Customized Agenda Order

Tab 1			_		RS) Campbell emorial Highway	, Stewart ; (Identical to H 00205) T	ransportation Facility
514736	PCS	S	FAV	AP,			02/15 04:27 PM
819880	Α	S	RCS		Book	Delete L.18:	02/15 04:27 PM
544028	Α	S	RCS		Montford	Delete L.18:	02/15 04:27 PM
187484	Α	S	RCS		Stewart	Delete L.18:	02/15 04:27 PM
674466	Α	S	RCS	-	Stewart	Delete L.18:	02/15 04:27 PM
	Α	S	RCS	-	Book	Delete L.18:	02/15 04:27 PM
Tab 2	CS/SB	450 by	CF, Garci	a ; (Similar	to H 01327) Me	ental Health and Substance Use Diso	rders
Tab 3	CS/SB	470 by	MS, Starg	jel ; (Simila	r to CS/1ST EN	G/H 00333) Minimum Basic Recruit 7	Fraining Exemptions
261158	PCS	S	RCS	AP,	ACJ		02/15 04:39 PM
Tab 4	SB 504	4 by Pei	r ry ; (Simila	r to H 0021	.5) Autocycles		
394310	D	S	RCS	AP,	Bradley	Delete everything af	ter 02/15 04:16 PM
Tab 5					INTRODUCER Advisory Counc	S) Simmons, Powell, Taddeo ; (Id cil	dentical to 1ST ENG/H
Tab 6	CS/SB	740 by	ΔG. Staro	el : (Simila	r to CS/CS/H 00		Consumer Services
Tab 7		L by I-la	yricia, (ia	ericical to 11	1 00313) Special	ty License Plates/Childhood Cancer	Wareness
Iabo		0 by B ra	andes (CO	-INTRODU	JCERS) Camp	bell; (Identical to H 00545) Prohibiti	on Against Contracting
	with Sc		andes (CO d Companie		JCERS) Camp	bell ; (Identical to H 00545) Prohibiti	on Against Contracting
Tab 9		rutinized	d Companie	S		bell ; (Identical to H 00545) Prohibiti Chief Financial Officer	on Against Contracting
Tab 9	CS/SJ	rutinized R 792 b	d Companie by EE, Lee ;	(Identical	to CS/H 01421)		on Against Contracting
Tab 10	CS/SB	R 792 b	y EE, Lee;	s (Identical les; (Simila	to CS/H 01421) ar to CS/H 0036	Chief Financial Officer	
	CS/SB	R 792 b 8 854 by 8 920 by	y EE, Lee;	s (Identical les; (Simila	to CS/H 01421) ar to CS/H 0036	Chief Financial Officer 5) Correctional Officers) Braynon; (Similar to CS/H 00857)	
Tab 10	CS/SB CS/SB	R 792 b 8 854 by 8 920 by	y EE, Lee;	s (Identical les; (Simila	to CS/H 01421) ar to CS/H 0036	Chief Financial Officer 5) Correctional Officers	
Tab 10	CS/SB CS/SB Transac A	R 792 b 8 854 by 6 920 by ctions	CJ, Brand CM, Brad	(Identical les; (Similal ley (CO-II	to CS/H 01421) ar to CS/H 0036 NTRODUCERS Bradley	Chief Financial Officer 5) Correctional Officers) Braynon; (Similar to CS/H 00857)	Deferred Presentment 02/15 04:37 PM
Tab 10 Tab 11 729302	CS/SB CS/SB Transac A SB 938	R 792 by 8 854 by 8 920 by 9 ctions S 8 by Bra	c CM, Brad RCS RCS; (Simila	(Identical les; (Similal ley (CO-II AP, r to H 0609	to CS/H 01421) ar to CS/H 0036 NTRODUCERS Bradley 59) Department	Chief Financial Officer 5) Correctional Officers) Braynon; (Similar to CS/H 00857) Before L.64:	Deferred Presentment 02/15 04:37 PM nization
Tab 10 Tab 11 729302 Tab 12	CS/SB CS/SB Transac A SB 938 CS/SB Organiz	R 792 b 8 854 by 8 920 by 9 ctions S 8 by Bra 8 942 by 9 zation	CJ, Brand RCS CJ, Bracy; (Simila	(Identical les; (Similal ley (CO-II AP, r to H 060! ; (Compare	to CS/H 01421) ar to CS/H 0036 NTRODUCERS Bradley 59) Department e to CS/H 01417	Chief Financial Officer 5) Correctional Officers) Braynon; (Similar to CS/H 00857) Before L.64: of Corrections' Direct-support Orga	Deferred Presentment 02/15 04:37 PM nization Direct-support
Tab 10 Tab 11 729302 Tab 12 Tab 13	CS/SB CS/SB Transac A SB 938 CS/SB Organiz	R 792 b 8 854 by 8 920 by 9 ctions S 8 by Bra 8 942 by 9 zation	CJ, Brand RCS CJ, Bracy; (Simila	(Identical les; (Simila ley (CO-II AP, r to H 060! ; (Compare	to CS/H 01421) ar to CS/H 0036 NTRODUCERS Bradley 59) Department e to CS/H 01417	Chief Financial Officer 5) Correctional Officers 1) Braynon; (Similar to CS/H 00857) Before L.64: of Corrections' Direct-support Orga 2) Department of Juvenile Justice's E	Deferred Presentment 02/15 04:37 PM nization Direct-support
Tab 11 729302 Tab 12 Tab 13 Tab 14	CS/SB Transac A SB 938 CS/SB Organiz CS/SB	R 792 b 8 854 by 8 920 by 9 ctions S 8 by Bra 8 942 by 9 zation S 9 960 by	CJ, Bracy CJ, Bracy CJ, Bracy CJ, Bracy CJ, Bracy CJ, Bracy	(Identical les; (Similal AP, r to H 060! ; (Compare) y; (Similar AP,	to CS/H 01421) ar to CS/H 0036 NTRODUCERS Bradley 59) Department e to CS/H 01417 to CS/H 00721	Chief Financial Officer 5) Correctional Officers 1) Braynon; (Similar to CS/H 00857) Before L.64: of Corrections' Direct-support Orga 2) Department of Juvenile Justice's E 1) Mental Health and Substance Abus	Deferred Presentment 02/15 04:37 PM nization Direct-support

Selection From: Appropriations - 02/15/2018 1:00 PM

Customized Agenda Order

Tab 16	SR 1248 by Gainer	(Identical to H 00083) Spec	cialty License Plates/Coastal Conservation Association	
Iab to	JU 1270 DY Gaillei	, (Identical to 11 00303) Spec	liaity Licerise Flates/Coastal Collise vation Association	

Tab 17	CS	/CS/SB 1292	oy CF	, BI, Stargel ; (Similar to CS/C	CS/CS/H 01073) Department of Finance	cial Services
151384	Α	S R	CS	AP, Stargel	Delete L.391:	02/15 04:52 PM
329888	Α	S R	CS	AP, Stargel	Delete L.574 - 1544:	02/15 04:52 PM

GB 1424 by Gainer; Court-ordered Treatment Programs

SB 1500 by **Baxley**; (Identical to H 06033) Direct-support Organization of the Florida Commission on Community Service Tab 19

The Florida Senate

COMMITTEE MEETING EXPANDED AGENDA

APPROPRIATIONS Senator Bradley, Chair Senator Flores, Vice Chair

MEETING DATE: Thursday, February 15, 2018

TIME: 1:00—3:00 p.m.

PLACE: Pat Thomas Committee Room, 412 Knott Building

MEMBERS: Senator Bradley, Chair; Senator Flores, Vice Chair; Senators Baxley, Bean, Benacquisto, Book,

Bracy, Brandes, Braynon, Gainer, Galvano, Gibson, Grimsley, Montford, Passidomo, Powell,

Simmons, Simpson, Stargel, and Stewart

TAB BILL NO. and INTRODUCER

BILL DESCRIPTION and SENATE COMMITTEE ACTIONS

COMMITTEE ACTION

Yeas 16 Nays 0

A proposed committee substitute for the following bill (SB 382) is available:

1 SB 382

Book (Identical H 205, Compare CS/H Transportation Facility Designations/Deputy Ryan Seguin Memorial Highway; Providing honorary designation of a certain transportation facility in a specified county; directing the Department of Transportation to erect suitable markers, etc.

TR 11/14/2017 Favorable ATD 02/08/2018 Fav/CS AP 02/15/2018 Fav/CS

With subcommittee recommendation – Transportation, Tourism, and Economic Development

2 CS/SB 450

Children, Families, and Elder Affairs / Garcia (Similar H 1327, Compare CS/CS/H 1069) Mental Health and Substance Use Disorders; Requiring a specific level of screening for peer specialists working in mental health programs and facilities; specifying that the use of peer specialists for recovery support is an essential element of a coordinated system of behavioral health care; requiring the Department of Children and Families to develop a training program for peer specialists and give preference to trainers who are certified peer specialists; requiring peer specialists to meet the requirements of a background screening as a condition of employment and continued employment,

CF 11/06/2017

CF 11/13/2017 Fav/CS AHS 01/10/2018 Favorable AP 02/15/2018 Favorable

With subcommittee recommendation - Health and Human Services

Favorable

Fav/CS

Yeas 19 Nays 0

A proposed committee substitute for the following bill (CS/SB 470) is available:

COMMITTEE MEETING EXPANDED AGENDA

Appropriations
Thursday, February 15, 2018, 1:00—3:00 p.m.

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
3	CS/SB 470 Military and Veterans Affairs, Space, and Domestic Security / Stargel (Similar CS/H 333)	Minimum Basic Recruit Training Exemptions; Defining the term "special operations forces"; exempting former special operations forces members who meet certain requirements from the Criminal Justice Standards and Training Commission-approved basic recruit training program; requiring an employing agency, training center, or criminal justice selection center to verify and document that special operations forces applicants meet certain requirements if the applicants seek an exemption from a basic recruit training program approved by the commission, etc.	Fav/CS Yeas 16 Nays 0
		MS 01/18/2018 Fav/CS ACJ 02/08/2018 Fav/CS AP 02/15/2018 Fav/CS	
	With subcommittee recommendation	n – Criminal and Civil Justice	
4	SB 504 Perry (Similar H 215)	Autocycles; Defining the term "autocycle"; requiring safety belt or, if applicable, child restraint usage by an operator or passenger of an autocycle; including an autocycle in the definition of the term "motorcycle"; authorizing a person to operate an autocycle without a motorcycle endorsement, etc.	Fav/CS Yeas 19 Nays 0
		TR 11/14/2017 Favorable ATD 02/08/2018 Favorable AP 02/15/2018 Fav/CS	
	With subcommittee recommendation Development	n – Transportation, Tourism, and Economic	
5	CS/SB 614 Community Affairs / Montford (Identical H 6003)	Participant Local Government Advisory Council; Abolishing the Participant Local Government Advisory Council, etc.	Favorable Yeas 16 Nays 0
		CA 01/16/2018 Fav/CS AGG 02/08/2018 Favorable AP 02/15/2018 Favorable	
	With subcommittee recommendation	n – General Government	

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
6	CS/SB 740 Agriculture / Stargel (Similar CS/CS/H 553, Compare CS/CS/H 315, CS/CS/S 568)	Department of Agriculture and Consumer Services; Transferring authority to issue licenses for oyster harvesting in Apalachicola Bay from the department to the City of Apalachicola; revising permitting requirements and operating standards for water vending machines; revising the circumstances under which liquefied petroleum gas bulk delivery vehicles must be registered with the department; repealing provisions relating to packet vegetable and flower seed; creating the "Government Impostor and Deceptive Advertisements Act", etc. AG 01/11/2018 Fav/CS AEN 01/24/2018 Favorable AP 02/15/2018 Not Considered	Not Considered
	With subcommittee recommendation	n – Environment and Natural Resources	
7	SB 752 Mayfield (Identical H 913)	Specialty License Plates/Childhood Cancer Awareness; Establishing an annual use fee for the Childhood Cancer Awareness license plate; requiring the Department of Highway Safety and Motor Vehicles to develop a Childhood Cancer Awareness license plate, etc.	Favorable Yeas 18 Nays 0
		TR 12/05/2017 Favorable ATD 02/08/2018 Favorable AP 02/15/2018 Favorable	
	With subcommittee recommendation Development	n – Transportation, Tourism, and Economic	
8	SB 780 Brandes (Identical H 545)	Prohibition Against Contracting with Scrutinized Companies; Prohibiting a company that is on the Scrutinized Companies that Boycott Israel List or that is engaged in a boycott of Israel from bidding on, submitting a proposal for, or entering into or renewing a contract with an agency or local governmental entity for goods or services of any amount; requiring such contracts entered into or renewed on or after July 1, 2018, to include a provision authorizing termination of the contract under specified circumstances, etc.	Favorable Yeas 16 Nays 0
	With subcommittee recommendation	AGG 02/08/2018 Favorable AP 02/15/2018 Favorable n – General Government	

Appropriations
Thursday, February 15, 2018, 1:00—3:00 p.m.

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
9	CS/SJR 792 Ethics and Elections / Lee (Identical CS/HJR 1421)	Chief Financial Officer; Proposing an amendment to the State Constitution to revise the duties and responsibilities of the Chief Financial Officer, etc.	Favorable Yeas 15 Nays 0
		EE 01/30/2018 Fav/CS JU 02/06/2018 Favorable AP 02/15/2018 Favorable RC	
10	CS/SB 854 Criminal Justice / Brandes (Similar CS/H 365)	Correctional Officers; Authorizing a full-time, part- time, or auxiliary correctional officer to be employed at 18 years of age; prohibiting a correctional officer who is under 19 years of age from supervising inmates, etc.	Not Considered
		CJ 01/09/2018 Fav/CS ACJ 02/08/2018 Favorable AP 02/15/2018 Not Considered	
	With subcommittee recommendation	n – Criminal and Civil Justice	
11	CS/SB 920 Commerce and Tourism / Bradley (Similar CS/H 857)	Deferred Presentment Transactions; Specifying the maximum face amount of checks that may be taken for deferred presentment installment transactions, exclusive of fees; providing an exception to a prohibition against a deferred presentment provider's or its affiliate's presentment of a drawer's check before the end of the deferment period, etc.	Fav/CS Yeas 16 Nays 1
		BI 01/16/2018 Favorable CM 01/29/2018 Fav/CS AP 02/15/2018 Fav/CS RC	
12	SB 938 Bracy (Similar H 6059)	Department of Corrections' Direct-support Organization; Abrogating the scheduled repeal of provisions governing a direct-support organization that is permitted use of fixed properties and facilities of the state correctional system by the Department of Corrections, etc.	Favorable Yeas 16 Nays 0

Appropriations
Thursday, February 15, 2018, 1:00—3:00 p.m.

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
13	CS/SB 942 Criminal Justice / Bracy (Compare CS/H 1417)	Department of Juvenile Justice's Direct-support Organization; Requiring the secretary of the Department of Juvenile Justice to appoint board of directors to the department's direct-support organization according to the organization's established bylaws; abrogating the scheduled repeal of provisions governing a direct-support organization established by the department, etc. CJ 01/22/2018 Fav/CS ACJ 02/08/2018 Favorable AP 02/15/2018 Favorable	Favorable Yeas 15 Nays 0
	With subcommittee recommendation		
14	CS/SB 960 Children, Families, and Elder Affairs / Baxley (Similar CS/H 721)	Mental Health and Substance Abuse; Deleting a provision requiring the Department of Children and Families to develop a certification process by rule for community substance abuse prevention coalitions; requiring the department to request a defendant's medical information from a jail within a certain timeframe after receiving a commitment order and other required documentation, etc.	Fav/CS Yeas 16 Nays 0
		CF 01/09/2018 Fav/CS AHS 01/24/2018 Favorable AP 02/15/2018 Fav/CS	
	With subcommittee recommendation	n – Health and Human Services	
15	SB 982 Powell (Identical H 763)	Care for Retired Law Enforcement Dogs; Designating the "Care for Retired Law Enforcement Dogs Program Act"; requiring the Department of Law Enforcement to contract with a corporation not for profit to administer and manage the program; providing requirements for the disbursement of funds for the veterinary care of eligible retired law enforcement dogs, etc.	Favorable Yeas 16 Nays 0
		CJ 01/22/2018 Favorable ACJ 02/08/2018 Favorable AP 02/15/2018 Favorable	
	With subcommittee recommendation	n – Criminal and Civil Justice	
16	SB 1248 Gainer (Identical H 983)	Specialty License Plates/Coastal Conservation Association; Directing the Department of Highway Safety and Motor Vehicles to develop a Coastal Conservation Association license plate; establishing an annual use fee for the plate, etc.	Favorable Yeas 16 Nays 0
		TR 01/18/2018 Favorable ATD 02/08/2018 Favorable AP 02/15/2018 Favorable	

COMMITTEE MEETING EXPANDED AGENDA

Appropriations
Thursday, February 15, 2018, 1:00—3:00 p.m.

BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
With subcommittee recommendation Development	n – Transportation, Tourism, and Economic	
CS/CS/SB 1292 Children, Families, and Elder Affairs / Banking and Insurance / Stargel (Similar CS/CS/H 1073, Compare CS/H 29, CS/CS/H 465, CS/S 784, S 1884)	Department of Financial Services; Providing that electronic images of warrants, vouchers, or checks in the Division of Treasury are deemed to be original records; renaming the Bureau of Fire and Arson Investigations within the Division of Investigative and Forensic Services as the Bureau of Fire, Arson, and Explosives Investigations; providing an exemption from specified application fees for members and certain veterans of the United States Armed Forces, etc. BI 01/23/2018 Fav/CS	Fav/CS Yeas 16 Nays 0
	CF 02/06/2018 Fav/CS AP 02/15/2018 Fav/CS	
SB 1424 Gainer	Court-ordered Treatment Programs; Providing that veterans who were discharged or released under any condition, individuals who are current or former United States Department of Defense contractors, and individuals who are current or former military members of a foreign allied country are eligible in a certain Military Veterans and Servicemembers Court Program, etc.	Favorable Yeas 16 Nays 0
	JU 01/25/2018 Favorable ACJ 02/08/2018 Favorable AP 02/15/2018 Favorable	
With subcommittee recommendation	n – Criminal and Civil Justice	
SB 1500 Baxley (Identical H 6033, S 1110)	Direct-support Organization of the Florida Commission on Community Service; Removing the scheduled repeal of provisions governing the commission's direct-support organization, etc.	Not Considered
	GO 01/30/2018 Favorable AP 02/15/2018 Not Considered	
	With subcommittee recommendation Development CS/CS/SB 1292 Children, Families, and Elder Affairs / Banking and Insurance / Stargel (Similar CS/CS/H 1073, Compare CS/H 29, CS/CS/H 465, CS/S 784, S 1884) SB 1424 Gainer With subcommittee recommendation SB 1500 Baxley	With subcommittee recommendation — Transportation, Tourism, and Economic Development CS/CS/SB 1292

S-036 (10/2008) Page 6 of 6

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prep	ared By: The Professional S	Staff of the Committe	e on Appropriations		
BILL:	PCS/SB 382 (514736)					
INTRODUCER:	Appropriations Committee (Recommended by Appropriations Subcommittee on Transportation, Tourism, and Economic Development); and Senators Book and Campbell					
SUBJECT: Transport		ation Facility Designation	ons/Deputy Ryan	Seguin Memorial Highway		
DATE:	February	14, 2018 REVISED:				
ANAL	YST	STAFF DIRECTOR	REFERENCE	ACTION		
. Price		Miller	TR	Favorable		
. McAuliffe		Hrdlicka	ATD	Recommend: Fav/CS		
. Wich tuillie						

Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

I. Summary:

PCS/SB 382 designates the portion of I-595 between S.W. 136th Avenue and S.R. 823/Flamingo Road in Broward County as "Deputy Ryan Seguin Memorial Highway," and designates the portion I-75/Alligator Alley between mile marker 24 and mile marker 26 in Broward County as "Trooper Stephen G. Rouse Memorial Highway."

The bill directs the Florida Department of Transportation (FDOT) to erect suitable markers.

The estimated cost to the FDOT to install the designation markers required under this bill is \$2,000.

The bill takes effect July 1, 2018.

II. Present Situation:

Transportation Facility Designations

Section 334.071, F.S., provides that legislative designations of transportation facilities are for honorary or memorial purposes, or to distinguish a particular facility. Such designations do not require any action by local governments or private parties regarding the changing of any street

signs, mailing addresses, or 911 emergency telephone number system listings, unless the legislation specifically provides for such changes.¹

When the Legislature establishes road or bridge designations, the FDOT is required to place markers only at the termini specified for each highway segment or bridge designated by the law creating the designation, and to erect any other markers it deems appropriate for the transportation facility.²

The FDOT may not erect the markers for honorary road or bridge designations unless the affected city or county commission enacts a resolution supporting the designation. When the designated road or bridge segment is located in more than one city or county, each affected local government must pass resolutions supporting the designations before installation of the markers.³

Deputy Ryan Seguin⁴

Deputy Ryan Seguin, a three-year Broward County Sheriff's Office veteran, received a Life Saving Award in 2005 from the Broward County Sheriff after saving the life of a child in danger of drowning and earned Employee of the Month honors in the Sheriff's Office Weston district four times. Deputy Seguin came from a law enforcement family; his father was a retired police officer for the Ft. Lauderdale Police Department.

Deputy Seguin, 23 years old, was killed during a traffic stop near Davie, Florida, on the evening of February 15, 2006. Deputy Seguin was outside his vehicle in the westbound lanes of I-595 when a passing car struck and killed him on impact. Deputy Seguin was laid to rest in Alpena, Michigan.

Trooper Stephen G. Rouse⁵

Trooper Stephen G. Rouse had served the residents of Florida with the Florida Highway Patrol (FHP) for 11 months. His career with FHP began May 5, 1986. He was in the 76th recruit class in Tallahassee, from May 5 to August 22, 1986, and was stationed in Fort Lauderdale.

On March 28, 1987, Trooper Rouse was killed in an automobile accident in Broward County on I-75 (Alligator Alley) at the toll booth area. He was responding to a fatal accident call on Alligator Alley, when a van made a U-turn in front of him. At the time of his death, he was 23.

¹ Section 334.071(1), F.S.

² Section 334.071(2), F.S.

³ Section 334.071(3), F.S.

⁴ See Officer Down Memorial Page, Deputy Sheriff Ryan Christopher Seguin, available at http://www.odmp.org/officer/18145-deputy-sheriff-ryan-christopher-seguin and Sacasa, Adam, Move police officers hit as drivers fail to move over, Sun Sentinel (Feb. 15, 2017) available at http://www.sun-sentinel.com/local/fl-sb-pn-move-over-law-awareness-20170215-story.html (both sites last visited Jan. 31, 2018).

⁵ Department of Highway Safety and Motor Vehicles, *FHP Memorial: Stephen G. Rouse*, available at https://www.flhsmv.gov/florida-highway-patrol/fhp-memorial/stephen-g-rouse/ (last visited Feb. 8, 2018).

III. Effect of Proposed Changes:

This bill designates the portion of I-595 between S.W. 136th Avenue and S.R. 823/Flamingo Road in Broward County as "Deputy Ryan Seguin Memorial Highway," and designates the portion I-75/Alligator Alley between mile marker 24 and mile marker 26 in Broward County as "Trooper Stephen G. Rouse Memorial Highway."

The bill directs the Florida Department of Transportation (FDOT) to erect suitable markers.

The bill takes effect on July 1, 2018.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

The estimated cost to erect the designation markers required by the bill is \$2,000, based on the assumptions that four markers are required and each marker costs the FDOT at least \$500. The estimate includes sign fabrication, installation, and maintenance over time but does not include any additional expenses related to maintenance of traffic, the dedication event, or replacement necessitated by damage, vandalism, or storm events.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

The bill creates an undesignated section of Florida Law.

IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

Recommended CS by the Appropriations Subcommittee on Transportation, Tourism, and Economic Development on February 8, 2018:

The committee substitute designates the portion of I-75/Alligator Alley between mile marker 24 and mile marker 26 in Broward County as "Trooper Stephen G. Rouse Memorial Highway."

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.



Senate	_	House
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The Committee on Appropage following:		
following:	riations (Book) recor	
following:		
following: Senate Amendment (Delete line 18		
following: Senate Amendment (Delete line 18 and insert:	with title amendment;	
Senate Amendment (Delete line 18 and insert: (3) The Minneola in	with title amendment; nterchange on S.R. 93	l/Florida's Turnpike
Senate Amendment (v Delete line 18 and insert:	with title amendment; nterchange on S.R. 93	l/Florida's Turnpike

====== T I T L E A M E N D M E N T =========

1 2



11	And the title is amended as follows:
12	Delete lines 4 - 5
13	and insert:
14	certain transportation facilities in specified
15	counties; directing the Department of Transportation
16	to



Senate		House
Comm: RCS		
02/15/2018		
The Committee on Appro	opriations (Montford) r	ecommended the
The Committee on Appro	opriations (Montford) r	ecommended the
	opriations (Montford) r	ecommended the
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Senate Amendment Delete line 18 and insert:	(with title amendment)	
Senate Amendment Delete line 18 and insert: (3) That portion	(with title amendment) of U.S. 90/S.R. 10 bet	ween Chaires Cross
Senate Amendment Delete line 18 and insert: (3) That portion	(with title amendment)	ween Chaires Cross
Senate Amendment Delete line 18 and insert: (3) That portion Road and S.R. 59 in Le	(with title amendment) of U.S. 90/S.R. 10 bet	ween Chaires Cross n County is



11	And the title is amended as follows:
12	Delete lines 4 - 5
13	and insert:
14	certain transportation facilities in specified
15	counties; directing the Department of Transportation
16	to



	LEGISLATIVE ACTION	
Senate		House
Comm: RCS	•	
02/15/2018		
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	propriations (Stewart) re	commended the
following:		
Senate Amendmer	nt (with title amendment)	
Delete line 18		
and insert:		
	rian bridge over S.R. 436	
(75003000) at Aberco	orn Drive in Orange Count	y is designated as
"Elias 'Rico' Piccar	rd Memorial Overpass."	
(4) The Departm	ment of Transportation is	directed to erect
====== T	ITLE AMENDMEN	T ========
====== T	ITLE AMENDMEN	T =======



11	And the title is amended as follows:
12	Delete lines 4 - 5
13	and insert:
14	certain transportation facilities in specified
15	counties; directing the Department of Transportation
16	to



	LEGISLATIVE ACTION	
Senate		House
Comm: RCS		
02/15/2018		
	•	
The Committee on App	ropriations (Stewart)	recommended the
following:		
Senate Amendmen	t (with title amendmer	nt)
Delete line 18		
and insert:		
(3) Bridge numb	er 105503 on W. Laurel	Street over the
Hillsborough River i	n Hillsborough County	is designated as
"Fortune Taylor Brid	ge. <u>"</u>	
(4) The Departm	ent of Transportation	is directed to erect
====== T	ITLE AMENDME	E N T =========
_	: - 	



11	And the title is amended as follows:
12	Delete lines 4 - 5
13	and insert:
14	certain transportation facilities in specified
15	counties; directing the Department of Transportation
16	to



	LEGISLATIVE ACTION	
Senate	•	House
Comm: RCS	•	
02/15/2018	•	
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The Committee on Appropriations (Book) recommended the following:

Senate Amendment (with title amendment)

3

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6 7

8

9 10 Delete line 18

4 and insert:

- (3) That portion of N.E. 18th Street between N.E. 2nd Avenue and N. Bayshore Drive in Miami-Dade County is designated as "Jose Luis Ferreira de Melo Boulevard."
- (4) That portion of N.W. 7th Avenue/U.S. 441 between N.W. 12th Street and N.W. 58th Street in Miami-Dade County is designated as "Reverend James Jenkins Boulevard."



11	(5) That portion of N.W. 133rd Avenue between N.W. 11th
12	Street and N.W. 12th Street in Broward County is designated as
13	"Patricia Angella Barrett Lewis and Charlton Pernell Lewis
14	Avenue."
15	(6) That portion of 5th Street between Euclid Avenue and
16	Lenox Avenue in Miami-Dade County is designated as "Joseph
17	Emmanuel 'Manno' Charlemagne Street."
18	(7) The Department of Transportation is directed to erect
19	
20	======== T I T L E A M E N D M E N T =========
21	And the title is amended as follows:
22	Delete lines 4 - 5
23	and insert:
24	certain transportation facilities in specified
25	counties; directing the Department of Transportation



576-03011-18

Proposed Committee Substitute by the Committee on Appropriations (Appropriations Subcommittee on Transportation, Tourism, and Economic Development)

A bill to be entitled

An act relating to transportation facility designations; providing honorary designations of certain transportation facilities in a specified county; directing the Department of Transportation to erect suitable markers; providing an effective date.

7

Be It Enacted by the Legislature of the State of Florida:

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- Section 1. <u>Transportation facility designations; Department of Transportation to erect suitable markers.—</u>
- $\frac{(1) \text{ That portion of I-595 between S.W. 136th Avenue and}}{\text{S.R. 823/Flamingo Road in Broward County is designated as}}$ "Deputy Ryan Seguin Memorial Highway."
- (2) That portion of I-75/Alligator Alley between mile marker 24 and mile marker 26 in Broward County is designated as "Trooper Stephen G. Rouse Memorial Highway."
- $\underline{\hbox{(3) The Department of Transportation is directed to erect}} \\ \underline{\hbox{suitable markers designating the transportation facilities as}} \\ \\ \\ \hbox{described in this section.}$

Section 2. This act shall take effect July 1, 2018.

Page 1 of 1

2/8/2018 4:34:38 PM

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepa	red By: The Professional S	Staff of the Committee	e on Appropriations
BILL:	CS/SB 382	2		
INTRODUCER:	Appropriations Committee (Recommended by Appropriations Subcommittee on Transportation, Tourism, and Economic Development); and Senator Book and others			
SUBJECT:	Transportation Facility Designations			
DATE:	February 1	9, 2018 REVISED:		
ANAL	YST	STAFF DIRECTOR	REFERENCE	ACTION
1. Price		Miller	TR	Favorable
2. McAuliffe		Hrdlicka	ATD	Recommend: Fav/CS
3. McAuliffe		Hansen	AP	Fav/CS

Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

I. Summary:

The bill creates the following road and bridge designations:

- The portion of I-595 between S.W. 136th Avenue and S.R. 823/Flamingo Road in Broward County as "Deputy Ryan Seguin Memorial Highway."
- The portion of I-75/Alligator Alley between mile marker 24 and mile marker 26 in Broward County as "Trooper Stephen G. Rouse Memorial Highway."
- The pedestrian bridge over S.R. 436/Semoran Boulevard (75003000) at Abercorn Drive in Orange County as "Elias 'Rico' Piccard Memorial Overpass."
- The bridge on W. Laurel Street over the Hillsborough River (105503) in Hillsborough County as "Fortune Taylor Bridge."
- The portion of U.S. 90/S.R. 10 between Chaires Cross Road and S.R. 59 in Leon County and Jefferson County as "Deputy Christopher Smith Memorial Highway."
- The Minneola interchange on S.R. 91/Florida's Turnpike at N. Hancock Road in Lake County as "Tera Ross Memorial Interchange."
- The portion of N.E. 18th Street between N.E. 2nd Avenue and N. Bayshore Drive in Miami-Dade County as "Jose Luis Ferreira de Melo Boulevard."
- The portion of N.W. 7th Avenue/U.S. 441 between N.W. 12th Street and N.W. 58th Street in Miami-Dade County as "Reverend James Jenkins Boulevard."
- The portion of N.W. 133rd Avenue between N.W. 11th Street and N.W. 12th Street in Broward County is designated as "Patricia Angella Barrett Lewis and Charlton Pernell Lewis Avenue."

• The portion of 5th Street between Euclid Avenue and Lenox Avenue in Miami-Dade County is designated as "Joseph Emmanuel 'Manno' Charlemagne Street."

The bill directs the Florida Department of Transportation (FDOT) to erect suitable markers.

The estimated cost to the FDOT to install the designation markers required under this bill is \$10,000.

The bill takes effect July 1, 2018.

II. Present Situation:

Transportation Facility Designations

Section 334.071, F.S., provides that legislative designations of transportation facilities are for honorary or memorial purposes, or to distinguish a particular facility. Such designations do not require any action by local governments or private parties regarding the changing of any street signs, mailing addresses, or 911 emergency telephone number system listings, unless the legislation specifically provides for such changes.¹

When the Legislature establishes road or bridge designations, the FDOT is required to place markers only at the termini specified for each highway segment or bridge designated by the law creating the designation, and to erect any other markers it deems appropriate for the transportation facility.²

The FDOT may not erect the markers for honorary road or bridge designations unless the affected city or county commission enacts a resolution supporting the designation. When the designated road or bridge segment is located in more than one city or county, each affected local government must pass resolutions supporting the designations before installation of the markers.³

Deputy Ryan Seguin⁴

Deputy Ryan Seguin, a three-year Broward County Sheriff's Office veteran, received a Life Saving Award in 2005 from the Broward County Sheriff after saving the life of a child in danger of drowning and earned Employee of the Month honors in the Sheriff's Office Weston district four times. Deputy Seguin came from a law enforcement family; his father was a retired police officer for the Ft. Lauderdale Police Department.

Deputy Seguin, 23 years old, was killed during a traffic stop near Davie, Florida, on the evening of February 15, 2006. Deputy Seguin was outside his vehicle in the westbound lanes of I-595

¹ Section 334.071(1), F.S.

² Section 334.071(2), F.S.

³ Section 334.071(3), F.S.

⁴ See Officer Down Memorial Page, Deputy Sheriff Ryan Christopher Seguin, available at http://www.odmp.org/officer/18145-deputy-sheriff-ryan-christopher-seguin and Sacasa, Adam, Move police officers hit as drivers fail to move over, Sun Sentinel (Feb. 15, 2017) available at http://www.sun-sentinel.com/local/fl-sb-pn-move-over-law-awareness-20170215-story.html (both sites last visited Jan. 31, 2018).

when a passing car struck and killed him on impact. Deputy Seguin was laid to rest in Alpena, Michigan.

Trooper Stephen G. Rouse⁵

Trooper Stephen G. Rouse had served the residents of Florida with the Florida Highway Patrol (FHP) for 11 months. His career with FHP began May 5, 1986. He was in the 76th recruit class in Tallahassee, from May 5 to August 22, 1986, and was stationed in Fort Lauderdale.

On March 28, 1987, Trooper Rouse was killed in an automobile accident in Broward County on I-75 (Alligator Alley) at the toll booth area. He was responding to a fatal accident call on Alligator Alley, when a van made a U-turn in front of him. At the time of his death, he was 23.

Elias 'Rico' Piccard⁶

Elias 'Rico' Piccard was born in San Juan, Puerto Rico on June 28, 1946. He served in the United States Army from 1967-1969, serving in Vietnam for one year. He was known throughout the community for his photography, and was an active member of his community.

Elias 'Rico" Piccard is survived by three children and six grandchildren.

Fortune Taylor⁷

Fortune Taylor was a former slave who in the late 1800's tended orchards of oranges, guavas, and peaches with her husband on the eastern shore of the Hillsborough River. Following her husband's death in 1869, Ms. Taylor was granted homestead to their 33 acres and became a successful businesswoman, selling her baked goods and remaining active in her community. She is said to have been especially loved by children. Ms. Taylor eventually sold her property, paving the way for construction of the bridge.

Deputy Christopher Smith⁸

Originally, from Georgia, Deputy Smith grew up in Jefferson County and graduated from Jefferson County High School. He loved working in law enforcement and began his career as a Correctional Officer with the Jefferson County Sheriff's Office in January 1989. He worked with the Jefferson County Sheriff's Office for 20 years before accepting a position as a deputy sheriff with the Leon County Sheriff's Office in 2009. On November 22, 2014, he was notified of a residential house fire where he was ambushed and died of his injuries at the scene.

⁵ Department of Highway Safety and Motor Vehicles, *FHP Memorial: Stephen G. Rouse*, available at https://www.flhsmv.gov/florida-highway-patrol/fhp-memorial/stephen-g-rouse/ (last visited Feb. 8, 2018).

⁶ Hernandez, Arelis, *Elias 'Rico' Piccard: Puerto Rican community activist*, Orlando Sentinel, Nov. 27, 2013, available at http://articles.orlandosentinel.com/2013-11-27/news/os-obit-elias-rico-piccard-20131127 1 puerto-rican-social-worker-activist (last visited Feb. 19, 2018).

⁷ Danielson, Richard, *Tampa moves to put freed slave Fortune Taylor's name back on historic bridge*, Tampa Bay Times, Oct. 19, 2017, available at http://www.tampabay.com/hurricane-guide/Tampa-moves-to-put-freed-slave-Fortune-Taylor-s-name-back-on-historic-bridge_161801186 (last visited Feb. 19, 2018).

⁸ Leon County Sheriff's Office, *Honoring Our Fallen Heroes: Christopher L. Smith*, available at http://www.leoncountyso.com/about-us/honoring-our-fallen-heroes/christopher-l-smith (last visited Feb. 19, 2018).

Deputy Christopher Smith is survived by his wife and two children.

Tera Ross⁹

Tera Ross was born and raised in Florida, and was pursuing her ambition to play sports while ensuring her education. After being heavily recruited by several universities and colleges to play softball, she chose Jacksonville State University in Alabama.

In December 2003 she was driving with her brother and a fellow teammate home to Plantation, Florida for the holidays. While driving on Florida's Turnpike her vehicle went off the shoulder where she crashed head-on into a truck carrying explosives to a military base. Her brother and teammate were critically injured but recovered. Tera was killed instantly. Tera Ross was the catalyst to install median guardrails throughout the Turnpike system and the inspiration to implement it.

Jose Luis Ferreira de Melo¹⁰

Originally founded in 1948, the Melo Group is one of the strongest family-owned, full-service real estate development firms operating in South Florida today. Jose Luis Ferreira de Melo is the President and managerial leader of The Melo Group. He has more than 60 years of first-hand knowledge of the industry, along with a Doctorate Degree in Economics from the University of Buenos Aires and a certification in Public Accounting.

Reverend James Jenkins¹¹

In 1963, the Reverend James E. Jenkins began his service as pastor of the Friendship Missionary Baptist Church in Miami, Florida. Upon accepting this call to the Pastorate he would be confronted with many issues such as integration and urban renewal, church relocation and rebuilding, increased crime rates, decreased financial resources, as well as Haitian immigration plight. Despite the challenges Rev. Jenkins faced as pastor of the church, he was able to be impactful in many of the aforementioned areas. He served faithfully from the years of 1963 until 1985.

Patricia Angella Barrett Lewis and Charlton Pernell Lewis¹²

Patricia Angella Barrett Lewis was born in Westmoreland, Jamaica in 1964. She moved to Miami, Florida in 1985 and completed her degree in nursing in 1996. Charlton Pernell Lewis was born in Miami in 1967, and he attended Norland Senior High School excelling in both academics and sports. He received a Bachelor of Arts in Geography from the University of Florida in 1990. He worked for Miami-Dade County. Patricia and Charlton were married in 1997, and, unfortunately, Patricia was killed in a car accident in 2004, leaving Charlton to care for their three children. Charlton passed away in 2017.

⁹ Information on file with Appropriations Subcommittee on Transportation, Tourism, and Economic Development.

¹⁰ Themelogroup.com, available at http://www.themelogroup.com/about.html (last visited Feb. 16, 2018).

¹¹ Information on file with Appropriations Subcommittee on Transportation, Tourism, and Economic Development.

¹² Id.

Joseph Emmanuel 'Manno' Charlemagne¹³

Joseph Emmanuel 'Manno' Charlemagne, born in 1947/1948, was a Haitian political folk singer, songwriter, acoustic guitarist, political activist, and politician. He recorded his political chansons in both French and in Creole. Charlemagne grew up in Carrefour, Haiti to the south of the capital of Port-au-Prince, where he was influenced as much by the songs of the peasants who moved into the area in search of a livelihood as by his Catholic school choir.

Charlemagne died of cancer in Miami Beach, Florida, on December 10, 2017, at the age of 69.

III. Effect of Proposed Changes:

The bill creates the following road and bridge designations:

- The portion of I-595 between S.W. 136th Avenue and S.R. 823/Flamingo Road in Broward County as "Deputy Ryan Seguin Memorial Highway."
- The portion of I-75/Alligator Alley between mile marker 24 and mile marker 26 in Broward County as "Trooper Stephen G. Rouse Memorial Highway."
- The pedestrian bridge over S.R. 436/Semoran Boulevard (75003000) at Abercorn Drive in Orange County as "Elias 'Rico' Piccard Memorial Overpass."
- The bridge on W. Laurel Street over the Hillsborough River (105503) in Hillsborough County as "Fortune Taylor Bridge."
- The portion of U.S. 90/S.R.10 between Chaires Cross Road and S.R. 59 in Leon County and Jefferson County as "Deputy Christopher Smith Memorial Highway."
- The Minneola interchange on S.R. 91/Florida's Turnpike at N. Hancock Road in Lake County as "Tera Ross Memorial Interchange."
- The portion of N.E. 18th Street between N.E. 2nd Avenue and N. Bayshore Drive in Miami-Dade County as "Jose Luis Ferreira de Melo Boulevard."
- The portion of N.W. 7th Avenue/U.S. 441 between N.W. 12th Street and N.W. 58th Street in Miami-Dade County as "Reverend James Jenkins Boulevard."
- The portion of N.W. 133rd Avenue between N.W. 11th Street and N.W. 12th Street in Broward County is designated as "Patricia Angella Barrett Lewis and Charlton Pernell Lewis Avenue."
- The portion of 5th Street between Euclid Avenue and Lenox Avenue in Miami-Dade County is designated as "Joseph Emmanuel 'Manno' Charlemagne Street."

The bill directs the Florida Department of Transportation (FDOT) to erect suitable markers.

The bill takes effect on July 1, 2018.

¹³ Charles, Jacqueline, *Miami bids farewell to folk singer Manno Charlemagne, the Bob Marley of Haiti*, Miami Herald, Dec. 14, 2017, available at http://www.miamiherald.com/news/nation-world/world/americas/haiti/article189897489.html (last visited Feb. 19, 2018).

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

The estimated cost to erect the designation markers required by the bill is \$10,000, based on the assumptions that 20 markers are required and each marker costs the FDOT at least \$500. The estimate includes sign fabrication, installation, and maintenance over time but does not include any additional expenses related to maintenance of traffic, the dedication event, or replacement necessitated by damage, vandalism, or storm events.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

The bill creates an undesignated section of Florida Law.

IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

CS by Appropriations on February 15, 2018:

The committee substitute adds the following designations to the bill:

- The portion of I-75/Alligator Alley between mile marker 24 and mile marker 26 in Broward County as "Trooper Stephen G. Rouse Memorial Highway."
- The pedestrian bridge over S.R. 436/Semoran Boulevard (75003000) at Abercorn Drive in Orange County as "Elias 'Rico' Piccard Memorial Overpass."
- The bridge on W. Laurel Street over the Hillsborough River (105503) in Hillsborough County as "Fortune Taylor Bridge."
- The portion of U.S. 90/S.R. 10 between Chaires Cross Road and S.R. 59 in Leon County and Jefferson County as "Deputy Christopher Smith Memorial Highway."
- The Minneola interchange on S.R. 91/Florida's Turnpike at N. Hancock Road in Lake County as "Tera Ross Memorial Interchange."
- The portion of N.E. 18th Street between N.E. 2nd Avenue and N. Bayshore Drive in Miami-Dade County as "Jose Luis Ferreira de Melo Boulevard."
- The portion of N.W. 7th Avenue/U.S. 441 between N.W. 12th Street and N.W. 58th Street in Miami-Dade County as "Reverend James Jenkins Boulevard."
- The portion of N.W. 133rd Avenue between N.W. 11th Street and N.W. 12th Street in Broward County is designated as "Patricia Angella Barrett Lewis and Charlton Pernell Lewis Avenue."
- The portion of 5th Street between Euclid Avenue and Lenox Avenue in Miami-Dade County is designated as "Joseph Emmanuel 'Manno' Charlemagne Street."

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

Florida Senate - 2018 SB 382

By Senator Book

32-00625-18 2018382 A bill to be entitled An act relating to transportation facility designations; providing honorary designation of a certain transportation facility in a specified county; directing the Department of Transportation to erect suitable markers; providing an effective date. Be It Enacted by the Legislature of the State of Florida: 10 Section 1. Deputy Ryan Seguin Memorial Highway designated; 11 Department of Transportation to erect suitable markers.-12 (1) That portion of I-595 between S.W. 136th Avenue and 13 S.R. 823/Flamingo Road in Broward County is designated as 14 "Deputy Ryan Seguin Memorial Highway." 15 (2) The Department of Transportation is directed to erect 16 suitable markers designating Deputy Ryan Seguin Memorial Highway 17 as described in subsection (1). 18 Section 2. This act shall take effect July 1, 2018.

Page 1 of 1

CODING: Words stricken are deletions; words underlined are additions.



Tallahassee, Florida 32399-1100

COMMITTEES:

Appropriations Subcommittee on the Environment and Natural Resources, *Chair* Appropriations Subcommittee on Health and Human Services Education Environmental Preservation and Conservation Health Policy Rules

SENATOR LAUREN BOOK

Democratic Leader Pro Tempore 32nd District

February 9, 2018

Chair Rob Bradley Committee on Appropriations 201 The Capitol 404 S. Monroe Street Tallahassee, FL 32399-1100

Chair Bradley,

I respectfully request that you place SB 382, relating to Transportation Facility Designations/Deputy Ryan Seguin Memorial Highway, on the agenda of the Committee on Appropriations at your earliest convenience.

Should you have any questions or concerns, please feel free to contact my office or me. Thank you in advance for your consideration.

Thank you,

Senator Lauren Book Senate District 32

cc: Mike Hansen, Staff Director

Alicia Weiss, Administrative Assistant

□ 202 Senate Office Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5032

APPEARANCE RECORD

2/15//8 (Deliver BOTH copies of this form to the Senator or Senate Professional St	aff conducting the meeting) 58382
/ Meeting Date	Bill Number (if applicable) 544028
Topic	Amendment Barcode (if applicable)
Name Brice Google	
Job Title Captain	
Address	Phone
Street	
	Email
Speaking: For Against Information Waive Speaking: The Chair	peaking: In Support Against r will read this information into the record.)
Representing Leon County Sheriff's C	fice
Appearing at request of Chair: Yes No Lobbyist register	ered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons **a**s possible can be heard.

This form is part of the public record for this meeting.

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

\ Meeting Date	Bill Number (if applicable)
Topic	Amendment Barcode (if applicable)
Name Triba Strough - Smith	
Job Title	
Address Street	Phone
	Email
	peaking: In Support Against ir will read this information into the record.)
Representing Surviving space Christophers	South (Deputy LOSO)
	ered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many	persons wishing to speak to be heard at this persons a s possible can be heard.

This form is part of the public record for this meeting.

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Meeting Date

Bill Number (if applicable)

/ Weethig Date	Bili Number (if applicable)
	544028
Topic	Amendment Barcode (if applicable)
Name JAMES MC QUAIG	
Job Title CAPTAIN	_
Address Street	Phone
	Email
	Speaking: In Support Against air will read this information into the record.)
Representing LEON County ShER, ft	is Office
Appearing at request of Chair: Yes No Lobbyist regis	tered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit at meeting. Those who do speak may be asked to limit their remarks so that as many	

This form is part of the public record for this meeting.

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Meeting Date Bill Number (if applicable, Topic Amendment Barcode (if applicable) Name Job Title Address Phone Street **Email** City State Zip Speaking: Against Information Waive Speaking: In Support Against (The Chair will read this information into the record.) Representing Appearing at request of Chair: Lobbyist registered with Legislature: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepa	red By: The Professional St	aff of the Committe	e on Appropriations
BILL:	CS/SB 45	0		
INTRODUCER:	Children, Families, and Elder Affairs Committee and Senator Garcia			
SUBJECT:	Mental Health and Substance Use Disorders			
DATE:	February	14, 2018 REVISED:		
ANAL	YST	STAFF DIRECTOR	REFERENCE	ACTION
1. Hendon		Hendon	CF	Fav/CS
2. Sneed		Williams	AHS	Recommend: Favorable
3. Sneed		Hansen	AP	Favorable

Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

I. Summary:

CS/SB 450 promotes the use of peer specialists for recovery support in behavioral health care. A "peer specialist" is an individual who has been in recovery from a substance use disorder or mental illness or a family member or caregiver who supports a person with a current substance use disorder or mental illness.

The bill revises background screening requirements for peer specialists and requires a peer specialist to be certified, or be supervised by a licensed behavioral care professional or another certified peer specialist. The bill codifies existing training program and certification requirements for peer specialists provided by the Department of Children and Families.

The overall fiscal impact of the bill on state expenditures is indeterminate. To the extent the bill increases the number of peer specialists available to provide services and providers substitute those services for other more costly behavioral health services, the state may experience lower costs for mental health and substance abuse treatment. On the other hand, to the extent such services are in addition to current services, the state may incur additional costs for such treatment. The Department of Children and Families will incur minimal costs, which can be absorbed within existing department resources, to update its in-house background screening database.

The bill takes effect July 1, 2018.

II. Present Situation:

Behavioral Health Workforce Shortage

Workforce issues for providers of substance use disorder and mental illness treatment and recovery services, which have been of concern for decades, have taken on a greater sense of urgency with the passage of recent parity and health reform legislation. The Affordable Care Act increased the number of people who are eligible for health care coverage, including behavioral health services. In addition, as screening for mental illness and substance abuse becomes more frequent in primary care, more people will need behavioral health services. Furthermore, workforce shortages will be impacted by additional demands that result from: (1) a large number of returning veterans in need of services; and (2) new state re-entry initiatives to reduce prison populations, a large majority of whom have mental or substance use disorders.

Shortages of qualified behavioral health workers, recruitment and retention of staff, and an aging workforce have long been cited as problems. Lack of workers in rural areas and the need for a workforce more reflective of the racial and ethnic composition of the U.S. population create additional barriers to accessing care for many. Recruitment and retention efforts are hampered by inadequate compensation, which discourages many from entering or remaining in the field. In addition, the misunderstanding and prejudice of persons with mental and substance use disorders can negatively affect the use of peer specialists.

Opioid Crisis

Florida has experienced an exponential growth in overdoses and deaths from overdoses from opioids.³ In 2016, Florida had 53,180 deaths from overdoses of legal and illegal opioids.⁴ The overdoses and deaths have significant social and economic impact to the state. For example, families are negatively impacted as more children must be removed from their homes due to substance use by parents.

On May 3, 2017, Governor Rick Scott, following the declaration of a national opioid epidemic by the Centers for Disease Control and Prevention (CDC), signed Executive Order 17-146 declaring a public health emergency across the state for the opioid epidemic in Florida.⁵ The Executive Order allowed the state to immediately draw down more than \$27 million in federal grant funding from the U.S. Department of Health and Human Services Opioid State Targeted Response Grant to provide prevention, treatment and recovery support services. In addition, Florida's Surgeon General Dr. Celeste Philip issued a standing order to pharmacists in Florida to

¹ U.S. Department of Health and Human Services, Substance Abuse and Mental Health Services Administration. Report to Congress on the Nation's Substance Abuse and Mental Health Workforce Issues. January 24, 2013. *Available at:* https://store.samhsa.gov/shin/content//PEP13-RTC-BHWORK/PEP13-RTC-BHWORK.pdf (last visited Nov. 2, 2017). ² *Id.*

³ Jim Hall, Senior Epidemiologist, Center for Applied Research on Substance Use and Health Disparities, Nova Southeastern University. Presentation to the Senate Appropriations Subcommittee on Health and Human Services, Oct. 25, 2017. *Available at* http://www.flsenate.gov/PublishedContent/Committees/2016-2018/AHS/MeetingRecords/MeetingPacket_3987.pdf (last visited Nov. 2, 2017).

⁴ *Id.*

⁵ Office of the Governor, Executive Order number 17-146. *Available at* http://www.flgov.com/wp-content/uploads/2017/05/17146.pdf (last visited Nov. 2, 2017).

dispense Naloxone to emergency responders (law enforcement officers, firefighters, paramedics, and emergency medical technicians) to treat individuals showing signs of opioid overdose.

Use of Peer Specialists

Research has shown that recovery from a substance use disorder or mental illness is facilitated by the use of social support provided by peers.⁶ The most recognized form of peer support is the 12-step programs of Alcoholic Anonymous and Narcotic Anonymous. More recently, peers or peer specialists have been used to assist persons with serious mental illnesses.⁷

Research has identified four types of social support provided by peers:

- Emotional where a peer demonstrates empathy, caring or concern to bolster a person's self-esteem. This is often provided by peer mentoring or peer-led support groups.
- Informational where a peer shares knowledge and information to provide life or vocational skills training. Examples include parenting classes, job readiness training, and wellness seminars.
- Instrumental where a peer provides concrete assistance to help others accomplish tasks. Examples include child care, transportation, and help accessing health and human services.
- Affiliational where a peer facilitates contacts with other people to promote learning of social skills, create a sense of community, and acquire a sense of belonging. Examples include staffing recovery centers, sports league participation, and alcohol or drug free socialization.⁸

The Department of Children and Families (department) Florida Peer Services Handbook defines a peer as an individual who has life experience with a mental health and/or substance use condition. Current department guidelines recommend that an individual be in recovery for at least two years to be considered for peer specialist training. In Florida, family members or caregivers may also be certified as peer specialists.

The Florida Certification Board currently offers certification with three distinct endorsements for individuals with lived experience who wish to become certified as Peer Specialists. General requirements for certification include being age 18 or older, achieving minimum education of high school diploma or equivalent, passing background screening, completing a minimum of 40 hours of training, and passing a competency exam.¹⁰

⁶ U.S. Department of Health and Human Services, Substance Abuse and Mental Health Services Administration, Center for Substance Abuse Treatment. What Are Peer Recovery Support Services? *Available at* https://store.samhsa.gov/shin/content//SMA09-4454/SMA09-4454.pdf (last visited Nov. 2, 2017).

⁷ National Public Radio. In Texas, People with Mental Illness Are Finding Work Helping Peers. July 11, 2017. http://www.npr.org/sections/health-shots/2017/07/11/536501069/in-texas-people-with-mental-illness-are-finding-work-helping-peers (last visited Nov. 2, 2017).

⁸ U.S. Department of Health and Human Services, Substance Abuse and Mental Health Services Administration, Center for Substance Abuse Treatment. What Are Peer Recovery Support Services? *Available at* https://store.samhsa.gov/shin/content//SMA09-4454/SMA09-4454.pdf (last visited Nov. 2, 2017).

⁹ Department of Children and Families, Florida Peer Services Handbook. *Available at* http://www.myflfamilies.com/service-programs/substance-abuse/publications (last visited Nov. 2, 2017).

¹⁰ SB 450 Department of Children and Families Bill Analysis. Oct. 11, 2017. On file with the Senate Committee on Children, Families and Elder Affairs.

Barriers to the Use of Peer Specialists

Currently, there is a shortage of peer specialists working within behavioral health services. As of June 2017, there were 418 individuals with active certification through the Florida Certification Board.¹¹

There are two principal barriers to the use of peer specialists. First, peer specialists often cannot pass background screening requirements in ss. 435.04 and 408.809, F.S. Persons who have recovered from a substance use disorder or mental illness often have a criminal history. 12 Common offenses may include using and selling illegal substances, prostitution, or financial fraud. Section 435.04, F.S., allows a person with a disqualifying offense identified through background screening to apply to the respective state agency head (the Secretary of the Department of Children and Families or the Secretary of the Agency for Health Care Administration) for an exemption if it has been three or more years since the person's conviction. The applicant must produce all court records regarding the convictions, letters of recommendation, evidence of their rehabilitation, education, and employment, and must also complete a questionnaire. The requirements for this exemption often deter persons from becoming peer specialists.

Second, only recently have peer specialists been reimbursed as a behavioral health care service. Medicaid billing for peer support services began in Georgia in 1999 and quickly expanded nationally in 2007 after the Centers for Medicare and Medicaid Services (CMS) sent guidelines to states on how to be reimbursed for services delivered by peer providers. ¹³ In 2012, Georgia was approved as the first state to bill for a peer whole health and wellness service delivered by peer providers. CMS' Clarifying Guidance on Peer Services Policy from May 2013 states that any peer provider must "complete training and certification as defined by the state" before providing billable services. ¹⁴ Beginning January 1, 2014, CMS expanded the type of practitioners who can provide Medicaid prevention services beyond physicians and other licensed practitioners, at a state's discretion, which can include peer providers. ¹⁵ Florida's Medicaid program currently covers peer recovery services. The department also allows the state's behavioral health managing entities to reimburse for these services.

III. Effect of Proposed Changes:

Section 1 amends s. 394.455, F.S., to define "peer specialist," as a person who has been in recovery from a substance use disorder or mental illness for the past 2 years, or a family member of such a person, and who is certified under s. 397.417, F.S. (created by section 6 of the bill).

¹¹ *Id*.

¹² Id.

¹³ U.S. Department of Health and Human Services, Centers for Medicare and Medicaid Services. SMDL #07-011. Aug. 15, 2007. On file with the Senate Committee on Children, Families and Elder Affairs.

 ¹⁴ U.S. Department of Health and Human Services, Centers for Medicare and Medicaid Services. Clarifying Guidance on Peer Support Services Policy. May 1, 2013. On file with the Senate Committee on Children, Families and Elder Affairs.
 ¹⁵ Substance Abuse and Mental Health Services Administration and U.S. Department of Health and Human Services - Center for Integrated Health Solutions. Peer Providers. On file with the Senate Committee on Children, Families and Elder Affairs.
 ¹⁶ SB 450 Department of Children and Families Bill Analysis. Oct. 11, 2017. On file with the Senate Committee on Children, Families and Elder Affairs.

This is consistent with the department's definition for peer specialists and recommended recovery time, and is consistent with national standards.

Section 2 amends s. 394.4572, F.S., relating to background screening of mental health personnel. The bill conforms this statute to the requirements of the newly created s. 397.417, F.S., relating to the background screening of peer specialists.

Section 3 amends s. 394.4573, F.S., to add the use of peer specialists to the list of recovery support services as an essential element of a coordinated system of behavioral health care.

Section 4 amends s. 397.311, F.S., providing definitions in Chapter 397, F.S., relating to Substance Abuse Services, to include a definition for "peer specialist."

Section 5 amends s. 397.4073, F.S., relating to background screening for persons working with individuals with substance use disorders. The section removes provisions authorizing agency heads to exempt persons who have recovered from a substance use disorder from drug offenses that would otherwise disqualify them from providing peer recovery services. This language is no longer needed as section 6 revises background screening requirements in the newly created s. 397.417, F.S.

Section 6 creates s. 397.417, F.S., relating to behavioral health peer specialists. This section provides legislative findings that: there is a shortage of behavioral health care employees; the state is experiencing an opioid epidemic; and peers are often an effective support for persons with substance use disorders or mental illness because the peer shares common life experiences. The bill also specifies intent to expand the use of peer specialists as a cost-effective behavioral health care service.

The section sets qualifications for peer specialists and responsibilities of the department. A peer specialist must be certified and meet the background screening requirements, as well as complete a training program approved by the department. The department must develop a training program for peer specialists—with preference given to trainers who are certified peer specialists—and certify peer specialists directly or may designate a private, nonprofit certification organization to certify peer specialists, implement the training program, and administer the competency exam. The section also requires peer specialists that are providing services be supervised by a licensed behavioral health care professional or a certified peer specialist.

In addition, section 6 also provides that peer specialist services may be reimbursed as a recovery service through the department, behavioral health managing entity, or the Medicaid program.

The section specifies revised background screening requirements that differ from current law because persons who have recovered from a substance use disorder or mental illness may be more likely to have committed certain offenses.¹⁷ Under current law and department rule, peers working with persons suffering from substance use disorders must meet background screening requirements in s. 435.04, F.S. Peers working with persons suffering from mental illness must

¹⁷ SB 450 Department of Children and Families Bill Analysis. Oct. 11, 2017. On file with the Senate Committee on Children, Families and Elder Affairs.

meet the screening requirements in s. 435.04 F.S., as well as those in s. 408.409, F.S. The new screening requirements eliminate the following disqualifying offenses from current law for peer specialists:

- Misdemeanor assault, or battery (ch. 784, F.S.),
- Prostitution (ch. 796, F.S.),
- Lower level burglary offenses (s. 810.02, F.S.),
- Lower level theft and robbery offenses (ch. 812, F.S.),
- Lower level drug abuse offenses (s. 817.563 and ch. 893, F.S.),
- Mail or wire fraud (s. 817.034, F.S.),
- Insurance fraud (s. 817.234, F.S.),
- Credit card fraud (ss. 817.481, 817.60, and 817.61, F.S.),
- Identification fraud (s. 817.568, F.S.), and
- Forgery (ss. 831.01, 831.02, 831.07 and 831.09, F.S.).

Finally, the section includes a grandfather clause to allow all peer specialists certified as of the effective date of the act to be recognized as having met the requirements of this bill.

Section 7 amends s. 212.055, F.S., relating to the county public hospital surtax, to incorporate a conforming cross reference to a definition in chapter 397, F.S., relating to substance abuse.

Section 8 amends s. 394.495, F.S., relating to children's mental health care, to incorporate conforming cross references to definitions.

Section 9 amends s. 394.496, F.S., relating to mental health service planning, to incorporate conforming cross references to definitions.

Section 10 amends s. 394.9085, F.S., relating to behavioral health service provider liability, to incorporate conforming cross references to definitions.

Section 11 amends s. 397.416, F.S., relating to substance use disorder treatment services, to incorporate conforming revisions.

Section 12 amends s. 409.972, F.S., relating to enrollment in Medicaid, to incorporate a conforming cross reference.

Section 13 amends s. 440.102, F.S., relating to the drug-free workplace program, to incorporate conforming cross references to definitions.

Section 14 amends s. 744.2007, F.S., relating to public guardians, to incorporate a conforming cross reference to a definition.

Section 15 provides the bill takes effect July 1, 2018.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

The bill will allow additional peer specialists to be employed to provide recovery services to persons suffering from a substance use disorder and or a mental illness. To the extent the bill increases the number of peer specialists available to provide services and providers substitute those services for other more costly behavioral health services, private insurers and Medicaid managed care plans may see a reduction in the cost of behavioral health care services. On the other hand, to the extent such services are in addition to current services, private insurers and Medicaid managed care plans may incur additional costs for such treatment.

The bill requires that peer specialists be supervised by a licensed behavioral health care professional or a licensed behavioral health care agency, which may increase costs for those providers currently employing peer specialists.

The bill may result in additional background screenings if more persons apply to be peer specialists. The individual or behavioral health care provider would be charged a fee to cover the cost of the background screening. The individual may also incur a certification testing fee. However, the Department of Children and Families currently provides resources to offset such costs for individuals who may not have the ability to pay for the certification.

C. Government Sector Impact:

The state may see a reduction in the cost of behavioral health care services if more health insurance providers make use of peer specialists. This would be due to the effectiveness of peer specialists in assisting persons recovering from substance use disorders or mental illnesses and the lower cost of peer recovery services compared to other behavioral health care services.

The Department of Children and Families will incur minimal costs, which can be absorbed within existing department resources, to update its in-house background screening database.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 394.455, 394.4572, 394.4573, 397.311, and 397.4073.

The bill amends the following sections of the Florida Statutes to incorporate conforming cross references: 212.055, 394.495, 394.496, 394.9085, 397.416, 409.972, 440.102, and 744.2007.

This bill creates section 397.417 of the Florida Statutes.

IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

CS by Children, Families, and Elder Affairs on November 13, 2017:

- Adds a family member or caregiver of a person with a substance use disorder or mental illness to the definition of a peer specialist. This is current practice and family members presently serve as certified peer specialists in Florida.
- Allows certified peer specialists, along with licensed behavioral health care professionals, to supervise other peer specialists. The CS removes supervision by a behavioral health care agency.
- Clarifies that peer specialists must have had no felony convictions for at least 3 years and meet the background screening requirements in the bill.
- Requires peer specialists to have completed or been lawfully released from confinement, supervision, or nonmonetary condition imposed by the court for any felony prior to being certified.
- Adds felony assault and battery, female genital mutilation, and robbery as offenses
 that would disqualify peer specialists. The CS clarifies that drug offenses that are first
 and second degree are disqualifying for peer specialists. Peer specialists would still be
 able to request an exemption from a state agency. The CS removes the offense of
 selling a non-controlled substance as a controlled substance from the list of
 disqualifying offenses.

R	Amend	ments.
1).		111111111111111111111111111111111111111

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

By the Committee on Children, Families, and Elder Affairs; and Senator Garcia

586-01082-18 2018450c1

A bill to be entitled An act relating to mental health and substance use disorders; amending s. 394.455, F.S.; defining the term "peer specialist"; amending s. 394.4572, F.S.; requiring a specific level of screening for peer specialists working in mental health programs and facilities; amending s. 394.4573, F.S.; specifying that the use of peer specialists for recovery support is an essential element of a coordinated system of behavioral health care; amending s. 397.311, F.S.; defining the term "peer specialist"; amending s. 397.4073, F.S.; conforming provisions to changes made by the act; creating s. 397.417, F.S.; providing legislative findings and intent; authorizing a person to seek certification as a peer specialist if he or she meets specified qualifications; requiring a background screening, completion of a training program, and a passing score on a competency exam for a qualified person to obtain certification as a peer specialist; requiring the Department of Children and Families to develop a training program for peer specialists and give preference to trainers who are certified peer specialists; requiring the training program to coincide with a competency exam and be based on current practice standards; requiring the department to certify peer specialists directly or by designating a nonprofit certification organization; requiring that a person providing peer specialist services be certified or supervised by a licensed

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30	behavioral health care professional or a certified
31	peer specialist; authorizing the department, a
32	behavioral health managing entity, or the Medicaid
33	program to reimburse a peer specialist service as a
34	recovery service; encouraging Medicaid managed care
35	plans to use peer specialists in providing recovery
36	services; requiring peer specialists to meet the
37	requirements of a background screening as a condition
38	of employment and continued employment; authorizing
39	the department or the Agency for Health Care
40	Administration to require by rule that fingerprints be
41	submitted electronically to the Department of Law
42	Enforcement; authorizing the department or the agency
43	to contract with certain vendors for fingerprinting;
44	specifying requirements for vendors; specifying
45	offenses to be considered in the background screening
46	of a peer specialist; authorizing a person who does
47	not meet background screening requirements to request
48	an exemption from disqualification from the department
49	or the agency; providing that all peer specialists
50	certified as of the effective date of this act are
51	recognized as having met the requirements of this act;
52	amending ss. 212.055, 394.495, 394.496, 394.9085,
53	397.416, 409.972, 440.102, and 744.2007, F.S.;
54	conforming cross-references; making technical changes;
55	providing an effective date.
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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Present subsections (32) through (48) of section 394.455, Florida Statutes, are redesignated as subsections (33) through (49), respectively, and a new subsection (32) is added to that section, to read:

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394.455 Definitions.—As used in this part, the term:

(32) "Peer specialist" means a person who has been in recovery from a substance use disorder or mental illness for the past 2 years or a family member or caregiver of a person with a substance use disorder or mental illness and who is certified under s. 397.417.

Section 2. Paragraph (a) of subsection (1) of section 394.4572, Florida Statutes, is amended to read:

394.4572 Screening of mental health personnel.-

(1) (a) The department and the Agency for Health Care Administration shall require level 2 background screening pursuant to chapter 435 for mental health personnel. "Mental health personnel" includes all program directors, professional clinicians, staff members, and volunteers working in public or private mental health programs and facilities who have direct contact with individuals held for examination or admitted for mental health treatment. For purposes of this chapter, employment screening of mental health personnel also includes, but is not limited to, employment screening as provided under chapter 435 and s. 408.809. The department and the Agency for Health Care Administration shall require a level 2 background screening pursuant to s. 397.417(5) for persons working as peer specialists in public or private mental health programs or facilities who have direct contact with individuals held for involuntary examination or admitted for mental health treatment.

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586-01082-18 2018450c1 Section 3. Paragraph (1) of subsection (2) of section

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394.4573, Florida Statutes, is amended to read: 90 394.4573 Coordinated system of care; annual assessment; essential elements; measures of performance; system improvement grants; reports.—On or before December 1 of each year, the 93 department shall submit to the Governor, the President of the Senate, and the Speaker of the House of Representatives an assessment of the behavioral health services in this state. The assessment shall consider, at a minimum, the extent to which 96 designated receiving systems function as no-wrong-door models, the availability of treatment and recovery services that use recovery-oriented and peer-involved approaches, the availability of less-restrictive services, and the use of evidence-informed 100 101 practices. The department's assessment shall consider, at a minimum, the needs assessments conducted by the managing 103 entities pursuant to s. 394.9082(5). Beginning in 2017, the department shall compile and include in the report all plans 104 105 submitted by managing entities pursuant to s. 394.9082(8) and 106 the department's evaluation of each plan. 107

- (2) The essential elements of a coordinated system of care include:
- (1) Recovery support, including, but not limited to, the use of peer specialists as described in s. 397.417 to assist in the individual's recovery from a substance use disorder or mental illness, support for competitive employment, educational attainment, independent living skills development, family support and education, wellness management and self-care, and assistance in obtaining housing that meets the individual's needs. Such housing may include mental health residential

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117 treatment facilities, limited mental health assisted living 118 facilities, adult family care homes, and supportive housing. 119 Housing provided using state funds must provide a safe and 120 decent environment free from abuse and neglect. 121 Section 4. Present subsections (30) through (49) of section 122 397.311, Florida Statutes, are redesignated as subsections (31) 123 through (50), respectively, and a new subsection (30) is added 124 to that section, to read: 125 397.311 Definitions.—As used in this chapter, except part 126 VIII, the term: 127 (30) "Peer specialist" means a person who has been in recovery from a substance use disorder or mental illness for the 128 129 past 2 years or a family member or caregiver of a person with a 130 substance use disorder or mental illness and who is certified 131 under s. 397.417. 132 Section 5. Paragraphs (b) and (c) of subsection (4) of 133 section 397.4073, Florida Statutes, are amended to read: 134 397.4073 Background checks of service provider personnel.-135 (4) EXEMPTIONS FROM DISQUALIFICATION.-136 (b) Since rehabilitated substance abuse impaired persons 137 are effective in the successful treatment and rehabilitation of 138 individuals with substance use disorders, for service providers 139 which treat adolescents 13 years of age and older, service 140 provider personnel whose background checks indicate crimes under 141 s. 817.563, s. 893.13, or s. 893.147 may be exempted from 142 disqualification from employment pursuant to this paragraph. 143 (c) The department may grant exemptions from 144 disqualification which would limit service provider personnel to working with adults in substance use disorder abuse treatment 145

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1	586-01082-18 2018450c1
146	facilities.
147	Section 6. Section 397.417, Florida Statutes, is created to
148	read:
149	397.417 Behavioral health peer specialists
150	(1) LEGISLATIVE FINDINGS AND INTENT
151	(a) The Legislature finds that:
152	1. The ability to provide adequate behavioral health
153	services is limited by a shortage of professionals and
154	paraprofessionals.
155	2. The state is experiencing an increase in opioid
156	addictions, which prove fatal to persons in many cases.
157	3. Peer specialists provide effective support services
158	because they share common life experiences with the persons they
159	assist.
160	4. Peer specialists promote a sense of community among
161	those in recovery.
162	5. Research has shown that peer support facilitates
163	recovery and reduces health care costs.
164	6. Peer specialists may have a criminal history that
165	prevents them from meeting background screening requirements.
166	(b) The Legislature intends to expand the use of peer
167	specialists as a cost-effective means of providing services by
168	ensuring that peer specialists meet specified qualifications,
169	meet modified background screening requirements, and are
170	adequately reimbursed for their services.
171	(2) QUALIFICATIONS.—
172	(a) A person may seek certification as a peer specialist if
173	$\underline{\text{he or she has been in recovery from a substance use disorder or}}$
174	mental illness for the past 2 years or if he or she is a family

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586-01082-18 2018450c1 175 member or caregiver of a person with a substance use disorder or 176 mental illness. 177 (b) To obtain certification as a peer specialist, a person 178 must meet the background screening requirements of subsection (5), complete the training program, and achieve a passing score 179 180 on the competency exam described in paragraph (3)(a). 181 (3) DUTIES OF THE DEPARTMENT.-182 (a) The department must develop a training program for 183 persons seeking certification as peer specialists. The 184 department must give preference to trainers who are certified 185 peer specialists. The training program must coincide with a competency exam and be based on current practice standards. 186 187 (b) The department shall certify peer specialists. The 188 department may certify peer specialists directly or may 189 designate a private, nonprofit certification organization to 190 certify peer specialists, implement the training program, and

- (c) The department must require that a person providing peer specialist services be certified or be supervised by a licensed behavioral health care professional or a certified peer specialist.
- (4) PAYMENT.—Peer specialist services may be reimbursed as a recovery service through the department, a behavioral health managing entity, or the Medicaid program. Medicaid managed care plans are encouraged to use peer specialists in providing recovery services.
 - (5) BACKGROUND SCREENING.-

administer the competency exam.

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(a) All peer specialists must have completed or been lawfully released from confinement, supervision, or any

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204	nonmonetary condition imposed by the court for any felony and
205	must undergo a background screening as a condition of employment
206	and continued employment. The background screening must include
207	fingerprinting for statewide criminal history records checks
208	through the Department of Law Enforcement and national criminal
209	history records checks through the Federal Bureau of
210	Investigation. The background screening may include local
211	criminal records checks through local law enforcement agencies.
212	(b) The department or the Agency for Health Care
213	Administration, as applicable, may require by rule that
214	fingerprints submitted pursuant to this section be submitted
215	electronically to the Department of Law Enforcement.
216	(c) The department or the Agency for Health Care
217	Administration, as applicable, may contract with one or more
218	vendors to perform all or part of the electronic fingerprinting
219	pursuant to this section. Such contracts must ensure that the
220	owners and personnel of the vendor performing the electronic
221	fingerprinting are qualified and will ensure the integrity and
222	security of all personal identifying information.
223	(d) Vendors who submit fingerprints on behalf of employers
224	must:
225	1. Meet the requirements of s. 943.053; and
226	2. Have the ability to communicate electronically with the
227	department or the Agency for Health Care Administration, as
228	applicable, accept screening results from the Department of Law
229	Enforcement and provide the applicant's full first name, middle
230	initial, and last name; social security number or individual
231	taxpayer identification number; date of birth; mailing address;
232	sex; and race.

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(e) The background screening under this section must ensure that a peer specialist has not, during the previous 3 years, been arrested for and is awaiting final disposition of, been found guilty of, regardless of adjudication, or entered a plea of nolo contendere or guilty to, or been adjudicated delinquent and the record has not been sealed or expunged for, any felony.

- (f) The background screening under this section must ensure that a peer specialist has not been found guilty of, regardless of adjudication, or entered a plea of nolo contendere or guilty to, or been adjudicated delinquent and the record has not been sealed or expunged for, any offense prohibited under any of the following state laws or similar laws of another jurisdiction:
- 2. Section 394.4593, relating to sexual misconduct with certain mental health patients and reporting of such sexual misconduct.
 - 3. Section 409.9201, relating to Medicaid fraud.
- 4. Section 415.111, relating to adult abuse, neglect, or exploitation of aged persons or disabled adults.
 - 5. Section 741.28, relating to domestic violence.
- 6. Section 777.04, relating to attempts, solicitation, and conspiracy to commit an offense listed in this section.
 - 7. Section 782.04, relating to murder.
- 8. Section 782.07, relating to manslaughter, aggravated manslaughter of an elderly person or disabled adult, aggravated manslaughter of a child, or aggravated manslaughter of an officer, a firefighter, an emergency medical technician, or a

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262	paramedic.		
263	9. Section 782.071, relating to vehicular homicide.		
264	10. Section 782.09, relating to killing of an unborn child		
265	by injury to the mother.		
266	11. Chapter 784, relating to assault, battery, and culpable		
267	negligence, if the offense was a felony.		
268	12. Section 787.01, relating to kidnapping.		
269	13. Section 787.02, relating to false imprisonment.		
270	14. Section 787.025, relating to luring or enticing a		
271	child.		
272	15. Section 787.04(2), relating to leading, taking,		
273	enticing, or removing a minor beyond the state limits, or		
274	concealing the location of a minor, with criminal intent pending		
275	<pre>custody proceedings.</pre>		
276	16. Section 787.04(3), relating to leading, taking,		
277	enticing, or removing a minor beyond the state limits, or		
278	concealing the location of a minor, with criminal intent pending		
279	dependency proceedings or proceedings concerning alleged abuse		
280	or neglect of a minor.		
281	17. Section 790.115(1), relating to exhibiting firearms or		
282	weapons within 1,000 feet of a school.		
283	18. Section 790.115(2)(b), relating to possessing an		
284	electric weapon or device, destructive device, or other weapon		
285	on school property.		
286	19. Section 794.011, relating to sexual battery.		
287	20. Former s. 794.041, relating to prohibited acts of		
288	persons in familial or custodial authority.		
289	21. Section 794.05, relating to unlawful sexual activity		
290	with certain minors.		

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291	22. Section 794.08, relating to female genital mutilation.
292	23. Section 798.02, relating to lewd and lascivious
293	behavior.
294	24. Chapter 800, relating to lewdness and indecent
295	exposure.
296	25. Section 806.01, relating to arson.
297	26. Section 810.02, relating to burglary, if the offense
298	was a felony of the first degree.
299	27. Section 810.14, relating to voyeurism, if the offense
300	was a felony.
301	28. Section 810.145, relating to video voyeurism, if the
302	offense was a felony.
303	29. Section 812.13, relating to robbery.
304	30. Section 812.131, relating to robbery by sudden
305	<pre>snatching.</pre>
306	31. Section 812.133, relating to carjacking.
307	32. Section 812.135, relating to home-invasion robbery.
308	33. Section 817.50, relating to fraudulently obtaining
309	goods or services from a health care provider and false reports
310	of a communicable disease.
311	34. Section 817.505, relating to patient brokering.
312	35. Section 825.102, relating to abuse, aggravated abuse,
313	or neglect of an elderly person or disabled adult.
314	36. Section 825.1025, relating to lewd or lascivious
315	offenses committed upon or in the presence of an elderly person
316	or disabled person.
317	37. Section 825.103, relating to exploitation of an elderly
318	person or disabled adult, if the offense was a felony.
319	38. Section 826.04, relating to incest.

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320	39. Section 827.03, relating to child abuse, aggravated
321	child abuse, or neglect of a child.
322	40. Section 827.04, relating to contributing to the
323	delinquency or dependency of a child.
324	41. Former s. 827.05, relating to negligent treatment of
325	children.
326	42. Section 827.071, relating to sexual performance by a
327	child.
328	43. Section 831.30, relating to fraud in obtaining
329	medicinal drugs.
330	44. Section 831.31, relating to sale, manufacture,
331	delivery, possession with intent to sell, manufacture, or
332	deliver any counterfeit controlled substance if the offense was
333	a felony.
334	45. Section 843.01, relating to resisting arrest with
335	violence.
336	46. Section 843.025, relating to depriving a law
337	enforcement, correctional, or correctional probation officer
338	means of protection or communication.
339	47. Section 843.12, relating to aiding in an escape.
340	48. Section 843.13, relating to aiding in the escape of
341	juvenile inmates of correctional institutions.
342	49. Chapter 847, relating to obscene literature.
343	50. Section 874.05, relating to encouraging or recruiting
344	another to join a criminal gang.
345	51. Chapter 893, relating to drug abuse prevention and
346	control, if the offense was a felony of the second degree or
347	greater severity.
348	52. Section 895.03, relating to racketeering and collection

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349	of unlawful debts.
350	53. Section 896.101, relating to the Florida Money
351	Laundering Act.
352	54. Section 916.1075, relating to sexual misconduct with
353	certain forensic clients and reporting of such sexual
354	misconduct.
355	55. Section 944.35(3), relating to inflicting cruel or
356	inhuman treatment on an inmate resulting in great bodily harm.
357	56. Section 944.40, relating to escape.
358	57. Section 944.46, relating to harboring, concealing, or
359	aiding an escaped prisoner.
360	58. Section 944.47, relating to introduction of contraband
361	into a correctional facility.
362	59. Section 985.701, relating to sexual misconduct in
363	juvenile justice programs.
364	60. Section 985.711, relating to contraband introduced into
365	detention facilities.
366	(6) EXEMPTION REQUESTS.—Persons who wish to become a peer
367	specialist and are disqualified under subsection (5) may request
368	an exemption from disqualification pursuant to s. 435.07 from
369	the department or the Agency for Health Care Administration, as
370	applicable.
371	(7) GRANDFATHER CLAUSE.—All peer specialists certified as
372	of the effective date of this act are recognized as having met
373	the requirements of this act.
374	Section 7. Paragraph (e) of subsection (5) of section
375	212.055, Florida Statutes, is amended to read:
376	212.055 Discretionary sales surtaxes; legislative intent;
377	authorization and use of proceedsIt is the legislative intent

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378 that any authorization for imposition of a discretionary sales 379 surtax shall be published in the Florida Statutes as a 380 subsection of this section, irrespective of the duration of the 381 levy. Each enactment shall specify the types of counties 382 authorized to levy; the rate or rates which may be imposed; the 383 maximum length of time the surtax may be imposed, if any; the 384 procedure which must be followed to secure voter approval, if required; the purpose for which the proceeds may be expended; and such other requirements as the Legislature may provide. 386 387 Taxable transactions and administrative procedures shall be as 388 provided in s. 212.054.

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- (5) COUNTY PUBLIC HOSPITAL SURTAX.—Any county as defined in s. 125.011(1) may levy the surtax authorized in this subsection pursuant to an ordinance either approved by extraordinary vote of the county commission or conditioned to take effect only upon approval by a majority vote of the electors of the county voting in a referendum. In a county as defined in s. 125.011(1), for the purposes of this subsection, "county public general hospital" means a general hospital as defined in s. 395.002 which is owned, operated, maintained, or governed by the county or its agency, authority, or public health trust.
- (e) A governing board, agency, or authority shall be chartered by the county commission upon this act becoming law. The governing board, agency, or authority shall adopt and implement a health care plan for indigent health care services. The governing board, agency, or authority shall consist of no more than seven and no fewer than five members appointed by the county commission. The members of the governing board, agency, or authority shall be at least 18 years of age and residents of

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the county. A No member may not be employed by or affiliated with a health care provider or the public health trust, agency, or authority responsible for the county public general hospital. The following community organizations shall each appoint a representative to a nominating committee: the South Florida Hospital and Healthcare Association, the Miami-Dade County Public Health Trust, the Dade County Medical Association, the Miami-Dade County Homeless Trust, and the Mayor of Miami-Dade County. This committee shall nominate between 10 and 14 county citizens for the governing board, agency, or authority. The slate shall be presented to the county commission and the county commission shall confirm the top five to seven nominees, depending on the size of the governing board. Until such time as the governing board, agency, or authority is created, the funds provided for in subparagraph (d)2. shall be placed in a restricted account set aside from other county funds and not disbursed by the county for any other purpose.

- 1. The plan shall divide the county into a minimum of four and maximum of six service areas, with no more than one participant hospital per service area. The county public general hospital shall be designated as the provider for one of the service areas. Services shall be provided through participants' primary acute care facilities.
- 2. The plan and subsequent amendments to it shall fund a defined range of health care services for both indigent persons and the medically poor, including primary care, preventive care, hospital emergency room care, and hospital care necessary to stabilize the patient. For the purposes of this section, "stabilization" means stabilization as defined in s. 397.311 s-

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586-01082-18 2018450c1 436 397.311(45). Where consistent with these objectives, the plan 437 may include services rendered by physicians, clinics, community 438 hospitals, and alternative delivery sites, as well as at least one regional referral hospital per service area. The plan shall 440 provide that agreements negotiated between the governing board, 441 agency, or authority and providers shall recognize hospitals that render a disproportionate share of indigent care, provide other incentives to promote the delivery of charity care to draw 444 down federal funds where appropriate, and require cost 445 containment, including, but not limited to, case management. From the funds specified in subparagraphs (d)1. and 2. for 447 indigent health care services, service providers shall receive 448 reimbursement at a Medicaid rate to be determined by the 449 governing board, agency, or authority created pursuant to this paragraph for the initial emergency room visit, and a per-member 451 per-month fee or capitation for those members enrolled in their service area, as compensation for the services rendered 452 453 following the initial emergency visit. Except for provisions of 454 emergency services, upon determination of eligibility, 455 enrollment shall be deemed to have occurred at the time services 456 were rendered. The provisions for specific reimbursement of 457 emergency services shall be repealed on July 1, 2001, unless 458 otherwise reenacted by the Legislature. The capitation amount or 459 rate shall be determined before program implementation by an 460 independent actuarial consultant. In no event shall such 461 reimbursement rates exceed the Medicaid rate. The plan must also 462 provide that any hospitals owned and operated by government 463 entities on or after the effective date of this act must, as a condition of receiving funds under this subsection, afford 464

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public access equal to that provided under s. 286.011 as to any meeting of the governing board, agency, or authority the subject of which is budgeting resources for the retention of charity care, as that term is defined in the rules of the Agency for Health Care Administration. The plan shall also include innovative health care programs that provide cost-effective alternatives to traditional methods of service and delivery funding.

- 3. The plan's benefits shall be made available to all county residents currently eligible to receive health care services as indigents or medically poor as defined in paragraph (4) (d).
- 4. Eligible residents who participate in the health care plan shall receive coverage for a period of 12 months or the period extending from the time of enrollment to the end of the current fiscal year, per enrollment period, whichever is less.
- 5. At the end of each fiscal year, the governing board, agency, or authority shall prepare an audit that reviews the budget of the plan, delivery of services, and quality of services, and makes recommendations to increase the plan's efficiency. The audit shall take into account participant hospital satisfaction with the plan and assess the amount of poststabilization patient transfers requested, and accepted or denied, by the county public general hospital.

Section 8. Subsection (3) of section 394.495, Florida Statutes, is amended to read:

394.495 Child and adolescent mental health system of care; programs and services.—

(3) Assessments must be performed by:

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494	(a) A professional as defined in s. 394.455(5), (7), (33)
495	$\frac{(32)}{(36)}$, $\frac{(36)}{(35)}$, or $\frac{(37)}{(36)}$;
496	(b) A professional licensed under chapter 491; or
497	(c) A person who is under the direct supervision of a
498	qualified professional as defined in s. 394.455(5), (7), $\underline{(33)}$
499	$\frac{(32)}{(36)}$, $\frac{(36)}{(35)}$, or $\frac{(37)}{(36)}$ or a professional licensed under
500	chapter 491.
501	Section 9. Subsection (5) of section 394.496, Florida
502	Statutes, is amended to read:
503	394.496 Service planning.—
504	(5) A professional as defined in s. 394.455(5), (7), $\underline{(33)}$
505	$\frac{(32)}{(36)}$, $\frac{(36)}{(35)}$, or $\frac{(37)}{(36)}$ or a professional licensed under
506	chapter 491 must be included among those persons developing the
507	services plan.
508	Section 10. Subsection (6) of section 394.9085, Florida
509	Statutes, is amended to read:
510	394.9085 Behavioral provider liability
511	(6) For purposes of this section, the $\underline{\text{term}}$ $\underline{\text{terms}}$
512	"detoxification services $ au''$ has the same meaning as
513	<pre>detoxification in s. 397.311(26)(a), "addictions receiving</pre>
514	facility r'' has the same meaning as provided in s.
515	$\underline{397.311(26)(a)}$, and "receiving facility" \underline{has} have the same
516	meaning meanings as those provided in $\underline{s. 394.455}$ ss.
517	397.311(26)(a)4., 397.311(26)(a)1., and 394.455(39),
518	respectively.
519	Section 11. Section 397.416, Florida Statutes, is amended
520	to read:
521	397.416 Substance <u>use disorder</u> abuse treatment services;
522	qualified professional.—Notwithstanding any other provision of

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law, a person who was certified through a certification process recognized by the former Department of Health and Rehabilitative Services before January 1, 1995, may perform the duties of a qualified professional with respect to substance <u>use</u> abuse treatment services as defined in this chapter, and need not meet

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Section 12. Paragraph (b) of subsection (1) of section 409.972, Florida Statutes, is amended to read:

the certification requirements contained in s. 397.311(35) s.

409.972 Mandatory and voluntary enrollment.-

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397.311(34).

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- (1) The following Medicaid-eligible persons are exempt from mandatory managed care enrollment required by s. 409.965, and may voluntarily choose to participate in the managed medical assistance program:
- (b) Medicaid recipients residing in residential commitment facilities operated through the Department of Juvenile Justice or $\underline{\text{in}}$ a treatment facility as defined in $\underline{\text{s. 394.455}}$ $\underline{\text{s.}}$ $\underline{\text{394.455}}$ (47).

Section 13. Paragraphs (d) and (g) of subsection (1) of section 440.102, Florida Statutes, are amended to read:

440.102 Drug-free workplace program requirements.—The following provisions apply to a drug-free workplace program implemented pursuant to law or to rules adopted by the Agency for Health Care Administration:

- (d) "Drug rehabilitation program" means a service provider as defined in s. 397.311 which, established pursuant to s. 397.311(43), that provides confidential, timely, and expert

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identification, assessment, and resolution of employee drug 553 abuse. 554 (g) "Employee assistance program" means an established program capable of providing expert assessment of employee 556 personal concerns; confidential and timely identification services with regard to employee drug abuse; referrals of 557 employees for appropriate diagnosis, treatment, and assistance; 558 559 and followup services for employees who participate in the program or require monitoring after returning to work. If, in 560 561 addition to the above activities, an employee assistance program 562 provides diagnostic and treatment services, these services shall in all cases be provided by service providers as defined in s. 563 397.311 pursuant to s. 397.311(43). 564 565 Section 14. Subsection (7) of section 744.2007, Florida Statutes, is amended to read: 567 744.2007 Powers and duties.-568 (7) A public guardian may not commit a ward to a treatment facility, as defined in s. $394.455 ext{ s. } ext{ } ext{394.455} ext{ } ext{(47)}$, without an 569

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Section 15. This act shall take effect July 1, 2018.

involuntary placement proceeding as provided by law.

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The Florida Senate State Senator René García

Please reply to:

☐ District Office:

1490 West 68 Street Suite # 201 Hialeah, FL. 33014 Phone# (305) 364-3100

January 11, 2018

The Honorable Rob Bradley Chair, Appropriations Committee 201 The Capitol 404 S. Monroe Street Tallahassee, FL 32399-1100

Dear Senator Bradley,

Please have this letter serve as my formal request to have **SB 450 Mental Health and Substance Use Disorders** be heard during the next Appropriations Committee Meeting. Should you have any questions or concerns, please do not hesitate to contact my office.

Sincerely,

State Senator René García

District 36

CC: Mike Hansen Alicia Weiss

THE FLORIDA SENATE

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional	I Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic Mental Health 3 Substance US	Amendment Barcode (if applicable)
Name Shane Messer	<u> </u>
Job Title legislative affairs director	
Address 316 & Park Ave	Phone 224 - 2859
Street Tallahassee FC 32301	_ Email Shane @fccmh.orc
City State Zip	
	Speaking: In Support Against hair will read this information into the record.)
Representing Florida Council for Beha	arioral Health Core
Appearing at request of Chair: Yes No Lobbyist regis	stered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit a meeting. Those who do speak may be asked to limit their remarks so that as mar	all persons wishing to speak to be heard at this by persons a s possible can be heard.

S-001 (10/14/14)

This form is part of the public record for this meeting.

THE FLORIDA SENATE

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional State) Meeting Date	Bill Number (if applicable)
Topic Mental Heafth	Amendment Barcode (if applicable)
Name Alisa Latat	
Job Title Executive Director	
Address TH 32302	Phone 850-671-4445
	Email
City State Zip Speaking: For Against Information Waive Speaking: (The Chair	peaking: In Support Against will read this information into the record.)
Representing <u>National Alliance on Mental</u>	Illness'- Hereck
Appearing at request of Chair: Yes No Lobbyist register	ered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many permits and the second se	

S-001 (10/14/14)

This form is part of the public record for this meeting.

THE FLORIDA SENATE

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Bill Number (if applicable) **Topic** Amendment Barcode (if applicable) Name Phone Address Street Email City State For Against Information Waive Speaking: In Support Speaking: Against (The Chair will read this information into the record.) Representing Lobbyist registered with Legislature: Appearing at request of Chair: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

S-001 (10/14/14)

This form is part of the public record for this meeting.

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By: The Professional Staff of the Committee on Appropriations				
PCS/CS/SB 470 (261158)				
Appropriations Committee (Recommended by Appropriations Subcommittee on Criminal and Civil Justice); Military and Veterans Affairs, Space, and Domestic Security Committee; and Senator Stargel				
Minimum Basic Recruit Training Exemptions				
February	14, 2018	REVISED:		
ANALYST		F DIRECTOR	REFERENCE	ACTION
. Sanders			MS	Fav/CS
2. Forbes		ry	ACJ	Recommend: Fav/CS
B. Forbes H		n	AP	Pre-meeting
	PCS/CS/S Appropria Criminal a Committee Minimum February	PCS/CS/SB 470 (26 Appropriations Com Criminal and Civil Ju Committee; and Sena Minimum Basic Rec February 14, 2018 YST STAFF Ryon Sadber	PCS/CS/SB 470 (261158) Appropriations Committee (Recommend Criminal and Civil Justice); Militar Committee; and Senator Stargel Minimum Basic Recruit Training February 14, 2018 REVISED: STAFF DIRECTOR	PCS/CS/SB 470 (261158) Appropriations Committee (Recommended by App Criminal and Civil Justice); Military and Veterans A Committee; and Senator Stargel Minimum Basic Recruit Training Exemptions February 14, 2018 REVISED: YST STAFF DIRECTOR REFERENCE Ryon MS Sadberry ACJ

Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

I. Summary:

PCS/CS/SB 470 creates an exemption from a Criminal Justice Standards and Training Commission (Commission)-approved law enforcement, correctional, or correctional probation officer basic recruit training program (BRTP) for an applicant who successfully completed a special operations forces training course and served in the special operations forces for a minimum of 5 years. An applicant's last date of service in the special operations forces must be within 4 years of applying for an exemption from a BRTP.

An applicant who qualifies for an exemption from a BRTP under the bill must complete training required by the Commission, and demonstrate proficiency in high-liability areas and pass the state officer certification exam within one year after receiving an exemption. Prior to employment or appointment the applicant must also meet the minimum qualifications described in s. 943.13(1)-(8), F.S.

The bill defines the term "special operations forces" to mean those active and reserve component forces of the military services designated by the Secretary of Defense and specifically organized, trained, and equipped to conduct and support special operations. The term includes servicemembers of the:

- U.S. Army Special Forces;
- U.S. Army 75th Ranger Regiment;

- U.S. Navy SEALs and Special Warfare Combatant-Craft Crewmen;
- U.S. Air Force Combat Control, Pararescue, and Tactical Air Control Party specialists; and
- U.S. Marine Corps Critical Skills Operators.

The term also includes any other component of the United States Special Operations Command approved by the Commission.

Lowers the minimum age for employment as a correctional officer from 19 years of age to 18 years of age. However, a correctional officer who is younger than 19 years of age may not supervise inmates but may perform all other duties performed by a full-time, part-time, or auxiliary correctional officer.

The Florida Department of Law Enforcement and the Department of Corrections expect minimal increases in costs in implementing the provisions of the bill.

The bill takes effect on July 1, 2018.

II. Present Situation:

Criminal Justice Standards and Training Commission

The Criminal Justice Standards and Training Commission (Commission) was created within the Florida Department of Law Enforcement to actively provide statewide leadership in the establishment, implementation, and evaluation of criminal justice standards and training for all law enforcement, correctional, and correctional probation officers. The powers, duties, and functions of the Commission include, but are not limited to:

- Adopting rules for the administration of ss. 943.085-943.255, F.S.;²
- Certifying, and revoking the certification of, officers, instructors, and criminal justice training schools;
- Establishing uniform minimum employment and training standards for the various criminal justice disciplines;
- Establishing minimum curricular requirements for criminal justice training schools;
- Establishing a central repository of records for the proper administration of the Commission's duties, powers, and functions; and³
- Implementing, administering, maintaining, and revising a job-related officer certification examination for each criminal justice discipline.⁴

Criminal Justice Training and Selection Centers

There are 40 training centers, or training schools, certified by the Commission. Training centers are tasked with the delivery of all basic recruit, advanced, and specialized training programs,

¹ Sections 943.11(1)(a) and 943.085(3), F.S.

² Sections 943.085-943.255, F.S., govern the administration, development, implementation, and enforcement of training and employment standards in various criminal justice disciplines.

³ The Commission utilizes a system called the Automated Training Management System to secure and store records required by statute and in Commission rules.

⁴ See s. 943.12, F.S.

which are intended to provide job-related training to law enforcement, correctional, and correctional probation officers.⁵ Attached to the training centers are 15 selection centers responsible for the evaluation of pre-service candidates and in-service officers for all units of the local criminal justice system in a region, thereby establishing a pool of qualified candidates for criminal justice agencies.⁶ Each selection center is under the direction and control of a postsecondary public school or a criminal justice agency within the selection center's region.⁷

Minimum Qualifications for Employment or Appointment

Section 943.13, F.S., specifies the minimum qualifications for any person seeking employment or appointment as a law enforcement, correctional, or correctional probation officer. An applicant must:

- Be at least 19 years of age, a citizen of the U.S., and a high school graduate or its equivalent;⁸
- Not have been convicted of any felony or of a misdemeanor involving perjury or a false statement, or have received a dishonorable discharge from any of the U.S. Armed Forces;
- Have documentation of his or her processed fingerprints on file with the employing agency or, if a private correctional officer, have documentation of his or her processed fingerprints on file with the Department of Corrections or the Commission;
- Pass a physical examination by a licensed physician, physician assistant, or certified advanced registered nurse practitioner, based on specifications established by the Commission:⁹
- Have a good moral character as determined by a background investigation under procedures established by the Commission;¹⁰
- Execute and submit to the employing agency or, if a private correctional officer, submit to the appropriate governmental entity an affidavit-of-applicant form, adopted by the Commission, attesting to his or her compliance with the aforementioned qualifications;
- Complete a Commission-approved basic recruit training program for the applicable criminal justice discipline, unless exempt under s. 943.13(9), F.S.;
- Achieve an acceptable score on the officer certification examination for the applicable criminal justice discipline; and
- Comply with the continuing training or education requirements of s. 943.135, F.S.

Basic Recruit Training Program

The Commission is required to adopt rules to design, implement, maintain, evaluate, and revise entry requirements and job-related curricula and performance standards for a basic recruit training program (BRTP).¹¹ The Commission must assure that entrance into a BRTP for law enforcement, correctional, and correctional probation officers be limited to those who have

⁵ Rule 11B-35.001(1), F.A.C.

⁶ Sections 943.256(2) and (3), F.S.

⁷ Section 943.256(1), F.S.

⁸ Rule 11B-27.0021(1), F.A.C., defines a high school graduate as an individual who has completed a secondary education program through a public school, private school, an equivalency diploma program, or home education program through an educational provider recognized by a public educational system within the United States or its territories, or received a foreign high school diploma.

⁹ See 11B-27.002(1)(d), F.A.C.

¹⁰ See 11B-27.002(1)(g), F.A.C.

¹¹ Section 943.17, F.S.

passed a Commissioned-approved basic abilities test.¹² After an applicant passes the discipline specific basic abilities test, he or she may enter the appropriate BRTP.¹³ The applicant must successfully complete their program, pass the corresponding state officer certification exam, and gain employment within four years of beginning the BRTP.¹⁴

Basic Recruit Training Program Exemption

Current law provides an exemption from a BRTP for those who:

- Completed a comparable BRTP for the applicable criminal justice discipline in another state or for the federal government; and
- Served as a full-time sworn officer in another state or for the federal government for at least one year provided there is no more than an eight-year break in employment, as measured from the separation date of the most recent qualifying employment to the time a complete application is submitted for an exemption from the BRTP.¹⁵

Additionally, current law provides that a certified Florida officer who has separated from employment and who is not reemployed within four years after the date of separation must meet the requirements of s. 943.13, F.S., but does not have to complete a BRTP. Officers who are not reemployed within eight years after separation must meet the requirements of s. 943.13, F.S., and complete a BRTP. 17

If an applicant is seeking any of these exemptions, the applicant's employing agency or a selection center must verify that the applicant meets the above-described exemption criteria and submit documentation about the applicant's criminal justice experience to the Commission. An applicant who ultimately receives an exemption from a BRTP must still demonstrate proficiency in high-liability areas 19 and pass the state officer certification exam within one year after receiving an exemption. If these requirements are not met within one year, the person must complete a BRTP. 20

Equivalency of Training

Employing agencies and selection centers utilize the equivalency of training process to verify that an applicant meets the exemption criteria and is eligible for an exemption from a BRTP. As part of the process, an employing agency or selection center will review the applicant's previous

¹² See s. 493.17(1)(g), F.S., and Rule 11B-35.0011, F.A.C. The basic abilities test assesses written comprehension and expression, information ordering, spatial orientation, memorization, problem sensitivity, and inductive and deductive reasoning. See also Florida Department of Law Enforcement, *Basic Abilities Test (BAT)*, http://www.fdle.state.fl.us/CJSTC/Officer-Requirements/Basic-Abilities-Test.aspx (last visited Jan. 16, 2018).

¹³ Rule 11B-35.002(5), F.A.C. There is a separate BRTP for law enforcement, correctional, and correctional probation officers. Each of the three programs consist of multiple courses totaling 770, 420, and 482 hours of course work, respectively. ¹⁴ Rule 11B-35.002(2)(a), F.A.C.

¹⁵ Section 943.13(9), F.S.

¹⁶ Section 943.1395(3), F.S.

¹⁷ Section 943.131(2), F.S.

¹⁸ Id.

¹⁹ Rule 11B-35.0021, F.A.C., establishes four high-liability training courses: Criminal Justice Firearms, Law Enforcement Vehicle Operations, Criminal Justice Defensive Tactics, and First Aid for Criminal Justice Officers.

²⁰ Supra note 17.

law enforcement,²¹ correctional,²² or correctional probation²³ officer training to determine what, if any, courses are comparable to those of a BRTP.²⁴ According to the Florida Department of Law Enforcement, the curriculum review may determine that additional training is necessary for the applicant and a partial exemption is granted in lieu of the full exemption from a BRTP.²⁵

U.S. Special Operations Forces

Special operations forces are those active and reserve component forces of the U.S. Armed Forces specifically organized, trained, and equipped to conduct and support special operations.²⁶ The Department of Defense's Special Operations Command (SOCOM), headquartered at MacDill Air Force Base in Tampa, trains, equips, and oversees the special operations forces of each military service. SOCOM's components include:

- The U.S. Army Special Operations Command;
- The Naval Special Warfare Command;
- The Air Force Special Operations Command; and
- The Marine Corps Forces Special Operations Command.

Special operations forces are intended to be versatile forces, capable of conducting a wide range of missions, including those that other military units would not be suited to undertake.²⁷ Among their multiple roles, the most important are considered to be direct action, special reconnaissance, foreign internal defense, and security force assistance. The last two activities involve helping friendly governments improve their military capabilities, which requires the largest commitments of special operations forces personnel and time.²⁸

Special operations require unique modes of employment, tactical techniques, equipment, and training. These operations are often conducted in hostile, denied, or politically sensitive environments and are characterized by one or more of the following elements: time sensitive, clandestine, low visibility, conducted with and/or though indigenous forces, requiring regional expertise, and/or a high degree of risk.

²⁵ Senate Military and Veterans Affairs, Space, and Domestic Security Committee staff telephone conversation with Florida Department of Law Enforcement staff (October 31, 2017).

²¹ Comparable law enforcement officer training must cover the following topics: Legal, interactions in a diverse community, interviewing and reporting writing, patrol (including fundamentals, calls for service, and critical incidents), criminal investigations (including crime scene and courtroom), traffic stops, traffic crash investigations, and the high-liability subject areas. Rule 11B-.5.009(3)(a), F.A.C.

²² Comparable correctional officer training must cover the following topics: Legal, communications, officer safety, facility and equipment, intake and release, supervising in a correctional facility, supervising special populations, responding to incidents and emergencies, firearms, defensive tactics, and first aid or equivalent. Rule 11B-35.009(3)(b), F.A.C.

²³ Comparable correctional probation officer training must cover the following topics: Legal foundations for correctional probation, communications, intake and orientation, caseload management, supervision of offenders, field supervision, defensive tactics, and first aid or equivalent. Rule 11B-35.009(3)(c), F.A.C.

²⁴ 11B-35.009(3)(a), (b), and (c), F.A.C.

²⁶ Congressional Research Service, *U.S. Special Operations Forces (SOF): Background and Issues for Congress*, 1 (Jan. 6, 2017), http://fas.org/sgp/crs/natsec/RS21048.pdf (last visited on Jan. 16, 2018).

²⁷ Congressional Budget Office, *The U.S. Military's Force Structure: A Primer*, 112 (July 2016), https://www.cbo.gov/sites/default/files/114th-congress-2015-2016/reports/51535-fsprimer.pdf (last visited Jan. 16, 2018).

In fiscal year 2014, there were approximately 62,800 special operations military personnel, which equated to just under 3 percent of the military services' total force levels for that year.²⁹ The Department of Defense plans to field an average of about 60,000 special-operations military personnel over the 2017-2021 period.³⁰ The Army has the largest concentration of special operations forces members of all the military services. In 2014, 54 percent of all special operations forces members were in the Army, 25 percent were in the Air Force, 16 percent were in the Navy, and 5 percent were in the Marine Corps.³¹

Correctional Officer Requirements

The Criminal Justice Standards and Training Commission (Commission), which is housed within the Florida Department of Law Enforcement (FDLE) is, in part, responsible for implementing requirements related to the training, certification, and discipline of full-time, part-time,³² and auxiliary³³ correctional officers.³⁴

Section 943.10(2), F.S., defines "correctional officer" to mean any person who is appointed or employed full time by the state or any political subdivision thereof, or by any private entity which has contracted with the state or county, and whose primary responsibility is the supervision, protection, care, custody, and control, or investigation, of inmates within a correctional institution; however, the term "correctional officer" does not include any secretarial, clerical, or professionally trained personnel.³⁵

Section 943.13, F.S., provides that, to be eligible to be employed as a correctional officer, the person must:

- Be at least 19 years of age;
- Be a citizen of the United States, notwithstanding any law of the state to the contrary;
- Be a high school graduate or its equivalent;³⁶

²⁹ U.S. Government Accountability Office, *Report No. 15-571: Special Operations Forces: Opportunities Exist to Improve Transparency of Funding and Assess Potential to Lesson Some Deployments*, 8-9 (July 2015), https://www.gao.gov/assets/680/671462.pdf (last visited Jan. 17, 2018).

³⁰ Supra note 27.

³¹ Supra note 29, at 11.

³² Section 943.10(7), F.S., defines "part-time correctional officer" to mean any person who is employed or appointed less than full time, as defined by the employing or appointing agency, with or without compensation, whose responsibilities include the supervision, protection, care, custody, and control of inmates within a correctional institution.

³³ Section 943.10(9), F.S., defines "auxiliary correctional officer" to mean any person employed or appointed, with or without compensation, who aids or assists a full-time or part-time correctional officer and who, while under the supervision of a full-time or part-time correctional officer, has the same authority as a full-time or part-time correctional officer for the purpose of providing supervision, protection, care, custody, and control of inmates within a correctional institution or a county or municipal detention facility.

³⁴ Correctional officers are eligible for special risk class benefits in accordance with s. 121.0515, F.S. Special risk class membership awards more retirement credit per year of service than is awarded to other employees due to the increased risk that such employees undertake as a part of their duties. Membership of correctional officers in the special risk class is determined by whether the officer's primary duties and responsibilities involve the custody of prisoners or inmates within a prison, jail, or other criminal detention facility, or while on work detail outside the facility, or while being transported; or whether the officer is the supervisor or command officer of a member or members who have such responsibilities. Section 121.0515(1) and (3)(c), F.S.

³⁵ Section 943.10(2), F.S.

³⁶ Section 943.13(3), F.S., provides that the Commission must define the term high school equivalency in rule.

- Not have been convicted of any felony or of a misdemeanor involving perjury or a false statement, or have received a dishonorable discharge from any of the Armed Forces of the United States;³⁷
- Have documentation of his or her processed fingerprints on file with the employing agency or, if a private correctional officer, have documentation of his or her processed fingerprints on file with the Department of Corrections (DOC) or the Commission;³⁸
- Have passed a physical examination by a licensed physician, physician assistant, or certified advanced registered nurse practitioner, based on specifications established by the Commission;
- Have a good moral character as determined by a background investigation by the Commission;
- Execute and submit a sworn affidavit-of-applicant form attesting to his or her compliance with the above-listed requirements to the employing agency or, if a private correctional officer, submit to the appropriate governmental entity;
- Complete a Commission approved basic recruit training program for the applicable criminal justice discipline, unless exempt under law;³⁹ and
- Achieve an acceptable score on the officer certification examination for the applicable criminal justice discipline.

If a critical need for officers exists, the employing agency may temporarily employ a person as a correctional officer, if he or she has met all the requirements listed above, even if he or she has not completed basic recruit school or received an acceptable score on the certification examination. Any person employed as a temporary correctional officer must be supervised by another correctional officer anytime he or she is performing any duties of a correctional officer and must attend the first basic recruit training program offered in the geographic area within 180 consecutive days of employment. A person temporarily employed as a correctional officer is prohibited from being employed in the position for more than 30 months. However, a person that is attending the first available basic recruit training program offered in his or her geographic area may continue to be employed as a temporary correctional officer until he or she:

³⁷ Section 943.13(4), F.S., further specifies that: a. Any person who, after July 1, 1981, pleads guilty or nolo contendere to or is found guilty of any felony or of a misdemeanor involving perjury or a false statement is not eligible for employment or appointment as an officer, notwithstanding suspension of sentence or withholding of adjudication; and b. Any person who has pled nolo contendere to a misdemeanor involving a false statement, prior to December 1, 1985, and has had such record sealed or expunged shall not be deemed ineligible for employment or appointment as an officer.

³⁸ Section 943.13(5), F.S., provides that the FDLE must retain and enter into the statewide automated biometric identification system all fingerprints submitted. Thereafter, the fingerprints must be available for all purposes and uses authorized for arrest fingerprints entered in the statewide automated biometric identification system pursuant to s. 943.051, F.S. The FDLE is also required to search all arrest fingerprints received pursuant to s. 943.051, F.S., against the fingerprints retained in the statewide automated biometric identification system in accordance with s. 943.13, F.S., and report to the employing agency any arrest records that are identified with the retained employee's fingerprints. These fingerprints must be forwarded to the FDLE for processing and retention.

³⁹ Section 943.13(9), F.S., provides an exemption for an applicant to be required to take the basic recruit training program, including that if the applicant has completed a comparable basic recruit training program for the applicable criminal justice discipline in another state or for the Federal Government and served as a full-time sworn officer in another state or for the Federal Government for at least 1 year. For the exemption to be available, the applicant cannot have more than an 8-year break in employment, as measured from the separation date of the most recent qualifying employment to the time a complete application is submitted for the exemption.

⁴⁰ Section 943.131(1)(a), F.S.

⁴¹ Section 943.131(1)(a) and (c), F.S.

- Fails or withdraws from the basic recruit training program; or
- Is separated from employment or appointment by the employing agency. 42

Any person employed as a correctional officer, regardless of age, must comply with all the above-described eligibility criteria and any other requirements imposed by the Commission, including such requirements as continuing education requirements proscribed in s. 943.135, F.S.

III. Effect of Proposed Changes:

Section 1 amends s. 943.10, F.S., to define the term "special operations forces" to mean those active and reserve component forces of the military services designated by the Secretary of Defense and specifically organized, trained, and equipped to conduct and support special operations. The term includes service members of the:

- U.S. Army Special Forces;
- U.S. Army 75th Ranger Regiment;
- U.S. Navy SEALs and Special Warfare Combatant-Craft Crewmen;
- U.S. Air Force Combat Control, Pararescue, and Tactical Air Control Party specialists; and
- U.S. Marine Corps Critical Skills Operators.

The term also includes any other component of the United States Special Operations Command approved by the Criminal Justice Standards and Training Commission (Commission).

Sections 2 and 3 amend ss. 913.13 and 943.131, F.S., respectively, to reduce the minimum age requirement for correctional officers from 19 years of age to 18 years of age. Create exemptions from a Commission-approved law enforcement, correctional, or correctional probation officer basic recruit training program (BRTP) for an applicant who successfully completed a special operations forces training course and served in the special operations forces for a minimum of 5 years. An applicant's last date of service in the special operations forces must be within 4 years of applying for an exemption from a BRTP under the bill.

The Commission must adopt rules that establish the criteria and procedures to determine if a special operations forces applicant is exempt from completing a BRTP.

An applicant who qualifies for an exemption from a BRTP under the bill must complete training required by the Commission, and demonstrate proficiency in high-liability areas and pass the state officer certification exam within one year after receiving an exemption. If the demonstration of proficiencies and certification exam requirements are not completed within one year, the applicant must seek an additional exemption. Prior to employment or appointment the applicant must also meet the minimum qualifications described in s. 943.13(1)-(8), F.S.

The bill requires a criminal justice training center, in addition to an employing agency or criminal justice selection center, to verify and document to the Commission that an applicant requesting an exemption from a law enforcement, correctional, or correctional probation officer BRTP satisfies the requirements of the applicable exemption.

⁴² Section 943.131(1)(b), F.S.

Section 4 creates s. 944.145, F.S., to prohibit a correctional officer younger than 19 years of age from supervising inmates. A correctional officer that is younger than 19 years of age may perform all other duties performed by a full-time, part-time, or auxiliary correctional officer. Sections 5-9 reenact ss. 943.1395, 943.17296, 626.989, and 943.133, F.S., respectively, for the purpose of incorporating amendments to s. 943.13 and s. 943.131, F.S. The bill takes effect on July 1, 2018.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

An applicant who is required by the Criminal Justice Standards and Training Commission to complete additional training is responsible for the cost of tuition. However, in some cases, an employing agency will pay the cost of a trainee's tuition, as authorized in s. 943.16, F.S.

C. Government Sector Impact:

The Automated Training Management System, which serves as the central repository of records for Criminal Justice Standards and Training Commission, must include programming to allow for the entry of individuals who qualify for the special operations forces exemption created in the bill. The Florida Department of Law Enforcement states that this change is minimal and there is no fiscal impact.⁴⁴

The number of individuals this would affect is indeterminate, as the Department of Corrections does not track employees with "special operations forces" experience. Any

⁴³ A person employed as a correctional officer who is younger than 19 years of age will not qualify for special risk class benefits because he or she will not be supervising inmates, which is required pursuant to s. 121.0515, F.S.

⁴⁴ Florida Department of Law Enforcement, *Senate Bill 470 Agency Analysis* (Oct. 31, 2017) (on file with the Senate Committee on Military and Veterans Affairs, Space, and Domestic Security).

additional administrative resources in administering this bill is anticipated to be negligible as much of the information required should be contained on documents already provided by applicants in the hiring process.⁴⁵

The bill permits the DOC to hire persons who are between 18 and 19 years of age to perform limited correctional officer functions. To the extent that this bill increases the number of persons the DOC is able to hire, the bill could potentially reduce the current vacancy rate within correctional facilities.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

The bill substantially amends the following sections of the Florida Statutes: 943.10, 943.13, and 943.131.

The bill reenacts sections 626.989, 943.133, 943.1395, and 943.17296, Florida Statutes, for the purpose of incorporating the amendments to sections 943.13 and 943.131, Florida Statutes.

IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

Recommended CS/CS by Appropriations Subcommittee on Criminal and Civil Justice on February 8, 2018:

The committee substitute amends s. 943.13, F.S., expanding the eligibility requirements of a correctional officer to include a person who is 18 years of age, rather than 19 years of age or older. The committee substitute also creates s. 944.145, F.S., prohibiting a correctional officer younger than 19 years of age from supervising inmates.

CS by Military and Veterans Affairs, Space, and Domestic Security on January 18, 2018:

The committee substitute:

- Changes the title of the bill to more accurately reflect the subject of the bill;
- Changes the definition of "special operations forces" to exclude the military occupational skill numbers;
- Requires an applicant for a basic recruit training program exemption to have served a minimum of 5 years in the special operations forces;

⁴⁵ Florida Department of Corrections, Senate Bill 470 Agency Analysis (Oct. 31, 2017).

- Requires that an applicant's last date of service in the special operations forces must be within 4 years of applying for an exemption from a basic recruit training program;
- Requires an applicant who is exempt from a basic recruit training program to complete training, if required by the Criminal Justice Standards and Training Commission;
- Requires an employing agency, training center, or selection center to verify and document if an applicant qualifies for an exemption from a basic recruit training program; and
- Amends s. 943.13(9), F.S., to reference the special operations forces exemption created by the bill among the existing basic recruit training program exemptions.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.



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Proposed Committee Substitute by the Committee on Appropriations (Appropriations Subcommittee on Criminal and Civil Justice)

A bill to be entitled An act relating to law enforcement and correctional officers; amending s. 943.10, F.S.; defining the term

"special operations forces"; amending s. 943.13, F.S.; authorizing a full-time, part-time, or auxiliary correctional officer to be employed at 18 years of age; exempting former special operations forces members who meet certain requirements from the Criminal Justice Standards and Training Commissionapproved basic recruit training program; amending s. 943.131, F.S.; requiring an employing agency, training center, or criminal justice selection center to verify and document that special operations forces applicants meet certain requirements if the applicants seek an exemption from a basic recruit training program approved by the commission; requiring the employing agency, training center, or criminal justice selection center to submit the documentation to the commission; creating s. 944.145, F.S.; prohibiting a correctional officer who is under 19 years of age from supervising inmates; authorizing a correctional officer who is under 19 years of age to perform all other tasks performed by a full-time, part-time, or auxiliary correctional officer; reenacting ss. 943.1395(3) and 943.17296, F.S., relating to certification for employment or appointment as an officer and training

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neglect, respectively, to incorporate the amendment made to s. 943.13, F.S., in references thereto; reenacting ss. 626.989(7), 943.133(1) and (6), and 943.1395(3), (9), and (10), F.S., relating to investigations by the Division of Investigative and Forensic Services, the responsibilities of certain employing entities, and certification for certain employment or appointment, respectively, to incorporate the amendment made to s. 943.131, F.S., in references thereto; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsection (22) is added to section 943.10. Florida Statutes, to read:

943.10 Definitions; ss. 943.085-943.255.-The following words and phrases as used in ss. 943.085-943.255 are defined as follows:

(22) "Special operations forces" means those active and reserve component forces of the military services designated by the Secretary of Defense and specifically organized, trained, and equipped to conduct and support special operations. The term includes servicemembers of the United States Army Special Forces; the United States Army 75th Ranger Regiment; the United States Navy SEALs and Special Warfare Combatant-Craft Crewmen; the United States Air Force Combat Control, Pararescue, and Tactical Air Control Party specialists; the United States Marine Corps Critical Skills Operators; and any other component of the United States Special Operations Command approved by the

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commission.

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Section 2. Subsections (1) and (9) of section 943.13. Florida Statutes, are amended to read:

943.13 Officers' minimum qualifications for employment or appointment.—On or after October 1, 1984, any person employed or appointed as a full-time, part-time, or auxiliary law enforcement officer or correctional officer; on or after October 1, 1986, any person employed as a full-time, part-time, or auxiliary correctional probation officer; and on or after October 1, 1986, any person employed as a full-time, part-time, or auxiliary correctional officer by a private entity under contract to the Department of Corrections, to a county commission, or to the Department of Management Services shall:

- (1) Be at least 19 years of age, except that any person employed as a full-time, part-time, or auxiliary correctional officer may be at least 18 years of age.
- (9) Complete a commission-approved basic recruit training program for the applicable criminal justice discipline, unless exempt under this subsection. An applicant who has:
- (a)1. Completed a comparable basic recruit training program for the applicable criminal justice discipline in another state or for the Federal Government; and
- 2.(b) Served as a full-time sworn officer in another state or for the Federal Government for at least 1 year provided there is no more than an 8-year break in employment, as measured from the separation date of the most recent qualifying employment to the time a complete application is submitted for an exemption under this section; or \overline{r}
 - (b) Successfully completed a special operations forces

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training course, served in the special operations forces for a minimum of 5 years, and no more than 4 years have passed from the last date of service in the special operations forces to the date that a complete application is submitted for an exemption under this subsection,

is exempt in accordance with s. 943.131(2) from completing a the commission-approved basic recruit training program.

Section 3. Subsection (2) of section 943.131, Florida Statutes, is amended, and paragraph (a) of subsection (1) of that section is republished, to read:

943.131 Temporary employment or appointment; minimum basic recruit training exemptions exemption.-

(1) (a) An employing agency may temporarily employ or appoint a person who complies with the qualifications for employment in s. 943.13(1)-(8), but has not fulfilled the requirements of s. 943.13(9) and (10), if a critical need exists to employ or appoint the person and such person is or will be enrolled in the next approved basic recruit training program available in the geographic area or that no assigned state training program for state officers is available within a reasonable time. The employing agency must maintain documentation which demonstrates that a critical need exists to employ a person pursuant to this section. Prior to the employment or appointment of any person other than a correctional probation officer under this subsection, the person shall comply with the firearms provisions established pursuant to s. 943.17(1)(a). Any person temporarily employed or appointed as an officer under this subsection must attend the first

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training program offered in the geographic area, or the first assigned state training program for a state officer, subsequent to his or her employment or appointment. A person temporarily employed or appointed as an officer under this subsection must begin basic recruit training within 180 consecutive days after employment. Such person must fulfill the requirements of s. 943.13(9) within 18 months after beginning basic recruit training and must fulfill the certification examination requirements of s. 943.13(10) within 180 consecutive days after completing basic recruit training. A person hired after he or she has commenced basic recruit training or after completion of basic recruit training must fulfill the certification examination requirements of s. 943.13(10) within 180 consecutive days after completion of basic recruit training or the commencement of employment, whichever occurs later.

- (2) If an applicant seeks an exemption from completing a commission-approved basic recruit training program, the employing agency, training center, or criminal justice selection center must do one of the following, as appropriate:
- (a) Verify and document that the applicant has successfully completed a comparable basic recruit training program for the discipline in which the applicant is seeking certification in another state or for the Federal Government or a previous Florida basic recruit training program. Further, the employing agency, training center, or criminal justice selection center must verify and document that the applicant has served as a full-time sworn officer in another state or for the Federal Government for at least 1 year provided there is no more than an 8-year break in employment or was a previously certified Florida

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144 officer provided there is no more than an 8-year break in employment, as measured from the separation date of the most 146 recent qualifying employment to the time a complete application 147 is submitted for an exemption under this section. When The 148 employing agency, training center, or criminal justice selection 149 center shall submit obtains written documentation of satisfaction of this requirement to the commission regarding the 150 151 applicant's criminal justice experience, the documentation must 152 be submitted to the commission. The commission shall adopt rules 153 that establish criteria and procedures to determine if the applicant is exempt from completing the commission-approved 154 155 basic recruit training program and, upon making a determination, 156 shall notify the employing agency or criminal justice selection 157 center. An applicant who is exempt from completing the 158 commission-approved basic recruit training program must 159 demonstrate proficiency in the high-liability areas, as defined by commission rule, and must complete the requirements of s. 160 943.13(10) within 1 year after receiving an exemption. If the 161 162 proficiencies and requirements of s. 943.13(10) are not met 163 within the 1 year, the applicant must seek an additional 164 exemption pursuant to the requirements of this subsection. 165 Except as provided in subsection (1), before the employing 166 agency may employ or appoint the applicant as an officer, the applicant must meet the minimum qualifications described in s. 167 168 943.13(1)-(8), and must fulfill the requirements of s. 169 943.13(10). 170

(b) Verify and document that the applicant has successfully completed a special operations forces training course and served in the special operations forces for a minimum of 5 years.

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read:

173	Further, the employing agency, training center, or criminal
174	justice selection center must verify and document that no more
175	than 4 years have passed from the last date of service in the
176	special operations forces to the time a complete application is
177	submitted for an exemption under this section. The employing
178	agency, training center, or criminal justice selection center
179	shall submit documentation of satisfaction of these requirements
180	to the commission.
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182	The commission shall adopt rules that establish criteria and
183	procedures to determine if the applicant is exempt from
184	completing the commission-approved basic recruit training
185	program and, upon making a determination, shall notify the
186	employing agency, training center, or criminal justice selection
187	center, as appropriate. An applicant who is exempt under this
188	subsection must complete training required by the commission and
189	demonstrate proficiency in the high-liability areas as defined
190	by commission rule and complete the requirements of s.
191	943.13(10) within 1 year after receiving an exemption.
192	If the proficiencies and requirements of s. 943.13(10) are not
193	met within the 1-year period, the applicant must seek an
194	additional exemption pursuant to the requirements of this
195	subsection. Except as provided in subsection (1), before the
196	employing agency may employ or appoint the applicant as an
197	officer, the applicant must meet the minimum qualifications
198	described in s. 943.13(1)-(8), and must fulfill the requirements
199	of s. 943.13(10).
200	Section 4. Section 944.145, Florida Statutes, is created to

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944.145 Correctional officers under the age of 19.-A correctional officer who is under the age of 19 years may not supervise inmates, but may perform all of the other duties performed by a full-time, part-time, or auxiliary correctional officer.

Section 5. For the purpose of incorporating the amendment made by this act to section 943.13, Florida Statutes, in a reference thereto, subsection (3) of section 943.1395, Florida Statutes, is reenacted to read:

943.1395 Certification for employment or appointment; concurrent certification; reemployment or reappointment; inactive status; revocation; suspension; investigation .-

(3) Any certified officer who has separated from employment or appointment and who is not reemployed or reappointed by an employing agency within 4 years after the date of separation must meet the minimum qualifications described in s. 943.13, except for the requirement found in s. 943.13(9). Further, such officer must complete any training required by the commission by rule in compliance with s. 943.131(2). Any such officer who fails to comply with the requirements provided in s. 943.131(2) must meet the minimum qualifications described in s. 943.13, to include the requirement of s. 943.13(9).

Section 6. For the purpose of incorporating the amendment made by this act to section 943.13, Florida Statutes, in a reference thereto, section 943.17296, Florida Statutes, is reenacted to read:

943.17296 Training in identifying and investigating elder abuse and neglect.—Each certified law enforcement officer must successfully complete training on identifying and investigating

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elder abuse and neglect as a part of the basic recruit training of the officer required in s. 943.13(9) or continuing education under s. 943.135(1) before June 30, 2011. The training shall be developed in consultation with the Department of Elderly Affairs and the Department of Children and Families and must incorporate instruction on the identification of and appropriate responses for persons suffering from dementia and on identifying and investigating elder abuse and neglect. If an officer fails to complete the required training, his or her certification is inactive until the employing agency notifies the commission that the officer has completed the training.

Section 7. For the purpose of incorporating the amendment made by this act to section 943.131, Florida Statutes, in a reference thereto, subsection (7) of section 626.989, Florida Statutes, is reenacted to read:

626.989 Investigation by department or Division of Investigative and Forensic Services; compliance; immunity; confidential information; reports to division; division investigator's power of arrest .-

(7) Division investigators shall have the power to make arrests for criminal violations established as a result of investigations. Such investigators shall also be considered state law enforcement officers for all purposes and shall have the power to execute arrest warrants and search warrants; to serve subpoenas issued for the examination, investigation, and trial of all offenses; and to arrest upon probable cause without warrant any person found in the act of violating any of the provisions of applicable laws. Investigators empowered to make arrests under this section shall be empowered to bear arms in

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the performance of their duties. In such a situation, the investigator must be certified in compliance with the provisions of s. 943.1395 or must meet the temporary employment or appointment exemption requirements of s. 943.131 until certified.

Section 8. For the purpose of incorporating the amendment made by this act to section 943.131, Florida Statutes, in references thereto, subsections (1) and (6) of section 943.133, Florida Statutes, are reenacted to read:

943.133 Responsibilities of employing agency, commission, and program with respect to compliance with employment qualifications and the conduct of background investigations; injunctive relief .-

- (1) The employing agency is fully responsible for the collection, verification, and maintenance of documentation establishing that an applicant complies with the requirements of ss. 943.13 and 943.131, and any rules adopted pursuant to ss. 943.13 and 943.131.
- (6) If an employing agency employs or appoints an officer in violation of this section or of s. 943.13, s. 943.131, or s. 943.135, or any rules adopted pursuant thereto, the Department of Legal Affairs, at the request of the chair of the commission, shall apply to the circuit court in the county of the employing agency for injunctive relief prohibiting the employment or appointment of the person contrary to this section.

Section 9. For the purpose of incorporating the amendment made by this act to section 943.131, Florida Statutes, in references thereto, subsections (3), (9), and (10) of section 943.1395, Florida Statutes, are reenacted to read:

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943.1395 Certification for employment or appointment; concurrent certification; reemployment or reappointment; inactive status; revocation; suspension; investigation.—

- (3) Any certified officer who has separated from employment or appointment and who is not reemployed or reappointed by an employing agency within 4 years after the date of separation must meet the minimum qualifications described in s. 943.13, except for the requirement found in s. 943.13(9). Further, such officer must complete any training required by the commission by rule in compliance with s. 943.131(2). Any such officer who fails to comply with the requirements provided in s. 943.131(2) must meet the minimum qualifications described in s. 943.13, to include the requirement of s. 943.13(9).
- (9) Each person employed pursuant to s. 943.131 is subject to discipline by the commission. Persons who have been subject to disciplinary action pursuant to this subsection are ineligible for employment or appointment under s. 943.131.
- (a) The commission shall cause to be investigated any conduct defined in subsection (6) or subsection (7) by a person employed under s. 943.131 and shall set disciplinary guidelines and penalties prescribed in rules applicable to such noncertified persons.
- (b) The disciplinary guidelines and prescribed penalties must be based upon the severity of specific offenses. The guidelines must provide reasonable and meaningful notice to officers and to the public of penalties that may be imposed for prohibited conduct. The penalties must be consistently applied by the commission.
 - (c) In addition, the commission may establish violations

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and disciplinary penalties for intentional abuse of the employment option provided by s. 943.131 by an individual or employing agency.

(10) An officer whose certification has been revoked pursuant to this section shall be ineligible for employment or appointment under s. 943.131.

Section 10. This act shall take effect July 1, 2018.

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The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepa	ared By: The	Professional St	aff of the Committe	e on Appropriations
BILL:	CS/CS/SE	3 470			
INTRODUCER:	Criminal a	and Civil J	,		propriations Subcommittee on Affairs, Space, and Domestic Securit
SUBJECT:	Minimum	Basic Rec	ruit Training E	Exemptions	
DATE:	February	16, 2018	REVISED:		
ANAL	YST	STAF	F DIRECTOR	REFERENCE	ACTION
1. Sanders		Ryon		MS	Fav/CS
2. Forbes		Sadbe	rry	ACJ	Recommend: Fav/CS
3. Forbes		Hanse	n	AP	Fav/CS

Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

I. Summary:

CS/CS/SB 470 creates an exemption from a Criminal Justice Standards and Training Commission (Commission)-approved law enforcement, correctional, or correctional probation officer basic recruit training program (BRTP) for an applicant who successfully completed a special operations forces training course and served in the special operations forces for a minimum of 5 years. An applicant's last date of service in the special operations forces must be within 4 years of applying for an exemption from a BRTP.

An applicant who qualifies for an exemption from a BRTP under the bill must complete training required by the Commission, and demonstrate proficiency in high-liability areas and pass the state officer certification exam within one year after receiving an exemption. Prior to employment or appointment the applicant must also meet the minimum qualifications described in s. 943.13(1)-(8), F.S.

The bill defines the term "special operations forces" to mean those active and reserve component forces of the military services designated by the Secretary of Defense and specifically organized, trained, and equipped to conduct and support special operations. The term includes servicemembers of the:

- U.S. Army Special Forces;
- U.S. Army 75th Ranger Regiment;

- U.S. Navy SEALs and Special Warfare Combatant-Craft Crewmen;
- U.S. Air Force Combat Control, Pararescue, and Tactical Air Control Party specialists; and
- U.S. Marine Corps Critical Skills Operators.

The term also includes any other component of the United States Special Operations Command approved by the Commission.

The bill lowers the minimum age for employment as a correctional officer from 19 years of age to 18 years of age. However, a correctional officer who is younger than 19 years of age may not supervise inmates but may perform all other duties performed by a full-time, part-time, or auxiliary correctional officer.

The Florida Department of Law Enforcement and the Department of Corrections expect minimal increases in costs in implementing the provisions of the bill.

The bill takes effect on July 1, 2018.

II. Present Situation:

Criminal Justice Standards and Training Commission

The Criminal Justice Standards and Training Commission (Commission) was created within the Florida Department of Law Enforcement to actively provide statewide leadership in the establishment, implementation, and evaluation of criminal justice standards and training for all law enforcement, correctional, and correctional probation officers. The powers, duties, and functions of the Commission include, but are not limited to:

- Adopting rules for the administration of ss. 943.085-943.255, F.S.;²
- Certifying, and revoking the certification of, officers, instructors, and criminal justice training schools;
- Establishing uniform minimum employment and training standards for the various criminal justice disciplines;
- Establishing minimum curricular requirements for criminal justice training schools;
- Establishing a central repository of records for the proper administration of the Commission's duties, powers, and functions; and³
- Implementing, administering, maintaining, and revising a job-related officer certification examination for each criminal justice discipline.⁴

Criminal Justice Training and Selection Centers

There are 40 training centers, or training schools, certified by the Commission. Training centers are tasked with the delivery of all basic recruit, advanced, and specialized training programs,

¹ Sections 943.11(1)(a) and 943.085(3), F.S.

² Sections 943.085-943.255, F.S., govern the administration, development, implementation, and enforcement of training and employment standards in various criminal justice disciplines.

³ The Commission utilizes a system called the Automated Training Management System to secure and store records required by statute and in Commission rules.

⁴ See s. 943.12, F.S.

which are intended to provide job-related training to law enforcement, correctional, and correctional probation officers.⁵ Attached to the training centers are 15 selection centers responsible for the evaluation of pre-service candidates and in-service officers for all units of the local criminal justice system in a region, thereby establishing a pool of qualified candidates for criminal justice agencies.⁶ Each selection center is under the direction and control of a postsecondary public school or a criminal justice agency within the selection center's region.⁷

Minimum Qualifications for Employment or Appointment

Section 943.13, F.S., specifies the minimum qualifications for any person seeking employment or appointment as a law enforcement, correctional, or correctional probation officer. An applicant must:

- Be at least 19 years of age, a citizen of the U.S., and a high school graduate or its equivalent;⁸
- Not have been convicted of any felony or of a misdemeanor involving perjury or a false statement, or have received a dishonorable discharge from any of the U.S. Armed Forces;
- Have documentation of his or her processed fingerprints on file with the employing agency
 or, if a private correctional officer, have documentation of his or her processed fingerprints
 on file with the Department of Corrections or the Commission;
- Pass a physical examination by a licensed physician, physician assistant, or certified advanced registered nurse practitioner, based on specifications established by the Commission;⁹
- Have a good moral character as determined by a background investigation under procedures established by the Commission;¹⁰
- Execute and submit to the employing agency or, if a private correctional officer, submit to the appropriate governmental entity an affidavit-of-applicant form, adopted by the Commission, attesting to his or her compliance with the aforementioned qualifications;
- Complete a Commission-approved basic recruit training program for the applicable criminal justice discipline, unless exempt under s. 943.13(9), F.S.;
- Achieve an acceptable score on the officer certification examination for the applicable criminal justice discipline; and
- Comply with the continuing training or education requirements of s. 943.135, F.S.

Basic Recruit Training Program

The Commission is required to adopt rules to design, implement, maintain, evaluate, and revise entry requirements and job-related curricula and performance standards for a basic recruit training program (BRTP).¹¹ The Commission must assure that entrance into a BRTP for law enforcement, correctional, and correctional probation officers be limited to those who have

⁵ Rule 11B-35.001(1), F.A.C.

⁶ Sections 943.256(2) and (3), F.S.

⁷ Section 943.256(1), F.S.

⁸ Rule 11B-27.0021(1), F.A.C., defines a high school graduate as an individual who has completed a secondary education program through a public school, private school, an equivalency diploma program, or home education program through an educational provider recognized by a public educational system within the United States or its territories, or received a foreign high school diploma.

⁹ See 11B-27.002(1)(d), F.A.C.

¹⁰ See 11B-27.002(1)(g), F.A.C.

¹¹ Section 943.17, F.S.

passed a Commissioned-approved basic abilities test.¹² After an applicant passes the discipline specific basic abilities test, he or she may enter the appropriate BRTP.¹³ The applicant must successfully complete their program, pass the corresponding state officer certification exam, and gain employment within four years of beginning the BRTP.¹⁴

Basic Recruit Training Program Exemption

Current law provides an exemption from a BRTP for those who:

- Completed a comparable BRTP for the applicable criminal justice discipline in another state or for the federal government; and
- Served as a full-time sworn officer in another state or for the federal government for at least one year provided there is no more than an eight-year break in employment, as measured from the separation date of the most recent qualifying employment to the time a complete application is submitted for an exemption from the BRTP.¹⁵

Additionally, current law provides that a certified Florida officer who has separated from employment and who is not reemployed within four years after the date of separation must meet the requirements of s. 943.13, F.S., but does not have to complete a BRTP. ¹⁶ Officers who are not reemployed within eight years after separation must meet the requirements of s. 943.13, F.S., and complete a BRTP. ¹⁷

If an applicant is seeking any of these exemptions, the applicant's employing agency or a selection center must verify that the applicant meets the above-described exemption criteria and submit documentation about the applicant's criminal justice experience to the Commission. An applicant who ultimately receives an exemption from a BRTP must still demonstrate proficiency in high-liability areas 19 and pass the state officer certification exam within one year after receiving an exemption. If these requirements are not met within one year, the person must complete a BRTP. 20

Equivalency of Training

Employing agencies and selection centers utilize the equivalency of training process to verify that an applicant meets the exemption criteria and is eligible for an exemption from a BRTP. As part of the process, an employing agency or selection center will review the applicant's previous

¹² See s. 493.17(1)(g), F.S., and Rule 11B-35.0011, F.A.C. The basic abilities test assesses written comprehension and expression, information ordering, spatial orientation, memorization, problem sensitivity, and inductive and deductive reasoning. See also Florida Department of Law Enforcement, *Basic Abilities Test (BAT)*, http://www.fdle.state.fl.us/CJSTC/Officer-Requirements/Basic-Abilities-Test.aspx (last visited Jan. 16, 2018).

¹³ Rule 11B-35.002(5), F.A.C. There is a separate BRTP for law enforcement, correctional, and correctional probation officers. Each of the three programs consist of multiple courses totaling 770, 420, and 482 hours of course work, respectively. ¹⁴ Rule 11B-35.002(2)(a), F.A.C.

¹⁵ Section 943.13(9), F.S.

¹⁶ Section 943.1395(3), F.S.

¹⁷ Section 943.131(2), F.S.

¹⁸ Id.

¹⁹ Rule 11B-35.0021, F.A.C., establishes four high-liability training courses: Criminal Justice Firearms, Law Enforcement Vehicle Operations, Criminal Justice Defensive Tactics, and First Aid for Criminal Justice Officers.

²⁰ Supra note 17.

law enforcement,²¹ correctional,²² or correctional probation²³ officer training to determine what, if any, courses are comparable to those of a BRTP.²⁴ According to the Florida Department of Law Enforcement, the curriculum review may determine that additional training is necessary for the applicant and a partial exemption is granted in lieu of the full exemption from a BRTP.²⁵

U.S. Special Operations Forces

Special operations forces are those active and reserve component forces of the U.S. Armed Forces specifically organized, trained, and equipped to conduct and support special operations.²⁶ The Department of Defense's Special Operations Command (SOCOM), headquartered at MacDill Air Force Base in Tampa, trains, equips, and oversees the special operations forces of each military service. SOCOM's components include:

- The U.S. Army Special Operations Command;
- The Naval Special Warfare Command;
- The Air Force Special Operations Command; and
- The Marine Corps Forces Special Operations Command.

Special operations forces are intended to be versatile forces, capable of conducting a wide range of missions, including those that other military units would not be suited to undertake.²⁷ Among their multiple roles, the most important are considered to be direct action, special reconnaissance, foreign internal defense, and security force assistance. The last two activities involve helping friendly governments improve their military capabilities, which requires the largest commitments of special operations forces personnel and time.²⁸

Special operations require unique modes of employment, tactical techniques, equipment, and training. These operations are often conducted in hostile, denied, or politically sensitive environments and are characterized by one or more of the following elements: time sensitive, clandestine, low visibility, conducted with and/or though indigenous forces, requiring regional expertise, and/or a high degree of risk.

²¹ Comparable law enforcement officer training must cover the following topics: Legal, interactions in a diverse community, interviewing and reporting writing, patrol (including fundamentals, calls for service, and critical incidents), criminal investigations (including crime scene and courtroom), traffic stops, traffic crash investigations, and the high-liability subject areas. Rule 11B-.5.009(3)(a), F.A.C.

²² Comparable correctional officer training must cover the following topics: Legal, communications, officer safety, facility and equipment, intake and release, supervising in a correctional facility, supervising special populations, responding to incidents and emergencies, firearms, defensive tactics, and first aid or equivalent. Rule 11B-35.009(3)(b), F.A.C.

²³ Comparable correctional probation officer training must cover the following topics: Legal foundations for correctional probation, communications, intake and orientation, caseload management, supervision of offenders, field supervision, defensive tactics, and first aid or equivalent. Rule 11B-35.009(3)(c), F.A.C.

²⁴ 11B-35.009(3)(a), (b), and (c), F.A.C.

²⁵ Senate Military and Veterans Affairs, Space, and Domestic Security Committee staff telephone conversation with Florida Department of Law Enforcement staff (October 31, 2017).

²⁶ Congressional Research Service, *U.S. Special Operations Forces (SOF): Background and Issues for Congress*, 1 (Jan. 6, 2017), http://fas.org/sgp/crs/natsec/RS21048.pdf (last visited on Jan. 16, 2018).

²⁷ Congressional Budget Office, *The U.S. Military's Force Structure: A Primer*, 112 (July 2016), https://www.cbo.gov/sites/default/files/114th-congress-2015-2016/reports/51535-fsprimer.pdf (last visited Jan. 16, 2018).

In fiscal year 2014, there were approximately 62,800 special operations military personnel, which equated to just under 3 percent of the military services' total force levels for that year.²⁹ The Department of Defense plans to field an average of about 60,000 special-operations military personnel over the 2017-2021 period.³⁰ The Army has the largest concentration of special operations forces members of all the military services. In 2014, 54 percent of all special operations forces members were in the Army, 25 percent were in the Air Force, 16 percent were in the Navy, and 5 percent were in the Marine Corps.³¹

Correctional Officer Requirements

The Criminal Justice Standards and Training Commission (Commission), which is housed within the Florida Department of Law Enforcement (FDLE) is, in part, responsible for implementing requirements related to the training, certification, and discipline of full-time, part-time,³² and auxiliary³³ correctional officers.³⁴

Section 943.10(2), F.S., defines "correctional officer" to mean any person who is appointed or employed full time by the state or any political subdivision thereof, or by any private entity which has contracted with the state or county, and whose primary responsibility is the supervision, protection, care, custody, and control, or investigation, of inmates within a correctional institution; however, the term "correctional officer" does not include any secretarial, clerical, or professionally trained personnel.³⁵

Section 943.13, F.S., provides that, to be eligible to be employed as a correctional officer, the person must:

- Be at least 19 years of age;
- Be a citizen of the United States, notwithstanding any law of the state to the contrary;
- Be a high school graduate or its equivalent;³⁶

²⁹ U.S. Government Accountability Office, *Report No. 15-571: Special Operations Forces: Opportunities Exist to Improve Transparency of Funding and Assess Potential to Lesson Some Deployments*, 8-9 (July 2015), https://www.gao.gov/assets/680/671462.pdf (last visited Jan. 17, 2018).

³⁰ Supra note 27.

³¹ Supra note 29, at 11.

³² Section 943.10(7), F.S., defines "part-time correctional officer" to mean any person who is employed or appointed less than full time, as defined by the employing or appointing agency, with or without compensation, whose responsibilities include the supervision, protection, care, custody, and control of inmates within a correctional institution.

³³ Section 943.10(9), F.S., defines "auxiliary correctional officer" to mean any person employed or appointed, with or without compensation, who aids or assists a full-time or part-time correctional officer and who, while under the supervision of a full-time or part-time correctional officer, has the same authority as a full-time or part-time correctional officer for the purpose of providing supervision, protection, care, custody, and control of inmates within a correctional institution or a county or municipal detention facility.

³⁴ Correctional officers are eligible for special risk class benefits in accordance with s. 121.0515, F.S. Special risk class membership awards more retirement credit per year of service than is awarded to other employees due to the increased risk that such employees undertake as a part of their duties. Membership of correctional officers in the special risk class is determined by whether the officer's primary duties and responsibilities involve the custody of prisoners or inmates within a prison, jail, or other criminal detention facility, or while on work detail outside the facility, or while being transported; or whether the officer is the supervisor or command officer of a member or members who have such responsibilities. Section 121.0515(1) and (3)(c), F.S.

³⁵ Section 943.10(2), F.S.

³⁶ Section 943.13(3), F.S., provides that the Commission must define the term high school equivalency in rule.

 Not have been convicted of any felony or of a misdemeanor involving perjury or a false statement, or have received a dishonorable discharge from any of the Armed Forces of the United States;³⁷

- Have documentation of his or her processed fingerprints on file with the employing agency or, if a private correctional officer, have documentation of his or her processed fingerprints on file with the Department of Corrections (DOC) or the Commission;³⁸
- Have passed a physical examination by a licensed physician, physician assistant, or certified advanced registered nurse practitioner, based on specifications established by the Commission;
- Have a good moral character as determined by a background investigation by the Commission;
- Execute and submit a sworn affidavit-of-applicant form attesting to his or her compliance with the above-listed requirements to the employing agency or, if a private correctional officer, submit to the appropriate governmental entity;
- Complete a Commission approved basic recruit training program for the applicable criminal justice discipline, unless exempt under law;³⁹ and
- Achieve an acceptable score on the officer certification examination for the applicable criminal justice discipline.

If a critical need for officers exists, the employing agency may temporarily employ a person as a correctional officer, if he or she has met all the requirements listed above, even if he or she has not completed basic recruit school or received an acceptable score on the certification examination. Any person employed as a temporary correctional officer must be supervised by another correctional officer anytime he or she is performing any duties of a correctional officer and must attend the first basic recruit training program offered in the geographic area within 180 consecutive days of employment. A person temporarily employed as a correctional officer is prohibited from being employed in the position for more than 30 months. However, a person that is attending the first available basic recruit training program offered in his or her geographic area may continue to be employed as a temporary correctional officer until he or she:

³⁷ Section 943.13(4), F.S., further specifies that: a. Any person who, after July 1, 1981, pleads guilty or nolo contendere to or is found guilty of any felony or of a misdemeanor involving perjury or a false statement is not eligible for employment or appointment as an officer, notwithstanding suspension of sentence or withholding of adjudication; and b. Any person who has pled nolo contendere to a misdemeanor involving a false statement, prior to December 1, 1985, and has had such record sealed or expunged shall not be deemed ineligible for employment or appointment as an officer.

³⁸ Section 943.13(5), F.S., provides that the FDLE must retain and enter into the statewide automated biometric identification system all fingerprints submitted. Thereafter, the fingerprints must be available for all purposes and uses authorized for arrest fingerprints entered in the statewide automated biometric identification system pursuant to s. 943.051, F.S. The FDLE is also required to search all arrest fingerprints received pursuant to s. 943.051, F.S., against the fingerprints retained in the statewide automated biometric identification system in accordance with s. 943.13, F.S., and report to the employing agency any arrest records that are identified with the retained employee's fingerprints. These fingerprints must be forwarded to the FDLE for processing and retention.

³⁹ Section 943.13(9), F.S., provides an exemption for an applicant to be required to take the basic recruit training program, including that if the applicant has completed a comparable basic recruit training program for the applicable criminal justice discipline in another state or for the Federal Government and served as a full-time sworn officer in another state or for the Federal Government for at least 1 year. For the exemption to be available, the applicant cannot have more than an 8-year break in employment, as measured from the separation date of the most recent qualifying employment to the time a complete application is submitted for the exemption.

⁴⁰ Section 943.131(1)(a), F.S.

⁴¹ Section 943.131(1)(a) and (c), F.S.

- Fails or withdraws from the basic recruit training program; or
- Is separated from employment or appointment by the employing agency. 42

Any person employed as a correctional officer, regardless of age, must comply with all the above-described eligibility criteria and any other requirements imposed by the Commission, including such requirements as continuing education requirements proscribed in s. 943.135, F.S.

III. Effect of Proposed Changes:

Section 1 amends s. 943.10, F.S., to define the term "special operations forces" to mean those active and reserve component forces of the military services designated by the Secretary of Defense and specifically organized, trained, and equipped to conduct and support special operations. The term includes service members of the:

- U.S. Army Special Forces;
- U.S. Army 75th Ranger Regiment;
- U.S. Navy SEALs and Special Warfare Combatant-Craft Crewmen;
- U.S. Air Force Combat Control, Pararescue, and Tactical Air Control Party specialists; and
- U.S. Marine Corps Critical Skills Operators.

The term also includes any other component of the United States Special Operations Command approved by the Criminal Justice Standards and Training Commission (Commission).

Sections 2 and 3 amend ss. 913.13 and 943.131, F.S., respectively, to reduce the minimum age requirement for correctional officers from 19 years of age to 18 years of age. Create exemptions from a Commission-approved law enforcement, correctional, or correctional probation officer basic recruit training program (BRTP) for an applicant who successfully completed a special operations forces training course and served in the special operations forces for a minimum of 5 years. An applicant's last date of service in the special operations forces must be within 4 years of applying for an exemption from a BRTP under the bill.

The Commission must adopt rules that establish the criteria and procedures to determine if a special operations forces applicant is exempt from completing a BRTP.

An applicant who qualifies for an exemption from a BRTP under the bill must complete training required by the Commission, and demonstrate proficiency in high-liability areas and pass the state officer certification exam within one year after receiving an exemption. If the demonstration of proficiencies and certification exam requirements are not completed within one year, the applicant must seek an additional exemption. Prior to employment or appointment the applicant must also meet the minimum qualifications described in s. 943.13(1)-(8), F.S.

The bill requires a criminal justice training center, in addition to an employing agency or criminal justice selection center, to verify and document to the Commission that an applicant requesting an exemption from a law enforcement, correctional, or correctional probation officer BRTP satisfies the requirements of the applicable exemption.

⁴² Section 943.131(1)(b), F.S.

Section 4 creates s. 944.145, F.S., to prohibit a correctional officer younger than 19 years of age from supervising inmates. A correctional officer that is younger than 19 years of age may perform all other duties performed by a full-time, part-time, or auxiliary correctional officer.⁴³

Sections 5 through 9 reenact ss. 943.1395, 943.17296, 626.989, and 943.133, F.S., respectively, for the purpose of incorporating amendments to s. 943.13 and s. 943.131, F.S. The bill takes effect on July 1, 2018.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

An applicant who is required by the Criminal Justice Standards and Training Commission to complete additional training is responsible for the cost of tuition. However, in some cases, an employing agency will pay the cost of a trainee's tuition, as authorized in s. 943.16, F.S.

C. Government Sector Impact:

The Automated Training Management System, which serves as the central repository of records for Criminal Justice Standards and Training Commission, must include programming to allow for the entry of individuals who qualify for the special operations forces exemption created in the bill. The Florida Department of Law Enforcement states that this change is minimal and there is no fiscal impact.⁴⁴

⁴³ A person employed as a correctional officer who is younger than 19 years of age will not qualify for special risk class benefits because he or she will not be supervising inmates, which is required pursuant to s. 121.0515, F.S.

⁴⁴ Florida Department of Law Enforcement, *Senate Bill 470 Agency Analysis* (Oct. 31, 2017) (on file with the Senate Committee on Military and Veterans Affairs, Space, and Domestic Security).

The number of individuals this would affect is indeterminate, as the Department of Corrections does not track employees with "special operations forces" experience. Any additional administrative resources in administering this bill is anticipated to be negligible as much of the information required should be contained on documents already provided by applicants in the hiring process.⁴⁵

The bill permits the DOC to hire persons who are between 18 and 19 years of age to perform limited correctional officer functions. To the extent that this bill increases the number of persons the DOC is able to hire, the bill could potentially reduce the current vacancy rate within correctional facilities.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

The bill substantially amends the following sections of the Florida Statutes: 943.10, 943.13, and 943.131.

The bill reenacts sections 626.989, 943.133, 943.1395, and 943.17296, Florida Statutes, for the purpose of incorporating the amendments to sections 943.13 and 943.131, Florida Statutes.

IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

CS/CS by Appropriations on February 15, 2018:

The committee substitute amends s. 943.13, F.S., expanding the eligibility requirements of a correctional officer to include a person who is 18 years of age, rather than 19 years of age or older. The committee substitute also creates s. 944.145, F.S., prohibiting a correctional officer younger than 19 years of age from supervising inmates.

CS by Military and Veterans Affairs, Space, and Domestic Security on January 18, 2018:

The committee substitute:

- Changes the title of the bill to more accurately reflect the subject of the bill;
- Changes the definition of "special operations forces" to exclude the military occupational skill numbers;

⁴⁵ Florida Department of Corrections, Senate Bill 470 Agency Analysis (Oct. 31, 2017).

• Requires an applicant for a basic recruit training program exemption to have served a minimum of 5 years in the special operations forces;

- Requires that an applicant's last date of service in the special operations forces must be within 4 years of applying for an exemption from a basic recruit training program;
- Requires an applicant who is exempt from a basic recruit training program to complete training, if required by the Criminal Justice Standards and Training Commission;
- Requires an employing agency, training center, or selection center to verify and document if an applicant qualifies for an exemption from a basic recruit training program; and
- Amends s. 943.13(9), F.S., to reference the special operations forces exemption created by the bill among the existing basic recruit training program exemptions.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

By the Committee on Military and Veterans Affairs, Space, and Domestic Security; and Senator Stargel

583-02202-18 2018470c1

A bill to be entitled An act relating to minimum basic recruit training exemptions; amending s. 943.10, F.S.; defining the term "special operations forces"; amending s. 943.13, F.S.; exempting former special operations forces members who meet certain requirements from the Criminal Justice Standards and Training Commissionapproved basic recruit training program; amending s. 943.131, F.S.; requiring an employing agency, training center, or criminal justice selection center to verify and document that special operations forces applicants meet certain requirements if the applicants seek an exemption from a basic recruit training program approved by the commission; requiring the employing agency, training center, or criminal justice selection center to submit the documentation to the commission; reenacting ss. 943.1395(3) and 943.17296, F.S., relating to certification for employment or appointment as an officer and training in identifying and investigating elder abuse and neglect, respectively, to incorporate the amendment made to s. 943.13, F.S., in references thereto; reenacting ss. 626.989(7), 943.133(1) and (6), and 943.1395(3), (9), and (10), F.S., relating to investigations by the Division of Investigative and Forensic Services, the responsibilities of certain employing entities, and certification for certain employment or appointment, respectively, to incorporate the amendment made to s. 943.131, F.S., in references thereto; providing an

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CODING: Words $\underline{\textbf{stricken}}$ are deletions; words $\underline{\textbf{underlined}}$ are additions.

Florida Senate - 2018 CS for SB 470

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30	effective date.
31	
32	Be It Enacted by the Legislature of the State of Florida:
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34	Section 1. Subsection (22) is added to section 943.10,
35	Florida Statutes, to read:
36	943.10 Definitions; ss. 943.085-943.255.—The following
37	words and phrases as used in ss. 943.085-943.255 are defined as
38	follows:
39	(22) "Special operations forces" means those active and
40	reserve component forces of the military services designated by
41	the Secretary of Defense and specifically organized, trained,
42	and equipped to conduct and support special operations. The term
43	includes servicemembers of the United States Army Special
44	Forces; the United States Army 75th Ranger Regiment; the United
45	States Navy SEALs and Special Warfare Combatant-Craft Crewmen;
46	the United States Air Force Combat Control, Pararescue, and
47	Tactical Air Control Party specialists; the United States Marine
48	Corps Critical Skills Operators; and any other component of the
49	United States Special Operations Command approved by the
50	commission.
51	Section 2. Subsection (9) of section 943.13, Florida
52	Statutes, is amended to read:
53	943.13 Officers' minimum qualifications for employment or
54	appointment.—On or after October 1, 1984, any person employed or
55	appointed as a full-time, part-time, or auxiliary law
56	enforcement officer or correctional officer; on or after October
57	1, 1986, any person employed as a full-time, part-time, or
58	auxiliary correctional probation officer; and on or after

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October 1, 1986, any person employed as a full-time, part-time, or auxiliary correctional officer by a private entity under contract to the Department of Corrections, to a county commission, or to the Department of Management Services shall:

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- (9) Complete a commission-approved basic recruit training program for the applicable criminal justice discipline, unless exempt under this subsection. An applicant who has:
- (a) 1. Completed a comparable basic recruit training program for the applicable criminal justice discipline in another state or for the Federal Government; and
- 2. (b) Served as a full-time sworn officer in another state or for the Federal Government for at least 1 year provided there is no more than an 8-year break in employment, as measured from the separation date of the most recent qualifying employment to the time a complete application is submitted for an exemption under this section; or_T
- (b) Successfully completed a special operations forces training course, served in the special operations forces for a minimum of 5 years, and no more than 4 years have passed from the last date of service in the special operations forces to the date that a complete application is submitted for an exemption under this subsection,

is exempt in accordance with s. 943.131(2) from completing <u>a the</u> commission-approved basic recruit training program.

Section 3. Subsection (2) of section 943.131, Florida Statutes, is amended, and paragraph (a) of subsection (1) of that section is republished, to read:

943.131 Temporary employment or appointment; minimum basic

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recruit training exemptions exemption. -

89 (1) (a) An employing agency may temporarily employ or 90 appoint a person who complies with the qualifications for employment in s. 943.13(1)-(8), but has not fulfilled the requirements of s. 943.13(9) and (10), if a critical need exists 93 to employ or appoint the person and such person is or will be enrolled in the next approved basic recruit training program available in the geographic area or that no assigned state 96 training program for state officers is available within a reasonable time. The employing agency must maintain documentation which demonstrates that a critical need exists to employ a person pursuant to this section. Prior to the 100 employment or appointment of any person other than a 101 correctional probation officer under this subsection, the person shall comply with the firearms provisions established pursuant 103 to s. 943.17(1)(a). Any person temporarily employed or appointed 104 as an officer under this subsection must attend the first 105 training program offered in the geographic area, or the first 106 assigned state training program for a state officer, subsequent 107 to his or her employment or appointment. A person temporarily 108 employed or appointed as an officer under this subsection must begin basic recruit training within 180 consecutive days after 110 employment. Such person must fulfill the requirements of s. 111 943.13(9) within 18 months after beginning basic recruit 112 training and must fulfill the certification examination 113 requirements of s. 943.13(10) within 180 consecutive days after 114 completing basic recruit training. A person hired after he or 115 she has commenced basic recruit training or after completion of 116 basic recruit training must fulfill the certification

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examination requirements of s. 943.13(10) within 180 consecutive days after completion of basic recruit training or the commencement of employment, whichever occurs later.

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- (2) If an applicant seeks an exemption from completing a commission-approved basic recruit training program, the employing agency, training center, or criminal justice selection center must do one of the following, as appropriate:
- (a) Verify and document that the applicant has successfully completed a comparable basic recruit training program for the discipline in which the applicant is seeking certification in another state or for the Federal Government or a previous Florida basic recruit training program. Further, the employing agency, training center, or criminal justice selection center must verify and document that the applicant has served as a full-time sworn officer in another state or for the Federal Government for at least 1 year provided there is no more than an 8-year break in employment or was a previously certified Florida officer provided there is no more than an 8-year break in employment, as measured from the separation date of the most recent qualifying employment to the time a complete application is submitted for an exemption under this section. When The employing agency, training center, or criminal justice selection center shall submit obtains written documentation of satisfaction of this requirement to the commission regarding the applicant's criminal justice experience, the documentation must be submitted to the commission. The commission shall adopt rules that establish criteria and procedures to determine if the applicant is exempt from completing the commission-approved basic recruit training program and, upon making a determination,

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146	shall notify the employing agency or criminal justice selection
147	center. An applicant who is exempt from completing the
148	commission-approved basic recruit training program must
149	demonstrate proficiency in the high-liability areas, as defined
150	by commission rule, and must complete the requirements of s.
151	943.13(10) within 1 year after receiving an exemption. If the
152	proficiencies and requirements of s. 943.13(10) are not met
153	within the 1 year, the applicant must seek an additional
154	exemption pursuant to the requirements of this subsection.
155	Except as provided in subsection (1), before the employing
156	agency may employ or appoint the applicant as an officer, the
157	applicant must meet the minimum qualifications described in s.
158	943.13(1) (8), and must fulfill the requirements of s.
159	943.13(10).
160	(b) Verify and document that the applicant has successfully
161	completed a special operations forces training course and served
162	in the special operations forces for a minimum of 5 years.
163	Further, the employing agency, training center, or criminal
164	justice selection center must verify and document that no more
165	than 4 years have passed from the last date of service in the
166	special operations forces to the time a complete application is
167	submitted for an exemption under this section. The employing
168	agency, training center, or criminal justice selection center
169	shall submit documentation of satisfaction of these requirements
170	to the commission.
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172	The commission shall adopt rules that establish criteria and
173	procedures to determine if the applicant is exempt from

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completing the commission-approved basic recruit training

583-02202-18 2018470c1 program and, upon making a determination, shall notify the employing agency, training center, or criminal justice selection center, as appropriate. An applicant who is exempt under this subsection must complete training required by the commission and demonstrate proficiency in the high-liability areas as defined by commission rule and complete the requirements of s. 943.13(10) within 1 year after receiving an exemption. If the proficiencies and requirements of s. 943.13(10) are not met within the 1-year period, the applicant must seek an additional exemption pursuant to the requirements of this subsection. Except as provided in subsection (1), before the employing agency may employ or appoint the applicant as an officer, the applicant must meet the minimum qualifications described in s. 943.13(1)-(8), and must fulfill the requirements of s. 943.13(10).

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Section 4. For the purpose of incorporating the amendment made by this act to section 943.13, Florida Statutes, in a reference thereto, subsection (3) of section 943.1395, Florida Statutes, is reenacted to read:

943.1395 Certification for employment or appointment; concurrent certification; reemployment or reappointment; inactive status; revocation; suspension; investigation.—

(3) Any certified officer who has separated from employment or appointment and who is not reemployed or reappointed by an employing agency within 4 years after the date of separation must meet the minimum qualifications described in s. 943.13, except for the requirement found in s. 943.13(9). Further, such officer must complete any training required by the commission by rule in compliance with s. 943.131(2). Any such officer who

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fails to comply with the requirements provided in s. 943.131(2)

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must meet the minimum qualifications described in s. 943.13, to include the requirement of s. 943.13(9).

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Section 5. For the purpose of incorporating the amendment made by this act to section 943.13, Florida Statutes, in a reference thereto, section 943.17296, Florida Statutes, is reenacted to read:

943.17296 Training in identifying and investigating elder abuse and neglect.—Each certified law enforcement officer must successfully complete training on identifying and investigating elder abuse and neglect as a part of the basic recruit training of the officer required in s. 943.13(9) or continuing education under s. 943.135(1) before June 30, 2011. The training shall be developed in consultation with the Department of Elderly Affairs and the Department of Children and Families and must incorporate instruction on the identification of and appropriate responses for persons suffering from dementia and on identifying and investigating elder abuse and neglect. If an officer fails to complete the required training, his or her certification is inactive until the employing agency notifies the commission that the officer has completed the training.

Section 6. For the purpose of incorporating the amendment made by this act to section 943.131, Florida Statutes, in a reference thereto, subsection (7) of section 626.989, Florida Statutes, is reenacted to read:

626.989 Investigation by department or Division of Investigative and Forensic Services; compliance; immunity; confidential information; reports to division; division investigator's power of arrest.—

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(7) Division investigators shall have the power to make arrests for criminal violations established as a result of investigations. Such investigators shall also be considered state law enforcement officers for all purposes and shall have the power to execute arrest warrants and search warrants; to serve subpoenas issued for the examination, investigation, and trial of all offenses; and to arrest upon probable cause without warrant any person found in the act of violating any of the provisions of applicable laws. Investigators empowered to make arrests under this section shall be empowered to bear arms in the performance of their duties. In such a situation, the investigator must be certified in compliance with the provisions of s. 943.1395 or must meet the temporary employment or appointment exemption requirements of s. 943.131 until certified.

Section 7. For the purpose of incorporating the amendment made by this act to section 943.131, Florida Statutes, in references thereto, subsections (1) and (6) of section 943.133, Florida Statutes, are reenacted to read:

943.133 Responsibilities of employing agency, commission, and program with respect to compliance with employment qualifications and the conduct of background investigations; injunctive relief.—

- (1) The employing agency is fully responsible for the collection, verification, and maintenance of documentation establishing that an applicant complies with the requirements of ss. 943.13 and 943.131, and any rules adopted pursuant to ss. 943.13 and 943.131.
 - (6) If an employing agency employs or appoints an officer

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583-02202-18 2018470c1 262 in violation of this section or of s. 943.13, s. 943.131, or s. 263 943.135, or any rules adopted pursuant thereto, the Department 264 of Legal Affairs, at the request of the chair of the commission, shall apply to the circuit court in the county of the employing agency for injunctive relief prohibiting the employment or 266 267 appointment of the person contrary to this section. 2.68 Section 8. For the purpose of incorporating the amendment 269 made by this act to section 943.131, Florida Statutes, in references thereto, subsections (3), (9), and (10) of section 270 271 943.1395, Florida Statutes, are reenacted to read: 272 943.1395 Certification for employment or appointment; 273 concurrent certification; reemployment or reappointment; inactive status; revocation; suspension; investigation .-274 275 (3) Any certified officer who has separated from employment or appointment and who is not reemployed or reappointed by an 277 employing agency within 4 years after the date of separation 278 must meet the minimum qualifications described in s. 943.13, 279 except for the requirement found in s. 943.13(9). Further, such 280 officer must complete any training required by the commission by 281 rule in compliance with s. 943.131(2). Any such officer who 282 fails to comply with the requirements provided in s. 943.131(2) must meet the minimum qualifications described in s. 943.13, to 284 include the requirement of s. 943.13(9). 285 (9) Each person employed pursuant to s. 943.131 is subject 286 to discipline by the commission. Persons who have been subject 287 to disciplinary action pursuant to this subsection are 288 ineligible for employment or appointment under s. 943.131. 289 (a) The commission shall cause to be investigated any

conduct defined in subsection (6) or subsection (7) by a person ${\tt Page}\ 10\ {\tt of}\ 11$

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employed under s. 943.131 and shall set disciplinary guidelines and penalties prescribed in rules applicable to such noncertified persons.

- (b) The disciplinary guidelines and prescribed penalties must be based upon the severity of specific offenses. The guidelines must provide reasonable and meaningful notice to officers and to the public of penalties that may be imposed for prohibited conduct. The penalties must be consistently applied by the commission.
- (c) In addition, the commission may establish violations and disciplinary penalties for intentional abuse of the employment option provided by s. 943.131 by an individual or employing agency.
- (10) An officer whose certification has been revoked pursuant to this section shall be ineligible for employment or appointment under s. 943.131.

Section 9. This act shall take effect July 1, 2018.

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THE FLORIDA SENATE

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

2.13	(Deliver BOTH copi	es of this form to the Senato	r or Senate Professional S	Staff conducting the meeting)	470
	ng Date				Bill Number (if applicable)
Topic	MIN BASIC RECTO	IT TRAINIG		Amend	dment Barcode (if applicable)
Name	RON DRAA	· · · · · · · · · · · · · · · · · · ·		_	
Job Title _	EXTERNAL AF	FAIRS DIR		_	
Address	233 PHILLIPS	ROAD		Phone 850	410-7020
_	TALL	FL	32308	Email RONALDO	24AC POLE-STATE, FL.US
Speaking:	For Against	State Information		Speaking: In Su air will read this inform	
Repres	senting FDLE				
	at request of Chair:	Yes No			ure: Yes No
	Senate tradition to encourage ose who do speak may be as		-		-
This form is	s part of the public record fo	or this meeting.			S-001 (10/14/14)

THE FLORIDA SENATE

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

2/15/18			470
Meeting Date			Bill Number (if applicable)
Topic Minimum Basic Recruit Traini	ng Exemptions		Amendment Barcode (if applicable)
Name Chase Daniels			·
Job Title Assistant Executive Director	or		
Address 8700 Citizens Dr			Phone 727-277-6226
New Port Richey	FL	34654	Email_cdaniels@pascosheriff.org
City Speaking: ✓ For Against [State Information		peaking: In Support Against ir will read this information into the record.)
Representing Pasco Sheriff's O	ffice		···
Appearing at request of Chair:	Yes ✓ No	Lobbyist regist	ered with Legislature: Yes No
While it is a Senate tradition to encourage meeting. Those who do speak may be as			persons wishing to speak to be heard at this persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

3. Wells		Hansen	AP	Fav/CS	
2. Wells		Hrdlicka	ATD	Recommend: Favorable	
1. Jones		Miller	TR	Favorable	
ANA	ALYST	STAFF DIRECTOR	REFERENCE	ACTION	
DATE:	February	19, 2018 REVISED:			
SUBJECT:	Motor Ve	ehicles			
INTRODUCER	a: Appropri	ations Committee and Sen	ator Perry		
BILL:	CS/SB 504				
		pared By: The Professional Sta	aff of the Committe	e on Appropriations	

Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

I. Summary:

CS/SB 504 defines the term "autocycle," requires that occupants of autocycles wear safety belts, and exempts drivers of autocycles from motorcycle endorsement or motorcycle license requirements, which exempts them from completing motorcycle knowledge and skills testing in order to operate an autocycle.

The bill also defines the term "mobile carrier" and exempts such devices from regulation as motor vehicles and personal delivery devices and creates regulations for the devices.

Due to motorcycle licenses or endorsements no longer being a requirement to operate an autocycle, the bill will reduce revenues received by the Department of Highway Safety and Motor Vehicles (DHSMV) by an insignificant amount annually.

The bill takes effect July 1, 2018.

II. Present Situation:

Autocycles

An autocycle is commonly defined as a three-wheel motorcycle that has a steering wheel and seating that does not require the operator to straddle or sit astride it. The term "autocycle" is not

¹ American Association of Motor Vehicle Administrators (AAMVA), *Best Practices for the Regulation of Three-Wheel Vehicles* (October 2013), *available at* http://www.aamva.org/3wheelvehiclebp/ at p. 4 (last visited Dec. 14, 2017).

defined in federal law; however, as of May 2017, at least 34 states statutorily define the term "autocycle."²

Both federal and Florida law define "motorcycle" as a motor vehicle having a seat or saddle for the use of the rider and designed to travel on not more than three wheels in contact with the ground.³ In 2015, the U.S. Department of Transportation (DOT) and the National Highway Traffic Safety Administration (NHTSA) proposed a rulemaking framework to change the federal regulatory definition of "motorcycle" to exclude three-wheeled vehicles configured like passenger cars, but that rule has not been finalized and no additional action has been taken on it since November 2015.⁴ Currently, the DHSMV registers autocycles as motorcycles.⁵ This means an operator of an autocycle, generally, is not required to maintain motor vehicle insurance⁶ or wear safety belts⁷, but is required to:

- Maintain a motorcycle endorsement or motorcycle license;⁸
- Wear a helmet, unless he or she is over 21 years of age with at least \$10,000 of medical insurance or riding in an enclosed cab;⁹ and
- Wear eye protection.¹⁰

In Fiscal Year 2016-2017, the DHSMV processed 589 original autocycle registrations and 988 autocycle registration renewals.¹¹

Because autocycles share more characteristics with passenger motor vehicles than motorcycles, some of the motorcycle requirements, or lack of requirements, may or may not be necessary for autocycles. For example, studies suggest a motorcycle endorsement or motorcycle license should not be required for operating an autocycle.¹² Motorcycle rider courses primarily focus on operating a motorcycle in which the operator sits astride the saddle and uses handlebars, while using his or her body weight, balance, and position on the motorcycle to corner or stop; however, operating an autocycle requires mechanics similar to a passenger motor vehicle. At least 22 states do not require a motorcycle endorsement or motorcycle license to operate an autocycle.¹³

² National Conference of State Legislatures (NCSL), *The Confusing World of Autocycles* (May 30, 2017), *available at* http://www.ncsl.org/blog/2017/05/30/the-confusing-world-of-autocycles.aspx (last visited Dec. 14, 2017).

³ 49 C.F.R. 571.3; and ss. 316.003(41) and 320.01(26), F.S.

⁴ *Id.* and DOT/NHTSA RIN: 2127-AL15, *Amend Definition of 3-Wheeled Vehicles* (Fall 2015), *available at* https://www.reginfo.gov/public/do/eAgendaViewRule?pubId=201510&RIN=2127-AL15 (last visited Dec. 14, 2017).

⁵ DHSMV Technical Advisory RS/TL16-015, *Registering the Slingshot* (June 20, 2016), *available at* https://www.flhsmv.gov/dmv/bulletins/2016/ta-rst116-015.pdf (last visited Dec. 14, 2017).

⁶ See ch. 324, F.S., on Motor Vehicle Financial Responsibility.

⁷ See s. 316.614(3)(a)5., F.S.

⁸ Section 322.03(4), F.S.; s. 322.21(1)(g), F.S., provides that a license endorsement is \$7.

⁹ Section 316.211, F.S.

¹⁰ Section 316.211(2), F.S.

¹¹ Revenue Estimating Conference, Autocycles – HB 215 (Oct. 27, 2017) available at http://edr.state.fl.us/Content/conferences/revenueimpact/archives/2018/_pdf/page69.pdf (last visited Jan. 3, 2017).

¹² AAMVA, *supra* note 1 at p. 5 and 9.

¹³ NCSL, *Traffic Safety Trends – State Legislative Action 2015* (Feb. 2016), *available at* http://www.ncsl.org/Portals/1/Documents/transportation/2015_Traffic_Safety_Trends.pdf at p. 23 (last visited Dec. 14, 2017).

Additionally, states vary in the definition and safety requirements of an autocycle. Of the states that have a statutory definition for autocycle:¹⁴

- 19 states require autocycles to have seat belts;
- 15 states require autocycles to be enclosed;
- 11 states require autocycles to meet federal motorcycle safety requirements;
- 10 states require autocycles to have a roll cage or roll bar;
- 8 states require autocycles to have antilock brakes; and
- 4 states require autocycles to have airbags.

There is little research or crash data available concerning the safety of autocycles. Because autocycles fall under the definition of a motorcycle they are required to meet the federal safety standards required for motorcycles; thus, autocycles are not required to meet the crash safety standards or occupant safety criteria that a regular passenger motor vehicle is required to meet. NHTSA has concerns that the overall appearance of autocycles, being closer to the appearance of a car than a motorcycle, may cause people to think autocycles are as safe as passenger motor vehicles. ¹⁵

Mobile Carriers

A mobile carrier is an electronic device designed to carry cargo and follow its operator through an electronic connection. For example, Piaggio Fast Forward has created a mobile carrier named Gita, ¹⁶ which is capable of hauling up to 40 pounds of goods while following a human operator or moving autonomously through an environment that has been previously mapped by the device. ¹⁷ The device does this by "linking" up to a belt with cameras worn by the user or by the device referring back to a specific map of a path it has already traveled. The device utilizes cameras and an ultrasonic range-finding system to avoid obstacles in its way. ¹⁸

Currently, a mobile carrier is not defined in Florida law and Florida law does not contain any provisions regarding the operation of mobile carriers.

III. Effect of Proposed Changes:

Section 1 amends s. 316.003, F.S., to define an autocycle as a three-wheeled motorcycle that has two wheels in the front and one wheel in the back; is equipped with a roll cage or roll hoops, a seat belt for each occupant, antilock brakes, a steering wheel, and seating that does not require the operator to straddle or sit astride it; and is manufactured by a NHTSA-registered manufacturer in accordance with the applicable federal motorcycle safety standards.

¹⁴ NCSL, Transportation Review - Autocycles (Apr., 17, 2017), available at http://www.ncsl.org/research/transportation/transportation-review-autocycles.aspx (last visited Nov. 3, 2017).

¹⁵ AAMVA, *supra* note 1 at p. 2.

¹⁶ Gita means a trip or outing in Italian.

¹⁷ See Piaggio Fast Forward, Introducing Gita, available at https://www.piaggiofastforward.com/gita (last visited Feb. 16, 2018).

¹⁸ Wired, *The Cute Robot That Follows You Around and Schleps All Your Stuff* (Feb. 16, 2017), available at https://www.wired.com/2017/02/piaggio-gita-drone/ (last visited Feb. 16, 2018).

Sections 1 and 5 amend ss. 316.003 and 320.01, F.S., respectively, to include an autocycle in the definition of a motorcycle. The definition of motorcycle is amended in both section to provide consistency.

Section 1 also defines mobile carrier as an electronically powered device that weighs less than 80 pounds (excluding cargo), has a maximum speed of 12.5 miles per hour, is operated on sidewalks and crosswalks, is intended primarily for transporting property, is primarily designed to remain within 25 feet of the property owner, and is equipped with technology to transport personal property with active monitoring of the property owner.

This section also provides that a mobile carrier is not considered a vehicle, motor vehicle, or a personal delivery device.

Section 2 amends s. 316.008, F.S., to authorize a mobile carrier to be operated on sidewalks and crosswalks within a county or municipality when such use is permissible under federal law, ¹⁹ but does not restrict a county or municipality from adopting regulations for the safe operation of mobile carriers.

Section 3 amends s. 316.2071, F.S., relating to personal delivery devices (PDDs), to provide regulation of mobile carriers similar to the state's regulation of PDDs. Specifically, the bill provides that a mobile carrier:

- Operating on a sidewalk or crosswalk has all the rights and duties applicable to a pedestrian
 under the same circumstances, except that the mobile carrier may not unreasonably interfere
 with pedestrians or traffic and must yield the right-of-way to pedestrians;
- Must obey all official traffic and pedestrian control signals and devices;
- Must be equipped with a braking system that, when active or engaged, enables the mobile carrier to come to a controlled stop;
- May not operate on a public highway except to cross a crosswalk;
- May not operate on a sidewalk or crosswalk unless the property owner remains within 25 feet of the mobile carrier; and
- May not transport hazardous materials.²⁰

Section 4 amends s. 316.614, F.S., to require that the operator, front seat passenger, and any passenger under the age of 18 years old in an autocycle wear a safety belt.

Sections 5 and 9 amend ss. 320.01 and 324.021, F.S., respectively, to provide that the term "motor vehicle" does not include mobile carriers.

Section 6 amends s. 320.02(19), F.S., to provide that a mobile carrier is not required to be registered or insured to be operated within the state.

¹⁹ Federal law, specifically 23 U.S.C. s. 217(h), prohibits any motorized vehicle on pedestrian walkways funded in whole or in part with federal dollars, except for maintenance purposes, snowmobiles when snow conditions and state or local regulations permit, motorized wheelchairs, electric bicycles when state or local regulations permit, and such other circumstances as the U.S. Department of Transportation secretary deems appropriate.

²⁰ As defined in s. 316.003(28), F.S., a hazardous material is any substance or material determined by U.S. Department of Transportation Secretary to be capable of imposing an unreasonable risk to health, safety, and property. This includes hazardous waste as defined in s. 403.703, F.S.

Sections 7 and 8 amend ss. 322.03 and 322.12, F.S., respectively, to exempt an operator of an autocycle from motorcycle endorsement or motorcycle license requirements, and from the motorcycle skills and motorcycle knowledge testing requirement to operate an autocycle.

Sections 10, 11, 12 and 13 amend ss. 212.05, 316.303, 320.08, and 655.960, F.S., respectively, to correct cross-references.

Section 14 provides that the bill takes effect July 1, 2018.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

Operators of autocycles will no longer be required to obtain motorcycle endorsements or motorcycle licenses to operate autocycles or to complete motorcycle safety courses and a motorcycle knowledge and skills tests currently required to obtain such licenses or endorsements.

Businesses that offer basic rider courses may see a decrease in course registrations for operators of autocycles.

Manufacturers of mobile carriers may have an increase in revenues because the mobile carriers will be authorized to be operated on sidewalks and crosswalks in the state.

C. Government Sector Impact:

The Revenue Estimating Conference (REC) reviewed similar provisions in HB 215 and determined the bill will reduce revenues deposited into the Highway Safety Operating

Trust Fund of the DHSMV by an insignificant amount annually as a result of autocycle operators no longer needing a motorcycle endorsement to operate the vehicle lawfully.²¹

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 316.003, 316.008, 316.2071, 316.614, 320.01, 320.02, 322.03, 322.12, 324.021, 212.05, 316.303, 320.08, and 655.960.

IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

CS by Appropriations on February 15, 2018:

The committee substitute defines mobile carriers and provides regulations for such devices.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

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²¹ REC, supra note 11.

LEGISLATIVE ACTION Senate House Comm: RCS 02/15/2018

The Committee on Appropriations (Bradley) recommended the following:

Senate Amendment (with title amendment)

Delete everything after the enacting clause and insert:

Section 1. Present subsections (2) through (36) of section 316.003, Florida Statutes, are renumbered as subsections (3) through (37), respectively, a new subsection (2) is added to that section, present subsections (37) through (99) of section 316.003, Florida Statutes, are renumbered as subsections (39) through (101), respectively, a new subsection (38) is added to

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that section, and present subsections (40), (41), (51), (57), and (97) are amended, to read:

316.003 Definitions.—The following words and phrases, when used in this chapter, shall have the meanings respectively ascribed to them in this section, except where the context otherwise requires:

- (2) AUTOCYCLE.—A three-wheeled motorcycle that has two wheels in the front and one wheel in the back; is equipped with a roll cage or roll hoops, a seat belt for each occupant, antilock brakes, a steering wheel, and seating that does not require the operator to straddle or sit astride it; and is manufactured in accordance with the applicable federal motorcycle safety standards in 49 C.F.R. part 571 by a manufacturer registered with the National Highway Traffic Safety Administration.
 - (38) MOBILE CARRIER.—An electrically powered device that:
- (a) Is operated on sidewalks and crosswalks and is intended primarily for transporting property;
 - (b) Weighs less than 80 pounds, excluding cargo;
 - (c) Has a maximum speed of 12.5 mph; and
- (d) Is equipped with a technology to transport personal property with the active monitoring of a property owner, and primarily designed to remain within 25 feet of the property owner.

A mobile carrier is not considered a vehicle or personal 36 37 delivery device unless expressly defined by law as a vehicle or 38 personal delivery device.

(42) (40) MOTOR VEHICLE.—Except when used in s. 316.1001, a

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self-propelled vehicle not operated upon rails or guideway, but not including any bicycle, motorized scooter, electric personal assistive mobility device, mobile carrier, personal delivery device, swamp buggy, or moped. For purposes of s. 316.1001, "motor vehicle" has the same meaning as provided in s. 320.01(1)(a).

(43) (41) MOTORCYCLE.—Any motor vehicle having a seat or saddle for the use of the rider and designed to travel on not more than three wheels in contact with the ground. The term includes an autocycle, but does not include excluding a tractor, or a moped, or any vehicle in which the operator is enclosed by a cabin unless it meets the requirements set forth by the National Highway Traffic Safety Administration for a motorcycle.

(53) (51) PERSONAL DELIVERY DEVICE.—An electrically powered device that:

- (a) Is operated on sidewalks and crosswalks and intended primarily for transporting property;
 - (b) Weighs less than 80 pounds, excluding cargo;
 - (c) Has a maximum speed of 10 miles per hour; and
- (d) Is equipped with technology to allow for operation of the device with or without the active control or monitoring of a natural person.

A personal delivery device is not considered a vehicle unless expressly defined by law as a vehicle. A mobile carrier is not considered a personal delivery device.

(59) (57) PRIVATE ROAD OR DRIVEWAY. - Except as otherwise provided in paragraph (81) (b) $\frac{(79)}{(b)}$, any privately owned way or place used for vehicular travel by the owner and those having



express or implied permission from the owner, but not by other persons.

(99) (97) VEHICLE.—Every device in, upon, or by which any person or property is or may be transported or drawn upon a highway, except personal delivery devices, mobile carriers, and devices used exclusively upon stationary rails or tracks.

Section 2. Paragraph (b) of subsection (7) of section 316.008, Florida Statutes, is amended to read:

316.008 Powers of local authorities.

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- (b) 1. Except as provided in subparagraph 2., a personal delivery device and a mobile carrier may be operated on sidewalks and crosswalks within a county or municipality when such use is permissible under federal law. This paragraph does not restrict a county or municipality from otherwise adopting regulations for the safe operation of personal delivery devices and mobile carriers.
- 2. A personal delivery device may not be operated on the Florida Shared-Use Nonmotorized Trail Network created under s. 339.81 or components of the Florida Greenways and Trails System created under chapter 260.

Section 3. Section 316.2071, Florida Statutes, is amended to read:

316.2071 Personal delivery devices and mobile carriers.

(1) Notwithstanding any provision of law to the contrary, a personal delivery device or mobile carrier may operate on sidewalks and crosswalks, subject to s. 316.008(7)(b). A personal delivery device or mobile carrier operating on a sidewalk or crosswalk has all the rights and duties applicable

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to a pedestrian under the same circumstances, except that the personal delivery device or mobile carrier must not unreasonably interfere with pedestrians or traffic and must yield the rightof-way to pedestrians on the sidewalk or crosswalk.

- (2) A personal delivery device and a mobile carrier must:
- (a) Obey all official traffic and pedestrian control signals and devices.
- (b) For personal delivery devices, include a plate or marker that has a unique identifying device number and identifies the name and contact information of the personal delivery device operator.
- (c) Be equipped with a braking system that, when active or engaged, enables the personal delivery device or mobile carrier to come to a controlled stop.
- (3) A personal delivery device and a mobile carrier may not:
- (a) Operate on a public highway except to the extent necessary to cross a crosswalk.
- (b) Operate on a sidewalk or crosswalk unless the personal delivery device operator is actively controlling or monitoring the navigation and operation of the personal delivery device or a property owner remains within 25 feet of the mobile carrier.
 - (c) Transport hazardous materials as defined in s. 316.003.
- (4) A person who owns and operates a personal delivery device in this state must maintain an insurance policy, on behalf of himself or herself and his or her agents, which provides general liability coverage of at least \$100,000 for damages arising from the combined operations of personal delivery devices under the entity's or agent's control.

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Section 4. Subsections (4) and (5) of section 316.614, Florida Statutes, are amended to read:

316.614 Safety belt usage.

- (4) It is unlawful for any person:
- (a) To operate a motor vehicle or an autocycle in this state unless each passenger and the operator of the vehicle or autocycle under the age of 18 years are restrained by a safety belt or by a child restraint device pursuant to s. 316.613, if applicable; or
- (b) To operate a motor vehicle or an autocycle in this state unless the person is restrained by a safety belt.
- (5) It is unlawful for any person 18 years of age or older to be a passenger in the front seat of a motor vehicle or an autocycle unless such person is restrained by a safety belt when the vehicle or autocycle is in motion.

Section 5. Subsections (1) and (26) of section 320.01, Florida Statutes, are amended to read:

320.01 Definitions, general.—As used in the Florida Statutes, except as otherwise provided, the term:

- (1) "Motor vehicle" means:
- (a) An automobile, motorcycle, truck, trailer, semitrailer, truck tractor and semitrailer combination, or any other vehicle operated on the roads of this state, used to transport persons or property, and propelled by power other than muscular power, but the term does not include traction engines, road rollers, personal delivery devices and mobile carriers as defined in s. 316.003, special mobile equipment as defined in s. 316.003, vehicles that run only upon a track, bicycles, swamp buggies, or mopeds.

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(26) "Motorcycle" means any motor vehicle having a seat or saddle for the use of the rider and designed to travel on not more than three wheels in contact with the ground. The term includes an autocycle, as defined in s. 316.003, but excludes a tractor, a moped, or any excluding a vehicle in which the operator is enclosed by a cabin unless it meets the requirements set forth by the National Highway Traffic Safety Administration for a motorcycle. The term "motorcycle" does not include a tractor or a moped.

Section 6. Subsection (19) of section 320.02, Florida Statutes, is amended to read:

320.02 Registration required; application for registration; forms.-

(19) A personal delivery device and a mobile carrier as defined in s. 316.003 are is not required to satisfy the registration and insurance requirements of this section.

Section 7. Subsection (4) of section 322.03, Florida Statutes, is amended to read:

322.03 Drivers must be licensed; penalties.-

(4) A person may not operate a motorcycle unless he or she holds a driver license that authorizes such operation, subject to the appropriate restrictions and endorsements. A person may operate an autocycle, as defined in s. 316.003, without a motorcycle endorsement.

Section 8. Paragraph (c) is added to subsection (5) of section 322.12, Florida Statutes, to read:

322.12 Examination of applicants.-

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(c) This subsection does not apply to the operation of an

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autocycle, as defined in s. 316.003.

Section 9. Subsection (1) of section 324.021, Florida Statutes, is amended to read:

324.021 Definitions; minimum insurance required.—The following words and phrases when used in this chapter shall, for the purpose of this chapter, have the meanings respectively ascribed to them in this section, except in those instances where the context clearly indicates a different meaning:

(1) MOTOR VEHICLE.—Every self-propelled vehicle that is designed and required to be licensed for use upon a highway, including trailers and semitrailers designed for use with such vehicles, except traction engines, road rollers, farm tractors, power shovels, and well drillers, and every vehicle that is propelled by electric power obtained from overhead wires but not operated upon rails, but not including any personal delivery device or mobile carrier as defined in s. 316.003, bicycle, or moped. However, the term "motor vehicle" does not include a motor vehicle as defined in s. 627.732(3) when the owner of such vehicle has complied with the requirements of ss. 627.730-627.7405, inclusive, unless the provisions of s. 324.051 apply; and, in such case, the applicable proof of insurance provisions of s. 320.02 apply.

Section 10. Paragraph (c) of subsection (1) of section 212.05, Florida Statutes, is amended to read:

212.05 Sales, storage, use tax.—It is hereby declared to be the legislative intent that every person is exercising a taxable privilege who engages in the business of selling tangible personal property at retail in this state, including the business of making mail order sales, or who rents or furnishes

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any of the things or services taxable under this chapter, or who stores for use or consumption in this state any item or article of tangible personal property as defined herein and who leases or rents such property within the state.

- (1) For the exercise of such privilege, a tax is levied on each taxable transaction or incident, which tax is due and payable as follows:
- (c) At the rate of 6 percent of the gross proceeds derived from the lease or rental of tangible personal property, as defined herein; however, the following special provisions apply to the lease or rental of motor vehicles:
- 1. When a motor vehicle is leased or rented for a period of less than 12 months:
- a. If the motor vehicle is rented in Florida, the entire amount of such rental is taxable, even if the vehicle is dropped off in another state.
- b. If the motor vehicle is rented in another state and dropped off in Florida, the rental is exempt from Florida tax.
- 2. Except as provided in subparagraph 3., for the lease or rental of a motor vehicle for a period of not less than 12 months, sales tax is due on the lease or rental payments if the vehicle is registered in this state; provided, however, that no tax shall be due if the taxpayer documents use of the motor vehicle outside this state and tax is being paid on the lease or rental payments in another state.
- 3. The tax imposed by this chapter does not apply to the lease or rental of a commercial motor vehicle as defined in s. 316.003(13) (a) 316.003(12) (a) to one lessee or rentee for a period of not less than 12 months when tax was paid on the

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purchase price of such vehicle by the lessor. To the extent tax was paid with respect to the purchase of such vehicle in another state, territory of the United States, or the District of Columbia, the Florida tax payable shall be reduced in accordance with the provisions of s. 212.06(7). This subparagraph shall only be available when the lease or rental of such property is an established business or part of an established business or the same is incidental or germane to such business.

Section 11. Subsections (1) and (3) of section 316.303, Florida Statutes, are amended to read:

316.303 Television receivers.

- (1) No motor vehicle may be operated on the highways of this state if the vehicle is actively displaying moving television broadcast or pre-recorded video entertainment content that is visible from the driver's seat while the vehicle is in motion, unless the vehicle is equipped with autonomous technology, as defined in s. $316.003(3) \frac{316.003(2)}{}$, and is being operated in autonomous mode, as provided in s. 316.85(2).
- (3) This section does not prohibit the use of an electronic display used in conjunction with a vehicle navigation system; an electronic display used by an operator of a vehicle equipped with autonomous technology, as defined in s. 316.003(3) 316.003; or an electronic display used by an operator of a vehicle equipped and operating with driver-assistive truck platooning technology, as defined in s. 316.003.

Section 12. Section 320.08, Florida Statutes, is amended to read:

320.08 License taxes.—Except as otherwise provided herein, there are hereby levied and imposed annual license taxes for the

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operation of motor vehicles, mopeds, motorized bicycles as defined in s. $316.003(4) \frac{316.003(3)}{10.003(4)}$, tri-vehicles as defined in s. 316.003, and mobile homes as defined in s. 320.01, which shall be paid to and collected by the department or its agent upon the registration or renewal of registration of the following:

- (1) MOTORCYCLES AND MOPEDS.-
- (a) Any motorcycle: \$10 flat.
- (b) Any moped: \$5 flat.
- (c) Upon registration of a motorcycle, motor-driven cycle, or moped, in addition to the license taxes specified in this subsection, a nonrefundable motorcycle safety education fee in the amount of \$2.50 shall be paid. The proceeds of such additional fee shall be deposited in the Highway Safety Operating Trust Fund to fund a motorcycle driver improvement program implemented pursuant to s. 322.025, the Florida Motorcycle Safety Education Program established in s. 322.0255, or the general operations of the department.
- (d) An ancient or antique motorcycle: \$7.50 flat, of which \$2.50 shall be deposited into the General Revenue Fund.
 - (2) AUTOMOBILES OR TRI-VEHICLES FOR PRIVATE USE.-
- (a) An ancient or antique automobile, as defined in s. 320.086, or a street rod, as defined in s. 320.0863: \$7.50 flat.
 - (b) Net weight of less than 2,500 pounds: \$14.50 flat.
- (c) Net weight of 2,500 pounds or more, but less than 3,500 pounds: \$22.50 flat.
 - (d) Net weight of 3,500 pounds or more: \$32.50 flat.
 - (3) TRUCKS.-
 - (a) Net weight of less than 2,000 pounds: \$14.50 flat.

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- (b) Net weight of 2,000 pounds or more, but not more than 3,000 pounds: \$22.50 flat.
 - (c) Net weight more than 3,000 pounds, but not more than 5,000 pounds: \$32.50 flat.
 - (d) A truck defined as a "goat," or other vehicle if used in the field by a farmer or in the woods for the purpose of harvesting a crop, including naval stores, during such harvesting operations, and which is not principally operated upon the roads of the state: \$7.50 flat. The term "goat" means a motor vehicle designed, constructed, and used principally for the transportation of citrus fruit within citrus groves or for the transportation of crops on farms, and which can also be used for hauling associated equipment or supplies, including required sanitary equipment, and the towing of farm trailers.
 - (e) An ancient or antique truck, as defined in s. 320.086: \$7.50 flat.
 - (4) HEAVY TRUCKS, TRUCK TRACTORS, FEES ACCORDING TO GROSS VEHICLE WEIGHT .-
 - (a) Gross vehicle weight of 5,001 pounds or more, but less than 6,000 pounds: \$60.75 flat, of which \$15.75 shall be deposited into the General Revenue Fund.
 - (b) Gross vehicle weight of 6,000 pounds or more, but less than 8,000 pounds: \$87.75 flat, of which \$22.75 shall be deposited into the General Revenue Fund.
 - (c) Gross vehicle weight of 8,000 pounds or more, but less than 10,000 pounds: \$103 flat, of which \$27 shall be deposited into the General Revenue Fund.
 - (d) Gross vehicle weight of 10,000 pounds or more, but less than 15,000 pounds: \$118 flat, of which \$31 shall be deposited



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- (e) Gross vehicle weight of 15,000 pounds or more, but less than 20,000 pounds: \$177 flat, of which \$46 shall be deposited into the General Revenue Fund.
- (f) Gross vehicle weight of 20,000 pounds or more, but less than 26,001 pounds: \$251 flat, of which \$65 shall be deposited into the General Revenue Fund.
- (q) Gross vehicle weight of 26,001 pounds or more, but less than 35,000: \$324 flat, of which \$84 shall be deposited into the General Revenue Fund.
- (h) Gross vehicle weight of 35,000 pounds or more, but less than 44,000 pounds: \$405 flat, of which \$105 shall be deposited into the General Revenue Fund.
- (i) Gross vehicle weight of 44,000 pounds or more, but less than 55,000 pounds: \$773 flat, of which \$201 shall be deposited into the General Revenue Fund.
- (j) Gross vehicle weight of 55,000 pounds or more, but less than 62,000 pounds: \$916 flat, of which \$238 shall be deposited into the General Revenue Fund.
- (k) Gross vehicle weight of 62,000 pounds or more, but less than 72,000 pounds: \$1,080 flat, of which \$280 shall be deposited into the General Revenue Fund.
- (1) Gross vehicle weight of 72,000 pounds or more: \$1,322 flat, of which \$343 shall be deposited into the General Revenue Fund.
- (m) Notwithstanding the declared gross vehicle weight, a truck tractor used within a 150-mile radius of its home address is eligible for a license plate for a fee of \$324 flat if:
 - 1. The truck tractor is used exclusively for hauling



forestry products; or

2. The truck tractor is used primarily for the hauling of forestry products, and is also used for the hauling of associated forestry harvesting equipment used by the owner of the truck tractor.

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Of the fee imposed by this paragraph, \$84 shall be deposited into the General Revenue Fund.

(n) A truck tractor or heavy truck, not operated as a forhire vehicle, which is engaged exclusively in transporting raw, unprocessed, and nonmanufactured agricultural or horticultural products within a 150-mile radius of its home address, is eligible for a restricted license plate for a fee of:

- 1. If such vehicle's declared gross vehicle weight is less than 44,000 pounds, \$87.75 flat, of which \$22.75 shall be deposited into the General Revenue Fund.
- 2. If such vehicle's declared gross vehicle weight is 44,000 pounds or more and such vehicle only transports from the point of production to the point of primary manufacture; to the point of assembling the same; or to a shipping point of a rail, water, or motor transportation company, \$324 flat, of which \$84 shall be deposited into the General Revenue Fund.

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Such not-for-hire truck tractors and heavy trucks used exclusively in transporting raw, unprocessed, and nonmanufactured agricultural or horticultural products may be incidentally used to haul farm implements and fertilizers delivered direct to the growers. The department may require any documentation deemed necessary to determine eligibility prior to

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issuance of this license plate. For the purpose of this paragraph, "not-for-hire" means the owner of the motor vehicle must also be the owner of the raw, unprocessed, and nonmanufactured agricultural or horticultural product, or the user of the farm implements and fertilizer being delivered.

- (5) SEMITRAILERS, FEES ACCORDING TO GROSS VEHICLE WEIGHT; SCHOOL BUSES; SPECIAL PURPOSE VEHICLES.-
- (a) 1. A semitrailer drawn by a GVW truck tractor by means of a fifth-wheel arrangement: \$13.50 flat per registration year or any part thereof, of which \$3.50 shall be deposited into the General Revenue Fund.
- 2. A semitrailer drawn by a GVW truck tractor by means of a fifth-wheel arrangement: \$68 flat per permanent registration, of which \$18 shall be deposited into the General Revenue Fund.
- (b) A motor vehicle equipped with machinery and designed for the exclusive purpose of well drilling, excavation, construction, spraying, or similar activity, and which is not designed or used to transport loads other than the machinery described above over public roads: \$44 flat, of which \$11.50 shall be deposited into the General Revenue Fund.
- (c) A school bus used exclusively to transport pupils to and from school or school or church activities or functions within their own county: \$41 flat, of which \$11 shall be deposited into the General Revenue Fund.
- (d) A wrecker, as defined in s. 320.01, which is used to tow a vessel as defined in s. 327.02, a disabled, abandoned, stolen-recovered, or impounded motor vehicle as defined in s. 320.01, or a replacement motor vehicle as defined in s. 320.01: \$41 flat, of which \$11 shall be deposited into the General



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- (e) A wrecker that is used to tow any nondisabled motor vehicle, a vessel, or any other cargo unless used as defined in paragraph (d), as follows:
- 1. Gross vehicle weight of 10,000 pounds or more, but less than 15,000 pounds: \$118 flat, of which \$31 shall be deposited into the General Revenue Fund.
- 2. Gross vehicle weight of 15,000 pounds or more, but less than 20,000 pounds: \$177 flat, of which \$46 shall be deposited into the General Revenue Fund.
- 3. Gross vehicle weight of 20,000 pounds or more, but less than 26,000 pounds: \$251 flat, of which \$65 shall be deposited into the General Revenue Fund.
- 4. Gross vehicle weight of 26,000 pounds or more, but less than 35,000 pounds: \$324 flat, of which \$84 shall be deposited into the General Revenue Fund.
- 5. Gross vehicle weight of 35,000 pounds or more, but less than 44,000 pounds: \$405 flat, of which \$105 shall be deposited into the General Revenue Fund.
- 6. Gross vehicle weight of 44,000 pounds or more, but less than 55,000 pounds: \$772 flat, of which \$200 shall be deposited into the General Revenue Fund.
- 7. Gross vehicle weight of 55,000 pounds or more, but less than 62,000 pounds: \$915 flat, of which \$237 shall be deposited into the General Revenue Fund.
- 8. Gross vehicle weight of 62,000 pounds or more, but less than 72,000 pounds: \$1,080 flat, of which \$280 shall be deposited into the General Revenue Fund.
 - 9. Gross vehicle weight of 72,000 pounds or more: \$1,322

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446 flat, of which \$343 shall be deposited into the General Revenue 447 Fund.

- (f) A hearse or ambulance: \$40.50 flat, of which \$10.50 shall be deposited into the General Revenue Fund.
 - (6) MOTOR VEHICLES FOR HIRE.-
- (a) Under nine passengers: \$17 flat, of which \$4.50 shall be deposited into the General Revenue Fund; plus \$1.50 per cwt, of which 50 cents shall be deposited into the General Revenue Fund.
- (b) Nine passengers and over: \$17 flat, of which \$4.50 shall be deposited into the General Revenue Fund; plus \$2 per cwt, of which 50 cents shall be deposited into the General Revenue Fund.
 - (7) TRAILERS FOR PRIVATE USE.-
- (a) Any trailer weighing 500 pounds or less: \$6.75 flat per year or any part thereof, of which \$1.75 shall be deposited into the General Revenue Fund.
- (b) Net weight over 500 pounds: \$3.50 flat, of which \$1 shall be deposited into the General Revenue Fund; plus \$1 per cwt, of which 25 cents shall be deposited into the General Revenue Fund.
 - (8) TRAILERS FOR HIRE.-
- (a) Net weight under 2,000 pounds: \$3.50 flat, of which \$1 shall be deposited into the General Revenue Fund; plus \$1.50 per cwt, of which 50 cents shall be deposited into the General Revenue Fund.
- (b) Net weight 2,000 pounds or more: \$13.50 flat, of which \$3.50 shall be deposited into the General Revenue Fund; plus \$1.50 per cwt, of which 50 cents shall be deposited into the



475 General Revenue Fund.

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- (9) RECREATIONAL VEHICLE-TYPE UNITS.-
- (a) A travel trailer or fifth-wheel trailer, as defined by s. 320.01(1)(b), that does not exceed 35 feet in length: \$27 flat, of which \$7 shall be deposited into the General Revenue Fund.
- (b) A camping trailer, as defined by s. 320.01(1)(b)2.: \$13.50 flat, of which \$3.50 shall be deposited into the General Revenue Fund.
 - (c) A motor home, as defined by s. 320.01(1)(b)4.:
- 1. Net weight of less than 4,500 pounds: \$27 flat, of which \$7 shall be deposited into the General Revenue Fund.
- 2. Net weight of 4,500 pounds or more: \$47.25 flat, of which \$12.25 shall be deposited into the General Revenue Fund.
 - (d) A truck camper as defined by s. 320.01(1)(b)3.:
- 1. Net weight of less than 4,500 pounds: \$27 flat, of which \$7 shall be deposited into the General Revenue Fund.
- 2. Net weight of 4,500 pounds or more: \$47.25 flat, of which \$12.25 shall be deposited into the General Revenue Fund.
 - (e) A private motor coach as defined by s. 320.01(1)(b)5.:
- 1. Net weight of less than 4,500 pounds: \$27 flat, of which \$7 shall be deposited into the General Revenue Fund.
- 2. Net weight of 4,500 pounds or more: \$47.25 flat, of which \$12.25 shall be deposited into the General Revenue Fund.
- (10) PARK TRAILERS; TRAVEL TRAILERS; FIFTH-WHEEL TRAILERS; 35 FEET TO 40 FEET.
- 501 (a) Park trailers.—Any park trailer, as defined in s. 502 320.01(1)(b)7.: \$25 flat.
 - (b) Travel trailers or fifth-wheel trailers.—A travel



504 trailer or fifth-wheel trailer, as defined in s. 320.01(1)(b), 505 that exceeds 35 feet: \$25 flat.

(11) MOBILE HOMES.—

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- 507 (a) A mobile home not exceeding 35 feet in length: \$20 508 flat.
- 509 (b) A mobile home over 35 feet in length, but not exceeding 510 40 feet: \$25 flat.
- 511 (c) A mobile home over 40 feet in length, but not exceeding 512 45 feet: \$30 flat.
- 513 (d) A mobile home over 45 feet in length, but not exceeding 514 50 feet: \$35 flat.
 - (e) A mobile home over 50 feet in length, but not exceeding 55 feet: \$40 flat.
 - (f) A mobile home over 55 feet in length, but not exceeding 60 feet: \$45 flat.
 - (g) A mobile home over 60 feet in length, but not exceeding 65 feet: \$50 flat.
 - (h) A mobile home over 65 feet in length: \$80 flat.
 - (12) DEALER AND MANUFACTURER LICENSE PLATES.—A franchised motor vehicle dealer, independent motor vehicle dealer, marine boat trailer dealer, or mobile home dealer and manufacturer license plate: \$17 flat, of which \$4.50 shall be deposited into the General Revenue Fund.
 - (13) EXEMPT OR OFFICIAL LICENSE PLATES.—Any exempt or official license plate: \$4 flat, of which \$1 shall be deposited into the General Revenue Fund, except that the registration or renewal of a registration of a marine boat trailer exempt under s. 320.102 is not subject to any license tax.
 - (14) LOCALLY OPERATED MOTOR VEHICLES FOR HIRE.—A motor



vehicle for hire operated wholly within a city or within 25 miles thereof: \$17 flat, of which \$4.50 shall be deposited into the General Revenue Fund; plus \$2 per cwt, of which 50 cents shall be deposited into the General Revenue Fund.

(15) TRANSPORTER.—Any transporter license plate issued to a transporter pursuant to s. 320.133: \$101.25 flat, of which \$26.25 shall be deposited into the General Revenue Fund.

Section 13. Subsection (1) of section 655.960, Florida Statutes, is amended to read:

655.960 Definitions; ss. 655.960-655.965.—As used in this section and ss. 655.961-655.965, unless the context otherwise requires:

(1) "Access area" means any paved walkway or sidewalk which is within 50 feet of any automated teller machine. The term does not include any street or highway open to the use of the public, as defined in s. 316.003(81) (a) $\frac{316.003(79)}{(a)}$ or (b), including any adjacent sidewalk, as defined in s. 316.003.

Section 14. This act shall take effect July 1, 2018.

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> ======= T I T L E A M E N D M E N T ========= And the title is amended as follows:

Delete everything before the enacting clause and insert:

A bill to be entitled

An act relating to motor vehicles; amending s. 316.003, F.S.; adding and revising definitions; conforming a cross-reference; amending s. 316.008, F.S.; authorizing a mobile carrier to be operated on sidewalks and crosswalks within a county or

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municipality when such use is permissible under federal law; providing construction; amending s. 316.2071, F.S.; authorizing a mobile carrier to operate on sidewalks and crosswalks; providing that a mobile carrier operating on a sidewalk or crosswalk has all the rights and duties applicable to a pedestrian under the same circumstances, except that the mobile carrier must not unreasonably interfere with pedestrians or traffic and must yield the rightof-way to pedestrians on the sidewalk or crosswalk; specifying requirements for a mobile carrier; prohibiting a mobile carrier from taking specified actions; amending s. 316.614, F.S.; requiring safety belt or, if applicable, child restraint usage by an operator or passenger of an autocycle; amending s. 320.01, F.S.; revising the term "motor vehicle"; including an autocycle in the definition of the term "motorcycle"; amending s. 320.02, F.S.; providing that a mobile carrier is not required to satisfy specified registration and insurance requirements; amending s. 322.03, F.S.; authorizing a person to operate an autocycle without a motorcycle endorsement; amending s. 322.12, F.S.; providing applicability; amending s. 324.021, F.S.; revising the definition of the term "motor vehicle"; amending ss. 212.05, 316.303, 320.08, and 655.960, F.S.; conforming cross-references; providing an effective date.

By Senator Perry

8-00391-18 2018504_ A bill to be entitled

1 2 An 3 F. 4 de 5 cr 6 sa 7 by 8 s. 9 de 10 32 11 au 12 s.

An act relating to autocycles; amending s. 316.003, F.S.; defining the term "autocycle"; revising the definition of the term "motorcycle"; conforming a cross-reference; amending s. 316.614, F.S.; requiring safety belt or, if applicable, child restraint usage by an operator or passenger of an autocycle; amending s. 320.01, F.S.; including an autocycle in the definition of the term "motorcycle"; amending s. 322.03, F.S.; authorizing a person to operate an autocycle without a motorcycle endorsement; amending s. 322.12, F.S.; providing applicability; amending ss. 212.05, 316.303, 320.08, and 655.960, F.S.; conforming cross-references; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Present subsections (2) through (99) of section 316.003, Florida Statutes, are renumbered as subsections (3) through (100), respectively, a new subsection (2) is added to that section, and present subsections (41) and (57) are amended, to read:

316.003 Definitions.—The following words and phrases, when used in this chapter, shall have the meanings respectively ascribed to them in this section, except where the context otherwise requires:

(2) AUTOCYCLE.—A three-wheeled motorcycle that has two wheels in the front and one wheel in the back; is equipped with a roll cage or roll hoops, a seat belt for each occupant,

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30	antilock brakes, a steering wheel, and seating that does not
31	require the operator to straddle or sit astride it; and is
32	manufactured in accordance with the applicable federal
3	motorcycle safety standards in 49 C.F.R. part 571 by a
34	manufacturer registered with the National Highway Traffic Safety
35	Administration.
86	(42) (41) MOTORCYCLE.—Any motor vehicle having a seat or
37	saddle for the use of the rider and designed to travel on not
8	more than three wheels in contact with the ground. The term
39	includes an autocycle, but does not include excluding a tractor,
0	$\frac{\partial}{\partial x}$ a moped, or any vehicle in which the operator is enclosed by
1	a cabin unless it meets the requirements set forth by the

(58) (57)—PRIVATE ROAD OR DRIVEWAY.—Except as otherwise provided in paragraph (80) (b) (79) (b), any privately owned way or place used for vehicular travel by the owner and those having express or implied permission from the owner, but not by other persons.

National Highway Traffic Safety Administration for a motorcycle.

Section 2. Subsections (4) and (5) of section 316.614, Florida Statutes, are amended to read:

316.614 Safety belt usage.-

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- (4) It is unlawful for any person:
- (a) To operate a motor vehicle <u>or an autocycle</u> in this state unless each passenger and the operator of the vehicle <u>or autocycle</u> under the age of 18 years are restrained by a safety belt or by a child restraint device pursuant to s. 316.613, if applicable; or
- (b) To operate a motor vehicle <u>or an autocycle</u> in this state unless the person is restrained by a safety belt.

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(5) It is unlawful for any person 18 years of age or older to be a passenger in the front seat of a motor vehicle or an $\underline{\text{autocycle}}$ unless such person is restrained by a safety belt when the vehicle or autocycle is in motion.

Section 3. Subsection (26) of section 320.01, Florida Statutes, is amended to read:

320.01 Definitions, general.—As used in the Florida Statutes, except as otherwise provided, the term:

(26) "Motorcycle" means any motor vehicle having a seat or saddle for the use of the rider and designed to travel on not more than three wheels in contact with the ground. The term includes an autocycle, as defined in s. 316.003, but excludes a tractor, a moped, or any excluding a vehicle in which the operator is enclosed by a cabin unless it meets the requirements set forth by the National Highway Traffic Safety Administration for a motorcycle. The term "motorcycle" does not include a tractor or a moped.

Section 4. Subsection (4) of section 322.03, Florida Statutes, is amended to read:

322.03 Drivers must be licensed; penalties.-

(4) A person may not operate a motorcycle unless he or she holds a driver license that authorizes such operation, subject to the appropriate restrictions and endorsements. A person may operate an autocycle, as defined in s. 316.003, without a motorcycle endorsement.

Section 5. Paragraph (c) is added to subsection (5) of section 322.12, Florida Statutes, to read:

322.12 Examination of applicants.-

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(c) This subsection does not apply to the operation of an autocycle, as defined in s. 316.003.

Section 6. Paragraph (c) of subsection (1) of section

212.05, Florida Statutes, is amended to read:

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212.05 Sales, storage, use tax.—It is hereby declared to be the legislative intent that every person is exercising a taxable privilege who engages in the business of selling tangible personal property at retail in this state, including the business of making mail order sales, or who rents or furnishes any of the things or services taxable under this chapter, or who stores for use or consumption in this state any item or article of tangible personal property as defined herein and who leases or rents such property within the state.

- (1) For the exercise of such privilege, a tax is levied on each taxable transaction or incident, which tax is due and payable as follows:
- (c) At the rate of 6 percent of the gross proceeds derived from the lease or rental of tangible personal property, as defined herein; however, the following special provisions apply to the lease or rental of motor vehicles:
- 1. When a motor vehicle is leased or rented for a period of less than $12\ \text{months}$:
- a. If the motor vehicle is rented in Florida, the entire amount of such rental is taxable, even if the vehicle is dropped off in another state.
 - b. If the motor vehicle is rented in another state and dropped off in Florida, the rental is exempt from Florida tax.
 - Except as provided in subparagraph 3., for the lease or rental of a motor vehicle for a period of not less than 12

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months, sales tax is due on the lease or rental payments if the vehicle is registered in this state; provided, however, that no tax shall be due if the taxpayer documents use of the motor vehicle outside this state and tax is being paid on the lease or rental payments in another state.

3. The tax imposed by this chapter does not apply to the lease or rental of a commercial motor vehicle as defined in s. $\frac{316.003(13)\,(a)}{316.003(12)\,(a)}$ to one lessee or rentee for a period of not less than 12 months when tax was paid on the purchase price of such vehicle by the lessor. To the extent tax was paid with respect to the purchase of such vehicle in another state, territory of the United States, or the District of Columbia, the Florida tax payable shall be reduced in accordance with the provisions of s. 212.06(7). This subparagraph shall only be available when the lease or rental of such property is an established business or part of an established business or the same is incidental or germane to such business.

Section 7. Subsections (1) and (3) of section 316.303, Florida Statutes, are amended to read:

316.303 Television receivers.-

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- (1) No motor vehicle may be operated on the highways of this state if the vehicle is actively displaying moving television broadcast or pre-recorded video entertainment content that is visible from the driver's seat while the vehicle is in motion, unless the vehicle is equipped with autonomous technology, as defined in s. $\underline{316.003(3)}$ $\underline{316.003(2)}$, and is being operated in autonomous mode, as provided in s. $\underline{316.85(2)}$.
- (3) This section does not prohibit the use of an electronic display used in conjunction with a vehicle navigation system; an

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8-00391-18 2018504 146 electronic display used by an operator of a vehicle equipped 147 with autonomous technology, as defined in s. 316.003(3) 316.003; 148 or an electronic display used by an operator of a vehicle equipped and operating with driver-assistive truck platooning 150 technology, as defined in s. 316.003. 151 Section 8. Section 320.08, Florida Statutes, is amended to 152 read: 153 320.08 License taxes. - Except as otherwise provided herein, 154 there are hereby levied and imposed annual license taxes for the 155 operation of motor vehicles, mopeds, motorized bicycles as 156 defined in s. 316.003(4) $\frac{316.003(3)}{}$, tri-vehicles as defined in 157 s. 316.003, and mobile homes as defined in s. 320.01, which shall be paid to and collected by the department or its agent 158 159 upon the registration or renewal of registration of the following: 161 (1) MOTORCYCLES AND MOPEDS .-162 (a) Any motorcycle: \$10 flat. 163 (b) Any moped: \$5 flat. 164 (c) Upon registration of a motorcycle, motor-driven cycle, 165 or moped, in addition to the license taxes specified in this 166 subsection, a nonrefundable motorcycle safety education fee in the amount of \$2.50 shall be paid. The proceeds of such

(d) An ancient or antique motorcycle: \$7.50 flat, of which \$2.50 shall be deposited into the General Revenue Fund.

Motorcycle Safety Education Program established in s. 322.0255,

additional fee shall be deposited in the Highway Safety

program implemented pursuant to s. 322.025, the Florida

or the general operations of the department.

Operating Trust Fund to fund a motorcycle driver improvement

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- (2) AUTOMOBILES OR TRI-VEHICLES FOR PRIVATE USE.-
- (a) An ancient or antique automobile, as defined in s. 320.086, or a street rod, as defined in s. 320.0863: \$7.50 flat.
 - (b) Net weight of less than 2,500 pounds: \$14.50 flat.
- 179 (c) Net weight of 2,500 pounds or more, but less than 3,500 pounds: \$22.50 flat.
 - (d) Net weight of 3,500 pounds or more: \$32.50 flat.
 - (3) TRUCKS.-

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- (a) Net weight of less than 2,000 pounds: \$14.50 flat.
- (b) Net weight of 2,000 pounds or more, but not more than 3,000 pounds: \$22.50 flat.
- (c) Net weight more than 3,000 pounds, but not more than 5,000 pounds: \$32.50 flat.
- (d) A truck defined as a "goat," or other vehicle if used in the field by a farmer or in the woods for the purpose of harvesting a crop, including naval stores, during such harvesting operations, and which is not principally operated upon the roads of the state: \$7.50 flat. The term "goat" means a motor vehicle designed, constructed, and used principally for the transportation of citrus fruit within citrus groves or for the transportation of crops on farms, and which can also be used for hauling associated equipment or supplies, including required sanitary equipment, and the towing of farm trailers.
- (e) An ancient or antique truck, as defined in s. 320.086: \$7.50 flat.
- (4) HEAVY TRUCKS, TRUCK TRACTORS, FEES ACCORDING TO GROSS VEHICLE WEIGHT.—
- (a) Gross vehicle weight of 5,001 pounds or more, but less than 6,000 pounds: \$60.75 flat, of which \$15.75 shall be

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204 deposited into the General Revenue Fund. 205 (b) Gross vehicle weight of 6,000 pounds or more, but less than 8,000 pounds: \$87.75 flat, of which \$22.75 shall be 206 207 deposited into the General Revenue Fund. 208 (c) Gross vehicle weight of 8,000 pounds or more, but less than 10,000 pounds: \$103 flat, of which \$27 shall be deposited 209 210 into the General Revenue Fund. 211 (d) Gross vehicle weight of 10,000 pounds or more, but less 212 than 15,000 pounds: \$118 flat, of which \$31 shall be deposited 213 into the General Revenue Fund. 214 (e) Gross vehicle weight of 15,000 pounds or more, but less 215 than 20,000 pounds: \$177 flat, of which \$46 shall be deposited into the General Revenue Fund. 216 217 (f) Gross vehicle weight of 20,000 pounds or more, but less than 26,001 pounds: \$251 flat, of which \$65 shall be deposited into the General Revenue Fund. 219 (g) Gross vehicle weight of 26,001 pounds or more, but less 220 than 35,000: \$324 flat, of which \$84 shall be deposited into the 221 222 General Revenue Fund. 223 (h) Gross vehicle weight of 35,000 pounds or more, but less than 44,000 pounds: \$405 flat, of which \$105 shall be deposited 224 into the General Revenue Fund. 225 226 (i) Gross vehicle weight of 44,000 pounds or more, but less than 55,000 pounds: \$773 flat, of which \$201 shall be deposited 227 228 into the General Revenue Fund. 229 (j) Gross vehicle weight of 55,000 pounds or more, but less than 62,000 pounds: \$916 flat, of which \$238 shall be deposited 231 into the General Revenue Fund.

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(k) Gross vehicle weight of 62,000 pounds or more, but less

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than 72,000 pounds: \$1,080 flat, of which \$280 shall be deposited into the General Revenue Fund.

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- (1) Gross vehicle weight of 72,000 pounds or more: \$1,322 flat, of which \$343 shall be deposited into the General Revenue Fund.
- (m) Notwithstanding the declared gross vehicle weight, a truck tractor used within a 150-mile radius of its home address is eligible for a license plate for a fee of \$324 flat if:
- 1. The truck tractor is used exclusively for hauling forestry products; or
- The truck tractor is used primarily for the hauling of forestry products, and is also used for the hauling of associated forestry harvesting equipment used by the owner of the truck tractor.

Of the fee imposed by this paragraph, \$84 shall be deposited into the General Revenue Fund.

- (n) A truck tractor or heavy truck, not operated as a forhire vehicle, which is engaged exclusively in transporting raw, unprocessed, and nonmanufactured agricultural or horticultural products within a 150-mile radius of its home address, is eligible for a restricted license plate for a fee of:
- 1. If such vehicle's declared gross vehicle weight is less than 44,000 pounds, \$87.75 flat, of which \$22.75 shall be deposited into the General Revenue Fund.
- 2. If such vehicle's declared gross vehicle weight is 44,000 pounds or more and such vehicle only transports from the point of production to the point of primary manufacture; to the point of assembling the same; or to a shipping point of a rail,

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262 water, or motor transportation company, \$324 flat, of which \$84 263 shall be deposited into the General Revenue Fund. 264 Such not-for-hire truck tractors and heavy trucks used 265 266 exclusively in transporting raw, unprocessed, and nonmanufactured agricultural or horticultural products may be 267 2.68 incidentally used to haul farm implements and fertilizers delivered direct to the growers. The department may require any documentation deemed necessary to determine eligibility prior to 270 271 issuance of this license plate. For the purpose of this paragraph, "not-for-hire" means the owner of the motor vehicle 273 must also be the owner of the raw, unprocessed, and nonmanufactured agricultural or horticultural product, or the 274 275 user of the farm implements and fertilizer being delivered. 276 (5) SEMITRAILERS, FEES ACCORDING TO GROSS VEHICLE WEIGHT; 277 SCHOOL BUSES; SPECIAL PURPOSE VEHICLES .-278 (a) 1. A semitrailer drawn by a GVW truck tractor by means 279 of a fifth-wheel arrangement: \$13.50 flat per registration year 280 or any part thereof, of which \$3.50 shall be deposited into the 281 General Revenue Fund. 282 2. A semitrailer drawn by a GVW truck tractor by means of a 283 fifth-wheel arrangement: \$68 flat per permanent registration, of 284 which \$18 shall be deposited into the General Revenue Fund. 285 (b) A motor vehicle equipped with machinery and designed 286 for the exclusive purpose of well drilling, excavation, 287 construction, spraying, or similar activity, and which is not 288 designed or used to transport loads other than the machinery 289 described above over public roads: \$44 flat, of which \$11.50

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shall be deposited into the General Revenue Fund.

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(c) A school bus used exclusively to transport pupils to and from school or school or church activities or functions within their own county: \$41 flat, of which \$11 shall be deposited into the General Revenue Fund.

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- (d) A wrecker, as defined in s. 320.01, which is used to tow a vessel as defined in s. 327.02, a disabled, abandoned, stolen-recovered, or impounded motor vehicle as defined in s. 320.01, or a replacement motor vehicle as defined in s. 320.01: \$41 flat, of which \$11 shall be deposited into the General Revenue Fund.
- (e) A wrecker that is used to tow any nondisabled motor vehicle, a vessel, or any other cargo unless used as defined in paragraph (d), as follows:
- 1. Gross vehicle weight of 10,000 pounds or more, but less than 15,000 pounds: \$118 flat, of which \$31 shall be deposited into the General Revenue Fund.
- 2. Gross vehicle weight of 15,000 pounds or more, but less than 20,000 pounds: \$177 flat, of which \$46 shall be deposited into the General Revenue Fund.
- 3. Gross vehicle weight of 20,000 pounds or more, but less than 26,000 pounds: \$251 flat, of which \$65 shall be deposited into the General Revenue Fund.
- 4. Gross vehicle weight of 26,000 pounds or more, but less than 35,000 pounds: \$324 flat, of which \$84 shall be deposited into the General Revenue Fund.
- 5. Gross vehicle weight of 35,000 pounds or more, but less than 44,000 pounds: \$405 flat, of which \$105 shall be deposited into the General Revenue Fund.
 - 6. Gross vehicle weight of 44,000 pounds or more, but less

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320	than 55,000 pounds: \$7/2 flat, of which \$200 shall be deposited
321	into the General Revenue Fund.
322	7. Gross vehicle weight of 55,000 pounds or more, but less
323	than 62,000 pounds: \$915 flat, of which \$237 shall be deposited
324	into the General Revenue Fund.
325	8. Gross vehicle weight of 62,000 pounds or more, but less
326	than 72,000 pounds: \$1,080 flat, of which \$280 shall be
327	deposited into the General Revenue Fund.
328	9. Gross vehicle weight of 72,000 pounds or more: \$1,322
329	flat, of which \$343 shall be deposited into the General Revenue
330	Fund.
331	(f) A hearse or ambulance: \$40.50 flat, of which \$10.50
332	shall be deposited into the General Revenue Fund.
333	(6) MOTOR VEHICLES FOR HIRE.—
334	(a) Under nine passengers: \$17 flat, of which \$4.50 shall
335	be deposited into the General Revenue Fund; plus \$1.50 per cwt,
336	of which 50 cents shall be deposited into the General Revenue
337	Fund.
338	(b) Nine passengers and over: \$17 flat, of which \$4.50
339	shall be deposited into the General Revenue Fund; plus \$2 per
340	cwt, of which 50 cents shall be deposited into the General
341	Revenue Fund.
342	(7) TRAILERS FOR PRIVATE USE.—
343	(a) Any trailer weighing 500 pounds or less: \$6.75 flat per
344	year or any part thereof, of which \$1.75 shall be deposited into
345	the General Revenue Fund.
346	(b) Net weight over 500 pounds: \$3.50 flat, of which \$1
347	shall be deposited into the General Revenue Fund; plus \$1 per
348	cwt. of which 25 cents shall be deposited into the General

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8-00391-18 2018504 349 Revenue Fund. 350 (8) TRAILERS FOR HIRE.-351 (a) Net weight under 2,000 pounds: \$3.50 flat, of which \$1 shall be deposited into the General Revenue Fund; plus \$1.50 per 352 353 cwt, of which 50 cents shall be deposited into the General 354 Revenue Fund. (b) Net weight 2,000 pounds or more: \$13.50 flat, of which 355 356 \$3.50 shall be deposited into the General Revenue Fund; plus 357 \$1.50 per cwt, of which 50 cents shall be deposited into the 358 General Revenue Fund. 359 (9) RECREATIONAL VEHICLE-TYPE UNITS.-360 (a) A travel trailer or fifth-wheel trailer, as defined by s. 320.01(1)(b), that does not exceed 35 feet in length: \$27 361 362 flat, of which \$7 shall be deposited into the General Revenue 363 Fund. 364 (b) A camping trailer, as defined by s. 320.01(1)(b)2.: 365 \$13.50 flat, of which \$3.50 shall be deposited into the General Revenue Fund. 366 367 (c) A motor home, as defined by s. 320.01(1)(b)4.: 368 1. Net weight of less than 4,500 pounds: \$27 flat, of which 369 \$7 shall be deposited into the General Revenue Fund. 370 2. Net weight of 4,500 pounds or more: \$47.25 flat, of 371 which \$12.25 shall be deposited into the General Revenue Fund. 372 (d) A truck camper as defined by s. 320.01(1)(b)3.: 373 1. Net weight of less than 4,500 pounds: \$27 flat, of which 374 \$7 shall be deposited into the General Revenue Fund.

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(e) A private motor coach as defined by s. 320.01(1)(b)5.:

2. Net weight of 4,500 pounds or more: \$47.25 flat, of

which \$12.25 shall be deposited into the General Revenue Fund.

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378	1. Net weight of less than 4,500 pounds: \$27 flat, of which
379	\$7 shall be deposited into the General Revenue Fund.
380	2. Net weight of 4,500 pounds or more: \$47.25 flat, of
381	which \$12.25 shall be deposited into the General Revenue Fund.
382	(10) PARK TRAILERS; TRAVEL TRAILERS; FIFTH-WHEEL TRAILERS;
383	35 FEET TO 40 FEET
384	(a) Park trailers.—Any park trailer, as defined in s.
385	320.01(1)(b)7.: \$25 flat.
386	(b) Travel trailers or fifth-wheel trailers.—A travel
387	trailer or fifth-wheel trailer, as defined in s. $320.01(1)(b)$,
388	that exceeds 35 feet: \$25 flat.
389	(11) MOBILE HOMES.—
390	(a) A mobile home not exceeding 35 feet in length: \$20
391	flat.
392	(b) A mobile home over 35 feet in length, but not exceeding
393	40 feet: \$25 flat.
394	(c) A mobile home over 40 feet in length, but not exceeding
395	45 feet: \$30 flat.
396	(d) A mobile home over 45 feet in length, but not exceeding
397	50 feet: \$35 flat.
398	(e) A mobile home over 50 feet in length, but not exceeding
399	55 feet: \$40 flat.
400	(f) A mobile home over 55 feet in length, but not exceeding
401	60 feet: \$45 flat.
402	(g) A mobile home over 60 feet in length, but not exceeding
403	65 feet: \$50 flat.
404	(h) A mobile home over 65 feet in length: \$80 flat.
405	(12) DEALER AND MANUFACTURER LICENSE PLATES.—A franchised
406	motor vehicle dealer, independent motor vehicle dealer, marine

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boat trailer dealer, or mobile home dealer and manufacturer license plate: \$17 flat, of which \$4.50 shall be deposited into the General Revenue Fund.

- (13) EXEMPT OR OFFICIAL LICENSE PLATES.—Any exempt or official license plate: \$4 flat, of which \$1 shall be deposited into the General Revenue Fund, except that the registration or renewal of a registration of a marine boat trailer exempt under s. 320.102 is not subject to any license tax.
- (14) LOCALLY OPERATED MOTOR VEHICLES FOR HIRE.—A motor vehicle for hire operated wholly within a city or within 25 miles thereof: \$17 flat, of which \$4.50 shall be deposited into the General Revenue Fund; plus \$2 per cwt, of which 50 cents shall be deposited into the General Revenue Fund.
- (15) TRANSPORTER.—Any transporter license plate issued to a transporter pursuant to s. 320.133: \$101.25 flat, of which \$26.25 shall be deposited into the General Revenue Fund.

Section 9. Subsection (1) of section 655.960, Florida Statutes, is amended to read:

655.960 Definitions; ss. 655.960-655.965.—As used in this section and ss. 655.961-655.965, unless the context otherwise requires:

(1) "Access area" means any paved walkway or sidewalk which is within 50 feet of any automated teller machine. The term does not include any street or highway open to the use of the public, as defined in s. $\underline{316.003(80)(a)}$ $\underline{316.003(79)(a)}$ or (b), including any adjacent sidewalk, as defined in s. 316.003.

Section 10. This act shall take effect July 1, 2018.

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CODING: Words $\underline{\textbf{stricken}}$ are deletions; words $\underline{\textbf{underlined}}$ are additions.

THE FLORIDA SENATE

APPEARANCE RECORD

Meeting Date	or denate i folessional e	tan conducting ti	Bill Number (if applicable)
Topic _ auto c-, cle		-	Amendment Barcode (if applicable)
Name _ James Harold Thompson		-	
Job Title		-	
Address Z 3 S. (al hong St.		Phone _	
Tallohusser Fl	32302	Email	
Speaking: For Against Information			In Support Against is information into the record.)
Representing Policy S			
Appearing at request of Chair: Yes No	Lobbyist regist	ered with L	_egislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepa	ared By: The Professional St	aff of the Committe	e on Appropriations		
BILL:	CS/SB 614					
INTRODUCER:	Community Affairs Committee and Senator Montford and others					
SUBJECT:	Participar	nt Local Government Adv	visory Council			
DATE:	February	14, 2018 REVISED:				
ANAI	_YST	STAFF DIRECTOR	REFERENCE	ACTION		
. Cochran		Yeatman	CA	Fav/CS		
2. Davis/McVaney		Betta	AGG	Recommend: Favorable		
B. Davis/Mc	Vaney	Hansen	AP	Favorable		

Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Technical Changes

I. Summary:

The Local Government Surplus Funds Trust Fund (Florida PRIME) was created in 1977 to promote, through state assistance, the maximization of net interest earnings on invested surplus funds of local governments. All units of local government in Florida are permitted to invest their surplus funds in Florida PRIME. The State Board of Administration is responsible for administering Florida PRIME, and independent oversight is provided by the Investment Advisory Council (IAC) and the Participant Local Government Advisory Council (PLGAC). The six member Participant Local Government Advisory Council was created by the Legislature in 2008 following an unanticipated liquidity crisis in Florida PRIME for the purpose of regularly reviewing the administration of Florida PRIME and making recommendations regarding such administration to the Trustees. In its 2017 report, the PLGAC expressed that it had achieved all of its objectives, and recommended discontinuing the PLGAC.

CS/SB 614 abolishes the Participant Local Government Advisory Council and makes conforming changes due to the abolishment.

The State Board of Administration (SBA) anticipates a reduction in expenditures of approximately \$25,000 associated with the abolishment of the PLGAC.

BILL: CS/SB 614 Page 2

II. Present Situation:

The State Board of Administration

The State Board of Administration ("SBA") is established by article IV, section 4 of the state Constitution. The SBA is composed of the Governor as chair, the chief financial officer, and the attorney general (known collectively as the Trustees). The statutory mandate of the SBA is to invest, manage, and safeguard assets of the Florida Retirement System Trust Fund, as well as the assets of a variety of other funds, including Florida PRIME. The SBA's current assets under management, as of October 26, 2017, total \$195,681,813,624.

The Investment Advisory Council ("IAC") provides independent oversight of the SBA's funds and major investment responsibilities, including Florida PRIME.⁵ The SBA appoints nine members to serve on the council for four-year terms.⁶ Those appointed must possess special knowledge, experience, and familiarity with portfolio management, institutional investments, and fiduciary responsibilities.⁷ The IAC is responsible for reviewing investments made by SBA, and makes recommendations regarding investment policy, strategy, and procedures. The IAC meets quarterly to discuss general policies like risk budgets, alternative investments, and investment protection principles.⁸

Florida PRIME and Fund B Surplus Funds Trust Fund

Florida PRIME was created in 1977 to promote the maximization of net interest earnings on invested surplus funds of local governments. All units of local government in Florida are permitted to invest their surplus funds in Florida PRIME. The SBA may invest any funds of state agencies, state universities or colleges, and any of their direct support organizations in Florida PRIME. The SBA is responsible for administering Florida PRIME, and the IAC and the PLGAC provide independent oversight. As of August 31, 2017, Florida PRIME contains approximately \$8.9 billion in assets and serves 745 participants across the state.

In 2007, Florida PRIME experienced an unanticipated liquidity crisis when participants withdrew an unprecedented \$14 billion in funds in a single month.¹⁵ The withdrawals were triggered by fears of exposure to "subprime commercial paper."¹⁶ Florida PRIME held a small

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<sup>1</sup> FLA. CONST. art. IV, s. 4(e).
<sup>2</sup> Id.
<sup>3</sup> Section 215.44(1), F.S.
<sup>4</sup> State Board of Administration, Senate Bill 614 Analysis (October 27, 2017).
<sup>5</sup> Section 215.444, F.S.
<sup>6</sup> Id.
<sup>8</sup> State Board of Administration, Senate Bill 614 Analysis (October 27, 2017).
<sup>9</sup> Section 218.405, F.S.
<sup>10</sup> State Board of Administration, Senate Bill 614 Analysis (October 27, 2017).
<sup>11</sup> Id.
<sup>12</sup> Section 218.405, F.S.
<sup>13</sup> Section 218.409, F.S.
<sup>14</sup> State Board of Administration, Senate Bill 614 Analysis (October 27, 2017).
<sup>15</sup> Id.
<sup>16</sup> Id.
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BILL: CS/SB 614 Page 3

amount of securities that, while rated top-tier at the time of purchase, subsequently became distressed. As a result, the SBA Trustees implemented a temporary four-day freeze on withdrawals and deposits and created a separate second fund, the Fund B Surplus Funds Trust Fund ("Fund B"), to hold these distressed securities.¹⁷

In 2008, the Legislature passed a law to address the repayment of principal to Florida PRIME participants and statutorily created Fund B to maximize the present value of original principal balances.¹⁸

Participant Local Government Agency Council

In 2008, the Legislature also created the PLGAC.¹⁹ The six-member council had the purposes of regularly reviewing the administration of Florida PRIME and making recommendations regarding such administration to the SBA Trustees.²⁰ The members are appointed by the SBA for four-year terms and must be confirmed by the Senate.²¹ Members must possess special knowledge, experience, and familiarity obtained through active, long-standing, and material participation in the dealings of the trust fund.²² The PLGAC must prepare and submit a biennial report to the SBA, the SBA Trustees, the IAC, and the Joint Legislative Auditing Committee that describes the council's activities and recommendations.²³

In its 2017 report, the PLGAC expressed that it had achieved all of its objectives, including providing guidance and oversight for all of Florida PRIME's operations and investment activities. Per Specifically, Florida PRIME's investment portfolio had increased by 86 percent, representing \$4.9 billion in net-asset-value growth. In addition, in September 2015, the legacy Fund B original principal amount was returned in full to fund participants alongside a significant proportion of the November 2007 interest earnings. For these reasons, the report recommended discontinuing the PLGAC while simultaneously maintaining all current risk controls, investment policies, and participant disclosures.

III. Effect of Proposed Changes:

The bill abolishes the PLGAC from the statutes governing Florida PRIME and Fund B, and makes conforming changes because of the abolishment. The IAC will continue to provide independent oversight of both funds.

¹⁷ *Id*.

¹⁸ Chapter 2008-93, Laws of Fla. (creating 218.417, F.S., effective May 28, 2008.)

¹⁹ Chapter 2008-59, Laws of Fla. (creating 218.409(10), F.S., effective May 28, 2008).

²⁰ Section 218.409 (10), F.S.

 $^{^{21}}$ *Id*.

²² *Id*.

 $^{^{23}}$ *Id*

²⁴ Participant Local Government Advisory Council, *Biennial Report 2017*, at page 19, https://www.sbafla.com/prime/Portals/8/PLGAC/PLGAC_BiennialReport2017.pdf?ver=2017-03-14-121204-983 (last visited November 20, 2017).

²⁵ *Id*.

²⁶ *Id*.

²⁷ *Id*.

BILL: CS/SB 614 Page 4

The bill takes effect upon becoming a law.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

The SBA reports there will be a reduction of expenses by approximately \$25,000 due to the abolishment of the PLGAC.

VI. Technical Deficiencies:

None.

VII. Related Issues:

SB 1344, reviser's bill, repeals ss. 218.417, 218.418, 218.421, and 218.422, F.S.

VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 218.409, 218.421, and 218.422.

BILL: CS/SB 614 Page 5

IX. **Additional Information:**

Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.) A.

CS by Community Affairs on January 16, 2018:

Amends the effective date of the bill at the recommendation of the SBA.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

Florida Senate - 2018 CS for SB 614

By the Committee on Community Affairs; and Senator Montford

578-02144-18 2018614c1

A bill to be entitled
An act relating to the Participant Local Government
Advisory Council; amending s. 218.409, F.S.;
abolishing the Participant Local Government Advisory
Council; amending ss. 218.421 and 218.422, F.S.;
conforming provisions to changes made by the act;
providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraph (d) of subsection (2), subsection (6), paragraph (a) of subsection (8), and subsections (9) and (10) of section 218.409, Florida Statutes, are amended to read:

218.409 Administration of the trust fund; creation of advisory council.-

(2)

2.8

- (d) The investment policy shall be reviewed and approved annually by the trustees or when market changes dictate, and in each event the investment policy shall be reviewed by the Investment Advisory Council and by the Participant Local Covernment Advisory Council.
- (6) (a) The board or a professional money management firm shall provide a report, at a minimum monthly or upon the occurrence of a material event, to every participant having a beneficial interest in the trust fund, the board's executive director, the trustees, the Joint Legislative Auditing Committee, and the Investment Advisory Council, and the Participant Local Government Advisory Council. The report shall include:

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 ${\tt CODING:}$ Words ${\tt stricken}$ are deletions; words ${\tt \underline{underlined}}$ are additions.

Florida Senate - 2018 CS for SB 614

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4.3

- 1. Reports of any material impacts on the trust fund and any actions or escalations taken by staff to address such impacts. The trustees shall provide quarterly a report to the Joint Legislative Auditing Committee that the trustees have reviewed and approved the monthly reports and actions taken, if any, to address any impacts.
- 2. A management summary that provides an analysis of the status of the current investment portfolio and the individual transactions executed over the last month. This management summary shall be prepared in a manner that will allow anyone to ascertain whether investment activities during the reporting period have conformed to investment policies. Such reporting shall be in conformance with best market practices. The board or a professional money management firm shall furnish upon request the details of an investment transaction to any participant, the trustees, and the Investment Advisory Council, and the Participant Local Government Advisory Council.
- (b) The market value of the portfolio shall be calculated daily. Withdrawals from the trust fund shall be based on a process that is transparent to participants and will ensure that advantages or disadvantages do not occur to parties making deposits or withdrawals on any particular day. A statement of the market value and amortized cost of the portfolio shall be issued to participants in conjunction with any deposits or withdrawals. In addition, this information shall be reported monthly with the items in paragraph (a) to participants, the trustees, and the Investment Advisory Council, and the Participant Local Government Advisory Council. The review of the investment portfolio, in terms of value and price volatility,

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Florida Senate - 2018 CS for SB 614

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shall be performed with practices consistent with the GFOA Recommended Practice on "Mark-to-Market Practices for State and Local Government Investment Portfolios and Investment Pools." In defining market value, consideration shall be given to GASB Statement 31. Additional reporting may be made to pool participants through regular and frequent ongoing multimedia educational materials and communications, including, but not limited to, historical performance, investment holdings, amortized cost and market value of the trust fund, credit quality, and average maturity of the trust fund investments.

(8) (a) The principal, and any part thereof, of each account constituting the trust fund is subject to payment at any time from the moneys in the trust fund. However, the executive director may, in good faith, on the occurrence of an event that has a material impact on liquidity or operations of the trust fund, for 48 hours limit contributions to or withdrawals from the trust fund to ensure that the board can invest moneys entrusted to it in exercising its fiduciary responsibility. Such action must be immediately disclosed to all participants, the trustees, the Joint Legislative Auditing Committee, and the Investment Advisory Council, and the Participant Local Government Advisory Council. The trustees shall convene an emergency meeting as soon as practicable from the time the executive director has instituted such measures and review the necessity of those measures. If the trustees are unable to convene an emergency meeting before the expiration of the 48hour moratorium on contributions and withdrawals, the moratorium may be extended by the executive director until the trustees are able to meet to review the necessity for the moratorium. If the

Page 3 of 6

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Florida Senate - 2018 CS for SB 614

trustees agree with such measures, the trustees shall vote to continue the measures for up to an additional 15 days. The

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trustees must convene and vote to continue any such measures before the expiration of the time limit set, but in no case may $\frac{1}{2}$

the time limit set by the trustees exceed 15 days.

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(9) The Auditor General shall conduct an annual financial audit of the trust fund, which shall include testing for compliance with the investment policy. The completed audit shall be provided to the participants, the board, the trustees, the Investment Advisory Council, the Participant Local Government Advisory Council, and the Joint Legislative Auditing Committee. As soon as practicable, but no later than 30 days after completion of the audit, the trustees shall report to the Joint Legislative Auditing Committee that the trustees have reviewed the audit of the trust fund and shall certify that any necessary items are being addressed by a corrective action plan that includes target completion dates.

(10) (a) There is created a six-member Participant Local Government Advisory Council for the purposes of regularly reviewing the administration of the trust fund and making recommendations regarding such administration to the trustees. The members of the council shall be appointed by the board and subject to confirmation by the Senate. Members must possess special knowledge, experience, and familiarity obtained through active, long-standing, and material participation in the dealings of the trust fund. Each member shall serve a 4-year term. Any vacancy shall be filled for the remainder of the unexpired term. The council shall annually elect a chair and vice chair from within its membership. A member may not serve

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Florida Senate - 2018 CS for SB 614

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consecutive terms as chair or vice chair.

(b) The council shall prepare and submit a written biennial report to the board, trustees, the Investment Advisory Council, and the Joint Legislative Auditing Committee that describes the activities and recommendations of the council.

Section 2. Paragraph (c) of subsection (2) and paragraph (a) of subsection (3) of section 218.421, Florida Statutes, are amended to read:

218.421 Fund B Surplus Funds Trust Fund; purpose; rulemaking; administration; reporting.—

(2

- (c) The investment policy shall be reviewed and approved by the trustees upon the transfer of the funds into the trust fund or when market changes dictate, and in each event, the investment policy shall be reviewed by the Investment Advisory Council and by the Participant Local Government Advisory
- (3) (a) The board or a professional money management firm shall provide a report at a minimum, monthly, or upon the occurrence of a material event, to every participant having a beneficial interest in the trust fund, the board's executive director, the trustees, the Joint Legislative Auditing Committee, and the Investment Advisory Council, and the Participant Local Covernment Advisory Council. The report shall include:
- 1. Reports of any material impacts on the trust fund, and any actions or escalations taken by staff to address such impacts. The trustees shall provide quarterly a report to the Joint Legislative Auditing Committee that the trustees have

Page 5 of 6

 ${f CODING: Words \ \underline{stricken} \ are \ deletions; \ words \ \underline{underlined} \ are \ additions.}$

Florida Senate - 2018 CS for SB 614

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reviewed and approved the monthly reports and actions taken, if any, to address any impacts.

- 2. A management summary that provides an analysis of the status of the current investment portfolio and the individual transactions executed over the last month. This management summary shall be prepared in a manner that will allow anyone to ascertain whether investment activities during the reporting period have conformed to investment policies. Such reporting shall be in conformance with best market practices.
- 3. The board or a professional money management firm shall furnish upon request the details of an investment transaction to any participant, the trustees, <u>and</u> the Investment Advisory Council, and the Participant Local Government Advisory Council.

Section 3. Section 218.422, Florida Statutes, is amended to read:

218.422 Fund B Surplus Funds Trust Fund; review.—Unless the Fund B Surplus Funds Trust Fund has been terminated by law or through self-liquidation, prior to the 2013 Regular Session of the Legislature, the Auditor General shall review the trust fund and the steps taken up to that time to return as much of the principal to the participants as possible and provide a summary report to the board, the trustees, the President of the Senate, the Speaker of the House of Representatives, and the Investment Advisory Council, and the Participant Local Government Advisory Council.

Section 4. This act shall take effect upon becoming a law.

Page 6 of 6



The Florida Senate

Committee Agenda Request

То:	Senator Rob Bradley, Chair Senate Committee on Appropriations				
Subject:	Committee Agenda Request				
Date:	February 8, 2018				
I respectfully the:	request that SB 614 Participant Local Government Advisory Council be placed on				
	committee agenda at your earliest possible convenience.				
\boxtimes	next committee agenda.				
	Senator Bill Montford				

Florida Senate, District 3

THE FLORIDA SENATE

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Amendment Barcode (if applicable) Address Waive Speaking: Against Speaking: For Information In Support (The Chair will read this information into the record.) Representing Lobbyist registered with Legislature: Appearing at request of Chair: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepa	red By: The I	Professional St	aff of the Committe	e on Appropriations
BILL:	CS/SB 74	0			
INTRODUCER:	Agricultu	e Committe	ee and Senato	r Stargel	
SUBJECT:	Departme	nt of Agricu	ılture and Coı	nsumer Services	
DATE:	February	14, 2018	REVISED:		
ANAL	YST	STAFF	DIRECTOR	REFERENCE	ACTION
1. Akhavein		Becker		AG	Fav/CS
2. Blizzard		Betta		AEN	Recommend: Favorable
3. Blizzard		Hansen		AP	Pre-meeting

Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Technical Changes

I. Summary:

CS/SB 740 addresses various issues related to agriculture and certain powers and duties of the Department of Agriculture and Consumer Services (department). Specifically, the bill:

- Provides that screen enclosed structures used in citrus production for pest exclusion, when consistent with department adopted best management practices, have no separately assessable value for purposes of ad valorem taxation;
- Shifts the issuance of a local oyster harvesting license for Apalachicola Bay from the department to the City of Apalachicola;
- Removes the electronic payment mandate for pesticide registration payments;
- Allows persons who have served as a military firearms instructor within the last three years of military service to obtain and to maintain a Class "K" firearms instructor license;
- Creates an additional method of recertification for Class "K" firearms instructor licensees;
- Prohibits comingling charitable and non-charitable funds collected through solicitation or sponsor sales and requires organizations to keep detailed records;
- Prohibits ringless direct-to-voicemail solicitation telephone calls under Florida's Do Not Call (DNC) statute and adds the opportunity for businesses to add their telephone numbers to the DNC list;
- Revises department sampling and analysis requirements for antifreeze;
- Allows for the lawful seizure of "skimming devices" by department inspectors;
- Revises application requirements and fees for brake fluid brands;

BILL: CS/SB 740 Page 2

• Transfers responsibility for liquefied petroleum gas (LPG) insurance issues to the Commissioner of Agriculture instead of the Governor of Florida;

- Consolidates and reduces the number of LPG categories and expands the license period from one to three years;
- Eliminates the original and renewal LPG fee structure and replaces it with a new revenue neutral fee structure:
- Updates the dollar threshold for required reporting of LPG accidents from \$1,000 to \$3,000;
- Extends the expiration date for seven weights, measures, and standards sections from July 1, 2020 to July 1, 2025;
- Defines the Commissioner of Agriculture's authority to waive fees during emergencies;
- Updates the Florida Seed Law in response to technological and federal regulatory changes;
- Authorizes the department to cover the cost of the initial Commercial Driver's License (CDL) examination fee for those Florida Forest Service employees whose positions entail operating CDL-requiring equipment;
- Requires the department to expedite the resolution of issues concerning eligibility requirements for a concealed weapon or firearm license and to issue licenses in absence of disqualifying information within 90 days of the receipt of a completed application;
- Permits tax collectors' offices to provide fingerprinting and photographing services to complete online concealed weapon and firearm license applications and allows tax collectors to print duplicate licenses; and
- Creates the "Government Impostor and Deceptive Advertisements Act" to prevent Florida
 consumers and businesses from being scammed by companies selling free government forms
 or mimicking government services.

The bill modifies several agricultural, consumer service, and licensing activities resulting in a negative fiscal impact in the General Inspection Trust Fund. However, the trust fund can sustain the revenue reductions associated with the modifications. The department anticipates a reduction in expenditures associated with the transfer of the oyster harvesting license program to the City of Apalachicola that will offset a portion of the revenue reductions in the General Inspection Trust Fund. See Section V.

The Revenue Estimating Conference (REC) estimates the reduction in the ad valorem tax on screen enclosed structures used in citrus production will have no fiscal impact in Fiscal Year 2018-2019. However, the REC estimates beginning in Fiscal Year 2019-2020, there will be a recurring reduction in local ad valorem taxes of \$100,000 relating to the assessment of these structures.

II. Present Situation:

The mission of the Department of Agriculture and Consumer Services (department) is to safeguard the public and support Florida's agricultural economy by:

- Ensuring the safety and wholesomeness of food and other consumer products through inspection and testing programs;
- Protecting consumers from unfair and deceptive business practices and providing consumer information;

BILL: CS/SB 740 Page 3

 Assisting Florida's farmers and agricultural industries with the production and promotion of agricultural products; and

• Conserving and protecting the state's agricultural and natural resources by reducing wildfires, promoting environmentally safe agricultural practices, and managing public lands.

The bill modifies several agricultural, consumer services, and licensing activities under the department's jurisdiction.

Citrus Protection Structures (Section 1)

Present Situation

Section 196.461, F.S., Florida's "greenbelt law," allows properties classified as bona fide agricultural operations to be taxed according to the "use" value of the agricultural operation, rather than the development value. Generally, tax assessments for qualifying lands are lower than tax assessments for other uses. For purposes of the income methodology approach to assessment of property used for agricultural purposes, certain structures that are attached physically to the land are considered a part of the average yields per acre and have no separately assessable contributory (taxable) value. These structures include the following:

- Irrigation systems, including pumps and motors;
- Litter containment structures located on producing poultry farms and animal waste nutrient containment structures located on producing dairy farms; and
- Structures or improvements used in horticultural production for frost or freeze protection, which are consistent with the interim measures or best management practices adopted by the department.

Effect of Proposed Changes

The bill provides that screen enclosed structures used in citrus production for pest exclusion, when consistent with the department's adopted best management practices, have no separately assessable value for purposes of ad valorem taxation. These structures are considered as part of the average yields per acre and have no separately assessable contributory value.

Apalachicola Bay Oyster Harvesting Licenses (Section 2)

Present Situation

Current law sets forth requirements for the Apalachicola Bay oyster harvesting license (license). The license is administered by the department and is required for persons who harvest commercial quantities of oysters from Apalachicola Bay.

Proceeds from license fees are deposited in the General Inspection Trust Fund and, less reasonable administrative costs, used or distributed by the department for the following purposes in Apalachicola Bay:

- Relaying and transplanting live oysters.
- Shell planting to construct or rehabilitate oyster bars.

¹ s. 379.361(5), F.S.

• Education programs for licensed oyster harvesters on oyster biology, aquaculture, boating and water safety, sanitation, resource conservation, small business management, marketing, and other relevant subjects.

• Research directed toward the enhancement of oyster production in the bay and the water management needs of the bay.

Effect of Proposed Changes

The bill transfers the license administrative responsibilities from the department to the City of Apalachicola. Specifically, the bill requires the City of Apalachicola to issue the license, and collect, deposit, and distribute the license fees. The bill requires the proceeds to be deposited into a trust account instead of the General Inspection Trust Fund, less reasonable administrative costs, used or distributed by the City of Apalachicola for the purposes listed in current law. However, instead of using the funds for the purpose of relaying and transplanting live oysters, the bill requires the City of Apalachicola to use or distribute the funds for an Apalachicola Bay oyster shell recycling program.

Pesticide Registration Fees (Section 3)

Currently, payments of all pesticide registration fees are submitted electronically by using the department's website.² The bill removes the electronic submission requirement of payments allowing for alternate payment methods.

Firearm Licenses (Sections 4 & 5)

Present Situation

Current law requires that an applicant for an initial Class "K" (firearms instructor) license³ submit an application, photograph, requisite fees and a full set of fingerprints, and provide proof of firearm training.⁴ Specifically, the law requires firearms instructor license applicants to submit one of the following as proof of firearm training:

- The Florida Criminal Justice Standards and Training Commission Instructor Certificate and written confirmation by the commission that the applicant possesses an active firearms certification.
- A valid National Rifle Association Private Security Firearm Instructor Certificate issued not more than three years before the submission of the applicant's Class "K" application.
- A valid firearms instructor certificate issued by a federal law enforcement agency issued not more than three years before the submission of the applicant's Class "K" application.

Each Class "K" license renewal applicant is also required to submit one of these certificates as proof that he or she remains certified to provide firearms instruction.⁵

² s. 487.041(1)(i), F.S.

³ s. 493.6101(14), F.S., defines "firearm instructor" as any Class "K" licensee who provides classroom or range instruction to applicants for a Class "G" statewide firearm license.

⁴ s. 493.6105(6), F.S.

⁵ s. 493.6113(3)(d), F.S.

Effect of Proposed Changes

The bill allows veterans who served as firearms instructors in the military to provide proof of firearms instructor status when applying for initial and renewal Class "K" licensure. For an initial application, the bill allows the applicant to submit a valid DD form 214 issued not more than three years before the submission of the applicant's Class "K" application, indicating the applicant has been honorably discharged and served at least three years in the military as a firearms instructor.

For a renewal application, the bill allows the applicant to submit proof of having taught no less than six, 28 hour firearms instruction courses to Class "G" (statewide firearm) license applicants during the previous triennial licensure period.

Solicitation of Funds (Section 6 & 7))

Present Situation

Organizations that intend to solicit donations in Florida are required to register with the department pursuant to the Solicitation of Contributions Act (SCA).⁶ The SCA contains basic registration, financial disclosure, and notification requirements for charitable organizations and sponsors, fundraising consultants, and solicitors. Veterans' organizations that have been granted a federal charter under Title 36, U.S.C., are exempt from the department's registration requirements.⁷

Current law does not prohibit comingling or contain recordkeeping requirements, regarding charitable and non-charitable funds. According to the department, investigations of alleging misuse of charitably solicited funds are often made more challenging by the need to decouple charitable and non-charitable monies in the accounting records.⁸

Effect of Proposed Changes

The bill prohibits the comingling of contributions with noncharitable funds by charitable organizations and sponsors. The bill requires that each charitable organization, sponsor, professional fundraising consultant, and professional solicitor that collects or takes control or possession of contributions made for a charitable purpose keep accurate records and must not comingle contributions with noncharitable funds as specified in s. 496.415(19), F.S.

Water Vending Machines (Section 8)

Present Situation

Water vending machine applicants must submit forms to the department "in writing," thus prohibiting the use of digital applications. Additionally, the department issues serialized permit ID decals to approved vending machine owners.

⁶ ch. 496, F.S.

⁷ s. 496.406(1)(c), F.S.

⁸ Florida Department of Agriculture and Consumer Services, Agency Analysis of 2018 Senate Bill 740.

Effect of Proposed Changes

The bill removes the requirements that an application for a water vending machine operating permit be made "in writing", and that the operating permit number be placed on each water vending machine. These changes allow for the electronic submission of water vending-machine application forms and the issuance of non-serialized decals.

Telephone Solicitation (Sections 9 & 10)

Present Situation

The federal Telephone Consumer Protection Act imposes restrictions on unsolicited advertisement to a telephone. The state mirrors this provision statutorily and requires the department to maintain the state's Do Not Call list, also known as the "no sales solicitation calls" list. 10

A "telephonic sales call" is defined as a telephone call or text message to a consumer for the purpose of soliciting a sale of any consumer goods or services, soliciting an extension of credit for consumer goods or services, or obtaining information that will or may be used for the direct solicitation of a sale of consumer goods or services or an extension of credit for such purposes.

According to the department, advances in ringless communication technology allow telemarketers to directly delivery voicemail messages without causing a customer's phone to ring. The department believes that ringless communication constitutes a telephonic sales call under the state's Do Not Call statute. In the absence of a federal rule regarding this technological innovation, the department believes adding a state prohibition of ringless voicemails is necessary.

Effect of Proposed Changes

The bill expands consumer protections provided under the state's Do Not Call statute, prohibiting ringless direct-to-voicemail solicitation phone calls and requiring commercial telephone sellers to retain and make call records available.

The bill requires a commercial telephone seller to keep the following information for two years after the date the information first becomes part of the seller's business records:

- The name and telephone number of each consumer contacted by a telephone sales call;
- All express requests authorizing the telephone solicitor to contact the consumer; and
- Any script, outline, or presentation the applicant requires or suggests a salesperson use when soliciting, including sales information or literature to be provided by the commercial telephone seller to a salesperson and a consumer in connection with any solicitation.

Florida Antifreeze Act (Sections 11-14)

Each brand of antifreeze to be distributed in Florida must register with the department before distribution. The bill makes several changes to the state Antifreeze Act. The bill consolidates the

⁹ 47 U.S.C. § 227.

¹⁰ s. 501.059(3), F.S.

definition of antifreeze to include all antifreeze-coolant, antifreeze and summer coolant, extends antifreeze permitting for up to 24-months, eliminates phased-out product affidavits, and removes the requirement for the department's internal testing.

The bill changes the registration application timeframe from annual to both annual and biennial, and requires the expiration timeframes to be indicated on the registration certificate. The bill specifies that for each brand of antifreeze, the application fee for a 12-month registration is \$200 and a 24-month registration is \$400.

The bill removes the provisions that addresses a registered brand that is not in production for distribution in this state. The bill requires a completed registration application be accompanied by specimens or copies of the label for each brand of antifreeze.

The bill removes the requirement that a completed application be accompanied by a one to two gallon labeled sample of each brand of antifreeze, and instead requires that all first-time applications be accompanied by a certified report from an independent testing laboratory, dated no more than six months prior to the registration application, setting forth the analysis which shows that the antifreeze conforms to minimum standards required for antifreeze by this part or rules of the department, and is not adulterated.

Credit and Debit Card Skimming Devices (Section 15)

Present Situation

Skimming is the theft of credit card information used in an otherwise legitimate transaction. A thief can procure a victim's credit card by using a small electronic device to swipe and store card numbers. Last year, the department identified 340 credit and debit card skimming devices for seizure, in connection with gasoline and oil inspections. When department inspectors locate the devices, they contact the Office of Agriculture Law Enforcement (OALE), or when geographic and staffing issues prevent a response from OALE, local law enforcement is asked to remove the devices. Law enforcement personnel must seize the illegal devices and maintain a proper chain of custody for future legal proceedings.

Effect of Proposed Changes

The bill authorizes the department to seize without a warrant, any skimming device as defined in s. 817.625, F.S.

Brake Fluid (Sections 16 & 17)

Present Situation

The department regularly conducts inspections of the petroleum distribution system and analyzes samples of petroleum products to ensure that Florida consumers are getting the amount they pay for and the quality they expect. Gasoline, alternative fuels, kerosene, diesel, fuel oil, antifreeze products, and brake fluid products are routinely tested and must meet strict standards.

Applicants must submit all brake fluid brands and products to the Bureau of Standards' laboratory for testing prior to initial registration. Despite this requirement, there are no

assurances that the samples the department tests are the same as the products being offered for sale since the applicant collects and ships samples directly to the laboratory.

Effect of Proposed Changes

The bill authorizes a 24-month brake fluid registration period in addition to the 12-month registration period, and sets forth an application fee of \$50 for the 12-month registration, or \$100 for the 24-month registration. The bill requires completed brake fluid registration applications to be accompanied by specimens or copies of the label for each brand of brake fluid, and an application fee of \$50 for a 12-month registration or \$100 for a 24-month registration for each brand of brake fluid.

The bill requires that the certified report from an independent testing laboratory required of all first time-applicants be dated no more than six months before the registration application. The bill removes the requirement that an applicant submit to the department a sample of at least 24 fluid ounces of brake fluid in a container with a label printed in the same manner that it will be labeled when sold, and removes the requirement that the sample and container be analyzed and inspected by the department in order that compliance be verified.

Liquefied Petroleum Gas (Sections 18-28)

Currently, the department regulates the licensing, inspection and training requirements relating to the liquefied petroleum gas (LPG) industry. ¹¹ Current law governing LPG provides definitions for numerous LPG and the LPG license categories. ¹² These licenses include those for selling propane, installation, service or repair work, manufacture of equipment, and other miscellaneous activities.

Definitions (Section 18)

Current law governing LPG provides definitions for numerous LPG and the LPG license categories. These licenses include those for selling propane, installation, service or repair work, manufacture of equipment, and other miscellaneous activities.

The bill clarifies LPG license categories, revises the license year terminology, and expands the license period from one to three years from the issuance of the license. The bill also removes the word "ultimate" from the definition of "ultimate consumer" throughout the LPG chapter of law.

License, Penalty, Fees (Section 19)

The bill redefines the LPG unlawful activities by incorporating the activities specified in s. 527.01(6)-(11), F.S., replaces the two-tiered LPG fee structure with a single tiered annual fee structure with new fees, allows a material change in license information prior to renewal with a \$10 fee. In addition, the bill revises the requirement that the department waive the initial license fee for honorably discharged veterans, their spouses, or the businesses they own by only allowing the waiver to occur for one year.

¹¹ ch. 527, F.S.

¹² s. 527.02, F.S.

The bill deletes the provisions related to pipeline-system operator licensure and fees. According to the department, pipeline-operator requirements are now regulated under federal code 43 and only monitored by the department during the startup phase or after an incident. The bill deletes the transferability of LPG licensure as licenses may be applied for continuously instead of once annually.

Qualifiers; Master Qualifiers; Examinations (Section 20)

The bill requires only persons applying for a license to engage in category I, II, and V activities to prove competency by passing the written the department examination. The bill reduces the examination grade percentage that applicants must achieve for passage from 75 percent or above, to 70 percent or above. The bill requires the department to register an examinee who successfully completes the examination, instead of issuing the examinee a qualifier identification card. The bill revises the automatic expiration provision for qualifiers so that it addresses the registration instead of the identification cards, and makes conforming changes regarding registration as opposed to qualifier status. The bill requires businesses in license categories I, II and V to employ a full time qualifier in each business location.

The bill provides that qualifier registration, instead of cards, expire three years after the date of issuance. The bill removes an outdated qualifier renewal date, and requires persons failing to renew before the expiration date to reapply and take a qualifier competency examination in order to reestablish qualifier status.

The bill removes the requirement that, if a category I LPG qualifier or LPG installer qualifier becomes a master qualifier at any time during the effective date of the qualifier card, the card remains in effect until expiration of the master qualifier certification.

Registration of Transport Vehicles (Section 21)

The bill revises the annual registration requirement to instead require each LPG bulk delivery vehicle owned or leased by an LPG licensee to be registered as part of the licensing application or when placed into service.

License Renewals (Section 22)

Present Situation

Current law requires all LPG licenses to be renewed annually within certain timeframes and subject to the license fees. ¹³ All licenses, except category III LPG cylinder exchange unit operator licenses and dealer in appliances and equipment for use of LPG licenses, must be renewed for the period beginning September 1 and expire on the following August 31 unless suspended, revoked, or otherwise terminated sooner. Category III LPG cylinder exchange unit operator licenses and dealer in appliances and equipment for use of LPG licenses must be renewed for the period beginning April 1 and expire on the following March 31 unless suspended, revoked, or otherwise terminated sooner. Any license allowed to expire becomes inoperative because of failure to renew. The fee for restoration of a license is equal to the original license fee and must be paid before the licensee is allowed to resume operations.

¹³ s. 527.03, F.S.

Effect of Proposed Changes

The bill allows LPG licenses to be renewed annually, biennially, or triennially, as elected by the licensee; requires all renewals to meet the same requirements and conditions as an annual license for each licensed year; and removes the timeframes for license category renewals. According to the department, these changes optimize the application process and should accelerate application processing, especially during periods of high volume.¹⁴

Proof of Insurance (Section 23)

Currently, LPG companies are required to provide the department with proof of insurance coverage or a surety bond to conduct business in the state. However, for a license other than a dealer in appliances and equipment for use of LPG or a category III LPG cylinder exchange operator, the Governor is authorized to accept a \$1 million bond in lieu of the insurance policy requirements.¹⁵

Effect of Proposed Changes

This bill replaces the Governor with the Commissioner of Agriculture as the responsible party authorized to accept the \$1 million and the \$300,000 bonds in lieu of the insurance policy requirements. The bill also adds category IV licenses to the exceptions to the insurance requirements.

Bulk Storage Locations; Jurisdiction (Section 24)

Present Situation

Current law requires, prior to the installation of any bulk storage container, an LPG licensee to submit to the department a site plan of the facility, which shows the proposed location of the container, and to obtain written approval of such location from the department. A fee of \$200 is assessed for each site plan that the department reviews. The review must include preconstruction inspection of the proposed site, plan review, and final inspection of the completed facility.

Effect of Proposed Changes

The bill removes the requirements that an LPG licensee submit to the department a site plan of the facility, which shows the proposed location of the container, the requirement to obtain written approval of such location from department, and the fee of \$200, which is assessed for each site plan that the department reviews. The bill also removes the requirement for the review to include preconstruction inspection of the proposed site, plan review, and final inspection of the completed facility.

¹⁴ Florida Department of Agriculture and Consumer Services, Agency Analysis of 2018 Senate Bill 740, p. 10 (Nov. 15, 2017).

¹⁵ s. 527.04(1), F.S.

Notification of Accidents; Leak Calls; Jurisdiction (Section 25)

Present Situation

Currently, immediately upon discovery, all LPG licensees are required to notify the department of any LPG related accident that involves an LPG licensee or customer account. The accident must fall under one of the following descriptions:

- Caused a death or personal injury requiring professional medical treatment;
- Uncontrolled ignition of LPG resulted in death, personal injury, or property damage exceeding \$1,000; or
- Caused estimated damage to property exceeding \$1,000.

Effect of Proposed Changes

The bill increases the cost threshold for reporting LPG accidents involving property damage and/or personal injury from \$1,000 to \$3,000. According to the department, this reflects inflation adjusted costs. ¹⁶ The dollar value has not been updated since 2003. ¹⁷

Restriction on Use of Unsafe Container or System (Section 26) & Definitions Relating to Florida Propane Gas Education, Safety, and Research Act (Section 27)

Currently, the definition for "dealer" and "wholesaler" relating to the Florida Propane Gas Education, Safety, and Research Act include the term "ultimate consumer."

The bill removes the term "ultimate" from "ultimate consumer" to make these provisions consistent with the rest of the chapter regarding consumers.

Florida Propane Gas Education, Safety, and Research Council¹⁸ Established; Membership; Duties and Responsibilities (Section 28)

The bill removes the requirement that the Commissioner of Agriculture make a call to qualified industry organizations for nominees to the Florida Propane Gas Education, Safety, and Research Council but retains the submission of nominees by qualified industry organizations.

Weights, Measures and Standards (Section 29)

Present Situation

Currently, the department's Bureau of Standards is responsible for the inspection of weights and measures devices or instruments in Florida. ¹⁹ The law defines "weights and measures" as all weights and measures of every kind, instruments, and devices for weighing and measuring, and any appliance and accessories associated with any or all such instruments and devices, excluding those weights and measures used for the purpose of inspecting the accuracy of devices used in

¹⁶ Florida Department of Agriculture and Consumer Services, Agency Analysis of 2018 Senate Bill 740, p. 11 (Nov. 21, 2017).

¹⁷ The last time the dollar value was revised was in 2003 (Ch. No. 2003-132, Laws of Florida.) providing that an LP gasrelated incident must be reported by an LP gas licensee only when it involves death, personal injury, or property damage exceeding \$1,000.

¹⁸ s. 527.22, F.S.

¹⁹ ch. 531, F.S., "Weights and Measures Act of 1971."

conjunction with aviation fuel.²⁰ The weights and measures program is funded through permit fees.²¹ This framework including provisions related to general permitting, initial and renewal applications, maximum permit fees, suspensions, penalties, revocations, and exemptions, is set to expire on July 1, 2020.

Effect of Proposed Changes

The bill extends the expiration date for the weights and measures program permitting fee framework until July 1, 2025. According to the department, it will no longer be able to cover the costs to perform this function if the permitting statute is not extended.²²

Emergency Powers (Section 30)

Present Situation

Current law governing emergency management gives the Governor extensive authority to act as he or she deems necessary during a declared state of emergency. The law authorizes the Governor to assume or delegate direct operational control over all or any part of the emergency management functions within this state. In addition, the Governor may issue executive orders, proclamations, and rules, which have the force and effect of law.

Currently, the department is authorized to declare an emergency when one exists in any matter pertaining to agriculture, and to make, adopt, and promulgate rules and issue orders, which will be effective during the term of the emergency.

Effect of Proposed Changes

The bill authorizes the Commissioner of Agriculture during a state of emergency declared pursuant to s. 252.36, F.S., to waive fees by emergency order for duplicate copies or renewal of permits, licenses, certifications, or other similar types of authorizations during a period specified by the commissioner.

Marketing Order Notice (Section 31)

Present Situation

The "Florida Agricultural Commodities Marketing Law" regulates the marketing of agricultural commodities through the establishment of marketing orders and agreements. A marketing order is an order issued by the department, prescribing rules governing the distribution, or handling in any manner, of agricultural commodities in the primary channel of trade during any specified period or periods. Before the issuance of any marketing order, or any suspension, amendment, or termination thereof, a notice must be posted on a public bulletin board maintained by the department in the Nathan Mayo Building.

²⁰ s. 531.37(1), F.S.

²¹ s. 531.67, F.S.

²² Florida Department of Agriculture and Consumer Services, Agency Analysis of 2018 Senate Bill 740, p. 12 (Nov. 15, 2017).

Effect of Proposed Changes

The bill removes the requirement to post notice on a public bulletin board in the Nathan Mayo Building while retaining the requirement to post notice to the department's website.

Florida Seed Law (Sections 32-47)

The department regulates the sale and distribution of all seed sold in Florida pursuant to the Florida Seed Law (FSL).²³ According to the department, technological and federal regulatory changes have created the need for Florida to update and reorganize the FSL. Generally, trees and shrubs, and new seed types, are not addressed under the current law. However, the authority to regulate seed is not expressly preempted to the state.

Definitions (Section 32)

The bill makes numerous definitional changes to the Florida Seed Law pursuant to recommendations of the department's Agricultural Feed, Seed and Fertilizer Advisory Council.

Preemption (Section 33)

Present Situation

Currently, the department regulates the sale and distribution of all seed sold in Florida. However, the authority to regulate seed is not expressly preempted to the state.

Effect of Proposed Changes

The bill provides that it is the intent of the Legislature to eliminate duplication of regulation of seed. The bill provides that this chapter is intended as comprehensive and exclusive and occupies the whole field of regulation of seed. The bill preempts to the state the authority to regulate seed or matters relating to seed. The bill prohibits a local government or political subdivision of the state from enacting or enforcing an ordinance that regulates seed, including the power to assess any penalties provided for violation of this chapter.

Registrations (Section 34)

Present Situation

Currently, any person who intends to sell, distribute for sale, offer for sale, expose for sale, handle for sale, or solicit orders for the purchase of any agricultural, vegetable, flower, or forest tree seed or mixture thereof, is required to register with the department as a seed dealer.²⁴

Effect of Proposed Changes

The bill removes references to s. 578.14, F.S., relating to packet vegetable and flower seed. The bill expands the definition of tree seed by deleting "forest" and including "shrub seed" to the types of seed that require registration.

²³ ch. 578, F.S

²⁴ s. 578.08(1), F.S.

The bill requires the application for registration to include the name and location of each place of business at which the seed is sold, distributed for sale, offered for sale, exposed for sale, or handled for sale. The bill removes the requirement that registration and payment receipts from the department be in writing. This eliminates the need for the department to issue registration receipts, and thus allows for electronic receipts.

The bill removes the exemption from registration requirements for agricultural experiment stations of the State University System and places it in the section of the FSL directly relating to exemptions.

The bill also provides that when packet seed is sold, offered for sale, or exposed for sale, the company who packs seed for retail sale must register and pay fees as provided.

Label Requirements for Agricultural, Vegetable, Flower, and Tree or Shrub Seed (Section 35)

Present Situation

Current law sets forth seed label requirements for each container of agricultural, vegetable, or flower seed sold, offered for sale, exposed for sale, or distributed for sale within this state for sowing or planting purposes. ²⁵As with the previous section, trees and shrubs are not explicitly covered under the current law, and sections relating to new seed types are not addressed.

When seed is treated with certain substances, the current statute only requires a cautionary statement such as "Do not use for food, feed, or oil purposes," which is inconsistent with current Environmental Protection Agency (EPA) requirements and provisions of the Farm Service Agency.

Effect of Proposed Changes

The bill revises the labeling requirements to align with the Recommended Uniform State Seed Law (RUSSL). The bill deletes specific terms and font requirements, adds provisions relating to coated and vegetable seed, moves the department's authority to prescribe uniform analysis tags, for consistency, includes additional terms to clarify requirements of all seed types, including those of trees and shrubs, allows the term "blend," as an option for identifying products containing more than one agricultural seed component, includes lawn and turf seed under the requirements and clarifies that hybrids thereof must be labeled as hybrids.

Forest Tree Seed (Section 36)

Present Situation

Current law governing forest tree seed requires each container sold, offered for sale, exposed for sale, or transported within this state for sowing purposes to meet certain labeling requirements.

²⁵ s. 578.09, F.S.

Effect of Proposed Changes

The bill repeals the section of law relating to labeling of forest tree seed. These requirements are replaced with expanded provisions relating to all tree and shrub seed, and included in the aforementioned revised section of law relating to label requirements.²⁶

Exemptions (Section 37)

Present Situation

Currently, the FSL exempts the following from the FSL labeling requirements and prohibitions:

- Seed or grain not intended for sowing or planting purposes.
- Seed in storage in, consigned to or being transported to seed cleaning or processing establishments for cleaning or processing only. Any labeling or other representation which may be made with respect to the unclean seed shall be subject to this law.²⁷

The FSL also provides an exemption from the criminal penalties of this law for persons having sold, offered, exposed, or distributed for sale in this state any agricultural, vegetable, or forest tree seed incorrectly labeled or represented.

Effect of Proposed Changes

The bill adds an exemption for seed under development or maintained exclusively for research purposes. The bill revises the exemption for incorrectly labeled seed. The bill provides that if seed cannot be identified by examination thereof, a person is not subject to the criminal penalties of this chapter for having sold or offered for sale seed subject to this chapter which were incorrectly labeled or represented as to kind, species, and, if appropriate, subspecies, variety, type, or origin, elevation, and, if required, year of collection unless he or she has failed to obtain an invoice, genuine grower's or tree seed collector's declaration, or other labeling information and to take such other precautions as may be reasonable to ensure the identity of the seed to be as stated by the grower. The bill provides that a genuine grower's declaration of variety must affirm that the grower holds records of proof of identity concerning parent seed, such as invoice and labels.

Duties, Authority, and Rules; Stop-Sale, Stop-Use, Removal, or Hold Orders (Sections 38 & 39)

Present Situation

Multiple references to "forest tree seed" is used throughout the sections of law that sets forth the duties, authority and rulemaking requirements of the department relating to the FSL, ²⁸ and the section of law that addresses stop-sale, stop-use, removal, or hold orders for violations of the FSL.

Effect of Proposed Changes

The bill replaces the multiple references to "forest tree seed" with "tree or shrub seed."

²⁶ s. 578.091, F.S.

²⁷ s. 578.10(2), F.S.

²⁸ s. 578.11, F.S.

Prohibitions (Section 40)

Present Situation

Currently, it is unlawful for any person to sell, distribute for sale, offer for sale, expose for sale, handle for sale, or solicit orders for the purchase of any agricultural, vegetable, flower, or forest tree seed within this state.²⁹

Effect of Proposed Changes

The bill revises the section of law relating to prohibitions to be consistent with changes throughout the bill that expand the definition of seed to include shrubs. The bill clarifies the stop-sale provisions and the requirements for certified seed labeling. The bill removes the seven month timeframe within which the test to determine the percentage of germination required by the FSL labeling requirements must be completed as all seed types are listed in the proposed section of the bill relating to labeling requirements, and each category of seed contains a specific germination testing requirement.

Packet Vegetable and Flower Seed (Section 41)

Present Situation

Currently, when vegetable or flower seed are sold, offered for sale, or exposed for sale in packets of less than eight ounces, the company who packs the seed for retail sale is required to register and pay fees as provided under s. 578.08, F.S. 30

Effect of Proposed Changes

The bill repeals the section of the FSL relating to packet vegetable and flower seed. The bill moves the registration requirements to the revised section of the FSL relating to registrations, and the labeling information to the revised section of the FSL relating to registrations, for consistency.

Penalties and Administrative Fine (Section 42)

Present Situation

Currently, the department is authorized to enter an order imposing one or more of the following penalties against a person who violates the FSL or the rules adopted under the FSL, or who impedes, obstructs, or hinders the department in performing its duties under the FSL:

- Imposition of an administrative fine in the Class I category pursuant to s. 570.971, F.S., for each occurrence after the issuance of a warning letter.
- Revocation or suspension of the registration as a seed dealer.

Any person who violates the provisions of the FSL is guilty of a misdemeanor of the second degree, punishable as provided in s. 775.082, F.S., or s. 775.083, F.S. According to the

²⁹ s. 578.13(1), F.S.

³⁰ s. 578.14, F.S.

department, the current language could benefit from being aligned with penalty language found in other chapters.³¹

Effect of Proposed Changes

The bill revises the penalty provisions in the FSL relating to circumstances by which the department may enter an order, and the types of violations the order may be based on. The bill also revises the requirement that the department issue a warning letter before the imposition of an administrative fine in the Class I category.

Dealers' Records (Section 43)

Present Situation

Currently, every seed dealer is required to make and keep for a period of three years satisfactory records of all agricultural, vegetable, flower, or forest tree seed bought or handled to be sold. The records must at all times be made readily available for inspection, examination, or audit by the department, and must also be maintained by persons who purchase seed for production of plants for resale.

Effect of Proposed Changes

The bill requires each person who allows his or her name or brand to appear on the label as handling agricultural, vegetable, flower, tree, or shrub seed subject to the FSL to keep records pursuant to the following timeframes:

- For two years, complete records of each lot of agricultural, vegetable, flower, tree, or shrub seed handled.
- For one year after final disposition a file sample of each.

The bill also requires the records and samples pertaining to the shipment or shipments involved to be accessible for inspection by the department or its authorized representative during normal business hours.

Complaints (Section 44)

Present Situation

Current law provides a complaint process to farmers when seed fails to produce or perform as represented by the label.³² Farmers are required to make a sworn complaint to the department against the dealer alleging damages sustained, and the Seed Investigation and Conciliation Council (council) assists in determining the validity of complaints.

Effect of Proposed Changes

The bill expands the types of complainants by replacing the term "farmer" with "buyer," revises the reference to "forest tree seed" to instead reference "tree or shrub seed," and limits complaints to those that stem from seed planted in this state. The labeling provision is broadened to include any labeling of such seed, instead of only the label attached to the seed.

³¹ *Id*.

³² s. 578.26, F.S.

The bill broadens the council's inspection authority, and prohibits the buyer from commencing legal proceedings against the dealer or asserting such a claim as a counterclaim or defense in any action brought by the dealer until the findings and recommendations of the council are transmitted to the complainant and the dealer. The bill removes the requirement that the department, upon receipt of the findings and recommendation of the council, transmit them to the farmer and to the dealer by certified mail, and requires the department to mail a copy of the council's procedures to each party upon receipt of a complaint by the department.

Seed Investigation and Conciliation Council (Section 45)

Present Situation

Current law requires the council to assist farmers and agricultural seed dealers in determining the validity of complaints made by farmers against dealers.³³The law establishes the process by which council members are appointed and how it operates.

Effect of Proposed Changes

To conform to changes made in the complaints section of the bill, the bill expands covered complainants to include all "buyers," expands the types of seed dealers by removing the term "agricultural," and expands the council's authority to recommend settlements beyond cost damages. In addition, the bill streamlines the terms and succession of the council members, updates the name of the Florida Seedsmen and Garden Supply Association, and clarifies the council's inspection requirements regarding the complainant's farming operation.

Regarding terms and succession of the council, the bill requires each member to be appointed for a term of four years or less and to serve until his or her successor is appointed, removes the staggered term lengths, and removes the requirement that each alternate member serve only in the absence of the member for whom she or he is an alternate.

The bill expands the council's requirement to recommend settlements when appropriate that are not restricted to cost damages, and requires council inspections of the complainant's farm operation to apply to the buyer's property, crops, plants, or trees referenced in or relating to the complaint.

Seed in Hermetically Sealed Containers (Section 46)

The bill renumbers the section of law relating to seed in hermetically sealed containers from s. 578.28, F.S., to s. 578.092, F.S., as part of the overall reorganization of the Seed Law chapter.

Prohibited Noxious Weed Seed (Section 47)

Although there is a definition of prohibited noxious weed seed in current law, there is no expressed authority banning these weeds. The bill creates s. 578.29, F.S., to prohibit noxious weed seed from being present in seed offered for sale in Florida.

³³ s. 578.27, F.S.

Florida Forest Service Commercial Driver License (Section 48)

Present Situation

The Florida Forest Service (FFS) has 20 different job classes that require a Class A or B Commercial Driver's License (CDL) as a condition of employment. In any given year, the FFS has approximately 80 new employees (mostly forest rangers) that must obtain their Class A or B CDL. The Department of Financial Services' *Reference Guide for State Expenditures* prohibits the use of public funds to pay license or examination fees under Chapter 691-40.002(23), F.A.C.

Effect of Proposed Changes

The bill authorizes, but does not obligate, the Florida Forest Service (FFS) to pay the cost of an initial commercial driver license (CDL) examination for employees whose position requires them to operate such equipment.

Weapons and Firearms (Sections 49 & 50)

Currently, the department is authorized to issue licenses to carry concealed weapons or concealed firearms to qualified applicants.³⁴ Within 90 days after the date of receipt of the completed application and other required items, the department must issue or deny the license. If the department receives criminal history information with no final disposition on a crime which may disqualify the applicant, the time limitation may be suspended until receipt of the final disposition or proof of restoration of civil and firearm rights. The bill requires the department, if it receives incomplete criminal history information or no final disposition on a crime, which may disqualify the applicant, to expedite efforts to acquire the:

- Final disposition or proof of restoration of civil and firearm rights, or
- Confirmation that clarifying records are not available from the jurisdiction where the criminal history originated.

Further, the bill provides that ninety days after the date of receipt of the completed application, if the department has not acquired either the final disposition or the confirmation described above, it is required to issue the license in the absence of disqualifying information. However, such license must be immediately suspended and revoked upon receipt of disqualifying information pursuant to this section.

Current law provides that when a concealed weapon or firearm license is lost or destroyed, the license becomes automatically invalid. The person to whom the license was issued is authorized to, upon payment of \$15 to the department, obtain a duplicate, or substitute license by furnishing a notarized statement to the department that such license has been lost or destroyed. The bill requires a statement under oath, instead of a notarized statement, when a person is replacing a lost or destroyed concealed weapon or firearm license.

The bill allows a tax collector to replace a concealed weapon or firearm license to a licensee whose license has been lost or destroyed upon the following conditions:

• Receipt of a statement under oath to the department;

³⁴ s. 790.06, F.S.

- Payment of required fees; and
- Approval and confirmation from the department that a license is in good standing.

The bill also authorizes tax collectors to provide fingerprinting and photographing services, for a fee of \$6 each, to aid concealed weapon and firearm applicants and licensees with online initial and renewal applications.

Government Impostor and Deceptive Advertisement Act (Section 51)

Present Situation

The department receives numerous complaints from consumers and businesses that have been scammed by companies selling free government forms or mimicking government services. Businesses that sell free government forms or trick businesses into filing unnecessary paperwork have operated in Florida for several years. The U.S. Post Office currently prohibits this type of mailing of federal government forms or program offers. However, the only remedy is to throw away the offending material, which does not protect unsuspecting consumers.

Effect of Proposed Changes

The bill creates the "Government Impostor and Deceptive Advertisements Act" and provides the department with the duty and responsibility to investigate potential violations, request and obtain information regarding potential violations, seek compliance, enforce this law, and adopt rules necessary to administer this law.

Violations

The bill provides that the following acts or practices constitute a violation:

- Disseminating an advertisement that:
 - Simulates a summons, complaint, jury notice, or other court, judicial, or administrative process of any kind.
 - Represents, implies, or otherwise engages in an action that may reasonably cause confusion that the person using or employing the advertisement is a part of or associated with a governmental entity, when such is not true.
- Representing, implying, or otherwise reasonably causing confusion that goods, services, an advertisement, or an offer was disseminated by or has been approved, authorized, or endorsed, in whole or in part, by a governmental entity, when such is not true.
- Using or employing language, symbols, website or e-mail addresses, or any other term or other content that implies or otherwise reasonably causes confusion that goods, services, an advertisement, or an offer is from a governmental entity, when such is not true.
- Failing to provide the disclosures as required.
- Failing to timely submit to the department written responses and answers to its inquiries.

Disclosure Requirements

The bill requires mailings, emails, or websites to contain prominent and specific disclaimers stating that the sales material are not related to any government filing and/or that the information or forms can be obtained for free or at a lesser cost from a governmental agency. Businesses are required to give consumers the name and contact information of the governmental agency.

Penalties

The bill authorizes any person who is substantially affected by a violation of this section to bring an action in a court of proper jurisdiction to enforce the provisions of this section. A person prevailing in a civil action for a violation of this section must be awarded costs, including reasonable attorney fees, and may be awarded punitive damages in addition to actual damages proven. This provision is in addition to any other remedies prescribed by law.

The bill authorizes the department to bring one or more of the following for a violation:

- A civil action in circuit court for the following:
 - o Temporary or permanent injunctive relief to enforce this section.
 - For printed advertisements and e-mail, a fine of up to \$1,000 for each separately
 addressed advertisement or message containing content in violation, except for failing to
 timely submit written responses to the department that is received by or addressed to a
 state resident.
 - o For websites, a fine of up to \$5,000 for each day a website has content in violation.
 - o For violations of failing to timely submit written responses to the department, a fine of up to \$5,000 for each violation.
 - Recovery of restitution and damages on behalf of persons substantially affected by a violation of this section.
 - o The recovery of court costs and reasonable attorney fees.
- An action for an administrative fine in the Class III category pursuant to s. 570.971, F.S., for each act or omission, which constitutes a violation under this section.

The bill authorizes the department to terminate any investigation or action upon agreement by the alleged offender to pay a stipulated fine, make restitution, pay damages to customers, or satisfy any other relief authorized by this section. Any person in violation, except for failing to timely submit written responses to the department, also commits an unfair and deceptive trade practice in violation of part II of chapter 501, F.S., and is subject to the penalties and remedies imposed for such violation.

Conforming Cross References (Section 52)

Currently, the definition for "plumbing contractor" located in the chapter of law relating to contracting cross references the outdated LPG definition for "specialty installer" that the bill deletes. The cross reference is changed to "specialty installer" to conform to the changes consistent with the bill.

Liquefied Petroleum Gas – Rules (Section 53)

The bill removes redundant implementation language from the notes section of the National Fire Protection Association provision.

III. Effect of Proposed Changes:

Section 1 amends s. 193.461, F.S., to provide that screen enclosed structures used in citrus production for pest exclusion, when consistent with department adopted best management practices, have no separately assessable value for purposes of ad valorem taxation.

Section 2 amends s. 379.361, F.S., to transfer the responsibilities for Apalachicola Bay oyster harvesting licensure from the Department of Agriculture and Consumer Services (department) to the City of Apalachicola, Florida. The bill also allows annual license fees collected by the city to be used for the Apalachicola Bay oyster shell recycling program.

Section 3 amends s. 487.041, F.S., to eliminate the requirement that payment of any pesticide registration fee must be submitted electronically using the department's Internet website.

Section 4 amends s. 493.6105, F.S., to allow persons who have served as a military firearms-instructor within the last three years of military service to obtain and to maintain a Class "K" firearms instructor license.

Section 5 amends s. 493.6113, F.S., to create an additional method of recertification for Class "K" firearms instructor licensees. Licensees will be allowed to submit proof that they have taught at least six 28-hour firearms instruction courses to Class "G" statewide firearms license applicants during the previous triennial licensure period.

Section 6 amends s. 496.415, F.S., to prohibit the comingling of charitable contributions with noncharitable funds in connection with the planning, conduct, or execution of any solicitation or charitable or sponsor sales promotion.

Section 7 amends s. 496.418, F.S., to define noncharitable funds to include any funds that are not used or intended to be used for the operation of a charity or for charitable purposes. It also requires those soliciting charitable funds to keep accurate and separate sets of records to justify charitable expenses.

Section 8 amends s. 500.459, F.S., to eliminate the requirement that water vending machine applicants must submit forms to the department "in writing." This change will permit applications to be submitted electronically.

Section 9 amends s. 501.059, F.S., to revise the term "telephone sales call" in order to keep pace with advances in ringless communication technology used by telemarketers to solicit sales from consumers. The bill also prohibits a telephone solicitor or other person to call or text a business that does not wish to receive an outbound telephone call or text message.

Section 10 creates s. 501.6175, F.S., to require telemarketers to maintain specified records for two years after a consumer is contacted. A telemarketer must make records available for inspection and copying within 10 days after a department request.

Section 11 amends s. 501.912, F.S., to revise the definition of "antifreeze" to include antifreeze coolant, antifreeze and summer coolant, and summer coolant. This change consolidates separate definitions and removes the unnecessary distinction between coolant types.

Section 12 amends s. 501.913, F.S., to allow applicants (person whose name appears on the label, the manufacturer, or the packager) to choose between a one-year or a two-year permit when registering antifreeze brands and products. The bill eliminates affidavit requirements when a registered brand is no longer in production or distribution. The bill also eliminates the requirement that the department independently test the fluids upon application. In lieu of departmental testing, all first time applicants will submit a certified report from an independent testing laboratory, dated within the last six months.

Section 13 amends s. 501.917, F.S., to require the department to perform the analysis of all samples of antifreeze that are collected in the inspection of a business that sells antifreeze. The department's certificate of analysis will be evidence that, if not overcome, will be sufficient evidence to demonstrate that the stated facts are true.

Section 14 amends s. 501.92, F.S., to conform this section's antifreeze formula requirements to the internal departmental testing requirements specified in s. 501.917, F.S.

Section 15 amends s. 525.07, F.S., to allow department inspectors to seize without warrant any credit or debit card skimming device.

Section 16 amends s. 526.51, F.S., to allow a brake fluid business to submit readily available product analysis reports for new products to the department. The bill allows businesses to register products for 24 months, creating greater efficiency for the business as well as the department. The bill also eliminates affidavit requirements when a registered brand and formula combination is no longer in production or distribution.

Section 17 amends s. 526.53, F.S., to require the department to perform the analysis of all samples of brake fluid that are collected in the inspection of a business that sells brake fluid. The department's certificate of analysis will be evidence that, if not overcome, will be sufficient evidence to demonstrate that the stated facts are true.

Section 18 amends s. 527.01, F.S., to update definitions concerning liquefied petroleum gas licensee categories so they will more accurately reflect current business practices. The bill also provides an optional expansion of the license period from one to three years.

Section 19 amends s. 527.02, F.S., to revise the persons subject to liquefied petroleum business licensing provisions. The bill eliminates the original and renewal liquefied petroleum gas license fee structure and replaces it with a new revenue neutral fee structure. The bill allows a licensee to make information changes for a \$10 fee, removing the requirement for the licensee to apply for a new license and again pay the full license fee. The bill also deletes pipeline system operator license provisions because they are now regulated by the federal government under 49 CFR 191 and 192.

Section 20 amends s. 527.0201, F.S., to clarify the difference between qualifier and master qualifier registration and licenses pertaining to the sale of liquefied petroleum gas. The bill increases the requirements to achieve master qualifier status and removes the employer's name from master qualifier certificates issued by the department. The bill also removes the overly punitive 90-day registration revocation for firms without a master qualifier.

Section 21 amends s. 527.021, F.S., to revise the circumstances under which liquefied petroleum gas bulk delivery vehicles must be registered with the department. Vehicles will be registered at the time they are placed into service or during the licensing application process by the liquefied petroleum gas dealer.

Section 22 amends s. 527.03, F.S., to allow for 12, 24, or 36-month liquefied petroleum gas licenses at the discretion of the licensee. The bill optimizes the application process by eliminating defined application periods.

Section 23 amends s. 527.04, F.S., to make the Commissioner of Agriculture responsible for liquefied petroleum gas insurance issues rather than the Governor of Florida.

Section 24 amends s. 527.0605, F.S., to remove the requirement that licensees submit a site plan and a review fee for liquefied petroleum bulk storage container site inspections prior to commencing operations and allows for master qualifier compliance reviews. A final inspection by the department is still required prior to commencing operations.

Section 25 amends s. 527.065, F.S., to update the dollar threshold for required reporting of liquefied petroleum gas accidents from \$1,000 to \$3,000.

Section 26 amends s. 527.10, F.S., to conform provisions to changes made by this act.

Section 27 amends s. 527.21, F.S., to conform provisions to changes made by this act.

Section 28 amends s. 527.22, F.S., to streamline the Florida Propane Gas Education, Safety, and Research Council nomination procedures.

Section 29 amends s. 531.67, F.S., to extend the expiration date of seven weights, measures, and standards sections which provide testing, inspections, and regulations for the operation of weighing and measuring devices used in commercial transactions. The date will be extended from July 1, 2020 to July 1, 2025.

Section 30 amends s. 570.07, F.S., to clarify that the Commissioner of Agriculture has the authority during a state of emergency to waive fees for duplicate copies or renewal of permits, licenses, certifications, or other similar types of authorizations.

Section 31 amends s. 573.111, F.S., to eliminate the requirement to post a notice on the public bulletin board in the Mayo Building in Tallahassee, FL, before the issuance, suspension, amendment, or termination of any marketing order covered by chapter 573, F.S., or departmental actions affecting marketing orders. This information will continue to be available on the department's website for individuals to review.

Section 32 amends s. 578.011, F.S., to clarify and update the definitions in chapter 578, F.S., to reflect current technological developments in seed production.

Section 33 creates s. 578.012, F.S., to explicitly provide for state preemption of the authority to regulate seed or matters relating to seed in order to eliminate regulatory duplication. A local government or political subdivision of the state may not enact or enforce any ordinance that regulates seed, including the power to assess any penalties for violations.

Section 34 amends s. 578.08, F.S., to expand the definition of tree seed by deleting the limiting adjective "forest" and by including shrub seed into the types of seed that require registration. The bill eliminates the need for the department to issue written registration receipts, clarifies registration requirements for seed dealers, and requires registration and the payment of fees when packet seed is placed into commerce.

Section 35 amends s. 578.09, F.S., to revise labeling requirements for agricultural vegetable, flower, tree, and shrub seed. The bill also requires seed labels for agricultural seed, including lawn and turf grass seed and mixtures, to label hybrids as hybrids.

Section 36 repeals s. 578.091, F.S., pertaining to forest tree seed. The provisions in this section have been moved to s. 578.09, F.S.

Section 37 amends s. 578.10, F.S., to clarify the release from liability afforded to a person who unknowingly sells seed that is mislabeled. The bill requires sellers to take reasonable actions to ensure the identity of seed in cases involving criminal penalties for incorrect labels. The bill exempts seed under development or maintained for research purposes from the provisions of s. 578.09 and 578.13, F.S., because they are not commercially available to consumers or businesses.

Section 38 amends s. 578.11, F.S., to make technical changes and to conform provisions to changes made by this act.

Section 39 amends s. 578.12, F.S., to conform provisions to changes made by this act.

Section 40 amends s. 578.13, F.S., to expand the definition of seed to include shrubs. The bill specifies that it is unlawful to move, handle, or dispose of seed or tags under a stop-sale notice or order without permission from the department. The bill specifies that it is unlawful to represent seed as certified except under specified conditions or to label seed with a variety name under certain conditions.

Section 41 repeals s. 578.14, F.S., relating to packet vegetable and flower seed. The section's registration requirements are moved to s. 578.08(5), F.S.

Section 42 amends s. 578.181, F.S., to clarify when penalties may be imposed. The bill expands what constitutes obstruction of departmental efforts and clarifies that the pre-penalty warning letter requirement is appropriate for minor seed-related violations while fines and other administrative action may be taken for major seed-related violations.

Section 43 amends s. 578.23, F.S., to reduce the seed record retention periods from three to two years. The bill adds a one-year seed holding requirement after final disposition and continues to require all such records and samples be made available for departmental inspection.

Section 44 amends s. 578.26, F.S., to change the word "farmer" to the word "buyer." The bill allows buyers, instead of exclusively farmers, to file complaints with the Seed Investigation and Conciliation Council (SICC), which is given broader authority to recommend settlements beyond cost damages. The bill requires that any contested seed be planted in the state and that all administrative remedies be exhausted prior to commending any legal action. The bill also restates that the department is to mail a copy of the SICC's procedures to each party once a complaint has been filed.

Section 45 amends s. 578.27, F.S., to remove alternate membership from the SICC and revise the terms of members of the council. The bill revises the purpose of the council to assist buyers, instead of exclusively farmers, and seed dealers. The bill also clarifies language regarding inspections by the SICC of the complainant's farming operations and practices.

Section 46 renumbers s. 578.28, F.S., pertaining to seed in hermetically sealed containers, as s. 578.092, F.S.

Section 47 creates s. 578.29, F.S., to prohibit the presence of "prohibited noxious weed seed," as defined in s. 578.011, F.S., in agricultural, vegetable, flower, tree, or shrub seed offered or exposed for sale in Florida.

Section 48 amends s. 590.02, F.S., to authorize the department to cover the cost of the initial Commercial Driver's License (CDL) examination fee for those Florida Forest Service employees whose positions entail operating CDL-requiring equipment. The bill authorizes the department to make rules to accomplish this provision.

Section 49 amends s. 790.06, F.S., to revise department handling of incomplete criminal history information in relation to licensure to carry concealed firearms. The bill requires the department to expedite the resolution of issues concerning eligibility requirements for a concealed weapon or firearm license and to issue licenses in absence of disqualifying information within 90 days of the receipt of a completed application. The bill substitutes an oath for a notary requirement on applications to replace a lost or destroyed firearm license.

Section 50 amends s. 790.0625, F.S., to expand services that authorized tax collector offices can provide for applicants of concealed weapon or firearms licenses. The bill allows tax collectors' offices to print duplicate licenses, the distribution of which is contingent upon approval and confirmation from the department. The bill permits tax collectors' offices to provide fingerprinting and photographing services to complete online concealed weapon and firearm license applications. The bill also revises the fees which a tax collector may collect and remit weekly to the department.

Section 51 creates s. 817.417, F.S., to create the "Government Impostor and Deceptive Advertisement Act" to prevent Florida consumers and businesses from being scammed by

companies selling free government forms or mimicking government services. The bill defines terms and specifies department duties and responsibilities. The act will prohibit mailings, emails, or websites that target Floridians without prominent disclaimers stating that the sales materials are not related to any government filing and/or that the information or forms can be obtained free of charge. Businesses will be required to give consumers the website or phone number of the agency that provides the free information or face potential fines.

Section 52 amends s. 489.105, F.S., to conform provisions made by this act.

Section 53 reenacts s. 527.06, F.S., relating to published standards of the National Fire Protection Association.

Section 54 provides that this act shall take effect July 1, 2018.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

Article VII, s. 18 of the Florida Constitution governs laws that require counties and municipalities to spend funds or that limit their ability to raise revenue or receive state tax revenues.

Subsection (b) of s. 18, Art. VII, Florida Constitution, provides that except upon approval of each house of the Legislature by two-thirds vote of the membership, the legislature may not enact, amend, or repeal any general law if the anticipated effect of doing so would be to reduce the authority that municipalities or counties have to raise revenue in the aggregate, as such authority existed on February 1, 1989. However, the mandates requirements do not apply to laws having an insignificant impact, ³⁵ which for Fiscal Year 2017-2018, is \$2.1 million or less. ³⁶

The Revenue Estimating Conference estimates this bill will reduce the authority that counties have to raise revenue from the local ad valorem tax by \$100,000. Therefore, this bill has an insignificant fiscal impact on local governments and may not be a mandate requiring a two-thirds vote of the membership.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

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³⁵ An insignificant fiscal impact is the amount not greater than the average statewide population for the applicable fiscal year times \$0.10. *See* Florida Senate Committee on Community Affairs, *Interim Report 2012-115: Insignificant Impact*, (September 2011), *available at* http://www.flsenate.gov/PublishedContent/Session/2012/InterimReports/2012-115ca.pdf (last visited Nov. 9, 2017).

³⁶ Based on the Demographic Estimating Conference's population adopted on December 5, 2017. The conference packet is available at http://edr.state.fl.us/Content/conferences/population/ConferenceResults.pdf (last visited Dec. 22, 2017).

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

The Revenue Estimating Conference (REC) estimates the reduction in the ad valorem tax on screen enclosed structures used in citrus production will have no fiscal impact in Fiscal Year 2018-2019. However, the REC estimates beginning in Fiscal Year 2019-2020, there will be a recurring reduction in local ad valorem taxes of \$100,000 relating to the assessment of these structures.

The bill authorizes tax collectors to collect three new convenience fees. The new fees include \$12 for each duplicate license issued to replace a lost or destroyed license, \$6 for fingerprinting, and \$6 for photographing services.

B. Private Sector Impact:

The bill requires the City of Apalachicola to take over administrative responsibilities of the Apalachicola Bay oyster harvesting license fees. This will allow the city to control the allocation of funds for oyster shell restoration activities.

C. Government Sector Impact:

The department estimates the bill will reduce revenues deposited in the General Inspection Trust Fund by \$82,900 annually beginning in Fiscal Year 2018-2019 as a result of the transfer of the oyster harvesting license program to the City of Apalachicola and the liquid petroleum gas license consolidation. As a result, the amount of the service charge sent from the trust fund to the General Revenue Fund is expected to decrease by \$6,632 annually.

The department expects \$79,000 of annual expenditures, relating to oyster harvesting licenses, will no longer be necessary. In addition, the department will experience new workload associated with its additional responsibilities for antifreeze regulation, gasoline and oil inspection, and brake fluid regulation. The costs associated with this workload is insignificant (approximately \$9,000 annually).

The department is granted the discretion to pay for the commercial driver licenses for Florida Forest Service employees required to drive certain vehicles. If the department exercised this discretion and paid for such licenses, the cost is anticipated to be \$36,000 annually.

General Inspection Trust Fund Revenue Reductions

	FY 2018-19	FY 2019-20	FY 2020-21
Transfer Oyster Harvesting			
Licensing Program to City of			
Apalachicola	(79,900)	(79,900)	(79,900)
Liquid Petroleum Gas			
(license consolidation)	(3,000)	(3,000)	(3,000)
Total Revenue Reduction	(82,900)	(82,900)	(82,900)
8% Surcharge to GR Reduction	(6,632)	(6,632)	(6,632)

General Inspection Trust Fund Expenditure Adjustments

	FY 2018-19	FY 2019-20	FY 2020-21
Transfer Oyster Harvesting			
Licensing Program to City of			
Apalachicola	(79,900)	(79,900)	(79,900)
Antifreeze	6,000	6,000	6,000
(sample purchasing increase)	0,000	0,000	0,000
Gasoline and Oil Inspection	4,800	4,800	4,800
(shipping costs increase)	4,800	4,000	4,800
Brake Fluid	4,370	4,370	4,370
(sample purchasing increase)	4,370	4,370	4,370
Florida Forest Service	36,000	36,000	36,000
(Commercial Driver License)	30,000	30,000	30,000
Total Expenditures	(28,730)	(28,730)	(28,730)
Not Figaal Impact:	(54 170)	(54 170)	(5/1170)

Net Fiscal Impact: (54,170)(54,170)(54,170)

VI. **Technical Deficiencies:**

None.

VII. **Related Issues:**

None.

VIII. **Statutes Affected:**

This bill amends the following sections of the Florida Statutes: 193.461, 379.361, 487.041, 493.6105, 493.6113, 496.415, 496.418, 500.459, 501.059, 501.912, 501.913, 501.917, 501.92, 525.07, 526.51, 526.53, 527.01, 527.02, 527.0201, 527.021, 527.03, 527.04, 527.0605, 527.065, 527.10, 527.21, 527.22, 531.67, 570.07, 573.111, 578.011, 578.08, 578.09, 578.10, 578.11, 578.12, 578.13, 578.181, 578.23, 578.26, 578.27, 578.28, 578.092, 590.02, 790.06, 790.0625, and 489.105.

This bill creates the following sections of the Florida Statutes: 501.6175, 578.012, 578.29, and 817.417.

This bill repeals the following sections of the Florida Statutes: 578.091 and 578.14.

The bill reenacts the following section of the Florida Statutes: 527.06(3).

IX. Additional Information:

A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

CS by Agriculture on January 11, 2018:

The committee substitute:

- Provides that screen enclosed structures used in citrus production for pest exclusion, when consistent with department adopted best management practices, have no separately assessable value for purposes of ad valorem taxation;
- Retains the language of current law, which was unintentionally struck, pertaining to labeling requirements of agricultural, vegetable, flower, tree, or shrub seed;
- Requires seed labels for agricultural seed, including lawn and turf grass seed and mixtures, to label hybrids as hybrids; and
- Corrects a cross-reference.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

By the Committee on Agriculture; and Senator Stargel

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575-02009-18 2018740c1

A bill to be entitled An act relating to the Department of Agriculture and Consumer Services; amending s. 193.461, F.S.; specifying a methodology for the assessment of certain structures in citrus production; amending s. 379.361, F.S.; transferring authority to issue licenses for oyster harvesting in Apalachicola Bay from the department to the City of Apalachicola; revising the disposition and permitted uses of license proceeds; amending s. 487.041, F.S.; deleting obsolete provisions; deleting a requirement that all pesticide registration fees be submitted electronically; amending s. 493.6105, F.S.; revising the submission requirements for a Class "K" firearm license application; amending s. 493.6113, F.S.; revising submission requirements for a Class "K" firearm license renewal; amending s. 496.415, F.S.; prohibiting the comingling of funds in connection with the planning, conduct, or execution of any solicitation or charitable or sponsor sales promotion; amending s. 496.418, F.S.; revising recordkeeping and accounting requirements for solicitations of funds; amending s. 500.459, F.S.; revising permitting requirements and operating standards for water vending machines; amending s. 501.059, F.S.; revising the term "telephonic sales call"; prohibiting telephone solicitors from initiating certain contact with businesses who previously communicated that they did not wish to be so contacted; creating s. 501.6175,

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 ${\tt CODING:}$ Words ${\tt stricken}$ are deletions; words ${\tt \underline{underlined}}$ are additions.

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30	F.S.; specifying recordkeeping requirements for
31	commercial telephone sellers; amending s. 501.912,
32	F.S.; revising terms; amending s. 501.913, F.S.;
33	authorizing antifreeze brands to be registered for a
34	specified period; deleting a provision relating to the
35	registration of brands that are no longer in
36	production; specifying a certified report requirement
37	for first-time applications; amending s. 501.917,
38	F.S.; revising department sampling and analysis
39	requirements for antifreeze; specifying that the
40	certificate of analysis is prima facie evidence of the
41	facts stated therein; amending s. 501.92, F.S.;
42	revising when the department may require an antifreeze
43	formula for analysis; amending s. 525.07, F.S.;
44	authorizing the department to seize skimming devices
45	without a warrant; amending s. 526.51, F.S.; revising
46	application requirements and fees for brake fluid
47	brands; deleting a provision relating to the
48	registration of brands that are no longer in
49	production; amending s. 526.53, F.S.; revising
50	department sampling and analysis requirements for
51	brake fluid; specifying that the certificate of
52	analysis is prima facie evidence of the facts stated
53	therein; amending s. 527.01, F.S.; revising terms;
54	amending s. 527.02, F.S.; revising the persons subject
55	to liquefied petroleum business licensing provisions;
56	revising such licensing fees and requirements;
57	revising reporting and fee requirements for certain
58	material changes to license information; deleting a

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provision authorizing license transfers; amending s. 527.0201, F.S.; revising the persons subject to liquefied petroleum qualifier competency examination, registry, supervisory, and employment requirements; revising the expiration of qualifier registrations; revising the persons subject to master qualifier requirements; revising master qualifier application requirements; deleting provisions specifying that a failure to replace master qualifiers within certain periods constitutes grounds for license revocation; deleting a provision relating to facsimile transmission of duplicate licenses; amending s. 527.021, F.S.; revising the circumstances under which liquefied petroleum gas bulk delivery vehicles must be registered with the department; amending s. 527.03, F.S.; authorizing certain liquefied petroleum gas registrations to be renewed for 2 or 3 years; deleting certain renewal period requirements; amending s. 527.04, F.S.; revising the persons required to provide the department with proof of insurance; revising the required payee for a bond in lieu of such insurance; amending s. 527.0605, F.S.; deleting provisions requiring licensees to submit a site plan and review fee for liquefied petroleum bulk storage container locations; amending s. 527.065, F.S.; revising the circumstances under which a liquefied petroleum gas licensee must notify the department of an accident; amending ss. 527.10 and 527.21, F.S.; conforming provisions to changes made by the act; amending s.

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 ${\tt CODING:}$ Words ${\tt stricken}$ are deletions; words ${\tt \underline{underlined}}$ are additions.

Florida Senate - 2018 CS for SB 740

	575-02009-18 2018740c1
88	527.22, F.S.; deleting an obsolete provision; amending
89	s. 531.67, F.S.; extending the expiration date of
90	certain provisions relating to permits for
91	commercially operated or tested weights or measures
92	instruments or devices; amending s. 570.07, F.S.;
93	authorizing the department to waive certain fees
94	during a state of emergency; amending s. 573.111,
95	F.S.; revising the required posting location for the
96	issuance of an agricultural commodity marketing order;
97	amending s. 578.011, F.S.; revising and defining
98	terms; creating s. 578.012, F.S.; providing
99	legislative intent; creating a preemption of local law
100	relating to regulation of seed; amending s. 578.08,
101	F.S.; revising application requirements for the
102	registration of seed dealers; conforming provisions to
103	changes made by the act; specifying that a receipt
104	from the department need not be written to constitute
105	a permit; deleting an exception to registration
106	requirements for certain experiment stations;
107	requiring the payment of fees when packet seed is
108	placed into commerce; amending s. 578.09, F.S.;
109	revising labeling requirements for agricultural,
110	vegetable, flower, tree, and shrub seeds; conforming a
111	cross-reference; repealing s. 578.091, F.S., relating
112	to labeling of forest tree seed; amending s. 578.10,
113	F.S.; revising exemptions to seed labeling, sale, and
114	solicitation requirements; amending s. 578.11, F.S.;
115	conforming provisions to changes made by the act;
116	making technical changes; amending s. 578.12, F.S.;

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conforming provisions to changes made by the act; amending s. 578.13, F.S.; conforming provisions to changes made by the act; specifying that it is unlawful to move, handle, or dispose of seeds or tags under a stop-sale notice or order without permission from the department; specifying that it is unlawful to represent seed as certified except under specified conditions or to label seed with a variety name under certain conditions; repealing s. 578.14, F.S., relating to packet vegetable and flower seed; amending s. 578.181, F.S.; revising penalties; amending s. 578.23, F.S.; revising recordkeeping requirements relating to seed labeling; amending s. 578.26, F.S.; conforming provisions to changes made by the act; specifying that certain persons may not commence legal proceedings or make certain claims against a seed dealer before certain findings and recommendations are transmitted by the seed investigation and conciliation council to the complainant and dealer; deleting a requirement that the department transmit such findings and recommendations to complainants and dealers; requiring the department to mail a copy of the council's procedures to both parties upon receipt of a complaint; amending s. 578.27, F.S.; removing alternate membership from the seed investigation and conciliation council; revising the terms of members of the council; conforming provisions to changes made by the act; revising the purpose of the council; revising the council's investigatory process; renumbering and

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146	amending s. 578.28, F.S.; making a technical change;
147	creating s. 578.29, F.S.; prohibiting certain noxious
148	weed seed from being offered or exposed for sale;
149	amending s. 590.02, F.S.; authorizing the Florida
150	Forest Service to pay certain employees' initial
151	commercial driver license examination fees; amending
152	s. 790.06, F.S.; revising required department handling
153	of incomplete criminal history information in relation
154	to licensure to carry concealed firearms; revising the
155	required furnished statement to obtain a duplicate or
156	substitute concealed weapon or firearm license;
157	amending s. 790.0625, F.S.; revising required tax
158	collector collection and remittance of firearm license
159	fees; revising the fees which a tax collector may
160	retain; authorizing certain tax collectors to print
161	and deliver certain replacement licenses under certain
162	conditions; authorizing certain tax collectors to
163	offer fingerprinting and photographing services to aid
164	license applicants; creating s. 817.417, F.S.;
165	providing a short title; defining terms; specifying
166	department duties and responsibilities relating to
167	government impostor and deceptive advertisements;
168	requiring rulemaking by the department; specifying
169	that it is a violation to disseminate certain
170	misleading or confusing advertisements, to make
171	certain misleading or confusing representations, to
172	use content implying or leading to confusion that such
173	content is from a governmental entity when such is not
174	true, to fail to provide certain disclosures, and to

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fail to provide certain responses and answers to the department; requiring a person offering documents that are available free of charge or at a lesser price from a governmental entity to provide a certain disclosure; providing penalties; amending s. 489.105, F.S.; conforming provisions to changes made by the act; reenacting s. 527.06(3), F.S., relating to published standards of the National Fire Protection Association; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraph (c) of subsection (6) of section 193.461, Florida Statutes, is amended to read:

193.461 Agricultural lands; classification and assessment; mandated eradication or quarantine program.—

(6)

- (c)1. For purposes of the income methodology approach to assessment of property used for agricultural purposes, irrigation systems, including pumps and motors, which are physically attached to the land $\underline{\text{are}}$ shall be considered a part of the average yields per acre and $\underline{\text{do not}}$ shall have $\underline{\text{any}}$ no separately assessable contributory value.
- 2. Litter containment structures located on producing poultry farms and animal waste nutrient containment structures located on producing dairy farms <u>must shall</u> be assessed by the methodology described in subparagraph 1.
- 3. Structures or improvements used in horticultural production for frost or freeze protection and screen enclosed

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204	structures used in citrus production for pest exclusion, which
205	are consistent with the interim measures or best management
206	practices adopted by the Department of Agriculture and Consumer
207	Services pursuant to s. 570.93 or s. 403.067(7)(c), must shall
208	be assessed by the methodology described in subparagraph 1.
209	Section 2. Paragraphs (b), (d), and (i) of subsection (5)
210	of section 379.361, Florida Statutes, are amended to read:
211	379.361 Licenses.—
212	(5) APALACHICOLA BAY OYSTER HARVESTING LICENSE
213	(b) \underline{A} \underline{No} person \underline{may} not \underline{shall} harvest oysters from the
214	Apalachicola Bay without a valid Apalachicola Bay oyster
215	harvesting license issued by the City of Apalachicola Department
216	of Agriculture and Consumer Services. This requirement does
217	shall not apply to anyone harvesting noncommercial quantities of
218	oysters in accordance with commission rules, or to any person
219	less than 18 years old.
220	(d) The City of Apalachicola Department of Agriculture and
221	Consumer Services shall collect an annual fee of \$100 from state
222	residents and \$500 from nonresidents for the issuance of an
223	Apalachicola Bay oyster harvesting license. The license year
224	shall begin on July 1 of each year and end on June 30 of the
225	following year. The license shall be valid only for the
226	licensee. Only bona fide residents of the state Florida may
227	obtain a resident license pursuant to this subsection.
228	(i) The proceeds from Apalachicola Bay oyster harvesting
229	license fees shall be deposited by the City of Apalachicola into
230	a trust account in the General Inspection Trust Fund and, less
231	reasonable administrative costs, must shall be used or

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distributed by the City of Apalachicola Department of

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Agriculture and Consumer Services for the following purposes in Apalachicola Bay:

1. An Apalachicola Bay oyster shell recycling program Relaying and transplanting live oysters.

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- 2. Shell planting to construct or rehabilitate oyster bars.
- 3. Education programs for licensed oyster harvesters on oyster biology, aquaculture, boating and water safety, sanitation, resource conservation, small business management, marketing, and other relevant subjects.
- 4. Research directed toward the enhancement of oyster production in the bay and the water management needs of the bay.

 Section 3. Paragraphs (a), (b), and (i) of subsection (1) of section 487.041, Florida Statutes, are amended to read:

 487.041 Registration.—
- (1) (a) Effective January 1, 2009, Each brand of pesticide, as defined in s. 487.021, which is distributed, sold, or offered for sale, except as provided in this section, within this state or delivered for transportation or transported in intrastate commerce or between points within this state through any point outside this state must be registered in the office of the department, and such registration shall be renewed biennially. Emergency exemptions from registration may be authorized in accordance with the rules of the department. The registrant shall file with the department a statement including:
- 1. The name, business mailing address, and street address of the registrant.
 - 2. The name of the brand of pesticide.
- 3. An ingredient statement and a complete current copy of the labeling accompanying the brand of pesticide, which must

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262	conform to the registration, and a statement of all claims to be
263	made for it, including directions for use and a guaranteed
264	analysis showing the names and percentages by weight of each
265	active ingredient, the total percentage of inert ingredients,
266	and the names and percentages by weight of each "added
267	ingredient."
268	(b) Effective January 1, 2009, For the purpose of defraying
269	expenses of the department in connection with carrying out the
270	provisions of this part, each registrant shall pay a biennial
271	registration fee for each registered brand of pesticide. The
272	registration of each brand of pesticide shall cover a designated
273	2-year period beginning on January 1 of each odd-numbered year
274	and expiring on December 31 of the following year.
275	(i) Effective January 1, 2013, all payments of any
276	pesticide registration fees, including late fees, shall be
277	submitted electronically using the department's Internet website
278	for registration of pesticide product brands.
279	Section 4. Paragraph (a) of subsection (6) of section
280	493.6105, Florida Statutes, is amended to read:
281	493.6105 Initial application for license
282	(6) In addition to the requirements under subsection (3),
283	an applicant for a Class "K" license must:
284	(a) Submit one of the following:
285	1. The Florida Criminal Justice Standards and Training
286	Commission Instructor Certificate and written confirmation by
287	the commission that the applicant possesses an active firearms
288	certification.
289	2. A valid National Rifle Association Private Security
290	Firearm Instructor Certificate issued not more than 3 years

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before the submission of the applicant's Class "K" application.

- 3. A valid firearms instructor certificate issued by a federal law enforcement agency issued not more than 3 years
- before the submission of the applicant's Class "K" application.
- 295 4. A valid DD form 214 issued by the United States
 296 Department of Defense, an acceptable form as specified by the
 297 Department of Veterans' Affairs, or other official military

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- Department of Veterans' Affairs, or other official military documentation. Such form or documentation must be issued not
- more than 3 years before the submission of the applicant's Class
- 300 <u>"K"</u> application, indicating that the applicant has been
 - honorably discharged and has served as a military firearms
 - instructor within the last 3 years of service.
 - Section 5. Paragraph (d) of subsection (3) of section 493.6113, Florida Statutes, is amended to read:
 - 493.6113 Renewal application for licensure.-
 - (3) Each licensee is responsible for renewing his or her license on or before its expiration by filing with the
 - department an application for renewal accompanied by payment of
- 309 the renewal fee and the fingerprint retention fee to cover the
- 310 cost of ongoing retention in the statewide automated biometric 311 identification system established in s. 943.05(2)(b). Upon the
- first renewal of a license issued under this chapter before
- 313 January 1, 2017, the licensee shall submit a full set of
- 314 fingerprints and fingerprint processing fees to cover the cost
- 315 of entering the fingerprints into the statewide automated
- 316 biometric identification system pursuant to s. 493.6108(4)(a)
- 317 and the cost of enrollment in the Federal Bureau of
- and the cost of emotiment in the reactar bareau of
- 318 Investigation's national retained print arrest notification
- 319 program. Subsequent renewals may be completed without submission

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320	of a new set of fingerprints.
321	(d) Each Class "K" licensee shall additionally submit $\underline{:}$
322	$\underline{1.}$ One of the certificates specified under s. 493.6105(6)
323	as proof that he or she remains certified to provide firearms
324	instruction; or
325	2. Proof of having taught no less than six 28-hour firearms
326	instruction courses to Class "G" applicants, as specified in s.
327	493.6105(5), during the previous triennial licensure period.
328	Section 6. Subsection (19) is added to section 496.415,
329	Florida Statutes, to read:
330	496.415 Prohibited acts.—It is unlawful for any person in
331	connection with the planning, conduct, or execution of any
332	solicitation or charitable or sponsor sales promotion to:
333	(19) Commingle charitable contributions with noncharitable
334	funds.
335	Section 7. Section 496.418, Florida Statutes, is amended to
336	read:
337	496.418 Recordkeeping and accounting Records
338	(1) Each charitable organization, sponsor, professional
339	fundraising consultant, and professional solicitor that collects
340	or takes control or possession of contributions made for a
341	charitable purpose must keep records to permit accurate
342	reporting and auditing as required by law, must not commingle
343	contributions with noncharitable funds as specified in s.
344	496.415(19), and must be able to account for the funds. When
345	expenditures are not properly documented and disclosed by
346	records, there exists a presumption that the charitable
347	organization, sponsor, professional fundraising consultant, or
348	professional solicitor did not properly expend such funds.

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Noncharitable funds include any funds that are not used or intended to be used for the operation of the charity or for charitable purposes.

(2) Each charitable organization, sponsor, professional fundraising consultant, and professional solicitor must keep for a period of at least 3 years true and accurate records as to its activities in this state which are covered by ss. 496.401-496.424. The records must be made available, without subpoena, to the department for inspection and must be furnished no later than 10 working days after requested.

Section 8. Paragraph (b) of subsection (3) and paragraph (i) of subsection (5) of section 500.459, Florida Statutes, are amended to read:

500.459 Water vending machines .-

(3) PERMITTING REOUIREMENTS.-

- (b) An application for an operating permit must be made in writing to the department on forms provided by the department and must be accompanied by a fee as provided in subsection (4). The application must state the location of each water vending machine, the source of the water to be vended, the treatment the water will receive prior to being vended, and any other information considered necessary by the department.
 - (5) OPERATING STANDARDS.-
- (i) The operator shall place on each water vending machine, in a position clearly visible to customers, the following information: the name and address of the operator; the operating permit number; the fact that the water is obtained from a public water supply; the method of treatment used; the method of postdisinfection used; and a local or toll-free telephone number

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records:

378	that may be called for obtaining further information, reporting
379	problems, or making complaints.
380	Section 9. Paragraph (g) of subsection (1) and subsection
381	(5) of section 501.059, Florida Statutes, are amended to read:
382	501.059 Telephone solicitation
383	(1) As used in this section, the term:
384	(g) "Telephonic sales call" means a telephone call $\underline{\underline{\iota}}$
385	ringless direct-to-voicemail delivery, or text message to a
386	consumer for the purpose of soliciting a sale of any consumer
387	goods or services, soliciting an extension of credit for
388	consumer goods or services, or obtaining information that will
389	or may be used for the direct solicitation of a sale of consumer
390	goods or services or an extension of credit for such purposes.
391	(5) A telephone solicitor or other person may not initiate
392	an outbound telephone call or text message to a consumer $\!\underline{}_{\!\underline{}}$
393	<pre>business, or donor or potential donor who has previously</pre>
394	communicated to the telephone solicitor or other person that he
395	or she does not wish to receive an outbound telephone call or
396	text message:
397	(a) Made by or on behalf of the seller whose goods or
398	services are being offered; or
399	(b) Made on behalf of a charitable organization for which a
400	charitable contribution is being solicited.
401	Section 10. Section 501.6175, Florida Statutes, is created
402	to read:
403	501.6175 Recordkeeping.—A commercial telephone seller shall
404	$\underline{\text{keep all of the following information for 2 years after the date}}$
405	the information first becomes part of the seller's business

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(1) The name and telephone number of each consumer contacted by a telephone sales call.

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- (2) All express requests authorizing the telephone solicitor to contact the consumer.
- (3) Any script, outline, or presentation the applicant requires or suggests a salesperson use when soliciting; sales information or literature to be provided by the commercial telephone seller to a salesperson; and sales information or literature to be provided by the commercial telephone seller to a consumer in connection with any solicitation.

Within 10 days of an oral or written request by the department, including a written request transmitted by electronic mail, a commercial telephone seller must make the records it keeps pursuant to this section available for inspection and copying by the department during the department's normal business hours. This section does not limit the department's ability to inspect and copy material pursuant to any other law.

Section 11. Section 501.912, Florida Statutes, is amended to read:

501.912 Definitions.—As used in ss. 501.91-501.923:

- (1) "Antifreeze" means any substance or preparation, including, but not limited to, antifreeze-coolant, antifreeze and summer coolant, or summer coolant, that is sold, distributed, or intended for use:
- (a) As the cooling liquid, or to be added to the cooling liquid, in the cooling system of internal combustion engines of motor vehicles to prevent freezing of the cooling liquid or to lower its freezing point; or

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436	(b) To raise the boiling point of water or for the
437	prevention of engine overheating, whether or not the liquid is
438	used as a year-round cooling system fluid.
439	(2) "Antifreeze-coolant," "antifreeze and summer coolant,"
440	or "summer coolant" means any substance as defined in subsection
441	(1) which also is sold, distributed, or intended for raising the
442	boiling point of water or for the prevention of engine
443	overheating whether or not used as a year-round cooling system
444	fluid. Unless otherwise stated, the term "antifreeze" includes
445	"antifreeze," "antifreeze-coolant," "antifreeze and summer
446	coolant," and "summer coolant."
447	(2) "Department" means the Department of Agriculture and
448	Consumer Services.
449	(3) (4) "Distribute" means to hold with <u>an</u> intent to sell,
450	offer for sale, sell, barter, or otherwise supply to the
451	consumer.
452	(4) "Package" means a sealed, tamperproof retail
453	package, drum, or other container designed for the sale of
454	antifreeze directly to the consumer or a container from which
455	the antifreeze may be installed directly by the seller into the
456	cooling system. However, this term, but does not include
457	shipping containers containing properly labeled inner
458	containers.
459	(5) "Label" means any display of written, printed, or
460	graphic matter on, or attached to, a package or to the outside
461	individual container or wrapper of the package.
462	$\underline{\text{(6)}}_{\text{(7)}}$ "Labeling" means the labels and any other written,
463	printed, or graphic matter accompanying a package.
464	Section 12. Section 501.913, Florida Statutes, is amended

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465 to read: 466 501.913 Registration .-467 (1) Each brand of antifreeze to be distributed in this state must shall be registered with the department before 468 distribution. The person whose name appears on the label, the 469 470 manufacturer, or the packager shall make application annually or 471 biennially to the department on forms provided by the 472 department. The registration certificate expires shall expire 12 473 or 24 months after the date of issue, as indicated on the 474 registration certificate. The registrant assumes, by application 475 to register the brand, full responsibility for the registration, quality, and quantity of the product sold, offered, or exposed 476 for sale in this state. If a registered brand is not in 477 478 production for distribution in this state and to ensure any 479 remaining product that is still available for sale in the state 480 is properly registered, the registrant must submit a notarized 481 affidavit on company letterhead to the department certifying 482 that: 483 (a) The stated brand is no longer in production; 484 (b) The stated brand will not be distributed in this state; 485 and 486 (c) All existing product of the stated brand will be 487 removed by the registrant from the state within 30 days after 488 expiration of the registration or the registrant will reregister 489 the brand for two subsequent registration periods. 490 491 If production resumes, the brand must be reregistered before it 492 is distributed in this state. 493 (2) The completed application shall be accompanied by:

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494	(a) Specimens or <u>copies</u> facsimiles of the label for each
495	brand of antifreeze;
496	(b) An application fee of \$200 $\underline{\text{for a 12-month registration}}$
497	$\underline{\text{or $400 for a 24-month registration}}$ for each brand $\underline{\text{of}}$
498	antifreeze; and
499	(c) For first-time applications, a certified report from an
500	independent testing laboratory, dated no more than 6 months
501	before the registration application, providing analysis showing
502	that the antifreeze conforms to minimum standards required for
503	antifreeze by this part or rules of the department and is not
504	adulterated A properly labeled sample of between 1 and 2 gallons
505	for each brand of antifreeze.
506	(3) The department may analyze or inspect the antifreeze to
507	ensure that it:
508	(a) Meets the labeling claims;
509	(b) Conforms to minimum standards required for antifreeze
510	by this part chapter or rules of the department; and
511	(c) Is not adulterated as prescribed for antifreeze by this
512	part chapter.
513	(4)(a) If the registration requirements are met, and, if
514	the antifreeze meets the minimum standards, is not adulterated,
515	and meets the labeling claims, the department shall issue a
516	certificate of registration authorizing the distribution of that
517	antifreeze in the state for the permit period year.
518	(b) If registration requirements are not met, or, if the
519	antifreeze fails to meet the minimum standards, is adulterated,
520	or fails to meet the labeling claims, the department shall
521	refuse to register the antifreeze.
522	Section 13. Section 501.917, Florida Statutes, is amended

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to read:

The department has shall have the right to have access at reasonable hours to all places and property where antifreeze is stored, distributed, or offered or intended to be offered for sale, including the right to inspect and examine all antifreeze and to take reasonable samples of antifreeze for analysis together with specimens of labeling. Collected samples must be analyzed by the department. The certificate of analysis by the department shall be prima facie evidence of the facts stated therein in any legal proceeding in this state All samples taken shall be properly sealed and sent to a laboratory designated by the department for examination together with all labeling pertaining to such samples. It shall be the duty of said laboratory to examine promptly all samples received in connection with the administration and enforcement of this act.

Section 14. Section 501.92, Florida Statutes, is amended to read:

501.92 Formula may be required.—The department may, if required for the analysis of antifreeze by the laboratory designated by the department for the purpose of registration, require the applicant to furnish a statement of the formula of such antifreeze, unless the applicant can furnish other satisfactory evidence that such antifreeze is not adulterated or misbranded. Such statement need not include inhibitor or other minor ingredients which total less than 5 percent by weight of the antifreeze; and, if over 5 percent, the composition of the inhibitor and such other ingredients may be given in generic terms.

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552	Section 15. Paragraph (e) of subsection (10) of section
553	525.07, Florida Statutes, is redesignated as paragraph (f), and
554	a new paragraph (e) is added to that subsection, to read:
555	525.07 Powers and duties of department; inspections;
556	unlawful acts
557	(10)
558	(e) The department may seize without warrant any skimming
559	device, as defined in s. 817.625, for use as evidence.
560	Section 16. Subsection (1) of section 526.51, Florida
561	Statutes, is amended to read:
562	526.51 Registration; renewal and fees; departmental
563	expenses; cancellation or refusal to issue or renew
564	(1) (a) Application for registration of each brand of brake
565	fluid shall be made on forms supplied by the department. The
566	applicant shall give his or her name and address and the brand
567	name of the brake fluid, state that he or she owns the brand
568	name and has complete control over the product sold thereunder
569	in this state, and provide the name and address of the resident
570	agent in this state. If the applicant does not own the brand
571	name but wishes to register the product with the department, a
572	notarized affidavit that gives the applicant full authorization
573	to register the brand name and that is signed by the owner of
574	the brand name must accompany the application for registration.
575	The affidavit must include all affected brand names, the owner's $% \left(1\right) =\left(1\right) \left(1\right) \left($
576	company or corporate name and address, the applicant's company
577	or corporate name and address, and a statement from the owner
578	authorizing the applicant to register the product with the
579	department. The owner of the brand name shall maintain complete

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control over each product sold under that brand name in this

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- (b) The completed application must be accompanied by the following:
- Specimens or copies of the label for each brand of brake fluid.
- 2. An application fee of \$50 for a 12-month registration or \$100 for a 24-month registration for each brand of brake fluid.
- 3. For All first-time applications for a brand and formula combination, must be accompanied by a certified report from an independent testing laboratory, dated no more than 6 months before the registration application, setting forth the analysis of the brake fluid which shows its quality to be not less than the specifications established by the department for brake fluids. A sample of not less than 24 fluid ounces of brake fluid shall be submitted, in a container with a label printed in the same manner that it will be labeled when sold, and the sample and container shall be analyzed and inspected by the department in order that compliance with the department's specifications and labeling requirements may be verified.

Upon approval of the application, the department shall register the brand name of the brake fluid and issue to the applicant a permit authorizing the registrant to sell the brake fluid in this state. The registration certificate expires shall expire 12 or 24 months after the date of issue, as indicated on the registration certificate.

(c) (b) Each applicant shall pay a fee of \$100 with each application. A permit may be renewed by application to the department, accompanied by a renewal fee of \$50 for a 12-month

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575-02009-18 2018740c1 610 registration, or \$100 for a 24-month registration, on or before 611 the expiration of the previously issued permit. To reregister a 612 previously registered brand and formula combination, an 613 applicant must submit a completed application and all materials 614 as required in this section to the department before the 615 expiration of the previously issued permit. A brand and formula combination for which a completed application and all materials required in this section are not received before the expiration 618 of the previously issued permit may not be registered with the 619 department until a completed application and all materials 620 required in this section have been received and approved. If the brand and formula combination was previously registered with the department and a fee, application, or materials required in this 622 62.3 section are received after the expiration of the previously issued permit, a penalty of \$25 accrues, which shall be added to 625 the fee. Renewals shall be accepted only on brake fluids that have no change in formula, composition, or brand name. Any 626 change in formula, composition, or brand name of a brake fluid 627 628 constitutes a new product that must be registered in accordance 629 with this part. 630

(c) If a registered brand and formula combination is no longer in production for distribution in this state, in order to ensure that any remaining product still available for sale in this state is properly registered, the registrant must submit a notarized affidavit on company letterhead to the department certifying that:

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1. The stated brand and formula combination is no longer in production;

2. The stated brand and formula combination will not be

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distributed in this state; and

3. Either all existing product of the stated brand and formula combination will be removed by the registrant from the state within 30 days after the expiration of the registration or that the registrant will reregister the brand and formula combination for 2 subsequent years.

If production resumes, the brand and formula combination must be reregistered before it is again distributed in this state.

Section 17. Subsection (1) of section 526.53, Florida Statutes, is amended to read:

 $526.53 \ {\tt Enforcement;}$ inspection and analysis, stop-sale and disposition, regulations.—

(1) The department shall enforce the provisions of this part through the department, and may sample, inspect, analyze, and test any brake fluid manufactured, packed, or sold within this state. Collected samples must be analyzed by the department. The certificate of analysis by the department shall be prima facie evidence of the facts stated therein in any legal proceeding in this state. The department has shall have free access during business hours to all premises, buildings, vehicles, cars, or vessels used in the manufacture, packing, storage, sale, or transportation of brake fluid, and may open any box, carton, parcel, or container of brake fluid and take samples for inspection and analysis or for evidence.

Section 18. Section 527.01, Florida Statutes, is amended to read:

527.01 Definitions.—As used in this chapter:

(1) "Liquefied petroleum gas" means any material which is

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668	composed predominantly of any of the following hydrocarbons, or
669	mixtures of the same: propane, propylene, butanes (normal butane
670	or isobutane), and butylenes.
671	(2) "Person" means any individual, firm, partnership,
672	corporation, company, association, organization, or cooperative.
673	(3) " $orall ext{Ultimate}$ Consumer" means the person last purchasing
674	liquefied petroleum gas in its liquid or vapor state for
675	industrial, commercial, or domestic use.
676	(4) "Department" means the Department of Agriculture and
677	Consumer Services.
678	(5) "Qualifier" means any person who has passed a
679	competency examination administered by the department and is
680	employed by a licensed category I, category II, or category ${\tt V}$
681	business. in one or more of the following classifications:
682	(a) Category I liquefied petroleum gas dealer.
683	(b) Category II liquefied petroleum gas dispenser.
684	(c) LP gas installer.
685	(d) Specialty installer.
686	(c) Requalifier of cylinders.
687	(f) Fabricator, repairer, and tester of vehicles and cargo
688	tanks.
689	(g) Category IV liquefied petroleum gas dispensing unit
690	operator and recreational vehicle servicer.
691	(h) Category V liquefied petroleum gases dealer for
692	industrial uses only.
693	(6) "Category I liquefied petroleum gas dealer" means any
694	person selling or offering to sell by delivery or at a
695	stationary location any liquefied petroleum gas to the $\frac{\text{ultimate}}{\text{ultimate}}$
696	consumer for industrial, commercial, or domestic use; any person

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leasing or offering to lease, or exchanging or offering to exchange, any apparatus, appliances, and equipment for the use of liquefied petroleum gas; any person installing, servicing, altering, or modifying apparatus, piping, tubing, appliances, and equipment for the use of liquefied petroleum or natural gas; any person installing carburetion equipment; or any person requalifying cylinders.

- (7) "Category II liquefied petroleum gas dispenser" means any person engaging in the business of operating a liquefied petroleum gas dispensing unit for the purpose of serving liquid products to the ultimate consumer for industrial, commercial, or domestic use, and selling or offering to sell, or leasing or offering to lease, apparatus, appliances, and equipment for the use of liquefied petroleum gas, including maintaining a cylinder storage rack at the licensed business location for the purpose of storing cylinders filled by the licensed business for sale or use at a later date.
- (8) "Category III liquefied petroleum gas cylinder exchange operator" means any person operating a storage facility used for the purpose of storing filled propane cylinders of not more than 43.5 pounds propane capacity or 104 pounds water capacity, while awaiting sale to the ultimate consumer, or a facility used for the storage of empty or filled containers which have been offered for exchange.
- (9) "Category IV <u>dealer in appliances and equipment</u> <u>liquefied petroleum gas dispenser and recreational vehicle</u> <u>servicer</u>" means any person <u>selling or offering to sell, or leasing or offering to lease</u>, apparatus, appliances, and equipment for the use of liquefied petroleum gas <u>engaging in the</u>

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business of operating a liquefied petroleum gas dispensing unit for the purpose of serving liquid product to the ultimate consumer for industrial, commercial, or domestic use, and selling or offering to sell, or leasing or offering to lease, apparatus, appliances, and equipment for the use of liquefied petroleum gas, and whose services include the installation, service, or repair of recreational vehicle liquefied petroleum gas appliances and equipment.

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- (10) "Category V LP gas installer" means any person who is engaged in the liquefied petroleum gas business and whose services include the installation, servicing, altering, or modifying of apparatus, piping, tubing, tanks, and equipment for the use of liquefied petroleum or natural gas and selling or offering to sell, or leasing or offering to lease, apparatus, appliances, and equipment for the use of liquefied petroleum or natural gas.
- (11) "Category VI miscellaneous operator" means any person who is engaged in operation as a manufacturer of LP gas appliances and equipment; a fabricator, repairer, and tester of vehicles and cargo tanks; a requalifier of LP gas cylinders; or a pipeline system operator Specialty installer" means any person involved in the installation, service, or repair of liquefied petroleum or natural gas appliances and equipment, and selling or offering to sell, or leasing or offering to lease, apparatus, appliances, and equipment for the use of liquefied petroleum gas, whose activities are limited to specific types of appliances and equipment as designated by department rule.

(12) "Dealer in appliances and equipment for use of liquefied petroleum gas" means any person selling or offering to

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sell, or leasing or offering to lease, apparatus, appliances, and equipment for the use of liquefied petroleum gas.

- (12)(13) "Manufacturer of liquefied petroleum gas appliances and equipment" means any person in this state manufacturing and offering for sale or selling tanks, cylinders, or other containers and necessary appurtenances for use in the storage, transportation, or delivery of such gas to the ultimate consumer, or manufacturing and offering for sale or selling apparatus, appliances, and equipment for the use of liquefied petroleum gas to the ultimate consumer.
- (13) (14) "Wholesaler" means any person, as defined by subsection (2), selling or offering to sell any liquefied petroleum gas for industrial, commercial, or domestic use to any person except the ultimate consumer.
- $(14)\cdot(15)$ "Requalifier of cylinders" means any person involved in the retesting, repair, qualifying, or requalifying of liquefied petroleum gas tanks or cylinders manufactured under specifications of the United States Department of Transportation or former Interstate Commerce Commission.
- (15)(16) "Fabricator, repairer, and tester of vehicles and cargo tanks" means any person involved in the hydrostatic testing, fabrication, repair, or requalifying of any motor vehicles or cargo tanks used for the transportation of liquefied petroleum gases, when such tanks are permanently attached to or forming a part of the motor vehicle.
- (17) "Recreational vehicle" means a motor vehicle designed to provide temporary living quarters for recreational, camping, or travel use, which has its own propulsion or is mounted on or towed by another motor vehicle.

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(16)(18) "Pipeline system operator" means any person who owns or operates a liquefied petroleum gas pipeline system that is used to transmit liquefied petroleum gas from a common source to the ultimate customer and that serves 10 or more customers.

(19) "Category V liquefied petroleum gases dealer for industrial uses only" means any person engaged in the business of filling, selling, and transporting liquefied petroleum gas containers for use in welding, forklifts, or other industrial applications.

 $\underline{(17)}$ "License <u>period</u> <u>year"</u> means the period $\underline{1}$ to $\underline{3}$ years from the issuance of the license from September 1 through the following August 31, or April 1 through the following March 31, depending upon the type of license.

Section 19. Section 527.02, Florida Statutes, is amended to read:

527.02 License; penalty; fees .-

(1) It is unlawful for any person to engage in this state in the activities defined in s. 527.01(6) through (11) of a pipeline system operator, category I liquefied petroleum gas dealer, category II liquefied petroleum gas dispenser, category III liquefied petroleum gas cylinder exchange operator, category IV liquefied petroleum gas dispenser and recreational vehicle servicer, category V liquefied petroleum gas dealer for industrial uses only, LP gas installer, specialty installer, dealer in liquefied petroleum gas appliances and equipment, manufacturer of liquefied petroleum gas appliances and equipment, requalifier of cylinders, or fabricator, repairer, and tester of vehicles and cargo tanks without first obtaining from the department a license to engage in one or more of these

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813	businesses. The sale of li	quefied petroleum gas cy	linders with a
814	volume of 10 pounds water	capacity or 4.2 pounds 1:	iquefied
815	petroleum gas capacity or	less is exempt from the	requirements
816	of this chapter. It is a f	elony of the third degree	e, punishable
817	as provided in s. 775.082,	s. 775.083, or s. 775.08	84, to
818	intentionally or willfully	engage in any of said a	ctivities
819	without first obtaining ap	propriate licensure from	the
820	department.		
821	(2) Each business loc	ation of a person having	multiple
822	locations <u>must</u> shall be se	parately licensed and mus	st meet the
823	requirements of this secti	on. Such license shall be	e granted to
824	any applicant determined b	by the department to be co	ompetent,
825	qualified, and trustworthy	who files with the depar	rtment a
826	surety bond, insurance aff	idavit, or other proof o	f insurance,
827	as hereinafter specified,	and pays for such license	e the
828	following <u>annual license</u> e	original application fee	for new
829	licenses and annual renewa	al fees for existing lice	nses:
830			
		<u>License</u> Original	
		Application Fee Per	Renewal
	License Category	<u>Year</u>	Fee
831			
	Category I liquefied		
	petroleum gas		
	dealer	\$400 \$525	\$425
832			
	Category II liquefied		
	petroleum gas		
	dispenser	<u>\$400</u> 525	375
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833			
	Category III		
	liquefied petroleum		
	gas cylinder		
	exchange unit		
	operator	<u>\$65</u> 100	65
834			
	Category IV		
	dealer in appliances		
	and equipment liquefied		
	petroleum		
	gas dispenser and		
	recreational vehicle		
	servicer	<u> \$65</u> 525	400
835			
	Category V <u>LP gas</u>		
	<u>installer</u> liquefied		
	petroleum gases		
	dealer for industrial		
	uses only	<u>\$200</u> 300	200
836			
	Category VI		
	miscellaneous operator		
	LP gas		
	installer	\$200 300	200
837			
	Specialty		
	installer	300	200
838			

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	Dealer in appliances		
	-and equipment		
	for use of liquefied		
	petroleum gas	50	45
839			
	Manufacturer of		
	liquefied petroleum		
	gas appliances and		
	equipment	525	375
840			
	Requalifier of		
	cylinders	525	375
841			
	Fabricator, repairer,		
	and tester of		
	vehicles and		
	cargo tanks	525	375
842			
843	(3)(a) An applicant fo	r an original licens	e who submits an
844	application during the last	6 months of the lie	ense year may
845	have the original license f	ee reduced by one-ha	lf for the 6-

month period. This provision applies only to those companies applying for an original license and may not be applied to licensees who held a license during the previous license year and failed to renew the license. The department may refuse to issue an initial license to an applicant who is under investigation in any jurisdiction for an action that would constitute a violation of this chapter until such time as the investigation is complete.

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854 (b) The department shall waive the initial license fee for 855 1 year for an honorably discharged veteran of the United States 856 Armed Forces, the spouse of such a veteran, or a business entity 857 that has a majority ownership held by such a veteran or spouse 858 if the department receives an application, in a format prescribed by the department, within 60 months after the date of 859 860 the veteran's discharge from any branch of the United States Armed Forces. To qualify for the waiver, a veteran must provide 862 to the department a copy of his or her DD Form 214, as issued by 863 the United States Department of Defense or another acceptable 864 form of identification as specified by the Department of Veterans' Affairs; the spouse of a veteran must provide to the department a copy of the veteran's DD Form 214, as issued by the 866 867 United States Department of Defense, or another acceptable form of identification as specified by the Department of Veterans' Affairs, and a copy of a valid marriage license or certificate 869 verifying that he or she was lawfully married to the veteran at 870 871 the time of discharge; or a business entity must provide to the 872 department proof that a veteran or the spouse of a veteran holds 873 a majority ownership in the business, a copy of the veteran's DD Form 214, as issued by the United States Department of Defense, 874 or another acceptable form of identification as specified by the 875 876 Department of Veterans' Affairs, and, if applicable, a copy of a 877 valid marriage license or certificate verifying that the spouse 878 of the veteran was lawfully married to the veteran at the time of discharge. 879 880 (4) Any licensee submitting a material change in their

submit such change to the department in the manner prescribed by Page 32 of 98

information for licensing, before the date for renewal, must

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the department, along with a fee in the amount of \$10 Any person applying for a liquefied petroleum gas license as a specialty installer, as defined by s. 527.01(11), shall upon application to the department identify the specific area of work to be performed. Upon completion of all license requirements set forth in this chapter, the department shall issue the applicant a license specifying the scope of work, as identified by the applicant and defined by rule of the department, for which the person is authorized.

(5) The license fee for a pipeline system operator shall be \$100 per system owned or operated by the person, not to exceed \$400 per license year. Such license fee applies only to a pipeline system operator who owns or operates a liquefied petroleum gas pipeline system that is used to transmit liquefied petroleum gas from a common source to the ultimate customer and that serves 10 or more customers.

(5)(6) The department shall adopt promulgate rules specifying acts deemed by the department to demonstrate a lack of trustworthiness to engage in activities requiring a license or qualifier identification card under this section.

(7) Any license issued by the department may be transferred to any person, firm, or corporation for the remainder of the current license year upon written request to the department by the original licenseholder. Prior to approval of any transfer, all licensing requirements of this chapter must be met by the transferee. A license transfer fee of \$50 shall be charged for each such transfer.

Section 20. Section 527.0201, Florida Statutes, is amended to read:

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527.0201 Qualifiers; master qualifiers; examinations .-(1) In addition to the requirements of s. 527.02, any person applying for a license to engage in category I, category II, or category V the activities of a pipeline system operator, category I liquefied petroleum gas dealer, category II liquefied petroleum gas dispenser, category IV liquefied petroleum gas dispenser and recreational vehicle servicer, category V liquefied petroleum gases dealer for industrial uses only, LP gas installer, specialty installer, requalifier of cylinders, or fabricator, repairer, and tester of vehicles and cargo tanks must prove competency by passing a written examination administered by the department or its agent with a grade of 70 75 percent or above in each area tested. Each applicant for examination shall submit a \$20 nonrefundable fee. The department shall by rule specify the general areas of competency to be covered by each examination and the relative weight to be assigned in grading each area tested.

(2) Application for examination for competency may be made by an individual or by an owner, a partner, or any person employed by the license applicant. Upon successful completion of the competency examination, the department shall $\frac{\text{register}}{\text{issue}}$ a qualifier identification card to the examinee.

(a) Qualifier registration automatically expires if identification cards, except those issued to category I liquefied petroleum gas dealers and liquefied petroleum gas installers, shall remain in effect as long as the individual shows to the department proof of active employment in the area of examination and all continuing education requirements are met. Should the individual terminates terminate active

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employment in the area of examination for a period exceeding 24 months, or $\frac{\text{fails fail}}{\text{fails fail}}$ to provide documentation of continuing education, the individual's qualifier status shall automatically expire. If the qualifier $\frac{\text{registration status}}{\text{status}}$ has expired, the individual must apply for and successfully complete an examination by the department in order to reestablish qualifier status.

- (b) Every business organization in license category I, category II, or category V shall employ at all times a full-time qualifier who has successfully completed an examination in the corresponding category of the license held by the business organization. A person may not act as a qualifier for more than one licensed location.
- (3) Qualifier registration expires cards issued to category I liquefied petroleum gas dealers and liquefied petroleum gas installers shall expire 3 years after the date of issuance. All category I liquefied petroleum gas dealer qualifiers and liquefied petroleum gas installer qualifiers holding a valid qualifier card upon the effective date of this act shall retain their qualifier status until July 1, 2003, and may sit for the master qualifier examination at any time during that time period. All such category I liquefied petroleum gas dealer qualifiers and liquefied petroleum gas installer qualifiers may renew their qualification on or before July 1, 2003, upon application to the department, payment of a \$20 renewal fee, and documentation of the completion of a minimum of 16 hours of approved continuing education courses, as defined by department rule, during the previous 3-year period. Applications for renewal must be made 30 calendar days before expiration. Persons

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970 failing to renew before the expiration date must reapply and 971 take a qualifier competency examination in order to reestablish 972 category I liquefied petroleum gas dealer qualifier and liquefied petroleum gas installer qualifier status. If a 973 category I liquefied petroleum gas qualifier or liquefied 974 petroleum gas installer gualifier becomes a master gualifier at 975 any time during the effective date of the qualifier card, the 976 977 card shall remain in effect until expiration of the master 978 qualifier certification.

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- (4) A qualifier for a business organization involved in installation, repair, maintenance, or service of liquefied petroleum gas appliances, equipment, or systems must actually function in a supervisory capacity of other company employees performing licensed activities installing, repairing, maintaining, or servicing liquefied petroleum gas appliances, equipment, or systems. A separate qualifier shall be required for every 10 such employees. Additional qualifiers are required for those business organizations employing more than 10 employees that install, repair, maintain, or service liquefied petroleum gas equipment and systems.
- (5) In addition to all other licensing requirements, each category I and category V licensee liquefied petroleum gas dealer and liquefied petroleum gas installer must, at the time of application for licensure, identify to the department one master qualifier who is a full-time employee at the licensed location. This person shall be a manager, owner, or otherwise primarily responsible for overseeing the operations of the licensed location and must provide documentation to the department as provided by rule. The master qualifier requirement

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examination.

shall be in addition to the requirements of subsection (1). (a) In order to apply for certification as a master qualifier, each applicant must have been a registered be a category I liquefied petroleum gas dealer qualifier or liquefied petroleum gas installer qualifier for a minimum of 3 years immediately preceding submission of the application, must be employed by a licensed category I or category V licensee liquefied petroleum gas dealer, liquefied petroleum gas installer, or applicant for such license, must provide documentation of a minimum of 1 year's work experience in the gas industry, and must pass a master qualifier competency examination. Master qualifier examinations shall be based on Florida's laws, rules, and adopted codes governing liquefied petroleum gas safety, general industry safety standards, and administrative procedures. The applicant must successfully pass the examination with a grade of $70 \frac{75}{}$ percent or above. Each applicant for master qualifier registration status must submit to the department a nonrefundable \$30 examination fee before the

- (b) Upon successful completion of the master qualifier examination, the department shall issue the examinee a certificate of master qualifier registration status which shall include the name of the licensed company for which the master qualifier is employed. A master qualifier may transfer from one licenseholder to another upon becoming employed by the company and providing a written request to the department.
- (c) \underline{A} master qualifier <u>registration expires</u> status shall expire 3 years after the date of issuance of the certificate and may be renewed by submission to the department of documentation

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575-02009-18 2018740c1 1028 of completion of at least 16 hours of approved continuing 1029 education courses during the 3-year period; proof of employment 1030 with a licensed category I liquefied petroleum gas dealer, 1031 liquefied petroleum gas installer, or applicant; and a \$30 certificate renewal fee. The department shall define, by rule, 1032 1033 approved courses of continuing education. (d) Each category I liquefied petroleum gas dealer or 1034 1035 liquefied petroleum gas installer licensed as of August 31, 1036 2000, shall identify to the department one current category I

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liquefied petroleum gas installer licensed as of August 31, 2000, shall identify to the department one current category I liquefied petroleum gas dealer qualifier or liquefied petroleum gas installer qualifier who will be the designated master qualifier for the licenseholder. Such individual must provide proof of employment for 3 years or more within the liquefied petroleum gas industry, and shall, upon approval of the department, be granted a master qualifier certificate. All other requirements with regard to master qualifier certificate expiration, renewal, and continuing education shall apply.

- (6) A vacancy in a qualifier or master qualifier position in a business organization which results from the departure of the qualifier or master qualifier shall be immediately reported to the department by the departing qualifier or master qualifier and the licensed company.
- (a) If a business organization no longer possesses a duly designated qualifier, as required by this section, its liquefied petroleum gas licenses shall be suspended by order of the department after 20 working days. The license shall remain suspended until a competent qualifier has been employed, the order of suspension terminated by the department, and the license reinstated. A vacancy in the qualifier position for a

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licensure or eligibility for licensure.

- (b) Any category I or category V licensee liquefied petroleum gas dealer or LP gas installer who no longer possesses a master qualifier but currently employs a category I liquefied petroleum gas dealer or LP gas installer qualifier as required by this section, has shall have 60 days within which to replace the master qualifier. If the company fails to replace the master qualifier within the 60-day time period, the license of the company shall be suspended by order of the department. The license shall remain suspended until a competent master qualifier has been employed, the order of suspension has been terminated by the department, and the license reinstated. Failure to obtain a replacement master qualifier within 90 days after the vacancy occurs shall be grounds for revocation of licensure or eligibility for licensure.
- (7) The department may deny, refuse to renew, suspend, or revoke any qualifier eard or master qualifier registration eertificate for any of the following causes:
- (a) Violation of any provision of this chapter or any rule or order of the department;
- (b) Falsification of records relating to the qualifier $\frac{1}{1}$ or master qualifier $\frac{1}{1}$ registration $\frac{1}{1}$ or
 - (c) Failure to meet any of the renewal requirements.
- (8) Any individual having competency qualifications on file with the department may request the transfer of such

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1086	qualifications to any existing licenseholder by making a written
1087	request to the department for such transfer. Any individual
1088	having a competency examination on file with the department may
1089	use such examination for a new license application after making
1090	application in writing to the department. All examinations are
1091	confidential and exempt from the provisions of s. $119.07(1)$.
1092	(9) If a duplicate license, qualifier card, or master
1093	qualifier <u>registration</u> certificate is requested by the licensee,
1094	a fee of \$10 must be received before issuance of the duplicate
1095	license or certificate card. If a facsimile transmission of an
1096	original license is requested, upon completion of the
1097	transmission a fee of \$10 must be received by the department
1098	before the original license may be mailed to the requester.
1099	(10) All revenues collected herein shall be deposited in
1100	the General Inspection Trust Fund for the purpose of
1101	administering the provisions of this chapter.
1102	Section 21. Section 527.021, Florida Statutes, is amended
1103	to read:
1104	527.021 Registration of transport vehicles
1105	(1) Each liquefied petroleum gas bulk delivery vehicle
1106	owned or leased by a liquefied petroleum gas licensee must be
1107	registered with the department as part of the licensing
1108	application or when placed into service annually.
1109	(2) For the purposes of this section, a "liquefied
1110	petroleum gas bulk delivery vehicle" means any vehicle that is
1111	used to transport liquefied petroleum gas on any public street
1112	or highway as liquid cargo in a cargo tank, which tank is
1113	mounted on a conventional truck chassis or is an integral part

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1114 of a transporting vehicle in which the tank constitutes, in

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whole or in part, the stress member used as a frame and is a permanent part of the transporting vehicle.

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- (3) Vehicle registrations shall be submitted by the vehicle owner or lessee in conjunction with the annual renewal of his or her liquefied petroleum gas license, but no later than August 31 of each year. A dealer who fails to register a vehicle with the department does not submit the required vehicle registration by August 31 of each year is subject to the penalties in s. 527.13.
- (4) The department shall issue a decal to be placed on each vehicle that is inspected by the department and found to be in compliance with applicable codes.

Section 22. Section 527.03, Florida Statutes, is amended to read:

527.03 Annual Renewal of license. - All licenses required under this chapter shall be renewed annually, biennially, or triennially, as elected by the licensee, subject to the license fees prescribed in s. 527.02. All renewals must meet the same requirements and conditions as an annual license for each licensed year All licenses, except Category III Liquefied Petroleum Gas Cylinder Exchange Unit Operator licenses and Dealer in Appliances and Equipment for Use of Liquefied Petroleum Cas licenses, shall be renewed for the period beginning September 1 and shall expire on the following August 31 unless sooner suspended, revoked, or otherwise terminated. Category III Liquefied Petroleum Gas Cylinder Exchange Unit Operator licenses and Dealer in Appliances and Equipment for Use of Liquefied Petroleum Gas licenses shall be renewed for the period beginning April 1 and shall expire on the following March 31 unless sooner suspended, revoked, or otherwise terminated.

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Any license allowed to expire <u>will</u> shall become inoperative

1145 because of failure to renew. The fee for restoration of a

1146 license is equal to the original license fee and must be paid 1147 before the licensee may resume operations.

Section 23. Section 527.04, Florida Statutes, is amended to read:

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527.04 Proof of insurance required.-

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1151 (1) Before any license is issued, except to a category IV 1152 dealer in appliances and equipment for use of liquefied 1153 petroleum gas or a category III liquefied petroleum gas cylinder 1154 exchange operator, the applicant must deliver to the department satisfactory evidence that the applicant is covered by a primary 1155 policy of bodily injury liability and property damage liability 1156 1157 insurance that covers the products and operations with respect 1158 to such business and is issued by an insurer authorized to do 1159 business in this state for an amount not less than \$1 million 1160 and that the premium on such insurance is paid. An insurance 1161 certificate, affidavit, or other satisfactory evidence of 1162 acceptable insurance coverage shall be accepted as proof of 1163 insurance. In lieu of an insurance policy, the applicant may 1164 deliver a good and sufficient bond in the amount of \$1 million, payable to the Commissioner of Agriculture Governor of Florida, 1165 1166 with the applicant as principal and a surety company authorized 1167 to do business in this state as surety. The bond must be 1168 conditioned upon the applicant's compliance with this chapter 1169 and the rules of the department with respect to the conduct of 1170 such business and shall indemnify and hold harmless all persons 1171 from loss or damage by reason of the applicant's failure to 1172 comply. However, the aggregated liability of the surety may not

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exceed \$1 million. If the insurance policy is canceled or otherwise terminated or the bond becomes insufficient, the department may require new proof of insurance or a new bond to be filed, and if the licenseholder fails to comply, the department shall cancel the license issued and give the licenseholder written notice that it is unlawful to engage in business without a license. A new bond is not required as long as the original bond remains sufficient and in force. If the licenseholder's insurance coverage as required by this subsection is canceled or otherwise terminated, the insurer must notify the department within 30 days after the cancellation or termination.

(2) Before any license is issued to a category class III liquefied petroleum gas cylinder exchange operator, the applicant must deliver to the department satisfactory evidence that the applicant is covered by a primary policy of bodily injury liability and property damage liability insurance that covers the products and operations with respect to the business and is issued by an insurer authorized to do business in this state for an amount not less than \$300,000 and that the premium on the insurance is paid. An insurance certificate, affidavit, or other satisfactory evidence of acceptable insurance coverage shall be accepted as proof of insurance. In lieu of an insurance policy, the applicant may deliver a good and sufficient bond in the amount of \$300,000, payable to the Commissioner of Agriculture Governor, with the applicant as principal and a surety company authorized to do business in this state as surety. The bond must be conditioned upon the applicant's compliance with this chapter and the rules of the department

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1202	with respect to the conduct of such business and must indemnify
1203	and hold harmless all persons from loss or damage by reason of
1204	the applicant's failure to comply. However, the aggregated
1205	liability of the surety may not exceed \$300,000. If the
1206	insurance policy is canceled or otherwise terminated or the bond
1207	becomes insufficient, the department may require new proof of
1208	insurance or a new bond to be filed, and if the licenseholder
1209	fails to comply, the department shall cancel the license issued
1210	and give the licenseholder written notice that it is unlawful to
1211	engage in business without a license. A new bond is not required
1212	as long as the original bond remains sufficient and in force. If
1213	the licenseholder's insurance coverage required by this
1214	subsection is canceled or otherwise terminated, the insurer must
1215	notify the department within 30 days after the cancellation or
1216	termination.
1217	(3) Any person having a cause of action on the bond may
1218	bring suit against the principal and surety, and a copy of such
1219	bond duly certified by the department shall be received in
1220	evidence in the courts of this state without further proof. The
1221	department shall furnish a certified copy of the such bond upon

Section 24. Section 527.0605, Florida Statutes, is amended to read:

payment to it of its lawful fee for making and certifying such

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copy.

527.0605 Liquefied petroleum gas bulk storage locations; jurisdiction.—

- (1) The provisions of this chapter shall apply to liquefied petroleum gas bulk storage locations when:
 - (a) A single container in the bulk storage location has a

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575-02009-18 2018740c1 1231 capacity of 2,000 gallons or more; 1232 (b) The aggregate container capacity of the bulk storage 1233 location is 4,000 gallons or more; or 1234 (c) A container or containers are installed for the purpose 1235 of serving the public the liquid product. 1236 (2) Prior to the installation of any bulk storage container, the licensee must submit to the department a site 1237 1238 plan of the facility which shows the proposed location of the 1239 container and must obtain written approval of such location from 1240 the department. 1241 (3) A fee of \$200 shall be assessed for each site plan reviewed by the division. The review shall include 1242 1243 preconstruction inspection of the proposed site, plan review, and final inspection of the completed facility. 1244 1245 (2) (4) No newly installed container may be placed in 1246 operation until it has been inspected and approved by the 1247 department. 1248 Section 25. Subsection (1) of section 527.065, Florida 1249 Statutes, is amended to read: 1250 527.065 Notification of accidents; leak calls.-1251 (1) Immediately upon discovery, all liquefied petroleum gas 1252 licensees shall notify the department of any liquefied petroleum 1253 gas-related accident involving a liquefied petroleum gas 1254 licensee or customer account: 1255 (a) Which caused a death or personal injury requiring 1256 professional medical treatment; 1257 (b) Where uncontrolled ignition of liquefied petroleum gas

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resulted in death, personal injury, or property damage exceeding

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\$3,000 \$1,000; or

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1260	(c) Which caused estimated damage to property exceeding
1261	\$3,000 \$1,000.
1262	Section 26. Section 527.10, Florida Statutes, is amended to
1263	read:
1264	527.10 Restriction on use of unsafe container or system.—No
1265	liquefied petroleum gas shall be introduced into or removed from
1266	any container or system in this state that has been identified
1267	by the department or its duly authorized inspectors as not
1268	complying with the rules pertaining to such container or system,
1269	until such violations as specified have been satisfactorily
1270	corrected and authorization for continued service or removal
1271	granted by the department. A statement of violations of the
1272	rules that render such a system unsafe for use shall be
1273	furnished in writing by the department to the $\frac{\text{ultimate}}{\text{consumer}}$
1274	or dealer in liquefied petroleum gas.
1275	Section 27. Subsections (3) and (17) of section 527.21,
1276	Florida Statutes, are amended to read:
1277	527.21 Definitions relating to Florida Propane Gas
1278	Education, Safety, and Research Act.—As used in ss. 527.20-
1279	527.23, the term:
1280	(3) "Dealer" means a business engaged primarily in selling
1281	propane gas and its appliances and equipment to the ultimate
1282	consumer or to retail propane gas dispensers.
1283	(17) "Wholesaler" or "reseller" means a seller of propane
1284	gas who is not a producer and who does not sell propane gas to
1285	the ultimate consumer.
1286	Section 28. Paragraph (a) of subsection (2) of section
1287	527.22, Florida Statutes, is amended to read:
1288	527.22 Florida Propane Gas Education, Safety, and Research

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read:

(2) (a) Within 90 days after the effective date of this act, the commissioner shall make a call to qualified industry organizations for nominees to the council. The commissioner shall appoint members of the council from a list of nominees submitted by qualified industry organizations. The commissioner may require such reports or documentation as is necessary to document the nomination process for members of the council. Qualified industry organizations, in making nominations, and the commissioner, in making appointments, shall give due regard to selecting a council that is representative of the industry and the geographic regions of the state. Other than the public member, council members must be full-time employees or owners of propane gas producers or dealers doing business in this state.

Section 29. Section 531.67, Florida Statutes, is amended to

531.67 Expiration of sections.—Sections 531.60, 531.61, 531.62, 531.63, 531.64, 531.65, and 531.66 shall expire July 1, $2025 \ 2020$.

Section 30. Subsection (46) is added to section 570.07, Florida Statutes, to read:

570.07 Department of Agriculture and Consumer Services; functions, powers, and duties.—The department shall have and exercise the following functions, powers, and duties:

(46) During a state of emergency declared pursuant to s.

252.36, to waive fees by emergency order for duplicate copies or renewal of permits, licenses, certifications, or other similar types of authorizations during a period specified by the commissioner.

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1318	Section 31. Section 573.111, Florida Statutes, is amended
1319	to read:
1320	573.111 Notice of effective date of marketing order.—Before
1321	the issuance of any marketing order, or any suspension,
1322	amendment, or termination thereof, a notice $\underline{\text{must}}$ $\underline{\text{shall}}$ be posted
1323	on a public bulletin board to be maintained by the department in
1324	the Division of Marketing and Development of the department in
1325	the Nathan Mayo Building, Tallahassee, Leon County, and a copy
1326	${\color{blue}\text{of}}$ the notice shall be posted on the department website the same
1327	date that the notice is posted on the bulletin board. $\underline{\mathtt{A}}\ \mathtt{No}$
1328	marketing order, or any suspension, amendment, or termination
1329	thereof, <u>may not</u> shall become effective until the termination of
1330	$\frac{\text{a period of}}{\text{of}}$ 5 days $\frac{\text{after}}{\text{from}}$ the date of posting and
1331	publication.
1332	Section 32. Section 578.011, Florida Statutes, is amended
1333	to read:
1334	578.011 Definitions; Florida Seed Law.—When used in this
1335	chapter, the term:
1336	(1) "Advertisement" means all representations, other than
1337	those on the label, disseminated in any manner or by any means,
1338	relating to seed within the scope of this law.
1339	(2) "Agricultural seed" includes the seed of grass, forage,
1340	cereal and fiber crops, and chufas and any other seed commonly
1341	recognized within the state as agricultural $\underline{\text{seed, lawn seed, and}}$
1342	combinations of such seed, and may include identified noxious
1343	$\underline{\text{weed seed when the department determines that such seed is being}}$
1344	used as agricultural seed or field seed and mixtures of such
1345	seed.
1346	(3) "Blend" means seed consisting of more than one variety

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134/	of one kind, each present in excess of 5 percent by weight of
1348	the whole.
1349	(4) "Buyer" means a person who purchases agricultural,
1350	vegetable, flower, tree, or shrub seed in packaging of 1,000
1351	seeds or more by count.
1352	(5) "Brand" means a distinguishing word, name, symbol,
1353	number, or design used to identify seed produced, packaged,
1354	advertised, or offered for sale by a particular person.
1355	(6) (3) "Breeder seed" means a class of certified seed
1356	directly controlled by the originating or sponsoring plant
1357	breeding institution or person, or designee thereof, and is the
1358	source for the production of seed of the other classes of
1359	<pre>certified seed that are released directly from the breeder or</pre>
1360	experiment station that develops the seed. These seed are one
1361	class above foundation seed.
1362	(7) (4) "Certified seed," means a class of seed which is the
1363	<pre>progeny of breeder, foundation, or registered seed</pre> "registered
1364	seed," and "foundation seed" mean seed that have been produced
1365	and labeled in accordance with the procedures and in compliance
1366	with the rules and regulations of any agency authorized by the
1367	laws of this state or the laws of another state.
1368	<pre>(8) "Certifying agency" means:</pre>
1369	(a) An agency authorized under the laws of a state,
1370	territory, or possession of the United States to officially
1371	certify seed and which has standards and procedures approved by
1372	the United States Secretary of Agriculture to assure the genetic
1373	purity and identity of the seed certified; or
1374	(b) An agency of a foreign country that the United States
1375	Secretary of Agriculture has determined as adhering to

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1376	procedures and standards for seed certification comparable to
1377	those adhered to generally by seed certifying agencies under
1378	paragraph (a).
1379	(9) "Coated seed" means seed that has been covered by a
1380	layer of materials that obscures the original shape and size of
1381	the seed and substantially increases the weight of the product.
1382	The addition of biologicals, pesticides, identifying colorants
1383	or dyes, or other active ingredients including polymers may be
1384	included in this process.
1385	(10) (5) "Date of test" means the month and year the
1386	percentage of germination appearing on the label was obtained by
1387	laboratory test.
1388	(11)(6) "Dealer" means any person who sells or offers for
1389	sale any agricultural, vegetable, flower, or forest tree <u>, or</u>
1390	<u>shrub</u> seed for seeding purposes, and includes farmers who sell
1391	cleaned, processed, packaged, and labeled seed.
1392	(12)(7) "Department" means the Department of Agriculture
1393	and Consumer Services or its authorized representative.
1394	(13) (8) "Dormant seed" refers to viable seed, other than
1395	hard seed, which neither germinate nor decay during the
1396	prescribed test period and under the prescribed test conditions.
1397	(14) (9) "Flower seed" includes seed of herbaceous plants
1398	grown for blooms, ornamental foliage, or other ornamental parts,
1399	and commonly known and sold under the name of flower <u>or</u>
1400	<u>wildflower</u> seed in this state.
1401	(10) "Forest tree seed" includes seed of woody plants
1402	commonly known and sold as forest tree seed.
1403	(15) "Foundation seed" means a class of certified seed
1404	which is the progeny of breeder or other foundation seed and is

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produced and handled under procedures established by the
certifying agency, in accordance with this part, for producing
foundation seed, for the purpose of maintaining genetic purity
and identity.

(16) (11) "Germination" means the emergence and development from the seed embryo of those essential structures which, for the kind of seed in question, are indicative of the ability to produce a normal plant under favorable conditions percentage of seed capable of producing normal seedlings under ordinarily favorable conditions. Broken seedlings and weak, malformed and obviously abnormal seedlings shall not be considered to have germinated.

(17) (12) "Hard seed" means seeds that remain hard at the end of a prescribed test period because they have not absorbed water due to an impermeable seed coat the percentage of seed which because of hardness or impermeability did not absorb moisture or germinate under prescribed tests but remain hard during the period prescribed for germination of the kind of seed concerned.

(18) "Hybrid" means the first generation seed of a cross produced by controlling the pollination and by combining:

(a) Two or more inbred lines;

- (b) One inbred or a single cross with an open-pollinated variety; or $% \left\{ 1,2,\ldots ,2,\ldots \right\}$
- (c) Two varieties or species, except open-pollinated varieties of corn (Zea mays).

The second generation or subsequent generations from such crosses may shall not be regarded as hybrids. Hybrid

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1434	designations shall be treated as variety names.
1435	(19) (14) "Inert matter" means all matter that is not a full
1436	seed includes broken seed when one-half in size or less; seed of
1437	legumes or crucifers with the seed coats removed; undeveloped
1438	and badly injured weed seed such as sterile dodder which, upon
1439	visual examination, are clearly incapable of growth; empty
1440	glumes of grasses; attached sterile glumes of grasses (which
1441	must be removed from the fertile glumes except in Rhodes grass);
1442	dirt, stone, chaff, nematode, fungus bodies, and any matter
1443	other than seed.
1444	(20) (15) "Kind" means one or more related species or
1445	subspecies which singly or collectively is known by one common
1446	name; e.g., corn, beans, lespedeza.
1447	(21) "Label" means the display or displays of written or
1448	printed material upon or attached to a container of seed.
1449	(22) (16) "Labeling" includes all labels and other written,
1450	printed, or graphic representations, in any form, accompanying
1451	and pertaining to any seed, whether in bulk or in containers,
1452	and includes invoices and other bills of shipment when sold in
1453	bulk.
1454	(23) (17) "Lot of seed" means a definite quantity of seed
1455	identified by a lot number or other $\underline{\text{mark}}$ identification, every
1456	portion or bag of which is uniform $\underline{\text{within recognized tolerances}}$
1457	for the factors that appear in the labeling, for the factors
1458	which appear in the labeling, within permitted tolerances.
1459	(24) (18) "Mix," "mixed," or "mixture" means seed consisting
1460	of more than one kind or variety , each present in excess of 5
1461	percent by weight of the whole.
1462	(25) "Mulch" means a protective covering of any suitable

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substance placed with seed which acts to retain sufficient moisture to support seed germination and sustain early seedling growth and aid in the prevention of the evaporation of soil moisture, the control of weeds, and the prevention of erosion.

- (26) "Noxious weed seed" means seed in one of two classes of seed:
- (a) "Prohibited noxious weed seed" means the seed of weeds that are highly destructive and difficult to control by good cultural practices and the use of herbicides.
- (b) "Restricted noxious weed seed" means weed seeds that are objectionable in agricultural crops, lawns, and gardens of this state and which can be controlled by good agricultural practices or the use of herbicides.

(27) (19) "Origin" means the state, District of Columbia, Puerto Rico, or possession of the United States, or the foreign country where the seed were grown, except for native species, where the term means the county or collection zone and the state where the seed were grown for forest tree seed, with respect to which the term "origin" means the county or state forest service seed collection zone and the state where the seed were grown.

(28) (20) "Other crop seed" includes all seed of plants grown in this state as crops, other than the kind or kind and variety included in the pure seed, when not more than 5 percent of the whole of a single kind or variety is present, unless designated as weed seed.

(29) "Packet seed" means seed prepared for use in home gardens and household plantings packaged in labeled, sealed containers of less than 8 ounces and typically sold from seed racks or displays in retail establishments, via the Internet, or

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1492 through mail order.

(30)(21) "Processing" means conditioning, cleaning, scarifying, or blending to obtain uniform quality and other operations which would change the purity or germination of the seed and, therefore, require retesting to determine the quality of the seed.

(22) "Prohibited noxious weed seed" means the seed and bulblets of perennial weeds such as not only reproduce by seed or bulblets, but also spread by underground roots or stems and which, when established, are highly destructive and difficult to control in this state by ordinary good cultural practice.

(31)(23) "Pure seed" means the seed, exclusive of inert matter, of the kind or kind and variety of seed declared on the label or tag includes all seed of the kind or kind and variety or strain under consideration, whether shriveled, cracked, or otherwise injured, and pieces of broken seed larger than one-half the original size.

(32)-(24) "Record" includes the symbol identifying the seed as to origin, amount, processing, testing, labeling, and distribution, file sample of the seed, and any other document or instrument pertaining to the purchase, sale, or handling of agricultural, vegetable, flower, or forest tree, or shrub seed. Such information includes seed samples and records of declarations, labels, purchases, sales, conditioning, bulking, treatment, handling, storage, analyses, tests, and examinations.

(33) "Registered seed" means a class of certified seed
which is the progeny of breeder or foundation seed and is
produced and handled under procedures established by the
certifying agency, in accordance with this part, for the purpose

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of maintaining genetic purity and identity.

(25) "Restricted noxious weed seed" means the seed of such weeds as are very objectionable in fields, lawns, or gardens of this state, but can be controlled by good cultural practice.

Seed of poisonous plants may be included.

(34) "Shrub seed" means seed of a woody plant that is smaller than a tree and has several main stems arising at or near the ground.

(35) (26) "Stop-sale" means any written or printed notice or order issued by the department to the owner or custodian of any lot of agricultural, vegetable, flower, or forest tree, or shrub seed in the state, directing the owner or custodian not to sell or offer for sale seed designated by the order within the state until the requirements of this law are complied with and a written release has been issued; except that the seed may be released to be sold for feed.

 $\underline{(36)\cdot(27)}$ "Treated" means that the seed has been given an application of a material or subjected to a process designed to control or repel disease organisms, insects, or other pests attacking seed or seedlings grown therefrom to improve its planting value or to serve any other purpose.

(37) "Tree seed" means seed of a woody perennial plant typically having a single stem or trunk growing to a considerable height and bearing lateral branches at some distance from the ground.

(38)(28) "Type" means a group of varieties so nearly similar that the individual varieties cannot be clearly differentiated except under special conditions.

(39) (29) "Variety" means a subdivision of a kind which is

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1550	distinct in the sense that the variety can be differentiated by
1551	one or more identifiable morphological, physiological, or other
1552	characteristics from all other varieties of public knowledge;
1553	uniform in the sense that the variations in essential and
1554	distinctive characteristics are describable; and stable in the
1555	sense that the variety will remain unchanged in its essential
1556	and distinctive characteristics and its uniformity when
1557	reproduced or reconstituted characterized by growth, plant
1558	fruit, seed, or other characteristics by which it can be
1559	differentiated from other sorts of the same kind; e.g.,
1560	Whatley's Prolific corn, Bountiful beans, Kobe lespedeza.
1561	(40) (30) "Vegetable seed" means the seed of those crops
1562	$\underline{\text{that}}$ which are grown in gardens or on truck farms, and are
1563	generally known and sold under the name of vegetable seed $\underline{\text{or}}$
1564	<pre>herb seed in this state.</pre>
1565	(41) "Weed seed" includes the seed of all plants
1566	generally recognized as weeds within this state, and includes
1567	prohibited and restricted noxious weed seed, bulblets, and
1568	tubers, and any other vegetative propagules.
1569	Section 33. Section 578.012, Florida Statutes, is created
1570	to read:
1571	578.012 Preemption
1572	(1) It is the intent of the Legislature to eliminate
1573	duplication of regulation of seed. As such, this chapter is
1574	intended as comprehensive and exclusive and occupies the whole
1575	field of regulation of seed.
1576	(2) The authority to regulate seed or matters relating to
1577	seed in this state is preempted to the state. A local government
1578	or political subdivision of the state may not enact or enforce

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575-02009-18 2018740c1 1579 an ordinance that regulates seed, including the power to assess 1580 any penalties provided for violation of this chapter. 1581 Section 34. Section 578.08, Florida Statutes, is amended to 1582 read: 1583 578.08 Registrations.-1584 (1) Every person, except as provided in subsection (4) and 1585 s. 578.14, before selling, distributing for sale, offering for 1586 sale, exposing for sale, handling for sale, or soliciting orders 1587 for the purchase of any agricultural, vegetable, flower, or 1588 forest tree, or shrub seed or mixture thereof, shall first 1589 register with the department as a seed dealer. The application for registration must include the name and location of each 1590 place of business at which the seed is sold, distributed for 1591 1592 sale, offered for sale, exposed for sale, or handled for sale. 1593 The application must for registration shall be filed with the 1594 department by using a form prescribed by the department or by 1595 using the department's website and shall be accompanied by an 1596 annual registration fee for each such place of business based on 1597 the gross receipts from the sale of such seed for the last 1598 preceding license year as follows: 1599 (a) 1. Receipts of less than \$500, a fee of \$10. 1600 2. Receipts of \$500 or more but less than \$1,000, a fee of 1601 \$25. 1602 3. Receipts of \$1,000 or more but less than \$2,500, a fee 1603 of \$100. 1604 4. Receipts of \$2,500 or more but less than \$5,000, a fee 1605 of \$200. 1606 5. Receipts of \$5,000 or more but less than \$10,000, a fee

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of \$350.

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1608	6. Receipts of \$10,000 or more but less than \$20,000, a fee
1609	of \$800.
1610	7. Receipts of \$20,000 or more but less than \$40,000, a fee
1611	of \$1,000.
1612	8. Receipts of \$40,000 or more but less than \$70,000, a fee
1613	of \$1,200.
1614	9. Receipts of \$70,000 or more but less than \$150,000, a
1615	fee of \$1,600.
1616	10. Receipts of \$150,000 or more but less than \$400,000, a
1617	fee of \$2,400.
1618	11. Receipts of \$400,000 or more, a fee of \$4,600.
1619	(b) For places of business not previously in operation, the
1620	fee shall be based on anticipated receipts for the first license
1621	year.
1622	(2) A written receipt from the department of the
1623	registration and payment of the fee shall constitute a
1624	sufficient permit for the dealer to engage in or continue in the
1625	business of selling, distributing for sale, offering or exposing
1626	for sale, handling for sale, or soliciting orders for the
1627	purchase of any agricultural, vegetable, flower, $\frac{1}{2}$ or $\frac{1}{2}$
1628	$\underline{\text{or shrub}}$ seed within the state. However, the department $\underline{\text{has}}$
1629	shall have authority to suspend or revoke any permit for the
1630	violation of any provision of this law or of any rule adopted
1631	under authority hereof. The registration shall expire on June 30
1632	of the next calendar year and shall be renewed on July 1 of each
1633	year. If any person subject to the requirements of this section
1634	fails to comply, the department may issue a stop-sale notice or
1635	order which shall prohibit the person from selling or causing to
1636	be sold any agricultural, vegetable, flower, or forest tree, or

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(3) Every person selling, distributing for sale, offering for sale, exposing for sale, handling for sale, or soliciting orders for the purchase of any agricultural, vegetable, flower, or forest tree, or shrub seed in the state other than as

shrub seed until the requirements of this section are met.

- provided in <u>subsection (4)</u> s. 578.14, shall be subject to the requirements of this section; except that agricultural
- experiment stations of the State University System shall not be subject to the requirements of this section.
- (4) The provisions of This chapter <u>does</u> shall not apply to farmers who sell only uncleaned, unprocessed, unpackaged, and unlabeled seed, but shall apply to farmers who sell cleaned, processed, packaged, and labeled seed in amounts in excess of \$10,000 in any one year.
- (5) When packet seed is sold, offered for sale, or exposed for sale, the company who packs seed for retail sale must register and pay fees as provided under subsection (1).

Section 35. Section 578.09, Florida Statutes, is amended to read:

578.09 Label requirements for agricultural, vegetable, flower, tree, or shrub seeds.—Each container of agricultural, vegetable, or flower, tree, or shrub seed which is sold, offered for sale, exposed for sale, or distributed for sale within this state for sowing or planting purposes must shall bear thereon or have attached thereto, in a conspicuous place, a label or labels containing all information required under this section, plainly written or printed label or tag in the English language, in Century type. All data pertaining to analysis must shall appear on a single label. Language setting forth the requirements for

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1666	filing and serving complaints as described in $\underline{\text{s. }578.26(1)(c)}$
1667	$\underline{\text{must}}$ s. 578.26(1)(b) shall be included on the analysis label or
1668	be otherwise attached to the package, except for packages
1669	containing less than 1,000 seeds by count.
1670	(1) FOR TREATED SEED. For all treated agricultural,
1671	vegetable, or flower, tree, or shrub seed treated as defined in
1672	this chapter:
1673	(a) A word or statement indicating that the seed has been
1674	treated or description of process used.
1675	(b) The commonly accepted coined, chemical $\underline{\underline{\ }}$ or abbreviated
1676	chemical (generic) name of the applied substance or description
1677	of the process used and the words "poison treated" in red
1678	letters, in not less than 1/4 inch type.
1679	(c) If the substance in the amount present with the seed is
1680	<pre>harmful to humans or other vertebrate animals,</pre> a caution
1681	statement such as "Do not use for food, feed, or oil purposes."
1682	The caution for mercurials, Environmental Protection Agency
1683	Toxicity Category 1 as referenced in 7 C.F.R. 201.31a(c)(2), and
1684	similarly toxic substances shall be designated by a poison
1685	statement or symbol.
1686	(d) Rate of application or statement "Treated at
1687	manufacturer's recommended rate."
1688	$\underline{\text{(d)}}$ (e) If the seed is treated with an inoculant, the date
1689	beyond which the inoculant is not to be considered effective
1690	(date of expiration).
1691	
1692	A label separate from other labels required by this section or
1693	$\underline{\text{other law may be used to identify seed treatments as required by}}$
1694	this subsection.

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- (2) For agricultural seed, including lawn and turf grass seed and mixtures thereof: AGRICULTURAL SEED.—
- (a) Commonly accepted The name of the kind and variety of each agricultural seed component present in excess of 5 percent of the whole, and the percentage by weight of each in the order of its predominance. Where more than one component is required to be named, the word "mixed," "mixture," or "blend" the word "mixed" shall be shown conspicuously on the label. Hybrids must be labeled as hybrids.
 - (b) Lot number or other lot identification.
 - (c) Net weight or seed count.

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- (d) Origin, if known. If the origin is ${\it ; if}$ unknown, that fact must ${\it shall}$ be stated.
 - (e) Percentage by weight of all weed seed.
- (f) The Name and number of noxious weed seed per pound, if present per pound of each kind of restricted noxious weed seed.
- (g) Percentage by weight of <u>agricultural seed which may be</u> <u>designated as</u> other crop seed, other than those required to be named on the label.
 - (h) Percentage by weight of inert matter.
- (i) For each named agricultural seed, including lawn and turf grass seed:
- 1. Percentage of germination, exclusive of hard $\underline{\text{or dormant}}$ seed;
- 2. Percentage of hard $\underline{\text{or dormant}}$ $\underline{\text{seed}}_{\emph{i}}$ $\underline{\text{if}}$ $\underline{\text{when}}$ $\underline{\text{present}}_{\emph{f}}$ $\underline{\text{desired}}_{\emph{i}}$; and
- 3. The calendar month and year the test was completed to determine such percentages, provided that the germination test must have been completed within the previous 9 months, exclusive

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1724	of the calendar month of test.
1725	(j) Name and address of the person who labeled said seed or
1726	who sells, distributes, offers, or exposes said seed for sale
1727	within this state.
1728	
1729	The sum total of the percentages listed pursuant to paragraphs
1730	(a),(e),(g), and (h) must be equal to 100 percent.
1731	(3) For seed that is coated:
1732	(a) Percentage by weight of pure seed with coating material
1733	removed. The percentage of coating material may be included with
1734	the inert matter percentage or may be listed separately.
1735	(b) Percentage of germination. This percentage must be
1736	determined based on an examination of 400 coated units with or
1737	without seed.
1738	
1739	In addition to the requirements of this subsection, labeling of
1740	<pre>coated seed must also comply with the requirements of any other</pre>
1741	$\underline{\text{subsection pertaining to that type of seed.}} \ \underline{\text{FOR VECETABLE SEED}}$
1742	IN CONTAINERS OF 8 OUNCES OR MORE
1743	(a) Name of kind and variety of seed.
1744	(b) Net weight or seed count.
1745	(c) Lot number or other lot identification.
1746	(d) Percentage of germination.
1747	(c) Calendar month and year the test was completed to
1748	determine such percentages.
1749	(f) Name and address of the person who labeled said seed or
1750	who sells, distributes, offers or exposes said seed for sale
1751	within this state.
1752	(g) For seed which germinate less than the standard last

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1753	established by the department the words "below standard," in not
1754	less than 8-point type, must be printed or written in ink on the
1755	face of the tag, in addition to the other information required.
1756	Provided, that no seed marked "below standard" shall be sold
1757	which falls more than 20 percent below the standard for such
1758	seed which has been established by the department, as authorized
1759	by this law.
1760	(h) The name and number of restricted noxious weed seed per
1761	pound.
1762	(4) For combination mulch, seed, and fertilizer products:
1763	(a) The word "combination" followed, as appropriate, by the
1764	words "mulch - seed - fertilizer" must appear prominently on the
1765	principal display panel of the package.
1766	(b) If the product is an agricultural seed placed in a
1767	germination medium, mat, tape, or other device or is mixed with
1768	mulch or fertilizer, it must also be labeled with all of the
1769	following:
1770	1. Product name.
1771	2. Lot number or other lot identification.
1772	3. Percentage by weight of pure seed of each kind and
1773	variety named which may be less than 5 percent of the whole.
1774	4. Percentage by weight of other crop seed.
1775	5. Percentage by weight of inert matter.
1776	6. Percentage by weight of weed seed.
1777	7. Name and number of noxious weed seeds per pound, if
1778	present.
1779	8. Percentage of germination, and hard or dormant seed if
1780	appropriate, of each kind or kind and variety named. The
1781	germination test must have been completed within the previous 12

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1782	months exclusive of the calendar month of test.
1783	9. The calendar month and year the test was completed to
1784	determine such percentages.
1785	10. Name and address of the person who labeled the seed, or
1786	who sells, offers, or exposes the seed for sale within the
1787	state.
1788	
1789	The sum total of the percentages listed pursuant to
1790	subparagraphs 3., 4., 5., and 6. must be equal to 100 percent.
1791	(5) For vegetable seed in packets as prepared for use in
1792	home gardens or household plantings or vegetable seeds in
1793	preplanted containers, mats, tapes, or other planting devices:
1794	FOR VEGETABLE SEED IN CONTAINERS OF LESS THAN 8 OUNCES.
1795	(a) Name of kind and variety of seed. Hybrids must be
1796	<u>labeled</u> as hybrids.
1797	(b) Lot number or other lot identification.
1798	(c) Germination test date identified in the following
1799	<pre>manner:</pre>
1800	1. The calendar month and year the germination test was
1801	completed and the statement "Sell by \dots (month/year) \dots ", which
1802	$\underline{\text{may be no more than 12 months from the date of test, beginning}}$
1803	with the month after the test date;
1804	2. The month and year the germination test was completed,
1805	provided that the germination test must have been completed
1806	within the previous 12 months, exclusive of the calendar month
1807	of test; or
1808	3. The year for which the seed was packaged for sale as
1809	"Packed for \dots (year) \dots " and the statement "Sell by
1810	\dots (year)" which shall be one year after the seed was

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1811	packaged for sale.
1812	$\underline{\text{(d)}}\text{(b)}$ Name and address of $\underline{\text{the}}$ person who labeled $\underline{\text{the}}$ seed
1813	or who sells, distributes, offers, or exposes said seed for sale
1814	within this state.
1815	(e) (e) For seed which germinate less than standard last
1816	established by the department, the additional information must
1817	be shown:
1818	1. Percentage of germination, exclusive of hard $\underline{\text{or dormant}}$
1819	seed.
1820	2. Percentage of hard or dormant seed when present, if
1821	<pre>present desired.</pre>
1822	3. Calendar month and year the test was completed to
1823	determine such percentages.
1824	3.4. The words "Below Standard" prominently displayed in
1825	not less than 8-point type.
1826	
1827	$\underline{\text{(f)}}$ (d) No seed marked "below standard" $\underline{\text{may}}$ shall be sold
1828	$\underline{\text{that falls}}$ which fall more than 20 percent below the established
1829	standard for such seed. For seeds that do not have an
1830	established standard, the minimum germination standard shall be
1831	50 percent, and no such seed may be sold that is 20 percent
1832	below this standard.
1833	(g) For seed placed in a germination medium, mat, tape, or
1834	other device in such a way as to make it difficult to determine
1835	the quantity of seed without removing the seeds from the medium,
1836	mat, tape or device, a statement to indicate the minimum number
1837	of seeds in the container.

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prepared for use in home gardens or household plantings, and

(6) For vegetable seed in containers, other than packets

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1840	other than preplanted containers, mats, tapes, or other planting
1841	devices:
1842	(a) The name of each kind and variety present of any seed
1843	in excess of 5 percent of the total weight in the container, and
1844	the percentage by weight of each type of seed in order of its
1845	predominance. Hybrids must be labeled as hybrids.
1846	(b) Net weight or seed count.
1847	(c) Lot number or other lot identification.
1848	(d) For each named vegetable seed:
1849	1. Percentage germination, exclusive of hard or dormant
1850	seed;
1851	2. Percentage of hard or dormant seed, if present;
1852	3. Listed below the requirements of subparagraphs 1. and
1853	2., the "total germination and hard or dormant seed" may be
1854	stated as such, if desired; and
1855	$\underline{\text{4. The calendar month and year the test was completed to}}$
1856	determine the percentages specified in subparagraphs 1. and 2.,
1857	provided that the germination test must have been completed
1858	within 9 months, exclusive of the calendar month of test.
1859	(e) Name and address of the person who labeled the seed, or
1860	who sells, offers, or exposes the seed for sale within this
1861	state.
1862	(f) For seed which germinate less than the standard last
1863	established by the department, the words "Below Standard"
1864	<pre>prominently displayed.</pre>
1865	1. No seed marked "Below Standard" may be sold if the seed
1866	is more than 20 percent below the established standard for such
1867	seed.
1868	2. For seeds that do not have an established standard, the

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1869	minimum germination standard shall be 50 percent, and no such
1870	seed may be sold that is 20 percent below this standard.
1871	(7) (5) For flower seed in packets prepared for use in home
1872	gardens or household plantings or flower seed in preplanted
1873	containers, mats, tapes, or other planting devices: FOR FLOWER
1874	SEED IN PACKETS PREPARED FOR USE IN HOME CARDENS OR HOUSEHOLD
1875	PLANTINGS OR FLOWER SEED IN PREPLANTED CONTAINERS, MATS, TAPES,
1876	OR OTHER PLANTING DEVICES
1877	(a) For all kinds of flower seed:
1878	1. The name of the kind and variety or a statement of type
1879	and performance characteristics as prescribed in the rules and
1880	regulations <u>adopted</u> promulgated under the provisions of this
1881	chapter.
1882	2. Germination test date, identified in the following
1883	<pre>manner:</pre>
1884	a. The calendar month and year the germination test was
1885	completed and the statement "Sell by \dots (month/year)". The
1886	sell by date must be no more than 12 months from the date of
1887	test, beginning with the month after the test date;
1888	b. The year for which the seed was packed for sale as
1889	"Packed for \dots (year) \dots " and the statement "Sell by
1890	(year)" which shall be for a calendar year; or
1891	c. The calendar month and year the test was completed,
1892	provided that the germination test must have been completed
1893	within the previous 12 months, exclusive of the calendar month
1894	of test.
1895	2. The calendar month and year the seed was tested or the
1896	year for which the seed was packaged.

3. The name and address of the person who labeled said ${\tt Page \ 67 \ of \ 98}$

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1898	seed, or who sells, offers, or exposes said seed for sale within
1899	this state.
1900	(b) For seed of those kinds for which standard testing
1901	procedures are prescribed and which germinate less than the
1902	germination standard last established under the provisions of
1903	this chapter:
1904	1. The percentage of germination exclusive of hard $\underline{\text{or}}$
1905	<u>dormant</u> seed.
1906	2. Percentage of hard or dormant seed, if present.
1907	$\underline{\textbf{3.}}$ The words "Below Standard" $\underline{\textbf{prominently displayed}}$ $\underline{\textbf{in not}}$
1908	less than 8-point type.
1909	(c) For seed placed in a germination medium, mat, tape, or
1910	other device in such a way as to make it difficult to determine
1911	the quantity of seed without removing the seed from the medium,
1912	mat, tape, or device, a statement to indicate the minimum number
1913	of seed in the container.
1914	(8) (6) For flower seed in containers other than packets and
1915	other than preplanted containers, mats, tapes, or other planting
1916	devices and not prepared for use in home flower gardens or
1917	household plantings: FOR FLOWER SEED IN CONTAINERS OTHER THAN
1918	PACKETS PREPARED FOR USE IN HOME FLOWER CARDENS OR HOUSEHOLD
1919	PLANTINGS AND OTHER THAN PREPLANTED CONTAINERS, MATS, TAPES, OR
1920	OTHER PLANTING DEVICES
1921	(a) The name of the kind and variety, and for wildflowers,
1922	the genus and species and subspecies, if appropriate or a
1923	statement of type and performance characteristics as prescribed
1924	in rules and regulations promulgated under the provisions of
1925	this chapter.
1926	(b) Net weight or seed count.

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1927	(c) (b) The Lot number or other lot identification.
1928	(d) For flower seed with a pure seed percentage of less
1929	than 90 percent:
1930	1. Percentage, by weight, of each component listed in order
1931	of its predominance.
1932	2. Percentage by weight of weed seed, if present.
1933	3. Percentage by weight of other crop seed.
1934	4. Percentage by weight of inert matter.
1935	(e) For those kinds of seed for which standard testing
1936	<pre>procedures are prescribed:</pre>
1937	1. Percentage germination exclusive of hard or dormant
1938	seed.
1939	2. Percentage of hard or dormant seed, if present.
1940	$\underline{3.(c)}$ The calendar month and year that the $\underline{\text{test was}}$
1941	completed. The germination test must have been completed within
1942	the previous 9 months, exclusive of the calendar month of test.
1943	(f) For those kinds of seed for which standard testing
1944	procedures are not available, the year of production or
1945	<pre>collection seed were tested or the year for which the seed were</pre>
1946	packaged.
1947	$\underline{\text{(g)}}$ (d) The name and address of the person who labeled said
1948	seed or who sells, offers, or exposes said seed for sale within
1949	this state.
1950	(c) For those kinds of seed for which standard testing
1951	procedures are prescribed:
1952	1. The percentage germination exclusive of hard seed.
1953	2. The percentage of hard seed, if present.
1954	$\underline{\text{(h)}}$ (f) For those seeds which germinate less than the
1955	standard last established by the department, the words "Below

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1956	Standard" prominently displayed in not less than 8-point type
1957	must be printed or written in ink on the face of the tag.
1958	(9) For tree or shrub seed:
1959	(a) Common name of the species of seed and, if appropriate,
1960	subspecies.
1961	(b) The scientific name of the genus, species, and, if
1962	appropriate, subspecies.
1963	(c) Lot number or other lot identification.
1964	(d) Net weight or seed count.
1965	(e) Origin, indicated in the following manner:
1966	1. For seed collected from a predominantly indigenous
1967	stand, the area of collection given by latitude and longitude or
1968	geographic description, or political subdivision, such as state
1969	or county.
1970	2. For seed collected from other than a predominantly
1971	indigenous stand, the area of collection and the origin of the
1972	stand or the statement "Origin not Indigenous".
1973	3. The elevation or the upper and lower limits of
1974	elevations within which the seed was collected.
1975	(f) Purity as a percentage of pure seed by weight.
1976	(g) For those species for which standard germination
1977	testing procedures are prescribed by the department:
1978	1. Percentage germination exclusive of hard or dormant
1979	seed.
1980	2. Percentage of hard or dormant seed, if present.
1981	3. The calendar month and year test was completed, provided
1982	that the germination test must have been completed within the
1983	previous 12 months, exclusive of the calendar month of test.
1984	(h) In lieu of subparagraphs (g)1., 2., and 3., the seed

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1985	may be labeled "Test is in progress; results will be supplied
1986	upon request."
1987	(i) For those species for which standard germination
1988	testing procedures have not been prescribed by the department,
1989	the calendar year in which the seed was collected.
1990	(j) The name and address of the person who labeled the seed
1991	or who sells, offers, or exposes the seed for sale within this
1992	state.
1993	(7) DEPARTMENT TO PRESCRIBE UNIFORM ANALYSIS TAGThe
1994	department shall have the authority to prescribe a uniform
1995	analysis tag required by this section.
1996	
1997	The information required by this section to be placed on labels
1998	attached to seed containers may not be modified or denied in the
1999	labeling or on another label attached to the container. However,
2000	labeling of seed supplied under a contractual agreement may be
2001	by invoice accompanying the shipment or by an analysis tag
2002	attached to the invoice if each bag or other container is
2003	clearly identified by a lot number displayed on the bag or other
2004	container. Each bag or container that is not so identified must
2005	carry complete labeling.
2006	Section 36. Section 578.091, Florida Statutes, is repealed.
2007	Section 37. Subsections (2) and (3) of section 578.10,
2008	Florida Statutes, are amended to read:
2009	578.10 Exemptions
2010	(2) The provisions of ss. 578.09 and 578.13 do not apply
2011	<u>to</u> :
2012	(a) $ extstyle extstyle $
2013	purposes.

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575-02009-18 2018740c1 2014 (b) To Seed stored in storage in, consigned to, or being 2015 transported to seed cleaning or processing establishments for 2016 cleaning or processing only. Any labeling or other 2017 representation which may be made with respect to the unclean 2018 seed is shall be subject to this law. 2019 (c) Seed under development or maintained exclusively for 2020 research purposes. 2021 (3) If seeds cannot be identified by examination thereof, a 2022 person is not subject to the criminal penalties of this chapter 2023 for having sold or offered for sale seeds subject to this 2024 chapter which were incorrectly labeled or represented as to 2025 kind, species, and, if appropriate, subspecies, variety, type, or origin, elevation, and, if required, year of collection 2026 2027 unless he or she has failed to obtain an invoice, genuine 2028 grower's or tree seed collector's declaration, or other labeling 2029 information and to take such other precautions as may be reasonable to ensure the identity of the seeds to be as stated 2030 by the grower. A genuine grower's declaration of variety must 2031 2032 affirm that the grower holds records of proof of identity 2033 concerning parent seed, such as invoice and labels No person 2034 shall be subject to the criminal penalties of this law for 2035 having sold, offered, exposed, or distributed for sale in this 2036 state any agricultural, vegetable, or forest tree seed which 2037 were incorrectly labeled or represented as to kind and variety 2038 or origin, which seed cannot be identified by examination 2039 thereof, unless she or he has failed to obtain an invoice or 2040 grower's declaration giving kind and variety and origin. 2041 Section 38. Section 578.11, Florida Statutes, is amended to

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read:

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578.11 Duties, authority, and rules of the department.-(1) The duty of administering this law and enforcing its provisions and requirements shall be vested in the Department of Agriculture and Consumer Services, which is hereby authorized to employ such agents and persons as in its judgment shall be necessary therefor. It shall be the duty of the department, which may act through its authorized agents, to sample, inspect, make analyses of, and test agricultural, vegetable, flower, or forest tree, or shrub seed transported, sold, offered or exposed for sale, or distributed within this state for sowing or planting purposes, at such time and place and to such extent as it may deem necessary to determine whether said agricultural, vegetable, flower, or forest tree, or shrub seed are in compliance with the provisions of this law, and to notify promptly the person who transported, distributed, sold, offered or exposed the seed for sale, of any violation.

(2) The department is authorized to:

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- (a) To Enforce this <u>chapter</u> act and prescribe the methods of sampling, inspecting, testing, and examining agricultural, vegetable, flower, or forest tree, or shrub seed.
- (b) To Establish standards and tolerances to be followed in the administration of this law, which shall be in general accord with officially prescribed practices in interstate commerce.
 - (c) To Prescribe uniform labels.
- (d) $\ensuremath{\text{Te}}$ Adopt prohibited and restricted noxious weed seed lists.
- (e) $\overline{\text{Te}}$ Prescribe limitations for each restricted noxious weed to be used in enforcement of this $\underline{\text{chapter}}$ $\underline{\text{act}}$ and to add or subtract therefrom from time to time as the need may arise.

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2072 (f) $\frac{1}{100}$ Make commercial tests of seed and to fix and collect charges for such tests.

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- (g) To List the kinds of flower, and forest tree, and shrub seed subject to this law.
- (h) To Analyze samples, as requested by a consumer. The department shall establish, by rule, a fee schedule for analyzing samples at the request of a consumer. The fees shall be sufficient to cover the costs to the department for taking the samples and performing the analysis, not to exceed \$150 per sample.
- (i) $\overline{\text{To}}$ Adopt rules pursuant to ss. 120.536(1) and 120.54 to implement the provisions of this chapter act.
- (j) To Establish, by rule, requirements governing aircraft used for the aerial application of seed, including requirements for recordkeeping, annual aircraft registration, secure storage when not in use, area-of-application information, and reporting any sale, lease, purchase, rental, or transfer of such aircraft to another person.
- (3) For the purpose of carrying out the provisions of this law, the department, through its authorized agents, is authorized to:
- (a) To Enter upon any public or private premises, where agricultural, vegetable, flower, or forest tree, or shrub seed is sold, offered, exposed, or distributed for sale during regular business hours, in order to have access to seed subject to this law and the rules and regulations hereunder.
- 2098 (b) To Issue and enforce a stop-sale notice or order to the
 2099 owner or custodian of any lot of agricultural, vegetable,
 2100 flower, or forest tree, or shrub seed, which the department

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finds or has good reason to believe is in violation of any provisions of this law, which shall prohibit further sale, barter, exchange, or distribution of such seed until the department is satisfied that the law has been complied with and has issued a written release or notice to the owner or custodian of such seed. After a stop-sale notice or order has been issued against or attached to any lot of seed and the owner or custodian of such seed has received confirmation that the seed does not comply with this law, she or he has shall have 15 days beyond the normal test period within which to comply with the law and obtain a written release of the seed. The provisions of This paragraph may shall not be construed as limiting the right of the department to proceed as authorized by other sections of this law.

(c) To Establish and maintain a seed laboratory, employ seed analysts and other personnel, and incur such other expenses as may be necessary to comply with these provisions.

Section 39. Section 578.12, Florida Statutes, is amended to read:

578.12 Stop-sale, stop-use, removal, or hold orders.—When agricultural, vegetable, flower, erforest tree, or shrub seed is being offered or exposed for sale or held in violation of any of the provisions of this chapter, the department, through its authorized representative, may issue and enforce a stop-sale, stop-use, removal, or hold order to the owner or custodian of said seed ordering it to be held at a designated place until the law has been complied with and said seed is released in writing by the department or its authorized representative. If seed is not brought into compliance with this law it shall be destroyed

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2130	within 30 days or disposed of by the department in such a manner
2131	as it shall by regulation prescribe.
2132	Section 40. Section 578.13, Florida Statutes, is amended to
2133	read:
2134	578.13 Prohibitions
2135	(1) It shall be unlawful for any person to sell, distribute
2136	for sale, offer for sale, expose for sale, handle for sale, or
2137	solicit orders for the purchase of any agricultural, vegetable,
2138	flower, or forest tree, or shrub, seed within this state:
2139	(a) Unless the test to determine the percentage of
2140	germination required by s. 578.09 $\underline{\text{mas}}$ shall have been completed
2141	within a period of 7 months, exclusive of the calendar month in
2142	which the test was completed, immediately prior to sale,
2143	exposure for sale, offering for sale, or transportation, except
2144	for \underline{a} germination test for seed in hermetically sealed
2145	containers which is provided for in $\underline{\text{s. }578.092}$ $\underline{\text{s. }578.28}$.
2146	(b) Not labeled in accordance with the provisions of this
2147	law, or having false or misleading labeling.
2148	(c) Pertaining to which there has been a false or
2149	misleading advertisement.
2150	(d) Containing noxious weed seeds subject to tolerances and
2151	methods of determination prescribed in the rules and regulations
2152	under this law.
2153	(e) Unless a seed license has been obtained in accordance
2154	with the provisions of this law.
2155	(f) Unless such seed conforms to the definition of a "lot
2156	of seed."
2157	(2) It shall be unlawful for \underline{a} any person within this state
2158	to:

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(a) To Detach, deface, destroy, or use a second time any label or tag provided for in this law or in the rules and regulations made and promulgated hereunder or to alter or substitute seed in a manner that may defeat the purpose of this law.

- (b) $\overline{\text{To}}$ Disseminate any false or misleading advertisement concerning agricultural, vegetable, flower, $\overline{\text{or}}$ forest tree $\underline{\text{or}}$ shrub seed in any manner or by any means.
- (c) $\overline{\mbox{ +0}}$ Hinder or obstruct in any way any authorized person in the performance of her or his duties under this law.
- (d) To Fail to comply with a stop-sale order or to move, handle, or dispose of any lot of seed, or tags attached to such seed, held under a "stop-sale" order, except with express permission of the department and for the purpose specified by the department or seizure order.
- (e) Label, advertise, or otherwise represent seed subject to this chapter to be certified seed or any class thereof, including classes such as "registered seed," "foundation seed," "breeder seed" or similar representations, unless:
- 1. A seed certifying agency determines that such seed conformed to standards of purity and identify as to the kind, variety, or species and, if appropriate, subspecies and the seed certifying agency also determines that tree or shrub seed was found to be of the origin and elevation claimed, in compliance with the rules and regulations of such agency pertaining to such seed; and
- 2. The seed bears an official label issued for such seed by a seed certifying agency certifying that the seed is of a specified class and specified to the kind, variety, or species

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2188	and, if appropriate, subspecies.
2189	(f) Label, by variety name, seed not certified by an
2190	official seed-certifying agency when it is a variety for which a
2191	certificate of plant variety protection under the United States
2192	Plant Variety Protection Act, 7 U.S.C. 2321 et. seq., specifies
2193	sale only as a class of certified seed, except that seed from a
2194	certified lot may be labeled as to variety name when used in a
2195	mixture by, or with the written approval of, the owner of the
2196	variety. To sell, distribute for sale, offer for sale, expose
2197	for sale, handle for sale, or solicit orders for the purchase of
2198	any agricultural, vegetable, flower, or forest tree seed labeled
2199	"certified seed," "registered seed," "foundation seed," "breeder
2200	seed," or similar terms, unless it has been produced and labeled
2201	under seal in compliance with the rules and regulations of any
2202	agency authorized by law.
2203	$\underline{\text{(g)}}\underline{\text{(f)}}$ To Fail to keep a complete record, including a file
2204	sample which shall be retained for 1 year after seed is sold, of
2205	each lot of seed and to make available for inspection such
2206	records to the department or its duly authorized agents.
2207	$\underline{\text{(h)}}$ (g) To Use the name of the Department of Agriculture and
2208	Consumer Services or Florida State Seed Laboratory in connection
2209	with analysis tag, labeling advertisement, or sale of any seed
2210	in any manner whatsoever.
2211	Section 41. Section 578.14, Florida Statutes, is repealed.
2212	Section 42. Subsection (1) of section 578.181, Florida
2213	Statutes, is amended to read:
2214	578.181 Penalties; administrative fine
2215	(1) The department may enter an order imposing one or more

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of the following penalties against a person who violates this

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chapter or the rules adopted under this chapter or who impedes, obstructs, or otherwise attempts to prevent the department from performing its duty in connection with performing its duties under this chapter:

- (a) For a minor violation, issuance of a warning letter.
- (b) For violations other than a minor violation:

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1. Imposition of an administrative fine in the Class I category pursuant to s. 570.971 for each occurrence after the issuance of a warning letter.

 $\underline{2..(e)}$ Revocation or suspension of the registration as a seed dealer.

Section 43. Section 578.23, Florida Statutes, is amended to read:

578.23 Dealers' Records to be kept available. - Each person who allows his or her name or brand to appear on the label as handling agricultural, vegetable, flower, tree, or shrub seeds subject to this chapter must keep, for 2 years, complete records of each lot of agricultural, vegetable, flower, tree, or shrub seed handled, and keep for 1 year after final disposition a file sample of each lot of seed. All such records and samples pertaining to the shipment or shipments involved must be accessible for inspection by the department or its authorized representative during normal business hours Every seed dealer shall make and keep for a period of 3 years satisfactory records of all agricultural, vegetable, flower, or forest tree seed bought or handled to be sold, which records shall at all times be made readily available for inspection, examination, or audit by the department. Such records shall also be maintained by persons who purchase seed for production of plants for resale.

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2246	Section 44. Section 578.26, Florida Statutes, is amended to
2247	read:
2248	578.26 Complaint, investigation, hearings, findings, and
2249	recommendation prerequisite to legal action
2250	(1)(a) When any $\underline{\text{buyer}}$ $\underline{\text{farmer}}$ is damaged by the failure of
2251	agricultural, vegetable, flower, or forest tree, or shrub seed
2252	planted in this state to produce or perform as represented by
2253	the <u>labeling of such</u> label attached to the seed as required by
2254	s. 578.09, as a prerequisite to her or his right to maintain a
2255	legal action against the dealer from whom the seed was
2256	purchased, the <u>buyer must</u> farmer shall make a sworn complaint
2257	against the dealer alleging damages sustained. The complaint
2258	shall be filed with the department, and a copy of the complaint
2259	shall be served by the department on the dealer by certified
2260	mail, within such time as to permit inspection of the property,
2261	crops, plants, or trees <u>referenced in, or related to, the</u>
2262	<pre>buyer's complaint</pre> by the seed investigation and conciliation
2263	council or its representatives and by the dealer from whom the
2264	seed was purchased.
2265	(b) For types of claims specified in paragraph (a), the
2266	buyer may not commence legal proceedings against the dealer or
2267	assert such a claim as a counterclaim or defense in any action
2268	brought by the dealer until the findings and recommendations of
2269	the seed investigation and conciliation council are transmitted
2270	to the complainant and the dealer.
2271	$\underline{\text{(c)}}$ (b) Language setting forth the requirement for filing
2272	and serving the complaint shall be legibly typed or printed on

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the analysis label or be attached to the package containing the

seed at the time of purchase by the buyer farmer.

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 $\underline{(d)}$ (e) A nonrefundable filing fee of \$100 shall be paid to the department with each complaint filed. However, the complainant may recover the filing fee cost from the dealer upon the recommendation of the seed investigation and conciliation council.

- (2) Within 15 days after receipt of a copy of the complaint, the dealer shall file with the department her or his answer to the complaint and serve a copy of the answer on the buyer farmer by certified mail. Upon receipt of the findings and recommendation of the arbitration council, the department shall transmit them to the farmer and to the dealer by certified mail.
- (3) The department shall refer the complaint and the answer thereto to the seed investigation and conciliation council provided in s. 578.27 for investigation, informal hearing, findings, and recommendation on the matters complained of.
- (a) Each party <u>must</u> <u>shall</u> be allowed to present its side of the dispute at an informal hearing before the seed investigation and conciliation council. Attorneys may be present at the hearing to confer with their clients. However, no attorney may participate directly in the proceeding.
- (b) Hearings, including the deliberations of the seed investigation and conciliation council, $\underline{\text{must}}$ shall be open to the public.
- (c) Within 30 days after completion of a hearing, the seed investigation and conciliation council shall transmit its findings and recommendations to the department. Upon receipt of the findings and recommendation of the seed investigation and conciliation council, the department shall transmit them to the buyer farmer and to the dealer by certified mail.

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2304	(4) The department shall provide administrative support for
2305	the seed investigation and conciliation council $\underline{\text{and shall mail }a}$
2306	copy of the council's procedures to each party upon receipt of a
2307	complaint by the department.
2308	Section 45. Subsections (1), (2), and (4) of section
2309	578.27, Florida Statutes, are amended to read:
2310	578.27 Seed investigation and conciliation council;
2311	composition; purpose; meetings; duties; expenses
2312	(1) The Commissioner of Agriculture shall appoint a seed
2313	investigation and conciliation council composed of seven members
2314	and seven alternate members, one member and one alternate to be
2315	appointed upon the recommendation of each of the following: the
2316	deans of extension and research, Institute of Food and
2317	Agricultural Sciences, University of Florida; president of the
2318	Florida <u>Seed</u> Seedsmen and Carden Supply Association; president
2319	of the Florida Farm Bureau Federation; and the president of the
2320	Florida Fruit and Vegetable Association. The Commissioner of
2321	Agriculture shall appoint a representative and an alternate from
2322	the agriculture industry at large and from the Department of
2323	Agriculture and Consumer Services. <u>Each member shall be</u>
2324	appointed for a term of 4 years or less and shall serve until
2325	his or her successor is appointed Initially, three members and
2326	their alternates shall be appointed for 4-year terms and four
2327	members and their alternates shall be appointed for 2-year
2328	terms. Thereafter, members and alternates shall be appointed for
2329	4-year terms. Each alternate member shall serve only in the
2330	absence of the member for whom she or he is an alternate. A
2331	vacancy shall be filled for the remainder of the unexpired term
2332	in the same manner as the original appointment. The council

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shall annually elect a chair from its membership. It shall be the duty of the chair to conduct all meetings and deliberations held by the council and to direct all other activities of the council. The department representative shall serve as secretary of the council. It shall be the duty of the secretary to keep accurate and correct records on all meetings and deliberations and perform other duties for the council as directed by the chair.

- (2) The purpose of the seed investigation and conciliation council is to assist <u>buyers</u> farmers and agricultural seed dealers in determining the validity of <u>seed</u> complaints made by <u>buyers</u> farmers against dealers and recommend <u>a settlement</u>, when <u>appropriate</u>, <u>cost damages</u> resulting from the alleged failure of the seed to produce <u>or perform</u> as represented by <u>the</u> label <u>of</u> such <u>on the</u> seed <u>package</u>.
- (4) (a) When the department refers to the seed investigation and conciliation council any complaint made by a <u>buyer farmer</u> against a dealer, <u>the said</u> council <u>must shall</u> make a full and complete investigation of the matters complained of and at the conclusion of <u>the said</u> investigation <u>must shall</u> report its findings and make its recommendation of <u>cost damages</u> and file same with the department.
- (b) In conducting its investigation, the seed investigation and conciliation council or any representative, member, or members thereof <u>are</u> authorized to examine the <u>buyer's property</u>, crops, plants, or trees referenced in or relating to the <u>complaint</u> <u>farmer on her or his farming operation of which she or he complains</u> and the dealer on her or his packaging, labeling, and selling operation of the seed alleged to be faulty; to grow

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2362	to production a representative sample of the alleged faulty seed
2363	through the facilities of the state, under the supervision of
2364	the department when such action is deemed to be necessary; to
2365	hold informal hearings at a time and place directed by the
2366	department or by the chair of the council upon reasonable notice
2367	to the <u>buyer</u> farmer and the dealer.
2368	(c) Any investigation made by less than the whole
2369	membership of the council \underline{must} \underline{shall} be by authority of a
2370	written directive by the department or by the chair, and such
2371	investigation $\underline{\text{must}}$ $\underline{\text{shall}}$ be summarized in writing and considered
2372	by the council in reporting its findings and making its
2373	recommendation.
2374	Section 46. Section 578.28, Florida Statutes, is renumbered
2375	as section 578.092, Florida Statutes, and amended to read:
2376	578.092 578.28 Seed in hermetically sealed containers.—The
2377	period of validity of germination tests is extended to the
2378	following periods for seed packaged in hermetically sealed
2379	containers, under conditions and label requirements set forth in
2380	this section:
2381	(1) GERMINATION TESTS.—The germination test for
2382	agricultural and vegetable seed $\underline{\text{must}}$ $\underline{\text{shall}}$ have been completed
2383	within the following periods, exclusive of the calendar month in
2384	which the test was completed, immediately prior to shipment,
2385	delivery, transportation, or sale:
2386	(a) In the case of agricultural or vegetable seed shipped,
2387	delivered, transported, or sold to a dealer for resale, 18
2388	months;
2389	(b) In the case of agricultural or vegetable seed for sale
2390	or sold at retail, 24 months.

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(2) CONDITIONS OF PACKAGING.—The following conditions are considered as minimum:

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- (a) Hermetically sealed packages or containers.—A container, to be acceptable under the provisions of this section, shall not allow water vapor penetration through any wall, including the wall seals, greater than 0.05 gram of water per 24 hours per 100 square inches of surface at 100 °F. with a relative humidity on one side of 90 percent and on the other of 0 percent. Water vapor penetration (WVP) is measured by the standards of the National Institute of Standards and Technology as: gm $\rm H_2O/24\ hr./100\ sq.\ in./100\ °F/90\ percent\ RH\ V.\ 0\ percent\ RH.$
- (b) Moisture of seed packaged.—The moisture of agricultural or vegetable seed subject to the provisions of this section shall be established by rule of the department.
- (3) LABELING REQUIRED.—In addition to the labeling required by s. 578.09, seed packaged under the provisions of this section shall be labeled with the following information:
 - (a) Seed has been preconditioned as to moisture content.
 - (b) Container is hermetically sealed.
- (c) "Germination test valid until (month, year)" may be used. (Not to exceed 24 months from date of test).

Section 47. Section 578.29, Florida Statutes, is created to read:

578.29 Prohibited noxious weed seed.—Seeds meeting the definition of prohibited noxious weed seed under s. 578.011, may not be present in agricultural, vegetable, flower, tree, or shrub seed offered or exposed for sale in this state.

Section 48. Subsection (1) of section 590.02, Florida

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2420	Statutes, is amended to read:
2421	590.02 Florida Forest Service; powers, authority, and
2422	duties; liability; building structures; Withlacoochee Training
2423	Center
2424	(1) The Florida Forest Service has the following powers,
2425	authority, and duties \underline{to} :
2426	(a) To Enforce the provisions of this chapter;
2427	(b) $\overline{\mbox{To}}$ Prevent, detect, and suppress wildfires wherever
2428	they may occur on public or private land in this state and to do
2429	all things necessary in the exercise of such powers, authority,
2430	and duties;
2431	(c) $\overline{\mbox{To}}$ Provide firefighting crews, who shall be under the
2432	control and direction of the Florida Forest Service and its
2433	designated agents;
2434	(d) To Appoint center managers, forest area supervisors,
2435	forestry program administrators, a forest protection bureau
2436	chief, a forest protection assistant bureau chief, a field
2437	operations bureau chief, deputy chiefs of field operations,
2438	district managers, forest operations administrators, senior
2439	forest rangers, investigators, forest rangers, firefighter
2440	rotorcraft pilots, and other employees who may, at the Florida
2441	Forest Service's discretion, be certified as forestry
2442	firefighters pursuant to s. 633.408(8). Other law
2443	notwithstanding, center managers, district managers, forest
2444	protection assistant bureau chief, and deputy chiefs of field
2445	operations <u>have</u> shall have Selected Exempt Service status in the
2446	state personnel designation;
2447	(e) To Develop a training curriculum for forestry
2448	firefighters which must contain the basic volunteer structural

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2449 fire training course approved by the Florida State Fire College 2450 of the Division of State Fire Marshal and a minimum of 250 hours 2451 of wildfire training; 2452 (f) Pay the cost of the initial commercial driver license examination fee for those employees whose position requires them 2453 2454 to operate equipment requiring a license. This paragraph is 2455 intended to be an authorization to the department to pay such 2456 costs, not an obligation; 2457 (f) To make rules to accomplish the purposes of this 2458 chapter; 2459 (g) To Provide fire management services and emergency 2460 response assistance and to set and charge reasonable fees for 2461 performance of those services. Moneys collected from such fees 2462 shall be deposited into the Incidental Trust Fund of the Florida 2463 Forest Service: 2464 (h) To Require all state, regional, and local government 2465 agencies operating aircraft in the vicinity of an ongoing 2466 wildfire to operate in compliance with the applicable state 2467 Wildfire Aviation Plan; and 2468 (i) To Authorize broadcast burning, prescribed burning, 2469 pile burning, and land clearing debris burning to carry out the 2470 duties of this chapter and the rules adopted thereunder; and 2471 (i) Make rules to accomplish the purposes of this chapter. 2472 Section 49. Paragraph (c) of subsection (6) and subsection 2473 (9) of section 790.06, Florida Statutes, are amended to read: 2474 790.06 License to carry concealed weapon or firearm.-2475 (6) 2476 (c) The Department of Agriculture and Consumer Services 2477 shall, within 90 days after the date of receipt of the items

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2478 listed in subsection (5):

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- 1. Issue the license; or
- 2480 2. Deny the application based solely on the ground that the
 2481 applicant fails to qualify under the criteria listed in
 2482 subsection (2) or subsection (3). If the Department of
 2483 Agriculture and Consumer Services denies the application, it
 2484 shall notify the applicant in writing, stating the ground for
 2485 denial and informing the applicant of any right to a hearing
 2486 pursuant to chapter 120.
- 2487 3. In the event the department receives incomplete criminal 2488 history information or with no final disposition on a crime which may disqualify the applicant, the Department of 2489 2490 Agriculture and Consumer Services must expedite efforts to 2491 acquire the final disposition or proof of restoration of civil 2492 and firearm rights, or confirmation that clarifying records are not available from the jurisdiction where the criminal history 2493 2494 originated. Ninety days after the date of receipt of the 2495 completed application, if the department has not acquired final 2496 disposition or proof of restoration of civil and firearm rights, 2497 or confirmation that clarifying records are not available from 2498 the jurisdiction where the criminal history originated, the 2499 department shall issue the license in the absence of disqualifying information. However, such license must be 2500 2501 immediately suspended and revoked upon receipt of disqualifying 2502 information pursuant to this section time limitation prescribed 2503 by this paragraph may be suspended until receipt of the final 2504 disposition or proof of restoration of civil and firearm rights.
 - (9) In the event that a concealed weapon or firearm license is lost or destroyed, the license shall be automatically

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2507	invalid, and the person to whom the same was issued may, upon
2508	payment of \$15 to the Department of Agriculture and Consumer
2509	Services, obtain a duplicate, or substitute thereof, upon
2510	furnishing a $\frac{1}{1}$ statement $\frac{1}{1}$ under $\frac{1}{1}$ to the Department of
2511	Agriculture and Consumer Services that such license has been
2512	lost or destroyed.
2513	Section 50. Subsections (5) and (8) of section 790.0625,
2514	Florida Statutes, are amended, and sections (9) and (10) are
2515	added to that section, to read:
2516	790.0625 Appointment of tax collectors to accept
2517	applications for a concealed weapon or firearm license; fees;
2518	penalties.—
2519	(5) A tax collector appointed under this section $\underline{\text{shall}}$
2520	collect and remit weekly to the department the license fees
2521	pursuant to s. 790.06 for deposit in the Division of Licensing
2522	$\underline{\text{Trust Fund and}}$ may collect and retain a convenience $\underline{\text{fees for the}}$
2523	following: fee of \$22 for each new application and \$12 for each
2524	renewal application and shall remit weekly to the department the
2525	license fees pursuant to s. 790.06 for deposit in the Division
2526	of Licensing Trust Fund.
2527	(a) Twenty-two dollars for each new application.
2528	(b) Twelve dollars for each renewal application.
2529	(c) Twelve dollars for each duplicate license issued to
2530	replace a lost or destroyed license.
2531	(d) Six dollars for fingerprinting.
2532	(e) Six dollars for photographing services associated with
2533	the completion of an application submitted online.
2534	(8) Upon receipt of a completed renewal application, a new
2535	color photograph, and appropriate payment of required fees, a

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2536	tax collector authorized to accept renewal applications for
2537	concealed weapon or firearm licenses under this section may,
2538	upon approval and confirmation of license issuance by the
2539	department, print and deliver a concealed weapon or firearm
2540	license to a licensee renewing his or her license at the tax
2541	collector's office.
2542	(9) Upon receipt of a statement under oath to the
2543	department, and the payment of required fees, a tax collector
2544	authorized to accept applications for concealed weapon or
2545	firearm licenses under this section may, upon approval and
2546	confirmation from the department that a license is in good
2547	standing, print and deliver a concealed weapon or firearm
2548	license to a licensee whose license has been lost or destroyed.
2549	(10) Tax collectors authorized to accept applications for
2550	concealed weapon or firearm licenses under this section may
2551	provide fingerprinting and photographing services to aid
2552	concealed weapon and firearm applicants and licensees with
2553	online initial and renewal applications.
2554	Section 51. Section 817.417, Florida Statutes, is created
2555	to read:
2556	817.417 Government Impostor and Deceptive Advertisement
2557	<u>Act</u>
2558	(1) SHORT TITLE.—This act may be cited as the "Government
2559	Impostor and Deceptive Advertisements Act."
2560	(2) DEFINITIONS.—As used in this section:
2561	(a) "Advertisement" means any representation disseminated
2562	in any manner or by any means, other than by a label, for the
2563	purpose of inducing, or which is reasonably likely to induce,
2564	directly or indirectly, a purchase.

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2565	(b) "Department" means the Department of Agriculture and
2566	Consumer Services.
2567	(c) "Governmental entity" means a political subdivision or
2568	agency of any state, possession, or territory of the United
2569	States, or the Federal Government, including, but not limited
2570	to, a board, a department, an office, an agency, a military
2571	veteran entity, or a military or veteran service organization by
2572	whatever name known.
2573	(3) DUTIES AND RESPONSIBILITIES.—The department has the
2574	duty and responsibility to:
2575	(a) Investigate potential violations of this section.
2576	(b) Request and obtain information regarding potential
2577	violations of this section.
2578	(c) Seek compliance with this section.
2579	(d) Enforce this section.
2580	(e) Adopt rules necessary to administer this section.
2581	(4) VIOLATIONS.—Each occurrence of the following acts or
2582	<pre>practices constitute a violation of this section:</pre>
2583	(a) Disseminating an advertisement that:
2584	1. Simulates a summons, complaint, jury notice, or other
2585	court, judicial, or administrative process of any kind.
2586	2. Represents, implies, or otherwise engages in an action
2587	that may reasonably cause confusion that the person using or
2588	employing the advertisement is a part of or associated with a
2589	governmental entity, when such is not true.
2590	(b) Representing, implying, or otherwise reasonably causing
2591	confusion that goods, services, an advertisement, or an offer
2592	was disseminated by or has been approved, authorized, or
2593	endorsed, in whole or in part, by a governmental entity, when

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2594	such is not true.
2595	(c) Using or employing language, symbols, logos,
2596	representations, statements, titles, names, seals, emblems,
2597	insignia, trade or brand names, business or control tracking
2598	numbers, website or e-mail addresses, or any other term, symbol,
2599	or other content that represents or implies or otherwise
2600	reasonably causes confusion that goods, services, an
2601	advertisement, or an offer is from a governmental entity, when
2602	such is not true.
2603	(d) Failing to provide the disclosures as required in
2604	subsections (5) or (6).
2605	(e) Failing to timely submit to the department written
2606	responses and answers to its inquiries concerning alleged
2607	practices inconsistent with, or in violation of, this section.
2608	Responses or answers may include, but are not limited to, copies
2609	of customer lists, invoices, receipts, or other business
2610	records.
2611	(5) NOTICE REGARDING DOCUMENT AVAILABILITY
2612	(a) Any person offering documents that are available free
2613	of charge or at a lesser price from a governmental entity must
2614	provide the notice specified in paragraph (b) on advertisements
2615	as follows:
2616	1. For printed or written advertisements, notice must be in
2617	the same font size, color, style, and visibility as primarily
2618	used elsewhere on the page or envelope and displayed as follows:
2619	a. On the outside front of any mailing envelope used in
2620	disseminating the advertisement.
2621	b. At the top of each printed or written page used in the
2622	advertisement.

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CS for SB 740 Florida Senate - 2018

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2623	2. For electronic advertisements, notice must be in the
2624	same font size, color, style, and visibility as the body text
2625	primarily used in the e-mail or web page and displayed as
2626	follows:
2627	a. At the beginning of each e-mail message, before any
2628	offer or other substantive information.
2629	b. In a prominent location on each web page, such as the
2630	top of each page or immediately following the offer or other
2631	substantive information on the page.
2632	(b) Advertisements specified in paragraph (a) must include
2633	the following disclosure:
2634	
2635	"IMPORTANT NOTICE:
2636	
2637	The documents offered by this advertisement are available to
2638	Florida consumers free of charge or for a lesser price from
2639	(insert name, telephone number, and mailing address of the
2640	applicable governmental entity) You are NOT required to
2641	purchase anything from this company and the company is NOT
2642	affiliated, endorsed, or approved by any governmental entity.
2643	The item offered in this advertisement has NOT been approved or
2644	endorsed by any governmental agency, and this offer is NOT being
2645	made by an agency of the government."
2646	
2647	(6) NOTICE REGARDING CLAIM OF LEGAL COMPLIANCE.
2648	(a) Any person disseminating an advertisement that includes
2649	a form or template to be completed by the consumer with the
2650	claim that such form or template will assist the consumer in

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complying with a legal filing or record retention requirement

2651

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Florida Senate - 2018 CS for SB 740

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2652	must provide the notice specified in paragraph (b) on
2653	advertisements as follows:
2654	1. For printed or written advertisements, the notice must
2655	be in the same font size, color, style, and visibility as
2656	primarily used elsewhere on the page or envelope and displayed
2657	as follows:
2658	a. On the outside front of any mailing envelope used in
2659	disseminating the advertisement.
2660	b. At the top of each printed or written page used in the
2661	advertisement.
2662	$\underline{\text{2. For electronic advertisements, the notice must be in the}}$
2663	same font size, color, style, and visibility as the body text
2664	primarily used in the e-mail or web page and displayed as
2665	follows:
2666	a. At the beginning of each e-mail message, before any
2667	offer or other substantive information.
2668	b. In a prominent location on each web page, such as the
2669	top of each page or immediately following the offer or other
2670	substantive information on the page.
2671	(b) Advertisements specified in paragraph (a) must include
2672	the following disclosure:
2673	
2674	"IMPORTANT NOTICE:
2675	
2676	You are NOT required to purchase anything from this company and
2677	the company is NOT affiliated, endorsed, or approved by any
2678	governmental entity. The item offered in this advertisement has
2679	NOT been approved or endorsed by any governmental agency, and
2680	this offer is NOT being made by an agency of the government."

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2681	
2682	(7) PENALTIES.—
2683	(a) Any person substantially affected by a violation of
2684	this section may bring an action in a court of proper
2685	jurisdiction to enforce the provisions of this section. A person
2686	prevailing in a civil action for a violation of this section
2687	shall be awarded costs, including reasonable attorney fees, and
2688	may be awarded punitive damages in addition to actual damages
2689	proven. This provision is in addition to any other remedies
2690	prescribed by law.
2691	(b) The department may bring one or more of the following
2692	for a violation of this section:
2693	1. A civil action in circuit court for:
2694	a. Temporary or permanent injunctive relief to enforce this
2695	section.
2696	b. For printed advertisements and e-mail, a fine of up to
2697	\$1,000 for each separately addressed advertisement or message
2698	containing content in violation of paragraphs (4)(a)-(d)
2699	received by or addressed to a state resident.
2700	c. For websites, a fine of up to \$5,000 for each day a
2701	website, with content in violation of paragraphs (4)(a)-(d), is
2702	published and made available to the general public.
2703	d. For violations of paragraph (4)(e), a fine of up to
2704	\$5,000 for each violation.
2705	e. Recovery of restitution and damages on behalf of persons
2706	substantially affected by a violation of this section.
2707	f. The recovery of court costs and reasonable attorney

 $\underline{\text{2. An action for an administrative fine in the Class III}}$ Page 95 of 98

2709

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2710	category pursuant to s. 570.971 for each act or omission which
2711	constitutes a violation under this section.
2712	(c) The department may terminate any investigation or
2713	action upon agreement by the alleged offender to pay a
2714	stipulated fine, make restitution, pay damages to customers, or
2715	satisfy any other relief authorized by this section.
2716	(d) Any person who violates paragraphs (4)(a)-(d) also
2717	commits an unfair and deceptive trade practice in violation of
2718	part II of chapter 501 and is subject to the penalties and
2719	remedies imposed for such violation.
2720	Section 52. Paragraph (m) of subsection (3) of section
2721	489.105, Florida Statutes, is amended to read:
2722	489.105 Definitions.—As used in this part:
2723	(3) "Contractor" means the person who is qualified for, and
2724	is only responsible for, the project contracted for and means,
2725	except as exempted in this part, the person who, for
2726	compensation, undertakes to, submits a bid to, or does himself
2727	or herself or by others construct, repair, alter, remodel, add
2728	to, demolish, subtract from, or improve any building or
2729	structure, including related improvements to real estate, for
2730	others or for resale to others; and whose job scope is
2731	substantially similar to the job scope described in one of the
2732	paragraphs of this subsection. For the purposes of regulation
2733	under this part, the term "demolish" applies only to demolition
2734	of steel tanks more than 50 feet in height; towers more than 50
2735	feet in height; other structures more than 50 feet in height;
2736	and all buildings or residences. Contractors are subdivided into
2737	two divisions, Division I, consisting of those contractors
2738	defined in paragraphs (a)-(c), and Division II, consisting of

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those contractors defined in paragraphs (d)-(g):

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(m) "Plumbing contractor" means a contractor whose services are unlimited in the plumbing trade and includes contracting business consisting of the execution of contracts requiring the experience, financial means, knowledge, and skill to install, maintain, repair, alter, extend, or, if not prohibited by law, design plumbing. A plumbing contractor may install, maintain, repair, alter, extend, or, if not prohibited by law, design the following without obtaining an additional local regulatory license, certificate, or registration: sanitary drainage or storm drainage facilities, water and sewer plants and substations, venting systems, public or private water supply systems, septic tanks, drainage and supply wells, swimming pool piping, irrigation systems, and solar heating water systems and all appurtenances, apparatus, or equipment used in connection therewith, including boilers and pressure process piping and including the installation of water, natural gas, liquefied petroleum gas and related venting, and storm and sanitary sewer lines. The scope of work of the plumbing contractor also includes the design, if not prohibited by law, and installation, maintenance, repair, alteration, or extension of air-piping, vacuum line piping, oxygen line piping, nitrous oxide piping, and all related medical gas systems; fire line standpipes and fire sprinklers if authorized by law; ink and chemical lines; fuel oil and gasoline piping and tank and pump installation, except bulk storage plants; and pneumatic control piping systems, all in a manner that complies with all plans, specifications, codes, laws, and regulations applicable. The scope of work of the plumbing contractor applies to private

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2018740c1

2768 property and public property, including any excavation work 2769 incidental thereto, and includes the work of the specialty 2770 plumbing contractor. Such contractor shall subcontract, with a 2771 qualified contractor in the field concerned, all other work 2772 incidental to the work but which is specified as being the work 2773 of a trade other than that of a plumbing contractor. This 2.774 definition does not limit the scope of work of any specialty 2775 contractor certified pursuant to s. 489.113(6) and does not 2776 require certification or registration under this part as a 2777 category I liquefied petroleum gas dealer, or category V LP gas 2778 installer, as defined in s. 527.01, or specialty installer who 2779 is licensed under chapter 527 or an authorized employee of a 2780 public natural gas utility or of a private natural gas utility 2.781 regulated by the Public Service Commission when disconnecting 2782 and reconnecting water lines in the servicing or replacement of 2783 an existing water heater. A plumbing contractor may perform 2784 drain cleaning and clearing and install or repair rainwater 2785 catchment systems; however, a mandatory licensing requirement is 2786 not established for the performance of these specific services. 2787 Section 53. Subsection (3) of section 527.06, Florida

527.06 Rules.-

Statutes, is reenacted to read:

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575-02009-18

(3) Rules in substantial conformity with the published standards of the National Fire Protection Association (NFPA) are deemed to be in substantial conformity with the generally accepted standards of safety concerning the same subject matter.

Section 54. This act shall take effect July 1, 2018.

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Tallahassee, Florida 32399-1100

COMMITTEES:

Appropriations Subcommittee on Finance and Tax, Chair
Appropriations Subcommittee on Health and Human Services, Vice Chair
Appropriations
Appropriations Subcommittee on Transportation, Tourism, and Economic Development
Children, Families, and Elder Affairs
Communications, Energy, and Public Utilities
Governmental Oversight and Accountability
Military and Veterans Affairs, Space, and
Domestic Security

SENATOR KELLI STARGEL

Deputy Majority Leader 22nd District

January 26, 2018

The Honorable Rob Bradley Senate Committee on Appropriations, Chair 201 The Capitol 404 S. Monroe Street Tallahassee, FL 32399

Dear Chair Bradley:

I respectfully request that SB 740, related to *Department of Agriculture and Consumer Services*, be placed on the Appropriations Committee meeting agenda at your earliest convenience.

Thank you for your consideration and please do not hesitate to contact me should you have any questions.

Sincerely,

Kelli Stargel

State Senator, District 22

Cc: Mike Hansen/ Staff Director

Alicia Weiss/ AA

□ 322 Senate Office Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5022



Tallahassee, Florida 32399-1100

COMMITTEES:

Appropriations Subcommittee on Finance and Tax, Chair
Appropriations Subcommittee on Health and Human Services, Vice Chair
Appropriations
Appropriations Subcommittee on Transportation,
Tourism, and Economic Development
Children, Families, and Elder Affairs
Communications, Energy, and Public Utilities
Governmental Oversight and Accountability
Military and Veterans Affairs, Space, and
Domestic Security

SENATOR KELLI STARGEL

Deputy Majority Leader 22nd District

February 2, 2018

The Honorable Rob Bradley Senate Committee on Appropriations, Chair 201 The Capitol 404 S. Monroe Street Tallahassee, FL 32399

Dear Chair Bradley:

I respectfully request that SB 740, related to *Department of Agriculture and Consumer Services*, be placed on the Appropriations Committee meeting agenda at your earliest convenience.

Thank you for your consideration and please do not hesitate to contact me should you have any questions.

Sincerely,

Kelli Stargel

State Senator, District 22

Cc: Mike Hansen/ Staff Director

Alicia Weiss/ AA

□ 322 Senate Office Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5022

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Bill Number (if applicable) Topic Concealed Carry Permit Background Amendment Barcode (if applicable) Name Jamie Job Title Volunteer Address Phone Email Waive Speaking: Information In Support Speaking: (The Chair will read this information into the record.) Action For Gun Sense Representing Moms Demand Appearing at request of Chair: Lobbyist registered with Legislature:

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Bill Number (if applicable) **Topic** Amendment Barcode (if applicable) Name Job Title Address Street City State For Against Information Waive Speaking: Speaking: In Support (The Chair will read this information into the record.) Representing Appearing at request of Chair: Lobbyist registered with Legislature: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. This form is part of the public record for this meeting. S-001 (10/14/14)

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional St	513 +40
' Meeting Date	Bill Number (if applicable)
Topic Concealed Carry	Amendment Barcode (if applicable)
Name Flmol Jethwani	
Job Title Student	
Address 1500 NW 4th Ave apt 312	Phone 352 595 2400
Street Grandsville Gity State State State	Email
Speaking: For Against Information Waive Speaking:	peaking: In Support Against ir will read this information into the record.)
Representing UF College Democrate	>
Appearing at request of Chair: Yes No Lobbyist registe	ered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many	

S-001 (10/14/14)

This form is part of the public record for this meeting.

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Ø2 - 15 - 20 8 Meeting Date		•	SB 740 Bill Number (if applicable)
Topic Concealed Corry		Ame	endment Barcode (if applicable)
Name Nicholas Moore-Lefaure			
Job Title University of Florida Student			
Address Street Sw 6th Street		Phone	
Gainesville FL	72612	Email	
City State Speaking: For Against Information	· · · · · · · · · · · · · · · · · · ·		Support Against mation into the record.)
Representing			
Appearing at request of Chair: Yes No While it is a Senate tradition to encourage public testimony, tim meeting. Those who do speak may be asked to limit their rema	ne may not permit all		speak to be heard at this

S-001 (10/14/14)

This form is part of the public record for this meeting.

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Z-1S-18 Meeting Date			SB 740 Bill Number (if applicable)
Topic Waive Speaking			Amendment Barcode (if applicable)
Job Title Koller For Congress Social Media	Manager		
Address 1248 SE 1814 PL Street		Phone _	
<u>Ocala</u> FL	34471	Email_	nich@qmail.com
Speaking: For Against Information		peaking: ir will read i	In Support Against this information into the record.)
Representing <u>UF College demo</u>			
Appearing at request of Chair: Yes No	Lobbyist registe	ered with	Legislature: Yes No
	,		

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons **a**s possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

APPEARANCE RECORD

Meeting Date (Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) SB740 Bill Number (if applicable)
Topic Proposed Amel. to 790.06 Amendment Barcode (if applicable) Name
Job Title
Address DN tected 4 exempt mmch 19 Phone 850-459-3986 Street Street State State State Speaking: In Support Against Information Waive Speaking: In Support Against
Representing Mow's Demand Action Action Action The Chair will read this information into the record.)
Appearing at request of Chair: Yes No Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.
This form is part of the public record for this meeting.

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Meeting Date Bill Number (if applicable) Amendment Barcode (if applicable) Name Job Title Address Street State For Speaking: Against Information Waive Speaking: In Support (The Chair will read this information into the record.) Representing Lobbyist registered with Legislature: Appearing at request of Chair: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Meeting Date	SR 740 Bill Number (if applicable)
Topic Proposed Amendment to 790.06	Amendment Barcode (if applicable)
Name Christin Gimzalez	_
Job Title Attorney	_
Address And None Drive Street	Phone
Tallanassee PC 32308 City State Zip	Email anistin. Posteral gonal con
Speaking: For Against Information Waive S	Speaking: In Support Against air will read this information into the record.)
Representing Mathing Remanders Minis Deman	d Action
Appearing at request of Chair: Yes No Lobbyist register	tered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit al meeting. Those who do speak may be asked to limit their remarks so that as many	
This form is part of the public record for this meeting.	S-001 (10/14/14)

APPEARANCE RECORD

Meeting Date Complete Both copies of this form to the Senator of Senate Professional Staff conducting the meeting) SB 140 Bill Number (if applicable)
Topic Proposed amendment to 790.06 Amendment Barcode (if applicable)
Name Jana Mc Connaughhay
Job Title Attorney
Address 2806 Walter Scott St. Phone 850-577-3566
Tallahassee FL 32312 Email Chanal 08986
Speaking: For Against Information Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Mans Demand Action
Appearing at request of Chair: Yes No Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

S-001 (10/14/14)

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APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Meeting Date Bill Number (if applicable) Amendment Barcode (if applicable) Immie Name Job Title Street Email Against Waive Speaking: Speaking: Information (The Chair will read this information into the record.) University of Florida Appearing at request of Chair: Lobbyist registered with Legislature: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

APPEARANCE RECORD

O 2 IS IS	aff conducting the meeting) SS 740 Bill Number (if applicable)
Name Brian Martinez	Amendment Barcode (if applicable)
	Phone 36290 1320 Email 362401320 Deaking: In Support Against in will read this information into the record.)
Representing	ered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many	persons wishing to speak to be heard at this

This form is part of the public record for this meeting.

S-001 (10/14/14)

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Sta	SB 740
Meeting Date	Bill Number (if applicable)
Topic Concealed Carry	Amendment Barcode (if applicable)
Name Bailey L. Triggs	
Job Title Student	
Address 528 Gale Lemerand Drive	Phone 561-249-9365
Gainesville FL 32612	Email baileytrigg aufledu
Speaking: For Against Information Waive Sp. (The Chair	
Representing UF (ollege Democrats	
	<u> </u>

S-001 (10/14/14)

This form is part of the public record for this meeting.

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Z I S I S Meeting Date			·		SIS 741 (Bill Number (if ap	
Topic <u>Concealed</u> Carry				Amendm	nent Barcode (if a	pplicable)
Name Richard Motthew 1	Barocas					
Job Title Student						
Address 7565 SW 135th Street	net		Phone _	305-	878-820) <u> </u>
<u>Miami</u> City	FL	33156	Email			
	State nformation		peaking: [ir will read th		pport Aga ion into the rec	ainst ord.)
Representing UF Colleg	ie Democ	32.75				
Appearing at request of Chair: Ye	s No	Lobbyist registe	ered with L	₋egislatuı	re: Yes	No
While it is a Senate tradition to encourage pub meeting. Those who do speak may be asked to			•			at this

This form is part of the public record for this meeting.

S-001 (10/14/14)

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepare	d By: The	Professional Sta	aff of the Committee	e on Appropriations
BILL:	SB 752				
INTRODUCER:	Senator Mag	yfield			
SUBJECT:	Specialty Li	cense Pla	tes/Childhood	l Cancer Awaren	ess
DATE:	February 14	, 2018	REVISED:		
ANAL	YST	STAFF	DIRECTOR	REFERENCE	ACTION
1. Jones		Miller		TR	Favorable
2. Wells		Hrdlick	a	ATD	Recommend: Favorable
3. Wells		Hansen		AP	Favorable

I. Summary:

SB 752 directs the Department of Highway Safety and Motor Vehicles (DHSMV) to develop a Childhood Cancer Awareness specialty license plate, establishes a \$25 annual use fee for the plate, and provides for the distribution and use of fees collected from the sale of the plate.

The DHSMV estimates programming and implementation for a standard specialty license plate costs \$7,680. The DHSMV is authorized to retain revenues from the first proceeds of sales to defray departmental costs.

The bill takes effect October 1, 2018.

II. Present Situation:

Specialty License Plates

Presently, there are over 120 specialty license plates available for purchase in Florida. Specialty license plates are available to an owner or lessee of a motor vehicle who is willing to pay an annual use fee, ranging from \$15 to \$25, paid in addition to required license taxes and service fees. The annual use fees are distributed to an organization or organizations in support of a particular cause or charity signified in the plate's design and designated in statute.

In order to establish a specialty license plate and after the plate is approved by law, s. 320.08053, F.S., requires the following actions within certain timelines:

• Within 60 days, the organization must submit an art design for the plate, in a medium prescribed by the DHSMV;

¹ A list of Florida's specialty license plates is available on the DHSMV website at http://www.flhsmv.gov/dmv/specialtytags/ (last visited Nov. 3, 2017).

² Section 320.08056, F.S.

³ Section 320.08058, F.S.

BILL: SB 752 Page 2

• Within 120 days, the DHSMV must establish a method to issue pre-sale vouchers for the specialty license plate; and

• Within 24 months after the pre-sale vouchers are established, the organization must obtain a minimum of 1,000 voucher sales before manufacturing of the plate may begin.

If the minimum sales requirement has not been met by the end of the 24-month pre-sale period, the DHSMV will discontinue the plate and issuance of pre-sale vouchers. Upon discontinuation, a purchaser of a presale voucher may use the annual use fee as a credit towards any other specialty license plate or apply for a refund with the DHSMV.⁴

The annual use fees collected by an organization and any interest earned from the fees may be expended only for use in this state unless the annual use fee is derived from the sale of specified United States Armed Forces and veterans-related specialty plates.⁵ Additionally, organizations must adhere to certain accountability requirements, including an annual audit or attestation document affirming that funds received have been spent in accordance with applicable statutes.⁶

DHSMV Costs Defrayed

The DHSMV may retain a sufficient portion of annual use fees collected from the sale of specialty license plates to defray its costs for inventory, distribution, and other direct costs associated with the specialty license plate program. The remainder of the proceeds are distributed as provided by law.⁷

Discontinuance of Specialty Plates

The DHSMV must discontinue the issuance of an approved specialty license plate if the number of valid registrations falls below 1,000 plates for at least 12 consecutive months. A warning letter is mailed to the sponsoring organization following the first month in which the total number of valid specialty license plate registrations is below 1,000 plates. Collegiate plates for Florida universities are exempt from the minimum specialty license plate requirement. In addition, the DHSMV is authorized to discontinue any specialty license plate if the organization no longer exists, stops providing services that are authorized to be funded from the annual use fee proceeds, or pursuant to an organizational recipient's request.

No Kid Should Know Cancer, Inc. 10

According to corporate filings with the Department of State, No Kid Should Know Cancer, Inc., is a not-for-profit organization in Melbourne, Florida, which is organized to bring awareness to childhood cancer and help families who have been affected by childhood cancer financially and

⁴ Section 320.08053(2)(b), F.S.

⁵ Section 320.08056(10)(a), F.S.

⁶ Section 320.08062, F.S.

⁷ Section 320.08056(7), F.S.

⁸ Section 320.08056(8)(a), F.S.

⁹ Section 320.08056(8)(b), F.S.

¹⁰ See Florida Department of State – Division of Corporations, *No Kid Should Know Cancer Inc.*, *Articles of Incorporation* (Mar. 10, 2017), available at

http://search.sunbiz.org/Inquiry/CorporationSearch/ConvertTiffToPDF?storagePath=COR%5C2017%5C0310%5C10507351 _tif&documentNumber=N17000002637 (last visited Dec. 15, 2017).

BILL: SB 752 Page 3

spiritually. Additionally, the organization sponsors, hosts, and participates in events that benefit clinical trials and improved treatment plans.

III. Effect of Proposed Changes:

The bill directs the DHSMV to create a Childhood Cancer Awareness specialty license plate, with an annual fee of \$25 to be distributed to No Kid Should Know Cancer, Inc. The organization may use up to 10 percent of the fees for administrative costs and marketing of the plate, and the remainder of the fees must be used by the organization to:

- Provide gift cards to families who have a child recently diagnosed with cancer to help with food, tolls, and gas;
- Hold events that raise awareness about childhood cancer; and
- Support clinical trials to provide better treatment plans for children diagnosed with cancer.

The plate must bear the colors and design approved by the DHSMV, with the word "Florida" at the top of the plate and the words "Cure Childhood Cancer" at the bottom of the plate.

The bill takes effect October 1, 2018.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

Individuals who choose to purchase a Childhood Cancer Awareness specialty license plate will pay a \$25 annual use fee in addition to appropriate license taxes and fees. No Kid Should Know Cancer, Inc., will receive revenue from each plate purchased.

BILL: SB 752 Page 4

C. Government Sector Impact:

The DHSMV estimates programming and implementation of a standard specialty license plate costs \$7,680.¹¹ The DHSMV is authorized to retain revenues from the first proceeds of specialty license plate sales to defray departmental expenditures related to the specialty license plate program.¹²

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 320.08056 and 320.08058.

IX. Additional Information:

A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

¹¹ See DHSMV, 2018 Agency Legislative Bill Analysis: SB 468 (Nov. 9, 2017) (on file with the Senate Committee on Transportation).

¹² Section 320.08056(7), F.S.

Florida Senate - 2018 SB 752

2018752

By Senator Mayfield

17-00418A-18

A bill to be entitled An act relating to specialty license plates; amending s. 320.08056, F.S.; establishing an annual use fee for the Childhood Cancer Awareness license plate; amending s. 320.08058, F.S.; requiring the Department of Highway Safety and Motor Vehicles to develop a Childhood Cancer Awareness license plate; providing for distribution and use of fees collected from the sale of the plates; providing an effective date. 10 11 Be It Enacted by the Legislature of the State of Florida: 12 13 Section 1. Paragraph (ffff) is added to subsection (4) of 14 section 320.08056, Florida Statutes, to read: 15 320.08056 Specialty license plates.-16 (4) The following license plate annual use fees shall be collected for the appropriate specialty license plates: 17 18 (ffff) Childhood Cancer Awareness license plate, \$25. 19 Section 2. Subsection (84) is added to section 320.08058, 20 Florida Statutes, to read: 21 320.08058 Specialty license plates.-22 (84) CHILDHOOD CANCER AWARENESS LICENSE PLATES.-23 (a) The department shall develop a Childhood Cancer 24 Awareness license plate as provided in this section and s. 25 320.08053. The Childhood Cancer Awareness license plates must bear the colors and design approved by the department. The word 26 27 "Florida" must appear at the top of the plate, and the words 28 "Cure Childhood Cancer" must appear at the bottom of the plate. 29 (b) The annual use fees shall be distributed to No Kid

Page 1 of 2

CODING: Words $\underline{\textbf{stricken}}$ are deletions; words $\underline{\textbf{underlined}}$ are additions.

Florida Senate - 2018 SB 752

	17-00418A-18 2018752
30	Should Know Cancer, Inc., a nonprofit corporation under s.
31	501(c)(3) of the Internal Revenue Code which may use up to 10
32	percent of the proceeds for administrative costs and for the
33	marketing of the plate. The balance of the fees shall be used by
34	No Kid Should Know Cancer, Inc., to:
35	1. Support families who have a child recently diagnosed
36	with cancer, in the form of gift cards to help with food, tolls,
37	and gas;
38	2. Hold events that raise awareness about childhood cancer;
39	and
40	3. Support clinical trials that work to provide better
41	treatment plans for children diagnosed with cancer and,
42	ultimately, a better prognosis.
43	Section 3. This act shall take effect October 1, 2018.

Page 2 of 2



Tallahassee, Florida 32399-1100

SENATOR DEBBIE MAYFIELD

17th District

February 9, 2018

The Honorable Rob Bradley Chair, Appropriations 414 Senate Office Building 404 South Monroe Street Tallahassee, FL 32399-1100

Re: SB 752

Dear Chair Bradley,

I am respectfully requesting Senate Bill 752, a bill relating to Child Hood Cancer Awareness, be placed on the agenda for your committee on Appropriations.

I appreciate your consideration of this bill and I look forward to working with you and the Appropriations committee. If there are any questions or concerns, please do not hesitate to call my office at 850-487-5017

Thank you,

Senator Debbie Mayfield

Delwie Mazpeld

District 17

Cc: Mike Hansen, Alicia Weiss, Steven Richardson, Lance Clemons

REPLY TO:

☐ 900 E. Strawbridge Avenue, Melbourne, Florida 32901 (321) 409-2025

☐ 1801 27th Street, Vero Beach, Florida 32960 (772) 226-1970

□ 324 Senate Office Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5017

Senate's Website: www.flsenate.gov

COMMITTEES: Education, Vice Chair

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JOINT COMMITTEES:

Appropriations Subcommittee on the Environment and Natural Resources

Joint Legislative Auditing Committee,

Appropriations subcommittee on General

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepa	red By: The Professional Sta	aff of the Committe	e on Appropriations	
BILL:	SB 780				
INTRODUCER:	Senators B	randes and Campbell			
SUBJECT:	Prohibition	n Against Contracting wi	th Scrutinized C	ompanies	
DATE:	February 1	4, 2018 REVISED:			
ANAL	YST	STAFF DIRECTOR	REFERENCE	ACTION	
1. Peacock		Caldwell	GO	Favorable	
2. Davis		Betta	AGG	Recommend: Favorable	
3. Davis		Hansen	AP	Favorable	

I. Summary:

SB 780 prohibits a company that is on the Scrutinized Companies that Boycott Israel List or that is engaged in a boycott of Israel from bidding on, submitting a proposal for, or entering into or renewing a contract with an agency or local government entity for goods or services of any amount.

The bill also requires a contract with an agency or local governmental entity for goods or services of any amount entered into or renewed on or after July 1, 2018, to contain a provision that allows for the termination of the contract at the option of the awarding body if the company has been placed on the Scrutinized Companies that Boycott Israel List or is engaged in a boycott of Israel.

An agency or local governmental entity is authorized to make a case-by-case exception to the prohibition of contracting with companies that are on the Scrutinized Companies that Boycott Israel List or that is engaged in a boycott of Israel if certain conditions are met.

Additionally, the bill requires a company to provide certification that it is not engaging in a boycott of Israel before submitting a bid or entering into or renewing a contract with an agency or local governmental entity.

The fiscal impact on state and local governments is indeterminate.

The bill takes effect July 1, 2018.

II. Present Situation:

Procurement of Personal Property and Services

Procurement of Personal Property and Services by State Agencies

Chapter 287, F.S., regulates state agency¹ procurement of personal property and services.² The Department of Management Services (DMS) is responsible for overseeing state purchasing activity including professional and contractual services³ as well as commodities needed to support agency activities.⁴ The DMS assists state agencies and eligible users by providing uniform commodity and contractual service procurement policies, rules, procedures, and forms.⁵

Agencies may use a variety of procurement methods, depending on the cost and characteristics of the needed good or service, the complexity of the procurement, and the number of available vendors. These methods include the following:

- Single source contracts, ⁶ which are used when an agency determines that only one vendor is available to provide a commodity or service at the time of purchase;
- Invitations to bid, ⁷ which are used when an agency determines that standard services or goods will meet its needs, wide competition is available, and the vendor's experience will not greatly influence the agency's results;
- Requests for proposals (RFP), ⁸ which are used when the procurement requirements allow for consideration of various solutions and the agency believes more than two or three vendors exist who can provide the required goods or services; and
- Invitations to negotiate (ITN), ⁹ which are used when negotiations are determined to be necessary to obtain the best value and involve a request for high complexity, customized, mission-critical services, by an agency dealing with a limited number of vendors.

¹ As defined in s. 287.012(1), F.S., "agency" means any of the various state officers, departments, boards, commissions, divisions, bureaus, and councils and any other unit of organization, however designated, of the executive branch of state government. "Agency" does not include the university and college boards of trustees or the state universities and colleges.

² Personal property" is not independently defined for purposes of ch. 287, F.S., but the chapter title for Chapter 287, F.S., is "Procurement of Personal Property and Services." Additionally, the definition of "commodity" in s. 287.012(5), F.S., is "any of the various supplies, materials, goods, merchandise, food, equipment, information technology, *and other personal property*, including a mobile home, trailer, or other portable structure that has less than 5,000 square feet of floor space, purchased, leased, or otherwise contracted for by the state and its agencies." This definition is used in Part I of Ch. 287, F.S., "Commodities, Insurance, and Contractual Services."

³ As defined in s. 287.012(8), F.S. "contractual service" means the rendering by a contractor of its time and effort rather than the furnishing of specific commodities. The term applies only to those services rendered by individuals and firms who are independent contractors, and such services may include, but are not limited to, evaluations; consultations; maintenance; accounting; security; management systems; management consulting; educational training programs; research and development studies or reports on the findings of consultants engaged thereunder; and professional, technical, and social services. The term does not include a contract for the furnishing of labor or materials for the construction, renovation, repair, modification, or demolition of a facility, building, portion of building, utility, park, parking lot, or structure or other improvement to real property entered into pursuant to chapter 255 and rules adopted thereunder.

⁴ See ss. 287.032 and 287.042, F.S.

⁵ Section 287.032(2), F.S.

⁶ Section 287.057(3)(c), F.S.

⁷ Section 287.057(1)(a), F.S.

⁸ Section 287.057(1)(b), F.S.

⁹ Section 287.057(1)(c), F.S.

Criteria used to evaluate proposals received pursuant to a RFP must include, but are not limited to:

- Price:
- Renewal price, if renewal is contemplated;
- Consideration of the total cost for each year of the contract, including renewal years, as submitted by the vendor; and
- Consideration of prior relevant experience of the vendor. 10

In ITNs, the criteria to be used in determining the acceptability of the reply and guiding the selection of the vendors with which the agency will negotiate must be specified in the ITN. The evaluation criteria must also include consideration of prior relevant experience of the vendor.¹¹

Contracts for commodities or contractual services in excess of \$35,000 must be procured utilizing a competitive solicitation process. ¹² However, specified contractual services and commodities, such as artistic services and legal services, are not subject to competitive solicitation requirements. ¹³

State Term Contracts

Current law authorizes the DMS to establish purchasing agreements and procure state term contracts for commodities and contractual services using the procurement methods described above. ¹⁴ These contracts are generally developed for purchases of commodities and services that are ongoing and common to multiple state agencies. State agencies are required to use state term contracts when they are available. ¹⁵ Other eligible users, ¹⁶ such as counties, cities, and school districts, may also utilize state term contracts. ¹⁷

Procurement of Personal Property and Services by Local Governments

Local governments are not subject to the provisions of ch. 287.057, F.S., which prescribe methods for agencies' procurement of commodities or contractual services. ¹⁸ Local governmental units may look to the chapter for guidance in the procurement of goods and services, but many have local policies or ordinances to address competitive solicitations. ¹⁹

¹⁰ Section 287.057(1)(b)3., F.S.

¹¹ Section 287.057(1)(c)3., F.S.

¹² Section 287.057(1), F.S., requires all projects that exceed the Category Two (\$35,000) threshold contained in s. 287.017, F.S., to be competitively bid. As defined in s. 287.012(6), F.S., "competitive solicitation" means the process of requesting and receiving two or more sealed bids, proposals, or replies submitted by responsive vendors in accordance with the terms of a competitive process, regardless of the method of procurement.

¹³ See s. 287.057(3)(e), F.S.

¹⁴ Section 287.042(2)(a), F.S.

¹⁵ Section 287.056(1), F.S.

¹⁶ See s. 287.012(11), F.S., and Rule 60A-1.001(2), F.A.C.

¹⁷ Section 287.056(1), F.S.

¹⁸ See ss. 287.012(1), F.S.

¹⁹ In the absence of specific constitutional or statutory requirements, a public agency has no obligation to establish a bidding procedure and may contract in any manner not arbitrary or capricious. *Volume Servs. Div. of Interstate United Corp. v. Canteen Corp.*, 369 So. 2d 391 (Fla. 2d DCA 1979).

State and Local Government Procurement of Certain Professional Services

In 1972, Congress passed the Brooks Act (Public Law 92-582), which codified Qualifications-Based Selection (QBS) as the federal procurement method for architect and engineering services. The QBS process entails first soliciting statements of qualifications from licensed architectural and engineering providers, selecting the most qualified respondent, and then negotiating a fair and reasonable price. The vast majority of states currently require a QBS process when selecting the services of architectural and engineering professionals.²⁰

In 1973, the Florida Legislature enacted the Consultants' Competitive Negotiation Act (CCNA),²¹ which specifies the necessary procedures when procuring professional services²² by an agency.²³

Currently, the CCNA, codified in s. 287.055, F.S., specifies the process that state and local government agencies must follow when procuring the professional services of an architect, professional engineer, landscape architect, or registered surveyor and mapper. The CCNA requires that state agencies publicly announce, in a consistent and uniform manner, each occasion when professional services must be purchased for one of the following:²⁴

- A project, when the agency estimates the basic construction cost to exceed \$325,000.
- A planning or study activity, when the fee for professional services exceeds \$35,000.

The public notice must provide a general description of the project and describe how the interested consultants may apply for consideration.

The CCNA provides a two-phase selection process.²⁵ In the first phase, the "competitive selection," the agency evaluates the qualifications and past performance of no fewer than three bidders. The agency selects the bidders, ranked in order of preference, and considers the most highly qualified to perform the required services. The CCNA requires consideration of several factors in determining the most highly qualified bidders.²⁶

²⁰ Forty-six states use this process. American Council of Engineering Companies, Qualifications-Based Selection Resource Center, *available at* http://www.acec.org/advocacy/qbs/ (last visited Jan. 11, 2018).

²¹ Chapter 73-19, L.O.F.

²² Section 287.055(2)(a), F.S., defines "professional services" as those within the scope of the practice of architecture, professional engineering, landscape architecture, or registered surveying and mapping, as defined by the laws of the state, or those performed by any architect, professional engineer, landscape architect, or registered surveyor and mapper in connection with his or her professional employment or practice.

²³ Section 287.055(2)(b), F.S., defines "agency" as the state, a state agency, a municipality, a political subdivision, a school district, or a school board. The term "agency" does not extend to a nongovernmental developer that contributes public facilities to a political subdivision under s. 380.06, F.S., or ss. 163.3220-163.3243, F.S.

²⁴ Section 287.055(3)(a)1., F.S.

²⁵ Sections 287.055(4) and (5), F.S.

²⁶ Section 287.055(4)(b), F.S., requires agencies to consider the following factors: the ability of professional personnel; whether a firm is a certified minority business enterprise; past performance; willingness to meet time and budget requirements; location; recent, current, and projected workloads of the firms; and, the volume of work previously awarded to each firm by the agency, with the object of effecting an equitable distribution of contracts among qualified firms, provided such distribution does not violate the principle of selection of the most highly qualified firms.

The CCNA prohibits the agency from requesting, accepting, and considering, during the competitive selection process, proposals for the compensation to be paid.²⁷ Section 287.055(2)(d), F.S., defines the term "compensation" to mean the amount paid by the agency for professional services regardless of whether stated as compensation or as other types of rates.

In the second phase, the "competitive negotiation," the agency negotiates compensation with the most qualified of the minimum three selected firms for professional services at compensation, which the agency determines, is "fair, competitive, and reasonable." If the agency cannot negotiate a satisfactory contract, the agency must formally terminate negotiations with that firm and must then negotiate with the second most qualified firm. The agency must negotiate with the third most qualified firm if the negotiation with the second most qualified firm fails to produce a satisfactory contract. If the agency cannot negotiate a satisfactory contract with any of the three selected, the agency must select additional firms in order of their competence and qualifications and continue negotiations until it reaches a contract. Once negotiations with a firm are terminated, the agency cannot resume negotiations with that firm for the project.

In October 2011, the Attorney General opined that local governments could not create a hybrid procurement process for awarding projects and are limited to utilizing statutorily defined procedures.³²

Procurement of Construction Services for Public Property and Publicly Owned Buildings

Chapter 255, F.S., specifies the procedures to be followed in the procurement of construction services for public property and publicly owned buildings. Section 255.29, F.S., requires the DMS to establish, by rule,³³ the following construction contract procedures for:

- Determining the qualifications and responsibility of potential bidders prior to advertisement for and receipt of bids for building construction contracts, including procedures for the rejection of bidders who are reasonably determined from prior experience to be unqualified or irresponsible to perform the work required by a proposed contract.
- Awarding each state agency construction project to the lowest qualified bidder. Additionally, the DMS must provide procedures for cases in which the DMS declares a valid emergency to exist, which would necessitate the waiver of the rules governing the award of state construction contracts to the lowest qualified bidder.
- Governing negotiations for construction contracts and modifications to contract documents when the DMS Secretary determines that such negotiations are in the best interest of the state.

²⁷ *Id*.

²⁸ Section 287.055(5)(a), F.S.

²⁹ Section 287.055(5)(b), F.S.

³⁰ *Id*.

³¹ Section 287.055(5)(c), F.S.

³² Op. Att'y Gen. Fla. 2011-21 (2011).

³³ See Chapter 60D-5, F.A.C., that establishes the procedures for s. 255.29, F.S. Rule 60D-5.001, F.A.C., requires procedures be followed in advertising for bids for construction contracts; in determining the eligibility of potential bidders to submit proposals for construction contracts; in awarding construction contracts; for waiver of non-material bid deviations; for rejection of bids; for disqualification of contractors; in requesting authority to negotiate contracts, and in negotiating contracts.

• Entering into performance-based contracts for the development of public facilities when the DMS determines the use of such contracts to be in the best interest of the state.

These procedures must include, but are not limited to:³⁴

- Prequalification of bidders;
- Criteria to be used in developing requests for proposals which may provide for singular responsibility for design and construction, developer flexibility in material selection, construction techniques, and application of state-of-the-art improvements;
- Accelerated scheduling, including the development of plans, designs, and construction simultaneously; and
- Evaluation of proposals and award of contracts considering such factors as price, quality, and concept of the proposal.

The state must competitively bid contracts for construction projects that it projects to cost in excess of \$200,000.³⁵ County, municipal, or other political subdivision contracts for construction projects that are projected to cost in excess of \$200,000 also must be bid competitively.³⁶ Counties, municipalities, special districts, or other political subdivisions seeking to construct or improve a public building must bid the project competitively if the projected cost is in excess of \$300,000.³⁷

The solicitation of competitive bids or proposals for any state construction project with anticipated costs of more than \$200,000 must be advertised publicly in the Florida Administrative Register (FAR) at least 21 days prior to the established bid opening.³⁸ If the state construction project is projected to exceed \$500,000, the advertisement must be published in the FAR at least 30 days prior to the bid opening and at least once in a newspaper of general circulation in the county where the project is located 30 days prior to the bid opening, and at least five days prior to any scheduled prebid conference.³⁹

Scrutinized Companies

Current law limits state and local governments from contracting for goods or services with scrutinized companies⁴⁰ and companies that are engaged in a boycott of Israel.⁴¹ Specifically, companies on the Scrutinized Companies that Boycott Israel List⁴² or engaged in a boycott of Israel⁴³ or on the Scrutinized Companies with Activities in Sudan List or on the Scrutinized

³⁴ Section 255.29(4)(a)-(d), F.S.

³⁵ Section 255.0525(1), F.S. Also, see Rules 60D-5.002(2) and 60D-5.0073, F.A.C.

³⁶ Section 255.0525(2), F.S.

³⁷ Section 255.20(1), F.S. (Special district as defined in ch. 189, F.S.). For electrical work, local governments must competitively award projects estimated to cost more than \$75,000 to an appropriately licensed contractor.

³⁸ Section 255.0525(1), F.S.

³⁹ *Id.* Similar publishing provisions apply to construction projects projected to cost more than \$200,000 for counties, municipalities, and other political subdivisions. *See* Section 255.0525(2), F.S.

⁴⁰ Sections 215.473(1)(v) and 215.4725(1)(f), F.S.

⁴¹ See s. 287.135, F.S.

⁴² The Israel List is a list of companies that boycott Israel that is compiled by the State Board of Administration. Section 215.4725(2), F.S.

⁴³ The term "boycott of Israel" means refusing to deal, terminating business activities, or taking other actions to limit commercial relations with Israel, or persons or entities doing business in Israel or in Israeli-controlled territories, in a

Companies with Activities in the Iran Petroleum Energy Sector List or engaged in business operations in Cuba or Syria are prohibited from bidding on, submitting a proposal for, or entering into or renewing a contract with an agency or local governmental entity⁴⁴ for goods or services of \$1 million or more. ⁴⁵ In addition, any contract with an agency or local governmental entity for goods or services of \$1 million or more, entered into or renewed on or after specified dates, must contain a provision that allows for the termination of the contract, at the option of the awarding body, if the company is found to have submitted a false certification or is engaged in a boycott of Israel or has been placed on the Scrutinized Companies that Boycott Israel List or the Scrutinized Companies with Activities in Sudan List or the Scrutinized Companies with Activities in the Iran Petroleum Energy Sector List or engaged in business operations in Cuba or Syria. ⁴⁶

A company that submits a bid or proposal for, or that otherwise proposes to enter into or renew a contract with an agency or local governmental entity for goods or services of \$1 million or more must certify that it is not participating in a boycott of Israel, on the Scrutinized Companies with Activities in Sudan List or the Scrutinized Companies with Activities in the Iran Petroleum Energy Sector List, or that it does not have business operations in Cuba or Syria. The certification must be submitted at the time a bid or proposal is submitted or before a contract is executed or renewed. As

If an agency or local governmental entity determines that a company has submitted a false certification, it must provide the company with written notice, and the company has 90 days to respond in writing to such determination.⁴⁹ If the company fails to demonstrate that the determination of false certification was made in error, the awarding body must bring a civil action against the company.⁵⁰ If a civil action is brought and the court determines that the company submitted a false certification, the company must pay all reasonable attorney fees and costs (including costs for investigations that led to the finding of false certification).⁵¹ In addition, a civil penalty equal to the greater of \$2 million or twice the amount of the contract for which the false certification was submitted must be imposed.⁵² The company is ineligible to bid on any contract with an agency or local governmental entity for three years after the date the agency or local governmental entity determined that the company submitted a false

discriminatory manner. A statement by a company that it is participating in a boycott of Israel or in Israeli-controlled territories, or that it has initiated a boycott in response to a request for a boycott of Israel or in compliance with, or in furtherance of, calls for a boycott of Israel, may be considered by the State Board of Administration to be evidence that a company is participating in a boycott of Israel. The term does not include restrictive trade practices or boycotts fostered or imposed by foreign countries against Israel. Sections 287.135(1)(b) and 215.4725(1)(a), F.S.

⁴⁴ The term "local governmental entity" means a county, municipality, special district, or other political subdivision of the state. Section 287.135(1)(d), F.S.

⁴⁵ Section 287.135(2), F.S.

⁴⁶ Section 287.135(3), F.S.

⁴⁷ Section 287.135(5), F.S.

⁴⁸ *Id*.

⁴⁹ Section 287.135(5)(a), F.S.

⁵⁰ *Id*.

⁵¹ *Id*.

⁵² Section 287.135(5)(a)1., F.S.

certification.⁵³ A civil action to collect the penalties must commence within three years after the date the false certification is submitted.⁵⁴

An agency or local governmental entity is authorized to make a case-by-case exception to the contracting prohibition for a company on the Israel List if all of the following occur:

- The boycott of Israel was initiated before October 1, 2016.
- The company certifies in writing that it has ceased its boycott of Israel.
- The agency or local governmental entity determines that it is in the best interest of the state or local community to contract with the company.
- The company has adopted, has publicized, and is implementing a formal plan to cease scrutinized business operations⁵⁵ and to refrain from engaging in any new scrutinized business operations.⁵⁶

An agency or local governmental entity is also authorized to make an exception to the contracting prohibition for a company on the Israel List if one of the following occurs:

- The local governmental entity makes a public finding that, absent such an exemption, the local governmental entity would be unable to obtain the goods or services for which the contract is offered.
- For a contract with an executive agency, the Governor makes a public finding that, absent such an exemption, the agency would be unable to obtain the goods or services for which the contract is offered.
- For a contract with an office of a state constitutional officer other than the Governor, the state constitutional officer makes a public finding that, absent such an exemption, the office would be unable to obtain the goods or services for which the contract is offered.⁵⁷

III. Effect of Proposed Changes:

Section 1 amends section 287.135, F.S., to prohibit a company that is on the Scrutinized Companies that Boycott Israel List or that is engaged in a boycott of Israel from bidding on, submitting a proposal for, or entering into or renewing a contract with an agency or local government entity for goods or services of any amount, rather than only contracts of \$1 million or more.

The bill updates the time frames for contracts with an agency or local governmental entity for goods or services of \$1 million or more entered into or renewed after October 1, 2016, through June 30, 2016, and after July 1, 2018, that must contain a provision that allows for the termination of the contract, at the option of the awarding body, if the company is found to have submitted a false certification or has been placed on the Scrutinized Companies with Activities in Sudan List or the Scrutinized Companies with Activities in the Iran Petroleum Energy Sector List or engaged in business operations in Cuba or Syria.

⁵³ Section 287.135(5)(a)2., F.S.

⁵⁴ Section 287.135(5)(b), F.S.

⁵⁵ Section 215.473(1)(u), F.S., defines "scrutinized business operations" to mean business operations that result in a company becoming a scrutinized company.

⁵⁶ Section 287.135(4), F.S.

⁵⁷ *Id*.

The bill requires a contract with an agency or local governmental entity for goods or services of any amount entered into or renewed on or after July 1, 2018, to contain a provision that allows for the termination of the contract at the option of the awarding body if the company has been placed on the Scrutinized Companies that Boycott Israel List or is engaged in a boycott of Israel.

The bill authorizes an agency or local governmental entity to make a case-by-case exception to the contracting prohibition for a company on the Scrutinized Companies that Boycott Israel List for contracts for goods or services of any amount based on the same conditions currently applicable to contracts of \$1 million or more.

The bill requires a company that submits a bid or proposal, or that otherwise proposes to enter into or renew a contract with an agency or local governmental entity, for goods or services of any amount to certify that it is not participating in a boycott of Israel.

The bill preempts any ordinance or rule of any agency or local governmental entity involving public contracts for goods or services for any amount with a company that has been placed on the Scrutinized Companies that Boycott Israel List or is engaged in a boycott of Israel.

Section 2 provides that the bill is effective July 1, 2018.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

The mandate restrictions do not apply because the bill does not require counties and municipalities to spend funds, reduce counties' or municipalities' ability to raise revenue, or reduce the percentage of state tax shared with counties and municipalities.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. Other Constitutional Issues:

The U.S. Constitution grants the federal government various powers related to foreign affairs, such as the power to declare war,⁵⁸ maintain a military,⁵⁹ enter into treaties and other international agreements,⁶⁰ regulate foreign commerce,⁶¹ and to hear cases involving foreign states and citizens.⁶² These grants of power have been interpreted to

⁵⁸ Section 8, Art. I, U.S. Constitution.

⁵⁹ Id

⁶⁰ Section 2, Art. II, U.S. Constitution.

⁶¹ Section 8, Art. I, U.S. Constitution.

⁶² Section 2, Art. III, U.S. Constitution.

grant the federal government the exclusive power to act in the area of foreign affairs.⁶³ When a state law operates in the field of foreign affairs without federal authorization, a reviewing court might find the state law to be invalid.⁶⁴

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

Companies that choose to boycott Israel may not be eligible to contract with state and local governmental entities in Florida.

C. Government Sector Impact:

State agencies and local governments will not be permitted to contract with certain companies that boycott Israel in certain instances. This may eliminate contractors that may otherwise have been a less expensive source for certain goods and services.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends section 287.135 of the Florida Statutes.

IX. Additional Information:

A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

⁶³ *Hines v. Davidowitz*, 312 U.S. 52, 63 (1941) (Stating that the "Federal Government, representing as it does the collective interests of the forty-eight states, is entrusted with full and exclusive responsibility for the conduct of affairs with foreign sovereignties.").

⁶⁴ Zschernig v. Miller, 389 U.S. 429 (1968); American Ins. Ass'n v. Garamendi, 539 U.S. 396 (2003).

Florida Senate - 2018 SB 780

By Senator Brandes

24-00797-18 2018780_ A bill to be entitled

An act relating to the prohibition against contracting

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with scrutinized companies; amending s. 287.135, F.S.; prohibiting a company that is on the Scrutinized Companies that Boycott Israel List or that is engaged in a boycott of Israel from bidding on, submitting a proposal for, or entering into or renewing a contract with an agency or local governmental entity for goods or services of any amount; providing exceptions; requiring such contracts entered into or renewed on or after July 1, 2018, to include a provision authorizing termination of the contract under specified circumstances; requiring a company to provide a specified certification before submitting a bid or proposal for or entering into or renewing such contracts; providing for preemption of agency or local governmental entity ordinances and rules involving such contracts; conforming provisions to changes made by the act; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 287.135, Florida Statutes, is amended to read:

287.135 Prohibition against contracting with scrutinized companies.—

- (1) In addition to the terms defined in ss. 287.012 and 215.473, as used in this section, the term:
 - (a) "Awarding body" means, for purposes of state contracts,

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CODING: Words $\underline{\textbf{stricken}}$ are deletions; words $\underline{\textbf{underlined}}$ are additions.

Florida Senate - 2018 SB 780

24-00797-18 2018780 an agency or the department, and for purposes of local 31 contracts, the governing body of the local governmental entity. 32 (b) "Boycott of Israel" has the same meaning as defined in 33 s. 215.4725. 34 (c) "Business operations" means, for purposes specifically related to Cuba or Syria, engaging in commerce in any form in Cuba or Syria, including, but not limited to, acquiring, developing, maintaining, owning, selling, possessing, leasing, or operating equipment, facilities, personnel, products, 38 39 services, personal property, real property, military equipment, or any other apparatus of business or commerce. (d) "Local governmental entity" means a county, municipality, special district, or other political subdivision 42 4.3 of the state. (2) A company is ineligible to, and may not, bid on, submit a proposal for, or enter into or renew a contract with an agency or local governmental entity for goods or services of \$1 million 46 47 or more if at the time of bidding or submitting a proposal for a new contract or renewal of an existing contract, the company: 49 (a) Any amount if, at the time of bidding on, submitting a proposal for, or entering into or renewing such contract, the 51 company is on the Scrutinized Companies that Boycott Israel List, created pursuant to s. 215.4725, or is engaged in a 53 boycott of Israel; or (b) One million dollars or more if, at the time of bidding 54 on, submitting a proposal for, or entering into or renewing such 55 56 contract, the company: 57 1. Is on the Scrutinized Companies with Activities in Sudan

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List or the Scrutinized Companies with Activities in the Iran

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Petroleum Energy Sector List, created pursuant to s. 215.473; or 2.(e) Is engaged in business operations in Cuba or Syria.

6.5

8.3

(3) (a) Any contract with an agency or local governmental entity for goods or services of \$1 million or more entered into or renewed on or after:

1.(a) July 1, 2011, through June 30, 2012, must contain a provision that allows for the termination of such contract at the option of the awarding body if the company is found to have submitted a false certification as provided under subsection (5) or been placed on the Scrutinized Companies with Activities in Sudan List or the Scrutinized Companies with Activities in the Iran Petroleum Energy Sector List.

2.(b) July 1, 2012, through September 30, 2016, must contain a provision that allows for the termination of such contract at the option of the awarding body if the company is found to have submitted a false certification as provided under subsection (5), been placed on the Scrutinized Companies with Activities in Sudan List or the Scrutinized Companies with Activities in the Iran Petroleum Energy Sector List, or been engaged in business operations in Cuba or Syria.

3.(e) October 1, 2016, through June 30, 2018, must contain a provision that allows for the termination of such contract at the option of the awarding body if the company:

 $\underline{\text{a.1.}}$ Is found to have submitted a false certification as provided under subsection (5);

<u>b.2.</u> Has been placed on the Scrutinized Companies that Boycott Israel List, or is engaged in a boycott of Israel;

c.3. Has been placed on the Scrutinized Companies with Activities in Sudan List or the Scrutinized Companies with

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CODING: Words $\underline{\textbf{stricken}}$ are deletions; words $\underline{\textbf{underlined}}$ are additions.

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Activities in the Iran Petroleum Energy Sector List; or $\underline{\text{d.4-}}$ Has been engaged in business operations in Cuba or Syria.

4. July 1, 2018, must contain a provision that allows for the termination of such contract at the option of the awarding body if the company is found to have submitted a false certification as provided under subsection (5), been placed on the Scrutinized Companies with Activities in Sudan List or the Scrutinized Companies with Activities in the Iran Petroleum Energy Sector List, or been engaged in business operations in Cuba or Syria.

(b) Any contract with an agency or local governmental entity for goods or services of any amount entered into or renewed on or after July 1, 2018, must contain a provision that allows for the termination of such contract at the option of the awarding body if the company is found to have been placed on the Scrutinized Companies that Boycott Israel List or is engaged in a boycott of Israel.

(4) Notwithstanding subsection (2) or subsection (3), an agency or local governmental entity, on a case-by-case basis, may permit a company on the Scrutinized Companies that Boycott Israel List, the Scrutinized Companies with Activities in Sudan List or the Scrutinized Companies with Activities in the Iran Petroleum Energy Sector List, or a company engaged in with business operations in Cuba or Syria, to be eligible for, bid on, submit a proposal for, or enter into or renew a contract for goods or services of \$1 million or more, or may permit a company on the Scrutinized Companies that Boycott Israel List to be eligible for, bid on, submit a proposal for, or enter into or

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renew a contract for goods or services of any amount, under the conditions set forth in paragraph (a) or the conditions set forth in paragraph (b):

- (a)1. With respect to a company on the Scrutinized Companies with Activities in Sudan List or the Scrutinized Companies with Activities in the Iran Petroleum Energy Sector List, all of the following occur:
- a. The scrutinized business operations were made before July 1, 2011.
- b. The scrutinized business operations have not been expanded or renewed after July 1, 2011.
- c. The agency or local governmental entity determines that it is in the best interest of the state or local community to contract with the company.
- d. The company has adopted, has publicized, and is implementing a formal plan to cease scrutinized business operations and to refrain from engaging in any new scrutinized business operations.
- 2. With respect to a company engaged in business operations in Cuba or Syria, all of the following occur:
 - a. The business operations were made before July 1, 2012.
- b. The business operations have not been expanded or renewed after July 1, 2012.
- c. The agency or local governmental entity determines that it is in the best interest of the state or local community to contract with the company.
- d. The company has adopted, has publicized, and is implementing a formal plan to cease business operations and to refrain from engaging in any new business operations.

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 ${f CODING: Words \ \underline{stricken}}$ are deletions; words $\underline{underlined}$ are additions.

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3. With respect to a company on the Scrutinized Companies that Boycott Israel List, all of the following occur:

- a. The boycott of Israel was initiated before October 1, 2016.
- b. The company certifies in writing that it has ceased its boycott of Israel.
- c. The agency or local governmental entity determines that it is in the best interest of the state or local community to contract with the company.
- d. The company has adopted, has publicized, and is implementing a formal plan to cease scrutinized business operations and to refrain from engaging in any new scrutinized business operations.
 - (b) One of the following occurs:

- 1. The local governmental entity makes a public finding that, absent such an exemption, the local governmental entity would be unable to obtain the goods or services for which the contract is offered.
- 2. For a contract with an executive agency, the Governor makes a public finding that, absent such an exemption, the agency would be unable to obtain the goods or services for which the contract is offered.
- 3. For a contract with an office of a state constitutional officer other than the Governor, the state constitutional officer makes a public finding that, absent such an exemption, the office would be unable to obtain the goods or services for which the contract is offered.
- (5) At the time a company submits a bid or proposal for a contract or before the company enters into or renews a contract

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with an agency or <u>local</u> governmental entity for goods or services of \$1 million or more, the company must certify that the company is not <u>participating in a boycott of Israel</u>, on the Scrutinized Companies with Activities in Sudan List or the Scrutinized Companies with Activities in the Iran Petroleum Energy Sector List <u>and</u>, or that it does not have business operations in Cuba or Syria. At the time a company submits a bid or proposal for a contract or before the company enters into or renews a contract with an agency or local governmental entity for goods or services of any amount, the company must certify that the company is not participating in a boycott of Israel.

- (a) If, after the agency or the local governmental entity determines, using credible information available to the public, that the company has submitted a false certification, the agency or local governmental entity shall provide the company with written notice of its determination. The company shall have 90 days following receipt of the notice to respond in writing and to demonstrate that the determination of false certification was made in error. If the company does not make such demonstration within 90 days after receipt of the notice, the agency or the local governmental entity shall bring a civil action against the company. If a civil action is brought and the court determines that the company submitted a false certification, the company shall pay the penalty described in subparagraph 1. and all reasonable attorney fees and costs, including any costs for investigations that led to the finding of false certification.
- 1. A civil penalty equal to the greater of \$2 million or twice the amount of the contract for which the false certification was submitted shall be imposed.

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2. The company is ineligible to bid on any contract with an agency or local governmental entity for 3 years after the date the agency or local governmental entity determined that the company submitted a false certification.

- (b) A civil action to collect the penalties described in paragraph (a) must commence within 3 years after the date the false certification is submitted.
- (6) Only the agency or local governmental entity that is a party to the contract may cause a civil action to be brought under this section. This section does not create or authorize a private right of action or enforcement of the penalties provided in this section. An unsuccessful bidder, or any other person other than the agency or local governmental entity, may not protest the award of a contract or contract renewal on the basis of a false certification.
- (7) This section preempts any ordinance or rule of any agency or local governmental entity involving public contracts for goods or services of:
- (a) One million dollars Of \$1 million or more with a company engaged in scrutinized business operations.
- (b) Any amount with a company that has been placed on the Scrutinized Companies that Boycott Israel List or is engaged in a boycott of Israel.
- (8) The contracting prohibitions in this section applicable to companies on the Scrutinized Companies with Activities in Sudan List or the Scrutinized Companies with Activities in the Iran Petroleum Energy Sector List or to companies engaged in business operations in Cuba or Syria become inoperative on the date that federal law ceases to authorize the states to adopt

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24-00797-18 2018780_ 233 and enforce such contracting prohibitions. 234 Section 2. This act shall take effect July 1, 2018.

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Committee Agenda Request

Го:	Senator Rob Bradley Appropriations
Subject:	Committee Agenda Request
Date:	January 18, 2018
	request that Senate Bill #780 , relating to Prohibition Against Contacting with Companies , be placed on the:
⊠ co	ommittee agenda at your earliest possible convenience.
no no	ext committee agenda.

Senator Jeff Brandes Florida Senate, District 24



Committee Agenda Request

To:	Senator Rob Bradley Committee on Appropriations
Subject:	Committee Agenda Request
Date:	February 8, 2018
•	request that Senate Bill #780 , relating to Prohibition Against Contracting with Companies , be placed on the:
o co	mmittee agenda at your earliest possible convenience.
ne	xt committee agenda.

Senator Jeff Brandes Florida Senate, District 24

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional S	Staff conducting t	he meeting) SB160
Meeting Date		Bill Number (if applicable)
TopicSB780:	-	Amendment Barcode (if applicable)
Name Tyler (rown	-	
Job Title		
Address 600 anie Or Agy 1264 Street	Phone _	561-602-4115
Tallahassee FL	Email	
		In Support Against ais information into the record.)
Representing FSU Students for Justice in Palestone	and f	SU NAACP
Appearing at request of Chair: Yes No Lobbyist regist	ered with I	Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

APPEARANCE RECORD

Meeting Date	(Deliver BOTH co	opies of this form to the Se	nator or Senate Profess	ional Staff conducting t	SB 78	er (if applicable)
Topic SB	79P				Amendment Barco	de (if applicable)
Name <u>Sara</u>	Man	moud				
Job Title Renad	b Tecl	nnician			9,	
Address Street	wild	Dunes o	tirche	Phone _	909 Cest	9120
Jackson	nile	State	320G9 Zip	6 Email <u>{</u>	arad.mah	moud amaila
Speaking: For	Against	Information	Wai	ive Speaking: e Chair will read to	In Support his information into the	Against ne record.)
Representing	Jackso	nville pa	lestine	Sovidani	ty Netw	rovk
Appearing at request	of Chair:	Yes ☑ No	Lobbyist re	egistered with	Legislature:	Yes No
While it is a Senate tradition	on to encourag	ge public testimony,	time may not perr	mit all persons wis	shing to speak to be	heard at this

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the me	seting) $SB780$
Meeting Date	Bill Number (if applicable)
Topic <u>GB780</u> Name Albert Wishele	mendment Barcode (if applicable)
.loh Title	643146000
Address 8232 Bay Tree LN Phone 99 Street Sackson VIIIE FL 52256 Email 20	gk 13t@gimail.
Speaking: For Against Information State Zip Waive Speaking: The Chair will read this in	
Representing Backsonville Palestine Solidarity Network	
Appearing at request of Chair: Yes No Lobbyist registered with Legi	islature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional S	120
Meeting Date	Bill Number (if applicable)
- R D S	
Topic	Amendment Barcode (if applicable)
Name _ Christopher Holton	
Job Title Vice President for Out reach	
Address 2020 Pennsylvania Ave.	Phone 5042348857
Street	Email holtone center o second to by
City State Zip	
Speaking: For Against Information Waive S	peaking: In Support Against ir will read this information into the record.)
Representing Ceyfer for Security Poli	
Appearing at request of Chair: Yes No Lobbyist regist	ered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many	

S-001 (10/14/14)

This form is part of the public record for this meeting.

APPEARANCE RECORD

Meeting Date (Deliver BOTH copies of this form to the Senate	or or Senate Professional Staff conducting the meeting) Bill Number (if applicable)
Topic BDS	Amendment Barcode (if applicable)
Job Title Total Page 1	
Address 534 West Park AME	Phone 813-352-9019
Toulandssee Fl. City State	3230 Email SM Sjary, Kyled
Speaking: V For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing NoteFac	
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, timeeting. Those who do speak may be asked to limit their remains	ne may not permit all persons wishing to speak to be heard at this arks so that as many persons as possible can be heard.
This form is part of the public record for this meeting.	S-001 (10/14/14)

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator	or Senate Professional Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic <u>58780</u>	Amendment Barcode (if applicable)
Name Reem Zailon	
Job Title 2	
Address 2421 Jackson Bl	UTT Rd. Phone 201-3/4-6767
Street La la hasee T-L State	3230LE Email 12 15 eary. FSU-
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing FSUSJP	
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time meeting. Those who do speak may be asked to limit their remark	· · · · · · · · · · · · · · · · · · ·

This form is part of the public record for this meeting.

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepai	ed By: The	Professional St	aff of the Committe	e on Appropriation	ons
BILL:	CS/SJR 79	2				
INTRODUCER: Ethics and		Elections	Committee ar	nd Senator Lee		
SUBJECT: Chief Fina		ncial Offic	cer			
DATE:	February 1	4, 2018	REVISED:			
ANAL	YST	STAF	DIRECTOR	REFERENCE		ACTION
. Carlton		Ulrich		EE	Fav/CS	
. Cibula		Cibula		JU	Favorable	
3. McVaney		Hansei	1	AP	Favorable	
ļ.				RC		

Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

I. Summary:

CS/SJR 792 is a joint resolution to amend the State Constitution by establishing additional responsibilities for the state's Chief Financial Officer (CFO). Specifically, the resolution provides that the CFO shall participate as a principal in consensus economic, demographic, and revenue estimating conferences. The resolution further provides the CFO with the authority to review and certify, prior to execution, that state contracts in excess of \$10 million comply with state law, include all provisions required by statute, and do not require payment exceeding amounts appropriated or authorized by law.

The Department of Financial Services (DFS) indicates the joint resolution could require a significant impact for the staffing required to perform such tasks within DFS' Division of Accounting and Auditing. In addition, there are two technology options available to implement this change in the review and certification of state contracts: modification of either the Department of Management Services' (DMS) Purchasing Web Site system or modification of the DFS' Florida Accountability Contract Tracking System (FACTS).

The cost of updating the DMS' Purchasing Web Site systems is indeterminate. The DFS estimates the cost of updating FACTS to be in excess of \$1.5 million with licensing and maintenance costs of approximately \$300,000 annually thereafter.¹

Each house of the Legislature must pass the joint resolution by a three-fifths vote in order for it to be placed on the ballot for approval by the electors. Thereafter, it must be approved by 60 percent of the electors voting. The amendment, if approved, becomes effective after the next general election or at an earlier special election specifically authorized by law for that purpose.

II. Present Situation:

Chief Financial Officer

The Chief Financial Officer (CFO) is an elected constitutional officer and member of the Cabinet. The CFO's duties, as described by the Florida Constitution, are to serve as the chief fiscal officer of the state, settle and approve accounts against the state, and keep all state funds and securities. The CFO, the Governor, and the Attorney General serve as State Board of Administration. The CFO, the Governor, the Attorney General, and the Commissioner of Agriculture serve as the trustees of the Internal Improvement Trust Fund and as the agency head of the Department of Law Enforcement.² The elected CFO, not a designee, serves in these capacities.

Among the CFO's many statutory responsibilities is the responsibility to "examine, audit, and settle all accounts, claims, and demands, whatsoever, against the state, arising under any law or resolution of the Legislature, and issue a warrant directing the payment out of the State Treasury of such amount as he or she allows thereon." The CFO must also train agency contract managers, and the CFO may audit executed agency contracts.

Requirement for State Contracts

Chapter 287, F.S., Procurement of Personal Property and Services, contains most of the statutes governing contracting by state agencies. These requirements become more detailed as the value of the contracts increase. Contract documents must also contain provisions required by statute based on the value of goods and services involved or the type of contract.

In some cases, for example, an agency contract must:

- State that agency contractors and subcontractors must comply with the public records laws.⁵
- Include specifications that clearly establish all the tasks that a contractor is required to perform.⁶

¹ Department of Financial Services, *Analysis of SB 792* (November 29, 2017) (on file with Senate Appropriations Subcommittee on General Government).

² FLA. CONST. art. IV, s. 4(a), (c), (e), (f), and (g).

³ Section 17.03(1), F.S.

⁴ Sections 287.057(14) and 287.136, F.S.

⁵ Section 287.0571(5)(j), F.S.

⁶ Section 287.056(1)(a), F.S.

• State that bills for fees or other compensation for services or expenses must be submitted in detail sufficient to allow for a proper preaudit and postaudit of the bills or fees.⁷

- Identify the financial consequences that the agency will apply if the contractor fails to perform the contract.⁸
- Address the property rights in intellectual property related to the contract and the state's rights regarding the intellectual property if the contractor fails to provide the services or is no longer providing services.⁹

If a contract binds the state for longer than one fiscal year, the contract must state that the government's obligation to pay under the contract is contingent upon an annual appropriation by the Legislature. ¹⁰

Generally, an executive or judicial branch entity is prohibited from executing a contract which binds the state for the purchase of services or tangible personal property in excess of \$5 million unless the contract identifies the specific appropriation of state funds from which the state will make payment under the contract in the <u>first year</u> of the contract.¹¹ This statutory provision recognizes that state agencies are authorized to enter into multi-year contracts.

State Planning and Budgeting Processes

In 1992, the voters approved article III, section 19(a)(1) of the Florida Constitution. This provision requires the Legislature to prescribe by general law "the adoption of annual state budgetary and planning processes." These constitutionally required planning and budgetary processes are set forth in detail in chapter 216, F.S.

In 1985, the Legislature formalized the consensus estimating conference process used to develop the official information for purposes of the state planning and budgeting system. ¹² Official information includes data, forecasts, estimates, analyses and studies on a particular matter, and the consensus process requires the unanimous consent of <u>all</u> of the principals of an estimating conference. ¹³ Once official information is developed by a conference, state agencies and the judicial branch must use the information in carrying out their duties under the state planning and budgetary system. ¹⁴

The principals of a consensus conference include:

- Professional staff of the Executive Office of the Governor who are designated by the Governor;
- The coordinator of the Office of Economic and Demographic Research and other professional staff of EDR which are designated by the coordinator to serve as a principal;
- Professional staff of the Senate designated by the President of the Senate; and

⁷ Section 287.058(1)(a), F.S.

⁸ Section 287.058(1)(h), F.S.

⁹ Section 287.058(1)(i), F.S.

¹⁰ Section 287.0582, F.S.

¹¹ Section 216.313, F.S.

¹² Section 216.134(1), F.S.

¹³ Section 216.133, F.S.

¹⁴ Section 216.135, F.S.

 Professional staff of the House of Representatives designated by the Speaker of the House of Representatives.¹⁵

The ten consensus estimating conferences and a general description of their areas of responsibility are set forth below:

- **Economic Estimating Conference**—develops official information with respect to the national and state economies, as the conference determines is needed for the state planning and budgeting system. This information includes long-term trend forecasts. ¹⁶
- **Demographic Estimating Conference**—develops official information with respect to the population of the nation and state by age, race, and sex, as the conference determines is needed for the state planning and budgeting system.¹⁷
- **Revenue Estimating Conference**—develops official information with respect to anticipated state and local government revenues, as the conference determines is needed for the state planning and budgeting system. This information may include estimates of trust fund revenues.¹⁸
- Education Estimating Conference—develops official information relating to the state public and private educational system, including forecasts of student enrollments, the national average of tuition and fees at public postsecondary educational institutions, the number of students qualified for state financial aid programs and for the William L. Boyd, IV, Florida Resident Access Grant Program and the appropriation required to fund the full award amounts for each program, fixed capital outlay needs, and Florida Education Finance Program formula needs, as the conference determines is needed for the state planning and budgeting system. ¹⁹
- **Criminal Justice Estimating Conference**—develops official information relating to the criminal justice system, including forecasts of prison admissions and population and of supervised felony offender admissions and population, as the conference determines is needed for the state planning and budgeting system.²⁰
- Social Services Estimating Conference—develops official information relating to the social services system of the state, including forecasts of social services caseloads, utilization, and expenditures, as the conference determines is needed for the state planning and budgeting system. The conference also develops information relating to the Florida KidCare program that the conference determines is needed to plan for and project future budgets and the drawdown of federal matching funds.²¹
- Workforce Estimating Conference—develops official information on the workforce development system planning process, as it relates to the personnel needs of current, new, and emerging industries as the conference determines is needed by the state planning and budgeting system. This information must include at least: short-term and long-term forecasts of employment demand for jobs by occupation and industry; entry and average wage forecasts among those occupations; and estimates of the supply of trained and qualified individuals available or potentially available for employment in those occupations, with

¹⁵ Section 216.134(4)(c), F.S.

¹⁶ Section 216.136(1), F.S.

¹⁷ Section 216.136(2), F.S.

¹⁸ Section 216.136(3), F.S.

¹⁹ Section 216.136(4), F.S.

²⁰ Section 216.136(5), F.S.

²¹ Section 216.136(6), F.S.

special focus upon those occupations and industries which require high skills and have high entry wages and experienced wage levels.²²

- Early Learning Programs Estimating Conference—develops estimates and forecasts of the unduplicated count of children eligible for the school readiness program and of children eligible for the Voluntary Prekindergarten Education Program, as the conference determines are needed to support the state planning, budgeting, and appropriations processes.²³
- Self-Insurance Estimating Conference—develops official information on self-insurance related issues, as the conference determines is needed by the state planning and budgeting system.²⁴
- Florida Retirement System Actuarial Assumption Conference—develops official
 information with respect to the economic and noneconomic assumptions and funding
 methods of the Florida Retirement System necessary to perform the system actuarial study.²⁵

Department of Financial Services

The CFO serves as the head of the Department of Financial Services (DFS), which executes the duties of the CFO. The DFS consists of the following divisions:

- The Division of Accounting and Auditing;
- The Division of State Fire Marshal;
- The Division of Risk Management;
- The Division of Treasury;
- The Division of Insurance Fraud;
- The Division of Rehabilitation and Liquidation;
- The Division of Insurance Agents and Agency Services;
- The Division of Consumer Services;
- The Division of Workers' Compensation;
- The Division of Administration;
- The Division of Legal Services;
- The Division of Information Systems;
- The Division of Insurance Consumer Advocate:
- The Division of Funeral, Cemetery, and Consumer Services; and
- The Division of Public Assistance Fraud²⁶

Also established within DFS are:

- The Financial Services Commission;²⁷
- The Board of Funeral, Cemetery, and Consumer Services;²⁸ and

²² Section 216.136(7), F.S.

²³ Section 216. 136(8), F.S.

²⁴ Section 216.136(9), F.S.

²⁵ Section 216.136(10), F.S.

²⁶ s. 20.121(2), F.S.

²⁷ The Financial Services Commission is composed of the Governor and the Cabinet members and includes the Office of Insurance Regulation and the Office of Financial Regulation. The offices are responsible for activities of the commission relating to regulation and investigation of violations of law relating to insurance and financial institutions. Section 20.121(3)(a), F.S.

²⁸ The Board of Funeral, Cemetery, and Consumer Services is created within the Division of Funeral, Cemetery, and Consumer Services and regulates licenses issued under ch. 497, F.S. Sections 20.121(4) and 497.103, F.S.

• The Strategic Markets Research and Assessment Unit. 29

Florida Accountability Contract Tracking System (FACTS)

In 2009, the Florida Legislature enacted the Transparency Florida Act.³⁰ The CFO is required to establish and maintain a secure online contract working system known as the Florida Accountability Contract Tracking System (FACTS).³¹ Within 30 calendar days after executing a contract, each state entity³² is required to post the following information relating to contracts on FACTS:

- The names of the contracting entities;
- The procurement method;
- The contract beginning and ending dates;
- The nature or type of the commodities or services purchased;
- Applicable contract unit prices and deliverables;
- Total compensation to be paid or received under the contract;
- All payments made to the contractor to date;
- Applicable contract performance measures;
- If a competitive solicitation was not used to procure the goods or services, the justification of such action, including citation to a statutory exemption or exception from competitive solicitation, if any; and
- Electronic copies of the contract and procurement documents that have been redacted to exclude confidential or exempt information.³³

Within 30 days of an amendment³⁴ to an existing contract, state entities must update the information on FACTS.³⁵

Current law also requires each state agency³⁶ to report to DFS, within three working days of executing a contract, the following information relating to certain contracted activities that are not awarded by competitive solicitation:³⁷

• The nature of the commodities or services purchased;

²⁹ The Strategic Markets Research and Assessment Unit creates reports on issues, trends, and threats that broadly affect the condition of the financial services industries. Section 20.121(6), F.S.

³⁰ Section 215.985, F.S.

³¹ Section 215.985(4), F.S. *See* FACTS website, https://www.myfloridacfo.com/division/AA/FACTSReporting/default.htm (last visited February 9, 2018).

³² The term "state entity" means an official, officer, commission, board, authority, council, committee, or department of the executive branch of state government; a state attorney, public defender, criminal conflict and civil regional counsel, capital collateral regional counsel, and the Justice Administrative Commission; the Public Service Commission; and any part of the judicial branch of state government. Section 215.985(14)(h)2., F.S.

³³ Section 215.985(14)(a), F.S.

³⁴ An amendment to a contract includes, but is not limited to, a renewal, termination, or extension of the contract or a modification of the terms of the contract. *See* s. 215.985(14)(b), F.S.

³⁵ Section 215.985(14)(b), F.S.

³⁶ The term "state agency" means any official, officer, commission, board, authority, council, committee, or department of the executive branch of state government. The term includes, but is not limited to, state attorneys, public defenders, criminal conflict and civil regional counsel, capital collateral regional counsel, the Justice Administrative Commission, the Florida Housing Finance Corporation, and the Florida Public Service Commission. Section 216.011(1)(qq), F.S.

³⁷ Agencies must submit the information to DFS for contracts in excess of Category Two (\$35,000) if the goods and services were not purchased by competitive solicitation or from a state term contract. Section 216.0111(2), F.S.

- The term of the contract:
- The final obligation made by the agency;
- A summary of any time constraints that apply to the procurement;
- The justification for not using the competitive solicitation, including any statutory exemption or exception; and
- Other information regarding the contract or the procurement that DFS requires.³⁸

Department of Management Services

The Department of Management Services (DMS) is the business branch of Florida government. The primary mission of DMS is to support sister agencies and former state employees with workforce and business-related functions. The DMS is divided into two major services areas: Business Operations and Workforce Operations.³⁹

Business Operations is responsible for managing general business operations of state government, including:

- State Purchasing;
- Real Estate Development and Management;
- Telecommunications;
- Fleet and Federal Surplus Property; and
- Private Prison Monitoring.⁴⁰

Workforce Operations is responsible for managing the state personnel system, which consists of:

- Human Resource Management;
- People First;
- State Group Insurance; and
- Florida Retirement System.

Division of State Purchasing

The Division of State Purchasing (division) within the DMS comprises the following areas: State Contracts and Agreements, MyFloridaMarketPlace(MFMP), Public Procurement Professional Development and Office of Supplier Diversity (OSD).

The division procures state contracts and agreements for commodities and services that are frequently used by multiple state agencies.

MyFloridaMarketPlace (MFMP)

Pursuant to s. 287.057(22), F.S., the DMS is required to maintain a program for online procurement of commodities and contractual services in consultation with the CFO and the Agency for State Technology (AST). The DMS has authority to contract for equipment and services to develop and implement online procurement in consultation with the AST and in

³⁸ Section 216.0111(1), F.S.

³⁹ https://www.dms.myflorida.com/about_us (last visited February 9, 2018).

⁴⁰ https://www.dms.myflorida.com/about us (last visited February 9, 2018).

compliance with standards of AST. ⁴¹ The DMS is required to adopt rules for the administration of the program for online procurement. ⁴² The DMS may also impose and collect fees for use of the online procurement system. ⁴³

The DMS's online procurement program is MyFloridaMarketPlace (MFMP). MFMP is used by the division for formal solicitations (ITB, RFP, and ITN) and by state agencies for informal quotes and electronic invoicing. MFMP allows for the registration of vendors, creation of solicitations by customers, management and display of catalogs for contracted commodities and services, order placement, purchase approvals, invoice reconciliations, and payment approvals. MFMP has been in operation for more than ten years.⁴⁴

The DMS' Purchasing Web Site system holds all the state term contracts. Those contracts are cited by contract ID in MFMP where purchase orders are created, approved, and finalized through a "workflow" engine. Orders are created and then pushed automatically to approvers for review and approval. Purchase order data is sent to the DFS' Florida Accounting Information System (FLAIR)⁴⁵ where payments to contractors are made upon confirmation of delivery of the goods or services.⁴⁶

III. Effect of Proposed Changes:

The joint resolution amends the State Constitution to require the state Chief Financial Officer to:

- Participate as a principal in consensus economic, demographic, and revenue estimating conferences.
- Review and certify that certain state contracts comply with general laws relating to procurement, include all provisions required by general law for such contracts, and do not require payments in any fiscal year in excess of the amount authorized by general law.

Principal of estimating conferences

As the joint resolution is drafted, it appears the elected CFO, not a designee, is required to be a principal in the estimating conferences. As a principal, the CFO will be required to attend the various conferences and reach consensus with the other principals on any official information adopted by these estimating conferences.

The Demographic and Economic Estimating conferences each generally meet three times per year. The Revenue Estimating Conference meets at least three times annually in the following subconferences:

⁴¹ Section 287.057(22)(a), F.S. Also, see s. 282.0051(4), F.S. (AST has responsibility to perform project oversight on all state agency information technology project costs of \$10 million or more that are funded in the General Appropriations Act or other law.)

⁴² Section 287.057(22)(b), F.S. See Rules 60A-1.030-1.033, F.A.C.

⁴³ Section 287.057(22)(c), F.S.

⁴⁴ See http://www.dms.myflorida.com/business operations/state purchasing (last visited February 9, 2018).

⁴⁵ The Florida Accounting Information Resource (FLAIR) is a double entry, computer-based general ledger accounting system, which is utilized to perform the State of Florida's accounting and financial management functions. https://flair.dbf.state.fl.us/ (last visited February 9, 2018).

⁴⁶ Department of Financial Services, *Analysis of SB* 792 (November 29, 2017) (on file with Senate Appropriations Subcommittee on General Government).

- Ad valorem taxes:
- Article V fees and transfers:
- Documentary stamp taxes;
- General Revenue;
- Gross Receipts and Communication Services Taxes;
- Highway Safety Fees;
- Indian Gaming Revenues;
- Lottery Revenues;
- Public Education Capital Outlay;
- Slot Machine Revenue;
- Tobacco Settlement;
- Tobacco Taxes and Surcharges;
- Transportation Revenues; and
- Unclaimed Property.

In addition to these subconferences, the Revenue Estimating Conference holds "impact conferences" on legislation filed for consideration by the Legislature. The impact conferences generally occur weekly from mid-September through the end of the legislative Regular Session. After session, the conference meets to finalize the impacts on enacted legislation.

In each case, in order for "official information" to be adopted, all principals of the conference, including the CFO, must unanimously consent. Without unanimous consent, the conference cannot develop official information for the state agencies and judicial branch to use for planning and budgeting purposes.

Review and certification of state contracts

Under the joint resolution, the CFO is required to review and certify, before execution, certain state contracts proposed by or on behalf of any state agency, entity, or officer of the executive branch. This provision specifically applies only to state contracts that require a payment or aggregate payments in excess of \$10 million from appropriated funds. This \$10 million threshold will be adjusted for inflation every four years. The joint resolution expressly requires that the processes for review and certification of contracts be established by implementing legislation.

Compliance with state procurement and contracting law

The purpose of the contract review is to ensure that contracts comply with state procurement law and contain the provisions required by statute. Under current law, state agencies are required to comply with the laws and are subject to bid protests if a vendor claims the agency has failed to comply. It is unclear under the joint resolution whether the CFO can substitute his or her judgment for the judgment of a court who has upheld the agency's actions during a procurement. If yes, it may raise due process issues for vendors that have sought redress in the courts but have been frustrated by the CFO's decision regarding compliance.

Requirement for appropriations

The CFO must also review contracts to ensure that any payments required to be made by the state agency, entity, or officer under the contract in any fiscal year do not exceed the amount appropriated for that fiscal year or the amount authorized by law for the purpose of the contract.

As a practical matter, the Legislature does not typically provide specific appropriations beyond the current fiscal year and next fiscal year. The Legislature does note that some appropriations are intended to be "recurring" in nature. This means that the affected agency can expect to receive a similar appropriation in the next fiscal year; however, it is not the lawful appropriation until the Legislature takes another action (passes the bill actually making that appropriation for the next fiscal year). A strict reading of the joint resolution may not allow the CFO to certify that an appropriation exists in the future years of a multi-year contract unless the Legislature changes its behavior and actually appropriates funds for more than one or two fiscal years. As a result, the application of the joint resolution may reduce the ability of executive branch agencies to enter into multi-year contracts.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. Other Constitutional Issues:

Article XI, s. 1 of the Florida Constitution authorizes the Legislature to propose amendments to the Florida Constitution by joint resolution approved by a three-fifths vote of the membership of each house. The amendment must be placed before the electorate at the next general election held more than 90 days after the proposal has been filed with the Secretary of State or at a special election held for that purpose.

Article XI, s. 5(a) of the Florida Constitution and s. 101.161(1), F.S., require constitutional amendments submitted to the electors to be printed in clear and unambiguous language on the ballot. In determining whether a ballot title and summary are in compliance with the accuracy requirement, Florida courts use a two-prong test, asking "first, whether the ballot title and summary 'fairly inform the voter of the chief purpose of the amendment,' and second, 'whether the language of the title and summary, as written, misleads the public."⁴⁷

Article XI, s. 5(e) of the Florida Constitution requires approval by 60 percent of voters for a constitutional amendment to take effect. The amendment, if approved, becomes effective after the next general election or at an earlier special election specifically authorized by law for that purpose.

⁴⁷ Roberts v. Doyle, 43 So. 3d 654, 659 (Fla. 2010), citing Florida Dep't of State v. Slough, 992 So. 2d 142, 147 (Fla. 2008).

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

To the extent that the joint resolution, when implemented by law, ensures that expenditures of public funds comply with law, the public may receive more public goods and services at a lower cost.

C. Government Sector Impact:

Impact of Contract Reviews

The pre-execution review of contracts exceeding \$10 million may slow the negotiations for the contracts in some instances. Additionally, the Chief Financial Officer (CFO) will likely need some additional staff to perform the reviews. However, the pre-execution contract reviews may lessen the staff time required for post-execution audits of the contracts.

Advertising Costs

The Division of Elections (DOE) is required to advertise the full text of proposed constitutional amendments in English and Spanish twice in a newspaper of general circulation in each county before the election in which the amendment is be submitted to the electors. The DOE is also required to provide each Supervisor of Elections with either booklets or posters displaying the full text of proposed amendments.

According to the DOE, the projected cost to advertise constitutional amendments for the 2018 primary and general election cycle was \$120.31 per word. Using those rates, the cost to advertise this amendment in newspapers and produce booklets for the 2018 general election could be \$76,396.85, at a minimum. This cost estimate is contingent on multiple amendments needing advertising, as there is an inverse relationship between the price per word and the length of the advertisements. If no other amendments need to be advertised, the price per word may be significantly higher. Accurate cost estimates cannot be determined until the total number of amendments to be advertised is known.

Total expenses related to constitutional amendment advertising for the 2018 election cycle are likely to be significant, as the 2018 ballot will include amendments placed there by the Constitutional Revision Commission (when the Commission last met in 1998, 13 amendments were placed on the ballot). Amendments can also be placed on the ballot via the initiative petition process, or by a joint resolution of the Florida Legislature. So far, four amendments will appear on the 2018 ballot.

Information Technology Costs

The Department of Financial Services (DFS) indicates there are two information technology options available to implement the review and certification of agreements of ten million dollars or greater: modification of either the Department of Management Services' (DMS) Purchasing Web Site system or modification of the DFS' Florida Accountability Contract Tracking System (FACTS).

To accommodate the process, the DFS suggests the DMS Purchasing Web Site system could be expanded to include all contracts valued over ten million dollars or MyFloridaMarketPlace (MFMP) or similar site could be modified to include a workflow specifically for DFS' "review and certification" of these contracts before agencies are allowed to use them. The cost of updating the DMS' Purchasing Web Site system is indeterminate. However, DFS states "from an information technology perspective, this approach may be more effective because much of the prerequisite data, similar workflow processes and the inception of many purchases already happen in these systems." DMS may be able to modify workflow, which could be accommodated within existing resources.

In comparison, FACTS has limited functionality and its purpose is retrospective. The DFS indicates updating FACTS to accommodate the contract review process would require substantial modification and augmentation in order to ensure all contracts valued above ten million dollars are uploaded before they are finalized by the agencies and to include a workflow process for review and certification of each. The DFS estimates the cost of updating FACTS to be in excess of \$1.5 million with licensing and maintenance costs of approximately \$300,000 annually thereafter. ⁵⁰

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This joint resolution substantially amends Article IV, section 4 of the Florida Constitution.

⁴⁸ Department of Financial Services, *Analysis of SB* 792 (November 29, 2017) (on file with Senate Appropriations Subcommittee on General Government).

⁴⁹ *Id*.

⁵⁰ *Id*.

IX. Additional Information:

A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

CS by Ethics and Elections on January 30, 2018:

The Committee Substitute differs from the original bill in that it makes technical structural changes and specifically requires the Legislature to implement the changes via implementing legislation.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

Florida Senate - 2018 CS for SJR 792

By the Committee on Ethics and Elections; and Senator Lee

582-02642-18 2018792c1

Senate Joint Resolution

A joint resolution proposing an amendment to Section 4 of Article IV of the State Constitution to revise the duties and responsibilities of the Chief Financial Officer.

Be It Resolved by the Legislature of the State of Florida:

That the following amendment to Section 4 of Article IV of the State Constitution is agreed to and shall be submitted to the electors of this state for approval or rejection at the next general election or at an earlier special election specifically authorized by law for that purpose:

ARTICLE IV

EXECUTIVE

SECTION 4. Cabinet.-

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- (a) There shall be a cabinet composed of an attorney general, a chief financial officer, and a commissioner of agriculture. In addition to the powers and duties specified herein, they shall exercise such powers and perform such duties as may be prescribed by law. In the event of a tie vote of the governor and cabinet, the side on which the governor voted shall be deemed to prevail.
- (b) The attorney general shall be the chief state legal officer. There is created in the office of the attorney general the position of statewide prosecutor. The statewide prosecutor shall have concurrent jurisdiction with the state attorneys to prosecute violations of criminal laws occurring or having occurred, in two or more judicial circuits as part of a related

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 ${\tt CODING:}$ Words ${\tt stricken}$ are deletions; words ${\tt \underline{underlined}}$ are additions.

Florida Senate - 2018 CS for SJR 792

	582-02642-18 2018792c1
30	transaction, or when any such offense is affecting or has
31	affected two or more judicial circuits as provided by general
32	law. The statewide prosecutor shall be appointed by the attorney
33	general from not less than three persons nominated by the
34	judicial nominating commission for the supreme court, or as
35	otherwise provided by general law.
36	(c) The chief financial officer shall serve as the chief
37	fiscal officer of the state, and $shall$:
38	(1) Settle and approve accounts against the state: τ and
39	shall
40	(2) Keep all state funds and securities;
41	(3) Participate as a principal in consensus economic,
42	demographic, and revenue estimating conferences; and
43	(4) As prescribed by general law, review and certify,
44	before execution, that each proposed contract of a state agency,
45	entity, or officer of the executive branch requiring a payment
46	or aggregate payments in excess of ten million dollars from
47	funds appropriated to the state agency, entity, or officer:
48	a. Complies with general laws relating to procurement;
49	b. Includes all provisions required by general law for
50	state agency contracts; and
51	c. Does not require payments by the state agency, entity,
52	or officer in any fiscal year in excess of the amount
53	appropriated for that fiscal year or the amount authorized by
54	general law, for the purpose of the contract.
55	
56	The legislature shall enact legislation to implement this
57	paragraph, including the adjustment, to be adjusted at least
58	every four years, of the contract amount threshold to reflect

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the rate of inflation or deflation as indicated in the Consumer Price Index for All Urban Consumers, U.S. City Average, All Items, or a successor index, as calculated by the United States Department of Labor Bureau of Labor Statistics, or its successor agency.

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- (d) The commissioner of agriculture shall have supervision of matters pertaining to agriculture except as otherwise provided by law.
- (e) The governor as chair, the chief financial officer, and the attorney general shall constitute the state board of administration, which shall succeed to all the power, control, and authority of the state board of administration established pursuant to Article IX, Section 16 of the Constitution of 1885, and which shall continue as a body at least for the life of Article XII, Section 9(c).
- (f) The governor as chair, the chief financial officer, the attorney general, and the commissioner of agriculture shall constitute the trustees of the internal improvement trust fund and the land acquisition trust fund as provided by law.
- (g) The governor as chair, the chief financial officer, the attorney general, and the commissioner of agriculture shall constitute the agency head of the Department of Law Enforcement.

BE IT FURTHER RESOLVED that the following statement be placed on the ballot:

CONSTITUTIONAL AMENDMENT

ARTICLE IV, SECTION 4

DUTIES OF THE CHIEF FINANCIAL OFFICER.—Expands the Chief Financial Officer's duties to require that he or she participate

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 ${\tt CODING:}$ Words ${\tt stricken}$ are deletions; words ${\tt \underline{underlined}}$ are additions.

Florida Senate - 2018 CS for SJR 792

582-02642-18

2018792c1

as a principal in consensus economic, demographic, and revenue

estimating conferences and review and certify certain state

contracts above a threshold dollar amount to ensure compliance

with certain laws and that such contracts do not require

payments in any fiscal year which exceed the amount appropriated

or the amount authorized by law. Requires the Legislature to

enact legislation to implement the amendment.

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The Florida Senate

Committee Agenda Request

1

Florida Senate, District 20

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepa	red By: The Professional St	aff of the Committe	e on Appropriations			
BILL:	CS/SB 854	4					
INTRODUCER:	Criminal Justice Committee and Senator Brandes						
SUBJECT:	Correctional Officers						
DATE:	February 1	14, 2018 REVISED:					
ANAL	YST	STAFF DIRECTOR	REFERENCE	ACTION			
1. Cox		Jones	CJ	Fav/CS			
2. Forbes		Sadberry	ACJ	Recommend: Favorable			
3. Forbes		Hansen	AP	Pre-meeting			

Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

I. Summary:

CS/SB 854 lowers the minimum age for employment as a correctional officer from 19 years of age to 18 years of age. However, a correctional officer who is younger than 19 years of age may not supervise inmates but may perform all other duties performed by a full-time, part-time, or auxiliary correctional officer.

The bill does not affect state revenues or expenditures.

The bill is effective July 1, 2018.

II. Present Situation:

The Criminal Justice Standards and Training Commission (Commission), which is housed within the Florida Department of Law Enforcement (FDLE) is, in part, responsible for implementing

requirements related to the training, certification, and discipline of full-time, part-time, and auxiliary correctional officers.

Section 943.10(2), F.S., defines "correctional officer" to mean any person who is appointed or employed full time by the state or any political subdivision thereof, or by any private entity which has contracted with the state or county, and whose primary responsibility is the supervision, protection, care, custody, and control, or investigation, of inmates within a correctional institution; however, the term "correctional officer" does not include any secretarial, clerical, or professionally trained personnel.⁴

Section 943.13, F.S., provides that, to be eligible to be employed as a correctional officer, the person must:

- Be at least 19 years of age;
- Be a citizen of the United States, notwithstanding any law of the state to the contrary;
- Be a high school graduate or its equivalent;⁵
- Not have been convicted of any felony or of a misdemeanor involving perjury or a false statement, or have received a dishonorable discharge from any of the Armed Forces of the United States;⁶
- Have documentation of his or her processed fingerprints on file with the employing agency or, if a private correctional officer, have documentation of his or her processed fingerprints on file with the Department of Corrections (DOC) or the Commission;⁷

¹ Section 943.10(7), F.S., defines "part-time correctional officer" to mean any person who is employed or appointed less than full time, as defined by the employing or appointing agency, with or without compensation, whose responsibilities include the supervision, protection, care, custody, and control of inmates within a correctional institution.

² Section 943.10(9), F.S., defines "auxiliary correctional officer" to mean any person employed or appointed, with or without compensation, who aids or assists a full-time or part-time correctional officer and who, while under the supervision of a full-time or part-time correctional officer, has the same authority as a full-time or part-time correctional officer for the purpose of providing supervision, protection, care, custody, and control of inmates within a correctional institution or a county or municipal detention facility.

³ Correctional officers are eligible for special risk class benefits in accordance with s. 121.0515, F.S. Special risk class membership awards more retirement credit per year of service than is awarded to other employees due to the increased risk that such employees undertake as a part of their duties. Membership of correctional officers in the special risk class is determined by whether the officer's primary duties and responsibilities involve the custody of prisoners or inmates within a prison, jail, or other criminal detention facility, or while on work detail outside the facility, or while being transported; or whether the officer is the supervisor or command officer of a member or members who have such responsibilities. Section 121.0515(1) and (3)(c), F.S.

⁴ Section 943.10(2), F.S.

⁵ Section 943.13(3), F.S., provides that the Commission must define the term high school equivalency in rule.

⁶ Section 943.13(4), F.S., further specifies that: a. Any person who, after July 1, 1981, pleads guilty or nolo contendere to or is found guilty of any felony or of a misdemeanor involving perjury or a false statement is not eligible for employment or appointment as an officer, notwithstanding suspension of sentence or withholding of adjudication; and b. Any person who has pled nolo contendere to a misdemeanor involving a false statement, prior to December 1, 1985, and has had such record sealed or expunged shall not be deemed ineligible for employment or appointment as an officer.

⁷ Section 943.13(5), F.S., provides that the FDLE must retain and enter into the statewide automated biometric identification system all fingerprints submitted. Thereafter, the fingerprints must be available for all purposes and uses authorized for arrest fingerprints entered in the statewide automated biometric identification system pursuant to s. 943.051, F.S. The FDLE is also required to search all arrest fingerprints received pursuant to s. 943.051, F.S., against the fingerprints retained in the statewide automated biometric identification system in accordance with s. 943.13, F.S., and report to the employing agency any arrest records that are identified with the retained employee's fingerprints. These fingerprints must be forwarded to the FDLE for processing and retention.

 Have passed a physical examination by a licensed physician, physician assistant, or certified advanced registered nurse practitioner, based on specifications established by the Commission;

- Have a good moral character as determined by a background investigation by the Commission;
- Execute and submit a sworn affidavit-of-applicant form attesting to his or her compliance with the above-listed requirements to the employing agency or, if a private correctional officer, submit to the appropriate governmental entity;
- Complete a Commission approved basic recruit training program for the applicable criminal justice discipline, unless exempt under law;⁸ and
- Achieve an acceptable score on the officer certification examination for the applicable criminal justice discipline.

If a critical need for officers exists, the employing agency may temporarily employ a person as a correctional officer, if he or she has met all the requirements listed above, even if he or she has not completed basic recruit school or received an acceptable score on the certification examination. Any person employed as a temporary correctional officer must be supervised by another correctional officer anytime he or she is performing any duties of a correctional officer and must attend the first basic recruit training program offered in the geographic area within 180 consecutive days of employment. A person temporarily employed as a correctional officer is prohibited from being employed in the position for more than 30 months. However, a person that is attending the first available basic recruit training program offered in his or her geographic area may continue to be employed as a temporary correctional officer until he or she:

- Fails or withdraws from the basic recruit training program; or
- Is separated from employment or appointment by the employing agency. 11

Any person employed as a correctional officer, regardless of age, must comply with all the above-described eligibility criteria and any other requirements imposed by the Commission, including such requirements as continuing education requirements proscribed in s. 943.135, F.S.

The DOC reports that 23 states permit 18 year olds to be employed as correctional officers. 12

⁸ Section 943.13(9), F.S., provides an exemption for an applicant to be required to take the basic recruit training program, including that if the applicant has completed a comparable basic recruit training program for the applicable criminal justice discipline in another state or for the Federal Government and served as a full-time sworn officer in another state or for the Federal Government for at least 1 year. For the exemption to be available, the applicant cannot have more than an 8-year break in employment, as measured from the separation date of the most recent qualifying employment to the time a complete application is submitted for the exemption.

⁹ Section 943.131(1)(a), F.S.

¹⁰ Section 943.131(1)(a) and (c), F.S.

¹¹ Section 943.131(1)(b), F.S.

¹² These states include Arkansas, Georgia, Illinois, Indiana, Kansas, Louisiana, Michigan, Minnesota, Mississippi, Montana, Nebraska, New Jersey, New Mexico, Rhode Island, South Carolina, South Dakota, Tennessee, Texas, Virginia, Washington, West Virginia, Wisconsin, and Wyoming. Florida Department of Corrections, *Senate Bill 854 Analysis*, at p. 2, (September 19, 2017) (on file with the Senate Committee on Criminal Justice).

III. Effect of Proposed Changes:

The bill amends s. 943.13, F.S., to reduce the minimum age requirement for correctional officers from 19 years of age to 18 years of age.

The bill also creates s. 944.145, F.S., to prohibit a correctional officer younger than 19 years of age from supervising inmates. A correctional officer that is younger than 19 years of age may perform all other duties performed by a full-time, part-time, or auxiliary correctional officer.¹³

The bill takes effect July 1, 2018.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

The bill permits the DOC to hire persons who are between 18 and 19 years of age to perform limited correctional officer functions. To the extent that this bill increases the number of persons the DOC is able to hire, the bill could potentially reduce the current vacancy rate within correctional facilities.

VI. Technical Deficiencies:

None.

¹³ A person employed as a correctional officer who is younger than 19 years of age will not qualify for special risk class benefits because he or she will not be supervising inmates, which is required pursuant to s. 121.0515, F.S.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill amends section 943.13 of the Florida Statutes.

This bill creates section 944.145 of the Florida Statutes.

IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

CS by Criminal Justice on January 9, 2018:

The committee substitute amends s. 943.13, F.S., expanding the eligibility requirements of a correctional officer to include a person who is 18 years of age, rather than 19 years of age or older. The committee substitute also creates s. 944.145, F.S., prohibiting a correctional officer younger than 19 years of age from supervising inmates.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

Florida Senate - 2018 CS for SB 854

By the Committee on Criminal Justice; and Senator Brandes

591-01944-18 2018854c1

A bill to be entitled
An act relating to correctional officers; amending s.
943.13, F.S.; authorizing a full-time, part-time, or
auxiliary correctional officer to be employed at 18
years of age; creating s. 944.145, F.S.; prohibiting a
correctional officer who is under 19 years of age from
supervising inmates; authorizing a correctional
officer who is under 19 years of age to perform all
other tasks performed by a full-time, part-time, or
auxiliary correctional officer; providing an effective
date.

Be It Enacted by the Legislature of the State of Florida:

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Section 1. Subsection (1) of section 943.13, Florida Statutes, is amended to read

943.13 Officers' minimum qualifications for employment or appointment.—On or after October 1, 1984, any person employed or appointed as a full-time, part-time, or auxiliary law enforcement officer or correctional officer; on or after October 1, 1986, any person employed as a full-time, part-time, or auxiliary correctional probation officer; and on or after October 1, 1986, any person employed as a full-time, part-time, or auxiliary correctional officer by a private entity under contract to the Department of Corrections, to a county commission, or to the Department of Management Services shall:

(1) Be at least 19 years of age, except that any person employed as a full-time, part-time, or auxiliary correctional officer may be at least 18 years of age.

Page 1 of 2

 ${\tt CODING:}$ Words ${\tt stricken}$ are deletions; words ${\tt \underline{underlined}}$ are additions.

Florida Senate - 2018 CS for SB 854

0010054-1

	591-01944-18 2018854C1		
30	Section 2. Section 944.145, Florida Statutes, is created to		
31	read:		
32	944.145 Correctional officers under the age of 19A		
33	correctional officer who is under the age of 19 years may not		
34	supervise inmates, but may perform all of the other duties		
35	performed by a full-time, part-time, or auxiliary correctional		
36	officer.		
37	Section 3. This act shall take effect July 1. 2018		

FO1 01044 10

Page 2 of 2



Committee Agenda Request

Го:	Senator Rob Bradley Committee on Appropriations
Subject:	Committee Agenda Request
Date:	February 8, 2018
	was weet that Compte Dill #954 walsting to Compations Smoothing he whood on the
respectfully	request that Senate Bill #854 , relating to Corrections Specialists , be placed on the:
⊠ co	ommittee agenda at your earliest possible convenience.
ne ne	ext committee agenda.

Senator Jeff Brandes Florida Senate, District 24

APPEARANCE RECORD

Meeting Date (Deliver BOTH copies of this form to the Senator or Senate Profession	onal Staff conducting the meeting) CS Bill Number (if applicable)			
Topic CS/SB 854 Correctional Officers.	Amendment Barcode (if applicable)			
Name_ Jared Torres.				
Job Title <u>Legislative</u> Affairs Director.				
Address Sol 5- Calhour Street	Phone 850-7/7-3045-			
Tallahassee. H. 32373 City State Zip	e Speaking: In Support Against			
Representing Florida Department of Correction	Chair will read this information into the record.)			
Appearing at request of Chair: Yes No Lobbyist registered with Legislature: Yes No While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.				

This form is part of the public record for this meeting.

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepar	ed By: The	Professional St	aff of the Committe	e on Appropriations
BILL:	CS/CS/SB	920			
INTRODUCER:	NTRODUCER: Appropriations Committee; Commerce and Tourism Committee; and Senators Bradley and Braynon				
SUBJECT:	SUBJECT: Consumer Finance				
DATE:	February 1	9, 2018	REVISED:	2/20/18	
ANAL	YST	STAFF	DIRECTOR	REFERENCE	ACTION
. Knudson		Knudso	on	BI	Favorable
Little		McKay	,	CM	Fav/CS
Sanders		Hanser	<u> </u>	AP	Fav/CS
·				RC	

Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

I. Summary:

CS/CS/SB 920 authorizes deferred presentment installment transactions under Florida law. A deferred presentment installment transaction must be fully amortizing (the balance due will be entirely paid after the last payment is made) and repayable in consecutive installments, which must be as equal as mathematically practicable. The term of a deferred presentment installment transaction may not be less than 60 days or more than 90 days and the time between installment payments must be at least 13 days but not greater than one calendar month.

The maximum face amount of a check taken for a deferred presentment installment transaction may not exceed \$1,000, exclusive of fees. The maximum fees that may be charged on a deferred presentment installment transaction are eight percent of the outstanding transaction balance on a biweekly basis. Fees for a deferred presentment installment transaction are calculated using simple interest. Prepayment penalties are prohibited. The bill retains current law in s. 560.404(19), F.S., prohibiting a provider from entering into a deferred presentment transaction with any person who has an outstanding deferred presentment transaction or whose previous transaction has been terminated for less than 24 hours.

If the drawer¹ timely informs the provider in writing or in person that the drawer cannot redeem or pay in full in cash the amount due and owing, the provider must provide a grace period for payment of a scheduled installment.

The bill amends the Florida Consumer Collection Practices Act to allow assignees of consumer debt to immediately begin collecting on a debt. Current law requires the assignee to provide to the debtor written notice of the assignment as soon as practical and prohibits an assignee from taking any action to collect a debt until at least 30 days after notice is given. The bill amends the 30-day waiting period to apply only to a legal action to collect on the debt.

The impact to state revenues and expenditures is indeterminate. The Office of Financial Regulation (OFR) indicates the bill may impact collected revenues that are assessed for deferred presentation transactions. Currently, \$1 is assessed for each deferred presentment transaction. The OFR indicates that there may need to be rule modification to require \$1 per month for each outstanding deferred presentment installment transaction, \$2 for each 60-day term, and \$3 for each 90-day term. According to the OFR, \$7,657,486 was collected in Fiscal Year 2016-2017 for the current \$1 transaction fee. It is unknown how many deferred presentment installment transactions will result from the bill's passage, what the length of their terms will be, and what the decline will be in the number of current deferred presentment transactions.²

The OFR currently contracts with a vendor to host and maintain the existing deferred presentment provider transaction database. The OFR paid the vendor \$2,656,269 in Fiscal Year 2016-2017 for the database. Based on modifications of the loan product proposed in the bill, the OFR indicates that it would likely need to procure a new contract. An increased appropriation may be required if current funding is insufficient to pay for a new contract. It is unknown how much a newly procured contract would cost.³

The bill takes effect July 1, 2019.

II. Present Situation:

Consumer Debt Collection

Consumer debt covers personal debt such as mortgages, credit cards, medical debts, and other debts mainly for personal, family, or household purposes. Depending on the terms of the loan, a grace period may be provided before a debt becomes delinquent. Generally, most credit issuers will attempt to collect on a delinquent debt between 120-180 days after delinquency, before it is deemed uncollectible and is "charged-off" corporate records.⁴ Typically, the charged-off debt is

¹ "Drawer" means a customer who writes a personal check and upon whose account the check is drawn. *See* s. 560.402(4), F.S.

² Office of Financial Regulation, *Senate Bill 920 Legislative Analysis* (Jan. 10, 2018) (on file with the Senate Appropriations Subcommittee on General Government).

³ Id.

⁴ The Uniform Retail Credit Classification and Account Management Policy, set forth by the Federal Financial Institutions Examination Council, established uniform guidelines for issuers of retail credit regarding the charge-off timeframes for openend and closed-end credit. 65 Fed. Reg. 36903 (June 12, 2000). It should be noted that a "charge-off" does not mean the debtor is discharged from repaying the loan; in fact, a charge-off is reported as an adverse event to credit reporting agencies. https://www.gpo.gov/fdsys/pkg/FR-2000-06-12/pdf/00-14704.pdf (last visited February 15, 2018).

either assigned or sold as part of a portfolio to a third-party collection agency or collection law firm, which can in turn use a variety of collection methods and judgment remedies to recover the asset, subject to applicable statutes of limitations. These remedies enable creditors to minimize losses due to non-repayment by borrowers, and help ensure the availability and affordability of consumer credit.

State and Federal Debt Collection Regulations

State and federal debt collection laws provide consumer protections against certain abusive, harassing, and intrusive collection practices that may occur before the debtor is sued, as well as during the litigation process. Both federal and Florida law define "debt collector" as any person who uses any instrumentality of interstate commerce in any business the principal purpose of which is the collection of debts, or who regularly collects or attempts to collect, directly or indirectly, debts owed or due to asserted to be owed or due another. The definition of "debt collector" under both federal and Florida law excludes persons such as original creditors and their in-house collectors and persons serving legal process in connection with the judicial enforcement of any debt.

Since September 2013, debt collection has been the top consumer complaint at the federal Consumer Financial Protection Bureau (CFPB), the primary federal agency that enforces the federal Fair Debt Collection Practices Act.⁷ Among the CFPB's data on consumer complaints regarding debt collection, the most common type of debt collection complaint is about continued attempts to collect a debt that the consumer reports is not owed (40 percent), followed by communications tactics, particularly phone calls (18 percent). Consumers also complained of disclosure verification of debt (15 percent), taking or threatening an illegal action (11 percent) and false statements or representation (nine percent). One of the least common complaints received by the CFPB relates to consumers reporting that they are contacted directly, instead of the debt collector contacting their attorney (seven percent).⁸

Federal Regulation of Debt Collection

Fair Debt Collection Practices Act

In 1977, Congress enacted the Fair Debt Collection Practices Act (FDCPA)⁹ to "eliminate abusive debt collection practices...to insure that those debt collectors who refrain from using abusive debt collection practices are not competitively disadvantaged, and to promote consistent State action to protect consumers against debt collection abuses."¹⁰ The FDCPA is primarily enforced by the CFPB, in coordination with the Federal Trade Commission. The FDCPA is also enforced by other federal agencies with respect to specific industries subject to other federal

⁵ Section 559.55(6), F.S., and 15 U.S.C. § 1692a(6).

⁶ 15 U.S.C. 1692a § 803(6). For exclusions to term "debt collector". https://www.ftc.gov/system/files/documents/plain-language/fair-debt-collection-practices-act.pdf (last visited February 16, 2018).

⁷ See footnote 2, *supra*.

⁸ CONSUMER FINANCIAL PROTECTION BUREAU, Fair Debt Collection Practices Act Annual Report (2016) (pp. 17-18), at https://files.consumerfinance.gov/f/201603_cfpb-fair-debt-collection-practices-act.pdf (last visited February 15, 2018).

⁹ 15 U.S.C. 1692(e). The FDCPA is codified at 15 U.S.C. §§ 1692-1692p.

¹⁰ 15 U.S.C. 1692(e). The FDCPA is codified at 15 U.S.C. §§ 1692-1692p.

laws, such as financial institutions (e.g., banks, savings associations, and credit unions). ¹¹ As a result of the federal Dodd-Frank Wall Street Reform Act of 2010¹², the CFPB was given rulemaking authority to define and supervise "larger participants" of certain nonbank consumer financial product and service markets, including debt collection. The CFPB test to define these "larger participants" means the covered person's annual receipts resulting from consumer debt collection exceed \$10 million.

The FDCPA covers personal, family, credit card, automobile loans, medical bills and mortgages. The FDCPA does not include business debts. The FDCPA prohibits third-party debt collectors, which includes contingency agencies, collection law firms, and debt buyers, from engaging in certain types of abusive, harassing, unfair, or deceptive conduct in collecting or attempting to collect a debt. However, the FDCPA does not apply to original creditors.

Dodd-Frank Wall Street Reform and Consumer Protection Act

On July 21, 2010, the federal Dodd-Frank Wall Street Reform and Consumer Protection Act (Pub. L. 111-203, H.R. 4173, commonly referred to as "Dodd-Frank") was signed into law. It has widely been described as the most expansive financial regulatory legislation since the 1930s, and was formed with the intent "to focus directly on consumers, rather than on bank safety and soundness or on monetary policy." Title X of Dodd-Frank created the Consumer Financial Protection Bureau (CFPB) as an independent bureau housed within the Federal Reserve System.

Dodd-Frank also granted enforcement and rulemaking authority to the CFPB to protect consumers from unfair, deceptive, or abusive acts or practices (UDAAP) committed by "covered persons or service providers" which include both third-party debt collectors and original creditors collecting debt related to certain consumer financial products or services. In July 2013, the CFPB issued a bulletin regarding UDAAP in the collection of consumer debts to give guidance regarding the applicable UDAAP standards. ¹⁵

Civil Remedies

Each violation of the FDCPA carries a penalty equal to the sum of the actual damage sustained as a result of the failure to comply with the terms of the FDCPA plus additional damages as the court may allow but not to exceeding \$1,000 per violation. Damages awarded in class action suits are also covered under the provisions of the FDCPA.¹⁶

¹¹ Pub. L. 111-201, 124 Stat. 1376.

¹² Pub. L. 111-203, H.R. 4173, https://www.gpo.gov/fdsys/pkg/PLAW-111publ203/html/PLAW-111publ203.htm (last visited February 16, 2018).

¹³ Consumer Financial Protection Bureau, *Creating the Consumer Bureau*, at https://www.consumerfinance.gov/about-us/the-bureau/creatingthebureau/ (last visited February 15, 2018).

¹⁴ 12 U.S.C. §5531.

¹⁵ Consumer Financial Protection Bureau, CFPB Bulletin 2013-07: Prohibition of Unfair, Deceptive, or Abusive Practices in the Collection of Consumer Debts https://files.consumerfinance.gov/f/201307_cfpb_bulletin_unfair-deceptive-abusive-practices.pdf (last visited February 15, 2018).

¹⁶ U.S.C. 1692k § 813(a)

State Regulation of Debt Collection

Florida Consumer Collection Practices Act

In 1972, Florida enacted the Florida Consumer Collection Practices Act (FCCPA), codified in part VI of ch. 559, F.S.¹⁷ The FCCPA gives primary regulatory authority to the Florida Office of Financial Regulation (OFR), and some enforcement authority to the Office of the Attorney General over out-of-state consumer debt collectors.¹⁸ The FCCPA defines "consumer collection agency" (CCA) as any debt collector or business entity engaged in the business of soliciting consumer debts for collection or of collecting consumer debts. CCAs must register with the OFR, unless expressly exempted by the Act.¹⁹

The OFR may also examine and investigate potential violations of the Act, and may impose administrative fines of up to \$10,000 for each count or offense and up to \$1,000 per day of unregistered activity; may deny, suspend, or revoke CCA registration; may impose reprimand, cease and desist orders, and emergency suspension orders.²⁰

The FCCPA prohibits many of the same debt collection practices prohibited by the FCCPA, such as the use or threat to use force or violence, impersonating law enforcement or attorneys, communicating between 9:00 p.m. and 8:00 a.m. without the debtor's consent, and the disclosure of the debtor's debt except for legitimate purposes such as credit reporting agencies. However, Florida law does not specifically prohibit false, deceptive, or unfair practices the way the federal Act does.²¹

While the FDCPA only applies to third-party debt collectors, Florida law provides that "no person shall" engage in the prohibited acts.²² As such, while the Florida act may exempt original creditors from registration with the OFR, original creditors may still be held liable (civilly and administratively) under Florida law for engaging in certain prohibited acts.

In terms of the FDCPA's relation to Florida law, both acts were designed to work harmoniously, except to the extent state law conflicts with the FDCPA.²³ The FCCPA also provides that, in the event of an inconsistency with the federal law, the provision that is more protective of the consumer or debtor shall prevail.²⁴ Finally, the FCCPA provides that in construing its provisions, "due consideration and great weight shall be given to the interpretations of the Federal Trade Commission and the federal courts relating to the federal Fair Debt Collection Practices Act."²⁵ The FCCPA also does not preclude any person from pursuing remedies under the FDCPA for any violation.²⁶

¹⁷ Ch. 72-81, Laws of Fla.

¹⁸ Section 559.563, F.S.

¹⁹ Sections 559.55(3) and 559.553, F.S.

²⁰ Sections 559.5541, 559.727, and 559.730, F.S.

²¹ See 15 U.S.C. §§ 1692e and 1692f.

²² Section 559.72, F.S.

²³ 15 U.S.C. § 1692n

²⁴ Section 559.552, F.S.

²⁵ Section 559.77(5), F.S.

²⁶ Section 559.730(8), F.S.

Notification of Assignment of Consumer Debt

Assignees of consumer debt must provide notice to the debtor of the assignment of debt as soon as practical and are prohibited from taking any action to collect on the debt until a minimum of 30 days have passed since notice has been given. The assignee is considered a real party in interest and may bring an action to collect an assigned defaulted debt.²⁷

Civil Remedies

The FDCPA provides private civil remedies to debtors that are identical to those available under its federal counterpart.²⁸ Any person who violates the prohibited practices statute, s. 559.72, F.S., is liable to the consumer for actual and additional statutory damages up to \$1,000 and reasonable attorney's fees and costs. In determining whether any additional statutory damages should be awarded to the debtor, the court may consider the nature of the defendant's noncompliance with s. 559.72, F.S., the frequency and persistence of the noncompliance, and the extent to which the noncompliance was intentional. The FDCPA also permits class action suits and punitive damages in certain instances. An action must be brought within two years after the date of occurrence of the alleged violation.²⁹

However, if the court finds that the debtor-plaintiff's suit fails to raise a justiciable issue of law or fact, the debtor-plaintiff is liable for court costs and reasonable attorney's fees incurred by the defendant.³⁰

Also, both acts provide a safe harbor for "bona fide errors³¹," in that a person may not be held liable in any civil action under the acts if the person shows by a preponderance of the evidence that the violation was not intentional and resulted from a bona fide error, notwithstanding the maintenance of procedures reasonably adapted to avoid such error.

Florida Deceptive and Unfair Trade Practices Act

The Florida Deceptive and Unfair Trade Practices Act (pt. II, ch. 501, F.S.) is intended to protect consumers and legitimate business enterprises from those who engage in unfair methods of competition, or unconscionable, deceptive, or unfair acts or practices in the conduct of any trade or commerce, consistent with established policies of federal law relating to consumer protection.³² It is enforced by the Department of Legal Affairs of the Office of the Attorney General, which may seek an action for damages as well as declaratory and injunctive relief.³³ In addition, Florida Deceptive and Unfair Trade Practices Act allows any aggrieved persons to seek civil penalties of up to \$10,000 for each willful violation, and also provides for attorney's fees to be awarded to the prevailing party in any civil litigation under this part.³⁴

²⁷ Section 559.715, F.S.

²⁸ 15 U.S.C. §1692k.

²⁹ Section 559.77, F.S.

³⁰ Section 559.77, F.S. and 15 U.S.C. § 1692k.

³¹ BLACK'S LAW DICTIONARY (Online Dictionary 2nd Ed.) Bona Fide Error is defined as "[a]n honest mistake that when rectified quickly requires no punishment. https://thelawdictionary.org/bona-fide-error/ (last visited February 16, 2018).

³² Section 501.201, F.S.

³³ Section 501.207, F.S.

³⁴ Sections 501.2075 and 501.2105, F.S.

However, the Florida Deceptive and Unfair Trade Practices Act does not apply to certain entities, including state and federally chartered financial institutions and insurance companies and other entities regulated by the Office of Insurance Regulation.³⁵

Deferred Presentment

A deferred presentment transaction means providing currency or a payment instrument in exchange for a drawer's check and agreeing to hold the check for a number of days before depositing, presenting, or redeeming the payment instrument.³⁶ The transactions are commonly referred to as "payday loans." These transactions are governed by part IV of ch. 560, F.S. The only persons who may engage in deferred presentment transactions are financial institutions as defined in s. 655.005, F.S.,³⁷ and money services businesses licensed under part II³⁸ or part III³⁹ of ch. 560, F.S.

Florida law contains provisions designed to prevent consumers from being caught in a "debt trap" wherein the consumer has to continuously enter into lending transactions to pay off the principal and fees from previous transactions. The face amount of a check taken for deferred presentment may not exceed \$500, exclusive of fees. ⁴⁰ Fees generally may not exceed 10 percent of payment provided to the drawer, except that an additional verification fee not to exceed \$5 may also be charged. ⁴¹ The term of a deferred presentment agreement may not be less than seven days or greater than 31 days. ⁴² A deferred presentment provider may not enter into a deferred presentment transaction with a drawer (customer) who has an outstanding deferred presentment transaction with any provider or within 24 hours of the termination of a previous transaction. ⁴³ A deferred presentment provider also may not engage in the rollover of a deferred presentment agreement and may not redeem, extend, or otherwise consolidate a deferred presentment agreement with the proceeds of another deferred presentment transaction made by it or an affiliate. ⁴⁴

³⁵ Section 501.212, F.S.

³⁶ See s. 560.402, F.S.

³⁷ Section 655.005(1)(i), F.S., defines a "financial institution" as a state or federal savings or thrift association, bank, savings bank, trust company, international bank agency, international banking corporation, international branch, international representative office, international administrative office, international trust entity, international trust company representative office, qualified limited service affiliate, credit union, or an agreement corporation operating pursuant to s. 25 of the Federal Reserve Act, 12 U.S.C. ss. 601 et seq. or Edge Act corporation organized pursuant to s. 25(a) of the Federal Reserve Act, 12 U.S.C. ss. 611 et Seq.

³⁸ A "money transmitter" is licensed under part II of ch. 560, F.S., and is defined as a corporation, limited liability company, limited liability partnership, or foreign entity qualified to do business in this state which receives currency, monetary value, or payment instruments for the purpose of transmitting the same by any means, including transmission by wire, facsimile, electronic transfer, courier, the Internet, or through bill payment services or other businesses that facilitate such transfer within this country, or to or from this country. Money transmitters may engage in check cashing under part III of ch. 560, F.S. *See* s. 560.103(23), F.S.,

³⁹ A "check casher" is licensed under part III of ch. 560, F.S. and is defined as a person who sells currency in exchange for payment instruments received, except travelers checks. Section 560.1030, F.S.

⁴⁰ Section 560.404(5), F.S.

⁴¹ Section 560.404(6), F.S.

⁴² Section 560.404(8), F.S.

⁴³ Section 560.404(19), F.S.

⁴⁴ Section 560.404(18), F.S.

If the drawer, at the end of the deferment period, informs the deferred presentment provider in person that the drawer cannot redeem or pay in full in cash the amount due, the drawer must be given a grace period that extends the term of the agreement for 60 additional days. As a condition of receiving the grace period, the drawer must make an appointment with a consumer credit counseling agency within seven days after the end of the deferment period and complete counseling by the end of the grace period.⁴⁵

The deferred presentment agreement may not include a hold harmless clause, a confession of judgment clause, an assignment of or order for payment of wages or other compensation for services, or a provision in which the drawer waives any claim or defense arising out of the agreement or any provision of part IV, ch. 560, F.S.⁴⁶ The deferred presentment provider must comply with state and federal disclosure requirements.⁴⁷

As of June 30, 2017, there were 923 licensed locations in Florida that engage in deferred presentment transactions. Between July 2016 and June 2017, approximately 7.7 million deferred presentment transactions were conducted in Florida, representing a total advance amount of \$3.09 billion with total advance fees of \$306 million. The average transaction from July 2016 to June 2017 was \$400.77 and the average transaction fee was 9.9 percent of the advance plus an average verification fee of \$3.09. Of all consumers who entered into a deferred presentment transaction from July 2016 to June 2017, 31.8 percent engaged in one to three transactions, 30.7 engaged in 4 to 9 transactions, and 37.6 percent engaged in 10 or more transactions. The loan loss rate is 1.8 percent of total transactions representing an advance amount of approximately \$50.4 million. Grace periods were used for approximately 0.71 percent of transactions from July 2016 to June 2017.

Bureau of Consumer Financial Protection Rule Governing Payday, Vehicle Title, and Certain High-Cost Installment Loans

On October 5, 2017, the Bureau of Consumer Financial Protection (CFPB) finalized a rule governing certain consumer credit products.⁴⁹ The CFPB has stated that the rule is aimed at stopping payday debt traps by requiring lenders to determine upfront whether consumers have the ability to repay their loans.⁵⁰ The key provisions of the rule are as follows:⁵¹

The Lender Must Determine the Consumer's Ability to Repay

It is an unfair and abusive practice for a lender to make covered short-term or longer-term balloon-payment loans, ⁵² including payday and vehicle title loans, without reasonably

⁴⁵ Section 560.404(22), F.S.

⁴⁶ Section 560.404(10), F.S.

⁴⁷ Section 560.404(13) and (20), F.S.

⁴⁸ Office of Financial Regulation, Florida Trends in Deferred Presentment – State of Florida Deferred Presentment Program Through June 2017 (June 2017) (On file with the Senate Committee on Banking and Insurance).

⁴⁹ 82 FR 54472.

⁵⁰ Bureau of Consumer Financial Protection, *CFPB Finalizes Rule to Stop Payday Debt Traps* (October 5, 2017) https://www.consumerfinance.gov/about-us/newsroom/cfpb-finalizes-rule-stop-payday-debt-traps (last accessed February 7, 2018).

⁵¹ The summary of key provisions of the CFPB rule is taken from 82 FR 54472 at pgs. 1-9, unless otherwise indicated.

⁵² A balloon payment loan is a larger than usual one-time payment at the end of the loan term.

determining that consumers have the ability to repay the loans according to their terms. The ability-to-repay standard requires a reasonable determination by the lender that the consumer would be able to make loan payments and also meet the consumer's basic living expenses and other major financial obligations without needing to re-borrow over the ensuing 30 days. The lender must:

- Verify the consumer's net monthly income using a reliable record of income payment, unless a reliable record is not reasonably available;
- Verify the consumer's monthly debt obligations using a national consumer report and a consumer report from a registered information system as defined by the rule;
- Verify the consumer's monthly housing costs using a national consumer report if possible, or otherwise rely on the consumer's written statement of monthly housing expenses;
- Forecast a reasonable amount for basic living expenses, other than debt obligations and housing costs; and
- Determine the consumer's ability to repay the loan based on the lender's projections of the consumer's residual income or debt-to-income ratio.

The rule also prohibits lenders from making a covered loan to a consumer who has already taken out three covered short-term or longer-term balloon-payment loans within 30 days of each other, for 30 days after the third loan is no longer outstanding.

The rule exempts certain loans from the underwriting criteria prescribed in the rule if they have specific consumer protections. Under the exemption, a lender may make up to three covered short-term loans in short succession, provided that the first loan has a principal amount no larger than \$500, the second loan has a principal amount at least one-third smaller than the principal amount on the first loan, and the third loan has a principal amount at least two-thirds smaller than the principal amount on the first loan. A lender may not make a covered short-term loan under the exemption if it would result in the consumer having more than six covered short-term loans during a consecutive 12-month period, or being in debt for more than 90 days on covered short-term loans during a consecutive 12-month period.

Payment Practices

The rule makes it an unfair and abusive practice for a lender to attempt to withdraw payment from consumers' accounts after two consecutive failed payments, unless the consumer provides a new, specific authorization to do so. This applies to the same loans as the ability-to-repay requirement, and also applies to specified high-cost longer-term loans. Lenders must provide notices to consumers when the prohibition has been triggered and follow certain procedures in obtaining new authorizations.

Lenders must also provide written notice, depending on means of delivery, a certain number of days before its first attempt to withdraw payment for a covered loan from a consumer's checking, savings, or prepaid account. Notice is also required before the lender attempts to withdraw a payment in a different amount than the regularly scheduled payment amount, on a date other than the regularly scheduled payment date, by a different payment channel than the prior payment, or to re-initiate a returned prior transfer. The notice must contain specified information about the upcoming payment attempt and, if applicable, alert the consumer to

unusual payment attempts. The notice may be provided electronically with the consumer's consent.

Lender Reporting and Compliance Requirements

Lenders are required to furnish registered information systems with certain information concerning loans covered by the rule. Information must be submitted at loan consummation, during the period that the loan is outstanding, and when the loan ceases to be outstanding. The registered information systems will provide consumer reports that include a reasonably comprehensive record of a consumer's recent and current use of loans addressed by the rule. Before making such loans, a lender must obtain and consider a consumer report from a registered information system.

Lenders must also develop and follow written policies and procedures that are reasonably designed to ensure compliance with the rule. Lenders must retain the loan agreement, documentation obtained for any covered loan, and electronic records regarding origination calculations and determinations, the type of loan, and the loan terms.

Implementation of the Rule

The CFPB rule provides minimum consumer protections and allows state and local jurisdictions to adopt further regulatory measures to protect consumers. Lender compliance with the rule is required on August 19, 2019. Many Florida deferred presentment transactions are affected by the rule because they are for 45 days or less and do not qualify for one of the rule's exceptions. Thus deferred presentment transaction providers are required to comply with the underwriting requirements of the rule or conform their business practices to meet the exception to underwriting.

Reconsideration of the Rule

On January 16, 2018, the Consumer Financial Protection Bureau (CFPB) declared its intent to engage in a rulemaking process to reconsider the rule.⁵³

III. Effect of Proposed Changes:

The bill authorizes deferred presentment installment transactions under Florida law. Deferred presentment transactions will be exempt from the underwriting requirement of the Bureau of Consumer Financial Protection (CFPB) rule because such loans will be for a term longer than 30 days, and will not be a longer-term balloon payment loan because the bill requires installment payment to be as equal as mathematically practicable. Provisions of the CFPB rule relating to payment practices, lender reporting, and compliance will apply to deferred presentment installment transaction lenders that provide loans with a term longer than 45 days, with a cost of credit exceeding 36 percent per annum, and that have a leveraged payment mechanism.

⁵³ Bureau of Consumer Financial Protection, *CFPB Statement on Payday Rule*, (Jan 16, 2018). https://www.consumerfinance.gov/about-us/newsroom/cfpb-statement-payday-rule/ (last accessed Feb. 16, 2018).

Section 1 amends s. 559, 715, F.S., to allow assignees of a consumer debt to immediately begin the process of collecting on a debt. Under current law, an assignee may not take action to collect a consumer debt until 30 days after giving the notice to the debtor of the assignment. The bill revises the waiting period to instead prohibit any *legal* action until 30 days after providing notice of the assignment, which will allow assignees to immediately use other methods of collecting the debt if notice is provided as soon as practical after the assignment is made.

Section 2 amends s. 560.402, F.S., to define a "deferred presentment installment transaction" to mean "a deferred presentment transaction that is repayable in installments" and an "outstanding transaction balance" to mean "the amount received by the drawer from the deferred presentment provider that is due and owing, exclusive of the fees allowed under this party, in a deferred presentment transaction."

Section 3 amends s. 560.404, F.S., to authorize deferred presentment installment transactions under Florida law.

The maximum face amount of a check taken for a deferred presentment installment transaction may not exceed \$1,000, exclusive of fees. The term of a deferred presentment installment transaction may not be less than 60 days or more than 90 days. The bill retains current law in s. 560.404(19), F.S., which prohibits a provider from entering into a deferred presentment transaction with any person who has an outstanding deferred presentment transaction or whose previous transaction has been terminated for less than 24 hours.

The maximum fees that may be charged by a provider or its affiliate on a deferred presentment installment transaction are eight percent of the outstanding transaction balance on a biweekly basis. Fees for a deferred presentment installment transaction are calculated using simple interest. Prepayment penalties are prohibited.

A deferred presentment installment transaction must be fully amortizing (the balance due will be entirely paid after the last payment is made) and repayable in consecutive and as equal as mathematically practicable installments. The time between installment payments must be at least 13 days but not greater than one calendar month. The provider of a deferred presentment installment transaction may accept additional checks bearing the date that the check is given to the provider if the deferred presentment agreement includes the deferment period applicable to each check.⁵⁴

The provider must provide a grace period for payment of a scheduled installment if the drawer informs the deferred presentment installment transaction provider in writing or in person by noon of the business day before a scheduled payment. The bill clarifies that "by noon" means 12:00 p.m. of the same time zone in which the deferred presentment agreement was entered into. The grace period postpones the due date of an installment until after the last scheduled installment payment, at an interval that is no less than the intervals between the originally scheduled payments. Thus, for a deferred presentment installment transaction in which payments

⁵⁴ The bill subjects these checks to the limitations in subsection 560.404(5), F.S., of the bill, which provides that neither the face value of a check nor the outstanding transaction balance may exceed \$1,000, exclusive of the fees.

are due once every two weeks, the grace period must be at least two weeks after the final installment payment is due.

The bill amends the notice that must be prominently posted by the provider and included in the deferred presentment agreement. The bill requires the notice to detail the availability of the single grace period for a deferred presentment installment transaction.

The bill authorizes the Financial Services Commission to impose a fee of up to \$1 for each full or partial 30-day period that a balance is scheduled to be outstanding for a deferred presentment installment transaction.

Section 4 amends s. 560.405, F.S., to allow a deferred presentment provider to present a check before the end of a deferment transaction if the check is for a missed scheduled payment for a deferred presentment installment transaction. The bill also makes a technical change to clarify that the drawer may redeem the check used in the deferred presentment transaction by paying the outstanding transaction balance and earned fees.

Section 5 reenacts s. 560.111, F.S., for the purpose of incorporating the amendments made by the bill to ss. 560.404 and 560.405, F.S. Section 560.111, F.S., makes willful violations of those sections a third degree felony.

Section 6 provides an effective date of July 1, 2019.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

The bill allows the Office of Financial Regulation (OFR) to increase the deferred presentment transaction database fee to vary with the term of the loan, thus increasing the total possible database fee from \$1 to \$3.

B. Private Sector Impact:

The impact to the private sector is indeterminate.

Many payday lenders assert that the Bureau of Consumer Financial Protection (CFPB) rule imposes additional costs and administrative burdens that will result in reducing the availability of deferred presentment transactions. Some consumer advocates assert that the CFPB rule provides necessary safeguards to prevent consumers from being caught in debt traps.

There are many circumstances where a new loan under this bill would result in lower fees than a current payday loan. For instance, below is an example using the standard payoff average of 14 days⁵⁵ under current law for a \$500 loan and a \$500 deferred presentment installment loan under CS/CS/SB 920 that an individual pays off early (the same standard payoff average of 14 days).

Loan Comparison	Current Loan	CS/CS/SB 920 Loan
Loan Amount	\$500.00	\$500.00
Fees (interest and \$5 Verification fee)	\$55.00	\$45.00
Payoff Period (days)	14	14
Payments	1	1
Payment Amount	\$555.00	\$545.00
Fees per day	\$3.93	\$3.21
APR	286.79% ⁵⁶	234.64% ⁵⁷

Below is a comparison between how a payday loan works under CS/CS/SB 920 for \$500 with 60-day and 90-day terms with a current maximum \$500 payday loan transaction with the maximum payoff period of 31 days. The examples below assume a payday lender collects the maximum allowable verification fee of \$5.

Loan Comparison	Current Law Loans	60-day Loan under CS/CS/SB 920	90-day Loan under CS/CS/SB 920
Loan Amount	\$500.00	\$500.00	\$500.00
Fees (interest and \$5	Ç300.00	γ300.00	γ500.00
Verification fee)	\$55.00	\$122.21	\$175.56
Term (days)	31	60	90
Payments	1	4	6
Payment Amount	\$555.00	\$155.55	\$112.59
Total Payment	555.00	\$622.21	\$675.56
Fees per day	\$1.77	\$2.04	\$1.95
APR	129.52% ⁵⁸	148.69% ⁵⁹	142.40% ⁶⁰

⁵⁵ Office of Financial Regulation, 2018 Agency Legislative Bill Analysis for Senate Bill 920 (December 28, 2018) (On file with the Senate Committee on Banking and Insurance).

⁵⁶ \$55 / \$500 x 365 days / 14 days x 100 = 286.79%

⁵⁷ \$45 / \$500 x 365 days / 14 days x 100 = 234.64%

⁵⁸ \$55 / \$500 x 365 days / 31 days x 100 = 129.52%

⁵⁹ \$122.21 / \$500 x 365 days / 60 days x 100 = 148.69%

^{60 \$175.56 / \$500} x 365 days / 90 days x 100 = 142.40%

C. Government Sector Impact:

Office of Financial Regulation⁶¹

The Office of Financial Regulation (OFR) assesses each deferred presentment provider a \$1 transaction fee for each deferred presentment transaction to maintain an Internet database that records all deferred presentment transactions in the state. Deferred presentment providers and the OFR use the database to verify whether any deferred presentment transactions are outstanding for a particular person. The database is required by s. 560.404(23), F.S. The impact of the bill on the number of transactions is unknown and the impact of the bill on these revenues is indeterminate. The OFR received \$7,657,486 in revenue related to the \$1 transaction fee during Fiscal Year 2016-2017, which could be reduced with the longer transaction terms. If the OFR imposes a \$2 fee for deferred presentment installment transactions with a 60-day term and a \$3 fee for transactions with a 90-day term as permitted in this bill, the reduction in revenue may be offset.

The OFR contracts with a third-party vendor that maintains a database that records all deferred presentment transactions in the state, the cost of which is directly related to the number of deferred presentment transactions and database fees collected. For Fiscal Year 2016-2017, the OFR paid its third-party vendor \$2,656,269 for hosting, maintaining, and operating the database. The bill may increase or decrease this cost if the statutory authorization of deferred presentment installment transactions increases or decreases the number of deferred presentment transactions.

The bill would require modifications to the database, which the OFR would obtain through a procurement requiring a legislative budget appropriation and between 18 to 24 months to implement. The actual cost would not be known until bids are received from vendors pursuant to the procurement process.

The OFR believes that the provisions of the bill would require the OFR, through the Financial Services Commission, to amend a number of administrative rules. The cost incurred by the OFR for the rulemaking filings can be absorbed within the current budget of the Division of Consumer Finance.

/I. '				cies:

None.

VII. Related Issues:

None.

⁶¹ Office of Financial Regulation, 2018 Agency Legislative Bill Analysis for Senate Bill 920 (December 28, 2017) (On file with the Senate Committee on Banking and Insurance).

VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 559.715, 560.402, 560.404, 560.405, and 560.111.

IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

CS/CS by Appropriations on February 15, 2018:

The committee substitute:

- Allows the assignees of a consumer debt to immediately begin the process of collecting on a debt; and
- Retains the 30 day waiting period after notice of the assignment is given before any legal actions can be taken to collect on the debt.

CS by Commerce and Tourism on January 29, 2018:

The bill is amended to:

- Define "outstanding transaction balance" as the amount received by the drawer from the deferred presentment provider that is due and owing in a deferred presentment transaction, exclusive of allowable fees;
- Provide that the deferred presentment provider for a deferred presentment installment transaction may accept additional checks bearing the date that the check was given to the provider if the deferred presentment agreement includes the deferment period applicable to each check;
- Require the deferred presentment provider to access the current database until the OFR is able to implement a database that includes deferred presentment installment contracts;
- Allow the drawer to inform the deferred presentment provider in writing or in person if the drawer cannot redeem or pay in full in cash;
- Clarify that the term "by noon" means 12:00 p.m. of the same time zone in which the deferred presentment installment transaction agreement was entered into;
- Provide that the Financial Services Commission may impose a fee of up to \$1 per full or partial 30-day period that a balance is scheduled to be outstanding for a deferred presentment installment transaction, rather than \$1 per transaction;
- Provide that the bill takes effect on July 1, 2019; and
- Make additional technical and conforming changes throughout the bill.

B. Amendments:

None.



LEGISLATIVE ACTION Senate House Comm: RCS 02/15/2018

The Committee on Appropriations (Bradley) recommended the following:

Senate Amendment (with title amendment)

3 Before line 64

insert:

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Section 1. Section 559.715, Florida Statutes, is amended to read:

559.715 Assignment of consumer debts.—This part does not prohibit the assignment, by a creditor, of the right to bill and collect a consumer debt. However, the assignee must give the debtor written notice of such assignment as soon as practical



after the assignment is made, but at least 30 days before 11 12 bringing any legal action to collect the debt. The assignee is a 13 real party in interest and may bring an action to collect a debt that has been assigned to the assignee and is in default. 14 15 16 ======== T I T L E A M E N D M E N T ========= 17 And the title is amended as follows: Delete line 2 18 and insert: 19 20 An act relating to consumer finance; amending s. 21 559.715, F.S.; revising a requirement for an assignee 22 of the right to bill and collect a consumer debt to 23 give the debtor written notice of the assignment;

 $\mathbf{B}\mathbf{y}$ the Committee on Commerce and Tourism; and Senators Bradley and Braynon

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A bill to be entitled An act relating to deferred presentment transactions; amending s. 560.402, F.S.; providing and revising definitions; amending s. 560.404, F.S.; specifying the maximum face amount of checks that may be taken for deferred presentment installment transactions, exclusive of fees; specifying the maximum rate and frequency of fees that deferred presentment providers or their affiliates may charge on deferred presentment installment transactions; specifying when fees are earned for certain deferred presentment transactions; specifying the calculation of fees earned for deferred presentment installment transactions; prohibiting prepayment penalties; specifying the minimum and maximum terms of a deferred presentment installment transaction; specifying dates that checks must bear; authorizing providers of deferred presentment installment transactions to accept additional checks subject to certain limitations; requiring the deferred presentment agreement to include the deferment period applicable to each check; correcting a reference to federal law; providing an exception to a prohibition against the acceptance or holding of undated checks or checks with certain dates by a deferred presentment provider or its affiliate; conforming a crossreference; providing a verification process that may be relied upon under certain conditions; revising a notice in deferred presentment agreements; authorizing a drawer to inform a provider in writing that the

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577-02599-18 2018920c1 30 drawer cannot redeem or pay in full the amount due and 31 owing to the provider; providing an exception to a 32 prohibition, under certain circumstances, against a 33 deferred presentment provider's deposit or presentment 34 of a drawer's check; requiring a provider of a 35 deferred presentment installment transaction to allow 36 a drawer to defer one scheduled payment under certain 37 circumstances; providing requirements for the deferred 38 payment; specifying the frequency a certain fee may be 39 imposed by Financial Services Commission rule for data 40 on certain transactions submitted by deferred 41 presentment providers to a certain database; providing 42 an exception to a limitation on a deferred presentment 4.3 provider's acceptance of a certain check or authorization; specifying requirements for 45 amortization, installment repayments, and the 46 calculation of charges for deferred presentment 47 installment transactions; conforming provisions to 48 changes made by the act; amending s. 560.405, F.S.; 49 providing an exception to a prohibition against a 50 deferred presentment provider's or its affiliate's 51 presentment of a drawer's check before the end of the 52 deferment period; revising a condition under which a 53 deferred presentment provider may allow the check to 54 be redeemed in lieu of presentment; revising a 55 prohibition against requiring a drawer to redeem his 56 or her check before the agreed-upon date; reenacting 57 s. 560.111(5), F.S., relating to prohibited acts, to 58 incorporate the amendments made to ss. 560.404 and

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560.405, F.S., in references thereto; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Present subsections (3) through (5) and (6) of section 560.402, Florida Statutes, are renumbered as subsections (4) through (6) and (8), respectively, present subsection (7) is amended, and new subsections (3) and (7) are added to that section, to read:

560.402 Definitions.—For the purposes of this part, the term:

- (3) "Deferred presentment installment transaction" means a deferred presentment transaction that is repayable in installments.
- (7) "Outstanding transaction balance" means the amount received by the drawer from the deferred presentment provider that is due and owing, exclusive of the fees allowed under this part, in a deferred presentment transaction.
- (9)(7) "Termination of a deferred presentment agreement"
 means that all checks the check that are is the basis for the
 agreement are is redeemed by the drawer by payment in full in
 cash, or are is deposited and the deferred presentment provider
 has evidence that such checks have check has cleared.
 Verification of sufficient funds in the drawer's account by the
 deferred presentment provider is not sufficient evidence to deem
 that the deferred presentment deposit transaction is terminated.
 Section 2. Subsections (5), (6), (8), (12), (13), (14),

(19), (20), (21), and (22) and present subsections (23) and (24)

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88	of section 560.404, Florida Statutes, are amended, and new
89	subsection (23) and subsection (26) are added to that section,
90	to read:
91	560.404 Requirements for deferred presentment
92	transactions.—
93	(5) The face amount of a check taken for deferred
94	presentment <u>transactions not repayable in installments</u> may not
95	exceed \$500 $_{\underline{\iota}}$ exclusive of the fees allowed under this part. $\underline{\text{For}}$
96	a deferred presentment installment transaction, neither the face
97	amount of a check nor the outstanding transaction balance may
98	exceed \$1,000, exclusive of the fees allowed under this part.
99	(6) $\underline{\text{(a)}}$ A deferred presentment provider or its affiliate may
100	not charge fees that exceed 10 percent of the currency or
101	payment instrument provided for a deferred presentment
102	transaction not repayable in installments. A deferred
103	presentment provider or its affiliate may not charge fees on any
104	deferred presentment installment transaction which exceed 8
105	percent of the outstanding transaction balance on a biweekly
106	basis.
107	(b) Notwithstanding paragraph (a) $\frac{1}{1}$ However, a verification
108	fee may be charged as provided in s. 560.309(8). The fees in
109	$\underline{\text{paragraph (a)}}$ The 10-percent fee may not be applied to the
110	verification fee.
111	(c) Fees are earned at the time of origination for a
112	deferred presentment transaction scheduled to be paid off in 31
113	days or less; however, fees for a deferred presentment
114	installment transaction are earned using a simple interest
115	<pre>calculation. A deferred presentment provider may charge only</pre>
116	those fees specifically authorized in this section. Prepayment

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penalties are prohibited.

- (8) A deferred presentment agreement may not be for a term longer than 31 days or <u>fewer less</u> than 7 days, except for a <u>deferred presentment installment transaction</u>, which may not be for a term longer than 90 days or fewer than 60 days.
- (12) The deferred presentment agreement and the drawer's initial check must bear the same date, and the number of days of the deferment period must shall be calculated from that date. For deferred presentment installment transactions, the deferred presentment provider may accept additional checks, subject to the limitations in subsection (5), each bearing the date that the check was given to the provider, and the deferred presentment agreement must include the deferment period applicable to each check. The deferred presentment provider and the drawer may not alter or delete the date on any written agreement or check held by the deferred presentment provider.
- (13) For each deferred presentment transaction, the deferred presentment provider must comply with the disclosure requirements of 12 C.F.R. part 226, relating to the federal Truth-in-Lending Act, and Regulation Z of the <u>Bureau of Consumer Financial Protection</u> <u>Board of Governors of the Federal Reserve Board</u>. A copy of the disclosure must be provided to the drawer at the time the deferred presentment transaction is initiated.
- (14) A deferred presentment provider or its affiliate may not accept or hold an undated check or a check dated on a date other than the date on which the deferred presentment provider agreed to hold the check and signed the deferred presentment transaction agreement, except when a customer provides a new payment instrument reflecting the new outstanding transaction

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balance and anticipated fees upon making a payment on a deferred presentment installment transaction.

- (19) A deferred presentment provider may not enter into a deferred presentment transaction with a drawer who has an outstanding deferred presentment transaction with that provider or with any other deferred presentment provider, or with a person whose previous deferred presentment transaction with that provider or with any other provider has been terminated for less than 24 hours. The deferred presentment provider must verify such information as follows:
- (a) The deferred presentment provider <u>must</u> <u>shall</u> maintain a common database and <u>shall</u> verify whether the provider or an affiliate has an outstanding deferred presentment transaction with a particular person or has terminated a transaction with that person within the previous 24 hours. <u>If a provider has not established a database</u>, the provider may rely upon the written verification of the drawer as provided in subsection (20).
- (b) The deferred presentment provider <u>must shall</u> access the office's database established pursuant to subsection (24) (23) and shall verify whether any other deferred presentment provider has an outstanding deferred presentment transaction with a particular person or has terminated a transaction with that person within the previous 24 hours. <u>Before the office has implemented a database to include deferred presentment installment transactions If a provider has not established a database</u>, the deferred presentment provider <u>must access the office's current database pursuant to this paragraph and may rely upon the written verification of the drawer as provided in subsection (20).</u>

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(20) A deferred presentment provider <u>must</u> <u>shall</u> provide the following notice in a prominent place on each deferred presentment agreement in at least 14-point type in substantially the following form and <u>must</u> obtain the signature of the drawer where indicated:

NOTICE

1. STATE LAW PROHIBITS YOU FROM HAVING MORE THAN ONE DEFERRED PRESENTMENT AGREEMENT AT ANY ONE TIME. STATE LAW ALSO PROHIBITS YOU FROM ENTERING INTO A DEFERRED PRESENTMENT AGREEMENT WITHIN 24 HOURS AFTER TERMINATING ANY PREVIOUS DEFERRED PRESENTMENT AGREEMENT. FAILURE TO OBEY THIS LAW COULD CREATE SEVERE FINANCIAL HARDSHIP FOR YOU AND YOUR FAMILY.

YOU MUST SIGN THE FOLLOWING STATEMENT:

- I DO NOT HAVE AN OUTSTANDING DEFERRED PRESENTMENT
 AGREEMENT WITH ANY DEFERRED PRESENTMENT PROVIDER AT
 THIS TIME. I HAVE NOT TERMINATED A DEFERRED
 PRESENTMENT AGREEMENT WITHIN THE PAST 24 HOURS.
 (Signature of Drawer)
- 2. YOU CANNOT BE PROSECUTED IN CRIMINAL COURT FOR A CHECK WRITTEN UNDER THIS AGREEMENT, BUT ALL LEGALLY AVAILABLE CIVIL MEANS TO ENFORCE THE DEBT MAY BE PURSUED AGAINST YOU.

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205 (THIS BUSINESS) FROM ALLOWING YOU TO "ROLL OVER" YOUR	
205 (THIS BUSINESS) FROM ALLOWING YOU TO "ROLL OVER" YOUR	3
206 DEFERRED PRESENTMENT TRANSACTION. THIS MEANS THAT YOU	J
207 CANNOT BE ASKED OR REQUIRED TO PAY AN ADDITIONAL FEE	
208 IN ORDER TO FURTHER DELAY THE DEPOSIT OR PRESENTMENT	
OF YOUR CHECK FOR PAYMENT.	
210	
211 <u>4. FOR DEFERRED PRESENTMENT TRANSACTIONS NOT REPAYABL</u>	<u>E</u>
212 <u>IN INSTALLMENTS:</u> IF YOU INFORM THE PROVIDER IN PERSON	1
213 THAT YOU CANNOT COVER THE CHECK OR PAY IN FULL THE	
214 AMOUNT OWING AT THE END OF THE TERM OF THIS AGREEMENT	7,
215 YOU WILL RECEIVE A GRACE PERIOD EXTENDING THE TERM OF	7
THE AGREEMENT FOR AN ADDITIONAL 60 DAYS AFTER THE	
217 ORIGINAL TERMINATION DATE, WITHOUT ANY ADDITIONAL	
218 CHARGE. THE DEFERRED PRESENTMENT PROVIDER MUST SHALL	
219 REQUIRE THAT YOU, AS A CONDITION OF OBTAINING THE	
220 GRACE PERIOD, COMPLETE CONSUMER CREDIT COUNSELING	
221 PROVIDED BY AN AGENCY INCLUDED ON THE LIST THAT WILL	
BE PROVIDED TO YOU BY THIS PROVIDER. YOU MAY ALSO	
223 AGREE TO COMPLY WITH AND ADHERE TO A REPAYMENT PLAN	
224 APPROVED BY THAT AGENCY. IF YOU DO NOT COMPLY WITH AN	ID
225 ADHERE TO A REPAYMENT PLAN APPROVED BY THAT AGENCY, W	/E
MAY DEPOSIT OR PRESENT YOUR CHECK FOR PAYMENT AND	
227 PURSUE ALL LEGALLY AVAILABLE CIVIL MEANS TO ENFORCE	
THE DEBT AT THE END OF THE 60-DAY GRACE PERIOD.	
229	
230 <u>5. FOR DEFERRED PRESENTMENT INSTALLMENT TRANSACTIONS</u>	<u>.</u>
231 <u>IF YOU INFORM THE PROVIDER IN WRITING OR IN PERSON BY</u>	<u></u>
NOON [TIME ZONE] OF THE BUSINESS DAY BEFORE A	

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2.57

SCHEDULED PAYMENT THAT YOU CANNOT PAY IN FULL THE
SCHEDULED AMOUNT DUE AND OWING, YOU MAY DEFER THE
SCHEDULED PAYMENT, WITHOUT ANY ADDITIONAL FEES OR
CHARGES, AND THE PROVIDER MAY NOT DEFAULT THE ACCOUNT
AND ACCELERATE THE FULL BALANCE. YOU MAY REQUEST ONLY
ONE DEFERRED PAYMENT PER LOAN. THE DEFERRED PAYMENT
WILL BE ADDED AFTER THE LAST SCHEDULED PAYMENT AND IS
DUE AT AN INTERVAL NO SHORTER THAN THE INTERVALS
BETWEEN THE ORIGINALLY SCHEDULED PAYMENTS.

- (21) The deferred presentment provider may not deposit or present the drawer's check if the drawer informs the provider in writing or in person that the drawer cannot redeem or pay in full in cash the amount due and owing the deferred presentment provider, unless the drawer fails to comply with subsection (22) or subsection (23), as applicable. No additional fees or penalties may be imposed on the drawer by virtue of any misrepresentation made by the drawer as to the sufficiency of funds in the drawer's account. Additional fees may not be added to the amounts due and owing to the deferred presentment provider.
- (22) For deferred presentment transactions not repayable in installments, if, by the end of the deferment period, the drawer informs the deferred presentment provider in writing or in person that the drawer cannot redeem or pay in full in cash the amount due and owing the deferred presentment provider, the deferred presentment provider must shall provide a grace period extending the term of the agreement for an additional 60 days after the original termination date, without any additional

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(a) The provider must shall require, that as a condition of providing a grace period, that the drawer make an appointment with a consumer credit counseling agency within 7 days after the end of the deferment period and complete the counseling by the end of the grace period. The drawer may agree to, comply with, 2.68 and adhere to a repayment plan approved by the counseling agency. If the drawer agrees to comply with and adhere to a repayment plan approved by the counseling agency, the provider must also comply with and adhere to that repayment plan. The deferred presentment provider may not deposit or present the drawer's check for payment before the end of the 60-day grace period unless the drawer fails to comply with such conditions or the drawer fails to notify the provider of such compliance. Before each deferred presentment transaction, the provider may verbally advise the drawer of the availability of the grace period consistent with the written notice in subsection (20), and may not discourage the drawer from using the grace period.

- (b) At the commencement of the grace period, the deferred presentment provider must shall provide the drawer:
- 1. Verbal notice of the availability of the grace period consistent with the written notice in subsection (20).
- 2. A list of approved consumer credit counseling agencies prepared by the office. The office list \underline{must} \underline{shall} include nonprofit consumer credit counseling agencies affiliated with the National Foundation for Credit Counseling which provide credit counseling services to state residents in person, by telephone, or through the Internet. The office list must include phone numbers for the agencies, the counties served by the

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agencies, and indicate the agencies that provide telephone counseling and those that provide Internet counseling. The office must shall update the list at least once each year.

3. The following notice in at least 14-point type in substantially the following form:

AS A CONDITION OF OBTAINING A GRACE PERIOD EXTENDING THE TERM OF YOUR DEFERRED PRESENTMENT AGREEMENT FOR AN ADDITIONAL 60 DAYS, UNTIL [DATE], WITHOUT ANY ADDITIONAL FEES, YOU MUST COMPLETE CONSUMER CREDIT COUNSELING PROVIDED BY AN AGENCY INCLUDED ON THE LIST THAT WILL BE PROVIDED TO YOU BY THIS PROVIDER. YOU MAY ALSO AGREE TO COMPLY WITH AND ADHERE TO A REPAYMENT PLAN APPROVED BY THE AGENCY. THE COUNSELING MAY BE IN PERSON, BY TELEPHONE, OR THROUGH THE INTERNET. YOU MUST NOTIFY US WITHIN 7 DAYS, BY [DATE], THAT YOU HAVE MADE AN APPOINTMENT WITH A CONSUMER CREDIT COUNSELING AGENCY. YOU MUST ALSO NOTIFY US WITHIN 60 DAYS, BY [DATE], THAT YOU HAVE COMPLETED THE CONSUMER CREDIT COUNSELING. WE MAY VERIFY THIS INFORMATION WITH THE AGENCY. IF YOU FAIL TO PROVIDE THE 7-DAY OR 60-DAY NOTICE, OR IF YOU HAVE NOT MADE THE APPOINTMENT OR COMPLETED THE COUNSELING WITHIN THE TIME REQUIRED, WE MAY DEPOSIT OR PRESENT YOUR CHECK FOR PAYMENT AND PURSUE ALL LEGALLY AVAILABLE CIVIL MEANS TO ENFORCE THE DEBT.

(c) If a drawer completes an approved payment plan, the deferred presentment provider \underline{must} \underline{shall} pay one-half of the

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320 drawer's fee for the deferred presentment agreement to the 321 consumer credit counseling agency.

(23) For deferred presentment installment transactions, if a drawer informs the deferred presentment provider in writing or in person by noon of the business day before a scheduled payment that the drawer cannot pay in full the scheduled payment amount due and owing the provider, the deferred presentment provider must provide the drawer the opportunity to defer the scheduled payment, at no additional fee or charge, until after the last scheduled payment. The phrase "by noon" means 12:00 p.m. of the same time zone in which the deferred presentment agreement was entered into. Only one deferred payment is permitted for each deferred presentment installment transaction. The deferred payment must be due at an interval after the last scheduled payment which is no shorter than the intervals between the originally scheduled payments.

(24) (a) (23) The office <u>must shall</u> implement a common database with real-time access through an Internet connection for deferred presentment providers, as provided in this subsection. The database must be accessible to the office and the deferred presentment providers in order to verify whether any deferred presentment transactions are outstanding for a particular person. Deferred presentment providers <u>must shall</u> submit such data before entering into each deferred presentment transaction in such format as required by rule, including the drawer's name, social security number or employment authorization alien number, address, driver license number, amount of the transaction, date of transaction, the date that the transaction is closed, and such additional information as is

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required by rule.

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- (b) For data that must be submitted by a deferred presentment provider, the commission may by rule impose a fee of up to \$1 per transaction for deferred presentment transactions not repayable in installments, and the commission may impose a fee of up to \$1 for each full or partial 30-day period that a balance is scheduled to be outstanding for a deferred presentment installment transaction for data that must be submitted by a deferred presentment provider.
- $\underline{\text{(c)}}$ A deferred presentment provider may rely on the information contained in the database as accurate and is not subject to any administrative penalty or civil liability due to relying on inaccurate information contained in the database.
- (d) A deferred presentment provider must notify the office, in a manner as prescribed by rule, within 15 business days after ceasing operations or no longer holding a license under part II or part III of this chapter. Such notification must include a reconciliation of all open transactions. If the provider fails to provide notice, the office <u>must shall</u> take action to administratively release all open and pending transactions in the database after the office becomes aware of the closure.
- (e) This section does not affect the rights of the provider to enforce the contractual provisions of the deferred presentment agreements through any civil action allowed by law.
- $\underline{\text{(f)}}$ The commission may adopt rules to administer this subsection and to ensure that the database is used by deferred presentment providers in accordance with this section.
- (25) (24) A deferred presentment provider may not accept more than one check or authorization to initiate more than one

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CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2018 CS for SB 920

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378 automated clearinghouse transaction to collect on a deferred 379 presentment transaction for a single deferred presentment 380 transaction, except for deferred presentment installment 381 transactions in which such checks or authorizations represent 382 multiple scheduled payments. 383 (26) A deferred presentment installment transaction must be 384 fully amortizing and repayable in consecutive installments as 385 nearly equal as mathematically practicable according to a payment schedule agreed upon by the parties with no fewer than 386 387 13 days and not more than 1 calendar month between payments, 388 except that the first installment may be longer than the 389 remaining installments by not more than 15 days, and the first 390 installment payment may be larger than the remaining installment 391 payments by the amount of charges applicable to the extra days. 392 In calculating charges under this subsection, when the first 393 installment is longer than the remaining installments, the 394 amount of the charges applicable to the extra days may not 395 exceed those that would accrue under a simple interest 396 calculation based on the rate allowed under subsection (6). 397 Section 3. Subsections (1), (3), and (4) of section 398 560.405, Florida Statutes, are amended to read: 399 560.405 Deposit; redemption.-400 (1) The deferred presentment provider or its affiliate may 401 not present the drawer's check before the end of the deferment 402 period, except for a missed scheduled payment for a deferred 403 presentment installment transaction that has not been otherwise 404 deferred pursuant to s. 560.404(23), as reflected and described 405 in the deferred presentment transaction agreement. 406 (3) Notwithstanding subsection (1), in lieu of presentment,

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	577-02599-18 2018920c1
107	a deferred presentment provider may allow the check to be
108	redeemed at any time upon payment of the outstanding transaction
109	balance and earned fees face amount of the drawer's check.
110	However, payment may not be made in the form of a personal
111	check. Upon redemption, the deferred presentment provider <u>must</u>
112	shall return the drawer's check and provide a signed, dated
113	receipt showing that the drawer's check has been redeemed.
114	(4) A drawer may not be required to redeem his or her check
115	<u>in full</u> before the agreed-upon date; however, the drawer may
116	choose to redeem the check before the agreed-upon presentment
117	date.
118	Section 4. For the purpose of incorporating the amendments
119	made by this act to sections 560.404 and 560.405, Florida
120	Statutes, in references thereto, subsection (5) of section
121	560.111, Florida Statutes, is reenacted to read:
122	560.111 Prohibited acts
123	(5) Any person who willfully violates any provision of s.
124	560.403, s. 560.404, or s. 560.405 commits a felony of the third
125	degree, punishable as provided in s. 775.082, s. 775.083, or s.
126	775.084.
127	Section 5. This act shall take effect July 1, 2019.

Page 15 of 15

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) resentment Transact Amendment Barcode (if applicable) Name Address Street Information Speaking: Waive Speaking: In Support (The Chair will read this information into the record.) Representing Lobbyist registered with Legislature: Appearing at request of Chair:

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Meeting Date Bill Number (if applicable) Amendment Barcode (if applicable) Address Phone 85 Street Citv State Information Waive Speaking: In Support (The Chair will read this information into the record.) Representing Appearing at request of Chair: Lobbyist registered with Legislature: While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Meeting Date	Bill Number (if applicable)
Topic	Amendment Barcode (if applicable)
Name RODERICK C. CUNNINGHAM	
Job Title VICE PRESIDENT, PINELLAS COUNTY URBAN LEAGUE	
Address 150 Commonweacth Court N Phone	813-380-8045
ST. PETERS BURG FC 33716 Email	
Speaking: For Against Information Waive Speaking:	In Support Against s information into the record.)
Representing URBAN LEAGUES OF FLORIDA	
Appearing at request of Chair: Yes No Lobbyist registered with Lob	egislature: Yes Vo

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

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APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Standard Meleting Date	88 920
Meeting Date	Bill Number (if applicable)
Topic	Amendment Barcode (if applicable)
Name New. Troy A. Adams S.	
Job Title / astal	
Address 1715 18th Ave. South	Phone 727-318-9663
St. Petersburg FL 33712	Email nimber live, com
Speaking: For Against Information Waive Sp	
Representing New Jerusalem M. B. Church	
Appearing at request of Chair: Yes No Lobbyist register	ered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

5B9ZD

Meeting Date	Bill Number (if applicable)
Topic	Amendment Barcode (if applicable)
Name ANTHONY SANCERS	
Job Title PASTOR	
Address 1005 NW 7th AV.	Phone 454 540 5100
HALLANDALE BEACH FL. 33009	Email Sandersage analycom
Speaking: For Against Information Waive Speaking: (The Chair	peaking: In Support Against
Representing FLORI da MINORITY CONSUN	TER ALLIANCE
Appearing at request of Chair: Yes No Lobbyist register	ered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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2/15/18

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)
SB 920

Meeting Date	Bill Number (if applicable)
Topic	Amendment Barcode (if applicable)
Name Dr. Euclipe BETHUNE	
Job Title CEO - Mary M = Level BETHINE Legacy For	rendation
Address 732 Orange Ave Phone	386-265-3733
Daytona Beach 71 32114 Email de	ebethune Egnail.com
Speaking: For Against Information Waive Speaking:	In Support Against is information into the record.)
Representing The BETHENE GROUP MMB, INC	Community Advocacy)
Appearing at request of Chair: Yes No Lobbyist registered with L	_egislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

2,-14-2018

APPEARANCE RECORD

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2/15/18	Deliver BOTH copies of this form to the Senator o	r Senate Professional Sta	aff conducting the meeting)	920
Meeting Date			-	Bill Number (if applicable)
	Λ Ω Λ	_ /		,
Topic Deter	red tresentin	ant	Amendr	ment Barcode (if applicable)
Name Aid	Vickers			
Job Title Attor	nely			
Address 623	Beard St.		Phone \$50	5563121
Street	apper 12	32303	Emaila li 2 Vic	horse flacpoo
City	State	Zip		
Speaking: For V	Against Information		peaking: In Supremental In Super will read this information	
Representing <u>H</u>	Alliance For	\wedge	ner Protect	tion
Appearing at request of	Chair: Yes No	Lobbyist registe	ered with Legislatu	re: Yes No
	to encourage public testimony, time ak may be asked to limit their remark			

This form is part of the public record for this meeting.

APPEARANCE RECORD

21518 (Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)
Meeting Date Bill Number (if applicable)
Topic De Ferred Presentment Amendment Barcode (if applicable)
Name Rev. James T. Golden
Job Title Social Adia Director - AME Church
Address P.O.B. 399 Phone 941-773-4031
Street Stradenten FL 34206 Email Hamethegold Q
Speaking: For Against Information Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing 11th District Ane Churches
Appearing at request of Chair: Yes No Lobbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

S-001 (10/14/14)

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APPEARANCE RECORD

2/15/18 Meeting Date	(Deliver BOTH copies of this f	form to the Senator or	Senate Professional St	aff conducting the meeting)	920 Bill Number (if applicable)	_
Topic DEFERR	RED PRESE	ENTMER	VT	Amend	dment Barcode (if applicable	_ ∍)
Name 1001 Job Title Exec	Vice (har.				
Address 600 N. L	JESTSHORE	BLVD,	STE 1200		637-6205	- /
City	1PA	State S	3609 Zip		cechnic amso	OF TO
Speaking: For Representing	Against Info	rmation -inau	. 12		upport Against eation into the record.)	
Appearing at request o	of Chair: Yes	No I	Lobbyist registe	ered with Legislat	ure: Yes No)

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Monting Date

Meeting Date	Dill New Acadis and Section 1
	Bill Number (if applicable)
Topic Deferred Presentment Transaction	→ Amendment Barcode (if applicable)
Name Breuster Revis	
Job Title Senior VP	
Address 516 W Adam	Phone 224-7-175
Street	Email blevise a. f.
City State Zip	
	peaking: In Support Against r will read this information into the record.)
Representing Associated Industries 0-	f Honda
Appearing at request of Chair: Yes No Lobbyist register	ered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many permit all meeting.	

This form is part of the public record for this meeting.

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting Meeting Date	the meeting) 920 Bill Number (if applicable)
Topic Deferred Presentment Transactions	Amendment Barcode (if applicable)
Name Inquid Delgado	
Job Title Associate for Social Concerns of Respect	life
Address 20 W Park Av. Phone	
Street Tallahassee Fl 3230/ Email_	
Speaking: For Against Information Waive Speaking:	In Support Against his information into the record.)
Representing Florida Conference of Catholic Bisho	P 2
Appearing at request of Chair: Yes No Lobbyist registered with	Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all persons wi meeting. Those who do speak may be asked to limit their remarks so that as many persons as	· .

This form is part of the public record for this meeting.

APPEARANCE RECORD

2/15/18 (Deliver BOTH copies of this form to the Senator or Senate Professional St	aff conducting the meeting) 920
/ Meeting Date	Bill Number (if applicable)
Topic Deferred Presentment Transactions	Amendment Barcode (if applicable)
Name Tamela Durch tort	
Job Title	2- 12- 12:11
Address 104 S. Monroe Street	Phone 850-925-1344
Street 1 alla hassee FL 32301 City State Zip	Email TcgLobby@aol.Com
	peaking: In Support Against ir will read this information into the record.)
Representing Klorida Conference of NI	AACP Branches
Appearing at request of Chair: Yes No Lobbyist register	ered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Bill Number (if applicable) Meeting Date Topic Amendment Barcode (if applicable) Job Title Phone **Address** Email State Information Waive Speaking: In Support (The Chair will read this information into the record.) Lobbyist registered with Legislature: Appearing at request of Chair:

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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APPEARANCE RECORD

2 15 8 (Deliver BOTH copies of this form to the Senator or Senate Professional St	taff conducting the meeting) 920
Meeting Date	Bill Number (if applicable)
Topic Deferred Presentment Transactions	Amendment Barcode (if applicable)
Name Jared Ross	
Job Title SVP. Governmental Affairs	
Address 3692 Coolidge Ct.	Phone (850) 322-6956
Street TAllahassee FL 32311	Email pred ross @ /scu, coop
Speaking: For Against Information Waive S (The Chair	peaking: In Support Against ir will read this information into the record.)
Representing FLORIDA CREdit Union Assoc	iation
Appearing at request of Chair: Yes No Lobbyist register	ered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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2/15/18 2-1-5/18 Meeting Date

THE FLORIDA SENATE

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

SB 920

Topic	Amendment Barcode (if applicable)
Name CLETHEN U. SUTTON	
Job Title PASTOR	
Address 2001 N ALBANY AVENUE	Phone 8/3-299-9285
Street TAMPA	33607 Email CU SUTTON 67 & GMAIL.CO
City	Zip
Speaking: Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing MIKACLE TEMPLE	CHURCH OF GOD FN CHRIST, INC
Appearing at request of Chair: Yes No	obbyist registered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time ma	ay not permit all persons wishing to speak to be heard at this

meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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APPEARANCE RECORD

| Coliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)
| Graph | Graph

(The Chair will read this information into the record.)

Representing Bethel Community BANTist Church

Appearing at request of Chair:

Speaking:

es No

Information

Lobbyist registered with Legislature:

Waive Speaking: 4

Yes No

In Support

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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Against

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

330

Bill Number (if applicable)

Topic	Amendment Barcode (if applicable)
Name Kelv. Saly Johnsen	
Job Title President SU	Le SoulA Houda
Address P8 Box 681691	Phone 786, 792-74/(
Street ,	Email Charges For Changelons
City State	Zip
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Suice	
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes 2 No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Profes	ssional Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic DEFERREN TRESENTMENT	Amendment Barcode (if applicable)
Name OHN TIGE	
Job Title MINISTER	
Address	Phone
Street	Email
	aive Speaking: In Support Against he Chair will read this information into the record.)
Representing	
	registered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional State Meeting Date	aff conducting the meeting) Bill Number (if applicable)
Topic Deferred Presentment	Amendment Barcode (if applicable)
Job Title SR V. P.	
Address 135 N. Church St. Street	Phone 803-920-0620
Speaking: For Against Information Waive Speaking: The Chair	peaking: In Support Against ir will read this information into the record.)
Representing Advance America	ered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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APPEARANCE RECORD

2-15-18 (Deliver BOTH copies of this form to the Senator or Senate Professional S	Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic Deferred Presentment	Amendment Barcode (if applicable)
Name France HOSEK	-
Job Title Analyst	_
Address 200 W College	Phone
Street Tallahasaa FL City State Zip	Email
Speaking: For Against Information Waive S	speaking: In Support Against Against will read this information into the record.)
Representing Imericans for Prosperity	m viii rodd triid irriormation mto trio rodora.
Appearing at request of Chair: Yes No Lobbyist regist	tered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many	

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S-001 (10/14/14)

THE FLORIDA SENATE

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

(Deliver BOTH copies of this form to the Senator or Senate Professional Sta	ff conducting the meeting) 9 20
Meeting Date	Bill Number (if applicable)
Topic	Amendment Barcode (if applicable)
Name Kendrick Meek	
Job Title Former Member	
Address	Phone
	Email
	eaking: In Support Against will read this information into the record.)
Representing	
Appearing at request of Chair: Yes No Lobbyist register	ered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all presenting. Those who do speak may be asked to limit their remarks so that as many p	persons wishing to speak to be heard at this persons as possible can be heard.

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APPEARANCE RECORD

(Deliver BOTH co	pies of this form to the Sena	ator or Senate Professional	Staff conducting the meeting)
Meeting Date			Bill Number (if applicable)
Topic Defend Presentings Name Jim Daughton	#	<u> </u>	Amendment Barcode (if applicable)
Name			_
Job Title			
Address 1/9 S. Monroe St	rcet		Phone 850-205-9000
Street TANIA hosse	FC State	33358	Phone 850-205-9000 Email IM. CAYHOLO Mhdfim, CA
Speaking: For Against	Information		Speaking: In Support Against air will read this information into the record.)
Representing Amscot A	Financia!		
Appearing at request of Chair:		Lobbyist regis	stered with Legislature: Yes No
While it is a Senate tradition to encourage meeting. Those who do speak may be a	-		all persons wishing to speak to be heard at this y persons as possible can be heard.
This form is part of the public record	for this meeting.		S-001 (10/14/14)

APPEARANCE RECORD

Meeting Date (Deliver BOTH copies of this form to the Senator of	Bill Number (if applicable)
Topic Deferred Presentment Loan	Interest Amendment Barcode (if applicable)
Name Geoffrey Adams, CPA	
Job Title OWNER	
Address 2906 Fianhoe Roal	Phone 850 - 322 - 1054
Tallahassee FL City State	32312 Email goffry everve consulting net
Speaking: For Against Information	Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing Verve Consulting, LLC	
Appearing at request of Chair: Yes No	Lobbyist registered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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APPEARANCE RECORD

2/15/20/A (Deliver BOTH copies of this form to the Senator or Senate Professional S	taff conducting the meeting) 920
Meeting Date	Bill Number (if applicable)
Topic Assignment of Consumer	Amendment Barcode (if applicable)
1/12	. Amendment bareode (il applicable)
Name Jorge Chamizo	
Job Title Attorney	
Address 108 South Monroe Street	Phone (850) 681-0024
Street all anasyl, FL 32301	Email 1019e @ flaparhurs
City State Zip	com
	peaking: In Support Against ir will read this information into the record.)
Representing Encore Capital	
Appearing at request of Chair: Yes No Lobbyist regist	ered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many	

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APPEARANCE RECORD

2 / 15 R (Deliver BOTH copies of this form to the Senator or Senate Professional St	aff conducting the meeting) 9 20
Neeting Date	Bill Number (if applicable)
Topic Deferred Presentment	Amendment Barcode (if applicable)
Name Alie Vickers	
Job Title A Horney	
Address 603 Board St.	Phone 850 556 3121
1 City State 3 2303	Email aliaviders Oflagor
Speaking: For Against Information Waive Speaking: (The Chair	peaking: In Support Against r will read this information into the record.)
Representing FL Alliance for Cons	uner Protection
Appearing at request of Chair: Yes No Lobbyist register	ered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many	

S-001 (10/14/14)

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APPEARANCE RECORD

Meeting Date (Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Bill Number (if applicable)
Topic Deferred Presentment Taysachans Amendment Barcode (if applicable)
Name Senniter Wilson
Job Title MAtorney Cobbest
Address 101 E. Vennedy Mud., Suite 4000 Phone \$13-401-0703
Street Tampa PL 33602 Email Jennifer wilson anlaw. con City State Zip
Speaking: For Against Information Waive Speaking: Lin Support Against (The Chair will read this information into the record.)
Representing Planda Collectors Association
Appearing at request of Chair: Yes No Lobbyist registered with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepa	red By: The Profess	ional Staff of the Com	mittee on Appropriations
BILL:	SB 938			
INTRODUCER:	Senator Br	racy		
SUBJECT:	Departmen	nt of Corrections'	Direct-support Org	anization
DATE:	February 1	4, 2018 REVIS	SED:	
ANAL	YST	STAFF DIREC	TOR REFEREN	CE ACTION
1. Cox		Jones	CJ	Favorable
2. Forbes		Sadberry	ACJ	Recommend: Favorable
3. Forbes		Hansen	AP	Favorable

I. Summary:

SB 938 removes the scheduled repeal date of the law authorizing the Florida Department of Corrections (DOC) to establish a direct-support organization to provide assistance, funding, and promotional support for the DOC or staff within the correctional system in carrying out the core mission. The Corrections Foundation, Inc., is the direct-support organization designated by the DOC to provide assistance, funding, and support for the DOC and its staff.

Staff of the Senate Committee on Criminal Justice finds that the Florida Department of Corrections and the Corrections Foundation, Inc., are in compliance with all statutory requirements relevant to direct-support organizations.

The bill does not affect state revenues or expenditures.

The bill takes effect July 1, 2018.

II. Present Situation:

Florida Department of Corrections

The DOC is the third largest state prison system in the country with a budget of \$2.4 billion, almost 97,000 inmates incarcerated, and another almost 137,000 offenders on active community supervision. The mission of the DOC is to provide a continuum of services to meet the needs of those entrusted to our care, creating a safe and professional environment with the outcome of reduced victimization, safer communities and an emphasis on the premium of life.

¹ The DOC, About the Florida DOC, available at http://www.dc.state.fl.us/about.html (last visited January 5, 2018).

² Email from Jared Torres, Director of Legislative Affairs, The DOC, RE: Number of inmates and offenders (January 5, 2018).

³ The DOC, Our Vision, available at http://www.dc.state.fl.us/vision.html (last visited January 13, 2018).

The DOC has 148 facilities statewide: 50 prisons, seven private partner prisons, 17 prison annexes, 35 work camps, three re-entry centers, 13 state-run community release centers, 19 privately operated community release centers, two road prisons, one forestry camps, and one basic training camp.⁴ Approximately two thirds of its staff of more than 24,000 employees are either certified correctional officers or probation officers.⁵

To successfully achieve its mission, the DOC provides academic, vocational, and substance abuse programs to inmates and offenders, including in such areas as general education development, also known as the GED; adult basic education and mandatory literacy; printing and graphics, carpentry and digital design; and Alcoholics Anonymous and Narcotics Anonymous.⁶

The Corrections Foundation, Inc.

Direct-support organizations (DSOs) are statutorily created private entities that are generally required to be non-profit corporations and are authorized to carry out specific tasks in support of public entities or public causes. The functions and purpose of a DSO are prescribed by its enacting statute and also, for most, by a written contract with the agency the DSO was created to support.⁷

In 1996, the Florida Legislature created s. 944.802, F.S., establishing a DSO for the exclusive benefit of the DOC. The Corrections Foundation, Inc. (Foundation) initially filed for incorporation as a not-for-profit organization on December 6, 1996. The Foundation consists of an executive staff and a volunteer board of directors. Membership in the Foundation consists of current and retired employees of the DOC, contractors, and individuals from other state and private agencies. 11

The Foundation reports that it supports the DOC and its staff through two main functions, including:

 Accepting donations and grant money from private entities that must be donated through a non-profit entity and cannot be accepted directly by the DOC; and

⁴ The DOC, *About the Florida DOC*, available at http://www.dc.state.fl.us/about.html (last visited January 5, 2018).

⁵ During FY 2015-16 there were 17,836 certified employees in institutions or probation/parole offices consisting of: 15,769 certified employees in institutions (10,667 Correctional Officers, 4,092 Sergeants, 440 Lieutenants, 311 Captains, 81 Majors, 43 Colonels, and 135 Correctional Inspectors in the Office of the Inspector General) and 2,067 certified Correctional Probation Officers. Department of Corrections, *Annual Report Fiscal Year 2015-2016*, p. 5, available at http://www.dc.state.fl.us/pub/annual/1516/FDC_AR2015-16.pdf (last visited January 18, 2018).

⁶ Supra, n. 1.

⁷ Section 944.802, F.S., is the enacting statute for the DOC's DSO, which requires a written letter of agreement between the DOC and the Foundation, rather than a contract.

⁸ Chapter 96-312, L.O.F.

⁹ Department of State, Division of Corporations, *Corrections Foundation, Inc., Detail by Entity Name*, available at <a href="http://search.sunbiz.org/Inquiry/CorporationSearch/SearchResultDetail?inquirytype=EntityName&directionType=Initial&searchNameOrder=CORRECTIONSFOUNDATION%20N960000062141&aggregateId=domnp-n96000006214-bebf4ba6-69dc-49c7-85e6-

<u>5f773e468d97&searchTerm=corrections%20foundation&listNameOrder=CORRECTIONSFOUNDATION%20N960000062</u> <u>141</u> (last visited January 5, 2018).

¹⁰ Corrections Foundation, *About*, available at https://www.correctionsfoundation.org/about/ (last visited January 5, 2018). ¹¹ *Id*.

• Providing direct financial support to employees of the DOC in times of death, fire, critical illness, or other tragic circumstances through the Employee Assistance Program (EAP).¹²

Repeal of s. 944.802, F.S., and DSO Compliance Review

Section 20.058(5), F.S., provides that laws creating or authorizing a DSO repeal on October 1 of the fifth year after enactment, unless reviewed and saved from repeal by the Legislature. This subsection further provides that DSOs in existence prior to July 1, 2014, must be reviewed by the Legislature by July 1, 2019. Section 944.802(4), F.S., provides that the section is repealed October 1, 2018, unless reviewed and saved from repeal by the Legislature.

Staff of the Senate Committee on Criminal Justice reviewed relevant materials to determine if the DOC and the Foundation comply with the requirements of s. 944.802, F.S., and with other statutory requirements for DSOs: s. 20.058, F.S. (CSO/DSO Transparency and Reporting Requirements); s. 215.981, F.S. (CSO/DSO Audit Requirements); and s. 112.3251, F.S. (CSO/DSO Ethics Code Requirement).

Staff Review of Compliance with s. 944.802, F.S. (DSO to Support the DOC)

Establishment of the DSO

Section 944.802(1), F.S., authorizes the DOC to establish a DSO to provide assistance, funding, and promotional support for activities authorized for the DOC. For purposes of s. 944.802, F.S., "direct support organization" means an organization that is:

- A corporation not for profit that is incorporated under ch. 617, F.S., exempted from filing fees, and approved by the Department of State;
- Organized and operated to conduct programs and activities; initiate developmental projects; raise funds; request and receive grants, gifts, and bequests of money; acquire, receive, hold, invest, and administer, in its own name, securities, funds, objects of value, or other property, either real or personal; and make expenditures to or for the direct or indirect benefit of the DOC or individual units of the state correctional system;
- Determined by the DOC to be consistent with the priority issues and objectives of the DOC and in the best interest of the state; and
- Approved in writing, through a letter of agreement, by the Secretary of the DOC to operate for the direct or indirect benefit of the DOC or individual units of the state correctional institution.¹³

The letter of agreement between the DOC and the Foundation provides the following:

- The Foundation is specifically re-authorized to act as the DSO "for the direct and indirect benefit of the Department of Corrections or individual units of the state correctional system";
- The Foundation's mission is expressly consistent with the statutory mission of the DOC to support the programs, personnel, and services of the DOC as is required in s. 944.802, F.S.; and

¹² Email from Jared Torres, Director of Legislative Affairs, RE: The Corrections Foundation – FDC's DSO, *The Corrections Foundation – Background Information* (September 7, 2017) (on file with the Senate Committee on Criminal Justice).

¹³ Section 944.802(1), F.S.

The DOC will provide support to the Foundation in the form of staffing, office space, access
to OIT support, and inclusion of the Foundation's information in all employee orientation
materials.¹⁴

Staff Finding: Compliance. The Foundation meets the definition of "direct support organization." In 1996, the Foundation was established as a Florida non-profit corporation under ch. 617, F.S., and is approved by the Department of State. [T]he Corrections Foundation has been able to undertake numerous initiatives that directly benefit the Department. The Foundation is also in compliance with the "use of property" requirements of s. 944.802, F.S. 17

Activities of the DSO

Section 944.802(1), F.S., provides that the activities of the DSO must be determined by the DOC to be consistent with the goals and mission of the DOC and in the best interests of the state. The approval must be given in a letter of agreement from the DOC.

Some of the projects operated by the Foundation include, but are not limited to:

- Employee Assistance Program, which has provided direct financial support to over 5,700 employees of the DOC in times of need;
- Fallen Officers Fund, ¹⁸ which has provided funding to the families of officers that have been killed in the line of duty;
- Florida State Prison Officer Safety Project, which provided funds to install openings within
 cell doors of higher risk inmates to allow food trays to be passed through the cell door,
 thereby reducing contact and the risk of injury to officers;
- Flags for Freedom, ¹⁹ which has sent care packages to employees of the DOC that are deployed in the military on active duty; and
- Disaster Relief Fund, ²⁰ which has raised funds to benefit almost 1,500 employees of the DOC who have been impacted by catastrophic storms or flooding over the last 13 years. ²¹

The community donations and grants accepted by the Foundation for the benefit of the DOC have been utilized to enhance operational programs within the DOC, such as the:

¹⁶ Letter from the DOC Secretary, Julie L. Jones, to Senate President, Joe Negron, dated August 8, 2017, Corrections Foundation, *2017 Corrections Foundation Report*, p. 1, available at https://www.correctionsfoundation.org/wp-content/uploads/2011/06/2017-Corrections-Foundation-Report.pdf (last visited on January 12, 2018) (hereinafter cited as "Foundation Annual Report").

¹⁷ *Id.*

¹⁴ Letter of Agreement between the DOC and the Foundation (effective June 15, 2017) (on file with the Senate Committee on Criminal Justice). The letter further states that use of the state e-mail system to notify agency employees must be approved by the Secretary or Chief of Staff on a case-by-case basis.

¹⁵ Supra, n. 9.

¹⁸ This project has raised funds for two officers that were killed in the line of duty, Officer Greg Malloy and Sergeant Ruben Thomas. Funds are raised for a period of time and then disbursed to the family in one lump sum. Email from Scotti Vaughan, Deputy Director of Legislative Affairs, RE: FW: The Corrections Foundation – FDC's DSO (January 16, 2018).

¹⁹ The Corrections Foundation, Inc., reports that more than 400 employees of the DOC have served in the nation's military since 2001. The deployed employees have received care packages that include items such as gift cards and prepaid phone cards from the Foundation. Foundation Annual Report, p. 4.

²⁰ Email from Scotti Vaughan, Deputy Director of Legislative Affairs, DOC, RE: FW: The Corrections Foundation – FDC's DSO (January 16, 2018).

²¹ Foundation Annual Report, p. 4.

- Inspector General's Office K-9 unit;²²
- K-9 tracking units;²³
- Dog obedience prison programs;²⁴
- Farm Worker Housing Initiative; and
- Chaplaincy programs.²⁵

Staff findings: Compliance. The letter of agreement states that the DOC has determined that the provision of services provided by the Foundation is consistent with DOC's goals and in the best interest of the state.²⁶

Requirements Relating to Use of Services, Property, and Facilities

Section 944.802(2)(a), F.S., authorizes the DOC to allow the Foundation to use fixed property and facilities of the state correctional system, provided the use is for the approved purpose of the DSO and does not interfere with the opportunities for inmates and staff to use the areas for established purposes. The DOC is prohibited from allowing the DSO to use fixed properties or facilities if such DSO does not provide equal membership and employment opportunities to all persons regardless of race, color, religion, gender, age, or national origin as required and specified by appropriate federal and state laws.²⁷

Staff findings: Compliance. The DOC reports that it has not rented any facilities or properties to the Foundation.²⁸ The letter of agreement requires the inclusion of the Foundation's information in all employees' orientation materials, thereby ensuring equal membership and employment opportunities to all persons regardless of race, color, religion, gender, age, or national origin as required and specified by appropriate federal and state laws.²⁹ Additionally, the DOC reports that the Foundation provides equal membership and employment opportunities to all persons as required by law.³⁰

Independent Annual Financial Audit

Section 944.802(3), F.S., requires the DSO to provide for an independent annual financial audit in accordance with s. 215.981, F.S.

Section 215.981(1), F.S., generally requires a DSO created or authorized pursuant to law with annual expenditures in excess of \$100,000 to provide for an annual financial audit of its accounts

²² The Foundation has purchased needed supplies such as vehicles, K-9 cell phone and drug detection dogs, and equipment for the K-9 officers. Foundation Annual Report, p. 4.

²³ The Foundation has utilized funds for GPS tracking collars and other equipment for K-9 teams that are used statewide by local law enforcement to locate missing children or elders and inmates that have escaped. Foundation Annual Report at p. 4-5.

²⁴ There are 21 dog obedience training programs operated at various facilities throughout the state. The Foundation has utilized funds to support these programs. Foundation Annual Report, p. 5.

²⁵ Foundation Annual Report, p. 5.

²⁶ Supra, n. 14 and 16.

²⁷ Section 944.802(2)(c), F.S.

²⁸ Email from Scotti Vaughan, Deputy Director of Legislative Affairs, DOC, RE: Question (January 16, 2018).

²⁹ Supra, n. 14.

³⁰ Supra, n. 28.

and records.³¹ The audit must be conducted by an independent certified public accountant in accordance with rules adopted by the Auditor General and the state agency that created, approved, or administers the DSO. The audit report must be submitted within nine months after the end of the fiscal year to the Auditor General and to the state agency the DSO supports. Additionally, the Auditor General may, pursuant to his or her own authority, or at the direction of the Legislative Auditing Committee, conduct audits or other engagements of a DSO's accounts and records.³²

Staff findings: Compliance. The Foundation has annual expenditures in excess of \$100,000 and is therefore subject to the auditing requirements of s. 215.981, F.S. Records of the independent financial audits from 2007 through 2016 are posted on the Foundation's website and submitted with the annual report.³³

Staff Review of Compliance with s. 20.058, F.S. (CSO/DSO Transparency and Reporting Requirements)

In 2014, the Legislature created s. 20.058, F.S., establishing a comprehensive set of transparency and reporting requirements for DSOs.³⁴

Reporting Requirements

Specifically, the law requires each DSO to annually submit, by August 1, the following information to the agency it supports:³⁵

- The DSO's name, mailing address, telephone number, and website address;
- The statutory authority or executive order that created the DSO;
- A brief description of the mission and results obtained by the DSO;
- A brief description of the DSO's plans for the next three fiscal years;
- A copy of the DSO's code of ethics; and
- A copy of the DSO's most recent Internal Revenue Service (IRS) Form 990.³⁶

Staff findings: Compliance. In 2017, the DOC reported all of the information required by s. 20.058(1), F.S. The copy of the IRS Form 990 provided in the 2017 Corrections Foundation Annual Report is for Fiscal Year 2015-16. The Foundation provided in email the IRS 990 form for Fiscal year 2016-17, which ended on June 30, 2017.³⁷

³¹ The independent audit requirement does not apply to a CSO or DSO for a university, district board of trustees of a community college, or district school board. Section 215.981(1), F.S. Additionally, the expenditure threshold for an independent audit is \$300,000 for a CSO or DSO for the Department of Environmental Protection and the Department of Agriculture and Consumer Services. Section 215.981(2), F.S.

³² Section 11.45(3)(d), F.S.

³³ Foundation Annual Report, p. 9-52. *See also* Corrections Foundation, Forms and Publications, Audits, available at https://www.correctionsfoundation.org/about/forms-and-publications/ (last visited January 16, 2018).

³⁴ Chapter 2014-96, L.O.F.

³⁵ Section 20.058(1), F.S.

³⁶ The IRS Form 990 is an annual information return required to be filed with the IRS by most organizations exempt from federal income tax under 26 U.S.C. 501.

³⁷ Email from Scotti Vaughan, Deputy Director of Legislative Affairs, DOC, RE: FW: DSO Review (January 16, 2018), including attachment Corrections Foundation, *IRS 990 Form, Fiscal Year 2016-17* (on file with the Senate Committee on Criminal Justice).

Transparency of Reported CSO or DSO Information

Additionally, the information submitted annually by a DSO must be available on the respective agency's website along with a link to the DSO's website, if one exists.³⁸

Staff findings: Compliance. The DOC website provides a link to the Foundation's website³⁹ and the information described in s. 20.58(1) F.S., is available on the Foundation's website.⁴⁰

Section 20.058(3), F.S., provides that, by August 15 of each year, the agency must report the above required information to the Governor, the President of the Senate, the Speaker of the House of Representatives, and the Office of Program Policy Analysis and Government Accountability along with the agency's recommendation to continue, terminate, or modify the agency's association with the DSO.⁴¹

Staff findings: Compliance. The DOC submitted its report by August 15, 2017, and the DOC Secretary, Julie L. Jones, expressed support for the continuation of the Corrections Foundation, Inc. ⁴²

Contract Requirements

Section 20.05(4), F.S., provides that any contract between an agency and a DSO must be contingent upon the DSO submitting and posting information pursuant to s. 20.058(1) and (2), F.S. The contract must also include a provision for the orderly cessation of operations and reversion to the state of state funds held in trust by the organization within 30 days after its authorizing statute is repealed, the contract is terminated, or the organization is dissolved. If an organization fails to submit the required information for two consecutive years, the agency head shall terminate any contract between the agency and the organization.

Staff findings: Substantial compliance. The letter of agreement provides that the agreement is written pursuant to the requirements of s. 944.802(1), F.S.⁴³

Staff Review of Compliance with s. 215.981, F.S. (DSO Audit Requirements)

As previously noted, s. 215.981(1), F.S., requires each DSO created or authorized pursuant to law with annual expenditures in excess of \$100,000 to provide for an annual financial audit of its accounts and records. [For a full description of the statute, *see* discussion, *supra*, of s. 944.802(3), F.S. (Independent Annual Financial Audit)].

³⁸ Section 20.058(2), F.S. Further, s. 20.058(4), F.S., requires that any contract between an agency and a DSO must be contingent upon the DSO submitting the required information to the agency and posting the information on the agency's website. If a DSO fails to submit the required information to the agency for two consecutive years, the agency head must terminate its contract with the DSO.

³⁹ DOC, *About Us*, Corrections Foundation Tab, available at http://www.dc.state.fl.us/index.html (last visited January 16, 2018). *See also* Corrections Foundation, available at https://www.correctionsfoundation.org/ (last visited January 18, 2018).

⁴⁰ Corrections Foundation, Forms and Publications, available at https://www.correctionsfoundation.org/about/forms-and-publications/ (last visited January 16, 2018).

⁴¹ Section 20.058(3), F.S.

⁴² Supra, n. 16.

⁴³ Supra, n. 14.

Staff findings: Compliance. As previously noted, the Foundation is in full compliance of the auditing requirements of ss. 215.981 and 944.802, F.S.⁴⁴

Staff Review of Compliance with s. 112.3251, F.S. (CSO/DSO Ethics Code Requirement)

Section 112.3251, F.S., requires a DSO created or authorized pursuant to law to adopt its own ethics code. The ethics code must contain the specified standards of conduct and disclosures provided in ss. 112.313 and 112.3143(2), F.S.⁴⁵ A DSO may adopt additional or more stringent standards of conduct and disclosure requirements and must conspicuously post its code of ethics on its website.⁴⁶

Staff findings: Compliance. The Foundation has a code of ethics which is conspicuously posted on its website⁴⁷ and that contains the specified standards of conduct and disclosures.

III. Effect of Proposed Changes:

The bill removes the scheduled repeal date of the law authorizing the Florida Department of Corrections (DOC) to establish a direct-support organization to provide assistance, funding, and promotional support for the DOC or staff within the correctional system in carrying out the core mission. The Corrections Foundation, Inc., currently provides such assistance, funding, and support.

The bill takes effect July 1, 2018.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

⁴⁴ *Supra*, n. 33.

⁴⁵ Some of the standards of conduct and disclosures in ss. 112.313 and 112.3143(2), F.S., include misuse of public position, solicitation or acceptance of gifts, unauthorized compensation, and voting conflicts.

⁴⁶ Section 112.3251, F.S.

⁴⁷ See Corrections Foundation, Forms and Publications, Operational and Governing Documents, ("Code of Ethics" tab) available at https://www.correctionsfoundation.org/about/forms-and-publications/ (last visited on January 16, 2018).

B. Private Sector Impact:

By saving s. 944.802, F.S., from repeal, the DSO may continue to provide assistance, financial support, and other direct and indirect assistance for employees of the state correctional system in addition to the families of such staff.

C. Government Sector Impact:

The bill does not affect state revenues or expenditures. By saving the DSO from repeal, the bill enables the DSO to continue to fund and administer projects and activities such as those described above.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends section 944.802 of the Florida Statutes.

IX. Additional Information:

A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

Florida Senate - 2018 SB 938

By Senator Bracy

11-00637-18 2018938 A bill to be entitled

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An act relating to the Department of Corrections' direct-support organization; amending s. 944.802, F.S.; abrogating the scheduled repeal of provisions governing a direct-support organization that is permitted use of fixed properties and facilities of the state correctional system by the Department of Corrections; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 944.802, Florida Statutes, is amended to read:

944.802 Direct-support organization; definition; use of property; board of directors; audit .-

- (1) DEFINITION.-For the purpose of this section, the term "direct-support organization" means an organization:
- (a) That Which is a corporation not for profit that is incorporated under the provisions of chapter 617, exempted from filing fees, and approved by the Department of State;
- (b) Organized and operated to conduct programs and activities; initiate developmental projects; raise funds; request and receive grants, gifts, and bequests of moneys; acquire, receive, hold, invest, and administer, in its own name, securities, funds, objects of value, or other property, real or personal; and make expenditures to or for the direct or indirect benefit of the Department of Corrections or individual units of the state correctional system;
 - (c) Determined by the Department of Corrections to be

Page 1 of 3

CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2018 SB 938

11-00637-18 2018938 consistent with the priority issues and objectives of the Department of Corrections and in the best interest of the state;

- (d) Approved in writing by the Secretary of Corrections to operate for the direct or indirect benefit of the Department of Corrections or individual units of the state correctional system. Such approval shall be in a letter of agreement from the Department of Corrections.
 - (2) USE OF PROPERTY.-

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- (a) The Department of Corrections may permit, without charge, appropriate use of fixed property and facilities of the state correctional system by a direct-support organization subject to the provisions in this section. Such use must be directly in keeping with the approved purpose of the directsupport organization, and may not be made at times or places that would unreasonably interfere with opportunities for inmates and staff to use the areas for established purposes.
- (b) The Department of Corrections may prescribe by rule any condition with which a direct-support organization shall comply in order to use fixed property or facilities of the state correctional system.
- (c) The Department of Corrections may shall not permit the use of any fixed property or facilities of the Department of Corrections by a direct-support organization that does not provide equal membership and employment opportunities to all persons regardless of race, color, religion, sex, age, or national origin.
- (3) ANNUAL AUDIT.—The direct-support organization shall provide for an annual financial audit in accordance with s.

Page 2 of 3

CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2018 SB 938

2018938__

59 215.981.

(4) REPEAL.—This section is repealed October 1, 2018,

10 unless reviewed and saved from repeal by the Legislature.

10 Section 2. This act shall take effect July 1, 2018.

11-00637-18

Page 3 of 3

 ${f CODING:}$ Words ${f stricken}$ are deletions; words ${f underlined}$ are additions.

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting	9) SB 938-
Meeting Date	Bill Number (if applicable)
Topic <u>SB 938</u> Department of Corrections' Direct-support EganizationAme	ndment Barcode (if applicable)
Name Jarel Torres-	
Job Title <u>Legislative</u> Affairs Director -	
Address Street - Phone 850	-712 - 3045-
Tallshasse FC - 32399 - Email Jacob	Torce @ flc. myflorile.
	Support Against mation into the record.)
Representing Horas Separtment of Corrections -	
Appearing at request of Chair: Yes No Lobbyist registered with Legisla	ature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to meeting. Those who do speak may be asked to limit their remarks so that as many persons a s possible	
This form is part of the public record for this meeting.	S-001 (10/14/14)

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepa	ared By: The Professional S	taff of the Committe	e on Appropriations			
BILL:	CS/SB 94	2					
INTRODUCER:	Criminal Justice Committee and Senator Bracy						
SUBJECT:	Departmen	nt of Juvenile Justice's I	Direct-support Or	ganization			
DATE:	February	14, 2018 REVISED:					
ANALYST		STAFF DIRECTOR	REFERENCE	ACTION			
1. Storch		Jones	CJ	Fav/CS			
2. Sadberry		Sadberry	ACJ	Recommend: Favorable			
3. Sadberry		Hansen	AP	Favorable			

Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

I. Summary:

CS/SB 942 removes the scheduled repeal date of the law authorizing the Florida Department of Juvenile Justice (DJJ) to establish a direct-support organization (DSO) to provide assistance, funding, and support to assist the DJJ in furthering its goals. The Florida Juvenile Justice Foundation, Inc., is the DSO designated by the DJJ to provide assistance, funding, and support for the DJJ.

Staff of the Senate Committee on Criminal Justice finds that the DJJ and the Florida Juvenile Justice Foundation, Inc., are in compliance with most statutory requirements relevant to DSOs.

The bill requires the DJJ to appoint members to the DSO's board of directors according to the DSO's established bylaws.

The bill does not affect state revenues or expenditures.

The bill takes effect July 1, 2018.

II. Present Situation:

Florida Department of Juvenile Justice

The DJJ was established in 1994 in an effort to shift the state's juvenile justice system away from a social services model. The Legislature created the DJJ to provide for the transfer of powers, duties, property, records, personnel, and unexpended balances of related appropriations and other funds from the Juvenile Justice Program Office within the Department of Health and Rehabilitative Services. This transition assigned responsibility to the DJJ for cases involving juvenile delinquency and children and families in need of services. The DJJ is tasked with developing and coordinating comprehensive services and programs statewide for the prevention, early intervention, control, and rehabilitative treatment of delinquent behavior.²

Florida Juvenile Justice Foundation, Inc.

Citizen support organizations (CSOs) and direct-support organizations (DSOs) are statutorily-created private entities that are generally required to be non-profit corporations and are authorized to carry out specific tasks in support of public entities or public causes. The purpose and functions of a CSO or DSO are prescribed by its enacting statute and, for most, by a written contract with the agency the CSO or DSO was created to support.

From 1994-1999, the DJJ had an ongoing partnership with the Florida Business Partners for Prevention (FBPP). At the time, the DJJ lacked statutory authority to have a DSO. In 1999, the Legislature created s. 985.672, F.S., authorizing the DJJ to establish a DSO to provide assistance, funding, and support for the DJJ in carrying out its mission.³ In 2000, the FBPP incorporated by the name of Florida Business Partners for Juvenile Justice, Inc., to provide such assistance, funding, and support to the DJJ.⁴ The name was changed to the Florida Juvenile Justice Foundation, Inc. (Foundation) in 2006.⁵

Repeal of s. 985.672, F.S., and DSO Compliance Review

Section 20.058(5), F.S., provides that laws creating or authorizing a CSO or DSO repeal on October 1 of the fifth year after enactment, unless reviewed and saved from repeal by the Legislature. This subsection further provides that CSOs or DSOs in existence prior to July 1, 2014, must be reviewed by the Legislature by July 1, 2019. Section 985.672, F.S., provides that the section is repealed October 1, 2018, unless reviewed and saved from repeal by the Legislature.

Staff of the Senate Committee on Criminal Justice reviewed relevant materials to determine if the DJJ and the Foundation comply with the requirements of s. 985.672, F.S., and with other

¹ Florida Department of Juvenile Justice, *History*, available at http://www.djj.state.fl.us/about-us/history (last visited January 3, 2018).

² Section 985.02(3), F.S.

³ Section 985.672, F.S., was created in 1999 by ch. 1999-284, L.O.F.

⁴ Articles of Incorporation of Florida Business Partners for Juvenile Justice, Inc. (Approved and filed January 28, 2000) (on file with the Senate Committee on Criminal Justice).

⁵ Articles of Amendment to Articles of Incorporation of Florida Business Partners for Juvenile Justice, Inc. (Filed February 8, 2006) (on file with the Senate Committee on Criminal Justice).

statutory requirements for DSOs: s. 20.058, F.S. (CSO/DSO Transparency and Reporting Requirements); s. 215.981, F.S. (CSO/DSO Audit Requirements); and s. 112.3251, F.S. (CSO/DSO Ethics Code Requirements). Staff finds that the DJJ and the Foundation are in compliance with most of the relevant DSO statutory requirements.

Staff Review of Compliance with s. 985.672, F.S. (DSO to Florida Department of Juvenile Justice)

Establishment of DSO

Section 985.672, F.S., authorizes the DJJ to establish a DSO whose sole purpose is to support the juvenile justice system. For purposes of s. 985.672, F.S., "direct-support organization" means an organization that is:

- A corporation not-for-profit incorporated under ch. 617, F.S., and approved by the Department of State;
- Organized and operated to conduct programs and activities; raise funds; request and receive
 grants, gifts, and bequests of moneys; acquire, receive, hold, invest, and administer, in its
 own name, securities, funds, objects of value, or other property, real or personal; and make
 expenditures to or for the direct or indirect benefit of the DJJ or the juvenile justice system
 operated by a county commission or a circuit board; and
- Determined by the DJJ to be consistent with the goals of the juvenile justice system, in the best interest of the state, and in accordance with the adopted goals and mission of the DJJ.⁶

Staff Finding: Compliance. The Foundation meets the definition of "direct-support organization." In 2000, the Foundation was established. The Foundation is a Florida non-profit corporation under ch. 617, F.S., and is approved by the Department of State. The DJJ's mission is, "to increase public safety by reducing juvenile delinquency through effective prevention, intervention and treatment services that strengthen families and turn around the lives of troubled youth." The Foundation works toward advancing the DJJ's mission by funding programs such as the Youth Investment Award program, which provides financial assistance designed to further the education and employability of juvenile justice-involved youth. Additionally, the Foundation funds back-to-school drives, Youth Success Week, the Human Trafficking Summit, in addition to running a national grant to support the Juvenile Detention Alternatives initiative. ¹⁰

Expenditures of the Foundation

Section 985.672(1), F.S., provides that expenditures of the DSO shall be used for the prevention and amelioration of juvenile delinquency and may not be used for the purpose of lobbying as defined in s. 11.045, F.S.

⁶ Section 985.672(1)(a)-(c), F.S.

⁷ *Supra*, n. 4.

⁸ The Foundation's information is available at http://search.sunbiz.org/Inquiry/CorporationSearch/ByName by searching Florida Juvenile Justice Foundation, Inc. (last visited January 16, 2018).

⁹ Florida Department of Juvenile Justice, *Mission*, available at http://www.djj.state.fl.us/about-us/mission (last visited January 18, 2018).

¹⁰ Transmittal letter dated August 15, 2017, from the DJJ Secretary Christina K. Daly to Senate President Joe Negron, available at http://floridafiscalportal.state.fl.us/Document.aspx?ID=16596&DocType=PDF (last visited on January 16, 2018).

Staff findings: Compliance. The Foundation's IRS Form 990 for 2015-16 shows that the majority of expenditures were for conferences, conventions, meetings, and youth programs. Additionally, the form shows that there were no expenditures made for the purposes of lobbying.¹¹

Contractual Agreement Between the DJJ and the Foundation

Section 985.672(2), F.S., provides that the DSO must operate under a written contract with the DJJ and the contract must include certain provisions.

Approval of the Articles of Incorporation and Bylaws

The contract must provide for approval of the articles of incorporation and bylaws of the DSO by the DJJ.¹²

Staff findings: Compliance. The contract between the DJJ and the Foundation provides for the approval of the Foundation's articles of incorporation and bylaws by the DJJ prior to adoption by the Foundation.¹³

Submission of an Annual Budget

The contract must provide for the DSO to submit an annual budget for the approval of the DJJ.¹⁴

Staff findings: Compliance. The contract between the DJJ and the Foundation provides for the review and approval of the Foundation's annual budget prior to adoption by the Foundation.¹⁵

Certification by the DJJ that the DSO is in Compliance

The contract must provide for certification by the DJJ that the DSO is complying with the terms of the contract and in a manner consistent with the goals and purposes of the DJJ and in the best interest of the state. Such certification must be made annually and reported in the official minutes of a meeting of the DSO.¹⁶

Staff findings: Not in compliance. The contract between the DJJ and the Foundation provides for such annual certification of the Foundation by the DJJ. However, the contract does not provide for the annual certification to be reported in the official minutes of a meeting of the Foundation and such certification has not been made in the minutes of a meeting as prescribed.¹⁷

¹¹ The IRS Form 990 for 2015-16 is the most recent tax form provided by the DJJ and the Foundation. According to DJJ staff, this is because the deadline for the submission of the tax form is in September, while the deadline to report information pursuant to DSO requirements found in s. 20.058, F.S. (described *infra*) is August. E-mail from DJJ staff to staff of the Senate Committee on Criminal Justice, dated August 17, 2017 (on file with the Senate Committee on Criminal Justice). *See also* IRS Form 990 for the Florida Juvenile Justice Foundation, Inc. (on file with the Senate Committee on Criminal Justice).

¹² Section 985.672(2)(a), F.S.

¹³ Contract between the Florida Department of Juvenile Justice and the Florida Juvenile Justice Foundation, Inc. (executed June 4, 2009) (on file with the Senate Committee on Criminal Justice).

¹⁴ Section 985.672(2)(b), F.S.

¹⁵ *Supra*, n. 13.

¹⁶ Section 985.672(2)(c), F.S.

¹⁷ *Supra*, n. 13. Board meeting minutes of the Florida Juvenile Justice Foundation, Inc. (on file with the Senate Committee on Criminal Justice).

Staff recommendation: The contract between the DJJ and the Foundation should be amended to provide for such annual certification to be reported in the official minutes of a meeting of the Foundation. Subsequently, the board of directors must report such annual certification in the official minutes of a meeting of the Foundation.

Reversion of Moneys and Property

The contract must provide for the reversion of moneys and property held in trust by the DSO for the benefit of the juvenile justice system to the state if the DJJ ceases to exist or to the DJJ if the DSO is no longer approved to operate for the DJJ, a county commission, or a circuit board or if the DSO ceases to exist.¹⁸

Staff findings: Compliance. The contract between the DJJ and the Foundation provides for such reversion of moneys and property.¹⁹

Fiscal Year of the DSO

The contract must provide for the fiscal year of the DSO to begin July 1 of each year and end June 30 of the following year.²⁰

Staff findings: Compliance. The contract between the DJJ and the Foundation provides for such information.²¹

Disclosure Made to Donors

The contract must provide for the disclosure of material provisions of the contract, and the distinction between the DJJ and the DSO, to donors of gifts, contributions, or bequests, including such disclosure on all promotional and fundraising publications.²²

Staff findings: Compliance. The contract provides that the Foundation must distinguish itself as "the 501(c)(3) direct-support organization for the Florida Department of Juvenile Justice" to all donors of gifts, contributions, or bequests, including such disclosure on all promotional and fundraising publications. The contract further provides for the disclosure of material provisions of the contract to donors of gifts, contributions, or bequests.²³

Board of Directors

Section 985.672(3), F.S., requires the Secretary of the DJJ to appoint a board of directors for the DSO. The board's membership must comprise representatives from businesses, representatives from each of the juvenile justice service districts, and one representative appointed at large.²⁴

¹⁸ Section 985.672(2)(d), F.S.

¹⁹ *Supra*, n. 13.

²⁰ Section 985.672(2)(e), F.S.

²¹ Supra, n. 13.

²² Section 985.672(2)(f), F.S.

²³ *Supra*, n. 13.

²⁴ Section 985.672(3), F.S.

Staff findings: Not in compliance. The board's membership is not in compliance with the statute's requirements because the juvenile justice system no longer utilizes service districts. Thus, the membership is not made up of representatives from each district.

Staff recommendation: Section 985.672(3), F.S., should be amended to reflect the current organization of the DJJ in order for the board membership to comply. Alternatively, the statute could be amended to provide the DJJ with broad discretion to appoint members to the board, without regard to specific representation as the statute currently prescribes.

Use of Property

Section 985.672(4), F.S., provides that the DJJ may permit, without charge, appropriate use by the DSO of fixed property, facilities, and personnel services of the juvenile justice system. The DJJ may prescribe any condition with which the DSO must comply in order to use such fixed property or facilities of the juvenile justice system. The DJJ may not permit the use of any fixed property or facilities of the juvenile justice system by the DSO if it does not provide equal membership and employment opportunities to all persons regardless of race, color, religion, sex, age, or national origin. The DJJ must adopt rules prescribing the procedures by which the DSO is governed and any conditions with which a DSO must comply to use property or facilities of the DJJ.²⁵

Staff findings: Compliance. The contract between the DJJ and the Foundation provides permission for the Foundation's use of the DJJ's property, facilities, and personnel services. However, the contract is silent on prohibiting the Foundation's use of the DJJ's property and facilities if the Foundation does not provide equal membership and employment opportunities to all persons regardless of race, color, religion, sex, age, or national origin. Further, the DJJ adopted rules prescribing the conditions in which the Foundation may use the DJJ's property, facilities, and personnel services. The property of the provides of the DJJ's property of the provides of the DJJ's property.

Staff recommendation: The contract between the DJJ and the Foundation should be amended to include language that prohibits the Foundation's use of the DJJ's fixed property of facilities if the Foundation does not provide equal membership and employment opportunities to all persons regardless of race, color, religion, sex, age, or national origin. This language is not required to be in the contract, but its inclusion would enable the DJJ and the Foundation to be in compliance with s. 985.672(4)(b), F.S., because it would apply broadly to the required practices of the Foundation.

Deposit of Funds

Section 985.672(5), F.S., provides that money may be held in a separate depository account in the name of the DSO and subject to the provisions of the contract with the DJJ.²⁸

²⁵ Section 985.672(4)(a)-(c), F.S.

²⁶ Supra, n. 13.

²⁷ Fla. Admin. Code R. 63J-1.002 (2007).

²⁸ Section 985.672(5), F.S.

Staff findings: Not in compliance. The Foundation has a separate depository account in their name.²⁹ However, the contract between the DJJ and the Foundation does not include any provisions regarding the separate depository account.³⁰

Staff recommendation: The contract between the DJJ and the Foundation should be amended to include provisions addressing the separate depository account.

Annual Financial Audit

Section 985.672(6), F.S., requires the DSO to provide for an annual financial audit in accordance with s. 215.981, F.S.

Staff findings: Not currently applicable. Section 215.981, F.S., requires each CSO and DSO created or authorized pursuant to law with annual expenditures in excess of \$100,000 to provide for an annual financial audit of its accounts and records.³¹ The audit must be conducted by an independent certified public accountant in accordance with rules adopted by the Auditor General and the state agency that created, approved, or administers the CSO or DSO. The audit report must be submitted within nine months after the end of the fiscal year to the Auditor General and to the state agency the CSO or DSO supports. Additionally, the Auditor General may, pursuant to his or her own authority, or at the direction of the Legislative Auditing Committee, conduct audits or other engagements of a CSO's or DSO's accounts and records.³²

The Foundation does not have annual expenditures in excess of \$100,000.³³ Therefore, the Foundation is not currently subject to the auditing requirements of s. 215.981, F.S.³⁴

Staff Review of Compliance with s. 20.058, F.S. (CSO/DSO Transparency and Reporting Requirements)

Section 20.058, F.S., establishes a comprehensive set of transparency and reporting requirements for CSOs and DSOs.

Reporting Requirements

Section 20.058(1), F.S., requires each CSO and DSO to annually submit, by August 1, the following information to the agency it supports:

• The CSO or DSO's name, mailing address, telephone number, and website address;

³¹ The independent audit requirement does not apply to a CSO or DSO for a university, district board of trustees of a community college, or district school board. Section 215.981(1), F.S. Additionally, the expenditure threshold for an independent audit is \$300,000 for a CSO or DSO for the Department of Environmental Protection and the Department of Agriculture and Consumer Services. Section 215.981(2), F.S.

²⁹ E-mail from DJJ staff to staff of the Senate Committee on Criminal Justice, dated January 16, 2017 (on file with the Senate Committee on Criminal Justice).

³⁰ *Supra*, n. 13.

³² Section 11.45(3)(d), F.S.

³³ Total expenditures for 2015-16 were \$97,254. IRS Form 990 for Florida Juvenile Justice Foundation, Inc. (on file with the Senate Committee on Criminal Justice).

³⁴ While the Foundation's expenditures do not currently exceed \$100,000 and thus, the Foundation is not currently subjected to an annual financial audit pursuant to s. 215.981, F.S., the contract between the DJJ and the Foundation provides that the Foundation must provide a copy of its annual financial audit to the DJJ. *Supra*, n. 13.

- The statutory authority or executive order that created the CSO or DSO;
- A brief description of the mission and results obtained by the CSO or DSO;
- A brief description of the CSO or DSO's plans for the next three fiscal years;
- A copy of the CSO or DSO's code of ethics; and
- A copy of the CSO or DSO's most recent Internal Revenue Service (IRS) Form 990.³⁵

Staff findings: Compliance. In 2017, the Foundation reported all of the information required by s. 20.058(1), F.S.³⁶

Transparency of Reported CSO or DSO Information

Section 20.058(2), F.S., provides that each agency receiving information from a CSO or DSO pursuant to s. 20.058(1), F.S., shall make such information available to the public through the agency's website. If the organization maintains a website, the agency's website must provide a link to the organization's website.

Staff findings: *Compliance*. The information required in s. 20.058(1), F.S., is available to the public through the DJJ's website.³⁷ Additionally, the DJJ provides a link to the Foundation's website.³⁸

Section 20.058(3), F.S., provides that, by August 15 of each year, each agency shall report to the Governor, the President of the Senate, the Speaker of the House of Representatives, and the Office of Program Policy Analysis and Government Accountability the information provided by each CSO and DSO. The report must also include a recommendation by the agency, with supporting rationale, to continue, terminate or modify the agency's association with each organization.

Staff findings: Compliance. The DJJ submitted its report by August 15, 2017, and the DJJ Secretary Daly expressed her strong recommendation for the continued collaboration and association between the DJJ and the Foundation. The letter explained that the DJJ and the Foundation share a long history of working together to improve the lives of at-risk children and their families. The Foundation promotes delinquency prevention, intervention, and educational opportunities for youth, in addition to stewarding all funds raised to enhance the activities of the DJJ. "The Foundation is an integral part of the Department of Juvenile Justice and shares a long and collaborative relationship that is rare amongst direct-support organizations." 39

³⁵ The IRS Form 990 is the an annual information return required to be filed with the IRS by most organizations exempt from federal income tax under 26 U.S.C. s. 501. The most recent Form 990 provided by the Foundation is from 2015-16 because the deadline for the form is September, while the deadline for the submission of the required information is August.

³⁶ Transmittal letter dated August 1, 2017, from Foundation Executive Director Caroline Ray to the DJJ Secretary Christina K. Daly, available at http://floridafiscalportal.state.fl.us/Document.aspx?ID=16596&DocType=PDF (last visited January 16, 2018).

³⁷ *Supra*, n. 10.

³⁸ Florida Department of Juvenile Justice, "Get Involved" available at http://www.djj.state.fl.us/fjjf/foundation (last visited January 16, 2018).

³⁹ Supra, n. 10.

Contract Requirements

Section 20.058(4), F.S., provides that any contract between an agency and a CSO or DSO must be contingent upon the CSO or DSO submitting and posting information pursuant to s. 20.058(1) and (2), F.S. The contract must also include a provision for the orderly cessation of operations and reversion to the state of state funds held in trust by the organization within 30 days after its authorizing statute is repealed, the contract is terminated, or the organization is dissolved. If an organization fails to submit the required information for two consecutive years, the agency head shall terminate any contract between the agency and the organization.

Staff findings: Not in compliance. The contract between the DJJ and the Foundation is not contingent upon the Foundation's submission and posting of the information pursuant to s. 20.058(1) and (2), F.S. The contract also does not provide for the orderly cessation of operations and reversion to the state of state funds held in trust by the Foundation within 30 days after its authorizing statute is repealed, the contract is terminated, or the organization is dissolved. The contract also does not provide for the DJJ Secretary to terminate the contract between the DJJ and the Foundation in the event that the Foundation fails to submit the required information for two consecutive years.⁴⁰

Staff recommendation: The DJJ and the Foundation should execute a revised contract that includes the requirements prescribed by s. 20.058(4), F.S. The contract between the DJJ and the Foundation was executed in 2009, while s. 20.058, F.S., was enacted by the Legislature in 2014.⁴¹ Additionally, the contract provides that, "The parties agree to renegotiate this agreement and any affected agreements if revisions of any applicable laws or regulations make changes in this agreement necessary."⁴²

Staff Review of Compliance with s. 215.981, F.S. (CSO/DSO Audit Requirements)

As previously noted, s. 215.981(1), F.S., requires each CSO and DSO created or authorized pursuant to law with annual expenditures in excess of \$100,000 to provide for an annual financial audit of its accounts and records. (For a full description of the statute, see discussion, *supra*, of s. 985.672(6), F.S. (annual financial audit)).

Staff findings: Not currently applicable. As previously noted, the Foundation does not have annual expenditures in excess of \$100,000. Therefore, the Foundation is not currently subject to the auditing requirements of s. 215.981, F.S.⁴³

Staff Review of Compliance with s. 112.3251, F.S. (CSO/DSO Ethics Code Requirement)

Section 112.3251, F.S., requires a CSO or DSO created or authorized pursuant to law to adopt its own ethics code. The ethics code must contain the specified standards of conduct and disclosures provided in ss. 112.313 and 112.3143(2), F.S. 44 A CSO or DSO may adopt additional or more

⁴⁰ *Supra*, n. 13.

⁴¹ Section 20.058, F.S., was created in 2014 by ch. 2014-96, L.O.F.

⁴² *Supra*, n. 13.

⁴³ Supra, n. 33.

⁴⁴ Some of the standards of conduct and disclosures in ss. 112.313 and 112.3143(2), F.S., include misuse of public position, solicitation or acceptance of gifts, unauthorized compensation, and voting conflicts.

BILL: CS/SB 942 Page 10

stringent standards of conduct and disclosure requirements and must conspicuously post its code of ethics on its website.⁴⁵

Staff findings: Not in compliance. The Foundation has a code of ethics which is conspicuously posted on its website. However, the Foundation's code of ethics is not in compliance with s. 112.313(2), (4), (5), and (8), F.S.

Staff recommendation: The Foundation should adopt a revised code of ethics to include requirements prescribed by s. 112.3251, F.S.

III. Effect of Proposed Changes:

The bill removes the scheduled repeal date of the law authorizing the Florida Department of Juvenile Justice (DJJ) to establish a direct-support organization (DSO) to provide assistance, funding, and support to assist the DJJ in furthering its goals.

Current law requires the DSO's board of directors to consist of representatives from businesses, each juvenile justice service district, and one representative appointed at large. The bill amends the requirements relating to the DSO's board representation to permit the DJJ to appoint members to the DSO's board of directors pursuant to the DSO's bylaws.

The bill takes effect July 1, 2018.

IV. Constitutional Issues:

 A. Municipality/Count 	/ Mandates Restrictions:
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None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

⁴⁵ Section 112.3251, F.S.

⁴⁶ Florida Juvenile Justice Foundation, 2017 Annual Report, available at http://www.djj.state.fl.us/fjjf/resources (last visited January 16, 2018).

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B. Private Sector Impact:

By saving the Foundation from repeal, the bill sustains a source of financial and other direct assistance for advancing the DJJ's mission to increase public safety by reducing juvenile delinquency.

C. Government Sector Impact:

The bill does not affect state revenues or expenditures. By saving s. 985.672, F.S., from repeal, the DSO may continue to provide assistance, funding, and support for activities authorized by the DJJ. If s. 985.672, F.S., is not saved from repeal, the DJJ may need to assume the responsibilities of the DSO or find another entity to assume those responsibilities.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends section 985.672 of the Florida Statutes.

IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

CS by Criminal Justice on January 22, 2018:

The committee substitute requires the DJJ to appoint members to the DSO's board of directors according to the bylaws of the DSO.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

Florida Senate - 2018 CS for SB 942

By the Committee on Criminal Justice; and Senator Bracy

591-02331-18 2018942c1

A bill to be entitled
An act relating to the Department of Juvenile
Justice's direct-support organization; amending s.
985.672, F.S.; requiring the secretary of the
department to appoint board of directors to the
department's direct-support organization according to
the organization's established bylaws; abrogating the
scheduled repeal of provisions governing a directsupport organization established by the department;
providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

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Section 1. Section 985.672, Florida Statutes, is amended to read:

985.672 Direct-support organization; definition; use of property; board of directors; audit.—

- (1) DEFINITION.—As used in this section, the term "directsupport organization" means an organization whose sole purpose is to support the juvenile justice system and which is:
- (a) A corporation not-for-profit incorporated under chapter 617 and which is approved by the Department of State;
- (b) Organized and operated to conduct programs and activities; to raise funds; to request and receive grants, gifts, and bequests of moneys; to acquire, receive, hold, invest, and administer, in its own name, securities, funds, objects of value, or other property, real or personal; and to make expenditures to or for the direct or indirect benefit of the Department of Juvenile Justice or the juvenile justice

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 ${\bf CODING:}$ Words ${\bf stricken}$ are deletions; words ${\bf \underline{underlined}}$ are additions.

Florida Senate - 2018 CS for SB 942

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system operated by a county commission or a circuit board; and

(c) Determined by the Department of Juvenile Justice to be consistent with the goals of the juvenile justice system, in the best interest of the state, and in accordance with the adopted goals and mission of the Department of Juvenile Justice.

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Expenditures of the organization shall be used for the prevention and amelioration of juvenile delinquency. The expenditures of the direct-support organization may not be used for the purpose of lobbying as defined in s. 11.045.

- (2) CONTRACT.—The direct-support organization shall operate under written contract with the department. The contract must provide for:
- (a) Approval of the articles of incorporation and bylaws of the direct-support organization by the department.
- (b) Submission of an annual budget for the approval of the department. $% \left\{ \left(\frac{1}{2}\right) \right\} =\left\{ \left(\frac{1}{$
- (c) Certification by the department that the direct-support organization is complying with the terms of the contract and in a manner consistent with the goals and purposes of the department and in the best interest of the state. Such certification must be made annually and reported in the official minutes of a meeting of the direct-support organization.
- (d) The reversion of moneys and property held in trust by the direct-support organization for the benefit of the juvenile justice system to the state if the department ceases to exist or to the department if the direct-support organization is no longer approved to operate for the department, a county commission, or a circuit board or if the direct-support

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organization ceases to exist. +

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- (e) The fiscal year of the direct-support organization, which must begin July 1 of each year and end June 30 of the following year. \div
- (f) The disclosure of material provisions of the contract, and the distinction between the department and the directsupport organization, to donors of gifts, contributions, or bequests, including such disclosure on all promotional and fundraising publications.
- (3) BOARD OF DIRECTORS.—The Secretary of Juvenile Justice shall appoint a board of directors of the direct-support organization according to the direct-support organization's established bylaws. Members of the organization must include representatives from businesses, representatives from each of the juvenile justice service districts, and one representative appointed at large.
- (4) USE OF PROPERTY.—The department may permit, without charge, appropriate use of fixed property, facilities, and personnel services of the juvenile justice system by the direct-support organization, subject to this section. For the purposes of this subsection, the term "personnel services" includes full-time or part-time personnel, as well as payroll processing services.
- (a) The department may prescribe any condition with which the direct-support organization must comply in order to use fixed property or facilities of the juvenile justice system.
- (b) The department may not permit the use of any fixed property or facilities of the juvenile justice system by the direct-support organization if it does not provide equal

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Florida Senate - 2018 CS for SB 942

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membership and employment opportunities to all persons
regardless of race, color, religion, sex, age, or national
origin.

(c) The department shall adopt rules prescribing the
procedures by which the direct-support organization is governed
and any conditions with which a direct-support organization must
comply to use property or facilities of the department.

(5) DEPOSIT OF FUNDS.—Any moneys may be held in a separate
depository account in the name of the direct-support

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depository account in the name of the direct-support organization and subject to the provisions of the contract with the department.

(6) AUDIT.—The direct-support organization shall provide for an annual financial audit in accordance with s. 215.981.

(7) REPEAL.—This section is repealed October 1, 2018, unless reviewed and saved from repeal by the Legislature.

Section 2. This act shall take effect July 1, 2018.

Page 4 of 4

CODING: Words stricken are deletions; words underlined are additions.

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional St	<u>CS/SB 442</u>
Meeting Date	Bill ['] Number (if applicable)
Topic <u>CS/SB942-DJJ DS0</u>	Amendment Barcode (if applicable)
Name Rachel Moscosco	
Job Title Leg islative Affairs Director	
Address 2737 Carteriew Dr.	Phone 850-7/7-27/6
Tallahassee Fl 32399	Email Facrolomosc
City State Zip	
	peaking: X In Support Against r will read this information into the record.)
Representing Dept. of Jovanile Justice	
Appearing at request of Chair: Yes No Lobbyist register	ered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many	

S-001 (10/14/14)

This form is part of the public record for this meeting.

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By: The Professional Staff of the Committee on Appropriations CS/CS/SB 960 BILL: Appropriations Committee; Children, Families, and Elder Affairs Committee; and INTRODUCER: Senator Baxley Mental Health and Substance Abuse SUBJECT: DATE: February 19, 2018 REVISED: **ANALYST** STAFF DIRECTOR REFERENCE **ACTION** 1. Delia **CF** Hendon Fav/CS Williams Sneed AHS **Recommend: Favorable** ΑP 3. Sneed Hansen Fav/CS

Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

I. Summary:

CS/CS/SB 960 requires jails to continue to administer psychiatric medications as prescribed at state mental health treatment facilities upon a facility client's return to jail, unless the jail physician determines a change in medication will not adversely affect the defendant's mental health status or ability to continue with court proceedings.

The bill also requires the Department of Children and Families (DCF or department) to request an individual's medical information from jails when an individual is committed to a state mental health treatment facility within a certain timeframe. The bill also requires jails to respond to the request within a specific timeframe.

The bill repeals the requirement for the DCF to develop a certification process for community substance abuse prevention coalitions.

The bill also removes the requirement for DCF accreditation of substance abuse treatment programs operated by or are under contract with the Department of Corrections or county jails.

The bill is anticipated to have no fiscal impact on state government and an indeterminate fiscal impact on local government.

The bill is effective July 1, 2018.

II. Present Situation:

Mental Illness and Substance Abuse of Offenders in the Criminal Justice System

As many as 125,000 adults with a mental illness or substance use disorder requiring immediate treatment are arrested and booked into Florida jails each year. Between 2002 and 2010, the population of inmates with mental illness or substance use disorder in Florida increased from 8,000 to 17,000 inmates. By 2020, the number of inmates with these types of disorders is expected to reach at least 35,000.

State Forensic System -- Mental Health Treatment for Criminal Defendants

Chapter 916, F.S., governs the state forensic system, a network of state facilities and community services for persons with mental health issues involved with the criminal justice system. The forensic system serves defendants deemed incompetent to proceed or not guilty by reason of insanity. A defendant is deemed incompetent to proceed if he or she does not have sufficient present ability to consult with his or her lawyer with a reasonable degree of rational understanding or if the defendant lacks both a rational and factual understanding of the proceedings against him or her.⁴

If a defendant is suspected of being incompetent, the court, defense counsel, or the State may file a motion to have the defendant's cognitive state assessed.⁵ If the motion is granted, courtappointed experts will evaluate the defendant's cognitive state. The defendant's competency is then determined by the judge in a subsequent hearing.⁶ If the defendant is found to be competent, the criminal proceeding resumes.⁷ If the defendant is found to be incompetent to proceed, the proceeding may not resume unless competency is restored.⁸ Competency restoration services teach defendants about the legal process, their charges, potential legal outcomes they might face, and their legal rights so as to prepare them to participate meaningfully in their own defense.⁹

Defendants may be adjudicated not guilty by reason of insanity pursuant to s. 916.15, F.S. The DCF must admit a defendant adjudicated not guilty by reason of insanity who is committed to the department¹⁰ to an appropriate facility or program for treatment and must retain and treat the defendant.¹¹

¹ The Florida Senate, *Forensic Hospital Diversion Pilot Program, Interim Report 2011-106*, (Oct. 2010), p. 1, available at https://www.flsenate.gov/UserContent/Session/2011/Publications/InterimReports/pdf/2011-106cf.pdf (last visited January 4, 2018).

 $^{^{2}}$ Id.

 $^{^3}$ *Id*.

⁴ Section 916.12(1), F.S.

⁵ Rule 3.210, Fla.R.Crim.P.

⁶ *Id*.

⁷ Rule 3.212, Fla.R.Crim.P.

⁸ *Id*.

⁹ OPPAGA, *Juvenile and Adult Incompetent to Proceed Cases and Costs*, Report. No. 13-04, Feb. 2013, p. 1, available at http://www.oppaga.state.fl.us/MonitorDocs/Reports/pdf/1304rpt.pdf (last visited January 4, 2018).

¹⁰ The court may also order outpatient treatment at any other appropriate facility or service or discharge the defendant. Rule 3.217, Fla.R.Crim.P.

¹¹ Section 916.15(3), F.S.

Offenders who are charged with a felony and deemed incompetent to proceed and offenders adjudicated not guilty by reason of insanity may be involuntarily committed to state civil¹² and forensic¹³ treatment facilities by the circuit court, ^{14, 15} or in lieu of such commitment, may be released on conditional release by the circuit court if the person is not serving a prison sentence.¹⁶

Sharing Medical Information between County Jails and the DCF

Forensic clients committed to the Department of Children and Families (DCF) state mental health treatment facilities are transferred to the facilities directly from the county jails, and often need immediate or continuous medical treatment.¹⁷ Jail physicians must provide a current psychotropic medication¹⁸ order at the time a forensic client is transferred to the state mental health treatment facility or upon request of the admitting physician following an evaluation.¹⁹ However, there is no timeframe within which a jail physician must respond to a request by the DCF for such information, nor is there any requirement for jail physicians to provide other medical information about individuals being transferred to the department. While the DCF currently requests medical information from the county jails when a commitment packet is received from the courts, there is no time requirement within which the department must make the request.²⁰

Continuation of Psychiatric Medications

When forensic clients are released from state mental health treatment facilities, most are returned to the county jail to await resolution of their court cases. Some individuals are maintained by county jails on the same psychiatric medication regimen prescribed and administered at the state mental health treatment facility, while others are not. One possible outcome of discontinuing the previous medication regimen is the individual again losing competency, in which case the jail

¹² A "civil facility" is a mental health facility established within the DCF or by contract with the DCF to serve individuals committed pursuant to chapter 394, F.S., and defendants pursuant to chapter 916, F.S., who do not require the security provided in a forensic facility; or an intermediate care facility for the developmentally disabled, a foster care facility, a group home facility, or a supported living setting designated by the Agency for Persons with Disabilities (APD) to serve defendants who do not require the security provided in a forensic facility. S. 916.106(4), F.S.

¹³ A "forensic facility" is a separate and secure facility established within the DCF or the APD to service forensic clients. A separate and secure facility means a security-grade building for the purpose of separately housing persons who have mental illness from persons who have intellectual disabilities or autism and separately housing persons who have been involuntarily committed pursuant to chapter 916, F.S., from non-forensic residents. S. 916.106(10), F.S.

¹⁴ "Court" is defined to mean the circuit court. s. 916.106(5), F.S.

¹⁵ Sections 916.13, 916.15, and 916.302, F.S.

¹⁶ Section 916.17(1), F.S.

¹⁷ Department of Children and Families, Agency Bill Analysis for 2018 House Bill 0721, *available at* http://abar.laspbs.state.fl.us/ABAR/Document.aspx?id=21751&yr=2018 (last visited January 4, 2018).

¹⁸ Psychotropic medication is a broad term referring to medications that affect mental function, behavior, and experience; these medications include anxiolytic/hypnotic medications, such as benzodiazepines, antidepressant medications, such as selective serotonin reuptake inhibitors (SSRIs), and antipsychotic medications. Pamela L. Lindsey, *Psychotropic Medication Use among Older Adults: What All Nurses Need to Know*, J. GERONTOL NURS., (Sept. 2009), *available at*, https://www.ncbi.nlm.nih.gov/pmc/articles/PMC3128509/ (last visited January 4, 2018).

¹⁹ Section 916.107(3)(a)2.a., F.S.

²⁰ *Supra*, note 17.

must return him or her to a secure forensic facility due to an inability to stand trial or proceed with resolution of his or her court case.²¹

Certification of Community Substance Abuse Prevention Coalitions

Section 397.321, F.S., requires the DCF to license and regulate all substance abuse providers in the state. It also requires the department to develop a certification process by rule for community substance abuse prevention coalitions (prevention coalitions). The department is currently promulgating the rule.²²

Prevention coalitions are local partnerships between multiple sectors of the community that respond to community conditions by developing and implementing comprehensive plans that lead to measurable, population-level reductions in drug use and related problems.²³ They do not provide substance abuse treatment services, and certification is not a requirement for eligibility to receive federal or state substance abuse prevention funding. However, to receive funding from the DCF, a coalition must follow a comprehensive process that includes a detailed needs assessment and plan for capacity building, development, implementation, and sustainability to ensure that data-driven, evidence—based practices are employed for addressing substance misuse for state-funded coalitions.²⁴

Some prevention coalitions have chosen to apply for certification from nationally-recognized credentialing entities. The Florida Certification Board, a non-profit professional credentialing entity, offers certifications for Certified Prevention Specialists and Certified Prevention Professionals for individuals who want professional credentialing. However, Florida is the only state that requires prevention coalitions to be certified. Only one other state, Ohio, has established a certification program for prevention coalitions, and it is voluntary. ²⁶

Licensure and Regulation of Government-Operated Substance Abuse Programs

Pursuant to S. 397.403, F.S., service providers applying for a license under chapter 397, F.S., must apply to the department on forms provided by the department and in accordance with rules adopted by the department, and meet several criteria, including information regarding the physical location of the service provider, names of directors, officers, and shareholders if any, proof of insurance liability coverage, proof of satisfactory fire, health and safety inspections, and several other requirements. Applications for licensure renewal under this section must include proof of application for accreditation for each licensed service component providing clinical treatment by an accrediting organization that is acceptable to the department for the first renewal, and proof of accreditation for any subsequent renewals.²⁷

²¹ *Id*.

²² *Id*.

²³ *Id*.

²⁴ *Id*.

²⁵ *Id*.

²⁶ *Id*.

²⁷ *Id*.

Substance abuse programs operated directly or under contract by the DCF, the Department of Corrections, the Department of Juvenile Justice, any other state agency, or local correctional agency or authority, are subject to licensure and regulation in accordance with rules jointly developed by the department and the state or local agency operating the program.²⁸ The department has authority to exempt these programs from specific licensure provisions including, but not limited to, licensure fees and personnel background checks, and to enforce the regulatory requirements governing such programs.²⁹

III. Effect of Proposed Changes:

Section 1 repeals s. 397.321(16), F.S., requiring the DCF to develop by rule a certification process for community substance abuse prevention coalitions. As a result, such prevention coalitions will no longer be subject to a state certification process.

Section 2 amends s. 397.403(3), F.S., relating to substance abuse treatment providers, removing the accreditation requirements for inmate substance abuse programs run by or under contract with county jails or the Department of Corrections.

Section 3 amends s. 916.13, F.S., relating to involuntary commitment of defendants adjudicated incompetent to proceed, to require jails to administer the same psychiatric medications as prescribed by the treating physician upon discharge by the mental health treatment facility, unless the jail physician documents the need to change or discontinue such medications. The section requires the jail physician to collaborate with the DCF treating physician to ensure any changes to the medication regimen do not adversely impact the ability of the defendant to proceed with court proceedings. Final authority for determining which medication to administer is granted to the jail physician, and the jail physician must document any modifications made to psychiatric medications at the jail.

The section also requires a jail to send medical information for individuals in its custody that will be admitted to state mental health treatment facilities. The DCF will be required to notify the jail within two days of receipt of a commitment order and other required documents, and the jail will be required to send the medical information within three working days of the DCF notification.

Section 4 amends s. 916.15, F.S., to apply the new requirements of the bill, regarding sharing of information between jails and the DCF and continuation of psychiatric medications upon return to the jail, to instances involving involuntary commitment of defendants adjudicated not guilty by reason of insanity.

Section 5 provides the bill takes effect July 1, 2018.

²⁸ S. 397.4014, F.S.

²⁹ *Id*.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

Article VII, s. 18(a) of the State Constitution may apply because this bill will require county jails to spend funds to continue psychiatric medications for certain inmates housed in county jails.

Article VII, s. 18(a) of the State Constitution provides that: "No county or municipality shall be bound by any general law requiring such county or municipality to spend funds...unless the legislature has determined that such law fulfills an important state interest and unless: ...the law requiring such expenditure is approved by two-thirds of the membership in each house of the legislature...."

However, Art. VII, s. 18(d) of the State Constitution exempts laws having an insignificant³⁰ fiscal impact from the mandates requirements. For Fiscal Year 2017-2018, the threshold for "insignificant fiscal impact" is \$2.1 million or less.³¹ No estimate has been developed at this time to suggest the magnitude of the costs to the county jails.

If the fiscal impact on counties does not exceed \$2.1 million, the bill appears to be exempt from the mandates requirements. If the fiscal impact exceeds \$2.1 million, the legislature may consider including a specific finding that the bill fulfills an important state interest and approve the bill by a two-thirds vote of the membership of each house.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

The accreditation requirements that were added in law in 2017 would add unnecessary administrative costs for substance abuse treatment provider organizations. The

³⁰ An insignificant fiscal impact is the amount not greater than the average statewide population for the applicable fiscal year times \$0.10. *See* Florida Senate Committee on Community Affairs, *Interim Report 2012-115: Insignificant Impact*, (September 2011), *available at* http://www.flsenate.gov/PublishedContent/Session/2012/InterimReports/2012-115ca.pdf (last visited Jan. 20, 2018).

³¹ Based on the Demographic Estimating Conference's population adopted on December 5, 2017. The conference packet is available at http://edr.state.fl.us/Content/conferences/population/ConferenceResults.pdf (last visited Jan. 20, 2018).

Department of Corrections and county sheriff's offices that oversee the provider contracts make the need for outside accreditation unnecessary.

C. Government Sector Impact:

County jails may incur an indeterminate increase in costs associated with the requirement to provide specific psychotropic medications to certain inmates that the jails have not previously provided.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 916.13 and 916.15.

This bill repeals section 397.321(16) of the Florida Statutes.

IX. Additional Information:

A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

CS/CS by Appropriations on February 15, 2018:

• Removes the requirement for DCF accreditation of substance abuse treatment programs operated by or are under contract with the Department of Corrections or county jails.

CS by Children, Families, and Elder Affairs on January 9, 2018:

- Replaces the requirement that the DCF notify a jail within two days of receiving a
 completed commitment packet for a defendant with a requirement that the DCF
 instead notify the jail within two days of receiving a commitment order and other
 required documents for a defendant.
- Requires a DCF facility physician and a jail physician to collaborate in deciding whether to change or stop any psychiatric medications prescribed to a defendant who has regained his or her competency and is being sent back to a jail.
- Requires this collaboration in order to ensure that changing any of the defendant's current medications will not adversely impact his or her mental status or ability to continue with court proceedings.
- Requires the jail physician in such cases to document the need to change or discontinue any psychiatric medication provided at the forensic facility.
- Requires that final authority for any change in psychiatric medication in such cases be given to the jail physician.

• Imposes all of these same requirements in cases involving defendants adjudicated not guilty by reason of insanity who are sent back to a jail.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.



	LEGISLATIVE ACTION	
Senate		House
Comm: RCS		
02/15/2018		
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The Committee on Appropriations (Baxley) recommended the following:

Senate Amendment (with title amendment)

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Between lines 30 and 31

insert:

Section 2. Subsection (3) of section 397.403, Florida Statutes, is amended to read:

397.403 License application.-

(3) Applications for licensure renewal must include proof of application for accreditation for each licensed service component providing clinical treatment by an accrediting



11 organization that is acceptable to the department for the first 12 renewal, and proof of accreditation for any subsequent renewals. 13 This subsection does not apply to inmate substance abuse programs operated by or under exclusive contract with the 14 15 Department of Corrections or jails. 16 17 ======== T I T L E A M E N D M E N T ========= And the title is amended as follows: 18 Delete line 6 19 20 and insert: 21 substance abuse prevention coalitions; amending s. 22 397.403, F.S.; excluding certain substance abuse 23 programs from specified licensure requirements; 24 amending ss.

Florida Senate - 2018 CS for SB 960

 $\mathbf{B}\mathbf{y}$ the Committee on Children, Families, and Elder Affairs; and Senator Baxley

586-01948-18 2018960c1

A bill to be entitled An act relating to mental health and substance abuse; amending s. 397.321, F.S.; deleting a provision requiring the Department of Children and Families to develop a certification process by rule for community substance abuse prevention coalitions; amending ss. 916.13 and 916.15, F.S.; requiring the department to request a defendant's medical information from a jail within a certain timeframe after receiving a 10 commitment order and other required documentation; 11 requiring the jail to provide such information within 12 a certain timeframe; requiring the continued 13 administration of psychotropic medication to a 14 defendant if he or she is receiving such medication at 15 a mental health facility at the time that he or she is 16 discharged and transferred to the jail; providing an 17 exception; requiring the jail and department 18 physicians to collaborate on a defendant's medication 19 changes for certain purposes; specifying that the jail 20 physician has the final authority regarding the 21 administering of medication to an inmate; providing an 22 effective date. 23 24 Be It Enacted by the Legislature of the State of Florida: 25

Section 1. Subsection (16) of section 397.321, Florida Statutes, is amended to read:

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397.321 Duties of the department.—The department shall:
(16) Develop a certification process by rule for community

Page 1 of 4

 ${\tt CODING:}$ Words ${\tt stricken}$ are deletions; words ${\tt \underline{underlined}}$ are additions.

Florida Senate - 2018 CS for SB 960

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substance abuse prevention coalitions.

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Section 2. Subsection (2) of section 916.13, Florida Statutes, is amended to read:

916.13 Involuntary commitment of defendant adjudicated incompetent.—

- (2) A defendant who has been charged with a felony, and who has been adjudicated incompetent to proceed due to mental illness, and who meets the criteria for involuntary commitment under this chapter, may be committed to the department, and the department shall retain and treat the defendant. Within 2 business days after receipt of a commitment order and other required documents as stipulated in rule, the department must request from the jail any and all medical information pertaining to the defendant. Within 3 business days after receipt of such a request, the jail shall provide such information to the department.
- (a) Within 6 months after the date of admission and at the end of any period of extended commitment, or at any time the administrator or his or her designee determines that the defendant has regained competency to proceed or no longer meets the criteria for continued commitment, the administrator or designee shall file a report with the court pursuant to the applicable Florida Rules of Criminal Procedure.
- (b) A competency hearing <u>must</u> shall be held within 30 days after the court receives notification that the defendant is competent to proceed or no longer meets the criteria for continued commitment. The defendant must be transported to the committing court's jurisdiction for the hearing. <u>If the defendant is receiving psychotropic medication at a mental</u>

Page 2 of 4

CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2018 CS for SB 960

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health facility at the time he or she is discharged and transferred to the jail, the administering of such medication must continue unless the jail physician documents the need to change or discontinue it. The jail and department physicians shall collaborate to ensure that medication changes do not adversely affect the defendant's mental health status or his or her ability to continue with court proceedings; however, the final authority regarding the administering of medication to an inmate in jail rests with the jail physician.

Section 3. Subsections (3) and (5) of section 916.15, Florida Statutes, are amended to read:

916.15 Involuntary commitment of defendant adjudicated not guilty by reason of insanity.—

(3) Every defendant acquitted of criminal charges by reason of insanity and found to meet the criteria for involuntary commitment may be committed and treated in accordance with the provisions of this section and the applicable Florida Rules of Criminal Procedure. The department shall admit a defendant so adjudicated to an appropriate facility or program for treatment and shall retain and treat such defendant. No later than 6 months after the date of admission, prior to the end of any period of extended commitment, or at any time that the administrator or his or her designee determines shall have determined that the defendant no longer meets the criteria for continued commitment placement, the administrator or designee shall file a report with the court pursuant to the applicable Florida Rules of Criminal Procedure. Within 2 business days after receipt of a commitment order and other required documents as stipulated in rule, the department must request from the jail

Page 3 of 4

 ${\bf CODING:}$ Words ${\bf stricken}$ are deletions; words ${\bf \underline{underlined}}$ are additions.

Florida Senate - 2018 CS for SB 960

any and all medical information pertaining to the defendant.

Within 3 business days after receipt of such a request, the jail shall provide such information to the department.

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(5) The commitment hearing shall be held within 30 days after the court receives notification that the defendant no longer meets the criteria for continued commitment. The defendant must be transported to the committing court's jurisdiction for the hearing. If the defendant is receiving psychotropic medication at a mental health facility at the time he or she is discharged and transferred to the jail, the administering of such medication must continue unless the jail physician documents the need to change or discontinue it. The jail and department physicians shall collaborate to ensure that medication changes do not adversely affect the defendant's mental health status or his or her ability to continue with court proceedings; however, the final authority regarding the administering of medication to an inmate in jail rests with the jail physician.

Section 4. This act shall take effect July 1, 2018.

Page 4 of 4

CODING: Words stricken are deletions; words underlined are additions.



SENATOR DENNIS BAXLEY 12th District

COMMITTEES:

Governmental Oversight and Accountability, Chair Criminal Justice, Vice Chair Appropriations Appropriations Subcommittee on Criminal and Civil Justice Appropriations Subcommittee on Health and Human Services

<u>Agriculture</u> Transportation

SELECT COMMITTEE:

Joint Select Committee on Collective Bargaining

JOINT COMMITTEE:
Joint Legislative Auditing Committee

January 24, 2018

The Honorable Senator Rob Bradley 414 Senate Office Building 404 South Monroe Street Tallahassee, FL 32399

Dear Senator Bradley,

I respectfully request that you place CS/SB 960 Mental Health and Substance Abuse on your next available agenda.

This bill relates to a defendant who has been charged with a felony, has been adjudicated incompetent to proceed due to mental illness, and meets the criteria for involuntary commitment under this chapter, may be committed to the department, and the department shall retain and treat the defendant. Within 2 business days after receipt of a completed commitment packet order and other required documents as stipulated in rule, the department must request from the county jail any and all medical information pertaining to the defendant. Within 3 business days after receipt of such a request, the county jail shall provide such information to the department. Each defendant who is ordered returned to the county jail must be continued on the same psychotropic medication that he or she was prescribed upon discharge by the mental health facility, unless the jail's physician determines that there is a compelling medical reason to change or discontinue the medication for the health and safety of the defendant.

I appreciate your favorable consideration.

Onward & Upward,

Senator Dennis Baxley

SD 12

DKB/dd

cc: Mike Hansen, Staff Director

320 Senate Office Building, 404 South Monroe St, Tallahassee, Florida 32399-1100 ● (850) 487-5012 Email: baxley.dennis@flsenate.gov

JOE NEGRON President of the Senate

ANITERE FLORES President Pro Tempore

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional State) Meeting Date	ff conducting the meeting) Bill Number (if applicable)
	281582
Topic	Amendment Barcode (if applicable)
Name Hayden Dempse-/	
Job Title	
Address Street () () () ()	Phone 222 - (891
City State Zip	Email denge yhatlan.
	eaking: In Support Against will read this information into the record.)
Representing Unlimited Text	
Appearing at request of Chair: Yes No Lobbyist register	ered with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all preeting. Those who do speak may be asked to limit their remarks so that as many preeting.	

This form is part of the public record for this meeting.

S-001 (10/14/14)

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Meeting Date Bill Number (if applicable) **Topic** Amendment Barcode (if applicable) Grar Name Job Title Address Phone Street Email State For Against Waive Speaking: In Support Speaking: Information Against (The Chair will read this information into the record.) Representing Lobbyist registered with Legislature: Appearing at request of Chair:

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons **a**s possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Sta	ff conducting the meeting)960
Meleting Date	Bill Number (if applicable)
Topic Mental Health Substance Abuse	Amendment Barcode (if applicable)
Name Alsa Latolt	
Job Title Executive Director	
Address	Phone 671 - 4445
Street Tallahassee FC	Phone 671-4445 alisa e Email nami florida.099
City State Zip Speaking: For Against Information Waive Sp (The Chair	eaking: In Support Against will read this information into the record.)
Representing National Alliana on Mental	Illness-Florida
Appearing at request of Chair: Yes No Lobbyist registe	red with Legislature: Yes No
While it is a Senate tradition to encourage public testimony, time may not permit all permit meeting. Those who do speak may be asked to limit their remarks so that as many permit all per	•

This form is part of the public record for this meeting.

S-001 (10/14/14)

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepared By: The Professional Staff of the Committee on Appropriations							
BILL:	SB 982							
INTRODUCER:	Senator Po	Senator Powell						
SUBJECT:	Care for R	etired Law Enforcement	Dogs					
DATE: February		14, 2018 REVISED:						
ANAL	YST	STAFF DIRECTOR	REFERENCE	ACTION				
1. Cellon		Jones	CJ	Favorable				
2. Sadberry		Sadberry	ACJ	Recommend: Favorable				
3. Sadberry		Hansen	AP	Favorable				

I. Summary:

SB 982 creates the Care for Retired Law Enforcement Dogs Program. The program will provide reimbursement for up to \$1,500 of annual veterinary costs associated with caring for a retired law enforcement dog by the former handler or adopter who incurs the costs.

The bill provides legislative findings and definitions. The bill requires valid documentation of the dog's retirement from the law enforcement agency the dog served and a valid paid invoice from the veterinarian for veterinary care for reimbursement of costs to occur.

The program will be administered and managed by a not-for-profit corporation in a contractual arrangement with the Florida Department of Law Enforcement (FDLE) after a competitive grant award process.

The bill includes an appropriation of \$300,000 in recurring General Revenue Funds for the purpose of implementing and administering the program.

The bill takes effect July 1, 2018.

II. Present Situation:

Law enforcement dogs have become an integral part of many law enforcement efforts statewide, including suspect apprehension through tracking and searching, evidence location, drug and bomb detection, and search and rescue operations. Law enforcement dogs cannot work forever

¹ Panama City Beach Police Department, *K-9 Patrol*, available at http://www.pcbgov.com/departments-services/police-departments-services/police-departments/specialized-units/k-9-patrol (last visited January 18, 2018); Coral Springs Police Department, *K-9 Unit*, available at https://www.coralsprings.org/government/other-departments-and-services/police/divisions/k-9 (last visited January 18, 2018); Hillsborough County Sheriff's Office, *K-9 Unit*, available at https://www.hcso.tampa.fl.us/A-Z-Directory/K/K9-Unit.aspx (last visited January 18, 2018); Jacksonville Sheriff's Office, *Canine Unit*, available at

and are faced with natural aging conditions and may have sustained injuries in the line of duty. When it is time for a law enforcement dog to retire the dog typically lives with their law enforcement officer partner. However, retired law enforcement dogs can experience costly medical expenses that the owner is unable to handle.²

Just one example of a law enforcement dog's invaluable service is Koda, who worked with the Leon County Sheriff's Office. K-9 Koda was shot and killed in January 2013 as he attempted to immobilize a subject following a vehicle pursuit. Deputies pursued a vehicle several blocks until the vehicle crashed into a ditch. The subject continued to flee on foot and then opened fire on K-9 Koda and the deputies. Two deputies returned fire and wounded the subject before taking him into custody. It was later determined that the subject was wanted on warrants for attempted first degree murder, aggravated battery with a deadly weapon, and discharging a firearm from a vehicle.³

III. Effect of Proposed Changes:

The bill creates the Care for Retired Law Enforcement Dogs Program (program) within the Florida Department of Law Enforcement (FDLE). The program will provide up to \$1,500 annually to any former handler or adopter of a retired law enforcement dog for reimbursement of veterinary care for the dog if the agency from which the dog retired provides verification of the dog's service. The former handler or adopter must submit a valid invoice from a veterinarian for care provided in Florida and proof of payment for reimbursement to occur. When the annual funding for the program is depleted, reimbursements must be discontinued for the remainder of the year.

The program is created within the FDLE to provide a stable funding source for veterinary care for retired law enforcement dogs.

"Retired law enforcement dog" is defined by the bill as a dog who has been in the service of or employed by a law enforcement agency in this state for the purpose of aiding in the detection of criminal activity, enforcement of laws, or apprehension of offenders. The retired law enforcement dog must have received certification in obedience and apprehension work from a certifying organization, such as the National Police Canine Association, Inc.⁴

The bill defines "law enforcement agency" as a state or local public agency that has primary responsibility for the prevention and detection of crime or the enforcement of the penal, traffic, highway, regulatory, game, immigration, postal, customs, or controlled substance laws.

http://www.coj.net/departments/sheriffs-office/department-of-patrol-and-enforcement/patrol-support-division/canine-unit (last visited January 18, 2018); Brevard County Sheriff's Office, *K-9 Unit*, available at http://www.brevardsheriffs-office/department-of-patrol-and-enforcement/patrol-support-division/canine-unit (last visited January 18, 2018); Brevard County Sheriff's Office, *K-9 Unit*, available at http://www.brevardsheriff.com/home/commands-services/operational-services/k-9-unit/ (last visited January 17, 2018).

² South Florida Fund for Retired Law Enforcement K-9's, Who We Help, *The Fund*, available at https://soflretiredk9fund.com/about/who-we-help/ (last visited January 18, 2018).

³ Officer Down Memorial Page, United States, Florida, Leon County Sheriff's Office, *K-9 Koda*, available at http://www.odmp.org/k9/1497-k9-koda#ixzz2vrveuHYu (last visited January 17, 2018).

⁴ National Police Canine Association, available at http://www.npca.net/ (last visited January 18, 2018). The National Police Canine Association is one of many such organizations in the country, including The Florida Law Enforcement Canine Association (FLECA) dedicated to the training and certification of Florida's Law Enforcement Canine Teams. Florida Law Enforcement Canine Association, FLECA, available at http://www.flecak9.com/ (last visited January 17, 2018).

The bill adopts the term "veterinarian" from s. 474.202, F.S. Section 474.202(11), F.S., defines "veterinarian" as a health care practitioner who is licensed to engage in the practice of veterinary medicine in Florida under the authority of ch. 474, F.S. ⁵ The bill defines "veterinary care" as the practice of veterinary medicine as defined in s. 474.202, F.S. Section 474.202(13), F.S., defines "veterinary medicine" to include, with respect to animals, surgery, acupuncture, obstetrics, dentistry, physical therapy, radiology, theriogenology, and other branches or specialties of veterinary medicine. The bill specifies that the term also includes:

- Annual wellness examinations;
- Vaccines;
- Internal and external parasite prevention treatments;
- Testing and treatment of illnesses and diseases;
- Medications;
- Emergency care and surgeries; and
- Care provided in specialties of veterinary medicine such as veterinary oncology, euthanasia, and cremation services.

The FDLE is directed to contract with a not-for-profit corporation, organized under ch. 617, F.S., to administer and manage the program.⁶ The corporation will be selected through a competitive grant award process. The corporation must:

- Be dedicated to the protection or care of retired law enforcement dogs.
- Hold tax-exempt status under the Internal Revenue code as an s. 501(c)(3) organization.⁷
- Have held tax-exempt status for at least five years.
- Agree to be subject to review and audit at the discretion of the Auditor General to ensure accurate accounting and disbursement of state funds.
- Demonstrate the ability to effectively and efficiently disseminate information and assist former handlers and adopters of retired law enforcement dogs in complying with the bill.

The bill provides that, notwithstanding ch. 287, F.S., the FDLE must select a not-for-profit corporation through a competitive grant award process. The corporation is the disbursing authority for the funds appropriated by the Legislature to the FDLE for the program. The corporation may use up to ten percent of appropriated funds for administrative expenses, including salaries and benefits.

The bill contains legislative findings related to the value of law enforcement dogs to the residents of Florida.

⁵ Section 474.202(9), F.S., defines "practice of veterinary medicine" to mean "diagnosing the medical condition of animals and prescribing, dispensing, or administering drugs, medicine, appliances, applications, or treatment of whatever nature for the prevention, cure, or relief of a wound, fracture, bodily injury, or disease thereof; performing any manual procedure for the diagnosis of or treatment for pregnancy or fertility or infertility of animals; or representing oneself by the use of titles or words, or undertaking, offering, or holding oneself out, as performing any of these functions. The term includes the determination of the health, fitness, or soundness of an animal.

⁶ Section 617.01401(5), F.S., defines "corporation not for profit" as a corporation no part of the income or profit of which is distributable to its members, directors, or officers, except as otherwise provided under ch. 617, F.S.

⁷ See 26 U.S.C. s. 501(c)(3).

⁸ Chapter 287, F.S., governs public procurement of personal property and services.

The bill includes an appropriation of \$300,000 in recurring funds from the General Revenue Fund for the purpose of implementing the program. The program will be administered and managed by a not-for-profit corporation in a contractual arrangement with the FDLE.

The FDLE is given rulemaking authority to implement the provisions in the bill.

The bill is effective July 1, 2018.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

To the extent that the retired K-9's former handler or adopter is reimbursed for the dog's on-going veterinary care, the bill will have a positive fiscal impact for those persons.

C. Government Sector Impact:

The bill includes an appropriation of \$300,000 in recurring funds from the General Revenue Fund for the purpose of implementing the program. The program will be administered and managed by a not-for-profit corporation in a contractual arrangement with the FDLE.

The FDLE does not anticipate incurring any costs associated with implementation of the bill.⁹

VI. Technical Deficiencies:

None.

⁹ Florida Department of Law Enforcement, 2018 Legislative Bill Analysis SB 982, November 27, 2017 (on file with the Senate Committee on Criminal Justice).

V	/II.	R۵	lated	l lee	ues:
v	/ 	ne	iaiti	7 199	ucs.

None.

VIII. Statutes Affected:

This bill creates section 943.69 of the Florida Statutes.

IX. Additional Information:

A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

Florida Senate - 2018 SB 982

By Senator Powell

30-00831-18 2018982_ A bill to be entitled

23 24 25

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26

27 28 read:

29

An act relating to care for retired law enforcement dogs; creating s. 943.69, F.S.; providing a short title; providing legislative findings; defining terms; creating the Care for Retired Law Enforcement Dogs Program within the Department of Law Enforcement; requiring the department to contract with a corporation not for profit to administer and manage the program; providing requirements for the corporation not for profit; providing requirements for the disbursement of funds for the veterinary care of eligible retired law enforcement dogs; placing an annual cap on the amount of funds available for the care of an eligible retired law enforcement dog; prohibiting a former handler or adopter from receiving reimbursement if funds are depleted for the year for which such reimbursement is sought; requiring the department to pay to the corporation not for profit, and authorizing the corporation not for profit to use, up to a certain percentage of appropriated funds for administrative purposes; requiring the department to adopt rules; providing an appropriation; providing an effective date. Be It Enacted by the Legislature of the State of Florida: Section 1. Section 943.69, Florida Statutes, is created to

Page 1 of 5

943.69 Care for Retired Law Enforcement Dogs Program.-

 ${\bf CODING:}$ Words ${\bf stricken}$ are deletions; words ${\bf \underline{underlined}}$ are additions.

Florida Senate - 2018 SB 982

	30-00831-18 2018982
30	(1) SHORT TITLE.—This section may be cited as the "Care for
31	Retired Law Enforcement Dogs Program Act."
32	(2) LEGISLATIVE FINDINGS.—The Legislature finds that:
33	(a) Law enforcement dogs have become an integral part of
34	many law enforcement efforts statewide, including the
35	apprehension of suspects through tracking and searching,
36	evidence location, drug and bomb detection, and search and
37	rescue operations;
38	(b) Law enforcement agencies agree that the use of law
39	enforcement dogs is an extremely cost-effective means of crime
40	control and that these dogs possess skills and abilities that
41	frequently exceed those of existing technology;
42	(c) The service of law enforcement dogs is often dangerous
43	and can expose them to injury at a rate higher than that of
44	nonservice dogs; and
45	(d) Law enforcement dogs provide significant contributions
46	to the residents of this state.
47	(3) DEFINITIONS.—As used in this section, the term:
48	(a) "Law enforcement agency" means a lawfully established
49	state or local public agency having primary responsibility for
50	$\underline{\mbox{the prevention}}$ and detection of crime or the enforcement of $\underline{\mbox{the}}$
51	penal, traffic, highway, regulatory, game, immigration, postal,
52	customs, or controlled substance laws.
53	(b) "Retired law enforcement dog" means a dog that was
54	previously in the service of or employed by a law enforcement
55	agency in this state for the principal purpose of aiding in the
56	detection of criminal activity, enforcement of laws, or
57	$\underline{\text{apprehension of offenders}}$ and that received certification in
58	obedience and apprehension work from a certifying organization

Page 2 of 5

CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2018 SB 982

30-00831-18 2018982

such as the National Police Canine Association, Inc., or other certifying organization.

- (c) "Veterinarian" has the same meaning as provided in s. 474.202.
- (d) "Veterinary care" means the practice of veterinary medicine as defined in s. 474.202 by a veterinarian. The term includes annual wellness examinations, vaccinations, internal and external parasite prevention treatments, testing and treatment of illnesses and diseases, medications, emergency care and surgeries, specialty care such as veterinary oncology, euthanasia, and cremation.
- (4) ESTABLISHMENT OF PROGRAM.—The Care for Retired Law Enforcement Dogs Program is created within the department to provide a stable funding source for veterinary care that is provided to these dogs.
- (5) ADMINISTRATION.—The department shall contract with a corporation not for profit organized under chapter 617 to administer and manage the Care for Retired Law Enforcement Dogs Program. Notwithstanding chapter 287, the department shall select the corporation not for profit through a competitive grant award process. The corporation not for profit must meet all of the following criteria:
- (b) Be exempt from taxation under s. 501(a) of the Internal Revenue Code as an organization described in s. 501(c)(3) of that code.
- (c) Have maintained such tax-exempt status for at least 5 years.

Page 3 of 5

 ${\tt CODING:}$ Words ${\tt stricken}$ are deletions; words ${\tt \underline{underlined}}$ are additions.

Florida Senate - 2018 SB 982

	30-00831-18 2018982_
88	(d) Agree to be subject to review and audit at the
89	discretion of the Auditor General in order to ensure accurate
90	accounting and disbursement of state funds.
91	(e) Demonstrate the ability to effectively and efficiently
92	disseminate information and to assist former handlers and
93	adopters of retired law enforcement dogs in complying with this
94	section.
95	(6) FUNDING
96	(a) The corporation not for profit shall be the disbursing
97	authority for funds appropriated by the Legislature to the
98	department for the Care for Retired Law Enforcement Dogs
99	Program. These funds shall be disbursed to the former handler or
00	adopter of a retired law enforcement dog upon receipt of:
01	1. Valid documentation from the law enforcement agency from
02	which the dog retired which verifies that the dog was in the
03	service of or employed by such agency; and
04	2. A valid invoice from a veterinarian for veterinary care
05	provided in this state to a retired law enforcement dog and
06	documentation establishing payment of the invoice by the former
07	handler or adopter of a retired law enforcement dog.
80	(b) Annual disbursements to a former handler or adopter to
09	reimburse him or her for the cost of veterinary care provided to
10	a retired law enforcement dog may not exceed \$1,500 per dog. A
11	former handler or adopter of a retired law enforcement dog may
12	not accumulate unused funds from a current year for use in a
13	future year.
14	(c) A former handler or adopter of a retired law

not receive reimbursement if funds appropriated for the Care for $$\operatorname{\textsc{Page}}$4 of 5$$

CODING: Words stricken are deletions; words underlined are additions.

enforcement dog who seeks reimbursement for veterinary care may

Florida Senate - 2018 SB 982

2018982__

corporation not for profit, and the corporation not for profit may use, up to 10 percent of appropriated funds for its administrative expenses, including salaries and benefits. (8) RULEMAKING AUTHORITY.—The department shall adopt rul pursuant to ss. 120.536(1) and 120.54 to implement this section Section 2. For the 2018-2019 fiscal year, and each fiscal year thereafter, the sum of \$300,000 in recurring funds is appropriated from the General Revenue Fund to the Department Law Enforcement for the purpose of implementing and	117	Retired Law Enforcement Dogs Program are depleted in the year
corporation not for profit, and the corporation not for profit may use, up to 10 percent of appropriated funds for its administrative expenses, including salaries and benefits. (8) RULEMAKING AUTHORITY.—The department shall adopt rul pursuant to ss. 120.536(1) and 120.54 to implement this secti Section 2. For the 2018-2019 fiscal year, and each fiscal year thereafter, the sum of \$300,000 in recurring funds is appropriated from the General Revenue Fund to the Department Law Enforcement for the purpose of implementing and administering the Care for Retired Law Enforcement Dogs Program	118	for which the reimbursement is sought.
may use, up to 10 percent of appropriated funds for its administrative expenses, including salaries and benefits. (8) RULEMAKING AUTHORITY.—The department shall adopt rul pursuant to ss. 120.536(1) and 120.54 to implement this section Section 2. For the 2018-2019 fiscal year, and each fiscal year thereafter, the sum of \$300,000 in recurring funds is appropriated from the General Revenue Fund to the Department Law Enforcement for the purpose of implementing and administering the Care for Retired Law Enforcement Dogs Programment	119	(7) ADMINISTRATIVE FEES.—The department shall pay to the
administrative expenses, including salaries and benefits. (8) RULEMAKING AUTHORITY.—The department shall adopt rul pursuant to ss. 120.536(1) and 120.54 to implement this section Section 2. For the 2018-2019 fiscal year, and each fiscal year thereafter, the sum of \$300,000 in recurring funds is appropriated from the General Revenue Fund to the Department Law Enforcement for the purpose of implementing and administering the Care for Retired Law Enforcement Dogs Programment	120	corporation not for profit, and the corporation not for profit
123 (8) RULEMAKING AUTHORITY.—The department shall adopt rul pursuant to ss. 120.536(1) and 120.54 to implement this section 2. For the 2018-2019 fiscal year, and each fiscal year thereafter, the sum of \$300,000 in recurring funds is appropriated from the General Revenue Fund to the Department Law Enforcement for the purpose of implementing and administering the Care for Retired Law Enforcement Dogs Programment	121	may use, up to 10 percent of appropriated funds for its
pursuant to ss. 120.536(1) and 120.54 to implement this section Section 2. For the 2018-2019 fiscal year, and each fiscal year thereafter, the sum of \$300,000 in recurring funds is appropriated from the General Revenue Fund to the Department Law Enforcement for the purpose of implementing and administering the Care for Retired Law Enforcement Dogs Programment	122	administrative expenses, including salaries and benefits.
Section 2. For the 2018-2019 fiscal year, and each fiscal year thereafter, the sum of \$300,000 in recurring funds is appropriated from the General Revenue Fund to the Department Law Enforcement for the purpose of implementing and administering the Care for Retired Law Enforcement Dogs Programment	123	(8) RULEMAKING AUTHORITY.—The department shall adopt rules
year thereafter, the sum of \$300,000 in recurring funds is appropriated from the General Revenue Fund to the Department Law Enforcement for the purpose of implementing and administering the Care for Retired Law Enforcement Dogs Program	124	pursuant to ss. 120.536(1) and 120.54 to implement this section
appropriated from the General Revenue Fund to the Department Law Enforcement for the purpose of implementing and administering the Care for Retired Law Enforcement Dogs Programment	125	Section 2. For the 2018-2019 fiscal year, and each fiscal
Law Enforcement for the purpose of implementing and administering the Care for Retired Law Enforcement Dogs Programmers.	126	year thereafter, the sum of \$300,000 in recurring funds is
administering the Care for Retired Law Enforcement Dogs Progr	127	appropriated from the General Revenue Fund to the Department of
	128	Law Enforcement for the purpose of implementing and
Section 3. This act shall take effect July 1, 2018.	129	administering the Care for Retired Law Enforcement Dogs Program
	130	Section 3. This act shall take effect July 1, 2018.

30-00831-18

Page 5 of 5

 ${\bf CODING:}$ Words ${\bf stricken}$ are deletions; words ${\bf \underline{underlined}}$ are additions.



The Florida Senate

Committee Agenda Request

To:	Senator Rob Bradley, Chair Committee on Appropriations			
Subject:	Committee Agenda Request			
Date:	February 9, 2018			
I respectful be placed of	ly request that Senate Bill #982 , relating to Care for Retired Law Enforcement Dogs, n the:			
	committee agenda at your earliest possible convenience.			
\boxtimes	next committee agenda.			

Senator Bobby Powell Florida Senate, District 30

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepared By: The Professional Staff of the Committee on Appropriations						
BILL:	SB 1248						
INTRODUCER:	Senator Gainer						
SUBJECT:	SUBJECT: Specialty License Plates/Coastal Conservation Association						
DATE: February 15, 201			REVISED:				
ANALYST		STAFF	DIRECTOR	REFERENCE	ACTION		
1. Jones		Miller		TR	Favorable		
2. Wells		Hrdlick	a	ATD	Recommend: Favorable		
3. Wells		Hansen		AP	Favorable		
		·	•				

I. Summary:

SB 1248 directs the Department of Highway Safety and Motor Vehicles (DHSMV) to develop a Coastal Conservation Association specialty license plate, establishes a \$25 annual use fee for the plate, and provides for the distribution and use of fees collected from the sale of the plate.

The DHSMV estimates programming and implementation costs for creation of the plate is \$7,680. The DHSMV may retain revenues from the first proceeds of sales to defray departmental costs.

The bill takes effect October 1, 2018.

II. Present Situation:

Specialty License Plates

Presently, there are over 120 specialty license plates available for purchase in Florida. Specialty license plates are available to an owner or lessee of a motor vehicle who is willing to pay an annual use fee, ranging from \$15 to \$25, paid in addition to required license taxes and service fees. The annual use fees are distributed to an organization or organizations in support of a particular cause or charity signified in the plate's design and designated in statute.

In order to establish a specialty license plate and after the plate is approved by law, s. 20.08053, F.S., requires the following actions within certain timelines:

• Within 60 days, the organization must submit an art design for the plate, in a medium prescribed by the DHSMV;

¹ A list of Florida's specialty license plates is available on the DHSMV website at http://www.flhsmv.gov/dmv/specialtytags/ (last visited Dec. 13, 2017).

² Section 320.08056, F.S.

³ Section 320.08058, F.S.

BILL: SB 1248 Page 2

• Within 120 days, the DHSMV must establish a method to issue pre-sale vouchers for the specialty license plate; and

• Within 24 months after the pre-sale vouchers are established, the organization must obtain a minimum of 1,000 voucher sales before manufacturing of the plate may begin.

If the minimum sales requirement has not been met by the end of the 24-month pre-sale period, then the DHSMV will discontinue the plate and issuance of pre-sale vouchers. Upon discontinuation, a purchaser of a presale voucher may use the annual use fee as a credit towards any other specialty license plate or apply for a refund with the DHSMV.⁴

The annual use fees collected by an organization and any interest earned from the fees may be expended only for use in this state unless the annual use fee is derived from the sale of specified United States Armed Forces and veterans-related specialty plates.⁵ Additionally, organizations must adhere to certain accountability requirements, including an annual audit or attestation document affirming that funds received have been spent in accordance with applicable statutes.⁶

DHSMV Costs Defrayed

The DHSMV is authorized to retain a sufficient portion of annual use fees collected from the sale of specialty plates to defray its costs for inventory, distribution, and other direct costs associated with the specialty license plate program. The remainder of the proceeds collected are distributed as provided by law.⁷

Discontinuance of Specialty Plates

The DHSMV must discontinue the issuance of an approved specialty license plate if the number of valid registrations falls below 1,000 plates for at least 12 consecutive months. A warning letter is mailed to the sponsoring organization following the first month in which the total number of valid specialty license plate registrations is below 1,000 plates. Collegiate plates for Florida universities are exempt from the minimum specialty license plate requirement. In addition, the DHSMV is authorized to discontinue any specialty license plate if the organization no longer exists, stops providing services that are authorized to be funded from the annual use fee proceeds, or pursuant to an organizational recipient's request.

Coastal Conservation Association Florida

The Coastal Conservation Association (CCA) is a non-profit organization whose objective is to conserve, promote, and enhance the present and future availability of coastal resources for the benefit and enjoyment of the public by advising and educating the public on conservation of marine resources.¹⁰ The CCA was founded in 1977, in order to combat commercial overfishing

⁴ Section 320.08053(2)(b), F.S.

⁵ Section 320.08056(10)(a), F.S.

⁶ Section 320.08062, F.S.

⁷ Section 320.08056(7), F.S.

⁸ Section 320.08056(8)(a), F.S.

⁹ Section 320.08056(8)(b), F.S.

¹⁰ CCA, *About CCA*, available at http://www.joincca.org/about (last visited Jan. 30, 2018).

BILL: SB 1248 Page 3

along the Texas coast.¹¹ The CCA Florida is one of 17 state chapters of the CCA and is comprised of 30 local chapters spanning from Pensacola to Key West.¹² The CCA Florida supports resource-based law enforcement, access to recreational fishing, and fishery regulations to protect state and federal fish stocks.¹³

III. Effect of Proposed Changes:

The bill directs the DHSMV to create a Coastal Conservation Association specialty license plate, with an annual use fee of \$25 to be distributed to the CCA Florida. Proceeds from the plate are to be used as follows:

- Up to 10 percent for administrative costs;
- Up to 10 percent to promote and market the plate; and
- The remainder to support the mission and efforts of the CCA Florida:
 - o For habitat enhancement and restoration, saltwater fisheries conservation, and education;
 - o To advise the public on the conservation of marine resources; and
 - o To promote and enhance the availability of coastal resources for the public.

The plate must bear the colors and design approved by the DHSMV, with the word "Florida" at the top of the plate, and the words "Conserve Florida's Fisheries" at the bottom of the plate.

The bill takes effect October 1, 2018.

IV. Constitutional Issues:

A.	Municipality/County Mandates Restrictions:
	None.
B.	Public Records/Open Meetings Issues:
	None.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A.	Tax/Fee Issues
	None.

¹¹ Id

¹² See CCA Florida, available at https://ccaflorida.org/ (last visited Jan. 30, 2018).

¹³ *Id*.

BILL: SB 1248 Page 4

B. Private Sector Impact:

Individuals who choose to purchase a Coastal Conservation Association specialty license plate will pay a \$25 annual use fee in addition to appropriate license taxes and fees. The Coastal Conservation Association will receive revenue from each plate purchased.

C. Government Sector Impact:

The DHSMV estimates programming and implementation costs for creation of the plate is \$7,680.¹⁴ The DHSMV may retain revenues from the first proceeds of specialty license plate sales to defray departmental expenditures related to the specialty license plate program.¹⁵

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 320.08056 and 320.08058.

IX. Additional Information:

A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

¹⁴ See DHSMV, 2018 Agency Legislative Bill Analysis: SB 1248 (Jan. 12, 2018) (on file with the Senate Committee on Transportation).

¹⁵ Section 320.08056(7), F.S.

Florida Senate - 2018 SB 1248

By Senator Gainer

16-00725-18 20181248 A bill to be entitled

An act relating to specialty license plates; amending ss. 320.08056 and 320.08058, F.S.; directing the Department of Highway Safety and Motor Vehicles to develop a Coastal Conservation Association license plate; establishing an annual use fee for the plate; providing for distribution and use of fees collected from the sale of the plates; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Paragraph (ffff) is added to subsection (4) of section 320.08056, Florida Statutes, to read:

320.08056 Specialty license plates .-

(4) The following license plate annual use fees shall be collected for the appropriate specialty license plates:

(ffff) Coastal Conservation Association license plate, \$25. Section 2. Subsection (84) is added to section 320.08058, Florida Statutes, to read:

320.08058 Specialty license plates.-

(84) COASTAL CONSERVATION ASSOCIATION LICENSE PLATES.-

(a) The department shall develop a Coastal Conservation Association license plate as provided in this section and s.

320.08053. The plate must bear the colors and design approved by the department. The word "Florida" must appear at the top of the plate, and the words "Conserve Florida's Fisheries" must appear

at the bottom of the plate.

(b) The annual use fees from the sale of the plate shall be

Page 1 of 2

CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2018 SB 1248

	16-00725-18 20181248
30	distributed to Coastal Conservation Association Florida, a
31	nonprofit corporation under s. 501(c)(3) of the Internal Revenue
32	Code, to be used as follows:
33	1. Up to 10 percent of the proceeds may be used for
34	administrative costs.
35	2. Up to 10 percent of the proceeds may be used to promote
36	and market the plate.
37	3. The remainder of the proceeds shall be used to support
38	the mission and efforts of Coastal Conservation Association
39	Florida for habitat enhancement and restoration, saltwater
40	fisheries conservation, and education; to advise the public on
41	the conservation of marine resources; and to promote and enhance
42	the present and future availability of those coastal resources
43	for the benefit and enjoyment of the general public.
44	Section 3. This act shall take effect October 1, 2018.

Page 2 of 2

CODING: Words stricken are deletions; words underlined are additions.



Tallahassee, Florida 32399-1100

COMMITTEES:

Transportation, Chair
Commerce and Tourism, Vice Chair
Appropriations
Appropriations Subcommittee on General Government
Appropriations Subcommittee on Transportation,
Tourism, and Economic Development

Banking and Insurance
Military and Veterans Affairs, Space, and
Domestic Security

JOINT COMMITTEE:
Joint Administrative Procedures Committee

SENATOR GEORGE B. GAINER

2nd District

February 8, 2018

Re: SB 1248

Dear Chair Bradley,

I am respectfully requesting Senate Bill 1248, Coastal Conservation Specialty Plate, be placed on the agenda for the next Appropriations Meeting.

I appreciate your consideration of this bill. If there are any questions or concerns, please do not hesitate to call my office at (850) 487-5002.

Thank you,

Senator George Gainer

District 2

Cc. Mike Hansen, Tim Sadberry, John Shettle, Joe McVaney, Alicia Weiss, Mary Lee, Steven Richardson, Lance Clemons

REPLY TO:

☐ 840 West 11th Street, Panama City, Florida 32401 (850) 747-5454

□ Northwest Florida State College, 100 East College Boulevard, Building 330, Room 105 and 112, Niceville, Florida 32578 (850) 803-8395

□ 302 Senate Office Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5002

Senate's Website: www.flsenate.gov

THE FLORIDA SENATE

APPEARANCE RECORD

Meeting Date (Deliver BOTH copies of this form to the Seriator of Seriate Professional S	Bill Number (if applicable)
Topic <u>SB 1248</u>	Amendment Barcode (if applicable)
Name Trip Aukeman	
Job Title Director of Advocacy CCA	
Address	Phone 850-559-0060
	Email + aukeman@ ccaflood
	peaking: In Support Against ir will read this information into the record.)
Representing Coastal Conservation As	scoc ation
Appearing at request of Chair: Yes No Lobbyist regist	ered with Legislature: Yes No
	, , , ,

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By: The Professional Staff of the Committee on Appropriations					
BILL:	CS/CS/CS/SB 1292				
INTRODUCER: Appropriations Committee; Children, Families, and Elder Affairs Committee; Banking and Insurance Committee; and Senator Stargel					
SUBJECT:	JBJECT: Department of Financial Services				
DATE: February		19, 2018 REVISED:			
ANAI	YST	STAFF DIRECTOR	REFERENCE	ACTION	
1. Billmeier		Knudson	BI	Fav/CS	
2. Preston		Hendon	CF	Fav/CS	
3. Sanders		Hansen	AP	Fav/CS	

Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

I. Summary:

CS/CS/CS/SB 1292 makes various changes to statutes relating to the Department of Financial Services (DFS). The bill addresses issues relating to the Divisions of Treasury, Accounting and Auditing, Risk Management, Public Assistance Fraud, Funeral, Cemetery, and Consumer Services, Insurance Agent and Agency Services, Investigative and Forensic Services, and State Fire Marshal. The bill:

- Allows the Division of Treasury to use "electronic images" as a means of producing copies of warrants, vouchers, or checks;
- Requires transition plans of youth aging out of foster care to provide information on the financial literacy curriculum which is offered by the DFS;
- Requires young adults who have aged out of foster care and who are requesting aftercare services to receive information about the financial literacy course offered by the DFS;
- Begins the process of creating the Florida Open Financial Statement System to allow better
 access to financial reports filed by local governments and appropriates \$500,000 from the
 Insurance Regulatory Trust Fund;
- Directs agencies to provide risk training; report return-to-work data to the DFS; and submit information regarding internal risk assessments if requested by the DFS;
- Allows DFS to disclose the personal identifying information of injured employees to its contracted vendors for the purposes of carrying out its statutory responsibilities in administering workers' compensation claims;

• Eliminates the licensure requirement for managing general agents and replaces with a process where managing general agents are appointed by insurance companies;

- Extends the validity of fingerprints from 12 to 48 months for currently licensed individuals seeking other licenses within the Division of Insurance Agent and Agency Services;
- Adds arson to the list of offenses for which the DFS may provide rewards for individuals who provide information leading to the arrest and conviction of certain offenses;
- Clarifies the terms of appointment for members of the Florida Fire Safety Board;
- Clarifies the inactive status requirements for a fire equipment dealer license;
- Removes the requirements that proof of insurance for a fire equipment dealer or fire protection system contractor's license must be on a form provided by the Florida State Fire Marshal;
- Specifies roles, responsibilities, and retention requirements of individuals holding a "Special Certificate of Compliance";
- Repeals outdated language requiring the Florida State Fire College to develop and implement a staffing formula for the Fire College;
- Limits the number of risks that an exchange of business appointment can write; and
- Allows a life agent with a certified public accountant (CPA) and specified registrations in the financial services business to serve as trustee in situations where the life agent has placed the life insurance coverage.

The bill has an indeterminate fiscal impact on DFS trust fund expenditures. There may be an increase relating to allowing the DFS to provide awards up to \$25,000 to persons providing information leading to the arrest and conviction of crimes relating to arson. The DFS can handle this within existing appropriations.

The bill appropriates \$500,000 from the Insurance Regulatory Trust Fund to the DFS for the development of the Florida Open Financial Statement System. There will be additional costs in future years to create the software tool needed to implement the system. The additional future needs are indeterminate.

The bill takes effect July 1, 2018.

II. Present Situation:

The Department of Financial Services

The Department of Financial Services (DFS or department) is created by s. 20.121, F.S. The agency head for the DFS is the Chief Financial Officer (CFO). The DFS has the following divisions and offices:

- Division of Accounting and Auditing;
- Division of Consumer Services;
- Division of Funeral, Cemetery, and Consumer Services;
- Division of Insurance Agent and Agency Services;
- Division of Investigative and Forensic Services;

-

¹ Section 20.121(1), F.S.

- Division of Public Assistance Fraud;
- Division of Rehabilitation and Liquidation;
- Division of Risk Management;
- Division of State Fire Marshal;
- Division of Treasury;
- Division of Unclaimed Property;
- Division of Workers' Compensation;
- Division of Administration; and
- Office of Insurance Consumer Advocate.²

The bill deals with various divisions and programs within the DFS. The divisions and programs changed by the bill are briefly discussed as follows.

Division of the Treasury

The CFO may also be known as the Treasurer.³ The Division of the Treasury within the DFS has three bureaus:

- Bureau of Funds Management;
- Bureau of Collateral Management; and
- Bureau of Deferred Compensation.⁴

The Division of the Treasury makes photographs, microphotographs, or reproductions on film of warrants, vouchers, or checks and can destroy the warrants, vouchers, or checks after they have been photographed and filed and an audit has been completed.⁵ The copies of original documents made by the DFS are admissible in court with the same force and effect of original documents.⁶

Current law does not provide for the use of electronic images instead of or along with photographs, microphotographs, or film reproductions.

Financial Literacy

The DFS website contains a financial literacy program named "Finance Your Future." The website may be found at http://financeyourfuture.myfloridacfo.com/. The program contains online lessons on "Budgeting and Saving," "Credit Cards," "Banking," "Your Credit Reports and Your Credit Score," "Debt," "Frauds and Scams," "Insurance and Benefits," and "Life Events." Each lesson contains an online quiz at the end of the lesson and requires a certain passing score. Teachers are able to use the educator platform to assign and assess lessons for use in their classrooms.

² Section 20.121(2), F.S.

³ Section 20.121(1), F.S.

⁴ Department of Financial Services, Division of Treasury, *Annual Report 2017*, available at https://www.myfloridacfo.com/Division/Treasury/Reports/AnnualReports/docs/2017TreasuryAnnualReport.pdf (last visited January 18, 2018).

⁵ Section 17.64(1) and (2), F.S.

⁶ Section 17.64(1) and (3), F.S.

Division of Accounting and Auditing

Chapter 218, F.S., prescribes financial management and reporting requirements for local governments, which include counties, municipalities, and special districts. Local governments submit required reports to the department's Division of Accounting and Auditing. Local governments and special districts report their annual financial reports through the Local Government Electronic Reporting (LOGER) system. The DFS maintains LOGER as a repository of local government financial statement information and offers several report templates for users to access the information reported in LOGER. The DFS is working to improve the collection and reporting of information to the public by addressing the limitations of LOGER.

Division of Risk Management

The Division of Risk Management is responsible for the management of claims reported by or against state agencies and universities for coverage under the self-insurance fund known as the "State Risk Management Trust Fund." The division deals with claims involving:

- Workers' Compensation;
- Property;
- Fleet Automobile Liability;
- General Liability;
- Federal Civil Rights/Employment Discrimination; and
- Court Awarded Attorney Fees.

The division also provides loss prevention services and technical assistance to state agencies and universities for managing risk.⁸

Section 440.1851, F.S., provides that the personal identifying information of an injured or deceased employee that is contained in reports, notices, records, or supporting documentation held by the DFS is confidential and exempt from disclosure pursuant to Florida's Open Government laws. The DFS can disclose the information only:

- To the injured employee, to the spouse or a dependent of the deceased employee, to the spouse or a dependent of the injured employee if authorized by the injured employee, or to the legal representative of the deceased employee's estate;
- To a party litigant, or his or her authorized representative, in matters pending before the Office of the Judges of Compensation Claims;
- To a carrier or an employer for the purpose of investigating the compensability of a claim or for the purpose of administering its anti-fraud investigative unit;
- In an aggregate reporting format that does not reveal the personal identifying information of any employee;
- Pursuant to a court order or subpoena;
- To an agency for administering its anti-fraud investigative function or in the furtherance of the agency's official duties and responsibilities; or

⁷ Email from DFS staff to committee staff (January 19, 2018) (on file with the Senate Committee on Banking and Insurance).

⁸ Division of Risk Management https://www.myfloridacfo.com/division/risk/ (last visited January 19, 2018).

• To a federal governmental entity in the furtherance of the entity's official duties and responsibilities.⁹

The division uses outside vendors to help perform its duties relating to the administration of state employee workers' compensation claims. Section 440.1851, F.S., does not contain a provision allowing the division to disclose personal identifying information to its vendors. This has interfered with the division's ability to perform its functions.¹⁰

Division of Public Assistance Fraud

The Division of Public Assistance Fraud aids in enforcing state laws regarding program eligibility and proper use of public assistance benefits. The division works with the Department of Children and Families, the Agency for Health Care Administration, the Department of Health, and the Department of Education's Office of Early Learning to investigate fraud in programs administered by those departments. The division is responsible for investigating allegations of:

- Fraud against the Cash Assistance/Temporary Assistance for Needy Families (TANF) program;
- Fraud and trafficking involving Supplemental Nutritional Assistance Program (SNAP) formerly known as food stamps;
- Medicaid recipient fraud;
- Fraud resulting from Disaster Assistance/Emergency benefits;
- Fraud against the School Readiness and Voluntary Pre-Kindergarten programs; and
- Schemes to defraud Social Security Disability benefits. 11

Division of Insurance Agent and Agency Services

The DFS licenses and regulates insurance agents and insurance agencies. There are over 50 different types of licenses. Typically, obtaining a license involves completing education requirements, submitting to a criminal and professional background check, passing an examination, and paying a license fee. Some licensees must act as apprentices supervised by others when performing duties.

One of the licenses changed by this bill is the "managing general agent" (MGA) license. A 'managing general agent" is any person managing all or part of the insurance business of an insurer, including the management of a separate division, department, or underwriting office, and acting as an agent for that insurer, whether known as a managing general agent, manager, or other similar term, who, with or without authority, separately or together with affiliates, produces directly or indirectly, or underwrites an amount of gross direct written premium equal to or more than five percent of the policyholder surplus as reported in the last annual statement of the insurer in any single quarter or year." The MGA also does one or more of the following:

Adjusts or pays claims.

⁹ Section 440.1851(1)(b), F.S.

¹⁰ Department of Financial Services, *Senate Bill 1292 Analysis* (December 29, 2017), p. 3. (on file with the Committee on Banking and Insurance).

¹¹ Division of Public Assistance Fraud https://www.myfloridacfo.com/Division/PAF/ (last visited January 19, 2018).

¹² Section 626.015(16)(a), F.S.

• Negotiates reinsurance on behalf of the insurer. 13

Currently, managing general agents are licensed by the DFS and appointed by insurance companies to perform MGA services.

Section 626.798, F.S., restricts a life insurance agent from being named as a beneficiary or from acting as a trustee when the life insurance agent has handled the placement of life insurance coverage. The life insurance agent cannot be a named beneficiary when he or she has placed the coverage unless the agent is placing coverage for a family member or has an insurable interest in the life of the insured. The life agent cannot be named as a trustee unless he or she is a family member of the insured.

Division of Investigative and Forensic Services

The Division of Investigative and Forensic Services encompasses all law enforcement and forensic components residing within the DFS. The division investigates a wide range of fraudulent and criminal acts including:

- Insurance Fraud Investigations;
- Workers' Compensation Fraud Investigations;
- Fire, Arson and Explosives Investigations;
- Theft/Misuse of State Funds; and
- Fire and Explosives Sample Analysis.¹⁴

Division of State Fire Marshal

The CFO serves as the state fire marshal. ¹⁵ The Division of State Fire Marshal:

- Conducts fire/life safety inspections and construction plans review on all state-owned buildings;
- Regulates the fireworks and the fire sprinkler industries, inspects and licenses boilers;
- Certifies fire suppression industry workers;
- Approves firefighter training curricula;
- Offers fire service training at the Florida State Fire College; and
- Certifies that fire service members meet industry-based standards. ¹⁶

III. Effect of Proposed Changes:

Division of the Treasury (Section 1)

Section 1 amends s. 17.64, F.S., to allow the Division of Treasury to make electronic images of warrants, vouchers, and checks and provides those electronic images may be used to the same extent original documents can be used in court proceedings.

¹³ *Id*.

¹⁴ Division of Investigative and Forensic Services https://www.myfloridacfo.com/Division/DIFS/ (last visited January 19, 2018).

¹⁵ Section 633.104, F.S.

¹⁶ Division of State Fire Marshal https://www.myfloridacfo.com/division/sfm/ (last visited January 19, 2018).

Organization of the Department of Financial Services (DFS) (Section 2)

Section 2 amends s. 20.121, F.S., to create the "Bureau of Insurance Fraud" and the "Bureau of Workers' Compensation Fraud" within the Division of Investigative and Forensic Services. It also renames the "Bureau of Fire and Arson Investigations" as the "Bureau of Fire, Arson, and Explosives Investigations."

Financial Literacy for Foster Youth (Sections 3 and 8)

Sections 3 and 8 relate to children and young adults in or aging out of foster care and the DFS financial literacy program.

Section 3 amends s. 39.6035, F.S., relating to transition plans, to require the transition plan to address financial literacy. The section also requires the Department of Children and Families (DCF) and the community-based provider to provide information for the financial literacy curriculum offered by the DFS.

Section 8 amends s. 409.1451, F.S., relating to the Road-to-Independence Program, to require young adults¹⁷ to complete the financial literacy curriculum for foster youth offered by the DFS as a condition for eligibility to receive postsecondary education services and support or aftercare services under the Road-to-Independence Program.

Division of Accounting and Auditing (Sections 4 and 5)

Section 4 amends s. 218.32, F.S., to provide that the legislature intends to create the Florida Open Financial Statement System. The system will be an interactive repository for governmental financial statements. The Chief Financial Officer (CFO) may consult with stakeholders, including the department, the Auditor General, a representative of a municipality or county, a representative of a special district, a municipal bond investor, and an information technology professional employed in the private sector for input on the design and implementation of the system.

The section allows the CFO to choose contractors to build one or more eXtensible Business Reporting Language (XBRL) taxonomies suitable for state, county, municipal, and special district financial filings and to create a software tool that enables financial statement filers to create XBRL documents consistent with the taxonomy or taxonomies. XBRL is a global standard for exchanging business information. The CFO must recruit and select contractors through an open request for proposals process pursuant to ch. 287, F.S., and all work must be completed by December 31, 2021. If the CFO deems the work products adequate, all local governmental financial statements pertaining to fiscal years ending on or after September 1, 2022, must be filed in XBRL format and must meet the validation requirements of the relevant taxonomy.

Section 5 appropriates \$500,000 from the Insurance Regulatory Trust Fund to the DFS for Fiscal Year 2018-2019 for the development of the XBRL taxonomies.

¹⁷ Adults who have reached 18 years of age but are not yet 23 years old.

Division of Risk Management (Sections 6 and 7)

Section 6 amends s. 284.40, F.S., to allow the DFS to disclose personal identifying information of an injured or deceased employee to a department-contracted vendor for ascertaining a claimant's claims history to investigate the compensability of a claim or to identify and prevent fraud.

Section 7 amends s. 284.50, F.S., to require each safety coordinator to complete safety coordinator training offered by the DFS within one year of appointment. The DFS offers this training to state agencies upon request.

Currently, section 284.50, F.S., requires the DFS and all agencies that are provided workers' compensation insurance coverage by the State Risk Management Trust Fund and employ more than 3,000 full-time employees to establish and maintain return-to-work programs for employees who are receiving workers' compensation benefits. The goal of the programs is to enable injured workers to remain at work or return to work to perform job duties within the physical or mental functional limitations and restrictions established by the workers' treating physicians. ¹⁸ Under the bill, agencies with more than 3,000 full-time employees must report return-to-work information to the DFS. Under current law, the DFS is required by s. 284.42, F.S., to report on agencies' return-to-work efforts. Obtaining information from agencies will aid the DFS in completing the report each year.

Section 7 also requires each agency to provide risk management program information to the Division of Risk Management to support the division's mandatory evaluation and reporting requirements. Each agency is required to:

- Review information provided by the Division of Risk Management on claims and losses;
- Identify any discrepancies between the Division of Risk Management's records and the agency's records and report such discrepancies to the Division of Risk Management in writing; and
- Review and respond to communications from the Division of Risk Management identifying
 unsafe or inappropriate conditions, policies, procedures, trends, equipment, or actions or
 incidents that have led or may lead to accidents or claims involving the state.

Investigation of Public Assistance Fraud (Section 9)

Section 9 amends s. 414.411, F.S., to provide that all public assistance recipients must give to the Department of Education, rather than the Department of Economic Opportunity, written consent to make inquiry of past or present employers and records. In 2011, the Office of Early Learning housed within the Department of Education took over the school readiness functions of the Department of Economic Opportunity¹⁹ so it is appropriate for recipients to give consent to the Department of Education. In 2016-2017, the Office of Early Learning referred 344 cases to the DFS for public assistance fraud investigation.²⁰

¹⁸ Section 284.50(3), F.S.

¹⁹ Chapter 2011-142, Laws of Florida.

²⁰ Office of Early Learning, Annual Report 2016-2017

Division of Insurance Agent and Agency Services (Sections 10-39, 48 and 49)

Section 10 amends s. 624.317, F.S., to remove references to specific types of insurance agents and uses the term "agent" to designate the types of insurance agents the department can investigate. This clarifies that the DFS investigates all agents of whom licensure is required.

The bill eliminates the managing general agent (MGA) license. Instead, **Section 17** amends s. 626.112, F.S., to provide that no one may act as a MGA without a producer license²¹ and a MGA appointment. Currently, there are no prelicensing requirements for the MGA license. There is no formal examination to determine eligibility. The qualification requirements are to complete the application, be eligible to work in the United States, and submit fingerprints for a background evaluation. In contrast, other agent licenses require coursework and an examination.²² Requiring an MGA to have a producer license will align Florida more closely with the National Association of Insurance Commissioners' Managing General Agents Act, which requires MGAs to have a producer license.²³ **Sections 13, 15, 17, 18, 20, 22, 27, 28, 29, 30, 31, 38, and 47** remove references to the MGA license from law, where appropriate, add references to an "appointed" MGA, and make conforming changes.

Section 12 amends s. 624.4073, F.S., to prohibit an officer or director of an insurer who served in that capacity within a two year period before prior to the date the insurer became insolvent from having direct or indirect control over the selection or appointment of an officer or director, unless the officer or director demonstrates that his or her personal actions or omissions were not a significant contributing cause to the insolvency.

Section 19 amends s. 626.202, F.S., to provide that fingerprints are valid for a four-year period for persons currently licensed by the DFS and who are seeking additional licensure.

Section 21 amends s. 626.221, F.S., to provide that, if an applicant for licensure as an all-lines adjuster has certain educational designations, he or she is not required to take the examination. **Section 23** provides that an applicant certified as a Claims Adjuster Certified Professional from WebCE, Inc.²⁴ does not have to take the examination.

Section 22 amends s. 626.451, F.S., to repeal a requirement on law enforcement agencies and state attorney's offices to report to the DFS when insurance licensees are convicted or enter pleas in felony cases. This reporting requirement is no longer necessary because the DFS works closely with clerks of the court to obtain this information.

Section 23 amends s. 626.521, F.S., relating to character and credit reports, to require an "employer" to maintain credit and character reports rather than to require specific licensees to maintain the reports. The bill also repeals other statutory provisions that are obsolete.

²¹ A producer is a licensed agent who sells insurance products.

²² Department of Financial Services, *Senate Bill 1292 Analysis* (December 29, 2017), p. 5.

²³ http://www.naic.org/store/free/MDL-225.pdf (last visited January 21, 2018).

 $^{^{24} \}underline{\text{https://www.webce.com/catalog/courses?}} = 5374c17q\underline{\text{ML4PsK3Tp1Jm2saSs9sZcL6U7J65rqN970s5ZTKHK4ag2s6Z7sKf}} \\ \underline{\text{MqZzZnVz}} \text{ (last visited January 20, 2018)}.$

Section 24 amends s. 626.731, F.S., to remove references to "special agent" because the license type does not exist, remove references to "managing general agents," and remove language relating to "service representatives" that could expand the scope of that license.

Sections 30 and 31 amend ss. 626.752 and 626.793, F.S., respectively, to require an insurer to report to the DFS when it receives more than four risks during a calendar year from a personal lines or life agent. Currently, the insurers must report when they receive more than 24 risks from an agent during the year. **Section 33** amends s. 626.837, F.S., to make a similar change, reducing reportable risks received from 24 to four, relating to health insurance agents. This will allow the DFS and public to track agent-insurer relationships more easily.

Section 32 amends s. 626.798, F.S., to allow a life agent with a certified public accountant (CPA) and specified registrations in the financial services business to serve as trustee in situations where the life agent has placed the life insurance coverage.

Sections 34 and 35 amend ss. 626.8732 and 626.8734, F.S., respectively, to repeal requirements that public adjusters and nonresident all-lines adjusters submit annual affidavits certifying that they understand the insurance code. Current law provides for discipline against licensees if they violate the law so the annual affidavit is not necessary.

Section 37 amends s. 626.927, F.S., to remove licensure as a managing general agent or a service representative as a qualification for a surplus lines agent license. The MGA license is being removed by other sections of the bill, and a service representative does not require significant training. The section also removes obsolete language relating to an examination that is no longer offered. This section also makes technical changes to s. 626.927, F.S.

Section 38 amends s. 626.930(3), F.S., to allow a surplus lines agent to keep surplus lines business records in his or her general lines agency office or MGA office.

Section 47 amends s. 648.34, F.S., to provide that fingerprints for persons seeking licensure as a bail bond agent are valid for a four-year period.

Division of Investigative and Forensic Services (Section 39)

Section 626.9892, F.S., creates the Anti-Fraud Reward Program within the DFS. The program is funded from the Insurance Regulatory Trust Fund. The program allows the DFS to provide rewards of up to \$25,000 to persons providing information leading to the arrest and conviction of persons convicted of crimes investigated by the Division of Insurance Fraud. **Section 39** amends s. 626.9892(2), F.S., to add arson to the list of crimes for which the DFS can pay rewards to a person who provides appropriate information.

Division of State Fire Marshal (Sections 40-45)

Section 40 amends s. 633.302, F.S., to clarify that once the initial terms of members of the Florida Fire Safety Board are completed, subsequent appointments are for four-year terms.

Section 41 amends s. 633.304, F.S., to require an inactive status license of a fire equipment dealer must be reactivated before December 31 of each odd-numbered year. It also allows a fire equipment dealer to have franchisees that work under the dealer's license.

Section 43 amends s. 633.318(7), F.S., to allow fire protector system contractors to submit proof of insurance on forms provided by the insurer rather than requiring forms from the DFS.

Section 44 amends s. 633.408, F.S., relating to the firefighter Special Certificate of Compliance. The certificate authorizes the individual to serve as an administrative and command head of a fire service provider. The section provides:

- An individual employed as a fire chief, fire coordinator, fire director, or fire administrator must obtain a Special Certificate of Compliance within one year after beginning employment; and
- Before beginning employment as a command officer or in a position directing incident outcomes, an individual must obtain a Certificate of Compliance or a Special Certificate of Compliance.

Current law does not contain requirements to retain a Special Certificate of Compliance. The bill creates requirements similar to those required to retain certification as a firefighter. In order to retain a Special Certificate of Compliance, every four years an individual must:

- Be active as a firefighter;
- Maintain a current and valid Fire Service Instructor Certificate, instruct at least 40 hours
 during the four-year period, and provide proof of such instruction to the division, which
 proof must be registered in an electronic database designated by the division; or
- Within six months before the four-year period expires, successfully complete a Firefighter Retention Refresher Course consisting of a minimum of 40 hours of training as prescribed by rule.

Section 45 amends s. 633.444(1), F.S., to remove obsolete language relating to the Florida State Fire College.

Other Provisions (Sections 48, and 49)

Section 48 reenacts s. 626.8734, F.S., for purposes of incorporating the amendment made by the bill to s. 626.221, F.S.

Section 49 provides the bill takes effect July 1, 2018.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

The bill has an indeterminate fiscal impact on DFS trust fund expenditures. There may be an increase relating to allowing the DFS to provide awards up to \$25,000 to persons providing information leading to the arrest and conviction of crimes relating to arson. The DFS can handle this within existing appropriations.

The bill appropriates \$500,000 from the Insurance Regulatory Trust Fund to the DFS for the development of the Florida Open Financial Statement System. There will be additional costs in future years to create the software tool needed to implement the system. The additional future needs are indeterminate.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 17.64, 20.121, 39.6035, 218.32, 284.40, 284.50, 409.1451, 414.411, 624.317, 624.34, 624.4073, 624.4094, 624.501, 624.509, 625.071, 626.112, 626.171, 626.207, 626.221, 626.451, 626.521, 626.731, 626.7351, 626.744, 626.745, 626.7451, 626.7455, 626.752, 626.793, 626.798, 626.837, 626.8732, 626.8734, 626.88, 626.927, 626.930, 626.9892, 633.302, 633.304, 633.318, 633.408, 633.416, 633.444, 648.27, and 648.34.

IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

CS/CS/CS by Appropriations on February 15, 2018:

The committee substitute:

- Removes provisions exempting veterans from certain licensure fees;
- Removes a provision exempting veterans from certain fingerprinting requirements;
- Allows a life agent with a CPA and specified registrations in the financial services business to serve as trustee in situations where the life agent has placed the life insurance coverage;
- Removes a provision allowing fire service providers to employ veterans in specified positions before training is completed;
- Removes a \$1,000,000 appropriation for the Division of Funeral, Cemetery, and Consumer Services:
- Changes the funding of the development of XBRL taxonomies from the General Revenue Fund to the Insurance Regulatory Trust Fund; and
- Makes technical and conforming changes.

CS/CS by Children, Families, and Elder Affairs on February 6, 2018: The CS:

- Removes the requirement that transition plans for children in foster care complete and pass the financial literacy course offered by DFS;
- Removes the requirement that young adults complete and pass the financial literacy course offered by DFS in order to receive postsecondary educational benefits or aftercare services and instead requires that the state provide information on the DFS financial literacy course to foster children when they are leaving the state's care;
- Removes a \$2 million transfer of funds from the Preneed Funeral Contract Consumer Protection Trust Fund for information technology needs; and
- Provides a \$1 million appropriation from the Insurance Regulatory Trust Fund to the Division of Funeral, Cemetery, and Consumer Services for information technology needs.

CS by Banking and Insurance on January 23, 2018:

The CS:

- Expresses the intent of the Legislature to create the Florida Open Financial Statement System and allow the CFO to consult with stakeholders for input on the design and implementation of the system;
- Requires the CFO to recruit and select contractors to build suitable XBRL taxonomies for the state through an open process pursuant to ch. 287, F.S.;
- Provides a \$500,000 appropriation;
- Allows the DFS to transfer up to \$2 million from the Preneed Funeral Contract Consumer Protection Trust Fund to the Regulatory Trust Fund for the purpose of acquiring information technology infrastructure and payment of related expenses;

• Allows the department to transfer any interest accrued or earned from investment of the funds in the Preneed Funeral Contract Consumer Protection Trust Fund during the prior fiscal year to the Regulatory Trust Fund;

- Creates retention requirements in order for a firefighter to retain a Special Certificate of Compliance; and
- Makes technical changes.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.



	LEGISLATIVE ACTION	
Senate		House
Comm: RCS		
02/15/2018		
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02/15/2018	•	

The Committee on Appropriations (Stargel) recommended the following:

Senate Amendment

Delete line 391

and insert:

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\$500,000 is appropriated from the Insurance Regulatory Trust

Fund to the



	LEGISLATIVE ACTION	
Senate		House
Comm: RCS		
02/15/2018		
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The Committee on Appropriations (Stargel) recommended the following:

Senate Amendment (with title amendment)

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Delete lines 574 - 1544

4 and insert:

> Section 10. Subsection (1) of section 624.317, Florida Statutes, is amended to read:

624.317 Investigation of agents, adjusters, administrators, service companies, and others.—If it has reason to believe that any person has violated or is violating any provision of this code, or upon the written complaint signed by any interested

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person indicating that any such violation may exist:

(1) The department shall conduct such investigation as it deems necessary of the accounts, records, documents, and transactions pertaining to or affecting the insurance affairs of any general agent, surplus lines agent, adjuster, managing general agent, insurance agent, insurance agency, customer representative, service representative, or other person subject to its jurisdiction, subject to the requirements of s. 626.601.

Section 11. Subsection (2) of section 624.34, Florida Statutes, is amended to read:

- 624.34 Authority of Department of Law Enforcement to accept fingerprints of, and exchange criminal history records with respect to, certain persons.-
- (2) The Department of Law Enforcement may accept fingerprints of individuals who apply for a license as an agent, customer representative, adjuster, service representative, or navigator, or managing general agent or the fingerprints of the majority owner, sole proprietor, partners, officers, and directors of a corporation or other legal entity that applies for licensure with the department or office under the Florida Insurance Code.

Section 12. Section 624.4073, Florida Statutes, is amended to read:

624.4073 Officers and directors of insolvent insurers.—Any person who was an officer or director of an insurer doing business in this state and who served in that capacity within the 2-year period before prior to the date the insurer became insolvent, for any insolvency that occurs on or after July 1, 2002, may not thereafter serve as an officer or director of an

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insurer authorized in this state or have direct or indirect control over the selection or appointment of an officer or director through contract, trust, or by operation of law, unless the officer or director demonstrates that his or her personal actions or omissions were not a significant contributing cause to the insolvency.

Section 13. Subsection (1) of section 624.4094, Florida Statutes, is amended to read:

624.4094 Bail bond premiums.

(1) The Legislature finds that a significant portion of bail bond premiums is retained by the licensed bail bond agents or appointed licensed managing general agents. For purposes of reporting in financial statements required to be filed with the office pursuant to s. 624.424, direct written premiums for bail bonds by a domestic insurer in this state shall be reported net of any amounts retained by licensed bail bond agents or appointed licensed managing general agents. However, in no case shall the direct written premiums for bail bonds be less than 6.5 percent of the total consideration received by the agent for all bail bonds written by the agent. This subsection also applies to any determination of compliance with s. 624.4095.

Section 14. Paragraph (e) of subsection (19) of section 624.501, Florida Statutes, is amended to read:

624.501 Filing, license, appointment, and miscellaneous fees.—The department, commission, or office, as appropriate, shall collect in advance, and persons so served shall pay to it in advance, fees, licenses, and miscellaneous charges as follows:

(19) Miscellaneous services:

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(e) Insurer's registration fee for agent exchanging business more than four 24 times in a calendar year under s. 626.752, s. 626.793, or s. 626.837, registration fee per agent per year.....\$30.00

Section 15. Subsection (1) of section 624.509, Florida Statutes, is amended to read:

624.509 Premium tax; rate and computation.

- (1) In addition to the license taxes provided for in this chapter, each insurer shall also annually, and on or before March 1 in each year, except as to wet marine and transportation insurance taxed under s. 624.510, pay to the Department of Revenue a tax on insurance premiums, premiums for title insurance, or assessments, including membership fees and policy fees and gross deposits received from subscribers to reciprocal or interinsurance agreements, and on annuity premiums or considerations, received during the preceding calendar year, the amounts thereof to be determined as set forth in this section, to wit:
- (a) An amount equal to 1.75 percent of the gross amount of such receipts on account of life and health insurance policies covering persons resident in this state and on account of all other types of policies and contracts, except annuity policies or contracts taxable under paragraph (b) and bail bond policies or contracts taxable under paragraph (c), covering property, subjects, or risks located, resident, or to be performed in this state, omitting premiums on reinsurance accepted, and less return premiums or assessments, but without deductions:
 - 1. For reinsurance ceded to other insurers;
 - 2. For moneys paid upon surrender of policies or



certificates for cash surrender value;

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- 3. For discounts or refunds for direct or prompt payment of premiums or assessments; and
- 4. On account of dividends of any nature or amount paid and credited or allowed to holders of insurance policies; certificates; or surety, indemnity, reciprocal, or interinsurance contracts or agreements;
- (b) An amount equal to 1 percent of the gross receipts on annuity policies or contracts paid by holders thereof in this state; and
- (c) An amount equal to 1.75 percent of the direct written premiums for bail bonds, excluding any amounts retained by licensed bail bond agents or appointed licensed managing general agents.

Section 16. Section 625.071, Florida Statutes, is amended to read:

625.071 Special reserve for bail and judicial bonds.—In lieu of the unearned premium reserve required on surety bonds under s. 625.051, the office may require any surety insurer or limited surety insurer to set up and maintain a reserve on all bail bonds or other single-premium bonds without definite expiration date, furnished in judicial proceedings, equal to the lesser of 35 percent of the bail premiums in force or \$7 per \$1,000 of bail liability. Such reserve shall be reported as a liability in financial statements required to be filed with the office. Each insurer shall file a supplementary schedule showing bail premiums in force and bail liability and the associated special reserve for bail and judicial bonds with financial statements required by s. 624.424. Bail premiums in force do not

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include amounts retained by licensed bail bond agents or appointed licensed managing general agents, but may not be less than 6.5 percent of the total consideration received for all bail bonds in force.

Section 17. Subsection (5) of section 626.112, Florida Statutes, is amended to read:

- 626.112 License and appointment required; agents, customer representatives, adjusters, insurance agencies, service representatives, managing general agents.-
- (5) A No person may not shall be, act as, or represent or hold himself or herself out to be a managing general agent unless he or she then holds a currently effective producer license and a managing general agent license and appointment.

Section 18. Section 626.171, Florida Statutes, is amended to read:

- 626.171 Application for license as an agent, customer representative, adjuster, service representative, managing general agent, or reinsurance intermediary.
- (1) The department may not issue a license as agent, customer representative, adjuster, service representative, managing general agent, or reinsurance intermediary to any person except upon written application filed with the department, meeting the qualifications for the license applied for as determined by the department, and payment in advance of all applicable fees. The application must be made under the oath of the applicant and be signed by the applicant. An applicant may permit a third party to complete, submit, and sign an application on the applicant's behalf, but is responsible for ensuring that the information on the application is true and

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correct and is accountable for any misstatements or misrepresentations. The department shall accept the uniform application for nonresident agent licensing. The department may adopt revised versions of the uniform application by rule.

- (2) In the application, the applicant shall set forth:
- (a) His or her full name, age, social security number, residence address, business address, mailing address, contact telephone numbers, including a business telephone number, and email address.
- (b) A statement indicating the method the applicant used or is using to meet any required prelicensing education, knowledge, experience, or instructional requirements for the type of license applied for.
- (c) Whether he or she has been refused or has voluntarily surrendered or has had suspended or revoked a license to solicit insurance by the department or by the supervising officials of any state.
- (d) Whether any insurer or any managing general agent claims the applicant is indebted under any agency contract or otherwise and, if so, the name of the claimant, the nature of the claim, and the applicant's defense thereto, if any.
- (e) Proof that the applicant meets the requirements for the type of license for which he or she is applying.
 - (f) The applicant's gender (male or female).
 - (g) The applicant's native language.
- (h) The highest level of education achieved by the applicant.
- (i) The applicant's race or ethnicity (African American, white, American Indian, Asian, Hispanic, or other).



(j) Such other or additional information as the department may deem proper to enable it to determine the character, experience, ability, and other qualifications of the applicant to hold himself or herself out to the public as an insurance representative.

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- However, the application must contain a statement that an applicant is not required to disclose his or her race or ethnicity, gender, or native language, that he or she will not be penalized for not doing so, and that the department will use this information exclusively for research and statistical purposes and to improve the quality and fairness of the examinations.
- (3) Each application must shall be accompanied by payment of any applicable fee.
- (4) An applicant for a license as an agent, customer representative, adjuster, service representative, managing general agent, or reinsurance intermediary must submit a set of the individual applicant's fingerprints, or, if the applicant is not an individual, a set of the fingerprints of the sole proprietor, majority owner, partners, officers, and directors, to the department and must pay the fingerprint processing fee set forth in s. 624.501. Fingerprints must shall be used to investigate the applicant's qualifications pursuant to s. 626.201. The fingerprints must shall be taken by a law enforcement agency, designated examination center, or other department-approved entity. The department shall require all designated examination centers to have fingerprinting equipment and to take fingerprints from any applicant or prospective

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applicant who pays the applicable fee. The department may not approve an application for licensure as an agent, customer service representative, adjuster, service representative, managing general agent, or reinsurance intermediary if fingerprints have not been submitted.

- (5) The application for license filing fee prescribed in s. 624.501 is not subject to refund.
- (6) Members of the United States Armed Forces and their spouses, and veterans of the United States Armed Forces who have retired within 24 months before application for licensure, are exempt from the application filing fee prescribed in s. 624.501. Qualified individuals must provide a copy of a military identification card, military dependent identification card, military service record, military personnel file, veteran record, discharge paper, or separation document, or a separation document that indicates such members of the United States Armed Forces are currently in good standing or were honorably discharged.
- (7) Pursuant to the federal Personal Responsibility and Work Opportunity Reconciliation Act of 1996, each party is required to provide his or her social security number in accordance with this section. Disclosure of social security numbers obtained through this requirement must shall be limited to the purpose of administration of the Title IV-D program for child support enforcement.
- Section 19. Section 626.202, Florida Statutes, is amended to read:
 - 626.202 Fingerprinting requirements.-
 - (1) The requirements for completion and submission of

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fingerprints under this chapter are deemed to be met when an individual currently licensed under this chapter seeks additional licensure and has previously submitted fingerprints to the department within the past 48 months. However, the department may require the individual to file fingerprints if it has reason to believe that an applicant or licensee has been found guilty of, or pleaded guilty or nolo contendere to, a felony or a crime related to the business of insurance in this state or any other state or jurisdiction.

(2) If there is a change in ownership or control of any entity licensed under this chapter, or if a new partner, officer, or director is employed or appointed, a set of fingerprints of the new owner, partner, officer, or director must be filed with the department or office within 30 days after the change. The acquisition of 10 percent or more of the voting securities of a licensed entity is considered a change of ownership or control. The fingerprints must be taken by a law enforcement agency or other department-approved entity and be accompanied by the fingerprint processing fee in s. 624.501.

Section 20. Subsection (9) of section 626.207, Florida Statutes, is amended to read:

626.207 Disqualification of applicants and licensees; penalties against licensees; rulemaking authority.-

(9) Section 112.011 does not apply to any applicants for licensure under the Florida Insurance Code, including, but not limited to, agents, agencies, adjusters, adjusting firms, or customer representatives, or managing general agents.

Section 21. Paragraph (j) of subsection (2) of section 626.221, Florida Statutes, is amended to read:

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626.221 Examination requirement; exemptions.-

- (2) However, an examination is not necessary for any of the following:
- (j) An applicant for license as an all-lines adjuster who has the designation of Accredited Claims Adjuster (ACA) from a regionally accredited postsecondary institution in this state, Associate in Claims (AIC) from the Insurance Institute of America, Professional Claims Adjuster (PCA) from the Professional Career Institute, Professional Property Insurance Adjuster (PPIA) from the HurriClaim Training Academy, Certified Adjuster (CA) from ALL LINES Training, Certified Claims Adjuster (CCA) from AE21 Incorporated, Claims Adjuster Certified Professional (CACP) from WebCE, Inc., or Universal Claims Certification (UCC) from Claims and Litigation Management Alliance (CLM) whose curriculum has been approved by the department and which includes comprehensive analysis of basic property and casualty lines of insurance and testing at least equal to that of standard department testing for the all-lines adjuster license. The department shall adopt rules establishing standards for the approval of curriculum.

Section 22. Present subsections (6) and (7) of section 626.451, Florida Statutes, are redesignated as subsections (5) and (6), respectively, and subsections (1) and (5) and present subsection (6) of that section are amended, to read:

626.451 Appointment of agent or other representative.

(1) Each appointing entity or person designated by the department to administer the appointment process appointing an agent, adjuster, service representative, customer representative, or managing general agent in this state shall

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file the appointment with the department or office and, at the same time, pay the applicable appointment fee and taxes. Every appointment is shall be subject to the prior issuance of the appropriate agent's, adjuster's, service representative's, or customer representative's, or managing general agent's license.

(5) Any law enforcement agency or state attorney's office that is aware that an agent, adjuster, service representative, customer representative, or managing general agent has pleaded quilty or nolo contendere to or has been found quilty of a felony shall notify the department or office of such fact.

(5) (6) Upon the filing of an information or indictment against an agent, adjuster, service representative, or customer representative, or managing general agent, the state attorney shall immediately furnish the department or office a certified copy of the information or indictment.

Section 23. Section 626.521, Florida Statutes, is amended to read:

626.521 Character, Credit and character reports.-

(1) Before appointing As to each applicant who for the first time in this state an is applying and qualifying for a license as agent, adjuster, service representative, customer representative, or managing general agent, the appointing insurer or employer shall its manager or general agent in this state, in the case of agents, or the appointing general lines agent, in the case of customer representatives, or the employer, in the case of service representatives and of adjusters who are not to be self-employed, shall coincidentally with such appointment or employment secure and thereafter keep on file a full detailed credit and character report made by an established

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and reputable independent reporting service, relative to the individual so appointed or employed. This subsection does not apply to licensees who self-appoint pursuant to s. 624.501.

- (2) If requested by the department, the insurer, manager, general agent, general lines agent, or employer, as the case may be, must shall furnish to the department, on a form adopted and furnished by the department, such information as it reasonably requires relative to such individual and investigation.
- (3) As to an applicant for an adjuster's or reinsurance intermediary's license who is to be self-employed, the department may secure, at the cost of the applicant, a full detailed credit and character report made by an established and reputable independent reporting service relative to the applicant.
- (4) Each person who for the first time in this state is applying and qualifying for a license as a reinsurance intermediary shall file with her or his application for license a full, detailed credit and character report for the 5-year period immediately prior to the date of application for license, made by an established and reputable independent reporting service, relative to the individual if a partnership or sole proprietorship, or the officers if a corporation or other legal entity.
- (3) (5) Information contained in credit or character reports furnished to or secured by the department under this section is confidential and exempt from the provisions of s. 119.07(1).
- Section 24. Paragraph (f) of subsection (1) of section 626.731, Florida Statutes, is amended to read:
 - 626.731 Qualifications for general lines agent's license.-

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(1) The department shall not grant or issue a license as general lines agent to any individual found by it to be untrustworthy or incompetent or who does not meet each of the following qualifications:

(f) The applicant is not a service representative, a managing general agent in this state, or a special agent or similar service representative of a health insurer which also transacts property, casualty, or surety insurance; except that the president, vice president, secretary, or treasurer, including a member of the board of directors, of a corporate insurer, if otherwise qualified under and meeting the requirements of this part, may be licensed and appointed as a local resident agent.

Section 25. Subsection (6) of section 626.7351, Florida Statutes, is amended to read:

626.7351 Qualifications for customer representative's license.-The department shall not grant or issue a license as customer representative to any individual found by it to be untrustworthy or incompetent, or who does not meet each of the following qualifications:

(6) Upon the issuance of the license applied for, the applicant is not an agent or, a service representative, or a managing general agent.

Section 26. Section 626.744, Florida Statutes, is amended to read:

626.744 Service representatives, managing general agents; application for license. - The application for a license as service representative must or the application for a license as managing general agent shall show the applicant's name,

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residence address, name of employer, position or title, type of work to be performed by the applicant in this state, and any additional information which the department may reasonably require.

Section 27. Section 626.745, Florida Statutes, is amended to read:

626.745 Service representatives, managing general agents; managers; activities.-Individuals employed by insurers or their managers, general agents, or representatives as service representatives, and as managing general agents employed for the purpose of or engaged in assisting agents in negotiating and effecting contracts of insurance, shall engage in such activities when, and only when licensed as or, accompanied by a general lines an agent duly licensed and appointed as a resident licensee and appointee under this code.

Section 28. Subsection (11) of section 626.7451, Florida Statutes, is amended to read:

- 626.7451 Managing general agents; required contract provisions.-No person acting in the capacity of a managing general agent shall place business with an insurer unless there is in force a written contract between the parties which sets forth the responsibility for a particular function, specifies the division of responsibilities, and contains the following minimum provisions:
- (11) An appointed A licensed managing general agent, when placing business with an insurer under this code, may charge a per-policy fee not to exceed \$25. In no instance shall The aggregate of per-policy fees for a placement of business authorized under this section, when combined with any other per-



417 policy fee charged by the insurer, may not result in per-policy 418 fees that which exceed the aggregate amount of \$25. The perpolicy fee must shall be a component of the insurer's rate 419 420 filing and must shall be fully earned.

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For the purposes of this section and ss. 626.7453 and 626.7454, the term "controlling person" or "controlling" has the meaning set forth in s. 625.012(5)(b)1., and the term "controlled person" or "controlled" has the meaning set forth in s. 625.012(5)(b)2.

Section 29. Subsection (1) of section 626.7455, Florida Statutes, is amended to read:

626.7455 Managing general agent; responsibility of insurer.-

- (1) An insurer may not No insurer shall enter into an agreement with any person to manage the business written in this state by the general lines agents appointed by the insurer or appointed by the managing general agent on behalf of the insurer unless the person is properly licensed as an agent and appointed as a managing general agent in this state. An insurer is shall be responsible for the acts of its managing general agent when the agent acts within the scope of his or her authority.
- Section 30. Paragraph (e) of subsection (3) and subsection (5) of section 626.752, Florida Statutes, are amended to read: 626.752 Exchange of business.—

(3)

(e) The brokering agent shall maintain an appropriate and permanent Brokering Agent's Register, which must shall be a permanent record of bound journal in which chronologically

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numbered transactions that are entered no later than the day in which the brokering agent's application bearing the same number is signed by the applicant. The numbers must shall reflect an annual aggregate through numerical sequence and be preceded by the last two digits of the current year. The initial entry must shall contain the number of the transaction, date, time, date of binder, date on which coverage commences, name and address of applicant, type of coverage desired, name of insurer binding the risk or to whom the application is to be submitted, and the amount of any premium collected therefor. By no later than the date following policy delivery, the policy number and coverage expiration date must shall be added to the register.

(5) Within 15 days after the last day of each month, any insurer accepting business under this section shall report to the department the name, address, telephone number, and social security number of each agent from which the insurer received more than four 24 personal lines risks during the calendar year, except for risks being removed from the Citizens Property Insurance Corporation and placed with that insurer by a brokering agent. Once the insurer has reported pursuant to this subsection an agent's name to the department, additional reports on the same agent shall not be required. However, the fee set forth in s. 624.501 must shall be paid for the agent by the insurer for each year until the insurer notifies the department that the insurer is no longer accepting business from the agent pursuant to this section. The insurer may require that the agent reimburse the insurer for the fee.

Section 31. Subsection (4) of section 626.793, Florida Statutes, is amended to read:

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626.793 Excess or rejected business.

(4) Within 15 days after the last day of each month, any insurer accepting business under this section shall report to the department the name, address, telephone number, and social security number of each agent from which the insurer received more than four 24 risks during the calendar year. Once the insurer has reported an agent's name to the department pursuant to this subsection, additional reports on the same agent shall not be required. However, the fee set forth in s. 624.501 must shall be paid for the agent by the insurer for each year until the insurer notifies the department that the insurer is no longer accepting business from the agent pursuant to this section. The insurer may require that the agent reimburse the insurer for the fee.

Section 32. Section 626.798, Florida Statutes, is amended to read:

626.798 Life agent as beneficiary; prohibition; limitations on certain legal authority.-

- (1) A No life agent may not place or modify shall, with respect to the placement of life insurance coverage with a life insurer covering the life of a person who is not a family member of the life agent, handle in his or her capacity as a life agent the placement of such coverage when the life agent placing the coverage or a family member of the life such agent is the named beneficiary under the life insurance policy or the modification names the life agent or a family member of the life agent as the named beneficiary, unless the life agent or family member of the life agent has an insurable interest in the life of such person.
 - (2) A life However, the agent or a family member of the



life $\frac{\text{such}}{\text{agent may not se}} \text{ } \frac{\text{be designated}}{\text{designated}} \text{ as a trustee or }$ 504 505 guardian or accept authority to act under a be granted power of 506 attorney for any person the life agent conducts insurance 507 business with unless he or she is: 508 (a) A family member of the person policy owner or insured; 509 or 510 (b) 1. Acting as a fiduciary; 511 2. Licensed as a certified public accountant under s. 512 473.308; and 513 3.a. Registered under s. 203 of the Investment Advisers Act 514 of 1940 as an investment adviser or a representative thereof, 515 and is compliant with the notice filing requirements of s. 516 517.1201; or 517 b. Registered under s. 517.12 as a dealer, an investment 518 adviser, or an associated person, or is a bank or trust company 519 duly authorized to act as a fiduciary. (3) As used in this section, the term: For the purposes of 520 this section, the phrase 521 522 (a) "Family member" "not a family member," with respect to a life agent, means an individual who is not related to the life 523 524 agent as father, mother, son, daughter, brother, sister, 525 grandfather, grandmother, uncle, aunt, first cousin, nephew, 526 niece, husband, wife, father-in-law, mother-in-law, brother-inlaw, sister-in-law, stepfather, stepmother, stepson, 527 528 stepdaughter, stepbrother, stepsister, half brother, or half 529 sister. 530 (b) For the purposes of this section, the term "Insurable 531 interest" means that the life agent or family member of the life

agent has an actual, lawful, and substantial economic interest

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in the safety and preservation of the life of the insured or a reasonable expectation of benefit or advantage from the continued life of the insured.

Section 33. Subsection (5) of section 626.837, Florida Statutes, is amended to read:

626.837 Excess or rejected business.-

(5) Within 15 days after the last day of each month, any insurer accepting business under this section shall report to the department the name, address, telephone number, and social security number of each agent from which the insurer received more than four 24 risks during the calendar year. Once the insurer has reported pursuant to this subsection an agent's name to the department, additional reports on the same agent shall not be required. However, the fee set forth in s. 624.501 must shall be paid for the agent by the insurer for each year until the insurer notifies the department that the insurer is no longer accepting business from the agent pursuant to this section. The insurer may require that the agent reimburse the insurer for the fee.

Section 34. Subsection (5) of section 626.8732, Florida Statutes, is amended to read:

626.8732 Nonresident public adjuster's qualifications, bond.-

(5) After licensure as a nonresident public adjuster, as a condition of doing business in this state, the licensee must annually on or before January 1, on a form prescribed by the department, submit an affidavit certifying that the licensee is familiar with and understands the insurance code and rules adopted thereunder and the provisions of the contracts

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negotiated or to be negotiated. Compliance with this filing requirement is a condition precedent to the issuance, continuation, reinstatement, or renewal of a nonresident public adjuster's appointment.

Section 35. Subsection (4) of section 626.8734, Florida Statutes, is amended to read:

626.8734 Nonresident all-lines adjuster license qualifications.-

(4) As a condition of doing business in this state as a nonresident independent adjuster, the appointee must submit an affidavit to the department certifying that the licensee is familiar with and understands the insurance laws and administrative rules of this state and the provisions of the contracts negotiated or to be negotiated. Compliance with this filing requirement is a condition precedent to the issuance, continuation, reinstatement, or renewal of a nonresident independent adjuster's appointment.

Section 36. Paragraph (h) of subsection (1) of section 626.88, Florida Statutes, is amended to read:

626.88 Definitions.—For the purposes of this part, the term:

(1) "Administrator" is any person who directly or indirectly solicits or effects coverage of, collects charges or premiums from, or adjusts or settles claims on residents of this state in connection with authorized commercial self-insurance funds or with insured or self-insured programs which provide life or health insurance coverage or coverage of any other expenses described in s. 624.33(1) or any person who, through a health care risk contract as defined in s. 641.234 with an

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insurer or health maintenance organization, provides billing and collection services to health insurers and health maintenance organizations on behalf of health care providers, other than any of the following persons:

(h) A person appointed licensed as a managing general agent in this state, whose activities are limited exclusively to the scope of activities conveyed under such appointment license.

A person who provides billing and collection services to health insurers and health maintenance organizations on behalf of health care providers shall comply with the provisions of ss. 627.6131, 641.3155, and 641.51(4).

Section 37. Section 626.927, Florida Statutes, is amended to read:

626.927 Licensing of surplus lines agent.-

(1) Any individual while licensed and appointed as a resident general lines agent as to property, casualty, and surety insurances, and who is deemed by the department to have had sufficient experience in the insurance business to be competent for the purpose, and who, within the 4 years immediately preceding the date the application was submitted, has a minimum of 1 year's experience working for a licensed surplus lines agent or who has successfully completed 60 class hours in surplus and excess lines in a course approved by the department, may be licensed as a surplus lines agent, upon taking and successfully passing a written examination as to surplus lines, as given by the department.

(2) Any individual, while licensed as and appointed as a managing general agent as defined in s. 626.015, or service

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representative as defined in s. 626.015, and who otherwise possesses all of the other qualifications of a general lines agent under this code, and who has a minimum of 1 year of year's experience working for a licensed surplus lines agent or who has successfully completed 60 class hours in surplus and excess lines in a course approved by the department, may, upon taking and successfully passing a written examination as to surplus lines, as given by the department, be licensed as a surplus lines agent solely for the purpose of placing with surplus lines insurers property, marine, casualty, or surety coverages originated by general lines agents; except that no examination as for a general lines agent's license shall be required of any managing general agent or service representative who held a Florida surplus lines agent's license as of January 1, 1959.

(2) Application for the license must shall be made to the department on forms as designated and furnished by it.

(3) (4) License and appointment fees in the amount specified in s. 624.501 must shall be paid to the department in advance. The license and appointment of a surplus lines agent continue in force until suspended, revoked, or otherwise terminated. The appointment of a surplus lines agent continues in force until suspended, revoked, or terminated, but is subject to biennial renewal or continuation by the licensee in accordance with procedures prescribed in s. 626.381 for agents in general.

(4) (4) (5) Examinations as to surplus lines, as required under subsection (1) subsections (1) and (2), are subject to the provisions of part I as applicable to applicants for licenses in general.

(5) An individual who has been licensed by the

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department as a surplus lines agent as provided in this section may be subsequently appointed without additional written examination if his or her application for appointment is filed with the department within 48 months after the date of cancellation or expiration of the prior appointment. The department may require an individual to take and successfully pass an examination as for original issuance of license as a condition precedent to the reinstatement or continuation of the licensee's current license or reinstatement or continuation of the licensee's appointment.

Section 38. Subsection (3) of section 626.930, Florida Statutes, is amended to read:

626.930 Records of surplus lines agent.-

(3) Each surplus lines agent shall maintain all surplus lines business records in his or her general lines agency office, if licensed as a general lines agent, or in his or her managing general agency office, if licensed as a managing general agent or the full-time salaried employee of such general agent.

Section 39. Subsection (2) of section 626.9892, Florida Statutes, is amended to read:

626.9892 Anti-Fraud Reward Program; reporting of insurance fraud.-

(2) The department may pay rewards of up to \$25,000 to persons providing information leading to the arrest and conviction of persons committing crimes investigated by the department arising from violations of s. 440.105, s. 624.15, s. 626.9541, s. 626.989, s. 790.164, s. 790.165, s. 790.166, s. 806.01, s. 806.031, s. 806.10, s. 806.111, s. 817.233, or s.



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Section 40. Subsection (3) of section 633.302, Florida Statutes, is amended to read:

633.302 Florida Fire Safety Board; membership; duties; meetings; officers; quorum; compensation; seal.-

(3) The State Fire Marshal's term on the board, or that of her or his designee, must shall coincide with the State Fire Marshal's term of office. Of the other six members of the board, one member shall be appointed for a term of 1 year, one member for a term of 2 years, two members for terms of 3 years, and two members for terms of 4 years. All other terms are 4 years and expire on June 30 of the last year of the term. When the term of a member expires, the State Fire Marshal shall appoint a member to fill the vacancy for a term of 4 years. The State Fire Marshal may remove any appointed member for cause. A vacancy in the membership of the board for any cause must shall be filled by appointment by the State Fire Marshal for the balance of the unexpired term.

Section 41. Subsection (2), paragraph (a) of subsection (3), and paragraphs (b), (c), and (d) of subsection (4) of section 633.304, Florida Statutes, are amended to read:

633.304 Fire suppression equipment; license to install or maintain.-

(2) A person who holds a valid fire equipment dealer license may maintain such license in an inactive status during which time he or she may not engage in any work under the definition of the license held. An inactive status license is shall be void after 4 years or when the license is renewed, whichever comes first. However, an inactive status license must



be reactivated before December 31 of each odd-numbered year. An inactive status license may not be reactivated unless the continuing education requirements of this chapter have been fulfilled.

- (3) Each individual actually performing the work of servicing, recharging, repairing, hydrotesting, installing, testing, or inspecting fire extinguishers or preengineered systems must possess a valid and subsisting permit issued by the division. Permittees are limited as to specific type of work performed to allow work no more extensive than the class of license held by the licensee under whom the permittee is working. Permits will be issued by the division as follows:
- (a) Portable permit: "Portable permittee" means a person who is limited to performing work no more extensive than the employing or contractually related licensee in the servicing, recharging, repairing, installing, or inspecting all types of portable fire extinguishers.

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Any fire equipment permittee licensed pursuant to this subsection who does not want to engage in servicing, inspecting, recharging, repairing, hydrotesting, or installing halon equipment must file an affidavit on a form provided by the division so stating. Permits will be issued by the division to show the work authorized thereunder. It is unlawful, unlicensed activity for a person or firm to falsely hold himself or herself out to perform any service, inspection, recharge, repair, hydrotest, or installation except as specifically described in the permit.

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- (b) After initial licensure, each licensee or permittee must successfully complete a course or courses of continuing education for fire equipment technicians of at least 16 hours. A license or permit may not be renewed unless the licensee or permittee produces documentation of the completion of at least 16 hours of continuing education for fire equipment technicians during the biennial licensure period. A person who is both a licensee and a permittee shall be required to complete 16 hours of continuing education during each renewal period. Each licensee shall ensure that all permittees in his or her employment or through a contractual agreement meet their continuing education requirements. The State Fire Marshal shall adopt rules describing the continuing education requirements and shall have the authority upon reasonable belief, to audit a fire equipment dealer to determine compliance with continuing education requirements.
- (c) The forms of such licenses and permits and applications therefor must shall be prescribed by the State Fire Marshal; in addition to such other information and data as that officer determines is appropriate and required for such forms, there must shall be included in such forms the following matters. Each such application must be in such form as to provide that the data and other information set forth therein shall be sworn to by the applicant or, if a corporation, by an officer thereof. An application for a permit must include the name of the licensee employing, or contractually related to, such permittee, and the permit issued in pursuance of such application must also set forth the name of such licensee. A permit is valid solely for use by the holder thereof in his or her employment by, or

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contractual relationship with, the licensee named in the permit.

- (d) A license of any class may not be issued or renewed by the division and a license of any class does not remain operative unless:
- 1. The applicant has submitted to the State Fire Marshal evidence of registration as a Florida corporation or evidence of compliance with s. 865.09.
- 2. The State Fire Marshal or his or her designee has by inspection determined that the applicant possesses the equipment required for the class of license sought. The State Fire Marshal shall give an applicant a reasonable opportunity to correct any deficiencies discovered by inspection. To obtain such inspection, an applicant with facilities located outside this state must:
- a. Provide a notarized statement from a professional engineer licensed by the applicant's state of domicile certifying that the applicant possesses the equipment required for the class of license sought and that all such equipment is operable; or
- b. Allow the State Fire Marshal or her or his designee to inspect the facility. All costs associated with the State Fire Marshal's inspection must shall be paid by the applicant. The State Fire Marshal, in accordance with s. 120.54, may adopt rules to establish standards for the calculation and establishment of the amount of costs associated with any inspection conducted by the State Fire Marshal under this section. Such rules must shall include procedures for invoicing and receiving funds in advance of the inspection.
 - 3. The applicant has submitted to the State Fire Marshal

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proof of insurance providing coverage for comprehensive general liability for bodily injury and property damage, products liability, completed operations, and contractual liability. The State Fire Marshal shall adopt rules providing for the amounts of such coverage, but such amounts may not be less than \$300,000 for Class A or Class D licenses, \$200,000 for Class B licenses, and \$100,000 for Class C licenses; and the total coverage for any class of license held in conjunction with a Class D license may not be less than \$300,000. The State Fire Marshal may, at any time after the issuance of a license or its renewal, require upon demand, and in no event more than 30 days after notice of such demand, the licensee to provide proof of insurance, on the insurer's a form provided by the State Fire Marshal, containing confirmation of insurance coverage as required by this chapter. Failure, for any length of time, to provide proof of insurance coverage as required must shall result in the immediate suspension of the license until proof of proper insurance is provided to the State Fire Marshal. An insurer that which provides such coverage shall notify the State Fire Marshal of any change in coverage or of any termination, cancellation, or nonrenewal of any coverage.

4. The applicant applies to the State Fire Marshal, provides proof of experience, and successfully completes a prescribed training course offered by the State Fire College or an equivalent course approved by the State Fire Marshal. This subparagraph does not apply to any holder of or applicant for a permit under paragraph (g) or to a business organization or a governmental entity seeking initial licensure or renewal of an existing license solely for the purpose of inspecting,

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servicing, repairing, marking, recharging, and maintaining fire extinguishers used and located on the premises of and owned by such organization or entity.

- 5. The applicant has a current retestor identification number that is appropriate for the license for which the applicant is applying and that is listed with the United States Department of Transportation.
- 6. The applicant has passed, with a grade of at least 70 percent, a written examination testing his or her knowledge of the rules and statutes governing the activities authorized by the license and demonstrating his or her knowledge and ability to perform those tasks in a competent, lawful, and safe manner. Such examination must shall be developed and administered by the State Fire Marshal, or his or her designee in accordance with policies and procedures of the State Fire Marshal. An applicant shall pay a nonrefundable examination fee of \$50 for each examination or reexamination scheduled. A reexamination may not be scheduled sooner than 30 days after any administration of an examination to an applicant. An applicant may not be permitted to take an examination for any level of license more than a total of four times during 1 year, regardless of the number of applications submitted. As a prerequisite to licensure of the applicant, he or she:
 - a. Must be at least 18 years of age.
- b. Must have 4 years of proven experience as a fire equipment permittee at a level equal to or greater than the level of license applied for or have a combination of education and experience determined to be equivalent thereto by the State Fire Marshal. Having held a permit at the appropriate level for



the required period constitutes the required experience.

c. Must not have been convicted of a felony or a crime punishable by imprisonment of 1 year or more under the law of the United States or of any state thereof or under the law of any other country. "Convicted" means a finding of guilt or the acceptance of a plea of guilty or nolo contendere in any federal or state court or a court in any other country, without regard to whether a judgment of conviction has been entered by the court having jurisdiction of the case. If an applicant has been convicted of any such felony, the applicant is shall be excluded from licensure for a period of 4 years after expiration of sentence or final release by the Florida Commission on Offender Review unless the applicant, before the expiration of the 4-year period, has received a full pardon or has had her or his civil rights restored.

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This subparagraph does not apply to any holder of or applicant for a permit under paragraph (g) or to a business organization or a governmental entity seeking initial licensure or renewal of an existing license solely for the purpose of inspecting, servicing, repairing, marking, recharging, hydrotesting, and maintaining fire extinguishers used and located on the premises of and owned by such organization or entity.

Section 42. Subsection (2) of section 633.314, Florida Statutes, is amended to read:

- 633.314 Sale or use of certain types of fire extinguishers prohibited; penalty.-
- (2) It is unlawful for any person, directly or through an agent, to sell, offer for sale, or give in this state any make,

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type, or model of fire extinguisher, either new or used, unless such make, type, or model of extinguisher has first been tested and is currently approved or listed by Underwriters Laboratories, Inc., Factory Mutual Laboratories, Inc., or another testing laboratory recognized by the State Fire Marshal as nationally recognized in accordance with procedures adopted by rule, taking into account the laboratory's facilities, procedures, use of nationally recognized standards, and any other criteria reasonably calculated to reach an informed determination, and unless such extinguisher carries an Underwriters Laboratories, Inc., or manufacturer's serial number. Such serial number must shall be permanently affixed stamped on the manufacturer's identification and instruction plate.

Section 43. Subsection (7) of section 633.318, Florida Statutes, is amended to read:

633.318 Certificate application and issuance; permit issuance; examination and investigation of applicant .-

(7) The State Fire Marshal may, at any time subsequent to the issuance of the certificate or its renewal, require, upon demand and in no event more than 30 days after notice of the demand, the certificateholder to provide proof of insurance coverage on the insurer's a form provided by the State Fire Marshal containing confirmation of insurance coverage as required by this chapter. Failure to provide proof of insurance coverage as required, for any length of time, shall result in the immediate suspension of the certificate until proof of insurance is provided to the State Fire Marshal.

Section 44. Paragraph (b) of subsection (6) of section



910 633.408, Florida Statutes, is amended, and paragraph (c) is 911 added to that subsection, to read: 633.408 Firefighter and volunteer firefighter training and 912 913 certification. 914 (6) 915 (b) A Special Certificate of Compliance only authorizes an individual to serve as an administrative and command head of a 916 917 fire service provider. 918 1. An individual employed as a fire chief, fire 919 coordinator, fire director, or fire administrator must obtain a 920 Special Certificate of Compliance within 1 year after beginning 921 employment. 922 2. Before beginning employment as a command officer or in a 923 position directing incident outcomes, an individual must obtain 924 a Certificate of Compliance or a Special Certificate of 925 Compliance. 926 (c) In order to retain a Special Certificate of Compliance, 927 every 4 years an individual must: 928 1. Be active as a firefighter; 929 2. Maintain a current and valid Fire Service Instructor 930 Certificate, instruct at least 40 hours during the 4-year 931 period, and provide proof of such instruction to the division, 932 which proof must be registered in an electronic database 933 designated by the division; or 934 3. Within 6 months before the 4-year period expires, 935 successfully complete a Firefighter Retention Refresher Course 936 consisting of a minimum of 40 hours of training as prescribed by 937 rule.

Section 45. Paragraph (e) of subsection (1) of section

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633.444, Florida Statutes, is amended to read:

633.444 Division powers and duties; Florida State Fire College.-

- (1) The division, in performing its duties related to the Florida State Fire College, specified in this part, shall:
- (e) Develop a staffing and funding formula for the Florida State Fire College. The formula must include differential funding levels for various types of programs, must be based on the number of full-time equivalent students and information obtained from scheduled attendance counts taken the first day of each program, and must provide the basis for the legislative budget request. As used in this section, a full-time equivalent student is equal to a minimum of 900 hours in a technical certificate program and 400 hours in a degree-seeking program. The funding formula must be as prescribed pursuant to s. 1011.62, must include procedures to document daily attendance, and must require that attendance records be retained for audit purposes.

Section 46. Subsection (8) of section 648.27, Florida Statutes, is amended to read:

648.27 Licenses and appointments; general.-

(8) An application for a managing general agent's license must be made by an insurer who proposes to employ or appoint an individual, partnership, association, or corporation as a managing general agent. Such application shall contain the information required by s. 626.744, and the applicant shall pay the same fee as a managing general agent licensed pursuant to that section. An individual who is appointed as a managing general agent to supervise or manage bail bond business written

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in this state must also be licensed as a bail bond agent. In the case of an entity, at least one owner, officer, or director at each office location must be licensed as a bail bond agent.

Section 47. Present subsection (6) of section 648.34, Florida Statutes, is redesignated as subsection (7), and a new subsection (6) is added to that section, to read:

648.34 Bail bond agents; qualifications.-

(6) The requirements for completion and submission of fingerprints under this chapter are deemed to be met when an individual currently licensed under this chapter seeks additional licensure and has previously submitted fingerprints to the department in support of an application for licensure under this chapter within the past 48 months. However, the department may require the individual to file fingerprints if it has reason to believe that an applicant or licensee has been found guilty of, or pleaded guilty or nolo contendere to, a felony or a crime related to the business of insurance in this or any other state or jurisdiction.

Section 48. For the purpose of incorporating the amendment made by this act to section 626.221, Florida Statutes, in a reference thereto, paragraph (b) of subsection (1) of section 626.8734, Florida Statutes, is reenacted to read:

626.8734 Nonresident all-lines adjuster license qualifications.-

- (1) The department shall issue a license to an applicant for a nonresident all-lines adjuster license upon determining that the applicant has paid the applicable license fees required under s. 624.501 and:
 - (b) Has passed to the satisfaction of the department a



written Florida all-lines adjuster examination of the scope prescribed in s. 626.241(6); however, the requirement for the examination does not apply to:

- 1. An applicant who is licensed as an all-lines adjuster in his or her home state if that state has entered into a reciprocal agreement with the department;
- 2. An applicant who is licensed as a nonresident all-lines adjuster in a state other than his or her home state and a reciprocal agreement with the appropriate official of the state of licensure has been entered into with the department; or
- 3. An applicant who holds a certification set forth in s. 626.221(2)(j).

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And the title is amended as follows:

1012 Delete lines 56 - 190

1013 and insert:

> 624.317, F.S.; authorizing the department to conduct investigations of any, rather than specified, agents subject to its jurisdiction; amending s. 624.34, F.S.; conforming a provision to changes made by the act; amending s. 624.4073, F.S.; prohibiting certain officers or directors of insolvent insurers from having direct or indirect control over certain selection or appointment of officers or directors, except under certain circumstances; amending ss. 624.4094, 624.501, 624.509, and 625.071, F.S.; conforming provisions to changes made by the act; amending s. 626.112, F.S.; requiring a managing

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general agent to hold a currently effective producer license rather than a managing general agent license; amending s. 626.171, F.S.; deleting applicability of licensing provisions as to managing general agents; making a technical change; amending s. 626.202, F.S.; providing that certain applicants are not required to resubmit fingerprints to the department under certain circumstances; authorizing the department to require these applicants to file fingerprints under certain circumstances; amending s. 626.207, F.S.; conforming a provision to changes made by the act; amending s. 626.221, F.S.; adding a designation that exempts applicants for licensure as an all-lines adjuster from an examination requirement; amending s. 626.451, F.S.; deleting a requirement for law enforcement agencies and state attorney's offices to notify the department or the Office of Insurance Regulation of certain felony dispositions; deleting a requirement for the state attorney to provide the department or office a certified copy of an information or indictment against a managing general agent; conforming a provision to changes made by the act; amending s. 626.521, F.S.; revising requirements for credit and character reports secured and kept by insurers or employers appointing certain insurance representatives; providing applicability; amending s. 626.731, F.S.; deleting a certain qualification for licensure as a general lines agent; amending s. 626.7351, F.S.; revising a qualification for licensure as a customer

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representative; amending s. 626.744, F.S.; conforming a provision to changes made by the act; amending s. 626.745, F.S.; revising conditions under which service representatives and managing general agents may engage in certain activities; amending ss. 626.7451 and 626.7455, F.S.; conforming provisions to changes made by the act; amending s. 626.752, F.S.; revising a requirement for the Brokering Agent's Register maintained by brokering agents; revising the limit on certain personal lines risks an insurer may receive from an agent within a specified timeframe before the insurer must comply with certain reporting requirements for that agent; amending s. 626.793, F.S.; revising the limit on certain risks that certain insurers may receive from a life agent within a specified timeframe before the insurer must comply with certain reporting requirements for that agent; amending s. 626.798, F.S.; revising a prohibition applicable under certain circumstances to life agents when the life agent or the life agent's family member is the named beneficiary under a certain life insurance policy; revising a prohibition, and exceptions from the prohibition, applicable to life agents or their family members relating to certain trustee, guardian, or power of attorney authority for any person the life agent conducts insurance business with; revising definitions; amending s. 626.837, F.S.; revising the limit on certain risks that certain insurers may receive from a health agent within a

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specified timeframe before the insurer must comply with certain reporting requirements for that agent; amending s. 626.8732, F.S.; deleting a requirement for a licensed nonresident public adjuster to submit a certain annual affidavit to the department; amending s. 626.8734, F.S.; deleting a requirement for a nonresident independent adjuster to submit a certain annual affidavit to the department; amending s. 626.88, F.S.; conforming a provision to changes made by the act; amending s. 626.927, F.S.; revising qualifications for licensure as a surplus lines agent; amending s. 626.930, F.S.; revising a requirement relating to the location of a surplus lines agent's surplus lines business records; amending s. 626.9892, F.S.; authorizing the department to pay up a specified amount of rewards under the Anti-Fraud Reward Program for information leading to the arrest and conviction of persons guilty of arson; amending s. 633.302, F.S.; revising the term duration of certain members of the Florida Fire Safety Board; amending s. 633.304, F.S.; revising circumstances under which an inactive fire equipment dealer license is void; specifying the timeframe when an inactive license must be reactivated; specifying that permittees performing certain work on fire equipment may be contracted rather than employed; revising a requirement for a certain proof-of-insurance form to be provided by the insurer rather than the State Fire Marshal; amending s. 633.314, F.S.; requiring that serial numbers be

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permanently affixed, rather than permanently stamped, on certain plates of fire extinguishers; amending s. 633.318, F.S.; revising a requirement for a certain proof-of-insurance form to be provided by the insurer rather than the State Fire Marshal; amending s. 633.408, F.S.; specifying firefighter certification requirements for certain individuals employed in administrative and command positions of a fire service provider; specifying conditions for an individual to retain a Special Certificate of Compliance; amending s. 633.444, F.S.; deleting a requirement for the Division of State Fire Marshal to develop a staffing and funding formula for the Florida State Fire College; amending s. 648.27, F.S.; revising conditions under which a managing general agent must also be licensed as a bail bond agent; conforming a provision to changes made by the act; amending s. 648.34, F.S.; providing that certain individuals applying for bail bond agent licensure are not required to resubmit fingerprints to the department under certain circumstances; authorizing the department to require such individuals to file fingerprints under certain circumstances; reenacting s. 626.8734(1)(b), F.S., relating to nonresident all-lines adjuster license qualifications, to incorporate the amendment made to s. 626.221, F.S., in a reference thereto; providing an effective date.

By the Committees on Children, Families, and Elder Affairs; and Banking and Insurance; and Senator Stargel

586-02908-18 20181292c2

A bill to be entitled An act relating to the Department of Financial Services; amending s. 17.64, F.S.; providing that electronic images of warrants, vouchers, or checks in the Division of Treasury are deemed to be original records; revising the applicable medium, from film or print to electronic, in provisions relating to copies and reproductions of records and documents of the division; amending s. 20.121, F.S.; renaming the Bureau of Fire and Arson Investigations within the Division of Investigative and Forensic Services as the Bureau of Fire, Arson, and Explosives Investigations; creating the Bureau of Insurance Fraud and the Bureau of Workers' Compensation Fraud within the division; amending s. 39.6035, F.S.; requiring child transition plans to address financial literacy by providing specified information; amending s. 218.32, F.S.; providing legislative intent relating to the creation of the Florida Open Financial Statement System; authorizing the Chief Financial Officer to consult with certain stakeholders for input on the design and implementation of the system; specifying requirements and procedures for the Chief Financial Officer in selecting and recruiting contractors for certain purposes; requiring the Chief Financial Officer to require completion of all work by a specified date; providing that if the Chief Financial Officer deems work products adequate, all local governmental financial statements pertaining to fiscal years ending

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 ${\tt CODING:}$ Words ${\tt stricken}$ are deletions; words ${\tt \underline{underlined}}$ are additions.

Florida Senate - 2018 CS for CS for SB 1292

	586-02908-18 20181292c2
30	on or after a specified date must meet certain
31	requirements; providing construction; providing an
32	appropriation; amending s. 284.40, F.S.; authorizing
33	the department to disclose certain personal
34	identifying information of injured or deceased
35	employees which is exempt from disclosure under the
36	Workers' Compensation Law to department-contracted
37	vendors for certain purposes; amending s. 284.50,
38	F.S.; requiring safety coordinators of state
39	governmental departments to complete, within a certain
40	timeframe, safety coordinator training offered by the
41	department; requiring certain agencies to report
42	certain return-to-work information to the department;
43	requiring agencies to provide certain risk management
44	program information to the Division of Risk Management
45	for certain purposes; specifying requirements for
46	agencies in reviewing and responding to certain
47	information and communications provided by the
48	division; amending s. 409.1451, F.S.; conforming a
49	provision to changes made by the act; amending s.
50	414.411, F.S.; replacing the Department of Economic
51	Opportunity with the Department of Education in a list
52	of entities to which a public assistance recipient may
53	be required to provide written consent for certain
54	investigative inquiries and to which the department
55	must report investigation results; amending s.
56	497.168, F.S.; providing an exemption from specified
57	application fees for members and certain veterans of
58	the United States Armed Forces; amending s. 624.317,

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586-02908-18 20181292c2 59 F.S.; authorizing the department to conduct 60 investigations of any, rather than specified, agents 61 subject to its jurisdiction; amending s. 624.34, F.S.; 62 conforming a provision to changes made by the act; 63 amending s. 624.4073, F.S.; prohibiting certain officers or directors of insolvent insurers from 64 6.5 having direct or indirect control over certain 66 selection or appointment of officers or directors, 67 except under certain circumstances; amending ss. 68 624.4094, 624.501, 624.509, and 625.071, F.S.; 69 conforming provisions to changes made by the act; 70 amending s. 626.112, F.S.; requiring a managing 71 general agent to hold a currently effective producer 72 license rather than a managing general agent license; 73 amending s. 626.171, F.S.; deleting applicability of 74 licensing provisions as to managing general agents; 75 making a technical change; amending s. 626.202, F.S.; 76 providing that certain applicants are not required to 77 resubmit fingerprints to the department under certain 78 circumstances; authorizing the department to require 79 these applicants to file fingerprints under certain 80 circumstances; providing an exemption from 81 fingerprinting requirements for members and certain 82 veterans of the United States Armed Forces; requiring 8.3 such members and veterans to provide certain 84 documentation of good standing or honorable discharge; 85 amending s. 626.207, F.S.; conforming a provision to 86 changes made by the act; amending s. 626.221, F.S.; 87 adding a designation that exempts applicants for

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88 licensure as an all-lines adjuster from an examination 89 requirement; amending s. 626.451, F.S.; deleting a 90 requirement for law enforcement agencies and state 91 attorney's offices to notify the department or the 92 Office of Insurance Regulation of certain felony 93 dispositions; deleting a requirement for the state 94 attorney to provide the department or office a 95 certified copy of an information or indictment against 96 a managing general agent; conforming a provision to 97 changes made by the act; amending s. 626.521, F.S.; 98 revising requirements for credit and character reports 99 secured and kept by insurers or employers appointing 100 certain insurance representatives; providing 101 applicability; amending s. 626.731, F.S.; deleting a 102 certain qualification for licensure as a general lines 103 agent; amending s. 626.7351, F.S.; revising a 104 qualification for licensure as a customer 105 representative; amending s. 626.744, F.S.; conforming 106 a provision to changes made by the act; amending s. 107 626.745, F.S.; revising conditions under which service 108 representatives and managing general agents may engage 109 in certain activities; amending ss. 626.7451 and 110 626.7455, F.S.; conforming provisions to changes made 111 by the act; amending s. 626.752, F.S.; revising a 112 requirement for the Brokering Agent's Register 113 maintained by brokering agents; revising the limit on 114 certain personal lines risks an insurer may receive 115 from an agent within a specified timeframe before the 116 insurer must comply with certain reporting

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117	requirements for that agent; amending s. 626.793,
118	F.S.; revising the limit on certain risks that certain
119	insurers may receive from a life agent within a
120	specified timeframe before the insurer must comply
121	with certain reporting requirements for that agent;
122	amending s. 626.837, F.S.; revising the limit on
123	certain risks that certain insurers may receive from a
124	health agent within a specified timeframe before the
125	insurer must comply with certain reporting
126	requirements for that agent; amending s. 626.8732,
127	F.S.; deleting a requirement for a licensed
128	nonresident public adjuster to submit a certain annual
129	affidavit to the department; amending s. 626.8734,
130	F.S.; deleting a requirement for a nonresident
131	independent adjuster to submit a certain annual
132	affidavit to the department; amending s. 626.88, F.S.;
133	conforming a provision to changes made by the act;
134	amending s. 626.927, F.S.; revising conditions under
135	which an individual may be licensed as a surplus lines
136	agent solely for the purpose of placing certain
137	coverages with surplus lines insurers; amending s.
138	626.930, F.S.; revising a requirement relating to the
139	location of a surplus lines agent's surplus lines
140	business records; amending s. 626.9892, F.S.;
141	authorizing the department to pay up a specified
142	amount of rewards under the Anti-Fraud Reward Program
143	for information leading to the arrest and conviction
144	of persons guilty of arson; amending s. 633.302, F.S.;
145	revising the term duration of certain members of the

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146 Florida Fire Safety Board; amending s. 633.304, F.S.; 147 revising circumstances under which an inactive fire 148 equipment dealer license is void; specifying the 149 timeframe when an inactive license must be 150 reactivated; specifying that permittees performing certain work on fire equipment may be contracted 151 152 rather than employed; revising a requirement for a 153 certain proof-of-insurance form to be provided by the 154 insurer rather than the State Fire Marshal; amending 155 s. 633.314, F.S.; requiring that serial numbers be 156 permanently affixed, rather than permanently stamped, 157 on certain plates of fire extinguishers; amending s. 633.318, F.S.; revising a requirement for a certain 158 159 proof-of-insurance form to be provided by the insurer 160 rather than the State Fire Marshal; amending s. 161 633.408, F.S.; specifying firefighter certification 162 requirements for certain individuals employed in 163 administrative and command positions of a fire service 164 provider; specifying conditions for an individual to 165 retain a Special Certificate of Compliance; amending 166 s. 633.416, F.S.; authorizing fire service providers to employ honorably discharged veterans who received 167 168 Florida-equivalent training; requiring the Division of 169 State Fire Marshal to verify the equivalency of such 170 training before the individual begins employment; 171 requiring such individual to obtain a Firefighter 172 Certificate of Compliance within a specified 173 timeframe; making a technical change; amending s. 174 633.444, F.S.; deleting a requirement for the Division

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of State Fire Marshal to develop a staffing and funding formula for the Florida State Fire College; amending s. 648.27, F.S.; revising conditions under which a managing general agent must also be licensed as a bail bond agent; conforming a provision to changes made by the act; amending s. 648.34, F.S.; providing that certain individuals applying for bail bond agent licensure are not required to resubmit fingerprints to the department under certain circumstances; authorizing the department to require such individuals to file fingerprints under certain circumstances; reenacting s. 626.8734(1)(b), F.S., relating to nonresident all-lines adjuster license qualifications, to incorporate the amendment made to s. 626.221, F.S., in a reference thereto; providing an appropriation; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 17.64, Florida Statutes, is amended to read:

17.64 Division of Treasury to make reproductions of certain warrants, records, and documents.—

(1) Electronic images, photographs, microphotographs, or reproductions on film of warrants, vouchers, or checks are shall be deemed to be original records for all purposes; and any copy or reproduction thereof made from such original film, duly certified by the Division of Treasury as a true and correct copy or reproduction made from such film, is shall be deemed to be a

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586-02908-18 20181292c2 204 transcript, exemplification, or certified copy of the original 205 warrant, voucher, or check such copy represents, and must shall 206 in all cases and in all courts and places be admitted and received in evidence with the like force and effect as the 208 original thereof might be. 209 (2) The Division of Treasury may electronically photograph, 210 microphotograph, or reproduce on film, all records and documents of the division, as the Chief Financial Officer, in his or her 212 discretion, selects; and the division may destroy any such

documents or records after they have been reproduced
electronically photographed and filed and after audit of the division has been completed for the period embracing the dates of such documents and records.

216 of such documents and records.
217 (3) Electronic copies Photo

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(3) Electronic copies Photographs or microphotographs in the form of film or prints of any records made in compliance with the provisions of this section shall have the same force and effect as the originals thereof would have, and must shall be treated as originals for the purpose of their admissibility in evidence. Duly certified or authenticated reproductions of such electronic images must photographs or microphotographs shall be admitted in evidence equally with the original electronic images photographs or microphotographs.

Section 2. Paragraph (e) of subsection (2) of section 20.121, Florida Statutes, is amended to read:

20.121 Department of Financial Services.—There is created a Department of Financial Services.

- (2) DIVISIONS.—The Department of Financial Services shall consist of the following divisions and office:
 - (e) The Division of Investigative and Forensic Services,

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which shall function as a criminal justice agency for purposes of ss. 943.045-943.08. The division may conduct investigations within or outside of this state as it deems necessary. If, during an investigation, the division has reason to believe that any criminal law of this state has or may have been violated, it shall refer any records tending to show such violation to state

- 238 shall refer any records tending to show such violation to state 239 or federal law enforcement or prosecutorial agencies and shall
- 240 provide investigative assistance to those agencies as required.
 241 The division shall include the following bureaus and office:
 - 1. The Bureau of Forensic Services:
 - 2. The Bureau of Fire, and Arson, and Explosives Investigations; and
 - 3. The Office of Fiscal Integrity, which shall have a separate budget; \div
 - 4. The Bureau of Insurance Fraud; and
 - 5. The Bureau of Workers' Compensation Fraud.

Section 3. Subsection (1) of section 39.6035, Florida Statutes, is amended to read:

39.6035 Transition plan.-

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(1) During the 180-day period after a child reaches 17 years of age, the department and the community-based care provider, in collaboration with the caregiver and any other individual whom the child would like to include, shall assist the child in developing a transition plan. The required transition plan is in addition to standard case management requirements. The transition plan must address specific options for the child to use in obtaining services, including housing, health insurance, education, financial literacy, a driver license, and workforce support and employment services. The plan

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262 must also consider establishing and maintaining naturally 263 occurring mentoring relationships and other personal support 264 services. The transition plan may be as detailed as the child chooses. In developing the transition plan, the department and 266 the community-based provider shall: 267 (a) Provide the child with the documentation required 2.68 pursuant to s. 39.701(3); and 269 (b) Coordinate the transition plan with the independent living provisions in the case plan and, for a child with 270 disabilities, the Individuals with Disabilities Education Act 271 272 transition plan; and-(c) Provide information for the financial literacy 273 curriculum for youth offered by the Department of Financial 274 275 Services. 276 Section 4. Section 218.32, Florida Statutes, is amended to 277 read: 278 218.32 Annual financial reports; local governmental 279 entities; Florida Open Financial Statement System.-280 (1) (a) Each local governmental entity that is determined to 281 be a reporting entity, as defined by generally accepted accounting principles, and each independent special district as 282 defined in s. 189.012, shall submit to the department a copy of 284 its annual financial report for the previous fiscal year in a 285 format prescribed by the department. The annual financial report 286 must include a list of each local governmental entity included 287 in the report and each local governmental entity that failed to 288 provide financial information as required by paragraph (b). The 289 chair of the governing body and the chief financial officer of

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each local governmental entity shall sign the annual financial

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report submitted pursuant to this subsection attesting to the accuracy of the information included in the report. The county annual financial report must be a single document that covers each county agency.

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- (b) Each component unit, as defined by generally accepted accounting principles, of a local governmental entity shall provide the local governmental entity, within a reasonable time period as established by the local governmental entity, with financial information necessary to comply with the reporting requirements contained in this section.
- (c) Each regional planning council created under s. 186.504, each local government finance commission, board, or council, and each municipal power corporation created as a separate legal or administrative entity by interlocal agreement under s. 163.01(7) shall submit to the department a copy of its audit report and an annual financial report for the previous fiscal year in a format prescribed by the department.
- (d) Each local governmental entity that is required to provide for an audit under s. 218.39(1) must submit a copy of the audit report and annual financial report to the department within 45 days after the completion of the audit report but no later than 9 months after the end of the fiscal year.
- (e) Each local governmental entity that is not required to provide for an audit under s. 218.39 must submit the annual financial report to the department no later than 9 months after the end of the fiscal year. The department shall consult with the Auditor General in the development of the format of annual financial reports submitted pursuant to this paragraph. The format must include balance sheet information used by the

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586-02908-18 20181292c2 320 Auditor General pursuant to s. 11.45(7)(f). The department must 321 forward the financial information contained within the annual 322 financial reports to the Auditor General in electronic form. This paragraph does not apply to housing authorities created 324 under chapter 421. 325 (f) If the department does not receive a completed annual 326 financial report from a local governmental entity within the 327 required period, it shall notify the Legislative Auditing Committee and the Special District Accountability Program of the 328 329 Department of Economic Opportunity of the entity's failure to 330 comply with the reporting requirements. 331 (g) Each local governmental entity's website must provide a 332 link to the department's website to view the entity's annual 333 financial report submitted to the department pursuant to this 334 section. If the local governmental entity does not have an 335 official website, the county government's website must provide the required link for the local governmental entity. 336 337 (h) It is the intent of the Legislature to create the 338 Florida Open Financial Statement System, an interactive 339 repository for governmental financial statements. 340 1. The Chief Financial Officer may consult with 341 stakeholders, including the department, the Auditor General, a 342 representative of a municipality or county, a representative of 343 a special district, a municipal bond investor, and an 344 information technology professional employed in the private sector, for input on the design and implementation of the 345 346 Florida Open Financial Statement System. 347 2. The Chief Financial Officer may choose contractors to

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build one or more eXtensible Business Reporting Language (XBRL)

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taxonomies suitable for state, county, municipal, and special district financial filings and to create a software tool that enables financial statement filers to easily create XBRL documents consistent with the taxonomy or taxonomies. The Chief Financial Officer shall recruit and select contractors through an open request for proposals process pursuant to chapter 287.

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- 3. The Chief Financial Officer shall require all work to be completed no later than December 31, 2021.
- 4. If the Chief Financial Officer deems the work products adequate, all local governmental financial statements pertaining to fiscal years ending on or after September 1, 2022, must be filed in XBRL format and must meet the validation requirements of the relevant taxonomy.
- 5. A local government that commences filing in XBRL format may not be required to make filings in Portable Document Format.
- (2) The department shall annually by December 1 file a verified report with the Governor, the Legislature, the Auditor General, and the Special District Accountability Program of the Department of Economic Opportunity showing the revenues, both locally derived and derived from intergovernmental transfers, and the expenditures of each local governmental entity, regional planning council, local government finance commission, and municipal power corporation that is required to submit an annual financial report. The report must include, but is not limited to:
- (a) The total revenues and expenditures of each local governmental entity that is a component unit included in the annual financial report of the reporting entity.
 - (b) The amount of outstanding long-term debt by each local

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586-02908-18 20181292c2 378 governmental entity. For purposes of this paragraph, the term 379 "long-term debt" means any agreement or series of agreements to 380 pay money, which, at inception, contemplate terms of payment 381 exceeding 1 year in duration. 382 (3) The department shall notify the President of the Senate and the Speaker of the House of Representatives of any 383 municipality that has not reported any financial activity for 385 the last 4 fiscal years. Such notice must be sufficient to initiate dissolution procedures as described in s. 386 387 165.051(1)(a). Any special law authorizing the incorporation or creation of the municipality must be included within the notification. 389 390 Section 5. For the 2018-2019 fiscal year, the sum of 391 \$500,000 is appropriated from the General Revenue Fund to the 392 Chief Financial Officer for the development of XBRL taxonomies 393 for state, county, municipal, and special district financial 394 filings. 395 Section 6. Section 284.40, Florida Statutes, is amended to 396 read: 397 284.40 Division of Risk Management; disclosure of certain 398 workers' compensation-related information by the Department of 399 Financial Services .-400 (1) It shall be the responsibility of the Division of Risk 401 Management of the Department of Financial Services to administer 402 this part and the provisions of s. 287.131. 403 (2) The claim files maintained by the Division of Risk 404 Management shall be confidential, shall be only for the usage by 405 the Department of Financial Services in fulfilling its duties and responsibilities under this part, and shall be exempt from 406

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407 the provisions of s. 119.07(1).

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- (3) Upon certification by the division director or his or her designee to the custodian of any records maintained by the Department of Children and Families, Department of Health, Agency for Health Care Administration, or Department of Elderly Affairs that such records are necessary to investigate a claim against the Department of Children and Families, Department of Health, Agency for Health Care Administration, or Department of Elderly Affairs being handled by the Division of Risk Management, the records shall be released to the division subject to the provisions of subsection (2), any conflicting provisions as to the confidentiality of such records notwithstanding.
- (4) Notwithstanding s. 440.1851, the Department of Financial Services may disclose the personal identifying information of an injured or deceased employee to a department-contracted vendor for the purpose of ascertaining a claimant's claims history to investigate the compensability of a claim or to identify and prevent fraud.

Section 7. Section 284.50, Florida Statutes, is amended to read:

- 284.50 Loss prevention program; safety coordinators; Interagency Advisory Council on Loss Prevention; employee recognition program; return-to-work programs; risk management programs.—
- (1) The head of each department of state government, except the Legislature, shall designate a safety coordinator. Such safety coordinator must be an employee of the department and must hold a position which has responsibilities comparable to

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436	those of an employee in the Senior Management System. The
437	Department of Financial Services shall provide appropriate
438	training to the safety coordinators to permit them to
439	effectively perform their duties within their respective
440	departments. Within 1 year after being appointed by his or her
441	department head, the safety coordinator shall complete safety
442	coordinator training offered by the Department of Financial
443	Services. Each safety coordinator shall, at the direction of his
444	or her department head:
445	(a) Develop and implement the loss prevention program, a

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- (a) Develop and implement the loss prevention program, a comprehensive departmental safety program which shall include a statement of safety policy and responsibility.
- (b) Provide for regular and periodic facility and equipment inspections.
- (c) Investigate job-related employee accidents of his or her department.
- (d) Establish a program to promote increased safety awareness among employees.
- (2) There shall be an Interagency Advisory Council on Loss Prevention composed of the safety coordinators from each department and representatives designated by the Division of State Fire Marshal and the Division of Risk Management. The chair of the council is shall be the Director of the Division of Risk Management or his or her designee. The council shall meet at least quarterly to discuss safety problems within state government, to attempt to find solutions for these problems, and, when possible, to assist in the implementation of the solutions. If the safety coordinator of a department or office is unable to attend a council meeting, an alternate, selected by

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the department head or his or her designee, shall attend the meeting to represent and provide input for that department or office on the council. The council is further authorized to provide for the recognition of employees, agents, and volunteers who make exceptional contributions to the reduction and control of employment-related accidents. The necessary expenses for the administration of this program of recognition shall be considered an authorized administrative expense payable from the State Risk Management Trust Fund.

- (3) The Department of Financial Services and all agencies that are provided workers' compensation insurance coverage by the State Risk Management Trust Fund and employ more than 3,000 full-time employees shall establish and maintain return-to-work programs for employees who are receiving workers' compensation benefits. The programs must shall have the primary goal of enabling injured workers to remain at work or return to work to perform job duties within the physical or mental functional limitations and restrictions established by the workers' treating physicians. If no limitation or restriction is established in writing by a worker's treating physician, the worker is shall be deemed to be able to fully perform the same work duties he or she performed before the injury. Agencies employing more than 3,000 full-time employees shall report return-to-work information to the Department of Financial Services to support the Department of Financial Services' mandatory reporting requirements on agency return-to-work efforts under s. 284.42(1)(b).
- (4) The Division of Risk Management shall evaluate each agency's risk management programs, including, but not limited

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586-02908-18 20181292c2 494 to, return-to-work, safety, and loss prevention programs, at 495 least once every 5 years. Reports, including, but not limited 496 to, any recommended corrective action, resulting from such 497 evaluations must shall be provided to the head of the agency 498 being evaluated, the Chief Financial Officer, and the director 499 of the Division of Risk Management. The agency head must provide to the Division of Risk Management a response to all report 501 recommendations within 45 days and a plan to implement any 502 corrective action to be taken as part of the response. If the 503 agency disagrees with any final report recommendations, including, but not limited to, any recommended corrective 505 action, or if the agency fails to implement any recommended corrective action within a reasonable time, the division shall 506 507 submit the evaluation report to the legislative appropriations committees. Each agency shall provide risk management program 509 information to the Division of Risk Management to support the 510 Division of Risk Management's mandatory evaluation and reporting 511 requirements in this subsection. 512 (5) Each agency shall: 513 (a) Review information provided by the Division of Risk 514 Management on claims and losses; (b) Identify any discrepancies between the Division of Risk 516 Management's records and the agency's records and report such 517 discrepancies to the Division of Risk Management in writing; and 518 (c) Review and respond to communications from the Division of Risk Management identifying unsafe or inappropriate 519 520 conditions, policies, procedures, trends, equipment, or actions 521 or incidents that have led or may lead to accidents or claims involving the state. 522

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323	section 6. Paragraph (b) of subsection (3) of section
524	409.1451, Florida Statutes, is amended to read:
525	409.1451 The Road-to-Independence Program.—
526	(3) AFTERCARE SERVICES.—
527	(b) Aftercare services include, but are not limited to, the
528	following:
529	 Mentoring and tutoring.
530	2. Mental health services and substance abuse counseling.
531	3. Life skills classes, including credit management and
532	preventive health activities.
533	4. Parenting classes.
534	5. Job and career skills training.
535	6. Counselor consultations.
536	7. Temporary financial assistance for necessities,
537	including, but not limited to, education supplies,
538	transportation expenses, security deposits for rent and
539	utilities, furnishings, household goods, and other basic living
540	expenses.
541	8. Financial literacy skills training pursuant to s.
542	39.6035(1)(c).
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544	The specific services to be provided under this paragraph shall
545	be determined by an assessment of the young adult and may be
546	provided by the community-based care provider or through
547	referrals in the community.
548	Section 9. Subsections (1) and (3) of section 414.411,
549	Florida Statutes, are amended to read:
550	414.411 Public assistance fraud.—
551	(1) The Department of Financial Services shall investigate

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552	all public assistance provided to residents of the state or
553	provided to others by the state. In the course of such
554	investigation the department shall examine all records,
555	including electronic benefits transfer records and make inquiry
556	of all persons who may have knowledge as to any irregularity
557	incidental to the disbursement of public moneys, food
558	assistance, or other items or benefits authorizations to
559	recipients. All public assistance recipients, as a condition
560	precedent to qualification for public assistance under chapter
561	409, chapter 411, or this chapter, must first give in writing,
562	to the Agency for Health Care Administration, the Department of
563	Health, the Department of $\underline{\text{Education}}$ $\underline{\text{Economic Opportunity}}$, and
564	the Department of Children and Families, as appropriate, and to
565	the Department of Financial Services, consent to make inquiry of
566	past or present employers and records, financial or otherwise.
567	(3) The results of such investigation shall be reported by
568	the Department of Financial Services to the appropriate
569	legislative committees, the Agency for Health Care
570	Administration, the Department of Health, the Department of
571	Education Economic Opportunity, and the Department of Children
572	and Families, and to such others as the department may
573	determine.
574	Section 10. Subsection (3) is added to section 497.168,
575	Florida Statutes, to read:
576	497.168 Members of Armed Forces in good standing with
577	administrative boards
578	(3) A member of the United States Armed Forces or a veteran
579	of the United States Armed Forces who was honorably discharged
580	within the 24-month period before the date of an initial

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application for licensure is exempt from the initial application filling fees under ss. 497.281(1), 497.368(1)(a), 497.369(1)(a), 497.369(5), 497.370(1), 497.371, 497.373(1)(a), 497.373(3), 497.374(1)(a), 497.374(5), and 497.375(1)(a).

Section 11. Subsection (1) of section 624.317, Florida Statutes, is amended to read:

624.317 Investigation of agents, adjusters, administrators, service companies, and others.—If it has reason to believe that any person has violated or is violating any provision of this code, or upon the written complaint signed by any interested person indicating that any such violation may exist:

(1) The department shall conduct such investigation as it deems necessary of the accounts, records, documents, and transactions pertaining to or affecting the insurance affairs of any general agent, surplus lines agent, adjuster, managing general agent, insurance agent, insurance agency, customer representative, service representative, or other person subject to its jurisdiction, subject to the requirements of s. 626.601.

Section 12. Subsection (2) of section 624.34, Florida Statutes, is amended to read:

624.34 Authority of Department of Law Enforcement to accept fingerprints of, and exchange criminal history records with respect to, certain persons.—

(2) The Department of Law Enforcement may accept fingerprints of individuals who apply for a license as an agent, customer representative, adjuster, service representative, or navigator, or managing general agent or the fingerprints of the majority owner, sole proprietor, partners, officers, and directors of a corporation or other legal entity that applies

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610 for licensure with the department or office under the Florida 611 Insurance Code.

Section 13. Section 624.4073, Florida Statutes, is amended to read:

624.4073 Officers and directors of insolvent insurers.—Any person who was an officer or director of an insurer doing business in this state and who served in that capacity within the 2-year period <u>before</u> prior to the date the insurer became insolvent, for any insolvency that occurs on or after July 1, 2002, may not thereafter serve as an officer or director of an insurer authorized in this state <u>or have direct or indirect control over the selection or appointment of an officer or director through contract, trust, or by operation of law, unless the officer or director demonstrates that his or her personal actions or omissions were not a significant contributing cause to the insolvency.</u>

Section 14. Subsection (1) of section 624.4094, Florida Statutes, is amended to read:

624.4094 Bail bond premiums .-

(1) The Legislature finds that a significant portion of bail bond premiums is retained by the licensed bail bond agents or appointed licensed managing general agents. For purposes of reporting in financial statements required to be filed with the office pursuant to s. 624.424, direct written premiums for bail bonds by a domestic insurer in this state shall be reported net of any amounts retained by licensed bail bond agents or appointed licensed managing general agents. However, in no case shall the direct written premiums for bail bonds be less than 6.5 percent of the total consideration received by the agent for

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639 all bail bonds written by the agent. This subsection also 640 applies to any determination of compliance with s. 624.4095. 641 Section 15. Paragraph (e) of subsection (19) of section 642 624.501, Florida Statutes, is amended to read: 643 624.501 Filing, license, appointment, and miscellaneous fees.-The department, commission, or office, as appropriate, 644 645 shall collect in advance, and persons so served shall pay to it in advance, fees, licenses, and miscellaneous charges as 646 647 follows: 648 (19) Miscellaneous services: 649 (e) Insurer's registration fee for agent exchanging business more than four 24 times in a calendar year under s. 650 626.752, s. 626.793, or s. 626.837, registration fee per agent 651 652 per year.....\$30.00 653 Section 16. Subsection (1) of section 624.509, Florida 654 Statutes, is amended to read: 655 624.509 Premium tax; rate and computation.-656 (1) In addition to the license taxes provided for in this 657 chapter, each insurer shall also annually, and on or before 658 March 1 in each year, except as to wet marine and transportation 659 insurance taxed under s. 624.510, pay to the Department of 660 Revenue a tax on insurance premiums, premiums for title 661 insurance, or assessments, including membership fees and policy 662 fees and gross deposits received from subscribers to reciprocal 663 or interinsurance agreements, and on annuity premiums or 664 considerations, received during the preceding calendar year, the 665 amounts thereof to be determined as set forth in this section, 666 to wit:

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(a) An amount equal to 1.75 percent of the gross amount of

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668	such receipts on account of life and health insurance policies
669	covering persons resident in this state and on account of all
670	other types of policies and contracts, except annuity policies
671	or contracts taxable under paragraph (b) and bail bond policies
672	or contracts taxable under paragraph (c), covering property,
673	subjects, or risks located, resident, or to be performed in this
674	state, omitting premiums on reinsurance accepted, and less
675	return premiums or assessments, but without deductions:
676	1. For reinsurance ceded to other insurers;
677	2. For moneys paid upon surrender of policies or
678	certificates for cash surrender value;
679	3. For discounts or refunds for direct or prompt payment of
680	premiums or assessments; and
681	4. On account of dividends of any nature or amount paid and
682	credited or allowed to holders of insurance policies;
683	certificates; or surety, indemnity, reciprocal, or
684	interinsurance contracts or agreements;
685	(b) An amount equal to 1 percent of the gross receipts on
686	annuity policies or contracts paid by holders thereof in this
687	state; and
688	(c) An amount equal to 1.75 percent of the direct written
689	premiums for bail bonds, excluding any amounts retained by
690	licensed bail bond agents or $\underline{\text{appointed}}\ \underline{\text{licensed}}\ \text{managing general}$
691	agents.
692	Section 17. Section 625.071, Florida Statutes, is amended
693	to read:
694	625.071 Special reserve for bail and judicial bonds.—In
695	lieu of the unearned premium reserve required on surety bonds
696	under s. 625.051, the office may require any surety insurer or

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limited surety insurer to set up and maintain a reserve on all bail bonds or other single-premium bonds without definite expiration date, furnished in judicial proceedings, equal to the lesser of 35 percent of the bail premiums in force or \$7 per \$1,000 of bail liability. Such reserve shall be reported as a liability in financial statements required to be filed with the office. Each insurer shall file a supplementary schedule showing bail premiums in force and bail liability and the associated special reserve for bail and judicial bonds with financial statements required by s. 624.424. Bail premiums in force do not include amounts retained by licensed bail bond agents or appointed licensed managing general agents, but may not be less than 6.5 percent of the total consideration received for all bail bonds in force.

Section 18. Subsection (5) of section 626.112, Florida Statutes, is amended to read:

626.112 License and appointment required; agents, customer representatives, adjusters, insurance agencies, service representatives, managing general agents.-

(5) A No person may not shall be, act as, or represent or hold himself or herself out to be a managing general agent unless he or she then holds a currently effective producer license and a managing general agent license and appointment.

Section 19. Section 626.171, Florida Statutes, is amended to read:

626.171 Application for license as an agent, customer representative, adjuster, service representative, managing general agent, or reinsurance intermediary.-

(1) The department may not issue a license as agent,

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726 customer representative, adjuster, service representative, managing general agent, or reinsurance intermediary to any 728 person except upon written application filed with the department, meeting the qualifications for the license applied for as determined by the department, and payment in advance of all applicable fees. The application must be made under the oath of the applicant and be signed by the applicant. An applicant may permit a third party to complete, submit, and sign an application on the applicant's behalf, but is responsible for ensuring that the information on the application is true and 736 correct and is accountable for any misstatements or misrepresentations. The department shall accept the uniform application for nonresident agent licensing. The department may adopt revised versions of the uniform application by rule.

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- (2) In the application, the applicant shall set forth:
- (a) His or her full name, age, social security number, residence address, business address, mailing address, contact telephone numbers, including a business telephone number, and email address.
- (b) A statement indicating the method the applicant used or is using to meet any required prelicensing education, knowledge, experience, or instructional requirements for the type of license applied for.
- (c) Whether he or she has been refused or has voluntarily surrendered or has had suspended or revoked a license to solicit insurance by the department or by the supervising officials of anv state.
- (d) Whether any insurer or any managing general agent claims the applicant is indebted under any agency contract or

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otherwise and, if so, the name of the claimant, the nature of the claim, and the applicant's defense thereto, if any.

- (e) Proof that the applicant meets the requirements for the type of license for which he or she is applying.
 - (f) The applicant's gender (male or female).
 - (g) The applicant's native language.

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- (h) The highest level of education achieved by the applicant.
- (i) The applicant's race or ethnicity (African American, white, American Indian, Asian, Hispanic, or other).
- (j) Such other or additional information as the department may deem proper to enable it to determine the character, experience, ability, and other qualifications of the applicant to hold himself or herself out to the public as an insurance representative.

However, the application must contain a statement that an applicant is not required to disclose his or her race or ethnicity, gender, or native language, that he or she will not be penalized for not doing so, and that the department will use this information exclusively for research and statistical purposes and to improve the quality and fairness of the examinations.

- (3) Each application $\underline{\text{must}}$ $\underline{\text{shall}}$ be accompanied by payment of any applicable fee.
- (4) An applicant for a license as an agent, customer representative, adjuster, service representative, managing general agent, or reinsurance intermediary must submit a set of the individual applicant's fingerprints, or, if the applicant is

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784 not an individual, a set of the fingerprints of the sole 785 proprietor, majority owner, partners, officers, and directors, 786 to the department and must pay the fingerprint processing fee 787 set forth in s. 624.501. Fingerprints must shall be used to investigate the applicant's qualifications pursuant to s. 788 789 626.201. The fingerprints must shall be taken by a law enforcement agency, designated examination center, or other 791 department-approved entity. The department shall require all 792 designated examination centers to have fingerprinting equipment 793 and to take fingerprints from any applicant or prospective 794 applicant who pays the applicable fee. The department may not 795 approve an application for licensure as an agent, customer 796 service representative, adjuster, service representative, 797 managing general agent, or reinsurance intermediary if 798 fingerprints have not been submitted.

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- (5) The application for license filing fee prescribed in s. 624.501 is not subject to refund.
- (6) Members of the United States Armed Forces and their spouses, and veterans of the United States Armed Forces who have retired within 24 months before application for licensure, are exempt from the application filing fee prescribed in s. 624.501. Qualified individuals must provide a copy of a military identification card, military dependent identification card, military service record, military personnel file, veteran record, discharge paper, or separation document, or a separation document that indicates such members of the United States Armed Forces are currently in good standing or were honorably discharged.
 - (7) Pursuant to the federal Personal Responsibility and

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Work Opportunity Reconciliation Act of 1996, each party is required to provide his or her social security number in accordance with this section. Disclosure of social security numbers obtained through this requirement <u>must shall</u> be limited to the purpose of administration of the Title IV-D program for child support enforcement.

Section 20. Section 626.202, Florida Statutes, is amended to read:

626.202 Fingerprinting requirements.-

82.6

- (1) The requirements for completion and submission of fingerprints under this chapter are deemed to be met when an individual currently licensed under this chapter seeks additional licensure and has previously submitted fingerprints to the department within the past 48 months. However, the department may require the individual to file fingerprints if it has reason to believe that an applicant or licensee has been found guilty of, or pleaded guilty or nolo contendere to, a felony or a crime related to the business of insurance in this state or any other state or jurisdiction.
- (2) The requirements for completion and submission of fingerprints under this chapter are waived for members of the United States Armed Forces and veterans of the United States Armed Forces who were honorably discharged within the 24-month period before the date of an application for licensure. A qualified individual shall provide a copy of a military identification card, military service record, military personnel file, veteran record, Form DD-214, NGB Form 22, or separation document that indicates such member or veteran of the United States Armed Forces is currently in good standing or was

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honorably discharged.

(3) If there is a change in ownership or control of any entity licensed under this chapter, or if a new partner, officer, or director is employed or appointed, a set of fingerprints of the new owner, partner, officer, or director must be filed with the department or office within 30 days after the change. The acquisition of 10 percent or more of the voting securities of a licensed entity is considered a change of ownership or control. The fingerprints must be taken by a law enforcement agency or other department-approved entity and be accompanied by the fingerprint processing fee in s. 624.501.

Section 21. Subsection (9) of section 626.207, Florida Statutes, is amended to read:

855 626.207 Disqualification of applicants and licensees; 856 penalties against licensees; rulemaking authority.—

(9) Section 112.011 does not apply to any applicants for licensure under the Florida Insurance Code, including, but not limited to, agents, agencies, adjusters, adjusting firms, $\underline{\text{or}}$ customer representatives, or managing general agents.

Section 22. Paragraph (j) of subsection (2) of section 626.221, Florida Statutes, is amended to read:

626.221 Examination requirement; exemptions.-

- (2) However, an examination is not necessary for any of the following:
- (j) An applicant for license as an all-lines adjuster who has the designation of Accredited Claims Adjuster (ACA) from a regionally accredited postsecondary institution in this state, Associate in Claims (AIC) from the Insurance Institute of America, Professional Claims Adjuster (PCA) from the

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Professional Career Institute, Professional Property Insurance Adjuster (PPIA) from the HurriClaim Training Academy, Certified Adjuster (CA) from ALL LINES Training, Certified Claims Adjuster (CCA) from AE21 Incorporated, Claims Adjuster Certified Professional (CACP) from WebCE, Inc., or Universal Claims Certification (UCC) from Claims and Litigation Management Alliance (CLM) whose curriculum has been approved by the department and which includes comprehensive analysis of basic property and casualty lines of insurance and testing at least equal to that of standard department testing for the all-lines adjuster license. The department shall adopt rules establishing standards for the approval of curriculum.

Section 23. Present subsections (6) and (7) of section 626.451, Florida Statutes, are redesignated as subsections (5) and (6), respectively, and subsections (1) and (5) and present subsection (6) of that section are amended, to read:

626.451 Appointment of agent or other representative.-

(1) Each appointing entity or person designated by the department to administer the appointment process appointing an agent, adjuster, service representative, customer representative, or managing general agent in this state shall file the appointment with the department or office and, at the same time, pay the applicable appointment fee and taxes. Every appointment is shall be subject to the prior issuance of the appropriate agent's, adjuster's, service representative's, or customer representative's, or managing general agent's license.

(5) Any law enforcement agency or state attorney's office that is aware that an agent, adjuster, service representative, customer representative, or managing general agent has pleaded

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guilty or nolo contendere to or has been found guilty of a felony shall notify the department or office of such fact.

(5) (6) Upon the filing of an information or indictment against an agent, adjuster, service representative, or customer representative, or managing general agent, the state attorney shall immediately furnish the department or office a certified copy of the information or indictment.

Section 24. Section 626.521, Florida Statutes, is amended to read:

626.521 Character, Credit and character reports.-

- (1) Before appointing As to each applicant who for the first time in this state an is applying and qualifying for a license as agent, adjuster, service representative, customer representative, or managing general agent, the appointing insurer or employer shall its manager or general agent in this state, in the case of agents, or the appointing general lines agent, in the case of customer representatives, or the employer, in the case of service representatives and of adjusters who are not to be self-employed, shall coincidentally with such appointment or employment secure and thereafter keep on file a full detailed credit and character report made by an established and reputable independent reporting service, relative to the individual so appointed or employed. This subsection does not apply to licensees who self-appoint pursuant to s. 624.501.
- (2) If requested by the department, the insurer, manager, general agent, general lines agent, or employer, as the case may be, must shall furnish to the department, on a form adopted and furnished by the department, such information as it reasonably requires relative to such individual and investigation.

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(3) As to an applicant for an adjuster's or reinsurance intermediary's license who is to be self-employed, the department may secure, at the cost of the applicant, a full detailed credit and character report made by an established and reputable independent reporting service relative to the applicant.

(4) Each person who for the first time in this state is applying and qualifying for a license as a reinsurance intermediary shall file with her or his application for license a full, detailed credit and character report for the 5-year period immediately prior to the date of application for license, made by an established and reputable independent reporting service, relative to the individual if a partnership or sole proprietorship, or the officers if a corporation or other legal entity.

(3) (5) Information contained in credit or character reports furnished to or secured by the department under this section is confidential and exempt from the provisions of s. 119.07(1).

Section 25. Paragraph (f) of subsection (1) of section 626.731, Florida Statutes, is amended to read:

626.731 Qualifications for general lines agent's license.-

(1) The department shall not grant or issue a license as general lines agent to any individual found by it to be untrustworthy or incompetent or who does not meet each of the following qualifications:

(f) The applicant is not a service representative, a managing general agent in this state, or a special agent or similar service representative of a health insurer which also transacts property, casualty, or surety insurance; except that

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958	the president, vice president, secretary, or treasurer,
959	including a member of the board of directors, of a corporate
960	insurer, if otherwise qualified under and meeting the
961	requirements of this part, may be licensed and appointed as a
962	local resident agent.
963	Section 26. Subsection (6) of section 626.7351, Florida
964	Statutes, is amended to read:
965	626.7351 Qualifications for customer representative's
966	license.—The department shall not grant or issue a license as
967	customer representative to any individual found by it to be
968	untrustworthy or incompetent, or who does not meet each of the
969	following qualifications:
970	(6) Upon the issuance of the license applied for, the
971	applicant is not an agent $\underline{\text{or}}_{\mathcal{T}}$ a service representative, or a
972	managing general agent.
973	Section 27. Section 626.744, Florida Statutes, is amended
974	to read:
975	626.744 Service representatives, managing general agents;
976	application for license.—The application for a license as
977	service representative $\underline{\text{must}}$ or the application for a license as
978	managing general agent shall show the applicant's name,
979	residence address, name of employer, position or title, type of
980	work to be performed by the applicant in this state, and any
981	additional information which the department may reasonably
982	require.
983	Section 28. Section 626.745, Florida Statutes, is amended
984	to read:
985	626.745 Service representatives, managing general agents;
986	managers; activities.—Individuals employed by insurers or their

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managers, general agents, or representatives as service representatives, and as managing general agents employed for the purpose of or engaged in assisting agents in negotiating and effecting contracts of insurance, shall engage in such activities $\frac{1}{2}$ and only when $\frac{1}{2}$ icensed as or, accompanied by $\frac{1}{2}$ ageneral lines an agent duly licensed and appointed $\frac{1}{2}$ as a resident $\frac{1}{2}$ licensee and appointee under this code.

Section 29. Subsection (11) of section 626.7451, Florida Statutes, is amended to read:

626.7451 Managing general agents; required contract provisions.—No person acting in the capacity of a managing general agent shall place business with an insurer unless there is in force a written contract between the parties which sets forth the responsibility for a particular function, specifies the division of responsibilities, and contains the following minimum provisions:

(11) An appointed A licensed managing general agent, when placing business with an insurer under this code, may charge a per-policy fee not to exceed \$25. In no instance shall The aggregate of per-policy fees for a placement of business authorized under this section, when combined with any other per-policy fee charged by the insurer, may not result in per-policy fees that which exceed the aggregate amount of \$25. The per-policy fee must shall be a component of the insurer's rate filing and must shall be fully earned.

For the purposes of this section and ss. 626.7453 and 626.7454, the term "controlling person" or "controlling" has the meaning set forth in s. 625.012(5) (b)1., and the term "controlled"

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1016	person" or "controlled" has the meaning set forth in s.
1017	625.012(5)(b)2.
1018	Section 30. Subsection (1) of section 626.7455, Florida
1019	Statutes, is amended to read:
1020	626.7455 Managing general agent; responsibility of
1021	insurer
1022	(1) An insurer may not No insurer shall enter into an
1023	agreement with any person to manage the business written in this
1024	state by the general lines agents appointed by the insurer or
1025	appointed by the managing general agent on behalf of the insurer
1026	unless the person is properly licensed <u>as an agent</u> and appointed
1027	as a managing general agent in this state. An insurer $\underline{\mathrm{is}}$ $\underline{\mathrm{shall}}$
1028	be responsible for the acts of its managing general agent when
1029	the agent acts within the scope of his or her authority.
1030	Section 31. Paragraph (e) of subsection (3) and subsection
1031	(5) of section 626.752, Florida Statutes, are amended to read:
1032	626.752 Exchange of business.—
1033	(3)
1034	(e) The brokering agent shall maintain an appropriate and
1035	permanent Brokering Agent's Register, which $\underline{\text{must}}$ $\underline{\text{shall}}$ be a
1036	permanent record of bound journal in which chronologically
1037	numbered transactions $\underline{\text{that}}$ are entered no later than the day in
1038	which the brokering agent's application bearing the same number
1039	is signed by the applicant. The numbers $\underline{\text{must}}$ $\underline{\text{shall}}$ reflect an
1040	annual aggregate through numerical sequence and be preceded by
1041	the last two digits of the current year. The initial entry $\underline{\text{must}}$
1042	shall contain the number of the transaction, date, time, date of
1043	binder, date on which coverage commences, name and address of
1044	applicant, type of coverage desired, name of insurer binding the

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risk or to whom the application is to be submitted, and the amount of any premium collected therefor. By no later than the date following policy delivery, the policy number and coverage expiration date must shall be added to the register.

(5) Within 15 days after the last day of each month, any insurer accepting business under this section shall report to the department the name, address, telephone number, and social security number of each agent from which the insurer received more than four 24 personal lines risks during the calendar year, except for risks being removed from the Citizens Property Insurance Corporation and placed with that insurer by a brokering agent. Once the insurer has reported pursuant to this subsection an agent's name to the department, additional reports on the same agent shall not be required. However, the fee set forth in s. 624.501 must shall be paid for the agent by the insurer for each year until the insurer notifies the department that the insurer is no longer accepting business from the agent pursuant to this section. The insurer may require that the agent reimburse the insurer for the fee.

Section 32. Subsection (4) of section 626.793, Florida Statutes, is amended to read:

626.793 Excess or rejected business.-

(4) Within 15 days after the last day of each month, any insurer accepting business under this section shall report to the department the name, address, telephone number, and social security number of each agent from which the insurer received more than <u>four</u> 24 risks during the calendar year. Once the insurer has reported an agent's name to the department pursuant to this subsection, additional reports on the same agent shall

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1074	not be required. However, the fee set forth in s. 624.501 $\underline{\text{must}}$
1075	shall be paid for the agent by the insurer for each year until
1076	the insurer notifies the department that the insurer is no
1077	longer accepting business from the agent pursuant to this
1078	section. The insurer may require that the agent reimburse the
1079	insurer for the fee.
1080	Section 33. Subsection (5) of section 626.837, Florida
1081	Statutes, is amended to read:
1082	626.837 Excess or rejected business
1083	(5) Within 15 days after the last day of each month, any
1084	insurer accepting business under this section shall report to
1085	the department the name, address, telephone number, and social
1086	security number of each agent from which the insurer received
1087	more than $\underline{\text{four}}$ 24 risks during the calendar year. Once the
1088	insurer has reported pursuant to this subsection an agent's name
1089	to the department, additional reports on the same agent shall
1090	not be required. However, the fee set forth in s. 624.501 $\underline{\text{must}}$
1091	shall be paid for the agent by the insurer for each year until
1092	the insurer notifies the department that the insurer is no
1093	longer accepting business from the agent pursuant to this
1094	section. The insurer may require that the agent reimburse the
1095	insurer for the fee.
1096	Section 34. Subsection (5) of section 626.8732, Florida
1097	Statutes, is amended to read:
1098	626.8732 Nonresident public adjuster's qualifications,
1099	bond
1100	(5) After licensure as a nonresident public adjuster, as a
1101	condition of doing business in this state, the licensee must
1102	annually on or before January 1, on a form prescribed by the

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1103 department, submit an affidavit certifying that the licensee is 1104 familiar with and understands the insurance code and rules 1105 adopted thereunder and the provisions of the contracts negotiated or to be negotiated. Compliance with this filing 1106 1107 requirement is a condition precedent to the issuance, 1108 continuation, reinstatement, or renewal of a nonresident public 1109 adjuster's appointment. 1110 Section 35. Subsection (4) of section 626.8734, Florida 1111 Statutes, is amended to read: 1112 626.8734 Nonresident all-lines adjuster license 1113 qualifications .-1114 (4) As a condition of doing business in this state as a nonresident independent adjuster, the appointee must submit an 1115 1116 affidavit to the department certifying that the licensee is 1117 familiar with and understands the insurance laws and 1118 administrative rules of this state and the provisions of the 1119 contracts negotiated or to be negotiated. Compliance with this 1120 filing requirement is a condition precedent to the issuance, 1121 continuation, reinstatement, or renewal of a nonresident 1122 independent adjuster's appointment. 1123 Section 36. Paragraph (h) of subsection (1) of section 1124 626.88, Florida Statutes, is amended to read: 1125 626.88 Definitions.—For the purposes of this part, the 1126 term: 1127 (1) "Administrator" is any person who directly or indirectly solicits or effects coverage of, collects charges or 1128 1129 premiums from, or adjusts or settles claims on residents of this 1130 state in connection with authorized commercial self-insurance 1131 funds or with insured or self-insured programs which provide

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1132	life or health insurance coverage or coverage of any other
1133	expenses described in s. 624.33(1) or any person who, through a
1134	health care risk contract as defined in s. 641.234 with an
1135	insurer or health maintenance organization, provides billing and
1136	collection services to health insurers and health maintenance
1137	organizations on behalf of health care providers, other than any
1138	of the following persons:
1139	(h) A person appointed licensed as a managing general agent
1140	in this state, whose activities are limited exclusively to the
1141	scope of activities conveyed under such appointment license.
1142	
1143	A person who provides billing and collection services to health
1144	insurers and health maintenance organizations on behalf of
1145	health care providers shall comply with the provisions of ss.
1146	627.6131, 641.3155, and 641.51(4).
1147	Section 37. Subsection (2) of section 626.927, Florida
1148	Statutes, is amended to read:
1149	626.927 Licensing of surplus lines agent.—
1150	(2) Any individual $\underline{\iota}$ while licensed \underline{as} and appointed as a
1151	managing general agent as defined in s. 626.015, or service
1152	representative as defined in s. 626.015, and who otherwise
1153	possesses all of the other qualifications of a general lines
1154	agent under this code, and who has a minimum of 1 $\underline{\text{year of}}$ $\underline{\text{year's}}$
1155	experience working for a licensed surplus lines agent or who has
1156	successfully completed 60 class hours in surplus and excess
1157	lines in a course approved by the department, may, upon taking
1158	and successfully passing a written examination as to surplus
1159	lines, as given by the department, be licensed as a surplus
1160	lines agent solely for the purpose of placing with surplus lines

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1161 insurers property, marine, casualty, or surety coverages 1162 originated by general lines agents; except that no examination 1163 as for a general lines agent's license shall be required of any 1164 managing general agent or service representative who held a 1165 Florida surplus lines agent's license as of January 1, 1959. 1166 Section 38. Subsection (3) of section 626.930, Florida 1167 Statutes, is amended to read: 1168 626.930 Records of surplus lines agent .-1169 (3) Each surplus lines agent shall maintain all surplus 1170 lines business records in his or her general lines agency 1171 office, if licensed as a general lines agent, or in his or her 1172 managing general agency office, if licensed as a managing 1173 general agent or the full time salaried employee of such general 1174 agent. 1175 Section 39. Subsection (2) of section 626.9892, Florida 1176 Statutes, is amended to read: 1177 626.9892 Anti-Fraud Reward Program; reporting of insurance 1178 fraud.-1179 (2) The department may pay rewards of up to \$25,000 to 1180 persons providing information leading to the arrest and 1181 conviction of persons committing crimes investigated by the 1182 department arising from violations of s. 440.105, s. 624.15, s. 1183 626.9541, s. 626.989, s. 790.164, s. 790.165, s. 790.166, s. 1184 806.01, s. 806.031, s. 806.10, s. 806.111, s. 817.233, or s. 1185 1186 Section 40. Subsection (3) of section 633.302, Florida 1187 Statutes, is amended to read: 1188 633.302 Florida Fire Safety Board; membership; duties; 1189 meetings; officers; quorum; compensation; seal.-

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fulfilled.

1190 (3) The State Fire Marshal's term on the board, or that of 1191 her or his designee, must shall coincide with the State Fire 1192 Marshal's term of office. Of the other six members of the board, 1193 one member shall be appointed for a term of 1 year, one member 1194 for a term of 2 years, two members for terms of 3 years, and two 1195 members for terms of 4 years. All other terms are 4 years and 1196 expire on June 30 of the last year of the term. When the term of 1197 a member expires, the State Fire Marshal shall appoint a member 1198 to fill the vacancy for a term of 4 years. The State Fire 1199 Marshal may remove any appointed member for cause. A vacancy in 1200 the membership of the board for any cause must shall be filled by appointment by the State Fire Marshal for the balance of the 1201 unexpired term. 1202 1203 Section 41. Subsection (2), paragraph (a) of subsection 1204 (3), and paragraphs (b), (c), and (d) of subsection (4) of 1205 section 633.304, Florida Statutes, are amended to read: 1206 633.304 Fire suppression equipment; license to install or 1207 maintain.-1208 (2) A person who holds a valid fire equipment dealer 1209 license may maintain such license in an inactive status during which time he or she may not engage in any work under the 1210 1211 definition of the license held. An inactive status license is 1212 shall be void after 4 years or when the license is renewed, 1213 whichever comes first. However, an inactive status license must 1214 be reactivated before December 31 of each odd-numbered year. An 1215 inactive status license may not be reactivated unless the 1216 continuing education requirements of this chapter have been

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(3) Each individual actually performing the work of

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servicing, recharging, repairing, hydrotesting, installing, testing, or inspecting fire extinguishers or preengineered systems must possess a valid and subsisting permit issued by the division. Permittees are limited as to specific type of work performed to allow work no more extensive than the class of license held by the licensee under whom the permittee is working. Permits will be issued by the division as follows:

(a) Portable permit: "Portable permittee" means a person who is limited to performing work no more extensive than the employing or contractually related licensee in the servicing, recharging, repairing, installing, or inspecting all types of portable fire extinguishers.

Any fire equipment permittee licensed pursuant to this subsection who does not want to engage in servicing, inspecting, recharging, repairing, hydrotesting, or installing halon equipment must file an affidavit on a form provided by the division so stating. Permits will be issued by the division to show the work authorized thereunder. It is unlawful, unlicensed activity for a person or firm to falsely hold himself or herself out to perform any service, inspection, recharge, repair, hydrotest, or installation except as specifically described in the permit.

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(b) After initial licensure, each licensee or permittee must successfully complete a course or courses of continuing education for fire equipment technicians of at least 16 hours. A license or permit may not be renewed unless the licensee or permittee produces documentation of the completion of at least

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1248 16 hours of continuing education for fire equipment technicians 1249 during the biennial licensure period. A person who is both a 1250 licensee and a permittee shall be required to complete 16 hours 1251 of continuing education during each renewal period. Each 1252 licensee shall ensure that all permittees in his or her 1253 employment or through a contractual agreement meet their 1254 continuing education requirements. The State Fire Marshal shall 1255 adopt rules describing the continuing education requirements and 1256 shall have the authority upon reasonable belief, to audit a fire 1257 equipment dealer to determine compliance with continuing 1258 education requirements.

- 1259 (c) The forms of such licenses and permits and applications therefor must shall be prescribed by the State Fire Marshal; in 1260 1261 addition to such other information and data as that officer 1262 determines is appropriate and required for such forms, there 1263 must shall be included in such forms the following matters. Each such application must be in such form as to provide that the 1264 1265 data and other information set forth therein shall be sworn to 1266 by the applicant or, if a corporation, by an officer thereof. An 1267 application for a permit must include the name of the licensee employing, or contractually related to, such permittee, and the 1268 1269 permit issued in pursuance of such application must also set 1270 forth the name of such licensee. A permit is valid solely for 1271 use by the holder thereof in his or her employment by, or 1272 contractual relationship with, the licensee named in the permit.
 - (d) A license of any class may not be issued or renewed by the division and a license of any class does not remain operative unless:
 - 1. The applicant has submitted to the State Fire Marshal

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compliance with s. 865.09.

- 2. The State Fire Marshal or his or her designee has by inspection determined that the applicant possesses the equipment required for the class of license sought. The State Fire Marshal shall give an applicant a reasonable opportunity to correct any deficiencies discovered by inspection. To obtain such inspection, an applicant with facilities located outside this state must:
- a. Provide a notarized statement from a professional engineer licensed by the applicant's state of domicile certifying that the applicant possesses the equipment required for the class of license sought and that all such equipment is operable; or
- b. Allow the State Fire Marshal or her or his designee to inspect the facility. All costs associated with the State Fire Marshal's inspection $\underline{\text{must}}$ $\underline{\text{shall}}$ be paid by the applicant. The State Fire Marshal, in accordance with s. 120.54, may adopt rules to establish standards for the calculation and establishment of the amount of costs associated with any inspection conducted by the State Fire Marshal under this section. Such rules $\underline{\text{must}}$ $\underline{\text{shall}}$ include procedures for invoicing and receiving funds in advance of the inspection.
- 3. The applicant has submitted to the State Fire Marshal proof of insurance providing coverage for comprehensive general liability for bodily injury and property damage, products liability, completed operations, and contractual liability. The State Fire Marshal shall adopt rules providing for the amounts of such coverage, but such amounts may not be less than \$300,000

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for Class A or Class D licenses, \$200,000 for Class B licenses, and \$100,000 for Class C licenses; and the total coverage for any class of license held in conjunction with a Class D license may not be less than \$300,000. The State Fire Marshal may, at any time after the issuance of a license or its renewal, require upon demand, and in no event more than 30 days after notice of such demand, the licensee to provide proof of insurance, on the insurer's a form provided by the State Fire Marshal, containing confirmation of insurance coverage as required by this chapter. Failure, for any length of time, to provide proof of insurance coverage as required must shall result in the immediate suspension of the license until proof of proper insurance is provided to the State Fire Marshal. An insurer that which provides such coverage shall notify the State Fire Marshal of any change in coverage or of any termination, cancellation, or nonrenewal of any coverage.

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- 4. The applicant applies to the State Fire Marshal, provides proof of experience, and successfully completes a prescribed training course offered by the State Fire College or an equivalent course approved by the State Fire Marshal. This subparagraph does not apply to any holder of or applicant for a permit under paragraph (g) or to a business organization or a governmental entity seeking initial licensure or renewal of an existing license solely for the purpose of inspecting, servicing, repairing, marking, recharging, and maintaining fire extinguishers used and located on the premises of and owned by such organization or entity.
- 5. The applicant has a current retestor identification number that is appropriate for the license for which the

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applicant is applying and that is listed with the United States Department of Transportation.

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- 6. The applicant has passed, with a grade of at least 70 percent, a written examination testing his or her knowledge of the rules and statutes governing the activities authorized by the license and demonstrating his or her knowledge and ability to perform those tasks in a competent, lawful, and safe manner. Such examination must shall be developed and administered by the State Fire Marshal, or his or her designee in accordance with policies and procedures of the State Fire Marshal. An applicant shall pay a nonrefundable examination fee of \$50 for each examination or reexamination scheduled. A reexamination may not be scheduled sooner than 30 days after any administration of an examination to an applicant. An applicant may not be permitted to take an examination for any level of license more than a total of four times during 1 year, regardless of the number of applications submitted. As a prerequisite to licensure of the applicant, he or she:
 - a. Must be at least 18 years of age.
- b. Must have 4 years of proven experience as a fire equipment permittee at a level equal to or greater than the level of license applied for or have a combination of education and experience determined to be equivalent thereto by the State Fire Marshal. Having held a permit at the appropriate level for the required period constitutes the required experience.
- c. Must not have been convicted of a felony or a crime punishable by imprisonment of 1 year or more under the law of the United States or of any state thereof or under the law of any other country. "Convicted" means a finding of guilt or the

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586-02908-18 20181292c2 1364 acceptance of a plea of quilty or nolo contendere in any federal 1365 or state court or a court in any other country, without regard 1366 to whether a judgment of conviction has been entered by the 1367 court having jurisdiction of the case. If an applicant has been convicted of any such felony, the applicant is shall be excluded 1368 1369 from licensure for a period of 4 years after expiration of 1370 sentence or final release by the Florida Commission on Offender 1371 Review unless the applicant, before the expiration of the 4-year 1372 period, has received a full pardon or has had her or his civil 1373 rights restored. 1374 1375 This subparagraph does not apply to any holder of or applicant 1376 for a permit under paragraph (q) or to a business organization 1377 or a governmental entity seeking initial licensure or renewal of 1378 an existing license solely for the purpose of inspecting, 1379 servicing, repairing, marking, recharging, hydrotesting, and maintaining fire extinguishers used and located on the premises 1380 1381 of and owned by such organization or entity. 1382 Section 42. Subsection (2) of section 633.314, Florida 1383 Statutes, is amended to read: 1384 633.314 Sale or use of certain types of fire extinguishers 1385 prohibited; penalty .-1386 (2) It is unlawful for any person, directly or through an 1387 agent, to sell, offer for sale, or give in this state any make, type, or model of fire extinguisher, either new or used, unless 1388 1389 such make, type, or model of extinguisher has first been tested 1390 and is currently approved or listed by Underwriters 1391 Laboratories, Inc., Factory Mutual Laboratories, Inc., or

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another testing laboratory recognized by the State Fire Marshal

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20181292c2 586-02908-18 1393 as nationally recognized in accordance with procedures adopted 1394 by rule, taking into account the laboratory's facilities, 1395 procedures, use of nationally recognized standards, and any 1396 other criteria reasonably calculated to reach an informed 1397 determination, and unless such extinguisher carries an 1398 Underwriters Laboratories, Inc., or manufacturer's serial number. Such serial number $\underline{\text{must}}$ $\underline{\text{shall}}$ be permanently $\underline{\text{affixed}}$ 1399 1400 stamped on the manufacturer's identification and instruction 1401 plate. 1402 Section 43. Subsection (7) of section 633.318, Florida 1403 Statutes, is amended to read: 1404 633.318 Certificate application and issuance; permit 1405 issuance; examination and investigation of applicant.-1406 (7) The State Fire Marshal may, at any time subsequent to 1407 the issuance of the certificate or its renewal, require, upon 1408 demand and in no event more than 30 days after notice of the 1409 demand, the certificateholder to provide proof of insurance 1410 coverage on the insurer's a form provided by the State Fire 1411 Marshal containing confirmation of insurance coverage as 1412 required by this chapter. Failure to provide proof of insurance 1413 coverage as required, for any length of time, shall result in 1414 the immediate suspension of the certificate until proof of

Section 44. Paragraph (b) of subsection (6) of section 633.408, Florida Statutes, is amended, and paragraph (c) is added to that subsection, to read:

insurance is provided to the State Fire Marshal.

633.408 Firefighter and volunteer firefighter training and certification.—

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1422	(b) A Special Certificate of Compliance only authorizes an
1423	individual to serve as an administrative and command head of a
1424	fire service provider.
1425	1. An individual employed as a fire chief, fire
1426	coordinator, fire director, or fire administrator must obtain a
1427	Special Certificate of Compliance within 1 year after beginning
1428	<pre>employment.</pre>
1429	$\underline{\text{2. Before beginning employment as a command officer or in a}}$
1430	position directing incident outcomes, an individual must obtain
1431	a Certificate of Compliance or a Special Certificate of
1432	Compliance.
1433	(c) In order to retain a Special Certificate of Compliance,
1434	<pre>every 4 years an individual must:</pre>
1435	<pre>1. Be active as a firefighter;</pre>
1436	2. Maintain a current and valid Fire Service Instructor
1437	Certificate, instruct at least 40 hours during the 4-year
1438	period, and provide proof of such instruction to the division,
1439	which proof must be registered in an electronic database
1440	designated by the division; or
1441	3. Within 6 months before the 4-year period expires,
1442	successfully complete a Firefighter Retention Refresher Course
1443	consisting of a minimum of 40 hours of training as prescribed by
1444	rule.
1445	Section 45. Subsection (1) of section 633.416, Florida
1446	Statutes, is amended, present subsections (7) and (8) of that
1447	section are redesignated as subsections (8) and (9) ,
1448	respectively, and a new subsection (7) is added to that section,
1449	to read:
1450	633.416 Firefighter employment and volunteer firefighter

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1451	service; saving clause.—
1452	(1) A fire service provider may not employ an individual
1453	to:
1454	(a) Extinguish fires for the protection of life or property
1455	or to supervise individuals who perform such services unless the
1456	individual holds a current and valid Firefighter Certificate of
1457	Compliance; or
1458	(b) Serve as the administrative and command head of a fire
1459	service provider for a period in excess of 1 year unless the
1460	individual holds a current and valid Firefighter Certificate of
1461	Compliance or Special Certificate of Compliance pursuant to s.
1462	633.408.
1463	(7) A fire service provider may employ veterans who were
1464	honorably discharged and who received Florida-equivalent
1465	training. The standard of equivalency of training must be
1466	verified by the division before such an individual's employment
1467	begins. Such individual must obtain a Firefighter Certificate of
1468	Compliance within 24 months after employment.
1469	Section 46. Paragraph (e) of subsection (1) of section
1470	633.444, Florida Statutes, is amended to read:
1471	633.444 Division powers and duties; Florida State Fire
1472	College
1473	(1) The division, in performing its duties related to the
1474	Florida State Fire College, specified in this part, shall:
1475	(e) Develop a staffing and funding formula for the Florida
1476	State Fire College. The formula must include differential
1477	funding levels for various types of programs, must be based on

obtained from scheduled attendance counts taken the first day of $$\operatorname{\textsc{Page}}$$ 51 of 54

the number of full-time equivalent students and information

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1480	each program, and must provide the basis for the legislative
1481	budget request. As used in this section, a full-time equivalent
1482	student is equal to a minimum of 900 hours in a technical
1483	certificate program and 400 hours in a degree-seeking program.
1484	The funding formula must be as prescribed pursuant to s.
1485	1011.62, must include procedures to document daily attendance,
1486	and must require that attendance records be retained for audit
1487	purposes.
1488	Section 47. Subsection (8) of section 648.27, Florida
1489	Statutes, is amended to read:
1490	648.27 Licenses and appointments; general.—
1491	(8) An application for a managing general agent's license
1492	must be made by an insurer who proposes to employ or appoint an
1493	individual, partnership, association, or corporation as a
1494	managing general agent. Such application shall contain the
1495	information required by s. 626.744, and the applicant shall pay
1496	the same fee as a managing general agent licensed pursuant to
1497	that section. An individual who is appointed as a managing
1498	general agent to supervise or manage bail bond business written
1499	$\underline{\text{in this state}}$ must also be licensed as a bail bond agent. In the
1500	case of an entity, at least one owner, officer, or director at
1501	each office location must be licensed as a bail bond agent.
1502	Section 48. Present subsection (6) of section 648.34,
1503	Florida Statutes, is redesignated as subsection (7), and a new
1504	subsection (6) is added to that section, to read:
1505	648.34 Bail bond agents; qualifications.—
1506	(6) The requirements for completion and submission of
1507	fingerprints under this chapter are deemed to be met when an
1508	individual currently licensed under this chapter seeks

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1509 additional licensure and has previously submitted fingerprints 1510 to the department in support of an application for licensure 1511 under this chapter within the past 48 months. However, the department may require the individual to file fingerprints if it 1512 1513 has reason to believe that an applicant or licensee has been 1514 found guilty of, or pleaded guilty or nolo contendere to, a 1515 felony or a crime related to the business of insurance in this 1516 or any other state or jurisdiction.

Section 49. For the purpose of incorporating the amendment made by this act to section 626.221, Florida Statutes, in a reference thereto, paragraph (b) of subsection (1) of section 626.8734, Florida Statutes, is reenacted to read:

626.8734 Nonresident all-lines adjuster license qualifications.—

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- (1) The department shall issue a license to an applicant for a nonresident all-lines adjuster license upon determining that the applicant has paid the applicable license fees required under s. 624.501 and:
- (b) Has passed to the satisfaction of the department a written Florida all-lines adjuster examination of the scope prescribed in s. 626.241(6); however, the requirement for the examination does not apply to:
- 1. An applicant who is licensed as an all-lines adjuster in his or her home state if that state has entered into a reciprocal agreement with the department;
- 2. An applicant who is licensed as a nonresident all-lines adjuster in a state other than his or her home state and a reciprocal agreement with the appropriate official of the state of licensure has been entered into with the department; or

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1538	3. An applicant who holds a certification set forth in s.
1539	626.221(2)(j).
1540	Section 50. For the 2018-2019 state fiscal year, the sum of
1541	\$1,000,000 in nonrecurring funds from the Insurance Regulatory
1542	Trust Fund is appropriated to the Division of Funeral, Cemetery,
1543	and Consumer Services within the Department of Financial
1544	Services for information technology needs.
1545	Section 51. This act shall take effect July 1, 2018.

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Tallahassee, Florida 32399-1100

COMMITTEES:

Appropriations Subcommittee on Finance and Tax, Chair
Appropriations Subcommittee on Health and Human Services, Vice Chair
Appropriations
Appropriations Subcommittee on Transportation, Tourism, and Economic Development
Children, Families, and Elder Affairs
Communications, Energy, and Public Utilities
Governmental Oversight and Accountability
Military and Veterans Affairs, Space, and
Domestic Security

SENATOR KELLI STARGEL

Deputy Majority Leader 22nd District

February 8, 2018

The Honorable Rob Bradley Senate Appropriations Committee, Chair 201 The Capitol 404 S. Monroe Street Tallahassee, FL 32399

Dear Chair Bradley:

I respectfully request that SB 1292, related to *Department of Financial Services*, be placed on the committee agenda at your earliest convenience.

Thank you for your consideration and please do not hesitate to contact me should you have any questions.

Sincerely,

Kelli Stargel

State Senator, District 22

Cc: Mike Hansen/ Staff Director Alicia Weiss/ AA

REPLY TO:

☐ 2033 East Edgewood Drive, Suite 1, Lakeland, Florida 33803 (863) 668-3028

□ 322 Senate Office Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5022

Senate's Website: www.flsenate.gov

i	INEI	LUKIDA GENATE		
2/15/18	APPEAR (Deliver BOTH copies of this form to the Ser	ANCE RECO		1292
/ Meeting Date		1	_	Bill Number (if applicable)
Topic	-S - tunacial L	iteracy	Amendm	nent Barcode (if applicable)
Name // (C)	onn Lepp			
Job Title Mie	FPOlicy Pesca	rch Office		
Address 411	E College Are	· · · · · · · · · · · · · · · · · · ·	Phone	241.6309
Street	H 7L State	32301 Zip	Email Victoria	of Ichillian a
Speaking: For	Against Information	Waive Sp		
Representing _	71 Coalition	Sor Child	r will read this Informat 	ion into the record.)
Appearing at reques	st of Chair: Yes Wo	Lobbyist registe	ered with Legislatu	re: Yes No
While it is a Canata trac	dition to anacurage nublic testimony	time may not normit all	normana wishing to an	pale to be board of this

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

APPEARANCE RECORD

2/15/18	(Deliver BOTT copies of this form to the Sena	tion of Seriale Professional St	an conducting the meeting)	1292
Meeting Date	_		•	Bill Number (if applicable)
Topic Department of	f Financial Services	0	Amend	ment Barcode (if applicable)
Name BG Murphy				
Job Title Legislative	Affairs Director			
Address 200 E. Gain	nes Street		Phone 850-413-	2890
Street Tallahassee	FL	32399	Email bg.murphy	@myfloridacfo.com
City Speaking: For	State Against Information		peaking: In Su	apport Against ation into the record.)
Representing De	partment of Financial Services	8		
Appearing at request	of Chair: Yes No	Lobbyist registe	ered with Legislati	ure: Yes No
While it is a Senate traditi	ion to encourage public testimony, ti peak may be asked to limit their rem			

S-001 (10/14/14)

This form is part of the public record for this meeting.

APPEARANCE RECORD

2/15/18 (Delive	er BOTH copies of this form to the Senator	or Senate Professional Staf	f conducting the meeting)	1292
Meeting Date				ill Number (if applicable)
Topic Deportment of 1	Financial Services			nt Barcode (if applicable)
	Spencer			
Job TitleGovernme	nt Consultant Jackson Streof			
Address 401 E.	Jackson Streot		Phone 813 374	4 5000
City City	F_L State	8 337 03 Zip	Email Chris. Speno	er Caray-15inson.
· — —	ainst Information	Waive Spe	eaking: In Supp will read this informatio	
Representing	Holland Financia	دا		
Appearing at request of Ch	air: Yes No	Lobbyist register	red with Legislature	Yes No
While it is a Senate tradition to e meeting. Those who do speak n	ncourage public testimony, time hay be asked to limit their remar	e may not permit all p ks so that as many p	ersons wishing to spea ersons as possible can	k to be heard at this be heard.
This form is part of the public	record for this meeting.			S-001 (10/14/14)

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By: The Professional Staff of the Committee on Appropriations						
BILL:	SB 1424					
INTRODUCER:	Senator Gainer					
SUBJECT:	Court-ordered Treatment Programs					
DATE:	February	14, 2018	REVISED:			
ANAL	YST	STAFF	DIRECTOR	REFERENCE	ACTION	
1. Tulloch		Cibula		JU	Favorable	
2. Harkness		Sadber	ry	ACJ	Recommend: Favorable	
3. Harkness		Hansen		AP	Favorable	

I. Summary:

SB 1424 expands the eligibility criteria for individuals who may participate in a military veterans' and servicemembers' court program, more commonly known as veterans' courts. A veterans' court is a problem-solving court providing treatment intervention to military veterans and servicemembers who are charged with or convicted of criminal offenses and who are also suffering military-related injuries, such as post-traumatic stress disorder, traumatic brain injury, or a substance abuse disorder. Currently, individuals who are eligible to participate in the veterans' court include honorably discharged veterans, generally discharged veterans, and active duty servicemembers. The bill expands participation eligibility by eliminating the requirement that a veteran be honorably or generally discharged. Instead, the bill provides that any veteran discharged or released under any condition is eligible to participate in a veteran's court.

Additionally, the bill expands participation eligibility to current or former United States defense contractors and current or former military members of a foreign allied country.

While the bill may increase the number of cases referred to veterans' courts, the bill does not have an impact on state revenues or expenditures.

The bill takes effect on October 1, 2019.

II. Present Situation:

Veterans' Courts for Criminal Offenders

Veterans' courts are problem-solving courts, modeled after drug courts, which are aimed at addressing the root causes of criminal behavior. The purpose of veterans' courts is to divert

¹ Florida Courts, *Problem-Solving Courts*, http://www.flcourts.org/resources-and-services/court-improvement/problem-solving-courts/ (last visited Jan. 21, 2018).

eligible defendants who are veterans or servicemembers into treatment programs for military-related conditions or war-related trauma, either before trial or at sentencing. Veterans' courts consider whether an individual's military-related condition, such as post-traumatic stress disorder, mental illness, traumatic brain injury, or substance abuse, can be addressed through a program specifically designed to serve the individual's needs.²

Veterans' courts implement the 10 key components required of drug courts³ in Florida:

- Integration of alcohol, drug treatment, and mental health services into justice system case processing;
- Nonadversarial approach;
- Early identification of eligible participants;
- Continuum of services;
- Alcohol and drug testing for abstinence;
- Coordinated strategy for responses to participants' compliance;
- Ongoing judicial interaction;
- Monitoring and evaluation for program effectiveness;
- Interdisciplinary education; and
- Partnerships with stakeholders.⁴

Significantly, veterans' courts involve not only nonadversarial cooperation among "traditional partners found in drug courts, such as the judge, state attorney, public defender, case manager, treatment provider, probation, and law enforcement[,]" but also cooperation with "representatives of the Veterans Health Administration (VHA) and the Veterans Benefit Administration as well as State Departments of Veterans Affairs, Vet Centers, Veterans Service Organizations, Department of Labor, volunteer veteran mentors, and other veterans support groups." Veterans' courts are also able to "leverage resources available from the U.S. Department of Veterans Affairs" to provide treatment and other services to veterans and servicemembers.

Florida's Veterans' Courts

In 2012, the Florida Legislature passed the "T. Patt Maney Veterans' Treatment Intervention Act." The Act created the military veterans and servicemembers court program, better known as veterans' courts. Psecifically, the Act authorizes the chief judge of each judicial circuit to

² Section 394.47891, F.S.

³ Section 397.334(4), F.S.

⁴ See n. 3, supra, noting that "[t]he components of veterans courts, from The Ten Key Components of Veterans Treatment Court, Justice for Vets (a division of the National Association of Drug Court Professionals)[.]" See also Justice for Vets, The Ten Key Components of Veterans Treatment Courts, https://justiceforvets.org/wp-content/uploads/2017/02/The-Ten-Key-Components-of-Veterans-Treatment-Courts.pdf (last visited Jan. 21, 2018).

⁵ See n. 3, supra.

⁶ *Id*.

⁷ CS/CS/SB 922 (ch. 2012-159, Laws of Fla.).

⁸ Section 394.47891, F.S.

⁹ Florida Courts, *Veterans' Courts*, http://www.flcourts.org/resources-and-services/court-improvement/problem-solving-courts/veterans-court.stml (last visited Jan. 21, 2018).

establish a veterans' court program to serve the special needs of eligible veterans¹⁰ and active duty servicemembers¹¹ who are:

- Suffering a military-related condition, such as mental illness, traumatic brain injury, or substance abuse; and
- Charged with or convicted of a criminal offense. 12

The Act also added provisions to chapter 948, F.S., providing when veterans and servicemembers may be eligible to participate in the veterans' court program for treatment and services. Eligible individuals may participate after being:

- Charged with a criminal misdemeanor¹³ or certain felony offenses but before being convicted (pretrial intervention);¹⁴ or
- Convicted and sentenced, as a condition of probation or community control. 15

Pretrial Intervention Participation

Prior to placement in a program, a veterans' treatment intervention team must develop an individualized coordinated strategy for the veteran. The team must present the coordinated strategy to the veteran in writing before he or she agrees to enter the program. The strategy is modeled after the ten therapeutic jurisprudence principles and key components for treatment-based drug court programs.¹⁶

During the time that the defendant is allotted participation in the treatment program, the court retains jurisdiction in the case. At the end of the program, the court considers recommendations for disposition by the state attorney and the program administrator. If the veteran successfully completes the treatment program, the court must dismiss the criminal charges. If the court finds that the veteran did not successfully complete the program, the court can either order the veteran to continue in education and treatment or authorize the state attorney to proceed with prosecution.¹⁷

Eligible veterans who successfully complete the diversion program may petition the court to order the expunction of the arrest record and the plea.¹⁸

¹⁰ Section 1.01(14), F.S., defines a veteran as a person who served in active military, naval, or air service who was discharged or released under honorable conditions or who later received an upgraded discharge under honorable conditions.

¹¹ A servicemember is defined as a person serving as a member of the United States Armed Forces on active duty or state active duty and members of the Florida National Guard and United States Reserve Forces. Section 250.01(19), F.S. ¹² See n. 2, supra.

¹³ Section 948.16(2)(a), F.S., establishes the misdemeanor pretrial veterans' treatment intervention program.

¹⁴ Section 948.08(7)(a), F.S., authorizes courts to consider veterans charged with non-disqualifying felonies for pretrial veterans' treatment intervention programs. Section 948.08(7), F.S., references the disqualifying felony offenses listed in s. 948.06(8)(c), F.S. Section 948.06(8)(c), F.S., lists 19 disqualifying felony offenses of a serious nature, such as kidnapping, murder, sexual battery, treason, etc.

¹⁵ Section 948.21, F.S.

¹⁶ Section 948.08(7)(b), F.S., requires a coordinated strategy for veterans charged with felonies who are participating in pretrial intervention programs. Section 948.16(2)(b), F.S., requires a coordinated strategy for veterans charged with misdemeanors. Section 397.334(4), F.S., requires treatment based court programs to include therapeutic jurisprudence principles and components recognized by the United States Department of Justice and adopted by the Florida Supreme Court Treatment-based Drug Court Steering Committee.

¹⁷ Section 948.08(7)(b)-(c), F.S.

¹⁸ See n. 14, supra.

Participation in Treatment Program while on Probation or Community Control

Veterans and servicemembers on probation or community control who committed a crime on or after July 1, 2012, and suffer from a military-related mental illness, a traumatic brain injury, or a substance abuse disorder may also qualify for treatment programs. A court may impose, as a condition of probation or community control, successful completion of a mental health or substance abuse treatment program.¹⁹

Current Court Statistics

According to the State Court Administrator's Office of Court Improvement, as of April 2017, there were 30 veterans' courts in Florida. Additionally, the Office of Court Improvement reports that in 2016, "Florida's veterans' courts admitted 1,090 participants and graduated 640."

Expansion of Participant Eligibility in Florida's Veterans' Courts

Under current law, to be eligible to participate in the veterans' court program, the defendant must allege that he or she is suffering a military-related injury and establish that he or she is:

- An honorably discharged veteran;²²
- A generally discharged veteran;²³ or
- An active duty servicemember.²⁴

By the recommendation of the Task Force on Substance Abuse and Mental Health Issues in the Courts, ²⁵ Florida's court system has proposed that eligibility to participate in the veterans' courts be expanded to all veterans of any discharge status and to military-related individuals in the following two categories:

- Current or former United States defense contractors; and
- Current or former military members of a foreign allied country. ²⁶

The proposed expansion to include contractors and military members of foreign allied countries is in response to nationwide reports "that a large number of service personnel are being excluded from veterans courts because they do not meet the definition of 'veteran' or 'servicemember'" who have "served our country and would respond well to veterans court interventions."

¹⁹ Section 948.21, F.S.

²⁰ See n. 3, supra.

²¹ *Id*.

²² See n. 10, supra.

²³ CS/CS/CS/HB 439 (chapter 2016-127, Laws of Fla.) (expanding eligibility for veterans to include not only those who were honorably discharged but also to those generally discharged).

²⁴ See n. 11, supra.

²⁵ The "Task Force on Substance Abuse and Mental Health Issues in the Courts" is the task forced "charged with developing a strategy for ensuring fidelity to nationally accepted key components of veterans courts" pursuant to Florida Supreme Court Administrative Order 14-46. *See* Judicial Branch 2018 Legislative Agenda, *Expansion of Veterans Court Eligibility*, p. 41 (on file with Senate Judiciary Committee).

²⁶ *Id.* at 42.

²⁷ *Id.* at 41.

III. Effect of Proposed Changes:

Section 1 amends s. 394.47891, F.S., to expand the eligibility criteria for who may participate in the Military Veterans' and Servicemembers' Court Program.

This section eliminates the requirement that a veteran be honorably or generally discharged, providing instead that <u>any</u> veteran discharged or released under any condition is eligible to participate.

The section also expands eligibility beyond veterans and active duty servicemembers to include individuals who are:

- Current or former United States defense contractors; and
- Current or former military members of a foreign allied country.

Section 2 amends s. 948.08, F.S., to make a conforming change to clarify that pretrial intervention programs extend to any person charged with a felony (except the more serious felony offenses listed in s. 948.06(8)(c), F.S.), who is a veteran discharged for any reason, an active duty servicemember, a current or former United States defense contractor, or a current or former military member of a foreign allied country.

Section 3 amends s. 948.16, F.S., to make a conforming change to clarify that misdemeanor pretrial intervention programs extend to any person charged with a misdemeanor who is a veteran discharged for any reason, an active duty servicemember, a current or former United States defense contractor, or a current or former military member of a foreign allied country.

Section 4 amends s. 948.21, F.S., to make a conforming change to clarify that a court may impose a condition of probation or community control requiring participation in a treatment program to any person who is a veteran discharged for any reason, an active duty servicemember, a current or former United States defense contractor, or a current or former military member of a foreign allied country.

Section 5 provides the bill takes effect on October 1, 2019.

IV. Constitutional Issues:

A.	Municipality/County	Mandates	Restrictions:
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None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

The bill's expansion of eligible veterans and other military-related individuals (contractors and allied country military members) for purposes of veterans' courts will increase the number of people eligible to participate in veterans' court programs, which will likely increase the costs associated with these programs. However, such costs will be limited by the amount of state funds appropriated to such programs. Additionally, such costs may be offset to the extent that the need for prison beds is reduced by placement in veterans' court programs.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 394.47891, 948.08, 948.16, and 948.21.

IX. Additional Information:

A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

By Senator Gainer

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2-01412-18 20181424

A bill to be entitled An act relating to court-ordered treatment programs; amending s. 394.47891, F.S.; providing that veterans who were discharged or released under any condition, individuals who are current or former United States Department of Defense contractors, and individuals who are current or former military members of a foreign allied country are eligible in a certain Military Veterans and Servicemembers Court Program; amending s. 948.08, F.S.; authorizing a person who is charged with a certain felony and identified as a veteran who is discharged or released under any condition, an individual who is a current or former United States Department of Defense contractor, or an individual who is a current or former military member of a foreign allied country to be eligible for voluntary admission into a pretrial veterans' treatment intervention program under certain circumstances; amending s. 948.16, F.S.; authorizing a veteran who is discharged or released under any condition, an individual who is a current or former United States Department of Defense contractor, or an individual who is a current or former military member of a foreign allied country and who is charged with a misdemeanor to be eligible for voluntary admission into a misdemeanor pretrial veterans' treatment intervention program under certain circumstances; amending s. 948.21, F.S.; authorizing the court to impose a condition requiring a probationer or community controllee who is a veteran

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CODING: Words $\underline{\textbf{stricken}}$ are deletions; words $\underline{\textbf{underlined}}$ are additions.

Florida Senate - 2018 SB 1424

	2-01412-18 20181424
30	discharged or released under any condition, an
31	individual who is a current or former United States
32	Department of Defense contractor, or an individual who
33	is a current or former military member of a foreign
34	allied country to participate in a certain treatment
35	program under certain circumstances; providing an
36	effective date.
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38	Be It Enacted by the Legislature of the State of Florida:
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40	Section 1. Section 394.47891, Florida Statutes, is amended
41	to read:
42	394.47891 Military veterans and servicemembers court
43	programs.—The chief judge of each judicial circuit may establish
44	a Military Veterans and Servicemembers Court Program under which
45	veterans, as defined in s. 1.01 $\underline{\cdot}_{r}$ including veterans who were
46	discharged or released under $\underline{\text{any condition;}}$ a $\underline{\text{general discharge,}}$
47	and servicemembers, as defined in s. 250.01; individuals who are
48	current or former United States Department of Defense
49	contractors; and individuals who are current or former military
50	members of a foreign allied country, who are charged or
51	convicted of a criminal offense $\underline{\iota}$ and who suffer from a military-
52	related mental illness, traumatic brain injury, substance abuse
53	disorder, or psychological problem can be sentenced in
54	accordance with chapter 921 in a manner that appropriately
55	addresses the severity of the mental illness, traumatic brain
56	injury, substance abuse disorder, or psychological problem
57	through services tailored to the individual needs of the
58	participant. Entry into any Military Veterans and Servicemembers

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 ${\tt CODING:}$ Words ${\tt stricken}$ are deletions; words ${\tt \underline{underlined}}$ are additions.

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Court Program must be based upon the sentencing court's assessment of the defendant's criminal history, military service, substance abuse treatment needs, mental health treatment needs, amenability to the services of the program, the recommendation of the state attorney and the victim, if any, and the defendant's agreement to enter the program.

Section 2. Paragraph (a) of subsection (7) of section 948.08, Florida Statutes, is amended to read:

948.08 Pretrial intervention program.-

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(7) (a) Notwithstanding any provision of this section, a person who is charged with a felony, other than a felony listed in s. 948.06(8)(c), and identified as a veteran, as defined in s. 1.01; including a veteran who is discharged or released under any condition; a general discharge, or servicemember, as defined in s. 250.01; an individual who is a current or former United States Department of Defense contractor; or an individual who is a current or former military member of a foreign allied country, who suffers from a military service-related mental illness, traumatic brain injury, substance abuse disorder, or psychological problem; is eligible for voluntary admission into a pretrial veterans' treatment intervention program approved by the chief judge of the circuit, upon motion of either party or the court's own motion, except:

- 1. If a defendant was previously offered admission to a pretrial veterans' treatment intervention program at any time before trial and the defendant rejected that offer on the record, the court may deny the defendant's admission to such a program.
 - 2. If a defendant previously entered a court-ordered

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Florida Senate - 2018 SB 1424

20181424

2-01412-18

veterans' treatment program, the court may deny the defendant's admission into the pretrial veterans' treatment program. 90 Section 3. Paragraph (a) of subsection (2) of section 948.16, Florida Statutes, is amended to read: 92 948.16 Misdemeanor pretrial substance abuse education and treatment intervention program; misdemeanor pretrial veterans' 93 treatment intervention program; misdemeanor pretrial mental health court program .-96 (2) (a) A veteran, as defined in s. 1.01;, including a 97 veteran who is discharged or released under any condition; a general discharge, or servicemember, as defined in s. 250.01; an individual who is a current or former United States Department of Defense contractor; or an individual who is a current or 100 101 former military member of a foreign allied country, who suffers from a military service-related mental illness, traumatic brain 103 injury, substance abuse disorder, or psychological problem, and who is charged with a misdemeanor is eligible for voluntary 104 admission into a misdemeanor pretrial veterans' treatment 105 106 intervention program approved by the chief judge of the circuit, 107 for a period based on the program's requirements and the treatment plan for the offender, upon motion of either party or 108 the court's own motion. However, the court may deny the 110 defendant admission into a misdemeanor pretrial veterans' 111 treatment intervention program if the defendant has previously 112 entered a court-ordered veterans' treatment program. 113 Section 4. Subsection (2) of section 948.21, Florida 114 Statutes, is amended to read: 115 948.21 Condition of probation or community control; 116 military servicemembers and veterans .-

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(2) Effective for a probationer or community controllee whose crime is committed on or after July 1, 2016, and who is a veteran, as defined in s. 1.01; , including a veteran who is discharged or released under any condition; a general discharge, or servicemember, as defined in s. 250.01; an individual who is a current or former United States Department of Defense contractor; or an individual who is a current or former military member of a foreign allied country, who suffers from a military service-related mental illness, traumatic brain injury, substance abuse disorder, or psychological problem, the court may, in addition to any other conditions imposed, impose a condition requiring the probationer or community controllee to participate in a treatment program capable of treating the probationer or community controllee's mental illness, traumatic brain injury, substance abuse disorder, or psychological problem.

Section 5. This act shall take effect October 1, 2019.

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CODING: Words $\underline{\textbf{stricken}}$ are deletions; words $\underline{\textbf{underlined}}$ are additions.



Tallahassee, Florida 32399-1100

COMMITTEES:

Transportation, Chair
Commerce and Tourism, Vice Chair
Appropriations
Appropriations Subcommittee on General Government
Appropriations Subcommittee on Transportation,
Tourism, and Economic Development

Banking and Insurance
Military and Veterans Affairs, Space, and
Domestic Security

JOINT COMMITTEE:
Joint Administrative Procedures Committee

SENATOR GEORGE B. GAINER

2nd District

February 8, 2018

Re: SB 1424

Dear Chair Bradley,

I am respectfully requesting Senate Bill 1424, related to Court-ordered Treatment Programs, be placed on the agenda for the next Appropriations Meeting.

I appreciate your consideration of this bill. If there are any questions or concerns, please do not hesitate to call my office at (850) 487-5002.

Thank you,

Senator George Gainer

District 2

Cc. Mike Hansen, Tim Sadberry, John Shettle, Joe McVaney, Alicia Weiss, Mary Lee, Steven Richardson, Lance Clemons

REPLY TO:

☐ 840 West 11th Street, Panama City, Florida 32401 (850) 747-5454

□ Northwest Florida State College, 100 East College Boulevard, Building 330, Room 105 and 112, Niceville, Florida 32578 (850) 803-8395

□ 302 Senate Office Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5002

Senate's Website: www.flsenate.gov

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

4/13/18	1929
Meeting Date	Bill Number (if applicable)
Topic <u>Court-Ordered Treatment Programs</u> Name <u>Sarah Naf Bienl</u>	Amendment Barcode (if applicable)
Job Title Chief of Legislative Affairs, OSCI	A
Address 500 S. Duvat St.	Phone 850-922-5692
	Email nafs@flcourts.go
Speaking: For Against Information Waive Spe	eaking: In Support Against will read this information into the record.)
Representing Supleme Court Task Force on Sul	ostance Abuse d Mental
Appearing at request of Chair: Yes No Lobbyist register	red with Legislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

MALL

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepa	red By: The Pro	ofessional St	aff of the Committe	e on Appropriations			
BILL:	SB 1500							
INTRODUCER:	Senator Baxley							
SUBJECT:	Direct-support Organization of the Florida Commission on Community Service							
DATE:	February	14, 2018	REVISED:					
ANALYST		STAFF DIRECTOR		REFERENCE	ACTION			
1. Peacock		Caldwell		GO	Favorable			
2. Shettle		Hansen		AP	Pre-meeting			
3.				RC				

I. Summary:

SB 1500 removes the scheduled repeal date of October 1, 2018, for the Florida Commission on Community Service's direct support organization, the Volunteer Florida Foundation.

The bill has no impact on state revenues or expenditures.

The effective date of the bill is July 1, 2018.

II. Present Situation:

Citizen Support Organizations and Direct-support Organizations

Citizen support organizations (CSOs) and direct-support organizations (DSOs) are statutorily created entities that are generally required to be non-profit corporations and are authorized to carry out specific tasks in support of public entities or public causes. The functions and purpose of a CSO or DSO are prescribed by its enacting statute and, for most, by a written contract with the agency the CSO or DSO was created to support.

CSO and DSO Transparency and Reporting Requirements

In 2014, the Legislature created s. 20.058, F.S., establishing a comprehensive set of transparency and reporting requirements for CSOs and DSOs created or authorized pursuant to law or executive order and created, approved, or administered by a state agency. Specifically, the law requires each CSO and DSO to annually submit, by August 1, the following information related to its organization, mission, and finances to the agency it supports:²

• The name, mailing address, telephone number, and website address of the organization;

¹ Chapter 2014-96, Laws of Fla.

² Section 20.058(1), F.S.

- The statutory authority or executive order that created the organization;
- A brief description of the mission of, and results obtained by, the organization;
- A brief description of the organization's plans for the next three fiscal years;
- A copy of the organization's code of ethics; and
- A copy of the organization's most recent federal Internal Revenue Service Return of Organization Exempt from Income Tax form (Form 990).³

Each agency receiving the above information must make the information available to the public through the agency's website. If the CSO or DSO maintains a website, the agency's website must provide a link to the website of the CSO or DSO.⁴ Additionally, any contract between an agency and a CSO or DSO must be contingent upon the CSO or DSO submitting and posting the information.⁵ If a CSO or DSO fails to submit the required information for two consecutive years, the agency must terminate the contract with the CSO or DSO.⁶

By August 15 of each year, each agency must report to the Governor, President of the Senate, Speaker of the House of Representatives, and Office of Program Policy Analysis and Government Accountability the information provided by the CSO or DSO. The report must also include a recommendation by the agency, with supporting rationale, to continue, terminate, or modify the agency's association with each CSO or DSO.⁷

Lastly, a law creating or authorizing the creation of a CSO or DSO must state that the creation of or authorization for the CSO or DSO is repealed on October 1 of the fifth year after enactment, unless reviewed and saved from repeal through reenactment by the Legislature. CSOs and DSOs in existence on July 1, 2014, must be reviewed by the Legislature by July 1, 2019.⁸

CSO and DSO Audit Requirements

Section 215.981, F.S., requires each CSO and DSO created or authorized pursuant to law with annual expenditures in excess of \$100,000 to provide for an annual financial audit of its accounts and records. The audit must be conducted by an independent certified public accountant in accordance with rules adopted by the Auditor General and the state agency that created, approved, or administers the CSO or DSO. The audit report must be submitted within nine months after the end of the fiscal year to the Auditor General and to the state agency the CSO or DSO supports.

Additionally, the Auditor General may conduct audits or other engagements of the accounts and records of the CSO or DSO, pursuant to his or her own authority, or at the direction of the

³ The IRS Form 990 is an annual information return required to be filed with the IRS by most organizations exempt from federal income tax under 26 U.S.C. 501.

⁴ Section 20.058(2), F.S.

⁵ Section 20.058(4), F.S.

⁶ *Id*.

⁷ Section 20.058(3), F.S.

⁸ Section 20.058(5), F.S.

⁹ The independent audit requirement does not apply to a CSO or DSO for a university, district board of trustees of a community college, or district school board. Additionally, the expenditure threshold for an independent audit is \$300,000 for a CSO or DSO for the Department of Environmental Protection and the Department of Agriculture and Consumer Services.

Legislative Auditing Committee.¹⁰ The Auditor General is authorized to require and receive any records from the CSO or DSO, or its independent auditor.¹¹

CSO and DSO Ethics Code Requirements

Section 112.3251, F.S., requires a CSO or DSO created or authorized pursuant to law to adopt its own ethics code. The ethics code must contain the specified standards of conduct and disclosures provided in ss. 112.313 and 112.3143(2), F.S. A CSO or DSO may adopt additional or more stringent standards of conduct and disclosure requirements and must conspicuously post its code of ethics on its website.¹²

Florida Volunteer and Community Service Act of 2001

The Legislature passed HB 47 (2001), the Florida Volunteer and Community Service Act of 2001 (Act) "to promote the development of better communities by fostering greater civic responsibility through volunteerism and service to the community." The Act directed the Executive Office of the Governor to "establish policies and procedures which provide for the expenditure of funds to develop and facilitate initiatives by public agencies, scholastic institutions, private institutions, and individuals that establish and implement programs that encourage and reward volunteerism." The programs and initiatives developed pursuant to the Act must have the following purposes and objectives:

- To place increased priority on citizen participation and volunteerism as a means of addressing the increasingly complex problems facing Florida's communities.
- To encourage local community leaders to implement strategies that expand civic participation.
- To promote the concept and practice of corporate citizenship.
- To build the enthusiasm, dedication, and combined expertise of individual citizens and public
 and private systems to find new and creative ways to effectively use volunteerism and
 community service.
- To foster the alignment of community volunteer resources with the goals of the state.
- To implement policy and administrative changes that encourage and enable individuals to participate in volunteer and community service activities.
- To encourage nonprofit agencies to interweave volunteers into the fabric of their service delivery as a means of increasing the effectiveness and efficiency of their services.
- To support and promote volunteer service to all citizens as an effective means to address community needs and foster a collective commitment to lifelong community service.
- To recognize National Volunteer Week as a time to encourage all citizens of Florida to participate in local service projects.
- To recognize the value of individual volunteers and volunteer and service organizations and programs and to honor and celebrate the success of volunteers.

¹⁰ Section 11.45(3)(d), F.S.

¹¹ *Id*.

¹² Section 112.3251, F.S.

¹³ Chapter 2001-84, L.O.F. and s. 14.295(2), F.S.

¹⁴ *Id*.

• To encourage volunteer and service efforts to point children in the right direction and to endow them with the character and competence they need to achieve success in life. 15

The Florida Commission on Community Service

The Florida Commission on Community Service (Commission),¹⁶ administratively housed within the Executive Office of the Governor, serves as an advisory board to the Governor, the Cabinet,¹⁷ the Legislature, and appropriate state agencies and entities on matters relating to volunteerism and community service.¹⁸ The Commission is required to consist of no less than 15 and no more than 25 voting members,¹⁹ which are appointed on a bipartisan basis by the Governor and confirmed by the Senate.²⁰ Voting members may represent one, or any combination of the following categories, so long as each of the respective categories is represented:

- A representative of a community-based agency or organization.
- The Commissioner of Education or designee thereof.
- A representative of local labor organizations.
- A representative of local government.
- A representative of business.
- An individual between the ages of 16 and 25, inclusive, who is a participant in or a supervisor of a service program for school-age youth, or of a campus-based or national service program.
- A representative of a national service program.
- An individual with expertise in the educational, training, and developmental needs of youth, particularly disadvantaged youth.
- An individual with experience in promoting service and volunteerism among older adults.²¹

Members of the Commission serve without compensation²² for terms of 3 years²³ and meet at the call of its chair or at the request of a majority of its total voting membership, but shall meet at least biannually.²⁴ A majority of the total voting membership shall constitute a quorum, and the affirmative vote of a majority of a quorum is necessary to take official action.²⁵ The Commission is required to:

¹⁵ Section 14.295(3), F.S.

¹⁶ The Commission is also known as Volunteer Florida. *See* About Us and History, VOLUNTEER FLORIDA, https://www.volunteerflorida.org/about/ (last visited on Jan. 24, 2018).

¹⁷ Section 20.03(1), F.S., defines the term "Cabinet" to mean collectively the Attorney General, the Chief Financial Officer, and the Commissioner of Agriculture, as specified in the s. 4, Art. IV of the State Constitution.

¹⁸ Section 14.29(2), F.S. Any number of nonvoting members may be appointed by the Governor.

¹⁹ Section 14.29(3)(a), F.S. Also, no more than 50 percent plus one of the voting members of the Commission may be aligned with the same political party. *See* Section 14.29(3)(b), F.S.

²⁰ Section 14.29(3)(a), F.S.

²¹ *Id.* Other members may include educators, experts in the delivery of human educational, environmental, or public safety services, representatives of Indian tribes, out-of-school or at-risk youth, and representatives of programs that are administered by or receive assistance from the Domestic Volunteer Service Act of 1973, as amended.

²² Section 14.29(6), F.S. Voting members may must be reimbursed for per diem and travel expenses in accordance with s. 112.061, F.S.

²³ Section 14.29(4), F.S.

²⁴ Section 14.29(5), F.S.

²⁵ *Id*.

• Annually elect a chair and a vice chair. To be eligible to serve as chair, an individual must be a voting member of the Commission.

- Employ an executive director, who shall be initially designated by the Governor, to carry out the provisions of this section. The executive director shall report directly to the Commission. The executive director shall be the chief administrative officer of the Commission.
- Prepare an annual report detailing its activities during the preceding year and, to the extent possible, compile and synthesize any reports that it accepted on behalf of the Governor. The Commission's report shall be presented to the Governor no later than January 15, with copies to the President of the Senate and the Speaker of the House of Representatives. The report shall also include specific recommendations for any necessary legislation, administrative, or regulatory reform, and the Commission's assessment of the state of volunteerism in Florida.²⁶

The Commission is permitted, but not required, to perform the following actions:²⁷

- Secure assistance from all state departments and agencies in order for the Commission to avail itself of expertise at minimal cost.
- Procure information and assistance from the state or any political subdivision, municipal corporation, public officer, or governmental department or agency thereof.
- Apply for and accept funds, grants, gifts, and services from local, state, or federal government, or from any of their agencies, or any other public or private source and is authorized to use funds derived from these sources to defray administrative costs, implement programs as may be necessary to carry out the Commission's charge, and assist agencies, institutions, and individuals in the implementation of programs pursuant to the Act. The Commission may also authorize Volunteer Florida Foundation, Inc., the Commission's nonprofit DSO, to assist in securing training, technical assistance, and other support needed to accomplish the intent and purposes of the Act.
- Contract for necessary goods and services.

The Commission administers \$31.7 million in federal, state and local funding for national service and volunteer programs across the state."²⁸ The Commission administers national service programs like AmeriCorps, which offers Floridians the opportunity to engage in intensive service to their communities while increasing capacity for nonprofits and other service organizations. The Commission's grantees include schools, educational foundations, nonprofits, faith-based organizations, and other community organizations. The Commission is also the lead agency for coordinating volunteers and donations for the Florida Division of Emergency Management.²⁹

DSO for the Florida Commission on Community Service

The Commission is authorized to create a DSO that is:

- A Florida corporation, not for profit, incorporated under the provisions of Chapter 617, F.S., and approved by the Secretary of State;
- Organized and operated exclusively to receive, hold, invest, and administer property and funds and to make expenditures to or for the benefit of the program; and

²⁶ Section 14.29(7), F.S.

²⁷ Section 14.29(8), F.S.

²⁸ See About Us, VOLUNTEER FLORIDA, https://www.volunteerflorida.org/about/ (last visited on Jan. 24, 2018).

²⁹ *Id. See* History, VOLUNTEER FLORIDA.

• An organization that the Commission, after review, has certified to be operating in a manner consistent with the goals of the program and in the best interests of the state.³⁰

The DSO is required to operate under a written contract with the Commission. The contract must provide for:

- Approval of the articles of incorporation and bylaws of the DSO by the Commission.
- Submission of an annual budget for the approval of the Commission.
- Annual certification by the Commission that the DSO is complying with the terms of the contract and in a manner consistent with the goals and purposes of the Commission and in the best interest of the state.³¹
- The reversion to the Commission, or the state if the Commission ceases to exist, of moneys and property held in trust by the DSO if the DSO is no longer approved to operate.
- The fiscal year of the DSO, to begin July 1 of each year and end June 30 of the following year.
- The disclosure of material provisions of the contract and the distinction between the board of directors and the DSO to donors of gifts, contributions, or bequests, as well as on all promotional and fundraising publications.³²

The members of the DSO's board of directors must include members of the Commission.³³ The Commission may authorize the DSO to use its personal services, facilities, and property, except money.³⁴ Additionally, the Commission is required to adopt rules prescribing the procedures by which the DSO is governed and any conditions with which it must comply to use property, facilities, or personal services of the Commission.³⁵

Funds held by the DSO may be held in a separate depository account and subject to the provisions of the contract with the commission.³⁶ Such funds may include membership fees, private donations, income derived from fundraising activities, and grants applied for and received by the DSO. The DSO must provide for an annual financial audit in accordance with s. 215.981, F.S.³⁷

The statutory authority for the Commission's DSO is scheduled to repeal on October 1, 2018, unless reviewed and saved from repeal by the Legislature.³⁸

Volunteer Florida Foundation, Inc.

The Commission established a not-for-profit corporation, the Volunteer Florida Foundation, Inc. (VFF), in May 2010, to serve as its DSO. The VFF provides the mechanism for the state to secure private funding and to properly review organizations requesting funding. The VFF is

³⁰ Section 14.29(9)(a), F.S.

³¹ The certification must be reported in the official minutes of a Commission meeting. See s. 14.29(9)(b)3., F.S.

³² Section 14.29(9)(b), F.S.

³³ Section 14.29(9)(c), F.S.

³⁴ Section 14.29(9)(d), F.S.

³⁵ Section 14.29(9)(e), F.S.

³⁶ Section 14.29(9)(f), F.S.

³⁷ Section 14.29(9)(g), F.S.

³⁸ Section 14.29(9)(h), F.S.

governed by a board of directors subject to approval by the Commission.³⁹ The board must consist of not less than nine members and not more than fifteen members, each serving a term of 3 years.⁴⁰ The VFF board is responsible for raising funds, approving distribution of funds, and providing oversight of the funding used to support the Commission's programs.⁴¹

Additionally, the VFF administers the Florida Disaster Fund, the State of Florida's official private fund to assist communities in times of disaster. ⁴² In 2017, the Florida Disaster Fund provided \$1,250,000 in grants to 59 non-profit partners to support four separate disaster events, including response following Hurricane Irma.

Senate Professional Staff Review of the Volunteer Florida Foundation

Section 14.29(9), F.S., the statutory authority for the Commission's DSO, is scheduled to repeal on October 1, 2018, unless reviewed and saved from repeal by the Legislature. Professional staff of the Senate Committee on Governmental Oversight and Accountability reviewed the VFF to verify its compliance with applicable Florida Statutes.

Staff found that VFF is a DSO that supports the Commission in its mission to "deliver high-impact national service and volunteer programs across the state." During the 2017 interim, staff met with representatives of VFF and the Commission to discuss the DSO's operations and structure and to receive documents to assist with the review. After reviewing the submitted documents and reviewing the other requirements to which VFF is subject, staff concluded that it appears VFF is in compliance with its enabling legislation, s. 14.29, F.S., as well as the DSO requirements in s. 20.058, F.S.

Senate professional staff reviewed relevant VFF records from Fiscal Years 2013-2014, 2014-2015, 2015-2016, and 2016-2017, and found that the VFF is an active DSO that supports the Commission.

Senate professional staff identified minor technical deficiencies in which the VFF was not in full compliance with the applicable Florida Statutes. 44 These deficiencies are largely administrative or procedural. The VFF will resolve each deficiency presented by Senate professional staff and intend to comply with the applicable Florida Statues moving forward.

III. Effect of Proposed Changes:

Section 1 amends s. 14.29, F.S., to save from repeal the Commission's DSO, which is currently scheduled for repeal on October 1, 2018.

³⁹ See About Us, Transparency, Governance, VOLUNTEER FLORIDA, https://www.volunteerflorida.org/volunteer-florida-foundation/ (last visited on Jan. 24, 2018).

⁴⁰ Rule 27O-1.001(2)(c), F.A.C. *See also* VFF Bylaws (copy on file with the Senate Governmental and Accountability Committee).

⁴¹ Email from Bonnie Hazleton, Chief Operating Officer, Volunteer Florida (Dec. 18, 2017) (copy on file with the Senate Governmental Oversight and Accountability Committee).

⁴² Volunteer Florida Foundation Fact Sheet (copy on file with the Senate Governmental and Accountability Committee).

⁴⁴ *See* Florida Senate Review of the Florida Commission on Community Service Direct-support Organization, Staff Findings and Recommendations (Jan. 26, 2018) (on file with the Senate Governmental Oversight and Accountability Committee).

Section 2 provides an effective date of July 1, 2018.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

The mandate restrictions do not apply because the bill does not require counties and municipalities to spend funds, reduce counties' or municipalities' ability to raise revenue, or reduce the percentage of state tax shared with counties and municipalities.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

By saving the DSO from repeal, this bill sustains a source of financial and other assistance to Floridians affected by natural disasters and supports Governor's initiatives such as Florida's Black History Month and Hispanic Heritage Month celebrations.

C. Government Sector Impact:

The bill has no fiscal impact on state government. However, if the DSO is not saved from repeal, the Commission may need to find another source of funding for the Florida Disaster Fund and initiatives for the Governor's office.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends section 14.29 of the Florida Statutes.

IX. **Additional Information:**

Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.) A.

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

By Senator Baxley

12-01456A-18 20181500_ A bill to be entitled

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An act relating to the direct-support organization of the Florida Commission on Community Service; amending s. 14.29, F.S.; removing the scheduled repeal of provisions governing the commission's direct-support organization; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsection (9) of section 14.29, Florida

Statutes, is amended to read:

14.29 Florida Commission on Community Service.—

(9) (a) The commission may establish a direct-support

- organization which is:

 1. A Florida corporation, not for profit, incorporated under the provisions of chapter 617 and approved by the
- Secretary of State.

 2. Organized and operated exclusively to receive, hold, invest, and administer property and funds and to make expenditures to or for the benefit of the program.
- 3. An organization which the commission, after review, has certified to be operating in a manner consistent with the goals of the program and in the best interests of the state.
- 1. Approval of the articles of incorporation and bylaws of the direct-support organization by the commission.
 - 2. Submission of an annual budget for the approval of the

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CODING: Words $\underline{\textbf{stricken}}$ are deletions; words $\underline{\textbf{underlined}}$ are additions.

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30 commission. The budget must comply with rules adopted by the 31 commission.

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- 3. Certification by the commission that the direct-support organization is complying with the terms of the contract and in a manner consistent with the goals and purposes of the commission and in the best interest of the state. Such certification must be made annually and reported in the official minutes of a meeting of the commission.
- 4. The reversion to the commission, or the state if the commission ceases to exist, of moneys and property held in trust by the direct-support organization if the direct-support organization is no longer approved to operate for the commission or the commission ceases to exist.
- 5. The fiscal year of the direct-support organization, to begin July 1 of each year and end June 30 of the following year.
- 6. The disclosure of material provisions of the contract and the distinction between the board of directors and the direct-support organization to donors of gifts, contributions, or bequests, as well as on all promotional and fundraising publications.
- (c) The members of the direct-support organization's board of directors must include members of the commission.
- (d) The commission may authorize a direct-support organization to use its personal services, facilities, and property, except money, subject to the provisions of this section. A direct-support organization that does not provide equal employment opportunities to all persons regardless of race, color, religion, sex, age, or national origin may not use the property, facilities, or personal services of the

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commission. For the purposes of this subsection, the term "personal services" includes full-time personnel and part-time personnel as well as payroll processing.

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- (e) The commission shall adopt rules prescribing the procedures by which the direct-support organization is governed and any conditions with which the direct-support organization must comply to use property, facilities, or personal services of the commission.
- (f) Moneys of the direct-support organization may be held in a separate depository account in the name of the direct-support organization and subject to the provisions of the contract with the commission. Such moneys may include membership fees, private donations, income derived from fundraising activities, and grants applied for and received by the direct-support organization.
- (g) The direct-support organization shall provide for an annual financial audit in accordance with s. 215.981.
- (h) This subsection is repealed effective October 1, 2018, unless reviewed and saved from repeal by the Legislature.

Section 2. This act shall take effect July 1, 2018.

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CourtSmart Tag Report

Room: KN 412 Case No.: Type: Caption: Senate Appropriations Committee Judge: Started: 2/15/2018 1:05:52 PM Ends: 2/15/2018 3:00:21 PM Length: 01:54:30 1:06:24 PM Sen. Bradley (Chair) 1:08:35 PM S 504 1:09:19 PM Sen. Perry 1:10:33 PM Sen. Flores (Chair) 1:10:37 PM Am. 394310 1:10:44 PM Sen. Bradley 1:12:19 PM Sen. Benacquisto 1:12:49 PM Sen. Bradley 1:13:50 PM S 504 (cont.) 1:13:57 PM Sen. Bradley 1:14:07 PM James Harold Thompson, Polaris (waives in support) 1:14:17 PM Sen. Bradley 1:15:04 PM S 752 1:15:11 PM Sen. Mayfield 1:15:57 PM Sen. Bradley 1:16:46 PM S 450 1:16:55 PM Sen. Garcia 1:17:55 PM Shane Messer, Legislative Affairs Director, Florida Council for Behavioral Healthcare (waives in support) 1:18:04 PM Alisa Lapolt, Executive Director, National Alliance on Mental Illness-Florida (waives in support) 1:18:11 PM Jill Gran, Senior Policy Director, Florida Behavioral Health Association (waives in support) 1:18:21 PM Sen. Bradley Sen. Flores (Chair) 1:19:37 PM 1:19:41 PM S 920 1:19:45 PM Sen. Bradley Am. 729302 1:22:23 PM 1:22:35 PM Sen. Bradley 1:22:58 PM Jennifer Wilson, Attorney/Lobbyist, Florida Collectors Association (waives in support) 1:23:48 PM Alice Vickers, Attorney, Florida Alliance for Consumer Protection 1:25:06 PM Sen. Gibson A. Vickers 1:25:33 PM 1:25:58 PM Sen. Gibson 1:26:47 PM Jorge Chamizo, Attorney, Encore Capital Sen. Gibson 1:27:07 PM J. Chamizo 1:27:23 PM Sen. Gibson 1:27:56 PM 1:28:00 PM J. Chamizo 1:28:37 PM S 920 (cont.) 1:28:44 PM Dorene Barker, Associate State Director, AARP Florida 1:29:34 PM Lisa Brown, President, Tallahassee Leon Federal Credit Union 1:31:14 PM Sen. Stargel Roderick Cunningham, Vice President, Pinellas County Urban League 1:31:36 PM 1:31:44 PM Troy Adams, Pastor, New Jerusalem M. B. Church 1:31:50 PM Anthony Sanders, Pastor, Florida Minority Consumer Alliance (waives in support) 1:31:56 PM Dr. Evelyn Bethune, CEO, The Bethune Group MMB inc. (waives in support) 1:32:44 PM Alice Vickers, Attorney, Florida Alliance for Consumer Protection 1:34:42 PM Geoffrey Adams, CPA, Verve Consulting 1:36:00 PM Rev. James Golden, Social Action Director, 11th District AME Church 1:40:46 PM Sen. Gibson 1:41:12 PM Sen. Bradley 1:41:25 PM Ian Mackechnie, Exec. Vice Chair, Amscot Financial (waives in support)

Brewster Bevis, Senior Vice President, Associated Industries of Florida (waives in support)

Ingrid Delgado, Associate for Social Concerns, Florida Conference of Catholic Bishops

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Pamela Burch Fort, Florida Conference of NAACP Branches (waives against)
1:43:42 PM
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               Patrick Slevin, Florida State Hispanic Chamber of Commerce (waives in support)
1:43:56 PM
               Jared Ross, SVP Governmental Affairs, Florida Credit Union Association (waives against)
1:44:07 PM
               Clethen U. Sutton, Pastor, Miracle Temple Church of God in Christ, Inc. (waives in support)
               Manuel Sykes, Pastor, Brethel Community Baptist Church (waives in support)
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               Rev. Gary Johnson, President, SCLC South Florida (waives in support)
               John Rice, Minister (waives against)
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               Carol Stewart, Senior Vice President, Advance America (waives in support)
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               Andrew Hasek, Analyst, America for Prosperity (waives in support)
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               Kendrick Meek, Former Member, Florida House of Representatives
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               Sen. Gibson
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               Sen. Bradley
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               Ron Draa, External Affairs Director, Florida Department of Law Enforcement (waives in support)
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               Sen. Bradley
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               Sen. Montford
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               John Kuczwanski, External Affairs Manager, State Board of Administration (waives in support)
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               Sen. Bradley
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               Sen. Brandes
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               Tyler Crown, President, FSU Students for Justice in Palestine
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               Sen. Bradley
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               Jade McGrath, Nole Pac
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Chris Holton, Vice President for Outreach, Center for Security Policy (waives in support)
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               Albert Kishek, Jacksonville Palestine Solidarity Network
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               Sara Mahmoud, Rehab Technician, Jacksonville Palestine Solidarity Network
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               Sen. Stewart
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               Am. 544028
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               Sen. Montford
               Brice Google, Captain, Leon County Sheriffs Office (waives in support)
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               James McQuaig, Captain, Leon County Sheriffs Office (waives in support)
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               Mac McNeill, Sheriff, Jefferson County (waives in support)
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               Erika Shzewski-Smith, Surviving spouse of Christopher Smith (waives in support)
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               Jared Torres, Legislative Affairs Director, Florida Department of Corrections (waives in support)
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               Sen. Bradlev
               S 1424
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               Sen. Gainer
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               Sen. Bradley
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               Sarah Naf Biehl, Chief of Legislative Affairs, Supreme Court Task Force on Substance abuse and Mental
Health Issues in the Courts (waives in support)
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               Sen. Bradley
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               Sen. Stargel
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               Sen. Stargel
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               Chris Spencer, Government Consultant, Holland Financial (waives in support)
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               BG Murphy, Legislative Affairs Director, Department of Financial Services (waives in support)
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               Victoria Zepp, Chief Policy and Research Officer, Florida Coalition for Children (waives in support)
               Sen. Bradley
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               Sen. Baxley
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