Tab 1	SB 286	by <b>Po</b>	<b>well</b> ; (Ide	entical to H 00237) Legal Instru	uments	
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#### The Florida Senate

**COMMITTEE MEETING EXPANDED AGENDA** 

#### BANKING AND INSURANCE Senator Boyd, Chair Senator DiCeglie, Vice Chair

MEETING DATE:	Wednesday, February 8, 2023
	9:30—11:30 a.m.
PLACE:	Pat Thomas Committee Room, 412 Knott Building

MEMBERS: Senator Boyd, Chair; Senator DiCeglie, Vice Chair; Senators Broxson, Burgess, Burton, Hutson, Ingoglia, Mayfield, Powell, Thompson, Torres, and Trumbull

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
1	<b>SB 286</b> Powell (Identical H 237)	Legal Instruments; Requiring that a lien created by an assignment of rents be perfected against a mortgagor in addition to third parties under certain conditions; revising the types of expenses that may be paid by collected rents in foreclosure actions under certain circumstances; expanding the scope of a final judgment of foreclosure to include other liens; requiring the award of attorney fees in certain circumstances, etc. BI 02/08/2023 Fav/CS JU RC	Fav/CS Yeas 10 Nays 0
	Presentation by the Florida Hurrica	ne Catastrophe Fund	Presented
	Presentation by the Office of Insura	Presented	
	Other Related Meeting Documents		

	Prepared E	By: The Pro	ofessional Staff o	f the Committee on	Banking and	nsurance
BILL:	CS/SB 286	5				
INTRODUCER:	Banking ar	nd Insura	nce Committee	and Senator Pov	vell	
SUBJECT:	Legal Instr	uments				
DATE:	February 9	, 2023	REVISED:			
ANAL	YST	STAF	FDIRECTOR	REFERENCE		ACTION
. Moody		Knud	son	BI	Fav/CS	
2.				JU		
				RC		

## Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

#### I. Summary:

Senate Bill 286 expands the scope of actions to challenge the finality of foreclosure judgments by including other liens in the types of instruments that the court must treat as a claim for monetary damages if certain criteria are met. The category of persons who must be considered affiliated with the foreclosing lender is also expanded to include the foreclosing lienholder. The bill requires the court to award attorney fees to senior lienholders when a junior lienholder wrongfully forecloses a senior lien.

Provisions on assignment of rents, and the statutory lien created by the assignment of rents, are amended to be enforceable against the mortgagor and any subsequent owners who have acquired title to the property. Further, the court is authorized to order that rent collected during the pendency of foreclosure proceedings be used to pay assessments that become due after the entry of the court's order to certain associations or corporations. The bill exempts such associations and corporations from s. 697.07, F.S., assessment of rents, if they hold title to the property being foreclosed and apply the rents towards the assessments that are then due or collect rents pursuant to certain statutory authority. The terms "mortgagor" and "mortgagee" are defined.

The bill defines the term "mortgagor" in s. 702.10, F.S., so that the provisions on orders to show cause in foreclosure proceedings apply to subsequent owners but exclude certain associations and corporations provided they hold title and any rents collected are applied to assessments that are then due.

The bill defines "witness" in the provisions relating to notary public for when it is used as a noun for purposes of remote online notarization or witnessing.

See Section V. Fiscal Impact Statement.

The bill is effective July 1, 2023.

## II. Present Situation:

#### **Finality of Foreclosure Judgments**

In 1940, the Florida Supreme Court stated that "[t]he law is pretty well settled that a first or senior mortgagee is not a necessary or even proper party to foreclosure proceedings brought by a second or junior mortgagee," and held that a prior mortgagee cannot be forced to be a party to a suit by a junior encumbrancer foreclosing a lien.<sup>1</sup> The Fourth District Court of Appeal applied this law recently when it held that a junior lienholder cannot require the senior lienholder to be a party to its foreclosure action, and that the judgment could not foreclose the interests of the senior lienholder.<sup>2</sup> The court concluded, therefore, that the judgment was void but denied the senior lienholder's request to vacate the judgment because s. 702.036, F.S., "precluded the court from granting relief that 'adversely affects the quality and character of the title to the property" when the specified criteria under the section were met.<sup>3</sup>

Section 702.036, F.S., provides that if a party seeks to set aside, invalidate, or challenge any final judgment of foreclosure of a mortgage, the court is required to treat such request as a claim for money damages and may not grant relief that adversely affects the quality or character of the title to the property if certain conditions are met, including, in summary:

- The party seeking relief was properly served in the foreclosure action.
- The final judgment was entered as to the property.
- All applicable appeals periods have run with no unresolved appeals.
- The property has been acquired for value, by a person not affiliated with the foreclosing lender or the foreclosed owner, when no lis pendens regarding the suit appears in the official county records where the property is located.<sup>4</sup>

Persons affiliated with the foreclosing lender include:

- The foreclosing lender or any loan servicer;
- Any past or present owner or holder of the loan;
- Any maintenance company, holding company, foreclosure services company, or law firm under contract with any of the entities listed above; or

<sup>&</sup>lt;sup>1</sup> *Cone Bros. Const. Co. et. al. v. Moore*, 141 Fla. 420 (1940) (citing Jones on Mortgages, 8<sup>th</sup> Edition, Section 1830; Wiltsie on Mortgage Foreclosure, 4<sup>th</sup> Edition, Section 404, which states: "It may be stated as a general rule that persons holding mortgages or liens prior to the mortgage under foreclosure are neither necessary nor proper parties to the action," citing numerous cases among them, Broward v. Hoeg, 15 Fla. 370).

<sup>&</sup>lt;sup>2</sup> Wells Fargo Bank, N.A. v. Tan, 320 So.3d 782, 784 (Fla. 4th DCA 2021).

<sup>&</sup>lt;sup>3</sup> *Id.* at 784-786.

<sup>&</sup>lt;sup>4</sup> Section 702.036(1), F.S.

• Any parent entity, subsidiary, or other person who directly or indirectly controls or is under the control of any of the entities listed above.<sup>5</sup>

#### **Assignment of Rents**

Florida law provides that a mortgage or separate document may provide for an assignment of rents of real property as security for repayment of an indebtedness.<sup>6</sup> The mortgagee holds a lien on the rents when an assignment is made, and the lien is perfected and effective against third parties upon recordation of the mortgage or separate document in the public records of the county in which the real property is located.<sup>7</sup> Unless otherwise agreed to in writing, the mortgagee may enforce the assignment of rents upon the mortgagor's default by written demand for the rents to the mortgagor.<sup>8</sup> The mortgagor is then required to provide the mortgagee with all rents, less payment of any expenses authorized by the mortgagee in writing, that are in his or her possession or control.<sup>9</sup>

During the pendency of final adjudication in a foreclosure proceeding, the mortgagee or mortgagor may apply to the court, and the court may require, the mortgagor to deposit rents collected into the registry of the court or in such other registry designated by the court. In 2018, the Second District Court of Appeal reversed a trial court order that required the owner of the property, which was the subject of a foreclosure action by a senior lienholder, to deposit rents collected on the real property into the trust account of the senior lienholder's attorney pending resolution of the foreclosure action.<sup>10</sup> The court noted the title passed to the owner through a junior-lien foreclosure that could not bind the owner to the terms of the mortgage as a third party who is not an assignee of the mortgagors. The court stated "[s. 697.07, F.S.,] does not require that the third-party title owner assign to the mortgagee rents owed to it under a separate document not subject to the foreclosure action."<sup>11</sup> The court commented on the potential benefit of third parties purchasing properties at junior-lien foreclosure sales and subsequently renting them, and the potential detriment "...including significant delay of mortgage foreclosure proceedings, 'that ought to be regulated or prohibited."<sup>12</sup> The court opined:

In instances of unwarranted delay, the inability of the mortgagee to sequester rents as against the third-party title owners-particularly where that third party is collecting rent but not paying the homeowners' association dues, property taxes, or property insurance, let alone the mortgage–further discourages a speedy resolution of the mortgage foreclosure action from the third party's perspective. However, we must apply the language of the mortgage and section 697.07 as they are plainly written.<sup>13</sup>

<sup>12</sup> Id. at 216 (citing Bonafide Props. v. Wells Fargo Bank, N.A., ex. rel. Certificate Holders of Banc of Am. Alt. Loan Tr. 2006-5, Mortg. Pass-Through Certificates, Series 2006-5m 198 So.3d 694, 696-98 (Fla. 2d DCA 2016) (Altenbernd, J., concurring)).

<sup>13</sup> *Id*.

<sup>&</sup>lt;sup>5</sup> Section 702.036(2), F.S.

<sup>&</sup>lt;sup>6</sup> Section 697.07(1), F.S.

<sup>&</sup>lt;sup>7</sup> Section 697.07(2), F.S.

<sup>&</sup>lt;sup>8</sup> Section 697.07(3), F.S.

<sup>&</sup>lt;sup>9</sup> Id.

<sup>&</sup>lt;sup>10</sup> Green Emerald Homes, LLC v. Residential Credit Opportunities Trust, 256 So.3d 211, 213 (Fla. 2d DCA 2018). <sup>11</sup> Id. at 215.

Before the rents are deposited into a registry, the court may authorize the rents collected to be used to make payments to the mortgagee, or for reasonable expenses or required escrow sums. Reasonable expenses may include real estate taxes, insurance, or other expenses solely for the purpose of protecting, preserving, and operating the real property.<sup>14</sup> Assessments for community associations are not explicitly listed as one of the reasonable expenses that may be paid from rents collected.

The mortgagor is required to account to the court and the mortgagee for the use of rents collected and the court may place other restrictions on the mortgagor's use of them.<sup>15</sup> The court has discretion to grant other relief with respect to the rents collected, but such rents must be disbursed at the conclusion of the foreclosure proceeding.<sup>16</sup> The terms "mortgagee" and "mortgagor" currently are not defined in this section on assignment of rents.

## **Orders to Show Cause**

During the pendency of a foreclosure proceeding, the plaintiff may request the court to make an order directing the mortgagor to show cause why an order to make payments or to vacate the premises should not be entered.<sup>17</sup> If the court enters an order, the order must, in short:

- Set the date and time for the hearing on the order to show cause.
- Direct the time within which service of the order and complaint must be made upon the defendant.
- State that the defendant has the right to file affidavits or other papers at the time of the hearing and may appear personally or by way of an attorney.
- State that, if the defendant fails to appear and fails to file a defense, the defendant is deemed to have waived the right to a hearing and the court may enter an order for the requested relief.
- Require the movant to serve a copy of the order to show cause on the mortgagor in the specified manner.<sup>18</sup>

The right of the defendant to be heard at a hearing to show cause is waived if the defendant's conduct clearly shows that the defendant has relinquished the right to be heard. Failure to file a defense or to appear at the hearing presumptively constitutes conduct that clearly shows that the defendant has relinquished the right to be heard,<sup>19</sup> and the court then has the discretion to enter an order for the requested relief.<sup>20</sup> This section does not apply to foreclosure of an owner-occupied residence.<sup>21</sup>

- <sup>17</sup> Section 702.10(2), F.S.
- <sup>18</sup> Section 702.10(2)(a), F.S.
- <sup>19</sup> Section 702.10(2)(b), F.S.
- <sup>20</sup> Section 702.10(2)(c), F.S.

<sup>&</sup>lt;sup>14</sup> Section 697.07(4), F.S.

<sup>&</sup>lt;sup>15</sup> Id.

<sup>&</sup>lt;sup>16</sup> Section 697.07(5), F.S.

<sup>&</sup>lt;sup>21</sup> Section 702.10(2)(a) and (i), F.S.

## **Remote Online Notarization of Documents**

In 2019, the Florida Legislature passed a bill relating to electronic legal documents<sup>22</sup> that established Part II of ch. 117, F.S., for online notarization, which is defined as the performance of a notarial act using electronic<sup>23</sup> means in which the principal<sup>24</sup> or any witness appears before the notary public by means of audio-video communication technology.<sup>25</sup> The effective date for most provisions of this part was January 1, 2020, and the term "witness" is not defined in it.

Compliance with the online electronic witnessing standards under s. 117.285, F.S., and any applicable rules satisfy the requirement of a provision that requires a signature or an act to be witnessed.<sup>26</sup> A notary public may supervise the witnessing of electronic records by complying with several conditions, including, in part:

- The witness may be in the principal's physical presence or remote from the principal so long as they are using audio-video communication technology at the time the principal affixes the electronic signature and the witness hears the principal verbally confirm that the principal has signed the electronic record.
- If the witness is remote from the principal, the principal's and witness's identities must be verified.
- The witness verbally confirms that he or she is a resident of and physically located within the United States or a territory at the time of witnessing.<sup>27</sup>

The section sets out additional requirements for several types of electronic estate planning documents when fewer than two witnesses are in the physical presence of the principal.<sup>28</sup> The laws of the state of Florida determine the validity of an online notarization performed by an online notary public registered in the state regardless of the physical location of any witness at the time of the notarization.<sup>29</sup>

## III. Effect of Proposed Changes:

## **Finality of Foreclosure Judgments**

**Section 3** of the bill amends provisions under s. 702.036(1), F.S., relating to proceedings to set aside, invalidate, or challenge the validity of a final judgment of foreclosure of a mortgage to

<sup>&</sup>lt;sup>22</sup> Chapter 2019-71, L.O.F.

<sup>&</sup>lt;sup>23</sup> Section 117.201(4), F.S., states that the term "electronic" has the same meaning as provided in s. 668.50, F.S., which defines the term to mean relating to technology having electrical, digital, magnetic, wireless, optical, electromagnetic, or similar capabilities.

<sup>&</sup>lt;sup>24</sup> Section 117.201(12), F.S., defines "principal" as an individual whose electronic signature is acknowledged, witnessed, or attested to in an online notarization or who takes an oath or affirmation administered by the online notary public.

<sup>&</sup>lt;sup>25</sup> Section 117.201(9), F.S. "Audio-video communication technology" is defined as technology in compliance with applicable law which enables real-time, two-way communication using electronic means in which participants are able to see, hear, and communicate with one another. Section 117.201(2), F.S.

<sup>&</sup>lt;sup>26</sup> Section 117.215(2), F.S.

<sup>&</sup>lt;sup>27</sup> Section 117.285(1)-(4), F.S.

<sup>&</sup>lt;sup>28</sup> Section 117.285(5), F.S. (specifying this requirements apply when the electronic record to be signed is a will under ch. 732, F.S., revocable trust with testamentary aspects as described in s. 736.0403(2)(b), F.S., a health care advance directive, an agreement concerning succession or a waiver of spousal rights under s. 732.701, F.S., or s. 732.702, F.S., respectively, or a power of attorney authorizing any of the transactions enumerated in s. 709.2208, F.S.).

<sup>&</sup>lt;sup>29</sup> Sections 117.209(4) and 117.285(8), F.S.

include liens, such as community association liens and construction liens. The bill expands the scope of persons affiliated with the foreclosing lender under s. 702.036(2)(a)-(c), F.S., to include liens held by foreclosure lienholders.

The section is amended to discourage junior lienholders from initiating improper foreclosure proceedings against senior lienholders. The bill creates subsection (5) to require the court to award reasonable attorney fees to a prevailing party who seeks relief from a final judgment foreclosing a mortgage or lien, or files a separate action attacking such a final judgment, if the party claims that it holds or held a lien superior in right, priority, or dignity to the mortgage or lien foreclosed. This provision applies regardless of whether the action to challenge the final judgment is in the case in which the judgement is entered or in a separate cause of action. This new provision shifts attorneys' fees from a senior lienholder to a junior lienholder who wrongfully forecloses a senior lien.

The bill defines the term "property" for use in only section 702.036, F.S., to clarify that the term means real property.

#### **Assignment of Rents**

**Section 2** of the bill provides that the assignment of rents, and the statutory lien created by such assignment, is enforceable against the mortgagor, including third parties who may have acquired title to the property. The bill authorizes the court to order that rents collected be used to pay for assessments that become due after the entry of the court's order to a homeowners' association or association,<sup>30</sup> or a corporation regulated under ch. 718, F.S., relating to condominiums, or ch. 719, F.S., relating to cooperatives. The bill exempts such associations and corporations from the provisions relating to the assignment of rents, provided they hold title to the property that is the subject of the foreclosure action and apply the rents towards the assessments that are then due, or are collecting pursuant to s. 718.116(11), F.S.,<sup>31</sup> s. 719.108(10), F.S.,<sup>32</sup> or s. 720.3085(8), F.S.<sup>33</sup>

The bill defines the term "mortgagee" as a person entitled to enforce an obligation secured by a mortgage. The term "mortgagor" is defined as a person who grants a mortgage or a successor in ownership of the real property described in the mortgage.

## **Orders to Show Cause**

Section 4 of the bill defines the term "mortgagor," for purposes of s. 702.10(2), F.S., as:

<sup>&</sup>lt;sup>30</sup> Section 720.301(9), F.S., defines "homeowners' association" or "association" as "a Florida corporation responsible for the operation of a community or a mobile home subdivision in which the voting membership is made up of parcel owners or their agents, or a combination thereof, and in which membership is a mandatory condition of parcel ownership, and which is authorized to impose assessments that, if unpaid, may become a lien on the parcel. The term "homeowners' association" does not include a community development district or other similar special taxing district created pursuant to statute."

<sup>&</sup>lt;sup>31</sup> Section 718.116(11), F.S., authorizes an association to make written demand that a tenant of a condominium pay any future rent to the association until any delinquent monetary obligation has been paid in full.

<sup>&</sup>lt;sup>32</sup> Section 719.108(10), F.S., provides that a cooperative unit owner is liable for all rents and assessments that become due while the unit owner is in exclusive possession of the unit.

<sup>&</sup>lt;sup>33</sup> Section 720.3085(8), F.S., authorizes an association to make written demand that a tenant pay any future rent to the association until any delinquent monetary obligation of the parcel owner has been paid in full.

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A person who grants a mortgage or a successor in ownership of the real property described in the mortgage. The term does not include a homeowners' association or an association, as those terms are defined in s. 720.301, F.S., or a corporation regulated under the chapter 718, F.S., or chapter 719, F.S., that:

- Acquires title to a parcel or unit through the foreclosure of its claim of lien, or a deed in lieu of foreclosure, provided that title remains vested in the association or corporation and any rents collected are applied to assessments that are then due; or
- Collects rents from the tenants in the parcel or unit pursuant to s. 718.116(11), F.S., s. 719.108(10), F.S., or s. 720.3085(8), F.S.

This definition means that the subsection applies to subsequent owners but not a community association provided it holds title and any rents collected are applied to assessments that are then due. The exception for owner-occupied residential real estate has been struck from s. 702.10(2), F.S., because it is duplicative as it is included in s. 702.10(2)(i), F.S.

## **Remote Online Notarization of Documents**

**Section 1** of the bill defines the term "witness" for purposes of a witness's role with remote online notarization. When used as a noun, "witness" means an individual whose electronic signature is affixed to an electronic record to attest or subscribe to a principal's signature on such record.

**Section 5** provides that this definition of "witness" applies retroactively to January 1, 2020, which is the effective date for most of the provisions for online notarization.

The bill is effective July 1, 2023.

## IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None identified.

## V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

To the extent that the bill expands the scope of several sections relating to the finality of foreclosure judgments, assignment of rents, and orders to show cause that could increase the amount of litigation, or to the extent that the award of attorney fees reduces the amount of litigation, the bill may result in increased legal fees for any lienholders or title owners who engage in additional litigation.

C. Government Sector Impact:

To the extent that the bill expands the scope of several sections relating to the finality of foreclosure judgments, assignment of rents, and orders to show cause, or to the extent that the award of attorney fees reduces the amount of litigation, the bill may result in an indeterminate fiscal impact on the state court system.

## VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill substantially amends ss. 117.201, 697.07, 702.036, and 702.10 of the Florida Statutes.

#### IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

#### CS by Banking and Insurance Committee on February 8, 2023:

The committee substitute makes the following changes:

- Amends the definition of "witness" with respect to online remote notarization.
- Amends the definitions of "mortgagee" and "mortgagor" with regards to assignment of rents, and "mortgagor" with respect to orders to show cause in certain foreclosure proceedings.
- Removes the amendment in the bill to s. 702.10(2), F.S., that modified the provision to apply to a "mortgagor" to refer to a "defendant," as the respondent in an order to show cause and as provided for under current law,
- Makes other technical changes.

## B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

House



LEGISLATIVE ACTION

Senate . Comm: RCS . 02/08/2023 . .

The Committee on Banking and Insurance (Powell) recommended the following:

Senate Amendment (with title amendment)

Delete lines 28 - 255

and insert:

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whose electronic signature is affixed to an electronic record to attest or subscribe to a principal's signature on such record.

Section 2. Present subsections (1) through (8) of section 697.07, Florida Statutes, are redesignated as subsections (2) through (9), respectively, present subsections (2), (3), and (4) of that section are amended, and a new subsection (1) and

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11 subsection (10) are added to that section, to read: 12 697.07 Assignment of rents.-13 (1) For purposes of this section, the term: 14 (a) "Mortgagee" means a person entitled to enforce an 15 obligation secured by a mortgage. 16 (b) "Mortgagor" means a person who grants a mortgage or a 17 successor in ownership of the real property described in the 18 mortgage. 19 (3) (2) If such an assignment is made, the mortgagee shall 20 hold a lien on the rents, and the lien created by the assignment shall be perfected and effective against the mortgagor and third 21 22 parties upon recordation of the mortgage or separate instrument 23 in the public records of the county in which the real property 24 is located, according to law. 25 (4) (3) Unless otherwise agreed to in writing by the 26 mortgagee and mortgagor, the lien created by the assignment of 27 rents is shall be enforceable upon the mortgagor's default and 28 written demand for the rents made by the mortgagee to the 29 mortgagor, whereupon the mortgagor shall turn over all rents in

the possession or control of the mortgagor at the time of the 31 written demand or collected thereafter (the "collected rents") to the mortgagee less payment of any expenses authorized by the 33 mortgagee in writing.

34 (5) (4) Upon application by the mortgagee or mortgagor, in a 35 foreclosure action, and notwithstanding any asserted defenses or 36 counterclaims of the mortgagor, a court of competent 37 jurisdiction, pending final adjudication of any action, may 38 require the mortgagor to deposit the collected rents into the registry of the court, or in such other depository as the court 39

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40	may designate. However, the court may authorize the use of the
41	collected rents, before deposit into the registry of the court
42	or other depository, to:
43	(a) Pay the reasonable expenses solely to protect,
44	preserve, and operate the real property, including, without
45	limitation, real estate taxes <u>,</u> and insurance, and assessments
46	that become due after the entry of the court's order to a
47	homeowners' association or an association, as those terms are
48	defined in s. 720.301, or a corporation regulated under chapter
49	718 or chapter 719;
50	(b) Escrow sums required by the mortgagee or separate
51	assignment of rents instrument; and
52	(c) Make payments to the mortgagee.
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54	The court shall require the mortgagor to account to the court
55	and the mortgagee for the receipt and use of the collected rents
56	and may also impose other conditions on the mortgagor's use of
57	the collected rents.
58	(10) This section does not apply to a corporation that is a
59	homeowners' association or an association, as those terms are
60	defined in s. 720.301, or a corporation regulated under chapter
61	718 or chapter 719, that:
62	(a) Acquires title to a parcel or unit through the
63	foreclosure of its claim of lien, or a deed in lieu of
64	foreclosure, provided that title remains vested in the
65	association or corporation and any rents collected are applied
66	to assessments that are then due; or
67	(b) Collects rents from tenants in a parcel or unit
68	pursuant to s. 718.116(11), s. 719.108(10), or s. 720.3085(8).

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69 Section 3. Present subsections (1), (2), and (3) of section 70 702.036, Florida Statutes, are redesignated as subsections (2), 71 (3), and (4), respectively, a new subsection (1) and subsection 72 (5) are added to that section, and paragraph (a) of present 73 subsection (1) and present subsection (2) of that section are 74 amended, to read: 75 702.036 Finality of mortgage foreclosure judgment.-76 (1) As used in this section, the term "property" means real 77 property. 78 (2) (a) (1) (a) In any action or proceeding in which a party 79 seeks to set aside, invalidate, or challenge the validity of a 80 final judgment of foreclosure of a mortgage or other lien, or to 81 establish or reestablish a lien or encumbrance on the property 82 in abrogation of the final judgment of foreclosure of a mortgage or other lien, the court shall treat such request solely as a 83 claim for monetary damages and may not grant relief that 84 85 adversely affects the quality or character of the title to the property, if: 86 1. The party seeking relief from the final judgment of 87 foreclosure of the mortgage or lien was properly served in the 88 89 foreclosure lawsuit as provided in chapter 48 or chapter 49. 90 2. The final judgment of foreclosure of the mortgage or lien was entered as to the property. 91 3. All applicable appeals periods have run as to the final 92 93 judgment of foreclosure of the mortgage or lien with no appeals 94 having been taken or any appeals having been finally resolved. 95 4. The property has been acquired for value, by a person not affiliated with the foreclosing mortgageholder, the 96

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foreclosing lienholder, lender or the foreclosed owner, at a

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98 time in which no lis pendens regarding the suit to set aside, 99 invalidate, or challenge the foreclosure appears in the official 100 records of the county where the property was located.

(3) (2) For purposes of this section, the following, without limitation, shall be considered persons affiliated with the foreclosing lender mortgageholder or foreclosing lienholder:

(a) The foreclosing mortgageholder, the foreclosing lienholder, lender or any loan servicer for the mortgage or lien loan being foreclosed;

107 (b) Any past or present owner or holder of the mortgage or lien loan being foreclosed;

(c) Any maintenance company, holding company, foreclosure services company, or law firm under contract to any entity listed in paragraph (a), paragraph (b), or this paragraph, with regard to the mortgage or lien loan being foreclosed; or

113 (d) Any parent entity, subsidiary, or other person who directly, or indirectly through one or more intermediaries, controls or is controlled by, or is under common control with, 115 116 any entity listed in paragraph (a), paragraph (b), or paragraph 117 (C).

118 (5) If a party seeks relief from a final judgment 119 foreclosing a mortgage or lien, or files a separate action 120 attacking such a final judgment, and the party claims that it 121 holds or held a lien superior in right, priority, or dignity to 122 the mortgage or lien foreclosed in the judgment, the court must 123 award reasonable attorney fees to the party prevailing on the 124 claim. This subsection applies whether the litigation seeking 125 relief from the final judgment occurs in the case in which the judgment was entered or in any separate case or proceeding. 126

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127 Section 4. Subsection (2) of section 702.10, Florida128 Statutes, is amended to read:

129 702.10 Order to show cause; entry of final judgment of 130 foreclosure; payment during foreclosure.-

(2) Except as provided in paragraph (i), in any action for foreclosure, other than owner-occupied residential real estate, in addition to any other relief that the court may award, the plaintiff may request that the court enter an order directing the mortgagor defendant to show cause why an order to make payments during the pendency of the foreclosure proceedings or an order to vacate the premises should not be entered.

(a) The order shall:

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1. Set the date and time for hearing on the order to show cause. However, the date for the hearing may not be set sooner than 20 days after the service of the order. If service is obtained by publication, the date for the hearing may not be set sooner than 30 days after the first publication.

2. Direct the time within which service of the order to show cause and the complaint shall be made upon each defendant.

3. State that a defendant has the right to file affidavits or other papers at the time of the hearing and may appear personally or by way of an attorney at the hearing.

4. State that, if a defendant fails to appear at the hearing to show cause and fails to file defenses by a motion or by a verified or sworn answer, the defendant is deemed to have waived the right to a hearing and in such case the court may enter an order to make payment or vacate the premises.

154 5. Require the movant to serve a copy of the order to show 155 cause on the defendant in the following manner:

417302

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a. If a defendant has been served with the complaint and original process, service of the order may be made in the manner provided in the Florida Rules of Civil Procedure.

b. If a defendant has not been served with the complaint and original process, the order to show cause, together with the summons and a copy of the complaint, shall be served on the defendant in the same manner as provided by law for original process.

(b) The right of a defendant to be heard at the hearing to show cause is waived if the defendant, after being served as provided by law with an order to show cause, engages in conduct that clearly shows that the defendant has relinquished the right to be heard on that order. A defendant's failure to file defenses by a motion or by a sworn or verified answer or to appear at the hearing duly scheduled on the order to show cause presumptively constitutes conduct that clearly shows that the defendant has relinquished the right to be heard.

(c) If the court finds that a defendant has waived the right to be heard as provided in paragraph (b), the court may promptly enter an order requiring payment in the amount provided in paragraph (f) or an order to vacate.

(d) If the court finds that the mortgagor has not waived the right to be heard on the order to show cause, the court shall, at the hearing on the order to show cause, consider the affidavits and other showings made by the parties appearing and make a determination of the probable validity of the underlying claim alleged against the mortgagor and the mortgagor's defenses. If the court determines that the plaintiff is likely to prevail in the foreclosure action, the court shall enter an

Page 7 of 9



185 order requiring the mortgagor to make the payment described in 186 paragraph (e) to the plaintiff and provide for a remedy as 187 described in paragraph (f). However, the order shall be stayed 188 pending final adjudication of the claims of the parties if the 189 mortgagor files with the court a written undertaking executed by 190 a surety approved by the court in an amount equal to the unpaid balance of the lien being foreclosed, including all principal, 191 192 interest, unpaid taxes, and insurance premiums paid by the plaintiff. 193

194 (e) If the court enters an order requiring the mortgagor to 195 make payments to the plaintiff, payments shall be payable at 196 such intervals and in such amounts provided for in the mortgage 197 instrument before acceleration or maturity. The obligation to 198 make payments pursuant to any order entered under this 199 subsection shall commence from the date of the motion filed 200 under this section. The order shall be served upon the mortgagor 201 no later than 20 days before the date specified for the first 202 payment. The order may permit, but may not require, the 203 plaintiff to take all appropriate steps to secure the premises 204 during the pendency of the foreclosure action.

(f) If the court enters an order requiring payments, the order shall also provide that the plaintiff is entitled to possession of the premises upon the failure of the mortgagor to make the payment required in the order unless at the hearing on the order to show cause the court finds good cause to order some other method of enforcement of its order.

(g) All amounts paid pursuant to this section shall be credited against the mortgage obligation in accordance with the terms of the loan documents; however, payments made under this

417302

214 section do not constitute a cure of any default or a waiver or 215 any other defense to the mortgage foreclosure action.

(h) Upon the filing of an affidavit with the clerk that the premises have not been vacated pursuant to the court order, the clerk shall issue to the sheriff a writ for possession which shall be governed by s. 83.62.

(i) This subsection does not apply to foreclosure of an owner-occupied residence. For purposes of this paragraph, there is a rebuttable presumption that a residential property for which a homestead exemption for taxation was granted according to the certified rolls of the latest assessment by the county property appraiser, before the filing of the foreclosure action, is an owner-occupied residential property.

(j) For purposes of this subsection, the term "mortgagor" means a person who grants a mortgage or a successor in ownership of the real property described in the mortgage. The term does not include a

702.10, F.S.; making conforming

234 Delete lines 16 - 17

235 and insert:

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By Senator Powell

24-00376-23 2023286 1 A bill to be entitled 2 An act relating to legal instruments; amending s. 117.201, F.S.; defining the term "witness"; amending 3 s. 697.07, F.S.; defining the terms "mortgagee" and "mortgagor"; requiring that a lien created by an assignment of rents be perfected against a mortgagor in addition to third parties under certain conditions; making technical changes; revising the types of 8 9 expenses that may be paid by collected rents in 10 foreclosure actions under certain circumstances; 11 providing applicability; amending s. 702.036, F.S.; 12 defining the term "property"; expanding the scope of a 13 final judgment of foreclosure to include other liens; 14 requiring the award of attorney fees in certain 15 circumstances; providing applicability; amending s. 16 702.10, F.S.; revising the class of persons authorized 17 to move for expedited foreclosure; making conforming 18 changes; defining the term "mortgagor"; providing for 19 retroactive applicability of a specified provision; 20 providing an effective date. 21 22 Be It Enacted by the Legislature of the State of Florida: 23 24 Section 1. Subsection (16) is added to section 117.201, 25 Florida Statutes, to read: 26 117.201 Definitions.-As used in this part, the term: 27 (16) "Witness," when used as a noun, means an individual 28 whose electronic signature is affixed to an electronic record as 29 an attesting or subscribing witness. Page 1 of 10

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	24-00376-23 2023286_
30	Section 2. Present subsections (1) through (8) of section
31	697.07, Florida Statutes, are redesignated as subsections (2)
32	through (9), respectively, present subsections (2), (3), and (4)
33	of that section are amended, and a new subsection (1) and
34	subsection (10) are added to that section, to read:
35	697.07 Assignment of rents
36	(1) For purposes of this section, the term:
37	(a) "Mortgagee" means any party entitled to enforce the
38	mortgage or assignment of rents instrument under applicable law.
39	(b) "Mortgagor" means the original mortgagor and all
40	parties who have subsequently acquired title to the property
41	subject to the assignment.
42	(3) (2) If such an assignment is made, the mortgagee shall
43	hold a lien on the rents, and the lien created by the assignment
44	shall be perfected and effective against the mortgagor and third
45	parties upon recordation of the mortgage or separate instrument
46	in the public records of the county in which the real property
47	is located, according to law.
48	(4) (3) Unless otherwise agreed to in writing by the
49	mortgagee and mortgagor, the $\underline{lien\ created\ by\ the}$ assignment of
50	rents $\underline{is}$ shall be enforceable upon the mortgagor's default and
51	written demand for the rents made by the mortgagee to the
52	mortgagor, whereupon the mortgagor shall turn over all rents in
53	the possession or control of the mortgagor at the time of the
54	written demand or collected thereafter (the "collected rents")
55	to the mortgagee less payment of any expenses authorized by the
56	mortgagee in writing.
57	(5) (4) Upon application by the mortgagee or mortgagor, in a
58	foreclosure action, and notwithstanding any asserted defenses or
	Page 2 of 10

	24-00376-23 2023286		24-00376-23 2023286
59	counterclaims of the mortgagor, a court of competent	88	association or corporation and any rents collected are applied
60	jurisdiction, pending final adjudication of any action, may	89	to assessments that are then due; or
61	require the mortgagor to deposit the collected rents into the	90	(b) Collects rents from tenants in a parcel or unit
62	registry of the court, or in such other depository as the court	91	pursuant to s. 718.116(11), s. 719.108(10), or s. 720.3085(8).
63	may designate. However, the court may authorize the use of the	92	Section 3. Present subsections (1), (2), and (3) of section
64	collected rents, before deposit into the registry of the court	93	702.036, Florida Statutes, are redesignated as subsections (2),
65	or other depository, to:	94	(3), and (4), respectively, a new subsection (1) and subsection
66	(a) Pay the reasonable expenses solely to protect,	95	(5) are added to that section, and paragraph (a) of present
67	preserve, and operate the real property, including, without	96	subsection (1) and present subsection (2) of that section are
68	limitation, real estate taxes, and insurance, and assessments	97	amended, to read:
69	that become due after the entry of the court's order to a	98	702.036 Finality of mortgage foreclosure judgment
70	homeowners' association or an association, as those terms are	99	(1) As used in this section, the term "property" means real
71	defined in s. 720.301, or a corporation regulated under chapter	100	property.
72	<u>718 or chapter 719</u> ;	101	(2)(a) <del>(1)(a)</del> In any action or proceeding in which a party
73	(b) Escrow sums required by the mortgagee or separate	102	seeks to set aside, invalidate, or challenge the validity of a
74	assignment of rents instrument; and	103	final judgment of foreclosure of a mortgage <u>or other lien,</u> or to
75	(c) Make payments to the mortgagee.	104	establish or reestablish a lien or encumbrance on the property
76		105	in abrogation of the final judgment of foreclosure of a mortgage
77	The court shall require the mortgagor to account to the court	106	$\underline{\text{or other lien}}$ , the court shall treat such request solely as a
78	and the mortgagee for the receipt and use of the collected rents	107	claim for monetary damages and may not grant relief that
79	and may also impose other conditions on the mortgagor's use of	108	adversely affects the quality or character of the title to the
80	the collected rents.	109	property, if:
81	(10) This section does not apply to a corporation that is a	110	1. The party seeking relief from the final judgment of
82	homeowners' association or an association, as those terms are	111	foreclosure of the mortgage $\underline{\text{or lien}}$ was properly served in the
83	defined in s. 720.301, or a corporation regulated under chapter	112	foreclosure lawsuit as provided in chapter 48 or chapter 49.
84	718 or chapter 719, that:	113	2. The final judgment of foreclosure of the mortgage $\underline{\mathrm{or}}$
85	(a) Acquires title to a parcel or unit through the	114	lien was entered as to the property.
86	foreclosure of its claim of lien, or a deed in lieu of	115	3. All applicable appeals periods have run as to the final
87	foreclosure, provided that title remains vested in the	116	judgment of foreclosure of the mortgage $\underline{\text{or lien}}$ with no appeals
	Page 3 of 10		Page 4 of 10
(	CODING: Words stricken are deletions; words underlined are additions.		CODING: Words stricken are deletions; words underlined are additions.

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24-00376-23 2023286 24-00376-23 117 having been taken or any appeals having been finally resolved. 146 award reasonable attorney fees to the party prevailing on the 118 4. The property has been acquired for value, by a person 147 claim. This subsection applies whether the litigation seeking 119 not affiliated with the foreclosing mortgageholder, the 148 relief from the final judgment occurs in the case in which the 120 foreclosing lienholder, lender or the foreclosed owner, at a 149 judgment was entered or in any separate case or proceeding. time in which no lis pendens regarding the suit to set aside, 121 150 Section 4. Subsection (2) of section 702.10, Florida 122 invalidate, or challenge the foreclosure appears in the official 151 Statutes, is amended to read: 123 702.10 Order to show cause; entry of final judgment of records of the county where the property was located. 152 124 (3) (2) For purposes of this section, the following, without 153 foreclosure; payment during foreclosure.-125 limitation, shall be considered persons affiliated with the 154 (2) Except as provided in paragraph (i), in any action for 126 foreclosing lender: 155 foreclosure, other than owner-occupied residential real estate, 127 (a) The foreclosing mortgageholder, the foreclosing 156 in addition to any other relief that the court may award, the lienholder, lender or any loan servicer for the mortgage or lien 128 157 plaintiff may request that the court enter an order directing 129 loan being foreclosed; the mortgagor defendant to show cause why an order to make 158 130 (b) Any past or present owner or holder of the mortgage or 159 payments during the pendency of the foreclosure proceedings or 131 lien loan being foreclosed; 160 an order to vacate the premises should not be entered. 132 (c) Any maintenance company, holding company, foreclosure 161 (a) The order shall: 133 services company, or law firm under contract to any entity 162 1. Set the date and time for hearing on the order to show 134 listed in paragraph (a), paragraph (b), or this paragraph, with cause. However, the date for the hearing may not be set sooner 163 135 regard to the mortgage or lien loan being foreclosed; or 164 than 20 days after the service of the order. If service is 136 (d) Any parent entity, subsidiary, or other person who 165 obtained by publication, the date for the hearing may not be set 137 directly, or indirectly through one or more intermediaries, sooner than 30 days after the first publication. 166 138 controls or is controlled by, or is under common control with, 167 2. Direct the time within which service of the order to 139 any entity listed in paragraph (a), paragraph (b), or paragraph 168 show cause and the complaint shall be made upon the mortgagor 140 (c). 169 each defendant. 141 (5) If a party seeks relief from a final judgment 170 3. State that the mortgagor a defendant has the right to 142 foreclosing a mortgage or lien, or files a separate action 171 file affidavits or other papers at the time of the hearing and 143 attacking such a final judgment, and the party claims that it 172 may appear personally or by way of an attorney at the hearing. 144 holds or held a lien superior in right, priority, or dignity to 173 4. State that, if the mortgagor a defendant fails to appear 145 the mortgage or lien foreclosed in the judgment, the court must at the hearing to show cause and fails to file defenses by a 174 Page 5 of 10 Page 6 of 10 CODING: Words stricken are deletions; words underlined are additions.

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204	the right to be heard on the order to show cause, the court
205	shall, at the hearing on the order to show cause, consider the
206	affidavits and other showings made by the parties appearing and
207	make a determination of the probable validity of the underlying
208	claim alleged against the mortgagor and the mortgagor's
209	defenses. If the court determines that the plaintiff is likely
210	to prevail in the foreclosure action, the court shall enter an
211	order requiring the mortgagor to make the payment described in
212	paragraph (e) to the plaintiff and provide for a remedy as
213	described in paragraph (f). However, the order shall be stayed
214	pending final adjudication of the claims of the parties if the
215	mortgagor files with the court a written undertaking executed by
216	a surety approved by the court in an amount equal to the unpaid
217	balance of the lien being foreclosed, including all principal,
218	interest, unpaid taxes, and insurance premiums paid by the
219	plaintiff.
220	(e) If the court enters an order requiring the mortgagor to
221	make payments to the plaintiff, payments shall be payable at
222	such intervals and in such amounts provided for in the mortgage
223	instrument before acceleration or maturity. The obligation to
224	make payments pursuant to any order entered under this
225	subsection shall commence from the date of the motion filed
226	under this section. The order shall be served upon the mortgagor
227	no later than 20 days before the date specified for the first
228	payment. The order may permit, but may not require, the
229	plaintiff to take all appropriate steps to secure the premises
230	during the pendency of the foreclosure action.
231	(f) If the court enters an order requiring payments, the
232	order shall also provide that the plaintiff is entitled to
	Page 8 of 10
C	<b>ODING:</b> Words stricken are deletions; words <u>underlined</u> are additions.

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#### 2023286

175 motion or by a verified or sworn answer, the mortgagor defendant 176 is deemed to have waived the right to a hearing and in such case 177 the court may enter an order to make payment or vacate the 178 premises.

179 5. Require the movant to serve a copy of the order to show 180 cause on the mortgagor defendant in the following manner:

181 a. If the mortgagor a defendant has been served with the 182 complaint and original process, service of the order may be made 183 in the manner provided in the Florida Rules of Civil Procedure.

184 b. If the mortgagor a defendant has not been served with 185 the complaint and original process, the order to show cause, together with the summons and a copy of the complaint, shall be 186 served on the mortgagor defendant in the same manner as provided 187 188 by law for original process.

189 (b) The right of the mortgagor a defendant to be heard at 190 the hearing to show cause is waived if the mortgagor defendant, 191 after being served as provided by law with an order to show 192 cause, engages in conduct that clearly shows that the mortgagor 193 defendant has relinquished the right to be heard on that order. 194 The mortgagor's A defendant's failure to file defenses by a 195 motion or by a sworn or verified answer or to appear at the

196 hearing duly scheduled on the order to show cause presumptively 197 constitutes conduct that clearly shows that the mortgagor

198 defendant has relinquished the right to be heard.

199 (c) If the court finds that the mortgagor a defendant has 200 waived the right to be heard as provided in paragraph (b), the 201 court may promptly enter an order requiring payment in the 202

amount provided in paragraph (f) or an order to vacate.

203 (d) If the court finds that the mortgagor has not waived

#### Page 7 of 10

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#### 24-00376-23

#### 2023286

233 possession of the premises upon the failure of the mortgagor to 234 make the payment required in the order unless at the hearing on 235 the order to show cause the court finds good cause to order some 236 other method of enforcement of its order.

(g) All amounts paid pursuant to this section shall be credited against the mortgage obligation in accordance with the terms of the loan documents; however, payments made under this section do not constitute a cure of any default or a waiver or any other defense to the mortgage foreclosure action.

(h) Upon the filing of an affidavit with the clerk that the
premises have not been vacated pursuant to the court order, the
clerk shall issue to the sheriff a writ for possession which
shall be governed by s. 83.62.

(i) This subsection does not apply to foreclosure of an owner-occupied residence. For purposes of this paragraph, there is a rebuttable presumption that a residential property for which a homestead exemption for taxation was granted according to the certified rolls of the latest assessment by the county property appraiser, before the filing of the foreclosure action, is an owner-occupied residential property.

(j) For purposes of this subsection, the term "mortgagor" means the original mortgagor and any subsequent owner or party in possession of the property. The term does not include a homeowners' association or an association, as those terms are

257 defined in s. 720.301, or a corporation regulated under chapter

- 258 <u>718 or chapter 719, that:</u>
- 259 1. Acquires title to a parcel or unit through the
- 260 foreclosure of its claim of lien, or a deed in lieu of
- 261 foreclosure, provided that title remains vested in the

Page 9 of 10

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	24-00376-23 2023286
262	association or corporation and any rents collected are applied
263	to assessments that are then due; or
264	2. Collects rents from the tenants in the parcel or unit
265	pursuant to s. 718.116(11), s. 719.108(10), or s. 720.3085(8).
266	Section 5. The amendment to s. 117.201, Florida Statutes,
267	made by this act is intended to clarify existing law and applies
268	retroactively to January 1, 2020.
269	Section 6. This act shall take effect July 1, 2023.

Page 10 of 10 CODING: Words stricken are deletions; words <u>underlined</u> are additions.

2/8/23 Meeting Date BANKING & INSURANCE	The Florida Senate <b>APPEARANCE RECORD</b> Deliver both copies of this form to Senate professional staff conducting the meeting	SB 236 Bill Number or Topic
Name FRENCH BR	OWN Phone 850	Amendment Barcode (if applicable) D - 459 - 0992
Address <u>106 E. College</u> <u>Street</u> <u>Tallahascu</u> <u>R</u> <u>City</u> State	Ave, Site 1200 Email 32301 Zip	ĸ
Speaking: 🔽 For 🗌 Against	Information <b>OR</b> Waive Speaking:	In Support 🗌 Against
	PLEASE CHECK ONE OF THE FOLLOWING:	
I am appearing without compensation or sponsorship. The REA	N I am a registered lobbyist, representing: Property, frobate, And TRUST LAW	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:
		BAR

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. <u>2020-2022 Joint Rules.pdf (flsenate.gov)</u>

This form is part of the public record for this meeting.

S-001 (08/10/2021)

	The Florida Senate	
2/8/23	<b>APPEARANCE RECO</b>	RD <u>SB 286</u>
Meeting Date Banking & Insurance	Deliver both copies of this form to Senate professional staff conducting the meeti	Bill Number or Topic
Committee		Amendment Barcode (if applicable)
Name Kenneth Pra	H Phone	850-509-8020
Address 1001 Thomas ville	Rd Stc 201 Email	Kprn H@floridaboukers.com
Tallahassic J. City Stat	e Zip	
<b>Speaking:</b> For Against	Information <b>OR</b> Waive Spe	aking: 🚺 In Support 🗌 Against
	PLEASE CHECK ONE OF THE FOLLOW	/ING:
I am appearing without compensation or sponsorship.	I am a registered lobbyist, representing: Florida Bankers,	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), Association sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. <u>2020-2022JointRules.pdf (flsenate.gov)</u>

This form is part of the public record for this meeting.

S-001 (08/10/2021)

## The Florida Senate COMMITTEE VOTE RECORD

# COMMITTEE:Banking and InsuranceITEM:SB 286FINAL ACTION:Favorable with Committee SubstituteMEETING DATE:Wednesday, February 8, 2023TIME:9:30—11:30 a.m.PLACE:412 Knott Building

FINAL VOTE			2/08/2023 Amendmei	1 nt 417302				
			Powell					
Yea	Nay	SENATORS	Yea	Nay	Yea	Nay	Yea	Nay
Х		Broxson						
Х		Burgess						
Х		Burton						
		Hutson						
		Ingoglia						
Х		Mayfield						
Х		Powell						
Х		Thompson						
Х		Torres						
Х		Trumbull						
Х		DiCeglie, VICE CHAIR						
Х		Boyd, CHAIR						
							}	
							<b> </b>	
40								
10 <b>Yea</b>	0 <b>Nay</b>	TOTALS	RCS Yea	- Nay	Yea	Nay	Yea	Nay

CODES: FAV=Favorable UNF=Unfavorable -R=Reconsidered RCS=Replaced by Committee Substitute RE=Replaced by Engrossed Amendment RS=Replaced by Substitute Amendment TP=Temporarily Postponed VA=Vote After Roll Call VC=Vote Change After Roll Call WD=Withdrawn OO=Out of Order AV=Abstain from Voting

# STATE BOARD OF ADMINISTRATION

FLORIDA HURRICANE CATASTROPHE FUND REINSURANCE TO ASSIST POLICYHOLDERS PROGRAM FLORIDA OPTIONAL REINSURANCE ASSISTANCE PROGRAM

Senate Banking and Insurance Committee

February 8, 2023



## 2022/2023 Contract Year

**Preliminary Estimates** 

## Maximum Coverage Chart - \$17B FHCF Capacity

(Loss Adjustment Expense of 10% is included in the capacity)

Ultimate Losses are net of \$7.8B for Hurricane Irma, \$1.45B for Hurricane Michael, and \$10B for Hurricane Ian



• Relevant data is aggregated for all participating insurers. Each participating insurer has its own retention and maximum coverage level. All insurers would need to reach their maximum coverage limits in order to exhaust the last billion of FHCF Coverage. Insurers can trigger coverage below the industry retention.

(For Illustrative Purposes Only)

as of January 23, 2023

## 2023/2024 Contract Year

Preliminary Estimates

Not Official (For Illustrative Purposes Only)

as of January 23, 2023

## Maximum Coverage Chart - \$17B FHCF Capacity

(Loss Adjustment Expense of 10% is included in the capacity)

Ultimate Losses are net of \$7.8B for Hurricane Irma, \$1.45B for Hurricane Michael and \$10B for Hurricane Ian



• Relevant data is aggregated for all participating insurers. Each participating insurer has its own retention and maximum coverage level. All insurers would need to reach their maximum coverage limits in order to exhaust the last billion of FHCF Coverage. Insurers can trigger coverage below the industry retention.

## **FHCF Hurricane Losses**

## Summary of Reported Losses

#### As of December 31, 2022 (\$Billions)

	Irma	Michael	lan	Total
Projected Industry Ultimate Total Incurred Loss (prior to FHCF retention & co-pay)	\$16.72	\$5.56	\$21.17	\$43.45
Projected FHCF Ultimate Total Incurred Loss	\$7.80	\$1.45	\$10.00	\$19.25

## **FHCF Paid Losses**

As of December 31, 2022 (\$Billions)

Year	Covered Event	# of Insurers Paid to Date	# Insurers Expected to be Paid	Total Paid to Date
2017	Irma	102	106	\$6.87
2018	Michael	35	39	\$1.16
2022	lan	19	91	\$0.22

## FHCF and RAP Losses



## **Comparison of FHCF, RAP & FORA Programs**

	FHCF	RAP	FORA
Percent of coverage	Election levels: 90%, 75% or 45%	90%	100%
Loss Adjustment Expense Allowance	10%	10%	None
Cost for Coverage	Actuarially determined premium	None	Rate on Line: Layer 1 – 50% Layer 2 – 55% Layer 3 – 60% Layer 4 – 65%
Premium Due Date	Annual Installments due August 1, October 1 & December 1	N/A	July 1, 2023
Funding source	Premiums	General Revenue funds	Premiums and General Revenue funds
Events Covered	Multiple events up to an aggregate limit	Two events with the largest losses for the insurer, up to an aggregate limit	Two events with the largest losses for the insurer, up to an aggregate limit
Participation	Mandatory	Mandatory	Optional
Program Term	Perpetual – on a contract year basis	One of two years (2022 or 2023)	One year (2023)

## **Coverage Chart - FHCF, RAP & FORA Programs**

	Projected Industry										% of I	ndustry	у Ехро	sure								
A	ttachment	Layer	100%	95%	90%	85%	80%	75%	70%	65%	60%	55%	50%	45%	40%	35%	30%	25%	20%	15%	10%	5%
			Indu Pay	stry vmen		FHCF \$17 B Limit																
	9.1																					
1	8.1	1.0								FOR	A 1											
2	7.1	2.0		Cit	ize	ns				FOR	A 2				RA	AP 2023 \$1.1 B Limit				nit		
3	6.5*	2.6								FOR	A 3											
4	5.7*	See notes					Ī			FOR	A 4						F	ORA 4	4			
5																						
6																						
7						PROJECTED INDUSTRY RETAINED : \$5.7 B* Limit																
8																						
9																						

All values in this diagram are for illustrative purposes only.

Notes:

FORA layers 1 through 3 assumes approximately \$0.9 B capacity available only to companies that selected RAP for 2022.

FORA layers 1 through 4 must be purchased sequentially.

FORA layer 4 is only available to companies purchasing FORA layer 3 & RAP 2023 insurers.

FORA 4 layer is dependent on the available limit after take-up for FORA layers 1,2,3 is known.

6.5B\* is a preliminary estimate and is dependent on final RAP qualification values for 2023.

5.7B\* is a preliminary estimate and final value is dependent on take-up for FORA layers 1,2,3.

		The Florida Se	enate	
	2-8-23	APPEARANCE	RECOR	<b>D</b>
	Meeting Date	Deliver both copies of t		Bill Number or Topic
	SBAT	Senate professional staff condu	ucting the meeting	
	Committee			Amendment Barcode (if applicable)
Name	Gina Wilso	s h	Phone	830-413-1340
Addres	s 1801 Armitac	r Blvd	Email	gina. wilson@sbafia.com
	<u>Tallahessee</u> City	PL         32308           State         Zip		
	Speaking: Sor	Against Information <b>OR</b>	Waive Speaki	ng: 🗌 In Support 🔲 Against
	-	PLEASE CHECK ONE OF T	THE FOLLOWIN	G:
	am appearing without ompensation or sponsorship.	am a registered lobbyis representing:	st,	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. <u>2020-2022JointRules.pdf (flsenate.gov)</u>

This form is part of the public record for this meeting.

S-001 (08/10/2021)



# **OIR Overview**

## FLORIDA OFFICE OF INSURANCE REGULATION

February 8, 2023

## Florida Office of Insurance Regulation (OIR) Overview

## **Mission**

To promote a stable and competitive insurance market for consumers.

## **Vision**

OIR envisions a robust and competitive insurance market while maintaining protections for the insurance-buying public.





# Product Review

**OIR Product Review** monitors the products that insurers provide in the marketplace. The principal function is to review the rate, rule, and form filings submitted by insurers to ensure compliance with all applicable laws.

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The Product Review Units provide actuarial and insurance coverage reviews for new and existing products to maintain protections for insurance consumers.

## FILING REVIEW

**RATE REVIEW** 

## NEW PRODUCTS



# Financial Oversight

**OIR Financial Oversight** monitors the financial condition of all regulated entities through the use of internal financial analysis and on-site examinations. Financial Oversight is also responsible for conducting reviews of all new applicants desiring entrance to the Florida marketplace as well as those proposing to expand into additional lines of business.



OIR receives financial statement filings and other information related to the business operations of regulated entities and takes action to address compliance issues in order to protect consumers.

COMPANY ADMISSIONS FINANCIAL ANALYSIS FINANCIAL EXAMINATION

# Π

# Market Regulation

**OIR Market Regulation** monitors the conduct of insurers in the marketplace, enforcing Florida Statutes through remediation and administrative action.



OIR receives information from a variety of stakeholders and takes action to identify issues and best protect consumers.

## INQUIRY

INVESTIGATION

## EXAMINATION



## Contact Information

Alexis Bakofsky, Chief of Staff

Alexis.Bakofsky@floir.com (850) 413-5000

Kevin Jacobs, Deputy Chief of Staff Kevin.Jacobs@floir.com (850) 413-5011

Stephen Marante, Deputy Government Affairs Director Stephen.Marante@floir.com (850) 413-2427

For more information visit www.floir.com.



## February 8, 2023

Florida Office of Insurance Regulation

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Ser	18/2023 Meeting Date 1.A.C. B+T	Deliv	<b>RANCE</b> er both copies of th ssional staff conduc		Bill Number or Topic
Name	Committee Alexis Bake	- ofsky	۶. 	Phone(	
Address	s 200 E Gaines Street	54.		Email 🛛 🦊	Hexis. Bakofsky@floir.com
	Tallahassee City	FZState	32399 Zip		
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S-001 (08/10/2021)

## CourtSmart Tag Report

Room: KB 412 Caption: Sena	te Banking and Insuranc	<b>Case No.:</b> - e Committee	Type: Judge:
	023 9:30:44 AM 023 10:11:55 AM	Length: 00:41:12	
9:30:44 AM 9:30:49 AM 9:31:04 AM 9:31:21 AM 9:31:29 AM 9:31:48 AM 9:31:57 AM 9:32:32 AM 9:33:08 AM 9:33:20 AM 9:33:42 AM 9:33:43 AM	Chair Boyd calls meetin Chair Boyd calls makes Roll called Quorum present Chair gives committee n Tab 1 SB 286 on Legal Instrum Senator Powell explains Senator Boyd No questions Amendment 1 Barcode Amendment explained	s brief comment meeting instructions ments by Senator Powell s bill	
9:33:50 AM 9:33:54 AM 9:34:01 AM 9:34:13 AM 9:34:16 AM in support of bi	No debate Amendment reported fa Back on the bill Kenneth Pratt of the Flo French Brown of The R	orida Bankers Association waives speak	ing in support of the bill action of The Florida Bar waives speaking
9:34:31 AM 9:34:38 AM 9:35:07 AM 9:35:23 AM 9:35:25 AM 9:35:33 AM 9:35:48 AM	No debate Roll called Bill reported favorable Tab 2	/ilson, Florida Hurricane Catastrophe Fu /ilson	nd
9:49:42 AM 9:50:45 AM 9:50:55 AM 9:51:13 AM 9:52:12 AM 9:52:38 AM	Gina Wilson concludes		
9:52:53 AM 9:53:07 AM 9:53:12 AM 9:53:37 AM 9:53:39 AM 9:53:57 AM	Gina Wilson Gina Wilson additional Senator Boyd makes co Senator Boyd Gina Wilson Senator Torres	omments	
9:54:04 AM 9:54:27 AM 9:54:28 AM 9:55:10 AM 9:55:28 AM 9:56:03 AM	Senator Boyd responds Senator Broxson makes Presentation concludes Senator Boyd thanks pr	question and comments to Chair Boyd to Senator Torres s comments	
9:56:23 AM 9:56:45 AM 9:56:46 AM 9:56:51 AM 10:02:02 AM 10:03:05 AM 10:03:10 AM 10:03:13 AM 10:03:50 AM	Tab 3 Presentation by Alexis I Senator Boyd makes co Alexis Bakofsky begins Alexis Bakeofsky conclu Senator Boyd Questions: Senator Powell Alexis Bakofsky	presentation	1

10:04:02 AM	Senator Powell
10:04:39 AM	
10:04:39 AM	Senator Boyd
	Senator Thompson
10:04:54 AM	Alexis Bakofsky
10:05:08 AM	Senator Thompson
10:05:44 AM	Senator Boyd
10:05:51 AM	Senator Thompson
10:05:56 AM	Alexis Bakofsky
10:06:01 AM	Senator Thompson
10:06:24 AM	Senator Boyd
10:06:51 AM	Alexis Bakofsky
10:07:02 AM	Senator Boyd
10:07:05 AM	Senator Torres
10:07:13 AM	Alexis Bakofsky
10:07:19 AM	Senator Torres
10:07:28 AM	Alexis Bakofsky
10:07:56 AM	Senator Torres
10:08:18 AM	Alexis Bakofsky
10:08:37 AM	Senator Torres
10:09:07 AM	Alexis Bakofsky
10:09:23 AM	Senator Torres
10:09:47 AM	Senator Boyd
10:10:03 AM	Presentation Concludes
10:10:16 AM	Senator Boyd thanks presenter, makes comments
10:11:07 AM	Senator Trumbull moves we adjourn; meeting adjourned.
	contact manufacture we adjourn, mooring adjourned.



## THE FLORIDA SENATE

Tallahassee, Florida 32399-1100

**COMMITTEES:** Finance and Tax, *Chair* Appropriations Appropriations Committee on Criminal and Civil Justice Banking and Insurance Children, Families, and Elder Affairs Criminal Justice Ethics and Elections

SELECT COMMITTEE: Select Committee on Resiliency

JOINT COMMITTEE: Joint Administrative Procedures Committee, Alternating Chair

SENATOR BLAISE INGOGLIA 11th District

February 7th, 2022

The Honorable Jim Boyd, Chairman Suite 418, Senate Office Building 404 South Monroe Street Tallahassee, FL 32399-1100

Chairman Boyd,

I respectfully ask to be excused from the Committee on Banking & Insurance that will be held on Wednesday, February 8th at 9:30 am.

Thank you for your leadership and consideration of this request.

Sincerely,

Blaise Ingoglia State Senator, District 11