

The Florida Senate  
**COMMITTEE MEETING EXPANDED AGENDA**  
APPROPRIATIONS SUBCOMMITTEE ON HEALTH AND  
HUMAN SERVICES  
Senator Bean, Chair  
Senator Harrell, Vice Chair

**MEETING DATE:** Wednesday, October 16, 2019  
**TIME:** 3:30—5:00 p.m.  
**PLACE:** *Pat Thomas Committee Room, 412 Knott Building*

**MEMBERS:** Senator Bean, Chair; Senator Harrell, Vice Chair; Senators Book, Diaz, Farmer, Flores, Hooper, Passidomo, Rader, and Rouson

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TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
1	Presentation on the Agency for Persons with Disabilities Waiver Redesign Report		Presented

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Other Related Meeting Documents

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# iBudget Redesign Plan

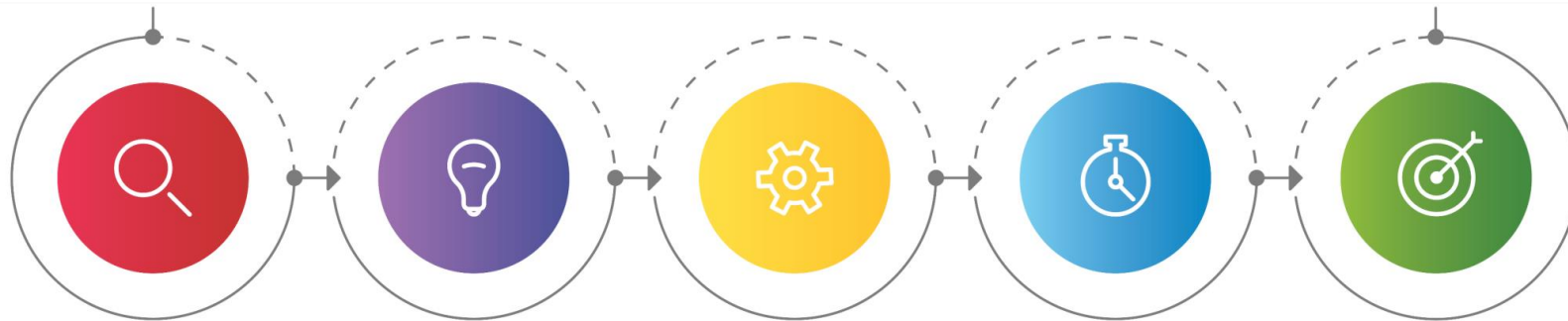
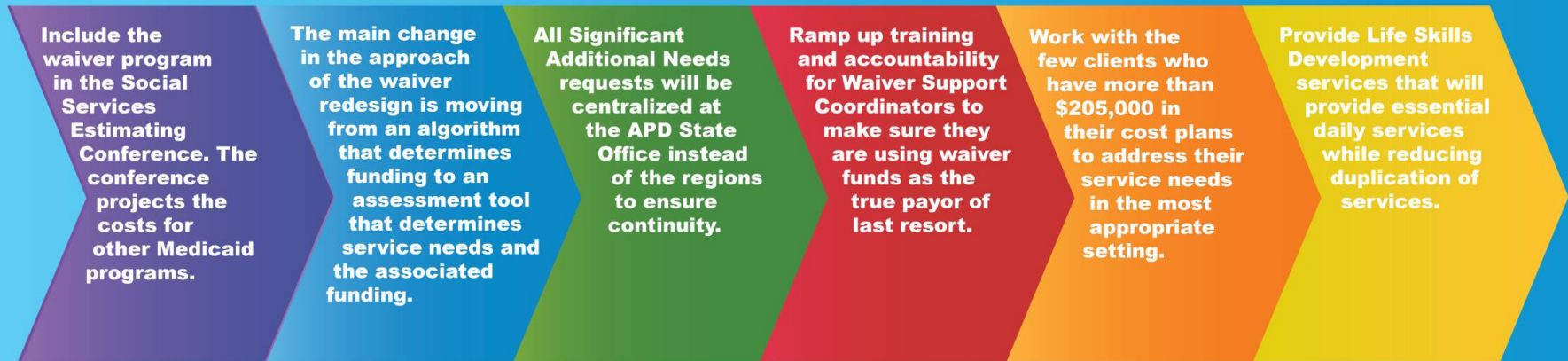
Senate Appropriations Subcommittee on Health and Human Services  
October 16, 2019

**Barbara Palmer**  
APD Director

**Ron DeSantis**  
Governor

**Mary C. Mayhew**  
AHCA Secretary

APD-AHCA  
**WAIVER** redesign



**Allow more group homes to qualify for AHCA Medicaid Assistive Care Services funding.**

**Have the funding follow the waiver individual when they turn 21 from AHCA's Medicaid State Plan to APD.**

**Implement an Intermediate Care Facility service rate to serve people with severe behavioral needs.**

**Expand the Department of Children and Families Florida Assertive Community Treatment and Community Action Team (FACT and CAT) programs to better serve people who have both mental health issues and developmental disabilities.**

**Increase overall funding so our agencies can provide Florida's most vulnerable population with medically necessary services in the most appropriate setting.**

\*Subject to legislative approval

# The State of the States in Intellectual and Developmental Disabilities

Data Brief 2019 (1)



## FLORIDA'S FISCAL EFFORT RANKS SECOND TO LAST FOR TOTAL IDD SPENDING

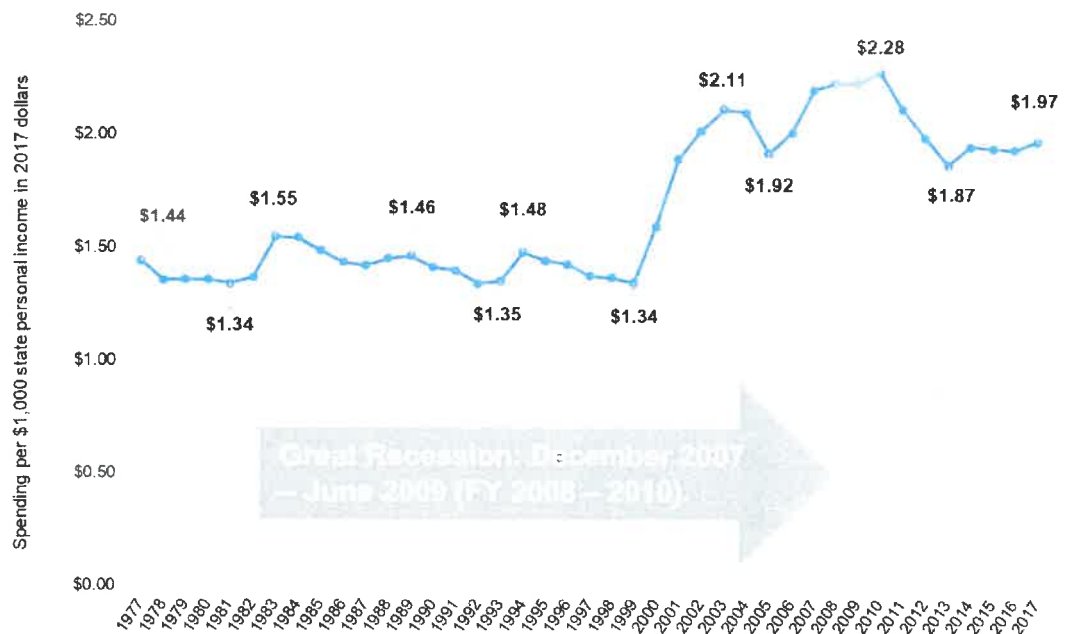
Amie Lulinski, PhD, Project Manager, The State of the States in Intellectual and Developmental Disabilities Project, University of Colorado

Valerie E. Breen, M.S.S.A., ACSW, Executive Director & Margaret J. Hooper, MSW, Director of Public Policy and Advocacy, Florida Developmental Disabilities Council, Inc.

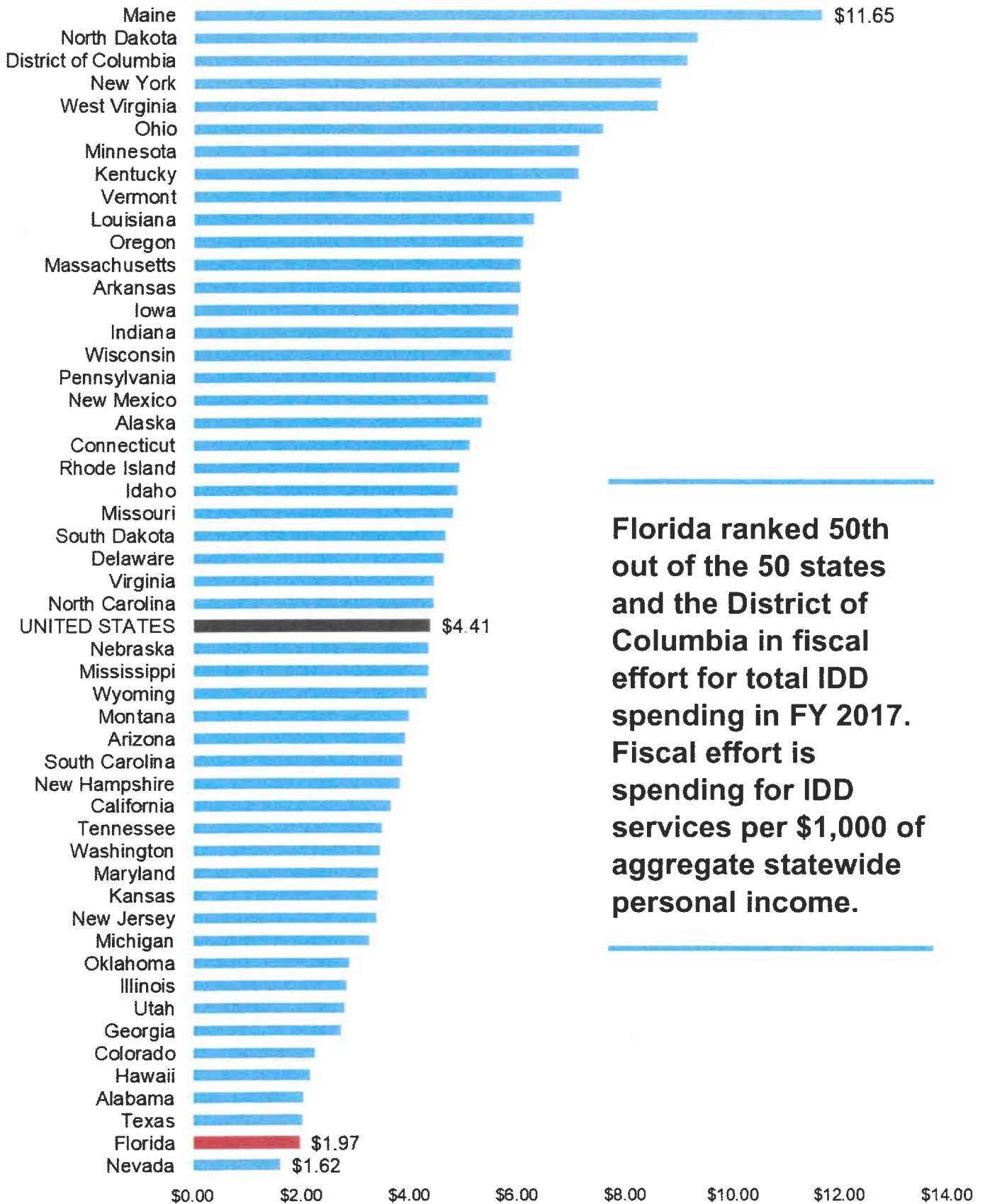
Over the past 40 years (FYs 1977 – 2017) total adjusted spending for publicly funded programs for persons with intellectual and developmental disabilities (IDD) in the state of Florida have increased an average of 4.1% per year. Despite these increases, Florida ranks 50th out of the 50 states and the District of Columbia in terms of fiscal effort<sup>i</sup> for total IDD spending in FY 2017 (see page 2 of this brief) despite having the 4th largest economy in the US.<sup>ii</sup> In fact, Florida's fiscal effort for total IDD spending in FY2017 is 3.1% lower than it was prior to the Great Recession.<sup>iii</sup>

**Fiscal effort for total adjusted IDD spending in Florida for FY 2017 remains below that of pre-Great Recession levels.**

Total Fiscal Effort for IDD Services: FY 1977-2017



## Fiscal Effort for Total IDD Spending by State: FY 2017



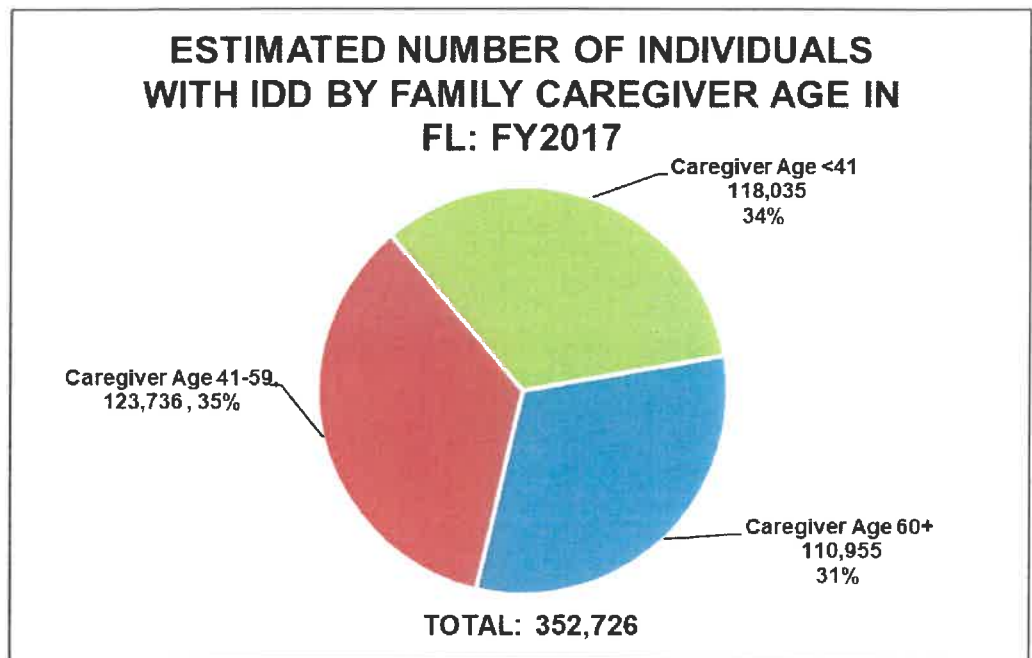
Florida ranked 50th out of the 50 states and the District of Columbia in fiscal effort for total IDD spending in FY 2017. Fiscal effort is spending for IDD services per \$1,000 of aggregate statewide personal income.



In 2017, Florida ranked as the third most populous state in the nation with nearly 21 million residents.<sup>iv</sup> Of that 21 million, 25% (5.2 million) were estimated to be 60 years or older.<sup>v</sup> Florida also ranks third in the nation in terms of the percentage of residents over the age of 60.<sup>vi</sup>

In 2017, there were an estimated 472,644 people with IDD in the state of Florida, 75% (352,726) of whom live with a family caregiver.<sup>vii</sup> Of the estimated 352,726 family caregivers, 31% (110,955) were over the age of 60 years. A recent survey<sup>viii</sup> of Florida families confirms there is a growing number of aging caregivers; 32% of survey respondents indicated they were 60+.

In FY 2017, only 6% (19,463) of the 352,726 family caregivers who had a person with IDD living in their home received services from the Florida Agency for Persons with Disabilities. The number of these families receiving supports dropped 2.6% between FYs 2016 - 2017. In June of 2019, there were 21,661 individuals on a waitlist for IDD services.<sup>ix</sup>



- 
- ★ Florida ranks 3rd in the nation in both population and residents over the age of 60.
  - ★ 75% of people with IDD in Florida live with a family caregiver and 31% of those family caregivers are over the age of 60.
  - ★ Only 6% of Florida's family caregivers received supports from the Florida Agency for Persons with Disabilities in FY 2017.
  - ★ There are 21,661 individuals on a waitlist for IDD services in Florida.
-

<sup>i</sup> Fiscal effort is spending for IDD services per \$1,000 of aggregate statewide personal income, allowing for comparison across states while controlling for state wealth.

<sup>ii</sup> Bureau of Economic Analysis (2018). Gross domestic product by state: Fourth quarter and annual 2017. Retrieved from: [https://apps.bea.gov/newsreleases/regional/gdp\\_state/2018/pdf/qgdpstate0518.pdf](https://apps.bea.gov/newsreleases/regional/gdp_state/2018/pdf/qgdpstate0518.pdf)

<sup>iii</sup> Center for Budget and Policy Priorities (2019, June 6). Chart book: The legacy of the Great Recession. <https://www.cbpp.org/research/economy/chart-book-the-legacy-of-the-great-recession>

<sup>iv</sup> United States Census Bureau (2017, December 20). Idaho is Nation's Fastest-Growing State, Census Bureau Reports. Retrieved from: <https://www.census.gov/newsroom/press-releases/2017/estimates-idaho.html>.

<sup>v</sup> U.S. Census Bureau, 2013-2017 American Community Survey 5-Year Estimates. Retrieved from: <https://factfinder.census.gov/faces/tableservices/jsf/pages/productview.xhtml?src=bkmk>

<sup>vi</sup> Administration for Community Living (n.d.). Data-at-a-glance (State-level population estimates). Aging Integrated Database (AGID). Retrieved: [https://agid.acl.gov/DataGlance/Pop\\_State/](https://agid.acl.gov/DataGlance/Pop_State/)

<sup>vii</sup> Based on Larson, S.A., Eschenbacher, H.J., Anderson, L.L., Taylor, B., Pettingell, S., Hewitt, A., Sowers, M., & Bourne, M.L. (2018). In-home and residential long-term supports and services for persons with intellectual or developmental disabilities: Status and trends through 2016. Minneapolis: University of Minnesota, Research and Training Center on Community Living, Institute on Community Integration.

<sup>viii</sup> Kabot, S., Sherman, J., Breen, V., & Baker, A. (2019). iBUDGET Consumer Survey. Tallahassee: Florida Developmental Disabilities Council, Inc. [www.fddc.org](http://www.fddc.org)

<sup>ix</sup> Agency for Persons with Disabilities (2019, June 3). Individuals on the waiting list by priority group. ABC database. Tallahassee: Author.

Suggested citation: Lulinski, A., Breen, V., & Hooper, M.J. (2019). Florida's fiscal effort ranks second to last for total IDD spending. *Data Brief (1)*. Boulder: States of the States in Intellectual and Developmental Disabilities Project, University of Colorado, Anschutz Medical Campus.

The State of the States in Intellectual and Developmental Disabilities Project is a national longitudinal comparative study of financial and programmatic trends in spending on supports and services for people with IDD in the United States. It is a Longitudinal Data Project of National Significance and receives funding from the Administration on Community Living. For additional information visit [www.stateofthestates.org](http://www.stateofthestates.org) or email us at [stateofthestates@cu.edu](mailto:stateofthestates@cu.edu).



This brief was prepared in partnership with the Florida Developmental Disabilities Council, Inc. by The State of the States in Intellectual and Developmental Disabilities Project, University of Colorado.

# SAVE AND IMPROVE THE IBUDGET WAIVER



*The Florida Developmental Disabilities Council (FDDC) works to change laws in order to help people with disabilities. This year, our main focus will be the iBudget Medicaid waiver. The iBudget waiver helps people with intellectual and developmental disabilities (I/DD) receive needed services for health and safety and living in their community.*



FDDC will work to save and improve the iBudget waiver. In 2019, Florida lawmakers ruled that the Agency for Healthcare Administration (AHCA) and the Agency for People with Disabilities (APD) should make changes to the iBudget waiver. These changes are designed to save money.

However, we want to make sure that any changes made to the iBudget waiver do not get in the way of helping people with I/DD stay included in their communities. We don't want people forced into institutions or more expensive programs.





## RECOMMENDATIONS

1. We support yearly increases in the use of the iBudget waiver that match the need for more services under this funding. By better understanding the needs of those receiving the waiver, future costs can be planned better.
2. We support taking 10% of people off the iBudget waitlist each year. The yearly budget for the waiver should include a regular reduction of the iBudget waitlist.
3. We support increasing provider rates for all iBudget personal support services. This will increase the availability of providers and improve job stability for care workers.
4. We do not support the use of for-profit managed care organizations for people with I/DD.
  - a. People with I/DD have long-term care needs that are not the same as the urgent health care needs of people in institutions like hospitals.
  - b. Very little data exists about using managed care for people with I/DD, so it is hard to determine if this is a good solution.

**FOR MORE  
INFORMATION,  
CONTACT:**

**Margaret J. Hooper, MSW**  
**Director of Public Policy and Advocacy**  
**[Margaretd@fddc.org](mailto:Margaretd@fddc.org)**  
**[www.FDDC.org](http://www.FDDC.org)**

Sponsored by the United States Department of Health and Human Services, Administration on Developmental Disabilities and the Florida Developmental Disabilities Council, Inc.



October 16, 2019

The Florida Senate Appropriations Subcommittee on Health and Human Services.

Senator Bean, Chair

Senator Harrell, Vice Chair

Senators Book, Diaz, Farmer, Flores, Hooper, Passidomo, Rader, and Rouson,

I want to take this opportunity to thank you for your service for our great state and for your dedication to your office. I also want to thank you for allowing me to speak this afternoon.

My name is Dina Justice, mom to Emily. Emily is a beautiful and energetic non-verbal 18 year old with autism, a history of aggression and property destruction. Due to her behaviors, it was not safe for her or us for her to remain living in our home. She has lived away from us for the past 5 years due to the lack of services in the Pensacola area. She is currently living at The ARC St. Johns in St. Augustine in an extensive intensive behavioral (EIB) group home and she has made great progress in the last nine months. We travel every 4 or 5 weeks to visit with her and have done so for the last 5 years.

While I know budget cuts and reduction of services would be the easiest options for the APD Redesign Waiver, as a parent, I don't feel this is in the best interest for Emily or the developmental disabilities population. Properly funding the waiver would allow her and others to receive the individual services they need to live successful and meaningful lives. Emily needs 24/7, line of sight care as well as hand over hand assistance with daily living and life skills. The Medicaid waiver allows her to receive these services in her current group home. Like I mentioned before, she is doing well in her EIB group home because of the services and supports she receives. To take her out of that environment would be counterproductive and would very well place her and our family back in crisis. Most likely she would be placed back into an institutional or hospital setting.

In addition, I don't feel that managed care is an option for her or for others with developmental disabilities. For the developmental disabilities population this is something that is not going away. Emily, like many others, will need services throughout her life. Their disabilities can't be "fixed" like a sprained ankle or broken arm as these are lifelong conditions and can't be treated. According to the CDC, "Autism Spectrum Disorder is a life-long disorder that, depending on the severity of symptoms, differs in the intensity of care needed. Along with symptom management, ASD is often associated with co-morbid disorders that may require long-term care and monitoring." \* These individuals can, however, be allowed to live successfully in their individual family homes, group homes or independently with proper supports and services in place.

As a parent of a child with developmental disabilities, I feel that it is time that Florida adequately fund services for this population. The services they, and Emily, need should be properly estimated and projected so these Floridians can receive the health and safety they deserve in their communities. We need healthcare, not managed care.

Thank you,

A handwritten signature in cursive script that reads "Dina Justice".

Dina Justice, mom to Emily

9029 Woodrun Road  
Pensacola, FL 32514  
850-485-2155  
[dinamjustice@gmail.com](mailto:dinamjustice@gmail.com)

\*Bolton PF, Golding J, Emond A, Steer CD. Autism Spectrum Disorder and Autistic Traits in the Avon Longitudinal Study of Parents and Children: Precursors and Early Signs. *J Am Acad Child Adolesc Psychiatry*. 2012;51(3): 249-250. doi:10.1016/j.jaac.2011.12.009.

**THE FLORIDA SENATE**  
**APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

10/16/19

*Meeting Date*

*Bill Number (if applicable)*

Topic Presentation on the APD Waiver Redesign Report

*Amendment Barcode (if applicable)*

Name Barbara Palmer

Job Title Director

Address 4030 Esplanade Way

Phone 850-488-1558

*Street*

Tallahassee

FL

32399

Email barbara.palmer@apdcares.org

*City*

*State*

*Zip*

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
*(The Chair will read this information into the record.)*

Representing Agency for Persons with Disabilities

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

*While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.*

***This form is part of the public record for this meeting.***

S-001 (10/14/14)

**THE FLORIDA SENATE**  
**APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

10/16/19

*Meeting Date*

*Bill Number (if applicable)*

Topic APD Waiver Redesign Presentation

*Amendment Barcode (if applicable)*

Name Mary Mayhew

Job Title Secretary

Address 2727 Mahan Drive

Phone 850-412-3603

*Street*

Tallahassee

Fl

32312

Email mary.mayhew@ahca.myflorida.c

*City*

*State*

*Zip*

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
*(The Chair will read this information into the record.)*

Representing Agency for Health Care Administration

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

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10/16/19  
Meeting Date

\_\_\_\_\_  
Bill Number (if applicable)

Topic Budget redesign

\_\_\_\_\_  
Amendment Barcode (if applicable)

Name Amanda Baker

Job Title Vice-President

Address 3373 Apalachee Pkwy

AP 2010  
Phone 850-691-7872

Street  
Tallahassee FL 32311  
City State Zip

Email amandabaker@gmail.com

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing Florida Self Advocacy Network

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

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**THE FLORIDA SENATE**  
**APPEARANCE RECORD**

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10/16/19

*Meeting Date*

*Bill Number (if applicable)*

Topic APD Re-design

*Amendment Barcode (if applicable)*

Name Valerie Breen

Job Title Executive Director

Address 124 Marriott Drive, Suite 203

Phone 850=488-4180

*Street*

Tallahassee

Florida

32301

Email valerieb@fddc.org

*City*

*State*

*Zip*

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
*(The Chair will read this information into the record.)*

Representing Florida Developmental Disabilities Council, Inc.

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

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S-001 (10/14/14)



**THE FLORIDA SENATE**  
**APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

October 16, 2019

*Meeting Date*

*Bill Number (if applicable)*

Topic Agency for Persons with Disabilities Waiver Redesign

*Amendment Barcode (if applicable)*

Name Dina Justice

Job Title mom to Emily

Address 9029 Woodrun Road

Phone 850-485-2155

*Street*

Pensacola

FL

32514

Email dinamjustice@gmail.com

*City*

*State*

*Zip*

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
*(The Chair will read this information into the record.)*

Representing Emily and other developmental disabilities individuals

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

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**THE FLORIDA SENATE**  
**APPEARANCE RECORD**

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Oct. 16, 2019

Meeting Date

NA

Bill Number (if applicable)

Topic Agency for Persons with Disabilities Waiver Redesign Report

Amendment Barcode (if applicable)

Name Kirk Hall

Job Title CEO - The Arc of Florida

Address 2898 Mahan Drive, Suite 1

Phone 850-921-0460

Street

Tallahassee

FL

32308

Email kirk@arcflorida.org

City

State

Zip

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing The Arc of Florida

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

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S-001 (10/14/14)



**THE FLORIDA SENATE**  
**APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

10/16/19

*Meeting Date*

*Bill Number (if applicable)*

Topic

APD Redesign

*Amendment Barcode (if applicable)*

Name

Laura Mohesky

Job Title

Waiver Support Coordinator

Address

205 Sutton Street

Phone

321-794-3328

*Street*

Rockledge

FL

32955

Email

lmohesky@cfl.rr.com

*City*

*State*

*Zip*

Speaking:

For

Against

Information

Waive Speaking:

In Support

Against

*(The Chair will read this information into the record.)*

Representing Support Coordination Association of Florida

Appearing at request of Chair:

Yes

No

Lobbyist registered with Legislature:

Yes

No

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S-001 (10/14/14)

**THE FLORIDA SENATE**  
**APPEARANCE RECORD**

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10-16-19  
Meeting Date

\_\_\_\_\_  
Bill Number (if applicable)

Topic REDESIGN 1 BUDGET WAVER

\_\_\_\_\_  
Amendment Barcode (if applicable)

Name YOLANDA HERRERA

Job Title PARENT

Address 17338 NW 61 PL  
Street

Phone \_\_\_\_\_

HIWALEAH, FL 33015  
City State Zip

Email YOLYHERRERA@BELLSOUTH.NET

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing MY DAUGHTER

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

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S-001 (10/14/14)

THE FLORIDA SENATE

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

10/11/19

Meeting Date

Bill Number (if applicable)

Topic APD Redesign Meeting

Amendment Barcode (if applicable)

Name APRIL GENTER

Job Title Real Estate Agent Cousin of 2 Challenged Adults

Address 23110 SE 54 #225

Phone 813-230-4851

Street

City

State

Zip

Email April.gente@gmail.com

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing My Cousin Bryan + Grecia Vazquez

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

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S-001 (10/14/14)

**THE FLORIDA SENATE**  
**APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Meeting Date

Bill Number (if applicable)

Topic Waiver Redesign

Amendment Barcode (if applicable)

Name Janet Graham

Job Title Family Advocate

Address

Phone 850 345-0817

Street Tallahassee, FL  
City State Zip

Email janet@accessstallahassee.org

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing my dau. Sophie

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

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# CourtSmart Tag Report

Room: KN 412

Case No.:

Type:

Caption: Senate Appropriations Subcommittee on Health and Human Services

Judge:

Started: 10/16/2019 3:34:45 PM

Ends: 10/16/2019 5:01:01 PM

Length: 01:26:17

3:35:55 PM Sen. Bean (Chair)  
3:43:21 PM Tab 1 - Presentation on the Agency for Persons with Disabilities Waiver Redesign Report  
3:43:30 PM Barbara Palmer, Secretary, Agency for Persons with Disabilities  
3:46:37 PM Sen. Bean  
3:48:18 PM Mary Mayhew, Secretary, Agency for Health Care Administration  
3:54:02 PM Sen. Bean  
3:54:10 PM M. Mayhew  
3:54:38 PM Sen. Bean  
3:54:51 PM M. Mayhew  
3:58:19 PM B. Palmer  
3:59:43 PM Sen. Bean  
3:59:53 PM B. Palmer  
4:00:14 PM Sen. Bean  
4:01:12 PM B. Palmer  
4:03:58 PM Sen. Bean  
4:04:23 PM Sen. Harrell  
4:05:10 PM B. Palmer  
4:07:09 PM Sen. Harrell  
4:08:46 PM B. Palmer  
4:09:28 PM Sen. Harrell  
4:09:57 PM M. Mayhew  
4:11:06 PM Sen. Harrell  
4:11:32 PM Sen. Rouson  
4:12:14 PM M. Mayhew  
4:14:06 PM Sen. Rouson  
4:15:13 PM Sen. Book  
4:16:13 PM B. Palmer  
4:16:25 PM M. Mayhew  
4:18:58 PM Sen. Book  
4:19:47 PM M. Mayhew  
4:20:52 PM Sen. Book  
4:21:27 PM B. Palmer  
4:24:29 PM Sen. Book  
4:25:31 PM B. Palmer  
4:26:28 PM Sen. Passidomo  
4:28:07 PM B. Palmer  
4:29:46 PM Sen. Rouson  
4:30:20 PM B. Palmer  
4:30:38 PM Sen. Farmer  
4:31:59 PM Sen. Rader  
4:33:09 PM M. Mayhew  
4:33:48 PM Amanda Baker, Vice President, Florida Self Advocacy Network, Tallahassee, FI  
4:38:02 PM Valerie Breen, Executive Director, Florida Developmental Disabilities Council, Inc., Tallahassee, FI  
4:41:26 PM Sen. Bean  
4:42:38 PM Ven Sequenzia, Jr., President Emeritus (Autism Society of Florida), Sanford, FI  
4:45:56 PM Dina Justice, mom to Emily, Pensacola, FI  
4:47:37 PM Kirk Hall, CEO, The Arc of Florida, Tallahassee, FI  
4:49:58 PM Laura Mohesky, Waiver Support Coordinator, Support Coordination Association of Florida, Rockledge, FI  
4:52:17 PM Yolanda Herrera, Parent, Hialeah, FI  
4:54:53 PM April Genter, Real Estate Agent, Lutz, FI  
4:57:23 PM Janet Graham, Family Advocate, Tallahassee, FI  
5:00:40 PM Sen. Bean