



**ANDY GARDINER**  
*President of the Senate*

## THE FLORIDA LEGISLATURE



**STEVE CRISAFULLI**  
*Speaker of the House of  
Representatives*

**To:** Jay Ferrin, Staff Director, Senate Committee on Reapportionment  
Jason Poreda, Staff Director, House Select Committee on Redistricting  
Jeff Takacs, Special Advisor, House Select Committee on Redistricting

**From:** Raoul Cantero, Counsel to the Florida Senate  
George Levesque, General Counsel, Florida Senate  
George Meros, Counsel to the Florida House of Representatives  
Matthew Carson, General Counsel, Florida House of Representatives

**Re:** Methodologies for Drawing of Senate Base Maps

Pursuant to the directions from Senator Bill Galvano, Chair, Florida Senate Committee on Reapportionment, and Representative Jose Oliva, Chair, House Select Committee on Redistricting, counsel for the Senate and House present the following methodologies to be used in drawing the Senate base maps for consideration in the upcoming special session. Per the Chairs' direction, you are instructed to prepare multiple base maps for each methodology, and a single methodology should be consistently applied throughout each base map.

### **Methodology No. 1:** Keep Counties Whole and Districts Entirely Within Counties

#### Tier 1 Principles:

- In drawing districts, avoid dilution or retrogression of voting strength in minority districts.
- In drawing districts, give no regard to partisanship or incumbency.

#### Tier 2 Principles: Should be adhered to except where Tier 1 principles require otherwise.

- In drawing districts, consistently respect county boundaries by keeping counties whole and keeping districts entirely within counties, where feasible.
- Where county lines cannot serve as the boundary line of a district:
  - Consistently respect municipal boundary lines and keep municipalities whole, where feasible.
  - Consistently follow other easily ascertainable and commonly understood geographic boundaries, such as railways, major roads, interstates, and rivers and other major bodies of water, where feasible.
- Make districts as nearly equal in population as practicable, with a maximum overall range of 4%.
- Districts shall be compact.

**Methodology No. 2: Minimize The Number Of Times Each County Is Split Into More Than One District**

**Tier 1 Principles:**

- In drawing districts, avoid dilution or retrogression of voting strength in minority districts.
- In drawing districts, give no regard to partisanship or incumbency.

**Tier 2 Principles: Should be adhered to except where Tier 1 principles require otherwise.**

- In drawing districts, consistently respect county boundaries by minimizing the number of times each county is split into more than one district, as well as the aggregate number of county splits statewide, where feasible.
- Where county lines cannot serve as the boundary line of a district:
  - Consistently respect municipal boundary lines and minimize the number of times a municipality is split into more than one district.
  - Consistently follow other easily ascertainable and commonly understood geographic boundaries, such as to railways, major roads, interstates, and rivers and other major bodies of water, where feasible.
- Make districts as nearly equal in population as practicable, with a maximum overall range of 4%.
- Districts shall be compact.

Please let us know if you have any questions regarding these methodologies.