Tab 1	CS/SB 1 Concern	.456 by	y CA, Rodrigu	ez; (Similar to CS/CS/H 01297)	Counties Designated as Areas	of Critical State
212896	Α	S	RCS	FT,	Rodriguez	Delete L.60 - 65:	02/20 03:41 PM
511446	Α	S	RCS	FΤ,	Rodriguez	Delete L.107 - 120:	02/20 03:41 PM
Tab 2	SJR 156	0 by C	ollins ; (Similar	to H	01251) Ad Valorem Taxat	ion Exemptions	
429396	Α	S	RCS	FT,	Collins	Delete L.76 - 117:	02/20 03:41 PM
Tab 3	SPB 7076 by FT; Transportation Network Companies						
Tab 4	SPB 707	74 by F	T ; Taxation				

The Florida Senate

COMMITTEE MEETING EXPANDED AGENDA

FINANCE AND TAX Senator Ingoglia, Chair Senator Rodriguez, Vice Chair

MEETING DATE: Tuesday, February 20, 2024

TIME: 1:30—5:30 p.m.

PLACE: Mallory Horne Committee Room, 37 Senate Building

MEMBERS: Senator Ingoglia, Chair; Senator Rodriguez, Vice Chair; Senators Berman, Boyd, Hutson, and Pizzo

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
1	CS/SB 1456 Community Affairs / Rodriguez (Similar CS/CS/H 1297, Compare H 7073)	Counties Designated as Areas of Critical State Concern; Adding certain requirements to local comprehensive plans relating to a hurricane evacuation study; revising the powers of the land authority; excluding land designated as an area of critical state concern within a specified timeframe from award requirements made to specified sponsors or persons for the purpose of providing eligible housing as a part of a local housing assistance plan, etc. CA 02/06/2024 Fav/CS FT 02/20/2024 Fav/CS AP	Fav/CS Yeas 5 Nays 0
2	SJR 1560 Collins (Similar HJR 1251)	Ad Valorem Taxation Exemptions; Proposing amendments to the State Constitution to authorize the Legislature, by general law, to exempt certain tangible personal property from ad valorem taxation, etc. AG 01/16/2024 Favorable FT 02/20/2024 Fav/CS AP	Fav/CS Yeas 5 Nays 0
	Consideration of proposed bill:		
3	SPB 7076	Transportation Network Companies; Prohibiting an airport or a seaport from charging a transportation network company pickup fees for a certain purpose which are greater than a certain amount, etc.	Submitted and Reported Favorably as Committee Bill Yeas 6 Nays 0
	(Preliminary Draft Available - fina to the meeting)	I draft will be made available at least 24 hours prior	

Consideration of proposed bill:

COMMITTEE MEETING EXPANDED AGENDA

Finance and Tax

Tuesday, February 20, 2024, 1:30—5:30 p.m.

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
4	SPB 7074	Taxation; Prohibiting a plan for tourist development from allocating more than a certain percentage of the tax revenue to an individual project unless the governing board of the county approves such use by supermajority vote; extending the timeframe for changes, additions, or improvements following damage or destruction of a homestead to commence for certain assessment requirements to apply; specifying the timeframes and the manner in which erroneous assessments of certain property must be corrected, etc.	Submitted and Reported Favorably as Committee Bill Yeas 6 Nays 0
	(Preliminary Draft Available - finato the meeting)	al draft will be made available at least 24 hours prior	
	•	· 	

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepa	red By: The F	Professional Sta	ff of the Committee	on Finance a	nd Tax
BILL:	CS/CS/SB 1456					
INTRODUCER:	Finance a	nd Tax Cor	mmittee; Com	munity Affairs C	ommittee; a	nd Senator Rodriguez
SUBJECT:	Counties	Designated	as Areas of C	critical State Cond	cern	
DATE:	February	21, 2024	REVISED:			
ANAL	YST	STAFF	F DIRECTOR	REFERENCE		ACTION
. Hunter		Ryon		CA	Fav/CS	
. Byrd		Khan		FT	Fav/CS	
				AP		

Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

I. Summary:

CS/CS/SB 1456 makes the following changes to current law, applying specifically to the Florida Keys or the City of Key West Areas of Critical State Concern:

- Revises hurricane evacuation clearance time criteria;
- Authorizes land authorities to require compliance with income limitations on land conveyed for affordable housing by memorializing the original land authority funding or contribution in a recordable perpetual deed restriction;
- Exempts a county or municipality whose land has been designated by the Legislature as an
 area of critical state concern within the past five years, and for which the Legislature has
 declared an intent to provide affordable housing, from a requirement to specified portions of
 the local housing assistance trust fund to provide assistance to very-low-income and lowincome persons; and
- Allows a county that has been designated as an area of critical state concern and that levies a tourist development tax and a tourist impact tax to use the accumulated surplus from those taxes incurred through September 30, 2024 for affordable housing. The expenditure of funds cannot exceed \$35 million and is subject to approval by a majority vote of the board of county commissioners. Affordable housing must be available to employees of private sector tourism-related businesses in the county. Any housing financed from the accumulated surplus must be used to provide affordable housing for no less than 99 years.

The bill takes effect on July 1, 2024.

II. Present Situation:

Florida Keys Area of Critical State Concern

In 1975, the Florida Keys were designated as an area of critical state concern. The designation includes the municipalities of Islamorada, Marathon, Layton and Key Colony Beach, and unincorporated Monroe County. State, regional, and local governments in the Florida Keys Area of Critical State Concern are required to coordinate development plans and conduct programs and activities consistent with principles for guiding development. Principles include protecting the environmental resources, historical heritage, and water quality of the Florida Keys. ²

A land development regulation or element of a local comprehensive plan in the Florida Keys Area may be enacted, amended, or rescinded by a local government, but such actions must be approved by the Florida Department of Commerce ("Commerce").³ Amendments to local comprehensive plans must also be reviewed for compliance with several requirements: construction schedules, financing plans and compliance with construction standards for wastewater treatment and disposal facilities, and protection of public safety with maintenance of hurricane evacuation clearance time with standards developed by a hurricane evacuation study conducted under professionally accepted methodology.

Hurricane Evacuation Clearance Standards in the Florida Keys

The Florida Keys Area Protection Act⁴ provides, in part, that comprehensive plan amendments within the covered area, which includes the majority of Monroe County, must comply with "goals, objectives and policies to protect public safety and welfare in the event of a natural disaster by maintaining a hurricane evacuation clearance time for permanent residents of no more than 24 hours." The hurricane evacuation clearance time must be determined by a hurricane evacuation study conducted in accordance with a professionally accepted methodology and approved by Commerce.⁵

In 2011, Commerce and the Division of Emergency Management entered into a Memorandum of Understanding (MOU) with Monroe County, the Village of Islamorada, and the cities of Marathon, Key West, Key Colony Beach, and Layton regarding hurricane evacuation modeling. As part of the MOU, Commerce facilitated a study in 2012 to model the 24-hour evacuation time for hurricanes using the Transportation Interface for Modeling Evacuations (TIME) Model. The 2012 model uses a two-phase evacuation that encompasses the whole of the Florida Keys.

• Phase 1 occurs 24-48 hours in advance of tropical storm force winds and includes the evacuation of tourists, mobile homeowners, the dorms associated with the College of the Florida Keys, and other non-permanent residents.

¹ The City of Key West functions as a separate area of critical state concern, called the City of Key West Area of Critical State Concern, with similar restrictions. Section 380.0552, F.S.; 2020 Florida Keys Area of Critical State Concern Annual Report available at https://floridajobs.org/docs/default-source/2015-community-development/community-planning/2015-cmty-plan-acsc/2020keysacscannualreport.pdf?sfvrsn=51c94eb0_2 (last visited Feb.16, 2024).

² For a full list of required considerations, see s. 380.0552(7), F.S.

³ Section 380.0552(9)(a), F.S.

⁴ Section 380.0552, F.S.

⁵ Section 380.0552(9)(a)2.

• Phase 2 occurs 0-24 hours in advance of tropical force winds and includes the evacuation of all permanent residents.⁶

In 2022, the third district court of appeals held that the City of Key West Area of Critical State Concern, which covers Key West, is not subject to the 24-hour evacuation requirement. Additionally, the third district court of appeals also held that mobile home units must be categorized as permanent residents under the statutory evacuation mandate. This means that mobile home residents should evacuate in phase 2.⁷ In 2023, Commerce facilitated the update of the TIME Model to account for these changes and incorporate recent data. The 2023 model also includes 1,300 workforce-affordable early-evacuation units in phase 1.⁸

Land Authorities

Current law authorizes each county in which one or more designated areas of critical state concern are located to create a land authority by ordinance. The Legislature authorized the creation of land authorities to equitably address the challenges of implementing comprehensive land use plans developed pursuant to the area of critical state concern program, which can be complicated by the environmental sensitivity of such areas. Monroe County is the only county in the state that has established a land authority pursuant to this statutory authority.

Land authorities are intended to provide stable funding, be flexible enough to address plan implementation innovatively, and to act as intermediaries between individual landowners and the governmental entities regulating land use. ¹² The governing body of the land authority is the governing board of the county. ¹³

Land authorities' powers are statutorily enumerated and include, among other powers, the powers to sue and be sued; to make and execute contracts and other instruments; to commission studies and analyses of county land planning needs within areas of critical state concern; to acquire and dispose of real and personal property under specified conditions; to contribute tourist impact tax revenues to certain authorized government and state agency recipients for specified purposes under certain conditions; to borrow money through the issuance of bonds and to buy, hold, cancel, or resell such bonds; and to do any and all things otherwise necessary or convenient to carry out the purposes of the land authority.¹⁴

⁶ Dept. of Commerce, *Florida Keys Hurricane Evacuation Modeling Report*, December 2023, available at http://www.floridajobs.org/community-planning-and-development/programs/community-planning-table-of-contents/areas-of-critical-state-concern/city-of-key-west-and-the-florida-keys/florida-keys-hurricane-evacuation (last visited Feb. 16, 2024).

⁷ Mattino v. City of Marathon, 345 So. 3d 939 (Fla. 3d DCA 2022).

⁸ *Id*.

⁹ Section 380.0663(1), F.S.

¹⁰ Section 380.0661(1), F.S.

¹¹ See Monroe County, Monroe County Land Authority, available at: https://www.monroecounty-fl.gov/272/Land-Authority (last visited Feb.16, 2024).

¹² Section 380.0661(2), F.S.

¹³ Section 380.0663(1), F.S.

¹⁴ Section 380.0666, F.S.

Monroe County Land Authority

The Monroe County Comprehensive Plan Land Authority, known as the Monroe County Land Authority (Authority), has a core mission of acquiring property for conservation use. ¹⁵ The Authority also provides funding for affordable housing projects, prevention or satisfaction of private property acquisition, and maintains the conservation land stewardship program in Monroe County within the Florida Keys and the City of Key West Areas of Critical State Concern. ¹⁶

The Authority was established to assist in the implementation of land use plans and to serve as an intermediary between landowners and government agencies that regulate land use. The Authority is a component of Monroe County government created in 1986 and governed by the Monroe County Board of County Commissioners.¹⁷

Affordable Housing

Affordable housing is defined in terms of household income. Resident eligibility for Florida's state and federally-funded housing programs is governed by area median income (AMI) or statewide median family income, ¹⁸ published annually by the United States Department of Housing and Urban Development (HUD). ¹⁹ The following are standard household income level definitions and their relationship to the 2023 Monroe County, Florida AMI of \$97,100 for a family of four (as family size changes, the income range also varies): ²⁰

- Extremely low income earning up to 30 percent AMI (at or below \$32,550);²¹
- Very low income earning from 30.01 to 50 percent AMI (\$32,551 to \$54,250);²²
- Low income earning from 50.01 to 80 percent AMI (\$54,251 to \$86,800). ²³
- Moderate income earning from 80.01 to 120 percent of AMI (\$86,801 to \$130,200). 24, 25

State Housing Initiatives Partnership (SHIP) program

The SHIP program was created in 1992²⁶ to provide funds to local governments as an incentive to create partnerships that produce and preserve affordable homeownership and multifamily

¹⁵ Monroe County, *Monroe County Land Authority*, available at: https://www.monroecounty-fl.gov/272/Land-Authority (last visited Feb. 16, 2024).

¹⁶ *Id*.

¹⁷ Id

¹⁸ The 2023 Florida SMI for a family of four was \$85,500. U.S. Dept. of Housing and Urban Development, *Income Limits*, *Access Individual Income Limits Areas*, available at https://www.huduser.gov/portal/datasets/il.html#2022 (last visited Feb. 16, 2024).

¹⁹ HUD User, Office of Policy Development and Research, "Income Limits," available at https://www.huduser.gov/portal/datasets/il.html#2022 (last visited Feb. 16, 2024) (SMI and AMI available under the "Access Individual Income Limits Area" dataset).

²⁰ U.S. Dept. of Housing and Urban Development, *Income Limits*, *Access Individual Income Limits Areas*, available at https://www.huduser.gov/portal/datasets/il.html#2023 (last visited Feb. 16, 2024).

²¹ Section 420.0004(9), F.S.

²² Section 420.0004(17), F.S.

²³ Section 420.0004(11), F.S.

²⁴ Section 420.0004(12), F.S.

²⁵ University of Florida Shimberg Center for Housing Studies, *Florida Housing Income Limits*, 2023, available at: http://flhousingdata.shimberg.ufl.edu/income-and-rent-limits/results?nid=1 (last visited Feb. 20, 2024).

²⁶ Chapter 92-317, Laws of Fla.

housing. The SHIP program provides funds to all 67 counties and 55 Community Development Block Grant²⁷ entitlement cities on a population-based formula to finance and preserve affordable housing based on locally adopted housing plans.^{28, 29}

SHIP program funds may be used to fund emergency repairs, rehabilitation, down payment and closing cost assistance, impact fees, construction and gap financing, mortgage buydowns, acquisition of property for affordable housing, matching dollars for federal housing grants and programs, and homeownership counseling.³⁰

Certain statutory requirements restrict a local government's use of funds made available under the SHIP program (excluding amounts set aside for administrative costs). Requirements include that a minimum of 65 percent of funds must be spent on eligible homeownership activities.³¹ At least 30 percent of funds deposited into the local housing assistance trust fund must be used for awards to very-low-income persons or eligible sponsors serving very-low-income persons, and another 30 percent must be used for awards for low-income-persons or eligible sponsors serving low-income persons.³²

Tourist Development Taxes

The Local Option Tourist Development Act³³ authorizes counties to levy five separate taxes on transient rental³⁴ transactions (tourist development taxes or TDTs). Depending on a county's eligibility to levy such taxes, the maximum potential tax rate varies:

- The original TDT may be levied at the rate of 1 or 2 percent.³⁵
- An additional 1 percent tax may be levied by counties who have previously levied the original TDT at the 1 or 2 percent rate for at least three years.³⁶
- A high tourism impact tax may be levied at an additional 1 percent.³⁷
- A professional sports franchise facility tax may be levied up to an additional 1 percent.³⁸

²⁷ The CDBG program is a federal program created in 1974 that provides funding for housing and community development activities.

²⁸ Florida Housing Finance Corporation, Annual Report 2022, available at: https://www.floridahousing.org/data-docs-reports/annual-reports (last visited Feb. 16, 2024).

²⁹ See ss. 420.907-420.9089, F.S.

³⁰ See ss. 420.907-420.9089, F.S. and Florida Housing Finance Corporation, *State Housing Initiatives Partnership (SHIP)*, available at: https://www.floridahousing.org/programs/special-programs/ship---state-housing-initiatives-partnership-program (last visited Feb. 16, 2024).

³¹ Section 420.9075(5)(a), F.S. "Eligible person" or "eligible household" means one or more natural persons or a family determined by the county or eligible municipality to be of very low income, low income, or moderate income based upon the annual gross income of the household.

³² Section 420.9075(5), F.S.

³³ Section 125.0104, F.S.

³⁴ Section 125.0104(3)(a)(1), F.S. considers "transient rental" to be the rental or lease of any accommodation for a term of six months or less.

³⁵ Section 125.0104(3)(c), F.S.

³⁶ Section 125.0104(3)(d), F.S.

³⁷ Section 125.0104(3)(m), F.S.

³⁸ Section 125.0104(3)(I), F.S. Revenue can be used to pay debt service on bonds for the construction or renovation of professional sports franchise facilities, spring training franchise facilities, and convention centers and to promote and advertise tourism.

• An additional professional sports franchise facility tax no greater than 1 percent may be imposed by a county that has already levied the professional sports franchise facility tax.³⁹

Counties levying TDT are authorized to use the revenues for a variety of uses, such as promoting and advertising tourism, constructing publicly owned and operated convention centers, beach restoration and maintenance projects, and professional sports franchise facilities. The types of allowed uses are specific to the TDT levied.

Tourist Impact Tax

In addition to tourist development tax, any county that has created a land authority may levy a tourist impact tax of 1 percent on all transient rental facilities⁴⁰ within the county located in areas designated as an area of critical state concern. If more than 50 percent of the land area of the county is located in an area of critical state concern, the tax may be levied countywide. ⁴¹ Currently, Monroe County is the only county eligible to levy this tax. ⁴²

Fifty percent of revenue from the tourist development tax must be distributed to the governing body of the county where the revenue was generated and used to offset the loss of ad valorem taxes due to acquisitions. The other fifty percent must be transferred to the transferred to the land authority to be used in the area of critical state concern for which the revenue is generated. ⁴³ The land authority may use the revenue to:

- Contribute to the county in which it is located and its most populous municipality or the
 housing authority of such county or municipality, at the request of the county commission
 or the commission or council of such municipality, for the construction, redevelopment,
 or preservation of affordable housing in an area of critical state concern within such
 municipality or any other area of the county.⁴⁴
- Pay costs related to affordable housing projects, such as the cost of acquiring real property or site preparation.⁴⁵

III. Effect of Proposed Changes:

Section 1 amends s. 380.0552, F.S., to provide that mobile home residents are not considered permanent residents, and that the City of Key West Area of Critical State Concern will be included in Commerce's hurricane evacuation modeling and is subject to 24-hour evacuation requirements.

³⁹ Section 125.0104(3)(n), F.S.

⁴⁰ Section 125.0108, F.S., considers transient rentals to be the rental, lease, or use of any living quarters or accommodations in any hotel, apartment hotel, motel, resort motel, apartment, apartment motel, rooming house, mobile home park, recreational vehicle park, condominium, or timeshare resort for a term of 6 months or less, unless such establishment is exempt from the tax imposed by s. 212.03, F.S.

⁴¹ Section 125.0108, F.S.

⁴² Office of Economic and Demographic Research, *2023 Florida Tax Handbook*, page 306, available at: http://edr.state.fl.us/Content/revenues/reports/tax-handbook/taxhandbook2023.pdf (last visited Feb. 16, 2024).

⁴³ Section 125.0108(3), F.S.

⁴⁴ Section 380.0666(3)(a), F.S.

⁴⁵ Section 380.0666(3)(b), F.S.

Section 2 amends s. 380.0666, F.S., to authorize land authorities to require compliance with income limitations on land conveyed for affordable housing homeownership units by memorializing the original land authority funding or contribution in a recordable perpetual deed restriction. The bill provides that if a purchase receives state or federal funding that requires a priority lien position over the land authority deed restriction, the land authority funding or contribution may be subordinate to a first purchase money mortgage and the state or federal funding lien.

Section 3 amends s. 420.9075, F.S., to provide that a county or municipality that that includes or has included within the previous five years an area of critical state concern designated by the Legislature for which the Legislature has declared its intent to provide affordable housing is exempt from the following requirements for awards made under the SHIP program:

- At least 30 percent of the funds deposited into the local housing assistance trust fund must be reserved for awards to very-low-income persons or eligible sponsors who will serve verylow-income persons; and
- At least an additional 30 percent of the funds deposited into the local housing assistance trust fund must be reserved for awards to low-income persons or eligible sponsors who will serve low-income persons.

This provision expires on July 1, 2029, and applies retroactively.

Section 4 allows a county that has been designated as an area of critical state concern and that levies a tourist development tax and a tourist impact tax to use the accumulated surplus from those taxes incurred through September 30, 2024 for affordable housing. The bill defines "accumulated surplus" to mean the accumulated excess of revenue over expenditure from prior years which has not been set aside for a specific purpose. The funds may be held by the county or the land authority. The expenditure of funds cannot exceed \$35 million and is subject to approval by a majority vote of the board of county commissioners.

The bill also specifies that affordable housing must meet the definition of section 420.0004, F.S. and be available to employees of private sector tourism-related businesses in the county. Any housing financed from the accumulated surplus must be used to provide affordable housing for no less than 99 years.

Section 5 provides that the bill takes effect on July 1, 2024.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

This bill does not require counties or municipalities to spend funds, limit their authority to raise revenue, or reduce the percentage of a state tax shared with them as specified in Article VII, section 18 of the Florida Constitution. Therefore, the provisions of Article VII, section 18 of the Florida Constitution may not apply.

D	D 11' D 1./O .		1
B.	Public Records/Ope	en ivieetinas	issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

The bill does not create or raise a state tax or fee. Therefore, the requirements of Art. VII, s. 19 of the Florida Constitution do not apply.

E. Other Constitutional Issues:

None identified.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

Key West and the Florida Keys will have more flexibility in utilizing land authority powers and SHIP funding, but the bill is not expected to have an absolute impact on total funding.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 380.0552, 380.0666, and 420.9075.

IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes:

 $(Summarizing\ differences\ between\ the\ Committee\ Substitute\ and\ the\ prior\ version\ of\ the\ bill.)$

CS by Finance and Tax on February 20, 2024:

The committee substitute makes several changes related to the revenue surplus of a county that has been designated as an area of critical state concern and that levies a tourist development tax and a tourist impact tax:

- Specifies that the accumulated surplus must be used to provide affordable housing that is available to employees of private sector tourism-related businesses in the county. Clarifies that any housing financed from the accumulated surplus must be used to provide affordable housing for no less than 99 years.
- Replaces the term "cumulative surplus" with "accumulated surplus" and provides a definition. "Accumulated surplus" means the accumulated excess of revenue over expenditure from prior years which has not been set aside for a specific purpose.
- Specifies that the accumulated surplus may be held by a county or by a land authority.
- Requires that the expenditure of funds cannot exceed \$35 million and is subject to approval by a majority vote of the board of county commissioners.

The committee substitute also changes a reference from "the Key West Area pursuant to chapter 28-36, Florida Administrative Code, as amended, effective August 23, 1984" to "The City of Key West Area of Critical State Concern established by chapter 28-36, Florida Administrative Code." The committee substitute specifies that this entity is subject to specified evacuation requirements. Lastly, the committee substitute removes "modeling" so that requirements refer only to "hurricane evacuation clearance time."

CS by Community Affairs on February 6, 2024:

The committee substitute:

- Removes provisions of the bill which exempt the Florida Keys Area of Critical State
 Concerns from the provision which allows the governing body of a county or
 municipality to approve the development of affordable housing, where state or local
 law or regulation would otherwise preclude such development.
- Removes provisions of the bill modifying provisions of the local option ad valorem property tax exemption for affordable housing developments.
- Clarifies the provisions of the bill allowing Monroe County to utilize tourist development tax revenues for affordable housing purposes. The substitute requires any housing financed with these funds must maintain its affordable housing status for a period of no less than 99 years.

B	Αm	en	dm	en	ts	•

None.



	LEGISLATIVE ACTION	
Senate		House
Comm: RCS		
02/20/2024		
	•	
	•	
	·	

The Committee on Finance and Tax (Rodriguez) recommended the following:

Senate Amendment

2 3

5

6 7

8

9 10

1

Delete lines 60 - 65

4 and insert:

hurricane evacuation clearance time:

- a. Mobile home residents are not considered permanent residents.
- b. The City of Key West Area of Critical State Concern established by chapter 28-36, Florida Administrative Code, shall be included in the hurricane evacuation study and is subject to



the evacuation requirements of this subsection. 11

511446

LEGISLATIVE ACTION					
Senate		House			
Comm: RCS					
02/20/2024	•				
	·				
	•				
	•				

The Committee on Finance and Tax (Rodriguez) recommended the following:

Senate Amendment (with title amendment)

3 Delete lines 107 - 120

and insert:

1 2

4

5

6

7

8

9

10

Section 4. (1) A county that has been designated as an area of critical state concern by law or by action of the Administration Commission pursuant to s. 380.05, Florida Statutes, and that levies a tourist development tax pursuant to s. 125.0104, Florida Statutes, and a tourist impact tax pursuant to s. 125.0108, Florida Statutes, may use any accumulated



11	surplus from such taxes collected through September 30, 2024,
12	not to exceed \$35 million, whether held by the county directly
13	or by a land authority in the county created pursuant to s.
14	380.0663, Florida Statutes, for the purpose of providing housing
15	that is:
16	(a) Affordable, as defined in s. 420.0004, Florida
17	Statutes; and
18	(b) Available to employees of private sector tourism-
19	related businesses in the county.
20	(2) Any housing financed with funds from the surplus
21	described in subsection (1) may be used only to provide housing
22	that is affordable, as defined in s. 420.0004, Florida Statutes,
23	for a period of no less than 99 years.
24	(3) Expenditure of such funds is subject to approval by a
25	majority vote of the board of county commissioners for any such
26	county designated as an area of critical state concern.
27	(4) For purposes of this section, the term "accumulated
28	surplus" means the accumulated excess of revenue over
29	expenditure from prior years which has not been set aside for a
30	specific purpose.
31	
32	========= T I T L E A M E N D M E N T ==========
33	And the title is amended as follows:
34	Delete lines 22 - 23
35	and insert:
36	for a specified timeframe; requiring the expenditure
37	of certain funds be subject to approval by a majority
38	vote of the board of county commissioners of an

eligible county; defining the term "accumulated

39



40 surplus"; providing an effective Florida Senate - 2024 CS for SB 1456

By the Committee on Community Affairs; and Senator Rodriguez

578-03043-24 20241456c1

A bill to be entitled An act relating to counties designated as areas of critical state concern; amending s. 380.0552, F.S.; adding certain requirements to local comprehensive plans relating to a hurricane evacuation study; amending s. 380.0666, F.S.; revising the powers of the land authority; providing requirements for conveying affordable housing homeownership units; providing lien status prioritization for certain purposes; amending 10 s. 420.9075, F.S.; excluding land designated as an 11 area of critical state concern within a specified 12 timeframe from award requirements made to specified 13 sponsors or persons for the purpose of providing 14 eligible housing as a part of a local housing 15 assistance plan; providing for expiration and 16 retroactive applicability; authorizing counties that 17 have been designated as areas of critical state 18 concern to use specified tourist development tax and 19 tourist impact tax revenue for affordable housing for 20 certain employees; requiring that housing financed 21 with such funds maintain its affordable housing status 22 for a specified timeframe; providing for distribution 23 of the transferred surplus; providing an effective 24 date. 2.5

Be It Enacted by the Legislature of the State of Florida:

26

27

2.8

Section 1. Paragraph (a) of subsection (9) of section 380.0552, Florida Statutes, is amended to read:

Page 1 of 5

 ${\tt CODING:}$ Words ${\tt stricken}$ are deletions; words ${\tt \underline{underlined}}$ are additions.

Florida Senate - 2024 CS for SB 1456

578-03043-24 20241456c1

380.0552 Florida Keys Area; protection and designation as area of critical state concern.—

(9) MODIFICATION TO PLANS AND REGULATIONS.-

30

31

32

33

34

35

38

39

40

42

45

46

49

51

52

53

56

57

- (a) Any land development regulation or element of a local comprehensive plan in the Florida Keys Area may be enacted, amended, or rescinded by a local government, but the enactment, amendment, or rescission becomes effective only upon approval by the state land planning agency. The state land planning agency shall review the proposed change to determine if it is in compliance with the principles for guiding development specified in chapter 27F-8, Florida Administrative Code, as amended effective August 23, 1984, and must approve or reject the requested changes within 60 days after receipt. Amendments to local comprehensive plans in the Florida Keys Area must also be reviewed for compliance with the following:
- 1. Construction schedules and detailed capital financing plans for wastewater management improvements in the annually adopted capital improvements element, and standards for the construction of wastewater treatment and disposal facilities or collection systems that meet or exceed the criteria in s. 403.086(11) for wastewater treatment and disposal facilities or s. 381.0065(4)(1) for onsite sewage treatment and disposal systems.
- 2. Goals, objectives, and policies to protect public safety and welfare in the event of a natural disaster by maintaining a hurricane evacuation clearance time for permanent residents of no more than 24 hours. The hurricane evacuation clearance time shall be determined by a hurricane evacuation study conducted in accordance with a professionally accepted methodology and

Page 2 of 5

 ${f CODING:}$ Words ${f stricken}$ are deletions; words ${f underlined}$ are additions.

Florida Senate - 2024 CS for SB 1456

578-03043-24 20241456c1

approved by the state land planning agency. For purposes of hurricane evacuation clearance time modeling:

8.3

- $\underline{\text{a. Mobile home residents are not considered permanent}}$ residents.
- b. The Key West Area pursuant to chapter 28-36, Florida Administrative Code, as amended, effective August 23, 1984, shall be included in the hurricane evacuation study.

Section 2. Subsection (14) is added to section 380.0666, Florida Statutes, to read:

380.0666 Powers of land authority.—The land authority shall have all the powers necessary or convenient to carry out and effectuate the purposes and provisions of this act, including the following powers, which are in addition to all other powers granted by other provisions of this act:

(14) For affordable housing homeownership units, to require compliance with the income requirements under paragraph (3)(a) at the time of conveyance each time a unit is conveyed. The original land authority funding or contribution shall be memorialized in a recordable perpetual deed restriction. If the purchase receives state or federal funding and that state or federal funding program requires a priority lien position over the land authority deed restriction, the land authority funding or contribution may be subordinate to a first purchase money mortgage and the state or federal funding lien.

Section 3. Paragraph (g) of subsection (5) of section 420.9075, Florida Statutes, is amended to read:

420.9075 Local housing assistance plans; partnerships.-

(5) The following criteria apply to awards made to eligible sponsors or eligible persons for the purpose of providing

Page 3 of 5

CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2024 CS for SB 1456

578-03043-24 20241456c1

8 eligible housing:

- (g)1. All units constructed, rehabilitated, or otherwise assisted with the funds provided from the local housing assistance trust fund must be occupied by very-low-income persons, low-income persons, and moderate-income persons except as otherwise provided in this section.
- 2.a. At least 30 percent of the funds deposited into the local housing assistance trust fund must be reserved for awards to very-low-income persons or eligible sponsors who will serve very-low-income persons, and at least an additional 30 percent of the funds deposited into the local housing assistance trust fund must be reserved for awards to low-income persons or eligible sponsors who will serve low-income persons.
- b. This subparagraph does not apply to a county or an eligible municipality that includes or has included within the previous 5 years an area of critical state concern designated by the Legislature for which the Legislature has declared its intent to provide affordable housing. This sub-subparagraph expires on July 1, 2029, and applies retroactively.

expires on July 1, 2029, and applies retroactively.

Section 4. A county that has been designated as an area of critical state concern by law or by action of the Administration Commission pursuant to s. 380.05, Florida Statutes, and that levies a tourist development tax pursuant to s. 125.0104, Florida Statutes, and a tourist impact tax pursuant to s. 125.0108, Florida Statutes, may transfer its cumulative surplus from such taxes incurred through September 30, 2024, for the purpose of providing affordable housing as defined in s. 420.0004, Florida Statutes, for employees whose housing opportunities are impacted by the operation of tourist-related

Page 4 of 5

CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2024 CS for SB 1456

578-03043-24 20241456c1
businesses in the county. Any housing financed with funds from
this surplus shall maintain its affordable housing status for a
period of no less than 99 years. The transferred surplus shall
be distributed pursuant to s. 125.0108(3), Florida Statutes.
Section 5. This act shall take effect July 1, 2024.

Page 5 of 5

 ${\bf CODING:}$ Words ${\bf stricken}$ are deletions; words ${\bf \underline{underlined}}$ are additions.



The Florida Senate

Committee Agenda Request

Senator Blaise Ingoglia, Chair Committee on Finance and Tax
Committee Agenda Request
February 7, 2024
request that CS/SB 1456 , relating to Affordable Housing in Counties Designated as cal State Concern, be placed on the: committee agenda at your earliest possible convenience. next committee agenda.

Senator Ana Maria Rodriguez Florida Senate, District 40

2/20/29 Meeting Date	The Florida Senate APPEARANCE RECO	RD / 45 \(\) Bill Number or Topic
FAT	Deliver both copies of this form to Senate professional staff conducting the meeti -	
Name Robert	Reyes	
Address 4/7 In	sleside Am Email	Crayesecapitolgrp.1
TA 11 City	FC 32303 State Zip	
Speaking: For Ag	ainst Information OR Waive Spe	eaking: In Support Against
	PLEASE CHECK ONE OF THE FOLLOW	/ING:
l am appearing without compensation or sponsorship.	I am a registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:
Moncoe coop	79	

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. of Islands.

This form is part of the public record for this meeting.

S-001 (08/10/2021)

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepare	ed By: The F	Professional Sta	ff of the Committee	on Finance and Ta	ax
BILL:	CS/SJR 1560					
INTRODUCER:	Finance and Tax Committee and Senator Collins					
SUBJECT:	Ad Valorem Taxation Exemptions					
DATE:	February 2	1, 2024	REVISED:			
ANALYST		STAFF DIRECTOR		REFERENCE		ACTION
. Burse		Becker	•	AG	Favorable	
2. Shuler		Khan		FT	Fav/CS	
·				AP		

Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

I. Summary:

CS/SJR 1560 proposes an amendment to the Florida Constitution to permit the legislature to provide ad valorem tax relief for tangible personal property on agricultural land, used on such property in the production of agricultural products or for agritourism activities, and owned by the landowner or leaseholder of the land.

If adopted by the Legislature, the proposed amendment will be submitted to Florida's electors for approval or rejection at the next general election in November 2024.

If approved by at least 60 percent of the electors, the proposed amendment will take effect on January 1, 2025.

II. Present Situation:

General Overview of Property Taxation

The ad valorem tax or "property tax" is an annual tax levied by counties, municipalities, school districts, and some special districts. The tax is based on the taxable value of property as of

January 1 of each year. The property appraiser annually determines the "just value" of property within the taxing jurisdiction and then applies relevant exclusions, assessment limitations, and exemptions to determine the property's "taxable value." Property tax bills are mailed in November of each year based on the previous January 1 valuation, and payment is due by March 31 of the following year.⁴

The Florida Constitution prohibits the state from levying ad valorem taxes,⁵ and it limits the Legislature's authority to provide for property valuations at less than just value, unless expressly authorized.⁶

Ad Valorem Taxation of Tangible Personal Property

Article VII, section 1, also grants exclusive authority to local governments to levy ad valorem taxes on tangible personal property ("TPP").⁷ Anyone who owns TPP on January 1 and has a proprietorship, partnership, corporation; leases, lends, or rents property; or is a self-employed agent or contractor, must file a TPP return to the property appraiser by April 1 each year.⁸ A single return must be filed for each site in the county where the owner of tangible personal property transacts business.⁹

The Florida Constitution includes the following exemptions and authorization for exemptions for TPP:

- Section 1 specifies that motor vehicles, boats, airplanes, trailers, trailer coaches, and mobile homes are subject to license taxes, but may not be subject to ad valorem taxes.
- Under section 3, household goods and personal effects are granted an exemption of at least \$1,000.
- Local governments are authorized under section 3 to grant community and economic development ad valorem tax exemptions to new businesses and expansions of existing businesses, which may apply to TPP.

¹ Both real property and tangible personal property are subject to tax. Section 192.001(12), F.S., defines "real property" as land, buildings, fixtures, and all other improvements to land. Section 192.001(11)(d), F.S., defines "tangible personal property" as all goods, chattels, and other articles of value capable of manual possession and whose chief value is intrinsic to the article itself.

² Property must be valued at "just value" for purposes of property taxation, unless the Florida Constitution provides otherwise. FLA. CONST. art VII, s. 4. Just value has been interpreted by the courts to mean the fair market value that a willing buyer would pay a willing seller for the property in an arm's-length transaction. *See, e.g., Walter v. Schuler*, 176 So. 2d 81 (Fla. 1965); *Deltona Corp. v. Bailey*, 336 So. 2d 1163 (Fla. 1976); *S. Bell Tel. & Tel. Co. v. Dade Cnty.*, 275 So. 2d 4 (Fla. 1973).

³ See s. 192.001(2) and (16), F.S.

⁴ Sections 197.162 and 197.322, F.S.; *see also* FLA. DEP'T OF REVENUE, *Florida Property Tax Calendar* (Dec. 2016), *available at* https://floridarevenue.com/property/Documents/taxcalendar.pdf (last visited Feb. 17, 2024).

⁵ FLA. CONST. art. VII, s. 1(a)

⁶ FLA. CONST. art. VII, s. 4.

⁷ See also FLA. CONST. art. VII, s. 9(a).

⁸ FLA. DEP'T OF REVENUE, *Tangible Personal Property*, https://floridarevenue.com/property/Pages/Taxpayers_TangiblePersonalProperty.aspx (last visited Feb. 12, 2024).

⁹ Section 196.183, F.S.

• Also exempt under section 3 is \$25,000 of the assessed value of tangible personal property¹⁰, and the assessed value of solar or renewable energy devices may be exempt pursuant to general law¹¹.

• Under section 4, tangible personal property "held for sale as stock in trade" may be exempted from taxation. 12

For purposes of ad valorem property taxation, agricultural equipment that is located on property classified as agricultural under s. 193.461, F.S., and is obsolete and no longer usable for its intended purpose is deemed to have a market value no greater than its value for salvage. 13

Agricultural Land Valuation

The Florida Constitution provides that agricultural land may be classified by general law and assessed solely on the basis of character of use. ¹⁴ Property appraisers annually classify, for assessment purposes, all lands within a county as either agricultural or nonagricultural. ¹⁵ Only lands that are used primarily for "bona fide agricultural purposes" shall be classified agricultural. ¹⁶ Accordingly, properties classified as bona fide agricultural operations are allowed to be taxed according to the "use" value of the agricultural operation, rather than the development value. Generally, tax assessments for qualifying lands are lower than tax assessments for other uses.

In determining whether the use of the land for agricultural purposes is bona fide, the following factors may be taken into consideration:

- The length of time the land has been so used.
- Whether the use has been continuous.
- The purchase price paid.
- Size, as it relates to specific agricultural use, but a minimum acreage may not be required for agricultural assessment.
- Whether an indicated effort has been made to care sufficiently and adequately for the land in accordance with accepted commercial agricultural practices, including, without limitation, fertilizing, liming, tilling, mowing, reforesting, and other accepted agricultural practices.
- Whether the land is under lease and, if so, the effective length, terms, and conditions of the lease.
- Such other factors as may become applicable. 17

When the land is classified as agricultural, the property appraiser shall consider the following use factors only:

• The quantity and size of the property;

¹⁰ Section 196.183, F.S., specifies the conditions for the general exemption of \$25,000 of the assessed value of tangible personal property.

¹¹ Section 196.182, F.S., specifies the conditions for exemption of renewable energy source devices.

¹² This exemption for inventory is restated at section 196.185, F.S., and inventory is defined at section 192.001(11)(c), F.S.

¹³ Section 193.4615, F.S.

¹⁴ FLA. CONST. art. VII, s. 4(a).

¹⁵ Section 193.461(1), F.S.

¹⁶ Section 193.461(3)(b), F.S.

¹⁷ *Id*.

- The condition of the property;
- The present market value of the property as agricultural land;
- The income produced by the property;
- The productivity of land in its present use;
- The economic merchantability of the agricultural product.
- Such other agricultural factors as may from time to time become applicable, which are reflective of the standard present practices of agricultural use and production. ¹⁸

Agritourism Activity

Current law provides legislative intent to promote agritourism as a way to support agricultural production by providing a stream of revenue and by educating the general public about the agricultural industry. ¹⁹ Local governments may not adopt or enforce a local ordinance, regulation, rule, or policy that prohibits, restricts, regulates, or otherwise limits an agritourism activity on agricultural land. ²⁰

An "agritourism activity" is defined as any agricultural related activity that is consistent with a bona fide farm, livestock operation, or ranch or in a working forest which allows the general public to view or enjoy its activities for recreational, entertainment, or educational purposes. These activities include farming, ranching, historical, cultural, civic, ceremonial, training and exhibition, or harvest-your-own activities and attractions. An agritourism activity does not include the building of new or additional structures or facilities that are intended primarily to house, shelter, transport, or otherwise accommodate the general public. An activity is deemed to be an agritourism activity regardless of whether the participant paid to participate in the activity.²¹

In order to promote and perpetuate agriculture throughout the state, farm operations are encouraged to engage in agritourism. An agricultural classification may not be denied or revoked solely due to the conduct of agritourism activity on a bona fide farm or the construction, alteration, or maintenance of a nonresidential farm building, structure, or facility on a bona fide farm which is used to conduct agritourism activities.²²

III. Effect of Proposed Changes:

The joint resolution proposes an amendment to the Florida Constitution to permit the legislature to provide ad valorem tax relief for tangible personal property on agricultural land, used on such property in the production of agricultural products or for agritourism activities, and owned by the landowner or leaseholder of the land.

If adopted by the Legislature, the proposed amendment will be submitted to Florida's electors for approval or rejection at the next general election in November 2024.

¹⁸ Section 193.461(6)(a), F.S.

¹⁹ Section 570.85(1), F.S.

²⁰ *Id*.

²¹ Section 570.86(1), F.S.

²² Section 570.87, F.S.

The joint resolution also provides the ballot statement, which will appear on the November 2024 ballot if adopted by the Legislature, as follows:

AUTHORIZING LEGISLATURE TO EXEMPT TANGIBLE PERSONAL PROPERTY ON AGRICULTURAL LAND FROM TAXATION.—Proposing an amendment to the State Constitution to authorize the Legislature, beginning with the 2026 tax roll, to exempt tangible personal property located on land classified as agricultural, used on such property in the production of agricultural products or for agritourism activities, and owned by the landowner or leaseholder of the land from ad valorem taxation.

If approved by at least 60 percent of the electors, the proposed amendment applies beginning with the 2026 tax roll.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

The mandate provisions in Article VII, section 18 of the Florida Constitution, do not apply to joint resolutions.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

Article XI, s. 1 of the Florida Constitution authorizes the Legislature to propose amendments to the Florida Constitution by joint resolution approved by a three-fifths vote of the membership of each house. Article XI, s. 5(a) of the Florida Constitution requires the amendment be placed before the electorate at the next general election²³ held more than 90 days after the proposal has been filed with the Secretary of State or at a special election held for that purpose. Constitutional amendments submitted to the electors must be printed in clear and unambiguous language on the ballot.²⁴

²³ Section 97.021(16), F.S., defines "general election" as an election held on the first Tuesday after the first Monday in November in the even-numbered years, for the purpose of filling national, state, county, and district offices and for voting on constitutional amendments not otherwise provided for by law.

²⁴ Section 101.161(1), F.S.

Article XI, s. 5(d) of the Florida Constitution requires proposed amendments or constitutional revisions to be published in a newspaper of general circulation in each county where a newspaper is published. The amendment or revision must be published once in the 10th week and again in the 6th week immediately preceding the week the election is held.

Article XI, s. 5(e) of the Florida Constitution requires approval by 60 percent of voters for a constitutional amendment to take effect. The amendment, if approved, becomes effective on the first Tuesday after the first Monday in January following the election, or on such other date as may be specified in the amendment.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

The Revenue Estimating Conference has not yet reviewed this bill.

B. Private Sector Impact:

If approved by 60 percent of voters in November 2024, beginning with the 2026 tax roll, landowners with tangible personal property on agricultural land will be exempt from ad valorem taxes. This will result in an indeterminate positive fiscal impact as landowners take advantage of ad valorem tax savings.

C. Government Sector Impact:

Article XI, Section 5(d) of the Florida Constitution requires proposed amendments or constitutional revisions to be published in a newspaper of general circulation in each county where a newspaper is published. The amendment or revision must be published in the 10th week and again in the 6th week immediately preceding the week the election is held.

The Division of Elections (division) within the Department of State pays for publication costs to advertise all constitutional amendments in both English and Spanish,²⁵ typically paid from non-recurring General Revenue funds.²⁶ Accurate cost estimates for the next constitutional amendment advertising cannot be determined until the total number of amendments to be advertised is known and updated quotes are obtained from newspapers.

There is an unknown additional cost for the printing and distributing of the constitutional amendments, in poster or booklet form, in English and Spanish, for each of the 67 Supervisors of Elections to post or make available at each polling room or each voting site, as required by s. 101.171, F.S. Historically, the division has printed and distributed booklets that include the ballot title, ballot summary, text of the constitutional amendment, and, if applicable, the financial impact statement.

²⁵ Pursuant to Section 203 of the Voting Rights Act (52 U.S.C.A. § 10503)

²⁶ See, e.g., Ch. 2022-156, Specific Appropriation 3137, Laws of Fla.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This resolution amends section 3, Article VII of the Florida Constitution.

This resolution also creates a new section in Article XII of the Florida Constitution.

Additional Information:

A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

CS by Finance and Tax on February 20, 2024:

The CS revises the exemption to apply to tangible personal property used on the agricultural land in the production of agricultural products or for agritourism activities.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

429396

	LEGISLATIVE ACTION	
Senate		House
Comm: RCS	•	
02/20/2024	•	
	•	
	•	
	•	

The Committee on Finance and Tax (Collins) recommended the following:

Senate Amendment

2 3

5

6

7 8

9

10

1

Delete lines 76 - 117

4 and insert:

> classified as agricultural land, as specified by general law; used on such property in the production of agricultural products or for agritourism activities; and owned by the landowner or leaseholder of the agricultural land shall be exempt from ad valorem taxation.

(f) There shall be granted an ad valorem tax exemption for



real property dedicated in perpetuity for conservation purposes, including real property encumbered by perpetual conservation easements or by other perpetual conservation protections, as defined by general law.

(g) By general law and subject to the conditions specified therein, each person who receives a homestead exemption as provided in section 6 of this article; who was a member of the United States military or military reserves, the United States Coast Guard or its reserves, or the Florida National Guard; and who was deployed during the preceding calendar year on active duty outside the continental United States, Alaska, or Hawaii in support of military operations designated by the legislature shall receive an additional exemption equal to a percentage of the taxable value of his or her homestead property. The applicable percentage shall be calculated as the number of days during the preceding calendar year the person was deployed on active duty outside the continental United States, Alaska, or Hawaii in support of military operations designated by the legislature divided by the number of days in that year.

ARTICLE XII

SCHEDULE

Ad valorem exemption for tangible personal property on land classified as agricultural.—This section and the amendment to Section 3 of Article VII, which authorizes the Legislature to provide for a tax exemption for certain tangible personal property, apply beginning with the 2026 tax roll.

37 38

39

11

12

13

14

15 16

17

18

19 20

21

22

23

24

25

26

27

28

29

30

31

32

33

34

35

36

BE IT FURTHER RESOLVED that the following statement be placed on the ballot:



40	CONSTITUTIONAL AMENDMENT
41	ARTICLE VII, SECTION 3
42	ARTICLE XII
43	AUTHORIZING LEGISLATURE TO EXEMPT TANGIBLE PERSONAL
44	PROPERTY ON AGRICULTURAL LAND FROM TAXATION.—Proposing an
45	amendment to the State Constitution to authorize the
46	Legislature, beginning with the 2026 tax roll, to exempt
47	tangible personal property located on land classified as
48	agricultural, used on such property in the production of
49	agricultural products or for agritourism activities, and owned
50	by the landowner or leaseholder of the

Florida Senate - 2024 SJR 1560

By Senator Collins

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

2.5

26

27

2.8

14-01693A-24 20241560

Senate Joint Resolution

A joint resolution proposing an amendment to Section 3 of Article VII and the creation of a new section in Article XII of the State Constitution to authorize the Legislature, by general law, to exempt certain tangible personal property from ad valorem taxation.

Be It Resolved by the Legislature of the State of Florida:

That the following amendment to Section 3 of Article VII and the creation of a new section in Article XII of the State Constitution are agreed to and shall be submitted to the electors of this state for approval or rejection at the next general election or at an earlier special election specifically authorized by law for that purpose:

ARTICLE VII

FINANCE AND TAXATION

SECTION 3. Taxes; exemptions.-

- (a) All property owned by a municipality and used exclusively by it for municipal or public purposes shall be exempt from taxation. A municipality, owning property outside the municipality, may be required by general law to make payment to the taxing unit in which the property is located. Such portions of property as are used predominantly for educational, literary, scientific, religious or charitable purposes may be exempted by general law from taxation.
- (b) There shall be exempt from taxation, cumulatively, to every head of a family residing in this state, household goods and personal effects to the value fixed by general law, not less

Page 1 of 5

 ${\bf CODING:}$ Words ${\bf stricken}$ are deletions; words ${\bf \underline{underlined}}$ are additions.

Florida Senate - 2024 SJR 1560

14-01693A-24 20241560

than one thousand dollars, and to every widow or widower or person who is blind or totally and permanently disabled, property to the value fixed by general law not less than five hundred dollars.

32

34

35

38

39

42

46

49

53

55

56

57

- (c) Any county or municipality may, for the purpose of its respective tax levy and subject to the provisions of this subsection and general law, grant community and economic development ad valorem tax exemptions to new businesses and expansions of existing businesses, as defined by general law. Such an exemption may be granted only by ordinance of the county or municipality, and only after the electors of the county or municipality voting on such question in a referendum authorize the county or municipality to adopt such ordinances. An exemption so granted shall apply to improvements to real property made by or for the use of a new business and improvements to real property related to the expansion of an existing business and shall also apply to tangible personal property of such new business and tangible personal property related to the expansion of an existing business. The amount or limits of the amount of such exemption shall be specified by general law. The period of time for which such exemption may be granted to a new business or expansion of an existing business shall be determined by general law. The authority to grant such exemption shall expire ten years from the date of approval by the electors of the county or municipality, and may be renewable by referendum as provided by general law.
- (d) Any county or municipality may, for the purpose of its respective tax levy and subject to the provisions of this subsection and general law, grant historic preservation ad

Page 2 of 5

CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2024 SJR 1560

14-01693A-24 20241560

59

60

61

62

63

64 65

66

67

68

69

70

71

72

73

74

75

76

78

79

80

81

82

8.3

84

85

86

valorem tax exemptions to owners of historic properties. This exemption may be granted only by ordinance of the county or municipality. The amount or limits of the amount of this exemption and the requirements for eligible properties must be specified by general law. The period of time for which this exemption may be granted to a property owner shall be determined by general law.

- (e) By general law and subject to conditions specified therein:
- (1) Twenty-five thousand dollars of the assessed value of property subject to tangible personal property tax shall be exempt from ad valorem taxation.
- (2) The assessed value of solar devices or renewable energy source devices subject to tangible personal property tax may be exempt from ad valorem taxation, subject to limitations provided by general law.
- (3) Tangible personal property that is located on property classified as agricultural land, as specified by general law, and owned by the landowner or leaseholder of the agricultural land shall be exempt from ad valorem taxation.
- (f) There shall be granted an ad valorem tax exemption for real property dedicated in perpetuity for conservation purposes, including real property encumbered by perpetual conservation easements or by other perpetual conservation protections, as defined by general law.
- (g) By general law and subject to the conditions specified therein, each person who receives a homestead exemption as provided in section 6 of this article; who was a member of the United States military or military reserves, the United States

Page 3 of 5

 ${\bf CODING:}$ Words ${\bf stricken}$ are deletions; words ${\bf \underline{underlined}}$ are additions.

Florida Senate - 2024 SJR 1560

14-01693A-24 20241560 Coast Guard or its reserves, or the Florida National Guard; and who was deployed during the preceding calendar year on active 90 duty outside the continental United States, Alaska, or Hawaii in support of military operations designated by the legislature shall receive an additional exemption equal to a percentage of the taxable value of his or her homestead property. The 93 applicable percentage shall be calculated as the number of days during the preceding calendar year the person was deployed on active duty outside the continental United States, Alaska, or 96 Hawaii in support of military operations designated by the legislature divided by the number of days in that year. 99 ARTICLE XII SCHEDULE 100 101 Ad valorem exemption for tangible personal property on land 102 classified as agricultural.-This section and the amendment to Section 3 of Article VII, which authorizes the Legislature to 103 104 provide for a tax exemption for certain tangible personal 105 property applies beginning with the 2026 tax roll. 106 107 BE IT FURTHER RESOLVED that the following statement be 108 placed on the ballot: 109 CONSTITUTIONAL AMENDMENT 110 ARTICLE VII, SECTION 3 111 ARTICLE XII 112 AUTHORIZING LEGISLATURE TO EXEMPT TANGIBLE PERSONAL 113 PROPERTY ON AGRICULTURAL LAND FROM TAXATION.-Proposing an 114 amendment to the State Constitution to authorize the 115 Legislature, beginning with the 2026 tax roll, to exempt tangible personal property located on land classified as 116

Page 4 of 5

CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2024 SJR 1560

14-01693A-24 20241560__ 117 agricultural and owned by the landowner or leaseholder of the 118 land from ad valorem taxation.

Page 5 of 5

 ${\bf CODING:}$ Words ${\bf stricken}$ are deletions; words ${\bf \underline{underlined}}$ are additions.



The Florida Senate

Committee Agenda Request

То:	Senator Blaise Ingoglia, Chair Committee on Finance and Tax			
Subject:	mmittee Agenda Request			
Date:	January 17, 2024			
I respectfully request that Senate Bill #1560 , relating to Ad Valorem Taxation Exemptions, be placed on the:				
	committee agenda at your earliest possible convenience.			
\boxtimes	next committee agenda.			

Senator Jay Collins Florida Senate, District 14

The Florida Senate 1560 SB APPEARANCE RECORD Bill Number or Topic Deliver both copies of this form to Senate professional staff conducting the meeting Amendment Barcode (if applicable) **Address** Street 32301 State City Zip OR Waive Speaking: Speaking: Information Against PLEASE CHECK ONE OF THE FOLLOWING: I am appearing without am a registered lobbyist, I am not a lobbyist, but received

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. add fisenate.

representing:

Farm Bureau Ed

This form is part of the public record for this meeting.

compensation or sponsorship.

S-001 (08/10/2021)

something of value for my appearance

(travel, meals, lodging, etc.),

sponsored by:

7110174	ADDEADANCE	DECORD	CTO 15(0
Meeting Date Finance 8 Tax	APPEARANCE Deliver both copies of the Senate professional staff conductions and the senate professional staff conductions are senated by the senated profession staff conductions are senated	his form to	Bill Number or Topic
Name Tripp Hunter		Phone850	Amendment Barcode (if applicable)
Address 19 S Marce St.		Email	F.
Street City State Speaking: For Against	3730) Zip Information OR	Waive Speaking:	In Support. Against
	PLEASE CHECK ONE OF T	HE FOLLOWING:	·
I am appearing without compensation or sponsorship.	I am a registered lobbyis representing:	egetable Assn	l am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules, df (fisenate.gov)

This form is part of the public record for this meeting.

APPEARANCE RECORD

1560

Bill Number or Topic

Meeting Date

2/20/2024

	Meeting Date	Deliver b	oth copies of this	form to	
Finar	nce and Tax	Senate professio	nal staff conduction	ng the meeting	
-	Committee				Amendment Barcode (if applicable)
Name	Izzy Garbarino			Phone	-617-7700
Address	400 S Monroe	Street PL 10		Email	
	Tallahassee	FL	32399	===	
	City	State	Zip		
	Speaking: For	Against Information	OR	Vaive Speaking:	In Support Against
		PLEASE CHECK	ONE OF THE	FOLLOWING:	
	n appearing without mpensation or sponsorship.	l am a regi representi	stered lobbyist, ng:		I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.),
		FL Dept. o	of Agricultu	е	sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules, pdf (flsenate.gov)

This form is part of the public record for this meeting.

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepared By: The Professional Staff of the Committee on Finance and Tax							
BILL:	SB 7076							
INTRODUCER:	Finance and Tax Committee							
SUBJECT:	Transportation Network Companies							
DATE:	February 21, 2	2024	REVISED: _					
ANAL' 1. <u>Byrd</u>		STAFF Khan	DIRECTOR	REFERENCE	ACTION FT Submitted as Comm. Bill/Fav			

I. Summary:

SB 7076 prohibits an airport or a seaport from charging a TNC a pickup fee for a prearranged ride requested within 60 minutes before the time the rider enters the TNC vehicle which is greater than the lowest pickup fee charged to a taxicab company.

The bill takes effect July 1, 2024.

II. Present Situation:

In 2017, the Legislature established a regulatory framework for transportation network companies (TNCs). A TNC is an entity that uses a digital network to connect a rider to a TNC driver, who provides prearranged rides. A TNC is not deemed to own, control, operate, direct, or manage the TNC vehicles or TNC drivers that connect to its digital network, except where agreed to by written contract, and is not a taxicab association. TNCs also do not include entities that arrange medical transportation for individuals qualifying for Medicaid or Medicare pursuant to a contract with the state or a managed care organization.

A rider uses a digital network to connect with a TNC driver to obtain a prearranged ride between points chosen by the rider. A TNC driver receives connections to potential riders from a TNC and uses a TNC vehicle to offer or provide a prearranged ride through a digital network, in return for compensation. Law specifies that a TNC vehicle must be owned, leased, or otherwise authorized to be used by the TNC driver. Additionally, current law specifies that a taxicab or jitney is not a TNC vehicle.

A prearranged ride is the transportation of a rider by a TNC driver. It begins when a TNC driver accepts a ride requested by a rider through a digital network, continues through transport, and ends when the last rider exits from and is no longer occupying the TNC vehicle. A prearranged

¹ Section 627.748, F.S.

² The term "digital network" means any online-enabled technology application service, website, or system offered or used by a transportation network company which enables the prearrangement of rides with transportation network company drivers.

ride does not include a taxicab or street hail³ service and does not include ridesharing,⁴ carpool,⁵ or any other type of service in which the driver receives a fee that does not exceed the driver's cost to provide the ride. TNC drivers are prohibited from soliciting or accepting street hails.

If a fare is collected from a rider, the TNC must disclose to the rider the fare or fare calculation method on its website or within the online-enabled technology application service before the beginning of the prearranged ride. If the fare is not disclosed, the rider must have the option to receive an estimated fare before the beginning of the prearranged ride. The receipt must list the origin and destination of the ride, the total time and distance of the ride, and the total fare paid.

The law preempts counties, municipalities, special districts, airport authorities, port authorities, or other local governmental entities or subdivisions from:

- imposing a tax on or requiring a license for TNCs if such tax or license relates to providing prearranged rides,
- subjecting TNCs to any rate, entry, operation, or other requirement of the county, municipality, special district, airport authority, port authority, or other local governmental entity or subdivision, or
- requiring TNCs to obtain a business license or any other type of similar authorization to operate within the local governmental entity's jurisdiction.

Airports and seaports may charge taxicab companies and TNCs reasonable pickup fees for use of the airport's or seaport's facilities. The fees charged to TNCs must be consistent with any pickup fees charged to taxicab companies. Airports and seaports may also designate locations for staging, pickup, and other similar operations.

III. Effect of Proposed Changes:

The bill prohibits an airport or a seaport from charging a TNC a pickup fee for a prearranged ride requested within 60 minutes before the time the rider enters the TNC vehicle which is greater than the lowest pickup fee charged to a taxicab company.

The bill takes effect July 1, 2024.

³ The term "street hail" means an immediate arrangement on a street with a driver by a person using any method other than a digital network to seek immediate transportation.

⁴ Section 341.031, F.S., defines "ridesharing" as an arrangement between persons with a common destination, or destinations, within the same proximity, to share the use of a motor vehicle on a recurring basis for round-trip transportation to and from their place of employment or other common destination. For purposes of ridesharing, employment shall be deemed to commence when an employee arrives at the employer's place of employment to report for work and shall be deemed to terminate when the employee leaves the employer's place of employment, excluding areas not under the control of the employer. However, an employee shall be deemed to be within the course of employment when the employee is engaged in the performance of duties assigned or directed by the employer, or acting in the furtherance of the business of the employer, irrespective of location.

⁵ Section 450.28, F.S., defines "carpool" as an arrangement made by the workers using one worker's own vehicle for transportation to and from work and for which the driver or owner of the vehicle is not paid by any third person other than the members of the carpool.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

This bill does not require counties or municipalities to spend funds, limit their authority to raise revenue, or reduce the percentage of a state tax shared with them as specified in Article VII, section 18 of the Florida Constitution. Therefore, the provisions of Article VII, section 18 of the Florida Constitution may not apply.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

The bill does not create or raise a state tax or fee. Therefore, the requirements of Art. VII, s. 19 of the Florida Constitution do not apply.

E. Other Constitutional Issues:

None identified.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

The bill may require airports or seaports to change their administration of pickup fees.

C. Government Sector Impact:

None.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. **Statutes Affected:**

This bill substantially amends section 627.748 of the Florida Statutes:

Additional Information: IX.

Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.) A.

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

FOR CONSIDERATION By the Committee on Finance and Tax

593-03325C-24 20247076pb A bill to be entitled

10

11

12

13 14

15

16 17

18

19

20

21

22

23

24

2.5

An act relating to transportation network companies; amending s. 627.748, F.S.; prohibiting an airport or a seaport from charging a transportation network company pickup fees for a certain purpose which are greater than a certain amount; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraph (b) of subsection (17) of section 627.748, Florida Statutes, is amended to read: 627.748 Transportation network companies.-

(17) PREEMPTION.-

(b) This subsection does not prohibit an airport or a seaport from charging reasonable pickup fees consistent with any pickup fees charged to taxicab companies at that airport or seaport for their use of the airport's or seaport's facilities or prohibit the airport or seaport from designating locations for staging, pickup, and other similar operations at the airport or seaport. However, an airport or a seaport may not charge a TNC a pickup fee for a prearranged ride requested within 60 minutes before the time the rider enters the TNC vehicle which is greater than the lowest pickup fee charged to a taxicab company.

Section 2. This act shall take effect July 1, 2024.

Page 1 of 1 CODING: Words stricken are deletions; words underlined are additions.

APPEARANCE RECORD

SPB	7076
-----	------

Bill Number or Topic

Meeting Date
Finance of Tax

Committee

Deliver both copies of this form to Senate professional staff conducting the meeting

	Committee				Amend	lment Barcode (if applicable)
Name	Javier Co	orreoso		Phone	305-495-1	101
Address	Street NW	th st si	HC 1220	Email _	Torreoso	O Wer. com
	Miami	PC.	33176		* - /	
	City	State	Zip			
	Speaking: For	Against Infor	rmation OR	Waive Speal	king:	Against
		PLEASI	CHECK ONE OF T	HE FOLLOWII	NG:	
	n appearing without npensation or sponsorship.	r	am a registered lobbyist epresenting:		somethi	a lobbyist, but received ng of value for my appearance neals, lodging, etc.), ed by:
				- 12 mg		

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. pdf If senate.

This form is part of the public record for this meeting.

SPB 7076

2-20-24 APPEARANCE RECORD Bill Number or Topic Meeting Date Deliver both copies of this form to F&T Senate professional staff conducting the meeting Amendment Barcode (if applicable) Committee 850-528-2692 Bill Johnson Phone Name bjohnson@mlbair.com 4108 Rampart Drive Address Street 32317 FI Tallahassee City State Zip Waive Speaking: In Support Against OR Speaking: For Against Information PLEASE CHECK ONE OF THE FOLLOWING: I am appearing without



I am a registered lobbyist, representing:

Melbourne Orlando International Airport

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules pdf (fisenate.gov)

This form is part of the public record for this meeting.

compensation or sponsorship.

2/20/2024 Meeting Date Finance & Tax	APPEARANCE Deliver both copies of the Senate professional staff condu	nis form to	PCB 7076 Bill Number or Topic
Name Committee	ibault Dlud		Amendment Barcode (if applicable) 7-825-7243 Hibart @ Goaa. 079
Address the Jett Street City	Fuqua Blud FL. 32327 State Zip	Email Evin	Misabile goder. Org
Speaking: For	Against Information OR	Waive Speaking:	In Support Against
	PLEASE CHECK ONE OF TI	HE FOLLOWING:	
I am appearing without compensation or sponsorship.	I am a registered lobbyist representing:	,	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. of fisenate.

This form is part of the public record for this meeting.

02/20/24

APPEARANCE RECORD

7076

Meeting Date

Finar	nce and Tax		both copies of this form ional staff conducting t		Bill Number of Topic
	Committee				Amendment Barcode (if applicable)
Name	Chad Rosenst	tein - Florida Airpo	rts Council	Phone (407)	745-4161
Address		Avenue, Suite 70)8	Email	
	Orlando Orlando	FL	32822		
	City	State	Zip		
	Speaking: For	Against Information	OR Wa	ive Speaking:] In Support
		PLEASE CHEC	K ONE OF THE F	OLLOWING:	
I I I W	n appearing without mpensation or sponsorship.	l am a reg represent	gistered lobbyist, ting:		I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules, pdf (fisenate, gov)

This form is part of the public record for this meeting.

The Florida Senate 7076 APPEARANCE RECORD Bill Number or Topic Deliver both copies of this form to Senate professional staff conducting the meeting Amendment Barcode (if applicable) Committee Kunde Email Chandle ef Chamber. Com Address Waive Speaking: In Support Information Speaking: Against PLEASE CHECK ONE OF THE FOLLOWING:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. pdf (fisenate.gov)

Florida Chamber of Lommerce

This form is part of the public record for this meeting.

I am appearing without

compensation or sponsorship.

5-001 (08/10/2021)

I am not a lobbyist, but received

(travel, meals, lodging, etc.),

sponsored by:

something of value for my appearance

APPEARANCE RECORD

7076

Finance & Tax	Deliver both copies of this form to Senate professional staff conducting the meetir
manie 7 191	

Bill Number or Topic

Fir	rance }	lax		Senate profession	onal staff conduct	ing the meeting	ing	
		mittee	=======================================				Amendment Barcode (if applicable)	
Name	Adam	Basford				Phone	e <u></u>	
	516	IV Ada	ms St				abortist in -0	
Address	Street	TO ITCA	ms or			Email	a basford a aif.com	_
	Tallaho	issee	F	L	32301			
	City		State		Zip			
	Speaking	g: For	Against	Information	OR	Waive Spea	eaking: In Support Against	
				PLEASE CHEC	K ONE OF TH	E FOLLOWI	VING:	
	m appearing wi mpensation or			I am a regirepresenti		ries	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:	
				ON Plan	ida			

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. of Ilsenate. ov

This form is part of the public record for this meeting.

The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepared By: The Professional Staff of the Committee on Finance and Tax						
BILL:	SB 7074						
INTRODUCER:	Finance and	Tax Con	nmittee				
SUBJECT:	Taxation						
DATE:	February 21	, 2024	REVISED:				
ANAL	YST	STAFF Khan	DIRECTOR	REFERENCE	ACTION FT Submitted as Comm. Bill/Fav		

I. Summary:

SB 7074:

- Temporarily exempts from the sales and use tax:
 - o "Back-to-School" items including certain clothing, school supplies, learning aids and puzzles, and personal computers from July 29, 2024, through August 11, 2024.
 - o "Disaster Preparedness" items and supplies necessary for the evacuation of pets, and common household consumable items from June 1, 2024, through June 14, 2024, and from August 24, 2024, through September 6, 2024.
 - Specific admissions, boating and water activity supplies, camping supplies, fishing supplies, general outdoor supplies, residential pool supplies, children's toys, and children's athletic equipment from July 1, 2024, through July 31, 2024.
 - o Certain tools and safety equipment from September 1, 2024, through September 7, 2024.
- The bill makes the following changes to the ad valorem property tax:
 - Extends the time in which a property owner may begin rebuilding homestead property and continue to maintain homestead property tax benefits from 3 years to 5 years.
 - Extends the date in which tangible personal property of an electric utility is deemed substantially completed.
 - o Increases the value of the ad valorem tax exemption for disabled ex-servicemembers from \$5,000 to \$10,000.
 - Relieves property tax taxpayers from owing back taxes under certain circumstances; requires the Department of Revenue to produce multi-language forms if requested by a property appraiser; and requires property appraisers to include specific additional information in a notice of tax lien served upon an owner.
 - Expands the ad valorem tax benefits for renewable energy source devices to include facilities used to capture and convert biogas to Renewable Natural Gas.
- The bill makes the following changes to the **corporate income tax**:
 - o Adopts the internal revenue code as it existed on January 1, 2024.
 - o Creates a tax credit for corporations who employ persons with unique abilities.

 Allows qualifying railroads to apply for corporate income tax credit after the end of the applicant's taxable year, expands who a credit may be transferred to, and makes other administrative changes.

- The bill makes the following changes to the **insurance premiums tax**:
 - o Exempts flood insurance policies for 1 year.
 - Requires insurers to provide a credit to policyholders for certain insurance policies on residential dwellings for 1 year and allows insurers to take a credit against their Insurance Premium Tax liability by the amount credited to policyholders.
 - Creates a 1-year state fire marshal assessment and surcharge holiday, and Florida Insurance Guaranty Association assessment credit.
- The bill makes the following changes to the **documentary stamp tax**:
 - Exempts the tax imposed on certain notes and obligations, valued no greater than \$3,500, when given to an alarm system contractor.
 - Reduces the maximum amount of documentary stamp tax imposed on Home Equity Conversion Mortgages.
- Other changes made by the bill include:
 - o Increasing the cap for the Strong Families Tax Credit program from \$20 million to \$40 million beginning in Fiscal Year 2024-2025.
 - Establishing the date in which a taxpayer may submit an application to the Department of Revenue for an allocation for a Strong Families Tax Credit and provides that the increased allocation limit for Fiscal Year 2024-2025 may be applied for beginning July 1, 2024.
 - Amending the criteria the Department of Children and Families must follow when designating an eligible charitable organization.
 - o Increasing the allowance provided to dealers for the collection and remittance of the sales tax from a maximum of \$30 to \$45.
 - Granting an automatic extension of the due date for a corporation or a retail dealer to file corporate income tax or sales and use tax returns and tax remittances during a federally declared disaster or a state of emergency.
 - o Making permanent the distributions from the sales and use tax which must be used for certain thoroughbred breeding and racing purposes.
 - Changing the minimum vote threshold needed for the approval of a referendum to levy the Local Option Food and Beverage tax in certain cities or towns.
 - Allowing the Indigent Care and Trauma Center Surtax to be levied in a county that is consolidated with one or more of its municipalities.
 - Limiting to 25 percent the amount of tourist development tax revenues collected which may be used for a single project.
 - Providing for a \$15 million annual distribution from the Alcoholic Beverage Taxes to the Sylvester Comprehensive Cancer Center, University of Florida Shands Cancer Center, and Mayo Clinic Cancer Center until 2054.

The bill reduces revenues in total by \$901.0 million, which is the sum of \$235.1 million (recurring), and \$665.9 million (pure nonrecurring in Fiscal Year 2024-2025 and reductions resulting from certain impacts in future years). **See Section V. Fiscal Impact Statement for additional information.**

Except as otherwise provided, the bill takes effect July 1, 2024.

II. Present Situation:

Overview of Florida Sales and Use Tax

Florida levies a 6 percent tax on the sale or rental of most items of tangible personal property, admissions, transient rentals, and a limited number of services, as well as a 4.5 percent tax on commercial leases. Sales tax is added to the price of the taxable good or service and collected from the purchaser at the time of sale.

Counties are authorized to impose local discretionary sales surtaxes in addition to the state sales tax.⁶ A surtax applies to "all transactions ... subject to the state tax ... on sales, use, services, rentals, admissions, and other transactions" The discretionary sales surtax rates currently levied vary by county in a range of 0.5 to 1.5 percent.⁸

Overview of Florida Property Tax

The ad valorem tax or "property tax" is an annual tax levied by counties, municipalities, school districts, and some special districts. The tax is based on the taxable value of property as of January 1 of each year. The property appraiser annually determines the "just value" of property within the taxing authority and then applies relevant exclusions, assessment limitations, and exemptions to determine the property's "taxable value." Property tax bills are mailed in November of each year based on the previous January 1 valuation. Taxes are due by March 31 of the following year, but taxpayers receive a discount if they pay early. 12

¹ Section 212.05(1)(a)1.a., F.S.

² Section 212.04(1)(b), F.S.

³ Section 212.03(1)(a), F.S.

⁴ Section 212.031, F.S. The 4.5 percent rate is required to be reduced to 2 percent beginning the second month after the Department of Revenue is notified by the Office of Economic and Demographic Research that the Unemployment Compensation Trust Fund balance exceeds \$4,071,519,600. Which is currently estimated to be met in March 2024. See The Office of Economic and Demographic Research, Florida Legislature, *Unemployment Compensation Trust Fund*, January 2024, *available at* http://edr.state.fl.us/Content/conferences/unemployment-compensation-trust-fund/January2024ForecastSummary.pdf (last visited Feb. 14, 2024).

⁵ Section 212.07(2), F.S.

⁶ Section 212.055, F.S.

⁷ Section 212.054(2)(a), F.S.

⁸ FLA. DEP'T OF REVENUE, *Discretionary Sales Surtax Information for Calendar Year* 2024, available at https://floridarevenue.com/Forms_library/current/dr15dss.pdf (last visited Feb. 14, 2024).

⁹ Both real property and tangible personal property are subject to tax. Section 192.001(12), F.S., defines "real property" as land, buildings, fixtures, and all other improvements to land. Section 192.001(11)(d), F.S., defines "tangible personal property" as all goods, chattels, and other articles of value capable of manual possession and whose chief value is intrinsic to the article itself.

¹⁰ Property must be valued at "just value" for purposes of property taxation, unless the Florida Constitution provides otherwise. FLA. CONST. art VII, s. 4. Just value has been interpreted by the courts to mean the fair market value that a willing buyer would pay a willing seller for the property in an arm's-length transaction. *See, e.g., Walter v. Schuler*, 176 So. 2d 81 (Fla. 1965); *Deltona Corp. v. Bailey*, 336 So. 2d 1163 (Fla. 1976); *S. Bell Tel. & Tel. Co. v. Dade Cnty.*, 275 So. 2d 4 (Fla. 1973).

¹¹ See ss. 192.001(2) and (16), F.S.

¹² Section 197.162, F.S.; *see also* Fla. Dep't of Revenue, *Tax Collector Calendar*, *available at* https://floridarevenue.com/property/Documents/tccalendar.pdf (last visited Feb. 14, 2024).

The Florida Constitution prohibits the state from levying ad valorem taxes¹³ and limits the Legislature's authority to provide for property valuations at less than just value, unless expressly authorized.¹⁴

Overview of Florida Corporate Income Tax

Florida levies a 5.5 percent tax on certain income of corporations and financial institutions doing business in Florida. ¹⁵ Florida utilizes the taxable income determined for federal income tax purposes as a starting point to determine the total amount of Florida corporate income tax due. ¹⁶ This means that a corporation paying taxes in Florida generally receives the same benefits from deductions allowed when determining taxable income for federal tax purposes as it does when determining taxable income for state taxation purposes.

Florida provides various tax benefits for certain corporate activities. These tax benefits take the form of subtractions, which reduce the amount of income that is subject to tax, exemptions, which prohibit taxation on certain levels of income, and tax credits, which are a dollar-for-dollar reduction of a corporation's tax liability.

Overview of Florida Documentary Stamp Tax

Florida levies a documentary stamp tax on certain documents executed, delivered, or recorded in Florida. The most common examples are documents that transfer an interest in Florida real property, such as deeds and mortgages, and written obligations to pay money, such as promissory notes.¹⁷

The tax on deeds and other documents related to real property is 70 cents per \$100,¹⁸ and the tax on written obligations to pay money is 35 cents per \$100.¹⁹ The tax levied on written obligations to pay money may not exceed \$2,450.²⁰

Overview of Insurance Premium Tax

Florida imposes a 1.75 percent tax on most Florida insurance premiums, a 1 percent tax on annuity premiums; and a 1.6 percent tax on self-insurers. ²¹ In addition, some insurers pay a retaliatory tax to the extent the insurer's state of domicile would impose a greater tax burden than Florida imposes.

¹³ FLA. CONST. art. VII, s. 1(a).

¹⁴ See FLA. CONST. art. VII, s. 4.

¹⁵ Section 220.11(2), F.S.

¹⁶ Section 220.12, F.S.

¹⁷ Fla. Dep't of Revenue, *Florida Documentary Stamp Tax, available at* https://floridarevenue.com/taxes/taxesfees/pages/doc_stamp.aspx (last visited Feb. 19, 2024).

¹⁸ Section 201.02(1)(a), F.S.

¹⁹ Sections 201.07 and 201.08(1)(b), F.S.

²⁰ Section 201.08(1)(a), F.S.

²¹ Sections 624.509, F.S. and s. 624.4621, F.S.

Specific current law discussion related to the provisions of bill are provided in Section III. Effects of Proposed Changes.

III. Effect of Proposed Changes:

Section 1 – Tourist Development Tax Project Expenditure Limitation

Present Situation

Counties are authorized to levy five separate taxes on transient rental transactions (tourist development taxes or TDTs).²² Depending on a county's eligibility to levy such taxes, the maximum potential tax rate varies:

- The original TDT may be levied at the rate of 1 or 2 percent.²³
- An additional 1 percent tax may be levied by counties who have previously levied the original TDT at least three years.²⁴
- A high tourism impact tax may be levied at an additional 1 percent. 25
- A professional sports franchise facility tax may be levied up to an additional 1 percent. 26
- An additional professional sports franchise facility tax no greater than 1 percent may be imposed by a county that has already levied the professional sports franchise facility tax.²⁷

Each county that levies tourist development taxes is required to have a tourist development council consisting of county residents who are appointed by the county governing board. The tourist development council makes recommendations to the county governing board for the effective operation of special projects or for uses of the TDT revenue.²⁸

Additionally, for the original 1 or 2 percent TDT, the tourist development council must submit a tourist development plan to the governing board of the county. The plan must be submitted before a referendum to enact or renew the ordinance levying the tax.²⁹ The plan must include:

- The anticipated net tax revenue to be derived by the county for the two years following the tax levy.
- The tax district in which the enactment or renewal of the ordinance levying and imposing the TDT is proposed.
- A list of the proposed uses of the tax by specific project or special use and the approximate cost or expense allocation for each specific project or special use.³⁰

²² Section 125.0104, F.S. "Transient rental" is consider to be the rental or lease of any accommodation for a term of six months or less. *See* s. 125.0104(3)(a)1., F.S.

²³ Section 125.0104(3)(c), F.S. Sixty-two of the 67 counties levy this tax. Each levies the maximum rate of 2 percent.

²⁴ Section 125.0104(3)(d), F.S. Fifty-six of the eligible 59 counties levy this tax.

²⁵ Section 125.0104(3)(m), F.S. Ten of the 14 eligible counties levy this tax.

²⁶ Section 125.0104(3)(1), F.S. Forty-six of the 67 counties levy this tax.

²⁷ Section 125.0104(3)(n), F.S. Thirty-six of the eligible 65 counties levy this tax.

²⁸ Section 125.0104(4)(e), F.S.

²⁹ Section 125.0104(4)(c), F.S. The provisions found in s. 125.0104(4)(a)-(d), F.S., do not apply to the additional 1% tax, high tourism impact tax, the professional sports franchise facility tax, or the additional professional sports franchise facility tax.

³⁰ *Id*.

After submission of the plan to the governing board of the county, the governing board must adopt the plan as part of the ordinance levying the tax.³¹ The ordinance must be approved by a countywide referendum held at a general election.³² The plan may not be substantially amended after the enactment or renewal of the ordinance levying the TDT, except by ordinance enacted by an affirmative vote of a majority plus one additional member of the governing board.³³

The revenues derived from TDTs may be used for:³⁴

- The acquisition, construction, extension, enlargement, remodeling, repair, improvement, maintenance, operation, or promotion of certain publicly owned convention centers, sports stadiums, sports arenas, coliseums, auditoriums, aquariums, or museums. Revenue may also be used to secure revenue bonds for these purposes.
- Promoting certain publicly owned zoos. Revenue may also be used to secure revenue bonds for this purpose.
- Promoting and advertising tourism.
- Funding convention bureaus, tourist bureaus, tourist information centers, and news bureaus
 as county agencies, or by contract with chambers of commerce or similar associations in the
 county.
- Financing beach park facilities or beach, channel, estuary, or lagoon improvement, maintenance, renourishment, restoration, and erosion control.³⁵ Revenue may also be used to secure revenue bonds for these purposes.
- In counties with populations less than 950,000, the acquisition, construction, extension, enlargement, remodeling, repair, or improvement, maintenance, operation, or promotion of certain publicly owned zoos, fishing piers, or nature centers.
- If certain requirements are met, acquiring, constructing, extending, enlarging, remodeling, repairing, improving, maintaining, operating, or financing public facilities³⁶ if the public facilities are needed to increase tourist-related business activities and are recommended by the county tourist development council.
- If certain requirements are met, reimbursing public safety expenses, including emergency
 medical and law enforcement services, which are needed to address impacts related to
 increased tourism and visitors to an area.

Proposed Changes

The bill prohibits a tourist development plan from allocating more than 25 percent of the tax revenue received for a fiscal year to fund an individual project unless the governing board of the county approves the use by a supermajority vote.

³¹ Section 125.0104(4)(d), F.S.

³² Sections 125.0104(4)(a) and (6), F.S.

³³ Section 125.0104(4)(d), F.S.

³⁴ Section 125.0104(5), F.S.

³⁵ In counties with populations less than 100,000, up to 10 percent of TDT revenues may be used for financing beach park facilities. *See* s. 125.0104(5)(a)5., F.S.

³⁶ Public facilities include major capital improvements that have a life expectancy of 5 or more years, including, but not limited to, transportation, sanitary sewer, solid waste, drainage, potable water, and pedestrian facilities. *See* s. 125.0104(5)(a)6., F.S.

Sections 2 and 3 – Construction Work in Progress

Present Situation

Personal property, for property tax purposes, is divided into four categories: household goods, intangible personal property, inventory, and tangible personal property.³⁷

Tangible personal property is assessed at just value on January 1, except for "construction work in progress" if it is not substantially completed.³⁸ "Construction work in progress" is deemed substantially completed when it is connected with the preexisting, taxable, operational system or facility.³⁹

"Tangible personal property" means all goods, chattels, and other articles of value capable of manual possession and whose chief value is intrinsic to the article itself. Excluded from the definition are motor vehicles, boats, airplanes, trailers, trailer coaches and mobile homes, which are subject to a license tax, and inventory and household goods. 40

"Construction work in progress" consists of those items of tangible personal property commonly known as fixtures, machinery, and equipment when in the process of being installed in new or expanded improvements to real property and whose value is materially enhanced upon connection or use with a preexisting, taxable, operational system or facility.⁴¹

Proposed Changes

The bill establishes the date in which tangible personal property constructed or installed by an electric utility is deemed substantially completed to be the earlier of:

- When all permits or approvals required for commercial operation have been received or approved; or
- One year after being connected to preexisting, taxable, operational system or facility.

These changes first apply to the 2024 tax roll.

Sections 4, 11, and 12 – Extend the Time to Commence Rebuild of Homestead Property Damaged or Destroyed

Present situation

Homestead Exemption for Damaged Property

When homestead property is damaged or destroyed by misfortune or calamity and the property is uninhabitable on January 1 after the damage or destruction occurs, a property may continue to receive a homestead exemption if:

³⁷ Section 192.001(11), F.S.

³⁸ Section 192.042(2), F.S.

³⁹ Section 192.001(11)(d). F.S.

⁴⁰ *Id*.

⁴¹ *Id*.

• The property owner notifies the property appraiser that he or she intends to repair or rebuild the property and live in the property as his or her primary residence after the property is repaired or rebuilt.

- The property owner does not claim a homestead exemption on any other property or otherwise violate the requirements for homestead exemption.
- The property owner begins repairing or rebuilding the homestead property within 3 years after January 1 following the damage or destruction. 42

Assessment of Damaged Homestead Property

Under current law, changes, additions, or improvements to homestead property are assessed at just value on January 1 after the changes, additions, or improvements are substantially completed.

However, changes, additions, or improvements that replace all or a portion of homestead property damaged or destroyed by misfortune or calamity, including ancillary improvements, shall be assessed upon substantial completion using the homestead property's assessed value as of the January 1 immediately before the date on which the damage or destruction was sustained, which may be grown in intervening years. Homestead property is eligible for such assessment if:

- The square footage of the homestead property as changed or improved does not exceed 110 percent of the square footage of the homestead property before the damage or destruction; or
- The total square footage of the homestead property as changed or improved does not exceed 1,500 square feet.

Property changed or improved in excess of these thresholds must be assessed at just value.

The changes, additions, or improvements must be commenced within 3 years after the January 1 following the damage or destruction of the homestead.⁴³

Proposed changes

The bill extends from 3 years to 5 years the time in which commencement to rebuild homestead property must begin to maintain a "pre-damage" assessment and exemption.

These changes first apply to the 2025 tax roll.

Sections 4, 5, 6, 9, 10, 12, 13, 14, and 17 – Property Tax Payment Relief and Notification Requirements

Present Situation

Errors in Property Assessment

Errors made in the assessment of homestead, non-homestead residential, and nonresidential property may be corrected in the following ways:

⁴² Section 196.031(7), F.S.

⁴³ Section 193.155(4), F.S.

 Errors which are due to a material mistake of fact concerning an essential characteristic of the property require the recalculation of the just value and assessed value for every year in which the error existed, including the year in which the mistake occurred.⁴⁴

- Changes, additions, or improvements to the property that are not assessed at just value as of
 the first January 1 after they were substantially completed, requires the property appraiser to
 determine the just value for such changes, additions, or improvements for the year they were
 substantially completed. Assessments for subsequent years shall be corrected in a manner
 consistent with annual assessment limitations provided under the law.⁴⁵
- An assessment for property which was not taxed, in other words, property that "escaped taxation," may be corrected by one of the methods described above. 46

Florida courts have upheld the authority of the Legislature, through appropriate legislation, to provide for the collection of back taxes on taxable property that has escaped taxation for previous years through an error of the property appraiser or the failure of the property owner to properly pay. When a property has escaped taxation, assessments for back taxes may only be made for periods within the previous 3 years. To settle the question of the meaning of "escaped taxation," The Florida Supreme Court held, "[p]roperty has 'escaped taxation,' for purposes of statute permitting appraisers to assess back taxes, when it is not taxed, not when it is under-taxed because of a mistaken under-valuation."

Improper Receipt of an Assessment Limitation

The homestead assessment limitation known as "Save Our Homes," limits the amount by which the property's assessed value may increase annually to the lessor of 3 percent or the change in the consumer price index during the previous calendar year. The Save Our Homes limitation is applied to the assessment made for school districts and non-school districts.

The amount by which non-homestead residential and nonresidential property may increase from the prior assessment is limited to 10 percent of the prior year. This limitation is applied only to non-school district assessments.⁵¹

Upon a determination by the property appraiser, a person improperly receiving an assessment limitation on homestead, non-homestead residential, and nonresidential property for any year within the prior 10 years will receive a notice of intent to record a tax lien against any property in the county owned by the person. The notice must identify the property. Such property that is situated in this state is subject to payment of the unpaid taxes, plus a penalty of 50 percent of the unpaid taxes for each year and 15 percent interest per year. The property appraiser must give the

⁴⁴ Sections 193.155(9)(a), 193.1554(9)(a), and 193.1555(9)(a), F.S.

⁴⁵ Sections 193.155(9)(b), 193.1554(9)(b), and 193.1555(9)(b), F.S.

⁴⁶ Sections 193.155(9)(c), 193.1554(9)(c), and 193.1555(9)(c), F.S.

⁴⁷ See, e.g., Robbins v. Kornfield, 834 So. 2d 955 (Fla. 3d DCA 2003); State v. Beardsley, 94 So. 660 (Fla. 1922); Wade v. Murrhee, 78 So. 536 (Fla. 1918); Bloxham v. Florida Cent. & P.R. Co., 17 So. 902 (Fla. 1895).

⁴⁸ Section 193.092, F.S.

⁴⁹ Furst v. DeFrances, 332 So. 3d 951 (Fla. 2021).

⁵⁰ FLA. CONST. art. VII, s. 4(d)

⁵¹ FLA. CONST. art. VII, s. 4(g) and (h).

property owner 30 days to pay taxes and applicable penalties and interest before the property appraiser may file a lien.⁵²

When a person who is entitled to a homestead exemption, inadvertently receives homestead assessment limitations following a change of ownership, the assessment is corrected by way of recalculating the just value and assessed value for every year in which the error existed. In such case, the person is not required to pay the unpaid taxes, penalties, or interest.⁵³

Penalty and interest is not assessed when an assessment limitation is granted by the property appraiser as a result of a clerical mistake or an omission.⁵⁴

Homestead Exemptions Erroneously Granted

Section 196.161, F.S., provides a mechanism for the recovery of taxes from persons erroneously granted a homestead exemption. Subsection (1)(b) provides that if the property appraiser determines that a person was not entitled to a homestead exemption for any time within the prior 10 years, then the property appraiser must record a tax lien against the property. In addition to the property being liable for all exempted taxes, there is a penalty of 50 percent of the unpaid taxes for each year, plus 15 percent interest per year. The property appraiser must give the property owner 30 days to pay taxes and applicable penalties and interest before the property appraiser may file a lien. However, penalties and interest are not due when the exemption was improperly granted as a result of a clerical error or omission by the property appraiser.

Application for Exemption

An annual application for exemption must be made by a person or organization who, on January 1, has the legal title to real or personal property which is entitled to exemption from taxation as a result of its ownership and use. Applications must be filed by March 1 with the county property appraiser, listing and describing the property for which exemption is claimed and certifying its ownership and use.⁵⁵

Annual application for exemption may be waived at the request of the property appraiser and by a majority vote of a county's governing body.⁵⁶ Refiling an application is required when any property granted an exemption:

- Is sold or disposed of;
- When the ownership changes in any manner;
- When the homestead exemption applicant ceases to use the property as a homestead; or
- When the status of the owner changes so as to change the exemption status of the property.⁵⁷

⁵² Sections 193.155(10), 193.1554(10), and 193.1555(10), F.S.

⁵³ Section 193.155(10), F.S.

⁵⁴ Section 193.092, F.S.

⁵⁵ Section 193.031(1)(a), F.S.

⁵⁶ Section 193.011(9)(a), F.S. A county may not waive the annual application or statement requirement for the Economic Development Ad Valorem Tax Exemption. *Id. See also* s. 196.1995, F.S.

⁵⁷ Section 193.031(9)(a), F.S.

Governing bodies, in their deliberations on whether to waive the requirement of annual application, must consider the possibility of fraudulent exemption claims which may occur due to the waiver.⁵⁸

A property owner granted an exemption who is no longer required to file an annual application must notify the property appraiser promptly whenever the use of the property or the status or condition of the owner changes so as to change the exempt status of the property. If any property owner fails to notify the property appraiser of such changes and the property appraiser determines that for any year within the prior 10 years the owner was not entitled to receive such exemption, the owner of the property is subject to the taxes exempted plus 15 percent interest per year and a penalty of 50 percent of the taxes exempted.⁵⁹

Homestead Exemption Forms

The Department of Revenue (department) must provide forms which are to be filed by taxpayers claiming to be entitled to a homestead exemption.⁶⁰

The forms must require the taxpayer to furnish certain information to the property appraiser for the purpose of determining that the taxpayer is a permanent resident.⁶¹

The forms must also contain the following:

- Notice of the tax lien which can be imposed pursuant to s. 196.161.
- Notice that information contained in the application will be provided to the department and may also be provided to any state in which the applicant has previously resided.
- A requirement that the applicant read or have read to him or her the contents of the form.⁶²

Notice of Proposed Property Taxes and Non-Ad Valorem Assessments

Property appraisers must prepare and deliver to each taxpayer to be listed on the current year's assessment roll a notice of proposed property taxes. The notice shows the taxpayer's property taxes in the preceding year, his taxes for the current year if no budget changes are made, and his taxes for the current year under the proposed budgets and millage rates of the taxing authorities.⁶³

If requested by the local governing board levying non-ad valorem assessments and agreed to by the property appraiser, the notice may contain a notice of proposed or adopted non-ad valorem assessments.⁶⁴

⁵⁸ *Id*.

⁵⁹ *Id*.

⁶⁰ Section 196.121(1), F.S.

⁶¹ Section 196.121(2), F.S. Section 196.012(16), F.S., defines "permanent resident" as a person who has established a permanent residence. The term "permanent residence" means that place where a person has his or her true, fixed, and permanent home and principal establishment to which, whenever absent, he or she has the intention of returning. A person may have only one permanent residence at a time; and, once a permanent residence is established in a foreign state or country, it is presumed to continue until the person shows that a change has occurred.

⁶² Section 196.121(3), F.S.

⁶³ Section 200.069, F.S.

⁶⁴ Section 200.065(10)(a), F.S.

Proposed changes

Errors in Property Assessments

The bill makes the following changes to the provisions on how a property appraiser must correct the assessment of homestead, non-homestead residential, and nonresidential property:

- When the error is due to a material mistake of fact concerning an essential characteristic of the property, the bill requires that the recalculated values shall be first applied to the tax roll in the year the mistake is discovered. No back taxes shall be due for any year as a result of recalculations under this paragraph.
- When the error results from changes, additions, or improvements to property not being assessed at just value as of the first January 1 after it was substantially completed, the bill provides that if a building permit was required and had not been issued by the county, the assessment may be corrected from the later of the year following substantial completion or 10 years prior to the error being discovered. No back taxes shall be due for any year.
- When property has not been assessed, the bill repeals the authority to issue back assessments.

Improper Receipt of an Assessment Limitation

The bill includes additional information that must be provided to a taxpayer when the property appraiser serves upon him or her a notice of tax lien. The property appraiser must include with such notice information explaining why the owner is not entitled to the limitation, for which years unpaid taxes, penalties, and interest are due, and the manner in which unpaid taxes, penalties, and interest have been calculated.

For homestead, non-homestead residential, and nonresidential property, the bill states that a person need not pay the unpaid taxes, penalties, or interest if the property appraiser improperly granted the property assessment limitation as a result of a clerical mistake or an omission.

Homestead Exemptions Erroneously Granted

The bill includes additional information that must be provided to a taxpayer when the property appraiser serves upon him or her a notice of tax lien. The information must explain why the owner is not entitled to the homestead exemption, for which years unpaid taxes, penalties, and interest are due, and the manner in which unpaid taxes, penalties, and interest have been calculated.

Application for Exemption

The bill states that if an exemption is granted as a result of a clerical mistake or an omission by the property appraiser, the taxpayer need not pay the unpaid taxes, penalties, or interest.

Homestead Exemption Forms

The bill adds an additional criterion that must be included on the form created by the department and submitted to the property appraiser by the taxpayer. The form must include examples of activities that may affect eligibility for homestead exemptions, including, but not limited to, rental of homestead property or establishment of permanent residency at another property.

Notice of Proposed Property Taxes and Non-Ad Valorem Assessments

Rather than the local governing board levying non-ad valorem assessments requesting that the property appraiser include such non-ad valorem assessments, the bill allows the property appraiser to make such request of the local governing board.

In addition, the bill creates s. 195.028, F.S., whereby, upon the request of a property appraiser, the department must develop multi-language versions of forms prescribed by the department, if translation resources are reasonably available. Such forms must contain English and may include one or more requested languages other than English. The department shall develop a flyer or brochure that shall be posted to the department's and each property appraiser's website informing taxpayers of examples of activities that may affect eligibility for ad valorem property tax exemptions, including but not limited to, rental of homestead property or establishment of permanent residency at another property.

These changes first apply to the 2025 tax roll.

Sections 7 and 8 – Renewable Energy Source Devices – Biogas

Present Situation

<u>Limitations on Assessment of Real Property</u>

Current law prohibits a property appraiser who is determining the assessed value of real property from considering any increase in the just value of residential property or 80 percent of the just value of non-residential property attributable to the installation of a renewable energy source device. The law applies to a renewable energy source device installed on or after January 1, 2013, on new and existing residential real property, and to a renewable energy source device installed on or after January 1, 2018, to all other real property.

The term "renewable energy source device" means any of the following equipment that collects, transmits, stores, or uses solar energy, wind energy, or energy derived from geothermal deposits:

- Solar energy collectors, photovoltaic modules, and inverters.
- Storage tanks and other storage systems, excluding swimming pools used as storage tanks.
- Rockbeds.
- Thermostats and other control devices.
- Heat exchange devices.
- Pumps and fans.
- Roof ponds.
- Freestanding thermal containers.
- Pipes, ducts, refrigerant handling systems, and other equipment used to interconnect such systems; however, such equipment does not include conventional backup systems of any type.
- Windmills and wind turbines.
- Wind-driven generators.
- Power conditioning and storage devices that use wind energy to generate electricity or mechanical forms of energy.

⁶⁵ Section 193.624(2), F.S.

⁶⁶ Section 193.624(3), F.S.

• Pipes and other equipment used to transmit hot geothermal water to a dwelling or structure from a geothermal deposit. 67

Partial Exemption of Tangible Personal Property

Tangible personal property (TPP) taxes apply to persons conducting business operations. Anyone who owns TPP and has a proprietorship, partnership, corporation, who leases, lends, or rents property, or who is a self-employed agent or contractor, must file a TPP return to the property appraiser by April 1 each year. Each tangible personal property tax return is eligible for an exemption from ad valorem taxation of up to \$25,000 of assessed value. A single return must be filed for each site in the county where the owner of tangible personal property transacts business.

Biogas and Renewable Natural Gas

Renewable Natural Gas (RNG) is biogas⁷¹ that has been upgraded or refined for use in place of fossil natural gas. Under Florida Law, RNG is defined in s. 366.91(f), F.S., as "anaerobically generated biogas, landfill gas, or wastewater treatment gas refined to a methane content of 90 percent or greater which may be used as a transportation fuel or for electric generation or is of a quality capable of being injected into a natural gas pipeline."⁷²

Sources of biogas that are later refined to produce RNG include organic waste from food, agriculture, wastewater treatment and landfills.⁷³ In order to complete the process of converting biogas into RNG, facilities capture the biogas, "clean" it to pipeline standards, and then inject it into the pipeline for customer use.⁷⁴ At least three facilities in Florida are converting biogas into RNG, ⁷⁵ with more in development.⁷⁶

Proposed Changes

The bill expands the ad valorem tax benefits for renewable energy source devices to include facilities used to capture and convert biogas to RNG. Specifically, it expands the definition of "renewable energy source device" used under both ss. 193.624 and 196.182, F.S., to include equipment that collects, transmits, stores or uses energy derived from biogas, as defined in s.

 $\frac{https://www.myfloridahouse.gov/Sections/Documents/loaddoc.aspx?PublicationType=Committees\&CommitteeId=3226\&Sesion=2024\&DocumentType=Meeting+Packets\&FileName=ecc+12-6-23.pdf (last visited Feb. 19, 2024).$

⁶⁷ Section 193.624(1), F.S.

⁶⁸ Section 193.062, F.S.; *see also* Fla. Dep't of Revenue, *Tangible Personal Property*, https://floridarevenue.com/property/Pages/Taxpayers_TangiblePersonalProperty.aspx (last visited Feb. 19, 2024).

⁶⁹ Section 196.183(1), F.S.

⁷⁰ Section 196.183(1), F.S.

⁷¹ Section 366.91(2)(a), F.S., defines "biogas" as a mixture of gases produced by the biological decomposition of organic materials which is largely comprised of carbon dioxide, hydrocarbons, and methane gas.

⁷² See s. 212.08(5)(v)1., F.S.

⁷³ U.S. Environmental Protection Agency, *An Overview of Renewable Natural Gas from Biogas, available at* https://www.epa.gov/sites/default/files/2020-07/documents/lmop_rng_document.pdf (last visited Feb. 19, 2024).

⁷⁴ Tampa Electric Company/TECO Peoples Gas, Presentation on Florida's Energy Future (Liquefied Natural Gas, Renewable Natural Gas, and Small Modular Reactors), (Feb. 14, 2024), slide 5, available at

⁷⁵ *Id.* at slide 10, 12-16.

⁷⁶ Nasdaq, *Chesapeake Utilities Corporation to Develop its First RNG Facility in Florida* (Feb.19, 2024), https://www.nasdaq.com/press-release/chesapeake-utilities-corporation-to-develop-its-first-rng-facility-in-florida-2023-02 (last visited February 4, 2024) (Chesapeake Utilities Corporation is installing a dairy manure renewable natural gas facility in Madison County, Florida).

366.91, F.S. Under the bill, such equipment includes pipes, equipment, structural facilities, structural support, and any other machinery integral to the interconnection, production, storage, compression, transportation, processing, and conversion of biogas from landfill waste, livestock farm waste, including manure, food waste, or treated wastewater into renewable natural gas as defined in s. 366.91, F.S.

The bill incorporates natural gas pipelines or distribution systems to the current exclusion from such benefit for equipment on the distribution or transmission side of the point at which a renewable energy source device is interconnected.

These changes first apply to the 2025 tax roll.

Sections 15 and 16 – Increase in an Ad Valorem Tax Exemption for Disabled Exservicemembers

Present Situation

The Florida Constitution provides several property tax exemptions and discounts for disabled veterans and their surviving spouses. These include:

- A complete exemption for property owned and used as a homestead by a veteran with a total and permanent service-connected disability.⁷⁷
- A complete exemption for property owned and used as a homestead by a veteran with a total service-connected disability that confines him or her to a wheelchair.⁷⁸ Upon the veteran's death, the exemption carries over to the veteran's unremarried surviving spouse.⁷⁹
- A complete exemption for property owned and used as a homestead by the unremarried surviving spouse of a veteran who died while on active duty if the veteran was a permanent resident of Florida on the day he or she died.⁸⁰
- A discount on homestead property taxes for certain combat-disabled veterans who are age 65 or older.⁸¹ The discount is calculated as a percentage equal to the percentage of the veteran's permanent, service-connected disability.⁸² The discount is applied as a reduction to the taxable value of the homestead property.⁸³

Article VII, s. 3(b) of the State Constitution, requires that general law establish an exemption of property tax for widows and widowers, and persons who are blind or totally and permanently disabled. The value of these exemptions may be provided by general law, with a constitutional minimum of \$500.⁸⁴ Subsections (1) and (2) of s. 196.101, F.S., exempt the total value of a homestead used and owned by a person who is totally and permanently disabled.

⁷⁷ FLA. CONST. art. VII, s. 3(b); s. 196.081, F.S.

⁷⁸ FLA. CONST. art. VII, s. 3(b); s. 196.091(1), F.S.

⁷⁹ Section 196.091(3), F.S.

⁸⁰ FLA. CONST. art VII, s. 6(f); s. 196.081(4) F.S.

⁸¹ FLA. CONST. art. VII, s. 6(e); s. 196.082, F.S.

⁸² Section 196.082(2), F.S.

⁸³ Section 196.082(6), F.S.

⁸⁴ FLA. CONST. art. VII, s. 3(b).

Section 196.24, F.S., ⁸⁵ provides a \$5,000 property tax exemption to any resident exservicemember ⁸⁶ who was honorably discharged and has been disabled to a degree of 10 percent or more by misfortune or while serving during a period of wartime service. ⁸⁷ This exemption is extended to an unremarried surviving spouse of a disabled ex-servicemember. ⁸⁸

Proposed Changes

The bill provides for an increase in the value of the ad valorem tax exemption for disabled exservicemembers from \$5,000 to \$10,000.

This increase first applies to the 2025 tax roll.

Sections 18 and 19 – Home Equity Conversion Mortgages

Present Situation

A home equity conversion mortgage (HECM), also known as a reverse mortgage, allows borrowers to convert part of their home equity into payments from a lender while remaining in their homes.⁸⁹

The Code of Federal Regulations (C.F.R.)⁹⁰ defines a HECM as a "nonrecourse consumer credit obligation in which:

- A mortgage, deed of trust, or equivalent consensual security interest securing one or more advances is created in the consumer's principal dwelling.
- Any principal, interest, or shared appreciation or equity is due and payable (other than in the case of default) only after the consumer dies, the dwelling is transferred, or the consumer ceases to occupy the dwelling as a principal dwelling."91

Most HECMs are under the Federal Housing Administration's Home Equity Conversion Mortgage program, which provides insurance for HECMs. ⁹² The program's purpose is to meet the special needs of elderly homeowners and to increase the number of lenders making HECMs for elderly homeowners. ⁹³ In order for a borrower to participate in this program, borrowers must

⁸⁵ This statutory provision was created by ch. 69-55, Laws of Fla. However, it was preceded by s. 192.11, F.S., as authorized by Art. IX, s. 9 of the Florida Constitution (1885). That provision in the constitution provided that: "There shall be exempt from taxation property to the value of five hundred dollars to every widow and to every person who is a bona fide resident of the State and has lost a limb or been disabled in war or by misfortune."

⁸⁶ Section 196.012(19), F.S., defines "ex-servicemember" as any person who has served as a member of the United States Armed Forces on active duty or state active duty, a member of the Florida National Guard, or a member of the United States Reserve Forces.

⁸⁷ The U.S. Department of Veterans Affairs determines the severity of a veteran's disability based on evidence submitted by the veteran or present in the veteran's military records. This results in a disability rating from 0% to 100% in 10% increments. U.S. DEP'T. OF VETERANS AFFAIRS, *Compensation*, https://www.benefits.va.gov/compensation/rates-index.asp (last visited Feb. 19, 2024).

⁸⁸ Section 196.24(1), F.S.

⁸⁹ Government Accountability Office (GAO), *Reverse Mortgages, FHA Needs to Improve Monitoring and Oversight of Loan Outcomes and Servicing*, 2019, *available at https://www.gao.gov/assets/gao-19-702.pdf* (last visited Feb. 9, 2024).

⁹⁰ See 12 C.F.R. s. 1026.33(a).

⁹¹ 12 C.F.R. s. 1026.33(a).

⁹² *Supra* note 89.

^{93 24} C.F.R. s. 206.1 and 12 U.S.C.A. s. 1715z-20.

meet eligibility requirements, such as being 62 years of age or older, 94 be on the title to property, 95 and occupy the property as their principal residence. 96

There are several terms used in the HECM program.

- **Maximum claim amount:** The lesser of the appraised value of the property, ⁹⁷ the sales price of the property being purchased as the principal residence, or the national mortgage limit for a one-family residence, which is \$1.1 million in Calendar Year 2024. ⁹⁸
- **Principal limit:** The amount of money a borrower can receive from a home equity conversion mortgage. ⁹⁹ It is calculated by taking into account the age of the youngest borrower or eligible non-borrowing spouse, ¹⁰⁰ the expected average mortgage interest rate, and the maximum claim amount. ¹⁰¹

In states that have a maximum mortgage amount on the mortgage document, HUD policy requires that the lender use 150% of the maximum claim amount. ¹⁰² In Florida, this results in the documentary stamp being applied to 150% of the maximum claim amount. ¹⁰³

Proposed Changes

The bill requires the documentary stamp tax to be applied to the principal limit amount rather than the maximum claim amount or the stated mortgage amount. "Principal limit" is defined to mean the gross amount of loan proceeds available to the borrower without consideration of any use restrictions. The documentary stamp tax must be calculated based on the principal limit at the time of closing.

The bill clarifies that the changes to the act apply retroactively, but do not create a right to a refund or credit of any tax paid before the effective date of the act.

Section 20 – Documentary Stamp Tax on Alarm System Agreements

Present situation

Alarm system contractors execute promissory notes when installing a new alarm system into real property. Such promissory notes are subject to documentary stamp tax.

⁹⁴ 24 C.F.R. s. 206.33.

^{95 24} C.F.R. s. 206.35.

⁹⁶ 24 C.F.R. s. 206.39.

⁹⁷ The appraised value as determined by the appraisal used in underwriting the loan.

⁹⁸ 24 C.F.R. s. 206.3 and U.S. Department of Housing and Urban Development, *How the HECM Programs Works*, available at https://www.hud.gov/program offices/housing/sfh/hecm/hecmabou (last visited Feb. 19, 2024).

⁹⁹ *Supra* note 89.

¹⁰⁰ An "eligible non-borrowing spouse" is a non-borrowing spouse who meets all qualifying attributes for a deferral period. A "deferral period" is the period of time following the death of the last surviving borrower during which the due and payable status of a HECM is deferred for an eligible non–borrowing spouse provided that the qualifying attributes and all other FHA requirements continue to be satisfied. *See* 24 C.F.R. s. 206.3.

¹⁰¹ 24 C.F.R. s. 206.3.

¹⁰² U.S. Department of Housing and Urban Development, *Home Equity Conversion Mortgages Handbook (4235.1)*, Chapter 6, *available at* https://www.hud.gov/program_offices/administration/hudclips/handbooks/hsgh/4235.1 (last visited Feb. 19, 2024).

¹⁰³ Florida Office of Economic and Demographic Research, *Revenue Estimating Conference*, *available at* http://edr.state.fl.us/Content/conferences/revenueimpact/archives/2024/pdf/impact0209.pdf (last visited Feb. 19, 2024).

Proposed changes

The bill amends s. 201.08, F.S., to exempt from documentary stamp tax non-interest-bearing written obligations to pay money, or assignments of salaries, wages, or other compensation made, executed, delivered, sold, transferred, or assigned in the state, and for each renewal of the same, of \$3,500 or less, when given by a customer to an alarm system contractor, as defined in s. 489.505, in connection with the sale of an alarm system, as defined in s. 489.505.

Section 21 – Local Option Food and Beverage Referendum Requirements

Present Situation

In 1967, Florida authorized the municipal resort tax.¹⁰⁴ The law authorized cities and towns meeting certain population requirements located within counties also meeting certain population requirements to levy the tax.¹⁰⁵ The tax could be levied on rentals of hotel rooms and similar accommodations, and it could also be levied on sales of food and certain beverages.¹⁰⁶

The municipal resort tax continues to be levied today in the cities of Bal Harbour, Surfside, and Miami Beach, all of which are located within Miami-Dade County.

Florida has since authorized Miami Dade County to levy the local option food and beverage tax. ¹⁰⁷ The local option food and beverage tax consists of two taxes: a 2 percent tax on the sale of food, beverages, and alcoholic beverages sold in hotels and motels, and a 1 percent tax on the sale of food, beverages, and alcoholic beverages sold at an establishment licensed by the state to sell alcoholic beverages on site. ¹⁰⁸

The local option food and beverage tax may not be levied in a city or town that levies the municipal resort tax. However, a city or town levying the municipal resort tax may impose the 1-percent local option food and beverage tax if the levy is approved by a majority of the registered electors in such city or town at a referendum held at a general election. ¹⁰⁹

Proposed Changes

The bill amends the voter approval requirement to be a majority of the registered electors in such city or town voting in a referendum rather than a majority of the registered electros in such city or town.

¹⁰⁴ Chapter 67-930, Laws of Fla.

¹⁰⁵ Section 1, ch. 67-930, Laws of Fla.

¹⁰⁶ Section 1, ch. 67-930, Laws of Fla.

¹⁰⁷ Section 212.0306, F.S.

¹⁰⁸ Section 212.0306(1), F.S.

¹⁰⁹ Section 212.0306(2)(d), F.S.

Section 22 – Indigent Care and Trauma Center Surtax

Present Situation

Counties are authorized to levy discretionary sales surtaxes on transactions subject the state's sales tax for specific purposes. The Indigent Care and Trauma Center Surtax consists of two separate levies for different groups of eligible counties:

- Non-consolidated counties that have a total population of *800,000 or more* (excluding Miami-Dade County) may impose, subject to an extraordinary vote of the county's governing body or voter approval in a countywide referendum, a surtax not to exceed 0.5 percent for the purpose of funding health care services for qualified residents. 112
- Non-consolidated counties with a total population of *less than 800,000* may impose, subject to voter approval in a countywide referendum, a surtax not to exceed 0.25 percent for the sole purpose of funding trauma services provided by a trauma center licensed pursuant to ch. 395, F.S.

During the 2023-2024 local fiscal year, the single county levying this surtax, Hillsborough, is estimated to collect \$195 million in revenue. 113

Although Duval County has a total population greater than 800,000, it may not levy this surtax because it is a consolidated county government.¹¹⁴

Proposed Changes

The bill amends the Indigent Care and Trauma Center Surtax to remove the restriction that a county must not be consolidated with that of one or more municipalities. This change will result in Duval County being authorized to levy a surtax not to exceed 0.5 percent for the purpose of funding health care services for qualified residents.

Sections 23 and 31 – Automatic Extension of the Filing Deadline for Corporate Income Tax and Sales and Use Tax Taxpayers

Present situation

Corporate Income Tax

Under Florida law, the due dates to file tax returns related to corporate income tax are tied to the due dates of the related federal return. Florida corporations must file income tax returns on or before the first day of the 5th month following the close of the taxable year or the 15th day following the federal due date. 115

¹¹⁰ Section 212.054, F.S. See s. 212.055, F.S., for the surtaxes specifically authorized in law.

¹¹¹ Section 212.055(4), F.S.

¹¹² Section 212.055(4)(a), F.S.

¹¹³ The Office of Economic and Demographic Research, The Florida Legislature, 2023 Local Government Financial Information Handbook, 181 (2024), available at http://edr.state.fl.us/Content/local-government/reports/lgfih23.pdf (last visited Feb. 13, 2024).

¹¹⁴ *Id*.

¹¹⁵ Section 220.222(1), F.S. Some partnerships are also required to file informational returns. These returns are due on or before the first day of the 4th month after the close of the taxable year.

When a Florida corporation is granted an extension of time to file its federal return – usually six months – the taxpayer may file an extension of time to file its Florida return. ¹¹⁶ If granted, the extended Florida due date will be the 15th day after the expiration of the federal extension, or until the expiration of six months from the original due date, whichever occurs first. ¹¹⁷ If a taxpayer extends the time to file its Florida return, the taxpayer must file a tentative tax return and make a tentative tax payment. ¹¹⁸

Sales and Use Tax

Persons desiring to engage in or conduct business in this state as a dealer must first apply with Department of Revenue (department) as a dealer. Each dealer must file a return and remit the tax due on or before the 20th day of the month. 120

Return filing and tax remittance deadlines for those revenue sources over which the department is granted administrative control¹²¹ may be extended during a declared state of emergency.¹²² The Executive Director of the department has authority to extend due dates and waive interest that accrues during such time.¹²³

Recent Relief Granted

Currently, in response to Hurricane Idalia, the department is following the tax relief granted by the Internal Revenue Service, which has extended tax return due dates for eligible taxpayers with original or extended due dates falling on or after August 27, 2023, and before March 1, 2024. Such taxpayers have a due date of March 1, 2024.

Previously, in response to Hurricane Ian, taxpayers that file Florida corporate income tax returns, as well as Florida corporate income tax installment payments, with original due dates or extended due dates falling on or after September 23, 2022, and before March 2, 2023, were granted a due date of March 2, 2023. This tax relief was applicable to affected businesses anywhere in Florida.¹²⁵

Additionally, due dates for the September 2022 and October 2022 reporting periods for taxpayers¹²⁶ in six Florida counties were extended to November 23, 2022. Businesses located

¹¹⁶ Section 220.32, F.S.

¹¹⁷ Section 220.222(2), F.S.

¹¹⁸ Section 220.32, F.S.

¹¹⁹ Section 212.18(3)(a), F.S.

¹²⁰ Section 212.11(1)(b), F.S.

¹²¹ Section 213.055, F.S

¹²² See s. 252.36, F.S., Emergency management powers of the Governor.

¹²³ Section 213.055(2), F.S.

¹²⁴ Florida Dep't of Revenue, *General Tax, Corporate Income Tax (CIT) Relief for Hurricane Idalia* https://floridarevenue.com/taxes/Pages/default.aspx#accordion (last visited Feb. 13, 2024).

¹²⁵ Florida Dep't of Revenue, *Updates and Information, Hurricane Ian, General Tax Administration*, https://floridarevenue.com/pages/hurricaneian.aspx (last visited Feb. 13, 2024)

¹²⁶ Eligible taxes include sales and use tax (including discretionary sales surtax), reemployment tax, communications services tax, documentary stamp tax (unrecorded documents), governmental leasehold intangible personal property tax, gross receipts tax on utility services, insurance premium tax, lead-acid battery fees (solid waste and surtax), motor fuels taxes, motor vehicle warranty fee, new tire fees (solid waste and surcharge), prepaid wireless E911 fees, rental car surcharge (solid waste and surcharge), severance tax, and tourist development tax.

in Charlotte, Collier, DeSoto, Hardee, Lee, and Sarasota counties had until November 23, 2022, to file the September 2022 and October 2022 reporting periods. 127

Proposed changes

<u>Corporate Income Tax</u> A taxpayer who has been granted an extension of time to file its federal income tax return due to a federally declared disaster will be granted an automatic extension of 15-days after the due date, including any extensions provided for such federally declared disaster for the filing of the related federal return for the taxable year.

The "disaster extension" is contingent upon the taxpayer having first paid its tentative tax, a requisite for any taxpayer desiring to extend the time for filing its corporate income tax return.

<u>Sales and Use Tax</u> The bill grants an automatic 10-day extension from the date for filing a sales and use tax return and remitting the tax when a state of emergency is declared within 5 business days prior to the 20th day of the month.

Sections 24 – Sales Tax Dealer Collection Allowance Permanent Increase

Present situation

Businesses that sell tangible personal property and services that are subject to the Florida sales tax are required to collect the sales tax on the sale and to remit their collections. These businesses are referred to as dealers and are required to file returns and maintain books and records to evidence past sales, which are subject to audit by the department.

For maintaining records and properly reporting and remitting sales tax, dealers are authorized to retain from collected sales tax an amount equal to 2.5 percent of collections on the first \$1,200 dollars of collected sales tax (the "percentage method"), which equates to a maximum of \$30 per return.

Proposed changes

The bill replaces the "percentage method" with a flat amount equal to \$45 per return. If the amount of tax due is less than \$45, the allowance is limited to the amount of tax due.

This section of the bill takes effect January 1, 2025.

¹²⁷ Florida Dep't of Revenue, *Updates and Information, Hurricane Ian, General Tax Administration*, https://floridarevenue.com/pages/hurricaneian.aspx (last visited Feb. 13, 2024).

¹²⁸ See generally s. 212.06, F.S.

¹²⁹ See s. 212.11, F.S.

¹³⁰ See s. 212.13, F.S.

¹³¹ *Id*.

Sections 25, 35, 36, and 37 –Thoroughbred Breeding and Racing at Florida Thoroughbred Tracks

Present situation

Florida produces 7 percent of the annual thoroughbred foal crop in North America. ¹³² At certain times of the year, Florida has in excess of 15,000 thoroughbreds-in-training located in training centers within Florida. ¹³³

In 2023, the legislature authorized a distribution from Florida sales tax receipts to the Florida Agricultural Promotional Campaign Trust Fund for Fiscal Years 2023-2024 and 2024-2025 totaling \$55 million.

The annual distribution of \$27.5 million is to be used by the Department of Agriculture and Consumer Services (DACS) to encourage breeding thoroughbred racehorses and thoroughbred racing at thoroughbred tracks in Florida. ¹³⁴

Funds are distributed as follows:

- \$5 million to the Florida Thoroughbred Breeders' Association, Inc., to be used for:
 - Purses or purse supplements for Florida-bred or Florida-sired horses that participate in Florida thoroughbred races.
 - Awards to breeders of Florida-bred horses that win, place, or show in Florida thoroughbred races.
 - Awards to owners of stallions who sired Florida-bred horses that win Florida thoroughbred stakes races, if the stallions are registered with the association as Florida stallions.
 - Other racing incentives connected to Florida-bred or Florida-sired horses registered with the association that participate in thoroughbred races in Florida.
 - Awards administration.
 - o Promotion of the Florida thoroughbred breeding industry.
- \$5 million to Tampa Bay Downs, Inc., to be used as purses in thoroughbred races conducted at its pari-mutuel facilities and for the maintenance and operation of that facility, pursuant to an agreement with its local majority horsemen's group.
- \$15 million to Gulfstream Park Racing Association, Inc., to be used as purses in thoroughbred races conducted at its pari-mutuel facility and for the maintenance and operation of its facilities, pursuant to an agreement with the Florida Horsemen's Benevolent and Protective Association, Inc.
- \$2.5 million dollars to be distributed as follows:
 - \$2 million dollars to Gulfstream Park Racing Association, Inc., to be used as purses and purse supplements for Florida-bred or Florida-sired horses registered with the association that participate in thoroughbred races at the permitholder's pari-mutuel facility, pursuant to a written agreement filed with the DACS establishing the rates, procedures, and

¹³² FLA. THOROUGHBRED BREEDERS' AND OWNERS' ASS'N, *Florida-bred Incentives*, https://www.ftboa.com/horse-capital-of-the-world/ (last visited Feb. 19, 2024).

¹³³ Id.

¹³⁴ Section 571.265, F.S.

eligibility requirements entered into by the permitholder, the association, and the Florida Horsemen's Benevolent and Protective Association, Inc.

\$500,000 to Tampa Bay Downs, Inc., to be used as purses and purse supplements for Florida-bred or Florida-sired horses registered with the association that participate in thoroughbred races at the permitholder's pari-mutuel facility, pursuant to a written agreement filed with the DACS establishing the rates, procedures, and eligibility requirements entered into by the permitholder, the association, and the local majority horsemen's group at the permitholder's pari-mutuel facility.

On or before the first day of the August following each fiscal year in which a recipient under this section received or used funds pursuant to this section, each such recipient must submit a report to the DACS detailing how all funds were used in the prior fiscal year.

These provisions are repealed on July 1, 2025, unless reviewed and saved from repeal by the Legislature.

Proposed changes

The bill makes permanent the annual distribution of \$27.5 million from the sales and use tax. The bill also saves from repeal the specific uses of such distribution.

Sections 26, 30, and 46 – Individuals with Unique Abilities Tax Credit Program

Present Situation

The Legislature adopted a number of provisions in 2016 aimed at improving the quality of life and integration of individuals with disabilities in the workforce. These included modifying the state's equal employment opportunity policy to provide enhanced executive agency employment opportunities for those with a disability; creating the Employment First Act, which requires certain state agencies and organizations to develop an agreement to improve employment outcomes for those with a disability; and creating the Florida Unique Abilities Partner Program to recognize businesses that demonstrate commitment to the independence of individuals who have a disability through employment or support.

Proposed Changes

The bill creates s. 220.1992, F.S., to provide for a corporate income tax credit for corporations that employ individuals with disabilities in this state. The credit is for \$1 per hour worked, up to \$1,000 per employee per year. The maximum amount of credit that can be earned by a corporation in any year is \$10,000, and unused credits may be carried forward for up to five taxable years. The maximum credit amount that can be awarded statewide is \$5 million per state fiscal year. The credit is available for Fiscal Years 2024-2025, 2025-2026, and 2026-2027.

¹³⁵ Chapter 2016-3, Laws of Fla.

¹³⁶ The Employment First Florida website is available at https://www.employmentfirstfl.org/ (last visited Feb. 19, 2024).

¹³⁷ The Unique Abilities Partner Program is housed within the Department of Commerce; additional information is available at https://floridajobs.org/unique-abilities-partner-program (last visited Feb. 19, 2024).

The bill amends s. 220.02(8), F.S., to include the new tax credit at the end of the Legislature's intended order of tax credit application.

Sections 27, 28, and 46 – Adoption of the Internal Revenue Code

Present Situation

Florida maintains its relationship with the federal Internal Revenue Code by each year adopting the federal Internal Revenue Code in effect on January 1 of the year. By doing this, Florida adopts any changes that were made in the previous year to the determination of federal taxable income.

Because Florida relies on federal taxable income to determine Florida taxable income, changes to the calculation of federal taxable income will affect the calculation of Florida taxable income and may increase or decrease Florida tax receipts if Florida adopts the most recent federal Internal Revenue Code. In some instances, Florida has adopted the new federal Internal Revenue Code, but excluded some changes.

Proposed Changes

The bill updates Florida's corporate income tax by adopting the federal Internal Revenue Code in effect on January 1, 2024. By adopting the updated code, Florida recognizes the changes made to the code.

These sections of the bill take effect upon the bill becoming a law.

Section 29 – Qualified Railroad Reconstruction or Replacement Expenditures

Present Situation

Freight rail is a primary component of Florida's transportation network, managing highway congestion and assisting with supply chain issues. There are a number of freight railroads operating in Florida, all of which fall into three main classifications, based on their annual operating revenue, as follows:

- Class I: \$943,898,958 or more
- Class II: less than \$943,898,958 but in excess of \$42,370,575
- Class III: \$42,370,575 or less. 138

Class I railroads in Florida are CSX Transportation and Norfolk Southern Railway. The Florida East Coast Railway is the only Class II railroad in Florida and covers 351 miles. As of November 2023, there are about a dozen Class III railroad companies in Florida covering approximately 1,405 miles. ¹³⁹

¹³⁸ Florida Department of Transportation, *Florida Rail System Plan – Updated 2023*, available at https://www.fdot.gov/rail/plans/railplan (last visited Feb. 17, 2024).

¹³⁹ Florida Department of Transportation, *Florida Rail System Plan Chapter 2*, *available at* <a href="https://fdotwww.blob.core.windows.net/sitefinity/docs/default-source/rail/plans/rail/rail-system-plan-2023/rsp-october-version/fdot rsp ch-2 ada-(oct).pdf?sfvrsn=d4351c09 2 (last visited Feb. 18, 2024).

Class II and Class III railroads that invest in maintaining or improving railroad track in Florida may apply for a credit against corporate income tax. ¹⁴⁰ Qualified expenditures must be made on the track that is owned or leased by the railroad and include expenditures for the maintenance of railroad infrastructure or new construction. The credit is equal to 50 percent of the investment in Florida in the prior calendar year, and is limited to the total number of miles the railroad owns or leases in Florida multiplied by \$3,500.

A railroad must submit an application in order to receive a credit. The application must include any documentation or information required by the department to demonstrate eligibility for the credit, including an affidavit certifying that all information is true and correct. Supporting documentation must include a copy of a specified IRS form or its equivalent.

The railroad must submit the application with its tax return. If the qualifying railroad is not a corporate income taxpayer, the railroad must submit the application directly to the department no later than May 1 of the calendar year following the year in which the qualified expenditures were made.

If the credit is not fully used in any one taxable year because of insufficient tax liability on the part of the railroad, or because the railroad is not subject to tax under this chapter, the unused amount may be carried forward for a period not to exceed 5 taxable years or may be transferred under certain circumstances. The credit may be transferred at any time during the 5 taxable years following the taxable year in which the credit was originally earned by the qualifying railroad by written agreement to a taxpayer subject to corporate income tax that:

- transports property using the rail facilities of the qualifying railroad; or
- furnishes railroad-related property or services to any railroad operating in this state; or
- is a railroad.

The department must issue a letter to the qualifying railroad within 30 days after receipt of the completed application indicating the amount of the approved credit available for carryover or transfer. The carryover or transferred credit may be used in any of the 5 subsequent taxable years, providing that the corporate income tax liability for that taxable year exceeds the credit for which the qualifying railroad or transferee is eligible, after applying other available credits and unused carryovers.¹⁴¹

Proposed Changes

The bill makes the following changes to the application for a credit:

- Removes the requirement that an application is submitted with a tax return. The bill allows an application to be submitted no later than 120 days following the conclusion of the taxable year in which qualified expenditures were incurred.
- Removes the requirement that a railroad provide a copy of a specified IRS form or its equivalent with the application. Instead, the bill specifies that the applicant must provide to the department supporting documentation that includes any relevant information determined by the department to verify eligibility of qualified expenditures made in this

¹⁴⁰ Section 220.1915, F.S.

¹⁴¹ In the order provided by section 220.02(8), F.S.

state for the credit. The supporting documentation must include, but is not limited to, the number of track miles owned or leased in this state by the qualifying railroad, description of qualified expenditures, and financial records which are necessary to verify the accuracy of the information.

The bill increases the time for the department to issue a letter from 30 days to 45 days after receipt of a completed application. The letter from the department must indicate the amount of the credit approved. Finally, the bill allows the credits to be transferred to any taxpayer subject to corporate income tax.

Sections 32 and 33 – Strong Families Tax Credit Program

Present situation

The Strong Families Tax Credit Program, established in s. 402.62, F.S., was created in 2021 to provide tax credits for businesses that make monetary donations to certain eligible charitable organizations that provide services focused on child welfare and well-being. The tax credits are a dollar-for-dollar credit against certain tax liabilities.

An eligible charitable organization is an organization designated by the Department of Children and Families (DCF) to be eligible to receive funding under this section.¹⁴²

The Department of Children and Families shall designate as an eligible charitable organization an organization that meets all of the following requirements:

- Is exempt from federal income taxation under s. 501(c)(3) of the Internal Revenue Code.
- Is a Florida entity formed under chapter 605, chapter 607, or chapter 617 and whose principal office is located in this state.
- Provides services to:
 - o Prevent child abuse, neglect, abandonment, or exploitation;
 - Assist fathers in learning and improving parenting skills or to engage absent fathers in being more engaged in their children's lives;
 - Provide books to the homes of children eligible for a federal free or reduced-price meals program or those testing below grade level in kindergarten through grade 5;
 - Assist families with children who have a chronic illness or a physical, intellectual, developmental, or emotional disability; or
 - Provide workforce development services to families of children eligible for a federal free or reduced-price meals program.
- Provides to the Department of Children and Families accurate information, including, at a
 minimum, a description of the services provided by the organization which are eligible for
 funding under this section; the total number of individuals served through those services
 during the last calendar year and the number served during the last calendar year using
 funding under this section; basic financial information regarding the organization and
 services eligible for funding under this section; outcomes for such services; and contact
 information for the organization.

¹⁴² Section 402.62(1)(c), F.S.

Annually submits a statement, signed under penalty of perjury by a current officer of the
organization, that the organization meets all criteria to qualify as an eligible charitable
organization, has fulfilled responsibilities under this section for the previous fiscal year if the
organization received any funding through this credit during the previous year, and intends to
fulfill its responsibilities during the upcoming year.

• Provides any documentation requested by the Department of Children and Families to verify eligibility as an eligible charitable organization or compliance with this section.

The Department of Children and Families may not designate as an eligible charitable organization an organization that:

- Provides abortions or pays for or provides coverage for abortions; or
- Has received more than 50 percent of its total annual revenue from the DCF, either directly or via a contractor of the DCF, in the prior fiscal year.

The tax credit can be taken against the business's liability for several state taxes, including:

- Corporate income tax;
- Insurance premium tax;
- Severance taxes on oil and gas production;
- Alcoholic beverage tax on beer, wine, and spirits; or
- Self-accrued sales tax liability of direct pay permit holders.

The annual tax credit cap for all credits under the program is \$20 million per fiscal year. The Department of Revenue (department) is required to approve the tax credits on a first-come, first-served basis and must obtain the approval of the Department of Business and Professional Regulation prior to approving an alcoholic beverage tax credit under s. 561.1213, F.S.

Businesses that wish to participate in the program must apply to the department for an allocation of tax credit. Generally, applications for a Fiscal Year's allocation may be submitted beginning on the first business day in January immediately preceding the start of the state fiscal year. The taxpayer must specify in the application each tax for which the taxpayer requests a credit, the applicable taxable year for a credit under ss. 220.1877 or 624.51057, F.S., relating to the corporate income and insurance premium tax credits, and the applicable state fiscal year for a credit under ss. 211.0253, 212.1834, or 561.1213, F.S., relating to oil and gas production, direct pay permit sales, and alcoholic beverage tax credits, respectively.

In 2023, the Legislature increased the annual tax credit cap for all credits under this program from \$10 million to \$20 million per state fiscal year. ¹⁴⁴ The Department approves tax credits on a first-come, first-served basis and must obtain the approval of the Department of Business and Professional Regulation prior to approving an alcoholic beverage tax credit under s. 561.1213, F.S. ¹⁴⁵

¹⁴³ See Fla. Dep't of Revenue, Strong Families Tax Credit, available at https://floridarevenue.com/taxes/taxesfees/Pages/strongfamilies.aspx (last visited Feb. 17, 2024).

¹⁴⁴ Chapter 2023-157, s. 38, Laws of Fla.

¹⁴⁵ Section 402.62(5)(b)1., F.S.

Proposed changes

The bill amends s. 402.62, F.S., to increase the maximum credits allocated for the program from \$20 million per fiscal year to \$40 million per fiscal year, beginning in Fiscal Year 2024-2025.

The bill also makes the following amendments to the program:

- Establishes that the application window for the Strong Families tax credit begins at 9 a.m. on the first day of the calendar year preceding the fiscal year that is not a Saturday, Sunday, or legal holiday.
- For Fiscal Year 2024-2025, taxpayers may apply for the additional \$20 million credit amount beginning at 9:00 a.m. on July 1, 2024.
- Adds to the designation criterion a requirement that the eligible charitable organization receive referrals from the DCF child protective investigators to provide direct services and support to at-risk children and families.
- Removes from the list of what services may be provided "books to the homes of children eligible for a federal free or reduced-price meals program or those testing below grade level in kindergarten through grade 5."
- Instructs the DCF to not designate an eligible charitable organization if the organization has received for than 50 percent of its total annual revenue from a federal, state, or local governmental agency.

Section 34 – Alcoholic Beverage Tax Distribution to Cancer Centers

Present Situation

The National Cancer Institute (NCI) Cancer Centers Program supports cancer research by recognizing centers that meet certain standards for finding new ways to prevent, diagnose, and treat cancer. There are 72 NCI-designated cancers centers across 36 states and the District of Columbia. Florida has four NCI-designated cancer centers.¹⁴⁶

The Sylvester Comprehensive Cancer Center and the University of Florida Shands Cancer Center are NCI-designated Cancer Centers. This means that they have scientific leadership, resources, and the depth and breadth of research in basic, clinical, or prevention, cancer control, and population science. The Mayo Clinic Cancer Center and Moffitt Cancer Center are NCI-designated Comprehensive Cancer Centers. In addition to leadership and resources, they have an added depth and breadth of research and substantial transdisciplinary research that bridges scientific areas. ¹⁴⁷

The Sylvester Comprehensive Cancer Center in Miami is part of the University of Miami Health System and the University of Miami Miller School of Medicine. It received NCI designation in 2019. Sylvester has a team of over 2,500 physicians, researchers and staff and is currently conducting more than 430 cancer-focused clinical trials. The center has collaborative,

¹⁴⁶ National Cancer Institute, *Find a Cancer Center, available at* https://www.cancer.gov/research/infrastructure/cancer-centers/find (last visited Feb. 18, 2024).

¹⁴⁷ National Cancer Institute, *NCI-Designated Cancer Centers, available at* https://www.cancer.gov/research/infrastructure/cancer-centers (last visited Feb. 18, 2024).

¹⁴⁸ Sylvester Comprehensive Cancer Center, *About Sylvester*, *available at* https://umiamihealth.org/en/sylvester-comprehensive-cancer-center/about-sylvester (last visited Feb. 18, 2024).

multidisciplinary research programs such as cancer epigenetics, cancer control, and tumor biology. 149

The University of Florida Shands Cancer Center in Gainesville is Florida's newest NCI-designated cancer center and received the designation in June 2023. The center provides care to north central Florida, which covers a geographically large region that has the highest rates of cancer mortality in the state. Research strengths include cancer communication and prevention, tumor virology and the microbiome, and cancer immunotherapy. 151

The Mayo Clinic Cancer Center is the only NCI-designated cancer center that has three geographic sites. It was one of the first centers to receive NCI designation in 1973. Florida's Mayo Clinic Cancer Center is in Jacksonville and the other two locations are in Arizona and Minnesota. Research covers many topics such as cancer immunology and immunotherapy, experimental therapeutics, gastrointestinal cancer, and women's cancer. ¹⁵²

The Moffitt Cancer Center in Tampa first received the cancer center designation in 1998 and received the comprehensive cancer designation in 2001. Research focuses include topics such as evolutionary biology and mathematical oncology, cancer epidemiology, and health outcomes and behaviors. Unlike the other NCI-designated centers, Moffitt will receive \$38.4 million in Fiscal Year 2024-2025 from the cigarette tax and distributions will continue annually through June 30, 2054. Is 4

Florida imposes excise taxes on malt beverages, wines, and other beverages. ¹⁵⁵ The taxes are due from manufacturers, distributors and vendors of malt beverages, and from manufacturers and distributors of wine, liquor, and other specified alcoholic beverages. Taxes are remitted to the Division of Alcoholic Beverages and Tobacco (Division) in the Department of Business and Professional Regulation (DBPR).

The Division is responsible for supervising the conduct, management, and operation of the manufacturing, packaging, distribution, and sale of all alcoholic beverages in Florida. Distributions of the excise taxes on alcoholic beverages are made to the General Revenue Fund, the Alcoholic Beverage and Tobacco Trust Fund, and Viticulture Trust Fund. Collections of

¹⁴⁹ National Cancer Institute, *Sylvester Comprehensive Cancer Center, available at* https://www.cancer.gov/research/infrastructure/cancer-centers/find/sylvester-miami (last visited Feb. 18, 2024).

¹⁵⁰ University of Florida Health, *UF Health Cancer Center*, *available at* <a href="https://ufhealth.org/uf-health-cancer-center?utm-source=google&utm-medium=tj%20ppc&utm-campaign=cancer%20center%20broad&gad-source=1&gclid=E-AIaIQobChMIkLbVhbu3hAMVZIVaBR3kggCCEAAYASAAEgLMR_D_BwE (last visited Feb. 19, 2024).

¹⁵¹ National Cancer Institute, *University of Florida Health Cancer Center, available at* https://www.cancer.gov/research/infrastructure/cancer-centers/find/ufhealth (last visited Feb. 18, 2024).

¹⁵² National Cancer Institute, *Mayo Clinic Cancer Center*, available at https://www.cancer.gov/research/infrastructure/cancer-centers/find/mayoclinic (last visited Feb. 18, 2024).

¹⁵³ National Cancer Institute, *Moffitt Cancer Center*, available at https://www.cancer.gov/research/infrastructure/cancer-centers/find/moffitt (last visited Feb. 18, 2024).

¹⁵⁴Florida Revenue Estimating Conference, 2023 Florida Tax Handbook, 48, available at http://edr.state.fl.us/Content/revenues/reports/tax-handbook/taxhandbook2023.pdf (last visited Feb. 19, 2024).

¹⁵⁵ Sections 563.05, 564.06, and 565.12, F.S.

¹⁵⁶ Section 561.02, F.S.

alcoholic beverage taxes were \$317 million in Fiscal Year 2022-2023 with distributions to General Revenue of \$311 million. 157

Proposed Changes

The bill provides a monthly distribution in the amount of \$416,667 from the Alcoholic Beverage and Tobacco Trust Fund to each of the following: Sylvester Comprehensive Cancer Center at the University of Miami; the Board of Directors of the University of Florida Shands Cancer Center; and Mayo Clinic Cancer Center in Jacksonville, Florida. This results in an annual distribution of \$5 million to each cancer center, which is a total annual distribution of \$15 million.

The funds may be used for constructing, furnishing, equipping, financing, operating, and maintaining cancer research and clinical and related facilities; furnishing, equipping, operating, and maintaining other properties owned or leased by the Sylvester Comprehensive Cancer Center at the University of Miami, the University of Florida Shands Cancer Center and the Mayo Clinic Cancer Center in Jacksonville, Florida.

This distribution is repealed June 30, 2054.

Section 38 – Exemption of Flood Insurance from Insurance Premium Tax

Present situation

Insurance policies, contracts, or endorsements providing personal or commercial lines coverage for the peril of flood or excess coverage for the peril of flood are subject to the insurance premium tax. Current law defines a flood as "a general and temporary condition of partial or complete inundation of two or more acres of normally dry land area or of two or more properties, at least one of which is the policyholder's property, from:

- overflow of inland or tidal waters:
- unusual and rapid accumulation or runoff of surface waters from any source;
- mudflow; or
- collapse or subsidence of land along the shore of a lake or similar body of water as a
 result of erosion or undermining caused by waves or currents of water exceeding
 anticipated cyclical levels that result in a flood."¹⁵⁸

Proposed change

This section applies to a policy providing coverage for a twelve-month period with an effective date not before July 1, 2024, and no later than June 30, 2025. The bill creates a 1-year exemption for an insurance policy, contract, or endorsement providing personal or commercial lines coverage for the peril of flood, or excess coverage for the peril of flood on any structure or the contents of personal property contained therein.

¹⁵⁷ Florida Revenue Estimating Conference, 2023 Florida Tax Handbook (Oct. 2023), 117, available at http://edr.state.fl.us/content/revenues/reports/tax-handbook/taxhandbook2023.pdf (last visited Feb. 18, 2024).

¹⁵⁸ Section 627.715(1)(b), F.S.

Section 39 - Residential Property Insurance Premium Tax Credit

Present situation

Insurance policies on residential dwellings are subject to the insurance premium tax.

Current law allows for credits for payments of several taxes against the insurance premium tax, including payments of corporate income taxes¹⁵⁹ and adjustments for payments of the firefighter¹⁶⁰ and municipal police¹⁶¹ trust funds excise taxes.¹⁶²

Current law also provides a credit limitation.¹⁶³ The total of the credit granted for the corporate income taxes paid by the insurer and the credit granted to insurers for employee salaries¹⁶⁴ may not exceed 65 percent of the insurance premium tax¹⁶⁵ after deducting firefighter and municipal police trust funds excise tax payments and any assessments related to administration of workers' compensation.¹⁶⁶

Proposed change

This section applies to a policy providing property insurance on a residential dwelling with a coverage amount of \$750,000 or less which provides coverage for a twelve month period with an effective date not before July 1, 2024, and no later than June 30, 2025.

The bill requires an insurer issuing such a policy to provide a credit to the policyholder equal to 1.75 percent of the net premium due. The amount of the credit must be separately stated on the declarations page of the insurance policy.

Additionally, an insurer may claim an amount equal to the credit provided to the policyholder against any insurance premium tax.¹⁶⁷ An insurer claiming this credit is not required to pay any additional retaliatory tax¹⁶⁸ as a result of claiming such credit. The credit does not affect an insurer's ability to be granted a credit for salaries and corporate income tax paid under s. 624.509(5), F.S., and it does not count against the credit limitation of 65 percent of insurance premium tax liability under s. 624.509(6), F.S. ¹⁶⁹

https://www.dms.myflorida.com/workforce_operations/retirement/local_retirement_plans/municipal_police_and_fire_plans/overview (last visited Feb. 17, 2024).

¹⁵⁹ Chapter 220, Florida Statutes.

¹⁶⁰ Section 175.141, F.S. Additionally, s. 175.101, F.S., allows for a 1.85% excise tax on property insurance premiums if levied by a municipality or special fire control district for pension benefits to firefighters.

¹⁶¹ Section 185.12, F.S. Additionally, s. 185.08, F.S., allows for a 0.85% excise tax on casualty insurance premiums if levied by a municipality for pension benefits to police officers.

¹⁶² The Firefighter and Municipal Police Trust Funds Excise Tax provides funding for pension plans established for firefighters and police officers under Chapters 175 and 185, Florida Statutes. The Department of Revenue collects the tax from insurance companies and transfers funds to the Police and Firefighters' Premium Tax Trust Fund at the Division of Retirement. See Department of Management Services, Overview, available at

¹⁶³ Section 624.509(6), F.S.

¹⁶⁴ Section 624.509(5), F.S.

¹⁶⁵ Due under s. 624.509(1), F.S.

¹⁶⁶ Section 440.51, F.S.

¹⁶⁷ Section 624.509(1), F.S.

¹⁶⁸ Retaliatory tax levied under s. 624.5091, F.S.

¹⁶⁹ Section 624.509(6), F.S.

The bill makes changes to the carry forward provisions of certain credits. If the following credits are not fully used in any one year because of insufficient tax liability, the unused amount may be carried forward for a period not to exceed five years.

- A credit granted for firefighter¹⁷⁰ and municipal police¹⁷¹ trust funds excise tax payments against any insurance premium tax.¹⁷²
- A credit for corporate income taxes. 173
- A credit allowed for insurers for employee salaries, ¹⁷⁴ as such credit is subject to the credit limitation.

This section is repealed June 30, 2029.

Section 40 – State Fire Marshal Assessment and Surcharge Holiday

Present situation

In addition to the insurance premium tax, certain premiums are subject to the state fire marshal assessment or surcharge. The assessment is an annual 1% rate on premiums collected by each insurer for policies of fire insurance. The fire marshal surcharge is an annual 0.1% rate on premiums of each holder of a policy of fire, allied lines, or multiperil insurance insuring commercial property. Current law defines fire insurance as "the insurance of structures or other property at fixed locations against loss or damage to such structures or other described properties from the risks of fire and lightning." ¹⁷⁵

The revenue from the state fire marshal assessment and surcharge are for use by the State Fire Marshal to defray the expenses of the duties required by law. These include maintaining of offices and necessary supplies, essential equipment and other materials, salaries and expenses of required personnel, and all other legitimate expenses relating to the discharge of the administrative and regulatory powers and duties. ¹⁷⁶

Proposed change

This section applies to a policy providing property insurance on a residential dwelling with a coverage amount of \$750,000 or less written for a coverage of twelve months with an effective date not before July 1, 2024, and no later than June 30, 2025.

The bill requires that the state fire marshal regulatory assessment and surcharge may not be assessed and imposed on such policy. The amount of the assessment and surcharge not assessed and imposed must be provided as a credit to the policyholder. The amount must also be separately disclosed on the declarations page of the insurance policy. This provision is repealed June 30, 2025.

¹⁷⁰ Section 175.141, F.S.

¹⁷¹ Section 185.12, F.S.

¹⁷² Section 624.509(1), F.S.

¹⁷³ Chapter 220, F.S.

¹⁷⁴ Section 624.509(5), F.S.

¹⁷⁵ Section 624.515, F.S.

¹⁷⁶ Section 624.516, F.S.

Section 41 – Florida Insurance Guaranty Association Assessment Credit

Present situation

The Florida Insurance Guaranty Association¹⁷⁷ (FIGA) is a nonprofit corporation that handles the claims of certain insolvent insurance companies.¹⁷⁸ FIGA provides a "mechanism for the payment of covered claims under certain insurance policies to avoid" delay and financial loss due to the financial insolvency of an insurer.¹⁷⁹ It issues guaranty fund payments and provides related services for all lines of property and casualty insurance, with certain exceptions.¹⁸⁰ When a Florida property and casualty insurer becomes insolvent, the FIGA takes over the claims of that insurer and pays the claims of its policyholders, ensuring that policyholders are not left with unpaid claims.

In addition to the insurance premium tax, certain premiums are subject to the FIGA assessment. Property and casualty insurers are automatically members of FIGA and are subject to assessments on premiums written by member companies.¹⁸¹ The assessments levied against a FIGA insurer may not may not exceed more than 2 percent of that insurer's premiums in a calendar year.¹⁸² However, if additional funds are needed to cover insolvencies due to a hurricane, the FIGA board of directors may levy emergency assessments. Emergency assessments levied against any insurer may not exceed more than 4 percent of that insurer's premiums in a calendar year.¹⁸³

Proposed change

This section applies to a policy providing property insurance on a residential dwelling with a coverage amount of \$750,000 or less which provides coverage for a twelve-month period with an effective date not before July 1, 2024, and no later than June 30, 2025.

The bill requires that an insurer issuing such a policy must provide a credit to the policyholder in the amount of assessment levied pursuant to s. 631.57(3)(f), F.S. The amount of the credit provided to the policyholder must also be separately disclosed on the declarations page of the insurance policy. Additionally, an amount equal to the credit provided to the policyholder is allowed against any assessments levied pursuant to s. 631.57(3)(f), F.S., and payable by an insurer to the Florida Insurance Guaranty Association. This section is repealed June 30, 2025.

¹⁷⁷ Section 631.55, F.S.

¹⁷⁸ FIGA, *Home Page*, available at https://figafacts.com/ (last visited Feb. 17, 2024).

¹⁷⁹ Section 631.51, F.S.

¹⁸⁰ Section 631.52, F.S.

¹⁸¹ See s. 631.52, F.S., and FIGA, 2022 Annual Report, available at https://figafacts.com/reports/ (last visited Feb. 17, 2024).

¹⁸² Section 631.57 (3)(a), F.S.

¹⁸³ For the kinds of insurance within the account specified in s. 631.55(2)(b), F.S.

Section 42 - Disaster Preparedness Sales Tax Holiday – 28 days – June 1, 2024, through June 14, 2024, and from August 24, 2024, through September 6, 2024

Present situation

Florida has enacted a disaster preparedness sales tax holiday 10 times since 2006. Generally during these holidays, the following items were exempt:

		TAX EXEMPTION THRESHOLDS									
Dates	Length	Reusable Ice	Light Source	Fuel Containers	Batteries	Coolers and Ice Chests	Radios	Tie down tools and sheeting	Generators		
May 21-June 1, 2006*	12 days	\$10 or less	\$20 or less	\$25 or less	\$30 or less	\$30 or less	\$50 or less	\$50 or less	\$1000 or less		
June 1-June 12, 2007*	12 days	\$10 or less	\$20 or less	\$25 or less	\$30 or less	\$30 or less	\$75 or less	\$50 or less	\$1000 or less		
May 31-June 8, 2014**	9 days	\$10 or less	\$20 or less	\$25 or less	\$30 or less	\$30 or less	\$50 or less	\$50 or less	\$750 or less		
June 2 –June 4, 2017	3 days	\$10 or less	\$20 or less	\$25 or less	\$30 or less	\$30 or less	\$50 or less	\$50 or less	\$750 or less		
June 1-7, 2018	7 days	\$10 or less	\$20 or less	\$25 or less	\$30 or less	\$30 or less	\$50 or less	\$50 or less	\$750 or less		
May 31-June 6, 2019	7 days	\$10 or less	\$20 or less	\$25 or less	\$30 or less	\$30 or less	\$50 or less	\$50 or less	\$750 or less		
May 29-June 4, 2020	7 days	\$10 or less	\$20 or less	\$25 or less	\$30 or less	\$30 or less	\$50 or less	\$50 or less	\$750 or less		
May 28 – June 6, 2021***	10 days	\$20 or less	\$40 or less	\$50 or less	\$50 or less	\$60 or less	\$50 or less	\$100 or less	\$1,000 or less		
May 28 – June 10, 2022****	14 days	\$20 or less	\$40 or less	\$50 or less	\$50 or less	\$60 or less	\$50 or less	\$100 or less	\$1,000 or less		
May 27 - June 9, & August 26 - Sept. 8, 2023	28 days	\$20 or less	\$40 or less	\$50 or less	\$50 or less	\$60 or less	\$60 or less	\$100 or less	\$3,000 or less		

A few of the holidays have included items that were not repeated every year. For instance, the 2006 and 2007 holidays included cell phone batteries (\$60 or less), cell phone chargers (\$40 or less), storm shutters (\$200 or less), carbon monoxide detectors (\$75 or less), and any combination of items exempt under the holiday or existing law which were folded together for \$75 or less. The 2021 holiday included portable power banks selling for \$60 or less. The 2022 and 2023 holiday included portable power banks selling for \$60 or less, smoke detectors, smoke alarms, fire extinguishers, or carbon monoxide detectors selling for \$70 or less; and specified items necessary for the evacuation of household pets, with item thresholds ranging from \$10 (wet pet food) to \$100 (portable kennels or carriers). In 2023, the maximum purchase price of a generator was increased from \$1,000 to \$3,000.

The Florida Division of Emergency Management recommends having a disaster supply kit with items such as a battery operated radio, flashlight, batteries, and first-aid kit. 184

¹⁸⁴ FLA. DIV. OF EMERGENCY MGMT., *Disaster Supply Kit Checklist, available at* https://www.floridadisaster.org/planprepare/hurricane-supply-checklist/ (last visited Feb. 19, 2024).

Proposed changes

During the holiday, the following items are exempt from the state sales tax and county discretionary sales surtaxes:

- A portable self-powered light source with a sales price of \$40 or less.
- A portable self-powered radio, two-way radio, or weather-band radio with a sales price of \$50 or less.
- A tarpaulin or other flexible waterproof sheeting with a sales price of \$100 or less.
- An item normally sold as, or generally advertised as, a ground anchor system or tie-down kit with a sales price of \$100 or less.
- A gas or diesel fuel tank with a sales price of \$50 or less.
- A package of AA-cell, AAA-cell, C-cell, D-cell, 6- volt, or 9-volt batteries, excluding automobile and boat batteries, with a sales price of \$50 or less.
- A nonelectric food storage cooler with a sales price of \$60 or less.
- A portable generator used to provide light or communications or preserve food in the event of a power outage with a sales price of \$3,000 or less.
- Reusable ice with a sales price of \$20 or less.
- A portable power bank with a sales price of \$60 or less.
- A smoke detector or smoke alarm with a sales price of \$70 or less.
- A fire extinguisher with a sales price of \$70 or less.
- A carbon monoxide detector with a sales price of \$70 or less.

The following supplies necessary for the evacuation of household pets purchased for noncommercial use:

- Bags of dry dog food or cat food weighing 50 or fewer pounds with a sales price of \$100 or less per bag.
- Cans or pouches of wet dog food or cat food with a sales price of \$10 or less per can or pouch or the equivalent if sold in a box or case.
- Over-the-counter pet medications with a sales price of \$100 or less per item.
- Portable kennels or pet carriers with a sales price of \$100 or less per item.
- Manual can openers with a sales price of \$15 or less per item.
- Leashes, collars, and muzzles with a sales price of \$20 or less per item.
- Collapsible or travel-sized food bowls or water bowls with a sales price of \$15 or less per item.
- Cat litter weighing 25 or fewer pounds with a sales price of \$25 or less per item.
- Cat litter pans with a sales price of \$15 or less per item.
- Pet waste disposal bags with a sales price of \$15 or less per package.
- Pet pads with a sales price of \$20 or less per box or package.
- Hamster or rabbit substrate with a sales price of \$15 or less per package.
- Pet beds with a sales price of \$40 or less per item.

The holiday does not apply to the following sales:

- Sales within a theme park or entertainment complex, as defined in s. 509.013(9), F.S.;
- Sales within a public lodging establishment, as defined in s. 509.013(4), F.S.; and
- Sales within an airport, as defined in s. 330.27(2), F.S.

The department is authorized to adopt emergency rules to implement this sales tax holiday.

Section 43 – Recreational Sales Tax Holiday ("Freedom Month") – 1 Month – July 1, 2024, through July 31, 2024

Present situation

Florida enacted a recreational sales tax holiday in 2021, 2022, and 2023. The sales tax holidays in 2021 and 2022 were one week, held at the beginning of July. In 2023, the legislature extended the holiday to 3 months, beginning at the end of May. The holidays exempted recreational equipment and certain admissions to events.

Proposed changes

The bill provides for a sales tax holiday from July 1, 2024, through July 31, 2024, for specified admissions and items related to recreational activities. During the sales tax holiday, the following admissions, if purchased during this period, are exempt from the state sales tax and county discretionary sales surtaxes:

- A live music event scheduled to be held on any date or dates from July 1, 2024, through December 31, 2024.
- A live sporting event scheduled to be held on any date or dates from July 1, 2024, through December 31, 2024.
- A movie to be shown in a movie theater on any date or dates from July 1, 2024, through December 31, 2024.
- Entry to a museum, including any annual passes.
- Entry to a state park, including any annual passes.
- Entry to a ballet, play, or musical theatre performance scheduled to be held on any date or dates from July 1, 2024, through December 31, 2024.
- Season tickets for ballets, plays, music events, or musical theatre performances.
- Entry to a fair, festival, or cultural event scheduled to be held on any date or dates from July 1, 2024, through December 31, 2024.
- Use of or access to private and membership clubs providing physical fitness facilities from July 1, 2024, through December 31, 2024.

If a purchaser of an admission purchases the admission exempt from tax pursuant to this section and subsequently resells the admission, the purchaser shall collect tax on the full sales price of the resold admission.

During the sales tax holiday, the following items are exempt from the state sales tax and discretionary sales surtax:

- Boating and water activity supplies
 - o Life jackets and coolers with a sales price of \$75 or less.
 - Recreational pool tubes, pool floats, inflatable chairs, and pool toys with a sales price of \$35 or less
 - o Safety flares with a sales price of \$50 or less
 - Water skis, wakeboards, kneeboards, and recreational inflatable water tubes or floats capable of being towed with a sales price of \$150 or less

- o Paddleboards and surfboards with a sales price of \$300 or less
- o Canoes and kayaks with a sales price of \$500 or less
- o Paddles and oars with a sales price of \$75 or less
- o Snorkels, goggles, and swimming masks with a sales price of \$25 or less.

• Camping supplies

- o Tents with a sales price of \$200 or less
- Sleeping bags, portable hammocks, camping stoves, and collapsible camping chairs with a sales price of \$50 or less
- o Camping lanterns and flashlights with a sales price of \$30 or less.

• Fishing supplies

- Rods and reels with a sales price of \$75 or less if sold individually, or \$150 or less if sold as a set
- o Tackle boxes or bags with a sales price of \$30 or less
- Bait or fishing tackle with a sales price of \$5 or less if sold individually, or \$10 or less if multiple items are sold together. The term does not include supplies used for commercial fishing purposes.

• General outdoor supplies

- o Sunscreen, sunblock, or insect repellant with a sales price of \$15 or less
- o Sunglasses with a sales price of \$100 or less
- o Binoculars with a sales prices of \$200 or less
- Water bottles with a sales price of \$30 or less
- o Hydration packs with a sales price of \$50 or less
- o Outdoor gas or charcoal grills with a sales price of \$250 or less
- o Bicycle helmets with a sales price of \$50 or less
- o Bicycles with a sales price of \$500 or less.

• Residential pool supplies

- o Individual residential pool and spa replacement parts, nets, filters, lights, and covers with a sales price of \$100 or less
- Residential pool and spa chemicals purchased by an individual with a sales price of \$150 or less.

The holiday does not apply to the following sales:

- Sales within a theme park or entertainment complex, as defined in s. 509.013(9), F.S.;
- Sales within a public lodging establishment, as defined in s. 509.013(4), F.S.; and
- Sales within an airport, as defined in s. 330.27(2), F.S.

The department is authorized to adopt emergency rules to implement this sales tax holiday.

Section 44 – Back-to-School Sales Tax Holiday – 14 days – July 29, 2024, through August 11, 2024

Present situation

Florida has enacted a "back-to-school" sales tax holiday twenty-two times since 1998. The following table describes the history of back-to-school sales tax holidays in Florida.

		TAX EXEMPTION THRESHOLDS								
Dates	Length	Clothing/ Footwear	Wallets/ Bags	Books/ Learning Aids/ Puzzles	Computers	School Supplies				
August 15-21, 1998	7 days	\$50 or less	N/A	N/A	N/A	N/A				
July 31-August 8, 1999	9 days	\$100 or less	\$100 or less	N/A	N/A	N/A				
July 29-August 6, 2000	9 days	\$100 or less	\$100 or less	N/A	N/A	N/A				
July 28-August 5, 2001	9 days	\$50 or less	\$50 or less	N/A	N/A	\$10 or less				
July 24-August 1, 2004	9 days	\$50 or less	\$50 or less	\$50 or less (Books)	N/A	\$10 or less				
July 23-31, 2005	9 days	\$50 or less	\$50 or less	\$50 or less (Books)	N/A	\$10 or less				
July 22-30, 2006	9 days	\$50 or less	\$50 or less	\$50 or less (Books)	N/A	\$10 or less				
August 4-13, 2007	10 days	\$50 or less	\$50 or less	\$50 or less (Books)	N/A	\$10 or less				
August 13-15, 2010	3 days	\$50 or less	\$50 or less	\$50 or less (Books)	N/A	\$10 or less				
August 12-14, 2011	3 days	\$75 or less	\$75 or less	N/A	N/A	\$15 or less				
August 3-5, 2012	3 days	\$75 or less	\$75 or less	N/A	N/A	\$15 or less				
August 2-4, 2013	3 days	\$75 or less	\$75 or less	N/A	\$750 or less	\$15 or less				
August 1-3, 2014	3 days	\$100 or less	\$100 or less	N/A	First \$750 of the sales price	\$15 or less				
August 7-16, 2015	10 days	\$100 or less	\$100 or less	N/A	First \$750 of the sales price	\$15 or less				
August 5-7, 2016	3 days	\$60 or less	\$60 or less	N/A	N/A	\$15 or less				
August 4-6, 2017	3 days	\$60 or less	\$60 or less	N/A	\$750 or less	\$15 or less				
August 3-5, 2018	3 days	\$60 or less	\$60 or less	N/A	N/A	\$15 or less				
August 2-6, 2019	5 days	\$60 or less	\$60 or less	N/A	\$1,000 or less	\$15 or less				
August 7-9, 2020	3 days	\$60 or less	\$60 or less	N/A	First \$1,000 of the sales price	\$15 or less				
July 31-August 9, 2021	10 days	\$60 or less	\$60 or less	N/A	First \$1,000 of the sales price	\$15 or less				
July 25-August 7, 2022	14 days	\$100 or less	\$100 or less	\$30 (Learning Aids/Puzzles)	\$1,500 or less	\$50 or less				
July 24-August 6, 2023, & January 1- 14, 2024	28 days	\$100 or less	\$100 or less	\$30 (Learning Aids/Puzzles)	\$1,500 or less	\$50 or less				

Proposed changes

The bill provides for a sales tax holiday from July 29, 2024, through August 11, 2024. During the holiday, the following items that cost \$100 or less are exempt from the state sales tax and county discretionary sales surtaxes:

- Clothing (defined as an "article of wearing apparel intended to be worn on or about the human body," but excluding watches, watchbands, jewelry, umbrellas, and handkerchiefs);
- Footwear (excluding skis, swim fins, roller blades, and skates);
- Wallets; and

• Bags (including handbags, backpacks, fanny packs, and diaper bags, but excluding briefcases, suitcases, and other garment bags).

The bill also exempts various "school supplies" that cost \$50 or less per item and learning aids and jigsaw puzzles that cost \$30 or less per item. "Learning aids" are defined as flashcards or other learning cards, matching or other memory games, puzzle books and search-and-find books, interactive or electronic books and toys intended to teach reading or math skills, and stacking or nesting blocks or sets.

The bill exempts personal computers and related accessories with a sales price of \$1,500 or less which are purchased for noncommercial home or personal use. This includes electronic book readers, calculators, laptops, desktops, handhelds, tablets, or tower computers. Not included are cellular telephones, video game consoles, digital media receivers, or devices that are primarily designed to process data. Included related accessories are items such as keyboards, mice, personal digital assistants, monitors, other peripheral devices, modems, routers, and nonrecreational software, regardless of whether the accessories are used in association with a personal computer base unit. Not included is furniture or systems, devices, software, monitors with a television tuner, or peripherals designed or intended primarily for recreational use.

Dealers are authorized to opt out of the "back-to-school" sales tax holiday if less than five percent of the dealer's gross sales of tangible personal property in the prior calendar year are comprised of items that would be exempt under the holiday. If a qualifying dealer chooses not to participate in the tax holiday, by July 15, 2024, the dealer must notify the Department of Revenue (department) in writing of its election to collect sales tax during the holiday and must post a copy of that notice in a conspicuous location at its place of business.

The holiday does not apply to the following sales:

- Sales within a theme park or entertainment complex, as defined in s. 509.013(9), F.S.;
- Sales within a public lodging establishment, as defined in s. 509.013(4), F.S.; and
- Sales within an airport, as defined in s. 330.27(2), F.S.

The department is authorized to adopt emergency rules to implement this sales tax holiday.

Section 45 - Skilled Worker Tools Sales Tax Holiday - 7 days - September 1, 2024, through September 7, 2024

Present situation

In 2022 and 2023, the Legislature enacted a seven-day sales tax holiday, during the week surrounding Labor Day, on tools used in skilled trades. Currently, there is no exemption for tools used by skilled trade workers, such as carpenters, electricians, plumbers, welders, pipefitters, masons, painters, heating and air conditioning technicians, and other service technicians.

Proposed changes

The bill provides a seven-day sales tax holiday from September 1, 2024, through September 7, 2024, for specified tools commonly used by skilled trade workers. During the sales tax holiday, the following items are exempt from the state sales tax and county discretionary sales surtaxes:

- Hand tools with a sales price of \$50 or less per item.
- Power tools with a sales price of \$300 or less per item.
- Power tool batteries with a sales price of \$150 or less per item.
- Work gloves with a sales price of \$25 or less per pair.
- Safety glasses with a sales price of \$50 or less per pair, or the equivalent if sold in sets of more than one pair.
- Protective coveralls with a sales price of \$50 or less per item.
- Work boots with a sales price of \$175 or less per pair.
- Tool belts with a sales price of \$100 or less per item.
- Duffle bags or tote bags with a sales price of \$50 or less per item.
- Tool boxes with a sales price of \$75 or less per item.
- Tool boxes for vehicles with a sales price of \$300 or less per item.
- Industry textbooks and code books with a sales price of \$125 or less per item.
- Electrical voltage and testing equipment with a sales price of \$100 or less per item.
- LED flashlights with a sales price of \$50 or less per item.
- Shop lights with a sales price of \$100 or less per item.
- Handheld pipe cutters, drain opening tools, and plumbing inspection equipment with a sales price of \$150 or less per item.
- Shovels with a sales price of \$50 or less.
- Rakes with a sales price of \$50 or less.
- Hard hats and other head protection with a sales price of \$100 or less.
- Hearing protection items with a sales price of \$75 or less.
- Ladders with a sales price of \$250 or less.
- Fuel cans with a sales price of \$50 or less.
- High visibility safety vests with a sales price of \$30 or less.

The holiday does not apply to the following sales:

- Sales within a theme park or entertainment complex, as defined in s. 509.013(9), F.S.;
- Sales within a public lodging establishment, as defined in s. 509.013(4), F.S.; and
- Sales within an airport, as defined in s. 330.27(2), F.S.

The department is authorized to adopt emergency rules to implement this sales tax holiday.

Section 47 provides an effective date of July 1, 2024, except as otherwise provided in the bill.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

Article VII, s. 18(b) of the Florida Constitution provides that, except upon the approval of each house of the Legislature by a two-thirds vote of the membership, the Legislature may not enact, amend, or repeal any general law if the anticipated effect of doing so would be to reduce the authority that municipalities or counties have to raise revenue in the aggregate, as such authority existed on February 1, 1989. However, the mandates

requirements do not apply to laws having an insignificant impact, ¹⁸⁵ which is \$2.3 million or less for Fiscal Year 2024-2025. ¹⁸⁶

The bill is estimated to reduce the authority local governments have to raise revenue from local option sales taxes and property taxes by \$80.0 million in Fiscal Year 2024-2025; therefore, this bill may be a mandate subject to the requirements of Art. VII, s. 18(b) of the Florida Constitution.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

This bill does not create or raise a state tax or fee. Therefore, the requirements of Art. VII, s. 19 of the Florida Constitution do not apply.

E. Other Constitutional Issues:

None identified.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

The bill reduces revenues in total by \$901.0 million, which is the sum of \$235.1 million (recurring) and \$665.9 million (pure nonrecurring in Fiscal Year 2024-2025 and reductions resulting from certain impacts in future years). Total tax reductions are represented by the sum of the recurring impacts, which reflect the annual value of permanent tax cuts when fully implemented, and the pure nonrecurring impacts, which reflect temporary tax reductions).

The bill reduces revenues in Fiscal Year 2024-2025 by \$630.6 million (\$207.6 million recurring); General Revenue Fund receipts are reduced by \$492.8 million (\$156.3 million recurring), state trust fund receipts are reduced by \$40 million (\$0.5 million recurring); and local government revenue is reduced by \$97.8 million (\$51.8 million recurring), as displayed in the table at the end of this analysis.

¹⁸⁵ FLA. CONST. art. VII, s. 18(d). An insignificant fiscal impact is the amount not greater than the average statewide population for the applicable fiscal year multiplied by \$0.10. *See* FLA. SENATE COMM. ON CMY. AFFAIRS, *Interim Report 2012-115: Insignificant Impact*, (September 2011), *available at* http://www.flsenate.gov/PublishedContent/Session/2012/InterimReports/2012-115ca.pdf (last visited Feb. 19, 2024).

¹⁸⁶ Based on the Demographic Estimating Conference's estimated population adopted on July 18, 2022. The conference packet is available at http://www.edr.state.fl.us/Content/conferences/population/archives/220718demographic.pdf (last visited Feb. 19, 2024).

B. Private Sector Impact:

Taxpayers, both businesses and individuals, will experience significant tax savings.

C. Government Sector Impact:

The Department of Revenue will need to engage in rulemaking and will likely incur implementation costs.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 125.0104, 192.001, 193.155, 193.1554, 193.1555, 193.624, 196.011, 196.031, 196.121, 196.161, 196.24, 200.069, 201.08, 201.21, 212.0306, 212.055, 212.11, 212.13, 212.20, 220.02, 220.03, 220.1915, 220.222, 402.62, 561.121, 571.265, and 624.509.

This bill creates sections 195.028, 220.1992, and 624.5108 of the Florida Statutes.

This bill reenacts section 571.26 of the Florida Statutes.

This bill repeals section 41 of ch. 2023-157, Laws of Florida.

IX. Additional Information:

A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

FY 2024-2025 TAX CUT ALLOCATION SB 7074								
	General		State Tru		Local			otal
1 Sales Tax	1st Yr.	Recur.	1st Yr.	Recur.	1st Yr.	Recur.	1st Yr.	Recur.
2 Sales Tax: Freedom Sales Tax Holiday	(71.4)	-	(*)	-	(19.1)	-	(90.5)	-
3 Sales Tax: Back-to-School Sales Tax Holiday	(76.7)		(*)	-	(20.5)	-	(97.2)	-
4 Sales Tax: Disaster Preparedness Sales Tax Holidays	(63.3)	-	(*)	-	(16.9)	-	(80.2)	-
5 Sales Tax: Tool Time Sales Tax Holiday	(15.7)	-	(*)	-	(4.1)	-	(19.8)	-
6 Sales Tax: Permanent thoroughbred distribution	-	-	-	-	-	-	-	-
7 Sales Tax: Collection Allowance Increase: \$30 to \$45	(49.3)	(118.2)	2.0	4.7	-	-	(47.3)	(113.5)
8 Ad Valorem Tax								
9 Ad Valorem: Renewable Energy Source Device Assessment Limitation	-	-	-	-	(0.5)	(1.3)	(0.5)	(1.3)
10 Ad Valorem: Construction Work in Progress				-	(2.9)	(2.9)	(2.9)	(2.9)
11 Ad Valorem: Extend Homestead Rebuild Time	-	-	-	-	-	(0.9)	-	(0.9)
12 Ad Valorem: Consumer friendly property tax administration changes	-	-	-	-	(33.8)	(33.8)	(33.8)	(33.8)
Ad Valorem: Increase Tax Exemptions for Disabled Ex servicemembers from \$5,000 to \$10,000	-	-	-	-	-	(12.9)	-	(12.9)
14 Corporate Income Tax								
15 Corp. Inc. Tax: Adoption of the Internal Revenue Code	-	-	-	-	-	-	-	-
16 Corp. Inc. Tax: Persons with Unique Abilities Tax Credit - Three Years	(5.0)	-	-	-	-	-	(5.0)	-
17 Corp. Inc. Tax: Short line RR Tax Credit Timing	(**)	(**)	-	-			(**)	(**)
18 <u>Insurance Premium Tax</u>								
19 Insurance Tax: Flood Insurance	(28.9)	-	-	-	-	-	(28.9)	-
20 Insurance Tax: Credits and temp tax cut	(144.5)	-	(37.9)	-	-	-	(182.4)	-
21 <u>Documentary Stamp Tax</u>								
22 Doc. Stamp Tax: Reverse Mortgages	(2.3)	(2.3)	(3.1)	(3.2)	-	-	(5.4)	(5.5)
23 Doc Stamp Tax: Alarm System Documentary Stamp Tax	(0.7)	(0.8)	(1.0)	(1.0)	-	-	(1.7)	(1.8)
24 <u>Local Taxes</u>								
Local Sales Taxes: TDT 25% of funds on single project	-	-	-	-	-	-	-	-
26 Local Sales Taxes: Allow Duval to Levy Indigent Care Sales Surtax	-	-	-	-	-	0/**	-	0/**
27 Local Option Tax: Local Food & Beverage Tax - Voter Clarification	-	-	-	-	-	-	-	-
28 <u>Multiple Taxes / Miscellaneous</u>								
30 Beverage Tax: Distribution for Cancer Centers	(15.0)	(15.0)	-	-	-	-	(15.0)	(15.0)
31 Multiple Taxes: Strong Families - Increase Cap	(20.0)	(20.0)	-	-	-	-	(20.0)	(20.0)
32 Multiple Taxes: Strong Families - Application Date	-	-	-	-	-	-	-	-
33 Multiple Taxes: Strong Families - Designation Criterion/Services		-	-	-	-	-	-	-
34 Multiple Taxes: Automatic Extension of Time for Returns	-	-	-	-	-	-	-	-
2024-25	(492.8)	(156.3)	(40.0)	0.5	(97.8)	(51.8)	(630.6)	(207.6)

	Genera	Revenue	State Trust Funds		Local/Other		Total	
Out-year Impacts	Cash	Recur.	Cash	Recur.	Cash	Recur.	Cash	Recur.
35 Sales Tax: Distribution for Horse Breeding and Racin Promotion	g (27.5	(27.5)	-	-	-	-	(27.5)	(27.5)
36 Insurance Tax: Credits and temp tax cut	(151.9	-	-	-	-	-	(151.9)	-
37 Corp. Inc. Tax: Persons with Unique Abilities Tax Cre	dit - (10.0	-	-	-	-	-	(10.0)	-
	Out Years (189.4) (27.5)	-	-	-	-	(189.4)	(27.5)

(183.8)

(682.2)

(40.0)

0.5

(97.8)

(*) Impact less than \$100,000; (**) Impact is indeterminate; 0/** If an impact exists, it will be greater than \$100,000.

Tax Package Total

(1) Ad valorem tax impacts assume current rates.
(2) Recurring tax cut total = -\$235.1

Pure nonrecurring tax cuts = -\$255.1 = -\$665.9 -\$901.0 Pure Nonrecurring (665.9)
Recurring + Pure Nonrecurring (901.0)

(820.0)

(235.1)

(51.8)

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

593-03324A-24 20247074pb

A bill to be entitled An act relating to taxation; amending s. 125.0104, F.S.; prohibiting a plan for tourist development from allocating more than a certain percentage of the tax revenue to an individual project unless the governing board of the county approves such use by supermajority vote; amending s. 192.001, F.S.; revising the definition of the term "tangible personal property"; providing applicability; amending s. 193.155, F.S.; extending the timeframe for changes, additions, or improvements following damage or destruction of a homestead to commence for certain assessment requirements to apply; specifying the timeframes and the manner in which erroneous assessments of property must be corrected; prohibiting back taxes from being due for any year as a result of certain recalculations; deleting a calculation of back taxes; requiring property appraisers to include certain information with notices of tax liens; amending s. 193.1554, F.S.; specifying the timeframes and the manner in which erroneous assessments of certain property must be corrected; deleting a calculation of back taxes; requiring property appraisers to include certain information with notices of tax liens; amending s. 193.1555, F.S.; specifying the timeframes and the manner in which erroneous assessments of homestead property must be corrected; deleting a calculation of back taxes; requiring property appraisers to include certain information with notices

Page 1 of 68

 ${\tt CODING:}$ Words ${\tt stricken}$ are deletions; words ${\tt \underline{underlined}}$ are additions.

Florida Senate - 2024 (Proposed Bill) SPB 7074

	593-03324A-24 20247074pb
30	of tax liens; amending s. 193.624, F.S.; revising the
31	definition of the term "renewable energy source
32	device"; providing applicability; creating s. 195.028,
33	F.S.; requiring the Department of Revenue to create
34	multi-language versions of forms under certain
35	circumstances; specifying a requirement and
36	authorization for such forms; requiring the department
37	to develop and post certain documents related to
38	property tax exemptions; amending s. 196.011, F.S.;
39	providing that taxpayers are not responsible for
40	specified payments in certain circumstances; requiring
41	property appraisers to provide multi-language
42	applications under certain circumstances; amending s.
43	196.031, F.S.; extending the timeframe before a
44	property owner's failure to commence repair or
45	rebuilding of homestead property constitutes
46	abandonment; providing applicability; amending s.
47	196.121, F.S.; requiring homestead application forms
48	to include certain information; amending s. 196.161,
49	F.S.; requiring property appraisers to include certain
50	information with notices of tax liens; amending s.
51	196.24, F.S.; revising the amount of a certain
52	exemption related to disabled ex-servicemembers;
53	providing applicability; amending s. 200.069, F.S.;
54	providing that the property appraiser, rather than the
55	local governing board, may request the notice of
56	proposed property taxes and notice of non-ad valorem
57	assessments; amending s. 201.08, F.S.; providing
58	applicability; defining the term "principal limit";

Page 2 of 68

85

86

87

593-03324A-24 20247074pb requiring that certain taxes be calculated based on the principal limit at a specified event; providing retroactive operation; providing construction; amending s. 201.21, F.S.; exempting all non-interestbearing promissory notes, non-interest-bearing nonnegotiable notes, or non-interest-bearing written obligations, for specified purposes, from documentary stamp taxes in connection with the sale of alarm systems; amending s. 212.0306, F.S.; clarifying the necessary vote in a referendum for the levy of a certain local option food and beverage tax; amending s. 212.055, F.S.; deleting a restriction on counties authorized to levy an indigent care and trauma center surtax; amending s. 212.11, F.S.; authorizing an automatic extension for filing returns and remitting sales and use tax when specified states of emergency are declared; amending s. 212.12, F.S.; revising the amount of a sales tax collection allowance for certain dealers; amending s. 212.20, F.S.; deleting the future repeal of provisions related to annual distributions to the Florida Agricultural Promotional Campaign Trust Fund; amending s. 220.02, F.S.; revising the order in which credits may be taken to include a specified credit; amending s. 220.03, F.S.; revising the date of adoption of the Internal Revenue Code and other federal income tax statutes for purposes of the state corporate income tax; providing retroactive operation;

Page 3 of 68

amending s. 220.1915, F.S.; revising the definition of

the term "qualifying railroad"; revising application

 ${\bf CODING:}$ Words ${\bf stricken}$ are deletions; words ${\bf \underline{underlined}}$ are additions.

593-03324A-24 20247074pb

88 requirements for the credit for qualified railroad 89 reconstruction or replacement expenditures; revising 90 requirements for the Department of Revenue related to 91 the issuance of a certain letter; revising conditions 92 for carry-forward and transfer of such credit; 93 creating s. 220.1992, F.S.; defining the terms 94 "qualified employee" and "qualified taxpayer"; 95 establishing a credit against specified taxes for 96 taxpayers that employ specified individuals; 97 specifying the amount of such tax credit; authorizing 98 the department to adopt rules governing the manner and 99 form of the application for such tax credit; specifying requirements for such form; requiring the 100 101 department to approve the tax credit prior to the 102 taxpayer taking the credit; requiring the department 103 to approve the tax credits in a specified manner; 104 requiring the department to notify the taxpayer in a 105 specified manner if the determines an application is 106 incomplete; providing that such taxpayer has a 107 specified timeframe to correct any deficiency; 108 providing the certain application are deemed complete 109 on a specified date; prohibiting taxpayers from 110 claiming a tax credit more than a specified amount; 111 authorizing the carryforward of credits in a specified 112 manner; providing the maximum amount of credit that 113 may be granted during specified fiscal years; 114 authorizing the department to consult with specified 115 entities for a certain purpose; amending s. 220.222, 116 F.S.; providing an automatic extension for the due

Page 4 of 68

134

135

136

137

138

139

140

141

142

143

144

145

593-03324A-24 20247074pb

date for a specified return in certain circumstances; amending s. 402.62, F.S.; revising the requirements for the Department of Children and Families in designating eligible charitable organizations; increasing the Strong Families Tax Credit cap; specifying when applications may be submitted to the Department of Revenue; amending s. 561.121, F.S.; providing for a specified monthly distribution to specified entities of funds collected from certain excise taxes on alcoholic beverages and license fees on vendors; providing for the uses of such funds; providing for future repeal; reenacting s. 571.26, F.S., relating to the Florida Agricultural Promotional Campaign Trust Fund; repealing s. 41 of chapter 2023-157, Laws of Florida, which provides for the expiration and reversion of a specified provision of law; amending s. 571.265, F.S.; deleting the future repeal of provisions related to the promotion of Florida thoroughbred breeding and of thoroughbred racing; amending s. 624.509, F.S.; exempting certain insurance policies, contracts, and endorsements from insurance premium tax; defining the term "flood"; providing for future repeal; creating s. 624.5108, F.S.; requiring insurers issuing certain policies to provide a credit to policyholders in a specified amount; providing applicability; requiring the credit amount to be separately stated; providing for a credit against insurance premium tax for insurers in a specified amount; exempting insurers claiming such

Page 5 of 68

 ${\tt CODING:}$ Words ${\tt stricken}$ are deletions; words ${\tt \underline{underlined}}$ are additions.

593-03324A-24 20247074pb

146 credit from retaliatory tax; providing construction; 147 providing for carry-forward of certain credits; 148 providing for future repeal; exempting certain 149 policies providing property insurance from the state 150 fire marshal regulatory assessment and surcharge; 151 requiring that the amount of such exemption be 152 provided as a credit to policyholders and separately 153 disclosed; providing for future expiration; requiring 154 insurers issuing certain policies to provide a credit 155 to policyholders in a specified amount; providing 156 applicability; requiring the credit to be separately 157 disclosed; providing for a credit for insurers against certain assessments in a specified amount; providing 158 159 for future expiration; exempting from sales and use 160 tax specified disaster preparedness supplies during 161 specified timeframes; providing applicability; 162 authorizing the department to adopt emergency rules; 163 exempting from sales and use tax admissions to certain 164 events, performances, and facilities, certain season 165 tickets, and the retail sale of certain boating and 166 water activity, camping, fishing, general outdoor, and 167 residential pool supplies during specified timeframes; 168 defining terms; providing applicability; authorizing 169 the department to adopt emergency rules; exempting 170 from sales and use tax the retail sale of certain 171 clothing, wallets, bags, school supplies, learning 172 aids and jigsaw puzzles, and personal computers and 173 personal computer-related accessories during specified 174 timeframes; defining terms; providing applicability;

Page 6 of 68

176

177

178

179

180

181

182

183

184

185

186

187

188

189

190

191

192

193

194

195

196

197

198

199

200

201

202

204

205

206

208

209

210

212

213

214

215

216

217

219

220

222

223

224

226

227

228

229

230

231

232

593-03324A-24 20247074pb

authorizing certain dealers to opt out of participating in the tax holiday, subject to certain requirements; authorizing the department to adopt emergency rules; exempting from the sales and use tax the retail sale of certain tools during a specified timeframe; providing applicability; authorizing the department to adopt emergency rules; authorizing the Department of Revenue to adopt emergency rules for specified provisions; providing for future expiration; providing effective dates.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Paragraph (c) of subsection (4) of section 125.0104, Florida Statutes, is amended to read:

125.0104 Tourist development tax; procedure for levying; authorized uses; referendum; enforcement.-

- (4) ORDINANCE LEVY TAX; PROCEDURE.-
- (c) Before a referendum to enact or renew the ordinance levying and imposing the tax, the county tourist development council shall prepare and submit to the governing board of the county for its approval a plan for tourist development. The plan shall set forth the anticipated net tourist development tax revenue to be derived by the county for the 24 months following the levy of the tax; the tax district in which the enactment or renewal of the ordinance levying and imposing the tourist development tax is proposed; and a list, in the order of priority, of the proposed uses of the tax revenue by specific project or special use as the same are authorized under

Page 7 of 68

CODING: Words stricken are deletions; words underlined are additions.

593-03324A-24 20247074pb subsection (5). The plan shall include the approximate cost or expense allocation for each specific project or special use. The plan may not allocate more than 25 percent of the tax revenue received for a fiscal year to fund an individual project unless the governing board of the county approves such use by supermajority vote. Section 2. Effective upon this act becoming a law,

paragraph (d) of subsection (11) of section 192.001, Florida Statutes, is amended to read:

192.001 Definitions.—All definitions set out in chapters 1 and 200 that are applicable to this chapter are included herein. In addition, the following definitions shall apply in the imposition of ad valorem taxes:

- (11) "Personal property," for the purposes of ad valorem taxation, shall be divided into four categories as follows:
- (d) "Tangible personal property" means all goods, chattels, and other articles of value (but does not include the vehicular items enumerated in s. 1(b), Art. VII of the State Constitution and elsewhere defined) capable of manual possession and whose chief value is intrinsic to the article itself. "Construction work in progress" consists of those items of tangible personal property commonly known as fixtures, machinery, and equipment when in the process of being installed in new or expanded improvements to real property and whose value is materially enhanced upon connection or use with a preexisting, taxable, operational system or facility. Construction work in progress shall be deemed substantially completed when connected with the preexisting, taxable, operational system or facility. For the purposes of tangible personal property constructed or installed

Page 8 of 68

234

235

236

237

238

239

240

241

242

243

244

245

246

247

248

249

250

251

252

253

254

255

256

2.57

258

259

260

261

593-03324A-24 20247074pb

by an electric utility, construction work in progress shall be deemed substantially completed upon the earlier of when all permits or approvals required for commercial operation have been received or approved, or 1 year after the construction work in progress has been connected with the preexisting, taxable, operational system or facility. Inventory and household goods are expressly excluded from this definition.

Section 3. The amendment made by this act to s. 192.001, Florida Statutes, first applies beginning with the 2024 property tax roll.

Section 4. Paragraph (b) of subsection (4) and subsections (9) and (10) of section 193.155, Florida Statutes, are amended to read:

193.155 Homestead assessments.-Homestead property shall be assessed at just value as of January 1, 1994. Property receiving the homestead exemption after January 1, 1994, shall be assessed at just value as of January 1 of the year in which the property receives the exemption unless the provisions of subsection (8) apply.

(4)

(b) 1. Changes, additions, or improvements that replace all or a portion of homestead property, including ancillary improvements, damaged or destroyed by misfortune or calamity shall be assessed upon substantial completion as provided in this paragraph. Such assessment must be calculated using the homestead property's assessed value as of the January 1 immediately before the date on which the damage or destruction was sustained, subject to the assessment limitations in subsections (1) and (2), when:

Page 9 of 68

CODING: Words stricken are deletions; words underlined are additions.

593-03324A-24 20247074pb

Florida Senate - 2024

262

263

264

265

266

267

2.68

269

270

271

272

273

274

275

277

278

279

280

281

282

283

284

285

286

287

288

289

a. The square footage of the homestead property as changed or improved does not exceed 110 percent of the square footage of the homestead property before the damage or destruction; or

- b. The total square footage of the homestead property as changed or improved does not exceed 1,500 square feet.
- 2. The homestead property's assessed value must be increased by the just value of that portion of the changed or improved homestead property which is in excess of 110 percent of the square footage of the homestead property before the damage or destruction or of that portion exceeding 1,500 square feet.
- 3. Homestead property damaged or destroyed by misfortune or calamity which, after being changed or improved, has a square footage of less than 100 percent of the homestead property's total square footage before the damage or destruction shall be assessed pursuant to subsection (5).
- 4. Changes, additions, or improvements assessed pursuant to this paragraph must be reassessed pursuant to subsection (1) in subsequent years. This paragraph applies to changes, additions, or improvements commenced within 5 3 years after the January 1 following the damage or destruction of the homestead.
- (9) Erroneous assessments of homestead property assessed under this section may be corrected in the following manner:
- (a) If errors are made in arriving at any assessment under this section due to a material mistake of fact concerning an essential characteristic of the property, the just value and assessed value must be recalculated for every such year, including the year in which the mistake occurred, but the recalculated values shall be first applied to the tax roll in the year the mistake is discovered. No back taxes shall be due

Page 10 of 68

292

293

294

295

296

297

298

299

300

301

302

303

304

305

306

307

308

309

310

311

312

313

314

315

316

317

318

319

593-03324A-24

344

20247074pb

593-03324A-24 20247074pb

for any year as a result of recalculations under this paragraph. (b) If changes, additions, or improvements are not assessed at just value as of the first January 1 after they were substantially completed, the property appraiser shall determine the just value for such changes, additions, or improvements for the year they were substantially completed. Assessments for subsequent years shall be corrected, applying this section if applicable; provided, however, that if a building permit was required and has not been issued by the county, the assessment may be corrected from the later of the year following substantial completion or 10 years prior to the error being discovered. The recalculated values shall be first applied to the tax roll in the year the mistake is discovered. No back taxes shall be due for any year as a result of recalculations under this paragraph.

(c) If back taxes are due pursuant to s. 193.092, the corrections made pursuant to this subsection shall be used to calculate such back taxes.

(10) If the property appraiser determines that for any year or years within the prior 10 years a person who was not entitled to the homestead property assessment limitation granted under this section was granted the homestead property assessment limitation, the property appraiser making such determination shall serve upon the owner a notice of intent to record in the public records of the county a notice of tax lien against any property owned by that person in the county, and such property must be identified in the notice of tax lien. The property appraiser must include with such notice information explaining why the owner is not entitled to the limitation, the years for

Page 11 of 68

CODING: Words stricken are deletions; words underlined are additions.

320 which unpaid taxes, penalties, and interest are due, and the 321 manner in which unpaid taxes, penalties, and interest have been 322 calculated. Such property that is situated in this state is subject to the unpaid taxes, plus a penalty of 50 percent of the 324 unpaid taxes for each year and 15 percent interest per annum. 325 However, when a person entitled to exemption pursuant to s. 196.031 inadvertently receives the limitation pursuant to this section following a change of ownership or if the property 327 appraiser improperly grants the property assessment limitation 328 329 as a result of a clerical mistake or an omission, the assessment of such property must be corrected as provided in paragraph (9) (a), and the person need not pay the unpaid taxes, penalties, 331 332 or interest. Before a lien may be filed, the person or entity so 333 notified must be given 30 days to pay the taxes and any 334 applicable penalties and interest. If the property appraiser improperly grants the property assessment limitation as a result 335 336 of a clerical mistake or an omission, the person or entity 337 improperly receiving the property assessment limitation may not 338 be assessed a penalty or interest. 339 Section 5. Subsections (9) and (10) of section 193.1554, 340 Florida Statutes, are amended to read: 341 193.1554 Assessment of nonhomestead residential property. (9) Erroneous assessments of nonhomestead residential 342 343 property assessed under this section may be corrected in the

- following manner:
- 345 (a) If errors are made in arriving at any assessment under 346 this section due to a material mistake of fact concerning an 347 essential characteristic of the property, the just value and assessed value must be recalculated for every such year,

Page 12 of 68

350

351

352

353

354

355

356

357

358

359

360

361

362

363

364 365

366

367

368

369

370

371

372

373

374

375

376

(Proposed Bill) SPB 7074

including the year in which the mistake occurred, but the recalculated values shall be first applied to the tax roll in the year the mistake is discovered. No back taxes shall be due for any year as a result of recalculations under this paragraph.

(b) If changes, additions, or improvements are not assessed at just value as of the first January 1 after they were

(b) If changes, additions, or improvements are not assessed at just value as of the first January 1 after they were substantially completed, the property appraiser shall determine the just value for such changes, additions, or improvements for the year they were substantially completed. Assessments for subsequent years <u>must shall</u> be corrected, applying this section if applicable; provided, however, that if a building permit was required and has not been issued by the county, the assessment may be corrected from the later of the year following substantial completion or 10 years prior to the error being discovered. The recalculated values shall be first applied to the tax roll in the year the mistake is discovered. No back taxes shall be due for any year as a result of recalculations under this paragraph.

(c) If back taxes are due pursuant to s. 193.092, the corrections made pursuant to this subsection shall be used to calculate such back taxes.

(10) If the property appraiser determines that for any year or years within the prior 10 years a person or entity who was not entitled to the property assessment limitation granted under this section was granted the property assessment limitation, the property appraiser making such determination shall serve upon the owner a notice of intent to record in the public records of the county a notice of tax lien against any property owned by that person or entity in the county, and such property must be

Page 13 of 68

 ${f CODING:}$ Words ${f stricken}$ are deletions; words ${f underlined}$ are additions.

378 identified in the notice of tax lien. The property appraiser 379 must include with such notice information explaining why the 380 owner is not entitled to the limitation, the years for which unpaid taxes, penalties, and interest are due, and the manner in which unpaid taxes, penalties, and interest have been 382 calculated. Such property that is situated in this state is 383 subject to the unpaid taxes, plus a penalty of 50 percent of the 385 unpaid taxes for each year and 15 percent interest per annum. However, if the property assessment limitation is granted as a 386 387 result of a clerical mistake or an omission by the property appraiser, the taxpayer need not pay the unpaid taxes, penalties, or interest. Before a lien may be filed, the person 389 or entity so notified must be given 30 days to pay the taxes and 390 391 any applicable penalties and interest. If the property appraiser 392 improperly grants the property assessment limitation as a result 393 of a clerical mistake or an omission, the person or entity 394 improperly receiving the property assessment limitation may not 395 be assessed a penalty or interest. 396 Section 6. Subsections (9) and (10) of section 193.1555, 397 Florida Statutes, are amended to read: 398 193.1555 Assessment of certain residential and 399 nonresidential real property .-400 (9) Erroneous assessments of nonresidential real property 401 assessed under this section may be corrected in the following

Florida Senate - 2024

593-03324A-24

402

403

404

405

406

manner:

Page 14 of 68

(a) If errors are made in arriving at any assessment under

CODING: Words stricken are deletions; words underlined are additions.

this section due to a material mistake of fact concerning an

essential characteristic of the property, the just value and

assessed value must be recalculated for every such year,

408

409

410

411

412

413

414

415

416

417

418

419

420

421

422

423

424

425

426

42.7

428

429

430

431

432

433

434

20247074pb

593-03324A-24 20247074pb including the year in which the mistake occurred, but the recalculated values shall be first applied to the tax roll in the year the mistake is discovered. No back taxes shall be due

for any year as a result of recalculations under this paragraph.

(b) If changes, additions, or improvements are not assessed at just value as of the first January 1 after they were substantially completed, the property appraiser shall determine the just value for such changes, additions, or improvements for the year they were substantially completed. Assessments for subsequent years shall be corrected, applying this section if applicable; provided, however, that if a building permit was required and has not been issued by the county, the assessment may be corrected from the later of the year following substantial completion or 10 years prior to the error being discovered. The recalculated values shall be first applied to the tax roll in the year the mistake is discovered. No back taxes shall be due for any year as a result of recalculations under this paragraph.

(c) If back taxes are due pursuant to s. 193.092, the corrections made pursuant to this subsection shall be used to calculate such back taxes.

(10) If the property appraiser determines that for any year or years within the prior 10 years a person or entity who was not entitled to the property assessment limitation granted under this section was granted the property assessment limitation, the property appraiser making such determination shall serve upon the owner a notice of intent to record in the public records of the county a notice of tax lien against any property owned by that person or entity in the county, and such property must be

Page 15 of 68

CODING: Words stricken are deletions; words underlined are additions.

436 identified in the notice of tax lien. The property appraiser 437 must include with such notice information explaining why the 438 owner is not entitled to the limitation, the years for which unpaid taxes, penalties, and interest are due, and the manner in 440 which unpaid taxes, penalties, and interest have been calculated. Such property that is situated in this state is 441 subject to the unpaid taxes, plus a penalty of 50 percent of the unpaid taxes for each year and 15 percent interest per annum. However, if the property assessment limitation is granted as a 444 445 result of a clerical mistake or an omission by the property appraiser, the taxpayer need not pay the unpaid taxes, penalties, or interest. Before a lien may be filed, the person 447 or entity so notified must be given 30 days to pay the taxes and 448 449 any applicable penalties and interest. If the property appraiser 450 improperly grants the property assessment limitation as a result of a clerical mistake or an omission, the person or entity 451 452 improperly receiving the property assessment limitation may not 453 be assessed a penalty or interest. 454 Section 7. Subsection (1) of section 193.624, Florida 455 Statutes, is amended to read: 456 193.624 Assessment of renewable energy source devices.-457 (1) As used in this section, the term "renewable energy 458 source device" means any of the following equipment that 459 collects, transmits, stores, or uses solar energy, wind energy, 460 or energy derived from geothermal deposits or biogas, as defined 461 in s. 366.91: 462 (a) Solar energy collectors, photovoltaic modules, and 463 inverters. 464 (b) Storage tanks and other storage systems, excluding

593-03324A-24

Page 16 of 68

Florida Senate - 2024

	593-03324A-24 20247074pb
465	swimming pools used as storage tanks.
466	(c) Rockbeds.
467	(d) Thermostats and other control devices.
468	(e) Heat exchange devices.
469	(f) Pumps and fans.
470	(g) Roof ponds.
471	(h) Freestanding thermal containers.
472	(i) Pipes, ducts, wiring, structural supports, refrigerant
473	handling systems, and other components used as integral parts of
474	such systems; however, such equipment does not include
475	conventional backup systems of any type or any equipment or
476	structure that would be required in the absence of the renewable
477	energy source device.
478	(j) Windmills and wind turbines.
479	(k) Wind-driven generators.
480	(1) Power conditioning and storage devices that store or
481	use solar energy, wind energy, or energy derived from geothermal
482	deposits to generate electricity or mechanical forms of energy.
483	(m) Pipes and other equipment used to transmit hot
484	geothermal water to a dwelling or structure from a geothermal
485	deposit.
486	(n) Pipes, equipment, structural facilities, structural
487	support, and any other machinery integral to the
488	interconnection, production, storage, compression,
489	transportation, processing, and conversion of biogas from
490	landfill waste; livestock farm waste, including manure; food
491	waste; or treated wastewater into renewable natural gas as
492	defined in s. 366.91

Page 17 of 68

 ${f CODING:}$ Words ${f stricken}$ are deletions; words ${f underlined}$ are additions.

	593-03324A-24 20247074pb
494	The term does not include equipment that is on the distribution
495	or transmission side of the point at which a renewable energy
496	source device is interconnected to an electric utility's
497	distribution grid or transmission lines or a natural gas
498	pipeline or distribution system.
499	Section 8. The amendments made by this act to s. 193.624,
500	Florida Statutes, first apply to the 2025 property tax roll.
501	Section 9. Section 195.028, Florida Statutes, is created to
502	read:
503	195.028 Taxpayer-friendly property assessment
504	administration information.—
505	(1) Upon request by a property appraiser, the department
506	must develop multi-language versions of forms prescribed by the
507	department, if translation resources are reasonably available.
508	Such forms must contain English and may include one or more
509	requested languages other than English.
510	(2) The department shall develop a flyer or brochure that
511	shall be posted to the department's and each property
512	appraiser's website informing taxpayers of examples of
513	activities that may affect eligibility for ad valorem property
514	tax exemptions, including but not limited to, rental of
515	homestead property or establishment of permanent residency at
516	another property.
517	Section 10. Paragraph (a) of subsection (9) of section
518	196.011, Florida Statutes, is amended, and subsection (13) is
519	added to that section, to read:
520	196.011 Annual application required for exemption
521	(9)(a) A county may, at the request of the property
522	appraiser and by a majority vote of its governing body, waive

Page 18 of 68

Florida Senate - 2024

593-03324A-24

552

553

554

556

557

559

560

561

562

563

564

565

567

568

569

570

571

572

573

574

575

576

577

578

579

580

20247074pb

593-03324A-24 20247074pb 523 the requirement that an annual application or statement be made 524 for exemption of property within the county after an initial 525 application is made and the exemption granted. The waiver under 526 this subsection of the annual application or statement 527 requirement applies to all exemptions under this chapter except the exemption under s. 196.1995. Notwithstanding such waiver, 528 529 refiling of an application or statement shall be required when 530 any property granted an exemption is sold or otherwise disposed 531 of, when the ownership changes in any manner, when the applicant 532 for homestead exemption ceases to use the property as his or her 533 homestead, or when the status of the owner changes so as to 534 change the exempt status of the property. In its deliberations 535 on whether to waive the annual application or statement 536 requirement, the governing body shall consider the possibility 537 of fraudulent exemption claims which may occur due to the waiver 538 of the annual application requirement. The owner of any property 539 granted an exemption who is not required to file an annual 540 application or statement shall notify the property appraiser 541 promptly whenever the use of the property or the status or 542 condition of the owner changes so as to change the exempt status 543 of the property. If any property owner fails to so notify the 544 property appraiser and the property appraiser determines that 545 for any year within the prior 10 years the owner was not 546 entitled to receive such exemption, the owner of the property is 547 subject to the taxes exempted as a result of such failure plus 548 15 percent interest per annum and a penalty of 50 percent of the 549 taxes exempted. However, if such exemption is granted as a 550 result of a clerical mistake or an omission by the property 551 appraiser, the taxpayer need not pay the unpaid taxes,

Page 19 of 68

CODING: Words stricken are deletions; words underlined are additions.

penalties, or interest. Except for homestead exemptions

controlled by s. 196.161, the property appraiser making such determination shall record in the public records of the county a notice of tax lien against any property owned by that person or entity in the county, and such property must be identified in the notice of tax lien. Such property is subject to the payment of all taxes and penalties. Such lien when filed shall attach to any property, identified in the notice of tax lien, owned by the person who illegally or improperly received the exemption. If such person no longer owns property in that county but owns property in some other county or counties in the state, the property appraiser shall record a notice of tax lien in such other county or counties, identifying the property owned by such person or entity in such county or counties, and it shall become a lien against such property in such county or counties.

(13) Upon request by an applicant, a property appraiser must provide a multi-language application, if such application has been developed by the department pursuant to s. 195.028.

Section 11. Subsection (7) of section 196.031, Florida Statutes, is amended to read:

196.031 Exemption of homesteads.-

(7) When homestead property is damaged or destroyed by misfortune or calamity and the property is uninhabitable on January 1 after the damage or destruction occurs, the homestead exemption may be granted if the property is otherwise qualified and if the property owner notifies the property appraiser that he or she intends to repair or rebuild the property and live in the property as his or her primary residence after the property is repaired or rebuilt and does not claim a homestead exemption

Page 20 of 68

593-03324A-24 20247074pb 581 on any other property or otherwise violate this section. Failure 582 by the property owner to commence the repair or rebuilding of 583 the homestead property within $5 \ 3$ years after January 1 584 following the property's damage or destruction constitutes 585 abandonment of the property as a homestead. After the 5-year 3-586 year period, the expiration, lapse, nonrenewal, or revocation of 587 a building permit issued to the property owner for such repairs 588 or rebuilding also constitutes abandonment of the property as 589 homestead. 590 Section 12. The amendments made by this act to ss. 193.155, 591 193.1554, 193.1555, 196.011, and 196.031, Florida Statutes, first apply beginning with the 2025 property tax roll. 592 593 Section 13. Subsection (3) of section 196.121, Florida 594 Statutes, is amended to read: 595 196.121 Homestead exemptions; forms.-596 (3) The forms shall also contain the following: 597 (a) Notice of examples of activities that may affect 598 eligibility for homestead exemptions, including, but not limited to, rental of homestead property or establishment of permanent 599 600 residency at another property. 601 (b) Notice of the tax lien which can be imposed pursuant to 602 s. 196.161. 603 (c) (b) Notice that information contained in the application 604 will be provided to the Department of Revenue and may also be 605 provided to any state in which the applicant has previously resided. 606 607 (d) (c) A requirement that the applicant read or have read 608 to him or her the contents of the form.

> Section 14. Paragraph (b) of subsection (1) of section Page 21 of 68

CODING: Words stricken are deletions; words underlined are additions.

593-03324A-24 20247074pb

610 196.161, Florida Statutes, is amended to read: 611 196.161 Homestead exemptions; lien imposed on property of 612 person claiming exemption although not a permanent resident .-

613

614 (b) In addition, upon determination by the property 615 appraiser that for any year or years within the prior 10 years a person who was not entitled to a homestead exemption was granted a homestead exemption from ad valorem taxes, it shall be the 618 duty of the property appraiser making such determination to 619 serve upon the owner a notice of intent to record in the public records of the county a notice of tax lien against any property owned by that person in the county, and such property shall be 622 identified in the notice of tax lien. The property appraiser 62.3 must include with such notice served upon the owner information explaining why the owner is not entitled to the homestead exemption; for which years unpaid taxes, penalties, and interest 625 626 are due; and how unpaid taxes, penalties, and interest have been 627 calculated. Such property which is situated in this state shall 628 be subject to the taxes exempted thereby, plus a penalty of 50 629 percent of the unpaid taxes for each year and 15 percent interest per annum. However, if a homestead exemption is improperly granted as a result of a clerical mistake or an omission by the property appraiser, the person improperly 633 receiving the exemption shall not be assessed penalty and 634 interest. Before any such lien may be filed, the owner so notified must be given 30 days to pay the taxes, penalties, and 635 636 interest. 637 Section 15. Subsection (1) of section 196.24, Florida

Page 22 of 68

Statutes, is amended to read:

593-03324A-24

639

640

641

642

643

644 645

646

647

648

649

650

651

652

653

654

655

656

657

658

659

660

661

662

663

664

665

666

20247074pb

196.24 Exemption for disabled ex-servicemember or surviving spouse; evidence of disability.—

(1) Any ex-servicemember, as defined in s. 196.012, who is a bona fide resident of the state, who was discharged under honorable conditions, and who has been disabled to a degree of 10 percent or more by misfortune or while serving during a period of wartime service as defined in s. 1.01(14) is entitled to the exemption from taxation provided for in s. 3(b), Art. VII of the State Constitution as provided in this section. Property to the value of \$10,000 \$5,000 of such a person is exempt from taxation. The production by him or her of a certificate of disability from the United States Government or the United States Department of Veterans Affairs or its predecessor before the property appraiser of the county wherein the exservicemember's property lies is prima facie evidence of the fact that he or she is entitled to the exemption. The unremarried surviving spouse of such a disabled ex-servicemember is also entitled to the exemption.

Section 16. The amendments made by this act to s. 196.24, Florida Statutes, first apply to the 2025 property tax roll.

Section 17. Paragraph (a) of subsection (10) of section 200.069, Florida Statutes, is amended to read:

200.069 Notice of proposed property taxes and non-ad valorem assessments.—Pursuant to s. 200.065(2)(b), the property appraiser, in the name of the taxing authorities and local governing boards levying non-ad valorem assessments within his or her jurisdiction and at the expense of the county, shall prepare and deliver by first-class mail to each taxpayer to be listed on the current year's assessment roll a notice of

Page 23 of 68

 ${\tt CODING:}$ Words ${\tt stricken}$ are deletions; words ${\tt \underline{underlined}}$ are additions.

Florida Senate - 2024 (Proposed Bill) SPB 7074

593-03324A-24 20247074pb 668 proposed property taxes, which notice shall contain the elements 669 and use the format provided in the following form. 670 Notwithstanding the provisions of s. 195.022, no county officer shall use a form other than that provided herein. The Department 672 of Revenue may adjust the spacing and placement on the form of 673 the elements listed in this section as it considers necessary based on changes in conditions necessitated by various taxing authorities. If the elements are in the order listed, the 676 placement of the listed columns may be varied at the discretion 677 and expense of the property appraiser, and the property 678 appraiser may use printing technology and devices to complete 679 the form, the spacing, and the placement of the information in the columns. In addition, the property appraiser may not include 680 in the mailing of the notice of ad valorem taxes and non-ad valorem assessments additional information or items unless such 683 information or items explain a component of the notice or provide information directly related to the assessment and 684 taxation of the property. A county officer may use a form other 686 than that provided by the department for purposes of this part, 687 but only if his or her office pays the related expenses and he 688 or she obtains prior written permission from the executive director of the department; however, a county officer may not use a form the substantive content of which is at variance with 691 the form prescribed by the department. The county officer may continue to use such an approved form until the law that 693 specifies the form is amended or repealed or until the officer 694 receives written disapproval from the executive director. 695 (10) (a) If requested by the property appraiser local 696 governing board levying non-ad valorem assessments and agreed to

Page 24 of 68

by the <u>local governing board levying non-ad valorem assessments</u> property appraiser, the notice specified in this section may contain a notice of proposed or adopted non-ad valorem assessments. If so agreed, the notice shall be titled:

NOTICE OF PROPOSED PROPERTY TAXES

AND PROPOSED OR ADOPTED

NON-AD VALOREM ASSESSMENTS

DO NOT PAY—THIS IS NOT A BILL

There must be a clear partition between the notice of proposed property taxes and the notice of proposed or adopted non-ad valorem assessments. The partition must be a bold, horizontal line approximately 1/8-inch thick. By rule, the department shall provide a format for the form of the notice of proposed or adopted non-ad valorem assessments which meets the following minimum requirements:

- 1. There must be subheading for columns listing the levying local governing board, with corresponding assessment rates expressed in dollars and cents per unit of assessment, and the associated assessment amount.
- 2. The purpose of each assessment must also be listed in the column listing the levying local governing board if the purpose is not clearly indicated by the name of the board.
- 3. Each non-ad valorem assessment for each levying local governing board must be listed separately.
- 4. If a county has too many municipal service benefit units or assessments to be listed separately, it shall combine them by function.

Page 25 of 68

 ${\tt CODING:}$ Words ${\tt stricken}$ are deletions; words ${\tt \underline{underlined}}$ are additions.

593-03324A-24 20247074pb

5. A brief statement outlining the responsibility of the tax collector and each levying local governing board as to any non-ad valorem assessment must be provided on the form, accompanied by directions as to which office to contact for particular questions or problems.

Section 18. Present subsections (6), (7), and (8) of section 201.08, Florida Statutes, are redesignated as subsections (7), (8), and (9), respectively, a new subsection (6) is added to that section, and paragraph (b) of subsection (1) of that section is republished, to read:

201.08 Tax on promissory or nonnegotiable notes, written obligations to pay money, or assignments of wages or other compensation; exception.—

(1)

(b) On mortgages, trust deeds, security agreements, or other evidences of indebtedness filed or recorded in this state, and for each renewal of the same, the tax shall be 35 cents on each \$100 or fraction thereof of the indebtedness or obligation evidenced thereby. Mortgages, including, but not limited to, mortgages executed without the state and recorded in the state, which incorporate the certificate of indebtedness, not otherwise shown in separate instruments, are subject to the same tax at the same rate. When there is both a mortgage, trust deed, or security agreement and a note, certificate of indebtedness, or obligation, the tax shall be paid on the mortgage, trust deed, or security agreement at the time of recordation. A notation shall be made on the note, certificate of indebtedness, or obligation that the tax has been paid on the mortgage, trust deed, or security agreement. If a mortgage, trust deed, security

Page 26 of 68

756

757

758

759

760

761

762

763

764

765

766

767

768

769

770

771

772

773

774

775

776

777

778

779

780

781

782

783

593-03324A-24 20247074pb agreement, or other evidence of indebtedness is subsequently filed or recorded in this state to evidence an indebtedness or obligation upon which tax was paid under paragraph (a) or subsection (2), tax shall be paid on the mortgage, trust deed, security agreement, or other evidence of indebtedness on the amount of the indebtedness or obligation evidenced which exceeds the aggregate amount upon which tax was previously paid under this paragraph and under paragraph (a) or subsection (2). If the mortgage, trust deed, security agreement, or other evidence of indebtedness subject to the tax levied by this section secures future advances, as provided in s. 697.04, the tax shall be paid at the time of recordation on the initial debt or obligation secured, excluding future advances; at the time and so often as any future advance is made, the tax shall be paid on all sums then advanced regardless of where such advance is made. Notwithstanding the aforestated general rule, any increase in the amount of original indebtedness caused by interest accruing under an adjustable rate note or mortgage having an initial interest rate adjustment interval of not less than 6 months shall be taxable as a future advance only to the extent such increase is a computable sum certain when the document is executed. Failure to pay the tax shall not affect the lien for any such future advance given by s. 697.04, but any person who fails or refuses to pay such tax due by him or her is quilty of a misdemeanor of the first degree. The mortgage, trust deed, or other instrument shall not be enforceable in any court of this state as to any such advance unless and until the tax due thereon upon each advance that may have been made thereunder has been paid.

Page 27 of 68

CODING: Words stricken are deletions; words underlined are additions.

593-03324A-24 20247074pb

Florida Senate - 2024

784

785

786

787

788

789

790

791

792

793

794

795

796

797

798

799

800

801

802

803

804

805

806

807

808

809

811

812

(6) For a home equity conversion mortgage as defined in 12 C.F.R. s. 1026.33(a), only the principal limit available to the borrower is subject to the tax imposed in this section. The maximum claim amount and the stated mortgage amount are not subject to the tax imposed in this section. As used in this subsection, the term "principal limit" means the gross amount of loan proceeds available to the borrower without consideration of any use restrictions. For purposes of this subsection, the tax must be calculated based on the principal limit amount determined at the time of closing as evidenced by the recorded mortgage or any supporting documents attached thereto.

Section 19. The amendment to s. 201.08, Florida Statutes, made by this act is intended to be remedial in nature and shall apply retroactively, but does not create a right to a refund or credit of any tax paid before the effective date of this act. For any home equity conversion mortgage recorded before the effective date of this act, the taxpayer may evidence the principal limit using related loan documents.

Section 20. Section 201.21, Florida Statutes, is amended to read:

201.21 Notes and other written obligations exempt under certain conditions .-

(1) There shall be exempt from all excise taxes imposed by this chapter all promissory notes, nonnegotiable notes, and other written obligations to pay money bearing date subsequent to July 1, 1955, hereinafter referred to as "principal obligations," when the maker thereof shall pledge or deposit with the payee or holder thereof pursuant to any agreement commonly known as a wholesale warehouse mortgage agreement, as

Page 28 of 68

814

815

816

817

818

819

820

821

822

823

824

825

826

827

828

829

830

831

832

833

834

835

836

837

838

839

840

841

593-03324A-24

869

870

20247074pb

593-03324A-24 20247074pb collateral security for the payment thereof, any collateral obligation or obligations, as hereinafter defined, provided all excise taxes imposed by this chapter upon or in respect to such collateral obligation or obligations shall have been paid. If the indebtedness evidenced by any such principal obligation shall be in excess of the indebtedness evidenced by such collateral obligation or obligations, the exemption provided by this subsection section shall not apply to the amount of such excess indebtedness; and, in such event, the excise taxes imposed by this chapter shall apply and be paid only in respect to such excess of indebtedness of such principal obligation. The term "collateral obligation" as used in this subsection section means any note, bond, or other written obligation to pay money secured by mortgage, deed of trust, or other lien upon real or personal property. The pledging of a specific collateral obligation to secure a specific principal obligation, if required under the terms of the agreement, shall not invalidate the exemption provided by this subsection section. The temporary removal of the document or documents representing one or more collateral obligations for a reasonable commercial purpose, for a period not exceeding 60 days, shall not invalidate the exemption provided by this subsection section.

(2) There shall be exempt from all excise taxes imposed by this chapter all non-interest-bearing promissory notes, noninterest-bearing nonnegotiable notes, or non-interest-bearing written obligations to pay money, or assignments of salaries, wages, or other compensation made, executed, delivered, sold, transferred, or assigned in the state, and for each renewal of the same, of \$3,500 or less, when given by a customer to an

Page 29 of 68

CODING: Words stricken are deletions; words underlined are additions.

842 alarm system contractor, as defined in s. 489.505, in connection 843 with the sale of an alarm system as defined in s. 489.505. 844 Section 21. Paragraph (d) of subsection (2) of section 845 212.0306, Florida Statutes, is amended to read: 846 212.0306 Local option food and beverage tax; procedure for levying; authorized uses; administration.-847 848 849 (d) Sales in cities or towns presently imposing a municipal 850 resort tax as authorized by chapter 67-930, Laws of Florida, are 851 exempt from the taxes authorized by subsection (1); however, the tax authorized by paragraph (1)(b) may be levied in such city or town if the governing authority of the city or town adopts an 853 ordinance that is subsequently approved by a majority of the 854 registered electors in such city or town voting in at a 855 referendum held at a general election as defined in s. 97.021. 857 Any tax levied in a city or town pursuant to this paragraph takes effect on the first day of January following the general 858 859 election in which the ordinance was approved. A referendum to 860 reenact an expiring tax authorized under this paragraph must be 861 held at a general election occurring within the 48-month period 862 immediately preceding the effective date of the reenacted tax, 863 and the referendum may appear on the ballot only once within the 864 48-month period. 865 Section 22. Paragraph (a) of subsection (4) of section 866 212.055, Florida Statutes, is amended to read: 867 212.055 Discretionary sales surtaxes; legislative intent; 868 authorization and use of proceeds.-It is the legislative intent

Page 30 of 68

CODING: Words stricken are deletions; words underlined are additions.

that any authorization for imposition of a discretionary sales

surtax shall be published in the Florida Statutes as a

872

873

874

875

876

877

878

879

880

881

882

883

884

885

886

887

888

889

890

891

892

893

894

895

896

897

898

899

900

593-03324A-24 20247074pb

subsection of this section, irrespective of the duration of the levy. Each enactment shall specify the types of counties authorized to levy; the rate or rates which may be imposed; the maximum length of time the surtax may be imposed, if any; the procedure which must be followed to secure voter approval, if required; the purpose for which the proceeds may be expended; and such other requirements as the Legislature may provide. Taxable transactions and administrative procedures shall be as provided in s. 212.054.

- (4) INDIGENT CARE AND TRAUMA CENTER SURTAX.-
- (a)1. The governing body in each county that the government of which is not consolidated with that of one or more municipalities, which has a population of at least 800,000 residents and is not authorized to levy a surtax under subsection (5), may levy, pursuant to an ordinance either approved by an extraordinary vote of the governing body or conditioned to take effect only upon approval by a majority vote of the electors of the county voting in a referendum, a discretionary sales surtax at a rate that may not exceed 0.5 percent.
- 2. If the ordinance is conditioned on a referendum, a statement that includes a brief and general description of the purposes to be funded by the surtax and that conforms to the requirements of s. 101.161 shall be placed on the ballot by the governing body of the county. The following questions shall be placed on the ballot:

FOR THE. . . . CENTS TAX AGAINST THE. . . . CENTS TAX

Page 31 of 68

CODING: Words stricken are deletions; words underlined are additions.

593-03324A-24 20247074pb

901 3. The ordinance adopted by the governing body providing 902 for the imposition of the surtax shall set forth a plan for providing health care services to qualified residents, as 904 defined in subparagraph 4. Such plan and subsequent amendments 905 to it shall fund a broad range of health care services for both indigent persons and the medically poor, including, but not 907 limited to, primary care and preventive care as well as hospital 908 care. The plan must also address the services to be provided by 909 the Level I trauma center. It shall emphasize a continuity of care in the most cost-effective setting, taking into consideration both a high quality of care and geographic access. Where consistent with these objectives, it shall include, 912 913 without limitation, services rendered by physicians, clinics, community hospitals, mental health centers, and alternative 915 delivery sites, as well as at least one regional referral hospital where appropriate. It shall provide that agreements 916 negotiated between the county and providers, including hospitals 918 with a Level I trauma center, will include reimbursement 919 methodologies that take into account the cost of services 920 rendered to eligible patients, recognize hospitals that render a disproportionate share of indigent care, provide other 922 incentives to promote the delivery of charity care, promote the 923 advancement of technology in medical services, recognize the 924 level of responsiveness to medical needs in trauma cases, and 925 require cost containment including, but not limited to, case 926 management. It must also provide that any hospitals that are 927 owned and operated by government entities on May 21, 1991, must, as a condition of receiving funds under this subsection, afford

Page 32 of 68

930

931

932

933

934

935

936

937

938

939

940

941

942

943

944

945

946

947

948

949

950

951

952

953

954

955

956

960

962

963

965

966

967

969

970

973

974

976

977

978

980

981

983

984

985

593-03324A-24 20247074pb

public access equal to that provided under s. 286.011 as to meetings of the governing board, the subject of which is budgeting resources for the rendition of charity care as that term is defined in the Florida Hospital Uniform Reporting System (FHURS) manual referenced in s. 408.07. The plan shall also include innovative health care programs that provide costeffective alternatives to traditional methods of service delivery and funding.

- 4. For the purpose of this paragraph, the term "qualified resident" means residents of the authorizing county who are:
- a. Qualified as indigent persons as certified by the authorizing county;
- b. Certified by the authorizing county as meeting the definition of the medically poor, defined as persons having insufficient income, resources, and assets to provide the needed medical care without using resources required to meet basic needs for shelter, food, clothing, and personal expenses; or not being eligible for any other state or federal program, or having medical needs that are not covered by any such program; or having insufficient third-party insurance coverage. In all cases, the authorizing county is intended to serve as the payor of last resort; or
- c. Participating in innovative, cost-effective programs approved by the authorizing county.
- 5. Moneys collected pursuant to this paragraph remain the property of the state and shall be distributed by the Department of Revenue on a regular and periodic basis to the clerk of the circuit court as ex officio custodian of the funds of the authorizing county. The clerk of the circuit court shall:

Page 33 of 68

CODING: Words stricken are deletions; words underlined are additions.

593-03324A-24 20247074pb

- 958 a. Maintain the moneys in an indigent health care trust 959 fund;
 - b. Invest any funds held on deposit in the trust fund pursuant to general law;
 - c. Disburse the funds, including any interest earned, to any provider of health care services, as provided in subparagraphs 3. and 4., upon directive from the authorizing county. However, if a county has a population of at least 800,000 residents and has levied the surtax authorized in this paragraph, notwithstanding any directive from the authorizing county, on October 1 of each calendar year, the clerk of the court shall issue a check in the amount of \$6.5 million to a hospital in its jurisdiction that has a Level I trauma center or shall issue a check in the amount of \$3.5 million to a hospital in its jurisdiction that has a Level I trauma center if that county enacts and implements a hospital lien law in accordance with chapter 98-499, Laws of Florida. The issuance of the checks on October 1 of each year is provided in recognition of the Level I trauma center status and shall be in addition to the base contract amount received during fiscal year 1999-2000 and any additional amount negotiated to the base contract. If the hospital receiving funds for its Level I trauma center status requests such funds to be used to generate federal matching funds under Medicaid, the clerk of the court shall instead issue a check to the Agency for Health Care Administration to accomplish that purpose to the extent that it is allowed through the General Appropriations Act; and
 - d. Prepare on a biennial basis an audit of the trust fund specified in sub-subparagraph a. Commencing February 1, 2004,

Page 34 of 68

a state of emergency.

593-03324A-24

20247074pb

593-03324A-24 20247074pb such audit shall be delivered to the governing body and to the chair of the legislative delegation of each authorizing county.

6. Notwithstanding any other provision of this section, a county shall not levy local option sales surtaxes authorized in this paragraph and subsections (2) and (3) in excess of a combined rate of 1 percent.

Section 23. Paragraph (b) of subsection (1) and paragraph (b) of subsection (4) of section 212.11, Florida Statutes, are amended to read:

212.11 Tax returns and regulations.-

987

988

989

990

991 992

993

994

995

996

997

998

999 1000

1001

1002

1003

1004

1005

1006

1007

1008

1009

1010

1011

1012

1013

1014

1015

- (b) 1. For the purpose of ascertaining the amount of tax payable under this chapter, it shall be the duty of all dealers to file a return and remit the tax, on or before the 20th day of the month, to the department, upon forms prepared and furnished by it or in a format prescribed by it. Such return must show the rentals, admissions, gross sales, or purchases, as the case may be, arising from all leases, rentals, admissions, sales, or purchases taxable under this chapter during the preceding calendar month.
- 2. Notwithstanding subparagraph 1. and in addition to any extension or waiver ordered pursuant to s. 213.055, a dealer is granted an automatic 10-calendar-day extension after the due date for filing a return and remitting the tax if all of the following conditions are met:
- a. The Governor has ordered or proclaimed a declaration of a state of emergency pursuant to s. 252.36.
- b. The declaration is the first declaration for the event giving rise to the state of emergency or expands the counties

Page 35 of 68

CODING: Words stricken are deletions; words underlined are additions.

1016	covered by the initial state of emergency without extending or
1017	renewing the period of time covered by the first declaration of
1018	a state of emergency.
1019	c. The first day of the period covered by the first
1020	declaration for the event giving rise to the state of emergency
1021	is within 5 business days before the 20th day of the month.
1022	(4)
1023	(b) $\underline{1}$. The amount of any estimated tax shall be due,
1024	payable, and remitted by electronic funds transfer by the 20th
1025	day of the month for which it is estimated. The difference
1026	between the amount of estimated tax paid and the actual amount
1027	of tax due under this chapter for such month shall be due and
1028	payable by the first day of the following month and remitted by
1029	electronic funds transfer by the 20th day thereof.
1030	2. Notwithstanding subparagraph 1. and in addition to any
1031	extension or waiver ordered pursuant to s. 213.055, a dealer
1032	with a certificate of registration issued under s. 212.18 to
1033	engage in or conduct business in a county to which an emergency
1034	declaration applies in sub-subparagraph b. is granted an
1035	automatic 10-calendar-day extension after the due date for
1036	filing a return and remitting the tax if all of the following
1037	<pre>conditions are met:</pre>
1038	a. The Governor has ordered or proclaimed a declaration of
1039	a state of emergency pursuant to s. 252.36.
1040	b. The declaration is the first declaration for the event
1041	giving rise to the state of emergency or expands the counties
1042	covered by the initial state of emergency without extending or
1043	renewing the period of time covered by the first declaration of

Page 36 of 68

1046

1047

1048

1049

1050

1051

1052

1053

1054

1055

1056

1057

1058

1059

1060

1061

1062

1063

1064

1065

1066

1067

1068

1069

1070

1071

1072

1073

593-03324A-24 20247074pb

c. The first day of the period covered by the first declaration for the event giving rise to the state of emergency is within 5 business days before the 20th day of the month.

Section 24. Effective January 1, 2025, paragraph (a) of subsection (1) of section 212.12, Florida Statutes, is amended to read:

212.12 Dealer's credit for collecting tax; penalties for noncompliance; powers of Department of Revenue in dealing with delinquents; rounding; records required .-

(1) (a) Notwithstanding any other law and for the purpose of compensating persons granting licenses for and the lessors of real and personal property taxed hereunder, for the purpose of compensating dealers in tangible personal property, for the purpose of compensating dealers providing communication services and taxable services, for the purpose of compensating owners of places where admissions are collected, and for the purpose of compensating remitters of any taxes or fees reported on the same documents utilized for the sales and use tax, as compensation for the keeping of prescribed records, filing timely tax returns, and the proper accounting and remitting of taxes by them, such seller, person, lessor, dealer, owner, and remitter who files the return required pursuant to s. 212.11 only by electronic means and who pays the amount due on such return only by electronic means shall be allowed \$45 2.5 percent of the amount of the tax due, accounted for, and remitted to the department in the form of a deduction. However, if the amount of the tax due and remitted to the department by electronic means for the reporting period is less than \$45, the allowance is limited to the amount of tax due exceeds \$1,200, an allowance is

Page 37 of 68

CODING: Words stricken are deletions; words underlined are additions.

593-03324A-24 20247074pb 1074 not allowed for all amounts in excess of \$1,200. For purposes of 1075 this paragraph, the term "electronic means" has the same meaning 1076 as provided in s. 213.755(2)(c). 1077 Section 25. Paragraph (d) of subsection (6) of section 212.20, Florida Statutes, is amended to read: 1078 1079 212.20 Funds collected, disposition; additional powers of 1080 department; operational expense; refund of taxes adjudicated 1081 unconstitutionally collected .-1082 (6) Distribution of all proceeds under this chapter and ss. 1083 202.18(1)(b) and (2)(b) and 203.01(1)(a)3. is as follows: 1084 (d) The proceeds of all other taxes and fees imposed 1085 pursuant to this chapter or remitted pursuant to s. 202.18(1)(b) 1086 and (2) (b) shall be distributed as follows: 1087 1. In any fiscal year, the greater of \$500 million, minus 1088 an amount equal to 4.6 percent of the proceeds of the taxes

1089

1090

1091

1092

1093

1094

1095

1096

1097

1098

1099

1100

1101

1102

distributed accordingly.

monthly installments into the General Revenue Fund. 2. After the distribution under subparagraph 1., 8.9744 percent of the amount remitted by a sales tax dealer located within a participating county pursuant to s. 218.61 shall be transferred into the Local Government Half-cent Sales Tax Clearing Trust Fund. Beginning July 1, 2003, the amount to be transferred shall be reduced by 0.1 percent, and the department shall distribute this amount to the Public Employees Relations Commission Trust Fund less \$5,000 each month, which shall be added to the amount calculated in subparagraph 3. and

collected pursuant to chapter 201, or 5.2 percent of all other

taxes and fees imposed pursuant to this chapter or remitted

pursuant to s. 202.18(1)(b) and (2)(b) shall be deposited in

Page 38 of 68

1104

1105

1106

1107

1108

1109

1110

1111

1112

1113

1114

1115

1116

1117

1118

1119

1120

1121

1122

1123

1124

1125

1126

1127

1128

1129

1130

1131

593-03324A-24

before July 1, 2000.

1150

20247074pb

593-03324A-24 20247074pb

- 3. After the distribution under subparagraphs 1. and 2., 0.0966 percent shall be transferred to the Local Government Half-cent Sales Tax Clearing Trust Fund and distributed pursuant
- 4. After the distributions under subparagraphs 1., 2., and 3., 2.0810 percent of the available proceeds shall be transferred monthly to the Revenue Sharing Trust Fund for Counties pursuant to s. 218.215.
- 5. After the distributions under subparagraphs 1., 2., and 3., 1.3653 percent of the available proceeds shall be transferred monthly to the Revenue Sharing Trust Fund for Municipalities pursuant to s. 218.215. If the total revenue to be distributed pursuant to this subparagraph is at least as great as the amount due from the Revenue Sharing Trust Fund for Municipalities and the former Municipal Financial Assistance Trust Fund in state fiscal year 1999-2000, no municipality shall receive less than the amount due from the Revenue Sharing Trust Fund for Municipalities and the former Municipal Financial Assistance Trust Fund in state fiscal year 1999-2000. If the total proceeds to be distributed are less than the amount received in combination from the Revenue Sharing Trust Fund for Municipalities and the former Municipal Financial Assistance Trust Fund in state fiscal year 1999-2000, each municipality shall receive an amount proportionate to the amount it was due in state fiscal year 1999-2000.
 - 6. Of the remaining proceeds:
- a. In each fiscal year, the sum of \$29,915,500 shall be divided into as many equal parts as there are counties in the state, and one part shall be distributed to each county. The

Page 39 of 68

CODING: Words stricken are deletions; words underlined are additions.

1132 distribution among the several counties must begin each fiscal

1133 year on or before January 5th and continue monthly for a total 1134 of 4 months. If a local or special law required that any moneys 1135 accruing to a county in fiscal year 1999-2000 under the thenexisting provisions of s. 550.135 be paid directly to the 1136 1137 district school board, special district, or a municipal 1138 government, such payment must continue until the local or 1139 special law is amended or repealed. The state covenants with 1140 holders of bonds or other instruments of indebtedness issued by 1141 local governments, special districts, or district school boards 1142 before July 1, 2000, that it is not the intent of this 1143 subparagraph to adversely affect the rights of those holders or 1144 relieve local governments, special districts, or district school 1145 boards of the duty to meet their obligations as a result of 1146 previous pledges or assignments or trusts entered into which 1147 obligated funds received from the distribution to county governments under then-existing s. 550.135. This distribution 1148 1149 specifically is in lieu of funds distributed under s. 550.135

1151 b. The department shall distribute \$166,667 monthly to each 1152 applicant certified as a facility for a new or retained 1153 professional sports franchise pursuant to s. 288.1162. Up to 1154 \$41,667 shall be distributed monthly by the department to each 1155 certified applicant as defined in s. 288.11621 for a facility 1156 for a spring training franchise. However, not more than \$416,670 1157 may be distributed monthly in the aggregate to all certified 1158 applicants for facilities for spring training franchises. 1159 Distributions begin 60 days after such certification and 1160 continue for not more than 30 years, except as otherwise

Page 40 of 68

1162

1163

1164

1165

1166

1167

1168

1169

1170

1171

1172

1173

1174

1175

1176

1177

1178

1179

1180

1181

1182

1183

1184

1185

1186

1187

1188

1189

(Proposed Bill) SPB 7074

20247074pb

provided in s. 288.11621. A certified applicant identified in this sub-subparagraph may not receive more in distributions than expended by the applicant for the public purposes provided in s. 288.1162(5) or s. 288.11621(3).

c. The department shall distribute up to \$83,333 monthly to each certified applicant as defined in s. 288.11631 for a facility used by a single spring training franchise, or up to \$166,667 monthly to each certified applicant as defined in s. 288.11631 for a facility used by more than one spring training franchise. Monthly distributions begin 60 days after such certification or July 1, 2016, whichever is later, and continue for not more than 20 years to each certified applicant as defined in s. 288.11631 for a facility used by a single spring training franchise or not more than 25 years to each certified applicant as defined in s. 288.11631 for a facility used by more than one spring training franchise. A certified applicant identified in this sub-subparagraph may not receive more in distributions than expended by the applicant for the public purposes provided in s. 288.11631(3).

- d. The department shall distribute \$15,333 monthly to the State Transportation Trust Fund.
- e.(I) On or before July 25, 2021, August 25, 2021, and September 25, 2021, the department shall distribute \$324,533,334 in each of those months to the Unemployment Compensation Trust Fund, less an adjustment for refunds issued from the General Revenue Fund pursuant to s. 443.131(3)(e)3. before making the distribution. The adjustments made by the department to the total distributions shall be equal to the total refunds made pursuant to s. 443.131(3)(e)3. If the amount of refunds to be

Page 41 of 68

CODING: Words stricken are deletions; words underlined are additions.

1190 1191 distribution, the department may not make that distribution and 1192 must subtract the remaining balance from the next distribution.

Florida Senate - 2024

593-03324A-24

1193

1194

1195

1196

1197

1198

1199

1200

1201

1202

1203

1204

1205

1206

1207

1208

1209

1210

1211

1212

1213

1214

1215

(II) Beginning July 2022, and on or before the 25th day of each month, the department shall distribute \$90 million monthly to the Unemployment Compensation Trust Fund.

(III) If the ending balance of the Unemployment Compensation Trust Fund exceeds \$4,071,519,600 on the last day of any month, as determined from United States Department of the Treasury data, the Office of Economic and Demographic Research shall certify to the department that the ending balance of the trust fund exceeds such amount.

(IV) This sub-subparagraph is repealed, and the department shall end monthly distributions under sub-sub-subparagraph (II), on the date the department receives certification under sub-subsubparagraph (III).

- f. Beginning July 1, 2023, in each fiscal year, the department shall distribute \$27.5 million to the Florida Agricultural Promotional Campaign Trust Fund under s. 571.26, for further distribution in accordance with s. 571.265. This sub-subparagraph is repealed June 30, 2025.
- 7. All other proceeds must remain in the General Revenue Fund.

Section 26. Subsection (8) of section 220.02, Florida Statutes, is amended to read:

220.02 Legislative intent.-

1216 (8) It is the intent of the Legislature that credits 1217 against either the corporate income tax or the franchise tax be 1218 applied in the following order: those enumerated in s. 631.828,

Page 42 of 68

593-03324A-24

1241

1242

1243

1244 1245

1246

1247

the intent thereof:

593-03324A-24

20247074pb

20247074pb

1219	those enumerated in s. 220.191, those enumerated in s. 220.181,
1220	those enumerated in s. 220.183, those enumerated in s. 220.182,
1221	those enumerated in s. 220.1895, those enumerated in s. 220.195,
1222	those enumerated in s. 220.184, those enumerated in s. 220.186,
1223	those enumerated in s. 220.1845, those enumerated in s. 220.19,
1224	those enumerated in s. 220.185, those enumerated in s. 220.1875,
1225	those enumerated in s. 220.1876, those enumerated in s.
1226	220.1877, those enumerated in s. 220.1878, those enumerated in
1227	s. 220.193, those enumerated in former s. 288.9916, those
1228	enumerated in former s. 220.1899, those enumerated in former s.
1229	220.194, those enumerated in s. 220.196, those enumerated in s.
1230	220.198, those enumerated in s. 220.1915, those enumerated in s.
1231	220.199, and those enumerated in s. 220.1991, and those
1232	enumerated in s. 220.1992.
1233	Section 27. Effective upon this act becoming a law,
1234	paragraph (n) of subsection (1) and paragraph (c) of subsection
1235	(2) of section 220.03, Florida Statutes, are amended to read:
1236	220.03 Definitions
1237	(1) SPECIFIC TERMS.—When used in this code, and when not
1238	otherwise distinctly expressed or manifestly incompatible with
1239	the intent thereof, the following terms shall have the following
1240	meanings:

Page 43 of 68

otherwise distinctly expressed nor manifestly incompatible with

(2) DEFINITIONAL RULES.—When used in this code and neither

(c) Any term used in this code has the same meaning as when

(n) "Internal Revenue Code" means the United States

Internal Revenue Code of 1986, as amended and in effect on

January 1, 2024 2023, except as provided in subsection (3).

CODING: Words stricken are deletions; words underlined are additions.

1248	used in a comparable context in the Internal Revenue Code and
1249	other statutes of the United States relating to federal income
1250	taxes, as such code and statutes are in effect on January 1,
1251	2024 2023 . However, if subsection (3) is implemented, the
1252	meaning of a term shall be taken at the time the term is applied
1253	under this code.
1254	Section 28. (1) The amendment made by this act to s.
1255	220.03, Florida Statutes, operates retroactively to January 1,
1256	2024.
1257	(2) This section shall take effect upon becoming a law.
1258	Section 29. Paragraph (b) of subsection (1) and subsections
1259	(3) and (4) of section 220.1915, Florida Statutes, are amended
1260	to read:
1261	220.1915 Credit for qualified railroad reconstruction or
1262	replacement expenditures
1263	(1) For purposes of this section:
1264	(b) "Qualifying railroad" means any taxpayer that was a
1265	Class II or Class III railroad operating in this state on the
1266	last day of the taxable year for which the credit is claimed,
1267	pursuant to the classifications in effect for that year as set
1268	by the United States Surface Transportation Board or its
1269	successor.
1270	(3) (a) A qualifying railroad must submit to the department
1271	$\ensuremath{\mbox{with its return}}$ an application including any documentation or
1272	information required by the department to demonstrate
1273	eligibility for the credit allowed under this section. $\underline{\underline{\mbox{The}}}$
1274	application may be submitted no later than 120 days following
1275	the conclusion of the taxable year in which qualified
1276	expenditures were incurred.

Page 44 of 68

593-03324A-24

20247074pb

593-03324A-24 20247074pb

(b) If the qualifying railroad is not a taxpayer under this chapter, the qualifying railroad must submit the required application including any documentation or information required by the department directly to the department no later than May 1 of the calendar year following the year in which the qualified expenditures were made, in accordance with rules adopted by the department.

(e) The qualifying railroad must include an affidavit certifying that all information contained in the application is true and correct, and supporting documentation must include any relevant information, as determined by the department, to verify eligibility of qualified expenditures made in this state for the credit allowed under this section. The supporting documentation must include, but is not limited to, the following:

- The number of track miles owned or leased in this state by the qualifying railroad;
 - 2. A description of qualified expenditures; and
- 3. Financial records necessary to verify the accuracy of the information submitted pursuant to this subsection a copy of any Internal Revenue Service Form 8900, or its equivalent, if such documentation was filed with the Internal Revenue Service for any credit under 26 U.S.C. s. 45C for which the federal credit related in whole or in part to the qualified expenditures in this state for which the credit is sought.
- (d) If the qualifying railroad is a taxpayer under this chapter and the credit earned exceeds the taxpayer's liability under this chapter for that year, or if the qualifying railroad is not a taxpayer under this chapter,
 - (c) The department must issue a letter to the qualifying

Page 45 of 68

 ${\tt CODING:}$ Words ${\tt stricken}$ are deletions; words ${\tt \underline{underlined}}$ are additions.

railroad within 45 30 days after receipt of the completed application indicating the amount of the approved credit available for carryover or transfer in accordance with subsection (4). (d) (e) The department may consult with the Department of Transportation regarding the qualifications, ownership, or classification of any qualifying railroad applying for a credit under this section. The Department of Transportation shall provide technical assistance, when requested by the department, on any technical audits performed pursuant to this section. (4)(a) If the credit granted under this section is not fully used in the any one taxable year in which the credit is

earned because of insufficient tax liability on the part of the qualifying railroad, or because the qualifying railroad is not subject to tax under this chapter, the unused amount may be carried forward for a period not to exceed 5 taxable years or the qualifying railroad may transfer all or a portion of the tax credit earned may be transferred in accordance with paragraph (b). The carryover or transferred credit may be used in the taxable year in which the credit is earned or any of the 5 subsequent taxable years, when the tax imposed by this chapter for that taxable year exceeds the credit for which the qualifying railroad or transferee under paragraph (b) is eligible in that taxable year under this subsection, after applying the other credits and unused carryovers in the order provided by s. 220.02(8).

(b)1. The credit under this section may be transferred:

a. By written agreement to a taxpayer subject to the tax under this chapter and that either transports property using the

Page 46 of 68

593-03324A-24

1392

1335	rail facilities of the qualifying railroad or furnishes
1336	railroad-related property or services to any railroad operating
1337	in this state, or is a railroad, as those terms are defined in
1338	26 C.F.R. s. 1.45G-1(b) ; and
1339	b. At any time during the 5 taxable years following the
1340	taxable year the credit was originally earned by the qualifying
1341	railroad.
1342	2. The written agreement required for transfer under this
1343	paragraph shall:
1344	a. Be filed jointly by the qualifying railroad and the
1345	transferee with the department within 30 days after the
1346	transfer, in accordance with rules adopted by the department;
1347	and
1348	b. Contain all of the following information: the name,
1349	address, and taxpayer identification number for the qualifying
1350	railroad and the transferee; the amount of the credit being
1351	transferred; the taxable year in which the credit was originally
1352	earned by the qualifying railroad; and the remaining taxable
1353	years for which the credit may be claimed.
1354	Section 30. Section 220.1992, Florida Statutes, is created
1355	to read:
1356	220.1992 Individuals with Unique Abilities Tax Credit
1357	Program
1358	(1) For purposes of this section, the term:
1359	(a) "Qualified employee" means an individual who has a
1360	disability, as that term is defined in s. 413.801, and has been
1361	employed for at least 6 months by a qualified taxpayer.
1362	(b) "Qualified taxpayer" means a taxpayer who employs a
1363	qualified employee at a business located in this state.

Page 47 of 68

CODING: Words stricken are deletions; words underlined are additions.

593-03324A-24 20247074pb

1364 (2) For a taxable year beginning on or after January 1, 2024, a qualified taxpayer is eligible for a credit against the 1365 1366 tax imposed by this chapter in an amount up to \$1,000 for each 1367 qualified employee such taxpayer employed during the taxable 1368 year. The tax credit shall equal one dollar for each hour the 1369 qualified employee worked during the taxable year, up to 1,000 1370 hours. 1371 (3) (a) The department may adopt rules governing the manner 1372 and form of applications for the tax credit and establishing 1373 requirements for the proper administration of the tax credit. 1374 The form must include an affidavit certifying that all 1375 information contained within the application is true and correct and must require the taxpayer to specify the number of qualified 1376 1377 employees for whom a credit under this section is being claimed 1378 and the number of hours each qualified employee worked during 1379 the taxable year. 1380 (b) The department must approve the tax credit prior to the 1381 taxpayer taking the credit on a return. The department must 1382 approve credits on a first-come, first-served basis. If the 1383 department determines that an application is incomplete, the department shall notify the taxpayer in writing and the taxpayer 1384 1385 shall have 30 days after receiving such notification to correct 1386 any deficiency. If corrected in a timely manner, the application 1387 must be deemed completed as of the date the application was 1388 first submitted. 1389 (c) A taxpayer may not claim a tax credit of more than 1390 \$10,000 under this section in any one taxable year. 1391 (d) A taxpayer may carry forward any unused portion of a

Page 48 of 68

CODING: Words stricken are deletions; words underlined are additions.

tax credit under this section for up to 5 taxable years. The

593-03324A-24

20247074pb

20247074pb

1393	carryover may be used in a subsequent year when the tax imposed
1394	by this chapter for such year exceeds the credit for such year
1395	under this section after applying the other credits and unused
1396	credit carryovers in the order provided in s. 220.02(8).
1397	(4) The combined total amount of tax credits which may be
1398	granted under this section is \$5 million in each of state fiscal
1399	years 2024-2025, 2025-2026, and 2026-2027.
1400	(5) The department may consult with the Department of
1401	Commerce and the Agency for Persons with Disabilities to
1402	determine if an individual is a qualified employee. The
1403	Department of Commerce and the Agency for Persons with
1404	Disabilities shall provide technical assistance, when requested
1405	by the department, on any such question.
1406	Section 31. Present paragraphs (c) and (d) of subsection
1407	(2) of section 220.222, Florida Statutes, are redesignated as
1408	paragraphs (d) and (e), respectively, and a new paragraph (c) is
1409	added to that subsection, to read:
1410	220.222 Returns; time and place for filing
1411	(2)
1412	(c) When a taxpayer has been granted an extension or
1413	extensions of time within which to file its federal income tax
1414	return for any taxable year due to a federally declared disaster
1415	that included locations within this state, and if the
1416	requirements of s. 220.32 are met, the due date of the return
1417	required under this code is automatically extended to 15
1418	calendar days after the due date for such taxpayer's federal
1419	income tax return, including any extensions provided for such
1420	return for a federally declared disaster. Nothing in this
1421	paragraph affects the authority of the executive director to

Page 49 of 68

CODING: Words stricken are deletions; words underlined are additions.

1422	order an extension or waiver pursuant to s. 213.055(2).
1423	Section 32. Subsection (2) and paragraphs (a) and (b) of
1424	subsection (5) of section 402.62, Florida Statutes, are amended
1425	to read:
1426	402.62 Strong Families Tax Credit.—
1427	(2) STRONG FAMILIES TAX CREDITS; ELIGIBILITY
1428	(a) The Department of Children and Families shall designate
1429	as an eligible charitable organization an organization that
1430	meets all of the following requirements:
1431	1. Is exempt from federal income taxation under s.
1432	501(c)(3) of the Internal Revenue Code.
1433	2. Is a Florida entity formed under chapter 605, chapter
1434	607, or chapter 617 and whose principal office is located in
1435	this state.
1436	3. Receives referrals from Department of Children and
1437	Families child protective investigators to provide direct
1438	services and support to at-risk children and families.
1439	$\underline{4.}$ Provides services to:
1440	a. Prevent child abuse, neglect, abandonment, or
1441	exploitation;
1442	b. Assist fathers in learning and improving parenting
1443	skills or to engage absent fathers in being more engaged in
1444	their children's lives;
1445	c. Provide books to the homes of children eligible for a
1446	federal free or reduced-price meals program or those testing
1447	below grade level in kindergarten through grade 5;
1448	d. Assist families with children who have a chronic illness
1449	or a physical, intellectual, developmental, or emotional
1450	disability: or

Florida Senate - 2024

593-03324A-24

Page 50 of 68

d.e. Provide workforce development services to families of children eligible for a federal free or reduced-price meals program.

1451

1452

1453

1454

1455

1456

1457

1458

1459

1460

1461

1462

1463

1464

1465

1466

1467

1468

1469

1470

1471

1472

1473

1474

1475

1476

1477

1478

1479

5.4. Provides to the Department of Children and Families accurate information, including, at a minimum, a description of the services provided by the organization which are eligible for funding under this section; the total number of individuals served through those services during the last calendar year and the number served during the last calendar year using funding under this section; basic financial information regarding the organization and services eligible for funding under this section; outcomes for such services; and contact information for the organization.

6.5. Annually submits a statement, signed under penalty of perjury by a current officer of the organization, that the organization meets all criteria to qualify as an eligible charitable organization, has fulfilled responsibilities under this section for the previous fiscal year if the organization received any funding through this credit during the previous year, and intends to fulfill its responsibilities during the upcoming year.

7.6. Provides any documentation requested by the Department of Children and Families to verify eligibility as an eligible charitable organization or compliance with this section.

- (b) The Department of Children and Families may not designate as an eligible charitable organization an organization that:
- 1. Provides abortions or pays for or provides coverage for abortions; or

Page 51 of 68

CODING: Words stricken are deletions; words underlined are additions.

593-03324A-24 20247074pb

Florida Senate - 2024

1480

1481

1482

1483

1484

1485

1486

1487

1488

1489

1490

1491

1492

1493

1494

- 2. Has received more than 50 percent of its total annual revenue from a federal, state, or local governmental agency the Department of Children and Families, either directly or via a contractor of such an agency the department, in the prior fiscal vear.
- (5) STRONG FAMILIES TAX CREDITS; APPLICATIONS, TRANSFERS, AND LIMITATIONS.-
- (a) Beginning in fiscal year 2024-2025 2023-2024, the tax credit cap amount is \$40 \$20 million in each state fiscal year.
- (b) Beginning October 1, 2021, A taxpayer may submit an application to the Department of Revenue for a tax credit or credits to be taken under one or more of s. 211.0253, s. 212.1834, s. 220.1877, s. 561.1213, or s. 624.51057, beginning at 9 a.m. on the first day of the calendar year that is not a Saturday, Sunday, or legal holiday.
- 1495 1. The taxpayer shall specify in the application each tax 1496 for which the taxpayer requests a credit and the applicable 1497 taxable year for a credit under s. 220.1877 or s. 624.51057 or 1498 the applicable state fiscal year for a credit under s. 211.0253, 1499 s. 212.1834, or s. 561.1213. For purposes of s. 220.1877, a 1500 taxpayer may apply for a credit to be used for a prior taxable 1501 year before the date the taxpayer is required to file a return 1502 for that year pursuant to s. 220.222. For purposes of s. 1503 624.51057, a taxpayer may apply for a credit to be used for a 1504 prior taxable year before the date the taxpayer is required to 1505 file a return for that prior taxable year pursuant to ss. 1506 624.509 and 624.5092. The application must specify the eligible 1507 charitable organization to which the proposed contribution will 1508 be made. The Department of Revenue shall approve tax credits on

Page 52 of 68

Page 53 of 68

These funds are appropriated monthly, to be used for lawful

1537

CODING: Words stricken are deletions; words underlined are additions.

Florida Senate - 2024 (Proposed Bill) SPB 7074

	593-03324A-24 20247074pb
1538	purposes, including constructing, furnishing, equipping,
1539	financing, operating, and maintaining cancer research and
1540	clinical and related facilities, and furnishing, equipping,
1541	operating, and maintaining other properties owned or leased by
1542	the Sylvester Comprehensive Cancer Center at the University of
1543	Miami, the University of Florida Shands Cancer Center, and the
1544	Mayo Clinic Cancer Center in Jacksonville. This paragraph is
1545	repealed June 30, 2054.
1546	Section 35. Notwithstanding the expiration date in section
1547	41 of chapter 2023-157, Laws of Florida, section 571.26, Florida
1548	Statutes, is reenacted to read:
1549	571.26 Florida Agricultural Promotional Campaign Trust
1550	Fund.—There is hereby created the Florida Agricultural
1551	Promotional Campaign Trust Fund within the Department of
1552	Agriculture and Consumer Services to receive all moneys related
1553	to the Florida Agricultural Promotional Campaign. Moneys
1554	deposited in the trust fund shall be appropriated for the sole
1555	purpose of implementing the Florida Agricultural Promotional
1556	Campaign, except for money deposited in the trust fund pursuant
1557	to s. 212.20(6)(d)6.h., which shall be held separately and used
1558	solely for the purposes identified in s. 571.265.
1559	Section 36. Section 41 of chapter 2023-157, Laws of
1560	Florida, is repealed.
1561	Section 37. Subsection (5) of section 571.265, Florida
1562	Statutes, is amended to read:
1563	571.265 Promotion of Florida thoroughbred breeding and of
1564	thoroughbred racing at Florida thoroughbred tracks; distribution
1565	of funds
1566	(5) This section is repealed July 1, 2025, unless reviewed

Page 54 of 68

593-03324A-24

593-03324A-24

20247074pb

1567	and saved from repeal by the Legislature.
1568	Section 38. Paragraph (d) is added to subsection (1) of
1569	section 624.509, Florida Statutes, to read:
1570	624.509 Premium tax; rate and computation
1571	(1) In addition to the license taxes provided for in this
1572	chapter, each insurer shall also annually, and on or before
1573	March 1 in each year, except as to wet marine and transportation
1574	insurance taxed under s. 624.510, pay to the Department of
1575	Revenue a tax on insurance premiums, premiums for title
1576	insurance, or assessments, including membership fees and policy
1577	fees and gross deposits received from subscribers to reciprocal
1578	or interinsurance agreements, and on annuity premiums or
1579	considerations, received during the preceding calendar year, the
1580	amounts thereof to be determined as set forth in this section,
1581	to wit:
1582	(d) An insurance policy, contract, or endorsement providing
1583	personal or commercial lines coverage for the peril of flood or
1584	excess coverage for the peril of flood on any structure or the
1585	contents of personal property contained therein which provides
1586	coverage for a 12 month period with an effective date on or
1587	after July 1, 2024, and no later than June 30, 2025, is exempt
1588	from the tax on insurance premiums. As used in this paragraph,
1589	the term "flood" has the same meaning as provided in s.
1590	627.715(1)(b). This paragraph is repealed on June 30, 2025.
1591	Section 39. Section 624.5108, Florida Statutes, is created
1592	to read:
1593	624.5108 Residential Property Insurance Premium Tax
1594	<pre>Credit</pre>
1595	(1) An insurer issuing a policy providing property

Page 55 of 68

CODING: Words stricken are deletions; words underlined are additions.

1596	insurance on a residential dwelling with a coverage amount of
1597	\$750,000 or less shall provide a credit to the policyholder in
1598	the amount of 1.75 percent of the net premium due.
1599	(2) The credit granted under subsection (1) applies to an
1600	insurance policy that provides coverage for a 12-month period
1601	with an effective date on or after July 1, 2024, and no later
1602	than June 30, 2025.
1603	(3) The amount of the credit provided to the policyholder
1604	pursuant to subsection (1) must be separately stated on the
1605	declarations page of the insurance policy.
1606	(4) There is allowed a credit of 100 percent of the credit
1607	provided pursuant to subsection (1) against any tax due under s.
1608	624.509(1). An insurer claiming a credit against premium tax
1609	liability pursuant to this subsection is not required to pay any
1610	additional retaliatory tax levied under s. 624.5091 as a result
1611	of claiming such credit. Section 624.5091 does not limit such
1612	credit in any manner.
1613	(5) If a credit granted under s. 175.141 and under s.
1614	185.12 against any tax due under s. 624.509(1) is not fully used
1615	in any one year because of insufficient tax liability, the
1616	unused amount may be carried forward for a period not to exceed
1617	5 years.
1618	(6) If a credit for income taxes paid under chapter 220 is
1619	not fully used in any one year because of insufficient tax
1620	liability, the unused amount may be carried forward for a period
1621	<pre>not to exceed 5 years.</pre>
1622	(7) The credit limitation under s. 624.509(6) is not
1623	affected by the credit pursuant to subsection (4). If a credit

Page 56 of 68

CODING: Words stricken are deletions; words underlined are additions.

allowed under s. 624.509(5), as such credit is limited by s.

1641 1642

1643 1644

1645 1646 1647

1648 1649 1650

1651 1652

1653

assessment credit.-

Florida Statutes.

than June 30, 2025.

Page 57 of 68

CODING: Words stricken are deletions; words underlined are additions.

(2) The amount of the assessment and surcharge not assessed

provided as a credit to the policyholder and separately

(3) This section expires June 30, 2025.

disclosed on the declarations page of the insurance policy.

Section 41. Florida Insurance Guaranty Association;

(1) An insurer issuing a policy providing property

insurance on a residential dwelling with a coverage amount of

\$750,000 or less shall provide a credit to the policyholder in

(2) The credit granted under subsection (1) applies to an

(3) The amount of the credit provided to the policyholder

the amount of assessment levied pursuant to s. 631.57(3)(f),

insurance policy that provides coverage for a 12-month period

with an effective date on or after July 1, 2024, and no later

1682

\$60 or less.

20247074pb

pursuant to subsection (1) must be separately disclosed on the 1654 1655 declarations page of the insurance policy. 1656 (3) There is allowed a credit of 100 percent of the credit 1657 pursuant to subsection (1) against any assessments levied 1658 pursuant to s. 631.57(3)(f), Florida Statutes, and payable by an 1659 insurer to the Florida Insurance Guaranty Association. 1660 (4) This section expires June 30, 2025. 1661 Section 42. Disaster preparedness supplies; sales tax 1662 holiday.-1663 (1) The tax levied under chapter 212, Florida Statutes, may 1664 not be collected during the period from June 1, 2024, through June 14, 2024, or during the period from August 24, 2024, 1665 through September 6, 2024, on the sale of: 1666 1667 (a) A portable self-powered light source with a sales price of \$40 or less. 1668 (b) A portable self-powered radio, two-way radio, or 1669 weather-band radio with a sales price of \$50 or less. 1670 1671 (c) A tarpaulin or other flexible waterproof sheeting with 1672 a sales price of \$100 or less. 1673 (d) An item normally sold as, or generally advertised as, a 1674 ground anchor system or tie-down kit with a sales price of \$100 1675 or less. 1676 (e) A gas or diesel fuel tank with a sales price of \$50 or 1677 less. (f) A package of AA-cell, AAA-cell, C-cell, D-cell, 6-volt, 1678 or 9-volt batteries, excluding automobile and boat batteries, 1679 1680 with a sales price of \$50 or less. 1681 (g) A nonelectric food storage cooler with a sales price of

(Proposed Bill) SPB 7074

20247074pb

Florida Senate - 2024

593-03324A-24

Page 58 of 68

593-03324A-24

Page 59 of 68

 ${\bf CODING:}$ Words ${\bf stricken}$ are deletions; words ${\bf \underline{underlined}}$ are additions.

593-03324A-24 20247074pb 1712 price of \$25 or less per item. 1713 9. Cat litter pans with a sales price of \$15 or less per 1714 item. 1715 10. Pet waste disposal bags with a sales price of \$15 or 1716 less per package. 1717 11. Pet pads with a sales price of \$20 or less per box or 1718 package. 1719 12. Hamster or rabbit substrate with a sales price of \$15 1720 or less per package. 1721 13. Pet beds with a sales price of \$40 or less per item. 1722 (2) The tax exemptions provided in this section do not 1723 apply to sales within a theme park or entertainment complex as defined in s. 509.013(9), Florida Statutes, within a public 1724 1725 lodging establishment as defined in s. 509.013(4), Florida 1726 Statutes, or within an airport as defined in s. 330.27(2), 1727 Florida Statutes. 1728 (3) The Department of Revenue is authorized, and all 1729 conditions are deemed met, to adopt emergency rules pursuant to 1730 s. 120.54(4), Florida Statutes, for the purpose of implementing 1731 this section. 1732 (4) This section shall take effect upon this act becoming a

Section 43. Freedom Month; sales tax holiday.-

July 1, 2024, through July 31, 2024, on:

212.02(1), Florida Statutes, for:

may not be collected on purchases made during the period from

(a) The sale by way of admissions, as defined in s.

(Proposed Bill) SPB 7074

Florida Senate - 2024

1733

1734

1735

1736

1737

1738

1739

1740

law.

Page 60 of 68

1. A live music event scheduled to be held on any date or

(1) The taxes levied under chapter 212, Florida Statutes,

593-03324A-24

of \$150 or less.

1/41	dates from July 1, 2024, through December 31, 2024;
1742	2. A live sporting event scheduled to be held on any date
1743	or dates from July 1, 2024, through December 31, 2024;
1744	3. A movie to be shown in a movie theater on any date or
1745	dates from July 1, 2024, through December 31, 2024;
1746	4. Entry to a museum, including any annual passes;
1747	5. Entry to a state park, including any annual passes;
1748	6. Entry to a ballet, play, or musical theatre performance
1749	scheduled to be held on any date or dates from July 1, 2024,
1750	through December 31, 2024;
1751	7. Season tickets for ballets, plays, music events, or
1752	musical theatre performances;
1753	8. Entry to a fair, festival, or cultural event scheduled
1754	to be held on any date or dates from July 1, 2024, through
1755	December 31, 2024; or
1756	9. Use of or access to private and membership clubs
1757	providing physical fitness facilities from July 1, 2024, through
1758	December 31, 2024.
1759	(b) The retail sale of boating and water activity supplies,
1760	camping supplies, fishing supplies, general outdoor supplies,
1761	residential pool supplies, children's toys and children's
1762	athletic equipment. As used in this section, the term:
1763	1. "Boating and water activity supplies" means life jackets
1764	and coolers with a sales price of \$75 or less; recreational pool
1765	tubes, pool floats, inflatable chairs, and pool toys with a
1766	sales price of \$35 or less; safety flares with a sales price of
1767	\$50 or less; water skis, wakeboards, kneeboards, and
1768	recreational inflatable water tubes or floats capable of being
1769	towed with a sales price of \$150 or less; paddleboards and

Page 61 of 68

CODING: Words stricken are deletions; words underlined are additions.

	593-03324A-24 20247074pb
1770	surfboards with a sales price of \$300 or less; canoes and kayaks
1771	with a sales price of \$500 or less; paddles and oars with a
1772	sales price of \$75 or less; and snorkels, goggles, and swimming
1773	masks with a sales price of \$25 or less.
1774	2. "Camping supplies" means tents with a sales price of
1775	\$200 or less; sleeping bags, portable hammocks, camping stoves,
1776	and collapsible camping chairs with a sales price of \$50 or
1777	less; and camping lanterns and flashlights with a sales price of
1778	\$30 or less.
1779	3. "Fishing supplies" means rods and reels with a sales
1780	price of \$75 or less if sold individually, or \$150 or less if
1781	sold as a set; tackle boxes or bags with a sales price of \$30 or
1782	less; and bait or fishing tackle with a sales price of \$5 or
1783	less if sold individually, or \$10 or less if multiple items are
1784	sold together. The term does not include supplies used for
1785	commercial fishing purposes.
1786	4. "General outdoor supplies" means sunscreen, sunblock, or
1787	insect repellant with a sales price of \$15 or less; sunglasses
1788	with a sales price of \$100 or less; binoculars with a sales
1789	<pre>prices of \$200 or less; water bottles with a sales price of \$30</pre>
1790	or less; hydration packs with a sales price of \$50 or less;
1791	outdoor gas or charcoal grills with a sales price of \$250 or
1792	less; bicycle helmets with a sales price of \$50 or less; and
1793	bicycles with a sales price of \$500 or less.
1794	5. "Residential pool supplies" means individual residential
1795	pool and spa replacement parts, nets, filters, lights, and
1796	covers with a sales price of \$100 or less; and residential pool
1797	and spa chemicals purchased by an individual with a sales price

Page 62 of 68

593-03324A-24

1827

20247074pb

1799	(2) The tax exemptions provided in this section do not
1800	apply to sales within a theme park or entertainment complex as
1801	defined in s. 509.013(9), Florida Statutes, within a public
1802	lodging establishment as defined in s. 509.013(4), Florida
1803	Statutes, or within an airport as defined in s. 330.27(2),
1804	Florida Statutes.
1805	(3) If a purchaser of an admission purchases the admission
1806	exempt from tax pursuant to this section and subsequently
1807	resells the admission, the purchaser shall collect tax on the
1808	full sales price of the resold admission.
1809	(4) The Department of Revenue is authorized, and all
1810	conditions are deemed met, to adopt emergency rules pursuant to
1811	s. 120.54(4), Florida Statutes, for the purpose of implementing
1812	this section.
1813	(5) This section shall take effect upon this act becoming a
1814	law.
1815	Section 44. Clothing, wallets, and bags; school supplies;
1816	learning aids and jigsaw puzzles; personal computers and
1817	personal computer-related accessories; sales tax holiday
1818	(1) The tax levied under chapter 212, Florida Statutes, may
1819	not be collected during the period from July 29, 2024, through
1820	August 11, 2024 on the retail sale of:
1821	(a) Clothing, wallets, or bags, including handbags,
1822	backpacks, fanny packs, and diaper bags, but excluding
1823	briefcases, suitcases, and other garment bags, having a sales
1824	<pre>price of \$100 or less per item. As used in this paragraph, the</pre>
1825	term "clothing" means:
1826	1. Any article of wearing apparel intended to be worn on or

Page 63 of 68

about the human body, excluding watches, watchbands, jewelry,

CODING: Words stricken are deletions; words underlined are additions.

1828 umbrellas, and handkerchiefs; and 1829 2. All footwear, excluding skis, swim fins, roller blades, 1830 and skates. 1831 (b) School supplies having a sales price of \$50 or less per 1832 item. As used in this paragraph, the term "school supplies" 1833 means pens, pencils, erasers, crayons, notebooks, notebook 1834 filler paper, legal pads, binders, lunch boxes, construction 1835 paper, markers, folders, poster board, composition books, poster 1836 paper, scissors, cellophane tape, glue or paste, rulers, 1837 computer disks, staplers and staples used to secure paper 1838 products, protractors, and compasses. 1839 (c) Learning aids and jigsaw puzzles having a sales price of \$30 or less. As used in this paragraph, the term "learning 1840 1841 aids" means flashcards or other learning cards, matching or 1842 other memory games, puzzle books and search-and-find books, 1843 interactive or electronic books and toys intended to teach reading or math skills, and stacking or nesting blocks or sets. 1844 1845 (d) Personal computers or personal computer-related 1846 accessories purchased for noncommercial home or personal use 1847 having a sales price of \$1,500 or less. As used in this 1848 paragraph, the term: 1849 1. "Personal computers" includes electronic book readers, 1850 calculators, laptops, desktops, handhelds, tablets, or tower 1851 computers. The term does not include cellular telephones, video 1852 game consoles, digital media receivers, or devices that are not 1853 primarily designed to process data. 1854 2. "Personal computer-related accessories" includes 1855 keyboards, mice, personal digital assistants, monitors, other

Florida Senate - 2024

593-03324A-24

1856

Page 64 of 68

CODING: Words stricken are deletions; words underlined are additions.

peripheral devices, modems, routers, and nonrecreational

593-03324A-24

(Proposed Bill) SPB 7074

1857	software, regardless of whether the accessories are used in
1858	association with a personal computer base unit. The term does
1859	not include furniture or systems, devices, software, monitors
1860	with a television tuner, or peripherals that are designed or
1861	intended primarily for recreational use.
1862	(2) The tax exemptions provided in this section do not
1863	apply to sales within a theme park or entertainment complex as
1864	defined in s. 509.013(9), Florida Statutes, within a public
1865	lodging establishment as defined in s. 509.013(4), Florida
1866	Statutes, or within an airport as defined in s. 330.27(2),
1867	Florida Statutes.
1868	(3) The tax exemptions provided in this section apply at
1869	the option of the dealer if less than 5 percent of the dealer's
1870	gross sales of tangible personal property in the prior calendar
1871	year consisted of items that would be exempt under this section.
1872	If a qualifying dealer chooses not to participate in the tax
1873	holiday, by July 15, 2024, the dealer must notify the Department
1874	of Revenue in writing of its election to collect sales tax
1875	during the holiday and must post a copy of that notice in a
1876	conspicuous location at its place of business.
1877	(4) The Department of Revenue is authorized, and all
1878	conditions are deemed met, to adopt emergency rules pursuant to
1879	s. 120.54(4), Florida Statutes, for the purpose of implementing
1880	this section.
1881	(5) This section shall take effect upon this act becoming a
1882	<u>law.</u>
1883	Section 45. Tools commonly used by skilled trade workers;
1884	Tool Time sales tax holiday.—
1885	(1) The tax levied under chapter 212, Florida Statutes, may

Page 65 of 68

 ${\bf CODING:}$ Words ${\bf stricken}$ are deletions; words ${\bf \underline{underlined}}$ are additions.

1886	not be collected during the period from September 1, 2024,
1887	through September 7, 2024, on the retail sale of:
1888	(a) Hand tools with a sales price of \$50 or less per item.
1889	(b) Power tools with a sales price of \$300 or less per
1890	item.
1891	(c) Power tool batteries with a sales price of \$150 or less
1892	per item.
1893	(d) Work gloves with a sales price of \$25 or less per pair.
1894	(e) Safety glasses with a sales price of \$50 or less per
1895	pair, or the equivalent if sold in sets of more than one pair.
1896	(f) Protective coveralls with a sales price of \$50 or less
1897	per item.
1898	(g) Work boots with a sales price of \$175 or less per pair.
1899	(h) Tool belts with a sales price of \$100 or less per item.
1900	(i) Duffle bags or tote bags with a sales price of \$50 or
1901	<pre>less per item.</pre>
1902	(j) Tool boxes with a sales price of \$75 or less per item.
1903	(k) Tool boxes for vehicles with a sales price of \$300 or
1904	<pre>less per item.</pre>
1905	(1) Industry textbooks and code books with a sales price of
1906	\$125 or less per item.
1907	(m) Electrical voltage and testing equipment with a sales
1908	price of \$100 or less per item.
1909	(n) LED flashlights with a sales price of \$50 or less per
1910	item.
1911	(o) Shop lights with a sales price of \$100 or less per
1912	<u>item.</u>
1913	(p) Handheld pipe cutters, drain opening tools, and
1914	plumbing inspection equipment with a sales price of \$150 or less

Florida Senate - 2024

593-03324A-24

Page 66 of 68

593-03324A-24

1915	per item.
1916	(q) Shovels with a sales price of \$50 or less.
1917	(r) Rakes with a sales price of \$50 or less.
1918	(s) Hard hats and other head protection with a sales price
1919	of \$100 or less.
1920	(t) Hearing protection items with a sales price of \$75 or
1921	less.
1922	(u) Ladders with a sales price of \$250 or less.
1923	(v) Fuel cans with a sales price of \$50 or less.
1924	(w) High visibility safety vests with a sales price of \$30
1925	or less.
1926	(2) The tax exemptions provided in this section do not
1927	apply to sales within a theme park or entertainment complex as
1928	defined in s. 509.013(9), Florida Statutes, within a public
1929	<pre>lodging establishment as defined in s. 509.013(4), Florida</pre>
1930	Statutes, or within an airport as defined in s. 330.27(2),
1931	Florida Statutes.
1932	(3) The Department of Revenue is authorized, and all
1933	conditions are deemed met, to adopt emergency rules pursuant to
1934	s. 120.54(4), Florida Statutes, for the purpose of implementing
1935	this section.
1936	Section 46. (1) The Department of Revenue is authorized,
1937	and all conditions are deemed met, to adopt emergency rules
1938	pursuant to s. 120.54(4), Florida Statutes, to implement the
1939	amendments made by this act to ss. 220.03 and 220.1915, Florida
1940	Statutes, and the creation by this act of s. 220.1992, Florida
1941	Statutes. Notwithstanding any other provision of law, emergency
1942	rules adopted pursuant to this subsection are effective for 6
1943	months after adoption and may be renewed during the pendency of

Page 67 of 68

 ${\tt CODING:}$ Words ${\tt stricken}$ are deletions; words ${\tt \underline{underlined}}$ are additions.

Florida Senate - 2024 (Proposed Bill) SPB 7074

	593-03324A-24 20247074pb
1944	procedures to adopt permanent rules addressing the subject of
1945	the emergency rules.
1946	(2) This section shall take effect upon this act becoming a
1947	law and expires July 1, 2027.
1948	Section 47. Except as otherwise provided in this act and
1949	except for this section, which shall take effect upon becoming a
1950	law, this act shall take effect July 1, 2024.

Page 68 of 68

The Florida Senate

APPEARANCE RECORD

7074

Bill Number or Topic

Meeting Date

2/20/24

Deliver both copies of this form to

Finan	ice and Tax	Senate profes	sional staff conducting	g the meeting
	Committee			Amendment Barcode (if applicable)
Name	Tim Nungesse	<u> </u>		Phone 850-445-5367
Address		rson Street		Email tim.nungesser@nfib.org
	Tallahassee	FL	32301	
	City	State	Zip	
	Speaking: For	Against Informatio	n OR w	/aive Speaking: In Support Against
		PLEASE CHE	CK ONE OF THE I	FOLLOWING:
	n appearing without npensation or sponsorship.	I am a re represer	egistered lobbyist, nting:	I am not a lobbyist, but received something of value for my appearance
			Federation of dent Business	

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (flsenate.gov)

This form is part of the public record for this meeting.

S-001 (08/10/2021)

The Florida Senate

APPEARANCE RECORD

7074

2/20/2024

Finance and Tax			eliver both copies of this of some of this of the conducting of th		Bill Number of Topic
	Committee				Amendment Barcode (if applicable)
Name	Angela Bonds			Phone	152277
Address				_ _{Email} angel	a@frf.org
	Tallahassee	FL	32312		
	City	State	Zip		
	Speaking: For	Against Informa	ition OR V	Vaive Speaking:	In Support
		PLEASE C	HECK ONE OF THE	FOLLOWING:	
	n appearing without npensation or sponsorship.		a registered lobbyist, esenting:		I am not a lobbyist, but received something of value for my appearance
		Florida	a Retail Federa	tion	(travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules.pdf (flsenate.gov)

This form is part of the public record for this meeting.

The Florida Senate APPEARANCE RECORD Bill Number or Topic Deliver both copies of this form to Senate professional staff conducting the meeting Amendment Barcode (if applicable) Committee Church Eflichember. com Address Tallahaste 22301 State Zip Waive Speaking: In Support OR Speaking: | For Information Against PLEASE CHECK ONE OF THE FOLLOWING: I am not a lobbyist, but received I am a registered lobbyist, I am appearing without something of value for my appearance representing: compensation or sponsorship.

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. df Islands.

Florida Chamber

of Commerce

This form is part of the public record for this meeting.

S-001 (08/10/2021)

(travel, meals, lodging, etc.),

sponsored by:

The Florida Senate

2/20/24	APPEARANCE RECO	RD 5PB 7074
Meeting Date	Deliver both copies of this form to	Bil! Number or Topic
Formane F /ax Committee	Senate professional staff conducting the meeting	
		Amendment Barcode (if applicable)
Name Loven Levy	Phone	850-219-0220
Address 1828 Piggine	<u>Zu</u> Email	Hery clerylantop. com
Street		
Tallahosse	F 3 23 08 State Zip	
Speaking: For Ag	\$2 ainst Information OR Waive Spe	aking:
	PLEASE CHECK ONE OF THE FOLLOW	ING:
l am appearing without compensation or sponsorship.	I am a registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.),
Property	Appraises s'Assnot Pla.	sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. df fisenate.

This form is part of the public record for this meeting.

5-001 (08/10/2021)

The Florida Senate

2/20/2024

SB 7074

APPEARANCE RECORD Meeting Date Bill Number or Topic Deliver both copies of this form to Finance & Tax Senate professional staff conducting the meeting Committee Amendment Barcode (if applicable) French Brown 850-459-0992 Name 106 E. College Ave, Suite 1200 fbrown@joneswalker.com Street Tallahassee 32301 City Zip State Against Information Waive Speaking: In Support Against PLEASE CHECK ONE OF THE FOLLOWING: I am appearing without I am a registered lobbyist, I am not a lobbyist, but received compensation or sponsorship. representing: something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. \$11.045 and Joint Rule 1. 2020-2022 Joint Rules, pdf (flsenate gov)

This form is part of the public record for this meeting.

(08/10/2021)

CourtSmart Tag Report

Type: Room: SB 37 Case No.: Judge: Caption: Senate Committee on Finance and Tax

Started: 2/20/2024 1:33:21 PM

2/20/2024 2:46:25 PM Ends: Length: 01:13:05

1.33.23 I III WOODING CANED TO OTHE	1:33:23 F	PM	Meeting	called	to	orde
-------------------------------------	-----------	----	---------	--------	----	------

1:33:30 PM Roll call

1:33:46 PM Quorum is present

1:34:01 PM Tab 2 SJR 1560 by Senator Collins

1:34:08 PM Senator Collins is recognized to explain the bill

Take up amendment barcode #429396 1:34:56 PM

1:35:03 PM Senator Collins is recognized to explain the amendment

1:35:27 PM Amendment adopted

1:35:31 PM Back on the bill as amended

Senator Pizzo recognized for question 1:35:35 PM 1:35:44 PM Senator Collins recognized for answer

1:36:05 PM Public testimony recognized

Senator Collins recognized to waive close 1:36:28 PM

1:36:35 PM Roll call

1:36:46 PM Reported favorably

1:36:55 PM Tab 1 CS/SB 1456 by Vice Chair Rodriguez 1:37:06 PM Senator Rodriguez recognized to explain the bill

1:38:17 PM Take up amendment barcode #511446

Senator Rodriguez recognized to explain the amendment 1:38:56 PM

1:39:41 PM Amendment adopted

Take up amendment barcode #212896 1:39:44 PM

1:39:56 PM Senator Rodriguez recognized to explain the amendment

1:40:05 PM Amendment adopted

1:40:07 PM Back on the bill as amended

Public testimony recognized 1:40:22 PM

1:40:28 PM Senator Rodriguez recognized to waive close

1:40:47 PM Roll call, reported favorably

1:41:31 PM Recording Paused

1:41:56 PM Recording Resumed

1:42:02 PM Chair Ingoglia passes the gavel to Senator Boyd

1:42:24 PM Tab 3 SBP 7076 by Finance and Tax committee

1:42:37 PM Senator Ingoglia recognized to explain the proposed bill

Senator Pizzo recognized for question 1:42:56 PM

Back and forth recognized 1:43:06 PM

1:43:57 PM Public testimony recognized

1:44:07 PM Public testimony from Kevin Thibault

1:46:01 PM Senator Pizzo recognized for question

1:46:17 PM Back and forth recognized

1:52:48 PM Senator Ingoglia recognized for question

1:52:57 PM Back and forth recognized

1:54:20 PM Public testimony from Chad Rosenstein

1:56:46 PM Public testimony recognized

1:57:14 PM Public Testimony from Javier Correoso 1:57:44 PM Senator Pizzo recognized for question

1:58:49 PM Back and forth recognized

2:00:36 PM Senator Pizzo recognized for debate

2:01:39 PM Senator Ingoglia recognized to waive close

2:05:27 PM Senator Ingoglia moves to propose SPB 7076

2:05:43 PM Roll call

2:05:46 PM Reported favorably

2:05:54 PM Tab 4 SPB 7074 by Finance and Tax committee

2:06:05 PM Senator Ingoglia recognized to explain the proposed bill

2:09:55 PM	Senator Hutson recognized for question
2:10:22 PM	Back and forth recognized
2:10:46 PM	Senator Pizzo recognized for question
2:12:07 PM	Senator Pizzo recognized for follow up
2:14:12 PM	Back and forth recognized
2:14:23 PM	Senator Berman recognized for question
2:14:32 PM	Back and forth recognized
2:23:04 PM	Senator Pizzo recognized for question
2:23:38 PM	Staff recognized for answer
2:24:45 PM	Back and forth recognized
2:26:22 PM	Public testimony recognized
2:26:39 PM	Public testimony from Loren Levy
2:30:02 PM	Senator Pizzo recognized for question
2:30:08 PM	Back and forth recognized
2:34:00 PM	Senator Ingoglia recognized for question
2:35:00 PM	Back and forth recognized
2:38:53 PM	Senator Hutson recognized for question
2:39:44 PM	Back and forth recognized
2:40:34 PM	Public testimony from French Brown
2:42:32 PM	Senator Berman recognized for debate
2:43:47 PM	Senator Boyd recognized for debate
2:44:20 PM	Senator Ingoglia recognized to waive close
2:45:16 PM	Senator Ingoglia moves to propose SPB 7074
2:45:27 PM	Roll call
2:45:32 PM	Reported favorably
2:45:44 PM	Gavel is passed back to Chair Ingoglia
2:45:52 PM	Vice Chair Rodriguez votes in the affirmative for tab 3, SPB 7076
2:46:09 PM	Senator Hutson moves that we adjourn
2:46:16 PM	Meeting adjourned