

The Florida Senate  
**COMMITTEE MEETING EXPANDED AGENDA**  
**MILITARY AND VETERANS AFFAIRS, SPACE, AND**  
**DOMESTIC SECURITY**  
**Senator Altman, Chair**  
**Senator Gibson, Vice Chair**

**MEETING DATE:** Tuesday, February 9, 2016  
**TIME:** 10:00 a.m.—12:00 noon  
**PLACE:** Mallory Horne Committee Room, 37 Senate Office Building

**MEMBERS:** Senator Altman, Chair; Senator Gibson, Vice Chair; Senators Evers, Sachs, and Stargel

TAB	BILL NO. and INTRODUCER	BILL DESCRIPTION and SENATE COMMITTEE ACTIONS	COMMITTEE ACTION
Consideration of proposed bill:			
1	<b>SPB 7070</b>	Advisory Councils of the Department of Veterans' Affairs; Defining the term "veteran" and "military veteran" for purposes of determining persons the Florida Veterans' Hall of Fame Council may consider as nominees for the Florida Veterans' Hall of Fame, etc.	Submitted as Committee Bill Yeas 4 Nays 0
2	Joint Presentation by the Florida Department of Law Enforcement and the Florida Division of Emergency Management on Domestic Security Funding		Presented
Other Related Meeting Documents			

**The Florida Senate**  
**BILL ANALYSIS AND FISCAL IMPACT STATEMENT**

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

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Prepared By: The Professional Staff of the Committee on Military and Veterans Affairs, Space, and Domestic Security

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BILL: SB 7070

INTRODUCER: Military and Veterans Affairs, Space, and Domestic Security Committee

SUBJECT: Advisory Councils of the Department of Veterans' Affairs

DATE: February 9, 2016

REVISED: \_\_\_\_\_

ANALYST	STAFF DIRECTOR	REFERENCE	ACTION
1. Sanders	Ryon	MS	<b>Submitted as Committee Bill</b>

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**I. Summary:**

SB 7070 allows the Florida Veterans' Hall of Fame Council to consider former members of the Florida National Guard for admission into the Florida Veterans' Hall of Fame.

The bill takes effect upon becoming law.

**II. Present Situation:**

**Florida Veterans**

A veteran is defined in Florida Statutes to mean a person who served in the active military, naval, or air service and who was discharged or released under honorable conditions only or who later received an upgraded discharge under honorable conditions, notwithstanding any action by the U.S. Department of Veterans Affairs on individuals discharged or released with other than honorable discharges.<sup>1</sup>

Currently, there are 21.8 million veterans in the United States, of which, over 1.6 million reside in Florida.<sup>2</sup> This makes Florida the state with the third largest veteran population, behind only California and Texas.<sup>3</sup>

**Florida National Guard**

The Florida National Guard (FLNG) is comprised of an Army reserve component (Army National Guard) and an Air Force reserve component (Air Force National Guard). Each component of the FLNG is described in law as essential and is required to be an integral part of

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<sup>1</sup> Section 1.01(14), F.S.

<sup>2</sup> U.S. Census Bureau, *A Snapshot of Our Nation's Veterans*, available at <http://www.census.gov/library/infographics/veterans.html> (last visited Feb. 3, 2016).

<sup>3</sup> Florida Department of Veterans' Affairs, *Fast Facts*, available at [http://floridavets.org/?page\\_id=50](http://floridavets.org/?page_id=50) (last visited Feb. 3, 2016).

the first line defenses of the United States to be maintained and assured at all times.<sup>4</sup> The National Guard is governed under Title 32 of the United States Code whereas active duty members of the United States Armed Forces serve under Title 10.

While serving under Title 32, members of the FLNG are under the command of the Governor. However, as a reserve component of the Army and Air Force members of the FLNG may be ordered to active duty by the President. In this instance members of the FLNG become federalized under Title 10. A former member of the Florida National Guard may not qualify as a veteran, as defined in Florida Statutes, unless he or she is federalized under Title 10.

According to the Florida Department of Military Affairs, there are approximately 60,000 former members of the FLNG currently living in Florida.<sup>5</sup>

### **Florida Veterans' Hall of Fame**

The Florida Veterans' Hall of Fame (Hall of Fame) was created during the 2011 Regular Session to honor veterans who, through their works and lives during or after military service, have made a significant contribution to the State of Florida.<sup>6</sup> The Hall of Fame is overseen by the Florida Veterans' Hall of Fame Council (council), which is comprised of seven honorably discharged veterans, of which four are members of a congressionally chartered veterans service organization.<sup>7</sup> The Governor, the President of the Senate, the Speaker of the House of Representatives, the Attorney General, the Chief Financial Officer, the Commissioner of Agriculture, and the executive director of the Department of Veterans' Affairs each appoint one member to the council.<sup>8</sup> Council members serve 4-year terms.<sup>9</sup>

The council is directed to accept and consider nominations for transmission to the Florida Department of Veterans Affairs (FDVA). The FDVA then presents the list of nominees to the Governor and the Cabinet who will select the nominees to be included in the Hall of Fame. In selecting its nominees, the council shall give preference to veterans who were born in Florida or adopted Florida as their home state or base of operation and who have made a significant contribution to the state in civic, business, public service, or other pursuits.<sup>10</sup> The council is allowed to establish criteria, set the time frame for acceptance of nominations, and the process for selecting nominees.

Since the inaugural Class of 2013 there have been 19 veterans inducted into the Hall of Fame.<sup>11</sup>

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<sup>4</sup> 32 U.S.C. s. 102.

<sup>5</sup> E-mail correspondence with the Florida Department of Military Affairs on Feb. 3, 2016 (on file with the Senate Military and Veterans Affairs, Space, and Domestic Security Committee).

<sup>6</sup> Ch. 2011-168, s. 1, Laws of Fla.

<sup>7</sup> Section 265.003(3)(a), F.S.

<sup>8</sup> Id.

<sup>9</sup> Id.

<sup>10</sup> Section 265.003(4), F.S.

<sup>11</sup> Florida Department of Veterans Affairs, *Florida Veterans' Hall of Fame*, available at <http://floridavets.org/our-veterans/florida-veterans-hall-of-fame/> (last visited Feb. 5, 2016).

**III. Effect of Proposed Changes:**

The bill amends s. 265.003, F.S., to allow the Florida Veterans' Hall of Fame Council to consider former members of the Florida National Guard for admission into the Florida Veterans' Hall of Fame.

The bill takes effect upon becoming law.

**IV. Constitutional Issues:****A. Municipality/County Mandates Restrictions:**

None.

**B. Public Records/Open Meetings Issues:**

None.

**C. Trust Funds Restrictions:**

None.

**V. Fiscal Impact Statement:****A. Tax/Fee Issues:**

None.

**B. Private Sector Impact:**

None.

**C. Government Sector Impact:**

None.

**VI. Technical Deficiencies:**

None.

**VII. Related Issues:**

None.

**VIII. Statutes Affected:**

This bill substantially amends section 265.003 of the Florida Statutes.

**IX. Additional Information:**

- A. **Committee Substitute – Statement of Changes:**  
(Summarizing differences between the Committee Substitute and the prior version of the bill.)

None.

- B. **Amendments:**

None.

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This Senate Bill Analysis does not reflect the intent or official position of the bill's introducer or the Florida Senate.

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FOR CONSIDERATION By the Committee on Military and Veterans Affairs, Space, and Domestic Security

583-03018A-16

20167070pb

A bill to be entitled

An act relating to advisory councils of the Department of Veterans' Affairs; amending s. 265.003, F.S.; defining the term "veteran" and "military veteran" for purposes of determining persons the Florida Veterans' Hall of Fame Council may consider as nominees for the Florida Veterans' Hall of Fame; providing an effective date.

Be It Enacted by the Legislature of the State of Florida:

Section 1. Subsection (4) of section 265.003, Florida Statutes, is amended to read:

265.003 Florida Veterans' Hall of Fame.—

(4) (a) The Florida Veterans' Hall of Fame Council shall annually accept nominations of persons to be considered for induction into the Florida Veterans' Hall of Fame and shall transmit a list of up to 20 nominees to the Department of Veterans' Affairs for submission to the Governor and the Cabinet who will select the nominees to be inducted.

(b) In selecting its nominees for submission to the Governor and the Cabinet, the ~~Florida Veterans' Hall of Fame~~ council shall give preference to veterans who were born in Florida or adopted Florida as their home state or base of operation and who have made a significant contribution to the state in civic, business, public service, or other pursuits.

(c) For purposes of this section, the term "veteran" or "military veteran" means a person who meets the definition of the term in s. 1.01(14) or a former member of the Florida National Guard.

Section 2. This act shall take effect upon becoming a law.

THE FLORIDA SENATE

APPEARANCE RECORD

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

2/9/16

Meeting Date

SB 7070

Bill Number (if applicable)

Topic Dept. of Veterans' Affairs

Amendment Barcode (if applicable)

Name Colonel Mike Prendergast

Job Title Executive Director

Address Suite 2105, the Capitol

Phone (850) 487-1533

Street

Tallahassee

FL

32399

City

State

Zip

Email exdir@fdva.state.fl.us

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing The Florida Dept. of Veterans' Affairs

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.

This form is part of the public record for this meeting.

# Florida's Domestic Security Program

**Donna Uzzell**

Special Agent in Charge

Florida Department of  
Law Enforcement

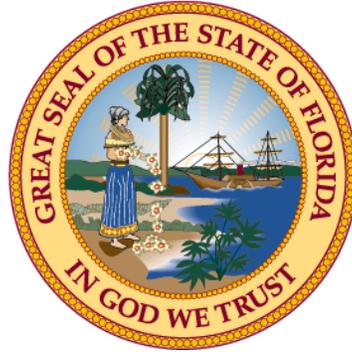
**Bryan W. Koon**

Director

Florida Division of  
Emergency Management



# Florida's Domestic Security Authority



## Florida Statute 943.03 (14)

Mandates responsibility for coordinating responses to acts of terrorism and other matters related to the domestic security of Florida to the Florida Department of Law Enforcement, but recognizes the importance of many public and private multi-disciplinary partners in accomplishing the domestic security mission.



# Regional Domestic Security Task Force



State Working Group



Domestic Security Oversight Council

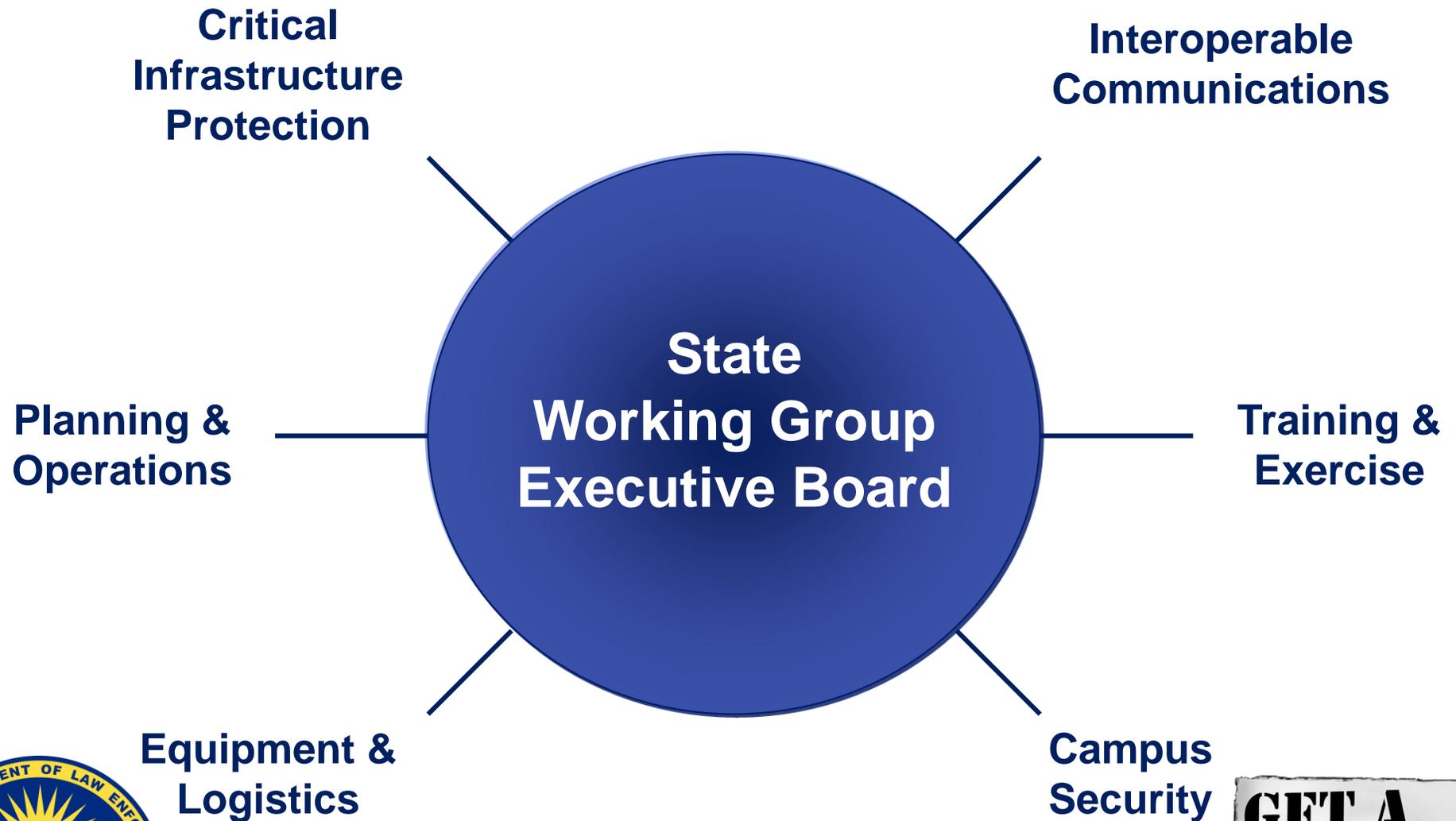


# Typical RDSTF Structure

**REGIONAL DOMESTIC SECURITY TASK FORCE**  
Co-chairs - FDLE Regional SAC & 1 Sheriff/Chief of Police from Region

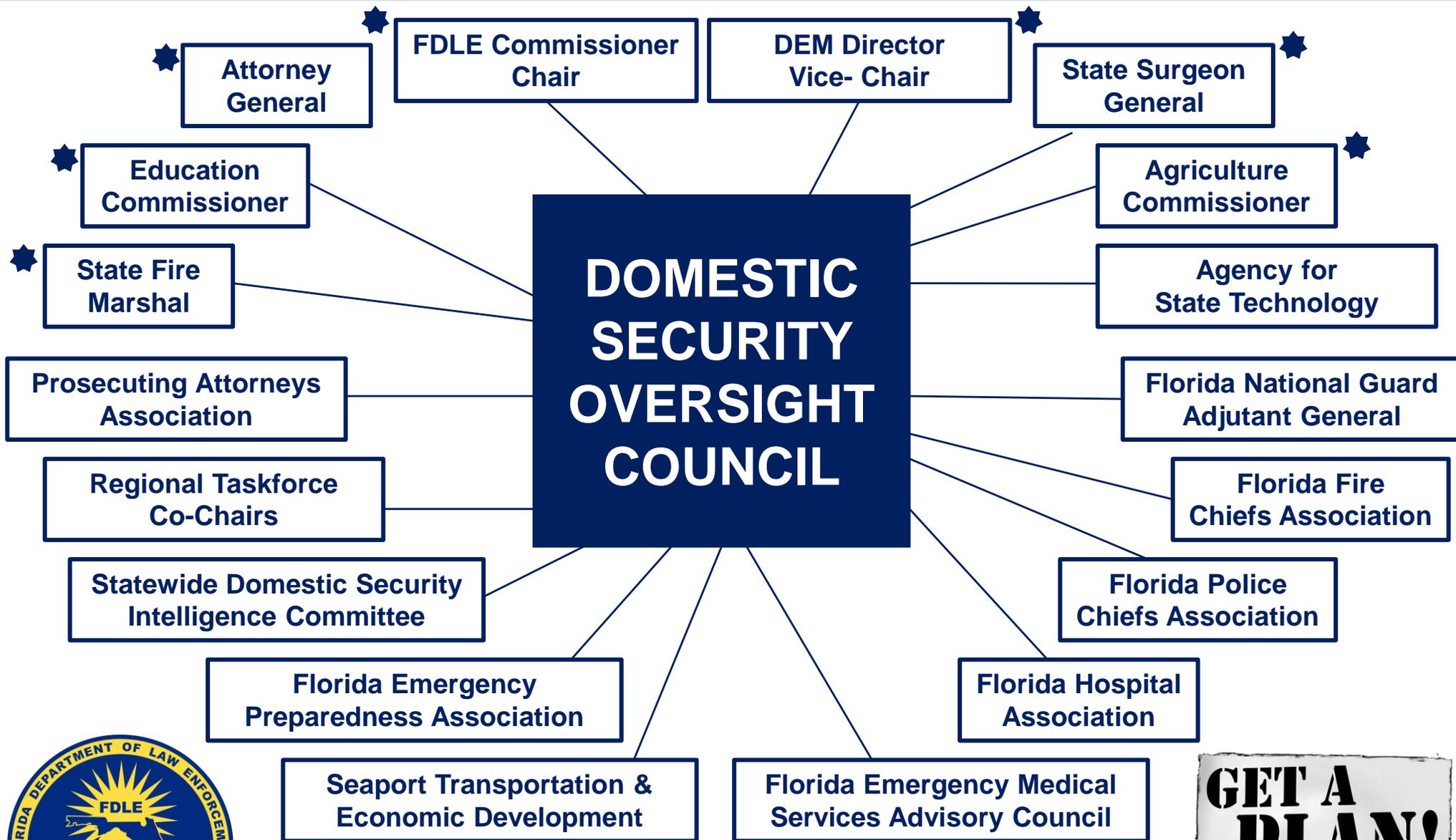


# State Working Group on Domestic Preparedness



**GET A  
PLAN!**  
FLORIDA DIVISION OF  
EMERGENCY MANAGEMENT

# Florida's Domestic Security Governance



★ Executive Committee



# Florida's Funding Process

## Planning

Capability Review

Local Project Development and  
State Working Group Review

Prioritized by Peer Review Panel  
and Regional Voting Delegates

Recommendations presented  
and approved by DSOC

Legislative Budget Authority

## Funding

Federal Funding Source



State Administrative Agency

Local Agencies  
80%

State Agencies  
20%

Discipline and  
Regional Input

State Oversight  
and  
Coordination



**GET A  
PLAN!**  
FLORIDA DIVISION OF  
EMERGENCY MANAGEMENT

# Summary of Department of Homeland Security Funding Requested by Florida

## *Fiscal Year 2016-17*

State Homeland Security Program (SHSP)	\$14,029,124
Urban Areas Security Initiative (UASI)	\$14,460,081
Operation Stonegarden (OPSG)	\$1,150,084
Non-profit Security Grant Program (NSGP)	\$1,124,900
<b>Total Funding Requested by Florida</b>	<b>\$30,764,189</b>



# State Homeland Security Program (SHSP)

Project Title / Description	Requested Amount	Running Total
<b>LE Specialty Team Sustainment &amp; Maintenance:</b> continues to prepare law enforcement response teams to respond in an immediate, effective, and coordinated manner.	\$1,023,438	\$1,023,438
<b>HazMat Sustainment:</b> supports the sustainment of equipment for 18 Type I CBRNE Capable Hazardous Materials Teams.	\$653,448	\$1,676,886
<b>Sustainment of Analysts:</b> support Florida's intelligence and information sharing and collaboration through the sustainment of analytical staff.	\$525,000	\$2,201,886
<b>Sustainment of Fusion Centers:</b> sustains ongoing support of vital intelligence and information systems, and provides for ongoing training of fusion center analysts as well as the ability to plan for future fusion center needs.	\$425,697	\$2,627,583
<b>Law Enforcement Data Sharing:</b> sustainment of each of the law enforcement data sharing systems and capabilities as well as the retention of a statewide data sharing project manager.	\$2,406,704	\$5,034,287
<b>WebEOC Project:</b> provide a consistent platform across multiple jurisdictions, State agencies and private entities, ensuring all information is transferred in a consistent and coordinated effort.	\$684,146	\$5,718,433
<b>Sustainment of Metadata Planners:</b> allows for 1 year of continued sustainment of the Metadata Planners in support of the law enforcement data sharing systems.	\$353,350	\$6,071,783
<b>USAR Sustainment:</b> supports the sustainment of previous DHS grant purchased equipment for Urban Search and Rescue teams.	\$392,036	\$6,463,819
<b>LE Critical Needs:</b> continues to equip law enforcement response teams to respond in an immediate, effective, and coordinated manner.	\$927,310	\$7,391,129
<b>State Agricultural Response Team (SART) Support:</b> to sustain this capability by planning and training for responses to animal disease outbreaks, food safety and defense, and general agricultural threats.	\$263,320	\$7,654,449



# State Homeland Security Program (SHSP)

Project Title / Description	Requested Amount	Running Total
<b>Mutual Aid Radio Cache (MARC) Sustainment:</b> sustainment of the MARC includes annual maintenance of the mobile and handheld radios, trailer a/c and generator.	\$79,416	\$7,733,865
<b>State-MS-ISAC Network Security:</b> supports the continuous data traffic monitoring of networks at the Agency for State Technology, FDLE and the Florida Dept. of Financial Services.	\$72,494	\$7,806,359
<b>HazMat Critical Needs:</b> supports the sustainment of previous DHS grant purchased equipment for Type I Hazardous Materials Response teams.	\$164,750	\$7,971,109
<b>LE Specialty Team Training and Exercise:</b> addresses current training and exercise needs of Florida's regionally recognized specialty teams.	\$306,858	\$8,277,967
<b>USAR Training:</b> supports training for the specialized Urban Search and Rescue teams.	\$492,532	\$8,770,499
<b>IMT All Hazards Training:</b> provide consistent standard and level of Incident Command training to maintain a highly qualified response for all disciplines; position specific training to support the credentialing process.	\$391,378	\$9,161,877
<b>State – Cyber Security Training (Lifeline CI Assets):</b> Phase 2 of a 3 phase training program to work towards an industry standard cyber security certification for process control systems and networks	\$291,490	\$9,453,367
<b>HazMat Training and Exercise:</b> supports the teams by ensuring they have the up-to-date training and techniques required.	\$403,320	\$9,856,687
<b>USAR Critical Needs:</b> provide needed equipment for TF4 that was inadvertently omitted from the original cache.	\$23,000	\$9,879,687
<b>R5 Orange County SO Cyber Security Defensive Initiative:</b> to protect law enforcement information technology systems that will allow connections and provide access through general internet connectivity.	\$182,000	\$10,061,687



# State Homeland Security Program (SHSP)

Project Title / Description	Requested Amount	Running Total
<b>Enhancement of State's Radiological Nuclear Detection Capability:</b> to add additional capability to the State's preventative radiological nuclear detection architecture.	\$134,000	\$10,195,687
<b>R2 EDICS Antenna Tower:</b> to enhance the operational communications capability of the Region 2 EDICS radio by providing a larger footprint to the system.	\$80,000	\$10,275,687
<b>FRT Sustainment and Maintenance:</b> provide protective equipment for personnel deployed to mass disasters and CBRNE events.	\$9,678	\$10,285,365
<b>Mass Emergency Notification:</b> to enhance the Univ. of West FL's ability to provide public information and warning, and also operational communications; will enhance St. Pete College's ability to send public notification and warnings and serve as activation points; create a platform for mass emergency communications for St. Thomas Univ.	\$214,285	\$10,499,650
<b>R3 EDICS Sustainment – Portable Flash Radio Upgrade:</b> to upgrade portable radios for use with the EDICs unit.	\$34,000	\$10,533,650
<b>R7 700 MHz Overlay Project:</b> to install radio infrastructure equipment at geographically specific locations to allow for communications to be available as officers require when crossing regions or counties.	\$560,000	\$11,093,650
<b>R4 ISSI Project:</b> to improve regional radio communications between Pinellas, Hillsborough, Polk, Hardee and Highlands Counties; an Inter Sub-System Interface using P25 standard protocols and microwave equipment for system connectivity.	\$598,000	\$11,691,650
<b>R4 Lakeland Electric Pilot Project:</b> to enhance, evaluate and vet evolving technologies as best practices for detection, interdiction and access control.	\$125,000	\$11,816,650
<b>MARC Training and Exercise:</b> supports training and exercises for 2 of the 8 MARC units and teams (Winter Park and Plantation).	\$9,500	\$11,826,150



# State Homeland Security Program (SHSP)

Project Title / Description	Requested Amount	Running Total
<b>Emergency Operational Communications (k-20):</b> FL South Western State College-retrofit 2 buildings with repeaters; New College-purchase 3 transportable repeater systems to cover vulnerable areas; Desoto Co Schools- radio repeaters purchased for 3 elementary schools, 1 middle school and 1 high school; Charlotte school district- a repeater and 2-way dipole antenna installed in every school; Palm Beach County satellite system to provide capabilities in the form of Wi-Fi.	\$408,720	\$12,234,870
<b>Active Shooter in a Healthcare Setting Training/Drill:</b> develop and provide 2 trainings/drills per region to build the ability of healthcare systems to respond to an active shooter incident.	\$59,250	\$12,294,120
<b>R6 Skywatch Mobile Surveillance Tower:</b> will afford law enforcement with the capabilities to observe large areas at mass gatherings.	\$143,534	\$12,437,654
<b>R1 Bay District School Target Hardening:</b> add 2 elementary schools to the video monitoring network at the Bay District school's Emergency Operations Center.	\$100,000	\$12,537,654
<b>R2 Capitol Police:</b> purchase radiation portal monitors and RAD pagers for screening.	\$57,000	\$12,594,654
<b>R1 700 MHz Mutual Aid Overlay (phase 2):</b> acquire radio equipment to be utilized to deploy a mobile coverage P25 radio site; to be connected to other existing 700 MHz Interoperable systems.	\$310,010	\$12,904,664
<b>R3 Skywatch Mobile Surveillance Tower:</b> afford law enforcement the capability to observe large areas at mass gatherings.	\$148,050	\$13,052,714
<b>R2 Wakulla County Schools Target Hardening:</b> purchase proximity readers/remote access for 3 elementary schools.	\$29,976	\$13,082,690
<b>R2 Jefferson County Schools Target Hardening:</b> add a layer of protection to the entrance of the school, allowing the SRO to vet visitors before entering school.	\$50,000	\$13,132,690
<b>R6 Desoto County School District:</b> purchase access control systems for key sensitive areas.	\$26,670	\$13,159,360
<b>R7 K-12 Security Visitor Identification System:</b> install and manage a single platform visitor access system for all Miami-Dade public schools (phasing in a few schools at a time). System would cross check criminal data bases.	\$168,302	\$13,327,662



THE FLORIDA SENATE  
**APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

2.9.14

Meeting Date

\_\_\_\_\_  
Bill Number (if applicable)

Topic Domestic Security Presentation

\_\_\_\_\_  
Amendment Barcode (if applicable)

Name Donna Uzzello

Job Title Special Agent in Charge

Address 2331 Phillips Rd

Phone 410.7123

Street

Tallahassee, FL 32308

Email DONNAUZZELLO@FDLG.STATE.FL.US

City

State

Zip

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing \_\_\_\_\_

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

*While it is a Senate tradition to encourage public testimony, time may not permit all persons wishing to speak to be heard at this meeting. Those who do speak may be asked to limit their remarks so that as many persons as possible can be heard.*

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S-001 (10/14/14)

THE FLORIDA SENATE  
**APPEARANCE RECORD**

(Deliver BOTH copies of this form to the Senator or Senate Professional Staff conducting the meeting)

2/9/16

Meeting Date

Bill Number (if applicable)

Topic DSOC Budget Request

Amendment Barcode (if applicable)

Name Bryan Koon

Job Title Director FL Division of Emergency Mgmt

Address 2555 Shumard Oak Blvd  
Street

Phone 850 519 7966

City

State

Zip

Email bryan.koon@em.myflorida.com

Speaking:  For  Against  Information

Waive Speaking:  In Support  Against  
(The Chair will read this information into the record.)

Representing \_\_\_\_\_

Appearing at request of Chair:  Yes  No

Lobbyist registered with Legislature:  Yes  No

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S-001 (10/14/14)

# CourtSmart Tag Report

Room: LL 37

Case No.:

Type:

Caption: Senate Military & Veterans Affairs, Space & Domestic Security Committee

Judge:

Started: 2/9/2016 10:02:11 AM

Ends: 2/9/2016 10:18:18 AM

Length: 00:16:08

10:02:10 AM Chairman Gibson calls the meeting to order  
10:02:20 AM CAA Lois Graham calls the roll  
10:02:29 AM CAA announces quorum is present  
10:02:35 AM Chairman Gibson with opening comments - Senator Altman is excused  
10:03:02 AM Tab 1 - SPB 7070 Advisory Councils of the Department of Veterans' Affairs  
10:03:18 AM Staff Analyst Margaret Sanders explains the committee bill  
10:04:10 AM Chairman Gibson calls for questions  
10:04:39 AM Appearance Card Colonel Mike Prendergast, Executive Director, Florida Department of Veterans' Affairs  
10:04:48 AM Colonel Prendergast waives in support  
10:04:52 AM Chairman Gibson calls for debate  
10:05:05 AM Senator Stargel moves for SPB 7070 as a committee bill  
10:05:14 AM CAA Lois Graham calls the roll  
10:05:20 AM SPB 7070 is reported favorably as a committee bill  
10:05:35 AM Tab 2-Joint Presentation by Florida Department of Law Enforcement and Florida Division of Emergency Management  
10:05:53 AM Ms. Donna Uzzell, FDLE Special Agent in Charge presents  
10:10:44 AM Director Bryan Koon, Division of Emergency Management presents  
10:13:42 AM Chairman Gibson calls for questions  
10:13:47 AM Chairman Gibson with question  
10:13:55 AM Director Koon responds  
10:14:12 AM Chairman Gibson with follow-up  
10:14:37 AM Director Koon responds  
10:14:39 AM Chairman Gibson with question  
10:14:47 AM Director Koon responds  
10:14:58 AM Special Agent Uzzell with response  
10:15:13 AM Chairman Gibson with question  
10:15:45 AM Special Agent Uzzell responds  
10:15:53 AM Chairman Gibson with question  
10:16:03 AM Response by Director Koon  
10:16:26 AM Chairman Gibson with follow-up  
10:17:03 AM Special Agent Uzzell responds  
10:17:09 AM Chairman Gibson calls for questions  
10:17:25 AM Chairman Gibson recognizes Senator Evers for a motion  
10:17:30 AM Senator Evers with request to be shown as a favorable vote for SPB 7070  
10:17:40 AM Chairman Gibson and Senator Evers with comments  
10:17:59 AM Senator Evers moves to adjourn without objection  
10:18:00 AM Meeting adjourned