Selection From: 01/17/2024 - Transportation (8:30 AM - 10:30 AM) Customized

Agenda Order

Tab 1 **SB 266** by **Hooper**; (Compare to CS/H 00287) Department of Transportation 703922 S TR, Hooper Delete everything after RCS 01/18 10:18 AM 589480 S Delete L.400 - 446: AA RCS TR, Hooper 01/18 10:18 AM Tab 2 SB 512 by Bradley; (Identical to H 00407) Specialty License Plates/United Service Organizations Tab 3 **SB 640** by **Berman**; (Identical to H 00937) Purple Alert

737802 A S RCS TR, Berman Delete L.81: 01/18 08:15 AM

 Tab 4
 SB 648 by DiCeglie; (Similar to H 00377) License or Permit to Operate a Vehicle for Hire

**Tab 5** SB 736 by **Trumbull**; (Similar to H 00247) Services Provided by the Department of Highway Safety and Motor Vehicles or Its Agents

**Tab 6 SB 774** by **Perry**; (Identical to H 00179) Towing and Storage

#### The Florida Senate

# **COMMITTEE MEETING EXPANDED AGENDA**

TRANSPORTATION Senator DiCeglie, Chair Senator Davis, Vice Chair

MEETING DATE: Wednesday, January 17, 2024

**TIME:** 8:30—10:30 a.m.

PLACE: Toni Jennings Committee Room, 110 Senate Building

MEMBERS: Senator DiCeglie, Chair; Senator Davis, Vice Chair; Senators Gruters, Hooper, Torres, and Trumbull

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
1	SB 266 Hooper (Compare CS/H 287, S 1032)	Department of Transportation; Prohibiting the department from annually committing more than a certain percentage of revenues derived from state fuel taxes and motor vehicle license-related fees to public transit projects; replacing the term "public-private partnership agreement" with the term "comprehensive agreement"; prohibiting additional metropolitan planning organizations from being designated in this state after a specified date; creating within the department a local agency program for a specified purpose, etc.  TR 01/17/2024 Fav/CS ATD AP	Fav/CS Yeas 5 Nays 1
2	SB 512 Bradley (Identical H 407)	Specialty License Plates/United Service Organizations; Directing the Department of Highway Safety and Motor Vehicles to develop a United Service Organizations (USO) license plate; providing for distribution and use of fees collected from the sale of the plate, etc.  TR 01/17/2024 Favorable ATD FP	Favorable Yeas 6 Nays 0
3	SB 640 Berman (Identical H 937)	Purple Alert; Requiring local law enforcement agencies to develop policies for a local activation of a Purple Alert for certain missing adults; specifying duties of the Department of Law Enforcement's Missing Endangered Persons Information Clearinghouse in the event of a state Purple Alert; specifying conditions under which a local law enforcement agency may request the clearinghouse to open a case, etc.  TR 01/17/2024 Fav/CS ACJ FP	Fav/CS Yeas 6 Nays 0

**COMMITTEE MEETING EXPANDED AGENDA** Transportation Wednesday, January 17, 2024, 8:30—10:30 a.m.

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
4	SB 648 DiCeglie (Similar H 377)	License or Permit to Operate a Vehicle for Hire; Providing that a person who holds a license or permit issued by a county or municipality to operate a vehicle for hire may operate a vehicle for hire in any other county or municipality without being subject to certain requirements or fees under certain circumstances; providing an exception for transportation services to and from an airport; defining the term "airport", etc.  TR 01/17/2024 Favorable CA RC	Favorable Yeas 6 Nays 0
5	SB 736 Trumbull (Similar H 247)	Services Provided by the Department of Highway Safety and Motor Vehicles or Its Agents; Providing that a certain affidavit constitutes proof of ownership and right of possession to a motor vehicle or mobile home the previous owner of which died testate; prohibiting the department or a tax collector from charging a fee for reissuance of certain certificates of title; authorizing certain disabled veterans to be issued a military license plate or specialty license plate in lieu of a "DV" license plate, etc.  TR 01/17/2024 Favorable ATD FP	Favorable Yeas 6 Nays 0
6	SB 774 Perry (Identical H 179, Compare H 199, H 213, CS/H 283, S 202, S 456)	Towing and Storage; Prohibiting the Division of the Florida Highway Patrol from excluding wrecker operators from the wrecker operator system or from being designated as an authorized wrecker operator based solely on a prior felony conviction; defining the terms "good faith effort" and "towing-storage operator"; revising the timeframe in which certain unclaimed vehicles or vessels may be sold; revising requirements for the sale or disposition of property at self-service storage facilities; specifying that failure to make good faith efforts to comply with certain notice requirements precludes the imposition of certain storage charges, etc.  TR 01/17/2024 Favorable CA	Favorable Yeas 6 Nays 0
	Other Related Meeting Documents	RC .	

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

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ANAL	YST S	STAFF DIRECTOR	REFERENCE		ACTION	
DATE:	January 18, 202	4 REVISED:				
SUBJECT:	Transportation					
INTRODUCER:	Transportation Committee and Senator Hooper					
BILL: CS/SB 266						
	Prepared By	: The Professional St	aff of the Committe	e on Transport	ation	

# Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

# I. Summary:

CS/SB 266 contains various provisions relating to transportation. Specifically, the bill:

- Prohibits the Florida Department of Transportation (FDOT), with specified exceptions, from annually committing more than 20 percent of the revenues derived from state motor fuel taxes and motor vehicle license-related fees to public transit projects.
- Amends provisions relating to FDOT's authority regarding public-private partnerships to:
  - Replace the term "public-private partnership agreement" with the term "comprehensive agreement."
  - Require an "independent," instead of an "investment grade," traffic and revenue study prepared by a traffic and revenue expert.
  - o Revise the timeframe, based on the project's complexity, during which FDOT will accept other proposals for the same project as it received an unsolicited P3 proposal.
  - o Authorize FDOT to enter into an interim agreement with a private entity proposing the development or operation of a qualifying project.
  - Limit the FDOT secretary's power, upon written findings that a comprehensive agreement requires a term in excess of 50 years, to authorize a term of up to 75 years to projects partially or completely funded from project user fees.
  - o Conforms other statutory provisions referencing to public-private partnership agreements.
- Provides that a claimant must institute an action against a contractor or surety within 365 days after the performance of the labor or completion of delivery of the materials or supplies.
- Revises a presumption of sole proximate cause on the part of a driver of a vehicle involved in a crash within a construction zone to exclude low-THC cannabis.

• Defines terms and expands contractor limits of liability for personal injury, property damage, or death arising from specified performance of work on a transportation facility or from specified acts or omissions of a third party.

- Revises the application of immunity when the proximate cause of the injury, damage, or
  death is a latent condition, defect, error, or omission created by the contractor and in the
  contract documents, or when the proximate cause was the contractor's failure to perform,
  update, or comply with the maintenance of traffic control plans, instead of with the traffic
  safety plan.
- Removes current law providing that in any civil action against FDOT or its agents, consultants, engineers, or contractors for work performed, if FDOT and others specified are immune from liability or are not parties to the litigation, they may not be named on the verdict form or be found to be at fault or responsible for the personal injury, property damage, or death.
- Amends requirements relating to utility permits or relocation agreements as well as
  requirements relating to relocation of utilities, which unreasonably interfere with use of or
  construction on public roads or publicly owned rail corridors.
- Requires utility relocation agreements to contain provisions regarding liquidated damages.
- Codifies FDOT's existing local agency program into Florida law and provides statutory requirements for the program.

The bill has a potential negative fiscal impact on state and local governmental entities. *See* "Fiscal Impact Statement" for details.

The bill takes effect July 1, 2024.

#### II. Present Situation:

For ease of organization and readability, the present situation is discussed below with the effect of proposed changes.

# III. Effect of Proposed Changes:

Public Transit Funding from the State Transportation Trust Fund (Section 1)

#### **Present Situation**

State Transportation Trust Fund

Section 206.46(1), F.S., creates the State Transportation Trust Fund (STTF) within the Florida Department of Transportation (FDOT). FDOT, as provided by law, must use all moneys in the STTF for transportation purposes.

Florida law identifies specific funding from moneys in the STTF for certain transportation systems and projects, as well as specific funding programs aimed at transportation projects in rural communities. Section 206.46(3), F.S., requires that FDOT commit annually a minimum of

15 percent of all state revenues deposited into the STTF annually for public transportation projects.<sup>1</sup>

#### State Fuel Taxes

Under Florida law, the sale of motor fuel, diesel fuel, and aviation fuel is subject to state taxes. State taxes on fuel include the Highway Fuel Sales Tax, the Off-Highway Fuel Sales Tax, the State Comprehensive Enhanced Transportation System (SCETS) Tax, the Constitutional Fuel Tax, County Fuel Tax, Municipal Fuel Tax, and the Aviation Fuel Tax. Florida law annually indexes the Highway Fuel Sales Tax and the SCETS Tax to the consumer price index.<sup>2</sup> Revenues deposited into the STTF include the Highway Fuel Sales Tax on both motor fuel and diesel fuel, the SCETS Tax on both on motor fuel and diesel fuel, and the Aviation Fuel Tax on aviation fuel.<sup>3</sup>

#### Motor Vehicle License-Related Fees

The STTF also receives specified revenues from motor-vehicle license fees administered by the Department of Highway Safety and Motor Vehicles. Motor vehicle license-related fees deposited into the STTF include motor vehicle-title related fees,<sup>4</sup> the initial motor vehicle registration fee,<sup>5</sup> an additional surcharge on certain commercial vehicles,<sup>6</sup> a license tax surcharge,<sup>7</sup> and various dispositions of proceeds from motor vehicle license taxes.<sup>8</sup>

# Effect of Proposed Changes

The bill creates s. 206.46(6), F.S., prohibiting FDOT from annually committing to public transit<sup>9</sup> projects in accordance with ch. 341, F.S., more than 20 percent of the revenues derived from state fuel taxes and motor vehicle license-related fees deposited into the STTF. The bill provides the following exceptions:

- A public transit project that uses revenues derived from state fuel taxes and motor vehiclelicense related fees to match funds made available by the federal government.
- A public transit project included in the transportation improvement program<sup>10</sup> and approved by a supermajority vote of the board of county commissioners where the project is located.

<sup>&</sup>lt;sup>1</sup> Florida Department of Transportation (FDOT), Agency Analysis of 2024 Senate Bill 266, p.2. January 3, 2024. (On file with Senate Committee on Transportation)

<sup>&</sup>lt;sup>2</sup> Florida Department of Transportation (FDOT), *Florida Transportation Tax Sources: A Primer 2023*, p 3. <a href="https://fdotewp1.dot.state.fl.us/FMSupportApps/Documents/pra/Primer.pdf">https://fdotewp1.dot.state.fl.us/FMSupportApps/Documents/pra/Primer.pdf</a> (last visited January 3, 2024).

<sup>&</sup>lt;sup>3</sup> *Id*. at 20.

<sup>&</sup>lt;sup>4</sup> See s. 319.32(5), F.S.

<sup>&</sup>lt;sup>5</sup> See s. 320.072(4), F.S. That statute allocates 3.4 percent of the proceeds from the initial motor vehicle registration fee to the New Starts Transit Program.

<sup>&</sup>lt;sup>6</sup> See s. 320.0801(2), F.S.

<sup>&</sup>lt;sup>7</sup> See s. 320.0804, F.S.

<sup>&</sup>lt;sup>8</sup> See s. 320.20, F.S.

<sup>&</sup>lt;sup>9</sup> Section 341.031(6), F.S., defines the term "public transit" to mean the transporting of people by conveyances, or systems of conveyances, traveling on land or water, local or regional in nature, and available for use by the public. Public transit systems may be either governmentally owned or privately owned. Public transit specifically includes those forms of transportation commonly known as "paratransit."

<sup>&</sup>lt;sup>10</sup> Metropolitan planning organizations develop transportation improvement programs pursuant to s. 339.135(8), F.S.

# **Public-Private Partnerships (Sections 2, 3, and 10)**

#### **Present Situation**

Public-private partnerships (P3s) are contractual agreements between a public agency and a private entity that allow for greater private participation in the delivery of projects. For transportation projects, this participation typically involves the private sector taking on additional project risks such as design, construction, finance, long-term operation, and traffic revenue.<sup>11</sup>

Section 334.30, F.S., authorizes FDOT to enter into P3 agreements for the building, operation, ownership or financing of transportation facilities. FDOT's P3 transportation facilities include the I-4 Ultimate in Orange and Seminole Counties and the PortMiami tunnel in Miami-Dade County. 12

Under s. 334.30, F.S., FDOT may receive or solicit proposals and, with legislative approval evidenced by the project's approval in FDOT's work program, enter into P3 agreements with private entities, or consortia thereof, for the building, operation, ownership, or financing of transportation facilities. FDOT, by rule, must establish an application fee for submitting an unsolicited P3 proposal, which must be sufficient to pay FDOT's costs to evaluate the proposals.<sup>13</sup> Before approving a P3, FDOT must determine that the proposed project:

- Is in the public's best interest;
- Would not require state funds to be used unless the project is on the State Highway System;
- Would have adequate safeguards in place to ensure that no additional costs or service disruptions would be realized in the event of default or cancellation of the agreement;
- Would have adequate safeguards in place to ensure that FDOT or the private entity has the
  opportunity to add capacity to the proposed project and other transportation facilities serving
  similar origins and destinations; and
- Would be owned by FDOT upon completion or termination of the agreement.

FDOT must ensure that all reasonable costs to the state, related to transportation facilities that are not part of the State Highway System, are borne by the private entity. FDOT must also ensure that all reasonable costs to the state and substantially affected local governments and utilities, related to the private transportation facility, are borne by the private entity for privately owned transportation facilities. For projects on the State Highway System, FDOT may use state resources to participate in funding and financing the project as provided for under its enabling legislation.<sup>14</sup>

P3 agreements may authorize the private entity to impose tolls or fares on the transportation facility. Various conditions apply to P3s imposing tolls or fares, including that the P3 agreement must provide that that a negotiated portion of revenues from tolls or fares are returned to FDOT

<sup>&</sup>lt;sup>11</sup> U.S. Department of Transportation, Public Private-Partnerships (P3), Overview, https://www.transportation.gov/buildamerica/p3 (last visited January 4, 2024).

<sup>&</sup>lt;sup>12</sup> FDOT, *Public-Private Partnership Projects*, last updated Aug. 7, 2023, <a href="https://fdotwww.blob.core.windows.net/sitefinity/docs/default-source/comptroller/pfo/p3-summary\_8-7-2023.pdf">https://fdotwww.blob.core.windows.net/sitefinity/docs/default-source/comptroller/pfo/p3-summary\_8-7-2023.pdf</a> (last visited January 3, 2024).

<sup>&</sup>lt;sup>13</sup> Rule 14-107.0011, F.S., sets the initial fee for an unsolicited P3 proposal at \$50,000.

<sup>&</sup>lt;sup>14</sup> Section 334.30(1), F.S.

over the life of the agreement. Additionally, the private entity must provide an investment grade traffic and revenue study prepared by an internationally recognized traffic and revenue expert that is accepted by the national bond rating agencies. The private entity must also provide a finance plan identifying the project cost, revenues by source, financing, major assumptions, internal rate of return on private investments, and whether any government funds are required to deliver a cost-feasible project, and a total cash flow analysis beginning with implementation of the project and extending for the term of the agreement.<sup>15</sup>

FDOT may request proposals for P3 projects from private entities. However, if FDOT receives an unsolicited P3 proposal, it must publish a notice in the Florida Administrative Register and a newspaper of general circulation at least once a week for two weeks. The notice must state that FDOT has received an unsolicited P3 proposal and will accept, for 120 days after the initial date of publication, other proposals for the same project purpose. FDOT must mail a copy of the notice to each local government in the affected area.<sup>16</sup>

P3 agreements are limited to a term of 50 years. Upon making written findings that a P3 agreement requires a term in excess of 50 years, FDOT's secretary may authorize an agreement for up to 75 years. P3 agreements may not exceed 75 years unless specifically approved by the Legislature. FDOT must identify each new P3 project with a term exceeding 75 years in the transmittal letter that accompanies the submittal of its tentative work program to the Governor and the Legislature. <sup>17</sup>

# Effect of Proposed Changes

The bill amends s. 334.30, F.S., regarding P3 transportation facilities. The bill:

- Authorizes FDOT to enter into comprehensive agreements for projects approved by the Legislature as evidenced by approval of the FDOT work program.
- Replaces reference to "public-private partnership agreement with "comprehensive" agreement, effectively deleting the term "public-private partnership agreement" from s. 334.30, F.S.
- Requires a private entity, as part of its proposal, to provide an independent, instead of investment grade, traffic and revenue study prepared by a traffic and revenue expert.
- Requires the independent traffic and revenue study to be accepted by national bond rating agencies before closing on financing that supports the comprehensive agreement for the P3 project.
- Requires FDOT to publish a notice in the Florida Administrative Register and a newspaper of
  general circulation at least once a week for 2 weeks stating that FDOT has received the
  proposal and will accept, for between 30 and 120 days after the initial date of publication as
  determined by FDOT based on the complexity of the project, other proposals for the same
  project purpose.

The bill authorizes FDOT before or in connection with the negotiation of a comprehensive agreement, to enter into an interim agreement with the private entity proposing the development or operation of a qualifying project. An interim agreement does not obligate FDOT to enter into

<sup>&</sup>lt;sup>15</sup> Section 334.30(2), F.S.

<sup>&</sup>lt;sup>16</sup> Section 334.30(6)(a), F.S.

<sup>&</sup>lt;sup>17</sup> Section 334.30(11), F.S.

a comprehensive agreement. The interim agreement is discretionary with the parties and is not required on a project for which the parties may proceed directly to a comprehensive agreement without the need for an interim agreement. An interim agreement must be limited to any of the following provisions that:

- Authorize the private entity to commence activities for which it may be compensated related
  to the proposed qualifying project, including, but not limited to, project planning and
  development, designing, environmental analysis and mitigation, surveying, other activities
  concerning any part of the proposed qualifying project, and ascertaining the availability of
  financing for the proposed facility or facilities.
- Establish the process and timing for the negotiation of the comprehensive agreement.
- Contain such other provisions related to an aspect of the development or operation of a qualifying project which FDOT and the private entity deem appropriate.

The bill requires that a comprehensive agreement with a term of more than 50 and no more than 75 years for projects that are partially or completely funded from project user fees.

According to FDOT, the interim agreement provision may be most useful for projects without an existing corridor and/or on undeveloped land, which FDOT has not already performed the project development and environmental (PD&E), design, environmental, and survey. On established corridors, FDOT typically has significant information and analysis which it has made available as part of other P3 procurements. If the project does not move forward, FDOT risks having to pay the entity for the work performed. <sup>18</sup>

The bill amends ss. 288.9606 and 339.2825, F.S., making conforming changes regarding P3 agreements.

### **Design-Build Contracts (Section 4)**

#### **Present Situation**

Section 337.11(7), F.S., authorizes FDOT, if it determines that it is in the public's best interest to enter into design-build contracts by combining the design and construction phase of a project into a single contract, known as a design-build contract.<sup>19</sup>

If FDOT determines that it is in the public's best interests, it may combine the design and construction phases of a project fully funded in its work program into a single contract, known as a phased design build contract. With such a contract, FDOT selects the design-build firm in the early stages of a project to ensure that the design-build firm is part of the collaboration and development of the design as part of a step-by-step progression through construction. For phased design-build contracts, selection and award is a two-phase process. For phase one, FDOT competitively awards the contract to a design-build firm based upon qualifications. For phase two, the design-build firm competitively bids construction trade subcontractor packages and, based upon these bids, negotiates with FDOT a fixed firm price or guaranteed maximum price that meets the project budget and scope as advertised in the request for qualifications.<sup>20</sup>

<sup>19</sup> Section 337.11(7)(a), F.S.

<sup>&</sup>lt;sup>18</sup> Supra note 1 at 9.

<sup>&</sup>lt;sup>20</sup> Section 337.11(7)(b), F.S.

Under current law, FDOT must receive at least three letters of interest in order to proceed with a request for proposals. FDOT must request proposals from no fewer than three of the design-build firms submitting letters of interest. If a design-build firm withdraws from consideration after FDOT requests proposals, it may continue if it receives least two proposals.<sup>21</sup>

# Effect of Proposed Changes

The bill amends s. 337.11(7)(e), F.S., clarifying that for design-build contracts and phased design-build contracts, FDOT must receive requests for proposals from no fewer than three of the firms submitting letters of interest. As is current law, if a firm withdraws from consideration after FDOT requests proposals, FDOT may continue if it receives least two proposals.

# **FDOT Contractor Motor Vehicle Registration (Section 4)**

#### Present Situation

Under Ch. 320, F.S., relating to motor vehicle licenses, except as otherwise provided, every owner or person in charge of a motor vehicle that is operated or driven on Florida's roads must register the motor vehicle in Florida.<sup>22</sup>

Section 337.11(13), F.S., requires each contract let by FDOT for the performance of road or bridge construction or maintenance work to require all motor vehicles that the contractor operates or causes to be operated in Florida to be registered in compliance with ch. 320, F.S.

Section 337.141(2), F.S., prohibits any payment to a construction or maintenance contractor until FDOT receives a notarized affidavit from the contractor that he or she has registered all motor vehicles that he or she operates in Florida in compliance with ch. 320, F.S.

# Effect of Proposed Changes

The bill amends s. 337.11(13), F.S., requiring that any motor vehicle used in the performance of road or bridge construction or maintenance work for FDOT to be registered in compliance with ch. 320, F.S. Therefore, FDOT contracts would no longer require a provision regarding motor vehicle registration. However, the affidavit provision in s. 337.141(2), F.S., remains in law.

#### Surety Bonds for FDOT Construction and Maintenance Contracts (Section 5)

#### Present Situation

Under Florida law, when the commencement of work is not essential to the public health, safety, or welfare and flexible start and finish times are used in a given contract, FDOT may withhold up to ten percent retainage on completed work when the contractor either fails to timely commence work or falls behind in work progress at any point prior to completion of the

<sup>&</sup>lt;sup>21</sup> Section 337.11(7)(e), F.S.

<sup>&</sup>lt;sup>22</sup> Section 320.02(1), F.S.

contract.<sup>23</sup> Retainage is the portion of monies kept aside until a project is completed in all aspects according to the contract.<sup>24</sup>

Section 337.175, F.S., provides, in part, that FDOT "may provide in its construction contracts for retaining a portion of the amount due a contractor for work that the contractor has completed, until completion and final acceptance of the project by the department."<sup>25</sup>

Section 337.11(11)(a), F.S., authorizes a *prime contractor*, as opposed to FDOT, to withhold amounts from progress payments made by FDOT to a prime contractor pursuant to a prime contractor's agreement with a subcontractor for work completed and materials furnished.

# Effect of Proposed Changes

The bill revises certain time frames specified in s. 337.18(1)(d), F.S. The bill provides that an action, except for an action for recovery of retainage, must be instituted by a claimant, against the contractor or the surety on the payment bond or the payment provisions of a combined payment and performance bond within 365 days after the performance of the labor or completion of delivery of the materials or supplies. An action for recovery of retainage must be instituted against the contractor or the surety within 365 days after final acceptance of the contract work by FDOT.

According to FDOT, s. 337.18(1)(d), F.S., requires claimants to institute an action against a contractor or surety within 365 days after FDOT's final acceptable. While the bill retains this timeline as to an action to recover retainage, it shortens the time to institute an action for payment for labor or materials/supplies by beginning the 365-day timeframe at the time of performance or delivery rather than final acceptance.<sup>26</sup>

# **Medical Marijuana/Cause of Impairment (Section 6)**

#### Present Situation

Florida law provides a presumption that a driver of a motor vehicle under the influence of specified substances, including alcohol and certain controlled substances, while involved in a crash in a construction zone is the sole proximate cause of his or her own personal injury, property damage, or death. This presumption can be overcome only if the gross negligence or intentional misconduct of FDOT, or of its agents, consultants, or contractors, was a proximate cause of the driver's injury, damage, or death.<sup>27</sup>

### Effect of Proposed Changes

The bill revises the presumption of impairment in s. 337.195(1), F.S., providing that the sole proximate cause on the part of an under-the-influence driver of a vehicle involved in a crash within a construction zone to exclude low-THC cannabis from the list of controlled substances.

<sup>&</sup>lt;sup>23</sup> Section 337.015(5), F.S.

<sup>&</sup>lt;sup>24</sup> Black's Law Dictionary, 2<sup>nd</sup> Edition.

<sup>&</sup>lt;sup>25</sup> Supra note 1 at 3.

<sup>&</sup>lt;sup>26</sup> *Id.* at 11

<sup>&</sup>lt;sup>27</sup> Section 337.195(1), F.S.

#### **FDOT Contractor Limits on Liability (Section 6)**

#### **Present Situation**

Section 337.195, F.S., limits the liability of FDOT's construction and maintenance contractors performing services to FDOT under certain circumstances and limits the liability of a person or entity contracting with FDOT to provide engineering plans for construction or repair of highway, road, street, bridge, or other transportation facility under certain circumstances.

Section 337.195(2), F.S., provides that a contractor who constructs, maintains, or repairs a highway, road, street, bridge, or other transportation facility for FDOT is not liable to a claimant for personal injury, property damage, or death arising from the performance of the construction, maintenance, or repair if, at the time of the personal injury, property damage, or death, the contractor was in compliance with contract documents material to the condition that was the proximate cause of the personal injury, property damage, or death.

Section 337.195(2)(a), F.S., provides that is limitation on liability does not apply when the proximate cause of the personal injury, property damage, or death is a latent condition, defect, error, or omission that was created by the contractor and not a defect, error, or omission in the contract documents; or when the proximate cause of the personal injury, property damage, or death was the contractor's failure to perform, update, or comply with the maintenance of the traffic safety plan as required by the contract documents.

For a person or entity who contracts with FDOT to prepare or provide engineering plans, s. 337.195(3), F.S., provides that in all cases involving personal injury, property damage, or death, a person or entity who contracts to prepare or provide engineering plans for the construction or repair of a highway, road, street, bridge, or other transportation facility for FDOT is be presumed to have prepared such engineering plans using the degree of care and skill ordinarily exercised by other engineers in the field under similar conditions and in similar localities and with due regard for acceptable engineering standards and principles if the engineering plans conformed to FDOT's design standards material to the condition or defect that was the proximate cause of the personal injury, property damage, or death. This presumption can be overcome only upon a showing of the person's or entity's gross negligence in the preparation of the engineering plans and may not be interpreted or construed to alter or affect any claim of FDOT against such person or entity. This limitation on liability does not apply to any hidden or undiscoverable condition created by the engineer. This does not affect any claim of any entity against such engineer or engineering firm, which claim is associated with such entity's facilities on or in FDOT's roads or other transportation facilities.

Regarding civil actions against FDOT or its agents, consultants, engineers, or contractors, section 337.195(4), F.S., provides that in any civil action for death, injury, or damages against FDOT or its agents, consultants, engineers, or contractors for work performed on a highway, road, street, bridge, or other transportation facility, if the department, its agents, consultants, engineers, or contractors are immune from liability pursuant to s. 337.195, F.S., or are not parties to the litigation, they may not be named on the jury verdict form or be found to be at fault or responsible for the injury, death, or damage that gave rise to the damages.

Construction, Engineering and Inspection Firms under FDOT Contract

Section 768.28, F.S., governs waiver of sovereign immunity for tort actions for the state and for its agencies and subdivisions. Under s. 768.28(10)(e), F.S., a professional firm that provides monitoring and inspection services of work required for state roadway, bridge, or other transportation facility construction projects, or any of the firm's employees performing such services, are considered agents of FDOT while acting within the scope of the firm's contract with FDOT to ensure that the project is constructed in conformity with the project's plans, specifications, and contract provisions.<sup>28</sup>

Any contract between the professional firm and the state, to the extent permitted by law, must provide for the indemnification of FDOT for any liability, including reasonable attorney's fees, incurred up to the limits set out in ch. 768, F.S., to the extent caused by the negligence of the firm or its employees.<sup>29</sup>

However, s. 768.28(10)(a), F.S., is not applicable to the professional firm or its employees if involved in an accident while operating a motor vehicle. Additionally, s. 768.28(10)(a), F.S., is not applicable to a firm engaged by FDOT for the design or construction of a state roadway, bridge, or other transportation facility construction project or to its employees, agents, or subcontractors.<sup>30</sup>

#### FDOT Contract Documents

While the term "contract documents" is not defined in statute, FDOT's Standards Specifications for Road and Bridge Construction defines the term to include: the "Advertisement for Proposal, Proposal, Certification as to Publication and Notice of Advertisement for Proposal, Appointment of Agent by Nonresident Contractors, Noncollusion Affidavit, Warranty Concerning Solicitation of the Contract by Others, Resolution of Award of Contract, Executed Form of Contract, Performance Bond and Payment Bond, Specifications, Plans (including revisions thereto issued during construction), Estimated Quantities Report, Standard Plans, Addenda, or other information mailed or otherwise transmitted to the prospective bidders prior to the receipt of bids, work orders and supplemental agreements, all of which are to be treated as one instrument whether or not set forth at length in the form of contract."<sup>31</sup>

#### Maintenance of Traffic Plans

Section 337.11(14), F.S., requires that each FDOT contract for road or bridge construction or maintenance work contain a traffic maintenance plan showing appropriate regulatory signs and traffic control devices for the work zone area. Traffic maintenance plans are, therefore, part of the contract documents.

<sup>&</sup>lt;sup>28</sup> Supra note 1 at 4.

<sup>&</sup>lt;sup>29</sup> *Id*.

 $<sup>^{30}</sup>$  *Id*.

<sup>&</sup>lt;sup>31</sup> See section 1-3 of the FDOT's Standard Specifications for Road and Bridge Construction (Standard Specs) available at <a href="https://fdotwww.blob.core.windows.net/sitefinity/docs/default-source/programmanagement/implemented/specbooks/fy-2023-24/fy2023-24ebook.pdf?sfvrsn=6b69416d\_24">https://fdotwww.blob.core.windows.net/sitefinity/docs/default-source/programmanagement/implemented/specbooks/fy-2023-24/fy2023-24ebook.pdf?sfvrsn=6b69416d\_24</a> (last visited January 4, 2024). Note that for purposes of certain provisions of the Standard Specs, the term does not include work orders and supplementary agreement, or Resolution of Award of Contract, Executed Form of Contract, and Performance and Payment Bond.

Maintenance of traffic "includes all facilities, devices, and operations as required for safety and convenience of the public within the work zone." Maintenance of traffic involves activities such as constructing and maintaining detours; providing facilities for access to residences and businesses; furnishing, installing, and maintaining traffic control and safety devices during construction; and furnishing and installing work zone pavement markings in construction areas.

# Effect of Proposed Changes

The bill amends s. 337.195, F.S., regarding limits on liability. The bill defines the term "contract documents" to have same meaning as in the FDOT's Standard Specifications for Road and Bridge Construction applicable under the contract between FDOT and the contractor. According to FDOT, this definition does not appear to contemplate that contracts can be amended during a project or to include specifications that are applicable to FDOT maintenance contracts.<sup>33</sup>

The bill defines the term "contractor" to mean a person or an entity, at any contractual tier, including any member of a design-build team, who, pursuant to s. 337.11, F.S., constructs, maintains, or repairs a highway, road, street, bridge, or other transportation facility for FDOT or in connection with a FDOT project.

According to FDOT, its Standard Specification 8-1 states: "The Department recognizes a subcontractor only in the capacity of an employee or agent of the Contractor, and the Engineer may require the Contractor to remove the subcontractor as in the case of an employee." The bill appears to separate the subcontractor from the supervision and general responsibility of the Contractor – inconsistent with the subcontractor being recognized as an employee of the Contractor. FDOT pays the Contractor to supervise its subcontractors which is shown by the mark-up for extra work.<sup>34</sup>

The bill defines the term "design engineer" to mean a person or an entity, including the design consultant of a design-build team, who contracts to prepare or provide engineering plans, including traffic control plans, for the construction or repair of a highway, road, street, bridge, or other FDOT transportation facility for the FDOT or in connection with a FDOT project.

The bill defines the term "traffic control plans" to mean the maintenance of traffic plans designed by a professional engineer, or otherwise in accordance with the FDOT's maintenance of traffic standards and approved by FDOT.

The bill provides that a contractor is not liable for personal injury, property damage, or death arising from any of the following:

- The performance of the construction, maintenance, or repair of the transportation facility, if, at the time the personal injury, property damage, or death occurred, the contractor was in compliance with the contract documents material to the personal injury, property damage, or death.
- Acts or omissions of a third party that furnishes or contracts at any contractual level to furnish services or materials to the transportation facility, including any subcontractor; sub-

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<sup>&</sup>lt;sup>32</sup> See section 102-1 of FDOT's Standard Specs

<sup>&</sup>lt;sup>33</sup> Supra note 1 at 11.

<sup>&</sup>lt;sup>34</sup> *Id*.

subcontractor; laborer; materialman; owner, lessor, or driver of a motor vehicle, trailer, semitrailer, truck, heavy truck, truck tractor, or commercial motor vehicle; or any person who performs services as an architect, a landscape architect, an interior designer, an engineer, or a surveyor and mapper.

- Acts or omissions of a third party who trespasses within the limits of the transportation facility or otherwise is not authorized to enter the area of the transportation facility in which the personal injury, property damage, or death occurred. According to FDOT, FDOT there may be instances where the trespassing was unintentional, such as a motor vehicle accident or a third party's vehicle breaking down.<sup>35</sup>
- Acts or omissions of a third party who damages, modifies, moves, or removes any traffic
  control device, warning device, barrier, or other facility or device used for the public's safety
  and convenience. According to FDOT, there may be instances where the acts or omission of
  a third party were unintentional, such as a motor vehicle accident that resulted in damaging,
  modifying, or moving a traffic control device.<sup>36</sup>

The bill provides that the limitations on liability do not apply when the proximate cause of the personal injury, property damage, or death is a latent condition, defect, error, or omission that was created by the contractor and not a defect, error, or omission in the traffic control plans, or when the proximate cause of the personal injury, property damage, or death was the contractor's failure to comply with the traffic control plans as required by contract documents.

The bill provides that the limitation on liability may not be interpreted or construed as relieving the contractor of any obligation to provide FDOT with written notice of any apparent error or omission in the contract documents, or as relieving the contractor of his or her contract responsibility to manage the work of others performing under the contract.

The bill repeals existing s. 337.195(4), F.S., concerning civil actions for death, injury, or damages against FDOT or its agents, consultants, engineers, or contractors for work performed on a highway, road, street, bridge, or other transportation facility.

# **Utility Relocation and Utility Relocation Schedule (Sections 7 and 8)**

#### **Present Situation**

For purposes of utility relocation on the right-of-way, the term "utility" is defined to mean any electric transmission, voice, telegraph, data, or other communications services lines or wireless facilities; pole lines; poles; railways; ditches; sewers; water, heat, or gas mains; pipelines; fences; gasoline tanks and pumps; or other like structures.<sup>37</sup>

Under Florida law, a utility may not be installed, located, or relocated unless authorized by a written permit issued by FDOT and local government entities (authority). However, for public roads or publicly owned rail corridors under FDOT's jurisdiction, a utility relocation schedule

<sup>&</sup>lt;sup>35</sup> *Id.* at 12.

<sup>&</sup>lt;sup>36</sup> *Id*.

<sup>&</sup>lt;sup>37</sup> S. 337.401(1)(a), F.S.

and relocation agreement may be executed in lieu of a written permit. The permit must require the permitholder to be responsible for any damage resulting from the issuance of such permit.<sup>38</sup>

If a utility that is placed upon, under, over, or within the right-of-way limits of any public road or publicly owned rail corridor is found by a authority to be unreasonably interfering in any way with the convenient, safe, or continuous use, or the maintenance, improvement, extension, or expansion, of such public road or publicly owned rail corridor, then the utility owner must, upon 30 days' written notice to the utility or its agent, initiate the work necessary to alleviate the interference at its own expense. The work must be completed within such reasonable time as stated in the notice or such time as agreed to by the authority.<sup>39</sup>

Whenever a notice from the authority requires such utility work and the owner thereof fails to perform the work at his or her own expense within the time stated in the notice or such other time as agreed to by the authority and the utility owner, the respective authority must proceed to cause the utility work to be performed. The expense thereby incurred must be paid out of any money available, and such expense is charged against the owner and levied and collected and paid into the fund from which the expense of such relocation was paid.<sup>40</sup>

#### Liquidated Damages

Liquidated damages are an exact amount of money, or a set formula to calculate the amount of money, a party will owe if it breaches a contract, in order to compensate the injured party for its losses. Liquidated damages must be clearly stated in contract and agreed upon by the parties prior to entering a contract. Liquidated damages are a variety of actual damages and a remedy for breach of contract.<sup>41</sup>

#### Effect of Proposed Changes

The bill provides that the permit or relocation agreement that may be used to allow the installation, location, or relocation of a utility must:

- Contain a reasonable utility relocation schedule to expedite the completion of FDOT's construction or maintenance project;
- Specify a reasonable liquidated damage amount for each day the work remains incomplete beyond the timeframe specified in the permit or relocation agreement; and
- Require the utility to be responsible for any damage resulting from the work performed under such permit or relocation agreement.

The bill provides that if a utility is unreasonably interfering in any way with the convenient, safe, or continuous use, or the maintenance, improvement, extension, or expansion, of a public road or publicly owned rail corridor, then the utility owner must, within 30 days after written notice to the utility or its agent, provide a reasonable utility relocation schedule to the authority to expedite the completion of the authority's construction or maintenance project identified in the notice and,

<sup>&</sup>lt;sup>38</sup> S. 337.401(2), F.S.

<sup>&</sup>lt;sup>39</sup> S. 337.403(1), F.S.

<sup>&</sup>lt;sup>40</sup> S. 337.403(3), F.S.

<sup>&</sup>lt;sup>41</sup> Cornell Law School, Legal Information Institute, *Liquidated Damages*, <a href="https://www.law.cornell.edu/wex/liquidated\_damages#:~:text=Liquidated%20damages%20are%20an%20exact,injured%20party%20for%20its%20losses">https://www.law.cornell.edu/wex/liquidated\_damages#:~:text=Liquidated%20damages%20are%20an%20exact,injured%20party%20for%20its%20losses</a>. (last visited January 8, 2024).

within 60 days after the written notice, initiate the work necessary to alleviate the interference at its own expense.

The bill requires that the notice from the authority must specify a reasonable liquidated damage amount for each day the work remains incomplete if not completed within such reasonable time as stated in the notice or such time as agreed to by the authority and the utility owner. The utility owner must pay to the authority reasonable costs resulting from the utility owner's failure or refusal to timely perform the work, including payment of any liquidated damages assessed by the authority.

# **Local Agency Program (Section 9)**

#### **Present Situation**

Under its Local Agency Program (LAP), FDOT provides sub-recipient towns, cities and counties develop, design, and construct transportation facilities with federal funds. FDOT is the steward of the federal funds and is responsible for oversight of funded projects on behalf of the Federal Highway Administration (FHWA). Local agencies must be certified to deliver LAP projects.<sup>42</sup>

A LAP may include a wide range of projects, from very simple enhancement projects to the development and construction of major transportation facilities. Federal funds may be authorized for the following project phases:

- Planning;
- Project development and engineering (PD&E) studies;
- Preliminary Engineering;
- Design;
- Right of Way;
- Construction; and
- Construction Engineering and Inspection<sup>43</sup>

Certification and recertification is required for local agencies participating in LAP projects. This certification documents the local agency's capability and proficiency in delivering transportation projects under the program. LAP is the required project delivery mechanism for Federal-aid projects administered by local agencies because FDOT has established oversight policies and monitoring procedures in LAP that ensure that federal requirements are met throughout project delivery.<sup>44</sup>

FDOT and FHWA retain responsibility for the following:

- Project selection;
- Authorization of funds:
- Determination of National Environmental Policy Act (NEPA) environmental class of action;
- Right of way certification;
- Approval of final plans, specifications, and estimates for all projects;

<sup>&</sup>lt;sup>42</sup> Department of Transportation, Program Management/Local Programs, <a href="https://www.fdot.gov/programmanagement/lp/lp">https://www.fdot.gov/programmanagement/lp/lp</a> (last visited January 4, 2024).

<sup>&</sup>lt;sup>43</sup> *Id*.

<sup>&</sup>lt;sup>44</sup> *Id*.

- Final inspection;
- Equal Employment Opportunity Contract Compliance Program; and
- Disadvantaged Business Enterprise Program.<sup>45</sup>

Receiving federal funds to deliver a LAP project, "federalizes" the project and requires that all phases of project development be completed or retrofitted to comply with applicable federal rules and regulations, <sup>46</sup> including the federal Uniform Act for right of way acquisition, the National Environmental Policy Act (NEPA), and Buy America. <sup>47</sup>

Federal regulations do not allow FDOT to delegate the certification of right of way or the determination of environmental class of action. FDOT must prequalify local agencies on a project-by-project basis to acquire right of way or perform PD&E phases. The local agency must obtain FDOT's authorization to proceed with right of way activities after qualification and prior to beginning any right of way activities on the project. Any funds expended or costs incurred prior to authorization will not be reimbursed.<sup>48</sup>

# Effect of Proposed Changes

The bill creates s. 339.2820, F.S., creating within FDOT a local agency program for providing assistance to subrecipient agencies, which include counties, municipalities, intergovernmental agencies and other eligible governmental entities, to develop, design, and construct transportation facilities using federal funds allocated to FDOT from federal agencies which are suballocated to local agencies. FDOT must update the project cost estimate in the year the project is granted to the local agency and include a contingency amount as part of the project cost estimate.

FDOT is authorized to oversee projects funded FHWA. Local agencies must prioritize budgeting local projects through their respective metropolitan planning organizations or governing boards so that those organizations or boards may receive reimbursement for the services they provide to the public which are compliance with applicable federal statutes, rules, and regulations.

Federal-aid highway funds are available only to local agencies that are certified by FDOT based on the agencies' qualifications, experience, and ability to comply with federal requirements, and ability to undertake and satisfactorily complete the work.

At a minimum, local agencies must include in their contracts to develop, design, or construct transportation facilities, the FDOT's Division I General Requirements and Covenants for local agencies and a contingency amount in the project cost to account for unforeseen conditions.

#### **Effective Date (Section 11)**

The bill takes effect July 1, 2024.

<sup>&</sup>lt;sup>45</sup> *Id*.

<sup>46</sup> Id

<sup>&</sup>lt;sup>47</sup> FDOT, *LAP Frequently Asked Questions*, available at <a href="https://www.fdot.gov/programmanagement/LAP/FAQ.shtm">https://www.fdot.gov/programmanagement/LAP/FAQ.shtm</a> (last visited January 4, 2024).

<sup>&</sup>lt;sup>48</sup> *Id*.

# IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

# V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

Interim agreements on P3 projects may reduce costs associated with project risk because it allows the private entity to perform the necessary due diligence as the final contract is being negotiated.<sup>49</sup>

The bill may have an indeterminate negative fiscal impact on a utility owner to the extent that such utility owner is responsible for costs due to:

- Causing any damage resulting from the work performed under a permit or relocation agreement.
- Failing or refusing to timely perform the work necessary to alleviate unreasonable interference of a utility on a public road or publicly owned rail corridor.

# C. Government Sector Impact:

The bill provides that FDOT may not annually commit, with specified exceptions, more than 20 percent of the revenues derived from state fuel taxes and motor vehicle license-related fees deposited into the STTF to public transit projects. This funding cap limits the total amount of state discretionary funding FDOT can provide to local governments and

<sup>&</sup>lt;sup>49</sup> Supra Note 1 at 9.

transit agencies.<sup>50</sup> This may have an indeterminate negative fiscal impact on local governments and public transit agencies.

The bill's cap on public transit funding limits the total amount of state discretionary funding FDOT can provide to local governments and transit agencies for statutorily required state block grant funding. Although public transportation projects planned in FDOT's current 5-year work program are within the bill's thresholds; this may to limit public transportation solutions as a future transportation option when conditions prevent road construction.<sup>51</sup>

The bill may have an indeterminate positive fiscal impact on FDOT and its contractors to the extent that such contractors benefit from the affirmative defenses from liability for personal injury, property damage, or death that may occur due to a motor vehicle crash within a construction zone.

#### VI. Technical Deficiencies:

Lines 34-36 of the title describe provisions that are no longer in the bill.

Line 68 of the title indicates that the bill is amending s. 339.2820, F.S., while the bill is creating that section.

## VII. Related Issues:

None

# VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 206.46, 288.9606, 334.30, 337.11, 337.18, 337.195, 337.401, 337.403, and 339.2825.

This bill creates the following section of the Florida Statutes: 339.2820.

#### IX. Additional Information:

#### A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

#### CS by Transportation on January 17, 2023:

- Makes conforming changes regarding comprehensive agreements for public-private partnership agreements.
- Removes language requiring the FDOT to pay interest at the judgement interest rate for amounts that remain 75 days after the completion of added work or the eliminate of a project delay.

<sup>&</sup>lt;sup>50</sup> *Id*. at 9.

<sup>&</sup>lt;sup>51</sup> *Id*.

• Clarifies that for design-build and phased design-build contracts, FDOT must receive at least three letters of interest in order to proceed with requests for proposals.

- Revises the definitions of "design engineer" as it relates to limitations of liability to include an entity.
- Changes the contractor's immunity from liability to the contractor being in compliance with the contract documents, instead of the traffic control plan.
- Reiterates that contractors retain responsibility to manage the work of others performing under the contract.
- Requires utility relocation agreements with FDOT to contain a reasonable relocation schedule to expedite the completion of FDOT projects and specify a reasonable liquidated damages amount for work that is incomplete beyond the completion date.
- Requires utilities to provide a reasonable utility relocation schedule to expedite the completion of construction or maintenance project on a transportation facility.
- Requires utilities to pay authorities reasonably costs, including liquidated damages, from the utility's failure or refusal to perform the work.
- Removes language limiting the designation of additional metropolitan planning organizations.
- Makes technical corrections to provisions relating to the Local Agency Program.
- Makes other technical and conforming changes.

### B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

	LEGISLATIVE ACTION	
Senate		House
Comm: RCS		
01/18/2024		
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The Committee on Transportation (Hooper) recommended the following:

# Senate Amendment (with title amendment)

Delete everything after the enacting clause and insert:

Section 1. Subsection (6) is added to section 206.46, Florida Statutes, to read:

206.46 State Transportation Trust Fund.-

(6) The department may not annually commit more than 20 percent of the revenues derived from state fuel taxes and motor vehicle license-related fees deposited into the State

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Transportation Trust Fund to public transit projects, in accordance with chapter 341. However, this subsection does not apply to either of the following:

- (a) A public transit project that uses revenues derived from state fuel taxes and motor vehicle license-related fees to match funds made available by the Federal Government.
- (b) A public transit project included in the transportation improvement program adopted pursuant to s. 339.175(8) and approved by a supermajority vote of the board of county commissioners where the project is located.

Section 2. Subsections (6) and (7) of section 288.9606, Florida Statutes, is amended to read:

288.9606 Issue of revenue bonds.

- (6) The proceeds of any bonds of the corporation may not be used, in any manner, to acquire any building or facility that will be, during the pendency of the financing, used by, occupied by, leased to, or paid for by any state, county, or municipal agency or entity. This subsection does not prohibit the use of proceeds of bonds of the corporation for the purpose of financing the acquisition or construction of a transportation facility under a comprehensive public-private partnership agreement authorized by s. 334.30.
- (7) Notwithstanding any provision of this section, the corporation in its corporate capacity may, without authorization from a public agency under s. 163.01(7), issue revenue bonds or other evidence of indebtedness under this section to:
- (a) Finance the undertaking of any project within the state that promotes renewable energy as defined in s. 366.91 or s. 377.803;

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- (b) Finance the undertaking of any project within the state that is a project contemplated or allowed under s. 406 of the American Recovery and Reinvestment Act of 2009; or
- (c) If permitted by federal law, finance qualifying improvement projects within the state under s. 163.08; or-
- (d) Finance the costs of acquisition or construction of a transportation facility by a private entity or consortium of private entities under a comprehensive public-private partnership agreement authorized by s. 334.30.

Section 3. Present subsections (8) through (13) of section 334.30, Florida Statutes, are redesignated as subsections (9) through (14), respectively, a new subsection (8) is added to that section, and subsections (1), (2), and (6) and present subsections (8), (10), and (11) of that section are amended, to read:

- 334.30 Public-private transportation facilities.—The Legislature finds and declares that there is a public need for the rapid construction of safe and efficient transportation facilities for the purpose of traveling within the state, and that it is in the public's interest to provide for the construction of additional safe, convenient, and economical transportation facilities.
- (1) The department may receive or solicit proposals and, with legislative approval as evidenced by approval of the project in the department's work program, enter into comprehensive agreements with private entities, or consortia thereof, for the building, operation, ownership, or financing of transportation facilities. The department may advance projects programmed in the adopted 5-year work program or projects

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increasing transportation capacity and greater than \$500 million in the 10-year Strategic Intermodal Plan using funds provided by public-private partnerships or private entities to be reimbursed from department funds for the project as programmed in the adopted work program. The department shall by rule establish an application fee for the submission of unsolicited proposals under this section. The fee must be sufficient to pay the costs of evaluating the proposals. The department may engage the services of private consultants to assist in the evaluation. Before approval, the department must determine that the proposed project:

- (a) Is in the public's best interest;
- (b) Would not require state funds to be used unless the project is on the State Highway System;
- (c) Would have adequate safeguards in place to ensure that no additional costs or service disruptions would be realized by the traveling public and residents of the state in the event of default or cancellation of the comprehensive agreement by the department;
- (d) Would have adequate safeguards in place to ensure that the department or the private entity has the opportunity to add capacity to the proposed project and other transportation facilities serving similar origins and destinations; and
- (e) Would be owned by the department upon completion or termination of the comprehensive agreement.

The department shall ensure that all reasonable costs to the state, related to transportation facilities that are not part of the State Highway System, are borne by the private entity. The

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department shall also ensure that all reasonable costs to the state and substantially affected local governments and utilities, related to the private transportation facility, are borne by the private entity for transportation facilities that are owned by private entities. For projects on the State Highway System, the department may use state resources to participate in funding and financing the project as provided for under the department's enabling legislation. Because the Legislature recognizes that private entities or consortia thereof would perform a governmental or public purpose or function when they enter into comprehensive agreements with the department to design, build, operate, own, or finance transportation facilities, the transportation facilities, including leasehold interests thereof, are exempt from ad valorem taxes as provided in chapter 196 to the extent property is owned by the state or other government entity, and from intangible taxes as provided in chapter 199 and special assessments of the state, any city, town, county, special district, political subdivision of the state, or any other governmental entity. The private entities or consortia thereof are exempt from tax imposed by chapter 201 on all documents or obligations to pay money which arise out of the comprehensive agreements to design, build, operate, own, lease, or finance transportation facilities. Any private entities or consortia thereof must pay any applicable corporate taxes as provided in chapter 220, and reemployment assistance taxes as provided in chapter 443, and sales and use tax as provided in chapter 212 shall be applicable. The private entities or consortia thereof must also register and collect the tax imposed by chapter 212 on all their direct sales and leases that are

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subject to tax under chapter 212. The comprehensive agreement between the private entity or consortia thereof and the department establishing a transportation facility under this chapter constitutes documentation sufficient to claim any exemption under this section.

- (2) Comprehensive agreements entered into pursuant to this section may authorize the private entity to impose tolls or fares for the use of the facility. The following provisions shall apply to such agreements:
- (a) With the exception of the Florida Turnpike System, the department may lease existing toll facilities through publicprivate partnerships. The comprehensive public-private partnership agreement must ensure that the transportation facility is properly operated, maintained, and renewed in accordance with department standards.
- (b) The department may develop new toll facilities or increase capacity on existing toll facilities through publicprivate partnerships. The comprehensive public-private partnership agreement must ensure that the toll facility is properly operated, maintained, and renewed in accordance with department standards.
- (c) Any toll revenues shall be regulated by the department pursuant to s. 338.165(3). The regulations governing the future increase of toll or fare revenues shall be included in the comprehensive public-private partnership agreement.
- (d) The department shall provide the analysis required in subparagraph (6)(e)2. to the Legislative Budget Commission created pursuant to s. 11.90 for review and approval prior to awarding a contract on a lease of an existing toll facility.

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- (e) The department shall include provisions in the comprehensive public-private partnership agreement which that ensure a negotiated portion of revenues from tolled or fare generating projects are returned to the department over the life of the comprehensive <del>public-private partnership</del> agreement. In the case of a lease of an existing toll facility, the department shall receive a portion of funds upon closing on the comprehensive agreement agreements and shall also include provisions in the comprehensive agreement to receive payment of a portion of excess revenues over the life of the public-private partnership.
- (f) The private entity shall provide an independent investment grade traffic and revenue study prepared by a an internationally recognized traffic and revenue expert as part of the private entity proposal. The study must be that is accepted by the national bond rating agencies before closing on the financing that supports the comprehensive agreement for the public-private partnership project. The private entity shall also provide a finance plan that identifies the project cost, revenues by source, financing, major assumptions, internal rate of return on private investments, and whether any government funds are assumed to deliver a cost-feasible project, and a total cash flow analysis beginning with implementation of the project and extending for the term of the comprehensive agreement.
- (6) The procurement of public-private partnerships by the department shall follow the provisions of this section. Sections 337.025, 337.11, 337.14, 337.141, 337.145, 337.175, 337.18, 337.185, 337.19, 337.221, and 337.251 may shall not apply to

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procurements under this section unless a provision is included in the procurement documents. The department shall ensure that generally accepted business practices for exemptions provided by this subsection are part of the procurement process or are included in the comprehensive <del>public-private partnership</del> agreement.

- (a) The department may request proposals from private entities for public-private transportation projects or, if the department receives an unsolicited proposal, the department shall publish a notice in the Florida Administrative Register and a newspaper of general circulation at least once a week for 2 weeks stating that the department has received the proposal and will accept, for between 30 and 120 days after the initial date of publication as determined by the department based on the complexity of the project, other proposals for the same project purpose. A copy of the notice must be mailed to each local government in the affected area.
- (b) Public-private partnerships shall be qualified by the department as part of the procurement process as outlined in the procurement documents, provided such process ensures that the private firm meets at least the minimum department standards for qualification in department rule for professional engineering services and road and bridge contracting prior to submitting a proposal under the procurement.
- (c) The department shall ensure that procurement documents include provisions for performance of the private entity and payment of subcontractors, including, but not limited to, surety bonds, letters of credit, parent company quarantees, and lender and equity partner guarantees. The department shall balance the

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structure of the security package for the public-private partnership that ensures performance and payment of subcontractors with the cost of the security to ensure the most efficient pricing.

- (d) After the public notification period has expired, the department shall rank the proposals in order of preference. In ranking the proposals, the department may consider factors that include, but are not limited to, professional qualifications, general business terms, innovative engineering or cost-reduction terms, finance plans, and the need for state funds to deliver the project. If the department is not satisfied with the results of the negotiations, the department may, at its sole discretion, terminate negotiations with the proposer. If these negotiations are unsuccessful, the department may go to the second-ranked and lower-ranked firms, in order, using this same procedure. If only one proposal is received, the department may negotiate in good faith and, if the department is not satisfied with the results of the negotiations, the department may, at its sole discretion, terminate negotiations with the proposer. Notwithstanding this subsection, the department may, at its discretion, reject all proposals at any point in the process up to completion of a contract with the proposer.
- (e) The department shall provide an independent analysis of the proposed public-private partnership that demonstrates the cost-effectiveness and overall public benefit at the following times:
  - 1. Prior to moving forward with the procurement; and
- 2. If the procurement moves forward, prior to awarding the contract.

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- (8) Before or in connection with the negotiation of a comprehensive agreement, the department may enter into an interim agreement with the private entity proposing the development or operation of a qualifying project. An interim agreement does not obligate the department to enter into a comprehensive agreement. The interim agreement is discretionary with the parties and is not required on a project for which the parties may proceed directly to a comprehensive agreement without the need for an interim agreement. An interim agreement must be limited to any of the following provisions that:
- (a) Authorize the private entity to commence activities for which it may be compensated related to the proposed qualifying project, including, but not limited to, project planning and development, designing, environmental analysis and mitigation, surveying, other activities concerning any part of the proposed qualifying project, and ascertaining the availability of financing for the proposed facility or facilities.
- (b) Establish the process and timing for the negotiation of the comprehensive agreement.
- (c) Contain such other provisions related to an aspect of the development or operation of a qualifying project which the department and the private entity deem appropriate.
- (9) (8) The department may enter into comprehensive publicprivate partnership agreements that include extended terms providing annual payments for performance based on the availability of service or the facility being open to traffic or based on the level of traffic using the facility. In addition to other provisions in this section, the following provisions shall apply:

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- (a) The annual payments under any such comprehensive agreement must shall be included in the department's tentative work program developed under s. 339.135 and the long-range transportation plan for the applicable metropolitan planning organization developed under s. 339.175. The department shall ensure that annual payments on multiyear comprehensive publicprivate partnership agreements are prioritized ahead of new capacity projects in the development and updating of the tentative work program.
- (b) The annual payments are subject to annual appropriation by the Legislature as provided in the General Appropriations Act in support of the first year of the tentative work program.
- (11) (10) Before Prior to entering into any comprehensive such agreement in which where funds are committed from the State Transportation Trust Fund, the project must be prioritized as follows:
- (a) The department, in coordination with the local metropolitan planning organization, shall prioritize projects included in the Strategic Intermodal System 10-year and longrange cost-feasible plans.
- (b) The department, in coordination with the local metropolitan planning organization or local government where there is no metropolitan planning organization, shall prioritize projects, for facilities not on the Strategic Intermodal System, included in the metropolitan planning organization cost-feasible transportation improvement plan and long-range transportation plan.
- (12) (11) Comprehensive Public-private partnership agreements under this section are shall be limited to a term not

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exceeding 50 years. Upon making written findings that a comprehensive an agreement under this section requires a term in excess of 50 years, the secretary of the department may authorize a term of up to 75 years for projects that are partially or completely funded from project user fees. Comprehensive agreements under this section may shall not have a term in excess of 75 years unless specifically approved by the Legislature. The department shall identify each new project under this section with a term exceeding 75 years in the transmittal letter that accompanies the submittal of the tentative work program to the Governor and the Legislature in accordance with s. 339.135.

Section 4. Paragraph (e) of subsection (7) and subsection (13) of section 337.11, Florida Statutes, are amended to read:

337.11 Contracting authority of department; bids; emergency repairs, supplemental agreements, and change orders; combined design and construction contracts; progress payments; records; requirements of vehicle registration.-

**(7)** 

- (e) For design-build contracts and phased design-build contracts, the department must receive at least three letters of interest in order to proceed with a request for proposals. The department shall request proposals from no fewer than three of the design-build firms submitting letters of interest. If a design-build firm withdraws from consideration after the department requests proposals, the department may continue if at least two proposals are received.
- (13) Any motor vehicle used in Each contract let by the department for the performance of road or bridge construction or



maintenance work on a department project must shall require all motor vehicles that the contractor operates or causes to be operated in this state to be registered in compliance with chapter 320.

Section 5. Paragraph (d) of subsection (1) of section 337.18, Florida Statutes, is amended to read:

337.18 Surety bonds for construction or maintenance contracts; requirement with respect to contract award; bond requirements; defaults; damage assessments.-

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(d) An action, except for an action for recovery of retainage, must be instituted by a claimant, whether in privity with the contractor or not, against the contractor or the surety on the payment bond or the payment provisions of a combined payment and performance bond within 365 days after the performance of the labor or completion of delivery of the materials or supplies. An action for recovery of retainage must be instituted against the contractor or the surety within 365 days after final acceptance of the contract work by the department. A claimant may not waive in advance his or her right to bring an action under the bond against the surety. In any action brought to enforce a claim against a payment bond under this section, the prevailing party is entitled to recover a reasonable fee for the services of his or her attorney for trial and appeal or for arbitration, in an amount to be determined by the court, which fee must be taxed as part of the prevailing party's costs, as allowed in equitable actions.

Section 6. Section 337.195, Florida Statutes, is amended to read:

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337.195 Limits on liability.-

- (1) In a civil action for the death of or injury to a person, or for damage to property, against the Department of Transportation or its agents, consultants, or contractors for work performed on a highway, road, street, bridge, or other transportation facility when the death, injury, or damage resulted from a motor vehicle crash within a construction zone in which the driver of one of the vehicles was under the influence of alcoholic beverages as set forth in s. 316.193, under the influence of any chemical substance as set forth in s. 877.111, or illegally under the influence of any substance controlled under chapter 893, excluding low-THC cannabis, to the extent that her or his normal faculties were impaired or that she or he operated a vehicle recklessly as defined in s. 316.192, it is presumed that the driver's operation of the vehicle was the sole proximate cause of her or his own death, injury, or damage. This presumption can be overcome if the gross negligence or intentional misconduct of the Department of Transportation, or of its agents, consultants, or contractors, was a proximate cause of the driver's death, injury, or damage.
  - (2) (a) For purposes of this section:
- 1. "Contract documents" has the same meaning as in the department's Standard Specifications for Road and Bridge Construction applicable under the contract between the department and the contractor.
- 2. "Contractor" means a person or an entity, at any contractual tier, including any member of a design-build team pursuant to s. 337.11, who constructs, maintains, or repairs a highway, road, street, bridge, or other transportation facility

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for the department in connection with a department project.

- 3. "Design engineer" means a person or an entity, including the design consultant of a design-build team, who contracts at any tier to prepare or provide engineering plans, including traffic control plans, for the construction or repair of a highway, road, street, bridge, or other department transportation facility for the department or in connection with a department project.
- 4. "Traffic control plans" means the maintenance of traffic plans designed by a professional engineer, or otherwise in accordance with the department's standard plans, and approved by the department.
- (b) A contractor is immune from liability for personal injury, property damage, or death arising from any of the following:
- 1. The performance of the construction, maintenance, or repair of the transportation facility, if, at the time the personal injury, property damage, or death occurred, the contractor was in compliance with the contract documents material to the personal injury, property damage, or death.
- 2. Acts or omissions of a third party that furnishes or contracts at any contractual level to furnish services or materials to the transportation facility, including any subcontractor; sub-subcontractor; laborer; materialman; owner, lessor, or driver of a motor vehicle, trailer, semitrailer, truck, heavy truck, truck tractor, or commercial motor vehicle, as those terms are defined in s. 320.01; or any person who performs services as an architect, a landscape architect, an interior designer, an engineer, or a surveyor and mapper.

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- 3. Acts or omissions of a third party who trespasses within the limits of the transportation facility or otherwise is not authorized to enter the area of the transportation facility in which the personal injury, property damage, or death occurred.
- 4. Acts or omissions of a third party who damages, modifies, moves, or removes any traffic control device, warning device, barrier, or other facility or device used for the public's safety and convenience who constructs, maintains, or repairs a highway, road, street, bridge, or other transportation facility for the Department of Transportation is not liable to a claimant for personal injury, property damage, or death arising from the performance of the construction, maintenance, or repair if, at the time of the personal injury, property damage, or death, the contractor was in compliance with contract documents material to the condition that was the proximate cause of the personal injury, property damage, or death.
- (c) (a) The limitations limitation on liability contained in this subsection do does not apply when the proximate cause of the personal injury, property damage, or death is a latent condition, defect, error, or omission that was created by the contractor and not a defect, error, or omission in the contract documents; or when the proximate cause of the personal injury, property damage, or death was the contractor's failure to perform, update, or comply with the maintenance of the traffic control plans safety plan as required by the contract documents.
- (d) (b) Nothing in This subsection may not shall be interpreted or construed as relieving the contractor of any obligation to provide the department of Transportation with written notice of any apparent error or omission in the contract



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- (e) (c) Nothing in This subsection may not shall be interpreted or construed to alter or affect any claim of the department of Transportation against such contractor.
- (f) (d) This subsection does not affect any claim of any entity against such contractor, which claim is associated with such entity's facilities on or in department of Transportation roads or other transportation facilities.
- (3) In all cases involving personal injury, property damage, or death, a design engineer is person or entity who contracts to prepare or provide engineering plans for the construction or repair of a highway, road, street, bridge, or other transportation facility for the Department of Transportation shall be presumed to have prepared such engineering plans using the degree of care and skill ordinarily exercised by other engineers in the field under similar conditions and in similar localities and with due regard for acceptable engineering standards and principles if the engineering plans conformed to the department's Department of Transportation's design standards material to the condition or defect that was the proximate cause of the personal injury, property damage, or death. This presumption can be overcome only upon a showing of the design engineer's person's or entity's gross negligence in the preparation of the engineering plans and may shall not be interpreted or construed to alter or affect any claim of the department of Transportation against such design engineer <del>person or entity</del>. The limitation on liability contained in this subsection does shall not apply to any hidden or undiscoverable condition created by the design engineer. This

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subsection does not affect any claim of any entity against such design engineer or engineering firm, which claim is associated with such entity's facilities on or in department of Transportation roads or other transportation facilities.

(4) In any civil action for death, injury, or damages against the Department of Transportation or its agents, consultants, engineers, or contractors for work performed on a highway, road, street, bridge, or other transportation facility, if the department, its agents, consultants, engineers, or contractors are immune from liability pursuant to this section or are not parties to the litigation, they may not be named on the jury verdict form or be found to be at fault or responsible for the injury, death, or damage that gave rise to the damages.

Section 7. Subsection (2) of section 337.401, Florida Statutes, is amended to read:

337.401 Use of right-of-way for utilities subject to regulation; permit; fees.-

(2) The authority may grant to any person who is a resident of this state, or to any corporation that which is organized under the laws of this state or licensed to do business within this state, the use of a right-of-way for the utility in accordance with such rules or regulations as the authority may adopt. A utility may not be installed, located, or relocated unless authorized by a written permit issued by the authority. However, for public roads or publicly owned rail corridors under the jurisdiction of the department, a utility relocation schedule and relocation agreement may be executed in lieu of a written permit. The permit or relocation agreement must require the utility owner <del>permitholder</del> to be responsible for any damage

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resulting from the work performed under issuance of such permit or relocation agreement. The relocation agreement must contain a reasonable utility relocation schedule to expedite the completion of the department's construction or maintenance project and specify a reasonable liquidated damage amount for each day the work remains incomplete beyond the completion date specified in the permit or relocation agreement. The authority may initiate injunctive proceedings as provided in s. 120.69 to enforce provisions of this subsection or any rule or order issued or entered into pursuant thereto. A permit application required under this subsection by a county or municipality having jurisdiction and control of the right-of-way of any public road must be processed and acted upon in accordance with the timeframes provided in subparagraphs (7)(d)7., 8., and 9.

Section 8. Subsections (1) and (3) of section 337.403, Florida Statutes, are amended to read:

337.403 Interference caused by utility; expenses.-

(1) If a utility that is placed upon, under, over, or within the right-of-way limits of any public road or publicly owned rail corridor is found by the authority to be unreasonably interfering in any way with the convenient, safe, or continuous use, or the maintenance, improvement, extension, or expansion, of such public road or publicly owned rail corridor, the utility owner shall, upon 30 days' written notice to the utility or its agent by the authority, provide to the authority a reasonable utility relocation schedule to expedite the completion of the authority's construction or maintenance project identified in the notice, and initiate the work necessary to alleviate the interference within 60 days after receipt of the written notice

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from the authority at its own expense except as provided in paragraphs (a)-(j). The notice must specify a reasonable liquidated damage amount for each day the work remains incomplete if not The work must be completed within such reasonable time as stated in the notice or such time as agreed to by the authority and the utility owner.

- (a) If the relocation of utility facilities, as referred to in s. 111 of the Federal-Aid Highway Act of 1956, Pub. L. No. 84-627, is necessitated by the construction of a project on the federal-aid interstate system, including extensions thereof within urban areas, and the cost of the project is eligible and approved for reimbursement by the Federal Government to the extent of 90 percent or more under the Federal-Aid Highway Act, or any amendment thereof, then in that event the utility owning or operating such facilities shall perform any necessary work upon notice from the department, and the state shall pay the entire expense properly attributable to such work after deducting therefrom any increase in the value of a new facility and any salvage value derived from an old facility.
- (b) When a joint agreement between the department and the utility is executed for utility work to be accomplished as part of a contract for construction of a transportation facility, the department may participate in those utility work costs that exceed the department's official estimate of the cost of the work by more than 10 percent. The amount of such participation is limited to the difference between the official estimate of all the work in the joint agreement plus 10 percent and the amount awarded for this work in the construction contract for such work. The department may not participate in any utility

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work costs that occur as a result of changes or additions during the course of the contract.

- (c) When an agreement between the department and utility is executed for utility work to be accomplished in advance of a contract for construction of a transportation facility, the department may participate in the cost of clearing and grubbing necessary to perform such work.
- (d) If the utility facility was initially installed to exclusively serve the authority or its tenants, or both, the authority shall bear the costs of the utility work. However, the authority is not responsible for the cost of utility work related to any subsequent additions to that facility for the purpose of serving others. For a county or municipality, if such utility facility was installed in the right-of-way as a means to serve a county or municipal facility on a parcel of property adjacent to the right-of-way and if the intended use of the county or municipal facility is for a use other than transportation purposes, the obligation of the county or municipality to bear the costs of the utility work shall extend only to utility work on the parcel of property on which the facility of the county or municipality originally served by the utility facility is located.
- (e) If, under an agreement between a utility and the authority entered into after July 1, 2009, the utility conveys, subordinates, or relinquishes a compensable property right to the authority for the purpose of accommodating the acquisition or use of the right-of-way by the authority, without the agreement expressly addressing future responsibility for the cost of necessary utility work, the authority shall bear the

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cost of removal or relocation. This paragraph does not impair or restrict, and may not be used to interpret, the terms of any such agreement entered into before July 1, 2009.

- (f) If the utility is an electric facility being relocated underground in order to enhance vehicular, bicycle, and pedestrian safety and in which ownership of the electric facility to be placed underground has been transferred from a private to a public utility within the past 5 years, the department shall incur all costs of the necessary utility work.
- (q) An authority may bear the costs of utility work required to eliminate an unreasonable interference when the utility is not able to establish that it has a compensable property right in the particular property where the utility is located if:
- 1. The utility was physically located on the particular property before the authority acquired rights in the property;
- 2. The utility demonstrates that it has a compensable property right in adjacent properties along the alignment of the utility or, after due diligence, certifies that the utility does not have evidence to prove or disprove that it has a compensable property right in the particular property where the utility is located; and
- 3. The information available to the authority does not establish the relative priorities of the authority's and the utility's interests in the particular property.
- (h) If a municipally owned utility or county-owned utility is located in a rural area of opportunity, as defined in s. 288.0656(2), and the department determines that the utility is unable, and will not be able within the next 10 years, to pay

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for the cost of utility work necessitated by a department project on the State Highway System, the department may pay, in whole or in part, the cost of such utility work performed by the department or its contractor.

- (i) If the relocation of utility facilities is necessitated by the construction of a commuter rail service project or an intercity passenger rail service project and the cost of the project is eligible and approved for reimbursement by the Federal Government, then in that event the utility owning or operating such facilities located by permit on a departmentowned rail corridor shall perform any necessary utility relocation work upon notice from the department, and the department shall pay the expense properly attributable to such utility relocation work in the same proportion as federal funds are expended on the commuter rail service project or an intercity passenger rail service project after deducting therefrom any increase in the value of a new facility and any salvage value derived from an old facility. In no event shall the state be required to use state dollars for such utility relocation work. This paragraph does not apply to any phase of the Central Florida Commuter Rail project, known as SunRail.
- (j) If a utility is lawfully located within an existing and valid utility easement granted by recorded plat, regardless of whether such land was subsequently acquired by the authority by dedication, transfer of fee, or otherwise, the authority must bear the cost of the utility work required to eliminate an unreasonable interference. The authority shall pay the entire expense properly attributable to such work after deducting any increase in the value of a new facility and any salvage value



derived from an old facility.

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(3) Whenever a notice from the authority requires such utility work and the owner thereof fails to perform the work at his or her own expense within the time stated in the notice or such other time as agreed to by the authority and the utility owner, the authority shall proceed to cause the utility work to be performed. The utility shall pay to the authority reasonable costs resulting from the utility's failure or refusal to timely perform the work, including payment of any liquidated damages assessed by the authority The expense thereby incurred shall be paid out of any money available therefor, and such expense shall, except as provided in subsection (1), be charged against the owner and levied and collected and paid into the fund from which the expense of such relocation was paid.

Section 9. Section 339.2820, Florida Statutes, is created to read:

## 339.2820 Local agency program.-

- (1) There is created within the department a local agency program for the purpose of providing assistance to subrecipient agencies, which include counties, municipalities, intergovernmental agencies, and other eligible governmental entities, to develop, design, and construct transportation facilities using federal funds allocated to the department from federal agencies which are suballocated to local agencies. The department shall update the project cost estimate in the year the project is granted to the local agency and include a contingency amount as part of the project cost estimate.
- (2) The department is authorized to oversee projects funded by the Federal Highway Administration.

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(3) Local agencies shall prioritize budgeting local projects through their respective M.P.O.'s or governing boards so that those organizations or boards may receive reimbursement for the services they provide to the public which are in compliance with applicable federal laws, rules, and regulations. (4) Federal-aid highway funds are available only to local agencies that are certified by the department based on the agencies' qualifications, experience, and ability to comply with federal requirements, and their ability to undertake and satisfactorily complete the work. (5) Local agencies shall include in their contracts to develop, design, or construct transportation facilities the department's Division I General Requirements and Covenants for local agencies as well as a contingency amount to cover costs incurred due to unforeseen conditions. Section 10. Subsection (3) of section 339.2825, Florida Statutes, is amended to read: 339.2825 Approval of contractor-financed projects. (3) This section does not apply to a comprehensive publicprivate partnership agreement authorized in s. 334.30(2)(a). Section 11. This act shall take effect July 1, 2024. ======== T I T L E A M E N D M E N T ========= And the title is amended as follows: Delete everything before the enacting clause and insert: A bill to be entitled An act relating to transportation; amending s. 206.46,

F.S.; prohibiting the Department of Transportation

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from annually committing more than a certain percentage of revenues derived from state fuel taxes and motor vehicle license-related fees to public transit projects; providing exceptions; amending s. 288.9606, F.S.; conforming provisions to changes made by the act; making technical changes; amending s. 334.30, F.S.; authorizing the department to enter into comprehensive agreements with private entities or the consortia thereof for the building, operation, ownership, or financing of transportation facilities; conforming provisions to changes made by the act; replacing the term "public-private partnership agreement" with the term "comprehensive agreement"; requiring a private entity to provide an independent traffic and revenue study prepared by a certain expert; providing a requirement for such study; revising the timeframe within which the department must publish a certain notice; authorizing the department to enter into an interim agreement with a private entity regarding a qualifying project; providing that an interim agreement does not obligate the department to enter into a comprehensive agreement and is not required under certain circumstances; providing requirements for an interim agreement; authorizing the secretary of the department to authorize comprehensive agreements for a term of up to 75 years for certain projects; making technical changes; amending s. 337.11, F.S.; requiring the department to receive three letters of interest before

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proceeding with requests for proposals for certain contracts; requiring the department to pay interest at a certain rate to contractors under certain circumstances; making technical changes; amending s. 337.18, F.S.; revising the timeframe for certain actions against the contractor or the surety; specifying a timeframe for when an action for recovery of retainage must be instituted; amending s. 337.195, F.S.; revising a presumption regarding the proximate cause of death, injury, or damage in a civil suit against the department; defining terms; providing for immunity for contractors under certain circumstances; conforming provisions related to certain limitations on liability relating to traffic control plans; making technical changes; revising a presumption regarding a design engineer's degree of care and skill; deleting immunity for certain persons and entities; amending s. 337.401, F.S.; requiring that certain permits and relocation agreements require the utility owner to be responsible for certain damage; requiring that the relocation agreement contain a utility relocation schedule and specify a liquidated damage amount for each day work remains incomplete beyond a certain date; amending s. 337.403, F.S.; requiring a utility owner to provide to the authority a reasonable utility relocation schedule to expedite completion of the authority's construction or maintenance project identified in a specified notice and initiate necessary work within a specified timeframe; requiring

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that the notice the authority gives the utility for unreasonable interference on a public road or publicly owned rail corridor specify a certain liquidated damage amount for each day that work remains incomplete; requiring the utility to pay certain costs to the authority for untimely performance of the work; amending s. 339.2820, F.S.; creating within the department a local agency program for a specified purpose; requiring the department to update certain project cost estimates at a specified time and include a contingency amount as part of the project cost estimate; authorizing the department to oversee certain projects; requiring local agencies to prioritize budgeting certain local projects through their respective M.P.O.'s or governing boards for a specified purpose; specifying that certain funds are available only to local agencies that are certified by the department; requiring local agencies to include in certain contracts a specified document and a contingency amount for costs incurred due to unforeseen conditions; amending s. 339.2825, F.S.; conforming provisions to changes made by the act; providing an effective date.

	LEGISLATIVE ACTION	
Senate	•	House
Comm: RCS	•	
01/18/2024	•	
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The Committee on Transportation (Hooper) recommended the following:

## Senate Amendment to Amendment (703922)

3 Delete lines 400 - 446

and insert:

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- (b) A contractor is not liable for personal injury, property damage, or death arising from any of the following:
- 1. The performance of the construction, maintenance, or repair of the transportation facility, if, at the time the personal injury, property damage, or death occurred, the contractor was in compliance with the contract documents

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material to the personal injury, property damage, or death.

- 2. Acts or omissions of a third party that furnishes or contracts at any contractual level to furnish services or materials to the transportation facility, including any subcontractor; sub-subcontractor; laborer; materialman; owner, lessor, or driver of a motor vehicle, trailer, semitrailer, truck, heavy truck, truck tractor, or commercial motor vehicle, as those terms are defined in s. 320.01; or any person who performs services as an architect, a landscape architect, an interior designer, an engineer, or a surveyor and mapper.
- 3. Acts or omissions of a third party who trespasses within the limits of the transportation facility or otherwise is not authorized to enter the area of the transportation facility in which the personal injury, property damage, or death occurred.
- 4. Acts or omissions of a third party who damages, modifies, moves, or removes any traffic control device, warning device, barrier, or other facility or device used for the public's safety and convenience who constructs, maintains, or repairs a highway, road, street, bridge, or other transportation facility for the Department of Transportation is not liable to a claimant for personal injury, property damage, or death arising from the performance of the construction, maintenance, or repair if, at the time of the personal injury, property damage, or death, the contractor was in compliance with contract documents material to the condition that was the proximate cause of the personal injury, property damage, or death.
- (c) <del>(a)</del> The limitations <del>limitation</del> on liability contained in this subsection do does not apply when the proximate cause of the personal injury, property damage, or death is a latent

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condition, defect, error, or omission that was created by the contractor and not a defect, error, or omission in the contract documents; or when the proximate cause of the personal injury, property damage, or death was the contractor's failure to perform, update, or comply with the maintenance of the traffic control plans safety plan as required by the contract documents.

(d) (b) Nothing in This subsection may not shall be interpreted or construed as relieving the contractor of any obligation to provide the department of Transportation with written notice of any apparent error or omission in the contract documents, or as relieving the contractor of his or her contract responsibility to manage the work of others performing under the contract.

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By Senator Hooper

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A bill to be entitled An act relating to the Department of Transportation; amending s. 206.46, F.S.; prohibiting the department from annually committing more than a certain percentage of revenues derived from state fuel taxes and motor vehicle license-related fees to public transit projects; providing exceptions; amending s. 334.30, F.S.; conforming provisions to changes made by the act; replacing the term "public-private partnership agreement" with the term "comprehensive agreement"; requiring a private entity to provide an independent traffic and revenue study prepared by a certain expert; providing a requirement for such study; revising the timeframe within which the department must publish a certain notice; authorizing the department to enter into an interim agreement with a private entity regarding a qualifying project; providing that an interim agreement does not obligate the department to enter into a comprehensive agreement and is not required under certain circumstances; providing requirements for an interim agreement; authorizing the secretary of the department to authorize comprehensive agreements for a term of up to 75 years under certain circumstances; amending s. 337.11, F.S.; requiring the department to pay interest at a certain rate to contractors under certain circumstances; making technical changes; amending s. 337.18, F.S.; revising the timeframe for certain actions against the contractor or the surety bond

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30 payment; specifying a timeframe for when an action for 31 recovery of retainage must be instituted; amending s. 32 337.195, F.S.; defining terms; revising a presumption 33 regarding the proximate cause of death, injury, or 34 damage in a civil suit against the department; 35 providing for immunity for contractors under certain 36 circumstances; revising provisions related to a 37 certain limitation on liability relating to traffic 38 control plans; making technical changes; revising a 39 presumption regarding a design engineer's degree of 40 care and skill; deleting immunity for certain persons and entities; amending s. 339.175, F.S.; prohibiting 41 additional metropolitan planning organizations from 42 4.3 being designated in this state after a specified date; providing an exception; creating s. 339.2820, F.S.; 45 creating within the department a local agency program 46 for a specified purpose; specifying that the 47 department is responsible for oversight of certain 48 projects; requiring local agencies to prioritize and 49 fund certain local projects; specifying that certain 50 funds are available to local agencies under certain 51 conditions; requiring local agencies to include 52 specified items in certain contracts; providing an 53 effective date. 54 Be It Enacted by the Legislature of the State of Florida: 56 57 Section 1. Subsection (6) is added to section 206.46, Florida Statutes, to read:

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206.46 State Transportation Trust Fund.-

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- (6) The department may not annually commit more than 20 percent of the revenues derived from state fuel taxes and motor vehicle license-related fees deposited into the State Transportation Trust Fund to public transit projects, in accordance with chapter 341, with the exception of all of the following public transit projects:
- (a) A public transit project that uses revenues derived from state fuel taxes and motor vehicle license-related fees to match funds made available by the Federal Government.
- (b) A public transit project included in the transportation improvement program adopted pursuant to s. 339.175(8) and approved by a supermajority vote of the board of county commissioners where the project is located.

Section 2. Present subsections (8) through (13) of section 334.30, Florida Statutes, are redesignated as subsections (9) through (14), respectively, a new subsection (8) is added to that section, and subsections (1), (2), and (6) and present subsections (8), (10), and (11) of that section are amended, to read:

334.30 Public-private transportation facilities.—The Legislature finds and declares that there is a public need for the rapid construction of safe and efficient transportation facilities for the purpose of traveling within the state, and that it is in the public's interest to provide for the construction of additional safe, convenient, and economical transportation facilities.

(1) The department may receive or solicit proposals and, with legislative approval as evidenced by approval of the

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project in the department's work program, enter into comprehensive agreements with private entities, or consortia 90 thereof, for the building, operation, ownership, or financing of transportation facilities. The department may advance projects programmed in the adopted 5-year work program or projects 93 increasing transportation capacity and greater than \$500 million in the 10-year Strategic Intermodal Plan using funds provided by public-private partnerships or private entities to be reimbursed 96 from department funds for the project as programmed in the 97 adopted work program. The department shall by rule establish an application fee for the submission of unsolicited proposals under this section. The fee must be sufficient to pay the costs of evaluating the proposals. The department may engage the 100 101 services of private consultants to assist in the evaluation. 102 Before approval, the department must determine that the proposed 103 project: 104

(a) Is in the public's best interest;

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- (b) Would not require state funds to be used unless the project is on the State Highway System;
- (c) Would have adequate safeguards in place to ensure that no additional costs or service disruptions would be realized by the traveling public and residents of the state in the event of default or cancellation of the comprehensive agreement by the department;
- (d) Would have adequate safeguards in place to ensure that the department or the private entity has the opportunity to add capacity to the proposed project and other transportation facilities serving similar origins and destinations; and
  - (e) Would be owned by the department upon completion or

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termination of the comprehensive agreement.

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The department shall ensure that all reasonable costs to the state, related to transportation facilities that are not part of the State Highway System, are borne by the private entity. The department shall also ensure that all reasonable costs to the state and substantially affected local governments and utilities, related to the private transportation facility, are borne by the private entity for transportation facilities that are owned by private entities. For projects on the State Highway System, the department may use state resources to participate in funding and financing the project as provided for under the department's enabling legislation. Because the Legislature recognizes that private entities or consortia thereof would perform a governmental or public purpose or function when they enter into comprehensive agreements with the department to design, build, operate, own, or finance transportation facilities, the transportation facilities, including leasehold interests thereof, are exempt from ad valorem taxes as provided in chapter 196 to the extent property is owned by the state or other government entity, and from intangible taxes as provided in chapter 199 and special assessments of the state, any city, town, county, special district, political subdivision of the state, or any other governmental entity. The private entities or consortia thereof are exempt from tax imposed by chapter 201 on all documents or obligations to pay money which arise out of the comprehensive agreements to design, build, operate, own, lease, or finance transportation facilities. Any private entities or consortia thereof must pay any applicable corporate taxes as

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provided in chapter 220, and reemployment assistance taxes as provided in chapter 443, and sales and use tax as provided in chapter 212 shall be applicable. The private entities or consortia thereof must also register and collect the tax imposed by chapter 212 on all their direct sales and leases that are subject to tax under chapter 212. The comprehensive agreement between the private entity or consortia thereof and the department establishing a transportation facility under this chapter constitutes documentation sufficient to claim any exemption under this section.

- (2) <u>Comprehensive</u> agreements entered into pursuant to this section may authorize the private entity to impose tolls or fares for the use of the facility. The following provisions <u>shall</u> apply to such agreements:
- (a) With the exception of the Florida Turnpike System, the department may lease existing toll facilities through public-private partnerships. The comprehensive public-private partnership agreement must ensure that the transportation facility is properly operated, maintained, and renewed in accordance with department standards.
- (b) The department may develop new toll facilities or increase capacity on existing toll facilities through public-private partnerships. The <u>comprehensive public-private</u> partnership agreement must ensure that the toll facility is properly operated, maintained, and renewed in accordance with department standards.
- (c) Any toll revenues shall be regulated by the department pursuant to s. 338.165(3). The regulations governing the future increase of toll or fare revenues shall be included in the

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comprehensive public-private partnership agreement.

- (d) The department shall provide the analysis required in subparagraph (6)(e)2. to the Legislative Budget Commission created pursuant to s. 11.90 for review and approval prior to awarding a contract on a lease of an existing toll facility.
- (e) The department shall include provisions in the <a href="mailto:comprehensive">comprehensive</a> public-private partnership agreement which that ensure a negotiated portion of revenues from tolled or fare generating projects are returned to the department over the life of the <a href="mailto:comprehensive">comprehensive</a> public-private partnership agreement. In the case of a lease of an existing toll facility, the department shall receive a portion of funds upon closing on the <a href="mailto:comprehensive agreement">comprehensive agreement</a> agreements and shall also include provisions in the <a href="mailto:comprehensive">comprehensive</a> agreement to receive payment of a portion of excess revenues over the life of the public-private partnership.
- (f) The private entity shall provide an <u>independent</u> investment grade traffic and revenue study prepared by <u>a</u> an <u>internationally recognized</u> traffic and revenue expert <u>as part of the private entity proposal</u>. The study must be that is accepted by the national bond rating agencies <u>before closing on the financing that supports the comprehensive agreement for the public-private partnership project</u>. The private entity shall also provide a finance plan that identifies the project cost, revenues by source, financing, major assumptions, internal rate of return on private investments, and whether any government funds are assumed to deliver a cost-feasible project, and a total cash flow analysis beginning with implementation of the project and extending for the term of the comprehensive

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204 agreement.

- (6) The procurement of public-private partnerships by the department shall follow the provisions of this section. Sections 337.025, 337.11, 337.14, 337.141, 337.145, 337.175, 337.18, 337.185, 337.19, 337.221, and 337.251 shall not apply to procurements under this section unless a provision is included in the procurement documents. The department shall ensure that generally accepted business practices for exemptions provided by this subsection are part of the procurement process or are included in the <a href="comprehensive">comprehensive</a> public-private partnership agreement.
- (a) The department may request proposals from private entities for public-private transportation projects or, if the department receives an unsolicited proposal, the department shall publish a notice in the Florida Administrative Register and a newspaper of general circulation at least once a week for 2 weeks stating that the department has received the proposal and will accept, for between 30 and 120 days after the initial date of publication as determined by the department based on the complexity of the project, other proposals for the same project purpose. A copy of the notice must be mailed to each local government in the affected area.
- (b) Public-private partnerships shall be qualified by the department as part of the procurement process as outlined in the procurement documents, provided such process ensures that the private firm meets at least the minimum department standards for qualification in department rule for professional engineering services and road and bridge contracting prior to submitting a proposal under the procurement.

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(c) The department shall ensure that procurement documents include provisions for performance of the private entity and payment of subcontractors, including, but not limited to, surety bonds, letters of credit, parent company guarantees, and lender and equity partner guarantees. The department shall balance the structure of the security package for the public-private partnership that ensures performance and payment of subcontractors with the cost of the security to ensure the most efficient pricing.

- (d) After the public notification period has expired, the department shall rank the proposals in order of preference. In ranking the proposals, the department may consider factors that include, but are not limited to, professional qualifications, general business terms, innovative engineering or cost-reduction terms, finance plans, and the need for state funds to deliver the project. If the department is not satisfied with the results of the negotiations, the department may, at its sole discretion, terminate negotiations with the proposer. If these negotiations are unsuccessful, the department may go to the second-ranked and lower-ranked firms, in order, using this same procedure. If only one proposal is received, the department may negotiate in good faith and, if the department is not satisfied with the results of the negotiations, the department may, at its sole discretion, terminate negotiations with the proposer. Notwithstanding this subsection, the department may, at its discretion, reject all proposals at any point in the process up to completion of a contract with the proposer.
- (e) The department shall provide an independent analysis of the proposed public-private partnership that demonstrates the

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262 cost-effectiveness and overall public benefit at the following
263 times:

- 1. Prior to moving forward with the procurement; and
- 2. If the procurement moves forward, prior to awarding the contract.
- (8) Before or in connection with the negotiation of a comprehensive agreement, the department may enter into an interim agreement with the private entity proposing the development or operation of a qualifying project. An interim agreement does not obligate the department to enter into a comprehensive agreement. The interim agreement is discretionary with the parties and is not required on a project for which the parties may proceed directly to a comprehensive agreement without the need for an interim agreement. An interim agreement must be limited to any of the following provisions that:
- (a) Authorize the private entity to commence activities for which it may be compensated related to the proposed qualifying project, including, but not limited to, project planning and development, designing, environmental analysis and mitigation, surveying, other activities concerning any part of the proposed qualifying project, and ascertaining the availability of financing for the proposed facility or facilities.
- $\underline{\mbox{(b)}}$  Establish the process and timing for the negotiation of the comprehensive agreement.
- (c) Contain such other provisions related to an aspect of the development or operation of a qualifying project which the department and the private entity deem appropriate.
- (9) (8) The department may enter into comprehensive publicprivate partnership agreements that include extended terms

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providing annual payments for performance based on the availability of service or the facility being open to traffic or based on the level of traffic using the facility. In addition to other provisions in this section, the following provisions shall apply:

- (a) The annual payments under <u>any</u> such <u>comprehensive</u> agreement <u>must</u> <u>shall</u> be included in the department's tentative work program developed under s. 339.135 and the long-range transportation plan for the applicable metropolitan planning organization developed under s. 339.175. The department shall ensure that annual payments on multiyear <u>comprehensive</u> <u>public-private partnership</u> agreements are prioritized ahead of new capacity projects in the development and updating of the tentative work program.
- (b) The annual payments are subject to annual appropriation by the Legislature as provided in the General Appropriations Act in support of the first year of the tentative work program.
- (11) (10) Before Prior to entering into any comprehensive such agreement in which where funds are committed from the State Transportation Trust Fund, the project must be prioritized as follows:
- (a) The department, in coordination with the local metropolitan planning organization, shall prioritize projects included in the Strategic Intermodal System 10-year and long-range cost-feasible plans.
- (b) The department, in coordination with the local metropolitan planning organization or local government where there is no metropolitan planning organization, shall prioritize projects, for facilities not on the Strategic Intermodal System,

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included in the metropolitan planning organization cost-feasible transportation improvement plan and long-range transportation plan.

(12) (11) Comprehensive Public-private partnership agreements under this section are shall be limited to a term not exceeding 50 years. Upon making written findings that a comprehensive an agreement under this section requires a term in excess of 50 years, the secretary of the department may authorize a term of up to 75 years for projects that are partially or completely funded from project user fees.

Comprehensive agreements under this section may shall not have a term in excess of 75 years unless specifically approved by the Legislature. The department shall identify each new project under this section with a term exceeding 75 years in the transmittal letter that accompanies the submittal of the tentative work program to the Governor and the Legislature in accordance with s. 339.135.

Section 3. Subsections (12) and (13) of section 337.11, Florida Statutes, are amended to read:

337.11 Contracting authority of department; bids; emergency repairs, supplemental agreements, and change orders; combined design and construction contracts; progress payments; records; requirements of vehicle registration.—

(12) (a) Notwithstanding any other provision of law to the contrary, the department has unilateral authority to pay the contractor the sums the department determines to be due to the contractor for work performed on a project. This unilateral authority to pay by the department does not preclude or limit the rights of the department and the contractor to negotiate and

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agree to the amounts to be paid to the contractor. By acceptance of any such unilateral payment, the contractor does not waive any rights the contractor may have against the department for payment of any additional sums the contractor claims are due for

- the work.

  (b) The department shall pay interest at the rate set forth
  in s. 55.03 to the contractor on any unpaid amounts that remain
  75 days after the completion of the added work or the
- (13) Any motor vehicle used in Each contract let by the department for the performance of road or bridge construction or maintenance work on a department project must shall require all motor vehicles that the contractor operates or causes to be operated in this state to be registered in compliance with chapter 320.

Section 4. Paragraph (d) of subsection (1) of section 337.18, Florida Statutes, is amended to read:

337.18 Surety bonds for construction or maintenance contracts; requirement with respect to contract award; bond requirements; defaults; damage assessments.—

(1)

elimination of a project delay.

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(d) An action, except for an action for recovery of retainage, must be instituted by a claimant, whether in privity with the contractor or not, against the contractor or the surety on the payment bond or the payment provisions of a combined payment and performance bond within 365 days after the performance of the labor or completion of delivery of the materials or supplies. An action for recovery of retainage must be instituted against the contractor or the surety within 365

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21-00259A-24 2024266 378 days after final acceptance of the contract work by the 379 department. A claimant may not waive in advance his or her right 380 to bring an action under the bond against the surety. In any action brought to enforce a claim against a payment bond under 382 this section, the prevailing party is entitled to recover a reasonable fee for the services of his or her attorney for trial 383 384 and appeal or for arbitration, in an amount to be determined by 385 the court, which fee must be taxed as part of the prevailing 386 party's costs, as allowed in equitable actions. 387 Section 5. Section 337.195, Florida Statutes, is amended to 388 read: 389 337.195 Limits on liability.-390 (1) As used in this section, the term: 391 (a) "Contract documents" has the same meaning as in the 392 department's Standard Specifications for Road and Bridge Construction applicable under the contract between the 393 394 department and the contractor. 395 (b) "Contractor" means a person, including any member of a 396 design-build team, who, pursuant to s. 337.11, constructs, 397 maintains, or repairs a highway, road, street, bridge, or other 398 transportation facility for the department or in connection with 399 a department project. 400 (c) "Design engineer" means a person, including the design 401 consultant of a design-build team, who contracts to prepare or provide engineering plans, including traffic control plans, for 402 the construction or repair of a highway, road, street, bridge, 403 404 or other department transportation facility for the department 405 or in connection with a department project.

(d) "Traffic control plans" means the maintenance of

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traffic plans designed by a professional engineer, or otherwise in accordance with the department's maintenance of traffic standards, and approved by the department.

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(2) In a civil action for the death of or injury to a person, or for damage to property, against the department of Transportation or its agents, consultants, or contractors for work performed on a highway, road, street, bridge, or other transportation facility when the death, injury, or damage resulted from a motor vehicle crash within a construction zone in which the driver of one of the vehicles was under the influence of alcoholic beverages as set forth in s.  $316.193;_{7}$ under the influence of any chemical substance as set forth in s. 877.111; under the influence of marijuana authorized in s. 381.986, not including low-THC cannabis; or illegally under the influence of any substance controlled under chapter 893 to the extent that her or his normal faculties were impaired or that she or he operated a vehicle recklessly as defined in s. 316.192, it is presumed that the driver's operation of the vehicle was the sole proximate cause of her or his own death, injury, or damage. This presumption can be overcome if the gross negligence or intentional misconduct of the department  $\frac{1}{2}$ Transportation, or of its agents, consultants, or contractors, was a proximate cause of the driver's death, injury, or damage.

(3) (a) (2) A contractor is immune from liability for personal injury, property damage, or death arising from any of the following:

1. The performance of the construction, maintenance, or repair of the transportation facility, if, at the time the personal injury, property damage, or death occurred, the

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contractor was in compliance with the traffic control plan

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437 material to the personal injury, property damage, or death. 438 2. Acts or omissions of a third party that furnishes or 439 contracts to furnish services or materials to the transportation facility, including any subcontractor; sub-subcontractor; 440 laborer; materialman; owner, lessor, or driver of a motor 441 442 vehicle, trailer, semitrailer, truck, heavy truck, truck tractor, or commercial motor vehicle, as those terms are defined 444 in s. 320.01(1), (4), (5), (9), (10), (11), and (25), 445 respectively; or any person who performs services as an 446 architect, a landscape architect, an interior designer, an 447 engineer, or a surveyor and mapper. 3. Acts or omissions of a third party who trespasses within 448 449 the limits of the transportation facility or otherwise is not 450 authorized to enter the area of the transportation facility in 451 which the personal injury, property damage, or death occurred. 452 4. Acts or omissions of a third party who damages, 453 modifies, moves, or removes any traffic control device, warning 454 device, barrier, or other facility or device used for the 455 public's safety and convenience who constructs, maintains, or repairs a highway, road, street, bridge, or other transportation 456 457 facility for the Department of Transportation is not liable to a 458 claimant for personal injury, property damage, or death arising 459 from the performance of the construction, maintenance, or repair 460 if, at the time of the personal injury, property damage, or 461 death, the contractor was in compliance with contract documents 462 material to the condition that was the proximate cause of the 463 personal injury, property damage, or death.

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(b) (a) The limitations  $\frac{1}{1}$  The limitation on liability contained in

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this subsection  $\underline{do}$  does not apply when the proximate cause of the personal injury, property damage, or death is a latent condition, defect, error, or omission that was created by the contractor and not a defect, error, or omission in the  $\underline{traffic}$   $\underline{control\ plans}$   $\underline{contract\ documents}$ ; or when the proximate cause of the personal injury, property damage, or death was the  $\underline{contractor's\ failure\ to\ perform,\ update,\ or\ comply\ with\ the}$  maintenance of the  $\underline{traffic}$   $\underline{control\ plans}$   $\underline{safety\ plan}$  as required by the  $\underline{contract\ documents}$ .

- $\underline{\text{(c)}}$  (b) Nothing in This subsection  $\underline{\text{may not}}$  shall be interpreted or construed as relieving the contractor of any obligation to provide the department of Transportation with written notice of any apparent error or omission in the contract documents.
- $\underline{(d)}$  (c) Nothing in This subsection may not shall be interpreted or construed to alter or affect any claim of the department of Transportation against such contractor.
- $\underline{\text{(e) (d)}} \text{ This subsection does not affect any claim of any} \\ \text{entity against such contractor, which claim is associated with such entity's facilities on or in department of Transportation roads or other transportation facilities.}$
- (4)(3) In all cases involving personal injury, property damage, or death, a design engineer is person or entity who contracts to prepare or provide engineering plans for the construction or repair of a highway, road, street, bridge, or other transportation facility for the Department of Transportation shall be presumed to have prepared such engineering plans using the degree of care and skill ordinarily exercised by other engineers in the field under similar

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21-00259A-24 2024266 494 conditions and in similar localities and with due regard for 495 acceptable engineering standards and principles if the 496 engineering plans conformed to the department's Department of 497 Transportation's design standards material to the condition or 498 defect that was the proximate cause of the personal injury, 499 property damage, or death. This presumption can be overcome only 500 upon a showing of the design engineer's person's or entity's 501 gross negligence in the preparation of the engineering plans and 502 may shall not be interpreted or construed to alter or affect any 503 claim of the department of Transportation against such design 504 engineer person or entity. The limitation on liability contained 505 in this subsection does shall not apply to any hidden or undiscoverable condition created by the design engineer. This 506 subsection does not affect any claim of any entity against such 507 design engineer or engineering firm, which claim is associated 509 with such entity's facilities on or in department of Transportation roads or other transportation facilities. 510 511 (4) In any civil action for death, injury, or damages 512 against the Department of Transportation or its agents, 513 consultants, engineers, or contractors for work performed on a highway, road, street, bridge, or other transportation facility, 514 if the department, its agents, consultants, engineers, or 516 contractors are immune from liability pursuant to this section 517 or are not parties to the litigation, they may not be named on 518 the jury verdict form or be found to be at fault or responsible 519 for the injury, death, or damage that gave rise to the damages. 520 Section 6. Paragraph (a) of subsection (2) of section 521 339.175, Florida Statutes, is amended to read: 522 339.175 Metropolitan planning organization.-

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21-00259A-24 2024266

(2) DESIGNATION.-

- (a)1. An M.P.O. shall be designated for each urbanized area of the state; however, this does not require that an individual M.P.O. be designated for each such area. Such designation shall be accomplished by agreement between the Governor and units of general-purpose local government representing at least 75 percent of the population of the urbanized area; however, the unit of general-purpose local government that represents the central city or cities within the M.P.O. jurisdiction, as defined by the United States Bureau of the Census, must be a party to such agreement.
- 2. To the extent possible, only one M.P.O. shall be designated for each urbanized area or group of contiguous urbanized areas. More than one M.P.O. may be designated within an existing urbanized area only if the Governor and the existing M.P.O. determine that the size and complexity of the existing urbanized area makes the designation of more than one M.P.O. for the area appropriate, in which case each M.P.O. designated for the area must:
- a. Consult with every other M.P.O. designated for the urbanized area and the state to coordinate plans and transportation improvement programs.
- b. Ensure, to the maximum extent practicable, the consistency of data used in the planning process, including data used in forecasting travel demand within the urbanized area.
- 3. After July 1, 2024, additional M.P.O.'s may not be designated within this state except for urbanized areas, as defined by the United States Census Bureau, where the urbanized area boundary is not contiguous to an urbanized area designated

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 ${\bf CODING:}$  Words  ${\bf stricken}$  are deletions; words  ${\bf \underline{underlined}}$  are additions.

Florida Senate - 2024 SB 266

	21-00259A-24 2024266
552	before the 2020 decennial census.
553	
554	Each M.P.O. required under this section must be fully operative
555	no later than 6 months following its designation.
556	Section 7. Section 339.2820, Florida Statutes, is created
557	to read:
558	339.2820 Local agency program.—
559	(1) There is created within the department a local agency
560	program for the purpose of providing assistance to subrecipient
561	counties, cities, and towns to develop, design, and construct
562	transportation facilities with federal funds.
563	(2) The department is responsible for oversight of funded
564	projects on behalf of the Federal Highway Administration.
565	(3) Local agencies shall prioritize and fund local projects
566	that are eligible for reimbursement for the services provided to
567	the traveling public through compliance with applicable federal
568	statutes, rules, and regulations.
569	(4) Federal-aid highway funds are available only to local
570	agencies that are certified by the department based on the
571	agencies' qualifications, ability to comply with federal
572	requirements, and ability to undertake and satisfactorily
573	complete the work.
574	(5) At a minimum, local agencies shall include in their
575	contracts to develop, design, or construct transportation
576	facilities the department's Division I General Requirements and
577	Covenants for local agencies and a contingency amount in the
578	project cost to account for unforeseen conditions.
579	Section 8. This act shall take effect July 1, 2024.

Page 20 of 20

The Florida Senate

Meeting Date  The Meeting Date  Committee  Name  Strange	APPEARANCE  Deliver both copies of the Senate professional staff conduction  Portion 1 0.77	is form to ting the meeting	Bill Number or Topic  5 8 9 4 80  Amendment Barcode (if applicate  1 3 5 6 6 0 7 1	ole)
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<b>Speaking:</b> For	Against Information OR	Waive Speaking:	☐ In Support ☐ Against	is .
I am appearing without compensation or sponsorship.	PLEASE CHECK ONE OF TH  I am a registered lobbyist, representing:	E FOLLOWING:	I am not a lobbyist, but received something of value for my appea (travel, meals, lodging, etc.),	ırance

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules, pdf (fisenate.gov)

This form is part of the public record for this meeting.

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Name	Gomez	Phone30	Amendment Barcode (if applicable)
Address 2525 Ponce of	c Lean Bld	Email	egrossmanrafficon
Cord Gables FL	3313Y e Zip		
Speaking: For Against		Waive Speaking:	☐ In Support ☐ Against
I am appearing without compensation or sponsorship.	PLEASE CHECK ONE OF THE I am a registered lobbyist, representing:	E FOLLOWING:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules and Iffsen at each of the property of the second se

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Alex Arrago	- Comer	Phone	3/422 - 8666
	de Leon Blub	Email	agegrossmonroth.com
Cord Gobles F	233134 Zip		
Speaking: For Against	☐ Information <b>OR</b>	Waive Speaking	g:
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	I am a registered lobbyist representing:	t,	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:
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The Florida Senate

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1/17/2074 Meeting Date	APPEARANCE RECORD	266 Bill Number of Topic
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Name Stefano Di Portigi	Phone	Amendment-Barcode (if applicable)
Address Street 136 Bay St	Email	sope cokerlow con
Jockson State	32262. Zip	
Speaking: For Against [	Information <b>OR</b> Waive Speaking:	☐ In Support ☐ Against
	PLEASE CHECK ONE OF THE FOLLOWING:	
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While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules, pdf (fisenate.gov)

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	17/24	APPEARANCE RE	
,	Meeting Date	Deliver both copies of this form Senate professional staff conducting th	
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	City COUL.	FL 32301 State Zip	Com
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	AN 17 2024	<b>APPEARANCE</b>	RECORD	266
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	Committee	Ï	10	Amendment Barcode (if applicable)
Name	CASEY L	eed	Phone(	35U) 571-600L
Address	150 S. M	onrose St	Email	282438 ATT. 6
	Street  TMMASSEE  City Stat	FL 3231"	7	
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A	ddress 134 W. Jef	fersonSt		Email 12h	u. holley @ Cpl. com
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	Tallahussee	FL	32301		
	City	State	Zip		
	<b>Speaking:</b> For	Against Inform	nation <b>OR</b>	Waive Speaking:	In Support Against
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	Street VACLAYASSEE	E	3230		
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While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules and (fisenate and)

This form is part of the public record for this meeting.

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepar	ed By: The	Professional St	aff of the Committee	e on Transportati	on
BILL:	SB 512					
INTRODUCER:	Senator Bra	adley				
SUBJECT:	Specialty L	icense Pl	ates/United Se	ervice Organizatio	ons	
DATE:	January 16	, 2024	REVISED:			
ANAL	YST	STAF	F DIRECTOR	REFERENCE		ACTION
1. Shutes		Vicker	`s	TR	Favorable	
2.				ATD		
3.				FP		

## I. Summary:

SB 512 authorizes the Department of Highway Safety and Motor Vehicles (DHSMV) to create a new specialty license plate for the United Service Organizations. The annual use fee for the plate is \$25.

Proceeds of the sale of the United Service Organizations (USO) specialty license plate will be distributed to USO Florida, Inc. The organization may use up to ten percent of proceeds to promote and market the plate. The remaining funds must distributed equally among its ten locations in Florida to be used to promote the USO's mission of supporting members of the United States Armed Forces and their families through is programs, services, and events.

The DHSMV estimates programming and implementation of the plate will cost \$7,680.

The bill takes effect October 1, 2024.

## **II.** Present Situation:

## **United Services Organizations**

USO Florida, Inc. is a Florida not-for-profit corporation registered with the Florida Department of State.<sup>1</sup> The organization's website includes the following mission statement: "The USO strengthens America's military service members by keeping them connected to family, home and country, throughout their service to the nation."<sup>2</sup>

<sup>&</sup>lt;sup>1</sup> Florida Department of State: Division of Corporations, *United Service Organizations, Inc.* Sunbiz.org, Document number F02000006193 (December 8, 2023).

 $<sup>^{2}</sup>$  Id.

BILL: SB 512 Page 2

USO was created in 1941 and has been the nation's leading organization to serve the members of military and their families, throughout their time in uniform.<sup>3</sup> Today the USO operates in over 250 locations around the world providing programs and services to deployed military service members and their families. These programs and services include:<sup>4</sup>

- Providing centers with free internet access or free calling cards to deployed service members in combat zones so they can reach out to their families;
- Delivering care packages to deployed service members;
- Organizing trademark USO entertainment tours for service members;
- Providing support to injured service members; and
- Providing support to the families of fallen service members.

## **Specialty License Plates**

As of December 2023, there are 144 specialty license plates authorized by the Legislature. Of these plates, 109 are available for immediate purchase and 31 are in the presale process.<sup>5</sup> Specialty license plates are available to an owner or lessee of a motor vehicle who is willing to pay an annual use fee, ranging from \$15 to \$25, paid in addition to required license taxes and service fees.<sup>6</sup> The annual use fees are distributed to organizations in support of a particular cause or charity signified on the plate's design and designated in statute.<sup>7</sup>

In order to establish a specialty license plate and after the plate is approved by law, s. 320.08053, F.S., requires the following actions within certain timelines:

- Within 60 days, the organization must submit an art design for the plate, in a medium prescribed by the DHSMV;
- Within 120 days, the DHSMV must establish a method to issue presale vouchers for the specialty license plate; and
- Within 24 months after the presale vouchers are established, the organization must obtain a minimum of 3,000 voucher sales before manufacturing of the plate may begin.<sup>8</sup>

If the minimum sales requirement has not been met by the end of the 24-month presale period, then the DHSMV will discontinue the plate and issuance of presale vouchers. Upon discontinuation, a purchaser of a presale voucher may use the annual use fee as a credit towards any other specialty license plate or apply for a refund with the DHSMV.<sup>9</sup>

<sup>&</sup>lt;sup>3</sup> United Service Organizations, *About Us*, <u>The Organization · United Service Organizations (uso.org)</u> (last visited December 8, 2023).

<sup>&</sup>lt;sup>4</sup> See USO, Frequently Asked Questions - What programs and services does the USO offer?, <a href="https://www.uso.org/faq">https://www.uso.org/faq</a> (last visited January 11, 2024).

<sup>&</sup>lt;sup>5</sup> DHSMV Presentation to the Senate Transportation Committee, *Specialty License Plates* (January 24, 2023), slideshow available at <a href="https://www.flsenate.gov/Committees/Show/TR/MeetingPacket/5615/10046\_MeetingPacket\_5615\_3.pdf">https://www.flsenate.gov/Committees/Show/TR/MeetingPacket/5615/10046\_MeetingPacket\_5615\_3.pdf</a> (last visited October 10, 2023).

<sup>&</sup>lt;sup>6</sup> Section 320.08056(3)(d), F.S., provides that except if specifically provided in s. 320.08056(4), the annual use fee for a specialty license plate is \$25.

<sup>&</sup>lt;sup>7</sup> Section 320.08058, F.S.

<sup>&</sup>lt;sup>8</sup> Chapter 2022-189, Laws of Fla., extended the presale requirement by an additional 24 months for an approved specialty license plate organization that, as of June 15, 2022, is in the presale period but had not recorded at least 3,000 voucher sales. <sup>9</sup> Section 320.08053(2)(b), F.S.

BILL: SB 512 Page 3

New specialty license plates that have been approved by law but are awaiting issuance will be issued in the order they appear in s. 320.08058, F.S., provided that presale requirements have been met. If the next listed specialty license plate has not met the presale requirement, the DHSMV will proceed in the order provided in s. 320.08058, F.S., to identify the next qualified specialty license plate that has met the presale requirement.<sup>10</sup>

If the Legislature has approved 135 or more specialty license plates, the DHSMV may not make any new specialty license plates available for design or issuance until a sufficient number of plates are discontinued so that the number of plates being issued does not exceed 135.<sup>11</sup>

#### Use of Specialty License Plate Fees

The annual use fees collected by an organization and any interest earned from the fees may be expended only for use in this state unless the annual use fee is derived from the sale of specified United States Armed Forces and veterans-related specialty plates. <sup>12</sup> Additionally, organizations must adhere to certain accountability requirements, including an annual audit or attestation document affirming that funds received have been spent in accordance with applicable statutes. <sup>13</sup>

The annual use fees collected by an organization and the interest earned from those fees may not be used for commercial or for-profit activities, or general or administrative expenses, unless authorized by s. 320.08058, F.S. <sup>14</sup> Additionally, the annual use fees and interest earned from those fees may not be used for the purpose of marketing to, or lobbying, entertaining, or rewarding, any employee of a governmental agency that is responsible for the sale and distribution of specialty license plates, or any elected member or employee of the Legislature. <sup>15</sup>

#### Discontinuance of Specialty Plates

Prior to June 30, 2023, the DHSMV was required to discontinue the issuance of an approved specialty license plate if the number of valid registrations fells below 1,000 plates for at least 12 consecutive months. A warning letter was mailed to the sponsoring organization following the first month in which the total number of valid specialty license plate registrations fell below 1,000 plates. Collegiate plates for Florida universities were exempt from the minimum specialty license plate requirement. In addition, the DHSMV was authorized to discontinue any specialty license plate if the organization ceased to exist, stopped providing services that are funded from the annual use fee proceeds, or pursuant to an organizational recipient's request. In

However, effective July 1, 2023, the requirement increased so that the DHSMV must discontinue the issuance of an approved specialty license plate if the number of valid registrations falls below

<sup>&</sup>lt;sup>10</sup> Section 320.08053(3)(a), F.S.

<sup>&</sup>lt;sup>11</sup> Section 320.08053(3)(b), F.S.

<sup>&</sup>lt;sup>12</sup> Section 320.08056(10)(a), F.S.

<sup>&</sup>lt;sup>13</sup> Section 320.08062, F.S.; Such fees may be used to pay for the cost of this required audit or report. See s. 320.08056(10)(a), F.S.

<sup>&</sup>lt;sup>14</sup> Section 320.08056(10)(a), F.S.

<sup>&</sup>lt;sup>15</sup> Section 320.08056(11), F.S.

<sup>&</sup>lt;sup>16</sup> Section 320.08056(8)(a), F.S.

<sup>&</sup>lt;sup>17</sup> Section 320.08056(8)(b), F.S.

BILL: SB 512 Page 4

3,000 or in the case of an out-of-state college or university license plate, 4,000, for at least 12 consecutive months. The DHSMV must mail a warning letter to the sponsoring organization following the first month in which the total number of valid specialty plate registrations is below 3,000, or in the case of an out-of-state college or university license plate, 4,000. This does not apply to in-state collegiate license plates established under s. 320.08058(3), F.S., license plates of institutions in and entities of the State University System, specialty license plates that have statutory eligibility limitations for purchase, specialty license plates for which annual use fees are distributed by a foundation for student and teacher leadership programs and teacher recruitment and retention, or Florida professional sports team license plates established under s. 320.08058(9), F.S. <sup>18</sup>

# III. Effect of Proposed Changes:

The bill amends s. 320.08058, F.S., to authorize DHSMV to create a new specialty license plate for the USO. The annual use fee for the plate is \$25. The plate must bear the colors and design approved by the department, with the word "Florida" at the top of the plate and the words "USO" at the bottom of the plate.

Proceeds from the sale of the plate will be distributed to USO Florida, Inc. The organization may use up to 10 percent of the fees for the administration, promotion, and marketing of the plate. The remaining fees must be used by the USO Florida, Inc., to support members of the United States Armed forces and their families through their various programs, services, and events.

The plate will be added to the DHSMV presale voucher process, but will not be produced unless the presale requirement of 3,000 vouchers is met and the 135 plate cap has not been reached.

The bill takes effect October 1, 2024.

#### IV. Constitutional Issues:

A.	Municipality/County Mandates Restrictions:
	None.
B.	Public Records/Open Meetings Issues:
	None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

<sup>&</sup>lt;sup>18</sup> Chapter 2020-181, s. 7, Laws of Fla.

BILL: SB 512 Page 5

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_	()thor	( `AMAtitutia	anal laguage
E.	Omer	CONSILIUIC	nal Issues:

None Identified.

# V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

# B. Private Sector Impact:

If the specialty license plate is produced, the United Service Organizations will receive annual use fees associated with sales of the plate.

## C. Government Sector Impact:

The DHSMV estimates programming and implementation of the plate will cost \$7,680.<sup>19</sup>

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

## VIII. Statutes Affected:

This bill substantially amends the following section of the Florida Statutes: 320.08058.

## IX. Additional Information:

# A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

## B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

<sup>&</sup>lt;sup>19</sup> DHSMV, 2024 Legislative Bill Analysis: SB 512 (December 13, 2023) at p. 5.

Florida Senate - 2024 SB 512

By Senator Bradley

6-00663A-24 2024512

A bill to be entitled

An act relating to specialty license plates; amending s. 320.08058, F.S.; directing the Department of Highway Safety and Motor Vehicles to develop a United Service Organizations (USO) license plate; providing for distribution and use of fees collected from the sale of the plate; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

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Section 1. Subsection (127) is added to section 320.08058, Florida Statutes, to read:

320.08058 Specialty license plates.-

(127) UNITED SERVICE ORGANIZATIONS (USO) LICENSE PLATES.-

(a) The department shall develop a United Service
Organizations (USO) license plate as provided in this section
and s. 320.08053. The plate must bear the colors and design
approved by the department. The word "Florida" must appear at
the top of the plate, and the acronym "USO" must appear at the
bottom of the plate.

(b) The annual use fees from the sale of the plate shall be distributed to USO Florida, Inc., a nonprofit corporation under s. 501(c)(3) of the Internal Revenue Code, which may use up to 10 percent of the fees for administrative costs and marketing of the plate. USO Florida, Inc., shall distribute the remainder of the fees equally among its ten locations in this state to be used to promote the USO's mission of supporting members of the United States Armed Forces and their families through its various programs, services, and events.

Page 1 of 2

 ${f CODING:}$  Words  ${f stricken}$  are deletions; words  ${f underlined}$  are additions.

Florida Senate - 2024 SB 512

6-00663A-24 2024512\_

Section 2. This act shall take effect October 1, 2024.

Page 2 of 2

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

BILL:	CS/SB 640	CS/SB 640					
INTRODUCER:	ER: Transportation Committee and Senator Berman						
SUBJECT:	Purple Ale	ert					
DATE:	January 18	3, 2024 REVISED	D:				
ANAL	YST	STAFF DIRECTOR	R REFERENCE		ACTION		
. Johnson		Vickers	TR	Fav/CS			
·		-	ACJ				
			FP				

**COMMITTEE SUBSTITUTE - Technical Changes** 

# I. Summary:

CS/SB 640 addresses Purple Alerts issued for missing adults meeting specified requirements. The bill requires a *statewide* Purple Alert be issued only when an identifiable vehicle is involved. The Florida Department of Law Enforcement will issue statewide alerts that include activation of dynamic messaging signs and lottery terminals, and notifications to subscribers.

If no identifiable vehicle is involved, dissemination of the alert will be limited to local distribution in the area where the person may be reasonably located. Local law enforcement would still be responsible for entering the case into the Florida Crime Information Center, notifying local media, informing all on-duty law enforcement officers, and alerting all law enforcement agencies having jurisdiction.

The bill does not appear to have a fiscal impact on state or local government.

The bill takes effect July 1, 2024.

#### II. Present Situation:

In 2021, the Legislature created the Purple Alert to aide in the search for certain missing adults:<sup>2</sup>

- Who have a mental or cognitive disability that is not Alzheimer's disease or a dementiarelated disorder; an intellectual disability or a developmental disability, a brain injury; another physical, mental, or emotional disability that is not related to substance abuse; or a combination of any of these;
- Whose disappearance indicates a credible threat of immediate danger or serious bodily harm to himself or herself, as determined by the local law enforcement agency;
- Who cannot be returned to safety without law enforcement intervention; and
- Who does not meet the criteria for activation of a local or statewide Silver Alert<sup>3</sup>

Florida's Purple Alert law requires the Florida Department of Law Enforcement (FDLE), in cooperation with the Florida Department of Transportation (FDOT), the Department of Highway Safety and Motor Vehicles (DHSMV), the Department of the Lottery, and local law enforcement agencies, to establish and implement the Purple Alert. At a minimum, the Purple Alert must:

- Be the only viable means by which the missing adult is likely to be returned to safety;
- Provide, to the greatest extent possible, for the protection of the privacy, dignity, and independence of the missing adult by including standards aimed at safeguarding these civil liberties by preventing the inadvertent or unnecessary broadcasting or dissemination of sensitive health and diagnostic information;
- Limit the broadcasting and dissemination of alerts and related information to the geographic
  areas where the missing adult could reasonably be, considering his or her circumstances and
  physical and mental condition, the potential modes of transportation available to him or her
  or suspected to be involved, and the known or suspected circumstances of his or her
  disappearance; and
- Be activated only when there is sufficient descriptive information about the missing adult and the circumstances surrounding his or her disappearance to indicate that activating the alert is likely to help locate the missing adult.<sup>4</sup>

When a vehicle is involved in a Purple Alert, FDLE's Missing Endangered Persons Information Clearinghouse (MEPIC) notifies FDOT and DHSMV's Florida Highway Patrol to activate dynamic message signs on the highways. The Department of the Lottery is also notified and includes the missing person flyer on its retail machines. These steps are not taken if there is not a vehicle description, nor is the alert posted to FDLE's social media. For an on foot missing person

<sup>&</sup>lt;sup>1</sup> Chapter 2021-93, Laws of Fla.

<sup>&</sup>lt;sup>2</sup> Section 937.0201(2), F.S., defines the term "missing adult" to mean a person 18 years of age or older whose temporary or permanent residence is in, or is believed to be in, this state, whose location has not been determined, and who has been reported as missing to a law enforcement agency.

<sup>&</sup>lt;sup>3</sup> The criteria for a Silver Alert is that the person must be 60 years and older; or, The person must be 18-59 and law enforcement has determined the missing person lacks the capacity to consent and that the use of dynamic message signs may be the only possible way to rescue the missing person. The missing person must have an irreversible deterioration of intellectual faculties (e.g. Alzheimer's disease or dementia) that has been verified by law enforcement. Florida Department of Law Enforcement (FDLE), *Silver Alert*, <a href="https://www.fdle.state.fl.us/AMBER-Plan/Silver-Alert">https://www.fdle.state.fl.us/AMBER-Plan/Silver-Alert</a> (last visited January 4, 2024). <sup>4</sup> Section 937.0205(3), F.S.

under a Purple alert, FDLE issues a statewide be on the lookout (BOLO) and public notification is sent to subscribers, regardless of the subscriber's location.<sup>5</sup>

Florida's Purple Alerts began on July 1, 2022. As of November 30, 2023, 331 Purple Alerts have been issued. Of those 100 (30 percent) involved individuals in a vehicle, and 231 (70 percent) involved individuals who eloped on foot.<sup>6</sup>

According to FDLE, public engagement is paramount to the effectiveness of alert programs. The carefully vetted and precisely defined criteria for issuing other existing alerts are in place to most effectively locate and protect those missing endangered individuals. Increasing the number and frequency of alerts by issuing them statewide for those not in a vehicle is likely to desensitize the public and may decrease the perceived gravity and actual effectiveness of all alerts including emergency weather, AMBER, Silver, and Missing Child<sup>8</sup> Alerts.

# III. Effect of Proposed Changes:

The bill amends s. 937.0205, F.S., requiring the issuance a statewide Purple Alert *only* when an identifiable vehicle is involved in the adult being missing. In such instances, FDLE will issue statewide alerts, including activation of lottery terminals, dynamic message signs on state highways, and notifications to subscribers.

For an alert with no identifiable vehicle involved, the bill limits disseminating Purple Alerts to the local area where the missing person may reasonably be located. In such instances, law enforcement agencies must comply with s. 937.021, F.S., including entry into the Florida Crime Information Center (FCIC), notification of local media, informing all on-duty law enforcement of the missing adult report, and communicating the report to every law enforcement agency having jurisdiction.

FDLE asserts this change will better align the Purple Alert Plan with the existing Silver Alert Plan. Additionally, issuing statewide Purple Alerts only when a vehicle is involved will allow for addressing only those who may reasonably reach multiple jurisdictions.

The bill reiterates that statewide Purple Alert process must include monitoring the use, activation, and results of alerts and a strategy for informing and educating law enforcement, the media, and stakeholders concerning the alert.

<sup>&</sup>lt;sup>5</sup> FDLE Agency Analysis of 2024 Senate Bill 640, p.2. December 12, 2023. (On file with Senate Committee on Transportation).

<sup>&</sup>lt;sup>6</sup> *Id*. at 5.

<sup>&</sup>lt;sup>7</sup> AMBER alerts are issued for missing children under the age of 18 where law enforcement has a well-founded belief that a kidnapping has occurred, that the child is in imminent danger of death or serious bodily injury, here is a detailed description of the child and or the abductor/vehicle to broadcast the public, and the law enforcement agency of jurisdiction recommends activation. FDLE, *Florida AMBER Alert*, <a href="https://www.fdle.state.fl.us/Amber-Plan/Amber-Alert">https://www.fdle.state.fl.us/Amber-Plan/Amber-Alert</a> (last visited December 15, 2023).

<sup>&</sup>lt;sup>8</sup> Missing Child Alerts are issued if the child is under the age of 18, law enforcement has a well-founded belief that the child is in danger of death or serious bodily injury, there is a detailed description or photograph of the child to broadcast to the public, and the local law enforcement agency of jurisdiction recommends activation. FDLE, *Missing Child Alert*, <a href="https://www.fdle.state.fl.us/AMBER-Plan/Missing-Child-Alert">https://www.fdle.state.fl.us/AMBER-Plan/Missing-Child-Alert</a> (last visited January, 4 2024).

<sup>&</sup>lt;sup>9</sup> Supra note 5 at 5.

The bill	takes	effect July	<i>i</i> 1.	2024.

11		C			
I١	<b>/</b> .	Cons	stituti	onai	ssues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

# V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

None.

# VI. Technical Deficiencies:

None.

# VII. Related Issues:

None.

# VIII. Statutes Affected:

This bill substantially amends section 937.0205 of the Florida Statutes.

# IX. Additional Information:

# A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

# CS by Transportation on January 17, 2024

The committee substitute clarifies that a state Purple Alert may be requested from, instead of requested by, the Department of Law Enforcement.

# B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.



	LEGISLATIVE ACTION	
Senate	•	House
Comm: RCS	•	
01/18/2024		
	•	
	•	

The Committee on Transportation (Berman) recommended the following:

## Senate Amendment

Delete line 81

and insert:

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5 6 (6) A state Purple Alert may be requested from the

Department

Florida Senate - 2024 SB 640

By Senator Berman

26-00755-24 2024640

A bill to be entitled
An act relating to the Purple Alert; amending s.
937.0205, F.S.; requiring local law enforcement
agencies to develop policies for a local activation of
a Purple Alert for certain missing adults; specifying
requirements for such policies; specifying duties of
the Department of Law Enforcement's Missing Endangered
Persons Information Clearinghouse in the event of a
state Purple Alert; specifying conditions under which
a local law enforcement agency may request the
clearinghouse to open a case; conforming provisions to
changes made by the act; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

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Section 1. Section 937.0205, Florida Statutes, is amended to read:

937.0205 Purple Alert.-

- (1) The Legislature finds that a standardized state system is necessary to aid in the search for a missing adult identified in <u>subsection (4) paragraph (4)(a)</u>. The Legislature also finds that a coordinated local law enforcement and state agency response with prompt and widespread sharing of information will improve the chances of finding the person.
- (2) It is the intent of the Legislature to establish the Purple Alert, to be implemented in a manner that, to the extent practicable, safeguards the privacy rights and related health and diagnostic information of such missing adults.
  - (3) The Department of Law Enforcement, in cooperation with

Page 1 of 5

 ${f CODING:}$  Words  ${f stricken}$  are deletions; words  ${f underlined}$  are additions.

Florida Senate - 2024 SB 640

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26-00755-24 2024640 the Department of Transportation, the Department of Highway Safety and Motor Vehicles, the Department of the Lottery, and local law enforcement agencies, shall establish and implement the Purple Alert. At a minimum, the Purple Alert must: (a) Be the only viable means by which the missing adult is likely to be returned to safety; (b) Provide, to the greatest extent possible, for the protection of the privacy, dignity, and independence of the missing adult by including standards aimed at safeguarding these civil liberties by preventing the inadvertent or unnecessary broadcasting or dissemination of sensitive health and diagnostic information: (c) Limit the broadcasting and dissemination of alerts and related information to the geographic areas where the missing adult could reasonably be, considering his or her circumstances and physical and mental condition, the potential modes of transportation available to him or her or suspected to be involved, and the known or suspected circumstances of his or her disappearance; and (d) Be activated only when there is sufficient descriptive information about the missing adult and the circumstances surrounding his or her disappearance to indicate that activating the alert is likely to help locate the missing adult. (4) (a) Under a Purple Alert, a local law enforcement agency may broadcast to the media and to persons who subscribe to receive alert notifications under this section information concerning a missing adult is deemed to be an adult:

Page 2 of 5

Alzheimer's disease or a dementia-related disorder; an

(a) 1. Who has a mental or cognitive disability that is not

Florida Senate - 2024 SB 640

	26-00755-24 2024640
9	intellectual disability or a developmental disability, as those
С	terms are defined in s. 393.063; a brain injury; another
1	physical, mental, or emotional disability that is not related to
2	substance abuse; or a combination of any of these;
3	$\underline{\text{(b)}}_{2}$ . Whose disappearance indicates a credible threat of
4	immediate danger or serious bodily harm to himself or herself,
5	as determined by the local law enforcement agency;
6	(c) 3. Who cannot be returned to safety without law
7	enforcement intervention; and
3	$\underline{\text{(d)}}4.$ Who does not meet the criteria for activation of a
9	local Silver Alert or the Silver Alert Plan of the Department of
С	Law Enforcement.
1	(5) For a missing adult on foot or in an unidentified
2	vehicle, local law enforcement agencies shall develop their own
3	policies for activation of a local Purple Alert that meets the
4	requirements set forth in s. 937.021 and shall:
5	(a) Contact media outlets in the affected area or
6	surrounding jurisdictions;
7	(b) Inform all on-duty law enforcement officers of the
3	missing adult report; and
9	(c) Communicate the report to any other law enforcement
С	agency in the county of jurisdiction.
1	(6) A state Purple Alert may be requested by the Department
2	of Law Enforcement's Missing Endangered Persons Information
3	Clearinghouse when the investigation indicates that there is a
4	motor vehicle with an identified license plate or other vehicle
5	information. The clearinghouse shall:
6	(a) Coordinate with the Department of Transportation and

Page 3 of 5

the Department of Highway Safety and Motor Vehicles for the

 ${\bf CODING:}$  Words  ${\bf stricken}$  are deletions; words  ${\underline{underlined}}$  are additions.

Florida Senate - 2024 SB 640

	26-00755-24 2024640
88	activation of dynamic message signs on state highways and the
89	immediate distribution of critical information to the public
90	regarding the missing adult in accordance with the alert;
91	(b) Coordinate with the Department of the Lottery to have
92	the state Purple Alert broadcast on lottery terminals,
93	including, but not limited to, lottery terminals in gas
94	stations, convenience stores, and supermarkets; and
95	(c) Notify subscribers.
96	(7) If a local or state Purple Alert is determined to be
97	necessary and appropriate, the local law enforcement agency
98	having jurisdiction may also request that a case be opened with
99	the Department of Law Enforcement's Missing Endangered Persons
100	Information Clearinghouse.
101	(b) If a Purple Alert is determined to be necessary and
102	appropriate, the local law enforcement agency having
103	jurisdiction must notify the media and subscribers in the
104	jurisdiction or jurisdictions where the missing adult is
105	believed to or may be located. The local law enforcement agency
106	having jurisdiction may also request that the Purple Alert
107	notification be broadcast on lottery terminals within the
108	geographic regions where the missing adult may reasonably be,
109	including, but not limited to, lottery terminals in gas
110	stations, convenience stores, and supermarkets.
111	(c) Under the Purple Alert, the local law enforcement
112	agency having jurisdiction may also request that a case be
113	opened with the Department of Law Enforcement's Missing
114	Endangered Persons Information Clearinghouse. To enhance local
115	or regional efforts when the investigation indicates that an
116	identifiable vehicle is involved the clearinghouse must

Page 4 of 5

Florida Senate - 2024 SB 640

26-00755-24 2024640
coordinate with the Department of Transportation and the
Department of Highway Safety and Motor Vehicles for the
activation of dynamic message signs on state highways and the
immediate distribution of critical information to the public
regarding the missing adult in accordance with the alert.
(8) (5) The state Purple Alert process must include
procedures to monitor the use, activation, and results of alerts
and a strategy for informing and educating law enforcement, the
media, and other stakeholders concerning the alert.
(9) (6) The Department of Law Enforcement may adopt rules to
implement and administer this section.

Section 2. This act shall take effect July 1, 2024.

Page 5 of 5

# The Florida Senate

# APPEARANCE RECORD

640

January 17, 2024

Meeting Date

Committee

Transportation

Deliver both copies of this form to Senate professional staff conducting the meeting

Amendment Barcode (if applicable)

Bill Number or Topic

850-510-9922 Barney Bishop III Phone Name Barney@BarneyBishop.com 1454 Vieux Carre Drive Street

32308 Tallahassee FL City State Zip

OR Waive Speaking: In Support Speaking: For Against Information

# PLEASE CHECK ONE OF THE FOLLOWING:

I am a registered lobbyist, representing:

Florida Smart Justice Alliance

I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules pdf (flsenate acv)

This form is part of the public record for this meeting.

I am appearing without

compensation or sponsorship.

S-001 (08/10/2021)

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10	M 11,2024	APP	EARANCE	<b>E RECORD</b>	SB 640
	Meeting Date		Deliver both copies of		Bill Number or Topic
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	Committee				Amendment Barcode (if applicable)
Name	Bobbie Sn	nith		Phone	- 528-55-
		-			251-6392
Address	2331 Philli	ps Rcl.		Email 10000	iesmith & falestate
	Street				fi.us
	Tallahasset	L. Pl	32308		•
	City	State	Zip		
	Speaking: For	] Against 🔲 Infor	rmation <b>OR</b>	Waive Speaking: 🕠	In Support Against
		PLEASI	E CHECK ONE OF	THE FOLLOWING:	
	n appearing without		am a registered lobby	ist,	I am not a lobbyist, but received something of value for my appearance
cor	npensation or sponsorship.		representing:	tment of	(travel, meals, lodging, etc.),
		FLOVIA	u Depu	HILACT UT	sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules pdf (fisenate gov)

This form is part of the public record for this meeting.

S-001 (08/10/2021)

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepa	red By: The	Professional St	aff of the Committee	e on Transportati	on
BILL:	SB 648					
INTRODUCER:	Senator DiCeglie					
SUBJECT:	License or Permit to Operate a Vehicle for Hire					
DATE:	January 17	, 2024	REVISED:			
ANAL	YST	STAFF	DIRECTOR	REFERENCE		ACTION
1. Johnson		Vicker	s	TR	Favorable	
2.				CA		
3.				RC		

# I. Summary:

SB 648 relates to the licensing or permitting of a vehicle-for-hire. Specifically, the bill:

- Prohibits a county or municipality from requiring a person to obtain an additional license from such county or municipality when that person holds a valid, active license or permit to operate a vehicle for-hire in any other county or municipality if the person:
  - o Holds a valid, active license or permit to operate a vehicle-for-hire in the county or municipality in which the person permanently resides.
  - Has not had a license or permit to operate a vehicle for hire suspended or revoked within the preceding five years.
- Exempts public-use airports from the requirements of the bill.
- Provides that certain persons who hold a valid, active license or permit to operate a vehicle-for-hire are exempted from the bill when such person provides transportation of persons:
  - o While on stretchers or wheelchairs, or
  - Whose handicap, illness, other incapacitation makes it impractical to be transported by a regular common carrier such as a bus, taxi, non-taxi, limousine, or other vehicle-for-hire.

The bill takes effect July 1, 2024.

#### II. Present Situation:

# **Local Licensing of For-Hire Vehicles**

With specified exceptions, offering for lease or rent any motor vehicle or offering passenger transportation in exchange for compensation qualifies the vehicle as a "for-hire vehicle." A for-

<sup>&</sup>lt;sup>1</sup> Section 320.01(15)(b), F.S.

<sup>&</sup>lt;sup>2</sup> Section 320.01(15)(a), F.S.

hire vehicle does not include a transportation network companies like Uber or Lyft, the regulation of which is expressly preempted to the state.<sup>3</sup>

Counties are specifically authorized to license and regulate taxis, jitneys, limousines, rental cars, and other passenger vehicles for-hire operating in the unincorporated areas of the county.<sup>4</sup>

Municipalities have broad home rule powers authorizing them to enact legislation concerning any subject matter upon which the Legislature may act, except:

- The subjects of annexation, merger, and exercise of extraterritorial power, which require a general or special law;
- Any subject expressly prohibited by the constitution;
- Any subject expressly preempted to state or county government by the constitution or by general law; or
- Any subject preempted to a county pursuant to a county charter.<sup>5</sup>

A municipality may impose reasonable regulatory fees, proportionate with the cost of the regulatory activity.<sup>6</sup>

Various counties and municipalities differ on if and when vehicles-for-hire are regulated and their specific regulations. For example, Miami-Dade County's Passenger Transportation Regulatory Division regulates for-hire chauffeurs and vehicles such as taxicabs, limousines, passenger motor carriers, including jitneys and tour vans. The county charges various inspection fees, an annual license fee, licensees are subject to the Local Business Tax Receipt<sup>7</sup>

As another example, Hillsborough County requires any person engaged in the business of operating vehicles for-hire in the County to obtain a public vehicle driver's license from the Hillsborough County Tax Collector, in addition to a valid certificate for the operator and a valid permit for the vehicle after passing a safety and mechanical inspection. Vehicles 10 years of age or older require additional inspections.<sup>8</sup>

# **Preemption**

Section 163.211, F.S., expressly preempts to the state the licensing of occupations and s. 163.211, F.S., supersedes any local government licensing requirement for occupations, with the exception of:

- Any local government that imposed licenses on occupations before January 1, 2021. However, any such local government licensing of occupations expires on July 1, 2024.
- Any local government licensing of occupations authorized by general law.<sup>9</sup>

<sup>&</sup>lt;sup>3</sup> See Section 627.748(17)(a), F.S.

<sup>&</sup>lt;sup>4</sup> Section 125.01(1)(n), F.S.

<sup>&</sup>lt;sup>5</sup> Section 166.021(3), F.S.

<sup>&</sup>lt;sup>6</sup> Section 166.221, F.S.

<sup>&</sup>lt;sup>7</sup> Miami-Dade County, Transportation and Public Work, *For-Hire Transportation*, https://www.miamidade.gov/global/service.page?Mduid\_service=ser1498077559199786 (last visited December 13, 2023.)

<sup>&</sup>lt;sup>8</sup> Hillsborough County Tax Collectors Office, Ordinance 17-22 – Vehicle for Hire Ordinance, https://www.hillstax.org/otherservices/vehicle-for-hire/ordinance-information/ (Last visited December 13, 2023).

<sup>&</sup>lt;sup>9</sup> Section 163.211(2), F.S

#### **Airports**

Section 332.004(14), F.S., defines the term "public-use airport" to mean any publicly owned airport which is used or to be used for public purposes.

Some airports or airport authorities require vehicles-for-hire to obtain a permit to operate, which may be issued by the county, municipality, or airport authority For example, Orlando International Airport requires vehicles for hire to have:

- A valid, current driver's permit issued by the City of Orlando,
- A vehicle permit decal issued by the Orlando International Airport displayed on the vehicle at all times, and
- A vehicle-for-hire permit decal issued by the City of Orlando displayed on the vehicle at all times. <sup>10</sup>

The Fort Lauderdale-Hollywood International Airport requires persons that operate a vehicle for hire to first register with and obtain a permit from the Environmental and Consumer Protection Division of Broward County. Then, persons with a permit to operate a vehicle for hire must apply for a decal permit from the Broward County Aviation Department.<sup>11</sup>

On the other hand, some airport authorities issue a separate permit for vehicles-for-hire for transporting passengers at the airport. For example, the Orlando Sanford International Airport requires a vehicle for hire to obtain an airport-issued ground transportation prearranged permit. This includes a ground transportation agreement, which excludes taxicabs.<sup>12</sup>

# III. Effect of Proposed Changes:

The bill creates s. 320.0603, F.S., providing an exception from certain local licensing requirements to a person who holds a valid, active license or permit issued by a county or municipality to operate a vehicle for-hire. Such person may operate a vehicle-for-hire without being subject to additional licensing or permitting requirements and without paying additional fees if the person:

- Holds a valid, active license or permit to operate a vehicle-for-hire in the county or municipality in which the person is domiciled.
- Has not had a license or permit to operate a vehicle-for-hire suspended or revoked within the preceding five years.

The above provisions do not apply to transportation services to or from an airport. The bill defines the term "airport" to include an airport, airport authority, aviation authority, or other entity, including a county, municipality, or special district that operates a public-use airport.

<sup>&</sup>lt;sup>10</sup> Greater Orlando Aviation Authority, Vehicle-For-Hire (VFH): V-Permit Holders and Drivers Handbook p. 5, Orlando International Airport, https://orlandoairports.net/site/uploads/VFH-Handbook.pdf (last visited December 13, 2023).

<sup>&</sup>lt;sup>11</sup> Operational Guidelines for Ground Transportation at Fort Lauderdale-Hollywood International Airport, p. 5, Broward County Board of County Commissioners (Aug. 17, 2021),

https://www.broward.org/Airport/Business/about/Documents/Operationalguidelinesforgroundtransportationservices01.pdf (last visited March 2, 2023).

<sup>&</sup>lt;sup>12</sup> Orlando-Sanford International Airport, 2023 Ground Transportation Pre-Arranged Permit, https://web1.osaa.net/GTX/docs/GT-Permit-2023-for-Website.pdf (last visited December 13, 2023).

The bill stipulates that it does not grant specific authority to counties, municipalities, or special districts to regulate or license vehicle-for-hire which is required by s. 163.211, F.S.

Furthermore, the bill provides that the reciprocity under certain circumstances *does not apply* to a person who holds a valid, active license or permit to operate a vehicle when such person provides transportation of persons:

- While on stretchers or wheelchairs, or
- Whose handicap, illness, other incapacitation makes it impractical to be transported by a regular common carrier such as a bus, taxi, non-taxi, limousine, or other vehicle-for-hire.

The bill takes effect July 1, 2024.

# IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

# V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

There may be an indeterminate positive economic impact on the vehicle-for-hire industry due to not being required to obtain multiple licenses or permits to operate a vehicle-for-hire in multiple jurisdictions.

# C. Government Sector Impact:

Counties and municipalities may experience a reduction in revenue associated with vehicles-for-hire operating in multiple municipalities or counties only being subject to licensing or permitting in one jurisdiction. However, the impact is indeterminate.

# VI. Technical Deficiencies:

None.

## VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill creates section 320.0603 of the Florida Statutes.

## IX. Additional Information:

# A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

## B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

Florida Senate - 2024 SB 648

By Senator DiCeglie

18-00703A-24 2024648

A bill to be entitled An act relating to a license or permit to operate a vehicle for hire; creating s. 320.0603, F.S.; providing that a person who holds a license or permit issued by a county or municipality to operate a vehicle for hire may operate a vehicle for hire in any other county or municipality without being subject to certain requirements or fees under certain circumstances; providing an exception for 10 transportation services to and from an airport; 11 defining the term "airport"; providing construction 12 and applicability; providing an effective date. 13

Be It Enacted by the Legislature of the State of Florida:

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Section 1. Section 320.0603, Florida Statutes, is created to read:

320.0603 Vehicle-for-hire license or permit; reciprocity.-

- (1) A person who holds a valid, active license or permit issued by a county or municipality to operate a vehicle for hire may operate a vehicle for hire in any other county or municipality without being subject to additional licensing or permitting requirements and without paying additional license or permit fees if the following conditions are met:
- (a) The person holds a valid, active license or permit to operate a vehicle for hire in the county or municipality in which the person is domiciled.
- (b) The person has not had a license or permit to operate a vehicle for hire suspended or revoked within the preceding 5

Page 1 of 2

 ${\bf CODING:}$  Words  ${\bf stricken}$  are deletions; words  ${\bf \underline{underlined}}$  are additions.

Florida Senate - 2024 SB 648

section does not apply to transportation services to and from a airport. For purposes of this subsection, the term "airport"

includes an airport, airport authority, aviation authority, or other entity, including a county, municipality, or special district that operates a public-use airport as defined in s.

332.004.

(3) This section does not grant specific authority to counties, municipalities, or special districts to regulate or license vehicles for hire which is required by s. 163.211.

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(4) This section does not apply to a person who holds a valid, active license or permit to operate a vehicle for hire when such person provides transportation of persons while on stretchers or wheelchairs, or transportation of persons whose disability, illness, injury, or other incapacitation makes it impractical to be transported by a regular common carrier such as a bus, taxi, non-taxi, limousine, or other vehicle for hire.

Section 2. This act shall take effect July 1, 2024.

Page 2 of 2

# The Florida Senate

anuary 17, 2024	APPEARANCE RECOR
Martina Data	

648	
-	Bill Number or Topic
Amer	ndment Barcode (if applicable)
0) 321-6489	
iak@taamib	aam

Trans	portation		Deliver t Senate professio	ooth copies of onal staff cond			ng		
	Committee						-	Amendment Bar	code (if applicable)
Name	Darrick D McGhe	ee, Sr.				Phone	(850) 321-	6489	
Address		venue				Email	darrick@te	amjb.com	
	Street	⊥.			-				
	Tallahassee	FL		32301					Reset Form
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Florida Airports Council

sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules pdf (fisenate gov)

This form is part of the public record for this meeting.

5-001 (08/10/2021)

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

	Prepa	ared By: The	e Professional St	aff of the Committee	e on Transportati	on
BILL:	SB 736					
INTRODUCER:	Senator Ti	rumbull				
SUBJECT:	Services P Agents	Provided by	y the Departme	ent of Highway S	afety and Moto	or Vehicles or Its
DATE:	January 16	6, 2024	REVISED:			
ANAL	YST	STAF	F DIRECTOR	REFERENCE		ACTION
. Shutes		Vicke	rs	TR	<b>Favorable</b>	
•				ATD	<u> </u>	

# I. Summary:

SB 736 makes changes to various services and programs administered by the Department of Highway Safety and Motor Vehicles (DHSMV) and its agents. Specifically, the bill:

- Revises a requirement for a rightful heir to transfer ownership of a motor vehicle or mobile home if the previous owner died testate;
- Clarifies that no additional fee can be charged by the DHSMV or a tax collector for the reissuance of a certificate of title that is lost in transit and is not delivered;
- Authorizes DHSMV to issue reduced dimension license plates for trailers;
- Provides that a disabled veteran who qualifies for a free "DV" license plate may choose a military or specialty license plate he or she qualifies for in lieu of the "DV" license plate; and
- Removes the requirement to provide a written, notarized request for the purchase of a temporary tag and provides requirements for renewal of a temporary tag.

This bill takes effect July 1, 2024.

#### II. Present Situation:

County tax collectors are the Department of Highway Safety and Motor Vehicles' (DHSMV) authorized agents for titling and registering motor vehicles, motor homes, and vessels.

# **Transfer of Ownership - Certificate of Title**

Florida law states that in the case of transfer of ownership of a motor vehicle or mobile home by operation of law, such as inheritance, the DHSMV must receive satisfactory proof of ownership and right of possession to such motor vehicle or mobile home, and payment of the required

certificate of title application fee, before the DHSMV can issue the applicant a certificate of title.<sup>1</sup>

If the previous owner died testate, the application must be accompanied by:<sup>2</sup>

- A certified copy of the will, if probated, and an affidavit that the estate is solvent with sufficient assets to pay all just claims; or
- A sworn copy of the will, if the will is not being probated, and an affidavit that the estate is not indebted.

#### **Lost Certificates of Titles**

Under current law, if a certificate of title is lost or destroyed, the owner of the motor vehicle or mobile home, or the holder of a lien, must apply to the DHSMV for a duplicate copy.<sup>3</sup> Upon receiving an application signed and sworn to by the applicant, and accompanied by the required fee,<sup>4</sup> the DHSMV must issue a duplicate copy of the certificate of title.<sup>5</sup>

If an original, duplicate, or corrected certificate of title issued by the DHSMV is lost in transit and is not delivered to the addressee, the owner or holder must, within 180 days of the date of issuance of the title, apply to the DHSMV for the reissuance of the certificate of title without an additional fee. Florida law provides that tax collectors can handle certificate of title applications and collect the associated fees. However, the information technology system used by tax collectors to process title transactions currently lacks the functionality to issue a no fee replacement.

#### **License Plates with Reduced Dimensions**

In lieu of a standard license plate, the DHSMV may deem a plate with reduced dimensions necessary to accommodate motorcycles, mopeds, or similar smaller vehicles. All other requirements, including the type of metal, validation stickers, identification letters and numerals, and imprints for specific plates, are the same regardless of registration license plate size.

#### Disabled Veteran "DV" License Plates

Section 320.084, F.S., provides that a disabled veteran is eligible for one free "DV" license plate if he or she has been a resident of this state for the preceding five years or has established a domicile in this state, has been honorably discharged from the United States Armed Forces, and provides proof that he or she:

<sup>&</sup>lt;sup>1</sup> Section 319.28(1)(a), F.S.

<sup>&</sup>lt;sup>2</sup> Section 319.28(1)(b), F.S.

<sup>&</sup>lt;sup>3</sup> Section 319.29(1), F.S.

<sup>&</sup>lt;sup>4</sup> The fee for a duplicate title is generally \$75.25. See Section 319.32(1) and (2), F.S., and DHSMV, *Fees - Motor Vehicle Title Fees*, https://www.flhsmv.gov/fees/ (last visited March 26, 2023).

<sup>&</sup>lt;sup>5</sup> Section 319.29(1), F.S.

<sup>&</sup>lt;sup>6</sup> Section 319.29(3), F.S.

<sup>&</sup>lt;sup>7</sup> Section 319.32(2)(b), F.S.

<sup>&</sup>lt;sup>8</sup> Section 320.06(3)(a), F.S.

<sup>&</sup>lt;sup>9</sup> *Id*.

• Has a vehicle initially acquired through financial assistance by the United States Department of Veterans Affairs (VA) or its predecessor specifically for the purchase of an automobile;

- Has been determined by the VA or its predecessor to have a service-related one hundred percent disability rating for compensation; or
- Has been determined to have a service connected disability rating of one hundred percent and receives disability retirement pay from any branch of the United States Armed Forces.

The license number on each plate issued to a disabled veteran must be identified by the letter designation "DV." The design of the special disabled veteran plate is red, white, and blue, and resembles the United States flag. As of January 2023, there were 97,994 active Florida "DV" license plates, the most of any military license plate. 12

Upon issuance of each new permanent "DV" license plate, an initial validation sticker with an expiration not exceeding 27 months, is issued without cost to the applicant. <sup>13</sup> The applicant does have to pay the associated service charges for each initial application or renewal of registration. <sup>14</sup> Registration must be renewed annually or biennially, and at that time the applicant must submit a certified statement affirming their continued eligibility for the special "DV" license plate. <sup>15</sup>

Any vehicle displaying a "DV" license plate that is transporting the person to whom the plate was issued is authorized to park in a designated accessible parking space. A state agency, county, municipality, or any agency thereof, may not enact any fee for parking on the public streets or highways or in any metered parking space from the driver of a vehicle that displays the "DV" license plate when the vehicle is transporting the person who has the disability or who the plate was issued to. Additionally, the governing body of a publicly owned or publicly operated airport must grant free parking to a vehicle displaying a "DV" license plate. These rights are afforded by the state and are not necessarily universally accepted as parking permits and license plates designated with the International Symbol of Accessibility.

Special Military License Plates

Florida offers Special Military License Plates, which have specific eligibility requirements that must be met upon application and required payment of the license tax for the vehicle, if

<sup>&</sup>lt;sup>10</sup> Section 320.084(3), F.S.

<sup>&</sup>lt;sup>11</sup> See DHSMV, Florida Military License Plates, HSMV 80003, available at <a href="https://www.flhsmv.gov/pdf/specialtyplates/military\_brochure.pdf">https://www.flhsmv.gov/pdf/specialtyplates/military\_brochure.pdf</a> at 2. (last visited December 19, 2023).

 $<sup>\</sup>frac{1}{12}$  *Îd*. at p. 6.

<sup>&</sup>lt;sup>13</sup> Section 320.084(4)(a), F.S.

<sup>&</sup>lt;sup>14</sup> Section 320.084(4)(b), F.S.

<sup>&</sup>lt;sup>15</sup> Section 320.084(4)(c), F.S.

<sup>&</sup>lt;sup>16</sup> Sections 553.5041(1) and 316.1955(1), F.S.

<sup>&</sup>lt;sup>17</sup> Section 316.1964(1), F.S. However, a fee may be charged when such parking facility or lot is being used in connection with an event at a convention center, cruise-port terminal, sports stadium, sports arena, coliseum, or auditorium. See s. 316.1964(3), F.S.

<sup>&</sup>lt;sup>18</sup> Section 316.1964(7), F.S.

<sup>&</sup>lt;sup>19</sup> See U.S. Access Board, Guide to the ADA Accessibility Standards: Guidance on the International Symbol of Accessibility (March 27, 2017), <a href="https://www.access-board.gov/ada/guides/guidance-on-the-isa/">https://www.access-board.gov/ada/guides/guidance-on-the-isa/</a> (last visited December 19, 2023).

applicable, before the plate can be issued.<sup>20</sup> Section 320.089, F.S., authorizes the majority of these special military plates, which include several plates for veterans, plates for National Guard members and former Prisoners of War, and plates for military members who have been awarded specific honors such as combat badges and medals. General revenue generated from the sale of military plates issued under s. 320.089, F.S., are distributed to Florida Department of Veterans' Affairs trust funds to be used as follows:

- The first \$100,000 are to be used for the common benefit of the residents of Florida Veterans' Nursing Homes.<sup>21</sup>
- Any additional revenue is to be used to support program operations that benefit veterans or the operation, maintenance, or construction of domiciliary and nursing homes for veterans.<sup>22</sup>
- Except for the revenue from the "Woman Veteran" license plate, which is to be used solely for creating and implementing programs to benefit women veterans.<sup>23</sup>

#### Specialty License Plates

As of December 2023, there are 144 specialty license plates authorized by the Legislature. Of these plates, 109 are available for immediate purchase and 31 are in the presale process.<sup>24</sup> Specialty license plates are available to an owner or lessee of a motor vehicle who is willing to pay an annual use fee, ranging from \$15 to \$25, paid in addition to required license taxes and service fees.<sup>25</sup> The annual use fees are distributed to organizations in support of a particular cause or charity signified on the plate's design and designated in statute.<sup>26</sup>

# **Temporary Tags**

Section 320.131, F.S., authorizes DHSMV to sell temporary tag to their agents where a need is met by the consumer. The fee for the temporary tag is \$2, and from that \$1 from each tag sold is deposited into the Brain and Spinal Cord Injury Program Trust Fund. The remaining proceeds are deposited into the Highway Safety Operating Trust Fund. Agents of DHSMV are permitted to sell the temporary tags for \$2 each and service charges are authorized, regardless of quantity sold. Requests for temporary tags must be in written, notarized form. Unless provided otherwise, temporary tags are valid for 30 days, and no more than two shall be issued to the same person for the same vehicle.

# III. Effect of Proposed Changes:

The bill amends s. 319.28, F.S., to provide, if the previous owner died testate, an application for the certificate of title may be made by and accompanied with an affidavit attested by a Florida-

<sup>&</sup>lt;sup>20</sup> See ss. 320.0845, 320.0846, 320.089, 320.0891, 320.0892, 320.0893, F.S. A full-listing of the military plates offered by DHSMV are available at <a href="https://www.flhsmv.gov/pdf/specialtyplates/military\_brochure.pdf">https://www.flhsmv.gov/pdf/specialtyplates/military\_brochure.pdf</a> supra, note 91.

<sup>&</sup>lt;sup>21</sup> Section 320.089(1)(c), F.S.

<sup>&</sup>lt;sup>22</sup> *Id*.

<sup>&</sup>lt;sup>23</sup> Section 320.089(1)(d), F.S.

<sup>&</sup>lt;sup>24</sup> DHSMV Presentation to the Senate Transportation Committee, *Specialty License Plates* (January 24, 2023), slideshow available at <a href="https://www.flsenate.gov/Committees/Show/TR/MeetingPacket/5615/10046\_MeetingPacket\_5615\_3.pdf">https://www.flsenate.gov/Committees/Show/TR/MeetingPacket/5615/10046\_MeetingPacket\_5615\_3.pdf</a> (last visited October 10, 2023).

<sup>&</sup>lt;sup>25</sup> Section 320.08056(3)(d), F.S., provides that except if specifically provided in s. 320.08056(4), the annual use fee for a specialty license plate is \$25.

<sup>&</sup>lt;sup>26</sup> Section 320.08058, F.S.

licensed attorney in good standing with the Florida Bar who represents the previous owner's estate, that such heir or heirs are lawfully entitled to the rights of ownership and possession of the motor vehicle or mobile home. Such affidavit constitutes satisfactory proof of ownership and right of possession, and is not required to be accompanied by a copy of the will or other testamentary instrument.

The bill amends s. 319.29, F.S., to clarify that the DHSMV *or a tax collector* may reissue a certificate of title without an additional fee when the certificate of title is lost in transit and not delivered. The bill requires the applicant to apply for such reissuance within 180 days *after* the date of issuance of the certificate of title.

The bill amends s. 320.06, F.S., to clarify that the DHSMV may deem a reduced dimension license plate (as is currently issued for motorcycles and mopeds) necessary for a trailer. The department will need to determine size/type qualifications and program the necessary changes in technology systems.

The bill amends s. 320.084, F.S., to allow a disabled veteran who qualifies for the "DV" license plate to select a special military license plate for which he or she is eligible or specialty license plate in lieu of the free "DV" license plate. The applicant must pay all of the applicable fees related to such plate, except for the initial license plate and registration fees waived for "DV" license plate applicants.

Additionally, the bill provides that an applicant who selects another plate in lieu of the "DV" plate will not be afforded the same protections and rights of the "DV" plate relating to disabled parking accessibility and free parking for vehicles displaying the "DV" plate.

The bill amends s. 320.131, F.S., to remove the requirement of providing a written, notarized request when applying for a temporary tag. Additionally, the bill provides that DHSMV or its agents may, in lieu of issuing a second temporary tag, renew the initial temporary tag for the same period applicable to the initial issuance (typically 30 days). Such a renewal is subject to the fee, service charge, and deposit requirements applicable to the issuance of the initial temporary tag.

#### IV. Constitutional Issues:

A.	Municipality/County Mandates Restrictions:

B. Public Records/Open Meetings Issues:

None.

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

# V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

The department estimates programming and implementation associated with the bill will require \$8,130 in FTE and contracted resources.

The bill may have an indeterminate negative fiscal impact to DHSMV associated with the need to acquire and maintain additional inventories of reduced dimension license plates, and additional customer service staff to address temporary tag status questions from law enforcement agencies.

#### VI. Technical Deficiencies:

None.

# VII. Related Issues:

In its analysis of the bill DHSMV included a number of comments and recommended amendments, <sup>27</sup>including:

Transfer of Ownership by Operation of Law - The bill does not address liability or corrective action when the attorney affidavit is incorrect or facially self-serving. The department recommends that consideration should be given to allowing an applicant for such a transfer of ownership to submit a legal opinion, similar to the situation with a Power of Attorney, and providing that DHSMV is not liable for reasonably relying on a legal opinion from a Florida attorney which is provided with such a title application.

Renewal of Initial Temporary Tag - Currently, temporary tags have an expiration date printed on them to assist law enforcement agencies and a "renewal" would require the printing of another tag with a new expiration date. Alternatively, eliminating the printed expiration date altogether

<sup>&</sup>lt;sup>27</sup> DHSMV, 2024 Agency Legislative Bill Analysis: HB 247 at p 8-10.

would open Florida to additional cases of fraudulent use of temporary tags. To address the underlying customer service issues the department recommends utilizing an existing process that allows tax collectors to issue a "registration-only" metal tag to expire on the registrant's next birthdate. Alternatively, the department recommends increasing the expiration date of the temporary paper tag from 30 to 60 days.

*Effective Date* - The department recommends that the effective date of the bill be delayed from July 1, 2024, to July 1, 2026.

## VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 319.28, 319.29, 320.06, 320.084, and 320.131.

#### IX. Additional Information:

A. Committee Substitute – Statement of Changes:
(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

Florida Senate - 2024 SB 736

By Senator Trumbull

2-00706-24 2024736

A bill to be entitled An act relating to services provided by the Department of Highway Safety and Motor Vehicles or its agents; amending s. 319.28, F.S.; providing that a certain affidavit constitutes proof of ownership and right of possession to a motor vehicle or mobile home the previous owner of which died testate; amending s. 319.29, F.S.; prohibiting the department or a tax collector from charging a fee for reissuance of 10 certain certificates of title; amending s. 320.06, 11 F.S.; authorizing the department to deem a license 12 plate with reduced dimensions to be necessary to 13 accommodate trailers; amending s. 320.084, F.S.; 14 authorizing certain disabled veterans to be issued a 15 military license plate or specialty license plate in 16 lieu of a "DV" license plate; specifying applicable 17 fees; specifying nonapplicability of certain 18 provisions; amending s. 320.131, F.S.; removing provisions requiring a written, notarized request for 19 20 the purchase of a temporary tag; authorizing the 21 department or its agents to renew an initial temporary 22 tag, subject to certain provisions; providing an 23 effective date. 24 25 Be It Enacted by the Legislature of the State of Florida:

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Section 1. Present paragraphs (c) and (d) of subsection (1) of section 319.28, Florida Statutes, are redesignated as paragraphs (d) and (e), respectively, and a new paragraph (c) is

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Florida Senate - 2024 SB 736

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30	added to that subsection, to read:
31	319.28 Transfer of ownership by operation of law
32	(1)
33	(c) If the previous owner died testate and the application
34	for a certificate of title is made by, and accompanied by an
35	affidavit attested by, a Florida-licensed attorney in good
36	standing with The Florida Bar who is representing the previous
37	owner's estate, such affidavit shall, for purposes of paragraph
38	(a), constitute satisfactory proof of ownership and right of
39	possession to the motor vehicle or mobile home, so long as the
40	affidavit sets forth the rightful heir or heirs and the attorney
41	attests in the affidavit that such heir or heirs are lawfully
42	entitled to the rights of ownership and possession of the motor
43	vehicle or mobile home. It shall not be necessary for the
44	application for certificate of title filed under this paragraph
45	to be accompanied by a copy of the will or other testamentary
46	<u>instrument.</u>
47	Section 2. Subsection (3) of section 319.29, Florida
48	Statutes, is amended to read:
49	319.29 Lost or destroyed certificates
50	(3) If, following the issuance of an original, duplicate,
51	or corrected certificate of title by the department, the
52	certificate is lost in transit and is not delivered to the
53	addressee, the owner of the motor vehicle or mobile home, or the
54	holder of a lien thereon, may, within 180 days $\underline{\text{after}}$ of the date
55	of issuance of the title, apply to the department for reissuance
56	of the certificate of title. $\underline{\tt An}$ ${\tt No}$ additional fee shall $\underline{\tt not}$ be
57	charged $\underline{\text{by the department or a tax collector, as agent for the}}$
58	department, for reissuance under this subsection.

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Florida Senate - 2024 SB 736

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Section 3. Paragraph (a) of subsection (3) of section 320.06, Florida Statutes, is amended to read:

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 $320.06\ \mbox{Registration}$  certificates, license plates, and validation stickers generally.—

(3) (a) Registration license plates must be made of metal specially treated with a retroreflection material, as specified by the department. The registration license plate is designed to increase nighttime visibility and legibility and must be at least 6 inches wide and not less than 12 inches in length, unless a plate with reduced dimensions is deemed necessary by the department to accommodate motorcycles, mopeds, or similar smaller vehicles, or trailers. Validation stickers must also be treated with a retroreflection material, must be of such size as specified by the department, and must adhere to the license plate. The registration license plate must be imprinted with a combination of bold letters and numerals or numerals, not to exceed seven digits, to identify the registration license plate number. The license plate must be imprinted with the word "Florida" at the top and the name of the county in which it is sold, the state motto, or the words "Sunshine State" at the bottom. Apportioned license plates must have the word "Apportioned" at the bottom, and license plates issued for vehicles taxed under s. 320.08(3)(d), (4)(m) or (n), (5)(b) or (c), or (14) must have the word "Restricted" at the bottom. License plates issued for vehicles taxed under s. 320.08(12) must be imprinted with the word "Florida" at the top and the word "Dealer" at the bottom unless the license plate is a specialty license plate as authorized in s. 320.08056. Manufacturer license plates issued for vehicles taxed under s.

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Florida Senate - 2024 SB 736

2-00706-24 2024736 320.08(12) must be imprinted with the word "Florida" at the top and the word "Manufacturer" at the bottom. License plates issued for vehicles taxed under s. 320.08(5)(d) or (e) must be imprinted with the word "Wrecker" at the bottom. Any county may, upon majority vote of the county commission, elect to have the county name removed from the license plates sold in that county. The state motto or the words "Sunshine State" shall be printed in lieu thereof. A license plate issued for a vehicle taxed 96 under s. 320.08(6) may not be assigned a registration license number, or be issued with any other distinctive character or designation, that distinguishes the motor vehicle as a for-hire motor vehicle. 99 Section 4. Subsection (1) of section 320.084, Florida 100 101 Statutes, is amended, and subsection (6) is added to that section, to read:

320.084 Free motor vehicle license plate to certain disabled veterans.—

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- (1) One free "DV" motor vehicle license number plate shall be issued by the department for use on any motor vehicle owned or leased by any disabled veteran who has been a resident of this state continuously for the preceding 5 years or has established a domicile in this state as provided by s. 222.17(1), (2), or (3), and who has been honorably discharged from the United States Armed Forces, upon application, accompanied by proof that:
- (a) A vehicle was initially acquired through financial assistance by the United States Department of Veterans Affairs or its predecessor specifically for the purchase of an automobile;

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- (b) The applicant has been determined by the United States Department of Veterans Affairs or its predecessor to have a service-connected 100-percent disability rating for compensation; or
- (c) The applicant has been determined to have a service-connected disability rating of 100 percent and is in receipt of disability retirement pay from any branch of the United States Armed Services.
- (6) (a) A disabled veteran who meets the requirements of subsection (1) may be issued, in lieu of the "DV" license plate, a military license plate for which he or she is eligible or a specialty license plate. A disabled veteran electing a military license plate or specialty license plate under this subsection must pay all applicable fees related to such license plate, except for motor vehicle license plates issued without cost under subsections (1) and (4).
- $\underline{\mbox{(b) A military license plate or specialty license plate}} \\ \mbox{elected under this subsection:}$
- 1. Does not provide the protections or rights afforded by ss. 316.1955, 316.1964, 320.0848, 526.141, and 553.5041.
- 2. Is not eligible for the international symbol of accessibility as described in s. 320.0842.

Section 5. Subsection (2) of section 320.131, Florida Statutes, is amended to read:

320.131 Temporary tags.-

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(2)  $\underline{\text{(a)}}$  The department  $\underline{\text{may}}$  is authorized to sell temporary tags, in addition to those listed above, to  $\underline{\text{its}}$  their agents and where need is demonstrated by a consumer complainant. The fee for a temporary tag issued under this section shall be \$2 each.

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Florida Senate - 2024 SB 736

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146 One dollar from each tag sold shall be deposited into the Brain 147 and Spinal Cord Injury Program Trust Fund, with the remaining 148 proceeds being deposited into the Highway Safety Operating Trust 149 Fund. Agents of the department shall sell temporary tags for \$2 150 each and shall charge the service charge authorized by s. 320.04 151 per transaction, regardless of the quantity sold. Requests for 152 purchase of temporary tags to the department or its agents shall 153 be made, where applicable, on letterhead stationery and 154 notarized. Except as specifically provided otherwise, a 155 temporary tag issued under this section shall be valid for 30 156 days, and no more than two shall be issued to the same person for the same vehicle. 157 158

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(b) At the request of the applicant, the department or its agents may, in lieu of issuing a second temporary tag under paragraph (a), renew the initial temporary tag for the same period applicable to the initial issuance. Such renewal is subject to the fee, service charge, and deposit requirements provided in paragraph (a).

Section 6. This act shall take effect July 1, 2024.

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i i	The Florida Senate	
Meeting Date Transportation	APPEARANCE REC Deliver both copies of this form to Senate professional staff conducting the	to Bill Number or Topic
Name Qualls	P	Amendment Barcode (if applicable)  Phone 850 - 222 - 7206
Address 216 S. Movoc Street		mail TQUALLS QULAW NET
Tally Sto	Zip Zip	
Speaking: For Agains	t Information <b>OR</b> Waive	e Speaking: In Support Against
I am appearing without compensation or sponsorship.	PLEASE CHECK ONE OF THE FOLL  I am a registered lobbyist, representing:  Florida Tax Coll  Association	I am not a lobbyist, but received something of value for my appearance

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules and Illinois about registering to lobby please see Fla.

This form is part of the public record for this meeting.

S-001 (08/10/2021)

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

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# I. Summary:

SB 774 makes numerous changes related to wrecker operator systems and towing-storage operator practices, including allowable fees, payment acceptance, lien requirements, sale of unclaimed vehicles, and record retention. Specifically, the bill:

- Prohibits the Florida Highway Patrol from excluding a wrecker operator from its wrecker operator system based solely on a prior felony conviction, unless such conviction is for a specified felony offense.
- Defines the terms "good faith effort" and "towing-storage operator."
- Provides that a towing-storage operator may only charge certain fees.
- Requires towing-storage operators accept specified forms of payment.
- Reduces the timeframe in which a towing-storage operator must send the notice of lien, from seven to four business days, and reduces storage charges that may be charged if a lienor fails to provide this notice, also from seven to four days.
- Increases the timeframe an unclaimed vehicle or vessel three years of age or newer may be sold by a lienor, from 50 days to 65 days from the storage date, and requires the notice of lien must not be sent less than 60 days before the sale.
- Increases the timeframe for the public notice requirement related to sale on an unclaimed vehicle by a towing-storage operator, from ten days to 20 days before the sale.
- Clarifies that the third-party vendor must "substantially" comply with the notification to enforce a lien.
- Prohibits a towing-storage operator from releasing a towed rental vehicle or vessel to a renter unless the rental company appoints the renter as an agent of the company.
- Requires a towing-storage operator to make a towed vehicle available for inspection during normal business hours within 30 minutes after arrival at a storage facility.
- Requires a towing-storage operator accept electronic titles as well as paper titles as evidence of a person's interest in a vehicle or vessel.

BILL: SB 774 Page 2

 Requires a towing-storage operator retain records of all vehicles and vessels recovered, towed, or stored; all notice publications and certified mailings; and fees imposed under s. 713.78, F.S., for at least three years.

- Provides that foreclosing a storage lien on a vehicle or vessel must be through the process set forth in s. 713.78, F.S., as opposed to the warehouse lien and landlord and tenant statutes.
- Creates notice and bond requirements for foreclosure of storage liens on vehicles or vessels held by self-storage facilities.

The bill does not appear to have a fiscal impact on state or local government.

The bill takes effect July 1, 2024.

#### II. Present Situation:

## Florida Highway Patrol Wrecker Operator System

Section 321.051, F.S. authorizes the Florida Highway Patrol (FHP) to establish a wrecker operator system using qualified, reputable wrecker operators for removal and storage of wrecked or disabled vehicles from a crash scene or for removal and storage of abandoned vehicles. All reputable wrecker operators shall be eligible for use in the system provided their equipment and drivers meet recognized safety qualifications and mechanical standards set by FHP rules. The FHP has established rules for wrecker qualifications that apply only for those wreckers who participate in FHP's wrecker operator system.<sup>1</sup>

Rule 15B-9.007, F.A.C., provides FHP grounds to deny inclusion of, remove, or suspend a wrecker operator from FHP's wrecker rotation list. The rule includes removal from the list for "lack of reputability of a wrecker operator," which means, "FHP cannot trust the wrecker operator to safeguard the welfare and property of the public." This includes, but is not limited to:

- Conviction of any felony without restoration of the person's civil rights; and
- Conviction of any felony or first degree misdemeanor directly related to the business of operating a wrecker, regardless of whether civil rights have been restored.

#### **County and Municipal Wrecker Operator Systems**

A county or municipal government may contract with one or more wrecker operators to tow or remove wrecked, disabled, or abandoned vehicles from streets, highways, and accident sites. After the establishment of such contracts, the county or municipality must create a "wrecker operator system" to apportion towing assignments between the contracted wrecker services. This apportionment may occur through the creation of geographic zones, a rotation schedule, or a combination of those methods.<sup>2</sup> Any wrecker operator that is included in the wrecker operator system is an "authorized wrecker operator" in the jurisdiction, while any wrecker operation not included is an "unauthorized wrecker operator."

<sup>&</sup>lt;sup>1</sup> Chapter 15B-9, F.A.C.

<sup>&</sup>lt;sup>2</sup> Section 323.002(1)(c), F.S.

<sup>&</sup>lt;sup>3</sup> Section 323.002(1)(a)-(b), F.S.

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Counties must establish maximum rates for the towing of vehicles or vessels removed from private property, as well as the towing and storage of vehicles or vessels removed from the scene of an accident or from where the vehicle or vessel is towed at the request of a law enforcement officer. Municipalities are also authorized to adopt maximum rate ordinances. If a municipality enacts an ordinance to establish towing fees, the county ordinance will not apply within the municipality.<sup>4</sup>

## **Towing and Wrecker Companies**

Towing and wrecker companies are licensed and regulated by county ordinances in the counties in which they operate.<sup>5</sup> These ordinances may establish license application procedures and fees, maximum towing rates, towing authorization requirements, and penalties for ordinance violations, among other things.<sup>6</sup>

State law does not require towing and wrecker companies to accept specific forms of payment. However, 11 states mandate towing companies accept credit cards as a form of payment.<sup>7</sup>

#### Liens for Recovering, Towing, or Storing Vehicles or Vessels

Liens are claims against property that evidence a debt, obligation, or duty. Liens can be created by judgment, equity, agreement, or statute. The rights and duties of a lienholder depend on the type of lien created and are generally set out in the order, agreement, or statute creating the lien. Liens on a vehicle or vessel for towing and storage charges are created in statute.<sup>8</sup>

A wrecker operator or other person engaged in the business of transporting vehicles or vessels who recovers, removes, or stores a vehicle or vessel possesses a lien on the vehicle or vessel for a reasonable towing fee, an administrative fee or charge imposed by a county or municipality, and a storage fee (for a vehicle or vessel stored for six hours or more) if the vehicle or vessel is removed upon instructions from:

- The owner of the vehicle or vessel;
- The owner, lessor, or authorized person acting on behalf of the owner or lessor of property on which the vehicle or vessel is wrongly parked (as long as the removal is performed according to s. 715.07, F.S.);

http://www.orangecountyfl.net/traffictransportation/towingandparkinginformation/towinginformation.aspx#.XHdwbVxKiUk (last visited December 19, 2023).

<sup>&</sup>lt;sup>4</sup> Sections 125.0103(1)(c) and 166.043(1)(c), F.S. Section 715.07, F.S., relates to the towing and storage of vehicles or vessels illegally parked on *private* property without the consent of the registered owner or other legally authorized person in control of the vehicle.

<sup>&</sup>lt;sup>5</sup> See, e.g., Hillsborough County, *Towing Companies*, available at <a href="https://www.hillsboroughcounty.org/businesses/entrepreneur-and-small-business-support/business-licensing/towing-companies">https://www.hillsboroughcounty.org/businesses/entrepreneur-and-small-business-support/business-licensing/towing-companies</a>; Orange County, *Towing Information*, available at

<sup>&</sup>lt;sup>6</sup> See, e.g., Miami-Dade County, *Towing License*, available at https://www8.miamidade.gov/global/license.page?Mduid\_license=lic1495741572333567 (last visited December 19, 2023).

<sup>&</sup>lt;sup>7</sup> Van Cleef, Jacob and Murray, Teresa, *Towing Kickbacks: Only one-third of states ban incentives to property owners, law enforcement* (April 26, 2022), PIRG, available at <a href="https://pirg.org/resources/towing-kickbacks-only-one-third-states-ban-incentives-property-owners-law-enforcement/">https://pirg.org/resources/towing-kickbacks-only-one-third-states-ban-incentives-property-owners-law-enforcement/</a> (last visited December 19, 2023).

<sup>&</sup>lt;sup>8</sup> Section 713.78, F.S.

• The landlord or authorized person acting on behalf of a landlord, when the vehicle or vessel remains on the property after the expiration of tenancy and the removal is performed pursuant to enforcing a lien pursuant to s. 83.806, F.S., or for the removal of property left after a lease is vacated under s. 715.104, F.S.; or

Any law enforcement agency.<sup>9</sup>

A wrecker operator who claims a lien is required to give notice, by certified mail, to the registered owner, the insurance company insuring the vehicle, and all persons claiming a lien, as disclosed by the records in the Department of Highway Safety and Motor Vehicles (DHSMV) or as disclosed by the records of any corresponding agency in any other state in which the vehicle is identified through a records check.

A towing-storage operator currently must use a third-party service<sup>10</sup> approved by the DHSMV to transmit the notice (as well as any other notices required under s. 713.78, F.S.). If there is no approved service, the operator may mail the notice and provide evidence of compliance upon application for a certificate of title.<sup>11</sup> The notice of lien must be sent by certified mail within seven business days after the date of storage of the vehicle or vessel.<sup>12</sup>

A lienor or its agent may charge an administrative fee<sup>13</sup> to the registered owner or other person claiming a lien against the vehicle or vessel for a release from the lien, not to exceed \$250.<sup>14</sup>

If a law enforcement agency authorized a towing-storage operator to remove a vehicle or vessel, or a towing-storage operator notifies a law enforcement agency of possession of a towed vehicle or vessel, the law enforcement agency where the vehicle or vessel is stored must contact the DHSMV, or the appropriate agency in the state of registration, if known, within 24 hours and provide a full description of the vehicle or vessel. The DHSMV, or appropriate state agency, must search its records to determine the identity of the owner, the company insuring the vehicle or vessel, and any lienholders and provide the information to the law enforcement agency within

<sup>&</sup>lt;sup>9</sup> Section 713.78(2), F.S.

<sup>&</sup>lt;sup>10</sup> The term "third-party service" is defined in s. 713.78(16)(a), F.S., to mean a qualified business entity that, upon a request submitted through a website by an operator: 1) Accesses the National Motor Vehicle Title Information System records to obtain the last state of record of the vehicle; 2) Accesses the owner, lienholder, and insurer information, as applicable, for a vehicle or vessel from the DHSMV; 3) Electronically generates the notices required of a towing-storage operator through the website; 4) Prints and sends the notices to each owner, lienholder, and insurer of record by certified mail; 5) Electronically returns tracking information or other proof of mailing and delivery of the notices to the towing-storage operator; and 6) Electronically reports to the DHSMV via an electronic data exchange process certain information related to the towing and storage notice.

<sup>&</sup>lt;sup>11</sup> Section 713.78(16), F.S.

<sup>&</sup>lt;sup>12</sup> Section 713.78(4)(a) and (c), F.S.

<sup>&</sup>lt;sup>13</sup> Defined to mean a lien fee or any fee imposed by the lienor or the lienor's agent for administrative costs added to the amount due for towing and storing the vehicle or vessel. Section 713.78(15)(a), F.S. <sup>14</sup> *Id.* 

<sup>&</sup>lt;sup>15</sup> Within 30 minutes after completion of a tow or removal from private property without the consent of the registered owner or other legally authorized person, a towing-storage operator must notify the municipal police department, or, in an unincorporated area, the sheriff, of the tow or removal, the storage site, the time of the tow or removal, and the make, model, color, and license plate number of the vehicle or description and registration number of the vessel. S. 715.07(2)(a)2., F.S. <sup>16</sup> Section 713.78(4)(b), F.S.

72 hours.<sup>17</sup> The towing-storage operator must obtain such information from the law enforcement agency within 5 days after the date of storage and provide the required notice.<sup>18</sup>

If a towing-storage operator is unsuccessful in locating the name and address of the owner or other lienholder, the operator must, after seven business days after the initial tow or storage, notify the jurisdictional entity where the vehicle or vessel is stored, in writing by certified mail or acknowledged hand delivery, that the operator has been unable to locate the name and address, a physical search of the vehicle or vessel has revealed no ownership information, and a "good faith effort" has been made, including a records check of the DHSMV database and of the National Motor Vehicle Title Information System. <sup>20</sup>

Failure of the towing-storage operator to make a good faith effort to identify the owner or lienholder of the vehicle or vessel precludes the towing-storage operator from assessing any storage charges.<sup>21</sup>

#### Inspection of Vehicles and Vessels and Release of Property

Towing and storage operators must permit vehicle or vessel owners, lienholders, insurance company representatives, or agents to inspect a towed vehicle or vessel and release to that person the vehicle, vessel, or all personal property that was not affixed when the vehicle or vessel came into the custody of the towing or storage operator.<sup>22</sup> The authorization of agency must be documented in an original writing acknowledged by the owner before a notary public or someone authorized to administer oaths.

Whoever violates the inspection and release provisions contained in s. 713.78(10), F.S., is guilty of a third degree felony<sup>23</sup> which is punishable by a fine that does not exceed \$5,000<sup>24</sup> and imprisonment that does not exceed five years.<sup>25</sup>

#### Bond to Release Vehicle or Vessel

The owner or lienholder of a vehicle or vessel subject to a lien for towing and storage charges may, within ten days after learning of the location of the vehicle or vessel, file a complaint in the county court of the county where the vehicle or vessel is stored to determine whether the vehicle or vessel was wrongfully taken or withheld.<sup>26</sup> The vehicle or vessel must be released if, at any time before sale of the vehicle or vessel, the owner or lienholder posts with the court cash or a

https://www.aamva.org/technology/systems/vehicle-systems/nmvtis# (last visited December 19, 2023).

<sup>&</sup>lt;sup>17</sup> *Id*.

<sup>&</sup>lt;sup>18</sup> *Id*.

<sup>&</sup>lt;sup>19</sup> Section 713.78(5)(e), F.S., defines the term to mean that the operator has performed a list of "checks" of items such as searching specified databases and information systems; looking for any type of tag, tag record, temporary or regular tag on the vehicle or vessel; or looking for the vehicle identification number or the vessel registration number.

<sup>&</sup>lt;sup>20</sup> "The National Motor Vehicle Title Information System (NMVTIS) is a system that allows the titling agency to instantly and reliably verify the information on the paper title with the electronic data from the state that issued the title." *See* AAMVA, *National Motor Vehicle Title Information System (NMVTIS)*, available at

<sup>&</sup>lt;sup>21</sup> Section 713.78(9), F.S.

<sup>&</sup>lt;sup>22</sup> Section 713.78(10), F.S.

<sup>&</sup>lt;sup>23</sup> Section 713.78(12)(b), F.S.

<sup>&</sup>lt;sup>24</sup> Section 775.083(1)(c), F.S.

<sup>&</sup>lt;sup>25</sup> Section 775.082(3)(e), F.S. Additional penalties may apply for certain habitual felony offenders under s. 775.084, F.S.

<sup>&</sup>lt;sup>26</sup> Section 713.78(5)(a), F.S.

surety bond or other adequate security to ensure the payment of charges owed for towing and storage should the owner or lienholder not prevail in litigation.<sup>27</sup> After posting bond, the clerk must issue a notice of the bond to the towing-storage operator and direct the towing-storage operator to release the vehicle or vessel.<sup>28</sup>

Upon determining the respective rights of the parties, the court may award damages, attorney's fees, and costs in favor of the prevailing party. The final order provides immediate payment in full of recovery, towing, and storage fees by the responsible party.<sup>29</sup>

#### Sale of Vehicles and Vessels and Required Notice

A towing-storage operator may sell at public sale a stored vehicle or vessel that remains unclaimed, or for which charges for recovery, towing, or storage remain unpaid, after:

- 35 days from the date of storage if the vehicle or vessel is more than 3 years old; or
- 50 days from the date of storage if the vehicle or vessel is 3 years old or less.<sup>30</sup>

If the date of the sale was not included in the notice of claim of lien, the towing-storage operator must send a notice of sale by certified mail, no less than 30 days before the date of the sale, to:

- The person in whose name the vehicle or vessel is registered; and
- All persons claiming a lien on the vehicle or vessel as shown in the records of the DHSMV
  or any corresponding agency in any other state in which the vehicle is identified as being
  titled by a records check of the NMVTIS or an equivalent commercially available system.<sup>31</sup>

The towing-storage operator must also publish notice of the time and place of the sale, at least ten days before the date of the sale, in a newspaper of general circulation in the county where the sale will occur.<sup>32</sup>

#### **Proceeds of Sale**

If the owner or lienholder of the vehicle or vessel sold is absent, the proceeds of the sale of the vehicle or vessel, minus any reasonable towing and storage charges owed and costs of the sale, must be deposited with the clerk of the court for the county where the sale occurred.<sup>33</sup> The clerk must hold the proceeds for the benefit of the owner or lienholder whose interest in the vehicle or vessel was destroyed by the sale.<sup>34</sup>

#### **Self-Service Storage Spaces**

The Self-storage Facility Act, codified as ss. 83.801-83.809, F.S., governs self-storage facilities in this state. The basic arrangement contemplated in the Act is a tenant contracting with an

<sup>&</sup>lt;sup>27</sup> Section 713.78(5)(b), F.S

<sup>&</sup>lt;sup>28</sup> Id

<sup>&</sup>lt;sup>29</sup> Section 713.78(5)(c), F.S.

<sup>&</sup>lt;sup>30</sup> Section 713.78(6), F.S.

<sup>&</sup>lt;sup>31</sup> *Id*.

<sup>&</sup>lt;sup>32</sup> Section 713.78(6), F.S.

<sup>&</sup>lt;sup>33</sup> *Id*.

<sup>&</sup>lt;sup>34</sup> *Id*.

owner of a facility to store the tenant's personal property.<sup>35</sup> In this arrangement, the storage facility faces the risk that a tenant will fail to pay rent or other expenses. However, the Act provides the facility with a degree of protection from this risk by granting the storage facility a lien on all stored property of a tenant<sup>36</sup> and by authorizing the storage facility to sell the property of a delinquent tenant.<sup>37</sup>

Following failure of a tenant to pay rent, if the storage facility decides to pursue the sale of the tenant's property to enforce the lien, the storage facility must notify the tenant that the lien must be satisfied within 14 days or the storage facility will advertise the property for sale. After 14 days, the storage facility may advertise the sale of the property. The sale must be advertised at least once a week for two consecutive weeks in a newspaper in general circulation in the facility's area.<sup>38</sup> The sale may not take place until 15 days after the first advertisement.<sup>39</sup>

However, if a lien is claimed on a motor vehicle or watercraft, and rent and other charges related to the property remain unpaid for 60 days, the facility or unit owner may sell the property or have it towed.<sup>40</sup> The wrecker operator taking possession of the property must comply with all notification and sale requirements provided in s. 713.78, F.S.

## III. Effect of Proposed Changes:

This bill makes numerous changes relating to towing-storage operators.

#### Florida Highway Patrol Wrecker Operator System

The bill amends s. 322.051, F.S., to prohibit the Florida Highway Patrol (FHP) from excluding a wrecker operator from FHP's wrecker operator system or fail to designate him or her as an authorized wrecker operator based solely on a prior felony conviction, unless such conviction was for:

- A forcible felony<sup>41</sup>;
- Theft of a motor vehicle under s. 812.014(2)(c)6., F.S.; or
- Knowingly owning, operating, or conducting a chop shop<sup>42</sup> or knowingly aiding and abetting another person in owning, operating, or conducting a chop shop.

<sup>&</sup>lt;sup>35</sup> Section 83.803(1), F.S.

<sup>&</sup>lt;sup>36</sup> See s. 83.805, F.S.

<sup>&</sup>lt;sup>37</sup> See s. 83.806, F.S.

<sup>&</sup>lt;sup>38</sup> See, s. 83.806(4)(c), F.S., regarding how sales must be advertised if there is no newspaper in the area of the storage facility.

<sup>&</sup>lt;sup>39</sup> Section 83.806(4)(b)3., F.S.

<sup>&</sup>lt;sup>40</sup> Section 83.806(10), F.S.

<sup>&</sup>lt;sup>41</sup> A "forcible felony" is defined as "treason; murder; manslaughter; sexual battery; carjacking; home-invasion robbery; robbery; burglary; arson; kidnapping; aggravated assault; aggravated battery; aggravated stalking; aircraft piracy; unlawful throwing, placing, or discharging of a destructive device or bomb; and any other felony which involves the use or threat of physical force or violence against any individual." Section 776.08, F.S.

<sup>&</sup>lt;sup>42</sup> Section 812.16(1)(a), F.S., defines "chop shop" as, "any area, building, storage lot, field, or other premises or place where one or more persons are engaged or have engaged in altering, dismantling, reassembling, or in any way concealing or disguising the identity of a stolen motor vehicle or of any major component part of a stolen motor vehicle; where there are two or more stolen motor vehicles present; or where there are major component parts from two or more stolen motor vehicles present."

The bill defines "good faith effort" as all of the following checks have been performed by a towing-storage company to establish prior state of registration and title of a vehicle or vessel that has been towed or stored by the company:

- A check in the department's database for owner or lienholder.
- A check in the electronic National Motor Vehicle Title Information System or an equivalent system to determine the state of registration when not available in the department's database.
- A check of the vehicle for any type of tag, tag record, temporary tag, or regular tag.
- If the request was made by law enforcement, a check from the law enforcement report for the tag number or other information to identify the vehicle or vessel.
- If the request was a private tow, a check of the tow trip sheet or tow ticket of the tow truck operator to determine whether a tag was on the vehicle or vessel at the beginning of the tow.
- If there is no address available of the owner on the impound report, a check in the law enforcement report to determine whether an out-of-state address is indicated from the driver license information.
- A check of the vehicle stickers or decals that might indicate a state or registration.
- A check of the interior vehicle, whether it be glove box, trunk, or other areas for any papers that may indicate registration.
- A check of the vehicle or vessel for a vehicle or vessel identification number.
- A check of the vessel hull for a hull identification number which should be carved, burned stamped, embossed, or otherwise permanently affixed to the outboard side of the transom, if there is no transom, to the outmost seaboard side at the end of the hill that bears the rudder or other steering mechanism.

The bill also defines a "towing-storage operator" as a person who regularly engages in the business of transporting vehicles or vessels by wrecker, tow truck, or car carrier.

### **Towing-Storage Operator Fees and Payment**

The bill provides towing-storage operators may charge only the following fees for, or incidental to, the recovery, removal, or storage of a vehicle or vessel:

- Any reasonable fee for service specifically authorized by ordinance, resolution, regulation, or rule of the county or municipal in which the service is performed.
- Any reasonable fee for service specifically authorized by contract or agreement between a towing-storage operator and a county, municipality, or other governmental agency.
- Any reasonable fee for service specifically authorized by rule of the DHSMV.
- Any reasonable fee for service as agreed upon in writing between a towing-storage operator and the owner of a vehicle or vessel.
- Any lien release administrative fee as set forth in 713.78(15)(a), F.S.
- Any reasonable administrative fee or charge imposed upon the registered owner or other legally authorized person in control of a vehicle or vessel by a county or municipality pursuant to ss. 125.01047, 166.04465, or 323.002, F.S.<sup>43</sup>

<sup>&</sup>lt;sup>43</sup> These sections authorize a county or municipality to impose a reasonable administrative fee or charge, not to exceed 25 percent of the maximum towing rate, to cover the cost of enforcement, including parking enforcement. Authorized wrecker operators or towing businesses may impose, collect, and remit this fee or charge on behalf of the county or municipality.

The bill also requires towing-storage operators accept at least one form of payment from at least two of the following groupings of payment methods:

- Cash, cashier's check, money order, or traveler's check.
- Bank, debit, or credit card.
- Mobile payment service, digital wallet, or other electronic payment system.

Towing-storage operators may not require a person to provide more than one form of current government photo identification for identity verification during payment.

#### Liens for Recovering, Towing, or Storing Vehicles or Vessels

The bill amends various parts of s. 713.78, F.S., relating to liens for recovering, towing, or storing vehicles or vessels, and designates this section as the exclusive remedy for the placement or foreclosure of a storage lien placed on a vehicle or vessel. The bill prohibits ss. 83.19 and 677.210, F.S., related to placing and foreclosing a lien by a landlord or warehouse, being used for placing a lien on a vehicle or vessel.

#### The bill also:

- Adds county or municipality to impose fees if she or he has a lien on the vehicle, except a storage fee if the vehicle or vessel is stored for less than 6 hours.
- Reduces the notification timeframe in which a towing-storage operator must send the notice of lien to the registered owner, the insurance company insuring the vehicle, and all other lienholders, from seven business days to four business days.
- Provides that notification requirements in s. 713.78(4)(b), F.S., are to be used if an approved third-party service cannot obtain the vehicle's or vessel's owner, lienholder, and insurer information or last state of record pursuant to s. 713.78(16), F.S.
- Provides that the notice of lien may not be sent to the registered owner, the insurance company insuring the vehicle or vessel, and all other persons claiming a lien less than 30 days before the sale of a vehicle or vessel that is more than 3 years of age or less than 60 days before the sale of a vehicle or vessel that is 3 years of age or less.
- Reduces the timeframe, within four days instead of seven business days, for a towing-storage
  operator to notify the jurisdictional entity where the vehicle or vessel is stored, in writing by
  certified mail or electronic delivery, if the towing-storage operator is unsuccessful in locating
  the name and address of the owner or other lienholder. Removes that this can be done
  through acknowledged hand delivery while adding electronic delivery.
- Provides that failure to make good faith efforts to *substantially* comply with the requirements of this section or to provide notice claiming a lien precludes the imposition of storage charges against the vehicle or vessel for more than four days of storage (formerly seven days of storage fees for failure to provide notice of a lien).

#### Inspection of Vehicles and Vessels and Release of Property

The bill clarifies that vehicle or vessel owners, rental vehicle or vessel owners, lienholders, insurance company representatives, or their agents are authorized to inspect a towed vehicle and have released to that person the vehicle or all personal property that was not affixed when the vehicle came into the custody of the towing-storage operator. Towing-storage operators must

allow this during normal business hours within 30 minutes after the person arrives at the storage facility where the vehicle or vessel is stored.

The bill clarifies that a rental agreement is not evidence that the renter is an agent of the rental vehicle or vessel owner, prohibiting a towing company from releasing a vehicle or vessel owned by a rental car company to the renter. Additionally, a towing-storage operator must accept a photocopy of a contract, an electronic title, or a paper title as evidence of a person's interest in a vehicle or vessel.

#### Sale of Vehicles and Vessels and Required Notice

The bill increases the timeframe an unclaimed vehicle or vessel three years of age or newer may be sold by a lienor, from 50 days to 65 days. For a vehicle three years of age or newer, the notice of lien must be sent no less than 60 days before the sale of the vehicle or vessel. The bill also increases the timeframe required for publishing notice of the time and place of the sale in a newspaper of general circulation in the county where the sale will occur, from at least 10 days to 20 days before the sale.

The bill adds the insurance company insuring the vehicle or vessel must be sent, by certified mail, a notice of sale of the vehicle or vessel by the storage owner or operator.

#### Towing-Storage Operators Record Retention Requirements

The bill requires towing-storage operators to retain records for all vehicles and vessels recovered, towed, stored, or released for at least three years. Such records must include:

- All notice publications and certified mailings;
- The purchase price of unclaimed vehicles or vessels sold;
- The names and addresses of unclaimed vehicle or vessel purchasers;
- The names and addresses of persons to which vehicles or vessels were released; and
- All fees imposed under s. 713.78, F.S.

#### **Self-Service Storage Spaces**

#### Contracts

The bill requires in self-storage contracts that the rental agreement contain a provision authorizing the tenant to designate an optional alternate contact person who may be contacted only for providing notice of enforcement of a lien or as authorized by the rental agreement. This designation does not give the alternate contact an interest in the contents stored in the self-service storage facility.

#### Liens on Vehicles or Vessels

The bill amends s. 83.705, F.S., regarding a lien on a vehicle or vessel, as those defined in s. 713.78(1), of a tenant or lessee must be foreclosed pursuant to s. 713.78 and may not be foreclosed under this chapter.

The bill amends s. 83.806(10), F.S., regarding liens claimed on motor vehicles or vessels by a self-service storage facility or unit owner, to align such process closer to the process used by

towing-storage operators pursuant to s. 713.78, F.S. If a facility or unit owner intends to sell the motor vehicle or vessel, he or she will be required to:

- Conduct a records check with DHSMV for a current registration. If no registration is found, conduct a NMVTIS or an equivalent commercially available system search.
- If persons claiming a lien are identified, send a notice of lien by certified mail to such persons stating:
  - The make, model, and last eight digits of the vehicle identification number of the vehicle subject to the lien, or the hull identification number of a vessel subject to the lien;
  - The name, physical address, and telephone number of the facility or unit owner, and the entity name where the vehicle or vessel is stored;
  - o The name of the person listed as the tenant in the rental agreement;
  - The fact of possession of the vessel or vehicle; that a lien is claimed; the address at which the vehicle or vessel is located;
  - o That charges have accrued, including an itemized statement of the amount thereof; and
  - That any vehicle or vessel that remains unclaimed may be sold free of all prior liens 30 days after notification is sent.

If at any time before the proposed or scheduled date of sale, a person claiming ownership interest in or a lien on the vehicle or vessel may request to inspect the vehicle or vessel. The facility or unit owner must make the vehicle or vessel available for inspection during regular business hours within three days after receiving a request for inspection.

#### Bond to Release Vehicle or Vessel

Prior to the sale of the vehicle or vessel, a person of record claiming a lien against the vehicle or vessel may have it released upon posting with the clerk of court in the county where the vehicle or vessel is being held, a cash or a surety bond or other adequate security to ensure the payment of charges owed. After posting bond, the clerk of court shall automatically issue a certificate notifying the owner of the storage facility and the release of the vehicle or vessel. Failure to release or return the property to the person of record claiming a lien commits a second degree misdemeanor.

The person claiming a lien against a motor vehicle or vessel has 30 days from the issuance of the certificate to file a lawsuit to determine the validity of the storage charges. Upon determining the respective rights of the parties, the court may award damages, attorney's fees, and costs in favor of the prevailing party.

#### Sale of Vehicle or Vessel

The bill requires that the lien sale take place at least ten days after publication of the advertisement of sale, instead of 15 days after the first publication of advertisement of sale.

Failure to make good faith efforts to comply with these notice requirements precludes the imposition of any storage charges against the vehicle or vessel.

#### **Effective Date**

The bill takes effect July 1, 2024.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None Identified.

## V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

The bill may have an indeterminate negative fiscal impact on towing-storage operators due to the increased requirements and limitation on fees that can be charged.

C. Government Sector Impact:

The bill does not appear to have a fiscal impact on state or local government.

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

### VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 321.051, 713.78, 83.19, 83.806, 83.808, 677.210, and 715.07.

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#### IX. **Additional Information:**

Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.) A.

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

By Senator Perry

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A bill to be entitled An act relating to towing and storage; amending s. 321.051, F.S.; prohibiting the Division of the Florida Highway Patrol from excluding wrecker operators from the wrecker operator system or from being designated as an authorized wrecker operator based solely on a prior felony conviction; providing exceptions; amending s. 713.78, F.S.; defining the terms "good faith effort" and "towing-storage operator"; authorizing a towing-storage operator to charge certain fees; providing that a lien can only be placed on specified fees; revising requirements for law enforcement agencies and the Department of Highway Safety and Motor Vehicles relating to the removal of vehicles or vessels; revising requirements for notices of lien; revising requirements for towing-storage operators providing notice to public agencies of jurisdiction; revising the timeframe in which certain unclaimed vehicles or vessels may be sold; revising requirements for notices of sale; revising provisions for permission to inspect a vehicle or vessel; providing when a vehicle must be made available for inspection; revising criminal penalties; requiring a towing-storage operator to maintain certain records for at least a specified period of time; providing the exclusive remedy for certain liens; requiring towingstorage operators to accept certain types of payment; prohibiting certain persons from being required to furnish more than one form of current government photo

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9-01096-24 2024774 30 identification for purposes of verifying their 31 identity; making technical changes; amending ss. 83.19 32 and 83.805, F.S.; conforming provisions to changes 33 made by the act; amending s. 83.806, F.S.; revising 34 requirements for the sale or disposition of property 35 at self-service storage facilities; providing 36 inspection requirements for vehicles or vessels being 37 sold by a facility or unit owner; requiring vehicles 38 or vessels to be released under certain circumstances; 39 providing a criminal penalty; providing requirements 40 for filing lawsuits relating to such vehicles or 41 vessels; specifying that failure to make good faith efforts to comply with certain notice requirements 42 4.3 precludes the imposition of certain storage charges; 44 specifying that copies of specified documents 45 constitute satisfactory proof for transfer of title; 46 conforming provisions to changes made by the act; 47 amending s. 83.808, F.S.; requiring that rental 48 agreements for self-service storage facilities 49 authorize tenants to designate an optional alternate 50 contact person; specifying that such person may be 51 contacted only for certain purposes; specifying that 52 such person does not have an interest in the contents 53 stored at the self-service storage facility or in the 54 self-contained storage unit; amending s. 677.210, 55 F.S.; conforming provisions to changes made by the 56 act; amending s. 715.07, F.S.; conforming a cross-57 reference; providing an effective date. 58

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Subsection (5) is added to section 321.051, Florida Statutes, to read:

321.051 Florida Highway Patrol wrecker operator system; penalties for operation outside of system.—

(5) The Division of the Florida Highway Patrol may not exclude a wrecker operator from the wrecker operator system or fail to designate him or her as an authorized wrecker operator based solely on a prior felony conviction unless such conviction is for a forcible felony as defined in s. 776.08 or a felony listed under s. 812.014(2)(c)6. or s. 812.16(2).

Section 2. Subsections (1), (2), and (4), paragraph (a) of subsection (5), subsections (6), (8), (9), and (10), paragraph (a) of subsection (11), paragraphs (a) and (d) of subsection (12), and paragraphs (a), (b), and (d) of subsection (13) of section 713.78, Florida Statutes, are amended, and subsections (18), (19), and (20) are added to that section, to read:

713.78 Liens for recovering, towing, or storing vehicles and vessels.—

- (1) For the purposes of this section, the term:
- $\underline{\text{(e)}}$  "Vehicle" means any mobile item, whether motorized or not, which is mounted on wheels.
- $\underline{\text{(f)}}$  "Vessel" means every description of watercraft, barge, and airboat used or capable of being used as a means of transportation on water, other than a seaplane or a "documented vessel" as defined in s. 327.02.
- (b) "Good faith effort" means that all of the following checks have been performed by a towing-storage company to

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88	establish the prior state of registration and title of a vehicle
89	or vessel that has been towed or stored by the company:
90	1. A check of the department's database for the owner and
91	any lienholder.
92	2. A check of the electronic National Motor Vehicle Title
93	Information System or an equivalent commercially available
94	system to determine the state of registration when there is not
95	a current registration record for the vehicle or vessel on file
96	with the department.
97	3. A check of the vehicle or vessel for any type of tag,
98	tag record, temporary tag, or regular tag.
99	4. A check of the law enforcement report for a tag number
100	or other information identifying the vehicle or vessel, if the
101	vehicle or vessel was towed at the request of a law enforcement
102	officer.
103	5. A check of the trip sheet or tow ticket of the tow truck
104	operator to determine whether a tag was on the vehicle or vessel
105	at the beginning of the tow, if a private tow.
106	6. If there is no address of the owner on the impound
107	report, a check of the law enforcement report to determine
108	whether an out-of-state address is indicated from driver license
109	information.
110	7. A check of the vehicle or vessel for an inspection
111	sticker or other stickers and decals that may indicate a state
112	of possible registration.
113	8. A check of the interior of the vehicle or vessel for any
114	papers that may be in the glove box, trunk, or other areas for a
115	state of registration.
116	9. A check of the vehicle for a vehicle identification

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117 <u>number.</u>

10. A check of the vessel for a vessel registration number.

- 11. A check of the vessel hull for a hull identification number which should be carved, burned, stamped, embossed, or otherwise permanently affixed to the outboard side of the transom or, if there is no transom, to the outmost seaboard side at the end of the hull that bears the rudder or other steering mechanism.
- $\underline{\text{(c)-(d)}}$  "National Motor Vehicle Title Information System" means the federally authorized electronic National Motor Vehicle Title Information System.
- (d) "Towing-storage operator" means a person who regularly engages in the business of transporting vehicles or vessels by wrecker, tow truck, or car carrier.
- (a) (e) "Equivalent commercially available system" means a service that charges a fee to provide vehicle information and that at a minimum maintains records from those states participating in data sharing with the National Motor Vehicle Title Information System.
- (2) (a) Whenever A towing-storage operator may charge only the following fees for, or incidental to, the recovery, removal, or storage of a vehicle or vessel:
- 1. Any reasonable fee for service specifically authorized by ordinance, resolution, regulation, or rule of the county or

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146	municipality in which the service is performed.
147	2. Any reasonable fee for service specifically authorized
148	by contract or agreement between a towing-storage operator and a
149	county, municipality, or other governmental agency.
150	3. Any reasonable fee for service specifically authorized
151	by rule of the Department of Highway Safety and Motor Vehicles.
152	4. Any reasonable fee for service as agreed upon in writing
153	between a towing-storage operator and the owner of a vehicle or
154	vessel.
155	5. Any lien release administrative fee as set forth in
156	paragraph (15)(a).
157	6. Any reasonable administrative fee or charge imposed by a
158	county or municipality pursuant to s. 125.01047, s. 166.04465,
159	or s. 323.002 upon the registered owner or other legally
160	authorized person in control of a vehicle or vessel.
161	(b) If a towing-storage operator person regularly engaged
162	in the business of transporting vehicles or vessels by wrecker,
163	tow truck, or car carrier recovers, removes, or stores a vehicle
164	or vessel upon instructions from:
165	$\underline{1.(a)}$ The owner thereof;
166	$\underline{2.}$ (b) The owner or lessor, or a person authorized by the
167	owner or lessor, of property on which such vehicle or vessel is
168	wrongfully parked, and the removal is done in compliance with ${\sf s.}$
169	715.07;
170	$\underline{3.(c)}$ The landlord or a person authorized by the landlord,
171	when such $\ensuremath{motor}$ vehicle or vessel remained on the premises after
172	the tenancy terminated and the removal is done in compliance
173	with s. 83.806 or s. 715.104; or
174	$\underline{\text{4.}}$ (d) Any law enforcement agency, $\underline{\text{county, or municipality,}}$

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she or he  $\underline{\text{has}}$  shall have a lien on the vehicle or vessel for a reasonable towing fee, for a reasonable administrative fee or charge imposed by a county or municipality, and for a reasonable storage fee; except that a storage fee may not be charged if the vehicle or vessel is stored for less  $\underline{\text{fewer}}$  than 6 hours.

- (4) (a) A towing-storage operator person regularly engaged in the business of recovering, towing, or storing vehicles or vessels who comes into possession of a vehicle or vessel pursuant to paragraph (2)(b) subsection (2), and who claims a lien for recovery, towing, or storage services, must shall give notice, by certified mail, pursuant to subsection (16), to the registered owner, the insurance company insuring the vehicle notwithstanding s. 627.736, and all persons claiming a lien thereon, as disclosed by the records in the Department of Highway Safety and Motor Vehicles or as disclosed by the records of any corresponding agency in any other state in which the vehicle is identified through a records check of the National Motor Vehicle Title Information System or an equivalent commercially available system as being titled or registered.
- (b) When Whenever a law enforcement agency authorizes the removal of a vehicle or vessel or whenever a towing service, garage, repair shop, or automotive service, storage, or parking place notifies the law enforcement agency of possession of a vehicle or vessel pursuant to s. 715.07(2)(a)2., if an approved third-party service cannot obtain the vehicle's or vessel's owner, lienholder, and insurer information or last state of record pursuant to subsection (16), the law enforcement agency of the jurisdiction where the vehicle or vessel is stored must

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shall contact the Department of Highway Safety and Motor Vehicles, or the appropriate agency of the state of registration, if known, within 24 hours through the medium of electronic communications, giving the full description of the vehicle or vessel. Upon receipt of the full description of the vehicle or vessel, the department shall search its files to determine the owner's name, the insurance company insuring the vehicle or vessel, and whether any person has filed a lien upon the vehicle or vessel as provided in s. 319.27(2) and (3) and notify the applicable law enforcement agency within 72 hours. The person in charge of the towing service, garage, repair shop, or automotive service, storage, or parking place must request shall obtain such information from the applicable law enforcement agency within 5 days after the date of storage and shall give notice pursuant to paragraph (a). The department may release the insurance company information to the requestor notwithstanding s. 627.736. 

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- (c) The notice of lien must be sent by certified mail to the registered owner, the insurance company insuring the vehicle notwithstanding s. 627.736, and all other persons claiming a lien thereon within  $\underline{4}$  7 business days, excluding  $\underline{a}$  Saturday, and Sunday, or federal legal holiday, after the date of storage of the vehicle or vessel. However, in no event shall the notice of lien be sent less than 30 days before the sale of the vehicle or vessel. The notice must state all of the following:
- 1. If the claim of lien is for a vehicle, the last 8 digits of the vehicle identification number of the vehicle subject to the lien, or, if the claim of lien is for a vessel, the hull identification number of the vessel subject to the lien, clearly

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printed in the delivery address box and on the outside of the envelope sent to the registered owner and all other persons claiming an interest  $\underline{\text{in}}$  therein or lien  $\underline{\text{on the vehicle or vessel}}$  thereon.

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- 2. The name, physical address, and telephone number of the lienor, and the entity name, as registered with the Division of Corporations, of the business where the towing and storage occurred, which must also appear on the outside of the envelope sent to the registered owner and all other persons claiming an interest in or lien on the vehicle or vessel.
  - 3. The fact of possession of the vehicle or vessel.
- 4. The name of the person or entity that authorized the lienor to take possession of the vehicle or vessel.
- 5. That a lien as provided in <u>paragraph (2)(b)</u> subsection (2) is claimed.
- 6. That charges have accrued and include an itemized statement of the amount thereof.
- 7. That the lien is subject to enforcement under law and that the owner or lienholder, if any, has the right to a hearing as set forth in subsection (5).
- 8. That any vehicle or vessel that remains unclaimed, or for which the charges for recovery, towing, or storage services remain unpaid, may be sold free of all prior liens 35 days after the vehicle or vessel is stored by the lienor if the vehicle or vessel is more than 3 years of age or  $\frac{65}{50}$  days after the vehicle or vessel is stored by the lienor if the vehicle or vessel is 3 years of age or less.
- 9. The address at which the vehicle or vessel is physically located.

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(d) The notice of lien may not be sent to the registered owner, the insurance company insuring the vehicle or vessel, and all other persons claiming a lien thereon less than 30 days before the sale of  $\underline{a}$  the vehicle or vessel that is more than 3 years of age or less than 60 days before the sale of a vehicle or vessel that is 3 years of age or less.

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(e) If attempts to locate the name and address of the owner or lienholder are prove unsuccessful, 4 the towing-storage operator shall, after 7 business days, excluding a Saturday, and Sunday, or federal legal holiday, after the initial tow or storage, the towing-storage operator must notify the public agency of jurisdiction where the vehicle or vessel is stored in writing by certified mail or electronic delivery acknowledged hand delivery that the towing-storage company has been unable to locate the name and address of the owner or lienholder and a physical search of the vehicle or vessel has disclosed no ownership information and a good faith effort has been made, including records checks of the Department of Highway Safety and Motor Vehicles database and the National Motor Vehicle Title Information System or an equivalent commercially available system. For purposes of this paragraph and subsection (9), the term "good faith effort" means that the following checks have been performed by the company to establish the prior state of registration and for title:

1. A check of the department's database for the owner and any lienholder.

2. A check of the electronic National Motor Vehicle Title
Information System or an equivalent commercially available
system to determine the state of registration when there is not

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291 a current registration record for the vehicle or vessel on file 292 with the department. 293 3. A check of the vehicle or vessel for any type of tag, 294 tag record, temporary tag, or regular tag. 4. A check of the law enforcement report for a tag number 295 or other information identifying the vehicle or vessel, if the 296 vehicle or vessel was towed at the request of a law enforcement 297 298 officer. 299 5. A check of the trip sheet or tow ticket of the tow truck 300 operator to determine whether a tag was on the vehicle or vessel 301 at the beginning of the tow, if a private tow. 302 6. If there is no address of the owner on the impound report, a check of the law enforcement report to determine 303 whether an out-of-state address is indicated from driver license 304 305 information. 306 7. A check of the vehicle or vessel for an inspection 307 sticker or other stickers and decals that may indicate a state 308 of possible registration. 309 8. A check of the interior of the vehicle or vessel for any 310 papers that may be in the glove box, trunk, or other areas for a 311 state of registration. 312 9. A check of the vehicle for a vehicle identification 313 number. 314 10. A check of the vessel for a vessel registration number. 315 11. A check of the vessel hull for a hull identification number which should be carved, burned, stamped, embossed, or 316 317 otherwise permanently affixed to the outboard side of the 318 transom or, if there is no transom, to the outmost seaboard side

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at the end of the hull that bears the rudder or other steering

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#### mechanism.

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(5) (a) The owner of a vehicle or vessel removed pursuant to paragraph (2) (b) subsection (2), or any person claiming a lien, other than the towing-storage operator, within 10 days after the time she or he has knowledge of the location of the vehicle or vessel, may file a complaint in the county court of the county in which the vehicle or vessel is stored to determine whether her or his property was wrongfully taken or withheld.

(6) A vehicle or vessel that is stored pursuant to paragraph (2)(b) subsection (2) and remains unclaimed, or for which reasonable charges for recovery, towing, or storing remain unpaid, and any contents not released pursuant to subsection (10), may be sold by the owner or operator of the storage space for such towing or storage charge 35 days after the vehicle or vessel is stored by the lienor if the vehicle or vessel is more than 3 years of age or 65 <del>50</del> days after the vehicle or vessel is stored by the lienor if the vehicle or vessel is 3 years of age or less. The sale must shall be at public sale for cash. If the date of the sale was not included in the notice required in subsection (4), notice of the sale must shall be given to the person in whose name the vehicle or vessel is registered and to all persons claiming a lien on the vehicle or vessel as shown on the records of the Department of Highway Safety and Motor Vehicles or of any corresponding agency in any other state in which the vehicle is identified through a records check of the National Motor Vehicle Title Information System or an equivalent commercially available system as being titled. Notice of the sale must be sent by certified mail to the registered owner of the vehicle or vessel, the insurance company insuring the

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9-01096-24 2024774 vehicle or vessel, and the person having the recorded lien on the vehicle or vessel at the address shown on the records of the registering agency at least 30 days before the sale of the vehicle or vessel. The notice must have clearly identified and printed, if the claim of lien is for a motor vehicle, The last 8 digits of the vehicle identification number of the motor vehicle subject to the lien, or, if the claim of lien is for a vessel, the hull identification number of the vessel subject to the lien, must be clearly identified and printed in the delivery address box and on the outside of the envelope sent to the registered owner and all other persons claiming an interest in therein or lien on the vehicle or vessel thereon. The notice must be sent to the owner of the vehicle or vessel and the person having the recorded lien on the vehicle or vessel at the address shown on the records of the registering agency at least 30 days before the sale of the vehicle or vessel. The notice must state the name, physical address, and telephone number of the lienor, and the vehicle identification number if the claim of lien is for a vehicle or the hull identification number if the claim of lien is for a vessel, all of which must also appear in the return address section on the outside of the envelope containing the notice of sale. After diligent search and inquiry, if the name and address of the registered owner or the owner of the recorded lien cannot be ascertained, the requirements of notice by mail may be dispensed with. In addition to the notice by mail, public notice of the time and place of sale must shall be made by publishing a notice thereof one time, at least 20 10 days before the date of the sale, in a newspaper of general circulation in the county in which the sale

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378 is to be held. The proceeds of the sale, after payment of 379 reasonable towing and storage charges, and costs of the sale, in 380 that order of priority, must shall be deposited with the clerk of the circuit court for the county if the owner or lienholder is absent, and the clerk shall hold such proceeds subject to the 382 383 claim of the owner or lienholder legally entitled thereto. The 384 clerk is shall be entitled to receive 5 percent of such proceeds 385 for the care and disbursement thereof. The certificate of title 386 issued under this section must this law shall be discharged of 387 all liens unless otherwise provided by court order. The owner or lienholder may file a complaint after the vehicle or vessel has 389 been sold in the county court of the county in which it is 390 stored. Upon determining the respective rights of the parties, 391 the court may award damages, attorney fees, and costs in favor 392 of the prevailing party.

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- (8) A towing-storage operator person regularly engaged in the business of recovering, towing, or storing vehicles or vessels, except a person licensed under chapter 493 while engaged in "repossession" activities as defined in s. 493.6101, may not operate a wrecker, tow truck, or car carrier unless the name, address, and telephone number of the company performing the service is clearly printed in contrasting colors on the driver and passenger sides of its vehicle. The name must be in at least 3-inch permanently affixed letters, and the address and telephone number must be in at least 1-inch permanently affixed letters.
- (9) Failure to make good faith efforts to <u>substantially</u> comply with the notice requirements of this section <u>or precludes</u> the <u>imposition of any storage charges against the vehicle or</u>

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vessel. If a lienor fails to provide notice to a person claiming a lien on a vehicle or vessel in accordance with subsection (4) precludes the imposition of storage charges against the vehicle or vessel, the lienor may not charge the person for more than  $\underline{4}$  7 days of storage, but such failure does not affect charges made for towing the vehicle or vessel or the priority of liens on the vehicle or vessel.

(10) A towing-storage operator must Persons who provide services pursuant to this section shall permit vehicle or vessel owners, including rental vehicle or vessel owners, lienholders, insurance company representatives, or their agents, which agency is evidenced by an original writing acknowledged by the owner before a notary public or other person empowered by law to administer oaths, to inspect the towed vehicle or vessel and shall release to the owner, lienholder, or agent the vehicle, vessel, or all personal property not affixed to the vehicle or vessel which was in the vehicle or vessel at the time the vehicle or vessel came into the custody of the towing-storage operator. A towing-storage operator must allow vehicle or vessel owners, rental vehicle or vessel owners, lienholders, insurance company representatives, or their agents to inspect the towed vehicle or vessel during normal business hours within 30 minutes after their arrival at the storage site where the vehicle or vessel is stored. A photocopy of an agency agreement is sufficient evidence of agency. A rental vehicle or vessel agreement is not evidence that the person who rented a vehicle or vessel is an agent of the rental vehicle or vessel owner. Towing-storage operators must accept a photocopy of a contract, an electronic title, or a paper title as evidence of a person's

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437 (11) (a) A towing-storage operator Any person regularly 438 engaged in the business of recovering, towing, or storing 439 vehicles or vessels who comes into possession of a vehicle or 440 vessel pursuant to paragraph (2)(b) subsection (2) and who has 441 complied with the provisions of subsections (4)  $\frac{(3)}{(3)}$  and (6), 442 when such vehicle or vessel is to be sold for purposes of being dismantled, destroyed, or changed in such manner that it is not 444 the motor vehicle or vessel described in the certificate of 445 title, must shall report the vehicle to the National Motor 446 Vehicle Title Information System and apply to the Department of 447 Highway Safety and Motor Vehicles for a certificate of destruction. A certificate of destruction, which authorizes the 448 449 dismantling or destruction of the vehicle or vessel described 450 therein, is shall be reassignable a maximum of two times before 451 dismantling or destruction of the vehicle is shall be required, 452 and must shall accompany the vehicle or vessel for which it is 453 issued, when such vehicle or vessel is sold for such purposes, 454 in lieu of a certificate of title. The application for a 455 certificate of destruction must include proof of reporting to the National Motor Vehicle Title Information System and an 456 affidavit from the applicant that she or he it has complied with 457 458 all applicable requirements of this section and, if the vehicle 459 or vessel is not registered in this state or any other state, by 460 a statement from a law enforcement officer that the vehicle or 461 vessel is not reported stolen, and must shall be accompanied by 462 such documentation as may be required by the department. 463 (12) (a) Any person who violates paragraph (2) (b) any

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provision of subsection (1), subsection (2), subsection (4),

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subsection (5), subsection (6), or subsection (7) is guilty of a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.

(d) Employees of the Department of Highway Safety and Motor Vehicles and law enforcement officers are authorized to inspect the records of a towing-storage operator any person regularly engaged in the business of recovering, towing, or storing vehicles or vessels or transporting vehicles or vessels by wrecker, tow truck, or car carrier, to ensure compliance with the requirements of this section. A towing-storage operator Any person who fails to maintain records, or fails to produce records when required in a reasonable manner and at a reasonable time, commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083.

(13)(a) Upon receipt by the Department of Highway Safety and Motor Vehicles of written notice from a wrecker operator who claims a wrecker operator's lien under subparagraph (2)(b)4.

paragraph (2)(d) for recovery, towing, or storage of an abandoned vehicle or vessel upon instructions from any law enforcement agency, for which a certificate of destruction has been issued under subsection (11) and the vehicle has been reported to the National Motor Vehicle Title Information System, the department shall place the name of the registered owner of that vehicle or vessel on the list of those persons who may not be issued a license plate or revalidation sticker for any motor vehicle under s. 320.03(8). If the vehicle or vessel is owned jointly by more than one person, the name of each registered owner must shall be placed on the list. The notice of wrecker operator's lien must shall be submitted on forms provided by the

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department and, which must include all of the following:

- 1. The name, address, and telephone number of the wrecker operator.
- 2. The name of the registered owner of the vehicle or vessel and the address to which the wrecker operator provided notice of the lien to the registered owner under subsection (4).
- 3. A general description of the vehicle or vessel, including its color, make, model, body style, and year.
- 4. The vehicle identification number (VIN); registration license plate number, state, and year; validation decal number, state, and year; vessel registration number; hull identification number; or other identification number, as applicable.
- 5. The name of the person or the corresponding law enforcement agency that requested that the vehicle or vessel be recovered, towed, or stored.
- 6. The amount of the wrecker operator's lien, not to exceed the amount allowed by paragraph (b).
- (b) For purposes of this subsection only, the amount of the wrecker operator's lien for which the department will prevent issuance of a license plate or revalidation sticker may not exceed the amount of the charges for recovery, towing, and storage of the vehicle or vessel for 7 days. These charges may not exceed the maximum rates imposed by the ordinances of the respective county or municipality under ss. 125.0103(1)(c) and 166.043(1)(c). This paragraph does not limit the amount of a wrecker operator's lien claimed under paragraph (2)(b) subsection (2) or prevent a wrecker operator from seeking civil remedies for enforcement of the entire amount of the lien, but limits only that portion of the lien for which the department

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will prevent issuance of a license plate or revalidation sticker.

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- (d) Upon discharge of the amount of the wrecker operator's lien allowed by paragraph (b), the wrecker operator must issue a certificate of discharged wrecker operator's lien on forms provided by the department to each registered owner of the vehicle or vessel attesting that the amount of the wrecker operator's lien allowed by paragraph (b) has been discharged. Upon presentation of the certificate of discharged wrecker operator's lien by the registered owner, the department must shall immediately remove the registered owner's name from the list of those persons who may not be issued a license plate or revalidation sticker for any motor vehicle under s. 320.03(8), thereby allowing issuance of a license plate or revalidation sticker. Issuance of a certificate of discharged wrecker operator's lien under this paragraph does not discharge the entire amount of the wrecker operator's lien claimed under paragraph (2) (b) subsection (2), but only certifies to the department that the amount of the wrecker operator's lien allowed by paragraph (b), for which the department will prevent issuance of a license plate or revalidation sticker, has been discharged.
- (18) A towing-storage operator must retain for 3 years records produced for all vehicles or vessels recovered, towed, stored, or released. Such records must include at least all of the following:
  - (a) All notice publications and certified mailings.
- (b) The purchase price of any unclaimed vehicle or vessel sold.

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552	(c) The names and addresses of persons to which vehicles or
553	vessels were released.
554	(d) The names and addresses of vehicle or vessel
555	purchasers.
556	(e) All fees imposed under this section.
557	(19) This section is the exclusive remedy for the placement
558	or foreclosure of a storage lien placed on a vehicle or vessel
559	pursuant to ss. 83.19 and 677.210.
560	(20)(a) A towing-storage operator must accept payment for
561	accrued charges from an authorized person listed in subsection
562	(10) in any form from at least two of the following
563	subparagraphs:
564	1. Cash, cashier's check, money order, or traveler's check.
565	2. Bank, debit, or credit card.
566	3. Mobile payment service, digital wallet, or other
567	electronic payment system.
568	(b) Any of the authorized persons listed in subsection (10)
569	are not required to furnish more than one form of current
570	government photo identification when payment is made in any of
571	the forms listed in paragraph (a). Presenting one form of
572	current government photo identification constitutes sufficient
573	identity verification for the purposes of this subsection.
574	Section 3. Subsection (5) is added to section 83.19,
575	Florida Statutes, to read:
576	83.19 Sale of property distrained.—
577	(5) A lien on a vehicle or vessel, as those terms are
578	defined in s. 713.78(1), of a tenant or lessee must be
579	$\underline{\text{foreclosed pursuant to s. 713.78}}$ and may not be foreclosed under
580	this chapter.

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Section 4. Section 83.805, Florida Statutes, is amended to read:

83.805 Lien.-

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(1) The owner of a self-service storage facility or selfcontained storage unit and the owner's heirs, executors, administrators, successors, and assigns have a lien upon all personal property, whether or not owned by the tenant, located at a self-service storage facility or in a self-contained storage unit for rent, labor charges, or other charges, present or future, in relation to the personal property and for expenses necessary for its preservation or expenses reasonably incurred in its sale or other disposition pursuant to ss. 83.801-83.809. The lien provided for in this section attaches as of the date that the personal property is brought to the self-service storage facility or as of the date the tenant takes possession of the self-contained storage unit, and the priority of this lien shall be the same as provided in s. 83.08; however, in the event of default, the owner must give notice to persons who hold perfected security interests under the Uniform Commercial Code in which the tenant is named as the debtor.

(2) A lien on a vehicle or vessel, as those terms are defined in s. 713.78(1), of a tenant or lessee must be foreclosed pursuant to s. 713.78 and may not be foreclosed under this chapter.

Section 5. Subsection (1), paragraphs (a) and (b) of subsection (4), and subsections (8) and (10) of section 83.806, Florida Statutes, are amended to read:

83.806 Enforcement of lien.—An owner's lien as provided in s. 83.805 may be satisfied as follows:

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(1) The tenant shall be notified by written notice

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- delivered in person, by e-mail, or by first-class mail with a certificate of mailing to the tenant's last known address and the last known address of the alternate contact person designated by the tenant under the rental agreement, if any, and conspicuously posted at the self-service storage facility or on the self-contained storage unit. If the owner sends notice of a pending sale of property to the tenant's and alternate contact person's last known e-mail address and does not receive a response, return receipt, or delivery confirmation from the same e-mail address, the owner must send notice of the sale to the tenant and alternate contact person by first-class mail with a certificate of mailing to the tenant's and alternate contact person's last known address before proceeding with the sale.
- (4) After the expiration of the time given in the notice, an advertisement of the sale or other disposition shall be published once a week for 2 consecutive weeks in a newspaper of general circulation in the area where the self-service storage facility or self-contained storage unit is located.
- (a) A lien sale may be conducted on a public website that customarily conducts personal property auctions. The facility or unit owner is not required to hold a license to post property for online sale. Inasmuch As any sale may involve property of more than one tenant, a single advertisement may be used to dispose of property at any one sale.
  - (b) The advertisement shall include:
- 1. A brief and general description of what is believed to constitute the personal property contained in the storage unit, as provided in paragraph (2) (b).

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The address of the self-service storage facility or the address where the self-contained storage unit is located and the name of the tenant.

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- 3. The time, place, and manner of the sale or other disposition. The sale or other disposition shall take place at least 10  $\frac{15}{15}$  days after the first publication.
- (8) In the event of a sale under this section, the owner may satisfy his or her lien from the proceeds of the sale, provided the owner's lien has priority over all other liens in the personal property. The lien rights of secured lienholders are automatically transferred to the remaining proceeds of the sale. The balance, if any, must shall be held by the owner for delivery on demand to the tenant. A notice of any balance must shall be delivered by the owner to the tenant and the alternate contact person designated by the tenant under the rental agreement, if any, in person or by first-class mail with a certificate of mailing to the last known address of the tenant and alternate contact person. If the tenant does not claim the balance of the proceeds within 2 years after the date of sale, the proceeds are shall be deemed abandoned, and the owner has shall have no further obligation with regard to the payment of the balance. In the event that the owner's lien does not have priority over all other liens, the sale proceeds must shall be held for the benefit of the holders of those liens having priority. A notice of the amount of the sale proceeds must shall be delivered by the owner to the tenant; alternate contact person, if any; and or secured lienholders in person or by first-class mail with a certificate of mailing to their last known addresses. If the tenant or the secured lienholders do not

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9-01096-24 2024774 668 claim the sale proceeds within 2 years after the date of sale, 669 the proceeds are shall be deemed abandoned, and the owner has 670 shall have no further obligation with regard to the payment of 671 the proceeds. 672 (10)(a) If a lien is claimed on property that is a motor vehicle or vessel a watercraft and rent and other charges 673 674 related to the property remain unpaid or unsatisfied for 60 days after the maturity of the obligation to pay the rent and other 676 charges, the facility or unit owner may sell the property 677 pursuant to this section or have the property towed. 678 (b) If a facility or unit owner intends to sell the vehicle 679 or vessel, the facility or unit owner must conduct a check of records with the Department of Highway Safety and Motor 680 681 Vehicles. In the event that no current registration is found in the search, the facility or unit owner must conduct a search through the National Motor Vehicle Title Information System or 683 an equivalent commercially available system. If a person 684 685 claiming a lien is not identified in either search, the property 686 may be sold by the facility or unit owner pursuant to this 687 section. The facility or unit owner must send a notice of lien by certified mail to all persons claiming a lien at least 30 688 689 days before the date of the sale. The notice must state all of 690 the following: 691 1. The make, model, and last 8 digits of the vehicle identification number of the vehicle subject to the lien, or, if 692 the claim of lien is for a vessel, the hull identification 693 694 number of the vessel subject to the lien. Such information must 695 be clearly printed in the delivery address box and on the

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outside of the envelope sent to the registered owner and all

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other persons claiming an interest in or a lien on the vehicle or vessel.

- 2. The name, physical address, and telephone number of the facility or unit owner, and the entity name, as registered with the Division of Corporations, of the business where the vehicle or vessel is stored, which must also appear on the outside of the envelope sent to all persons claiming a lien on the vehicle or vessel.
  - 3. The fact of possession of the vehicle or vessel.
- 4. The name of the person or entity listed as tenant in the rental agreement.
  - 5. That a lien is claimed.

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- 6. That charges have accrued and include an itemized statement of the amount thereof.
- 7. That any vehicle or vessel that remains unclaimed may be sold free of all prior liens 30 days after notification is sent.
- $\underline{\mbox{8. The address at which the vehicle or vessel is physically located.}}$  located.
- (c) At any time before the proposed or scheduled date of sale of a vehicle or vessel, a person claiming an interest in or a lien on the vehicle or vessel may request to inspect the vehicle or vessel. The facility or unit owner must make the vehicle or vessel available for inspection during regular business hours within 3 business days after receiving a written request to inspect the vehicle or vessel.
- (d) At any time before the sale of the vehicle or vessel, a person of record claiming a lien against the vehicle or vessel may have her or his vehicle or vessel released upon posting with the clerk of the court in the county in which the vehicle or

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726 vessel is held a cash or surety bond or other adequate security 727 equal to the amount of the storage charges and administrative 728 fees required to ensure the payment of such charges in the event 729 she or he does not prevail. A particular form for posting the 730 bond is not required unless the clerk provides such form to the 731 customer or person for filing. Upon the posting of the bond and 732 the payment of the applicable fee set forth in s. 28.24, the 733 clerk of the court shall automatically issue a certificate 734 notifying the facility or unit owner of the posting of the bond 735 and directing the owner to release the vehicle or vessel to the 736 person of record claiming a lien against the vehicle or vessel. The certificate must be presented during regular business hours. 737 The facility or unit owner, or an employee or agent thereof who 738 739 is authorized to release the vehicle or vessel and who, upon 740 receiving a copy of a certificate giving notice of the posting 741 of the bond in the required amount and directing release of the 742 vehicle or vessel, fails to release or return the property to 743 the person of record claiming a lien pursuant to this section, 744 commits a misdemeanor of the second degree, punishable as 745 provided in s. 775.082 or s. 775.083. (e) The person of record claiming a lien against a vehicle 746

(e) The person of record claiming a lien against a vehicle or vessel has 30 days after the issuance of the certificate by the clerk to file a lawsuit to determine the validity of the storage charges. Upon determining the respective rights of the parties under this section, the court may award damages, attorney fees, and costs in favor of the prevailing party. Upon failure of the party posting the bond to timely file suit and a request by the facility or unit owner, the clerk must release the cash or surety bond to the facility or unit owner.

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(f) Failure to make good faith efforts, as defined in s. 713.78(1), to comply with the notice requirements of this section precludes the imposition of any storage charges against the vehicle or vessel.

- (g) A copy of the notice of sale, proof of notice mailed to any person claiming a lien as required herein, and proof of the required check of the records of the Department of Highway Safety and Motor Vehicles and the National Motor Vehicle Title Information System or an equivalent commercially available system, if applicable, shall constitute satisfactory proof for application to the Department of Highway Safety and Motor Vehicles for transfer of title, together with any other proof required by any rules and regulations of the department.
- (h) If a motor vehicle or vessel watercraft is towed, the facility or unit owner is not liable for the motor vehicle or vessel watercraft or any damages to the motor vehicle or vessel watercraft once a wrecker takes possession of the property. The wrecker taking possession of the property must comply with all notification and sale requirements provided in s. 713.78.

Section 6. Subsection (4) is added to section 83.808, Florida Statutes, to read:

83.808 Contracts.-

(4) A rental agreement must contain a provision that authorizes the tenant to designate an optional alternate contact person. The alternate contact person may be contacted only for purposes of providing notice under s. 83.806 or as otherwise authorized by the rental agreement. Designating an alternate contact person does not give such person an interest in the contents stored at the self-service storage facility or in the

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784	self-contained storage unit.
785	Section 7. Subsection (10) is added to section 677.210,
786	Florida Statutes, to read:
787	677.210 Enforcement of warehouse's lien
788	(10) A lien on a vehicle or vessel, as those terms are
789	defined in s. 713.78(1), must be foreclosed pursuant to s.
790	713.78 and may not be foreclosed under this chapter.
791	Section 8. Paragraph (a) of subsection (2) of section
792	715.07, Florida Statutes, is amended to read:
793	715.07 Vehicles or vessels parked on private property;
794	towing
795	(2) The owner or lessee of real property, or any person
796	authorized by the owner or lessee, which person may be the
797	designated representative of the condominium association if the
798	real property is a condominium, may cause any vehicle or vessel
799	parked on such property without her or his permission to be
800	removed by a person regularly engaged in the business of towing
801	vehicles or vessels, without liability for the costs of removal,
802	transportation, or storage or damages caused by such removal,
803	transportation, or storage, under any of the following
804	circumstances:
805	(a) The towing or removal of any vehicle or vessel from
806	private property without the consent of the registered owner or
807	other legally authorized person in control of that vehicle or
808	vessel is subject to substantial compliance with the following
809	conditions and restrictions:
810	1.a. Any towed or removed vehicle or vessel must be stored
811	at a site within a 10-mile radius of the point of removal in any
812	county of 500,000 population or more, and within a 15-mile

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radius of the point of removal in any county of fewer than 500,000 population. That site must be open for the purpose of redemption of vehicles on any day that the person or firm towing such vehicle or vessel is open for towing purposes, from 8:00 a.m. to 6:00 p.m., and, when closed, shall have prominently posted a sign indicating a telephone number where the operator of the site can be reached at all times. Upon receipt of a telephoned request to open the site to redeem a vehicle or vessel, the operator shall return to the site within 1 hour or she or he will be in violation of this section.

- b. If no towing business providing such service is located within the area of towing limitations set forth in subsubparagraph a., the following limitations apply: any towed or removed vehicle or vessel must be stored at a site within a 20mile radius of the point of removal in any county of 500,000 population or more, and within a 30-mile radius of the point of removal in any county of fewer than 500,000 population.
- 2. The person or firm towing or removing the vehicle or vessel shall, within 30 minutes after completion of such towing or removal, notify the municipal police department or, in an unincorporated area, the sheriff, of such towing or removal, the storage site, the time the vehicle or vessel was towed or removed, and the make, model, color, and license plate number of the vehicle or description and registration number of the vessel and shall obtain the name of the person at that department to whom such information was reported and note that name on the trip record.
- 3. A person in the process of towing or removing a vehicle or vessel from the premises or parking lot in which the vehicle

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or vessel is not lawfully parked must stop when a person seeks 843 the return of the vehicle or vessel. The vehicle or vessel must 844 be returned upon the payment of a reasonable service fee of not more than one-half of the posted rate for the towing or removal service as provided in subparagraph 6. The vehicle or vessel may 846 be towed or removed if, after a reasonable opportunity, the owner or legally authorized person in control of the vehicle or vessel is unable to pay the service fee. If the vehicle or vessel is redeemed, a detailed signed receipt must be given to 850 851 the person redeeming the vehicle or vessel.

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- 4. A person may not pay or accept money or other valuable consideration for the privilege of towing or removing vehicles or vessels from a particular location.
- 5. Except for property appurtenant to and obviously a part of a single-family residence, and except for instances when notice is personally given to the owner or other legally authorized person in control of the vehicle or vessel that the area in which that vehicle or vessel is parked is reserved or otherwise unavailable for unauthorized vehicles or vessels and that the vehicle or vessel is subject to being removed at the owner's or operator's expense, any property owner or lessee, or person authorized by the property owner or lessee, before towing or removing any vehicle or vessel from private property without the consent of the owner or other legally authorized person in control of that vehicle or vessel, must post a notice meeting the following requirements:
- a. The notice must be prominently placed at each driveway access or curb cut allowing vehicular access to the property within 10 feet from the road, as defined in s. 334.03(22). If

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there are no curbs or access barriers, the signs must be posted not fewer than one sign for each 25 feet of lot frontage.

- b. The notice must clearly indicate, in not fewer than 2-inch high, light-reflective letters on a contrasting background, that unauthorized vehicles will be towed away at the owner's expense. The words "tow-away zone" must be included on the sign in not fewer than 4-inch high letters.
- c. The notice must also provide the name and current telephone number of the person or firm towing or removing the vehicles or vessels.
- d. The sign structure containing the required notices must be permanently installed with the words "tow-away zone" not fewer than 3 feet and not more than 6 feet above ground level and must be continuously maintained on the property for not fewer than 24 hours before the towing or removal of any vehicles or vessels.
- e. The local government may require permitting and inspection of these signs before any towing or removal of vehicles or vessels being authorized.
- f. A business with 20 or fewer parking spaces satisfies the notice requirements of this subparagraph by prominently displaying a sign stating "Reserved Parking for Customers Only Unauthorized Vehicles or Vessels Will be Towed Away At the Owner's Expense" in not fewer than 4-inch high, light-reflective letters on a contrasting background.
- g. A property owner towing or removing vessels from real property must post notice, consistent with the requirements in sub-subparagraphs a.-f., which apply to vehicles, that unauthorized vehicles or vessels will be towed away at the

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900 owner's expense.

A business owner or lessee may authorize the removal of a vehicle or vessel by a towing company when the vehicle or vessel is parked in such a manner that restricts the normal operation of business; and if a vehicle or vessel parked on a public right-of-way obstructs access to a private driveway the owner, lessee, or agent may have the vehicle or vessel removed by a towing company upon signing an order that the vehicle or vessel be removed without a posted tow-away zone sign.

- 6. Any person or firm that tows or removes vehicles or vessels and proposes to require an owner, operator, or person in control or custody of a vehicle or vessel to pay the costs of towing and storage before redemption of the vehicle or vessel must file and keep on record with the local law enforcement agency a complete copy of the current rates to be charged for such services and post at the storage site an identical rate schedule and any written contracts with property owners, lessees, or persons in control of property which authorize such person or firm to remove vehicles or vessels as provided in this section.
- 7. Any person or firm towing or removing any vehicles or vessels from private property without the consent of the owner or other legally authorized person in control or custody of the vehicles or vessels shall, on any trucks, wreckers as defined in  $\underline{s.713.78(1)}$   $\underline{s.713.78(1)}$  (c), or other vehicles used in the towing or removal, have the name, address, and telephone number of the company performing such service clearly printed in contrasting colors on the driver and passenger sides of the

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vehicle. The name shall be in at least 3-inch permanently affixed letters, and the address and telephone number shall be in at least 1-inch permanently affixed letters.

- 8. Vehicle entry for the purpose of removing the vehicle or vessel shall be allowed with reasonable care on the part of the person or firm towing the vehicle or vessel. Such person or firm shall be liable for any damage occasioned to the vehicle or vessel if such entry is not in accordance with the standard of reasonable care.
- 9. When a vehicle or vessel has been towed or removed pursuant to this section, it must be released to its owner or person in control or custody within 1 hour after requested. Any vehicle or vessel owner or person in control or custody has the right to inspect the vehicle or vessel before accepting its return, and no release or waiver of any kind which would release the person or firm towing the vehicle or vessel from liability for damages noted by the owner or person in control or custody at the time of the redemption may be required from any vehicle or vessel owner or person in control or custody as a condition of release of the vehicle or vessel to its owner or person in control or custody. A detailed receipt showing the legal name of the company or person towing or removing the vehicle or vessel must be given to the person paying towing or storage charges at the time of payment, whether requested or not.

Section 9. This act shall take effect July 1, 2024.

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	11. /-	The Florida Ser	nate	77//
— T/	Meeting Date  A O C R V C + A 1, VD	APPEARANCE I  Deliver both copies of this  Senate professional staff conduct	s form to	Bill Number or Topic
Name	Committee  MINC MOO	e	Phone	Amendment Barcode (if applicable)
Addres	5 1275 Ad	lans	Email MOOre	a) the surther
	dity State	72,70	4	CIN
	Speaking: For Against [	Information <b>OR</b>	Waive Speaking:	n Support Against
		PLEASE CHECK ONE OF TH	E FOLLOWING:	
	m appearing without mpensation or sponsorship.	Fram a registered lobbyist, representing:  Grandian F	leet sen	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules pod (fisenate gov)

This form is part of the public record for this meeting.

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Bill I	Numbe	r or Topic	

Deliver both copies of this form to

Tra	insportation		Senate profession	nal staff conduc	cting the meeting				
	Committee						Amendm	ent Barcode (if app	olicable)
Name	Doug Bell				Phone _	850	209	9000	
Address	Street S. Mouli	c St.			Email	doug	bell@	mhd	Tiran-ca
	TLH City	T-1	9	32301 Zip					
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# **APPEARANCE RECORD**

774	
Bill Number or Topic	

Mee	ring Date	Sana	Deliver both copi	les of this form to conducting the meetir	ng	Bill Number or Topic
- I Pakso	nmittee		te professional stair	conducting the meeting	-	Amendment Barcode (if applicable)
Name Do	29 Bell			Phone	850	205-9000
Address 119	J. Monsoc	51.		Email	douse	bell and firm-com
Street					7.	
TL (1		F L State	313c	0(		
City		State	219			
Speakir	g: For $\square$	Against Info	ormation <b>O</b>	<b>R</b> Waive Spea	aking:	In Support
		PLEAS	E CHECK ONE	OF THE FOLLOW	ING:	TI TE
I am appearing v		X	I am a registered lo representing:	bbyist,		I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:
Busin	ess Law	Section	of the	Florida T	Bar	Spondored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11,045 and Joint Rule 1. 2020-2022 Joint Rules, pdf (fisenate.gov)

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1/17/24

# APPEARANCE RECORD

SB	774
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NAN

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Meeting Date

Deliver both copies of this form to Senate professional staff conducting the meeting

Amendment Barcode (if applicable)

Bill Number or Topic

7121

(travel, meals, lodging, etc.),

sponsored by:

Name	_Eric	De Can	1005				Phone	847	- 989 -	7104	
				treet, :	ite. 1	32011	Email	edeca	mp05@	nicb, arg	
	Oak B	rook	j_ State		GO <u>S</u> Zip	523					
	Speaking:	For	Against	☐ Informa	ation	OR	Waive Spea	king:	In Support [	Against	
	n appearing withouse			l am		ed lobbyist,	E FOLLOWI	NG:		obbyist, but receiv of value for my ap	

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules pdf (fisenate acv)

National Insurance Crime Bureau

(NICB)

This form is part of the public record for this meeting.

1-17-24	APPEARANCE	RECORD	774	
Meeting Date  Transportion	Deliver both copies of Senate professional staff cond		Bill Number or Topic	
Committee			Amendment Barcode (if applicable)	
Name Harvey Spar	cor	Phone <u>352</u>	0-677-8486	
Address 36/NE347	Ave	Email +ric	ounty towing 352 @ Yahoo.co	ղ
old Jown	[ ] 35/680 State Zip			
	inst Information <b>OR</b>	Waive Speaking:	In Support Against	3
	PLEASE CHECK ONE OF T	HE FOLLOWING:		
I am appearing without compensation or sponsorship.	I am a registered lobbyis representing:	st,	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:	

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules and Illistrate and Illis

This form is part of the public record for this meeting.

# APPEARANCE RECORD

Deliver both copies of this form to

Bill Number or Topic

TRANSPORTATION	Senate professional staff con	ducting the meeting
Committee		Amendment Barcode (if applicable)
Name RAMON	CREGO	Phone <u>305 - 984-5364</u>
Address 12340 SW Street	98th St	Email Sirrayrca@ aol.com
Mi Anı City	FL 3378 of Zip	
<b>Speaking:</b> For	Against Information OR	Waive Speaking: In Support Against
7	PLEASE CHECK ONE OF	THE FOLLOWING:
I am appearing without compensation or sponsorship.	I am a registered lobby representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11,045 and Joint Rule 1. 2020-2022 Joint Rules and If you have questions about registering to lobby please see Fla. Stat. §11,045 and Joint Rule 1. 2020-2022 Joint Rules and If you have questions about registering to lobby please see Fla. Stat. §11,045 and Joint Rule 1. 2020-2022 Joint Rules and If you have questions about registering to lobby please see Fla. Stat. §11,045 and Joint Rule 1. 2020-2022 Joint Rules and If you have questions about registering to lobby please see Fla. Stat. §11,045 and Joint Rule 1. 2020-2022 Joint Rules and Joint Rule 2. 2020-2022 Joint Rules and Joint Rule 2. 2020-2022 Joint Rules and Joint Rule 3. 2020-2022 Joint Rules and Joint Rules and Joint Rule 3. 2020-2022 Joint Rules and Joint Rule 3. 2020-2022 Joint Rules and Joint Rule 3. 2020-2022 Joint Rules and Joint Rules and

This form is part of the public record for this meeting.

# The Florida Senate APPEARANCE RECORD Bill Number or Topic Meeting Date Deliver both copies of this form to Senate professional staff conducting the meeting Amendment Barcode (if applicable) Phone 727-638-7198 Address 33707 OR Waive Speaking: Information Speaking: Against PLEASE CHECK ONE OF THE FOLLOWING: I am not a lobbyist, but received I am appearing without I am a registered lobbyist, something of value for my appearance compensation or sponsorship. representing: (travel, meals, lodging, etc.),

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules, pdf (fisenate.gov)

This form is part of the public record for this meeting.

5-001 (08/10/2021)

sponsored by:

6 .7 211	The Florida	Senate	$\Box \Box \iota \iota$
1-17-24	<b>APPEARANC</b>	<b>E RECORD</b>	114
Meeting Date	Deliver both copies of		Bill Number or Topic
Trans	Senate professional staff cor	nducting the meeting	
Committee	0		Amendment Barcode (if applicable)
Name ///ike	Seamon	Phone	f07-402-1040
Address 4718 Ed	gewater Dr	Email M	Seamon @ Hotma, L.co
Orlando	FL 3270 State Zip	04	
<b>Speaking:</b> For Ag	gainst Information <b>OR</b>	Waive Speaking:	In Support Against
	PLEASE CHECK ONE OF	THE FOLLOWING:	
l am appearing without compensation or sponsorship.	Tam a registered lobby representing:	yist,	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:
	frotessional	Wrecker Of	Derators of Florida

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules pdf (fisenate acv)

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# **APPEARANCE RECORD**

	774
	Bill Number or Topic
	Amendment Barcode (if applicable)
36 2	1519-3902

	Meeting Date	Senat	Deliver both copies of e professional staff cond		DM North Bell of Topic
Name	Committee	Sughi		Phone	Amendment Barcode (if applicable)  35 19-3953
Address				Email	
	Street				
	City	State	Zip		
	<b>Speaking:</b> For	Against Info	rmation <b>OR</b>	Waive Speaking:	In Support
		PLEASI	E CHECK ONE OF T	THE FOLLOWING:	
		am a registered lobbyis representing:	st,	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.),	
Enterprise Mobility					sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules, pdf (fisenate.gov)

This form is part of the public record for this meeting.

# **CourtSmart Tag Report**

Room: SB 110 Case No.: Type: Caption: Senate Transportation Committee Judge:

Started: 1/17/2024 8:30:41 AM

Ends: 1/17/2024 9:36:20 AM Length: 01:05:40

8:30:40 AM Chair DiCeglie calls meeting to order

8:30:43 AM Roll call

**8:30:49 AM** Quorum present Pledge of Allegiance

8:31:21 AM Chair DiCeglie with opening comments

8:31:33 AM Tab 6, SB 774, Towing and Storage introduced

8:32:02 AM Explanation by Senator Perry

8:32:42 AM Chair DiCeglie
8:32:47 AM Mike Moore waives
8:32:54 AM Doug Bell waives
8:33:06 AM Eric DeCampos waives
8:33:14 AM Ramon Crego waives

**8:33:22 AM** Marson Johnson, Jr. waives

8:33:25 AM Mike Seamon waives 8:33:33 AM Leslie Dughi waives Chair DiCeglie

8:33:52 AM Closure by Senator Perry

8:33:57 AM Roll call

8:34:10 AM SB 774 reported favorably

8:34:23 AM Tab 2, SB 512, Specialty License Plates/United Service Organizations

8:35:03 AM Senator Hooper presents on behalf of Senator Bradley

8:35:19 AM Chair DiCeglie Closure waived

8:35:49 AM Roll call

8:35:52 AM SB 512 reported favorably

8:36:00 AM Tab 1, SB 266, Department of Transportation introduced

8:36:23 AM Explanation by Senator Hooper

8:36:43 AM Amendment Barcode 703922 introduced

**8:36:57 AM** Explanation by Senator Hooper

8:39:56 AM Chair DiCeglie

**8:40:04 AM** Amendment to Amendment Barcode 589480 introduced Explanation of Amendment to Amendment by Senator Hooper

8:40:41 AM Chair DiCeglie

**8:40:48 AM** Speaker Stefano Di Portigliatti Speaker Alex Arteagon-Gomez

8:49:07 AM Chair DiCeglie

8:49:15 AM Closure by Senator Hooper

8:49:53 AM Chair DiCeglie

8:50:56 AM Amendment to Amendment adopted

8:51:02 AM Chair DiCeglie

8:51:07 AM Amendment Barcode 703922 introduced

8:51:33 AM Alex Arteagon-Gomez waives
8:51:39 AM Stefano Di Portigliatti waives
8:51:44 AM Speaker Charles Dudley
8:53:27 AM Speaker Casey Reed
8:54:23 AM Speaker John Holley

8:54:50 AM Chair DiCeglie

8:55:04 AM Closure by Senator Hooper

8:56:41 AM Chair DiCeglie
8:56:48 AM Amendment adopted
8:56:54 AM Chair DiCeglie

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8:57:10 AM
               Speaker Ananth Prasad
9:05:47 AM
               Questions
9:06:47 AM
               Senator Davis
9:07:24 AM
               Mr. Prasad
9:10:17 AM
               Chair DiCeglie
9:10:25 AM
               Debate
9:10:27 AM
               Senator Torres
9:13:27 AM
               Senator Trumbull
9:14:43 AM
               Senator Davis
9:16:12 AM
               Chair DiCeglie
9:16:46 AM
               Closure by Senator Hooper
9:18:11 AM
               Roll Call
9:19:11 AM
               CS/SB 266 reported favorably
9:19:23 AM
               Tab 5, SB 736, Services Provided by the Department of Highway Safety and Motor Vehicles or Its Agent
introduced
9:20:01 AM
               Explanation by Senator Trumbull
9:21:05 AM
               Chair DiCeglie
9:21:11 AM
               Tim Qualls waives
9:21:20 AM
               Chair DiCeglie
               Closure waived
9:21:27 AM
9:21:31 AM
               Roll call
9:21:35 AM
               SB 736 reported favorably
9:21:43 AM
               Chair passed to Vice Chair Davis
9:22:04 AM
               Tab 4, SB 648, License or Permit to Operate a Vehicle for Hire introduced
9:22:22 AM
               Explanation by Chair DiCeglie
9:22:43 AM
               Chair Davis
9:23:29 AM
               Question
9:23:31 AM
               Chair Davis
               Chair DiCeglie
9:23:35 AM
               Chair Davis
9:23:48 AM
9:23:52 AM
               Chair DiCeglie
9:24:16 AM
               Chair Davis
               Darrick McGhee waives
9:24:22 AM
9:24:31 AM
               Chair Davis
9:24:45 AM
               Chair DiCeglie in closure
9:24:51 AM
               Roll call
               SB 648 reported favorably
9:25:25 AM
9:25:36 AM
               Chair passed to Chair DiCeglie
9:26:57 AM
               Recording Paused
9:32:09 AM
               Recording Resumed
9:32:17 AM
               Chair DiCeglie
9:32:28 AM
               Tab 3, SB 640, Purple Alert introduced
               Explanation by Senator Berman
9:32:37 AM
               Chair DiCeglie
9:33:08 AM
               Amendment Barcode 737802 introduced
9:33:34 AM
9:33:43 AM
               Explanation of Amendment
9:33:59 AM
               Chair DiCeglie
9:34:24 AM
               Closure waived
9:34:29 AM
               Amendment adopted
9:34:33 AM
               Chair DiCeglie
               Barney Bishop III waives
9:34:43 AM
9:34:50 AM
               Bobbie Smith waives
9:34:56 AM
               Chair DiCeglie
               Senator Berman in closure
9:35:06 AM
9:35:15 AM
               Roll call
9:35:16 AM
               CS/SB 540 reported favorably
9:35:28 AM
               Chair DiCeglie
9:35:41 AM
               Senator Trumbull
9:35:58 AM
               Chair DiCeglie
               Senator Hooper moves to adjourn
9:36:02 AM
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9:36:09 AM

Meeting adjourned

#### THE FLORIDA SENATE



Tallahassee, Florida 32399-1100

COMMITTEES:
Appropriations Committee on Criminal and Civil Justice, Chair
Criminal Justice, Vice Chair Appropriations Children, Families, and Elder Affairs Community Affairs Regulated Industries

**SELECT COMMITTEE:** Select Committee on Resiliency

## SENATOR JENNIFER BRADLEY

6th District

January 16, 2024

Senator Nick DiCeglie, Chairman Senate Committee on Transportation 308 Senate Building 404 South Monroe Street Tallahassee, FL 32399-1100

Dear Chairman DiCeglie:

Please accept Senator Hooper presenting Senate Bill 512: Specialty License Plates/United Service Organizations on behalf of Senator Bradley during committee tomorrow.

Thank you.

Sincerely,

Jennifer Bradley

Jennifer Bradley

cc: Rob Vickers, Staff Director Marilyn Hudson, Administrative Assistant

REPLY TO:

☐ 1845 East West Parkway, Suite 5, Fleming Island, Florida 32003 (904) 278-2085 ☐ 124 Northwest Madison Street, Lake City, Florida 32055 (386) 719-2708

□ 408 Senate Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5006

Senate's Website: www.flsenate.gov