Florida Senate - 1998

By Senator Ostalkiewicz

12-138-98 A bill to be entitled 1 2 An act relating to proceedings that involve juveniles; creating the "Family Bill of Rights 3 4 Act"; amending s. 39.401, F.S.; specifying 5 circumstances under which an agent of the 6 Department of Children and Family Services or a 7 law enforcement officer may take a child into protective custody without a court order; 8 9 requiring that the court conduct an emergency 10 hearing within a specified period after a child is taken into custody; providing notice 11 12 requirements; providing that it is a first-degree misdemeanor for an agent of the 13 department to take a child into custody without 14 a court order except under specified 15 circumstances; providing for the department to 16 17 petition the court by sworn affidavit for an emergency order for protective custody; 18 19 providing that it is a third-degree felony for 20 an agent of the department to make a false 21 statement in the affidavit; amending s. 39.402, 22 F.S.; limiting the period during which a child may be held in a shelter without a court order; 23 providing requirements for the emergency 24 25 shelter hearing; requiring the appointment of an attorney to represent the child's parent or 26 27 guardian at the emergency shelter hearing; 28 revising the period during which a child may be 29 held in a shelter following an emergency 30 shelter hearing; amending s. 39.404, F.S.; 31 revising the time within which a petition for

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1	dependency must be filed after a child is taken
2	into custody; requiring that the child's parent
3	or guardian receive a copy of the petition
4	before the hearing; amending s. 39.408, F.S.;
5	revising the time within which an arraignment
6	hearing must be held; providing that clear and
7	convincing evidence is required to establish a
8	child's dependency; amending s. 39.409, F.S.;
9	providing for the child's parent or guardian or
10	the county to be awarded attorney's fees and
11	costs upon dismissal of a case alleging
12	dependency; amending s. 415.5017, F.S.;
13	requiring that all interviews with a child who
14	is the subject of a report alleging abuse be
15	audio-recorded or videotaped; amending s.
16	415.504, F.S.; providing additional
17	requirements for an anonymous report of child
18	abuse or neglect; amending s. 415.505, F.S.;
19	requiring that the department show cause prior
20	to a court order authorizing the department to
21	examine and interview a child; amending s.
22	415.51, F.S.; providing for the name of a
23	person who reports child abuse or neglect and a
24	copy of the department's file on the case to be
25	released to certain alleged perpetrators upon
26	order of the court; amending s. 415.513, F.S.;
27	providing a civil cause of action for a person
28	falsely named as a perpetrator against the
29	person who made the false report; amending s.
30	933.18, F.S.; deleting a provision authorizing
31	a law enforcement officer to remove a child
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1	from a private dwelling; amending s. 985.211,
2	F.S., relating to the release of a child from
3	custody; conforming cross-references to changes
4	made by the act; amending s. 985.215, F.S.;
5	providing for the detention hearing for a child
6	to be held by means of closed-circuit
7	television; amending s. 39.415, F.S.; limiting
8	the compensation awarded to an attorney
9	appointed to represent a child's parent or
10	guardian at an emergency shelter hearing;
11	amending s. 57.111, F.S.; providing an award of
12	attorney's fees to a prevailing parent;
13	amending s. 61.16, F.S.; allowing an award of
14	attorney's fees for a successful motion to gain
15	access to the department's file; providing an
16	effective date.
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18	Be It Enacted by the Legislature of the State of Florida:
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20	Section 1. This act may be cited as the "Family Bill
21	of Rights."
22	Section 2. Section 39.401, Florida Statutes, as
23	amended by section 2 of chapter 97-276, Laws of Florida, is
24	amended to read:
25	39.401 Taking a child alleged to be dependent into
26	custody
27	(1)(a) An agent of the department or law enforcement
28	officer may take a child into protective custody without a
29	court order if it is necessary for the protection of the
30	<u>child:</u>
31	1. Due to a medical emergency;
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1	2. If, in the judgment of the department's agent or
2	law enforcement officer, the child is in imminent danger of
3	illness or injury as a result of abuse, neglect, or
4	abandonment; or
5	3. If, in the judgment of the department's agent or
6	law enforcement officer, the child has no parent, legal
7	guardian, or responsible adult relative immediately known and
8	available to provide supervision and care.
9	(b) In addition, a law enforcement officer may take a
10	child into custody without a court order if the officer
11	believes that the child is a runaway or is truant from school.
12	(c) The court shall hold an emergency hearing within
13	24 hours after the child is taken into custody to determine
14	whether protective custody should continue.
15	(d) When the child is taken into protective custody,
16	an agent of the department must give the child's parent or
17	guardian actual notice of the date, time, and place of the
18	emergency shelter hearing; a statement setting forth a summary
19	of procedures involved in dependency cases; and notification
20	of the right to obtain an attorney or have one appointed under
21	this chapter. If the department's agent cannot give actual
22	notice to the child's parent or guardian at the time the child
23	is taken into protective custody, the agent of the department
24	shall file an affidavit with the court stating what reasonable
25	efforts were made to give actual notice to the child's parent
26	or guardian of the emergency shelter hearing.
27	(e) Except as provided in this subsection, an agent of
28	the department who knowingly and willfully takes a child into
29	custody without a valid court order is guilty of a misdemeanor
30	of the first degree, punishable as provided in s. 775.082 or
31	<u>s. 775.083.</u>

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1 (2)(a) In the case of an emergency that does not meet a criterion set out in subsection (1), the department may 2 3 petition the court for an emergency order to take the child 4 into protective custody. 5 The petition must be accompanied by a sworn (b) affidavit by the department agent having personal knowledge of б 7 the case which includes both an allegation that the child 8 appears to have been abused, neglected, or abandoned and the basis for that allegation. 9 10 (c) An agent of the department who knowingly makes a 11 false statement in the sworn affidavit, or a person who knowingly provides false information that is used in making a 12 false statement in the sworn affidavit, is guilty of a felony 13 of the third degree, punishable as provided in s. 775.082, s. 14 775.083, or s. 775.084. Anyone who makes a false statement in 15 an affidavit or provides false information that is used in 16 17 making a false statement in the sworn affidavit and who is acting in good faith is immune from criminal liability under 18 19 this subsection. (d) An order of the court under this subsection is 20 21 effective immediately, but the court must hold an emergency shelter hearing within 24 hours after taking the child into 22 protective custody to determine whether the protective custody 23 24 should continue. 25 (e) When the child is taken into protective custody, 26 an agent of the department must give the child's parent or 27 guardian actual notice of the date, time, and place of the emergency shelter hearing; a statement setting forth a summary 28 29 of procedures involved in dependency cases; and notification 30 of the right to obtain an attorney or have one appointed under 31 this chapter. If the department's agent cannot give actual

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1 notice to the child's parent or guardian at the time the child is taken into protective custody, the agent of the department 2 3 shall file an affidavit with the court stating what reasonable efforts were made to give actual notice to the child's parent 4 5 or guardian of the emergency shelter hearing. 6 (f) If the court under this subsection determines that emergency shelter placement is necessary until the emergency 7 8 shelter hearing, the court shall order the authorized agent of the department to authorize placement of the child in a 9 10 shelter. 11 (1) A child may only be taken into custody: 12 (a) Pursuant to an order of the circuit court issued pursuant to the provisions of this part, based upon sworn 13 testimony, either before or after a petition is filed. 14 (b) By a law enforcement officer, or an authorized 15 agent of the department, if the officer or agent has probable 16 17 cause to support a finding of reasonable grounds for removal 18 and that removal is necessary to protect the child. Reasonable 19 grounds for removal are as follows: 20 1. That the child has been abused, neglected, or 21 abandoned, or is suffering from or is in imminent danger of 22 illness or injury as a result of abuse, neglect, or 23 abandonment; 24 2. That the custodian of the child has materially violated a condition of placement imposed by the court; or 25 26 3. That the child has no parent, legal custodian, or 27 responsible adult relative immediately known and available to 28 provide supervision and care. 29 (3) (2) If the person taking the child into custody is 30 not an authorized agent of the department, that person shall: 31

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1	(a) Release the child to a parent, guardian, legal
2	custodian, responsible adult approved by the court when
3	limited to temporary emergency situations, responsible adult
4	relative who shall be given priority consideration over a
5	nonrelative placement, or responsible adult approved by the
6	department; within 3 days following such release, the person
7	taking the child into custody shall make a full written report
8	to the department for cases involving allegations of
9	abandonment, abuse, or neglect or other dependency cases; or
10	(b) Deliver the child to an authorized agent of the
11	department, stating the facts by reason of which the child was
12	taken into custody and sufficient information to establish
13	probable cause that the child is abandoned, abused, or
14	neglected, or otherwise dependent and make a full written
15	report to the department within 24 hours 3 days.
16	(4) (3) Once If the child is taken into custody by, or
17	is delivered to, an authorized agent of the department, the
18	authorized agent shall review the facts supporting the removal
19	with department legal staff prior to the emergency shelter
20	hearing. The purpose of this review shall be to determine
21	whether probable cause exists for the filing of an emergency
22	shelter petition pursuant to <u>s. $39.402(2)$</u> s. $39.402(1)$. If the
23	facts are not sufficient to support the filing of a petition,
24	the child shall immediately be returned to the custody of the
25	parent or legal custodian. If the facts are sufficient to
26	support the filing of the petition, and the child has not been
27	returned to the custody of the parent or legal custodian, the
28	department shall file the petition and schedule a hearing
29	pursuant to s. $39.402(2)$ s. $39.402(1)$, such hearing to be held
30	within 24 hours after the removal of the child. While awaiting
31	the emergency shelter hearing, the authorized agent of the
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1 department may place the child in licensed shelter care or may 2 release the child to a parent, guardian, legal custodian, 3 responsible adult relative who shall be given priority 4 consideration over a nonrelative placement, or responsible 5 adult approved by the department. In addition, the department б may authorize placement of a housekeeper/homemaker in the home 7 of a child alleged to be dependent until the parent or legal 8 custodian assumes care of the child.

9 <u>(5)(4)</u> When a child is taken into custody pursuant to 10 this section, the Department of Children and Family Services 11 shall request that the child's parent or custodian disclose 12 the names, relationships, and addresses of all parents and 13 prospective parents and all next of kin of the child, so far 14 as are known.

Section 3. Section 39.402, Florida Statutes, as amended by section 3 of chapter 97-276, Laws of Florida, is amended to read:

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39.402 Placement in a shelter.--

19 (1) <u>Except as provided</u> Unless ordered by the court 20 under this chapter, a child taken into custody shall not be 21 placed in a shelter prior to a court hearing.

22 (2)(a) A child may not be held in a shelter longer 23 than 24 hours unless an order so directing is entered by the 24 court after an emergency shelter hearing.unless there are 25 reasonable grounds for removal and removal is necessary to 26 protect the child. Reasonable grounds for removal are as 27 follows:

(a) The child has been abused, neglected, or

29 abandoned, or is suffering from or is in imminent danger of

30 illness or injury as a result of abuse, neglect, or

31 abandonment;

1 (b) The custodian of the child has materially violated 2 a condition of placement imposed by the court; or 3 (c) The child has no parent, legal custodian, or responsible adult relative immediately known and available to 4 5 provide supervision and care. 6 (2) A child taken into custody may be placed or 7 continued in a shelter only if one or more of the criteria in 8 subsection (1) applies and the court has made a specific finding of fact regarding the necessity for removal of the 9 child from the home and has made a determination that the 10 11 provision of appropriate and available services will not eliminate the need for placement. 12 13 (3) Whenever a child is taken into custody, the department shall immediately notify the parents or legal 14 custodians, shall provide the parents or legal custodians with 15 a statement setting forth a summary of procedures involved in 16 17 dependency cases, and shall notify them of their right to 18 obtain their own attorney. 19 (4) If the department determines that placement in a 20 shelter is necessary under subsections (1) and (2), the 21 authorized agent of the department shall authorize placement of the child in a shelter. 22 23 (a) The parents or legal custodians of the child shall 24 be given actual notice of the date, time, and location of the 25 emergency shelter hearing. If the parents are outside the jurisdiction of the court, are not known, or cannot be located 26 27 or refuse or evade service, they shall be given such notice as best ensures their actual knowledge of the date, time, and 28 29 location of the emergency shelter hearing. The person 30 providing or attempting to provide notice to the parents or 31 legal custodians shall, if the parents or legal custodians are 9

1	not present at the hearing, advise the court either in person
2	or by sworn affidavit, of the attempts made to provide notice
3	and the results of those attempts.
4	(b) At the emergency shelter hearing, the department
5	must establish probable cause that reasonable grounds for
6	removal exist and that the provision of appropriate and
7	available services will not eliminate the need for placement.
8	(c) The parents or legal custodians shall be given an
9	opportunity to be heard and to present evidence at the
10	emergency shelter hearing.
11	<u>(b)</u> (5)(a) The circuit court, or the county court, if
12	previously designated by the chief judge of the circuit court
13	for such purpose, shall hold the <u>emergency</u> shelter hearing.
14	(c) (b) The shelter petition filed with the court must
15	address each condition required to be determined by the court
16	in subsection $(4)(7)$.
17	(d) At the emergency shelter hearing, the department
18	must establish probable cause that reasonable grounds for
19	protective custody exist and that the provision of appropriate
20	and available services will not eliminate the need for
21	placement.
22	(e) The parents or legal guardians must be given an
23	opportunity to be heard and to present evidence at the
24	emergency shelter hearing. The court shall appoint an attorney
25	to represent the child's parent or guardian at the emergency
26	shelter hearing.
27	(f) At the emergency shelter hearing, the court shall
28	appoint a guardian ad litem to represent the child unless the
29	court finds that such representation is unnecessary.
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1	(g) If it is necessary for the protection of the child
2	to avoid delay, the petition and order under this subsection
3	may be oral, provided that:
4	1. The department subsequently files, prior to the
5	emergency shelter hearing, the written petition and supporting
6	affidavit required by this subsection, including a statement
7	explaining the reason why the original request to the court
8	could not be written;
9	2. The court subsequently reduces its order to writing
10	prior to the emergency shelter hearing, including the
11	information from the department upon which the issuance of an
12	emergency order was based; and
13	3. Copies of any petition, affidavit, and order
14	subsequently reduced to writing under this subsection are made
15	available to the child's parent or guardian prior to the
16	emergency shelter hearing.
17	(3) (6) A child may not be removed from the home or
18	continued out of the home pending disposition if, with the
19	provision of appropriate and available services, including
20	services provided in the home, the child could safely remain
21	at home. If the child's safety and well-being are in danger,
22	the child shall be removed from danger and continue to be
23	removed until the danger has passed. If the child has been
24	removed from the home and the reasons for his removal have
25	been remedied, the child may be returned to the home. If the
26	court finds that the prevention or reunification efforts of
27	the department will allow the child to remain safely at home,
28	the court shall allow the child to remain in the home.
29	(7)(a) A child may not be held in a shelter longer
30	than 24 hours unless an order so directing is entered by the
31	court after an emergency shelter hearing. At the emergency
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1 shelter hearing, the court shall appoint a guardian ad litem 2 to represent the child unless the court finds that such 3 representation is unnecessary. The parents or legal custodians of the child shall be given such notice as best ensures their 4 5 actual knowledge of the time and place of the hearing and 6 shall be given an opportunity to be heard and to present 7 evidence at the emergency shelter hearing. The court shall 8 require the parents or custodians present at the hearing to 9 provide to the court on the record the names, addresses, and 10 relationships of all parents, prospective parents, and next of 11 kin of the child, so far as are known. (4)(b) The order for placement of a child in shelter 12 13 care must identify the parties present at the hearing and must contain written findings: 14 15 (a) That placement in shelter care is necessary 16 based on evidence that: 17 1. The child has been abused, neglected, or abandoned 18 or is suffering from or is in imminent danger of illness or 19 injury as a result of abuse, neglect, or abandonment; 20 2. The custodian of the child has materially violated a condition of placement imposed by the court; or 21 22 3. The child has no parent, legal custodian, or responsible adult relative immediately known and available to 23 24 provide supervision and care. the criteria in subsections (1) 25 and (2). (b) 2. That placement in shelter care is in the best 26 interest of the child. 27 28 (c)3. That continuation of the child in the home is 29 contrary to the welfare of the child because the home 30 situation presents a substantial and immediate danger to the 31

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1 child which cannot be mitigated by the provision of preventive 2 services. 3 (d) 4. That based upon the allegations of the petition 4 for placement in shelter care, there is probable cause to 5 believe that the child is dependent. б (e) That the department has made reasonable efforts 7 to prevent or eliminate the need for removal of the child from the home. A finding of reasonable effort by the department to 8 9 prevent or eliminate the need for removal may be made and the 10 department is deemed to have made reasonable efforts to 11 prevent or eliminate the need for removal if: 1.a. The first contact of the department with the 12 13 family occurs during an emergency. 14 2.b. The appraisal of the home situation by the 15 department indicates that the home situation presents a substantial and immediate danger to the child which cannot be 16 17 mitigated by the provision of preventive services. 3.c. The child cannot safely remain at home, either 18 19 because there are no preventive services that can ensure the 20 safety of the child or because, even with appropriate and 21 available services being provided, the safety of the child 22 cannot be ensured. (5) (c) The failure to provide notice to a party or 23 24 participant does not invalidate an order placing a child in a 25 shelter if the court finds that the petitioner has made a good faith effort to provide such notice. 26 27 (6)(a) If the court at the emergency shelter hearing 28 determines that placement in a shelter is necessary under this 29 chapter, the court shall order the authorized agent of the 30 department to authorize placement of the child in a shelter. 31

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1 (b) The court shall require the parent or custodian 2 present at the hearing to provide to the court on the record 3 the names, addresses, and relationships of all parents, prospective parents, and next of kin of the child, so far as 4 5 are known. б (d) In the interval until the shelter hearing is held 7 under paragraph (a), the decision to place the child in a 8 shelter or release the child from a shelter lies with the protective investigator in accordance with subsection (3). 9 10 (7) (8) A child may not be held in a shelter under an 11 order so directing for more than 14 21 days after the emergency shelter hearing unless an order of adjudication for 12 the case has been entered by the court. The parent, quardian, 13 or custodian of the child must be notified of any order 14 directing placement of the child in an emergency shelter and, 15 upon request, must be afforded a hearing within 48 hours, 16 17 excluding Sundays and legal holidays, to review the necessity for continued placement in the shelter for any time periods as 18 19 provided in this section. At any arraignment hearing or 20 determination of emergency shelter care, the court shall 21 determine visitation rights absent a clear and convincing showing that visitation is not in the best interest of the 22 child, and the court shall make a written determination as to 23 24 whether the department has made a reasonable effort to prevent or eliminate the need for removal or continued removal of the 25 child from the home. If the department has not made such an 26 27 effort, the court shall order the department to provide 28 appropriate and available services to assure the protection of 29 the child in the home when such services are necessary for the 30 child's safety. Within 5 7 days after the child is taken into 31 custody, a petition alleging dependency must be filed and,

within 7 $\frac{14}{14}$ days after the child is taken into custody, an 1 2 arraignment hearing must be held for the child's parent, 3 guardian, or custodian to admit, deny, or consent to the 4 findings of dependency alleged in the petition. 5 (8) (9) A child may not be held in a shelter for more б than 30 days after the entry of an order of adjudication 7 unless an order of disposition under s. 39.41 has been entered 8 by the court. 9 (9)(10) The time limitations in subsection(7)(8)do 10 not include: 11 (a) Periods of delay resulting from a continuance granted at the request or with the consent of the child's 12

13 counsel or the child's guardian ad litem, if one has been 14 appointed by the court, or, if the child is of sufficient 15 capacity to express reasonable consent, at the request or with 16 the consent of the child's attorney or the child's guardian ad 17 litem, if one has been appointed by the court, and the child.

18 (b) Periods of delay resulting from a continuance 19 granted at the request of the attorney for the department, if 20 the continuance is granted:

1. because of an unavailability of evidence material 21 to the case when the attorney for the department has exercised 22 due diligence to obtain such evidence and there are 23 24 substantial grounds to believe that such evidence will be 25 available within 30 days. However, if the department is not prepared to present its case within 30 days, the parent or 26 quardian may move for issuance of an order to show cause or 27 28 the court on its own motion may impose appropriate sanctions, 29 which may include dismissal of the petition. 30

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1	2. To allow the attorney for the department additional
2	time to prepare the case and additional time is justified
3	because of an exceptional circumstance.
4	(c) Reasonable periods of delay necessary to
5	accomplish notice of the hearing to the child's parents;
6	however, the petitioner shall continue regular efforts to
7	provide notice to the parents during such periods of delay.
8	(d) Reasonable periods of delay resulting from a
9	continuance granted at the request of the parent or legal
10	custodian of a subject child.
11	(10) (11) The court shall review the necessity for a
12	child's continued placement in a shelter in the same manner as
13	the initial placement decision was made and shall make a
14	determination regarding the continued placement:
15	(a) Within 24 hours after any violation of the time
16	requirements for the filing of a petition or the holding of an
17	arraignment hearing as prescribed in subsection $(7)(8)$; or
18	(b) Prior to the court's granting any delay as
19	specified in subsection (9) (10).
20	(11) (12) When any child is placed in a shelter under a
21	court order following a shelter hearing, the court shall order
22	the parents of the child, or the guardian of the child's
23	estate, if possessed of assets which under law may be
24	disbursed for the care, support, and maintenance of the child,
25	to pay, to the department or institution having custody of the
26	child, fees as established by the department. When the order
27	affects the guardianship estate, a certified copy of the order
28	shall be delivered to the judge having jurisdiction of the
29	guardianship estate.
30	Section 4. Subsection (4) of section 39.404, Florida
31	Statutes, is amended to read:
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1 39.404 Petition for dependency .--2 (4) When the child has been taken into custody, a 3 petition alleging dependency must be filed within 5 7 days 4 after the date the child is taken into custody. In all other 5 cases, the petition must be filed within a reasonable time б after the date the child was referred to protective 7 investigation under s. 39.403. The child's parent, guardian, 8 or custodian must be served with a copy of the petition at 9 least 48 hours before the arraignment hearing. 10 Section 5. Paragraph (a) of subsection (1) and 11 paragraph (b) of subsection (2) of section 39.408, Florida Statutes, are amended to read: 12 13 39.408 Hearings for dependency cases.--(1) ARRAIGNMENT HEARING.--14 When a child has been detained by order of the 15 (a) court, an arraignment hearing must be held, within 7 14 days 16 17 after from the date the child is taken into custody, for the 18 parent, guardian, or custodian to admit, deny, or consent to 19 findings of dependency alleged in the petition. If the parent, 20 guardian, or custodian admits or consents to the findings in 21 the petition, the court shall proceed as set forth in the Florida Rules of Juvenile Procedure. However, if the parent, 22 guardian, or custodian denies any of the allegations of the 23 24 petition, the court shall hold an adjudicatory hearing within 25 7 days after from the date of the arraignment hearing unless a continuance is granted under s. 39.402(9)pursuant to s. 26 27 39.402(11). 28 (2) ADJUDICATORY HEARING. --29 (b) Adjudicatory hearings shall be conducted by the 30 judge without a jury, applying the rules of evidence in use in 31 civil cases and adjourning the hearings from time to time as 17

CODING: Words stricken are deletions; words underlined are additions.

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1 necessary. In a hearing on a petition in which it is alleged that the child is dependent, clear and convincing $\frac{1}{4}$ 2 3 preponderance of evidence will be required to establish the state of dependency. Any evidence presented in the dependency 4 5 hearing which was obtained as the result of an anonymous call б must be independently corroborated. In no instance shall 7 allegations made in an anonymous report of abuse be sufficient 8 to support an adjudication of dependency in the absence of 9 corroborating evidence. 10 Section 6. Subsection (1) of section 39.409, Florida 11 Statutes, is amended to read: 39.409 Orders of adjudication.--12 (1) If the court finds that the child named in a 13 petition is not dependent, it shall enter an order so finding 14 and dismissing the case and awarding reasonable attorney's 15 fees and costs to the parent or guardian of the child under s. 16 17 57.111 or to the county if the parent or guardian was 18 represented by court-appointed counsel. Attorney's fees and 19 costs shall be paid from the department's budget. Section 7. Subsection (2) of section 415.5017, Florida 20 21 Statutes, is amended to read: 22 415.5017 Family services response system; 23 procedures.--24 (2) District staff, at a minimum, shall adhere to the 25 following procedures when requesting family assistance: The purpose of the response shall be explained. 26 (a) 27 The name of the person responding and their office (b) 28 telephone number shall be provided to the caregiver. 29 (c) The possible outcomes and services of the 30 department's response shall be explained to the caregiver. 31

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1 (d) The caregiver shall be involved to the fullest 2 extent possible in determining the nature of the allegation 3 and the nature of any identified problem. 4 (e) An assessment of risk and the perceived needs of 5 for the child and family shall be conducted in a manner that б is sensitive to the social, economic, and cultural environment 7 of the family. (f) Based on the information obtained from the 8 9 caregiver, the risk assessment instrument must be completed 10 within 48 hours and, if needed, a case plan developed within a 11 maximum of 30 days. (g) The department shall document the outcome of its 12 13 initial assessment of risk as follows: Report closed. Services were not offered to the 14 1. 15 family. 16 2. Services were offered to and accepted by the 17 family. 3. Services were offered to, but were rejected by, the 18 19 family. Either the risk to the child's safety and 20 4. well-being cannot be reduced by the provision of services or 21 the family rejected services, and a protective investigation 22 23 under part IV is needed. 24 (h) The district staff shall audio-record or videotape 25 all interviews with the child. 26 (i) Any agency that interviews a child shall 27 audio-record or videotape the interview. 28 Section 8. Paragraph (b) of subsection (4) of section 29 415.504, Florida Statutes, is amended to read: 415.504 Mandatory reports of child abuse or neglect; 30 31 mandatory reports of death; central abuse hotline .--19

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2 (b) Upon receiving an oral or written report of known 3 or suspected child abuse or neglect, the central abuse hotline shall determine if the report requires an immediate onsite 4 5 protective investigation. For reports requiring an immediate б onsite protective investigation, the central abuse hotline 7 shall immediately notify the department's designated children 8 and families district staff responsible for protective investigations to ensure that an onsite investigation is 9 10 promptly initiated. If an anonymous report requires an 11 immediate protective investigation, the report shall be referred to the district for investigation within 24 hours. 12 The investigation must be limited in scope to the original 13 allegations reported. However, this section does not preclude 14 the investigator from reporting additional evidence of other 15 abuse observed while conducting the investigation. For reports 16 17 not requiring an immediate onsite protective investigation, the central abuse hotline shall notify the department's 18 19 designated children and families district staff responsible 20 for protective investigations in sufficient time to allow for 21 an investigation, or if the district determines appropriate, a family services response system approach to be commenced 22 within 24 hours. When a district decides to respond to a 23 24 report of child abuse or neglect with a family services 25 response system approach, the provisions of part III apply. If, in the course of assessing risk and services or at any 26 other appropriate time, responsible district staff determines 27 28 that the risk to the child requires a child protective 29 investigation, then the department shall suspend its family services response system activities and shall proceed with an 30 31 investigation as delineated in this part. At the time of

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1 notification of district staff with respect to the report, the 2 central abuse hotline shall also provide information on any 3 previous report concerning a subject of the present report or any pertinent information relative to the present report or 4 5 any noted earlier reports. б Section 9. Paragraphs (c) and (d) of subsection (1) of 7 section 415.505, Florida Statutes, are amended to read: 8 415.505 Child protective investigations; institutional 9 child abuse or neglect investigations .--10 (1)11 (C) If the department is denied reasonable access to a child by the parents or other persons responsible for the 12 13 child's welfare and the department deems that the best interests of the child so require, it shall seek an 14 15 appropriate court order or other legal authority prior to examining examine and interviewing interview the child. The 16 17 department must show cause to the court that it is necessary to examine and interview the child. If the department 18 19 interviews a child, the interview must be audio-recorded or 20 videotaped. (d) If the department determines that a child requires 21 immediate or long-term protection through: 22 Medical or other health care; 23 1. 24 2. Homemaker care, day care, protective supervision, 25 or other services to stabilize the home environment, including intensive family preservation services through the Family 26 27 Builders Program, the Intensive Crisis Counseling Program, or 28 both; or 29 Foster care, shelter care, or other substitute care 3. 30 to remove the child from the parents' custody, 31 21

1 such services shall first be offered for the voluntary 2 acceptance of the parents or other person responsible for the 3 child's welfare, who shall be informed of the right to refuse 4 services as well as the responsibility of the department to 5 protect the child regardless of the acceptance or refusal of б services. If the services are refused or the department deems 7 that the child's need for protection so requires, the department shall take the child into protective custody or 8 9 petition the court as provided in chapter 39. 10 Section 10. Subsection (4) of section 415.51, Florida 11 Statutes, is amended to read: 415.51 Confidentiality of reports and records in cases 12 13 of child abuse or neglect .--(4) The name of any person reporting child abuse, 14 abandonment, or neglect may not be released to any person 15 other than employees of the department responsible for child 16 17 protective services or the central abuse hotline, the alleged perpetrator by court order under this subsection, or the 18 19 appropriate state attorney or law enforcement agency, without 20 the written consent of the person reporting. This does not prohibit the subpoenaing of a person reporting child abuse, 21 abandonment, or neglect when deemed necessary by the court, 22 the state attorney, or the department, provided the fact that 23 24 such person made the report is not disclosed. Any person who 25 is a party to an action involving a determination of custody or visitation of a child brought under chapter 61 or chapter 26 741 which is pending and who is named as an alleged 27 28 perpetrator in a report under this section may move the court 29 in such action to require the department to give the alleged 30 perpetrator a copy of the department's file of information 31 concerning the report. Upon receipt of the motion, the court

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shall timely conduct an in-camera review of the department's 1 file at issue and may, for good cause shown, order that a copy 2 3 of the file and the name of the person who reported the child 4 abuse or neglect be released to the alleged perpetrator if the 5 court finds that doing so creates no danger either to the б person who reported the child abuse or neglect or to the 7 child.Any person who reports a case of child abuse or neglect 8 may, at the time he or she makes the report, request that the 9 department notify him or her that a child protective 10 investigation occurred as a result of the report. The 11 department shall mail such a notice to the reporter within 10 days after completing the child protective investigation. 12 13 Section 11. Section 415.513, Florida Statutes, is amended to read: 14 415.513 Penalties relating to abuse reporting .--15 (1) A person who is required by s. 415.504 to report 16 17 known or suspected child abuse or neglect and who knowingly 18 and willfully fails to do so, or who knowingly and willfully 19 prevents another person from doing so, is guilty of a misdemeanor of the second degree, punishable as provided in s. 20 775.082 or s. 775.083. In addition, a person who is named as a 21 perpetrator in a false report under this subsection and who 22 has gained access to the entire file under s. 415.51(4) has a 23 24 cause of action against the person who made the false report, 25 and against any person who advised another to make a false report, for threefold the actual damages sustained and is 26 27 entitled to minimum damages in the amount of \$1,000 and 28 reasonable fees and costs in the trial and appellate courts, 29 if the plaintiff proves by the greater weight of the evidence 30 that the report was false and that the plaintiff suffered 31 damages as a result of the report.

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1	(2) A person who knowingly and willfully makes public
2	or discloses any confidential information contained in the
3	central abuse registry and tracking system or in the records
4	of any child abuse or neglect case, except as provided in ss.
5	415.502-415.514, is guilty of a misdemeanor of the second
6	degree, punishable as provided in s. 775.082 or s. 775.083.
7	(3) The department shall establish procedures for
8	determining whether a false report of child abuse or neglect
9	has been made and for submitting all identifying information
10	relating to such a report to the appropriate law enforcement
11	agency and the state attorney for prosecution.
12	(4) A person who knowingly and willfully makes a false
13	report of child abuse or neglect, or who advises another to
14	make a false report, is guilty of a misdemeanor of the second
15	degree, punishable as provided in s. 775.082 or s. 775.083.
16	Anyone making a report who is acting in good faith is immune
17	from any liability under this subsection.
18	(5) Each state attorney shall establish procedures to
19	facilitate the prosecution of persons under this section.
20	Section 12. Section 933.18, Florida Statutes, is
21	amended to read:
22	933.18 When warrant may be issued for search of
23	private dwellingNo search warrant shall issue under this
24	chapter or under any other law of this state to search any
25	private dwelling occupied as such unless:
26	(1) It is being used for the unlawful sale,
27	possession, or manufacture of intoxicating liquor;
28	(2) Stolen or embezzled property is contained therein;
29	(3) It is being used to carry on gambling;
30	(4) It is being used to perpetrate frauds and
31	swindles;
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1 (5) The law relating to narcotics or drug abuse is 2 being violated therein; 3 (6) A weapon, instrumentality, or means by which a felony has been committed, or evidence relevant to proving 4 5 said felony has been committed, is contained therein; б (7) One or more of the following misdemeanor child 7 abuse offenses is being committed there: Interference with custody, in violation of s. 8 (a) 787.03. 9 10 (b) Commission of an unnatural and lascivious act with 11 a child, in violation of s. 800.02. 12 (c) Exposure of sexual organs to a child, in violation of s. 800.03. 13 14 (8) It is in part used for some business purpose such 15 as a store, shop, saloon, restaurant, hotel, or boardinghouse, 16 or lodginghouse; 17 (9) It is being used for the unlawful sale, possession, or purchase of wildlife, saltwater products, or 18 19 freshwater fish being unlawfully kept therein; or 20 (10) The laws in relation to cruelty to animals have been or are being violated therein, except that no search 21 pursuant to such a warrant shall be made in any private 22 dwelling after sunset and before sunrise unless specially 23 24 authorized by the judge issuing the warrant, upon a showing of 25 probable cause. Property relating to the violation of such laws may be taken on a warrant so issued from any private 26 dwelling in which it is concealed or from the possession of 27 28 any person therein by whom it shall have been used in the 29 commission of such offense or from any person therein in whose 30 possession it may be. 31

1 If, during a search pursuant to a warrant issued under this 2 section, a child is discovered and appears to be in imminent 3 danger, the law enforcement officer conducting such search may remove the child from the private dwelling and take the child 4 5 into protective custody pursuant to s. 415.506. The term "private dwelling" shall be construed to include the room or б 7 rooms used and occupied, not transiently but solely as a 8 residence, in an apartment house, hotel, boardinghouse, or 9 lodginghouse. No warrant shall be issued for the search of 10 any private dwelling under any of the conditions hereinabove 11 mentioned except on sworn proof by affidavit of some creditable witness that he or she has reason to believe that 12 one of said conditions exists, which affidavit shall set forth 13 the facts on which such reason for belief is based. 14 Section 13. Paragraph (b) of subsection (2) of section 15 985.211, Florida Statutes, is amended to read: 16 17 985.211 Release or delivery from custody .--(2) Unless otherwise ordered by the court pursuant to 18 19 s. 985.215, and unless there is a need to hold the child, a 20 person taking a child into custody shall attempt to release 21 the child as follows: (b) Contingent upon specific appropriation, to a 22 shelter approved by the department or to an authorized agent 23 24 pursuant to s. 39.401(2)(b). Section 14. Subsection (2) of section 985.215, Florida 25 Statutes, is amended to read: 26 27 985.215 Detention.--28 (2) Subject to the provisions of subsection (1), a 29 child taken into custody and placed into nonsecure or home 30 detention care or detained in secure detention care prior to a 31 detention hearing may continue to be detained by the court if: 26

1 (a) The child is alleged to be an escapee or an 2 absconder from a commitment program, a community control 3 program, furlough, or aftercare supervision, or is alleged to 4 have escaped while being lawfully transported to or from such 5 program or supervision. б (b) The child is wanted in another jurisdiction for an 7 offense which, if committed by an adult, would be a felony. 8 (c) The child is charged with a delinguent act or 9 violation of law and requests in writing through legal counsel 10 to be detained for protection from an imminent physical threat 11 to his or her personal safety. (d) The child is charged with committing an offense of 12 domestic violence as defined in s. 741.28(1) and is detained 13 as provided in s. 985.213(2)(b)3. 14 (e) The child is charged with a capital felony, a life 15 felony, a felony of the first degree, a felony of the second 16 17 degree that does not involve a violation of chapter 893, or a 18 felony of the third degree that is also a crime of violence, 19 including any such offense involving the use or possession of 20 a firearm. (f) The child is charged with any second degree or 21 third degree felony involving a violation of chapter 893 or 22 any third degree felony that is not also a crime of violence, 23 24 and the child: 25 1. Has a record of failure to appear at court hearings after being properly notified in accordance with the Rules of 26 27 Juvenile Procedure; 28 2. Has a record of law violations prior to court 29 hearings; 30 Has already been detained or has been released and 3. 31 is awaiting final disposition of the case; 27 **CODING:**Words stricken are deletions; words underlined are additions.

1 4. Has a record of violent conduct resulting in 2 physical injury to others; or 3 Is found to have been in possession of a firearm. 5. (q) The child is alleged to have violated the 4 5 conditions of the child's community control or aftercare б supervision. However, a child detained under this paragraph 7 may be held only in a consequence unit as provided in s. 8 985.231(1)(a)1.c. If a consequence unit is not available, the 9 child shall be placed on home detention with electronic 10 monitoring. 11 A child who meets any of these criteria and who is ordered to 12 13 be detained pursuant to this subsection shall be given a 14 hearing within 24 hours after being taken into custody. The 15 hearing may be conducted by means of closed circuit television if the child has immediate access to his or her legal 16 17 representative and is given the opportunity to confer privately with his or her legal representative. The purpose of 18 19 the detention hearing is to determine the existence of probable cause that the child has committed the delinquent act 20 21 or violation of law with which he or she is charged and the need for continued detention. Unless a child is detained under 22 paragraph (d), the court shall utilize the results of the risk 23 24 assessment performed by the intake counselor or case manager and, based on the criteria in this subsection, shall determine 25 the need for continued detention. A child placed into secure, 26 nonsecure, or home detention care may continue to be so 27 28 detained by the court pursuant to this subsection. If the 29 court orders a placement more restrictive than indicated by the results of the risk assessment instrument, the court shall 30 31 state, in writing, clear and convincing reasons for such

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1 placement. Except as provided in s. 790.22(8) or in subparagraph (10)(a)2., paragraph (10)(b), paragraph (10)(c), 2 3 or paragraph (10)(d), when a child is placed into secure or nonsecure detention care, or into a respite home or other 4 5 placement pursuant to a court order following a hearing, the б court order must include specific instructions that direct the 7 release of the child from such placement no later than 5 p.m. 8 on the last day of the detention period specified in paragraph 9 (5)(b) or paragraph (5)(c), or subparagraph (10)(a)1., 10 whichever is applicable, unless the requirements of such 11 applicable provision have been met or an order of continuance 12 has been granted pursuant to paragraph (5)(d). 13 Section 15. Section 39.415, Florida Statutes, is amended to read: 14 39.415 Appointed counsel; compensation.--If counsel is 15 entitled to receive compensation for representation pursuant 16 17 to court appointment in a dependency proceeding, such 18 compensation shall not exceed\$500 at the emergency shelter 19 hearing level, \$1,000 at the trial level, and \$2,500 at the appellate level. 20 Section 16. Section 57.111, Florida Statutes, is 21 amended to read: 22 57.111 Civil actions and administrative proceedings 23 24 initiated by state agencies; attorneys' fees and costs .--25 (1) This section may be cited as the "Florida Equal Access to Justice Act." 26 27 (2) The Legislature finds that certain persons may be deterred from seeking review of, or defending against, 28 29 unreasonable governmental action because of the expense of 30 civil actions and administrative proceedings. Because of the 31 greater resources of the state, the standard for an award of 29

1 attorney's fees and costs against the state should be 2 different from the standard for an award against a private 3 litigant. The purpose of this section is to diminish the deterrent effect of seeking review of, or defending against, 4 5 governmental action by providing in certain situations an б award of attorney's fees and costs against the state. 7 (3) As used in this section: 8 The term "attorney's fees and costs" means the (a) 9 reasonable and necessary attorney's fees and costs incurred 10 for all preparations, motions, hearings, trials, and appeals 11 in a proceeding. 12 (b) The term "initiated by a state agency" means that 13 the state agency: 14 1. Filed the first pleading in any state or federal court in this state; 15 2. Filed a request for an administrative hearing 16 17 pursuant to chapter 120; or 3. Was required by law or rule to advise a small 18 19 business party of a clear point of entry after some 20 recognizable event in the investigatory or other free-form 21 proceeding of the agency. (c) A small business party is a "prevailing small 22 23 business party" when: 24 1. A final judgment or order has been entered in favor 25 of the small business party and such judgment or order has not been reversed on appeal or the time for seeking judicial 26 review of the judgment or order has expired; 27 28 2. A settlement has been obtained by the small 29 business party which is favorable to the small business party on the majority of issues which such party raised during the 30 31 course of the proceeding; or 30

The state agency has sought a voluntary dismissal 1 3. 2 of its complaint. 3 (d) The term "small business party" means: 1.a. A sole proprietor of an unincorporated business, 4 5 including a professional practice, whose principal office is б in this state, who is domiciled in this state, and whose 7 business or professional practice has, at the time the action 8 is initiated by a state agency, not more than 25 full-time 9 employees or a net worth of not more than \$2 million, 10 including both personal and business investments; or 11 A partnership or corporation, including a b. professional practice, which has its principal office in this 12 13 state and has at the time the action is initiated by a state agency not more than 25 full-time employees or a net worth of 14 not more than \$2 million; or 15 Either small business party as defined in 16 2. 17 subparagraph 1., without regard to the number of its employees 18 or its net worth, in any action under s. 72.011 or in any 19 administrative proceeding under that section to contest the 20 legality of any assessment of tax imposed for the sale or use 21 of services as provided in chapter 212, or interest thereon, 22 or penalty therefor. (e) The term "prevailing parent" means the parent or 23 24 legal guardian who was a party to a proceeding under chapter 25 39 which did not result in an adjudication of dependency under s. 39.409. 26 27 (f)(e) A proceeding is "substantially justified" if it had a reasonable basis in law and fact at the time it was 28 29 initiated by a state agency. 30 (4)(a) Unless otherwise provided by law, an award of 31 attorney's fees and costs shall be made to a prevailing small 31

1 business party <u>or a prevailing parent</u> in any adjudicatory 2 proceeding or administrative proceeding pursuant to chapter 3 120 initiated by a state agency, unless the actions of the 4 agency were substantially justified or special circumstances 5 exist which would make the award unjust.

б (b)1. To apply for an award under this section, the 7 attorney for the prevailing small business party or the 8 prevailing parent must submit an itemized affidavit to the 9 court which first conducted the adversarial proceeding in the 10 underlying action, or to the Division of Administrative 11 Hearings which shall assign an administrative law judge, in the case of a proceeding pursuant to chapter 120, which 12 13 affidavit shall reveal the nature and extent of the services rendered by the attorney as well as the costs incurred in 14 15 preparations, motions, hearings, and appeals in the 16 proceeding.

The application for an award of attorney's fees
must be made within 60 days after the date that the small
business party becomes a prevailing small business party or
the parent or guardian becomes a prevailing parent.

(c) The state agency may oppose the application forthe award of attorney's fees and costs by affidavit.

(d) The court, or the administrative law judge in the 23 24 case of a proceeding under chapter 120, shall promptly conduct 25 an evidentiary hearing on the application for an award of attorney's fees and shall issue a judgment, or a final order 26 in the case of an administrative law judge. 27 The final order 28 of an administrative law judge is reviewable in accordance 29 with the provisions of s. 120.68. If the court affirms the 30 award of attorney's fees and costs in whole or in part, it 31

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1 may, in its discretion, award additional attorney's fees and 2 costs for the appeal.

3 1. No award of attorney's fees and costs shall be made4 in any case in which the state agency was a nominal party.

5 2. No award of attorney's fees and costs for an action6 initiated by a state agency shall exceed \$15,000.

7 (5) If the state agency fails to tender payment of the 8 award of attorney's fees and costs within 30 days after the 9 date that the order or judgment becomes final, the prevailing 10 small business party or prevailing parent may petition the 11 circuit court where the subject matter of the underlying action arose for enforcement of the award by writ of mandamus, 12 13 including additional attorney's fees and costs incurred for issuance of the writ. 14

15 (6)(a) This section does not apply to any proceeding 16 involving the establishment of a rate or rule or to any action 17 sounding in tort.

18 (b) This section only applies to actions initiated by19 state agencies after July 1, 1984.

20 Section 17. Section 61.16, Florida Statutes, is 21 amended to read:

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61.16 Attorney's fees, suit money, and costs.--

(1) The court may from time to time, after considering 23 24 the financial resources of both parties, order a party to pay a reasonable amount for attorney's fees, suit money, and the 25 cost to the other party of maintaining or defending any 26 proceeding under this chapter, including enforcement and 27 28 modification proceedings and appeals. In those cases in which 29 an action is brought for enforcement and the court finds that the noncompliant party is without justification in the refusal 30 31 to follow a court order, the court may not award attorney's

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1 fees, suit money, and costs to the noncompliant party. An 2 application for attorney's fees, suit money, or costs, whether 3 temporary or otherwise, shall not require corroborating expert 4 testimony in order to support an award under this chapter. The 5 trial court shall have continuing jurisdiction to make б temporary attorney's fees and costs awards reasonably 7 necessary to prosecute or defend an appeal on the same basis 8 and criteria as though the matter were pending before it at the trial level. In all cases, the court may order that the 9 10 amount be paid directly to the attorney, who may enforce the 11 order in that attorney's name. In determining whether to make attorney's fees and costs awards at the appellate level, the 12 13 court shall primarily consider the relative financial resources of the parties, unless an appellate party's cause is 14 deemed to be frivolous. In Title IV-D cases, attorney's fees, 15 suit money, and costs, including filing fees, recording fees, 16 17 mediation costs, service of process fees, and other expenses 18 incurred by the clerk of the circuit court, shall be assessed 19 only against the nonprevailing obligor after the court makes a 20 determination of the nonprevailing obligor's ability to pay such costs and fees. The Department of Revenue shall not be 21 considered a party for purposes of this section; however, fees 22 may be assessed against the department pursuant to s. 23 24 57.105(1). In the case of a motion filed under s. 415.51(4), 25 attorney's fees and costs shall be assessed against the person who made the allegations if that person is a party to an 26 27 action under this chapter to which the movant is also a party 28 and if the court finds that the allegation at issue was false. 29 (2) In an action brought pursuant to Rule 3.840, 30 Florida Rules of Criminal Procedure, whether denominated 31

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direct or indirect criminal contempt, the court shall have authority to: (a) Appoint an attorney to prosecute said contempt. (b) Assess attorney's fees and costs against the contemptor after the court makes a determination of the б contemptor's ability to pay such costs and fees. (c) Order that the amount be paid directly to the attorney, who may enforce the order in his or her name. Section 18. This act shall take effect October 1, 1998.

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2	SENATE SUMMARY
3	Creates the Family Bill of Rights Act. Provides that a protective investigator of the Department of Children and
4	Family Services may not take a child into custody without a court order unless the child is in imminent danger, has
5	no parent or guardian to provide care, has run away from home, or is truant from school. Provides that it is a
6	third-degree felony for an agent of the department to make a false statement in a sworn affidavit alleging
7	imminent danger to a child. Requires that the court hold an emergency shelter hearing within 24 hours after a
8	child is taken into custody. Revises the time period within which an arraignment hearing and adjudicatory
9	hearing must be held following the filing of a petition alleging that a child is dependent. Requires that a
10 11	child's dependency be established by clear and convincing evidence rather than by a preponderance of evidence.
12	Requires that an interview with a child alleged to be dependent be audio-recorded or videotaped. Provides for attorney's fees and costs to be awarded to the parent or
13	guardian of a child alleged to be dependent if the case is dismissed. Revises requirements for the department in
14	investigating an anonymous report of child abuse or neglect. Provides that an alleged perpetrator in a false
15	report of child abuse or neglect may be informed of the name of the person who reported the abuse or neglect and
16	given a copy of the department's file on the report if the court determines there is no danger to the person who
17	made the report or to the child. Provides a civil cause of action for a person falsely named as a perpetrator of
18	child abuse or neglect. Provides that the amount of compensation that may be awarded to an attorney appointed
19	to represent a parent or guardian in a dependency proceeding is limited to \$500. Provides for attorney's
20	fees and costs to be awarded to a parent or guardian who prevails against the department in a case alleging a
21	child's dependency or following a false allegation of child abuse or neglect. (See bill for details.)
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