By Senator Gruters

1

2

3

4

5

6

7

8

9

10

11

1213

1415

1617

18

19

20

21

22

23

24

25

2627

28

29

22-01098-24 20241032

A bill to be entitled An act relating to transportation; amending s. 20.23, F.S.; deleting provisions related to appointment, powers, and duties of the Florida Transportation Commission; repealing s. 334.045, F.S., relating to transportation performance and productivity standards; amending s. 334.048, F.S.; conforming provisions to changes made by the act; amending s. 334.065, F.S.; revising the membership of the Center for Urban Transportation Research advisory board; requiring review, approval, and confirmation by the Board of Governors of certain nominations to the advisory board; amending s. 334.066, F.S.; revising the membership of the Implementing Solutions from Transportation Research and Evaluating Emerging Technologies (I-STREET) Living Lab advisory board; amending s. 339.135, F.S.; revising provisions relating to the evaluation of the Department of Transportation's tentative work program; requiring the department to conduct the statewide public hearing thereon; conforming provisions to changes made by the act; amending s. 339.175, F.S.; revising legislative intent; prohibiting the designation of additional metropolitan planning organizations (M.P.O.'s) after a specified date, with an exception for certain urbanized areas; revising projects and strategies to be considered in developing an M.P.O.'s long-range transportation plan and transportation improvement program; requiring certain M.P.O.'s to submit to the

31

32

33 34

35

36

37

38 39

40

41

42

43 44

45

46

47

48 49

50

51

52

53

54

55

56

57

58

22-01098-24 20241032

Governor and the Legislature, by a specified date, a feasibility report regarding consolidation; conforming provisions to changes made by the act; requiring the department to convene M.P.O.'s of similar size to exchange best practices; authorizing such M.P.O.'s to develop committees or working groups; requiring training for new M.P.O. governing board members to be provided by the department or one of the other specified entities; deleting provisions relating to M.P.O. coordination mechanisms; deleting provisions requiring the Metropolitan Planning Organization Advisory Council to review certain long-range transportation plans; including public-private partnerships in authorized financing techniques; revising proposed transportation enhancement activities that must be indicated by the long-range transportation plan; requiring the department to review certain aspects of each M.P.O.'s long-range transportation plan and to return such plan to the M.P.O. for revision if deemed unsatisfactory; requiring the department to create quality performance metrics and a scoring mechanism to evaluate each M.P.O.'s service to its communities and establish a minimum acceptable quality performance score; requiring each M.P.O. to report its quality performance score annually to the district secretary and to publish the score on its website, beginning on a specified date; requiring the department to validate each M.P.O.'s score calculation and make necessary

22-01098-24 20241032

adjustments; requiring M.P.O.'s that do not achieve the minimum acceptable quality performance score within a certain timeframe to be placed under the control of the Secretary of Transportation; requiring the secretary to appoint the district secretary or another person to assume the role of executive director of such M.P.O.'s for a specified period of time; requiring the district secretary or other person to make certain recommendations; providing specified funding to the M.P.O. with the highest quality performance score, beginning in a specified year and periodically thereafter, subject to the appropriation of funds by the Legislature; providing requirements for the expenditure of such funds; requiring such M.P.O. to represent the state in any federal conference or membership organization; deleting provisions relating to the Metropolitan Planning Organization Advisory Council; amending s. 348.0306, F.S.; conforming provisions to changes made by the act; amending ss. 110.205, 331.3051, 331.310, and 339.64, F.S.; conforming cross-references and provisions to changes made by the act; requiring the department to submit a report to the Governor and Legislature by a specified date which provides a comprehensive review of the boundaries of department districts and makes certain recommendations; providing an effective date.

8586

87

59

60

61

62 63

64

65

66

67 68

69

70

71

72

73

74

75

76

77

78

79 80

81

82

83

84

Be It Enacted by the Legislature of the State of Florida:

22-01098-24 20241032

Section 1. Subsections (1) and (2) and paragraph (a) of subsection (3) of section 20.23, Florida Statutes, are amended to read:

20.23 Department of Transportation.—There is created a Department of Transportation which shall be a decentralized agency.

- (1)(a) The head of the Department of Transportation is the Secretary of Transportation. The secretary shall be appointed by the Governor from among three persons nominated by the Florida Transportation Commission and shall be subject to confirmation by the Senate. The secretary shall serve at the pleasure of the Governor.
- (b) The secretary shall be a proven, effective administrator who by a combination of education and experience shall clearly possess a broad knowledge of the administrative, financial, and technical aspects of the development, operation, and regulation of transportation systems and facilities or comparable systems and facilities.
- (c) The secretary shall provide to the Florida

 Transportation Commission or its staff, such assistance,
 information, and documents as are requested by the commission or
 its staff to enable the commission to fulfill its duties and
 responsibilities.
- (d) The secretary may appoint up to three assistant secretaries who shall be directly responsible to the secretary and who shall perform such duties as are assigned by the secretary. The secretary shall designate to an assistant secretary the duties related to enhancing economic prosperity,

22-01098-24 20241032

including, but not limited to, the responsibility of liaison with the head of economic development in the Executive Office of the Governor. Such assistant secretary shall be directly responsible for providing the Executive Office of the Governor with investment opportunities and transportation projects that expand the state's role as a global hub for trade and investment and enhance the supply chain system in the state to process, assemble, and ship goods to markets throughout the eastern United States, Canada, the Caribbean, and Latin America. The secretary may delegate to any assistant secretary the authority to act in the absence of the secretary.

(d) (e) The Any secretary appointed after July 5, 1989, and the assistant secretaries are shall be exempt from the provisions of part III of chapter 110 and shall receive compensation commensurate with their qualifications and competitive with compensation for comparable responsibility in the private sector.

(2)(a)1. The Florida Transportation Commission is hereby created and shall consist of nine members appointed by the Governor subject to confirmation by the Senate. Members of the commission shall serve terms of 4 years each.

2. Members shall be appointed in such a manner as to equitably represent all geographic areas of the state. Each member must be a registered voter and a citizen of the state. Each member of the commission must also possess business managerial experience in the private sector.

3. A member of the commission shall represent the transportation needs of the state as a whole and may not subordinate the needs of the state to those of any particular

22-01098-24 20241032

area of the state.

- 4. The commission is assigned to the Office of the Secretary of the Department of Transportation for administrative and fiscal accountability purposes, but it shall otherwise function independently of the control and direction of the department.
 - (b) The commission shall:
- 1. Recommend major transportation policies for the Governor's approval and assure that approved policies and any revisions are properly executed.
- 2. Periodically review the status of the state transportation system, including highway, transit, rail, seaport, intermodal development, and aviation components of the system, and recommend improvements to the Governor and the Legislature.
- 3. Perform an in-depth evaluation of the annual department budget request, the Florida Transportation Plan, and the tentative work program for compliance with all applicable laws and established departmental policies. Except as specifically provided in s. 339.135(4)(c)2., (d), and (f), the commission may not consider individual construction projects but shall consider methods of accomplishing the goals of the department in the most effective, efficient, and businesslike manner.
- 4. Monitor the financial status of the department on a regular basis to assure that the department is managing revenue and bond proceeds responsibly and in accordance with law and established policy.
- 5. Monitor on at least a quarterly basis the efficiency, productivity, and management of the department using performance

22-01098-24 20241032

and production standards developed by the commission pursuant to s. 334.045.

- 6. Perform an in-depth evaluation of the factors causing disruption of project schedules in the adopted work program and recommend to the Governor and the Legislature methods to eliminate or reduce the disruptive effects of these factors.
- 7. Recommend to the Governor and the Legislature improvements to the department's organization in order to streamline and optimize the efficiency of the department. In reviewing the department's organization, the commission shall determine if the current district organizational structure is responsive to this state's changing economic and demographic development patterns. The report by the commission must be delivered to the Governor and the Legislature by December 15 each year, as appropriate. The commission may retain experts as necessary to carry out this subparagraph, and the department shall pay the expenses of the experts.
- 8. Monitor the efficiency, productivity, and management of the agencies and authorities created under chapters 348 and 349; the Mid-Bay Bridge Authority re-created pursuant to chapter 2000-411, Laws of Florida; and any authority formed under chapter 343. The commission shall also conduct periodic reviews of each agency's and authority's operations and budget, acquisition of property, management of revenue and bond proceeds, and compliance with applicable laws and generally accepted accounting principles.
- (c) The commission or a member thereof may not enter into the day-to-day operation of the department or a monitored authority and is specifically prohibited from taking part in:

22-01098-24 20241032

1. The awarding of contracts.

- 2. The selection of a consultant or contractor or the prequalification of any individual consultant or contractor.

 However, the commission may recommend to the secretary standards and policies governing the procedure for selection and prequalification of consultants and contractors.
 - 3. The selection of a route for a specific project.
 - 4. The specific location of a transportation facility.
 - 5. The acquisition of rights-of-way.
- 6. The employment, promotion, demotion, suspension, transfer, or discharge of any department personnel.
- 7. The granting, denial, suspension, or revocation of any license or permit issued by the department.
- (d)1. The chair of the commission shall be selected by the commission members and shall serve a 1-year term.
- 2. The commission shall hold a minimum of 4 regular meetings annually, and other meetings may be called by the chair upon giving at least 1 week's notice to all members and the public pursuant to chapter 120. Other meetings may also be held upon the written request of at least four other members of the commission, with at least 1 week's notice of such meeting being given to all members and the public by the chair pursuant to chapter 120. Emergency meetings may be held without notice upon the request of all members of the commission. At each meeting of the commission, the secretary or his or her designee shall submit a report of major actions taken by him or her as the official representative of the department.
- 3. A majority of the membership of the commission constitutes a quorum at any meeting of the commission. An action

22-01098-24 20241032

of the commission is not binding unless the action is taken pursuant to an affirmative vote of a majority of the members present, but not fewer than four members of the commission at a meeting held pursuant to subparagraph 2., and the vote is recorded in the minutes of that meeting.

- 4. The chair shall cause to be made a complete record of the proceedings of the commission, which record shall be open for public inspection.
- (e) The meetings of the commission shall be held in the central office of the department in Tallahassee unless the chair determines that special circumstances warrant meeting at another location.
- (f) Members of the commission are entitled to per diem and travel expenses pursuant to s. 112.061.
- (g) A member of the commission may not have any interest, direct or indirect, in any contract, franchise, privilege, or other benefit granted or awarded by the department during the term of his or her appointment and for 2 years after the termination of such appointment.
- (h) The commission shall appoint an executive director and assistant executive director, who shall serve under the direction, supervision, and control of the commission. The executive director, with the consent of the commission, shall employ such staff as are necessary to perform adequately the functions of the commission, within budgetary limitations. All employees of the commission are exempt from part II of chapter 110 and shall serve at the pleasure of the commission. The salaries and benefits of all employees of the commission shall be set in accordance with the Selected Exempt Service; provided,

22-01098-24 20241032

however, that the commission shall have complete authority for fixing the salary of the executive director and assistant executive director.

- (i) The commission shall develop a budget pursuant to chapter 216. The budget is not subject to change by the department, but such budget shall be submitted to the Governor along with the budget of the department.
- (2)(3)(a) The central office shall establish departmental policies, rules, procedures, and standards and shall monitor the implementation of such policies, rules, procedures, and standards in order to ensure uniform compliance and quality performance by the districts and central office units that implement transportation programs. Major transportation policy initiatives or revisions shall be submitted to the commission for review.
- Section 2. <u>Section 334.045</u>, <u>Florida Statutes</u>, <u>is repealed</u>. Section 3. Subsection (1) of section 334.048, Florida Statutes, is amended to read:
- 334.048 Legislative intent with respect to department management accountability and monitoring systems.—The department shall implement the following accountability and monitoring systems to evaluate whether the department's goals are being accomplished efficiently and cost-effectively, and ensure compliance with all laws, rules, policies, and procedures related to the department's operations:
- (1) The Transportation Commission shall monitor those aspects of the department's operations as assigned in s. 20.23.
- Such systems are herein established to quickly identify and

22-01098-24 20241032

resolve problems, to hold responsible parties accountable, and to ensure that all costs to the taxpayer are recovered.

Section 4. Subsection (3) of section 334.065, Florida Statutes, is amended to read:

334.065 Center for Urban Transportation Research.-

- (3) An advisory board shall be created to periodically and objectively review and advise the center concerning its research program. Except for projects mandated by law, state-funded base projects shall not be undertaken without approval of the advisory board. The membership of the board shall consist of nine experts in transportation-related areas, as follows:
 - (a) A member appointed by the President of the Senate.
- (b) A member appointed by the Speaker of the House of Representatives.
 - (c) The Secretary of Transportation or his or her designee.
- (d) The Secretary of Commerce or his or her designee.

 including the secretaries of the Department of Transportation,
 the Department of Environmental Protection, and the Department
 of Economic Opportunity, or their designees, and a member of the
 Florida Transportation Commission. The nomination of the
 remaining
- (e) Five members commended of the board shall be made to the President of the University of South Florida by the College of Engineering at the University of South Florida., and The appointment of these members must be reviewed, and approved, by the Florida Transportation Commission and confirmed by the Board of Governors.
- Section 5. Paragraphs (d), (e), and (f) of subsection (3) of section 334.066, Florida Statutes, are amended to read:

22-01098-24 20241032

334.066 Implementing Solutions from Transportation Research and Evaluating Emerging Technologies Living Lab.—

- (3) An advisory board shall be created to periodically review and advise I-STREET concerning its research program. The board shall consist of nine members with expertise in transportation-related areas, as follows:
- (d) The Secretary of Commerce Opportunity or his or her designee.
 - (e) A member of the Florida Transportation Commission.
- (f) Five Four members nominated by the University of Florida's College of Engineering and approved by the university's president. The College of Engineering's nominees may include representatives of the University of Florida, other academic and research institutions, or private entities.
- Section 6. Paragraph (a) of subsection (2) and paragraphs (c), (d), (f), (g), and (h) of subsection (4) of section 339.135, Florida Statutes, are amended to read:
- 339.135 Work program; legislative budget request; definitions; preparation, adoption, execution, and amendment.—
- (2) SUBMISSION OF LEGISLATIVE BUDGET REQUEST AND REQUEST FOR LIST OF ADDITIONAL TRANSPORTATION PROJECTS.—
- (a) The department shall file the legislative budget request in the manner required by chapter 216, setting forth the department's proposed revenues and expenditures for operational and fixed capital outlay needs to accomplish the objectives of the department in the ensuing fiscal year. The right-of-way, construction, preliminary engineering, maintenance, and all grants and aids programs of the department shall be set forth only in program totals. The legislative budget request must

22-01098-24 20241032

include a balanced 36-month forecast of cash and expenditures and a 5-year finance plan. The legislative budget request shall be amended to conform to the tentative work program. Before Prior to the public hearing and evaluation submission of the tentative work program pursuant to paragraph (4)(d) (4)(f), the department may amend its legislative budget request and the tentative work program for the most recent estimating conference estimate of revenues and the most recent federal aid apportionments.

- (4) FUNDING AND DEVELOPING A TENTATIVE WORK PROGRAM.-
- (c)1. For purposes of this section, the board of county commissioners shall serve as the metropolitan planning organization in those counties which are not located in a metropolitan planning organization and shall be involved in the development of the district work program to the same extent as a metropolitan planning organization.
- 2. The district work program shall be developed cooperatively from the outset with the various metropolitan planning organizations of the state and include, to the maximum extent feasible, the project priorities of metropolitan planning organizations which have been submitted to the district by August 1 of each year pursuant to s. 339.175(8)(b); however, the department and a metropolitan planning organization may, in writing, cooperatively agree to vary this submittal date. To assist the metropolitan planning organizations in developing their lists of project priorities, the district shall disclose to each metropolitan planning organization any anticipated changes in the allocation or programming of state and federal funds which may affect the inclusion of metropolitan planning

379

380 381

382

383

384

385

386

387

388

389

390

391

392

393

394

395

396

397

398

399

400

401

402

403

404

405

406

22-01098-24 20241032

organization project priorities in the district work program.

- 3. Before submittal of the district work program to the central office, the district shall provide the affected metropolitan planning organization with written justification for any project proposed to be rescheduled or deleted from the district work program which project is part of the metropolitan planning organization's transportation improvement program and is contained in the last 4 years of the previous adopted work program. By no later than 14 days after submittal of the district work program to the central office, the affected metropolitan planning organization may file an objection to such rescheduling or deletion. When an objection is filed with the secretary, the rescheduling or deletion may not be included in the district work program unless the inclusion of such rescheduling or deletion is specifically approved by the secretary. The Florida Transportation Commission shall include such objections in its evaluation of the tentative work program only when the secretary has approved the rescheduling or deletion.
- (d) <u>Before</u> Prior to the submission of the district work program to the central office, each district office shall hold a public hearing in at least one urbanized area in the district and shall make a presentation at a meeting of each metropolitan planning organization in the district to determine the necessity of making any changes to projects included or to be included in the district work program and to hear requests for new projects to be added to, or existing projects to be deleted from, the district work program. However, the district and metropolitan planning organization shall minimize changes to, deletions from,

409

410

411

412

413

414

415

416 417

418

419420

421

422

423

424

425

426

427

428

429

430

431

432

433

434

435

22-01098-24 20241032

or adjustments to projects or project phases contained in the 4 common years of the previous adopted work program and the district work program. The district shall provide the metropolitan planning organization with a written explanation for any project which is contained in the metropolitan planning organization's transportation improvement program and which is not included in the district work program. The metropolitan planning organization may request in writing to the appropriate district secretary further consideration of any specific project not included or not adequately addressed in the district work program. The district secretary shall acknowledge and review all such requests before prior to the submission of the district work program to the central office and shall forward a copy of such requests to the secretary and the Florida Transportation Commission. The commission shall include such requests in its evaluation of the tentative work program.

(f) The central office shall submit a preliminary copy of the tentative work program to the Executive Office of the Governor, the legislative appropriations committees, the Florida Transportation Commission, and the Department of Economic Opportunity at least 14 days prior to the convening of the regular legislative session. Prior to the statewide public hearing required by paragraph (g), the Department of Economic Opportunity shall transmit to the Florida Transportation Commission a list of those projects and project phases contained in the tentative work program which are identified as being inconsistent with approved local government comprehensive plans. For urbanized areas of metropolitan planning organizations, the list may not contain any project or project phase that is

22-01098-24 20241032

scheduled in a transportation improvement program unless such inconsistency has been previously reported to the affected metropolitan planning organization.

shall conduct a statewide public hearing on the tentative work program and shall advertise the time, place, and purpose of the hearing in the Florida Administrative Register at least 7 days before prior to the hearing. As part of the statewide public hearing, the department commission shall, at a minimum, do both of the following:

 $\underline{\text{1.a.}}$ Conduct an in-depth evaluation of the tentative work program for compliance with applicable laws and departmental policies.; and

2.b. Hear all questions, suggestions, or other comments offered by the public.

(g) 2. By No later than 14 days before after the regular legislative session begins, the department commission shall submit the tentative work program to the Executive Office of the Governor and the legislative appropriations committees, along with a report that evaluates the tentative work program for all of the following:

1.a. Financial soundness.;

2.b. Stability.

3.c. Production capacity.;

 $\underline{\text{4.d.}}$ Accomplishments, including compliance with program objectives in s. 334.046.

 $\underline{5.e.}$ Compliance with approved local government comprehensive plans.

6.f. Objections and requests by metropolitan planning

22-01098-24 20241032

organizations.+

- 7.g. Policy changes and effects thereof.;
- 8.h. Identification of statewide or regional projects.; and
- 9.i. Compliance with all other applicable laws.
 - (h) Following evaluation by the Florida Transportation Commission, the department shall submit the tentative work program to the Executive Office of the Governor and the legislative appropriations committees no later than 14 days after the regular legislative session begins.

Section 7. Present subsection (10) of section 339.175, Florida Statutes, is redesignated as subsection (11), subsection (1), paragraph (a) of subsection (2), paragraphs (b), (i), and (j) of subsection (6), subsection (7), and present subsection (11) are amended, and a new subsection (10) is added to that section, to read:

339.175 Metropolitan planning organization.-

(1) INTENT PURPOSE.—It is the intent of the Legislature to encourage and promote the safe and efficient management, operation, and development of multimodal surface transportation systems that will serve the mobility needs of people and freight and foster economic growth and development within and through urbanized areas of this state while balancing conservation of natural resources minimizing transportation—related fuel consumption, air pollution, and greenhouse gas emissions through metropolitan transportation planning processes identified in this section. To accomplish these objectives, metropolitan planning organizations, referred to in this section as M.P.O.'s, shall develop, in cooperation with the state and public transit operators, transportation plans and programs for metropolitan

495

496

497

498

499

500

501

502

503

504

505

506

507

508

509

510

511

512

513

514

515

516

517

518

519

520

521

522

22-01098-24 20241032

areas. The plans and programs for each metropolitan area must provide for the development and integrated management and operation of transportation systems and facilities, including pedestrian walkways and bicycle transportation facilities that will function as an intermodal transportation system for the metropolitan area, based upon the prevailing principles provided in s. 334.046(1). The process for developing such plans and programs shall provide for consideration of all modes of transportation and shall be continuing, cooperative, and comprehensive, to the degree appropriate, based on the complexity of the transportation problems to be addressed. To ensure that the process is integrated with the statewide planning process, M.P.O.'s shall develop plans and programs that identify transportation facilities that should function as an integrated metropolitan transportation system, giving emphasis to facilities that serve important national, state, and regional transportation functions. For the purposes of this section, those facilities include the facilities on the Strategic Intermodal System designated under s. 339.63 and facilities for which projects have been identified pursuant to s. 339.2819(4).

(2) DESIGNATION. -

(a)1. An M.P.O. shall be designated for each urbanized area of the state; however, this does not require that an individual M.P.O. be designated for each such area. Such designation shall be accomplished by agreement between the Governor and units of general-purpose local government representing at least 75 percent of the population of the urbanized area; however, the unit of general-purpose local government that represents the central city or cities within the M.P.O. jurisdiction, as

22-01098-24 20241032

defined by the United States Bureau of the Census, must be a party to such agreement.

- 2. To the extent possible, only one M.P.O. shall be designated for each urbanized area or group of contiguous urbanized areas. More than one M.P.O. may be designated within an existing urbanized area only if the Governor and the existing M.P.O. determine that the size and complexity of the existing urbanized area makes the designation of more than one M.P.O. for the area appropriate. After July 1, 2024, no additional M.P.O.'s shall be designated in this state except in urbanized areas, as defined by the United States Bureau of the Census, where the urbanized area boundary is not contiguous to an urbanized area designated before the 2020 census, in which case each M.P.O. designated for the area must:
- a. Consult with every other M.P.O. designated for the urbanized area and the state to coordinate plans and transportation improvement programs.
- b. Ensure, to the maximum extent practicable, the consistency of data used in the planning process, including data used in forecasting travel demand within the urbanized area.
- Each M.P.O. required under this section must be fully operative no later than 6 months following its designation.
- (6) POWERS, DUTIES, AND RESPONSIBILITIES.—The powers, privileges, and authority of an M.P.O. are those specified in this section or incorporated in an interlocal agreement authorized under s. 163.01. Each M.P.O. shall perform all acts required by federal or state laws or rules, now and subsequently applicable, which are necessary to qualify for federal aid. It

22-01098-24 20241032___

is the intent of this section that each M.P.O. be involved in the planning and programming of transportation facilities, including, but not limited to, airports, intercity and high-speed rail lines, seaports, and intermodal facilities, to the extent permitted by state or federal law. An M.P.O. may not perform project production or delivery for capital improvement projects on the State Highway System.

- (b) In developing the long-range transportation plan and the transportation improvement program required under paragraph (a), each M.P.O. shall provide for consideration of projects and strategies that will:
- 1. Support the economic vitality of the contiguous urbanized metropolitan area, especially by enabling global competitiveness, productivity, and efficiency.
- 2. Increase the safety and security of the transportation system for motorized and nonmotorized users.
- 3. Increase the accessibility and mobility options available to people and for freight.
- 4. Protect and enhance the environment, <u>conserve natural</u> <u>resources</u> <u>promote energy conservation</u>, and improve quality of life.
- 5. Enhance the integration and connectivity of the transportation system, across and between modes and contiguous urbanized metropolitan areas, for people and freight.
 - 6. Promote efficient system management and operation.
- 7. Emphasize the preservation of the existing transportation system.
 - 8. Improve the resilience of transportation infrastructure.
 - 9. Reduce traffic and congestion.

22-01098-24 20241032

(i) By February 28, 2025 December 31, 2023, the M.P.O.'s serving Lee and Collier Hillsborough, Pasco, and Pinellas
Counties must submit a feasibility report to the Governor, the President of the Senate, and the Speaker of the House of Representatives exploring the benefits, costs, and process of consolidation into a single M.P.O. serving the contiguous urbanized area, the goal of which would be to:

- 1. Coordinate transportation projects deemed to be regionally significant.
- 2. Review the impact of regionally significant land use decisions on the region.
- 3. Review all proposed regionally significant transportation projects in the transportation improvement programs.
- (j)1. To more fully accomplish the purposes for which M.P.O.'s have been mandated, the department shall, at least annually, convene M.P.O.'s of similar size, based on the size of population served, for the purpose of exchanging best practices.

 M.P.O.'s may shall develop committees or working groups as needed to accomplish such purpose. At the discretion of the department, training for new M.P.O. governing board members shall be provided by the department, by an entity pursuant to a contract with the department, by the Florida Center for Urban Transportation Research, or by the Implementing Solutions from Transportation Research and Evaluating Emerging Technologies (I-STREET) Living Lab coordination mechanisms with one another to expand and improve transportation within the state. The appropriate method of coordination between M.P.O.'s shall vary depending upon the project involved and given local and regional

611

612613

614

615

616

617

618619

620

621

622

623

624

625

626

627

628

629

630

631

632633

634

635

636

637

638

22-01098-24 20241032

needs. Consequently, it is appropriate to set forth a flexible methodology that can be used by M.P.O.'s to coordinate with other M.P.O.'s and appropriate political subdivisions as circumstances demand.

2. Any M.P.O. may join with any other M.P.O. or any individual political subdivision to coordinate activities or to achieve any federal or state transportation planning or development goals or purposes consistent with federal or state law. When an M.P.O. determines that it is appropriate to join with another M.P.O. or any political subdivision to coordinate activities, the M.P.O. or political subdivision shall enter into an interlocal agreement pursuant to s. 163.01, which, at a minimum, creates a separate legal or administrative entity to coordinate the transportation planning or development activities required to achieve the goal or purpose; provides the purpose for which the entity is created; provides the duration of the agreement and the entity and specifies how the agreement may be terminated, modified, or rescinded; describes the precise organization of the entity, including who has voting rights on the governing board, whether alternative voting members are provided for, how voting members are appointed, and what the relative voting strength is for each constituent M.P.O. or political subdivision; provides the manner in which the parties to the agreement will provide for the financial support of the entity and payment of costs and expenses of the entity; provides the manner in which funds may be paid to and disbursed from the entity; and provides how members of the entity will resolve disagreements regarding interpretation of the interlocal agreement or disputes relating to the operation of the entity.

640

641

642

643

644

645

646647

648649

650

651

652

653654

655

656

657

658

659

660

661

662

663

664

665

666

667

22-01098-24 20241032

Such interlocal agreement shall become effective upon its recordation in the official public records of each county in which a member of the entity created by the interlocal agreement has a voting member. Multiple M.P.O.'s may merge, combine, or otherwise join together as a single M.P.O.

- (7) LONG-RANGE TRANSPORTATION PLAN.-Each M.P.O. must develop a long-range transportation plan that addresses at least a 20-year planning horizon. The plan must include both longrange and short-range strategies and must comply with all other state and federal requirements. The prevailing principles to be considered in the long-range transportation plan are: preserving the existing transportation infrastructure; enhancing Florida's economic competitiveness; and improving travel choices to ensure mobility. The long-range transportation plan must be consistent, to the maximum extent feasible, with future land use elements and the goals, objectives, and policies of the approved local government comprehensive plans of the units of local government located within the jurisdiction of the M.P.O. Each M.P.O. is encouraged to consider strategies that integrate transportation and land use planning to provide for sustainable development and reduce greenhouse gas emissions. The approved long-range transportation plan must be considered by local governments in the development of the transportation elements in local government comprehensive plans and any amendments thereto. The long-range transportation plan must, at a minimum:
- (a) Identify transportation facilities, including, but not limited to, major roadways, airports, seaports, spaceports, commuter rail systems, transit systems, and intermodal or multimodal terminals that will function as an integrated

669

670

671

672

673

674

675

676677

678

679

680

681

682

683

684

685

686

687

688

689

690

691

692693

694

695

696

22-01098-24 20241032

metropolitan transportation system. The long-range transportation plan must give emphasis to those transportation facilities that serve national, statewide, or regional functions, and must consider the goals and objectives identified in the Florida Transportation Plan as provided in s. 339.155. If a project is located within the boundaries of more than one M.P.O., the M.P.O.'s must coordinate plans regarding the project in the long-range transportation plan. Multiple M.P.O.'s within a contiguous urbanized area must coordinate the development of long-range transportation plans to be reviewed by the Metropolitan Planning Organization Advisory Council.

(b) Include a financial plan that demonstrates how the plan can be implemented, indicating resources from public and private sources which are reasonably expected to be available to carry out the plan, and recommends any additional financing strategies for needed projects and programs. The financial plan may include, for illustrative purposes, additional projects that would be included in the adopted long-range transportation plan if reasonable additional resources beyond those identified in the financial plan were available. For the purpose of developing the long-range transportation plan, the M.P.O. and the department shall cooperatively develop estimates of funds that will be available to support the plan implementation. Innovative financing techniques may be used to fund needed projects and programs. Such techniques may include the assessment of tolls, public-private partnerships, the use of value capture financing, or the use of value pricing. Multiple M.P.O.'s within a contiguous urbanized area must ensure, to the maximum extent possible, the consistency of data used in the planning process.

22-01098-24 20241032

(c) Assess capital investment and other measures necessary to:

- 1. Ensure the preservation of the existing metropolitan transportation system including requirements for the operation, resurfacing, restoration, and rehabilitation of major roadways and requirements for the operation, maintenance, modernization, and rehabilitation of public transportation facilities; and
- 2. Make the most efficient use of existing transportation facilities to relieve vehicular congestion, improve safety, and maximize the mobility of people and goods. Such efforts must include, but are not limited to, consideration of infrastructure and technological improvements necessary to accommodate advances in vehicle technology, such as automated driving systems and other developments.
- (d) Indicate, as appropriate, proposed transportation enhancement activities, including, but not limited to, pedestrian and bicycle facilities, trails or facilities that are regionally significant or critical linkages for the Florida Shared-Use Nonmotorized Trail Network, scenic easements, landscaping, integration of advanced air mobility, and integration of autonomous and electric vehicles, electric bicycles, and motorized scooters used for freight, commuter, or micromobility purposes historic preservation, mitigation of water pollution due to highway runoff, and control of outdoor advertising.
- (e) In addition to the requirements of paragraphs (a)-(d), in metropolitan areas that are classified as nonattainment areas for ozone or carbon monoxide, the M.P.O. must coordinate the development of the long-range transportation plan with the State

22-01098-24 20241032

Implementation Plan developed pursuant to the requirements of the federal Clean Air Act.

In the development of its long-range transportation plan, each M.P.O. must provide the public, affected public agencies, representatives of transportation agency employees, freight shippers, providers of freight transportation services, private providers of transportation, representatives of users of public transit, and other interested parties with a reasonable opportunity to comment on the long-range transportation plan. The long-range transportation plan must be approved by the M.P.O. and by the department as provided in subsection (10).

(10) ACCOUNTABILITY.

- (a) The department shall review each M.P.O.'s long-range transportation plan for productive flow and connectivity for people and freight within the M.P.O.'s metropolitan area. If the department finds an M.P.O.'s long-range transportation plan to be unsatisfactory or incongruent with the metropolitan area, the department shall return the plan to the M.P.O. for revision.
- (b) The department shall create quality performance metrics and a scoring mechanism by which to evaluate each M.P.O.'s service to its communities, taking into consideration traffic congestion, the utilization rate of multimodal transportation facilities, resident satisfaction, efficiency of the transportation system for people and freight, and other factors the department deems necessary. The department shall establish a minimum acceptable quality performance score.
- (c) Beginning in 2025, and each year thereafter, each M.P.O. shall report its score for each quality performance

22-01098-24 20241032

metric by December 1 to the district secretary and shall publish the score and supporting data on its website. The department must validate each M.P.O.'s score calculation and make adjustments thereto if necessary.

- (d) Beginning in December 2026, and every 3 years thereafter, an M.P.O. that does not achieve the minimum acceptable quality performance score shall be placed under the control of the Secretary of Transportation. The Secretary of Transportation shall appoint the district secretary or another person to assume the role of executive director of the M.P.O. and chair of its governing board for a period not to exceed 1 year, during which time the district secretary or other person shall make recommendations to the governing board regarding:
- 1. Any leadership, process, and management changes needed to improve the M.P.O.'s quality performance score.
- 2. Whether the metropolitan area of the M.P.O. would be better served by consolidation of the M.P.O. with an M.P.O. in a contiguous urbanized metropolitan area.
- (e) Subject to appropriation by the Legislature, beginning in 2026 and every 3 years thereafter, the single M.P.O. with the highest quality performance score will receive \$5 million from the State Transportation Trust Fund. Such funds shall be expended at the M.P.O.'s discretion for a project approved in its work program list. Such M.P.O. shall also represent the state in any federal M.P.O. conference or membership organization.
 - (11) METROPOLITAN PLANNING ORGANIZATION ADVISORY COUNCIL.
- (a) A Metropolitan Planning Organization Advisory Council is created to augment, and not supplant, the role of the

22-01098-24 20241032

individual M.P.O.'s in the cooperative transportation planning process described in this section.

- (b) The council shall consist of one representative from each M.P.O. and shall elect a chairperson annually from its number. Each M.P.O. shall also elect an alternate representative from each M.P.O. to vote in the absence of the representative. Members of the council do not receive any compensation for their services, but may be reimbursed from funds made available to council members for travel and per diem expenses incurred in the performance of their council duties as provided in s. 112.061.
- (c) The powers and duties of the Metropolitan Planning
 Organization Advisory Council are to:
- 1. Establish bylaws by action of its governing board providing procedural rules to guide its proceedings and consideration of matters before the council, or, alternatively, adopt rules pursuant to ss. 120.536(1) and 120.54 to implement provisions of law conferring powers or duties upon it.
- 2. Assist M.P.O.'s in carrying out the urbanized area transportation planning process by serving as the principal forum for collective policy discussion pursuant to law.
- 3. Serve as a clearinghouse for review and comment by M.P.O.'s on the Florida Transportation Plan and on other issues required to comply with federal or state law in carrying out the urbanized area transportation and systematic planning processes instituted pursuant to s. 339.155. The council must also report annually to the Florida Transportation Commission on the alignment of M.P.O. long-range transportation plans with the Florida Transportation Plan.
 - 4. Employ an executive director and such other staff as

22-01098-24 20241032

necessary to perform adequately the functions of the council, within budgetary limitations. The executive director and staff are exempt from part II of chapter 110 and serve at the direction and control of the council. The council is assigned to the Office of the Secretary of the Department of Transportation for fiscal and accountability purposes, but it shall otherwise function independently of the control and direction of the department.

- 5. Deliver training on federal and state program requirements and procedures to M.P.O. board members and M.P.O. staff.
- 6. Adopt an agency strategic plan that prioritizes steps the agency will take to carry out its mission within the context of the state comprehensive plan and any other statutory mandates and directives.
- (d) The Metropolitan Planning Organization Advisory Council may enter into contracts in accordance with chapter 287 to support the activities described in paragraph (c). Lobbying and the acceptance of funds, grants, assistance, gifts, or bequests from private, local, state, or federal sources are prohibited.
- Section 8. Paragraph (e) of subsection (2) of section 348.0306, Florida Statutes, is amended to read:
 - 348.0306 Purposes and powers.-
- (2) The agency may exercise all powers necessary, appurtenant, convenient, or incidental to the carrying out of its purposes, including, but not limited to, the following rights and powers:
- (e) To fix, alter, charge, establish, and collect tolls, rates, fees, rentals, and other charges for the services and

22-01098-24 20241032

facilities system, which tolls, rates, fees, rentals, and other charges must always be sufficient to comply with any covenants made with the holders of any bonds secured by the net revenues of the expressway system, including any additions, extensions, or improvements thereof. However, such right and power may be assigned or delegated by the agency to the department.

- 1. Notwithstanding any other provision of law to the contrary, the agency may not increase its toll rates until July 1, 2029, including any increase to the extent necessary to adjust for inflation pursuant to the procedure for toll rate adjustments provided in s. 338.165, except:
- a. As may be necessary to comply with covenants in the trust indentures or resolutions adopted in connection with the agency's bonds secured by the net revenues of the expressway system; or
- b. On or after July 1, 2024, as approved by a supermajority vote of the governing body of the agency.
- 2. A toll rate increase must be approved by a two-thirds vote of the members of the governing body of the agency.
- 3. The amount of toll revenues used for administrative costs by the agency may not be greater than 10 percent above the annual state average of administrative costs determined as provided in this subparagraph. The department Florida

 Transportation Commission shall determine the annual state average of administrative costs based on the annual administrative costs of all the expressway authorities in this state. For purposes of this subparagraph, administrative costs include, but are not limited to, employee salaries and benefits, small business outreach, insurance, professional service

872

873

874

875

876

877

878

879

880 881

882

883

884

885

886

887

888

889

890

891

892

893

894

895

896

897

898

899

22-01098-24 20241032

contracts not directly related to the operation and maintenance of the expressway system, and other overhead costs.

4. There must be a distance of at least 5 miles between main through-lane tolling points. The distance requirement of this subparagraph does not apply to entry and exit ramps. However, the agency may establish toll rates such that the toll rate per mile is equal to the rates in effect on July 1, 2019.

Section 9. Paragraphs (j) and (m) of subsection (2) of section 110.205, Florida Statutes, are amended to read:

110.205 Career service; exemptions.-

- (2) EXEMPT POSITIONS.—The exempt positions that are not covered by this part include the following:
- (j) The appointed secretaries and the State Surgeon General, assistant secretaries, deputy secretaries, and deputy assistant secretaries of all departments; the executive directors, assistant executive directors, deputy executive directors, and deputy assistant executive directors of all departments; the directors of all divisions and those positions determined by the department to have managerial responsibilities comparable to such positions, which positions include, but are not limited to, program directors, assistant program directors, district administrators, deputy district administrators, the Director of Central Operations Services of the Department of Children and Families, the State Transportation Development Administrator, the State Public Transportation and Modal Administrator, district secretaries, district directors of transportation development, transportation operations, transportation support, and the managers of the offices of the Department of Transportation specified in s. 20.23(2)(b) s.

22-01098-24 20241032

20.23(3)(b). Unless otherwise fixed by law, the department shall set the salary and benefits of these positions and the positions of county health department directors and county health department administrators of the Department of Health in accordance with the rules of the Senior Management Service.

- (m) All assistant division director, deputy division director, and bureau chief positions in any department, and those positions determined by the department to have managerial responsibilities comparable to such positions, which include, but are not limited to:
- 1. Positions in the Department of Health and the Department of Children and Families which are assigned primary duties of serving as the superintendent or assistant superintendent of an institution.
- 2. Positions in the Department of Corrections which are assigned primary duties of serving as the warden, assistant warden, colonel, or major of an institution or that are assigned primary duties of serving as the circuit administrator or deputy circuit administrator.
- 3. Positions in the Department of Transportation which are assigned primary duties of serving as regional toll managers and managers of offices, as specified in $\underline{s. 20.23(2)(b)}$ and $\underline{(3)(c)}$ $\underline{s. 20.23(3)(b)}$ and $\underline{(4)(c)}$.
- 4. Positions in the Department of Environmental Protection which are assigned the duty of an Environmental Administrator or program administrator.
- 5. Positions in the Department of Health which are assigned the duties of Environmental Administrator, Assistant County Health Department Director, and County Health Department

22-01098-24 20241032

Financial Administrator.

6. Positions in the Department of Highway Safety and Motor Vehicles which are assigned primary duties of serving as captains in the Florida Highway Patrol.

Unless otherwise fixed by law, the department shall set the salary and benefits of the positions listed in this paragraph in accordance with the rules established for the Selected Exempt Service.

Section 10. Subsection (14) of section 331.3051, Florida Statutes, is amended to read:

331.3051 Duties of Space Florida.—Space Florida shall:

(14) Partner with the Metropolitan Planning Organization
Advisory Council to coordinate and specify how aerospace
planning and programming will be part of the state's cooperative
transportation planning process.

Section 11. Paragraph (e) of subsection (2) of section 331.310, Florida Statutes, is amended to read:

331.310 Powers and duties of the board of directors.-

- (2) The board of directors shall:
- (e) Prepare an annual report of operations as a supplement to the annual report required under $\underline{s.\ 331.3051(15)}\ \underline{s.}\ 331.3051(16)$. The report must include, but not be limited to, a balance sheet, an income statement, a statement of changes in financial position, a reconciliation of changes in equity accounts, a summary of significant accounting principles, the auditor's report, a summary of the status of existing and proposed bonding projects, comments from management about the year's business, and prospects for the next year.

22-01098-24 20241032

Section 12. Subsection (2) of section 339.64, Florida Statutes, is amended to read:

339.64 Strategic Intermodal System Plan.-

(2) In association with the continued development of the Strategic Intermodal System Plan, the Florida Transportation Commission, as part of its work program review process, shall conduct an annual assessment of the progress that the department and its transportation partners have made in realizing the goals of economic development, improved mobility, and increased intermodal connectivity of the Strategic Intermodal System. The Florida Transportation Commission shall coordinate with the department and other appropriate entities when developing this assessment. The Florida Transportation Commission shall deliver a report to the Governor and Legislature no later than 14 days after the regular session begins, with recommendations as necessary to fully implement the Strategic Intermodal System.

Section 13. By October 31, 2024, the Department of
Transportation shall submit to the Governor, the President of
the Senate, and the Speaker of the House of Representatives a
report that provides a comprehensive review of the boundaries of
each of the department's districts and makes recommendations as
to whether any district's boundaries should be redrawn as a
result of population growth and increased urban density.

Section 14. This act shall take effect July 1, 2024.