| Tab 3 | SJR 902 by Garcia (CO-INTRODUCERS) Dean, Grimsley; (Similar to H 0711) Term Limits |
|--------|---|
| | |
| Tab 4 | SB 532 by Gibson; (Similar to H 0369) Provisional Ballots |
| | |
| Tab 5 | SB 1188 by Altman (CO-INTRODUCERS) Richter; (Compare to H 1325) Representatives of Military |
| I ab 5 | Installations Who Serve on Land Planning or Zoning Boards |
| | |
| | |

| Tab 6 | SB 702 Registrat | • | | nan (C | O-INTRODUCERS) Dean ; (Io | dentical to H 0647) Public Records | s/Voters and Voter |
|--------|---------------------|---|---|--------|----------------------------------|------------------------------------|--------------------|
| 774498 | | | | RS | EE, Flores | Delete L.44: | 01/26 05:35 PM |
| 823252 | SA | S | L | FAV | EE, Flores | Delete L.44: | 01/26 05:35 PM |

The Florida Senate

COMMITTEE MEETING EXPANDED AGENDA

ETHICS AND ELECTIONS Senator Richter, Chair Senator Legg, Vice Chair

MEETING DATE: Tuesday, January 26, 2016

TIME: 1:00—3:00 p.m.

PLACE: Pat Thomas Committee Room, 412 Knott Building

MEMBERS: Senator Richter, Chair; Senator Legg, Vice Chair; Senators Braynon, Clemens, Flores, Gaetz, Hays,

Negron, Smith, and Thompson

| | rvogran, or | min, and the | этгроот | | |
|-----|---|--|--|--|------------------------------------|
| TAB | OFFICE and APPOINTMENT (HO | ME CITY) | F | OR TERM ENDING | COMMITTEE ACTION |
| | Senate Confirmation Hearing: A named executive appointments to tabs 1 and 2.) | | | | |
| | Florida Commission on Commur | nity Service | | | |
| 1 | Rovira-Forino, Maritza (Land 0 | O Lakes) | | 09/14/2017 | Recommend Confirm Yeas 9 Nays 0 |
| • | Board of Pilot Commissioners | | | | |
| 2 | Assal, Sherif (Miramar) | | | 10/31/2017 | Recommend Confirm Yeas 9 Nays 0 |
| | Sola, Louis () | | | 10/31/2019 | Recommend Confirm Yeas 9 Nays 0 |
| TAB | BILL NO. and INTRODUCER | | BILL DESCRIPTION SENATE COMMITTEE | | COMMITTEE ACTION |
| 3 | SJR 902 Garcia (Similar HJR 711) | Constituti a person represent which a p Senator o | its; Proposing amendm on to increase limits on may be elected as a sta ative and to remove lim erson may be elected a or United States Repres 01/26/2016 Favorable | the period for which ate senator or state hits on the period for as a United States | Favorable Yeas 7 Nays 2 |
| 4 | SB 532 Gibson (Similar H 369) | elections ballot to s Provisions prescribin providing requiring superviso specified a received ballot env | al Ballots; Requiring the to allow a person who vous bubmit an affidavit to cur al Ballot Voter's Certificing the form and content instructions to accompathe affidavit, instruction r's contact information websites; requiring the diaffidavit to the correspelope, etc. | voted a provisional re an unsigned rate and Affirmation; of the affidavit; any each affidavit; s, and the to be posted on supervisor to attach | Favorable Yeas 6 Nays 3 |

COMMITTEE MEETING EXPANDED AGENDA

Ethics and Elections Tuesday, January 26, 2016, 1:00—3:00 p.m.

| TAB | BILL NO. and INTRODUCER | BILL DESCRIPTION and SENATE COMMITTEE ACTIONS | COMMITTEE ACTION | |
|-----|---------------------------------------|--|----------------------------|--|
| 5 | SB 1188 Altman (Compare H 1325) | Representatives of Military Installations Who Serve on Land Planning or Zoning Boards; Providing that a representative of a military installation is not required to file a specified statement of financial interests due solely to service on a local land planning or zoning board, etc. | Favorable Yeas 9 Nays 0 | |
| | | CA 01/19/2016 Favorable EE 01/26/2016 Favorable RC | | |
| 6 | SB 702 Altman (Identical H 647) | Public Records/Voters and Voter Registration; Providing an exemption from public records requirements for specified information regarding a voter or voter registration applicant and information concerning preregistered voter registration applicants; authorizing disclosure of confidential and exempt information under certain circumstances; providing for future legislative review and repeal; providing a statement of public necessity, etc. | Temporarily Postponed | |
| | | EE 01/20/2016 Temporarily Postponed EE 01/26/2016 Temporarily Postponed GO RC | | |



Committee: ETHICS AND ELECTIONS

Senator Richter, Chair Senator Legg, Vice Chair

Meeting Packet

Tuesday, January 26, 2016 1:00—3:00 p.m. Pat Thomas Committee Room, 412 Knott Building

The Florida Senate

COMMITTEE MEETING EXPANDED AGENDA

ETHICS AND ELECTIONS Senator Richter, Chair Senator Legg, Vice Chair

MEETING DATE: Tuesday, January 26, 2016 TIME: 1:00—3:00 p.m.

PLACE: Pat Thomas Committee Room, 412 Knott Building

MEMBERS: Senator Richter, Chair; Senator Legg, Vice Chair; Senators Braynon, Clemens, Flores, Gaetz, Hays, Negron, Smith, and Thompson

| TAB | OFFICE and APPOINTMENT (HO | ME CITY) | FOR TERM ENDING | COMMITTEE ACTION |
|-----|---|---|--|------------------|
| | Senate Confirmation Hearing: A named executive appointments to tabs 1 and 2.) | | held for consideration of the below- (See attached documentation for | |
| | Florida Commission on Commur | nity Service | | |
| 1 | Rovira-Forino, Maritza (Land | O Lakes) | 09/14/2017 | |
| • | Board of Pilot Commissioners | | | |
| 2 | Assal, Sherif (Miramar) | | 10/31/2017 | |
| | Sola, Louis () | | 10/31/2019 | |
| TAB | BILL NO. and INTRODUCER | | L DESCRIPTION and E COMMITTEE ACTIONS | COMMITTEE ACTION |
| 3 | SJR 902 Garcia (Similar HJR 711) | Constitution to inc a person may be representative and which a person m | cosing amendments to the State crease limits on the period for which elected as a state senator or state d to remove limits on the period for ay be elected as a United States States Representative, etc. | |
| 4 | SB 532 Gibson (Similar H 369) | elections to allow ballot to submit ar Provisional Ballot prescribing the for providing instructi requiring the affida supervisor's conta specified websites | | |

COMMITTEE MEETING EXPANDED AGENDA

Ethics and Elections Tuesday, January 26, 2016, 1:00—3:00 p.m.

| TAB | BILL NO. and INTRODUCER | BILL DESCRIPTION and SENATE COMMITTEE ACTIONS | COMMITTEE ACTION |
|-----|---------------------------------------|--|------------------|
| 5 | SB 1188 Altman (Compare H 1325) | Representatives of Military Installations Who Serve on Land Planning or Zoning Boards; Providing that a representative of a military installation is not required to file a specified statement of financial interests due solely to service on a local land planning or zoning board, etc. | · |
| | | CA 01/19/2016 Favorable EE 01/26/2016 RC | |
| 6 | SB 702 Altman (Identical H 647) | Public Records/Voters and Voter Registration; Providing an exemption from public records requirements for specified information regarding a voter or voter registration applicant and information concerning preregistered voter registration applicants; authorizing disclosure of confidential and exempt information under certain circumstances; providing for future legislative review and repeal; providing a statement of public necessity, etc. | |
| | | EE 01/20/2016 Temporarily Postponed EE 01/26/2016 GO RC | |

The Florida Senate

COMMITTEE MEETING PACKET TAB

A270F

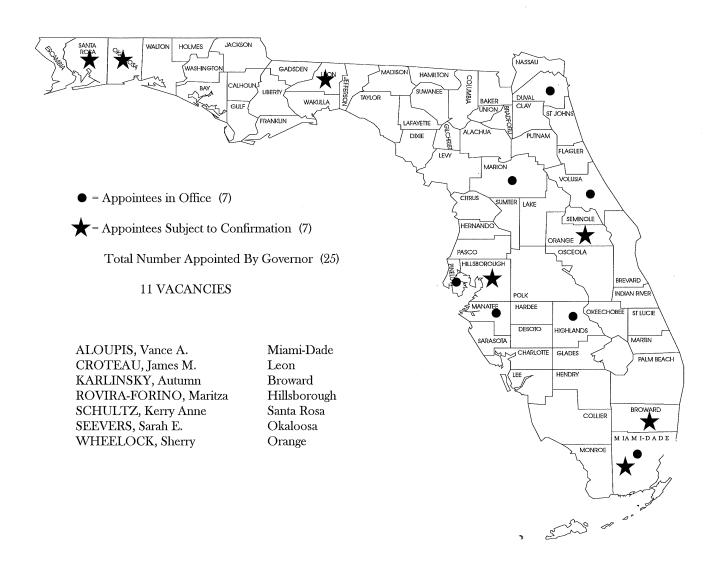
Ethics and Elections

MEETING DATE: Tuesday, January 26, 2016

TIME: 1:00—3:00 p.m.

PLACE: Pat Thomas Committee Room, 412 Knott Building

Florida Commission on Community Service



Recommendation for Senate Confirmation of Executive Appointment

Appointee: Rovira-Forino, Maritza

Appointed: 06/15/2015

Term: 06/12/2015 - 09/14/2017

Prior Term: 05/16/2013 - 09/14/2014

City/County: Land O Lakes/Hillsborough

Office: Florida Commission on Community Service, Member

Authority: 14.29, F.S.

Reference(s): Committee on Ethics and Elections

| Executive Appointment Questionnaire | Yes | No | Notes |
|--|-----|----|----------------------------|
| 1. Questionnaire completed | Х | | |
| 2. Questionnaire notarized | Х | | |
| 3. US Citizen (sworn statement) | Х | | |
| 4. Florida Resident (sworn statement) | Х | | |
| 5. Registered Voter in Florida | Х | | |
| 6. Honorable Discharge (sworn statement) | | | Not Applicable |
| 7. Financial Disclosure Filed | Х | | Form 1 filed as of 6/11/15 |
| 8. Meets Requirements of Law | Х | | |
| 9. Conviction Record | | Х | |
| 10. Adverse Auditor General Report | | | No Report |
| 11. Adverse Ethics Commission Action | | Х | As of 11/4/15 |
| 12. Previously Suspended from Office | | Х | |
| 13. Previously Refused Bond (sworn statement) | | Χ | |
| 14. Licenses or Certification Revoked/Suspended | | | Not Applicable |
| 15. Contracts with State/Local Governments (sworn statement) | | Χ | See Below |
| 16. Contracts with Pending Office | | Х | |
| 17. Holds Another Public Office (sworn statement) | | Χ | |
| 18. Previously a Public Officer (sworn statement) | Х | | Sée Below |
| 19. Present or Past Government Employee | | Χ | |
| 20. Currently a Registered Lobbyist | | Χ | |

Occupation: Client Relation, Foresight Construction Group

Attendance: Attended 6 of 11 meetings (55%) from May 16, 2013 through November 4, 2015.

Attendance Mrs. Rovira-Forino reported in her questionnaire she missed several meetings and the reason was out

Notes: of state travel dates conflicted with meeting dates.

Compensation: Members are not entitled to compensation, but shall be reimbursed for per diem and travel expenses

in accordance with s. 112.061, F.S.

Appointee: Rovira-Forino, Maritza Page 2

Requirements:

The commission consists of no fewer than 15 and no more than 25 voting members, to be appointed on a bipartisan basis by the Governor and confirmed by the Senate. Voting members may represent one, or any combination of the following, so long as each of the respective categories are represented:

- •The Commissioner of Education or a designee from that office;
- •A representative of a community-based agency or organization;
- •A representative of a local labor organization;
- •A representative of local government;
- •A representative of business;
- •An individual between the ages of 16 and 25, inclusive, who is a participant in, or a supervisor of, a service program for school-aged youth or a campus-based or national service program;
- •An individual who is a representative of a national service program;
- •An individual with expertise in the educational, training, and developmental needs of youth, particularly disadvantaged youth; and
- •An individual with experience in promoting service and volunteerism among older adults.
- •Other voting members may include educators; experts in the delivery of human educational, environmental, or public safety services; representatives of Indian tribes; out-of-school or at-risk youth; and representatives of programs that are administered by or receive assistance under the Domestic Volunteer Service Act of 1973, as amended.

Not more than 50 percent plus one of the voting members of the commission may be aligned with the same political party.

In addition, the number of voting members of the commission who are officers or employees of the state may not exceed 25 percent.

Requirements:

Additional Terms are for three years. Required to file Form 1 with the Commission on Ethics.

Notes: Number 15 - Mrs. Rovira-Forino disclosed that her employer, Foresight Construction, is a contract provider of construction services to the state university system and school districts. Number 18 - Mrs. Rovira-Forino served on the Governing Board of the Southwest Florida Water Management District from 2006 to 2010 and on the Northwest Hillsborough County Basin Board of the Southwest Florida Water Management District from 2002 to 2005.

The Florida Senate

COMMITTEE MEETING PACKET TAB

Ethics and Elections

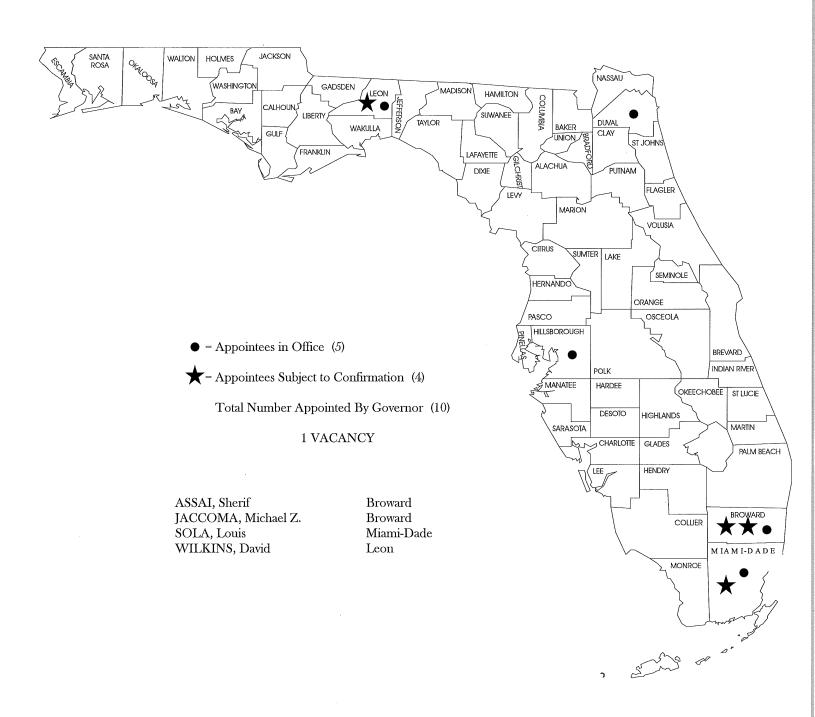
MEETING DATE: Tuesday, January 26, 2016

TIME: 1:00—3:00 p.m.

PLACE: Pat Thomas Committee Room, 412 Knott Building

_ A1765A

Board of Pilot Commissioners



Recommendation for Senate Confirmation of Executive Appointment

Appointee: Assal, Sherif

Appointed: 12/10/2015

Term: 12/04/2015 - 10/31/2017

Prior Term:

City/County: Miramar/Broward

Office: Board of Pilot Commissioners, Member

Authority: 310.011, F.S. & 20.165(5)(F.S.

Reference(s): Committee on Ethics and Elections

| Executive Appointment Questionnaire | Yes | No | Notes |
|--|-----|----|---------------------------|
| 1. Questionnaire completed | Х | | |
| 2. Questionnaire notarized | X | | |
| 3. US Citizen (sworn statement) | Х | | |
| 4. Florida Resident (sworn statement) | Х | | |
| 5. Registered Voter in Florida | | Х | |
| 6. Honorable Discharge (sworn statement) | | | Not Applicable |
| 7. Financial Disclosure Filed | Х | | Form 1 filed as of 1/7/16 |
| 8. Meets Requirements of Law | Х | | See Below . |
| 9. Conviction Record | | Х | |
| 10. Adverse Auditor General Report | | | Not Applicable |
| 11. Adverse Ethics Commission Action | | Х | As of 1/15/16 |
| 12. Previously Suspended from Office | | Х | |
| 13. Previously Refused Bond (sworn statement) | | Х | |
| 14. Licenses or Certification Revoked/Suspended | | Х | |
| 15. Contracts with State/Local Governments (sworn statement) | X | | See Below |
| 16. Contracts with Pending Office | | Х | |
| 17. Holds Another Public Office (sworn statement) | | X | |
| 18. Previously a Public Officer (sworn statement) | | Х | |
| 19. Present or Past Government Employee | | Х | |
| 20. Currently a Registered Lobbyist | | Х | |

Occupation: Sr. VP of American Guard Services, Inc. President of United Stevedoring of America, Inc. Managing

Member of Surveillance International, LLC

Compensation:

Fifty dollars per day while attending to the business of the board; reimbursed for expenses pursuant

to s. 112.061, F.S.

Appointee: Assal, Sherif Page 2

Requirements: The ten-member board consists of:

- Five licensed state pilots who are actively practicing their profession. The Governor shall appoint:
 - one member from the state at large;
 - one member from any of the following ports: Pensacola, Panama City, or Port St. Joe;
 - one member from any of the following ports: Tampa Bay, Boca Grande, Punta Gorda, Charlotte Harbor or Key West;
 - one member from any of the following ports: Fernandina, Jacksonville, or Port Canaveral; and
 - one member from any of the following ports: Ft. Pierce, Miami, Port Everglades, or Palm Beach.
- Five members who are citizens of the state who are not licensed pilots, three of whom are not involved in or monetarily interested in the piloting profession, the maritime industry or marine shipping, one whom shall be actively involved in a professional or business capacity in maritime or marine shipping, and one who shall be a user of piloting services. The "user of piloting services" may be an owner, manager, or employee of a business which regularly uses the piloting services of licensed state pilots.

Additional **Requirements:**

Terms are for four years.

Terms expire on October 31.

No member shall serve more than the remaining portion of a previous member's unexpired term, plus two consecutive 4-year terms.

Required to file Form 1 with the Commission on Ethics.

Notes:

Number 8 - User of Piloting Services

Number 15 - Mr. Assal disclosed he is the owner of American Guard Services and United Stevedoring & Surveillance, and both companies are port franchise tenants at Port Canaveral, Port Everglades, Port of Miami, and Port Tampa Bay.

Recommendation for Senate Confirmation of Executive Appointment

Appointee: Sola, Louis Appointed: 12/10/2015

Term: 12/04/2015 - 10/31/2019

Prior Term:

City/County: Miami/Miami-Dade

Office: Board of Pilot Commissioners, Member

Authority: 310.011, F.S. & 20.165(5)(F.S.

Reference(s): Committee on Ethics and Elections

| Executive Appointment Questionnaire | Yes | No | Notes |
|--|-----|----|----------------------------|
| 1. Questionnaire completed | Х | | |
| 2. Questionnaire notarized | Х | | |
| 3. US Citizen (sworn statement) | Х | | |
| 4. Florida Resident (sworn statement) | Х | | |
| 5. Registered Voter in Florida | Х | | |
| 6. Honorable Discharge (sworn statement) | Х | | See Below |
| 7. Financial Disclosure Filed | Х | | Form 1 filed as of 1/11/16 |
| 8. Meets Requirements of Law | Х | | See Below |
| 9. Conviction Record | | Х | |
| 10. Adverse Auditor General Report | | | Not Applicable |
| 11. Adverse Ethics Commission Action | | Х | As of 1/13/16 |
| 12. Previously Suspended from Office | | Х | |
| 13. Previously Refused Bond (sworn statement) | | Х | |
| 14. Licenses or Certification Revoked/Suspended | | | Not Applicable |
| 15. Contracts with State/Local Governments (sworn statement) | | Х | |
| 16. Contracts with Pending Office | | Х | |
| 17. Holds Another Public Office (sworn statement) | | Х | |
| 18. Previously a Public Officer (sworn statement) | | Х | |
| 19. Present or Past Government Employee | Х | | See Below |
| 20. Currently a Registered Lobbyist | | Χ | |

Occupation: CEO/Marine Dealer of Evermarine LLC

Compensation: Fifty dollars per day while attending to the business of the board; reimbursed for expenses pursuant

to s. 112.061, F.S.

Appointee: Sola, Louis Page 2

Requirements: The ten-member board consists of:

- Five licensed state pilots who are actively practicing their profession. The Governor shall appoint:
 - one member from the state at large;
 - one member from any of the following ports: Pensacola, Panama City, or Port St. Joe;
 - one member from any of the following ports: Tampa Bay, Boca Grande, Punta Gorda, Charlotte Harbor or Key West;
 - one member from any of the following ports: Fernandina, Jacksonville, or Port Canaveral; and
 - one member from any of the following ports: Ft. Pierce, Miami, Port Everglades, or Palm Beach.
- Five members who are citizens of the state who are not licensed pilots, three of whom are not involved in or monetarily interested in the piloting profession, the maritime industry or marine shipping, one whom shall be actively involved in a professional or business capacity in maritime or marine shipping, and one who shall be a user of piloting services. The "user of piloting services" may be an owner, manager, or employee of a business which regularly uses the piloting services of licensed state pilots.

Additional **Requirements:**

Terms are for four years.

Terms expire on October 31.

No member shall serve more than the remaining portion of a previous member's unexpired term, plus two consecutive 4-year terms.

Required to file Form 1 with the Commission on Ethics.

Notes:

Number 6 - Mr. Sola served in the U.S. Army, 1986 - 1997.

Number 8 - Involved in Maritime Industry

Number 19 - Mr. Sola was an Adjunct Professor at the Florida State University, Panama Campus, 1999 -2001.

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

| | Prepared B | By: The Pr | ofessional Staff | of the Committee o | n Ethics and Elec | ctions | | | |
|--------------|--------------|------------|------------------|--------------------|-------------------|--------|--|--|--|
| BILL: | SJR 902 | SJR 902 | | | | | | | |
| INTRODUCER: | Senator Gard | cia and o | thers | | | | | | |
| SUBJECT: | Term Limits | } | | | | | | | |
| DATE: | January 20, | 2016 | REVISED: | | | | | | |
| ANAL` | YST | _ | DIRECTOR | REFERENCE | Farmanahla | ACTION | | | |
| 1. Fox 2. | | Robert | S | EE RC | Favorable | | | | |

I. Summary:

SJR 902 extends term limits for State Senators and State Representatives from 8 to 12 years, while retaining 8-year limits for the Lieutenant Governor and members of the Florida Cabinet. A sitting State Senator or State Representative could *not* take advantage of the extension unless he or she were elected to a different legislative chamber or executive office, or had a break in continuous service.

The bill also deletes obsolete language in the State Constitution limiting the terms of Florida's members of the U.S. Congress.

The joint resolution, if passed by a 3/5ths vote of each House of the Legislature, will be voted on at the general election in November 2016. The joint resolution, by its express terms, would apply upon approval of the voters — at least 60% of those voting on the measure.

This joint resolution substantially amends Article VI, Section 4, of the Florida Constitution, and creates a new implementation schedule in Article XII.

II. Present Situation:

The Florida Constitution provides that a State Senator, State Representative, Lieutenant Governor, Florida Cabinet member, U.S. Representative from Florida, or U.S. Senator from Florida may not have his or her name on the ballot for reelection if the person has served in an office for eight consecutive years. The U.S. Supreme Court has held that state-imposed limits on the terms of *federal* office holders violate the U.S. Constitution, effectively rendering unenforceable Florida's term limits on congressional members.

Art. VI, S. 4(0), I LA. CONSI.

¹ Art. VI, s. 4(b), FLA. CONST.

² See, U.S. Term Limits, Inc. v. Thornton, 115 S.Ct. 1842 (1995).

BILL: SJR 902 Page 2

III. Effect of Proposed Changes:

SJR 902 extends the existing term limits for state legislators from 8 to 12 years; it maintains the current 8-year term limit for Florida lieutenant governor and members of the Cabinet.

Specifically, SJR 902 provides that no person may appear on the ballot for reelection to the office of Florida Senator or Florida Representative if, by the end of the current term of office, the person will have served (or, but for resignation, would have served) in that office for 12 consecutive years.

A sitting State Senator or State Representative could *not* take advantage of the extension unless he or she were elected to a different legislative chamber or executive office, or had a break in continuous service. Specifically, the joint resolution's Schedule provides that the term limits extension, "shall only apply to persons who are elected to their *initial* term of office for purposes of calculating term limits as a state senator or state representative in the 2016 general election or any election thereafter." (emphasis added)

The joint resolution also makes some technical modifications. It removes term limits for U.S. Representatives and U.S. Senators from Florida, which are unenforceable pursuant to U.S. Supreme Court precedent previously cited.

The joint resolution will take effect, by its express terms, upon approval (by 60% of the voters casting ballots on the measure) at the 2016 general election.

IV. Constitutional Issues:

| Λ | Municipality/County | Mandatas | Pactrictions: |
|----|-----------------------|----------|---------------|
| Α. | With Helpanity/County | Manuales | Resulctions. |

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

BILL: SJR 902 Page 3

C. Government Sector Impact:

Each constitutional amendment is required to be published in a newspaper of general circulation in each county, once in the sixth week and once in the tenth week preceding the general election. Costs for advertising vary depending upon the length of the amendment; however, the Division of Elections estimates the cost of this amendment at a minimum of approximately \$45,550.

VI. Technical Deficiencies:

None.

VII. Related Issues:

In 1992, voters amended the Florida Constitution to include the current "eight is enough" term-limit scheme, by a margin of about 3 to 1.

VIII. Statutes Affected:

This joint resolution substantially amends Article VI of the Florida Constitution and creates an implementation schedule in Article XII.

IX. Additional Information:

A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

Florida Senate - 2016 SJR 902

By Senator Garcia

38-00536-16 2016902

1

Senate Joint Resolution

A joint resolution proposing an amendment to Section 4 of Article VI and the creation of a new section in Article XII of the State Constitution to increase limits on the period for which a person may be elected as a state senator or state representative and to remove limits on the period for which a person may be elected as a United States Senator or United States Representative.

10 11

Be It Resolved by the Legislature of the State of Florida:

12 13 14

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17

That the following amendment to Section 4 of Article VI and the creation of a new section in Article XII of the State Constitution are agreed to and shall be submitted to the electors of this state for approval or rejection at the next general election or at an earlier special election specifically authorized by law for that purpose:

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ARTICLE VI

SUFFRAGE AND ELECTIONS

SECTION 4. Disqualifications.-

- (a) \underline{A} No person convicted of a felony, or adjudicated in this or any other state to be mentally incompetent, is not shall be qualified to vote or hold office until restoration of civil rights or removal of disability.
- (b) \underline{A} No person may \underline{not} appear on the ballot for reelection to any of the following offices:
- (1) State senator or state representative if, by the end of the current term of office, the person will have served, or but

Page 1 of 3

 ${\tt CODING:}$ Words ${\tt stricken}$ are deletions; words ${\tt \underline{underlined}}$ are additions.

Florida Senate - 2016 SJR 902

| | 38-00536-16 2016902 |
|----|---|
| 30 | for resignation would have served, in that office for twelve |
| 31 | consecutive years. |
| 32 | (1) Florida representative, |
| 33 | (2) Florida senator, |
| 34 | (2) (3) Florida Lieutenant governor or r |
| 35 | hinspace 	hin |
| 36 | (5) U.S. Representative from Florida, or |
| 37 | (6) U.S. Senator from Florida if, by the end of the current |
| 38 | term of office, the person will have served, or (or, but for |
| 39 | resignation, would have served $\underline{\hspace{0.1in}}$ in that office for eight |
| 40 | consecutive years. |
| 41 | ARTICLE XII |
| 42 | SCHEDULE |
| 43 | Applicability of amendment relating to the terms of state |
| 44 | senators and state representatives.— |
| 45 | (a) This amendment shall take effect upon approval by the |
| 46 | electors. |
| 47 | (b) The increase on limits on the period for which a person |
| 48 | $\underline{\text{may be elected as a state senator or state representative by}}$ |
| 49 | this amendment shall apply only to persons who are elected to |
| 50 | $\underline{\text{their initial term of office for purposes of calculating term}}$ |
| 51 | limits as a state senator or state representative in the 2016 |
| 52 | general election or any election thereafter. |
| 53 | BE IT FURTHER RESOLVED that the following statement be |
| 54 | placed on the ballot: |
| 55 | CONSTITUTIONAL AMENDMENT |
| 56 | ARTICLE VI, SECTION 4 |
| 57 | ARTICLE XII |
| 58 | REVISING TERM LIMITS FOR LEGISLATIVE OFFICES.—Proposing an |

Page 2 of 3

CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2016 SJR 902

38-00536-16

2016902___

amendment to the State Constitution to increase limits on the
period for which a person may be elected as state senator or
state representative, generally from 8 consecutive years to 12
consecutive years, for persons not currently serving in such an
office; and to remove limits on the period for which a person
may be elected as a United States Senator or United States
Representative, which have previously been ruled
unconstitutional.

Page 3 of 3

CODING: Words stricken are deletions; words underlined are additions.

THE FLORIDA SENATE

Tab# 3

APPEARANCE RECORD

| (Deliver BOTH copies of this form to the Senator or Senate Profession Meeting Date | nal Staff conducting the meeting) Bill Number (if applicable) |
|---|---|
| Topic Term (int | Amendment Barcode (if applicable) |
| Name_Ben Willox | |
| Job Title | |
| Address 1719 Old Fort Dr. | Phone <u> </u> |
| City Vallahasse State 7 3730 | Email |
| y | Speaking: In Support Against Chair will read this information into the record.) |
| Representing Common Cause Fl | ond |
| Appearing at request of Chair: Yes No Lobbyist reg | gistered with Legislature: Yes No |
| | |

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

| | Prepared By: The F | Professional Staff | of the Committee o | n Ethics and Elections | |
|-------------|---------------------|--------------------|--------------------|------------------------|----|
| BILL: | SB 532 | | | | |
| INTRODUCER: | Senator Gibson | | | | |
| SUBJECT: | Provisional Ballots | | | | |
| DATE: | January 20, 2016 | REVISED: | 01/26/16 | | _, |
| ANAL | YST STA | FF DIRECTOR | REFERENCE | ACTIO | N |
| l. Fox | Robe | rts | EE | Favorable | |
| 2 | | | ATD | | |
| 3 | | | FP | | |

I. Summary:

SB 532 allows a voter who casts a provisional ballot but fails to sign his or her name on the Voter's Certificate to "cure" this deficiency by submitting an affidavit by 5 p.m. on the second day following the election, a procedure similar to the one adopted in 2013 for absentee ballot voters who forget to sign the ballot certificate/mailing envelope.

The act takes effect July 1, 2016.

II. Present Situation:

When a poll worker can't affirmatively confirm the eligibility of a person who presents himself or herself to vote at an early voting location or at a polling precinct on Election Day, the person is entitled to vote a provisional, or "conditional," ballot.¹

In such case, the precinct clerk who is in charge of polling place operations generally works one-on-one with the voter to complete the Provisional Ballot Voter's Certificate and Affirmation, making sure that all necessary information is filled out correctly — including the voter's signature, his or her printed name, party registration, residential address, mailing address, and driver's license number/last 4 digits of the voter's social security number.² In fact, the Provisional Ballot Voter's Certificate must be sworn or affirmed before an election official, who must counter-sign the attestation.

The provisional voter is given written instructions on his or her right to provide the supervisor with written evidence of eligibility until 5 p.m. on the second day after the election, along with a numbered stub and directions on how to access a free system to find out if the provisional ballot

¹ Section 101.048(1), F.S.

² Section 101.048(3), F.S.

BILL: SB 532 Page 2

was counted in the final tally — and if not, why not.³ Additional procedures are laid out in the Division of Elections Polling Place Procedures Manual, which is used at every precinct.⁴

III. Effect of Proposed Changes:

The bill allows a provisional voter who fails to sign the voter's certificate but whose identity can otherwise be determined from information on the certificate to "cure" the omission by submitting an affidavit no later than 5 p.m. on the second day after an election. The voter's eligibility would still have to be determined in order for the ballot to count; the "cure" proposed in the bill would only ensure that the ballot would not be voided for lack of the requisite legal signature.

The bill prescribes the form of the affidavit, and lays out procedures and requirements for completing and submitting it — along with the manner of processing the submission. Finally, it requires the Department of State and the supervisors of elections to include the affidavit and instructions on their respective websites.

The post-submission "cure" concept in the bill appears to be modeled after the absentee ballot cure process for missing signatures adopted in 2013 (see **Section VII. Related Issues**, *infra*).

The bill takes effect July 1, 2016.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

³ Section 101.048(1), (5), F.S.

⁴ See, Fla Dep't of State, Polling Place Procedure Manual, at .p.14-16 (Rule 1S-2.034, F.A.C.; Pub. DS-DE 11, June 2014)

BILL: SB 532 Page 3

C. Government Sector Impact:

None.

VI. Technical Deficiencies:

None.

VII. Related Issues:

In 2013, the Legislature authorized a similar post-submission affidavit procedure to allow *absentee voters* to cure missing signatures on absentee ballot voter certificates,⁵ the distinction being that absentee electors have no election official guiding them through the process of completing the voter's certificate and no counter-signature requirement.

VIII. Statutes Affected:

This bill substantially amends section 101.048 of the Florida Statutes.

IX. Additional Information:

A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

⁵ Ch. 2013-57, s.15, LAWS OF FLA. (codified at s. 101.68(4), F.S. (2013)).

Florida Senate - 2016 SB 532

By Senator Gibson

9-00119-16 2016532

A bill to be entitled
An act relating to provisional ballots; amending s.
101.048, F.S.; requiring the supervisor of elections
to allow a person who voted a provisional ballot to
submit an affidavit to cure an unsigned Provisional
Ballot Voter's Certificate and Affirmation;
prescribing the form and content of the affidavit;
providing instructions to accompany each affidavit;
requiring the affidavit, instructions, and the
supervisor's contact information to be posted on
specified websites; requiring the supervisor to attach
a received affidavit to the corresponding provisional
ballot envelope; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraph (b) of subsection (2) of section 101.048, Florida Statutes, is amended, and subsection (7) is added to that section, to read:

101.048 Provisional ballots.-

(2)

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(b)1. If it is determined that the person was registered and entitled to vote at the precinct where the person cast a vote in the election, the canvassing board shall compare the signature on the Provisional Ballot Voter's Certificate and Affirmation or the Provisional Ballot Affidavit, if applicable, with the signature on the voter's registration and, if it matches, shall count the ballot.

2. If it is determined that the person voting the

Page 1 of 5

 ${\tt CODING:}$ Words ${\tt stricken}$ are deletions; words ${\tt \underline{underlined}}$ are additions.

Florida Senate - 2016 SB 532

2016532

9-00119-16

| 30 | provisional ballot was not registered or entitled to vote at the | | | | | |
|--|---|--|--|--|--|--|
| 31 | precinct where the person cast a vote in the election, the | | | | | |
| 32 | provisional ballot shall not be counted and the ballot shall | | | | | |
| 33 | remain in the envelope containing the Provisional Ballot Voter's | | | | | |
| 34 | Certificate and Affirmation and the envelope shall be marked | | | | | |
| 35 | "Rejected as Illegal." | | | | | |
| 36 | (7) Until 5 p.m. on the second day following the election, | | | | | |
| 37 | the supervisor of elections shall allow a person who has voted a | | | | | |
| 38 | provisional ballot that does not include the person's signature | | | | | |
| 39 | on the Provisional Ballot Voter's Certificate and Affirmation to | | | | | |
| 40 | complete and submit an affidavit in order to cure the unsigned | | | | | |
| 41 | provisional ballot. The supervisor of elections may allow a | | | | | |
| 42 | person to submit an affidavit to cure an unsigned provisional | | | | | |
| 43 | ballot only if the person's identity can otherwise be | | | | | |
| | | | | | | |
| 44 | ascertained through information provided in the Provisional | | | | | |
| | ascertained through information provided in the Provisional Ballot Voter's Certificate and Affirmation. | | | | | |
| 44 | • | | | | | |
| 44 45 | Ballot Voter's Certificate and Affirmation. | | | | | |
| 44 45 46 | Ballot Voter's Certificate and Affirmation. (a) The person must provide identification to the | | | | | |
| 44 45 46 47 | Ballot Voter's Certificate and Affirmation. (a) The person must provide identification to the supervisor of elections and must complete a provisional ballot | | | | | |
| 44 45 46 47 48 | Ballot Voter's Certificate and Affirmation. (a) The person must provide identification to the supervisor of elections and must complete a provisional ballot | | | | | |
| 44 45 46 47 48 49 | Ballot Voter's Certificate and Affirmation. (a) The person must provide identification to the supervisor of elections and must complete a provisional ballot affidavit in substantially the following form: | | | | | |
| 44 45 46 47 48 49 | Ballot Voter's Certificate and Affirmation. (a) The person must provide identification to the supervisor of elections and must complete a provisional ballot affidavit in substantially the following form: PROVISIONAL BALLOT AFFIDAVIT | | | | | |
| 44 45 46 47 48 49 50 | Ballot Voter's Certificate and Affirmation. (a) The person must provide identification to the supervisor of elections and must complete a provisional ballot affidavit in substantially the following form: PROVISIONAL BALLOT AFFIDAVIT I,, am a qualified voter in this election and | | | | | |
| 44 45 46 47 48 49 50 51 52 | Ballot Voter's Certificate and Affirmation. (a) The person must provide identification to the supervisor of elections and must complete a provisional ballot affidavit in substantially the following form: PROVISIONAL BALLOT AFFIDAVIT I,, am a qualified voter in this election and registered voter of County, Florida. I do solemnly swear or | | | | | |
| 44 45 46 47 48 49 50 51 52 | Ballot Voter's Certificate and Affirmation. (a) The person must provide identification to the supervisor of elections and must complete a provisional ballot affidavit in substantially the following form: PROVISIONAL BALLOT AFFIDAVIT I,, am a qualified voter in this election and registered voter of County, Florida. I do solemnly swear or affirm that I voted a provisional ballot and that I have not and | | | | | |
| 44 45 46 47 48 49 50 51 52 53 | Ballot Voter's Certificate and Affirmation. (a) The person must provide identification to the supervisor of elections and must complete a provisional ballot affidavit in substantially the following form: PROVISIONAL BALLOT AFFIDAVIT I,, am a qualified voter in this election and registered voter of County, Florida. I do solemnly swear or affirm that I voted a provisional ballot and that I have not and will not vote more than one ballot in this election. I | | | | | |

Page 2 of 5

fined up to \$5,000, and imprisoned for up to 5 years. I

CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2016 SB 532

9-00119-16 2016532 59 understand that my failure to sign this affidavit means that my 60 provisional ballot will be invalidated. 61 62 ... (Voter's Signature) ... 63 64 ...(Address)... 65 66 (b) Instructions must accompany the provisional ballot 67 affidavit in substantially the following form: 68 69 READ THESE INSTRUCTIONS CAREFULLY BEFORE COMPLETING THE 70 AFFIDAVIT. FAILURE TO FOLLOW THESE INSTRUCTIONS MAY CAUSE YOUR 71 BALLOT NOT TO COUNT. 72 73 1. In order to cure the missing signature on your 74 Provisional Ballot Voter's Certificate and Affirmation, your 75 affidavit should be completed and returned as soon as possible so that it can reach the supervisor of elections of the county in which your precinct is located no later than 5 p.m. on the 78 second day following the election. 79 2. You must sign your name on the line above (Voter's 80 Signature). 81 3. You must make a copy of one of the following forms of 82 identification:

Page 3 of 5

a. Identification that includes your name and photograph:

United States passport; debit or credit card; military

public assistance identification; or

identification; student identification; retirement center

identification; neighborhood association identification; or

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CODING: Words $\underline{\textbf{stricken}}$ are deletions; words $\underline{\textbf{underlined}}$ are additions.

Florida Senate - 2016 SB 532

9-00119-16 2016532 88 b. Identification that shows your name and current residence address: current utility bill; bank statement; 90 government check; paycheck; or government document (excluding voter identification card). 92 4. Place the envelope bearing the affidavit into a mailing envelope addressed to the supervisor of elections. Insert a copy 93 of your identification in the mailing envelope. Mail, deliver, or have delivered the completed affidavit along with the copy of 96 your identification to your county supervisor of elections. Be 97 sure there is sufficient postage if mailed and that the supervisor's address is correct. 99 5. Alternatively, you may fax or e-mail your completed affidavit and a copy of your identification to the supervisor of 100 101 elections. If e-mailing, please provide these documents as 102 attachments. 103 6. Submitting a provisional ballot affidavit does not establish your eligibility to vote in this election or guarantee 104 105 that your ballot will be counted. The county canvassing board 106 determines your eligibility to vote through information provided 107 on the Provisional Ballot Voter's Certificate and Affirmation, written evidence provided by the voter, and any other evidence 108 109 presented by the supervisor of elections or a challenger. You 110 may still be required to present additional written evidence to 111 support your eligibility to vote no later than 5 p.m. on the 112 second day following the election. 113 (c) The department and each supervisor of elections shall 114 include the affidavit and instructions on their respective 115 websites. The supervisor of elections shall include his or her

Page 4 of 5

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office's mailing address, e-mail address, and facsimile number

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Florida Senate - 2016 SB 532

| | 9-00119-16 2016532 |
|-----|--|
| 117 | on the page containing the affidavit instructions; the |
| 118 | department's instruction page must include the office mailing |
| 119 | addresses, e-mail addresses, and facsimile numbers of all |
| 120 | supervisors of elections or provide a conspicuous link to such |
| 121 | addresses. |
| 122 | (d) The supervisor of elections shall attach each affidavit |
| 123 | received to the appropriate provisional ballot envelope |
| 124 | containing the Provisional Ballot Voter's Certificate and |
| 125 | Affirmation. |
| 126 | Section 2. This act shall take effect July 1, 2016. |
| | |

Page 5 of 5

 ${\bf CODING:}$ Words ${\bf stricken}$ are deletions; words ${\bf \underline{underlined}}$ are additions.

THE FLORIDA SENATE

TW#4

APPEARANCE RECORD

| (Deliver BOTH copies of this form to the Sens | ator or Senate Professional Staff conducting the meeting) | 532 |
|---|---|---------------------------------------|
| Meeting Date | \overline{I} | Bill Number (if applicable) |
| Topic PROVISIONAL BALLOTS | Amendm | ent Barcode (if applicable) |
| Name CON LABASIEY | | |
| Job Title | | |
| Address 225 S.A.) AMS 57 | Phone | |
| TALL PL | <u> </u> | |
| Speaking: For Against Information | Zip Waive Speaking: In Supp (The Chair will read this information) | |
| Representing FL. STATE ASSOCI | NATION OF SUPERVISORS OF E | LECTURE |
| Appearing at request of Chair: Yes No | Lobbyist registered with Legislature | e: Yes No |
| While it is a Senate tradition to encourage public testimony, timeeting. Those who do speak may be asked to limit their rem | ime may not permit all persons wishing to spec narks so that as many persons as possible car | ak to be heard at this n be heard. |
| This form is part of the public record for this meeting. | | S-001 (10/14/14) |

THE FLORIDA SENATE

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

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| 119) | 33 2 | |
|------|------------------------------|--|
| | Bill Number (if applicable) | |
| | | |
| end | ment Barcode (if applicable) | |
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| | 8 | |
| | Jan 12/11/ | |

Job Title State Waive Speaking: In Support Speaking: Against Information (The Chair will read this information into the record.) Lobbyist registered with Legislature: Yes Appearing at request of Chair: Yes No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

S-001 (10/14/14)

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

| | Prepared | By: The Pro | ofessional Staff | of the Committee o | n Ethics and Elec | ctions | |
|-------------|---|-------------|------------------|--------------------|-------------------|--------|--|
| BILL: | SB 1188 | | | | | | |
| INTRODUCER: | Senators Altman and Richter | | | | | | |
| SUBJECT: | Representatives of Military Installations Who Serve on Land Planning or Zoning Boards | | | | | | |
| DATE: | January 21 | 1, 2016 | REVISED: | | | | |
| ANAL | YST | STAFF | DIRECTOR | REFERENCE | | ACTION | |
| 1. Cochran | | Yeatma | an | CA | Favorable | | |
| 2. Carlton | | Roberts | | EE | Favorable | | |
| 3. | | | | RC | | | |
| | | | | | | | |

I. Summary:

SB 1188 provides that a representative of a military installation is not required to file an annual statement of financial interests ("CE Form 1") due solely to service on a local land planning or zoning board.

II. Present Situation:

Military Representation on Local Planning or Zoning Board

Section 163.3175(2), F.S., identifies the major military installations that, due to their mission and activities, have a greater potential for experiencing compatibility and coordination issues than others, and also identifies the local governments proximate to these installations that are required to address compatibility of land development with military installations in their comprehensive plans. The Community Planning Act recognizes the importance of local governments cooperating with military installations to encourage compatible land use and facilitate the continued presence of major military installations in this state. As of July 1, 2014, all affected local governments have adopted the required comprehensive plan amendments to include criteria addressing compatibility of lands adjacent or closely proximate to military installations.

To facilitate the exchange of information, a representative from the military acting on behalf of all military installations within that jurisdiction shall be included as an ex officio, nonvoting member of the county's or affected local government's land planning or zoning board.⁴

¹ Florida Department of Economic Opportunity, *Military Bases-Military Base Encroachment*, http://www.floridajobs.org/community-planning-and-development/programs/community-planning-table-of-contents/military-base-encroachment (last visited January 12, 2016).

 $[\]overline{^{2}}$ Id.

 $^{^3}$ Id.

⁴ Section 163.3175(7), F.S.

BILL: SB 1188 Page 2

Financial Disclosure

Under s. 112.3145, F.S., local officers are required to file an annual statement of financial interests ("CE Form 1") no later than July 1 of each year.⁵ "Local officer" is defined by statute, and includes those serving on a planning or zoning board.⁶ There is no exclusion for ex officio, non-voting members of these boards. Local officers are required to file CE Form 1 with the supervisor of elections in the county in which they permanently reside.^{7,8} CE Form 1 gives the filer the option of using reporting thresholds that are absolute dollar values, or using comparative thresholds (percentages).⁹ The form requires reporting of gross income, secondary sources of income, real property in Florida, intangible personal property, liabilities, and interests in specified businesses.¹⁰ The CE Form 1, though sufficient to give the public notice of potential conflicts, is less detailed than the "Form 6" financial disclosure form that members of the Legislature are required to file.

III. Effect of Proposed Changes:

Section 1 amends s. 163.3175(7), F.S., to provide that a representative of a military installation is not required to file an annual CE Form 1 pursuant to s. 112.3145, F.S., due solely to service on a local land planning or zoning board. If such a representative is a public officer or employee in another capacity that is also subject to the annual Form 1 requirement, this bill does not relieve him or her from that obligation. Notwithstanding this change, such a military representative will continue to be a public officer for purposes of the applicable standards of conduct in the Code of Ethics for Public Officers and Employees.¹¹

Section 2 provides an effective date of July 1, 2016.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

⁵ Local officers are also required to file within 60 days of termination, and within 30 days of start date; Section 112.3145, F.S.

⁶ Section 112.3145(1)(a)(d), F.S.

⁷ Florida Commission on Ethics, *Filing Information*, available at http://www.ethics.state.fl.us/Documents/Forms/Form1.html#form_1 (last visited January 12, 2016).

⁸ Section 112.3145(2)(c), F.S.

⁹ Justice Administrative Commission, Florida's Financial Disclosure Requirements at 9, available at https://www.justiceadmin.org/HR/2015%20JAC%20-%20Print%20Copy.pdf (last visited January 12, 2016). ¹⁰ *Id.* at 10-12.

¹¹ Part III, Ch. 112, Florida Statutes.

BILL: SB 1188 Page 3

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

None.

VI. Technical Deficiencies:

None.

VII. Related Issues:

The Commission on Ethics has expressed concerns about the effective date of July 1, 2016. If passed, the bill would become law on the 2015 financial disclosure due date. The Commission's 2015 CE Form 1 has already been printed and made available to public officers and employees. Those forms would not be able to be changed to reflect the changes made by this bill. Additionally, the Commission is concerned about potential confusion over which filers would have to file. The list of financial disclosure filers will be completed and entered into the financial disclosure system by May 15, 2016. There is no method in the financial disclosure system to identify and flag this type of filer. As a result, some of those filers may not be removed from the system prior to the Form 1 due date. The Commission would have limited time to educate the filers and coordinators about the change in law.¹²

VIII. Statutes Affected:

This bill substantially amends section 163.3175 of the Florida Statutes.

IX. Additional Information:

A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

¹² Commission on Ethics, *Senate Bill 1188 Fiscal Analysis* (Jan. 6, 2016) (on file with the Senate Committee on Ethics and Elections).

BILL: SB 1188 Page 4

| B. | Amendm | ents: |
|----|--------|-------|
| | | |

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

Florida Senate - 2016 SB 1188

By Senator Altman

16-00954-16

A bill to be entitled

20161188

An act relating to representatives of military installations who serve on land planning or zoning boards; amending s. 163.3175, F.S.; providing that a representative of a military installation is not required to file a specified statement of financial interests due solely to service on a local land planning or zoning board; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

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Section 1. Subsection (7) of section 163.3175, Florida Statutes, is amended to read:

163.3175 Legislative findings on compatibility of development with military installations; exchange of information between local governments and military installations.-

(7) To facilitate the exchange of information provided for in this section, a representative of a military installation acting on behalf of all military installations within that jurisdiction shall be included as an ex officio, nonvoting member of the county's or affected local government's land planning or zoning board. Such a representative is not required to file a statement of financial interests pursuant to s. 112.3145 solely due to his or her service on the county's or affected local government's land planning or zoning board.

Section 2. This act shall take effect July 1, 2016.

Page 1 of 1

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THE FLORIDA SENATE

APPEARANCE RECORD

| 12 | 4/16 | (Deliver BOTH copie | s of this form to the Sena | tor or Senate Professional | Staff conducting the | | Dunga |
|------------------------------|--|--------------------------------------|---|---|---------------------------------|-----------------------------------|---------------------------------------|
| Meeti | ing Date | - | | | | | B 7188 lumber (if applicable) |
| Topic | Militar | y Represen | Latine finas | und disclos | unc | Amendment | Barcode (if applicable) |
| Name | Col. Ka | DURY MY | herson, Usi | nc (act.) | _ | | , ,, , |
| Job Title_ | VP, M | Willing & Deg | leure, Enter | piese Heren | là | | |
| | | | | e | | 858 298 | - 6652 |
| . 7 | City / | ALLA-HASSE | State State | 32309 Zip | _ Email_ <i>[</i> n | ncphersor | CefforiDA, CO |
| Speaking: | | | | Waive S | peaking: | In Support | Against |
| Repres | senting | anterprise; | FIRENDA / FROM | CION DEPENSE | | | · · · · · · · · · · · · · · · · · · · |
| | | | res No | Lobbyist regis | | | Yes No |
| While it is a meeting. Th | Senate trad iti d ose who do sp | on to encourage p eak may be aske | oublic testimony, tin ed to limit their rema | ne may not permit a arks so that as many | l persons wish persons as po | ing to speak to ossible can be | o be heard at this heard. |
| | | ublic record for | | | · | | S-001 (10/14/14) |

Te6#5 V

THE FLORIDA SENATE

APPEARANCE RECORD

| 26 JAV. 2016 (Deliver BOTH copies of this form to the Senator or Senate Professional S | Staff conducting the meeting) $1/88$ |
|---|---|
| Meeting Date | Bill Number (if applicable) |
| Topic FINANCIAL DISCLOSURE | Amendment Barcode (if applicable) |
| Name WILEY HORTON | , · · · · · · · · · · · · · · · · · · · |
| Job Title COMMINA, FLA. COMMIN ON ETHICS | |
| Address 38/2 BOBBIN BROOK CIR. Street | Phone 850-222-3533 |
| TAUAHASSEE FL 323/2 City State Zip | Email wiley@ pennington law. |
| | peaking: In Support Against ir will read this information into the record.) |
| Representing FLA. COMMIN ON ETTHICS | |
| Appearing at request of Chair: Yes No Lobbyist regist | ered with Legislature: Yes No |
| While it is a Senate tradition to encourage public testimony, time may not permit all meeting. Those who do speak may be asked to limit their remarks so that as many | persons wishing to speak to be heard at this persons as possible can be heard. |

This form is part of the public record for this meeting.

Tal #5 W

S-001 (10/14/14)

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Meetina Date Bill Number (if applicable) **Topic** Amendment Barcode (if applicable) Job Title Address Street Speaking: For Against Information Waive Speaking: In Support Against (The Chair will read this information into the record.) Representing Appearing at request of Chair: Lobbyist registered with Legislature: | Yes While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

APPEARANCE RECORD

Tar #5

| (Deliver BOTH copies of this form to the Senator o | Senate Professional Staff conducting the meeting) |
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| Meeting Date | Bill Number (if applicable) |
| Topic <u>Financia</u> lise los | Amendment Barcode (if applicable) |
| Name Res Wiliam | |
| The difference of the second o | |
| Job Title | |
| Address 1719 8 W Fort Da | Phone 544-4418 |
| City State State | 3230) Email |
| Speaking: For Against Information | Waive Speaking: In Support Against (The Chair will read this information into the record.) |
| RepresentingCommon C | ause Fl. |
| Appearing at request of Chair: Yes No | Lobbyist registered with Legislature: Yes No |

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

| | Prepared By: The P | rofessional Staff | f of the Committee o | n Ethics and Elections |
|-------------|--|-------------------|----------------------|------------------------|
| BILL: | SB 702 | | | |
| INTRODUCER: | Senators Altman and Dean | | | |
| SUBJECT: | Public Records/Voters and Voter Registration | | | |
| DATE: | January 14, 2016 | REVISED: | 01/19/16 | |
| ANAL | YST STAF | F DIRECTOR | REFERENCE | ACTION |
| l. Fox | Robei | rts | EE | Pre-meeting |
| 2. | | | GO | |
| 3. | | | RC | |

I. Summary:

SB 702 makes confidential and exempt from public records the residential address, birth date, telephone number, and e-mail address of voter registration applicants and voters, as well as ALL information concerning 16 and 17-year-old minors who preregister to vote; *notwithstanding*, a canvassing board, election official, the voter himself or herself, and specific election-related, political persons and groups (opposed candidates, political parties, and registered political committees, for political purposes only) may continue to examine and copy such information for *non-minor* voters and voter registration applicants.

This public records issue is one of the Florida Association of Supervisors of Elections' 2016 legislative priorities.

The bill provides for repeal of the exemption on October 2, 2021, unless reviewed and saved from repeal by the Legislature. It also provides a statement of public necessity as required by the State Constitution.

Because this bill creates a new public records exemption, it requires a two-thirds vote of the members present and voting in each house of the Legislature for final passage.

This bill will take effect July 1, 2016.

II. Present Situation:

With relatively few exceptions, voter registration information in Florida is a public record¹; this has been the case for a long time.

¹ Section 97.0585, F.S. In addition to protections afforded in other parts of the statutes, Florida election law makes confidential and exempt from disclosure by an agency a voter registration applicant's or voter's social security number, driver's license number, Florida I.D. number, the place where a person registered to vote or updated a registration, and all

Any person is currently entitled to request a copy of the non-confidential portion of the entire statewide voter registration list, and may use that information for *any purpose whatsoever*;² this, conversely, has only been the case only since 1998 — when the State authorized the first *statewide* voter registration database.

Floridians have long-enjoyed the right to *inspect* the non-confidential portion of the voter registration records of each county. Until about 20 years ago, however, copying those voter records was the *exclusive* province of certain governmental entities (the courts, cities, agencies) and certain election-related, political persons and groups (candidates, registered political committees, committees of continuous existence, political parties and incumbent officeholders).³

Prior to 1998, *use* of non-confidential voter information by such individuals and groups was largely limited to specific purposes: a) candidates could only use the information to further their candidacy; b) registered political committees, committees of continuous existence, and political parties or officials for political purposes only; and, c) incumbent officeholders in order to report to their constituents. Further, there was a *specific prohibition* against using such information for *commercial purposes*.⁴ In fact, someone seeking this information was required to swear and subscribe a written oath that he or she would only use the information as prescribed by the law and not permit any unauthorized person to use or copy it.⁵

All this changed in 1997, when the Legislature authorized the initial statewide voter registration database which for the first time compiled, in *a single location*, all 67 counties' "official" voter registration lists. The idea of this Central Voter File ("CVF"), the precursor to the current Florida Voter Registration System ("FVRS"), was to make it easier for those engaged in statewide and multicounty races to compile the necessary voter data without having to run around to the individual supervisors' offices. ⁷

At the time, however, the Legislature made an important change that is at the heart of this bill: it specifically designated the CVF as a public record, and allowed *any person* to request a copy of non-protected information and to use it for *any purpose whatsoever, without limitation*.⁸ This is essentially the situation that persists to this day with current FVRS.⁹

declinations to vote. Id. It also exempts from copying, but not inspection, the signature of a voter registration applicant or a voter. *Id.*

 $^{^{2}}$ Id.

³ Notwithstanding, anyone could request a copy of non-confidential voter registration information following an election. *See e.g.*, Section 98.095, F.S. (1995).

⁴ *Id*.

⁵ *Id*.

⁶ Ch. 97-13, s. 39, LAWS OF FLA.

⁷ Senate Ethics and Elections Committee Bill Analysis, CS/SB 568, at p. 22 (March 18, 1997) (on file with the Senate EE Committee).

⁸ *Id.*; see also, Ch. 97-13, s. 39, LAWS OF FLA.

⁹ In 2001, the Legislature sought to adopt a much more restrictive public records scheme similar to the one proposed in the current bill, in connection with a then-newly-authorized statewide voter registration database. Ch. 2001.40, s. 70-72, LAWS OF FLA. (codified at s. 98.0979, F.S. (2002)). Three years later, a Leon County circuit court judge struck the statute down void *ab initio* on *procedural grounds*, finding that it was adopted in a general elections bill without the requisite statement of public necessity in violation of Art. I, s. 24 of the Florida Constitution —the effect being that the statute <u>never existed or was never on the books</u>. *See Cable News Network, et al. v. Florida Dep't of State*, Case No. 2004 CA 001259 (2nd Jud. Cir., July

In the context of the CVF change that took effect in 1998, voter privacy was likely not the paramount concern. Folks would have had to acquire a copy of the entire voter list — possibly in printed, hard copy form — from the Division of Elections in Tallahassee, and process the information for their purposes. Further, the information could only be disseminated to a relatively finite number of people by word-of-mouth or letter without incurring great expense. In other words, there were a number of pragmatic and economic safeguards in place to prevent widespread dissemination of this material.

Fast-forward about 20 years to today and the *Brave New World* of the Internet and so-called "Big Data," and the problem becomes clear. Anyone can request an electronic copy of all the non-confidential voter registration information in the State and quickly post it on the Internet for literally the entire world to see at miniscule to no cost, thereby raising serious personal privacy issues.

It should come as no surprise that this is precisely what has transpired. At least one web site *that contains commercial or sponsored links*, http://flvoters.com/, provides extensive details about every registered voter in the State — including the voter's name, date of birth, residence address, mailing address, voter ID number, when the person registered to vote, what political party the person is affiliated with, the voter's telephone number, e-mail address, race, precinct number, as well as other information about district races in which the person is eligible to vote. This information can be accessed by voter's name, birth date, or address.

As it turns out, not every voter takes kindly to having their personal information put out there on the web — or maybe having their neighbors know which political party they belong to. Committee staff and some Senators' aides have fielded numerous calls from constituent voters in the past few months, upset that personal information that they provided to government officials in order to vote is posted online.

The bill's public necessity statement provides that putting a voter's address, date of birth, telephone number, and e-mail address in the public domain might make them easier targets for identity fraud, or may lead to consumer scams, unwanted solicitations, or other invasive contacts. It notes that having a voter's e-mail address out there may lead to fraudulent absentee ballot requests. Further, it could discourage voters from disclosing their e-mail address, which could slow down and increase the cost of transmitting absentee ballots to voters requesting them. With respect to 16 and 17-year-old minors who are entitled to pre-register to vote, ¹⁰ it cites the need for increased protection for this class of persons who may potentially be subject to additional solicitations, harassment, stalking, or intimidation. It also cites the possibility that this might discourage some minors from preregistering to vote, a rationale that arguably applies to non-minors.

On the other side of the coin, the First Amendment Foundation is on record in opposition to the bill. An excerpt from the open letter on its web site to the bill sponsor states as follows:

^{1, 2004) (}Final Declaratory Summary Judgment). The Legislature repealed the statute the following year. *See*, Ch. 2005-278, s. 55, LAWS OF FLA.; Ch. 2005-277, s. 77, LAWS OF FLA.

¹⁰ Sec. 97.041(1)(b), F.S.

While we understand the rationale for the proposed exemption, much of the information the bill purports to protect in a voter record is currently available from a variety of public sources. Of specific concern is the exemption for ... address and date of birth — if I know a voter's name, for example, such information is readily and easily accessible. ... Additionally, researchers and statisticians compiling information about voters and specific elections commonly use this information, and to close access to important historical information is contrary to the public interest. ¹¹

III. Effect of Proposed Changes:

SB 702 makes confidential and exempt from public disclosure:

- The legal residence address, date of birth, telephone number, and e-mail address of a voter registration applicant or voter, and,
- All information relating to 16 and 17-year-old minors who apply for preregistration.

The bill, however, *does* allow the following persons and groups to continue to inspect and copy such information as it relates to *non-minors*:

- 1. The voter or voter registration applicant, limited to his or her own record;
- 2. A canvassing board;
- 3. An election official;
- 4. A political party or official thereof;
- 5. A candidate who has filed qualification papers and is opposed in an upcoming election; and,
- 6. A registered political committee, for political purposes only.

The bill provides that the exemption is subject to the Open Government Sunset Review Act and will repeal on October 2, 2021, unless reviewed and reenacted by the Legislature.

The bill provides a statement of public necessity as required by the State Constitution.

Because this bill creates a new public records exemption, it requires a two-thirds vote of the members present and voting in each house of the Legislature for final passage.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

General Public Records Law

The Florida Constitution provides that the public has the right to inspect or copy records made or received in connection with official governmental business. ¹² This applies to the

¹¹ See letter from Barbara A. Peterson, President, First Amendment Foundation, to The Honorable Thad Altman (12 January 2016), available at http://floridafaf.org/files/2015/09/SB-702.pdf (last accessed 14 Jan. 2016).

¹² FLA. CONST., Art. I, s. 24(a).

official business of any public body, officer or employee of the state, including all three branches of state government, local governmental entities and any person acting on behalf of the government.¹³

In addition to the Florida Constitution, the Florida Statutes provides that the public may access legislative and executive branch records. ¹⁴ Chapter 119, F.S., constitutes the main body of public records laws, and is known as the Public Records Act. ¹⁵ The Public Records Act states that:

It is the policy of this state that all state, county and municipal records are open for personal inspection and copying by any person. Providing access to public records is a duty of each agency.¹⁶

According to the Public Records Act, a public record includes virtually any document or recording, regardless of its physical form or how it may be transmitted.¹⁷ The Florida Supreme Court has interpreted public records as being "any material prepared in connection with official agency business which is intended to perpetuate, communicate or formalize knowledge of some type." A violation of the Public Records Act may result in civil or criminal liability.¹⁹

The Legislature may create an exemption to public records requirements.²⁰ An exemption must pass by a two-thirds vote of the House and the Senate.²¹ In addition, an exemption must explicitly lay out the public necessity justifying the exemption, and the exemption must be no broader than necessary to accomplish the stated purpose of the exemption.²² A statutory exemption which does not meet these criteria may be unconstitutional and may not be judicially saved.²³

¹³ FLA. CONST., art. I, s. 24(a).

¹⁴ The Public Records Act does not apply to legislative or judicial records. *Locke v. Hawkes*, 595 So. 2d 32 (Fla. 1992). Also see *Times Pub. Co. v. Ake*, 660 So. 2d 255 (Fla. 1995). The Legislature's records are public pursuant to s. 11.0431, F.S. Public records exemptions for the Legislature are primarily located in s. 11.0431(2)-(3), F.S.

¹⁵ Public records laws are found throughout the Florida Statutes.

¹⁶ Section 119.01(1), F.S.

¹⁷ Section 119.011(12), F.S., defines "public record" to mean "all documents, papers, letters, maps, books, tapes, photographs, films, sound recordings, data processing software, or other material, regardless of the physical form, characteristics, or means of transmission, made or received pursuant to law or ordinance or in connection with the transaction of official business by any agency." Section 119.011(2), F.S., defines "agency" to mean as "any state, county, district, authority, or municipal officer, department, division, board, bureau, commission, or other separate unit of government created or established by law including, for the purposes of this chapter, the Commission on Ethics, the Public Service Commission, and the Office of Public Counsel, and any other public or private agency, person, partnership, corporation, or business entity acting on behalf of any public agency."

¹⁸ Shevin v. Byron, Harless, Schaffer, Reid and Assoc. Inc., 379 So. 2d 633, 640 (Fla. 1980).

¹⁹ Section 119.10, F.S. Public records laws are found throughout the Florida Statutes, as are the penalties for violating those laws.

²⁰ FLA. CONST., art. I, s. 24(c).

²¹ FLA. CONST., art. I, s. 24(c).

²² FLA. CONST., art. I, s. 24(c).

²³ Halifax Hosp. Medical Center v. New-Journal Corp., 724 So.2d 567 (Fla. 1999). In Halifax Hospital, the Florida Supreme Court found that a public meetings exemption was unconstitutional because the statement of public necessity did not define important terms and did not justify the breadth of the exemption. *Id.* at 570. The Florida Supreme Court also declined to narrow the exemption in order to save it. *Id.* In Baker County Press, Inc. v. Baker County Medical Services, Inc., 870 So. 2d

An exemption may provide that a record is 'confidential and exempt' or 'exempt.' Records designated as 'confidential and exempt' may be released by the records custodian only under the circumstances defined by the Legislature. Records designated as 'exempt' may be released at the discretion of the records custodian.²⁴

C. Trust Funds Restrictions:

None.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

The bill will adversely affect commercial web sites in the business of sharing Florida voter registration data. While the precise impact is unclear, the reduction will likely be significant.

C. Government Sector Impact:

None.

VI. Technical Deficiencies:

None.

VII. Related Issues:

Governor's Veto (2013)

Governor Scott vetoed a public records exemption for voters' e-mail addresses in 2013 (CS/HB 249 [2013]), despite it having passed the Legislature with only one "NO" vote in each chamber. The veto message provides in pertinent part:

This bill seeks to create a public records exemption for email addresses obtained as part of the voter registration process. The mailing addresses of Florida's registered voters have traditionally been part of the public record as a means of delivering important information on election-related issues, and to facilitate communication from elected officials to their constituents. In the modern age of electronic communications, email is

189 (Fla. 1st DCA 2004), the court found that the intent of a statute was to create a public records exemption. The *Baker County Press* court found that since the law did not contain a public necessity statement, it was unconstitutional. *Id.* at 196. ²⁴ If the Legislature designates a record as confidential, such record may not be released to anyone other than the persons or entities specifically designated in the statutory exemption. *WFTV, Inc. v. The School Board of Seminole*, 874 So. 2d 48 (Fla. 5th DCA 2004). A record classified as exempt from public disclosure may be disclosed under certain circumstances. *Williams v. City of Minneola*, 575 So. 2d 687 (Fla. 5th DCA 1991).

increasingly the most convenient and efficient means to receive information that was previously sent through the mail. In order to ensure that voters continue to have efficient access to election-related materials and information, it is essential to keep these channels of communication open to the public.²⁵

The 2013 bill may be distinguishable, however, because it *did not allow* access to voter information by political and election-related individuals and groups with "skin in the game." The current bill would still allow opposed candidates, political parties, and political committees to view and copy voter e-mail addresses, as well as the other items of non-minor voter information being made confidential.

VIII. Statutes Affected:

This bill substantially amends section 97.0585 of the Florida Statutes.

IX. Additional Information:

A. Committee Substitute – Statement of Changes:
(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

²⁵ Governor Scott's Veto Letter, CS/HB 249 (14 June 2013), available at: http://www.flgov.com/wp-content/uploads/2013/06/Veto-Letter-HB-249.pdf (last accessed on 14 January 2014).

774498

LEGISLATIVE ACTION Senate House Comm: RS 01/26/2016

The Committee on Ethics and Elections (Flores) recommended the following:

Senate Amendment

Delete line 44

and insert:

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committees for political purposes only. A person's social security number obtained for the purpose of voter registration

may be disclosed as authorized under s. 119.071(5)(a).

823252

| | LEGISLATIVE ACTION | |
|------------|--------------------|-------|
| Senate | | House |
| Comm: FAV | | |
| 01/26/2016 | | |
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The Committee on Ethics and Elections (Flores) recommended the following:

Senate Substitute for Amendment (774498)

Delete line 44

and insert:

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committees for political purposes only. A person's information made confidential and exempt under paragraph (1)(d) and obtained for the purpose of voter registration may be disclosed as

authorized under s. 119.071(5).

Florida Senate - 2016 SB 702

By Senator Altman

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16-00810-16 2016702

A bill to be entitled
An act relating to public records; amending s.
97.0585, F.S.; providing an exemption from public
records requirements for specified information
regarding a voter or voter registration applicant and
information concerning preregistered voter
registration applicants; authorizing disclosure of
confidential and exempt information under certain
circumstances; providing for future legislative review
and repeal; providing a statement of public necessity;
providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Section 97.0585, Florida Statutes, is amended to read:

97.0585 Public records exemption; information regarding voters and voter registration; confidentiality.—

- (1) The following information held by an agency as defined in s. 119.011, and obtained for the purpose of voter registration, is confidential and exempt from s. 119.07(1) and s. 24(a), Art. I of the State Constitution and may be used only for purposes of voter registration, unless disclosure is authorized under subsection (2):
- (a) All declinations to register to vote made pursuant to ss. 97.057 and 97.058.
- (b) Information relating to the place where a person registered to vote or where a person updated a voter registration.

Page 1 of 4

 ${\tt CODING:}$ Words ${\tt stricken}$ are deletions; words ${\tt \underline{underlined}}$ are additions.

Florida Senate - 2016 SB 702

2016702

16-00810-16

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| 30 | (c) The social security number, driver license number, and |
| 31 | Florida identification number of a voter registration applicant |
| 32 | or voter. |
| 33 | (d) The legal residential address, date of birth, telephone |
| 34 | number, and e-mail address of a voter registration applicant or |
| 35 | voter. |
| 36 | (e) All information concerning preregistered voter |
| 37 | registration applicants who are 16 or 17 years of age. |
| 38 | (2) A person's information made confidential and exempt |
| 39 | under paragraph (1)(d) shall be made available to or reproduced |
| 40 | only for that voter registration applicant or voter, a |
| 41 | canvassing board, an election official, a political party or |
| 42 | official thereof, a candidate who has filed qualification papers |
| 43 | and is opposed in an upcoming election, and registered political |
| 44 | committees for political purposes only. |
| 45 | (3) (2) The signature of a voter registration applicant or a |
| 46 | voter is exempt from the copying requirements of s. 119.07(1) |
| 47 | and s. 24(a), Art. I of the State Constitution. |
| 48 | (4) (3) This section applies to information held by an |
| 49 | agency before, on, or after the effective date of this |
| 50 | exemption. |
| 51 | (5) Paragraph (1)(d), paragraph (1)(e), and subsection (2) |
| 52 | are subject to the Open Government Sunset Review Act in |
| 53 | accordance with s. 119.15 and shall stand repealed on October 2 , |
| 54 | 2021, unless reviewed and saved from repeal through reenactment |
| 55 | by the Legislature. |
| 56 | Section 2. (1) The Legislature finds it a public necessity |
| 57 | that the following information held by an agency, and obtained |
| 58 | for the purpose of voter registration, be confidential and |

Page 2 of 4

 ${f CODING: Words \ \underline{stricken} \ are \ deletions; \ words \ \underline{underlined} \ are \ additions.}$

Florida Senate - 2016 SB 702

16-00810-16 2016702_

exempt from public records requirements and used only for purposes of voter registration:

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- (a) The legal residential address, date of birth, telephone number, and e-mail address of a voter registration applicant or voter.
- (b) All information concerning preregistered voter registration applicants who are 16 or 17 years of age.
- (2) Information such as a voter registration applicant's or a voter's legal residential address, date of birth, telephone number, and e-mail address are personal and sensitive and could be misused by a dishonest person if placed in the public domain with the applicant's or the voter's name. By matching a name and legal residential address, date of birth, telephone number, or e-mail address, a dishonest person could commit identity theft, which could result in financial harm to a voter registration applicant or a voter. The potential for harm that results from unfettered access to a voter registration applicant's or a voter's legal residential address, date of birth, telephone number, and e-mail address, accompanied by the person's name, exceeds any public benefit that may be derived from disclosure of such information. In addition, such information may be used for consumer scams, unwanted solicitations, or other invasive contacts.
- (3) The Legislature also finds that e-mail addresses are personal information that could be misused and could result in voter fraud if released. A voter may request an absentee ballot using an e-mail address. Unrestricted access to such e-mail addresses may enable others to determine which voters are intending to vote by absentee ballot and result in the

Page 3 of 4

CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2016 SB 702

2016702

| 88 | confiscation and misuse of a mailed absentee ballot by a person |
|----|--|
| 89 | other than the requesting voter. In addition, collection of the |
| 90 | e-mail address of a voter registration applicant or a voter |
| 91 | would give supervisors of elections the opportunity to employ |
| 92 | the cost-saving measure of electronically transmitting sample |
| 93 | ballots. If a voter registration applicant or a voter knows that |
| 94 | his or her e-mail address is subject to public disclosure, he or |
| 95 | she may be less willing to provide the e-mail address to the |
| 96 | supervisor of elections. Accordingly, the effective and |
| 97 | efficient administration of a government program would be |
| 98 | significantly impaired. |
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(4) The Legislature also finds that information concerning preregistered 16-year-old and 17-year-old voter registration applicants could be misused if released. Minors are more vulnerable members of society, and the widespread release of information acquired through preregistration activities may be used to solicit, harass, stalk, or intimidate such individuals. Without such protection, a minor may be less likely to take advantage of pre-registering to vote, thus hindering the effective and efficient administration of a program that otherwise encourages greater participation in the democratic process.

Section 3. This act shall take effect July 1, 2016.

Page 4 of 4

CODING: Words stricken are deletions; words underlined are additions.

APPEARANCE RECORD

S-001 (10/14/14)

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Bill Number (if applicable) Amendment Barcode (if applicable) Name Job Title Address Phone State Against Information Waive Speaking: In Support (The Chair will read this information into the record.) STATE ASSOC OF SUPPLYBORS OF ELECTEUS Appearing at request of Chair: | Yes | Lobbyist registered with Legislature: Yes While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

| Tab # 6 | |
|---------|--|
|---------|--|

APPEARANCE RECORD (Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Bill Number (if applicable) Amendment Barcode (if applicable) Name Job Title Address Speaking: For Against Information Waive Speaking: In Support (The Chair will read this information into the record.) Appearing at request of Chair: Lobbyist registered with Legislature: [

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

Tab#6 W

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting) Bill Number (if applicable) **Topic** Amendment Barcode (if applicable) Job Title Address Phone ___ **Email** Speaking: For Against Information Waive Speaking: [In Support (The Chair will read this information into the record.) Representing Appearing at request of Chair: Lobbyist registered with Legislature: Yes

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.



Tallahassee, Florida 32399-1100

COMMITTEES:
Appropriations Subcommittee on Criminal and Civil Justice, Chair
Appropriations
Banking and Insurance
Ethics and Elections
Higher Education
Regulated Industries
Rules

January 26, 2016

Senator Garrett Richter Chair, Committee on Ethics and Elections 420 Knott Building 404 S. Monroe Street Tallahassee, FL 32399-1100

Re:

Excused Absence Request

Dear Chair Richter:

This letter will serve as my formal request for an excused absence from the Senate Committee on Ethics and Elections Meeting on Tuesday, January 26, 2016. I am requesting this excused absence to tend to other Senate business.

Thank you for your consideration of this request.

Sincerely Yours,

Joe Negron State Senator District 32

JN/hd

c: Dawn Roberts, Staff Director

REPLY TO:

☐ 3500 SW Corporate Parkway, Suite 204, Palm City, Florida 34990 (772) 219-1665 FAX: (772) 219-1666 ☐ 412 Senate Office Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5032

Senate's Website: www.flsenate.gov

ANDY GARDINER
President of the Senate

GARRETT RICHTER President Pro Tempore

CourtSmart Tag Report

Room: KN 412 Case: Type: Caption: Senate Commitee on Ethics and Elections Judge: Started: 1/26/2016 1:03:13 PM Ends: 1/26/2016 2:16:01 PM Length: 01:12:49

1:03:12 PM Meeting called to order 1:03:32 PM Quorum Present

1:03:43 PM Tabs 1-2

1:04:26 PM Pres. Gaetz motion for confirmation of appointments

1:04:45 PM Roll Call 1:05:11 PM Roll Call

1:05:14 PM All appointments in Tabs 1 and 2 recommended favorably to confirm

Sen Gibson explains (Tab 4) SB 532 1:05:25 PM

Pres. Gaetz question 1:06:16 PM 1:06:36 PM Pres. Gaetz question 1:06:36 PM Sen Havs question Sen Hays question 1:07:16 PM Sen Gibson speaks 1:07:17 PM 1:07:46 PM Sen Gibson speaks

1:07:47 PM Sen Hays follow up question

1:08:02 PM Sen Gibson

1:08:45 PM Pamela Burch Fort ACLU waives in support

1:10:18 PM Ron Labasky, General Counsel FI State Assoc. Supervisor of Elections, speaks against

1:11:50 PM Pres. Gaetz question Labasky responds 1:12:11 PM 1:12:20 PM Sen question 1:12:37 PM Labasky responds Call for debate 1:13:29 PM

Sen Gibson closes on SB 532 1:13:38 PM

1:16:31 PM Roll Call

1:16:53 PM SB 532 passes favorably 1:17:03 PM (Tab 3) SJR 902 by Sen Garcia

1:17:18 PM Sen Garcia explains 1:19:45 PM Sen Garcia explains 1:19:46 PM Sen Clemens question 1:20:52 PM Sen Clemens question

1:21:00 PM Sen Garcia 1:21:19 PM Debate on the bill 1:21:23 PM Sen Clemens comment 1:22:02 PM Sen Hays comment 1:23:10 PM Sen Hays comment

1:23:11 PM Sen Garcia closes on SJR 902

1:23:26 PM Roll Call

1:23:48 PM SJR 902 passes favorably (Tab 5) SB 1188 by Sen Altman 1:24:00 PM

1:24:05 PM Sen Altman explains 1:24:06 PM Sen Altman explains 1:25:58 PM Sen Altman explains

1:32:07 PM Col. Rocky McPherson, USMC Ret. speaking in support 1:33:26 PM Wiley Horton, FI Commission on Ethics, speaks to inform

1:35:39 PM Ben Wilcox, Common Cause of FI, speaks against

1:36:41 PM (cont'd) Ben Wilcox, Common Cause of FI, speaks against

1:36:42 PM Pres. Gaetz question

1:39:28 PM Debate

1:39:30 PM Sen Hays comments 1:40:34 PM Chair Richter speaks 1:41:03 PM Chair Richter speaks

- 1:43:54 PMChair Richter speaks1:43:56 PMSen Hays comments1:45:22 PMSen Hays comments
- **1:45:23 PM** Sen Altman closes on SB 1188 Sen Altman closes on SB 1188
- 1:47:27 PM Roll Call
- **1:47:41 PM** SB 1188 passes favorably
- **1:47:51 PM** SB 702
- 1:48:07 PMSen Altman explains1:51:13 PMSen Altman explains1:51:14 PMSen Legg question
- 1:53:17 PM Sen Legg question 1:53:17 PM Sen Altman responds
- 1:53:25 PMSen Legg1:54:14 PMSen Altman1:55:32 PMSen Smith question1:57:35 PMSen Smith question
- 1:57:36 PM Sen Altman
 1:57:38 PM Pres Gaetz question
 1:58:48 PM Pres Gaetz question
- **1:58:49 PM** Sen Altman **1:59:04 PM** Sen Altman
- 1:59:05 PM Sen Clemens question
- 2:00:19 PM Sen Altman
- 2:00:42 PM Sen Altman responds
- 2:01:49 PM Debate
- 2:01:54 PM Public Testimony
- 2:02:13 PM Pamela Burch Fort, ACLU, waves in support
- 2:02:20 PM Ben Wilcox, Common Cause of FI, waives in opposition 2:07:21 PM Ron Labasky, FL Association of Supervisors of Elections
- 2:08:23 PM Sen Hays question
 2:08:58 PM Sen Hays question
 2:09:01 PM Ron Labasky responds
- 2:10:04 PM Debate
- 2:10:08 PM Sen Legg comments
 2:11:29 PM Sen Clemens comments
- 2:13:41 PM Sen Altman closing remarks on SB 702 2:14:42 PM SB 702 TP'd at request of Sponsor
- 2:15:16 PM Sen Braynon and Sen Smith request to vote yea on Tabs 1-2
- 2:15:27 PM Sen Flores request to vote yea on Tabs 1-2, 3 & 4
- 2:16:01 PM Meeting Adjourned