HOUSE OF REPRESENTATIVES STAFF ANALYSIS

BILL #: HB 807 Civics Education

SPONSOR(S): Aloupis

TIED BILLS: None IDEN./SIM. BILLS: SB 1480

REFERENCE	ACTION	ANALYST	STAFF DIRECTOR or BUDGET/POLICY CHIEF
1) PreK-12 Quality Subcommittee	14 Y, 0 N	Sleap	Guy
2) PreK-12 Appropriations Subcommittee	10 Y, 0 N	Seifert	Potvin
3) Education Committee			

SUMMARY ANALYSIS

The bill requires that all instructional materials for the civics education course required for middle school students be reviewed by the Florida Joint Center for Citizenship and approved by the Commissioner of Education.

The bill does not appear to have a fiscal impact.

The bill has an effective date of July 1, 2019.

This document does not reflect the intent or official position of the bill sponsor or House of Representatives. STORAGE NAME: h0807c.PKA

FULL ANALYSIS

I. SUBSTANTIVE ANALYSIS

A. EFFECT OF PROPOSED CHANGES:

The mission of Florida's K-20 education system is to "allow its students to increase their proficiency by allowing them the opportunity to expand their knowledge and skills through rigorous and relevant learning opportunities." Civic literacy and preparing students to become civically engaged and knowledgeable adults who positively contribute to their communities is a priority of Florida's K-20 education system.²

Florida law requires each school board to provide instruction regarding the history, significance and principles of the Declaration of the Independence and the Constitution of the United States, flag education, and civil government.³ The law also requires districts to provide a character-development program in kindergarten through grade 12. Each school district must develop or adopt a curriculum for its K-12 character-development program and submit it to the Department of Education (DOE) for approval. The character development curriculum must "stress the qualities of patriotism; responsibility; citizenship; kindness; respect for authority, life, liberty, and personal property; honesty; charity; selfcontrol; racial, ethnic, and religious tolerance; and cooperation."⁵

Currently, Florida's Next Generation Sunshine State Standards for social studies include civics content in kindergarten through grade 8 and in grades 9 through 12.6 In the middle grades, a student must successfully complete three middle school or higher courses in social studies in order to be promoted to high school. One of the three courses must be in civics. The course curriculum must include the roles and responsibilities of federal, state, and local governments; the structures and functions of the legislative, executive, and judicial branches; the meaning and significance of documents such as the Articles of Confederation, Declaration of Independence, and the Constitution of the United States.9

Students must take the civics statewide end-of-course (EOC) assessment, which counts toward 30 percent of the student's course grade. 10 Results from the assessment are included in the school grades calculation for middle schools. 11

DOE's 2018 statewide assessment results, shown in the figure below, found that student performance on the civics EOC has increased by 2 percentage points (from 69% to 71%) from 2017 to 2018 and 10 percentage points from its inception in 2014 (from 61% to 71%). 12 Achieving a Level 3 is considered a passing score on the assessment.¹³

Section 1000.03(4), F.S.

² Section 1000.03(5)(c), F.S.

³ Section 1003.42(2)(a)-(e), F.S.

⁴ Section 1003.42(2)(s), F.S.

⁶ See CPALMS, Browse and Search Standards, http://www.cpalms.org/Public/search/Standard (last visited March 1, 2019) (providing the Next Generation Sunshine State Standards for each subject area, by grade level).

⁷ Section 1003.4156(1)(c), F.S.

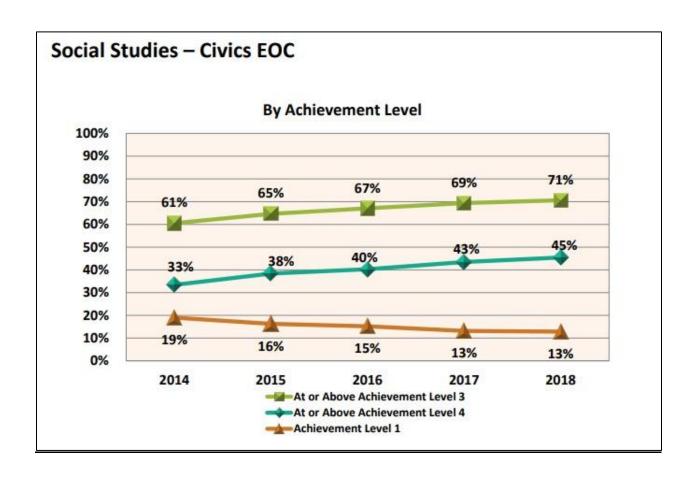
⁸ *Id*.

⁹ *Id*.

¹¹ See ss. 1003.4156(1)(c), 1008.24(3)(b)1.i., F.S.

¹² Florida Department of Education, Statewide Assessment Science and Social Studies (2018), available at http://www.fldoe.org/core/fileparse.php/5668/urlt/81PacketNGSSS18.pdf.

¹³ Florida Department of Education, 2018-19 Next Generation Sunshine State Standards End-of-Course Assessment Fact Sheet (2018), available at http://www.fldoe.org/core/fileparse.php/5662/urlt/NGSSSEOCFS1819.pdf. STORAGE NAME: h0807c.PKA



<u>Instructional Materials Adoption</u>

In Florida, specific courses within selected subject areas and grade levels are called for adoption on a rotating basis.¹⁴ Subject areas for the current adoption year and the adoption schedule are posted on the Florida Department of Education Instructional Materials (FDOEIM) website.¹⁵ The instructional materials evaluation process and how the submitted instructional materials for adoption will be evaluated, are governed by rules of the State Board.¹⁶

District school boards or a consortium of school boards may also implement an instructional material program to review, recommend, adopt and purchase instructional materials.¹⁷ For a district school board that chooses to perform its own instructional materials program, by March 31 of each year the district school superintendent must certify to DOE that all instructional materials for core courses used by the district are aligned with state standards.¹⁸

Florida Joint Center for Citizenship

The Florida Joint Center for Citizenship (Center) is a partnership between the Lou Frey Institute of Politics and Government at the University of Central Florida and the Bob Graham Center for Public Service at the University of Florida. ¹⁹ The Center offers K-12 curricular resources to support effective civics instruction, provides Civics 360, an online student learning tool for middle school civics, and

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¹⁴ Section 1006.29, F.S.

¹⁵ Florida Department of Education, Instructional Materials website, http://www.fldoe.org/academics/standards/instructional-materials (last visited March 5, 2019).

¹⁶ See rule 6A-7.0710, F.A.C. See ss. 1006.34, F.S.

¹⁷ Section 1006.283(1), F.S.

¹⁸ *Id*.

¹⁹ Florida Joint Center for Citizenship, *About the Joint Center*, http://floridacitizen.org/pages/about-the-joint-center (last visited March 4, 2019).

assists teachers and students in preparing for the civics EOC assessment.²⁰ For educators in Florida, the Center offers professional development programs on civics education topics.²¹ The Center provides the opportunity for students and teachers to have hands-on experiences with civic activities such as mock elections and school based service learning.²²

Effect of Proposed Changes

The bill requires instructional materials used for the one-semester civics education course in middle school to be reviewed by the Florida Joint Center for Citizenship and approved by the Commissioner of Education.

B. SECTION DIRECTORY:

Section 1. Amends section 1003.4156(1)(c), F.S., requiring that all instructional materials used for the middle grades one-semester civics education course be reviewed by the Florida Joint Center for Citizenship and approved by the Commissioner of Education.

Section 2. Provides an effective date of July 1, 2019.

II. FISCAL ANALYSIS & ECONOMIC IMPACT STATEMENT

A.	FI	SCAL IMPACT ON STATE GOVERNMENT:
	1.	Revenues: None.
	2.	Expenditures: None.
В.	FIS	SCAL IMPACT ON LOCAL GOVERNMENTS:
	1.	Revenues: None.
	2.	Expenditures: None.
C.		RECT ECONOMIC IMPACT ON PRIVATE SECTOR: one.
D.		SCAL COMMENTS: one.

²¹ *Id*.

²² 1.1

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²⁰ *Id*.

III. COMMENTS

A. CONSTITUTIONAL ISSUES:

1. Applicability of Municipality/County Mandates Provision:

None.

2. Other:

None.

B. RULE-MAKING AUTHORITY:

None.

C. DRAFTING ISSUES OR OTHER COMMENTS:

None.

IV. AMENDMENTS/ COMMITTEE SUBSTITUTE CHANGES

None.

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