Tab 1  |  CS/SB 1696 by ED, Perry (CO-INTRODUCERS) Cruz; (Similar to CS/H 07011) Student Athletes
## COMMITTEE MEETING EXPANDED AGENDA

**CHILDREN, FAMILIES, AND ELDER AFFAIRS**  
**Senator Book, Chair**  
**Senator Mayfield, Vice Chair**

**MEETING DATE:** Wednesday, February 19, 2020  
**TIME:** 1:30—2:30 p.m.  
**PLACE:** 301 Senate Building

**MEMBERS:** Senator Book, Chair; Senator Mayfield, Vice Chair; Senators Bean, Harrell, Rader, Torres, and Wright

<table>
<thead>
<tr>
<th>TAB</th>
<th>BILL NO. and INTRODUCER</th>
<th>BILL DESCRIPTION and SENATE COMMITTEE ACTIONS</th>
<th>COMMITTEE ACTION</th>
</tr>
</thead>
</table>
| 1   | CS/SB 1696 Education / Perry  
(Similar CS/H 7011) | Student Athletes; Revising requirements for the availability of automated external defibrillators on school grounds; delaying implementation of a requirement that certain school employees and volunteers complete specified training; requiring that a medical evaluation be performed before a student begins conditioning; applying requirements related to medical evaluations to activities occurring outside the school year, etc. | Favorable  
Yeas 7 Nays 0 |

**ED** 01/27/2020 Fav/CS  
**CF** 02/19/2020 Favorable  
**RC**

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**Other Related Meeting Documents**
I. Summary:

CS/SB 1696 adds requirements to protect student’s health while participating in extracurricular activities and athletics. Specifically, the bill requires:

- Each Florida High School Athletic Association (FHSAA) member public school to make an automated external defibrillator (AED) available in a clearly marked and publicized location for each athletic contest, practice, workout, or conditioning session.
- A school employee or volunteer with current training in cardiopulmonary resuscitation and use of an AED, beginning June 1, 2021, to be present at each athletic event, practice, workout, or conditioning session during and outside of the school year.
- All employees or volunteers expected to use an AED to complete the training and be notified annually of the location of each AED on school grounds.
- The FHSAA to make training and resources related to monitoring heat stress available to each member school.
- Each school’s emergency action plan to include a procedure for onsite cooling using cold-water immersion.
- Athletic coaches and sponsors of outdoor extracurricular activities to complete annual exertional heat illness training, including administration of cooling zones.
- Students involved in interscholastic athletics to pass a medical evaluation prior to participating in relevant activities outside of the school year.

The bill will have an indeterminate fiscal impact on FHSAA member schools and takes effect July 1, 2020.
II. Present Situation:

Exertional Heat Stroke

Exertional heat stroke (EHS), the most severe form of heat illness,¹ is associated with sustained high body temperature resulting from dehydration, strenuous exercise, and environmental heat exposure.² If not promptly recognized and treated, EHS can progress to multi-organ system failure and death.³ EHS remains one of the leading causes of sudden death in athletics⁴ despite evidence showing a 100 percent survival rate when an athlete is cooled down to an appropriate core body temperature within the first 10 minutes of collapsing.⁵ Research shows that the best practice for rapid cooling treatment is cold water immersion, preferably in a cooling zone,⁶ in a tub that is filled with water and ice to lower the athlete’s core body temperature.⁷ High school athletic associations in states such as Arkansas, Georgia, Hawaii, Idaho, Kentucky, Mississippi, New Jersey, North Carolina, Utah, and Vermont require schools to have cold water immersion tubs for onsite cooling for all practices that take place in warm weather.⁸

Since 1995, 64 football players have died nationally from EHS, 47 of which occurred at the high school level.⁹ Ninety percent of recorded EHS deaths have occurred during practice.¹⁰ From 2014-2018, there was an average of 2.2 EHS deaths per year associated with football.¹¹

¹ University of Connecticut, Korey Stringer Institute, *Heat Illnesses*, [https://ksi.uconn.edu/emergency-conditions/heat-illnesses](https://ksi.uconn.edu/emergency-conditions/heat-illnesses) (last visited February 14, 2020). Heat illnesses are a spectrum of illnesses that occur due to heat exposure. This heat exposure can come from either environmental heat (air temperature) or intense exercise. Such conditions include heat cramps, heat exhaustion, and heat syncope (orthostatic dizziness).
³ Id.
⁵ OPPAGA Presentation, supra note 2, at 17.
⁶ Florida High School Athletic Association, *Administrative Policies of the Florida High School Athletic Association* (April 29, 2019), at 107, [available at https://www.fhsaa.org/sites/default/files/attachments/2010/09/16/node-235/1920_handbook_policies_website_116.pdf](https://www.fhsaa.org/sites/default/files/attachments/2010/09/16/node-235/1920_handbook_policies_website_116.pdf) [hereinafter Administrative Policies of the Florida High School Athletic Association]. A cooling zone is an area identified for rest out of direct sunlight. It should include ice sponges and towels, cold water immersion tubs, tarps that can be filled with ice and wrapped around an athlete, and other cooling alternatives to facilitate the cooling process.
⁷ OPPAGA Presentation, supra note 2, at 17; *Exertional Heat Stroke within Secondary School Athletics*, supra note 4.
¹⁰ Id.
¹¹ Id.
Florida leads the nation in high school student athlete deaths from EHS, with four since 2011. Over 460 student athletes were treated for exertional heat illness during the 2017-2018 school year.

Environmental Monitoring and Hydration

The National Federation of State High School Associations Sports Medicine Advisory Committee has published a position statement regarding best practices for maintaining hydration and minimizing risk for EHS. These include drinking water regularly throughout all athletic activity and weighing athletes before and after hot weather athletic activities to assess the change in hydration status of each athlete.

Adjusting and modifying athletic activity levels based on environmental conditions is a best practice for preventing EHS in athletes. The FHSAA requires:

- Member schools to follow a preseason acclimatization and recovery model for all sports;
- Individual schools or districts to select and promote a method of environmental monitoring for use outside the acclimatization period; and
- Staff to comply with standard recommendations for practice modifications.

Automated External Defibrillators (AEDs)

Florida law requires each public school member of the FHSAA to have an operational automated external defibrillator (AED) on school grounds. Each school must ensure that all employees or volunteers who are reasonably expected to use the device obtain appropriate training, including completion of a course in cardiopulmonary resuscitation (CPR) or a basic first aid course that includes CPR training, and demonstrated proficiency in the use of an AED. The location of each AED must be registered with a local emergency medical services medical director.

The Florida High School Athletic Association (FHSAA)

The FHSAA is designated by Florida law as the governing nonprofit organization of athletics in Florida public schools. The FHSAA is tasked with adopting bylaws that establish eligibility requirements for all students who participate in high school athletic competition in FHSAA.
member schools. The FHSAA requires all student athletes to satisfactorily pass a medical evaluation each year before participating in interscholastic athletic activity.

The FHSAA does not require its member schools to have devices and equipment available to effectively respond to and prevent EHS in student athletes. Current FHSAA policies also do not require member schools to:

- Regulate summer athletic activity, with the exception of football;
- Establish or adopt hydration guidelines;
- Have cooling zones with cold water immersion tubs or other cooling materials;
- Have an individual trained in CPR and AED present at athletic activities; or
- Ensure an AED is present at all athletic activities, preseason or regular.

III. Effect of Proposed Changes:

Section 1 amends s. 1006.165, F.S., to require:

- Each Florida High School Athletic Association (FHSAA) member public school make its automated external defibrillator (AED) available in a clearly marked and publicized location for each athletic contest, practice, workout, or conditioning session.
- A school employee or volunteer with current training in cardiopulmonary resuscitation and use of an AED, beginning June 1, 2021, to be present at each athletic event, practice, workout, or conditioning session during and outside of the school year.
- All employees or volunteers expected to use an AED to complete the training and be notified annually of the location of each AED on school grounds.
- The FHSAA to make training and resources to monitor heat stress available to each member school.
- Each school’s emergency action plan to include a procedure for onsite cooling using cold-water immersion.
- Athletic coaches and sponsors of outdoor extracurricular activities to complete annual exertional heat illness training, including administration of cooling zones.

The bill requires the FHSAA to put measures in place to protect student athletes year round. These measures include:

- Making training and resources available to each member for the effective monitoring of heat stress.
- Establishing guidelines for monitoring heat stress and identify heat stress levels at which a school must make a cooling zone available for each outdoor athletic contest, practice, workout, or conditioning session.

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22 Section 1006.20(2)(a), F.S.
23 Section 1006.20(2)(c), F.S.
24 OPPAGA Presentation, supra note 2, at 12.
25 Administrative Policies of the Florida High School Athletic Association, supra note 6, at 105 and 107-108.
26 See FHSAA, Heat Acclimatization and Football Contact Procedures, (last visited February 14, 2020), available at https://www.fhsaa.org/sites/default/files/orig_uploads/sports/football/archives/2018-19/heat_acclimatization_and_football_contact_procedures.pdf. Recommendations are also included for individuals participating in cross country or in sports utilizing helmets. Id. FHSAA recommendations are not requirements under Florida law.
• Requiring member schools to determine heat stress levels based on measuring ambient temperature, humidity, wind speed, sun angle, and cloud cover at the site of the athletic activity and modify athletic activities accordingly, including suspending or moving activities, based on the heat stress guidelines.
• Establishing hydration guidelines, including appropriate introduction of electrolytes after extended activities or when a student participates in multiple athletic activities in a day.
• Establishing requirements for cooling zones, including, at a minimum, the immediate availability of cold-water immersion tubs or equivalent means to rapidly cool internal body temperature when a student exhibits symptoms of exertional heat stroke, and for the presence at athletic activities of an employee or volunteer trained to implement and administer the cooling zones.
• Requiring each school’s emergency action plan, as stipulated by the FHSAA, to include a procedure for onsite cooling using cold-water immersion or equivalent means before a student is transported to a hospital for exertional heat stroke.

The bill requires all athletic coaches and sponsors of extracurricular activities involving outdoor practices or events to complete annual training in exertional heat illness identification, prevention, and response, including effective administration of cooling zones.

Section 2 amends s. 1006.20, F.S., to expand FHSAA bylaws to require all students participating in or who are candidates for interscholastic athletic involvement to satisfactorily pass a medical evaluation yearly prior to participating in conditioning or activities that occur outside of the school year. These safeguards may protect student athletes and prevent heat-related illness or death.

Section 3 provides an effective date of July 1, 2020.

IV. Constitutional Issues:
A. Municipality/County Mandates Restrictions:
   None.
B. Public Records/Open Meetings Issues:
   None.
C. Trust Funds Restrictions:
   None.
D. State Tax or Fee Increases:
   None.
E. Other Constitutional Issues:
   None identified.
V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

The bill will have an indeterminate fiscal impact on Florida High School Athletic Association member schools for costs associated with the purchase of automated external defibrillators (AEDs) and cold water immersion tubs, as necessary, and having an individual with current cardiopulmonary resuscitation and AED training at each athletic activity, including those that take place outside of the school year.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 1006.165 and 1006.20.

IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

CS by Education on January 27, 2020:

The committee substitute alters Florida High School Athletic Association (FHSAA) requirements through:

- Requiring FHSAA member schools to determine heat stress levels based on measuring ambient temperature, humidity, wind speed, sun angle, and cloud cover at the site of the athletic activity, instead of specifying WetBulb Globe Temperature or heat index levels; and
- Removing the requirement that the FHSAA notify member schools in writing within 30 days with a rationale for not adopting the policy recommendation as recommended by the Sports Medicine Advisory Committee when the FHSAA does not adopt a policy change.
The committee substitute also requires each school’s emergency action plan to align with FHSAA specifications on procedure for onsite cooling using cold-water immersion or equivalent means before a student is transported to a hospital for exertional heat stroke.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill’s introducer or the Florida Senate.
By the Committee on Education; and Senators Perry and Cruz

A bill to be entitled
An act relating to student athletes; amending s. 1006.165, F.S.; revising requirements for the availability of automated external defibrillators on school grounds; delaying implementation of a requirement that certain school employees and volunteers complete specified training; requiring that a school employee or volunteer who has received the training be present at certain athletic activities, by a specified date; requiring the Florida High School Athletic Association to establish certain requirements relating to student athlete safety; amending s. 1006.20, F.S.; requiring that a medical evaluation be performed before a student begins conditioning; applying requirements related to medical evaluations to activities occurring outside the school year; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 1006.165, Florida Statutes, is amended to read:

1006.165 Well-being of students participating in extracurricular activities—Automated external defibrillator; user training.—

(1)(a) Each public school that is a member of the Florida High School Athletic Association must have an operational automated external defibrillator on the school grounds. The defibrillator must be available in a clearly marked and
publicized location for each athletic contest, practice, workout, or conditioning session, including those conducted outside of the school year. Public and private partnerships are encouraged to cover the cost associated with the purchase and placement of the defibrillator and training in the use of the defibrillator.

(b)(2) Beginning June 1, 2021, a school employee or volunteer with current training in cardiopulmonary resuscitation and use of a defibrillator must be present at each athletic event during and outside of the school year, including practices, workouts, and conditioning sessions. The training received by the employee or volunteer must include Each school must ensure that all employees or volunteers who are reasonably expected to use the device obtain appropriate training, including completion of a course in cardiopulmonary resuscitation or a basic first aid course that includes cardiopulmonary resuscitation training, and demonstrated proficiency in the use of an automated external defibrillator. All employees or volunteers who may be reasonably expected to use a defibrillator must complete the training.

(c)(3) The location of each automated external defibrillator must be registered with a local emergency medical services medical director. Each individual required to complete the training under paragraph (b) must be notified annually of the location of each defibrillator on the school grounds.

(2)(a) In order to better protect student athletes participating in athletics during hot weather and to avoid preventable injury or death, the Florida High School Athletic Association shall:
1. Make training and resources available to each member school for the effective monitoring of heat stress.

2. Establish guidelines for monitoring heat stress and identify heat stress levels at which a school must make a cooling zone available for each outdoor athletic contest, practice, workout, or conditioning session. Heat stress must be determined by measuring the ambient temperature, humidity, wind speed, sun angle, and cloud cover at the site of the athletic activity.

3. Require member schools to monitor heat stress and modify athletic activities, including suspending or moving activities, based on the heat stress guidelines.

4. Establish hydration guidelines, including appropriate introduction of electrolytes after extended activities or when a student participates in multiple activities in a day.

5. Establish requirements for cooling zones, including, at a minimum, the immediate availability of cold-water immersion tubs or equivalent means to rapidly cool internal body temperature when a student exhibits symptoms of exertional heatstroke and the presence of an employee or volunteer trained to administer cold-water immersion.

6. Require each school’s emergency action plan, as required by the Florida High School Athletic Association, to include a procedure for onsite cooling using cold-water immersion or equivalent means before a student is transported to a hospital for exertional heatstroke.

The requirements of this paragraph apply year round.

(b) Each athletic coach and sponsor of extracurricular
activities involving outdoor practices or events shall annually complete training in exertional heat illness identification, prevention, and response, including the effective administration of cooling zones.

(4) The use of automated external defibrillators by employees and volunteers is covered under ss. 768.13 and 768.1325.

Section 2. Paragraph (c) of subsection (2) of section 1006.20, Florida Statutes, is amended to read:

1006.20 Athletics in public K-12 schools.—
(2) ADOPTION OF BYLAWS, POLICIES, OR GUIDELINES.—
(c) The FHSAA shall adopt bylaws that require all students participating in interscholastic athletic competition or who are candidates for an interscholastic athletic team to satisfactorily pass a medical evaluation each year prior to participating in interscholastic athletic competition or engaging in any practice, tryout, workout, conditioning, or other physical activity associated with the student’s candidacy for an interscholastic athletic team, including activities that occur outside of the school year. Such medical evaluation may be administered only by a practitioner licensed under chapter 458, chapter 459, chapter 460, or s. 464.012, and in good standing with the practitioner’s regulatory board. The bylaws must establish requirements for eliciting a student’s medical history and performing the medical evaluation required under this paragraph, which must include a physical assessment of the student’s physical capabilities to participate in interscholastic athletic competition as contained in a uniform preparticipation physical evaluation and history form. The

CODING: Words stricken are deletions; words underlined are additions.
evaluation form **must** incorporate the recommendations of
the American Heart Association for participation cardiovascular
screening and **shall** provide a place for the signature of the
practitioner performing the evaluation with an attestation that
each examination procedure listed on the form was performed by
the practitioner or by someone under the direct supervision of
the practitioner. The form **shall** also **must** contain a place for
the practitioner to indicate if a referral to another
practitioner was made in lieu of completion of a certain
examination procedure. The form **must** **shall** provide a place for
the practitioner to whom the student was referred to complete
the remaining sections and attest to that portion of the
examination. The preparticipation physical evaluation form **must**
**shall** advise students to complete a cardiovascular assessment
and **shall** include information concerning alternative
cardiovascular evaluation and diagnostic tests. Results of such
medical evaluation must be provided to the school. A student is
not eligible to participate, as provided in s. 1006.15(3), in
any interscholastic athletic competition or engage in any
practice, tryout, workout, or other physical activity associated
with the student’s candidacy for an interscholastic athletic
team until the results of the medical evaluation have been
received and approved by the school.

Section 3. This act shall take effect July 1, 2020.
**COMMITTEE VOTE RECORD**

**COMMITTEE:** Children, Families, and Elder Affairs  
**ITEM:** CS/SB 1696  
**FINAL ACTION:** Favorable  
**MEETING DATE:** Wednesday, February 19, 2020  
**TIME:** 1:30—2:30 p.m.  
**PLACE:** 301 Senate Building

### FINAL VOTE

<table>
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<tr>
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**SENATORS**

- Bean
- Harrell
- Rader
- Torres
- Wright
- Mayfield, VICE CHAIR
- Book, CHAIR

**TOTALS**

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<tr>
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<th>Yea</th>
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**CODES:**  
FAV=Favorable  
RCS=Replaced by Committee Substitute  
TP=Temporarily Postponed  
WD=Withdrawn  
UNF=Unfavorable  
RE=Replaced by Engrossed Amendment  
OO=Out of Order  
-R=Reconsidered  
VA=Vote After Roll Call  
AV=Abstain from Voting  
RS=Replaced by Substitute Amendment  
VC=Vote Change After Roll Call
2/19/2020

Meeting Date

Topic
SB 1696

Bill Number (if applicable)

Name
Laurie Giordano

Amendment Barcode (if applicable)

Job Title
President

Address
1323 Hampton Park Ct.
Ft. Myers FL 33913

Phone
239 300 3029

Speaking: ☐ For  ☐ Against  ☐ Information

Email
Zachmartinfoundation@gmail.com

Waive Speaking: ☐ In Support  ☐ Against

(The Chair will read this information into the record.)

Representing
Zach Martin Foundation

Appearing at request of Chair:  ☐ Yes  ☑ No

Lobbyist registered with Legislature:  ☐ Yes  ☑ No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.
THE FLORIDA SENATE
APPEARANCE RECORD

2/19/2020

Meeting Date

Topic Student Athletes

Name Robert Sefcik

Job Title Executive Director - JSMP

Address 3563 Philips Hwy

Jacksonville FL 32207

Phone 904-202-4332

Email robert.sefcik@bmcjax.com

Speaking:  ✔ For  ❑ Against  ❑ Information

Representing Jacksonville Sports Medicine Program; Florida Alliance for Sports Medicine (FASMed)

Appearing at request of Chair:  ❑ Yes  ✔ No

Lobbyist registered with Legislature:  ❑ Yes  ✔ No

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S-001 (10/14/14)
The Florida Senate

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

Meeting Date: 2/19/20

Topic: Student Athletes

Name: Jerry Stevens

Job Title: Supervisor, District Athletic Training

Address: 4356 Allenwood Ct

Jacksonville, FL 32258

Phone: (904) 208-073

Email: jystevens@duvalschools.org

Speaking: [ ] For [ ] Against [ ] Information

Waive Speaking: [ ] In Support [ ] Against

(The Chair will read this information into the record.)

Representing: Athletic Trainers' Assoc. of FL and Duval County Public Schools

Appearing at request of Chair: [ ] Yes [x] No

Lobbyist registered with Legislature: [ ] Yes [ ] No

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S-001 (10/14/14)
<table>
<thead>
<tr>
<th>Topic</th>
<th>Student Athlete</th>
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</thead>
<tbody>
<tr>
<td>Name</td>
<td>Jim Mackie</td>
</tr>
<tr>
<td>Job Title</td>
<td>Athletic Trainer</td>
</tr>
<tr>
<td>Address</td>
<td>12133 Cheyenne Dr</td>
</tr>
<tr>
<td>Phone</td>
<td>904-407-9291</td>
</tr>
<tr>
<td>Email</td>
<td><a href="mailto:jmackie@comcast.net">jmackie@comcast.net</a></td>
</tr>
<tr>
<td>Speaking</td>
<td>Yes</td>
</tr>
<tr>
<td>Waive Speaking</td>
<td>Yes</td>
</tr>
<tr>
<td>Representing</td>
<td>Athletic Training &amp; Sport Medicine Services</td>
</tr>
<tr>
<td>Appearing at request of Chair</td>
<td>Yes</td>
</tr>
<tr>
<td>Lobbyist registered with Legislature</td>
<td>No</td>
</tr>
</tbody>
</table>

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This form is part of the public record for this meeting.
2/19/2020

Meeting Date

 Topic: Student Athletes

Name: Cody Gresham

Job Title: Athletic Trainer

Address: 8539 Gate Parkway W

     Jacksonville, FL 32216

Phone: 904-254-9119

Email: 

Speaking: [ ] For [ ] Against [ ] Information

Waive Speaking: [ ] In Support [ ] Against

(The Chair will read this information into the record.)

Representing: Athletic Training Association of Florida

Appearing at request of Chair: [ ] Yes [ ] No

Lobbyist registered with Legislature: [ ] Yes [ ] No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)
The Florida Senate
APPEARANCE RECORD

02/19/2020
Meeting Date

Name
Michael Davis

Job Title
Athletic Trainer

Address
1620 Bartram Rd.
Jacksonville, FL 32207

Phone
503-526-5789

Email
madavis04@gmail.com

Speaking: [ ] For [ ] Against [ ] Information
Waive Speaking: [x] In Support [ ] Against
(The Chair will read this information into the record.)

Representing
Atlantic Coast High School

Appearing at request of Chair: [ ] Yes [x] No
Lobbyist registered with Legislature: [ ] Yes [x] No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.
Meeting called to order
Roll Call - Quorum is present
Chair
Tab 1 - CS/SB 1696 by Senator Perry - Student Athletes
Questions?  None
Appearance Cards?
Laurie Biordano, President, Zach Martin Foundation, speaking for
Robert Sefcik, ED, JSMP and FASMed, speaking for
Jerry Stevens, Supervisor, District Athletic Training Association of FL, waives in support
Jim Mackie, Athletic Trainer, waives in support
Codie Gieshrn, Athletic Trainer, waives in support
Michael Davis, Athletic Trainer, Atlantic Coast High School, waives in support
Debate?
Senator Rader
Senator Torres
Senator Herrell
Senator Perry to close
Roll Call CS/SB 1696 - Favorable
Chair
Any other business? None
Michael Davis moves to adjourn.  No objections.  We are adjourned.