<table>
<thead>
<tr>
<th>Tab 1</th>
<th>SB 362 by Hooper (CO-INTRODUCERS) Stewart, Harrell, Baxley, Torres, Simmons; (Similar to H 00213) Florida Tourism Marketing</th>
</tr>
</thead>
<tbody>
<tr>
<td>Tab 2</td>
<td>SB 7020 by IS; Emergency Staging Areas</td>
</tr>
</tbody>
</table>
The Florida Senate

COMMITTEE MEETING EXPANDED AGENDA

APPROPRIATIONS SUBCOMMITTEE ON
TRANSPORTATION, TOURISM, AND ECONOMIC
DEVELOPMENT
Senator Hutson, Chair
Senator Thurston, Vice Chair

MEETING DATE: Wednesday, January 29, 2020
TIME: 11:00 a.m.—12:30 p.m.
PLACE: Toni Jennings Committee Room, 110 Senate Building

MEMBERS: Senator Hutson, Chair; Senator Thurston, Vice Chair; Senators Brandes, Lee, Perry, Simpson, Taddeo, and Torres

<table>
<thead>
<tr>
<th>TAB</th>
<th>BILL NO. and INTRODUCER</th>
<th>BILL DESCRIPTION and SENATE COMMITTEE ACTIONS</th>
<th>COMMITTEE ACTION</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>SB 362</td>
<td>Florida Tourism Marketing; Revising the scheduled repeal of the Florida Tourism Industry Marketing Corporation direct-support organization; abrogating the scheduled repeal of the Division of Tourism Marketing of Enterprise Florida, Inc., etc.</td>
<td>Favorable Yeas 8 Nays 0</td>
</tr>
<tr>
<td></td>
<td>Hooper</td>
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<td>(Similar H 213)</td>
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<td>CM</td>
<td>11/05/2019 Favorable</td>
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<td></td>
<td>ATD</td>
<td>01/29/2020 Favorable</td>
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<td></td>
<td>AP</td>
<td></td>
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<td>2</td>
<td>SB 7020</td>
<td>Emergency Staging Areas; Authorizing the Department of Transportation to plan, design, and construct staging areas as part of the turnpike system for the intended purpose of staging supplies for prompt provision of assistance to the public in a declared state of emergency; requiring the department, in consultation with the Division of Emergency Management, to select sites for such areas; requiring the department to give priority consideration to placement of such staging areas in specified counties, etc.</td>
<td>Favorable Yeas 8 Nays 0</td>
</tr>
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<td></td>
<td>Infrastructure and Security</td>
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<td></td>
<td>ATD</td>
<td>01/29/2020 Favorable</td>
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<td></td>
<td>AP</td>
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<tr>
<td>3</td>
<td>Review and Discussion of Fiscal Year 2020-2021 Budget Issues Relating to: Department of Economic Opportunity Department of Transportation Department of State Department of Military Affairs Division of Emergency Management Department of Highway Safety and Motor Vehicles</td>
<td>Presented</td>
<td></td>
</tr>
</tbody>
</table>
I. **Summary:**

SB 362 extends the scheduled repeal date for the Florida Tourism Industry Marketing Corporation, doing business as VISIT FLORIDA, until October 1, 2028, and removes the scheduled repeal date for the Division of Tourism Marketing within Enterprise Florida, Inc.

Without the bill, the statutory provisions for these entities will be repealed on July 1, 2020.

The five-year average of appropriations to VISIT FLORIDA is $70.8 million. If VISIT FLORIDA is repealed on July 1, 2020, the dissolved entity’s assets, after all legal liabilities and obligations have been paid or adequate provision for them have been made, will revert to the state.

The bill takes effect upon becoming law.

II. **Present Situation:**

**Enterprise Florida, Inc., and VISIT FLORIDA**

Enterprise Florida, Inc., (EFI) is a non-profit corporation created to act as the state’s economic development organization, using expertise from both the private and public sectors. EFI is not a unit of state government.¹

EFI is statutorily required to maintain at least five divisions related to the following areas:
- International trade and business development;
- Business retention and recruitment;
- Tourism marketing;

¹ Sections 288.901(1) and (2), F.S.
MINORITY BUSINESS DEVELOPMENT; AND
SPORTS INDUSTRY DEVELOPMENT. ²

EFI’s Division of Tourism Marketing is the mechanism created in statute through which EFI interacts and contracts with its direct support organization, VISIT FLORIDA. VISIT FLORIDA is the fictitious name for the Florida Tourism Industry Marketing Corporation, a non-profit corporation that serves as Florida’s statewide destination marketing organization and represents the state’s tourism industry. ³ In practice, VISIT FLORIDA is EFI’s tourism marketing division. The division is staffed by VISIT FLORIDA, but that staff is not employed by EFI. ⁴ VISIT FLORIDA’s primary responsibilities include:

- Administering domestic and international advertising campaigns;
- Conducting research on tourism and travel trends;
- Coordinating domestic and international marketing activities; and
- Managing the state’s four welcome centers. ⁵

VISIT FLORIDA is required to develop a four-year marketing plan for the state that addresses issues such as continuation of tourism growth in Florida, expansion to new or underrepresented markets, coordination with local and private sector partners on tourism advertising, and addressing emergency responses to disasters from a marketing standpoint. ⁶

VISIT FLORIDA also administers a number of small grant programs that provide organizations and state agencies funding for certain tourism-related activities. Grant funds average less than $700,000 per year. ⁷

EFI, in conjunction with the Department of Economic Opportunity (DEO), appoints VISIT FLORIDA’s 31-member board of directors. The board “provides guidance, input, and insight into the evolution and development of [VISIT FLORIDA] programs, processes, and messages; acts as a steering council for various committees; and works directly with [VISIT FLORIDA] executive staff to guide strategy.”⁸ VISIT FLORIDA’s board of directors is composed of 16 regional members, with at least two representing each of the six statutorily designated geographic areas of the state, and 15 additional tourism industry related members, including:

- One from the statewide rental car industry;
- Seven from tourist-related statewide associations;
- Three from county destination marketing organizations;
- One from the cruise industry;
- One from an automobile and travel services membership organization;

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² Section 288.92, F.S.
³ Section 288.1226, F.S. The fictitious name is registered with the Department of State, registration no. G18000088414.
⁴ Section 288.923(5), F.S.
⁶ Section 288.923(4)(c), F.S.
⁷ Florida Economic Development Program Evaluations – Year 5 at 23 and 35.
⁸ Id. at 21.
• One from the airline industry; and
• One from the space tourism industry.9

For the 2019-2020 fiscal year, VISIT FLORIDA received an appropriation of $50 million.10 Payments are made to VISIT FLORIDA through EFI from the DEO. VISIT FLORIDA enters into a funding agreement with EFI and the DEO and an operating agreement with EFI.11

Both VISIT FLORIDA and EFI’s division of tourism marketing will sunset on July 1, 2020, unless reviewed and saved from repeal by the Legislature.12

Economic Development Programs Evaluations

Pursuant to s. 288.0011(2)(b), F.S., the Office of Economic and Demographic Research (EDR) and the Office of Program Policy Analysis and Government Accountability (OPPAGA) must provide a detailed analysis of certain economic development programs according to a recurring schedule established in law. VISIT FLORIDA’s most recent evaluation was completed in January 2018 and covered Fiscal Years 2013-2014, 2014-2015, and 2015-2016.

OPPAGA Review

The OPPAGA is required to evaluate programs for effectiveness and value to the state taxpayers and to provide recommendations for consideration by the Legislature. The review determined that Florida is outpacing several other states in tourism growth and has a significant competitive advantage compared to other states with strong tourism industries, such as California, Nevada, New York, and Texas.13

As a public-private partnership, VISIT FLORIDA is required to obtain private sector contributions to match public contributions. Eligible matching contributions come from four categories:
• Direct cash contributions;
• Fees for services;
• Cooperative advertising, which is limited to partner expenditures for paid media placement and actual market value of contributed products, air time, and print space; and
• In-kind contributions, which is limited to the actual market value of promotional contributions of partner-supplied benefits or of nonpartner-supplied airtime or print space.14

VISIT FLORIDA has continually met the statutorily required one-to-one match of public and private funding. Over the review period, 73 percent of private sector contributions were in the

9 Section 288.1226(4), F.S.
10 Specific Appropriation 2328, s. 6, ch. 2019-115, L.O.F.
12 Sections 288.1226(14) and 288.923(6), F.S. The 2019-2020 fiscal year implementing bill extended the repeal date from October 1, 2019, to July 1, 2020. See s. 99, ch. 2019-116, L.O.F.
13 Florida Economic Development Program Evaluations – Year 5 at 19.
14 Section 288.1226(6), F.S.
form of industry-contributed promotional value. On average, VISIT FLORIDA spends 64 percent of its annual budget on media and industry cooperative advertising efforts; most of the remaining expenditures are comprised of fees and services and salaries and benefits. Certain contracts are subject to several reporting and transparency requirements.

VISIT FLORIDA’s paying partners, which include members of the hospitality, entertainment, and outdoor recreation industries, have expressed overall support for the agency’s mission and services.

**EDR Review**

The EDR is required to analyze the economic benefits of the programs included in the OPPAGA’s program evaluation. Economic benefit is defined as the direct, indirect, and induced gains in state revenues as a percentage of the state’s investment, including state grants, tax exemptions, tax refunds, tax credits, and other state incentives. The EDR uses the terms economic benefit and return on investment (ROI) synonymously; these terms do not address the overall effectiveness or benefit of a program and instead focus on tangible financial gains or losses to state revenues.

In its most recent review period, VISIT FLORIDA generated a positive ROI of 2.15. For every dollar spent on VISIT FLORIDA’s marketing efforts, the state received $2.15 back in tax revenue. From the state’s investment of $210.5 million over the review period, VISIT FLORIDA contributed approximately $13.5 billion to Florida’s GDP and $453.2 million in state revenue. VISIT FLORIDA’s positive ROI benefited from both the aggregate amount of spending and the types of purchases made by tourists, the majority of which are subject to state sales and use tax.

Though it is difficult to determine VISIT FLORIDA’s precise influence on the state’s tourism industry compared to that of other marketing efforts, the EDR used the agency’s Visitor Influencer Study to approximate that the agency was responsible for almost 10 percent of all marketing-influenced tourists over the review period.

**III. Effect of Proposed Changes:**

The bill extends the scheduled repeal date for the Florida Tourism Industry Marketing Corporation, known as VISIT FLORIDA, until October 1, 2028. The bill removes the scheduled

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15 *Florida Economic Development Program Evaluations – Year 5* at 22.

16 Chapter 2017-233, s. 17, L.O.F., created reporting and transparency requirements for contracts valued at $500,000 or more as well as new provisions for private sector contributions. See s. 288.1226(6) and (13), F.S.


18 *Return on Investment for VISIT FLORIDA* at 22. ROI is calculated by summing state revenues generated by a program less state expenditures invested in the program, and dividing that amount by the state’s investment. EDR uses the Statewide Model, a model that simulates Florida’s economy and captures the indirect and induced economic activity resulting from direct program effects, to calculate these numbers.

19 Id. at 25.

20 Id. at 19. This label is used to distinguish tourists from those who visited Florida due to other influences, such as visiting family and friends or participating in a specific hobby or pastime.
repeal date for the division of tourism marketing within Enterprise Florida, Inc. Without the bill, the statutory authorizations for these entities would be repealed on July 1, 2020.

The bill takes effect upon becoming law.

IV. **Constitutional Issues:**

A. **Municipality/County Mandates Restrictions:**

   None.

B. **Public Records/Open Meetings Issues:**

   None.

C. **Trust Funds Restrictions:**

   None.

D. **State Tax or Fee Increases:**

   None.

E. **Other Constitutional Issues:**

   None.

V. **Fiscal Impact Statement:**

A. **Tax/Fee Issues:**

   None.

B. **Private Sector Impact:**

   None.

C. **Government Sector Impact:**

   The five-year average of appropriations to VISIT FLORIDA is $70.8 million.\(^2\) If VISIT FLORIDA is repealed on July 1, 2020, the dissolved entity’s assets, after all legal liabilities and obligations have been paid or adequate provisions have been made, will revert to the state.

VI. **Technical Deficiencies:**

   None.

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\(^2\) Specific Appropriation 2328, s. 6, ch. 2019-115, L.O.F.; SA 2239, s. 6, ch. 2019-8, L.O.F.; s. 26, ch. 2017-233, L.O.F.; SA 2240, s. 6, ch. 2016-66, L.O.F.; and SA 2254, s. 6, ch. 2015-232, L.O.F.
VII. Related Issues:
None.

VIII. Statutes Affected:
This bill substantially amends the following sections of the Florida Statutes: 288.1226 and 288.923

IX. Additional Information:
A. Committee Substitute – Statement of Changes:
(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:
None.

This Senate Bill Analysis does not reflect the intent or official position of the bill’s introducer or the Florida Senate.
A bill to be entitled
An act relating to Florida tourism marketing; amending
s. 288.1226, F.S.; revising the scheduled repeal of
the Florida Tourism Industry Marketing Corporation
direct-support organization; amending s. 288.923,
F.S.; abrogating the scheduled repeal of the Division
of Tourism Marketing of Enterprise Florida, Inc.;
providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsection (14) of section 288.1226, Florida
Statutes, is amended to read:

288.1226 Florida Tourism Industry Marketing Corporation;
use of property; board of directors; duties; audit.—
(14) REPEAL.—This section is repealed October 1, 2028 July 1, 2020, unless reviewed and saved from repeal by the
Legislature.

Section 2. Subsection (6) of section 288.923, Florida
Statutes, is amended to read:

288.923 Division of Tourism Marketing; definitions;
responsibilities.—
(6) This section is repealed July 1, 2020, unless reviewed
and saved from repeal by the Legislature.

Section 3. This act shall take effect upon becoming a law.
THE FLORIDA SENATE

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Meeting Date 1/29/20

Bill Number (if applicable) S 362

Amendment Barcode (if applicable)

Topic VISIT FLORIDA

Name MICHAEL Rubin

Job Title VP

Address 502 E JEFFERSON ST
Street Tall FL

City State Zip

Phone 850-322-8088

Email Mike.Rubin@floridahouse.gov

Speaking: ☑ For ☐ Against ☐ Information
Waive Speaking: ☑ In Support ☐ Against
(The Chair will read this information into the record.)

Representing Florida Ports Council

Appearing at request of Chair: ☑ Yes ☐ No
Lobbyist registered with Legislature: ☑ Yes ☐ No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)
January 29, 2020

Meeting Date

362

Bill Number (if applicable)

Florida Tourism Marketing

Topic

Josh Aubuchon

Name

Attorney

Job Title

315 South Calhoun

Address

P.O. Box 32301

Tallahassee, FL 32301

City State Zip

Phone 224-7000

Email

Speaking: ☑️ For ☐ Against ☐ Information

Waive Speaking: ☑️ In Support ☐ Against
(The Chair will read this information into the record.)

Representing Florida Brewers Guild

Appearing at request of Chair: ☐ Yes ☑️ No

Lobbyist registered with Legislature: ☑️ Yes ☐ No

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THE FLORIDA SENATE

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Meeting Date: 1-29-20

Bill Number (if applicable): 362

Amendment Barcode (if applicable)

Topic: Visit Florida

Name: Shannon Belmont

Job Title: Research Analyst

Address: 106 W. Bronough St.

City: Tallahassee

State: FL

Zip: 32301

Phone: 850-222-5052

Email: Sbelmont@FloridaTaxwatch.org

Speaking: ☐ For ☐ Against ☐ Information

Waive Speaking: ☑ In Support ☐ Against

(The Chair will read this information into the record.)

Representing: Florida Taxwatch

Appearing at request of Chair: ☐ Yes ☑ No

Lobbyist registered with Legislature: ☐ Yes ☑ No

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S-001 (10/14/14)
THE FLORIDA SENATE

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1/29/2020
Meeting Date

SB 362
Bill Number (if applicable)

Topic Florida Tourism Marketing

Name Lauren Storch

Job Title Government Affairs

Address 601 E. Kennedy Blvd.

Phone 813-274-6831

City Tampa

State FL

Zip 33602

Email Storch.la@HCFL.gov

Speaking: ✑ For ☐ Against ☐ Information

Waive Speaking: ☐ In Support ☑ Against
(The Chair will read this information into the record.)

Representing Hillsborough County

Appearing at request of Chair: ☑ Yes ☐ No

Lobbyist registered with Legislature: ☑ Yes ☐ No

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This form is part of the public record for this meeting.
Jan. 29, 2020

Meeting Date

Topic Florida Tourism Marketing

Name Richard Turner

Job Title Sen. Vice President

Address 230 S. Adams St.

Phone 850 224-2250

Email RTurner@FLRA.org

City Tallahassee

State FL

Zip 32301

Speaking: ☒ For ☐ Against ☐ Information

Representing Florida Restaurant & Lodging Association

Waive Speaking: ☒ In Support ☐ Against
(The Chair will read this information into the record.)

Appearing at request of Chair: ☐ Yes ☒ No

Lobbyist registered with Legislature: ☒ Yes ☐ No

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S-001 (10/14/14)
THE FLORIDA SENATE

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Meeting Date: 1/29

Bill Number (if applicable): 362

Amendment Barcode (if applicable):

Topic: Tourism Marketing

Name: Breaster Bevis

Job Title: Senior VP

Address: 5/6 W Adams

Phone:

Email:

Speaking: [ ] For [ ] Against [ ] Information

Waive Speaking: [ ] In Support [ ] Against

(The Chair will read this information into the record.)

Representing: Associated Industries of Florida

Appearing at request of Chair: [ ] Yes [ ] No

Lobbyist registered with Legislature: [ ] Yes [ ] No

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THE FLORIDA SENATE

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Meeting Date 1/29/2020

Bill Number (if applicable) 362

Amendment Barcode (if applicable)

Topic Florida Tourism Marketing

Name Jennifer Green

Job Title

Address P.O. Box 390
Street Tallahassee
City State FL 32302 Zip

Phone (850) 841-1726

Email jennife@libertypartnersfl.com

Waive Speaking: Yes In Support Against
(The Chair will read this information into the record.)

Representing Expedia Group

Speaking: □ For □ Against □ Information

Appearing at request of Chair: □ Yes □ No

Lobbyist registered with Legislature: □ Yes □ No

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THE FLORIDA SENATE
APPEARANCE RECORD

Meeting Date: 1/29/2020

Bill Number (if applicable): 362

Amendment Barcode (if applicable): 

Topic: Florida Tourism Marketing

Name: Melanie Bostick

Job Title: 

Address: P.O. Box 390

Phone: (850) 841-1726

Email: melanie@libertypartnersfl.com

Speaking: [ ] For [ ] Against [ ] Information

Waive Speaking: [ ] In Support [ ] Against
(The Chair will read this information into the record.)

Representing: Florida Attractions Association

Appearing at request of Chair: [ ] Yes [ ] No

Lobbyist registered with Legislature: [ ] Yes [ ] No

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S-001 (10/14/14)
THE FLORIDA SENATE
APPEARANCE RECORD

1/29/20
Meeting Date

Topic Florida Tourism Marketing

Name Malinda Horton

Job Title Executive Director

Address 459 Cedar Hill Road
Street
Tallahassee FL 32312
City State Zip

Phone 850-933-3066
Email fam@flamuseums.org

Speaking: ☐ For ☐ Against ☐ Information
Waive Speaking: ☑ In Support ☐ Against
(The Chair will read this information into the record.)

Representing Florida Association of Museums

 Appearing at request of Chair: ☑ Yes ☐ No
 Lobbyist registered with Legislature: ☑ Yes ☐ No

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THE FLORIDA SENATE

APPEARANCE RECORD

1-29-20
Meeting Date

SB 362
Bill Number (if applicable)

TOURISM MARKETING
Topic

JACK HERBERT
Name

2655 ULMERTON RD #276
Address

CLEARWATER, FL
City

July 30, 2020
State

727-560-3323
Phone

JACKTHEMALLARINC.COM
Email

For
Speaking: 

Information

In Support
Waive Speaking:
(The Chair will read this information into the record.)

Representing

AMERICAN ADVERTISING FEDERATION

Appearing at request of Chair: Yes No

Lobbyist registered with Legislature: Yes No

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S-001 (10/14/14)
THE FLORIDA SENATE

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1/29/20

Meeting Date

Florida Tourism Marketing

Topic

Phillip Suderman

Name

Policy Director

Job Title

Phone

Email

Address

City

State

Zip

Speaking: ☑ For ☐ Against ☐ Information

Waive Speaking: ☐ In Support ☐ Against
(The Chair will read this information into the record.)

Representing Americans for Prosperity

Appearing at request of Chair: ☑ Yes ☐ No

Lobbyist registered with Legislature: ☑ Yes ☐ No

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This form is part of the public record for this meeting.

S-001 (10/14/14)
Meeting Date: 1/30/20

Bill Number (if applicable): 8102

Amendment Barcode (if applicable): ____________

Topic: VISIT FL

Name: CANDAYA JOSHI

Job Title: POLICY DIRECTOR

Address: ____________________________

Street: ____________________________

City: ____________________ State: __________ Zip: __________

Phone: ____________________________

Email: ____________________________

Speaking: ☐ For ☐ Against ☐ Information

Waive Speaking: ☐ In Support ☐ Against
(The Chair will read this information into the record.)

Representing: FL CHAMBER OF COMMERCE

Appearing at request of Chair: ☐ Yes ☑ No

Lobbyist registered with Legislature: ☐ Yes ☐ No

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THE FLORIDA SENATE

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Meeting Date 11/29/20

Bill Number (if applicable) 362

Amendment Barcode (if applicable)

Topic VISIT FLORIDA

Name RAMON MAURY

Job Title

Address PO BOX 10245

Street

City

State

Zip 32302

Phone 222 1528

Email

Email

Speaking: X For ☐ Against ☐ Information

Waive Speaking: ☐ In Support X Against

(The Chair will read this information into the record.)

Representing ANWR FLORIDA

Appearing at request of Chair: ☐ Yes ☐ No

Lobbyist registered with Legislature: ☐ Yes ☐ No

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THE FLORIDA SENATE

APPEARANCE RECORD

( Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Meeting Date 1/29/20

Bill Number (if applicable) SB 362

Amendment Barcode (if applicable)

Topic Florida Tourism Marketing

Name Andy Palmer

Job Title lobbyist

Address 119 S. Monroe St., Suite 200

Phone (850) 205-9000

Email Andy.Palmer@mhdfirm.com

Address Street

City Tallahassee

State Fl

Zip 32301

Speaking: ☐ For ☐ Against ☐ Information

Waive Speaking: ☒ In Support ☐ Against

(The Chair will read this information into the record.)

Representing Asian American Hotel Owner Association (AAHOA)

Appearing at request of Chair: ☐ Yes ☒ No

Lobbyist registered with Legislature: ☒ Yes ☐ No

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This form is part of the public record for this meeting.

S-001 (10/14/14)
Tourism

Sex & Buds Clay County, Homes

2901-2910 HWY 21

MIDDLEBURG, FL 32068

Phone 904 415 3221

Email SEX&BUDS10@Gmail.com

For

In Support

Against

This form is part of the public record for this meeting.
November 5, 2019

Honorable Travis Hutson, Chair
Appropriations Subcommittee on Transportation, Tourism, and Economic Development
201 The Capitol
404 South Monroe Street
Tallahassee, FL 32399-1100

Dear Chair Hutson,

I am writing to request that SB 362, Florida Tourism Marketing, be placed on the agenda to be heard in the Appropriations on Transportation, Tourism, and Economic Development Subcommittee.

I appreciate your consideration in this matter.

Sincerely,

Ed Hooper

Cc: Staff Director, Jennifer Hrdlicka
Administrative Assistant, Rael Candelaria
The Florida Senate
BILL ANALYSIS AND FISCAL IMPACT STATEMENT
(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By: The Professional Staff of the Appropriations Subcommittee on Transportation, Tourism, and Economic Development

BILL: SB 7020
INTRODUCER: Infrastructure and Security Committee
SUBJECT: Emergency Staging Areas
DATE: January 28, 2020

I. Summary:

SB 7020 authorizes the Florida Department of Transportation (FDOT) to plan, design, and construct staging areas for emergency response on the turnpike system. These areas are for the staging of emergency supplies, equipment, and personnel to facilitate the prompt provision of emergency assistance to the public in response to a declared state of emergency.

The bill directs the FDOT, in consultation with the Division of Emergency Management (DEM), to consider certain factors when selecting a proposed site, and the FDOT is authorized to acquire property necessary for such staging areas. The bill requires the FDOT to give priority consideration to placement of such staging areas in counties with a population of 200,000 or less in which a multi-use corridor of regional significance is located.

The bill grants the FDOT power to authorize other uses of a staging area and requires that staging-area projects be included in the FDOT’s work program.

The fiscal impact of this bill is indeterminate. The FDOT must first exercise the authority granted in this bill and select a site or sites, in consultation with DEM, and estimate the costs to plan, design, and construct the staging areas. These costs are unknown at this time. Increased availability of staging areas along the turnpike system may offset future costs.

The bill takes effect July 1, 2020.

II. Present Situation:

Emergency Declaration and Staging Areas

Chapter 252, F.S., confers certain emergency powers upon the Governor, the DEM, and the governing bodies of each political subdivision of the state when an emergency or disaster occurs
in Florida.\(^1\) Section 252.36(2), F.S., authorizes the Governor to declare a state of emergency by executive order or proclamation if the Governor finds an emergency or the threat of an emergency has occurred or is about to occur.\(^2\) The Governor’s order or proclamation, among other items:

- Activates the emergency mitigation, response, and recovery aspects of the applicable state, local, and inter-jurisdictional emergency management plans, and
- Activates plans and resources to carry out the distribution of any supplies, equipment, and materials, and facilities relating to emergencies.

Section 252.359, F.S., charges DEM with establishing “a statewide system to facilitate the transportation and distribution of essentials in commerce”…“to meet the needs of residents affected during a declared emergency and to ensure continuing economic resilience of communities impacted by disaster.”\(^3\) Similarly, among other related authority, political subdivisions are authorized to obtain and distribute equipment, materials, and supplies for emergency management purposes.\(^4\)

Generally, when the Governor declares a state of emergency, the acquisition of property for staging area purposes involves similar processes at both the state and local level – identification of a potential site and execution of an agreement for use of the site. For example, DEM logistics personnel work with regional coordination teams and other DEM field staff to identify potential staging area sites suitable for the expected emergency. For purposes of executing a memorandum of agreement (MOU), the DEM requires the site location and owner, a point of contact, the square footage of the site, and photos or maps of the site. Locations are finalized after a site visit with the site owner to verify the site’s feasibility for use. If agreement is reached, an MOU is executed. The acquired sites are mobilized to ensure resources are logged, prepared, and readied for redeployment to an impacted area.\(^5\)

Pre-designated sites are also used for staging. For example, the FDOT allows utility providers and first responders to use commercial motor vehicle weigh stations as staging areas, most of which are along I-75. The FDOT also uses its maintenance yards and operations centers to stage FDOT crews and contracted crews.\(^6\), \(^7\)

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\(^1\) Section 252.32(1)(b), F.S.
\(^2\) The law provides that the state of emergency continues until the Governor finds the emergency conditions no longer exist and terminates the state of emergency. However, a state of emergency may not exist for more than 60 days unless the Governor renews it. The Legislature may terminate a state of emergency at any time by concurrent resolution.
\(^3\) Section 252.359, F.S., defines the term, “essentials,” to mean goods that are consumed or used as a direct result of a declared emergency, or that are consumed or used to preserve, protect, or sustain life, health, safety, or economic well-being.
\(^4\) Section 252.38(3), F.S.
\(^5\) See DEM email to Senate Infrastructure and Security Committee staff November 14, 2019 (copy on file in the Senate Infrastructure and Security Committee).
\(^6\) See the FDOT email to Senate Infrastructure and Security Committee staff November 18, 2019 (copy on file in the Senate Infrastructure and Security Committee).
\(^7\) For a map of the FDOT’s maintenance yards and operations centers, see FDOT, Transportation Organizational Partners Map, select Legend icon, bottom left, available at https://fdot.maps.arcgis.com/apps/webappviewer/index.html?id=659db618c58d4a279bc95386ab20fe30 (last visited January 10, 2020).
At the local level, both pre-designated sites and sites identified in anticipation of need may be used. For example, Leon County Emergency Management staff advise that both the county and the City of Tallahassee have regularly used public property (such as the fairgrounds and the airport), as well as private property for staging areas.\(^8\)

**Florida’s Turnpike**

The Florida Turnpike Enterprise (FTE) within the FDOT is empowered to plan, construct, maintain, repair, and operate the Florida Turnpike System. The term, “turnpike system,” is defined to mean “those limited access toll highways and associated feeder roads and other structures, appurtenances, or rights previously designated, acquired, or constructed pursuant to the Florida Turnpike Enterprise Law and such other additional turnpike projects as may be acquired or constructed as approved by the Legislature.”\(^9\) The turnpike system currently includes the mainline from Miami to Central Florida, as well as the Homestead Extension, Sawgrass Expressway, Seminole Expressway, Beachline Expressway, Southern Connector Extension, Veterans Expressway, Suncoast Parkway, Polk Parkway, Western Beltway, and the I-4 Connector.\(^10\)

In addition, any future multi-use corridor of regional significance (M-CORES corridor) constructed as authorized under s. 338.2278, F.S., will be part of the turnpike system. Enacted during the 2019 Regular Session, M-CORES is a program designed to advance construction of regional corridors that will accommodate multiple modes of transportation and multiple types of infrastructure. The specific purpose of the program is to revitalize rural communities, encourage job creation in those communities, and provide regional connectivity while leveraging technology, enhancing quality of life and public safety, and protecting the environment and natural resources. The following three corridors comprise the M-CORES Program:

- Southwest-Central Florida Connector (Collier County to Polk County);
- Suncoast Connector (Citrus County to Jefferson County); and
- Northern Turnpike Connector (northern terminus of the Florida Turnpike northwest to the Suncoast Parkway).\(^11\)

**FDOT Acquisition of Property**

Section 338.04, F.S., grants the FDOT’s FTE (and others, collectively called “authorities”) authorization to acquire private or public property and property rights for limited access facilities and service roads in the same manner as they are authorized to acquire property or property rights for highways. That process involves negotiated sales or, failing successful negotiation, the power of eminent domain granted to the FDOT under s. 337.27, F.S.

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\(^8\) Telephone conversation between Senate Infrastructure and Security Committee staff and Leon County Emergency Management staff November 12, 2019.

\(^9\) Section 338.221(6), F.S.

\(^10\) For a map of the system, see Florida’s Turnpike, under the About heading, available at [http://www.floridasturnpike.com/about.html](http://www.floridasturnpike.com/about.html) (last visited January 10, 2020).

\(^11\) For additional detailed M-CORES information, see the FDOT M-CORES site, available at [https://floridamcores.com/#home](https://floridamcores.com/#home) (last visited January 10, 2020).
Eminent domain is the constitutional power of the government to take private property for public use. Chapters 73 and 74, F.S., provide for eminent domain and proceedings supplemental to eminent domain, respectively. Chapter 73, F.S., specifies the pre-suit negotiation requirements, the petition filing requirements, the service of process and publication requirements, the pretrial process, jury trial process, and post-trial process. Chapter 74, F.S., sets out the supplemental proceedings to eminent domain, including provisions allowing a governmental entity to take possession and title of property in advance of entry of final judgment by depositing with the court an amount no less than the governmental entity’s good faith estimate of the value of the property being sought.

Before an eminent domain proceeding can be filed, the FDOT must attempt to negotiate in good faith with the fee owner of the property to be acquired and attempt to reach an agreement regarding the amount of compensation to be paid for the owner’s property.12 The condemning authority must meet additional requirements, such as providing the owner with a written offer, notifying the owner of statutory rights to receive fees and costs,13 and notifying business owners of all of their rights.14 Once a petition for eminent domain is filed, both the FDOT and the owner must make offers of judgment; i.e., an offer to have judgment entered for payment of compensation for amounts specified in the offers.

In accordance with s. 73.071, F.S., eminent domain trials for valuation of property are argued before a twelve-person jury. The amount of compensation is determined as of the date of trial, or the date upon which title passes, whichever occurs first. The jury determines solely the amount of compensation to be paid. Generally, whether the parties settle prior to or after a petition is filed, the landowners and business owners are entitled to attorney fees15 and reasonable costs incurred, including appraisal fees and accountant fees.16

**The Florida Transportation Code**

The Florida Transportation Code (code)17 includes all Florida Statutes governing the duties and responsibilities for the FDOT. The code authorizes FDOT to provide space to facilitate the conduct of research and demonstration projects relative to innovative transportation technologies18 or serve as staging areas for the FDOT’s construction and maintenance contractors.19 The sites may provide additional or overflow parking for both commercial motor vehicles and other vehicular traffic20 or serve other functions, such as making fuel or food services available to travelers.21

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12 Section 73.015, F.S.
13 Section 73.0511, F.S.
14 Section 73.015(2), F.S.
15 Section 73.092, F.S.
16 Section 73.091, F.S.
17 Chapters 334-339, 348, and 349 and ss. 332.003-332.007, 351.35, 351.36 351.37, and 861.011, F.S.
18 Section 334.044(21), F.S.
19 Section 337.11(1), F.S.
20 Id.
21 Section 338.234, F.S.
III. Effect of Proposed Changes:

The bill authorizes the FDOT to plan, design, and construct staging areas for emergency response as part of the turnpike system. The sites are intended to be designated areas for the staging of emergency supplies, equipment, and personnel to facilitate the prompt provision of emergency assistance to the public in response to a declared state of emergency. The bill provides that emergency supplies, such as water, fuel, generators, vehicles, equipment, and other related materials, staged at key geographic points will aide in emergency response and assistance, including evacuations, deployment of emergency-related supplies and personnel, and restoration of essential services.

In selecting a proposed site, the bill directs the FDOT, in consultation with the DEM, to consider the extent to which a proposed site for a staging area:

- Is located in a geographic area that best facilitates wide dissemination of emergency-related supplies and equipment;
- Provides ease of access to major highways and other transportation facilities;
- Is sufficiently large to accommodate staging of a significant amount of emergency-related supplies and equipment;
- Provides space in support of emergency preparedness and evacuation activities, such as fuel reserve capacity;
- Could be used during non-emergency periods for commercial motor vehicle parking or other uses; and
- Is consistent with other state and local emergency management considerations.

The FDOT must give priority consideration to placement of emergency staging areas in counties with a population of 200,000 or less in which an M-CORES corridor is located.22

The bill authorizes the FDOT to acquire property and property rights necessary for such staging areas as provided in s. 338.04, F.S., through negotiated sales or the eminent domain process. The FDOT is also granted the power to authorize other uses of a staging area, as provided in the Florida Transportation Code, including, but not limited to, commercial motor vehicle parking to comply with federal hours of service off-duty and sleeper berth requirements and for other vehicular parking to provide rest for drivers.

Lastly, the bill requires that staging area projects be included in the FDOT’s work program.23

The increased availability of staging areas may elevate the efficiency of response to emergencies in this state, thereby facilitating faster recovery from such emergencies for both the public and private sectors, including, but not limited to, quicker resumption of market activity, such as tourism. Authorization for other appropriate uses of the proposed staging areas during non-emergency periods may result in other economic efficiencies.

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22 The county population is as determined by the most recent official state estimate pursuant to s. 186.901, F.S.
23 The FDOT’s work program is developed pursuant to s. 339.175, F.S. FDOT is responsible for developing a five-year plan of transportation projects in partnership with other entities such as communities, metropolitan planning organizations, local governments, other state and federal agencies, modal partners, and regional entities.
The bill takes effect July 1, 2020.

IV. **Constitutional Issues:**

A. **Municipality/County Mandates Restrictions:**
   None.

B. **Public Records/Open Meetings Issues:**
   None.

C. **Trust Funds Restrictions:**
   None.

D. **State Tax or Fee Increases:**
   None.

E. **Other Constitutional Issues:**
   None.

V. **Fiscal Impact Statement:**

A. **Tax/Fee Issues:**
   None.

B. **Private Sector Impact:**

   Increased availability of staging areas on the turnpike system may provide the general public with earlier provision of essential emergency supplies during emergencies and may provide additional benefits, such as increased availability of parking on the turnpike system, during non-emergency periods. The business community may experience a positive impact in that more efficient emergency response may allow for a faster return to normal market activity. The FDOT’s maintenance and construction contractors may benefit from increased availability of staging areas during non-emergency periods.

C. **Government Sector Impact:**

   The fiscal impact of this bill is indeterminate. The FDOT must first exercise the authority granted in this bill and select a site or sites, in consultation with DEM, and estimate the costs to plan, design, and construct the staging areas. These costs are unknown at this time. However, having such staging areas in place may reduce costs associated with providing necessary staging areas for emergency response purposes, for both state and local governments, and may reduce costs incurred by the FDOT for the provision of other uses authorized by the bill during non-emergency periods of time.
VI.  **Technical Deficiencies:**

None.

VII. **Related Issues:**

None.

VIII. **Statutes Affected:**

This bill creates section 338.236 of the Florida Statutes.

IX. **Additional Information:**

A. **Committee Substitute – Statement of Changes:**
   (Summarizing differences between the Committee Substitute and the prior version of the bill.)

   None.

B. **Amendments:**

   None.

This Senate Bill Analysis does not reflect the intent or official position of the bill’s introducer or the Florida Senate.
A bill to be entitled An act relating to emergency staging areas; creating s. 338.236, F.S.; authorizing the Department of Transportation to plan, design, and construct staging areas as part of the turnpike system for the intended purpose of staging supplies for prompt provision of assistance to the public in a declared state of emergency; requiring the department, in consultation with the Division of Emergency Management, to select sites for such areas; providing factors to be considered by the department and division in selecting sites; requiring the department to give priority consideration to placement of such staging areas in specified counties; authorizing the department to acquire property necessary for such staging areas; authorizing the department to authorize certain other uses of staging areas; requiring staging area projects to be included in the department’s work program; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 338.236, Florida Statutes, is created to read:

338.236 Staging areas for emergencies. - The Department of Transportation may plan, design, and construct staging areas to be activated during a declared state of emergency at key geographic locations on the turnpike system. Such staging areas must be used for the staging of emergency supplies, such as water, fuel, generators, vehicles, equipment, and other related materials, to facilitate the prompt provision of emergency assistance to the public, and to otherwise facilitate emergency response and assistance, including evacuations, deployment of emergency-related supplies and personnel, and restoration of essential services.

1. In selecting a proposed site for a designated staging area under this section, the department, in consultation with the Division of Emergency Management, must consider the extent to which such site:

a. Is located in a geographic area that best facilitates the wide dissemination of emergency-related supplies and equipment;

b. Provides ease of access to major highways and other transportation facilities;

c. Is sufficiently large to accommodate the staging of a significant amount of emergency-related supplies and equipment;

d. Provides space in support of emergency preparedness and evacuation activities, such as fuel reserve capacity;

e. Could be used during nonemergency periods for commercial motor vehicle parking and for other uses; and

f. Is consistent with other state and local emergency management considerations.

2. The department must give priority consideration to placement of such staging areas in counties with a population of 200,000 or fewer, as determined by the most recent official estimate pursuant to s. 186.901, in which a multi-use corridor of regional economic significance, as provided in s. 338.2278, is
located.

(2) The department may acquire property and property rights necessary for such staging areas as provided in s. 338.04.

(3) The department may authorize other uses of a staging area as provided in the Florida Transportation Code, including, but not limited to, for commercial motor vehicle parking to comply with federal hours-of-service off-duty requirements or sleeper berth requirements and for other vehicular parking to provide rest for drivers.

(4) Staging area projects must be included in the work program developed by the department pursuant to s. 339.135.

Section 2. This act shall take effect July 1, 2020.
**The Florida Senate**

**Appearance Record**

1/29/20  

**Meeting Date**  

**SB 7020**  

**Topic**

Name: **Jared Rosenstein**  

Job Title: **Legislative Affairs Dir.**  

Address: **2555 Shuman Ave Blvd**

- **Street**: Tallahassee  
- **City**: Tallahassee  
- **State**: FL  
- **Zip**: 32301

**Phone**: 786-247-8716

**Email**: Jared.rosenstein@em.my.gov

Speaking: **X** For  

- **For**  
- **Against**  
- **Information**

Waive Speaking: **X** In Support  

(Chair will read this information into the record.)

Representing: **Dir. Moskowitz**  

At request of Chair: **X** Yes  

- **Yes**  
- **No**

Lobbyist registered with Legislature: **X** Yes  

- **Yes**  
- **No**

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.  

S-001 (10/14/14)
THE FLORIDA SENATE

APPEARANCE RECORD

(Measure BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1/29/20

Meeting Date

7020

Bill Number (if applicable)

________________________

Amendment Barcode (if applicable)

Topic

Name

David Cozen

Job Title

Address

1647 Crest St

Street

City

Tampa

State

FL

Zip

33601

Phone

941-323-2404

Email

collinscalelo@flsenate.gov

Speaking: ☐ For ☒ Against ☐ Information

Waive Speaking: ☐ In Support ☐ Against

(The Chair will read this information into the record.)

Representing

Siera 420 FC

Appearing at request of Chair: ☐ Yes ☒ No

Lobbyist registered with Legislature: ☐ Yes ☐ No

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The Florida Senate

Appearance Record

(Receive BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

1/29/2020
Meeting Date

SB 7020
Bill Number (if applicable)

Infrastructure
Topic

Sex & Boys Clay County Fut 2overs
Name

Sex Toys of Clay County
Job Title

Middleburg Fl 32068
Address

2901 S. 2900 Hwy 21

Phone 904/415-3221

Email SexBuds10

Speaking: ☑ For ☐ Against ☐ Information

Waive Speaking: ☐ In Support ☐ Against
(The Chair will read this information into the record.)

Representing ____________________________

Appearing at request of Chair: ☑ Yes ☐ No
Lobbyist registered with Legislature: ☐ Yes ☑ No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.
To: Senator Travis Hutson, Chair  
   Appropriations Subcommittee on Transportation, Tourism and Economic Dev.

Subject: Committee Agenda Request

Date: December 18, 2019

I respectfully request that Senate Bill #7020, relating to Emergency Staging Areas, be placed on the:

☐ committee agenda at your earliest possible convenience.
☒ next committee agenda.

Senator Tom Lee  
Florida Senate, District 20

File signed original with committee office  
S-020 (03/2004)
Senate Appropriations Subcommittee on Transportation, Tourism, and Economic Development

FY 2020-2021 Subcommittee Budget Proposal

Budget Spreadsheet

Senator Hutson, Chair
Senator Thurston, Vice Chair

January 29, 2020
<table>
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<tr>
<th>Row#</th>
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### Transportation, Tourism, and Economic Development

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**AGENCY / DEPARTMENT**

**ISSUE CODE**

**ISSUE TITLE**

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**Transparency and Accountability**

- **Realignment of Staff**
  - Transfers FTE and federal funds to Div. of Finance and Admin.
  - Reduces the Grants and Donations Trust Fund by for the Technical and Planning Assistance program.

- **Fund Source Realignment**
  - Deduct 1.00
  - Add 1.00

**Budget Restructuring**

- **Startup:** 1,475.00
  - 58,890
  - NR GR: 38,674,582
  - SEED TF: 635,158,411
  - OTHER TFs: 673,832,993
  - ALL TRUST: 673,891,883

- **Startup Recurring Fixed Capital Outlay:** 2,000,000
  - 2,000,000
  - 3,200,000
  - 5,200,000

**Division of Community Development**

- **Budget Restructure - Add (1803010):**
  - Div. of Community Development Budget Restructure - Add
  - Transfers FTE and federal funds to Div. of Finance and Admin.
  - REDuces the Grants and Donations Trust Fund
  - SEED TF: 1,000,000
  - OTHER TFs: 1,000,000

- **Budget Restructure - Deduct (1804010):**
  - Div. of Community Development Budget Restructure - Deduct
  - Transfers FTE and federal funds to Div. of Finance and Admin.
  - REDuces the Grants and Donations Trust Fund
  - SEED TF: (1,000,000)
  - OTHER TFs: (1,000,000)

**Division of Finance and Administration**

- **Budget Restructure - Add (1807080):**
  - Transfers FTE and federal funds to Div. of Finance and Admin.
  - REDuces the Grants and Donations Trust Fund
  - SEED TF: 362,384
  - OTHER TFs: 362,384

- **Budget Restructure - Deduct (1807070):**
  - Transfers FTE and federal funds to Div. of Finance and Admin.
  - REDuces the Grants and Donations Trust Fund
  - SEED TF: (362,384)
  - OTHER TFs: (362,384)

**Division of Information Services and Support**

- **Budget Restructure - Deduct (2000100):**
  - Transfers federal funds to Div. of Info. Services and Support
  - REDuces the Grants and Donations Trust Fund
  - SEED TF: (100,000)
  - OTHER TFs: (100,000)

**Division of Information Services and Support**

- **Budget Restructure - Add (2000200):**
  - Transfers federal funds to Div. of Info. Services and Support
  - REDuces the Grants and Donations Trust Fund
  - SEED TF: 100,000
  - OTHER TFs: 100,000

**Direct Billing for Administrative Hearings**

- **Realignment of Budget Authority (2503080):**
  - Transfers federal funds to Div. of Info. Services and Support
  - REDuces the Grants and Donations Trust Fund
  - SEED TF: 200,000
  - OTHER TFs: 200,000

**Reemployment Assistance Appeals Commission**

- **Reduction of Positions (3200500):**
  - Transfers federal funds to Div. of Info. Services and Support
  - REDuces the Grants and Donations Trust Fund
  - SEED TF: (378,303)
  - OTHER TFs: (378,303)

**Reduce Supplemental Nutrition Assistance Program**

- **Reduction of Positions (33V0050):**
  - Transfers federal funds to Div. of Info. Services and Support
  - REDuces the Grants and Donations Trust Fund
  - SEED TF: (424,765)
  - OTHER TFs: (424,765)

**Eliminate Unfunded Budget**

- **Realignment of Budget Authority (330F000):**
  - Transfers federal funds to Div. of Info. Services and Support
  - REDuces the Grants and Donations Trust Fund
  - SEED TF: (324,548)
  - OTHER TFs: (324,548)

**Reduce Economic Development Tools Base Funding**

- **Realignment of Budget Authority (3300600):**
  - Transfers federal funds to Div. of Info. Services and Support
  - REDuces the Grants and Donations Trust Fund
  - SEED TF: (1,000,000)
  - OTHER TFs: (1,000,000)

**Fund Source Realignment**

- **Realignment of Budget Authority (3400030):**
  - Transfers federal funds to Div. of Info. Services and Support
  - REDuces the Grants and Donations Trust Fund
  - SEED TF: (58,890)
  - OTHER TFs: (58,890)

**Fund Source Realignment**

- **Realignment of Budget Authority (3400040):**
  - Transfers federal funds to Div. of Info. Services and Support
  - REDuces the Grants and Donations Trust Fund
  - SEED TF: 58,890
  - OTHER TFs: 58,890
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<th>ISSUE CODE</th>
<th>ISSUE TITLE</th>
<th>FTE</th>
<th>GR TOTAL</th>
<th>REC GR</th>
<th>NR GR</th>
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<td>Rural Revolving Loan Fund</td>
<td>Additional funding above the recurring base funding of $1.17 million for the Rural Community Development Revolving Loan Fund.</td>
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<td>4700070</td>
<td>Economic Development Tools</td>
<td>Funding for the economic development toolkit (pay for performance contracts for QTI, QDSC, HIPI, Brownfields bonus, and Brownfield redevelopment programs.</td>
<td>14,000,000</td>
<td>-</td>
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<td>4200470</td>
<td>Florida Job Growth Grant Funding</td>
<td>Funding for the Florida Job Growth Grant Fund. This program provides grants for public infrastructure and job training.</td>
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<td>4300210</td>
<td>Visit Florida - Recurring Funding</td>
<td>Funding for the state's official tourism and marketing corporation.</td>
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<td>-</td>
<td>26,000,000</td>
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<td>Visit Florida - Special Advertising Campaign</td>
<td>Funding to market Florida's colleges and universities.</td>
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<td>Space Florida - Financing Program for Aerospace Industry</td>
<td>Funding supports the state's spaceport operations as well as enables the development of opportunities for financing, research, and workforce and business development.</td>
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<td>Revolving Loan Fund Program</td>
<td>Funding for federal grant to create a revolving loan fund program for small business in the region impacted by Hurricane Michael.</td>
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<td>Affordable housing funding for SAIL, Homeownership Assistance Program, Predevelopment Loan Program, Affordable Housing Guarantee Program, and Affordable Housing Catalyst Program.</td>
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<td>Culinary Workforce Training Program at Second Harvest Food Bank of Central Florida (Senate Form 1964)</td>
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<td>City of Winter Haven Enhanced Governmental Connectivity Through High-Speed Fiber (Senate Form 1923)</td>
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<td>City of Winter Haven Dark Fiber Activation of the Industrial Development Zone (Senate Form 1824)</td>
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<td>Bergeron Rodeo Grounds Improvements - Davie (Senate Form 1876)</td>
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<td>Santa Rosa County Recreational Fields at Pensacola State College (Senate Form 2529)</td>
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<td>Windley Key &amp; Key Heights Affordable Housing Project (Senate Form 2066)</td>
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<td>City of Port St. Joe Splash Pad (Senate Form 2270)</td>
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<td>Central Florida Zoo &amp; Botanical Gardens Rain Harvesting (Senate Form 1966)</td>
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<td>Sarah Vande Berg Tennis Center - Zephyrhills (Senate Form 1873)</td>
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<td>Fort Myers Centennial Park Upgrades for Children with Unique Abilities (Senate Form 2019)</td>
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<td>Mote Marine Laboratory STEM Education Teaching Laboratories - Sarasota (Senate Form 2487)</td>
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**ECONOMIC OPPORTUNITY**

1,469,000 85,137,363 2,000,000 83,137,363 77,527,940 1,084,545,310 1,162,073,250 1,247,210,613
<p>| Row# | ISSUE CODE | ISSUE TITLE | AGENCY / DEPARTMENT | ATD SUBCOMMITTEE RECOMMENDATIONS | FTE | GR TOTAL | REC GR | NR GR | SEED TF | OTHER TFs | ALL TRUST | ALL FUNDS |
|------|------------|-------------|---------------------|----------------------------------|-----|----------|--------|-------|---------|-----------|-----------|-----------|-----------|
| 81   |            |             |                     |                                  |     |          |        |       |         |           |           |           |           |
| 82   |            |             |                     |                                  |     |          |        |       |         |           |           |           |           |
| 83   | 1100001    | Startup (OPERATING) | HIGHWAY SAFETY | 4,333.00                        |     |          |        |       |         |           | 480,175,512| 480,175,512| 480,175,512|
| 84   | 1600630    | Transfer from the Deferred-Payment Commodities Category to the Lease-Purchase of Equipment Category - Add | Provides for a recurring budget amendment to address future operating needs in the Lease-Purchase of Equipment category. See issue code 1600640. | - | - | - | 35,000 | 35,000 | 35,000 | 84 |
| 85   | 1600640    | Transfer from the Deferred-Payment Commodities Category to the Lease-Purchase of Equipment Category - Deduct | See issue code 1600630. | - | - | - | (35,000) | (35,000) | (35,000) | 85 |
| 86   | 1800580    | Realign Agency Spending Authority to Address Operational Needs - Add | Provides for the realignment of funds within budget entities in the Contracted Services, Expense, Salary, and Overtime categories to meet future operation needs. See issue code 1800590. | - | - | - | 1,907,589 | 1,907,589 | 1,907,589 | 86 |
| 87   | 1800590    | Realign Agency Spending Authority to Address Operational Needs - Deduct | See issue code 1800580. | - | - | - | (1,907,589) | (1,907,589) | (1,907,589) | 87 |
| 88   | 2503080    | Direct Billing for Administrative Hearings |                     |                                  |     |          |        |       |         |           |           |           |           |
| 89   | 3000010    | Increase In Costs for Florida Highway Patrol Troop D | Provides nonrecurring funding for costs associated with the purchase of, and moving into, a new headquarters for Troop D (Orlando). | - | - | - | 100,000 | 100,000 | 100,000 | 89 |
| 90   | 3000430    | Price Increase for Operation of Motor Vehicles | Provides funding for increased costs for fuel, vehicle repair, and maintenance for the Florida Highway Patrol. | - | - | - | 2,301,095 | 2,301,095 | 2,301,095 | 90 |
| 91   | 3001A40    | Florida Highway Patrol Sworn Law Enforcement Positions | Provides for eight new Trooper positions for the First Coast Expressway in Duval and Clay counties. | 8.00 | - | - | 1,325,010 | 1,325,010 | 1,325,010 | 91 |
| 92   | 3001A50    | Sworn Law Enforcement Positions - Central Florida Expressway Authority | Provides for eight new Trooper positions for the Central Florida Expressway in the Orlando area. | 8.00 | - | - | 1,325,010 | 1,325,010 | 1,325,010 | 92 |
| 93   | 33V0040    | Reduce Expense Funding - Motorist Services | Reduction in the Division of Motorist Services expense category due to decreased costs for uniforms, printing, and tolls. | - | - | - | (112,000) | (112,000) | (112,000) | 93 |
| 94   | 33V0060    | Reduce Tenant Broker Commissions | Reduction in the Division of Motorist Services tenant broker commissions as all leases have been secured and future needs will be met with the recurring balance of $50,000/year. | - | - | - | (109,804) | (109,804) | (109,804) | 94 |
| 95   | 33V0505    | Eliminate Vacant Positions | Reduction of 2 FTE due to consistent vacancies in the Executive Direction/Support Services BE. | (2.00) | - | - | (58,047) | (58,047) | (58,047) | 95 |
| 96   | 33V0820    | Reduce Funding for Salary Incentive Payments | Reduction of the Criminal Justice Incentive Pay Budget due to reversion history. | - | - | - | (150,000) | (150,000) | (150,000) | 96 |
| 97   | 33V1800    | Reduction due to Technology Savings | Reduction in Information Services Administration budget entity | - | - | - | (100,000) | (100,000) | (100,000) | 97 |
| 98   | 33V1820    | Reduce Statewide Field Equipment Refresh Operations | Reduction in the Field Equipment Refresh project. The department projects a lower recurring cost for this issue. | - | - | - | (750,000) | (750,000) | (750,000) | 98 |
| 99   | 33V6160    | Reduce Budget Authority for Commercial Vehicle Enforcement - Expenses | Reduction in Commercial Vehicle Enforcement due to decreased costs for travel. | - | - | - | (100,000) | (100,000) | (100,000) | 99 |</p>
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<td>Support for Transportation Disadvantaged</td>
<td>Provides parity in funding community transportation coordinators due to variance in recent allocations.</td>
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<td>Payments to Expressway Authorities</td>
<td>Provides an increase of $500,000 in the Payment to Expressway Authority category. This category is used to disperse toll revenues to the Expressway Authorities by contractual agreement.</td>
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<td>Minor Repairs/Improv-State</td>
<td>Requests Fixed Capital Outlay (FCO) budget authority to fund building and grounds projects necessary to meet federal, state, or local building code, life safety, or Americans with Disabilities Act requirements.</td>
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<td>Maj Rep,Reno &amp; Imp/Maj Ins</td>
<td>Requests Fixed Capital Outlay (FCO) budget authority to fund a critical HVAC re-design and replacement project at the Bartow Materials Laboratory building in Polk County</td>
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<td>Provides budget authority to continue the cleanup of contaminated soil and groundwater at various department facilities statewide to restore those sites to a clean and safe condition.</td>
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<td>Adjusts the base budget across multiple categories in order to accurately reflect recurring appropriations and appropriate funding sources. See issue code 2000600.</td>
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Transportation, Tourism, and Economic Development
**COMMITTEE VOTE RECORD**

**COMMITTEE:** Appropriations Subcommittee on Transportation, Tourism, and Economic Development

**ITEM:** Review and Discussion of Fiscal Year 2020-2021 Budget Issues Relating to:

- Department of Economic Opportunity
- Department of Transportation
- Department of State
- Department of Military Affairs
- Division of Emergency Management
- Department of Highway Safety and Motor Vehicles

**FINAL ACTION:**

**MEETING DATE:** Wednesday, January 29, 2020

**TIME:** 11:00 a.m.—12:30 p.m.

**PLACE:** 110 Senate Building

**CODES:**

- FAV=Favorable
- UNF=Unfavorable
- R=Reconsidered
- RCS=Replaced by Committee Substitute
- RE=Replaced by Engrossed Amendment
- RS=Replaced by Substitute Amendment
- TP=Temporarily Postponed
- VA=Vote After Roll Call
- VC=Vote Change After Roll Call
- WD=Withdrawn
- OO=Out of Order
- AV=Abstain from Voting

**REPORTING INSTRUCTION:** Publish

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<td>Motion to allow staff to make technical adjustments</td>
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**Yea** | **Nay**
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**TOTALS** | **Yea** | **Nay**
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**FINAL VOTE**

**SENATORS**

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**TOTALS**

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CourtSmart Tag Report

Room: EL 110 Case No.: Type: 
Caption: Senate Appropriations Subcommittee on Transportation, Tourism, and Economic Development Judge:

Started: 1/29/2020 11:02:37 AM 
Ends: 1/29/2020 11:50:56 AM Length: 00:28:20

11:02:36 AM Sen. Hutson (Chair)
11:03:35 AM S 362
11:03:56 AM Sen. Hooper
11:05:26 AM Michael Rubin, VP, Florida Ports Council (waives in support)
11:05:35 AM Josh Aubuchon, Attorney, Florida Brewers Guild (waives in support)
11:05:39 AM Shannon Belmont, Research Analyst, Florida Taxwatch (waives in support)
11:05:45 AM Lauren Storch, Government Affairs, Hillsborough County (waives in support)
11:05:50 AM Richard Turner, Senior VP, Florida Restaurant and Lodging Association (waives in support)
11:05:55 AM Brewster Bevis, Senior VP, Associated Industries of Florida (waives in support)
11:06:00 AM Jennifer Green, Lobbyist, Expedia Group (waives in support)
11:06:05 AM Melanie Bostick, Lobbyist, Florida Attractions Association (waives in support)
11:06:10 AM Malinda Horton, Executive Director, Florida Association of Museums (waives in support)
11:06:15 AM Jack Hebert, American Advertising Federation (waives in support)
11:06:21 AM Phillip Suderman, Policy Director, Americans for Prosperity
11:07:58 AM Sen. Lee
11:09:04 AM P. Suderman
11:09:29 AM Sen. Lee
11:10:42 AM P. Suderman
11:11:16 AM Sen. Brandes
11:11:52 AM P. Suderman
11:12:36 AM Sen. Brandes
11:13:15 AM P. Suderman
11:13:46 AM Carolyn Johnson, Policy Director, Florida Chamber of Commerce (waives in support)
11:13:51 AM Ramon Maury, Lobbyist, AANR Florida (waives in support)
11:13:57 AM Andy Palmer, Lobbyist, Asian American Hotel Owners Association (waives in support)
11:14:02 AM James Otto, Sex and Buds, Clay County Hotels
11:16:03 AM Sen. Hooper
11:17:09 AM S 7020
11:17:18 AM Sen. Lee
11:20:16 AM Sen. Brandes
11:21:02 AM Jared Rosenstein, Legislative Affairs Director, Florida Division of Emergency Management (waives in support)
11:21:12 AM David Cullen, Sierra Club Florida
11:22:16 AM James Otto, Sex and Buds, Clay County Hotels
11:24:05 AM Sen. Lee
11:26:02 AM TAB 3 - Review and Discussion of Fiscal Year 2020-2021 Budget Issues
11:26:08 AM Sen. Hutson
11:29:13 AM Sen. Brandes
11:29:49 AM Sen. Hutson
11:30:41 AM Sen. Perry
11:30:46 AM Sen. Hutson