Tab 1	SB 440	by W	r <b>ight</b> ; (Ider	ntical to H 00649) Utility Terr	rain Vehicles	
166366	D	S	RCS	TR, Wright	Delete everything after	01/31 12:20 PM
Tab 2	SB 688	by <b>M</b>	<b>artin</b> ; (Simi	lar to CS/H 00479) Alternativ	ve Mobility Funding Systems	
Tab 3	SB 840 Collecto		i <b>Ceglie</b> ; (Sir	nilar to CS/H 00817) Appoin	tment of a General Lines Agency as ar	n Agent for a Tax
Tab 4	SB 868 Memoria	-		r to H 01341) Transportatior	n Facility Designations/Army Specialist	Nicholas Panipinto
778158	D	S	RCS	TR, Boyd	Delete everything after	01/31 09:56 AM
Tab 5	SB 968	by Ca	alatayud (C	CO-INTRODUCERS) Trum	bull; (Similar to H 00577) Spaceport 1	Ferritory
Tab 6	SB 982	by <b>Th</b>	nompson; (	Identical to H 00121) Specia	Ity License Plates/Project Addiction: R	eversing the Stigma
Tab 7	SB 994	by <b>B</b>	<b>rgess</b> ; (Sir	nilar to H 01045) Student Tr	ansportation Safety	
839192	A	S	RCS	TR, Burgess	Delete L.93 - 98:	01/31 12:20 PM
Tab 8	SB 116	4 by E	Burton; (Sir	nilar to CS/H 01113) Use of	Lights and Sirens on Emergency Vehic	les
319188	D	S	RCS	TR, Burton	Delete everything after	01/31 09:56 AM

#### The Florida Senate

**COMMITTEE MEETING EXPANDED AGENDA** 

#### TRANSPORTATION Senator DiCeglie, Chair Senator Davis, Vice Chair

MEETING DATE:	Tuesday, January 30, 2024
TIME:	1:00—3:00 p.m.
PLACE:	Toni Jennings Committee Room, 110 Senate Building

MEMBERS: Senator DiCeglie, Chair; Senator Davis, Vice Chair; Senators Gruters, Hooper, Torres, and Trumbull

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
1	<b>SB 440</b> Wright (Identical H 649)	Utility Terrain Vehicles; Authorizing the operation of utility terrain vehicles on certain roadways; defining the term "utility terrain vehicle" or "UTV", etc. TR 01/30/2024 Fav/CS	Fav/CS Yeas 5 Nays 0
		ATD FP	
2	<b>SB 688</b> Martin (Identical H 479)	Alternative Mobility Funding Systems; Authorizing certain local governments to adopt an alternative mobility planning and fee system or an alternative system in certain circumstances; prohibiting an alternative system from imposing responsibility for funding an existing transportation deficiency upon new development; providing that only local governments issuing building permits may charge for transportation impacts; revising requirements for the calculation of impact fees by certain local governments and special districts, etc. CA 01/09/2024 Favorable TR 01/30/2024 Favorable RC	Favorable Yeas 4 Nays 1
3	<b>SB 840</b> DiCeglie (Similar CS/H 817)	Appointment of a General Lines Agency as an Agent for a Tax Collector; Requiring the tax collector, upon petition, to appoint an agent in charge of a general lines agency as an agent for the tax collector to carry out certain duties; requiring all general lines agencies appointed as agents for the tax collector to fulfill certain requirements; authorizing agents of general lines to have discretion in whether to provide certain services; limiting the locations where agents of general lines may provide services, etc. TR 01/30/2024 Favorable BI AP	Favorable Yeas 4 Nays 1

#### COMMITTEE MEETING EXPANDED AGENDA

Transportation Tuesday, January 30, 2024, 1:00—3:00 p.m.

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
4	<b>SB 868</b> Boyd (Similar H 1341)	Transportation Facility Designations/Army Specialist Nicholas Panipinto Memorial Highway; Providing an honorary designation of a certain transportation facility in a specified county; directing the Department of Transportation to erect suitable markers, etc. TR 01/30/2024 Fav/CS	Fav/CS Yeas 5 Nays 0
		ATD FP	
5	<b>SB 968</b> Calatayud (Similar H 577)	Spaceport Territory; Revising spaceport territory to include certain property, etc.	Favorable Yeas 5 Nays 0
		MS 01/16/2024 Favorable TR 01/30/2024 Favorable RC	
6	<b>SB 982</b> Thompson (Identical H 121)	Specialty License Plates/Project Addiction: Reversing the Stigma; Directing the Department of Highway Safety and Motor Vehicles to develop a Project Addiction: Reversing the Stigma license plate, etc.	Favorable Yeas 5 Nays 0
		TR 01/30/2024 Favorable ATD FP	
7	<b>SB 994</b> Burgess (Similar H 1045, Compare H 7039, CS/S 7002)	Student Transportation Safety; Revising the definition of the term "local hearing officer"; authorizing charter schools and private schools to install and operate school bus infraction detection systems; authorizing traffic infraction enforcement officers who meet specified requirements and school board security agencies to enforce specified violations; providing that a school safety officer who completes certain training may be authorized by a county, municipality, or school entity as a traffic infraction enforcement officer and may issue certain notices and citations, etc.	Fav/CS Yeas 4 Nays 1
		TR 01/30/2024 Fav/CS ATD FP	
8	<b>SB 1164</b> Burton (Similar CS/H 1113)	Use of Lights and Sirens on Emergency Vehicles; Authorizing that certain vehicles transporting organs and surgical teams for organ recovery and transplant may operate emergency lights and sirens while en route to a hospital, an airport, or other designated location; providing requirements for operators of such vehicles, etc.	Fav/CS Yeas 5 Nays 0
		TR 01/30/2024 Fav/CS CA RC	

#### COMMITTEE MEETING EXPANDED AGENDA

Transportation

Tuesday, January 30, 2024, 1:00-3:00 p.m.

		BILL DESCRIPTION and	
TAB	BILL NO. and INTRODUCER	SENATE COMMITTEE ACTIONS	COMMITTEE ACTION

Other Related Meeting Documents

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

	Prepa	ared By: The Professional Sta	aff of the Committe	e on Transport	ation
BILL:	CS/SB 44	0			
INTRODUCER:	Transporta	ation Committee and Sen	ator Wright		
SUBJECT:	Utility Ter	rrain Vehicles			
DATE:	January 3	1, 2024 REVISED:			
ANAL	YST	STAFF DIRECTOR	REFERENCE		ACTION
. Shutes		Vickers	TR	Fav/CS	
2.			ATD		
3.			FP		

# Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

## I. Summary:

CS/SB 440 creates a definition for "utility terrain vehicle" (UTV) and authorizes the operation of such vehicles on certain roadways. Specifically, the bill defines a UTV as a vehicle less than 70 inches in width which has at least two seats allowing passengers to sit in a side-by-side manner, is operated by foot controls and a steering wheel, and is equipped with headlamps, stop lamps, turn signals, tail lamps, rearview mirrors, a windshield, seat belts, and a horn. A UTV must comply with specified insurance and registration requirements.

The bill authorizes a UTV to legally operate on two-lane county roads and two-lane municipal streets in which the posted speed limit is less than 55 miles per hour. A UTV may only be operated on a part of the State Highway System necessary to cross the highway at an angle of approximately 90 degrees to the direction of the roadway and at a place where a quick and safe crossing can be made. The bill allows the operator to drive the UTV during all hours, however, a UTV may only be operated by a licensed driver or a person possessing a learner's driver license who is under the direct supervision of a licensed driver.

The bill provides that a county or municipality may enact an ordinance regulating UTV operation and equipment that is more restrictive than statutory requirements. A county or municipality is authorized to prohibit the operation of a UTV on any road under its jurisdiction if the governing body determines that such prohibition is necessary in the interest of safety. The bill will likely have both positive and negative fiscal impacts on private and governmental sectors. *See* "Fiscal Impact Statement" for details.

noncriminal traffic infraction, punishable as a nonmoving violation, as provided in ch. 318, F.S.

The bill takes effect July 1, 2024.

# II. Present Situation:

Florida law establishes various regulations governing golf carts, all terrain vehicles and low speed vehicles, among others. These regulations generally address applicable traffic laws, equipment, registration, titling and insurance. Currently, Florida law does not define a utility terrain vehicle or authorize their operation on public roads.

# **Operation of Golf Carts**

A golf cart is defined as a motor vehicle that is designed and manufactured for operation on a golf course for sporting or recreational purposes and that is not capable of exceeding speeds of 20 miles per hour.<sup>1</sup> Section 316.212, F.S, provides for the operation of golf carts on certain roadways. Except as provided in statute, the operation of a golf cart upon public roads or streets is prohibited.

A golf cart may be operated upon a county road designated by the county, a municipal street designated by the municipality, or a two-lane county road located within the jurisdiction of a municipality designated by that municipality, for use by golf carts. Prior to making a designation, the responsible local governmental entity must first determine that golf carts may safely travel on or cross the public road or street, considering factors including the speed, volume, and character of motor vehicle traffic using the road or street. Upon a determination that golf carts may be safely operated on a designated road or street, the responsible governmental entity must post appropriate signs to indicate that such operation is allowed.<sup>2</sup>

A golf cart may be operated on a part of the State Highway System<sup>3</sup> under the following conditions:<sup>4</sup>

• To cross a portion of the State Highway System which intersects a county road or municipal street that has been designated for use by golf carts if the Florida Department of Transportation (FDOT) has reviewed and approved the location and design of the crossing and any traffic control devices needed for safety purposes.

<sup>&</sup>lt;sup>1</sup> Section 320.01(22), F.S.

<sup>&</sup>lt;sup>2</sup> Section 316.212(1), F.S.

<sup>&</sup>lt;sup>3</sup> Section 334.03(24), F.S., defines the term "State Highway System" to mean the interstate system and all other roads within the state which were under the jurisdiction of the state on June 10, 1995, and roads constructed by an agency of the state for the State Highway System, plus roads transferred to the state's jurisdiction after that date by mutual consent with another governmental entity, but not including roads so transferred from the state's jurisdiction. These facilities shall be facilities to which access is regulated.

<sup>&</sup>lt;sup>4</sup> Section 316.212(2), F.S.

• To cross, at midblock, a part of the State Highway System where a golf course is constructed on both sides of the highway if FDOT has reviewed and approved the location and design of the crossing and any traffic control devices needed for safety purposes.

Upon its determination that golf carts may be operated on a given road, FDOT must post appropriate signs on the road to indicate that such operation is allowed.<sup>5</sup>

A golf cart may only be operated during the hours between sunrise and sunset, unless the responsible governmental entity has determined that a golf cart may be operated during the hours between sunset and sunrise and the golf cart is equipped with headlights, brake lights, turn signals, and a windshield.<sup>6</sup>

A golf cart must be equipped with efficient brakes, reliable steering apparatus, safe tires, a rearview mirror, and red reflectorized warning devices in both the front and rear.<sup>7</sup>

A golf cart may not be operated on public roads or streets by a person:

- Who is under 18 unless that person has a valid learner's driver license or driver license.
- Who is 18 or older unless that person possesses a valid government-issued photographic identification.<sup>8</sup>

A local governmental entity may enact an ordinance relating to golf cart operation and equipment that is more restrictive than those enumerated in s. 316.212, F.S. However, such an ordinance must apply only to an unlicensed driver. Upon enactment of such ordinance, the local governmental entity must post appropriate signs or otherwise inform the residents that such an ordinance exists and that it will be enforced within the local government's jurisdictional territory.<sup>9</sup>

A violation of age or equipment requirements regarding the use of a golf cart is a noncriminal traffic infraction punishable as a nonmoving violation.<sup>10</sup> A violation of the permissible operation of a golf cart on public roads or a violation of the hours of permissible operation of a golf cart is a noncriminal traffic infraction punishable as a moving violation.<sup>11</sup>

## All Terrain Vehicles (ATVs)

Section 316.2123, F.S., provides for the operation of an ATV on certain roadways. An ATV is defined as any motorized off-highway or all-terrain vehicle 55 inches or less in width which has

<sup>&</sup>lt;sup>5</sup> Id.

<sup>&</sup>lt;sup>6</sup> Section 316.212(5), F.S.

<sup>&</sup>lt;sup>7</sup> Section 316.212(6), F.S.

<sup>&</sup>lt;sup>8</sup> Section 316.212(7), F.S.

<sup>&</sup>lt;sup>9</sup> Section 316.212(8)(a), F.S.

<sup>&</sup>lt;sup>10</sup> Section 316.212(9), F.S. Section 318.18, F.S., provides the statutory base fine for a nonmoving violation is \$30 plus court costs and fees, which can increase the total penalty up to \$108.

<sup>&</sup>lt;sup>11</sup> Section 316.212(9), F.S. Section 318.18, F.S., provides the statutory base fine for a moving violation is \$60 plus court costs and fees, which can increase the total penalty up to \$158.

a dry weight of 1,500 pounds or less, is designed to travel on three or more nonhighway tires, and is manufactured for recreational use by one or more persons.<sup>12</sup>

An ATV is prohibited upon public roads or streets of Florida, except that an ATV may be operated during the daytime on an unpaved roadway where a posted speed limit is less than 35 miles per hour.<sup>13</sup>

A county is exempt from s. 316.2123, F.S., (specifically, the authorization for ATV operation on specified roadways) if the governing body of the county, by a majority vote, following a noticed public hearing, votes to exempt the county from this provision. Alternatively, a county may, by majority vote after such hearing, designate certain unpaved roadways where an ATV may be operated during the daytime as long as each such designated roadway has a posted speed limit of 35 miles per hour or less, and appropriately marked to indicate permissible ATV use.<sup>14</sup>

Any ATV operation that is permitted under s. 316.2123, F.S., may be undertaken only by a licensed driver or a minor, who may be unlicensed, who is under the direct supervision of licensed driver. The operator must provide proof of ownership under ch. 317, F.S., upon the request of a law enforcement officer.<sup>15</sup>

ATVs are titled pursuant to ch. 317, F.S.,<sup>16</sup> but not registered nor provided with a license plate. The manufacturing, distribution, and sale of ATVs is not regulated under ch. 320, F.S., as a motor vehicle and therefore are not required to meet Florida's motor vehicle franchise laws.

## Low-speed Vehicles and Mini Trucks

A low-speed vehicle is defined as any four-wheeled vehicle whose top speed is greater than 20 miles per hour but not greater than 25 miles per hour, including, but not limited to, neighborhood electric vehicles. Low-speed vehicles must comply with the safety standards in 49 C.F.R. s. 571.500 and s. 316.2122, F.S.<sup>17</sup> A mini-truck is defined as any four-wheeled vehicle whose top speed is greater than 20 miles per hour but not greater than 25 miles per hour, including, but not limited to, neighborhood electric vehicles. Low-speed vehicles must comply with the safety standards in 49 C.F.R. s. 571.500 and s. 316.2122, F.S.<sup>18</sup>

A low-speed vehicle or mini truck may be operated only on streets where the posted speed limit is 35 miles per hour or less. This does not prohibit a low-speed vehicle or mini truck from

<sup>&</sup>lt;sup>12</sup> Section 317.0003(1), F.S.

<sup>&</sup>lt;sup>13</sup> Section 316.2123(1), F.S.

<sup>&</sup>lt;sup>14</sup> Section 316.2123(2), F.S.

<sup>&</sup>lt;sup>15</sup> Section 316.2123(3), F.S.

<sup>&</sup>lt;sup>16</sup> Chapter 317, F.S., provides that the administration of off-highway vehicle titling laws is under the DHSMV, which shall provide for the issuing, handling, and recording of all off-highway vehicle titling applications and certificates, including the receipt and accounting of off-highway vehicle titling fees. Section 317.0002, F.S., states that it is the intent of the Legislature that all off-highway vehicles operated on public lands be titled and issued a certificate of title to allow for easy determination of ownership.

<sup>&</sup>lt;sup>17</sup> Section 320.01(41), F.S. 49 CFR Part 571 is a set of Federal Motor Vehicle Safety Standards that establish minimum performance requirements for motor vehicles and motor vehicle equipment in the United States. This standard specifies requirements for low-speed vehicles.

<sup>&</sup>lt;sup>18</sup> Section 320.01(41), F.S.

crossing a road or street at an intersection where the road or street has a posted speed limit of more than 35 miles per hour. A low-speed vehicle must be equipped with headlamps, stop lamps, turn signal lamps, taillamps, reflex reflectors, parking brakes, rearview mirrors, windshields, seat belts, and vehicle identification numbers.<sup>19</sup>

A low-speed vehicle or mini truck must be registered and insured in accordance with s. 320.02, F.S., and titled pursuant to ch. 319, F.S. Any person operating a low-speed vehicle or mini truck must have in his or her possession a valid driver license.<sup>20</sup>

Low-speed vehicles and mini trucks are regulated under ch. 320, F.S., and fall under the manufacturing, distribution, and sales requirements, which are included in Florida's motor vehicle franchise dealer laws.

# **Utility Terrain Vehicles (UTVs)**

As previously noted, current Florida law does not define a UTV (sometimes referred to as Recreational Off-Highway Vehicles (ROVs)<sup>21</sup> or "side-by-sides"), nor does it allow for UTVs to be operated on public roads or streets. Section 317.0003(6), F.S., defines "OHM" or "Off-highway vehicles" to mean any ATV, two-rider ATV, ROV, or OHM that is used off the roads or highways of this state and that is not registered and licensed for highway use pursuant to ch. 320, F.S.

While there are various definitions used in connection with UTVs, the Recreational Off-Highway Vehicle Association<sup>22</sup> provides the following definition:

- Designed to travel on four or more non-highway tires;
- Intended by the manufacturer for use by one or more persons and having the following characteristics:
  - A steering wheel for steering control;
  - Non-straddle seating;
  - Seatbelts;
  - An occupant protective structure;
  - Engine displacement of up to 1,000 cc;
  - Maximum speed capability greater than 30 miles per hour; and
  - Less than 80 inches in overall width, exclusive of accessories.<sup>23</sup>

Currently, 20 states allow for UTVs (variously defined) to be operated on public roadways, but regulations vary widely from state to state in terms of the requirements for making a UTV street-

<sup>&</sup>lt;sup>19</sup> Section 316.2122(1), F.S.

 $<sup>^{20}</sup>$  Id.

<sup>&</sup>lt;sup>21</sup> Section 317.0003, F.S., provides the following definition for the term "ROV": any motorized recreational off-highway vehicle 80 inches or less in width which has a dry weight of 3,500 pounds or less, is designed to travel on four or more nonhighway tires, and is manufactured for recreational use by one or more persons. The term does not include a golf cart as defined in ss. 316.003 and 320.01, F.S., or a low-speed vehicle as defined in s. 320.01, F.S.

<sup>&</sup>lt;sup>22</sup> The Recreational Off-Highway Vehicle Association is a national, not-for-profit trade association formed to promote the safe and responsible use of recreational off-highway vehicles manufactured or distributed in the United States. Recreational Off-Highway Vehicle Association, <u>https://rohva.org/about-us/</u> (last visited January 26, 2024).

<sup>&</sup>lt;sup>23</sup> The Recreational Off-Highway Vehicle Association, *What is an ROV*?, <u>https://rohva.org/what-is-an-rov/</u> (last visited January 26, 2024)

legal. "Street-legal UTVs are universally required to have brake lights, turn signals, headlights, and hazard lights. Some states require additional equipment before they deem a UTV to be street-legal. Just as each state has different regulations for the equipment that street-legal UTVs must have, each state also has varying regulations for how these vehicles can be operated on public roads. Most states only allow UTVs to be operated on county roads. UTVs are not allowed on interstate highways."<sup>24</sup>

## III. Effect of Proposed Changes:

The bill creates s. 316.21275, F.S., which defines the term "utility terrain vehicle" or "UTV" to mean a vehicle less than 70 inches in width which has at least two seats allowing passengers to sit in a side-by-side manner, operated by foot controls and a steering wheel and which is equipped with headlamps, stop lamps, turn signals, tail lamps, rearview mirrors, a windshield, seat belts, and a horn. The bill defines the term "direct supervision" to mean a person who is in the adjacent front passenger seat of the UTV being operated.

A UTV may only be operated on designated two-lane county roads or two-lane municipal streets in which the posted speed limit is less than 55 miles per hour. Before making such designation, the responsible county or municipality must first determine that a UTV may safely travel on or cross the public road or street, considering factors including speed, volume, and character of motor vehicle traffic using the road or street.

A UTV may be operated only on a part of the State Highway System necessary to cross the highway at an angle of approximately 90 degrees to the direction of the roadway and at a place where a quick and safe crossing can be made. The Department of Transportation may prohibit the operation of UTVs on any road in its jurisdiction if it determines that such prohibition is necessary in the interest of safety.

The bill allows the operator to drive the UTV during all hours. A UTV may only be operated by a licensed driver pursuant to s. 322.18, F.S., or a person possessing a learner's driver license pursuant to s 322.1615, F.S., who is under the direct supervision of a licensed driver.

The owner or operator of a UTV must comply with all of the following requirements and regulations:

- Obey traffic regulations enumerated in ch. 316, F.S., and operate his or her UTV with due care.
- Provide proof of ownership under ch. 317, F.S., upon the request of a law enforcement officer.
- Fulfill all insurance requirements pursuant to s. 324.022, F.S.
- Ensure that the UTV has the proper license plate pursuant to s. 320.0847, F.S.

The bill allows a county or municipality to enact an ordinance regarding UTV operation and equipment which is more restrictive than those requirements enumerated in statute. A county or municipality may also prohibit the use of UTVs on any road under its jurisdiction if the

<sup>&</sup>lt;sup>24</sup> World Population Review, *UTV Street Legal States 2024*, <u>UTV Street Legal States 2024 (worldpopulationreview.com)</u>, (last visited January 24, 2024).

governing body of such county or municipality determines that such prohibition is necessary in the interest of safety.

The bill authorizes penalties associated with operating a UTV. A violation of such is a noncriminal traffic infraction, punishable as a nonmoving violation, as provided in chapter 318.

In order to implement the bill DHSMV would issue a title to the UTV owner and the operator of a UTV would be required to provide proof of ownership under ch. 317, F.S., upon the request of a law enforcement officer. As a result, UTVs would be titled as an Off-Highway Vehicle, but unlike ATVs that are not registered, UTVs would be registered as an on-highway vehicle (like low-speed vehicles and mini-trucks).<sup>25</sup>

The bill takes effect July 1, 2024.

## IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

# V. Fiscal Impact Statement:

A. Tax/Fee Issues:

The reclassification of UTVs will subject owners of such vehicles to existing motor vehicle registration fees.

<sup>&</sup>lt;sup>25</sup> Department of Highway Safety and Motor Vehicles, Agency Analysis of 2024 Senate Bill 440, p. 3, December 12, 2023. (On file with the Senate Committee on Transportation)

### B. Private Sector Impact:

Manufacturers and dealers of UTVs may be subject to regulation under the state's motor vehicle manufacturer and franchise dealer laws.

C. Government Sector Impact:

DHSMV estimates that the bill will have an indeterminate positive fiscal impact on state government revenue associated with the resulting increase in motor vehicle titling and registration fees.<sup>26</sup>

DHSMV anticipates the bill will have an indeterminate negative fiscal impact associated with additional expenditures on title stock, registration stock, license plates, and decal inventory.<sup>27</sup>

DHSMV estimates a negative fiscal impact of \$69,090 associated with new programming and implementation of the bill.<sup>28</sup>

### VI. Technical Deficiencies:

None.

### VII. Related Issues:

In view of the extensive programming, communication and education requirements associated with the implementation of the bill, DHSMV recommends changing the effective date to October 1, 2025.<sup>29</sup>

### VIII. Statutes Affected:

This bill creates the following section of the Florida Statutes: 316.21275.

This bill substantially amends the following section of the Florida Statutes: 320.0847.

## IX. Additional Information:

#### A. Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

### CS by Transportation on January 30, 2024:

The committee substitute:

- Creates a new section of the Florida Statutes governing the operation of UTVs on certain roadways.
- Amends the definition of UTV to include foot controls and a steering wheel, and defines the term "direct supervision."

<sup>&</sup>lt;sup>26</sup> *Id.* at 5.

<sup>&</sup>lt;sup>27</sup> *Id*. at 6.

<sup>&</sup>lt;sup>28</sup> *Id.* at 5.

- Provides that a UTV can only be operated on a two-lane county road or a two-lane municipal street that has a posted speed limit of less than 55 miles per hour that has been designated for UTV use by the appropriate local government.
- Specifies that a UTV may only operate on part of the State Highway System if it is crossing at an angle of approximately a 90 degrees to the direction of the roadway and at a place where a quick and safe crossing can be made. The Department of Transportation is authorized to prohibit the operation of UTVs on any road in its jurisdiction.
- Clarifies that a UTV may only be operated by a licensed driver, or a person possessing a learner's driver license who is under the direct supervision of a licensed driver.
- Authorizes a county or municipality to enact an ordinance regulating UTV operation and equipment that is more restrictive than statutory requirements. A county or municipality may also prohibit the operation of a UTV on any road under its jurisdiction if it is necessary in the interest of safety.
- Provides that a violation of the newly created UTV section of law is a noncriminal traffic infraction, punishable as a nonmoving violation.
- B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

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LEGISLATIVE ACTION

Senate House . Comm: RCS 01/31/2024 The Committee on Transportation (Wright) recommended the following: Senate Amendment (with title amendment) Delete everything after the enacting clause and insert: Section 1. Section 316.21275, Florida Statutes, is created to read: 316.21275 Operation of a UTV on certain roadways.-(1) As used in this section, the term: (a) "Direct supervision" means a person is in the adjacent front passenger seat of the UTV being operated.

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11	(b) "Utility terrain vehicle" or "UTV" means a vehicle less
12	than 70 inches in width which has at least two seats allowing
13	passengers to sit in a side-by-side manner, is operated by foot
14	controls and a steering wheel, and is equipped with headlamps,
15	stop lamps, turn signals, tail lamps, rearview mirrors, a
16	windshield, seat belts, and a horn.
17	(2) A UTV, may be operated during all hours.
18	(3) A UTV may be operated only upon:
19	(a) A two-lane county road with a posted speed limit of
20	less than 55 miles per hour which has been designated by a
21	county; or
22	(b) A two-lane municipal street with a posted speed limit
23	of less than 55 miles per hour which has been designated by a
24	municipality.
25	
26	Before making such designation, the responsible county or
27	municipality must first determine that a UTV may safely travel
28	on or cross the public road or street, considering factors
29	including the speed, volume, and character of motor vehicle
30	traffic using the road or street.
31	(4) A UTV may be operated only on a part of the State
32	Highway System necessary to cross the highway at an angle of
33	approximately 90 degrees to the direction of the roadway and at
34	a place where a quick and safe crossing can be made. The
35	Department of Transportation may prohibit the operation of UTVs
36	on any road in its jurisdiction if it determines that such
37	prohibition is necessary in the interest of safety.
38	(5) A UTV may only be operated by a person possessing a
39	driver license pursuant to s. 322.18, or a person possessing a

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40	learner's driver license pursuant to s. 322.1615 and who is
41	under the direct supervision of a licensed driver.
42	(6) The owner or operator of a UTV must comply with all of
43	the following requirements and regulations:
44	(a) Obey traffic regulations enumerated in this chapter and
45	operate his or her UTV with due care.
46	(b) Provide proof of ownership under chapter 317 upon
47	request of a law enforcement officer.
48	(c) Fulfil all insurance requirements pursuant to s.
49	324.022.
50	(d) Ensure that the UTV has the proper license plate
51	pursuant to s. 320.0847.
52	(7) A county or municipality may enact an ordinance
53	regarding UTV operation and equipment which is more restrictive
54	than those requirements enumerated in this section.
55	(8) A county or municipality may prohibit the operation of
56	a UTV on any road under its jurisdiction if the governing body
57	of such county or municipality determines that such prohibition
58	is necessary in the interest of safety.
59	(9) A violation of this section is a noncriminal traffic
60	infraction, punishable as a nonmoving violation, as provided in
61	chapter 318.
62	Section 2. Section 320.0847, Florida Statutes, is amended
63	to read:
64	320.0847 Mini truck, utility terrain vehicle, and low-speed
65	vehicle license plates
66	(1) The department shall issue a license plate to the owner
67	or lessee of any vehicle registered as a low-speed vehicle as
68	defined in s. 320.01 <u>,</u> <del>or</del> a mini truck as defined in s. 320.01 <u>,</u>

596-02544-24

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70 payment of the appropriate license taxes and fees prescribed is 71 s. 320.08. 72 (2) The license plate for a low-speed vehicle, or mini 73 truck, or utility terrain vehicle shall comply with the 74 provisions of s. 320.06. 75 Section 3. This act shall take effect July 1, 2024. 76 77 ======= T I T L E A M E N D M E N T =================================	
(2) The license plate for a low-speed vehicle, or mini truck, or utility terrain vehicle shall comply with the provisions of s. 320.06. Section 3. This act shall take effect July 1, 2024. 76 77 ===================================	.n
<pre>73 truck, or utility terrain vehicle shall comply with the 74 provisions of s. 320.06. 75 Section 3. This act shall take effect July 1, 2024. 76 77 ======= T I T L E A M E N D M E N T =================================</pre>	
<pre>74 provisions of s. 320.06. 75 Section 3. This act shall take effect July 1, 2024. 76 77 =================================</pre>	
<pre>75 Section 3. This act shall take effect July 1, 2024. 76 77 ================================</pre>	
<pre>76 77 ==================================</pre>	
<pre>77 ======= T I T L E A M E N D M E N T =================================</pre>	
78 And the title is amended as follows: 79 Delete everything before the enacting clause 80 and insert: 81 A bill to be entitled 82 An act relating to utility terrain vehicles; creating 83 s. 316.21275, F.S.; defining terms; authorizing a 84 utility terrain vehicle (UTV) to be operated during	
79 Delete everything before the enacting clause 80 and insert: 81 A bill to be entitled 82 An act relating to utility terrain vehicles; creating 83 s. 316.21275, F.S.; defining terms; authorizing a 84 utility terrain vehicle (UTV) to be operated during	:=
<pre>80 and insert: 81 A bill to be entitled 82 An act relating to utility terrain vehicles; creating 83 s. 316.21275, F.S.; defining terms; authorizing a 84 utility terrain vehicle (UTV) to be operated during</pre>	
81 A bill to be entitled 82 An act relating to utility terrain vehicles; creating 83 s. 316.21275, F.S.; defining terms; authorizing a 84 utility terrain vehicle (UTV) to be operated during	
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<ul> <li>s. 316.21275, F.S.; defining terms; authorizing a</li> <li>utility terrain vehicle (UTV) to be operated during</li> </ul>	
84 utility terrain vehicle (UTV) to be operated during	
85 all hours; authorizing the operation of UTVs on	
86 certain roadways; authorizing the operation of UTVs on	
87 certain parts of the State Highway System; authorizing	
88 the Department of Transportation to prohibit the use	
89 of UTVs under certain circumstances; authorizing	
90 persons possessing certain licenses to operate a UTV;	
91 requiring owners or operators of a UTV to follow	
92 certain regulations and requirements; authorizing a	
93 county or municipality to restrict the operation of	
94 UTVs under certain circumstances; providing penalties;	
95 amending s. 320.0847, F.S.; requiring the department	
96 to issue a license plate to the owner or lessee of a	
97 vehicle registered as a UTV upon payment of certain	

596-02544-24



98 taxes and fees; requiring that license plates for UTVs 99 comply with specified provisions; providing an 100 effective date.

Page 5 of 5

	Florida Senate - 2024	SB 440		Florida Senate - 2024	SB 440
	By Senator Wright				
1 2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25 26 27 28 29	<ul> <li>A bill to be entitled</li> <li>An act relating to utility terrain vehicles; amending s. 316.2123, F.S.; authorizing the operation of utility terrain vehicles on certain roadways; providing applicability of certain operator requirements; amending s. 320.01, F.S.; defining the term "utility terrain vehicle" or "UTV"; providing an effective date.</li> <li>Be It Enacted by the Legislature of the State of Florida:</li> <li>Section 1. Section 316.2123, Florida Statutes, is ame to read:</li> <li>316.2123 Operation of an ATV or a UTV on certain road (1) (a) The operation of an ATV, as defined in s. 317. upon the public roads or streets of this state is prohibit except that an ATV may be operated during the daytime on a unaved roadway where the posted speed limit is less than miles per hour.</li> <li>(b) A UTV, as defined in s. 320.01(46), may be operated during all hours, but only on nonfederal roadways where the posted speed limit is less than the po</li></ul>	ended Ways 0003, ced, an 35 ced e cning public a ay be ed	30 31 32 33 34 35 36 37 38 39 40 41 42 43 44 45 46 47 48	<pre>8-00500-24 and is appropriately marked to indicate per    (3) Any ATV <u>or UTV</u> operation that is pr subsection (1) or subsection (2) may be und licensed driver or a minor who is under the of a licensed driver. The operator must pro ownership under chapter 317 upon the request enforcement officer.    Section 2. Subsection (46) is added to Florida Statutes, to read:         320.01 Definitions, generalAs used i Statutes, except as otherwise provided, the         <u>(46) "Utility terrain vehicle" or "UTV less than 70 inches in width which has at 1 allowing passengers to sit in a side-by-sid equipped with headlamps, stop lamps, turn ss rearview mirrors, a windshield, seat belts, must comply with all insurance and license trucks pursuant to ss. 316.2122 and 320.084 Section 3. This act shall take effect</u></pre>	ermitted under lertaken only by a direct supervision wide proof of t of a law e section 320.01, n the Florida t term: <u>"" means a vehicle</u> <u>east two seats</u> le manner and which is <u>rignals, taillamps,</u> <u>and a horn. A UTV</u> requirements of mini <u>7.</u>
(	Page 1 of 2 CODING: Words <del>stricken</del> are deletions; words <u>underlined</u> are a	additions.	с	Page 2 of 2 CODING: Words <del>stricken</del> are deletions; words <u>u</u>	nderlined are additions
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	The Florida Senate	
1/30 APPE	ARANCE RECORD	
	liver both copies of this form to ofessional staff conducting the meeting	Bill Number or Topic <u>166366</u> Amendment Barcode (if applicable)
Name WINN PEERES	Phone	50/524/2030
Address 2015 MOHILOB 4TH FLO	AL Email Win	npeoples@ qol.com
City TAU FL	31301 Zip	
Speaking: 🗌 For 🔽 Against 🗌 Informa	tion <b>OR Waive Speaking:</b> [	In Support 🗌 Against
PLEASE C	HECK ONE OF THE FOLLOWING:	
	a registered lobbyist, esenting:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:
RECREATATIONAL OFF-HIGHWAY VEH	UE AGOX / SPECIALT	Y VEHILLE INSTITUTE OF AMER

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to the heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fia. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules and fifsenate gov)

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Meeting Date

The Florida Senate
APPEARANCE RECORD

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**Bill Number or Topic** 

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	Committee			Amendment Barcode (if applicable)
Name	Ban Jo	hasor	Phone _	386-527-0901
Address	2791 Gran	I Ave.	Email 🛉	Dentij 1952 Dig mail, Com
	Dahan V City	Fl 32 State Zip	222	
	Speaking: For	Against 🗌 Information C	<b>R</b> Waive Speak	king: 🗌 In Support 📄 Against
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	n appearing without npensation or sponsorship.	I am a registered I representing:	obbyist,	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

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		The Florida Se	enate			
1/30/2024		APPEARANCE	RD SB 440			
Meeting Da	ate	Deliver both copies of 1 Senate professional staff condu	this form to	Bill Number or Topic		
Committe	26			Amendment Barcode (if applicable)		
Name Craig Orla	an		Phone	202 300 8999		
Address 1001 G S	t. NW		Email	craig_orlan@na.honda.com		
Street Washingt	on DC	20001				
City Speaking:	State	Zip	Waive Spea	aking: 🔲 In Support 📝 Against		
PLEASE CHECK ONE OF THE FOLLOWING:						
I am appearing without compensation or spon		I am a registered lobbyis representing:	t,	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:		
				American Honda Motor Company, Inc.		

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules pdf (flsenate.gov)

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The Florida	Senate						
Deliver both copies of	of this form to	SB 990 Bill Number or Topic					
ki (Drez-Wick-ee)	Phone	Amendment Barcode (if applicable)					
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representing:		I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:					
	APPEARANC         Deliver both copies of Senate professional staff con         COCCZ-Wick - ee         State         State         State         Jagainst         Information         PLEASE CHECK ONE OF         I am a registered lobby representing:	FL 32301   State Zip					

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. pdf (fisenate.gov)

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1/30/2024 Meeting Date Transportation	The Florida Senate APPEARANCE RECORD Deliver both copies of this form to Senate professional staff conducting the meeting	HAD Bill Number or Topic				
Name <u>Izzy Glarbarino</u>	Phone 85	Amendment Barcode (if applicable)				
Address Street	Email					
City State	z Zip					
<b>Speaking:</b> For Against	Information <b>OR</b> Waive Speaking:	🕑 In Support 🔲 Against				
PLEASE CHECK ONE OF THE FOLLOWING:						
I am appearing without compensation or sponsorship.	FL Dept. of Agriculture	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:				

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11,045 and Joint Rule 1. 2020-2022 Joint Rules. pdf (flsenate.gov)

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# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.) Prepared By: The Professional Staff of the Committee on Transportation SB 688 BILL: Senator Martin INTRODUCER: Alternative Mobility Funding Systems SUBJECT: January 30, 2024 DATE: **REVISED:** ANALYST STAFF DIRECTOR REFERENCE ACTION 1. Hackett CA Favorable Ryon 2. Johnson Vickers Favorable TR 3. RC

# I. Summary:

SB 688 revises provisions concerning impact fees and concurrency and provides additional guidance concerning mobility fees. The bill:

- Provides definitions for "mobility fee" and "mobility plan" to be used within the Community Planning Act;
- Provides that local governments adopting and collecting impact fees by ordinance or resolution must use localized data available within the previous 12 months of adoption for the local government's calculation of impact fees;
- Provides that after an applicant makes its contribution or constructs its proportionate share, the project must be allowed to proceed;
- Prohibits local governments from charging for transportation impacts if they are not the local government that is issuing a building permit;
- Requires that local governments collect for extra-jurisdictional impacts if they are issuing building permits;
- Prohibits local governments from assessing multiple charges for the same transportation impact; and
- Provides that holders of transportation or road impact fee credits, which existed before the adoption of the mobility fee-based funding system, are entitled to the full benefit of the intensity and density prepaid.

The bill takes effect July 1, 2024.

### II. Present Situation:

### **Transportation Impact Fees**

The Community Planning Act requires counties and municipalities to produce and maintain a comprehensive plan for future development and growth.<sup>1</sup> Each comprehensive plan must include a transportation element, the purpose of which is to plan for a multimodal transportation system emphasizing feasible public transportation, addressing mobility issues pertinent to the size and character of the local government, and designed to support all other elements of the comprehensive plan.<sup>2</sup> The transportation element must address traffic circulation, including the types, locations, and extent of existing and proposed major thoroughfares and transportation routes, including bicycle and pedestrian ways.<sup>3</sup>

In furtherance of comprehensive planning, local governments charge impact fees, generally as a condition for the issuance of a project's building permit, to maintain various civic services amid growth. The principle behind the imposition of impact fees is to transfer to new users of a government-owned system a fair share of the costs the new use of the system involves.<sup>4</sup> Impact fees have become an accepted method of paying for public improvements that must be constructed to serve new growth.<sup>5</sup> In order for an impact fee to be a constitutional user fee and not an unconstitutional tax, the fee must meet a dual rational nexus test, through which the local government must demonstrate the impact fee is proportional and reasonably connected to, or has a rational nexus with:

- The need for additional capital facilities and the increased impact generated by the new residential or commercial construction; and
- The expenditures of the funds collected and the benefits accruing to the new residential or nonresidential construction.<sup>6</sup>

Impact fee calculations vary from jurisdiction to jurisdiction and from fee to fee. Impact fees also vary extensively depending on local costs, capacity needs, resources, and the local government's determination to charge the full cost or only part of the cost of the infrastructure improvement through utilization of the impact fee.

Local governments must credit against impact fee collections any contribution related to public facilities or infrastructure on a dollar-for-dollar basis at fair market value for the general category or class of public facilities or infrastructure for which the contribution was made. If no impact fee is collected for that category of public facility or infrastructure for which the contribution is made, no credit may be applied.<sup>7</sup> Credits for impact fees may be assigned or transferred at any time once established, from one development or parcel to another within the same impact fee

<sup>&</sup>lt;sup>1</sup> Part II, chapter 163, F.S.

<sup>&</sup>lt;sup>2</sup> Section 163.3177(6)(b), F.S.

<sup>&</sup>lt;sup>3</sup> Section 163.3177(6)(b)1., F.S.

<sup>&</sup>lt;sup>4</sup> Contractors & Builders Ass'n of Pinellas County v. City of Dunedin, 329 So. 2d 314, 317-318 (Fla. 1976).

<sup>&</sup>lt;sup>5</sup> St. Johns County v. Ne. Florida Builders Ass'n, Inc., 583 So. 2d 635, 638 (Fla. 1991); section 163.31801(2), F.S.

<sup>&</sup>lt;sup>6</sup> See St. Johns County at 637. Codified as s. 163.31801(3)(f) and (g), F.S.

<sup>&</sup>lt;sup>7</sup> Section 163.31801(5), F.S.

zone or district or within an adjoining impact fee zone or district within the same local government jurisdiction.<sup>8</sup>

### **Concurrency and Proportionate Share**

"Concurrency" is a phrase referring to a set of land use regulations requiring local governments to ensure that new development does not outstrip a local government's ability to provide necessary services. Developments meet concurrency requirements when the local government has the infrastructure capacity to serve the new growth.

A concurrency requirement is a law stating that certain infrastructure must be in place and available to serve new development before the local government may allow new citizens to live in the new development.<sup>9</sup> For example, before a local government can approve a building permit to allow a new development, it must consult with its water suppliers to ensure adequate supplies to serve the new development will be available by the time citizens can move in.<sup>10</sup> Certain services are subject to concurrency statewide (sanitary sewer, solid waste, drainage, and potable water) while other services, such as public transportation or schools, may optionally be subjected to concurrency by a local government.<sup>11</sup>

Proportionate share is a tool local governments may use to require developers to help mitigate the impacts of their development notwithstanding a failure to achieve and maintain the adopted level of service standards.<sup>12</sup> Proportionate share generally requires developers to contribute to costs, or build facilities, necessary to offset a new development's impacts.<sup>13</sup>

### **Transportation Concurrency**

Local governments utilizing transportation concurrency must use professionally accepted studies to evaluate levels of service and techniques to measure such levels of service when evaluating potential impacts of proposed developments.<sup>14</sup> While local governments implementing a transportation concurrency system are encouraged to develop and use certain tools and guidelines, such as addressing potential negative impacts on urban infill and redevelopment<sup>15</sup> and adopting long-term multimodal strategies,<sup>16</sup> such local governments must follow specific concurrency requirements including consulting with the Florida Department of Transportation if proposed amendments to the plan affect the Strategic Intermodal System, exempting public

<sup>&</sup>lt;sup>8</sup> Section 163.31801(10), F.S. In an action challenging an impact fee or a failure to provide proper credits, the local government has the burden of proof to establish the imposition of the fee or the credit complies with the statute, and the court may not defer to the decision or expertise of the government. S. 163.31801(9), F.S.
<sup>9</sup> Section 163.3180(2), F.S.

 $<sup>^{10}</sup>$  *Id*.

<sup>&</sup>lt;sup>11</sup> Section 163.3180(1), F.S.

<sup>&</sup>lt;sup>12</sup> Florida Department of Community Affairs (now Department of Economic Opportunity), *Transportation Concurrency: Best Practices Guide*, pg. 64 (2007), retrieved from <u>http://www.cutr.usf.edu/pdf/DCA\_TCBP%20Guide.pdf</u> (last visited Jan. 5, 2024).

<sup>&</sup>lt;sup>13</sup> *Id*.

<sup>&</sup>lt;sup>14</sup> Section 163.3180(5)(b)-(c), F.S.

<sup>&</sup>lt;sup>15</sup> Section 163.3180(5)(e), F.S.

<sup>&</sup>lt;sup>16</sup> Section 163.3180(f), F.S.

transit facilities from concurrency requirements, and allowing a developer to contribute a proportionate share to mitigate transportation impacts for a specific development.<sup>17</sup>

### **Mobility Plans and Fees**

In the Community Renewal Act<sup>18</sup> of 2009 (Act), the Legislature found that the concept and application of transportation concurrency was "complex, inequitable, lack(ed) uniformity among jurisdictions, (was) too focused on roadways to the detriment of desired land use patterns and transportation alternatives, and frequently prevent(ed) the attainment of important growth management goals."<sup>19</sup> The Act required completion and submission of a mobility fee methodology study<sup>20</sup> and stated the Legislature's intent that a mobility fee "should be designed to provide for mobility needs, ensure that development provides mitigation for its impacts on the transportation system in approximate proportionality to those impacts, fairly distribute the fee among the governmental entities responsible for maintaining the impacted roadways, and promote compact, mixed-use, and energy-efficient development."<sup>21</sup> In 2013, the concept of a mobility fee-based funding system was added to the comprehensive planning statutes as an encouraged alternative to transportation concurrency.<sup>22</sup>

Alternative mobility funding systems using a mobility fee are encouraged to incorporate one or more of the statutory tools and techniques, including:

- Adoption of long-term strategies to facilitate development patterns that support multimodal solutions, including urban design, appropriate land use mixes, intensity and density;
- Adoption of an area wide level of service not dependent on any single road segment function;
- Exempting or discounting impacts of locally desired development;
- Assigning secondary priority to vehicle mobility and primary priority to ensuring a safe, comfortable, and attractive pedestrian environment with convenient interconnection to transit;
- Establishing multimodal level of service standards that rely primarily on non-vehicular modes of transportation where existing or planned community design will provide adequate a level of mobility; and
- Reducing impact fees or local access fees to promote development within urban areas, multimodal transportation districts, and a balance of mixed-use development in certain areas or districts, or for affordable or workforce housing.<sup>23</sup>

Some local governments have adopted mobility plans and mobility fees.<sup>24</sup>

<sup>24</sup> See Hillsborough County Code of County Ordinances, ch. 40, art. III, div. 2, *Mobility Fees*; Pasco County Code of Ordinances, Land Development Code, ch. 1300, s. 1302.2; City of Port St. Lucie Code of Ordinances, Title XV, ch. 159, s. 159.101, *Port St. Lucie Mobility Fee Ordinance*.

<sup>&</sup>lt;sup>17</sup> Section 163.3180(5)(h), F.S.

<sup>&</sup>lt;sup>18</sup> Chapter 2009-96, s. 1, Laws of Fla.

<sup>&</sup>lt;sup>19</sup> Chapter 2009-96, s. 13(1)(a), Laws of Fla.

<sup>&</sup>lt;sup>20</sup> Center for Urban Transportation Research, *Evaluation of the Mobility Fee Concept Final Report*, University of South Florida (Nov. 2009), available at <u>https://cutr.usf.edu/wp-content/uploads/2012/08/Evaluation-of-the-Mobility-Fee-Concept-CUTR-Webcast-04.21.11.pdf</u> (last visited Jan. 5, 2024).

<sup>&</sup>lt;sup>21</sup> Chapter 2009-96, s. 13(1)(b), Laws of Fla.

<sup>&</sup>lt;sup>22</sup> Chapter 2013-78, s. 1, Laws of Fla.

<sup>&</sup>lt;sup>23</sup> Section 163.3180(5)(f), F.S.

#### Page 5

### III. Effect of Proposed Changes:

The bill revises provisions concerning impact fees and concurrency while providing additional guidance concerning mobility fees.

**Section 1** amends s. 163.3164, F.S., to provide definitions for "mobility fee" and "mobility plan" to be used within the Community Planning Act.

**Section 2** amends s. 163.3180, F.S., to provide that, pursuant to a transportation concurrency agreement, after an applicant makes its contribution or constructs its proportionate share, the project shall be considered to have mitigated its transportation impacts and must be allowed to proceed. The section also provides that local governments may not prevent a single applicant from proceeding after the applicant has satisfied its proportionate-share contribution.

The section further prohibits local governments from charging for transportation impacts if they are not the local government that is issuing a building permit, requires that local governments collect for extra-jurisdictional impacts if they are issuing building permits, and prohibits local governments from assessing multiple charges for the same transportation impact.

Section 3 amends s. 163.31801, F.S., to provide that local governments adopting and collecting impact fees must use localized data available within the previous 12 months of adoption for the local government's calculation of impact fees. A local government must also credit against the collection of the impact any contribution identified in the development order or any form of exaction, including monetary contributions.

The section also provides that holders of transportation or road impact fee credits which existed before the adoption of the mobility fee-based funding system, are entitled to the full benefit of the intensity and density prepaid by the credit balance as of the date it was first established.

Section 4 amends s. 212.055, F.S., to correct a statutory cross-reference.

Section 5 provides that the bill takes effect July 1, 2024.

## IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

# V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

Ideally, local governments in cooperation will continue to collect the full amount of expected transportation and mobility related impact fees. Local governments may nonetheless see costs implementing the provision of the bill requiring only the building permit issuing local government to collect such fees before dispersing them to other affected governments to the extent that current administration, such as operation through interlocal agreement, differs.

## VI. Technical Deficiencies:

None.

### VII. Related Issues:

None.

### VIII. Statutes Affected:

**IX.** This bill substantially amends sections 163.3164, 163.3180, 163.31801, and 212.055 of the Florida Statutes.

### X. Additional Information:

A. Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

SB 688

SB 688

By Senator Martin

33-01545-24

2024688

1 A bill to be entitled 2 An act relating to alternative mobility funding systems; amending s. 163.3164, F.S.; providing 3 definitions; amending s. 163.3180, F.S.; revising requirements relating to agreements to pay for or construct certain improvements; authorizing certain local governments to adopt an alternative mobility 8 planning and fee system or an alternative system in ç certain circumstances; providing requirements for the 10 application of an adopted alternative system; 11 prohibiting an alternative system from imposing 12 responsibility for funding an existing transportation 13 deficiency upon new development; providing that only 14 local governments issuing building permits may charge 15 for transportation impacts; requiring local 16 governments that issue building permits to collect for 17 extrajurisdictional impacts; prohibiting local 18 governments from assessing multiple charges for the 19 same transportation impact; amending s. 163.31801, 20 F.S.; revising requirements for the calculation of 21 impact fees by certain local governments and special 22 districts; requiring local governments transitioning 23 to alternative funding systems to provide holders of 24 impact fee credits with full benefit of intensity and 2.5 density of prepaid credit balances as of a specified 26 date; amending s. 212.055, F.S.; conforming a cross-27 reference; providing an effective date. 28 29 Be It Enacted by the Legislature of the State of Florida:

Page 1 of 13

 $\textbf{CODING: Words } \underline{stricken} \text{ are deletions; words } \underline{underlined} \text{ are additions.}$ 

33-01545-24 2024688 30 31 Section 1. Present subsections (32) through (52) of section 32 163.3164, Florida Statutes, are redesignated as subsections (34) 33 through (54), respectively, and new subsections (32) and (33) 34 are added to that section, to read: 35 163.3164 Community Planning Act; definitions.-As used in 36 this act: 37 (32) "Mobility fee" means a local government fee schedule 38 established by ordinance and based on the projects included in 39 the local government's adopted mobility plan. 40 (33) "Mobility plan" means an integrated land use and alternative mobility transportation plan adopted into a local 41 government comprehensive plan that promotes a compact, mixed-42 43 use, and interconnected development served by a multimodal 44 transportation system in an area that is urban in character as defined in s. 171.031. 45 46 Section 2. Paragraphs (h) and (i) of subsection (5) of 47 section 163.3180, Florida Statutes, are amended, and paragraph 48 (j) is added to that subsection, to read: 49 163.3180 Concurrency.-50 (5) 51 (h)1. Local governments that continue to implement a 52 transportation concurrency system, whether in the form adopted 53 into the comprehensive plan before the effective date of the 54 Community Planning Act, chapter 2011-139, Laws of Florida, or as 55 subsequently modified, must: 56 a. Consult with the Department of Transportation when 57 proposed plan amendments affect facilities on the strategic 58 intermodal system. Page 2 of 13 CODING: Words stricken are deletions; words underlined are additions.

SB 688

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33-01545-24 2024688 33-01545-24 59 b. Exempt public transit facilities from concurrency. For 88 multiple applicants for a planned improvement if it maintains 60 the purposes of this sub-subparagraph, public transit facilities 89 contributions in a separate account designated for that purpose. 61 include transit stations and terminals; transit station parking; 90 A local government may not prevent a single applicant from proceeding after the applicant has satisfied its proportionate-62 park-and-ride lots; intermodal public transit connection or 91 transfer facilities; fixed bus, guideway, and rail stations; and 63 92 share contribution. airport passenger terminals and concourses, air cargo 93 64 65 facilities, and hangars for the assembly, manufacture, 94 assessed a proportionate share of the cost addressing the 66 maintenance, or storage of aircraft. As used in this sub-95 transportation impacts resulting from a proposed development. 67 subparagraph, the terms "terminals" and "transit facilities" do 96 68 not include seaports or commercial or residential development 97 additional cost of reducing or eliminating deficiencies. When an 69 constructed in conjunction with a public transit facility. 98 applicant contributes or constructs its proportionate share 70 c. Allow an applicant for a development-of-regional-impact pursuant to this paragraph, a local government may not require 99 71 development order, development agreement, rezoning, or other 100 payment or construction of transportation facilities whose costs 72 land use development permit to satisfy the transportation 101 would be greater than a development's proportionate share of the 73 concurrency requirements of the local comprehensive plan, the 102 improvements necessary to mitigate the development's impacts. 74 103 local government's concurrency management system, and s. 380.06, 75 when applicable, if: based upon the number of trips from the proposed development 104 76 (I) The applicant in good faith offers to enter into a 105 expected to reach roadways during the peak hour from the stage 77 binding agreement to pay for or construct its proportionate 106 or phase being approved, divided by the change in the peak hour 78 share of required improvements in a manner consistent with this 107 maximum service volume of roadways resulting from construction 79 subsection. The agreement must provide that after an applicant 108 of an improvement necessary to maintain or achieve the adopted 80 makes its contribution or constructs its proportionate share 109 level of service, multiplied by the construction cost, at the 81 pursuant to this sub-sub-subparagraph, the project shall be 110 time of development payment, of the improvement necessary to 82 considered to have mitigated its transportation impacts and be 111 maintain or achieve the adopted level of service. 83 allowed to proceed. 112 84 (II) The proportionate-share contribution or construction 113 this subparagraph, the applicant, in its traffic analysis, shall 85 is sufficient to accomplish one or more mobility improvements 114 identify those roads or facilities that have a transportation 86 that will benefit a regionally significant transportation 115 deficiency in accordance with the transportation deficiency as 87 facility. A local government may accept contributions from defined in subparagraph 4. The proportionate-share formula 116 Page 3 of 13

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b. In using the proportionate-share formula provided in

d. Provide the basis upon which the landowners will be

2. An applicant shall not be held responsible for the

a. The proportionate-share contribution shall be calculated

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17	provided in this subparagraph shall be applied only to those	146	
18	facilities that are determined to be significantly impacted by	147	payable in the future for the project. The credit shall be
19	the project traffic under review. If any road is determined to	148	reduced up to 20 percent by the percentage share that the
20	be transportation deficient without the project traffic under	149	project's traffic represents of the added capacity of the
21	review, the costs of correcting that deficiency shall be removed	150	selected improvement, or by the amount specified by local
22	from the project's proportionate-share calculation and the	151	ordinance, whichever yields the greater credit.
23	necessary transportation improvements to correct that deficiency	152	3. This subsection does not require a local government to
24	shall be considered to be in place for purposes of the	153	approve a development that, for reasons other than
25	proportionate-share calculation. The improvement necessary to	154	transportation impacts, is not qualified for approval pursuant
26	correct the transportation deficiency is the funding	155	to the applicable local comprehensive plan and land development
27	responsibility of the entity that has maintenance responsibility	156	regulations.
28	for the facility. The development's proportionate share shall be	157	4. As used in this subsection, the term "transportation
29	calculated only for the needed transportation improvements that	158	deficiency" means a facility or facilities on which the adopted
30	are greater than the identified deficiency.	159	level-of-service standard is exceeded by the existing,
31	c. When the provisions of subparagraph 1. and this	160	committed, and vested trips, plus additional projected
32	subparagraph have been satisfied for a particular stage or phase	161	background trips from any source other than the development
33	of development, all transportation impacts from that stage or	162	project under review, and trips that are forecast by established
34	phase for which mitigation was required and provided shall be	163	traffic standards, including traffic modeling, consistent with
35	deemed fully mitigated in any transportation analysis for a	164	the University of Florida's Bureau of Economic and Business
36	subsequent stage or phase of development. Trips from a previous	165	Research medium population projections. Additional projected
37	stage or phase that did not result in impacts for which	166	background trips are to be coincident with the particular stage
38	mitigation was required or provided may be cumulatively analyzed	167	or phase of development under review.
39	with trips from a subsequent stage or phase to determine whether	168	(i) If a local government elects to repeal transportation
40	an impact requires mitigation for the subsequent stage or phase.	169	concurrency, the local government may it is encouraged to adopt
41	d. In projecting the number of trips to be generated by the	170	an alternative mobility $\underline{planning} \text{ and } \underline{fee} \ \underline{funding} \ system \ \underline{or} \ \underline{an}$
42	development under review, any trips assigned to a toll-financed	171	alternative system that is not mobility plan and fee based. The
43	facility shall be eliminated from the analysis.	172	local government that uses one or more of the tools and
44	e. The applicant shall receive a credit on a dollar-for-	173	techniques identified in paragraph (f). Any alternative mobility
45	dollar basis for impact fees, mobility fees, and other	174	funding system adopted may not use an alternative system be used
1	Page 5 of 13		Page 6 of 13
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75	to deny, time, or phase an application for site plan approval,		2	04	that adopts, collects, and administers an impact fee by
76	plat approval, final subdivision approval, building permits, or		2	05	resolution must:
77	the functional equivalent of such approvals provided that the		2	06	(a) Ensure that the calculation of the impact fee is based
78	developer agrees to pay for the development's identified		2	07	on the most recent and localized data available within the
79	transportation impacts via the funding mechanism implemented by		2	08	previous 12 months before adoption.
30	the local government. The revenue from the funding mechanism		2	09	(5) (a) Notwithstanding any charter provision, comprehensive
81	used in the alternative system must be used to implement the		2	10	plan policy, ordinance, development order, development permit,
32	needs of the local government's plan which serves as the basis		2	11	or resolution, the local government or special district that
83	for the fee imposed. An alternative A mobility fee-based funding		2	12	requires any improvement or contribution must credit against the
84	system must comply with s. 163.31801 governing impact fees. An		2	13	collection of the impact fee any contribution, whether
85	alternative system <u>may not impose</u> that is not mobility fee-based		2	14	identified in a development order, proportionate share
86	shall not be applied in a manner that imposes upon new		2	15	agreement, or any other form of exaction, related to public
37	development any responsibility for funding an existing		2	16	facilities or infrastructure, including monetary contributions,
88	transportation deficiency as defined in paragraph (h).		2	17	land dedication, site planning and design, or construction. Any
39	(j) Only the local government issuing the building permit		2	18	contribution must be applied on a dollar-for-dollar basis at
90	may charge for transportation impacts within its jurisdiction.		2	19	fair market value to reduce any impact fee collected for the
91	Such local government must collect and account for any		2	20	general category or class of public facilities or infrastructure
92	extrajurisdictional impacts pursuant to s. 163.3177(6)(h),		2	21	for which the contribution was made.
93	regardless of whether it implements a transportation concurrency		2	22	(7) If an impact fee is increased, the holder of any impact
94	system or an alternative system. A local government may not		2	23	fee credits, whether such credits are granted under s. 163.3180,
95	charge new development or redevelopment for the same		2	24	s. 380.06, or otherwise, which were in existence before the
96	transportation impacts.		2	25	increase, is entitled to the full benefit of the intensity or
97	Section 3. Paragraph (a) of subsection (4), paragraph (a)		2	26	density prepaid by the credit balance as of the date it was
98	of subsection (5), and subsection (7) of section 163.31801,		2	27	first established. If a local government adopts an alternative
99	Florida Statutes, are amended to read:		2	28	funding system pursuant to s. 163.3180(5)(i), the holder of any
0 C	163.31801 Impact fees; short title; intent; minimum		2	29	transportation or road impact fee credits granted under s.
01	requirements; audits; challenges		2	30	163.3180 or s. 380.06 or otherwise that were in existence before
02	(4) At a minimum, each local government that adopts and		2	31	the adoption of the alternative funding system is entitled to
33	collects an impact fee by ordinance and each special district		2	32	the full benefit of the intensity and density prepaid by the
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credit balance as of the date the alternative funding system was		262	efficiency improvements to their residential or commercial
first established.		263	property, if a local government ordinance authorizing such use
Section 4. Paragraph (d) of subsection (2) of section		264	is approved by referendum; or to finance the closure of county-
212.055, Florida Statutes, is amended to read:		265	owned or municipally owned solid waste landfills that have been
212.055 Discretionary sales surtaxes; legislative intent;		266	closed or are required to be closed by order of the Department
authorization and use of proceedsIt is the legislative intent		267	of Environmental Protection. Any use of the proceeds or interest
that any authorization for imposition of a discretionary sales		268	for purposes of landfill closure before July 1, 1993, is
surtax shall be published in the Florida Statutes as a		269	ratified. The proceeds and any interest may not be used for the
subsection of this section, irrespective of the duration of the		270	operational expenses of infrastructure, except that a county
levy. Each enactment shall specify the types of counties		271	that has a population of fewer than 75,000 and that is required
authorized to levy; the rate or rates which may be imposed; the		272	to close a landfill may use the proceeds or interest for long-
maximum length of time the surtax may be imposed, if any; the		273	term maintenance costs associated with landfill closure.
procedure which must be followed to secure voter approval, if		274	Counties, as defined in s. 125.011, and charter counties may, in
required; the purpose for which the proceeds may be expended;		275	addition, use the proceeds or interest to retire or service
and such other requirements as the Legislature may provide.		276	indebtedness incurred for bonds issued before July 1, 1987, for
Taxable transactions and administrative procedures shall be as		277	infrastructure purposes, and for bonds subsequently issued to
provided in s. 212.054.		278	refund such bonds. Any use of the proceeds or interest for
(2) LOCAL GOVERNMENT INFRASTRUCTURE SURTAX		279	purposes of retiring or servicing indebtedness incurred for
(d) The proceeds of the surtax authorized by this		280	refunding bonds before July 1, 1999, is ratified.
subsection and any accrued interest shall be expended by the		281	1. For the purposes of this paragraph, the term
school district, within the county and municipalities within the		282	"infrastructure" means:
county, or, in the case of a negotiated joint county agreement,		283	a. Any fixed capital expenditure or fixed capital outlay
within another county, to finance, plan, and construct		284	associated with the construction, reconstruction, or improvement
infrastructure; to acquire any interest in land for public		285	of public facilities that have a life expectancy of 5 or more
recreation, conservation, or protection of natural resources or		286	years, any related land acquisition, land improvement, design,
to prevent or satisfy private property rights claims resulting		287	and engineering costs, and all other professional and related
from limitations imposed by the designation of an area of		288	costs required to bring the public facilities into service. For
critical state concern; to provide loans, grants, or rebates to		289	purposes of this sub-subparagraph, the term "public facilities"
residential or commercial property owners who make energy		290	means facilities as defined in <u>s. 163.3164(41)</u> <del>s. 163.3164(39)</del> ,
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291 s. 163.3221(13), or s. 189.012(5), and includes facilities that 292 are necessary to carry out governmental purposes, including, but 293 not limited to, fire stations, general governmental office 294 buildings, and animal shelters, regardless of whether the facilities are owned by the local taxing authority or another 295 296 governmental entity.

2.97 b. A fire department vehicle, an emergency medical service 298 vehicle, a sheriff's office vehicle, a police department 299 vehicle, or any other vehicle, and the equipment necessary to 300 outfit the vehicle for its official use or equipment that has a 301 life expectancy of at least 5 years.

302 c. Any expenditure for the construction, lease, or maintenance of, or provision of utilities or security for, 303 304 facilities, as defined in s. 29.008.

305 d. Any fixed capital expenditure or fixed capital outlay 306 associated with the improvement of private facilities that have 307 a life expectancy of 5 or more years and that the owner agrees 308 to make available for use on a temporary basis as needed by a 309 local government as a public emergency shelter or a staging area 310 for emergency response equipment during an emergency officially 311 declared by the state or by the local government under s. 312 252.38. Such improvements are limited to those necessary to 313 comply with current standards for public emergency evacuation

- shelters. The owner must enter into a written contract with the 314
- 315 local government providing the improvement funding to make the
- 316 private facility available to the public for purposes of
- 317 emergency shelter at no cost to the local government for a
- 318 minimum of 10 years after completion of the improvement, with
- the provision that the obligation will transfer to any 319

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320	subsequent owner until the end of the minimum period.
321	e. Any land acquisition expenditure for a residential
322	housing project in which at least 30 percent of the units are
323	affordable to individuals or families whose total annual
324	household income does not exceed 120 percent of the area median
325	income adjusted for household size, if the land is owned by a
326	local government or by a special district that enters into a
327	written agreement with the local government to provide such
328	housing. The local government or special district may enter into
329	a ground lease with a public or private person or entity for
330	nominal or other consideration for the construction of the
331	residential housing project on land acquired pursuant to this
332	sub-subparagraph.
333	f. Instructional technology used solely in a school
334	district's classrooms. As used in this sub-subparagraph, the
335	term "instructional technology" means an interactive device that
336	assists a teacher in instructing a class or a group of students
337	and includes the necessary hardware and software to operate the
338	interactive device. The term also includes support systems in
339	which an interactive device may mount and is not required to be
340	affixed to the facilities.
341	2. For the purposes of this paragraph, the term "energy
342	efficiency improvement" means any energy conservation and
343	efficiency improvement that reduces consumption through
344	conservation or a more efficient use of electricity, natural
345	gas, propane, or other forms of energy on the property,
346	including, but not limited to, air sealing; installation of
347	insulation; installation of energy-efficient heating, cooling,
348	or ventilation systems; installation of solar panels; building

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349	modifications to increase the use of daylight or shade;
350	replacement of windows; installation of energy controls or
351	energy recovery systems; installation of electric vehicle
352	charging equipment; installation of systems for natural gas fuel
353	as defined in s. 206.9951; and installation of efficient
354	lighting equipment.
355	3. Notwithstanding any other provision of this subsection,
356	a local government infrastructure surtax imposed or extended
357	after July 1, 1998, may allocate up to 15 percent of the surtax
358	proceeds for deposit into a trust fund within the county's
359	accounts created for the purpose of funding economic development
360	projects having a general public purpose of improving local
361	economies, including the funding of operational costs and
362	incentives related to economic development. The ballot statement
363	must indicate the intention to make an allocation under the
364	authority of this subparagraph.
365	Section 5. This act shall take effect July 1, 2024.

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12 /24	The Florida Senate	D 688			
Meeting Date Transportable	APPEARANCE RECOR Deliver both copies of this form to Senate professional staff conducting the meeting	Bill Number or Topic			
Name	Ritter Phone_	Amendment Barcode (if applicable)			
Address 301 N C Street West Palm Bcac		pruttere plugou.org			
City	State Zip	<b>king:</b> In Support Against			
PLEASE CHECK ONE OF THE FOLLOWING:         I am a registered lobbyist,					
compensation or sponsorship.	representing:	something of value for my appearance (travel, meals, lodging, etc.), sponsored by:			

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1/30/21	The Florida Senate	CORD 688			
Tucnsportation	Deliver both copies of this form to Senate professional staff conducting the	o Bill Number or Topic meeting			
Name RUSty Payton	) P	Amendment Barcode (if applicable) hone 850 - 567 - 1073			
Address 1319 Thomas Wo	od Brive E	mail <u>rportone</u> thba.com			
Tallabassee Fr City State	32308 Zip				
Speaking: 🔽 For 🗌 Against	Information <b>OR</b> Waive	e Speaking: 🗌 In Support 🔲 Against			
PLEASE CHECK ONE OF THE FOLLOWING:					
l am appearing without compensation or sponsorship.	I am a registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:			

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1/30/2024 Meeting Date Transportation	The Florida Sen APPEARANCE F Deliver both copies of this Senate professional staff conduction	RECORD	5 <u>B</u>	688 Bill Number or Topic		
Name Bob Make		Phone	850	Amendment Barcode (if applicable) 488 - 9200		
Address <u>100 S Munn</u> Street <u>Tallahassee</u> City St	e FL 32301 ate Zip	Email				
Speaking: Sor Again	st Information <b>OR</b>	Waive Speaking:	: 🗌 In Su	ipport 🗌 Against		
PLEASE CHECK ONE OF THE FOLLOWING:						
I am appearing without compensation or sponsorship.	Floridy Associa	ation of		l am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:		

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130/24	<b>APPEARANCE R</b>	ECORD	000
Meeting Date	Deliver both copies of this fo		Bill Number or Topic
Transportation	Senate professional staff conducting	; the meeting	
Committee			Amendment Barcode (if applicable)
Name David Cruz	2	_ Phone	101-3676
Address P.O. BOX 1-	757	_ Email DC	RUZ @ FLOITIES. Com
Street			
allahastee	FC 32302	-	
City	State Zip		
1			
Speaking: 🚺 For 🗌 Ag	ainst 🗌 Information <b>OR</b> W	aive Speaking:	In Support 🔄 Against
	PLEASE CHECK ONE OF THE	FOLLOWING:	
I am appearing without	I am a registered lobbyist, representing:		I am not a lobbyist, but received something of value for my appearance
compensation or sponsorship.	representing.		(travel, meals, lodging, etc.),
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I am appearing without compensation or sponsorship.       I am a registered lobbyist, representing:       I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:	1/30/2024   Meeting Date   Janpavahan   Committee   Name   Address   GIV   Street   Jalm Jah   Giv   Street   Jalm Jah   State	The Florida Senate         APPEARANCE RECO         Deliver both copies of this form to         Senate professional staff conducting the meet         Build       Phore         August       Email         Jastin       Zip	Bill Number or Topic eting Amendment Barcode (if applicable) ne <u>SUI-346-1860</u> <u>Oreallo</u> obch
		I am a registered lobbyist,	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.),

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i /30/2029 Meeting Date TRANSPORTANCE Deliver both copies of this form Senate professional staff conducting to	rm to SB688 Bill Number or Topic					
Committee Name F. MAX LOHMAN	Amendment Barcode (if applicable) Phone 561-799-4138					
Address 10508 N. MILITARY TEM Email MLOHMAN & PBGFL, Cam <u>FARM BEACH GAROGIS FL 33410</u> City State Zip						
Speaking: For Against Information OR Wa   PLEASE CHECK ONE OF THE Ference of the presenting without compensation or sponsorship.	OLLOWING: I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:					

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130/22/ Meeting Date	The Florida Sen APPEARANCE R Deliver both copies of this Senate professional staff conductir	RECORI	D <u>688</u> Bill Number or Topic
Name Committee	indo	Phone	Amendment Barcode (if applicable) 467-699-936/
Address 302 Knostiza Street Altamonte Spe City	W CIVECCE Mas FL 32714 Zip	Email	Ler5002 (a)adar
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1-30-24 Meeting Date TRANSPORTATION Committee	The Florida Senate APPEARANCE RECO Deliver both copies of this form to Senate professional staff conducting the meet	Bill Number or Topic ing Amendment Barcode (if applicable)
Name JENA 244	OSTIMO Phone	
Address <u>S35 Park</u> <u>Street</u> <u>Lake Park</u> <u>City</u> Sta Speaking: For Against	_	(70)
	PLEASE CHECK ONE OF THE FOLLOW	VING:
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1-30-24 Meeting Date	The Florida Senate APPEARANCE RECORD Deliver both copies of this form to Senate professional staff conducting the meeting	SB688 Frunding Bill Number or Topic
Name Kin Glas-Carts Name Kin Glas-Carts Nown of Lake Address <u>Street</u> Lake Dock f	0, Uice Mayor Phone S 2 Park Email KC 7 33403	Amendment Barcode (if applicable) b1-838-330 ) lascasto Clekepak florida. pov
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TROMS	bo 24 eeting Date portation committee	The Florida S APPEARANCI Deliver both copies o Senate professional staff cond	E RECORD	Bill Number or Topic Amendment Barcode (if applicable)
Name	Un on TH	THOMOS	Phone SC	4) 331-2220
Address 5 Street City	.35 Preh Ke Prek	FL 334 State Zip	Email J	thomas@ lake porkflore Si
Speak	king: 🗌 For 🗌 Aga	inst Information <b>OR</b>	Waive Speaking:	n Support 🗌 Against
		PLEASE CHECK ONE OF	THE FOLLOWING:	
l am appearing compensation	g without or sponsorship.	I am a registered lobby representing:	ist,	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

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Meeting Date	The Florida Senate APPEARANCE RECO Deliver both copies of this form to Senate professional staff conducting the mee	Bill Number or Topic
Name Rosci M	ichaud Phor	Amendment Barcode (if applicable) 561 - 718 - 8989
Address <u>535</u> Park Street Lala Park	Avenue Emai	rmichaud @lake Parkflorida.g
City	State Zip ainst Information <b>OR Waive Sp</b>	eaking: 🕅 In Support 🔲 Against
I am appearing without compensation or sponsorship.	PLEASE CHECK ONE OF THE FOLLO I am a registered lobbyist, representing:	WING: I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

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		Bill Number or Topic
P n.	Phone <u>56(</u>	Amendment Barcode (if applicable) 8+52-66(
halte <u>F 33403</u> State Zip	Email May	orlaketon Houdgeggg
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PLEASE CHECK ONE OF THE FO	LLOWING:	
l am a registered lobbyist, representing:		l am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:
	APPEARANCE REC         Deliver both copies of this form         Senate professional staff conducting the         Kaka         Kaka         Kaka         Jate         Deliver both copies of this form         State         Jate         PLEASE CHECK ONE OF THE FOI         I am a registered lobbyist,         representing:	APPEARANCE RECORD         Deliver both copies of this form to Senate professional staff conducting the meeting         Phone $5bc$ Reduce       Phone         Reduce       Email         Mary fill         State $334/03$ State $Zip$ Inst       Information         OR       Waive Speaking:         PLEASE CHECK ONE OF THE FOLLOWING:         I am a registered lobbyist, representing:

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	The Florida Senate	
1-30-24	<b>APPEARANCE RECOR</b>	
Meeting Date Transwortahou	Deliver both copies of this form to Senate professional staff conducting the meeting	Bill Number or Topic
Committee		Amendment Barcode (if applicable)
Name _ Holly Smith	Phone	239.707-9800
Address <u>Boo Tunlap</u>	Email _	Holly smith @ Mysan, bel. Com
City Janibel F2 Star	33957-	
Speaking: For Against	Information <b>OR</b> Waive Speak	ing: 🔲 In Support 🗌 Against
/	PLEASE CHECK ONE OF THE FOLLOWIN	IG:
am appearing without compensation or sponsorship.	I am a registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:
Councilmoniter City of Sanitel		

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	The Florida Se	enate	
<u>1/35/24</u> Meeting Date <u>Transportation</u>	Deliver both copies of t Senate professional staff condu	this form to	Bill Number or Topic
Name <u>Michael</u>	E. Disher		Amendment Barcode (if applicable)
Address <u>4300 S. A+10</u> Street	antic Ave	Email _	mdisher@poncerinlet.org
Ponce Inlef	FL 32127 State Zip		
Speaking: Sor	Against Information <b>OR</b>	Waive Speak	king: 🗹 In Support 🔄 Against
I am appearing without compensation or sponsorship.	PLEASE CHECK ONE OF T		NG: I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

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1/30/2024 Meeting Date TRANSPORMATION	The Florida Senate APPEARANCE RECOP Deliver both copies of this form to Senate professional staff conducting the meeting	Bill Number or Topic
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Ponce Incli	FL 32127 itate Zip	king: In Support C Against
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	Meeting Date Trans partition	The Florida Senate <b>APPEARANCE RECORD</b> Deliver both copies of this form to Senate professional staff conducting the meeting	50 665 Bill Number or Topic
Name	Committee	C (P:) Phone	Amendment Barcode (if applicable)
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The Florida Senate

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules pdf (flsenate.gov)

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I/30/24   Meeting Date   Train porta   Committee   Name   Doug   Address   2437   Street   Mt. Dava   City   Speaking:   For		SB 688 Bill Number or Topic Amendment Barcode (if applicable) 367 760 8063
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1/30/24 Meeting Date Transportation	The Florida Senate APPEARANCE RECORD Deliver both copies of this form to Senate professional staff conducting the meeting	688 Bill Number or Topic
Name Mark Jeffr		Amendment Barcode (if applicable)
Oplando 1-	<u>132801</u> State Zip	In Support Against
I am appearing without compensation or sponsorship.	PLEASE CHECK ONE OF THE FOLLOWING: I am a registered lobbyist, representing: OR ange County	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

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### The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

	Prepa	ared By: The	Professional St	aff of the Committe	e on Transportation	
BILL:	SB 840					
INTRODUCER:	Senator D	oiCeglie				
SUBJECT:	Appointm	ent of a G	eneral Lines A	gency as an Age	nt for a Tax Collec	ctor
DATE:	January 3	0, 2024	REVISED:			
ANAL	YST	STAF	F DIRECTOR	REFERENCE	А	CTION
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### I. Summary:

SB 840 bill authorizes a licensed general lines insurance agency holding an insurer appointment to write motor vehicle insurance in Florida to petition a tax collector for appointment, and requires the tax collector to make such appointment, as an authorized agent of the tax collector for the purpose of issuing motor vehicle registration certificates, registration license plates, validation stickers, and mobile home stickers.

The bill also permits these insurance agencies to offer applicants the option to register emergency contact information and the choice to be contacted with information about state and federal benefits available as a result of military service, subject to the requirements of law and in accordance with the rules of the Department of Highway Safety and Motor Vehicles (DHSMV).

The bill mandates that a general lines insurance agency appointed by a tax collector:

- Must file a performance bond of \$2 million with the DHSMV.
- Must provide the DHSMV with audited financial statements demonstrating that the agency has produced policy premiums in excess of \$500 million in each of the two previous years.
- Is not obligated to provide services to the general public and may choose to offer services only to its customers in the normal course of business.
- Must offer such services at no more than five locations in each county where the agency has a branch office.
- Must be authorized by the tax collector to access the DHSMV's electronic filing system.
- Is subject to all provisions of the law, as if the insurance agency were a private tag agency, except where the context indicates otherwise.

The bill may have an indeterminate impact on state government revenues and a negative fiscal impact on state government expenditures. It may have a positive impact on the private sector. *See* "Fiscal Impact Statement" for details.

The bill has an effective date of July 1, 2024.

#### II. Present Situation:

County tax collectors are the Department of Highway Safety and Motor Vehicles' (DHSMV) authorized agents for titling and registering motor vehicles, motor homes, and vessels.<sup>1</sup> When processing these transactions, tax collectors charge and collect fees specified in state law,<sup>2</sup> which are remitted to the state. However, chs. 319, 320, and 328, F.S., also require tax collectors to retain certain statutorily prescribed service fees and charges.<sup>3</sup>

The renewal of existing registration is the most common motor vehicle transaction. DHSMV and the tax collectors provide registration renewal services online, by mail, in person, through a phone application, through renewal kiosks located in various retail establishments, and by express pick-up where a customer can renew a registration online and pick it up in an office the same day.<sup>4</sup>

Currently, 65 counties have elected tax collectors who are constitutional officers, while Broward and Miami-Dade counties have appointed tax collectors under each county's charter government. However, pursuant to s. 1(d), Article VIII of the State Constitution, these counties will have elected tax collectors effective January 7, 2025.<sup>5</sup>

#### **License Plate Agents and Fees**

Each tax collector is authorized to enter into contracts with private third-party license plate agents (LPAs) for the titling and registration of motor vehicles, mobile homes, and vessels. LPAs are granted online computer access to DHSMV systems and are supplied with title paper, registration decals, and license plates by the tax collector.<sup>6</sup>

Sixteen counties have, or until recently had, contracts with privately owned LPAs to operate 57 offices<sup>7</sup>, primarily in Miami Dade and Broward County, to perform title and registration services for motor vehicles, mobile homes, and vessels. In counties with elected tax collectors, LPAs only charge the fees for those services as expressly authorized in statute. In these counties, the LPAs may retain all or a portion of the statutorily authorized service fee that tax collectors are allowed to collect for motor vehicle, mobile home, and vessel title and registration services, as provided in the contracts between the LPA and the tax collector.<sup>8</sup> The LPAs in Broward and Miami-Dade

<sup>4</sup> Id.

<sup>8</sup> Id.

<sup>&</sup>lt;sup>1</sup> Chapters 320 and 328, F.S. County tax collectors are expressly made agents of the state with respect to motor vehicle registration in s. 320.03(1), F.S., and with respect to vessel registration in s. 328.73(1), F.S.

<sup>&</sup>lt;sup>2</sup> See s. 319.32, F.S., for motor vehicle title fees, s. 320.03, for motor vehicle registration fees, s. 320.04, F.S., as to motor vehicle service charges, and s. 328.72, F.S., as to vessel registration fees.

<sup>&</sup>lt;sup>3</sup> Department of Highway Safety and Motor Vehicles, Agency Analysis of 2021 SB 342, p. 2, January 14, 2021 (On file with Senate Committee on Transportation)

<sup>&</sup>lt;sup>5</sup> Art. VIII, s. 1(d), Fla. Const.

<sup>&</sup>lt;sup>6</sup> Department of Highway Safety and Motor Vehicles, Agency Analysis of 2024 HB 817, p. 2, December 22, 2023 (On file with the Senate Committee on Transportation)

<sup>&</sup>lt;sup>7</sup> Id.

County charge fees for motor vehicle, mobile home, and vessel title and registration fees *in addition* to the statutory fees authorized in chs. 319, 320, and 328, F.S. The additional fees levied in Broward and Miami-Dade Counties are levied pursuant to county ordinance and are retained by the LPAs.<sup>9</sup>

#### **Driver License Issuance Systems**

DHSMV has transitioned its driver license services from DHSMV-owned facilities to elected county tax collectors. Florida law required DHSMV to completely transition all driver license issuance services to tax collectors who are constitutional officers under s. 1(d), Article VIII of the State Constitution with this transition completed on June 30, 2015. The transition of services to appointed charter county tax collectors may occur on a limited basis as directed by DHSMV.<sup>10</sup>

DHSMV's Florida Driver License Information System (FDLIS) is the legacy driver license issuance system that will be completely replaced by 2025 with the newly launched Online Registration and Identity Operating Network (ORION) database application.<sup>11</sup> ORION will be used to conduct all driver license and identification card issuances. ORION provides real-time access to extensive information on every driver, including driving history, vehicle insurance information, and personal identity information and documents.

FDLIS/ORION is installed in 195 tax collector offices in 63 counties in Florida and in the 15 driver license offices DHSMV operates in Broward and Miami-Dade counties. Only DHSMV and elected tax collectors have access to FDLIS/ORION. Access to these systems is governed by individual memoranda of understanding between DHSMV and each tax collector.

County tax collectors are required to charge a \$6.25 service fee for providing driver license services.<sup>12</sup>

#### **Regulation of Insurance Agents and Agency Services**

The Department of Financial Services' (DFS) Division of Insurance Agent and Agency Services is responsible for the licensing and regulation of insurance agents, adjusters, insurance agencies, as well as related personnel and business entities.<sup>13</sup>

No person may be, act as, or advertise, or hold himself/herself out to be an insurance agent, insurance adjuster, or customer representative unless he or she is currently licensed by DFS and appointed by an appropriate appointing entity or person.<sup>14</sup> There are several types of insurance representatives. These include:

- General lines agents,
- Life insurance agents,
- Health insurance agents,

<sup>&</sup>lt;sup>9</sup> Id.

<sup>&</sup>lt;sup>10</sup> Section 322.02(1), F.S.

<sup>&</sup>lt;sup>11</sup> Supra note 1 at p. 7; section 322.135(1)(c), F.S.

<sup>&</sup>lt;sup>12</sup> Department of Highway Safety and Motor Vehicles, Agency Analysis of 2021 House Bill 613, p. 5-6. (Mar. 5, 2021).

<sup>&</sup>lt;sup>13</sup> Ch. 626, parts I, II, III, IV, V, VI, VIII, IX, and XIII, F.S.

<sup>&</sup>lt;sup>14</sup> S. 626.112, F.S.

- Title insurance agents,
- Personal lines agents, and
- Unaffiliated insurance agents.<sup>15</sup>

#### General Lines Agent

A general lines agent<sup>16</sup> is one who sells the following lines of insurance: property;<sup>17</sup> casualty,<sup>18</sup> including commercial liability insurance underwritten by a risk retention group, a commercial self-insurance fund,<sup>19</sup> or a workers' compensation self-insurance fund;<sup>20</sup> surety;<sup>21</sup> health;<sup>22</sup> and, marine.<sup>23</sup> The general lines agent may only transact health insurance for an insurer that the general lines agent also represents for property and casualty insurance. If the general lines agent wishes to represent health insurers that are not also property and casualty insurers, they must be licensed as a health insurance agent.<sup>24</sup> Motor vehicle insurance is a type of casualty insurance.<sup>25</sup>

### III. Effect of Proposed Changes:

The bill amends s. 320.03, F.S., to authorize a licensed general lines insurance agency holding an insurer appointment to write motor vehicle insurance in Florida to petition a tax collector for appointment, and requires the tax collector to make such appointment, as an authorized agent of the tax collector for the purpose of issuing:

- Registration certificates;
- Registration license plates;
- Validation stickers; and
- Mobile home stickers

The bill permits these insurance agencies to offer applicants the option to register emergency contact information and the choice to be contacted with information about state and federal benefits available as a result of military service, subject to the requirements of law and in accordance with the rules of the DHSMV.

The bill mandates that a general lines insurance agency appointed by a tax collector:

- Must file a performance bond of \$2 million with the DHSMV.
- Must provide the DHSMVs with audited financial statements, prepared by a certified public accountant licensed in Florida, for each of the two previous years, demonstrating that the agency has produced policy premiums in excess of \$500 million in each of the two previous years.

- <sup>20</sup> Pursuant to s. 624.4621, F.S.
- <sup>21</sup> Section 626.606, F.S.
- <sup>22</sup> Sections. 624.603 and 627.6482, F.S.
- <sup>23</sup> Section 624.607, F.S.
- <sup>24</sup> Section 626.829, F.S.
- <sup>25</sup> Section 624.605, F.S.

<sup>&</sup>lt;sup>15</sup> Section 626.015, F.S.

<sup>&</sup>lt;sup>16</sup> Section 626.015(5), F.S.

<sup>&</sup>lt;sup>17</sup> Section 624.604, F.S.

<sup>&</sup>lt;sup>18</sup> Section 624.605, F.S.

<sup>&</sup>lt;sup>19</sup> As defined in s. 624.462, F.S.

- Is not obligated to provide services to the general public and may choose to offer services only to its customers in the normal course of business.
- Must offer such services at no more than five locations in each county where the agency has a branch office.
- Must be authorized by the tax collector to access the DHSMV's electronic filing system.
- Is subject to all provisions of the law, as if the insurance agency were a private tag agency, except where the context indicates otherwise.

DHSMV is authorized to adopt rules to administer this provision, including rules establishing enforcement authority for noncompliance. However, given that general lines insurance agencies are not licensees of DHSMV, it is unclear how the department will be able to effectively discipline such agencies for noncompliance.

The bill has an effective date of July 1, 2024.

### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

Eligible general lines insurance agencies that are appointed for this purpose may experience increased revenues.

#### C. Government Sector Impact:

DHSMV estimates the bill will produce indeterminate revenues.<sup>26</sup>

According to the DHSMV, there will be a significant cost associated with providing equipment such as computers, printers, servers, ports, cabling, and software, as well as registration inventory, including license plates and decals, to insurance agencies.<sup>27</sup> Additionally, the DHSMV would require additional staff to ensure that the bill is implemented properly.<sup>28</sup> For instance, DHSMV will likely need to hire more employees in the Tax Collection Liaison Unit to oversee the proper collection of motor vehicle registration fees by insurance agencies.<sup>29</sup>

Specifically, DHSMV projects a first-year cost of \$12,965,840, followed by recurring cost of \$4,603,955 for each of the following four fiscal years. In the fifth year, DHSMV estimates a cost of \$9,377,997.<sup>30</sup>

### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

The DHSMV bill analysis includes a number of comments and recommended amendments, including:

- Remove language related to issuance of titles, which is not within the scope of work for general lines agencies proposed by the bill.
- Revise language to exclude the issuance of International Registration Plan registrations and permits for commercial motor vehicles.
- Delay the effective date of the bill until January 1, 2026, to allow it to be implemented after the rollout of ORION and avoid the cost of reprograming the soon to be phased out FRVIS.<sup>31</sup>

### VIII. Statutes Affected:

This bill substantially amends section 320.03 of the Florida Statutes.

### IX. Additional Information:

### A. Committee Substitute – Statement of Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

<sup>&</sup>lt;sup>26</sup> Department of Highway Safety and Motor Vehicles, Agency Analysis of 2024 HB 817, p 5. (December 22, 2023).

<sup>&</sup>lt;sup>27</sup> Id at 6.

<sup>&</sup>lt;sup>28</sup> Id.

<sup>&</sup>lt;sup>29</sup> Id.

 $<sup>^{30}</sup>$  *Id.* at 5.

<sup>&</sup>lt;sup>31</sup> *Id*. at 7.

### B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

SB 840

2024840

By Senator DiCeglie

18-01035-24 2024840 18-01035-24 1 A bill to be entitled 30 issuing registration certificates, registration license plates, 2 An act relating to the appointment of a general lines 31 validation stickers, and mobile home stickers to applicants and agency as an agent for a tax collector; amending s. 32 providing to such applicants the option to register emergency 320.03 F.S.; requiring the tax collector, upon 33 contact information and the option to be contacted with information about state and federal benefits available as a petition, to appoint an agent in charge of a general 34 lines agency as an agent for the tax collector to 35 result of military service, subject to the requirements of law, carry out certain duties; requiring all general lines 36 in accordance with the rules of the department. agencies appointed as agents for the tax collector to 37 (b) A general lines agency appointed as an agent for a tax ç fulfill certain requirements; authorizing agents of 38 collector under this subsection: 10 general lines to have discretion in whether to provide 39 1. Must provide a performance bond of \$2 million to the 11 certain services; limiting the locations where agents 40 department; 12 of general lines may provide services; requiring the 2. Must provide audited financial statements from a 41 13 tax collector to be approved for access to the certified public accountant licensed to practice in this state 42 14 electronic filing system; subjecting the general lines 43 for each of the previous 2 years demonstrating the agency has 15 agent acting as an agent of the tax collector to 44 produced policy premiums in excess of 500 million in each of the 16 certain provisions of law; authorizing the Department 45 previous 2 years; 17 of Highway Safety and Motor Vehicles to adopt rules; 3. Is not required to provide services described in 46 18 47 paragraph (a) to the general public and may provide such providing an effective date. 19 48 services solely to its customers in the normal course of 20 Be It Enacted by the Legislature of the State of Florida: 49 business; 21 50 4. May not offer such services at more than five locations 22 Section 1. Subsection (11) is added to section 320.03. in each county where the agency has a branch office; 51 23 Florida Statutes, to read: 52 5. Must be approved by the tax collector pursuant to 24 320.03 Registration; duties of tax collectors; 53 paragraph (10) (c) for access to the electronic filing system; 25 International Registration Plan.-54 and 26 (11) (a) Upon petition by the agent in charge of a general 55 6. Is subject to all provisions of law as though such agent 27 lines agency licensed pursuant to chapter 626 and appointed to 56 were a private tag agency or agent, except where the context 2.8 write motor vehicle insurance, each tax collector may appoint 57 clearly indicates otherwise. 29 58 such agency as an agent for the tax collector for purposes of (c) The department may adopt rules to administer this Page 1 of 3 Page 2 of 3

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CODING: Words stricken are deletions; words underlined are additions.

3-01035-24	20248
ubsection, including,	but not limited to, rules establishing
nformation that must b	e contained in a petition to offer
ervices under this sub	section and information that must be
ontained in the audite	d financial statements and enforcement
uthority for noncompli	ance.
Section 2. This ac	t shall take effect July 1, 2024.
	Page 3 of 3
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The Florida Senate
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## The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

	Prepar	ed By: The	Professional St	aff of the Committe	e on Transport	ation			
BILL:	CS/SB 868								
INTRODUCER:	Transportation Committee and Senator Boyd								
SUBJECT:	Transportation Facility Designations								
DATE:	January 31	, 2024	REVISED:						
ANAL	YST	STAF	DIRECTOR	REFERENCE		ACTION			
. Johnson		Vickers		TR	Fav/CS				
2.				ATD					
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# Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

### I. Summary:

CS/SB 868 creates the following honorary transportation facility designations and directs the Florida Department of Transportation (FDOT) to erect suitable markers for:

- Army Specialist Nicholas Panipinto Memorial Highway in Manatee County.
- Dylan Roberts Memorial Crosswalk in Alachua County.
- Airman Mohammed 'Mo' Sameh Haitham Memorial Way in Hillsborough and Pinellas Counties.
- Deputy Sheriff Christopher Taylor Memorial Highway in Charlotte County.
- Deputy Sheriff George Pfeil Memorial Highway in Seminole County.
- Deputy Sheriff Robert Moore Memorial Highway in Seminole County.
- Deputy Sheriff James Cleveland Jacobs Memorial Highway in Seminole County.

The bill takes effect July 1, 2024

### II. Present Situation:

Section 334.071, F.S., provides that legislative designations of transportation facilities are for honorary or memorial purposes or to distinguish a particular facility. Such designations are not to be construed as requiring any action by local governments or private parties regarding the
changing of any street signs, mailing addresses, or 911 emergency telephone number system listings, unless the legislation specifically provides for such changes.<sup>1</sup>

When the Legislature establishes road or bridge designations, FDOT is required to place markers only at the termini specified for each highway segment or bridge designated by the law creating the designation and to erect any other markers it deems appropriate for the transportation facility.<sup>2</sup>

FDOT may not erect the markers for honorary road or bridge designations unless the affected city or county commission enacts a resolution supporting the designation. When the designated road or bridge segment is located in more than one city or county, each affected local government must pass resolutions supporting the designations before the installation of the markers.<sup>3</sup>

# III. Effect of Proposed Changes:

The bill creates an undesignated section of Florida law creating honorary designations of transportation facilities.

**Subsection 1** designates that portion of U.S. 19 between Palm View Road and Terra Ceia Road in Manatee County as "Army Specialist Nicholas Panipinto Memorial Highway."

On November 6, 2019, 20-year old Army Specialist Nicholas Panipinto was killed when, in a training accident, his Bradley fighting vehicle rolled over <sup>4</sup> He graduated from Manatee High School in 2017 and joined the US Army in January 2018, as an Infantryman. Nicholas was awarded the Army Commendation Medal, National Defense Service Medal, Global War on Terrorism Medal, Army Service Ribbon and received the Expert Marksmanship Badge.<sup>5</sup>

**Subsection 2** designates the mid-block crossing and pedestrian hybrid beacon on that portion of E. University Avenue/S.R. 26 between N.E. 26th Terrace and S.E. 26th Terrace in Alachua County as "Dylan Roberts Memorial Crosswalk."

On October 27, 2021, four-year old Dylan Roberts was killed when hit by a car while crossing East University Avenue in Gainesville.<sup>6</sup> FDOT has installed a pedestrian crosswalk at the site of Dylan's death.<sup>7</sup>

<sup>&</sup>lt;sup>1</sup> Section 334.071(1), F.S.

<sup>&</sup>lt;sup>2</sup> Section 334.071(2), F.S.

<sup>&</sup>lt;sup>3</sup> Section 334.071(3), F.S.

<sup>&</sup>lt;sup>4</sup> My Fallen Soldiers, *Panipinto Nicholas*, <u>https://myfallensoldiers.com/2019/11/06/panipinto-nicholasarmy-specialist/</u>, (last visited January 25, 2024).

<sup>&</sup>lt;sup>5</sup> Nicholas C. Panipinto Obituary, <u>https://www.brownandsonsfuneral.com/obituary/nicholas-panipinto</u> (last visited January 25, 2024).

<sup>&</sup>lt;sup>6</sup> Aaron Adelson, Mother of 4-year old hit and killed pleas for pedestrian safety, November 10, 2021,

https://mycbs4.com/news/local/mother-of-4-year-old-hit-and-killed-pleas-pedestrian-safety (last visited January 18, 2024). <sup>7</sup> Seth Johnson, *Gainesville unveils new road sign in honor of Dylan Roberts*, October 27, 2023,

https://www.mainstreetdailynews.com/news/gainesville-road-sign-dylan-roberts (last visited January 18, 2023).

On December 6, 2019, Airman Mohammed "Mo" Sameh Haitham was the victim of an active shooter at the Naval Air Station, Pensacola, Florida. He has been widely recognized as a hero for his actions in connection with the incident. Airman Haitham was a 2018 graduate of Lakewood High School in St. Petersburg.<sup>8</sup>

**Subsection 4** designates that portion of I-75 between U.S. 17/Duncan Road and Harbor View Road in Charlotte County as "Deputy Sheriff Christopher Taylor Memorial Highway."

On November 22, 2022, 23-year old Deputy Sheriff Christopher Taylor was fatally struck by an impaired motorist while conducting a traffic stop on I-75. Deputy Sheriff Taylor joined the Charlotte County Sheriff's Office in August 2021 and was officially sworn in on February 14, 2022.<sup>9</sup>

**Subsection 5** designates that portion of S.R. 434 between S.R. 400 and Ronald Reagan Blvd. in Seminole County as "Deputy Sheriff George Pfeil Memorial Highway."

On December 29, 1977, Deputy Sheriff George Pfeil was mortally wounded when he interrupted an armed robbery at a pharmacy in Longwood. Deputy Sheriff Pfeil was a retired New York City police officer who served as a reserve deputy sheriff after moving to Florida.<sup>10</sup>

**Subsection 6** designates that portion of U.S. 17-92 between 1st Street and 25th Street in Seminole County as "Deputy Sheriff Robert Moore Memorial Highway."

On June 9, 1975, Deputy Sheriff Robert Moore succumbed to smoke inhalation and intense heat exposure while rescuing inmates during a fire at the Seminole County Jail. Deputy Sheriff Moore had successfully brought several inmates to safety before heroically re-entering the burning jail, in yet another attempt to save trapped inmates.<sup>11</sup>

**Subsection 7** designates that portion of C.R. 419 between Snow Hill Road and the Orange County line in Seminole County as "Deputy Sheriff James Cleveland Jacobs Memorial Highway."

On September 14, 1922, Deputy Sheriff James Cleveland Jacobs was shot and killed while attempting to arrest a man for theft. Deputy Sheriff Jacobs located the man at a nearby home,

<sup>&</sup>lt;sup>8</sup> The United States Navy Memorial, *Mohammed Sameh "Mo" Haitham*, <u>https://navylog.navymemorial.org/haitham-mohammed</u> (last visited January 18, 2024).

<sup>&</sup>lt;sup>9</sup> Charlotte County Sheriff's Office, Deputy Christopher Taylor tragically killed in the line of duty, <u>https://ccsoblog.org/2022/11/23/deputy-christopher-taylor-tragically-killed-in-the-line-of-duty/</u> (last visited January 24, 2024).

<sup>&</sup>lt;sup>10</sup> Seminole County Sheriff's Office, *In Memoriam*, <u>https://www.seminolesheriff.org/page.aspx?id=18</u> (last visited January 26, 2024).

<sup>&</sup>lt;sup>11</sup> Id.

where the suspect opened fire, striking Deputy Sheriff Jacobs. Deputy Sheriff Jacobs was transported to the hospital where he succumbed to his injuries.<sup>12</sup>

**Subsection 8** directs FDOT to erect suitable markers for each of the above honorary designations.

The bill takes effect July 1, 2024.

# IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

# V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

The estimated cost to erect the designation markers required under this bill is \$12,600, based on the assumption that a minimum of two markers are required at a cost to FDOT of no less than \$900 each. The estimate includes labor, materials, manufacturing, and installation. FDOT is expected to absorb the estimated cost within existing resources.

 $<sup>^{12}</sup>$  Id.

# VI. Technical Deficiencies:

None.

# VII. Related Issues:

None.

### VIII. Statutes Affected:

This bill contains an undesignated section of Florida statutes.

#### IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

#### CS by Transportation on January 30, 2023:

The committee substitute designates the following additional honorary designations for transportation facilities:

- Dylan Roberts Memorial Crosswalk in Alachua County.
- Airman Mohammed 'Mo' Sameh Haitham Memorial Way in Hillsborough and Pinellas Counties.
- Deputy Sheriff Christopher Taylor Memorial Highway in Charlotte County.
- Deputy Sheriff George Pfeil Memorial Highway in Seminole County.
- Deputy Sheriff Robert Moore Memorial Highway in Seminole County.
- Deputy Sheriff James Cleveland Jacobs Memorial Highway in Seminole County.
- B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

Florida Senate - 2024 Bill No. SB 868



LEGISLATIVE ACTION

Senate . Comm: RCS . 01/31/2024 . House

The Committee on Transportation (Boyd) recommended the following:

Senate Amendment (with title amendment)

Delete everything after the enacting clause

and insert:

1 2 3

4

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6

7

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9

10

Section 1. <u>Transportation facility designations; Department</u> of Transportation to erect suitable markers.

(1) That portion of U.S. 19 between Palm View Road and Terra Ceia Road in Manatee County is designated as "Army Specialist Nicholas Panipinto Memorial Highway."

(2) The mid-block crossing and pedestrian hybrid beacon on

Florida Senate - 2024 Bill No. SB 868

778158

11	that portion of E. University Avenue/S.R. 26 between N.E. 26th
12	Terrace and S.E. 26th Terrace in Alachua County is designated as
13	"Dylan Roberts Memorial Crosswalk."
14	(3) Those portions of the Gandy Bridge on U.S. 92 located
15	within the geographical boundaries of Hillsborough and Pinellas
16	Counties are designated as "Airman Mohammed 'Mo' Sameh Haitham
17	Memorial Way."
18	(4) That portion of I-75 between U.S. 17/Duncan Road and
19	Harbor View Road in Charlotte County is designated as "Deputy
20	Sheriff Christopher Taylor Memorial Highway."
21	(5) That portion of S.R. 434 between S.R. 400 and Ronald
22	Reagan Boulevard in Seminole County is designated as "Deputy
23	Sheriff George Pfeil Memorial Highway."
24	(6) That portion of U.S. 17-92 between 1st Street and 25th
25	Street in Seminole County is designated as "Deputy Sheriff
26	Robert Moore Memorial Highway."
27	(7) That portion of C.R. 419 between Snow Hill Road and the
28	Orange County line in Seminole County is designated as "Deputy
29	Sheriff James Cleveland Jacobs Memorial Highway."
30	(8) The Department of Transportation is directed to erect
31	suitable markers designating the transportation facilities as
32	described in this section.
33	Section 2. This act shall take effect July 1, 2024.
34	
35	========== T I T L E A M E N D M E N T =============
36	And the title is amended as follows:
37	Delete everything before the enacting clause
38	and insert:
39	A bill to be entitled

Page 2 of 3

596-02546-24

Florida Senate - 2024 Bill No. SB 868



An act relating to transportation facility
designations; providing honorary designations of
certain transportation facilities in specified
counties; directing the Department of Transportation
to erect suitable markers; providing an effective
date.

**By** Senator Boyd

	20-01140-24 2024868
1	A bill to be entitled
2	An act relating to transportation facility
3	designations; providing an honorary designation of a
4	certain transportation facility in a specified county;
5	directing the Department of Transportation to erect
6	suitable markers; providing an effective date.
7	
8	Be It Enacted by the Legislature of the State of Florida:
9	
10	Section 1. Army Specialist Nicholas Panipinto Memorial
11	Highway designated; Department of Transportation to erect
12	suitable markers
13	(1) That portion of U.S. 19 between Palm View Road and
14	Terra Ceia Road in Manatee County is designated as "Army
15	Specialist Nicholas Panipinto Memorial Highway."
16	(2) The Department of Transportation is directed to erect
17	suitable markers designating the transportation facility
18	described in subsection (1).
19	Section 2. This act shall take effect July 1, 2024.
	Page 1 of 1
	CODING: Words stricken are deletions; words underlined are additions.

The Florida Senate					
1/30/33       APPEARANCE RECORD       0.08         Meeting Date       Deliver both copies of this form to Senate professional staff conducting the meeting       Bill Number or Topic					
Name Canduce Ecks Phone <u>PS4-648-1204</u>					
Address 205 S, Adons Email Candicepericks					
Jalahosa 72 32301 Consultants.					
Speaking: Sor Against Information OR Waive Speaking: In Support Against					
PLEASE CHECK ONE OF THE FOLLOWING:					
I am appearing without compensation or sponsorship.       I am a registered lobbyist, representing:       I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:					
Seminole Shariff Office					

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules off (flsenate.gov)

This form is part of the public record for this meeting.

S-001 (08/10/2021)

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.) Prepared By: The Professional Staff of the Committee on Transportation SB 968 BILL: Senators Calatayud and Trumbull INTRODUCER: Spaceport Territory SUBJECT: January 30, 2024 DATE: **REVISED:** ANALYST STAFF DIRECTOR REFERENCE ACTION 1. Ingram MS **Favorable** Proctor 2. Shutes Vickers Favorable TR 3. RC

# I. Summary:

SB 968 expands spaceport territory to include certain real property in Miami-Dade County consisting of property that was formerly included within the boundaries of Homestead Air Force Base and is included in the Homestead Air Reserve Base or deeded to Miami-Dade County or the City of Homestead. The bill provides that Homestead Air Force Base refers to and includes federal property that is part of Homestead Air Reserve Base and former federal property that was previously part of Homestead Air Force Base and, as of July 1, 2024, or anytime thereafter, is deeded to Miami-Dade County or the City of Homestead.

In addition, the bill expands spaceport territory to include certain real property in Bay County which is included within the boundaries of Tyndall Air Force Base.

The bill may have an indeterminate likely insignificant fiscal impact due to commercial activities within the newly designated spaceport territory.

The bill takes effect July 1, 2024.

### II. Present Situation:

### **Federal Regulations**

The Office of Commercial Space Transportation was established in 1984 under the U.S. Department of Transportation, and in 1995, transferred to the Federal Aviation Administration (FAA), to regulate and facilitate safe operations of the U.S. commercial space transportation industry.<sup>1</sup> The Commercial Space Launch Act of 1984, as amended, authorizes the FAA to establish licensing and regulatory requirements for launch vehicles, launch sites, and reusable

<sup>&</sup>lt;sup>1</sup> U.S. Dep't of Transportation, Federal Aviation Administration, Offices, *About the Office of Commercial Space Transportation, available at* <u>https://www.faa.gov/about/office\_org/headquarters\_offices/ast</u> (last visited Jan. 10, 2024).

suborbital rockets.<sup>2</sup> FAA's launch regulations require a license or permit for all commercial launches taking placed within the U.S. borders as well as for launches being conducted abroad. In general, the FAA does not license launches by U.S. governmental entities. The FAA has licensed the operation of FAA approved launch sites in 10 states<sup>3</sup> including Florida.<sup>4</sup>

# **Spaceport Territory in Florida**

Section 331.304, F.S., provides that the following property constitutes spaceport territory:

- Certain real property in Brevard County which is included within the 1998 boundaries of Patrick Space Force Base, Cape Canaveral Space Force Station, or John F. Kennedy Space Center.
- Certain real property in Santa Rosa, Okaloosa, Gulf, and Walton Counties which is included within the 1997 boundaries of Eglin Air Force Base.
- Certain real property in Duval County which is included within the boundaries of Cecil Airport and Cecil Commerce Center.
- Certain real property in Brevard County which is included within the boundaries of Space Coast Regional Airport, Space Coast Regional Airport Industrial Park, and Spaceport Commerce Park.
- Real property within the state which is a spaceport licensed by the FAA, as designated by the board of directors of Space Florida.

# Spaceport

A spaceport is any area of land or water, or any manmade object or facility located therein, developed by Space Florida, which is intended for public use or for the launching, takeoff, and landing of spacecraft and aircraft, and includes any associated areas which are used or intended for public use, for spaceport buildings, or for other spaceport facilities, spaceport projects, or rights-of-way.<sup>5</sup> U.S. spaceports play a critical role in the growing global commercial space transportation industry.<sup>6</sup>

### **Spaceports in Florida**

Currently, Florida has two federally owned spaceports and four FAA licensed commercial spaceports. The Cape Canaveral Space Force Station and the National Aeronautics and Space Administration's Kennedy Space Center are owned and operated by the federal government. The four FAA licensed commercial spaceports in Florida are the Space Florida Launch Complex 46 and Space Florida Launch and Landing Facility, both operated by Space Florida; the Cecil Air

<sup>&</sup>lt;sup>2</sup> 51 U.S.C. ss. 50901-23.

<sup>&</sup>lt;sup>3</sup> The FAA website identifies the following states with one or more FAA licensed spaceports: Alabama, Alaska, California, Colorado, Florida, Georgia, New Mexico, Oklahoma, Texas, and Virginia *available at* 

https://www.faa.gov/space/spaceports by state (last visited Jan. 10, 2024). <sup>4</sup> Endered Aviation Administration EAOs, Laurah Liaanses and Laurah Sitas and Space

 <sup>&</sup>lt;sup>4</sup> Federal Aviation Administration, FAQs, *Launch Licenses and Launch Sites and Spaceports, available at* <u>https://www.faa.gov/space/additional\_information/faq#commercial2</u> (last visited Jan. 10, 2024).
 <sup>5</sup> Section 331.303(17), F.S.

<sup>&</sup>lt;sup>6</sup> U.S. Dep't of Transportation, Federal Aviation Administration, Spaceports, *available at* <u>https://www.faa.gov/space/spaceports</u> (last visited Jan. 10, 2024).

and Space Port, operated by the Jacksonville Aviation Authority; and the Space Coast Regional Airport, operated by the Titusville-Cocoa Airport Authority.<sup>7</sup>

### **State Investments and Exemptions**

#### Strategic Space Infrastructure Investment

In consultation with Space Florida, the Florida Department of Transportation is authorized to fund up to 100 percent of the cost of a strategic spaceport launch support facilities investment project<sup>8</sup> if the following conditions have been met:

- Important access and on-spaceport and commercial launch facility capacity improvements are provided;
- Capital improvements that strategically position the state to maximize opportunities in international trade are achieved;
- Goals of an integrated intermodal transportation system for the state are achieved; and
- Feasibility and availability of matching funds through federal, local, or private partners are demonstrated.<sup>9</sup>

### Spaceport - Sales and Use Tax Incentives

The state provides a tax exemption for certain machinery and equipment purchased for a new or expanding business in a spaceport territory which is engaged in commercial spaceport activities.<sup>10,11</sup> In accordance with general law and Florida Administrative Code,<sup>12</sup> this exemption is available for machinery for a new business ordered before the start of productive operations and received within 12 months after the date the business begins its productive operations, and for an existing business, the expanding business entity must show a minimum five percent increase in productive output. In order to receive an exemption, the qualifying business entity must file with the Florida Department of Revenue An Application for Temporary Tax Exemption Permit, Form DR-1214.<sup>13</sup>

<sup>&</sup>lt;sup>7</sup> U.S. Dep't of Transportation, Federal Aviation Administration, *Spaceports by State, available at* <u>https://www.faa.gov/space/spaceports\_by\_state</u> (last visited Jan. 10, 2024).

<sup>&</sup>lt;sup>8</sup> Section 331.303(14), F.S., defines project as any activity associated with any development, improvement, property, launch, utility, facility, system, works, road, sidewalk, enterprise, service, or convenience, which may include coordination with federal and state partners or agencies; any rocket, capsule, module, launch facility, assembly facility, operations or control facility, tracking facility, administrative facility, or any other type of aerospace-related transportation vehicle, station, or facility; any type of equipment or instrument to be used or useful in connection with any of the foregoing; any type of intellectual property and intellectual property protection in connection with any of the foregoing including, without limitation, any patent, copyright, trademark, and service mark for, among other things, computer software; any water, wastewater, gas, or electric utility system, plant, or distribution or collection system; any small business incubator initiative, including any startup aerospace company, and any aerospace business proposing to expand or locate its business in this state, research and development company, research and development facility, education and workforce training facility, storage facility, and consulting service; or any tourism initiative, including any space experience attraction, microgravity flight program, aerospace launch-related activity, and space museum sponsored or promoted by Space Florida.

<sup>&</sup>lt;sup>10</sup> Section 212.02(22), F.S., defines spaceport activities as activities directed or sponsored by Space Florida on spaceport territory pursuant to its powers and responsibilities under the Space Florida Act.

<sup>&</sup>lt;sup>11</sup> Section 212.08(5), F.S.

<sup>&</sup>lt;sup>12</sup> Fla. Admin. Code R. 12A-1.096 (2013).

<sup>&</sup>lt;sup>13</sup> Florida Dep't of Revenue, General Tax, Sales and Use Tax Incentives, Incentives Related to Machinery and Equipment, *Exemption for Industrial Machinery and Equipment Used by a New or Expanding Business to Increase Productive Output, available at* <u>https://floridarevenue.com/taxes/taxesfees/pages/sales\_tax\_incent.aspx</u> (last visited Jan. 10, 2024).

# Homestead Air Force Base and Homestead Air Reserve Base

Homestead Air Force Base was renamed Homestead Air Reserve Base (HARB) in 2003.<sup>14</sup>

HARB is located in southeastern Miami-Dade County, near the southern tip of the Florida peninsula. HARB is located along U.S. Highway 1, approximately 25 miles south of Miami, five miles east of Homestead, and two miles west of Biscayne Bay. HARB is comprised of 1,943 acres, with the surrounding area being largely agricultural but in the process of being rezoned for residential and commercial purposes. Farther to the east, south, and southeast are vacant parcels of land. These vacant parcels are either protected (due to easements) or unprotected (private ownership and could be developed). There are a few commercial plots to the north and northwest of the installation; some residential areas to the south of the installation; and residential developments to the west, north, and northwest of the installation. Areas to the southwest of the installation are being developed for residential and commercial land uses according to Miami-Dade County Planning and Zoning.<sup>15</sup>

# **Tyndall Air Force Base**

Tyndall Air Force Base (TAFB) is located one mile southeast of Panama City, Florida. TAFB encompasses approximately 29,000 acres on a narrow, 18-mile-long, northwest-southeast peninsula. Major communities surrounding the installation include Panama City, Lynn Haven, Springfield, Callaway, and Cedar Grove to the northwest, Panama City Beach to the west, and Mexico Beach to the southeast.<sup>16</sup>

# III. Effect of Proposed Changes:

SB 968 amends s. 331.304, F.S., to expand spaceport territory to include certain real property in Miami-Dade County consisting of property that was formerly included within the boundaries of Homestead Air Force Base and is included in the Homestead Air Reserve Base or deeded to Miami-Dade County or the City of Homestead. The bill provides that Homestead Air Force Base and former federal property that is part of Homestead Air Reserve Base and former federal property that was previously part of Homestead Air Force Base and, as of July 1, 2024, or anytime thereafter, is deeded to Miami-Dade County or the City of Homestead.

In addition, the bill expands spaceport territory to include certain real property in Bay County which is included within the boundaries of Tyndall Air Force Base.

New and expanding businesses engaged in commercial spaceport activities which are located in a spaceport territory designated by the bill may be eligible for a tax exemption on the purchase of certain machinery and equipment.

<sup>&</sup>lt;sup>14</sup> U.S. Environmental Protection Agency, *Homestead Air Force Base - Cleanup Activities, available at* <u>https://cumulis.epa.gov/supercpad/SiteProfiles/index.cfm?fuseaction=second.Cleanup&id=0404746#bkground</u> (last visited Jan. 11, 2024).

 $<sup>^{15}</sup>$  Id.

<sup>&</sup>lt;sup>16</sup> U.S. Environmental Protection Agency, *Tyndall Air Force Base - Cleanup Activities, available at* <u>https://cumulis.epa.gov/supercpad/SiteProfiles/index.cfm?fuseaction=second.Cleanup&id=0401205#bkground</u> (last visited Jan. 11, 2024).

The bill takes effect July 1, 2024.

# IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

- B. Public Records/Open Meetings Issues: None.
- C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None identified.

# V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

A new or expanding business located within the newly designated spaceport territory which is engaged in commercial spaceport activities may be eligible for a sales tax exemption on the purchase of certain machinery and equipment.

C. Government Sector Impact:

The bill may have an indeterminate likely insignificant fiscal impact due to commercial activities within the newly designated spaceport territory.

# VI. Technical Deficiencies:

None.

# VII. Related Issues:

None.

#### VIII. **Statutes Affected:**

This bill substantially amends section 331.304 of the Florida Statutes.

#### **Additional Information:** IX.

### Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.) Α.

None.

#### Β. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

By Senator Calatayud

38-00852-24 2024968 A bill to be entitled 1 2 An act relating to spaceport territory; amending s. 331.304, F.S.; revising spaceport territory to include 3 certain property; providing an effective date. 6 Be It Enacted by the Legislature of the State of Florida: 7 8 Section 1. Subsections (6) and (7) are added to section 9 331.304, Florida Statutes, to read: 10 331.304 Spaceport territory.-The following property shall 11 constitute spaceport territory: 12 (6) Certain real property located in Miami-Dade County which was formerly included within the boundaries of Homestead 13 Air Force Base and is included within the boundaries of 14 15 Homestead Air Reserve Base or deeded to Miami-Dade County or the 16 City of Homestead. Homestead Air Force Base refers to and 17 includes: 18 (a) Federal property that is part of Homestead Air Reserve 19 Base; and 20 (b) Former federal property that was previously part of 21 Homestead Air Force Base and, as of July 1, 2024, or any time 22 thereafter, is deeded to Miami-Dade County or the City of 23 Homestead. 24 (7) Certain real property located in Bay County which is 25 included within the boundaries of Tyndall Air Force Base. 26 Section 2. This act shall take effect July 1, 2024.

 $\label{eq:page 1 of 1} \mbox{CODING: Words stricken} \mbox{ are deletions; words } \underline{underlined} \mbox{ are additions.}$ 

1001010	The Florida Senate	$Q_{1}, Q$
13024	<b>APPEARANCE RECORI</b>	
Transford Date	Deliver both copies of this form to Senate professional staff conducting the meeting	Bill Number or Topic
Committee		Amendment Barcode (if applicable)
Name Lindsoy Pie	YCL Phone	334-268-8282
Address 113 E Collec	Email _	pierce@space
Street TLH FL City State	32301	Borida ga
City State		ng: In Support 🗌 Against
	PLEASE CHECK ONE OF THE FOLLOWING	G:
I am appearing without compensation or sponsorship.	Frama registered lobbyist, representing:	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:
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While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules pdf (flsenate.gov)

This form is part of the public record for this meeting.

S-001 (08/10/2021)

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

``````````````````````````````````````	Prepared By:	The Professional St	aff of the Committe	e on Transportation		
BILL:	SB 982					
INTRODUCER:	Senator Thompson					
SUBJECT:	Specialty License Plates/Project Addiction: Reversing the Stigma					
DATE:	January 30, 2024	REVISED:				
ANAL	YST S	TAFF DIRECTOR	REFERENCE	A	CTION	
. Shutes	Vie	ckers	TR	Favorable		
2.			ATD			
i			FP			

# I. Summary:

SB 982 authorizes the Department of Highway Safety and Motor Vehicles (DHSMV) to create a new specialty license plate for Project Addiction: Reversing the Stigma. The annual use fee for the plate is \$25.

Proceeds of the sale of the Project Addiction: Reversing the Stigma specialty license plate will be distributed to the not-for-profit organization Project Addiction: Reversing the Stigma, Inc., to be used to promote and support awareness of and education about substance use disorder and mental illness.

The DHSMV estimates programming and implementation of the plate will cost \$7,680.

The bill takes effect October 1, 2024.

### II. Present Situation:

# **Project Addiction: Reversing the Stigma**

Project Addiction: Reversing the Stigma, Inc., was founded in 2021 and is a Florida not-forprofit corporation registered with the Florida Department of State.<sup>1</sup> The organization's mission statement is: "Empowering the lives of those with Substance Use Disorder (SUD) and Mental Illness through Education, Awareness, and Support."<sup>2</sup>

<sup>&</sup>lt;sup>1</sup> Florida Department of State: Division of Corporations, *Project Addiction: Reversing the Stigma, Inc.*, Sunbiz.org, Document number N2100011775 (December 20, 2023).

The organization was founded to spread awareness of the opioid epidemic and find proactive ways to honor family members lost to Substance Use Disorder and mental illness.<sup>3</sup>

# **Specialty License Plates**

As of December 2023, there are 144 specialty license plates authorized by the Legislature. Of these plates, 109 are available for immediate purchase and 31 are in the presale process.<sup>4</sup> Specialty license plates are available to an owner or lessee of a motor vehicle who is willing to pay an annual use fee, ranging from \$15 to \$25, paid in addition to required license taxes and service fees.<sup>5</sup> The annual use fees are distributed to organizations in support of a particular cause or charity signified on the plate's design and designated in statute.<sup>6</sup>

In order to establish a specialty license plate and after the plate is approved by law, s. 320.08053, F.S., requires the following actions within certain timelines:

- Within 60 days, the organization must submit an art design for the plate, in a medium prescribed by the DHSMV;
- Within 120 days, the DHSMV must establish a method to issue presale vouchers for the specialty license plate; and
- Within 24 months after the presale vouchers are established, the organization must obtain a minimum of 3,000 voucher sales before manufacturing of the plate may begin.<sup>7</sup>

If the minimum sales requirement has not been met by the end of the 24-month presale period, then the DHSMV will discontinue the plate and issuance of presale vouchers. Upon discontinuation, a purchaser of a presale voucher may use the annual use fee as a credit towards any other specialty license plate or apply for a refund with the DHSMV.<sup>8</sup>

New specialty license plates that have been approved by law but are awaiting issuance will be issued in the order they appear in s. 320.08058, F.S., provided that presale requirements have been met. If the next listed specialty license plate has not met the presale requirement, the DHSMV will proceed in the order provided in s. 320.08058, F.S., to identify the next qualified specialty license plate that has met the presale requirement.<sup>9</sup>

If the Legislature has approved 135 or more specialty license plates, the DHSMV may not make any new specialty license plates available for design or issuance until a sufficient number of plates are discontinued so that the number of plates being issued does not exceed 135.<sup>10</sup>

<sup>&</sup>lt;sup>3</sup> Project Addiction: Reversing the Stigma, About *Mission Statement*, <u>About | Reversing The Stigma</u> (last visited December 20, 2023).

<sup>&</sup>lt;sup>4</sup> DHSMV Presentation to the Senate Transportation Committee, *Specialty License Plates* (January 24, 2023), slideshow available at <u>https://www.flsenate.gov/Committees/Show/TR/MeetingPacket/5615/10046\_MeetingPacket\_5615\_3.pdf</u> (last visited October 10, 2023).

<sup>&</sup>lt;sup>5</sup> Section 320.08056(3)(d), F.S., provides that except if specifically provided in s. 320.08056(4), the annual use fee for a specialty license plate is \$25.

<sup>&</sup>lt;sup>6</sup> Section 320.08058, F.S.

<sup>&</sup>lt;sup>7</sup> Chapter 2022-189, Laws of Fla., extended the presale requirement by an additional 24 months for an approved specialty license plate organization that, as of June 15, 2022, is in the presale period but had not recorded at least 3,000 voucher sales.

<sup>&</sup>lt;sup>8</sup> Section 320.08053(2)(b), F.S.

<sup>&</sup>lt;sup>9</sup> Section 320.08053(3)(a), F.S.

<sup>&</sup>lt;sup>10</sup> Section 320.08053(3)(b), F.S.

### **Use of Specialty License Plate Fees**

The annual use fees collected by an organization and any interest earned from the fees may be expended only for use in this state unless the annual use fee is derived from the sale of specified United States Armed Forces and veterans-related specialty plates.<sup>11</sup> Additionally, organizations must adhere to certain accountability requirements, including an annual audit or attestation document affirming that funds received have been spent in accordance with applicable statutes.<sup>12</sup>

The annual use fees collected by an organization and the interest earned from those fees may not be used for commercial or for-profit activities, or general or administrative expenses, unless authorized by s. 320.08058, F.S.<sup>13</sup> Additionally, the annual use fees and interest earned from those fees may not be used for the purpose of marketing to, or lobbying, entertaining, or rewarding, any employee of a governmental agency that is responsible for the sale and distribution of specialty license plates, or any elected member or employee of the Legislature.<sup>14</sup>

### **Discontinuance of Specialty Plates**

Prior to June 30, 2023, the DHSMV was required to discontinue the issuance of an approved specialty license plate if the number of valid registrations fells below 1,000 plates for at least 12 consecutive months. A warning letter was mailed to the sponsoring organization following the first month in which the total number of valid specialty license plate registrations fell below 1,000 plates. Collegiate plates for Florida universities were exempt from the minimum specialty license plate requirement.<sup>15</sup> In addition, the DHSMV was authorized to discontinue any specialty license plate if the organization ceased to exist, stopped providing services that are funded from the annual use fee proceeds, or pursuant to an organizational recipient's request.<sup>16</sup>

However, effective July 1, 2023, the requirement increased so that the DHSMV must discontinue the issuance of an approved specialty license plate if the number of valid registrations falls below 3,000 or in the case of an out-of-state college or university license plate, 4,000, for at least 12 consecutive months. The DHSMV must mail a warning letter to the sponsoring organization following the first month in which the total number of valid specialty plate registrations is below 3,000, or in the case of an out-of-state college or university license plate, 4,000. This does not apply to in-state collegiate license plates established under s. 320.08058(3), F.S., license plates of institutions in and entities of the State University System, specialty license plates that have statutory eligibility limitations for purchase, specialty license plates for which annual use fees are distributed by a foundation for student and teacher leadership programs and teacher recruitment and retention, or Florida professional sports team license plates established under s. 320.08058(9), F.S.<sup>17</sup>

<sup>&</sup>lt;sup>11</sup> Section 320.08056(10)(a), F.S.

<sup>&</sup>lt;sup>12</sup> Section 320.08062, F.S.; Such fees may be used to pay for the cost of this required audit or report. See s. 320.08056(10)(a), F.S.

<sup>&</sup>lt;sup>13</sup> Section 320.08056(10)(a), F.S.

<sup>&</sup>lt;sup>14</sup> Section 320.08056(11), F.S.

<sup>&</sup>lt;sup>15</sup> Section 320.08056(8)(a), F.S.

<sup>&</sup>lt;sup>16</sup> Section 320.08056(8)(b), F.S.

<sup>&</sup>lt;sup>17</sup> Chapter 2020-181, s. 7, Laws of Fla.

# III. Effect of Proposed Changes:

The bill amends s. 320.08058, F.S., to authorize DHSMV to create a new specialty license plate for Project Addiction: Reversing the Stigma. The annual use fee for the plate is \$25. The plate must bear the colors and design approved by the department, with the word "Florida" at the top of the plate and the words "Project Addiction: Reversing the Stigma" at the bottom of the plate.

Proceeds from the sale of the plate will be distributed to Project Addiction: Reversing the Stigma, Inc. The organization may use up to 10 percent of proceeds to promote and market the plate. The remaining funds shall be used to fund the Project Addiction: Reversing the Stigma organization to promote and support awareness of and education about substance use disorder and mental illness.

The plate will be added to the DHSMV presale voucher process, but will not be produced unless the presale requirement of 3,000 vouchers is met and the 135 plate cap has not been reached.

The bill takes effect October 1, 2024.

# IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None Identified.

# V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

#### B. Private Sector Impact:

If the specialty license plate is produced, the Project Addition: Reversing the Stigma, Inc., will receive annual use fees associated with sales of the plate.

#### C. Government Sector Impact:

According to previous specialty license plates fiscal impacts, DHSMV estimates programming and implementation of the plate will cost \$7,680.

#### VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill substantially amends section 320.08058 of the Florida Statutes.

### IX. Additional Information:

#### A. Committee Substitute – Statement of Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

#### B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

SB 982

By Senator Thompson

15-01712A-24 2024982 1 A bill to be entitled 2 An act relating to specialty license plates; amending s. 320.08058, F.S.; directing the Department of Highway Safety and Motor Vehicles to develop a Project Addiction: Reversing the Stigma license plate; providing for distribution and use of fees collected from the sale of the plate; providing an effective date. 10 Be It Enacted by the Legislature of the State of Florida: 11 12 Section 1. Subsection (127) is added to section 320.08058, 13 Florida Statutes, to read: 14 320.08058 Specialty license plates .-15 (127) PROJECT ADDICTION: REVERSING THE STIGMA LICENSE 16 PLATES.-17 (a) The department shall develop a Project Addiction: 18 Reversing the Stigma license plate as provided in this section 19 and s. 320.08053. The plate must bear the colors and design 20 approved by the department. The word "Florida" must appear at 21 the top of the plate, and the words "Overdose Awareness" must 22 appear at the bottom of the plate. 23 (b) The annual use fees from the sale of the plate shall be 24 distributed to Project Addiction: Reversing the Stigma, Inc., a 25 Florida nonprofit corporation, as follows: 26 1. Up to 10 percent of the annual use fees may be used for: 27 a. Promotion and marketing costs of the license plate. 28 b. Reimbursing the corporation for administrative costs, 29 startup costs, and costs incurred in the development and

Page 1 of 2

 $\textbf{CODING: Words } \underline{stricken} \text{ are deletions; words } \underline{underlined} \text{ are additions.}$ 

2024982 15-01712A-24 30 approval process of the license plate. 31 2. The remaining funds shall be distributed with the 32 approval of and accountability to the board of directors of 33 Project Addiction: Reversing the Stigma, Inc., and must be used 34 to promote and support awareness of and education about 35 substance use disorder and mental illness. 36 Section 2. This act shall take effect October 1, 2024.

Page 2 of 2 CODING: Words stricken are deletions; words <u>underlined</u> are additions.

		7	The Florida Se	nate	
1/30/2	2021	APPE/	ARANCE	RECORD	SB 982 Overdose Awareness Specialty Tag
Trans	Meeting Date	Del	iver both copies of th fessional staff conduc	is form to	Bill Number or Topic
5 <del>7</del>	Committee				Amendment Barcode (if applicable)
Name	RoseMarie Aldred/Proj	ect Addiction: Reversing	the Stigma	Phone	670-329
Address		w Drive		Email lomb	ardorma@gmail.com
	Street Winter Garden	FL	34787		
	City	State	Zip	G	
	Speaking: For	Against 🔲 Informat	ion <b>OR</b>	Waive Speaking:	In Support 🔲 Against
		PLEASE CH	IECK ONE OF TH	E FOLLOWING:	
	n appearing without npensation or sponsorship.		registered lobbyist, senting:		I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:
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While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules pdf (flsenate gov)

This form is part of the public record for this meeting.

5-001 (08/10/2021)

# The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

	Prepare	ed By: The	Professional St	aff of the Committe	e on Transport	ation	
BILL:	CS/SB 994						
INTRODUCER:	Transportation Committee and Senator Burgess						
SUBJECT:	Student Tra	nsportatio	on Safety				
DATE:	January 31,	2024	REVISED:				
ANAL	YST	STAFF	DIRECTOR	REFERENCE		ACTION	
1. Johnson		Vickers		TR	Fav/CS		
2.				ATD			
3.				FP			

# Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

# I. Summary:

CS/SB 994 revises statutory provisions relating to the camera enforcement of traffic infractions related to passing of a stopped school bus. Specifically, the bill:

- Authorizes charter schools and private schools to install and operate school bus infraction detector systems.
- Authorizes a private vendor or manufacturer of to receive a fixed percentage of collected proceeds for services rendered regarding a school bus infraction detection system.
- Authorizes charter schools and private schools to enter into interlocal agreements with law enforcement agencies to enforce school bus passing infractions.
- Authorizes traffic infraction enforcement officers and certified school board security agencies to enforce infractions detected by school bus infraction detector systems.
- Revises required signage on school buses with infraction detection system.
- Requires charter schools and private schools to conduct, prior to beginning enforcement, certain public awareness campaigns.
- Authorizes school entities to establish, by resolution, certain hearing procedures.
- Creates a process to contest a notice of violation through use of a local hearing officer and incorporates such officers into the statutory definition of "local hearing officer."
- Allocates civil penalties to the appropriate school district, charter school, or private school to pay for the program and other student transportation safety enhancements.
- Provides that the collection of evidence from a school bus infraction detection system does not constitute remove surveillance.

- Limits the use of video and images from the system to specified purposes.
- Revises certain reporting requirements.
- Authorizes school safety officers meeting specified requirements to enforce school bus traffic infractions.
- Requires specified traffic penalties to be remitted to a school district, charter school, or private school.

The bill takes effect upon becoming a law.

# II. Present Situation:

### **Use of Cameras for Traffic Enforcement**

Florida law expressly preempts to the state the regulation of the use of cameras for enforcing the Florida Uniform Traffic Control Law.<sup>1</sup> The only cameras currently authorized to enforce traffic laws are traffic infraction detectors (commonly known as red light cameras),<sup>2</sup> speed detection systems used to enforce school zone speed limits for violations in excess of 10 miles per hour over the speed limit,<sup>3</sup> and school bus infraction detection systems.<sup>4</sup>

# School Bus-Related Traffic Laws

Pursuant to s. 316.172, F.S., a school bus must stop as far to the right of the street as possible and display warning lights and stop signals before discharging or loading passengers.<sup>5</sup> When possible, school buses should not stop where visibility is obscured for a distance of 200 feet from the bus.<sup>6</sup>

When approaching a stopped school bus displaying a stop signal, a driver must bring his or her vehicle to a full stop until the bus's signal is withdrawn.<sup>7</sup> However, a driver is not required to stop if his or her vehicle is traveling in the opposite direction of a stopped school bus on a divided highway with an unpaved space of at least five feet, a raised median, or a physical barrier.<sup>8</sup>

A person cited for failing to stop for a school bus displaying a stop signal pursuant to s. 316.172(1)(a), F.S., commits a moving violation and is subject to a \$200 civil penalty.<sup>9</sup> A person cited for a moving violation may either pay the civil penalty or request a hearing to contest the

<sup>6</sup> Id.

<sup>&</sup>lt;sup>1</sup> Section 316.0076, F.S.; ch. 316, F.S., is the Florida Uniform Traffic Control Law.

<sup>&</sup>lt;sup>2</sup> Section 316.0083, F.S..

<sup>&</sup>lt;sup>3</sup> Section 316.1896, F.S.

<sup>&</sup>lt;sup>4</sup> Section 316.173, F.S.

<sup>&</sup>lt;sup>5</sup> Section 316.172(3), F.S.

<sup>&</sup>lt;sup>7</sup> Section 316.172(1)(a), F.S.

<sup>&</sup>lt;sup>8</sup> Section 316.172(2), F.S.

<sup>&</sup>lt;sup>9</sup> In addition to this penalty, for a second or subsequent offense within a period of 5 years, DHSMV must suspend the driver license of the person for not less than 180 days and not more than 1 year. Section 318.18(5)(a), F.S.

citation.<sup>10</sup> Additionally, any person who is convicted, pleads nolo contendere, or is subject to the court withholding adjudication for such violation must attend a driver improvement course.<sup>11</sup>

A driver who passes a school bus on the side that children enter and exit while the school bus displays a stop signal pursuant to s. 316.172(1)(b), F.S., also commits a moving violation; however, he or she is subject to a \$400 civil penalty<sup>12</sup> and must attend a mandatory hearing,<sup>13</sup> and attend a driver improvement course.<sup>14</sup>

A driver who illegally passes a stopped school bus and:

- Does not cause serious bodily injury or death to another, will receive four points on his or her driver license record.<sup>15</sup>
- Causes serious bodily injury or death to another, will receive six points on his or her driver license record and must:<sup>16</sup>
  - Serve 120 community service hours in a trauma center or hospital that regularly receives victims of vehicle accidents;
  - Participate in a victim's impact panel session; if such panel does not exist, the driver must attend a driver improvement course approved by the Department of Highway Safety and Motor Vehicles (DHSMV) relating to the rights of vulnerable road users relative to vehicles on the roadway;<sup>17</sup> and
  - Pay a \$1,500 fine and have his or her driver license suspended for at least one year.<sup>18</sup>

When a driver accumulates a specified number of points on his or her driving record within a certain time period, his or her license is suspended, as follows:

- 12 points in 12 months 30-day suspension.
- 18 points in 18 months 3-month suspension.
- 24 points in 36 months 12-month suspension.<sup>19</sup>

# **School Bus Stop Arm Traffic Citations**

The Florida Department of Education created a statewide survey for bus drivers to complete regarding the illegal passing of their school buses. The 2023 survey showed that on a single day, 11,224 illegal passes were made based on the observations of 8,432 school bus drivers who completed the survey. Of these illegal passes, 568 were made on the right side of the bus where children generally enter and exit the vehicle, and 10,660 were made on the left side.<sup>20</sup>

<sup>&</sup>lt;sup>10</sup> Section 318.14, F.S.

<sup>&</sup>lt;sup>11</sup> Sections 322.0261(4)(a) and(c), F.S.

<sup>&</sup>lt;sup>12</sup> In addition to this penalty, for a second or subsequent offense within a period of 5 years, DHSMV must suspend the driver license of the person for not less than 360 days and not more than 2 years. Section. 318.18(5)(a), F.S.

<sup>&</sup>lt;sup>13</sup> Sections. 316.172(1)(b) and 318.19(3), F.S.

<sup>&</sup>lt;sup>14</sup> Sections 322.0261(4)(a) and (c), F.S.

<sup>&</sup>lt;sup>15</sup> Section 322.27(3)(d)4.a., F.S.

<sup>&</sup>lt;sup>16</sup> Section 322.27(3)(d)4.b., F.S.

<sup>&</sup>lt;sup>17</sup> Section 316.027(4)(b), F.S.

<sup>&</sup>lt;sup>18</sup> Section 318.18(5)(d), F.S.

<sup>&</sup>lt;sup>19</sup> Section 322.27(3), F.S.

<sup>&</sup>lt;sup>20</sup> Florida Department of Education, *School Transportation, Illegal Passing of School Buses – Survey Results for 2023*, <u>https://www.fldoe.org/core/fileparse.php/7585/urlt/2023illegalpassing.pdf</u> (last visited January 3, 2024).

#### **School Bus Infraction Detection Systems**

In 2023, the Legislature authorized the use of school bus infraction detection systems to enforce traffic violations for passing a stopped school bus loading or unloading passengers.<sup>21</sup>

That bill defined the term "school bus infraction detection system" to mean a camera system affixed to a school bus with two or more camera sensors or computers that produce a recorded video and two or more film or digital photographic still images for the purpose of documenting a motor vehicle being used or operated in a manner that allegedly violates s. 316.172(1)(a) or (b), F.S.<sup>22</sup>

The 2023 law authorized school districts to contract with a private vendor or manufacturer to install a school bus infraction detection system on any school bus within its fleet, whether owned, contracted, or leased, and for services including, but not limited to, the installation, operation, and maintenance of the system. The school district's decision to install school bus infraction systems must be based solely on the need to increase public safety.<sup>23</sup>

An individual may not receive a commission from any revenue collected from violations detected through the use of a school bus infraction detection system. A private vendor or manufacturer may not receive a fee or remuneration based upon the number of violations detected through the use of a school bus infraction detection system.<sup>24</sup>

School district must ensure that each school bus infraction detection system meets State Board of Education (SBE) specifications and must be tested at regular intervals according to specifications prescribed by SBE rule.<sup>25</sup> Equipment acquired via an agreement entered into by a school district on or before December 31, 2023, is not required to meet SBE specifications until July, 1, 2024.<sup>26</sup>

Florida law provides that a school district that elects to install a school bus infraction detection system must enter into an interlocal agreement with one or more law enforcement agencies authorized to enforce traffic violations, within the school district. The interlocal agreement jointly establishes the responsibilities of enforcement and the reimbursement of costs associated with school bus infraction detection systems.<sup>27</sup>

On any school bus in which a school bus infraction detection system is installed and operational, the school district must post high-visibility reflective signage on the rear of the school bus indicating the use of such system, which must contain the following elements in substantially the following form:

• The words "STOP WHEN RED LIGHTS FLASH" or "DO NOT PASS WHEN RED LIGHTS FLASH."

<sup>&</sup>lt;sup>21</sup> CS/CS/SB 766; Chapter 2023-171, Laws of Fla.

<sup>&</sup>lt;sup>22</sup> Section 316.003(78), F.S.

<sup>&</sup>lt;sup>23</sup> Section 316.173(1)(b), F.S.

 $<sup>^{24}</sup>$  Id.

<sup>&</sup>lt;sup>25</sup> The State Board of Education's rules are in Rule 6A-3.003, F.A.C. The SBE was required to establish such specifications, by rule, on or before December 31, 2023.

<sup>&</sup>lt;sup>26</sup> Section 316.173(1)(c) and (18), F.S.

<sup>&</sup>lt;sup>27</sup> Section 316.173(1)(d), F.S.

- The words "CAMERA ENFORCED."
- A graphic depiction of a camera.<sup>28</sup>

If a school district that has never conducted a school bus infraction detection system program begins such a program, the school district must make a public announcement and conduct a public awareness campaign for at least 30 days before beginning enforcement. The school district must notify the public of the specific date on which the program will begin and, during the 30-day public awareness campaign, only a warning may be issued for a violation that is enforced by a school bus infraction detection system, and a civil penalty may not be imposed.<sup>29</sup>

Within 30 days after an alleged violation is recorded by a school bus infraction detection system, the school district or the private vendor or manufacturer with whom the school district has entered into a contract, must submit the following information to a law enforcement agency that has entered into an interlocal agreement with the school district and has traffic infraction enforcement jurisdiction at the location where the alleged violation occurred:

- A copy of the recorded video and images showing the motor vehicle's alleged violations;
- The motor vehicle's license plate number and the state of issuance of the motor vehicle's license plate; and
- The date, time, and location of the alleged violation.<sup>30</sup>

Within 30 days after receiving the information required above, the law enforcement agency, if it determines that the motor vehicle violated the laws relating to traffic stopping for a school bus, must send notice of violation to the registered owner of the motor vehicle involved in the violation specifying the remedies available under s. 318.14, F.S.,<sup>31</sup> and that the violator must pay the penalty under s. 318.18(5), F.S.,<sup>32</sup> or furnish an affidavit within 30 days after the date the notice of violation is sent in order to avoid court fees, costs, and the issuance of a uniform traffic citation. The notice of violation must be sent by first-class mail and include all of the following:

- A copy of one or more recorded images showing the motor vehicle involved in the violation, including an image showing the license plate of the motor vehicle;
- The date, time, and location of the violation;
- The amount of the civil penalty, the date by which the civil penalty must be paid, and instructions on how to pay the civil penalty;
- Instructions on how to request a hearing to contest liability or the notice of violation;
- A notice that the owner has the right to review, in person or remotely, the video and images recorded by the school bus infraction detection system which constitute a rebuttable presumption that the motor vehicle was used in violation of law;
- The time when, and the place or website at which, the recorded video and images may be examined and observed; and

<sup>&</sup>lt;sup>28</sup> Section 316.173(2), F.S.

<sup>&</sup>lt;sup>29</sup> Section 316.173(3), F.S.

<sup>&</sup>lt;sup>30</sup> Section 316.173(4), F.S.

<sup>&</sup>lt;sup>31</sup> Section 318.14, F.S., provides procedures for noncriminal traffic infractions.

 $<sup>^{32}</sup>$  Section 318.18(5), F.S., provides a minimum penalty of \$200 for a failure to stop for a school bus and a minimum penalty of \$200 for passing a school bus on the side that children enter and exit if the violation is enforced by a school bus infraction detection system. In addition to these penalties, if the alleged offender is found to have committed the offense and it is enforced by a school bus infraction detection system, then the court must impose the civil penalty aforementioned plus an additional \$25.

• A warning that failure to pay the civil penalty or to contest liability within 30 days after the notice is mailed will result in the issuance of a uniform traffic citation.<sup>33</sup>

If the registered owner or co-owner of the motor vehicle; the person identified as having care, custody, or control of the motor vehicle at the time of the violation; or an authorized representative of the owner, co-owner, or identified person initiates a proceeding to challenge the violation, such person waives any challenge or dispute as to the delivery of the notice of violation.<sup>34</sup>

The civil penalties assessed and collected for a violation enforced by a school bus infraction detection system are remitted to the school district in which the violation occurred. Such civil penalties must be used for the installation or maintenance of school bus infraction detection systems on school buses, for any other technology that increases the safety of the transportation of students, or for the administration and costs associated with the enforcement of violations.<sup>35</sup>

If payment has not been made within 30 days after the notice of violation and if the registered owner has not submitted an affidavit supporting an exception, a uniform traffic citation must be issued, by certified mail, to the address of the registered owner of the motor vehicle involved in the violation.<sup>36</sup>

Delivery of the uniform traffic citation constitutes notification of a violation. If the registered owner or co-owner of the motor vehicle; the person identified as having care, custody, or control of the motor vehicle at the time of the violation; or a duly authorized representative of the owner, co-owner, or identified person initiates a proceeding to challenge the citation, such person waives any challenge or dispute as to delivery of the uniform traffic citation.<sup>37</sup>

In the case of joint ownership of a motor vehicle, the uniform traffic citation must be mailed to the first name appearing on the motor vehicle registration, unless the first name appearing on the registration is a business organization, in which case the second name appearing on the registration may be used.<sup>38</sup> The uniform traffic citation mailed to the registered owner of the motor vehicle involved in the violation must be accompanied by information that was also included in the notice of violation.<sup>39</sup>

The registered owner of the motor vehicle involved in the violation is responsible and liable for paying the uniform traffic citation issued for a violation of the laws relating to traffic stopping for a school bus, unless the owner can establish that:

- The motor vehicle was, at the time of the violation, in the care, custody, or control of another person;
- A uniform traffic citation was issued by a law enforcement officer to the driver of the motor vehicle for the alleged violation; or

<sup>&</sup>lt;sup>33</sup> Section 316.173(5), F.S.

<sup>&</sup>lt;sup>34</sup> Section 316.173(6), F.S.

<sup>&</sup>lt;sup>35</sup> Section 316.173(7), F.S.

<sup>&</sup>lt;sup>36</sup> Section 316.173(8), F.S.

<sup>&</sup>lt;sup>37</sup> Id.

<sup>&</sup>lt;sup>38</sup> Id.

<sup>&</sup>lt;sup>39</sup> Id.

• The motor vehicle's owner was deceased on or before the date of the alleged violation.<sup>40</sup>

The statute also provides requirements for establishing the above facts and provides mechanism for citing another person who had care, custody, and control of the motor vehicle.<sup>41</sup>

Florida law provides that the video and images by a school bus infraction detection system which are attached to or referenced in the traffic citation are evidence of a violation and are admissible in any proceeding. The recorded and video images raise a rebuttable presumption that the motor vehicle shown in the recorded and video images was used in violation of the laws relating to stopping for a school bus.<sup>42</sup> Notwithstanding any other law, equipment deployed as part of a school bus infraction detection system may not be capable of automated or user-controlled remote surveillance.<sup>43</sup>

Any recorded video or still image obtained through the use of a school bus infraction detection system must be destroyed within 90 days after the final disposition of the recorded event. The vendor providing the school bus infraction detection system must provide the school district with written notice by December 31 of each year that such records have been destroyed. Registered motor vehicle owner information obtained as a result of the operation of a school bus infraction detection system is not the property of the manufacturer or vendor of the system and may be used only for specified purposes.<sup>44</sup>

To the extent practicable, a school bus infraction detection system may use necessary technology to ensure that personal identifying information contained in the video or still images recorded by the system which is not relevant to the alleged violation is sufficiently obscured so as not to reveal such personal identifying information. A notice of a violation or uniform traffic citation may not be dismissed solely because a recorded video or still images reveal personal identifying information as long as a reasonable effort has been made to comply with the privacy provisions.<sup>45</sup>

By October 1, 2023, and quarterly thereafter, each school district, in consultation with the law enforcement agencies with which it has interlocal agreements, operating a school bus infraction detection system must submit a report to the Department of Highway Safety and Motor Vehicles (DHSMV) detailing the results of the school bus infraction detection systems in the school district in the preceding quarter. The information submitted by the school district musts be submitted in form and manner determined by DHSMV, and must include, the following:

- The number of school buses that have a school bus infraction detection system installed, including the date of installation and, if applicable, the date the systems were removed.
- The number of notices of violations issued and the number that were contested, the number that were upheld, the number that were dismissed, the number that were issued as uniform traffic citations, and the number that were paid.
- Data for each to determine the locations in need of safety improvements.

<sup>&</sup>lt;sup>40</sup> Section 316.173(9), F.S.

<sup>&</sup>lt;sup>41</sup> See sections 316.173(10)-(13), F.S.

<sup>&</sup>lt;sup>42</sup> Section 316.173(14), F.S.

<sup>&</sup>lt;sup>43</sup> Section 316.173(16), F.S.

<sup>&</sup>lt;sup>44</sup> Id.

<sup>&</sup>lt;sup>45</sup> Id.

• Any other statistical data and information DHSMV requires to complete its required report.<sup>46</sup>

By December 31, 2024, and annually thereafter, DHSMV must submit a summary report to the Governor, the President of the Senate, and the Speaker of the House of Representatives, regarding the use and operation of school bus infraction detection systems along with DHSMV's recommendations and any recommended legislation. The summary report must include a review of the information submitted to DHSMV by the school districts and must describe the enhancement of traffic safety and enforcement programs.<sup>47</sup>

# III. Effect of Proposed Changes:

The bill amends s. 316.173, F.S., relating to school bus infraction detection systems authorizing a charter school or private school to install and operate school bus infraction detection systems for the purpose of enforcing s. 316.172(1)(a) and (b), F.S. As with school districts, this decision must be based solely on the need to increase public safety.

# **Prohibition on Commissions and Fee-Sharing**

The bill retains the existing prohibitions on:

- An individual receiving a commission from any revenue collected from violations detected through the use of a school bus infraction detection system; and
- A private vendor or manufacturer receiving fee or remuneration based upon the number of violations detected through the use of a school bus infraction detection system.

However, the bill authorizes a private vendor or manufacturer to receive a fixed percentage of collected proceeds for service rendered in relation to the installation, operation, or maintenance of a school bus infraction detection system.

# **Interlocal Agreements**

The bill authorizes, instead of requires, a school district, charter school, or private school to enter into an interlocal agreement with one or more law enforcement agencies authorized to enforce violations within the school district which jointly establishes responsibility and reimbursement of costs associated with school bus infraction detection systems.

# **Traffic Infraction Enforcement Officers**

The bill authorizes traffic infraction enforcement officers and certified school board security agencies that employ law enforcement officers to enforce school bus passing infractions.

Additionally, a school safety officer who successfully completes instruction in traffic enforcement procedures and court presentation may be authorized by a county, municipality, or applicable school entity as a traffic infraction enforcement officer and may issue notices of violation and uniform traffic citations under s. 316.173, F.S., within the county in which the school district, charter school, or private school is located.

<sup>&</sup>lt;sup>46</sup> Section 316.173(17)(a), F.S.

<sup>&</sup>lt;sup>47</sup> Section 316.173(17)(c), F.S.

# Notice of Violation and Local Hearing Officer Process

For purposes of the school bus infraction detection systems, the bill defines a local hearing officer to mean a person that:

- Is designated by a school district, charter school, or private school to issue traffic citations under laws relating to the school bus infraction system.
- Is authorized to conduct hearings related to a notice of violation issued.

The local hearing officer may:

- Be an attorney in good standing with The Florida Bar for at least five years.
- Serve in such office for one or more school entities, and such service does not constitute dual office holding.<sup>48</sup>
- Be the local hearing officer of a county or municipality.

The bill authorizes a notice of violation for a school bus passing infraction to be sent by an *agent* of law enforcement or by a traffic infraction enforcement officer.

The bill allows, in lieu of hearings administered by a county traffic court, that the governing board of a school entity, by resolution, to establish the following hearing procedures:

- DHSMV must publish and make available electronically to each school entity's governing board a model request for hearing form.<sup>49</sup>
- The school district, charter school, or private school must designate existing staff or a designated staff agent to serve as the clerk to the local hearing officer.
- A petitioner who elects to request a hearing must be scheduled for a hearing by the clerk to the local hearing officer. The petitioner may appear before a local hearing officer in person or virtually, with notice to be sent by first-class mail. Upon receiving the notice, the petitioner may reschedule the hearing once by submitting a written request to reschedule to the clerk to the local hearing officer, at least five calendar days before the day of the originally scheduled hearing. The petitioner may, before the start of the hearing, cancel his or her appearance before the local hearing officer by paying the penalty assessed under s. 318.18, F.S.,<sup>50</sup> plus \$50 in administrative costs.
- All testimony at the hearing must be under oath and recorded. The local hearing officer must take testimony from a traffic infraction enforcement officer, or law enforcement agency designee, and the petitioner, and may take testimony from others. The local hearing officer must review the video and images. Formal rules of evidence do not apply, but due process and the preponderance of evidence standard must be observed and govern the proceedings.
- At the conclusion of the hearing, the local hearing officer must determine whether a violation has occurred, in which case the hearing officer must uphold or dismiss the violation. The local hearing officer must issue a final administrative order including the determination and, if the notice of violation is upheld, require the petitioner to pay the penalty previously assessed under s. 318.18, F.S., and may also require the petitioner to pay school entity costs,

<sup>&</sup>lt;sup>48</sup> Dual office holding is prohibited by s. 5(a), Art. II of the State Constitution.

<sup>&</sup>lt;sup>49</sup> The form must include the option for a petitioner to choose whether to attend the hearing in person or virtually.

<sup>&</sup>lt;sup>50</sup> Section 318.18, F.S., provides the penalties for various traffic infractions.

including local hearing officer and hearing administrative costs, not to exceed \$250. The final administrative order shall be mailed to the petitioner by first-class mail.

• Allow for an aggrieved party to appeal a final administrative order consistent with the process provided under s. 162.11, F.S.<sup>51</sup>

## **School Bus Signage**

The bill revises requirements for signage posted on the rear of a school bus indicating use of a school bus infraction detection system by no longer requiring the signage to be reflective.

### **Public Awareness Campaign**

The bill requires a charter school or private school to conduct a public awareness campaign for at least 30 days before commencing the program and notify the public the specific date that enforcement will commence. Only warnings may be issued during the public awareness campaign. The provision parallels the existing requirement for school districts.

### **Civil Penalties**

The bill provides that the civil penalties assessed and collected via the enforcement of a school bus infraction detection system must be remitted to the school district in which the violation occurred or to the charter school or private school that reported the violation.

The bill revises the use for civil penalties assessed and collected for a violation enforced by a school bus infraction detection system. Such penalties must be used for the installation, operation, or maintenance of school bus infraction detection systems on school buses, including student transportation safety initiatives, driver recruitment and retention stipends, or other student transportation safety enhancements, or for administration and costs associated with the enforcement of the violations.

The bill clarifies that the \$25 civil penalty provided in s. 318.18(5)(c), F.S., applies to a notice of violation. The bill provides that this fee must be remitted to the participating school district, charter school, or private school operating the school bus with a school bus infraction detection system.

### **Use of Camera Footage**

The bill provides that a school bus infraction detection system may not be used for remote surveillance, and the collection of evidence by a school bus infraction detection system to enforce violations does not constitute remote surveillance.

The bill provides that a school bus infraction detection system may only be used for traffic enforcement and for purposes of determining criminal or civil liability for incidents captured by

<sup>&</sup>lt;sup>51</sup> Section 162.11, F.S. provides that an aggrieved party may appeal a final administrative order of an enforcement board to the circuit court. Such an appeal must not be a hearing de novo but must be limited to appellate review of the record created before the enforcement board. An appeal must be filed within 30 days of the execution of the order to be appealed.

the school bus infraction detection system incidental to the permissible use of the school bus infraction detection system.

# **Reporting Requirements**

The bill revises the quarterly report requirements due to DHSMV by:

- Requiring that such report which details the results of the school bus infraction detection systems must be made by each school district, charter school, or private school, in consultation with the law enforcement agencies with which it has interlocal agreements or with designated traffic infraction enforcement officers.
- Providing that DHSMV must make the acquired report information available to school districts by August 1, 2023, and to charter schools and private schools by August 1, 2024.
- Amending the data requirements of the report to allow flexibility and no longer expressly mandating the data to include global positioning system coordinates of the infraction, the date and time of the infraction, and the name of the school that the school bus was transporting students to or from.

# Authority of Certain Police Departments to Use School Bus Infraction Detection Systems

The bill provides that the authority of a police department of each chartered municipality to enforce traffic laws throughout the municipality includes the authority for such police department to use school bus infraction detection systems.

# **Effective Date**

The bill takes effect upon becoming a law.

# IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues:

None.

# V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

Private schools and charter schools that choose to install school bus infraction detection systems on their buses may experience an increase in revenue, which must be used for specified purposes.

Entities that install and operate school bus infraction detection systems may experience an increase in revenues associated with the addition of additional school bus infraction detection systems.

# C. Government Sector Impact:

Indeterminate. To the extent that school entities elect to establish by resolution the new hearing procedures outlined in the bill, DHSMV will be required to provide such entities with a model request for hearing form, which may incur programming costs. Additionally, with the addition of charter schools and private schools, DHSMV may receive data from additional schools, which may have a negative fiscal impact on DHSMV related to creating the annual summary report.

### VI. Technical Deficiencies:

The bill uses the term "school entity" in several places; however, this term is not defined.

On lines 207-208, it is not clear what is meant by the term "law enforcement agency designee."

# VII. Related Issues:

The bill authorizes charter schools and private schools enter into interlocal agreements with law enforcement for the purposes of enforcing school bus passing infractions enforced with cameras. However, it appears that s. 163.01, F.S., authorizing interlocal agreements, contemplates public agencies,<sup>52</sup> but not private entities, entering into interlocal agreements.

### VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 316.003, 316.173, 316.640, and 318.18.

<sup>&</sup>lt;sup>52</sup> Section 163.01(3)(b), F.S., defines the term "public agency" to man a political subdivision, agency, or officer of this state or of any state of the United States, including, but not limited to, state government, county, city, school district, single and multipurpose special district, single and multipurpose public authority, metropolitan or consolidated government, a separate legal entity or administrative entity created under s. 163.01(7), F.S., an independently elected county officer, any agency of the United States Government, a federally recognized Native American tribe, and any similar entity of any other state of the United States.
#### IX. Additional Information:

#### A. Committee Substitute – Statement of Substantial Changes:

(Summarizing differences between the Committee Substitute and the prior version of the bill.)

#### CS by Transportation Committee on January 30, 2024:

The committee substitute removes the repeal of the prohibition against commissions from school bus infraction detection systems and stipulates that a private vendor or manufacturer of school bus infraction detection systems may receive a fixed percentage of the proceeds collected in relation to the installation, operation, or maintenance of such systems.

#### B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.



LEGISLATIVE ACTION

Senate Comm: RCS 01/31/2024 House

The Committee on Transportation (Burgess) recommended the following:

Senate Amendment (with title amendment)

Delete lines 93 - 98

and insert:

need to increase public safety. An individual may not receive a commission from any revenue collected from violations detected through the use of a school bus infraction detection system. A private vendor or manufacturer may not receive a fee or remuneration based upon the number of violations detected through the use of a school bus infraction detection system.

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11	This paragraph may not be construed to prohibit a private vendor						
12	or manufacturer from receiving a fixed percentage of collected						
13	proceeds for service rendered in relation to the installation,						
14	operation, or maintenance of school bus infraction detection						
15	systems.						
16							
17	========== T I T L E A M E N D M E N T ==============						
18	And the title is amended as follows:						
19	Delete lines 7 - 10						
20	and insert:						
21	systems; authorizing a private vendor or manufacturer						
22	to receive a specified percentage of proceeds						
23	collected for services relating to the installation,						
24	operation, or maintenance of a school bus infraction						
25	detection system; authorizing traffic infraction						

By Senator Burgess

23-00315A-24 2024994 1 A bill to be entitled 2 An act relating to student transportation safety; amending s. 316.003, F.S.; revising the definition of the term "local hearing officer"; amending s. 316.173, F.S.; authorizing charter schools and private schools to install and operate school bus infraction detection systems; deleting a prohibition against an individual, a vendor, or a manufacturer receiving commissions, ç fees, or remuneration based on the number of 10 violations detected; authorizing traffic infraction 11 enforcement officers who meet specified requirements 12 and school board security agencies to enforce 13 specified violations; revising requirements for signage posted on the rear of a school bus indicating 14 15 usage of a school bus infraction detection system; 16 authorizing the governing board of a school entity to 17 establish certain procedures for a hearing to contest 18 liability or a notice of violation; revising the 19 required uses for civil penalties assessed and 20 collected for certain violations; prohibiting school 21 bus infraction detection systems from being used for 22 remote surveillance; providing construction; revising 23 purposes for which video and images recorded as part 24 of a school bus infraction detection system may be 2.5 used; conforming provisions and cross-references to 26 changes made by the act; making technical changes; 27 amending s. 316.640, F.S.; providing that a school 28 safety officer who completes certain training may be 29 authorized by a county, municipality, or school entity Page 1 of 21

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23-00315A-24 2024994 30 as a traffic infraction enforcement officer and may 31 issue certain notices and citations; conforming cross-32 references; amending s. 318.18, F.S.; requiring that 33 certain civil penalties be remitted to a school 34 district, charter school, or private school operating 35 a school bus with a school bus infraction detection 36 system to be used for certain purposes; providing an 37 effective date. 38 39 Be It Enacted by the Legislature of the State of Florida: 40 41 Section 1. Subsection (38) of section 316.003, Florida 42 Statutes, is amended to read: 43 316.003 Definitions.-The following words and phrases, when used in this chapter, shall have the meanings respectively 44 45 ascribed to them in this section, except where the context 46 otherwise requires: 47 (38) LOCAL HEARING OFFICER.-48 (a) The person, designated by a department, county, or 49 municipality that elects to authorize traffic infraction enforcement officers to issue traffic citations under ss. 50 51 316.0083(1)(a) and 316.1896(1), who is authorized to conduct 52 hearings related to a notice of violation issued pursuant to s. 316.0083 or s. 316.1896. The charter county, noncharter county, 53 54 or municipality may use its currently appointed code enforcement 55 board or special magistrate to serve as the local hearing 56 officer. The department may enter into an interlocal agreement 57 to use the local hearing officer of a county or municipality. 58 (b) The person, designated by a school district, charter

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23-00315A-24 2024994 59 school, or private school that elects to authorize traffic 60 infraction enforcement officers or one or more law enforcement 61 agencies to issue traffic citations under s. 316.173, who is 62 authorized to conduct hearings related to a notice of violation 63 issued pursuant to s. 316.173. The school district, charter school, or private school may use an attorney in good standing 64 65 with The Florida Bar for at least 5 years designated by the 66 governing board to serve as the local hearing officer. A local 67 hearing officer designated under this paragraph may serve in 68 such office for one or more school entities, and such service 69 does not constitute dual officeholding as prohibited by s. 5(a), 70 Art. II of the State Constitution. The school district, charter 71 school, or private school may enter into an interlocal agreement 72 to use the local hearing officer of a county or municipality. 73 Section 2. Present subsections (6) through (19) of section 74 316.173, Florida Statutes, are redesignated as subsections (7) 75 through (20), respectively, a new subsection (6) is added to 76 that section, and subsection (1), paragraph (a) of subsection 77 (2), subsections (3), (4), and (5), and present subsections (7), 78 (8), (10), (11), (12), (16), and (17) of that section are 79 amended, to read: 80 316.173 School bus infraction detection systems.-81 (1) (a) A school district, charter school, or private school 82 may install and operate a school bus infraction detection system 83 on a school bus for the purpose of enforcing s. 316.172(1)(a) 84 and (b) as provided in and consistent with this section. 85 (b) The school district, charter school, or private school 86 may contract with a private vendor or manufacturer to install a 87 school bus infraction detection system on any school bus within Page 3 of 21

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23-00315A-24 2024994 88 its fleet, whether owned, contracted, or leased, and for 89 services including, but not limited to, the installation, operation, and maintenance of the system. The school district's, 90 charter school's, or private school's decision to install school 91 92 bus infraction detection systems must be based solely on the need to increase public safety. An individual may not receive a 93 94 commission from any revenue collected from violations detected 95 through the use of a school bus infraction detection system. A 96 private vendor or manufacturer may not receive a fee or 97 remuneration based upon the number of violations detected 98 through the use of a school bus infraction detection system. 99 (c) The school district, charter school, or private school 100 must ensure that each school bus infraction detection system 101 meets the requirements of subsection (19) (18). 102 (d) The school district, charter school, or private school may must enter into an interlocal agreement with one or more law 103 enforcement agencies authorized to enforce violations of s. 104 105 316.172(1)(a) and (b) within the school district which jointly 106 establishes the responsibilities of enforcement and the 107 reimbursement of costs associated with school bus infraction detection systems consistent with this section. For the purposes 108 of administering this section, a traffic infraction enforcement 109 110 officer who meets the requirements of s. 316.640 or a certified 111 school board security agency that employs law enforcement officers may enforce violations of s. 316.172(1)(a) and (b) as 112 113 authorized by this section. 114 (2) (a) The school district, charter school, or private 115 school must post high-visibility reflective signage on the rear of each school bus in which a school bus infraction detection 116 Page 4 of 21

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23-00315A-24 2024994 23-00315A-24 117 system is installed and operational which indicates the use of 146 the school district pursuant to paragraph (1) (d) and has traffic 118 such system. The signage must be in the form of one or more 147 infraction enforcement jurisdiction at the location where the 119 signs or stickers and must contain the following elements in 148 alleged violation occurred: 120 substantially the following form: 149 (a) A copy of the recorded video and images showing the 121 1. The words "STOP WHEN RED LIGHTS FLASH" or "DO NOT PASS 150 motor vehicle allegedly violating s. 316.172(1)(a) or (b). WHEN RED LIGHTS FLASH." 122 151 (b) The motor vehicle's license plate number and the state 123 2. The words "CAMERA ENFORCED." 152 of issuance of the motor vehicle's license plate. 124 3. A graphic depiction of a camera. 153 (c) The date, time, and location of the alleged violation. 125 (3) If a school district, charter school, or private school 154 (5) Within 30 days after receiving the information required 126 that has never conducted a school bus infraction detection 155 in subsection (4), the law enforcement agency or its agent, or a 127 system program begins such a program, the school district, 156 traffic infraction enforcement officer, if it is determined 128 charter school, or private school must make a public 157 determines that the motor vehicle violated s. 316.172(1)(a) or 129 announcement and conduct a public awareness campaign of the 158 (b), must send a notice of violation to the registered owner of 130 proposed use of school bus infraction detection systems at least 159 the motor vehicle involved in the violation specifying the 131 30 days before commencing enforcement under the school bus 160 remedies available under s. 318.14 and that the violator must 132 infraction detection system program and notify the public of the 161 pay the penalty under s. 318.18(5) or furnish an affidavit in 133 specific date on which the program will commence. During the 30accordance with subsection (11) (10) within 30 days after the 162 134 day public awareness campaign, only a warning may be issued to 163 notice of violation is sent in order to avoid court fees, costs, 135 the registered owner of a motor vehicle for a violation of s. 164 and the issuance of a uniform traffic citation. The notice of 136 316.172(1)(a) or (b) enforced by a school bus infraction 165 violation must be sent by first-class mail and include all of 137 detection system, and a civil penalty may not be imposed under 166 the following: 138 chapter 318. (a) A copy of one or more recorded images showing the motor 167 139 (4) Within 30 days after an alleged violation of s. 168 vehicle involved in the violation, including an image showing 140 316.172(1)(a) or (b) is recorded by a school bus infraction 169 the license plate of the motor vehicle. 141 detection system, the school district, charter school, or 170 (b) The date, time, and location of the violation. 171 142 private school or the private vendor or manufacturer under (c) The amount of the civil penalty, the date by which the 143 paragraph (1) (b) must submit the following information to a law 172 civil penalty must be paid, and instructions on how to pay the 144 enforcement agency or a traffic infraction enforcement officer 173 civil penalty. 145 174 designated that has entered into an interlocal agreement with (d) Instructions on how to request a hearing to contest Page 5 of 21 Page 6 of 21 CODING: Words stricken are deletions; words underlined are additions. CODING: Words stricken are deletions; words underlined are additions.

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175	liability or the notice of violation. <u>In lieu of hearings</u>
176	administered by a county traffic court, the governing board of a
177	school entity, by resolution, may establish the hearing
178	procedures provided in subsection (6).
179	(e) A notice that the owner has the right to review, in
180	person or remotely, the video and images recorded by the school
181	bus infraction detection system which constitute a rebuttable
182	presumption that the motor vehicle was used in violation of s.
183	316.172(1)(a) or (b).
184	(f) The time when, and the place or website at which, the
185	recorded video and images may be examined and observed.
186	(g) A warning that failure to pay the civil penalty or to
187	contest liability within 30 days after the notice is sent will
188	result in the issuance of a uniform traffic citation.
189	(6) The governing board of a school entity, by resolution,
190	may establish the following procedures for a hearing under this
191	section:
192	(a) The department shall publish and make available
193	electronically to each school entity's governing board a model
194	Request for Hearing form to assist each school entity's
195	governing board administering this section.
196	(b) A school district, charter school, or private school
197	operating school bus infraction detection systems on school
198	buses which elects to authorize traffic infraction enforcement
199	officers or one or more law enforcement agencies to issue
200	traffic citations under this section shall designate by
201	resolution existing staff or a designated staff agent to serve
202	as the clerk to the local hearing officer.
203	(c) A person, referred to in this subsection as the
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204	"petitioner," who elects to request a hearing under this section
205	must be scheduled for a hearing by the clerk to the local
206	hearing officer to appear before a local hearing officer with
207	notice to be sent by first-class mail. Upon receipt of the
208	notice, the petitioner may reschedule the hearing once by
209	submitting a written request to reschedule to the clerk to the
210	local hearing officer at least 5 calendar days before the day of
211	the originally scheduled hearing. The petitioner may cancel his
212	or her appearance before the local hearing officer by paying the
213	penalty assessed under s. 318.18, plus \$50 in administrative
214	costs, before the start of the hearing.
215	(d) All testimony at the hearing must be under oath and
216	must be recorded. The local hearing officer shall take testimony
217	from a traffic infraction enforcement officer, or law
218	enforcement agency designee, and the petitioner, and may take
219	testimony from others. The local hearing officer shall review
220	the video and images made available under this section. Formal
221	rules of evidence do not apply, but due process and the
222	preponderance of evidence standard must be observed and govern
223	the proceedings.
224	(e) At the conclusion of the hearing, the local hearing
225	officer shall determine whether a violation under this section
226	has occurred, in which case the hearing officer shall uphold or
227	dismiss the violation. The local hearing officer shall issue a
228	final administrative order including the determination and, if
229	the notice of violation is upheld, require the petitioner to pay
230	the penalty previously assessed under s. 318.18, and may also
231	require the petitioner to pay school entity costs, including
232	local hearing officer and hearing administrative costs, not to

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23-00315A-24 2024994 233 exceed \$250. The final administrative order must be mailed to 234 the petitioner by first-class mail. 235 (f) An aggrieved party may appeal a final administrative 236 order consistent with the process provided under s. 162.11. 237 (8) (7) The civil penalties assessed and collected for a 238 violation of s. 316.172(1)(a) or (b) enforced by a school bus 239 infraction detection system must be remitted to the school 240 district in which the violation occurred or to the charter 241 school or private school that reported the violation. Such civil 242 penalties must be used for the installation, operation, or 243 maintenance of school bus infraction detection systems on school buses, including student transportation safety initiatives, 244 245 driver recruitment and retention stipends, or other student 246 transportation safety enhancements for any other technology that 247 increases the safety of the transportation of students, or for 248 the administration and costs associated with the enforcement of 249 violations as described in this section. 250 (9) (8) A uniform traffic citation must be issued by mailing 251 the uniform traffic citation by certified mail to the address of 252 the registered owner of the motor vehicle involved in the 253 violation if payment has not been made within 30 days after notification under subsection (5) and if the registered owner 254 255 has not submitted an affidavit in accordance with subsection 256  $(11) \quad (10)$ . 2.57 (11) (10) To establish such facts under subsection (10) (9), 258 the registered owner of the motor vehicle must, within 30 days 259 after the date of issuance of the notice of violation or the 260 uniform traffic citation, furnish to the law enforcement agency or its agent who that issued the notice of violation or uniform 261 Page 9 of 21 CODING: Words stricken are deletions; words underlined are additions.

23-00315A-24 2024994 262 traffic citation an affidavit setting forth information 263 supporting an exception under subsection (10) (9). 264 (a) An affidavit supporting the exception under paragraph 265 (10) (a) (9) (a) must include the name, address, date of birth, 266 and, if known, the driver license number of the person who leased, rented, or otherwise had care, custody, or control of 267 268 the motor vehicle at the time of the alleged violation. If the 269 motor vehicle was stolen at the time of the alleged violation, 270 the affidavit must include the police report indicating that the 271 motor vehicle was stolen. 272 (b) If a uniform traffic citation for a violation of s. 316.172(1)(a) or (b) was issued at the location of the violation 273 by a law enforcement officer, the affidavit must include the 274 275 serial number of the uniform traffic citation. 276 (c) If the motor vehicle's owner to whom a notice of 277 violation or a uniform traffic citation has been issued is deceased, the affidavit must include a certified copy of the 278 279 owner's death certificate showing that the date of death 280 occurred on or before the date of the alleged violation and one 281 of the following: 1. A bill of sale or other document showing that the 282 deceased owner's motor vehicle was sold or transferred after his 283 284 or her death but on or before the date of the alleged violation. 285 2. Documented proof that the registered license plate 286 belonging to the deceased owner's motor vehicle was returned to 287 the department or any branch office or authorized agent of the 288 department after his or her death but on or before the date of 289 the alleged violation. 290 3. A copy of the police report showing that the deceased Page 10 of 21

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23-00315A-24 2024994 23-00315A-24 2024994 291 owner's registered license plate or motor vehicle was stolen 320 or (b). The affidavit is admissible in a proceeding pursuant to 292 after his or her death but on or before the date of the alleged 321 this section for the purpose of providing evidence that the 293 violation. 322 person identified in the affidavit was in actual care, custody, 294 323 or control of the motor vehicle. The owner of a leased motor 295 Upon receipt of the affidavit and documentation required under 324 vehicle for which a uniform traffic citation is issued for a violation of s. 316.172(1)(a) or (b) is not responsible for 296 paragraphs (b) and (c), or 30 days after the date of issuance of 325 2.97 a notice of violation sent to a person identified as having 32.6 paying the uniform traffic citation and is not required to 298 care, custody, or control of the motor vehicle at the time of 327 submit an affidavit as specified in subsection (11) (10) if the motor vehicle involved in the violation is registered in the 299 the violation under paragraph (a), the law enforcement agency or 328 300 its agent, or traffic infraction enforcement officer must 329 name of the lessee of such motor vehicle. 301 dismiss the notice or citation and provide proof of such 330 (13)(12) If a law enforcement agency or traffic infraction enforcement officer receives an affidavit under paragraph 302 dismissal to the person who submitted the affidavit. If, within 331 332 (10) (a)  $\frac{(9)}{(a)}$ , the notice of violation required under 303 30 days after the date of a notice of violation sent to a person 304 under subsection (12) (11), the law enforcement agency or its 333 subsection (5) must be sent to the person identified in the 305 agent, or traffic infraction enforcement officer receives an 334 affidavit within 30 days after receipt of the affidavit. The 306 affidavit under subsection (13) (12) from the person who was 335 person identified in an affidavit and sent a notice of violation sent a notice of violation affirming that the person did not 307 may also affirm he or she did not have care, custody, or control 336 308 of the motor vehicle at the time of the violation by furnishing have care, custody, or control of the motor vehicle at the time 337 309 of the violation, the law enforcement agency or its agent, or 338 to the appropriate law enforcement agency or traffic infraction 310 traffic infraction enforcement officer must notify the 339 enforcement officer within 30 days after the date of the notice 311 registered owner that the notice or citation will not be 340 of violation an affidavit stating such. 312 dismissed due to failure to establish that another person had 341 (17) (a) 1. (16) (a) 1. Notwithstanding any other law, equipment 313 care, custody, or control of the motor vehicle at the time of 342 deployed as part of A school bus infraction detection system as 314 the violation. 343 provided under this section may not be used for capable of 315 (12) (11) Upon receipt of an affidavit under paragraph 344 automated or user-controlled remote surveillance. The collection 316 (10) (a) (9) (a), the law enforcement agency may issue the person 345 of evidence by a school bus infraction detection system to 317 identified as having care, custody, or control of the motor 346 enforce violations of s. 316.172 does not constitute remote 318 vehicle at the time of the violation a notice of violation 347 surveillance. pursuant to subsection (5) for a violation of s. 316.172(1)(a) 319 348 2. Video and images recorded as part of a the school bus Page 11 of 21 Page 12 of 21 CODING: Words stricken are deletions; words underlined are additions. CODING: Words stricken are deletions; words underlined are additions.

23-00315A-24 2024994 349 infraction detection system may only be used for traffic 350 enforcement and for purposes of determining criminal or civil 351 liability for incidents captured by the school bus infraction 352 detection system incidental to the permissible use of the school 353 bus infraction detection system to document violations of s. 354 316.172(1)(a) and (b) and may not be used for any other 355 surveillance purposes. 356 2.3. To the extent practicable, a school bus infraction 357 detection system must use necessary technology to ensure that 358 personal identifying information contained in the video or still 359 images recorded by the system which is not relevant to the 360 alleged violation, including, but not limited to, the identity of the driver and any passenger of a motor vehicle, the interior 361 362 or contents of a motor vehicle, the identity of an uninvolved 363 person, a number identifying the address of a private residence, 364 and the contents or interior of a private residence, is 365 sufficiently obscured so as not to reveal such personal 366 identifying information. 367 3.4. A notice of a violation or uniform traffic citation 368 issued under this section may not be dismissed solely because a 369 recorded video or still images reveal personal identifying 370 information as provided in subparagraph 2. 3. as long as a 371 reasonable effort has been made to comply with this subsection. 372 (b) Any recorded video or still image obtained through the 373 use of a school bus infraction detection system must be 374 destroyed within 90 days after the final disposition of the 375 recorded event. The vendor of the school bus infraction 376 detection system must provide the school district, charter 377 school, or private school with written notice by December 31 of Page 13 of 21

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23-00315A-24 2024994 378 each year that such records have been destroyed in accordance 379 with this section. 380 (c) Notwithstanding any other law, registered motor vehicle 381 owner information obtained as a result of the operation of a 382 school bus infraction detection system is not the property of 383 the manufacturer or vendor of the system and may be used only 384 for the purposes of this section. 385 (18) (a) (17) (a) By October 1, 2023, and guarterly thereafter, each school district, charter school, or private 386 387 school, in consultation with the law enforcement agencies with 388 which it has interlocal agreements pursuant to this section, 389 operating a school bus infraction detection system must submit, in consultation with the law enforcement agencies with which it 390 391 has interlocal agreements pursuant to this section or with 392 traffic infraction enforcement officers designated pursuant to 393 paragraph (1)(d), a report to the department which details the results of the school bus infraction detection systems in the 394 395 school district, charter school, or private school in the 396 preceding quarter. The information from the school districts, 397 charter schools, or private schools must be submitted in a form 398 and manner determined by the department, which the department 399 must make available to the school districts by August 1, 2023, 400 and to the charter schools and private schools by August 1, 401 2024, and must include at least the following: 402 1. The number of school buses that have a school bus 403 infraction detection system installed, including the date of 404 installation and, if applicable, the date the systems were 405 removed. 406 2. The number of notices of violations issued, the number

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23-00315A-24 2024994 23-00315A-24 407 that were contested, the number that were upheld, the number 436 316.640 Enforcement.-The enforcement of the traffic laws of 408 that were dismissed, the number that were issued as uniform 437 this state is vested as follows: 409 traffic citations, and the number that were paid. 438 (1) STATE.-410 3. Data for each infraction to determine locations in need 439 (a)1.a. The Division of Florida Highway Patrol of the of safety improvements. Such data may must include, but is not 411 440 Department of Highway Safety and Motor Vehicles; the Division of Law Enforcement of the Fish and Wildlife Conservation 412 limited to, global positioning system coordinates of the 441 413 infraction, the date and time of the infraction, and the name of 442 Commission; the Division of Law Enforcement of the Department of 414 the school that the school bus was transporting students to or 443 Environmental Protection; and the agents, inspectors, and 415 officers of the Department of Law Enforcement each have from. 444 416 4. Any other statistical data and information required by 445 authority to enforce all of the traffic laws of this state on 417 the department to complete the report required by paragraph (c). 446 all the streets and highways thereof and elsewhere throughout 418 (b) Each school district, charter school, or private school the state wherever the public has a right to travel by motor 447 448 419 that operates a school bus infraction detection system is vehicle. 420 responsible for and must maintain its respective data for 449 b. University police officers may enforce all of the 421 reporting purposes under this subsection for at least 2 years 450 traffic laws of this state when violations occur on or within 422 after such data is reported to the department. 451 1,000 feet of any property or facilities that are under the 423 quidance, supervision, regulation, or control of a state (c) On or before December 31, 2024, and annually 452 424 thereafter, the department shall submit a summary report to the 453 university, a direct-support organization of such state 425 Governor, the President of the Senate, and the Speaker of the 454 university, or any other organization controlled by the state 426 House of Representatives regarding the use and operation of 455 university or a direct-support organization of the state 427 school bus infraction detection systems under this section, 456 university, or when such violations occur within a specified 428 along with the department's recommendations and any recommended 457 jurisdictional area as agreed upon in a mutual aid agreement 429 legislation. The summary report must include a review of the 458 entered into with a law enforcement agency pursuant to s. 430 information submitted to the department by the school districts, 459 23.1225(1). Traffic laws may also be enforced off-campus when 431 charter schools, and private schools and must describe the 460 hot pursuit originates on or within 1,000 feet of any such 432 enhancement of traffic safety and enforcement programs. 461 property or facilities, or as agreed upon in accordance with the 433 Section 3. Paragraph (a) of subsection (1), paragraph (a) 462 mutual aid agreement. 434 of subsection (3), and paragraph (a) of subsection (5) of 463 c. Florida College System institution police officers may 435 section 316.640, Florida Statutes, are amended to read: enforce all the traffic laws of this state only when such 464 Page 15 of 21 Page 16 of 21 CODING: Words stricken are deletions; words underlined are additions. CODING: Words stricken are deletions; words underlined are additions.

2024994 23-00315A-24 2024994 494 e. The Office of Agricultural Law Enforcement of the 495 Department of Agriculture and Consumer Services may enforce 496 traffic laws of this state. 497 f. School safety officers may enforce all of the traffic laws of this state when such violations occur on or about any 498 499 property or facilities that are under the guidance, supervision, 500 regulation, or control of the district school board. A school 501 safety officer who successfully completes instruction in traffic 502 enforcement procedures and court presentation as specified in 503 paragraph (5)(a) may be authorized by a county, municipality, or 504 applicable school entity as a traffic infraction enforcement officer and may issue notices of violation and uniform traffic 505 citations under s. 316.173 within the county in which the school 506 507 district, charter school, or private school is located. 508 2. Any disciplinary action taken or performance evaluation 509 conducted by an agency of the state as described in subparagraph 1. of a law enforcement officer's traffic enforcement activity 510 511 must be in accordance with written work-performance standards. 512 Such standards must be approved by the agency and any collective 513 bargaining unit representing such law enforcement officer. A 514 violation of this subparagraph is not subject to the penalties 515 provided in chapter 318. 516 3. The Division of the Florida Highway Patrol may employ as 517 a traffic accident investigation officer any individual who successfully completes instruction in traffic accident 518 519 investigation and court presentation through the Selective 520 Traffic Enforcement Program as approved by the Criminal Justice 521 Standards and Training Commission and funded through the National Highway Traffic Safety Administration or a similar 522 Page 18 of 21 CODING: Words stricken are deletions; words underlined are additions.

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465 violations occur on or within 1,000 feet of any property or 466 facilities that are under the guidance, supervision, regulation, 467 or control of the Florida College System institution, or when 468 such violations occur within a specified jurisdictional area as agreed upon in a mutual aid agreement entered into with a law 469 470 enforcement agency pursuant to s. 23.1225. Traffic laws may also 471 be enforced off-campus when hot pursuit originates on or within 472 1,000 feet of any such property or facilities, or as agreed upon 473 in accordance with the mutual aid agreement. 474

d. Police officers employed by an airport authority may
enforce all of the traffic laws of this state only when such
violations occur on any property or facilities that are owned or
operated by an airport authority.

478 (I) An airport authority may employ as a parking 479 enforcement specialist any individual who successfully completes 480 a training program established and approved by the Criminal 481 Justice Standards and Training Commission for parking 482 enforcement specialists but who does not otherwise meet the 483 uniform minimum standards established by the commission for law 484 enforcement officers or auxiliary or part-time officers under s. 485 943.12. This sub-sub-subparagraph may not be construed to permit 486 the carrying of firearms or other weapons, nor shall such 487 parking enforcement specialist have arrest authority. 488 (II) A parking enforcement specialist employed by an 489 airport authority may enforce all state, county, and municipal 490 laws and ordinances governing parking only when such violations 491 are on property or facilities owned or operated by the airport 492 authority employing the specialist, by appropriate state,

493 county, or municipal traffic citation.

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program approved by the commission, but who does not necessarily		552	
meet the uniform minimum standards established by the commission		553	in traffic enforcement procedures and court presentation through
for law enforcement officers or auxiliary law enforcement		554	the Selective Traffic Enforcement Program as approved by the
officers under chapter 943. Any such traffic accident		555	Division of Criminal Justice Standards and Training of the
investigation officer who makes an investigation at the scene of		556	Department of Law Enforcement, or through a similar program, but
a traffic accident may issue traffic citations, based upon		557	who does not necessarily otherwise meet the uniform minimum
personal investigation, when he or she has reasonable and		558	standards established by the Criminal Justice Standards and
probable grounds to believe that a person who was involved in		559	Training Commission for law enforcement officers or auxiliary
the accident committed an offense under this chapter, chapter		560	law enforcement officers under s. 943.13. Any such traffic
319, chapter 320, or chapter 322 in connection with the		561	infraction enforcement officer who observes the commission of a
accident. This subparagraph does not permit the officer to carry		562	traffic infraction or, in the case of a parking infraction, who
firearms or other weapons, and such an officer does not have		563	observes an illegally parked vehicle may issue a traffic
authority to make arrests.		564	citation for the infraction when, based upon personal
(3) MUNICIPALITIES		565	investigation, he or she has reasonable and probable grounds to
(a) The police department of each chartered municipality		566	believe that an offense has been committed which constitutes a
shall enforce the traffic laws of this state on all the streets		567	noncriminal traffic infraction as defined in s. 318.14. In
and highways thereof and elsewhere throughout the municipality		568	addition, any such traffic infraction enforcement officer may
wherever the public has the right to travel by motor vehicle,		569	issue a traffic citation under ss. 316.0083, 316.173, and
including by the use of school bus infraction detection systems.		570	316.1896. For purposes of enforcing ss. 316.0083, <u>316.173,</u>
In addition, the police department may be required by a		571	316.1895, and 316.183, any sheriff's department or police
municipality to enforce the traffic laws of this state on any		572	department of a municipality may designate employees as traffic
private or limited access road or roads over which the		573	infraction enforcement officers. The traffic infraction
municipality has jurisdiction pursuant to a written agreement		574	enforcement officers must be physically located in the county of
entered into under s. 316.006(2)(b). However, nothing in this		575	the respective sheriff's or police department.
chapter shall affect any law, general, special, or otherwise, in		576	Section 4. Paragraph (c) of subsection (5) of section
effect on January 1, 1972, relating to "hot pursuit" without the		577	318.18, Florida Statutes, is amended to read:
boundaries of the municipality.		578	318.18 Amount of penaltiesThe penalties required for a
(5)(a) Any sheriff's department or police department of a		579	noncriminal disposition pursuant to s. 318.14 or a criminal
municipality may employ, as a traffic infraction enforcement		580	offense listed in s. 318.17 are as follows:
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23-00315A-24 2024994 581 (5) 582 (c) In addition to the penalty under paragraph (a) or 583 paragraph (b), \$65 for a violation of s. 316.172(1)(a) or (b). If the alleged offender is found to have committed the offense, 584 585 the court shall impose the civil penalty under paragraph (a) or paragraph (b) plus an additional \$65. The additional \$65 586 587 collected under this paragraph shall be remitted to the 588 Department of Revenue for deposit into the Emergency Medical 589 Services Trust Fund of the Department of Health to be used as 590 provided in s. 395.4036. If a violation of s. 316.172(1)(a) or 591 (b) is enforced by a school bus infraction detection system 592 pursuant to s. 316.173, the additional amount imposed on a 593 notice of violation, on a the uniform traffic citation, or by 594 the court under this paragraph must be \$25, in lieu of the 595 additional \$65, and must be remitted to the participating school district, charter school, or private school operating the school 596 597 bus with a school bus infraction detection system. Such amounts 598 must be used pursuant to s. 316.173(8). 599 Section 5. This act shall take effect upon becoming a law. Page 21 of 21 CODING: Words stricken are deletions; words underlined are additions.

OIJ30/2024 Meeting Date TRANSPORTATION Committee	The Florida Senate APPEARANCE RECORD Deliver both copies of this form to Senate professional staff conducting the meeting	Bill Number or Topic Amendment Barcode (if applicable)
Name David Custin	Phone	305-607-8576
Address 6401 5W 113	PL Email C	ustin DR@ David & Custines
Miami FL City State	33173 Zip	
<b>Speaking:</b> For Against	Information <b>OR</b> Waive Speaking	: In Support 🗌 Against
-	PLEASE CHECK ONE OF THE FOLLOWING:	
I am appearing without compensation or sponsorship.	I am a registered lobbyist, representing: NS Patrol America	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules. pdf (fisenate.gov)

This form is part of the public record for this meeting.

S-001 (08/10/2021)

## The Florida Senate BILL ANALYSIS AND FISCAL IMPACT STATEMENT

	Prepared	d By: The Professional S	Staff of the Committe	e on Transporta	ation		
BILL:	CS/SB 1164						
INTRODUCER:	e: Transportation Committee and Senator Burton						
SUBJECT:	Use of Light	s and Sirens on Auth	orized Emergency	Vehicles			
DATE:	January 31, 2	2024 REVISED:					
ANAL	YST	STAFF DIRECTOR	REFERENCE		ACTION		
. Johnson		Vickers	TR	Fav/CS			
2.			CA				
3.			RC				

# Please see Section IX. for Additional Information:

COMMITTEE SUBSTITUTE - Substantial Changes

### I. Summary:

CS/SB 1164 relates to the use of lights and sirens by authorized emergency vehicles. Specifically, the bill:

- Designates organ transport vehicles and emergency management vehicles as authorized emergency vehicles.
- Defines the term "organ transport vehicle" to provide that it is a dedicated and marked vehicle operated by an organ procurement organization, transplant center, or its contracted service provider to transport organs or surgical teams for organ recovery or transplant.
- Requires operators of organ transport vehicles to complete a 16-hour emergency vehicle operator course.
- Authorizes organ transport vehicles to display red lights and operate sirens while transporting organs or surgical teams to hospitals, airports, or other designated locations.
- Authorizes organ transport vehicle displaying lights and operating sirens to exercise specified privileges regarding traffic laws, such as running red lights and exceeding the maximum speed limit, provided that the vehicle operator exercises due care.

The bill takes effect July 1, 2024.

## II. Present Situation:

### **Organ Transport and Donation**

According to organ donation advocacy organizations, one organ donor can save up to eight lives, and on average, 17 people die each day while waiting for an organ transplant.<sup>1</sup> Once recovered from donors, life-saving organs only remain healthy for a short period of time. Therefore, transporting organs or surgical teams for organ recovery is a process that requires timely and seamless coordination between the involved parties. Involved parties include, but are not limited to, donor hospitals, organ procurement organizations, transplant centers, and other contracted service providers.<sup>2</sup> Organ transportation is most commonly achieved through ground or air transportation.<sup>3</sup>

Florida law does not currently allow motor vehicles transporting organs or surgical teams for organ recovery to operate emergency lights and sirens.

#### **Authorized Emergency Vehicles**

Florida law defines the following as "authorized emergency vehicles":

- Vehicles of the fire department or fire patrol;
- Police vehicles;
- Ambulances; and
- Emergency vehicles operated by:
  - Municipal and county departments;
  - Volunteer ambulance services;
  - Public service corporations operated by private corporations;
  - The Fish and Wildlife Conservation Commission;
  - The Department of Environmental Protection;
  - The Department of Transportation;
  - o The Department of Agriculture and Consumer Services; and
  - The Department of Corrections.<sup>4</sup>

#### **Obedience to Traffic Laws by Authorized Emergency Vehicles**

Under Florida law, the driver of an authorized emergency vehicle, when responding to an emergency call, when in the pursuit of an actual or suspected violator of the law, or when responding to a fire alarm, but not upon returning from a fire; may exercise specified privileges.<sup>5</sup>

<sup>&</sup>lt;sup>1</sup> Gift of Life Donor Program, *Get the Facts*, <u>https://www.donors1.org/learn-about-organ-donation/who-can-donate/get-the-facts/#:~:text=One%20organ%20donor%20can%20save,are%20waiting%20for%20a%20kidney.</u> (last visited January 18, 2024).

<sup>&</sup>lt;sup>2</sup> LifeSource Organ, Eye and Tissue Donation, *How are Organs Transported for Transplant*, (Sep. 22, 2020), <u>https://www.life-source.org/latest/how-are-organs-transported-for-</u>

transplant/#:~:text=Transportation%20often%20depends%20on%20the,time%2C%20so%20every%20minute%20counts. (last visited January 18, 2024).

<sup>&</sup>lt;sup>3</sup> *Id*.

<sup>&</sup>lt;sup>4</sup> Section 316.003(1),F S.

<sup>&</sup>lt;sup>5</sup> Section 316.072(5)(a), F.S.

As such, the driver of an authorized emergency vehicle, except when otherwise directed by a police officer, may:

- Park or stand, irrespective of provisions of Ch. 316, F.S.;
- Proceed past a red or stop signal or stop sign, but only after slowing down as may be necessary for safe operation;
- Exceed the maximum speed limits so long as the driver does not endanger life or property;
- Disregard regulations governing direction or movement or turning in specified directions, so long as the driver does not endanger life or property.<sup>6</sup>

The above does not relieve the driver of an authorized emergency vehicle from the duty to drive with due regard for the safety of all persons, nor does this protect the driver from the consequences of his or her reckless disregard for the safety of others.<sup>7</sup>

# **Display of Lights by Specified Vehicles**

Florida law authorizes:

- A privately owned vehicle belonging to an active firefighter member of a regularly organized volunteer firefighting company or association, while en route to the fire station for the purpose of proceeding to the scene of a fire or other emergency or while en route to the scene of a fire or other emergency or while en route to the scene of a fire or other emergency in the line of duty as an active firefighter member of a regularly organized firefighting company or association, may display or use red or red and white warning signals.
- A privately owned vehicle belonging to a medical staff physician or technician of a medical facility licensed by the state or of a volunteer ambulance service, while responding to an emergency in the line of duty, may display or use red warning signals.<sup>8</sup>

The above warning signals must be visible from the front and from the rear of such vehicle, subject to the following:

- No more than two red or red and white warning signals may be displayed.
- No inscription of any kind may appear across the face of the lens of the red or red and white warning signal.
- In order for an active volunteer firefighter to display such red or red and white warning signals on his or her vehicle, the volunteer firefighter must first secure a written permit from the chief executive officers of the firefighting organization to use the red or red and white warning signals, and this permit must be carried by the volunteer firefighter at all times while the red or red and white warning signals are displayed.
- An emergency medical technician, doctor, or paramedic who is using his or her personal vehicle with a red light to respond to an emergency call must have completed a 16-hour emergency vehicle operator course.<sup>9</sup>

<sup>&</sup>lt;sup>6</sup> Section 316.072(5)(b), F.S.

<sup>&</sup>lt;sup>7</sup> Section 316.072(5)(v), F.S.

<sup>&</sup>lt;sup>8</sup> Section 316.2397(1), F.S.

<sup>&</sup>lt;sup>9</sup> Section 216.2398(1), F.S.

### Authorized Use of Lights on Specified Vehicles

Under Florida law, a person may not drive or move or cause to be moved any vehicle or equipment upon any highway within this state with any lamp or device thereon showing or displaying a red, red and white, or blue light visible from directly in front thereof except for certain vehicles as provided in s. 316.2397, F.S.<sup>10</sup>

Section 316.2397(3), F.S., provides that vehicles of the fire department and fire patrol, including vehicles of volunteer firefighters<sup>11</sup> may show or display red or red and white lights. Vehicles of medical staff physicians or technicians of medical facilities licensed by the state or of volunteer ambulance services,<sup>12</sup> ambulance, and buses and taxicabs<sup>13</sup> may show or display red lights.

A violation of these provisions is a noncriminal traffic infraction, punishable as a nonmoving violation.<sup>14</sup> The statutory base fine is \$30, but with additional fees and court costs, the total fine may be up to \$108.<sup>15</sup>

### III. Effect of Proposed Changes:

The bill amends the definition of "authorized emergency vehicle" to include emergency management vehicles and organ transport vehicles.

The bill defines the term "organ transport vehicle" to mean any dedicated and marked vehicle operated by an organ procurement organization, transplant center, or its contracted service provider to transport organs or surgical teams for organ recovery and transplant.

The bill requires an operator of an organ transport vehicle to complete a 16-hour emergency vehicle operator course. This is the same course required by the Department of Health for ambulance drivers,<sup>16</sup> and by statute for emergency medical technicians, doctors, or paramedics displaying lights on personal vehicles to respond to emergencies.<sup>17</sup>

The bill authorizes operators of authorized emergency vehicles when transporting organs or surgical teams for organ donation or transplant while en route to a hospital, airport, or other designated location to exercise specified privileges regarding traffic laws, including, but not limited to, passing through a red light or exceeding the maximum speed limit. This must be done with due regard to the safety of all persons and does not protect the operator from the consequences of his or her reckless disregard for the safety of others.

https://cdn.ymaws.com/www.flclerks.com/resource/resmgr/publicationsanddocuments/2023\_Distribution\_Schedule\_e.pdf (last visited January 18, 2024).

<sup>&</sup>lt;sup>10</sup> Section 316.2397(1), F.S.

<sup>&</sup>lt;sup>11</sup> This is as permitted under s. 316.2398, F.S., relating to the display or use of red or red and white warning signals.

<sup>&</sup>lt;sup>12</sup> This is as authorized under s. 316.2398, F.S.

<sup>&</sup>lt;sup>13</sup> This is as authorized under s. 316.2399, F.S., relating to special warning lights for buses or taxicabs.

<sup>&</sup>lt;sup>14</sup> Section 316.2397(10)(b), F.S.

<sup>&</sup>lt;sup>15</sup> Florida Association of Clerks of Court, 2023 Distribution Schedule, p, 39.

<sup>&</sup>lt;sup>16</sup> See Rule 64J-1.013, F.A.C.

<sup>&</sup>lt;sup>17</sup> See s. 316.2398, F.S.

The bill provides that organ transport vehicles transporting organs or surgical teams for transplant may operate emergency lights and sirens while en route to a hospital, an airport, or other designated location may show or display red lights and operate such sirens.

The bill amends ss. 316.271, 316.306, and 655.960, F.S., making conforming changes.

The bill takes effect July 1, 2024.

#### IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

D. State Tax or Fee Increases:

None.

E. Other Constitutional Issues: None.

### V. Fiscal Impact Statement:

A. Tax/Fee Issues:

None.

B. Private Sector Impact:

None.

C. Government Sector Impact:

None.

# VI. Technical Deficiencies:

None.

#### VII. Related Issues:

None.

#### VIII. Statutes Affected:

This bill substantially amends the following sections of the Florida Statutes: 316.003, 316.072, 316.2397. 316.2398, 316.271. 316.306, and 655.960.

#### IX. Additional Information:

A. Committee Substitute – Statement of Substantial Changes: (Summarizing differences between the Committee Substitute and the prior version of the bill.)

#### CS by Transportation Committee on January 30, 2024:

The committee substitute:

- Designates organ transport vehicles and emergency management vehicles as authorized emergency vehicles.
- Defines the term "organ transport vehicle."
- Require drivers of organ transport vehicles to complete an emergency vehicle operator course.
- Authorizes organ transport vehicles to display red lights and operate sirens while transporting organs or surgical teams to hospitals, airports, or other designated locations.
- Authorizes organ transport vehicle displaying lights and operating sirens to exercise specified privileges regarding traffic laws.
- Conforms cross-references.
- B. Amendments:

None.

This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.



LEGISLATIVE ACTION

Senate Comm: RCS 01/31/2024 House

The Committee on Transportation (Burton) recommended the following:

Senate Amendment (with title amendment)

Delete everything after the enacting clause and insert:

Section 1. Present subsections (54) through (111) of section 316.003, Florida Statutes, are redesignated as subsections (55) through (112), respectively, a new subsection (54) is added to that section, and subsection (1) and present subsection (64) of that section are amended, to read: 316.003 Definitions.—The following words and phrases, when

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11 used in this chapter, shall have the meanings respectively 12 ascribed to them in this section, except where the context otherwise requires: 13

14 (1) AUTHORIZED EMERGENCY VEHICLES.-Vehicles of the fire 15 department (fire patrol), police vehicles, organ transport 16 vehicles, emergency management vehicles, and such ambulances and 17 emergency vehicles of municipal departments, volunteer ambulance 18 services, public service corporations operated by private 19 corporations, the Fish and Wildlife Conservation Commission, the 20 Department of Environmental Protection, the Department of 21 Health, the Department of Transportation, and the Department of 22 Corrections as are designated or authorized by their respective 23 departments or the chief of police of an incorporated city or 24 any sheriff of any of the various counties.

(54) ORGAN TRANSPORT VEHICLE. - Any dedicated and marked vehicle operated by an organ procurement organization, transplant center, or its contracted service provider to transport organs or surgical teams for organ recovery or transplant. An operator of such vehicle must have completed a 16-hour emergency vehicle operator course.

31 (65) (64) PRIVATE ROAD OR DRIVEWAY.-Except as otherwise provided in paragraph (90) (b) (89) (b), any privately owned way or place used for vehicular travel by the owner and those having express or implied permission from the owner, but not by other persons.

Section 2. Paragraph (a) of subsection (5) of section 316.072, Florida Statutes, is amended to read:

316.072 Obedience to and effect of traffic laws.-

(5) AUTHORIZED EMERGENCY VEHICLES.-

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40 (a)1. The driver of an authorized emergency vehicle, when responding to an emergency call, when transporting organs or 41 surgical teams for organ recovery or transplant while en route 42 43 to a hospital, an airport, or other designated location, when in the pursuit of an actual or suspected violator of the law, or 44 when responding to a fire alarm, but not upon returning from a 45 fire; 46 47 2. A medical staff physician or technician of a medical 48 facility licensed by the state or of a volunteer ambulance 49 service when responding to an emergency in the line of duty in 50 his or her privately owned vehicle, using red lights as 51 authorized in s. 316.2398; or 52 3. The driver of an authorized law enforcement vehicle, 53 when conducting a nonemergency escort, to warn the public of an 54 approaching motorcade; 55 56 may exercise the privileges set forth in this section, but 57 subject to the conditions herein stated. 58 Section 3. Subsection (3) of section 316.2397, Florida 59 Statutes, is amended to read: 60 316.2397 Certain lights prohibited; exceptions.-(3) (a) Vehicles of the fire department and fire patrol, 61 62 including vehicles of volunteer firefighters as permitted under 63 s. 316.2398, may show or display red or red and white lights. 64 (b) Vehicles of medical staff physicians or technicians of 65 medical facilities licensed by the state or of volunteer 66 ambulance services as authorized under s. 316.2398, ambulances 67 as authorized under this chapter, and buses and taxicabs as authorized under s. 316.2399 may show or display red lights. 68

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COMMITTEE AMENDMENT

Florida Senate - 2024 Bill No. SB 1164

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69 Vehicles of the fire department, fire patrol, police vehicles, 70 and such ambulances and emergency vehicles of municipal and 71 county departments, volunteer ambulance services, public service 72 corporations operated by private corporations, the Fish and 73 Wildlife Conservation Commission, the Department of 74 Environmental Protection, the Department of Transportation, the 75 Department of Agriculture and Consumer Services, and the 76 Department of Corrections as are designated or authorized by 77 their respective department or the chief of police of an 78 incorporated city or any sheriff of any county may operate 79 emergency lights and sirens in an emergency.

(c) Organ transport vehicles transporting organs or surgical teams for organ recovery or transplant may show or display red lights and operate sirens while en route to a hospital, an airport, or other designated location.

(d) Wreckers, mosquito control fog and spray vehicles, and emergency vehicles of governmental departments or public service corporations may show or display amber lights when in actual operation or when a hazard exists provided they are not used going to and from the scene of operation or hazard without specific authorization of a law enforcement officer or law enforcement agency.

91 (e) Wreckers must use amber rotating or flashing lights 92 while performing recoveries and loading on the roadside day or 93 night, and may use such lights while towing a vehicle on wheel 94 lifts, slings, or under reach if the operator of the wrecker 95 deems such lights necessary. A flatbed, car carrier, or rollback 96 may not use amber rotating or flashing lights when hauling a 97 vehicle on the bed unless it creates a hazard to other motorists

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98 because of protruding objects. Further, escort vehicles may show 99 or display amber lights when in the actual process of escorting 100 overdimensioned equipment, material, or buildings as authorized 101 by law.

(f) Vehicles owned or leased by private security agencies may show or display green and amber lights, with either color being no greater than 50 percent of the lights displayed, while the security personnel are engaged in security duties on private or public property.

Section 4. Subsection (1) of section 316.2398, Florida Statutes, is amended to read:

316.2398 Display or use of red or red and white warning signals; motor vehicles of volunteer firefighters or medical staff.-

112 (1) A privately owned vehicle belonging to an active firefighter member of a regularly organized volunteer 113 firefighting company or association, while en route to the fire 114 115 station for the purpose of proceeding to the scene of a fire or 116 other emergency or while en route to the scene of a fire or 117 other emergency in the line of duty as an active firefighter 118 member of a regularly organized firefighting company or 119 association, may display or use red or red and white warning 120 signals. A privately owned vehicle belonging to a medical staff 121 physician or technician of a medical facility licensed by the 122 state or of a volunteer ambulance service, while responding to 123 an emergency in the line of duty, may display or use red warning signals. An organ transport vehicle, while transporting organs 124 125 or surgical teams for organ recovery or transplant while en 126 route to a hospital, an airport, or other designated location,

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127 may display or use red warning signals. Warning signals must be visible from the front and from the rear of such vehicle, 128 129 subject to the following restrictions and conditions:

130 (a) No more than two red or red and white warning signals 131 may be displayed.

(b) No inscription of any kind may appear across the face of the lens of the red or red and white warning signal.

134 (c) In order for an active volunteer firefighter to display 135 such red or red and white warning signals on his or her vehicle, 136 the volunteer firefighter must first secure a written permit 137 from the chief executive officers of the firefighting 138 organization to use the red or red and white warning signals, 139 and this permit must be carried by the volunteer firefighter at 140 all times while the red or red and white warning signals are 141 displayed.

(d) An emergency medical technician, doctor, or paramedic 142 143 who is using his or her personal vehicle with a red light to 144 respond to an emergency call must have completed a 16-hour 145 emergency vehicle operator course.

Section 5. Subsection (4) of section 316.271, Florida Statutes, is amended to read:

316.271 Horns and warning devices.-

149 (4) No vehicle shall be equipped with, nor shall any person use upon a vehicle, any siren, whistle, or bell, except as 150 151 otherwise permitted in this section or s. 316.2397.

152 Section 6. Paragraph (a) of subsection (3) of section 153 316.306, Florida Statutes, is amended to read:

154 316.306 School and work zones; prohibition on the use of a 155 wireless communications device in a handheld manner.-

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156 (3) (a)1. A person may not operate a motor vehicle while 157 using a wireless communications device in a handheld manner in a designated school crossing, school zone, or work zone area as 158 159 defined in s. 316.003(112) s. 316.003(111). This subparagraph 160 shall only be applicable to work zone areas if construction 161 personnel are present or are operating equipment on the road or immediately adjacent to the work zone area. For the purposes of 162 163 this paragraph, a motor vehicle that is stationary is not being 164 operated and is not subject to the prohibition in this 165 paragraph.

2. Effective January 1, 2020, a law enforcement officer may stop motor vehicles and issue citations to persons who are driving while using a wireless communications device in a handheld manner in violation of subparagraph 1.

Section 7. Subsection (1) of section 655.960, Florida Statutes, is amended to read:

655.960 Definitions; ss. 655.960-655.965.—As used in this section and ss. 655.961-655.965, unless the context otherwise requires:

(1) "Access area" means any paved walkway or sidewalk which is within 50 feet of any automated teller machine. The term does not include any street or highway open to the use of the public, as defined in <u>s. 316.003(90)(a) or (b)</u> <del>s. 316.003(89)(a) or (b)</del>, including any adjacent sidewalk, as defined in s. 316.003.

Section 8. This act shall take effect July 1, 2024.

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185	and insert:
186	A bill to be entitled
187	An act relating to the use of lights and sirens on
188	authorized emergency vehicles; amending s. 316.003,
189	F.S.; revising the definition of the term "authorized
190	emergency vehicles"; defining the term "organ
191	transport vehicle"; amending s. 316.072, F.S.;
192	authorizing organ transport vehicles to exercise
193	certain privileges; amending s. 316.2397, F.S.;
194	providing that certain vehicles transporting organs
195	and surgical teams for organ recovery or transplant
196	may show or display red lights and operate sirens
197	while en route to a hospital, an airport, or other
198	designated location; amending s. 316.2398, F.S.;
199	authorizing the display or use of red warning signals
200	by organ transport vehicles under certain
201	circumstances; amending s. 316.271, F.S., conforming a
202	provision to changes made by the act; amending ss.
203	316.306 and 655.960, F.S.; conforming cross-
204	references; providing an effective date.

By Senator Burton

12-00927B-24 20241164 1 A bill to be entitled 30 2 An act relating to the use of lights and sirens on 31 emergency vehicles; amending s. 316.2397, F.S.; 32 authorizing that certain vehicles transporting organs 33 and surgical teams for organ recovery and transplant 34 may operate emergency lights and sirens while en route 35 to a hospital, an airport, or other designated 36 location; providing requirements for operators of such 37 ç vehicles; providing an effective date. 38 10 39 11 Be It Enacted by the Legislature of the State of Florida: 40 12 41 13 Section 1. Subsection (3) of section 316.2397, Florida 42 14 Statutes, is amended to read: 43 15 316.2397 Certain lights prohibited; exceptions.-44 16 (3) (a) Vehicles of the fire department and fire patrol, 45 including vehicles of volunteer firefighters as permitted under 17 46 18 s. 316.2398, may show or display red or red and white lights. 47 19 (b) Vehicles of medical staff physicians or technicians of 48 20 medical facilities licensed by the state or of volunteer 49 21 ambulance services as authorized under s. 316.2398, ambulances 50 22 as authorized under this chapter, and buses and taxicabs as 51 23 authorized under s. 316.2399 may show or display red lights. 52 24 (c) Vehicles of the fire department, fire patrol, police 53 25 vehicles, and such ambulances and emergency vehicles of 54 26 municipal and county departments, volunteer ambulance services, 55 27 public service corporations operated by private corporations, 56 2.8 the Fish and Wildlife Conservation Commission, the Department of 57 29 Environmental Protection, the Department of Transportation, the 58 Page 1 of 3 CODING: Words stricken are deletions; words underlined are additions.

12-00927B-24 20241164 Department of Agriculture and Consumer Services, and the Department of Corrections as are designated or authorized by their respective department or the chief of police of an incorporated city or any sheriff of any county may operate emergency lights and sirens in an emergency. (d) Vehicles designated as emergency vehicles for the sole purpose of transporting organs and surgical teams for organ recovery and transplant may operate emergency lights and sirens while en route to a hospital, an airport, or other designated location. Such vehicles include, but are not limited to, dedicated and marked vehicles operated by organ procurement organizations, transplant centers, or their contracted service providers. Operators of such emergency vehicles must be licensed as a provider of prehospital or interfacility advanced life support services or basic life support transportation services pursuant to s. 401.25 and licensed to drive such emergency vehicles pursuant to the requirements of s. 401.281. (e) Wreckers, mosquito control fog and spray vehicles, and emergency vehicles of governmental departments or public service corporations may show or display amber lights when in actual operation or when a hazard exists provided they are not used going to and from the scene of operation or hazard without specific authorization of a law enforcement officer or law enforcement agency. Wreckers must use amber rotating or flashing lights while performing recoveries and loading on the roadside day or night, and may use such lights while towing a vehicle on wheel lifts, slings, or under reach if the operator of the wrecker deems such lights necessary. A flatbed, car carrier, or rollback may not use amber rotating or flashing lights when Page 2 of 3

CODING: Words stricken are deletions; words underlined are additions.

	12-00927B-24 20241164
59	hauling a vehicle on the bed unless it creates a hazard to other
60	motorists because of protruding objects. Further, escort
61	vehicles may show or display amber lights when in the actual
62	process of escorting overdimensioned equipment, material, or
63	buildings as authorized by law.
64	(f) Vehicles owned or leased by private security agencies
65	may show or display green and amber lights, with either color
66	being no greater than 50 percent of the lights displayed, while
67	the security personnel are engaged in security duties on private
68	or public property.
69	Section 2. This act shall take effect July 1, 2024.
	Page 3 of 3

CODING: Words stricken are deletions; words underlined are additions.

		The	Florida Se	enate		
JANI	JARY 30, 2024 1:00	APPEAR	ANCE	RECORD	1164	
Meeting Date TRANSPORTATION		Deliver both copies of this form to Senate professional staff conducting the meeting			Bill Number or Topic	
	Committee				Amendment Barcode (if applicable)	
Name	Monica Rodriguez			Phone	577-0444	
Address	201 E PARK AVE 5	TH FLOOR			ca@ballardpartners.com	
	TALLAHASSEE	FL	32301			
	City Speaking: For Agai	state	Zip OR	Waive Speaking:	In Support 🔲 Against	
	PLEASE CHECK ONE OF THE FOLLOWING:					
	n appearing without apensation or sponsorship.	representi	-	, pital and Clinics,	I am not a lobbyist, but received something of value for my appearance (travel, meals, lodging, etc.), sponsored by:	

While it is a tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this hearing. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard. If you have questions about registering to lobby please see Fla. Stat. §11.045 and Joint Rule 1. 2020-2022 Joint Rules, pdf (flsenate.gov)

This form is part of the public record for this meeting.

S-001 (08/10/2021)

# **CourtSmart Tag Report**

Room: SB 110 Caption: Sena	) ate Transportation Comm	Case No.: nittee	Type: Judge:
	/2024 1:04:37 PM /2024 2:37:16 PM	Length: 01:32:40	
1:04:36 PM	Vice Chair Davis calls	the meeting to order	
1:04:47 PM 1:04:50 PM	Roll call Quorum present		
1:05:22 PM	Pledge of Allegiance		
1:05:26 PM	Vice Chair Davis with o	comments	
1:05:43 PM		It Transportation Safety introduced	
1:06:04 PM	Explanation by Senato		
1:07:02 PM	Chair returned to Chair	r DiCeglie	
1:08:04 PM	Amendment Barcode 8		
1:08:14 PM	Explanation by Senato	r Burgess	
1:08:20 PM	Chair DiCeglie		
1:08:48 PM 1:08:55 PM	Question Senator Trumbull		
1:08:59 PM	Senator Burgess		
1:09:46 PM	Senator Davis		
1:10:59 PM	Senator Burgess		
1:13:01 PM	Senator Davis		
1:13:05 PM	Senator Burgess		
1:14:03 PM	Chair DiCeglie		
1:14:14 PM	David Custin waives		
1:14:19 PM	Chair DiCeglie		
1:14:26 PM	Closure waived		
1:14:28 PM	Amendment adopted		
1:14:32 PM 1:14:39 PM	Chair DiCeglie Question		
1:14:40 PM	Senator Trumbull		
1:14:52 PM	Senator Burgess		
1:15:35 PM	Chair DiCeglie		
1:17:15 PM	Senator Burgess in clo	sure	
1:17:23 PM	Roll call		
1:17:47 PM	CS/SB 994 reported fa		
1:17:55 PM		f Lights and Sirens on Emergency Vehicle	es introduced
1:18:27 PM 1:18:37 PM	Explanation by Senato Amendment Barcode 3		
1:18:48 PM		ment by Senator Burton	
1:19:37 PM	Chair DiCeglie	nent by Genator Burton	
1:19:50 PM	Closure waived		
1:19:53 PM	Amendment adopted		
1:19:58 PM	Chair DiCeglie		
1:20:09 PM	Monica Rodriguez wai	ves	
1:20:19 PM	Chair DiCeglie		
1:20:30 PM	Closure waived		
1:20:35 PM	Roll call	inverably.	
1:20:38 PM 1:20:50 PM	CS/SB 1164 reported f	avorably Ity License Plates/Project Addiction: Reve	ersing the Stigma introduced
1:21:29 PM	Explanation by Senato		
1:22:19 PM	Chair DiCeglie		
1:22:25 PM	RoseMarie Aldred wai	ves	
1:22:40 PM	Chair DiCeglie		
1:22:45 PM	Closure waived		
1:22:47 PM	Roll call	- 1 1	
1:22:51 PM	SB 982 reported favora	аріу	

1:22:59 PM	Tab 4, SB 868, Transportation Facility Designations/Army Specialist Nicholas Panipinto introduced
1:23:26 PM	Explanation by Senator Boyd
1:24:43 PM	Amendment Barcode 778158 introduced
1:25:00 PM	Explanation of Amendment by Senator Boyd
1:27:00 PM	Chair DiCeglie
1:27:08 PM	Candice Ericks waives
1:27:15 PM	Chair DiCeglie
1:27:22 PM	Closure waived
1:27:25 PM	Amendment adopted
1:27:27 PM 1:27:54 PM	Chair DiCeglie Closure by Senator Boyd
1:28:05 PM	Roll call
1:28:14 PM	CS/SB 868 reported favorably
1:28:28 PM	Tab 1, SB 440, Utility Terrain Vehicles introduced
1:28:49 PM	Explanation by Senator Wright
1:28:54 PM	Amendment Barcode 166366 introduced
1:29:01 PM	Explanation by Senator Wright
1:30:23 PM	Chair DiCeglie
1:30:31 PM	Questions Senator Davis
1:30:34 PM 1:30:37 PM	Senator Wright
1:31:04 PM	Senator Davis
1:31:06 PM	Senator Wright
1:31:28 PM	Chair DiCeglie
1:31:33 PM	Speaker Winn Peeples
1:35:48 PM	Chair DiCeglie
1:35:54 PM	Debate Senate Hasper
1:35:56 PM 1:36:30 PM	Senator Hooper Chair DiCeglie
1:36:58 PM	Senator Wright in closure
1:37:11 PM	Chair DiCeglie
1:37:25 PM	Amendment adopted
1:37:28 PM	Chair DiCeglie
1:37:37 PM	Questions
1:37:41 PM	Senator Davis
1:37:45 PM 1:38:38 PM	Senator Wright Senator Davis
1:38:41 PM	Senator Wright
1:39:06 PM	Chair DiCeglie
1:39:19 PM	Speaker Ben Johnson
1:42:00 PM	Craig Orlan waives
1:42:06 PM	Angela Drzewiecki waives
1:42:16 PM	Izzy Grarbarino waives
1:42:27 PM 1:42:31 PM	Chair DiCeglie Debate
1:42:32 PM	Senator Hooper
1:43:27 PM	Chair DiCeglie
1:43:31 PM	Senator Wright in closure
1:44:01 PM	Roll call
1:45:01 PM	CS/SB 440 reported favorably
1:45:09 PM	Tab 5, SB 968, Spaceport Territory introduced
1:45:31 PM 1:46:05 PM	Explanation by Senator Calatayud Chair DiCeglie
1:46:41 PM	Lindsay Pierce waives
1:46:48 PM	Chair DiCeglie
1:46:51 PM	Debate
1:46:55 PM	Senator Trumbull
1:47:14 PM	Chair DiCeglie
1:47:36 PM	Closure by Senator Calatayud
1:47:45 PM 1:48:00 PM	Roll call SB 968 reported favorably
1:48:09 PM	Tab 2, SB 688, Alternative Mobility Funding Systems
	,,,

1:48:32 PM Explanation by Senator Martin Chair DiCeglie 1:49:50 PM 1:50:06 PM Questions Senator Davis 1:50:07 PM Senator Martin 1:50:11 PM 1:50:30 PM Senator Davis 1:51:11 PM Senator Martin 1:52:45 PM Senator Davis 1:52:48 PM Senator Martin 1:53:36 PM Senator Davis 1:53:40 PM Senator Hooper Senator Martin 1:53:55 PM 1:54:47 PM Senator Hooper 1:54:54 PM Senator Martin 1:55:14 PM Chair DiCeglie Speaker Patrick Rutter 1:55:24 PM 1:58:13 PM Speaker Rusty Payton 1:58:48 PM Speaker Bob McKee 2:07:28 PM Carolyn Grawi waives 2:08:29 PM Speaker David Cruz 2:09:25 PM Speaker Chelsea Reed 2:10:02 PM Speaker R. Max Lohman 2:14:09 PM Speaker Louis Rotundo 2:17:58 PM Speaker John D'Agostino 2:21:15 PM Dorothea Taylor-Bogert waives Kim Glas-Carteo waives 2:21:25 PM 2:21:32 PM Judith Thomas waives 2:21:35 PM Roger Michaud waives 2:21:40 PM Mary Taylor waives 2:21:45 PM Holly Smith waives 2:21:50 PM Michael Disher waives 2:21:55 PM Lois Paritsky waives Marc Crail waives 2:22:06 PM 2:22:11 PM Cal Rolfson waives Mark Jefferies waives 2:22:14 PM 2:22:27 PM Chair DiCeglie Senator Martin in closure 2:22:34 PM 2:22:42 PM Roll call 2:23:21 PM SB 688 reported favorably 2:23:34 PM Chair passed to Vice Chair Davis 2:23:41 PM Introduction of Tab 3, SB 840, Appointment of a General Lines Agency as an Agent for a Tax introduced 2:24:10 PM Explanation by Chair DiCeglie Chair Davis 2:24:45 PM 2:25:13 PM Questions Chair Davis 2:25:16 PM 2:25:22 PM Chair DiCeglie 2:25:48 PM Chair Davis 2:26:46 PM Chair DiCeglie 2:27:35 PM Chair Davis Chair DiCeglie 2:28:26 PM Chair Davis 2:28:36 PM 2:28:39 PM Chair DiCeglie 2:28:45 PM Chair Davis 2:28:53 PM Chair DiCeglie 2:29:04 PM Chair Davis 2:29:06 PM Chair DiCeglie 2:29:49 PM Chair Davis 2:29:52 PM Chair DiCeglie 2:30:31 PM Chair Davis Chair DiCeglie 2:31:16 PM 2:32:19 PM Chair Davis 2:32:54 PM Speaker Tim Qualls

2:33:24 PM	David Shepp waives
2:33:39 PM	Mike Moore waives
2:33:49 PM	Chair Davis
2:33:57 PM	Debate
2:34:00 PM	Chair Davis
2:35:24 PM	Chair DiCeglie in closure
2:35:34 PM	Roll call
2:35:42 PM	SB 840 reported favorably
2:35:50 PM	Chair passed by to Chair DiCeglie
2:35:59 PM	Chair DiCeglie
2:36:03 PM	Senator Hooper votes in the affirmative on Tabs 7 and 8
2:36:17 PM	Senator Hooper with comments
2:36:47 PM	Chair DiCeglie
2:36:53 PM	Senator Gruters moves to adjourn
2.27.05 DM	Maating adjournad

2:37:05 PM Meeting adjourned



# THE FLORIDA SENATE

Tallahassee, Florida 32399-1100

COMMITTEES:

Military and Veterans Affairs, Space, and Domestic Security, Vice Chair Appropriations Committee on Criminal and Civil Justice Banking and Insurance Commerce and Tourism Fiscal Policy Rules Transportation

JOINT COMMITTEES: Joint Select Committee on Collective Bargaining

SENATOR VICTOR M. TORRES, JR. 25th District

January 30, 2024

Senator Nick DiCeglie, Chair Transportation Committee 404 South Monroe Street Tallahassee, FL 32399

Dear Chair DiCeglie,

Please accept this letter of excusal for the January 30<sup>th</sup> Transportation Committee due to a previously scheduled commitment. Please let me know if you have any questions or concerns.

With Respect,

NM

Senator Torres – District 25

REPLY TO: 101 Church Street, Suite 305, Kissimmee, Florida 34741 (407) 846-5187 FAX: (850) 410-4817 214 Senate Building, 404 South Monroe Street, Tallahassee, Florida 32399-1100 (850) 487-5025

Senate's Website: www.flsenate.gov