

Tab 1	SM 226 by Wright ; Florida National Guard
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The Florida Senate
COMMITTEE MEETING EXPANDED AGENDA
MILITARY AND VETERANS AFFAIRS, SPACE, AND
DOMESTIC SECURITY
Senator Wright, Chair
Senator Torres, Vice Chair

MEETING DATE: Wednesday, December 6, 2023
TIME: 8:30—10:30 a.m.
PLACE: 301 Senate Building

MEMBERS: Senator Wright, Chair; Senator Torres, Vice Chair; Senators Baxley, Collins, and Pizzo

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS		COMMITTEE ACTION
1	SM 226 Wright	Florida National Guard; Urging Congress to impel the United States National Guard Bureau to examine the resource allocations of the Florida National Guard and allow an increase in its force structure, etc.		Favorable Yeas 3 Nays 0
		MS RC	12/06/2023 Favorable	
2	Presentation by Colonel Robert Long, President and CEO, Space Florida			Presented
Other Related Meeting Documents				

The Florida Senate
BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

Prepared By: The Professional Staff of the Committee on Military and Veterans Affairs, Space, and Domestic Security

BILL: SM 226

INTRODUCER: Senator Wright

SUBJECT: Florida National Guard

DATE: December 5, 2023

REVISED: _____

	ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1.	Brown	Proctor	MS	Favorable
2.			RC	

I. Summary:

SM 226 is a memorial to the Congress of the United States, urging Congress to impel the United States National Guard Bureau to review resource allocations to the Florida National Guard and allow an increase to the state's force structure.

The memorial requires the Secretary of State to dispatch copies to the President of the United States, President of the United States Senate, Speaker of the United States House of Representatives, and each member of the Florida delegation to the United States Congress.

A memorial is an official legislative document addressed to Congress, the President of the United States, or some other governmental entity that expresses the will of the Legislature on a matter within the jurisdiction of the recipient. A memorial requires passage by both legislative houses but does not require the Governor's approval nor is it subject to a veto.

II. Present Situation:

National Guard and the National Guard Bureau

The National Defense Act of 1916¹ established the National Guard Bureau as a separate unit of the militia division of the federal government.² In 1948, the Secretary of Defense of the United States Department of Defense issued an order designating the National Guard Bureau as a joint bureau of the Departments of the Army and Air Force.³ Today, the National Guard Bureau oversees each of the 54 National Guards in U.S. states and territories.⁴

¹ National Defense Act of 1916, Pub. L. 64-85 (June 3, 1916).

² National Archives, *Guide to Federal Records, Records of the National Guard Bureau (NGB)*, available at <https://www.archives.gov/research/guide-fed-records/groups/168.html> (last visited Nov. 8, 2023).

³ *Id.* Section 250.01(13), F.S.

⁴ Air Force, *Air National Guard*, available at <https://www.af.mil/About-Us/Fact-Sheets/Display/Article/104546/air-national-guard/> (last visited Nov. 8, 2023).

The National Guard is unique among militia in that it serves the country in both the local community and overseas. The dual mission of a Guard member means that each member serves through both the National Guard of the state and through the U.S. Army or the U.S. Air Force.⁵ The collective membership of each National Guard is designated as its force structure. The force structure of each National Guard is allocated by the National Guard Bureau.⁶

Florida National Guard

The Florida National Guard dates back to 1565, when Spanish founders of St. Augustine organized a company of citizen-soldiers to protect the local community.⁷ A member of the Florida National Guard serves either in the state Army National Guard or in the state Air National Guard, considered a reserve component of each of those armed forces.⁸ Overseeing the National Guard as a federally-recognized officer, the adjutant general is appointed by the Governor and subject to Senate confirmation.⁹ The adjutant general, responsible for training and operations of the National Guard, must have served in the Florida National Guard for the preceding 5 years and attained the rank of colonel or higher.¹⁰ Ranked above adjutant general is the Governor, who serves as commander-in-chief of all militia in the state.¹¹

Recent Duties of the Florida National Guard

From January to November of 2023, Florida National Guard members have been mobilized to multiple overseas deployments and assigned to assist and respond to:

- Hurricane Idalia response;
- Migration support; and
- State corrections support.¹²

Since September 11, 2001, Florida National Guard members have mobilized to respond to out-of-state and overseas operations at a rate of over 28,000 deployments.¹³

Demographics

The force structure of the Florida National Guard is comprised of more than 12,000 members¹⁴, while Florida is the third most-populous state¹⁵, estimated at more than 22 million residents.¹⁶ This force structure in proportion to the state population ranks Florida 53rd out of the 54 states

⁵ *Id.*

⁶ 10 U.S.C. s. 10503(1).

⁷ Dep't of Military Affairs, *Home*, available at <https://dma.myflorida.com/> (last visited Nov. 8, 2023).

⁸ Sections 250.01(3), (6), and (13), F.S.

⁹ Section 250.10(1), F.S.

¹⁰ *Id.*

¹¹ Section 250.06(1), F.S.

¹² Major General John D. Haas, Florida National Guard, Dep't of Military Affairs, PowerPoint, *Florida National Guard, Dep't of Military Affairs, Senate Committee on Military and Veteran Affairs, Space, and Domestic Security*, pp. 6-7 (Nov. 14, 2023) (on file with the Senate Committee on Military and Veterans Affairs, Space, and Domestic Security).

¹³ *Id.* at 5.

¹⁴ *Id.* at 4.

¹⁵ United States Census Bureau, *Quick Facts, Florida*, available at <https://www.census.gov/quickfacts/fact/dashboard/FL,US/PST045222> (last visited Nov. 15, 2023).

¹⁶ *Id.*

and territories of the United States that have a National Guard.¹⁷ Along with the state's low positioning of Florida National Guard members to current population, Florida is expected to increase in population by five million over the next 10 years.¹⁸ Moreover, Florida ranks as the 4th most disaster-prone state nationally.¹⁹

Congressional Support for Increased Funding and Allocation

On March 24, 2021, members of the Florida Congressional Delegation sent a written request to both the Secretary of the United States Department of Defense and the Chief of the National Guard Bureau.²⁰ In their request, Congress members asked for more equitable funding and resource allocation for the Florida National Guard. These members of Congress based their request on the disproportionality between the state population compared to the size of the structure force, along with the state's unique vulnerability to continuing disasters.²¹ Specifically, Congressional members specified that if force structure were proportional, the Florida National Guard would have 21,000, rather than 12,000 Guard members.²²

On June 1, 2021, members of Congress representing California, Texas, and Florida sent a written request to the Secretary of Defense for an increased allocation for the National Guard particular to these states.²³ In support, Congressional members cite that California, Texas, and Florida rank at the lowest level of structure force to population and at the top for highest percentage of largest counties in the United States, and that these states expect to receive a disproportionate future increase in migration.²⁴

Memorial

A memorial is an official legislative document addressed to Congress, the President of the United States, or some other governmental entity that expresses the will of the Legislature on a matter within the jurisdiction of the recipient. A memorial requires passage by both legislative houses but does not require the Governor's approval nor is it subject to a veto.

III. Effect of Proposed Changes:

The bill is a memorial to the Congress of the United States, urging Congress to impel the United States National Guard Bureau to review resource allocations to the Florida National Guard and allow an increase to the state's force structure.

¹⁷ Dep't of Military Affairs, *2023 Agency Legislative Bill Analysis (SM 226)*(on file with the Senate Committee on Military and Veterans Affairs, Space, and Domestic Security).

¹⁸ *Id.*

¹⁹ *Id.*

²⁰ Letter from members of the Florida Congressional Delegation to Secretary Lloyd J. Austin III, U.S. Dep't of Defense and Chief Daniel R. Hokanson, National Guard Bureau, March 24, 2021 (on file with the Senate Committee on Military and Veterans Affairs, Space, and Domestic Security).

²¹ *Id.*

²² *Id.*

²³ Letter from members of the California, Texas, and Florida Congressional Delegations to Secretary Lloyd Austin, U.S. Dep't of Defense, June 1, 2021 (on file with the Senate Committee on Military and Veterans Affairs, Space, and Domestic Security).

²⁴ *Id.*

The memorial requires the Secretary of State to dispatch copies to the President of the United States, President of the United States Senate, Speaker of the United States House of Representatives, and each member of the Florida delegation to the United States Congress.

IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None identified.

V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

Because the bill is a memorial, there is no mandated fiscal impact. However, should the state receive an increase in Florida National Guard members, the state may incur an indeterminate initial cost of activating additional Florida National Guard members based on training and equipment costs.

VI. Technical Deficiencies:

None.

VII. Related Issues:

None.

VIII. Statutes Affected:

None.

IX. Additional Information:

A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

By Senator Wright

8-00491-24

2024226__

Senate Memorial

A memorial to the Congress of the United States, urging Congress to impel the United States National Guard Bureau to examine the resource allocations of the Florida National Guard and allow an increase in its force structure.

WHEREAS, the number of soldiers and airmen allocated to each state's National Guard, known as its "force structure," is determined by the United States National Guard Bureau in Washington, D.C., and

WHEREAS, with approximately 21 million residents, Florida is the third most populous state in the nation but has a force structure of just over 12,000 Guardsmen, and its ratio of one Guardsman for every 1,833 residents ranks 53rd among the 54 states and territories of the United States which have a National Guard component, and

WHEREAS, due to the unprecedented events of 2020 and 2021, including COVID-19 response in addition to natural disasters and overseas deployments, the Florida National Guard expended the same number of workdays in 18 months as it had expended during the previous 20 years, and

WHEREAS, the Florida National Guard continues to meet its mission goals; however, the shortage of these invaluable "citizen soldiers," combined with the state's growing population and increased need for National Guard activation and response, has resulted in the repeated deployment of the same soldiers, which ultimately leads to excessive stress and fatigue and negatively impacts recruitment, retention, and readiness, and

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CODING: Words ~~stricken~~ are deletions; words underlined are additions.

8-00491-24

2024226__

WHEREAS, the United States National Guard Bureau's report, "Impact of U.S. Population Trends on National Guard Force Structure," released to Congress in April of 2021, acknowledges the aforementioned concerns within Florida and other regions, stating, "...the National Guard may need to evaluate re-allocating mission sets to other geographic areas to keep pace with changing demographics across the country," NOW, THEREFORE,

Be It Resolved by the Legislature of the State of Florida:

That the Florida Legislature respectfully urges the United States Congress to impel the United States National Guard Bureau to examine the resource allocations of the Florida National Guard and allow an increase in its force structure.

BE IT FURTHER RESOLVED that the Secretary of State dispatch copies of this memorial to the President of the United States, the President of the United States Senate, the Speaker of the United States House of Representatives, and each member of the Florida delegation to the United States Congress.

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CODING: Words ~~stricken~~ are deletions; words underlined are additions.



Florida National Guard Department of Military Affairs

Senate Committee on Military and Veteran Affairs, Space, and Domestic Security

Major General John D Haas

The Adjutant General



Our Mission



Provide Highly Trained Units and Personnel to:

Support National Security Objectives

Respond to Emergencies and Disasters

Support Programs which add Value to Our State and Nation

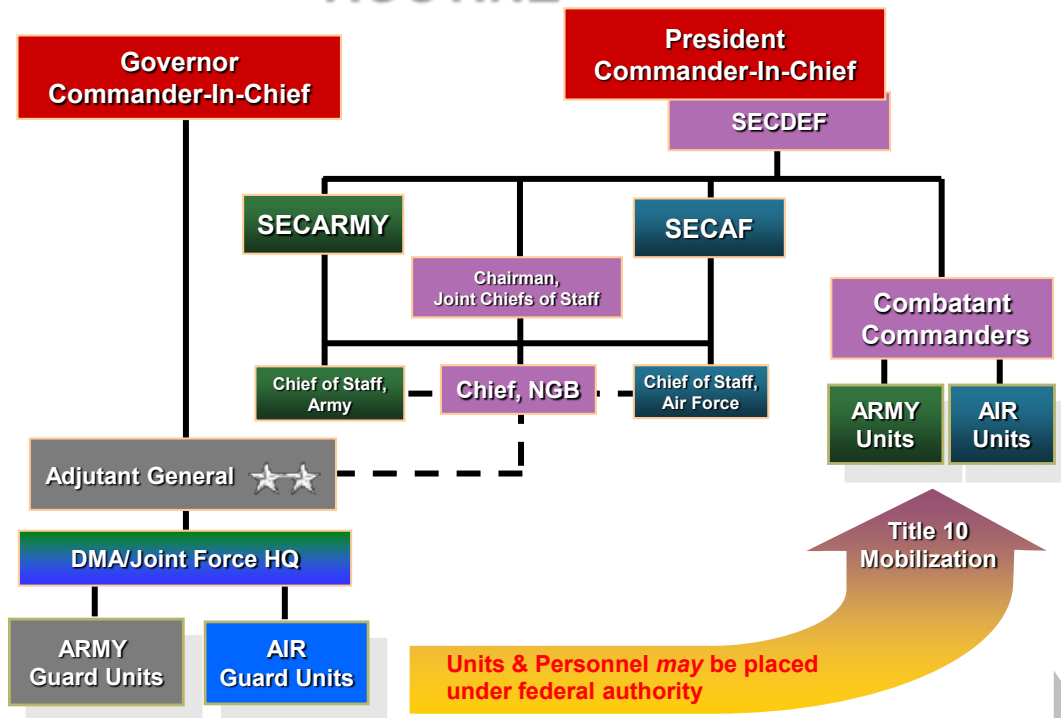




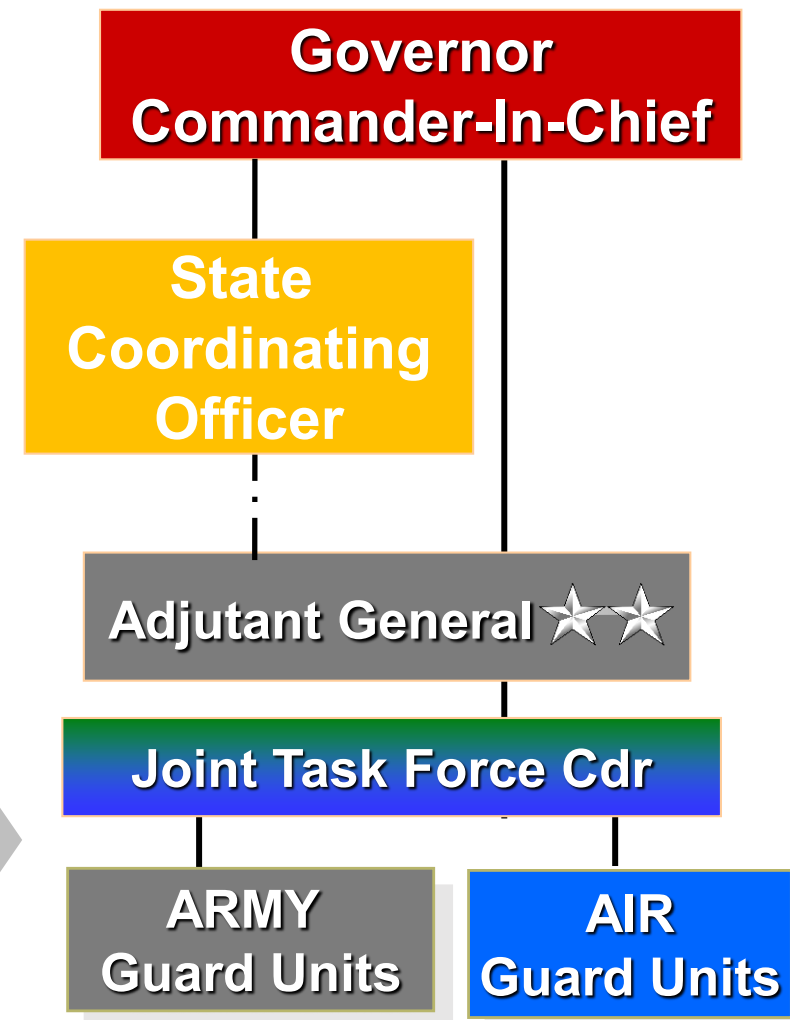
Chain of Command Routine and Emergent



ROUTINE



EMERGENT



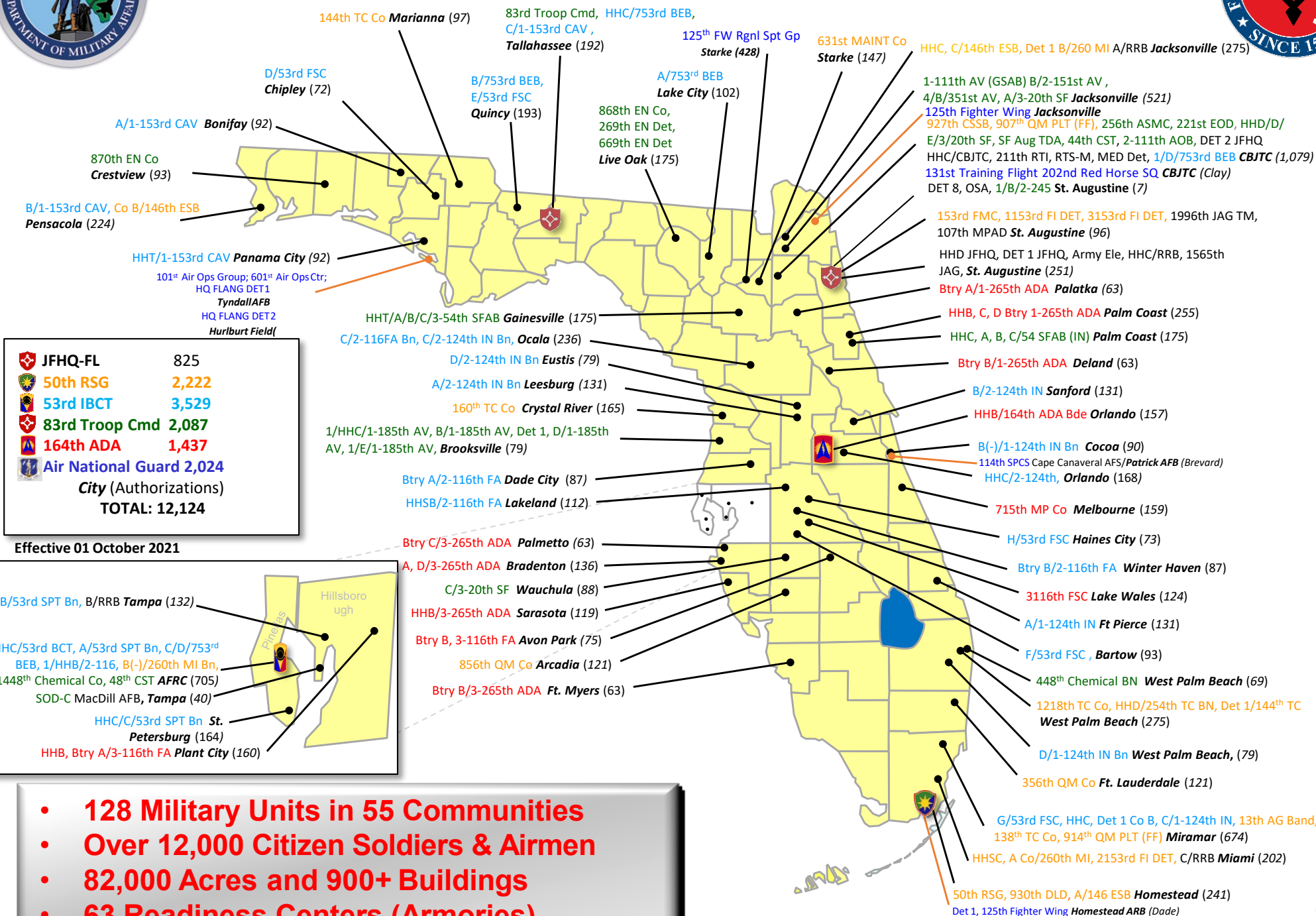
FLORIDA STATUTE § 250.06:

As the Commander of the Guard, the Governor:

- ✓ Declares an emergency through an Executive Order
- ✓ Designates the "State Coordinating Officer"
- ✓ Orders the Guard to State Active Duty for emergency aid
- ✓ Initiates Emergency Management Assistance Compact with other Governors as required



Florida National Guard Units



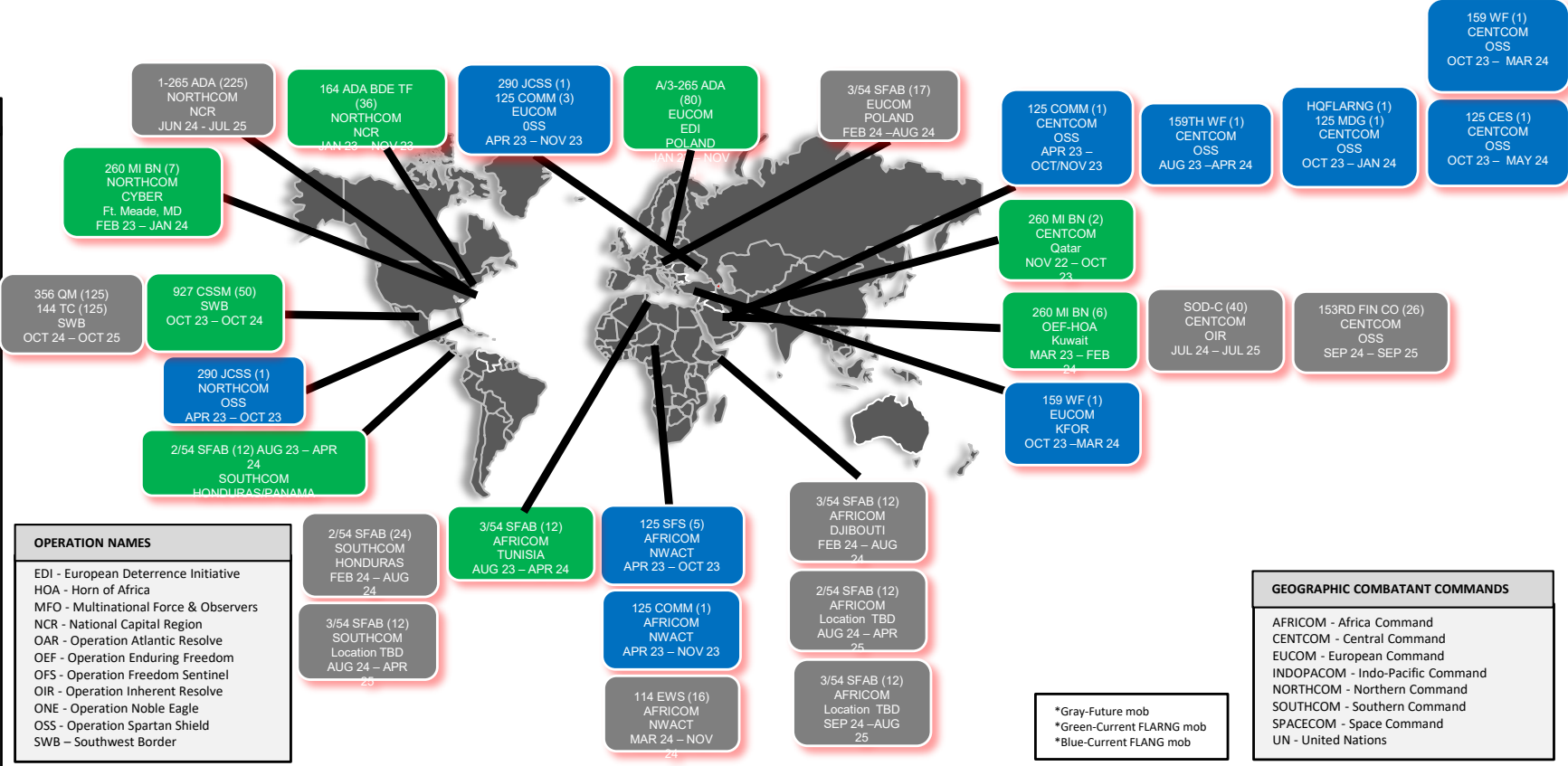
- 128 Military Units in 55 Communities
- Over 12,000 Citizen Soldiers & Airmen
- 82,000 Acres and 900+ Buildings
- 63 Readiness Centers (Armories)



Florida National Guard Mobilization Update

FLORIDA NATIONAL GUARD DEPLOYMENTS	
Total Soldiers & Airmen Currently Deployed as of 06 NOV 2023:	223
Total Soldiers & Airmen Scheduled for Deployment Through NOV 2024:	646

FLNG NAMES
ADA BDE: AIR DEFENSE ARTILLERY BRIGADE
FW: FIGHTER WING
ADA BN: AIR DEFENSE ARTILLERY BATTALION
HOA: HORN OF AFRICA
POTUS: PROTECTION OF THE UNITED STATES
IBCT: INFANTRY BRIGADE COMBAT TEAM
RCP: RESERVE COMPONENT PERIOD
AOB: AIRFIELD OPERATIONS BATTALION
IN BN: INFANTRY BATTALION
RHS: RED HORSE SQUADRON
AOG: AIR & SPACE OPERATIONS GROUP
RSG: REGIONAL SUPPORT GROUP
AVN BN: AVIATION BATTALION
JCSS: JOINT COMMUNICATIONS SUPPORT SQUADRON
SC BN: SIGNAL BATTALION
CAV: CAVALRY
LRS: LOGISTICS & READINESS SQUADRON
SF: SPECIAL FORCES
MCE: MISSION COMMAND ELEMENT
SFS: SECURITY FORCE SQUADRON
CES: CIVIL ENGINEER SQUADRON
MP CO: MILITARY POLICE COMPANY
SPCS: SPACE CONTROL SQUADRON
CF: COMMUNICATIONS FLIGHT
NCR: NATIONAL CAPITAL REGION
SOS: SPECIAL OPERATIONS SQUADRON
CPTF: COMPTROLLER FLIGHT
DET: DETACHMENT
TC: TRANSPORTATION COMPANY
EDD: EXPLOSIVE ORDNANCE DISPOSAL
TSP: THEATER SUPPORT PACKAGE
TF - TASK FORCE
FI DET - FINANCE DETACHMENT



Mobilized over 28,000 since September 11, 2001



Florida National Guard

Current Operations Update

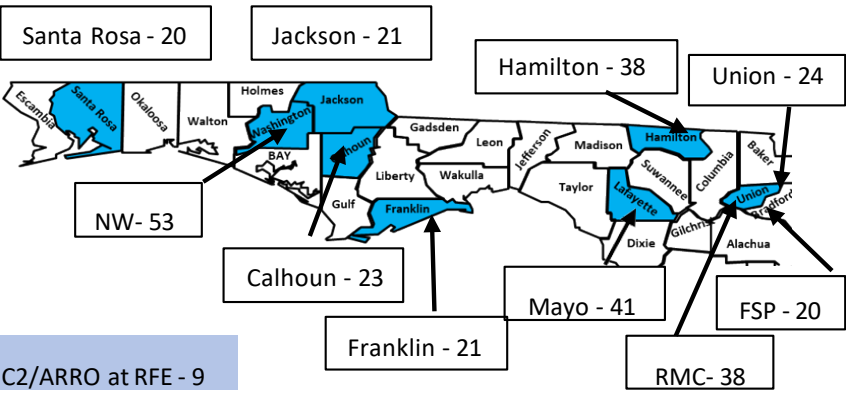
Total PAX	
Total FLNG Service Members	
353	
Army	Air
345	8

FLNG MISSION SUMMARY

The Florida National Guard (FLNG) is currently providing aviation support to state law enforcement to detect and report migrants approaching the Florida coastline while continuing support for the Department of Corrections. The FLNG is also conducting close out operations for Idalia.

Department of Corrections

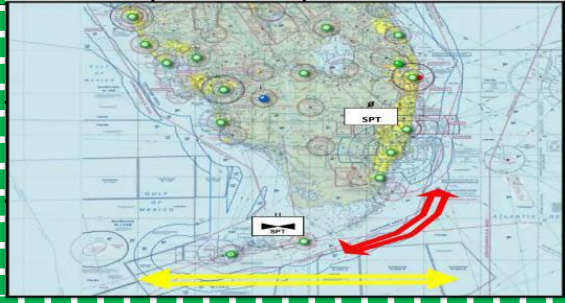
Service Members			Facilities 10	Days 394
Army	Air	Total		
302	6	308		



C2/ARRO at RFE - 9

Migration Support

Service Members		Aircraft	Flight Hours	Days
35		1	2,536.8	301
Army	Air	Total Sorties	Chugs Reported	
33	2	1,226	Last 24Hrs	Total
			0	86
Rustics Reported				
			0	39
Haitian Freighters				
			0	4
Migrants Reported				
			0	454






Florida National Guard Hurricane Idalia Overview



FLORIDA NATIONAL GUARD JTF-FL Operational Overview

Hurricane Idalia

Summary

Supported	
Counties	
20	
Regions	
6	

Community Support	
21	LNO
2	SEOC

Aviation Totals	
70.1	Hours

29	PAX Rescued
10	Pets Rescued

900	Miles Cleared
150	Cu. Yds of Debris Cleared

JTF-FL			
5,339	FLNG Mobilized	0	CIV
5,228	FLARNG	5	Title 10
111	FLANG	0	EMAC
5,344		JTF-FL Total	

FLNG MISSION SUMMARY

The Florida National Guard (FLNG) supported the citizens of Florida by mobilizing more than 5,300 Soldiers and Airmen in response to Hurricane Ian. The response included logistics, security, Ground and Aerial SAR, county LNOs and route clearance.

12	Days on Mission
26,961	Total Est. Mandays

126	Total Missions
-----	----------------

Missions

10	SAR
1	Tiger Dam
3	Security
1	Commo Support
19	PODs
5	LOG
12	Route Clearance

1	SLRC
0	LSA
1	LST



SLRC Commodities (P - Pallets)	
2,829	Water (P)
1,225	MRE (P)
60	Tarps (P)
37	Generators (P)
6	Sandbags (P)
23	Cots (P)

POD Commodities (P - Pallets)	
681	Water (P)
39	ICE (P)
695	MRE (P)
170	Tarps (P)

POD Vehicle Throughput	
12,458	



DMA Contact Information



For More Information
904-823-0166
Fl.ng.pao@mail.mil

Joint Operations Center (24 Hrs)
904.823.0459
ng.fl.flarng.mbx.joc-officer@army.mil

www.floridaguard.army.mil/news

<http://dma.myflorida.com>

www.twitter.com/flguard

www.facebook.com/floridanationalguard



2023 AGENCY LEGISLATIVE BILL ANALYSIS

AGENCY: Department of Military Affairs

BILL INFORMATION

BILL NUMBER:	SM 226
BILL TITLE:	Florida National Guard
BILL SPONSOR:	Senator (Chair) Tom Wright
EFFECTIVE DATE:	Memorial

COMMITTEES OF REFERENCE

1) Military Affairs, Space, and Domestic Security
2) Rules
3) Click or tap here to enter text.
4) Click or tap here to enter text.
5) Click or tap here to enter text.

CURRENT COMMITTEE

Not currently in committee.

SIMILAR BILLS

BILL NUMBER:	Click or tap here to enter text.
SPONSOR:	Click or tap here to enter text.

PREVIOUS LEGISLATION

BILL NUMBER:	
SPONSOR:	Click or tap here to enter text.
YEAR:	Click or tap here to enter text.
LAST ACTION:	Click or tap here to enter text.

IDENTICAL BILLS

BILL NUMBER:	Click or tap here to enter text.
SPONSOR:	Click or tap here to enter text.

Is this bill part of an agency package?

No

BILL ANALYSIS INFORMATION

DATE OF ANALYSIS:	November 8, 2023
LEAD AGENCY ANALYST:	Alexander Kerr
ADDITIONAL ANALYST(S):	
LEGAL ANALYST:	Click or tap here to enter text.
FISCAL ANALYST:	Click or tap here to enter text.

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POLICY ANALYSIS

1. EXECUTIVE SUMMARY

SM 226; Urges the U.S. Congress to impel the United States National Guard Bureau to examine the resource allocations of the Florida National Guard and allow an increase in its force structure.

2. SUBSTANTIVE BILL ANALYSIS

1. PRESENT SITUATION:

Currently the Florida National Guard is ranked 53 out of 54 states and territories, when comparing National Guard personnel to citizen population. Florida's population is expected to grow by 5 million over the next 10 years and Florida is the 4th most disaster prone State in the Nation. Currently the Florida National Guard's force structure is not remotely proportional to the State's population. There are approximately 12,000 National Guardsmen in Florida, based on our population there should be between 18,000 and 21,000 Guardsmen to assist the State in times of need.

2. EFFECT OF THE BILL:

This memorial urges, on behalf of the legislature, the US Congress to impel the United States National Guard Bureau to examine the resource allocations of the Florida National Guard and allow an increase in its force structure. The memorial provides background context for the review of allocation of Florida National Guard resources due to: the unprecedented events of 2020 and 2021, to include the COVID-19 response, natural disasters and overseas deployments; the number of expended workdays within the past 18 months equating the same total number of workdays for the past 20 years; the Florida National Guard's mission and goals; the shortage of "citizen soldiers," combined with the state's growing population and increased need for National Guard activation and response; resulting repeated deployment of the same soldiers; and soldiers' excessive fatigue and the negative impacts on recruitment, retention, and readiness. The memorial also establishes that copies of the memorial be dispatched to the President of the United States, the President of the United States Senate, the Speaker of the United States House of Representatives, and to each member of the Florida delegation to the United States Congress.

3. DOES THE BILL DIRECT OR ALLOW THE AGENCY/BOARD/COMMISSION/DEPARTMENT TO DEVELOP, ADOPT, OR ELIMINATE RULES, REGULATIONS, POLICIES, OR PROCEDURES? Y ☐ N ☒

If yes, explain:	
Is the change consistent with the agency's core mission?	Y <input type="checkbox"/> N <input checked="" type="checkbox"/>
Rule(s) impacted (provide references to F.A.C., etc.):	

4. WHAT IS THE POSITION OF AFFECTED CITIZENS OR STAKEHOLDER GROUPS?

Proponents and summary of position:	
Opponents and summary of position:	

5. ARE THERE ANY REPORTS OR STUDIES REQUIRED BY THIS BILL?Y ☐ N ☒

If yes, provide a description:	
Date Due:	
Bill Section Number(s):	

6. ARE THERE ANY NEW GUBERNATORIAL APPOINTMENTS OR CHANGES TO EXISTING BOARDS, TASK FORCES, COUNCILS, COMMISSIONS, ETC. REQUIRED BY THIS BILL?Y ☐ N ☒

Board:	
Board Purpose:	
Who Appoints:	
Changes:	
Bill Section Number(s):	

FISCAL ANALYSIS**1. DOES THE BILL HAVE A FISCAL IMPACT TO LOCAL GOVERNMENT?**Y ☐ N ☒

Revenues:	
Expenditures:	
Does the legislation increase local taxes or fees? If yes, explain.	
If yes, does the legislation provide for a local referendum or local governing body public vote prior to implementation of the tax or fee increase?	

2. DOES THE BILL HAVE A FISCAL IMPACT TO STATE GOVERNMENT?Y ☐ N ☒

Revenues:	
Expenditures:	
Does the legislation contain a State Government appropriation?	
If yes, was this appropriated last year?	

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3. DOES THE BILL HAVE A FISCAL IMPACT TO THE PRIVATE SECTOR?Y ☐ N ☒

Revenues:	
Expenditures:	
Other:	

4. DOES THE BILL INCREASE OR DECREASE TAXES, FEES, OR FINES?Y ☐ N ☒

If yes, explain impact.	
Bill Section Number:	

TECHNOLOGY IMPACT

1. DOES THE BILL IMPACT THE AGENCY'S TECHNOLOGY SYSTEMS (I.E. IT SUPPORT, LICENSING SOFTWARE, DATA STORAGE, ETC.)? Y ☐ N ☒

If yes, describe the anticipated impact to the agency including any fiscal impact.

FEDERAL IMPACT

1. DOES THE BILL HAVE A FEDERAL IMPACT (I.E. FEDERAL COMPLIANCE, FEDERAL FUNDING, FEDERAL AGENCY INVOLVEMENT, ETC.)? Y ☐ N ☒

If yes, describe the anticipated impact including any fiscal impact.

ADDITIONAL COMMENTS**LEGAL - GENERAL COUNSEL'S OFFICE REVIEW**

Issues/concerns/comments:

KAT CAMMACK
3RD DISTRICT, FLORIDA

COMMITTEE ON HOMELAND SECURITY
RANKING MEMBER, SUBCOMMITTEE ON
EMERGENCY PREPAREDNESS,
RESPONSE & RECOVERY

COMMITTEE ON AGRICULTURE
SUBCOMMITTEE ON COMMODITY EXCHANGES,
ENERGY, AND CREDIT

SUBCOMMITTEE ON BIOTECHNOLOGY,
HORTICULTURE, AND RESEARCH

SUBCOMMITTEE ON NUTRITION, OVERSIGHT, AND
DEPARTMENT OPERATIONS

CAMMACK.HOUSE.GOV

Congress of the United States
House of Representatives
Washington, DC 20515-0903

WASHINGTON OFFICE:
1626 LONGWORTH HOUSE OFFICE BUILDING
WASHINGTON, DC 20515
PHONE: (202) 225-5744
FAX: (202) 225-3973

GAINESVILLE OFFICE:
5550 NW 111TH BOULEVARD
SUITE A
GAINESVILLE, FL 32653
PHONE: (352) 505-0838
FAX: (352) 505-3511

ORANGE PARK OFFICE:
35 KNIGHT BOX ROAD
SUITE 1
ORANGE PARK, FL 32065
PHONE: (904) 276-9626
FAX: (904) 276-9336

March 24, 2021

Secretary Lloyd J. Austin III
U.S. Department of Defense (DOD)
1300 Defense Pentagon
Washington, DC 20301

General Daniel R. Hokanson
National Guard Bureau
111 S. George Mason Dr.
Arlington, VA 22204

Dear Secretary Austin,

We write to request more equitable funding and resource allocation for the Florida National Guard in the Defense Budget for FY2022. We appreciate the hard work of the Florida National Guard to help keep the U.S. Capitol Complex safe following the tragic events of January 6, 2021. The personal sacrifice these men and women made for our safety will always be remembered.

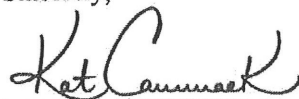
Throughout the COVID-19 pandemic, the Florida National Guard has played a pivotal role to support Florida's pandemic response and vaccine rollout. Their hard work has included operational and logistical support for the state's Community Based Testing Sites (CBTS), Community Vaccination Sites, and Mobile Testing Teams. Our guardsmen have also been supporting the statewide delivery of vaccines, food distribution, and augmenting airport security and screening. Thanks to their hard work and support, over 5 million Floridians have received at least one dose of the COVID-19 vaccine, and that number rises every day.

While we have a deep appreciation for these accomplishments during an unprecedented time, we are concerned with the Florida National Guard's lack of proportionate force structure allocation. Florida is our nation's 3rd most populous state yet when compared among other states our Guardsman to citizen ratio places Florida at 53 of 54. Florida's population is expected to grow by five million in the next decade. Our state's National Guard can no longer lag behind future population growth.

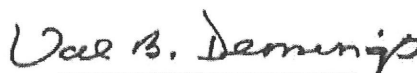
Florida is the nation's fourth most disaster-prone State and as a result our National Guard has experienced one of the highest Operation Tempos (OPTEMPO) with over 22,000 National Guardsmen deployed since 9/11 and over 1.1 million workdays supporting state disaster response. If force structure were proportional, the Florida National Guard would have a force of as many as 21,000 Guardsmen, rather than the current number of 12,000 Guardsmen.

We will forever be grateful for the service of Florida's National Guard in our state, at the Capitol, and around the world. We ask that you carefully review the Force Structure Proportionality study required in the 2021 National Defense Authorization Act and ensure that the Florida National Guard has the force structure and resources necessary to continue keeping the State of Florida safe and secure.

Sincerely,



Kat Cammack
Member of Congress



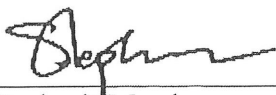
Val Demings
Member of Congress



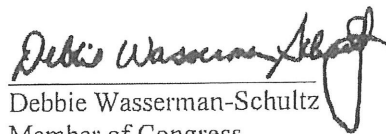
Michael Waltz
Member of Congress



Charlie Crist
Member of Congress



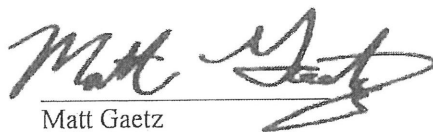
Stephanie Murphy
Member of Congress



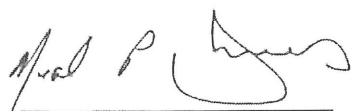
Debbie Wasserman-Schultz
Member of Congress



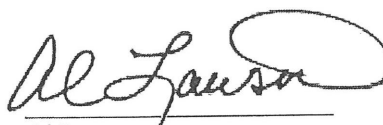
Brian Mast
Member of Congress



Matt Gaetz
Member of Congress



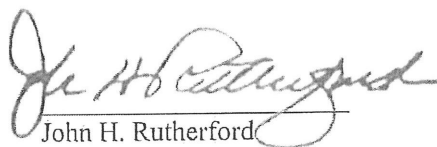
Neal P. Dunn, M.D.
Member of Congress



Al Lawson
Member of Congress



Mario Diaz-Balart
Member of Congress



John H. Rutherford
Member of Congress



Daniel Webster
Member of Congress



Darren Soto
Member of Congress

Congress of the United States
Washington, DC 20515

June 1, 2021

The Honorable Lloyd Austin
Secretary of Defense
1000 Defense Pentagon
Washington DC 20301-1000

Dear Mr. Secretary,

We appreciate the hard work of the brave volunteers that make up the National Guard. They have served our nation honorably, both at home and abroad. After the unprecedented events of the past year that included COVID-19 response and civil unrest in addition to natural disasters and overseas deployments, we owe the National Guard a debt of gratitude. However, strain on the National Guard has been building for years as hurricane response in Florida, winter storm and flood rescue in Texas, and combatting wildfires in California has been persistent.

As you may know, 15 of the nation's top 25 most populous counties are located within California, Florida, and Texas. As elected representatives from the nation's three most populous states, we have an obligation to ensure that these civilian warriors, and our state bureaus, have the resources they need to fulfill the full range of missions we task them with, including defense support for civil authorities and domestic missions in support of Governors.

However, with our current and growing population levels, our states have the lowest Guardsmen-to-civilian ratios in the country, with California at 54th, Florida at 53rd, and Texas at 52nd. The extraordinary circumstances of the past year have highlighted the strain on our Guard units have been under for too long, potentially hurting recruitment, retention, and readiness. The limited resources allocated to our states has affected our Guard bureaus' ability to rotate personnel, putting greater demands on Guard families.

We appreciate that the Department has recognized this concern. In its implementation guidance for the National Defense Strategy, the Department said: "Demographic and economic trends within the U.S. will challenge our ability to recruit and retain quality Guardsmen over the next several years. Meeting this challenge is fundamental to our long-term success."

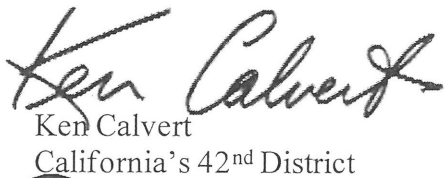
Furthermore, among the recommendations in the National Guard Bureau's "*Impact of U.S. Population Trends on National Guard Force Structure*" Report to Congress released in April 2021, the Bureau says: "as the U.S. population continues to shift from North and North Central regions of the country to the South and West, the National Guard may need to evaluate re-allocating mission sets to other geographic areas to keep pace with changing demographics across the country."

Therefore, we respectfully ask that you carefully review the report, examine the current resource allocations, and work with us to grow the size of Guard bureaus in our states. As we consider National Guard force structure policy in the National Defense Authorization Act, please let us know what resources or authorities you need to ensure they have an appropriate and sustainable force structure allocation to meet their mission requirements, without impacting missions in other states.

Thank you for your kind consideration.

Cordially,


Michael Waltz
Florida's 6th District

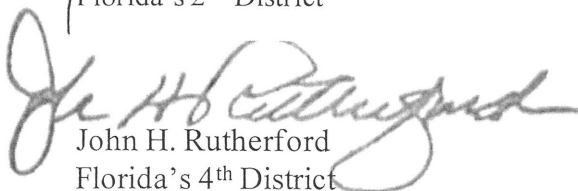

Ken Calvert
California's 42nd District



Ronny Jackson
Texas's 13th District

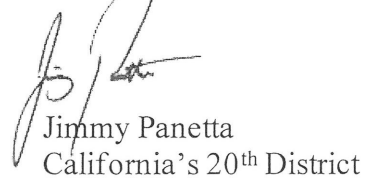

Brian Mast
Florida's 18th District

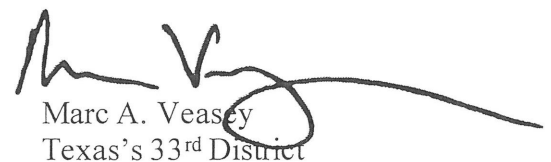

Kay Granger
Texas's 12th District

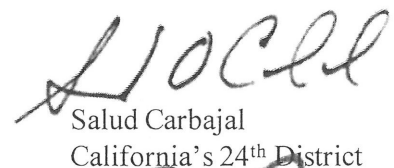

Neal Dunn
Florida's 2nd District

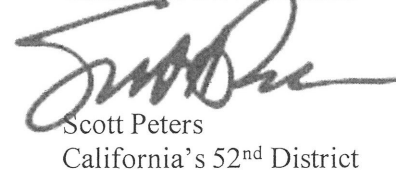

John H. Rutherford
Florida's 4th District


Stephanie Murphy
Florida's 7th District

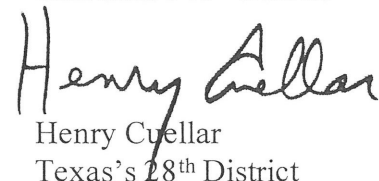

Jimmy Panetta
California's 20th District


Marc A. Veasey
Texas's 33rd District


Salud Carbajal
California's 24th District

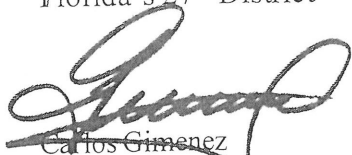

Scott Peters
California's 52nd District


Eric Swalwell
California's 15th District


Henry Cuellar
Texas's 28th District



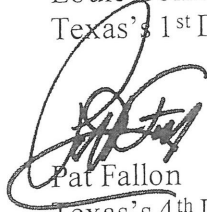
Maria Elvira Salazar
Florida's 27th District



Carlos Gimenez
Florida's 26th District



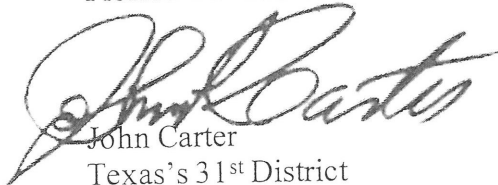
Louie Gohmert
Texas's 1st District



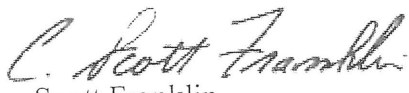
Pat Fallon
Texas's 4th District



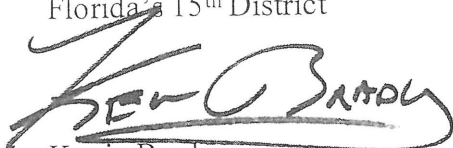
Matt Gaetz
Florida's 1st District



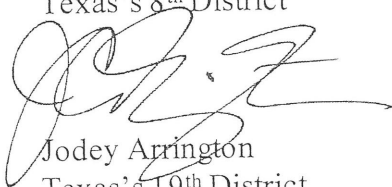
John Carter
Texas's 31st District



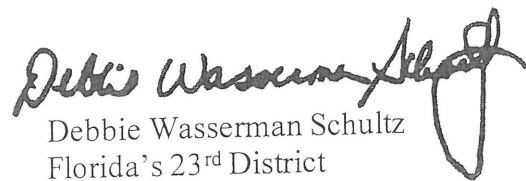
Scott Franklin
Florida's 15th District



Kevin Brady
Texas's 8th District



Jodey Arrington
Texas's 19th District



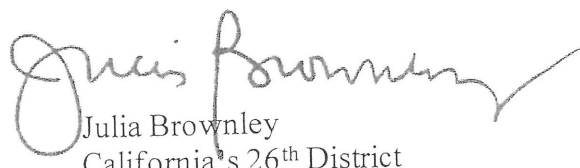
Debbie Wasserman Schultz
Florida's 23rd District



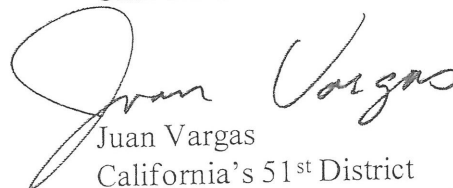
Val Demings
Florida's 5th District



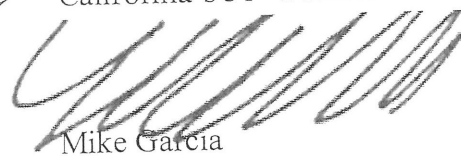
Al Lawson
Florida's 5th District



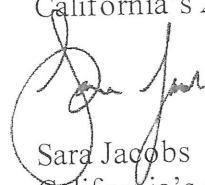
Julia Brownley
California's 26th District



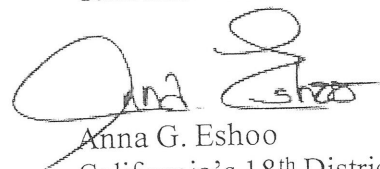
Juan Vargas
California's 51st District



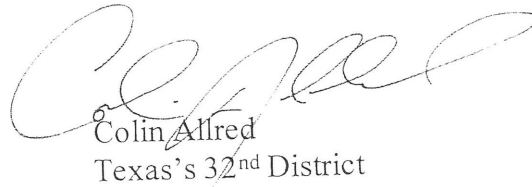
Mike Garcia
California's 25th District



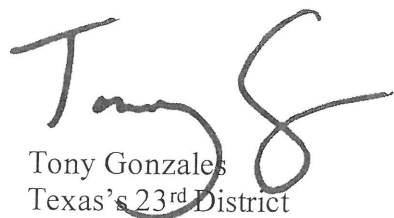
Sara Jacobs
California's 53rd District



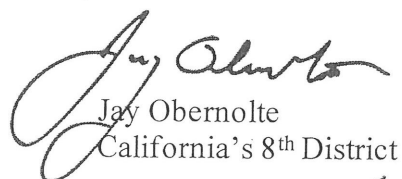
Anna G. Eshoo
California's 18th District

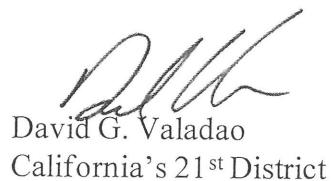


Colin Allred
Texas's 32nd District

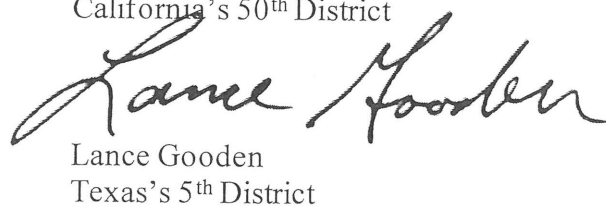

Tony Gonzales
Texas's 23rd District

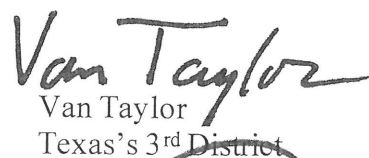

Young Kim
California's 39th District

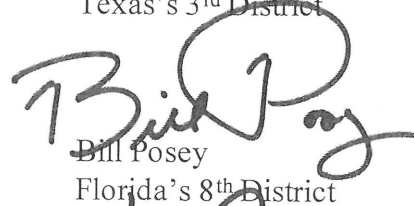

Jay Obernolte
California's 8th District

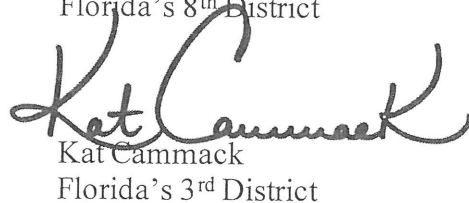

David G. Valadao
California's 21st District



Darrell Issa
California's 50th District

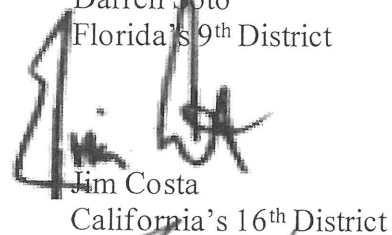

Lance Gooden
Texas's 5th District

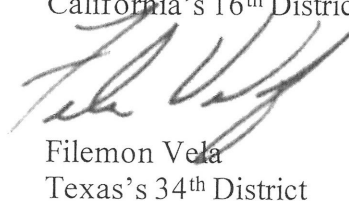

Van Taylor
Texas's 3rd District

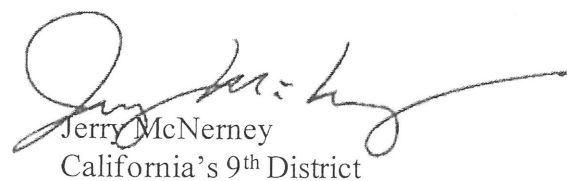

Bill Posey
Florida's 8th District

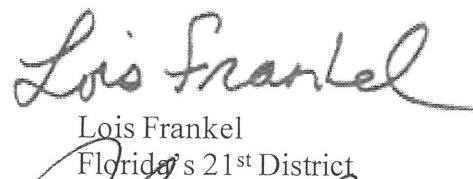

Kat Cammack
Florida's 3rd District

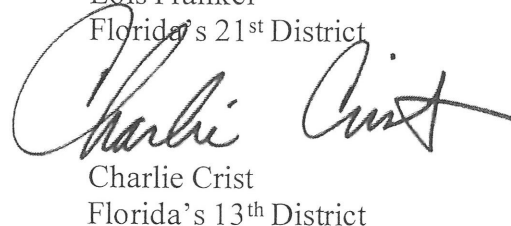

Darren Soto
Florida's 9th District


Jim Costa
California's 16th District

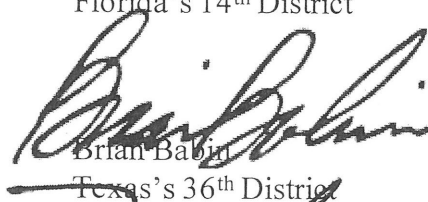

Filemon Vela
Texas's 34th District

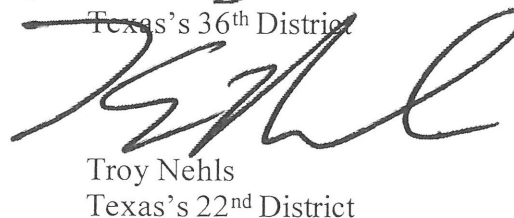

Jerry McNerney
California's 9th District

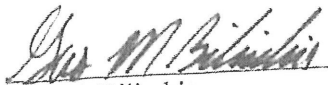

Lois Frankel
Florida's 21st District



Charlie Crist
Florida's 13th District

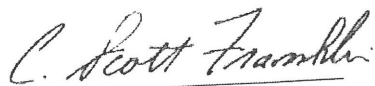

Kathy Castor
Florida's 14th District



Brian Babin
Texas's 36th District

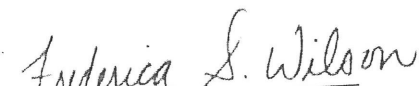

Troy Nehls
Texas's 22nd District

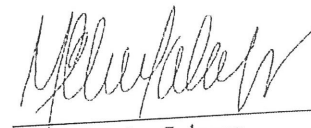

Gus M. Bilirakis
Member of Congress



Kathy Castor
Member of Congress

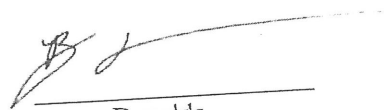

Scott Franklin
Member of Congress



Ted Deutch
Member of Congress

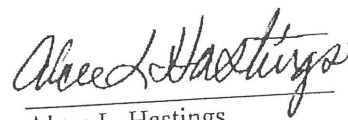

Frederica S. Wilson
Member of Congress

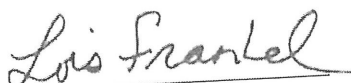

Maria Elvira Salazar
Member of Congress



Bill Posey
Member of Congress



Byron Donalds
Member of Congress


W. Gregory Steube
Member of Congress


Alcee L. Hastings
Member of Congress

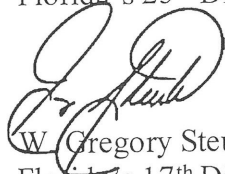

Lois Frankel
Member of Congress


Vern Buchanan
Member of Congress

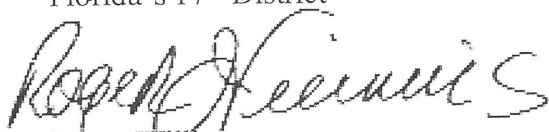

Carlos A. Gimenez
Member of Congress



Mario Diaz-Balart
Florida's 25th District



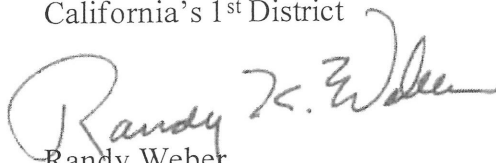
W. Gregory Steube
Florida's 17th District



Roger Williams
Texas's 25th District



Doug LaMalfa
California's 1st District



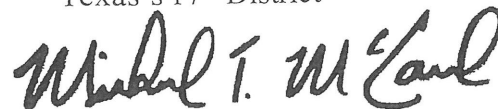
Randy Weber
Texas's 14th District



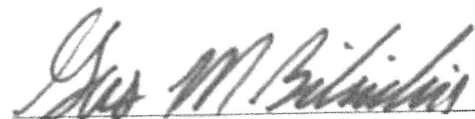
Beth Van Duyne
Texas's 24th District



Pete Sessions
Texas's 17th District



Michael T. McCaul
Texas's 10th District



Gus Bilirakis
Florida's 12th District

12/06/23

Meeting Date

The Florida Senate
APPEARANCE RECORD

Deliver both copies of this form to
Senate professional staff conducting the meeting

SM-226

Bill Number or Topic

MS

Committee

Amendment Barcode (if applicable)

Name William Clark / Libertarian Party of Florida

Phone 850-590-0023

Address 1041 Drake Acres Road

Email ptcdale@gmail.com

Street

Quincy, FL 32351

City

State

Zip

Speaking: ☒ For ☐ Against ☐ Information

OR

Waive Speaking: ☐ In Support ☐ Against

PLEASE CHECK ONE OF THE FOLLOWING:

☒ I am appearing without
compensation or sponsorship.

☐ I am a registered lobbyist,
representing:

☐ I am not a lobbyist, but received
something of value for my appearance
(travel, meals, lodging, etc.),
sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf \(flsenate.gov\)](#)

This form is part of the public record for this meeting.

S-001 (08/10/2021)

SPACE FLORIDA



SPACE FLORIDA

BE WHERE NEW IDEAS TAKE OFF™



SENATE MILITARY AND VETERANS AFFAIRS, SPACE, AND DOMESTIC SECURITY

Dec. 6, 2023

BACKGROUND

- Served as Commander for Space Launch Delta 30 and Western Launch and Test Range, Vandenberg Space Force Base.
- Managed \$8.4 billion in assets, a \$280 million annual budget, installations spanning more than 118,000 acres, and oversaw 11,000 military, civilian, and contractor personnel.
- Proven leader with more than 25 years of experience overseeing large organizations across the aerospace spectrum from launch operations and mobility to logistics and spaceport operations.
- Career focused on improving and enhancing the transportation to, from, and in space, managing complex aerospace programs, leveraging innovative, and developing new business models and operating concepts
- Key roles advising the Defense Department's Chief Technology Officer and senior Defense Department space leaders.
- Track record of building partnerships across and within government & industry toward mutually beneficial outcomes.



SPACE FLORIDA

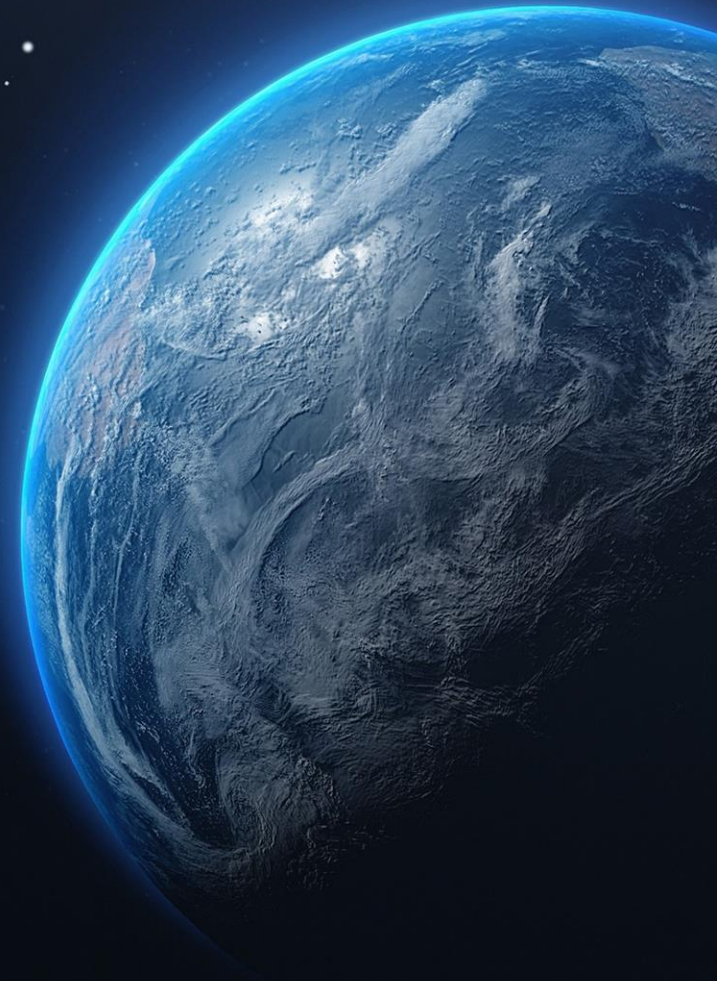
We pursue **growth**.
We embrace **new thinking**.
We champion **collaboration**.
We strive for **excellence**.
We encourage **balance**.

WHO WE ARE + WHAT WE DO

Space Florida is the state's aerospace finance and development authority. In 2006 a unique state statute was enacted that would open the door to more creative financing options and infrastructure access – making aerospace ventures much easier to launch. This attracted even more aerospace activity to the state. And every new deal brought new ideas and broader experience to the Space Florida community.

Today, Space Florida offers leading aerospace companies unrivaled experience, unmatched financial tools, and an unbeatable location for their new initiatives.

Space Florida: Be Where New Ideas Take Off™





OUR ECONOMIC IMPACT

\$5.9 BILLION

TOTAL SPACE FLORIDA
ECONOMIC IMPACT

SINCE 2007

\$1.1 BILLION

SPACE FLORIDA PROJECTED
YEARLY ECONOMIC IMPACT

20% OF WORKFORCE

SPACE FLORIDA IS RESPONSIBLE FOR
NEARLY 20% OF FLORIDA'S
AEROSPACE WORKFORCE

PORTFOLIO + BUSINESS AREAS

From spaceport authority operations and business development roles, **Space Florida brings finance, business, and industry experts** who have proven they know exactly what it takes to launch successful, groundbreaking aerospace initiatives.



SPACEPORT AUTHORITY

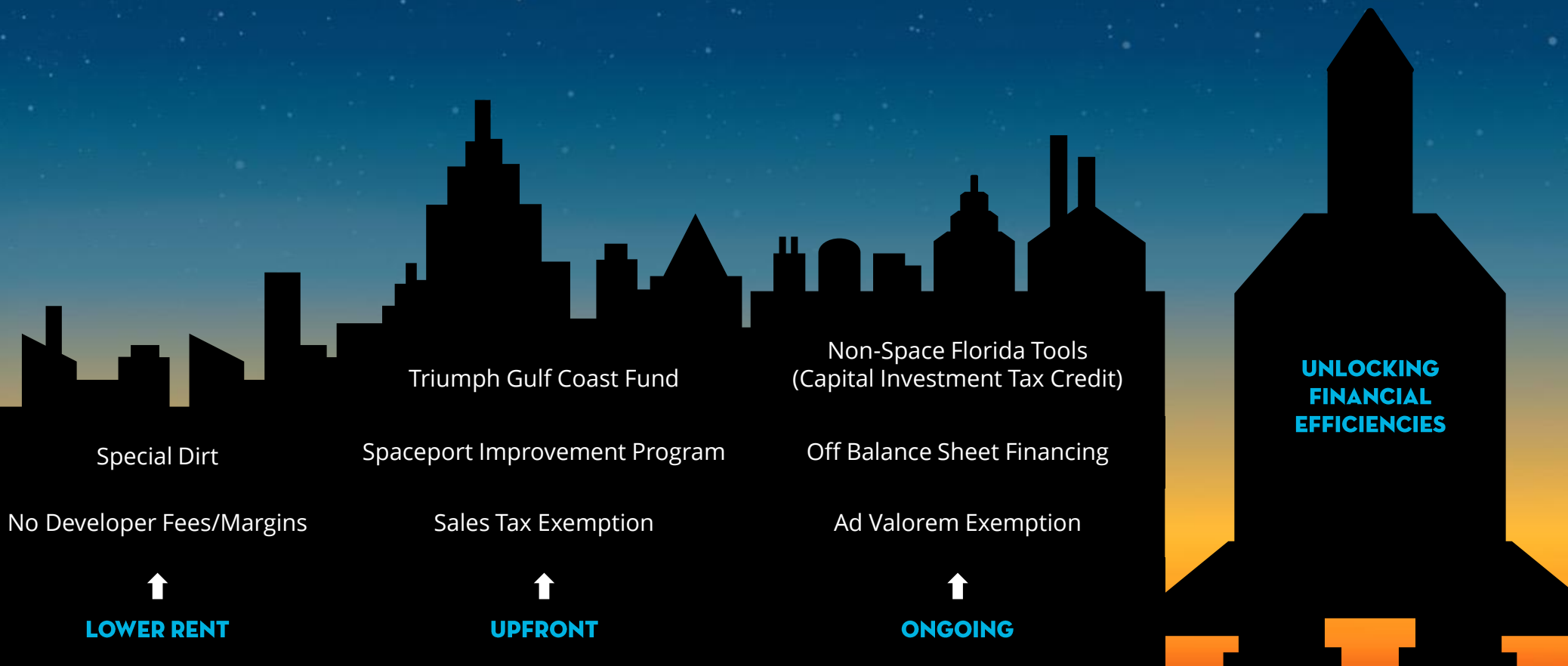
- Develop Infrastructure
- Statewide Planning
- Build, Own, Lease, & Operate
- Launch Complex 46 and 20
- Exploration Park
- Launch & Landing Facility



BUSINESS DEVELOPMENT

- Statewide aerospace projects in both spaceport and non-spaceport territory
- Diverse financial toolkit of capital programs, structure providing financial and tax efficiencies, infrastructure investment, conduit financing
- Simplify treasury, tax, and intercompany issues

WHY AEROSPACE COMPANIES WANT TO WORK WITH US



OUR CAPITAL PROJECTS PIPELINE

Southeast: 17 Projects

Southwest: 5 Projects

Central Florida: 21 Projects

Space Coast: 52 Projects

Tampa Bay: 12 Projects

Northeast: 3 Projects

West Central: 1 Project

Big Bend: 2 Projects

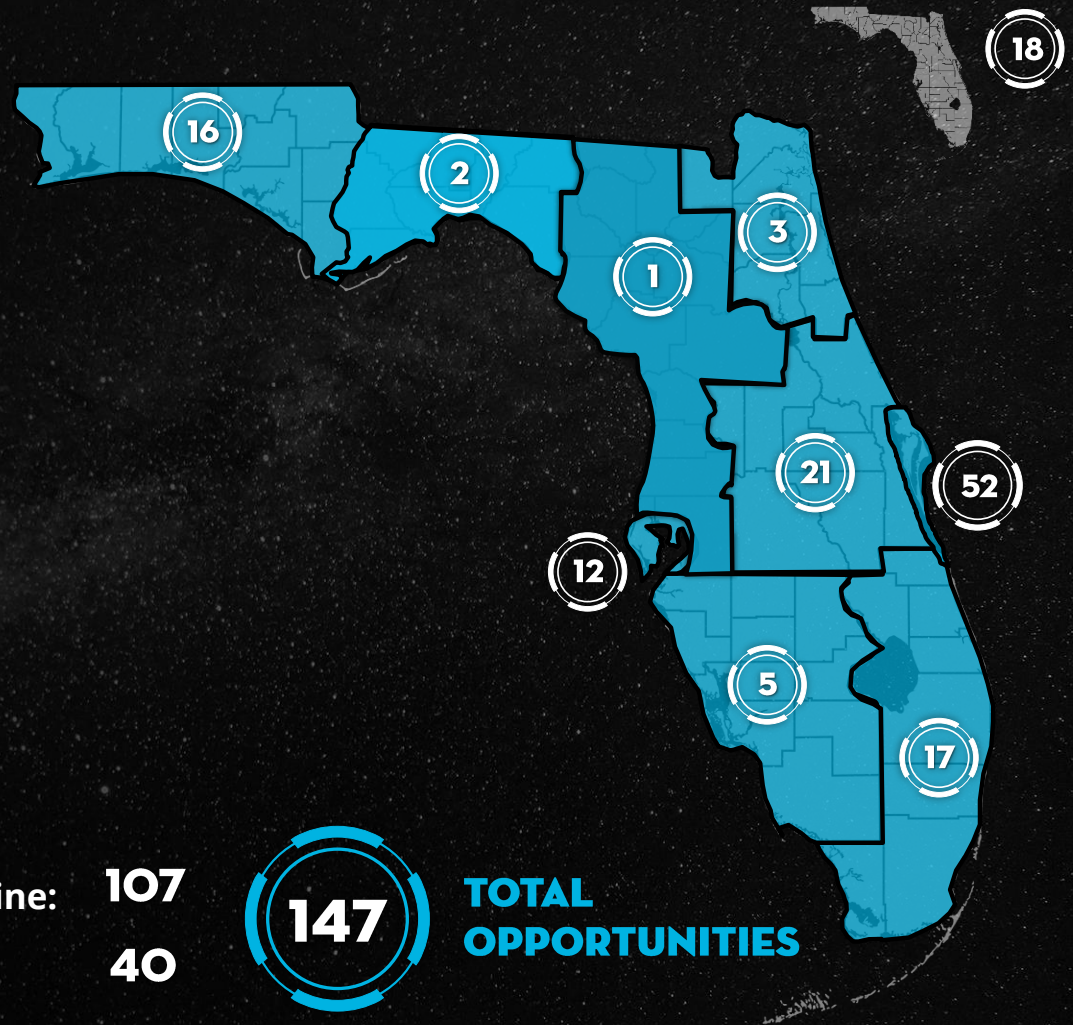
Northwest: 16 Projects

No Specific Region Selected: 18 Projects

93 Leads, 45 Opportunities, 9 Closing

Total Non-Spaceport Opportunities in Current Pipeline: 107

Total Spaceport Opportunities in Current Pipeline: 40





Aerospace Defined in Florida Statute

“Aerospace” means the technology and industry related to the design, manufacture, maintenance, repair, and operation of aircraft or any other device intended to be used or designed for flight or reentry, including rockets, missiles, spacecraft, satellites, space vehicles, space stations, space and aircraft facilities or components thereof, and related equipment, systems, facilities, simulators, programs, and activities, including, but not limited to, the application of aerospace and aviation technologies in air-based, land-based, space-based, and sea-based platforms for commercial, civil, and defense purposes.

REPRESENTATIVE DEALS



PROJECT UPGRADE I & II

CAE USA Inc. - \$70 Million + \$12 Million
Training/HQ (Tampa Bay)



PROJECT BEVERLY

SIMCOM - \$110 Million
Flight Simulator Leasing
\$35 Million Add-on (Central Florida)



PROJECT POSEIDON

BAE Systems - \$200 Million
Shiplift Installation (Northeast)



AMAZON'S PROJECT KUIPER

\$120 million satellite processing facility
Launch and Landing Facility (Space Coast)



PROJECT CONSTITUTION

Airbus US Space And Defense - \$75 Million
Satellite Manufacturing Facility (Space Coast)



PROJECT MAGELLAN

Northrop Grumman - \$250 Million
Tooling & Equipment (Space Coast)



PROJECT REDLINE

Embraer S.A. - \$18 Million
Engineering And Technology Center
Tax-Exempt Issuance (Space Coast)

FUTURE GROWTH AREAS

ADVANCED AIR MOBILITY

- Infrastructure
- Manufacturing & Maintenance
- Repair
- Overhaul

NON-TERRESTRIAL INFRASTRUCTURE

- In-Space Manufacturing
- Satellites
- Logistics & Servicing Hubs

TAX EXEMPT FINANCING OPPORTUNITIES

- Spaceports
- Multimodal Transportation Facilities
- R&D Center
- Link to Non-Terrestrial Infrastructure



FLORIDA is the global gateway for the aerospace industry.

QUESTIONS + CONTACT

Rob Long

President and CEO

Rlong@spaceflorida.gov

Lindsay Pierce

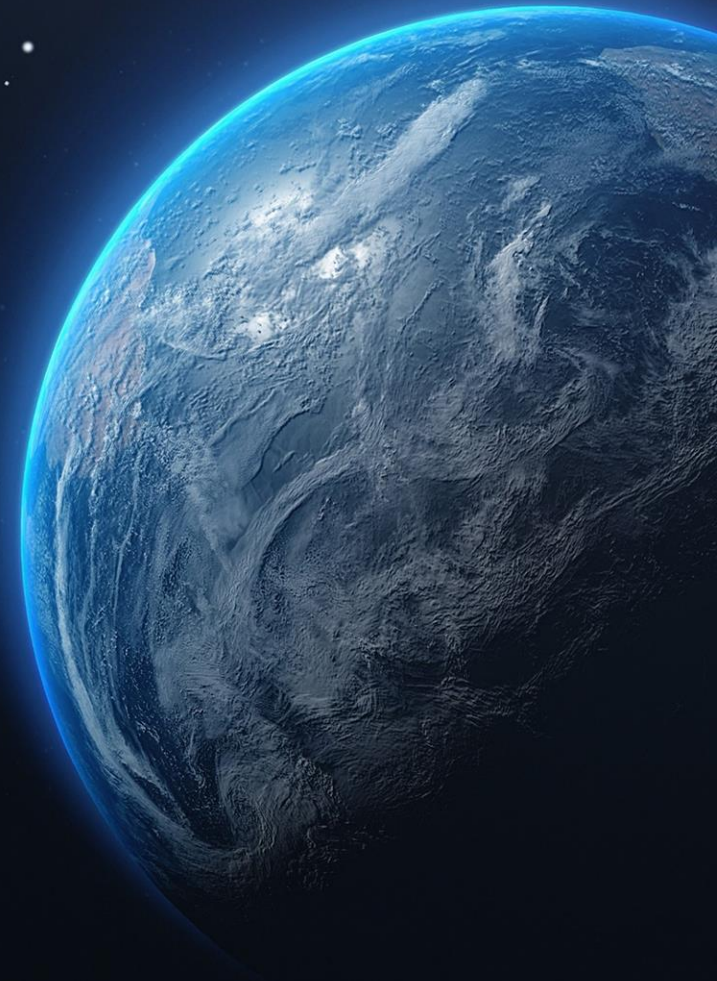
Director of Government Relations and External Affairs

lpierce@spaceflorida.gov

Mike Miller

VP of External Affairs

mmiller@spaceflorida.gov



The Florida Senate

APPEARANCE RECORD

Space Florida
Bill Number or Topic

12/6/23
Meeting Date

Military & Veterans Affairs
Committee

Deliver both copies of this form to
Senate professional staff conducting the meeting

Amendment Barcode (if applicable)

Name Rob Long Phone 321-652-5300

Address 505 Odyssey Way Email r.long@spaceflorida.gov
Merritt Island FL 32953
City State Zip

Speaking: ☐ For ☐ Against ☒ Information **OR** Waive Speaking: ☐ In Support ☐ Against

PLEASE CHECK ONE OF THE FOLLOWING:

☐ I am appearing without compensation or sponsorship.

☐ I am a registered lobbyist, representing:

☒ I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

Space Florida

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. [2020-2022 Joint Rules.pdf \(flsenate.gov\)](#)

This form is part of the public record for this meeting.

S-001 (08/10/2021)

THE FLORIDA SENATE

Tallahassee, Florida 32399-1100

COMMITTEES:

Agriculture
Appropriations
Appropriations Committee on Criminal
and Civil Justice
Appropriations Committee on Health
and Human Services
Children, Families, and Elder Affairs
Community Affairs
Military & Veterans Affairs, Space and
Domestic
Security
Rules

SENATOR DENNIS BAXLEY

President Pro Tempore
13th District

December 4, 2023

The Honorable Chairman Tom Wright
412 Senate Office Building
404 South Monroe Street
Tallahassee, FL 32399

Dear Chairman Wright,

I am requesting to be excused from the Military and Veterans Affairs, Space, and Domestic Security Meeting, scheduled on December 6th, in order to attend an out of state meeting.

Onward & Upward,



Senator Dennis Baxley
Senate District 13

DKB/dd

cc: Tim Proctor, Staff Director
Lois Graham

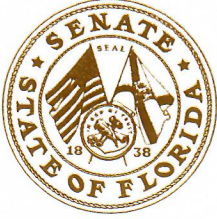
REPLY TO:

- ☐ 206 South Hwy 27/441, Lady Lake, Florida 32159 (352) 750-3133
- ☐ 404 Senate Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5013

Senate's Website: www.flsenate.gov

KATHLEEN PASSIDOMO
President of the Senate

DENNIS BAXLEY
President Pro Tempore



THE FLORIDA SENATE

SENATOR JASON W.B. PIZZO

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COMMITTEES:

Joint Legislative Auditing,
Alternating Chair

Appropriations

Appropriations
Committee on Criminal &
Civil Justice

Community Affairs

Criminal Justice

Finance & Tax

Military & Veterans
Affairs, Space, and
Domestic Security

Select Committee on
Resiliency, *Vice Chair*

KATHLEEN PASSIDOMO

President of the Senate

DENNIS BAXLEY

President Pro Tempore

December 6, 2023

Senator Tom Wright, Chair
Senate Committee on Military and Veterans Affairs,
Space, and Domestic Security
404 South Monroe Street
Tallahassee, FL 32399

Chair Wright,

Please excuse my absence from the meeting of the Senate Committee on
Military and Veterans Affairs, Space, and Domestic Security this morning,
December 6, 2023.

Sincerely,

Jason W.B. Pizzo

cc: Tim Proctor, Staff Director
Lois Graham, Committee Administrative Assistant
Maggie Gerson, Senate Democratic Office Staff Director
Megan Ramba, Senate President's Office

CourtSmart Tag Report

Room: SB 301

Case No.:

Type:

Caption: Senate Committee on Military and Veterans Affairs, Space, and Domestic Security

Judge:

Started: 12/6/2023 8:34:04 AM

Ends: 12/6/2023 9:01:10 AM

Length: 00:27:07

8:34:03 AM	Chair Wright calls meeting to order
8:34:11 AM	Roll call
8:34:22 AM	Quorum announced
8:34:27 AM	Pledge of Allegiance
8:34:46 AM	Opening comments
8:35:07 AM	Tab 2 Presentation by Colonel Robert Long, President and CEO, Space Florida
8:35:15 AM	Colonel Long
8:51:13 AM	Questions
8:51:18 AM	Chair Wright
8:51:49 AM	Colonel Long
8:52:48 AM	Chair Wright
8:53:11 AM	Colonel Long
8:53:30 AM	Chair Wright
8:53:34 AM	Chair to Vice-Chair Torres
8:53:47 AM	Vice-Chair Torres
8:53:53 AM	Tab 1 SM 226 Florida National Guard
8:53:56 AM	Chair Wright
8:55:10 AM	Questions
8:55:16 AM	Appearance Form
8:55:18 AM	William Clark, Libertarian Party of Florida
8:57:15 AM	Vice-Chair Torres
8:58:08 AM	Debate
8:58:11 AM	Senator Collins
8:59:01 AM	Vice-Chair Torres
8:59:33 AM	Chair Wright
9:00:09 AM	Roll call on SM 266
9:00:25 AM	SM 266 favorable
9:00:31 AM	Chair to Chair Wright
9:00:46 AM	Senator Torres moves to adjourn
9:01:00 AM	Meeting adjourned