#### **The Florida Senate**

#### **COMMITTEE MEETING EXPANDED AGENDA**

#### **HEALTH POLICY** Senator Harrell, Chair Senator Berman, Vice Chair

**MEETING DATE:** Monday, April 8, 2019

TIME:

12:30—3:30 p.m.

Pat Thomas Committee Room, 412 Knott Building PLACE:

**MEMBERS:** Senator Harrell, Chair; Senator Berman, Vice Chair; Senators Baxley, Bean, Book, Cruz, Diaz,

Hooper, Mayfield, and Rouson

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
1	Presentation on Prescription Medic President Policy & Research, PhRN	Presented	
2	SB 1620 Gainer (Compare CS/H 885)	Health Care Licensing Requirements; Designating the "Exemption of License Requirements for the Treatment of Veterans Act"; exempting certain health care practitioners from specified licensing requirements when providing certain services to veterans in this state, etc.  HP 04/08/2019 Fav/CS AHS AP	Fav/CS Yeas 9 Nays 0
3	SB 258 Bean (Similar CS/H 879)	Genetic Information Used for Insurance Purposes; Prohibiting life insurers and long-term care insurers, except under certain circumstances, from canceling, limiting, or denying coverage, or establishing differentials in premium rates, based on genetic information; prohibiting such insurers from taking certain actions relating to genetic information for any insurance purpose, etc.  BI 03/11/2019 Favorable HP 04/01/2019 Temporarily Postponed HP 04/08/2019 Fav/CS RC	Fav/CS Yeas 9 Nays 0

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
4	SB 1192 Bean (Similar CS/H 831)	Electronic Prescribing; Requiring all prescriptions to be electronically generated and transmitted upon a certain practitioner's license renewal or by a specified date; prohibiting electronic prescribing from interfering with a patient's freedom to choose a pharmacy; repealing provisions relating to electronic prescribing for medicinal drugs, the unlawful sale, manufacture, alteration, delivery, uttering, or possession of counterfeit-resistant prescription blanks for controlled substances, and counterfeit-resistant prescription blanks for controlled substances listed in Schedule II, Schedule III, Schedule IV, or Schedule V, respectively, etc.  HP 04/08/2019 Fav/CS AHS AP	Fav/CS Yeas 9 Nays 0
5	CS/SB 1180 Banking and Insurance / Mayfield (Similar CS/H 1363)	Consumer Protection from Nonmedical Changes to Prescription Drug Formularies; Prohibiting specified changes to certain insurance policy prescription drug formularies, except under certain circumstances; requiring small employer carriers to limit specified changes to prescription drug formularies under certain health benefit plans; prohibiting certain health maintenance organizations from making specified changes to health maintenance contract prescription drug formularies, except under certain circumstances, etc.  BI 03/18/2019 Fav/CS HP 04/08/2019 Fav/CS	Fav/CS Yeas 8 Nays 1
6	SB 1774 Stargel (Compare H 1335, Linked S 1778)	Parental Consent for Abortion; Creating the "Parental Consent for Abortion Act"; prohibiting a physician from performing an abortion on a minor unless the physician has been presented with consent from the minor's parent or guardian, as appropriate; providing an exception for a medical emergency; authorizing a minor to petition any circuit court in which the minor resides for a waiver of consent required to obtain an abortion, etc.  HP 04/08/2019 Favorable JU RC	Favorable Yeas 5 Nays 4

Health Policy Monday, April 8, 2019, 12:30—3:30 p.m.

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
7	SB 1778 Stargel (Compare H 1397, Linked S 1774)	Public Records/Minor's Petition to Waive Consent/Abortion; Providing a public records exemption for information that could identify a minor which is contained in a record held by the court relating to the minor's petition to waive consent requirements to obtain an abortion; providing for future legislative review and repeal under the Open Government Sunset Review Act; providing a statement of public necessity, etc.	Fav/CS Yeas 8 Nays 1
		HP 04/08/2019 Fav/CS GO RC	
TAB	OFFICE and APPOINTMENT (HOM	E CITY) FOR TERM ENDING	COMMITTEE ACTION
	Senate Confirmation Hearing: A p named executive appointment to the Secretary of Health Care Adminis		
8	Mayhew, Mary C. (Tallahassee		Recommend Confirm Yeas 7 Nays 2
ГАВ	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
9	SB 832 Rader	Adoptee Birth Certificates; Requiring the Department of Health to issue a noncertified copy of an original certificate of birth to certain adoptees if certain requirements are met; providing that an adoptee does not need his or her adoptive parents' permission to receive such certificate of birth, etc.	Fav/CS Yeas 9 Nays 0
		HP 04/08/2019 Fav/CS JU RC	
10	SB 410 Berman	Long-acting Reversible Contraception Pilot Program; Requiring the Department of Health to establish a	Favorable Yeas 8 Nays 1
10	(Identical H 579)	long-acting reversible contraception pilot program in Duval, Hillsborough, and Palm Beach Counties; requiring the department to contract with family planning providers to implement the pilot program; requiring the department to submit a report to the Governor and the Legislature by a specified date, etc.	

S-036 (10/2008) Page 3 of 3

#### **Saumil Pandya BIO:**

Saumil Pandya is a Deputy Vice President in the Policy & Research Department of PhRMA, and is focused primarily on policy and research related to prescription drug spending and utilization, the pharmaceutical supply chain, and trends in U.S. health care expenditures. Saumil has been at PhRMA for over three years. He came to PhRMA most recently from Evergreen Health Cooperative, where he was the Vice President for Medical Economics. Saumil has over 20 years of health care finance experience including Medical Economics and Finance roles at insurers CIGNA HealthCare and Coventry Health Care of Delaware, along with Pricing and Contracting Strategy experience at AstraZeneca Pharmaceuticals. He has extensive experience in managed care, financial analysis/modeling, and pharmaceutical pricing and contracting strategies. Saumil holds a Bachelor of Science Degree in Biology from Towson University, and a Masters Degree in Health Finance and Management from The Johns Hopkins School of Hygiene & Public Health.

# FOLLOW THE DOLLAR: UNDERSTANDING HOW THE PHARMACEUTICAL DISTRIBUTION AND PAYMENT SYSTEM SHAPES THE PRICES OF MEDICINES

A medicine's path from the biopharmaceutical company to the patient is complex and involves many entities across the biopharmaceutical supply chain. Examining how money flows through this system – which includes wholesalers, pharmacy benefit managers (PBMs), pharmacies and insurers – and how that impacts what patients pay at the pharmacy can help consumers and policymakers find answers to their questions about affordability and access to medicines.

The prices wholesalers, pharmacies, PBMs, insurers and patients pay for a medicine all vary and are shaped by negotiations in the supply chain. In recent years, negotiated rebates have increased significantly. For example, in 2015, more than one-third of a brand medicine's list price was rebated back to health plans or the government or kept by other stakeholders. Continued growth in rebates, discounts and other reductions in price provided by biopharmaceutical companies—which now exceed \$150 billion per year—have kept payers' prices for brand medicines climbing at modest rates, despite more rapid growth in publicly reported list prices. In fact, after accounting for all discounts and rebates, prices for brand medicines grew just 1.9 percent in 2017—slower than the rate of inflation.

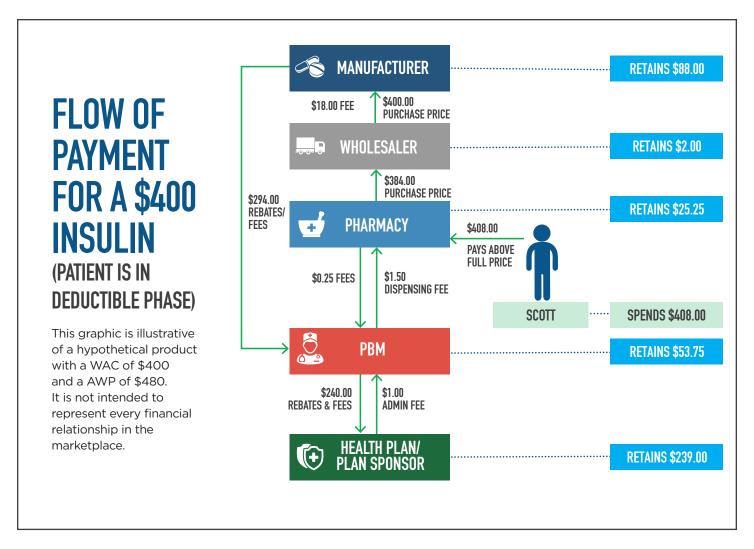
But even though discounts and rebates are growing each year, insurers are dramatically increasing the share patients are required to pay out of pocket. At the pharmacy, commercially insured patients with a deductible have seen their out-of-pocket costs for brand medicines increase 50 percent since 2014. One reason these costs are increasing is because discounts and rebates provided by brand manufacturers do not flow directly to the patients taking the medicine. Large deductibles and coinsurance can create affordability challenges for patients, as these types of cost-sharing are typically based on a medicine's full, undiscounted price. In 2017, 55 percent of patients' out-of-pocket spending on brand medicines was for prescriptions filled in the deductible or with coinsurance rather than with a fixed copay—a 20 percent increase since 2013.<sup>v</sup>

The hypothetical patient profile below illustrates how patients often do not benefit from negotiated discounts and rebates and how they may end up paying more than their insurer for their medicine. This needs to change. Patients should benefit more from negotiated rates in the form of lower out-of-pocket costs at the pharmacy, like they do for other types of health care services. Sharing rebates with patients at the pharmacy could save certain commercially insured patients with high deductibles and coinsurance \$145 to more than \$800 annually.

#### PATIENT PROFILE: SCOTT

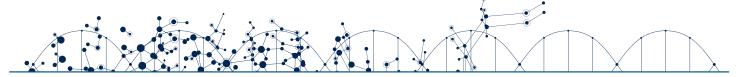
Scott takes insulin for his type 2 diabetes and has a health plan with a high deductible. Prior to meeting his deductible each year, he pays \$408.00—more than the full undiscounted cost of his medicine—even though his health plan receives a rebate from the biopharmaceutical company that reduces the list price by 65 percent. Scott is paying the amount that is contracted between the health plan and the PBM, which in this case is higher than the list price of the medicine. Although the health plan does not pay for Scott's insulin while he is in his deductible, it still receives the negotiated rebate and earns \$239 per prescription. The PBM earns \$53.75, including fees and a share of the rebate it negotiated, while the manufacturer retains \$88.00.





Although PBMs and other intermediaries say they prefer lower list prices, in many cases the system creates incentives for them to prefer medicines with higher list prices and higher rebates. As a result, some industry observers and government agencies have questioned whether insurers and PBMs are more focused on the size of rebates than on achieving the lowest possible costs and best outcomes for patients.<sup>vii</sup>

As the market begins to move in the direction of a system that better aligns the price of prescription medicines with their value, biopharmaceutical companies are working with private health insurers to implement new payment arrangements for a variety of diseases. These innovative and flexible ways to pay for medicines could lower out-of-pocket costs and enable patients to access the right treatments the first time.



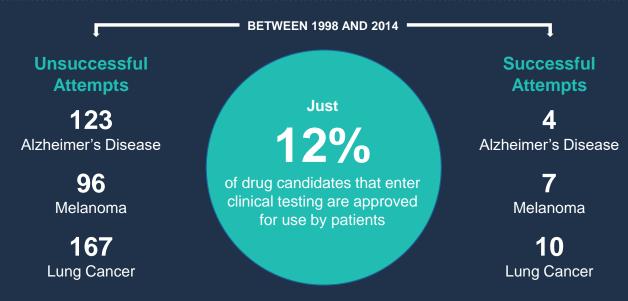
- i Vandervelde A, Blalock E; Berkeley Research Group. The pharmaceutical supply chain: gross drug expenditures realized by stakeholders. 2017. http://www.thinkbrg.com/media/publication/863\_Vandervelde\_PhRMA-January-2017\_WEB-FINAL.pdf ii lbid.
- iii AJ Fein; Pembroke Consulting, Inc. Drug Channels Institute. "The Gross-to-Net Bubble Topped \$150 Billion in 2017." April 2018. https://www.drugchannels.net/2018/04/the-gross-to-net-rebate-bubble-topped.html
- iv IQVIA Institute for Human Data Science. Medicine use and spending in the U.S.: A review of 2017 and outlook to 2022. https://www.iqvia.com/institute/reports/medicine-use-and-spending-in-the-us-review-of-2017-outlook-to-2022. Published April 19, 2018. Accessed April 2018.
- v IQVIA. Patient Affordability Part One: The Implications of Changing Benefit-Designs and High Cost Sharing. May 2018 https://www.iqvia.com/locations/united-states/patient-affordability-part-one
- vi Milliman. Point of Sale Rebate Analysis in the Commercial Market: Sharing Rebates May Lower Patient Costs and Likely Has Minimal Impact on Patients. October 2017. https://www.phrma.org/reports/milliman-sharing-rebates vii Ibid.



# We need a public policy environment that recognizes and rewards risk taking to foster innovation

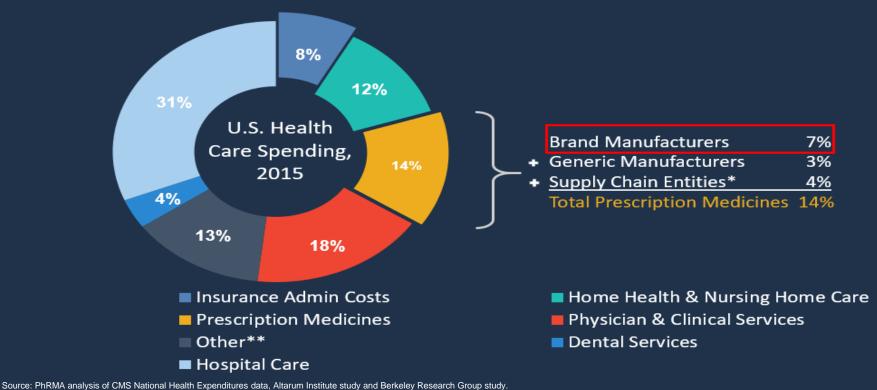
On average, it takes more than

10 years and \$2.6B to research and develop a new medicine.



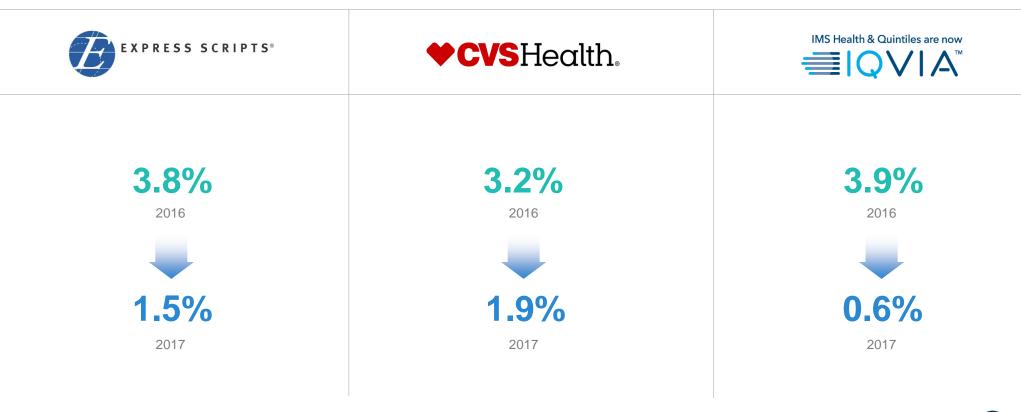
iource: Tufts Center for the Study of Drug Development (CSDD).
iource: Planmaceutical Research and Manufacturers of America (PhRMA), "Researching Alzheimer's Medicines: Setbacks and Stepping Stones," 2015
iource: Pharmaceutical Research and Manufacturers of America (PhRMA), "Researching Cancer Medicines: Setbacks and Stepping Stones," 2014.

# Spending on retail and physician-administered medicines continues to represent just 14% of spending



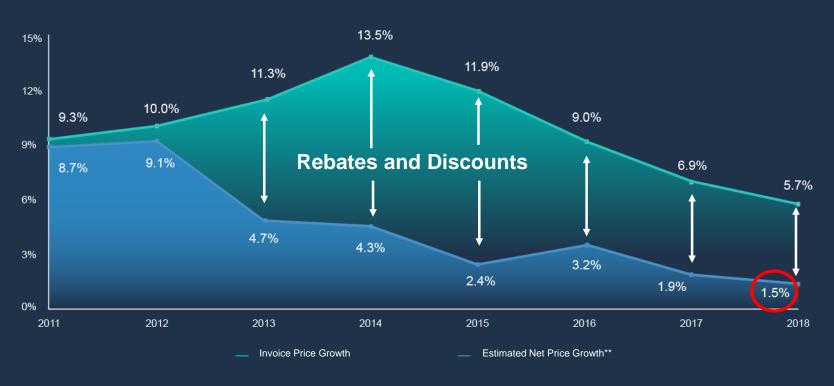
Source: PhRMA analysis of CMS National Health Expenditures data, Altarum Institute study and Berkeley Research Group study.
\*Supply chain entities- stakeholders involved in bringing medicines from manufacturer to patient, including wholesalers, pharmacies, PBMs and healthcare provider locations.
\*\*Other includes expenditures for Other Professional Services, Nondurable Medical Products, Durable Medical Equipment, Public Health Activity, Research, Structures, and Equipment.

# In the midst of incredible scientific progress, medicine cost growth is declining



Note: IQVIA data is reflective of retail and physician-administered medicine spending.

# In fact, after discounts and rebates, brand medicine prices grew just 1.5% in 2018



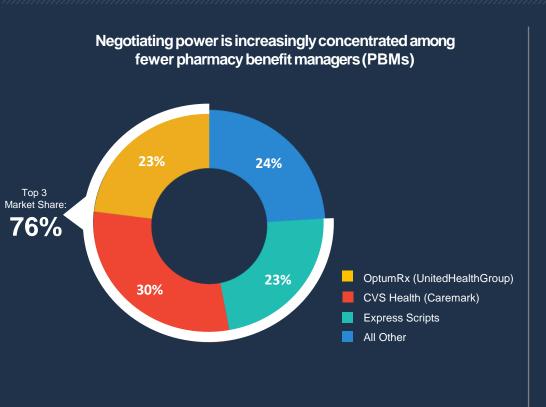
Source: IQVIA, January 2019.

<sup>\*</sup>Includes protected brand medicines only (ie, brand medicines without generic versions available in the year indicated)

<sup>\*\*</sup>Net price growth reflects impact of off-invoice rebates and discounts provided by manufacturers.

2017

# Insurers and PBMs have a lot of leverage to hold down medicine costs



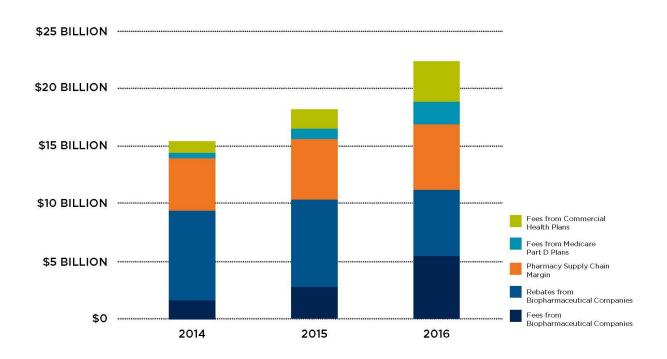


2012

Source: Berkeley Research Group. Fein AJ; Drug Channels Institute

# Pew Report: PBM Fees Quadrupled in Two Years

#### PBM Revenue Increased Between 2014 and 2016

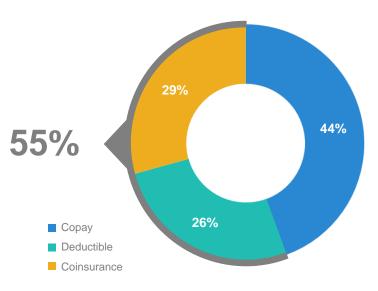


There has been a tremendous amount of horizontal and vertical integration in the distribution system



# But too often negotiated savings do not make their way to patients

More than half of commercially insured patients' out-of-pocket spending for brand medicines is based on the full list price Cost sharing for nearly 1 in 5 brand prescriptions is based on list price





Source: IQVIA. May 2018.

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### Proposed Changes to Safe Harbors

#### This document is scheduled to be published in the Federal Register on 02/06/2019 and evaliable online at laters (Medical content on prod/2019, 1999), and an empirical or production of the content of

DEPARTMENT OF HEALTH AND HUMAN SERVICES

Office of Inspector General

42 CFR Part 1001

RIN 0936-AA08

Fraud and Abuse; Removal of Safe Harbor Protection for Rebates Involving Prescription Pharmaceuticals and Creation of New Safe Harbor Protection for Cartain Point-of-Sale Reductions in Price on Prescription Pharmaceuticals and Certain Pharmacy Benefit Manager Service Pees

AGENCY: Department of Health and Human Services Office of Inspector General (OIG), RHS.

ACTION: Proposed sule.

SUMMARY: In this proposed rule, the Department of Health and
Human Services (Department or HHS) proposes to amend the safe
harbor regulation concerning discounts, which are defined as
certain conduct that is protected from liability under the
Federal anti-kickback statute, section 11288(b) of the Social
Security Act (the Act). The amendment would revise the
discount safe harbor to explicitly exclude from the definition
of a discount eligible for safe harbor protection certain
reductions in price or other remuneration from a manufacturer
of prescription pharmaceutical products to plan sponsors under
Medicare Fart D, Medicaid managed care organizations as defined
under section 1903(m) of the Act (Medicaid MCOs), or pharmacy
benefit managers (FBMs) under contract with them. In addition,
the Department is proposing two new safe harbors. The first

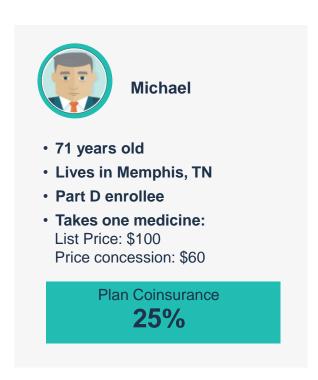
### The proposed rule does 3 things...

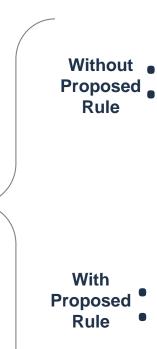
Removes discount safe harbor protection

Creates **new** safe harbor for price reductions

3
Creates safe
harbor for **fixed**PBM fees

# Cost Sharing for Patients Taking Rebated Medicines Will Decline







Note simplified example ignores distribution markups and PBM fees and assumes PBMs will pass 100% of the price concession to the plan

# LA SB 282 – Share the Savings

 Insurers disclose to current and future enrollees if benefit design could result in patient paying more than insurer

AND

• Certify annually that at least 50% of rebates a plan received from a manufacturer, dispensing pharmacy, or other party transaction were passed to the consumer at the point-of-sale.

# Louisiana strikes first contract using 'Netflix' model to buy Hepatitis Cures for Medicaid and Incarcerated Patients

- Louisiana state health officials are striking their first contract to pay for Hepatitis C cures with a <u>subscription fee</u> instead of per prescription
- The so-called "Netflix" model contract with Gilead subsidiary Asegua Therapeutics calls for the state's Department of Health and Department of Corrections to pay a set fee for five years of unlimited access to an authorized generic version of Gilead's Epclusa
- Louisiana expects to finalize the contract by June 1 and officially launch the arrangement a month later

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepar	ed By: The Pro	ofessional Sta	aff of the Committe	e on Health P	olicy	
BILL: CS/SB 1620							
INTRODUCER:	Health Policy Committee and Senators Gainer and Passidomo						
SUBJECT:	Health Care	Licensing R	equirement	ts			
DATE:	April 10, 20	19 R	EVISED:				
ANAL	_	STAFF DIF	RECTOR	REFERENCE		ACTION	
<ol> <li>Rossitto-Va Winkle</li> </ol>	an	Brown		HP	Fav/CS		
2.				AHS			
3.				AP			

#### Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

#### I. Summary:

CS/SB 1620 creates s. 456.0231, F.S., to grant physicians who are employees of the U.S. Department of Veterans Affairs (VA) an exemption from Florida's physician licensure statutes when providing medical treatment to veterans in a Florida-licensed hospital, if such physicians meet certain criteria and furnish specified documentation to the state Department of Health (DOH).

The bill has an effective date of July 1, 2019.

#### II. Present Situation:

#### **Health Care for Veterans**

Section 1.01, F.S., defines certain terms applicable to all Florida statutes. Section 1.01(14), F.S., defines "veteran" to mean a person who served in the active military, naval, or air service and who was discharged or released under honorable conditions only, or who later received an upgraded discharge under honorable conditions.

To be eligible for VA health care services, an individual:

- Must have served in the active military, naval, or air service and did not receive a dishonorable discharge; and
- If enlisted after September 7, 1980, or entered active duty after October 16, 1981, must have served 24 continuous months or the full period for which he or she was called to active duty.

This minimum duty requirement; however, may not apply if:

• The individual was discharged for a disability that was caused, or made worse, by active-duty service; or

- The individual was discharged for a hardship or "early out"; or
- Served prior to September 7, 1980.<sup>1</sup>

If an individual is a current or former member of the Reserves or National Guard, he or she must have been called to active duty by a federal order and completed the full period for which he or she was called or ordered to active duty, in order to be eligible for VA health care. If the individual has active-duty status for training purposes only, he or she does not qualify for VA health care.

When service members leave active duty, they may be eligible for benefits offered by TRICARE<sup>2</sup> and the VA, depending whether they retire or how they separate from the military. A retiring, service member is eligible for TRICARE as a military retiree and may also be eligible for certain VA health care benefits. Service members who separate due to a service-connected disease or injury may be eligible for VA health care benefits as well as certain TRICARE benefits. Medically-retired veterans receive care for their service-connected disability at VA hospitals and facilities and may be eligible to receive all other care through TRICARE.<sup>3</sup>

Under certain circumstances, active duty service members may receive limited VA health benefits and health care services at VA medical centers through sharing agreements<sup>4</sup>. VA health care services are provided to active duty and reserve component (RC) service members under the following circumstances:

- Emergent or urgent care; and
- Routine care with a valid TRICARE referral or authorization.<sup>5</sup>

<sup>&</sup>lt;sup>1</sup> U.S. Department of Veteran Affairs, *Eligibility for VA Health Care*, available at: <a href="https://www.va.gov/health-care/eligibility/">https://www.va.gov/health-care/eligibility/</a> (last visited April 8, 2019).

<sup>&</sup>lt;sup>2</sup> The TRICARE program used to be called CHAMPUS. CHAMPUS stands for Civil Health and Medical Program of the Uniformed Services. It is a government-funded health program that provides medical care for military members and their dependents. Military dependents can remain on CHAMPUS until they reach age 65, then they are eligible to switch to Medicare. CHAMPUS is a lot like Medicare, in which the government contracts through private parties that provide health care to participants in the program. Through the years, CHAMPUS has changed names and is now known as the TRICARE program. See Answer. Military Law, *What is TRICARE/CHAMPUS*? available at <a href="https://www.justanswer.com/topics-">https://www.justanswer.com/topics-</a>

<sup>&</sup>lt;u>champus/?sipredirect=&r=ppc|ga|26|&mkwid=s\_dc&pcrid=251941105852&pkw=&pmt=b&plc=&cmpid=1059487105&agid=53628128562&fiid=&tgtid=dsa-</u>

<sup>19959388920&</sup>amp;ntw=s&dvc=c&gclid=EAIaIQobChMI0szOwrXB4QIVz1uGCh09UAbREAAYBiAAEgKmmPD\_BwE (last visited April 8, 2019).

<sup>&</sup>lt;sup>3</sup> United States Department of Veteran Affairs, *Health Benefits*, (last updated October 17, 2017) *available at* <a href="https://www.va.gov/healthbenefits/apply/active\_duty.asp">https://www.va.gov/healthbenefits/apply/active\_duty.asp</a> (last visited April 8, 2019).

<sup>&</sup>lt;sup>4</sup> Title 38 U.S.C. s. 8111, Sharing of Department of Veterans Affairs (VA) and Department of Defense (DoD)Health Care Resources, provides that the VA and DoD must facilitate the mutually beneficial coordination, use, or exchange of use of the health care resources of the two Departments. Title 38 U.S.C. s. 8111,(d), stipulates that the Secretaries established a Joint Incentives Program to provide incentives to implement, fund, and evaluate creative coordination and sharing initiatives at the facility, regional, and national levels. See Department Of Veterans Affairs - Department Of Defense Health Care Resources Sharing Agreements, VHA Handbook 1660.04(1), July 29, 2015, (amended Feb. 13, 2018), available at <a href="https://www.va.gov/vhapublications/ViewPublication.asp?pub\_ID=3128">https://www.va.gov/vhapublications/ViewPublication.asp?pub\_ID=3128</a> (last visited April 8, 2019).

<sup>5</sup> United States Department of Veteran Affairs, Health Benefits, Active Duty Service members (last updated June 3, 2015), available at <a href="https://www.va.gov/healthbenefits/access/active\_duty.asp">https://www.va.gov/healthbenefits/access/active\_duty.asp</a> (last visited April 8, 2019).

#### VA Practitioners in Florida

Health care practitioners practicing in VA facilities in Florida are not required to be licensed in Florida. In order for a practitioner to practice at any VA facility, the VA requires the practitioner to have an active, unrestricted license from any state. Thus, a VA health care practitioner may treat any veteran in a VA facility located in Florida, regardless of the state of licensure. However, a VA practitioner may not provide medical services to any patient, veteran or otherwise, outside of a VA facility unless he or she holds a Florida license. If a VA practitioner is not licensed in Florida and provides such services outside a VA facility, the practitioner could be prosecuted for the unlicensed practice of a health care practitioner.

#### Health Care Practitioner Licensure in Florida

The Department of Health (DOH) is responsible for the regulation of health care practitioners and certain health care facilities in Florida for the preservation of the health, safety, and welfare of the public. The Division of Medical Quality Assurance (MQA), working in conjunction with 22 boards and six councils, licenses and regulates seven types of health care facilities, and more than 200 license types, in over 40 health care professions. Any person desiring to be a licensed health care professional in Florida must apply to the MQA in writing. Most health care professions are regulated by a board or council in conjunction with the DOH, and all professions have different requirements for initial licensure and licensure renewal.

#### **Initial Licensure Requirements**

#### Military Health Care Practitioners

Florida offers an expedited licensure process to facilitate veterans seeking licensure in a health care profession in Florida through its Veterans Application for Licensure Online Response System (VALOR).<sup>10</sup> In order to qualify, a veteran must apply for the license within 6 months before, or 6 months after, he or she is honorably discharged from the Armed Forces. There is no application fee, licensure fee, or unlicensed activity fee for such expedited licensure.<sup>11</sup>

Section 456.024, F.S., provides that any member of the U.S. Armed Forces is eligible for licensure as a health care practitioner in Florida if he or she:

- Serves, or has served, as a health care practitioner in the U.S. Armed Forces, the U.S. Reserve Forces, or the National Guard;
- Serves, or has served, on active duty with the U.S. Armed Forces as a health care practitioner in the United States Public Health Service; or

<sup>&</sup>lt;sup>6</sup> U.S. Department of Veterans Affairs, *Navigating the Hiring Process*, (updated January 06, 2019) *available at* <a href="https://www.vacareers.va.gov/ApplicationProcess/NavigatingHiringProcess">https://www.vacareers.va.gov/ApplicationProcess/NavigatingHiringProcess</a> (last visited April 8, 2019)

<sup>&</sup>lt;sup>7</sup> Florida Department of Health, Medical Quality Assurance, *Annual Report and Long Range Plan, 2017-2018*, p. 6, *available at:* <a href="http://www.floridahealth.gov/licensing-and-regulation/reports-and-publications/documents/annual-report-1718.pdf">http://www.floridahealth.gov/licensing-and-regulation/reports-and-publications/documents/annual-report-1718.pdf</a> (last visited Apr. 4, 2019).

<sup>&</sup>lt;sup>8</sup> Section 456.013, F.S.

<sup>&</sup>lt;sup>9</sup> See chs. 401, 456-468, 478, 480, 483, 484, 486, 490, and 491, F.S.

<sup>&</sup>lt;sup>10</sup> Florida Dep't of Health, Veterans, http://www.flhealthsource.gov/valor#Veterans, (last visited April 4, 2019).

<sup>&</sup>lt;sup>11</sup> *Id*.

• Is the spouse of a person serving on active duty with the U.S. Armed States Armed Forces and is a health care practitioner in another state, the District of Columbia, or a possession or territory of the U.S. 12

The DOH is required to waive fees and issue a license if such individuals submit a completed application and proof of the following:

- An honorable discharge within 6 months before or after the date of submission of the application;<sup>13</sup>
- One of the following:
  - An active, unencumbered license from another state, the District of Columbia, or U.S. possession or territory, with no disciplinary action taken within the 5 years preceding the application; or
  - That he or she is a military health care practitioner in a profession that does not require licensure in a state or jurisdiction to practice in the U.S. Armed Forces, if he or she submits to the DOH evidence of:
    - Military training or experience substantially equivalent to the requirements for licensure; and
    - Evidence of a passing score on an examination from a national or regional standards organization, if such exam is required in this state; or
  - o That he or she is the spouse of a person serving on active duty in the U.S. Armed Forces and is a health care practitioner in a profession that licensure is not required in another state or jurisdiction, if he or she submits to the DOH evidence of:
    - Training or experience substantially equivalent to the requirements for licensure in this state; and
    - Evidence of a passing score on an examination from a national or regional standards organization, if such exam is required in this state.
- An affidavit that he or she is not the subject of a disciplinary proceeding in a jurisdiction in which he or she holds a license or by the U. S. Department of Defense for reasons related to the practice of the profession; and
- Active practice in the profession for the 3 years preceding the application.

An applicant must also submit fingerprints for a background screening, if required for the profession for which the applicant is applying.<sup>14</sup>

The DOH must verify all information submitted by an applicant using the National Practitioner Data Bank; and an applicant under s. 456.024(3), F.S., for initial licensure as a physician or advanced practice registered nurse (APRN) must submit all information required by ss. 456.039(1) and 456.0391(1), F.S., no later than 1 year after the license is issued. 15

<sup>&</sup>lt;sup>12</sup> Section 456.024(3)(a), F.S.

<sup>&</sup>lt;sup>13</sup> A form DD-214 or an NGB-22 is required as proof of honorable discharge. See Department of Health, *Veterans*, available at <a href="http://www.flhealthsource.gov/valor">http://www.flhealthsource.gov/valor</a> (last visited Apr. 4, 2019).

<sup>&</sup>lt;sup>14</sup> Section 456.024(3)(b), F.S.

<sup>&</sup>lt;sup>15</sup> Section 456.024, (3)(d), F.S. The information required by ss. 356.039(1) and 356.0931(1), F.S., includes: 1) school name where education and training received; 2) names of locations and hospitals where practice; 3) address of primary practice location; 4) year applicant began practice; 5) any certification or designation; 6) any faculty appointments; 7) any criminal record: and 8) Any professional disciplinary action.

A board, or the DOH if there is no board, may also issue a temporary health care professional license to the spouse of an active duty member of the Armed Forces upon submission of an application form and fees. The applicant must hold a valid license for the profession issued by another state, the District of Columbia, or a possession or territory of the U.S. and may not be the subject of any disciplinary proceeding in any jurisdiction relating to the practice of a regulated health care profession in Florida.

#### III. Effect of Proposed Changes:

CS/SB 1620 creates s. 456.0231, F.S., to grant physicians who are employees of the VA an exemption from Florida's physician licensure statutes when providing medical treatment to veterans in a Florida-licensed hospital, if such physicians meet certain criteria and furnish specified documentation to the DOH.

The bill defines "physician" as a person who holds an active, unencumbered license to practice allopathic medicine or osteopathic medicine issued by another state; the District of Columbia; or a possession, commonwealth, or territory of the United States.

To be exempt from Florida licensure requirements pertaining to medical doctors under ch. 458, F.S., or osteopathic physicians under ch. 459, F.S., such a physician must submit the following to the DOH:

- Proof that the physician holds an active, unencumbered license to practice allopathic medicine or osteopathic medicine, as applicable, issued by another state; the District of Columbia; or a possession, commonwealth, or territory of the United States; and
- Proof of current employment with the VA;

As a condition of receiving the licensure exemption, the physician must attest that he or she will provide only medical services to veterans:

- At VA facilities or outreach locations;
- Pursuant to employment with the VA; and
- In Florida-licensed hospitals.

The bill requires the DOH to notify the physician within 15 business days after receipt of the documentation that the physician is exempt.

The bill authorizes the DOH to adopt rules to implement the exemption provisions.

The bill has an effective date of July 1, 2019.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

#### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

CS/SB 1620 may provide an avenue for veterans who do not live near a VA facility and/or face transportation problems with getting to a VA facility, to receive medical services from VA physicians at a Florida-licensed hospital that is more accessible.

C. Government Sector Impact:

The DOH will potentially do fewer background screenings due to the new exemption. This could impact the DOH's current screening practices. The fees collected for criminal background check and fingerprint retention are deposited into the Florida Department of Law Enforcement's (FDLE) Operating Trust Fund. Because the applicants would normally be screened with fingerprint retention services included, each screening deferred under the bill lost will result in \$48 not being deposited into the trust fund, resulting in an indeterminate loss of revenue for the FDLE. <sup>16</sup>

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

Each physician exempted from licensure under the bill will result in a deferral of criminal background checks and fingerprinting, which would normally occur before a physician is allowed to practice in the state outside of a VA facility. Therefore, a physician exempted under

<sup>&</sup>lt;sup>16</sup> Florida Department of Law Enforcement, *Senate Bill 1620 Analysis* (March 2, 2019) (on file with the Senate Committee on Health Policy).

the bill who has committed a Florida-licensure disqualifying offense may still be able to practice in Florida-licensed hospitals under the bill.<sup>17</sup>

The bill provides that physicians employed by the VA can become exempt from Florida's physician licensure statutes and that the DOH must notify them of their exemption upon the receipt of specified documentation. However, the bill does not provide any circumstances for such an exemption to expire or be revoked for any reason. The bill is silent as to whether an exemption remains in effect after the physician is no longer employed by the VA or is no longer licensed to practice medicine by another state, the District of Columbia, or a possession, commonwealth, or territory of the United States.

On lines 34-36, the bill provides that as a condition of "receiving" the exemption, a physician must attest that he or she "will provide only medical services to veterans." However:

- After a physician "receives" the exemption, the physician could technically remain exempt under the bill from Florida's physician licensure requirements, regardless of whether he or she abides by the attestation.
- The bill does not require a physician to provide documentation of the attestation. The DOH is
  required to notify a physician that he or she is exempt after receiving proof that the physician
  holds the required out-of-state license and proof that he or she is currently employed by the
  VA, but proof of the attestation is not required to be sent to the DOH.
- The phrase "will provide only medical services to veterans" is unclear, i.e. the physician could be attesting that he or she will provide medical services to veterans without providing other types of services to veterans. If the bill seeks an attestation that a physician will provide medical services to veterans but will not provide medical services to anyone else, clearer language is needed.

Under the bill, physicians not licensed in Florida may provide medical services to "veterans" in Florida-licensed hospitals. According to the definition of "veterans" in s. 1.01(14), F.S., the bill does not authorize exempted physicians to provide medical services to active duty service members in such hospitals under the bill, even though the VA allows active duty service members to receive limited health benefits and health care services from the VA under certain circumstances.

#### VIII. Statutes Affected:

This bill creates section 456.0231 of the Florida Statutes.

#### IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

#### CS by Health Policy on April 8, 2019

The CS:

• Removes the statement of legislative intent from the underlying bill;

<sup>&</sup>lt;sup>17</sup> Id.

Provides that a person holding an unencumbered license to practice medicine as a
physician in another state, D.C., or a U.S. possession or territory, is exempt from
needing a Florida license to practice medicine in Florida if he or she submits to the
DOH:

- o Proof that he or she holds such a license described above;
- o Proof of current employment with the VA; and,
- An attestation that he or she will provide only medical services to veterans at a VA facility or outreach location, pursuant to his or her employment with the VA, and in Florida-licensed hospitals.
- Requires the DOH to notify such a physician that he or she is exempt within
   15 business days after receiving the documentation required for the exemption;
- Limits the exemption of licensure to medical doctors and osteopaths only, instead of including other types of health care practitioners as provided in the underlying bill;
- Removes the allowance from the underlying bill that practitioners licensed in other countries could also be exempted from needing a Florida license;
- Removes the underlying bill's requirement for the executive director of the Florida Department of Veterans' Affairs to provide the state surgeon general with a list of all practitioners who are eligible for exemption under the bill;
- Removes from the underlying bill the provision for the bill to not be construed to preempt or supplant a medical facility's policies regarding the award of emergency privileges to medical personnel; and
- Provides authority for the DOH to adopt rules, as opposed to the underlying bill's *requirement* for the DOH to adopt rules.

#### B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

363664

# LEGISLATIVE ACTION Senate House Comm: RCS 04/09/2019

The Committee on Health Policy (Gainer) recommended the following:

#### Senate Amendment (with title amendment)

Delete everything after the enacting clause and insert:

Section 1. Section 456.0231, Florida Statutes, is created to read:

456.0231 Exemption from health care licensure requirements for physicians who treat veterans.-

(1) As used in this section, the term "physician" means a person who holds an active, unencumbered license to practice

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allopathic medicine or oste<u>opathic medicine issued by another</u> 11 12 state; the District of Columbia; or a possession, commonwealth, 13 or territory of the United States.

- (2) A physician must submit to the department all of the following to be exempt from the licensure requirements of chapters 458 and 459:
- (a) Proof that he or she holds an active, unencumbered license to practice allopathic medicine or osteopathic medicine issued by another state; the District of Columbia; or a possession, commonwealth, or territory of the United States.
- (b) Proof of current employment with the United States Department of Veterans Affairs.
- (3) As a condition of receiving the health care licensure requirement exemption, the physician shall attest that he or she will provide only medical services to veterans:
- (a) At United States Department of Veterans Affairs facilities or outreach locations;
- (b) Pursuant to his or her employment with the United States Department of Veterans Affairs; and
  - (c) In hospitals licensed under chapter 395.
- (4) The department shall notify the physician within 15 business days after receipt of the documentation of eligibility for the exemption required by subsection (2) that the physician is exempt from the licensure requirements of chapters 458 and 459.
- (5) The department may adopt rules to administer this section.
  - Section 2. This act shall take effect July 1, 2019.

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========= T I T L E A M E N D M E N T ========== 40 And the title is amended as follows: 41

Delete everything before the enacting clause and insert:

A bill to be entitled

An act relating to health care licensure requirements; creating s. 456.0231, F.S.; defining the term "physician"; exempting certain physicians from specified licensing requirements when providing certain services to veterans in this state; requiring such physicians to submit specified documentation to the Department of Health; requiring an exempted physician to attest that he or she will provide medical services only to veterans under certain conditions; authorizing the department to adopt rules; providing an effective date.

Florida Senate - 2019 SB 1620

By Senator Gainer

2-02003A-19 20191620\_ A bill to be entitled

1 An An Cr 4 pr 6 sp

An act relating to health care licensing requirements; creating s. 456.0231, F.S.; providing a short title; providing legislative intent; providing definitions; exempting certain health care practitioners from specified licensing requirements when providing certain services to veterans in this state; providing reporting requirements; providing construction; providing for rulemaking; providing an effective date.

10 11

Be It Enacted by the Legislature of the State of Florida:

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Section 1. Section 456.0231, Florida Statutes, is created to read:

14 to read 15 45

 $\underline{456.0231}$  Exemption of health care license requirements for the treatment of veterans.—

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- (2) INTENT.—It is the intent of the Legislature to allow the exemption of health care licensing laws, rules, and regulations for health care professionals who are employed by the United States Department of Veterans Affairs and who treat Florida veterans at licensed medical facilities in this state that are not public hospitals or other public health care facilities.
  - (3) DEFINITIONS.—As used in this section, the term:
- (a) "Health care practitioner" means any person in a profession licensed under chapter 458; chapter 459; chapter 461;

Page 1 of 2

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2019 SB 1620

20191620

2-02003A-19

30	chapter 463; chapter 464; chapter 466; part I, part III, part V,
31	or part XIV of chapter 468; chapter 486; chapter 490; or chapter
32	<u>491.</u>
33	(b) "License" means any permit, registration, certificate,
34	or license, including a provisional license, that is necessary
35	for a health care practitioner to legally practice his or her
36	profession in this state.
37	(4) EXEMPTION FROM LICENSURE.—A health care practitioner
38	that is employed by the United States Department of Veterans
39	Affairs; provides medical services within his or her scope of
40	employment to veterans in this state at a licensed medical
41	facility that is not a public hospital or other public health
42	care facility; and possesses the appropriate license in good
43	standing in another state or country is exempt from holding a
44	license in this state for purposes of providing such medical
45	services to veterans in this state.
46	(5) REPORTING REQUIREMENTS.—The executive director of the
47	Department of Veterans' Affairs shall submit to the State
48	Surgeon General a list of all health care practitioners who meet
49	the requirements of subsection (4).
50	(6) EMERGENCY PRIVILEGES.—Nothing in this section shall be
51	construed to preempt or supplant an individual medical
52	facility's policies regarding the award of emergency privileges
53	to physicians or other medical personnel.
54	(7) RULEMAKING.—The Department of Health shall adopt rules
55	to administer this section.
56	Section 2. This act shall take effect July 1, 2019.

Page 2 of 2

CODING: Words stricken are deletions; words underlined are additions.



### **2019 FDLE LEGISLATIVE BILL ANALYSIS**



BILL INFORMATION			
BILL NUMBER:	SB 1620		
BILL TITLE:	Health Care Licensing Requirements		
BILL SPONSOR:	Gainer		
EFFECTIVE DATE:	July 1, 2019		

	COMMITTEES OF REFERENCE
1)	
2)	
3)	
4)	
5)	

SIMILAR BILLS	
BILL NUMBER:	
SPONSOR:	
IDENTICAL BILLS	

885

**CURRENT COMMITTEE** 

PREVIOUS LEGISLATION		
BILL NUMBER:		
SPONSOR:		
YEAR:		
LAST ACTION:		

Is this bill part of	of an agency package?
SPONSOR:	Pigman

BILL ANALYSIS INFORMATION		
DATE OF ANALYSIS:	March 2, 2019	
LEAD AGENCY ANALYST:	Charles Schaeffer	
ADDITIONAL ANALYST(S):	Tracy Townsend, Becky Bezemek	
LEGAL ANALYST:	Jason Jones, Joe White	
FISCAL ANALYST:	Cynthia Barr, Deshawn Byrd	

BILL NUMBER:

SPONSOR:

No

#### **POLICY ANALYSIS**

#### **1. EXECUTIVE SUMMARY**

Exempts certain health care practitioners from specified licensing requirements when providing certain services to veterans in this state; provides reporting requirements.

#### 2. SUBSTANTIVE BILL ANALYSIS

#### 1. PRESENT SITUATION:

Currently, all health care practitioners seeking licensure and to practice within Florida must obtain their license and permission to work through the Department of Health (DOH). Applicants are screened through the Care Provider Background Screening Clearinghouse.

#### 2. EFFECT OF THE BILL:

Exempts health care practitioners employed by the United States Department of Veterans Affairs and licensed by another state and work outside of public health facilities or hospitals from state and national criminal history record check screening.

3. DOES THE LEGISLATION DIRECT OR ALLOW THE AGENCY/BOARD/COMMISSION/DEPARTMENT TO DEVELOP, ADOPT, OR ELIMINATE RULES, REGULATIONS, POLICIES OR PROCEDURES? Y  $\square$  N  $\boxtimes$ 

If yes, explain:	
What is the expected impact to the agency's core mission?	
Rule(s) impacted (provide references to F.A.C., etc.):	
4. WHAT IS THE POSITION OF	AFFECTED CITIZENS OR STAKEHOLDER GROUPS?
List any known proponents and opponents:	
Provide a summary of the proponents' and opponents' positions:	
5. ARE THERE ANY REPORTS	OR STUDIES REQUIRED BY THIS BILL? Y 🗌 N 🖂
If yes, provide a description:	
Date Due:	
Bill Section Number:	
	SERNATORIAL APPOINTMENTS OR CHANGES TO EXISTING BOARDS, TASK MISSION, ETC. REQUIRED BY THIS BILL? Y $\square$ N $\boxtimes$
Board:	
Board Purpose:	
Who Appointments:	
Appointee Term:	

Changes:		
Dill Continue November (a)		
Bill Section Number(s):		
FISCAL ANALYSIS		
1. DOES THE BILL HAVE A FISCAL IMPACT TO LOCAL GOVERNMENT? Y ☐ N ☒		
Revenues:		
Expenditures:		
Does the legislation increase local taxes or fees?		
If yes, does the legislation provide for a local referendum or local governing body public vote prior to implementation of the tax or fee increase?		
2. DOES THE BILL HAVE A FISCAL IMPACT TO STATE GOVERNMENT? Y ⋈ N □		
Revenues:	<ul> <li>Unknown. The department contacted the DOH, which advised that although the bill would cause potentially fewer screenings due to the exemption, this would negligibly impact DOH's current screening practices.</li> <li>The total fiscal revenue for the state portion of a state and national criminal history record check with five years of fingerprint retention within the Care Provider Background Screening Clearinghouse retention is \$48. These fees go into FDLE's Operating Trust Fund. The cost for state level criminal history record checks is \$24. Since persons screened pursuant to this bill will be entered in the Clearinghouse, \$24 for five years of state fingerprint retention will be paid up front. Because the applicants would normally be screened with fingerprint retention services included, each screening lost will result in the above \$48 not being deposited into the trust fund.</li> </ul>	
Expenditures:	being deposited into the trust fund.	
Does the legislation contain a State Government appropriation?		
If yes, was this appropriated last year?		
3. DOES THE BILL HAVE A FIS	CAL IMPACT TO THE PRIVATE SECTOR? Y 🖂 N 🗌	
Revenues:		
Expenditures:	<ul> <li>Unknown. The department contacted DOH, which advised that although the bill would cause potentially fewer screenings due to the exemption, this would negligibly impact DOH's current screening practices.</li> <li>The total fiscal impact to the private sector for state and national criminal history record checks with five years of Clearinghouse retention is \$61.25*. Of this total</li> </ul>	
	amount, the cost for a state and national criminal history record check is \$37.25; the cost for the national portion of the criminal history record check is \$13.25 and	

	the cost for the state portion is \$24, which goes into FDLE's Operating Trust Fund. Since persons screened pursuant to this bill will be entered in the Clearinghouse, \$24 for five years of state fingerprint retention will be paid up front and go into the trust fund. When FDLE begins participation in the federal retention program, there will be no fees required by the FBI for federal fingerprint retention. Because the applicants would normally be screened with fingerprint retention services included, each screening lost will result in the above \$61.25 (\$37.25 record check + \$24 retention services) not being deposited into the trust fund.  *Effective January 1, 2019, the fee for the national check portion of criminal history record requests increased from \$12.00 to \$13.25.
Other:	-
	OR DECREASE TAXES, FEES, OR FINES? Y ☐ N ⊠
Does the bill increase taxes, fees or fines?	
Does the bill decrease taxes, fees or fines?	
What is the impact of the increase or decrease?	
Bill Section Number:	
	TECHNOLOGY IMPACT
SOFTWARE, DATA STORAGE, E	PACT THE AGENCY'S TECHNOLOGY SYSTEMS (I.E., IT SUPPORT, LICENSING, ETC.)? Y $\square$ N $\boxtimes$
If yes, describe the anticipated impact to the agency including any fiscal impact.	
	FEDERAL IMPACT
1. DOES THE LEGISLATION HA FEDERAL AGECY INVOLVEMEN	VE A FEDERAL IMPACT (I.E., FEDERAL COMPLIANCE, FEDERAL FUNDING, IT, ETC.)? Y $\square$ N $\boxtimes$
If yes, describe the anticipated impact including any fiscal impact.	
LEGAL - GENERAL COUNSEL'S OFFICE REVIEW	
Issues/concerns/comments and recommended action:	

Lines 37-45: Exempting medically licensed personnel may not meet Florida's medical licensing standards as each state or country may have different disqualifying offenses and criminal history review practices than Florida. Additionally, as these personnel will no longer be covered in FDLE's Applicant Fingerprint Retention and Notification Program (AFRNP), no new in-state arrest or registration notifications will be generated and sent to DOH. Therefore, members who may originally meet Florida licensing standards, who then commit disqualifying offenses, may continue to maintain access to vulnerable populations within the US Department of Veterans Affairs' medical facilities.

## APPEARANCE RECORD

1/0/2011	or Senate Professional Staff conducting the meeting)  SB 1626
'Meeting Date	Bill Number (if applicable)
Topic Health Care Licensing Requi	IREMENTS  Amendment Barcode (if applicable)
Name Vanny Bucats	
Job Title EXECUTIVE DIRECTOR	
Address The Capitol, Suite 2105	Phone (850) <b>4</b> 87 - 1533
Tallahassee FL City State	32399 Email <u>exdir</u> of dva. State fl. US
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing The Florida Dept. of V	leterans, Affairs
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time meeting. Those who do speak may be asked to limit their remark	may not permit all persons wishing to speak to be heard at this s so that as many persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

## APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Bill Number (if applicable) **Topic** Amendment Barcode (if applicable) Name Job Title Phone 85 Address Street Email State For Against Information Waive Speaking: In Support Speaking: (The Chair will read this information into the record.) Representing Appearing at request of Chair: Lobbyist registered with Legislature: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. This form is part of the public record for this meeting. S-001 (10/14/14)

## The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepar	ed By: The Professional S	taff of the Committe	ee on Health Policy	
CS/SB 258				
Health Police	ey Committee and Sena	ntors Bean and Be	enacquisto	
Genetic Info	ormation Used for Insu	rance Purposes		
April 9, 201	9 REVISED:			
YST	STAFF DIRECTOR	REFERENCE	ACTION	
	Knudson	BI	Favorable	
	Brown	HP	Fav/CS	
		RC		
	CS/SB 258 Health Police Genetic Info	CS/SB 258  Health Policy Committee and Sena Genetic Information Used for Insu April 9, 2019 REVISED:  YST STAFF DIRECTOR Knudson	CS/SB 258  Health Policy Committee and Senators Bean and Bean Genetic Information Used for Insurance Purposes  April 9, 2019  REVISED:  YST  STAFF DIRECTOR  REFERENCE  Knudson  BI  Brown  HP	Health Policy Committee and Senators Bean and Benacquisto  Genetic Information Used for Insurance Purposes  April 9, 2019 REVISED:  YST STAFF DIRECTOR REFERENCE ACTION  Knudson BI Favorable  Brown HP Fav/CS

#### Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

#### I. Summary:

CS/SB 258 places certain restrictions on life insurers, long-term care insurers, and disability income insurers relating to the use of the results of genetic testing. For policies entered into or renewed on or after January 1, 2020, the bill prohibits such insurers from requiring an applicant for insurance to take a genetic test, collecting an applicant's genetic information or genetic test results without the applicant's authorization, or canceling, limiting, or denying coverage based on genetic information under certain conditions.

Among other provisions, the bill also prohibits a person, including a company providing direct-to-consumer commercial genetic testing, from selling, releasing, or sharing any personal identifying health information about a consumer with a life or health insurance company without a prior written authorization and a written request from the consumer for release of the information.

The bill has no fiscal impact on state government.

The bill has an effective date of July 1, 2019.

#### II. Present Situation:

#### Use of Genetic Information for Insurance Purposes – Florida Requirements

Insurance policies for life, disability income, and long-term care<sup>1</sup> are exempt from s. 627.4301, F.S., which provides standards for the use of genetic information by health insurers. Health insurers<sup>2</sup> may not, in the absence of a diagnosis of a condition related to genetic information, use such information to cancel, limit, or deny coverage, or establish differentials in premium rates. Health insurers are also prohibited from requiring or soliciting genetic information, using genetic test results, or considering a person's decisions or actions relating to genetic testing in any manner for any insurance purpose.

Section 627.4031, F.S., defines "genetic information" to mean information derived from genetic testing to determine the presence or absence of variations or mutations, including carrier status, in an individual's genetic material or genes that are:

- Scientifically or medically believed to cause a disease disorder, or syndrome, or are associated with a statistically increased risk of developing a disease; or
- Associated with a statistically increased risk of developing a disease, disorder, or syndrome, which is producing or showing no symptoms at the time of testing.

Genetic testing, for purposes of s. 627.4031, F.S., does not include routine physical examinations or chemical, blood, or urine analysis, unless specifically conducted to obtain genetic information, or questions regarding family history.

#### Federal Laws on the Use of Genetic Information for Insurance Purposes

Federal law generally prohibits health insurers from soliciting genetic information and using such information for underwriting purposes. Federal law does not apply these prohibitions to life insurance, disability insurance, or long-term care insurance.

#### Genetic Information Nondiscrimination Act of 2008

The Genetic Information Nondiscrimination Act of 2008 (GINA) amended a number of existing federal laws to prohibit health insurers from using genetic information for underwriting purposes.<sup>3</sup> The act does not apply to life insurance, long-term care insurance, or disability insurance.

<sup>&</sup>lt;sup>1</sup> Section 627.4301(2)(c), F.S. Other types of insurance that are wholly exempt from the statute are accident-only policies, hospital indemnity or fixed indemnity policies, dental policies, and vision policies.

<sup>&</sup>lt;sup>2</sup> Section 627.4301(1)(b), F.S., defines health insurer to mean, "an authorized insurer offering health insurance as defined in s. 624.603, F.S., a self-insured plan as defined in s. 624.031, F.S., a multiple-employer welfare arrangement as defined in s. 624.437, F.S., a prepaid limited health service organization as defined in s. 636.003, F.S., a health maintenance organization as defined in s. 641.19, F.S., a prepaid health clinic as defined in s. 641.402, F.S., a fraternal benefit society as defined in s. 632.601, F.S., or any health care arrangement whereby risk is assumed."

<sup>&</sup>lt;sup>3</sup> Pub. Law No. 110-233, s. 122 Stat. 881-921 (2008). <a href="https://www.gpo.gov/fdsys/pkg/PLAW-110publ233/pdf/PLAW-110publ233/pdf/PLAW-110publ233.pdf">https://www.gpo.gov/fdsys/pkg/PLAW-110publ233/pdf/PLAW-110publ233/pdf/PLAW-110publ233/pdf/PLAW-110publ233.pdf</a> (last accessed March 7, 2019).

Title I of GINA provides protections against discrimination by health insurers on the basis of genetic information.<sup>4</sup> GINA prohibits health insurers and health plan administrators from using genetic information to make rating or coverage decisions.<sup>5</sup> These decisions include eligibility for coverage and setting premium or contribution amounts.

GINA generally prohibits health insurers and health plan administrators from requesting or requiring genetic information of an individual or the individual's family members,<sup>6</sup> nor may such information be requested, required or purchased for underwriting purposes.<sup>7</sup> Underwriting purposes include rules for eligibility, determining coverage or benefits, cost-sharing mechanisms, calculating premiums or contribution amounts, rebates, payments in kind, pre-existing condition exclusions, and other activities related to the creation, renewal, or replacement of health insurance or health benefits. Underwriting purposes does not include determining medical appropriateness where an individual seeks a health benefit under a plan, coverage, or policy.<sup>8</sup> Genetic information may be used by an insurer to make a determination regarding the payment of benefits, for example, as the basis of a diagnosis that then would lead to benefits being provided under the insurance policy.

The protections in GINA apply to the individual and group health markets, including employer sponsored plans under the Employee Retirement Income Security Act of 1974 (ERISA). GINA generally expanded many of the genetic information protections in the Health Insurance Portability and Accountability Act of 1996 (HIPAA) and applied them to the individual, group and Medicare supplemental marketplaces. The protections enacted in GINA do not apply to Medicare or Medicaid because both programs bar the use of genetic information as a condition of eligibility. GINA also prohibits employment discrimination on the basis of genetic information.

States may provide stronger protections than GINA, which provides a baseline level of protection against prohibited discrimination on the basis of genetic information.

#### Health Insurance Portability and Accountability Act of 1996

HIPAA establishes national standards to ensure the privacy and nondisclosure of personal health information. The rule applies to "covered entities" which means a health plan, health care

<sup>&</sup>lt;sup>4</sup> 110th Congress, Summary: H.R.493 Public Law (May 21, 2008) (last accessed February 1, 2018).

<sup>&</sup>lt;sup>5</sup> See 29 USC 1182; 42 USC 300gg-1; and 42 USC 300gg-53.

<sup>&</sup>lt;sup>6</sup> Department of Health and Human Services, "GINA" The Genetic Information Nondiscrimination Act of 2008: Information for Researchers and Health Care Professionals, (April 6, 2009).

https://www.genome.gov/pages/policyethics/geneticdiscrimination/ginainfodoc.pdf (last accessed March 7, 2019).

<sup>&</sup>lt;sup>7</sup> See 29 USC 1182(d); 42 USC 300gg-4(d); and 42 USC 300gg-53(e).

<sup>&</sup>lt;sup>8</sup> See 45 CFR 164.502(a)(5)(i)(4)(B).

<sup>&</sup>lt;sup>9</sup> Perry W. Payne, Jr. et al, *Health Insurance and the Genetic Information Nondiscrimination Act of 2008: Implications for Public Health Policy and Practice*, Public Health Rep., Vol. 124 (March-April 2009), 328, 331.

<sup>&</sup>lt;sup>10</sup> Codified 42 USC 300gg, 29 USC 1181 et seq., and 42 USC 1320d et seq.

<sup>&</sup>lt;sup>11</sup> See Payne at pg. 329.

<sup>&</sup>lt;sup>12</sup> National Institutes of Health, *The Genetic Information Nondiscrimination Act (GINA)*.

<sup>&</sup>lt;sup>13</sup> See 29 CFR 1635(a), which prohibits the use of genetic information in employment decision making; restricts employers and other entities from requesting, requiring, or purchasing genetic information; requires that genetic information be maintained as a confidential medical record, and places strict limits on disclosure of genetic information; and provides remedies for individuals whose genetic information is acquired, used, or disclosed in violation of GINA.

clearinghouse, other health care providers, and their business associates. HIPAA provides standards for the use and disclosure of protected health information and generally prohibits covered entities and their business associates from disclosing protected health information, except as otherwise permitted or required. Covered entities generally may not sell protected health information. HIPPA, as modified by GINA, also prohibits health plans from using or disclosing protected health information that is genetic information for underwriting purposes.

#### Patient Protection and Affordable Care Act of 2010

The Patient Protection and Affordable Care Act of 2010 (ACA) requires all individual and group health plans to enroll applicants regardless of their health status, age, gender, or other factors that might predict the use of health services. <sup>18</sup> These guaranteed issue and guaranteed renewability requirements apply to genetic testing.

#### Use of Genetic Information for Insurance Purposes – Requirements in Other States

Federal law under GINA applies to all states and provides a baseline level of protection that states may exceed. The NIH has identified 105 state statutes addressing health insurance nondiscrimination across 48 states and the District of Columbia. Fewer states address genetic testing regarding other lines of insurance such as life insurance, disability insurance, and long-term care insurance. Insurance 20

Examples of such statutes include Oregon, which requires informed consent to conduct testing, prohibits the use of genetic information for underwriting or ratemaking for any policy for hospital and medical expense, and prohibits using the genetic information of a blood relative for underwriting purposes regarding any insurance policy. Informed consent when an insurer requests genetic testing for life or disability insurance is required in California, New Jersey, and New York. Massachusetts prohibits unfair discrimination based on genetic information or a genetic test and prohibits requiring an applicant or existing policyholder to undergo genetic testing. Arizona prohibits the use of genetic information for underwriting or rating disability insurance in the absence of a diagnosis, and life and disability insurance policies may not use genetic information for underwriting or ratemaking unless supported by the applicant's medical condition, medical history, and either claims experience or actuarial projections.

<sup>&</sup>lt;sup>14</sup> See 45 CFR 160.103.

<sup>&</sup>lt;sup>15</sup> See 45 CFR 164.502(a).

<sup>&</sup>lt;sup>16</sup> See 45 CFR 164.502(a)(5)(ii)(A).

<sup>&</sup>lt;sup>17</sup> See 45 CFR 164.502(a)(5)(i).

<sup>&</sup>lt;sup>18</sup> See 42 USC 300gg-1 and 42 USC 300gg-2.

<sup>&</sup>lt;sup>19</sup> National Institutes of Health, Genome Statute and Legislation Database Search.

https://www.genome.gov/policyethics/legdatabase/pubsearch.cfm (database search for "state statute," "health insurance nondiscrimination" performed by Committee on Banking and Insurance professional staff on March 7, 2019).

<sup>&</sup>lt;sup>20</sup> See id. (database search for "state statute," "other lines of insurance nondiscrimination" performed by Committee on Banking and Insurance professional staff on March 7, 2019).

<sup>&</sup>lt;sup>21</sup> Section 746.135, O.R.S.

<sup>&</sup>lt;sup>22</sup> See Cal. Ins. Code s. 10146 et seq.; s. 17B:30-12, N.J.S.; and ISC s. 2615, N.Y.C.L.

<sup>&</sup>lt;sup>23</sup> Chapter 175 sections 108I and 120E, M.G.L.

<sup>&</sup>lt;sup>24</sup> Section 20-448, A.R.S.

#### **Genetic Testing**

Genetic testing includes a number of medical tests that identify and examine chromosomes, genes, or proteins for the purpose of obtaining genetic information.<sup>25</sup> Genetic testing is often used for medical or genealogical purposes.

#### Medical Genetic Testing

Genetic testing can be done to diagnose a genetic disorder, to predict the possibility of future illness, and predict a patient's response to therapy.<sup>26</sup> More than 2,000 genetic tests are currently available and more tests are constantly being developed.<sup>27</sup> The National Institutes of Health<sup>28</sup> (NIH) have identified the following available types of medical genetic testing:<sup>29</sup>

- *Diagnostic testing* identifies or rules out a specific genetic or chromosomal condition, and is often used to confirm a diagnosis when a particular condition is suspected based on the individual's symptoms. For example, a person experiencing abnormal muscle weakness may undergo diagnostic testing that screens for various muscular dystrophies.
- Predictive and pre-symptomatic testing is used to detect gene mutations associated with disorders that appear after birth, often later in life. This testing is often used by people who are asymptomatic, but have a family member with a genetic disorder. Predictive testing can identify mutations that will result in genetic disorder, or that increase a person's risk of developing disorders with a genetic basis, such as cancer.
- Carrier testing identifies people who carry one copy of a gene mutation that, when present in two copies, causes a genetic disorder. This test is often used by parents to determine their risk of having a child with a genetic disorder.
- *Preimplantation testing* is used to detect genetic changes in embryos developed by assisted reproductive techniques such as in-vitro fertilization. Small numbers of cells are taken from the embryos and tested for genetic changes prior to implantation of a fertilized egg.
- Prenatal testing detects changes in a baby's genes or chromosomes before birth. Such testing
  is often offered if there is an increased risk the baby will have a genetic or chromosomal
  disorder.
- *Newborn screening* is performed shortly after birth to identify genetic disorders that can be treated early in life. Florida screens for 31 disorders recommended by the United States Department of Health and Human Services Recommended Uniform Screening Panel and 22 secondary disorders, unless a parent objects in writing.<sup>30</sup>

<sup>&</sup>lt;sup>25</sup> National Institutes of Health, *Genetic Testing*, pg. 3 (January 30, 2018). Available for download at <a href="https://ghr.nlm.nih.gov/primer/testing/uses">https://ghr.nlm.nih.gov/primer/testing/uses</a> (last accessed March 26, 2019).

<sup>&</sup>lt;sup>26</sup> Francis S. Collins, *A Brief Primer on Genetic Testing* (January 24, 2003). <a href="https://www.genome.gov/10506784/a-brief-primer-on-genetic-testing/">https://www.genome.gov/10506784/a-brief-primer-on-genetic-testing/</a> (last accessed March 7, 2019).

<sup>&</sup>lt;sup>27</sup> See Ohio State University Wexner Medical Center, Facts About Testing. <a href="https://wexnermedical.osu.edu/genetics/facts-about-testing">https://wexnermedical.osu.edu/genetics/facts-about-testing</a> (last accessed March 7, 2019).

<sup>&</sup>lt;sup>28</sup> The National Institutes of Health is the medical research agency of the United States federal government. The NIH is part of the United States Department of Health and Human Services. The NIH is made of 27 different Institutes and Centers, each having a specific research agenda.

<sup>&</sup>lt;sup>29</sup> *Supra* note 25, at pgs. 5-6.

<sup>&</sup>lt;sup>30</sup> Florida Department of Health, *Newborn Screening*. <a href="http://www.floridahealth.gov/programs-and-services/childrens-health/newborn-screening/index.html">http://www.floridahealth.gov/programs-and-services/childrens-health/newborn-screening/index.html</a> (last accessed March 7, 2019).

Genetic testing is often used for research purposes. For example, genetic testing may be used to discover genes or increase understanding of genes that are newly discovered or not well understood.<sup>31</sup> Testing results as part of a research study are usually not available to patients or health care providers.<sup>32</sup>

The Human Genome Project, which in April 2003 successfully sequenced and mapped all of the genes of humans, and a variety of other genetic testing, has led to multiple medical advances. For example, genetic testing identified that the reason the drug Plavix, which is commonly used to prevent blood clots in patients at risk for heart attacks and strokes, does not work for approximately 30 percent of the United States population because variations in the CYP2C19 gene account for the lack of a response.<sup>33</sup> Thus, genetic testing can identify persons for whom the drug will not be effective.

The American Medical Association supports broad protections against genetic discrimination because it believes genetic testing and genetic information is essential to advancements in medical knowledge and care.<sup>34</sup> Accordingly, the organization supports comprehensive federal protection against genetic discrimination because "patients remain at-risk of discrimination in a broad array of areas such as life, long-term care, and disability insurance as well as housing, education, public accommodations, mortgage lending, and elections."

Methods of genetic testing used for medical purposes include:

- Molecular genetic tests (Gene tests) that study single genes or short lengths of DNA to identify variations or mutations that lead to a genetic disorder.
- Chromosomal genetic tests that analyze whole chromosomes or long lengths of DNA to see
  if there are large genetic changes, such as an extra copy of a chromosome, that cause a
  genetic condition.
- Biochemical genetic tests that study the amount or activity level of proteins; abnormalities in either can indicate changes to the DNA that result in a genetic disorder.

#### Genetic Ancestry Testing

Genetic ancestry testing, also called genetic genealogy, is used to identify relationships between families and identify patterns of genetic variation that are often shared among people of particular backgrounds.<sup>35</sup> According to the NIH, genetic ancestry testing results may differ between providers because they compare genetic information to different databases. The tests can yield unexpected results because human populations migrate and mix with other nearby groups. Scientists can use large numbers of genetic ancestry test results to explore the history of populations. Three common types of genetic ancestry testing include:<sup>36</sup>

<sup>32</sup> National Institutes of Health, *Genetic Testing*, at pg. 24.

<sup>&</sup>lt;sup>31</sup> Supra note 27.

<sup>&</sup>lt;sup>33</sup> Francis S. Collins, Perspectives on the Human Genome Project, pg. 50 (June 7, 2010). https://www.genome.gov/pages/newsroom/webcasts/2010sciencereportersworkshop/collins\_nhgrisciencewriters060710.pdf (last accessed March 7, 2019).

<sup>&</sup>lt;sup>34</sup> American Medical Association, *Genetic Discrimination – Appendix II. AMA Legislative Principles on Genetic Discrimination and Surreptitious Testing*, (March 2013) <a href="https://www.ama-assn.org/sites/default/files/media-browser/public/genetic-discrimination-policy-paper.pdf">https://www.ama-assn.org/sites/default/files/media-browser/public/genetic-discrimination-policy-paper.pdf</a> (last accessed March 7, 2019).

<sup>&</sup>lt;sup>35</sup> National Institutes of Health, *Genetic Testing*, at pg. 25.

<sup>&</sup>lt;sup>36</sup> National Institutes of Health, *Genetic Testing*, at pg. 26.

• Single nucleotide polymorphism testing to evaluate large numbers of variations across a person's entire genome. The results are compared with those of others who have taken the tests to provide an estimate of a person's ethnic background.

- Mitochondrial DNA testing to identify genetic variations in mitochondrial DNA, which provides information about the direct female ancestral lines.
- Y chromosome testing, performed exclusively on males, often used to investigate whether two families with the same surname are related.

#### Direct to Consumer Genetic Testing

Traditionally, genetic testing was available only through health care providers.<sup>37</sup> Direct-to-consumer genetic testing provides access to genetic testing outside the health care context. Generally, the consumer purchases a genetic testing kit from a vendor that mails the kit to the consumer. The consumer collects a DNA sample and mails it back to the vendor. The vendor uses a laboratory to conduct the test. The consumer is then notified of the test results.

Direct-to-consumer genetic testing has primarily been used for genealogical purposes, but increasing numbers of products now provide medical information. For example, the vendor 23andME offers, with FDA approval, genetic testing that examines the consumer's risks for certain diseases including Parkinson's disease, celiac disease, and late-onset Alzheimer's disease.<sup>38</sup>

Direct to consumer genetic testing is increasing in popularity, with one company reporting having sold approximately 1.5 million genetic testing kits from November 24, 2017, through November 27, 2017.<sup>39</sup> The increased proliferation of such testing is accompanied by increased concerns about the privacy of such information. The privacy protections of HIPAA usually do not apply to direct-to-consumer genetic testing because the vendors selling such tests are often not "covered entities" and thus not subject to HIPAA. The Federal Trade Commission has recently warned consumers to consider the privacy implications of genetic testing kits.<sup>40</sup>

#### Life Insurance, Disability Insurance, and Long-Term Care Insurance

Life insurance is the insurance of human lives.<sup>41</sup> Life insurance can be purchased in the following forms:<sup>42</sup>

• Term life insurance provides coverage for a set term of years and pays a death benefit if the insured dies during the term.<sup>43</sup>

<sup>&</sup>lt;sup>37</sup> National Institutes of Health, *Genetic Testing*, at pg. 11.

<sup>&</sup>lt;sup>38</sup> 23andMe, *Find Out What Your DNA Says About Your Health, Traits and Ancestry* <a href="https://www.23andme.com/dna-health-ancestry/">https://www.23andme.com/dna-health-ancestry/</a> (last accessed March 7, 2019).

<sup>&</sup>lt;sup>39</sup> Megan Molteni, *Ancestry's Genetic Testing Kits Are Heading For Your Stocking This Year*, Wired, (December 1, 2017) <a href="https://www.wired.com/story/ancestrys-genetic-testing-kits-are-heading-for-your-stocking-this-year/">https://www.wired.com/story/ancestrys-genetic-testing-kits-are-heading-for-your-stocking-this-year/</a> (last accessed March 7, 2019).

<sup>&</sup>lt;sup>40</sup> Federal Trade Commission, *DNA Test Kits: Consider the Privacy Implications*, (December 12, 2017). https://www.consumer.ftc.gov/blog/2017/12/dna-test-kits-consider-privacy-implications (last accessed March 7, 2019). <sup>41</sup> Section 624.602, F.S.

<sup>&</sup>lt;sup>42</sup> National Association of Insurance Commissioners, *Life Insurance – Considerations for All Life Situations*, <a href="http://www.insureuonline.org/insureu\_type\_life.htm">http://www.insureuonline.org/insureu\_type\_life.htm</a> (last accessed March 7, 2019).

<sup>&</sup>lt;sup>43</sup> National Association of Insurance Commissioners, *Life Insurance FAQs*, <a href="http://www.insureuonline.org/consumerlife-faqs.htm">http://www.insureuonline.org/consumerlife-faqs.htm</a> (last accessed March 7, 2019).

Permanent life insurance remains in place if the insured pays premiums, and the coverage
pays a death benefit. Such policies have an actual cash value component that increases over
time and from which the policy owner may borrow. There are four types of permanent life
insurance:

- Whole life insurance offers a fixed premium, guaranteed annual cash value growth and a guaranteed death benefit. It does not provide investment flexibility and the policy coverage, once established, may not be changed.
- Universal life insurance allows the policyholder to determine the amount and timing of premium payments within certain limits. The coverage level may be adjusted. It guarantees certain levels of annual cash value growth but not investment flexibility.
- Variable life insurance allows allocation of investment funds, but does not guarantee minimum cash value because of fluctuations in the value of investments.
- Variable universal life insurance combines variable and universal life insurance.

Life insurance also encompasses annuities and disability policies.<sup>45</sup> An annuity is a contract between a customer and an insurer wherein the customer makes a lump-sum payment or a series of payments to an insurer that in return agrees to make periodic payments to the annuitant at a future date, either for the annuitant's life or a specified period. Disability insurance pays a weekly or monthly income for a set period if the insured becomes disabled and cannot continue working or obtain work.

Life insurance underwriters seek to identify and classify the risk represented by a proposed insured and then classify those risks into pools of similar mortality or morbidity risk. <sup>46</sup> Insureds within the same risk classification pay the same premiums, which must be adequate to ensure solvency, pay claims, and provide the insurer (with investment income) a reasonable rate of return.

Disability insurance compensates the insured for a portion of income lost because of a disabling injury or illness.<sup>47</sup> There are two types of disability insurance: short-term and long-term. A short-term policy typically replaces a portion of lost income from three to six months following the disability. Long-term policies generally begin six months after the disability and can last a set number of years or until retirement age. Disability insurance is sometimes offered by life insurers.

Insurance policy forms for insurance sold in Florida must be filed and approved by the Office of Insurance Regulation (OIR). <sup>48</sup> The Unfair Insurance Trade Practices Act prohibits "knowingly making or permitting unfair discrimination between individuals of the same actuarially supportable class and expectation of life, in the rates charged for a life insurance or annuity

<sup>&</sup>lt;sup>44</sup> *See* "What are the different types of permanent life insurance policies?" *available at* <a href="https://www.iii.org/article/what-are-different-types-permanent-life-insurance-policies">https://www.iii.org/article/what-are-different-types-permanent-life-insurance-policies</a> (last accessed March 26, 2019).

<sup>&</sup>lt;sup>45</sup> Section 624.602, F.S.

<sup>&</sup>lt;sup>46</sup> American Council of Life Insurers, *Life Insurer Issues*. (On file with the Senate Committee on Banking and Insurance).

<sup>&</sup>lt;sup>47</sup> See National Association of Insurance Commissioners, A Worker's Most Valuable Asset: Protecting Your Financial Future with Disability Insurance

http://www.naic.org/documents/consumer\_alert\_protecting\_financial\_future\_disability\_insurance.htm (last accessed March 7, 2019).

<sup>&</sup>lt;sup>48</sup> Section 624.410, F.S.

contract, in the dividends or other benefits payable thereon, or in any other term or condition of such contract." Similarly, the act prohibits knowingly making or permitting unfair discrimination between individuals of the same actuarially supportable class, as determined at the time of initial issuance of the coverage, and essentially the same hazard, in the amount of premium, policy fees, or rates charged for a policy or contract of disability insurance, in benefits payable, in the terms or conditions of the contract, or in any other manner.<sup>50</sup>

Long-term care (LTC) insurance covers the costs of nursing homes, assisted living, home health care, and other long-term care services. A long-term care insurance policy provides coverage for medically necessary diagnostic, preventive, therapeutic, curing, treating, mitigating, rehabilitative, maintenance or personal care services provided in a setting other than an acute care unit of a hospital.<sup>51</sup> Long-term care insurance usually pays fixed-dollar amounts or the actual costs of care, often subject to a maximum daily benefit amount.<sup>52</sup>

The LTC insurance market provides an example of the negative effects of insurers not accurately projecting their underwriting risk. LTC insurers made incorrect assumptions when selling the coverage, particularly in the 1980s and 1990s.<sup>53</sup> The LTC insurers overestimated the number of people that would cancel their coverage or allow it to lapse, underestimated the life span of insureds and the time span of the treatment they would receive, and overestimated earnings on LTC premiums which were negatively affected by dropping interest rates.<sup>54</sup> As a result, long-term care insurance premiums have been rising, often substantially, for the past decade.<sup>55</sup>

In response to substantial LTC premium increases, Florida law prohibits LTC rate increases that would result in a premium in excess of that charged on a newly issued policy, except to reflect benefit differences. Florida in the insurer is not writing new LTC policies, the rate cannot exceed the new business rate of insurers representing 80 percent of the carriers in the marketplace. In January 2017, the OIR issued consent orders allowing two of the state's largest LTC insurers, Metropolitan Life Insurance Company and Unum Life Insurance Company of America, to substantially raise LTC monthly premiums, phased in over three years. Many insurers that

<sup>&</sup>lt;sup>49</sup> Section 626.9541(1)(g)1., F.S.

<sup>&</sup>lt;sup>50</sup> Section 626.9541(1)(g)2., F.S.

<sup>&</sup>lt;sup>51</sup> Section 627.9404(1), F.S.

<sup>&</sup>lt;sup>52</sup> Florida Department of Financial Services, *Long-Term Care: A Guide for Consumers*, pg. 5. <a href="https://www.myfloridacfo.com/division/consumers/UnderstandingCoverage/Guides/documents/LTCGuide.pdf">https://www.myfloridacfo.com/division/consumers/UnderstandingCoverage/Guides/documents/LTCGuide.pdf</a> (last accessed March 7, 2019).

<sup>&</sup>lt;sup>53</sup> See Leslie Scism, Millions Bought Insurance to Cover Retirement Health Costs. Now They Face an Awful Choice, Wall Street Journal (January 17, 2018) <a href="https://www.wsj.com/articles/millions-bought-insurance-to-cover-retirement-health-costs-now-they-face-an-awful-choice-1516206708">https://www.wsj.com/articles/millions-bought-insurance-to-cover-retirement-health-costs-now-they-face-an-awful-choice-1516206708</a> (last accessed March 7, 2019).

<sup>&</sup>lt;sup>54</sup> See Office of Insurance Regulation, Long-Term Care Public Rate Hearings. (The Internet page references a rate filing decision made by the OIR on Jan. 12, 2017, related to LTC products for two insurers).

https://www.floir.com/Sections/LandH/LongTermCareHearing.aspx (last accessed March 7, 2019); See Scism at fn. 35 See Scism at fn. 35; See Office of Insurance Regulation at fn. 36.

https://www.floir.com/Sections/LandH/LongTermCareHearing.aspx (last accessed March 7, 2019).

<sup>&</sup>lt;sup>56</sup> Section 627.9407(7)(c), F.S.

<sup>&</sup>lt;sup>57</sup> See Office of Insurance Regulation, Consent Order In the Matter of: Metropolitan Life Insurance Company, Case No. 200646-16-CO (Jan. 12, 2017) <a href="https://www.floir.com/siteDocuments/MetLife200646-16-CO.pdf">https://www.floir.com/siteDocuments/MetLife200646-16-CO.pdf</a> (last accessed March 7, 2019); Office of Insurance Regulation, Consent Order In The Matter of Unum Life Insurance Company of America, Case No. 200879-16-CO (Jan. 12, 2017) <a href="https://www.floir.com/siteDocuments/Unum200879-16-CO.pdf">https://www.floir.com/siteDocuments/Unum200879-16-CO.pdf</a> (last accessed March 7, 2019).

write LTC insurance have taken substantial losses. Recently, General Electric announced a \$6.2 billion charge against earnings and a \$15 billion shortfall in insurance reserves related to LTC insurance obligations.<sup>58</sup>

The American Council of Life Insurers has expressed concerns that the proliferation of genetic testing could increase adverse selection and impact the availability and affordability of products over time. Studies addressing whether genetic testing leads to adverse selection have reached varying conclusions. Studies of women tested for the BRCA1 gene mutation (linked to breast cancer risk) and adults tested for Alzheimer's risk found little evidence of adverse selection in the life insurance market. However, the study regarding Alzheimer's risk found evidence of adverse selection for long-term care insurance, as 17 percent of those who tested positive subsequently changed their LTC policy in the year after testing positive of Alzheimer's risk, in comparison with two percent of those who tested negative and four percent of those who did not receive test results.

#### III. Effect of Proposed Changes:

**Section 1** amends s. 627.4301, F.S., to provide the following definitions:

- "Genetic test results" is defined to include, but not be limited to, results of direct-toconsumer commercial genetic testing;
- "Life insurer" is defined to have the same meaning as provided in s. 624.602, F.S.; and to include an insurer issuing life insurance contracts that grant additional benefits in the event of an insured's disability;
- "Long-term care insurer" is defined as an insurer issuing long-term care insurance policies as described in s. 627.9404, F.S.

The bill's definition of "genetic test results" has the effect of modifying the current-law use of that term in s. 627.4301(2), F.S., which provides that health insurers may not require or solicit genetic information, use *genetic test results*, or consider a person's decisions or actions relating to genetic testing in any manner for insurance purposes.

Subsection (3) of s. 627.4301, F.S., is created to provide restrictions on the use of genetic information by life insurers, long-term care insurers, and disability income insurers.

<sup>&</sup>lt;sup>58</sup> Sonali Basak, Katherine Chiglinsky, et al, *GE's Surprise \$15 Billion Shortfall Was 14 Years in the Making*, Chicago Tribune, (January 25, 2018) <a href="http://www.chicagotribune.com/business/ct-biz-ge-general-electric-accounting-20180125-story.html">http://www.chicagotribune.com/business/ct-biz-ge-general-electric-accounting-20180125-story.html</a> (last accessed March 7, 2019); Steve Lohr and Chad Bray, *At G.E.*, *\$6.2 Billion Charge for Finance Unit Hurts C.E.O.'s Turnaround Push*, New York Times, (January 16, 2018).

<a href="https://www.nytimes.com/2018/01/16/business/dealbook/general-electric-ge-capital.html">https://www.nytimes.com/2018/01/16/business/dealbook/general-electric-ge-capital.html</a> (last accessed March 7, 2019).

https://www.nytimes.com/2018/01/16/business/dealbook/general-electric-ge-capital.ntml (last accessed March 7, 2019). <sup>59</sup> Gina Kolata, *New Gene Tests Pose a Threat to Insurers*, New York Times (May 12, 2017)

https://www.nytimes.com/2017/05/12/health/new-gene-tests-pose-a-threat-to-insurers.html (last accessed March 7, 2019). <sup>60</sup> Cathleen D. Zick, et. al., *Genetic Testing, Adverse Selection, and the Demand for Life Insurance*, pgs. 29-39 American Journal of Medical Genetics (July 2000) (Abstract provided by NIH at <a href="https://www.ncbi.nlm.nih.gov/pubmed/10861679">https://www.ncbi.nlm.nih.gov/pubmed/10861679</a> (last accessed March 7, 2019)).

<sup>&</sup>lt;sup>61</sup> Cathleen D. Zick, *Genetic Testing For Alzheimer's Disease And Its Impact on Insurance Purchasing Behavior*, pgs. 483-490, Health Affairs vol. 23, no. 2 (March/April 2005) <a href="https://www.healthaffairs.org/doi/pdf/10.1377/hlthaff.24.2.483">https://www.healthaffairs.org/doi/pdf/10.1377/hlthaff.24.2.483</a> (last accessed March 7, 2019).

<sup>62</sup> See Zick fn. 60 at pgs. 487-488.

Such insurers are prohibited from:

- Requiring an applicant to take a genetic test;
- Collecting an individual's genetic information or genetic test results without the applicant's authorization; and
- Considering the results of genetic tests that are not related to the individual's medical condition or future health risk and that are designed to share information with an individual concerning the applicant's race, ethnicity, or national origin.

The bill provides that a life insurer, long-term care insurer, or disability income insurer may only consider genetic test results included in an individual's medical record if the tests have been reviewed and confirmed by the individual's physician and the insurer complies with the following:

- The insurer may not cancel, limit, or deny coverage, or establish differentials in premiums, based on genetic information unless such action is based on objective, statistical evidence related to actual or anticipated loss experience that is relevant to an individual's life expectancy or health; and
- The insurer must document the rationale for such action and provide the documentation to the OIR upon request.

The prohibition and requirement denoted in the bullets above serve two functions. They are stand-alone provisions of the bill, and they are conditions insurers must meet in order to lawfully consider the results of genetic testing included in an individual's medical record as described above.

The bill provides that genetic information, including genetic test results, is non-public, private health information and is subject to the privacy protections under ss. 626.9651<sup>63</sup> and 760.40, F.S.<sup>64</sup>

The bill provides that s. 627.4301(3), F.S., as created under the bill:

- Does not relieve the obligation of a life insurer, long-term care insurer, or disability income insurer to comply with ss. 626.9706 and 626.9707, F.S.;<sup>65</sup>
- Does not apply to health insurers; and
- Applies to life insurance, long-term care insurance, and disability income insurance policies entered into or renewed on or after January 1, 2020.

**Section 2** amends s. 760.40, F.S., relating to genetic testing, informed consent, confidentiality, penalties, and notice of the use of test results. Existing provisions of law applicable to genetic testing or DNA testing and results are made applicable to direct-to-consumer commercial genetic testing. The bill prohibits a person, including a company providing direct-to-consumer

<sup>&</sup>lt;sup>63</sup> Section 626.9651, F.S., pertains to an insurer's allowable use of a consumer's non-public personal financial and health information.

 <sup>64</sup> Section 760.40(2), F.S., provides that, except for purposes of criminal prosecution and other specified purposes, DNA analysis may be performed only with the informed consent of the person to be tested, and the results of such DNA analysis, whether held by a public or private entity, are the exclusive property of the person tested, are confidential, and may not be disclosed without the consent of the person tested. Such information held by a public entity is exempt from public records.
 65 Sections 626.9706 and 626.9707, F.S., provide that life insurers and disability insurers may not refuse to cover and may not modify the premiums for coverage solely because the person to be insured has the sickle-cell trait.

commercial genetic testing, from selling, releasing, or sharing any personal identifying health information about a consumer with a life or health insurance company without a prior written authorization and a written request from the consumer for release of the information.

**Section 3** provides an effective date of July 1, 2019.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

#### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

CS/SB 258 will restrict the use of genetic information in underwriting, risk classification, and rate setting by life, long-term care, and disability income insurers and could result in changes in premiums for such products.

C. Government Sector Impact:

None.

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill substantially amends sections 627.4301 and 760.40 of the Florida Statutes.

#### IX. Additional Information:

#### A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

#### CS by Health Policy on April 8, 2019:

The CS:

- Amends s. 627.4301, F.S., relating to genetic information for insurance purposes, to provide that a life insurer, long-term care insurer, or disability income insurer may not:
  - o Require an applicant to take a genetic test;
  - Collect an applicant's genetic information or genetic test results without the applicant's authorization; or
  - Consider the results of a genetic test that is designed to share information with an individual concerning the applicant's race, ethnicity, or national origin and that is not related to an applicant's medical condition or future health risk;
- Creates s. 627.4301(3), F.S., to provide that:
  - A life insurer, long-term care insurer, or disability income insurer may only consider genetic test results included in an individual's medical record if the tests have been reviewed and confirmed by the individual's physician and the insurer complies with the following two requirements, which are also stand-alone requirements:
    - A life insurer, long-term care insurer, or disability income insurer may not cancel, limit, or deny coverage, or establish differentials in premium rates, based on genetic information unless such action is based on objective statistical evidence related to actual or anticipated loss experience that is relevant to an individual's life expectancy or health;
    - A life insurer, long-term care insurer, or disability income insurer must document the rationale for such action and provide the documentation to the OIR upon request;
  - Genetic information, including genetic test results, is non-public, private health information and is subject to specified privacy protections granted under existing Florida law;
- Provides that s. 627.4301(3), F.S., does not relieve insurers of the duty to comply with specified anti-discrimination protections under current law, applies to policies entered into or renewed on or after January 1, 2020, and does not apply to health insurers:
- Provides that specified, current-law requirements on genetic testing also apply to direct-to-consumer commercial genetic testing; and

Provides that a person, including a company providing direct-to-consumer
commercial genetic testing, may not sell, release, or share any personal identifying
health information about a consumer with a life or health insurance company without
a prior written authorization and a written request from the consumer for release of
the information.

#### B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.



	LEGISLATIVE ACTION	
Senate		House
Comm: RCS	•	
04/08/2019	•	
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	•	

The Committee on Health Policy (Bean) recommended the following:

#### Senate Amendment (with title amendment)

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Delete everything after the enacting clause and insert:

Section 1. Section 627.4301, Florida Statutes, is amended to read:

627.4301 Genetic information for insurance purposes.-

- (1) DEFINITIONS.—As used in this section, the term:
- (a) "Genetic information" means information derived from genetic testing to determine the presence or absence of variations or mutations, including carrier status, in an

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individual's genetic material or genes that are scientifically or medically believed to cause a disease, disorder, or syndrome, or are associated with a statistically increased risk of developing a disease, disorder, or syndrome, which is asymptomatic at the time of testing. Such testing does not include routine physical examinations or chemical, blood, or urine analysis, unless conducted purposefully to obtain genetic information, or questions regarding family history.

- (b) "Genetic test results" includes, but is not limited to, results of direct-to-consumer commercial genetic testing.
- (c) "Health insurer" means an authorized insurer offering health insurance as defined in s. 624.603, a self-insured plan as defined in s. 624.031, a multiple-employer welfare arrangement as defined in s. 624.437, a prepaid limited health service organization as defined in s. 636.003, a health maintenance organization as defined in s. 641.19, a prepaid health clinic as defined in s. 641.402, a fraternal benefit society as defined in s. 632.601, or any health care arrangement whereby risk is assumed.
- (d) "Life insurer" has the same meaning as provided in s. 624.602 and includes an insurer issuing life insurance contracts that grant additional benefits in the event of an insured's disability.
- (e) "Long-term care insurer" means an insurer that issues long-term care insurance policies as described in s. 627.9404.
- (2) RESTRICTIONS ON THE USE OF GENETIC INFORMATION BY HEALTH INSURERS.-
- (a) In the absence of a diagnosis of a condition related to genetic information, no health insurer authorized to transact

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insurance in this state may cancel, limit, or deny coverage, or establish differentials in premium rates, based on such information.

- (b) Health insurers may not require or solicit genetic information, use genetic test results, or consider a person's decisions or actions relating to genetic testing in any manner for any insurance purpose.
- (c) This subsection section does not apply to the underwriting or issuance of a life insurance policy, disability income policy, long-term care policy, accident-only policy, hospital indemnity or fixed indemnity policy, dental policy, or vision policy or any other actions of an insurer directly related to a life insurance policy, disability income policy, long-term care policy, accident-only policy, hospital indemnity or fixed indemnity policy, dental policy, or vision policy.
- (3) RESTRICTIONS ON THE USE OF GENETIC INFORMATION BY LIFE INSURERS, LONG-TERM CARE INSURERS, AND DISABILITY INCOME INSURERS.-
- (a) A life insurer, long-term care insurer, or disability income insurer may not:
  - 1. Require an applicant to take a genetic test;
- 2. Collect an applicant's genetic information or genetic test results without the applicant's authorization; or
- 3. Consider the results of a genetic test that is designed to share information with an individual concerning the applicant's race, ethnicity, or national origin and that is not related to an applicant's medical condition or future health risk.
  - (b) A life insurer, long-term care insurer, or disability

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income insurer may only consider genetic test results included in an individual's medical record if the tests have been reviewed and confirmed by the individual's physician and the insurer complies with paragraph (c).

- (c) A life insurer, long-term care insurer, or disability income insurer may not cancel, limit, or deny coverage, or establish differentials in premium rates, based on genetic information unless such action is based on objective statistical evidence related to actual or anticipated loss experience that is relevant to an individual's life expectancy or health. A life insurer, long-term care insurer, or disability income insurer shall document the rationale for such action and provide the documentation to the office upon request.
- (d) Genetic information, including genetic test results, is nonpublic, private health information and is subject to the privacy protections under ss. 626.9651 and 760.40.
- (e) This subsection does not relieve the obligation of a life insurer, long-term care insurer, or disability income insurer to comply with ss. 626.9706 and 626.9707.
  - (f) This subsection does not apply to health insurers.
- (g) This subsection applies to policies entered into or renewed on or after January 1, 2020.
- Section 2. Section 760.40, Florida Statutes, is amended to read:
- 760.40 Genetic testing; informed consent; confidentiality; penalties; notice of use of results.-
- (1) As used in this section, the term "DNA analysis" means the medical and biological examination and analysis of a person to identify the presence and composition of genes in that

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person's body. The term includes DNA typing and genetic testing, which includes direct-to-consumer commercial genetic testing.

- (2)(a) Except for purposes of criminal prosecution, except for purposes of determining paternity as provided in s. 409.256 or s. 742.12(1), and except for purposes of acquiring specimens as provided in s. 943.325, DNA analysis may be performed only with the informed consent of the person to be tested, and the results of such DNA analysis, whether held by a public or private entity, are the exclusive property of the person tested, are confidential, and may not be disclosed without the consent of the person tested. Such information held by a public entity is exempt from the provisions of s. 119.07(1) and s. 24(a), Art. I of the State Constitution.
- (b) A person who violates paragraph (a) is guilty of a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.
- (3) A person, including an entity providing direct-toconsumer commercial genetic testing, who performs DNA analysis or receives records, results, or findings of DNA analysis must provide the person tested with notice that the analysis was performed or that the information was received. The notice must state that, upon the request of the person tested, the information will be made available to his or her physician. The notice must also state whether the information was used in any decision to grant or deny any insurance, employment, mortgage, loan, credit, or educational opportunity. If the information was used in any decision that resulted in a denial, the analysis must be repeated to verify the accuracy of the first analysis, and if the first analysis is found to be inaccurate, the denial



must be reviewed.

(4) A person, including a company providing direct-toconsumer commercial genetic testing, may not sell, release, or share any personal identifying health information about a consumer with a life or health insurance company without a prior written authorization and a written request from the consumer for release of the information.

Section 3. This act shall take effect July 1, 2019.

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======== T I T L E A M E N D M E N T ========= And the title is amended as follows:

Delete everything before the enacting clause and insert:

141 A bill to be entitled

> An act relating to the use of genetic information; amending s. 627.4301, F.S.; defining the terms "genetic test results," "life insurer," and "long-term care insurer"; prohibiting life insurers, long-term care insurers, and disability income insurers from certain actions relating to genetic information or genetic testing of applicants; providing that such insurers may consider an individual's genetic test results only under certain circumstances; prohibiting such insurers from taking certain actions relating to coverage or rates unless certain conditions are met; providing that genetic information is nonpublic, private health information and is subject to certain privacy protections; providing construction and applicability; amending s. 760.40, F.S.; revising the

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definition of the term "DNA analysis"; specifying that certain requirements relating to DNA analysis apply to entities providing direct-to-consumer commercial genetic testing; prohibiting certain actions by such entities without a prior written authorization and request from the consumer for release of certain information; providing an effective date.

Florida Senate - 2019 SB 258

By Senator Bean

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A bill to be entitled
An act relating to genetic information used for insurance purposes; amending s. 627.4301, F.S.; defining terms; prohibiting life insurers and long-term care insurers, except under certain circumstances, from canceling, limiting, or denying coverage, or establishing differentials in premium rates, based on genetic information; prohibiting such insurers from taking certain actions relating to genetic information for any insurance purpose; revising a prohibition on the use of genetic test results by health insurers; revising and providing applicability; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 627.4301, Florida Statutes, is amended to read:

627.4301 Genetic information for insurance purposes.-

- (1) DEFINITIONS.—As used in this section, the term:
- (a) "Genetic information" means information derived from genetic testing to determine the presence or absence of variations or mutations, including carrier status, in an individual's genetic material or genes that are scientifically or medically believed to cause a disease, disorder, or syndrome, or are associated with a statistically increased risk of developing a disease, disorder, or syndrome, which is asymptomatic at the time of testing. Such testing does not include routine physical examinations or chemical, blood, or

Page 1 of 3

 ${\bf CODING:}$  Words  ${\bf stricken}$  are deletions; words  ${\bf \underline{underlined}}$  are additions.

Florida Senate - 2019 SB 258

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urine analysis, unless conducted purposefully to obtain genetic information, or questions regarding family history.

- (b) "Health insurer" means an authorized insurer offering health insurance as defined in s. 624.603, a self-insured plan as defined in s. 624.031, a multiple-employer welfare arrangement as defined in s. 624.437, a prepaid limited health service organization as defined in s. 636.003, a health maintenance organization as defined in s. 641.19, a prepaid health clinic as defined in s. 641.402, a fraternal benefit society as defined in s. 632.601, or any health care arrangement whereby risk is assumed.
- (c) "Life insurer" has the same meaning as in s. 624.602 and includes an insurer issuing life insurance contracts that grant additional benefits in the event of the insured's disability.
- (d) "Long-term care insurer" means an insurer that issues long-term care insurance policies as described in s. 627.9404.
  - (2) USE OF GENETIC INFORMATION.-

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- (a) In the absence of a diagnosis of a condition related to genetic information, no health insurer, life insurer, or longterm care insurer authorized to transact insurance in this state may cancel, limit, or deny coverage, or establish differentials in premium rates, based on such information.
- (b) Health insurers, life insurers, and long-term care insurers may not require or solicit genetic information, use genetic test results in the absence of a diagnosis of a condition related to genetic information, or consider a person's decisions or actions relating to genetic testing in any manner for any insurance purpose.

Page 2 of 3

CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2019 SB 258

4-00114-19 2019258

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(c) This section does not apply to the underwriting or issuance of <u>an</u> <u>a life insurance policy, disability income</u> policy, long-term care policy, accident-only policy, hospital indemnity or fixed indemnity policy, dental policy, or vision policy or any other actions of an insurer directly related to <u>an</u> <u>a life insurance policy, disability income policy, long-term care policy,</u> accident-only policy, hospital indemnity or fixed indemnity policy, dental policy, or vision policy.

Section 2. This act applies to policies entered into or renewed on or after January 1, 2020.

Section 3. This act shall take effect July 1, 2019.

Page 3 of 3

CODING: Words stricken are deletions; words underlined are additions.



#### The Florida Senate

## **Committee Agenda Request**

To:		Senator Gayle Harrell, Chair Committee on Health Policy
Subje	ct:	Committee Agenda Request
Date:		March 19, 2019
	•	request that <b>Senate Bill # 258</b> , relating to Genetic Information Used for Insurance blaced on the:
		committee agenda at your earliest possible convenience.
	$\bowtie$	next committee agenda.

Senator Aaron Bean Florida Senate, District 4

## APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Weeting Bate		693742
Topic		Amendment Barcode (if applicable)
Name Zobert Gleeson MD		
Job Title Consultant		
Address 101 Constitution Aue NW	Phone	414.331.7462
Washington De 20001	Email	L-bosgloesono mon. con
Speaking: For Against Information Waive S	peaking:	In Support Against s information into the record.)
Representing American Council life Insurance	e.	
Appearing at request of Chair: Yes No Lobbyist registe	ered with Le	egislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

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#### THE FLORIDA SENATE

## APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional	Staff conducting the meeting)  5/3 2 55
Meeting Date	Bill Number (if applicable)
Topic	Amendment Barcode (if applicable)
Name Dore Rengachery, MD	
Job Title Medical Director	<del>_</del>
Address 16600 Swingles Ridge Rd	Phone 7366365827
	Email Arenge Chargore.  Speaking: In Support Against air will read this information into the record.)
Representing ACLI	
Appearing at request of Chair: Yes X No Lobbyist regis	tered with Legislature: Yes 🔀 No
While it is a Senate tradition to encourage public testimony, time may not permit al meeting. Those who do speak may be asked to limit their remarks so that as many	ll persons wishing to speak to be heard at this persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

## APPEARANCE RECORD

4 - 8 - 10 (Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)
Meeting Date  Bill Number (if applicable)
Tonic SB 25B
Name Welvedith Stanfield  Amendment Barcode (if applicable)
Job Title Divector, legislative & Calinet Affairs
Address <u>PL 11, Capitol</u> Phone <u>(850) 413-2890</u>
Tallahassel FL 32399 Email We vedith. stanfield
Speaking: For Against Information Waive Speaking: In Support Against  (The Chair will read this information into the record.)
Representing CFO Jimmy Patronis
Appearing at request of Chair: Yes No Lobbyist registered with Legislature: Yes No While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.
This form is part of the public record for this meeting.  S-001 (10/14/14)

#### APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) SB 258 04/082019 Bill Number (if applicable) Meeting Date 693742 Amendment Amendment Barcode (if applicable) Topic Name Paul Sanford Job Title Phone 850-222-7200 106 South Monroe Street Address Street 32301 FL Tallahassee **Email** Zip Citv State In Support Waive Speaking: Information l Against Speaking: (The Chair will read this information into the record.) Representing Florida Insurance Council and American Council of Life Insurers Yes ✓ No Lobbyist registered with Legislature: Appearing at request of Chair: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this

meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

### APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) SB 258 04/082019 Bill Number (if applicable) Meeting Date Amendment Barcode (if applicable) **Topic** Name Paul Sanford Job Title Phone 850-222-7200 106 South Monroe Street Address Street 32301 FL Tallahassee **Email** Zip State City In Support Against Speaking: Information Waive Speaking: (The Chair will read this information into the record.) Florida Insurance Council and American Council of Life Insurers Representing

Appearing at request of Chair: Yes No Lobbyist registered with Legislature: Yes No While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

## APPEARANCE RECORD

Meeting Date (Deliver BOTH copies of this form to the Senator of Senate Professional	Bill Number (if applicable)
Topic	Amendment Barcode (if applicable)
Name Doze Rengachory, mp	<u> </u>
Job Title Medical Director	<del></del>
Address 16600 Swingles Ridge R.D.	Phone
	Email <u>Angle of the Against</u> Speaking: In Support Against  nair will read this information into the record.)
Representing ACLI	1
Appearing at request of Chair: Yes No Lobbyist regis	stered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit a meeting. Those who do speak may be asked to limit their remarks so that as man	
This form is part of the public record for this meeting.	S-001 (10/14/14)

## APPEARANCE RECORD

O4 08 209 (Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the	56 250
Meeting Date	Bill Number (if applicable)
Topic	Amendment Barcode (if applicable)
Name Dobut Gleeson MD.	
Job Title Consultant	
	414.331.7462
Street Washington DL. 2001 Email d	bobgleeson Juan.co
Speaking: For Against Information Waive Speaking:	In Support Against information into the record.)
Representing Awerican Council Life Insuvance.	
Appearing at request of Chair: Yes No Lobbyist registered with Le	egislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all persons wishin meeting. Those who do speak may be asked to limit their remarks so that as many persons as po	•

This form is part of the public record for this meeting.

S-001 (10/14/14)

## APPEARANCE RECORD

4-8-19	(Deliver BOTH copies o	i tilis tottii to tile Seria	toi oi Seliate Floiessioliai S	tan conducting the meet	"" SB 258
Meeting Date	_				Bill Number (if applicable)
Topic <u>SB 25</u>	8			Am	endment Barcode (if applicable)
Name Were	11th Sta	nfield			
Job Title Divert	or, legi	slative	& Calinet	Affairs	
Address PUII	, capite			Phone (89	50)413-2890
Street	hassel	FL	32399	Email_WLV+	aith. stanfield@
City		State	Zip	myfl	oridacto.com
Speaking: For	Against	nformation		oeaking:	Support Against ormation into the record.)
Representing	FO Jim	my Pa	tronis		
Appearing at request	of Chair: Ye	es No	Lobbyist regist	ered with Legis	lature: Yes No
While it is a Senate traditi meeting. Those who do s	on to encourage pu peak may be asked	blic testimony, tii to limit their rem	me may not permit ali arks so that as many	persons wishing t persons as possik	o speak to be heard at this ble can be heard.
This form is part of the	oublic record for t	his meeting.	í		S-001 (10/14/14)

## The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

-	,	taff of the Committe	o on mount	Olloy		
CS/SB 1192						
Health Policy Committee and Senator Bean						
Electronic Pre	scribing					
April 9, 2019	REVISED:					
ST	STAFF DIRECTOR	REFERENCE		ACTION		
1	Brown	HP	Fav/CS			
		AHS				
		AP				
	Health Policy Electronic Pre April 9, 2019	Health Policy Committee and Sena Electronic Prescribing April 9, 2019 REVISED: ST STAFF DIRECTOR	Health Policy Committee and Senator Bean  Electronic Prescribing  April 9, 2019 REVISED:  ST STAFF DIRECTOR REFERENCE  Brown HP  AHS	Health Policy Committee and Senator Bean  Electronic Prescribing  April 9, 2019 REVISED:  ST STAFF DIRECTOR REFERENCE  Brown HP Fav/CS  AHS	Health Policy Committee and Senator Bean  Electronic Prescribing  April 9, 2019 REVISED:  ST STAFF DIRECTOR REFERENCE ACTION  Brown HP Fav/CS  AHS	

#### Please see Section IX. for Additional Information:

**COMMITTEE SUBSTITUTE - Substantial Changes** 

#### I. Summary:

CS/SB 1192 requires certain health care practitioners to, under specified conditions, electronically generate and transmit prescriptions for medicinal drugs upon license renewal or by July 20, 2021, whichever is earlier, and provides exceptions. The bill also:

- Authorizes the Department of Health (DOH), in consultation with the Board of Medicine and the Board of Osteopathic Medicine, to adopt rules;
- Revises the definitions of the terms "prescribing decision" and "point of care"; and
- Revises the requirements for electronic prescribing software.

The bill has an effective date of January 1, 2020.

#### II. Present Situation:

In 2007, the Legislature created s. 408.0611, F.S., to promote the implementation of e-prescribing by health care practitioners, health care facilities, and pharmacies in order to prevent prescription drug abuse, improve patient safety, and reduce unnecessary prescriptions. To that end, the Legislature created a clearinghouse in the Agency for Health Care Administration (ACHA) to provide information on e-prescribing to:

- Convey the process and advantages of e-prescribing:
- Provide information regarding the availability of e-prescribing products, including no-cost or low-cost products; and

BILL: CS/SB 1192 Page 2

 Regularly convene stakeholders to assess and accelerate the implementation of e-prescribing.<sup>1</sup>

Section 408.0611 (2)(a), F.S., defines "electronic prescribing" as, at a minimum, the electronic review of the patient's medication history, the electronic generation of the patient's prescription, and the electronic transmission of the patient's prescription to a pharmacy.

The AHCA is required to work in collaboration with private sector e-prescribing initiatives and relevant stakeholders to create and maintain the clearinghouse. These stakeholders must include organizations that:

- Represent health care practitioners;
- Represent health care facilities;
- Represent pharmacies;
- Operate e-prescribing networks;
- Create e-prescribing products; and
- Represent regional health information organization.<sup>2</sup>

Specifically, the AHCA was tasked to provide on its website:

- Information regarding the advantages of e-prescribing, including using medication history data to prevent drug interactions, prevent allergic reactions, and deter doctor-shopping and pharmacy-shopping for controlled substances;
- Links to federal and private sector websites that provide guidance on selecting an appropriate e-prescribing product; and
- Links to state, federal, and private sector incentive programs for the implementation of e-prescribing.<sup>3</sup>

The AHCA annually reports to the Governor and Legislature on the implementation of e-prescribing by health care practitioners, facilities, and pharmacies. The AHCA reports that as of the end of September 2018, the average number of e-prescribers is 50,200 and that almost 10 million e-prescriptions are transmitted each month. Florida's e-prescribing rate has steadily increased since 2007 with an estimated 75.7 percent of all prescriptions being e-prescribed. However, Florida prescribers have been slower to adopt e-prescribing for controlled substances. In 2017, only 7.8 percent of controlled substance prescriptions were e-prescribed.

Section 456.42, F.S., requires that prescriptions that are electronically generated and transmitted contain the following:

• The name of the prescriber;

<sup>&</sup>lt;sup>1</sup> Section 408.0611, F.S.

<sup>&</sup>lt;sup>2</sup> Section 408.0611(3), F.S.

<sup>&</sup>lt;sup>3</sup> Section 408.0611, (3)(a), F.S.

<sup>&</sup>lt;sup>4</sup> Agency for Health Care Administration, Florida Center for Health Information and Transparency, *Florida's Annual Electronic Prescribing Report for 2018* (January 2019), *available at* <a href="http://www.fhin.net/eprescribing/fleprescribingRpts.shtml">http://www.fhin.net/eprescribingRpts.shtml</a> (last visited April 3, 2019).

<sup>&</sup>lt;sup>5</sup> Supra note 4.

<sup>&</sup>lt;sup>6</sup> Id. E-prescribing rate is defined as the amount of e-prescribing relative to all prescriptions that could have been e-prescribed.

<sup>&</sup>lt;sup>7</sup> Agency for Health Care Administration, Florida Center for Health Information and Transparency, 2018 Florida Electronic Prescribing Quarterly Summary, available at <a href="http://www.fhin.net/eprescribing/dashboard/docs/2018eprescribemetrics.pdf">http://www.fhin.net/eprescribing/dashboard/docs/2018eprescribemetrics.pdf</a> (last visited April 3, 2019).

<sup>8</sup> Id.

- The name and strength of the drug prescribed;
- The quantity of the drug prescribed in numerical format;
- Directions for use; and
- The date of the prescription and electronic signature of the prescriber.

E-prescribing software may not interfere with a patient's choice of pharmacy or use any means, such as pop-up ads, advertising, or instant messaging to influence or attempt to influence the prescribing decision of the prescriber at the point of care. E-prescribing software may provide formulary information, as long as nothing makes it more difficult or precludes a prescriber from selecting a specific pharmacy or drug.

E-prescribing is done by health care practitioners through the use of electronic devices such as a computer, tablets, or phones that are equipped with software to securely enter and transmit prescriptions to pharmacies also using special software and connectivity to a transmission network.<sup>9</sup>

### **Federal Regulation on E-Prescribing**

The federal Drug Enforcement Administration (DEA) implements the Comprehensive Drug Abuse Prevention and Control Act of 1970, often referred to as the Controlled Substances Act (CSA) and the Controlled Substances Import and Export Act, as amended. The DEA publishes the implementing regulations for these statutes in Title 21 of the Code of Federal Regulations, Parts 1300 to 1399. These regulations are designed to ensure an adequate supply of controlled substances for legitimate medical, scientific, research, and industrial purposes, and to deter the diversion of controlled substances to illegal purposes. The CSA mandates that the DEA establish a closed system of control for manufacturing, distributing, and dispensing controlled substances. Any person who manufactures, distributes, dispenses, imports, exports, or conducts research or chemical analysis with controlled substances must register with the DEA, unless exempt, and must comply with the applicable requirements for the activity. In the control of the activity.

### The Controlled Substances Act (CSA) and Current Regulations

The CSA and DEA's regulations were originally adopted at a time when most transactions and particularly prescriptions were done on paper. The CSA provides that a controlled substance in Schedule II may only be dispensed by a pharmacy pursuant to a "written prescription," except in emergency situations. <sup>12</sup> By contrast, for controlled substances in Schedules III and IV, the CSA provides that a pharmacy may dispense pursuant to a "written or oral prescription." <sup>13</sup>

<sup>&</sup>lt;sup>9</sup> The Office of the National Coordinator for Health Information Technology, *What is Electronic Prescribing?* (September 22, 2017) *available at* <a href="https://www.healthit.gov/faq/what-electronic-prescribing">https://www.healthit.gov/faq/what-electronic-prescribing</a> (last visited April 3, 2019).

<sup>10</sup> 21 U.S.C. 801–971.

<sup>&</sup>lt;sup>11</sup> Federal Register, Part II, Department of Justice, Drug Enforcement Administration, 21 C.F.R. Parts 1300, 1304, 1306 and 1311, *Electronic Prescribing of Controlled Substances;* Final Rule (March 31, 2010) *available at* <a href="https://www.govinfo.gov/content/pkg/FR-2010-03-31/pdf/2010-6687.pdf">https://www.govinfo.gov/content/pkg/FR-2010-03-31/pdf/2010-6687.pdf</a> p. 16237 (last visited April 8, 2019).

<sup>12 21</sup> U.S.C. 829(a).

<sup>13 21</sup> U.S.C. 829(b).

Where an oral prescription is permitted by the CSA, the DEA regulations further provide that a practitioner may transmit to the pharmacy a facsimile of a written, manually signed prescription in lieu of an oral prescription.<sup>14</sup>

Under longstanding federal law, for a prescription for a controlled substance to be valid, it must be issued for a legitimate medical purpose by a practitioner acting in the usual course of professional practice<sup>15</sup> The DEA regulations state, "[t]he responsibility for the proper prescribing and dispensing of controlled substances is upon the prescribing practitioner, but a corresponding responsibility rests with the pharmacist who fills the prescription." The prescription provides a record of the actual dispensing of the controlled substance to the patient and, therefore, is critical to documenting that controlled substances held by a pharmacy have been dispensed legally. The maintenance by pharmacies of complete and accurate prescription records is an essential part of the overall CSA regulatory scheme established by Congress.<sup>17</sup>

The CSA is unique among criminal laws in that it stipulates acts pertaining to controlled substances that are permissible. So, if the CSA does not explicitly permit an action pertaining to a controlled substance, then, by its lack of explicit permissibility, the act is prohibited. Violations of the CSA can be civil or criminal, which may result in administrative, civil, or criminal proceedings. Remedies under the CSA can range from modification to revocation of DEA registration, monetary penalties, or imprisonment, depending on the nature, scope, and extent of the violation.<sup>18</sup>

Over the last few years, 15 states have enacted mandatory e-prescribing laws. 19

State	<b>Effective Date</b>	Applicable Prescriptions
Arizona	January 1, 2019 in large counties;	Schedule II opioids
	July 1, 2019 in small counties	
California	January 1, 2022	All
Connecticut	Currently required	Controlled substances
Iowa	January 1, 2020	All
Maine	Currently required	All controlled substances containing
		opiates
Massachusetts	January 1, 2020	Schedules II-VI controlled substances
Minnesota	Currently required	All
New Jersey	May 1, 2020	Schedule II controlled substances
New York	Currently required	All
North	January 1, 2020	Schedule II and III opioids
Carolina		-
Oklahoma	January 1, 2020	Controlled substances
Pennsylvania	October 24, 2019	Controlled substances

<sup>&</sup>lt;sup>14</sup> 21 C.F.R. 1306.21(a).

<sup>&</sup>lt;sup>15</sup> United States v. Moore, 423 U.S. 122 (1975); 21 C.F.R. 1306.04(a).

<sup>&</sup>lt;sup>16</sup> 21 C.F.R. 1306.04(a).

<sup>&</sup>lt;sup>17</sup> Supra note 12, p. 16238.

<sup>&</sup>lt;sup>18</sup> 21 U.S.C. 841 - 844.

<sup>&</sup>lt;sup>19</sup> DrFirst, *E-Prescribing Mandate Map*, available at <a href="https://www.drfirst.com/resources/e-prescribing-mandate-map/">https://www.drfirst.com/resources/e-prescribing-mandate-map/</a> (last visited April 8, 2019), and SureScripts, *Electronic Prescribing for Controlled Substances*, available at <a href="https://surescripts.com/enhance-prescribing/e-prescribing/e-prescribing-for-controlled-substances/">https://surescripts.com/enhance-prescribing/e-prescribing/e-prescribing-for-controlled-substances/</a> (last visited April 8, 2019).

State	Effective Date	Applicable Prescriptions
Rhode Island	January 1, 2020	Controlled substances
Tennessee	July 1, 2020	Schedule II controlled substances
Virginia	July 1, 2020	All prescriptions containing opiates

### **Medicare E-Prescribing**

Prior to 2010, a major obstacle to e-prescribing was a prohibition by the U.S. Drug Enforcement Administration (DEA) on e-prescribing of controlled substances. However, in 2010, the DEA adopted a rule that allowed providers to write electronic prescriptions for controlled substances and permitted pharmacies to receive, dispense, and archive these electronic prescriptions.<sup>20</sup> To e-prescribe controlled substances, a health care practitioner must:

- Purchase or use DEA-compliant software that supports e-prescribing;
- Complete the identity-proofing process to acquire a two-factor authentication credential or digital certificate;
- Attach the authentication credential to his or her identity;
- Set access controls so that only individuals who may legally prescribe a controlled substance are allowed to do so; and
- Access the e-prescribing or electronic health record platform.<sup>21</sup>

The FDA requires that an individual practitioner to sign and transmit electronic prescriptions for controlled substances provided the practitioner meets all of the following requirements:

- The practitioner must comply with all FDA requirements for issuing controlled substance prescriptions;
- The practitioner must use an application that meets FDA requirements; and
- The practitioner must comply with FDA practitioner requirements. 22

In 2018, Congress mandated e-prescribing for controlled substances under the Medicare Part D program by January 1, 2021, as a part of a comprehensive bill to address the opioid crisis. <sup>23</sup> The Secretary of the federal Department of Health and Human Services may waive this requirements for a Medicare Part D covered schedule II, III, IV, and V controlled substance required to be electronically transmitted in the following cases:

- A prescription issued when the practitioner and dispensing pharmacy are the same entity;
- A prescription issued that cannot be transmitted electronically under the most recently implemented version of the National Council for Prescription Drug Programs SCRIPT Standard;

<sup>&</sup>lt;sup>20</sup> U.S. Department of Justice, Drug Enforcement Administration, Diversion Control Division, *Electronic Prescriptions for Controlled Substance (EPCS)*, available at <a href="https://www.deadiversion.usdoj.gov/ecomm/e\_rx/">https://www.deadiversion.usdoj.gov/ecomm/e\_rx/</a> (last visited April 3, 2019).

<sup>&</sup>lt;sup>21</sup> *Id.* See also, DrFirst, *EPCS: Getting Started with Electronic Prescribing of Controlled Substances*, available at <a href="http://www.drfirst.com/wp-content/uploads/EPCS">http://www.drfirst.com/wp-content/uploads/EPCS</a> Infographic from DrFirst-1.png (last visited April 3, 2019).

<sup>&</sup>lt;sup>22</sup> 21 C.F.R. 1306.08, 42 U.S.C. s. 1395W-104, (e)(7)(A), p. 24, available at <a href="https://www.law.cornell.edu/uscode/text/42/1395w-104">https://www.law.cornell.edu/uscode/text/42/1395w-104</a> (last visited April 8, 2019).

<sup>&</sup>lt;sup>23</sup> Substance Use-Disorder Prevention that Promotes Opioid Recovery Treatment (SUPPORT) for Patients and Communities Act, Pub. Law No. 115-271 s. 2003 (2018). *See also* U.S. House of Representatives, Energy and Commerce Committee, *HR 6: SUPPORT for Patients and Communities Act*, available at <a href="https://www.congress.gov/bill/115th-congress/house-bill/6/text#toc-H7820B15EE005461C9DA95E7E747412DD">https://www.congress.gov/bill/115th-congress/house-bill/6/text#toc-H7820B15EE005461C9DA95E7E747412DD</a> (last visited April 3, 2019).

 A prescription issued by a practitioner who received a waiver or a renewal for a period of time, not to exceed one year, from the requirement to use electronic prescribing due to economic hardship, technological limitations outside the control of the practitioner, or other exceptional circumstances

- A prescription issued by a practitioner under circumstances in which, notwithstanding the
  practitioner's ability to submit a prescription electronically, the practitioner reasonably
  determines that it would be impractical for the individual to obtain the substances prescribed
  by electronic prescription in a timely manner, and such delay would adversely impact the
  individual's medical condition;
- A prescription prescribing a drug under a research protocol;
- A prescription or a drug for which the FDA requires a prescription to contain elements that are not able to be included in e-prescribing, such as a drug with risk evaluation and mitigation strategies that include elements to assure safe use;
- A prescription issued by a practitioner:
  - o For an individual who receives hospice care; and
  - o That is not covered under the hospice benefit; and
- A prescription for an individual who is:
  - o A resident of a nursing facility; and
  - Eligible for Medicare benefits.<sup>24</sup>

# **E-Prescribing Software and Systems**

# National Council for Prescription Drug Programs (NCPDP)

The National Council for Prescription Drug Programs (NCPDP) is a not-for-profit membership organization that uses a consensus-based process for standards development. The NCPDP creates national standards for electronic health care transactions used in prescribing, dispensing, monitoring, managing and paying for medications and pharmacy services. The organization also develops standardized business systems and best practices that safeguard patients. Members collaborate to achieve solutions they all can support. NCPDP members are pharmacies, pharmacists, physicians, health plans, long-term care providers, claims processors, e-prescribing system vendors, pharmaceutical manufacturers, and government agencies such as the federal Centers for Medicare & Medicaid Services and the Food and Drug Administration.<sup>25</sup>

### Stanford Computerized Researcher Information Profile Technique (SCRIPT)

SCRIPT is a standard developed for transmitting prescription information electronically between prescribers, pharmacies, payers, and other entities for new prescriptions, changes of prescriptions, prescription refill requests, prescription fill status notifications, cancellation notifications, relaying of medication history, transactions for long-term care, electronic prior authorization, and other transactions.<sup>26</sup>

<sup>&</sup>lt;sup>24</sup> 42 U.S.C. s. 1395W-104, (e)(7)(B), Beneficiary Protections for Qualified Prescription Drug Coverage, *available at* https://www.law.cornell.edu/uscode/text/42/1395w-104, p. 24 (last visited April 8, 2019).

<sup>&</sup>lt;sup>25</sup> National Council for Prescription Drug Programs, *Frequently Asked Questions*, available at <a href="https://www.ncpdp.org/About-Us/FAQ">https://www.ncpdp.org/About-Us/FAQ</a> (last visited April 8, 2019).

<sup>&</sup>lt;sup>26</sup> National Council for Prescription Drug Programs, *Standards Information*, available at <a href="https://www.ncpdp.org/Standards-Development/Standards-Information">https://www.ncpdp.org/Standards-Development/Standards-Information</a> (last visited April 8, 2019).

The current SCRIPT standard is version 10.6, which is anticipated to sunset on December 31, 2019, and be replaced by version 2017071 on January 1, 2020.<sup>27</sup>

# The Cost of E-Prescribing

The cost of an e-prescribing system used by prescribers is based on the number of prescribers using the system and the options included in the system. It is estimated that the cost of an electronic health record system for an office with 10 full-time prescribers is approximately \$42,332 for implementation and \$14,725 for annual maintenance.<sup>28</sup>

# III. Effect of Proposed Changes:

The bill amends s. 456.42, F.S., to require that prescribing a health care practitioners who maintains a system of EHR,<sup>29</sup> or who prescribes drugs as an owner, employee, or contractor of a licensed health care facility or practice that maintains such a system, and who is prescribing in that capacity, may only electronically transmit prescriptions for such drugs. This requirement takes effect upon renewal of the health care practitioner's license or by July 1, 2021, whichever is earlier, but does not apply if:

- The practitioner and the dispenser are the same entity;
- The prescription cannot be transmitted electronically under the most recently implemented version of the NCPDP SCRIPT program;
- The practitioner has been issued a waiver by the DOH, not to exceed one year, due to demonstrated economic hardship or technological limitations, not reasonably within the practitioner's control, or other exceptional circumstances;
- The practitioner determines that it is impractical for a patient to obtain in a timely manner a drug electronically prescribed and that the delay would adversely impact the patient's medical condition;
- The practitioner is prescribing a drug under a research protocol;
- The prescription is for a drug for which the federal Food and Drug Administration requires the prescription to contain elements that may not be included in electronic prescribing; or
- The prescription is issued to an individual receiving hospice care or who is a resident of a nursing home facility.

Prescribing practitioners who do not have access, in their practice or employment, to an EHR system may still provide written prescriptions to their patients for medicinal drugs. The DOH, in consultation with the Board of Medicine and the Board of Osteopathic Medicine, may adopt rules to implement these provisions.

The bill amends s. 456.43, F.S., to require that electronic prescribing software may not include any means, or permit any person, to influence through economic incentives the prescribing decision of a prescribing practitioner at the point of care, including, but not limited to:

• Advertising;

<sup>&</sup>lt;sup>27</sup>National Council for Prescription Drug Programs, *NCPDP SCRIPT Standard Implementation Timeline*, p. 7, (October 2018) *available at* <a href="https://www.ncpdp.org/NCPDP/media/pdf/NCPDP\_SCRIPT\_Version\_2017071\_Timline\_Implementation.pdf">https://www.ncpdp.org/NCPDP/media/pdf/NCPDP\_SCRIPT\_Version\_2017071\_Timline\_Implementation.pdf</a> (last visited April 8, 2019). <sup>28</sup> *Supra* note **Error! Bookmark not defined.**.

<sup>&</sup>lt;sup>29</sup> Section 408.051, F.S., defines an electronic health records a record of a person's medical treatment which is created by a licensed health care provider and stored in an interoperable and accessible digital format.

- Instant messaging;
- Pop-up ads; or
- Similar means triggered by the input, selection, or act of a prescribing practitioner in the act of prescribing a drug for patient.

The bill authorizes electronic prescribing software to display information regarding a payer's formulary if nothing is designed to preclude, or make more difficult, the selection of any particular pharmacy by a patient or the selection of a certain medicinal drug by a prescribing practitioner.

The bill revises the definitions of "prescribing decision" and "point of care" as follows:

- "Prescribing decision" means a prescribing practitioner's or his or her agent's decision to prescribe any medicinal drug.
- "Point of care" means the time at which that a prescribing practitioner or his or her agent prescribes any medicinal drug.

The bill makes conforming changes to other areas of the Florida Statutes.

The bill provides an effective date of January 1, 2020.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

# V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

# B. Private Sector Impact:

None.

# C. Government Sector Impact:

None.

### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

# VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 456.42, 456.43, 409.912, 456.0392, 458.3265, 458.331, 458.347, 459.0137, and 459.015.

#### IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

# CS by Health Policy on April 8, 2019:

The CS:

- Requires certain health care practitioners to begin issuing all prescriptions through e-prescribing no later than July 1, 2021, if such prescribers have access to an electronic health records (EHR) system;
- Provides an exception to mandatory e-prescribing for those prescribers who do not have access to an EHR system;
- Creates seven exceptions to the requirement that prescribers with access to an EHR system must issue all prescriptions through e-prescribing, which are all consistent with federal-law exceptions to the e-prescribing requirement for the Medicare program;
- Authorizes the DOH to adopt rules in consultation with the Board of Medicine and the Board of Osteopathic Medicine; and
- Makes numerous conforming changes throughout other areas of the Florida Statutes.

#### B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

# LEGISLATIVE ACTION Senate House Comm: RCS 04/08/2019

The Committee on Health Policy (Bean) recommended the following:

#### Senate Amendment (with title amendment)

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Delete everything after the enacting clause and insert:

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Section 1. Section 456.42, Florida Statutes, is amended to read:

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456.42 Written prescriptions for medicinal drugs.-

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(1) A written prescription for a medicinal drug issued by a health care practitioner licensed by law to prescribe such drug must be legibly printed or typed so as to be capable of being understood by the pharmacist filling the prescription; must

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contain the name of the prescribing practitioner, the name and strength of the drug prescribed, the quantity of the drug prescribed, and the directions for use of the drug; must be dated; and must be signed by the prescribing practitioner on the day when issued. However, a prescription that is electronically generated and transmitted must contain the name of the prescribing practitioner, the name and strength of the drug prescribed, the quantity of the drug prescribed in numerical format, and the directions for use of the drug and must contain the date and an electronic signature, as defined in s. 668.003(4), be dated and signed by the prescribing practitioner only on the day issued, which signature may be in an electronic format as defined in s. 668.003(4).

- (2) A written prescription for a controlled substance listed in chapter 893 must have the quantity of the drug prescribed in both textual and numerical formats, must be dated in numerical, month/day/year format, or with the abbreviated month written out, or the month written out in whole, and must be either written on a standardized counterfeit-proof prescription pad produced by a vendor approved by the department or electronically prescribed as that term is used in s. 408.0611. As a condition of being an approved vendor, a prescription pad vendor must submit a monthly report to the department that, at a minimum, documents the number of prescription pads sold and identifies the purchasers. The department may, by rule, require the reporting of additional information.
- (3) A health care practitioner licensed by law to prescribe a medicinal drug who maintains a system of electronic health

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records as defined in s. 408.051, or who prescribes medicinal drugs as an owner, employee, or contractor of a licensed health care facility or practice that maintains such a system and who is prescribing in his or her capacity as such an owner, employee, or contractor, may only electronically transmit prescriptions for such drugs. This requirement applies to such a health care practitioner upon renewal of the health care practitioner's license or by July 1, 2021, whichever is earlier, but does not apply if:

- (a) The practitioner and the dispenser are the same entity;
- (b) The prescription cannot be transmitted electronically under the most recently implemented version of the National Council for Prescription Drug Programs SCRIPT Standard;
- (c) The practitioner has been issued a waiver by the department, not to exceed 1 year in duration, from the requirement to use electronic prescribing due to demonstrated economic hardship, technological limitations that are not reasonably within the control of the practitioner, or other exceptional circumstance demonstrated by the practitioner;
- (d) The practitioner reasonably determines that it would be impractical for the patient in question to obtain a medicinal drug prescribed by electronic prescription in a timely manner and such delay would adversely impact the patient's medical condition;
- (e) The practitioner is prescribing a drug under a research protocol;
- (f) The prescription is for a drug for which the federal Food and Drug Administration requires the prescription to contain elements that may not be included in electronic



prescribing; or

(g) The prescription is issued to an individual receiving hospice care or who is a resident of a nursing home facility.

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The department, in consultation with the Board of Medicine and the Board of Osteopathic Medicine, may adopt rules to implement this subsection.

Section 2. Section 456.43, Florida Statutes, is amended to read:

456.43 Electronic prescribing for medicinal drugs.-

- (1) Electronic prescribing may shall not interfere with a patient's freedom to choose a pharmacy.
- (2) Electronic prescribing software may shall not use any means or permit any other person to use any means to influence or attempt to influence, through economic incentives or otherwise, the prescribing decision of a prescribing practitioner or his or her agent at the point of care, including, but not limited to, means such as advertising, instant messaging, and pop-up ads, and similar means to influence or attempt to influence, through economic incentives or otherwise, the prescribing decision of a prescribing practitioner at the point of care. Such means shall not be triggered by or in specific response to the input, selection, or act of a prescribing practitioner or his or her agent in prescribing a certain medicinal drug pharmaceutical or directing a patient to a certain pharmacy. For purposes of this subsection, the term:
- (a) The term "Prescribing decision" means a prescribing practitioner's or his or her agent's decision to prescribe any

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medicinal drug a certain pharmaceutical.

- (b) The term "Point of care" means the time at which that a prescribing practitioner or his or her agent prescribes any medicinal drug is in the act of prescribing a certain pharmaceutical.
- (3) Electronic prescribing software may display show information regarding a payor's formulary if as long as nothing is designed to preclude or make more difficult the selection of the act of a prescribing practitioner or patient selecting any particular pharmacy by a patient or the selection of a certain medicinal drug by a prescribing practitioner or his or her agent pharmaceutical.

Section 3. Paragraph (a) of subsection (5) of section 409.912, Florida Statutes, is amended to read:

409.912 Cost-effective purchasing of health care.—The agency shall purchase goods and services for Medicaid recipients in the most cost-effective manner consistent with the delivery of quality medical care. To ensure that medical services are effectively utilized, the agency may, in any case, require a confirmation or second physician's opinion of the correct diagnosis for purposes of authorizing future services under the Medicaid program. This section does not restrict access to emergency services or poststabilization care services as defined in 42 C.F.R. s. 438.114. Such confirmation or second opinion shall be rendered in a manner approved by the agency. The agency shall maximize the use of prepaid per capita and prepaid aggregate fixed-sum basis services when appropriate and other alternative service delivery and reimbursement methodologies, including competitive bidding pursuant to s. 287.057, designed

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to facilitate the cost-effective purchase of a case-managed continuum of care. The agency shall also require providers to minimize the exposure of recipients to the need for acute inpatient, custodial, and other institutional care and the inappropriate or unnecessary use of high-cost services. The agency shall contract with a vendor to monitor and evaluate the clinical practice patterns of providers in order to identify trends that are outside the normal practice patterns of a provider's professional peers or the national guidelines of a provider's professional association. The vendor must be able to provide information and counseling to a provider whose practice patterns are outside the norms, in consultation with the agency, to improve patient care and reduce inappropriate utilization. The agency may mandate prior authorization, drug therapy management, or disease management participation for certain populations of Medicaid beneficiaries, certain drug classes, or particular drugs to prevent fraud, abuse, overuse, and possible dangerous drug interactions. The Pharmaceutical and Therapeutics Committee shall make recommendations to the agency on drugs for which prior authorization is required. The agency shall inform the Pharmaceutical and Therapeutics Committee of its decisions regarding drugs subject to prior authorization. The agency is authorized to limit the entities it contracts with or enrolls as Medicaid providers by developing a provider network through provider credentialing. The agency may competitively bid singlesource-provider contracts if procurement of goods or services results in demonstrated cost savings to the state without limiting access to care. The agency may limit its network based on the assessment of beneficiary access to care, provider

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availability, provider quality standards, time and distance standards for access to care, the cultural competence of the provider network, demographic characteristics of Medicaid beneficiaries, practice and provider-to-beneficiary standards, appointment wait times, beneficiary use of services, provider turnover, provider profiling, provider licensure history, previous program integrity investigations and findings, peer review, provider Medicaid policy and billing compliance records, clinical and medical record audits, and other factors. Providers are not entitled to enrollment in the Medicaid provider network. The agency shall determine instances in which allowing Medicaid beneficiaries to purchase durable medical equipment and other goods is less expensive to the Medicaid program than long-term rental of the equipment or goods. The agency may establish rules to facilitate purchases in lieu of long-term rentals in order to protect against fraud and abuse in the Medicaid program as defined in s. 409.913. The agency may seek federal waivers necessary to administer these policies.

- (5)(a) The agency shall implement a Medicaid prescribeddrug spending-control program that includes the following components:
- 1. A Medicaid preferred drug list, which shall be a listing of cost-effective therapeutic options recommended by the Medicaid Pharmacy and Therapeutics Committee established pursuant to s. 409.91195 and adopted by the agency for each therapeutic class on the preferred drug list. At the discretion of the committee, and when feasible, the preferred drug list should include at least two products in a therapeutic class. The agency may post the preferred drug list and updates to the list

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on an Internet website without following the rulemaking procedures of chapter 120. Antiretroviral agents are excluded from the preferred drug list. The agency shall also limit the amount of a prescribed drug dispensed to no more than a 34-day supply unless the drug products' smallest marketed package is greater than a 34-day supply, or the drug is determined by the agency to be a maintenance drug in which case a 100-day maximum supply may be authorized. The agency may seek any federal waivers necessary to implement these cost-control programs and to continue participation in the federal Medicaid rebate program, or alternatively to negotiate state-only manufacturer rebates. The agency may adopt rules to administer this subparagraph. The agency shall continue to provide unlimited contraceptive drugs and items. The agency must establish procedures to ensure that:

- a. There is a response to a request for prior consultation by telephone or other telecommunication device within 24 hours after receipt of a request for prior consultation; and
- b. A 72-hour supply of the drug prescribed is provided in an emergency or when the agency does not provide a response within 24 hours as required by sub-subparagraph a.
- 2. Reimbursement to pharmacies for Medicaid prescribed drugs shall be set at the lowest of: the average wholesale price (AWP) minus 16.4 percent, the wholesaler acquisition cost (WAC) plus 1.5 percent, the federal upper limit (FUL), the state maximum allowable cost (SMAC), or the usual and customary (UAC) charge billed by the provider.
- 3. The agency shall develop and implement a process for managing the drug therapies of Medicaid recipients who are using

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significant numbers of prescribed drugs each month. The management process may include, but is not limited to, comprehensive, physician-directed medical-record reviews, claims analyses, and case evaluations to determine the medical necessity and appropriateness of a patient's treatment plan and drug therapies. The agency may contract with a private organization to provide drug-program-management services. The Medicaid drug benefit management program shall include initiatives to manage drug therapies for HIV/AIDS patients, patients using 20 or more unique prescriptions in a 180-day period, and the top 1,000 patients in annual spending. The agency shall enroll any Medicaid recipient in the drug benefit management program if he or she meets the specifications of this provision and is not enrolled in a Medicaid health maintenance organization.

4. The agency may limit the size of its pharmacy network based on need, competitive bidding, price negotiations, credentialing, or similar criteria. The agency shall give special consideration to rural areas in determining the size and location of pharmacies included in the Medicaid pharmacy network. A pharmacy credentialing process may include criteria such as a pharmacy's full-service status, location, size, patient educational programs, patient consultation, disease management services, and other characteristics. The agency may impose a moratorium on Medicaid pharmacy enrollment if it is determined that it has a sufficient number of Medicaidparticipating providers. The agency must allow dispensing practitioners to participate as a part of the Medicaid pharmacy network regardless of the practitioner's proximity to any other

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entity that is dispensing prescription drugs under the Medicaid program. A dispensing practitioner must meet all credentialing requirements applicable to his or her practice, as determined by the agency.

- 5. The agency shall develop and implement a program that requires Medicaid practitioners who issue written prescriptions for medicinal prescribe drugs to use a counterfeit-proof prescription pad for Medicaid prescriptions. The agency shall require the use of standardized counterfeit-proof prescription pads by Medicaid-participating prescribers or prescribers who issue written write prescriptions for Medicaid recipients. The agency may implement the program in targeted geographic areas or statewide.
- 6. The agency may enter into arrangements that require manufacturers of generic drugs prescribed to Medicaid recipients to provide rebates of at least 15.1 percent of the average manufacturer price for the manufacturer's generic products. These arrangements shall require that if a generic-drug manufacturer pays federal rebates for Medicaid-reimbursed drugs at a level below 15.1 percent, the manufacturer must provide a supplemental rebate to the state in an amount necessary to achieve a 15.1-percent rebate level.
- 7. The agency may establish a preferred drug list as described in this subsection, and, pursuant to the establishment of such preferred drug list, negotiate supplemental rebates from manufacturers that are in addition to those required by Title XIX of the Social Security Act and at no less than 14 percent of the average manufacturer price as defined in 42 U.S.C. s. 1936 on the last day of a quarter unless the federal or supplemental

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rebate, or both, equals or exceeds 29 percent. There is no upper limit on the supplemental rebates the agency may negotiate. The agency may determine that specific products, brand-name or generic, are competitive at lower rebate percentages. Agreement to pay the minimum supplemental rebate percentage guarantees a manufacturer that the Medicaid Pharmaceutical and Therapeutics Committee will consider a product for inclusion on the preferred drug list. However, a pharmaceutical manufacturer is not quaranteed placement on the preferred drug list by simply paying the minimum supplemental rebate. Agency decisions will be made on the clinical efficacy of a drug and recommendations of the Medicaid Pharmaceutical and Therapeutics Committee, as well as the price of competing products minus federal and state rebates. The agency may contract with an outside agency or contractor to conduct negotiations for supplemental rebates. For the purposes of this section, the term "supplemental rebates" means cash rebates. Value-added programs as a substitution for supplemental rebates are prohibited. The agency may seek any federal waivers to implement this initiative.

8. The agency shall expand home delivery of pharmacy products. The agency may amend the state plan and issue a procurement, as necessary, in order to implement this program. The procurements must include agreements with a pharmacy or pharmacies located in the state to provide mail order delivery services at no cost to the recipients who elect to receive home delivery of pharmacy products. The procurement must focus on serving recipients with chronic diseases for which pharmacy expenditures represent a significant portion of Medicaid pharmacy expenditures or which impact a significant portion of

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the Medicaid population. The agency may seek and implement any federal waivers necessary to implement this subparagraph.

- 9. The agency shall limit to one dose per month any drug prescribed to treat erectile dysfunction.
- 10.a. The agency may implement a Medicaid behavioral drug management system. The agency may contract with a vendor that has experience in operating behavioral drug management systems to implement this program. The agency may seek federal waivers to implement this program.
- b. The agency, in conjunction with the Department of Children and Families, may implement the Medicaid behavioral drug management system that is designed to improve the quality of care and behavioral health prescribing practices based on best practice guidelines, improve patient adherence to medication plans, reduce clinical risk, and lower prescribed drug costs and the rate of inappropriate spending on Medicaid behavioral drugs. The program may include the following elements:
- (I) Provide for the development and adoption of best practice guidelines for behavioral health-related drugs such as antipsychotics, antidepressants, and medications for treating bipolar disorders and other behavioral conditions; translate them into practice; review behavioral health prescribers and compare their prescribing patterns to a number of indicators that are based on national standards; and determine deviations from best practice guidelines.
- (II) Implement processes for providing feedback to and educating prescribers using best practice educational materials and peer-to-peer consultation.

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- (III) Assess Medicaid beneficiaries who are outliers in their use of behavioral health drugs with regard to the numbers and types of drugs taken, drug dosages, combination drug therapies, and other indicators of improper use of behavioral health drugs.
- (IV) Alert prescribers to patients who fail to refill prescriptions in a timely fashion, are prescribed multiple sameclass behavioral health drugs, and may have other potential medication problems.
- (V) Track spending trends for behavioral health drugs and deviation from best practice guidelines.
- (VI) Use educational and technological approaches to promote best practices, educate consumers, and train prescribers in the use of practice guidelines.
  - (VII) Disseminate electronic and published materials.
  - (VIII) Hold statewide and regional conferences.
- (IX) Implement a disease management program with a model quality-based medication component for severely mentally ill individuals and emotionally disturbed children who are high users of care.
- 11. The agency shall implement a Medicaid prescription drug management system.
- a. The agency may contract with a vendor that has experience in operating prescription drug management systems in order to implement this system. Any management system that is implemented in accordance with this subparagraph must rely on cooperation between physicians and pharmacists to determine appropriate practice patterns and clinical guidelines to improve the prescribing, dispensing, and use of drugs in the Medicaid

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program. The agency may seek federal waivers to implement this program.

- b. The drug management system must be designed to improve the quality of care and prescribing practices based on best practice guidelines, improve patient adherence to medication plans, reduce clinical risk, and lower prescribed drug costs and the rate of inappropriate spending on Medicaid prescription drugs. The program must:
- (I) Provide for the adoption of best practice guidelines for the prescribing and use of drugs in the Medicaid program, including translating best practice guidelines into practice; reviewing prescriber patterns and comparing them to indicators that are based on national standards and practice patterns of clinical peers in their community, statewide, and nationally; and determine deviations from best practice guidelines.
- (II) Implement processes for providing feedback to and educating prescribers using best practice educational materials and peer-to-peer consultation.
- (III) Assess Medicaid recipients who are outliers in their use of a single or multiple prescription drugs with regard to the numbers and types of drugs taken, drug dosages, combination drug therapies, and other indicators of improper use of prescription drugs.
- (IV) Alert prescribers to recipients who fail to refill prescriptions in a timely fashion, are prescribed multiple drugs that may be redundant or contraindicated, or may have other potential medication problems.
- 12. The agency may contract for drug rebate administration, including, but not limited to, calculating rebate amounts,

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invoicing manufacturers, negotiating disputes with manufacturers, and maintaining a database of rebate collections.

- 13. The agency may specify the preferred daily dosing form or strength for the purpose of promoting best practices with regard to the prescribing of certain drugs as specified in the General Appropriations Act and ensuring cost-effective prescribing practices.
- 14. The agency may require prior authorization for Medicaid-covered prescribed drugs. The agency may priorauthorize the use of a product:
  - a. For an indication not approved in labeling;
  - b. To comply with certain clinical guidelines; or
- c. If the product has the potential for overuse, misuse, or abuse.

The agency may require the prescribing professional to provide information about the rationale and supporting medical evidence for the use of a drug. The agency shall post prior authorization, step-edit criteria and protocol, and updates to the list of drugs that are subject to prior authorization on the agency's Internet website within 21 days after the prior authorization and step-edit criteria and protocol and updates are approved by the agency. For purposes of this subparagraph, the term "step-edit" means an automatic electronic review of certain medications subject to prior authorization.

15. The agency, in conjunction with the Pharmaceutical and Therapeutics Committee, may require age-related prior authorizations for certain prescribed drugs. The agency may preauthorize the use of a drug for a recipient who may not meet

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the age requirement or may exceed the length of therapy for use of this product as recommended by the manufacturer and approved by the Food and Drug Administration. Prior authorization may require the prescribing professional to provide information about the rationale and supporting medical evidence for the use of a drug.

- 16. The agency shall implement a step-therapy prior authorization approval process for medications excluded from the preferred drug list. Medications listed on the preferred drug list must be used within the previous 12 months before the alternative medications that are not listed. The step-therapy prior authorization may require the prescriber to use the medications of a similar drug class or for a similar medical indication unless contraindicated in the Food and Drug Administration labeling. The trial period between the specified steps may vary according to the medical indication. The steptherapy approval process shall be developed in accordance with the committee as stated in s. 409.91195(7) and (8). A drug product may be approved without meeting the step-therapy prior authorization criteria if the prescribing physician provides the agency with additional written medical or clinical documentation that the product is medically necessary because:
- a. There is not a drug on the preferred drug list to treat the disease or medical condition which is an acceptable clinical alternative;
- b. The alternatives have been ineffective in the treatment of the beneficiary's disease; or
- c. Based on historic evidence and known characteristics of the patient and the drug, the drug is likely to be ineffective,



or the number of doses have been ineffective.

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The agency shall work with the physician to determine the best alternative for the patient. The agency may adopt rules waiving the requirements for written clinical documentation for specific drugs in limited clinical situations.

17. The agency shall implement a return and reuse program for drugs dispensed by pharmacies to institutional recipients, which includes payment of a \$5 restocking fee for the implementation and operation of the program. The return and reuse program shall be implemented electronically and in a manner that promotes efficiency. The program must permit a pharmacy to exclude drugs from the program if it is not practical or cost-effective for the drug to be included and must provide for the return to inventory of drugs that cannot be credited or returned in a cost-effective manner. The agency shall determine if the program has reduced the amount of Medicaid prescription drugs which are destroyed on an annual basis and if there are additional ways to ensure more prescription drugs are not destroyed which could safely be reused.

Section 4. Section 456.0392, Florida Statutes, is amended to read:

456.0392 Prescription labeling.-

(1) A prescription issued written by a practitioner who is authorized under the laws of this state to prescribe write prescriptions for drugs that are not listed as controlled substances in chapter 893 but who is not eligible for a federal Drug Enforcement Administration number shall include that

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practitioner's name and professional license number. The pharmacist or dispensing practitioner must include the practitioner's name on the container of the drug that is dispensed. A pharmacist shall be permitted, upon verification by the prescriber, to document any information required by this section.

- (2) A prescription for a drug that is not listed as a controlled substance in chapter 893 which is issued written by an advanced practice registered nurse licensed under s. 464.012 is presumed, subject to rebuttal, to be valid and within the parameters of the prescriptive authority delegated by a practitioner licensed under chapter 458, chapter 459, or chapter 466.
- (3) A prescription for a drug that is not listed as a controlled substance in chapter 893 which is issued written by a physician assistant licensed under chapter 458 or chapter 459 is presumed, subject to rebuttal, to be valid and within the parameters of the prescriptive authority delegated by the physician assistant's supervising physician.

Section 5. Paragraph (d) of subsection (3) of section 458.3265, Florida Statutes, is amended to read:

458.3265 Pain-management clinics.-

- (3) PHYSICIAN RESPONSIBILITIES.—These responsibilities apply to any physician who provides professional services in a pain-management clinic that is required to be registered in subsection (1).
- (d) A physician authorized to prescribe controlled substances who practices at a pain-management clinic is responsible for maintaining the control and security of his or

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her prescription blanks or electronic prescribing software and any other method used for prescribing controlled substance pain medication. A The physician who issues written prescriptions shall comply with the requirements for counterfeit-resistant prescription blanks in s. 893.065 and the rules adopted pursuant to that section. A The physician shall notify, in writing, the department within 24 hours after following any theft or loss of a prescription blank or breach of his or her electronic prescribing software used any other method for prescribing pain medication.

Section 6. Paragraph (qq) of subsection (1) of section 458.331, Florida Statutes, is amended to read:

458.331 Grounds for disciplinary action; action by the board and department.

- (1) The following acts constitute grounds for denial of a license or disciplinary action, as specified in s. 456.072(2):
- (qq) Failing to timely notify the department of the theft of prescription blanks from a pain-management clinic or a breach of a physician's electronic prescribing software other methods for prescribing within 24 hours as required by s. 458.3265(3).

Section 7. Paragraph (d) of subsection (3) of section 459.0137, Florida Statutes, is amended to read:

459.0137 Pain-management clinics.

- (3) PHYSICIAN RESPONSIBILITIES.—These responsibilities apply to any osteopathic physician who provides professional services in a pain-management clinic that is required to be registered in subsection (1).
- (d) An osteopathic physician authorized to prescribe controlled substances who practices at a pain-management clinic



is responsible for maintaining the control and security of his or her prescription blanks or electronic prescribing software and any other method used for prescribing controlled substance pain medication. An The osteopathic physician who issues written prescriptions shall comply with the requirements for counterfeit-resistant prescription blanks in s. 893.065 and the rules adopted pursuant to that section. An The osteopathic physician shall notify, in writing, the department within 24 hours after following any theft or loss of a prescription blank or breach of his or her electronic prescribing software used any other method for prescribing pain medication.

Section 8. Paragraph (ss) of subsection (1) of section 459.015, Florida Statutes, is amended to read:

459.015 Grounds for disciplinary action; action by the board and department.

- (1) The following acts constitute grounds for denial of a license or disciplinary action, as specified in s. 456.072(2):
- (ss) Failing to timely notify the department of the theft of prescription blanks from a pain-management clinic or a breach of an osteopathic physician's electronic prescribing software other methods for prescribing within 24 hours as required by s. 459.0137(3).

Section 9. This act shall take effect January 1, 2020.

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And the title is amended as follows:

Delete everything before the enacting clause and insert:

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A bill to be entitled An act relating to electronic prescribing; amending s. 456.42, F.S.; requiring certain health care practitioners to electronically generate and transmit prescriptions for medicinal drugs upon license renewal or by a specified date; providing exceptions; authorizing the Department of Health, in consultation with the Board of Medicine and the Board of Osteopathic Medicine, to adopt rules; amending s. 456.43, F.S.; revising the definitions of the terms "prescribing decision" and "point of care"; revising the authority for electronic prescribing software to display information regarding a payor's formulary under certain circumstances; amending ss. 409.912, 456.0392, 458.3265, 458.331, 459.0137, and 459.015, F.S.; conforming provisions to changes made by the act; providing an effective date.

By Senator Bean

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4-01299-19 20191192

A bill to be entitled An act relating to electronic prescribing; amending s. 456.42, F.S.; requiring all prescriptions to be electronically generated and transmitted upon a certain practitioner's license renewal or by a specified date; prohibiting electronic prescribing from interfering with a patient's freedom to choose a pharmacy; providing restrictions for electronic prescribing software; providing definitions; authorizing electronic prescribing software to display information regarding a payor's formulary under certain circumstances; amending ss. 409.91196, 409.912, 456.0392, 458.3265, 458.331, 458.347, 459.0137, 459.015, and 459.022, F.S.; conforming provisions to changes made by the act; repealing ss. 456.43, 831.311, and 893.065, F.S., relating to electronic prescribing for medicinal drugs, the unlawful sale, manufacture, alteration, delivery, uttering, or possession of counterfeit-resistant prescription blanks for controlled substances, and counterfeit-resistant prescription blanks for controlled substances listed in Schedule II, Schedule III, Schedule IV, or Schedule V, respectively; providing an effective date. Be It Enacted by the Legislature of the State of Florida:

Page 1 of 23

Section 1. Section 456.42, Florida Statutes, is amended to

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Florida Senate - 2019 SB 1192

4-01299-19 20191192

456.42 Written Prescriptions for medicinal drugs.-

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- 31 (1) Upon renewal of the health care practitioner's license 32 or by July 1, 2021, whichever is earlier, a written prescription 33 for a medicinal drug issued by a health care practitioner 34 licensed by law to prescribe a medicinal such drug may only electronically transmit prescriptions for such drugs must be 35 36 legibly printed or typed so as to be capable of being understood 37 by the pharmacist filling the prescription; must contain the 38 name of the prescribing practitioner, the name and strength of 39 the drug prescribed, the quantity of the drug prescribed, and 40 the directions for use of the drug; must be dated; and must be signed by the prescribing practitioner on the day when issued. However, A prescription that is electronically generated and 42 4.3 transmitted must contain the name of the prescribing practitioner, the name and strength of the drug prescribed, the quantity of the drug prescribed in numerical format, and the 45 directions for use of the drug and must contain the date and an 46 electronic signature, as defined in s. 668.003(4), be dated and 47  $\frac{\text{signed}}{\text{on}}$  by the prescribing practitioner only on the day issued, 49 which signature may be in an electronic format as defined in s. 668.003(4).
  - (2) Electronic prescribing may not interfere with a patient's freedom to choose a pharmacy.
  - (3) Electronic prescribing software may not use any means or permit any other person to use any means, including, but not limited to, advertising, instant messaging, and pop-up ads, to influence or attempt to influence through economic incentives or otherwise the prescribing decision of a prescribing practitioner or his or her agent at the point of care. Such means may not be

Page 2 of 23

4-01299-19

triggered by or in specific response to the input, selection, or act of a prescribing practitioner or his or her agent in prescribing a certain medicinal drug or directing a patient to a certain pharmacy. For purposes of this subsection, the term:

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- (a) "Point of care" means the time at which a prescribing practitioner or his or her agent prescribes any medicinal drug.
- (b) "Prescribing decision" means a prescribing practitioner's or his or her agent's decision to prescribe any medicinal drug.
- (4) Electronic prescribing software may display information regarding a payor's formulary if nothing is designed to preclude or make more difficult the selection of any particular pharmacy by a patient or the selection of a certain medicinal drug by a prescribing practitioner or his or her agent.
- (2) A written prescription for a controlled substance listed in chapter 893 must have the quantity of the drug prescribed in both textual and numerical formats, must be dated in numerical, month/day/year format, or with the abbreviated month written out, or the month written out in whole, and must be either written on a standardized counterfeit-proof prescription pad produced by a vendor approved by the department or electronically prescribed as that term is used in s.

  408.0611. As a condition of being an approved vendor, a prescription pad vendor must submit a monthly report to the department that, at a minimum, documents the number of prescription pads sold and identifies the purchasers. The department may, by rule, require the reporting of additional information.

Section 2. Subsection (1) of section 409.91196, Florida

Page 3 of 23

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Florida Senate - 2019 SB 1192

4-01299-19 20191192

Statutes, is amended to read:

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409.91196 Supplemental rebate agreements; public records and public meetings exemption.—

(1) The rebate amount, percent of rebate, manufacturer's pricing, and supplemental rebate, and other trade secrets as defined in s. 688.002 that the agency has identified for use in negotiations, held by the Agency for Health Care Administration under s. 409.912(5)(a)6. s. 409.912(5)(a)7. are confidential and exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution.

Section 3. Paragraph (a) of subsection (5) of section 409.912, Florida Statutes, is amended to read:

409.912 Cost-effective purchasing of health care.-The agency shall purchase goods and services for Medicaid recipients in the most cost-effective manner consistent with the delivery of quality medical care. To ensure that medical services are effectively utilized, the agency may, in any case, require a confirmation or second physician's opinion of the correct diagnosis for purposes of authorizing future services under the Medicaid program. This section does not restrict access to emergency services or poststabilization care services as defined in 42 C.F.R. s. 438.114. Such confirmation or second opinion shall be rendered in a manner approved by the agency. The agency shall maximize the use of prepaid per capita and prepaid aggregate fixed-sum basis services when appropriate and other alternative service delivery and reimbursement methodologies, including competitive bidding pursuant to s. 287.057, designed to facilitate the cost-effective purchase of a case-managed continuum of care. The agency shall also require providers to

Page 4 of 23

4-01299-19 20191192 117 minimize the exposure of recipients to the need for acute 118 inpatient, custodial, and other institutional care and the 119 inappropriate or unnecessary use of high-cost services. The 120 agency shall contract with a vendor to monitor and evaluate the 121 clinical practice patterns of providers in order to identify 122 trends that are outside the normal practice patterns of a 123 provider's professional peers or the national guidelines of a 124 provider's professional association. The vendor must be able to 125 provide information and counseling to a provider whose practice 126 patterns are outside the norms, in consultation with the agency, 127 to improve patient care and reduce inappropriate utilization. 128 The agency may mandate prior authorization, drug therapy 129 management, or disease management participation for certain 130 populations of Medicaid beneficiaries, certain drug classes, or 131 particular drugs to prevent fraud, abuse, overuse, and possible 132 dangerous drug interactions. The Pharmaceutical and Therapeutics 133 Committee shall make recommendations to the agency on drugs for 134 which prior authorization is required. The agency shall inform 135 the Pharmaceutical and Therapeutics Committee of its decisions 136 regarding drugs subject to prior authorization. The agency is 137 authorized to limit the entities it contracts with or enrolls as 138 Medicaid providers by developing a provider network through 139 provider credentialing. The agency may competitively bid single-140 source-provider contracts if procurement of goods or services 141 results in demonstrated cost savings to the state without 142 limiting access to care. The agency may limit its network based 143 on the assessment of beneficiary access to care, provider 144 availability, provider quality standards, time and distance 145 standards for access to care, the cultural competence of the

Page 5 of 23

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Florida Senate - 2019 SB 1192

20191192 146 provider network, demographic characteristics of Medicaid 147 beneficiaries, practice and provider-to-beneficiary standards, 148 appointment wait times, beneficiary use of services, provider turnover, provider profiling, provider licensure history, 150 previous program integrity investigations and findings, peer 151 review, provider Medicaid policy and billing compliance records, 152 clinical and medical record audits, and other factors. Providers 153 are not entitled to enrollment in the Medicaid provider network. 154 The agency shall determine instances in which allowing Medicaid 155 beneficiaries to purchase durable medical equipment and other 156 goods is less expensive to the Medicaid program than long-term 157 rental of the equipment or goods. The agency may establish rules 158 to facilitate purchases in lieu of long-term rentals in order to 159 protect against fraud and abuse in the Medicaid program as defined in s. 409.913. The agency may seek federal waivers 161 necessary to administer these policies. 162

4-01299-19

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(5) (a) The agency shall implement a Medicaid prescribeddrug spending-control program that includes the following components:

1. A Medicaid preferred drug list, which shall be a listing of cost-effective therapeutic options recommended by the Medicaid Pharmacy and Therapeutics Committee established pursuant to s. 409.91195 and adopted by the agency for each therapeutic class on the preferred drug list. At the discretion of the committee, and when feasible, the preferred drug list should include at least two products in a therapeutic class. The agency may post the preferred drug list and updates to the list on an Internet website without following the rulemaking procedures of chapter 120. Antiretroviral agents are excluded

Page 6 of 23

4-01299-19 20191192

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from the preferred drug list. The agency shall also limit the amount of a prescribed drug dispensed to no more than a 34-day supply unless the drug products' smallest marketed package is greater than a 34-day supply, or the drug is determined by the agency to be a maintenance drug in which case a 100-day maximum supply may be authorized. The agency may seek any federal waivers necessary to implement these cost-control programs and to continue participation in the federal Medicaid rebate program, or alternatively to negotiate state-only manufacturer rebates. The agency may adopt rules to administer this subparagraph. The agency shall continue to provide unlimited contraceptive drugs and items. The agency must establish procedures to ensure that:

- a. There is a response to a request for prior consultation by telephone or other telecommunication device within 24 hours after receipt of a request for prior consultation; and
- b. A 72-hour supply of the drug prescribed is provided in an emergency or when the agency does not provide a response within 24 hours as required by sub-subparagraph a.
- 2. Reimbursement to pharmacies for Medicaid prescribed drugs shall be set at the lowest of: the average wholesale price (AWP) minus 16.4 percent, the wholesaler acquisition cost (WAC) plus 1.5 percent, the federal upper limit (FUL), the state maximum allowable cost (SMAC), or the usual and customary (UAC) charge billed by the provider.
- 3. The agency shall develop and implement a process for managing the drug therapies of Medicaid recipients who are using significant numbers of prescribed drugs each month. The management process may include, but is not limited to,

Page 7 of 23

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Florida Senate - 2019 SB 1192

20191192

204 comprehensive, physician-directed medical-record reviews, claims 205 analyses, and case evaluations to determine the medical 206 necessity and appropriateness of a patient's treatment plan and drug therapies. The agency may contract with a private 208 organization to provide drug-program-management services. The Medicaid drug benefit management program shall include 209 210 initiatives to manage drug therapies for HIV/AIDS patients, 211 patients using 20 or more unique prescriptions in a 180-day period, and the top 1,000 patients in annual spending. The 212 213 agency shall enroll any Medicaid recipient in the drug benefit 214 management program if he or she meets the specifications of this 215 subparagraph provision and is not enrolled in a Medicaid health 216 maintenance organization.

4-01299-19

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4. The agency may limit the size of its pharmacy network based on need, competitive bidding, price negotiations, credentialing, or similar criteria. The agency shall give special consideration to rural areas in determining the size and location of pharmacies included in the Medicaid pharmacy network. A pharmacy credentialing process may include criteria such as a pharmacy's full-service status, location, size, patient educational programs, patient consultation, disease management services, and other characteristics. The agency may impose a moratorium on Medicaid pharmacy enrollment if it is determined that it has a sufficient number of Medicaidparticipating providers. The agency must allow dispensing practitioners to participate as a part of the Medicaid pharmacy network regardless of the practitioner's proximity to any other entity that is dispensing prescription drugs under the Medicaid program. A dispensing practitioner must meet all credentialing

Page 8 of 23

4-01299-19 20191192

requirements applicable to his or her practice, as determined by the agency.

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5. The agency shall develop and implement a program that requires Medicaid practitioners who prescribe drugs to use a counterfeit proof prescription pad for Medicaid prescriptions. The agency shall require the use of standardized counterfeit-proof prescription pads by Medicaid-participating prescribers or prescribers who write prescriptions for Medicaid recipients. The agency may implement the program in targeted geographic areas or statewide.

5.6- The agency may enter into arrangements that require manufacturers of generic drugs prescribed to Medicaid recipients to provide rebates of at least 15.1 percent of the average manufacturer price for the manufacturer's generic products. These arrangements shall require that if a generic-drug manufacturer pays federal rebates for Medicaid-reimbursed drugs at a level below 15.1 percent, the manufacturer must provide a supplemental rebate to the state in an amount necessary to achieve a 15.1-percent rebate level.

6.7. The agency may establish a preferred drug list as described in this subsection, and, pursuant to the establishment of such preferred drug list, negotiate supplemental rebates from manufacturers that are in addition to those required by Title XIX of the Social Security Act and at no less than 14 percent of the average manufacturer price as defined in 42 U.S.C. s. 1936 on the last day of a quarter unless the federal or supplemental rebate, or both, equals or exceeds 29 percent. There is no upper limit on the supplemental rebates the agency may negotiate. The agency may determine that specific products, brand-name or

Page 9 of 23

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Florida Senate - 2019 SB 1192

generic, are competitive at lower rebate percentages. Agreement to pay the minimum supplemental rebate percentage guarantees a manufacturer that the Medicaid Pharmaceutical and Therapeutics Committee will consider a product for inclusion on the preferred drug list. However, a pharmaceutical manufacturer is not quaranteed placement on the preferred drug list by simply paying 2.68 the minimum supplemental rebate. Agency decisions will be made on the clinical efficacy of a drug and recommendations of the Medicaid Pharmaceutical and Therapeutics Committee, as well as the price of competing products minus federal and state rebates. The agency may contract with an outside agency or contractor to conduct negotiations for supplemental rebates. For the purposes of this section, the term "supplemental rebates" means cash rebates. Value-added programs as a substitution for supplemental rebates are prohibited. The agency may seek any federal waivers to implement this initiative. 

4-01299-19

7.8. The agency shall expand home delivery of pharmacy products. The agency may amend the state plan and issue a procurement, as necessary, in order to implement this program. The procurements must include agreements with a pharmacy or pharmacies located in the state to provide mail order delivery services at no cost to the recipients who elect to receive home delivery of pharmacy products. The procurement must focus on serving recipients with chronic diseases for which pharmacy expenditures represent a significant portion of Medicaid pharmacy expenditures or which impact a significant portion of the Medicaid population. The agency may seek and implement any federal waivers necessary to implement this subparagraph.

8.9. The agency shall limit to one dose per month any drug

Page 10 of 23

4-01299-19 20191192\_

prescribed to treat erectile dysfunction.

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- <u>9.a.10.a.</u> The agency may implement a Medicaid behavioral drug management system. The agency may contract with a vendor that has experience in operating behavioral drug management systems to implement this program. The agency may seek federal waivers to implement this program.
- b. The agency, in conjunction with the Department of Children and Families, may implement the Medicaid behavioral drug management system that is designed to improve the quality of care and behavioral health prescribing practices based on best practice guidelines, improve patient adherence to medication plans, reduce clinical risk, and lower prescribed drug costs and the rate of inappropriate spending on Medicaid behavioral drugs. The program may include the following elements:
- (I) Provide for the development and adoption of best practice guidelines for behavioral health-related drugs such as antipsychotics, antidepressants, and medications for treating bipolar disorders and other behavioral conditions; translate them into practice; review behavioral health prescribers and compare their prescribing patterns to a number of indicators that are based on national standards; and determine deviations from best practice guidelines.
- $\,$  (II) Implement processes for providing feedback to and educating prescribers using best practice educational materials and peer-to-peer consultation.
- (III) Assess Medicaid beneficiaries who are outliers in their use of behavioral health drugs with regard to the numbers and types of drugs taken, drug dosages, combination drug

Page 11 of 23

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Florida Senate - 2019 SB 1192

4-01299-19

320	therapies, and other indicators of improper use of behavioral
321	health drugs.
322	(IV) Alert prescribers to patients who fail to refill
323	prescriptions in a timely fashion, are prescribed multiple same-
324	class behavioral health drugs, and may have other potential
325	medication problems.
326	(V) Track spending trends for behavioral health drugs and
327	deviation from best practice guidelines.
328	(VI) Use educational and technological approaches to
329	promote best practices, educate consumers, and train prescribers
330	in the use of practice guidelines.
331	(VII) Disseminate electronic and published materials.
332	(VIII) Hold statewide and regional conferences.
333	(IX) Implement a disease management program with a model
334	quality-based medication component for severely mentally ill
335	individuals and emotionally disturbed children who are high
336	users of care.
337	$\underline{10.11.}$ The agency shall implement a Medicaid prescription
338	drug management system.
339	a. The agency may contract with a vendor that has
340	experience in operating prescription drug management systems in
341	order to implement this system. Any management system that is
342	implemented in accordance with this subparagraph must rely on
343	cooperation between physicians and pharmacists to determine
344	appropriate practice patterns and clinical guidelines to improve
345	the prescribing, dispensing, and use of drugs in the Medicaid
346	program. The agency may seek federal waivers to implement this
347	program.
348	b. The drug management system must be designed to improve

Page 12 of 23

4-01299-19 20191192

the quality of care and prescribing practices based on best practice guidelines, improve patient adherence to medication plans, reduce clinical risk, and lower prescribed drug costs and the rate of inappropriate spending on Medicaid prescription drugs. The program must:

- (I) Provide for the adoption of best practice guidelines for the prescribing and use of drugs in the Medicaid program, including translating best practice guidelines into practice; reviewing prescriber patterns and comparing them to indicators that are based on national standards and practice patterns of clinical peers in their community, statewide, and nationally; and determine deviations from best practice guidelines.
- (II) Implement processes for providing feedback to and educating prescribers using best practice educational materials and peer-to-peer consultation.
- (III) Assess Medicaid recipients who are outliers in their use of a single or multiple prescription drugs with regard to the numbers and types of drugs taken, drug dosages, combination drug therapies, and other indicators of improper use of prescription drugs.
- (IV) Alert prescribers to recipients who fail to refill prescriptions in a timely fashion, are prescribed multiple drugs that may be redundant or contraindicated, or may have other potential medication problems.
- 11.12. The agency may contract for drug rebate administration, including, but not limited to, calculating rebate amounts, invoicing manufacturers, negotiating disputes with manufacturers, and maintaining a database of rebate collections.

#### Page 13 of 23

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Florida Senate - 2019 SB 1192

4-01299-19 20191192

 $\underline{12.13.}$  The agency may specify the preferred daily dosing form or strength for the purpose of promoting best practices with regard to the prescribing of certain drugs as specified in the General Appropriations Act and ensuring cost-effective prescribing practices.

13.14. The agency may require prior authorization for Medicaid-covered prescribed drugs. The agency may priorauthorize the use of a product:

- a. For an indication not approved in labeling;
- 387 b. To comply with certain clinical guidelines; or

c. If the product has the potential for overuse, misuse, or abuse.

The agency may require the prescribing professional to provide information about the rationale and supporting medical evidence for the use of a drug. The agency shall post prior authorization, step-edit criteria and protocol, and updates to the list of drugs that are subject to prior authorization on the agency's Internet website within 21 days after the prior authorization and step-edit criteria and protocol and updates are approved by the agency. For purposes of this subparagraph, the term "step-edit" means an automatic electronic review of certain medications subject to prior authorization.

14.15. The agency, in conjunction with the Pharmaceutical and Therapeutics Committee, may require age-related prior authorizations for certain prescribed drugs. The agency may preauthorize the use of a drug for a recipient who may not meet the age requirement or may exceed the length of therapy for use of this product as recommended by the manufacturer and approved

Page 14 of 23

4-01299-19 20191192

by the Food and Drug Administration. Prior authorization may require the prescribing professional to provide information about the rationale and supporting medical evidence for the use of a drug.

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15.16. The agency shall implement a step-therapy prior authorization approval process for medications excluded from the preferred drug list. Medications listed on the preferred drug list must be used within the previous 12 months before the alternative medications that are not listed. The step-therapy prior authorization may require the prescriber to use the medications of a similar drug class or for a similar medical indication unless contraindicated in the Food and Drug Administration labeling. The trial period between the specified steps may vary according to the medical indication. The steptherapy approval process shall be developed in accordance with the committee as stated in s. 409.91195(7) and (8). A drug product may be approved without meeting the step-therapy prior authorization criteria if the prescribing physician provides the agency with additional written medical or clinical documentation that the product is medically necessary because:

- a. There is not a drug on the preferred drug list to treat the disease or medical condition which is an acceptable clinical alternative;
- b. The alternatives have been ineffective in the treatment of the beneficiary's disease; or
- c. Based on historic evidence and known characteristics of the patient and the drug, the drug is likely to be ineffective, or the number of doses have been ineffective.

Page 15 of 23

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Florida Senate - 2019 SB 1192

4-01299-19 20191192\_

The agency shall work with the physician to determine the best alternative for the patient. The agency may adopt rules waiving the requirements for written clinical documentation for specific drugs in limited clinical situations.

440 16.17. The agency shall implement a return and reuse 441 program for drugs dispensed by pharmacies to institutional recipients, which includes payment of a \$5 restocking fee for 443 the implementation and operation of the program. The return and 444 reuse program shall be implemented electronically and in a 445 manner that promotes efficiency. The program must permit a pharmacy to exclude drugs from the program if it is not 447 practical or cost-effective for the drug to be included and must provide for the return to inventory of drugs that cannot be 448 credited or returned in a cost-effective manner. The agency shall determine if the program has reduced the amount of 451 Medicaid prescription drugs which are destroyed on an annual basis and if there are additional ways to ensure more 452 453 prescription drugs are not destroyed which could safely be 454 reused.

Section 4. Section 456.0392, Florida Statutes, is amended to read:

456.0392 Prescription labeling.-

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(1) A prescription written by a practitioner who is authorized under the laws of this state to prescribe write prescriptions for drugs that are not listed as controlled substances in chapter 893 but who is not eligible for a federal Drug Enforcement Administration number shall include that practitioner's name and professional license number. The pharmacist or dispensing practitioner must include the

Page 16 of 23

4-01299-19 20191192

practitioner's name on the container of the drug that is dispensed. A pharmacist shall be permitted, upon verification by the prescriber, to document any information required by this section.

- (2) A prescription for a drug that is not listed as a controlled substance in chapter 893 which is written by an advanced practice registered nurse licensed under s. 464.012 is presumed, subject to rebuttal, to be valid and within the parameters of the prescriptive authority delegated by a practitioner licensed under chapter 458, chapter 459, or chapter 466
- (3) A prescription for a drug that is not listed as a controlled substance in chapter 893 which is written by a physician assistant licensed under chapter 458 or chapter 459 is presumed, subject to rebuttal, to be valid and within the parameters of the prescriptive authority delegated by the physician assistant's supervising physician.

Section 5. Paragraph (d) of subsection (3) of section 458.3265, Florida Statutes, is amended to read:

458.3265 Pain-management clinics.-

- (3) PHYSICIAN RESPONSIBILITIES.—These responsibilities apply to any physician who provides professional services in a pain-management clinic that is required to be registered in subsection (1).
- (d) A physician authorized to prescribe controlled substances who practices at a pain-management clinic is responsible for maintaining the control and security of his or her <u>electronic prescribing software prescription blanks and any other method</u> used for prescribing controlled substance pain

Page 17 of 23

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Florida Senate - 2019 SB 1192

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494	medication. The physician shall comply with the requirements for
495	counterfeit-resistant prescription blanks in s. 893.065 and the
496	rules adopted pursuant to that section. The physician shall
497	notify, in writing, the department within 24 hours after
498	following any theft or loss of a prescription blank or breach of
499	his or her electronic prescribing software any other method for
500	prescribing pain medication.
501	Section 6. Paragraph (qq) of subsection (1) of section
502	458.331, Florida Statutes, is amended to read:
503	458.331 Grounds for disciplinary action; action by the
504	board and department
505	(1) The following acts constitute grounds for denial of a
506	license or disciplinary action, as specified in s. 456.072(2):
507	$(qq)$ Failing to timely notify the department of $\frac{1}{2}$
508	of prescription blanks from a pain-management clinic or a breach
509	of <u>a physician's electronic prescribing software</u> <del>other methods</del>
510	$\frac{\text{for prescribing}}{\text{model}}$ within 24 hours as required by s. 458.3265(3).
511	Section 7. Paragraph (e) of subsection (4) of section
512	458.347, Florida Statutes, is amended to read:
513	458.347 Physician assistants.—
514	(4) PERFORMANCE OF PHYSICIAN ASSISTANTS
515	(e) A supervising physician may delegate to a fully
516	licensed physician assistant the authority to prescribe or
517	dispense any medication used in the supervising physician's
518	practice unless such medication is listed on the formulary
519	created pursuant to paragraph (f). A fully licensed physician
520	assistant may only prescribe or dispense such medication under
521	the following circumstances:
522	1. A physician assistant must clearly identify to the

Page 18 of 23

4-01299-19 20191192

patient that he or she is a physician assistant and inform the patient that the patient has the right to see the physician before a prescription is prescribed or dispensed by the physician assistant.

- 2. The supervising physician must notify the department of his or her intent to delegate, on a department-approved form, before delegating such authority and of any change in prescriptive privileges of the physician assistant. Authority to dispense may be delegated only by a supervising physician who is registered as a dispensing practitioner in compliance with s.
- 3. The physician assistant must complete a minimum of 10 continuing medical education hours in the specialty practice in which the physician assistant has prescriptive privileges with each licensure renewal. Three of the 10 hours must consist of a continuing education course on the safe and effective prescribing of controlled substance medications which is offered by a statewide professional association of physicians in this state accredited to provide educational activities designated for the American Medical Association Physician's Recognition Award Category 1 credit or designated by the American Academy of Physician Assistants as a Category 1 credit.
- 4. The department may issue a prescriber number to the physician assistant granting authority for the prescribing of medicinal drugs authorized within this paragraph upon completion of the requirements of this paragraph. The physician assistant is not required to independently register pursuant to s. 465.0276.
  - 5. The prescription may be in paper or electronic form but

Page 19 of 23

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Florida Senate - 2019 SB 1192

must comply with ss. 456.0392(1) and 456.42(1) and chapter 499 and must contain, in addition to the supervising physician's name, address, and telephone number, the physician assistant's prescriber number. Unless it is a drug or drug sample dispensed by the physician assistant, the prescription must be filled in a pharmacy permitted under chapter 465 and must be dispensed in that pharmacy by a pharmacist licensed under chapter 465. The inclusion of the prescriber number creates a presumption that the physician assistant is authorized to prescribe the medicinal drug and the prescription is valid. 6. The physician assistant must note the prescription or

Section 8. Paragraph (d) of subsection (3) of section 459.0137, Florida Statutes, is amended to read:

dispensing of medication in the appropriate medical record.

459.0137 Pain-management clinics.-

4-01299-19

- (3) PHYSICIAN RESPONSIBILITIES.—These responsibilities apply to any osteopathic physician who provides professional services in a pain-management clinic that is required to be registered in subsection (1).
- (d) An osteopathic physician authorized to prescribe controlled substances who practices at a pain-management clinic is responsible for maintaining the control and security of his or her electronic prescribing software prescription blanks and any other method used for prescribing controlled substance pain medication. The osteopathic physician shall comply with the requirements for counterfeit-resistant prescription blanks in s. 893.065 and the rules adopted pursuant to that section. The osteopathic physician shall notify, in writing, the department within 24 hours after following any theft or loss of a

Page 20 of 23

4-01299-19 20191192\_

 $\frac{\text{prescription blank or}}{\text{prescribing software}} \xrightarrow{\text{of any other method for prescribing pain}} \frac{\text{of any other method for prescribing pain}}{\text{medication}}.$ 

Section 9. Paragraph (ss) of subsection (1) of section 459.015, Florida Statutes, is amended to read:

459.015 Grounds for disciplinary action; action by the board and department.—

- (1) The following acts constitute grounds for denial of a license or disciplinary action, as specified in s. 456.072(2):
- (ss) Failing to timely notify the department of the theft of prescription blanks from a pain-management clinic or a breach of an osteopathic physician's electronic prescribing software of other methods for prescribing within 24 hours as required by s. 459.0137(3).

Section 10. Paragraph (e) of subsection (4) of section 459.022, Florida Statutes, is amended to read:

459.022 Physician assistants.-

- (4) PERFORMANCE OF PHYSICIAN ASSISTANTS.-
- (e) A supervising physician may delegate to a fully licensed physician assistant the authority to prescribe or dispense any medication used in the supervising physician's practice unless such medication is listed on the formulary created pursuant to s. 458.347. A fully licensed physician assistant may only prescribe or dispense such medication under the following circumstances:
- 1. A physician assistant must clearly identify to the patient that she or he is a physician assistant and must inform the patient that the patient has the right to see the physician before a prescription is prescribed or dispensed by the

Page 21 of 23

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Florida Senate - 2019 SB 1192

4-01299-19 20191192\_

610 physician assistant.

- 2. The supervising physician must notify the department of her or his intent to delegate, on a department-approved form, before delegating such authority and of any change in prescriptive privileges of the physician assistant. Authority to dispense may be delegated only by a supervising physician who is registered as a dispensing practitioner in compliance with s. 465.0276.
- 3. The physician assistant must complete a minimum of 10 continuing medical education hours in the specialty practice in which the physician assistant has prescriptive privileges with each licensure renewal.
- 4. The department may issue a prescriber number to the physician assistant granting authority for the prescribing of medicinal drugs authorized within this paragraph upon completion of the requirements of this paragraph. The physician assistant is not required to independently register pursuant to s. 465.0276.
- 5. The prescription may be in paper or electronic form but must comply with ss. 456.0392(1) and 456.42(1) and chapter 499 and must contain, in addition to the supervising physician's name, address, and telephone number, the physician assistant's prescriber number. Unless it is a drug or drug sample dispensed by the physician assistant, the prescription must be filled in a pharmacy permitted under chapter 465, and must be dispensed in that pharmacy by a pharmacist licensed under chapter 465. The inclusion of the prescriber number creates a presumption that the physician assistant is authorized to prescribe the medicinal drug and the prescription is valid.

Page 22 of 23

	4-01299-19 20191192_
539	6. The physician assistant must note the prescription or
540	dispensing of medication in the appropriate medical record.
541	Section 11. <u>Sections 456.43</u> , 831.311, and 893.065, Florida
542	Statutes, are repealed.
543	Section 12. This act shall take effect January 1, 2020.

Page 23 of 23

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#### The Florida Senate

# **Committee Agenda Request**

To: Subject:		Senator Gayle Harrell, Chair Committee on Health Policy		
		Committee Agenda Request		
Date:		March 7, 2019		
I respective:	etfully r	equest that <b>Senate Bill # 1192</b> , relating to Electronic Prescribing, be placed on		
		committee agenda at your earliest possible convenience.		
	$\boxtimes$	next committee agenda.		

Senator Aaron Bean Florida Senate, District 4

Daron Blan

## APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Meetina Date Bill Number (if applicable) Topic Amendment Barcode (if applicable) Name Claudia Davant Job Title Tallanassee Information Waive Speaking: In Support (The Chair will read this information into the record.) Representing Florida Pharmacy ASSOCIATION Lobbyist registered with Legislature: X Yes Appearing at request of Chair: Yes X No While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

S-001 (10/14/14)

This form is part of the public record for this meeting.

## APPEARANCE RECORD

U-S-19 (Deliver BOTH copies of this form to the Senator or Senate Professional St	taff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic <u>Electronic Prescribing</u>	Amendment Barcode (if applicable)
Name JAKE FARMER	
Job Title Dir. Government Affairs	
Address 277 S Adms St	Phone
Street Tallahassu PL 32301	Email
Speaking: State Zip  Speaking: Information Waive Speaking: (The Chair	peaking: In Support Against ir will read this information into the record.)
Representing Florida Retail Federation	
Appearing at request of Chair: Yes No Lobbyist register	ered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

# APPEARANCE RECORD

4/8/2019 (Deliver BOTH copies of this form to the Senator or Se	enate Professional Staff conducting the meeting) 1192
Meeting Date	Bill Number (if applicable)
Topic Electronic Prescribing	Amendment Barcode (if applicable)
Name Sally West	
Job Title Regional Director	
Address 3810 Buck Lake Rd	Phone 8502102461
Tallahassee FL	32317 Email Sally-west@walgreens.
Speaking: State  Against Information	Zip  Waive Speaking: In Support Against  (The Chair will read this information into the record.)
Representing Walgreens	
Appearing at request of Chair: Yes No Lo	bbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time mameeting. Those who do speak may be asked to limit their remarks s	y not permit all persons wishing to speak to be heard at this o that as many persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

R130

# APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) 1192 4/8/19 Bill Number (if applicable) Meeting Date E-Prescribing Amendment Barcode (if applicable Topic Name Brewster Bevis Job Title Senior Vice President Phone 224-7173 Address 516 N. Adams St. Street Email bbevis@aif.com 32301 FL TLH Zip State City In Support Waive Speaking: Against Information For Speaking: (The Chair will read this information into the record.) Representing Associated Industries of Florida Lobbyist registered with Legislature: Appearing at request of Chair: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. S-001 (10/14/14 This form is part of the public record for this meeting.

# APPEARANCE RECORD

Meeting Date (Deliver BOTH copies of this form to the Senator or Senate Professional S	staff conducting the meeting)    192   Bill Number (if applicable)
Topic Glechmic ERX	Amendment Barcode (if applicable)
Job Title Duner / Manager West Lowa	Phoena LX
Job Title Janes / Manager West Wish	1101,00
Address 2711 Clear Calcul Rel # C-10	Phone (321)305-6909
Street  Out 7 32922  City State Zip	Email Locophay wacy
Speaking: For Against Information Waive S	peaking: In Support Against ir will read this information into the record.)
Representing SUL	
Appearing at request of Chair: Yes No Lobbyist regist	ered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many	
This form is part of the public record for this meeting.	S-001 (10/14/14)
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# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepare	d By: The Professional S	taff of the Committe	ee on Health Po	olicy	
BILL:	CS/CS/SB 1	180				
INTRODUCER:	Health Policy Harrell	y Committee, Banking	g and Insurance C	Committee an	d Senators Mayfield	and
SUBJECT:	Consumer Pr	rotection from Nonme	dical Changes to	Prescription	Drug Formularies	
DATE:	April 8, 2019	REVISED:				
ANAL	YST	STAFF DIRECTOR	REFERENCE		ACTION	
1. Johnson		Knudson	BI	Fav/CS		
2. Lloyd		Brown	HP	Fav/CS		
3.			RC			
2. Lloyd 3.			НР			

#### Please see Section IX. for Additional Information:

**COMMITTEE SUBSTITUTE - Substantial Changes** 

#### I. Summary:

CS/CS/SB 1180 amends the Insurance Code to provide additional consumer protections by requiring at least 60 days' notice before the effective date of any changes to a prescription drug formulary during a policy year for health insurance policies and health maintenance organization contracts. A treating physician may seek continuation of a prescription drug taken off a formulary by certifying its medical necessity and submitting a form to the insurer at least 30 days prior to the formulary change. A standardized, one-page form for such certifications will be developed through rulemaking by the Financial Services Commission (commission). Treating physicians may submit their forms either electronically or via first class mail to the insurers.

The bill also generally prohibits an insurer or health maintenance organization (HMO) from reclassifying a drug to a more restrictive tier, increasing the cost sharing of an insured, or reclassifying a drug to higher cost-sharing tier during the policy year. Under current law, only HMOs offering group contracts are prohibited from increasing the copayment for any benefit or removing, amending, or limiting any of the contract benefits except at renewal time, with some exceptions.

According to the Division of State Group Insurance (DSGI) of the Department of Management Services, their pharmacy benefit managers (PBMs) anticipate that implementation of the bill would result in an increase cost of approximately \$1.7 million due to the absence of quarterly drug list tier changes; \$1.5 million due to lost rebates (1 percent of current rebates), \$75,000

from maintaining lower cost-sharing tiers (not moving drug to a non-preferred tier when a generic becomes available), and approximately \$100,000 in administrative charges associated with a custom formulary.

The bill does not have a fiscal impact on the Florida Medicaid program since the bill specifically excludes the Medicaid managed care plans from these provisions.

#### **II.** Present Situation:

Access to affordable health care can be a significant issue for anyone with an illness, but it is particularly critical for individuals who have conditions with the potential to cause death, disability, or serious discomfort unless treated with the most appropriate medical care in a timely manner. In recent years, many innovative treatments for diseases that affect large populations, such as cancer, hepatitis C, diabetes, and multiple sclerosis have been approved. Some of the benefits of these innovative drugs include fewer side effects, convenience (oral solids instead of injectables), and greater efficacy. However, the financial burden resulting from out-of-pocket drug costs can lead patients with chronic illnesses to forgo prescribed drugs, ultimately affecting their health.

#### **Prescription Drug Cost Containment**

Health care spending in the United States is expected to grow an average of 5.5 percent annually from 2018-2027, reaching nearly \$6.0 trillion by 2027.<sup>2</sup> Prescription drug spending is projected to have grown 3.3 percent in 2018. This acceleration is due to faster anticipated utilization growth, partially driven by an increase in the introduction of new drugs. Prescription drug spending growth is expected to increase to 4.6 percent in 2019, because of faster utilization growth from both existing and new drugs, as well as a modest increase in drug price growth. For the remainder of the projection, 2020-2027, prescription drug spending is projected to grow by 6.1 percent per year on average, influenced by higher use anticipated from new drugs and efforts by employers and insurers that encourage patients with chronic conditions to consistently treat their disease states.<sup>3</sup>

A majority of adults aged 18-64, nearly 60 percent, reported being prescribed a medication in the past 12 months in one study sponsored by the federal Centers for Disease Control and Prevention.<sup>4</sup> Approximately 70 percent of all prescriptions carry out-of-pocket costs, such as requirements for co-insurance, co-payments, or deductible, with generics having an average cost of \$6 per prescription and brand names an average cost of \$30 per prescription.<sup>5</sup>

<sup>&</sup>lt;sup>1</sup> See HEALTH AFFAIRS 35, No. 9 (2016): 1595-1603.

<sup>&</sup>lt;sup>2</sup> Office of the Actuary, Centers for Medicare & Medicaid Services (CMS), National Health Expenditure Projections 2018-2027, available at <a href="https://www.cms.gov/Research-Statistics-Data-and-Systems/Statistics-Trends-and-Reports/NationalHealthExpendData/Downloads/ForecastSummary.pdf">https://www.cms.gov/Research-Statistics-Data-and-Systems/Statistics-Trends-and-Reports/NationalHealthExpendData/Downloads/ForecastSummary.pdf</a> (last viewed April 3, 2019).

<sup>3</sup> Id.

<sup>&</sup>lt;sup>4</sup> Robin A. Cohen, et al, U.S. Department of Health and Human Services, Centers for Disease Control and Prevention, National Center for Health Statistics, *Strategies Used by Adults Aged 18-64 to Reduce Their Prescription Drug Costs*, 2017, NCHS Data Brief (March 2019), p. 1, <a href="https://www.cdc.gov/nchs/data/databriefs/db333-h.pdf">https://www.cdc.gov/nchs/data/databriefs/db333-h.pdf</a> (last visited March 21, 2019). <sup>5</sup> Robin A. Cohen, *supra* note 4.

Many adults who are prescribed drugs with higher out-of-pocket costs will forego their prescriptions or will take other measures, including considering other non-medication therapies, to avoid the out-of-pocket costs. Researchers found that while the number of adults who asked their health care provider for an alternative medical treatment option with a lower out-of-pocket cost had dropped from the prior study, the percentage was still 19.8 percent.<sup>6</sup> Other strategies that adults used included not taking the medication as prescribed, which could mean skipping doses, taking less than the prescribed dose, delaying a refill; or using alternative therapies instead of the prescribed medication.<sup>7</sup>

For patients that switched drugs for non-medical reasons, one report found that these patients had higher increases in their non-drug spending compared to patients who had no changes in their medications. If a patient had multiple switches, the increases could be even higher, depending on the disease condition. For example, a patient with Crohn's disease who experienced no switches had an average monthly increase in non-drug spending of \$2,072; if switched to a lower cost prescription, then he or she may have experienced an average increase of \$4,499. If there were multiple drug switches, then the average per member per month increase was \$4,890 in non-drug spending. While the cost of the prescriptions drug may have decreased for the insurer, the costs for the other non-drugs expenses have increased related to that health care condition. Almost 40 percent of patients who experienced a change in medications for non-medical reasons indicated that the change was so frustrating that it led them to stop taking their medications altogether.

Due to increasing health care expenditures, public and private employers and insurers continue to look for cost containment methods, including the reduction of prescription drug costs. Many employer-sponsored health plans and insurers contract with pharmacy benefit managers (PBMs). The PBMs negotiate drug prices with pharmacies and drug manufacturers on behalf of health plans and, in addition to other administrative, clinical, and cost-containment services, process drug claims for the health plans. A PBM generally manages a preferred drug list or formulary for each of its plan sponsors. Insurers and self-insured employers provide insureds with financial incentives, such as lower copayments, to use preferred drugs.

#### Non-Medical Switching or Substitution of Prescription Drugs

Non-medical switching or substitution of prescription drugs occurs when there may be multiple options available within a treatment class and a less expensive or patient-preferred medicine is substituted, often for cost containment reasons. There are typically three types of non-medical types of switching that occur with prescription drugs. First, non-medical switching may be as simple as the substitution of a brand name drug for its generic equivalent. Generic drugs are chemically very similar to the brand-name drugs using the same active ingredient, and are the

<sup>&</sup>lt;sup>6</sup> Robin A. Cohen, supra note 4

<sup>&</sup>lt;sup>7</sup> Robin A. Cohen, *supra* note 4, at 2 - 4.

<sup>&</sup>lt;sup>8</sup> Institute for Patient Access, *Cost Motivated Treatment Changes & Non-Medical Switching – A Commercial Health Plans Analysis* (August 2017), *available at* <a href="https://instituteforpatientaccess.org/wp-content/uploads/2018/05/IfPA\_Non-Medical-Switching-Commercial-Claims-Analysis\_Aug-2017.pdf">https://instituteforpatientaccess.org/wp-content/uploads/2018/05/IfPA\_Non-Medical-Switching-Commercial-Claims-Analysis\_Aug-2017.pdf</a> (last viewed on April 2, 2019).

<sup>&</sup>lt;sup>9</sup> Institute for Patient Access, *supra* note 8.

<sup>&</sup>lt;sup>10</sup> Institute for Patient Access, *supra* note 8.

same in dosage form, safety, strength, route of administration, performance characteristics, and intended use. <sup>11</sup> A generic drug must pass the same safety standards as a brand-name drug.

The second method of switching or substitution involves dispensing drugs that are therapeutically equivalent to, but chemically different from, the originally prescribed drug. <sup>12</sup> A therapeutically equivalent drug is expected to produce a similar patient outcome as the reference drug or treatment. <sup>13</sup>

Biosimilar drugs are a third category of drugs which are produced through biotechnology. A biosimilar is highly similar to<sup>14</sup> and has no clinically meaningful differences<sup>15</sup> from an existing Food and Drug Administration-approved reference product.<sup>16</sup> Some research indicates that the biologic therapy medications of some patients are being switched for nonclinical reasons, despite the lack of data to support this practice and an abundance of data demonstrating clinically meaningful differences among biologics.<sup>17</sup> For example, one study reviewing the reason for adjusting anti-tumor necrosis (TNF) agents involving patients primarily with rheumatoid arthritis, psoriasis, psoriatic arthritis, ankylosing spondylitis, Crohn's disease, or ulcerative colitis found that non-medical switching of anti-TNF agents was associated with an increase in side effects and lack of efficacy that also led to an increase in health care utilization.<sup>18</sup>

#### **Federal Patient Protection and Affordable Care Act**

The federal Patient Protection and Affordable Care Act (PPACA)<sup>19</sup> requires health insurers and HMOs to make coverage available to all individuals and employers, without exclusions for

<sup>&</sup>lt;sup>11</sup> U.S. Food and Drug Administration, *Understanding Generic Drugs* (page last updated: 06/05/2018) *available at* <a href="http://www.fda.gov/drugs/resourcesforyou/consumers/buyingusingmedicinesafely/understandinggenericdrugs/default.htm">http://www.fda.gov/drugs/resourcesforyou/consumers/buyingusingmedicinesafely/understandinggenericdrugs/default.htm</a> (last visited Mar. 13, 2019).

<sup>&</sup>lt;sup>12</sup> Rachel Chu, et al, *Patient Safety and Comfort - The Challenges of Switching Medicines* (2010) *available at* <a href="http://www.patients-rights.org/uploadimages/Patient Safety and Comfort The Challenges of Switching.pdf">http://www.patients-rights.org/uploadimages/Patient Safety and Comfort The Challenges of Switching.pdf</a> (last viewed Mar. 13, 2019).

<sup>&</sup>lt;sup>13</sup> Rachel Chu, et al, *supra* note 12, at 9.

<sup>&</sup>lt;sup>14</sup> "Highly similar to" means the characteristics of the product, such as purity, chemical identity, and bioactivity of both the reference product and the proposed biosimilar product have been compared and have only minor differences in the clinically inactive components. These differences are carefully evaluated by the FDA to ensure the biosimilar meets the FDA's high approval standards and are acceptable.

<sup>&</sup>lt;sup>15</sup> "No Clinically meaningful differences" means that the proposed biosimilar product has demonstrated through human exposure and response studies its safety and effectiveness, an assessment of clinical immunogenicity, and if needed, additional clinical studies.

<sup>&</sup>lt;sup>16</sup> U.S. Food and Drug Administration, *Biosimilar and Interchangeable Products* (page last updated: 10/23/2017) *available at* <a href="https://www.fda.gov/Drugs/DevelopmentApprovalProcess/HowDrugsareDevelopedandApproved/ApprovalApplications/The-rapeuticBiologicApplications/Biosimilars/ucm580419.htm#biological">https://www.fda.gov/Drugs/DevelopmentApprovalProcess/HowDrugsareDevelopedandApproved/ApprovalApplications/The-rapeuticBiologicApplications/Biosimilars/ucm580419.htm#biological</a> (last viewed April 2, 2019).

<sup>&</sup>lt;sup>17</sup> See Alan Reynolds, et al, When is switching warranted among biologic therapies in rheumatoid arthritis? Medscape.com. http://www.medscape.com/viewarticle/768031\_5 (last viewed Mar. 13, 2019).

<sup>&</sup>lt;sup>18</sup> D.T. Rubin, et al, *Analysis of outcomes after non-medical switching of anti-tumor necrosis factor agents*, European Crohn's and Colitis Organisation (2015) *available at* <a href="https://www.ecco-ibd.eu/index.php/publications/congress-abstract-s/abstracts-2015/item/p354-analysis-of-outcomes-after-non-medical-switching-of-anti-tumor-necrosis-factor-agents.html?category id=430 (last viewed Mar. 13, 2019).

<sup>&</sup>lt;sup>19</sup> The Patient Protection and Affordable Care Act (Pub. Law No. 111–148) was enacted on March 23, 2010. The Health Care and Education Reconciliation Act of 2010 (Pub. Law No. 111–152), which amended and revised several provisions of the Patient Protection and Affordable Care Act, was enacted on March 30, 2010.

preexisting conditions, and mandates that issuers (insurers and HMOs) provide 10 essential health benefits;<sup>20</sup> which includes prescription drugs.

#### Current Prescription Drug Coverage Requirements

To comply with the essential health benefit requirement for prescription drugs, issuers must include in their formulary or preferred drug lists the greater of one drug for each U.S. Pharmacopeia (USP) category and class; or the same number of drugs in each USP category and class as the state's EHB benchmark plan. Issuers must have a Pharmacy and Therapeutics Committee to design formularies using scientific evidence that will include consideration of safety and efficacy, cover a range of drugs in a broad distribution of therapeutic categories and classes, and provide access to drugs that are included in broadly accepted treatment guidelines. Plans providing EHBs must have procedures in place that allow an enrollee to request and gain access to clinically appropriate drugs not included on the plan's formulary drug list. Such procedures must include a process to request an expedited review.<sup>21</sup>

#### Proposed Changes to Prescription Drug Coverage for the 2020 Plan Year

The proposed federal rules<sup>22</sup> for the 2020 plan year would allow individual, small group, and large group market health insurance issuers to adopt mid-year formulary changes to optimize the use of new generic drugs as they become available, consistent with the approach to Medicare Part D.<sup>23</sup> At that time, the issuer also would be permitted to remove the equivalent brand drug from the formulary or move the equivalent brand drug to a different cost-sharing tier on the formulary. Issuers would also be required to provide enrollees the option to request coverage for a brand drug that was removed from the formulary through the applicable coverage appeal process or the drug exception request process.

The proposed rule also revises the requirements for how such issuers treat cost-sharing for brand drugs when a generic equivalent is available. The proposed rule would exempt certain cost-sharing from the maximum out-of-pocket limit if an insured selects a brand drug when a medically appropriate generic drug is available. Insurers would be required to provide notice to the patient and the treating provider of the patient. Insurers would be required to provide enrollees the option to request coverage for a brand drug that was removed from the formulary through the applicable coverage appeal process or the drug exception request process.

#### Regulation of Insurers and Health Maintenance Organizations in Florida

The Office of Insurance Regulation (OIR) licenses and regulates the activities of insurers, HMOs, and other risk-bearing entities.<sup>24</sup> The Agency for Health Care Administration (AHCA)

<sup>&</sup>lt;sup>20</sup> 42 U.S.C. s. 18022.

<sup>&</sup>lt;sup>21</sup> 45 C.F.R. s. 156.122.

<sup>&</sup>lt;sup>22</sup> U.S. Department of Health and Human Services, *Proposed HHS Notice of Benefit and Payment Parameters for 2020 Fact Sheet*, available at <a href="https://www.cms.gov/CCIIO/Resources/Fact-Sheets-and-FAQs/Downloads/Proposed-2020-HHS-Fact-Sheet.PDF">https://www.cms.gov/CCIIO/Resources/Fact-Sheets-and-FAQs/Downloads/Proposed-2020-HHS-Fact-Sheet.PDF</a> (last viewed Mar. 9, 2019).

<sup>&</sup>lt;sup>23</sup> The Medicare Prescription Drug, Improvement, and Modernization Act of 2003 (MMA, P.L. 108-173) established a voluntary, outpatient prescription drug benefit under Medicare Part D, effective January 1, 2006. Medicare Part D provides coverage through private prescription drug plans (PDPs) that offer only drug coverage, or through Medicare Advantage (MA) prescription drug plans (MA-PDs) that offer coverage as part of broader, managed care plans.

<sup>24</sup> Section 20.121(3), F.S.

regulates the quality of care provided by HMOs under part III of ch. 641, F.S. Before receiving a certificate of authority from the OIR, an HMO must receive a Health Care Provider Certificate from the AHCA.<sup>25</sup>

Currently, an HMO may increase the copayment for any benefit, or delete, amend, or limit any of the benefits under a group contract only upon written notice to the contract holder at least 45 days in advance of the time of coverage renewal. The HMO may amend the contract with the contract holder, with such amendment to be effective immediately at the time of coverage renewal. The written notice to the contract holder must specifically identify any deletions, amendments, or limitations to any of the benefits provided in the group contract during the current contract period, which will be included in the group contract upon renewal. This provision does not apply to any increases in benefits. The notice requirements do not apply if benefits are amended, deleted, or limited, pursuant to a request of the contract holder.<sup>26</sup>

#### Florida's State Group Insurance Program

Under the authority of s. 110.123, F.S., the DMS, through the DSGI, administers the state group health insurance program under a cafeteria plan consistent with section 125, Internal Revenue Code. To administer the state group health insurance program, the DMS contracts with third party administrators for self-insured health plans, insured HMOs, and a pharmacy benefit manager (PBM) for the state employees' self-insured prescription drug program pursuant to s. 110.12315, F.S.

The state employees' self-insured prescription drug program has three cost-share categories for members: generic drugs, preferred brand name drugs (those brand name drugs on the preferred drug list), and non-preferred brand name drugs (those brand name drugs not on the preferred drug list). <sup>27</sup> Generic drugs are the least expensive and have the lowest member cost share, preferred brand name drugs have the middle cost share, and non-preferred brand name drugs are the most expensive and have the highest member cost share.

State Group Health Insurance Prescription Drug Co-Payments <sup>28</sup>			
Drug Tier	Retail Up to 30 Day Supply	Retail and Mail Up to 90 Days Specialty Medications	
Generic	\$7	\$14	
Preferred Brand	\$30	\$60	
Non-Preferred Brand	\$50	\$100	

<sup>&</sup>lt;sup>25</sup> Section 641.21(1), F.S.

<sup>&</sup>lt;sup>26</sup> Section 641.31(36), F.S.

<sup>&</sup>lt;sup>27</sup> Department of Management Services, *State Employees' Prescription Drug Plan*, available at <a href="https://www.mybenefits.myflorida.com/content/download/142818/952917/2019\_Benefits\_at\_a\_Glance\_PPO\_Standard\_FINAL\_073118.pdf">https://www.mybenefits.myflorida.com/content/download/142818/952917/2019\_Benefits\_at\_a\_Glance\_PPO\_Standard\_FINAL\_073118.pdf</a> (last viewed Mar. 13, 2019).

<sup>&</sup>lt;sup>28</sup> Department of Management Services, *supra* note 27.

Contractually, the PBM for the state employees' self-insured prescription drug program updates the preferred drug list quarterly as brand drugs enter the market and as the PBM negotiates pricing, including rebates with manufacturers.<sup>29</sup>

#### Regulation in Other States of Changes to Prescription Drug Formularies

Staff conducted a limited survey of some states that had enacted legislation addressing formulary benefit changes or cost-sharing limits:

- Louisiana: Formulary change must occur at the time of coverage renewal and prior notice must be given to each affected covered employer and enrollee, or individual.<sup>30</sup>
- California: Prohibits changes in cost sharing designs during the plan or policy year, except when such change is required by state or federal law.<sup>31</sup>
- Nevada: Prohibits a health insurer that offers individual coverage from removing prescription drugs from a formulary or moving a drug to a higher cost-sharing tier during the plan year with some exceptions.<sup>32</sup>
- New Mexico: Limits when health insurance policies may change prescription drug coverage, with exceptions, and requires prior notification of all affected enrollees.<sup>33</sup>
- Virginia: Requires insurers to establish a process for insureds to obtain continued access to drugs that they have been receiving for at least 6 months prior to a formulary change at a cost-sharing level that is no higher than the level imposed on formulary drugs.<sup>34</sup>
- Texas: Prohibits insurers and HMOs from making mid-year formulary benefit and costsharing changes since 2012.<sup>35</sup>
- Illinois: Protects patients who have previously had coverage approved for a drug to continue at the same benefit level for the duration of a plan year.<sup>36</sup>

Several other states have legislation pending that would freeze formularies during the plan year except to allow for drug products to be added. In some circumstances, the formulary is frozen with respect only to certain chronic conditions.

#### III. Effect of Proposed Changes:

**Section 1** creates s. 627.42393, F.S., and **Sections 2 and 3** amend s. 627.6699, F.S., and s. 641.31, F.S., respectively.

The bill amends the Insurance Code to provide additional consumer protections by requiring a health insurer or HMO to provide at least 60 days' notice of changes to a prescription drug formulary to current and prospective insurers in a readily accessible format on the insurer's website. The insurers must also notify electronically or by first class mail any insured who is

<sup>&</sup>lt;sup>29</sup> CVS Caremark, 2019 Plan Year-State Employees' Prescription Drug Plan, available at <a href="https://www.mybenefits.myflorida.com/content/download/142756/952578/OE\_for\_2019\_Brochure\_two\_-page\_FINAL\_rev\_081518.pdf">https://www.mybenefits.myflorida.com/content/download/142756/952578/OE\_for\_2019\_Brochure\_two\_-page\_FINAL\_rev\_081518.pdf</a> (last viewed Mar. 13, 2019).

<sup>&</sup>lt;sup>30</sup> La Admin. Code title 37, pt. XIII, ss. 14111, 14115, and 14117.

<sup>&</sup>lt;sup>31</sup> CAL. INS. Code, §10199.449; Effective Jan. 1, 2017; Approved by the Governor August 25, 2016.

<sup>&</sup>lt;sup>32</sup> Nevada Division of Insurance, *Adopted Regulation R074-14* (uncodified).

<sup>&</sup>lt;sup>33</sup> N.M. Stat. ss. 59A-22-49.4, 59A-23-7.13, 59A-46-50.4, and 59A-47-45.4.

<sup>&</sup>lt;sup>34</sup> See Va. Code Ann. s. 38.2-3407.9.01.

<sup>&</sup>lt;sup>35</sup> Tex. Ins. Code ss. 1369.0541 and 1501.108.

<sup>&</sup>lt;sup>36</sup> Correspondence on file with Senate Banking and Insurance Committee.

currently covered for a prescription drug which is impacted by the modified formulary. The insured's treating physician may request continued coverage of the prescription drug by submitting information to the insurer at least 30 days before the effective date of the formulary change and by certifying its medical necessity on the request. An electronic portal may be made available by the insurers for providers to submit such requests. An insurer who receives a request that meets all of these requirements must authorize continued coverage of the prescription drug based solely on the treating physician's certification that the prescription is medically necessary, and the insurer may not otherwise modify the coverage through increased out of pocket costs, movement of the drug to a more restrictive tier, or denial of coverage of a drug for which the insured has been previously approved.

These provisions would apply to individual and group policies or contracts providing medical, major medical, or similar comprehensive coverage. An insurer or HMO may remove a prescription drug from its list of covered drugs during the policy year if:

- The U.S. Food and Drug Administration has issued a statement about the drug which calls into question the clinical safety of the drug; or
- The manufacturer of the drug has notified the U.S. Food and Drug Administration of a manufacturing discontinuance or potential discontinuance of the drug as required by s. 506C of the Federal Food, Drug, and Cosmetic Act, 21 U.S.C. s. 356c.

The bill also prohibits an insurer or HMO from reclassifying a medically necessary drug to a more restrictive drug tier; increasing the amount that an insured must pay out-of-pocket for a copayment, coinsurance, or deductible for prescription drugs; or reclassifying a drug to a higher cost-sharing tier during the policy year.

#### The bill also:

- Does not prohibit the addition of prescription drugs to the list of drugs covered under the policy during the policy year.
- Does not amend s. 465.025, F.S., which provides conditions under which a pharmacist may substitute a generically equivalent drug product for a brand name drug product.
- Does not amend s. 465.0252, F.S., which provides conditions under which a pharmacist may dispense a substitute biological product for the prescribed biological product.

The provisions of the bill do not apply to grandfathered health plans, as defined in s. 627.402, F.S., to Medicaid managed care plans under part IV of chapter 409, or to limited benefits set forth in s. 627.6513(1)-(14), F.S.

**Section 4** provides that the bill fulfills an important state interest.

**Section 5** provides the bill is effective January 1, 2020.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

The county/municipality mandates provision of Article VII, section 18 of the Florida Constitution may apply if the bill requires local governments to spend funds. If those

provisions do apply, in order for the law to be binding upon the cities and counties, the Legislature must find that the law fulfills an important state interest, and one of the following relevant exceptions must apply:

- The expenditure is required to comply with a law that applies to all persons similarly situated; or
- The law must be approved by two-thirds of the membership of each house of the Legislature.

Since this bill requires all public sector health plans to provide the same 60 days' notice of drug changes in the formulary, it appears the bill applies to all persons similarly situated (state, counties, and municipalities).

The bill includes a finding that the act fulfills an important state interest.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

#### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

By adding the notice requirements regarding changes in the prescription drug formulary and an exceptions process to allow for continuation, CS/CS/SB 1180 could provide greater continuity of care for certain insureds who rely on receiving those drugs.

The bill makes it more difficult for insurers and HMOs to change their formularies during a plan year, which may increase the claim costs for health insurers and HMOs providing prescription drug benefits. Any increased costs would likely be passed along to insureds. The provisions of the bill would not apply to ERISA (the federal Employee Retirement Income Security Act of 1974)<sup>37</sup> self-insured plans, which represent approximately 50

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<sup>&</sup>lt;sup>37</sup> 29 U.S.C. 1001 et seq. (1974).

percent of the insureds in Florida. ERISA preempts the regulation of such plans by the states.

### C. Government Sector Impact:

#### **Division of State Group Insurance Program**

The PBM for the Division of State Group Insurance (program) projects a minimal fiscal impact due to the bill's modification of the current 30 days' notice requirement to a 60 days' notice if a drug moves from one tier to another tier (from preferred to non-preferred, for example) or off the formulary in the program. This modification adds an administrative burden to the program of an indeterminate, but minimal amount.<sup>38</sup>

Likewise, the implementation of this bill may result in an indeterminate negative fiscal impact on local governments.

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 627.6699 and 641.31.

This bill creates section 627.42393 of the Florida Statutes.

#### IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

#### CS/CS by Health Policy on April 8, 2019:

The CS/CS requires a 60-day notice by the insurer of changes to its prescription drug formulary during a policy year. A general notice of the change must be posted on the insurer's website in a readily accessible place and all insureds and their treating physicians affected by the change must be notified electronically or by first class mail. If the treating physician submits a request at least 30 days before the effective date of the change certifying the medical necessity of the drug, it will result in the continuation of the drug for the patient. The Financial Services Commission is responsible for the development of a standardized one page form for use by the treating physicians seeking

<sup>&</sup>lt;sup>38</sup> E-Mail Correspondence from Tami Fillyaw, Department of Management Services, Division of State Group Insurance, April 10, 2019, on file with the Senate Committee on Health Policy.

approval for drug continuation. The insurer must approve coverage for any prescribed drug based on the treating physician certifying that the coverage is medically necessary.

#### CS by Banking and Insurance on March 18, 2019:

The CS prohibits health insurance policies and health maintenance organization contracts, if such policies and contracts pertain to major medical coverage, from removing or reclassifying to a more restrictive drug tier, a covered prescription drug from its formulary while an insured is taking a medically-necessary prescription drug prescribed by a treating physician, except during the renewal period.

#### B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.



	LEGISLATIVE ACTION	
Senate		House
Comm: RCS		
04/08/2019		
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The Committee on Health Policy (Mayfield) recommended the following:

#### Senate Amendment (with title amendment)

Delete everything after the enacting clause and insert:

Section 1. Section 627.42393, Florida Statutes, is created to read:

627.42393 Health insurance policies; changes to prescription drug formularies; requirements.-

(1) At least 60 days before the effective date of any change to a prescription drug formulary during a policy year, an

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insurer issuing individual or group health insurance policies in this state shall:

- (a) Provide general notification of the change in the formulary to current and prospective insureds in a readily accessible format on the insurer's website; and
- (b) Notify, electronically or by first-class mail, any insured currently receiving coverage for a prescription drug for which the formulary change modifies coverage and the insured's treating physician, including information on the specific drugs involved and a statement that the submission of a notice of medical necessity by the insured's treating physician to the insurer at least 30 days before the effective date of the formulary change will result in continuation of coverage at the existing level.
- (2) The notice provided by the treating physician to the insurer must include a completed one-page form in which the treating physician certifies to the insurer that coverage of the prescription drug for the insured is medically necessary. The treating physician shall submit the notice electronically or by first-class mail. The insurer may provide the treating physician with access to an electronic portal through which the treating physician may electronically file the notice. The commission shall prescribe a form by rule for the notice.
- (3) If the treating physician certifies to the insurer, in accordance with subsection (2), that the prescription drug is medically necessary for the insured, the insurer:
- (a) Must authorize coverage for the prescribed drug based solely on the treating physician's certification that coverage is medically necessary; and



40	(b) May not modify the coverage related to the covered drug
41	by:
42	1. Increasing the out-of-pocket costs for the covered drug;
43	2. Moving the covered drug to a more restrictive tier; or
44	3. Denying an insured coverage of the drug for which the
45	insured has been previously approved for coverage by the
46	<u>insurer.</u>
47	(4) This section does not:
48	(a) Prohibit the addition of prescription drugs to the list
49	of drugs covered under the policy during the policy year.
50	(b) Apply to a grandfathered health plan as defined in s.
51	627.402 or to benefits specified in s. 627.6513(1)-(14).
52	(c) Alter or amend s. 465.025, which provides conditions
53	under which a pharmacist may substitute a generically equivalent
54	drug product for a brand name drug product.
55	(d) Alter or amend s. 465.0252, which provides conditions
56	under which a pharmacist may dispense a substitute biological
57	product for the prescribed biological product.
58	(e) Apply to a Medicaid managed care plan under part IV of
59	<pre>chapter 409.</pre>
60	Section 2. Paragraph (e) of subsection (5) of section
61	627.6699, Florida Statutes, is amended to read:
62	627.6699 Employee Health Care Access Act
63	(5) AVAILABILITY OF COVERAGE.—
64	(e) All health benefit plans issued under this section must
65	comply with the following conditions:
66	1. For employers who have fewer than two employees, a late
67	enrollee may be excluded from coverage for no longer than 24
68	months if he or she was not covered by creditable coverage

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continually to a date not more than 63 days before the effective date of his or her new coverage.

- 2. Any requirement used by a small employer carrier in determining whether to provide coverage to a small employer group, including requirements for minimum participation of eligible employees and minimum employer contributions, must be applied uniformly among all small employer groups having the same number of eligible employees applying for coverage or receiving coverage from the small employer carrier, except that a small employer carrier that participates in, administers, or issues health benefits pursuant to s. 381.0406 which do not include a preexisting condition exclusion may require as a condition of offering such benefits that the employer has had no health insurance coverage for its employees for a period of at least 6 months. A small employer carrier may vary application of minimum participation requirements and minimum employer contribution requirements only by the size of the small employer group.
- 3. In applying minimum participation requirements with respect to a small employer, a small employer carrier shall not consider as an eligible employee employees or dependents who have qualifying existing coverage in an employer-based group insurance plan or an ERISA qualified self-insurance plan in determining whether the applicable percentage of participation is met. However, a small employer carrier may count eligible employees and dependents who have coverage under another health plan that is sponsored by that employer.
- 4. A small employer carrier shall not increase any requirement for minimum employee participation or any

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requirement for minimum employer contribution applicable to a small employer at any time after the small employer has been accepted for coverage, unless the employer size has changed, in which case the small employer carrier may apply the requirements that are applicable to the new group size.

- 5. If a small employer carrier offers coverage to a small employer, it must offer coverage to all the small employer's eligible employees and their dependents. A small employer carrier may not offer coverage limited to certain persons in a group or to part of a group, except with respect to late enrollees.
- 6. A small employer carrier may not modify any health benefit plan issued to a small employer with respect to a small employer or any eligible employee or dependent through riders, endorsements, or otherwise to restrict or exclude coverage for certain diseases or medical conditions otherwise covered by the health benefit plan.
- 7. An initial enrollment period of at least 30 days must be provided. An annual 30-day open enrollment period must be offered to each small employer's eligible employees and their dependents. A small employer carrier must provide special enrollment periods as required by s. 627.65615.
- 8. A small employer carrier shall comply with s. 627.42393 for any change to a prescription drug formulary.
- Section 3. Subsection (36) of section 641.31, Florida Statutes, is amended to read:
  - 641.31 Health maintenance contracts.
- (36) Except as provided in paragraphs (a), (b), and (c), a health maintenance organization may increase the copayment for

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any benefit, or delete, amend, or limit any of the benefits to which a subscriber is entitled under the group contract only, upon written notice to the contract holder at least 45 days in advance of the time of coverage renewal. The health maintenance organization may amend the contract with the contract holder, with such amendment to be effective immediately at the time of coverage renewal. The written notice to the contract holder must shall specifically identify any deletions, amendments, or limitations to any of the benefits provided in the group contract during the current contract period which will be included in the group contract upon renewal. This subsection does not apply to any increases in benefits. The 45-day notice requirement does shall not apply if benefits are amended, deleted, or limited at the request of the contract holder.

- (a) At least 60 days before the effective date of any change to a prescription drug formulary during a contract year, the health maintenance organization shall:
- 1. Provide general notification of the change in the formulary to current and prospective subscribers in a readily accessible format on the health maintenance organization's website; and
- 2. Notify, electronically or by first-class mail, any subscriber currently receiving coverage for a prescription drug for which the formulary change modifies coverage and the subscriber's treating physician, including information on the specific drugs involved and a statement that the submission of a notice of medical necessity by the subscriber's treating physician to the health maintenance organization at least 30 days before the effective date of the formulary change will

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result in continuation of coverage at the existing level. (b) The notice provided by the treating physician to the insurer must include a completed one-page form in which the treating physician certifies to the health maintenance organization that coverage of the prescription drug for the subscriber is medically necessary. The treating physician shall submit the notice electronically or by first-class mail. The health maintenance organization may provide the treating physician with access to an electronic portal through which the treating physician may electronically file the notice. The commission shall prescribe a form by rule for the notice. (c) If the treating physician certifies to the health maintenance organization, in accordance with paragraph (b), that the prescription drug is medically necessary for the subscriber, the health maintenance organization: 1. Must authorize coverage for the prescribed drug based solely on the treating physician's certification that coverage is medically necessary; and 2. May not modify the coverage related to the covered drug by: a. Increasing the out-of-pocket costs for the covered drug; b. Moving the covered drug to a more restrictive tier; or c. Denying a subscriber coverage of the drug for which the

- subscriber has been previously approved for coverage by the health maintenance organization.
  - (d) Paragraphs (a), (b), and (c) do not:
- 1. Prohibit the addition of prescription drugs to the list of drugs covered under the contract during the contract year.
  - 2. Apply to a grandfathered health plan as defined in s.



185	627.402 or to benefits specified in s. 627.6513(1)-(14).
186	3. Alter or amend s. 465.025, which provides conditions
187	under which a pharmacist may substitute a generically equivalent
188	drug product for a brand name drug product.
189	4. Alter or amend s. 465.0252, which provides conditions
190	under which a pharmacist may dispense a substitute biological
191	product for the prescribed biological product.
192	5. Apply to a Medicaid managed care plan under part IV of
193	chapter 409.
194	Section 4. The Legislature finds that this act fulfills an
195	important state interest.
196	Section 5. This act shall take effect January 1, 2020.
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198	========= T I T L E A M E N D M E N T ==========
199	And the title is amended as follows:
200	Delete everything before the enacting clause
201	and insert:
202	A bill to be entitled
203	An act relating to prescription drug formulary
204	consumer protection; creating s. 627.42393, F.S.;
205	requiring insurers issuing individual or group health
206	insurance policies to provide certain notices to
207	current and prospective insureds within a certain
208	timeframe before the effective date of any change to a
209	prescription drug formulary during a policy year;
210	specifying requirements for a notice of medical
211	necessity that an insured's treating physician may
212	submit to the insurer within a certain timeframe;

specifying means by which the notice is to be

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submitted; requiring the Financial Services Commission to adopt a certain rule; specifying a requirement and prohibited acts relating to coverage changes by an insurer if the treating physician provides certain certification; providing construction and applicability; amending s. 627.6699, F.S.; requiring small employer carriers to comply with certain requirements for any change to a prescription drug formulary under the health benefit plan; amending s. 641.31, F.S.; requiring health maintenance organizations to provide certain notices to current and prospective subscribers within a certain timeframe before the effective date of any change to a prescription drug formulary during a contract year; specifying requirements for a notice of medical necessity that a subscriber's treating physician may submit to the health maintenance organization within a certain timeframe; specifying means by which the notice is to be submitted; requiring the commission to adopt a certain rule; specifying a requirement and prohibited acts relating to coverage changes by a health maintenance organization if the treating physician provides certain certification; providing construction and applicability; providing a declaration of important state interest; providing an effective date.

Florida Senate - 2019 CS for SB 1180

By the Committee on Banking and Insurance; and Senator Mayfield

597-03203-19 20191180c1

A bill to be entitled An act relating to consumer protection from nonmedical changes to prescription drug formularies; creating s. 627.42393, F.S.; prohibiting specified changes to certain insurance policy prescription drug formularies, except under certain circumstances; providing construction and applicability; amending s. 627.6699, F.S.; requiring small employer carriers to limit specified changes to prescription drug formularies under certain health benefit plans; amending s. 641.31, F.S.; prohibiting certain health maintenance organizations from making specified changes to health maintenance contract prescription drug formularies, except under certain circumstances; providing construction and applicability; providing a declaration of important state interest; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 627.42393, Florida Statutes, is created to read:

627.42393 Insurance policies; limiting changes to prescription drug formularies.—

(1) Other than at the time of coverage renewal, an individual or group insurance policy that is delivered, issued for delivery, renewed, amended, or continued in this state and that provides medical, major medical, or similar comprehensive coverage may not, while the insured is taking a prescription

Page 1 of 6

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2019 CS for SB 1180

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30	drug that the insured's treating physician determines is
31	medically necessary:
32	(a) Remove the prescription drug from its list of covered
33	drugs during the policy year unless the United States Food and
34	Drug Administration has issued a statement about the drug which
35	calls into question the clinical safety of the drug or the
36	manufacturer of the drug has notified the United States Food and
37	Drug Administration of a manufacturing discontinuance or
38	potential discontinuance of the drug as required by s. 506C of
39	the Federal Food, Drug, and Cosmetic Act, 21 U.S.C. s. 356c.
40	(b) Reclassify the drug to a more restrictive drug tier or
41	increase the amount that an insured must pay for a copayment,
42	coinsurance, or deductible for prescription drug benefits or
43	reclassify the drug to a higher cost-sharing tier during the
44	policy year.
45	(2) This section does not:
46	(a) Prohibit the addition of prescription drugs to the list
47	of drugs covered under the policy during the policy year.
48	(b) Apply to a grandfathered health plan as defined in s.
49	$\underline{627.402}$ or to benefits set forth in s. $627.6513(1)-(14)$ .
50	(c) Alter or amend s. 465.025, which provides conditions
51	under which a pharmacist may substitute a generically equivalent
52	drug product for a brand name drug product.
53	(d) Alter or amend s. 465.0252, which provides conditions
54	under which a pharmacist may dispense a substitute biological
55	<pre>product for the prescribed biological product.</pre>
56	(e) Apply to a Medicaid managed care plan under part IV of
57	chapter 409.
58	Section 2. Paragraph (e) of subsection (5) of section

Page 2 of 6

Florida Senate - 2019 CS for SB 1180

597-03203-19 20191180c1

627.6699, Florida Statutes, is amended to read:

- 627.6699 Employee Health Care Access Act.-
- (5) AVAILABILITY OF COVERAGE.-

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- (e) All health benefit plans issued under this section must comply with the following conditions:
- 1. For employers who have fewer than two employees, a late enrollee may be excluded from coverage for no longer than 24 months if he or she was not covered by creditable coverage continually to a date not more than 63 days before the effective date of his or her new coverage.
- 2. Any requirement used by a small employer carrier in determining whether to provide coverage to a small employer group, including requirements for minimum participation of eligible employees and minimum employer contributions, must be applied uniformly among all small employer groups having the same number of eligible employees applying for coverage or receiving coverage from the small employer carrier, except that a small employer carrier that participates in, administers, or issues health benefits pursuant to s. 381.0406 which do not include a preexisting condition exclusion may require as a condition of offering such benefits that the employer has had no health insurance coverage for its employees for a period of at least 6 months. A small employer carrier may vary application of minimum participation requirements and minimum employer contribution requirements only by the size of the small employer group.
- 3. In applying minimum participation requirements with respect to a small employer, a small employer carrier shall not consider as an eligible employee employees or dependents who

Page 3 of 6

CODING: Words  $\underline{\textbf{stricken}}$  are deletions; words  $\underline{\textbf{underlined}}$  are additions.

Florida Senate - 2019 CS for SB 1180

have qualifying existing coverage in an employer-based group insurance plan or an ERISA qualified self-insurance plan in

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determining whether the applicable percentage of participation is met. However, a small employer carrier may count eligible employees and dependents who have coverage under another health

plan that is sponsored by that employer.

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- 4. A small employer carrier shall not increase any requirement for minimum employee participation or any requirement for minimum employer contribution applicable to a small employer at any time after the small employer has been accepted for coverage, unless the employer size has changed, in which case the small employer carrier may apply the requirements that are applicable to the new group size.
- 5. If a small employer carrier offers coverage to a small employer, it must offer coverage to all the small employer's eligible employees and their dependents. A small employer carrier may not offer coverage limited to certain persons in a group or to part of a group, except with respect to late enrollees.
- 6. A small employer carrier may not modify any health benefit plan issued to a small employer with respect to a small employer or any eligible employee or dependent through riders, endorsements, or otherwise to restrict or exclude coverage for certain diseases or medical conditions otherwise covered by the health benefit plan.
- 7. An initial enrollment period of at least 30 days must be provided. An annual 30-day open enrollment period must be offered to each small employer's eligible employees and their dependents. A small employer carrier must provide special

Page 4 of 6

Florida Senate - 2019 CS for SB 1180

597-03203-19 20191180c1

enrollment periods as required by s. 627.65615.

8. A small employer carrier must limit changes to prescription drug formularies as required by s. 627.42393.

Section 3. Subsection (36) of section 641.31, Florida Statutes, is amended to read:

641.31 Health maintenance contracts.-

(36) A health maintenance organization may increase the copayment for any benefit, or delete, amend, or limit any of the benefits to which a subscriber is entitled under the group contract only, upon written notice to the contract holder at least 45 days in advance of the time of coverage renewal. The health maintenance organization may amend the contract with the contract holder, with such amendment to be effective immediately at the time of coverage renewal. The written notice to the contract holder <a href="maintenance">must shall</a> specifically identify any deletions, amendments, or limitations to any of the benefits provided in the group contract during the current contract period which will be included in the group contract upon renewal. This subsection does not apply to any increases in benefits. The 45-day notice requirement <a href="maintenance">does shall</a> not apply if benefits are amended, deleted, or limited at the request of the contract holder.

- (a) Other than at the time of coverage renewal, a health maintenance contract that provides medical, major medical, or similar comprehensive coverage may not, while the subscriber is taking a prescription drug that the subscriber's treating physician determines is medically necessary:
- 1. Remove the prescription drug from its list of covered drugs during the contract year unless the United States Food and Drug Administration has issued a statement about the drug which

Page 5 of 6

CODING: Words  $\underline{\textbf{stricken}}$  are deletions; words  $\underline{\textbf{underlined}}$  are additions.

Florida Senate - 2019 CS for SB 1180

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597-03203-19

146	calls into question the clinical safety of the drug or the		
147	manufacturer of the drug has notified the United States Food and		
148	Drug Administration of a manufacturing discontinuance or		
149	potential discontinuance of the drug as required by s. 506C of		
150	the Federal Food, Drug, and Cosmetic Act, 21 U.S.C. s. 356c.		
151	2. Reclassify the drug to a more restrictive drug tier or		
152	increase the amount that an insured must pay for a copayment,		
153	coinsurance, or deductible for prescription drug benefits or		
154	reclassify the drug to a higher cost-sharing tier during the		
155	contract year.		
156	(b) This subsection does not:		
157	1. Prohibit the addition of prescription drugs to the list		
158	of drugs covered during the contract year.		
159	2. Apply to a grandfathered health plan as defined in s.		
160	627.402 or to benefits set forth in s. 627.6513(1)-(14).		
161	3. Alter or amend s. 465.025, which provides conditions		
162	under which a pharmacist may substitute a generically equivalent		
163	drug product for a brand name drug product.		
164	4. Alter or amend s. 465.0252, which provides conditions		
165	under which a pharmacist may dispense a substitute biological		
166	product for the prescribed biological product.		
167	$\underline{\text{5. Apply to a Medicaid managed care plan under part IV of}}$		
168	chapter 409.		
169	Section 4. The Legislature finds that this act fulfills an		
170	<pre>important state interest.</pre>		
171	Section 5. This act shall take effect January 1, 2020.		

Page 6 of 6



Tallahassee, Florida 32399-1100

COMMITTEES:

Appropriations Subcommittee on Agriculture, Environment, and General Government, Chair Children, Families, and Elder Affairs, Vice Chair Appropriations Environment and Natural Resources Health Policy

#### SENATOR DEBBIE MAYFIELD

17th District

April 8, 2019

The Honorable Gayle Harrell Chair, Health Policy Committee 310 Senate Building 404 South Monroe Street Tallahassee, FL 32399-1100

Dear Chair Harrell,

In light of my excused absence from the Health Policy committee on Monday, April 8, 2019, I am respectfully requesting your assistance in presenting SB 1180, a bill relating to Non-medical Changes to Prescription Drug Formularies.

Should you have any questions or concerns regarding this request, please don't hesitate to contact my office.

Sincerely,

Debbie Mayfield

State Senator, District 17

Cc: Celia Georgiades, Allen Brown, Karen Sweeney

REPLY TO:

☐ 900 East Strawbridge Avenue, Melbourne, Florida 32901 (321) 409-2025 FAX: (888) 263-3815 ☐ 1801 27th Street, Vero Beach, Florida 32960 (772) 226-1970 ☐ 322 Senate Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5017

Senate's Website: www.flsenate.gov

# APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional S	Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic Non-medical Switching	Amendment Barcode (if applicable)
Name DR. Priva Reddy	_
Job Title Md - Rheumatologist	
Address 11954 BOYEtte Road	Phone 813 672 2243
Riverview FL 33569	Email Swflrheumatologya
	Speaking: In Support Against hir will read this information into the record.)
Representing Florida Society of Rhe	2umatology
Appearing at request of Chair: Yes No Lobbyist regist	tered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all	I persons wishing to speak to be heard at this

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

# APPEARANCE RECORD

Meeting Date (Deliver BOTH copies of this form to the Senator or Senate Professional S	Bill Number (if applicable)
Topic Frozen Formulary	Amendment Barcode (if applicable)
Name Joy Ryan	-
Job Title	_
Address 3005. Duval St., #410	Phone 425=4000
Street alla Massee	Email Joya MPPNAN Law From
City State Zip	CON
	speaking: In Support Against air will read this information into the record.)
Representing AHTP, Prime The	rapentics
Appearing at request of Chair: Yes No Lobbyist regist	tered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many	•
This form is part of the public record for this meeting.	S-001 (10/14/14)

## APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)
Meeting Date  Bill Number (if applicable)
Topic Consumer Protection from Normalical Amendment Barcode (if applicable)
Name Stephen Winn
Job Title Exec. Director
Address 2544 Blairstone Pinns Dr Phone 878-7364
Tall. FL 32301 Email winns r Dearthlin Knet
City State Zip
Speaking: For Against Information Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Florida Osteopathiz Medical Association
Appearing at request of Chair: Yes No Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

## APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) 1180 4/8/19 Bill Number (if applicable) Meeting Date Non-Medical Changes to Formulary Amendment Barcode (if applicable Name Brewster Bevis Job Title Senior Vice President Phone 224-7173 Address 516 N. Adams St. Street Email bbevis@aif.com 32301 FL  $\mathsf{TLH}$ Zip City State In Support Waive Speaking: Against Information Speaking: (The Chair will read this information into the record.) Representing Associated Industries of Florida Lobbyist registered with Legislature: Appearing at request of Chair: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this

meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14

## APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) 04/08/2019 SB 1180

Meeting Date				Bill Number (if applicable)
Topic			_	Amendment Barcode (if applicable)
Name Paul Sanford			_	
Job Title			-	
Address 106 South Monroe Street			Phone 8	50-222-7200
Street Tallahassee	FL	32301	_ Email	
City   Speaking: For ✓ Against	State Information			In Support Against is information into the record.)
Representing Florida Blue and	d Florida Insurance Co	uncil		
Appearing at request of Chair:	Yes ✓ No	Lobbyist regist	tered with L	egislature: 🖄 ¥es 🕏 No
While it is a Senate tradition to encoura meeting. Those who do speak may be a	ge public testimony, time asked to limit their remari	may not permit all ks so that as many	ll persons wisi persons as p	hing to speak to be heard at this possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

Meeting Date (Deliver BOTH copies of this form to the Senator or Senate Professional S	taff conducting the meeting)  Bill Number (if applicable)
Topic Non-redical midyear formulas changes	Amendment Barcode (if applicable)
Name Swt Woods	
Job Title Senior Director, State Affairs	
Address 3251 St NW 9th Plan	Phone 20-756-7736
Washington DC 2000H	Email Swood & pcmareting
	peaking: In Support Against ir will read this information into the record.)
Representing Pharmacutical core mat Association	
	ered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many	persons wishing to speak to be heard at this persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

(Deliver BOTH copies of this form to the Senator or Senate	Professional Staff conducting the meeting)
Meding Date	Bill Number (if applicable)
Topic Jornelary/buit/surta	Amendment Barcode (if applicable)
Name Della Buttarial Ph	
Job Title Owner / Manager West Coc	oa Pharmacy
Address 2711 Clearlake Rd +C-1	O Phone (321) 305-6909
Street Dear To	Email
City State	Zip
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing	
Appearing at request of Chair: Yes No Lobb	yist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may n meeting. Those who do speak may be asked to limit their remarks so the	•
This form is part of the public record for this meeting.	S-001 (10/14/14)
was any construction of the contract of the co	manager gamen manager

4/8	119	opies of this form to the Sena	tor or Senate Professional S	taff conducting the meeting)	SB 1/80
Topic _	eting Date  Consomer Profe	ection from	Non-Medicos	Picharyas Amend	Bill Number (if applicable)  Iment Barcode (if applicable)
Name _	Dorere Barke			Spire is up	
Job Title	: 17550 Ciate Stre	& Durchy	A		
Address	Street A	ege He, Si	uti 309 14	Phone 850-	-228-6387
	Jalla hassee	F2 State	3230/ Zip	Email_dobai	ker@ aarp.org
Speaking	g: For Against	Information	Waive Specified (The Chair		upportAgainst ation into the record.)
Repr	resenting <u>HARP</u>	Florida			
Appearir	ng at request of Chair:	Yes No	Lobbyist registe	ered with Legislat	ure: Yes No
	a Senate tradition to encourag Those who do speak may be a				
This form	is part of the public record	for this meeting.			S-001 (10/14/14)

## APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Bill Number (if applicable) Meeting Date Topic Amendment Barcode (if applicable) Name Claudia Davant Job Title \_\_\_\_\_ Phone Address Email\_\_\_\_\_ City State Zip Waive Speaking: Information Speaking: Against (The Chair will read this information into the record.) Representing Florida Pharmacy Association Appearing at request of Chair: Yes No Lobbyist registered with Legislature: | Y | Yes |

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepare	ed By: The	Professional S	Staff of the Committe	e on Health Poli	су
BILL:	SB 1774					
INTRODUCER:	Senator Stargel and others					
SUBJECT:	Parental Consent for Abortion					
DATE:	April 5, 201	9	REVISED:			
ANAL	YST	STAFF	DIRECTOR	REFERENCE		ACTION
1. Looke		Brown		HP	<b>Favorable</b>	
2.				JU		
3.				RC		

## I. Summary:

SB 1774 creates s. 390.01117, F.S., to prohibit a physician from performing an abortion on a minor unless the physician has been presented with consent from the minor's mother, father, or legal guardian. This requirement does not apply if the abortion is performed during a medical emergency where there was insufficient time to obtain consent. Additionally, the minor may petition the circuit court in the area where the minor resides to allow the abortion to proceed without obtaining consent. The court must issue an order authorizing the minor to obtain an abortion without consent if:

- The court finds, by clear and convincing evidence, that the minor is sufficiently mature to decide whether to terminate her pregnancy;
- The court finds, by a preponderance of the evidence, that the minor is the victim of child abuse or sexual abuse by one or both of her parents or her guardian; or
- The court finds, by clear and convincing evidence, that requiring consent is not in the best interest of the minor.

The bill provides additional reporting requirements for a physician who has performed an abortion on a minor. The bill also establishes criminal penalties for a physician who knowingly or recklessly performs an abortion on a minor without parental consent and for any person who provides consent who is not authorized to do so. The bill specifies that failing to obtain consent is prima facie evidence of interference with family relations in an appropriate civil action.

The bill provides that the provisions of the bill may not be construed to create or recognize a right to abortion, to be construed as to limit the common law rights of parents or guardians, and that the Legislature does not intend to make lawful an abortion that is currently unlawful. The bill also provides that any provision of the bill held to be invalid or unenforceable must be construed so as to give it the maximum effect permitted by law and, if the provision is held to be entirely invalid or unenforceable, the provision is deemed severable from the remainder of the

bill and may still apply to other persons in dissimilar situations or circumstances from the circumstances for which the provisions was ruled invalid or unenforceable.

The bill provides an effective date of July 1, 2019.

#### II. Present Situation:

#### **Abortion in Florida**

Under Florida law, abortion is defined as the termination of a human pregnancy with an intention other than to produce a live birth or remove a dead fetus. The termination of a pregnancy must be performed by a physician licensed under ch. 458, F.S., or ch. 459, F.S., or a physician practicing medicine or osteopathic medicine in the employment of the United States.

The termination of a pregnancy may not be performed in the third trimester or if a physician determines that the fetus has achieved viability unless there is a medical necessity. Florida law defines the third trimester to mean the weeks of pregnancy after the 24th week and defines viability to mean the state of fetal development when the life of a fetus is sustainable outside the womb through standard medical measures. Pecifically, an abortion may not be performed after viability or within the third trimester unless two physicians certify in writing that, in reasonable medical judgment, the termination of the pregnancy is necessary to save the pregnant woman's life or avert a serious risk of substantial and irreversible physical impairment of a major bodily function of the pregnant woman, other than a psychological condition. If a second physician is not available, one physician may certify in writing to the medical necessity for legitimate emergency medical procedures for the termination of the pregnancy.

Sections 390.0111(4) and 390.01112(3), F.S., provide that if a termination of pregnancy is performed during the third trimester or during viability, the physician who performs or induces the termination of pregnancy must use that degree of professional skill, care, and diligence to preserve the life and health of the fetus, which the physician would be required to exercise in order to preserve the life and health of any fetus intended to be born and not aborted. However, the woman's life and health constitute an overriding and superior consideration to the concern for the life and health of the fetus when the concerns are in conflict. This termination of a pregnancy must be performed in a hospital.<sup>6</sup>

#### **Case Law on Abortion**

#### Federal Case Law

In 1973, the U.S. Supreme Court issued the landmark *Roe v. Wade* decision. Using the strict scrutiny standard, the Court determined that a woman's right to terminate a pregnancy is

<sup>&</sup>lt;sup>1</sup> Section 390.011(1), F.S.

<sup>&</sup>lt;sup>2</sup> Section 390.0111(2), F.S.

<sup>&</sup>lt;sup>3</sup> Section 390.011(8), F.S.

<sup>&</sup>lt;sup>4</sup> Sections 390.011(11) and (12), F.S.

<sup>&</sup>lt;sup>5</sup> Sections 390.0111(1) and 390.01112(1), F.S.

<sup>&</sup>lt;sup>6</sup> Section 797.03(3), F.S.

<sup>&</sup>lt;sup>7</sup> 410 U.S. 113 (1973).

protected by a fundamental right to privacy guaranteed under the Due Process Clause of the Fourteenth Amendment of the U.S. Constitution.<sup>8</sup> Further, the Court reasoned that state regulations limiting the exercise of this right must be justified by a compelling state interest and must be narrowly drawn.<sup>9</sup>

In 1992, the U.S. Supreme Court ruled on the constitutionality of a Pennsylvania statute involving a 24-hour waiting period between the provision of information to a woman and the performance of an abortion. In that decision, *Planned Parenthood of Southeastern Pennsylvania v. Casey*, <sup>10</sup> the Court upheld the statute and relaxed the standard of review in abortion cases involving adult women from "strict scrutiny" to "unduly burdensome." An undue burden exists and makes a statute invalid if the statute's purpose or effect is to place a substantial obstacle in the way of a woman seeking an abortion before the fetus is viable. <sup>11</sup>

The Court held that the undue burden standard is an appropriate means of reconciling a state's interest in human life with the woman's constitutionally protected liberty to decide whether to terminate a pregnancy. The Court determined that, prior to fetal viability, a woman has the right to an abortion without being unduly burdened by government interference. Before viability, a state's interests are not strong enough to support prohibiting an abortion or the imposition of a substantial obstacle to the woman's right to elect the procedure. However, once viability occurs, a state has the power to restrict abortions if the law contains exceptions for pregnancies that endanger a woman's life or health.

#### **Case Law on Parental Consent Laws**

#### Federal Case Law

Both the U.S. Supreme Court and the Florida Supreme Court have addressed parental consent laws with varying conclusions. In *Bellotti v. Baird*<sup>13</sup> the U.S. Supreme Court found that:

States validly may limit the freedom of children to choose for themselves in the making of important, affirmative choices with potentially serious consequences. [With these limitations on freedom] grounded in the recognition that, during the formative years of childhood and adolescence, minors often lack the experience, perspective, and judgment to recognize and avoid choices that could be detrimental to them.

Further, the Court, in finding the particular statute under review unconstitutional, but providing a path for parental consent laws to be constitutional, found that:

If the state decides to require a pregnant minor to obtain one or both parents' consent to an abortion, it must provide an alternative procedure whereby authorization for the abortion can be obtained; pregnant minor is entitled in such a

<sup>&</sup>lt;sup>8</sup> *Id*.

<sup>&</sup>lt;sup>9</sup> *Id*.

<sup>10 505</sup> U.S. 833 (1992).

<sup>&</sup>lt;sup>11</sup> Id. at 878.

<sup>&</sup>lt;sup>12</sup> *Id*. at 846.

<sup>&</sup>lt;sup>13</sup> 443 U.S. 622 (1979)

proceeding to show either that she is mature and well enough informed to make her abortion decision in consultation with her physician independently of her parents' wishes or that, even if she is not able to make the decision independently the abortion would be in her best interests; proceeding in which such a showing is made must assure that resolution of the issue and any appeals will be completed with anonymity and sufficient expedition to provide an effective opportunity for an abortion to be obtained.

#### Florida Case Law

However, the Florida Supreme Court has come to a differing decision based exclusively on the privacy rights guaranteed by article I, section 23 of the Florida Constitution.

In *In re T.W.* the Florida Supreme Court invalidated a parental consent law passed in 1988<sup>14</sup> by finding that, "... the state's interests in protecting minors and in preserving family unity are worthy objectives. Unlike the federal Constitution, however, which allows intrusion based on a 'significant' state interest, the Florida Constitution requires a 'compelling' state interest in all cases where the right to privacy is implicated"<sup>15</sup> and the state "does not recognize [the interests of protecting minors and preserving the family unit] as being sufficiently compelling to justify a parental consent requirement where procedures other than abortion are concerned."<sup>16</sup>

To demonstrate this point, the Florida Supreme Court cited s. 743.065, F.S. The Court stated:

Under this statute, a minor may consent, without parental approval, to any medical procedure involving her pregnancy or her existing child—no matter how dire the possible consequences—except abortion. Under In re Guardianship of Barry, 445 So.2d 365 (Fla. 2d DCA 1984) (parents permitted to authorize removal of life support system from infant in permanent coma), this could include authority in certain circumstances to order life support discontinued for a comatose child. In light of this wide authority that the state grants an unwed minor to make life-or-death decisions concerning herself or an existing child without parental consent, we are unable to discern a special compelling interest on the part of the state under Florida law in protecting the minor only where abortion is concerned. We fail to see the qualitative difference in terms of impact on the well-being of the minor between allowing the life of an existing child to come to an end and terminating a pregnancy, or between undergoing a highly dangerous medical procedure on oneself and undergoing a far less dangerous procedure to end one's pregnancy. If any qualitative difference exists, it certainly is insufficient in terms of state interest.<sup>17</sup>

The Florida Supreme Court also found that the parental consent statute was not the least intrusive means of furthering the state interest since, "although the instant statute does provide for a

<sup>&</sup>lt;sup>14</sup> Section 390.001(4), F.S., (1988)

<sup>&</sup>lt;sup>15</sup> In re T.W., 551 So. 2d 1186, 1195 (Fla. 1989)

<sup>16</sup> Id

<sup>&</sup>lt;sup>17</sup> Id.

judicial bypass procedure, it makes no provision for a lawyer for the minor or for a record hearing." <sup>18</sup>

### III. Effect of Proposed Changes:

SB 1774 creates s. 390.01117, F.S., entitled the Parental Consent for Abortion Act. The bill prohibits a physician from performing an abortion on a minor, defined as a person under the age of 18, unless the physician has been presented with consent. The bill defines "consent" as a notarized written statement signed by the minor and either her mother, her father, or her legal guardian declaring that the minor is pregnant, intends to seek an abortion, and that her mother, father, or legal guardian, as applicable, consents to the abortion because the abortion is in the best interest of the minor.

The bill provides exceptions to this requirement if:

- The physician performing the abortion certifies in the minor's medical record that a medical emergency<sup>19</sup> and there was insufficient time to obtain consent; or
- The consent requirement has been judicially waived.

### Judicial Waiver of Consent

To obtain a judicial waiver of consent, a minor may petition any circuit court in the area where she resides and may participate in the proceedings on her own behalf. The petition must include a statement that the minor is pregnant and is unemancipated, that consent from a parent or the legal guardian of the minor has not been obtained, and that the minor wishes to obtain an abortion without first obtaining consent. The court must advise the minor that she has a right to court-appointed counsel and must provide her with counsel upon her request. A county is not required to pay the salaries, costs, or expenses of any counsel appointed by the court. The court also may appoint a guardian ad litem for the minor who must maintain the confidentiality of the minor's identity. The court may not charge filing fees or court costs for a petition under the bill at either the trial or appellate level.

The bill requires all court proceedings for such a petition to be confidential and to ensure the anonymity of the minor. The proceedings must be sealed and the minor may file her petition using a pseudonym or only her initials. All documents related to the petition are confidential and may not be made available to the public. Additionally, all hearings, including appeals, under the bill must remain confidential and closed to the public as provided by court rule.

The bill also declares that such petitions must be given precedence over other matters before the court and establishes accelerated timelines for such petitions as follows:

• The circuit court must rule and issue written findings of fact and conclusions of law within 3 business days after the petition is filed, except that the timeline may be extended at the request of the minor.

<sup>&</sup>lt;sup>18</sup> Id. at 1196

<sup>&</sup>lt;sup>19</sup> A "medical emergency" is defined in s. 390.01114(2)(d), F.S., as a condition that, on the basis of a physician's good faith clinical judgment, so complicates the medical condition of a pregnant woman as to necessitate the immediate termination of her pregnancy to avert her death, or for which a delay in the termination of her pregnancy will create serious risk of substantial and irreversible impairment of a major bodily function.

• If the court fails to rule within 3 days, the minor may petition for a hearing to the chief judge who must ensure the hearing is held within 48 hours and that an order is entered within 24 hours after the hearing.

- If the waiver is not granted, the minor may appeal and the appellate court must rule within 7 days after receipt of the appeal or remand the ruling to the circuit court.
- If remanded, the circuit court must rule within 3 days of the remand.
- The Florida Supreme Court may provide for an expedited appeal in rule for any minor to whom the circuit court denies a waiver. An order authorizing a waiver is not subject to appeal.

The court must issue an order waiving the consent requirement if the court finds, by clear and convincing evidence, that the minor is sufficiently mature to decide whether to terminate her pregnancy. In making such a decision, the court may consider whether there may be any undue influence over the minor's decision by another, as well as the minor's:

- Age.
- Overall intelligence.
- Emotional development and stability.
- Credibility and demeanor as a witness.
- Ability to accept responsibility.
- Ability to assess both the immediate and long-range consequences of her choices.
- Ability to understand and explain the medical risks of terminating her pregnancy and to apply that understanding to her decision.

The court may also grant a waiver of the consent requirement if the court finds, by a preponderance of the evidence, that the minor is the victim of child or sexual abuse, as defined in s. 390.01114, F.S., inflicted by one or both parents or the minor's guardian, or if the court finds, by clear and convincing evidence, that requiring consent is not in the best interest of the minor. The best-interest standard does not include the financial best interest, financial considerations, or the financial impact on the minor or her family if she does not terminate the pregnancy. If the court finds evidence of child or sexual abuse of the minor by any person, the court must report the evidence of such abuse as provided in s. 39.201, F.S.

A court that conducts proceedings under the bill must:

- Provide for a written transcript of all testimony and proceedings;
- Issue a final written order containing factual findings and legal conclusions supporting its
  decision, including factual findings and legal conclusions relating to the maturity of the
  minor; and
- Order that a confidential record be maintained.

The bill also requests the Florida Supreme Court to adopt rules and forms for petitions to ensure that the proceedings under the bill are handled expeditiously, handled in a manner consistent with the bill, and protect the confidentiality of the minor's identity and of the proceedings.

#### Criminal and Civil Liability

The bill establishes additional criminal and civil liability as follows:

• Any person who willfully and intentionally, or with reckless disregard, performs an abortion on a minor without required consent commits a misdemeanor of the first degree. The bill provides that it is a defense to prosecution under this section that the minor falsely represented her age or identity to the physician by displaying an apparently valid governmental record or identification such that a careful and prudent person would have relied on the representation. However, this defense does not apply if the physician is shown to have had independent knowledge of the minor's actual age or identity or if the physician failed to use due diligence in determining the minor's age or identity.

- Any person who provides consent who is not authorized to provide consent commits a misdemeanor of the first degree.
- Failure to obtain consent from a person from whom consent is required is prima facie evidence of failure to obtain consent and of interference with family relations in appropriate civil actions. Such prima facie evidence does not apply to any issue other than failure to obtain consent from the parent or legal guardian and interference with family relations in appropriate civil actions. The civil action may be based on a claim that the bill was a result of negligence, gross negligence, wantonness, willfulness, intention, or other legal standard of care. Exemplary damages may be awarded in appropriate civil actions relevant to violations of this section.

#### Reporting Requirements

The bill requires a physician who has performed an abortion on a minor in the past calendar month to submit a monthly report to the Department of Health which must include the following information for each minor upon whom an abortion was performed:

- If the abortion was performed with consent;
- If the abortion was performed during a medical emergency that excepted the minor from the consent requirement, and the nature of the medical emergency;
- If the abortion was performed with a judicial waiver of consent;
- Her age; and
- The number of times she has been pregnant and the number of abortions that have been performed on her.

#### Construction and Severability

The bill provides that its provisions:

- May not be construed to create or recognize a right to abortion.
- May not be construed to limit the common law rights of parents or legal guardians.
- Are not intended to make lawful an abortion that is currently unlawful.

Additionally, any provision of the bill held to be invalid or unenforceable by its terms, or as applied to any person or circumstance, must be construed so as to give it the maximum effect permitted by law, unless such holding is one of utter invalidity or unenforceability, in which event such provision shall be deemed severable and may not affect the remainder of the bill or the application of such provision to other persons not similarly situated or to other, dissimilar circumstances.

The bill provides an effective date of July 1, 2019.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

This bill's provisions may implicate the privacy rights established in Art. I, s. 23, of the Florida Constitution. For a discussion on the relevant case law, please see the present situation section of this analysis.

### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

SB 1774 may have an indeterminate fiscal on the Department of Health and on the State Courts System related to implementing the requirements established by the bill.

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill creates section 390.01117 of the Florida Statutes.

#### IX. **Additional Information:**

Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.) A.

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

By Senator Stargel

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22-01293B-19 20191774

A bill to be entitled An act relating to parental consent for abortion; creating s. 390.01117, F.S.; providing a short title; defining terms; prohibiting a physician from performing an abortion on a minor unless the physician has been presented with consent from the minor's parent or guardian, as appropriate; providing an exception for a medical emergency; requiring a monthly report to be filed by certain physicians with the Department of Health on a form adopted by department rule; requiring the department to compile data collected from such forms and make it available on its website; authorizing a minor to petition any circuit court in which the minor resides for a waiver of consent required to obtain an abortion; requiring a specified statement to be included in the petition; providing for court-appointed counsel and confidentiality; requiring the court to give preference to waiver of consent proceedings and requiring a court to rule within a specified timeframe; providing for an extension of time at the request of the minor; authorizing a minor to petition for a hearing upon the expiration of the time allowed and requiring the chief judge of the circuit to ensure that a hearing is held and that an order is entered within specified timeframes; providing for appeals within a specified timeframe; requiring the court to dismiss the petition if it does not make specified findings; requiring the court to consider undue

Page 1 of 11

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Florida Senate - 2019 SB 1774

22-01293B-19 20191774\_

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influence on the minor's decision and specified factors; requiring the court to report any findings of evidence of child abuse or sexual abuse of the petitioner; requiring a court to provide for a written transcript of waiver of consent proceedings and include certain findings and conclusions in its order; prohibiting filing fees or costs for a minor who petitions the court for a waiver of consent; specifying that a county is not required to pay the salaries, costs, or expenses of certain courtappointed counsel; requesting the Supreme Court to adopt certain rules and forms relating to waiver of consent proceedings; providing criminal penalties and disciplinary action; providing construction and severability; providing an effective date.

WHEREAS, the United States Supreme Court has consistently recognized that a state statute requiring parental consent to a minor's abortion is constitutional if it provides a judicial alternative in which the consent is waived if the minor is mature enough to make the decision to obtain an abortion or if the abortion is in the minor's best interest, and

WHEREAS, the medical, emotional, and psychological consequences associated with having an abortion are serious and can be long-lasting, particularly when a patient is immature, and

WHEREAS, the status of minors under the law is unique because of their need for parental guidance and decisionmaking, and

Page 2 of 11

22-01293B-19 20191774

WHEREAS, minors' disability of nonage defaults to a legal disability to contract which only the Legislature can remove, and such legislative removals of disability of nonage are codified in chapter 743, Florida Statutes, and

WHEREAS, while the laws of this state allow minors who are mothers to make life and death decisions for their children, there is a distinction between making day-to-day decisions for a child and deciding to abort a child, and

WHEREAS, the only circumstance in which medical decisions for a minor are not made by the minor's parents is when the minor is pregnant, and

WHEREAS, section 743.065, Florida Statutes, allows unwed pregnant minors to make medical decisions relating to their pregnancies and allows them to consent to the performance of medical or surgical care of services for their children, except for decisions to terminate pregnancies, and

WHEREAS, the United States Supreme Court has determined that the constitutional rights of minors are not equal to the rights of adults because children are vulnerable and unable to make informed critical decisions and because of the unique role of parents in childrearing, and

WHEREAS, requiring parental consent for a minor to obtain an abortion will serve the interests of this state by protecting immature minors, preserving the family unit, and guarding the fundamental right of parents to raise their children, and

WHEREAS, the inclusion of provisions for a medical emergency exception to the consent requirement; the judicial waiver of consent process; the appointment of counsel for indigent minors; and procedural safeguards, including guidelines

Page 3 of 11

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Florida Senate - 2019 SB 1774

	22-01293B-19 20191774
88	relating to admissible evidence and a required hearing within an
89	extendable 3-day period after the filing of a petition for a
90	judicial waiver of consent, are necessary to further the
91	interests of this state, but accomplish this purpose by imposing
92	the least restrictive means, NOW, THEREFORE,
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94	Be It Enacted by the Legislature of the State of Florida:
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96	Section 1. Section 390.01117, Florida Statutes, is created
97	to read:
98	390.01117 Parental consent for abortion
99	(1) SHORT TITLE.—This section may be cited as the "Parental
100	Consent for Abortion Act."
101	(2) DEFINITIONS.—As used in this section, the term:
102	(a) "Consent" means a notarized written statement signed by
103	a minor and either her mother, her father, or her legal guardian
104	declaring that the minor is pregnant, intends to seek an
105	abortion, and that her mother, father, or legal guardian, as
106	applicable, consents to the abortion because the abortion is in
107	the best interest of the minor.
108	(b) "Minor" means a person under the age of 18 years.
109	(3) CONSENT OF ONE PARENT OR GUARDIAN REQUIRED.—A physician
110	may not perform an abortion on a minor unless the physician has
111	been presented with consent as defined in this section.
112	(4) EXCEPTIONS.—Consent is not required under subsection
113	(3) if the attending physician certifies in the minor's medical
114	record that a medical emergency, as defined in s.
115	390.01114(2)(d), exists and there is insufficient time to obtain
116	consent or if consent is waived under subsection (6).

Page 4 of 11

22-01293B-19 20191774

(5) REPORTS.-

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- (a) A physician who has performed an abortion on a minor in the past calendar month shall submit a monthly report to the department which must include the following information for each minor upon whom an abortion was performed:
  - 1. If the abortion was performed with consent;
- 2. If the abortion was performed during a medical emergency that excepted the minor from the consent requirement, and the nature of the medical emergency;
- 3. If the abortion was performed with a judicial waiver of consent;  $\ensuremath{\text{3}}$ 
  - 4. Her age; and
- 5. The number of times she has been pregnant and the number of abortions that have been performed on her.
- (b) The department shall adopt by rule a form to be used for such monthly reports. Patient names may not be included on the forms. The department shall prepare an annual compilation of the data reported and make it available to the public on the department website.
  - (6) PROCEDURE FOR JUDICIAL WAIVER OF CONSENT.-
- (a) A minor may petition any circuit court in which the minor resides for a waiver of the consent required to obtain an abortion and may participate in proceedings on her own behalf. The petition must include a statement that the minor is pregnant and is unemancipated, that consent from a parent or the legal guardian of the minor has not been obtained, and that the minor wishes to obtain an abortion without first obtaining consent. The circuit court shall advise the minor that she has a right to court-appointed counsel and shall provide her with counsel upon

Page 5 of 11

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Florida Senate - 2019 SB 1774

20191774

22-01293B-19

174

146 her request. The court also may appoint a guardian ad litem for 147 the minor. A quardian ad litem appointed under this subsection must maintain the confidentiality of the minor's identity. 148 149 (b) Court proceedings under this subsection shall be 150 confidential and must ensure the anonymity of the minor. All court proceedings under this section shall be sealed. The minor 151 152 may file her petition in the court using a pseudonym or using 153 solely her initials. All documents related to this petition 154 shall be confidential and may not be made available to the 155 public. These proceedings shall be given precedence over other 156 pending matters to the extent necessary to ensure that the court 157 reaches a decision promptly. The court shall rule, and issue written findings of fact and conclusions of law, within 3 158 159 business days after the petition is filed, except that the 3-160 business-day limitation may be extended at the request of the 161 minor. 1. If the court fails to rule within the 3-business-day 162 163 period and an extension has not been requested, the minor may 164 immediately petition for a hearing upon the expiration of the 3-165 business-day period to the chief judge of the circuit, who must 166 ensure that a hearing is held within 48 hours after receipt of the minor's petition and that an order is entered within 24 167 168 hours after the hearing. 169 2. If the circuit court does not grant a judicial waiver of 170 consent, the minor has the right to an appeal. An appellate 171 court must rule within 7 days after receipt of the appeal, but a 172 ruling may be remanded with further instruction, in which case a 173 ruling must be made within 3 business days after the remand. The

reason for overturning a ruling on appeal must be based on abuse

Page 6 of 11

22-01293B-19

of discretion by the court and may not be based on the weight of the evidence presented to the circuit court, since the proceeding is a nonadversarial proceeding.

- (c) If the court finds, by clear and convincing evidence, that the minor is sufficiently mature to decide whether to terminate her pregnancy, the court shall issue an order authorizing the minor to obtain an abortion without the consent of a parent or guardian. If the court does not make the finding specified in this paragraph or paragraph (d), it must dismiss the petition. The court shall consider whether there may be any undue influence by another on the minor's decision to have an abortion and all of the following factors concerning the minor:
  - 1. Age.

- 2. Overall intelligence.
- 3. Emotional development and stability.
- 4. Credibility and demeanor as a witness.
- 5. Ability to accept responsibility.
- 6. Ability to assess both the immediate and long-range consequences of her choices.
- 7. Ability to understand and explain the medical risks of terminating her pregnancy and to apply that understanding to her decision.
- (d) If the court finds, by a preponderance of the evidence, that the petitioner is the victim of child abuse or sexual abuse, as those terms are defined in s. 390.01114(2), inflicted by one or both of her parents or her guardian, or finds, by clear and convincing evidence, that requiring the consent of a parent or guardian is not in the best interest of the petitioner, the court shall issue an order authorizing the minor

Page 7 of 11

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Florida Senate - 2019 SB 1774

22-01202B-10

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204	to obtain an abortion without the consent of a parent or
205	guardian. The best-interest standard does not include financial
206	best interest or financial considerations or the potential
207	financial impact on the minor or her family if she does not
208	terminate the pregnancy. If the court finds evidence of child
209	abuse or sexual abuse of the petitioner by any person, the court
210	shall report the evidence of child abuse or sexual abuse of the
211	petitioner, as provided in s. 39.201. If the court does not make
212	the finding specified in this paragraph or paragraph (c), it
213	must dismiss the petition.
214	(e) A court that conducts proceedings under this section
215	shall:
216	1. Provide for a written transcript of all testimony and
217	<pre>proceedings;</pre>
218	2. Issue a final written order containing factual findings
219	and legal conclusions supporting its decision, including factual
220	findings and legal conclusions relating to the maturity of the
221	minor as provided under paragraph (c); and
222	3. Order that a confidential record be maintained.
223	(f) All hearings under this section, including appeals,
224	shall remain confidential and closed to the public, as provided
225	by court rule.
226	(g) An expedited appeal shall be made available, as the
227	Supreme Court provides by rule, to any minor to whom the circuit
228	court denies a waiver of consent. An order authorizing an
229	abortion without consent is not subject to appeal.
230	(h) Filing fees or court costs may not be required of any
231	minor who petitions a court for a waiver of consent under this
232	subsection at either the trial or the appellate level.

Page 8 of 11

22-01293B-19 20191774

- (i) A county is not required to pay the salaries, costs, or expenses of any counsel appointed by the court under this subsection.
- (7) RULEMAKING.—The Supreme Court is requested to adopt rules and forms for petitions to ensure that proceedings under subsection (6) are handled expeditiously and in a manner consistent with this section. The Supreme Court is also requested to adopt rules to ensure that the hearings protect the confidentiality of the minor's identity and the confidentiality of the proceedings.
  - (8) CRIMINAL PENALTIES AND CIVIL REMEDIES.-

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- (a) Any person who willfully and intentionally performs an abortion with knowledge that or with reckless disregard as to whether the minor upon whom the abortion is to be performed is unemancipated without obtaining the required consent commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083. It is a defense to prosecution under this section that the minor falsely represented her age or identity to the physician to be at least 18 years of age by displaying an apparently valid governmental record of identification such that a careful and prudent person under similar circumstances would have relied on the representation. The defense does not apply if the physician is shown to have had independent knowledge of the minor's actual age or identity or failed to use due diligence in determining her age or identity.
- (b) Any person not authorized to provide consent under this section who provides consent commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.
  - (c) Failure to obtain consent from a person from whom

Page 9 of 11

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Florida Senate - 2019 SB 1774

	22-01293B-19 20191774
262	consent is required under this section is prima facie evidence
263	of failure to obtain consent and of interference with family
264	relations in appropriate civil actions. Such prima facie
265	evidence does not apply to any issue other than failure to
266	obtain consent from the parent or legal guardian and
267	interference with family relations in appropriate civil actions.
268	The civil action may be based on a claim that the act was a
269	result of negligence, gross negligence, wantonness, willfulness,
270	intention, or other legal standard of care. Exemplary damages
271	may be awarded in appropriate civil actions relevant to
272	violations of this section.
273	(d) Failure to comply with the requirements of this section
274	constitutes grounds for disciplinary action under each
275	respective practice act and under s. 456.072.
276	(9) CONSTRUCTION
277	(a) This section may not be construed to create or
278	recognize a right to abortion.
279	(b) This section may not be construed to limit the common
280	law rights of parents or legal guardians.
281	(c) By enacting this section, the Legislature does not
282	intend to make lawful an abortion that is currently unlawful.
283	(10) SEVERABILITY.—Any provision of this section held to be
284	invalid or unenforceable by its terms, or as applied to any
285	person or circumstance, shall be construed so as to give it the
286	maximum effect permitted by law, unless such holding is one of
287	utter invalidity or unenforceability, in which event such
288	provision shall be deemed severable and may not affect the
289	remainder hereof or the application of such provision to other
290	persons not similarly situated or to other, dissimilar

Page 10 of 11

22-01293B-19 20191774\_\_
291 circumstances.
292 Section 2. This act shall take effect July 1, 2019.

Page 11 of 11

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.



Tallahassee, Florida 32399-1100

COMMITTEES:
Appropriations Subcommittee on Education, Chair
Appropriations
Education
Ethics and Elections
Finance and Tax
Judiciary
Rules

JOINT COMMITTEE:
Joint Select Committee on Collective Bargaining

#### SENATOR KELLI STARGEL

22nd District

March 8, 2019

The Honorable Gayle Harrell Senate Committee on Health Policy, Chair 310 Senate Building 404 South Monroe Street Tallahassee, FL 32399-1100 (850) 487-5025

Dear Chair Harrell:

I respectfully request that SB 1774, related to *Parental Consent for Abortion*, be placed on the Health Policy meeting agenda at your earliest convenience.

Thank you for your consideration, and please do not hesitate to contact me should you have any questions.

Sincerely,

Kelli Stargel

State Senator, District 22

Cc: Allen Brown/Staff Director Celia Georgiades/AA

<sup>☐ 408</sup> Senate Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5022

# APPEARANCE RECORD

Meeting Date (Deliver BOTH	copies of this form to the Senat	or or Senate Professional St	iaπ conducting th	Bill Number (if applicable)
Topic Parental (	consent			Amendment Barcode (if applicable)
Name Jennifer Capite	o-Seidler			
Job Title MOSPITAL phus	sician			
Address 4716 Himes A	ve Apt 1108		Phone _	
Tampa	PL	33601	Email	
Speaking: For Against	State Information	Zip Waive S <sub>i</sub> (The Chai		In Support Against is information into the record.)
Representing	5elf .			
Appearing at request of Chair:	Yes No	Lobbyist registe	ered with L	egislature: Yes No
While it is a Senate tradition to encoura				

S-001 (10/14/14)

This form is part of the public record for this meeting.

Meeting/Date   (Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)
Topic Parental Consent  Amendment Barcode (if applicable)  Name Deborah S Hill
lob Title
Address 4684 Lake VIIIa DT Phone 609 424-6315
City Edr Water FL 33767 Email
Speaking: For Against Information Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Myself
Appearing at request of Chair: Yes No Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this neeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.
this form is part of the public record for this meeting.  S-001 (10/14/14)

## APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Meeting Date Bill Number (if applicable) **Topic** Amendment Barcode (if applicable) Name Job Title Address Phone Street State Speaking: Information Waive Speaking: In Support (The Chair will read this information into the record.) Representing Appearing at request of Chair: Lobbyist registered with Legislature: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

(Deliver BOTH copies of this form to the Senator or Senate Professional S	1+79
Meeting Date	Bill Number (if applicable)
Topic	Amendment Barcode (if applicable)
NameMavo Valèvo	
Job Title FL State Policy	
Address 1951 NW 7th Ave #400	Phone 784.442.8199
MIami FL.	Email Charo @ latina institute. Dra
	peaking: In Support Against ir will read this information into the record.)
Representing _ FL Latina Advocacy New	hvork
Appearing at request of Chair: Yes No Lobbyist registe	ered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all neeting. Those who do speak may be asked to limit their remarks so that as many	persons wishing to speak to be heard at this persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

## APPEARANCE RECORD

H S 19 (Deliver BOTH copies of this form to the Senator	r or Senate Professional S	aff conducting the meeting)	17/14
Meeting Date		_	Bill Number (if applicable)
Topic Parental Consent	And the head of the second of	Amendr	nent Barcode (if applicable)
Name JAYE SCHMUS			
Job Title			
Address 300 WESTGATE C+#19		Phone	
TALLAHASSEE FL	32304	Email	Mary and the same a
Speaking: State  Speaking: Against Information	Zip Waive S <sub>l</sub> (The Chai	peaking: In Sup r will read this informa	pport Against tion into the record.)
Representing Muse H			
Appearing at request of Chair: Yes X No	Lobbyist registe	ered with Legislatu	re: Yes No
While it is a Senate tradition to encourage public testimony, time meeting. Those who do speak may be asked to limit their remark			

This form is part of the public record for this meeting.

S-001 (10/14/14)

## APPEARANCE RECORD

4/8/19	(Deliver BOTH c —	copies of this form to the Senator	or Senate Professional S	taff conducting the meeting)	1774
Meeting Date	Para	- Concort			Bill Number (if applicable)
Topic	Parent	a consent		Amend	lment Barcode (if applicable)
Name Hannah	Cake				
Job Title					
AddressStreet	9 Jolf T	errore Dr.		Phone	
Tallaha	ssee	ti	32301	Email	
City		State	Zip	<b></b>	
Speaking: For L	Against	Information		peaking:In Suir will read this informa	
Representing	4,	myself			
Appearing at request	of Chair:	Yes No	Lobbyist registe	ered with Legislati	ure: Yes No
While it is a Senate tradition					

S-001 (10/14/14)

This form is part of the public record for this meeting.

4/8/19	or Senate Professional Staff conducting the meeting)    1774     Bill Number (if applicable)
Topic Parental Consent  Name Dry Adams	Amendment Barcode (if applicable)
Name Any Adams	
Job Title	
Address 3330 N. Shore Cir.	Phone
Street  791/2hassee FL  City State	32312 Email
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing My Self	
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time meeting. Those who do speak may be asked to limit their remark	may not permit all persons wishing to speak to be heard at this ks so that as many persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

Meeting Date (Deliver BOTH copies of this form to the Senator of	Bill Number (if applicable)
Topic	Amendment Barcode (if applicable)
Name Kelvin Ready	
Job Title Vice - Chair College	
Address	Phone $$63-30)-2778$
	Email
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing 6011696 Republica	ins FSV
Appearing at request of Chair: Yes WNo	Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time in meeting. Those who do speak may be asked to limit their remarks	may not permit all persons wishing to speak to be heard at this s so that as many persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

## APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Sta	aff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic Parontal Consont	Amendment Barcode (if applicable)
Name SUDUL BUX	
Job Title Propident	
Address Plano Chows Swill	Phone <u>480 208 3292</u>
Street 3310 City State Zip	Email Wyodd Or I Far March
Speaking: For Against Information Waive Sp	eaking: 1 In Support Against will read this information into the record.)
Representing FORDA RIGHT-OSUL	
Appearing at request of Chair: Yes No Lobbyist registe	red with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all predictions. Those who do speak may be asked to limit their remarks so that as many p	,

S-001 (10/14/14)

This form is part of the public record for this meeting.

Meeting Date (Deliver BOTH copies of this form to the Senator	Bill Number (if applicable)
Topic Varental Consent for Alberti	≥ t∕\ Amendment Barcode (if applicable)
Name Patricia Styers	
Job Title Administrative Assistan	t
Address 3150 NE 36th Ave. Lot 111	Phone (352) 857-7751
Street  Cola  State	34479 Email pat styers @ phao.com
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing	
Appearing at request of Chair: Yes X No	Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time meeting. Those who do speak may be asked to limit their remark	
This form is part of the public record for this meeting.	S-001 (10/14/14)

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conduct	ing the meeting) 1774
Meeting Date	Bill Number (if applicable)
Topic Parental Notification (Consent)	Amendment Barcode (if applicable)
Name E. Douglas Bedgood	
Job Title Pastor	
Address $4913$ $Ballygar$ Phone	
Email	dbedgada icelebration.s.
Speaking: For Against Information State Zip  Waive Speaking  (The Chair will rea	In Support Against d this information into the record.)
Representing Self-parent of a daughter	
Appearing at request of Chair: Yes No Lobbyist registered wi	th Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all persons meeting. Those who do speak may be asked to limit their remarks so that as many persons	
This form is part of the public record for this meeting.	S-001 (10/14/14)

## APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Bill Number (if applicable Amendment Barcode (if applicable) Plat Address 00W, Phone Street **Email** State Waive Speaking: Information (The Chair will read this information into the record.) Representing Appearing at request of Chair: Lobbyist registered with Legislature: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. This form is part of the public record for this meeting. S-001 (10/14/14)

## APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Meeting Date Bill Number (if applicable) PARENTAL CONSENT **Topic** Amendment Barcode (if applicable) DAYNA HARDEN Name Job Title TEACHER Phone 352. 262.7123 PLACE Address 8319 SW Street 35608 GAINESVILLE, FL State Speaking: Against Information Waive Speaking: (The Chair will read this information into the record.) SIRA Representing Appearing at request of Chair: Lobbyist registered with Legislature: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. This form is part of the public record for this meeting. S-001 (10/14/14)

(Deliver BOTH copies of this form to the Senator or Se	nate Professional Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic Perental Consent	Amendment Barcode (if applicable)
Name Yvonne Dow	<del></del>
Job Title tastor	
Address 48/0 Lancashure Lane	Phone 850-566-2023
Street  Tallahassee FC  City State	32309 Email yd C CHCTODAY. COM
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Christian Herita	gechurch
Appearing at request of Chair: Yes No Lo	bbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time management meeting. Those who do speak may be asked to limit their remarks so	
This form is part of the public record for this meeting.	S-001 (10/14/14)

Meeting Date  (Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)  SB17  Bill Number (ii)	72 f applicable)
Topic Parental Consent for abortion Amendment Barcode (	
Name Aviva Higgins	
Job Title Lobbyist	
Address 3375 Rommitch Ct Phone 202-384-6	657
Pensacola FL 32504 Email anna 7476 @gn	ail Com
State Zip	Against
Representing Susan B Anthony List	
Appearing at request of Chair: Yes No Lobbyist registered with Legislature: Ye	s No
While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be hear meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.	ard at this
This form is part of the public record for this meeting.	-001 (10/14/14)

APPEARANCE RECORD	All.
Meeting Date  (Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)  Bill Number	r (if applicable)
Topic Parantal Rights For Minars/abartion Amendment Barcoo	le (if applicable)
Name Susan Carabello	
Job Title Wellness Educator	
Address 424 Hiawatha Farms Rd S, Phone (561) 676-	225
Monticello FL 32344 Email X95 USano	g mail wh
Speaking: For Against Information Waive Speaking: In Support (The Chair will read this information into the	Against e record.)
Representing Sett	
	Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be I meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be hear	
This form is part of the public record for this meeting.	S-001 (10/14/14)

### APPEARANCE RECORD

Meeting Date  (Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)  Bill Number (if applicable)
Topic PARENTAL BIGHTS  Amendment Barcode (if applicable)
Name JOHN HAINES
Job Title RETIRED MARINE
Address 424 HIAWATHA FARMS RD, SO, Phone 850-443-3451
MONTICELLO, FL, 32344 Email & Lo45/embergmail
Speaking: For Against Information Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing SELF
Appearing at request of Chair: Yes No Lobbyist registered with Legislature: Yes No While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

S-001 (10/14/14)

### APPEARANCE RECORD

Meeting Date (Deliver BOTH copies of this form to the Senator	or Senate Professional Staff conducting the meeting)  SB 1774  Bill Number (if applicable)
Topic Parental Consent re: Abo	Amendment Barcode (if applicable)
Name Katherne Gratto	
Job Title <u>Executive Director</u>	
Address 97/9 SW 674 DV	Phone <u>352-514-1165</u>
City State	32608 Email Kathennegratto Siraganaes
Speaking: For Against Information	Waive Speaking: Lin Support Against (The Chair will read this information into the record.)
Representing Sira Life Cent	fer
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time meeting. Those who do speak may be asked to limit their remark	· · · · · · · · · · · · · · · · · · ·

S-001 (10/14/14)

Meeting Date (Deliver BOTH copies of this form to the Senate	Bill Number (if applicable)
Topic <u>parental</u> consent	Amendment Barcode (if applicable)
Name Kelly Shore	
Job Title Vo Turteer	
Address 13410 NW 49 lane	Phone
Gaines Ville pu	32606 Email Kellyshore 842 amail. com
Speaking: For Against Information	Zip  Waive Speaking: ✓ In Support ☐ Against  (The Chair will read this information into the record.)
Representing Sira Life Center	
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, tin meeting. Those who do speak may be asked to limit their rema	e may not permit all persons wishing to speak to be heard at this rks so that as many persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

(Deliver BOTH copies of this form to the Senator or Senate Professional Senator Meeting Date	Staff conducting the meeting)  Bill Number (if applicable)
Topic Parental Consent	Amendment Barcode (if applicable)
Name Karen Piedra	_
Job Title	
Address 2315 NW 52 nd PL	Phone 352 277 7765
City State Zip	_ Email
Speaking: For Against Information Waive S	Speaking: In Support Against air will read this information into the record.)
Representing Sira Life Center	
Appearing at request of Chair: Yes No Lobbyist register	tered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit al meeting. Those who do speak may be asked to limit their remarks so that as many	
This form is part of the public record for this meeting.	S-001 (10/14/14)

### / APPEARANCE RECORD

/ / APPEARAN	GE REGURD
(Deliver BOTH copies of this form to the Senator	or Senate Professional Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic Descritat Consent	Amendment Barcode (if applicable)
Name Milip FERRARA	
Job Title WEL	
Address 5007 NW 12+4 LANF	Phone
Gainesville F2	32688 Email
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing	
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time meeting. Those who do speak may be asked to limit their remark	- · · · · · · · · · · · · · · · · · · ·

S-001 (10/14/14)

Meeting Date (Deliver BOTH copies of this form to the Senator or Senate Professional S	Bill Number (if applicable)
Topic Parental Consent	Amendment Barcode (if applicable)
Name Joan Fowinkle	-
Job Title <u>Petised</u> School Teacher	-
Address 4068 Mc Saughlin Dr	Phone 350, 228. 4834
Tallahassee Fl 32309 City State Zip	Email joanie fowinkle@earthlin
Speaking: For Against Information Waive S	Speaking: In Support Against Air will read this information into the record.)
Representing myself as a parent I gran	nd parent
Appearing at request of Chair: Yes No Lobbyist regist	tered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many	I persons wishing to speak to be heard at this
This form is part of the public record for this meeting.	S-001 (10/14/14)

# APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Sena	te Professional Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic 1774 (FOR)	Amendment Barcode (if applicable)
Name MARK BUSTIN	
Job Title Student	
Address B200 SE 145th St	Phone
Street Scimmer field, Th 3	<u> УУЙ</u> Email
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing	
Appearing at request of Chair: Yes No Lobl	oyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may meeting. Those who do speak may be asked to limit their remarks so t	

S-001 (10/14/14)

### APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator	or Senate Professional Staff o	conducting the	meeting)	74
Meeting Date			Bill Numb	er (if applicable)
Topic <u>FOR</u> SB 1774		-	Amendment Barco	ode (if applicable)
Name Nicholas Galleges	)			
Job Title Stadent				
Address 5100 SE 145 Th =	<u> </u>	Phone		
Street Summer Held H	<i>3449</i> / E	Email		
Speaking: For Against Information	Zip <b>'</b> Waive Spea (The Chair w		In Support [	Against
Representing		MANAGEM AND STATE OF THE STATE		
Appearing at request of Chair: Yes No	Lobbyist registere	ed with Le	egislature:	Yes No
While it is a Senate tradition to encourage public testimony, time meeting. Those who do speak may be asked to limit their remark			• .	

S-001 (10/14/14)

### APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

04-08-2019	SB 1774
Meeting Date	Bill Number (íf applicable)
Topic Parental Consent for abort	Amendment Barcode (if applicable)
Name David Bustin	
Job Title Massianary - Field Director for	EBM inHaiti
Address 14790 SE 5/5 Ter.	Phone 3/7-985-7880
Street  Summer Fred FL.  City State	3449/ Email Inbustin @ Yaloo. con
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing	
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time	e may not permit all persons wishing to speak to be heard at this

meeting. I nose who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

### APPEARANCE RECORD

	APPEARAN	CE RECO	R <b>D</b>
(Deliver BOTH c	opies of this form to the Senator o	r Senate Professional St	aff conducting the meeting) SB 1774
Meeting Date			Bill Number (if applicable)
Topic Parental Consent for	abortion		Amendment Barcode (if applicable)
Name William Martinez			
Job Title PASTOR			
Address 4/80 County (load /	81		Phone <u>352 - 299 - 0097</u>
Molwood	FL.	34785	Email postor w. Morto, cmail. com
Speaking: For Against	State	ام Waive Sp (The Chai	peaking: In Support Against r will read this information into the record.)
Representing <u>Villagers for</u>	Trump /frison	ners of Hop	e
Appearing at request of Chair:	Yes No	Lobbyist registe	ered with Legislature: Yes No
While it is a Senate tradition to encourage meeting. Those who do speak may be a	ge public testimony, time asked to limit their remark	may not permit all s so that as many	persons wishing to speak to be heard at this persons as possible can be heard.

This form is part of the public record for this meeting.

### APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Meeting Date Bill Number (if applicable) **Topic** Amendment Barcode (if applicable) Name Job Title Address Street Citv State Waive Speaking: For Against Information In Support Speaking: (The Chair will read this information into the record.) Representing Appearing at request of Chair: Lobbyist registered with Legislature:

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

(Deliver BOTH copies of this form to the Senator or Senate Pro	fessional Staff conducting the meeting) SB (774
Meeting Date	Bill Number (if applicable)
Topic Parental Consent  Name BARRY WESSTER	Amendment Barcode (if applicable)
Ivalle Wrade   00000 (C	
Job Title	
Address 350 MILE STONE DR	Phone 850 - 591 - 9877
	312 Email Barry J Webster @ aol
Speaking: Against Information V	Vaive Speaking: In Support Against The Chair will read this information into the record.)
Representing SELF-PARENT of G	OIRUS
Appearing at request of Chair: Yes No Lobbyis	t registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not p meeting. Those who do speak may be asked to limit their remarks so that a	ermit all persons wishing to speak to be heard at this as many persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

	or Senate Professional Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic Parental Consent	Amendment Barcode (if applicable)
Name Jerrod Pater	<del></del>
Job Title	
Address 4793 94th Place	Phone 32/-230-3903
Street Live Oak, FL	32060 Email Jervala Afferind stricts. CE
City State	Zip
Speaking: Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing 4-Life Task Force	
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time meeting. Those who do speak may be asked to limit their remark	e may not permit all persons wishing to speak to be heard at this ks so that as many persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

Meeting Date (Deliver BOTH cop	oies of this form to the Senator	or Senate Professional S	staff conducting the meeting) -	Bill Number (if applicable)
	ions for Young	g People	Amendi	ment Barcode (if applicable)
Name Jennifer Caputo  Job Title Mospital Drus	ician	J	•	
Address 4711 5 Himes F	TVP Apt 110	8	Phone <u>845</u> -	531-8700
Tampa	FL State	35611 Zip	<u>Email jenniferr</u>	ncaputo (ayama:1.
Speaking: For Against [	Information		peaking: In Sui	· , ———————————————————————————————————
Representing				
Appearing at request of Chair:	Yes No	Lobbyist regist	tered with Legislatu	ıre: Yes No
While it is a Senate tradition to encourage meeting. Those who do speak may be as				
This form is part of the ublic record f	or this meeting.			S-001 (10/14/14)

4-8-19 (Deliver BOTH copies of this form to the Senator of Sena	ate Professional Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic Parental Content	Amendment Barcode (if applicable)
Name Linnea Goodwin	
Job Title	
Address Street S	Phone
Strekislang FL 3	37// Email
City State	Zip
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Danved Parenthood	
Appearing at request of Chair: Yes No Lob	byist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may meeting. Those who do speak may be asked to limit their remarks so	
This form is part of the public record for this meeting.	S-001 (10/14/14)

# APPEARANCE RECORD

(Deliver BOTH copies of this form	n to the Senator or Senate Professional Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic Pacental Consent	5B 1779  Amendment Barcode (if applicable
Name Kebart Valma	
Job Title	
Address 200) Old Sant Aug	whine Rol M304 Phone
Tallahousee FL	3230\ Email
Speaking: For Against Information	ation  Waive Speaking: In Support Against  (The Chair will read this information into the record.)
Representing	lyself
Appearing at request of Chair: Yes	No Lobbyist registered with Legislature: Yes No
The state of the s	timony, time may not permit all persons wishing to speak to be heard at this their remarks so that as many persons as possible can be heard.

S-001 (10/14/14)

# APPEARANCE RECORD

Meeting Date (Deliver BOTH copies of this form to the Senato	r or Senate Professional Sta	Bill Number (if applicable)
Topic Parental consent		Amendment Barcode (if applicable)
Name Sarah Scully		
Job Title Communications Coordinator	-	
Address 2152 Bay St		Phone 610-730-9221
Sarasota FL	34237	Email Sarah. Scully@ppswcf.org
Speaking: State  Speaking: Against Information	<i>Zip</i> Waive Sp <i>(The Chair</i>	eaking: In Support Against will read this information into the record.)
Representing		
Appearing at request of Chair: Yes No	Lobbyist registe	red with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, tim meeting. Those who do speak may be asked to limit their rema		
This form is part of the public record for this meeting.		S-001 (10/14/14)

Meeting Date (Deliver BOTH copies of this form to the Senator or	Senate Professional Staff conducting the meeting)  Bill Number (if applicable)
Name Augnna Starford	Amendment Barcode (if applicable)
Job Title	
Address US off Usful	Phone <u>\$13,900 1934</u>
Street City State	33403 Email July Account from Complement
Speaking: For Against Information	Waive Speaking: In Support
Representing	
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time meeting. Those who do speak may be asked to limit their remarks	
This form is part of the public record for this meeting.	S-001 (10/14/14)

4-8-19	Deliver BOTH copies of this form to the	ne Senator or Senate Professiona	al Staff conducting the n	neeting)	
Meeting Date				Bill Number (if	applicable)
Topic Abornoh rest		people		Amendment Barcode (i	f applicable)
Name Ancesha k	-hatri				
Job Title <u>Student</u>					
Address 4266 Nes	st Plaza Dr.		Phone <u></u> 8	63 853 6088	
Orlando	FL	32816	Email_ane	esha @ Knight	s. W.F. edu
City Speaking: For	State Against Informatio		Speaking:		gainst
Representing					
Appearing at request of	Chair: Yes No	Lobbyist regi	stered with Leg	gislature: Yes	s No
While it is a Senate tradition meeting. Those who do spea					rd at this
This form is part of the pub	blic record for this meeting	g.		S-0	001 (10/14/14)

### APPEARANCE RECORD

4/8/19	(Deliver BOTH copies of	r this form to the Senator o	r Senate Professional St	arr conducting the meeting)	1774
Meeting Date					Bill Number (if applicable)
	Ion restrictions ephanie Dic		people	Amend	Iment Barcode (if applicable)
Address 426	<u> </u>	Dr. #6608	4	Phone (239)	
	ando	FL	BM 32816	Email_Stepho	iniedickey 13 pgmail.
Speaking: Fo	r Against	State Information	•	peaking: In Su	COM
Representing					
			may not permit all		peak to be heard at this

S-001 (10/14/14)

1 1	APPEARA	NGE REGURD	
4/8/19	(Deliver BOTH copies of this form to the Senat	or or Senate Professional Staff conducting the meeting)	SB 1774
Meeting Date			Bill Number (if applicable)
Topic Name	Janeu Ringier	Morlion vestriations for young pe	ment Barcode (if applicable)
ivallie	Maries Million		1
Job Title	Refired		
Address	2700 Galliano Cir.	Phone	
Street City	inter Park FL State	32792 Email Nringle	v 52@ gmail. con
Speaking: F	or Against Information	Waive Speaking: In Su (The Chair will read this informa	
Representing	Blanked Ravert	thood Self	
Appearing at req	uest of Chair: Yes No	Lobbyist registered with Legislatu	ıre: Yes No
While it is a Senate in meeting. Those who	tradition to encourage public testimony, timed do speak may be asked to limit their rema	ne may not permit all persons wishing to sp arks so that as many persons as possible c	eak to be heard at this an be heard.
This form is part of	the public record for this meeting.		S-001 (10/14/14)

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the mee	Bill Number (if applicable)
Topic Abortion Restriction for young Reople And Name Jamie Clinton	nendment Barcode (if applicable)
Job Title Regional Organizer	
Address 2000 ERVING CIR UNIT 4205 Phone 40	15164626
Speaking: For Against Information  Street    City   State   Zip   Email   Amile	Support Against
Representing Self	
Appearing at request of Chair: Yes No Lobbyist registered with Legis	lature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing t meeting. Those who do speak may be asked to limit their remarks so that as many persons as possib	o speak to be heard at this ble can be heard.
This form is part of the public record for this meeting	S 001 /10/44/44\

Meeting Date (Deliver BOTH copies of this form to the Senator or Senate Profess	Sional Staff conducting the meeting)  SB 1774  Bill Number (if applicable)
Topic	Amendment Barcode (if applicable)
Name <u>Nathan Davis</u>	
Job Title VP, FSU College Democrats	<del></del>
Address 1704 W Call St Apt 114	Phone (262)344-0132
Tallahassee FL 3230 City State Zip	14 Email ntolowis 0910 agmail: com
Speaking: For Against Information Wa	ive Speaking: In Support Against e Chair will read this information into the record.)
Representing	
Appearing at request of Chair: Yes No Lobbyist r	egistered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not perimeeting. Those who do speak may be asked to limit their remarks so that as	
This form is part of the public record for this meeting.	S-001 (10/14/14)

(Deliver BOTH copies of this form to the Senato	r or Senate Professional Staff conducting the meeting)  SB 1774
Meeting Date	Bill Number (if applicable)
Topic <u>lavental</u> Consent	Amendment Barcode (if applicable)
Name Gres Pound	
Job Title	
Address 9166 SUNIS e De . Street	Phone
Leirso Pl	
CityState	Zip
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing	
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, tim meeting. Those who do speak may be asked to limit their remains	e may not permit all persons wishing to speak to be heard at this rks so that as many persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

### APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

		315/1/19
Meeting Date		Bill Number (if applicable)
Topic Parental Consent for Abor	tion	Amendment Barcode (if applicable)
Name <u>Nicolette Springer</u>		
Job Title Legislative Analyst		
Address		Phone 4074843656
Orlando FL	32932	Email
Speaking: For Against Information	<i>Zip</i> Waive Sp (The Chail	peaking: In Support Against r will read this information into the record.)
Representing League of Women	Voters	
Appearing at request of Chair: Yes No		ered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time meeting. Those who do speak may be asked to limit their remark	may not permit all pressives so that as many p	persons wishing to speak to be heard at this persons as possible can be heard.
This form is part of the public record for this meeting.		S-001 (10/14/14)

### APPEARANCE RECORD

4919 (Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)
Meeting Date  Bill Number (if applicable)
Topic April - Larental one Amendment Barcode (if applicable)
Name Dubua DeVahe
Job Title $\frac{\sqrt{5}}{\sqrt{5}}$
Address 625 E Brenned St Phone 850-251-4280
Street allahasser Fl 32308 Email Barbara devane 10
City State Zip Jahov.
Speaking: For Against Information Waive Speaking: In Support Against
Representing (The Chair will read this information into the record.)
Appearing at request of Chair: Yes No Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.
This form is part of the public record for this meeting.  S-001 (10/14/14)

# APPEARANCE RECORD

4/6/18 (Deliver BOTH copies of this form to the Senator of Senate Professional S	SB 1774
Meeting Date	Bill Number (if applicable)
Topic Parental Consent	
Name Jon Harris Maurer	_
Job Title Public Policy Din.	
Address Zol E. Park Ave. Ste. 200	Phone
Takahassee FL 32301 City State Zip	Email jonharris@ equality
Speaking: For Against Information Waive S	Speaking: In Support Against Against will read this information into the record.)
Representing Equality Florida	, 
Appearing at request of Chair: Yes No Lobbyist regist	tered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many	

S-001 (10/14/14)

### APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional S  Meeting Date	Staff conducting the meeting) <u>SB1774 [H/3 /335</u> ]  Bill Number (if applicable)
Topic Planne (Parentivad	Amendment Barcode (if applicable)
Name Défores (sayson)	-
Job Title Potred	-
Address 4801 E. Rognas Are Street	Phone <u>8/35464262</u>
18mga f1 33617	Emaildeloresgraysonlee & Jahoo. coz
Speaking: For Against Information Waive S	Speaking: Against Against will read this information into the record.)
Representing	
Appearing at request of Chair: Yes No Lobbyist regis While it is a Senate tradition to encourage public testimony, time may not permit at meeting. Those who do speak may be asked to limit their remarks so that as many	

S-001 (10/14/14)

### APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Topic Pranned Parenthood Amendment Barcode (if applicable) Name GEROYNIE DEMONS Job Title Waive Speaking: Wh Support Against Information Speaking: (The Chair will read this information into the record.) Representing Lobbyist registered with Legislature: Appearing at request of Chair: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

S-001 (10/14/14)

04/08/24/3 (Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)
Meeting/Date  Bill Number (if applicable)
Topic Panental Consent Amendment Barcode (if applicable)
Name Anthony Cannone Sr.
Job Title Retined Citezen
Address 826 5W Amberwood loop Apt 100 Phone 386-344-0866
Lake City, FL 32025 Email solg gratic groce along City State Zip
Speaking: For Against Information Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Aboution Handa Com
Appearing at request of Chair: Yes No Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.
This form is part of the public record for this meeting.  S-001 (10/14/14)

# APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional St	taff conducting the meeting)
Meeting Date /	Bill Number (if applicable)
Topic Parental Rights	Amendment Barcode (if applicable)
Name SORAYA COLVIN	ę <u></u>
Job Title Minister of the Gospel of	Jesus-Christ
Address 915 N. Peninsula Dr.	Phone 904 631-4497
Daytona Beach F 32118	Email N/A
City State Zip  Speaking: For Against Information Waive Speaking: (The Chair	peaking: Against ir will read this information into the record.)
Representing HyselFand God	,
Appearing at request of Chair: Yes No Lobbyist registe	ered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many	

S-001 (10/14/14)

### **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Profession	nal Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic Parental Consent	Amendment Barcode (if applicable)
Name Karen Woodall	
Job Title Executive Director	
Address 579 E. Call St.	Phone <u>850-321-9386</u>
City Callahussee, Fl 3230/ State Zip	Email fcfep ) yaloo. com
Speaking: For Against Information Waive	e Speaking: In Support Against Chair will read this information into the record.)
Representing F1 Center for Fiscal & Econo	mie Policy
Appearing at request of Chair: Yes No Lobbyist reg	gistered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit meeting. Those who do speak may be asked to limit their remarks so that as ma	it all persons wishing to speak to be heard at this any persons as possible can be heard.
This form is now of the mublic record for this recording	

This form is part of the public record for this meeting.

(Deliver BOTH copies of this form to the Senator or Senate Professional St	aff conducting the meeting) 5B1774
Meeting Date	Bill Number (if applicable)
Topic Parental Rights	Amendment Barcode (if applicable)
Name David Marchetti	
Job Title Electrical Engineer	
Address 60 Millholland St. Street	Phone 407-367.8267
· · · · · · · · · · · · · · · · · · ·	Email 13 pmarchetti@gmail.com  Deaking: In Support Against r will read this information into the record.)
Representing Abolish Human Abortion	
Appearing at request of Chair: Yes No Lobbyist register	ered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many	,
This form is part of the public record for this meeting.	S-001 (10/14/14)

7/8/19	Senator or Senate Professional Staff conducting the meeting)  58 1774
Meeting Date	Bill Number (if applicable)
Topic Abolish Abortion	Amendment Barcode (if applicable)
Name Lames R. Vail	
Job Title Ministen	
Address 1332 15th 6t,	Phone 850-255-307/
Street Brker FL	32531 Email Jimin desting a gmail, Con
Speaking: For Against Information	Waive Speaking: In Support Against  (The Chair will read this information into the record.)
Representing	inggert Abolishing Abertion:
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony meeting. Those who do speak may be asked to limit their re	r, time may not permit all persons wishing to speak to be heard at this emarks so that as many persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

# APPEARANCE RECORD

4/8/19	opies of this form to the Senator	or Senate Professional St	
Meeting Date		ı	Bill Number (if applicable)
Topic Parental	Consent		Amendment Barcode (if applicable)
*Name Sandy Mes	CEK		
Job Title Ret d			
Address 1405 Westhea	ven Dr		Phone <u>850-459-7624</u>
Street	~ 8		
Tall	Flan	32310	Email Sandra, L. Mercera
City	* State	Zip	gmail
Speaking: For Against	Information	Waive S <sub>I</sub> (The Chai	peaking:In Support _X Against ir will read this information into the record.)
Representing	Myself	·	
Representing			
Appearing at request of Chair:	Yes X No	Lobbyist regist	ered with Legislature: Yes No
While it is a Senate tradition to encoura	ge public testimony, time	e may not permit all	persons wishing to speak to be heard at this

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

4/8/19	(Deliver BOTH copies of this form to the Sena	tor or Senate Professional St	
Meeting Date	<del></del>		Bill Number (if applicable)
Topic	Parental Consent		Amendment Barcode (if applicable)
X Name Hale	1 Brown		
Job Title			
Address 799	W Gaines St		Phone 586-290-1165
Street	viasee FL	32304	Email Drown Maley@201.00
City Speaking: For	Against Information	<i>Zip</i> Waive Sp <i>(The Chai</i> i	peaking: In Support Against r will read this information into the record.)
Representing _	M.	self	
Appearing at reque	st of Chair: Yes No	Lobbyist registe	ered with Legislature: Yes X No
	dition to encourage public testimony, ti o speak may be asked to limit their rem		persons wishing to speak to be heard at this persons as possible can be heard.
This form is part of th	e public record for this meeting.		S-001 (10/14/14)

# APPEARANCE RECORD

Meeting Date (Deliver BOTH copies of this form to the Senato	or or Senate Professional Staff conducting the meeting)  53 1774  Bill Number (if applicable)
Topic Abortion Restactions	Jon your Perole Amendment Barcode (if applicable)
Name Rosa Pyles	
Job Title <u>Refined</u>	
Address 37 14 Et Osborne	Ave Phone (8/3) 503-6144
City State	336/0 Email
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing	
Appearing at request of Chair: Yes No  While it is a Senate tradition to encourage public testimony, time	Lobbyist registered with Legislature: Yes No
meeting. Those who do speak may be asked to limit their remar	e may not permit all persons wishing to speak to be heard at this ks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

4/8/19	(Deliver BOTH copies of	this form to the Senator o	r Senate Professional St	aff conducting the meeting	1774
Meeting Date					Bill Number (if applicable)
Topic <u>aboy</u> Name <u>Shumi</u>	tion restrict	ions for y	May peopl	L Amen	dment Barcode (if applicable)
Job Title					
Address Street	BOX 29208	<u></u>		Phone <u>727</u>	336 7418
Tum) City	ΟU	State State	33687 Zip	Email Black	miseup Gmaile
Speaking: Fo	or Against I	nformation	Waive Sp	peaking: In S	upport Against eation into the record.)
Representing			(		
Appearing at req	uest of Chair: 📈 Ye	es No	Lobbyist registe	ered with Legislat	ure: Yes No
While it is a Senate t meeting. Those who	tradition to encourage pub do speak may be asked t	olic testimony, time to limit their remark	may not permit all <sub> </sub> s so that as many <sub> </sub>	persons wishing to s persons as possible	peak to be heard at this can be heard.
This feel is nart of	f the public record for th	is meeting.			S-001 (10/14/14)

### APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) 418119 1774 Meeting Date Bill Number (if applicable) Topic Aportion Kestrictions Amendment Barcode (if applicable) Job Title <u>Student lunemplay a</u> Address 8819 Phone 813-424 -9555 State Waive Speaking: Information (The Chair will read this information into the record.) Representing Appearing at request of Chair: Lobbyist registered with Legislature: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. This form is part of the public record for this meeting. S-001 (10/14/14)

## APPEARANCE RECORD

Meeting Date (Deliver BOTH copies of this form to the Senator or S	Senate Professional Staff conducting the meeting)  SB 17 74 / HB 13  Bill Number (if applicable)
Topic Abertian restriction for you	DUNS PECPR Amendment Barcode (if applicable)
Name Susanna Lewis	
Job Title	
Address 946 Fern Ave #101	Phone 847-917-2240
Street City  State	<u> </u>
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Self	
Appearing at request of Chair: Yes No L	obbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time m meeting. Those who do speak may be asked to limit their remarks	

S-001 (10/14/14)

This form is part of the public record for this meeting.

(Deliver BOTH copies of this form to the Senator or Senate Professional S	Staff conducting the meeting)
Meeting Date  The second of th	Bill Number (if applicable)
Topic WWWW CV/SeVV	Amendment Barcode (if applicable)
Name than Lassike	-
Job Title Rolitical Organizer	_
Address 8000 Drefer Paul Can	Phone 813 447 336
Street 336/0	Email elfancapirganuso Por De
City State Zip	_ Dre
	peaking: In Support Against ir will read this information into the record.)
Representing	
Appearing at request of Chair: Yes No Lobbyist regist	ered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many	persons wishing to speak to be heard at this persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

### APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) < Bill Number (If applicable Amendment Barcode (if applicable) Job Title Address State Speaking: Against Information Waive Speaking: In Support (The Chair will read this information into the record.) Representing Lobbyist registered with Legislature: Appearing at request of Chair:

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

<u> </u>	or Senate Professional Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic Parental Consent	Amendment Barcode (if applicable)
Name Patricia Singletany	
Job Title	
Address HOS Callingsford Rd	Phone
Tallahasse th	Email
Speaking: For Against Information	Zip  Waive Speaking: In Support Against  (The Chair will read this information into the record.)
Representing Myself	·
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time meeting. Those who do speak may be asked to limit their remark	may not permit all persons wishing to speak to be heard at this so that as many persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

# APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Meeting Date Bill Number (if applicable) **Topic** Amendment Barcode (if applicable) Name Job Title **Address** Phone Email State Speaking: Against Information Waive Speaking: In Support (The Chair will read this information into the record.) Representing Appearing at request of Chair: Lobbyist registered with Legislature: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this

meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

(Deliver BOTH copies of this form to the Sena	tor or Senate Professional Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic Parental consent	Amendment Barcode (if applicable)
Name Shelby Shoup	
Job Title	
Address 36 Ausles Rd	Phone
Tallahassee FL	32304 Email
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing	
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, tir meeting. Those who do speak may be asked to limit their rema	ne may not permit all persons wishing to speak to be heard at this arks so that as many persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

# APPEARANCE RECORD

	or Senate Professional Staff conducting the meeting)  Bill Number (if applicable)
Topic	Amendment Barcode (if applicable)
Name MICHALLE SHEN	
Job Title Structure	-
Address 54 Seminole Likes	1000 Phone 501-251-7448
Street City PUN BUN, 4 City State	1 3411 Email MUS)8 na amaga
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Myself	(The Chair will read this information into the record.)
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time meeting. Those who do speak may be asked to limit their remark.	may not permit all persons wishing to speak to be heard at this s so that as many persons as possible can be heard.

S-001 (10/14/14)

This form is part of the public record for this meeting.

# APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

	SB 1774
Meeting Date	Bill Number (if applicable)
Topic Parental Consent.	Amendment Barcode (if applicable)
Name <u>Jarah Adams</u>	
Job Title	
Address 75 N. Woodward Avenue	Phone
<u>Tallahassee</u> FL	32313 Email
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Myself	
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes X No
While it is a Senate tradition to encourage public testimony, timmeeting. Those who do speak may be asked to limit their rema	e may not permit all persons wishing to speak to be heard at this ks so that as many persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

S-001 (10/14/14)

## APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Bill Number (if applicable) arenta Topic Amendment Barcode (if applicable) Name Street allahasse Speaking: Against Information Waive Speaking: In Support (The Chair will read this information into the record.) Appearing at request of Chair: Lobbyist registered with Legislature: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. This form is part of the public record for this meeting. S-001 (10/14/14)

(Deliver BOTH copies of this form to the Senator  Meeting Date	or Senate Professional Staff conducting the meeting)  SB1774  Bill Number (if applicable)
Topic Planuare Parenthood	Amendment Barcode (if applicable)
Name Delores GRAYSON	
Job Title Refired	
Address 4801 & RegNAS Are	Phone \$135464262
1 Ampa H	336/7 Email delores grays on Lee / 4hou
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing	
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time meeting. Those who do speak may be asked to limit their remark	may not permit all persons wishing to speak to be heard at this ks so that as many persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

## APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate	Professional Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic Parental Consent	
TOPIC	Amendment Barcode (if applicable)
Name Share Compton	
Job Title Project Manager	
Address 2716 Bardswal hn	Phone 954-59/-549/
tallahasse Il. 35	305 Email Share Comoton
City State Z	Zip
Speaking: Against Information	Waive Speaking: In Support Against
	(The Chair will read this information into the record.)
Representing My Jely	
Appearing at request of Chair: Yes No Lobby	rist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may no meeting. Those who do speak may be asked to limit their remarks so that	t permit all persons wishing to speak to be heard at this It as many persons as possible can be heard.

S-001 (10/14/14)

This form is part of the public record for this meeting.

8 (4pr 19 (Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)	
Meeting Date  Bill Number	(if applicable)
Name Research Morris  Amendment Barcode	; (if applicable)
Job Title	
Address 5723 fer managh C.  Street  12 12 12 12 12 12 12 12 12 12 12 12 12 1	Against
Appearing at request of Chair: Yes No Lobbyist registered with Legislature: Yes	es 🏡 No
While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be he meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.	ard at this
This form is part of the public record for this meeting.	S-001 (10/14/14)

## APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Meeting Date Bill Number (if applicable) Amendment Barcode (if applicable) Job Title Phone Email For Speaking: Against Information Waive Speaking: In Support (The Chair will read this information into the record.) Representing Appearing at request of Chair: Lobbyist registered with Legislature: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

S-001 (10/14/14)

This form is part of the public record for this meeting.

## APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Bill Number (if applicable Albertion Restrictions for young Amendment Barcode (if applicable) Address Street **Email** City Speaking: Information Against Waive Speaking: In Support (The Chair will read this information into the record.) Representing Appearing at request of Chair: Lobbyist registered with Legislature:

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

4/8/19	or Senate Professional Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic Parental Consent	Amendment Barcode (if applicable)
Name_ Jandra Mercer	
Job Title	
Address 1405 Westheaven Dr	Phone 850 459 7624
Tall. FL City State	323/0 Email sandral mercer egmail con
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing	·
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time meeting. Those who do speak may be asked to limit their remark	may not permit all persons wishing to speak to be heard at this so that as many persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

### APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Bill Number (if applicable) Topic Amendment Barcode (if applicable) Kim For Speaking: Against Information Waive Speaking: (The Chair will read this information into the record.) Planned Purenthard Lobbyist registered with Legislature: Appearing at request of Chair: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. This form is part of the public record for this meeting. S-001 (10/14/14)

4/8/14 (Beliver Botti copies of this	s form to the Senator	of Seriate Froiessional S	tall conducting the meeting)	1774
Meeting Date			_	Bill Number (if applicable)
TopicSB 1774			Amendi	ment Barcode (if applicable)
Name Jasman Rogurs	>	***************************************		
Job Title Staff and Police	1 Direct			
Address Fyr NW 54th	57		Phone 1954	)261-1380
Mami	Fl.	33127	Email ACISMO	ine the workers
City Speaking: For Against Info	State ormation	Zip Waive S (The Chai	peaking: In Suj ir will read this informa	
RepresentingMiami	Worker	s Center		
Appearing at request of Chair: Yes	No	Lobbyist registe	ered with Legislatu	re: Yes No
While it is a Senate tradition to encourage public meeting. Those who do speak may be asked to	testimony, time limit their remar	may not permit all	persons wishing to sp	eak to be heard at this
This form is part of the public record for this	meeting.			S-001 (10/14/14)

(Deliver BOTH copies of this form to the Senator or Senate F	Professional Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic Parental Consent	Amendment Barcode (if applicable)
Name Tri- nly Navyln	
Job Title	
Address 607 Gamble St	Phone
Street Talahasse Floyida 2 City State z	7 3230 7 Email
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Myself	(The Grain Will Food tille Information line 1600rd.)
Appearing at request of Chair: Yes No Lobbyi	st registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not meeting. Those who do speak may be asked to limit their remarks so that	permit all persons wishing to speak to be heard at this as many persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

1774

#### THE FLORIDA SENATE

04-08-2019	(Deliver BOTH copies of this	form to the Senator or	Senate Professional St	aff conducting the meet	ing) 1774
Meeting Date					Bill Number (if applicable)
Topic Abortion	n Restriction	s for yo	ung People	O Am	endment Barcode (if applicable)
Name Kirsten	1 Conga				
Job Title	. )				
Address $\frac{2399}{2}$	lantation C	lak Dr.		Phone (727)	1417-7585
<u>Orlana</u>	•	FL	32824	conge Email grad	1417-7585 er. Kirsten@ il.com
City		State	Zip		
Speaking: For _	AgainstInfo	rmation	Waive Sp (The Chai	peaking:In r will read this info	Support X Against rmation into the record.)
Representing	를 Self				
Appearing at request	of Chair: Yes	∑No I	_obbyist registe	ered with Legis	ature: Yes No
While it is a Senate traditi meeting. Those who do sp	on to encourage public peak may be asked to l	testimony, time n imit their remarks	nay not permit all so that as many p	persons wishing to persons as possib	o speak to be heard at this le can be heard.
This form is part of the p	oublic record for this i	meeting.			S-001 (10/14/14)

11 512019	ator or Senate Professional Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic Abortion Restriction's Name Paula Torres Santi	40r Young People Amendment Barcode (if applicable)
Name <u>Paola</u> Torres Sant	196
Job Title	
Address 814 W Lanca Ster Rd C	1pt 94 Phone (407535-9883
Orlando FL	32809 Email
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing 1997 Self	(The Chair will read this information into the record.)
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, ti meeting. Those who do speak may be asked to limit their rem	me may not permit all persons wishing to speak to be heard at this narks so that as many persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

## APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional S	taff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic PARENTAL CONSENT	Amendment Barcode (if applicable)
Name Michery Soul	, Атенитен Багсойе (п аррпсарте)
Job Title	
Address 4050 San HAWK BUD	Phone 850 -978-1951
TALLAHASSEE FL. 32309	Email Mioly Deathlinks
Speaking: State Sip  Speaking: Information Waive S  (The Chair	peaking: In Support Against ir will read this information into the record.)
Representing MYSU	
Appearing at request of Chair: Yes No Lobbyist registe	ered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many	persons wishing to speak to be heard at this persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

## **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Meeting Date Bill Number (if applicable) Topic albortion restrictions for young Amendment Barcode (if applicable) Name DESSICA ahwash Job Title STUDENT Address State Zip Speaking: Against Information Waive Speaking: In Support (The Chair will read this information into the record.) Representing Lobbyist registered with Legislature: Appearing at request of Chair: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

n 1 1	AFF LANANCE RECORD	
4/8/19	(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)	1774
lMeeting Date		Bill Number (if applicable)
Topic Abort	tion Restrictions for young perdo Among	Iment Barando (if annlicable)
Name Clynt	tion Restrictions for young people Amend	ипен вакоче (п аррисарје)
0	1 1959er	
Address 6401	31st Street Southapt, 206 Phone 352	287-9956
Street City	Deters bury FL 33712 Email Meno	tyou/350
Speaking: For		ıpport
Representing	Planned Parenthood	,
Appearing at reque	est of Chair: Yes VNo Lobbyist registered with Legislati	ure: Yes No
While it is a Senate tra meeting. Those who d	adition to encourage public testimony, time may not permit all persons wishing to sp to speak may be asked to limit their remarks so that as many persons as possible o	peak to be heard at this can be heard.
This form is part of the	he public record for this meeting.	S-001 (10/14/14)

# **APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Meeting Date	Bill Number (if applicable)
Topic Abortion Restrictions for Young P	Amendment Barcode (if applicable)
Name Dinah McCahan	<del>,</del>
Job Title Student	
Address 5800 Bay shore Rd. Street	Phone 202-465-6063
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing	
Appearing at request of Chair: Yes No Lol	obyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may meeting. Those who do speak may be asked to limit their remarks so	or not permit all persons wishing to speak to be heard at this of that as many persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

(Deliver BOTH copies of this form to the Senator or Senate Professional S	staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic Abortion Restrictions for Yang People	Amendment Barcode (if applicable)
Name Briana Luis	
Job Title Equality Florida Intern	
Address 16215 E Course Dr	Phone (813)482-4007
Tampa FL 33624	Email brianaluis@mailiusf.edu
	peaking: In Support Against ir will read this information into the record.)
Representing	
Appearing at request of Chair: Yes No Lobbyist regist	ered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many	persons wishing to speak to be heard at this persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

2 - 8 - 19 (Deliver BOTH copies of this form to the Senator of	r Senate Professional Staff conducting the meeting) 5/3/1774
Meeting Date	Bill Number (if applicable)
Topic Parental Consent - Abor	Amendment Barcode (if applicable)
Name Marilyn Haffing	
Job Title Retired	
Address Sole Boy Point Dr	Phone 727-397-57/0
Madeira Beach tL	33708 Email Mehafling@gmad Con
•	Zip J U
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Planned Parenthood	(NOW, LWUSPA)
	Lobbyist registered with Legislature: Yes 🗓 No
While it is a Senate tradition to encourage public testimony, time in meeting. Those who do speak may be asked to limit their remarks	may not permit all persons wishing to speak to be heard at this s so that as many persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

(Deliver BOTH copies of this form to the Senator or Senate Professional S	Staff conducting the meeting) 531774
Meeting Date	Bill Number (if applicable)
Topic PARENTAL CONSON	Amendment Barcode (if applicable)
Name 1. CORI BALL, MD	_
Job Title Physician	
Address 244 34 van Blvd	Phone
Street Winter Park, FL 32789	Email
CityState Zip	
Speaking: For Against Information Waive S	· — —
Representing Planned Paventhood	ir will read this information into the record.)
Appearing at request of Chair: Yes No Lobbyist registe	ered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many	persons wishing to speak to be heard at this persons as possible can be heard.
This form is part of the public record for this meeting.	C 004 (40/44/4)

# **APPEARANCE RECORD**

111010

(Deliver BOTH copies of this form to the Senator or Senate Professional St	aff conducting the meeting) SB1774
Meeting Date	Bill Number (if applicable)
Topic <u>581774</u>	Amendment Barcode (if applicable)
Name Alexander Bruens	
Job Title Student	
Address 727 Apple Tree Lane	Phone <u>561-451-6217</u>
Boca Raton FL 33486 City State Zin	Email
Speaking: For Against Information Waive Sp	peaking: In Support Against will read this information into the record.)
Representing Self	
Appearing at request of Chair: Yes No Lobbyist register	ered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all predictions. Those who do speak may be asked to limit their remarks so that as many predictions.	persons wishing to speak to be heard at this persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

(Deliver BOTH copies of this form to the Senator or Senate Professional S  Meeting Date	1+++
Topic Abortion Restrictions for Young People	Bill Number (if applicable)  Amendment Barcode (if applicable)
Name lea Ogozelec	
Job Title <u>Ketired Special Heeds Educator</u>	
Address 2011 Mc Mullen Ave. Street	Phone <u>770-656-5623</u>
Dunelly 34699 State Zip  Speaking: Against Information Waive Speaking:	Email lea your avon lady agmail peaking: In Support Against
Representing	ir will read this information into the record.)
Appearing at request of Chair: Yes No Lobbyist registe	ered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many	persons wishing to speak to be heard at this persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

(Deliver BOTH copies of this form to the Senato	r or Senate Professional Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic Parental Consent	Amendment Barcode (if applicable)
Name Joanne Hoex	
Job Title Business Owner	
Address 6662 30th St. S.	Phone 727-656-2513
Street St. Petersburg City State	33712 Email joannehoey@gmail.
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Myself	
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time meeting. Those who do speak may be asked to limit their remark	e may not permit all persons wishing to speak to be heard at this ks so that as many persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

APPEARANCE RECORD
(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)
' Meeting Date  Bill Number (if applicable)
Topic restricting Young Women's access to aboution Amendment Barcode (if applicable
Name Amy Weintraub
Job Title Reproductive Rights Program Dir.
Address 4545 Dolphin Cay Ln 5 Phone 309-841-9027
Street St Petersburg FL 33711 Email any eprogressf)
Speaking: For Against Information Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Rosess Florida
Appearing at request of Chair: Yes No Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this neeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.
S-001 (10/14/12

(Deliver BOTH copies of this form to the Senat	or or Senate Professional Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic <u>5B</u> 1774	Amendment Barcode (if applicable)
Name Joshua Hanson	
Job Title	<del></del>
Address 600 Basin St	Phone
Street Ia Mahassee FC	32304 Email_
City State	Zip
Speaking: Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing MYSELF	
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, tim meeting. Those who do speak may be asked to limit their rema	ne may not permit all persons wishing to speak to be heard at this arks so that as many persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

# APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staf	
Meeting Date	Bill Number (if applicable)
Topic Parental Consent	Amendment Barcode (if applicable)
Name Party Stubkjan	
Job Title Returned	
	Phone 7-7-412-54 89
	Email dilmore pe ad um
Speaking: For Against Information Waive Speaking: (The Chair	eaking: In Support Against will read this information into the record.)
Representing Planned Parenthood/17	450H
Appearing at request of Chair: Yes No Lobbyist registe	red with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all p meeting. Those who do speak may be asked to limit their remarks so that as many p	persons wishing to speak to be heard at this ersons as possible can be heard.

S-001 (10/14/14)

This form is part of the public record for this meeting.

## APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

(Deliver BOTH copies of this form to the Sena	tor or Senate Professional Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Name Christopher lewis	Amendment Barcode (if applicable)
Job Title	
Address 10811 William & May Cour	7 Phone 626-494-8551
Orlands FL City State	3282 ( Email Chrislewis 6 15 762 gmail
Speaking: For X Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Deganile Plovida Se	If
Appearing at request of Chair: Yes 1 No	Lobbyist registered with Legislature: Yes 🖔 No
While it is a Senate tradition to encourage public testimony, tin meeting. Those who do speak may be asked to limit their rem	me may not permit all persons wishing to speak to be heard at this arks so that as many persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

## APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Meeting Bate Bill Number (if applicable) **Topic** Amendment Barcode (if applicable) Name Job Title Address Phone Street **Email** Citv State Zip Speaking: Information Waive Speaking: In Support (The Chair will read this information into the record.) Representing Appearing at request of Chair: Lobbyist registered with Legislature: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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## APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1-1-1-1

07/08/19	1119
Meeting Date	Bill Number (if applicable)
Topic	Amendment Barcode (if applicable)
Name Jacqueline Morris-Hayes	
Job Title (Ret) MAJ Army	
Address 8926 Via Brittiante	Phone
Wellington FL 33411 City State Zip	Email
Speaking: For Against Information Waive Speaking:	peaking: In Support Against ir will read this information into the record.)
Representing Self	
Appearing at request of Chair: Yes No Lobbyist register	ered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many	persons wishing to speak to be heard at this persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

## APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional St	SB1774
Meetling Date	Bill Number (if applicable)
Topic	Amendment Barcode (if applicable)
Name Alexa Lane	
Job Title	
Address 6325 Indian Cells BlvP	Phone 901-569-0550
Boynton Beach, FL. 33437	Email
Speaking: Against Information Waive Speaking:	peaking: In Support Against ir will read this information into the record.)
Representing 59 F	
Appearing at request of Chair: Yes No Lobbyist registe	ered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all neeting. Those who do speak may be asked to limit their remarks so that as many	,

S-001 (10/14/14)

This form is part of the public record for this meeting.

# APPEARANCE RECORD

9/0/11	or Senate Professional Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic Pavental Consent	Amendment Barcode (if applicable)
Name Ellen baker	<del></del>
Job Title High School Feache	<i>N</i>
Address S673 Whirlaway Rd	Phone
Polm Beach Gardens,	FU 33418Email_
Speaking: For Against Information	Zip  Waive Speaking: In Support Against  (The Chair will read this information into the record.)
Representing Self	(The onall will read this information into the record.)
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time meeting. Those who do speak may be asked to limit their remark	may not permit all persons wishing to speak to be heard at this s so that as many persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

(Deliver BOTH copies of this form to the Senator or Senate Professional	Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic Poruntal Concernt Bill	Amendment Barcode (if applicable)
Name Maria Vail	
Job Title	<u> </u>
Address 8370 Thames R.O. Street	Phone 850 533.44.93
Balur Fl 32531	_ Email_ YIVhudz @ hot mant. Can
Speaking: For Against Information Waive	Speaking: In Support Against air will read this information into the record.)
Representing About on	
Appearing at request of Chair: Yes No Lobbyist regis	stered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit a meeting. Those who do speak may be asked to limit their remarks so that as man	all persons wishing to speak to be heard at this y persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

## APPEARANCE RECORD

APPEARANCE RECO  4-8-209 (Deliver BOTH copies of this form to the Senator or Senate Professional S	
Meeting Date	Bill Number (if applicable)
Topic <u>SB1774</u>	Amendment Barcode (if applicable)
Name Wendy Gallegos	
Job Title Pasters	$O = \alpha = 0.7$
Address 9984 County Rd 114A	Phone 359-216-5859
Street BUUDUD FL BUU91	Email
	peaking: In Support Against ir will read this information into the record.)
Representing OPEN DOOR Community	Church
Appearing at request of Chair: Yes No Lobbyist registe	ered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all	persons wishing to speak to be heard at this

meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

(Deliver BOTH copies of this form to the Senator or Senate Professional Sta	aff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic <u>SR 1774 / HB 1335</u>	Amendment Barcode (if applicable)
NameRanos	
Job Title Team leader The Nature Conservance	T
Address 220 5. Malcoln Ct	Phone 8138023756
Street FL 33609	Email Zulena rano Espartans o
	peaking: In Support Against r will read this information into the record.)
Representing Planned Parenthood	wiii read this imormation into the record.)
Appearing at request of Chair: Yes No Lobbyist registe	ered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all بر meeting. Those who do speak may be asked to limit their remarks so that as many p	
This form is part of the public record for this meeting.	S-001 (10/14/14)

## APPEARANCE RECORD

4/8/19 (Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) SB 1774
Meeting Date  Bill Number (if applicable)
Topic PAREMAL CENSENT BEFURE ABUNDON Amendment Barcode (if applicable)
Name JOHN STEMBERGER FLORIDA RAMINEY
Job Title PRESIDENT & GENERAL COUNISEL 251-5130
Address 4853 S. ORANGE AVE. Phone 407-350-0572
Street  City  State  State  State  State  State  State  State
Speaking: For Against Information Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Found Family Acrow
Appearing at request of Chair: Yes No Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard

S-001 (10/14/14)

This form is part of the public record for this meeting.

4/8/		copies of this form to the Sena	ator or Senate Professional St	aff conducting th	5	B1774
Meetling Topic 7	arental (	m Seat				Number (if applicable)
Name/	Mary Corder	-			Amenameni	t Barcode (if applicable)
Job Title _	Retired					
Address _	3378 India	n Hills D		Phone _	850-	490-0011
Str <u>Cit</u>	Pace	FL	32571	Email_/	Maryce	order a yohr
Speaking:	Y For Against	State Information	-	-	In Suppo	rt Against into the record.)
Represe	enting <u>Alpha</u>	Center,	Sclent No	More		And the second s
Appearing a	at request of Chair:	Yes 🔏 No	Lobbyist registe	ered with L	egislature:	Yes 🔀 No
While it is a S meeting. Thos	enate tradition to encoura se who do speak may be	ge public testimony, ti asked to limit their rem	me may not permit all parks so that as many p	persons wisł persons as p	ning to speak ossible can b	to be heard at this be heard.
This form is	part of the public record	for this meeting.				S-001 (10/14/14)

# APPEARANCE RECORD

4-8-2019 (Deliver BOTH copies of this form to the Senator or Se	enate Professional Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic SB-1774 Parental Consept	Amendment Barcode (if applicable)
Name Dr. Drane Gowski	
Job Title physican Florida state director	for Catholiz Medical association (CMA)
Address 1383 Temple St	Phone 727 - 480 - 7574
Street Clearwath FL	33756 Email dianeta @ gol. Com
Speaking: State  Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Florida guilds g Cath	otre Medral association
Appearing at request of Chair: Yes No Lo	obbyist registered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

# APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

SB 11 1 4

Bill Number (if applicable)

l morting batto	ын миттрег (п аррпсарге)
Topic PARENTAL CONSENT	Amendment Barcode (if applicable)
Name Roger KNOCHTEL	
Job Title RETIRED	
Address 12727-5E 97 FERRACE RD	Phone 362/299/7008
SUMMERTIELD FR 3449(	Email
Speaking: For Against Information Waive S	
Representing	ir will read this information into the record.)
Appearing at request of Chair: Yes No Lobbyist register	ered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

## APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

531774

-	
Meeting Date	Bill Number (if applicable)
Topic Parental Consent For Abortion	Amendment Barcode (if applicable)
Name Bright Smith	_
Job Title Reco Stered North	
Address 4275 Sw 85th ave	Phone 727 482 /24
City Cala FC 34481. State Zip	Email brigittesmitti370
Speaking: For Against Information Waive S	peaking: In Support Against ir will read this information into the record.)
Representing CFC & FFFC	" Will road the imorniation into the record.)
Appearing at request of Chair: Yes No Lobbyist regist	ered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many	persons wishing to speak to be heard at this persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

### APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate	Professional Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic PARENTAL Consent for	About True Amendment Barcode (if applicable)
Name SAMON COTON	· .
Job Title 13, shop	
Address 4/80 Cn /8/	Phone 748-1221
Street WILDWUN 7/ 24	フ& , Email
Speaking: For Against Information	Waive Speaking: In Support Against  (The Chair will read this information into the record.)
Representing /// rgERS for TOMP	PRISONEN 7 HOPE
Appearing at request of Chair: Yes No Lobby	vist registered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

## **APPEARANCE RECORD**

4-8-2019 (Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)
Meeting Date  Bill Number (if applicable)
Topic 5 B 177 4 (70R)  Amendment Barcode (if applicable)
Name (ADYARD BUSTIA)
Job Title PASTOR
Address 14630 SE 15T Ave RJ Phone 352-425-8889
Street 3 491 Email of bill prodiction State State Zip
Speaking: For Against Information Waive Speaking: In Support Against
Representing OPEN DOOR COMMUNITY Church
Appearing at request of Chair: Yes No Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this neeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.
This form is part of the public record for this meeting.  S-001 (10/14/14)

A pril 6, 2019  (Deliver BOTH copies of this form to the Senator or Senate Professional S	taff conducting the meeting) $SB1774$
Meeting Date	Bill Number (if applicable)
Topic SB 1774 Parental Reghts  Name Roana Bustin	Amendment Barcode (if applicable)
Name Loana Bustin	
Job Title Certified Nurse Midwife	
Address 14630 S. E1st Ane Rd	Phone 352-425-8890
Street  Summurull, 7 l 34491  City State Zip	Email / bustine embarginair.
Speaking:	peaking: In Support Against ir will read this information into the record.)
Representing C7C	
Appearing at request of Chair: Yes No Lobbyist register	ered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many	persons wishing to speak to be heard at this persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)	31774
Topic Parental Consent on Harrion Amendment Barco	er (if applicable)  ode (if applicable)
Name Gilbergo REDRIGUEZ	
Job Title	
Address 30653 Lanes brough CrickPhone 813,70/	28903
City Email templetia	s@gmai
Speaking: K For Against Information Waive Speaking: In Support (The Chair will read this information into the	」Against he record.)
Representing	
Appearing at request of Chair: Yes No Lobbyist registered with Legislature:	Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be hea	heard at this rd.
This form is part of the public record for this meeting.	S-001 (10/14/14)

## APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professi	onal Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic Parental Consent for Abortion	Amendment Barcode (if applicable)
Name Ingrad Delagodo	<del></del>
Job Title Associate for Social Concer	ns & Respect Life
Address 20 V Park Av	Phone
City State Zip	Email
Speaking: For Against Information Waiv	ve Speaking: In Support Against Chair will read this information into the record.)
Representing Florida Conference of	Cartholic Bishops
Appearing at request of Chair: Yes No Lobbyist re	gistered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not perm meeting. Those who do speak may be asked to limit their remarks so that as m	nit all persons wishing to speak to be heard at this nany persons as possible can be heard.

S-001 (10/14/14)

This form is part of the public record for this meeting.

Meeting Date  (Deliver BOTH copies of this form to the Senator or Senate Professional	Staff conducting the meeting)  Staff conducting the meeting)  Bill Number (if applicable)
Topic Printing Consent Bill	Amendment Barcode (if applicable)
Name Zane Martin	<u> </u>
Job Title Candidate for Floria House 42	<u></u>
Address 6/12 Waterfield WM	Phone 867 319 2117
Sairst Clavic T-L 3471	_ Email_ Zanematter @icbv.cw
Speaking: For Against Information Waive	Speaking: In Support Against air will read this information into the record.)
Representing Anni-	
Appearing at request of Chair: Yes No Lobbyist regis	stered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit a meeting. Those who do speak may be asked to limit their remarks so that as man	all persons wishing to speak to be heard at this y persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

### APPEARANCE RECORD

/ / APPEARANCE RECU	K <i>U</i>
04/08/2019 (Deliver BOTH copies of this form to the Senator or Senate Professional St	aff conducting the meeting) $SB/774$
Meeting Date	Bill Number (if applicable)
Topic Jarental Consent	Amendment Barcode (if applicable)
Name Bonnie Coffey-Cannone	
Job Title Chainpenson - Apolish Aboution Florida	a. com
Address 8265W Amber Wood Loop Apt 102	Phone <u>386-209-8292</u>
Lake City, FL. 32025	Email abolish Abortion Florida
City State Zip	_ @ amail com
Speaking: For Against Information Waive Speaking:	peaking: In Support Against
	r will read this information into the record.)
Representing Abolish Abortion Florida,	Com
Appearing at request of Chair: Yes No Lobbyist registe	ered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

## APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Bill Number (if applicable) Amendment Barcode (if applicable) Job Title Address Phone Street Email City State Zip Speaking: Against Information Waive Speaking: In Support Against (The Chair will read this information into the record.) Appearing at request of Chair: Lobbyist registered with Legislature: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

Meeting Date (Deliver BOTH copies of this form to the Senator	or Senate Professional Staff conducting the meeting)  Sill Number (if applicable)
Topic Pevental Consent  Name Amenda Bennett	Amendment Barcode (if applicable)
Job Title Project Monager	
Address 2920 thrush wood Dr. B	Phone 413-687-3288
City State  Speaking: For Against Information	Zip Email 2 monds but Mrett. 5 and  Zip @ 9 mon 1 . wm  Waive Speaking: In Support Against
Representing MySCIF	(The Chair will read this information into the record.)
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time meeting. Those who do speak may be asked to limit their remark	may not permit all persons wishing to speak to be heard at this
This form is part of the public record for this meeting.	S-001 (10/14/14)

(Deliver BOTH copies of this form to the Senator or Sen	ate Professional Staff conducting the meeting) $SRI774$
Meeting Date	Bill Number (if applicable)
Topic <u>foo</u> 5B1774	Amendment Barcode (if applicable)
Name Anthony Verdiago	
Job Title Presidult of Christian F	amily Colation
Address P.O. ROX Le 50 21 Co	Phone 784-447-643
Miani FC 3:	3265 Email
Speaking: For Against Information	Zip  Waive Speaking: In Support Against  (The Chair will read this information into the record.)
Representing Christian Family (	Coalition
Appearing at request of Chair: Yes No Lob	byist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may meeting. Those who do speak may be asked to limit their remarks so	not permit all persons wishing to speak to be heard at this that as many persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

### APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Bill Number (if applicable Amendment Barcode (if applicable) Name Job Title Address Street Information Waive Speaking: In Support (The Chair will read this information into the record.) Representing Appearing at request of Chair: Lobbyist registered with Legislature: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. This form is part of the public record for this meeting. S-001 (10/14/14)

(Deliver BOTH copies of this form to the Senator or Senate Professional St	aff conducting the meeting) $\mathcal{SB}1774$
Meeting Date	Bill Number (if applicable)
Topic Parent of Comsent Bill	Amendment Barcode (if applicable)
Name	
Job Title	
Address $\frac{317}{Street}$ $\frac{317}{SW}$ $\frac{5W}{5W}$ $\frac{32084}{5W}$	Phone 9043927/33
City State Zip	Email Jank 2 [e Notin 41] con
(The Chair	peaking:In SupportAgainst r will read this information into the record.)
Representing Gods Word	
Appearing at request of Chair: Yes No Lobbyist registe	ered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all preeting. Those who do speak may be asked to limit their remarks so that as many preeting.	persons wishing to speak to be heard at this persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

### APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Meeting Date Bill Number (if applicable) **Topic** Amendment Barcode (if applicable) Job Title Address Street **Email** State Speaking: Against Information Waive Speaking: In Support Against (The Chair will read this information into the record.) Representing Appearing at request of Chair: Lobbyist registered with Legislature: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. This form is part of the public record for this meeting. S-001 (10/14/14)

	or or Senate Professional Staff conducting the meeting)
Meetihg Date	Bill Number (if applicable)
Topic <u>Parental</u> consent	Amendment Barcode (if applicable)
Name Jessich Goldberg	
Job Title Senior Attorney Organnie	ne Mamager
Address Po Box 17397	Phone $(510)241-0720$
Street Pers Nevada	89511 Email 1255 Ca Co fuhenhow.org
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing How > Lawy	
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time meeting. Those who do speak may be asked to limit their remai	e may not permit all persons wishing to speak to be heard at this rks so that as many persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

H - 8 - 19 (Deliver BOTF	copies of this form to the Senator or Sena	te Professional St	taff conducting the meeting)	SB1774
Meeting Date	<b>1</b>		_	Bill Number (if applicable)
Topic Parental Consent	for Abortion		 Amendr	nent Barcode (if applicable)
Name Kathryn Judge				
Job Title Student				
Address 2636 W Miss	sion Rd Unit 167		Phone (813) 4	107-7196
Tallahassee	FL	32304	Email Wills	my.fsv.edu
City	State	Zip		
Speaking: For Against	Information		peaking:In Sup	
Representing Student	of Florida State	(The Chair	r will read this information	tion into the record.)
Appearing at request of Chair:	Yes No Lobi	oyist registe	/ ered with Legislatu	re: Yes No
While it is a Senate tradition to encourameeting. Those who do speak may be	age public testimony, time may i asked to limit their remarks so t	not permit all p hat as many p	persons wishing to spe persons as possible ca	eak to be heard at this an be heard.
This form is part of the public record	d for this meeting.			S-001 (10/14/14)

## **APPEARANCE RECORD**

Meeting Date (Deliver BOTH copies of this form to the Senator or Ser	nate Professional Staff conducting the meeting)  Bill Number (if applicable)
Topic <u>farental</u> <u>Consent</u> Name <u>Corrie</u> <u>Pfeffer</u>	Amendment Barcode (if applicable)
Job Title	
Address 4793 94th Place Street	Phone 3 2 1 - 2 3 0 - 3 9 0 3
Live Oak FL	32060 Email Corrie Opfeffer industries com
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing 4 Life Task Force	
Appearing at request of Chair: Yes No Lot	obyist registered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

4/8/19	(Deliver BOTH copies of this form to the Senator	or Senate Professional S		1774
Meeting Date		+0.0000	Bii	ll Number (if applicable)
Topic	forental conse	1	 	nt Barcode (if applicable)
Name <u>Melis</u>	sa Haleyes		-	
Job Title Hoi R	Solon owner		_	
Address 1031 Street	Harlem St.	-	Phone 80 33	4-1004
City	State	32304	Email wellow	Ckey 15 D smil.
Speaking: For	Against Information		Speaking: In Suppo	
Representing	MISelf	(The Cha	air will read this information	i into the record.)
Appearing at request o	of Chair: Yes No	Lobbyist regist	tered with Legislature:	Yes No
While it is a Senate tradition meeting. Those who do sp	n to encourage public testimony, time eak may be asked to limit their remark	may not permit alı <s as="" many<="" so="" td="" that=""><td>l persons wishing to speak persons as possible can</td><td>to be heard at this be heard.</td></s>	l persons wishing to speak persons as possible can	to be heard at this be heard.
This form is part of the p	ublic record for this meeting.			S-001 (10/14/14)

(Deliver BOTH copies of this form to the Senator or Senate Professional	Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic Parental Consent	Amendment Barcode (if applicable)
Name_ Haley Brown	
Job Title	<del>-</del> .
Address 199 W Gaines St	Phone 376-290-1165
Street FL 32304	Email brown haley @ 201 (a
	Speaking: In Support Against air will read this information into the record.)
Representing Musclf	an vim road the imerination into the record.)
Appearing at request of Chair: Yes No Lobbyist regis	tered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit al meeting. Those who do speak may be asked to limit their remarks so that as many	ll persons wishing to speak to be heard at this persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)
Meeting Date  Bill Number (if applicable)
Topic Amendment Barcode (if applicable)
Name
Job Title Presi Oct - Floridal ruger Network.
Address Street Phone 850-906-9170
Speaking: For Against Information  Waive Speaking: Information into the record.)
Representing
Appearing at request of Chair: Yes No Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.
This form is part of the public record for this meeting.  S-001 (10/14/14)

4/8/19	(Deliver BOTH copie	es of this form to the Senato	r or Senate Professional St	aff conducting the i	meeting)	774
Meeting Date	-				Bill Num	ber (if applicable)
Topic	arenta	Consen		_	Amendment Bard	code (if applicable)
Name Erin	Jense	<u> </u>				
Job Title						
Address 3003	; Keriv	1 St		Phone	***************************************	
Street	assee	FL	3230	Email		
City		State	Zip		_	·
Speaking: For	Against	Information	Waive Sp (The Chai		In Support [information into	Against the record.)
Representing		MY	self			
Appearing at request of	of Chair:	Yes No	Lobbyist registe	ered with Le	gislature:	Yes No
While it is a Senate tradition meeting. Those who do sp	on to encourage leak may be ask	public testimony, time ed to limit their remai	e may not permit all rks so that as many	persons wishir persons as pos	ng to speak to be ssible can be he	e heard at this ard.
This form is part of the p	ublic record fo	r this meeting.				S-001 (10/14/14)

Meeting Date (Deliver BOTH copies of this form to the Senator or Senate Professional St	taff conducting the meeting)    1774   Bill Number (if applicable)
Topic <u>Parentell Consent</u> SB 1774 Name <u>Michael Honkins</u>	Amendment Barcode (if applicable)
Job Title	
Address 1815 Merias 62 Roac	Phone <u>\$50-300 -3223</u>
Talle hassee Flan 32313 State 310	Email
Speaking: For Against Information Waive Sp	peaking: In Support Against r will read this information into the record.)
Representing Myself	
Appearing at request of Chair: Yes No Lobbyist register	ered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many p	persons wishing to speak to be heard at this persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

## APPEARANCE RECORD

4/8/19 (Deliver BOTT copies of this form to the Seriato	i of Seriale r Tolessional Stair C	conducting the		114
Meeting Date	1		Bill Nu	ımber (if applicable)
Topic Parental Consent			Amendment B	arcode (if applicable)
Name				
Job Title				
Address	F	hone		
Street	E	Email		
City State	Zip	1		
Speaking: For Against Information	Waive Spea (The Chair w	aking: vill read this	In Support s information in	Against to the record.)
RepresentingMySelf				
Appearing at request of Chair: Yes No	Lobbyist registere	ed with Lo	egislature:[	Yes X No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

(Deliver BOTH copies of this form to the Senator or Senate Professional Si	aff conducting the med	eting)
· Ivieeting Date		Bill Number (if applicable)
Topic Parental Consent	A	mendment Barcode (if applicable)
Name Both Babcock	•	
Job Title		
Address 5635 Jacksons Gap Rd.	Phone	
Jalamsie FL 32317	Email	
	peaking: Ir	n Support Against formation into the record.)
Representing Myself		
Appearing at request of Chair: Yes No Lobbyist registe	ered with Legis	slature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all ا meeting. Those who do speak may be asked to limit their remarks so that as many p	persons wishing persons as possi	to speak to be heard at this ble can be heard.
This form is part of the public record for this meeting.		S-001 (10/14/14)

# APPEARANCE RECORD

Meeting Date (Deliver BOTH copies of this form to the Senato	Bill Number (if applicable)
Topic Parental Consent Name Devon Graham	Amendment Barcode (if applicable)
Job Title	
Address 2624 Malin Dr.	Phone
Tallalia Sace PZ	32309 Email
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing MY Solt	
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time meeting. Those who do speak may be asked to limit their remains	e may not permit all persons wishing to speak to be heard at this rks so that as many persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

S-001 (10/14/14)

## APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Meeting Date Bill Number (if applicable) Amendment Barcode (if applicable) Job Title Phone **Email** State Speaking: Against Information Waive Speaking: | In Support (The Chair will read this information into the record.) Representing Lobbyist registered with Legislature: Appearing at request of Chair: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. This form is part of the public record for this meeting. S-001 (10/14/14)

H / 8 / 19 (Deliver BOTH co)	oies of this form to the Sen	ator or Senate Professional S	taff conducting	the meeting)	1774
Meeting Date				_	Bill Number (if applicable)
Topic Parental Consent				Amendi	ment Barcode (if applicable)
Name Lachel Willias					
Job Title					
Address 1607 Sauls St.	Apt A		Phone _		
<u>tallahussee</u> City	FC State	32308 Zip	Email		
Speaking: For Against [	Information	Waive S <sub>i</sub>		In Sup	pport Against tion into the record.)
Representing	<u>P</u>				
Appearing at request of Chair:	Yes No	Lobbyist registe	ered with I	₋egislatu	re: Yes No
While it is a Senate tradition to encourage meeting. Those who do speak may be as	e public testimony, ti ked to limit their rem	me may not permit all parks so that as many p	persons wis persons as <sub>l</sub>	hing to spe possible ca	eak to be heard at this an be heard.
This form is part of the public record fo	or this meeting.				S-001 (10/14/14)

## APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Meeting Date Bill Number (if applicable) **Topic** Amendment Barcode (if applicable) Job Title Address Phone Speaking: Against Information Waive Speaking: In Support (The Chair will read this information into the record.) Representing Appearing at request of Chair: Lobbyist registered with Legislature: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. This form is part of the public record for this meeting. S-001 (10/14/14)

04/108/19	or Senate Professional Staff conducting the meeting) SB 1774
Meeting Date	Bill Number (if applicable)
Topic	Amendment Barcode (if applicable)
Name Parge Amstrone	
Job Title Organizer	
Address 45 Jothn 17.	Phone <u>636 376-7464</u>
stangustine FL	32084 Email
Speaking: For Against Information	Waive Speaking: In Support Against
RepresentingSUF	(The Chair will read this information into the record.)
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes Yes
While it is a Senate tradition to encourage public testimony, time meeting. Those who do speak may be asked to limit their remark	may not permit all persons wishing to speak to be heard at this
This form is part of the public record for this meeting.	S-001 (10/14/14)

(Deliver BOTH copies of this form to the Senator or Senate Professional S Meeting Date	Staff conducting the meeting)    Sill Number (if applicable)
Topic <u>SB 1774</u>	Amendment Barcode (if applicable)
Name Este Fania Abbate	
Job Title Student	
Address 1106 NW 79th Drive	Phone 561-603-2374
Street 333322	Email abbote steragnall.
	peaking: In Support Against ir will read this information into the record.)
Representing Self	
Appearing at request of Chair: Yes No Lobbyist regist	ered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many	persons wishing to speak to be heard at this persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

## APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Amendment Barcode (if applicable) Job Title \_\_\_ Address \_\_ Phone 813-334-5565 3355 9 Zip For Speaking: Against Information Waive Speaking: | In Support (The Chair will read this information into the record.) Representing Self Lobbyist registered with Legislature: Appearing at request of Chair: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

## ADDEADANCE DECODO

APPEARANCE RE (Deliver BOTH copies of this form to the Senator or Senate Profe	A
Meeting Date	Bill Number (if applicable)
Topic Parenta Consent	Amendment Barcode (if applicable)
Name Kathryn Lane	<del></del>
Job Title	
Address 2001 ald St. Augustine Rd	Phone
Street Jalanassee PL 323	Email
City State Zip	
	aive Speaking: In Support Against
RepresentingMusel	he Chair will read this information into the record.)
Appearing at request of Chair: Yes No Lobbyist	registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not pe meeting. Those who do speak may be asked to limit their remarks so that as	rmit all persons wishing to speak to be heard at this many persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

## APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Meeting Date Bill Number (if applicable) **Topic** Amendment Barcode (if applicable) Name Job Title Address Phone Street State Against Speaking: For Information Waive Speaking: In Support (The Chair will read this information into the record.) Representing Appearing at request of Chair: Lobbyist registered with Legislature: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. This form is part of the public record for this meeting. S-001 (10/14/14)

## APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Information

Meeting Date

**Topic** 

Name

Job Title

Address

Speaking:

Representing

For

Appearing at request of Chair:

Against

This form is part of the public record for this meeting.

Bill Number (if applicable) Amendment Barcode (if applicable) Phone (561) 921-7206 Email anam cadena a 9 mai Waive Speaking: In Support (The Chair will read this information into the record.) Lobbyist registered with Legislature: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

S-001 (10/14/14)

) / /
APPEARANCE RECORD  (Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)
Meeting Date  Bill Number (if applicable)
Topic Hortion Kestri dions for John Barcode (if applicable)
Name / rina target
Job Title Retived
Address 375 144th HVe Phone 487-797-474
Madera Beach [33 708 Email Hand 6/10
Speaking: For Against Information Waive Speaking: In Support Against  (The Chair will read this information into the record.)
Representing
Appearing at request of Chair: Yes No Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.
This form is part of the public record for this meeting.

O 4 -03 - ( deliver BOTH copies of this form to the Senator of Senate Professional Staff cond	ucting the meeting)
Meeting Date	Bill Number (if applicable)
Topic <u>aborhan</u> Name <u>Lawren Brenzel</u> Joh Title	Amendment Barcode (if applicable)
Job Title	
Address   97   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100   100	ail
Representing	
Appearing at request of Chair: Yes No Lobbyist registered with While it is a Senate tradition to encourage public testimony, time may not permit all person meeting. Those who do speak may be asked to limit their remarks so that as many person	ns wishing to speak to be heard at this
This form is part of the public record for this meeting.	S-001 (10/14/14)

## APPEARANCE RECORD

(Deliver BOTH copies of this form to	the Senator or Senate Professional Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic Parenta/ Consent	Amendment Barcode (if applicable)
100000000000000000000000000000000000000	74 /
Name	
Job Title Refired	
Address 4541 Pecan Branc	Phone
Street 1211, FL 32309	Email
City State	e Zip
Speaking: For Against Informati	ion Waive Speaking:In Support Against (The Chair will read this information into the record.)
Representing MySey	
Appearing at request of Chair: Yes Yes	lo Lobbyist registered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepared	By: The Professional S	taff of the Committe	ee on Health P	olicy
BILL:	CS/SB 1778				
INTRODUCER:	Health Policy	Committee and Sena	ntor Stargel		
SUBJECT:	Public Record	s/Minor's Petition to	Waive Consent/	Abortion	
DATE:	April 9, 2019	REVISED:			
ANAL	YST	STAFF DIRECTOR	REFERENCE		ACTION
. Looke		Brown	HP	Fav/CS	
			GO		
			RC		

#### Please see Section IX. for Additional Information:

**COMMITTEE SUBSTITUTE - Technical Changes** 

## I. Summary:

CS/SB 1778 creates s. 390.01118, F.S., to establish a public records exemption for any information that can be used to identify a minor who is petitioning a circuit court for a judicial waiver pursuant to the Parental Consent for Abortion Act established in SB 1774. Specifically, the bill provides that any such information is:

- Confidential and exempt from article I section 24(a) of the State Constitution, if held by a circuit court or an appellate court; and
- Confidential and exempt from article I section 119.07(1) and section 24(a) of the State Constitution, if held by the office of criminal conflict and civil regional counsel or the Justice Administrative Commission.

The bill provides legislative findings that the public records exemption is a public necessity and provides that the public records exemption is subject to the Open Government Sunset Review Act and will be repealed on October 2, 2024, unless reviewed and saved from repeal by the Legislature.

The bill takes effect on the same date as SB 1774, or other similar legislation, if such legislation is adopted in the same session and becomes a law.

#### II. Present Situation:

#### **Public Records Law**

The State Constitution provides that the public has the right to inspect or copy records made or received in connection with official governmental business.<sup>1</sup> This applies to the official business of any public body, officer, or employee of the state, including all three branches of state government, local governmental entities, and any person acting on behalf of the government.<sup>2</sup>

Chapter 119, F.S., known as the Public Records Act, constitutes the main body of public records laws.<sup>3</sup> The Public Records Act states "[i]t is the policy of this state that all state, county, and municipal records are open for personal inspection and copying by any person. Providing access to public records is a duty of each agency."<sup>4</sup>

The Public Records Act typically contains general exemptions that apply across agencies. Agency- or program-specific exemptions often are placed in the substantive statutes relating to that particular agency or program.

The Public Records Act does not apply to legislative or judicial records.<sup>5</sup> Legislative records are public pursuant to s. 11.0431, F.S. Public records exemptions for the Legislature are codified primarily in s. 11.0431(2)-(3), F.S., and adopted in the rules of each house of the Legislature.

A public record includes virtually any document or recording, regardless of its physical form or how it may be transmitted.<sup>6</sup> The Florida Supreme Court has interpreted public records as being "any material prepared in connection with official agency business which is intended to perpetuate, communicate, or formalize knowledge of some type."<sup>7</sup>

The Florida Statutes specify conditions under which public access to governmental records must be provided. The Public Records Act guarantees every person's right to inspect and copy any state or local government public record at any reasonable time, under reasonable conditions, and under supervision by the custodian of the public record.<sup>8</sup> A violation of the Public Records Act may result in civil or criminal liability.<sup>9</sup>

<sup>&</sup>lt;sup>1</sup> FLA. CONST. art. I, s. 24(a).

 $<sup>^{2}</sup>$  Id.

<sup>&</sup>lt;sup>3</sup> Public records laws are found throughout the Florida Statutes.

<sup>&</sup>lt;sup>4</sup> Section 119.01(1), F.S.

<sup>&</sup>lt;sup>5</sup> Locke v. Hawkes, 595 So. 2d 32 (Fla. 1992). Also see Times Pub. Co. v. Ake, 660 So. 2d 255 (Fla. 1995).

<sup>&</sup>lt;sup>6</sup> Section 119.011(12), F.S., defines "public record" to mean "all documents, papers, letters, maps, books, tapes, photographs, films, sound recordings, data processing software, or other material, regardless of the physical form, characteristics, or means of transmission, made or received pursuant to law or ordinance or in connection with the transaction of official business by any agency." Section 119.011(2), F.S., defines "agency" as "any state, county, district, authority, or municipal officer, department, division, board, bureau, commission, or other separate unit of government created or established by law including, for the purposes of this chapter, the Commission on Ethics, the Public Service Commission, and the Office of Public Counsel, and any other public or private agency, person, partnership, corporation, or business entity acting on behalf of any public agency."

<sup>&</sup>lt;sup>7</sup> Shevin v. Byron, Harless, Schaffer, Reid and Assoc. Inc., 379 So. 2d 633, 640 (Fla. 1980).

<sup>&</sup>lt;sup>8</sup> Section 119.07(1)(a), F.S.

<sup>&</sup>lt;sup>9</sup> Section 119.10, F.S. Public records laws are found throughout the Florida Statutes, as are the penalties for violating those laws.

Only the Legislature may create an exemption to public records requirements. <sup>10</sup> An exemption must be created by general law and must specifically state the public necessity justifying the exemption. <sup>11</sup> Further, the exemption must be no broader than necessary to accomplish the stated purpose of the law. A bill enacting an exemption may not contain other substantive provisions <sup>12</sup> and must pass by a two-thirds vote of the members present and voting in each house of the Legislature. <sup>13</sup>

When creating or expanding a public records exemption, the Legislature may provide that a record is "confidential and exempt" or "exempt." Records designated as "confidential and exempt" may be released by the records custodian only under the circumstances defined by the Legislature or pursuant to a court order. Records designated as "exempt" may be released at the discretion of the records custodian under certain circumstances. <sup>15</sup>

The Open Government Sunset Review Act (the Act) prescribes a legislative review process for newly created or substantially amended public records or open meetings exemptions, <sup>16</sup> with specified exceptions. <sup>17</sup> It requires the automatic repeal of such exemption on October 2nd of the fifth year after creation or substantial amendment, unless the Legislature reenacts the exemption. <sup>18</sup> The Act provides that a public records or open meetings exemption may be created or maintained only if it serves an identifiable public purpose and is no broader than is necessary to meet such public purpose. <sup>19</sup>

#### Office of Criminal Conflict and Civil Regional Counsel (Office)

In 2007, the Legislature created the Office to provide adequate representation to persons entitled to court-appointed counsel under the U.S. or Florida Constitution or as authorized by general law. In creating the Office, the Legislature intended to provide adequate representation in a fiscally sound manner, while safeguarding constitutional principles.<sup>20</sup> The Office provides counsel only in cases where a judge appoints the office. Counsel may be provided in both criminal and civil cases.<sup>21</sup>

<sup>&</sup>lt;sup>10</sup> FLA. CONST. art. I, s. 24(c).

<sup>11</sup> Id.

<sup>&</sup>lt;sup>12</sup> The bill may; however, contain multiple exemptions that relate to one subject.

<sup>&</sup>lt;sup>13</sup> FLA. CONST. art. I, s. 24(c).

<sup>&</sup>lt;sup>14</sup> If the Legislature designates a record as confidential, such record may not be released to anyone other than the persons or entities specifically designated in the statutory exemption. *WFTV*, *Inc. v. The Sch. Bd. of Seminole*, 874 So. 2d 48, 53 (Fla. 5th DCA 2004).

<sup>&</sup>lt;sup>15</sup> Williams v. City of Minneola, 575 So. 2d 683 (Fla. 5th DCA 1991).

<sup>&</sup>lt;sup>16</sup> Section 119.15, F.S. An exemption is substantially amended if the amendment expands the scope of the exemption to include more records or information or to include meetings as well as records (s. 119.15(4)(b), F.S.). The requirements of the Act do not apply to an exemption that is required by federal law or that applies solely to the Legislature or the State Court System (s. 119.15(2), F.S.).

<sup>&</sup>lt;sup>17</sup> Section 119.15(2)(a) and (b), F.S., provide that exemptions that are required by federal law or are applicable solely to the Legislature or the State Court System are not subject to the Open Government Sunset Review Act.

<sup>&</sup>lt;sup>18</sup> Section 119.15(3), F.S.

<sup>&</sup>lt;sup>19</sup> Section 119.15(6)(b), F.S.

<sup>&</sup>lt;sup>20</sup> Section 27.511, F.S.

<sup>&</sup>lt;sup>21</sup> See <a href="https://rc1fl.com/about-us/case-types">https://rc1fl.com/about-us/case-types</a>, (last visited on April 4, 2019).

#### The Justice Administrative Commission

The Justice Administrative Commission (JAC), created in 1965, provides administrative services on behalf of 49 judicial related offices. Currently, the JAC administratively serves 20 Offices of State Attorney, 20 Offices of Public Defender, 5 Offices of Criminal Conflict and Civil Regional Counsel, 3 Offices of Capital Collateral Regional Counsel, and the Statewide Guardian ad Litem Program. Services provided are primarily in the areas of accounting, budget, financial services, and human resources. While the JAC administratively serves these offices, the JAC does not supervise, direct, or control the offices it serves.<sup>22</sup>

## III. Effect of Proposed Changes:

CS/SB 1778 creates s. 390.01118, F.S., to establish a public records exemption for any information that can be used to identify a minor who is petitioning a circuit court for a judicial waiver pursuant to the Parental Consent for Abortion Act established in SB 1774, if SB 1774 becomes law. Specifically, the bill provides that any such information is:

- Confidential and exempt from article I, section 24(a) of the State Constitution, if held by a circuit court or an appellate court; and
- Confidential and exempt from article I, section 119.07(1) and section 24(a) of the State
  Constitution, if held by the office of criminal conflict and civil regional counsel or the Justice
  Administrative Commission.

The bill provides legislative findings of public necessity as follows:

- It is a public necessity to keep confidential and exempt from public disclosure information contained in a court record which could be used to identify a minor who is petitioning the court for a waiver from the statutory requirement that a parent or legal guardian give consent before the minor may obtain an abortion. The information contained in these records is of a sensitive, personal nature regarding a minor petitioner, release of which could harm the reputation of the minor, as well as jeopardize her safety. Disclosure of this information could jeopardize the safety of the minor in instances when child abuse or child sexual abuse against her is present by exposing her to further acts of abuse from an abuser who, if the information was not held confidential, could learn of her pregnancy, her plans to obtain an abortion, and her petition to the court.
- It is a public necessity to keep this identifying information in records held by the court confidential and exempt in order to protect the privacy of the minor. The State Constitution contains an express right of privacy in section 23 of article I. Further, the United States Supreme Court has repeatedly required parental-consent laws to contain judicial-bypass procedures and to preserve confidentiality at every level of court proceedings in order to protect the privacy rights of the minor. Without the confidentiality and exemption provided in this act, the disclosure of personal identifying information would violate the right of privacy of the minor and would place the constitutionality of the state's program providing for a judicial waiver of consent in question.

<sup>&</sup>lt;sup>22</sup> See <a href="https://www.justiceadmin.org/commissioners/history.aspx">https://www.justiceadmin.org/commissioners/history.aspx</a>, (last visited on April 4, 2019).

The bill also provides that the public records exemption is subject to the Open Government Sunset Review Act and will be repealed on October 2, 2024, unless reviewed and saved from repeal by the Legislature.

The bill takes effect on the same date as SB 1774, or other similar legislation, if such legislation is adopted in the same session and becomes a law.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

#### Voting Requirement

Article I, section 24(c) of the State Constitution requires a two-thirds vote of the members present and voting for final passage of a newly created or expanded public record exemption. Because the bill creates a public record exemption, it requires a two-thirds vote for final passage.

#### **Public Necessity Statement**

Article I, section 24(c) of the State Constitution requires a bill that creates or expands an exemption to the public records requirements to state with specificity the public necessity justifying the exemption. Section 2 of the bill contains a statement of public necessity for the exemptions.

#### Breadth of Exemption

Article I, section 24(c) of the State Constitution requires an exemption to the public records requirements to be no broader than necessary to accomplish the stated purpose of the law.

The public necessity statement in section 2 of the bill provides findings that the State Constitution contains an express right of privacy in section 23 of article I. Further, the United States Supreme Court has repeatedly required parental-consent laws to contain judicial-bypass procedures and to preserve confidentiality at every level of court proceedings in order to protect the privacy rights of the minor. Without the confidentiality and exemption provided in this act, the disclosure of personal identifying information would violate the right of privacy of the minor and would place the constitutionality of the state's program providing for a judicial waiver of consent in question.

#### C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

## V. Fiscal Impact Statement:

None.

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

None.

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill creates section 390.01118 of the Florida Statutes.

#### IX. Additional Information:

A. Committee Substitute – Statement of Changes:
(Summarizing differences between the Committee Substitute and the prior version of the bill.)

#### CS by Health Policy on April 8, 2019:

The CS ties the effective date of the bill to the effective date of SB 1774, or other similar legislation, if such legislation is passed in the same legislative session and becomes law.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

647174

	LEGISLATIVE ACTION	
Senate	•	House
Comm: RCS	•	
04/08/2019	•	
	•	
	•	
	•	

The Committee on Health Policy (Stargel) recommended the following:

#### Senate Amendment

Delete line 67

4 and insert:

1 2 3

5

SB 1774 or similar legislation takes effect if such legislation

Florida Senate - 2019 SB 1778

By Senator Stargel

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22-02504A-19 20191778

A bill to be entitled
An act relating to public records; creating s.
390.01118, F.S.; providing a public records exemption
for information that could identify a minor which is
contained in a record held by the court relating to
the minor's petition to waive consent requirements to
obtain an abortion; providing for future legislative
review and repeal under the Open Government Sunset
Review Act; providing a statement of public necessity;
providing a contingent effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 390.01118, Florida Statutes, is created to read:

390.01118 Public records exemptions; minors seeking waiver of consent requirements.—Any information that can be used to identify a minor who is petitioning a circuit court for a judicial waiver, as provided in s. 390.01117, of the consent requirements under the Parental Consent for Abortion Act is:

(1) Confidential and exempt from s. 24(a), Art. I of the State Constitution, if held by a circuit court or an appellate court.

(2) Confidential and exempt from s. 119.07(1) and s. 24(a),

Art. I of the State Constitution, if held by the office of

criminal conflict and civil regional counsel or the Justice

Administrative Commission.

This section is subject to the Open Government Sunset Review Act

Page 1 of 3

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Florida Senate - 2019 SB 1778

20191778

22-02504A-19

in accordance with s. 119.15 and shall stand repealed on October 31 2, 2024, unless reviewed and saved from repeal through 32 reenactment by the Legislature. 33 Section 2. (1) The Legislature finds that it is a public 34 necessity to keep confidential and exempt from public disclosure 35 information contained in a court record which could be used to identify a minor who is petitioning the court for a waiver from 37 the statutory requirement that a parent or legal quardian give 38 consent before the minor may obtain an abortion. The information 39 contained in these records is of a sensitive, personal nature 40 regarding a minor petitioner, release of which could harm the reputation of the minor, as well as jeopardize her safety. Disclosure of this information could jeopardize the safety of 42 4.3 the minor in instances when child abuse or child sexual abuse against her is present by exposing her to further acts of abuse from an abuser who, if the information was not held 45 46 confidential, could learn of her pregnancy, her plans to obtain 47 an abortion, and her petition to the court. 48 (2) The Legislature further finds that it is a public 49 necessity to keep this identifying information in records held by the court confidential and exempt in order to protect the 50 51 privacy of the minor. The State Constitution contains an express 52 right of privacy in Section 23 of Article I. Further, the United 53 States Supreme Court has repeatedly required parental-consent laws to contain judicial-bypass procedures and to preserve 55 confidentiality at every level of court proceedings in order to 56 protect the privacy rights of the minor. Without the 57 confidentiality and exemption provided in this act, the disclosure of personal identifying information would violate the

Page 2 of 3

CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2019 SB 1778

22-02504A-19 20191778 right of privacy of the minor and would place the 60 constitutionality of the state's program providing for a 61 judicial waiver of consent in question. Thus, the 62 confidentiality and exemption provided by this act are necessary for the effective administration of the Parental Consent for 64 Abortion Act, for which administration would be impaired without 65 the exemption. 66 Section 3. This act shall take effect on the same date that 67 SB \_\_\_ or similar legislation takes effect if such legislation is adopted in the same legislative session or an extension 68 thereof and becomes a law.

Page 3 of 3

 ${\bf CODING:}$  Words  ${\bf stricken}$  are deletions; words  ${\bf \underline{underlined}}$  are additions.

## The Florida Senate **Committee Notice Of Hearing**

IN THE FLORIDA SENATE TALLAHASSEE, FLORIDA

IN RE: Executive Appointment of

Mary C. Mayhew

Secretary of Health Care Administration

#### **NOTICE OF HEARING**

TO: Secretary Mary C. Mayhew

YOU ARE HEREBY NOTIFIED that the Committee on Health Policy of the Florida Senate will conduct a hearing on your executive appointment on Monday, April 8, 2019, in the Pat Thomas Committee Room, 412 Knott Building, commencing at 12:30 p.m., pursuant to Rule 12.7(1) of the Rules of the Florida Senate.

> Please be present at the time of the hearing. DATED this the 4th day of April, 2019

> > Committee on Health Policy

Senator Gayle Harrell

As Chair and by authority of the committee

cc: Members, Committee on Health Policy

Office of the Sergeant at Arms

# STATE OF FLORIDA DEPARTMENT OF STATE

## **Division of Elections**

I, Laurel M. Lee, Secretary of State, do hereby certify that

Mary C. Mayhew

is duly appointed

# Secretary, Agency for Health Care Administration

for a term beginning on the Twenty-Second day of January, A.D., 2019, to serve at the pleasure of the Governor and is subject to be confirmed by the Senate during the next regular session of the Legislature.

Given under my hand and the Great Seal of the State of Florida, at Tallahassee, the Capital, this the Fifth day of March, A.D., 2019.

Kaminiku

Secretary of State

DSDE 99 (3/03)



# RON DESANTIS GOVERNOR

RECEIVED
UEPARTMENT OF STATE
2019 MAR -5 PM 3: 36
DIVISION OF ELECTIONS
TALLAHASSES FL

January 13, 2019

Secretary Michael Ertel
Department of State
R.A. Gray Building, Room 316
500 South Bronough Street
Tallahassee, FL 32399-0250

Dear Secretary Ertel:

Please be advised I have made the following appointment under the provisions of Section 20.42 Florida Statutes:

Ms. Mary Mayhew

as the Secretary of Health Care Administration, subject to confirmation by the Senate. This appointment is effective January 22, 2019, for a term ending at the pleasure of the Governor.

Sincerely,

Ron DeSantis

Governor

RD/mm

# OATH OF OFFICE RESERVED

(Art. II.	§ 5(b), Fla. Const.)
STATE OF FLORIDA	2019 FET 1 1 PM 12: 07
County of LEON	AL SE
Government of the United States and of	ill support, protect, and defend the Constitution and the State of Florida; that I am duly qualified to hole and that I will well and faithfully perform the duties of
SECRETARY of AGENCY fo	r HEALTH CARE ADMINISTRATION
(T	itle of Office)
on which I am now about to enter, so help to	me God.
Signature  Sworn to and subscr  Signature of Officer  Signature of Officer  Print, Type, or Stamp	ibed before me this 8th day of February 2019.  Administering Oath or of Notary Public  Conversioned Name of Notary Public  Produced Identification   Produced  Produced
ACCI  I accept the office listed in the above Oath  Mailing Address:  Home Office  2727 Mahan Drive, Mail Stop 1	EPTANCE of Office.  Mary C. Mayhew
Street or Post Office Box	Print Name
Tallahassaa Florida 32308	Man & Man

City, State, Zip Code

## APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) 4/8/2019 N/A Meeting Date Bill Number (if applicable) N/A Senate Confirmation Hearing: Secretary Mayhew, Mary C Amendment Barcode (if applicable) Name Audrey Brown Job Title President & C.E.O Phone 850-386-2904 200 W. College Ave Address Street Email Audrey@fahp.net FL Tallahassee 32301 City State Zip Speaking: Information Waive Speaking: In Support For **Against** (The Chair will read this information into the record.) Florida Association of Helath Plans Representing Lobbyist registered with Legislature: Appearing at request of Chair: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

S-001 (10/14/14)

This form is part of the public record for this meeting.

## APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

4/8/2019		and the state of t
Meeting Date		Bill Number (if applicable)
Topic Secretary Mary Mayhew Confirmation		Amendment Barcode (if applicable)
Name Melanie Brown-Woofter		
Job Title President and CEO		
Address 316 Park Ave		Phone 850-224-6048
Street		
Tallahassee Fl	32301	Email melanie@fccmh.org
Speaking: For Against Information	(The Chai	peaking: In Support Against r will read this information into the record.)
Representing Florida Council for Behavioral Healthcan	re	
Appearing at request of Chair: Yes No No While it is a Senate tradition to encourage public testimony, time meeting. Those who do speak may be asked to limit their remarks	may not permit all	

This form is part of the public record for this meeting.

S-001 (10/14/14)

## APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Bill Number (if applicable) Amendment Barcode (if applicable) Address Waive Speaking: 1 For Against Information Speaking: (The Chair will read this information into the record.) Representing Leading Lobbyist registered with Legislature: Appearing at request of Chair: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. This form is part of the public record for this meeting. S-001 (10/14/14)

# APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

4-8-19	3
Meeting Date	Bill Number (if applicable)
Topic CONFIRMATION	Amendment Barcode (if applicable)
Name MARY C. MAYHEN	<u>.</u>
Job Title SECRETARY	_
Address 2727 N. MAHAN De	Phone 412-3600
Street  TALLALIASSEE FL 32308  City State Zip  Speaking: For Against Information Waive S	Email May may hurahea. my floid con speaking: In Support Against
(The Cha	ir will read this information into the record.)
Representing Agency Fur HENRY CAME A	toministration
Appearing at request of Chair: Yes No Lobbyist regist	ered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many	
This form is part of the public record for this meeting.	S-001 (10/14/14)

## APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Bill Number (if applicable) **Topic** Amendment Barcode (if applicable) Name Job Title Address Street State In Support Speaking: Against Information Waive Speaking: (The Chair will read this information into the record.) Representing Lobbyist registered with Legislature: Appearing at request of Chair: Yes While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. This form is part of the public record for this meeting. S-001 (10/14/14)

(Deliver BOTH copies of this form to the Senator	or Senate Professional Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic I want to speak on this  Name Greg Pound	Con formation Amendment Barcode (if applicable)
Job Title	
Address 9/66 Sunrise Da	Phone
Street  Lango FL	33773 Email
Speaking: State  Speaking: Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing	
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time meeting. Those who do speak may be asked to limit their remark	e may not permit all persons wishing to speak to be heard at this ks so that as many persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

(Deliver BOTH copies of this form to the Senator or Senate Professional Sta	aff conducting the meeting). Lonfime how
Meeting Date	Bill Number (if applicable)
Topic Confirmation Hearing AHCA Secret	Amendment Barcode (if applicable)
Name Karen Woodall	
Job Title Exec- Director	4
Address 579 E. Call St.	Phone 850-321-9386
Street 3230 / State Zip	Email fcfep ) yahoo. con
Speaking: For Against Information Waive Speaking:	peaking: In Support Against r will read this information into the record.)
Representing Fl Center for Fiscal + Economic	- Policy
Appearing at request of Chair: Yes No Lobbyist register	ered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many	
This form is part of the public record for this meeting.	S-001 (10/14/14)

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

ш.	CS/SB 832	ed By: The Professional St	taff of the Committe	ee on Health Policy
BILL:	CS/SD 632			
INTRODUCER:	Health Polic	cy Committee and Sena	tor Rader	
SUBJECT:	Adoption Re	ecords		
DATE:	April 10, 20	19 REVISED:		
ANAL	YST.	STAFF DIRECTOR	REFERENCE	ACTION
l. Rossitto-V	an	Brown	HP	Fav/CS
Winkle				
			JU	

Please see Section IX. for Additional Information:

**COMMITTEE SUBSTITUTE - Substantial Changes** 

## I. Summary:

CS/SB 832 changes the title of the bill to an act relating to adoption records and authorizes the disclosure of specified information from adoption records upon written authorization or court order.

The bill has an effective date of July 1, 2019.

#### II. Present Situation:

#### **Vital Statistics**

Vital statistics consists of official records of birth, death, fetal death, marriage, and dissolution of marriage. Official collection of Florida's birth and death records started in 1917. Annual reporting of vital statistics began in 1919. Florida became a nationally recognized death registration jurisdiction in 1919 and a nationally recognized birth registration jurisdiction in 1924. Marriage and dissolution records have been filed with Florida's BVS since June 1927.

<sup>&</sup>lt;sup>1</sup> Department of Health, *Florida Vital Statistics Annual Report* (June 2018), p. vii, *available at* <a href="http://www.flpublichealth.com/VSBOOK/pdf/2017/vscomp.pdf">http://www.flpublichealth.com/VSBOOK/pdf/2017/vscomp.pdf</a> (last visited April 2, 2019).

The BVS is responsible for the uniform registration, compilation, storage, and preservation of all vital records in the state.<sup>2</sup> The BVS maintains more than 22-½ million vital records. In addition to the state office, which operates under the direction of the state registrar, district offices operate under the direction of local registrars. The BVS issues more than 2.8 million certified copies annually. A centralized database allows all 67 counties to issue:

- Birth certifications, 1,860 to present; and
- Death and fetal death certifications, 2,009 to present.<sup>3</sup>

#### Birth Registration

A certificate for each live birth that occurs in this state must be filed within 5 days after the birth. The certificate may be filed with the local registrar of the district in which the birth occurred or submitted electronically to the state registrar. Responsibility for filing the certificate is assigned to various persons, depending upon the location in which the birth occurs. For example, if the birth occurs in a hospital, birth center, or other health care facility, or in route thereto, the person in charge of the facility is responsible for filing the certificate. The health care practitioner in attendance is responsible for providing the facility with the information required for the birth certificate. If the birth occurs outside a facility and a physician, certified nurse midwife, midwife, or a public health nurse was in attendance, then that person must file the certificate.

#### Adoptee Birth Certificates in Florida

#### Florida Adoption Records Law

Florida enacted the state's first adoption law in 1885. No new birth certificate was issued with an adoption, but the adoption was done through a court proceeding and the court file was a matter of public record.<sup>5</sup> In 1939, Florida law first authorized the issuance of a new birth certificate in cases of adoption and legitimacy.<sup>6</sup> The original birth certificate was sealed, but adoptees had the right to obtain the original birth certificate upon request to the registrar.<sup>7</sup> In 1943, Florida repealed and replaced its 1885 adoption laws.<sup>8</sup> The new laws did not make any records or files confidential, and original birth certificates continued to be available to adoptees upon request.<sup>9</sup>

In 1947, the Legislature amended Florida's adoption laws to make court "records, papers, and files" of adoptions of minors confidential and accessible only by court order. In 1949, the Legislature modified the vital public records law to provide access to original birth certificates in cases of illegitimacy or unknown parentage if the applicate was of legal age. 11

<sup>&</sup>lt;sup>2</sup> Section 382.003, F.S. The statutes refer to an Office of Vital Statistics under the direction of the State Registrar; however, the DOH has established this responsibility at the bureau level under the Public Health Statistics and Performance Management Division. *See* the Department's Organizational chart *available at* <a href="http://www.floridahealth.gov/about-the-department-of-health/\_documents/orgchart.pdf">http://www.floridahealth.gov/about-the-department-of-health/\_documents/orgchart.pdf</a> (last visited April 2, 2019).

<sup>&</sup>lt;sup>3</sup> Department of Health, Senate Bill 832 Analysis (February 7, 2019) (on file with the Senate Committee on Health Policy).

<sup>&</sup>lt;sup>4</sup> Section 382.013, F.S.

<sup>&</sup>lt;sup>5</sup> Chapter 3594, No. 39, Laws of Fla, (1885); ss. 1536 – 1541, F.S. (Revised 1892).

<sup>&</sup>lt;sup>6</sup> Chapter 19063, s. 2, Laws of Fla (1939).

<sup>&</sup>lt;sup>7</sup> Id.

<sup>&</sup>lt;sup>8</sup> Chapter 21759, s. 20, Laws of Fla. (1939).

<sup>&</sup>lt;sup>9</sup> Chapter 21759, ss. 1- 20, Laws of Fla. (1943).

<sup>&</sup>lt;sup>10</sup> Sections 72.01-72.39 (Suppl. 1947).

<sup>&</sup>lt;sup>11</sup> Chapter 25372, s.18, Laws of Fla. (1949).

In 1967, the Legislature enacted s. 119.07, F.S., Florida's Sunshine Records Law, which required every public records custodian to permit the public records in his or her control to be inspected and copied, unless exempt by law to be confidential. In 1976, Betty Patricia Mullarkey successfully sued the Department of Health and Rehabilitative Services after the department refused to provide her with her original birth certificate.

In 1977, the Legislature enacted legislation that required a court order for an adoptee to request and obtain an original birth certificate. The law; however, did not actually repeal prior language from the 1939 vital records law, which entitled the adoptee to obtain the record upon request. Rather, the new law made the request for original birth certificates subject to review by the court in adoption proceedings. In 1987, the Legislature deleted the original 1939 statutory language that gave adoptees unrestricted access to their original birth certificates upon request in ch. 63, F.S., to require the adoptee to obtain a court order under s. 63.162, F.S., to obtain birth records. Is,16

Section 382.015(1)(a), F.S., requires the court clerk in adoption, paternal status, or paternity cases to, within 30 days of final disposition, forward to the BVS a certified copy of the court order, including sufficient information to identify the original birth certificate and to enable the preparation of a new birth certificate. Upon receipt, the BVS must prepare and file a new birth certificate, absent an objection by the court, the adoptive parents, or the adult adoptee. The new certificate must have the same file number as the original birth certificate. The names and identifying information of the adoptive parents are to be entered on the new certificate without any reference to the parents being adoptive. All other information will remain the same, including the date of registration and filing.<sup>17</sup>

Once a new birth certificate is prepared, the DOH must substitute the new birth certificate for the original certificate on file. All copies of the original birth certificate in the custody of a local registrar must be forwarded to the state registrar. Thereafter, when a certified copy of the birth certificate is issued, it must be a copy of the new birth certificate, except when a court order requires issuance of a certified copy of the original birth certificate. In adoptions, change in paternity, affirmation of parental status, undetermined parentage, or court-ordered substitution, the DOH must place the original birth certificate, and all papers pertaining to it, under seal, and the seal must not be breached except by court order or as otherwise provided by law.<sup>18</sup>

Section 382.025, F.S., provides that all birth records of this state are confidential and exempt from disclosure pursuant to s. 119.07(1), F.S., except birth records over 100 years old that are not

<sup>&</sup>lt;sup>12</sup> Chapter 67-125, s.7, Laws of Fla. (1967).

<sup>&</sup>lt;sup>13</sup> See Dep't of Health and Rehabilitative Services v. Mullarkey, 340 So.2d 123 (Fla 1st DCA 1976).

<sup>&</sup>lt;sup>14</sup> Chapter 77-446, s. 3, Laws of Fla (1977). This law went into effect June 30, 1977, and is not retroactive.

<sup>&</sup>lt;sup>15</sup> Chapter 87-387, s. 13, Laws of Fla. (1987).

<sup>&</sup>lt;sup>16</sup> Section 63.162, F.S., requires that all hearings held in adoption matters be held in closed court without admittance of any person other than essential officers of the court, the parties, witnesses, counsel, persons who have not consented to the release of information.

<sup>&</sup>lt;sup>17</sup> Section 382.015 (1)(a), F.S.

<sup>&</sup>lt;sup>18</sup> Section 382.015(4), F.S.

under seal pursuant to court order. This includes certified copies of an original birth certificate, a new or amended certificate, or affidavits<sup>19</sup>.

The BVS may only release copies of birth records upon receipt of a request and payment of the fee, <sup>20</sup> and only:

- To the registrant, if he or she is of legal age, is a certified homeless, or is a minor who has had the disabilities of non-age removed under s. 743.01 or s. 743.015, F.S.;
- To the registrant's parent or guardian or other legal representative;
- Upon receipt of the registrant's death certificate, to the registrant's spouse, child, grandchild, or adult sibling, or legal representative of any of these persons;
- To any person if the birth record is over 100 years old and not under seal;
- To law enforcement agencies for official purposes;
- To any agency of the state or the United States for official purposes upon approval of the DOH; or
- Upon court order.<sup>21</sup>

Section 63.162(2), F.S., provides that all papers and records pertaining to an adoption, including the original birth certificate, are confidential and subject to inspection only upon order of the court. A person may not disclose from adoption records the name or identity of a birth parent, an adoptive parent, or an adoptee, unless:

- The birth parent authorizes the release of his or her name in writing;
- The adult adoptee authorizes the release of his or her name in writing or, if the adoptee is a minor, written consent to disclose the adoptee's name from an adoptive parent;
- The adoptive parent authorizes the release of his or her name in writing; or
- Upon court order for good cause.<sup>22</sup>

In determining whether good cause exists, s. 63.162(4)(d), F.S., requires the court give primary consideration to the best interests of the adoptee but must also give due consideration to the interests of the adoptive and birth parents. Factors to be considered in determining whether good cause exists include, but are not limited to:

- The reason the information is sought;
- The existence of means available to obtain the desired information without disclosing the identity of the birth parents, such as by having the court, a person appointed by the court, the DOH, or the licensed child-placing agency contact the birth parents and request specific information;
- The desires of the adoptee, the adoptive parents, and the birth parents, to the extent known;
- The age, maturity, judgment, and expressed needs of the adoptee; and
- The recommendation of the DOH, licensed child-placing agency, or professional who prepared the preliminary study and home investigation, or the DOH if no study was prepared, concerning the advisability of disclosure.<sup>23</sup>

<sup>&</sup>lt;sup>19</sup> Section 382.025, F.S.

<sup>&</sup>lt;sup>20</sup> See s. 382.0255, F.S.

<sup>&</sup>lt;sup>21</sup> Section 382.025, F.S.

<sup>&</sup>lt;sup>22</sup> Section 63.162(4), F.S.

<sup>&</sup>lt;sup>23</sup> Section 63.162(4)(d), F.S.

### III. Effect of Proposed Changes:

CS/SB 832 amends s. 63.162, F.S., to provide that certain information pertaining to an adoption may be disclosed without a court order, including:

- The name and identity of the birth parent if he or she authorizes in writing the disclosure of his or her name;
- The name and identity of the adoptee if he or she is 18 years of age or older and authorizes in writing the disclosure of his or her name; and
- The name and identity of the adoptive parent if he or she authorizes in writing the disclosure of his or her name.

The bill allows the name and identity of the persons referenced above to be disclosed from adoption records upon court order if the court finds good cause, even if such a person has not authorized the disclosure.

The bill has effective date of July 1, 2019.

#### IV. Constitutional Issues:

Α.	Municipality/County Mandates Restrictions:
	None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

#### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

### C. Government Sector Impact:

None.

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

The bill authorizes the disclosure of the "name and identity" of an adoptee, birth parent, or adoptive parent upon written authorization of the disclosure of his or her "name." In this way, the bill authorizes the release of information about a person (identity) that the person has not authorized to be released. The bill does not define the term "identity," does not draw a distinction between "name" and "identity," and does not indicate what information the term "identity" encompasses.

#### VIII. Statutes Affected:

This bill substantially amends section 382.05 of the Florida Statutes.

#### IX. Additional Information:

#### A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

#### CS by Health Policy on April 8, 2019

The committee substitute:

- Removes the underlying bill's creation of a new subsection of s. 385.015, F.S.;
- Removes the underlying bill's references to the Florida Adoption Reunion Registry;
- Removes references to a "noncertified copy of an original birth certificate," which
  was the underlying bill's instrument for conveying the information in question under
  the bill;
- Provides that certain information pertaining to an adoption may be disclosed without a court order, including:
  - The name and identity of the birth parent if the birth parent authorizes the disclosure of his or her name in writing;
  - The name and identity of the adoptee if he or she is 18 years of age or older and authorizes the disclosure of his or her name in writing;
  - The name and identity of the adoptive parent if he or she authorizes the disclosure of his or her name in writing; and
- Provides that the name and identity of the persons referenced above may be disclosed from adoption records upon court order if the court finds good cause, even if the person has not authorized the disclosure.

#### B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.



	LEGISLATIVE ACTION	
Senate	•	House
Comm: RCS	•	
04/08/2019	•	
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	•	
	•	

The Committee on Health Policy (Rader) recommended the following:

#### Senate Amendment (with title amendment)

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Delete everything after the enacting clause and insert:

Section 1. Subsection (4) of section 63.162, Florida Statutes, is amended to read:

- 63.162 Hearings and records in adoption proceedings; confidential nature.-
- (4) (a) A person may not disclose the following from the records without a court order the name and identity of a birth

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parent, an adoptive parent, or an adoptee unless:

- 1. (a) The name and identity of the birth parent if the birth parent authorizes in writing the release of his or her name:
- 2.(b) The name and identity of the adoptee, if the adoptee is 18  $\frac{1}{2}$  or more years of age or older and  $\frac{1}{2}$  authorizes in writing the release of his or her name; or, if the adoptee is less than 18 years of age, written consent to disclose the adoptee's name is obtained from an adoptive parent; or
- 3.<del>(c)</del> The name and identity of the adoptive parent if the adoptive parent authorizes in writing the release of his or her name.<del>; or</del>
- (b) (d) A person may disclose from the records the name and identity of a birth parent, an adoptive parent, or an adoptee upon order of the court for good cause shown. In determining whether good cause exists, the court shall give primary consideration to the best interests of the adoptee, but must also give due consideration to the interests of the adoptive and birth parents. Factors to be considered in determining whether good cause exists include, but are not limited to:
  - 1. The reason the information is sought;
- 2. The existence of means available to obtain the desired information without disclosing the identity of the birth parents, such as by having the court, a person appointed by the court, the department, or the licensed child-placing agency contact the birth parents and request specific information;
- 3. The desires, to the extent known, of the adoptee, the adoptive parents, and the birth parents;
  - 4. The age, maturity, judgment, and expressed needs of the



adoptee; and

5. The recommendation of the department, licensed childplacing agency, or professional which prepared the preliminary study and home investigation, or the department if no such study was prepared, concerning the advisability of disclosure.

Section 2. This act shall take effect July 1, 2019.

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> ======== T I T L E A M E N D M E N T ========= And the title is amended as follows:

Delete everything before the enacting clause and insert:

A bill to be entitled

An act relating to adoption records; amending s. 63.162, F.S.; providing that the name and identity of a birth parent, an adoptive parent, and an adoptee may be disclosed from the adoption records without a court order under certain circumstances; providing an effective date.

Florida Senate - 2019 SB 832

By Senator Rader

2.5

2.8

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A bill to be entitled
An act relating to adoptee birth certificates;
amending s. 382.015, F.S.; requiring the Department of
Health to issue a noncertified copy of an original
certificate of birth to certain adoptees if certain
requirements are met; providing that an adoptee does
not need his or her adoptive parents' permission to
receive such certificate of birth; providing an
effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Present subsections (5) and (6) of section 382.015, Florida Statutes, are renumbered as subsections (6) and (7), respectively, and a new subsection (5) is added to that section, to read:

382.015 New certificates of live birth; duty of clerks of court and department; noncertified copy of original certificate of birth.—The clerk of the court in which any proceeding for adoption, annulment of an adoption, affirmation of parental status, or determination of paternity is to be registered, shall within 30 days after the final disposition, forward to the department a certified copy of the court order, or a report of the proceedings upon a form to be furnished by the department, together with sufficient information to identify the original birth certificate and to enable the preparation of a new birth certificate. The clerk of the court shall implement a monitoring and quality control plan to ensure that all judicial determinations of paternity are reported to the department in

Page 1 of 3

 ${\bf CODING:}$  Words  ${\bf stricken}$  are deletions; words  ${\bf \underline{underlined}}$  are additions.

Florida Senate - 2019 SB 832

29-01095A-19

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compliance with this section. The department shall track

paternity determinations reported monthly by county, monitor

compliance with the 30-day timeframe, and report the data to the

clerks of the court quarterly.

(5) NONCERTIFIED COPY OF ORIGINAL CERTIFICATE OF BIRTH.-A

noncertified copy of an original certificate of birth is a

noncertified copy of an original certificate of birth is a summary of the original certificate of birth, similar in form to a certified copy of an original certificate of birth, that consists of only the full names and ages of the birth parents, the date when the child was born, the county where the child was born, and the full name given to the child at birth.

4.3

(a) Notwithstanding any other provision of law, an adoptee who is of legal age, or if the adoptee is deceased, a descendant of the adoptee who is of legal age, may apply to the department for a noncertified copy of the adoptee's original certificate of birth. The department shall issue a noncertified copy of the original certificate of birth within 45 days after receipt of the application if the application complies with the requirements of this subsection.

(b) An adoptee, or a descendant of the adoptee, may apply for adoption registry services through the Florida Adoption Reunion Registry (FARR) and connect with at least one of the adoptee's birth parents before applying to the department for a noncertified copy of an original certificate of birth. An adoptee, or a descendant of the adoptee, must attach written proof to the application that a connection with a birth parent was made.

(c) The permission of an adoptee's adoptive parents is not required for an adoptee, or a descendant of the adoptee, to

Page 2 of 3

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Florida Senate - 2019 SB 832

29-01095A-19
2019832\_

receive a noncertified copy of an original certificate of birth

under this subsection.

Section 2. This act shall take effect July 1, 2019.

Page 3 of 3

 ${\bf CODING:}$  Words  ${\bf stricken}$  are deletions; words  ${\bf \underline{underlined}}$  are additions.



Tallahassee, Florida 32399-1100

COMMITTEES:
Governmental Oversight and Accountability, Vice Chair
Agriculture
Appropriations Subcommittee on Health
and Human Services
Children, Families, and Elder Affairs

JOINT COMMITTEE:
Joint Legislative Auditing Committee

SENATOR KEVIN J. RADER 29th District

February 15, 2019

Chair Gayle Harrell Committee on Health Policy 530 Knott Building 404 S. Monroe Street Tallahassee, FL 32399-1100

Chair Harrell,

I respectfully request that you place SB 832, relating to Adoptee Birth Certificates, on the agenda of the Committee on Health Policy at your earliest convenience.

Should you have any questions or concerns, please feel free to contact me or my office. Thank you in advance for your consideration.

Kindest Regards,

Senator Kevin J. Rader Florida Senate, District 29

Kerin Rorder

cc: Allen Brown, Staff Director

Celia Georgiades, Administrative Assistant

REPLY TO

☐ 5301 North Federal Hwy, Suite 135, Boca Raton, Florida 33487 (561) 443-8170

☐ 222 Senate Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5029

Senate's Website: www.flsenate.gov

## APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

832

Topic Adoption

Representing Date

Bill Number (if applicable)

Bill Number (if applicable)

Amendment Barcode (if applicable)

Address

Street

City

State

State

State

Zip

Speaking: Speaking: In Support Against (The Chair will read this information into the record.)

Representing Florida Adoption Reform & Education into the record.)

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

Lobbyist registered with Legislature:

This form is part of the public record for this meeting.

Appearing at request of Chair:

S-001 (10/14/14)

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepared By: The Professional Staff of the Committee on Health Policy				
BILL:	SB 410				
INTRODUCER:	Senator Berman and others				
SUBJECT:	Long-acting Reversible Contraception Pilot Program				
DATE:	April 5, 2019	REVISED:			
ANAL	YST	STAFF DIRECTOR	REFERENCE		ACTION
1. Lloyd		Brown	HP	Favorable	
2.		_	AHS		
3.			AP		

### I. Summary:

SB 410 directs the Department of Health (DOH) to establish a long-acting reversible contraception (LARC) pilot program in Duval, Hillsborough, and Palm Beach counties. The DOH must contract with eligible family planning providers to deliver the services. A report on the effectiveness of the pilot program is due to the Governor, the President of the Senate, and the Speaker of the House of Representatives by January 1, 2021.

The bill provides a non-recurring general revenue appropriation of \$100,000 for the 2019-2020 fiscal year and directs the DOH to divide the funds equally among the three counties. The funds may not replace or supplant any existing state funds to family planning providers or to the DOH for family planning services.

The bill has an effective date of July 1, 2019.

#### II. Present Situation:

#### **Unintended Pregnancy Rates**

After a long period of little to no change in the unintended pregnancy rate, a study published in *The New England Journal of Medicine* in 2016 showed that the rate changed significantly in the United States in the time period between 2008 and 2011. In 2008, the rate of unintended pregnancy was 54 per 1,000 women and girls aged 15 to 44. By 2011, this rate had declined by 18 percent to 45 unintended pregnancies for 1,000 women and girls aged 15 to 44. The study's authors noted that this was the first substantial decline in the unintended pregnancy rate since at

<sup>&</sup>lt;sup>1</sup> Lawrence B. Finer, Ph.D., and Mia R. Zolna, M.P.H., *Declines in Unintended Pregnancy in the United States*, 2008-2011, NEW ENG. J. MED. 2016; 374; 843-852, *available at* <a href="https://www.nejm.org/doi/full/10.1056/NEJMsa1506575">https://www.nejm.org/doi/full/10.1056/NEJMsa1506575</a> (last visited April 3, 2019).

<sup>&</sup>lt;sup>2</sup> Finer and Zolna, *supra* note 1, at 843.

least 1981, and declines were recorded in all racial and ethnic groups.<sup>3</sup> The authors attributed the likely cause for the decline predominantly to the change in the type and frequency of contraception used over time, noting that use of long-acting methods, such as intrauterine devices (IUD), had grown in popularity during that span from four percent to 12 percent across almost all demographic groups.<sup>4</sup>

In the United States for 2011, approximately 45 percent of all pregnancies were unintended.<sup>5</sup> Adolescents especially use contraceptive methods with relatively higher failure rates, such as condoms, withdrawal, or oral contraceptive pills.<sup>6</sup> In Florida, the unintended pregnancy rate was 58 per 1,000 women in 2010 for females aged 15 - 44, and the teen pregnancy rate was 50 per 1,000 women.<sup>7</sup> For 2017, the repeat birth rate for teens was 15 percent or 1,626 births.<sup>8</sup>

In 2010, nearly 9 million women received family planning services from publicly supported providers nationwide. A study by the *Guttmacher Institute* determined that such services resulted in net savings to the public of \$10.5 billion in 2010. Averted costs included unintended pregnancies prevented, sexually transmitted diseases treated early or averted, HIV testing costs and preventive care, cervical cancer testing and prevention screenings. For every public dollar spent, it was estimated that \$7.09 was saved. 11

#### **Types of Long Acting Reversible Birth Control Methods**

The LARC methods are the most effective forms of reversible birth control available, with fewer than one in 100 women using a LARC method becoming pregnant, the same range as for sterilization. LARC methods include an IUD or a birth control implant. Both methods last for several years, are reversible, and can be removed at any time.

<sup>&</sup>lt;sup>3</sup> Finer and Zolna, *supra* note 1, at 847.

<sup>&</sup>lt;sup>4</sup> Finer and Zolner, *supra* note 1, at 851.

<sup>&</sup>lt;sup>5</sup> Finer and Zoler, *supra* note 1, at 843.

<sup>&</sup>lt;sup>6</sup> American College of Obstetricians and Gynecologists, *Committee Opinion: Adolescents and Long-Acting Reversible Contraception: Implants and Intrauterine Devices*, (October 2012), <a href="http://www.acog.org/Resources-And-Publications/Committee-Opinions/Committee-On-Adolescent-Health-Care/Adolescents-and-Long-Acting-Reversible-Contraception">http://www.acog.org/Resources-And-Publications/Committee-Opinions/Committee-on-Adolescent-Health-Care/Adolescents-and-Long-Acting-Reversible-Contraception</a>, (last visited April 3, 2019).

<sup>&</sup>lt;sup>7</sup> Guttmacher Institute, *State Facts About Unintended Pregnancy: Florida* (2014), http://www.guttmacher.org/statecenter/unintended-pregnancy/pdf/FL.pdf (last visited April 3, 2019.)

<sup>&</sup>lt;sup>8</sup> FL HealthCharts, Florida Birth Query System, *Births-Repeat Births to Tens by Year of Birth by County (2017)*, <a href="http://www.flhealthcharts.com/FLQUERY/Birth/BirthRpt.aspx">http://www.flhealthcharts.com/FLQUERY/Birth/BirthRpt.aspx</a> (report generated on April 3, 2019).

<sup>&</sup>lt;sup>9</sup> Jennifer J. Frost, et al, *Return on Investment: A Fuller Assessment of the Benefits and Cost Savings of the U.S. Publicly Funded Family Planning Program, Original Investigation*, The Millbank Quarterly, Vol. 92, No. 4, 2014 (pp. 667-720), <a href="https://onlinelibrary.wiley.com/doi/epdf/10.1111/1468-0009.12080">https://onlinelibrary.wiley.com/doi/epdf/10.1111/1468-0009.12080</a> (last visited on April 3, 2019).

<sup>&</sup>lt;sup>10</sup> Jennifer J. Frost, et al, *supra* note 9, at 669.

<sup>&</sup>lt;sup>11</sup> Jennifer J. Frost, et al, *supra* note 9, at 696.

<sup>&</sup>lt;sup>12</sup> American College of Obstetricians and Gynecologists, *ACOG Practice Bulletin: Clinical Management Guidelines for Obstetrician-Gynecologists: Long Acting Reversible Contraception: Implants and Intrauterine Devices (Number 186, November 2017, Replaces Practice Bulletin Number 121, July 2011)*, <a href="https://www.acog.org/Clinical-Guidance-and-Publications/Practice-Bulletins/Committee-on-Practice-Bulletins-Gynecology/Long-Acting-Reversible-Contraception-Implants-and-Intrauterine-Devices">https://www.acog.org/Clinical-Guidance-and-Publications/Practice-Bulletins/Committee-on-Practice-Bulletins-Gynecology/Long-Acting-Reversible-Contraception-Implants-and-Intrauterine-Devices (last visited April 3, 2019).</a>

An IUD is a small, T-shaped, plastic device that is inserted and left inside the uterus. There are two types of IUDs. The hormonal IUD releases progestin and is approved for up to 5 years. The copper IUD does not contain hormones and is approved for up to 10 years.<sup>13</sup>

The birth control implant is a single flexible rod about the size of a matchstick that is inserted in the upper arm under the skin and releases progestin. The implant lasts for 3 years.

Both the IUD and the implant may be placed or removed by a health care provider. There are few side effects to either method, and almost all women are eligible for an IUD or implant.<sup>14</sup>

While being cost-effective over the long-term, the high up-front costs of the LARC methods may be a barrier to widespread use, as the wholesale cost of an IUD or implant can be as high as \$1600, plus the cost of insertion. In February 2015, the federal Food and Drug Administration approved a new IUD, Liletta, which was developed by a non-profit organization and was originally made available by that organization to public clinics for as low as \$50, a savings to the clinics of more than \$700. A patient savings card is also currently available for qualified patients who may not qualify for services in the clinics or CHDs allowing the patient to pay \$100.

Most insurance plans under the federal Patient Protection and Affordable Care Act and Medicaid cover contraception and the associated services with no out-of-pocket costs; however, individuals without insurance coverage may face other financial hurdles such as high out of pocket costs or transportation issues. The American College of Obstetricians and Gynecologists (ACOG) also recognized these as barriers to the widespread use of LARCs by adolescents in particular in its updated *Committee on Adolescent Health Care Long-Acting Reversible Contraception Working Group* opinion document in May 2018. Also cited in that document are concerns with a provider's own lack of familiarity with or misconceptions about the methods, access issues, and a provider's concerns about the safety of LARC use in adolescents (ages 9 - 11).<sup>18</sup>

Unique issues about confidentiality, patient informed consent, and parental involvement with adolescents can also complicate the conversation between provider and patient. Since LARCs will not protect against sexually transmitted infections, the health care practitioner must also follow up with supplemental testing guidelines.

<sup>&</sup>lt;sup>13</sup> American College of Obstetricians and Gynecologists, *supra note 12*.

<sup>&</sup>lt;sup>14</sup> Brooke Winner, et al., *Effectiveness of Long-Acting Reversible Contraception*, N ENGL J MED 366; 21, nejm.org, May 24, 2012.

<sup>&</sup>lt;sup>15</sup> Bhadra Shah, M.D., *How Much Does an IUD Cost Without Insurance?* <a href="https://spendonhealth.com/iud-cost-without-insurance/">https://spendonhealth.com/iud-cost-without-insurance/</a> (last visited April 3, 2019).

<sup>&</sup>lt;sup>16</sup> Karen Weise, *Warren Buffet's Family Secretly Funded a Birth Control Revolution*, Bloomberg Business (July 30, 2015), <a href="http://www.bloomberg.com/news/articles/2015-07-30/warren-buffett-s-family-secretly-funded-a-birth-control-revolution">http://www.bloomberg.com/news/articles/2015-07-30/warren-buffett-s-family-secretly-funded-a-birth-control-revolution</a> (last visited April 3, 2019).

<sup>&</sup>lt;sup>17</sup> Liletta Patient Savings Program, <a href="https://www.liletta.com/acquiring/savings-card">https://www.liletta.com/acquiring/savings-card</a> (last visited April 3, 2019).

<sup>&</sup>lt;sup>18</sup> American College of Obstetricians and Gynecologists, *supra* note 12, at 2.

Women aged 25 - 34 and women who have already had at least one child use LARC at the highest rates. <sup>19</sup> LARC use has more than doubled among Hispanic and non-Hispanic white women in the most recent time periods after having had one of the lowest participation rates. <sup>20</sup> Overall, the ACOG Committee found LARC methods to be top-tier contraceptives based on effectiveness, with pregnancy rates of less than one percent per year for perfect use and typical use. Adolescents are at high risk of unintended pregnancy and may benefit from increased access to LARC methods. <sup>21</sup> For example, adolescent women are more than twice as likely as women aged 30 or older to experience a pill failure. <sup>22</sup>

#### **Current Family Planning Services**

#### County Health Departments (CHD)

The DOH currently provides comprehensive family planning services, including LARC services, in all 67 Florida counties. <sup>23</sup> Funding for these services has been provided through a Title X federal grant in the past and through state general revenue pharmacy funds. The DOH's Family Planning Program (FPP) has received consistent funding of approximately \$4.7 million in general revenue for contraceptives over the last 5 years. <sup>24</sup> These funds are allocated to the DOH's Bureau of Statewide Pharmacy. Ordering higher-cost contraceptives such as LARCs is done through the FPW and paid for through funds that are separate and distinct from the general revenue funds.

The Central Pharmacy at DOH purchases LARC methods through a pharmacy distributor at 340B<sup>25</sup> prices, and CHD pharmacies are then able to keep a supply of LARCS on hand.<sup>26</sup> For Medicaid recipients, the Central Pharmacy purchases LARC methods at market-value cost and receives a Medicaid match upon placement of the LARC device.<sup>27</sup> Only one discount can be applied.

<sup>&</sup>lt;sup>19</sup> Amy Branum, M.S.P.H, Ph.D., and Jo Jones, Ph.D., U.S. Department of Health and Human Services, Centers for Disease Control, National Center for Health Statistics, *Trends in Long-Acting Reversible Contraception Use Among U.S. Women Aged 15-44 (February 2015)* <a href="https://www.cdc.gov/nchs/data/databriefs/db188.pdf">https://www.cdc.gov/nchs/data/databriefs/db188.pdf</a> (last visited April 3, 2019).

<sup>&</sup>lt;sup>20</sup> Amy Branum, *supra* note 19, at 5.

<sup>&</sup>lt;sup>21</sup> American College of Obstetricians and Gynecologists, *supra note* 6, at 1.

<sup>&</sup>lt;sup>22</sup> Heather D. Boonstra, *Leveling the Playing Field: The Promise of Long-Acting Reversible Contraceptives for Adolescents*, Guttmacher Policy Review, Vol. 16, p. 14, <a href="https://www.guttmacher.org/pubs/gpr/16/4/gpr160413.html">https://www.guttmacher.org/pubs/gpr/16/4/gpr160413.html</a> (last visited April 3, 2019).

<sup>&</sup>lt;sup>23</sup> The only exception to LARC services not being provided in a county health department (CHD) is when there is personnel turnover and there is not a trained provider available for LARC methods. The DOH Family Planning Program Office requires that each CHD have a trained provider for LARC methods.

<sup>&</sup>lt;sup>24</sup> Email from Bryan P. Wendel, Department of Health, *supra* note 29.

<sup>&</sup>lt;sup>25</sup> The 340B Drug Discount Program is a federal government program created in 1992 that requires drug manufacturers to provide outpatient drugs to eligible health care organizations and covered entities at significantly reduced prices.

<sup>&</sup>lt;sup>26</sup> Department of Health, Summary of Long Acting Reversible Contraceptive (LARC) Utilization in Department of Health County Health Departments, on file with Senate Committee on Health Policy (April 4, 2019).

<sup>&</sup>lt;sup>27</sup> Department of Health, Summary of Long Acting Reversible Contraceptive (LARC) Utilization in Department of Health County Health Departments, on file with Senate Committee on Health Policy (April 4, 2019).

	Spending on LARCs since FY 2013-2014 <sup>28</sup>			
State Fiscal Year	General Revenue	Title X Federal Funds	<b>Total Funds</b>	
2013-2014	\$1,827,561	\$47,058	\$1,874,625	
2014-2015	\$1,060,045	\$377,237	\$1,437.282	
2015-2016	\$2,899,732	\$210,956	\$3,110,688	
2016-2017	\$1,469,080	\$0	\$1,469,080	
2017-2018	\$2,404,782	\$0	\$2,404,782	

According to the DOH, more than 120,000 individuals received family planning services in 2016 with 68 percent of the clients having incomes at or below 150 percent of the federal poverty level.<sup>29</sup> For a family of two, 150 percent of the federal poverty level is \$25,365.<sup>30</sup> Of those served by the DOH for family planning services, 39.4 percent were covered by public insurance, such as Medicaid and 29.2 percent were uninsured.<sup>31</sup>

Men and women served under this program have access to FDA-approved birth control methods and supplies, abstinence counseling, pregnancy testing, physical examinations, screenings, and HIV counseling and testing.<sup>32</sup> Services are provided on a sliding scale, based on family size and income, resulting in persons under 100 percent of the federal poverty level paying no fees. For every dollar spent on family planning services, an estimated \$1.44 was saved as a result of averting expenditures for public programs that support women with unintended pregnancies and their infants.<sup>33</sup>

The majority of family planning services are delivered at CHD clinic sites. There are 150 total Title X clinics in Florida.<sup>34</sup> A small number of CHDs contract with outside providers for family planning services, including the three below.<sup>35</sup>

Numbers of Clinic Sites, including Contracted Sites <sup>36</sup>				
<b>Duval CHD</b>	5			
Hillsborough CHD	11			
Palm Beach CHD	9			

<sup>&</sup>lt;sup>28</sup> Florida Department of Health, Summary of Long Acting Reversible Contraceptive (LARC) Utilization in Department of Health County Health Departments, on file with Senate Committee on Health Policy (April 4, 2019).

<sup>&</sup>lt;sup>29</sup> Florida Department of Health, *Family Planning Fact Sheet*, <a href="http://www.floridahealth.gov/programs-and-services/womens-health/family-planning/fp-facts.html">http://www.floridahealth.gov/programs-and-services/womens-health/family-planning/fp-facts.html</a> (last visited April 3, 2019).

<sup>&</sup>lt;sup>30</sup> 2019 Federal Poverty Guidelines, <a href="https://aspe.hhs.gov/2019-poverty-guidelines">https://aspe.hhs.gov/2019-poverty-guidelines</a> (last visited April 3, 2019).

<sup>&</sup>lt;sup>31</sup> Florida Department of Health, *Family Planning Fact Sheet*, <a href="http://www.floridahealth.gov/programs-and-services/womens-health/family-planning/fp-facts.html">http://www.floridahealth.gov/programs-and-services/womens-health/family-planning/fp-facts.html</a> (last visited April 3, 2019).

<sup>&</sup>lt;sup>32</sup> Florida Department of Health, *Family Planning*, <a href="http://www.floridahealth.gov/programs-and-services/womens-health/family-planning/index.html">http://www.floridahealth.gov/programs-and-services/womens-health/family-planning/index.html</a> (last visited April 3, 2019).

<sup>&</sup>lt;sup>33</sup> Florida Department of Health, *supra note* 26.

<sup>&</sup>lt;sup>34</sup> Florida Department of Health. *Title X Family Planning Program*, on file with the Senate Committee on Health Policy (last visited April 4, 2019).

<sup>&</sup>lt;sup>35</sup> Florida Department of Health, *2016 Agency Bill Analysis - SB 1116*, Dec. 16, 2015. (on file with Senate Health Policy Committee).

<sup>&</sup>lt;sup>36</sup> Florida Department of Health. *Title X Family Planning Program* (on file with the Senate Committee on Health Policy).

In State Fiscal Year 2017-2018, the CHDs provided family planning services to 13,384 clients who were using a LARC method or 12.23 percent of all clients.<sup>37</sup> The table below illustrates the total number of family planning services in the proposed pilot counties and statewide.

Long Acting Reversible Contraceptives (LARCs) Use by County, Florida Fiscal Year 2017-2018 <sup>38</sup>									
Age <15-19			Age 20-45+			Total			
County  # of Clients # of Clients with Clients LARCs  # of Clients # of Clients with LARCs		%	Total # of Clients with LARCs	Total Clients	%				
Duval	135	704	19.18%	585	3,195	18.31%	720	3,899	18.47%
Hillsborough	73	321	22.74%	987	4,376	22.55%	1,060	4,697	22.57%
Palm Beach	125	1,192	10.49%	931	6,488	14.35%	1,056	7,680	13.75%
Statewide	1,810	18,744	9.66%	11,574	90,724	12.76%	13,384	109,468	12.23%

#### Florida Medicaid Program

Family planning services are also covered under Medicaid for recipients of child-bearing age and include reimbursement for:

- New and established patient visits;
- Required laboratory tests;
- Selection of contraceptive method, provision of supplies;
- Post examination review;
- Counseling visits;
- Supply visits;
- HIV Counseling;
- Coverage for insertion and removal of IUD;
- Services associated with decision to use long-acting injectable or implantable contraceptives; and
- Pregnancy testing.<sup>39</sup>

Family planning services for Medicaid recipients are funded through Title XIX federal funds and state general revenue. The statutory authority for these services is under s. 381.0051, F.S.

Family planning services are also provided through a family planning waiver (FPW) for females aged 14 through 55 who lose Medicaid coverage at the end of their 60 days postpartum coverage and who have family income at or below 185 percent of the federal poverty level at the time of their annual redetermination, or for females who have lost their Medicaid coverage. Enrollees must also not be otherwise eligible for Medicaid, Children's Health Insurance Program (CHIP), or other health insurance coverage with family planning services. Eligibility is limited to 2 years after losing Medicaid coverage and must be re-determined every 12 months.

<sup>&</sup>lt;sup>37</sup> Email from Bryan P. Wendel, Government Analyst II, Department of Health, to Jennifer Lloyd, Senate Health Policy Committee (Jan. 13, 2016) (on file with Senate Committee on Health Policy).

<sup>&</sup>lt;sup>38</sup> Florida Department of Health. *Title X Family Planning Program*, (on file with the Senate Committee on Health Policy).

<sup>&</sup>lt;sup>39</sup> Agency for Health Care Administration, *Practitioner Services Coverage and Limitations Handbook*, pgs. 51-55, http://portal.flmmis.com/FLPublic/Portals/0/StaticContent/Public/HANDBOOKS/Practitioner%20Services%20Handbook\_A doption.pdf (last visited April 3, 2019).

The FPW was first implemented in 1998 and has been through several extension periods. The most recent extension was requested through December 31, 2022 in June 2017, following a 30-day public comment period.<sup>40</sup>

Covered services under the FPW are limited to those services and supplies whose primary purpose is family planning. Those services under the FPW include:

- Approved methods of contraception;
- Sexually transmitted infection (STI) testing;
- Sexually transmitted disease (STD) testing;
- Pap smears and pelvic exams;
- Approved sterilizations;
- Drugs, supplies, or devices related to women's health services; and
- Contraceptive management, patient education, and counseling. 41

The FPW does not cover emergency room visits, inpatient services, or any other non-family planning related services.

The FPW has four specific objectives:

- Increase access to family planning services;
- Increase child spacing intervals through effective contraceptive use;
- Reduce the number of unintended pregnancies in Florida; and
- Reduce Florida Medicaid costs by reducing the number of unintended pregnancies by women who otherwise would be eligible for Florida Medicaid-eligible pregnancy-related services.

During the most recent reporting period on the FPW, the state highlighted these findings from its waiver:

- Increased the average birth interval from 17 months to 18.5 months during Demonstration Year 17 (SFY 2014/2015);
- Dispensed more than 283,000 contraceptive items between July 2016 and June 2017 to participants in the FPW (Demonstration Year 19);
- Posted a decrease in the number of unintended pregnancies by 1,735;
- Saved Florida Medicaid \$25.3 million in DY 17 in averted costs by reducing unintended pregnancies.<sup>42</sup>

Family planning services and supplies under Medicaid are funded with a 90-percent federal matching rate while costs relating to the processing of claims is matched at 50 percent.<sup>43</sup>

<sup>&</sup>lt;sup>40</sup> Agency for Health Care Administration, Family Planning Waiver – 1115 Research and Demonstration Waiver #11-W-00135/4: Public Notice Document (May 1 – 30, 2017), <a href="http://ahca.myflorida.com/medicaid/Family\_Planning/pdf/Public\_Notice\_Document\_05-01-2017.pdf">http://ahca.myflorida.com/medicaid/Family\_Planning/pdf/Public\_Notice\_Document\_05-01-2017.pdf</a> (last visited April 3,

<sup>&</sup>lt;sup>41</sup> Agency for Health Care Administration, *Extension of the Florida Medicaid Family Planning Waiver*, (June 27, 2014) p. 23, <a href="http://ahca.myflorida.com/Medicaid/Family Planning/pdf/FPW Extension Request 6-27-14 final.pdf">http://ahca.myflorida.com/Medicaid/Family Planning/pdf/FPW Extension Request 6-27-14 final.pdf</a> (last visited April 3, 2019).

<sup>&</sup>lt;sup>42</sup> Agency for Health Care Administration, *Florida's Medicaid 1115 Family Planning Waiver Post Award Forum* (November 1, 2017), *Presentation – Public Meeting*, <a href="https://ahca.myflorida.com/medicaid/mcac/docs/2017-11-01\_Meeting/FPW\_Waiver\_Post\_Award\_Forum\_11-1-2017.pdf">https://ahca.myflorida.com/medicaid/mcac/docs/2017-11-01\_Meeting/FPW\_Waiver\_Post\_Award\_Forum\_11-1-2017.pdf</a> (last visited April 3, 2019).

<sup>&</sup>lt;sup>43</sup> Agency for Health Care Administration, *supra* note 37, at 32.

#### III. Effect of Proposed Changes:

The bill creates s. 381.00515, F.S., and the LARC pilot program within the DOH. The pilot program is established in Duval, Hillsborough, and Palm Beach counties with the purpose of improving the provision of LARC services in those counties. Under the pilot program, the DOH is directed to contract with eligible family planning providers to implement the program. A contract for LARC services must include:

- Provision of intrauterine devices, implants, and injections to participants;
- Training for provider staff regarding LARC devices, counseling strategies, and the management of side effects;
- Technical assistance to providers regarding issues such as coding, billing, pharmacy rules, and clinic management due to increased use of LARC services;
- General support to providers to expand service capacity of family planning clinics; and
- Marketing and community outreach regarding the availability of LARC services and other currently available contraceptive services.

The bill also directs the DOH to seek federal grants and funds from other sources to supplement state funds provided for the pilot program.

By January 1, 2021, the DOH must submit a report to the Governor, the President of the Senate, and the Speaker of the House of Representatives on the effectiveness of the pilot program. The report shall publish the report on the DOH's website. The report must include, but need not be limited to:

- An assessment of the operation of the pilot program, including any progress made in the reduction of unintended pregnancies and subsequent births, especially among teenagers;
- An assessment on the effectiveness of the pilot program in increasing the availability of LARC services;
- The number and location of family planning providers who participated in the pilot program;
- The number of clients served by family planning providers;
- The number of times LARC services were provided by participating family planning providers;
- The average cost per client served;
- The demographic characteristics of clients served;
- The sources and amounts of funding used for the pilot program;
- A description of federal grants the DOH applied for in order to provide LARC services, including the outcomes of the grant applications;
- An analysis of the return on investment associated with the provision of LARC services with regard to tax dollars saved on health and social services;
- A description and analysis of marketing and outreach activities conducted to promote the availability of LARC services; and
- Recommendations for improving the pilot program.

For the 2019-2020 fiscal year, \$100,000 in non-recurring general revenue funds is appropriated to the DOH for the purpose of implementing the bill. The DOH is directed to divide these funds equally among the three pilot sites. These funds may not be used to supplant or reduce any other

appropriation of state funds to family planning providers or to the DOH for family planning services.

The bill is effective July 1, 2019.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

#### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

Under SB 410, a reduction in unintended pregnancies in the pilot counties may have a fiscal and operational impact on the private sector by reducing costs and business interruptions related to unplanned pregnancies on private employers and taxpayers. The evaluation report for demonstration year 18 of the family planning waiver showed the total number of averted, unintended births was 2,422, and with an average Medicaid birth costing \$17,854 in 2015-2016, cost savings based on the costs of the births alone would be over \$43 million.<sup>44</sup>

<sup>&</sup>lt;sup>44</sup> Agency for Health Care Administration, *Florida Medicaid Family Planning Waiver Program: Final Evaluation Report* (DY) 18 (SFY 2015-2016 and DY 19 –(SFY 2016-2017) MED 184: Deliverable 7 (June 28, 2018), p.35, <a href="http://ahca.myflorida.com/Medicaid/Policy">http://ahca.myflorida.com/Medicaid/Policy</a> and Quality/Quality/performance evaluation/MER/contracts/med184/MED184 <a href="Deliverable 7">Deliverable 7</a> Final Evaluation Report.pdf (last visited April 3, 2019).

The bill also anticipates marketing and outreach efforts to promote the availability of LARC services, and private business may benefit from funds or other resources spent on such a campaign.

#### C. Government Sector Impact:

The DOH estimates the need for one OPS position (Training and Research Consultant) for this project for a total impact in Year One of \$48,749.75 and \$55,180 in Year Two as shown in the chart below.

Department of Health Fiscal Impact Analysis – SB 410 <sup>45</sup>		
Expenditures:	Year One	Year Two
Salaries		
1 – Training & Research Consultant	\$32,577.75	\$43,437.00
@ \$22.30 per hour		
1 OPS Computed with 1.45% Fringe		
(minus a 25 percent hiring delay in Year One		
This position will provide project oversight		
and monitoring; provide technical assistance		
and consultation; collect and compile project		
information and prepare the report to the		
Governor and Legislature.		
Expenses – Non-Recurring	\$4,429	
Expenses – Recurring		
1 OPS	\$11,636	\$11,636
Calculated with standard DOH		
professional package (expenses and		
limited travel @ \$11,636)		
<b>Human Resources Services</b>		
1 OPS	\$107	\$107
<b>Total Estimated Expenditures:</b>	\$48,749.75	\$55,180

Under the bill, the state could benefit in other health care cost savings in the Medicaid program if the pilot program results in fewer unintended pregnancies. Each birth covered by Medicaid costs the state on average \$17,854 while the highest priced LARC ranges from \$800 to \$1,000. 46 The extent of this potential effect is indeterminate.

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

<sup>&</sup>lt;sup>45</sup> Department of Health, Senate Bill 410 Analysis (January 28, 2019) (on file with the Senate Committee on Health Policy).

<sup>&</sup>lt;sup>46</sup> Agency for Health Care Administration, *supra* note 41.

#### VIII. **Statutes Affected:**

This bill creates section 381.00515 of the Florida Statutes.

#### IX. **Additional Information:**

A.

Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

Florida Senate - 2019 SB 410

By Senator Berman

31-00481B-19 2019410

A bill to be entitled An act relating to a long-acting reversible contraception pilot program; creating s. 381.00515, F.S.; requiring the Department of Health to establish a long-acting reversible contraception pilot program in Duval, Hillsborough, and Palm Beach Counties; providing the purpose of the pilot program; requiring the department to contract with family planning providers to implement the pilot program; requiring such contracts to include specified provisions; requiring the department to apply for grants for additional funding; requiring the department to submit a report to the Governor and the Legislature by a specified date; requiring the department to publish the report on its website; specifying requirements for the report; providing an appropriation; requiring the department to distribute appropriated funds equally among the participating counties; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

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Section 1. Section 381.00515, Florida Statutes, is created to read:

24 to read: 25 381

381.00515 Long-acting reversible contraception pilot

26 <u>program.</u>— 27 (1) 5

(1) The Department of Health shall establish a long-acting reversible contraception (LARC) pilot program in Duval, Hillsborough, and Palm Beach Counties. The purpose of the pilot

Page 1 of 4

 ${\bf CODING:}$  Words  ${\bf stricken}$  are deletions; words  ${\bf \underline{underlined}}$  are additions.

Florida Senate - 2019 SB 410

	31-00481B-19 2019410
30	program is to improve the provision of LARC services to women
31	residing in the pilot program counties. The department shall
32	contract for LARC services with eligible family planning
33	providers to implement the pilot program in each of the three
34	counties. Each contract must provide for all of the following:
35	(a) The provision of LARC services, including the
36	administration of implants, injections, and intrauterine devices
37	to participants.
38	(b) The training of provider staff regarding the provision
39	of LARC services, counseling strategies, and the management of
40	side effects.
41	(c) Technical assistance to providers regarding issues such
42	as coding, billing, pharmacy rules, and clinic management
43	necessitated by the increased use of LARC services.
44	(d) General support to providers to expand their service
45	capacity.
46	(e) Marketing and community outreach regarding the
47	availability of LARC services and other currently available
48	contraceptive services.
49	(f) Other services that the department considers necessary
50	to ensure the health and safety of women who receive LARC
51	services.
52	(2) The department shall apply for grants from federal
53	agencies and other sources to supplement state funds provided
54	for the pilot program.
55	(3) By January 1, 2021, the department shall submit a
56	report to the Governor, the President of the Senate, and the
57	Speaker of the House of Representatives on the effectiveness of
58	the pilot program. The department shall publish the report on

Page 2 of 4

CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2019 SB 410

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31-00481B-19

9	its website. The report must include, but need not be limited
0	<u>to:</u>
51	(a) An assessment of the operation of the pilot program,
52	$\underline{\text{including any progress made in reducing the number of unintended}}$
3	pregnancies and subsequent births, especially among teenagers.
4	(b) An assessment of the effectiveness of the pilot program
55	in increasing the availability of LARC services.
6	(c) The number and location of family planning providers
57	that participated in the pilot program.
8	(d) The number of clients served by participating family
9	<pre>planning providers.</pre>
0	(e) The number of times LARC services were provided by
1	participating family planning providers.
2	(f) The average cost per client served.
3	(g) The demographic characteristics of clients served.
4	(h) The sources and amounts of funding used for the pilot
5	program.
6	(i) A description of federal grants the department applied
7	for in order to provide LARC services, including the outcomes of
8	the grant applications.
9	(j) An analysis of the return on investment associated with
0 8	the provision of LARC services with regard to tax dollars saved
31	on health and social services.
32	(k) A description and analysis of marketing and outreach
3	activities conducted to promote the availability of LARC
34	services.
35	(1) Recommendations for improving the pilot program.
6	Section 2. For the 2019-2020 fiscal year, the sum of
37	\$100,000 in nonrecurring funds is appropriated from the General

Page 3 of 4

 ${\tt CODING:}$  Words  ${\tt stricken}$  are deletions; words  ${\tt \underline{underlined}}$  are additions.

Florida Senate - 2019 SB 410

	31-00481B-19 2019410
88	Revenue Fund to the Department of Health for the purpose of
89	implementing this act. The department shall distribute the funds
90	equally among the three counties participating in the pilot
91	program. These funds may not be used to supplant or reduce any
92	other appropriation of state funds to family planning providers
93	or to the department for family planning services.
94	Section 3. This act shall take effect July 1, 2019.

Page 4 of 4

 ${f CODING:}$  Words  ${f stricken}$  are deletions; words  ${f underlined}$  are additions.



#### The Florida Senate

# **Committee Agenda Request**

То:	Chair Gayle Harrell Committee on Health Policy
Subject:	Committee Agenda Request
Date:	February 5, 2019
	y request that <b>Senate Bill #410</b> , relating to Long-acting Reversible Contraception m, be placed on the:  committee agenda at your earliest possible convenience.  next committee agenda.
	A

Senator Lori Berman Florida Senate, District 31

cc: Allen Brown, Staff Director

From: Lloyd, Jennifer
To: Georgiades, Celia

Subject: FW: SB 1116 Analysis Follow-Up
Date: Friday, April 5, 2019 12:05:01 PM

Attachments: image001.png

From: Wendel, Bryan P <Bryan.Wendel@flhealth.gov>
Sent: Wednesday, January 13, 2016 12:07 PM
To: LLOYD.JENNIFER <LLOYD.JENNIFER@flsenate.gov>

Subject: SB 1116 Analysis Follow-Up

Jennifer,

Please see responses from staff RE: your questions. Please let me know if you have additional questions.

#### Bryan P. Wendel

Government Analyst II / Office of Legislative Planning / Florida Department of Health Office: (850) 245-4006 / <a href="mailto:bryan.wendel@flhealth.gov">bryan.wendel@flhealth.gov</a>



Can the Department tell me how many individuals already receive LARCS statewide and in the three proposed pilot counties in the last year (or whatever the most current data period is available)?

In FY 14/15, the County Health Departments (CHDs) provided services to 10,806 clients who were using a LARC method. Of the 10,806 clients seen by the CHDs, 5,451 of these clients were new users and received the LARC during the FY 14/15.

See table below for Hillsborough, Pinellas and Palm Beach.

#### And confirm the payment source for those services; the analysis indicates Title V and GR.

The payment for LARC services varies. The Department's Family Planning Program (FPP), over the last five years, has received level funding of approximately 4.7 million dollars (in GR) for contraceptives that is allocated to the Bureau of Statewide Pharmacy. Since there is a finite amount of GR funding, ordering higher cost LARCs such as Mirena and Nexplanon (hormonal implant) is done through the FPP and paid for with funding that may be available separate and apart from the GR. The reason for this is because LARCs have a high up front cost and if all the County Health Departments (CHDs) were able to freely order the devices to be paid out of the 4.7 million dollars there would not be funding for those clients who wish to have a different contraceptive (i.e. the "pill", Depo-provera, etc). Note: Utilization of the Pharmacy funds is assessed throughout the year and if it appears the funding is not going to be utilized by the end of the year there is an allocation of funds designated for LARCs (this varies from year to year) and these funds are distributed to the CHDs according to their need which is determined by the CHDs client requests and known utilization rate.

Other funding sources – in FY14/15 the legislature had a line item appropriation of \$300,000 for LARCs to the Department and this was quickly spent by all 67 CHDs due to a demand for IUDs and Nexplanon; in FY 15/16 there was not a legislative appropriation and the Maternal Child Health (MCH) program at the department allocated Title V funds to the CHDs allowing them to choose from three Title V priorities (one being well woman) which allowed them to provide LARCs to women who desired them. The three proposed pilot counties did not request their funding to be designated towards well woman visits.

	Ag	ge <15-19		Age 20-45+			Total		
County	Number of Clients with LARCs	Number of Clients	%	Number of Clients with LARCs	Number of Clients	%	Total Number of Clients with LARCs	Total Clients	%
Hillsborough	52	493	10.55%	726	4,748	15.29%	778	5,241	14.84%
Palm Beach	38	1,529	2.49%	842	8,139	10.35%	880	9,668	9.10%
Pinellas	15	1,714	0.88%	242	7,749	3.12%	257	9,463	2.72%
Statewide	963	24,027	4.01%	9,843	118,205	8.33%	10,806	142,232	7.60%

From: Runk, Paul

Sent: Tuesday, January 12, 2016 12:03 PM
To: Wendel, Bryan P <<u>Bryan.Wendel@flhealth.gov</u>>
Subject: Fwd: SB 1116 Analysis Follow-Up

Sent from my iPhone

Begin forwarded message:

From: LLOYD.JENNIFER < LLOYD.JENNIFER@flsenate.gov>

Date: January 12, 2016 at 11:56:34 AM EST To: "Runk, Paul" < Paul.Runk@flhealth.gov> Subject: SB 1116 Analysis Follow-Up

#### Paul –

I am reading the analysis for SB 1116 (long-acting reversible contraception). The analysis indicates that the Department and the CHDs already provide LARCs as part of its family planning services.

Can the Department tell me how many individuals already receive LARCS statewide and in the three proposed pilot counties in the last year (or whatever the most current data period is available)? And confirm the payment source for those services; the analysis indicates Title V and GR.

Thanks, Jennifer

Jennifer K. Lloyd Chief Legislative Analyst Senate Health Policy Committee (850) 487-5824 Title X Family Planning (FP) Program: The Family Planning Program provides comprehensive, culturally sensitive family planning clinical services to persons of reproductive age on a voluntary basis. County Health Departments (CHD) provide services in all 67 counties, there are 150 total Title X clinics in Florida. Family Planning services include physical examinations, screening for hypertension, access to FDA approved methods of contraception and supplies, abstinence counseling, reproductive health information, pregnancy testing and counseling, breast and cervical cancer screenings, screening for sexually transmitted diseases, including HIV counseling, testing, and referral, and related preventive health services. Information is provided to all who want and are in need of these services. Priority is given to persons from low-income families. Services are provided on a sliding fee scale, based on family household income and size. Persons determined to have incomes at or below 100% of the federal poverty level do not pay fees for services.

Duval CHD has five clinic sites providing FP services. Hillsborough CHD has eleven clinic sites and Palm Beach CHD has nine clinic sites providing these family planning services.

Long Acting Reversible Contraceptives (LARCs) Use by County, Florida Fiscal Year 2017-2018 **										
Age <15-19				Ag	ge 20-45+		Total			
County	# of Clients with LARCs	Total # of Clients	%	# of Clients with LARCs *	Total # of Clients	%	Total # of Clients with LARCs *	Total Clients	%	
Duval	135	704	19.18%	585	3195	18.31%	720	3,899	18.47%	
Hillsborough	73	321	22.74%	987	4,376	22.55%	1,060	4,697	22.57%	
Palm Beach	125	1,192	10.49%	931	6,488	14.35%	1,056	7,680	13.75%	
Statewide	1,810	18,744	9.66%	11,574	90,724	12.76%	13,384	109,468	12.23%	

<sup>\*</sup>This number reflects clients who received a LARC method at the County Health Department (CHD) and clients coming into the CHD with a LARC method in place.

<sup>\*\*</sup>This information pertains to clients seen with funding provided to CHDs.

Family Planning SFY 19-20 Title X Funding Allocation*								
County	Title X GR Funding	3-month Funding	9-month Funding					
Duval	208,954	49,685	209,083					
Hillsborough	102,107	63,590	267,595					
Palm Beach	360,987	83,651	352,018					
Statewide	4,245,455	1,305,709	5,494,627					

<sup>\*</sup>This information pertains to total funding provided to CHDs.

Family Planning SFY Pharmacy LARC Order Spending as of December 31, 2018*										
County		Nexplanon		Mirena		Paragard		Liletta		
Duval	FY 16/17	\$	90,174	\$	7,944	\$	27,261	\$	2,347	
	FY 17/18	\$	167,181	\$	5,719	\$	19,609	\$	2,065	
	FY 18/19	\$	62,643	\$	9,532	\$	4,783	\$	1,455	
Hillsborough	FY 16/17	\$	77,007	\$	81,977	\$	51,891	\$	563	
	FY 17/18	\$	185,535	\$	66,408	\$	44,717	\$	1	
	FY 18/19	\$	44,289	\$	13,981	\$	16,978	\$	939	
Palm Beach	FY 16/17	\$	7,980	\$	6,355	\$	49,261	\$	ı	
	FY 17/18	\$	144,837	\$	36,540	\$	58,826	\$	ı	
	FY 18/19	\$	67,032	\$	53,063	\$	23,674	\$	ı	
Statewide	FY 16/17	\$	949,620	\$	365,083	\$	525,369	\$	12,812	
	FY 17/18	\$ 2	2,082,381	\$	564,942	\$	487,586	\$	11,920	
	FY 18/19	\$	1,012,622	\$	846,777	\$	246,304	\$	11,873	

<sup>\*</sup>Price data is from April 2019 pricing, may not reflect actual pricing at time of purchase

# APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)	410
Meeting Date	Bill Number (if applicable)
Topic Long Acting Reversible Contraception Amend	Iment Barcode (if applicable)
Name Inda belaado	
Job Title Associate for Social Comems & Respect L	ife
Address 20 W Pask Av Phone	
$\frac{\text{Tallahassee}}{\text{City}} = \frac{\text{Fl}}{\text{State}} = \frac{32301}{\text{Zip}} = \text{Email}$	
Speaking: For Against Information Waive Speaking: In Su (The Chair will read this information)	
Representing Florida Conference of Catholic Bisho	200
Appearing at request of Chair: Yes No Lobbyist registered with Legislatu	ure: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speeting. Those who do speak may be asked to limit their remarks so that as many persons as possible of	peak to be heard at this can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

# **APPEARANCE RECORD**

1110

4-8	-19	(Deliver BOTH co	opies of this form to the Senator	or Senate Professional St	aff conducting the meeting) 410	
Meet	ting Date S N	3-410			Bill Number (if appli	cable)
Topic _/	long ac-	Any Reversi	the Contrarept	Wes	Amendment Barcode (if app	licable)
Name	B. Dia	re Gow	ski			
Job Title	FLour	le State	Director for (	shotiz Med	red association (CMA)	
Address		Temple	St		Phone 727-480-7574	<u> </u>
		eneter	R	33756	Email dianeta e aol. co	57W
	City		State	Zip		
Speaking	: For	Against	Information		peaking: In Support Again r will read this information into the record	
Repre	esenting _	Florida	guilds of the	Catholiz 1	Nedral Association (C	MA
Appearin	g at reque	st of Chair:	Yes No	Lobbyist registe	ered with Legislature: Yes	No
					persons wishing to speak to be heard at persons as possible can be heard.	this
This form	is part of the	e public record	for this meeting.		S-001 (1	0/14/14)



Tallahassee, Florida 32399-1100

COMMITTEES:

Appropriations Subcommittee on Agriculture, Environment, and General Government, Chair Children, Families, and Elder Affairs, Vice Chair Appropriations Environment and Natural Resources Health Policy

#### SENATOR DEBBIE MAYFIELD

17th District

February 5, 2019

Chair Gayle Harrell 310 Senate Office Building 404 South Monroe Street Tallahassee, FL 32399-1100

Re: Health Policy Committee

Dear Chair Harrell,

I am respectfully requesting an excused absence from Health Policy Committee on April 8<sup>th</sup>, 2019, scheduled from 1:30pm – 3:30pm.

I appreciate your consideration of this request and I look forward to our continued work on the Health Policy Committee. If you have any questions or concerns, please do not hesitate to call me directly.

Thank you,

Debbie Mayfield Senator, District 17

Delwir Mayful

REPLY TO:

□ 900 East Strawbridge Avenue, Melbourne, Florida 32901 (321) 409-2025 FAX: (888) 263-3815

☐ 1801 27th Street, Vero Beach, Florida 32960 (772) 226-1970

□ 322 Senate Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5017

Senate's Website: www.flsenate.gov