

The Florida Senate
COMMITTEE MEETING EXPANDED AGENDA
APPROPRIATIONS COMMITTEE ON CRIMINAL AND CIVIL
JUSTICE
Senator Garcia, Chair
Senator Martin, Vice Chair

MEETING DATE: Wednesday, November 19, 2025
TIME: 11:00 a.m.—12:30 p.m.
PLACE: *Mallory Horne Committee Room*, 37 Senate Building

MEMBERS: Senator Garcia, Chair; Senator Martin, Vice Chair; Senators Osgood, Polsky, Simon, Smith, Wright, and Yarborough

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
1	Department of Law Enforcement Fiscal Year 2026-27 Legislative Budget Request Presentation		Presented
2	Department of Law Enforcement Update on Uniform Arrest Affidavit (UAA) and Florida Incident-Based Reporting System (FIBRS)		Presented
3	Department of Juvenile Justice Update on Florida Scholars Academy		Presented
4	Clerks of the Court Budget Update		Presented
Other Related Meeting Documents			



Florida Department of Law Enforcement

FY 26-27 Legislative Budget Request

Senate Appropriations Committee on Criminal and Civil Justice

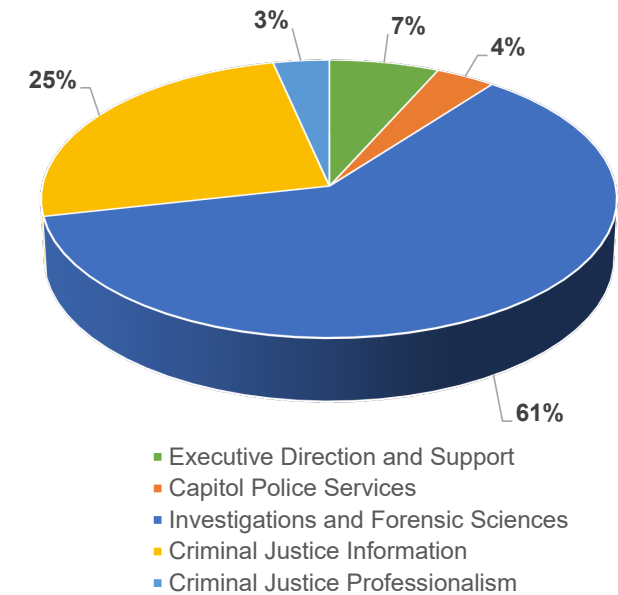
Mike Phillips, Deputy Commissioner



Florida Department of Law Enforcement

CURRENT BUDGET

Program Area	FTE	General Revenue	Trust Fund	Total
Executive Direction and Support	176	\$10,460,275	\$14,301,674	\$24,761,949
Capitol Police Services	110	\$3,150,022	\$10,444,921	\$13,594,943
Investigative and Forensic Sciences	1,245	\$173,894,185	\$51,035,060	\$224,929,245
Criminal Justice Information	400	\$27,895,681	\$64,234,213	\$92,129,894
Criminal Justice Professionalism	93	\$3,729,143	\$8,914,959	\$12,644,102
Total	2,024	\$219,129,306	\$148,930,827	\$368,060,133



FDLE's budget represents less than 1% of the state budget.

The table above excludes \$162M in state and federal pass-through funds to aid local law enforcement.



Florida Department of Law Enforcement

FY 26-27 LBR

Issue	FTE	GR	Trust Fund	Total	Recurring
Fort Myers Regional Operations Center Facility		\$2,400,000	\$2,000,000	\$4,400,000	\$2,400,000
MEPIC Technology Upgrades (Final Year)			\$2,440,000	\$2,440,000	\$60,000
Alcohol Testing Program (Final Year)			\$3,305,304	\$3,305,304	\$305,000
Criminal Justice Information Services Systems Support			\$460,951	\$460,951	\$460,951
Data Exchange and Reporting Systems Update		\$1,450,000		\$1,450,000	
Criminal Justice Data Transparency (Portal Upgrade)		\$850,000		\$850,000	
Florida Fusion Center Network Sustainment		\$1,987,719		\$1,987,719	\$1,987,719
Law Enforcement Data Sharing Program	5	\$1,350,226		\$1,350,226	\$1,318,536
Career Offender Registry and Enforcement Staffing	8	\$1,477,730		\$1,477,730	\$1,142,010
Office of Wellness Expansion (Final Year)	16	\$5,038,006		\$5,038,006	\$4,521,674



Florida Department of Law Enforcement

FY 26-27 LBR

Issue	FTE	GR	Trust Fund	Total	Recurring
Capitol Police Operational Expenses		\$370,000		\$370,000	\$370,000
Cyber Investigations and Telecommunications Enhancements	10	\$4,622,615		\$4,622,615	\$1,569,183
Maintain Investigative Vehicle Fleet		\$1,067,824	\$1,500,000	\$2,567,824	
Critical Information Technology Security Infrastructure		\$4,075,000		\$4,075,000	\$3,355,000
Maintenance Contracts for Laboratory Equipment		\$500,000		\$500,000	\$500,000
Digital Forensics Modernization		\$1,153,923		\$1,153,923	\$991,480
Forensic Firearm Range Remediation		\$1,319,552		\$1,319,552	
Increased Costs for Laboratory Services and Supplies		\$800,000		\$800,000	
Modernization of the Computerized Criminal History and CJIS Data Systems (Year 1 of 5)		\$2,034,000		\$2,034,000	
Staffing for Professional Compliance	4	\$378,244		\$378,244	\$354,173



Florida Department of Law Enforcement

FY 26-27 LBR

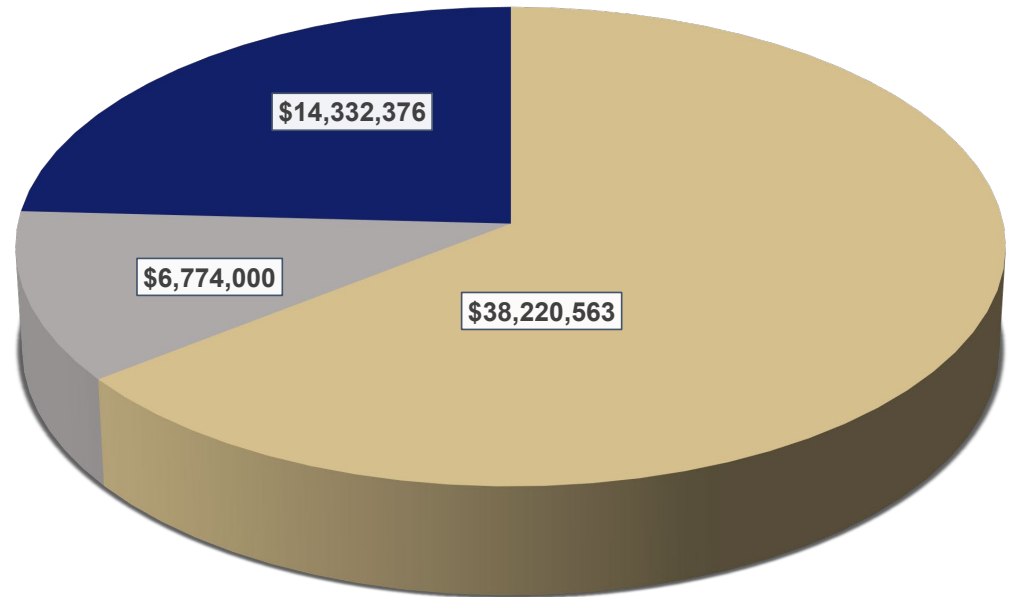
Issue	FTE	GR	Trust Fund	Total	Recurring
Additional Personnel to Implement Statutory Requirements	5	\$578,669		\$578,669	\$545,479
Sworn Training Unit Resources		\$305,000		\$305,000	\$100,000
Criminal Alien Detection and Crime Suppression	9	\$899,216		\$899,216	\$842,174
State Assistance for Fentanyl Eradication (S.A.F.E) in Florida Program		\$15,000,000		\$15,000,000	
Criminal Justice Officer Training Funding		\$362,960		\$362,960	\$362,960
RAMS for PALM (Final Year)		\$1,600,000		\$1,600,000	
Transfer Position Between Program Components					
Transfer Funds Between Categories					
Total Request	57	\$49,620,684	\$9,706,255	\$59,326,939	\$21,186,339



Florida Department of Law Enforcement

FY 26-27 LBR

- Support Law Enforcement Partners
- Provide Information Technology for Public Safety
- Maintain Department Operations





Florida Department of Law Enforcement

QUESTIONS?

Mike Phillips
Deputy Commissioner
MikePhillips@fdle.state.fl.us
(850) 410-7000

Will Grissom
Legislative Affairs Director
WilliamGrissom@fdle.state.fl.us
(850) 410-7000

The Florida Senate

APPEARANCE RECORD

November 19, 2025

Meeting Date

Deliver both copies of this form to
Senate professional staff conducting the meeting

Bill Number or Topic

Amendment Barcode (if applicable)

Senate Appropriations Committee on Criminal
Committee and Civil Justice

Name Mike Phillips

Phone 850.410.7000

Address 2331 Phillips Road
Street

Email Mikephillips@fdle.state.fl.us

Tallahassee
City

FL
State

32308
Zip

Speaking: ☐ For ☐ Against ☒ Information

OR

Waive Speaking: ☐ In Support ☐ Against

PLEASE CHECK ONE OF THE FOLLOWING:

☐ I am appearing without
compensation or sponsorship.

☒ I am a registered lobbyist,
representing:
Florida Department of
Law Enforcement

☐ I am not a lobbyist, but received
something of value for my appearance
(travel, meals, lodging, etc.),
sponsored by:

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S-001 (08/10/2021)



Florida Department of Law Enforcement

Criminal Justice Data Collections Update

Senate Appropriations Committee on Criminal and Civil Justice

Charles Murphy, Deputy Director

November 19, 2025



Florida Department of Law Enforcement

Uniform Crime Reporting (UCR)

- FDLE's UCR program collects crime statistics based on data gathered from law enforcement agencies across the state.
- Participation in UCR is voluntary.
- Two reporting types:

Summary-Based

- Agencies report data twice annually
- Hierarchy Rule – only the most serious crime reported within an incident
- 10 offense types

Incident-Based

- Ranges between near real-time to monthly reporting
- Counts to a maximum of 10 crimes per incident
- 52 offense types

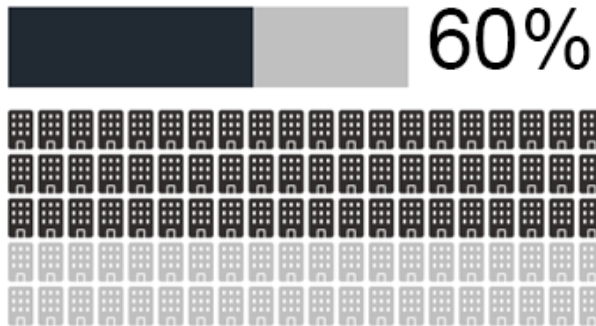


Florida Department of Law Enforcement

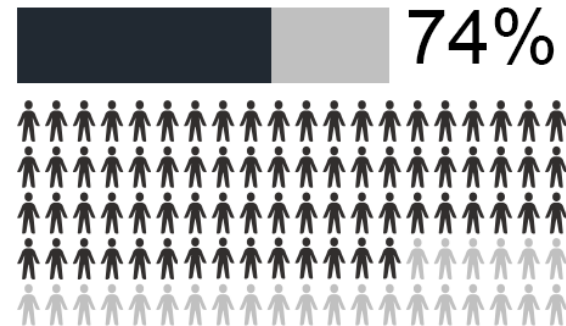
Florida Incident-Based Reporting System (FIBRS)

- Federal requirement to transition UCR from the summary-based reporting method to incident-based reporting began January 2021.
- Crimes reported to law enforcement are reported to FIBRS as indexed crime.
- FIBRS includes use of force reporting which became mandatory July 1, 2022 (s. 943.6872, F.S.).
- FIBRS also includes Law Enforcement Officers Killed or Assaulted, Hate Crime, Domestic Violence and Cargo Theft Data.
- Law enforcement participation in FIBRS is voluntary (36 states mandate crime reporting).

Agencies Transitioned



Population Coverage





Florida Department of Law Enforcement

Uniform Arrest Affidavit (UAA)

Section 943.6871, F.S., established the UAA initiative to address inconsistencies in the collection and reporting of arrest affidavit data in Florida.

Initiative requirements:

- FDLE must assist the Criminal and Juvenile Justice Information Systems Council in developing specifications for a UAA to be used by law enforcement agencies to facilitate data collection and reporting from each criminal offense arrest.
- FDLE must provide a means for the electronic capture and submission of the data.
- Agencies must use standardized data elements for arrest affidavits that must include:
 - Identification of the arrestee
 - Details of the arrest including each charge
 - Details of each vehicle and item seized at the time of arrest
 - Juvenile arrestee information
 - Release information

Methods of reporting to FDLE:

- Extensible Markup Language (XML) submission through the Florida CJIS Portal
- Florida Arrest Affidavit (FAA) system
- FAA Client mobile application (FAA Client)



QUESTIONS?

Will Grissom
Legislative Affairs Director
Florida Department of Law Enforcement
WilliamGrissom@fdle.state.fl.us

Service ★ **Integrity** ★ **Respect** ★ **Quality**

The Florida Senate

APPEARANCE RECORD

November 19, 2025

Meeting Date

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Bill Number or Topic

Committee and Civil Justice

Amendment Barcode (if applicable)

Name

Charles Murphy

Phone

850.410.7000

Address

2331 Phillips Road

Email

Charlesmurphy@fale.state.fl.us

Street

Tallahassee

City

FL

State

32309

Zip

Speaking:

☐

For

☐

Against

☒

Information

OR

Waive Speaking:

☐

In Support

☐

Against

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S-001 (08/10/2021)



Florida Scholars Academy Update

Florida Department of Juvenile Justice

Matt Walsh, Secretary

Senate Appropriations Committee on Criminal and Civil
Justice

November 19th, 2025



THE 4 CORNERSTONES TO SERVICE EXCELLENCE



FLORIDA DEPARTMENT OF JUVENILE JUSTICE



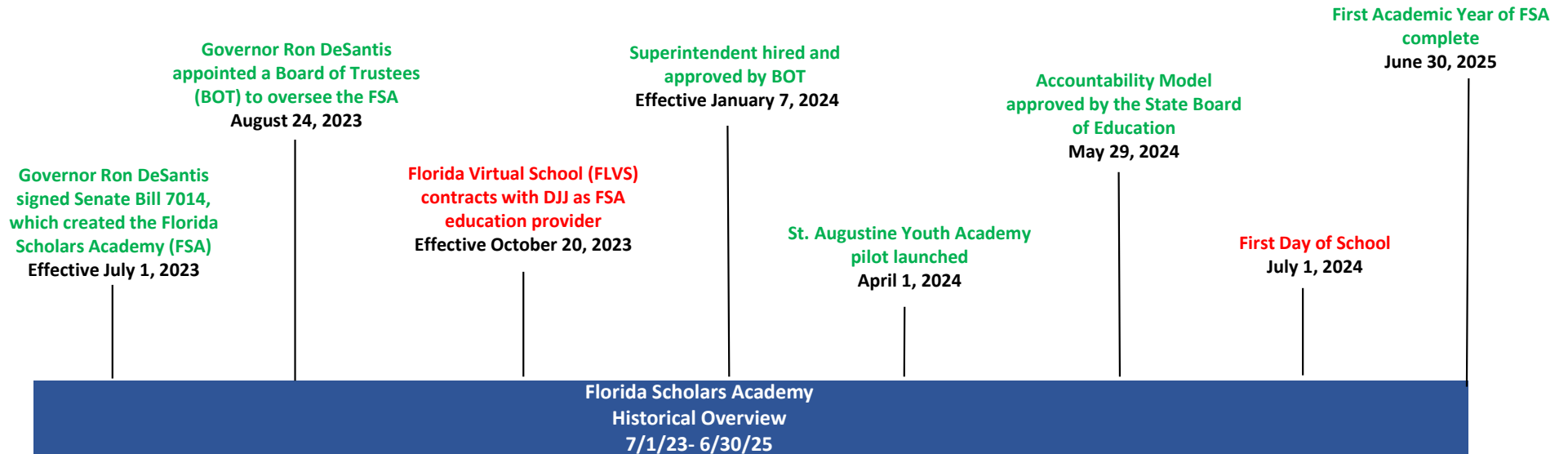
Florida Scholars Academy

A single unified education system in DJJ residential programs, with a sole focus on providing this student population with a world-class education that meets their individual needs by embracing multiple educational pathways for students to succeed.

FLORIDA DEPARTMENT OF JUVENILE JUSTICE



FSA Historical Timeline



FLORIDA DEPARTMENT OF JUVENILE JUSTICE



Technology & Security

Key Security Pillars

- Endpoint Device Lockdown
- Web Filter and Real-Time Monitoring (GoGuardian)
- Segregated Network Architecture (VLAN/FortiGate)
- Strict Access Control Policy

Learning Management System

- Blocks downloads of audio and video files across FSA network.
- Secures login access so only connections from inside FSA or internal FLVS network are allowed. This prevents a former resident from logging in from outside a facility.
- Restricts student communications to approved educational channels only.



Instructional Model

- Utilizes an **in-person and blended** education approach to improve student access to courses unique to their individual educational needs.
- Provides direct instruction and a full course catalog with electives and Career and Technical Education (CTE) to support credit remediation and credit recovery, with content and assessments on grade level and fully aligned to Florida state standards.
- Trimester academic schedule.
- Offers standard diploma and High School Equivalency tracks.

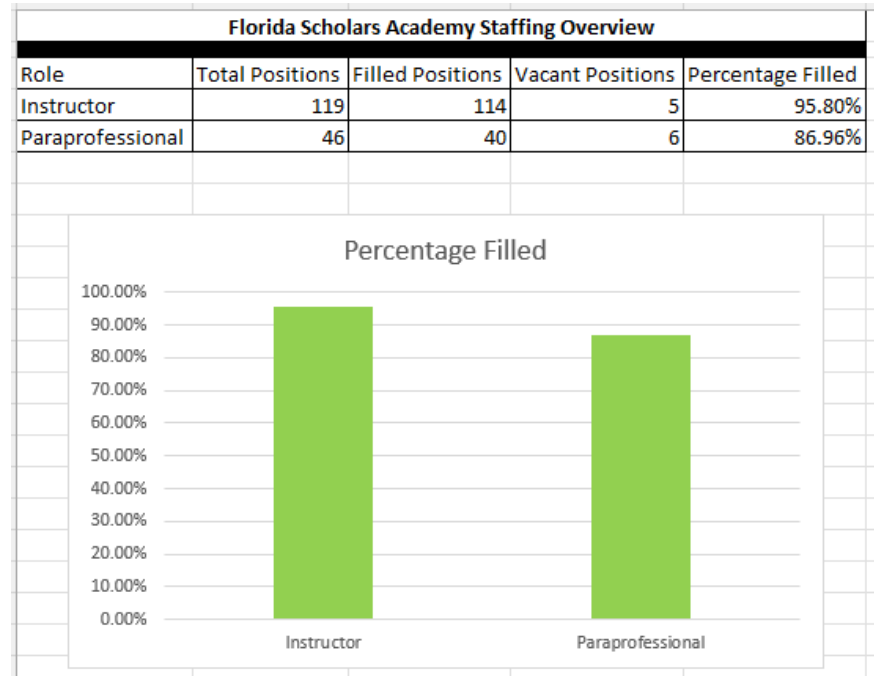


FLORIDA DEPARTMENT OF JUVENILE JUSTICE



Instructional Model

- FSA provides appropriately credentialed instructors and instructional support personnel for the provision of instruction **at each site** (classroom, Exceptional Student Education (ESE) support).
 - Ratio 16:1, 119 instructors.
 - Ratio 32:1, 48 paraprofessionals.
- FSA provides appropriate instruction and support personnel **virtually** (counselors, English Language Learners and ESE support).
 - All online instructors are certified and in field for the core subject areas.





LEADERSHIP * ACHIEVEMENT * OPPORTUNITY
25-26 Eastern Time FSA Bell Schedule (8:30 am Start)

8:00-8:30 A.M.	Teacher Arrival/Class Prep
8:30 - 9:20 A.M.	Period 1 ELA/Math
9:20 - 10:10 A.M.	Period 2 SCI/SS
10:10 - 10:25 A.M.	Break
10:25 - 11:15 AM	Period 3 ELA/Math
11:15 - 12:05 PM	Period 4 SCI/SS
12:05 - 1:05 P.M.	Planning/PD
1:05 - 1:35 P.M.	Lunch
1:35 - 2:25 P.M.	Period 5 Electives/Services
2:25 - 3:15 P.M.	Period 6 Electives/Service
3:15 -4:30 P.M.	Planning

FLORIDA DEPARTMENT OF JUVENILE JUSTICE



Year 1 Recap

2024-2025 School Year (SY) – July 1, 2024 – June 30, 2025

- Annual Yearly Enrollment: 3,139
 - Average Population: 1,450
 - Students with disabilities served: 1,008
 - Section 504 students served: 219
 - ESE Team (~40 members) – supporting graduation and Adult ED/GED pathways
- Total Course Completions: 10,138 (completions = .5 semester credit)
- Graduations: 226
 - Standard Diploma Graduates: 80
 - GED Graduates: 146 – (36/38 Testing Sites)

FLORIDA DEPARTMENT OF JUVENILE JUSTICE



ESE Update – SY 1

2024-2025 SY – July 1, 2024 – June 30, 2025

- 53 students with disabilities met graduation requirements.
- Over 1,100 IEP/Section 504 team meetings convened.
- Over 9,450 service and support sessions held.
- 3,707 course completions.
- Florida Department of Education 24-25 SY Desktop and On-site Monitoring for ESE compliance – 100% compliance, no corrective action, highest possible rating in all areas.



Year 2 - Trimester 1

2024-2025 SY 2 – July 1, 2025 – October 31, 2025

- Trimester 1 Student Population: 1,436
 - High school enrollment: 740
 - Middle school enrollment: 317
 - GED student enrollment: 212
 - Adult student enrollment: 167 (Florida Youth College)
- State assessments completed
- Total Course Completions: 4,517 (completions = .5 semester credit)
- Graduations: 138
 - Standard Diploma Graduates: 59
 - GED Graduates: 79



ESE Update – SY 2

Trimester 1 – July 1, 2025 – October 31, 2025

- 588 students with an IEP/504 – 40% total population
 - 29% self-reported by former model
- 49 students with disabilities met graduation requirements
 - 36% of total graduates (134)
- Over 284 IEP/32 Section 504 Team meetings convened
 - 7 eval/re-eval and eligibility determinations completed – 3 in progress
- 147 students receiving T2/T3 interventions
- Over 1,592 course completions – 43% of total completions



Accountability Model

Achievement	Learning Gains	Acceleration	Graduation - 12 th grade cohort	Credits Earned	Career/Tech Achievement
English Language Arts, Mathematics, Science & Social Studies	English Language Arts	Dual Enrollment; Advanced Placement; Middle School Acceleration	Senior's Earning a High School Diploma or GED	Credits Earned and Recovered	Secure Residential: Industry Certifications (Master Credential List)
	Mathematics				Moderate Risk Residential: CTE Credits Earned
	Learning Gains of the Lowest 25%—English Language Arts				
	Learning Gains of the Lowest 25%—Mathematics				



Contact Us

Alex Guzman

Deputy Legislative Affairs Director

Office: 850-717-2717

Email: Alexander.Guzman@fldjj.gov

FLORIDA DEPARTMENT OF JUVENILE JUSTICE



The Florida Senate

APPEARANCE RECORD

Nov. 19, 2025

Meeting Date

(S) Appropriations on Criminal and
Committee Civil Justice

Deliver both copies of this form to
Senate professional staff conducting the meeting

Bill Number or Topic

Amendment Barcode (if applicable)

Name Matt Walsh

Phone 850 717 2717

Address 2737 Centerview Dr
Street

Email matt.walsh@dls.gov

Tallahassee FL 32399
City State Zip

Speaking: ☐ For ☐ Against ☒ Information

OR

Waive Speaking: ☐ In Support ☐ Against

PLEASE CHECK ONE OF THE FOLLOWING:

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S-001 (08/10/2021)



Clerks of the Circuit Court Overview and Funding Needs

Senate Appropriations Committee on
Criminal and Civil Justice

Stacy M. Butterfield, CPA, Clerk & Comptroller Polk County

November 19, 2025

FLORIDA CLERKS OF COURT

Clerks play an essential role in Florida's economy and our way of life

- Public Safety
- Access to the Justice System
- Stewards of Public Records
- Commerce and Economic Stability



FLORIDA CLERKS OF COURT

1,000+ Statutory and Constitutional Duties

- Clerk to the County and Circuit Courts
- Most Clerks are the County Comptroller and Auditor
- Clerk to the Board of County Commissioners
- Official Recorder



FLORIDA CLERKS OF COURT

- Support court-related functions
- Collect fines, fees, service charges, and court costs, and distribute to more than 40 different state trust funds
- Custodian of court records and evidence



FLORIDA CLERKS OF COURT

Directly protect our most vulnerable residents:

- Child Support
- Guardianships
- Injunctions for Protections
- Baker Acts (Mental Health)
- Marchman Acts (Substance Abuse)
- Sexually Violent Predators (Jimmy Ryce Act)



FLORIDA CLERKS OF COURT

Clerks' FY 2025-26 Budget Request

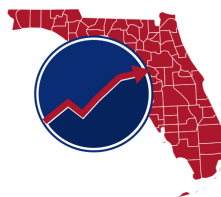
- \$619.3 million Requested
- \$544.2 million Available Revenue

Current year operational deficit:

- \$75.1 million

Current year appropriations request:

- \$22 million



CLERKS' 2026-27 APPROPRIATIONS REQUESTS

1. Injunctions for Protection: \$3.1 million
2. Baker Act, Marchman Act, and Sexually Violent Predators: \$2.4 million
3. Juror Management: \$4.8 million
4. Support for Additional Judges: \$11.7 million *(approved during 2025 legislative session)*



INJUNCTIONS FOR PROTECTION

- Injunctions help protect vulnerable individuals in cases of domestic violence, stalking, repeat violence, sexual violence, and dating violence
 - Provided at no cost to petitioners in Florida
 - Clerks must **prioritize** processing these high-risk cases without dedicated funding
- \$3.1 million will provide a revenue source to hire and train staff to process 78,131 injunctions across the state and ensure timely justice – part of the 2026 LBR



BAKER ACT, MARCHMAN ACT, & SVPs

- Process Baker Act, Marchman Act, and Sexually Violent Predators Act cases
 - Addresses severe mental health, substance abuse, and sexual violence to maintain public safety
 - Clerks must **prioritize** processing these high-risk cases without dedicated funding
- **\$2.4 million** will provide a revenue source to hire and train staff to process 59,008 cases without a fee and ensure timely justice – part of the 2026 LBR



JUROR MANAGEMENT

Jury trials are a right guaranteed in State and U.S. Constitutions. Clerks manage this process from summons to selection

- Clerks currently receive an appropriation of \$11.7 million annually, the same amount since FY 16/17
- Ensure timely compensation and proper administration of jury services statewide
- **\$4.8 million** in shortfall funding to cover increased jury-related costs, including technology, staffing, mailing of summonses, juror payments, meals, and accounting & reporting



SUPPORT ADDITIONAL JUDGES

- The Supreme Court certifies the need for additional judges each year
 - New judges require Clerks to allocate resources, including court clerks and staff, to fulfill our required duties
- \$11.7 million to support the 37 new county and circuit judges approved in FY 2025-26
 - Does not include any new judges in future years



FLORIDA CLERKS OF COURT

Florida's Clerks of Court are indispensable, by custom and by law, in protecting the vulnerable, facilitating the administration of justice and resolving civil disputes in the court system

- Clerks urge the Legislature to approve:
 - **\$3.1 million** for Injunctions for Protection (LBR)
 - **\$2.4 million** for Baker Act, Marchman Act, and & Sexually Violent Predators (LBR)
 - **\$4.8 million** additional for Jury-Related Due Process Costs
 - **\$11.7 million** supporting New Judges





Questions?

Thank You!

11/19/2025

APPEARANCE RECORD

Clerk Budget Request

Meeting Date

Appropriations Committee on Criminal and Civil Justice

Deliver both copies of this form to
Senate professional staff conducting the meeting

Bill Number or Topic

Committee

Amendment Barcode (if applicable)

Name **Stacy Butterfield**Phone **863.534.4000**Address **255 N Broadway Ave**Email **stacy.butterfield@polk-county.net**

Street

Bartow**FL****33830**

City

State

Zip

Speaking: ☐ For ☐ Against ☒ Information **OR** Waive Speaking: ☐ In Support ☐ Against**PLEASE CHECK ONE OF THE FOLLOWING:**☒ I am appearing without
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S-001 (08/10/2021)



THE FLORIDA SENATE

Tallahassee, Florida 32399-1100

COMMITTEES:

Education Pre-K - 12, *Chair*
Education Postsecondary, *Vice Chair*
Appropriations Committee on Criminal and
Civil Justice
Appropriations Committee on Pre-K - 12 Education
Children, Families, and Elder Affairs
Criminal Justice
Fiscal Policy
Rules

JOINT COMMITTEE:

Joint Legislative Auditing Committee

SENATOR COREY SIMON

3rd District

November 19th, 2025

The Honorable Ileana Garcia

Chair, Appropriations Committee on Criminal and Civil Justice

201 The Capitol

404 South Monroe Street

Tallahassee, FL 32399-1100

Dear Chair Garcia,

I respectfully request an excused absence from the November 19th meeting of the Appropriations Committee on Criminal and Civil Justice.

Thank you for your consideration.

Sincerely,

A handwritten signature in blue ink, appearing to read "Corey Simon", with a long horizontal flourish extending to the right.

State Senator, District 03

□ 303 Senate Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5003

BEN ALBRITTON
President of the Senate

JASON BRODEUR
President Pro Tempore

CourtSmart Tag Report

Room: SB 37

Case No.:

Caption: Senate Appropriations Committee on Criminal and Civil Justice

Type:

Judge:

Started: 11/19/2025 11:02:10 AM

Ends: 11/19/2025 12:20:28 PM

Length: 01:18:19

11:02:24 AM	Senator Garcia (Chair)
11:03:40 AM	Mike Phillips, Deputy Commissioner of Florida Department of Law Enforcement (FDLE)
11:18:10 AM	Senator Smith
11:18:56 AM	Deputy Phillips
11:19:55 AM	Sen. Smith
11:20:13 AM	M. Phillips
11:20:47 AM	Sen. Smith
11:21:46 AM	M. Phillips
11:22:56 AM	Sen. Smith
11:24:34 AM	M. Smith
11:25:27 AM	Sen. Garcia
11:25:39 AM	M. Phillips
11:26:08 AM	Sen. Garcia
11:26:19 AM	Sen. Wright
11:27:10 AM	M. Phillips
11:28:24 AM	Sen. Wright
11:30:58 AM	Charles Murphy, Deputy Director of FDLE
11:33:10 AM	Sen. Wright
11:33:24 AM	C. Murphy
11:33:31 AM	Sen. Wright
11:34:00 AM	C. Murphy
11:34:22 AM	Sen. Smith
11:34:56 AM	C. Murphy
11:35:03 AM	Sen. Smith
11:36:24 AM	C. Murphy
11:37:05 AM	Sen. Smith
11:37:17 AM	C. Murphy
11:37:29 AM	Sen. Garcia
11:38:20 AM	C. Murphy
11:38:29 AM	Sen. Garcia
11:39:04 AM	C. Murphy
11:40:25 AM	Sen. Garcia
11:40:34 AM	C. Murphy
11:41:19 AM	Sen. Garcia
11:41:30 AM	C. Murphy
11:42:17 AM	Sen. Garcia
11:42:25 AM	C. Murphy
11:42:28 AM	Sen. Garcia
11:42:33 AM	C. Murphy
11:42:58 AM	Sen. Garcia
11:43:08 AM	C. Murphy
11:43:25 AM	Sen. Garcia
11:43:54 AM	Matt Walsh, Secretary, Department of Juvenile Justice
11:45:51 AM	Sen. Wright
11:46:09 AM	M. Walsh
11:47:21 AM	Sen. Garcia
11:47:26 AM	M. Walsh
11:59:45 AM	Sen. Wright
12:00:11 PM	M. Walsh
12:00:33 PM	Sen. Garcia
12:01:20 PM	M. Walsh
12:02:11 PM	Sen. Garcia

12:02:22 PM	M. Walsh
12:02:46 PM	Sen. Garcia
12:03:11 PM	M. Walsh
12:04:21 PM	Sen. Garcia
12:04:34 PM	M. Walsh
12:05:53 PM	Sen. Smith
12:06:21 PM	M. Walsh
12:07:27 PM	Sen. Garcia
12:08:27 PM	Honorable Stacy Butterfield, Clerk and Comptroller of Polk County
12:16:46 PM	Sen. Smith
12:17:14 PM	S. Butterfield
12:18:05 PM	Sen. Wright
12:18:35 PM	S. Butterfield
12:20:16 PM	Sen. Garcia