

Agenda Order

<b>Tab 1</b>	<b>CS/SB 88 by TR, Wright; Similar to H 00221 Utility Terrain Vehicles</b>					
521708	A	S	RCS	ATD, Wright	Delete L.69:	03/05 11:30 AM

<b>Tab 2</b>	<b>SB 274 by Arrington; Identical to H 00177 Transportation Facility Designations/Harris Rosen Way</b>					
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**COMMITTEE MEETING EXPANDED AGENDA**

**APPROPRIATIONS COMMITTEE ON TRANSPORTATION,  
TOURISM, AND ECONOMIC DEVELOPMENT**

**Senator DiCeglie, Chair  
Senator Polsky, Vice Chair**

**MEETING DATE:** Wednesday, March 5, 2025  
**TIME:** 8:30—10:30 a.m.  
**PLACE:** *Toni Jennings Committee Room, 110 Senate Building*

**MEMBERS:** Senator DiCeglie, Chair; Senator Polsky, Vice Chair; Senators Arrington, Avila, Bernard, Collins, Grall, Ingoglia, Leek, Martin, McClain, Sharief, Smith, Truenow, and Wright

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
1	<b>CS/SB 88</b> Transportation / Wright (Similar H 221)	Utility Terrain Vehicles; Authorizing a utility terrain vehicle (UTV) to be operated during all hours; authorizing the operation of UTVs on certain parts of the State Highway System; authorizing the Department of Transportation to prohibit the use of UTVs under certain circumstances; requiring the Department of Highway Safety and Motor Vehicles to issue a license plate to the owner or lessee of a vehicle registered as a UTV upon payment of certain taxes and fees, etc.  TR 02/18/2025 Fav/CS ATD 03/05/2025 Fav/CS RC	Fav/CS Yeas 10 Nays 3
2	<b>SB 274</b> Arrington (Identical H 177)	Transportation Facility Designations/Harris Rosen Way; Providing an honorary designation of a certain transportation facility in a specified county; directing the Department of Transportation to erect suitable markers, etc.  TR 02/18/2025 Favorable ATD 03/05/2025 Favorable FP	Favorable Yeas 13 Nays 0

Other Related Meeting Documents

**The Florida Senate**  
**BILL ANALYSIS AND FISCAL IMPACT STATEMENT**

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

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Prepared By: The Professional Staff of the Appropriations Committee on Transportation, Tourism, and Economic Development

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BILL: CS/CS/SB 88

INTRODUCER: Appropriations Committee on Transportation, Tourism and Economic Development, Transportation Committee and Senator Wright

SUBJECT: Utility Terrain Vehicles

DATE: March 7, 2025

REVISED: \_\_\_\_\_

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	<u>Shutes</u>	<u>Vickers</u>	<u>TR</u>	<u>Fav/CS</u>
2.	<u>Wells</u>	<u>Nortelus</u>	<u>ATD</u>	<u>Fav/CS</u>
3.	_____	_____	<u>RC</u>	_____

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**Please see Section IX. for Additional Information:**

COMMITTEE SUBSTITUTE - Substantial Changes

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**I. Summary:**

CS/CS/SB 88 creates a definition for “utility terrain vehicle” (UTV) and authorizes the operation of such vehicles on certain roadways. Specifically, the bill defines a UTV as a vehicle less than 70 inches in width which has at least two seats allowing passengers to sit in a side-by-side manner, is operated by foot controls and a steering wheel, and is equipped with headlamps, stop lamps, turn signals, tail lamps, rearview mirrors, a windshield, seat belts, and a horn. A UTV must comply with specified insurance and registration requirements.

The bill authorizes a UTV to legally operate on two-lane county roads and two-lane municipal streets in which the posted speed limit is less than 55 miles per hour. A UTV may only be operated on a part of the State Highway System necessary to cross the highway at an angle of approximately 90 degrees to the direction of the roadway and at a place where a quick and safe crossing can be made. The bill allows the operator to drive the UTV during all hours, however, a UTV may only be operated by a licensed driver or a person possessing a learner’s driver license who is under the direct supervision of a licensed driver.

The bill provides that a county or municipality may enact an ordinance regulating UTV operation and equipment that is more restrictive than statutory requirements. A county or municipality is authorized to prohibit the operation of a UTV on any road under its jurisdiction if the governing body determines that such prohibition is necessary in the interest of safety.

The bill establishes penalties associated with the operation of a UTV. A violation of such is a noncriminal traffic infraction, punishable as a nonmoving violation, as provided in ch. 318, F.S.

The bill will likely have both positive and negative fiscal impacts on private and governmental sectors. *See* Section V., Fiscal Impact Statement.

The bill takes effect January 1, 2026.

## II. Present Situation:

Florida law establishes various regulations governing golf carts, all terrain vehicles and low speed vehicles, among others. These regulations generally address applicable traffic laws, equipment, registration, titling, and insurance. Currently, Florida law does not define a utility terrain vehicle or authorize their operation on public roads.

### Operation of Golf Carts

A golf cart is defined as a motor vehicle that is designed and manufactured for operation on a golf course for sporting or recreational purposes and that is not capable of exceeding speeds of 20 miles per hour.<sup>1</sup> Section 316.212, F.S, provides for the operation of golf carts on certain roadways. Except as provided in statute, the operation of a golf cart upon public roads or streets is prohibited.

A golf cart may be operated upon a county road designated by the county, a municipal street designated by the municipality, or a two-lane county road located within the jurisdiction of a municipality designated by that municipality, for use by golf carts. Prior to making a designation, the responsible local governmental entity must first determine that golf carts may safely travel on or cross the public road or street, considering factors including the speed, volume, and character of motor vehicle traffic using the road or street. Upon a determination that golf carts may be safely operated on a designated road or street, the responsible governmental entity must post appropriate signs to indicate that such operation is allowed.<sup>2</sup>

A golf cart may be operated on a part of the State Highway System<sup>3</sup> under the following conditions:<sup>4</sup>

- To cross a portion of the State Highway System which intersects a county road or municipal street that has been designated for use by golf carts if the Florida Department of Transportation (FDOT) has reviewed and approved the location and design of the crossing and any traffic control devices needed for safety purposes.

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<sup>1</sup> Section 320.01(22), F.S.

<sup>2</sup> Section 316.212(1), F.S.

<sup>3</sup> Section 334.03(24), F.S., defines the term “State Highway System” to mean the interstate system and all other roads within the state which were under the jurisdiction of the state on June 10, 1995, and roads constructed by an agency of the state for the State Highway System, plus roads transferred to the state's jurisdiction after that date by mutual consent with another governmental entity, but not including roads so transferred from the state's jurisdiction. These facilities shall be facilities to which access is regulated.

<sup>4</sup> Section 316.212(2), F.S.

- To cross, at midblock, a part of the State Highway System where a golf course is constructed on both sides of the highway if the FDOT has reviewed and approved the location and design of the crossing and any traffic control devices needed for safety purposes.

Upon its determination that golf carts may be operated on a given road, the FDOT must post appropriate signs on the road to indicate that such operation is allowed.<sup>5</sup>

A golf cart may only be operated during the hours between sunrise and sunset, unless the responsible governmental entity has determined that a golf cart may be operated during the hours between sunset and sunrise and the golf cart is equipped with headlights, brake lights, turn signals, and a windshield.<sup>6</sup>

A golf cart must be equipped with efficient brakes, reliable steering apparatus, safe tires, a rearview mirror, and red reflectorized warning devices in both the front and rear.<sup>7</sup>

A golf cart may not be operated on public roads or streets by a person:

- Who is under 18 unless that person has a valid learner's driver license or driver license.
- Who is 18 or older unless that person possesses a valid government-issued photographic identification.<sup>8</sup>

A local governmental entity may enact an ordinance relating to golf cart operation and equipment that is more restrictive than those enumerated in s. 316.212, F.S. However, such an ordinance must apply only to an unlicensed driver. Upon enactment of such ordinance, the local governmental entity must post appropriate signs or otherwise inform the residents that such an ordinance exists and that it will be enforced within the local government's jurisdictional territory.<sup>9</sup>

A violation of age or equipment requirements regarding the use of a golf cart is a noncriminal traffic infraction punishable as a nonmoving violation.<sup>10</sup> A violation of the permissible operation of a golf cart on public roads or a violation of the hours of permissible operation of a golf cart is a noncriminal traffic infraction punishable as a moving violation.<sup>11</sup>

### **All Terrain Vehicles (ATVs)**

Section 316.2123, F.S., provides for the operation of an ATV on certain roadways. An ATV is defined as any motorized off-highway or all-terrain vehicle 55 inches or less in width which has

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<sup>5</sup> *Id.*

<sup>6</sup> Section 316.212(5), F.S.

<sup>7</sup> Section 316.212(6), F.S.

<sup>8</sup> Section 316.212(7), F.S.

<sup>9</sup> Section 316.212(8)(a), F.S.

<sup>10</sup> Section 316.212(9), F.S. Section 318.18, F.S., provides the statutory base fine for a nonmoving violation is \$30 plus court costs and fees, which can increase the total penalty up to \$108.

<sup>11</sup> Section 316.212(9), F.S. Section 318.18, F.S., provides the statutory base fine for a moving violation is \$60 plus court costs and fees, which can increase the total penalty up to \$158.

a dry weight of 1,500 pounds or less, is designed to travel on three or more nonhighway tires, and is manufactured for recreational use by one or more persons.<sup>12</sup>

An ATV is prohibited upon public roads or streets of Florida, except that an ATV may be operated during the daytime on an unpaved roadway where a posted speed limit is less than 35 miles per hour.<sup>13</sup>

A county is exempt from s. 316.2123, F.S., (specifically, the authorization for ATV operation on specified roadways) if the governing body of the county, by a majority vote, following a noticed public hearing, votes to exempt the county from this provision. Alternatively, a county may, by majority vote after such hearing, designate certain unpaved roadways where an ATV may be operated during the daytime as long as each such designated roadway has a posted speed limit of 35 miles per hour or less, and appropriately marked to indicate permissible ATV use.<sup>14</sup>

Any ATV operation that is permitted under s. 316.2123, F.S., may be undertaken only by a licensed driver or a minor, who may be unlicensed, who is under the direct supervision of licensed driver. The operator must provide proof of ownership under ch. 317, F.S., upon the request of a law enforcement officer.<sup>15</sup>

ATVs are titled pursuant to ch. 317, F.S.,<sup>16</sup> but not registered nor provided with a license plate. The manufacturing, distribution, and sale of ATVs is not regulated under ch. 320, F.S., as a motor vehicle and therefore are not required to meet Florida's motor vehicle franchise laws.

### **Low-speed Vehicles and Mini Trucks**

A low-speed vehicle is defined as any four-wheeled vehicle whose top speed is greater than 20 miles per hour but not greater than 25 miles per hour, including, but not limited to, neighborhood electric vehicles. Low-speed vehicles must comply with the safety standards in 49 C.F.R. s. 571.500 and s. 316.2122, F.S.<sup>17</sup> A mini-truck is defined as any four-wheeled vehicle whose top speed is greater than 20 miles per hour but not greater than 25 miles per hour, including, but not limited to, neighborhood electric vehicles. Low-speed vehicles must comply with the safety standards in 49 C.F.R. s. 571.500 and s. 316.2122, F.S.<sup>18</sup>

A low-speed vehicle or mini truck may be operated only on streets where the posted speed limit is 35 miles per hour or less. This does not prohibit a low-speed vehicle or mini truck from

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<sup>12</sup> Section 317.0003(1), F.S.

<sup>13</sup> Section 316.2123(1), F.S.

<sup>14</sup> Section 316.2123(2), F.S.

<sup>15</sup> Section 316.2123(3), F.S.

<sup>16</sup> Chapter 317, F.S., provides that the administration of off-highway vehicle titling laws is under the DHSMV, which shall provide for the issuing, handling, and recording of all off-highway vehicle titling applications and certificates, including the receipt and accounting of off-highway vehicle titling fees. Section 317.0002, F.S., states that it is the intent of the Legislature that all off-highway vehicles operated on public lands be titled and issued a certificate of title to allow for easy determination of ownership.

<sup>17</sup> Section 320.01(41), F.S. 49 CFR Part 571 is a set of Federal Motor Vehicle Safety Standards that establish minimum performance requirements for motor vehicles and motor vehicle equipment in the United States. This standard specifies requirements for low-speed vehicles.

<sup>18</sup> Section 320.01(41), F.S.

crossing a road or street at an intersection where the road or street has a posted speed limit of more than 35 miles per hour. A low-speed vehicle must be equipped with headlamps, stop lamps, turn signal lamps, tail lamps, reflex reflectors, parking brakes, rearview mirrors, windshields, seat belts, and vehicle identification numbers.<sup>19</sup>

A low-speed vehicle or mini truck must be registered and insured in accordance with s. 320.02, F.S., and titled pursuant to ch. 319, F.S. Any person operating a low-speed vehicle or mini truck must have in his or her possession a valid driver license.<sup>20</sup>

Low-speed vehicles and mini trucks are regulated under ch. 320, F.S., and fall under the manufacturing, distribution, and sales requirements, which are included in Florida's motor vehicle franchise dealer laws.

### Utility Terrain Vehicles (UTVs)

As previously noted, current Florida law does not define a UTV (sometimes referred to as Recreational Off-Highway Vehicles (ROVs)<sup>21</sup> or "side-by-sides"), nor does it allow for UTVs to be operated on public roads or streets. Section 317.0003(6), F.S., defines "OHM" or "Off-highway vehicles" to mean any ATV, two-rider ATV, ROV, or OHM that is used off the roads or highways of this state and that is not registered and licensed for highway use pursuant to ch. 320, F.S.

While there are various definitions used in connection with UTVs, the Recreational Off-Highway Vehicle Association<sup>22</sup> provides the following definition:

- Designed to travel on four or more non-highway tires;
- Intended by the manufacturer for use by one or more persons and having the following characteristics:
  - A steering wheel for steering control;
  - Non-straddle seating;
  - Seatbelts;
  - An occupant protective structure;
  - Engine displacement of up to 1,000 cc;
  - Maximum speed capability greater than 30 miles per hour; and
  - Less than 80 inches in overall width, exclusive of accessories.<sup>23</sup>

Currently, 21 states allow for UTVs (variously defined) to be operated on public roadways, but regulations vary widely from state to state in terms of the requirements for making a UTV street-

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<sup>19</sup> Section 316.2122(1), F.S.

<sup>20</sup> *Id.*

<sup>21</sup> Section 317.0003, F.S., provides the following definition for the term "ROV": any motorized recreational off-highway vehicle 80 inches or less in width which has a dry weight of 3,500 pounds or less, is designed to travel on four or more nonhighway tires, and is manufactured for recreational use by one or more persons. The term does not include a golf cart as defined in ss. 316.003 and 320.01, F.S., or a low-speed vehicle as defined in s. 320.01, F.S.

<sup>22</sup> The Recreational Off-Highway Vehicle Association is a national, not-for-profit trade association formed to promote the safe and responsible use of recreational off-highway vehicles manufactured or distributed in the United States. Recreational Off-Highway Vehicle Association, <https://rohva.org/about-us/> (last visited February 24, 2025).

<sup>23</sup> The Recreational Off-Highway Vehicle Association, *What is an ROV?*, <https://rohva.org/what-is-an-rov/> (last visited February 24, 2025)

legal.<sup>24</sup> “Street-legal UTVs are universally required to have brake lights, turn signals, headlights, and hazard lights. Some states require additional equipment before they deem a UTV to be street-legal. Just as each state has different regulations for the equipment that street-legal UTVs must have, each state also has varying regulations for how these vehicles can be operated on public roads. Most states only allow UTVs to be operated on county roads. UTVs are not allowed on interstate highways.”<sup>25</sup>

### III. Effect of Proposed Changes:

The bill creates s. 316.21275, F.S., to define the term “utility terrain vehicle” or “UTV” to mean a vehicle less than 70 inches in width which has at least two seats allowing passengers to sit in a side-by-side manner, operated by foot controls and a steering wheel and which is equipped with headlamps, stop lamps, turn signals, tail lamps, rearview mirrors, a windshield, seat belts, and a horn. The bill defines the term “direct supervision” to mean a person who is in the adjacent front passenger seat of the UTV being operated.

A UTV may only be operated on designated two-lane county roads or two-lane municipal streets in which the posted speed limit is less than 55 miles per hour. Before making such designation, the responsible county or municipality must first determine that a UTV may safely travel on or cross the public road or street, considering factors including speed, volume, and character of motor vehicle traffic using the road or street.

A UTV may be operated only on a part of the State Highway System necessary to cross the highway at an angle of approximately 90 degrees to the direction of the roadway and at a place where a quick and safe crossing can be made. The Department of Transportation may prohibit the operation of UTVs on any road in its jurisdiction if it determines that such prohibition is necessary in the interest of safety.

The bill allows the operator to drive the UTV during all hours. A UTV may only be operated by a licensed driver pursuant to s. 322.18, F.S., or a person possessing a learner’s driver license pursuant to s 322.1615, F.S., who is under the direct supervision of a licensed driver.

The owner or operator of a UTV must comply with all of the following requirements and regulations:

- Obey traffic regulations enumerated in ch. 316, F.S., and operate his or her UTV with due care.
- Provide proof of ownership under ch. 317, F.S., upon the request of a law enforcement officer.
- Fulfill all insurance requirements pursuant to s. 324.022, F.S.
- Ensure that the UTV has the proper license plate pursuant to s. 320.0847, F.S.
- Maintain registration certificate or copy thereof in the UTV pursuant to s. 320.0605, F.S.

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<sup>24</sup> World Population Review, *UTV Street Legal States 2024*, [UTV Street Legal States 2024 \(worldpopulationreview.com\)](https://worldpopulationreview.com), (last visited February 24, 2025).

<sup>25</sup> *Id.*



The bill allows a county or municipality to enact an ordinance regarding UTV operation and equipment which is more restrictive than those requirements enumerated in statute. A county or municipality may also prohibit the use of UTVs on any road under its jurisdiction if the governing body of such county or municipality determines that such prohibition is necessary in the interest of safety.

The bill authorizes penalties associated with operating a UTV. A violation of such is a noncriminal traffic infraction, punishable as a nonmoving violation, as provided in ch. 318, F.S.

In order to implement the bill, the DHSMV would issue a title to the UTV owner and the operator of a UTV would be required to provide proof of ownership under ch. 317, F.S., upon the request of a law enforcement officer. As a result, UTVs would be titled as an Off-Highway Vehicle, but unlike ATVs that are not registered, UTVs would be registered as an on-highway vehicle (like low-speed vehicles and mini-trucks).<sup>26</sup>

The bill takes effect January 1, 2026.

#### **IV. Constitutional Issues:**

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

#### **V. Fiscal Impact Statement:**

A. Tax/Fee Issues:

The reclassification of UTVs will subject owners of such vehicles to existing motor vehicle registration fees.

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<sup>26</sup> Department of Highway Safety and Motor Vehicles, Agency Analysis of 2025 Senate Bill 88, p. 3, January 28, 2025. (On file with the Senate Committee on Transportation)

The DHSMV may charge the following registration fees:

- Advanced Replacement Fee - \$2.80
- Original License Plate - \$28.00
- Reflectorizing - \$.50
- Air Pollution - \$.10
- Decal on Demand - \$1.00
- Service Fee - \$2.50
- Base Tax – Undetermined
- Emergency Medical Services - \$.10
- Juvenile Justice - \$1.00
- Law Enforcement Radio Trust Fund - \$1.00
- Surcharge State Transportation - \$1.20
- FRVIS - \$.50
- State Transportation Fund – if over 10,000 lbs. gross vehicle weight
- Transfer Fee - \$4.50
- Delinquent Fee – based on license tax charged from, s. 320.08, F.S.<sup>27</sup>

**B. Private Sector Impact:**

Manufacturers and dealers of UTVs may be subject to regulation under the state’s motor vehicle manufacturer and franchise dealer laws (ss. 320.60-320.70, F.S.).

**C. Government Sector Impact:**

The DHSMV estimates that the bill will have an indeterminate positive fiscal impact on state government revenue associated with the resulting increase in motor vehicle titling and registration fees.<sup>28</sup>

The DHSMV anticipates the bill will have an indeterminate negative fiscal impact associated with additional expenditures on title stock, registration stock, license plates, and decal inventory.<sup>29</sup>

The DHSMV estimates a negative fiscal impact of \$59,310 associated with new programming and implementation of the bill.<sup>30</sup> These costs can be absorbed within existing resources.

**VI. Technical Deficiencies:**

None.

**VII. Related Issues:**

None.

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<sup>27</sup> *Id.*

<sup>28</sup> *Id.* at 6.

<sup>29</sup> *Id.*

<sup>30</sup> *Id.* at 5.

**VIII. Statutes Affected:**

This bill creates section 316.21275 of the Florida Statutes.

This bill substantially amends section 320.0847 of the Florida Statutes.

**IX. Additional Information:****A. Committee Substitute – Statement of Changes:**

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

**CS by Appropriations Committee on Transportation, Tourism, and Economic Development on March 5, 2025:**

- The committee substitute corrects a cross-reference for insurance requirements related to UTV's.

**CS by Transportation on February 18, 2025:**

- Clarifies that UTVs are subject to motor vehicle insurance requirements.
- Requires that a person must maintain the registration certificate or a copy of the registration in the UTV.
- Changes the effective date from July 1, 2025 to January 1, 2026.

**B. Amendments:**

None.



521708

LEGISLATIVE ACTION

Senate	.	House
Comm: RCS	.	
03/05/2025	.	
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The Appropriations Committee on Transportation, Tourism, and Economic Development (Wright) recommended the following:

**Senate Amendment**

Delete line 69  
and insert:  
324.022.

By the Committee on Transportation; and Senator Wright

596-02005-25

202588c1

1                   A bill to be entitled  
2           An act relating to utility terrain vehicles; creating  
3           s. 316.21275, F.S.; defining terms; authorizing a  
4           utility terrain vehicle (UTV) to be operated during  
5           all hours; authorizing the operation of UTVs on  
6           certain roadways; authorizing the operation of UTVs on  
7           certain parts of the State Highway System; authorizing  
8           the Department of Transportation to prohibit the use  
9           of UTVs under certain circumstances; authorizing  
10          persons possessing certain licenses to operate a UTV;  
11          requiring owners or operators of a UTV to comply with  
12          certain requirements and regulations; authorizing a  
13          county or municipality to restrict the operation of  
14          UTVs under certain circumstances; providing civil  
15          penalties; amending s. 320.0847, F.S.; requiring the  
16          Department of Highway Safety and Motor Vehicles to  
17          issue a license plate to the owner or lessee of a  
18          vehicle registered as a UTV upon payment of certain  
19          taxes and fees; requiring that license plates for UTVs  
20          comply with specified provisions; providing an  
21          effective date.

22  
23 Be It Enacted by the Legislature of the State of Florida:

24  
25           Section 1. Section 316.21275, Florida Statutes, is created  
26 to read:

27           316.21275 Operation of a UTV on certain roadways.-

28           (1) As used in this section, the term:

29           (a) "Direct supervision" means a person is in the adjacent

596-02005-25

202588c1

30 front passenger seat of the UTV being operated.

31 (b) "Utility terrain vehicle" or "UTV" means a vehicle less  
32 than 70 inches in width which has at least two seats allowing  
33 passengers to sit in a side-by-side manner, is operated by foot  
34 controls and a steering wheel, and is equipped with headlamps,  
35 stop lamps, turn signals, tail lamps, rearview mirrors, a  
36 windshield, seat belts, and a horn.

37 (2) A UTV may be operated during all hours.

38 (3) A UTV may be operated only upon:

39 (a) A two-lane county road with a posted speed limit of  
40 less than 55 miles per hour which has been designated for UTV  
41 use by a county; or

42 (b) A two-lane municipal street with a posted speed limit  
43 of less than 55 miles per hour which has been designated for UTV  
44 use by a municipality.

45  
46 Before making such designation, the responsible county or  
47 municipality must first determine that a UTV may safely travel  
48 on or cross the public road or street, considering factors  
49 including the speed, volume, and character of motor vehicle  
50 traffic using the road or street.

51 (4) A person may operate a UTV on the State Highway System  
52 only when necessary to cross the highway at an angle of  
53 approximately 90 degrees to the direction of the roadway and at  
54 a place where a quick and safe crossing can be made. The  
55 Department of Transportation may prohibit the operation of UTVs  
56 on any road in its jurisdiction if it determines that such  
57 prohibition is necessary in the interest of safety.

58 (5) A person may operate a UTV only if he or she possesses

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202588c1

59 a driver license pursuant to s. 322.18, or the person possesses  
60 a learner's driver license pursuant to s. 322.1615 and is under  
61 the direct supervision of a licensed driver.

62 (6) The owner or operator of a UTV must comply with all of  
63 the following requirements and regulations:

64 (a) Obey traffic regulations enumerated in this chapter and  
65 operate his or her UTV with due care.

66 (b) Provide proof of ownership under chapter 317 upon  
67 request of a law enforcement officer.

68 (c) Fulfill all insurance requirements pursuant to s.  
69 324.021(7).

70 (d) Ensure that the UTV has the proper license plate  
71 pursuant to s. 320.0847.

72 (e) Maintain the registration certificate or a copy thereof  
73 in the UTV pursuant to s. 320.0605.

74 (7) A county or municipality may enact an ordinance  
75 regarding UTV operation and equipment which is more restrictive  
76 than those requirements enumerated in this section.

77 (8) A county or municipality may prohibit the operation of  
78 a UTV on any road or street under its jurisdiction if the  
79 governing body of such county or municipality determines that  
80 such prohibition is necessary in the interest of safety.

81 (9) A violation of this section is a noncriminal traffic  
82 infraction, punishable as a nonmoving violation, as provided in  
83 chapter 318.

84 Section 2. Section 320.0847, Florida Statutes, is amended  
85 to read:

86 320.0847 Mini truck, utility terrain vehicle, and low-speed  
87 vehicle license plates.-

596-02005-25

202588c1

88 (1) The department shall issue a license plate to the owner  
89 or lessee of any vehicle registered as a low-speed vehicle as  
90 defined in s. 320.01, ~~or~~ a mini truck as defined in s. 320.01,  
91 or a utility terrain vehicle as defined in s. 316.21275 upon  
92 payment of the appropriate license taxes and fees prescribed in  
93 s. 320.08.

94 (2) The license plate for a low-speed vehicle, ~~or~~ mini  
95 truck, or utility terrain vehicle must ~~shall~~ comply with ~~the~~  
96 ~~provisions of~~ s. 320.06.

97 Section 3. This act shall take effect January 1, 2026.



# APPEARANCE RECORD

CS SB 88

3/5/25

Meeting Date

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Bill Number or Topic

Approp. Cmt. on Transportation

Committee

521708

Amendment Barcode (if applicable)

Name Bill Cotterall Phone \_\_\_\_\_

Address 218 S Monroe ST Email \_\_\_\_\_

Street

Tallahassee FL 32301

City

State

Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

### PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

Florida Justice Association

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf](#) [flsenate.gov](#)

This form is part of the public record for this meeting.

The Florida Senate

APPEARANCE RECORD

3/5/25

Meeting Date

SB 88

Bill Number or Topic

APPROPS ON TRANS, TOUR, ECONOMIC DEVELOPMENT

Committee

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Amendment Barcode (if applicable)

Name

WINN PEEPLES

Phone

(850) 524-2038

Address

201 S. MONROE ST TALL FL 32301

Email

winnpeeples@aol.com

City

State

Zip

Speaking:

For

Against

Information

OR

Waive Speaking:

In Support

Against

PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

RECREATIONAL OFF-HIGHWAY VEHICLE ASSOCIATION (ROHVA)

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf \(flsenate.gov\)](https://www.flsenate.gov/2020-2022-Joint-Rules.pdf)

This form is part of the public record for this meeting.

S-001 (08/10/2021)

# APPEARANCE RECORD

3/5/25

Meeting Date

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Bill Number or Topic

Approp. Cmt. on Transportation

Committee

Amendment Barcode (if applicable)

Name Bill Cotterall

Phone \_\_\_\_\_

Address 218 S Monroe St

Email \_\_\_\_\_

Street

Tallahassee

FL

32301

City

State

Zip

Speaking:  For  Against  Information

**OR**

Waive Speaking:  In Support  Against

### PLEASE CHECK ONE OF THE FOLLOWING:

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

Florida Justice Association

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1, [2020-2022 Joint Rules.pdf](#) [flsenate.gov](#)

This form is part of the public record for this meeting.

The Florida Senate

**APPEARANCE RECORD**

**CS/SB 88**

03/05/2025

Meeting Date

Approps. Committee on Transportation

Committee

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Bill Number or Topic

Amendment Barcode (if applicable)

Name **Alex Haley**

Phone **(850) 617-7700**

Address **400 S. Monroe Street**

Email **N/A**

Street

**Tallahassee**

**Florida**

**32399**

City

State

Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

I am appearing without compensation or sponsorship.

I am a registered lobbyist, representing:

**Florida Department of Agriculture and Consumer Services (FDACS)**

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

*While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf \(flsenate.gov\)](#)*

This form is part of the public record for this meeting.

S-001 (08/10/2021)

The Florida Senate

# APPEARANCE RECORD

3/5/25

Meeting Date

SB 88

Bill Number or Topic

Approps Comm. on Transportation, Tourism  
and Economic Development  
Committee

Deliver both copies of this form to  
Senate professional staff conducting the meeting

Amendment Barcode (if applicable)

Name Angela Drzewiecki (Drez-wick-ee)

Phone 850-577-9090

Address 301 S Brunough St  
Street

Email Angela.drzewiecki@  
gray-robinson.com

Tallahassee FL 32301  
City State Zip

Speaking:  For  Against  Information **OR** Waive Speaking:  In Support  Against

**PLEASE CHECK ONE OF THE FOLLOWING:**

I am appearing without  
compensation or sponsorship.

I am a registered lobbyist,  
representing:

Florida Sheriffs Association

I am not a lobbyist, but received  
something of value for my appearance  
(travel, meals, lodging, etc.),  
sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf \(flsenate.gov\)](#)

This form is part of the public record for this meeting.

S-001 (08/10/2021)



The Florida Senate

## Committee Agenda Request

**To:** Senator Nick DiCeglie, Chair  
Appropriations Committee on Transportation, Tourism, and Economic  
Development

**Subject:** Committee Agenda Request

**Date:** February 19, 2025

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I respectfully request that **Senate Bill 88**, relating to Utility Terrain Vehicles, be placed on the:

- committee agenda at your earliest possible convenience.
- next committee agenda.

Thank you for your consideration.

A handwritten signature in cursive script that reads "Tom A. Wright".

---

Senator Tom A. Wright  
Florida Senate, District 8

**The Florida Senate**  
**BILL ANALYSIS AND FISCAL IMPACT STATEMENT**

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

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Prepared By: The Professional Staff of the Appropriations Committee on Transportation, Tourism, and Economic  
Development

---

BILL: SB 274

INTRODUCER: Senator Arrington

SUBJECT: Transportation Facility Designations/Harris Rosen Way

DATE: March 5, 2025

REVISED: \_\_\_\_\_

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	<u>Johnson</u>	<u>Vickers</u>	<u>TR</u>	<u>Favorable</u>
2.	<u>Nortelus</u>	<u>Nortelus</u>	<u>ATD</u>	<u>Favorable</u>
3.	_____	_____	<u>FP</u>	_____

---

**I. Summary:**

SB 274 designates that portion of International Drive between S.R. 528 and Sand Lake Road in Orange County as “Harris Rosen Way” and directs the Florida Department of Transportation (FDOT) to erect suitable markers.

The estimated cost to the FDOT to install the designation markers is \$2,400. See Section V. Fiscal Impact Statement.

The bill takes effect July 1, 2025.

**II. Present Situation:**

Section 334.071, F.S., provides that legislative designations of transportation facilities are for honorary or memorial purposes or to distinguish a particular facility. Such designations are not to be construed as requiring any action by local governments or private parties regarding the changing of any street signs, mailing addresses, or 911 emergency telephone number system listings, unless the legislation specifically provides for such changes.<sup>1</sup>

When the Legislature establishes road or bridge designations, the FDOT is required to place markers only at the termini specified for each highway segment or bridge designated by the law creating the designation and to erect any other markers it deems appropriate for the transportation facility.<sup>2</sup>

The FDOT may not erect the markers for honorary road or bridge designations unless the affected city or county commission enacts a resolution supporting the designation. When the

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<sup>1</sup> Section 334.071(1), F.S.

<sup>2</sup> Section 334.071(2), F.S.

designated road or bridge segment is located in more than one city or county, each affected local government must pass resolutions supporting the designations before the installation of the markers.<sup>3</sup>

### **Harris Rosen**

Harris Rosen was the founder, President, and Chief Operating Officer of Rosen Hotels and Resorts, a company operating seven Orlando-area hotels. Mr. Rosen created programs to provide free preschool to children in underserved communities, was instrumental in the founding of the Rosen College of Hospitality Management at the University of Central Florida and was involved in other philanthropic efforts. Mr. Rosen passed away on November 25, 2024.<sup>4</sup>

### **III. Effect of Proposed Changes:**

The bill creates an undesignated section of Florida law designating that portion of International Drive between S.R. 528 and Sand Lake Road in Orange County as “Harris Rosen Way” and directs the FDOT to erect suitable markers.

The bill takes effect July 1, 2025.

### **IV. Constitutional Issues:**

#### **A. Municipality/County Mandates Restrictions:**

None.

#### **B. Public Records/Open Meetings Issues:**

None.

#### **C. Trust Funds Restrictions:**

None.

#### **D. State Tax or Fee Increases:**

None.

#### **E. Other Constitutional Issues:**

None.

---

<sup>3</sup> Section 334.071(3), F.S.

<sup>4</sup> *Harris Rosen – Founder, Rosen Hotels & Resorts*, <https://www.rosenhoteles.com/leadership/harris-rosen/> (last visited February 25, 2025).



**V. Fiscal Impact Statement:****A. Tax/Fee Issues:**

None.

**B. Private Sector Impact:**

None.

**C. Government Sector Impact:**

The estimated cost to erect the designation markers required under this bill is \$2,400, based on the assumption that a minimum of two markers are required at a cost to the FDOT of no less than \$1,200 each. The estimate includes labor, materials, manufacturing, and installation.<sup>5</sup> The FDOT is expected to absorb the estimated cost within existing resources.

**VI. Technical Deficiencies:**

None.

**VII. Related Issues:**

The proposed designation for Harris Rosen Way is not located on the State Highway System.

**VIII. Statutes Affected:**

The bill creates an undesignated section of Florida law.

**IX. Additional Information:****A. Committee Substitute – Statement of Changes:**

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

**B. Amendments:**

None.

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This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

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<sup>5</sup> E-mail from Jack Rogers, FDOT Legislative Affairs Director, *RE: Transportation Facility Designation Costs*, December 9, 2024. (On file with Senate Committee on Transportation).

By Senator Arrington

25-00871-25

2025274\_\_

1                                   A bill to be entitled  
2           An act relating to transportation facility  
3           designations; providing an honorary designation of a  
4           certain transportation facility in a specified county;  
5           directing the Department of Transportation to erect  
6           suitable markers; providing an effective date.

8   Be It Enacted by the Legislature of the State of Florida:

9  
10           Section 1. Harris Rosen Way designated; Department of  
11 Transportation to erect suitable markers.-

12           (1) That portion of International Drive between S.R. 528  
13 and Sand Lake Road in Orange County is designated as "Harris  
14 Rosen Way."

15           (2) The Department of Transportation is directed to erect  
16 suitable markers designating Harris Rosen Way as described in  
17 subsection (1).

18           Section 2. This act shall take effect July 1, 2025.



# Florida Senate

*Kristen Arrington*

Senator, District 25

**District Office:**

3 Courthouse Square  
Room 219  
Kissimmee, FL, 34741  
(407) 846-5187

**Tallahassee Office:**

226 Senate Building  
404 S. Monroe St.  
Tallahassee, FL 32399-  
1300  
(850) 487-5025

**Staff:**

Zoe Karabenick  
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Tiffani Chavez  
Legislative Aide

Mariapaz Moreno  
OPS Legislative

Monica Smith  
District Legislative  
Aide

Ana Villalobos  
District Legislative  
Aide

**Committees:**

Vice Chair of  
Commerce & Tourism  
Committee

Appropriations  
Committee on  
Agriculture,  
Environment, and  
General Government

Appropriations  
Committee on  
Transportation,  
Tourism, and Economic  
Development

Environment and  
Natural Resources

Fiscal Policy

Governmental  
Oversight and  
Accountability

Transportation

February 19, 2025

Sarah Nortelus, Staff Director  
201 The Capitol  
404 South Monroe Street  
Tallahassee, FL 32399-1100

Dear Staff Director Nortelus,

I am respectfully requesting that you place SB 274 on the agenda for the next Appropriations Committee on Transportation, Tourism, and Economic Development meeting at your earliest opportunity.

SB 274, Transportation Facility Designations/Harris Rosen Way, will provide an honorary designation of Harris Rosen on International Drive between S.R. 528 and Sand Lake Road, upon which several of the Rosen hotels sit. Under this new designation, the neighborhood will honor the philanthropist who operated the Rosen Gives Back initiatives and the Harris Rosen Foundation.

Mr. Rosen's philanthropic efforts have resulted in contributions exceeding \$12 million towards cancer research, student scholarships, and humanitarian aid to cities across the globe. A true innovator and job creator, he dedicated much of his resources to fostering economic development and supporting underserved communities. His generosity was not only directed towards educational advancement and healthcare but also aimed at enhancing the overall well-being of individuals in need. Through these initiatives, Mr. Rosen's legacy reflects a deep commitment to improving lives and creating lasting positive change.

If you have any questions, please do not hesitate to reach me at (407) 973-4070. Thank you for your consideration in placing SB 274 on the next committee agenda.

Respectfully,

Senator Kristen Arrington

CC: The Honorable Nick DiCeglie, Chair  
The Honorable Tina Polsky, Vice Chair

# CourtSmart Tag Report

Room: SB 110

Case No.:

Type:

Caption: Senate Appropriations Committee on Transportation, Tourism, and Economic Development Judge:

Started: 3/5/2025 8:31:47 AM

Ends: 3/5/2025 8:58:46 AM Length: 00:27:00

8:31:47 AM Sen. DiCeglie (Chair)  
8:31:47 AM S 88  
8:31:47 AM Sen. Wright  
8:33:06 AM Sen. DiCeglie  
8:33:07 AM Am. 521708  
8:33:22 AM Sen. Wright  
8:33:48 AM Sen. DiCeglie  
8:33:55 AM Bill Cotterall, Florida Justice Association  
8:34:42 AM Sen. DiCeglie  
8:34:44 AM Sen. Wright  
8:35:03 AM Sen. Smith  
8:35:27 AM Sen. Wright  
8:35:36 AM Sen. Smith  
8:35:48 AM Sen. Wright  
8:35:54 AM Sen. Smith  
8:36:18 AM Sen. Wright  
8:36:48 AM Sen. Smith  
8:36:51 AM Sen. Arrington  
8:37:18 AM Sen. Wright  
8:37:30 AM Sen. DiCeglie  
8:37:51 AM Winn Peeples, Recreational Off-Highway Vehicle Association (ROHVA)  
8:41:28 AM Sen. DiCeglie  
8:41:37 AM Sen. Leek  
8:41:46 AM W. Peeples  
8:42:04 AM Sen. DiCeglie  
8:42:12 AM Bill Cotterall, Florida Justice Association  
8:42:34 AM Alex Haley, Florida Department of Agriculture and Consumer Services (FDACS) (waives in support)  
8:43:32 AM Sen. Ingoglia  
8:43:50 AM A. Haley  
8:43:59 AM Sen. Ingoglia  
8:44:06 AM A. Haley  
8:44:24 AM Sen. Wright  
8:45:45 AM Sen. DiCeglie  
8:45:56 AM Angela Drzewiecki, Florida Sheriffs Association (waives in support)  
8:46:16 AM Sen. DiCeglie  
8:46:23 AM Sen. Martin  
8:50:02 AM Sen. Leek  
8:50:32 AM Sen. Arrington  
8:51:14 AM Sen. DiCeglie  
8:51:34 AM Sen. Wright  
8:52:40 AM Sen. DiCeglie  
8:53:11 AM S 274  
8:53:34 AM Sen. Arrington  
8:55:43 AM Sen. DiCeglie  
8:55:50 AM Sen. Wright  
8:56:14 AM Sen. Ingoglia  
8:56:42 AM Sen. Smith  
8:57:23 AM Sen. Sharief  
8:57:52 AM Sen. Arrington  
8:58:02 AM Sen. DiCeglie



# THE FLORIDA SENATE

Tallahassee, Florida 32399-1100

**COMMITTEE:**

Appropriations on Transportation, Tourism,  
and Economic Development, *Vice Chair*  
Appropriations  
Appropriations on Criminal and Civil Justice  
Environment and Natural Resources  
Ethics and Elections  
Governmental Oversight and Accountability  
Judiciary  
Joint Administrative Procedures

**SELECT COMMITTEE:**

Joint Select Committee on Collective Bargaining

**SENATOR TINA SCOTT POLSKY**

30th District

February 28, 2025

Chair DiCeglie,

Please consider this letter a request for Senator Polsky to receive an excused absence from the Appropriations Committee on Transportation, Tourism, and Economic Development on March 5, 2025.

Best regards,

A handwritten signature in black ink, appearing to read "Tina Polsky".

Senator Tina Polsky

REPLY TO:

- 5301 North Federal Highway, Suite 135, Boca Raton, Florida 33487 (561) 443-8170
- 220 Senate Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5030

Senate's Website: [www.flsenate.gov](http://www.flsenate.gov)

**BEN ALBRITTON**  
President of the Senate

**JASON BRODEUR**  
President Pro Tempore