

The Florida Senate
COMMITTEE MEETING EXPANDED AGENDA
COMMUNITY AFFAIRS
Senator McClain, Chair
Senator Fine, Vice Chair

MEETING DATE: Tuesday, February 4, 2025
TIME: 11:00 a.m.—1:00 p.m.
PLACE: *Mallory Horne Committee Room, 37 Senate Building*

MEMBERS: Senator McClain, Chair; Senator Fine, Vice Chair; Senators Jones, Leek, Osgood, Passidomo, Sharief, and Trumbull

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
1	Presentation by the Division of Emergency Management on the 2024 Hurricane Season		Presented
2	Presentation by the Department of Commerce on the Community Development Block Grant Disaster Recovery (CDBG-DR) Program		Presented
3	Other Related Meeting Documents		



Florida Division of Emergency Management

Senate Community Affairs



Hurricane Debby – August 5, 2024

Immediate: RESPONSE

- **Human Services**
 - More than **104,000** hot meals, **6,800** food boxes, **218,000** shelf-stable meals, **321,000** bottles of water, **20** truckloads of ice and **18,000** tarps distributed
- **Emergency Services**
 - **7** State USAR Teams and **4** EMAC Swiftwater teams deployed for search and rescue
- **Infrastructure**
 - Full power restoration to **over 307,900** customers **within four days**
 - **119** Starlinks deployed
- **Logistics**
 - **12,200** linear feet of Flood Control Systems deployed to fight flooding effects, as well as **48** pumps that pumped **over 591 million** gallons of water
 - **97** generators deployed

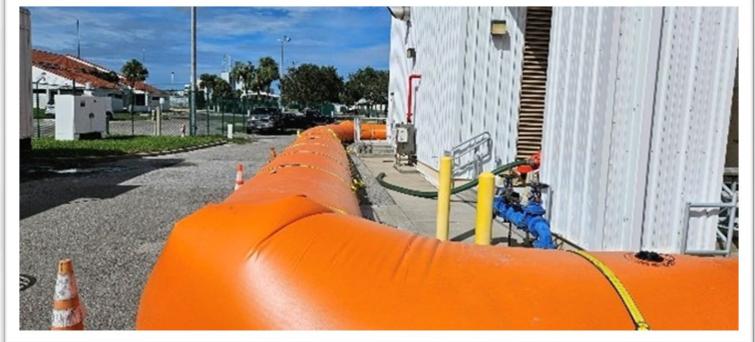




Hurricane Debby – August 5, 2024

Ongoing: RECOVERY & MITIGATION

- **Public Assistance**
 - Obligated: **\$146.1 million**
 - In Development: **\$36.2 million**
- **Hazard Mitigation Grant Program**
 - The state is currently estimated to receive **\$45.4 million** in hazard mitigation funding to implement long-term hazard mitigation measures in communities impacted by Hurricane Debby

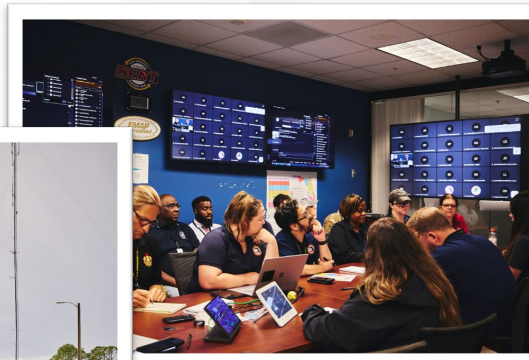




Hurricane Helene – September 26, 2024

Immediate: RESPONSE

- **Human Services**
 - More than **977,000** hot meals, **48,000** food boxes, **1 million** shelf-stable meals, **1.5 million** bottles of water, **70 truckloads** of ice and **54,000** tarps distributed
- **Emergency Services**
 - **1,250** personnel deployed for search and rescue
- **Infrastructure**
 - Full power restoration to **over 1.2 million** customers **within seven days**
 - **183** Starlinks deployed
- **Logistics**
 - **10,700 linear feet of Flood Control Systems** deployed to fight flooding effects, as well as **106** pumps that pumped **1.4 billion gallons** of water
 - **581** generators deployed





Hurricane Helene – September 26, 2024

Ongoing: RECOVERY

- **Debris Task Force**
 - Following Hurricane Helene and prior to Hurricane Milton, the Debris Task Force quickly coordinated with local officials on how to better address the counties' needs
 - As of December 2024, more than **37 million cubic yards** of upland debris and **311,000 cubic yards** of waterway debris have been removed post-Helene and Milton
- **Public Assistance**
 - Obligated: **\$386 million**





Hurricane Milton – October 9, 2024

Immediate: RESPONSE

- **Human Services**

- Over **1.1 million** hot meals, **124,000** food boxes, **1.2 million** shelf stable meals, **1.5 million** bottles of water, **70** truckloads of ice and **83,900** tarps distributed
- Over **200** Volunteer Organizations Active in Disasters (VOADs) assisted in response and recovery

- **Emergency Services**

- **1,700** personnel deployed for search and rescue

- **Infrastructure**

- Full power restoration to **nearly 3.4 million** customers **within seven days**
- **Prevention of over \$2 million dollars in economic losses** for Florida's strawberry and aquaculture producers due to generators provided by the SERT

- **Logistics**

- **35,500** linear feet of Flood Control Systems deployed to fight flooding effects, as well as **235** pumps that pumped **3.3 billion** gallons of water
- **819** generators deployed



Hurricane Milton – October 9, 2024

Ongoing: RECOVERY

- **State Non-Congregate Sheltering Program**
 - Survivors in **52** counties whose homes were impacted by both Helene and Milton were eligible to apply for Non-Congregate Sheltering through Hope Florida
 - **Over 1,000** displaced households sheltered
 - **Over 650** travel trailers donated to local jurisdictions and non-profit partners
- **Volunteer Village**
 - Sarasota County – At its peak, provided lodging for up to **250** volunteers to serve surrounding impacted communities
- **Public Assistance**
 - Obligated: **\$1.1 billion**





Florida Recovery Obligation Calculation (F-ROC)

What is F-ROC?

- Florida Recovery Obligation Calculation (F-ROC) is a new initiative that **standardizes, streamlines, and simplifies** the Public Assistance process.
- Accelerates Public Assistance funding distribution using a risk-based approach.
- Provides a framework for managing costs associated with response and recovery projects, particularly those funded under federal programs.



Key Pillars of F-ROC

Standardization

Form standardization simplifies the process, making it easier to submit documentation for Public Assistance.

Procurement

Understanding the procurement process and having contracts and vendors in place is critical in successful submission for Public Assistance.

Procedures

Applicants prepare for events by ensuring they have a plan in place that includes policies and procedures.

Assessment

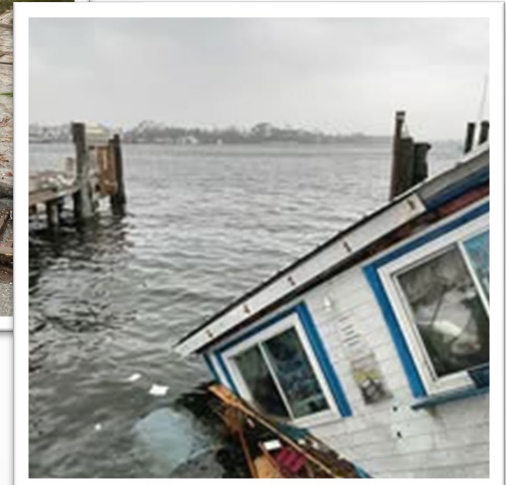
The Disaster Readiness Assessment provides Applicants the insights needed for them to be successful in navigating the Public Assistance program.



Florida Recovery Obligation Calculation (F-ROC)

Features of F-ROC

- **Risk reduction**
 - F-ROC is intended to reduce risk for Applicants related to negative audit findings and common de-obligations.
- **Compliance and Transparency**
 - It ensures that financial data aligns with state and federal regulations, providing accountability for the use of recovery funds.
- **Proactive Approach to Recovery**
 - The term "Recovery" implies a reactive approach. Through F-ROC, Applicants are encouraged to be proactive and "Prepare to Recover".
- **Streamlined Processes**
 - It includes a document repository for Applicants to easily access and automated processes to create reimbursement requests.





Mitigation Grant Programs

- **Mitigation:** Actions taken to reduce or eliminate long-term risk to people and property

Hazard Mitigation Grant Program

- Federal grant program designed to assist states, local governments, certain private non-profit organizations and tribes in implementing long-term hazard mitigation measures following a major disaster declaration
- **Period of Performance:** 3 years
- **Cost Share:** Cost reimbursement grant, 75% federal / 25% non-federal

Building Resilient Infrastructures and Communities (BRIC)

- Federal grant program designed to support states, local governments and tribes in reducing hazard risk through proactive investment in community resilience and support of adoption of building codes
- **Period of Performance:** 3 years
- **Cost Share:** Cost reimbursement grant, 75% federal / 25% non-federal



Mitigation Grant Programs, Cont.

Flood Mitigation Assistance (FMA)

- Federal grant program designed to reduce or eliminate claims under the National Flood Insurance Program (NFIP) by reducing or eliminating risk of repetitive flood damage to insured buildings and structures
- **Period of Performance:** 3 years
- **Cost Share:** Cost reimbursement grant; Varies based on project type

Hurricane Loss Mitigation Program (HLMP)

- State grant program designed to improve flood and wind resilience of residences and community buildings
- **Period of Performance:** 1 year
- **Cost Share:** 100% state-funded, \$3.5 million annually for counties, cities and non-profit organizations
- **Other Allocations:**
 - Hurricane Public Shelter Development Program: \$3 million
 - Mobile Home Tie Down Program: \$2.8 million
 - FIU International Hurricane Research Center: \$700,000

Mitigation Projects

Elevations

- The physical raising and/or retrofitting of an existing structure



Before



After



Before



After

Mitigation Reconstruction

- Involves the demolition of the existing structure and the construction of an improved, elevated structure
 - Only when an existing structure is not structurally sound enough to be elevated

Mitigation Projects, Cont.

Acquisition

- Purchase of an existing at-risk structure to convert the land to open green space in perpetuity
 - Intended to eliminate 100% damages
 - Restores floodplain



Before



After

Floodproofing

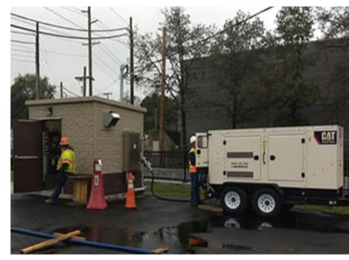
- Techniques applied to keep structures dry by sealing the structure to keep floodwaters out
 - 500-year flood protection
 - Not permitted for residential structures



Mitigation Projects, Cont.

Flood Risk Reduction

- Designed to lessen the frequency of flooding or depth of flood water
 - Stormwater Diversion and Storage
 - Seawalls
 - Road Elevation



Secondary Power Source

- Increase power system resilience and mitigate the impacts of natural hazards while increasing the resilience of critical functions
 - Generators, batteries, diesel bypass pumps
 - Only for critical facilities and infrastructure



Mitigation Projects, Cont.

Infrastructure Retrofit

- Actions to increase the resilience and mitigate the impacts of natural hazards while increasing the resilience of critical functions
 - Intended to avoid utility disruptions and losses
 - Allows community to recover faster



Code Plus

- A wind retrofit project designed to exceed local codes and requirements to achieve a greater level of protection
 - Usually for new construction



Elevate Florida – State Residential Mitigation Program

- Florida's first Statewide Residential Mitigation Program
- Designed to enhance community resilience by mitigating private residences against natural hazards
- Coordinated and streamlined approach, removing burden from communities
- Brings structures into compliance with Florida Building Code and local ordinances
- Potential for reduced home and flood insurance premiums for participants
- **Period of Performance:** 1 year
- **Cost Share:** Residents responsible for up to 25% of total project cost

Funding

- Funding amount based upon 30-day estimates for HMGP funds
 - Will fluctuate until the 12-month lock in
- Counties receive HMGP allocation based on total disaster funding to county
 - Counties may elect to re-allocate a portion of funding back to Elevate Florida for projects in their communities

Funding Amounts

Swift Current:	\$100 million
HMGP:	\$300 million (est)
Total:	\$400+ million

Thank You



For Additional Questions:

Jake Felder

Phone: 850-518-2373

Email: Jake.Felder@em.myflorida.com

The Florida Senate

APPEARANCE RECORD

02-04-25

Meeting Date

Deliver both copies of this form to
Senate professional staff conducting the meeting

Bill Number or Topic

COMMUNITY AFFAIRS

Committee

Amendment Barcode (if applicable)

Name KEVIN GUTHRIE

Phone 850-294-8250

Address 2555 SHAWANO OAK BL
Street

Email KEVIN.GUTHRIE@SENATE.FL
COM

TAUNAHASSEE
City

FL
State

32399
Zip

Speaking:

☐ For

☐ Against

☒ Information

OR

Waive Speaking:

☐ In Support

☐ Against

PLEASE CHECK ONE OF THE FOLLOWING:

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representing:

☐ I am not a lobbyist, but received
something of value for my appearance
(travel, meals, lodging, etc.),
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While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf \(flsenate.gov\)](#)

This form is part of the public record for this meeting.

5-001 (08/10/2021)



Office of Long-Term Resiliency

Division of Community Development
Committee Meeting on Community Affairs

Tuesday, February 4, 2025



Office of Long-Term Resiliency

- ❑ FloridaCommerce is the governor-designated state authority responsible for administering all United States Department of Housing and Urban Development (HUD) Community Development Block Grant – Disaster Recovery (CDBG-DR) funds awarded to the state.
- ❑ The Office of Long-Term Resiliency (OLTR) supports communities following disasters by addressing long-term recovery needs for housing, infrastructure and economic development.
- ❑ CDBG-DR funds are intended to be the funding of last resort for unmet needs after Federal Emergency Management Agency and insurance funding is exhausted. Funds are focused on the most vulnerable populations.



Office of Long-Term Resiliency

CDBG-DR Program Timeline



Office of Long-Term Resiliency Funding

☐ FloridaCommerce has received a total allocation of more than \$4.3 billion since 2017 to administer CDBG-DR and Mitigation (MIT) funds to communities impacted by:

- Hermine/Matthew: \$117,937,000
- Irma: \$812,235,745
- Michael: \$735,553,000
- Sally: \$187,383,000
- Ian: \$910,624,000
- Mitigation: \$680,411,000
- 2023/24 storms: \$925,394,000 (announced 1/7/2025)

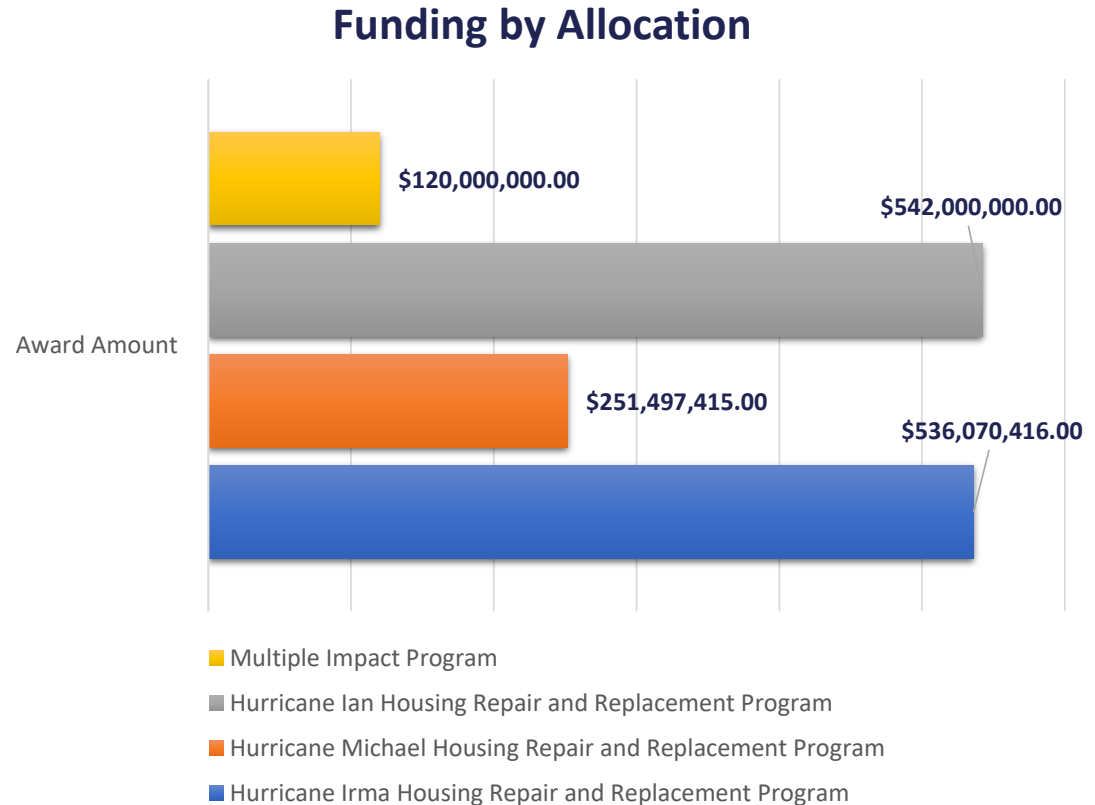


CDBG-DR National Objectives Requirements

- ☐ To be eligible, a CDBG-DR activity must align with one of the three established national objectives:
 - ☐ **Benefit Low- and Moderate-Income (LMI) Individuals:** This means the activity primarily helps individuals or households with low to moderate incomes. (Note: Federal requirement that 70 percent of funds be used for activities that benefit LMI persons)
- ☐ Duplication of Benefits:
 - ☐ CDBG-DR recipients must ensure that individuals or entities receiving assistance are not getting duplicate aid from other disaster recovery programs for the same purpose.
- ☐ Disaster-related impact:
 - ☐ All activities must be directly tied to the disaster and address the impacts within the most affected areas.

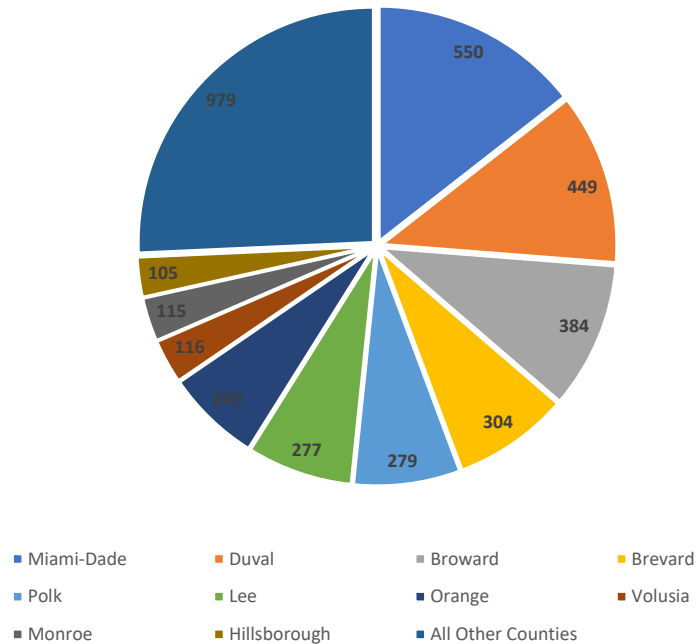
OLTR funding for Housing Programs

- ❑ The OLTR Housing Program is responsible for the direct implementation of disaster recovery housing programs for impacted Floridians.
- ❑ Housing Program accounts for an allocation of more than \$1.4 billion in CDBG-DR funds under the following Programs.



OLTR – Hurricane Irma Housing Metrics

Total Projects Completed by County



- ❑ 3,933 awarded projects
- ❑ More than \$536 million utilized to support housing for Floridians
- ❑ 3,816 projects through construction completion
- ❑ 103 active projects left to be completed

OLTR Hurricane Irma Housing Success Story

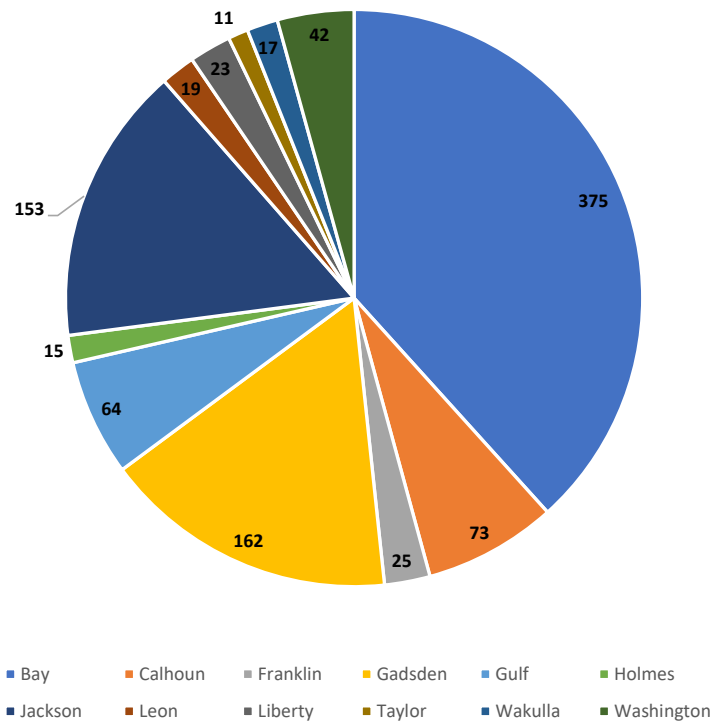
- ☐ Reconstruction
- ☐ Miami Dade
- ☐ Concrete Block Single Family home
- ☐ 3 Bedrooms
- ☐ 2 Bath



Resiliency measures include impact resistant windows, elevating homes two feet above flood plain elevation, and impact resistant doors.

OLTR Hurricane Michael Housing Metrics

Total Projects Completed by County



- 979 awarded projects
- More than \$251 million utilized to support housing for Floridians
- 979 Projects through construction completion

OLTR Hurricane Michael Housing Program Success Story

- ❑ Reconstruction
- ❑ Ebro, Florida
- ❑ Washington County
- ❑ Key turnover 6/13/2023
- ❑ 3 Bedrooms
- ❑ 2 Bath

Resiliency measures include impact resistant windows and doors.

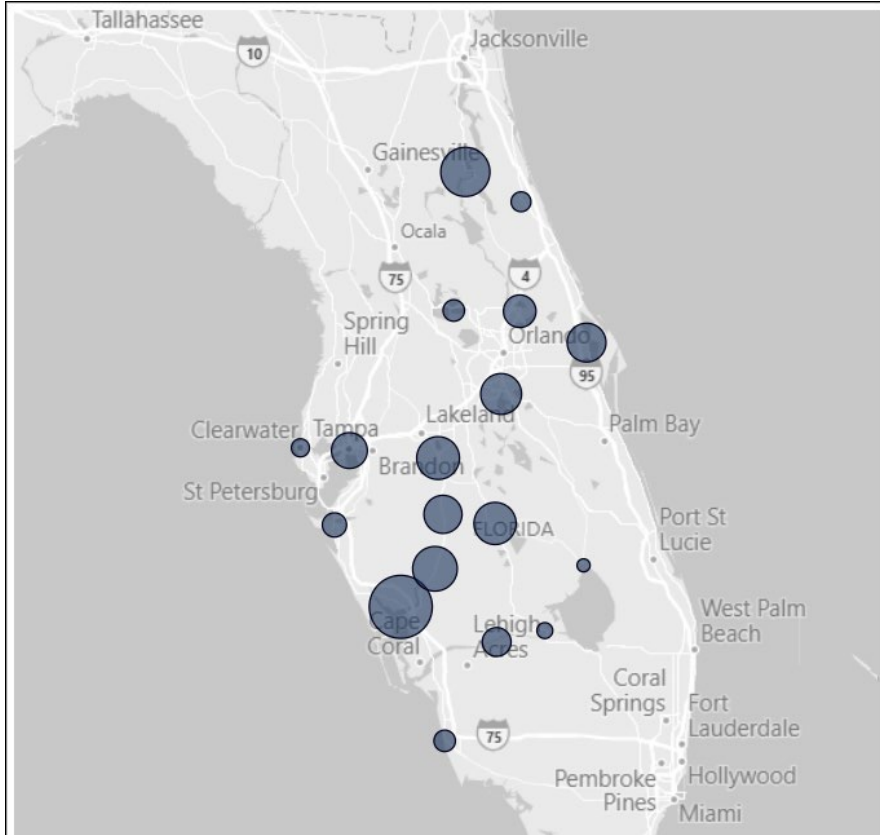


FloridaCommerce Calhoun Liberty Hospital Funding

- ❑ Calhoun Liberty Hospital (CLH) earned a placement on the list of Top 100 Critical Access Hospitals.
- ❑ Since Hurricane Michael left its devastating effects in 2018, the hospital has focused on growth and improvement.
- ❑ FloridaCommerce CDBG-DR funding (\$18.7 million) is a major part of allocations enabling CLH to entirely rebuild the hospital.
- ❑ Opening of their new facility is forecast for June of 2025.



OLTR– Hurricane Ian Housing Metrics



- ❑ \$542 million in total funding for potential awards
- ❑ 391 awarded projects
- ❑ 310 projects issued to general contractors
- ❑ 38 projects completed



OLTR Hurricane Ian Success Story – Full Reconstruction Putnam County

- ☐ Reconstruction
- ☐ Crescent City, Florida
- ☐ Putnam County
- ☐ 3 Bedrooms
- ☐ 2 Bath

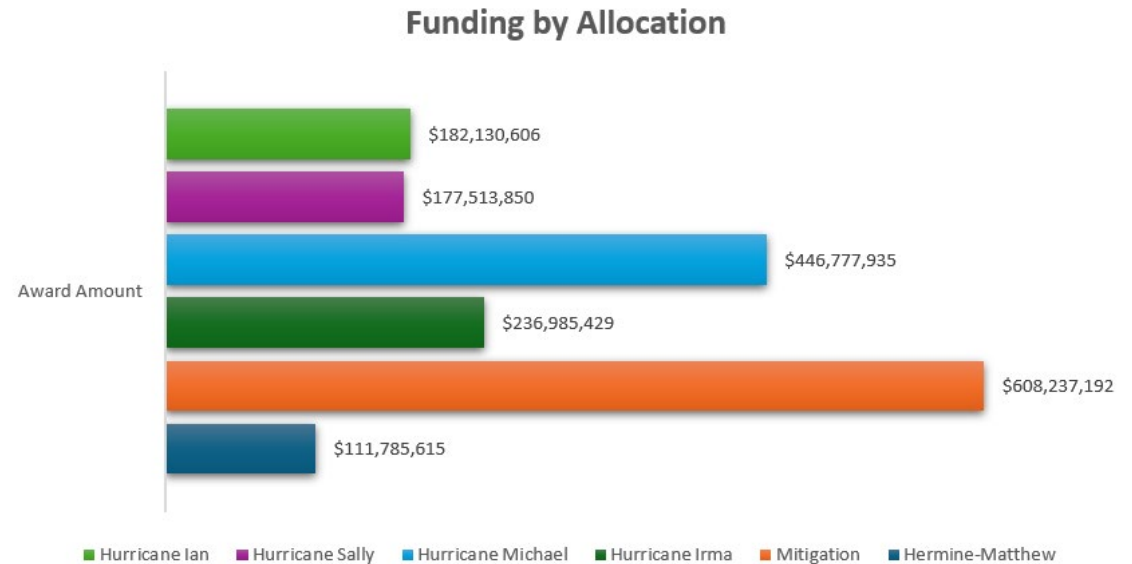


Resiliency measures include impact resistant windows and doors.



OLTR Subrecipient Program Overview

- ❑ The Subrecipient Program is responsible for subgrantee disaster recovery programs.
- ❑ The Subrecipient Program accounts for an allocation of more than \$1.7 billion in CDBG-DR and Mitigation (MIT) funds with 428 active agreements.



Hurricane Irma Workforce Recovery Training Program (WRTP)

- ☐ Indian River State College
- ☐ Hendry County School District
- ☐ Valencia College
- ☐ Florida State College at Jacksonville
- ☐ College of the Florida Keys
- ☐ Florida International University
- ☐ CareerSource Brevard

Program Accomplishments:

Number of Students having Completed Training: **1,043**

Number of Students Employed upon Completion (Jobs Created): **661**



Hurricane Michael Workforce Recovery Training Program (WRTP)

2024 Progress:

- ❑ Chipola College:
 - ❑ 175 certificates awarded in 2024
- ❑ Tallahassee State College (TSC):
 - ❑ 76 Course Completions



TSC CDL Course



TSC Welding



Chipola College WRTP/Gulf Coast Electric



CDBG-DR Funding Allocated to Communities Impacted by 23/24 Disasters

- ❑ On January 7, 2025, the State of Florida received more than \$925 million in funding to support long-term resiliency and mitigation efforts.
- ❑ Funds will support recovery from Hurricane Helene, Hurricane Milton, Hurricane Idalia, as well as other 2023 and 2024 eligible disasters, which include storms and flooding.
- ❑ In addition to the funding announced for the State of Florida, more than \$3 billion was announced for 11 grantees throughout Florida in direct HUD funding that are all considered a HUD Entitlement Community.

State of Florida	\$925,394,000
Broward County	\$29,222,000
Fort Lauderdale	\$88,051,000
Hillsborough County	\$709,324,000
Lee County	\$100,683,000
Manatee County	\$252,711,000
Orange County	\$33,357,000
Pasco County	\$585,704,000
Pinellas County	\$813,783,000
St Petersburg	\$159,884,000
Sarasota County	\$210,094,000
Volusia County	\$133,515,000



Contacts

If you have questions or comments about this presentation, please contact us or visit www.FloridaJobs.org/OLTR



Justin Domer, Deputy Secretary, Division of Community Development

Email: Justin.Domer@Commerce.fl.gov

Stephen Marante, Director, Legislative and Cabinet Affairs

Email: Stephen.Marante@Commerce.fl.gov



The Florida Senate

APPEARANCE RECORD

Deliver both copies of this form to
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2/4/25

Meeting Date

CDBG - DR

Bill Number or Topic

COMMUNITY AFFAIRS

Committee

Amendment Barcode (if applicable)

Name JUSTIN DOMER

Phone (850) 445 - 6399

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Street

Email Justin.Domer@Commerce.
FL.GOV

TALLAHASSEE, FL

City

State

32399

Zip

Speaking: ☐ For ☐ Against ☒ Information **OR** Waive Speaking: ☐ In Support ☐ Against

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S-001 (08/10/2021)

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Tallahassee, FL 32399-1300
(850) 487-5019
Fine.Randy@flsenate.gov

Legislative Aide
Anna Budko
Anna.Budko@flsenate.gov

Randy Fine
Florida Senate
Senator, District 19

January 28, 2025

The Honorable Stan McClain
Chairman of Community Affairs Committee
315 Knott Building
404 South Monroe Street
Tallahassee, FL 32399-1100

Dear Chairman McClain,

I respectfully request an excused absence from the Community Affairs Committee meeting on February 4th, 2025.

Thank you in advance for your consideration of this request.

Sincerely,

A handwritten signature in blue ink that reads "Randy Fine".

Randy Fine
State Senator, District 19

Governmental Oversight and Accountability, Chair
Community Affairs, Vice Chair
Joint Select Committee on Collective Bargaining, Alternating Chair
Brevard County Delegation



THE FLORIDA SENATE

Tallahassee, Florida 32399-1100

COMMITTEES:
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Appropriations Committee on Pre-K - 12 Education
Community Affairs
Education Postsecondary
Finance and Tax
Fiscal Policy
Transportation

SENATOR SHEVRIN D. "SHEV" JONES
34th District

February 4, 2025

The Honorable Senator Stan McClain
Chairman, Community Affairs Committee
305 Senate Building
404 South Monroe Street
Tallahassee, FL 32399

Dear Chairman McClain,

I respectfully request an excused absence from the Tuesday, February 4, 2025, Community Affairs Committee at 11:00 a.m. due to a work conflict.

Thank you in advance for considering this request. If you have any questions, comments, or concerns, please do not hesitate to contact me or my office.

Sincerely,

A handwritten signature in blue ink, appearing to read "Shev", is written over a light blue circular background.

Shevrin D. "Shev" Jones
Florida State Senator – Senate District 34

REPLY TO:

Miami Gardens, Florida 33169 (305) 493-6022

404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5034



606 NW 183rd Street,



214 Senate Building,

Senate's Website: www.flsenate.gov

BEN ALBRITTON
President of the Senate

JASON BRODEUR
President Pro Tempore

CourtSmart Tag Report

Room: SB 37

Case No.:

Type:

Caption: Senate Community Affairs Committee

Judge:

Started: 2/4/2025 11:03:35 AM

Ends: 2/4/2025 12:15:49 PM

Length: 01:12:15

11:03:35 AM	Call to Order
11:03:53 AM	Roll Call
11:04:08 AM	Quorum Present
11:04:20 AM	Pledge of Allegiance
11:04:36 AM	Chair McClain Opening Remarks
11:05:05 AM	Presentation from Department of Emergency Management by Kevin Guthrie
11:32:17 AM	Questions
11:33:17 AM	Senator Sharief
11:33:30 AM	Kevin Guthrie
11:35:00 AM	Senator Sharief
11:35:27 AM	Kevin Guthrie
11:36:01 AM	Senator Sharief
11:36:12 AM	Kevin Guthrie
11:37:27 AM	Senator Osgood
11:37:34 AM	Kevin Guthrie
11:39:00 AM	Senator Osgood
11:39:22 AM	Kevin Guthrie
11:40:22 AM	Senator Osgood
11:40:31 AM	Kevin Guthrie
11:40:50 AM	Senator Leek
11:41:29 AM	Kevin Guthrie
11:42:03 AM	Chair McClain
11:42:24 AM	Kevin Guthrie
11:44:58 AM	Chair McClain
11:45:28 AM	Kevin Guthrie
11:49:12 AM	Chair McClain
11:49:51 AM	Kevin Guthrie
11:53:08 AM	Chair McClain
11:53:30 AM	Kevin Guthrie
11:55:11 AM	Chair McClain
11:55:29 AM	Kevin Guthrie
11:56:36 AM	Chair McClain
11:57:33 AM	Presentation of Department of Commerce by Justin Domer
12:11:50 PM	Questions
12:12:07 PM	Senator Sharief
12:12:15 PM	Justin Domer
12:13:15 PM	Senator Sharief
12:13:31 PM	Justin Domer
12:14:20 PM	Senator Osgood
12:14:50 PM	Justin Domer
12:15:08 PM	Chair McClain Closing Remarks
12:15:36 PM	Adjourned