#### The Florida Senate

**COMMITTEE MEETING EXPANDED AGENDA** 

#### COMMUNITY AFFAIRS Senator Lee, Chair Senator Clemens, Vice Chair

Senator Clemens, vice Chair										
	MEETING DATE: TIME: PLACE:	10:00 a.m.—	nuary 24, 2017 -12:00 noon Office Building							
	<b>MEMBERS:</b> Senator Lee, Chair; Senator Clemens, Vice Chair; Senators Bean, Brandes, Campbell, Perry, Rodriguez, and Simmons									
TAB	BILL NO. and INTR	ODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION						
1	Florida Growth Management Presentations: What's Working - Not Working Discussed									
	Department of Economic Opportunity									
	1000 Friends of Florida									
	Florida Association of Community Developers									
	Florida League of Cities									
	Florida Association of Counties									
	Consideration of proposed bill:									
2	SPB 7000		Florida Building Commission; Requiring the commission to use the most recent published edition of the Florida Building Code as the foundation code; requiring the commission to review, rather than update, the Florida Building Code every 3 years; deleting a provision that specifies how long amendments or modifications to the foundation code remain effective, etc.	Submitted as Committee Bill Yeas 8 Nays 0						
	Consideration of proposed bill:									
3	SPB 7002		OGSR/Donor Information/Publicly Owned Performing Arts Center; Amending provisions which provide an exemption from public records requirements for information that identifies a donor or prospective donor of a donation made for the benefit of a publicly owned performing arts center if the donor desires to remain anonymous; removing the scheduled repeal of the exemption, etc.	Not Considered						

#### 4 Other Related Meeting Documents



#### **Community Planning Act Update**

Cissy Proctor, DEO Executive Director



January 24, 2017

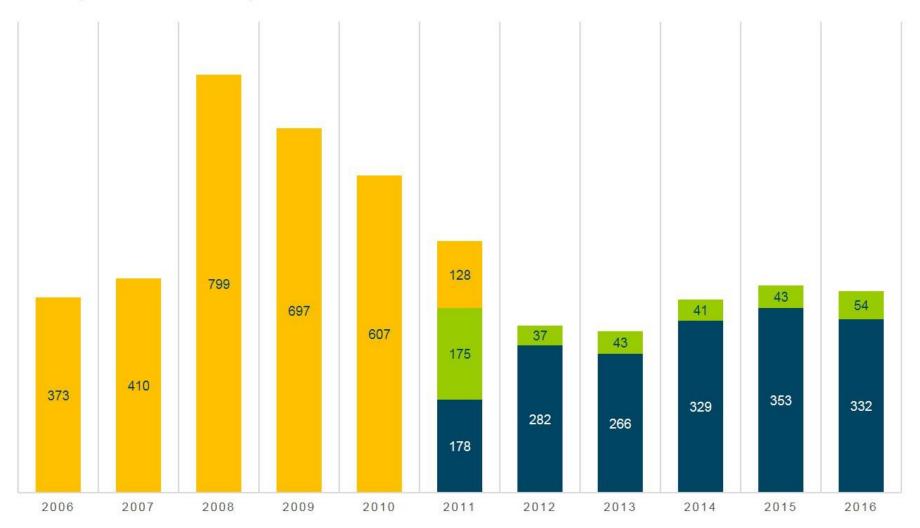
- Focused state review on important state resources and facilities.
- Allowed local governments to have greater influence on local planning decisions.
- Streamlined the review process for most plan amendments.
- Narrowed the scope of DEO's in-depth review to focus on:
  - Areas of Critical State Concern
  - Sector plans
  - Developments of Regional Impact
  - Comprehensive plan updates

### **Comprehensive Plan Amendments Adopted 2006-2016**

Adopted Amendments Comprehensive Plan Review

Adopted Amendments State Coordinated Review

Adopted Amendments Expedited State Review

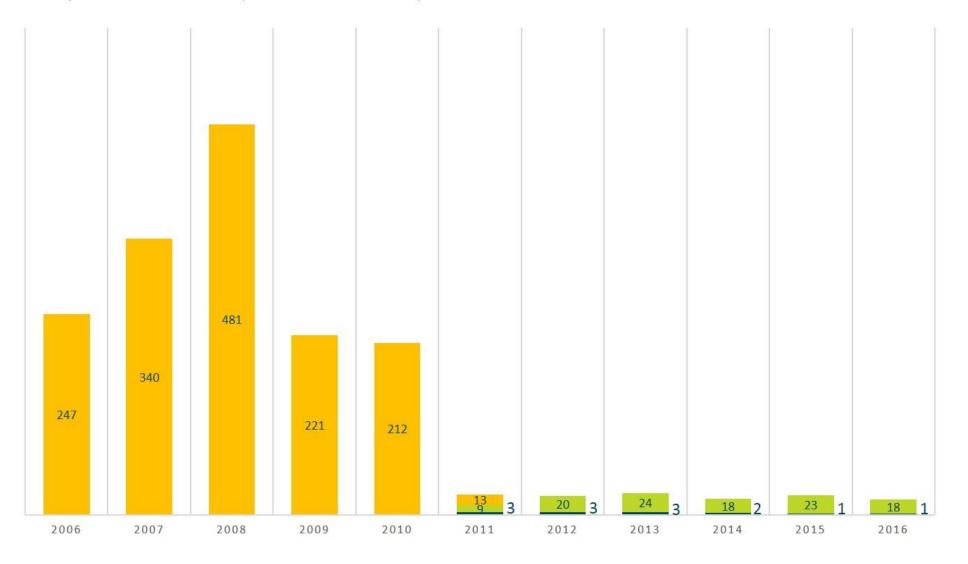


#### **Comprehensive Plan Amendment Objections and Comments**

Comprehensive Plan Review (Number of Objections)

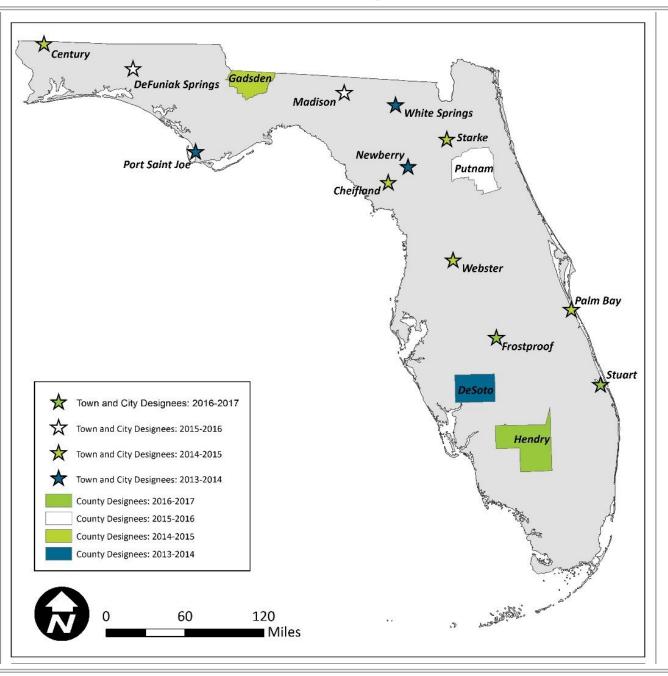
State Coordinated Review (Number of Objections)

Expedited State Review (Number of Comments)



FLORIDA DEPARTMENT of ECONOMIC OPPORTUNITY

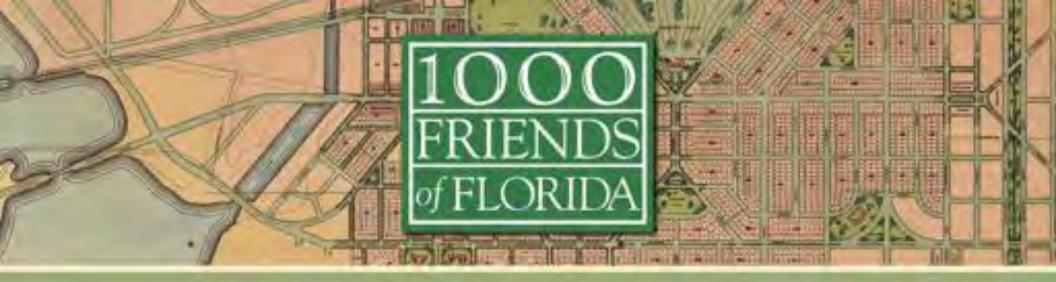
#### **Competitive Florida Partnership**



FLORIDA DEPARTMENT of ECONOMIC OPPORTUNITY



FLORIDA DEPARTMENT of ECONOMIC OPPORTUNITY



### Florida Growth Management

Community Affairs Committee Senator Lee, Chair

January 24, 2017 Thomas Hawkins, Policy & Planning Director

# Overview



Transportation



#### Accountability



# Intergovernmental coordination



# Transportation



# What's working?

#### Optional transportation concurrency

- 2011 Community Planning Act made transportation concurrency optional
- End to "last in pays"
- Local governments moving forward with innovative replacements like mobility fees that promote redevelopment while funding transportation infrastructure
- But, declining gas tax revenues and limited options for local governments to fund transportation are still obstacles





# How to make it better?

#### Make funding options available to voters who want them

- Charter County and Regional Transportation System Sales Surtax should be available to certain municipalities
- The surtax funds capital improvements, as well as transportation operations
- Counties with urban transportation needs but substantial suburban or rural populations face difficulty gaining voter approval for surtax
- Allow major cities to proactively address transportation needs with voter approval



Duval County, one of two counties with surtax, won prestigious 2016 APTA Award



# What's not working?

#### Pedestrian & Bicycle Safety

- Transportation is dangerous—by design
- In 2014, drivers killed 2,494 people in Florida, more than twice the number of deaths in same year from homicide
- Of victims, 588—or 24%—were not using a vehicle at time of death
- No loss of life is acceptable, 1000 Friends of Florida's goal is zero deaths and zero serious injuries from travel
- Support work on FDOT context appropriate design



"Florida has the highest Pedestrian Death Index of any state, and it's home to eight of the ten most dangerous metro areas in the nation." -Smart Growth America







# What's not working?

### **Diminished State Planning & Review**

- 2011 Community Planning Act limited scope of state review to adverse impacts to state resources and facilities.
- This is not working because:
- local governments face no practical oversight to ensure their amendments comply with the Community Planning Act
- responsibility to hold local governments accountable has shifted to private sector
- state planning function degraded



# Walton County example

In 2015 Walton County proposes eliminating protections in comprehensive plan for globally imperiled coastal dune lakes without data and analysis

Florida Statutes provide:

"All... plan amendments shall be based upon relevant and appropriate data and an analysis by the local government..." FS § 163.3177(1)(f)





# Walton County example

"In 2014, the Florida Senate passed resolution 1-02023A-14 which recognizes the vital importance of Walton County's coastal dune lakes to the ecological and economic health of the state...

The amendment is **not** supported by adequate data and analysis which indicates that the amendment will not adversely impact the County's dune lake system."

**Rick Scott** 

The Honorable Bill Imfeld

Chairman, Walton County

Dear Chairman Imfeld:

Board of County Commissioners 6570 US Highway 90 West DeFuniak Springs, Florida 32433



August 6, 2015

The Department of Economic Opportunity has completed its review of the proposed

We are, however, providing a technical assistance comment consistent with Section

comprehensive plan amendment for Walton County (Amendment No. 15-6ESR) which was

received on July 7, 2015. We have reviewed the proposed amendments pursuant to Sections

163.3184(2) and (3), Florida Statutes (F.S.), and identified no comments related to important state resources and facilities within the Department of Economic Opportunity's authorized scope of review that will be adversely impacted by the amendments if adopted.

163.3168(3), F.S. The technical assistance comment will not form the basis a challenge. In 2014, the Florida Senate passed resolution 1-02023A-14 which recognizes the vital importance of Walton County's coastal dune lakes to the ecological and economic health of the state. The County is proposing to amend the Coastal Element Policy C-1.4.1 relating to the Coastal Dune Lake Protection Zone, to delete a portion of item 8 of the policy which identifies that the County will preserve "at least 75 percent of the portion of the parcel which is within the 300 foot Coastal Dune Lake Protection Zone and landward of the initial 100 foot shoreline buffer as

open space for all new development and redevelopment." The amendment is not supported by adequate data and analysis which indicates that the amendment will not adversely impact the County's dune lake system. The Department has received correspondence from a number concerned citizens, environmental groups, and the United States Fish and Wildlife Service;

expressing opposition to the amendment in its current form. We recommend that the County take the time to carefully study and consider the impacts the proposed amendment will have

The County is reminded that pursuant to Section 163.3184(3)(b), F.S., other reviewing agencies have the authority to provide comments directly to the County. If other reviewing agencies provide comments, we recommend the County consider appropriate changes to the amendment based on those comments. If unresolved, such reviewing agency comments could

Phosials Department of Economic Opportunity [ Collberl? Beilding : 107.11. Madison Street : Tallahasore, FL 3299 664 [EA.3345]; 820 (265)1051 [ 500:9531322] Fiss score distributionary : acceleratory.com/H31022 : score-fuelpoik.com/H32023

the County's dune lake system prior to final adoption.

**Jesse** Panuccio NECUTIVE DIRECTOR

The Honorable Bill Imfeld August 6, 2015 Page 2 of 2

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Sincerely Qu Ana Richmond, Chief

Bureau of Community Planning

res for Adoption

Principal Director, Walton County Planning and Development Services accutive Director, West Florida Regional Planning Council



# Walton County example

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**Rick Scott** 

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# How to fix it?

#### The Legislature should:

- Require Department of Economic Opportunity to determine whether comprehensive plan amendments are in compliance with Community Planning Act
- Stop further diminishment of planning within the Department of Economic Opportunity
- Change standard of review in comprehensive plan amendment challenges from "fairly debatable" to "preponderance of the evidence"



# Intergovernmental coordination



# What's not working?

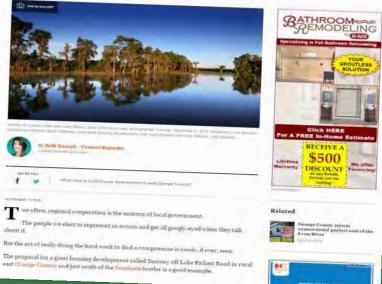
#### Intergovernmental coordination

Residents and local governments which will be impacted by major development proposals in adjacent local governments have no seat at the table to guide decisions.

This is not working because:

- Those residents experience declining quality of life and environment
- Adjacent local governments sometimes forced to provide public services to accommodate growth in adjacent jurisdictions
  - taxation without representation
  - border skirmishes

Lake Pickett vote shows need for Orange, Seminole cooperation





# How to fix it?

- Allow impacted adjacent local governments to require dispute resolution process pursuant to FS § 186.509
- When dispute resolution does not resolve conflict, allow local government to challenge comprehensive plan amendment subject to preponderance of the evidence standard







### Association of Florida Community Developers

Presentation to

#### Senate Committee on Community Affairs

By Gary K. Hunter, Jr., and David L. Powell

Hopping Green & Sams Tuesday, January 24, 2017

Hopping Green & Sams

### What is AFCD?

- Composed of the state's major community developers
- Mission: create quality communities and sound development
- Members' capital investments are substantial and long-term
- State should ensure
  - Effective and efficient planning and development review programs
  - Policies to grow our economy and protect our natural assets
- Will work with government to meet challenges of growth

Hopping Green & Sams

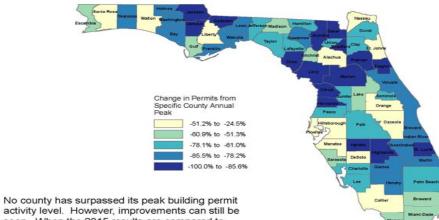
### More people means new communities

- Florida now third largest state with 20 million people
- Population growth will remain above 1.5% annually until 2020
  - Double the national average of .75%
- Growth of 314,051 in 2015-2016 strongest since 2006
  - But don't expect 3% annual growth rate of the boom years
  - From 852 arrivals per day now, declining to 705 per day by 2030
- Most growth is net migration, creating need for new homes
- Most of 5 million newcomers by 2030 will be age 60 and up
- New communities will be part of answer to this challenge

Hopping Green & Sams Source: OEDR

### Some areas growing faster than others

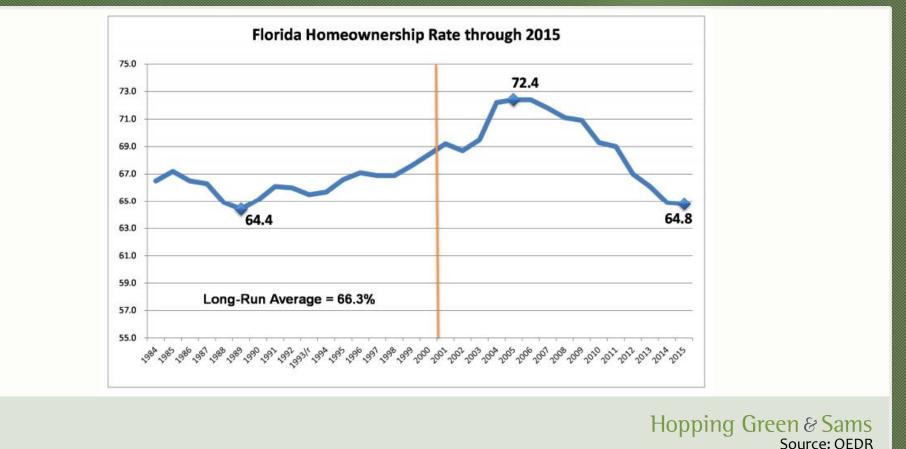
### 2015 Building Permit Activity Relative to the County's Peak during the Period 2000-2007



seen. When the 2015 results are compared to 2014, 53 counties issued building permits for more units, 10 counties issued permits for fewer units, and 4 counties issued the same number.

Hopping Green & Sams Source: OEDR

### Florida homeownership at 30-year low



### Cost/affordability is a continuing concern

- For every \$1000 price increase in a home, 9,175 Floridians are priced out of the market for a median-priced Florida home (\$199,000 in 2016).
- Every impact fee, concurrency fee, documentary stamp tax increase diminishes affordability
- Workers' comp insurance premiums paid by builders also affect home affordability



# Comprehensive planning since 2012

Year	2012	2013	2014	2015	2016*
Proposed Amendment	341	352	375	427	215
Adopted Amendment	370	373	424	453	241
Not In++ Compliance or Challenged by DEO	0	Ο	0	3/1	Ο
*2016 data	through 09/27/	2016			
Hopping Green & Sa Source: D					

### Evolution of the DRI program

- DRI program was created in 1972 with the goal of replacing it when local comprehensive plans were put into place
- 2011 Senate study found DRIs still worthwhile:
  - DRI review contributes to "Improved Large Scale Development"
  - Best available tool for regional planning
  - Helps small local governments that don't have expertise for big projects
- In 2016, Legislature decided to allow approved DRIs anywhere in the state to rescind their DRI development orders, subject to local government approval

Hopping Green & Sams

### What led to end of DRI review?

- Broader policy trends in planning and growth management
  - Focus on deregulation culminating in 2011 growth management reforms
  - Shift toward more local government control in 2011 legislation
  - Major new exemptions from DRI review for projects in most urban areas
  - In 2015, Legislature decided new projects not subject to DRI review must go through coordinated state review as plan amendment

### Rise of large-area planning

- Factors creating impetus for large-area planning
  - Many large landscapes outside urban areas in single ownership
  - Generational changes in family ownerships
  - Lack of funds to buy environmental lands
  - Dissatisfaction with 20-year plans to prepare for future growth
- 2011 growth management reforms spurred large-area planning
  - Changing "need" from a ceiling to a floor
  - Allowing "additional planning periods" in comprehensive plans
  - Revisions to the original 1998 sector planning statute

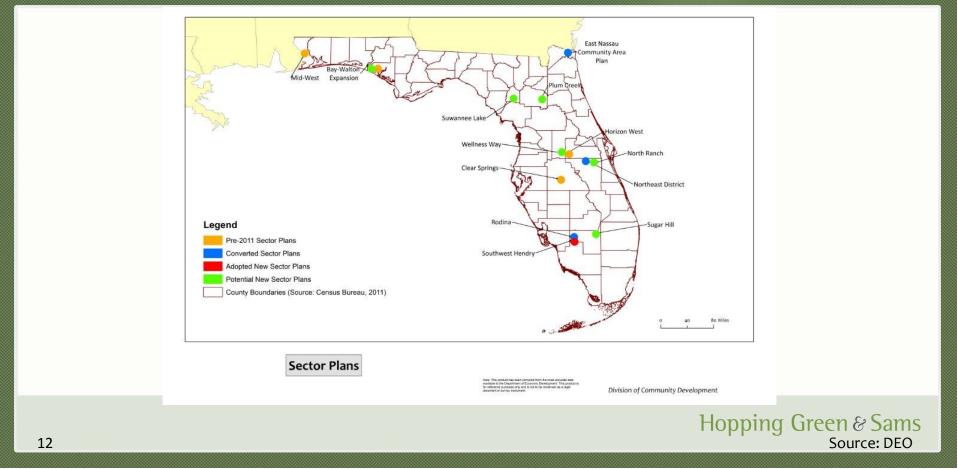
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### Growth in sector plans

- 4 sector plans before 2011, many more since then
- 2011 reforms to sector plan law have increased its use
- Under 1998 law, both planning layers of a sector plan required comprehensive plan amendments
  - Under 2011 reforms, only first planning layer is by plan amendment
  - Second planning layer is by local development order
- Sector plans now available on tracts of 5,000 acres or more
- 686,416 acres in sector plans
- Sector plans are preserving 150,000 acres without cost

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### Sector plans taking place in most regions



### Will sector plans survive end of DRIs?

- Sector plans originally had a DRI exemption as a big incentive to get landowners to use this planning tool
- The end of mandatory DRI review eliminated that incentive
- Sector plans continue to be a tool for adopting a long-term vision in a strategic landholding, but now possible to do the same with a regular plan amendment with expedited review
- Sector plans still require lengthy state coordinated review, which is a disincentive for use of the sector planning tool

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## AFCD legislative recommendations

- Not requesting any legislation this year
- In the future, revise and rationalize statutes on DRIs
- Also consider removing DEO from commenting on expedited plan amendments and leave that to agencies with expertise
- Also consider eliminating Governor and Cabinet's final order authority in comprehensive plan compliance proceedings
- Also re-evaluate role of regional planning councils
- Also find additional incentives to encourage sector plans

Hopping Green & Sams

# Thank you!

Hopping Green & Sams



### **Growth Management Policy Discussion**



David J. Cruz Assistant General Counsel Florida League of Cities

WWW.FLORIDALEAGUEOFCITIES.COM



# **2011 Legislation**

- HB 7207 (2011) Sweeping changes to state's growth management laws
- Reduced state oversight
- Streamlined comprehensive plan procedures
- The Act is best summarized as follows: "to guide and manage future development consistent with the proper role of local government" while "protecting important state resources and functions."





# Impacts to Municipalities

- Streamlined regulation by eliminating duplicative requirements
- Reduced layers of regulation by removing the state as a middleman between the applicant and the municipality (Twice year limit)
- Leveled playing field amongst local governments competing for growth
  - Perhaps deterring urban sprawl in some cases





### Impacts to Municipalities Cont.

- Eliminated million of dollars required in consulting and legal fees
- Elimination of local referenda
- Concurrency optional
  - Must allow proportionate share
  - May not charge for deficient roads
- 2011 Legislation kept several needed requirements in place, including:

- USA changes
- EAR based amendments
- Areas of critical state concern
- Plans for new cities

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## **DEO** Oversight

- The Comp Plan review process was largely scaled back
- Coordinated review vs. expedited review
- Duplicative review eliminated
- The changes have meant more flexibility for municipalities, with less oversight from DEO





## Large Scale Projects

### DRIs

- 2015 legislation = no more DRIs for new projects
- Old DRI agreements still in place but you can NOPC (Notice of Proposed Change), Rescind, Abandon
- Loss of technical assistance from RPCs and extra jurisdictional traffic impact coordination

### Sector Plans

- Alternative process in which one or more local governments engage in long-term planning for larger land areas and address regional issues through adoption of detailed specific area plans
- 2016 legislation lowers the Sector Plan threshold from 15,000 acres to 5,000 acres

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### **Permit Extensions**

- In 2011, the Legislature extended and renewed the permits that were previously extended in 2009 and 2010 for an additional two years from their previously scheduled expiration date.
- Subsequently in 2012 and 2014 the Legislature again extended permit expirations, including any local government-issued development order or building permit including certificates of levels of service.
- Florida Statutes Sec. 252.363 requires that when the Governor makes a Declaration of Emergency, the Declaration extends development permits for 6 months and the time period of the emergency order.





### Permit Extensions (Cont.)



### Hotel project City of Palm Beach

- Site Plan Approval October 23, 2007 to October 23, 2008
- 1<sup>st</sup> Site Plan extension 10/23/2008 to 10/23/2009 by Ord. No 4138-08
- 2<sup>nd</sup> Site Plan extension 10/23/09 to 10/23/2012 by Ord. No. 4250-09
- 3<sup>rd</sup> Site Plan extension 10/23/2012 to 10/23/2014 by HB 7207 (2 years)
- 4<sup>th</sup> Site Plan extension 10/23/2014 to 6/23/2015 By SB 2156 (1 year)
- 5<sup>th</sup> Site Plan extension 6/23/2015 to 6/23/2017 by HB 7023 (2 years)
- 6<sup>th</sup> Site plan extension 6/23/17 to 2/23/18 by
   SB 2156
- 7<sup>th</sup> Site plan extension 2/23/18 to 10/10/18 by
   Executive order No. 16-30, 16-43 and 16-64 (45 days + 6 months)
- 8<sup>th</sup> Site plan extension 10/10/18 to 8/9/19 by
   Executive order No. 16-155, 16-156 and 16-204 (303 days)

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### Exactions

- Impact fees are a one-time fee imposed on all new development to defray the cost of growth's "impact" on vital services such as schools, parks, roads, storm water and fire service and other infrastructure needs.
- Current law authorizes municipalities to waive the collection of impact fees.





### **Exactions Cont.**

- Impact fees must meet dual rational nexus test
  - Demonstrate a reasonable connection, or "rational nexus," between the need for additional or expanded facilities and anticipated population growth from the development in question; and also ensure that the fees will provide benefits to those who pay them
  - Cannot charge for backlog





## **Future Issues**

- Land Use and Zoning Requirements of Medical Marijuana Dispensaries
  - Selecting zoning districts
  - Spacing restrictions from protected uses (Schools, daycares, etc...)
  - Maximum or minimum size of parcel
  - Parking standards
  - Drive through?





## Summary

- The Community Planning Act sharply reverses the historic trend toward state involvement in the comprehensive planning process
- Eliminates duplicative regulations
- Comprehensive plan amendments are being processed 50% faster
- Reduced state role has increased responsibility of cities to be accountable for decisions
- Overall, growth management changes are working



### THE FLORIDA SENATE APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

01-24-17	
Meeting Date	Bill Number (if applicable)
Topic Florida Growth Management	Amendment Barcode (if applicable)
Name Lee Constantine	_
Job Title Commissioner - District 9 (Seminole County)	_
Address 100 S Monroe St	_ Phone <u>850-922-3938</u>
Street Tallahassee, FL 32301	_ Email
	Speaking: In Support Against air will read this information into the record.)
Representing Florida Association of Counties	
Appearing at request of Chair: Yes No Lobbyist regis While it is a Senate tradition to encourage public testimony, time may not permit a meeting. Those who do speak may be asked to limit their remarks so that as many	

This form is part of the public record for this meeting.

S-001 (10/14/14)

THE FLO	DRIDA SENATE
	NCE RECORD or or Senate Professional Staff conducting the meeting)
Meeting Date	Bill Number (if applicable)
Topic COMMUNITY PLANNING	Amendment Barcode (if applicable)
Name CISSY PROLTOR	
Job Title FAECUTIVE DINECTUR, DEO	
Address 107 E. MADISON ST	Phone 850) 245-7116
TAUAHASSEE FC City State	Zip Email CISSY. PROCEDED MY FLORMA. COM
Speaking: For Against 🕅 Information	, Waive Speaking: In Support Against (The Chair will read this information into the record.)
Representing	
Appearing at request of Chair: 🕅 Yes 📃 No	Lobbyist registered with Legislature: 🛛 Yes 🗌 No
While it is a Senate tradition to encourage public testimony, time meeting. Those who do speak may be asked to limit their remar	e may not permit all persons wishing to speak to be heard at this rks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

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S-001 (10/14/14)

	Тн	e Florida Senate		
1/24/16	(Deliver BOTH copies of this form to the	RANCE RECO		he meeting)
Meeting Date				Bill Number (if applicable)
Topic <u>Growtn</u>	Management		<u>.</u>	Amendment Barcode (if applicable)
Name David	Cruz			
Job Title Assist	tant General (	Counsel		
Address <u>P.O.</u> Street	Box 1757		_ Phone _	761-3676
Tallaha	assee FL	72302	_ Email	CRUZP PCCIties.com
City	State	Zip		
Speaking: For	Against Information			In Support Against is information into the record.)
Representing	Florida Leas	ve of c	ities	
Appearing at request	of Chair: Yes 🗌 No	Lobbyist regis	stered with L	egislature: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

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S-001 (10/14/14)

THE FLORIDA SENATE	
Meeting Date Appearance Rec	
Topic GROWTH MANAGEMENT	Bill Number
Name DAULD POWELL	(if applicable) Amendment Barcode
Job Title HOPPING GREEN +SAMS	(if applicable)
Address 119 S. MONROE ST. #300	Phone 850-425-2222
Street <u>TAUAAASSEE</u> FL 32301 City State Zip	E-mai Vaudp@hgs/aw.com
Speaking: For Against Information	
Representing ASSOCIATION OF FIORIDA	COMMUNING DEVELOPERS
Appearing at request of Chair: Ves No	registered with Legislature: 🗌 Yes 🖾 No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

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S-001 (10/20/11)

THE FLORIDA SENATE	
APPEARANCE REC	ORD
(Deliver BOTH copies of this form to the Senator or Senate Profession Meeting Date	al Staff conducting the meeting)
Topic 1000 Friends Presentation	Bill Number
Name Thomas Hawkins	(if applicable)
Job Title Policy Pirector	(if applicable)
Address 308 N. Monroe St	Phone 850-222-6272
Street <u>Tallahasser</u> <u>FL</u> <u>32301</u> <u>City</u> <u>State</u> <u>Zip</u>	E-mail THawkinse 1000 fotons
Speaking: For Against Information	
Representing 1000 Priends of Planida	
Appearing at request of Chair: Yes No Lobbyist	registered with Legislature: Ves 🗌 No

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S-001 (10/20/11)

(	The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT his document is based on the provisions contained in the legislation as of the latest date listed below.)
	Prepared By: The Professional Staff of the Committee on Community Affairs
BILL:	SPB 7000
INTRODUCER:	For consideration by Community Affairs Committee
SUBJECT:	Florida Building Commission
DATE:	January 17, 2017 REVISED:
ANAL	ST     STAFF DIRECTOR     REFERENCE     ACTION       Yeatman     CA Submitted as Committee Bill

#### I. Summary:

SPB 7000 changes the process by which revisions are made to the Florida Building Code.

Current law requires the Florida Building Commission (Commission) to revise the Florida Building Code every 3 years to automatically adopt the most recent versions of the International Code Council I-Codes (I-Codes) and the International Energy Conservation Code (IECC) into the foundation of the Florida Building Code. Additionally, under current law, amendments and modifications to the Florida Building Code only remain in effect until the effective date of a new edition of the Florida Building Code.

Under the new process, the Commission will start with the current Florida Building Code and evaluate the changes made in the I-Codes and the IECC and adopt the changes the Commission deems appropriate. However, the Commission must maintain the efficiencies of the Florida Energy Efficiency Code for Building Construction. If amendments or modifications are made to the Florida Building Code, those amendments and modifications will be carried forward until the next edition of the Florida Building Code. The Florida Building Code updating process will remain on a 3-year cycle.

The proposed bill also requires the Commission to adopt the Florida Building Code by a threefourths vote of the members present.

#### II. Present Situation:

#### The Florida Building Code and the Florida Building Commission

In 1974, Florida adopted a state minimum building code law requiring all local governments to adopt and enforce a building code that would ensure minimum standards for the public's health and safety. Four separate model codes were available that local governments could consider and adopt. In that system, the state's role was limited to adopting all or relevant parts of new editions

In 1996, a study commission was appointed to review the system of local codes created by the 1974 law and to make recommendations for modernizing the entire system. The 1998 Legislature adopted the study commission's recommendations for a single state building code and an enhanced oversight role for the state in local code enforcement. The 2000 Legislature authorized implementation of the Florida Building Code, and that first edition replaced all local codes on March 1, 2002. In 2004, for the second edition of the Florida Building Code, the state adopted the International Code Council's I-Codes.<sup>2</sup> All subsequent Florida Building Code have been adopted utilizing the I-Codes as the base code. The most recent Florida Building Code is the fifth edition which is referred to as the 2014 Florida Building Code. The 2014 Florida Building Code went into effect June 30, 2015.<sup>3</sup>

The Commission was statutorily created to implement the Florida Building Code. The Commission, which is housed within the Department of Business and Professional Regulation (DBPR), is a 27-member technical body responsible for the development, maintenance, and interpretation of the Florida Building Code. The Commission also approves products for statewide acceptance. Members are appointed by the Governor and confirmed by the Senate and include design professionals, contractors, and government experts in the various disciplines covered by the Florida Building Code.<sup>4</sup>

Most substantive issues before the Commission are vetted through a workgroup process where consensus recommendations are developed and submitted by appointed representative stakeholder groups in an open process with several opportunities for public input.

According to the Commission,

General consensus is a participatory process whereby, on matters of substance, the members strive for agreements which all of the members can accept, support, live with or agree not to oppose. In instances where, after vigorously exploring possible ways to enhance the members' support for the final decision on substantive decisions, and the Commission finds that 100 percent acceptance or support is not achievable, final decisions require at least 75 percent favorable vote of all members present and voting.<sup>5</sup>

<sup>&</sup>lt;sup>1</sup> The Florida Building Commission Report to the 2006 Legislature, *Florida Department of Community Affairs*, p. 4, *available at* <u>http://www.floridabuilding.org/fbc/publications/2006\_Legislature\_Rpt\_rev2.pdf</u> (last visited Jan. 18, 2017).

<sup>&</sup>lt;sup>2</sup> The International Code Council (ICC) is an association that develops model codes and standards used in the design, building, and compliance process to "construct safe, sustainable, affordable and resilient structures." The ICC publishes I-Codes: a complete set of model comprehensive, coordinated building safety and fire prevention codes, for all aspects of construction, that have been developed by ICC members. All 50 states have adopted the I-Codes.

<sup>&</sup>lt;sup>3</sup> Florida Building Commission Homepage, <u>https://floridabuilding.org/c/default.aspx</u> (last visited Jan. 18, 2017).

<sup>&</sup>lt;sup>4</sup> Section 553.74, F.S.

<sup>&</sup>lt;sup>5</sup> Florida Building Commission, Florida Building Commission Consensus-Building Process, *available at* <u>http://www.floridabuilding.org/fbc/commission/FBC\_0608/Commission/FBC\_Discussion\_and\_Public\_Input\_Processes.htm</u> (last visited Jan. 18, 2017).

#### **Building Code Cycle**

Pursuant to s. 553.73(7)(a), F.S., the Commission must update the Florida Building Code every 3 years. When updating the Florida Building Code, the Commission is required to use the most current version of the International Building Code, the International Fuel Gas Code, the International Mechanical Code, the International Plumbing Code, the International Residential Code, and the International Electrical Code. These I-Codes form the foundation codes of the updated Florida Building Code.

Any amendments or modifications to the foundation codes found within the Florida Building Code remain in effect only until the effective date of a new edition of the Florida Building Code, every 3 years.<sup>6</sup> At that point, the amendments or modifications to the foundation codes are removed, unless the amendments or modifications are related to state agency regulations or are related to the wind-resistance design of buildings and structures within the high-velocity hurricane zone of Miami-Dade and Broward Counties, which are carried forward into the next edition of the Florida Building Code.

When a provision of the current Florida Building Code is not part of the foundation codes, an industry member or another interested party must resubmit the provision to the Commission during the Florida Building Code adoption process in order to be considered for the next edition of the Florida Building Code.<sup>7</sup>

#### Amendments between Cycles

Section 553.73(8), F.S., authorizes the Commission to approve amendments pursuant to the rule adoptions procedure in ch. 120, F.S., which are needed to address:

- Conflicts within the updated Florida Building Code;
- Conflicts between the updated Florida Building Code and the Florida Fire Prevention Code adopted pursuant to ch. 633, F.S.;
- Unintended results from the integration of the previously adopted Florida-specific amendments;
- Equivalency of standards;
- Changes to or inconsistencies with federal or state law; or
- Adoption of an updated edition of the National Electrical Code if the Commission finds that delay of implementing the updated edition causes undue hardship to stakeholders or otherwise threatens the public health, safety, and welfare.

However, the Commission may not approve amendments that would weaken the construction requirements relating to wind resistance or the prevention of water intrusion.

The Commission may also approve technical amendments to the Florida Building Code once a year for statewide or regional application if the amendment:<sup>8</sup>

• Is needed in order to accommodate the specific needs of Florida.

<sup>&</sup>lt;sup>6</sup> Section 553.73(7)(g), F.S.

<sup>&</sup>lt;sup>7</sup> Section 553.73(7)(g), F.S.

<sup>&</sup>lt;sup>8</sup> Section 553.73(9), F.S.

- Has a reasonable and substantial connection with the health, safety, and welfare of the general public.
- Strengthens or improves the Florida Building Code, or in the case of innovation or new technology, will provide equivalent or better products or methods or systems of construction.
- Does not discriminate against materials, products, methods, or systems of construction of demonstrated capabilities.
- Does not degrade the effectiveness of the Florida Building Code.

#### The 6<sup>th</sup> Edition of the Florida Building Code

The Commission is currently conducting its rule development process for the 6<sup>th</sup> edition of the Florida Building Code. Under s. 553.73(7)(e), F.S., a rule updating the Florida Building Code does not take effect until 6 months after the publication of the updated Florida Building Code. The 6<sup>th</sup> edition of the Florida Building Code is tentatively expected to go into effect on December 31, 2017.<sup>9</sup>

The 6<sup>th</sup> edition of the Florida Building Code will incorporate the latest version of the I-Codes (2015). The next edition of the I-Codes will be the 2018 I-Codes.

#### Voting Processes for the Technical Advisory Committees and the Commission

Under s. 553.73(3)(b), F.S., in order for a technical advisory committee to make a favorable recommendation to the Commission, the proposal must receive a three-fourths vote of the members present at the meeting, and at least half of the regular members must be present in order to conduct the meeting.

The Florida Administrative Code, under 61G20-2.002(7), F.A.C., provides a similar requirement for votes taken by the Commission. Specifically, the provision provides that "The decision of the Commission to approve a proposed amendment shall be by 75% vote. Those proposals failing to meet the vote requirement shall not be adopted."

### III. Effect of Proposed Changes:

**Section 1** amends s. 553.73, F.S., to require the Commission to use the 6<sup>th</sup> edition of the Florida Building Code as the foundation for the Florida Building Code. The Commission is required to consider whether the Florida Building Code needs to be revised and to adopt code revisions by rule. When evaluating potential revisions to the Florida Building Code, the Florida Building Commission shall review, rather than automatically adopt, the I-Codes every 3 years. The Commission shall also review the International Energy Conservation Code; however, the Commission must maintain the efficiencies of the Florida Energy Efficiency Code for Building Construction pursuant to s. 553.901, F.S.

<sup>&</sup>lt;sup>9</sup> 6<sup>th</sup> Edition (2017) FBC Code Update Development Tasks, *available at* 

http://www.floridabuilding.org/fbc/thecode/2017 Code Development/Timelines/FBC WorkplanOption1-2015.pdf (Last visited Jan. 18, 2017).

Amendments and modifications, other than local amendments under s. 553.73(4), F.S., to the Florida Building Code will now remain effective when a new edition of the Florida Building Code is published.

The bill removes references to Florida-specific amendments because the entire building code will now be Florida-specific. The bill also makes other conforming and clarifying changes in terminology.

Section 2 amends s. 553.76, F.S., to require the Commission to adopt the Florida Building Code, and amendments thereto, by a three-fourths vote of the members present.

Section 3 provides an effective date of July 1, 2017.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

#### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

#### B. Private Sector Impact:

Builders and building code officials may benefit from the increased continuity of the Florida Building Code and increased transparency of the code adoption process.

C. Government Sector Impact:

The Commission will have to review each change to the I-Codes and the IECC individually rather than approving wholesale changes to the Florida Building Code.

#### VI. Technical Deficiencies:

None.

#### VII. **Related Issues:**

None.

#### VIII. **Statutes Affected:**

This bill substantially amends sections 553.73 and 553.76 of the Florida Statutes.

#### IX. **Additional Information:**

#### Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.) Α.

None.

Β. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

House



LEGISLATIVE ACTION

Senate Comm: RCS 01/24/2017

The Committee on Community Affairs (Lee) recommended the following:

Senate Amendment (with title amendment)

Delete everything after the enacting clause

and insert:

Section 1. Subsections (3), (7), and (8) of section 553.73, Florida Statutes, and paragraphs (a) and (b) of subsection (9) of that section, are amended to read:

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553.73 Florida Building Code.(3) The commission shall use the 6th edition, and subsequent editions, of the Florida Building Code as the

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11 International Codes published by the International Code Council, 12 the National Electric Code (NFPA 70), or other nationally 13 adopted model codes and standards needed to develop the base 14 code in Florida to form the foundation for the development of and updates to the Florida Building Code. The Florida Building 15 commission may approve technical amendments to the code as 16 17 provided in, subject to subsections (8) and (9), after the 18 amendments have been subject to all of the following conditions: 19 (a) The proposed amendment must have has been published on 20 the commission's website for a minimum of 45 days and all the 21 associated documentation must have has been made available to 22 any interested party before any consideration by a technical 23 advisory committee.+ 24 (b) In order for a technical advisory committee to make a 25 favorable recommendation to the commission, the proposal must 26 receive a three-fourths vote of the members present at the 27 technical advisory committee meeting. and At least half of the 28 regular members must be present in order to conduct a meeting.+ 29 (c) After the technical advisory committee has considered 30 and recommended consideration and a recommendation for approval 31 of any proposed amendment, the proposal must be published on the 32 commission's website for at least 45 days before any 33 consideration by the commission.; and (d) A proposal may be modified by the commission based on 34 35 public testimony and evidence from a public hearing held in

36 accordance with chapter 120.
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38 The commission shall incorporate within sections of the Florida 39 Building Code provisions that which address regional and local

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40 concerns and variations. The commission shall make every effort 41 to minimize conflicts between the Florida Building Code, the 42 Florida Fire Prevention Code, and the Life Safety Code.

43 (7) (a) The commission, by rule adopted pursuant to ss. 120.536(1) and 120.54, shall review update the Florida Building 44 45 Code every 3 years to consider whether it needs to be revised. 46 The commission shall adopt code revisions by rule. When 47 evaluating potential revisions to updating the Florida Building 48 Code, the commission shall review select the most current 49 version of the International Building Code, the International 50 Fuel Gas Code, the International Mechanical Code, the 51 International Plumbing Code, and the International Residential 52 Code, all of which are adopted by the International Code 53 Council, and the National Electrical Code, which is adopted by 54 the National Fire Protection Association, to form the foundation 55 codes of the updated Florida Building Code, if the version has 56 been adopted by the applicable model code entity. The commission 57 shall also review select the most current version of the 58 International Energy Conservation Code (IECC) as a foundation 59 code; however, the IECC shall be modified by the commission must 60 to maintain the efficiencies of the Florida Energy Efficiency 61 Code for Building Construction adopted and amended pursuant to 62 s. 553.901.

(b) Codes regarding noise contour lines shall be reviewed
annually, and the most current federal guidelines shall be
adopted.

(c) The commission may <u>adopt as a technical amendment to</u>
 <u>the Florida Building Code</u> modify any portion of the foundation
 codes <u>identified in paragraph (a)</u> only as needed to accommodate

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69 the specific needs of this state. Standards or criteria adopted 70 from such referenced by the codes shall be incorporated by reference to the specific provisions of such codes which are 71 72 adopted. If a referenced standard or criterion requires 73 amplification or modification to be appropriate for use in this 74 state, only the amplification or modification shall be set forth in the Florida Building Code. The commission may approve 75 76 technical amendments to the updated Florida Building Code after 77 the amendments have been subject to the conditions set forth in 78 paragraphs (3)(a)-(d). Amendments that to the foundation codes 79 which are adopted in accordance with this subsection shall be 80 clearly marked in printed versions of the Florida Building Code 81 so that the fact that the provisions are Florida-specific 82 amendments to the foundation codes is readily apparent.

83 (d) The commission shall further consider the commission's 84 own interpretations, declaratory statements, appellate 85 decisions, and approved statewide and local technical amendments and shall incorporate such interpretations, statements, 86 87 decisions, and amendments into the updated Florida Building Code only to the extent that they are needed to modify the foundation 88 89 codes to accommodate the specific needs of the state. A change 90 made by an institute or standards organization to any standard 91 or criterion that is adopted by reference in the Florida Building Code does not become effective statewide until it has 92 93 been adopted by the commission. Furthermore, the edition of the 94 Florida Building Code which is in effect on the date of 95 application for any permit authorized by the code governs the 96 permitted work for the life of the permit and any extension granted to the permit. 97

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(e) A rule updating the Florida Building Code in accordance with this subsection shall take effect no sooner than 6 months after publication of the updated code. Any amendment to the Florida Building Code which is adopted upon a finding by the commission that the amendment is necessary to protect the public from immediate threat of harm takes effect immediately.

(f) Provisions of the <u>Florida Building Code</u> foundation codes, including those contained in referenced standards and criteria, relating to wind resistance or the prevention of water intrusion may not be modified to diminish those construction requirements; however, the commission may, subject to conditions in this subsection, modify the provisions to enhance those construction requirements.

111 (g) Amendments or modifications to the foundation code 112 pursuant to this subsection shall remain effective only until 113 the effective date of a new edition of the Florida Building Code 114 every third year. Amendments or modifications related to state 115 agency regulations which are adopted and integrated into an 116 edition of the Florida Building Code shall be carried forward 117 into the next edition of the code, subject to modification as 118 provided in this part. Amendments or modifications related to 119 the wind-resistance design of buildings and structures within 120 the high-velocity hurricane zone of Miami-Dade and Broward 121 Counties which are adopted to an edition of the Florida Building 122 Code do not expire and shall be carried forward into the next 123 edition of the code, subject to review or modification as provided in this part. If amendments that expire pursuant to 124 125 this paragraph are resubmitted through the Florida Building 126 commission code adoption process, the amendments must

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127	specifically address whether:
128	1. The provisions contained in the proposed amendment are
129	addressed in the applicable international code.
130	2. The amendment demonstrates by evidence or data that the
131	geographical jurisdiction of Florida exhibits a need to
132	strengthen the foundation code beyond the needs or regional
133	variations addressed by the foundation code, and why the
134	proposed amendment applies to this state.
135	3. The proposed amendment was submitted or attempted to be
136	included in the foundation codes to avoid resubmission to the
137	Florida Building Code amendment process.
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139	If the proposed amendment has been addressed in the
140	international code in a substantially equivalent manner, the
141	Florida Building commission may not include the proposed
142	amendment in the foundation Code.
143	(8) Notwithstanding the provisions of subsection (3) or
144	subsection (7), the commission may address issues identified in
145	this subsection by amending the code pursuant <del>only</del> to the rule
146	adoption procedures <del>contained</del> in chapter 120. <del>Provisions of</del> The
147	Florida Building Code, including provisions those contained in
148	referenced standards and criteria which relate, relating to wind
149	resistance or the prevention of water intrusion, may not be
150	amended pursuant to this subsection to diminish those standards
151	construction requirements; however, the commission may, subject
152	$ extsf{to-conditions-in-this-subsection}_{r}$ amend $ extsf{the-Florida-Building}$
153	Code the provisions to enhance such standards those construction
154	requirements. Following the approval of any amendments to the
155	Florida Building Code by the commission and publication of the

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amendments on the commission's website, authorities having jurisdiction to enforce the Florida Building Code may enforce the amendments. The commission may approve amendments that are needed to address:

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(a) Conflicts within the updated code;

(b) Conflicts between the updated code and the Florida Fire Prevention Code adopted pursuant to chapter 633;

(c) Unintended results from the integration of previously adopted Florida-specific amendments with the model code;

(d)

(d) Equivalency of standards;

166 (e) Changes to or inconsistencies with federal or state 167 law; or

(f) Adoption of an updated edition of the National Electrical Code if the commission finds that delay of implementing the updated edition causes undue hardship to stakeholders or otherwise threatens the public health, safety, and welfare.

(9) (a) The commission may approve technical amendments to the Florida Building Code once each year for statewide or regional application upon a finding that the amendment:

1. Is needed in order to accommodate the specific needs of this state.

2. Has a reasonable and substantial connection with the health, safety, and welfare of the general public.

3. Strengthens or improves the Florida Building Code, or in
the case of innovation or new technology, will provide
equivalent or better products or methods or systems of
construction.

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4. Does not discriminate against materials, products,

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185 methods, or systems of construction of demonstrated 186 capabilities.

187 5. Does not degrade the effectiveness of the Florida188 Building Code.

190 The Florida Building Commission may approve technical amendments to the code once each year to incorporate into the Florida 191 192 Building Code its own interpretations of the code which are 193 embodied in its opinions, final orders, declaratory statements, and interpretations of hearing officer panels under s. 194 553.775(3)(c), but only to the extent that the incorporation of 195 196 interpretations is needed to modify the code foundation codes to 197 accommodate the specific needs of this state. Amendments 198 approved under this paragraph shall be adopted by rule after the 199 amendments have been subjected to subsection (3).

200 (b) A proposed amendment must include a fiscal impact 201 statement that documents the costs and benefits of the proposed 202 amendment. Criteria for the fiscal impact statement shall be 203 established by rule by the commission and shall include the 204 impact to local government relative to enforcement, the impact 205 to property and building owners, and the impact to industry, 206 relative to the cost of compliance. The amendment must 207 demonstrate by evidence or data that the state's geographical 2.08 jurisdiction exhibits a need to strengthen the foundation code 209 beyond the needs or regional variations addressed by the 210 foundation code and why the proposed amendment applies to this 211 state.

212 Section 2. Subsection (2) of section 553.76, Florida 213 Statutes, is amended to read:

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214	553.76 General powers of the commissionThe commission is
215	authorized to:
216	(2) Issue memoranda of procedure for its internal
217	management and control. The commission may adopt rules related
218	to its consensus-based decisionmaking process, including, but
219	not limited to, super majority voting requirements <del>for</del>
220	commission actions relating to the adoption of the Florida
221	Building Code or amendments to the code. However, the commission
222	must adopt the Florida Building Code, and amendments thereto, by
223	at least a three-fourths vote of the members present at a
224	meeting.
225	Section 3. This act shall take effect July 1, 2017.
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227	======================================
228	And the title is amended as follows:
229	Delete everything before the enacting clause
230	and insert:
231	A bill to be entitled
232	An act relating to the Florida Building Commission;
233	amending s. 553.73, F.S.; requiring the commission to
234	use the 6th edition, and subsequent editions, of the
235	Florida Building Code as the foundation for the
236	development of and updates to the code; requiring the
237	commission to review, rather than update, the Florida
238	Building Code every 3 years; deleting a provision that
239	specifies how long amendments or modifications to the
240	foundation remain effective; deleting provisions
241	limiting how long an amendment or modification is
242	effective; deleting a provision requiring certain

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243 amendments or modifications to be carried forward into 244 the next edition of the code, subject to certain conditions; deleting certain requirements for the 245 246 resubmission of expired amendments; deleting a 247 provision prohibiting a proposed amendment from being 248 included in the foundation if it has been addressed in the international code; conforming provisions to 249 250 changes made by the act; amending s. 553.76, F.S.; 2.51 requiring the commission to adopt the Florida Building 252 Code, and amendments thereto, by a minimum percentage 253 of votes; providing an effective date.

FOR CONSIDERATION By the Committee on Community Affairs

578-00348B-17

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1	A bill to be entitled
2	An act relating to the Florida Building Commission;
3	amending s. 553.73, F.S.; requiring the commission to
4	use the most recent published edition of the Florida
5	Building Code as the foundation code; requiring the
6	commission to review, rather than update, the Florida
7	Building Code every 3 years; deleting a provision that
8	specifies how long amendments or modifications to the
9	foundation code remain effective; deleting a provision
10	prohibiting a proposed amendment from being included
11	in the foundation code if it has been addressed in the
12	international code; conforming provisions to changes
13	made by the act; providing an effective date.
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15	Be It Enacted by the Legislature of the State of Florida:
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17	Section 1. Subsections (3), (7), and (8) of section 553.73,
18	Florida Statutes, and paragraphs (a) and (b) of subsection (9)
19	of that section, are amended to read:
20	553.73 Florida Building Code.—
21	(3) The commission shall use the 6th edition, and
22	subsequent editions, of the Florida Building Code as the
23	International Codes published by the International Code Council,
24	the National Electric Code (NFPA 70), or other nationally
25	adopted model codes and standards needed to develop the base
26	<del>code in Florida to form the</del> foundation for <u>the development of</u>
27	<u>and updates to</u> the Florida Building Code. The <del>Florida Building</del>
28	commission may approve technical amendments to the code <u>as</u>
29	provided in, subject to subsections (8) and (9), after the
30	amendments have been subject to <u>all of</u> the following conditions:
31	(a) The proposed amendment <u>must have</u> has been published on
32	the commission's website for a minimum of 45 days and all the

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CODING: Words stricken are deletions; words underlined are additions.

578-00348B-17 20177000pb 33 associated documentation must have has been made available to 34 any interested party before any consideration by a technical 35 advisory committee.+ (b) In order for a technical advisory committee to make a 36 37 favorable recommendation to the commission, the proposal must 38 receive a three-fourths vote of the members present at the 39 technical advisory committee meeting. and At least half of the 40 regular members must be present in order to conduct a meeting.+ (c) After the technical advisory committee has considered 41 42 and recommended consideration and a recommendation for approval 43 of any proposed amendment, the proposal must be published on the 44 commission's website for at least 45 days before any 45 consideration by the commission.; and 46 (d) A proposal may be modified by the commission based on 47 public testimony and evidence from a public hearing held in 48 accordance with chapter 120. 49 50 The commission shall incorporate within sections of the Florida 51 Building Code provisions that which address regional and local 52 concerns and variations. The commission shall make every effort 53 to minimize conflicts between the Florida Building Code, the 54 Florida Fire Prevention Code, and the Life Safety Code. 55 (7) (a) The commission, by rule adopted pursuant to ss. 56 120.536(1) and 120.54, shall review update the Florida Building Code every 3 years to consider whether it needs to be revised. 57 58 The commission shall adopt code revisions by rule. When 59 evaluating potential revisions to updating the Florida Building

60 Code, the commission shall <u>review</u> <del>select</del> the most current 61 version of the International Building Code, the International

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62	Fuel Gas Code, the International Mechanical Code, the
63	International Plumbing Code, and the International Residential
64	Code, all of which are adopted by the International Code
65	Council, and the National Electrical Code, which is adopted by
66	the National Fire Protection Association <del>, to form the foundation</del>
67	codes of the updated Florida Building Code, if the version has
68	been adopted by the applicable model code entity. The commission
69	shall <u>also review</u> <del>select</del> the most current version of the
70	International Energy Conservation Code (IECC) <del>as a foundation</del>
71	<del>code</del> ; however, <del>the IECC shall be modified by</del> the commission <u>must</u>
72	to maintain the efficiencies of the Florida Energy Efficiency
73	Code for Building Construction adopted and amended pursuant to
74	s. 553.901.
75	(b) Codes regarding noise contour lines shall be reviewed
76	annually, and the most current federal guidelines shall be
77	adopted.
78	(c) The commission may adopt as a technical amendment to
79	the Florida Building Code modify any portion of the <del>foundation</del>
80	codes identified in paragraph (a) only as needed to accommodate
81	the specific needs of this state. Standards or criteria <u>adopted</u>
82	<u>from such</u> <del>referenced by the</del> codes shall be incorporated by
83	reference to the specific provisions of such codes which are
84	adopted. If a referenced standard or criterion requires
85	amplification or modification to be appropriate for use in this
86	state, only the amplification or modification shall be set forth
87	in the Florida Building Code. The commission may approve
88	technical amendments to the updated Florida Building Code after
89	the amendments have been subject to the conditions set forth in

# 90 paragraphs (3)(a)-(d). Amendments that to the foundation codes

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578-00348B-17 20177000pb 91 which are adopted in accordance with this subsection shall be 92 clearly marked in printed versions of the Florida Building Code 93 so that the fact that the provisions are Florida-specific 94 amendments to the foundation codes is readily apparent. 95 (d) The commission shall further consider the commission's 96 own interpretations, declaratory statements, appellate 97 decisions, and approved statewide and local technical amendments 98 and shall incorporate such interpretations, statements, 99 decisions, and amendments into the updated Florida Building Code 100 only to the extent that they are needed to modify the foundation 101 codes to accommodate the specific needs of the state. A change 102 made by an institute or standards organization to any standard 103 or criterion that is adopted by reference in the Florida Building Code does not become effective statewide until it has 104 been adopted by the commission. Furthermore, the edition of the 105 106 Florida Building Code which is in effect on the date of 107 application for any permit authorized by the code governs the 108 permitted work for the life of the permit and any extension 109 granted to the permit. 110 (e) A rule updating the Florida Building Code in accordance with this subsection shall take effect no sooner than 6 months 111 112 after publication of the updated code. Any amendment to the

Florida Building Code which is adopted upon a finding by the commission that the amendment is necessary to protect the public from immediate threat of harm takes effect immediately.

(f) Provisions of the <u>Florida Building Code</u> foundation codes, including those contained in referenced standards and criteria, relating to wind resistance or the prevention of water intrusion may not be modified to diminish those construction

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578-00348B-17 20177000pb 120 requirements; however, the commission may, subject to conditions 121 in this subsection, modify the provisions to enhance those 122 construction requirements.

123 (q) Amendments or modifications to the foundation code 124 pursuant to this subsection shall remain effective only until 125 the effective date of a new edition of the Florida Building Code 126 every third year. Amendments or modifications related to state 127 agency regulations which are adopted and integrated into an edition of the Florida Building Code shall be carried forward 128 129 into the next edition of the code, subject to modification as provided in this part. Amendments or modifications related to 130 131 the wind-resistance design of buildings and structures within 132 the high-velocity hurricane zone of Miami-Dade and Broward 133 Counties which are adopted to an edition of the Florida Building 134 Code do not expire and shall be carried forward into the next 135 edition of the code, subject to review or modification as 136 provided in this part. If amendments that expire pursuant to 137 this paragraph are resubmitted through the Florida Building 138 commission code adoption process, the amendments must 139 specifically address whether:

The provisions contained in the proposed amendment are
 addressed in the applicable international code.

142 2. The amendment demonstrates by evidence or data that the 143 geographical jurisdiction of Florida exhibits a need to 144 strengthen the foundation code beyond the needs or regional 145 variations addressed by the foundation code, and why the 146 proposed amendment applies to this state.

147 3. The proposed amendment was submitted or attempted to be
148 included in the <u>code</u> foundation codes to avoid resubmission to

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	578-00348B-17 20177000pb
149	the Florida Building Code amendment process.
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151	If the proposed amendment has been addressed in the
152	international code in a substantially equivalent manner, the
153	Florida Building commission may not include the proposed
154	amendment in the foundation Code.
155	(8) Notwithstanding <del>the provisions of</del> subsection (3) or
156	subsection (7), the commission may address issues identified in
157	this subsection by amending the code pursuant <del>only</del> to the rule
158	adoption procedures <del>contained</del> in chapter 120. <del>Provisions of</del> The
159	Florida Building Code, including provisions those contained in
160	referenced standards and criteria <u>which relate</u> , relating to wind
161	resistance or the prevention of water intrusion <u>,</u> may not be
162	amended pursuant to this subsection to diminish those standards
163	<del>construction requirements</del> ; however, the commission may <del>, subject</del>
164	to conditions in this subsection, amend the Florida Building
165	<u>Code</u> the provisions to enhance such standards those construction
166	requirements. Following the approval of any amendments to the
167	Florida Building Code by the commission and publication of the
168	amendments on the commission's website, authorities having
169	jurisdiction to enforce the Florida Building Code may enforce
170	the amendments. The commission may approve amendments that are
171	needed to address:
172	(a) Conflicts within the updated code;
173	(b) Conflicts between the updated code and the Florida Fire

174 Prevention Code adopted pursuant to chapter 633;

(c) Unintended results from the integration of previously adopted <del>Florida-specific</del> amendments with the model code;

(d) Equivalency of standards;

177

#### Page 6 of 8

578-00348B-17 20177000pb 178 (e) Changes to or inconsistencies with federal or state 179 law; or 180 (f) Adoption of an updated edition of the National 181 Electrical Code if the commission finds that delay of 182 implementing the updated edition causes undue hardship to 183 stakeholders or otherwise threatens the public health, safety, 184 and welfare. 185 (9) (a) The commission may approve technical amendments to the Florida Building Code once each year for statewide or 186 187 regional application upon a finding that the amendment: 188 1. Is needed in order to accommodate the specific needs of 189 this state. 2. Has a reasonable and substantial connection with the 190 191 health, safety, and welfare of the general public. 192 3. Strengthens or improves the Florida Building Code, or in 193 the case of innovation or new technology, will provide 194 equivalent or better products or methods or systems of 195 construction. 196 4. Does not discriminate against materials, products, 197 methods, or systems of construction of demonstrated 198 capabilities. 199 5. Does not degrade the effectiveness of the Florida 200 Building Code. 201 202 The Florida Building Commission may approve technical amendments 203 to the code once each year to incorporate into the Florida 204 Building Code its own interpretations of the code which are 205 embodied in its opinions, final orders, declaratory statements, 206 and interpretations of hearing officer panels under s.

#### Page 7 of 8

578-00348B-17 20177000pb 207 553.775(3)(c), but only to the extent that the incorporation of 208 interpretations is needed to modify the code foundation codes to 209 accommodate the specific needs of this state. Amendments 210 approved under this paragraph shall be adopted by rule after the 211 amendments have been subjected to subsection (3). 212 213 (b) A proposed amendment must include a fiscal impact 214 statement that documents the costs and benefits of the proposed 215 amendment. Criteria for the fiscal impact statement shall be 216 established by rule by the commission and shall include the 217 impact to local government relative to enforcement, the impact 218 to property and building owners, and the impact to industry, 219 relative to the cost of compliance. The amendment must 220 demonstrate by evidence or data that the state's geographical 221 jurisdiction exhibits a need to strengthen the foundation code 222 beyond the needs or regional variations addressed by the 223 foundation code and why the proposed amendment applies to this 224 state.

225

Section 2. This act shall take effect July 1, 2017.

#### Page 8 of 8

# THE FLORIDA SENATE APPEARANCE RECORD

1 Z4 17 Meeting Date	(Deliver BOTH copies of this form to the Senator or S	Senate Professional Staff conducting	the meeting)
	MILDING CODE	Bill Number	SPIS 7000 (if applicable)
Name 67	IKE HUEY	Amendmen	
Job Title			(if applicable)
Address // ( '	25 CARRIAGE RD	Phone	850/251-0101
$\overline{City}$	LH FL 3 State	<u>2312</u> E-mail	
Speaking: For	Against MInformation	*	
Representing	FL. ABSAS OF THE AN	1. JASTITUTE OF	ARCHITECTS
Appearing at request of	Chair: Yes No	Lobbyist registered w	ith Legislature: 🔽 Yes 🗌 No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

THE FLORIDA SENATE	
APPEARANCE REC	ORD
$\frac{1 - 24}{Meeting Date}$ (Deliver BOTH copies of this form to the Senator or Senate Professional Meeting Date	al Staff conducting the meeting)
Topic Morida Building Code	Bill Number 7000 (if applicable)
Name <u>Natalie King</u>	Amendment Barcode
Job Title VP/COO	(if applicable)
Address A35 W Brandon Blvd # 640	Phone 813 924 8212
Street Brandom 42 3351/ City State Zip	E-mail Matalie Salons My Hour
Speaking: For Against Information	
RepresentingAIGHANA Homes	
Appearing at request of Chair: Yes No Lobbyist	registered with Legislature: MYes No

This form is part of the public record for this meeting.

# THE FLORIDA SENATE APPEARANCE RECORD

1-24-17 Meeting Date	(Deliver BOTH copies of this form to the	Senator or Senate Professiona	al Staff conducting the meeting)	
Topic BUIDIN	G-CODES		Bill Number <u>SR</u> 7	(if applicable)
Name	FENTRISS		Amendment Barcode	541648
Job Title (EG. (	DUNSEL			(if applicable)
Address $\frac{400}{\text{Street}}$	ILLAGE SQUARE	- # 3-243	Phone 850-22	22-2772
City TALL	Fl	<u> </u>	E-mail AFENTRIS	55 STAOL. Com
Speaking: For	Against Inf	ormation		0
Representing	A. RODFING +:	SHEET METH	CONTRACTOR	5 ASSN
Appearing at request of	Chair: 🗌 Yes 🚺 No	Lobbyist	registered with Legislatur	e: 🗹 Yes 🗌 No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

THE FLORIDA SENATE	E
$\frac{124/2017}{Meeting Date}$ (Deliver BOTH copies of this form to the Senator or Senate Profess	
Topic FLORIDA BUILDING CODE	Bill Number (if applicable)
Name DAVID RAMBA	Amendment Barcode (if applicable)
Job Title RAMBA LAW GROUP	
Address 120 S. MONROE ST. Street	Phone 850.727.7087
TAMANASSEC FL 3230 City / State Zip	Email
Speaking: For Against Information Wain BUILDING OFFICIALS ASSOCIATION OF (The	ve Speaking: In Support Against e Chair will read this information into the record.)
Representing INTERNATIONAL CODE COUNKIL	
Appearing at request of Chair: Yes 🗹 No Lobbyist re	egistered with Legislature: Yes No
While it is a Sonate tradition to an acurate multiple to di	

This form is part of the public record for this meeting.

S-001 (10/14/14)

THE FLORIDA SENATE	
	ORD
(Deliver BOTH copies of this form to the Senator or Senate Profession	al Staff conducting the meeting)
Meeting Date	
Topic Building Gode Monss	Bill Number <u>JRb</u> 7000
Name AARE HEBRANK	(if applicable) Amendment Barcode (if applicable) (if applicable)
Job Title	
Address 113 FAST COLLEGE AVE,	Phone 566-7874
Street AUAAAAGEE Zip	E-mail
Speaking: For Against Information	
Representing FLORISA HOME BUILDER AS	SOC. NUCA OF FLOPIDA
Appearing at request of Chair: Yes Yo No Lobbyist	registered with Legislature: Ves No

This form is part of the public record for this meeting.

THE FLORIDA	SENATE
APPEARANCI	E RECORD
$\frac{1 - 24 - 17}{Meeting Date}$ (Deliver BOTH copies of this form to the Senator or Ser	nate Professional Staff conducting the meeting)
Topic BUILDING CODES	Bill Number <u>58 7000</u>
Name CAM ENTRISS	$\underbrace{(if applicable)}_{(if applicable)}$
Job Title	
Address 1400 VILLAGE SQUARE #	3-243 Phone 850-222-2772
Street All FL 323 City State Z	ip E-mail AFENTRISS BAOL. COM
Speaking: For Against Information	
Representing FLA. REFRIGERATION 41	AIR CONDITIONING CONTRADES
Appearing at request of Chair: 🔄 Yes 🚺 No	Lobbyist registered with Legislature: 🚺 Yes 🗌 No

This form is part of the public record for this meeting.

THE FLORIDA SENATE	
APPEARANCE REC	ORD
Meeting Date (Deliver BOTH copies of this form to the Senator or Senate Professio	nal Staff conducting the meeting)
Topic Floride Building Code Name Eric Prutsman	Bill Number
Name Fric Printeman	<i>(if applicable)</i> Amendment Barcode
	(if applicable)
Job Title	
Address 10, D. Box 10448	Phone
Street Tallcham & 3230 City State Zip	E-mail
Speaking: For Against Information	
Representing Floride Fire Chiefs Association & Flori	illa Fire Marshals & Enspedors Association
	t registered with Legislature: Yes 🗌 No

This form is part of the public record for this meeting.

THE FLORIDA SENATE
APPEARANCE RECORD
$\frac{124/7}{Meeting Date}$ (Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Meeting Date $\frac{513.7000}{Bill Number (if applicable)}$
Topic <u>Albrida Bldg Code</u> Amendment Barcode (if applicable)
NameDeborah Lawson
Job Title
Address POBEN 12277 Phone \$50-570-0033
City State Zip Email Johnsch C. B. Mail
Speaking: For Against Information Waive Speaking: Information Against M (The Chair will read this information into the record.)
Representing <u>Ha Roef Deck Assn.</u>
Appearing at request of Chair: Yes No Lobbyist registered with Legislature: Ves No

This form is part of the public record for this meeting.

S-001 (10/14/14)

THE FLORIDA SENATE	
APPEARANCE REC	ORD
$\frac{1}{2 \cdot 1} \frac{1}{1}$ (Deliver BOTH copies of this form to the Senator or Senate Professional Meeting Date	al Staff conducting the meeting)
Topic Building Colle Process	Bill Number <u>PSR-7006</u> (if applicable)
Name Rush Patton	Amendment Barcode
Job Title CCU Flosida Home Buildes Assa	(if applicable)
Address 2660 Gritennial Parkung	Phone 850-567, 1073
<u>Vallahasse</u> FL 32317 City State Zip	E-mail payton @ fhba.com
Speaking: For Against Information	
Representing Floridg Home Buildens H	besociation
Appearing at request of Chair: Yes No Lobbyist	registered with Legislature: 🔽 Yes 🛄 No

This form is part of the public record for this meeting.

# The Florida Senate COMMITTEE VOTE RECORD

#### COMMITTEE: Community Affairs ITEM: SPB 7000 FINAL ACTION: Submitted as Committee Bill MEETING DATE: Tuesday, January 24, 2017 TIME: 10:00 a.m.—12:00 noon PLACE: 301 Senate Office Building

FINAL VOTE			1/24/2017		1/24/2017	2		
			Amendmer	Amendment 641648		submit as		
	VOIL				Committee	; Dili		
			Lee		Lee			
Yea	Nay	SENATORS	Yea	Nay	Yea	Nay	Yea	Nay
Х		Bean						
Х		Brandes						
Х		Campbell						
Х		Perry						
Х		Rodriguez						
Х		Simmons						
Х		Clemens, VICE CHAIR						
Х		Lee, CHAIR						
		+						
		+						
8	0		RCS	-	FAV	-		
o Yea	Nay	TOTALS	Yea	Nay	Yea	Nay	Yea	Nay

TP=Temporarily Postponed VA=Vote After Roll Call VC=Vote Change After Roll Call WD=Withdrawn OO=Out of Order AV=Abstain from Voting

			rida Senate		
	BILL ANALY	SIS AND FIS	SCAL IMPACT	STATEMENT	
(	This document is based on	the provisions contain	ned in the legislation as of	the latest date listed below.)	
	Prepared By: The	Professional Staff	of the Committee on (	Community Affairs	
BILL:	SPB 7002				
INTRODUCER:	For consideration b	y Community A	Affairs Committee		
SUBJECT:	OGSR/Donor Info	rmation/Publicly	V Owned Performing	g Arts Center	
DATE:	January 17, 2017	REVISED:			
ANAL	YST STA	FF DIRECTOR	REFERENCE	ACTION	
1. Present	Yeat	man	I	Pre-meeting	

#### I. Summary:

SPB 7002 eliminates the scheduled repeal of the current public records exemption for identifying information provided by a donor or a prospective donor to a publicly owned performing arts center if the donor or prospective donor wishes to remain anonymous. Such information includes the name, address, or telephone number of the donor or prospective donor. As a result, if the bill passes, this information will continue to be exempt from public disclosure.

The bill requires a majority vote for passage and takes effect on October 1, 2017.

### II. Present Situation:

#### **Public Records Law**

The Florida Constitution provides that the public has the right to inspect or copy records made or received in connection with official governmental business.<sup>1</sup> This applies to the official business of any public body, officer or employee of the state, including all three branches of state government, local governmental entities and any person acting on behalf of the government.<sup>2</sup>

In addition to the Florida Constitution, the Florida Statutes provide that the public may access legislative and executive branch records.<sup>3</sup> Chapter 119, F.S., constitutes the main body of public records laws, and is known as the Public Records Act.<sup>4</sup> The Public Records Act states that

it is the policy of this state that all state, county and municipal records are open for personal inspection and copying by any person. Providing access to public records is a duty of each agency.<sup>5</sup>

<sup>&</sup>lt;sup>1</sup> FLA. CONST., art. I, s. 24(a).

<sup>&</sup>lt;sup>2</sup> FLA. CONST., art. I, s. 24(a).

<sup>&</sup>lt;sup>3</sup> The Public Records Act does not apply to legislative or judicial records. *Locke v. Hawkes*, 595 So. 2d 32 (Fla. 1992). Also see *Times Pub. Co. v. Ake*, 660 So. 2d 255 (Fla. 1995). The Legislature's records are public pursuant to s. 11.0431, F.S. Public records exemptions for the Legislature are primarily located in s. 11.0431(2)-(3), F.S.

<sup>&</sup>lt;sup>4</sup> Public records laws are found throughout the Florida Statutes.

<sup>&</sup>lt;sup>5</sup> Section 119.01(1), F.S.

According to the Public Records Act, a public record includes virtually any document or recording, regardless of its physical form or how it may be transmitted.<sup>6</sup> The Florida Supreme Court has interpreted public records as being "any material prepared in connection with official agency business which is intended to perpetuate, communicate or formalize knowledge of some type."<sup>7</sup> A violation of the Public Records Act may result in civil or criminal liability.<sup>8</sup>

The Legislature may create an exemption to public records requirements.<sup>9</sup> An exemption must pass by a two-thirds vote of the House and the Senate.<sup>10</sup> An exemption must explicitly lay out the public necessity justifying the exemption, and the exemption must be no broader than necessary to accomplish the stated purpose of the exemption.<sup>11</sup> A statutory exemption which does not meet these criteria may be unconstitutional and may not be judicially saved.<sup>12</sup>

When creating a public records exemption, the Legislature may provide that a record is 'confidential and exempt' or 'exempt.'<sup>13</sup> Records designated as 'confidential and exempt' may be released by the records custodian only under the circumstances defined by the Legislature. Records designated as 'exempt' may be released at the discretion of the records custodian.<sup>14</sup>

#### **Open Government Sunset Review Act**

In addition to the constitutional requirements relating to the enactment of a public records exemption, the Legislature may subject the new or broadened exemption to the Open Government Sunset Review Act.

- <sup>9</sup> FLA. CONST., art. I, s. 24(c).
- <sup>10</sup> FLA. CONST., art. I, s. 24(c).

<sup>&</sup>lt;sup>6</sup> Section 119.011(12), F.S., defines "public record" to mean "all documents, papers, letters, maps, books, tapes, photographs, films, sound recordings, data processing software, or other material, regardless of the physical form, characteristics, or means of transmission, made or received pursuant to law or ordinance or in connection with the transaction of official business by any agency." Section 119.011(2), F.S., defines "agency" to mean as "any state, county, district, authority, or municipal officer, department, division, board, bureau, commission, or other separate unit of government created or established by law including, for the purposes of this chapter, the Commission on Ethics, the Public Service Commission, and the Office of Public Counsel, and any other public or private agency, person, partnership, corporation, or business entity acting on behalf of any public agency."

<sup>&</sup>lt;sup>7</sup> Shevin v. Byron, Harless, Schaffer, Reid and Assoc. Inc., 379 So. 2d 633, 640 (Fla. 1980).

<sup>&</sup>lt;sup>8</sup> Section 119.10, F.S. Public records laws are found throughout the Florida Statutes, as are the penalties for violating those laws.

<sup>&</sup>lt;sup>11</sup> FLA. CONST., art. I, s. 24(c).

<sup>&</sup>lt;sup>12</sup> Halifax Hosp. Medical Center v. New-Journal Corp., 724 So.2d 567 (Fla. 1999). In Halifax Hospital, the Florida Supreme Court found that a public meetings exemption was unconstitutional because the statement of public necessity did not define important terms and did not justify the breadth of the exemption. *Id.* at 570. The Florida Supreme Court also declined to narrow the exemption in order to save it. *Id.* In *Baker County Press, Inc. v. Baker County Medical Services, Inc.*, 870 So. 2d 189 (Fla. 1st DCA 2004), the court found that the intent of a statute was to create a public records exemption. *Id.* at 196. <sup>13</sup> If the Legislature designates a record as confidential, such record may not be released to anyone other than the persons or entities specifically designated in the statutory exemption. *WFTV, Inc. v. The School Board of Seminole*, 874 So. 2d 48 (Fla. 5th DCA 2004).

<sup>&</sup>lt;sup>14</sup> A record classified as exempt from public disclosure may be disclosed under certain circumstances. *Williams v. City of Minneola*, 575 So. 2d 687 (Fla. 5th DCA 1991).

The Open Government Sunset Review Act (OGSR) prescribes a legislative review process for newly created or substantially amended public records.<sup>15</sup> The OGSR provides that an exemption automatically repeals on October 2nd of the fifth year after creation or substantial amendment; in order to save an exemption from repeal, the Legislature must reenact the exemption.<sup>16</sup> In practice, many exemptions are continued by repealing the sunset date rather than reenacting the exemption.

Under the OGSR the purpose and necessity of reenacting the exemption are reviewed. Specific questions are enumerated for consideration under the review.<sup>17</sup> The specified questions are:

- What specific records or meetings are affected by the exemption?
- Whom does the exemption uniquely affect, as opposed to the general public?
- What is the identifiable public purpose or goal of the exemption?
- Can the information contained in the records or discussed in the meeting be readily obtained by alternative means? If so, how?
- Is the record or meeting protected by another exemption?
- Are there multiple exemptions for the same type of record or meeting that it would be appropriate to merge?

If the Legislature expands an exemption, then a public necessity statement and a two-thirds vote for passage are required.<sup>18</sup> If the exemption is reenacted without substantive changes or if the exemption is narrowed, then a public necessity statement and a two-thirds vote for passage are not required. If the Legislature allows an exemption to sunset, the previously exempt records will remain exempt unless otherwise provided for by law.<sup>19</sup>

Entity	Exemption	Florida Statute	Status
Enterprise Florida, Inc.	Identity of donor or prospective donor who desires to remain anonymous and all identifying information	s. 11.45(3)(i)	Confidential and exempt from s. 119.07(1), F.S., and s. 24(a), Art. I, State Constitution.
Florida Development Finance Corporation, Inc.	Identity of donor or prospective donor who desires to remain anonymous and all identifying information	s. 11.45(3)(j)	Confidential and exempt from s. 119.07(1), F.S., and s. 24(a), Art. I, State Constitution.
Cultural Endowment Program (Department of State)	Information which, if released, would identify donors and amounts contributed.	s. 265.605(2)	Confidential and exempt from s. 119.07(1), F.S.

# **Examples of Existing Exemptions for Donors or Prospective Donors**

<sup>&</sup>lt;sup>15</sup> Section 119.15, F.S. According to s. 119.15(4)(b), F.S., a substantially amended exemption is one that is expanded to include more information or to include meetings. The OGSR does not apply to an exemption that is required by federal law or that applies solely to the Legislature or the State Court System pursuant to s. 119.15(2), F.S. The OGSR process is currently being followed, however, the Legislature is not required to continue to do so. The Florida Supreme Court has found that one Legislature cannot bind a future Legislature. *Scott v. Williams*, 107 So. 3d 379 (Fla. 2013).

<sup>&</sup>lt;sup>16</sup> Section 119.15(3), F.S.

<sup>&</sup>lt;sup>17</sup> Section 119.15(6)(a), F.S.

<sup>&</sup>lt;sup>18</sup> FLA. CONST., art. I, s. 24(c).

<sup>&</sup>lt;sup>19</sup> Section 119.15(7), F.S.

Entity	Exemption	Florida Statute	Status
	Information which, if released, would identify prospective donors.	Tionuu Suuue	Suuus
Direct Support Organization (DSO) (University of West Florida)	Identity of donor or prospective donor of property to a DSO who desires to remain anonymous, and all identifying information.	s. 267.1732(8)	Confidential and exempt from s. 119.07(1), F.S., and s. 24(a), Art. I, State Constitution.
Citizen Support Organization (CSO) (Fish and Wildlife Conservation Commission)	Identity of donor or prospective donor to a CSO who desires to remain anonymous and all identifying information.	s. 379.223(3)	Confidential and exempt from s. 119.07(1), F.S., and s. 24(a), Art. I, State Constitution.
Florida Agricultural Center and Horse Park Authority (Department of Agriculture and Consumer Services)	Identity of donor or prospective donor who desires to remain anonymous and all identifying information.	s. 570.686	Confidential and exempt from s. 119.07(1), F.S., and s. 24(a), Art. I, State Constitution.
John and Mable Ringling Museum of Art Direct Support Organization (Florida State University)	Information that, if released, would identify donors who wish to remain anonymous or prospective donors who wish to remain anonymous when the DSO has identified the prospective donor and has not obtained the name in another manner.	s. 1004.45(2)(h)	Confidential and exempt from s. 119.07(1), F.S.
Florida Prepaid College Board Direct Support Organization	Identity of donors who wish to remain anonymous. Any sensitive, personal information regarding contract beneficiaries, including identity.	s. 1009.983(4)	Confidential and exempt from s. 119.07(1) and s. 24(a), Art. I, State Constitution.

#### **Publicly Owned Performing Arts Centers in Florida**

Section 265.7015, F.S., defines the term "publicly owned performing arts center" as:

a facility consisting of at least 200 seats, owned and operated by a county, municipality, or special district, which is used and occupied to promote development of any or all of the performing, visual, or fine arts or any or all matters relating thereto and to encourage and cultivate public and professional knowledge and appreciation of the arts.

If a donor or prospective donor of a donation made for the benefit of a publicly owned performing arts center desires to remain anonymous, information that would identify the name,

address, or telephone number of that donor or prospective donor is confidential and exempt from s. 119.07(1), F.S., and s. 24(a), Art. I of the State Constitution.<sup>20</sup>

If s. 265.7015, F.S., is not reenacted by the Legislature, it will be repealed on October 2, 2017.<sup>21</sup>

Florida has dozens of performing arts centers located throughout the state, and their ownership, management, and financing varies widely according to information on their websites.

A statewide study completed in 2009 found that Florida's nonprofit arts and culture industry generated \$3.1 billion in economic activity, including:

- 88,236 full time equivalent jobs;
- \$2.057 billion in resident household income;
- \$196 million in local government revenue; and
- \$249 million in state government revenue.<sup>22</sup>

# **OGSR Survey and Results**

From June to September of 2016, Senate and House professional staff, in conjunction with the Division of Cultural Affairs of the Department of State, sent out a survey to publicly owned performing arts centers to ascertain if s. 265.7015, F.S., remains necessary, pursuant to the OGSR.<sup>23</sup> Four publicly owned performing arts centers responded to the survey.

The surveys revealed that publicly owned performing arts centers normally received requests for anonymity at the time of donation and that donors and prospective donors had chosen anonymity on several occasions. Most publicly owned performing arts centers appeared to collect only contact information from the donors and prospective donors such as their name, address, or phone number. One publicly owned performing arts center defined a donor as "one who is making or has made a contribution" and a prospective donor as "one who is or has been identified as one with the potential to make a contribution."

Each of the publicly owned performing arts centers that responded to the survey believed that the exemption encouraged donations by ensuring the information provided by the donor or prospective donor remained confidential and exempt and stated that the public records exemption should be reenacted.

# III. Effect of Proposed Changes:

**Section 1** amends s. 265.7015, F.S., by deleting the scheduled repeal of the public records exemption. As a result, the covered records will remain exempt from disclosure.

<sup>&</sup>lt;sup>20</sup> Section 265.7015(2), F.S.

<sup>&</sup>lt;sup>21</sup> Section 265.7015(3), F.S.

<sup>&</sup>lt;sup>22</sup> Division of Cultural Affairs of the Department of State, Arts and Economic Prosperity III: The Economic Impact of Nonprofit Arts and Culture Organizations and Their Audiences in the State of Florida, *available at* <u>http://dos.myflorida.com/cultural/info-and-opportunities/resources-by-topic/economic-impact-of-the-arts</u>. (Last visited

January 17, 2017)

<sup>&</sup>lt;sup>23</sup> The surveys are on file with the Senate Committee on Community Affairs.

Section 2 provides an effective date of October 1, 2017.

### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

Article I, s. 24(c) of the Florida Constitution requires a two-thirds vote of the members present and voting for final passage of a newly created or expanded public records exemption. If an exemption is reenacted without substantive changes or if the exemption is narrowed, then a public necessity statement and a two-thirds vote for passage are not required. The bill does not create or expand a public records exemption, therefore it does not require a two-thirds vote for final passage.

C. Trust Funds Restrictions:

None.

# V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

Donors or prospective donors to publicly owned performing arts centers have the option of requesting anonymity, which may encourage more private entities to donate to these facilities.

#### C. Government Sector Impact:

This public records exemption may encourage donations and therefore result in a financial gain to counties and municipalities that own and operate publicly owned performing arts centers.

#### VI. Technical Deficiencies:

None.

# VII. Related Issues:

None.

# VIII. Statutes Affected:

This bill substantially amends section 265.7015 of the Florida Statutes.

# IX. Additional Information:

#### A. Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

#### B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

(PROPOSED BILL) SPB 7002

FOR CONSIDERATION By the Committee on Community Affairs

578-00323-17

20177002pb

1	A bill to be entitled
2	An act relating to a review under the Open Government
3	Sunset Review Act; amending s. 265.7015, F.S., which
4	provides an exemption from public records requirements
5	for information that identifies a donor or prospective
6	donor of a donation made for the benefit of a publicly
7	owned performing arts center if the donor desires to
8	remain anonymous; removing the scheduled repeal of the
9	exemption; providing an effective date.
10	
11	Be It Enacted by the Legislature of the State of Florida:
12	
13	Section 1. Section 265.7015, Florida Statutes, is amended
14	to read:
15	265.7015 Confidentiality of certain donor information <u>;</u>
16	<del>related to a</del> publicly owned performing arts <u>centers</u> <del>center</del>
17	(1) As used in this section, the term "publicly owned
18	performing arts center" means a facility consisting of at least
19	200 seats, owned and operated by a county, municipality, or
20	special district, which is used and occupied to promote
21	development of any or all of the performing, visual, or fine
22	arts or any or all matters relating thereto and to encourage and
23	cultivate public and professional knowledge and appreciation of
24	the arts.
25	(2) If a donor or prospective donor of a donation made for
26	the benefit of a publicly owned performing arts center desires
27	to remain anonymous, information that would identify the name,
28	address, or telephone number of that donor or prospective donor
29	is confidential and exempt from s. 119.07(1) and s. 24(a), Art.
30	I of the State Constitution.
31	(3) This section is subject to the Open Government Sunset
32	Review Act in accordance with s. 119.15 and shall stand repealed

# Page 1 of 2

	578-00323-17 20177002pb
33	on October 2, 2017, unless reviewed and saved from repeal
34	through reenactment by the Legislature.
35	Section 2. This act shall take effect October 1, 2017.

# **CourtSmart Tag Report**

Room: SB 301 Case No.: Caption: Senate Meeting on Community Affairs Judge: Started: 1/24/2017 10:01:16 AM Ends: 1/24/2017 11:59:05 AM Length: 01:57:50 10:01:20 AM Meeting called to order 10:01:23 AM Roll Call 10:01:36 AM Quorum Present 10:02:11 AM Tab 1 10:04:22 AM Any comments? 10:04:44 AM Senator Lee calls upon the Department of Economic Opportunity, Cissy Proctor Cissy Proctor, representing DEO 10:04:53 AM 10:11:20 AM Senator Lee Senator Clemens questions 10:11:39 AM Ms.Proctor answers 10:11:53 AM 10:13:18 AM Ms.Proctor continues presentation 10:15:56 AM Questions? 10:16:08 AM Senator Clemens questions 10:16:18 AM Ms.Proctor answers 10:18:08 AM Questions? 10:18:15 AM Senator Brandes questions 10:18:54 AM Senator Lee questions 10:21:27 AM Senator Lee 10:21:46 AM Ms.Proctor Senator Lee 10:23:19 AM Ms.Proctor 10:23:45 AM 10:24:59 AM Senator Lee 10:25:04 AM Ms.Proctor 10:25:24 AM Senator Lee 10:25:58 AM Ms.Proctor 10:26:54 AM Questions? 10:27:03 AM Senator Lee thanks Ms.Proctor 10:27:17 AM Senator Lee welcomes Thomas Hawkins 10:27:31 AM Thomas Hawkins, representing 100 Friends of Florida 10:35:45 AM Senator Clemens questions 10:35:54 AM Mr.Hawkins answers 10:36:20 AM Senator Simmons questions 10:36:28 AM Mr.Hawkins Senator Simmons 10:37:01 AM Further questions? 10:37:12 AM 10:37:25 AM Senator Rodriguez questions? 10:38:05 AM Mr.Hawkins answers 10:38:57 AM Senator Rodriguez 10:39:04 AM Mr.Hawkins 10:39:47 AM Senator Perry 10:40:03 AM Mr.Hawkins 10:40:54 AM Senator Perry 10:41:01 AM Mr.Hawkins 10:42:50 AM Questions? 10:42:56 AM Senator Simmons 10:44:06 AM Mr.Hawkins 10:45:50 AM Senator Simmons 10:46:17 AM Mr.Hawkins 10:47:44 AM Senator Lee 10:47:50 AM Mr.Hawkins 10:49:03 AM Questions? 10:49:11 AM Senator thanks Mr.Hawkins

Type:

10:49:33 AM	Senator Lee welcomes David Powell
10:50:01 AM	David Powell, representing Florida Association of Community Developers
10:59:03 AM	Senator Lee questions
10:59:12 AM	Mr.Powell
11:01:15 AM	Senator Lee
11:01:20 AM	Mr.Powell
11:08:36 AM	Questions?
11:08:45 AM	Senator Simmons questions
11:10:07 AM	Mr.Powell
11:12:25 AM	Senator Simmons
11:13:22 AM	Mr.Powell
11:13:30 AM	Further Questions?
11:13:42 AM	Senator Lee thanks Mr.Powell
11:14:08 AM	Senator Lee welcomes David Cruz
11:14:42 AM	David Cruz, Assistant General Counsel representing Florida League of Cities
11:23:10 AM	Senator Clemens questions
11:23:48 AM	Mr.Powell
11:25:57 AM	Questions?
11:26:11 AM	Senator Lee thanks Mr.Cruz
	Senator Lee welcomes Senator Lee Constantine
11:26:32 AM	
11:26:51 AM	Senator Lee Constantine representing Florida Association of Counties
11:35:45 AM	Questions?
11:36:39 AM	Senator Lee questions
11:37:41 AM	Senator Lee Constantine
11:37:47 AM	Senator Simmons
11:37:55 AM	Senator Lee Constantine
11:38:42 AM	Senator Perry
11:40:47 AM	Further Questions?
11:40:57 AM	Senator Lee Constantine comments
11:41:21 AM	Senator Lee thanks Senator Lee Constantine
11:41:39 AM	Tab 2
11:41:58 AM	Vice Chair Senator Clemens assumes the chair
11:42:10 AM	Chair Lee explains delete all amendment
11:43:34 AM	Amendment barcode 641648
11:45:49 AM	Questions?
11:46:08 AM	Senator Clemsons questions
11:46:14 AM	Senator Lee
11:46:37 AM	Appearance cards
11:47:24 AM	Cam Fentress representing FL Refrigeration Air Conditioning Contracting
11:48:11 AM	Cam Fentress representing Florida Roofing & Sheet Metal Contractors Assn.
11:49:08 AM	questions?
11:49:17 AM	Senator Rodriguez
11:50:06 AM	Ms.Fentress responds
11:50:22 AM	Natalie King representing Highland Homes
11:51:15 AM	David Ramba representing Building Officials Association of FL, International Code Council
11:53:33 AM	Kari Hebrank representing Florida Home Builders Association; NVCA of Florida
11:57:15 AM	Mike Huey representing FL Association of the American Institute of Architects
11:57:53 AM	any objection?
11:58:03 AM	No objection to the amendment, as adopted
11:58:12 AM	Roll Call on SB7000
11:58:38 AM	Bill is reported favorably as a committee bill
11.58.58 AM	Meeting Adjourned

11:58:58 AM Meeting Adjourned