

The Florida Senate  
**COMMITTEE MEETING EXPANDED AGENDA**  
**APPROPRIATIONS COMMITTEE ON CRIMINAL AND CIVIL  
JUSTICE**  
**Senator Bradley, Chair**  
**Senator Powell, Vice Chair**

**MEETING DATE:** Wednesday, January 25, 2023

**TIME:** 1:00—3:00 p.m.

**PLACE:** Mallory Horne Committee Room, 37 Senate Building

**MEMBERS:** Senator Bradley, Chair; Senator Powell, Vice Chair; Senators Baxley, Burgess, Hooper, Ingoglia, Martin, Pizzo, Rouson, Torres, Wright, and Yarborough

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
1	Continuation of Items Not Presented at the January 18th, 2023 Meeting, If Necessary		Not Considered
2	Presentations on Agencies' Fiscal Year 2023-2024 Legislative Budget Requests: Department of Law Enforcement Department of Legal Affairs State Court System State Attorney Public Defenders Justice Administrative Commission Offices of Criminal Conflict and Civil Regional Counsels Capital Collateral Regional Counsels Statewide Guardian ad Litem Program		Presented
Other Related Meeting Documents			

No materials for this item.



# Florida Department of Law Enforcement

## **FY 23-24 Legislative Budget Request**

Senate Appropriations Subcommittee on Criminal and Civil Justice

*Mark Glass, Commissioner*



# Florida Department of Law Enforcement

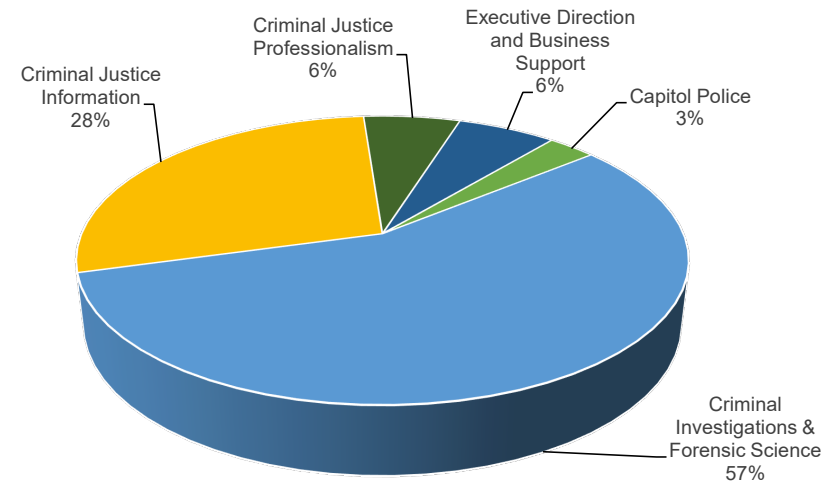
## CURRENT BUDGET

FDLE's annual budget represents less than 1% of the state budget.

Program Area	FTE	General Revenue	Trust Fund	Total
Executive Direction and Support	139	7,504,919	10,828,452	18,333,371
Capitol Police Services	88	10,947	8,865,679	8,876,626
Investigations and Forensic Science	1,185	120,608,689	46,586,487	167,195,176
Criminal Justice Information	438	19,020,998	63,998,296	83,019,294
Criminal Justice Professionalism	104	9,461,704	8,519,320	17,981,024
<b>Total</b>	<b>1,954</b>	<b>156,607,257</b>	<b>138,798,234</b>	<b>295,405,491</b>

*Excludes \$110M in state and federal pass-through funds to aid local law enforcement*

**Total Budget: \$295M**





# Florida Department of Law Enforcement

**FY 23-24 PRIORITIES**

Priority	Issue	FTE	GR	Trust Fund	Total	Recurring
1	Protective Services Staffing	7	5,650,226		5,650,226	3,886,606
2	Policy and Case Analysis Team Staffing	6	463,302		463,302	439,932
3	Capitol Police CCOC Staffing	5		777,103	777,103	515,703
4	Missing Endangered Persons Information Clearinghouse Technology Upgrade		1,965,000		1,965,000	15,000
5	E-Verify Staffing	8	691,355		691,355	654,995
6	Restore Crime Scene	3	1,255,172	360,000	1,615,172	726,812
7	Forensic Vehicles		349,500		349,500	
8	Capitol Police K-9 Staffing	1		212,454	212,454	108,474
9	Missing Endangered Persons Information Clearinghouse Staffing	3	425,028		425,028	402,303



# Florida Department of Law Enforcement

**FY 23-24 PRIORITIES**

Priority	Issue	FTE	GR	Trust Fund	Total	Recurring
10	Capitol Police Historic Capitol Staffing	4		611,215	611,215	400,695
11	Investigative Vehicles		180,000	1,690,000	1,870,000	
12	Replace Cyber Forensic Vehicles		1,200,000		1,200,000	
13	Occupational Wellness		300,000		300,000	300,000
14	Investigative Aviation Fleet Replacement		2,418,080		2,418,080	
15	State Financial Assistant Grant Managers			168,122	168,122	158,758
16	Cellular Data Retrieval Equipment			749,146	749,146	749,146
17	Statewide Sexual Assault Kit Tracking System			500,000	500,000	
18	CJNet Modernization		3,000,000		3,000,000	3,000,000



# Florida Department of Law Enforcement

## FY 23-24 PRIORITIES

Priority	Issue	FTE	GR	Trust Fund	Total	Recurring
19	Orlando Regional Operations Center Electrical Improvements			2,800,000	2,800,000	
20	BIS Modernization		4,126,082	4,040,000	8,166,082	3,446,082
21	Latent Print Workstations		1,116,900		1,116,900	
22	Southwood Office Space			3,552,724	3,552,724	
23	Alcohol Testing Program New Breath Test Instrumentation		3,584,729		3,584,729	120,000
24	All Members Merit Plan		5,484,044	3,654,485	9,138,529	9,138,529
25	Replacement of Headquarters Barrier Gates		1,100,000		1,100,000	
26	Aviation Fleet Fuel and Maintenance		850,000		850,000	850,000
27	Cybersecurity Staff Augmentation		760,000		760,000	760,000



# Florida Department of Law Enforcement

**FY 23-24 PRIORITIES**

Priority	Issue	FTE	GR	Trust Fund	Total	Recurring
28	Pensacola Regional Operations Center Building Rent		2,300,000		2,300,000	2,300,000
29	Tallahassee Regional Operations Center Laboratory Uninterrupted Power Supply		540,000		540,000	
30	VOIP Telephone PBX Replacement		1,200,000		1,200,000	1,200,000
31	FDLE Rental Costs		275,000		275,000	275,000
32	Tenant Broker Commission			15,600	15,600	
Total Request		37	39,234,418	19,130,849	58,365,267	29,448,035





# Florida Department of Law Enforcement

**FY 23-24 PRIORITIES**

The department anticipates three amended legislative budget request items

Issue	FTE	GR	Trust Fund	Total	Recurring
Organized Retail Theft Staffing		780,501		780,501	555,153
Protective Vests for Fiscally Constrained Counties			2,000,000	2,000,000	
FDLE Rental Cost Increase		300,000		300,000	300,000
Total Request		1,080,501	2,000,000	3,080,501	855,153



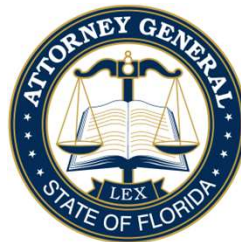
Mark Glass, Commissioner  
(850) 410-7011

**Service** ★ **Integrity** ★ **Respect** ★ **Quality**

A photograph of the Florida State Capitol building, featuring a large dome and classical columns, partially obscured by a white curved graphic element.

# Florida Department of Legal Affairs Office of the Attorney General

## Fiscal Year 2023-2024 Legislative Budget Request

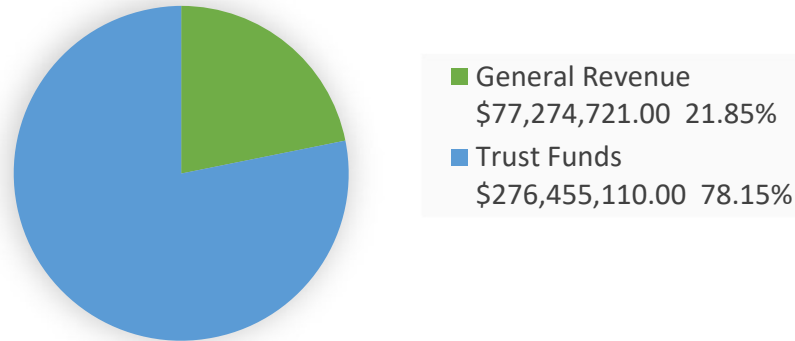


Richard Martin  
Chief of Staff

January 26, 2023

# Office of the Attorney General

## 2022-23 Approved Budget



### FY 2022-23

#### Appropriations by Program Area

	FTE	General Revenue	Trust Funds	Total
Office of the Attorney General	1,137	\$66.94 m	\$272.95 m	\$339.89 m
Statewide Prosecution	89.5	\$10.34 m	\$1.4 m	\$11.74 m
Florida Elections Commission	17		\$2.07 m	\$2.07 m
<b>Total</b>	<b>1,243.5</b>	<b>\$77.27 m</b>	<b>\$276.45 m</b>	<b>\$353.7 m</b>



# 2023-24 Legislative Budget Request

	Agency Request	FTE	Rate	General Revenue	Trust Funds	Issue Total
1	Attorney Retention and Pay Restructure		4,692,482	\$ 3,395,680	\$ 3,137,193	\$ 6,532,873
2	Legal Support Staff Restructure		1,736,880	\$ 774,909	\$1,301,705	\$ 2,076,614
3	Office of Statewide Prosecution Cold Case Unit	5.0	439,686	\$ 767,515		\$ 767,515
4	Solicitor General Workload	3.0	376,442	\$ 907,936		\$ 907,936
5	Medicaid Fraud Control Unit Investigator, Analyst, and Auditor Competitive Pay Adjustment		722,125	\$ 215,843	\$ 647,530	\$ 863,373
6	Competitive Pay Adjustment – Specialized Staff in Victim Services		504,431		\$ 603,098	\$ 603,098



# 2023-24 Legislative Budget Request

	Agency Request	FTE	Rate	General Revenue	Trust Funds	Issue Total
7	Revenue Litigation Workload	6.0	454,000		\$ 817,829	\$ 817,829
8	Tampa Office Expenses for Restacking Facility			\$820,000		\$820,000
9	Information Technology Staff Augmentation			\$ 1,903,200		\$ 1,903,200
10	Information Technology Staff Enhanced Training			\$ 300,000		\$ 300,000
11	Agency-Wide Information Technology Infrastructure and Hardware Replacement			\$ 795,742	\$ 1,285,718	\$ 2,081,460





# Florida Department of Legal Affairs Office of the Attorney General

Fiscal Year 2022-2023 Legislative Budget Request





Accessible • Fair • Effective • Responsive • Accountable

# Legislative Budget Request FY 2023-24

**Senate Appropriations Committee on  
Criminal and Civil Justice**

**January 25, 2023**



# Judicial Branch

## FY 2023-24 Legislative Budget Request

### Trial Courts

Issues	FTE	General Revenue (Recurring)	General Revenue (Non-Recurring)	Total Request
➤ Critical Due Process Resources	20	21,762,459	66,900	21,829,359
➤ Pandemic Recovery Plan - Year 3			11,980,071	11,980,071
➤ Courthouse Furnishings			264,616	264,616

# Judicial Branch

## FY 2023-24 Legislative Budget Request

### Appellate Courts

Issues	General Revenue (Recurring)	General Revenue (Non-Recurring)	Trust Fund (Recurring)	Total Request
➤ Recruitment and Retention of Appellate Attorney Classes	5,237,753			5,237,753
➤ Sixth DCA: New Courthouse Building		50,000,000		50,000,000
➤ Workers' Compensation Appeals Unit Realignment	994,484		(944,484)	0

# Judicial Branch

## FY 2023-24 Legislative Budget Request

### Office of the State Courts Administrator

Issues	FTE	General Revenue (Recurring)	General Revenue (Non-Recurring)	Total Request
➤ Court Operations Support	3.0	300,257	16,113	316,370

# Judicial Branch

## FY 2023-24 Legislative Budget Request

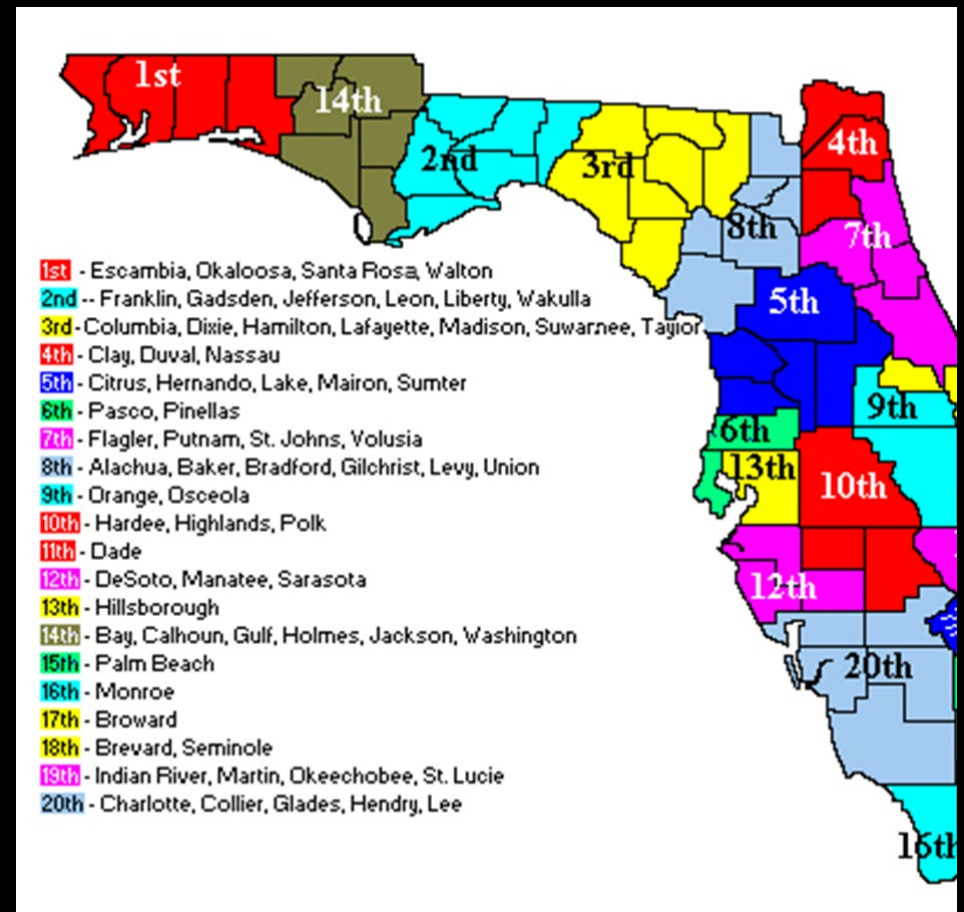
### Branch Issues


Issues	General Revenue (Recurring)	General Revenue (Non-Recurring)	Total Request
➤ Trial Court Judicial Salaries	12,715,751		12,715,751

# Questions?

# Florida's State Attorneys

2023 Budget Presentation



A group of four professionals, three men and one woman, are gathered around a large wooden table in a library or study. They are all dressed in business attire. One man, wearing a white shirt and a striped tie, is leaning over the table, pointing at a document. Another man, wearing a dark suit and glasses, is looking at the document. A woman, wearing a dark blazer and a blue patterned scarf, is also looking at the document. A fourth person, a woman wearing a grey vest and glasses, is partially visible on the right side of the frame. The table is cluttered with various items, including books, papers, a smartphone, and two black desk lamps. In the background, there are tall wooden bookshelves filled with books. The overall atmosphere is professional and collaborative.

Thank you for last  
year's cost of living  
adjustment and pay  
increase for  
prosecutors and  
support staff!

---





It helped, but we are still falling back due to inflation and turnover!!!





# Prosecutor Shortage!!

**270 vacancies in 2021**



**383 vacancies in 2022**



# Support Staff Shortage

**450 vacancies in 2021**



**579 vacancies in 2022**





Florida's  
crime victims  
are left  
waiting



Justice delayed is justice denied.

*William E. Gladstone*

Retaining experienced  
prosecutors saves the  
State of Florida money!!!!

---

- 52,925 Sworn Law Enforcement Officers in Florida
- 1,752 Assistant State's Attorneys
- 20,800 Florida Department of Corrections Employees



# Caseloads have INCREASED since Covid !!!!

**January 2022    397,783 Pending Cases**



**January 2023    487,262 Pending Cases**



# Unmanageable workload

This means that Assistant  
State Attorneys in Florida  
have an average caseload of  
278 cases!!!

## Essays

### THE STATE (NEVER) RESTS: HOW EXCESSIVE PROSECUTORIAL CASELOADS HARM CRIMINAL DEFENDANTS

*Adam M. Gershowitz\* & Laura R. Killinger\*\**

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No matter the quality of the investigation or the sentence,  
justice is not achieved without a good prosecutor.







# We are not competitive with the open market

Starting salary of \$116,000 and a take home car!! We are starting at \$50,000.



Inflation cost us 8.2%

We need an additional \$42,060,653 to get us back to where you appropriated us last year!



To slow the turnover, we need an additional \$15,000 per Assistant State Attorney

This would equal \$44,606,096



# FPAA

**Prosecuting Crime, Protecting People**

Florida Prosecuting Attorneys Association

We look forward  
to working with  
you this session  
and serving the  
people of the State  
of Florida.

# PUBLIC DEFENDER

FY 2023-24

Budget Presentation



Thank You

# PUBLIC DEFENDERS = FRONTLINE OF JUSTICE

APPOINTED TO EVERY TYPE OF CRIMINAL CASE AND CERTAIN CIVIL CASES

- ▶ JUVENILE
- ▶ MISDEMEANOR
- ▶ FELONIES
- ▶ DEATH PENALTY
- ▶ MENTAL HEALTH CASES:
  - ▶ BAKER ACTS
  - ▶ MEDICATION HEARINGS, CONTINUED CIVIL COMMITMENT HEARINGS AT STATE HOSPITALS
- ▶ SEXUALLY VIOLENT PREDATOR/JIMMY RYCE

# PUBLIC DEFENDERS ARE ESSENTIAL

- ▶ PERFORM CORE FUNCTIONS THAT ARE MANDATED BY THE CONSTITUTION
- ▶ CRUCIAL FOR PUBLIC SAFETY
- ▶ EQUIVALENT TO FIRST RESPONDERS, LAW ENFORCEMENT
- ▶ EQUAL PARTNERS IN JUSTICE SYSTEM WITH COURTS AND STATE ATTORNEYS



# FY 2021-22 STATEWIDE FACTS:

## TRIAL LEVEL:

- ▶ STATEWIDE NEW CASES ASSIGNED: 521,377
- ▶ STATEWIDE NEW CLIENTS REPRESENTED: 431,519

Note: attorneys are always carrying cases from one FY to the next; these are new cases on top of cases carried over. The turnover case backlog increased the workload of pending cases and clients.

# STATEWIDE BUDGET STRUCTURE

- ▶ 20 INDEPENDENT OFFICES WITH 20 INDIVIDUAL BUDGETS
- ▶ TOTAL FY 2022-23 STATEWIDE BUDGET:
  - ▶ \$287.2 MILLION FOR TRIAL LEVEL
    - ▶ General Revenue: \$ 244.7 million
    - ▶ Trust Fund Authority: \$ 42.5 million
      - ▶ Use of Authority is dependent on cash availability in each Circuit
  - ▶ \$20.5 MILLION FOR APPELLATE LEVEL
  - ▶ 96% OF GR STATEWIDE BUDGET IS DEDICATED TO SALARIES AND BENEFITS
  - ▶ 3,028.5 = TOTAL STATEWIDE FTE, 53.8% of FTE = Attorneys

# FPDA PRIORITY BUDGET REQUESTS

- ▶ **COMPETITIVE PAY INCREASE FOR ASSISTANT PUBLIC DEFENDERS**
  - ▶ \$15,000 INCREASE PER ATTORNEY
  - ▶ APPROXIMATELY \$24.5 MILLION IN GR
    - ▶ BASED ON AUTHORIZED APD POSITIONS FOR TRIAL AND APPELLATE
      - ▶ APPROXIMATELY 1700 FTES FOR ALL 20 PD CIRCUITS
- ▶ **JOINT REQUEST WITH STATE ATTORNEYS IC # 4205A40**
- ▶ **INFLATION ADJUSTMENT INCREASE FOR ALL STAFF**

# JUSTIFICATION FOR BUDGET REQUEST

- ▶ Exorbitant rental increases
- ▶ Lack of affordable housing
- ▶ Salaries are not competitive for attracting or retaining APDs
- ▶ **RECRUITMENT CRISIS. 251 VACANT ATTORNEY POSITIONS**
- ▶ Drop in attorney applications & job offer acceptance
- ▶ **TURNOVER CRISIS.** Average is **28%** vs. **17%** (FY14-15 - FY19-20)
- ▶ Higher pending caseloads due to **INCREASED TURNOVER & RELATED BACKLOG**

# QUESTIONS?

**PUBLIC DEFENDER FY 2023-24**

**Budget Presentation**



# Justice Administrative Commission



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## JAC Legislative Budget Request 2023 Legislative Session

### **Justice Administrative Commission**

The Justice Administrative Commission (JAC), a state agency created in 1965, provides administrative services to 49 judicial-related offices (JROs) and provides compliance and financial review of billings for services provided by private court-appointed attorneys representing indigent persons and associated due process vendors.

In the last fiscal year, working with our Judicial-Related Offices we serve, JAC processed 247,000+ accounting transactions, 59,000+ court-appointed attorney and due process vendor invoices, 67,000+ payroll and human resources related transactions, 11,000+ budgetary transactions, and 460+ public records requests; contracted with 1,800+ registry and indigent for cost attorneys and 700+ due process vendors; attended 900+ hearings for state payment of indigent defense costs; and responded to 15,000+ motions for payment of state-funded indigent defense costs. This workload was met with 88 staff and a budget of \$7.4 million through its partnership with the Legislature, systemic cross-training of staff, and constantly developing and updating our processes for increased efficiency, accountability, and customer convenience. It is important to highlight that JAC currently meets and exceeds its statutory duties with a budget that represents 0.69 percent of the total appropriations it administers. However, additional resources are needed to continue meeting the agency's statutory requirements to serve our customers, who in turn serve the judiciary and the taxpayers of Florida.

JAC's sole Legislative Budget Request for the FY 2023-24 for **Executive Leadership** is focused on JAC's Vision: To be the model of exemplary state government.

<b>LBR Issue</b>	<b>General Revenue</b>	<b>Recurring General Revenue</b>	<b>Non-Recurring General Revenue</b>	<b>Salary Rate</b>	<b>FTEs</b>
<b>Performance Improvement Function</b>	<b>\$ 191,700</b>	<b>\$ 188,599</b>	<b>\$ 3,101</b>	<b>91,506</b>	<b>1</b>
<b>JAC Executive Direction &amp; Support FY 2022-2023</b>	<b>\$8,357,582</b>				
<b>Percentage Increase</b>	<b>2.3%</b>				
<b>Total Funds Administered Under Justice Administration</b>	<b>\$1.19 billion</b>				
<b>Percentage of Increase to Total Funds Administered</b>	<b>0.02%</b>				

## **JAC LEGISLATIVE BUDGET REQUEST FY 2023-24**

### **1. Establish Strategic Planning and Performance Improvement Function at the Justice Administrative Commission** **Issue Code 5002010**

The Justice Administrative Commission (JAC) requests \$191,700 in General Revenue (\$188,599 recurring, \$3,101 nonrecurring), one full-time equivalent position (FTE), and 91,506 in salary rate, and will use an existing FTE to establish a Strategic Planning and Performance Improvement Unit within the Executive Office. The positions will include a Director of Strategic Planning and Performance Improvement and one Senior Management Analyst. Professional consulting services and the implementation of an Enterprise Data, Analytics & Visualization (EDAV) platform are also included in this request. These resources will constitute the establishment of a robust planning and data analytics function dedicated to waste prevention and detection as well as supporting economical and efficient operations within the JAC.

These positions are requested to implement s. 43.16(6)(a) and 43.16(6)(c), F.S. Specifically, s. 43.16(6)(a), F.S., directs the JAC to establish and maintain internal controls to prevent and detect waste, and s. 43.16(6)(c), F.S., directs the JAC to support economical and efficient operations. The requested FTEs will lead the JAC in efforts to achieve performance excellence and in the implementation of Lean Six Sigma methodologies. These efforts will be designed to identify wasteful operational policies, procedures, and processes; develop and recommend countermeasures and action plans to improve performance; and quantitatively monitor the results of these operational performance improvement initiatives. Additionally, the implementation of these operational initiatives will be within a larger strategic framework. The requested FTEs will further advance the current strategic planning efforts underway at the JAC since 2012.

Specific duties and responsibilities for a Strategic Planning and Performance Improvement Unit may include:

- Direct and coordinate strategic planning and performance improvement efforts at the JAC;
- Regularly review and update the JAC vision, mission, values, and core competencies;
- Develop and update strategic priorities, goals, and objectives designed to achieve our vision and fulfill our mission;
- Assist leadership in efforts to incorporate innovation into JAC's policies, procedures, and processes and ensure these efforts are designed to achieve performance excellence by creating an environment for success with a focus on data-driven action;
- Assist the judicial-related offices served by the JAC in efforts to support economical and efficient operations;
- Lead and coordinate the facilitation of performance improvement initiatives within the JAC, such as the Lean Six Sigma improvement process;



- Select, gather, manage, assess, and improve performance data and information available to the JAC;
- Analyze and review data and information to improve performance at the JAC and learn from our experiences;
- Assist in the development and implementation of performance measures and standards for evaluating agency policies, procedures, and processes;
- Assist in the development of countermeasures and action plans to improve operational performance;
- Monitor, measure, and regularly report on the status of performance improvement initiatives and make changes as data and information indicate are necessary;
- Coordinate with leadership and managers to maximize the use of available performance data and information to generate, monitor, and report results of performance improvement efforts;
- Engage with the JAC's customers to ensure ongoing customer service improvements driven by the Voice-of-the-Customer, designed to serve and exceed customer expectations, and to build long-term customer relationships;
- Assess workforce capability and capacity needs and assist in building a workforce environment conducive to high performance; and
- Design, manage, improve, and innovate JAC products, services, and work processes with the goal of improving operational effectiveness to deliver customer values and achieve ongoing organizational success.

The establishment of a Strategic Planning and Performance Improvement Unit within the JAC will, among other things, implement specific provisions within s. 43.16, F.S., and will further advance efforts at the JAC to be the model of exemplary state government.

*FTE – 1.0*

*Salary Rate Needed – 91,506*

*Salaries and Benefits Needed – \$131,088*

*Operations Needed – \$60,398 of which \$3,101 is nonrecurring*

*HR Outsourcing Needed – \$214*

*Total Request – \$191,700 of which \$3,101 is nonrecurring.*

# Offices of Criminal Conflict and Civil Regional Counsel

FY 23/24 budget

January 2023



Candice K. Brower

Regional Counsel, First DCA Region



*Offices of Criminal Conflict  
& Civil Regional Counsel*

# What Types Cases Are Assigned to Our Offices?

## **Criminal Cases**

Felony Cases

Circuit Criminal Appeals

Misdemeanor Cases

Criminal Traffic Cases

County Criminal Appeals

Chapter 316 Cases Punishable by Imprisonment

Ancillary Municipal Ordinances

Juvenile Delinquency and Juvenile Re-Sentencing cases

Primary Municipal Ordinances by Contract

3.850 Post Conviction Motions

3.800 Correction, Modification or Reduction Motions

...all of this, along with Death Penalty Cases,  
*and* Death Penalty Re-sentencing



# What Types Cases Are Assigned to Our Offices?...cont.

## **Civil Cases**

Chapter 39 Dependency Cases

Chapter 39 Termination of Parental Rights Cases

Chapter 744 Guardianship Cases

Chapter 393 Developmental Disability Guardianships

Chapter 397 Involuntary Commitment Cases (Marchman Acts)

Chapter 415 Adult Protective Services Cases

Chapter 743 Removal Minor Nonage Disability Cases

Chapter 392 Tuberculosis Control Cases

Chapter 984 Children and Families in Need of Services Cases

Chapter 63 Adoption Proceedings

Chapter 390 Parental Notice of Abortion Act Cases

“Jimmy Ryce” Act cases

Marchman and Baker Acts

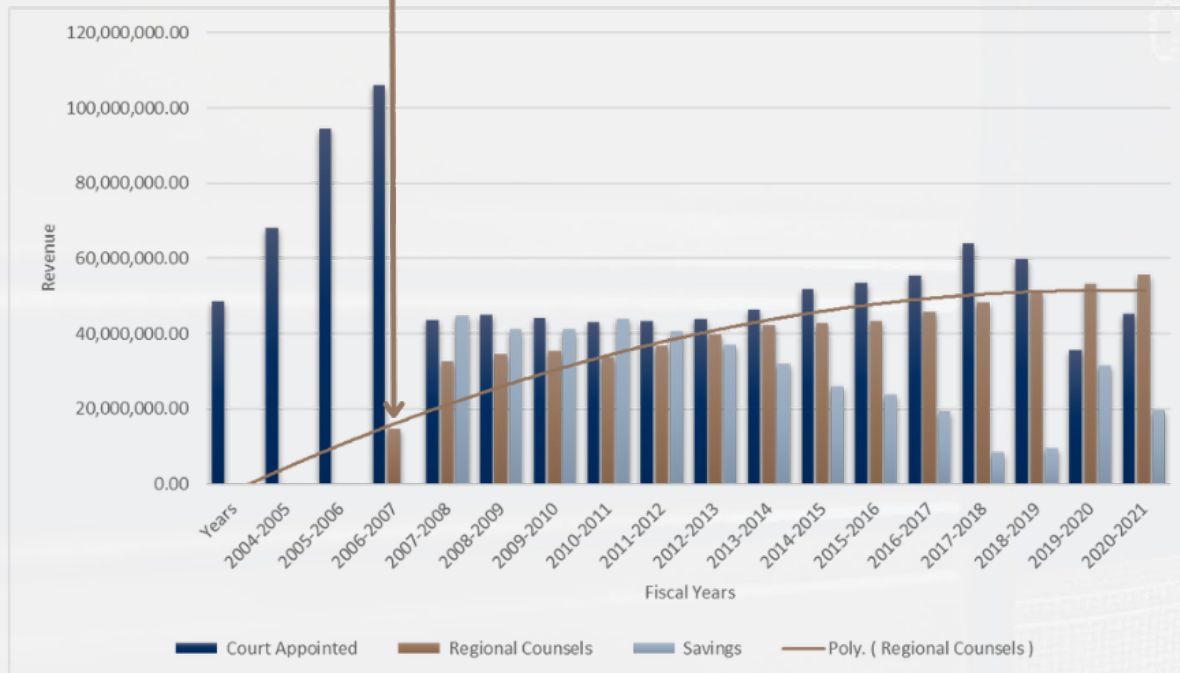
Court Monitors

Appeal Cases Related to All Above Civil Matters





### Regional Counsel Created



SAVINGS TO THE STATE OF FLORIDA AND COUNTING\*

**\$419,424,384.38**



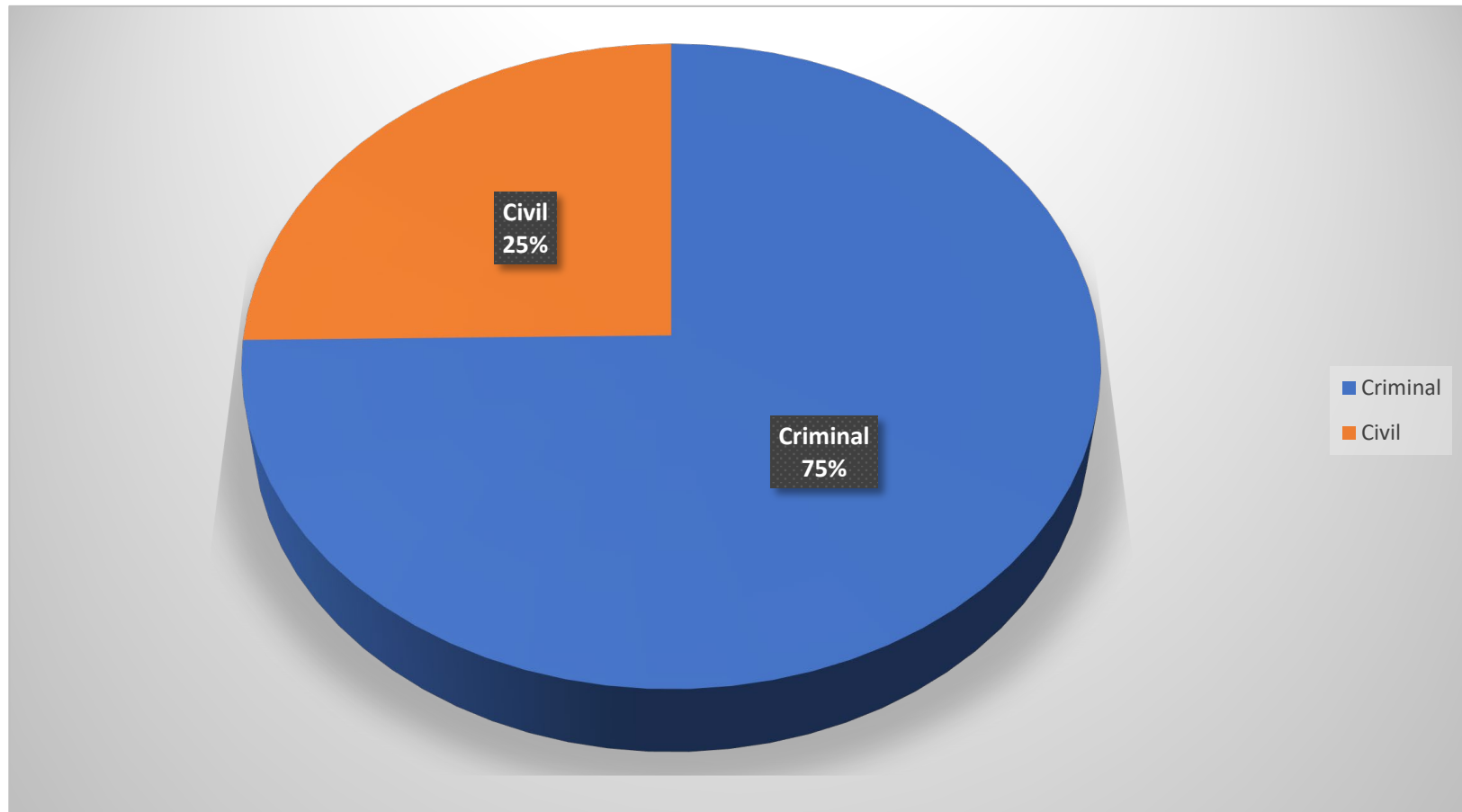
OFFICES OF CRIMINAL CONFLICT  
& CIVIL REGIONAL COUNSEL

\*DATA FROM JUDICIAL ADMINISTRATIVE  
COMMISSION AS OF THE 2021-2022 FISCAL YEAR



Offices of Criminal Conflict  
& Civil Regional Counsel

# Regional Counsels were appointed to **53,412** cases in 2022



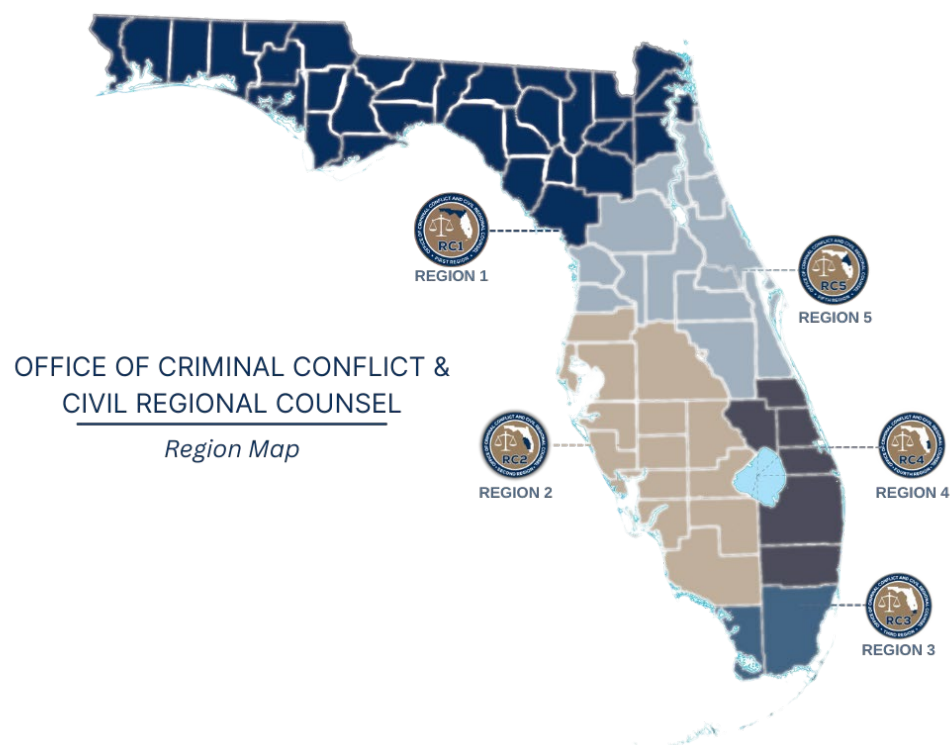
## Combined Priorities for Fiscal Year 2023 - 2024

1. Senior Management Services Retirement for Attorney Supervisors
2. Include Regional Counsels in Judicially Related Office Pay Adjustments
3. Raise minimum salary rate for attorneys to \$50,000 (or \$65,000, the same as the other JRO's).





# Attorney Supervisor, SMS Retirement



45 Offices, Statewide

Senior Management Service retirement is the norm for all attorneys in the other judicially related offices.

However, this request is only for supervising Attorneys so even though still not equal with other JRO's, allows for upward mobility which did not exist previously.

Approx. \$950,000\* recurring

\*number subject to slight fluctuation



Offices of Criminal Conflict  
& Civil Regional Counsel



# Inclusion in JRO attorney pay adjustments

Same job, same duties...

tax-payer funded competition between JRO's is  
created and morale is negatively affected when not included in pay  
adjustments



# Rate for Minimum Pay of \$50,000 for Attorneys

- This is necessary to avoid current and future rate issues as no attorney is able to be hired at \$40,000 which is the current minimum for RC attorneys.
- The State Attorneys and Public Defenders already have a minimum pay for attorneys of \$50,000 (unless increased again to \$65,000).
- This will not cost anything in money (just rate) because there are no RC attorneys who make less than \$50,000. Therefore, there will also be no compression issues.





*“Continue to invest in this legislative success. \$400 million saved and counting...”*

Thank You



Offices of Criminal Conflict  
& Civil Regional Counsel

## **CAPITAL COLLATERAL REGIONAL COUNSELS** **2023-2024 LEGISLATIVE BUDGET REQUEST**

Florida Statute 27.702 requires the Capital Collateral Regional Counsels (CCRCs) to represent death sentenced inmates in the state and federal courts, including the United States Supreme Court, until relief is granted or the sentence of execution is carried out.

There are three offices, North, Middle and South and cases are assigned by the Florida Supreme Court after the direct appeal and are based on the jurisdictions of the Federal District Courts. CCRC offices employ a team concept of assigning a first and second chair attorney and investigator to each case as it proceeds through the postconviction process. Experienced investigators are the backbone of each CCRC office. Without an exhaustive investigation, potential legal claims cannot be pled by attorneys.

**The total General Revenue budget request for all three CCRC offices combined for the 2023-2024 fiscal year is \$689,620 broken down by agency as follows:**

### **CCRC-North**

- **\$25,000** Competitive Pay Adjustment
- **\$1,385 (\$900.00 non-recurring)** Information Technology
- **\$292,354 (non-recurring)** IT Infrastructure Replacement
- **\$42,000** Additional Workload

### **CCRC- Middle**

- **\$65,000** Competitive Pay Adjustment
- **\$64,270 (\$16,479.78 non-recurring)** Information Technology
- **\$67,707 (non-recurring)** IT Infrastructure Replacement

### **CCRC-South**

- **\$40,000** Competitive Pay Adjustment
- **\$66,500 (non-recurring)** IT Infrastructure Replacement
- **\$25,404** Rental Increase

The CCRCs have traditionally experienced difficulty in recruiting and retaining experienced investigators. When an investigator leaves a CCRC office for a better compensation package in another state or federal agency it has a significant impact on case continuity since a new investigator must be trained as a replacement with a corresponding lack of continuity. In the past two years, each CCRC office has seen investigative turnover rates skyrocket. CCRCs have lost a total of 21 investigators in the past two years (North-4, Middle-11, South-6) for a turnover rate of over 80%. (North-70%, Middle-100%, South-80%). Each CCRCs goal is to provide a high level of legal representation, as well as meet strict accountability and performance measures set by the legislature. This can only be accomplished by recruiting, and more importantly, retaining experienced investigative staff. For the 2023-2024 fiscal year, each CCRC is requesting a \$5000 increase for each investigator in order to accomplish that goal. This will allow the CCRCs to compensate investigators at a rate comparable to other government agencies.





# STATEWIDE GUARDIAN AD LITEM OFFICE



Representing Florida's abused and neglected children.

## LEGISLATIVE BUDGET REQUEST

Fiscal Year 2023-2024



## Representing Florida's abused and neglected children.

**FEDERAL LAW** - A guardian ad litem, who has received training appropriate to the role, including training in early childhood, child, and adolescent development must be appointed to represent the child in child abuse and neglect proceedings.

§42U.S.C. 5106a(b)(2)(B)(xiii).

**FLORIDA LAW** - A guardian ad litem shall be appointed by the court at the earliest possible time to represent the child in any child abuse, abandonment, or neglect judicial proceeding, whether civil or criminal. § 39.822(1), F.S.







## Representing Florida's abused and neglected children.

**Establishing and maintaining a relationship with the child is the foundation of effective guardian ad litem representation.**

The Statewide Guardian ad Litem Office represents abused and neglected children in the community and their legal interests in the courtroom. The child's multi-disciplinary team always includes a Guardian ad Litem Attorney, a child welfare professional and hopefully a volunteer from the child's community. The team provides the highest quality community advocacy and legal representation to protect each child's legal interests. We know that a stable, caring adult in a child's life is vitally important and we continue to aggressively recruit for volunteers across the state.

### STATEWIDE GUARDIAN AD LITEM OFFICE LEGAL REPRESENTATION:

- Protects and advances the legal rights of children whose age and other limitations prevent them from making their own decisions.
- Zealous independent advocacy.
- The only party to the case who provides undivided loyalty to the child.
- Makes the child's wishes known to the court.
- Florida's multi-disciplinary team representation model is recognized as national best practice for representing children.
- We advocate for a child's physical safety, emotional well-being, and permanent placement in a stable, nurturing home environment where the child can thrive.
- Promotes permanency for children.

**Florida Statutes require the appointment of the Statewide Guardian ad Litem Office in every dependency proceeding. § 39.822(1), F.S.**

## ISSUE 1: SALARY AND BENEFITS

- Alleviate shortages in critical staff positions and increase employee retention.
- On average, Guardian ad Litem Attorneys and Child Advocate Managers currently make \$9,000 less than comparable positions at other State agencies and private organizations.
- The Statewide Guardian ad Litem Office requests \$5,999,186 to increase minimum starting salaries for class codes 8381, 8401, 8402, 8503, 8700, 8701, 8702, 8704 and 8706.



**Representing Florida's abused and neglected children.**



## ISSUES 2 AND 3: REALIGNMENT OF ADMINISTRATIVE EXPENDITURES



- The Statewide Guardian ad Litem Office requests four categories, 040000, 060000, 100777, and 210014, and recurring funding currently associated with them be consolidated into a new category called Operating Expenditures (103230).
- According to the Justice Administrative Commission, all entities they service, except the Statewide Guardian ad Litem Office, pay their operating expenditures from a single operating expenditures category.
- Consolidation would allow the office to have immediate access to these budget categories, permitting the office to quickly respond to immediate needs, like home studies for placements, assessments, court transcripts, etc., all potentially leading to quicker permanency.
- The request to consolidate these operating expenditures into a single category will **increase efficiency and are budget neutral**.

**Representing Florida's abused and neglected children.**

## ISSUE 4: INCREASED WORKLOAD FOR DATA CENTER

- The Statewide Guardian ad Litem Office requests an additional \$50,000 in recurring funds in category 210023 to fully fund its Northwest Regional Data Center (NWRDC) obligations in FY 2023-24.
- We currently receive a recurring general revenue appropriation of \$310,476 to pay the NWRDC for the support of our statewide computer network. The services provided by NWRDC have consistently increased since 2019 and now exceed the annual appropriation in category 210023.
- NWRDC estimates the annual cost of its services to be approximately \$360,121 in FY 2023-24.



**Representing Florida's abused and neglected children.**



# STATEWIDE GUARDIAN AD LITEM OFFICE

Representing Florida's abused and neglected children.

**Dennis W. Moore, Interim Director**

P.O. Box 10628  
Tallahassee, FL 32302  
(850) 922.7213

Connect with us: [www.guardianadlitem.org](http://www.guardianadlitem.org)



The Florida Senate

**APPEARANCE RECORD**

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Bill Number or Topic

Amendment Barcode (if applicable)

Meeting Date

Committee

1-25-23

CC Appropriations

Name Shane Desquin Phone 850-410-7200

Address 2313 Phillips Rd Email Shane.Desquin@FLJE.Senate.FL.us  
Street

Tombasse FL 32308  
City State Zip

Speaking: ☐ For ☐ Against ☒ Information **OR** Waive Speaking: ☐ In Support ☐ Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

- ☐ I am appearing without compensation or sponsorship.
- ☐ I am a registered lobbyist, representing:
- ☐ I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf flsenate.gov](#)

This form is part of the public record for this meeting.

S-001 (08/10/2021)



The Florida Senate

APPEARANCE RECORD

4/25/23

Meeting Date

LBR-DLA

Bill Number or Topic

Appropriations - Civil and Crim. Justice

Committee

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Amendment Barcode (if applicable)

Name

Richard Martin

Phone

Address

PL-01 The Capitol

Street

Email

richard.martin@nyfloridalegal.com

Tallahassee

FL

32399

City

State

Zip

Speaking:

☒ For

☐ Against

☐ Information

OR

Waive Speaking:

☐ In Support

☐ Against

PLEASE CHECK ONE OF THE FOLLOWING:

☐

I am appearing without  
compensation or sponsorship.

☒

I am a registered lobbyist,  
representing:

Office of the  
Attorney General

☐

I am not a lobbyist, but received  
something of value for my appearance  
(travel, meals, lodging, etc.),  
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S-001 (08/10/2021)

# APPEARANCE RECORD

1-25-23

Meeting Date

Crim + Civ. Justice Agency  
Committee

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Bill Number or Topic

Amendment Barcode (if applicable)

Name

Judge Mark Mahon

Phone

850-488-9922

Address

500 S. Duval St.  
Street

Email

Tallahassee FL 32397  
City State Zip

Speaking:

☐

For

☐

Against

☒

Information

OR

Waive Speaking:

☐

In Support

☐

Against

## PLEASE CHECK ONE OF THE FOLLOWING:

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compensation or sponsorship.

☐

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representing:

☐

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S-001 (08/10/2021)

# APPEARANCE RECORD

1-25-23

Meeting Date

Crim + Cv. Justice Approps.

Committee

Deliver both copies of this form to  
Senate professional staff conducting the meeting

LB 12

Bill Number or Topic

Amendment Barcode (if applicable)

Name

Judge Jonathan Garbin

Phone

850-488-3992

Address

500 S. Duval St

Street

Email

Tallahassee FL

City

State

32399

Zip

Speaking:

☐

For

☐

Against

☒

Information

OR

Waive Speaking:

☐

In Support

☐

Against

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S-001 (08/10/2021)

The Florida Senate

**APPEARANCE RECORD**

LBR

Bill Number or Topic

Amendment Barcode (if applicable)

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Meeting Date

Committee

Name

Phone

Address

Email

Street

City

State

Zip

Speaking:

☐

For

☐

Against

☒

Information

**OR**

Waive Speaking:

☐

In Support

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Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

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S-001 (08/10/2021)



The Florida Senate

**APPEARANCE RECORD**

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Meeting Date

Bill Number or Topic

Committee

Amendment Barcode (if applicable)

Name

Phone

Address

Street

Email

City

State

Zip

Speaking:

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For

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Against

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Information

**OR**

Waive Speaking:

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In Support

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Against

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S-001 (08/10/2021)

The Florida Senate  
**APPEARANCE RECORD**

Meeting Date

APPROPS CRIM + CIVIL JUST. SUBC.

Committee

Deliver both copies of this form to

Senate professional staff conducting the meeting

Bill Number or Topic

Amendment Barcode (if applicable)

Name

CARLOS J. MARTINEZ

Phone

305-545-1900

Address

1320 NW 14TH ST.

Street

Email

cmartinez@pdmiami.com

City

MIAMI

State

FL

Zip

33125

Speaking:

☐

For

☐

Against

☐

Information

**OR**

Waive Speaking:

☐

In Support

☐

Against

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S-001 (08/10/2021)

The Florida Senate

APPEARANCE RECORD

1-25-23

Meeting Date

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Bill Number or Topic

Senate Criminal & Civil  
Justice Appropriations  
Committee

Amendment Barcode (if applicable)

Name

Rip Colvin

Phone

850-488-2415

Address

227 N. Bronough St., Ste 2100

Email

rip.colvin@justicereadings.com

Street

Tallahassee

FL

32301

City

State

Zip

Speaking:

☐

For

☐

Against

☒

Information

OR

Waive Speaking:

☐

In Support

☐

Against

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I am a registered lobbyist,  
representing:

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Justice Administrative Commission

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S-001 (08/10/2021)

1/25/23

Meeting Date

# APPEARANCE RECORD

Deliver both copies of this form to  
Senate professional staff conducting the meeting

RC Budget Presentation

Bill Number or Topic

Crim. & Civil Justice Approps

Committee

Amendment Barcode (if applicable)

Name

Candice Brower

Phone

352-377-0567

Address

227 N. Borough St.

Street

Email

Tallahassee FL

City

State

Zip

Speaking:

☐

For

☐

Against

☒

Information

OR

Waive Speaking:

☐

In Support

☐

Against

## PLEASE CHECK ONE OF THE FOLLOWING:

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I am appearing without  
compensation or sponsorship.

☐

I am a registered lobbyist;  
representing:

☐

I am not a lobbyist, but received  
something of value for my appearance  
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S-001 (08/10/2021)

The Florida Senate  
**APPEARANCE RECORD**

GA LBR

Meeting Date

Senate Children's Inst. Affair

Committee

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Bill Number or Topic

Amendment Barcode (if applicable)

Name

Dennis Moore

Phone

(407) 257-1431

Address

111 W. Madison

Email

dennis.moore@gafls.gov

Street

Tallahassee

City

FL

State

32399

Zip

Speaking:

☐

For

☐

Against

☒

Information

**OR**

Waive Speaking:

☐

In Support

☐

Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

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S-001 (08/10/2021)

# CourtSmart Tag Report

**Room:** SB 37

**Case No.:**

**Type:**

**Caption:** Appropriations Committee on Criminal and Civil Justice Committee

**Judge:**

**Started:** 1/25/2023 1:01:03 PM

**Ends:** 1/25/2023 2:57:13 PM

**Length:** 01:56:11

1:01:13 PM	Sen. Bradley (Chair)
1:02:47 PM	TAB 2 - Presentations on Agencies' Fiscal Year 2023-2024 Legislative Budget Requests
1:03:16 PM	Department of Law Enforcement
1:03:17 PM	Shane Desguin, Chief of Staff, Department of Law Enforcement
1:17:59 PM	Sen. Bradley
1:18:06 PM	Sen. Ingoglia
1:18:33 PM	S. Desguin
1:18:36 PM	Sen. Ingoglia
1:18:54 PM	S. Desguin
1:19:22 PM	Sen. Ingoglia
1:19:37 PM	S. Desguin
1:19:55 PM	Sen. Ingoglia
1:20:09 PM	S. Desguin
1:20:24 PM	Sen. Ingoglia
1:21:21 PM	S. Desguin
1:21:28 PM	Sen. Ingoglia
1:21:46 PM	S. Desguin
1:22:10 PM	Sen. Bradley
1:22:14 PM	Sen. Pizzo
1:22:20 PM	S. Desguin
1:22:26 PM	Sen. Pizzo
1:22:31 PM	S. Desguin
1:22:43 PM	Sen. Pizzo
1:22:46 PM	S. Desguin
1:22:52 PM	Sen. Pizzo
1:23:08 PM	S. Desguin
1:23:16 PM	Sen. Pizzo
1:23:41 PM	S. Desguin
1:23:51 PM	Sen. Pizzo
1:24:23 PM	S. Desguin
1:24:25 PM	Sen. Pizzo
1:24:29 PM	S. Desguin
1:24:41 PM	Sen. Bradley
1:24:48 PM	Department of Legal Affairs
1:24:49 PM	Richard Martin, Chief of Staff, Department of Legal Affairs
1:38:05 PM	Sen. Bradley
1:38:11 PM	Sen. Pizzo
1:38:27 PM	Sen. Bradley
1:38:32 PM	Sen. Pizzo
1:38:44 PM	R. Martin
1:39:24 PM	Sen. Pizzo
1:39:38 PM	R. Martin
1:40:13 PM	Sen. Pizzo
1:40:15 PM	R. Martin
1:40:19 PM	Sen. Ingoglia
1:40:25 PM	R. Martin
1:40:26 PM	Sen. Ingoglia
1:40:34 PM	R. Martin
1:40:49 PM	Sen. Ingoglia
1:41:05 PM	R. Martin
1:41:38 PM	Sen. Ingoglia
1:41:43 PM	R. Martin

1:41:48 PM	Sen. Bradley
1:41:52 PM	Sen. Martin
1:42:40 PM	R. Martin
1:43:52 PM	Sen. Martin
1:44:05 PM	R. Martin
1:44:29 PM	Sen. Martin
1:45:13 PM	R. Martin
1:45:47 PM	Sen. Martin
1:46:08 PM	R. Martin
1:46:56 PM	Sen. Martin
1:47:48 PM	Sen. Bradley
1:47:51 PM	Sen. Pizzo
1:48:40 PM	R. Martin
1:48:45 PM	Sen. Pizzo
1:51:20 PM	Sen. Bradley
1:51:29 PM	State Court System
1:51:30 PM	Mark Mahon, Chief Judge of the Fourth Judicial Circuit
2:00:00 PM	Sen. Bradley
2:00:05 PM	Sen. Pizzo
2:00:43 PM	M. Mahon
2:02:29 PM	Sen. Pizzo
2:03:18 PM	M. Mahon
2:03:51 PM	Sen. Pizzo
2:06:00 PM	Sen. Bradley
2:06:17 PM	Jonathan Gerber, 4th District Court of Appeals
2:14:40 PM	Sen. Bradley
2:14:44 PM	Sen. Pizzo
2:14:56 PM	J. Gerber
2:15:20 PM	Sen. Pizzo
2:16:46 PM	J. Gerber
2:17:29 PM	Sen. Bradley
2:17:33 PM	Sen. Torres
2:17:50 PM	J. Gerber
2:18:49 PM	Sen. Bradley
2:18:51 PM	Ali Sackett, State Courts Administrator, Office of the State Courts Administrator
2:20:28 PM	Sen. Bradley
2:20:32 PM	Sen. Pizzo
2:20:37 PM	A. Sackett
2:20:42 PM	Sen. Pizzo
2:20:44 PM	A. Sackett
2:20:49 PM	Sen. Pizzo
2:21:06 PM	Sen. Bradley
2:21:27 PM	State Attorney
2:21:28 PM	Jack Campbell, State Attorney, Second Circuit, Florida Prosecuting Attorneys Association
2:29:56 PM	Sen. Bradley
2:30:00 PM	Sen. Hooper
2:30:19 PM	J. Campbell
2:30:24 PM	Sen. Burgess
2:31:44 PM	J. Campbell
2:34:22 PM	Sen. Bradley
2:34:26 PM	Sen. Torres
2:34:40 PM	J. Campbell
2:35:51 PM	Sen. Torres
2:37:32 PM	J. Campbell
2:38:47 PM	Sen. Bradley
2:38:57 PM	Public Defenders
2:38:58 PM	Carlos J. Martinez, Public Defender, Florida Public Defenders Association
2:49:57 PM	Sen. Bradley
2:50:16 PM	Justice Administrative Commission
2:50:17 PM	Rip Colvin, Executive Director, Justice Administrative Commission
2:51:05 PM	Sen. Pizzo
2:51:12 PM	R. Colvin

<b>2:51:22 PM</b>	Sen. Pizzo
<b>2:51:33 PM</b>	Sen. Bradley
<b>2:51:49 PM</b>	Offices of Criminal Conflict and Civil Regional Counsels
<b>2:51:50 PM</b>	Candice Brower, Regional Counsel, First DCA Region, Offices of Criminal Conflict and Civil Regional Counsels
<b>2:56:39 PM</b>	Sen. Bradley