

<b>Tab 1</b>	<b>SB 500 by Avila (CO-INTRODUCERS) Wright;</b> Similar to CS/H 00401 Security for Statewide Constitutional Office Candidates					
857630	A	S	RCS	ACJ, Avila	Delete L.20:	02/27 09:18 AM
<b>Tab 2</b>	<b>CS/SB 536 by CJ, Martin;</b> Similar to CS/H 00429 Criminal Gang Members					
545718	D	S	RCS	ACJ, Martin	Delete everything after	02/26 01:11 PM
<b>Tab 3</b>	<b>CS/SB 762 by JU, Martin (CO-INTRODUCERS) Rouson;</b> Similar to CS/CS/H 00177 Offices of Criminal Conflict and Civil Regional Counsel					
659714	A	S	RCS	ACJ, Martin	Delete L.46:	02/26 01:11 PM
<b>Tab 4</b>	<b>CS/SB 1582 by CM, Yarborough;</b> Similar to CS/H 01345 Statewide Data Sharing of Secondhand Dealer and Pawnbroker Transactions					
572826	D	S	RCS	ACJ, Yarborough	Delete everything after	02/27 09:18 AM
<b>Tab 5</b>	<b>CS/SB 1632 by JU, Grall;</b> Similar to CS/H 01471 Ideologies Inconsistent with American Principles					
898712	D	S	LRCS	ACJ, Grall	Delete everything after	02/26 01:13 PM
<b>Tab 6</b>	<b>CS/SB 1634 by JU, Grall;</b> Similar to CS/H 01473 Public Records and Meetings/Chief of Domestic Security					
318064	D	S	LRCS	ACJ, Grall	Delete everything after	02/26 01:11 PM
<b>Tab 7</b>	<b>CS/SB 1742 by CJ, Martin;</b> Similar to CS/CS/H 01525 Indecent Exposure of Sexual Organs to Minors					
457242	A	S	RCS	ACJ, Martin	Delete L.21 - 48:	02/26 01:11 PM
<b>Tab 8</b>	<b>SB 1750 by Martin;</b> Similar to CS/H 01159 Criminal Sexual Conduct					
814272	D	S	RCS	ACJ, Martin	Delete everything after	02/26 01:11 PM
<b>Tab 9</b>	<b>SB 1792 by Yarborough;</b> Similar to CS/H 00181 Public Records/Pawnbroker Transactions					

The Florida Senate  
**COMMITTEE MEETING EXPANDED AGENDA**  
**APPROPRIATIONS COMMITTEE ON CRIMINAL AND CIVIL  
JUSTICE**  
**Senator Garcia, Chair**  
**Senator Martin, Vice Chair**

**MEETING DATE:** Wednesday, February 25, 2026

**TIME:** 1:30—4:30 p.m.

**PLACE:** Mallory Horne Committee Room, 37 Senate Building

**MEMBERS:** Senator Garcia, Chair; Senator Martin, Vice Chair; Senators Osgood, Polsky, Simon, Smith, Wright, and Yarborough

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
1	<b>SB 500</b> Avila (Similar CS/H 401)	Security for Statewide Constitutional Office Candidates; Requiring the Department of Law Enforcement to provide certain candidates with a protective security detail for a specified time period, etc.  EE     01/13/2026 Favorable ACJ    02/25/2026 Fav/CS FP	Fav/CS Yeas 5 Nays 2
2	<b>CS/SB 536</b> Criminal Justice / Martin (Similar CS/H 429)	Criminal Gang Members; Defining the term “gang-related language”; revising the definition of the term “criminal gang member”, etc.  CJ     01/12/2026 Fav/CS ACJ    02/25/2026 Fav/CS FP	Fav/CS Yeas 5 Nays 3
3	<b>CS/SB 762</b> Judiciary / Martin (Similar CS/CS/H 177)	Offices of Criminal Conflict and Civil Regional Counsel; Requiring that an office of criminal conflict and civil regional counsel provide a certain written notice to the court under specified conditions; authorizing the court to appoint an office of criminal conflict and civil regional counsel in another region for certain cases in certain circumstances; requiring such appointed counsel to provide certain documentation to the Justice Administrative Commission for reimbursement, subject to legislative appropriation, etc.  JU     01/12/2026 Fav/CS ACJ    02/25/2026 Fav/CS FP	Fav/CS Yeas 7 Nays 1

**COMMITTEE MEETING EXPANDED AGENDA**

Appropriations Committee on Criminal and Civil Justice  
 Wednesday, February 25, 2026, 1:30—4:30 p.m.

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
4	<b>CS/SB 1582</b> Commerce and Tourism / Yarborough (Similar CS/H 1345, Compare CS/H 181, Linked S 1792)	Statewide Data Sharing of Secondhand Dealer and Pawnbroker Transactions; Revising the recordkeeping, transaction, and reporting requirements of certain secondhand dealers and pawnbrokers to be shared with the Department of Law Enforcement for the purpose of statewide data sharing of such records, transactions, and reports, etc.  CM 01/28/2026 Fav/CS ACJ 02/12/2026 Temporarily Postponed ACJ 02/25/2026 Fav/CS FP	Fav/CS Yeas 7 Nays 0
5	<b>CS/SB 1632</b> Judiciary / Grall (Similar CS/H 1471, Compare CS/H 1473, Linked CS/S 1634)	Ideologies Inconsistent with American Principles; Prohibiting the application of certain law in adjudicatory proceedings in a manner that violates a constitutional right; defining the term “domestic terrorist organization”; providing that a person who knowingly provides or attempts or conspires to provide material support or resources to a domestic terrorist organization commits a specified felony; providing that a person who willfully becomes a member of a domestic terrorist organization and serves under the direction or control of such organization with a specified intent commits a specified felony; authorizing the Chief of Domestic Security to designate an organization a foreign terrorist organization or a domestic terrorist organization if certain criteria are met, etc.  JU 02/03/2026 Fav/CS ACJ 02/18/2026 Temporarily Postponed ACJ 02/25/2026 Fav/CS FP	Fav/CS Yeas 5 Nays 3
6	<b>CS/SB 1634</b> Judiciary / Grall (Similar CS/H 1473, Compare CS/H 1471, Linked CS/S 1632)	Public Records and Meetings/Chief of Domestic Security; Providing an exemption from public records requirements for certain information held by the Chief of Domestic Security and any information in a certain notification which would reveal information critical to state or national security; providing an exemption from public meetings requirements for portions of meetings which would reveal such exempt information; providing for future legislative review and repeal of the exemptions; providing a statement of public necessity, etc.  JU 02/03/2026 Fav/CS ACJ 02/18/2026 Temporarily Postponed ACJ 02/25/2026 Fav/CS FP	Fav/CS Yeas 5 Nays 3

**COMMITTEE MEETING EXPANDED AGENDA**

Appropriations Committee on Criminal and Civil Justice  
 Wednesday, February 25, 2026, 1:30—4:30 p.m.

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
7	<b>CS/SB 1742</b> Criminal Justice / Martin (Similar CS/CS/H 1525)	Indecent Exposure of Sexual Organs to Minors; Repealing a provision relating to unnatural and lascivious acts; prohibiting a person from intentionally exposing or exhibiting his or her sexual organs in a lewd or lascivious manner for a specified purpose while viewing a person who is younger than 16 years of age or performing specified sexual acts for a specified purpose while viewing a person who is younger than 16 years of age; defining the term "viewing"; providing a criminal penalty, etc.  CJ 01/26/2026 Fav/CS ACJ 02/25/2026 Fav/CS FP	Fav/CS Yeas 8 Nays 0
8	<b>SB 1750</b> Martin (Similar CS/H 1159)	Criminal Sexual Conduct; Revising the circumstances under which the violation of specified provisions must be reclassified to the next higher degree; increasing the mandatory minimum terms of imprisonment for persons who commit a violation of specified provisions and have a certain prior conviction; increasing criminal penalties and providing a mandatory minimum term of imprisonment for persons who commit the offense of use of a child in a sexual performance; increasing criminal penalties and providing a mandatory minimum term of imprisonment for persons who intentionally create generated child pornography, etc.  CJ 01/26/2026 Pending reconsideration (Favorable) CJ 02/02/2026 Reconsidered (Favorable) ACJ 02/25/2026 Fav/CS FP	Fav/CS Yeas 8 Nays 0
9	<b>SB 1792</b> Yarborough (Similar CS/H 181, Compare CS/H 1345, Linked CS/S 1582)	Public Records/Pawnbroker Transactions; Expanding the exemption from public records requirements for records relating to pawnbroker transactions to include those records delivered to the Department of Law Enforcement; providing for future legislative review and repeal of the exemption; providing a statement of public necessity, etc.  ACJ 02/12/2026 Temporarily Postponed ACJ 02/25/2026 Favorable FP	Favorable Yeas 7 Nays 0

Other Related Meeting Documents

By Senator Avila

39-01004-26

2026500\_\_

1 A bill to be entitled  
 2 An act relating to security for statewide  
 3 constitutional office candidates; creating s. 99.122,  
 4 F.S.; requiring the Department of Law Enforcement to  
 5 provide certain candidates with a protective security  
 6 detail for a specified time period; providing an  
 7 effective date.

8  
 9 Be It Enacted by the Legislature of the State of Florida:

10  
 11 Section 1. Section 99.122, Florida Statutes, is created to  
 12 read:

13 99.122 Protective security detail for nominees and  
 14 officers-elect.-

15 (1) Immediately upon the adjournment of the meeting of the  
 16 Elections Canvassing Commission certifying the results of the  
 17 primary election under s. 102.111, the Department of Law  
 18 Enforcement must provide a protective security detail to all  
 19 nominees of a political party, other than the nominees of a  
 20 minor political party, to the following offices:

21 (a) The Governor.

22 (b) The Lieutenant Governor.

23 (c) A cabinet officer.

24 (2) The protective security detail must be provided  
 25 immediately upon the adjournment of the meeting of the Elections  
 26 Canvassing Commission certifying the results of the primary  
 27 election under s. 102.111 until the relevant nominee concedes  
 28 the general election or upon adjournment of the meeting of the  
 29 Elections Canvassing Commission certifying the results of the

Page 1 of 2

**CODING:** Words ~~stricken~~ are deletions; words underlined are additions.

39-01004-26

2026500\_\_

30 general election under s. 102.111, whichever is earlier. The  
 31 Department of Law Enforcement must continue to provide a  
 32 protective security detail to the officers-elect until the  
 33 officers-elect assume office.

34 Section 2. This act shall take effect July 1, 2026.

Page 2 of 2

**CODING:** Words ~~stricken~~ are deletions; words underlined are additions.



The Florida Senate  
**COMMITTEE VOTE RECORD**

**Committee:** Appropriations Committee on Criminal and Civil Justice    **Tab #:** 1

**Sponsor:** Avila

**Meeting Date:** Wednesday, February 25, 2026

**Subject:** Security for Statewide Constitutional Office Candidates

**Time:** 1:30—4:30 p.m.

**Place:** 37 Senate Building

**Bill #:** SB 500

**Final Action:** Favorable with Committee Substitute

CODES:    FAV=Favorable  
          UNF=Unfavorable  
          -R=Reconsidered

RCS=Replaced by Committee Substitute  
RE=Replaced by Engrossed Amendment  
RS=Replaced by Substitute Amendment

TP=Temporarily Postponed  
VA=Vote After Roll Call  
VC=Vote Change After Roll Call

WD=Withdrawn  
OO=Out of Order  
AV=Abstain from Voting



**SENATOR BRYAN AVILA**  
39th District

## THE FLORIDA SENATE

Tallahassee, Florida 32399-1100

Avila.bryan.web@flsenate.gov

**COMMITTEES:**  
**COMMITTEES:**

Finance and Tax, *Chair*  
Transportation, Vice Chair  
Appropriations Committee on  
Transportation, Tourism, and  
Economic Development  
Environmental and Natural Resources  
Ethics and Elections  
Fiscal Policy  
Rules

January 15, 2026

Honorable Senator Ileana Garcia  
The Florida Senate  
201 The Capitol  
404 S. Monroe Street  
Tallahassee, Florida 32399

Honorable Senator Garcia,

I respectfully request SB 500 Security for Statewide Constitutional Office Candidate be placed on the next committee agenda.

SB 500 Security for Statewide Constitutional Office Candidates; Requires the Department of Law Enforcement to provide certain candidates with a protective security detail for a specified time period.

Sincerely,

A handwritten signature in blue ink that reads "Bryan Avila".

Senator, District 39

CC: Marti Harkness, Staff Director  
Sheila Clark, Administrative Assistant



857630

LEGISLATIVE ACTION

Senate	.	House
Comm: RCS	.	
02/27/2026	.	
	.	
	.	
	.	

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The Appropriations Committee on Criminal and Civil Justice  
(Avila) recommended the following:

**Senate Amendment**

Delete line 20  
and insert:  
minor political party as defined in s. 97.021(20), to the  
following offices:

**The Florida Senate**  
**BILL ANALYSIS AND FISCAL IMPACT STATEMENT**

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

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Prepared By: The Professional Staff of the Appropriations Committee on Criminal and Civil Justice

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BILL: CS/SB 500

INTRODUCER: Appropriations Committee on Criminal and Civil Justice and Senator Avila

SUBJECT: Security for Statewide Constitutional Office Candidates

DATE: February 27, 2026      REVISED: \_\_\_\_\_

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	Cleary	Roberts	EE	<b>Favorable</b>
2.	Kolich	Harkness	ACJ	<b>Fav/CS</b>
3.			FP	

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**I. Summary:**

CS/SB 500 requires the Florida Department of Law Enforcement (FDLE) to provide certain candidates with protective security detail for a specified time period.

Security would be provided to all nominees of a political party, other than the nominee of a minor political party, for Governor, Lieutenant Governor, and Cabinet officers after the Elections Canvassing Commission (ECC) certifies the primary election results and continue until the nominee either concedes the general election or the general election results are officially certified.

The bill requires FDLE to provide protective security detail to the officers-elect until the officers-elect assume office.

The bill has a significant negative fiscal impact to the Florida Department of Law Enforcement. See Section V., Fiscal Impact Statement.

The bill takes effect July 1, 2026.

**II. Present Situation:**

According to nationwide studies, there has been an increase in the rise of polarization in American politics that coincides with an increase in observed threats to public officials, which have steadily risen in the past decade, culminating in actual acts of violence, assassination or attempted assassination of public officials.<sup>1</sup>

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<sup>1</sup> Simon A. Levin, Helen V. Milner, and Charles Perrings, “*The dynamics of political polarization,*” Proceedings of the National Academy of Sciences 118:50 (2021).

Evidence suggests the prevalence of threats to public officials is perceived to be growing and exerting pressure on public officials and systems of governance.<sup>2</sup> In terms of the type of public officials targeted with threats of violence, elected officials were among the most common at 41 percent of the threat targets.<sup>3</sup>

Florida law does not require any state law enforcement agency to provide protective security for nominees of any political party for state office. FDLE<sup>4</sup> is, however, directed to provide and maintain security for:

- The Governor, the Governor's immediate family, the Governor's office, mansion, and grounds;
- Visiting governors and families upon request by the Governor; and
- Other persons visiting the state for whom such services are requested by the Governor, the Lieutenant Governor, a member of the Cabinet, the Speaker of the House of Representatives, the President of the Senate, or the Chief Justice of the Supreme Court, and for whom the failure to provide security or transportation could result in a clear and present danger to the personal safety of such persons or could result in public embarrassment to the state.<sup>5</sup>

Additionally, FDLE is directed to coordinate all protective services with the United States Department of State and the United States Secret Service when requested to do so by such agencies or by the Governor or member of the Cabinet.<sup>6</sup>

FDLE is required to submit a report each August 15th to the Governor, the Legislature, and the Cabinet detailing all transportation and protective services provided under s. 943.68(1), (5), and (6), F.S., within the preceding fiscal year.<sup>7</sup>

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<sup>2</sup> Simi Pete, Ligon Gina, Hughes Seamus, Standridge Natalie, "Rising Threats to Public Officials: A Review of 10 Years of Federal Data, CTC Sentinel (May 2024), ("[T]he data reveals something new emerged during the past decade: a concentration of threats that began to spike in 2017 corresponding with a general increase in polarization following the 2016 presidential election. While 2013-2016 had on average 38 federal charges involving threats to public officials per year, that average sharply increased during the period of 2017-2022, with the average number of federal charges increasing to 62 per year. It seems the clamor of threats to public officials has grown louder since 2017, with gradual, steady increases").

<sup>3</sup> *Id.*

<sup>4</sup> *Structure of the Florida Cabinet*, The Governor & Cabinet of the State of Florida Website, <https://www.cabinet.myflorida.com/> (last visited Feb. 20, 2026) (The Department maintains a dual role of direct investigative and enforcement responsibilities along with assisting other state law enforcement agencies—serving as the primary statewide investigative agency concerning organized, complex, and multi-jurisdictional crimes. The Department also provides administrative and technological support to criminal justice agencies through all of its organizational divisions and delivers a comprehensive information system of investigative, intelligence, operational and management data through the Florida Intelligence Center (FIC) and the Florida Crime Information Center (FCIC), which is interfaced with the National Crime Information Center (NCIC)); *See Protective Operations*, Florida Department of Law Enforcement webpage, <https://www.fdle.state.fl.us/regions-divisions/protective-operations> (Last visited Feb. 20, 2026) (FDLE's Protective operations section has been providing protective operations for the Governor and first family since 1973. Special agents in this detail routinely work holidays, nights and weekends and must maintain the confidentiality and trust of the Governor and first family. In addition to Protective Operations providing critical protection for the Governor and first family, they also provide protection for the Governor's office, Governor's mansion and grounds. The Protective Operations Section is also authorized to provide protection and transportation for visiting governors and other dignitaries when requested).

<sup>5</sup> Section 943.68 F.S.

<sup>6</sup> Section 943.68(8), F.S.

<sup>7</sup> Section 943.68(9), F.S.; *See* Commissioner Mark Glass, *Florida Department of Law Enforcement Transportation and Protective Services Report July 1, 2024, through June 30, 2025* (August 15, 2025), <https://s3.documentcloud.org/documents/26074041/tps-2024-25-report.pdf>, (The total amount for protective costs for the

### III. Effect of Proposed Changes:

The bill creates s. 99.112, F.S., to require:

- Florida Department of Law Enforcement (FDLE), upon the adjournment of the meeting of the Elections Canvassing Commission (ECC) certifying the results of the primary election under s. 102.111, F.S.,<sup>8</sup> to provide protective security detail to all nominees of a political party,<sup>9</sup> other than the nominees of a minor political party, defined in s. 97.021(20), F.S., for the offices of Governor, Lieutenant Governor, and Cabinet Officers.<sup>10</sup>
- The protective security detail be provided from the immediate adjournment of the meeting of the ECC certifying the results of the primary election until the relevant nominees concede the general election or upon adjournment of the meeting of the ECC certifying the results of the general election.
- FDLE to continue to provide protective security detail to the officers-elect until the officers-elect assume office.

The bill takes effect July 1, 2026.

### IV. Constitutional Issues:

#### A. Municipality/County Mandates Restrictions:

None.

#### B. Public Records/Open Meetings Issues:

None.

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period of July 1, 2024, through June 30, 2025 was \$11,146,541.29. The costs incurred for protective services for the Governor, the Governor's Office, Governor's Family, Mansion, and grounds for the period of July 1, 2024, through June 30, 2025, was \$10,657,189.62. For the same period, 113 protective details were performed for visiting dignitaries totaling \$489,351.67).

<sup>8</sup> Section 102.111, F.S. (The Elections Canvassing Commission consists of the Governor and two members of the Cabinet selected by the Governor. The Commission is required to meet at 8 a.m. on the 9<sup>th</sup> day after a primary election and at 8 a.m. on the 14<sup>th</sup> day after a general election to certify the returns of the election for each federal, state, and multicounty office and for each constitutional amendment).

<sup>9</sup> See *Political Parties*, Florida Department of State web page, <https://dos.fl.gov/elections/candidates-committees/political-parties/> (last visited Feb. 20, 2026) (There are only two major political parties in Florida: the Republican Party of Florida, and the Florida Democratic Party).

<sup>10</sup> *Structure of the Florida Cabinet*, The Governor & Cabinet of the State of Florida Website, <https://www.cabinet.myflorida.com/> (last visited Feb. 20, 2026) (Florida, under Article IV of the Florida Constitution has four statewide elected constitutional offices that form the Governor and Cabinet. These officials are elected by voters across the entire state and, along with the Governor, comprise the Florida Cabinet, which acts as a collective decision-making body for several key state agencies. **Governor** – The chief executive officer of the state. **Lieutenant Governor** – a constitutional officer but is elected on a joint ticket with the Governor, rather than independently statewide. **Attorney General** – The state's chief legal officer and head of the Department of Legal Affairs. **Chief Financial Officer** – Oversees the state's finances, acts as the State Fire Marshal, and heads the Department of Financial Services. **Commissioner of Agriculture** – Safeguards the public through food product testing and inspection, manages public lands, and heads the Department of Agriculture and Consumer Services.

**C. Trust Funds Restrictions:**

None.

**D. State Tax or Fee Increases:**

None.

**E. Other Constitutional Issues:**

None.

**V. Fiscal Impact Statement:****A. Tax/Fee Issues:**

None.

**B. Private Sector Impact:**

None.

**C. Government Sector Impact:**

FDLE estimates the bill will increase the workload of existing FDLE agents. Additional costs and resources are needed to comply with the new requirements. FDLE requests rental vehicles, travel, and overtime costs for 20 Protective Operations Special Agents, specifically:

- Overtime for existing protective operations positions - \$622,773 (recurring);
- Rental vehicles - \$60,130 (nonrecurring);
- Additional travel - \$480,000 (nonrecurring);
- Soft body armor - \$3,250 (nonrecurring); and
- Vehicle armor - \$20,000 (nonrecurring).

FDLE estimates the total fiscal impact to be \$1,186,153 (\$563,380 nonrecurring).<sup>11</sup>

**VI. Technical Deficiencies:**

None.

**VII. Related Issues:**

None.

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<sup>11</sup> Florida Department of Law Enforcement, *Senate Bill Analysis 500 Agency Analysis* (Jan. 6, 2026) (on file with the Senate Committee on Ethics and Elections).

**VIII. Statutes Affected:**

This bill creates section 99.122 of the Florida Statutes.

**IX. Additional Information:****A. Committee Substitute – Statement of Changes:**

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

**CS by the Appropriations Committee on Criminal and Civil Justice on February 25, 2026:**

The amendment provides a statutory cross reference, s. 97.021(20), F.S., for the term “minor political party”. The term is defined as any group as specified in s. 103.095, F.S., which on January 1 preceding a primary election does not have registered as members five percent of the total registered electors of the state.

**B. Amendments:**

None.

By the Committee on Criminal Justice; and Senator Martin

591-01886-26

2026536c1

1 A bill to be entitled  
2 An act relating to criminal gang members; amending s.  
3 874.03, F.S.; defining the term "gang-related  
4 language"; revising the definition of the term  
5 "criminal gang member"; reenacting ss. 823.05(2)(a),  
6 921.141(6)(n), and 951.23(11), F.S., all relating to  
7 the definition of the term "criminal gang member", to  
8 incorporate the amendment made to s. 874.03, F.S., in  
9 references thereto; providing an effective date.

10 Be It Enacted by the Legislature of the State of Florida:  
11  
12

13 Section 1. Subsection (3) of section 874.03, Florida  
14 Statutes, is amended to read:

15 874.03 Definitions.—As used in this chapter:

16 (3) "Gang-related language" is any verbal or written  
17 statement that signals gang affiliation, supports gang activity,  
18 or uses recognized gang codes, symbols, or terminology  
19 associated with criminal organizations. Written statements  
20 include any digital or electronic statements, including  
21 statements made on any online platform or social media.

22 (4) "Criminal gang member" means ~~is~~ a person who meets two  
23 or more of the following criteria:

24 (a) Admits in person or on an online platform or social  
25 media that he or she is a criminal gang member.

26 (b) ~~(a)~~ Is identified or claimed by a ~~Admits to~~ criminal  
27 gang as one of its members ~~membership~~.

28 (c) ~~(b)~~ Is identified as a criminal gang member by a parent,  
29 or guardian, or spouse living with the person.

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591-01886-26

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30 ~~(d)~~ ~~(e)~~ Is identified as a criminal gang member by a  
31 documented reliable informant.  
32 ~~(e)~~ ~~(d)~~ Adopts the style of dress of a criminal gang.  
33 ~~(f)~~ ~~(e)~~ Adopts the use of a hand sign identified as used by  
34 a criminal gang.  
35 ~~(g)~~ ~~(f)~~ Has a tattoo identified as used by a criminal gang.  
36 ~~(h)~~ ~~(g)~~ Associates with one or more known criminal gang  
37 members.  
38 ~~(i)~~ ~~(h)~~ Is identified as a criminal gang member by an  
39 informant of previously untested reliability and such  
40 identification is corroborated by independent information.  
41 ~~(j)~~ ~~(i)~~ Is identified as a criminal gang member by physical  
42 evidence.  
43 ~~(k)~~ ~~(j)~~ Has been observed in the company of one or more  
44 known criminal gang members two ~~four~~ or more times. Observation  
45 in a custodial setting requires a willful association. It is the  
46 intent of the Legislature to allow this criterion to be used to  
47 identify gang members who recruit and organize in jails,  
48 prisons, and other detention settings.  
49 ~~(l)~~ ~~(k)~~ Has authored any communication indicating gang  
50 affiliation or gang activity or accepting responsibility for the  
51 commission of any crime by a ~~the~~ criminal gang member.  
52 ~~(m)~~ Uses gang-related language on an online platform or  
53 social media.  
54  
55 Where a single act or factual transaction satisfies the  
56 requirements of more than one of the criteria in this  
57 subsection, each of those criteria has thereby been satisfied  
58 for the purposes of this subsection ~~the statute~~.

Page 2 of 4

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591-01886-26

2026536c1

59 Section 2. For the purpose of incorporating the amendment  
60 made by this act to section 874.03, Florida Statutes, in a  
61 reference thereto, paragraph (a) of subsection (2) of section  
62 823.05, Florida Statutes, is reenacted to read:

63 823.05 Places and groups engaged in certain activities  
64 declared a nuisance; abatement and enjoinderment.-

65 (2)(a) As used in this subsection, the terms "criminal  
66 gang," "criminal gang member," "criminal gang associate," and  
67 "criminal gang-related activity" have the same meanings as  
68 provided in s. 874.03.

69 Section 3. For the purpose of incorporating the amendment  
70 made by this act to section 874.03, Florida Statutes, in a  
71 reference thereto, paragraph (n) of subsection (6) of section  
72 921.141, Florida Statutes, is reenacted to read:

73 921.141 Sentence of death or life imprisonment for capital  
74 felonies; further proceedings to determine sentence.-

75 (6) AGGRAVATING FACTORS.-Aggravating factors shall be  
76 limited to the following:

77 (n) The capital felony was committed by a criminal gang  
78 member, as defined in s. 874.03.

79 Section 4. For the purpose of incorporating the amendment  
80 made by this act to section 874.03, Florida Statutes, in a  
81 reference thereto, subsection (11) of section 951.23, Florida  
82 Statutes, is reenacted to read:

83 951.23 County and municipal detention facilities;  
84 definitions; administration; standards and requirements.-

85 (11) GANG STATUS OF INMATES.-A county or municipal  
86 detention facility may designate an individual to be responsible  
87 for assessing whether each current inmate is a criminal gang

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CODING: Words ~~stricken~~ are deletions; words underlined are additions.

591-01886-26

2026536c1

88 member or associate using the criteria in s. 874.03. The  
89 individual should at least once biweekly transmit information on  
90 inmates believed to be criminal gang members or associates to  
91 the arresting law enforcement agency.

92 Section 5. This act shall take effect July 1, 2026.

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CODING: Words ~~stricken~~ are deletions; words underlined are additions.



The Florida Senate  
**COMMITTEE VOTE RECORD**

**Committee:** Appropriations Committee on Criminal and Civil Justice    **Tab #:** 2  
**Meeting Date:** Wednesday, February 25, 2026    **Sponsor:** Martin  
**Time:** 1:30—4:30 p.m.    **Subject:** Criminal Gang Members  
**Place:** 37 Senate Building  
**Bill #:** CS/SB 536  
**Final Action:** Favorable with Committee Substitute

CODES:    FAV=Favorable  
          UNF=Unfavorable  
          -R=Reconsidered

RCS=Replaced by Committee Substitute  
RE=Replaced by Engrossed Amendment  
RS=Replaced by Substitute Amendment

TP=Temporarily Postponed  
VA=Vote After Roll Call  
VC=Vote Change After Roll Call

WD=Withdrawn  
OO=Out of Order  
AV=Abstain from Voting



# THE FLORIDA SENATE

Tallahassee, Florida 32399-1100

## COMMITTEES:

Criminal Justice, *Chair*  
Appropriations Committee on Criminal and Civil  
Justice, *Chair*  
Appropriations  
Appropriations Committee on Transportation,  
Tourism, and Economic Development  
Banking and Insurance  
Rules  
Transportation

## SENATOR JONATHAN MARTIN

33rd District

February 24, 2026

Chair Illeana Garcia  
Appropriations Committee on Criminal and Civil Justice  
2000 The Capital  
404 South Monroe Street  
Tallahassee, FL 32399

### RE: SB 536 Criminal Gang Members

Dear Chair Garcia,

Please allow this letter to serve as my respectful request to place SB 536 Criminal Gang Members on the next committee agenda.

SB 536 defines the term "gang-related language" and revises the definition of the term "criminal gang member".

Your kind consideration of this request is greatly appreciated. Please feel free to contact my office for any additional information.

Sincerely,

A handwritten signature in black ink, appearing to read "Jon Martin".

Jonathan Martin  
Senate District 33

#### REPLY TO:

- 2000 Main Street, Suite 401, Fort Myers, Florida 33901 (239) 338-2570
- 311 Senate Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5033

Senate's Website: [www.flsenate.gov](http://www.flsenate.gov)

**BEN ALBRITTON**  
President of the Senate

**JASON BRODEUR**  
President Pro Tempore

The Florida Senate

APPEARANCE RECORD

Deliver both copies of this form to Senate professional staff conducting the meeting

2/25/20

Meeting Date

SB 536

Bill Number or Topic

Approps. Crim. Civil Justice

Committee

545718

Amendment Barcode (if applicable)

Name Erin Ballas

Phone 850 728 6387

Address 730 E. Park Ave

Street

Email erinballas@pacconsultants.com

Tallahassee

FL

32301

City

State

Zip

Speaking:  For  Against  Information OR Waive Speaking:  In Support  Against

PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

Miami Dade Sheriff's Office

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (flsenate.gov)

This form is part of the public record for this meeting.

02/25/2026

# APPEARANCE RECORD

SB 536

Meeting Date

Appropriations Committee on Criminal and Civil Justice

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Bill Number or Topic

Committee

Amendment Barcode (if applicable)

Name **Elizabeth Fetterhoff Ward**

Phone **850-661-8005**

Address **PO Box 2536**

Email **elizabethfetterhoff@fwdcg.com**

Street

**DeLand**

**FL**

**32724**

City

State

Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

**ABATE of Florida**

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

*While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf \(flsenate.gov\)](#)*

This form is part of the public record for this meeting.

S-001 (08/10/2021)

The Florida Senate

APPEARANCE RECORD

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2.25.2026

Meeting Date

SB 936

Bill Number or Topic

S Approp CCC J

Committee

Amendment Barcode (if applicable)

Name Anna Reagan

Phone 904 625 5709

Address 2617 Mahan Dr.  
Street

Email areagana@FLsheriffs.org

Tallahassee

City

FL

State

32308

Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

Florida Sheriffs Association

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf \(flsenate.gov\)](#)

This form is part of the public record for this meeting.

2/25/26

Meeting Date

Approps. Crim. Civil Justice

Committee

The Florida Senate

APPEARANCE RECORD

Deliver both copies of this form to Senate professional staff conducting the meeting

SB 536

Bill Number or Topic

Amendment Barcode (if applicable)

Name Erin Ballas

Phone 850 728-6387

Address 730 E. Park Ave

Email erinballas@paconsultants.com

Street

Tallahassee

FL

32301

City

State

Zip

Speaking:  For  Against  Information OR Waive Speaking:  In Support  Against

PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

Miami Dade Sheriff's Office

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. § 11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf \(flsenate.gov\)](#)

This form is part of the public record for this meeting.

S-001 (08/10/2021)



545718

LEGISLATIVE ACTION

Senate	.	House
Comm: RCS	.	
02/26/2026	.	
	.	
	.	
	.	

---

The Appropriations Committee on Criminal and Civil Justice  
(Martin) recommended the following:

**Senate Amendment (with title amendment)**

Delete everything after the enacting clause  
and insert:

Section 1. Present subsections (6), (7), and (8) of section  
874.03, Florida Statutes, are redesignated as subsections (7),  
(8), and (9), respectively, a new subsection (6) is added to  
that section, and subsection (3) of that section is amended, to  
read:

874.03 Definitions.—As used in this chapter:



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11 (3) "Criminal gang member" means ~~is~~ a person who meets two  
12 or more of the following criteria:

13 (a) Admits in person or on an online platform or social  
14 media that he or she is a criminal gang member.

15 (b) ~~(a)~~ Is identified or claimed by a ~~Admits to~~ criminal  
16 gang as one of its members ~~membership.~~

17 (c) ~~(b)~~ Is identified as a criminal gang member by a parent,  
18 or guardian, or spouse living with the person.

19 (d) ~~(c)~~ Is identified as a criminal gang member by a  
20 documented reliable informant.

21 (e) ~~(d)~~ Adopts the style of dress of a criminal gang.

22 (f) ~~(e)~~ Adopts the use of a hand sign identified as used by  
23 a criminal gang.

24 (g) ~~(f)~~ Has a tattoo identified as used by a criminal gang.

25 (h) ~~(g)~~ Associates with one or more known criminal gang  
26 members.

27 (i) ~~(h)~~ Is identified as a criminal gang member by an  
28 informant of previously untested reliability and such  
29 identification is corroborated by independent information.

30 (j) ~~(i)~~ Is identified as a criminal gang member by physical  
31 evidence.

32 (k) ~~(j)~~ Has been observed in the company of one or more  
33 known criminal gang members two ~~four~~ or more times. Observation  
34 in a custodial setting requires a willful association. It is the  
35 intent of the Legislature to allow this criterion to be used to  
36 identify gang members who recruit and organize in jails,  
37 prisons, and other detention settings.

38 (l) ~~(k)~~ Has authored any communication indicating gang  
39 affiliation or gang activity or accepting responsibility for the



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40 commission of any crime by a the criminal gang member.

41 (m) Uses gang-related language in furtherance of criminal  
42 gang-related activity on an online platform or social media.

43  
44 Where a single act or factual transaction satisfies the  
45 requirements of more than one of the criteria in this  
46 subsection, each of those criteria has thereby been satisfied  
47 for the purposes of this subsection ~~the statute~~.

48 (6) "Gang-related language" means any verbal or written  
49 statement that signals gang affiliation, supports gang activity,  
50 or uses recognized gang codes, symbols, or terminology  
51 associated with criminal organizations. Written statements  
52 include any digital or electronic statements, including  
53 statements made on any online platform or social media.

54 Section 2. For the purpose of incorporating the amendment  
55 made by this act to section 874.03, Florida Statutes, in a  
56 reference thereto, paragraph (a) of subsection (2) of section  
57 823.05, Florida Statutes, is reenacted to read:

58 823.05 Places and groups engaged in certain activities  
59 declared a nuisance; abatement and enjoinder.—

60 (2) (a) As used in this subsection, the terms "criminal  
61 gang," "criminal gang member," "criminal gang associate," and  
62 "criminal gang-related activity" have the same meanings as  
63 provided in s. 874.03.

64 Section 3. For the purpose of incorporating the amendment  
65 made by this act to section 874.03, Florida Statutes, in a  
66 reference thereto, paragraph (n) of subsection (6) of section  
67 921.141, Florida Statutes, is reenacted to read:

68 921.141 Sentence of death or life imprisonment for capital



69 felonies; further proceedings to determine sentence.-

70 (6) AGGRAVATING FACTORS.-Aggravating factors shall be  
71 limited to the following:

72 (n) The capital felony was committed by a criminal gang  
73 member, as defined in s. 874.03.

74 Section 4. For the purpose of incorporating the amendment  
75 made by this act to section 874.03, Florida Statutes, in a  
76 reference thereto, subsection (11) of section 951.23, Florida  
77 Statutes, is reenacted to read:

78 951.23 County and municipal detention facilities;  
79 definitions; administration; standards and requirements.-

80 (11) GANG STATUS OF INMATES.-A county or municipal  
81 detention facility may designate an individual to be responsible  
82 for assessing whether each current inmate is a criminal gang  
83 member or associate using the criteria in s. 874.03. The  
84 individual should at least once biweekly transmit information on  
85 inmates believed to be criminal gang members or associates to  
86 the arresting law enforcement agency.

87 Section 5. This act shall take effect October 1, 2026.

88  
89 ===== T I T L E A M E N D M E N T =====

90 And the title is amended as follows:

91 Delete everything before the enacting clause  
92 and insert:

93 A bill to be entitled  
94 An act relating to criteria for determining criminal  
95 gang membership; amending s. 874.03, F.S.; revising  
96 the definition of the term "criminal gang member";  
97 defining the term "gang-related language"; reenacting



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98 ss. 823.05(2)(a), 921.141(6)(n), and 951.23(11), F.S.,  
99 all relating to the definition of the term "criminal  
100 gang member," to incorporate the amendment made to s.  
101 874.03, F.S., in references thereto; providing an  
102 effective date.

**The Florida Senate**  
**BILL ANALYSIS AND FISCAL IMPACT STATEMENT**

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

---

Prepared By: The Professional Staff of the Appropriations Committee on Criminal and Civil Justice

---

BILL: CS/CS/SB 536

INTRODUCER: Appropriations Committee on Criminal and Civil Justice, Criminal Justice Committee,  
and Senator Martin

SUBJECT: Criminal Gang Members

DATE: February 27, 2026      REVISED: \_\_\_\_\_

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	<u>Cellon</u>	<u>Stokes</u>	<u>CJ</u>	<u>Fav/CS</u>
2.	<u>Atchley</u>	<u>Harkness</u>	<u>ACJ</u>	<u>Fav/CS</u>
3.	_____	_____	<u>FP</u>	_____

---

**Please see Section IX. for Additional Information:**

COMMITTEE SUBSTITUTE - Substantial Changes

---

**I. Summary:**

CS/CS/SB 536 amends s. 874.03, F.S., to modify the definition of a “criminal gang member” as it pertains to criminal investigations, charges against suspected gang members, and the sentencing of criminal gang members, and creates a definition for the term “gang-related language.”

The bill may have a positive indeterminate fiscal impact (an unquantifiable increase in prison bed needs) on the Department of Corrections. See Section V., Fiscal Impact Statement.

The bill takes effect on July 1, 2026.

**II. Present Situation:**

**Recent Criminal Gang Activity in Florida**

Following a multi-year investigation, 10 suspected senior members of a violent, criminal enterprise were arrested in May 2025, on charges related to racketeering that include underlying offenses of conspiracy to commit homicide, directing activities of a criminal gang and money laundering. Additionally, detectives discovered a kill list of the gang members’ intended victims

and notified them before the crimes occurred. Arrest warrants were filed in March, and in April, a coordinated and sweeping statewide operation resulted in 10 arrests.<sup>1</sup>

The Polk County Sheriff's Office arrested five men for organized theft crimes that they say also had ties to the Venezuelan gang Tren De Aragua. The five men are all accused of trying to steal about \$3,200 in liquor from a Sam's Club store in north Lakeland. All of the men are linked to over three dozen retail thefts across the area, according to the sheriff's office. The robbery charges have been upgraded to a first-degree felony because the sheriff's office says two of the men are known members of the Tren De Aragua gang, and the other three are associates. The suspects are believed to be linked to over 3 dozen retail thefts across the central part of Florida.<sup>2</sup>

### Criminal Gangs

“Criminal gang”<sup>3</sup> means a formal or informal ongoing organization, association, or group<sup>4</sup> that has as one of its primary activities<sup>5</sup> the commission of criminal or delinquent acts, and that consists of three or more persons who have a common name or common identifying signs, colors, or symbols, including, but not limited to, terrorist organizations,<sup>6</sup> transnational crime organizations,<sup>7</sup> and hate groups<sup>8</sup>.

A “criminal gang associate”<sup>9</sup> is a person who:

- Admits to criminal gang association; or
- Meets any single defining criterion for criminal gang membership.<sup>10</sup>

A “criminal gang member” is a person who meets *two or more* of the following criteria:

- Admits to criminal gang membership.
- Is identified as a criminal gang member by a parent or guardian.
- Is identified as a criminal gang member by a documented reliable informant.

<sup>1</sup> Broward County Sheriff's Office, *Investigation Topples Leadership of Notorious Sex, Money, Murder Blood Gang*, reported by Miranda Grossman/PIO 5/2/2025 1400; available at <https://www.sheriff.org/PIO/BSOnews/Pages/BSO-INVESTIGATION-TOPPLES-LEADERSHIP-OF-NOTORIOUS-SEX,-MONEY,-MURDER-BLOOD-GANG-.aspx>? (last visited January 6, 2026).

<sup>2</sup> News 6, *Robbery Suspects Were Linked to Venezuelan Gang, Polk County Sheriff Says*, Christie Zizo, April 18, 2025; available at <https://www.clickorlando.com/news/local/2025/04/18/5-robbery-suspects-were-linked-to-venezuelan-gang-polk-county-sheriff-says/> (last visited January 6, 2026).

<sup>3</sup> Section 874.03(1), F.S.

<sup>4</sup> “Ongoing” means that the organization was in existence during the time period charged in a petition, information, indictment, or action for civil injunctive relief. s. 874.03(1)(a), F.S.

<sup>5</sup> “Primary activities” means that a criminal gang spends a substantial amount of time engaged in such activity, although such activity need not be the only, or even the most important, activity in which the criminal gang engages. Section 874.03(1)(b), F.S.

<sup>6</sup> “Terrorist organization” means any organized group engaged in or organized for the purpose of engaging in terrorism as defined in s. 775.30, F.S. This definition shall not be construed to prevent prosecution under this chapter of individuals acting alone. Section 874.03(7), F.S.

<sup>7</sup> “Transnational crime organization” means any group, network, or association of persons, at least one of which is an unauthorized alien as defined in s. 908.111, F.S., that routinely facilitates the international trafficking of drugs, humans, or weapons or the international smuggling of humans. Section 874.03(8), F.S.

<sup>8</sup> “Hate group” means an organization whose primary purpose is to promote animosity, hostility, and malice against a person or persons or against the property of a person or persons because of race, religion, disability, sexual orientation, ethnicity, or national origin. Section 874.03(6), F.S.

<sup>9</sup> Section 874.03(2), F.S.

<sup>10</sup> Section 874.03(3), F.S.

- Adopts the style of dress of a criminal gang.
- Adopts the use of a hand sign identified as used by a criminal gang.
- Has a tattoo identified as used by a criminal gang.
- Associates with one or more known criminal gang members.
- Is identified as a criminal gang member by an informant of previously untested reliability and such identification is corroborated by independent information.
- Is identified as a criminal gang member by physical evidence.
- Has been observed in the company of one or more known criminal gang members four or more times. Observation in a custodial setting requires a willful association. It is the intent of the Legislature to allow this criterion to be used to identify gang members who recruit and organize in jails, prisons, and other detention settings.
- Has authored any communication indicating responsibility for the commission of any crime by the criminal gang.

Where a single act or factual transaction satisfies the requirements of more than one of the criteria listed above, each of those criteria has thereby been satisfied for the purposes of the statute.<sup>11</sup>

A person who intentionally causes, encourages, solicits, or recruits another person to become a criminal gang member where a condition of membership or continued membership is the commission of any crime commits a third degree felony.<sup>12</sup> It is a second degree felony for a person to commit this crime if the person recruited to become a gang member is *under the age of 13* and where a condition of membership or continued membership is the commission of any crime.<sup>13</sup> Enhanced penalties are provided for second or subsequent offenses.

All profits, proceeds, and instrumentalities of criminal gang activity or criminal gang recruitment and all property used or intended or attempted to be used to facilitate the criminal activity of any criminal gang, criminal gang member, or criminal gang recruitment, are subject to seizure and forfeiture under the Florida Contraband Forfeiture Act<sup>14</sup>

Any person who knowingly initiates, organizes, plans, finances, directs, manages, or supervises criminal gang-related activity commits a first degree felony.<sup>15</sup> “Criminal gang-related activity” is an activity:

- Committed with the intent to benefit, promote, or further the interests of a criminal gang, or for the purposes of increasing a person’s own standing or position within a criminal gang;
- In which the participants are identified as criminal gang members or criminal gang associates acting individually or collectively to further any criminal purpose of the gang;
- That is defined as criminal gang activity by a documented reliable informant; or

<sup>11</sup> Section 874.03(3)(a)-(k), F.S.

<sup>12</sup> Section 874.05(1)(a), F.S., A third degree felony is punishable by up to 5 years imprisonment and a \$5,000 fine. Sections 775.082 and 775.083, F.S.

<sup>13</sup> Section 874.05(2)(a), F.S., A second degree felony is punishable by up to 15 years imprisonment and a \$10,000 fine. Sections 775.082 and 775.03, F.S.

<sup>14</sup> Section 932.704, F.S.

<sup>15</sup> Section 874.10, F.S.; a first degree felony is punishable by imprisonment for a term of years not exceeding 30 years and up to a \$10,000 fine. Sections 775.082, 775.083, and 775.084, F.S.

- That is identified as criminal gang activity by an informant of previously untested reliability and such identification is corroborated by independent information.<sup>16</sup>
- That is identified as criminal gang activity by an informant of previously untested reliability and such identification is corroborated by independent information.<sup>17</sup>

Any person possessing or manufacturing any blank, forged, stolen, fictitious, fraudulent, counterfeit, or otherwise unlawfully issued identification document for the purpose of benefiting, promoting, or furthering the interests of a criminal gang commits a second degree felony.<sup>18</sup>

### Enhanced Penalties

Section 874.04, F.S., provides for enhanced penalties for a crime committed for the purpose of benefiting, promoting, or furthering the interests of a criminal gang.<sup>19</sup> If the factfinder determines beyond a reasonable doubt that the defendant committed the offense charged for the purpose of benefiting, promoting, or furthering the interests of a criminal gang, the penalty may be enhanced to the penalty of a crime one degree higher than that committed.

### III. Effect of Proposed Changes:

The bill amends s. 874.03(4), F.S., to revise the definition of a criminal gang member as it pertains to criminal investigations of or charges brought against suspected gang members. Although the defendant charged with a criminal offense does not necessarily have to meet the criminal gang member definition to be charged with any criminal offense, meeting the definition does often provide enhanced penalties for a criminal conviction.<sup>20</sup>

The definition of a “criminal gang member,” including the list of criteria, is amended to mean a person who meets two or more specified criteria. Criteria added or amended by the bill includes that the person:

- Admits in person or on an online platform or social media that he or she is a criminal gang member.
- Is identified or claimed by a criminal gang as one of its members.
- Is identified as a criminal gang member by a parent, guardian, or spouse living with the person.
- Has been observed in the company of one or more known criminal gang members two or more times; observation in a custodial setting requires a willful association. It is the intent of the Legislature to allow this criterion to be used to identify gang members who recruit and organize in jails, prisons, and other detention settings.

<sup>16</sup> Section 874.03(4)(a)-(d), F.S.

<sup>17</sup> Section 874.03(4)(a)-(d), F.S.

<sup>18</sup> Section 874.12, F.S.; a second degree felony is punishable by up to 15 years imprisonment and a \$10,000 fine. Sections 775.082 and 775.03, F.S.

<sup>19</sup> Section 874.04, F.S.; “Enhanced penalties” means that a misdemeanor of the second degree may be punished *as if it were* a misdemeanor of the first degree; a misdemeanor of the first degree may be punished *as if it were* a felony of the third degree; a felony of the third degree may be punished *as if it were* a felony of the second degree; a felony of the second degree may be punished *as if it were* a felony of the first degree; and a felony of the first degree may be punished *as if it were* a life felony.

<sup>20</sup> See ss. 874.04, 874.05, and 921.0024(1)(b), F.S.

- Has authored any communication indicating gang affiliation or gang activity or accepting responsibility for the commission of any crime by a criminal gang member.
- Uses gang-related language in furtherance of criminal gang-related activity on an online platform or social media.

The bill defines “gang-related language” in s. 874.03(3), F.S., as any verbal or written statement that signals gang affiliation, supports gang activity, or uses recognized gang codes, symbols, or terminology associated with criminal organizations. Written statements include any digital or electronic statements, including statements made on any online platform or social media.

The bill takes effect on July 1, 2026.

#### **IV. Constitutional Issues:**

##### **A. Municipality/County Mandates Restrictions:**

The bill does not appear to require cities and counties to expend funds or limit their authority to raise revenue or receive state-shared revenues as specified by Art. VII, s., of the State Constitution.

##### **B. Public Records/Open Meetings Issues:**

None.

##### **C. Trust Funds Restrictions:**

None.

##### **D. State Tax or Fee Increases:**

None.

##### **E. Other Constitutional Issues:**

None.

#### **V. Fiscal Impact Statement:**

##### **A. Tax/Fee Issues:**

None.

##### **B. Private Sector Impact:**

None.

**C. Government Sector Impact:**

The Legislature's Office of Economic and Demographic Research (EDR) and the Criminal Justice Impact Conference, which provides the final, official estimate of the prison bed impact, if any, of legislation, has determined that the bill may have a positive indeterminate impact on Department of Corrections prison bed needs. The EDR provides the following additional information regarding its estimate:

- Per the FDLE, there were no arrests or convictions/adjudications withheld under s. 874.04, F.S. in Fiscal Year (FY) 2024-2025. Per DOC, in FY 2024-2025, there were no new commitments under s. 874.04, F.S. The lack of data is likely due to the statute enhancing other offenses, so the number of offenders is not known. Per FDLE, for the remaining felonies under ch. 874, F.S., in FY 2024-2025, there were 15 arrests and no convictions/adjudications withheld. Per DOC, there was one new commitment in FY 2024-2025. Furthermore, there were 6 new commitments for possessing a weapon as a convicted felon (s. 790.23(4), F.S.) and one for registration of a convicted felon (s. 775.13(4)(b), F.S.).
- Per the DOC, five inmates were admitted to the prison system in FY 2024-2025 with a death sentence and 469 inmates were admitted with a life sentence. For those admitted with a death sentence, one was listed as a gang member, and for those admitted with life sentences, 67 were listed as gang members and 25 were listed as associates. It is not known how many of these life sentences were given instead of a death sentence. Furthermore, those inmates executed in FY 2024-2025 averaged 27 years in prison, with the shortest time between initial incarceration and execution being 22 years. Assuming that future inmates on death row would have similar time in prison, any impact on prison beds should not be felt for at least a decade and would have no impact within the forecast window.
- Although, few offenders are currently arriving as new commitments for most felonies impacted by this bill, it is not known how many are impacted by the penalty enhancements under s. 874.04, F.S. Therefore, the magnitude of the impact cannot be quantified.<sup>21</sup>

**VI. Technical Deficiencies:**

None.

**VII. Related Issues:**

None.

**VIII. Statutes Affected:**

This bill substantially amends the following sections of the Florida Statutes: 874.03, 823.05, 921.141, and 951.23.

---

<sup>21</sup> Office of Economic and Demographic Research, *SB 536 – Criminal Gang Members* (on file with the Senate Appropriations Committee on Criminal and Civil Justice)

**IX. Additional Information:**

- A. **Committee Substitute – Statement of Substantial Changes:**  
(Summarizing differences between the Committee Substitute and the prior version of the bill.)

**CS/CS by Appropriations Committee on Criminal and Civil Justice on February 25, 2026**

The committee substitute clarifies one of the criteria for a person to be considered a criminal gang member is that they use gang-related language in furtherance of criminal gang-related activity on an online platform or social media.

**CS by Criminal Justice on January 12, 2026**

The committee substitute:

- Changes the definition of the term “criminal gang member” to provide that a person must meet two or more criteria to be considered a gang member and revises such criteria.
- Provides a definition for the term “gang-related language.”

- B. **Amendments:**

None.

By the Committee on Judiciary; and Senator Martin

590-01893-26

2026762c1

1 A bill to be entitled  
 2 An act relating to offices of criminal conflict and  
 3 civil regional counsel; amending s. 27.511, F.S.;  
 4 requiring that an office of criminal conflict and  
 5 civil regional counsel provide a certain written  
 6 notice to the court under specified conditions;  
 7 providing requirements for the written notice;  
 8 authorizing the court to appoint an office of criminal  
 9 conflict and civil regional counsel in another region  
 10 for certain cases in certain circumstances; providing  
 11 construction; requiring such appointed counsel to  
 12 provide certain documentation to the Justice  
 13 Administrative Commission for reimbursement, subject  
 14 to legislative appropriation; requiring each regional  
 15 office that accepts such appointments to biannually  
 16 submit a specified report to the commission; requiring  
 17 the appointment of private counsel in certain  
 18 circumstances; amending s. 744.331, F.S.; conforming a  
 19 cross-reference; providing an effective date.

20  
 21 Be It Enacted by the Legislature of the State of Florida:

22  
 23 Section 1. Present subsections (6) through (10) of section  
 24 27.511, Florida Statutes, are redesignated as subsections (7)  
 25 through (11), respectively, and a new subsection (6) is added to  
 26 that section, to read:

27 27.511 Offices of criminal conflict and civil regional  
 28 counsel; legislative intent; qualifications; appointment;  
 29 duties.—

Page 1 of 4

**CODING:** Words ~~stricken~~ are deletions; words underlined are additions.

590-01893-26

2026762c1

30 (6) (a) At any time that an office of criminal conflict and  
 31 civil regional counsel determines that it can no longer  
 32 represent an indigent defendant in a death penalty case due to a  
 33 conflict of interest or a lack of qualifications, it must  
 34 provide written notice to the court. The written notice must  
 35 state that the person has been determined to be indigent under  
 36 s. 27.52, that the state has filed a notice of intent to seek  
 37 the death penalty, and that it can no longer provide  
 38 representation due to a conflict of interest or a lack of  
 39 qualifications. Upon receiving the notice, the court is  
 40 authorized to appoint an office of criminal conflict and civil  
 41 regional counsel from another region to represent the defendant  
 42 provided that their designated counsel is qualified to provide  
 43 competent representation in death penalty cases. These  
 44 provisions are effective notwithstanding ss. 27.40 and 27.5305,  
 45 which authorize the appointment of a private attorney to  
 46 represent the defendant.

47 (b) Subject to legislative appropriation, the office of  
 48 criminal conflict and civil regional counsel appointed from  
 49 another region under paragraph (a) shall provide documentation  
 50 for all due process costs and services of representation to the  
 51 Justice Administrative Commission for reimbursement.

52 (c) Biannually, by February 1 and August 1, each regional  
 53 office of the office of criminal conflict and civil regional  
 54 counsel which accepts an appointment under paragraph (a) in a  
 55 case involving a person determined to be indigent under s. 27.52  
 56 in which the state has filed a notice of intent to seek the  
 57 death penalty shall submit a report to the commission. For each  
 58 case, the report must contain all of the following information:

Page 2 of 4

**CODING:** Words ~~stricken~~ are deletions; words underlined are additions.

590-01893-26

2026762c1

59     1. The office of criminal conflict and civil regional  
60 counsel appointed and the date of appointment, including the  
61 name of counsel assigned.  
62     2. The length of time the capital case has been pending.  
63     3. The date the state filed a notice of intent to seek the  
64 death penalty.  
65     4. The number of victims.  
66     5. The status of any ongoing discovery, including any  
67 discovery deadline set by the court.  
68     6. The number of outstanding motions.  
69     7. Whether there is a mitigation specialist, and, if so,  
70 the date of his or her employment, as well as any mitigation  
71 work product.  
72     (d) If the office of criminal conflict and civil regional  
73 counsel from another region cannot accept an appointment under  
74 paragraph (a) because of a conflict of interest or a lack of  
75 qualified attorneys, private counsel must be appointed.  
76     Section 2. Paragraph (a) of subsection (2) of section  
77 744.331, Florida Statutes, is amended to read:  
78     744.331 Procedures to determine incapacity.—  
79     (2) ATTORNEY FOR THE ALLEGED INCAPACITATED PERSON.—  
80     (a) When a court appoints an attorney for an alleged  
81 incapacitated person, the court must appoint the office of  
82 criminal conflict and civil regional counsel or a private  
83 attorney as prescribed in s. 27.511(7) ~~s. 27.511(6)~~. A private  
84 attorney must be one who is included in the attorney registry  
85 compiled pursuant to s. 27.40. Appointments of private attorneys  
86 must be made on a rotating basis, taking into consideration  
87 conflicts arising under this chapter.

Page 3 of 4

CODING: Words ~~stricken~~ are deletions; words underlined are additions.

590-01893-26

2026762c1

88     Section 3. This act shall take effect July 1, 2026.

Page 4 of 4

CODING: Words ~~stricken~~ are deletions; words underlined are additions.



The Florida Senate  
**COMMITTEE VOTE RECORD**

**Committee:** Appropriations Committee on Criminal and Civil Justice    **Tab #:** 3  
**Meeting Date:** Wednesday, February 25, 2026    **Sponsor:** Martin  
**Time:** 1:30—4:30 p.m.    **Subject:** Offices of Criminal Conflict and Civil Regional Counsel  
**Place:** 37 Senate Building  
**Bill #:** CS/SB 762  
**Final Action:** Favorable with Committee Substitute

CODES:    FAV=Favorable  
          UNF=Unfavorable  
          -R=Reconsidered

RCS=Replaced by Committee Substitute  
RE=Replaced by Engrossed Amendment  
RS=Replaced by Substitute Amendment

TP=Temporarily Postponed  
VA=Vote After Roll Call  
VC=Vote Change After Roll Call

WD=Withdrawn  
OO=Out of Order  
AV=Abstain from Voting



# THE FLORIDA SENATE

Tallahassee, Florida 32399-1100

## COMMITTEES:

Criminal Justice, *Chair*  
Appropriations Committee on Criminal and Civil  
Justice, *Vice Chair*  
Appropriations  
Appropriations Committee on Transportation,  
Tourism, and Economic Development  
Banking and Insurance  
Rules  
Transportation

## SENATOR JONATHAN MARTIN

33rd District

January 15, 2026

Chair Ileana Garcia  
Appropriations Committee on Criminal and Civil Justice  
404 South Monroe Street  
Tallahassee, FL 32399

### RE: SB 762: Offices of Criminal Conflict and Civil Regional Counsel

Dear Chair Garcia,

Please allow this letter to serve as my respectful request to place SB 762 Offices of Criminal Conflict and Civil Regional Counsel on the next committee agenda.

SB 762 Offices of Criminal Conflict and Civil Regional Counsel Offices authorizes appointments from the office of criminal conflict and civil regional counsel in other regions for certain cases in certain circumstances; requiring such counsel to provide certain documentation to the Justice Administrative Commission for reimbursement; requiring each regional office that accepts such appointments to annually submit a specified report to the commission; requiring the commission to submit copies of such reports to the Legislature.

Your kind consideration of this request is greatly appreciated. Please feel free to contact my office for any additional information.

Sincerely,

A handwritten signature in black ink, appearing to read "Jonathan Martin".

Jonathan Martin  
Senate District 33

#### REPLY TO:

- 2000 Main Street, Suite 401, Fort Myers, Florida 33901 (239) 338-2570
- 311 Senate Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5033

Senate's Website: [www.flsenate.gov](http://www.flsenate.gov)

**BEN ALBRITTON**  
President of the Senate

**JASON BRODEUR**  
President Pro Tempore

The Florida Senate

APPEARANCE RECORD

2/25/26

Meeting Date

762

Bill Number or Topic

Deliver both copies of this form to Senate professional staff conducting the meeting

65974

Amendment Barcode (if applicable)

Committee

Name

Natalie Kato

Phone

763 221 3151

Address

201 S. Newington St.

Email

Natalie@kato.com

City

State

Zip

Speaking:

For

Against

Information

OR

Waive Speaking:

In Support

Against

PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

Criminal Law Section of the Florida Bar

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf \(flsenate.gov\)](#)

This form is part of the public record for this meeting.

S-001 (08/10/2021)

2/25/26

Meeting Date

# The Florida Senate APPEARANCE RECORD

CS/SB 762

Bill Number or Topic

Deliver both copies of this form to  
Senate professional staff conducting the meeting

ACJ

Committee

Amendment Barcode (if applicable)

Name

Ita Neymotin

Phone

239-994-3455

Address

12650 Whitehall Drive

Email

ineymotin@rc2fl.com

Street

Ft. Myers

FL

33907

City

State

Zip

Speaking:

For

Against

Information

**OR**

Waive Speaking:

In Support

Against

### PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

Office of Criminal Conflict and Civil Regional Counsel, 2nd Region

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022JointRules.pdf iflisenate.gov](#)

This form is part of the public record for this meeting.

S-001 (08/10/2021)



659714

LEGISLATIVE ACTION

Senate	.	House
Comm: RCS	.	
02/26/2026	.	
	.	
	.	
	.	

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The Appropriations Committee on Criminal and Civil Justice  
(Martin) recommended the following:

**Senate Amendment (with title amendment)**

Delete line 46  
and insert:  
represent the defendant. When evaluating a case for referral and  
appointment to an office of criminal conflict and civil regional  
counsel under this section, the court shall consider judicial  
economy and geographic proximity.

===== T I T L E A M E N D M E N T =====



659714

11 And the title is amended as follows:

12 Delete line 11

13 and insert:

14 construction; requiring the court to consider judicial  
15 economy and geographic proximity when making certain  
16 appointments; requiring such appointed counsel to

**The Florida Senate**  
**BILL ANALYSIS AND FISCAL IMPACT STATEMENT**

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

---

Prepared By: The Professional Staff of the Appropriations Committee on Criminal and Civil Justice

---

BILL: CS/CS/SB 762

INTRODUCER: Appropriations Committee on Criminal and Civil Justice, Judiciary Committee, and Senator Martin

SUBJECT: Offices of Criminal Conflict and Civil Regional Counsel

DATE: February 27, 2026      REVISED: \_\_\_\_\_

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	<u>Davis</u>	<u>Cibula</u>	<u>JU</u>	<u>Fav/CS</u>
2.	<u>Kolich</u>	<u>Harkness</u>	<u>ACJ</u>	<u>Fav/CS</u>
3.	_____	_____	<u>FP</u>	_____

---

**Please see Section IX. for Additional Information:**

COMMITTEE SUBSTITUTE - Substantial Changes

---

**I. Summary:**

CS/CS/SB 762 authorizes a court to appoint a different Office of Criminal Conflict and Civil Regional Counsel, in lieu of private counsel, to represent an indigent defendant in a death penalty case if certain conditions are met. Before this appointment may occur, the primary office must provide written notice to the court stating that: the client is indigent, the state has filed a notice that it intends to seek the death penalty, and legal representation may no longer be provided by the office due to a conflict of interest or a lack of qualified attorneys. The court is authorized to make the appointment if the designated counsel is qualified to provide competent representation in a death penalty case. However, the court must consider judicial economy and geographic proximity when evaluating a case for referral and appointment.

The office that is appointed to represent the defendant must submit documentation for all due process costs and services of representation to the Judicial Administrative Commission and file reports containing specified information relating to the case.

If another regional office is unable to accept an appointment because of a conflict of interest or a lack of qualified death penalty attorneys, private counsel must be appointed to represent the client.

The bill may decrease state expenditures for private court-appointed counsel in death penalty cases. See Section V., Fiscal Impact Statement.

The bill takes effect July 1, 2026.

## II. Present Situation:

### Overview

Under current law, if an indigent defendant in a death penalty case cannot be represented by a public defender due to a conflict of interest, the case is assigned to an Office of Criminal Conflict and Civil Regional Counsel in that same region. If that office is unable to accept the case, the case is assigned to a private court-appointed attorney. The costs of representation by a private court-appointed attorney are significantly higher than the costs of representation by attorneys within the offices of the public defender or regional counsel.

### The Office of Criminal Conflict and Civil Regional Counsel

The Legislature created the Office of Criminal Conflict and Civil Regional Counsel in 2007. When creating the office, the Legislature stated that its purpose was to provide representation for people entitled to court-appointed counsel “in a fiscally sound manner, while safeguarding constitutional principles.”<sup>1</sup> Five regional offices were established in the state based on the geographic boundaries established for the five District Courts of Appeal that existed at that time.<sup>2</sup>

The Office primarily represents indigent people<sup>3</sup> who are charged with crimes that public defenders are not able to represent because of a legal conflict of interest among the clients.<sup>4</sup> A conflict of interest occurs when two or more defendants are being represented by one office and the interest of one defendant is adverse or hostile to the interest of another defendant such that the office cannot, in good faith, represent both defendants.<sup>5</sup>

Each of the five district offices is led by a regional counsel who is appointed to a 4-year term. The regional counsel is chosen by the Governor from a list of names submitted by the Supreme Court Nominating Commission and is subject to Senate confirmation.<sup>6</sup>

For administrative purposes, each office is assigned to the Justice Administrative Commission. The Commission is charged with providing administrative support and service as requested by each office, within the Commission’s available resources.<sup>7</sup>

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<sup>1</sup> Section 27.511(1), F.S.

<sup>2</sup> Chapter 2007-62, s. 1, Laws of Fla. and s. 27.511(1), F.S. A sixth regional office has not been created although a Sixth District Court of Appeals was created in 2022. See ch. 2022-163, s. 2, 8, and 9, Laws of Fla.

<sup>3</sup> To determine whether a person is “indigent” to qualify for the appointment of a public defender, he or she must fill out an application with the clerk of court and meet the criteria set forth in s. 27.52, F.S.

<sup>4</sup> Section 27.511(5) and (6)(a), F.S.

<sup>5</sup> See s. 27.511(5), F.S.

<sup>6</sup> Section 27.511(3)(a), F.S.

<sup>7</sup> Section 27.511(2), F.S.

If a public defender's office and a regional counsel's office cannot represent an indigent client due to a conflict of interest, the court will appoint an attorney in private practice from a registry of qualified attorneys.<sup>8</sup>

### **The Justice Administrative Commission**

The Justice Administrative Commission (JAC) is a state agency that was created in 1965 to provide administrative services for judicial-related offices. Currently, the JAC provides administrative services to all state attorney and public defender offices, each Office of Criminal Conflict and Civil Regional Counsel, the Capital Collateral Regional Counsel, and the Statewide Guardian ad Litem Office. The JAC primarily provides accounting, budgeting, financial, and human resource services to these entities. In addition, the JAC reviews the billing records of private attorneys who are appointed by the court to represent indigent clients.<sup>9</sup>

### **Cost Data for Court-Appointed Attorneys in Capital First Degree Murder Cases**

According to payment data supplied by the JAC, the total amount of funds expended over the last 6 years for private court-appointed counsel in these cases is \$49,315,531.89.<sup>10</sup> The chart below shows the annual due process costs<sup>11</sup> and attorney fees.

<b>Fiscal Year</b>	<b>Due Process</b>	<b>Attorney Fees</b>	<b>Annual Total</b>
2019-20	\$4,059,331.44	\$7,876,301.53	<b>\$11,935,632.97</b>
2020-21	\$2,189,866.79	\$3,629,874.60	<b>\$5,819,741.39</b>
2021-22	\$2,481,876.64	\$3,897,727.77	<b>\$6,379,604.41</b>
2022-23	\$3,192,762.32	\$4,815,264.00	<b>\$8,008,026.32</b>
2023-24	\$3,354,407.70	\$6,355,549.85	<b>\$9,709,957.55</b>
2024-25	\$3,137,753.35	\$4,324,815.90	<b>\$7,462,569.25</b>
<b>Totals</b>	<b>\$18,415,998.24</b>	<b>\$30,899,533.65</b>	<b>\$49,315,531.89</b>

### **Minimum Standards for an Attorney to Defend a Death Penalty Case**

To ensure that a defendant has competent representation in a death penalty case, The Florida Supreme Court has established minimum standards that an attorney must meet. Each judicial circuit must keep a list of qualified conflict counsel in each of three categories: lead trial counsel, trial co-counsel, and appellate counsel.<sup>12</sup>

<sup>8</sup> Sections 27.40(1), (2), and (3), and 27.5303(1), F.S.

<sup>9</sup> See Justice Administrative Commission at <https://www.justiceadmin.org/> (last visited Feb. 22, 2026).

<sup>10</sup> Email from Cris Martinez, General Counsel for the Justice Administrative Commission (Jan. 8, 2025) (on file with the Judiciary Committee). These figures also include cases where the death penalty had not been waived by the time the court-appointed attorney was appointed.

<sup>11</sup> Due process costs for indigent clients include the costs for: court reporting and transcription; copying and transcribing depositions; foreign language interpreters and translators, if needed; witnesses and expert witnesses; mental health professionals; reasonable transportation services; some travel expenses; library and electronic legal research services; and reasonable pretrial consultant fees and costs. See s. 29.006, F.S.

<sup>12</sup> Fla. R. Crim. P. 3.112, available at [https://www-media.floridabar.org/uploads/2026/01/2026\\_07-JAN-Criminal-Procedure-Rules-1-1-2026.pdf](https://www-media.floridabar.org/uploads/2026/01/2026_07-JAN-Criminal-Procedure-Rules-1-1-2026.pdf) (last visited Feb. 22, 2026).

To qualify as lead trial counsel, the attorney should have at least five years of litigation experience in criminal law and have served as lead counsel in no fewer than nine state or federal jury trials of serious and complex cases which were tried to completion. He or she should have served as lead defense counsel or co-counsel in at least two state or federal death penalty cases that were tried to completion. Additionally, of the nine jury trials that were tried to completion, the attorney should have served as lead counsel in at least three cases in which the charge was murder, or alternatively, of the nine jury trials, at least one was a murder trial, and an additional five were felony jury trials. Additional requirements that lead and co-counsel should have, including continuing legal requirements, for private attorneys in capital cases are set forth in Rule 3.112 of the Florida Rules of Criminal Procedure.<sup>13</sup>

### III. Effect of Proposed Changes:

The bill authorizes a court to appoint a different Office of Criminal Conflict and Civil Regional Counsel, in lieu of private counsel, to represent an indigent defendant in a death penalty case once certain conditions are met. This appointment may occur at any time during representation after the office provides written notice to the court that:

- The defendant is indigent;
- The state has filed a notice of intent to seek the death penalty; and
- Legal counsel in the first regional office has determined it can no longer represent the person because of a conflict of interest or a lack of qualifications.

The court is authorized to make the appointment provided that the designated counsel is qualified to provide competent representation in a death penalty case. However, the court must consider judicial economy and geographic proximity when evaluating a case for referral and appointment.

For clarification, this process does not transfer venue of the case from one circuit to another. Rather, it simply authorizes a different Office of Criminal Conflict and Civil Regional Counsel to handle the case.

#### Reporting Requirements

The regional office that is appointed to represent a defendant who was previously represented by another regional office must document all due process costs and services for representation to the JAC to receive reimbursement. Payment is subject to legislative appropriation.

By February 1 and August 1 of each year, the regional office that accepts an appointment to represent an indigent person in which the state has filed a notice that it intends to seek the death penalty must submit a report to the JAC that includes all of the following:

- The names of the regional office and the counsel appointed with the date of the appointment.
- The amount of time the case has been pending.
- The date the state filed a notice of intent to seek the death penalty.
- The number of victims in the case.
- The status of ongoing discovery, if any, including any discovery deadline set by the court.
- The number of outstanding motions.

---

<sup>13</sup> *Id.*

- Whether the case involves a mitigation specialist and if so, the date of his or her employment and any mitigation work product.

#### **When Another Regional Office Cannot Accept an Appointment**

If the office from another region cannot accept an appointment to represent the defendant due to a conflict of interest or due to a lack of qualified attorneys, private counsel must then be appointed. The bill takes effect July 1, 2026.

#### **IV. Constitutional Issues:**

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

#### **V. Fiscal Impact Statement:**

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

If a court appoints another regional office to represent a client, this eliminates the need for a private court-appointed attorney to handle the case. As such, the number of private attorneys receiving fees from these cases would be reduced as would their income from these cases.

Currently, the Legislature authorizes a flat fee of \$25,000 for the lead counsel and \$25,000 for the co-counsel in first degree murder cases.<sup>14</sup> The lead counsel and co-

---

<sup>14</sup> Chapter 2025-198, s.148, Laws of Fla. and Justice Administrative Commission, Forms and Rates, July 1, 2024 through June 30, 2026, available at

counsel may petition the court for an award of extraordinary fees in an evidentiary hearing. Because of the complexity and duration of indigent death-penalty cases, the request for extraordinary fees is generally granted and the total fees paid are much higher than the flat fee.

C. **Government Sector Impact:**

In most cases, the cost of appointing a regional office to a death penalty case will be significantly less than the cost of representation by private court-appointed counsel, particularly with respect to attorneys' fees.

**VI. Technical Deficiencies:**

None.

**VII. Related Issues:**

None.

**VIII. Statutes Affected:**

This bill substantially amends the following sections of the Florida Statutes: 27.511 and 744.331.

**IX. Additional Information:**

A. **Committee Substitute – Statement of Substantial Changes:**  
(Summarizing differences between the Committee Substitute and the prior version of the bill.)

**CS/CS by Appropriations Committee on Criminal and Civil Justice on February 25, 2026:**

The committee substitute requires the court to consider judicial economy and geographic proximity when evaluating a case for referral and appointment to a different Office of Criminal Conflict and Civil Regional Counsel to represent an indigent defendant in a death penalty case due to a conflict of interest or lack of qualifications.

**CS by Judiciary on January 12, 2026:**

The committee substitute differs from the underlying bill by deleting the requirement that the JAC submit reports to the Legislature and by deleting the program's expiration date of July 1, 2027. The language authorizing the appointment of counsel in another region, paragraph (6)(a), is edited for clarity and the committee substitute replaces the reference to the chief judge with references to the court.

B. **Amendments:**

None.

---

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

---

By the Committee on Commerce and Tourism; and Senator Yarborough

577-02279-26

20261582c1

1 A bill to be entitled  
 2 An act relating to statewide data sharing of  
 3 secondhand dealer and pawnbroker transactions;  
 4 amending ss. 538.04, 538.19, 538.32, and 539.001,  
 5 F.S.; revising the recordkeeping, transaction, and  
 6 reporting requirements of certain secondhand dealers  
 7 and pawnbrokers to be shared with the Department of  
 8 Law Enforcement for the purpose of statewide data  
 9 sharing of such records, transactions, and reports;  
 10 providing an effective date.  
 11  
 12 Be It Enacted by the Legislature of the State of Florida:  
 13  
 14 Section 1. Subsections (1), (6), and (8) of section 538.04,  
 15 Florida Statutes, are amended to read:  
 16 538.04 Recordkeeping requirements; penalties.—  
 17 (1) A secondhand dealer shall complete a secondhand dealers  
 18 transaction form at the time of the actual transaction. A  
 19 secondhand dealer shall maintain a copy of a completed  
 20 transaction form on the registered premises for at least 1 year  
 21 after the date of the transaction. However, the secondhand  
 22 dealer shall maintain a copy of the transaction form for not  
 23 less than 3 years. Unless other arrangements are agreed upon by  
 24 the secondhand dealer and the appropriate law enforcement  
 25 official, the secondhand dealer shall, within 24 hours after  
 26 acquiring any secondhand goods, deliver to such official and the  
 27 Department of Law Enforcement a record of the transaction on a  
 28 form approved by the Department of Law Enforcement for the  
 29 purpose of statewide data sharing. Such record must ~~shall~~

Page 1 of 9

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577-02279-26

20261582c1

30 contain all of the following:  
 31 (a) The time, date, and place of the transaction.  
 32 (b) A complete and accurate description of the goods  
 33 acquired, including the following information, if applicable:  
 34 1. Brand name.  
 35 2. Model number.  
 36 3. Manufacturer's serial number.  
 37 4. Size.  
 38 5. Color, as apparent to the untrained eye.  
 39 6. Precious metal type, weight, and content if known.  
 40 7. Gemstone description, including the number of stones, if  
 41 applicable.  
 42 8. In the case of firearms, the type of action, caliber or  
 43 gauge, number of barrels, barrel length, and finish.  
 44 9. Any other unique identifying marks, numbers, or letters.  
 45 (c) Digital photographs of the goods, clearly showing the  
 46 items required to be included on the record as provided in  
 47 paragraph (b).  
 48 (d) A description of the person from whom the goods were  
 49 acquired, including:  
 50 1. Full name, current residential address, workplace, and  
 51 home and work phone numbers.  
 52 2. Height, weight, date of birth, race, gender, hair color,  
 53 eye color, and any other identifying marks.  
 54 3. The right thumbprint, free of smudges and smears, of the  
 55 person from whom the goods were acquired.  
 56 (e) Any other information required by the form approved by  
 57 the Department of Law Enforcement.  
 58 (6) If the appropriate law enforcement official supplies a

Page 2 of 9

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577-02279-26

20261582c1

59 secondhand dealer with appropriate software and the secondhand  
 60 dealer has computer capability, the secondhand dealer must  
 61 electronically transmit secondhand dealer transactions required  
 62 by this section to such official and the Department of Law  
 63 Enforcement for the purpose of statewide data sharing. If a  
 64 secondhand dealer does not have computer capability, the  
 65 appropriate law enforcement official may provide the secondhand  
 66 dealer with a computer and all equipment necessary to  
 67 electronically transmit secondhand dealer transactions. The  
 68 appropriate law enforcement official shall retain ownership of  
 69 the computer, unless otherwise agreed upon, and the secondhand  
 70 dealer shall maintain the computer in good working order, except  
 71 for ordinary wear. A secondhand dealer who transmits secondhand  
 72 dealer transactions electronically is not required to also  
 73 deliver the original or paper copies of the secondhand  
 74 transaction forms to the appropriate law enforcement official or  
 75 the Department of Law Enforcement for the purpose of statewide  
 76 data sharing. However, such official may, for purposes of a  
 77 criminal investigation, request the secondhand dealer to deliver  
 78 the original transaction form that was electronically  
 79 transmitted. The secondhand dealer shall deliver the form to the  
 80 appropriate law enforcement official and the Department of Law  
 81 Enforcement within 24 hours after receipt of the request.

82 (8) When secondhand goods are purchased by means of an  
 83 automated kiosk, the serial number reported pursuant to this  
 84 section may be the International Mobile Station Equipment  
 85 Identity (IMEI), the mobile equipment identifier (MEID), or  
 86 another unique identifying number assigned to the device by the  
 87 manufacturer. If the IMEI, MEID, or other unique identifying

Page 3 of 9

CODING: Words ~~stricken~~ are deletions; words underlined are additions.

577-02279-26

20261582c1

88 number is not available at the time of receipt or purchase, the  
 89 report filed pursuant to this section must be updated with the  
 90 IMEI, MEID, or other unique identifying number as soon as  
 91 possible, but no later than 10 business days after the date of  
 92 acquisition. If such identifying numbers are not available at  
 93 the time of the transaction, the business ~~must shall~~ assign  
 94 another unique identifier to the item which directly associates  
 95 the item to the transaction that it was purchased in. Upon  
 96 entering or updating any information on the transaction form, a  
 97 law enforcement official, as designated by the sheriff or the  
 98 chief of police of the jurisdiction in which the item was  
 99 purchased, must be timely notified in writing or by electronic  
 100 means, as required by the sheriff or chief of police of the  
 101 jurisdiction. If, upon receiving the device and correcting the  
 102 missing information, the company finds that the item was  
 103 misappropriated or stolen, the appropriate law enforcement  
 104 official and the Department of Law Enforcement must be notified.  
 105 The holding requirements of ss. 538.06 and 538.09(3) do not  
 106 begin until all required reports are complete and submitted to  
 107 the appropriate law enforcement official and the Department of  
 108 Law Enforcement for the purpose of statewide data sharing.

109 Section 2. Subsection (1) of section 538.19, Florida  
 110 Statutes, is amended to read:

111 538.19 Records required; limitation of liability.-

112 (1) A secondary metals recycler shall maintain a legible  
 113 paper record of all purchase transactions to which such  
 114 secondary metals recycler is a party. A secondary metals  
 115 recycler shall also maintain a legible electronic record, in the  
 116 English language, of all such purchase transactions. The

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CODING: Words ~~stricken~~ are deletions; words underlined are additions.

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117 appropriate law enforcement official may provide data  
 118 specifications regarding the electronic record format, but such  
 119 format must be approved by the Department of Law Enforcement. An  
 120 electronic record of a purchase transaction shall be  
 121 electronically transmitted to the appropriate law enforcement  
 122 official and the Department of Law Enforcement for the purpose  
 123 of statewide data sharing no later than 10 a.m. of the business  
 124 day following the date of the purchase transaction. The record  
 125 transmitted to the appropriate law enforcement official and the  
 126 Department of Law Enforcement must not contain the price paid  
 127 for the items. A secondary metals recycler who transmits such  
 128 records electronically is not required to also deliver the  
 129 original or paper copies of the transaction forms to the  
 130 appropriate law enforcement official or the Department of Law  
 131 Enforcement for the purpose of statewide data sharing. However,  
 132 such official may, for purposes of a criminal investigation,  
 133 request the secondary metals recycler to make available the  
 134 original transaction form that was electronically transmitted.  
 135 This original transaction form must include the price paid for  
 136 the items. The secondary metals recycler shall make the form  
 137 available to the appropriate law enforcement official within 24  
 138 hours after receipt of the request.

139 Section 3. Subsections (3), (4), and (6) and paragraph (d)  
 140 of subsection (7) of section 538.32, Florida Statutes, are  
 141 amended to read:

142 538.32 Registration, transaction, and recordkeeping  
 143 requirements; penalties.—

144 (3) For every transaction, the secondhand dealer shall ~~must~~  
 145 keep a record of the following:

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146 (a) A complete and accurate description of the seller's  
 147 goods, including:

148 1. Precious metal type, or, if jewelry, the type of  
 149 jewelry.

150 2. Any other unique identifying marks, numbers, or letters.  
 151 The description must be in an electronic format agreed upon by  
 152 the dealer and the appropriate law enforcement agency.

153 (b) The date that the seller's goods were received by the  
 154 mail-in secondhand precious metals dealer.

155  
 156 This information must be provided to the appropriate law  
 157 enforcement agency and the Department of Law Enforcement for the  
 158 purpose of statewide data sharing within 24 hours after entering  
 159 into the contract unless other arrangements are made between the  
 160 business and the law enforcement agency.

161 (4) For every transaction, pictures of the secondhand goods  
 162 which are the subject of the transaction must be available  
 163 online for electronic viewing, via a website accessible by  
 164 username and password only, by a law enforcement agency and the  
 165 Department of Law Enforcement at no charge. In addition, the  
 166 electronic files must be searchable by a law enforcement agency  
 167 for queries concerning property descriptions, secondhand dealer  
 168 transaction information, and the seller's personal  
 169 identification, including address, state of residence, and zip  
 170 code.

171 (6) The mail-in secondhand precious metals dealer shall  
 172 ~~must~~ provide the appropriate law enforcement agency and the  
 173 Department of Law Enforcement for the purpose of statewide data  
 174 sharing with an electronic copy of the name, address, phone

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175 number, driver license number, or government-issued  
 176 identification number, and issuing state of the person from whom  
 177 the dealer purchased or acquired the precious metals or jewelry.

178 (7)

179 (d) Within 24 hours after the expiration of the 30-day hold  
 180 period for the property, the secondhand dealer shall ~~must~~ notify  
 181 the appropriate law enforcement agency and the Department of Law  
 182 Enforcement of the abandonment of the property by electronic  
 183 transmission or by sending a copy of the completed form  
 184 authorized by chapter 717 to the Department of Financial  
 185 Services, Division of Unclaimed Property.

186 Section 4. Paragraphs (a) and (b) of subsection (9) of  
 187 section 539.001, Florida Statutes, are amended to read:

188 539.001 The Florida Pawnbroking Act.—

189 (9) RECORDKEEPING; REPORTING; HOLD PERIOD.—

190 (a) A pawnbroker shall ~~must~~ maintain a copy of each  
 191 completed pawnbroker transaction form on the pawnshop premises  
 192 for at least 1 year after the date of the transaction. On or  
 193 before the end of each business day, the pawnbroker shall ~~must~~  
 194 deliver to the appropriate law enforcement official and the  
 195 Department of Law Enforcement for the purpose of statewide data  
 196 sharing the original printed pawnbroker transaction forms or  
 197 printed copies of the digital pawnbroker transaction forms for  
 198 each of the transactions occurring during the previous business  
 199 day, unless other arrangements have been agreed upon between the  
 200 pawnbroker and the appropriate law enforcement official. If an  
 201 original printed transaction form is lost or destroyed by the  
 202 appropriate law enforcement official, a copy may be used by the  
 203 pawnbroker as evidence in court. When an electronic image of a

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204 pledgor or seller identification is accepted for a transaction,  
 205 the pawnbroker must maintain the electronic image in order to  
 206 meet the same recordkeeping requirements as for the original  
 207 printed transaction form. If a criminal investigation occurs,  
 208 the pawnbroker must ~~shall~~, upon request, provide a clear and  
 209 legible copy of the image to the appropriate law enforcement  
 210 official.

211 (b) If the appropriate law enforcement agency supplies the  
 212 appropriate software and the pawnbroker presently has the  
 213 computer ability, pawn transactions must ~~shall~~ be electronically  
 214 transferred to the appropriate law enforcement official and the  
 215 Department of Law Enforcement for the purpose of statewide data  
 216 sharing. If a pawnbroker does not presently have the computer  
 217 ability, the appropriate law enforcement agency may provide the  
 218 pawnbroker with a computer and all necessary equipment for the  
 219 purpose of electronically transferring pawn transactions. The  
 220 appropriate law enforcement agency retains ~~shall retain~~  
 221 ownership of the computer, unless otherwise agreed upon. The  
 222 pawnbroker shall maintain the computer in good working order,  
 223 ordinary wear and tear excepted. In the event the pawnbroker  
 224 transfers pawn transactions electronically, the pawnbroker is  
 225 not required to also deliver to the appropriate law enforcement  
 226 official or the Department of Law Enforcement the original or  
 227 copies of the pawnbroker transaction forms. The appropriate law  
 228 enforcement official may, for the purposes of a criminal  
 229 investigation, request that the pawnbroker produce an original  
 230 of a printed transaction form that has been electronically  
 231 transferred. The pawnbroker shall deliver this form to the  
 232 appropriate law enforcement official within 24 hours of the

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233 request.

234 Section 5. This act shall take effect July 1, 2026.



The Florida Senate  
**COMMITTEE VOTE RECORD**

**Committee:** Appropriations Committee on Criminal and Civil Justice      **Tab #:** 4  
**Meeting Date:** Wednesday, February 25, 2026      **Sponsor:** Yarborough  
**Time:** 1:30—4:30 p.m.      **Subject:** Statewide Data Sharing of Secondhand Dealer and Pawnbroker Transactions  
**Place:** 37 Senate Building  
**Bill #:** CS/SB 1582  
**Final Action:** Favorable with Committee Substitute

CODES:    FAV=Favorable  
          UNF=Unfavorable  
          -R=Reconsidered

RCS=Replaced by Committee Substitute  
RE=Replaced by Engrossed Amendment  
RS=Replaced by Substitute Amendment

TP=Temporarily Postponed  
VA=Vote After Roll Call  
VC=Vote Change After Roll Call

WD=Withdrawn  
OO=Out of Order  
AV=Abstain from Voting



The Florida Senate

## Committee Agenda Request

**To:** Senator Ileana Garcia, Chair  
Appropriations Committee on Criminal and Civil Justice

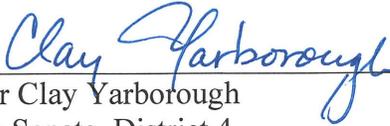
**Subject:** Committee Agenda Request

**Date:** January 28, 2026

---

I respectfully request that **Senate Bill #1582**, relating to SB 1582: Pawn Data Statewide System, be placed on the:

- committee agenda at your earliest possible convenience.
- next committee agenda.

  
\_\_\_\_\_  
Senator Clay Yarborough  
Florida Senate, District 4

~~1582~~

2-25-26

The Florida Senate

APPEARANCE RECORD

1582

Meeting Date

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Bill Number or Topic

Justice Appropriations

Committee

572826

Amendment Barcode (if applicable)

Name JIM MAGILL

Phone 850-545-8911

Address 2239 ARLINGTON RD

Email JIM@MAGILLSTRATEGIES.COM

Street

PLM FL 32308

City

State

Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

FLORIDA RECYCLERS ASSOCIATION

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf](#) ([flsenate.gov](#))

This form is part of the public record for this meeting.

S-001 (08/10/2021)

The Florida Senate

# APPEARANCE RECORD

2-25-26

Meeting Date

SB 1542

Bill Number or Topic

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Criminal & Civil Justice Approp S

Committee

572826

Amendment Barcode (if applicable)

Name Josh Burkett

Phone 727-656-3316

Address 110 S. Monroe St.

Email Josh@consortanderson.com

Street

Tallahassee

FL

32301

City

State

Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

FL Association of Secondhand Dealers

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules](https://www.flsenate.gov/legislation/joint-rules)

This form is part of the public record for this meeting.

S-001 (08/10/2021)

The Florida Senate

APPEARANCE RECORD

Deliver both copies of this form to Senate professional staff conducting the meeting

2/25/26

Meeting Date

1582

Bill Number or Topic

Justice Approps

Committee

572826

Amendment Barcode (if applicable)

Name Amanda Fraser

Phone 850 556 1401

Address

Email

Street

Tallahassee

City

State

Zip

Speaking:  For  Against  Information OR Waive Speaking:  In Support  Against

PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing: Florida Catalytic Converter Recycling Coalition

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf](#) [flsenate.gov](#)

This form is part of the public record for this meeting.

The Florida Senate

**APPEARANCE RECORD**

2-25-2025

CS 1582

Meeting Date

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Bill Number or Topic

Civil Crime Approp

Committee

The CS

Amendment Barcode (if applicable)

Name

David Sigerson

Phone

954 540-7252

Address

2436 N Fed Hwy #483

Email

sigerson@lawp.com

Street

Lighthouse Pt FL 33064

City

State

Zip

Speaking:

For

Against

Information

**OR**

Waive Speaking:

In Support

Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:  
FLA Pawn brokers Assoc

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. [df.flisenate.gov](http://df.flisenate.gov)

This form is part of the public record for this meeting.



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LEGISLATIVE ACTION

Senate	.	House
Comm: RCS	.	
02/27/2026	.	
	.	
	.	
	.	

---

The Appropriations Committee on Criminal and Civil Justice  
(Yarborough) recommended the following:

**Senate Amendment (with title amendment)**

Delete everything after the enacting clause  
and insert:

Section 1. Present paragraph (k) of subsection (1) of  
section 538.03, Florida Statutes, is redesignated as paragraph  
(1), and a new paragraph (k) is added to that subsection, to  
read:

538.03 Definitions; applicability.—

(1) As used in this part, the term:



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11           (k) "Statewide data sharing system" means the system  
12 available to all law enforcement agencies in this state,  
13 exclusively accessible through agreements with such law  
14 enforcement agencies, for the purpose of conducting queries of  
15 shared pawn data at no cost to the user. All pawn data shared  
16 with the statewide data sharing system must comply with s.  
17 790.335.

18           Section 2. Subsection (6) of section 538.04, Florida  
19 Statutes, is amended to read:

20           538.04 Recordkeeping requirements; penalties.—

21           (6) If the appropriate law enforcement official supplies a  
22 secondhand dealer with appropriate software and the secondhand  
23 dealer has computer capability, the secondhand dealer must  
24 electronically transmit secondhand dealer transactions required  
25 by this section to such official for inclusion in the statewide  
26 data sharing system. If a secondhand dealer does not have  
27 computer capability, the appropriate law enforcement official  
28 may provide the secondhand dealer with a computer and all  
29 equipment necessary to electronically transmit secondhand dealer  
30 transactions. The appropriate law enforcement official shall  
31 retain ownership of the computer, unless otherwise agreed upon,  
32 and the secondhand dealer shall maintain the computer in good  
33 working order, except for ordinary wear. A secondhand dealer who  
34 transmits secondhand dealer transactions electronically is not  
35 required to also deliver the original or paper copies of the  
36 secondhand transaction forms to the appropriate law enforcement  
37 official. However, such official may, for purposes of a criminal  
38 investigation, request the secondhand dealer to deliver the  
39 original transaction form that was electronically transmitted.



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40 The secondhand dealer shall deliver the form to the appropriate  
41 law enforcement official within 24 hours after receipt of the  
42 request.

43 Section 3. Subsection (1) of section 538.19, Florida  
44 Statutes, is amended to read:

45 538.19 Records required; limitation of liability.—

46 (1) A secondary metals recycler shall maintain a legible  
47 paper record of all purchase transactions to which such  
48 secondary metals recycler is a party. A secondary metals  
49 recycler shall also maintain a legible electronic record, in the  
50 English language, of all such purchase transactions. The  
51 appropriate law enforcement official may provide data  
52 specifications regarding the electronic record format, but such  
53 format must be approved by the Department of Law Enforcement. An  
54 electronic record of a purchase transaction shall be  
55 electronically transmitted to the appropriate law enforcement  
56 official for inclusion in the statewide data sharing system no  
57 later than 10 a.m. of the business day following the date of the  
58 purchase transaction. The record transmitted to the appropriate  
59 law enforcement official must not contain the price paid for the  
60 items. A secondary metals recycler who transmits such records  
61 electronically is not required to also deliver the original or  
62 paper copies of the transaction forms to the appropriate law  
63 enforcement official. However, such official may, for purposes  
64 of a criminal investigation, request the secondary metals  
65 recycler to make available the original transaction form that  
66 was electronically transmitted. This original transaction form  
67 must include the price paid for the items. The secondary metals  
68 recycler shall make the form available to the appropriate law



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69 enforcement official within 24 hours after receipt of the  
70 request.

71 Section 4. Subsections (3) and (6) of section 538.32,  
72 Florida Statutes, are amended to read:

73 538.32 Registration, transaction, and recordkeeping  
74 requirements; penalties.—

75 (3) For every transaction, the secondhand dealer shall ~~must~~  
76 keep a record of the following:

77 (a) A complete and accurate description of the seller's  
78 goods, including:

79 1. Precious metal type, or, if jewelry, the type of  
80 jewelry.

81 2. Any other unique identifying marks, numbers, or letters.  
82 The description must be in an electronic format agreed upon by  
83 the dealer and the appropriate law enforcement agency.

84 (b) The date that the seller's goods were received by the  
85 mail-in secondhand precious metals dealer.

86  
87 This information must be provided to the appropriate law  
88 enforcement agency for inclusion in the statewide data sharing  
89 system within 24 hours after entering into the contract unless  
90 other arrangements are made between the business and the law  
91 enforcement agency.

92 (6) The mail-in secondhand precious metals dealer shall  
93 ~~must~~ provide the appropriate law enforcement agency with an  
94 electronic copy of the name, address, phone number, driver  
95 license number, or government-issued identification number, and  
96 issuing state of the person from whom the dealer purchased or  
97 acquired the precious metals or jewelry for inclusion in the



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98 statewide data sharing system.

99 Section 5. Paragraphs (a) and (b) of subsection (9) of  
100 section 539.001, Florida Statutes, are amended to read:

101 539.001 The Florida Pawnbroking Act.—

102 (9) RECORDKEEPING; REPORTING; HOLD PERIOD.—

103 (a) A pawnbroker shall ~~must~~ maintain a copy of each  
104 completed pawnbroker transaction form on the pawnshop premises  
105 for at least 1 year after the date of the transaction. On or  
106 before the end of each business day, the pawnbroker shall ~~must~~  
107 deliver to the appropriate law enforcement official, for  
108 inclusion in the statewide data sharing system, the original  
109 printed pawnbroker transaction forms or printed copies of the  
110 digital pawnbroker transaction forms for each of the  
111 transactions occurring during the previous business day, unless  
112 other arrangements have been agreed upon between the pawnbroker  
113 and the appropriate law enforcement official. If an original  
114 printed transaction form is lost or destroyed by the appropriate  
115 law enforcement official, a copy may be used by the pawnbroker  
116 as evidence in court. When an electronic image of a pledgor or  
117 seller identification is accepted for a transaction, the  
118 pawnbroker must maintain the electronic image in order to meet  
119 the same recordkeeping requirements as for the original printed  
120 transaction form. If a criminal investigation occurs, the  
121 pawnbroker must ~~shall~~, upon request, provide a clear and legible  
122 copy of the image to the appropriate law enforcement official.

123 (b) If the appropriate law enforcement agency supplies the  
124 appropriate software and the pawnbroker presently has the  
125 computer ability, pawn transactions must ~~shall~~ be electronically  
126 transferred to the appropriate law enforcement official for



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127 inclusion in the statewide data sharing system. If a pawnbroker  
128 does not presently have the computer ability, the appropriate  
129 law enforcement agency may provide the pawnbroker with a  
130 computer and all necessary equipment for the purpose of  
131 electronically transferring pawn transactions. The appropriate  
132 law enforcement agency retains ~~shall retain~~ ownership of the  
133 computer, unless otherwise agreed upon. The pawnbroker shall  
134 maintain the computer in good working order, ordinary wear and  
135 tear excepted. In the event the pawnbroker transfers pawn  
136 transactions electronically, the pawnbroker is not required to  
137 also deliver to the appropriate law enforcement official the  
138 original or copies of the pawnbroker transaction forms. The  
139 appropriate law enforcement official may, for the purposes of a  
140 criminal investigation, request that the pawnbroker produce an  
141 original of a printed transaction form that has been  
142 electronically transferred. The pawnbroker shall deliver this  
143 form to the appropriate law enforcement official within 24 hours  
144 of the request.

145 Section 6. This act shall take effect July 1, 2027.

146  
147 ===== T I T L E A M E N D M E N T =====

148 And the title is amended as follows:

149 Delete everything before the enacting clause  
150 and insert:

151 A bill to be entitled  
152 An act relating to statewide data sharing of  
153 secondhand dealer and pawnbroker transactions;  
154 amending s. 538.03, F.S.; defining the term "statewide  
155 data sharing system"; amending ss. 538.04, 538.19,



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156 538.32, and 539.001, F.S.; revising the recordkeeping,  
157 transaction, and reporting requirements of certain  
158 secondhand dealers and pawnbrokers regarding  
159 transaction information to be shared with law  
160 enforcement agencies for inclusion in the statewide  
161 data sharing system; providing an effective date.

**The Florida Senate**  
**BILL ANALYSIS AND FISCAL IMPACT STATEMENT**

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

---

Prepared By: The Professional Staff of the Appropriations Committee on Criminal and Civil Justice

---

BILL: CS/CS/SB 1582

INTRODUCER: Appropriations Committee on Criminal and Civil Justice, Commerce and Tourism Committee, and Senator Yarborough

SUBJECT: Statewide Data Sharing of Secondhand Dealer and Pawnbroker Transactions

DATE: February 27, 2026      REVISED: \_\_\_\_\_

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	<u>Renner</u>	<u>McKay</u>	<u>CM</u>	<u>Fav/CS</u>
2.	<u>Kolich</u>	<u>Harkness</u>	<u>ACJ</u>	<u>Fav/CS</u>
3.	_____	_____	<u>FP</u>	_____

**Please see Section IX. for Additional Information:**

COMMITTEE SUBSTITUTE - Substantial Changes

---

**I. Summary:**

CS/CS/SB 1582 provides that certain required recordkeeping and transaction information provided by secondhand dealers, secondary metals recyclers, mail-in secondhand precious metals dealers, and pawnbrokers to an appropriate law enforcement official or agency is for inclusion in the statewide data sharing system.

The bill defines the term “statewide data sharing system.”

The bill does not have a fiscal impact on state revenues or expenditures. See Section V., Fiscal Impact Statement.

The bill takes effect July 1, 2027.

## II. Present Situation:

### Secondhand Dealers

Chapter 538, F.S., regulates secondhand dealers and secondary metal recyclers in the trade of secondhand goods. The purpose of such regulations is to assist law enforcement in recovering stolen property and in solving other theft-related crimes.<sup>1</sup>

A secondhand dealer is defined as any person, corporation, or other business organization or entity that is not a secondary metals recycler and is engaged in purchasing, consigning, or trading secondhand goods. The term also includes a secondhand dealer engaged in purchasing secondhand goods through an automated kiosk.<sup>2</sup>

Secondhand goods are previously owned or used personal property purchased, consigned, or traded as used property.<sup>3</sup> The term also includes gift certificates and credit memos<sup>4</sup> that are purchased, consigned, or traded by a secondhand dealer. Secondhand goods do not include office furniture, pianos, books, clothing, organs, coins, motor vehicles, costume jewelry; gold, silver, platinum, palladium, or rhodium bullion that has been assayed and is properly marked as to its weight and fineness; cardio and strength training or conditioning equipment designed primarily for indoor use, and secondhand sports equipment that is not permanently labeled with a serial number.<sup>5</sup>

A secondhand dealer must annually register their business with the Department of Revenue (DOR).<sup>6</sup>

### *Secondhand Dealer Transaction Forms and Reporting Requirements*

Upon each acquisition of secondhand goods, a secondhand dealer must complete a transaction form that details the goods purchased and the seller's identity. The secondhand dealer must retain this document for at least 3 years and forward a copy to the appropriate law enforcement agency within 24 hours of acquiring the secondhand goods.<sup>7</sup> In addition to the descriptive statements of the secondhand goods and the seller's identity, the transaction record must also include:

- A statement of the date, time, and place of the transaction;

---

<sup>1</sup> See ss. 538.04, 538.06, F.S. (identifying recordkeeping requirements and holding periods in connection with secondhand goods); see also Jarret C. Oeltjen, *Florida Pawnbroking: An Industry in Transition*, 23 FLA. ST. U. L. REV. 995, 1013 (Spring 1996) (noting that “[t]he main impetus behind [ch. 538, F.S.] was to confront the problem of property theft and drug-related crimes by facilitating recovery of stolen goods and apprehending those criminals who may turn to secondhand dealers for cash”).

<sup>2</sup> Section 538.03(1)(h), F.S.

<sup>3</sup> Section 538.03(1)(i), F.S.

<sup>4</sup> Section 501.95, F.S., defines “credit memo” as a certificate, card, stored value card, or similar instrument issued in exchange for returned merchandise when the certificate, card, or similar instrument is redeemable for merchandise, food, or services regardless of whether any cash may be paid to the owner of the certificate, card, or instrument as part of the redemption transaction.

<sup>5</sup> Section 538.03(1)(i), F.S.

<sup>6</sup> See generally s. 538.09, F.S. (providing for registration).

<sup>7</sup> Section 538.04(1), F.S.

- A summary of the goods acquired, including brand name, model number, serial number, and other unique identifiers;
- Digital photographs of the goods acquired in the report that is submitted to law enforcement; and
- A description of the person from whom the goods were acquired, including his or her right thumbprint, name, and address, and a physical description.<sup>8</sup>

If an appropriate law enforcement official provides a secondhand dealer with appropriate software and the secondhand dealer has the capability to use it, the secondhand dealer must electronically transmit the required transaction records.<sup>9</sup> Additionally, if a secondhand dealer lacks computer capability, the appropriate law enforcement official may provide a computer and all necessary equipment to electronically transmit transactions.<sup>10</sup>

Secondhand dealers must hold all secondhand goods for at least 15 days after acquiring the property. However, secondhand dealers are required to hold a precious metal,<sup>11</sup> gemstone, jewelry; antique furnishings, fixtures, or decorative objects; or an item of art as defined in s. 686.501, F.S.,<sup>12</sup> for 30 days after they acquire the property.<sup>13</sup> Additionally, a secondhand good must be held for 30 days if the secondhand dealer uses an automated kiosk.<sup>14</sup>

### ***Penalties***

If a law enforcement officer has probable cause to believe that the goods held by a secondhand dealer are stolen, the officer may place a 90-day written hold order on those goods.<sup>15</sup> This prevents the secondhand dealer from selling the goods and preserves them for use as evidence in a criminal trial. Additionally, it allows the goods to be returned to their rightful owner.

Law enforcement agencies with jurisdiction enforce compliance with registration, record-keeping, holding periods, and inspection requirements.<sup>16</sup> A person who knowingly violates the

---

<sup>8</sup> *Id.*

<sup>9</sup> Section 538.04(6), F.S.

<sup>10</sup> *Id.*

<sup>11</sup> Section 538.03(1)(f), F.S., defines “precious metals” as any item containing any gold, silver, or platinum, or any combination thereof, excluding any chemical or any automotive, photographic, electrical, medical, or dental materials or electronic parts.

<sup>12</sup> Section 686.501(1), F.S., defines “art” as a painting, sculpture, drawing, work of graphic art, pottery, weaving, batik, macramé, quilt, print, photograph, or craft work executed in materials including, but not limited to, clay, textile, paper, fiber, wood, tile, metal, plastic, or glass. The term includes a rare map which is offered as a limited edition or a map 80 years old or older; or a rare document or rare print which includes, a print, engraving, etching, woodcut, lithograph, or serigraph which is offered as a limited edition, or one 80 years old or older.

<sup>13</sup> Section 538.06(1), F.S.

<sup>14</sup> *Id.* An “automated kiosk” is an interactive device that is permanently installed within a secure retail space and that has the following technological functions: remotely monitored by a live representative during all business hours; verification of a seller’s identity by government-issued photographic identification card; automated reading and recording of item serial numbers; ability to compare item serial numbers against databases of stolen items; secure storage of goods accepted by the kiosk; and capture and storage of images during the transaction. Section 538.03(1)(c), F.S.

<sup>15</sup> Section 538.06(3), F.S.

<sup>16</sup> Section 538.05, F.S.

requirements governing secondhand dealers in ch. 538, F.S., commits a first degree misdemeanor and is subject to a fine not to exceed \$10,000.<sup>17</sup>

### **Secondary Metals Recyclers and Mail-in Secondhand Precious Metals Dealers**

A secondary metals recycler means any person who:

- Is engaged, from a fixed location, in the business of purchase transactions or gathering or obtaining ferrous or nonferrous metals that have served their original economic purpose, or is in the business of performing the manufacturing process by which ferrous metals or nonferrous metals are converted into raw material products consisting of prepared grades and having an existing or potential economic value; or
- Has facilities for performing the manufacturing process by which ferrous metals or nonferrous metals are converted into raw material products consisting of prepared grades and having an existing or potential economic value, other than by the exclusive use of hand tools, by methods including, without limitation, processing, sorting, cutting, classifying, cleaning, baling, wrapping, shredding, shearing, or changing the physical form or chemical content thereof.<sup>18</sup>

A mail-in secondhand precious metals dealer means any person or entity that:

- Conducts business within Florida and contracts with others to buy precious metals or jewelry through an Internet website, the United States mail, or telemarketing; or
- Conducts business within Florida and regularly engages in the business of purchasing jewelry or precious metals through the mail or Internet-based transactions.<sup>19</sup>

### ***Secondary Metals Recyclers and Mail-in Secondhand Precious Metals Dealers Transaction Forms and Reporting Requirements***

A secondary metals recycler must maintain both a legible paper and electronic record of all purchase transactions to which such secondary metals recycler is a party.<sup>20</sup> The appropriate law enforcement official may provide data specifications regarding the electronic record format, but such format must be approved by the FDLE. The transaction record must include all of the following:

- The time, date, and place of the transaction.
- A complete and accurate description of the goods acquired.
- Digital photographs of the goods.
- A description of the person from whom the goods were acquired.

Any other information required by the FDLE.<sup>21</sup>

An electronic record of the purchase transaction must be transmitted to the appropriate law enforcement official no later than 10 a.m. on the business day following the transaction.<sup>22</sup>

<sup>17</sup> Section 538.07(1), F.S. A first degree misdemeanor is punishable by up to 1 year in county jail and a \$1,000 fine. Sections 775.082 and 775.083, F.S.

<sup>18</sup> Section 538.18(11), F.S.

<sup>19</sup> Section 538.31(1), F.S.

<sup>20</sup> Section 538.19(1), F.S.

<sup>21</sup> Section 538.19(2), F.S.

<sup>22</sup> Section 538.19(1), F.S.

Mail-in secondhand precious metals dealers must register with the DOR and keep a record of every transaction that includes the following:

- A complete and accurate description of the seller’s goods, including:
  - precious metal type, or the type of jewelry.
  - Any other unique identifying marks, numbers, or letters. The description must be in an electronic format agreed upon by the dealer and the appropriate law enforcement agency.
- The date that the seller’s goods were received by the mail-in secondhand precious metals dealer.<sup>23</sup>

The mail-in secondhand precious metals dealer must maintain records for 2 years, and all transaction records must be in a form that is easily retrievable upon request by a law enforcement agency.<sup>24</sup>

### ***Penalties***

A secondary metals recycler who knowingly and intentionally engages in a pattern of failing to keep records or violates provisions relating to hold notices or the right to inspect regulated metals commits a third degree felony.<sup>25</sup>

Any mail-in secondhand precious metals dealer who does not register with the DOR or fails to comply with recordkeeping requirements commits a third degree felony.<sup>26</sup> If a corporation is convicted or found guilty of, or pleads nolo contendere to, an offense, the corporation is prohibited from operating for 1 year as a mail-in secondhand precious metals dealer within the state.<sup>27</sup>

### **Pawnbrokers**

Pawnbrokers<sup>28</sup> must apply for and obtain an annual license from the Department of Agriculture and Consumer Services (DACS).<sup>29</sup> To be eligible for the license, each pawnshop must maintain a net worth of at least \$50,000 or file security in the form of a surety bond, letter of credit, or certificate of deposit of \$10,000 for each license.<sup>30</sup> The DACS is authorized to impose penalties

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<sup>23</sup> Section 538.32(3), F.S.

<sup>24</sup> Section 538.32(5), F.S.

<sup>25</sup> Section 538.23(1), F.S. A third degree felony is punishable by up to 5 years in prison and a \$5,000 fine. Sections 775.082 and 775.083, F.S.

<sup>26</sup> Section 538.36(1), F.S. A third degree felony is punishable by up to 5 years in prison and a \$5,000 fine. Sections 775.082 and 775.083, F.S.

<sup>27</sup> Section 538.36(1), F.S.

<sup>28</sup> A “pawnbroker” is a person who is engaged in the business of making pawns; who makes a public display containing the term “pawn,” “pawnbroker,” or “pawnshop” or any derivative thereof; or who publicly displays a sign or symbol historically identified with pawns. Pawnbrokers may also engage in purchasing goods which includes consignment and trade. Section 539.001(1)(i), F.S. A “pawn” is any advancement of funds on the security of pledged goods on condition that the pledged goods are left in the possession of the pawnbroker for the duration of the pawn and may be redeemed by the pledgor on certain terms and conditions. Section 539.001(1)(h), F.S.

<sup>29</sup> Section 539.001(3), F.S.

<sup>30</sup> Section 539.001(4), F.S.

of up to \$5,000 for noncompliance with the law.<sup>31</sup> As of October 5, 2025, there are 1,138 active pawn shop licensees statewide.<sup>32</sup>

### ***Pawnbroker Transaction Forms***

At the time a pawnbroker enters into any pawn or purchase transaction, the pawnbroker is required to complete a pawnbroker transaction form.<sup>33</sup> The form must include an indication of whether the transaction is a pawn or a purchase, and the seller must also sign the form.<sup>34</sup>

A pawnbroker is required to maintain a copy of each completed pawnbroker transaction form on the pawnshop premises for at least 1 year after the date of the transaction.<sup>35</sup> On or before the end of each business day, the pawnbroker must deliver the original printed pawnbroker transaction forms, or printed copies of the digital pawnbroker transaction forms, for each transaction occurring during the previous business day to the appropriate law enforcement official.<sup>36</sup> Additionally, an electronic image accepted for a transaction must be maintained electronically to meet the same recordkeeping requirements as the original printed transaction form.<sup>37</sup>

In lieu of physically delivering the original pawnbroker transaction forms, a local law enforcement agency may supply software to a pawnbroker so the pawnbroker may electronically transfer the transaction forms to the law enforcement agency. If a pawnbroker does not have a computer to use the software, the law enforcement agency may provide one to the pawnbroker. The law enforcement agency retains ownership of the computer unless otherwise agreed upon. The pawnbroker must maintain the computer in good working order, ordinary wear and tear excepted.<sup>38</sup>

### ***Penalties***

A person who willfully makes a false entry on a transaction form or any other record required under chapter 539, F.S., commits a first degree misdemeanor.<sup>39</sup> Clerical or recordkeeping errors on a document or required record do not constitute a willful violation.

Upon request, the FDLE must supply the agency with any arrest and conviction records in its possession of an individual applying for or holding a license.<sup>40</sup>

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<sup>31</sup> Fla. Admin. Code R. 5J-13.004 (2016).

<sup>32</sup> Florida Department of Law Enforcement, *Statewide Pawn Database Feasibility Study* (Nov. 4, 2025), p.7. On file with the Senate Commerce and Tourism Committee.

<sup>33</sup> Section 539.001(8)(a), F.S.

<sup>34</sup> *Id.*

<sup>35</sup> Section 539.001(9)(a), F.S.

<sup>36</sup> *Id.*

<sup>37</sup> *Id.*

<sup>38</sup> Section 539.001(9)(b), F.S.

<sup>39</sup> Section 539.001(17), F.S. A first degree misdemeanor is punishable by up to 1 year in county jail and a \$1,000 fine. Sections 775.082 and 775.083, F.S.

<sup>40</sup> Section 539.001(19), F.S.

Any person who traffics in, or endeavors to traffic in, property that he or she knows or should know was stolen is guilty of a second degree felony.<sup>41</sup>

### **Feasibility Study**

In 2025, the FDLE was directed to conduct a feasibility study to evaluate the viability of establishing a statewide pawn database.<sup>42</sup> The study examined the feasibility of providing a free system to Florida law enforcement agencies that would allow them to access, update, and share pawn data in real time. The study recommended outsourcing pawn data collection through a single vendor, allowing the FDLE to control the system design and maintain a single database of all pawn records.<sup>43</sup>

### **III. Effect of Proposed Changes:**

**Section 1** amends s. 538.03, F.S., to define “statewide data sharing system” to mean the system available to all law enforcement agencies in this state, exclusively accessible through agreements with such law enforcement agencies, for the purpose of conducting queries of shared pawn data at no cost to the user.

All pawn data shared with the statewide data sharing system must comply with s. 790.335, F.S., relating to the prohibition of registration of firearms and electronic records.

**Section 2** amends s. 538.04, F.S., to provide that the purpose of secondhand dealers electronically transmitting required transaction information to an appropriate law enforcement official is for inclusion in the statewide data sharing system.

**Section 3** amends s. 538.19, F.S., to provide that the purpose of secondary metals recyclers electronically transmitting required transaction information to an appropriate law enforcement official is for inclusion in the statewide data sharing system.

**Section 4** amends s. 538.32, F.S., to provide that the purpose of secondhand precious metals dealers providing required transaction information to an appropriate law enforcement agency is for inclusion in the statewide data sharing system.

The bill also provides that the purpose of mail-in secondhand precious metal dealers electronically providing an appropriate law enforcement agency with specified information regarding the person the dealer purchased or acquired the precious metal or jewelry from is for inclusion in the statewide data sharing system.

**Section 5** amends s. 539.001, F.S., to provide that the purpose of pawnbrokers providing required transaction information to an appropriate law enforcement official is for inclusion in the statewide data sharing system.

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<sup>41</sup> Section 812.019(1), F.S. A second degree felony is punishable by up to 15 years imprisonment and a \$10,000 fine. Sections 775.082 and 775.083, F.S.

<sup>42</sup> Ch. 2025-43, Laws of Fla.

<sup>43</sup> Florida Department of Law Enforcement, *Statewide Pawn Database Feasibility Study* (Nov. 4, 2025), p.43. On file with the Senate Commerce and Tourism Committee.

**Section 6** provides that the bill takes effect on July 1, 2027.

**IV. Constitutional Issues:**

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

**V. Fiscal Impact Statement:**

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

None.

**VI. Technical Deficiencies:**

None.

**VII. Related Issues:**

None.

**VIII. Statutes Affected:**

This bill amends substantially amends the following sections of the Florida Statutes: 538.04, 538.19, 538.32, and 539.001.

**IX. Additional Information:**

- A. **Committee Substitute – Statement of Substantial Changes:**  
(Summarizing differences between the Committee Substitute and the prior version of the bill.)

**CS by Appropriations Committee on Criminal and Civil Justice on February 25, 2026:**

The amendment removes the requirement that secondhand dealers, secondary metals recyclers, mail-in secondhand precious metals dealers, and pawnbrokers provide certain recordkeeping, transaction information, and notifications to the Florida Department of Law Enforcement. The amendment also removes or revises the purpose for transmitting the required information to an appropriate law enforcement official or agency. The effective date of the bill is changed to July 1, 2027.

**CS by Commerce and Tourism Committee on January 28, 2026:**

The amendment removes the obligation for the FDLE to create a statewide database for collecting pawn data from secondhand dealers, secondary metals recyclers, and pawnbrokers. Instead, the amendment requires these entities, which are already required to provide specific information to local law enforcement agencies, to also share that data with the FDLE for statewide data sharing.

- B. **Amendments:**

None.

By the Committee on Judiciary; and Senator Grall

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1 A bill to be entitled  
 2 An act relating to ideologies inconsistent with  
 3 American principles; creating s. 2.05, F.S.; defining  
 4 the terms "religious law" and "foreign law";  
 5 prohibiting the application of certain law in  
 6 adjudicatory proceedings in a manner that violates a  
 7 constitutional right; providing applicability;  
 8 amending s. 775.30, F.S.; defining the term "domestic  
 9 terrorist organization"; amending s. 775.32, F.S.;  
 10 defining the term "domestic terrorist organization";  
 11 amending s. 775.33, F.S.; defining the term "domestic  
 12 terrorist organization"; providing that a person who  
 13 knowingly provides or attempts or conspires to provide  
 14 material support or resources to a domestic terrorist  
 15 organization commits a specified felony; providing  
 16 criminal penalties; providing, for purposes of  
 17 prosecution under specified provisions, that a person  
 18 is deemed to commit such felony if certain conditions  
 19 are met; amending s. 775.34, F.S.; defining the terms  
 20 "designated foreign terrorist organization" and  
 21 "domestic terrorist organization"; providing that a  
 22 person who willfully becomes a member of a domestic  
 23 terrorist organization and serves under the direction  
 24 or control of such organization with a specified  
 25 intent commits a specified felony; providing criminal  
 26 penalties; amending s. 874.03, F.S.; revising the  
 27 definition of the term "terrorist organization" to  
 28 include a foreign terrorist organization and a  
 29 domestic terrorist organization; creating s.

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30 943.03102, F.S.; authorizing the Chief of Domestic  
 31 Security to designate an organization a foreign  
 32 terrorist organization or a domestic terrorist  
 33 organization if certain criteria are met; requiring  
 34 the Chief of Domestic Security to maintain a list of  
 35 such organizations; requiring the Chief of Domestic  
 36 Security to review each designation within a specified  
 37 timeframe; requiring the Chief of Domestic Security to  
 38 provide specified written notice to the Governor and  
 39 Cabinet within a certain timeframe before making a  
 40 designation; authorizing the Governor and Cabinet to  
 41 approve or reject the designation by a majority vote;  
 42 requiring the Chief of Domestic Security to publish  
 43 such designation in the Florida Administrative  
 44 Register within a specified timeframe after approval  
 45 of the designation by the Governor and Cabinet;  
 46 authorizing a designated organization to seek judicial  
 47 review within a specified timeframe in a specified  
 48 court; authorizing the enhancement of certain  
 49 penalties; authorizing a designated organization to  
 50 petition for removal of such designation in certain  
 51 circumstances; authorizing the Governor and Cabinet,  
 52 by a majority vote, to remove such designation;  
 53 prohibiting state agencies, political subdivisions,  
 54 and public school districts from expending certain  
 55 public funds to support an organization designated as  
 56 a foreign terrorist organization or a domestic  
 57 terrorist organization; requiring the Department of  
 58 Law Enforcement to adopt rules; amending s. 1002.421,

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59 F.S.; revising eligibility and obligations of private  
 60 schools that participate in the state school choice  
 61 scholarship program; amending s. 1004.06, F.S.;  
 62 prohibiting certain institutions from expending public  
 63 funds to promote, support, or maintain programs or  
 64 campus activities that advocate for foreign terrorist  
 65 organizations or domestic terrorist organizations;  
 66 authorizing the State Board of Education or the Board  
 67 of Governors, as applicable, to withhold specified  
 68 funding from certain institutions; amending s.  
 69 1006.61, F.S.; requiring public postsecondary  
 70 educational institutions to report specified  
 71 information relating to certain students in certain  
 72 circumstances; authorizing immediate expulsion of such  
 73 student from the institution under certain  
 74 circumstances; defining the terms "domestic terrorist  
 75 organization" and "foreign terrorist organization";  
 76 reordering and amending s. 1009.01, F.S.; defining the  
 77 terms "domestic terrorist organization" and "foreign  
 78 terrorist organization"; amending ss. 1009.23 and  
 79 1009.24, F.S.; requiring that certain students of  
 80 Florida College System institutions and state  
 81 universities, respectively, be immediately expelled  
 82 and assessed a certain out-of-state fee; amending s.  
 83 1009.26, F.S.; providing that certain students of  
 84 school districts and Florida College System  
 85 institutions are ineligible for specified fee waivers;  
 86 creating s. 1009.8963, F.S.; prohibiting students who  
 87 have been determined to have promoted designated

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88 foreign terrorist organizations or domestic terrorist  
 89 organizations from being awarded certain public  
 90 institution funds; providing an effective date.  
 91  
 92 Be It Enacted by the Legislature of the State of Florida:  
 93  
 94 Section 1. Section 2.05, Florida Statutes, is created to  
 95 read:  
 96 2.05 Application of religious or foreign law.-  
 97 (1) For purposes of this section, the term:  
 98 (a) "Foreign law" means a legal code or formal system of  
 99 law of a foreign country or nation, or of an international  
 100 organization.  
 101 (b) "Religious law" means a legal code or formal system of  
 102 law associated with a religion and based on the sacred texts or  
 103 traditions of such religion. The term includes Sharia law.  
 104 (2) Notwithstanding subsection (1), the terms "religious  
 105 law" and "foreign law" do not include any of the following:  
 106 (a) The natural law or natural rights, as such law or  
 107 rights are understood within the legal tradition of this state  
 108 or the United States.  
 109 (b) A provision of the United States Constitution or a  
 110 constitution of any one of the several states.  
 111 (c) A provision of domestic federal or state law.  
 112 (d) The common law, including the common law as described  
 113 in s. 2.01.  
 114 (e) A provision of law of a Native American tribe within a  
 115 state or territory of the United States.  
 116 (3) A court, an administrative law judge, a hearing

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117 officer, an agency, or an arbitration panel or tribunal may not  
 118 enforce a provision of religious law or foreign law against a  
 119 person if such application would violate a constitutional right  
 120 of such person under the United States Constitution or the State  
 121 Constitution.

122 (4) This section does not apply to adjudication of  
 123 ecclesiastical matters of a religious organization, including  
 124 the selection, appointment, discipline, or removal of clergy or  
 125 interpretation of doctrine.

126 Section 2. Subsections (1) and (3) of section 775.30,  
 127 Florida Statutes, are amended to read:

128 775.30 Terrorism; defined; penalties.—

129 (1) As used in this chapter and the Florida Criminal Code,  
 130 the term:

131 (a) terms "Terrorism" or "terrorist activity" means ~~mean~~ an  
 132 activity that:

133 1.(a) Involves:

134 a.1- A violent act or an act dangerous to human life which  
 135 is a violation of the criminal laws of this state or of the  
 136 United States; or

137 b.2- A violation of s. 815.06; and

138 2.(b) Is intended to:

139 a.1- Intimidate, injure, or coerce a civilian population;

140 b.2- Influence the policy of a government by intimidation  
 141 or coercion; or

142 c.3- Affect the conduct of government through destruction  
 143 of property, assassination, murder, kidnapping, or aircraft  
 144 piracy.

145 (b) "Domestic terrorist organization" means an organization

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146 designated as a domestic terrorist organization by the Chief of  
 147 Domestic Security under s. 943.03102.

148 (3) A person who violates ~~commits a violation of~~ subsection  
 149 (2), resulting which results in death or serious bodily injury,  
 150 commits a life felony, punishable as provided in s. 775.082, s.  
 151 775.083, or s. 775.084. As used in this subsection, the term  
 152 "serious bodily injury" means an injury to a person which  
 153 creates a substantial risk of death, serious personal  
 154 disfigurement, or protracted loss or impairment of the function  
 155 of a bodily member or an organ.

156 Section 3. Present paragraphs (c), (d), and (e) of  
 157 subsection (1) of section 775.32, Florida Statutes, are  
 158 redesignated as paragraphs (d), (e), and (f), respectively, a  
 159 new paragraph (c) is added to that subsection, and subsections  
 160 (2), (3), and (4) of that section are amended, to read:

161 775.32 Use of military-type training provided by a  
 162 ~~designated foreign terrorist organizations organization.—~~

163 (1) As used in this section, the term:

164 (c) "Domestic terrorist organization" means an organization  
 165 designated as a domestic terrorist organization by the Chief of  
 166 Domestic Security under s. 943.03102.

167 (2) A person who has received military-type training from a  
 168 designated foreign terrorist organization or domestic terrorist  
 169 organization may not use, attempt to use, or conspire to use  
 170 such military-type training with the intent to unlawfully harm  
 171 another person or damage a critical infrastructure facility.

172 (3) A person who violates ~~commits a violation of~~ subsection  
 173 (2) commits a felony of the second degree, punishable as  
 174 provided in s. 775.082, s. 775.083, or s. 775.084.

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175 (4) A person who violates ~~commits a violation of~~ subsection  
176 (2), ~~resulting which results~~ in the death of, or serious bodily  
177 injury to, a person, commits a felony of the first degree,  
178 punishable as provided in s. 775.082, s. 775.083, or s. 775.084.

179 Section 4. Present paragraphs (b) through (e) of subsection  
180 (1) of section 775.33, Florida Statutes, are redesignated as  
181 paragraphs (c) through (f), respectively, a new paragraph (b) is  
182 added to that subsection, and subsections (3) and (5) of that  
183 section are amended, to read:

184 775.33 Providing material support or resources for  
185 terrorism or to terrorist organizations.—

186 (1) As used in this section, the term:

187 (b) “Domestic terrorist organization” means an organization  
188 designated as a domestic terrorist organization by the Chief of  
189 Domestic Security under s. 943.03102.

190 (3) A person who knowingly provides material support or  
191 resources to a designated foreign terrorist organization or  
192 domestic terrorist organization, or attempts or conspires to do  
193 so, commits a felony of the first degree, punishable as provided  
194 in s. 775.082, s. 775.083, or s. 775.084. To violate this  
195 subsection, a person must have knowledge that the organization  
196 is a designated foreign terrorist organization or domestic  
197 terrorist organization or that the organization has engaged in  
198 or engages in terrorism or terrorist activity.

199 (5) (a) For purposes of prosecution under subsection (2) or  
200 subsection (3), a person is deemed to provide material support  
201 or resources by providing personnel if the person knowingly  
202 provides, attempts to provide, or conspires to provide himself  
203 or herself or another person to:

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204 1. Work under the direction and control of a designated  
205 foreign terrorist organization or domestic terrorist  
206 organization, or a person engaged in, or intending to engage in,  
207 an act of terrorism; or

208 2. Organize, manage, supervise, or otherwise direct the  
209 operations of a designated foreign terrorist organization or  
210 domestic terrorist organization, or a person engaged in, or  
211 intending to engage in, an act of terrorism.

212 (b) An individual who acts entirely independently of the  
213 designated foreign terrorist organization or domestic terrorist  
214 organization, or the person engaged in, or intending to engage  
215 in, an act of terrorism, to advance the organization’s or  
216 person’s goals or objectives is not working under the direction  
217 and control of the designated foreign terrorist organization or  
218 domestic terrorist organization, or person engaged in, or  
219 intending to engage in, an act of terrorism.

220 Section 5. Section 775.34, Florida Statutes, is amended to  
221 read:

222 775.34 Membership in a designated foreign terrorist  
223 organization.—

224 (1) As used in this section, the term:

225 (a) “Designated foreign terrorist organization” has the  
226 same meaning as provided in s. 775.32.

227 (b) “Domestic terrorist organization” has the same meaning  
228 as in s. 943.03102.

229 (2) A person who willfully becomes a member of a designated  
230 foreign terrorist organization or domestic terrorist  
231 organization and serves under the direction or control of that  
232 organization with the intent to further the illegal acts of the

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233 organization commits a felony of the second degree, punishable  
 234 as provided in s. 775.082, s. 775.083, or s. 775.084. ~~As used in~~  
 235 ~~this section, the term "Designated foreign terrorist~~  
 236 ~~organization" has the same meaning as provided in s. 775.32.~~

237 Section 6. Subsection (7) of section 874.03, Florida  
 238 Statutes, is amended to read:

239 874.03 Definitions.—As used in this chapter:

240 (7) "Terrorist organization" means any organized group  
 241 engaged in or organized for the purpose of engaging in terrorism  
 242 as defined in s. 775.30. The term includes a foreign terrorist  
 243 organization and a domestic terrorist organization, as  
 244 designated by the Chief of Domestic Security under s. 943.03102.  
 245 This definition does not shall not be construed to prevent  
 246 prosecution under this chapter of individuals acting alone.

247 Section 7. Section 943.03102, Florida Statutes, is created  
 248 to read:

249 943.03102 Designation of terrorist organizations.—

250 (1) (a) In order to ensure the safety of this state and the  
 251 safety of the residents of this state, the Chief of Domestic  
 252 Security may designate an organization:

253 1. A domestic terrorist organization if the Chief of  
 254 Domestic Security finds that the organization meets the  
 255 following criteria:

256 a. The organization is based or operates in this state or  
 257 in the United States.

258 b. The organization engages in terrorist activities that:

259 (I) Involve acts dangerous to human life which violate  
 260 state or federal law; and

261 (II) Are intended to:

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262 (A) Intimidate or coerce a civilian population;

263 (B) Influence the policy of a government by intimidation or  
 264 coercion; or

265 (C) Affect the conduct of a government by mass destruction,  
 266 assassination, or kidnapping.

267 c. The terrorist activity of the organization is an ongoing  
 268 threat to the security of this state or the United States.

269 2. A foreign terrorist organization if the Chief of  
 270 Domestic Security finds that the organization meets the  
 271 following criteria:

272 a. The organization is designated as a foreign terrorist  
 273 organization by the United States Secretary of State pursuant to  
 274 s. 219 of the Immigration and Nationality Act.

275 b. The terrorist activity of the organization is an ongoing  
 276 threat to the security of this state or the United States.

277 (b) The Chief of Domestic Security shall maintain a list of  
 278 organizations that he or she designates as domestic terrorist  
 279 organizations or foreign terrorist organizations.

280 (c) At least once every 5 years, the Chief of Domestic  
 281 Security shall review each designation made under paragraph (a)  
 282 which labels an organization a domestic terrorist organization  
 283 or a foreign terrorist organization.

284 (2) (a) At least 7 days before making a designation under  
 285 subsection (1), the Chief of Domestic Security shall provide  
 286 written notice to the Governor and Cabinet of his or her intent  
 287 to designate an organization as a foreign terrorist organization  
 288 or a domestic terrorist organization, which notice must be  
 289 accompanied by written findings regarding the basis for such  
 290 designation.

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20261632c1

291 (b) Upon receipt of written notice made pursuant to  
 292 paragraph (a), the Governor and Cabinet may, by a majority vote,  
 293 approve or reject a designation made by the Chief of Domestic  
 294 Security under subsection (1).

295 (c) Within 7 days after approval by the Governor and  
 296 Cabinet of a designation made by the Chief of Domestic Security  
 297 under subsection (1), the Chief of Domestic Security shall  
 298 publish the designation in the Florida Administrative Register.

299 (d) Within 30 days after publication of a designation in  
 300 the Florida Administrative Register, the organization designated  
 301 as a foreign terrorist organization or a domestic terrorist  
 302 organization, or any member of such organizations, may challenge  
 303 such designation in the Circuit Court of the Second Judicial  
 304 Circuit in and for Leon County.

305 (e) Any criminal penalty imposed against a terrorist  
 306 organization may be enhanced as provided by law.

307 (3) (a) An organization designated as a domestic terrorist  
 308 organization or a foreign terrorist organization may petition  
 309 the department, at any time, for the removal of such  
 310 designation.

311 (b) At any time, the Governor and Cabinet may, by a  
 312 majority vote, remove a designation made by the Chief of  
 313 Domestic Security under subsection (1).

314 (4) A state agency, political subdivision, or public school  
 315 district authorized to expend state-appropriated funds or levy  
 316 ad valorem taxes may not expend such funds or taxes to support  
 317 an organization, or a member of an organization, designated as a  
 318 domestic terrorist organization or a foreign terrorist  
 319 organization.

Page 11 of 18

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20261632c1

320 (5) The department shall adopt rules to implement this  
 321 section.

322 Section 8. Paragraph (t) is added to subsection (1) of  
 323 section 1002.421, Florida Statutes, to read:

324 1002.421 State school choice scholarship program  
 325 accountability and oversight.—

326 (1) PRIVATE SCHOOL ELIGIBILITY AND OBLIGATIONS.—A private  
 327 school participating in an educational scholarship program  
 328 established pursuant to this chapter must be a private school as  
 329 defined in s. 1002.01 in this state, be registered, and be in  
 330 compliance with all requirements of this section in addition to  
 331 private school requirements outlined in s. 1002.42, specific  
 332 requirements identified within respective scholarship program  
 333 laws, and other provisions of Florida law that apply to private  
 334 schools, and must:

335 (t) Prohibit:

336 1. Employment of, or contracting with;

337 2. Ownership or operation by; or

338 3. Acceptance of funds from a person or an entity that is  
 339 affiliated with or in any way controlled by:

340 a. A designated foreign terrorist organization, as defined  
 341 in s. 775.32(1), or a member of such an organization;

342 b. A criminal gang or a criminal gang member as defined in  
 343 s. 874.03;

344 c. A terrorist organization as defined in s. 874.03;

345 d. A transnational crime organization, as defined in s.  
 346 874.03, or a member of such an organization;

347 e. A domestic terrorist organization as defined in s.

348 775.32;

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349 f. A person or an entity that has:

350 (I) Provided material support or resources, as defined in  
 351 s. 775.33(1), to; or

352 (II) Received such support or resources from a designated  
 353 foreign terrorist organization or a domestic terrorist  
 354 organization, as defined in s. 775.32, or a criminal gang,  
 355 terrorist organization, or transnational crime organization, as  
 356 defined in s. 874.03; or

357 g. A person or an entity that has demonstrated a pattern or  
 358 practice of supporting or advocating for terrorism as defined in  
 359 s. 775.30(1).

360

361 The department shall suspend the payment of funds to a private  
 362 school that knowingly fails to comply with this subsection, and  
 363 shall prohibit the school from enrolling new scholarship  
 364 students, for 1 fiscal year and until the school complies. If a  
 365 private school fails to meet the requirements of this subsection  
 366 or has consecutive years of material exceptions listed in the  
 367 report required under paragraph (q), the commissioner may  
 368 determine that the private school is ineligible to participate  
 369 in a scholarship program.

370 Section 9. Subsection (2) of section 1004.06, Florida  
 371 Statutes, is amended to read:

372 1004.06 Prohibited expenditures.—

373 (2) (a) A Florida College System institution or state  
 374 university, Florida College System institution direct-support  
 375 organization, or state university direct-support organization  
 376 may not expend any state or federal funds to promote, support,  
 377 or maintain any programs or campus activities that:

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378 1.(a) Violate s. 1000.05; ~~or~~

379 2.(b) Advocate for diversity, equity, and inclusion, or  
 380 promote or engage in political or social activism, as defined by  
 381 rules of the State Board of Education and regulations of the  
 382 Board of Governors; or

383 3. Advocate for a foreign terrorist organization or a  
 384 domestic terrorist organization as designated by the Chief of  
 385 Domestic Security under s. 943.03102.

386 (b) The State Board of Education or the Board of Governors,  
 387 as applicable, may withhold performance-based funding of a  
 388 Florida College System institution or state university that  
 389 violates subparagraph (a)3.

390 (c) Student fees to support student-led organizations are  
 391 allowed ~~permitted~~ notwithstanding any speech or expressive  
 392 activity by such organizations which would otherwise violate  
 393 this subsection, provided that the public funds must be  
 394 allocated to student-led organizations pursuant to written  
 395 policies or regulations of each Florida College System  
 396 institution or state university, as applicable. Use of  
 397 institution facilities by student-led organizations is allowed  
 398 ~~permitted~~ notwithstanding any speech or expressive activity by  
 399 such organizations which would otherwise violate this  
 400 subsection, provided that such use must be granted to student-  
 401 led organizations pursuant to written policies or regulations of  
 402 each Florida College System institution or state university, as  
 403 applicable.

404 Section 10. Section 1006.61, Florida Statutes, is amended  
 405 to read:

406 1006.61 Participation by students in disruptive activities,

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407 and promotion of foreign terrorist organizations, at public  
408 postsecondary educational institution; penalties.—

409 (1) Any person who accepts the privilege extended by the  
410 laws of this state of attendance at any public postsecondary  
411 educational institution shall, by attending such institution, be  
412 deemed to have given his or her consent to the policies of that  
413 institution, the State Board of Education, and the Board of  
414 Governors regarding the State University System, and the laws of  
415 this state. Such policies shall include prohibition against  
416 disruptive activities at public postsecondary educational  
417 institutions.

418 (2) After it has been determined that a student of a state  
419 institution of higher learning has participated in disruptive  
420 activities, such student may be immediately expelled from the  
421 institution for a minimum of 2 years.

422 (3) (a) Pursuant to 8 C.F.R. s. 214.3(g)(2), a public  
423 postsecondary educational institution must report information  
424 relating to the current status of a student attending the  
425 institution on a student visa if the student has been determined  
426 to have promoted a designated foreign terrorist organization or  
427 domestic terrorist organization.

428 (b) If a student of public postsecondary educational  
429 institution has been determined to have promoted a designated  
430 foreign terrorist organization or domestic terrorist  
431 organization, such student will be immediately expelled from the  
432 institution.

433 (c) As used in this subsection, the terms "domestic  
434 terrorist organization" and "foreign terrorist organization"  
435 mean an organization so designated by the Chief of Domestic

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436 Security under s. 943.03102.

437 Section 11. Section 1009.01, Florida Statutes, is reordered  
438 and amended to read:

439 1009.01 Definitions.—the term:

440 (1) "Domestic terrorist organization" means an organization  
441 so designated by the Chief of Domestic Security under s.  
442 943.03102.

443 (2) "Foreign terrorist organization" means an organization  
444 so designated by the Chief of Domestic Security under s.  
445 943.03102.

446 (3) "Out-of-state fee" means the additional fee for  
447 instruction charged by a public postsecondary educational  
448 institution in this state to a student who does not qualify for  
449 the in-state tuition rate pursuant to s. 1009.21. A charge for  
450 any other purpose may not be included in this fee.

451 (4) ~~(1)~~ "Tuition" means the basic fee charged to a student  
452 for instruction provided by a public postsecondary educational  
453 institution in this state. A charge for any other purpose may  
454 shall not be included in within this fee.

455 ~~(2)~~ "Out-of-state fee" means the additional fee for  
456 instruction provided by a public postsecondary educational  
457 institution in this state, which fee is charged to a student who  
458 does not qualify for the in-state tuition rate pursuant to s.  
459 1009.21. A charge for any other purpose shall not be included  
460 within this fee.

461 (5) ~~(3)~~ "Tuition differential" means the supplemental fee  
462 charged to a student by a public university in this state  
463 pursuant to s. 1009.24(16).

464 Section 12. Present subsection (22) of section 1009.23,

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465 Florida Statutes, is redesignated as subsection (23), and a new  
466 subsection (22) is added to that section, to read:

467 1009.23 Florida College System institution student fees.-

468 (22) A student who has been determined to have promoted a  
469 designated foreign terrorist organization or domestic terrorist  
470 organization during any term of enrollment must be immediately  
471 expelled from the institution and assessed the out-of-state fee  
472 established in subsection (3).

473 Section 13. Subsection (22) is added to section 1009.24,  
474 Florida Statutes, to read:

475 1009.24 State university student fees.-

476 (22) A student who has been determined to have promoted a  
477 designated foreign terrorist organization or domestic terrorist  
478 organization during any term of enrollment must be immediately  
479 expelled from the institution and assessed the out-of-state fee  
480 established in subsection (4).

481 Section 14. Subsection (22) is added to section 1009.26,  
482 Florida Statutes, to read:

483 1009.26 Fee waivers.-

484 (22) A student who has been determined to have promoted a  
485 designated foreign terrorist organization or domestic terrorist  
486 organization during any term of enrollment is ineligible for any  
487 fee waiver under this section.

488 Section 15. Section 1009.8963, Florida Statutes, is created  
489 to read:

490 1009.8963 Prohibition on awarding of scholarships, grants,  
491 and other aid.-A student who has been determined to have  
492 promoted a designated foreign terrorist organization or domestic  
493 terrorist organization during any term of enrollment may not be

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494 awarded any institutional or state grants, financial aid,

495 scholarships, or tuition assistance under this chapter.

496 Section 16. This act shall take effect July 1, 2026.

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The Florida Senate  
**COMMITTEE VOTE RECORD**

**Committee:** Appropriations Committee on Criminal and Civil Justice    **Tab #:** 5  
**Meeting Date:** Wednesday, February 25, 2026    **Sponsor:** Grall  
**Time:** 1:30—4:30 p.m.    **Subject:** Ideologies Inconsistent with American Principles  
**Place:** 37 Senate Building  
**Bill #:** CS/SB 1632  
**Final Action:** Favorable with Committee Substitute

CODES:    FAV=Favorable  
          UNF=Unfavorable  
          -R=Reconsidered

RCS=Replaced by Committee Substitute  
RE=Replaced by Engrossed Amendment  
RS=Replaced by Substitute Amendment

TP=Temporarily Postponed  
VA=Vote After Roll Call  
VC=Vote Change After Roll Call

WD=Withdrawn  
OO=Out of Order  
AV=Abstain from Voting



The Florida Senate

## Committee Agenda Request

**To:** Senator Ileana Garcia, Chair  
Appropriations Committee on Criminal and Civil Justice

**Subject:** Committee Agenda Request

**Date:** February 5, 2026

---

I respectfully request that **Senate Bill #1632**, relating to Ideologies Inconsistent with American Principles, be placed on the:

- committee agenda at your earliest possible convenience.
- next committee agenda.

A handwritten signature in blue ink that reads "Erin K. Grall".

---

Senator Erin Grall  
Florida Senate, District 29

The Florida Senate

# APPEARANCE RECORD

2/25/26

Meeting Date

SB 1832

Bill Number or Topic

Crim. Just.

Committee

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Amendment Barcode (if applicable)

Name Dr. Rick Tempkin

Phone 850-224-6926

Address 135 S. Monroe  
Street

Email \_\_\_\_\_

Tallahassee  
City

FL  
State

32301  
Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

Florida AFL-CIO

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf \(flsenate.gov\)](#)

This form is part of the public record for this meeting.

S-001 (08/10/2021)

The Florida Senate

**APPEARANCE RECORD**

02/25/2026

Meeting Date

SB 1632

Bill Number or Topic

Criminal + Civil Justice

Committee

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Amendment Barcode (if applicable)

Name Brandi Cook

Phone

(850) 570-7905

Address 2015 Gray Birch Way

Email

brandi.cook24@yahoo.com

Street

Tallahassee FL 32308

City

State

Zip

Speaking:

For



Against

Information

**OR**

Waive Speaking:

In Support

Against

**PLEASE CHECK ONE OF THE FOLLOWING:**



I am appearing without compensation or sponsorship.



I am a registered lobbyist, representing:



I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf](#) ([flsenate.gov](#))

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S-001 (08/10/2021)

The Florida Senate

APPEARANCE RECORD

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02/25/2026

Meeting Date

1632 / ~~7639~~

Bill Number or Topic

Senate App. CS.

Committee

Amendment Barcode (if applicable)

Name Jeff Fitzgerald

Phone 321 782 6008

Address 444 Red Sail Way

Street

Email jeff.fitz1124@gmail.com

Satellite Beach FL

City

State

32937

Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf ffsenate.gov](#)

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5-001 (08/10/2021)

2/25/26

Meeting Date

Approps Criminal and Civil

Committee

The Florida Senate

# APPEARANCE RECORD

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SB 1632

Bill Number or Topic

Amendment Barcode (if applicable)

Name **Kara Gross**

Phone **786-363-4436**

Address **4343 West Flagler St.**

Email **kgross@aclufl.org**

Street

**Miami**

**FL**

**33134**

City

State

Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

### PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

**American Civil Liberties Union of Florida**

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

*While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf \(flsenate.gov\)](#)*

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S-001 (08/10/2021)

The Florida Senate

APPEARANCE RECORD

2/25/26

Meeting Date

1632

Bill Number or Topic

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App. Comm. on Crim. Justice and Const. Justice

Committee

Amendment Barcode (if applicable)

Name Lisa Lloyd

Phone

Address

Email

Street

Tall

City

State

Zip

Speaking:

For

Against

Information

OR

Waive Speaking:

In Support

Against

PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf flsenate.gov](#)

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S-001 (08/10/2021)

The Florida Senate

# APPEARANCE RECORD

2/25/26

Meeting Date

SB 1632

Bill Number or Topic

S. Approps. CJ

Committee

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Amendment Barcode (if applicable)

Name Jon Harris Maurer

Phone \_\_\_\_\_

Address 201 E. Park Ave.

Email \_\_\_\_\_

Street

ILH

City

FL

State

32301

Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

Equality Florida

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

*While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf](#) ([flsenate.gov](#))*

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S-001 (08/10/2021)

The Florida Senate

**APPEARANCE RECORD**

2/25/25

Meeting Date

App on Sil & Crim

Committee

SB1632

Bill Number or Topic

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Amendment Barcode (if applicable)

Name Ahmed Sherif

Phone \_\_\_\_\_

Address \_\_\_\_\_

Email \_\_\_\_\_

Street

City

State

Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

*While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf](#) [flsenate.gov](#)*

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The Florida Senate  
**APPEARANCE RECORD**

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2/25/26

Meeting Date

SB1632

Bill Number or Topic

App on Civil + Crim

Committee

Amendment Barcode (if applicable)

Name Laura Munoz

Phone           

Address             
Street

Email           

Miami  
City

FL  
State

33171  
Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

Florida Student Power

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf flsenate.gov](#)

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S-001 (08/10/2021)

The Florida Senate

APPEARANCE RECORD

02/25/24

Meeting Date

1632

Bill Number or Topic

Deliver both copies of this form to Senate professional staff conducting the meeting

Aprop Comm. Communal + Criminal Justice

Committee

Amina Spanic

Amendment Barcode (if applicable)

Name \_\_\_\_\_ Phone \_\_\_\_\_

Address \_\_\_\_\_ Email \_\_\_\_\_

Street

City

State

Zip

Speaking:  For  Against  Information OR Waive Speaking:  In Support  Against

PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

Florida for All

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1, [2020-2022 Joint Rules.pdf \(flsenate.gov\)](#)

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The Florida Senate

# APPEARANCE RECORD

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2/25/26

Meeting Date

1632

Bill Number or Topic

App on Civil & Criminal Justice

Committee

Amendment Barcode (if applicable)

Name YARELIS MENDEZ-SAMORA

Phone

Address

Email

Street

City

State

33025

Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

### PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:  
American Friends Service Committee

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf flsenate.gov](#)

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S-001 (08/10/2021)

The Florida Senate

**APPEARANCE RECORD**

2/25/26

Meeting Date

SB 1632

Bill Number or Topic

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Criminal Justice

Committee

Amendment Barcode (if applicable)

Name Carol Cleaver

Phone 251-599-9543

Address 2300 Magnolia Avenue

Email cleaveremiko@gmail.com

Street

Pensacola

FL

32503

City

State

Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1, [2020-2022 Joint Rules](https://www.flsenate.gov/2020-2022-joint-rules), [df \(flsenate.gov\)](https://www.flsenate.gov/)

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S-001 (08/10/2021)

The Florida Senate

APPEARANCE RECORD

2/25/2021  
Meeting Date

1632  
Bill Number or Topic

App. Com on Criminal/Civil Just.  
Committee

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Amendment Barcode (if applicable)

Name LAURIE PETTENICIL

Phone 603-982-0162

Address 1129 S. Candlewood Ave  
Street

Email Laurie4liberty@gmail.com

Honolussa Fl. 34448  
City State Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf \(flsenate.gov\)](#)

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The Florida Senate

APPEARANCE RECORD

2/25/26

Meeting Date

1632

Bill Number or Topic

Approps on Crim & Civil Justice

Committee

Deliver both copies of this form to Senate professional staff conducting the meeting

Amendment Barcode (if applicable)

Name John Labriola

Phone 954-515-2084

Address PO Box 650216

Email JohnLabriola@cfcflorida.net

Street

Miami

City

FL

State

33265

Zip

Speaking:  For  Against  Information OR Waive Speaking:  In Support  Against

PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

Christian Family Coalition Florida

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022JointRules.pdf](#) [flsenate.gov](#)

This form is part of the public record for this meeting.

S-001 (08/10/2021)

2/25/26

The Florida Senate

APPEARANCE RECORD

SB 1632

Meeting Date

Bill Number or Topic

Ap Com. Crim & Civil Justice

Deliver both copies of this form to Senate professional staff conducting the meeting

Committee

Amendment Barcode (if applicable)

Name

Samantha Kaddis

Phone

73055735251

Address

2937 SW 27th Ave

Email

SKaddis@cleoinsitute.org

Street

Miami

FL

33133

City

State

Zip

Speaking:

For

Against

Information

OR

Waive Speaking:

In Support

Against

PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

The CLEO Institute

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf flsenate.gov](#)

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2/25/26

Meeting Date

ACCLJ

Committee

The Florida Senate

APPEARANCE RECORD

Deliver both copies of this form to Senate professional staff conducting the meeting

SB 1032

Bill Number or Topic

Amendment Barcode (if applicable)

Name Jason Thornton II

Phone 512-545-9930

Address 5542 Donnelly Circle

Email jat.thornton27@gmail.com

City Orlando State Florida Zip 32821

Speaking:  For  Against  Information OR Waive Speaking:  In Support  Against

PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf \(flsenate.gov\)](#)

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The Florida Senate

APPEARANCE RECORD

SB 1632

2/25/26

Meeting Date

Bill Number or Topic

Deliver both copies of this form to Senate professional staff conducting the meeting

Senate Civil + Criminal Justice Appropriations Committee

Amendment Barcode (if applicable)

Name Jeff Wall

Phone 850-255-1267

Address 413 Warwick St

Email jeff.wall1267@gmail.com

Street

Gulf Breeze FL 32561

City

State

Zip

Speaking: [ ] For [X] Against [ ] Information OR Waive Speaking: [ ] In Support [ ] Against

PLEASE CHECK ONE OF THE FOLLOWING:

[X] I am appearing without compensation or sponsorship.

[ ] I am a registered lobbyist, representing:

[ ] I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. 511.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf | flsenate.gov

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S-001 (08/10/2021)

2/25/26

The Florida Senate

APPEARANCE RECORD

HB 1471  
SB 1632

Meeting Date

Bill Number or Topic

Appropriations <sup>Criminal</sup> Justice  
Committee

Deliver both copies of this form to Senate professional staff conducting the meeting

Amendment Barcode (if applicable)

Name Montesa Bryant

Phone 850 491 7387

Address 418 Hearthside Ct  
Street

Email montesamarie@gmail.com

Orange Park FL 32065  
City State Zip

Speaking:  For  Against  Information OR Waive Speaking:  In Support  Against

PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf](#) [flsenate.gov](#)

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S-001 (08/10/2021)

The Florida Senate

APPEARANCE RECORD

2/25/24

Meeting Date

SB 1632

Bill Number or Topic

Deliver both copies of this form to Senate professional staff conducting the meeting

Committee

Amendment Barcode (if applicable)

Appropriations Committee  
on Criminal + civil justice

Name Beth Connelly Rodenhuis

Phone 850-496 0099

Address 331 Parkwood Place

Email bethconnellyrodenthuis@gmail.com

Street

Niceville FL 32578

City

State

Zip

Speaking:

For



Against

Information

OR

Waive Speaking:

In Support

Against

PLEASE CHECK ONE OF THE FOLLOWING:



I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf flsenate.gov](#)

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2/25/26

Meeting Date

# The Florida Senate APPEARANCE RECORD

SB 1632

Bill Number or Topic

S. CRIMINAL + CIVIL JUSTICE

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Committee

APPEALS

Amendment Barcode (if applicable)

Name JONATHAN Webber

Phone 954-593-4449

Address PO Box 1018

Email JONATHAN.Webber@spicenter.org

Street

Tallahassee

FL

32302

City

State

Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

### PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

Southern Poverty Law Center

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf](#) [flsenate.gov](#)

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S-001 (08/10/2021)

The Florida Senate

**APPEARANCE RECORD**

2/25/2026

Meeting Date

1632

Bill Number or Topic

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Committee

Amendment Barcode (if applicable)

Name Kit Murphy

Phone \_\_\_\_\_

Address 631 Barnes Blvd  
Street

Email Kitmurphy70@proton.me

Rockledge  
City

FL  
State

32955  
Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

*While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022JointRules.pdf](#) [flsenate.gov](#)*

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S-001 (08/10/2021)

2/25/2026  
Meeting Date

# The Florida Senate APPEARANCE RECORD

1632

Bill Number or Topic

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Committee

Amendment Barcode (if applicable)

Name Roya O'Leary Phone \_\_\_\_\_

Address 629 Barnes Blvd Email roy823@gmail.com  
Street

Rochledge FL 32955  
City State Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

### PLEASE CHECK ONE OF THE FOLLOWING:

- I am appearing without compensation or sponsorship.
- I am a registered lobbyist, representing:
- I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf flsenate.gov](#)

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The Florida Senate

APPEARANCE RECORD

Deliver both copies of this form to Senate professional staff conducting the meeting

2/25/2024

Meeting Date

1632

Bill Number or Topic

Committee

Amendment Barcode (if applicable)

Name Currie Leggoe

Phone

Address 1319 Diamond St.

Email cleggoe@fsu.edu

Street

Tallahassee

State

FL 32301

Zip

City

Speaking: [ ] For [x] Against [ ] Information OR Waive Speaking: [ ] In Support [ ] Against

PLEASE CHECK ONE OF THE FOLLOWING:

[x] I am appearing without compensation or sponsorship.

[ ] I am a registered lobbyist, representing:

[ ] I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

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S-001 (08/10/2021)

2/25/26

Meeting Date

# The Florida Senate APPEARANCE RECORD

Deliver both copies of this form to  
Senate professional staff conducting the meeting

1632

Bill Number or Topic

Committee

Amendment Barcode (if applicable)

Name Wranga Halimi

Phone 631-897-1596

Address 18446 Belfair Glen Pl

Email Wranga.Halimi@Gmail.com

Lutz FL 33559  
City State Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

### PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

*While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf](#) [flsenate.gov](#)*

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S-001 (08/10/2021)

2125126

Meeting Date

# The Florida Senate APPEARANCE RECORD

Deliver both copies of this form to  
Senate professional staff conducting the meeting

1632

Bill Number or Topic

Committee

Name Shifa Fatch

Amendment Barcode (if applicable)

Phone 813-853-1355

Address 20025 Oak Flower Avenue

Email shifanorjaan116@gmail.com

Street

Tampa

City

Florida

State

33647

Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

### PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

*While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf flsenate.gov](#)*

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The Florida Senate

APPEARANCE RECORD

Deliver both copies of this form to Senate professional staff conducting the meeting

February 25<sup>th</sup> 2026 Meeting Date

1632 Bill Number or Topic

Committee

Amendment Barcode (if applicable)

Name Ameena Popal Phone 631-897-1596

Address 15446 Belfair Glen Place Street Email wranga.halimi@gmail.com

Lutz Florida 33559 City State Zip

Speaking: [ ] For [x] Against [ ] Information OR Waive Speaking: [ ] In Support [ ] Against

PLEASE CHECK ONE OF THE FOLLOWING:

- [x] I am appearing without compensation or sponsorship. [ ] I am a registered lobbyist, representing: [ ] I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf flsenate.gov

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The Florida Senate

**APPEARANCE RECORD**

1632

2/25

Meeting Date

Bill Number or Topic

App Crim & Civ Just

Committee

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Amendment Barcode (if applicable)

Name Vance Ahrens

Phone \_\_\_\_\_

Address 0945 Crepe Myrtle Dr

Street

Email \_\_\_\_\_

Grant

City

FL

State

32949

Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

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S-001 (08/10/2021)

2/25/26  
Meeting Date

# The Florida Senate APPEARANCE RECORD

1632  
Bill Number or Topic

Appropriations Criminal/Civil  
Committee

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Amendment Barcode (if applicable)

Name Ashe Bradley Phone \_\_\_\_\_

Address \_\_\_\_\_ Email \_\_\_\_\_

Tampa FL 33615  
City State Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

### PLEASE CHECK ONE OF THE FOLLOWING:

- I am appearing without compensation or sponsorship.
- I am a registered lobbyist, representing:
- I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. 511.045 and Joint Rule 1. [2020-2022 Joint Rules of the Florida Senate](https://www.flsenate.gov)

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The Florida Senate

**APPEARANCE RECORD**

2/25/26

Meeting Date

1632

Bill Number or Topic

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Committee

Amendment Barcode (if applicable)

Name Omar mahsel

Phone 813-593-5850

Address 8001 glenOak ct  
Street

Email Omarmahsel6@gmail.com

Tampa  
City

FL  
State

33610  
Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

*While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022JointRules.pdf](#) [flsenate.gov](#)*

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The Florida Senate

APPEARANCE RECORD

Deliver both copies of this form to Senate professional staff conducting the meeting

02-25-26

Meeting Date

SB-1632

Bill Number or Topic

Committee

Amendment Barcode (if applicable)

Name CYNTHIA DOYLE Phone 407-625-6349

Address 1020 W. MINNEHAWA AVE Email cyndyale54@yahoo.com

OLERMONT, FL. 34711

Speaking: [ ] For [X] Against [ ] Information OR Waive Speaking: [ ] In Support [ ] Against

PLEASE CHECK ONE OF THE FOLLOWING:

- [X] I am appearing without compensation or sponsorship. [ ] I am a registered lobbyist, representing: [ ] I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (flsenate.gov)

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# APPEARANCE RECORD

2 / 25 / 2026

Meeting Date

1632

Bill Number or Topic

Approps on Cy Crim Jus

Committee

Deliver both copies of this form to Senate professional staff conducting the meeting

Amendment Barcode (if applicable)

Name

Bobby Block

Phone

321 794 7776

Address

1408 N. Piedmont way

Email

bblock@florida.gov

Street

Talahassee, FL

32308

City

State

Zip

Speaking:

For

Against

Information

**OR**

Waive Speaking:

In Support

Against

### PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf](#) [flsenate.gov](#)

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The Florida Senate

APPEARANCE RECORD

2-25-26

Meeting Date

163a

Bill Number or Topic

Deliver both copies of this form to Senate professional staff conducting the meeting

APP. on criminal/civil

Committee

Justice

Action FL

Amendment Barcode (if applicable)

Name Adam Abutaa - Engage ~~FL~~

Phone 202 868 0787

Address 200 NE 1st Ave

Email abutaa@engage

Street

action.org

Pompano Beach, FL 33060

City

State

Zip

Speaking:  For  Against  Information OR Waive Speaking:  In Support  Against

PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

(Abutaa)

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf \(flsenate.gov\)](#)

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The Florida Senate

APPEARANCE RECORD

Deliver both copies of this form to Senate professional staff conducting the meeting

2/25/26

Meeting Date

SB1632

Bill Number or Topic

Committee

Amendment Barcode (if applicable)

Name Lisa Garber

Phone 407 797 4561

Address 15203 Arabian Way

Email lisa-garber@hotmail.com

Montverde, FL 34756

Speaking: [ ] For [X] Against [ ] Information OR Waive Speaking: [ ] In Support [X] Against

PLEASE CHECK ONE OF THE FOLLOWING:

[X] I am appearing without compensation or sponsorship.

[ ] I am a registered lobbyist, representing:

[ ] I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. [df.flsenate.gov](http://df.flsenate.gov)

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2/25/2026

Meeting Date

# The Florida Senate APPEARANCE RECORD

SB 1632

Bill Number or Topic

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Committee

Amendment Barcode (if applicable)

Name

Mohamed Ahmed

Phone

516-492-4546

Address

4678 Tramonto Lane  
Street

Email

Wesley Chapel FL  
City State

33543  
Zip

Speaking:

For

Against

Information

**OR**

Waive Speaking:

In Support

Against

### PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without  
compensation or sponsorship.

I am a registered lobbyist,  
representing:

I am not a lobbyist, but received  
something of value for my appearance  
(travel, meals, lodging, etc.),  
sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf flsenate.gov](#)

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5-001 (08/10/2021)

The Florida Senate

APPEARANCE RECORD

2/26<sup>5</sup>/26

Meeting Date

SB 1632

Bill Number or Topic

Deliver both copies of this form to Senate professional staff conducting the meeting

Sen. Appropriations

Committee Civil & Criminal Justice

Amendment Barcode (if applicable)

Name Janet Curry

Phone 314-369-1082

Address ~~9309 Perimmon Brook Trail~~ 9309 Perimmon Brook Trail

Email ravenjako@hotmail.com

Street

Thonotosassa

City

FL

State

33592

Zip

Speaking:  For  Against  Information OR Waive Speaking:  In Support  Against

PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022JointRules.pdf](#) [flsenate.gov](#)

This form is part of the public record for this meeting.

The Florida Senate

APPEARANCE RECORD

Deliver both copies of this form to Senate professional staff conducting the meeting

2/25/24

Meeting Date

SB 1632

Bill Number or Topic

Appropriations Committee for criminal + civil Justice

Committee

Amendment Barcode (if applicable)

Name Roy Rodhuis

Phone 850-428-1487

Address 331 Parkwood Place

Email

Street

Niceville

FL

32578

City

State

Zip

Speaking:  For  Against  Information OR Waive Speaking:  In Support  Against

PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022JointRules.pdf](#) [flsenate.gov](#)

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2/25/26

Meeting Date

# The Florida Senate APPEARANCE RECORD

SB 1632

Bill Number or Topic

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Approps. Committee on Criminal Justice  
Committee

Amendment Barcode (if applicable)

Name Charlie Cray

Phone 608-636-3006

Address PO Box 13184

Email charlie@equalityflorida.org

Street

St Petersburg

FL

State

33733

Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

### PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf](#) [flsenate.gov](#)

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S-001 (08/10/2021)

The Florida Senate

APPEARANCE RECORD

2-25-26

Meeting Date

1632

Bill Number or Topic

Deliver both copies of this form to Senate professional staff conducting the meeting

Appropriation on Civil?

Committee

Criminal Justice

Amendment Barcode (if applicable)

Barbara DeVane

Name

850-251-4380

Phone

625 E. Broadway St

Address

Street

barbaradevane1@yahoo.com

Email

Jacksonville FL 32308

City

State

Zip

Speaking:  For  Against  Information OR Waive Speaking:  In Support  Against

PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

FL NOW

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. pdf flsenate.gov

This form is part of the public record for this meeting.

February 25, 2026

The Florida Senate  
**APPEARANCE RECORD**

1632

Meeting Date

Apropos Cmte on Criminal & Civil Justice

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Bill Number or Topic

Committee

Amendment Barcode (if applicable)

Name **Pamela Burch Fort**

Phone **850-425-1344**

Address **104 South Monroe Street**

Email **TcgLobby@aol.com**

Street

**Tallahassee**

**FL**

**32301**

City

State

Zip

**Reset Form**

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

**NAACP Florida State Conference**

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

*While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf \(flsenate.gov\)](#)*

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5-001 (08/10/2021)

The Florida Senate

**APPEARANCE RECORD**

2-25-26

Meeting Date

SB1632

Bill Number or Topic

Deliver both copies of this form to  
Senate professional staff conducting the meeting

S Appropriation Com Criminal

Committee

Amendment Barcode (if applicable)

Name Caitie Walters

Phone \_\_\_\_\_

Address \_\_\_\_\_

Email \_\_\_\_\_

Street

32927

City

State

Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

*While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf](#) ([flsenate.gov](#))*

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S-001 (08/10/2021)

The Florida Senate  
**APPEARANCE RECORD**

Deliver both copies of this form to  
Senate professional staff conducting the meeting

2/25/26  
Meeting Date

SB 1632  
Bill Number or Topic

Committee

Amendment Barcode (if applicable)

Name Solie Jordan Phone \_\_\_\_\_

Address \_\_\_\_\_ Email \_\_\_\_\_

Street

Port Charlotte, FL 33952

City

State

Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf](#) [flsenate.gov](#)

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S-001 (08/10/2021)

2/25/24

Meeting Date

The Florida Senate  
**APPEARANCE RECORD**

SB 1632

Bill Number or Topic

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Committee

Amendment Barcode (if applicable)

Name

Megan Oates

Phone

Address

Street

Orlando

Email

City

State

Zip

Speaking:

For

Against

Information

**OR**

Waive Speaking:

In Support

Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

I am appearing without  
compensation or sponsorship.

I am a registered lobbyist,  
representing:

I am not a lobbyist, but received  
something of value for my appearance  
(travel, meals, lodging, etc.),  
sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. § 11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf flsenate.gov](#)

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S-001 (08/10/2021)

The Florida Senate

APPEARANCE RECORD

Deliver both copies of this form to Senate professional staff conducting the meeting

2-25-20

Meeting Date

1632

Bill Number or Topic

Criminal Justice

Committee

Amendment Barcode (if applicable)

Name Tanisha McLachlan

Phone

Address

Email

Street

Lakeland FL 33805

City

State

Zip

Speaking: [ ] For [ ] Against [ ] Information OR Waive Speaking: [ ] In Support [x] Against

PLEASE CHECK ONE OF THE FOLLOWING:

[x] I am appearing without compensation or sponsorship.

[ ] I am a registered lobbyist, representing:

[ ] I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf flsenate.gov

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2/25/26

Meeting Date

# The Florida Senate APPEARANCE RECORD

Deliver both copies of this form to  
Senate professional staff conducting the meeting

SB 1632

Bill Number or Topic

Committee

Amendment Barcode (if applicable)

Name

Cindy Halsey

Phone

Address

Street

Arcadia FL

City

State

Zip

Email

Speaking:

For

Against

Information

**OR**

Waive Speaking:

In Support

Against

### PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without  
compensation or sponsorship.

I am a registered lobbyist,  
representing:

I am not a lobbyist, but received  
something of value for my appearance  
(travel, meals, lodging, etc.),  
sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf flsenate.gov](#)

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S-001 (08/10/2021)

The Florida Senate

**APPEARANCE RECORD**

2/25/26

Meeting Date

1632

Bill Number or Topic

Appropriations

Committee

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Amendment Barcode (if applicable)

Name

Jean Regan

Phone

727-278-8492

Address

1617 Gamewell Trail

Email

regwel83@yahoo.com

Street

Lakeland, FL 33809

City

State

Zip

Speaking:

For

Against

Information

**OR**

Waive Speaking:

In Support

Against

**PLEASE CHECK ONE OF THE FOLLOWING:**



I am appearing without compensation or sponsorship.



I am a registered lobbyist, representing:



I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf](#) [flsenate.gov](#)

This form is part of the public record for this meeting.

The Florida Senate

APPEARANCE RECORD

2/25/26

Meeting Date

SB 1632

Bill Number or Topic

Senate Appropriations

Committee

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Committee on Criminal & Civil Justice

Amendment Barcode (if applicable)

Name Gwendolyn ABICAT

Phone 786-376-1188

Address 4365 SW 98 AV

Email GwendolynAbicat@gmail.com

Street

Miami

City

FL

State

33165

Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules of the Florida Senate](https://www.flsenate.gov/legistics/2022/joint-rules)

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The Florida Senate

# APPEARANCE RECORD

Deliver both copies of this form to  
Senate professional staff conducting the meeting

2/25/26

Meeting Date

SB 1632

Bill Number or Topic

APP on CU & crim

Committee

Amendment Barcode (if applicable)

Name Samer Sidwani

Phone \_\_\_\_\_

Address \_\_\_\_\_

Email \_\_\_\_\_

Street

City

State

Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

### PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

*While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. § 11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf](#) [flsenate.gov](#)*

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S-001 (08/10/2021)

2/25/2026

Meeting Date

The Florida Senate

# APPEARANCE RECORD

SB 1639

Bill Number or Topic

Approp Cmte Criminal/Civil Justice

Committee

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Amendment Barcode (if applicable)

Name Valerie Chuchman

Phone 813-323-1612

Address Hiawatha St

Email

Street

Tampa

FL

33604

City

State

Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

### PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf](#) [flsenate.gov](#)

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S-001 (08/10/2021)

The Florida Senate

**APPEARANCE RECORD**

2/25/26

Meeting Date

SB 1632

Bill Number or Topic

Criminal & Civil Justice

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Committee

Amendment Barcode (if applicable)

Name Gregory Burr

Phone \_\_\_\_\_

Address Southern Brook Bend  
Street

Email burr.greg@gmail.com

Tampa FL 33635  
City State Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

- I am appearing without compensation or sponsorship.
- I am a registered lobbyist, representing:
- I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

*While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. § 11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf \(flsenate.gov\)](#)*

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S-001 (08/10/2021)

# APPEARANCE RECORD

SB 1632 ~~SB 1632~~  
Bill Number or Topic

2/25/26  
Meeting Date

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Appropriations Comm.  
Committee

on Criminal + Civil Justice  
Amendment Barcode (if applicable)

Name Carey Bass

Phone 904 479 5433

Address Lilac Loop  
Street

Email

Jax FL  
City State Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

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The Florida Senate

APPEARANCE RECORD

2/25/26 Meeting Date

SB 1632 Bill Number or Topic

Deliver both copies of this form to Senate professional staff conducting the meeting

Appr Committee on Criminal Justice Committee

Amendment Barcode (if applicable)

Name Angel Loux Phone 386-405-0420

Address 8534 Manassas Road Street Email

Tampa FL 33635 City State Zip

Speaking: [ ] For [ ] Against [ ] Information OR Waive Speaking: [ ] In Support [X] Against

PLEASE CHECK ONE OF THE FOLLOWING:

- [ ] I am appearing without compensation or sponsorship. [ ] I am a registered lobbyist, representing: [ ] I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

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The Florida Senate

APPEARANCE RECORD

1632

Bill Number or Topic

25 February 2020

Meeting Date

Criminal & Civil Justice

Committee

Deliver both copies of this form to Senate professional staff conducting the meeting

Amendment Barcode (if applicable)

Name LORE BRADNER

Phone 813 740 3900

Address 16313 BRIDGE GLADE

Email lbradner@hcsent

Street

TAMPA

FL

33547

City

State

Zip

Speaking:  For  Against  Information OR Waive Speaking:  In Support  Against

PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (flsenate.gov)

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S-001 (08/10/2021)

2/25/26  
Meeting Date

# The Florida Senate APPEARANCE RECORD

S 1632  
Bill Number or Topic

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Appropriation on  
Criminal & Civil Justice  
Committee

Amendment Barcode (if applicable)

Name

Phone 904-451-2706

Lissa O'Rourke  
Address 2900 Castnet Ct  
Street

Email lissa810@gmail.com

St. Augustine FL 32082  
City State Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

### PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

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# APPEARANCE RECORD

SB 1632 ~~1631~~

2/25/26  
Meeting Date

Bill Number or Topic

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Committee

Amendment Barcode (if applicable)

Name Seth Lloyd

Phone 407 552 1767

Address 406 S 12th St  
Street

Email \_\_\_\_\_

LAKE WALKS FL 33853  
City State Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

### PLEASE CHECK ONE OF THE FOLLOWING:

- I am appearing without compensation or sponsorship.
- I am a registered lobbyist, representing:
- I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

*While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022JointRules.pdf \(flsenate.gov\)](#)*

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2/25/24  
Meeting Date

The Florida Senate  
**APPEARANCE RECORD**

SB 1632 -  
~~282~~  
Bill Number or Topic

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Committee

Amendment Barcode (if applicable)

Name Betsy Cisneros

Phone 407-791-6954

Address 3442 Monaco Lane

Email betsycisneros7@gmail.com

Street

Davenport FL 33897

City

State

Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

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The Florida Senate

APPEARANCE RECORD

Deliver both copies of this form to  
Senate professional staff conducting the meeting

02/25/26

Meeting Date

SB 1632

Bill Number or Topic

Committee

Amendment Barcode (if applicable)

Name ARNOLD ALCANTE

Phone 407-460-8522

Address 2 INCONNU DR.  
Street

Email arnoldalcante@yahoo.com

POINCIANA  
City

FL.  
State

34759  
Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without  
compensation or sponsorship.

I am a registered lobbyist,  
representing:

I am not a lobbyist, but received  
something of value for my appearance  
(travel, meals, lodging, etc.),  
sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf](#) [flsenate.gov](#)

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S-001 (08/10/2021)

The Florida Senate

**APPEARANCE RECORD**

Deliver both copies of this form to  
Senate professional staff conducting the meeting

2/25/26

Meeting Date

SB 1632

Bill Number or Topic

Committee

Amendment Barcode (if applicable)

Name Sydney Finks

Phone

Address

Street

Email

City

State

Zip

Speaking:  For  Against  Information

**OR**

Waive Speaking:  In Support  Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

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S-001 (08/10/2021)

2/25/26

Meeting Date

# The Florida Senate APPEARANCE RECORD

SB 1632

Bill Number or Topic

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Committee

Name Ryan Myers

Phone (918) 805-3655  
Amendment Barcode (if applicable)

Address 2813 Falling Tree Cir.

Email ryanmyers737@gmail.com

Street

Orlando

City

FL

State

32837

Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

### PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

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S-001 (08/10/2021)

The Florida Senate

APPEARANCE RECORD

Deliver both copies of this form to Senate professional staff conducting the meeting

2/18/26

Meeting Date

SB 1632

Bill Number or Topic

App Cr CJ

Committee

Amendment Barcode (if applicable)

Name

J Ferguson

Phone

(813) 572-4632

Address

15350 Amberly dr.

Street

Email

Tampa

City

FL

State

33647

Zip

Speaking:

For

Against

Information

OR

Waive Speaking:

In Support

Against

PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf flsenate.gov](https://www.flsenate.gov/2020-2022-JointRules.pdf)

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2/25/26

The Florida Senate  
**APPEARANCE RECORD**

SB 1632

Meeting Date

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Bill Number or Topic

Committee

Name

SEAN BREEDEN

Phone

727 476-3080

Amendment Barcode (if applicable)

Address

751 6TH AVE S.W.

Email

Breeden24@gmail.com

Street

LARGO

FL

33770

City

State

Zip

Speaking:

For

Against

Information

**OR**

Waive Speaking:

In Support

Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

I am appearing without  
compensation or sponsorship.

I am a registered lobbyist,  
representing:

I am not a lobbyist, but received  
something of value for my appearance  
(travel, meals, lodging, etc.),  
sponsored by: .

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. § 11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf flsenate.gov](#)

This form is part of the public record for this meeting.

2/25/24

Meeting Date

APP C&C

Committee

Name RICHARD JONES

Name

Address 25397 Kowloon Ln

Address

Street

PUNTA GORDA FL

City

State

33983

Zip

The Florida Senate APPEARANCE RECORD

Deliver both copies of this form to Senate professional staff conducting the meeting

SB 1632

Bill Number or Topic

Amendment Barcode (if applicable)

Phone 941 628 0813

Phone

Email RJONES@DC78.ORG

Email

Speaking: [ ] For [ ] Against [ ] Information OR Waive Speaking: [ ] In Support [X] Against

PLEASE CHECK ONE OF THE FOLLOWING:

[X] I am appearing without compensation or sponsorship.

[ ] I am a registered lobbyist, representing:

[ ] I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (flsenate.gov)

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The Florida Senate

**APPEARANCE RECORD**

2/25/26

Meeting Date

SB 1632

Bill Number or Topic

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Appropriations Committee on  
Criminal and Civil Justice

Committee

Amendment Barcode (if applicable)

Name Jesse Weyer

Phone 585-364-9280

Address \_\_\_\_\_

Email \_\_\_\_\_

Street

Cape Coral FL 33914

City

State

Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf \(flsenate.gov\)](#)

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S-001 (08/10/2021)

The Florida Senate

APPEARANCE RECORD

1632

2/25/26

Meeting Date

Bill Number or Topic

Deliver both copies of this form to Senate professional staff conducting the meeting

Criminal Justice Approps

Committee

Amendment Barcode (if applicable)

Name

Karen Woodell

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City

State

Zip

Speaking:

For

Against

Information

OR

Waive Speaking:

In Support

Against

PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

FL Center for Fiscal & Economic Policy

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

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LEGISLATIVE ACTION

Senate	.	House
Comm: RCS	.	
02/26/2026	.	
	.	
	.	
	.	

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The Appropriations Committee on Criminal and Civil Justice  
(Grall) recommended the following:

**Senate Amendment (with title amendment)**

Delete everything after the enacting clause  
and insert:

Section 1. Section 2.05, Florida Statutes, is created to  
read:

2.05 Application of religious or foreign law.-

(1) For purposes of this section, the term:

(a) "Foreign law" means a legal code or formal system of  
law of a foreign country or nation, or of an international



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11 organization.

12 (b) "Religious law" means a legal code or formal system of  
13 law that is associated with a religion and is based on the  
14 sacred texts or traditions of such religion. The term includes  
15 Sharia law.

16 (2) Notwithstanding subsection (1), the terms "foreign law"  
17 and "religious law" do not include the following:

18 (a) The natural law or natural rights, as such law or  
19 rights are understood within the legal tradition of the United  
20 States or this state.

21 (b) A provision of the United States Constitution or a  
22 constitution of one of the several states.

23 (c) A provision of federal or state law.

24 (d) The common law, including the common law as described  
25 in s. 2.01.

26 (e) A provision of law of a Native American tribe within a  
27 state or territory of the United States.

28 (3) A court, administrative law judge, hearing officer,  
29 agency, arbitration panel, or any other authority or tribunal  
30 established by law or agreement of the parties may not enforce a  
31 provision of religious law or foreign law between any person and  
32 the state or its agencies, political subdivisions, or  
33 municipalities, unless the enforcement of such provision is  
34 required by federal or state law. However, in no event may such  
35 provision be enforced against a person if such enforcement would  
36 violate a constitutional right of such person under the United  
37 States Constitution or the Florida Constitution.

38 (4) A court, administrative law judge, hearing officer,  
39 agency, arbitration panel, or any other authority or tribunal



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40 established by law or agreement of the parties may not enforce  
41 any provision of religious law or foreign law in any matter or  
42 case between private persons, notwithstanding any contractual  
43 agreement between them, if the enforcement of such provision  
44 would violate the rights of any person under federal or state  
45 law. However, such provision may be enforced if such enforcement  
46 is required by the United States Constitution or the Florida  
47 Constitution.

48 (5) This section does not apply to the governance,  
49 administration, or adjudication of ecclesiastical matters of a  
50 religious organization, including, but not limited to:

51 (a) The selection, appointment, discipline, or removal of  
52 employees or clergy.

53 (b) The interpretation of doctrine.

54 Section 2. Subsection (1) of section 617.1420, Florida  
55 Statutes, is amended to read:

56 617.1420 Grounds for administrative dissolution.—

57 (1) The Department of State may commence a proceeding under  
58 s. 617.1421 to administratively dissolve a corporation if:

59 (a) The corporation has failed to file its annual report  
60 and pay the annual report filing fee by 5 p.m. Eastern Time on  
61 the third Friday in September;

62 (b) The corporation is without a registered agent or  
63 registered office in this state for 30 days or more;

64 (c) The corporation does not notify the Department of State  
65 within 30 days after its registered agent or registered office  
66 has been changed, after its registered agent has resigned, or  
67 after its registered office has been discontinued;

68 (d) The corporation has failed to answer truthfully and



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69 fully, within the time prescribed by this act, interrogatories  
70 propounded by the Department of State; ~~or~~

71 (e) The corporation's period of duration stated in its  
72 articles of incorporation has expired; or

73 (f) The corporation has been designated as a domestic  
74 terrorist organization or foreign terrorist organization  
75 pursuant to s. 943.03102, such designation has been published in  
76 the Florida Administrative Register, and any timely judicial  
77 challenge under that section has been resolved against the  
78 organization.

79 Section 3. Subsections (1) and (3) of section 775.30,  
80 Florida Statutes, are amended to read:

81 775.30 Terrorism; defined; penalties.—

82 (1) As used in this chapter and the Florida Criminal Code,  
83 the term:

84 (a) ~~terms~~ "Terrorism" or "terrorist activity" means ~~mean~~ an  
85 activity that:

86 1.(a) Involves:

87 a.1. A violent act or an act dangerous to human life which  
88 is a violation of the criminal laws of this state or of the  
89 United States; or

90 b.2. A violation of s. 815.06; and

91 2.(b) Is intended to:

92 a.1. Intimidate, injure, or coerce a civilian population;

93 b.2. Influence the policy of a government by intimidation  
94 or coercion; or

95 c.3. Affect the conduct of government through destruction  
96 of property, assassination, murder, kidnapping, or aircraft  
97 piracy.



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98           (b) "Domestic terrorist organization" means an organization  
99 whose designation as such has been published in the Florida  
100 Administrative Register in accordance with s. 943.03102.

101           (3) A person who violates ~~commits a violation of~~ subsection  
102 (2) which results in death or serious bodily injury commits a  
103 life felony, punishable as provided in s. 775.082, s. 775.083,  
104 or s. 775.084. As used in this subsection, the term "serious  
105 bodily injury" means an injury to a person which creates a  
106 substantial risk of death, serious personal disfigurement, or  
107 protracted loss or impairment of the function of a bodily member  
108 or an organ.

109           Section 4. Paragraphs (c), (d), and (e) of subsection (1)  
110 of section 775.32, Florida Statutes, are redesignated as  
111 paragraphs (d), (e), and (f), respectively, subsections (2),  
112 (3), and (4) are amended, and a new paragraph (c) is added to  
113 subsection (1) of that section, to read:

114           775.32 Use of military-type training provided by a  
115 ~~designated foreign terrorist organizations organization.-~~

116           (1) As used in this section, the term:

117           (c) "Domestic terrorist organization" means an organization  
118 whose designation as such has been published in the Florida  
119 Administrative Register in accordance with s. 943.03102.

120           (2) A person who has received military-type training from a  
121 designated foreign terrorist organization or a domestic  
122 terrorist organization may not use, attempt to use, or conspire  
123 to use such military-type training with the intent to unlawfully  
124 harm another person or damage a critical infrastructure  
125 facility.

126           (3) A person who violates ~~commits a violation of~~ subsection



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127 (2) commits a felony of the second degree, punishable as  
128 provided in s. 775.082, s. 775.083, or s. 775.084.

129 (4) A person who violates ~~commits a violation of~~ subsection  
130 (2) which results in the death of, or serious bodily injury to,  
131 a person commits a felony of the first degree, punishable as  
132 provided in s. 775.082, s. 775.083, or s. 775.084.

133 Section 5. Paragraphs (b) through (e) of subsection (1) of  
134 section 775.33, Florida Statutes, are redesignated as paragraphs  
135 (c) through (f), respectively, subsections (3) and (5) are  
136 amended, and a new paragraph (b) is added to subsection (1) of  
137 that section, to read:

138 775.33 Providing material support or resources for  
139 terrorism or to terrorist organizations.—

140 (1) As used in this section, the term:

141 (b) “Domestic terrorist organization” means an organization  
142 whose designation as such has been published in the Florida  
143 Administrative Register in accordance with s. 943.03102.

144 (3) A person who knowingly provides material support or  
145 resources to a designated foreign terrorist organization or a  
146 domestic terrorist organization, or attempts or conspires to do  
147 so, commits a felony of the first degree, punishable as provided  
148 in s. 775.082, s. 775.083, or s. 775.084. To violate this  
149 subsection, a person must have knowledge that the organization  
150 is a designated foreign terrorist organization or a domestic  
151 terrorist organization, or that the organization has engaged in  
152 or engages in terrorism or terrorist activity.

153 (5) (a) For purposes of prosecution under subsection (2) or  
154 subsection (3), a person is deemed to provide material support  
155 or resources by providing personnel if the person knowingly



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156 provides, attempts to provide, or conspires to provide himself  
157 or herself or another person to:

158 1. Work under the direction and control of a designated  
159 foreign terrorist organization or a domestic terrorist  
160 organization, or a person engaged in, or intending to engage in,  
161 an act of terrorism; or

162 2. Organize, manage, supervise, or otherwise direct the  
163 operations of a designated foreign terrorist organization or a  
164 domestic terrorist organization, or a person engaged in, or  
165 intending to engage in, an act of terrorism.

166 (b) An individual who acts entirely independently of the  
167 designated foreign terrorist organization or a domestic  
168 terrorist organization, or the person engaged in, or intending  
169 to engage in, an act of terrorism to advance the organization's  
170 or person's goals or objectives is not working under the  
171 direction and control of the designated foreign terrorist  
172 organization or domestic terrorist organization or person  
173 engaged in, or intending to engage in, an act of terrorism.

174 Section 6. Section 775.34, Florida Statutes, is amended to  
175 read:

176 775.34 Membership in ~~a designated foreign~~ terrorist  
177 organizations ~~organization~~.-

178 (1) As used in this section, the term:

179 (a) "Designated foreign terrorist organization" has the  
180 same meaning as provided in s. 775.32.

181 (b) "Domestic terrorist organization" means an organization  
182 whose designation as such has been published in the Florida  
183 Administrative Register in accordance with s. 943.03102.

184 (2) A person who willfully becomes a member of a designated



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185 foreign terrorist organization or a domestic terrorist  
186 organization and serves under the direction or control of that  
187 organization with the intent to further the illegal acts of the  
188 organization commits a felony of the second degree, punishable  
189 as provided in s. 775.082, s. 775.083, or s. 775.084. ~~As used in~~  
190 ~~this section, the term "designated foreign terrorist~~  
191 ~~organization" has the same meaning as provided in s. 775.32.~~

192 Section 7. Subsection (7) of section 874.03, Florida  
193 Statutes, is amended to read:

194 874.03 Definitions.—As used in this chapter:

195 (7) "Terrorist organization" means any organized group  
196 engaged in or organized for the purpose of engaging in terrorism  
197 as defined in s. 775.30. The term includes:

198 (a) A domestic terrorist organization whose designation as  
199 such has been published in the Florida Administrative Register  
200 in accordance with s. 943.03102.

201 (b) A foreign terrorist organization whose designation as  
202 such has been published in the Florida Administrative Register  
203 in accordance with s. 943.03102.

204  
205 This definition does not ~~shall not be construed to~~ prevent  
206 prosecution under this chapter of individuals acting alone.

207 Section 8. Section 943.03102, Florida Statutes, is created  
208 to read:

209 943.03102 Designation of terrorist organizations.—

210 (1) (a) In order to ensure the safety of this state, and the  
211 safety of the residents of this state, the Chief of Domestic  
212 Security may designate an organization:

213 1. A domestic terrorist organization if the Chief of



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214 Domestic Security finds that the organization meets the  
215 following criteria:  
216 a. The organization is based or operates in this state or  
217 the United States.  
218 b. The organization is engaging in terrorist activity as  
219 defined in s. 775.30.  
220 c. The terrorist activity of the organization is an ongoing  
221 threat to the security of this state or the United States.  
222 2. A foreign terrorist organization if the Chief of  
223 Domestic Security finds that the organization meets the  
224 following criteria:  
225 a. The organization is designated as a foreign terrorist  
226 organization by the United States Secretary of State pursuant to  
227 s. 219 of the Immigration and Nationality Act.  
228 b. The terrorist activity of the organization is an ongoing  
229 threat to the security of this state or the United States.  
230 (b) The Chief of Domestic Security must maintain a list of  
231 organizations that he or she designates as domestic terrorist  
232 organizations or foreign terrorist organizations.  
233 (c) At least once every 5 years, the Chief of Domestic  
234 Security must review each designation made under paragraph (a)  
235 which labels an organization a domestic terrorist organization  
236 or a foreign terrorist organization.  
237 (2) (a) At least 7 days before making a designation under  
238 subsection (1), the Chief of Domestic Security must provide  
239 written notice to the Governor and Cabinet of his or her intent  
240 to designate an organization as a domestic terrorist  
241 organization or a foreign terrorist organization, which notice  
242 must be accompanied by written findings regarding the basis for



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243 such designation.

244 (b) Upon receipt of written notice made pursuant to  
245 paragraph (a), the Governor and Cabinet may, by a majority vote,  
246 approve or reject a designation made by the Chief of Domestic  
247 Security under subsection (1).

248 (c) Within 7 days after approval by the Governor and  
249 Cabinet of a designation made by the Chief of Domestic Security  
250 under subsection (1), the Chief of Domestic Security must  
251 publish notice of the designation in the Florida Administrative  
252 Register.

253 (d) Within 30 days after publication of a notice of the  
254 designation in the Florida Administrative Register, the  
255 organization designated as a domestic terrorist organization or  
256 a foreign terrorist organization, or any member of such  
257 organization, may challenge such designation in the circuit  
258 court of the Second Judicial Circuit in and for Leon County.

259 (3) (a) An organization designated as a domestic terrorist  
260 organization or a foreign terrorist organization may petition  
261 the department, at any time, for the removal of such  
262 designation.

263 (b) At any time, the Governor and Cabinet may remove, by a  
264 majority vote, a designation made by the Chief of Domestic  
265 Security under subsection (1).

266 (4) A state agency, political subdivision, or public school  
267 district authorized to expend state-appropriated funds or levy  
268 ad valorem taxes may not:

269 (a) Expend such funds or taxes to support a foreign  
270 terrorist organization or a domestic terrorist organization, or  
271 a member of such organization, whose designation as such has



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272 been published in the Florida Administrative Register in  
273 accordance with this section.

274 (b) Accept any funds from a foreign terrorist organization  
275 or a domestic terrorist organization, or a member of such  
276 organization, whose designation as such has been published in  
277 the Florida Administrative Register in accordance with this  
278 section.

279 (5) The department shall adopt rules to implement this  
280 section.

281 Section 9. Paragraph (t) is added to subsection (1) of  
282 section 1002.421, Florida Statutes, to read:

283 1002.421 State school choice scholarship program  
284 accountability and oversight.—

285 (1) PRIVATE SCHOOL ELIGIBILITY AND OBLIGATIONS.—A private  
286 school participating in an educational scholarship program  
287 established pursuant to this chapter must be a private school as  
288 defined in s. 1002.01 in this state, be registered, and be in  
289 compliance with all requirements of this section in addition to  
290 private school requirements outlined in s. 1002.42, specific  
291 requirements identified within respective scholarship program  
292 laws, and other provisions of Florida law that apply to private  
293 schools, and must:

294 (t) Prohibit:

- 295 1. Employment of or contracting with;  
296 2. Ownership or operation by; and  
297 3. Acceptance of funds from

298  
299 a person or entity that is affiliated with or in any way  
300 controlled by:



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301       a. A foreign terrorist organization whose designation as  
302 such has been published in the Florida Administrative Register  
303 in accordance with s. 943.03102, or a member of such  
304 organization;  
305       b. A criminal gang or a criminal gang member as defined in  
306 s. 874.03;  
307       c. A terrorist organization as defined in s. 874.03;  
308       d. A transnational crime organization, as defined in s.  
309 874.03, or a member of such organization;  
310       e. A domestic terrorist organization as defined in s.  
311 775.32;  
312       f. A person or entity that has:  
313       (I) Provided material support or resources, as defined in  
314 s. 775.33(1), to; or  
315       (II) Received such support or resources from  
316  
317 a foreign terrorist organization whose designation as such has  
318 been published in the Florida Administrative Register in  
319 accordance with s. 943.03102, or a criminal gang, terrorist  
320 organization, transnational crime organization, or domestic  
321 terrorist organization, as those terms are defined in s. 874.03;  
322       g. A person or entity that has demonstrated a pattern or  
323 practice of supporting or advocating for terrorism as defined in  
324 s. 775.30(1);  
325       h. A school program or student group that promotes a  
326 domestic terrorist organization or a foreign terrorist  
327 organization whose designation as such has been published in the  
328 Florida Administrative Register in accordance with s. 943.03102;  
329 or



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330 i. A school program or student group that promotes a person  
331 or entity providing material support, as defined in s. 775.33,  
332 to a domestic terrorist organization or a foreign terrorist  
333 organization whose designation as such has been published in the  
334 Florida Administrative Register in accordance with s. 943.03102.

335  
336 The department shall suspend the payment of funds to a private  
337 school that knowingly fails to comply with this subsection, and  
338 shall prohibit the school from enrolling new scholarship  
339 students, for 1 fiscal year and until the school complies. If a  
340 private school fails to meet the requirements of this subsection  
341 or has consecutive years of material exceptions listed in the  
342 report required under paragraph (q), the commissioner may  
343 determine that the private school is ineligible to participate  
344 in a scholarship program.

345 Section 10. Section 1003.035, Florida Statutes, is created  
346 to read:

347 1003.035 Prohibited expenditures.—A public school,  
348 including a charter school, school district, charter school  
349 administrator, or direct-support organization for any such  
350 school or school district, may not expend any state or federal  
351 funds to promote, support, or maintain any programs or campus  
352 activities that:

353 (1) Promote a domestic terrorist organization or a foreign  
354 terrorist organization whose designation as such has been  
355 published in the Florida Administrative Register in accordance  
356 with s. 943.03102.

357 (2) Promote a person or entity providing material support,  
358 as defined in s. 775.33, to a domestic terrorist organization or



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359 a foreign terrorist organization whose designation as such has  
360 been published in the Florida Administrative Register in  
361 accordance with s. 943.03102.

362 Section 11. Subsection (2) of section 1004.06, Florida  
363 Statutes, is amended to read:

364 1004.06 Prohibited expenditures.—

365 (2) (a) A Florida College System institution, state  
366 university, Florida College System institution direct-support  
367 organization, or state university direct-support organization  
368 may not expend any state or federal funds to promote, support,  
369 or maintain any programs or campus activities that:

370 1. ~~(a)~~ Violate s. 1000.05; ~~or~~

371 2. ~~(b)~~ Advocate for diversity, equity, and inclusion, or  
372 promote or engage in political or social activism, as defined by  
373 rules of the State Board of Education and regulations of the  
374 Board of Governors; or

375 3. Promote a domestic terrorist organization or a foreign  
376 terrorist organization whose designation as such has been  
377 published in the Florida Administrative Register in accordance  
378 with s. 943.03102.

379 (b) The State Board of Education or the Board of Governors,  
380 as applicable, may withhold performance-based funding of a  
381 Florida College System institution or state university that  
382 violates subparagraph (a)3.

383 (c) Student fees to support student-led organizations are  
384 allowed ~~permitted~~ notwithstanding any speech or expressive  
385 activity by such organizations which would otherwise violate  
386 this subsection, provided that the public funds must be  
387 allocated to student-led organizations pursuant to written



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388 policies or regulations of each Florida College System  
389 institution or state university, as applicable. Use of  
390 institution facilities by student-led organizations is allowed  
391 ~~permitted~~ notwithstanding any speech or expressive activity by  
392 such organizations which would otherwise violate this  
393 subsection, provided that such use must be granted to student-  
394 led organizations pursuant to written policies or regulations of  
395 each Florida College System institution or state university, as  
396 applicable.

397 Section 12. Subsection (3) is added to section 1006.61,  
398 Florida Statutes, to read:

399 1006.61 Participation by students in disruptive activities,  
400 and promotion of foreign terrorist organizations, at public  
401 postsecondary educational institution; penalties.—

402 (3) (a) Pursuant to 8 C.F.R. s. 214.3(g) (2), a public  
403 postsecondary educational institution must report information  
404 relating to the current status of a student who is attending the  
405 institution on a student visa if the student promotes a foreign  
406 terrorist organization or a domestic terrorist organization  
407 whose designation as such has been published in the Florida  
408 Administrative Register in accordance with s. 943.03102.

409 (b) After a student of a state institution of higher  
410 learning has been determined to have promoted a foreign  
411 terrorist organization or a domestic terrorist organization  
412 whose designation as such has been published in the Florida  
413 Administrative Register in accordance with s. 943.03102, such  
414 student shall be immediately expelled from the institution.

415 Section 13. Section 1009.01, Florida Statutes, is amended  
416 to read:



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417 1009.01 Definitions.—The term:

418 (1) “Domestic terrorist organization” means an organization  
419 whose designation as such has been published in the Florida  
420 Administrative Register in accordance with s. 943.03102.

421 (2) “Foreign terrorist organization” means an organization  
422 whose designation as such has been published in the Florida  
423 Administrative Register in accordance with s. 943.03102.

424 (3) “Out-of-state fee” means the additional fee for  
425 instruction charged by a public postsecondary educational  
426 institution in this state, which fee is charged to a student who  
427 does not qualify for the in-state tuition rate pursuant to s.  
428 1009.21. A charge for any other purpose may not be included in  
429 this fee.

430 (4)-(1) “Tuition” means the basic fee charged to a student  
431 for instruction provided by a public postsecondary educational  
432 institution in this state. A charge for any other purpose may  
433 shall not be included in ~~within~~ this fee.

434 ~~(2) “Out-of-state fee” means the additional fee for~~  
435 ~~instruction provided by a public postsecondary educational~~  
436 ~~institution in this state, which fee is charged to a student who~~  
437 ~~does not qualify for the in-state tuition rate pursuant to s.~~  
438 ~~1009.21. A charge for any other purpose shall not be included~~  
439 ~~within this fee.~~

440 (5)-(3) “Tuition differential” means the supplemental fee  
441 charged to a student by a public university in this state  
442 pursuant to s. 1009.24(16).

443 Section 14. Subsection (22) of section 1009.23, Florida  
444 Statutes, is renumbered as subsection (23), and a new subsection  
445 (22) is added to that section, to read:



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446 1009.23 Florida College System institution student fees.-  
447 (22) A student who has been determined to have promoted a  
448 domestic terrorist organization or a foreign terrorist  
449 organization whose designation as such has been published in the  
450 Florida Administrative Register in accordance with s. 943.03102,  
451 during any term of enrollment, shall be immediately expelled  
452 from the institution and assessed the out-of-state fee  
453 established in subsection (3).

454 Section 15. Subsection (22) is added to section 1009.24,  
455 Florida Statutes, to read:

456 1009.24 State university student fees.-  
457 (22) A student who has been determined to have promoted a  
458 domestic terrorist organization or a foreign terrorist  
459 organization whose designation as such has been published in the  
460 Florida Administrative Register in accordance with s. 943.03102,  
461 during any term of enrollment, shall be immediately expelled  
462 from the institution and assessed the out-of-state fee  
463 established in subsection (4).

464 Section 16. Subsection (22) is added to section 1009.26,  
465 Florida Statutes, to read:

466 1009.26 Fee waivers.-  
467 (22) A student who promotes a domestic terrorist  
468 organization or a foreign terrorist organization whose  
469 designation as such has been published in the Florida  
470 Administrative Register in accordance with s. 943.03102, during  
471 any term of enrollment, is ineligible for any fee waiver under  
472 this section.

473 Section 17. Section 1009.8963, Florida Statutes, is created  
474 to read:



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475           1009.8963 Prohibition on awarding of scholarships, grants,  
476 and other aid.—A student who promotes a domestic terrorist  
477 organization or a foreign terrorist organization whose  
478 designation as such has been published in the Florida  
479 Administrative Register in accordance with s. 943.03102, during  
480 any term of enrollment, may not be awarded any institutional or  
481 state grants, financial aid, scholarships, or tuition assistance  
482 under this chapter.

483           Section 18. This act shall take effect July 1, 2026.

484  
485 ===== T I T L E   A M E N D M E N T =====

486 And the title is amended as follows:

487           Delete everything before the enacting clause  
488 and insert:

489                               A bill to be entitled  
490           An act relating to ideologies inconsistent with  
491           American principles; providing legislative intent and  
492           findings; creating s. 2.05, F.S.; defining the terms  
493           “foreign law” and “religious law”; prohibiting the  
494           application of certain law in adjudicatory  
495           proceedings; providing exceptions; providing  
496           applicability; amending s. 617.1420, F.S.; providing  
497           that the Department of State may administratively  
498           dissolve a corporation that has been designated as a  
499           terrorist organization in certain situations; amending  
500           s. 775.30, F.S.; defining the term “domestic terrorist  
501           organization”; amending s. 775.32, F.S.; defining the  
502           term “domestic terrorist organization”; providing that  
503           a person who receives military training from a



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504 domestic terrorist organization in certain situations  
505 commits a specified crime; amending s. 775.33, F.S.;  
506 defining the term "domestic terrorist organization";  
507 providing a person who knowingly provides or attempts  
508 or conspires to provide material support or resources  
509 to a domestic terrorist organization commits a  
510 specified crime; amending s. 775.34, F.S.; defining  
511 the term "domestic terrorist organization"; providing  
512 that a person who willfully becomes a member of a  
513 domestic terrorist organization and serves under the  
514 direction or control of such organization with a  
515 specified intent commits a specified crime; amending  
516 s. 874.03, F.S.; revising the definition of "terrorist  
517 organization" to include a foreign terrorist  
518 organization and a domestic terrorist organization;  
519 creating s. 943.03102, F.S.; authorizing the Chief of  
520 Domestic Security to designate an organization a  
521 domestic terrorist organization or a foreign terrorist  
522 organization if certain requirements are met;  
523 requiring the Chief to maintain a list of such  
524 organizations; requiring the Chief to review each  
525 designation within a specified time period; requiring  
526 the Chief to provide specified written notice to the  
527 Governor and the Cabinet within a certain time period  
528 before making the designation; providing the Governor  
529 and the Cabinet may by a majority vote approve or  
530 reject the designation; requiring the Chief to publish  
531 such designation in the Florida Administrative  
532 Register within a specified time period after approval



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533 of the designation by the Governor and the Cabinet;  
534 authorizing a designated organization to seek judicial  
535 review; providing for removal of such designation in  
536 certain circumstances; prohibiting state agencies,  
537 political subdivisions, and public school districts  
538 from expending certain public funds to support an  
539 organization designated as a domestic terrorist  
540 organization or a foreign terrorist organization, or  
541 accepting funds from such organizations; requiring the  
542 Department of Law Enforcement to adopt rules; amending  
543 s. 1002.421, F.S.; revising eligibility and  
544 obligations of private schools that participate in the  
545 state school choice scholarship program; creating s.  
546 1003.035, F.S.; prohibiting a public school from  
547 expending certain funds to promote, support, or  
548 maintain certain programs or activities; amending s.  
549 1004.06, F.S.; prohibiting certain institutions from  
550 expending public funds to promote, support, or  
551 maintain programs or campus activities that advocate  
552 for domestic terrorist organizations or foreign  
553 terrorist organizations; authorizing the withholding  
554 of specified funding of certain institutions; amending  
555 s. 1006.61, F.S.; requiring public postsecondary  
556 educational institutions to report specified  
557 information of a student in certain circumstances;  
558 requiring immediate expulsion of such student from the  
559 institution; amending s. 1009.01, F.S.; providing  
560 definitions; amending ss. 1009.23 and 1009.24, F.S.;

561 requiring that certain students of Florida College



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562 System institutions and state universities,  
563 respectively, be immediately expelled and assessed  
564 out-of-state fees after a determination has been made  
565 such students have promoted a domestic terrorist  
566 organization or a foreign terrorist organization;  
567 amending s. 1009.26, F.S.; providing that certain  
568 students of school districts and Florida College  
569 System institutions are ineligible for specified fee  
570 waivers; creating s. 1009.8963, F.S.; prohibiting  
571 students who promote domestic terrorist organization  
572 or foreign terrorist organizations from being awarded  
573 certain public institution funds; providing an  
574 effective date.

575  
576 WHEREAS, the Legislature finds that the United States and  
577 Florida Constitutions guarantee the free exercise of religion  
578 and that the United States and the State of Florida have a long  
579 and cherished history of protecting religious freedom, and

580 WHEREAS, the United States Supreme Court has acknowledged  
581 that the United States Constitution does not prohibit public  
582 authorities from regulating conduct or actions, even if  
583 motivated by religion, that "have invariably posed *some*  
584 *substantial threat to public safety, peace or order,*" *Sherbert*  
585 *v. Verner*, 374 U.S. 398, 403 (1963), and

586 WHEREAS, Section 3, Article I of the State Constitution  
587 provides that "[r]eligious freedom shall not justify practices  
588 inconsistent with public morals, peace or safety," and

589 WHEREAS, the Legislature finds that certain practices  
590 inherent to Sharia law, including nonconsensual and child



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591 marriages, public stoning or lashings, physical warfare against  
592 non-Muslims, discriminatory treatment of women, and amputation  
593 of limbs for crimes such as theft, violate the fundamental  
594 rights of persons, undermine the peace and order of society, and  
595 are deeply incompatible with the United States and Florida  
596 Constitutions, and

597       WHEREAS, the Legislature has determined that a public or  
598 private authority or tribunal in the State of Florida should not  
599 enforce any religious practice, including any practice of Sharia  
600 law, that violates legal rights, NOW, THEREFORE,

**The Florida Senate**  
**BILL ANALYSIS AND FISCAL IMPACT STATEMENT**

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

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Prepared By: The Professional Staff of the Appropriations Committee on Criminal and Civil Justice

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BILL: CS/CS/SB 1632

INTRODUCER: Appropriations Committee on Criminal and Civil Justice, Judiciary Committee, and Senator Grall

SUBJECT: Ideologies Inconsistent with American Principles

DATE: February 27, 2026      REVISED: \_\_\_\_\_

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	<u>Bond</u>	<u>Cibula</u>	<u>JU</u>	<u>Fav/CS</u>
2.	<u>Kolich</u>	<u>Harkness</u>	<u>ACJ</u>	<u>Fav/CS</u>
3.	_____	_____	<u>FP</u>	_____

**Please see Section IX. for Additional Information:**

COMMITTEE SUBSTITUTE - Technical Changes

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**I. Summary:**

CS/CS/SB 1632 protects the state from ideologies inconsistent with American principals. The bill seeks to protect those principles by:

- Prohibiting a court, administrative law judge, hearing officer, agency, arbitration panel, or any other authority or tribunal from enforcing a provision of religious law or foreign law between parties to a case in certain situations;
- Allowing the Department of State to administratively dissolve a corporation that has been designated as a domestic or foreign terrorist organization;
- Providing that a domestic terrorist organization is subject to the same laws and restrictions that currently apply to a foreign terrorist organization;
- Providing that the current criminal penalty for joining a foreign terrorist organization applies to the act of joining, supporting or assisting a domestic terrorist organization;
- Allowing the Chief of Domestic Security (within FDLE) to designate a qualifying organization to be a domestic terrorist organization or a foreign terrorist organization;
- Prohibiting the state and its subdivisions from expending any monies to support a terrorist organization or accepting any funds from the terrorist organization;
- Providing that a private school accepting vouchers may not contract with, and the school may not be owned or operated by, or accept funds from a person affiliated with a terrorist organization;
- Providing that a private school accepting vouchers may not contract with, and the school may not be owned or operated by, or accept funds from a school program or student group that

promotes a terrorist organization or promotes a person or entity that provides material support to a terrorist organization;

- Prohibiting a public school from expending state or federal funds to promote, support, or maintain any programs or campus activities that promote a terrorist organization or that promote a person or entity providing support to a terrorist organization;
- Providing that a state university or college may not promote a terrorist organization, and that the state may withhold performance-based funding as a penalty for such promotion;
- Requiring a college or university to report to the U.S. Department of Homeland Security if a student on a student visa is promoting terrorism; and
- Requiring a college or university to immediately expel a student promoting terrorism resulting in the student's loss of the benefit of in-state tuition, fee waiver, scholarship, financial aid, state grants, and tuition assistance.

The bill is estimated to have a positive indeterminate prison bed impact on the Department of Corrections. See Section V., Fiscal Impact Statement.

The bill is effective July 1, 2026.

## II. Present Situation:

### American Principles – In General

This bill seeks to promote American principles and protect those principles from the people who would advocate against them in a harmful manner. American principles are not defined or listed in one source, and the details of those principles is a discussion far beyond the scope of this analysis. One might say that American principles are found in our laws, our interpretation of those laws, and the collective morality of our people. The first broad statement of American principles was in the Declaration of Independence, which provides in part:

We hold these truths to be self-evident, that all men are created equal, that they are endowed by their Creator with certain unalienable Rights, that among these are Life, Liberty and the pursuit of Happiness.—That to secure these rights, Governments are instituted among Men, deriving their just powers from the consent of the governed.<sup>1</sup>

The United States Constitution starts with a similar statement expressing American principles:

We the People of the United States, in Order to form a more perfect Union, establish Justice, insure domestic Tranquility, provide for the common defence, promote the general Welfare, and secure the Blessings of Liberty to ourselves and our Posterity, do ordain and establish this Constitution for the United States of America.<sup>2</sup>

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<sup>1</sup> United States of America, *Declaration of Independence*, July 4, 1776.

<sup>2</sup> United States of America, *Constitution – Preamble*, September 17, 1887.

## Foreign Laws in the Court System

It may seem odd to learn that a Florida court may refer to and even enforce a foreign civil law. It is, however, so common that law students take a course entitled “Conflict of Laws” that teaches the concepts of how to apply foreign law.<sup>3</sup> The term “foreign law” is somewhat confusing, in that technically the law of another state in the union is also considered a foreign law.

For instance, if an automobile accident occurred in Thomasville, Georgia, a lawsuit regarding that accident would normally be filed in Georgia. If, however, the at-fault driver lives in Tallahassee, the laws regarding jurisdiction of a court provide that a plaintiff can elect to file the lawsuit where the accident occurred or where the defendant resides. If the plaintiff elects to sue the defendant in Leon County court, the Leon County court may use conflict of laws principles that provide that the law of a foreign state, Georgia, determines the applicable traffic laws and fault for the accident.

Florida courts honor the concept of “comity,” which is the principle that “the courts of one state or jurisdiction will give effect to the laws and judicial decisions of another state, not as a matter of obligation, but out of deference and respect.”<sup>4</sup> “[T]he rules of comity may not be departed from, unless in certain cases for the purpose of necessary protection of our own citizens, or of enforcing some paramount rule of public policy.”<sup>5</sup> The concept is found in the United States Constitution, which provides: “Full Faith and Credit shall be given in each State to the public Acts, Records, and judicial Proceedings of every other State. And the Congress may by general Laws prescribe the Manner in which such Acts, Records and Proceedings shall be proved, and the Effect thereof.”<sup>6</sup>

Most cases in the courts are not decided under the foreign law of another nation, they are decided by local, state and federal laws that conform to the constitutions of the United States and Florida. The law of a foreign country’s jurisdiction or system may, however, be recognized in Florida in a variety of circumstances.

The statutes provide that a “court may take judicial notice of . . . laws of foreign nations and of an organization of nations.”<sup>7</sup> However, even if recognized, the laws of foreign nations are not necessarily enforced unless there is a reason to do so, usually by prior agreement of the parties. Where the parties have used their freedom to enter into a contract and to include in that contract an agreement to use a foreign law, one may argue that this still follows American principles.

If an agreement includes a choice of law clause providing that it will be governed and construed in accordance with the laws of another nation, the choice of law clause may be enforceable, even if the law to be applied is different than Florida law.<sup>8</sup> For instance, Florida courts may enforce a

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<sup>3</sup> See, e.g., FSU College of Law, *Conflict of Laws*. “This course examines the legal problems that arise when an occurrence or a case cuts across state or national boundaries: jurisdiction of courts, enforceability of foreign judgments, and choice of applicable law. The focus is on the policies, the rules of law, and the constitutional requirements in private interstate law.” Published at <https://law.fsu.edu/courses/conflict-laws>.

<sup>4</sup> *Hopkins v. Lockheed Aircraft Corp.*, 201 So. 2d 743 (Fla. 1967).

<sup>5</sup> *State Farm Mut. Auto. Ins. Co., v. Roach*, 945 So. 2d 1160, 1164 (Fla. 2006).

<sup>6</sup> U.S. CONST., art. IV, s. 1 (capitalization in original).

<sup>7</sup> Section 90.202, F.S.

<sup>8</sup> *McNamara v. McNamara*, 40 So.3d 78, 80 (Fla. 5th DCA 2010).

prenuptial contract according to the law of the place where it was entered into unless enforcement would be contrary to public policy or unconstitutional.<sup>9</sup> In *Akileh v. Elchahal*,<sup>10</sup> the court enforced the parties' Islamic ante-nuptial agreement, arguably a religious arrangement, since it complied with Florida contract law and the court found nothing in the contract unconscionable. However, if a foreign law frustrates the public policy of this state or is not established with specificity as a matter of fact,<sup>11</sup> it will not be enforced. On the other hand, where the husband sought to enforce a Danish prenuptial agreement which left nothing to the wife in the event of divorce, the court refused because "to do so would bring harm to a Florida citizen or would frustrate an established public policy of this state."<sup>12</sup>

Florida courts may also defer to ecclesiastical law. The First Amendment prevents courts from resolving internal church disputes that would require adjudication of questions of religious doctrine. . . . It is not within the judicial function and judicial competence of civil courts to determine which of two competing interpretations of scripture are correct. Instead, civil courts must defer to the interpretations of religious doctrine made by the highest ecclesiastical tribunal. Thus, the First Amendment provides churches with the power to decide for themselves, free from state interference, matters of church government as well as those of faith and doctrine.<sup>13</sup>

Current Florida statutes address these issues. Law in the family law context includes the "Uniform Premarital Agreement Act," which provides that premarital agreements, including their choice of law provisions, are generally enforceable.<sup>14</sup> Court orders from a support or dissolution of marriage proceeding in another jurisdiction are generally valid and enforceable in Florida courts pursuant to the Uniform Interstate Family Support Act.<sup>15</sup> A request to apply the law of a foreign country to a family law case in Florida is void if the foreign law contravenes the strong public policy of this state or if the law is unjust or unreasonable.<sup>16</sup>

In the general civil law, a Florida court may recognize a legitimate money judgment from another country and may enforce collection of the judgment. The Uniform Out-of-Country Foreign Money-Judgment Recognition Act governs the registration and enforcement of a civil judgment entered by a court in a foreign country that the judgment creditor is trying to enforce against a Florida resident or against Florida property.<sup>17</sup>

The Act provides that an out-of-country foreign judgment is not conclusive if:

- The judgment was rendered under a system that does not provide impartial tribunals or procedures compatible with the requirements of due process of law;
- The foreign court did not have personal jurisdiction over the defendant; or

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<sup>9</sup> *Gessler v. Gessler*, 273 F.2d 302 (5th Cir. 1959).

<sup>10</sup> 666 So.2d 246 (Fla. 2d DCA 1996).

<sup>11</sup> *See Courtlandt Corp. v. Whitmer*, 121 So.2d 57 (Fla. 2d DCA 1960); cf. *Hieber v. Hieber*, 151 So.2d 646 (Fla. 3d DCA 1963) (law of foreign state).

<sup>12</sup> *Gustafson v. Jensen*, 515 So.2d 1298 (Fla. 3d DCA 1987).

<sup>13</sup> *Malicki v. Doe*, 814 So. 2d 347, 355–56 (Fla. 2002) (internal quotes and citations omitted).

<sup>14</sup> See s. 61.079, F.S.

<sup>15</sup> Section 88.6041, F.S. *See generally* ch. 88, F.S.; *Keeton v. Keeton*, 807 So.2d 186 (Fla.1st DCA 2002) (holding that property settlement agreement was enforceable in Florida with Kentucky law controlling), and *Blitz v. Florida Dept. of Revenue ex rel. Maxwell*, 898 So.2d 121, 125 (Fla. 4th DCA 2005).

<sup>16</sup> Section 61.0401, F.S.

<sup>17</sup> Section 55.601-.607, F.S.

- The foreign court did not have jurisdiction over the subject matter.<sup>18</sup>

An out-of-country foreign judgment need not be recognized if:

- The defendant in the proceedings in the foreign court did not receive notice of the proceedings in sufficient time to enable him or her to defend;
- The judgment was obtained by fraud;
- The cause of action or claim for relief on which the judgment is based is repugnant to the public policy of this state;
- The judgment conflicts with another final and conclusive order;
- The proceeding in the foreign court was contrary to an agreement between the parties under which the dispute in question was to be settled otherwise than by proceedings in that court; or
- In the case of jurisdiction based only on personal service:
  - The foreign court was a seriously inconvenient forum for the trial of the action;
  - The foreign jurisdiction where judgment was rendered would not give recognition to a similar judgment rendered in this state;
  - The cause of action resulted in a defamation judgment obtained in a jurisdiction outside the United States unless the court sitting in this state before which the matter is brought first determines that the defamation law applied in the foreign court's adjudication provided at least as much protection for freedom of speech and press in that case as would be provided by the United States Constitution and the State Constitution;
  - The judgment was rendered in circumstances that raise substantial doubt about the integrity of the rendering court with respect to the judgment; or
  - The specific proceeding in the foreign court leading to the judgment was not compatible with the requirements of due process of law.<sup>19</sup>

### **Terrorism – In General**

Acts of terrorism are currently prohibited by numerous federal and state laws. At its most basic level, a terrorist uses violence, whether actual or threatened, in an attempt to change society and government to conform to the terrorist's ideals of how society and government should operate. The terrorist intends to interfere with the American principles of freedom, principles such as the freedom to live, the freedom to be protected from harm, the freedom to travel, the freedom to associate with others, the freedom to speak out for peaceful change, and the freedom to quietly live pursuant to our own beliefs so long as we do not harm others.

The state criminal code definition of terrorism is the commission of a criminal act that is violent or dangerous to human life and that is intended to intimidate, injure or coerce the civilian population, or to influence or coerce a government, or otherwise affect the conduct of government through destruction of property, assassination, murder, kidnapping, or aircraft piracy.<sup>20</sup>

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<sup>18</sup> Section 55.605(1), F.S.

<sup>19</sup> Section 55.605(2), F.S.

<sup>20</sup> Section 775.30, F.S.

## Terrorism – Recruitment and Promotion in the Education System

“The long-term survival of terrorist organizations relies on their ability to attract new members and maintain an ongoing terrorist recruitment cycle. The numbers of terrorist organization members may decrease due to counterterrorism operations or defections, forcing the leaders of those groups to seek new members. Preventing terrorist recruitment is one of the most effective and least lethal methods of countering terrorism, and yet it is often overlooked by those combating terrorism.”<sup>21</sup>

“Young people are a vital source of support for many terrorist groups, with roles ranging from cooks to armed fighters. But the ways young people are recruited vary widely across contexts. In many cases, young people join terrorist groups because they are duped, trafficked, kidnapped, or forcibly recruited. Others join terrorist groups voluntarily owing to the appeal of a group-based identity; perceptions of exclusion, grievances, or cultural threats; the promise of economic stability; prospects of fame, glory, or respect; and personal connections, including family and friendship networks.”<sup>22</sup>

College campuses are often targeted by terrorist organizations for recruitment activities. For instance, the “influence of Hamas and its associated networks on US campuses represents a strategic adaptation that exploits academic freedom and civil liberties to further its extremist agenda.”<sup>23</sup>

In the current state fiscal year, the Legislature appropriated \$31.5 billion to education, representing 27.4% of the total expenditures.<sup>24</sup> Nearly half of the state’s general revenue funding is used for education.<sup>25</sup>

### Chief of Domestic Security

The executive director of the Department of Law Enforcement, or a member of the department designated by the executive director, is the Chief of Domestic Security.<sup>26</sup> Current duties of the Chief of Domestic Security include:

- Coordinating the efforts of the department in the ongoing assessment of this state's vulnerability to, and ability to detect, prevent, prepare for, respond to, and recover from, acts of terrorism within or affecting this state and immigration enforcement incidents within or affecting this state.
- Prepare recommendations for the Governor, the President of the Senate, and the Speaker of the House of Representatives, which are based upon ongoing assessments to limit the vulnerability of the state to terrorism and immigration enforcement incidents.

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<sup>21</sup> Yayla, *Prevention of Recruitment to Terrorism*, ch. 13 of Handbook of Terrorism Prevention and Preparedness, International Centre for Counter-Terrorism, <https://icct.nl/handbook-terrorism-prevention-and-preparedness>.

<sup>22</sup> Darden, *Tackling Terrorists’ Exploitation of Youth*, p.1 (2019), <https://www.un.org/sexualviolenceinconflict/wp-content/uploads/2019/05/report/tackling-terrorists-exploitation-of-youth/Tackling-Terrorists-Exploitation-of-Youth.pdf>.

<sup>23</sup> George Washington University, *Hamas’s Influence on US Campuses: A Study of Networks, Strategies, and Ideological Advocacy*, p. 21 (2024), [https://extremism.gwu.edu/sites/g/files/zaxdzs5746/files/2024-11/Pamphlet\\_compressed.pdf](https://extremism.gwu.edu/sites/g/files/zaxdzs5746/files/2024-11/Pamphlet_compressed.pdf).

<sup>24</sup> The Florida Legislature, *Fiscal Analysis in Brief, 2025 Legislative Session*, p. 2.

<sup>25</sup> *Id.* at 5. Actual GR funding is \$22,780.6 billion or 45.3%.

<sup>26</sup> Section 943.0311(1), F.S.

- Coordinate the collection of proposals to limit the vulnerability of the state to terrorism and immigration enforcement incidents.

### III. Effect of Proposed Changes:

#### Limiting How a Court may Apply Foreign Laws

The bill creates s. 2.05, F.S., to address the application of religious law or foreign law. The bill applies to all areas in which a court might refer to religious law or foreign law and to all judicial officers and others who make legal decisions. It provides that a court, an administrative law judge, a hearing officer, an agency, or an arbitration panel or tribunal may not enforce a provision of religious law or foreign law between any person and the state or its agencies, political subdivisions, or municipalities unless the enforcement of such provision is required by federal or state law. Enforcement is prohibited if such application would violate a constitutional right of such person under the United States Constitution or the State Constitution.

Furthermore, the bill provides that the previously mentioned entities may not enforce any provision of religious or foreign law between private persons if the enforcement would violate the rights of any person under federal or state law. Enforcement is permitted if such application is required by the United States Constitution or the State Constitution.

The specific circumstances for the enforcement of a foreign law or religious law that might violate a person's constitutional rights seem most likely to arise from a contractual choice of law clause.

The bill defines the following terms:

- "Foreign law" to mean a legal code or formal system of law of a foreign country or nation, or of an international organization.
- "Religious law" to mean a legal code or formal system of law associated with a religion and based on the sacred texts or traditions of such religion. The term includes Sharia law.

There are exceptions to the terms "religious law" and "foreign law" which have the effect that the following laws are not regulated or limited by this bill:

- The natural law or natural rights, as such law or rights are understood within the legal tradition of this state or the United States.
- A provision of the United States Constitution or a constitution of any one of the several states.
- A provision of domestic federal or state law.
- The common law, including the common law as described in s. 2.01, F.S.
- A provision of law of a Native American tribe within a state or territory of the United States.

The bill also creates an exception to provide that the statute does not apply to the governance, administration or adjudication of ecclesiastical matters of a religious organization, including the selection, appointment, discipline, or removal of employees or clergy or an interpretation of doctrine.

### **Grounds for Administrative Dissolution**

The bill amends s. 617.1420, F.S., to allow the Department of State to commence a proceeding to administratively dissolve a corporation if the corporation has been designated a foreign or domestic terrorist organization. Any timely judicial challenges must first be resolved before the corporation is administratively dissolved.

### **Expanding the Scope of Terrorism-Related Criminal Offenses**

The bill expands numerous felony offenses related to terrorism by a foreign terrorist organization to also make unlawful the same act if the offense is committed in relation to a domestic terrorist organization. A “domestic terrorist organization” means an organization whose designation as such has been published in the Florida Administrative Register. The expanded offenses are:

- The current second degree felony offense for using terrorist training provided by a foreign terrorist organization with the intent to harm or damage a critical infrastructure facility, and the related first degree felony if the act results in serious bodily injury or death to a person, in s. 775.32, F.S., is amended to also criminalize that same conduct if related to a domestic terrorist organization. The same penalties apply.
- The current first degree felony offense for providing material support or resources to a foreign terrorist organization in s. 775.33, F.S., is amended to also criminalize providing support to a domestic terrorist organization. The same penalties apply.
- The current second degree felony applicable where a person willfully becomes a member of a foreign terrorist organization with the intent to engage in terrorism, in s. 775.34, F.S., is amended to also criminalize the act of willfully joining a domestic terrorist organization with the intent to engage in terrorism. The same penalties apply.

The bill also clarifies the criminal laws on gangs at ch. 874, F.S., to change references to terrorism to instead reference foreign or domestic terrorism.

### **Designation as a Terrorist Organization**

The bill creates s. 943.03102, F.S., regarding designation of a terrorist organization, removal of the designation, and the effect of designation.

The Chief of Domestic Security may designate an organization as a domestic terrorist organization, with the approval of the Governor and Cabinet, if the Chief finds that the organization meets the following criteria:

- The organization is based in or operates in this state or in the United States.
- The organization is engaging in terrorist activity as defined in s. 775.30, F.S.
- The terrorist activity of the organization is an ongoing threat to the security of this state or the United States.

The Chief of Domestic Security may designate an organization as a foreign terrorist organization if the Chief finds that the organization meets the following criteria:

- The organization is designated as a foreign terrorist organization by the United States Secretary of State pursuant to s. 219 of the Immigration and Nationality Act.

- The terrorist activity of the organization is an ongoing threat to the security of this state or the United States.

The bill requires the Chief of Domestic Security to maintain a list of organizations that have been designated as a domestic terrorist organization or a foreign terrorist organization. At least once every 5 years, the Chief of Domestic Security must review each designation that has labeled an organization a domestic terrorist organization or a foreign terrorist organization.

Prior to making an initial designation, the Chief of Domestic Security must provide to the Governor and Cabinet written notice at least 7 days prior to the designation of his or her intent to designate an organization as a foreign terrorist organization or a domestic terrorist organization. The notice must be accompanied by written findings regarding the basis for such designation. The Governor and Cabinet may, by a majority vote, approve or reject a designation.

Within 7 days after approval by the Governor and Cabinet of a designation made by the Chief of Domestic Security, the Chief must publish notice of the designation in the Florida Administrative Register. Within 30 days after publication of a notice of the designation in the Florida Administrative Register, the organization designated as a foreign terrorist organization or a domestic terrorist organization, or any member of the designated organization, may challenge the designation in the Circuit Court of the Second Judicial Circuit in and for Leon County.

An organization designated as a domestic terrorist organization or a foreign terrorist organization may petition the Department of Law Enforcement, at any time, for the removal of such designation. At any time, the Governor and Cabinet may, by a majority vote, remove a designation.

In addition to the other effects upon an organization that is designated, the bill provides that a state agency, political subdivision, or public school district authorized to expend state-appropriated funds or levy ad valorem taxes may not expend such funds or taxes to support, or accept any funds from, an organization, or a member of an organization, designated as a foreign or domestic terrorist organization in the Florida Administrative Register.

The bill directs the Department of Law Enforcement to adopt rules to implement the designation of an organization.

### **Addressing Terrorism Links to Educational Institutions**

#### ***Private Schools Accepting School Choice Vouchers***

The bill amends s. 1002.421, F.S., to add an additional requirement that a private school must meet in order to qualify to participate in the school choice scholarship program. A private school participating in an educational scholarship program must prohibit employment of, contracting with, ownership or operation by, or acceptance of funds from a person or an entity that is affiliated with or in any way controlled by:

- A designated foreign terrorist organization, or a member of such an organization;
- A criminal gang or a criminal gang member;
- A terrorist organization;

- A transnational crime organization or a member of such an organization;
- A domestic terrorist organization;
- A person or an entity that has provided material support or resources to, or received such support or resources from, a designated foreign terrorist organization, a domestic terrorist organization, a criminal gang, a terrorist organization, or a transnational crime organization;
- A person or an entity that has demonstrated a pattern or practice of supporting or advocating for terrorism; or
- A school program or student group that promotes a foreign or domestic terrorist organization or promotes a person or entity providing material support to such organization.

### ***Prohibited Expenditures***

The bill creates s. 1003.035, F.S., to prohibit a public school, including a charter school, school district, charter school administrator, or direct-support organization for any such school or school district, from expending any state or federal funds to promote, support, or maintain programs or campus activities that promote a foreign or domestic terrorist organization or that promote a person or entity providing material support to such organization.

The bill amends s. 1004.06, F.S., to add that a Florida College System institution, state university, Florida College System institution direct-support organization, or state university direct-support organization may not expend any state or federal funds to promote, support, or maintain any programs or campus activities that promote a foreign terrorist organization or a domestic terrorist organization. The State Board of Education or the Board of Governors, as applicable, may withhold performance-based funding of a Florida College System institution or state university that violates this restriction.

### ***Postsecondary Students Found to be Promoting Terrorism***

The bill amends s. 1006.61, F.S., to require a public postsecondary educational institution to report information to the Department of Homeland Security relating to the current status of a student who is attending the institution on a student visa if the student promotes a foreign or domestic terrorist organization. The institution must immediately expel the student.

The bill amends ss. 1009.23 and 1009.24, F.S., to require a Florida College System institution and a state university to immediately expel and assess an out-of-state fee for any student who has been determined to have promoted a foreign or domestic terrorist organization.

The bill amends ss. 1009.26 and 1009.8963, F.S., to make a student who promotes a foreign or domestic terrorist organization ineligible for specified fee waivers, institutional or state grants, financial aid, scholarships, or tuition assistance.

The bill is effective July 1, 2026.

## **IV. Constitutional Issues:**

### **A. Municipality/County Mandates Restrictions:**

None.

**B. Public Records/Open Meetings Issues:**

None.

**C. Trust Funds Restrictions:**

None.

**D. State Tax or Fee Increases:**

None.

**E. Other Constitutional Issues:**

The bill does not define what it means to “promote” terrorism so it is possible that this bill may implicate First Amendment principles. On the other hand, the courts have allowed prosecution of individuals associated with a known terrorist organization who were providing training in nonviolent advocacy.<sup>27</sup>

**V. Fiscal Impact Statement:****A. Tax/Fee Issues:**

None.

**B. Private Sector Impact:**

A person promoting terrorism might incur significant costs and loss of income due to this bill. A postsecondary student promoting terrorism could lose scholarships, grants, and the like while incurring fees that will be owed to the institution.

**C. Government Sector Impact:**

The Legislature’s Office of Economic and Demographics Research (EDR) and the Criminal Justice Impact Conference, which provides the final, official estimate of the prison bed impact, if any, of legislation, has determined that the bill may have a positive indeterminate prison bed impact on the Department of Corrections (DOC), meaning that the bill may increase the number of individuals admitted to prison. The EDR provides the following additional information regarding its estimate:

Per DOC, in FY 24-25, there were no new commitments to prison for the felonies impacted by the expanded statutory language under this bill. The magnitude of the impact on the prison population from the addition of domestic terrorist organization is not known, nor is it known how the labeling of such groups by the

---

<sup>27</sup> *Holder v. Humanitarian Law Project*, 561 U.S. 1 (2010) (ruling that individuals advocating for a designated foreign terrorist organization were providing material support to a terrorist organization and were not protected by the First Amendment).

Chief of Domestic Security would influence the number of offenders associated with domestic and foreign terrorist organizations potentially being incarcerated.<sup>28</sup>

**VI. Technical Deficiencies:**

None.

**VII. Related Issues:**

None.

**VIII. Statutes Affected:**

This bill substantially amends the following sections of the Florida Statutes: 617.1420, 775.30, 775.32, 775.33, 775.34, 874.03, 1002.421, 1004.06, 1006.61, 1009.01, 1009.23, 1009.24, and 1009.26.

This bill creates the following sections of the Florida Statutes: 2.05, 943.03102, 1003.035 and 1009.8963.

**IX. Additional Information:**

**A. Committee Substitute – Statement of Changes:**

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

**CS/CS by Appropriations on Criminal and Civil Justice on February 25, 2026:**

The committee substitute:

- Provides that the Department of State may administratively dissolve a corporation that has been designated as a terrorist organization.
- Revises the definition of “domestic terrorist organization.”
- Provides that a state agency, political subdivision, or public school district authorized to expend state-appropriated funds or levy ad valorem taxes may not accept funds from a foreign or domestic terrorist organization or member of the organization.
- Revises the requirement that the Chief of Domestic Security publish the designation of a foreign or domestic terrorist organization in the Florida Administrative Register and instead provides that they must publish the notice of designation under specific circumstances.
- Revises provision relating to enforcement of religious law or foreign law.
- Revises the criteria that the Chief of Domestic Security may consider when designating a terrorist organization.
- Requires a private school participating in an educational scholarship program to prohibit employment of, contracting with, ownership or operation by, or acceptance of funds from a person or an entity that is affiliated with or in any way controlled by a school program or student group that promotes a terrorist

<sup>28</sup> Office of Economic and Demographic Research, *CS/SB 1632 – Ideologies Inconsistent with American Principles* (on file with the Senate Appropriations Committee on Criminal and Civil Justice).

organization or promotes a person or entity providing material support to such organization.

- Providing that a private school accepting vouchers may not contract with, and the school may not be owned or operated by, or accept funds from, a school program or student group that promotes a terrorist organization or promotes a person or entity that provides material support to a terrorist organization.
- Prohibits a public school from expending state or federal funds to promote, support, or maintain any programs or campus activities that promote a terrorist organization or that promote a person or entity providing material support to a terrorist organization.
- Prohibits specified institutions from promoting, rather than advocating, for a terrorist organization.

**CS by Judiciary on February 3, 2026:**

The committee substitute changes the definition of a terrorist organization by changing an “or” to “and” to limit the scope of the definition, thereby reflecting the historical and traditional definition of terrorist; replaces references to the “Cabinet” with references to the “Governor and Cabinet,” thereby referring to the traditional voting body (and reflecting that technically the Governor is not a member of Cabinet); and corrects a cross-reference.

**B. Amendments:**

None.

By the Committee on Judiciary; and Senator Grall

590-02463-26

20261634c1

1 A bill to be entitled  
 2 An act relating to public records and meetings;  
 3 amending s. 943.03102, F.S.; providing an exemption  
 4 from public records requirements for certain  
 5 information held by the Chief of Domestic Security and  
 6 any information in a certain notification which would  
 7 reveal information critical to state or national  
 8 security; providing an exemption from public meetings  
 9 requirements for portions of meetings which would  
 10 reveal such exempt information; providing for future  
 11 legislative review and repeal of the exemptions;  
 12 providing a statement of public necessity; providing a  
 13 contingent effective date.

15 Be It Enacted by the Legislature of the State of Florida:

16 Section 1. Paragraph (a) of subsection (2) of section  
 17 943.03102, Florida Statutes, as created by SB 1632, 2026 Regular  
 18 Session, is amended to read:

19 943.03102 Designation of terrorist organizations.—

20 (2)(a)1. At least 7 days before making a designation under  
 21 subsection (1), the Chief of Domestic Security shall provide  
 22 written notice to the Governor and Cabinet of his or her intent  
 23 to designate an organization as a foreign terrorist organization  
 24 or a domestic terrorist organization, which notice must be  
 25 accompanied by written findings regarding the basis for such  
 26 designation.

27 2.a. Any information held by the Chief of Domestic Security  
 28 and any information in the notification by the Chief of Domestic  
 29

Page 1 of 3

**CODING:** Words ~~stricken~~ are deletions; words underlined are additions.

590-02463-26

20261634c1

30 Security to the Governor and Cabinet which would reveal  
 31 information critical to state or national security is exempt  
 32 from s. 119.07(1) and s. 24(a), Art. I of the State  
 33 Constitution.  
 34 b. Any portion of a meeting which would reveal information  
 35 made exempt under sub-subparagraph a. is exempt from s. 286.011  
 36 and s. 24(b), Art. I of the State Constitution.  
 37 c. This subparagraph is subject to the Open Government  
 38 Sunset Review Act in accordance with s. 119.15 and shall stand  
 39 repealed on October 2, 2031, unless reviewed and saved from  
 40 repeal through reenactment by the Legislature.  
 41 Section 2. (1) The Legislature finds that it is a public  
 42 necessity that any information held by the Chief of Domestic  
 43 Security and any information in the notification of the intent  
 44 to designate an organization as a domestic terrorist  
 45 organization or a foreign terrorist organization by the Chief of  
 46 Domestic Security to the Governor and Cabinet which would reveal  
 47 information critical to state or national security be made  
 48 exempt from s. 119.07(1), Florida Statutes, and s. 24(a),  
 49 Article I of the State Constitution. Such information is  
 50 critical for the security interests of this state and of the  
 51 United States, and the release of such information could  
 52 endanger or do irreparable harm to the interests of this state  
 53 and of the United States.  
 54 (2) Further, the Legislature finds that it is a public  
 55 necessity that any portion of a meeting which would reveal such  
 56 information be made exempt from s. 286.011, Florida Statutes,  
 57 and s. 24(b), Article I of the State Constitution for the same  
 58 reasons.

Page 2 of 3

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590-02463-26

20261634c1

59       (3) Consequently, the Legislature finds that it is a public  
60 necessity to exempt such information from public records and  
61 public meetings requirements to safeguard information critical  
62 to state or national security and to safeguard the interests of  
63 this state and of the United States.

64       Section 3. This act shall take effect on the same date that  
65 SB 1632 or similar legislation takes effect, if such legislation  
66 is adopted in the same legislative session or an extension  
67 thereof and becomes a law.



The Florida Senate  
**COMMITTEE VOTE RECORD**

**Committee:** Appropriations Committee on Criminal and Civil Justice    **Tab #:** 6  
**Meeting Date:** Wednesday, February 25, 2026    **Sponsor:** Grall  
**Time:** 1:30—4:30 p.m.    **Subject:** Public Records and Meetings/Chief of Domestic Security  
**Place:** 37 Senate Building  
**Bill #:** CS/SB 1634  
**Final Action:** Favorable with Committee Substitute

CODES:    FAV=Favorable  
          UNF=Unfavorable  
          -R=Reconsidered

RCS=Replaced by Committee Substitute  
RE=Replaced by Engrossed Amendment  
RS=Replaced by Substitute Amendment

TP=Temporarily Postponed  
VA=Vote After Roll Call  
VC=Vote Change After Roll Call

WD=Withdrawn  
OO=Out of Order  
AV=Abstain from Voting



The Florida Senate

## Committee Agenda Request

**To:** Senator Ileana Garcia, Chair  
Appropriations Committee on Criminal and Civil Justice

**Subject:** Committee Agenda Request

**Date:** February 5, 2026

---

I respectfully request that **Senate Bill #1634**, relating to Public Records and Meetings/Chief of Domestic Security, be placed on the:

- committee agenda at your earliest possible convenience.
- next committee agenda.

A handwritten signature in blue ink that reads "Erin K. Grall".

---

Senator Erin Grall  
Florida Senate, District 29

2/25/2026

Meeting Date

# The Florida Senate APPEARANCE RECORD

1634

Bill Number or Topic

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Committee

Amendment Barcode (if applicable)

Name Kit Murphy

Phone \_\_\_\_\_

Address 631 Barnes Blvd  
Street

Email kitmurphy70@proton.me

Rockledge  
City

FL  
State

32955  
Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

### PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

*While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf](#) [flsenate.gov](#)*

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S-001 (08/10/2021)

The Florida Senate

# APPEARANCE RECORD

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2/25/26

Meeting Date

SB 1634

Bill Number or Topic

Crim. Just.

Committee

Amendment Barcode (if applicable)

Name Dr. Rick Templin

Phone 750-224-6926

Address 135 S. Monroe  
Street

Email \_\_\_\_\_

Tallahassee  
City

FL  
State

32301  
Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

Florida AFL-CIO

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

*While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf](#) ([flsenate.gov](#))*

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2/25/26

Meeting Date

Approps Criminal and Civil

Committee

The Florida Senate  
**APPEARANCE RECORD**

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Senate professional staff conducting the meeting

SB 1634

Bill Number or Topic

Amendment Barcode (if applicable)

Name **Kara Gross**

Phone **786-363-4436**

Address **4343 West Flagler St.**

Email **kgross@aclufl.org**

Street

**Miami**

City

**FL**

State

**33134**

Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

**American Civil Liberties Union of Florida**

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

*While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022JointRules.pdf](#) ([flsenate.gov](#))*

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The Florida Senate  
**APPEARANCE RECORD**

SB1634

Meeting Date

APP on Sil & Crim.

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Senate professional staff conducting the meeting

Bill Number or Topic

Committee

Amendment Barcode (if applicable)

Name

Ahmed Sherif

Phone

Address

Email

Street

City

State

Zip

Speaking:

For

Against

Information

**OR**

Waive Speaking:

In Support

Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

I am appearing without  
compensation or sponsorship.

I am a registered lobbyist,  
representing:

I am not a lobbyist, but received  
something of value for my appearance  
(travel, meals, lodging, etc.),  
sponsored by:

*While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf](#) [flsenate.gov](#)*

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The Florida Senate

**APPEARANCE RECORD**

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02/25/24

Meeting Date

1634

Bill Number or Topic

Approp Criminal + Civil

Committee

Justice

Amendment Barcode (if applicable)

Name Amina Spahic

Phone

Address

Street

Email

City

State

Zip

Speaking:

For

Against

Information

**OR**

Waive Speaking:

In Support

Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

Florida For All

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022JointRules.pdf](#) [flsenate.gov](#)

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2/25/26

Meeting Date

# The Florida Senate APPEARANCE RECORD

1034

Bill Number or Topic

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Committee

Amendment Barcode (if applicable)

Name Wranga Halimi

Phone 631-897-1596

Address 18446 Belfair Glen Pl.  
Street

Email Wranga.Halimi@Gmail.com

Lutz FL 33559  
City State Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

### PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf](#) ([flsenate.gov](#))

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S-001 (08/10/2021)

2/25/26

Meeting Date

# The Florida Senate APPEARANCE RECORD

HB 1634

Bill Number or Topic

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Civil & Criminal Justice  
Committee

Amendment Barcode (if applicable)

Name Roya O'Leary

Phone \_\_\_\_\_

Address 3150 5th Ave N

Email eroy823@gmail.com

Street

St Petersburg FL 33713

City

State

Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

### PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

*While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf](#) ([flsenate.gov](#))*

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S-001 (08/10/2021)

2/25/26

Meeting Date

# The Florida Senate APPEARANCE RECORD

1634

Bill Number or Topic

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Senate professional staff conducting the meeting

Committee

Name Shifa Fatch

Amendment Barcode (if applicable)

Phone 813 - <sup>853</sup>~~833~~ - 1355

Address 20025 Oak Flower Avenue

Email shifanorjan116@gmail.com

Street

Tampa

City

Florida

State

33647

Zip

Speaking:

For

Against

Information

**OR**

Waive Speaking:

In Support

Against

### PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

*While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. § 11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf flsenate.gov](#)*

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S-001 (08/10/2021)

The Florida Senate

APPEARANCE RECORD

February 25<sup>th</sup> 2026  
Meeting Date

1634  
Bill Number or Topic

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Committee

Amendment Barcode (if applicable)

Name Ameena Popal Phone 631-897-1596

Address 18446 Belfair Glen place Email wranga.halimi@gmail.com  
Street

Lutz Florida 33559  
City State Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules](https://www.flsenate.gov/2020-2022/2020-2022-Joint-Rules).

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The Florida Senate

# APPEARANCE RECORD

2/25/26

Meeting Date

1634

Bill Number or Topic

Appropriations Criminal/Civil Justice

Committee

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Amendment Barcode (if applicable)

Name Ashe Bradley

Phone \_\_\_\_\_

Address \_\_\_\_\_

Email \_\_\_\_\_

Street

Tampa

City

FL

State

33615

Zip

Speaking:

For

Against

Information

**OR**

Waive Speaking:

In Support

Against

### PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf](#) ([flsenate.gov](#))

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S-001 (08/10/2021)

2/25/26

Meeting Date

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1634

Bill Number or Topic

Committee

Amendment Barcode (if applicable)

Name Omar mahsel

Phone 813-593-5850

Address 800 glen oak ct  
Street

Email Omar mahsel 6@gmail.com

Tampa  
City

FL  
State

33610  
Zip

Speaking:

For

Against

Information

**OR**

Waive Speaking:

In Support

Against

### PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without  
compensation or sponsorship.

I am a registered lobbyist,  
representing:

I am not a lobbyist, but received  
something of value for my appearance  
(travel, meals, lodging, etc.),  
sponsored by:

*While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf](#) (flsenate.gov)*

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The Florida Senate

APPEARANCE RECORD

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2/25/26 Meeting Date

SB 1634 Bill Number or Topic

Appropriations for Civil & Criminal Justice Committee

Amendment Barcode (if applicable)

Name Janet Curry

Phone 314-369-1082

Address 9309 Persimmon Brook Trail Street

Email ravenjan7@hotmail.com

Thonotosassa FL 33592 City State Zip

Speaking: [ ] For [x] Against [ ] Information OR Waive Speaking: [ ] In Support [ ] Against

PLEASE CHECK ONE OF THE FOLLOWING:

[x] I am appearing without compensation or sponsorship.

[ ] I am a registered lobbyist, representing:

[ ] I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf fisenate.gov

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2/25/2026

Meeting Date

The Florida Senate  
**APPEARANCE RECORD**

SB 1634

Bill Number or Topic

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Committee

Amendment Barcode (if applicable)

Name

Mohamed Ahmed

Phone

516-492-4546

Address

4678 Tramonto Lane  
Street

Email

Wesley Chapel FL  
City State

33543  
Zip

Speaking:

For

Against

Information

**OR**

Waive Speaking:

In Support

Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

I am appearing without  
compensation or sponsorship.

I am a registered lobbyist,  
representing:

I am not a lobbyist, but received  
something of value for my appearance  
(travel, meals, lodging, etc.),  
sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf \(flsenate.gov\)](#)

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S-001 (08/10/2021)

The Florida Senate

APPEARANCE RECORD

02-25-26

Meeting Date

SB-1634

Bill Number or Topic

Deliver both copies of this form to Senate professional staff conducting the meeting

Committee

Amendment Barcode (if applicable)

Name CYNTHIA DOYLE

Phone 407-625-6348

Address 1028 W. MINNEAPOLIS

Email cyndoyle54@yahoo.com

CLERMONT, FL 34711

City

State

Zip

Speaking: [ ] For [X] Against [ ] Information OR Waive Speaking: [ ] In Support [ ] Against

PLEASE CHECK ONE OF THE FOLLOWING:

[X] I am appearing without compensation or sponsorship.

[ ] I am a registered lobbyist, representing:

[ ] I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf/flsenate.gov

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S-001 (08/10/2021)

The Florida Senate

APPEARANCE RECORD

20/25/2026

Meeting Date

1634

Bill Number or Topic

Approps on Civ. Crim. Jus

Committee

Deliver both copies of this form to Senate professional staff conducting the meeting

Amendment Barcode (if applicable)

Name Bobby Block

Phone 321 794 7776

Address 1408 N. Piedmont Way

Email bblock@floridafaf.org

Street

Tallahassee FL 32308

City

State

Zip

Speaking:  For  Against  Information OR Waive Speaking:  In Support  Against

PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf flsenate.gov](#)

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S-001 (08/10/2021)

The Florida Senate

APPEARANCE RECORD

1634

2-25-22  
Meeting Date

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Bill Number or Topic

App. on Criminal Justice  
Committee

Amendment Barcode (if applicable)

Name Adam Abataa - Emsage Action FL Phone 202 868 0787

Address 200 NE 15th Ave Email aabataa@emsage

Street Pompano Beach FL 33060  
City State Zip action.ofg

Speaking:  For  Against  Information OR Waive Speaking:  In Support  Against

PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf flsenate.gov](#)

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The Florida Senate

**APPEARANCE RECORD**

Deliver both copies of this form to  
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2/25  
Meeting Date

1634  
Bill Number or Topic

App Crim & Civ Just  
Committee

Amendment Barcode (if applicable)

Name Vance Ahrens

Phone \_\_\_\_\_

Address \_\_\_\_\_  
*Street*

Email \_\_\_\_\_

\_\_\_\_\_  
*City State Zip*

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

*While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf](https://www.flsenate.gov/legistics/2022/joint-rules) [flsenate.gov](https://www.flsenate.gov)*

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The Florida Senate

# APPEARANCE RECORD

1634

2/25/2022

Meeting Date

Bill Number or Topic

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Apprs 10 -  
Criminal Justice  
Committee

Amendment Barcode (if applicable)

Name Lisa Lloyd Phone \_\_\_\_\_

Address \_\_\_\_\_ Email \_\_\_\_\_

Street

City

State

Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

### PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

*While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf](#) [flsenate.gov](#)*

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2/25/26

The Florida Senate  
**APPEARANCE RECORD**

SB 1634

Meeting Date

S. CRIMINAL + CIVIL JUSTICE

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Bill Number or Topic

Committee

APPROP

Name JONATHAN Webber

Amendment Barcode (if applicable)

Phone 954-593-4149

Address PO BOX 1018

Email JONATHAN.Webber@splcenter.com

Street

Tallahassee

City

FL

State

32302

Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

SPLC

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. 511.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf](#) [flsenate.gov](#)

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S-001 (08/10/2021)

The Florida Senate

**APPEARANCE RECORD**

02/25/2026

Meeting Date

1634

Bill Number or Topic

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Criminal + Civil Justice

Committee

Amendment Barcode (if applicable)

Name

Brandi Cook

Phone

(850) 570-7905

Address

2015 Gray Birch Way

Email

brandi.cook24@yahoo.com

Street

Tallahassee FL 32308

City

State

Zip

Speaking:

For

Against

Information

**OR**

Waive Speaking:

In Support

Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf](#) ([flsenate.gov](#))

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S-001 (08/10/2021)

2/25/2026

Meeting Date

The Florida Senate  
**APPEARANCE RECORD**

1634

Bill Number or Topic

Criminal and Civil Justice

Committee

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Amendment Barcode (if applicable)

Name Mandy Pinckley (Pink-lee)

Phone 727 358 3376

Address

Email advocatepinckley@gmail.com

Street

Largo

City

FL

State

33771

Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf](#) (flsenate.gov)

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S-001 (08/10/2021)

2/25/26

The Florida Senate  
**APPEARANCE RECORD**

SB 1634

Meeting Date

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Bill Number or Topic

APP C&CS

Committee

Amendment Barcode (if applicable)

Name RICHARD JONES

Phone 941 628 0813

Address 25397 KOWLOON LN

Email RJONES@DC78.ORG

Street

PUNTA GORDA FL 33983

City

State

Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022JointRules.pdf](https://www.flsenate.gov/legistics/2020/2020-2022JointRules.pdf) (flsenate.gov)

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S-001 (08/10/2021)

The Florida Senate  
**APPEARANCE RECORD**

1634

2/25/22  
Meeting Date

Criminal & Civil Justice  
Committee

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Bill Number or Topic

Amendment Barcode (if applicable)

Name Andrea Dumala

Phone 727-479-8000

Address \_\_\_\_\_ Email \_\_\_\_\_

Street  
Seminole FL 33774  
City State Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf](#) [flsenate.gov](#)

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S-001 (08/10/2021)

The Florida Senate

APPEARANCE RECORD

2/25

1634

Meeting Date

Bill Number or Topic

App Crim & Civ Justice

Deliver both copies of this form to Senate professional staff conducting the meeting

Committee

Amendment Barcode (if applicable)

Name Vance Ahrens

Phone

Address 6945 Crepe Myrtle Dr

Email

Street

Grant

FL

32949

City

State

Zip

Speaking:

For

Against

Information

OR

Waive Speaking:

In Support

Against

PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf](https://www.flsenate.gov/legistics/2020/2020-2022-Joint-Rules.pdf) [flsenate.gov](https://www.flsenate.gov)

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February 25, 2026

The Florida Senate  
**APPEARANCE RECORD**

1634

Meeting Date

Apropos Cmte on Criminal & Civil Justice

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Bill Number or Topic

Committee

Amendment Barcode (if applicable)

Name **Pamela Burch Fort**

Phone **850-425-1344**

Address **104 South Monroe Street**  
*Street*

Email **TcgLobby@aol.com**

**Tallahassee**                      **FL**                      **32301**  
*City*    *State*    *Zip*

**Reset Form**

Speaking:  For  Against  Information    **OR**    Waive Speaking:  In Support  Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

**NAACP Florida State Conference**

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

*While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf \(flsenate.gov\)](#)*

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S-001 (08/10/2021)

The Florida Senate

**APPEARANCE RECORD**

SB 1634

Bill Number or Topic

2-25-24

Meeting Date

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Criminal & Civic Justice

Committee

Amendment Barcode (if applicable)

Name Caitie Walters

Phone

Address

Email

Street

32927

City

State

Zip

Speaking:

For

Against

Information

**OR**

Waive Speaking:

In Support

Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

I am appearing without  
compensation or sponsorship.

I am a registered lobbyist,  
representing:

I am not a lobbyist, but received  
something of value for my appearance  
(travel, meals, lodging, etc.),  
sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. § 11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf \(flsenate.gov\)](#)

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S-001 (08/10/2021)

2/25/26

Meeting Date

The Florida Senate  
**APPEARANCE RECORD**

Deliver both copies of this form to  
Senate professional staff conducting the meeting

SB 1034

Bill Number or Topic

Committee

Amendment Barcode (if applicable)

Name

Jolie-Jordan

Phone

Address

Street

Pnt Charlotte, FL 33952

City

State

Zip

Email

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

**PLEASE CHECK ONE OF THE FOLLOWING:**



I am appearing without  
compensation or sponsorship.



I am a registered lobbyist,  
representing:



I am not a lobbyist, but received  
something of value for my appearance  
(travel, meals, lodging, etc.),  
sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf flsenate.gov](#)

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S-001 (08/10/2021)

The Florida Senate

APPEARANCE RECORD

Deliver both copies of this form to Senate professional staff conducting the meeting

2/25/26

Meeting Date

SB 1634

Bill Number or Topic

Committee

Amendment Barcode (if applicable)

Name

Megan Bates

Phone

Address

Street

Orlando

City

State

Zip

Email

Speaking:

For

Against

Information

OR

Waive Speaking:

In Support

Against

PLEASE CHECK ONE OF THE FOLLOWING:



I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. pdf flsenate.gov

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2/25/26

Meeting Date

# The Florida Senate APPEARANCE RECORD

Deliver both copies of this form to  
Senate professional staff conducting the meeting

1634

Bill Number or Topic

Committee

Amendment Barcode (if applicable)

Name

Cindy Halsey

Phone

Address

Street

Arcadia FL

Email

City

State

Zip

Speaking:

For

Against

Information

**OR**

Waive Speaking:

In Support

Against

### PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without  
compensation or sponsorship.

I am a registered lobbyist,  
representing:

I am not a lobbyist, but received  
something of value for my appearance  
(travel, meals, lodging, etc.),  
sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf \(flsenate.gov\)](#)

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S-001 (08/10/2021)

The Florida Senate

APPEARANCE RECORD

Deliver both copies of this form to Senate professional staff conducting the meeting

2-25-26

Meeting Date

1634

Bill Number or Topic

Criminal Justice

Committee

Amendment Barcode (if applicable)

Name

Tanisha McLachlan

Phone

Address

Street

Lakeland

FL

33805

City

State

Zip

Email

Speaking:

For

Against

Information

OR

Waive Speaking:

In Support

Against

PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf](#) [flsenate.gov](#)

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The Florida Senate

APPEARANCE RECORD

2/25/26

SB 1634

Meeting Date

Bill Number or Topic

Deliver both copies of this form to Senate professional staff conducting the meeting

Senate Appropriations Committee  
Committee on Criminal & Civil Justice

Amendment Barcode (if applicable)

Name

GUENDA ABICENT (ABBOTT)

Phone

786-376-1181

Address

4305 SW 98 AV

Email

GUENDA.ABICENT@GMAIL.COM

Street

MIAMI

State

FL

Zip

33165

Speaking:

For

Against

Information

OR

Waive Speaking:

In Support

Against

PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf \(flsenate.gov\)](#)

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S-001 (08/10/2021)

The Florida Senate  
**APPEARANCE RECORD**

Deliver both copies of this form to  
Senate professional staff conducting the meeting

2/25/26

Meeting Date

1634

Bill Number or Topic

Appropriations

Committee

Amendment Barcode (if applicable)

Name

Jean Regan

Phone

727-278-8492

Address

1617 Gamewell Trail

Email

regwel83@yahoo.com

Street

Lakeland, FL 33809

City

State

Zip

Speaking:

 For Against Information

**OR**

Waive Speaking:

 In Support Against

**PLEASE CHECK ONE OF THE FOLLOWING:**



I am appearing without  
compensation or sponsorship.



I am a registered lobbyist,  
representing:



I am not a lobbyist, but received  
something of value for my appearance  
(travel, meals, lodging, etc.),  
sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf \(flsenate.gov\)](#)

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S-001 (08/10/2021)

The Florida Senate

**APPEARANCE RECORD**

Deliver both copies of this form to  
Senate professional staff conducting the meeting

2/25/26

Meeting Date

SB 1634

Bill Number or Topic

App on CVK Crim

Committee

Amendment Barcode (if applicable)

Name Samer Salhad

Phone \_\_\_\_\_

Address \_\_\_\_\_

Email \_\_\_\_\_

Street

City

State

Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

*While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. § 11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf flsenate.gov](#)*

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S-001 (08/10/2021)

The Florida Senate

APPEARANCE RECORD

Deliver both copies of this form to Senate professional staff conducting the meeting

2/25/26

Meeting Date

1634

Bill Number or Topic

App-on Civil & Criminal Justice  
Committee

Amendment Barcode (if applicable)

Name YARELY MENDEZ-ZAMORA

Phone

Address

Street

Email

City

State

53025  
Zip

Speaking:  For  Against  Information

OR

Waive Speaking:  In Support  Against

PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by: American Friends Service Committee

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf \(flsenate.gov\)](#)

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S-001 (08/10/2021)

The Florida Senate

**APPEARANCE RECORD**

Deliver both copies of this form to  
Senate professional staff conducting the meeting

2/25/2026

Meeting Date

App on Civil + Crim

Committee

SB1634

Bill Number or Topic

Amendment Barcode (if applicable)

Name Laura Muncz

Phone                     

Address

Email                     

Street

Miami FL 33171

City

State

Zip

Speaking:

For

Against

Information

**OR**

Waive Speaking:

In Support

Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

Florida Student P.

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf flsenate.gov](#)

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S-001 (08/10/2021)

The Florida Senate

APPEARANCE RECORD

Deliver both copies of this form to Senate professional staff conducting the meeting

2/25/26 Meeting Date

11034 Bill Number or Topic

Criminal + Civil Justice Committee

Amendment Barcode (if applicable)

Name Kimberly Skelton

Phone 850-776-5365

Address

Email

Street Pensacola FL 32514 City State Zip

Speaking: [ ] For [ ] Against [ ] Information OR Waive Speaking: [ ] In Support [X] Against

PLEASE CHECK ONE OF THE FOLLOWING:

- [X] I am appearing without compensation or sponsorship. [ ] I am a registered lobbyist, representing: [ ] I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. pdf flsenate.gov

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The Florida Senate

APPEARANCE RECORD

2/25/26

Meeting Date

SB 1634

Bill Number or Topic

Deliver both copies of this form to Senate professional staff conducting the meeting

Appropriations Comm. on Criminal + Civil Justice

Committee

Amendment Barcode (if applicable)

Name Carey Bass Phone 904 479 5433

Address Lilac Loop Street Email

Jax FL City State Zip

Speaking: [ ] For [ ] Against [ ] Information OR Waive Speaking: [ ] In Support [X] Against

PLEASE CHECK ONE OF THE FOLLOWING:

[X] I am appearing without compensation or sponsorship.

[ ] I am a registered lobbyist, representing:

[ ] I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf | flsenate.gov

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S-001 (08/10/2021)

2/25/26

Meeting Date

# The Florida Senate APPEARANCE RECORD

S1634

Bill Number or Topic

Approp. on Civil Justice

Committee

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Amendment Barcode (if applicable)

Name

Lissa Okouka

Phone

904-451-2706

Address

2900 Castnet Ct

Email

lissa810@gmail.com

Street

St. Augustine FL 32092

City

State

Zip

Speaking:

For

Against

Information

**OR**

Waive Speaking:

In Support

Against

### PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without  
compensation or sponsorship.

I am a registered lobbyist,  
representing:

I am not a lobbyist, but received  
something of value for my appearance  
(travel, meals, lodging, etc.),  
sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf flsenate.gov](#)

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S-001 (08/10/2021)

2/25/26

Meeting Date

# The Florida Senate APPEARANCE RECORD

SB 1634

Bill Number or Topic

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Committee

Amendment Barcode (if applicable)

Name Scott Lolo

Phone

Address 406 S 12th St

Email

Street

LAKE WALK

FL

33853

City

State

Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

### PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

*While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf \(flsenate.gov\)](#)*

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S-001 (08/10/2021)

2/25/26  
Meeting Date

The Florida Senate  
**APPEARANCE RECORD**

SB 1634  
Bill Number or Topic

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Committee

Name Betsy Cisneros

Amendment Barcode (if applicable)

Phone 407-791-6954

Address 3442 Monaco Lane  
Street

Email betsycisneros@ymail.com

Davenport FL 33897  
City State Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

*While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf](#) ([flsenate.gov](#))*

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02/25/26

Meeting Date

# The Florida Senate APPEARANCE RECORD

Deliver both copies of this form to  
Senate professional staff conducting the meeting

SB1634

Bill Number or Top/c

Committee

Amendment Barcode (if applicable)

Name ARNOLD ALCANTE

Phone 407-460-8522

Address 2 JINCONNU DR.  
Street

Email arnoldalcante@yahoo.com

POINCIANA FL. 34759  
City State Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

### PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022JointRules.pdf](#) ([flsenate.gov](#))

This form is part of the public record for this meeting.

The Florida Senate

**APPEARANCE RECORD**

Deliver both copies of this form to  
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2/25/26

Meeting Date

SB 1634

Bill Number or Topic

Committee

Amendment Barcode (if applicable)

Name Sydney Finks

Phone 770-905-9746

Address Street

Email

City

State

Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

I am appearing without compensation or sponsorship.

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S-001 (08/10/2021)

2/25/26

Meeting Date

# The Florida Senate APPEARANCE RECORD

SB 1634

Bill Number or Topic

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Committee

Amendment Barcode (if applicable)

Name Ryan Myers

Phone (918) 805-3655

Address 2813 Falling Tree Cir.  
Street

Email ryanmyers737@gmail.com

Orlando  
City

FL  
State

32837  
Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

### PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

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S-001 (08/10/2021)

The Florida Senate

APPEARANCE RECORD

Deliver both copies of this form to Senate professional staff conducting the meeting

2/25/24

Meeting Date

SB 1634

Bill Number or Topic

App Crs CS

Committee

Amendment Barcode (if applicable)

Name T Ferguson

Phone (813) 462-6572

Address 15350 Amberly dr

Email

Street

Tampa

City

FL

State

33647

Zip

Speaking:  For  Against  Information OR Waive Speaking:  In Support  Against

PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

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2/25/26

Meeting Date

# The Florida Senate APPEARANCE RECORD

SB 1634

Bill Number or Topic

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Committee

Name

SEAN BREENEN

Phone

777 470-3080

Amendment Barcode (if applicable)

Address

751 6th Ave S.W

Email

Breenen 74@gmail.com

Street

LARGO

State

FL

Zip

37770

City

Speaking:

For

Against

Information

**OR**

Waive Speaking:

In Support

Against

### PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without  
compensation or sponsorship.

I am a registered lobbyist,  
representing:

I am not a lobbyist, but received  
something of value for my appearance  
(travel, meals, lodging, etc.),  
sponsored by:

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This form is part of the public record for this meeting.



318064

LEGISLATIVE ACTION

Senate	.	House
Comm: RCS	.	
02/26/2026	.	
	.	
	.	
	.	

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The Appropriations Committee on Criminal and Civil Justice  
(Grall) recommended the following:

**Senate Amendment (with title amendment)**

Delete everything after the enacting clause  
and insert:

Section 1. Paragraph (a) of subsection (2) of section  
943.03102, Florida Statutes, as created by SB 1632, 2026 Regular  
Session, is amended to read:

943.03102 Designation of terrorist organizations.—

(2) (a) 1. At least 7 days before making a designation under  
subsection (1), the Chief of Domestic Security must provide



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11 written notice to the Governor and Cabinet of his or her intent  
12 to designate an organization as a domestic terrorist  
13 organization or a foreign terrorist organization, which notice  
14 must be accompanied by written findings regarding the basis for  
15 such designation.

16 2. Any portion of the information provided under  
17 subparagraph 1. which would reveal information critical to state  
18 or national security is exempt from s. 119.07(1) and s. 24(a),  
19 Art. I of the State Constitution. This subparagraph is subject  
20 to the Open Government Sunset Review Act in accordance with s.  
21 119.15 and shall stand repealed on October 2, 2031, unless  
22 reviewed and saved from repeal through reenactment by the  
23 Legislature.

24 Section 2. (1) Section 943.03102, Florida Statutes,  
25 requires the Chief of Domestic Security to provide written  
26 notice and findings to the Governor and Cabinet before  
27 designating an organization as a domestic terrorist organization  
28 or a foreign terrorist organization. To allow the chief to  
29 fulfill his or her role in making such a designation, the chief  
30 must consult with local, state, and federal law enforcement  
31 agencies; counter-terrorism organizations; and national security  
32 organizations and receive national and domestic security  
33 information that is highly sensitive in nature. For purposes of  
34 public safety, the Legislature intends to keep such information  
35 exempt from disclosure.

36 (2) The Legislature finds that it is a public necessity  
37 that any portion of information contained in the chief's written  
38 notice and findings provided to the Governor and Cabinet before  
39 designating an organization as a domestic terrorist organization



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40 or a foreign terrorist organization which would reveal  
41 information critical to state or national security be made  
42 exempt from s. 119.07(1), Florida Statutes, and s. 24(a),  
43 Article I of the State Constitution.

44 Section 3. This act shall take effect on the same date that  
45 SB 1632 or similar legislation takes effect, if such legislation  
46 is adopted in the same legislative session or an extension  
47 thereof and becomes a law.

48  
49 ===== T I T L E A M E N D M E N T =====

50 And the title is amended as follows:

51 Delete everything before the enacting clause  
52 and insert:

53 A bill to be entitled  
54 An act relating to public records; amending s.  
55 943.03102, F.S.; providing an exemption from public  
56 records requirements for certain information relating  
57 to the designation of an organization as a domestic  
58 terrorist organization or a foreign terrorist  
59 organization by the Chief of Domestic Security;  
60 providing for future legislative review and repeal of  
61 the exemption; providing a statement of public  
62 necessity; providing a contingent effective date.

**The Florida Senate**  
**BILL ANALYSIS AND FISCAL IMPACT STATEMENT**

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

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Prepared By: The Professional Staff of the Appropriations Committee on Criminal and Civil Justice

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BILL: CS/CS/SB 1634

INTRODUCER: Appropriations Committee on Criminal and Civil Justice, Judiciary Committee, and Senator Grall

SUBJECT: Public Records and Meetings/Chief of Domestic Security

DATE: February 27, 2026      REVISED: \_\_\_\_\_

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	<u>Bond</u>	<u>Cibula</u>	<u>JU</u>	<u>Fav/CS</u>
2.	<u>Kolich</u>	<u>Harkness</u>	<u>ACJ</u>	<u>Fav/CS</u>
3.	_____	_____	<u>FP</u>	_____

**Please see Section IX. for Additional Information:**

COMMITTEE SUBSTITUTE - Technical Changes

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**I. Summary:**

CS/CS/SB 1634 creates public records exceptions related to the designation of certain organizations as a domestic terrorist organization or a foreign terrorist organization as provided in CS/CS/SB 1632.

The bill requires the Chief of Domestic Security to provide written notice to the Governor and Cabinet of his or her intent to designate an organization as a domestic terrorist organization or a foreign terrorist organization. Such notice must be accompanied by written findings regarding the basis for the designation. The bill also protects from public disclosure any portion of this information which would reveal information critical to state or national security.

The exemptions are subject to the Open Government Sunset Review Act and will stand repealed on October 2, 2031, unless reviewed and reenacted by the Legislature.

The bill provides a statement of public necessity as required by the State Constitution.

Because the bill creates a new public records exemption, it requires a two-thirds vote of the members present and voting in each house of the Legislature for final passage.

The bill does not have a fiscal impact on state revenues or expenditures. See Section V., Fiscal Impact Statement.

The bill provides the effective date is the same date that SB 1632, or similar legislation, if adopted, takes effect.

## II. Present Situation:

### Chief of Domestic Security

The executive director of the Department of Law Enforcement, or a member of the department designated by the executive director, is the Chief of Domestic Security.<sup>1</sup> Current duties of the Chief of Domestic Security include:

- Coordinating the efforts of the department in the ongoing assessment of this state's vulnerability to, and ability to detect, prevent, prepare for, respond to, and recover from, acts of terrorism within or affecting this state and immigration enforcement incidents within or affecting this state.
- Preparing recommendations for the Governor, the President of the Senate, and the Speaker of the House of Representatives, which are based upon ongoing assessments to limit the vulnerability of the state to terrorism and immigration enforcement incidents.
- Coordinating the collection of proposals to limit the vulnerability of the state to terrorism and immigration enforcement incidents.

CS/SB 1632, the linked substantive bill, adds new duties relating to terrorist organizations. The bill requires the Chief to recommend to the Governor and Cabinet that certain organizations be designated as a domestic terrorist organization or a foreign terrorist organization. The Chief must also maintain current lists, periodically review the designations, and administer appeals of a decision to designate an organization.

### Access to Public Records – Generally

The Florida Constitution provides that the public has the right to inspect or copy records made or received in connection with official governmental business.<sup>2</sup> The right to inspect or copy applies to the official business of any public body, officer, or employee of the state, including all three branches of state government, local governmental entities, and any person acting on behalf of the government.<sup>3</sup>

Additional requirements and exemptions related to public records are found in various statutes and rules, depending on the branch of government involved. For instance, s. 11.0431, F.S., provides public access requirements for legislative records. Relevant exemptions are codified in s. 11.0431(2)-(3), F.S., and adopted in the rules of each house of the Legislature.<sup>4</sup> Florida Rule of Judicial Administration 2.420 governs public access to judicial branch records.<sup>5</sup> Lastly, ch. 119,

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<sup>1</sup> Section 943.0311(1), F.S.

<sup>2</sup> FLA. CONST. art. I, s. 24(a).

<sup>3</sup> *Id.*

<sup>4</sup> See Rule 1.48, *Rules and Manual of the Florida Senate*, (2022-2024) and Rule 14.1, *Rules of the Florida House of Representatives*, Edition 2, (2022-2024).

<sup>5</sup> *State v. Wooten*, 260 So. 3d 1060 (Fla. 4<sup>th</sup> DCA 2018).

F.S., known as the Public Records Act, provides requirements for public records held by executive agencies.

***Executive Agency Records – The Public Records Act***

The Public Records Act provides that all state, county and municipal records are open for personal inspection and copying by any person, and that providing access to public records is a duty of each agency.<sup>6</sup>

Section 119.011(12), F.S., defines “public records” to include:

All documents, papers, letters, maps, books, tapes, photographs, films, sound recordings, data processing software, or other material, regardless of the physical form, characteristics, or means of transmission, made or received pursuant to law or ordinance or in connection with the transaction of official business by any agency.

The Florida Supreme Court has interpreted this definition to encompass all materials made or received by an agency in connection with official business that are used to “perpetuate, communicate, or formalize knowledge of some type.”<sup>7</sup>

The Florida Statutes specify conditions under which public access to public records must be provided. The Public Records Act guarantees every person’s right to inspect and copy any public record at any reasonable time, under reasonable conditions, and under supervision by the custodian of the public record.<sup>8</sup> A violation of the Public Records Act may result in civil or criminal liability.<sup>9</sup>

The Legislature may exempt public records from public access requirements by passing a general law by a two-thirds vote of both the House and the Senate.<sup>10</sup> The exemption must state with specificity the public necessity justifying the exemption and must be no broader than necessary to accomplish the stated purpose of the exemption.<sup>11</sup>

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<sup>6</sup> Section 119.01(1), F.S. Section 119.011(2), F.S., defines “agency” as “any state, county, district, authority, or municipal officer, department, division, board, bureau, commission, or other separate unit of government created or established by law including, for the purposes of this chapter, the Commission on Ethics, the Public Service Commission, the Office of Public Counsel, and any other public or private agency, person, partnership, corporation, or business entity acting on behalf of any public agency.”

<sup>7</sup> *Shevin v. Byron, Harless, Schaffer, Reid and Assoc., Inc.*, 379 So. 2d 633, 640 (Fla. 1980).

<sup>8</sup> Section 119.07(1)(a), F.S.

<sup>9</sup> Section 119.10, F.S. Public records laws are found throughout the Florida Statutes, as are the penalties for violating those laws.

<sup>10</sup> FLA. CONST. art. I, s. 24(c).

<sup>11</sup> *Id. See, e.g., Halifax Hosp. Medical Center v. News-Journal Corp.*, 724 So. 2d 567 (Fla. 1999) (holding that a public meetings exemption was unconstitutional because the statement of public necessity did not define important terms and did not justify the breadth of the exemption); *Baker County Press, Inc. v. Baker County Medical Services, Inc.*, 870 So. 2d 189 (Fla. 1st DCA 2004) (holding that a statutory provision written to bring another party within an existing public records exemption is unconstitutional without a public necessity statement).

General exemptions from the public records requirements are contained in the Public Records Act.<sup>12</sup> Specific exemptions often are placed in the substantive statutes relating to a particular agency or program.<sup>13</sup>

When creating a public records exemption, the Legislature may provide that a record is “exempt” or “confidential and exempt.” Records designated as “confidential and exempt” are not subject to inspection by the public and may only be released under the circumstances defined by statute.<sup>14</sup> Records designated as “exempt” may be released at the discretion of the records custodian under certain circumstances.<sup>15</sup>

### Open Meetings Laws

The State Constitution provides that the public has a right to access governmental meetings.<sup>16</sup> Each collegial body must provide notice of its meetings to the public and permit the public to attend any meeting at which official acts are taken or at which public business is transacted or discussed.<sup>17</sup> This applies to the meetings of any collegial body of the executive branch of state government, counties, municipalities, school districts or special districts.<sup>18</sup>

Public policy regarding access to government meetings is also addressed in the Florida Statutes. Section 286.011, F.S., known as the “Government in the Sunshine Law,”<sup>19</sup> or the “Sunshine Law,”<sup>20</sup> requires all meetings of any board or commission of any state or local agency or authority at which official acts are to be taken be open to the public.<sup>21</sup> The board or commission must provide the public reasonable notice of such meetings.<sup>22</sup> Public meetings may not be held at any location that discriminates on the basis of sex, age, race, creed, color, origin or economic status or which operates in a manner that unreasonably restricts the public’s access to the facility.<sup>23</sup> Minutes of a public meeting must be promptly recorded and open to public inspection.<sup>24</sup> Failure to abide by open meetings requirements will invalidate any resolution, rule

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<sup>12</sup> See, e.g., s. 119.071(1)(a), F.S. (exempting from public disclosure examination questions and answer sheets of examinations administered by a governmental agency for the purpose of licensure).

<sup>13</sup> See, e.g., s. 213.053(2)(a), F.S. (exempting from public disclosure information contained in tax returns received by the Department of Revenue).

<sup>14</sup> *WFTV, Inc. v. The Sch. Bd. of Seminole County*, 874 So. 2d 48, 53 (Fla. 5<sup>th</sup> DCA 2004).

<sup>15</sup> *Williams v. City of Minneola*, 575 So. 2d 683 (Fla. 5<sup>th</sup> DCA 1991).

<sup>16</sup> FLA. CONST., art. I, s. 24(b).

<sup>17</sup> *Id.*

<sup>18</sup> FLA. CONST., art. I, s. 24(b). Meetings of the Legislature are governed by Article III, section 4(e) of the Florida Constitution, which states: “The rules of procedure of each house shall further provide that all prearranged gatherings, between more than two members of the legislature, or between the governor, the president of the senate, or the speaker of the house of representatives, the purpose of which is to agree upon formal legislative action that will be taken at a subsequent time, or at which formal legislative action is taken, regarding pending legislation or amendments, shall be reasonably open to the public.”

<sup>19</sup> *Times Pub. Co. v. Williams*, 222 So. 2d 470, 472 (Fla. 2d DCA 1969).

<sup>20</sup> *Board of Public Instruction of Broward County v. Doran*, 224 So. 2d 693, 695 (Fla. 1969).

<sup>21</sup> Section 286.011(1)-(2), F.S.

<sup>22</sup> *Id.*

<sup>23</sup> Section 286.011(6), F.S.

<sup>24</sup> Section 286.011(2), F.S.

or formal action adopted at a meeting.<sup>25</sup> A public officer or member of a governmental entity who violates the Sunshine Law is subject to civil and criminal penalties.<sup>26</sup>

The Legislature may create an exemption to open meetings requirements by passing a general law by at least a two-thirds vote of each house of the Legislature.<sup>27</sup> The exemption must explicitly lay out the public necessity justifying the exemption, and must be no broader than necessary to accomplish the stated purpose of the exemption.<sup>28</sup> A statutory exemption which does not meet these two criteria may be unconstitutional and may not be judicially saved.<sup>29</sup>

### **Open Government Sunset Review Act**

The provisions of s. 119.15, F.S., known as the Open Government Sunset Review Act<sup>30</sup> (the Act), prescribe a legislative review process for newly created or substantially amended<sup>31</sup> public records or open meetings exemptions, with specified exceptions.<sup>32</sup> The Act requires the repeal of such exemption on October 2nd of the fifth year after creation or substantial amendment, unless the Legislature reenacts the exemption.<sup>33</sup>

The Act provides that a public records or open meetings exemption may be created or maintained only if it serves an identifiable public purpose and is no broader than is necessary.<sup>34</sup> An exemption serves an identifiable purpose if it meets one of the following purposes *and* the Legislature finds that the purpose of the exemption outweighs open government policy and cannot be accomplished without the exemption:

- It allows the state or its political subdivisions to effectively and efficiently administer a governmental program, and administration would be significantly impaired without the exemption;<sup>35</sup>
- It protects sensitive, personal information, the release of which would be defamatory, cause unwarranted damage to the good name or reputation of the individual, or would jeopardize the individual's safety. If this public purpose is cited as the basis of an exemption, however, only personal identifying information is exempt;<sup>36</sup> or

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<sup>25</sup> Section 286.011(1), F.S.

<sup>26</sup> Section 286.011(3), F.S.

<sup>27</sup> FLA. CONST., art. I, s. 24(c).

<sup>28</sup> *Id.*

<sup>29</sup> *Halifax Hosp. Medical Center v. New-Journal Corp.*, 724 So. 2d 567 (Fla. 1999). In *Halifax Hospital*, the Florida Supreme Court found that a public meetings exemption was unconstitutional because the statement of public necessity did not define important terms and did not justify the breadth of the exemption. *Id.* at 570. The Florida Supreme Court also declined to narrow the exemption in order to save it. *Id.* In *Baker County Press, Inc. v. Baker County Medical Services, Inc.*, 870 So. 2d 189 (Fla. 1st DCA 2004), the court found that the intent of a public records statute was to create a public records exemption. The *Baker County Press* court found that since the law did not contain a public necessity statement, it was unconstitutional. *Id.* at 196.

<sup>30</sup> Section 119.15, F.S.

<sup>31</sup> An exemption is considered to be substantially amended if it is expanded to include more records or information or to include meetings as well as records. Section 119.15(4)(b), F.S.

<sup>32</sup> Section 119.15(2)(a) and (b), F.S., provides that exemptions required by federal law or applicable solely to the Legislature or the State Court System are not subject to the Open Government Sunset Review Act.

<sup>33</sup> Section 119.15(3), F.S.

<sup>34</sup> Section 119.15(6)(b), F.S.

<sup>35</sup> Section 119.15(6)(b)1., F.S.

<sup>36</sup> Section 119.15(6)(b)2., F.S.

- It protects information of a confidential nature concerning entities, such as trade or business secrets.<sup>37</sup>

The Act also requires specified questions to be considered during the review process. In examining an exemption, the Act directs the Legislature to question the purpose and necessity of reenacting the exemption.

If the exemption is continued and expanded, then a public necessity statement and a two-thirds vote for passage are required.<sup>38</sup> If the exemption is continued without substantive changes or if the exemption is continued and narrowed, then a public necessity statement and a two-thirds vote for passage are *not* required. If the Legislature allows an exemption to expire, the previously exempt records will remain exempt unless otherwise provided by law.<sup>39</sup>

### III. Effect of Proposed Changes:

CS/CS/SB 1634 requires the Chief of Domestic Security, at least 7 days before making a designation, to provide written notice to the Governor and Cabinet of his or her intent to designate an organization as a domestic terrorist organization or a foreign terrorist organization. Such notice must be accompanied by written findings regarding the basis for the designation. The bill amends s. 943.03102, F.S., to protect from public disclosure any portion of this information which would reveal information critical to state or national security. The bill also provides that the information is exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution.

The exemptions are subject to the Open Government Sunset Review Act and will stand repealed on October 2, 2031, unless reviewed and reenacted by the Legislature.

The bill contains the Legislative findings justifying the necessity for these exemptions.

The bill takes effect the same date that SB 1632 or similar legislation takes effect, if adopted and becomes a law (SB 1632 takes effect upon becoming a law).

### IV. Constitutional Issues:

#### A. Municipality/County Mandates Restrictions:

None.

#### B. Public Records/Open Meetings Issues:

##### Vote Requirement

Article I, section 24(c) of the State Constitution requires a two-thirds vote of the members present and voting for final passage of a bill creating or expanding an

<sup>37</sup> Section 119.15(6)(b)3., F.S.

<sup>38</sup> See generally s. 119.15, F.S.

<sup>39</sup> Section 119.15(7), F.S.

exemption to the public records or open meetings requirements. This bill creates public records exemptions and a public meeting exemption; therefore, it requires a two-thirds vote.

### **Public Necessity Statement**

Article I, section 24(a) of the State Constitution and Article I, section 24(b) of the State Constitution require a bill creating or expanding an exemption to the public records or open meetings requirements to state with specificity the public necessity justifying the exemption. Section 2 of the bill contains a statement of public necessity for the exemptions.

### **Breadth of Exemption**

Article I, section 24(c), of the State Constitution requires exemptions to the public records and open meetings requirements to be no broader than necessary to accomplish the stated purpose of the law. The purpose of the bill is to protect information critical to state or national security. The bill does not appear to be broader than necessary to accomplish its purpose.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

### **V. Fiscal Impact Statement:**

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

None.

### **VI. Technical Deficiencies:**

None.

**VII. Related Issues:**

None.

**VIII. Statutes Affected:**

A companion bill CS/CS/SB 1632 creates section 943.03102 of the Florida Statutes. This bill substantially amends that section to include public records and public meetings exemptions.

**IX. Additional Information:****A. Committee Substitute – Statement of Changes:**

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

**CS/CS by Appropriations Committee on Criminal and Civil Justice on February 25, 2026:**

The committee substitute:

- Limits information made exempt from public records relating to the designation of a terrorist organization.
- Removes the provision making exempt from s. 286.011, F.S., any portion of a meeting which would reveal specified information and removes the related public necessity statement.
- Revises the public necessity statement.

**CS by Judiciary on February 3, 2026:**

The amendment made technical changes to replace references to the “Cabinet” with the “Governor and Cabinet” and to replace blanks with references to the linked substantive bill CS/SB 1632.

**B. Amendments:**

None.

By the Committee on Criminal Justice; and Senator Martin

591-02208-26

20261742c1

A bill to be entitled

An act relating to indecent exposure of sexual organs to minors; repealing s. 800.02, F.S., relating to unnatural and lascivious acts; creating s. 800.035, F.S.; prohibiting a person from intentionally exposing or exhibiting his or her sexual organs in a lewd or lascivious manner for a specified purpose while viewing a person who is younger than 16 years of age or performing specified sexual acts for a specified purpose while viewing a person who is younger than 16 years of age; defining the term "viewing"; providing a criminal penalty; providing exceptions; amending ss. 914.16 and 933.18, F.S.; conforming provisions to changes made by the act; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 800.02, Florida Statutes, is repealed.

Section 2. Section 800.035, Florida Statutes, is created to read:

800.035 Indecent exposure of sexual organs to a minor.—

(1) A person may not:

(a) Intentionally expose his or her sexual organs in a lewd or lascivious manner while viewing a person who is younger than 16 years of age for the purpose of attaining sexual arousal or gratification; or

(b) Intentionally perform any sexual act that does not involve actual physical or sexual contact with the minor, including, but not limited to, sadomasochistic abuse, sexual

Page 1 of 4

**CODING:** Words ~~stricken~~ are deletions; words underlined are additions.

591-02208-26

20261742c1

bestiality, masturbation, or the simulation of any act involving sexual activity, while viewing a person who is younger than 16 years of age for the purpose of attaining sexual arousal or gratification.

(2) For the purposes of this section, the term "viewing" means that the offender knows that a person younger than 16 years of age is present, and the offender is reasonably capable of being seen by such person. The term does not require such person to be aware of any specific conduct or to see the offender's sexual organs.

(3) A person who violates subsection (1) commits the offense of indecent exposure of sexual organs to a minor, a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.

(4) A person does not commit the offense of indecent exposure of sexual organs to a minor if the person is either of the following:

(a) A mother who is breastfeeding her baby.

(b) An individual who is nude in a place provided or set apart for that purpose.

Section 3. Section 914.16, Florida Statutes, is amended to read:

914.16 Child abuse and sexual abuse of victims under age 16 or who have an intellectual disability; limits on interviews.—  
The chief judge of each judicial circuit, after consultation with the state attorney and the public defender for the judicial circuit, the appropriate chief law enforcement officer, and any other person deemed appropriate by the chief judge, shall order reasonable limits on the number of interviews which a victim of

Page 2 of 4

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59 a violation of s. 794.011, s. 800.04, s. 827.03, or s.  
 60 847.0135(5) who is under 16 years of age or a victim of a  
 61 violation of s. 794.011, ~~s. 800.02~~, s. 800.03, or s. 825.102 who  
 62 has an intellectual disability as defined in s. 393.063 must  
 63 submit to for law enforcement or discovery purposes. To the  
 64 extent possible, the order must protect the victim from the  
 65 psychological damage of repeated interrogations while preserving  
 66 the rights of the public, the victim, and the person charged  
 67 with the violation.

68 Section 4. Paragraph (b) of subsection (7) of section  
 69 933.18, Florida Statutes, is amended to read:

70 933.18 When warrant may be issued for search of private  
 71 dwelling.-No search warrant shall issue under this chapter or  
 72 under any other law of this state to search any private dwelling  
 73 occupied as such unless:

74 (7) One or more of the following child abuse offenses is  
 75 being committed there:

76 ~~(b) Commission of an unnatural and lascivious act with a~~  
 77 ~~child, in violation of s. 800.02.~~

78

79 If, during a search pursuant to a warrant issued under this  
 80 section, a child is discovered and appears to be in imminent  
 81 danger, the law enforcement officer conducting such search may  
 82 remove the child from the private dwelling and take the child  
 83 into protective custody pursuant to chapter 39. The term  
 84 "private dwelling" shall be construed to include the room or  
 85 rooms used and occupied, not transiently but solely as a  
 86 residence, in an apartment house, hotel, boardinghouse, or  
 87 lodginghouse. No warrant shall be issued for the search of any

Page 3 of 4

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88 private dwelling under any of the conditions hereinabove  
 89 mentioned except on sworn proof by affidavit of some creditable  
 90 witness that he or she has reason to believe that one of said  
 91 conditions exists, which affidavit shall set forth the facts on  
 92 which such reason for belief is based.

93 Section 5. This act shall take effect October 1, 2026.

Page 4 of 4

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The Florida Senate  
**COMMITTEE VOTE RECORD**

**Committee:** Appropriations Committee on Criminal and Civil Justice    **Tab #:** 7  
**Meeting Date:** Wednesday, February 25, 2026    **Sponsor:** Martin  
**Time:** 1:30—4:30 p.m.    **Subject:** Indecent Exposure of Sexual Organs to Minors  
**Place:** 37 Senate Building  
**Bill #:** CS/SB 1742  
**Final Action:** Favorable with Committee Substitute

CODES:    FAV=Favorable  
          UNF=Unfavorable  
          -R=Reconsidered

RCS=Replaced by Committee Substitute  
RE=Replaced by Engrossed Amendment  
RS=Replaced by Substitute Amendment

TP=Temporarily Postponed  
VA=Vote After Roll Call  
VC=Vote Change After Roll Call

WD=Withdrawn  
OO=Out of Order  
AV=Abstain from Voting



## THE FLORIDA SENATE

Tallahassee, Florida 32399-1100

### COMMITTEES:

Criminal Justice, *Chair*  
Appropriations Committee on Criminal and Civil  
Justice, *Chair*  
Appropriations  
Appropriations Committee on Transportation,  
Tourism, and Economic Development  
Banking and Insurance  
Rules  
Transportation

### SENATOR JONATHAN MARTIN

33rd District

February 24, 2026

Chair Illeana Garcia  
Appropriations Committee on Criminal and Civil Justice  
2000 The Capital  
404 South Monroe Street  
Tallahassee, FL 32399

### RE: SB 1742 Indecent Exposure of Sexual Organs to Minors

Dear Chair Garcia,

Please allow this letter to serve as my respectful request to place SB 1742 Indecent Exposure of Sexual Organs to Minors on the next committee agenda.

SB 1742 Indecent Exposure of Sexual Organs to Minors repeals a provision relating to unnatural and lascivious acts by prohibiting a person from intentionally exposing or exhibiting his or her sexual organs in a lewd or lascivious manner for a specified purpose, while viewing a person who is younger than 16 years of age or performing specified sexual acts for a specified purpose while viewing a person who is younger than 16 years of age while also defining the term "viewing".

Your kind consideration of this request is greatly appreciated. Please feel free to contact my office for any additional information.

Sincerely,

A handwritten signature in black ink, appearing to read "Jon Martin".

Jonathan Martin  
Senate District 33

#### REPLY TO:

- 2000 Main Street, Suite 401, Fort Myers, Florida 33901 (239) 338-2570
- 311 Senate Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5033

Senate's Website: [www.flsenate.gov](http://www.flsenate.gov)

**BEN ALBRITTON**  
President of the Senate

**JASON BRODEUR**  
President Pro Tempore

The Florida Senate

# APPEARANCE RECORD

2-25-26

Meeting Date

SB 1742

Bill Number or Topic

CRIM / CIVIL JUST

Committee

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Amendment Barcode (if applicable)

Name MICHAEL CRABS

Phone 321-476-4447

Address 2500 W COLONIAL DR

Street

Email MICHAEL.CRABS@CSOFL.COM

OW

City

FL

State

32802

Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

### PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

SHERIFF MINA

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf](#) ([flsenate.gov](#))

This form is part of the public record for this meeting.

S-001 (08/10/2021)



457242

LEGISLATIVE ACTION

Senate	.	House
Comm: RCS	.	
02/26/2026	.	
	.	
	.	
	.	

---

The Appropriations Committee on Criminal and Civil Justice  
(Martin) recommended the following:

**Senate Amendment (with title amendment)**

Delete lines 21 - 48

and insert:

800.035 Indecent exposure of sexual organs while observing  
a child.-

(1) As used in this section, the term "observing" means  
intentionally viewing another person under circumstances in  
which the offender is reasonably capable of being seen by the  
person being viewed.



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11           (2) A person commits the offense of indecent exposure while  
12 observing a child if that person, while observing a child under  
13 16 years of age, for the purpose of his or her own sexual  
14 arousal or gratification:

15           (a) Intentionally exposes a sexual organ in a lewd or  
16 lascivious manner; or

17           (b) Intentionally performs any sexual act that does not  
18 involve actual physical or sexual contact with the child,  
19 including, but not limited to, sadomasochistic abuse, sexual  
20 bestiality, masturbation, or the simulation of any act involving  
21 sexual activity.

22           (3) A person who violates subsection (2) commits a felony  
23 of the third degree, punishable as provided in s. 775.082, s.  
24 775.083, or s. 775.084.

25           (4) It is not a defense under this section that the person  
26 being observed was not aware of any specific conduct on the part  
27 of the offender or did not see the offender's sexual organs.

28           (5) A person does not commit the offense of indecent  
29 exposure of sexual organs while observing a child if the person  
30 is either of the following:

31           (a) A mother who is breastfeeding her baby.

32           (b) An individual who is merely nude in a place provided or  
33 set

34  
35 ===== T I T L E   A M E N D M E N T =====

36 And the title is amended as follows:

37           Delete lines 3 - 12

38 and insert:

39           while observing a child; repealing s. 800.02, F.S.,



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40 relating to unnatural and lascivious acts; creating s.  
41 800.035, F.S.; defining the term "observing";  
42 prohibiting a person from, for a specified purpose,  
43 intentionally exposing his or her sexual organs in a  
44 lewd or lascivious manner or intentionally performing  
45 specified sexual acts while observing a child under 16  
46 years of age; providing criminal penalties; specifying  
47 what does not constitute a defense to committing such  
48 offense; providing exceptions; amending ss.

**The Florida Senate**  
**BILL ANALYSIS AND FISCAL IMPACT STATEMENT**

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

---

Prepared By: The Professional Staff of the Appropriations Committee on Criminal and Civil Justice

---

BILL: CS/CS/SB 1742

INTRODUCER: Appropriations Committee on Criminal and Civil Justice, Criminal Justice Committee,  
and Senator Martin

SUBJECT: Indecent Exposure of Sexual Organs to Minors

DATE: February 27, 2026      REVISED: \_\_\_\_\_

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	<u>Parker</u>	<u>Stokes</u>	<u>CJ</u>	<u>Fav/CS</u>
2.	<u>Atchley</u>	<u>Harkness</u>	<u>ACJ</u>	<u>Fav/CS</u>
3.	_____	_____	<u>FP</u>	_____

---

**Please see Section IX. for Additional Information:**

COMMITTEE SUBSTITUTE - Substantial Changes

---

**I. Summary:**

CS/CS/SB 1742 creates s. 800.035, F.S., establishing a new offense for indecent exposure of sexual organs while observing a child. Specifically, the bill provides that a person commits the offense of indecent exposure while observing a child if that person, while observing a child under 16 years of age, for the purpose of his or her own sexual arousal or gratification:

- Intentionally expose his or her sexual organ in a lewd or lascivious manner; or
- Intentionally perform any sexual act that does not involve actual physical or sexual contact with the minor, including, but not limited to, sadomasochistic abuse, sexual bestiality, masturbation, or the simulation of any act involving sexual activity.

A person who commits the offense of indecent exposure of sexual organs while observing a child commits a third degree felony.<sup>1</sup>

The bill provides exceptions and provides that it is not a defense that the person being observed was not aware of any specific conduct on the part of the offender or did not see the offender's sexual organs.

The bill repeals s. 800.02, F.S., relating to unnatural and lascivious acts.

---

<sup>1</sup> A third degree felony is punishable by a term of imprisonment not exceeding 5 years and a fine up to \$5,000, as provided in ss. 775.082, 775.083, or 775.084, F.S.

The bill may have a positive indeterminate fiscal impact (unquantifiable increase in prison bed needs) on the Department of Corrections. See Section V., Fiscal Impact Statement.

The bill takes effect on October 1, 2026.

## II. Present Situation:

### **Lewd or Lascivious Offenses**

Florida law contains various sections of law relating to lewd or lascivious offenses. This includes, in part, prohibitions on lewd or lascivious exhibition in the presence of a minor.

#### ***Lewd or Lascivious Conduct***

Section 800.04(6), F.S., provides that a person who commits lewd or lascivious conduct, if he or she:

- Intentionally touches a person under 16 years of age in a lewd or lascivious manner;<sup>2</sup> or
- Solicits a person under 16 years to commit a lewd or lascivious act.<sup>3</sup>

An offender 18 years of age or older who commits lewd or lascivious conduct commits a second degree felony.<sup>4</sup> An offender less than 18 years of age or older who commits lewd or lascivious conduct commits a third degree felony.<sup>5</sup>

#### ***Lewd or Lascivious Exhibition***

Section 800.04(7), F.S., provides that a person commits Lewd or Lascivious Exhibition if he or she, in the presence of a victim who is less than 16:

- Intentionally masturbates;
- Intentionally exposes the genitals in a lewd or lascivious manner; or
- Intentionally commits any other sexual act that does not involve actual physical or sexual contact with the victim, including but not limited to, sadomasochistic abuse, sexual bestiality, or the simulation of any act involving sexual activity.

An offender 18 years of age or older who commits a lewd or lascivious exhibition<sup>6</sup> commits a second degree felony.<sup>7</sup>

An offender less than 18 years of age who commits a lewd or lascivious exhibition<sup>8</sup> commits a third degree felony.<sup>9</sup>

---

<sup>2</sup> Section (6)(a)1., F.S.

<sup>3</sup> Section (6)(a)2., F.S.

<sup>4</sup> Section (6)(b), F.S.

<sup>5</sup> Section (6)(c), F.S.

<sup>6</sup> Section 800.04(7)(b), F.S.

<sup>7</sup> A second degree felony is punishable by a term of imprisonment not exceeding 15 years and a fine up to \$10,000, as provided in ss. 775.082, 775.083, and 775.084, F.S.

<sup>8</sup> Section 800.03, F.S.

<sup>9</sup> A third degree felony is punishable by a term of imprisonment not exceeding 5 years and a fine up to \$5,000, as provided in ss. 775.082, 775.083, and 775.084, F.S.

A mother breastfeeding her baby does not under any circumstance constitute a violation of this section.<sup>10</sup>

### ***Exposure of Sexual Organs***

Publicly exposing sexual organs may be criminal behavior. The criminal act of exposure of sexual organs occurs when a person:

- Exposes or exhibits his or her sexual organs in public, or on the private premises of another, or so near thereto as to be seen from the private premises, in a vulgar or indecent manner; or
- Is naked in public in a vulgar or indecent manner.<sup>11</sup>

Exposure of sexual organs is a first degree misdemeanor.<sup>12</sup> However, a second or subsequent violation is a third degree felony.

Courts have consistently held that being naked alone is not sufficient to violate s. 800.03, F.S. To trigger a violation, there must also be a “lascivious” exhibition of the sexual organs.<sup>13</sup>

### ***Unnatural and lascivious act***

A person who commits any unnatural and lascivious act with another person commits a misdemeanor of the second degree.<sup>14,15</sup>

## **III. Effect of Proposed Changes:**

CS/SB 1742 creates s. 800.035, F.S., establishing a new third degree felony offense for indecent exposure of sexual organs while observing a child. Specifically, the bill provides that a person commits the offense of indecent exposure while observing a child if that person, while observing a child under 16 years of age, for the purpose of his or her own sexual arousal or gratification:

- Intentionally exposes his or her sexual organ in a lewd or lascivious manner; or
- Intentionally performs any sexual act that does not involve actual physical or sexual contact with the minor, including, but not limited to, sadomasochistic abuse, sexual bestiality, masturbation, or the simulation of any act involving sexual activity.

The bill provides exceptions to the crime of indecent exposure of sexual organs if the person is either:

- A mother who is breastfeeding her baby.
- An individual who is merely nude in a place provided or set apart for the purpose.

---

<sup>10</sup> Section 800.04(8), F.S.

<sup>11</sup> Section 800.03, F.S.

<sup>12</sup> A first degree misdemeanor is punishable by a term of imprisonment not to exceed one year and a fine up to \$1,000, as provided in ss. 775.082 or 775.083, F.S.

<sup>13</sup> *Hoffman v. Carson*, 250 So 2d 891(Fla. 1971).

<sup>14</sup> Section 800.02, F.S.

<sup>15</sup> A second degree misdemeanor is punishable by a term of imprisonment not exceeding 60 days and a \$500 fine, as provided in ss. 775.082 and 775.083, F.S.

The bill provides that it is not a defense that the person being observed was not aware of any specific conduct on the part of the offender or did not see the offender's sexual organs.

The bill defines "observing" as intentionally viewing another person under circumstances in which the offender is reasonably capable of being seen by the person viewed.

The bill repeals s 800.02, F.S., relating to unnatural and lascivious acts.

This bill takes effect on October 1, 2026.

#### **IV. Constitutional Issues:**

##### **A. Municipality/County Mandates Restrictions:**

The bill does not appear to require cities and counties to expend funds or limit their authority to raise revenue or receive state-shared revenues as specified by Art. VII, s. 18 of the State Constitution.

##### **B. Public Records/Open Meetings Issues:**

None.

##### **C. Trust Funds Restrictions:**

None.

##### **D. State Tax or Fee Increases:**

None.

##### **E. Other Constitutional Issues:**

None.

#### **V. Fiscal Impact Statement:**

##### **A. Tax/Fee Issues:**

None.

##### **B. Private Sector Impact:**

None.

##### **C. Government Sector Impact:**

The Legislature's Office of Economic and Demographic Research (EDR) and the Criminal Justice Impact Conference, which provides the final, official estimate of the prison bed impact, if any, of legislation, has determined that the bill may have a positive

indeterminate impact on Department of Corrections' prison bed needs. The EDR provides the following additional information regarding its estimate:

- Per FDLE, in FY 2024-2025, there were 28 arrests, with 8 guilty/convicted charges and two adjudication withheld charges for the current second degree misdemeanor under s. 800.02, F.S. Current language under s. 800.04(7), F.S. has a Level 5, second degree felony for someone older than 18 years of age committing lewd or lascivious exhibition in front of a victim less than 16 years of age, and a Level 4, third degree felony for when that person is less than 18 years of age. Per FDLE, there were 215 arrests under s. 800.04(7), F.S., with 64 guilty/convicted charges and three adjudication withheld charges. Per DOC, in FY 2024-2025, there were 34 new commitments to prison for such acts. The new language expands on similar acts, creating a situation where it “does not require such person to be aware of any specific conduct or to see the offender’s sexual organs.” It is not known how many additional offenders there would be under this new language.
- Per DOC, in FY 2024-2025, the incarceration rate for a Level 1, third degree felony was 9.7 percent.<sup>16</sup>

#### **VI. Technical Deficiencies:**

None.

#### **VII. Related Issues:**

None.

#### **VIII. Statutes Affected:**

This bill creates section 800.035 of the Florida Statutes.

This bill repeals section 800.02 of the Florida Statutes.

#### **IX. Additional Information:**

##### **A. Committee Substitute – Statement of Substantial Changes:**

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

##### **CS/CS by Appropriations Committee on Criminal and Civil Justice on February 25, 2026:**

The committee substitute:

- Renames the new offense to “indecent exposure of sexual organs while observing a child”.
- Removes the definition of “viewing” and defines “observing”.
- Provides that it is not a defense that the person being observed was not aware of any specific conduct on the part of the offender or did not see the offender’s sexual organs.

<sup>16</sup> Office of Economic and Demographic Research, *SB 1742 – Indecent Exposure of Sexual Organs to Minors*, (on file with the Senate Appropriations Committee on Criminal and Civil Justice)

**CS by Criminal Justice on January 26, 2026:**

The committee substitute:

- Creates a third degree felony for indecent exposure to a minor which prohibits lewd or sexual acts while viewing a child, for the purpose of attaining sexual arousal or gratification.
- Repeals unnatural and lascivious acts statute.

**B. Amendments:**

None.

---

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

---

By Senator Martin

33-01480-26

20261750\_\_

1                           A bill to be entitled  
 2       An act relating to criminal sexual conduct; amending  
 3       s. 775.0847, F.S.; revising the circumstances under  
 4       which the violation of specified provisions must be  
 5       reclassified to the next higher degree; providing for  
 6       reclassification of such violations and mandatory  
 7       minimum terms of imprisonment; amending s. 794.0116,  
 8       F.S.; increasing the mandatory minimum terms of  
 9       imprisonment for persons who commit a violation of  
 10      specified provisions and have a certain prior  
 11      conviction; amending s. 827.071, F.S.; revising the  
 12      definition of the term "child" or "minor"; increasing  
 13      criminal penalties and providing a mandatory minimum  
 14      term of imprisonment for persons who commit the  
 15      offense of use of a child in a sexual performance;  
 16      providing criminal penalties and a mandatory minimum  
 17      term of imprisonment for persons who commit the  
 18      offense of aggravated use of a child in a sexual  
 19      performance; providing a mandatory minimum term of  
 20      imprisonment for persons who commit the offense of  
 21      promoting a sexual performance by a child; increasing  
 22      criminal penalties for persons who knowingly solicit,  
 23      possess, control, or intentionally view any  
 24      photographic material, motion picture, or other  
 25      specified representations that include child  
 26      pornography; amending s. 827.072, F.S.; increasing  
 27      criminal penalties and providing a mandatory minimum  
 28      term of imprisonment for persons who intentionally  
 29      create generated child pornography; amending s.

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20261750\_\_

30       828.126, F.S.; increasing criminal penalties for  
 31       specified offenses relating to sexual activities  
 32       involving animals; making technical changes; requiring  
 33       a court to issue a specified order that must be  
 34       effective for a minimum of 5 years, rather than  
 35       authorizing the court to issue such order to be  
 36       effective for up to 5 years, after the date of a  
 37       specified conviction; amending s. 847.011, F.S.;  
 38       providing applicability; amending s. 847.0137, F.S.;  
 39       defining terms; providing criminal penalties and a  
 40       mandatory minimum term of imprisonment for persons who  
 41       knew or reasonably should have known that they were  
 42       transmitting or taking other actions to make  
 43       accessible child pornography or generated child  
 44       pornography; increasing criminal penalties and  
 45       providing a mandatory minimum term of imprisonment for  
 46       persons who knew or reasonably should have known that  
 47       they were transmitting child pornography or generated  
 48       child pornography; specifying circumstances under  
 49       which persons may not be subject to prosecution;  
 50       amending ss. 775.15, 794.0115, and 921.0022, F.S.;  
 51       conforming cross-references; conforming provisions to  
 52       changes made by the act; providing an effective date.  
 53  
 54       Be It Enacted by the Legislature of the State of Florida:  
 55  
 56               Section 1. Subsections (2) and (3) of section 775.0847,  
 57       Florida Statutes, are amended to read:  
 58               775.0847 Possession or promotion of certain images of child

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**CODING:** Words ~~stricken~~ are deletions; words underlined are additions.

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59 pornography; reclassification.-

60 (2) A violation of s. 827.071, s. 847.0135, s. 847.0137, or

61 s. 847.0138 must shall be reclassified to the next higher degree

62 as provided in subsection (3) if:

63 (a) The offender possesses 20 10 or more images of any form

64 of child pornography regardless of content; or and

65 (b) The content of at least one image contains one or more

66 of the following:

67 1. A prepubescent child ~~who is younger than the age of 5.~~

68 2. Sadomasochistic abuse involving a child.

69 3. Sexual battery involving a child.

70 4. Sexual bestiality involving a child.

71 5. ~~Any motion picture, film, video, or computer-generated~~

72 ~~motion picture, film, or video involving a child, regardless of~~

73 ~~length and regardless of whether the motion picture, film,~~

74 ~~video, or computer-generated motion picture, film, or video~~

75 ~~contains sound.~~

76 (3) (a) In the case of a felony of the third degree, the

77 offense is reclassified to a felony of the second degree, and

78 the offender must be sentenced to a mandatory minimum term of

79 imprisonment of 5 years.

80 (b) In the case of a felony of the second degree, the

81 offense is reclassified to a felony of the first degree, and the

82 offender must be sentenced to a mandatory minimum term of

83 imprisonment of 15 years.

84 (c) In the case of a felony of the first degree, the

85 offense is reclassified to a life felony, and the offender must

86 be sentenced to a mandatory minimum term of imprisonment of 25

87 years.

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88

89 For purposes of sentencing under chapter 921 and determining

90 incentive gain-time eligibility under chapter 944, a felony

91 offense that is reclassified under this section is ranked one

92 level above the ranking under s. 921.0022 or s. 921.0023 of the

93 offense committed.

94 Section 2. Subsection (1) of section 794.0116, Florida

95 Statutes, is amended to read:

96 794.0116 Sexual offenses by persons previously convicted of

97 sexual offenses.-

98 (1) A person who was previously convicted of or had

99 adjudication withheld for an offense specified in s.

100 943.0435(1)(h)1.a. and commits a violation of s. 800.04(5); s.

101 825.1025(3); s. 827.071(2), (3), (4), or (5)(a); s. 847.0135; s.

102 847.0137; or s. 847.0145 must shall be sentenced to a mandatory

103 minimum term of imprisonment as follows:

104

	Statute	Mandatory Minimum
105	(a) 800.04(5)	<u>15 10</u> years
106	(b) 825.1025(3)	10 years
107	(c) 827.071(2)	<u>25 20</u> years
108	(d) 827.071(3)	20 years
109	(e) 827.071(4)	15 years
110		

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(f) 827.071(5)(a) 10 years

111 (g) 847.0135 10 years

112 (h) 847.0137 10 years

113 (i) 847.0145 25 ~~20~~ years

114 Section 3. Paragraph (a) of subsection (1), subsections (2)

115 and (3), and paragraph (a) of subsection (5) of section 827.071,

116 Florida Statutes, are amended, and paragraphs (b) through (n) of

117 subsection (1) of that section are republished, to read:

118 827.071 Sexual performance by a child; child pornography;

119 penalties.-

120 (1) As used in this section, the following definitions

121 shall apply:

122 (a) "Child" or "minor" means a any person, whose identity

123 is known and who is or unknown, younger than 18 years of age, or

124 whose identity is unknown and who appears to be under 18 years

125 of age.

126 (b) "Child pornography" means:

127 1. Any image depicting a minor engaged in sexual conduct;

128 or

129 2. Any image that has been created, altered, adapted, or

130 modified by electronic, mechanical, or other means, to portray

131 an identifiable minor engaged in sexual conduct.

132 (c) "Deviate sexual intercourse" means sexual conduct

133 between persons not married to each other consisting of contact

134 between the penis and the anus, the mouth and the penis, or the

135

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136 mouth and the vulva.

137 (d) "Female genitals" includes the labia minora, labia

138 majora, clitoris, vulva, hymen, and vagina.

139 (e) "Identifiable minor" means a person:

140 1. Who was a minor at the time the image was created,

141 altered, adapted, or modified, or whose image as a minor was

142 used in the creating, altering, adapting, or modifying of the

143 image; and

144 2. Who is recognizable as an actual person by the person's

145 face, likeness, or other distinguishing characteristic, such as

146 a unique birthmark, or other recognizable feature.

147

148 The term may not be construed to require proof of the actual

149 identity of the identifiable minor.

150 (f) "Intentionally view" means to deliberately,

151 purposefully, and voluntarily view. Proof of intentional viewing

152 requires establishing more than a single image, motion picture,

153 exhibition, show, image, data, computer depiction,

154 representation, or other presentation over any period of time.

155 (g) "Performance" means any play, motion picture,

156 photograph, or dance or any other visual representation

157 exhibited before an audience.

158 (h) "Promote" means to procure, manufacture, issue, sell,

159 give, provide, lend, mail, deliver, transfer, transmit,

160 transmute, publish, distribute, circulate, disseminate, present,

161 exhibit, send, post, share, or advertise or to offer or agree to

162 do the same.

163 (i) "Sadomasochistic abuse" means flagellation or torture

164 by or upon a person, or the condition of being fettered, bound,

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165 or otherwise physically restrained, for the purpose of deriving  
166 sexual satisfaction from inflicting harm on another or receiving  
167 such harm oneself.

168 (j) "Sexual battery" means oral, anal, or female genital  
169 penetration by, or union with, the sexual organ of another or  
170 the anal or female genital penetration of another by any other  
171 object; however, "sexual battery" does not include an act done  
172 for a bona fide medical purpose.

173 (k) "Sexual bestiality" means any sexual act between a  
174 person and an animal involving the sex organ of the one and the  
175 mouth, anus, or female genitals of the other.

176 (l)1. "Sexual conduct" means actual or simulated sexual  
177 intercourse, deviate sexual intercourse, sexual bestiality,  
178 masturbation, or sadomasochistic abuse; actual or simulated lewd  
179 exhibition of the genitals; actual physical contact with a  
180 person's clothed or unclothed genitals, pubic area, buttocks,  
181 or, if such person is a female, breast, with the intent to  
182 arouse or gratify the sexual desire of either party; or any act  
183 or conduct which constitutes sexual battery or simulates that  
184 sexual battery is being or will be committed. A mother's  
185 breastfeeding of her baby does not under any circumstance  
186 constitute "sexual conduct."

187 2. As used in subparagraph 1., "actual or simulated lewd  
188 exhibition of the genitals" may be evidenced by the overall  
189 content of an image, taking into account the age of the minor  
190 depicted and, including, but not limited to, whether:

- 191 a. The focal point of the image is on the minor's genitals;  
192 b. The setting of the image is sexually suggestive or in a  
193 place or pose generally associated with sexual conduct;

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194 c. The minor is depicted in an unnatural pose, or in  
195 inappropriate attire, considering the age of the minor;

196 d. The image suggests sexual coyness or a willingness to  
197 engage in sexual conduct; or

198 e. The image is intended or designed to elicit a sexual  
199 response in the viewer.

200 (m) "Sexual performance" means any performance or part  
201 thereof which includes sexual conduct by a child.

202 (n) "Simulated" means the explicit depiction of conduct set  
203 forth in paragraph (l) which creates the appearance of such  
204 conduct and which exhibits any uncovered portion of the breasts,  
205 genitals, or buttocks.

206 (2) (a) A person commits is guilty of the use of a child in  
207 a sexual performance if, knowing the character and content  
208 thereof, he or she employs, authorizes, or induces a child to  
209 engage in a sexual performance or, being a parent, legal  
210 guardian, or custodian of such child, consents to the  
211 participation by such child in a sexual performance. A person  
212 who violates this paragraph subsection commits a felony of the  
213 first second degree, punishable as provided in s. 775.082, s.  
214 775.083, or s. 775.084, and must be sentenced to a mandatory  
215 minimum term of imprisonment of 15 years.

216 (b) A person commits aggravated use of a child in a sexual  
217 performance if, knowing the character and content thereof, he or  
218 she employs, authorizes, or induces a child younger than 12  
219 years of age to engage in a sexual performance. A person who  
220 violates this paragraph commits a life felony, punishable as  
221 provided in s. 775.082, s. 775.083, or s. 775.084, and must be  
222 sentenced to a mandatory minimum term of imprisonment of 25

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223 years.

224 (3) A person ~~commits is guilty of~~ promoting a sexual  
 225 performance by a child ~~if when~~, knowing the character and  
 226 content thereof, he or she produces, directs, or promotes any  
 227 performance which includes sexual conduct by a child. A person  
 228 who violates this subsection commits a felony of the second  
 229 degree, punishable as provided in s. 775.082, s. 775.083, or s.  
 230 775.084, and must be sentenced to a mandatory minimum term of  
 231 imprisonment of 5 years.

232 (5)(a) It is unlawful for any person to knowingly solicit,  
 233 possess, control, or intentionally view a photograph, motion  
 234 picture, exhibition, show, representation, image, data, computer  
 235 depiction, or other presentation which, in whole or in part, he  
 236 or she knows to include child pornography. The solicitation,  
 237 possession, control, or intentional viewing of each such  
 238 photograph, motion picture, exhibition, show, image, data,  
 239 computer depiction, representation, or presentation is a  
 240 separate offense. If such photograph, motion picture,  
 241 exhibition, show, representation, image, data, computer  
 242 depiction, or other presentation includes child pornography  
 243 depicting more than one child, then each such child in each such  
 244 photograph, motion picture, exhibition, show, representation,  
 245 image, data, computer depiction, or other presentation that is  
 246 knowingly solicited, possessed, controlled, or intentionally  
 247 viewed is a separate offense. A person who violates this  
 248 paragraph commits a felony of the second ~~third~~ degree,  
 249 punishable as provided in s. 775.082, s. 775.083, or s. 775.084.

250 Section 4. Paragraph (b) of subsection (2) of section  
 251 827.072, Florida Statutes, is amended, and paragraph (a) of

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252 subsection (1) of that section is republished, to read:

253 827.072 Generated child pornography.-

254 (1) As used in this section, the term:

255 (a) "Generated child pornography" means any image that has  
 256 been created, altered, adapted, or modified by electronic,  
 257 mechanical, or other computer-generated means to portray a  
 258 fictitious person, who a reasonable person would regard as being  
 259 a real person younger than 18 years of age, engaged in sexual  
 260 conduct.

261 (2)

262 (b) A person who intentionally creates generated child  
 263 pornography commits a felony of the second ~~third~~ degree,  
 264 punishable as provided in s. 775.082, s. 775.083, or s. 775.084,  
 265 and must be sentenced to a mandatory minimum term of  
 266 imprisonment of 5 years.

267 Section 5. Section 828.126, Florida Statutes, is amended to  
 268 read:

269 828.126 Sexual activities involving animals.-

270 (1) As used in this section, the term "sexual contact with  
 271 an animal" means any act committed between a person and an  
 272 animal for the purpose of sexual gratification, abuse, or  
 273 financial gain which involves:

274 (a) Contact between the sex organ or anus of one and the  
 275 mouth, sex organ, or anus of the other;

276 (b) The fondling of the sex organ or anus of an animal; or

277 (c) The insertion, however slight, of any part of the body  
 278 of a person or any object into the vaginal or anal opening of an  
 279 animal, or the insertion of any part of the body of an animal  
 280 into the vaginal or anal opening of a person.

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281 (2) A person may not~~+~~  
 282 ~~(a)~~ knowingly engage in any sexual contact with an animal.  
 283 A person who violates this subsection commits a felony of the  
 284 second degree, punishable as provided in s. 775.082, s. 775.083,  
 285 or s. 775.084.~~+~~

286 ~~(3)(b)~~ A person may not knowingly cause, aid, or abet  
 287 another person to engage in any sexual contact with an animal. A  
 288 person who violates this subsection commits a felony of the  
 289 second degree, punishable as provided in s. 775.082, s. 775.083,  
 290 or s. 775.084.~~+~~

291 ~~(4)(e)~~ A person may not knowingly permit any sexual contact  
 292 with an animal to be conducted on any premises under his or her  
 293 charge or control. A person who violates this subsection commits  
 294 a felony of the third degree, punishable as provided in s.  
 295 775.082, s. 775.083, or s. 775.084.~~+~~

296 ~~(5)(d)~~ A person may not knowingly organize, promote,  
 297 conduct, aid, abet, participate in as an observer, or advertise,  
 298 offer, solicit, or accept an offer of an animal for the purpose  
 299 of sexual contact with such animal, or perform any service in  
 300 the furtherance of an act involving any sexual contact with an  
 301 animal. A person who violates this subsection commits a felony  
 302 of the third degree, punishable as provided in s. 775.082, s.  
 303 775.083, or s. 775.084.~~+~~~~or~~

304 ~~(6)(e)~~ A person may not knowingly film, distribute, or  
 305 possess any pornographic image or video of a person and an  
 306 animal engaged in any of the activities prohibited by this  
 307 section. A person who violates this subsection commits a felony  
 308 of the third degree, punishable as provided in s. 775.082, s.  
 309 775.083, or s. 775.084

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310 ~~(3)~~ ~~A person who violates this section commits a felony of~~  
 311 ~~the third degree, punishable as provided in s. 775.082, s.~~  
 312 ~~775.083, or s. 775.084.~~

313 ~~(7)(4)~~ In addition to other penalties prescribed by law,  
 314 the court shall issue an order prohibiting a person convicted  
 315 under this section from harboring, owning, possessing, or  
 316 exercising control over any animal; from residing in any  
 317 household in which animals are present; and from engaging in an  
 318 occupation, whether paid or unpaid, or participating in a  
 319 volunteer position at any establishment at which animals are  
 320 present. The order must ~~may~~ be effective for a minimum of ~~up to~~  
 321 5 years after the date of the conviction, regardless of whether  
 322 adjudication is withheld.

323 ~~(8)(5)~~ This section does not apply to accepted animal  
 324 husbandry practices, including, but not limited to, bona fide  
 325 agricultural purposes, assistance with the birthing process or  
 326 artificial insemination of an animal for reproductive purposes,  
 327 accepted conformation judging practices, or accepted veterinary  
 328 medical practices.

329 Section 6. Subsection (12) is added to section 847.011,  
 330 Florida Statutes, to read:

331 847.011 Prohibition of certain acts in connection with  
 332 obscene, lewd, etc., materials; penalty.-

333 (12) This section does not apply to a person charged solely  
 334 under a section relating to child pornography, including, but  
 335 not limited to, s. 827.071, s. 827.072, s. 847.0135, s.  
 336 847.0137, or s. 847.0138.

337 Section 7. Section 847.0137, Florida Statutes, is amended  
 338 to read:

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339 847.0137 Transmission of child pornography or generated  
 340 child pornography by electronic device or equipment prohibited;  
 341 penalties.-  
 342 (1) As used in this section, the term:  
 343 (a) "Access credential" means any password, username,  
 344 token, unique link, URL, hyperlink, or other data that allows or  
 345 facilitates access to files or data stored in cloud storage.  
 346 (b) "Cloud storage" means any remote, networked, or third-  
 347 party-provided storage service that allows a user to store,  
 348 host, or share digital files or data and to access those files  
 349 or data through the Internet or other network, whether by direct  
 350 file transfer, URL, hyperlink, shareable link, access token,  
 351 credentials, or other means.  
 352 (c) "Link" means any URL, hyperlink, short link, shareable  
 353 link, magnet link, or other string, token, or data that, when  
 354 used, directs or grants access to content stored remotely,  
 355 including cloud storage.  
 356 (d) "Transmit" means the act of sending and causing to be  
 357 delivered, including the act of providing access for receiving  
 358 and causing to be delivered, any image, information, or data  
 359 over or through any medium, including the Internet or an  
 360 interconnected network, by use of any electronic equipment or  
 361 other device.  
 362 (2) A person who knew or reasonably should have known that  
 363 he or she was transmitting, distributing, posting, sharing,  
 364 providing, publishing, or making accessible by any means,  
 365 including by sending, posting, uploading, or otherwise providing  
 366 a link, an access credential, or information that grants access  
 367 to cloud storage that the person knows contains child

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368 pornography or generated child pornography, and who knowingly  
 369 causes another person to view or obtain such images, or  
 370 otherwise facilitates access to such material, commits a felony  
 371 of the second degree, punishable as provided in ss. 775.082,  
 372 775.083, or 775.084, and must be sentenced to a mandatory  
 373 minimum term of imprisonment of 5 years.  
 374 (3) Notwithstanding ss. 847.012 and 847.0133, a ~~any~~ person  
 375 in this state who knew or reasonably should have known that he  
 376 or she was transmitting child pornography, as defined in s.  
 377 847.001 or generated child pornography as defined in s. 827.072,  
 378 to another person in this state or in another jurisdiction  
 379 commits a felony of the second ~~third~~ degree, punishable as  
 380 provided in s. 775.082, s. 775.083, or s. 775.084, and must be  
 381 sentenced to a mandatory minimum term of imprisonment of 5  
 382 years.  
 383 (4)(3) Notwithstanding ss. 847.012 and 847.0133, a ~~any~~  
 384 person in any jurisdiction other than this state who knew or  
 385 reasonably should have known that he or she was transmitting  
 386 child pornography, as defined in s. 847.001 or generated child  
 387 pornography as defined in s. 827.072, to any person in this  
 388 state commits a felony of the second ~~third~~ degree, punishable as  
 389 provided in s. 775.082, s. 775.083, or s. 775.084, and must be  
 390 sentenced to a mandatory minimum term of imprisonment of 5  
 391 years.  
 392 (5) A person who, in good faith, provides a link, access  
 393 credential, or other information to a law enforcement agency,  
 394 prosecuting authority, or authorized forensic examiner for the  
 395 purpose of reporting suspected child pornography, cooperating  
 396 with an investigation, preserving evidence, or seeking lawful

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397 removal of content may not be subject to prosecution under this  
 398 section for that disclosure.

399 ~~(6)(4)~~ This section may ~~shall~~ not be construed to preclude  
 400 prosecution of a person in this state or another jurisdiction  
 401 for a violation of any law of this state, including a law  
 402 providing for greater penalties than prescribed in this section,  
 403 for the transmission of child pornography, as defined in s.  
 404 847.001, to any person in this state.

405 ~~(7)(5)~~ A person is subject to prosecution in this state  
 406 pursuant to chapter 910 for any act or conduct proscribed by  
 407 this section, including a person in a jurisdiction other than  
 408 this state, if the act or conduct violates subsection (4) ~~(3)~~.

409

410 The provisions of this section do not apply to subscription-  
 411 based transmissions such as list servers.

412 Section 8. Subsection (21) of section 775.15, Florida  
 413 Statutes, is amended to read:  
 414 775.15 Time limitations; general time limitations;  
 415 exceptions.—

416 (21) In addition to the time periods prescribed in this  
 417 section, a prosecution for any offense under s. 827.071(2)(a) or  
 418 (3) ~~s. 827.071(2) or (3)~~, if the offender was 18 years of age or  
 419 older at the time of the offense, may be commenced at any time.  
 420 This subsection applies to any offense that is not otherwise  
 421 barred from prosecution on or before July 1, 2022.

422 Section 9. Subsection (2) of section 794.0115, Florida  
 423 Statutes, is amended to read:  
 424 794.0115 Dangerous sexual felony offender; mandatory  
 425 sentencing.—

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426 (2) A ~~Any~~ person ~~who is~~ convicted of a violation of s.  
 427 787.025(2)(c); s. 794.011(2), (3), (4), (5), or (8); s.  
 428 800.04(4) or (5); s. 825.1025(2) or (3); s. 827.071(2)(a) ~~or~~  
 429 ~~827.071(2)~~, (3), or (4); or s. 847.0145; or of any similar  
 430 offense under a former designation, which offense the person  
 431 committed when he or she was 18 years of age or older, and the  
 432 person:

433 (a) Caused serious personal injury to the victim as a  
 434 result of the commission of the offense;

435 (b) Used or threatened to use a deadly weapon during the  
 436 commission of the offense;

437 (c) Victimized more than one person during the course of  
 438 the criminal episode applicable to the offense;

439 (d) Committed the offense while under the jurisdiction of a  
 440 court for a felony offense under the laws of this state, for an  
 441 offense that is a felony in another jurisdiction, or for an  
 442 offense that would be a felony if that offense were committed in  
 443 this state; or

444 (e) Has previously been convicted of a violation of s.  
 445 787.025(2)(c); s. 794.011(2), (3), (4), (5), or (8); s.  
 446 800.04(4) or (5); s. 825.1025(2) or (3); s. 827.071(2)(a) ~~or~~  
 447 ~~827.071(2)~~, (3), or (4); s. 847.0145; of any offense under a  
 448 former statutory designation which is similar in elements to an  
 449 offense described in this paragraph; or of any offense that is a  
 450 felony in another jurisdiction, or would be a felony if that  
 451 offense were committed in this state, and which is similar in  
 452 elements to an offense described in this paragraph,  
 453  
 454 is a dangerous sexual felony offender, who must be sentenced to

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455 a mandatory minimum term of 25 years imprisonment up to, and  
 456 including, life imprisonment. If the offense described in this  
 457 subsection was committed on or after October 1, 2014, a person  
 458 who qualifies as a dangerous sexual felony offender pursuant to  
 459 this subsection must be sentenced to a mandatory minimum term of  
 460 50 years imprisonment up to, and including, life imprisonment.

461 Section 10. Paragraphs (e), (f), and (g) of subsection (3)  
 462 of section 921.0022, Florida Statutes, are amended to read:

463 921.0022 Criminal Punishment Code; offense severity ranking  
 464 chart.—

465 (3) OFFENSE SEVERITY RANKING CHART  
 466 (e) LEVEL 5

Florida Statute	Felony Degree	Description
316.027(2)(a)	3rd	Accidents involving personal injuries other than serious bodily injury, failure to stop; leaving scene.
316.1935(3)(a)	2nd	Driving at high speed or with wanton disregard for safety while fleeing or attempting to elude law enforcement officer who is in a patrol vehicle with siren and

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470 lights activated.

471 316.80(2) 2nd Unlawful conveyance of fuel; obtaining fuel fraudulently.

472 322.34(6) 3rd Careless operation of motor vehicle with suspended license, resulting in death or serious bodily injury.

473 327.30(5)(a)2. 3rd Vessel accidents involving personal injuries other than serious bodily injury; leaving scene.

474 365.172(14)(b)2. 2nd Misuse of emergency communications system resulting in death.

379.365(2)(c)1. 3rd Violation of rules relating to: willful molestation of stone crab traps, lines, or buoys; illegal bartering, trading, or sale, conspiring or

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aiding in such barter, trade, or sale, or supplying, agreeing to supply, aiding in supplying, or giving away stone crab trap tags or certificates; making, altering, forging, counterfeiting, or reproducing stone crab trap tags; possession of forged, counterfeit, or imitation stone crab trap tags; and engaging in the commercial harvest of stone crabs while license is suspended or revoked.

475

379.367(4) 3rd Willful molestation of a commercial harvester's spiny lobster trap, line, or buoy.

476

379.407(5)(b)3. 3rd Possession of 100 or more undersized spiny lobsters.

477

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381.0041(11)(b) 3rd Donate blood, plasma, or organs knowing HIV positive.

478

440.10(1)(g) 2nd Failure to obtain workers' compensation coverage.

479

440.105(5) 2nd Unlawful solicitation for the purpose of making workers' compensation claims.

480

440.381(2) 3rd Submission of false, misleading, or incomplete information with the purpose of avoiding or reducing workers' compensation premiums.

481

624.401(4)(b)2. 2nd Transacting insurance without a certificate or authority; premium collected \$20,000 or more but less than \$100,000.

482

626.902(1)(c) 2nd Representing an

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				unauthorized insurer; repeat offender.
483	790.01(3)	3rd		Unlawful carrying of a concealed firearm.
484	790.162	2nd		Threat to throw or discharge destructive device.
485	790.163(1)	2nd		False report of bomb, explosive, weapon of mass destruction, or use of firearms in violent manner.
486	790.221(1)	2nd		Possession of short- barreled shotgun or machine gun.
487	790.23	2nd		Felons in possession of firearms, ammunition, or electronic weapons or devices.
488	796.05(1)	2nd		Live on earnings of a prostitute; 1st offense.
489	800.04(6)(c)	3rd		Lewd or lascivious

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				conduct; offender less than 18 years of age.
490	800.04(7)(b)	2nd		Lewd or lascivious exhibition; offender 18 years of age or older.
491	806.111(1)	3rd		Possess, manufacture, or dispense fire bomb with intent to damage any structure or property.
492	810.145(4)	3rd		Commercial digital voyeurism dissemination.
493	810.145(7)(a)	2nd		Digital voyeurism; 2nd or subsequent offense.
494	810.145(8)(a)	2nd		Digital voyeurism; certain minor victims.
495	812.014(2)(d)3.	2nd		Grand theft, 2nd degree; theft from 20 or more dwellings or their unenclosed curtilage, or any combination.
496	812.0145(2)(b)	2nd		Theft from person 65 years of age or older;

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				\$10,000 or more but less than \$50,000.
497	812.015 (8) (a) & (c)-(e)	3rd		Retail theft; property stolen is valued at \$750 or more and one or more specified acts.
498	812.015(8) (f)	3rd		Retail theft; multiple thefts within specified period.
499	812.015(8) (g)	3rd		Retail theft; committed with specified number of other persons.
500	812.019(1)	2nd		Stolen property; dealing in or trafficking in.
501	812.081(3)	2nd		Trafficking in trade secrets.
502	812.131(2) (b)	3rd		Robbery by sudden snatching.
503	812.16(2)	3rd		Owning, operating, or conducting a chop shop.
504	817.034(4) (a)2.	2nd		Communications fraud,

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				value \$20,000 to \$50,000.
505	817.234(11) (b)	2nd		Insurance fraud; property value \$20,000 or more but less than \$100,000.
506	817.2341(1), (2) (a) & (3) (a)	3rd		Filing false financial statements, making false entries of material fact or false statements regarding property values relating to the solvency of an insuring entity.
507	817.568(2) (b)	2nd		Fraudulent use of personal identification information; value of benefit, services received, payment avoided, or amount of injury or fraud, \$5,000 or more or use of personal identification information of 10 or more persons.
508				

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509	817.611(2)(a)	2nd	Traffic in or possess 5 to 14 counterfeit credit cards or related documents.	
	817.625(2)(b)	2nd	Second or subsequent fraudulent use of scanning device, skimming device, or reencoder.	
510	825.1025(4)	3rd	Lewd or lascivious exhibition in the presence of an elderly person or disabled adult.	
511	828.12(2)	3rd	Tortures any animal with intent to inflict intense pain, serious physical injury, or death.	
512	836.14(4)	2nd	Person who willfully promotes for financial gain a sexually explicit image of an identifiable person without consent.	
513				

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	839.13(2)(b)	2nd	Falsifying records of an individual in the care and custody of a state agency involving great bodily harm or death.	
514	843.01(1)	3rd	Resist officer with violence to person; resist arrest with violence.	
515	847.0135(5)(b)	2nd	Lewd or lascivious exhibition using computer; offender 18 years or older.	
516	847.0137 <u>(3) &amp; (4)</u> <del>(2) &amp; (3)</del>	<u>2nd</u> <del>3rd</del>	Transmission of <u>child pornography</u> <u>or generated child pornography</u> <del>by electronic device or equipment.</del>	
517	847.0138 (2) & (3)	3rd	Transmission of material harmful to minors to a minor by electronic device or equipment.	
518	874.05(1)(b)	2nd	Encouraging or recruiting another to	

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join a criminal gang;  
second or subsequent  
offense.

519

874.05(2)(a)

2nd

Encouraging or  
recruiting person under  
13 years of age to join  
a criminal gang.

520

893.13(1)(a)1.

2nd

Sell, manufacture, or  
deliver cocaine (or  
other s. 893.03(1)(a),  
(1)(b), (1)(d), (2)(a),  
(2)(b), or (2)(c)5.  
drugs).

521

893.13(1)(c)2.

2nd

Sell, manufacture, or  
deliver cannabis (or  
other s. 893.03(1)(c),  
(2)(c)1., (2)(c)2.,  
(2)(c)3., (2)(c)6.,  
(2)(c)7., (2)(c)8.,  
(2)(c)9., (2)(c)10.,  
(3), or (4) drugs)  
within 1,000 feet of a  
child care facility,  
school, or state,  
county, or municipal  
park or publicly owned

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recreational facility or  
community center.

522

893.13(1)(d)1.

1st

Sell, manufacture, or  
deliver cocaine (or  
other s. 893.03(1)(a),  
(1)(b), (1)(d), (2)(a),  
(2)(b), or (2)(c)5.  
drugs) within 1,000 feet  
of university.

523

893.13(1)(e)2.

2nd

Sell, manufacture, or  
deliver cannabis or  
other drug prohibited  
under s. 893.03(1)(c),  
(2)(c)1., (2)(c)2.,  
(2)(c)3., (2)(c)6.,  
(2)(c)7., (2)(c)8.,  
(2)(c)9., (2)(c)10.,  
(3), or (4) within 1,000  
feet of property used  
for religious services  
or a specified business  
site.

524

893.13(1)(f)1.

1st

Sell, manufacture, or  
deliver cocaine (or  
other s. 893.03(1)(a),  
(1)(b), (1)(d), or

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			(2) (a), (2) (b), or (2) (c) 5. drugs) within 1,000 feet of public housing facility.
525	893.13(4) (b)	2nd	Use or hire of minor; deliver to minor other controlled substance.
526	893.1351(1)	3rd	Ownership, lease, or rental for trafficking in or manufacturing of controlled substance.
527			
528	(f) LEVEL 6		
529	Florida	Felony	
	Statute	Degree	Description
530	316.027(2) (b)	2nd	Leaving the scene of a crash involving serious bodily injury.
531	316.193(2) (b)	3rd	Felony DUI, 4th or subsequent conviction.
532	316.1935(4) (a)	2nd	Aggravated fleeing or eluding.
533			

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	327.30(5) (a) 3.	2nd	Vessel accidents involving serious bodily injury; leaving scene.
534	400.9935(4) (c)	2nd	Operating a clinic, or offering services requiring licensure, without a license.
535	499.0051(2)	2nd	Knowing forgery of transaction history, transaction information, or transaction statement.
536	499.0051(3)	2nd	Knowing purchase or receipt of prescription drug from unauthorized person.
537	499.0051(4)	2nd	Knowing sale or transfer of prescription drug to unauthorized person.
538	775.0875(1)	3rd	Taking firearm from law enforcement officer.
539	784.021(1) (a)	3rd	Aggravated assault; deadly weapon without

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			intent to kill.	
540	784.021(1)(b)	3rd	Aggravated assault; intent to commit felony.	
541	784.041	3rd	Felony battery; domestic battery by strangulation.	
542	784.048(3)	3rd	Aggravated stalking; credible threat.	
543	784.048(5)	3rd	Aggravated stalking of person under 16.	
544	784.07(2)(c)	2nd	Aggravated assault on law enforcement officer.	
545	784.074(1)(b)	2nd	Aggravated assault on sexually violent predators facility staff.	
546	784.08(2)(b)	2nd	Aggravated assault on a person 65 years of age or older.	
547	784.081(2)	2nd	Aggravated assault on specified official or	

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			employee.	
548	784.082(2)	2nd	Aggravated assault by detained person on visitor or other detainee.	
549	784.083(2)	2nd	Aggravated assault on code inspector.	
550	787.02(2)	3rd	False imprisonment; restraining with purpose other than those in s. 787.01.	
551	787.025(2)(a)	3rd	Luring or enticing a child.	
552	790.115(2)(d)	2nd	Discharging firearm or weapon on school property.	
553	790.161(2)	2nd	Make, possess, or throw destructive device with intent to do bodily harm or damage property.	
554	790.164(1)	2nd	False report concerning bomb, explosive, weapon	

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			of mass destruction, act	
			of arson or violence to	
			state property, or use	
			of firearms in violent	
555			manner.	
	790.19	2nd	Shooting or throwing	
			deadly missiles into	
			dwellings, vessels, or	
			vehicles.	
556				
	794.011(8)(a)	3rd	Solicitation of minor to	
			participate in sexual	
			activity by custodial	
			adult.	
557				
	794.05(1)	2nd	Unlawful sexual activity	
			with specified minor.	
558				
	800.04(5)(d)	3rd	Lewd or lascivious	
			molestation; victim 12	
			years of age or older	
			but less than 16 years	
			of age; offender less	
			than 18 years.	
559				
	800.04(6)(b)	2nd	Lewd or lascivious	
			conduct; offender 18	
			years of age or older.	

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560				
	806.031(2)	2nd	Arson resulting in great	
			bodily harm to	
			firefighter or any other	
			person.	
561				
	810.02(3)(c)	2nd	Burglary of occupied	
			structure; unarmed; no	
			assault or battery.	
562				
	810.145(8)(b)	2nd	Digital voyeurism;	
			certain minor victims;	
			2nd or subsequent	
			offense.	
563				
	812.014(2)(b)1.	2nd	Property stolen \$20,000	
			or more, but less than	
			\$100,000, grand theft in	
			2nd degree.	
564				
	812.014(2)(c)5.	3rd	Grand theft; third	
			degree; firearm.	
565				
	812.014(6)	2nd	Theft; property stolen	
			\$3,000 or more;	
			coordination of others.	
566				
	812.015(9)(a)	2nd	Retail theft; property	
			stolen \$750 or more;	

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			second or subsequent conviction.	
567	812.015(9)(b)	2nd	Retail theft; aggregated property stolen within 120 days is \$3,000 or more; coordination of others.	
568	812.015(9)(d)	2nd	Retail theft; multiple thefts within specified period.	
569	812.015(9)(e)	2nd	Retail theft; committed with specified number of other persons and use of social media platform.	
570	812.13(2)(c)	2nd	Robbery, no firearm or other weapon (strong-arm robbery).	
571	817.4821(5)	2nd	Possess cloning paraphernalia with intent to create cloned cellular telephones.	
572	817.49(2)(b)2.	2nd	Willful making of a false report of a crime	

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CODING: Words ~~stricken~~ are deletions; words underlined are additions.

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			resulting in death.	
573	817.505(4)(b)	2nd	Patient brokering; 10 or more patients.	
574	817.5695(3)(b)	2nd	Exploitation of person 65 years of age or older, value \$10,000 or more, but less than \$50,000.	
575	825.102(1)	3rd	Abuse of an elderly person or disabled adult.	
576	825.102(3)(c)	3rd	Neglect of an elderly person or disabled adult.	
577	825.1025(3)	3rd	Lewd or lascivious molestation of an elderly person or disabled adult.	
578	825.103(3)(c)	3rd	Exploiting an elderly person or disabled adult and property is valued at less than \$10,000.	
579				

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CODING: Words ~~stricken~~ are deletions; words underlined are additions.

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580	827.03(2)(c)	3rd	Abuse of a child.
581	827.03(2)(d)	3rd	Neglect of a child.
	<u>827.071(5)(a)</u> <del>827.071(5)</del>	<u>2nd</u> <del>3rd</del>	<u>Knowingly solicit,</u> possess, control, or intentionally view any photographic material, motion picture, etc., <u>that</u> <del>which</del> includes child pornography.
582	<u>828.126(2) or (3)</u>	<u>2nd</u>	<u>Sexual activities</u> <u>involving animals.</u>
583	<u>828.126(4), (5), or (6)</u> <del>828.126(3)</del>	3rd	Sexual activities involving animals.
584	836.05	2nd	Threats; extortion.
585	836.10	2nd	Written or electronic threats to kill, do bodily injury, or conduct a mass shooting or an act of terrorism.
586	843.12	3rd	Aids or assists person to escape.
587			

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	847.011	3rd	Distributing, offering to distribute, or possessing with intent to distribute obscene materials depicting minors.
588	847.012	3rd	Knowingly using a minor in the production of materials harmful to minors.
589	847.0135(2)	3rd	Facilitates sexual conduct of or with a minor or the visual depiction of such conduct.
590	893.131	2nd	Distribution of controlled substances resulting in overdose or serious bodily injury.
591	914.23	2nd	Retaliation against a witness, victim, or informant, with bodily injury.
592	918.13(2)(b)	2nd	Tampering with or

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fabricating physical  
evidence relating to a  
capital felony.

593

944.35(3)(a)2.

3rd

Committing malicious  
battery upon or  
inflicting cruel or  
inhuman treatment on an  
inmate or offender on  
community supervision,  
resulting in great  
bodily harm.

594

944.40

2nd

Escapes.

595

944.46

3rd

Harboring, concealing,  
aiding escaped  
prisoners.

596

944.47(1)(a)5.

2nd

Introduction of  
contraband (firearm,  
weapon, or explosive)  
into correctional  
facility.

597

951.22(1)(i)

3rd

Firearm or weapon  
introduced into county  
detention facility.

598

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599 (g) LEVEL 7

600

Florida  
Statute

Felony  
Degree

Description

601

316.027(2)(c)

1st

Accident involving death,  
failure to stop; leaving  
scene.

602

316.193(3)(c)2.

3rd

DUI resulting in serious  
bodily injury.

603

316.1935(3)(b)

1st

Causing serious bodily  
injury or death to  
another person; driving  
at high speed or with  
wanton disregard for  
safety while fleeing or  
attempting to elude law  
enforcement officer who  
is in a patrol vehicle  
with siren and lights  
activated.

604

327.35(3)(a)3.b.

3rd

Vessel BUI resulting in  
serious bodily injury.

605

402.319(2)

2nd

Misrepresentation and  
negligence or intentional

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				act resulting in great bodily harm, permanent disfiguration, permanent disability, or death.
606	409.920	3rd		Medicaid provider fraud; \$10,000 or less.
	(2) (b) 1.a.			
607	409.920	2nd		Medicaid provider fraud; more than \$10,000, but less than \$50,000.
	(2) (b) 1.b.			
608	456.065(2)	3rd		Practicing a health care profession without a license.
609	456.065(2)	2nd		Practicing a health care profession without a license which results in serious bodily injury.
610	458.327(1)	3rd		Practicing medicine without a license.
611	459.013(1)	3rd		Practicing osteopathic medicine without a license.
612	460.411(1)	3rd		Practicing chiropractic

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				medicine without a license.
613	461.012(1)	3rd		Practicing podiatric medicine without a license.
614	462.17	3rd		Practicing naturopathy without a license.
615	463.015(1)	3rd		Practicing optometry without a license.
616	464.016(1)	3rd		Practicing nursing without a license.
617	465.015(2)	3rd		Practicing pharmacy without a license.
618	466.026(1)	3rd		Practicing dentistry or dental hygiene without a license.
619	467.201	3rd		Practicing midwifery without a license.
620	468.366	3rd		Delivering respiratory care services without a license.

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621	483.828(1)	3rd	Practicing as clinical laboratory personnel without a license.
622	483.901(7)	3rd	Practicing medical physics without a license.
623	484.013(1)(c)	3rd	Preparing or dispensing optical devices without a prescription.
624	484.053	3rd	Dispensing hearing aids without a license.
625	494.0018(2)	1st	Conviction of any violation of chapter 494 in which the total money and property unlawfully obtained exceeded \$50,000 and there were five or more victims.
626	560.123(8)(b)1.	3rd	Failure to report currency or payment instruments exceeding \$300 but less than \$20,000 by a money

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			services business.
627	560.125(5)(a)	3rd	Money services business by unauthorized person, currency or payment instruments exceeding \$300 but less than \$20,000.
628	655.50(10)(b)1.	3rd	Failure to report financial transactions exceeding \$300 but less than \$20,000 by financial institution.
629	775.21(10)(a)	3rd	Sexual predator; failure to register; failure to renew driver license or identification card; other registration violations.
630	775.21(10)(b)	3rd	Sexual predator working where children regularly congregate.
631	775.21(10)(g)	3rd	Failure to report or providing false information about a

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632

sexual predator; harbor  
or conceal a sexual  
predator.

782.051(3)

2nd

Attempted felony murder  
of a person by a person  
other than the  
perpetrator or the  
perpetrator of an  
attempted felony.

633

782.07(1)

2nd

Killing of a human being  
by the act, procurement,  
or culpable negligence of  
another (manslaughter).

634

782.071

2nd

Killing of a human being  
or unborn child by the  
operation of a motor  
vehicle in a reckless  
manner (vehicular  
homicide).

635

782.072

2nd

Killing of a human being  
by the operation of a  
vessel in a reckless  
manner (vessel homicide).

636

784.045(1)(a)1.

2nd

Aggravated battery;

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637

intentionally causing  
great bodily harm or  
disfigurement.

784.045(1)(a)2.

2nd

Aggravated battery; using  
deadly weapon.

638

784.045(1)(b)

2nd

Aggravated battery;  
perpetrator aware victim  
pregnant.

639

784.048(4)

3rd

Aggravated stalking;  
violation of injunction  
or court order.

640

784.048(7)

3rd

Aggravated stalking;  
violation of court order.

641

784.07(2)(d)

1st

Aggravated battery on law  
enforcement officer.

642

784.074(1)(a)

1st

Aggravated battery on  
sexually violent  
predators facility staff.

643

784.08(2)(a)

1st

Aggravated battery on a  
person 65 years of age or  
older.

644

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	784.081(1)	1st	Aggravated battery on specified official or employee.
645			
	784.082(1)	1st	Aggravated battery by detained person on visitor or other detainee.
646			
	784.083(1)	1st	Aggravated battery on code inspector.
647			
	787.025(2)(b)	2nd	Luring or enticing a child; second or subsequent offense.
648			
	787.025(2)(c)	2nd	Luring or enticing a child with a specified prior conviction.
649			
	787.06(3)(a)2.	1st	Human trafficking using coercion for labor and services of an adult.
650			
	787.06(3)(e)2.	1st	Human trafficking using coercion for labor and services by the transfer or transport of an adult from outside Florida to

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			within the state.
651			
	790.07(4)	1st	Specified weapons violation subsequent to previous conviction of s. 790.07(1) or (2).
652			
	790.16(1)	1st	Discharge of a machine gun under specified circumstances.
653			
	790.165(2)	2nd	Manufacture, sell, possess, or deliver hoax bomb.
654			
	790.165(3)	2nd	Possessing, displaying, or threatening to use any hoax bomb while committing or attempting to commit a felony.
655			
	790.166(3)	2nd	Possessing, selling, using, or attempting to use a hoax weapon of mass destruction.
656			
	790.166(4)	2nd	Possessing, displaying, or threatening to use a hoax weapon of mass

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				destruction while committing or attempting to commit a felony.
657	790.23	1st,PBL		Possession of a firearm by a person who qualifies for the penalty enhancements provided for in s. 874.04.
658	794.08(4)	3rd		Female genital mutilation; consent by a parent, guardian, or a person in custodial authority to a victim younger than 18 years of age.
659	796.05(1)	1st		Live on earnings of a prostitute; 2nd offense.
660	796.05(1)	1st		Live on earnings of a prostitute; 3rd and subsequent offense.
661	800.04(5)(c)1.	2nd		Lewd or lascivious molestation; victim younger than 12 years of age; offender younger

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				than 18 years of age.
662	800.04(5)(c)2.	2nd		Lewd or lascivious molestation; victim 12 years of age or older but younger than 16 years of age; offender 18 years of age or older.
663	800.04(5)(e)	1st		Lewd or lascivious molestation; victim 12 years of age or older but younger than 16 years; offender 18 years or older; prior conviction for specified sex offense.
664	806.01(2)	2nd		Maliciously damage structure by fire or explosive.
665	810.02(3)(a)	2nd		Burglary of occupied dwelling; unarmed; no assault or battery.
666	810.02(3)(b)	2nd		Burglary of unoccupied dwelling; unarmed; no assault or battery.

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667	810.02(3)(d)	2nd	Burglary of occupied conveyance; unarmed; no assault or battery.
668	810.02(3)(e)	2nd	Burglary of authorized emergency vehicle.
669	812.014(2)(a)1.	1st	Property stolen, valued at \$100,000 or more or a semitrailer deployed by a law enforcement officer; property stolen while causing other property damage; 1st degree grand theft.
670	812.014(2)(b)2.	2nd	Property stolen, cargo valued at less than \$50,000, grand theft in 2nd degree.
671	812.014(2)(b)3.	2nd	Property stolen, emergency medical equipment; 2nd degree grand theft.
672	812.014(2)(b)4.	2nd	Property stolen, law enforcement equipment

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			from authorized emergency vehicle.
673	812.014(2)(g)	2nd	Grand theft; second degree; firearm with previous conviction of s. 812.014(2)(c)5.
674	812.0145(2)(a)	1st	Theft from person 65 years of age or older; \$50,000 or more.
675	812.019(2)	1st	Stolen property; initiates, organizes, plans, etc., the theft of property and traffics in stolen property.
676	812.131(2)(a)	2nd	Robbery by sudden snatching.
677	812.133(2)(b)	1st	Carjacking; no firearm, deadly weapon, or other weapon.
678	817.034(4)(a)1.	1st	Communications fraud, value greater than \$50,000.
679			

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680	817.234(8)(a)	2nd	Solicitation of motor vehicle accident victims with intent to defraud.
681	817.234(9)	2nd	Organizing, planning, or participating in an intentional motor vehicle collision.
682	817.234(11)(c)	1st	Insurance fraud; property value \$100,000 or more.
683	817.2341 (2)(b) & (3)(b)	1st	Making false entries of material fact or false statements regarding property values relating to the solvency of an insuring entity which are a significant cause of the insolvency of that entity.
684	817.418(2)(a)	3rd	Offering for sale or advertising personal protective equipment with intent to defraud.
	817.504(1)(a)	3rd	Offering or advertising a vaccine with intent to

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685			defraud.
686	817.535(2)(a)	3rd	Filing false lien or other unauthorized document.
687	817.611(2)(b)	2nd	Traffic in or possess 15 to 49 counterfeit credit cards or related documents.
688	825.102(3)(b)	2nd	Neglecting an elderly person or disabled adult causing great bodily harm, disability, or disfigurement.
689	825.103(3)(b)	2nd	Exploiting an elderly person or disabled adult and property is valued at \$10,000 or more, but less than \$50,000.
690	827.03(2)(b)	2nd	Neglect of a child causing great bodily harm, disability, or disfigurement.
	827.04(3)	3rd	Impregnation of a child

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				under 16 years of age by person 21 years of age or older.
691	<u>827.071(2)(a)</u>	<u>1st</u> <del>2nd</del>		Use <del>of</del> <del>or</del> <del>induce</del> a child in a sexual performance, <del>or promote or direct such performance.</del>
	<del>827.071(2) &amp; (3)</del>			
692	<u>827.071(3)</u>	<u>2nd</u>		<u>Promoting a sexual performance by a child.</u>
693	827.071(4)	2nd		Possess with intent to promote any photographic material, motion picture, etc., which includes child pornography.
694	837.05(2)	3rd		Giving false information about alleged capital felony to a law enforcement officer.
695	838.015	2nd		Bribery.
696	838.016	2nd		Unlawful compensation or reward for official behavior.
697				

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	838.021(3)(a)	2nd		Unlawful harm to a public servant.
698	838.22	2nd		Bid tampering.
699	843.0855(2)	3rd		Impersonation of a public officer or employee.
700	843.0855(3)	3rd		Unlawful simulation of legal process.
701	843.0855(4)	3rd		Intimidation of a public officer or employee.
702	847.0135(3)	3rd		Solicitation of a child, via a computer service, to commit an unlawful sex act.
703	847.0135(4)	2nd		Traveling to meet a minor to commit an unlawful sex act.
704	872.06	2nd		Abuse of a dead human body.
705	874.05(2)(b)	1st		Encouraging or recruiting person under 13 to join a criminal gang; second or

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706 subsequent offense.

874.10 1st,PBL Knowingly initiates, organizes, plans, finances, directs, manages, or supervises criminal gang-related activity.

707 893.13(1)(c)1. 1st Sell, manufacture, or deliver cocaine (or other drug prohibited under s. 893.03(1)(a), (1)(b), (1)(d), (2)(a), (2)(b), or (2)(c)5.) within 1,000 feet of a child care facility, school, or state, county, or municipal park or publicly owned recreational facility or community center.

708 893.13(1)(e)1. 1st Sell, manufacture, or deliver cocaine or other drug prohibited under s. 893.03(1)(a), (1)(b), (1)(d), (2)(a), (2)(b), or (2)(c)5., within 1,000

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feet of property used for religious services or a specified business site.

709 893.13(4)(a) 1st Use or hire of minor; deliver to minor other controlled substance.

710 893.135(1)(a)1. 1st Trafficking in cannabis, more than 25 lbs., less than 2,000 lbs.

711 893.135 (1)(b)1.a. 1st Trafficking in cocaine, more than 28 grams, less than 200 grams.

712 893.135 (1)(c)1.a. 1st Trafficking in illegal drugs, more than 4 grams, less than 14 grams.

713 893.135 (1)(c)2.a. 1st Trafficking in hydrocodone, 28 grams or more, less than 50 grams.

714 893.135 (1)(c)2.b. 1st Trafficking in hydrocodone, 50 grams or more, less than 100 grams.

715

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	893.135	1st	Trafficking in oxycodone,
	(1) (c) 3.a.		7 grams or more, less
716			than 14 grams.
	893.135	1st	Trafficking in oxycodone,
	(1) (c) 3.b.		14 grams or more, less
717			than 25 grams.
	893.135	1st	Trafficking in fentanyl,
	(1) (c) 4.b. (I)		4 grams or more, less
718			than 14 grams.
	893.135	1st	Trafficking in
	(1) (d) 1.a.		phencyclidine, 28 grams
719			or more, less than 200
	893.135 (1) (e) 1.	1st	grams.
			Trafficking in
	893.135 (1) (f) 1.	1st	methaqualone, 200 grams
720			or more, less than 5
			kilograms.
721			Trafficking in
	893.135	1st	amphetamine, 14 grams or
	(1) (g) 1.a.		more, less than 28 grams.
			Trafficking in
	893.135	1st	flunitrazepam, 4 grams or
	(1) (g) 1.a.		more, less than 14 grams.

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722	893.135	1st	Trafficking in gamma-
	(1) (h) 1.a.		hydroxybutyric acid
			(GHB), 1 kilogram or
			more, less than 5
723			kilograms.
	893.135	1st	Trafficking in 1,4-
	(1) (j) 1.a.		Butanediol, 1 kilogram or
			more, less than 5
724			kilograms.
	893.135	1st	Trafficking in
	(1) (k) 2.a.		Phenethylamines, 10 grams
725			or more, less than 200
	893.135	1st	grams.
	(1) (m) 2.a.		Trafficking in synthetic
726			cannabinoids, 280 grams
	893.135	1st	or more, less than 500
	(1) (m) 2.b.		grams.
			Trafficking in synthetic
	893.135	1st	cannabinoids, 500 grams
	(1) (m) 2.b.		or more, less than 1,000
727			grams.
	893.135	1st	Trafficking in n-benzyl
	(1) (n) 2.a.		phenethylamines, 14 grams

	33-01480-26		20261750	
				or more, less than 100 grams.
728	893.1351(2)	2nd		Possession of place for trafficking in or manufacturing of controlled substance.
729	896.101(5)(a)	3rd		Money laundering, financial transactions exceeding \$300 but less than \$20,000.
730	896.104(4)(a)1.	3rd		Structuring transactions to evade reporting or registration requirements, financial transactions exceeding \$300 but less than \$20,000.
731	943.0435(4)(c)	2nd		Sexual offender vacating permanent residence; failure to comply with reporting requirements.
732	943.0435(8)	2nd		Sexual offender; remains in state after indicating intent to leave; failure

	33-01480-26		20261750	
				to comply with reporting requirements.
733	943.0435(9)(a)	3rd		Sexual offender; failure to comply with reporting requirements.
734	943.0435(13)	3rd		Failure to report or providing false information about a sexual offender; harbor or conceal a sexual offender.
735	943.0435(14)	3rd		Sexual offender; failure to report and reregister; failure to respond to address verification; providing false registration information.
736	944.607(9)	3rd		Sexual offender; failure to comply with reporting requirements.
737	944.607(10)(a)	3rd		Sexual offender; failure to submit to the taking of a digitized photograph.

738	33-01480-26	20261750__	
	944.607(12)	3rd	Failure to report or providing false information about a sexual offender; harbor or conceal a sexual offender.
739	944.607(13)	3rd	Sexual offender; failure to report and reregister; failure to respond to address verification; providing false registration information.
740	985.4815(10)	3rd	Sexual offender; failure to submit to the taking of a digitized photograph.
741	985.4815(12)	3rd	Failure to report or providing false information about a sexual offender; harbor or conceal a sexual offender.
742	985.4815(13)	3rd	Sexual offender; failure to report and reregister;

743	33-01480-26	20261750__	failure to respond to address verification; providing false registration information.
744	Section 11. This act shall take effect October 1, 2026.		



The Florida Senate  
**COMMITTEE VOTE RECORD**

**Committee:** Appropriations Committee on Criminal and Civil Justice    **Tab #:** 8  
**Meeting Date:** Wednesday, February 25, 2026    **Sponsor:** Martin  
**Time:** 1:30—4:30 p.m.    **Subject:** Criminal Sexual Conduct  
**Place:** 37 Senate Building  
**Bill #:** SB 1750  
**Final Action:** Favorable with Committee Substitute

CODES:    FAV=Favorable  
          UNF=Unfavorable  
          -R=Reconsidered

RCS=Replaced by Committee Substitute  
RE=Replaced by Engrossed Amendment  
RS=Replaced by Substitute Amendment

TP=Temporarily Postponed  
VA=Vote After Roll Call  
VC=Vote Change After Roll Call

WD=Withdrawn  
OO=Out of Order  
AV=Abstain from Voting



# THE FLORIDA SENATE

Tallahassee, Florida 32399-1100

## COMMITTEES:

Criminal Justice, *Chair*  
Appropriations Committee on Criminal and Civil  
Justice, *Chair*  
Appropriations  
Appropriations Committee on Transportation,  
Tourism, and Economic Development  
Banking and Insurance  
Rules  
Transportation

## SENATOR JONATHAN MARTIN

33rd District

February 24, 2026

Chair Illeana Garcia  
Appropriations Committee on Criminal and Civil Justice  
2000 The Capital  
404 South Monroe Street  
Tallahassee, FL 32399

### RE: SB 1750 Criminal Sexual Conduct

Dear Chair Garcia,

Please allow this letter to serve as my respectful request to place SB 1750 Criminal Sexual Conduct on the next committee agenda.

SB 1750 revises the circumstances under which the violation of specified provisions must be reclassified to the next higher degree by increasing the mandatory minimum terms of imprisonment for persons who commit a violation of specified provisions and have a certain prior conviction. It also increases criminal penalties and provides a mandatory minimum term of imprisonment for persons who commit the offense of use of a child in a sexual performance. This bill increases criminal penalties and providing a mandatory minimum term of imprisonment for persons who intentionally create generated child pornography.

Your kind consideration of this request is greatly appreciated. Please feel free to contact my office for any additional information.

Sincerely,

A handwritten signature in black ink, appearing to read "Jon Martin".

Jonathan Martin  
Senate District 33

#### REPLY TO:

- 2000 Main Street, Suite 401, Fort Myers, Florida 33901 (239) 338-2570
- 311 Senate Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5033

Senate's Website: [www.flsenate.gov](http://www.flsenate.gov)

**BEN ALBRITTON**  
President of the Senate

**JASON BRODEUR**  
President Pro Tempore

33  
February 24, 2026  
Page 2

The Florida Senate

APPEARANCE RECORD

Deliver both copies of this form to Senate professional staff conducting the meeting

2-25-2026

Meeting Date

SB 1750

Bill Number or Topic

S. Approp CCC J

Committee

814272

Amendment Barcode (if applicable)

Name Anna Reagan

Phone 904 625 5709

Address 2617 Mahan Dr.

Street

Email areagan@fisheriffs.org

Tallahassee

City

FL

State

32308

Zip

Speaking:  For  Against  Information OR Waive Speaking:  In Support  Against

PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

FL sheriffs Association

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf flsenate.gov](https://www.flsenate.gov/2020-2022/JointRules.pdf)

This form is part of the public record for this meeting.

The Florida Senate

APPEARANCE RECORD

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1750

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Name Anna Reagan

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LEGISLATIVE ACTION

Senate	.	House
Comm: RCS	.	
02/26/2026	.	
	.	
	.	
	.	

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The Appropriations Committee on Criminal and Civil Justice  
(Martin) recommended the following:

**Senate Amendment (with title amendment)**

Delete everything after the enacting clause  
and insert:

Section 1. Subsection (2) of section 775.0847, Florida  
Statutes, is amended, and subsection (3) of that section is  
republished, to read:

775.0847 Possession or promotion of certain images of child  
pornography; reclassification.—

(2) A violation of s. 827.071, s. 847.0135, s. 847.0137, or



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11 s. 847.0138 shall be reclassified to the next higher degree as  
12 provided in subsection (3) if:

13 (a) The offender possesses 10 or more images of any form of  
14 child pornography regardless of content; and

15 (b) The content of at least one image contains one or more  
16 of the following:

17 1. A child who is younger than the age of 12 ~~5~~.

18 2. Sadomasochistic abuse involving a child.

19 3. Sexual battery involving a child.

20 4. Sexual bestiality involving a child.

21 5. Any motion picture, film, video, or computer-generated  
22 motion picture, film, or video involving a child, regardless of  
23 length and regardless of whether the motion picture, film,  
24 video, or computer-generated motion picture, film, or video  
25 contains sound.

26 (3)(a) In the case of a felony of the third degree, the  
27 offense is reclassified to a felony of the second degree.

28 (b) In the case of a felony of the second degree, the  
29 offense is reclassified to a felony of the first degree.

30

31 For purposes of sentencing under chapter 921 and determining  
32 incentive gain-time eligibility under chapter 944, a felony  
33 offense that is reclassified under this section is ranked one  
34 level above the ranking under s. 921.0022 or s. 921.0023 of the  
35 offense committed.

36 Section 2. Subsection (1) of section 794.0116, Florida  
37 Statutes, is amended to read:

38 794.0116 Sexual offenses by persons previously convicted of  
39 sexual offenses.—



40 (1) A person who was previously convicted of or had  
41 adjudication withheld for an offense specified in s.  
42 943.0435(1)(h)1.a. and commits a violation of s. 800.04(5); s.  
43 825.1025(3); s. 827.071(2), (3), (4), or (5)(a); s. 847.0135; s.  
44 847.0137; or s. 847.0145 shall be sentenced to a mandatory  
45 minimum term of imprisonment as follows:

	Statute	Mandatory Minimum
47		
48	(a) 800.04(5)	<u>15</u> <del>10</del> years
49	(b) 825.1025(3)	10 years
50	(c) 827.071(2)	<u>30</u> <del>20</del> years
51	(d) 827.071(3)	20 years
52	(e) 827.071(4)	15 years
53	(f) 827.071(5)(a)	10 years
54	(g) 847.0135	10 years
55	(h) 847.0137	10 years
56	(i) 847.0145	<u>30</u> <del>20</del> years

57  
58 Section 3. Subsections (2) and (3) and paragraph (a) of



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59 subsection (5) of section 827.071, Florida Statutes, are  
60 amended, and subsection (7) is added to that section, to read:

61 827.071 Sexual performance by a child; child pornography;  
62 penalties.—

63 (2) (a) A person is guilty of the use of a child in a sexual  
64 performance if, knowing the character and content thereof, he or  
65 she employs, authorizes, or induces a child to engage in a  
66 sexual performance or, being a parent, legal guardian, or  
67 custodian of such child, consents to the participation by such  
68 child in a sexual performance. A person who violates this  
69 subsection commits a felony of the first ~~second~~ degree,  
70 punishable as provided in s. 775.082, s. 775.083, or s. 775.084.  
71 Except as provided in subsection (7), a person 18 years of age  
72 or older at the time of the offense who is convicted of a  
73 violation of this paragraph must be sentenced to a mandatory  
74 minimum term of imprisonment of 15 years.

75 (b) A person is guilty of aggravated use of a child in a  
76 sexual performance if, knowing the character and content  
77 thereof, he or she employs, authorizes, or induces a child  
78 younger than 12 years of age to engage in a sexual performance.  
79 A person who violates this paragraph commits a life felony,  
80 punishable as provided in s. 775.082, s. 775.083, or s. 775.084.  
81 A person 18 years of age or older at the time of the offense who  
82 is convicted of a violation of this paragraph must be sentenced  
83 to a mandatory minimum term of imprisonment of 25 years.

84 (3) A person is guilty of promoting a sexual performance by  
85 a child when, knowing the character and content thereof, he or  
86 she produces, directs, or promotes any performance which  
87 includes sexual conduct by a child. A person who violates this



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88 subsection commits a felony of the second degree, punishable as  
89 provided in s. 775.082, s. 775.083, or s. 775.084. Except as  
90 provided in subsection (7), a person 18 years of age or older at  
91 the time of the offense who is convicted of a violation of this  
92 subsection must be sentenced to a mandatory minimum term of  
93 imprisonment of 5 years.

94 (5) (a) It is unlawful for any person to knowingly solicit,  
95 possess, control, or intentionally view a photograph, motion  
96 picture, exhibition, show, representation, image, data, computer  
97 depiction, or other presentation which, in whole or in part, he  
98 or she knows to include child pornography. The solicitation,  
99 possession, control, or intentional viewing of each such  
100 photograph, motion picture, exhibition, show, image, data,  
101 computer depiction, representation, or presentation is a  
102 separate offense. If such photograph, motion picture,  
103 exhibition, show, representation, image, data, computer  
104 depiction, or other presentation includes child pornography  
105 depicting more than one child, then each such child in each such  
106 photograph, motion picture, exhibition, show, representation,  
107 image, data, computer depiction, or other presentation that is  
108 knowingly solicited, possessed, controlled, or intentionally  
109 viewed is a separate offense. A person who violates this  
110 paragraph commits a felony of the second ~~third~~ degree,  
111 punishable as provided in s. 775.082, s. 775.083, or s. 775.084.

112 (7) A court is not required to impose a mandatory minimum  
113 term of imprisonment for a violation of this section if the  
114 court makes the following written findings related to the sexual  
115 performance that forms the basis of the violation:

116 (a) The child depicted in the sexual performance was 14



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117 years of age or older at the time the sexual performance was  
118 created;

119 (b) The sexual performance was created with the depicted  
120 child's permission;

121 (c) The offender was not more than 4 years older than the  
122 depicted child at the time the sexual performance was created;  
123 and

124 (d) The offender did not promote the sexual performance to  
125 any third party.

126 Section 4. Section 827.072, Florida Statutes, is amended to  
127 read:

128 827.072 Generated child pornography.—

129 (1) As used in this section, the term:

130 (a) "Generated child pornography" means any image that has  
131 been created, altered, adapted, or modified by electronic,  
132 mechanical, or other computer-generated means to portray a  
133 fictitious person, who a reasonable person would regard as being  
134 a real person younger than 18 years of age, engaged in sexual  
135 conduct.

136 (b) "Intentionally view" has the same meaning as in s.  
137 827.071.

138 (c) "Sexual conduct" has the same meaning as in s. 827.071.

139 (d) "Transmit" has the same meaning as in s. 847.0137.

140 (2)(a) It is unlawful for a person to knowingly possess or  
141 control or intentionally view a photograph, a motion picture, a  
142 representation, an image, a data file, a computer depiction, or  
143 any other presentation which, in whole or in part, he or she  
144 knows includes generated child pornography. The possession,  
145 control, or intentional viewing of each such photograph, motion



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146 picture, representation, image, data file, computer depiction,  
147 or other presentation is a separate offense. A person who  
148 violates this paragraph commits a felony of the third degree,  
149 punishable as provided in s. 775.082, s. 775.083, or s. 775.084.

150 (b)1. Notwithstanding ss. 847.012 and 847.0133, any person  
151 in this state who knew or reasonably should have known that he  
152 or she was transmitting generated child pornography to another  
153 person in this state or in another jurisdiction commits a felony  
154 of the second degree, punishable as provided in s. 775.082, s.  
155 775.083, or s. 775.084.

156 2. Notwithstanding ss. 847.012 and 847.0133, any person in  
157 any jurisdiction other than this state who knew or reasonably  
158 should have known that he or she was transmitting generated  
159 child pornography to any person in this state commits a felony  
160 of the second degree, punishable as provided in s. 775.082, s.  
161 775.083, or s. 775.084.

162 3. A person is subject to prosecution in this state  
163 pursuant to chapter 910 for any act or conduct proscribed by  
164 this paragraph, including a person in a jurisdiction other than  
165 this state, if the act or conduct violates subparagraph 2.

166 (c) A person who intentionally creates generated child  
167 pornography commits a felony of the second ~~third~~ degree,  
168 punishable as provided in s. 775.082, s. 775.083, or s. 775.084.

169 (d)~~(e)~~ Paragraph (a) does not apply to any material  
170 possessed, controlled, or intentionally viewed as part of a law  
171 enforcement investigation.

172 Section 5. Section 828.126, Florida Statutes, is amended to  
173 read:

174 828.126 Sexual activities involving animals.-



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175 (1) As used in this section, the term "sexual contact with  
176 an animal" means any act committed between a person and an  
177 animal for the purpose of sexual gratification, abuse, or  
178 financial gain which involves:

179 (a) Contact between the sex organ or anus of one and the  
180 mouth, sex organ, or anus of the other;

181 (b) The fondling of the sex organ or anus of an animal; or

182 (c) The insertion, however slight, of any part of the body  
183 of a person or any object into the vaginal or anal opening of an  
184 animal, or the insertion of any part of the body of an animal  
185 into the vaginal or anal opening of a person.

186 (2) A person may not÷

187 ~~(a)~~ knowingly engage in any sexual contact with an animal.  
188 A person who violates this subsection commits a felony of the  
189 second degree, punishable as provided in s. 775.082, s. 775.083,  
190 or s. 775.084.÷

191 (3) ~~(b)~~ A person may not knowingly cause, aid, or abet  
192 another person to engage in any sexual contact with an animal. A  
193 person who violates this subsection commits a felony of the  
194 second degree, punishable as provided in s. 775.082, s. 775.083,  
195 or s. 775.084.÷

196 (4) ~~(c)~~ A person may not knowingly permit any sexual contact  
197 with an animal to be conducted on any premises under his or her  
198 charge or control. A person who violates this subsection commits  
199 a felony of the third degree, punishable as provided in s.  
200 775.082, s. 775.083, or s. 775.084.÷

201 (5) ~~(d)~~ A person may not knowingly organize, promote,  
202 conduct, aid, abet, participate in as an observer, or advertise,  
203 offer, solicit, or accept an offer of an animal for the purpose



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204 of sexual contact with such animal, or perform any service in  
205 the furtherance of an act involving any sexual contact with an  
206 animal. A person who violates this subsection commits a felony  
207 of the third degree, punishable as provided in s. 775.082, s.  
208 775.083, or s. 775.084.~~or~~

209 ~~(6)(e)~~ A person may not knowingly film, distribute, or  
210 possess any pornographic image or video of a person and an  
211 animal engaged in any of the activities prohibited by this  
212 section.

213 ~~(3)~~ A person who violates this subsection ~~section~~ commits a  
214 felony of the third degree, punishable as provided in s.  
215 775.082, s. 775.083, or s. 775.084.

216 ~~(7)(4)~~ In addition to other penalties prescribed by law,  
217 the court shall issue an order prohibiting a person convicted  
218 under this section from harboring, owning, possessing, or  
219 exercising control over any animal; from residing in any  
220 household in which animals are present; and from engaging in an  
221 occupation, whether paid or unpaid, or participating in a  
222 volunteer position at any establishment at which animals are  
223 present. The order shall ~~may~~ be effective for at least ~~up to~~ 5  
224 years after the date of the conviction, regardless of whether  
225 adjudication is withheld.

226 ~~(8)(5)~~ This section does not apply to accepted animal  
227 husbandry practices, including, but not limited to, bona fide  
228 agricultural purposes, assistance with the birthing process or  
229 artificial insemination of an animal for reproductive purposes,  
230 accepted conformation judging practices, or accepted veterinary  
231 medical practices.

232 Section 6. Subsection (12) is added to section 847.011,



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233 Florida Statutes, and subsections (1) through (11) of that  
234 section are republished, to read:

235 847.011 Prohibition of certain acts in connection with  
236 obscene, lewd, etc., materials; penalty.—

237 (1) (a) Except as provided in paragraph (c), any person who  
238 knowingly sells, lends, gives away, distributes, transmits,  
239 shows, or transmutes, or offers to sell, lend, give away,  
240 distribute, transmit, show, or transmute, or has in his or her  
241 possession, custody, or control with intent to sell, lend, give  
242 away, distribute, transmit, show, transmute, or advertise in any  
243 manner, any obscene book, magazine, periodical, pamphlet,  
244 newspaper, comic book, story paper, written or printed story or  
245 article, writing, paper, card, picture, drawing, photograph,  
246 motion picture film, figure, image, phonograph record, or wire  
247 or tape or other recording, or any written, printed, or recorded  
248 matter of any such character which may or may not require  
249 mechanical or other means to be transmuted into auditory,  
250 visual, or sensory representations of such character, or any  
251 article or instrument for obscene use, or purporting to be for  
252 obscene use or purpose; or who knowingly designs, copies, draws,  
253 photographs, poses for, writes, prints, publishes, or in any  
254 manner whatsoever manufactures or prepares any such material,  
255 matter, article, or thing of any such character; or who  
256 knowingly writes, prints, publishes, or utters, or causes to be  
257 written, printed, published, or uttered, any advertisement or  
258 notice of any kind, giving information, directly or indirectly,  
259 stating, or purporting to state, where, how, of whom, or by what  
260 means any, or what purports to be any, such material, matter,  
261 article, or thing of any such character can be purchased,



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262 obtained, or had; or who in any manner knowingly hires, employs,  
263 uses, or permits any person knowingly to do or assist in doing  
264 any act or thing mentioned above, commits a misdemeanor of the  
265 first degree, punishable as provided in s. 775.082 or s.  
266 775.083. A person who, after having been convicted of a  
267 violation of this subsection, thereafter violates any of its  
268 provisions, commits a felony of the third degree, punishable as  
269 provided in s. 775.082, s. 775.083, or s. 775.084.

270 (b) The knowing possession by any person of three or more  
271 identical or similar materials, matters, articles, or things  
272 coming within the provisions of paragraph (a) is prima facie  
273 evidence of the violation of the paragraph.

274 (c) A person who commits a violation of paragraph (a) or  
275 subsection (2) which is based on materials that depict a minor  
276 engaged in any act or conduct that is harmful to minors commits  
277 a felony of the third degree, punishable as provided in s.  
278 775.082, s. 775.083, or s. 775.084.

279 (d) A person's ignorance of a minor's age, a minor's  
280 misrepresentation of his or her age, a bona fide belief of a  
281 minor's age, or a minor's consent may not be raised as a defense  
282 in a prosecution for one or more violations of paragraph (a) or  
283 subsection (2).

284 (2) Except as provided in paragraph (1)(c), a person who  
285 knowingly has in his or her possession, custody, or control any  
286 obscene book, magazine, periodical, pamphlet, newspaper, comic  
287 book, story paper, written or printed story or article, writing,  
288 paper, card, picture, drawing, photograph, motion picture film,  
289 film, any sticker, decal, emblem or other device attached to a  
290 motor vehicle containing obscene descriptions, photographs, or



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291 depictions, any figure, image, phonograph record, or wire or  
292 tape or other recording, or any written, printed, or recorded  
293 matter of any such character which may or may not require  
294 mechanical or other means to be transmuted into auditory,  
295 visual, or sensory representations of such character, or any  
296 article or instrument for obscene use, or purporting to be for  
297 obscene use or purpose, without intent to sell, lend, give away,  
298 distribute, transmit, show, transmute, or advertise the same,  
299 commits a misdemeanor of the second degree, punishable as  
300 provided in s. 775.082 or s. 775.083. A person who, after having  
301 been convicted of violating this subsection, thereafter violates  
302 any of its provisions commits a misdemeanor of the first degree,  
303 punishable as provided in s. 775.082 or s. 775.083. In any  
304 prosecution for such possession, it is not necessary to allege  
305 or prove the absence of such intent.

306 (3) No person shall as a condition to a sale, allocation,  
307 consignment, or delivery for resale of any paper, magazine,  
308 book, periodical, or publication require that the purchaser or  
309 consignee receive for resale any other article, paper, magazine,  
310 book, periodical, or publication reasonably believed by the  
311 purchaser or consignee to be obscene, and no person shall deny  
312 or threaten to deny or revoke any franchise or impose or  
313 threaten to impose any penalty, financial or otherwise, by  
314 reason of the failure of any person to accept any such article,  
315 paper, magazine, book, periodical, or publication, or by reason  
316 of the return thereof. Whoever violates this subsection is  
317 guilty of a felony of the third degree, punishable as provided  
318 in s. 775.082, s. 775.083, or s. 775.084.

319 (4) Any person who knowingly promotes, conducts, performs,



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320 or participates in an obscene show, exhibition, or performance  
321 by live persons or a live person before an audience is guilty of  
322 a misdemeanor of the first degree, punishable as provided in s.  
323 775.082 or s. 775.083. Any person who, after having been  
324 convicted of violating this subsection, thereafter violates any  
325 of its provisions and is convicted thereof is guilty of a felony  
326 of the third degree, punishable as provided in s. 775.082, s.  
327 775.083, or s. 775.084.

328 (5)(a)1. A person may not knowingly sell, lend, give away,  
329 distribute, transmit, show, or transmute; offer to sell, lend,  
330 give away, distribute, transmit, show, or transmute; have in his  
331 or her possession, custody, or control with the intent to sell,  
332 lend, give away, distribute, transmit, show, or transmute; or  
333 advertise in any manner an obscene, child-like sex doll.

334 2.a. Except as provided in sub-subparagraph b., a person  
335 who violates this paragraph commits a felony of the third  
336 degree, punishable as provided in s. 775.082, s. 775.083, or s.  
337 775.084.

338 b. A person who is convicted of violating this paragraph a  
339 second or subsequent time commits a felony of the second degree,  
340 punishable as provided in s. 775.082, s. 775.083, or s. 775.084.

341 (b)1. Except as provided in subparagraph 2., a person who  
342 knowingly has in his or her possession, custody, or control an  
343 obscene, child-like sex doll commits a misdemeanor of the first  
344 degree, punishable as provided in s. 775.082 or s. 775.083.

345 2. A person who is convicted of violating this paragraph a  
346 second or subsequent time commits a felony of the third degree,  
347 punishable as provided in s. 775.082 or s. 775.083.

348 (c)1. A law enforcement officer may arrest without a



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349 warrant any person who he or she has probable cause to believe  
350 has violated paragraph (b).

351         2. Upon proper affidavits being made, a search warrant may  
352 be issued to further investigate a violation of paragraph (b),  
353 including to search a private dwelling.

354         (6) Every act, thing, or transaction forbidden by this  
355 section shall constitute a separate offense and shall be  
356 punishable as such.

357         (7) Proof that a defendant knowingly committed any act or  
358 engaged in any conduct referred to in this section may be made  
359 by showing that at the time such act was committed or conduct  
360 engaged in the defendant had actual knowledge of the contents or  
361 character of the material, matter, article, or thing possessed  
362 or otherwise dealt with, by showing facts and circumstances from  
363 which it may fairly be inferred that he or she had such  
364 knowledge, or by showing that he or she had knowledge of such  
365 facts and circumstances as would put a person of ordinary  
366 intelligence and caution on inquiry as to such contents or  
367 character.

368         (8) There shall be no right of property in any of the  
369 materials, matters, articles, or things possessed or otherwise  
370 dealt with in violation of this section; and, upon the seizure  
371 of any such material, matter, article, or thing by any  
372 authorized law enforcement officer, the same shall be held by  
373 the arresting agency. When the same is no longer required as  
374 evidence, the prosecuting officer or any claimant may move the  
375 court in writing for the disposition of the same and, after  
376 notice and hearing, the court, if it finds the same to have been  
377 possessed or otherwise dealt with in violation of this section,



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378 shall order the sheriff to destroy the same in the presence of  
379 the clerk; otherwise, the court shall order the same returned to  
380 the claimant if the claimant shows that he or she is entitled to  
381 possession. If destruction is ordered, the sheriff and clerk  
382 shall file a certificate of compliance.

383 (9) (a) The circuit court has jurisdiction to enjoin a  
384 threatened violation of this section upon complaint filed by the  
385 state attorney or attorney for a municipality in the name of the  
386 state upon the relation of such state attorney or attorney for a  
387 municipality.

388 (b) After the filing of such a complaint, the judge to whom  
389 it is presented may grant an order restraining the person  
390 complained of until final hearing or further order of the court.  
391 Whenever the relator state attorney or attorney for a  
392 municipality requests a judge of such court to set a hearing  
393 upon an application for such a restraining order, such judge  
394 shall set such hearing for a time within 3 days after the making  
395 of such request. No such order shall be made unless such judge  
396 is satisfied that sufficient notice of the application therefor  
397 has been given to the party restrained of the time when and  
398 place where the application for such restraining order is to be  
399 made; however, such notice shall be dispensed with when it is  
400 manifest to such judge, from the sworn allegations of the  
401 complaint or the affidavit of the plaintiff or other competent  
402 person, that the apprehended violation will be committed if an  
403 immediate remedy is not afforded.

404 (c) The person sought to be enjoined shall be entitled to a  
405 trial of the issues within 1 day after joinder of issue, and a  
406 decision shall be rendered by the court within 2 days of the



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407 conclusion of the trial.

408 (d) In any action brought as provided in this subsection,  
409 no bond or undertaking shall be required of the state attorney  
410 or the municipality or its attorney before the issuance of a  
411 restraining order provided for by paragraph (b), and there shall  
412 be no liability on the part of the state or the state attorney  
413 or the municipality or its attorney for costs or for damages  
414 sustained by reason of such restraining order in any case where  
415 a final decree is rendered in favor of the person sought to be  
416 enjoined.

417 (e) Every person who has possession, custody, or control  
418 of, or otherwise deals with, any of the materials, matters,  
419 articles, or things described in this section, after the service  
420 upon him or her of a summons and complaint in an action for  
421 injunction brought under this subsection, is chargeable with  
422 knowledge of the contents and character thereof.

423 (10) The several sheriffs and state attorneys shall  
424 vigorously enforce this section within their respective  
425 jurisdictions.

426 (11) This section shall not apply to the exhibition of  
427 motion picture films permitted by s. 847.013.

428 (12) Prosecution of a person for an offense under this  
429 section does not preclude prosecution of that person in this  
430 state for a violation of any other law of this state, including  
431 a law providing for greater penalties than prescribed in this  
432 section or any other crime punishing the sexual performance or  
433 the sexual exploitation of children.

434 Section 7. Section 847.0137, Florida Statutes, is amended  
435 to read:



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436           847.0137 Transmission of pornography by electronic device  
437 or equipment prohibited; penalties.—

438           (1) As used in this section, the term:

439           (a) "Access credential" means any password, username,  
440 token, unique link, uniform resource locator (URL), hyperlink,  
441 or other data that enables a user to access a digital file or  
442 other data in cloud storage.

443           (b) "Child pornography" has the same meaning as in s.  
444 847.001.

445           (c) "Cloud storage" means any remote, networked, or third-  
446 party provided storage service that enables a user to store,  
447 host, or share a digital file or other data and to access such a  
448 digital file or other data via the Internet or other network,  
449 whether by direct file transfer, access credential, link, or  
450 other similar means.

451           (d) "Link" means any uniform resource locator (URL),  
452 hyperlink, short link, shareable link, magnet link, or other  
453 string, token, or data that, when used, directs or grants a user  
454 access to a digital file or other data that is stored remotely,  
455 including in cloud storage.

456           (e) "Transmit" means the act of sending and causing to be  
457 delivered, including the act of providing access for receiving  
458 and causing to be delivered, any image, information, or data  
459 over or through any medium, including the Internet or an  
460 interconnected network, by use of any electronic equipment or  
461 other device. The term also includes the act of providing access  
462 to any image, information, or data in cloud storage by sharing,  
463 publishing, or otherwise making available a link, access  
464 credential, or other similar means by which another person may



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465 access, view, or obtain such image, information, or data.

466 (2) Notwithstanding ss. 847.012 and 847.0133, any person in  
467 this state who knew or reasonably should have known that he or  
468 she was transmitting child pornography, ~~as defined in s.~~  
469 ~~847.001,~~ to another person in this state or in another  
470 jurisdiction commits a felony of the second ~~third~~ degree,  
471 punishable as provided in s. 775.082, s. 775.083, or s. 775.084.  
472 Except as provided in subsection (7), a person 18 years of age  
473 or older at the time of the offense who is convicted of a  
474 violation of this subsection must be sentenced to a mandatory  
475 minimum term of imprisonment of 5 years.

476 (3) Notwithstanding ss. 847.012 and 847.0133, any person in  
477 any jurisdiction other than this state who knew or reasonably  
478 should have known that he or she was transmitting child  
479 pornography, ~~as defined in s. 847.001,~~ to any person in this  
480 state commits a felony of the second ~~third~~ degree, punishable as  
481 provided in s. 775.082, s. 775.083, or s. 775.084. Except as  
482 provided in subsection (7), a person 18 years of age or older at  
483 the time of the offense who is convicted of a violation of this  
484 subsection must be sentenced to a mandatory minimum term of  
485 imprisonment of 5 years.

486 (4) A person may not be prosecuted under this section for  
487 providing a link, access credential, or other information, in  
488 good faith, to a law enforcement agency, prosecuting authority,  
489 or authorized forensic examiner for the purpose of reporting  
490 suspected child pornography, cooperating with an investigation,  
491 preserving evidence, or seeking lawful removal of content.

492 (5)-(4) This section shall not be construed to preclude  
493 prosecution of a person in this state or another jurisdiction



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494 for a violation of any law of this state, including a law  
495 providing for greater penalties than prescribed in this section,  
496 for the transmission of child pornography, as defined in s.  
497 847.001, to any person in this state.

498 (6) ~~(5)~~ A person is subject to prosecution in this state  
499 pursuant to chapter 910 for any act or conduct proscribed by  
500 this section, including a person in a jurisdiction other than  
501 this state, if the act or conduct violates subsection (4) ~~(3)~~.

502 (7) A court is not required to impose a mandatory minimum  
503 term of imprisonment for a violation of this section if the  
504 court makes the following written findings related to the image  
505 that forms the basis of the violation:

506 (a) The child depicted in the image was 14 years of age or  
507 older at the time the image was created;

508 (b) The image was created with the depicted child's  
509 permission;

510 (c) The offender was not more than 4 years older than the  
511 depicted child at the time the image was created; and

512 (d) The offender did not transmit the image to any third  
513 party.

514  
515 The provisions of this section do not apply to subscription-  
516 based transmissions such as list servers.

517 Section 8. Paragraphs (e), (f), and (g) of subsection (3)  
518 of section 921.0022, Florida Statutes, are amended to read:

519 921.0022 Criminal Punishment Code; offense severity ranking  
520 chart.—

521 (3) OFFENSE SEVERITY RANKING CHART

522 (e) LEVEL 5



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523  
524  
525  
526  
527  
528  
529

Florida Statute	Felony Degree	Description
316.027(2)(a)	3rd	Accidents involving personal injuries other than serious bodily injury, failure to stop; leaving scene.
316.1935(3)(a)	2nd	Driving at high speed or with wanton disregard for safety while fleeing or attempting to elude law enforcement officer who is in a patrol vehicle with siren and lights activated.
316.80(2)	2nd	Unlawful conveyance of fuel; obtaining fuel fraudulently.
322.34(6)	3rd	Careless operation of motor vehicle with suspended license, resulting in death or serious bodily injury.
327.30(5)(a)2.	3rd	Vessel accidents involving personal injuries other than serious bodily injury; leaving scene.





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533	381.0041(11)(b)	3rd	Donate blood, plasma, or organs knowing HIV positive.
534	440.10(1)(g)	2nd	Failure to obtain workers' compensation coverage.
535	440.105(5)	2nd	Unlawful solicitation for the purpose of making workers' compensation claims.
536	440.381(2)	3rd	Submission of false, misleading, or incomplete information with the purpose of avoiding or reducing workers' compensation premiums.
537	624.401(4)(b)2.	2nd	Transacting insurance without a certificate or authority; premium collected \$20,000 or more but less than \$100,000.
538	626.902(1)(c)	2nd	Representing an unauthorized insurer; repeat offender.
539	790.01(3)	3rd	Unlawful carrying of a concealed firearm.
540	790.162	2nd	Threat to throw or discharge





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548	810.145 (4)	3rd	Commercial digital voyeurism dissemination.
549	810.145 (7) (a)	2nd	Digital voyeurism; 2nd or subsequent offense.
550	810.145 (8) (a)	2nd	Digital voyeurism; certain minor victims.
551	812.014 (2) (d) 3.	2nd	Grand theft, 2nd degree; theft from 20 or more dwellings or their unenclosed curtilage, or any combination.
552	812.0145 (2) (b)	2nd	Theft from person 65 years of age or older; \$10,000 or more but less than \$50,000.
553	812.015 (8) (a) & (c) - (e)	3rd	Retail theft; property stolen is valued at \$750 or more and one or more specified acts.
554	812.015 (8) (f)	3rd	Retail theft; multiple thefts within specified period.
555	812.015 (8) (g)	3rd	Retail theft; committed with specified number of other persons.



556	812.019(1)	2nd	Stolen property; dealing in or trafficking in.
557	812.081(3)	2nd	Trafficking in trade secrets.
558	812.131(2)(b)	3rd	Robbery by sudden snatching.
559	812.16(2)	3rd	Owning, operating, or conducting a chop shop.
560	817.034(4)(a)2.	2nd	Communications fraud, value \$20,000 to \$50,000.
561	817.234(11)(b)	2nd	Insurance fraud; property value \$20,000 or more but less than \$100,000.
562	817.2341(1), (2)(a) & (3)(a)	3rd	Filing false financial statements, making false entries of material fact or false statements regarding property values relating to the solvency of an insuring entity.
563	817.568(2)(b)	2nd	Fraudulent use of personal identification information; value of benefit, services received, payment avoided, or



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amount of injury or fraud,  
\$5,000 or more or use of  
personal identification  
information of 10 or more  
persons.

564

817.611(2)(a)            2nd    Traffic in or possess 5 to 14  
counterfeit credit cards or  
related documents.

565

817.625(2)(b)           2nd    Second or subsequent fraudulent  
use of scanning device,  
skimming device, or reencoder.

566

825.1025(4)            3rd    Lewd or lascivious exhibition  
in the presence of an elderly  
person or disabled adult.

567

828.12(2)              3rd    Tortures any animal with intent  
to inflict intense pain,  
serious physical injury, or  
death.

568

836.14(4)              2nd    Person who willfully promotes  
for financial gain a sexually  
explicit image of an  
identifiable person without  
consent.

569



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- 570 839.13(2)(b) 2nd Falsifying records of an individual in the care and custody of a state agency involving great bodily harm or death.
- 571 843.01(1) 3rd Resist officer with violence to person; resist arrest with violence.
- 572 847.0135(5)(b) 2nd Lewd or lascivious exhibition using computer; offender 18 years or older.
- 573 ~~847.0137~~ 3rd ~~Transmission of pornography by~~  
~~(2) & (3)~~ ~~electronic device or equipment.~~
- 574 847.0138 3rd Transmission of material  
(2) & (3) harmful to minors to a minor by electronic device or equipment.
- 575 874.05(1)(b) 2nd Encouraging or recruiting another to join a criminal gang; second or subsequent offense.
- 874.05(2)(a) 2nd Encouraging or recruiting person under 13 years of age to join a criminal gang.





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prohibited under s.  
893.03(1)(c), (2)(c)1.,  
(2)(c)2., (2)(c)3., (2)(c)6.,  
(2)(c)7., (2)(c)8., (2)(c)9.,  
(2)(c)10., (3), or (4) within  
1,000 feet of property used for  
religious services or a  
specified business site.

580

893.13(1)(f)1.	1st	Sell, manufacture, or deliver cocaine (or other s. 893.03(1)(a), (1)(b), (1)(d), or (2)(a), (2)(b), or (2)(c)5. drugs) within 1,000 feet of public housing facility.
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581

893.13(4)(b)	2nd	Use or hire of minor; deliver to minor other controlled substance.
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582

893.1351(1)	3rd	Ownership, lease, or rental for trafficking in or manufacturing of controlled substance.
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583

584

585 (f) LEVEL 6

586

Florida	Felony	Description
Statute	Degree	



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587	316.027 (2) (b)	2nd	Leaving the scene of a crash involving serious bodily injury.
588	316.193 (2) (b)	3rd	Felony DUI, 4th or subsequent conviction.
589	316.1935 (4) (a)	2nd	Aggravated fleeing or eluding.
590	327.30 (5) (a) 3.	2nd	Vessel accidents involving serious bodily injury; leaving scene.
591	400.9935 (4) (c)	2nd	Operating a clinic, or offering services requiring licensure, without a license.
592	499.0051 (2)	2nd	Knowing forgery of transaction history, transaction information, or transaction statement.
593	499.0051 (3)	2nd	Knowing purchase or receipt of prescription drug from unauthorized person.
594	499.0051 (4)	2nd	Knowing sale or transfer of prescription drug to



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unauthorized person.

595

775.0875 (1) 3rd Taking firearm from law  
enforcement officer.

596

784.021 (1) (a) 3rd Aggravated assault; deadly  
weapon without intent to kill.

597

784.021 (1) (b) 3rd Aggravated assault; intent to  
commit felony.

598

784.041 3rd Felony battery; domestic  
battery by strangulation.

599

784.048 (3) 3rd Aggravated stalking; credible  
threat.

600

784.048 (5) 3rd Aggravated stalking of person  
under 16.

601

784.07 (2) (c) 2nd Aggravated assault on law  
enforcement officer.

602

784.074 (1) (b) 2nd Aggravated assault on sexually  
violent predators facility  
staff.

603

784.08 (2) (b) 2nd Aggravated assault on a person  
65 years of age or older.



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604	784.081 (2)	2nd	Aggravated assault on specified official or employee.
605	784.082 (2)	2nd	Aggravated assault by detained person on visitor or other detainee.
606	784.083 (2)	2nd	Aggravated assault on code inspector.
607	787.02 (2)	3rd	False imprisonment; restraining with purpose other than those in s. 787.01.
608	787.025 (2) (a)	3rd	Luring or enticing a child.
609	790.115 (2) (d)	2nd	Discharging firearm or weapon on school property.
610	790.161 (2)	2nd	Make, possess, or throw destructive device with intent to do bodily harm or damage property.
611	790.164 (1)	2nd	False report concerning bomb, explosive, weapon of mass destruction, act of arson or violence to state property, or





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619	810.145 (8) (b)	2nd	Digital voyeurism; certain minor victims; 2nd or subsequent offense.
620	812.014 (2) (b) 1.	2nd	Property stolen \$20,000 or more, but less than \$100,000, grand theft in 2nd degree.
621	812.014 (2) (c) 5.	3rd	Grand theft; third degree; firearm.
622	812.014 (6)	2nd	Theft; property stolen \$3,000 or more; coordination of others.
623	812.015 (9) (a)	2nd	Retail theft; property stolen \$750 or more; second or subsequent conviction.
624	812.015 (9) (b)	2nd	Retail theft; aggregated property stolen within 120 days is \$3,000 or more; coordination of others.
625	812.015 (9) (d)	2nd	Retail theft; multiple thefts within specified period.
626	812.015 (9) (e)	2nd	Retail theft; committed with





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of an elderly person or  
disabled adult.

635

825.103(3)(c)            3rd    Exploiting an elderly person or  
disabled adult and property is  
valued at less than \$10,000.

636

827.03(2)(c)            3rd    Abuse of a child.

637

827.03(2)(d)            3rd    Neglect of a child.

638

827.071(5)              2nd   Possess, control, or  
~~3rd~~    intentionally view any  
photographic material, motion  
picture, etc., which includes  
child pornography.

639

828.126                    3rd    Sexual activities involving  
(4), (5) & (6)  
animals.

~~828.126(3)~~

640

836.05                    2nd    Threats; extortion.

641

836.10                    2nd    Written or electronic threats  
to kill, do bodily injury, or  
conduct a mass shooting or an  
act of terrorism.

642

843.12                    3rd    Aids or assists person to





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capital felony.

650

944.35(3)(a)2.           3rd    Committing malicious battery upon or inflicting cruel or inhuman treatment on an inmate or offender on community supervision, resulting in great bodily harm.

651

944.40                    2nd    Escapes.

652

944.46                   3rd    Harboring, concealing, aiding escaped prisoners.

653

944.47(1)(a)5.         2nd    Introduction of contraband (firearm, weapon, or explosive) into correctional facility.

654

951.22(1)(i)           3rd    Firearm or weapon introduced into county detention facility.

655

656

657                   (g)   LEVEL 7

658

Florida Statute	Felony Degree	Description
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659

316.027(2)(c)	1st	Accident involving death, failure to stop; leaving scene.
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660 316.193 (3) (c) 2. 3rd DUI resulting in serious bodily  
injury.

661 316.1935 (3) (b) 1st Causing serious bodily injury  
or death to another person;  
driving at high speed or with  
wanton disregard for safety  
while fleeing or attempting to  
elude law enforcement officer  
who is in a patrol vehicle with  
siren and lights activated.

662 327.35 (3) (a) 3.b. 3rd Vessel BUI resulting in serious  
bodily injury.

663 402.319 (2) 2nd Misrepresentation and  
negligence or intentional act  
resulting in great bodily harm,  
permanent disfiguration,  
permanent disability, or death.

664 409.920 3rd Medicaid provider fraud;  
(2) (b) 1.a. \$10,000 or less.

665 409.920 2nd Medicaid provider fraud; more  
(2) (b) 1.b. than \$10,000, but less than  
\$50,000.

666



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667	456.065 (2)	3rd	Practicing a health care profession without a license.
668	456.065 (2)	2nd	Practicing a health care profession without a license which results in serious bodily injury.
669	458.327 (1)	3rd	Practicing medicine without a license.
670	459.013 (1)	3rd	Practicing osteopathic medicine without a license.
671	460.411 (1)	3rd	Practicing chiropractic medicine without a license.
672	461.012 (1)	3rd	Practicing podiatric medicine without a license.
673	462.17	3rd	Practicing naturopathy without a license.
674	463.015 (1)	3rd	Practicing optometry without a license.
675	464.016 (1)	3rd	Practicing nursing without a license.



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676	465.015 (2)	3rd	Practicing pharmacy without a license.
677	466.026 (1)	3rd	Practicing dentistry or dental hygiene without a license.
678	467.201	3rd	Practicing midwifery without a license.
679	468.366	3rd	Delivering respiratory care services without a license.
680	483.828 (1)	3rd	Practicing as clinical laboratory personnel without a license.
681	483.901 (7)	3rd	Practicing medical physics without a license.
682	484.013 (1) (c)	3rd	Preparing or dispensing optical devices without a prescription.
683	484.053	3rd	Dispensing hearing aids without a license.
	494.0018 (2)	1st	Conviction of any violation of chapter 494 in which the total money and property unlawfully obtained exceeded \$50,000 and



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there were five or more  
victims.

684

560.123(8)(b)1. 3rd Failure to report currency or  
payment instruments exceeding  
\$300 but less than \$20,000 by a  
money services business.

685

560.125(5)(a) 3rd Money services business by  
unauthorized person, currency  
or payment instruments  
exceeding \$300 but less than  
\$20,000.

686

655.50(10)(b)1. 3rd Failure to report financial  
transactions exceeding \$300 but  
less than \$20,000 by financial  
institution.

687

775.21(10)(a) 3rd Sexual predator; failure to  
register; failure to renew  
driver license or  
identification card; other  
registration violations.

688

775.21(10)(b) 3rd Sexual predator working where  
children regularly congregate.

689

775.21(10)(g) 3rd Failure to report or providing



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false information about a  
sexual predator; harbor or  
conceal a sexual predator.

690

782.051(3)

2nd

Attempted felony murder of a  
person by a person other than  
the perpetrator or the  
perpetrator of an attempted  
felony.

691

782.07(1)

2nd

Killing of a human being by the  
act, procurement, or culpable  
negligence of another  
(manslaughter).

692

782.071

2nd

Killing of a human being or  
unborn child by the operation  
of a motor vehicle in a  
reckless manner (vehicular  
homicide).

693

782.072

2nd

Killing of a human being by the  
operation of a vessel in a  
reckless manner (vessel  
homicide).

694

784.045(1)(a)1.

2nd

Aggravated battery;  
intentionally causing great  
bodily harm or disfigurement.



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695	784.045 (1) (a) 2.	2nd	Aggravated battery; using deadly weapon.
696	784.045 (1) (b)	2nd	Aggravated battery; perpetrator aware victim pregnant.
697	784.048 (4)	3rd	Aggravated stalking; violation of injunction or court order.
698	784.048 (7)	3rd	Aggravated stalking; violation of court order.
699	784.07 (2) (d)	1st	Aggravated battery on law enforcement officer.
700	784.074 (1) (a)	1st	Aggravated battery on sexually violent predators facility staff.
701	784.08 (2) (a)	1st	Aggravated battery on a person 65 years of age or older.
702	784.081 (1)	1st	Aggravated battery on specified official or employee.
703	784.082 (1)	1st	Aggravated battery by detained person on visitor or other detainee.



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704	784.083(1)	1st	Aggravated battery on code inspector.
705	787.025(2)(b)	2nd	Luring or enticing a child; second or subsequent offense.
706	787.025(2)(c)	2nd	Luring or enticing a child with a specified prior conviction.
707	787.06(3)(a)2.	1st	Human trafficking using coercion for labor and services of an adult.
708	787.06(3)(e)2.	1st	Human trafficking using coercion for labor and services by the transfer or transport of an adult from outside Florida to within the state.
709	790.07(4)	1st	Specified weapons violation subsequent to previous conviction of s. 790.07(1) or (2).
710	790.16(1)	1st	Discharge of a machine gun under specified circumstances.
711	790.165(2)	2nd	Manufacture, sell, possess, or



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deliver hoax bomb.

712

790.165(3) 2nd Possessing, displaying, or threatening to use any hoax bomb while committing or attempting to commit a felony.

713

790.166(3) 2nd Possessing, selling, using, or attempting to use a hoax weapon of mass destruction.

714

790.166(4) 2nd Possessing, displaying, or threatening to use a hoax weapon of mass destruction while committing or attempting to commit a felony.

715

790.23 1st,PBL Possession of a firearm by a person who qualifies for the penalty enhancements provided for in s. 874.04.

716

794.08(4) 3rd Female genital mutilation; consent by a parent, guardian, or a person in custodial authority to a victim younger than 18 years of age.

717

796.05(1) 1st Live on earnings of a



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prostitute; 2nd offense.

718

796.05(1) 1st Live on earnings of a prostitute; 3rd and subsequent offense.

719

800.04(5)(c)1. 2nd Lewd or lascivious molestation; victim younger than 12 years of age; offender younger than 18 years of age.

720

800.04(5)(c)2. 2nd Lewd or lascivious molestation; victim 12 years of age or older but younger than 16 years of age; offender 18 years of age or older.

721

800.04(5)(e) 1st Lewd or lascivious molestation; victim 12 years of age or older but younger than 16 years; offender 18 years or older; prior conviction for specified sex offense.

722

806.01(2) 2nd Maliciously damage structure by fire or explosive.

723

810.02(3)(a) 2nd Burglary of occupied dwelling; unarmed; no assault or battery.



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724	810.02 (3) (b)	2nd	Burglary of unoccupied dwelling; unarmed; no assault or battery.
725	810.02 (3) (d)	2nd	Burglary of occupied conveyance; unarmed; no assault or battery.
726	810.02 (3) (e)	2nd	Burglary of authorized emergency vehicle.
727	812.014 (2) (a) 1.	1st	Property stolen, valued at \$100,000 or more or a semitrailer deployed by a law enforcement officer; property stolen while causing other property damage; 1st degree grand theft.
728	812.014 (2) (b) 2.	2nd	Property stolen, cargo valued at less than \$50,000, grand theft in 2nd degree.
729	812.014 (2) (b) 3.	2nd	Property stolen, emergency medical equipment; 2nd degree grand theft.
730	812.014 (2) (b) 4.	2nd	Property stolen, law



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enforcement equipment from  
authorized emergency vehicle.

731

812.014(2)(g) 2nd Grand theft; second degree;  
firearm with previous  
conviction of s.  
812.014(2)(c)5.

732

812.0145(2)(a) 1st Theft from person 65 years of  
age or older; \$50,000 or more.

733

812.019(2) 1st Stolen property; initiates,  
organizes, plans, etc., the  
theft of property and traffics  
in stolen property.

734

812.131(2)(a) 2nd Robbery by sudden snatching.

735

812.133(2)(b) 1st Carjacking; no firearm, deadly  
weapon, or other weapon.

736

817.034(4)(a)1. 1st Communications fraud, value  
greater than \$50,000.

737

817.234(8)(a) 2nd Solicitation of motor vehicle  
accident victims with intent to  
defraud.

738

817.234(9) 2nd Organizing, planning, or



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participating in an intentional  
motor vehicle collision.

739

817.234(11)(c) 1st Insurance fraud; property value  
\$100,000 or more.

740

817.2341 1st Making false entries of  
(2)(b) & material fact or false  
(3)(b) statements regarding property  
values relating to the solvency  
of an insuring entity which are  
a significant cause of the  
insolvency of that entity.

741

817.418(2)(a) 3rd Offering for sale or  
advertising personal protective  
equipment with intent to  
defraud.

742

817.504(1)(a) 3rd Offering or advertising a  
vaccine with intent to defraud.

743

817.535(2)(a) 3rd Filing false lien or other  
unauthorized document.

744

817.611(2)(b) 2nd Traffic in or possess 15 to 49  
counterfeit credit cards or  
related documents.

745



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746	825.102 (3) (b)	2nd	Neglecting an elderly person or disabled adult causing great bodily harm, disability, or disfigurement.
747	825.103 (3) (b)	2nd	Exploiting an elderly person or disabled adult and property is valued at \$10,000 or more, but less than \$50,000.
748	827.03 (2) (b)	2nd	Neglect of a child causing great bodily harm, disability, or disfigurement.
749	827.04 (3)	3rd	Impregnation of a child under 16 years of age by person 21 years of age or older.
750	<del>827.071 (3)</del> <del>827.071 (2) &amp; (3)</del>	2nd	<del>Use or induce a child in a sexual performance, or</del> Promote or direct <u>sexual</u> <del>such</del> performance <u>by a child</u> .
751	827.071 (4)	2nd	Possess with intent to promote any photographic material, motion picture, etc., which includes child pornography.
	<u>828.126</u>	<u>2nd</u>	<u>Sexual activities involving</u>



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(2) & (3)

animals.

752

837.05(2) 3rd Giving false information about  
alleged capital felony to a law  
enforcement officer.

753

838.015 2nd Bribery.

754

838.016 2nd Unlawful compensation or reward  
for official behavior.

755

838.021(3)(a) 2nd Unlawful harm to a public  
servant.

756

838.22 2nd Bid tampering.

757

843.0855(2) 3rd Impersonation of a public  
officer or employee.

758

843.0855(3) 3rd Unlawful simulation of legal  
process.

759

843.0855(4) 3rd Intimidation of a public  
officer or employee.

760

847.0135(3) 3rd Solicitation of a child, via a  
computer service, to commit an  
unlawful sex act.

761



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762	847.0135(4)	2nd	Traveling to meet a minor to commit an unlawful sex act.
763	872.06	2nd	Abuse of a dead human body.
764	874.05(2)(b)	1st	Encouraging or recruiting person under 13 to join a criminal gang; second or subsequent offense.
765	874.10	1st,PBL	Knowingly initiates, organizes, plans, finances, directs, manages, or supervises criminal gang-related activity.
766	893.13(1)(c)1.	1st	Sell, manufacture, or deliver cocaine (or other drug prohibited under s. 893.03(1)(a), (1)(b), (1)(d), (2)(a), (2)(b), or (2)(c)5.) within 1,000 feet of a child care facility, school, or state, county, or municipal park or publicly owned recreational facility or community center.
	893.13(1)(e)1.	1st	Sell, manufacture, or deliver cocaine or other drug



prohibited under s.  
893.03(1)(a), (1)(b), (1)(d),  
(2)(a), (2)(b), or (2)(c)5.,  
within 1,000 feet of property  
used for religious services or  
a specified business site.

767

893.13(4)(a)            1st    Use or hire of minor; deliver  
to minor other controlled  
substance.

768

893.135(1)(a)1.        1st    Trafficking in cannabis, more  
than 25 lbs., less than 2,000  
lbs.

769

893.135                1st    Trafficking in cocaine, more  
(1)(b)1.a.            than 28 grams, less than 200  
grams.

770

893.135                1st    Trafficking in illegal drugs,  
(1)(c)1.a.            more than 4 grams, less than 14  
grams.

771

893.135                1st    Trafficking in hydrocodone, 28  
(1)(c)2.a.            grams or more, less than 50  
grams.

772

893.135                1st    Trafficking in hydrocodone, 50  
(1)(c)2.b.            grams or more, less than 100



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grams.

773

893.135 1st Trafficking in oxycodone, 7  
(1) (c) 3.a. grams or more, less than 14  
grams.

774

893.135 1st Trafficking in oxycodone, 14  
(1) (c) 3.b. grams or more, less than 25  
grams.

775

893.135 1st Trafficking in fentanyl, 4  
(1) (c) 4.b. (I) grams or more, less than 14  
grams.

776

893.135 1st Trafficking in phencyclidine,  
(1) (d) 1.a. 28 grams or more, less than 200  
grams.

777

893.135 (1) (e) 1. 1st Trafficking in methaqualone,  
200 grams or more, less than 5  
kilograms.

778

893.135 (1) (f) 1. 1st Trafficking in amphetamine, 14  
grams or more, less than 28  
grams.

779

893.135 1st Trafficking in flunitrazepam, 4  
(1) (g) 1.a. grams or more, less than 14  
grams.



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780	893.135 (1) (h) 1.a.	1st	Trafficking in gamma-hydroxybutyric acid (GHB), 1 kilogram or more, less than 5 kilograms.
781	893.135 (1) (j) 1.a.	1st	Trafficking in 1,4-Butanediol, 1 kilogram or more, less than 5 kilograms.
782	893.135 (1) (k) 2.a.	1st	Trafficking in Phenethylamines, 10 grams or more, less than 200 grams.
783	893.135 (1) (m) 2.a.	1st	Trafficking in synthetic cannabinoids, 280 grams or more, less than 500 grams.
784	893.135 (1) (m) 2.b.	1st	Trafficking in synthetic cannabinoids, 500 grams or more, less than 1,000 grams.
785	893.135 (1) (n) 2.a.	1st	Trafficking in n-benzyl phenethylamines, 14 grams or more, less than 100 grams.
786	893.1351(2)	2nd	Possession of place for trafficking in or manufacturing of controlled substance.



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787	896.101 (5) (a)	3rd	Money laundering, financial transactions exceeding \$300 but less than \$20,000.
788	896.104 (4) (a) 1.	3rd	Structuring transactions to evade reporting or registration requirements, financial transactions exceeding \$300 but less than \$20,000.
789	943.0435 (4) (c)	2nd	Sexual offender vacating permanent residence; failure to comply with reporting requirements.
790	943.0435 (8)	2nd	Sexual offender; remains in state after indicating intent to leave; failure to comply with reporting requirements.
791	943.0435 (9) (a)	3rd	Sexual offender; failure to comply with reporting requirements.
792	943.0435 (13)	3rd	Failure to report or providing false information about a sexual offender; harbor or conceal a sexual offender.



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793

943.0435(14) 3rd Sexual offender; failure to report and reregister; failure to respond to address verification; providing false registration information.

794

944.607(9) 3rd Sexual offender; failure to comply with reporting requirements.

795

944.607(10)(a) 3rd Sexual offender; failure to submit to the taking of a digitized photograph.

796

944.607(12) 3rd Failure to report or providing false information about a sexual offender; harbor or conceal a sexual offender.

797

944.607(13) 3rd Sexual offender; failure to report and reregister; failure to respond to address verification; providing false registration information.

798

985.4815(10) 3rd Sexual offender; failure to submit to the taking of a digitized photograph.





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819 mandatory minimum sentences for certain offenses when  
820 committed by specified offenders; prohibiting a person  
821 from employing, authorizing, or inducing a child  
822 younger than 12 years of age to engage in a sexual  
823 performance; providing criminal penalties; requiring a  
824 mandatory minimum sentence for a person who is guilty  
825 of promoting a sexual performance by a child under  
826 certain circumstances; increasing the criminal  
827 penalties for knowingly soliciting, possessing,  
828 controlling, or intentionally viewing certain  
829 materials that include child pornography; providing  
830 applicability of specified mandatory minimum  
831 sentences; amending s. 827.072, F.S.; defining the  
832 term "transmit"; providing criminal penalties for a  
833 person transmitting child pornography to another  
834 person; providing criminal penalties; increasing the  
835 criminal penalties for intentionally creating  
836 generated child pornography; amending s. 828.126,  
837 F.S.; revising criminal penalties for certain sexual  
838 activities involving animals; requiring a certain  
839 court order to be effective for a certain number of  
840 years; amending s. 847.011, F.S.; providing that  
841 prosecution of a person for certain acts in connection  
842 with obscene, lewd, etc., materials does not preclude  
843 prosecution of that person for other specified  
844 offenses; amending s. 847.0137, F.S.; defining terms;  
845 increasing the criminal penalties for transmitting  
846 child pornography; requiring mandatory minimum  
847 sentences for certain offenses when committed by



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848 specified offenders; prohibiting prosecution under  
849 certain circumstances; providing applicability of  
850 specified mandatory minimum sentences; amending s.  
851 921.0022, F.S.; ranking offenses on the offense  
852 severity ranking chart of the Criminal Punishment  
853 Code; providing an effective date.

**The Florida Senate**  
**BILL ANALYSIS AND FISCAL IMPACT STATEMENT**

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

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Prepared By: The Professional Staff of the Appropriations Committee on Criminal and Civil Justice

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BILL: CS/SB 1750

INTRODUCER: Appropriations Committee on Criminal and Civil Justice and Senator Martin

SUBJECT: Criminal Sexual Conduct

DATE: February 24, 2026

REVISED: \_\_\_\_\_

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	<u>Parker</u>	<u>Stokes</u>	<u>CJ</u>	<b>Favorable</b>
2.	<u>Atchley</u>	<u>Harkness</u>	<u>ACJ</u>	<b>Fav/CS</b>
3.	_____	_____	<u>FP</u>	_____

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**Please see Section IX. for Additional Information:**

COMMITTEE SUBSTITUTE - Substantial Changes

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**I. Summary:**

CS/SB 1750 amends multiple Florida laws to increase penalties for, provide mandatory minimum sentencing for, and revise crimes related to sex offenses. Specifically, the bill amends:

- Section 775.0847, F.S., to revise the circumstances under which the violation of specified offenses relating to child pornography must be reclassified to the next higher degree.
- Section 794.0116, F.S., to increase mandatory minimum prison sentences for certain sexual offenses committed by persons previously convicted of a sexual offense.
- Section 827.071, F.S., to increase penalties for use of a child in a sexual performance, create the crime of aggravated use of a child younger than 12 in a sexual performance, provide a mandatory minimum sentence for certain crimes, and increase the penalty for knowingly soliciting, etc., child pornography for a person 18 years of age or older at the time of the offense.
  - The court is not required to impose a mandatory minimum term of imprisonment for a violation of this section if the court makes written findings related to the sexual performance that forms the basis of the violation under specified circumstances.
- Section 827.072, F.S., to provide increased penalties persons who transmit generated child pornography.
- Section 828.126, F.S., to provide increased penalties for offenses relating to sexual activities involving animals.
- Section 847.011, F.S., to provide that prosecution for offenses relating to the prohibition of certain acts in connection with obscene, lewd, etc., material, does not preclude prosecution for a violation of another crime.

- Section 847.0137, F.S., to define the terms “access credential,” “cloud storage,” “link,” and “transmit,” and to increase penalties and provide a mandatory minimum term of imprisonment for a person who was 18 years of age or older at the time of the offense, and provides a good faith exception for reporting information to law enforcement.
  - The bill provides that a court is not required to impose a mandatory minimum term of imprisonment for a violation of this section if the court makes specific written findings related to the image that forms the basis of the violation.
- Section 921.0022, F.S., to rank offenses relating to criminal sexual conduct in the Offense Severity Ranking Chart (OSRC) of the Criminal Punishment Code.

The bill may have a positive significant fiscal impact on the Department of Corrections. See Section V., Fiscal Impact Statement.

The bill takes effect on July 1, 2026.

## II. Present Situation:

Florida law currently contains a variety of statutes that prohibit acts relating to criminal sexual conduct. A summary of these laws follows.

### **Sexual Performance by a Child, Child Pornography, Possession or Promotion of Child Pornography, Sexual Activity Involving Animals**

#### *Sexual performance by a child*

A person is guilty of the use of a child in a sexual performance, if they direct, or promote any performance which includes sexual conduct by a child.<sup>1</sup> A person who violates this offense commits a second degree felony.<sup>2</sup>

It is unlawful for any person to possess with the intent to promote any photograph, motion picture, exhibition, show, representation, or other presentation which, in whole or in part, that includes child pornography. The possession of three or more copies of such media is prima facie evidence of an intent to promote.<sup>3</sup> A person who violates this offense commits a second degree felony.

It is unlawful for any person to knowingly solicit, possess, control, or intentionally view any media which, they know to include child pornography. The solicitation, possession, control, or intentional viewing of each such media is a separate offense. If such media depicts more than one child, then each child in each such media that is knowingly solicited, possessed, controlled, or intentionally viewed is a separate offense.<sup>4</sup> A person who violates this offense commits a third degree felony.<sup>5</sup>

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<sup>1</sup> Section 827.071(3), F.S.

<sup>2</sup> A second degree felony is punishable by a term of imprisonment not exceeding 15 years and a fine up to \$10,000, as provided in ss. 775.082, 775.083, and 775.084, F.S.

<sup>3</sup> Section 827.071(4), F.S.

<sup>4</sup> Section 827.071(5)(a), F.S.

<sup>5</sup> A third degree felony is generally punishable by not more than 5 years in prison and a fine not exceeding \$5,000, as provided in ss. 775.082, 775.083, and 775.084, F.S.

### ***Child Pornography***

Child pornography is any image depicting a minor engaged in sexual conduct; or any image that has been created, altered, adapted, or modified by electronic, mechanical or other means, to portray an identifiable minor engaged in sexual conduct.<sup>6</sup>

Generally, the First Amendment does not protect child pornography. In *New York v. Ferber*,<sup>7</sup> the Supreme Court of the United States recognized that states have a compelling interest in safeguarding the physical and psychological well-being of minors and in preventing their sexual exploitation and abuse. The Court noted that it was “unlikely that visual depictions of children . . . lewdly exhibiting their genitals would often constitute an important and necessary part of a literary performance or scientific or educational work.”<sup>8</sup>

The use of AI has also been used to create child pornography, sometimes referred to as “morphing.” The Federal Government prohibits such images; however, the Supreme Court of the United States has found that the child or minor depicted in the image must be a real minor for such bans to pass constitutional muster.<sup>9</sup> Under these principles, states have constitutionally been able to criminalize the possession, distribution, etc., of child pornography. However, the constitutionality of criminalizing such acts is less clear when the images at issue are morphed pornography.

### ***Child Pornography Prevention Action of 1996***

In 1996, Congress passed the Child Pornography Prevention Action of 1996 (CPPA),<sup>10</sup> which created a definition of “child pornography.” This criminalized, for the first time, acts relating to morphed child pornography. Under the CPPA, “child pornography” was defined as:

- (8) Any visual depiction, including any photograph, film, video, picture, or computer or computer-generated image or picture, whether made or produced by electronic, mechanical, or other means, of sexually explicit conduct,<sup>11</sup> where:
- (A) The production of such visual depiction involves the use of a minor engaging in sexually explicit conduct;
  - (B) Such visual depiction is, or appears to be, of a minor engaging in sexually explicit conduct (i.e., *virtual child pornography – created without using an actual child*);
  - (C) Such visual depiction has been created, adapted, or modified to appear that an identifiable minor<sup>12</sup> is engaging in sexually explicit conduct (i.e., *morphed child pornography*); or

<sup>6</sup> Section 827.071(1)(b), F.S.

<sup>7</sup> *New York v. Ferber*, 458 U.S. 747 (1982).

<sup>8</sup> *Id.* at 763.

<sup>9</sup> *See Ashcroft v. Free Speech Coalition*, 535 U.S. 234 (2002).

<sup>10</sup> Pub. L. No. 104-208, s. 121.

<sup>11</sup> The term “sexually explicit conduct” was defined as actual or simulated sexual intercourse (including genital-genital, oral-genital, anal-genital, or oral-anal) whether between persons of the same or opposite sex; bestiality; masturbation; sadistic or masochistic abuse; or lascivious exhibition of the genitals or pubic area of any person. 18 U.S.C. s. 2256(2) (1996 ed.).

<sup>12</sup> The term “identifiable minor” was defined as a person who is recognizable as an actual person by the person’s face, likeness, or other distinguishing characteristic, such as a unique birthmark or other recognizable feature, and who was a minor at the time the visual depiction was created, adapted, or modified, or whose image as a minor was used in creating, adapting, or modifying the visual depiction. The term was not construed as to require proof of the actual identity of the identifiable minor. 18 U.S.C. s. 2556(9) (1996 ed.).

(D) Such visual depiction is advertised, promoted, presented, described, or distributed in such a manner that conveys the impression that the material is or contains a visual depiction of a minor engaging in sexually explicit conduct.<sup>13</sup>

In 2002, the United States Supreme Court decided *Ashcroft v. Free Speech Coalition*,<sup>14</sup> a case in which a California trade association for the adult-entertainment industry challenged section 2256(8)(B) of the CPPA as unconstitutionally overbroad. As noted above, section 2256(8)(B) made it a crime to possess or distribute images depicting a child or what appears to be a child, engaging in sexually explicit conduct (i.e., virtual child pornography).<sup>15</sup>

The Court held that the “speech” criminalized in the challenged provision of the CPPA violated the First Amendment because it extended the federal prohibition against child pornography to sexually explicit images that appeared to depict minors but were produced without using any real children.<sup>16</sup> The Court decided that by prohibiting child pornography that did not depict an actual child, section 2256(8)(B) of the CPPA “abridged the freedom to engage in a substantial amount of lawful speech” and was therefore overbroad and unconstitutional.<sup>17</sup>

The *Ashcroft* decision did not specifically address the constitutionality of 18 U.S.C. 2256(8)(C) (prohibiting *morphed* child pornography), it did note, in dictum, that “[a]lthough morphed images may fall within the definition of virtual child pornography, they implicate the interests of real children. . .”<sup>18</sup> Courts have taken this dictum to suggest that the *Ashcroft* court would have deemed morphed child pornography as not protected by the First Amendment.<sup>19</sup>

### ***Prosecutorial Remedies and Other Tools to end the Exploitation of Children Today Act (Protect Act)***

Congress attempted to remedy the constitutional issues raised in *Ashcroft* by passing the “Prosecutorial Remedies and Other Tools to end the Exploitation of Children Today Act” (Protect Act) in 2003.<sup>20</sup> The Protect Act, in part, narrowed the definition of “virtual” child pornography in section (8)(B) of the CPPA to include virtual or computer-generated images that are “indistinguishable from” images of actual minors engaging in sexually explicit conduct.<sup>21</sup>

Notably, the definition of “morphed” child pornography contained in section 2256(8)(C) remained unchanged between the CPPA and the Protect Act.

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<sup>13</sup> 18 U.S.C. s. 2256(8) (1996 ed.).

<sup>14</sup> 535 U.S. 234 (2002).

<sup>15</sup> 18 U.S.C. s. 2256(8) (1996 ed.).

<sup>16</sup> *Ashcroft*, 535 U.S. at 256.

<sup>17</sup> *Id.*

<sup>18</sup> *Id.* at 242.

<sup>19</sup> *McFadden v. Alabama*, 67 So. 3d 169, 181-182 (Ala. Crim. App. 2010).

<sup>20</sup> Pub. L. No. 108-21.

<sup>21</sup> 18 U.S.C. s. 2256(8)(B).

### *Case Law since the Passage of the Protect Act*

To date, the federal statutes relating to morphed child pornography have been upheld.<sup>22</sup> In *United States v. Bach*,<sup>23</sup> the defendant was convicted of possessing morphed child pornography. The image at issue showed a young nude boy sitting in a tree, grinning, with his pelvis tilted upward, his legs opened wide, and a full erection.<sup>24</sup> The photograph of a well-known child entertainer's head had been "skillfully inserted onto the photograph of the nude boy so that the resulting image appeared to be a nude picture of [the child entertainer] sitting in the tree."<sup>25</sup>

The defendant appealed arguing that his conviction was invalid because the definition of morphed child pornography violated the First Amendment. The United States Court of Appeals for the Eighth Circuit disagreed, holding that morphed child pornography "implicate the interests of a real child," and creates a lasting record of an identifiable minor child seemingly engaged in sexually explicit activity.<sup>26</sup> The court noted that there may be instances when the "application of s. 2256(8)(C) violates the First Amendment, this is not such a case. This image involves the type of harm which can constitutionally be prosecuted under [*Ashcroft*] and *Ferber*."<sup>27</sup>

In *United States v. Anderson*, the defendant was charged with distribution of morphed child pornography relating to an image in which the face of a minor female was superimposed over the face of an adult female engaging in sex with an adult male.<sup>28</sup> The defendant moved to dismiss the charge, arguing that the definition of morphed child pornography was unconstitutionally overbroad.<sup>29</sup> The court noted that the image at issue was different from the one in *Bach* in that "no minor was sexually abused."<sup>30</sup> However, the court held that because such images falsely portray identifiable children engaging in sexual activity, such images implicate the government's compelling interest in protecting minors. Using this reasoning, the court held that the definition of morphed child pornography was constitutional.<sup>31</sup>

In 2024, Florida passed laws related to generated child pornography. It is unlawful for a person to knowingly possess, control or intentionally view any media which, in whole or in part, is known to include generated child pornography. The possession, control, or intentional viewing of each such media is a separate offense.<sup>32</sup> A person who violates this offense commits a third degree felony.

Generated child pornography, means any image that has been created, altered, adapted, or modified by electronic, mechanical, or other computer-generated means to portray a fictitious

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<sup>22</sup> See *United States v. Ramos*, 685 F. 3d 120, 134 (2d Cir. 2012), cert. denied, 133 S.Ct. 567 (2012); see also *Doe v. Boland*, 630 F. 3d 491, 497 (6th Cir. 2011).

<sup>23</sup> *United States v. Bach*, 400 F. 3d 622 (8th Cir. 2005).

<sup>24</sup> *Id.* at 625.

<sup>25</sup> *Id.*

<sup>26</sup> *Id.* at 632.

<sup>27</sup> *Id.* See also *United States v. Hotaling*, 634 F. 3d 725 (2d Cir. 2008), cert. denied, 132 S.Ct. 843 (2011) (citing *Bach*, the Court held that "child pornography created by digitally altering sexually explicit photographs of adults to display the face of a child is not protected expressive speech under the First Amendment").

<sup>28</sup> 759 F. 3d 891 (8th Cir. 2014).

<sup>29</sup> *Id.*

<sup>30</sup> *Id.* at 895.

<sup>31</sup> *Id.* at 896.

<sup>32</sup> Section 827.072(2)(a), F.S.

person, who a reasonable person would regard as being a real person younger than 18 years of age, engaged in sexual conduct.<sup>33</sup>

Section 847.0135, F.S., specifies the criminal offense of computer pornography. It is a third degree felony for a person who:

- Knowingly compiles, enters into, or transmits<sup>34</sup> by use of computer;
- Makes, prints, publishes, or reproduces by other computerized means;
- Knowingly causes or allows to be entered into or transmitted by use of computer; or
- Buys, sells, receives, exchanges, or disseminates any notice, statement, or advertisement of any minor's name, telephone number, place of residence, physical characteristics, or other descriptive or identifying information for purposes of facilitating, encouraging, offering, or soliciting sexual conduct of or with any minor, or the visual depiction of such conduct.<sup>35</sup>

Section 775.0847, F.S., reclassifies violations of sexual performance by a child; computer pornography; prohibited computer usage; traveling to meet a minor; transmission of pornography by electronic device or equipment; and transmission of material harmful to minors to a minor by electronic device or equipment, to the next higher degree if:

- The offender possesses ten or more images of any form of child pornography<sup>36</sup> regardless of content; and
- The content of at least one image contains one or more of the following:
  - A child who is younger than the age of five.
  - Sadoomasochistic abuse<sup>37</sup> involving a child.
  - Sexual battery involving a child.
  - Sexual bestiality involving a child.
  - Any movie involving a child, regardless of length and whether the movie contains sound.<sup>38</sup>

In the case of a third degree felony, the offense is reclassified to a second degree felony.<sup>39</sup>

In the case of a second degree felony, the offense is reclassified to a first degree felony.<sup>40,41</sup>

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<sup>33</sup> Section 827.072(1)(a), F.S.

<sup>34</sup> Section 847.0137, F.S., defines the term "transmit" to mean the act of sending and causing to be delivered, including the act of providing access for receiving and causing to be delivered, any image, information, or data over or through any medium, including the internet or an interconnected network, by use of any electronic equipment or other device.

<sup>35</sup> Section 847.0135(2)(a)-(c), F.S.

<sup>36</sup> Section 775.0847(1)(b), F.S., defines "child pornography" to mean any image depicting a minor engaged in sexual conduct.

<sup>37</sup> Section 775.0847(1)(e), F.S., defines "sadoomasochistic abuse," to mean flagellation or torture by or upon a person or the condition of being fettered, bound, or otherwise physically restrained, for the purpose of deriving sexual satisfaction, or satisfaction brought about as a result of sadistic violence, from inflicting harm on another or receiving such harm oneself.

<sup>38</sup> Section 775.0847(2), F.S.

<sup>39</sup> Section 775.0847(3)(a), F.S.

<sup>40</sup> Section 775.0847(3)(b), F.S.

<sup>41</sup> A first degree felony is generally punishable by up to 30 years in prison and a fine not exceeding \$10,000, as provided in ss. 775.082, 775.083, and 775.084, F.S.

### ***Mandatory Minimum Sentencing for Sex Offenses***

Certain sexual offenses will carry mandatory minimum sentences if committed by a person who was previously convicted of or had an adjudication withheld for a specified offense.<sup>42</sup> A person who was previously convicted of or had adjudication withheld for sexual offenses must be sentenced to a mandatory minimum term of imprisonment as follows:

Lewd or lascivious molestation <sup>43</sup>	10 years
Lewd or lascivious molestation of an elderly person or disabled person <sup>44</sup>	10 years
Use of a child in a sexual performance <sup>45</sup>	20 years
Promoting a sexual performance by a child when, knowing the character and content thereof, he or she produces, directs, or promotes any performance which includes sexual conduct by a child <sup>46</sup>	20 years
Possess with the intent to promote any photograph, motion picture, exhibition, show, representation, or other presentation which, in whole or in part, includes child pornography <sup>47</sup>	15 years
Knowingly solicit, possess, control, or intentionally view a photograph, motion picture, exhibition, show, representation, image, data, computer depiction, or other presentation which, in whole or in part, he or she knows to include child pornography <sup>48</sup>	10 years
Computer pornography <sup>49</sup>	10 years
Transmission of pornography by electronic device or equipment <sup>50</sup>	10 years
Selling or buying of minors <sup>51</sup>	20 years

### ***Obscenity and The Miller Test***

The U.S. Supreme Court has long held that obscenity is not within the area of constitutionally protected speech, however, sex and obscenity are not synonymous. The Court held that portrayal of sex, for example, in art, literature and scientific works, is not itself a sufficient reason to deny material the constitutional protections of free speech. Obscene material is material that deals with

<sup>42</sup> Section 794.0116, F.S.

<sup>43</sup> Section 800.04(5), F.S.

<sup>44</sup> Section 825.0125(3), F.S.

<sup>45</sup> Section 827.071(2), F.S.

<sup>46</sup> Section 827.071(3), F.S.

<sup>47</sup> Section 827.071(4), F.S.

<sup>48</sup> Section 827.071(5)(a), F.S.

<sup>49</sup> Section 847.0135, F.S.

<sup>50</sup> Section 847.0137, F.S.

<sup>51</sup> Section 847.0145, F.S.

sex in a manner appealing to prurient interests.<sup>52</sup> The U.S. Supreme Court’s standard for determining what material is obscene has evolved over the years.<sup>53</sup>

In 1973, the U.S. Supreme Court developed a three-prong test in *Miller v. California*,<sup>54</sup> to define obscene speech. The court acknowledged the inherent dangers of undertaking to regulate any form of expression, and that statutes designed to regulate obscene materials must be carefully limited. This is the test that is still used today to determine whether speech is obscene. According to the *Miller* test, speech is determined to be obscene if:

- The average person, applying contemporary community standards, would find that the work, taken as a whole, appeals to the prurient interest;
- The work depicts or describes, in a patently offensive way, sexual conduct specifically defined by the applicable state law; and
- The work, taken as a whole, lacks serious literary, artistic, political, or scientific value.<sup>55</sup>

In addressing the contemporary community standard, the court in *Miller* stated “to require a state to structure obscenity proceedings around evidence of a national ‘community standard’ would be an exercise in futility,” and held that the requirement of the jury to evaluate the materials with reference to contemporary standards of the State is constitutionally adequate.<sup>56</sup>

### ***Material Harmful to Minors***

The power of the state to control the conduct of children reaches beyond the scope of its authority over adults. The state may give minors a more restricted right than that assured to adults to determine for themselves what sex material they may read or see.<sup>57</sup> The U.S. Supreme Court held in *Ginsberg*, that a statute which defined obscenity of material on a basis of its appeal to minors, by prohibiting the sale of obscene material harmful to minors, to youths had a rational relation to the objective of safeguarding such minors from harm, and was constitutionally valid.<sup>58</sup>

Further, courts have found that the state has a “‘compelling interest in protecting the physical and psychological well-being of minors’ which ‘extends to shielding minors from the influence of literature that is not obscene by adult standards.’ In doing so, however, the means must be narrowly tailored to achieve that end so as not to unnecessarily deny adults access to material which is constitutionally protected indecent material. No similar tailoring is required when the material is obscene material, which is not protected by the First Amendment.”<sup>59</sup>

Despite the Court’s clear ruling that a state may regulate material harmful to minors, but not obscene for adults, some statutes have been found unconstitutionally overbroad and criminalized constitutionally protected speech. For example, in *Powell’s Books Inc. v. Kroger*, the Ninth Circuit Court of Appeals struck down a pair of statutes aimed at prohibiting “luring” and

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<sup>52</sup> *Roth v. U.S.*, S. Ct. 1304 (1957).

<sup>53</sup> See *Roth v. U.S.*, S. Ct. 1304 (1957); *A book named ‘John Cleland’s Memoirs of a Woman of Pleasure,’ et al.*, v. Attorney General of the Commonwealth of Massachusetts, 86 S. Ct. 975 (1965); *Miller v. California*, 413 U.S. 15 (1973).

<sup>54</sup> *Miller v. California*, 413 U.S. 15 (1973).

<sup>55</sup> *Id.* at 24.

<sup>56</sup> *Id.* at 33-34.

<sup>57</sup> *Ginsberg v. New York*, 88 S. Ct. 1274 (1968).

<sup>58</sup> *Id.* at 1282

<sup>59</sup> *Simmons v. State*, 944 So. 2d 317 (Fla. 2006). See also *Ashcroft v. Free Speech Coal.*, 535 U.S. 234, 244-45 (2002).

“grooming.”<sup>60</sup> The first statute struck down in this case criminalized providing children under the age of 13 with sexually explicit material, and the second statute criminalized providing minors under the age of 18 with visual, verbal, or narrative descriptions of sexual conduct for the purpose of sexually arousing the minor or the furnisher, or inducing the minor to engage in sexual conduct.<sup>61</sup>

In *Powell’s Books, Inc*, the court found that speech that is neither obscene as to youths nor subject to some other legitimate proscription cannot be suppressed simply to protect youth from ideas or images legislators find unsuitable. “To criminalize furnishing material solely intended to titillate the reader will certainly sweep up some material that appeals to the prurient interests of children and minors, but it will also criminalize a broad swath of material that does not appeal to prurient interests.”<sup>62</sup> The court found that the statutes were overbroad and reached far more material than hardcore pornography or material that is obscene to minors.

Similarly, in 2011, in *Entertainment Merchants*, the U.S. Supreme Court found that even where the protection of children is the object the constitutional limits on governmental action apply. While *Entertainment Merchants* did not address obscenity directly, it held a statute that regulated violent video games for minors was unconstitutional, and in doing so, noted that minors are guaranteed protections of the First Amendment.

Minors are entitled to a significant measure of First Amendment protection, and only in relatively narrow and well-defined circumstances may government bar public dissemination of protected materials to them. No doubt a state possesses legitimate power to protect children from harm, but that does not include a free floating power to restrict the ideas to which children may be exposed. Speech that is neither obscene as to youths nor subject to some other legitimate proscription cannot be suppressed solely to protect the young from ideas or images that a legislative body thinks unsuitable for them.<sup>63</sup>

### ***Florida Transmission of Material Harmful to Minors***

Because the state may modify the test for obscenity as it relates to what is obscene (or “harmful to minors”), courts have upheld the *Miller* test, as modified for minors. The *Miller* test is incorporated into Florida’s definition of what is “harmful to minors” in s. 847.001(7), F.S., and “obscenity” in s. 847.001(12), F.S.

Section 847.001(7), F.S., defines “harmful to minors” as any reproduction, imitation, characterization, description, exhibition, presentation, or representation, of whatever kind or form, depicting nudity, sexual conduct, or sexual excitement<sup>64</sup> when it:

- Predominantly appeals to a prurient, shameful, or morbid interest;

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<sup>60</sup> See *Powell’s Books, Inc. v. Kroger*, 622 F. 3d 1202 (2010).

<sup>61</sup> *Powell’s Books, Inc. v. Kroger*, 622 F. 3d 1202, 1206-07 (2010).

<sup>62</sup> *Id.* at 1214-15.

<sup>63</sup> *Brown, Governor of California, et al., Entertainment Merchants Ass’n et al.*, 131 S. Ct. 2729, 2735-36 (2011) (citing *Ernoznik v. Jacksonville*, 422 U.S. 205 (1975); *Ginsberg v. New York*, 88 S. Ct. 1274 (1968); *Prince v. Massachusetts*, 321 U.S. 158 (1944)).

<sup>64</sup> Section 847.001(20), F.S., defines “sexual excitement” as the condition of the human male or female genitals when in a state of sexual stimulation or arousal.

- Is patently offensive to prevailing standards in the adult community as a whole with respect to what is suitable material or conduct *for minors*; and
- Taken as a whole, is without serious literary, artistic, political, or scientific value *for minors*.

Section 847.0138, F.S., provides that:

- Any person who knew or believed that he or she was transmitting an image, information, or data that is harmful to minors to a specific individual known by the defendant to be a minor commits a third degree felony.<sup>65</sup>
- Any person in any jurisdiction other than this state who knew or believed that he or she was transmitting an image, information, or data that is harmful to minors, to a specific individual known by the defendant to be a minor commits a third degree felony.<sup>66,67</sup>

The Supreme Court of Florida has upheld Florida's criminal laws relating to the transmission of harmful materials. In *Simmons*, the court noted that sexual expression which is indecent but not obscene is protected by the First Amendment, however the state may regulate the content of constitutionally protected speech in order to promote a compelling interest if it chooses the least restrictive means to further the articulated interest.

The court in *Simmons* found that the term harmful to minors is adequately defined by a reference to the three prong miller standard, as modified to apply to minors. The court also noted that the third prong in Miller is particularly important because it allows appellate courts to impose some limitations and regularity on the definition.<sup>68</sup>

### ***Sexual Activities Involving Animals***

“Sexual contact with an animal” means any act committed between a person and an animal for the purpose of sexual gratification, abuse, or financial gain which involves:<sup>69</sup>

- Contact between the sex organ or anus of one and the mouth, sex organ, or anus of the other;
- The fondling of the sex organ or anus of an animal; or
- The insertion, however slight, of any part of the body of a person or any object into the vaginal or anal opening of an animal, or the insertion of any part of the body of an animal into the vaginal or anal opening of a person.

A person commits a third degree felony if he or she knowingly:<sup>70,71</sup>

- Engages in any sexual contact with an animal;
- Causes, aids, or abets another person to engage in any sexual contact with an animal;
- Permits any sexual contact with an animal to be conducted on any premises under his or her charge or control;

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<sup>65</sup> Section 847.0138(2), F.S.

<sup>66</sup> Section 847.0138(3), F.S.

<sup>67</sup> A third degree felony is generally punishable by not more than 5 years in state prison and a fine not exceeding \$5,000. Sections 775.082 and 775.083, F.S.

<sup>68</sup> *Simmons v. Florida*, 944 So. 2d 317 (2006).

<sup>69</sup> Section 828.126(1)(a)-(c), F.S.

<sup>70</sup> Section 828.126(2)(a)-(e), F.S.

<sup>71</sup> Section 828.126(3), F.S.

- Organizes, promotes, conducts, aids, abets, participates in as an observer, or advertises, offers, or accepts an offer of an animal for the purpose of sexual contact with such animal, or performs any service in the furtherance of an act involving any sexual contact with an animal; or
- Films, distributes, or possesses any pornographic image or video of a person and an animal engaged in any of the prohibited activities.

### Offense Severity Ranking Chart

Felony offenses which are subject to the Criminal Punishment Code<sup>72</sup> are listed in a single OSRC, which uses 10 offense levels to rank felonies from least severe to most severe. Each felony offense listed in the OSRC is assigned a level according to the severity of the offense.<sup>73,74</sup>

A person's primary offense, any other current offenses, and prior convictions are scored using the points designated for the offense severity level of each offense. The final score calculation, following the scoresheet formula, determines the lowest permissible sentence that a trial court may impose, absent a valid reason for departure.<sup>75</sup>

### III. Effect of Proposed Changes:

The bill amends s. 775.0847, F.S., to revise the circumstances that trigger reclassification for the following offenses:

- Sex performance by a child.<sup>76</sup>
- Computer pornography.<sup>77</sup>
- Transmission of pornography by electronic device or equipment.<sup>78</sup>
- Transmission of materials harmful to minors by electronic device or equipment.<sup>79</sup>

A violation of the above offenses must be reclassified to the next higher degree if the offender:

- Possesses ten or more images of any form of child pornography, regardless of content; and
- The content of at least one image contains one or more of the following:
  - A child who is younger than the age of 12.
  - Sadomasochistic abuse involving a child.
  - Sexual battery involving a child.
  - Sexual bestiality involving a child.
  - Any motion picture, film, video, or computer-generated motion picture, film, or video involving a child, regardless of length and regardless of whether the motion picture, film, video, or computer-generated motion picture, film, or video contains sound.

<sup>72</sup> All felony offenses, with the exception of capital felonies, committed on or after October 1, 1998, are subject to the Criminal Punishment Code.

<sup>73</sup> Section 921.0022, F.S.

<sup>74</sup> Section 921.0022(2), F.S.

<sup>75</sup> Section 921.0024(2), F.S., provides that if a person scores more than 44 points, the lowest permissible sentence is a specified term of months in state prison, determined by a formula. If a person scores 44 points or fewer, the court may impose a nonprison sanction, such as a county jail sentence, probation, or community control.

<sup>76</sup> Section 827.071, F.S.

<sup>77</sup> Section 847.0135, F.S.

<sup>78</sup> Section 847.0137, F.S.

<sup>79</sup> Section 847.0138, F.S.

The bill amends s. 794.0116, F.S., to increase mandatory minimum prison sentences for sexual offenses committed by persons previously convicted of, or had an adjudication withheld for, a sexual offense. The bill increases the mandatory minimum term of imprisonment as follows:

- Lewd or lascivious molestation is increased from 10 years to 15 years.<sup>80</sup>
- Sexual performance by a child (producing, directing or promoting) is increased from 20 years to 30 years.<sup>81</sup>
- Selling or buying minors is increased from 20 years to 30 years.<sup>82</sup>

The bill amends s. 827.071, F.S., to:

- Increase the penalty for using a child in a sexual performance from a second degree felony to a first degree felony and provides a mandatory minimum term of imprisonment of 15 years for a person who was 18 years of age or older at the time of the offense.
- Provide a mandatory minimum sentence of five years for the crime of promoting a sexual performance by a child.
- Create the offense of aggravated use of a child in a sexual performance. Aggravated use of a child in a sexual performance or inducing a child younger than 12 years of age to engage in a sexual performance, is a life felony<sup>83</sup> with a mandatory minimum term of imprisonment of 25 years for a person who was 18 years of age or older at the time of the offense.
- Increase the penalty for knowingly soliciting, possessing, controlling, or intentionally viewing child pornography from a third degree felony to a second degree felony.
- Provide that a court is not required to impose a mandatory minimum term of imprisonment for a violation of this section if the court makes the following written findings related to the sexual performance that forms the basis of the violation:
  - The child depicted in the sexual performance was 14 years of age or older at the time the sexual performance was created;
  - The sexual performance was created with the depicted child's permission;
  - The offender was not more than four years older than the depicted child at the time the sexual performance was created;
  - The offender did not promote the sexual performance to any third party.

The bill amends s. 827.072, F.S., to provide that:

- Any person in this state who knew or reasonably should have known that he or she was transmitting generated child pornography to another person in this state or in another jurisdiction commits a second degree felony.
- Any person in any jurisdiction other than this state who knew or reasonably should have known that he or she was transmitting generated child pornography to any person in this state commits a second degree felony.
- A person is subject to prosecution in this state for any act or conduct proscribed in this section, including a person in a jurisdiction other than this state if he or she transmits generated pornography.

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<sup>80</sup> Section 800.04(5), F.S.

<sup>81</sup> Section 827.071(2), F.S.

<sup>82</sup> Section 847.0145, F.S.

<sup>83</sup> A life felony is punishable by a term of imprisonment for life and a fine up to \$15,000, as provided by ss. 775.082, 775.083, and 775.084, F.S.

The bill enhances the penalty for a person who intentionally creates generated child pornography from a third degree felony to a second degree felony.

The bill amends s. 828.126, F.S., to increase penalties for the following offenses relating to sexual activities involving animals from a third degree felony to a second degree felony for a person who knowingly:

- Engages in sexual conduct with an animal.
- Causes, aids or abets another person to engage in any sexual contact with an animal.

The bill further provides that it is a third degree felony for a person to:

- Knowingly permit any sexual contact with an animal to be conducted on any premises under his or her control.
- Knowingly organize, promote, conduct, aid, abet, participate in as an observer, or advertise, offer, solicit, or accept an offer of an animal for the purpose of sexual contact with such animal, or perform any service in the furtherance of an act involving any sexual contact with an animal.
- Knowingly film, distribute, or possess any pornographic image or video of a person and an animal engaged in any of the activities prohibited by this section.

In addition to the penalties prescribed by law, the court must issue an order prohibiting a person convicted under this section from harboring, owning, possessing, or exercising control over any animal. The order must be effective for a minimum of five years after the date of the conviction. Current law provides that such an order may be effective for up to five years.

- The bill amends s. 847.011, F.S., to provide that prosecution for offenses relating to the prohibition of certain acts in connection with obscene, lewd, etc., material, does not preclude prosecution for a violation of another crime.

The bill amends s. 847.0137, F.S., to define the following terms:

- “Access credential” means any password, username, token, unique link, URL, hyperlink, or other data that enables a user to access a digital file or data in cloud storage.
- “Child pornography” has the same meaning as in s. 847.001, F.S.<sup>84</sup>
- “Cloud storage” means any remote, networked, or third-party provided storage service that enables a user to store, host, or share digital files or data and to access such files or data through the Internet or other network, whether by direct file transfer, link, access credential, or similar means.
- “Link” means any URL, hyperlink, short link, shareable link, magnet link, or other string, token, or data that, when used, directs or grants access a digital file or other data stored remotely, including cloud storage.
- “Transmit” means the act of sending and causing to be delivered, including the act of providing access for receiving and causing to be delivered, any image, information, or data over and through any medium, including the Internet or an interconnected network, by use of

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<sup>84</sup> “Child pornography” means any image depicting a minor engaged in sexual conduct; or any image that has been created. Altered, adopted, or modified by electronic, mechanical, or other means, to portray and identifiable minor engaged in sexual conduct.

any electronic equipment or other device. The term also includes the act of providing access to any image, information, or data in cloud storage by sharing, publishing, or otherwise making available a link, access credential, or other similar means by which another person may access, view, or obtain such image, information, or data.

The bill increases the offense for any person who knows or reasonably should know that he or she was transmitting child pornography from a third degree as a second degree felony. Additionally, a person 18 years of age or older at the time of the offense and who is convicted of this crime must be sentenced to a mandatory minimum term of imprisonment of 5 years.

The bill provides an exception for a person reporting suspected child pornography. A person who in good faith, provides a link, access, credentials or other information to a law enforcement agency, prosecuting authority, or authorized forensic examiner for the purpose of reporting suspected child pornography, cooperating with an investigation, preserving evidence, or seeking lawful removal of content may not be subject to prosecution under this section for that disclosure.

The bill provides that a court is not required to impose a mandatory minimum term of imprisonment for a violation of this section if the court makes the following written findings related to the image that forms the basis of the violation:

- The child depicted in the image was 14 years of age or older at the time the image was created;
- The image was created with the depicted child's permission;
- The offender was not more than four years older than the depicted child at the time the image was created; and
- The offender did not transmit the image to any third party.

The bill amends s. 921.0022, F.S., to do the following:

- Revise possess, control, or intentionally view any pornographic material which includes child pornography from a third degree felony to a second degree felony.
- Add permitting sexual activities involving animals<sup>85</sup> as a second degree felony, ranked as a Level 6.
- Add engaging in sexual activities involving animals as a second degree felony, ranked as a Level 7.
- Add offenses where a person may not knowingly cause, permit or organize sexual conduct with an animal,<sup>86</sup> as a third degree felony, ranked as a Level 6.
- Add promoting a sexual performance by a child,<sup>87</sup> as a second degree felony, ranked as a Level 7.
- Revised transmitting child pornography from a third degree felony, ranked as a level 5 to a second degree felony, ranked as a Level 6.

The bill takes effect on July 1, 2026.

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<sup>85</sup> Section 828.126(2), (3), F.S.

<sup>86</sup> Section 828.126(4), (5), (6), F.S.

<sup>87</sup> Section 827.071(3), F.S.

**IV. Constitutional Issues:****A. Municipality/County Mandates Restrictions:**

The bill does not appear to require cities and counties to expend funds or limit their authority to raise revenue or receive state-shared revenues as specified by Art. VII, s. 18 of the State Constitution.

**B. Public Records/Open Meetings Issues:**

None.

**C. Trust Funds Restrictions:**

None.

**D. State Tax or Fee Increases:**

None.

**E. Other Constitutional Issues:**

The First Amendment of the U.S. Constitution states that, “Congress shall make no law ... abridging the freedom of speech...” This language prohibits the government from having the ability to constrain the speech of citizens. However, materials that constitute child pornography, obscenity, or material harmful to minors may be restricted. Child pornography, obscenity, and material harmful to minors have been defined in ch. 847, F.S., and are consistent with federal law and the United States Supreme Court holdings regarding such laws.

**V. Fiscal Impact Statement:****A. Tax/Fee Issues:**

None.

**B. Private Sector Impact:**

None.

**C. Government Sector Impact:**

The Legislature’s Office of Economic and Demographic Research (EDR) and the Criminal Justice Impact Conference, which provides the final, official estimate of the prison bed impact, if any, of legislation, has determined that the increased penalties and addition of minimum mandatory sentences in the bill may have an overall positive

significant impact on Department of Corrections (DOC) prison bed needs (an increase of 25 or more beds).<sup>88</sup>

**VI. Technical Deficiencies:**

None.

**VII. Related Issues:**

None.

**VIII. Statutes Affected:**

This bill substantially amends the following sections of the Florida Statutes: 775.0847, 794.0116, 827.071, 827.072, 828.126, 847.011, 847.0137, and 921.0022.

**IX. Additional Information:**

**A. Committee Substitute – Statement of Substantial Changes:**

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

**CS by Criminal and Civil Justice Appropriations Committee on February 25, 2026:**

The committee substitute revises:

- Section 1 of the bill to revert to current law for the reclassification of the crime of possessing or promoting child pornography, except that the amendment provides for reclassification of a child pornography offense if the offender possesses at least one file containing a child younger than the age of 12.
- Section 2 of the bill to increase mandatory minimum sentences for certain sex offenses.
- Section 3 of the bill to remove the changes to the definition of “child,” and provide that certain mandatory minimum sentences only apply to persons 18 years of age or older, unless specified circumstances are met.
- Section 4 of the bill to provide a definition for the term “transmit,” and provides increase penalties for transmitting generated child pornography.
- Section 5 of the bill providing criminal penalties and enhancements for certain sexual activities involving animals.
- Section 6 of the bill providing that prosecution for certain acts in connection with obscene or lewd materials does not preclude prosecution for other specified offenses.
- Section 7 of the bill requiring a mandatory minimum sentence for the transmission of child pornography when committed by specified offenders. Provides specific conditions in which a court is not required to impose a mandatory minimum term of imprisonment.
- Section 8 of the bill amending the offense severity ranking chart of the Criminal Punishment Code to ensure consistency with changes made by the act.

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<sup>88</sup> Office of Economic and Demographic Research, *SB 1750 Criminal Sexual Conduct* (on file with the Senate Appropriations Committee on Criminal and Civil Justice)

**B. Amendments:**

None.

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This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

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By Senator Yarborough

4-02252-26

20261792\_\_

A bill to be entitled

An act relating to public records; amending s. 539.003, F.S.; expanding the exemption from public records requirements for records relating to pawnbroker transactions to include those records delivered to the Department of Law Enforcement; providing for future legislative review and repeal of the exemption; providing a statement of public necessity; providing a contingent effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 539.003, Florida Statutes, is amended to read:

539.003 Confidentiality.—

(1) All records relating to pawnbroker transactions delivered to appropriate law enforcement officials and the Department of Law Enforcement pursuant to s. 539.001 are confidential and exempt from ~~the provisions of~~ s. 119.07(1) and s. 24(a), Art. I of the State Constitution and may be used only for official law enforcement purposes. This section does not prohibit the disclosure by the appropriate law enforcement officials or the Department of Law Enforcement of the name and address of the pawnbroker, the name and address of the conveying customer, or a description of pawned property to the alleged owner of pawned property.

(2) This section is subject to the Open Government Sunset Review Act in accordance with s. 119.15 and shall stand repealed on October 2, 2031, unless reviewed and saved from repeal

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through reenactment by the Legislature.

Section 2. The Legislature finds that it is a public necessity that the records relating to pawnbroker transactions which are delivered to the Department of Law Enforcement be made confidential and exempt from s. 119.07(1), Florida Statutes, and s. 24(a), Article I of the State Constitution. Such records contain sensitive personal identifying information from pawn transactions, such as the pledgor's or seller's name, address, telephone number, birth date, physical description, and right thumbprint. Access to such sensitive information would expose pledgors and sellers to increased risks of identity theft. The Legislature finds that expanding the public records exemption to include records of pawnbroker transactions delivered to the Department of Law Enforcement helps ensure uniformity with the current exemption when such records are delivered to other law enforcement officials and protects the effective administration of statewide data sharing of secondhand dealer transactions. The Legislature further finds that the harm that may result from the release of such personal identifying information outweighs any public benefit that may be derived from the disclosure of the information.

Section 3. This act shall take effect on the same date that SB 1582 or similar legislation takes effect, if such legislation is adopted in the same legislative session or an extension thereof and becomes a law

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CODING: Words ~~stricken~~ are deletions; words underlined are additions.



The Florida Senate  
**COMMITTEE VOTE RECORD**

**Committee:** Appropriations Committee on Criminal and Civil Justice    **Tab #:** 9  
**Meeting Date:** Wednesday, February 25, 2026    **Sponsor:** Yarborough  
**Time:** 1:30—4:30 p.m.    **Subject:** Public Records/Pawnbroker Transactions  
**Place:** 37 Senate Building  
**Bill #:** SB 1792  
**Final Action:** Favorable

CODES:    FAV=Favorable  
          UNF=Unfavorable  
          -R=Reconsidered

RCS=Replaced by Committee Substitute  
RE=Replaced by Engrossed Amendment  
RS=Replaced by Substitute Amendment

TP=Temporarily Postponed  
VA=Vote After Roll Call  
VC=Vote Change After Roll Call

WD=Withdrawn  
OO=Out of Order  
AV=Abstain from Voting



The Florida Senate

## Committee Agenda Request

**To:** Senator Ileana Garcia, Chair  
Appropriations Committee on Criminal and Civil Justice

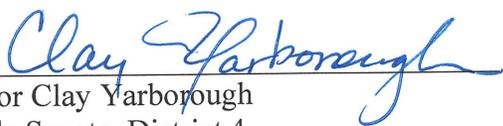
**Subject:** Committee Agenda Request

**Date:** February 23, 2026

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I respectfully request that **Senate Bill #1792**, relating to Public Records/Pawnbroker Transactions, be placed on the:

- committee agenda at your earliest possible convenience.
- next committee agenda.

  
\_\_\_\_\_  
Senator Clay Yarborough  
Florida Senate, District 4

**The Florida Senate**  
**BILL ANALYSIS AND FISCAL IMPACT STATEMENT**

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

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Prepared By: The Professional Staff of the Appropriations Committee on Criminal and Civil Justice

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BILL: SB 1792

INTRODUCER: Senator Yarborough

SUBJECT: Public Records/Pawnbroker Transactions

DATE: February 11, 2026

REVISED: \_\_\_\_\_

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	<u>Kolich</u>	<u>Harkness</u>	<u>ACJ</u>	<b>Favorable</b>
2.	_____	_____	<u>FP</u>	_____

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**I. Summary:**

SB 1792, which is linked to SB 1582, creates a public records exemption for all records relating to pawnbroker transactions delivered to the Department of Law Enforcement. The exemption does not prohibit the Department of Law Enforcement from releasing the name and address of the pawnbroker, the name and address of the conveying customer, or a description of pawned property to the alleged owner of the pawn property.

The bill provides that this information is confidential and exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution.

The exemption is subject to the Open Government Sunset Review Act and will stand repealed on October 2, 2031, unless reviewed and saved from repeal by the Legislature.

The bill contains a statement of public necessity, as required by the Florida Constitution.

The bill does not have a fiscal impact on state revenues or expenditures. See Section V., Fiscal Impact Statement.

The bill provides the effective date is the same date that SB 1582, or similar legislation, if adopted, takes effect. CS/SB 1582 provides an effective date of July 1, 2026.

**II. Present Situation:**

**A Public Records Law**

The Florida Constitution provides that the public has the right to inspect or copy records made or received in connection with official governmental business.<sup>1</sup> This applies to the official business

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<sup>1</sup> FLA. CONST., art. I, s. 24(a).

of any public body, officer, or employee of the state, including all three branches of state government, local governmental entities, and any person who acts on behalf of the government.<sup>2</sup>

In addition to the Florida Constitution, the Florida Statutes provide that the public may access legislative and executive branch records.<sup>3</sup> Chapter 119, F.S., constitutes the main body of public records laws, and is known as the Public Records Act.<sup>4</sup> The Public Records Act states that:

It is the policy of this state that all state, county and municipal records are open for personal inspection and copying by any person. Providing access to public records is a duty of each agency.<sup>5</sup>

According to the Public Records Act, a public record includes virtually any document or recording, regardless of its physical form or how it may be transmitted. Section 119.011(12), F.S., defines “public records” to include:

All documents, papers, letters, maps, books, tapes, photographs, films, sound recordings, data processing software, or other material, regardless of the physical form, characteristics, or means of transmission, made or received pursuant to law or ordinance or in connection with the transaction of official business by any agency.<sup>6</sup>

The Florida Supreme Court has interpreted this definition to encompass all materials made or received by an agency in connection with official business which are used to “perpetuate, communicate, or formalize knowledge of some type.”<sup>7</sup>

The Florida Statutes specify conditions under which public access to governmental records must be provided. The Public Records Act guarantees every person’s right to inspect and copy any government public record at any reasonable time, under reasonable conditions, and under supervision by the custodian of the public record.<sup>8</sup> A violation of the Public Records Act may result in civil or criminal liability.<sup>9</sup>

The Public Records Act contains general exemptions that apply across agencies. Agency or program-specific exemptions often are placed in the substantive statutes relating to that particular agency or program. Only the Legislature may create an exemption to public records

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<sup>2</sup> *Id.*

<sup>3</sup> The Public Records Act does not apply to legislative or judicial records. *Locke v. Hawkes*, 595 So. 2d 32 (Fla. 1992). Also see *Times Pub. Co. v. Ake*, 660 So. 2d 255 (Fla. 1995). The Legislature’s records are public pursuant to s. 11.0431, F.S. Public records exemptions for the Legislature are primarily located in s. 11.0431(2)-(3), F.S.

<sup>4</sup> Public records laws are found throughout the Florida Statutes.

<sup>5</sup> Section 119.01(1), F.S.

<sup>6</sup> Section 119.011(2), F.S., defines “agency” as “any state, county, district, authority, or municipal officer, department, division, board, bureau, commission, or other separate unit of government created or established by law including, for the purposes of this chapter, the Commission on Ethics, the Public Service Commission, and the Office of Public Counsel, and any other public or private agency, person, partnership, corporation, or business entity acting on behalf of any public agency.”

<sup>7</sup> *Shevin v. Byron, Harless, Schaffer, Reid and Assoc. Inc.*, 379 So. 2d 633, 640 (Fla. 1980).

<sup>8</sup> Section 119.07(1)(a), F.S.

<sup>9</sup> Section 119.10, F.S. Public records laws are found throughout the Florida Statutes, as are the penalties for violating those laws.

requirements.<sup>10</sup> An exemption must be created by general law and must specifically state the public necessity which justifies the exemption.<sup>11</sup> Further, the exemption must be no broader than necessary to accomplish the stated purpose of the law. A bill that enacts an exemption may not contain other substantive provisions<sup>12</sup> and must pass by a two-thirds vote of the members present and voting in each house of the Legislature.<sup>13</sup>

When creating a public records exemption, the Legislature may provide that a record is “exempt” or “confidential and exempt.” There is a difference between records the Legislature has determined to be exempt from the Public Records Act and those which the Legislature has determined to be exempt from the Public Records Act *and confidential*.<sup>14</sup> Records designated as “confidential and exempt” are not subject to inspection by the public and may only be released under the circumstances defined by statute.<sup>15</sup> Records designated as “exempt” may be released at the discretion of the records custodian under certain circumstances.<sup>16</sup>

### Open Government Sunset Review Act

The provisions of s. 119.15, F.S., known as the Open Government Sunset Review Act (the Act), prescribe a legislative review process for newly created or substantially amended public records or open meetings exemptions,<sup>17</sup> with specified exceptions.<sup>18</sup> The Act requires the repeal of such exemption on October 2nd of the fifth year after creation or substantial amendment; in order to save an exemption from repeal, the Legislature must reenact the exemption or repeal the sunset date.<sup>19</sup> In practice, many exemptions are continued by repealing the sunset date, rather than reenacting the exemption.

The Act provides that a public records or open meetings exemption may be created or maintained only if it serves an identifiable public purpose and is no broader than is necessary.<sup>20</sup> An exemption serves an identifiable purpose if the Legislature finds that the purpose of the exemption outweighs open government policy and cannot be accomplished without the exemption, and it meets one of the following purposes:

- It allows the state or its political subdivisions to effectively and efficiently administer a governmental program, which administration would be significantly impaired without the exemption;<sup>21</sup>
- It protects sensitive, personal information, the release of which would be defamatory, cause unwarranted damage to the good name or reputation of the individual, or would jeopardize

<sup>10</sup> FLA. CONST., art. I, s. 24(c).

<sup>11</sup> *Id.*

<sup>12</sup> The bill may, however, contain multiple exemptions that relate to one subject.

<sup>13</sup> FLA. CONST., art. I, s. 24(c).

<sup>14</sup> *WFTV, Inc. v. The Sch. Bd. of Seminole County*, 874 So. 2d 48, 53 (Fla. 5<sup>th</sup> DCA 2004).

<sup>15</sup> *Id.*

<sup>16</sup> *Williams v. City of Minneola*, 575 So. 2d 683 (Fla. 5<sup>th</sup> DCA 1991).

<sup>17</sup> An exemption is considered to be substantially amended if it is expanded to include more records or information or to include meetings as well as records. Section 119.15(4)(b), F.S.

<sup>18</sup> Section 119.15(2)(a) and (b), F.S., provides that exemptions required by federal law or applicable solely to the Legislature or the State Court System are not subject to the Open Government Sunset Review Act.

<sup>19</sup> Section 119.15(3), F.S.

<sup>20</sup> Section 119.15(6)(b), F.S.

<sup>21</sup> Section 119.15(6)(b)1., F.S.

the individual's safety. If this public purpose is cited as the basis of an exemption, however, only personal identifying information is exempt;<sup>22</sup> or

- It protects information of a confidential nature concerning entities, such as trade or business secrets.<sup>23</sup>

The Act requires specified questions to be considered during the review process.<sup>24</sup> In examining an exemption, the Act directs the Legislature to question the purpose and necessity of reenacting the exemption.

If, in reenacting an exemption or repealing the sunset date, the exemption is expanded, then a public necessity statement and a two-thirds vote for passage are required.<sup>25</sup> If the exemption is reenacted or saved from repeal without substantive changes or if the exemption is narrowed, then a public necessity statement and a two-thirds vote for passage are *not* required. If the Legislature allows an exemption to expire, the previously exempt records will remain exempt unless otherwise provided by law.<sup>26</sup>

### **Pawnbroker Transaction Forms**

When a pawnbroker enters into any pawn or purchase transaction, the pawnbroker must complete a pawnbroker transaction form, indicating whether the transaction is a pawn or a purchase. The pledgor<sup>27</sup> or seller must sign the completed form. The pawnbroker must record the following identifying information on the front of the form, which must be typed or written indelibly and legibly in English:

- The name and address of the pawnshop.
- A complete and accurate description of the pledged goods or purchased goods including certain identifying information.
- The name, address, home, telephone number, place of employment, date of birth, physical description, and right thumbprint of the pledgor or seller.
- The date and time of the transaction.
- The type of identification accepted from the pledgor or seller, including the issuing agency and the identification number.
- In the case of a pawn:
  - The amount of money advanced, which must be designated as the amount financed.
  - The maturity date of the pawn, which must be 30 days after the date of the pawn.

<sup>22</sup> Section 119.15(6)(b)2., F.S.

<sup>23</sup> Section 119.15(6)(b)3., F.S.

<sup>24</sup> Section 119.15(6)(a), F.S. The specific questions are:

- What specific records or meetings are affected by the exemption?
- Whom does the exemption uniquely affect, as opposed to the general public?
- What is the identifiable public purpose or goal of the exemption?
- Can the information contained in the records or discussed in the meeting be readily obtained by alternative means? If so, how?
- Is the record or meeting protected by another exemption?
- Are there multiple exemptions for the same type of record or meeting that it would be appropriate to merge?

<sup>25</sup> FLA. CONST. art. I, s. 24(c).

<sup>26</sup> Section 119.15(7), F.S.

<sup>27</sup> A "pledgor" is the person who delivers pledged goods into the possession of a pawnbroker in connection with a pawn. Section 539.001(2)(p), F.S.

- The default date of the pawn and the amount due on the default date.
- The total pawn service charge payable on the maturity date, which must be designated as the finance charge.
- The amount financed plus the finance charge that must be paid to redeem the pledged goods on the maturity date, which must be designated as the total of payments.
- The annual percentage rate.
- The front or back of the pawnbroker transaction form must include certain information specific to pawns.
- In the case of a purchase, the amount of money paid for the goods or the monetary value assigned to the goods in connection with the transaction.
- A statement that the pledgor or seller of the item represents and warrants that it is not stolen, that it has no liens or encumbrances against it, and that the pledgor or seller is the rightful owner of the goods and has the right to enter into the transaction.<sup>28</sup>

### **Pawnbroker Transaction Form Recordkeeping**

A pawnbroker must provide a pledgor or seller with a copy of a pawnbroker transaction form at the time of the pawn or sale.<sup>29</sup> Pawnbroker transaction forms must be kept on the pawnshop's premises for at least one year after the transaction's date.<sup>30</sup>

Before the end of each business day, a pawnbroker must deliver the original pawnbroker transaction forms to the appropriate official<sup>31</sup> for the local law enforcement agency for all of the transactions during the previous business day unless other arrangements have been agreed upon by the pawnbroker and the appropriate law enforcement agency.<sup>32</sup>

In lieu of physically delivering the original pawnbroker transaction forms, a local law enforcement agency may supply software to a pawnbroker so the pawnbroker may electronically transfer the transaction forms to the law enforcement agency. If a pawnbroker does not have a computer to use such software, the law enforcement agency may provide a computer to the pawnbroker.<sup>33</sup>

All records relating to pawnbroker transactions delivered to appropriate law enforcement officials pursuant to s. 539.001, F.S., are confidential and exempt from the provisions of s. 119.07(1) and s. 24(a), Art. 1 of the State Constitution and may be used only for official law enforcement purposes. Law enforcement officials are not prohibited from disclosing the name and address of the pawnbroker, the name and address of the conveying customer, or a description of pawned property to the alleged owner of pawned property.<sup>34</sup>

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<sup>28</sup> Section 539.001(8)(b), F.S.

<sup>29</sup> Section 539.001(8), F.S.

<sup>30</sup> Section 539.001(9), F.S.

<sup>31</sup> The appropriate law enforcement official is the sheriff of the county in which a pawnshop is located or, in case of a pawnshop located within a municipality, the police chief of the municipality in which the pawnshop is located. Any sheriff or police chief may designate any law enforcement officer working within the county or municipality as the appropriate law enforcement official. Section 539.001(1)(b), F.S.

<sup>32</sup> *Id.*

<sup>33</sup> *Id.*

<sup>34</sup> Section 539.003, F.S.

### III. Effect of Proposed Changes:

CS/SB 1582 amends ss. 538.04, 538.19, 538.32, and 539.001, F.S., to require all secondhand dealers, secondary metals recyclers, mail-in secondhand precious metals dealers, and pawnbrokers to provide certain recordkeeping and transaction information to the Florida Department of Law Enforcement (FDLE) for the purpose of statewide data sharing.

**Section 1** of this bill provides that all records relating to pawnbroker transactions delivered to the Department of Law Enforcement are confidential and exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution. The exemption does not prohibit the Department of Law Enforcement from releasing the name and address of the pawnbroker, the name and address of the conveying customer, or a description of pawned property to the alleged owner of the pawn property.

The exemption is subject to the Open Government Sunset Review Act and will stand repealed on October 2, 2031, unless reviewed and saved from repeal by the Legislature.

**Section 2** provides a public necessity statement, which is required by the Florida Constitution. The bill states that the public records exemption is necessary because the records contain sensitive personal identifying information from pawn transactions. Access to such sensitive information would expose pledgors and sellers to increased risks of identity theft.

**Section 3** provides that the bill takes effect on the same date that SB 1582 or similar legislation takes effect, if adopted in the same legislative session or an extension thereof and becomes a law. SB 1582 provides an effective date of July 1, 2026.

### IV. Constitutional Issues:

#### A. Municipality/County Mandates Restrictions:

None.

#### B. Public Records/Open Meetings Issues:

##### **Vote Requirement**

Article I, section 24(c) of the State Constitution requires a two-thirds vote of the members present and voting for final passage of a bill creating or expanding an exemption to the public records or open meetings requirements. This bill creates a public records exemption; therefore, it requires a two-thirds vote.

**Public Necessity Statement**

Article I, section 24(a) of the State Constitution and Article I, section 24(c) of the State Constitution requires a bill creating or expanding an exemption to the public records or open meetings requirements to state with specificity the public necessity justifying the exemption. Section 2 of the bill includes a public necessity statement for the exemptions. The bill states that the public records exemption is necessary because the records contain sensitive personal identifying information from pawn transactions. Access to such sensitive information would expose pledgors and sellers to increased risks of identity theft.

**Breadth of Exemption**

Article I, section 24(c), of the State Constitution requires exemptions to the public records requirements to be no broader than necessary to accomplish the stated purpose of the law. The purpose of the bill is to protect the personal identifying information from pawn transactions. The exemption does not appear to be broader than necessary to accomplish its purpose.

**C. Trust Funds Restrictions:**

None.

**D. State Tax or Fee Increases:**

None.

**E. Other Constitutional Issues:**

None.

**V. Fiscal Impact Statement:****A. Tax/Fee Issues:**

None.

**B. Private Sector Impact:**

None.

**C. Government Sector Impact:**

None.

**VI. Technical Deficiencies:**

None.

**VII. Related Issues:**

None.

**VIII. Statutes Affected:**

This bill substantially amends section 539.003 of the Florida Statutes.

**IX. Additional Information:**

**A. Committee Substitute – Statement of Changes:**

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

**B. Amendments:**

None.

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This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

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# CourtSmart Tag Report

Room: SB 37

Case No.:

Type:

Caption: Senate Appropriations Committee on Criminal and Civil Justice

Judge:

Started: 2/25/2026 1:33:12 PM

Ends: 2/25/2026 4:28:12 PM

Length: 02:55:01

1:33:28 PM Sen. Garcia (chair)  
1:34:00 PM S 536  
1:34:05 PM Sen. Martin  
1:35:08 PM Am. 545718  
1:35:29 PM Sen. Garcia  
1:35:33 PM Erin Ballas, Lobbyist, Miami Dade Sheriffs Office (waives in support)  
1:35:58 PM Sen. Smith  
1:36:43 PM Sen. Martin  
1:38:32 PM Sen. Smith  
1:39:32 PM Sen. Martin  
1:40:44 PM Sen. Smith  
1:41:30 PM Sen. Martin  
1:41:35 PM Sen. Garcia  
1:41:57 PM Sen. Martin  
1:42:29 PM Sen. Garcia  
1:42:50 PM Erin Ballas, Lobbyist, Miami Dade Sheriffs Office (waives in support)  
1:43:27 PM Guest Speaker  
1:44:16 PM Sen. Garcia  
1:44:17 PM Anna Reagan, Lobbyist, Florida Sheriffs Assoc. (waives in support)  
1:44:22 PM Elizabeth Fetterhoff Ward, Lobbyist, ABATE of Florida (waives against)  
1:44:31 PM Sen. Wright  
1:44:48 PM Sen. Smith  
1:46:06 PM Sen. Garcia  
1:46:24 PM Sen. Martin  
1:47:13 PM Sen. Garcia  
1:47:40 PM S 762  
1:47:44 PM Sen. Martin  
1:48:38 PM Am. 659714  
1:49:21 PM Sen. Garcia  
1:49:33 PM Natalei Kuto, Lobbyist, Criminal Law Section of the Florida Bar (waives in support)  
1:49:46 PM Sen. Martin  
1:49:50 PM Sen. Garcia  
1:50:27 PM Ita Neymotin  
1:50:37 PM Sen. Garcia  
1:50:47 PM Sen. Martin  
1:50:58 PM Sen. Garcia  
1:51:24 PM S 1742  
1:51:31 PM Sen. Martin  
1:52:18 PM Am. 457252  
1:52:34 PM Sen. Garcia  
1:52:44 PM Sen. Martin  
1:52:47 PM Sen. Garcia  
1:53:04 PM Michael Crabb  
1:53:36 PM S 1750  
1:53:45 PM Sen. Martin  
1:54:22 PM Sen. Garcia  
1:54:27 PM Am. 814272  
1:54:32 PM Sen. Martin  
1:54:55 PM Sen. Garcia  
1:55:01 PM Anna Reagan, Lobbyist, ABATE of Florida (waives in support)  
1:55:11 PM Sen. Martin  
1:55:22 PM Sen. Garcia

1:55:28 PM Anna Reagan, Lobbyist, ABATE of Florida (waives in support)  
1:55:39 PM Sen. Martin  
1:55:53 PM Sen. Garcia  
1:56:21 PM S 1582  
1:56:33 PM Sen. Yarborough  
1:57:36 PM Am. 572826  
1:57:41 PM Sen. Garcia  
1:57:52 PM Jim Magill, Lobbyist, Florida Recyclers Association (waives in support)  
1:58:02 PM Josh Buckett, Lobbyist, FL Association of Secondhand Dealers (waives in support)  
1:58:06 PM Amanda Fraser, Florida Catalytic Converter Recycling Coalition (waives in support)  
1:59:21 PM David Sigerson, Lobbyist, FLA Pawn Broker's Assoc. (waives in support)  
1:59:25 PM Sen. Garcia  
1:59:46 PM S 1792  
1:59:55 PM Sen. Yarborough  
2:00:18 PM Sen. Garcia  
2:00:55 PM S 500  
2:01:09 PM Sen. Wright  
2:02:21 PM Am. 857630  
2:02:31 PM Sen. Garcia  
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2:05:59 PM Recording Resumed  
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2:06:13 PM Sen. Grall  
2:06:26 PM S 1632  
2:07:18 PM Am. 898712  
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2:25:53 PM Sen. Smith  
2:26:02 PM Sen. Grall

<b>2:26:17 PM</b>	Sen. Smith
<b>2:26:39 PM</b>	Sen. Grall
<b>2:28:54 PM</b>	Sen. Smith
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<b>2:54:46 PM</b>	Sen. Polsky
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<b>2:56:05 PM</b>	Sen. Polsky
<b>2:56:08 PM</b>	Sen. Grall
<b>2:56:18 PM</b>	Sen. Yarborough
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<b>2:57:07 PM</b>	Sen. Yarborough
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<b>2:57:47 PM</b>	Sen. Yarborough
<b>2:58:31 PM</b>	Sen. Grall
<b>2:58:50 PM</b>	Sen. Smith
<b>3:00:55 PM</b>	Sen. Grall
<b>3:02:07 PM</b>	Sen. Smith

3:02:36 PM Sen. Grall  
3:02:55 PM Sen. Garcia  
3:03:08 PM Roy Rodihuis (waives against)  
3:03:11 PM Charlie Croy (waives against)  
3:03:15 PM Barbara DeVane, Lobbyist, FL NOW (waives against)  
3:03:17 PM Pamela Burch Fort, Lobbyist, NAACP Florida State Conference (waives against)  
3:03:21 PM Caitie Walters (waives against)  
3:03:24 PM Jolie Jordan (waives against)  
3:03:26 PM Megan Oates (waives against)  
3:03:29 PM Tanisha McLachlan (waives against)  
3:03:31 PM Cindy Halsey (waives against)  
3:03:32 PM Jean Regan (waives against)  
3:03:40 PM Glenda Abicot (waives against)  
3:03:48 PM Samer Salhab (waives against)  
3:03:52 PM Valerie Chuchman (waives against)  
3:03:54 PM Gregory Burr (waives against)  
3:03:56 PM Carey Bass (waives against)  
3:03:59 PM Angel Loux (waives against)  
3:04:00 PM Lori Bradner (waives against)  
3:04:03 PM Lissa O'Rourke (waives against)  
3:04:06 PM Seth Lloyd (waives against)  
3:04:12 PM Betsy Cisneros  
3:04:14 PM Arnold Alcante (waives against)  
3:04:18 PM Sidney Finks (waives against)  
3:04:22 PM Ryan Myers (waives against)  
3:04:24 PM J. Fergusun (waives against)  
3:04:27 PM Sean Breeden (waives against)  
3:04:28 PM Richard Jones (waives against)  
3:04:31 PM Jesse Weyer (waives against)  
3:04:34 PM Karen Woodall (waives against)  
3:05:19 PM Adam Abutaa  
3:07:54 PM Sen. Garcia  
3:08:05 PM Bobby Block  
3:10:43 PM Sen. Martin  
3:11:03 PM B. Block  
3:11:09 PM Sen. Martin  
3:11:34 PM B. Block  
3:12:54 PM Sen. Garcia  
3:13:10 PM Lisa Garber  
3:13:16 PM Sen. Garcia  
3:13:33 PM Cynthia Doyle  
3:14:01 PM Sen. Garcia  
3:15:55 PM Mohamed Ahmed  
3:16:41 PM Sen. Garcia  
3:16:48 PM M. Ahmed  
3:17:59 PM Sen. Garcia  
3:18:05 PM M. Ahmed  
3:18:41 PM Sen. Garcia  
3:18:56 PM Janet Curry  
3:21:27 PM Sen. Garcia  
3:21:38 PM J. Curry  
3:21:52 PM Sen. Garcia  
3:22:01 PM Omar Mahsel  
3:24:04 PM Ashe Bradley  
3:25:15 PM Sen. Garcia  
3:25:38 PM Vance Ahrens  
3:27:20 PM Ameena Popal  
3:30:21 PM Shifa Fateh  
3:32:27 PM Wranoa Halimi  
3:34:34 PM Currie Leggoe  
3:35:07 PM Roya O'Leary  
3:36:14 PM Sen. Garcia

<b>3:36:23 PM</b>	R. O'Leary
<b>3:36:27 PM</b>	Sen. Garcia
<b>3:36:42 PM</b>	Kit Murphy
<b>3:39:09 PM</b>	Jonathan Webber
<b>3:41:09 PM</b>	Beth Connelly
<b>3:42:58 PM</b>	Montesa Bryant
<b>3:45:00 PM</b>	Jeff Nall
<b>3:47:23 PM</b>	Jason Thorton
<b>3:47:57 PM</b>	Samantha Kaddis
<b>3:49:13 PM</b>	John Labriola
<b>3:51:26 PM</b>	Laurie Peaeneill
<b>3:53:18 PM</b>	Carol Cleaner
<b>3:54:03 PM</b>	Yarclis Mendez-Zamora
<b>3:55:03 PM</b>	Amina Spahic
<b>3:58:50 PM</b>	Laura Munoz
<b>4:00:47 PM</b>	Ahmed Sharief
<b>4:02:18 PM</b>	John Harris Maurer
<b>4:03:49 PM</b>	Lisa Llyod
<b>4:05:39 PM</b>	Sen. Garcia
<b>4:05:57 PM</b>	Kara Gross
<b>4:07:42 PM</b>	Jeff Fitzgerald
<b>4:09:26 PM</b>	Brandi Cook
<b>4:10:18 PM</b>	Rich Templin
<b>4:12:27 PM</b>	Sen. Garcia
<b>4:12:31 PM</b>	Sen. Simon
<b>4:15:31 PM</b>	Sen. Polsky
<b>4:22:57 PM</b>	Sen. Garcia
<b>4:24:12 PM</b>	Sen. Martin
<b>4:27:47 PM</b>	Sen. Garcia

# CourtSmart Tag Report

Room: KB 412

Case No.:

Type:

Caption: Senate Appropriations Committee on Criminal and Civil Justice

Judge:

Started: 2/25/2026 6:20:05 PM

Ends: 2/25/2026 7:44:19 PM

Length: 01:24:15

6:20:14 PM	Sen. Garcia (Chair)
6:21:07 PM	Sen. Smith
6:28:09 PM	Sen. Garcia
6:28:15 PM	Sen. Osgood
6:37:08 PM	Sen. Garcia
6:42:43 PM	Sen. Grall
6:47:19 PM	Sen. Garcia
6:47:59 PM	Sen. Grall
6:49:33 PM	Sen. Garcia
6:49:36 PM	Sen. Smith
6:50:51 PM	Sen. Grall
6:51:53 PM	Sen. Smith
6:52:10 PM	Sen. Grall
6:52:44 PM	Sen. Smith
6:55:05 PM	Sen. Grall
6:55:12 PM	Sen. Smith
6:55:17 PM	Sen. Grall
6:56:30 PM	Sen. Smith
6:57:26 PM	Sen. Grall
6:59:52 PM	Sen. Smith
7:00:30 PM	Sen. Grall
7:01:24 PM	Sen. Smith
7:02:07 PM	Sen. Grall
7:02:37 PM	Sen. Smith
7:03:23 PM	Sen. Grall
7:04:36 PM	Sen. Smith
7:05:08 PM	Sen. Grall
7:06:20 PM	Sen. Smith
7:06:28 PM	Sen. Grall
7:07:44 PM	Sen. Smith
7:07:48 PM	Sen. Garcia
7:07:51 PM	Sen. Osgood
7:07:59 PM	Sen. Grall
7:08:42 PM	Sen. Osgood
7:09:12 PM	Sen. Grall
7:09:52 PM	Sen. Osgood
7:10:28 PM	Sen. Grall
7:11:13 PM	Sen. Garcia
7:11:16 PM	Sen. Grall
7:11:20 PM	Sen. Garcia
7:11:35 PM	Jonathan Webber (waives against)
7:11:36 PM	Brandi Cook (waives against)
7:11:37 PM	Mandy Pinckle (waives against)
7:11:38 PM	Richard Jones (waives against)
7:11:39 PM	Andrea Dumala (waives against)
7:11:43 PM	Vance Ahrens (waives against)
7:11:44 PM	Pamela Burch Fort (waives against)
7:11:45 PM	Caitie Walters (waives against)
7:12:06 PM	Jolie Jordan (waives against)
7:12:08 PM	Megan Dates (waives against)
7:12:10 PM	Cindy Halsey (waives against)
7:12:13 PM	Tanisha McLachlan (waives against)

7:12:16 PM Gledna Abich (waives against)  
7:12:19 PM Jean Regan (waives against)  
7:12:22 PM Samer Salhad (waives against)  
7:12:26 PM Yareuz Mendez-Zamura (waives against)  
7:12:30 PM Laura Munez (waives against)  
7:12:33 PM Kimberly Skelton (waives against)  
7:12:38 PM Carey Bass (waives against)  
7:12:40 PM Lissa O'Rourla (waives against)  
7:12:43 PM Seth Lcolo (waives against)  
7:12:46 PM Betsy Cisneros (waives against)  
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7:12:56 PM Ryan Myers (waives against)  
7:12:59 PM J. Ferguson (waives against)  
7:13:10 PM Sean Breeden (waives against)  
7:13:45 PM Lisa Garber (waives against)  
7:14:01 PM Vance Ahrens  
7:15:07 PM Roya O'Leary  
7:16:11 PM Adam Abutta, Engage Action FL  
7:17:52 PM Bobby Block  
7:20:07 PM Cynthia Doyle  
7:20:41 PM Sen. Garcia  
7:20:43 PM Cynthia Doyle  
7:21:15 PM Sen. Garcia  
7:21:29 PM Mohamed Ahmed  
7:23:14 PM Janet Curry  
7:24:04 PM Omar Mahsel  
7:25:45 PM Ashe Bradley  
7:26:21 PM Ameena Popal  
7:27:50 PM Shifa Fafeh  
7:29:15 PM Wranga Halimi  
7:30:49 PM Amina Spahic, Florida For All  
7:34:08 PM Kit Murphy  
7:36:57 PM Lisa Lloyd  
7:39:55 PM Sen. Smith  
7:40:56 PM Sen. Garcia  
7:41:20 PM Sen. Grall  
7:43:18 PM Sen. Garcia  
7:43:51 PM Sen. Osgood  
7:44:01 PM Sen. Garcia