1 A bill to be entitled 2 An act relating to sexually violent predators; 3 requesting that the Division of Statutory 4 Revision redesignate ch. 916, F.S.; amending s. 5 916.10, F.S.; providing a short title; creating 6 s. 916.30, F.S.; providing a short title; 7 creating s. 916.31, F.S.; providing legislative findings and intent; creating s. 916.32, F.S.; 8 9 defining terms; creating s. 916.33, F.S.; requiring notice of release from custody of a 10 person alleged to be a sexually violent 11 12 predator; providing for evaluation of such person; creating s. 916.34, F.S.; providing for 13 14 petition to have such person declared a 15 sexually violent predator; creating s. 916.35, F.S.; providing for determination of probable 16 17 cause, for hearings, and for taking such person 18 into custody; creating s. 916.36, F.S.; 19 providing for trial on the issue of whether such person is a sexually violent predator; 20 21 creating s. 916.37, F.S.; providing for commitment of a person determined to be a 22 23 sexually violent predator; creating s. 916.38, 24 F.S.; requiring examinations of persons committed; creating s. 916.39, F.S.; providing 25 26 for petitions for release; creating s. 916.40, 27 F.S.; authorizing petition for release; 28 creating s. 916.41, F.S.; providing for access 29 to certain records; creating s. 916.42, F.S.; requiring detention and commitment to conform 30 to constitutional requirements; creating s. 31

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916.43, F.S.; providing immunity from civil liability; creating s. 916.44; providing severability; creating s. 916.45, F.S.; providing for retrospective and prospective application; creating s. 916.46, F.S.; providing for notice to victims; creating s. 916.47, F.S.; penalizing escape; creating s. 916.48, F.S.; authorizing subsistence fees and costs; creating s. 916.49, F.S.; providing that the Department of Children and Family Services is responsible for costs; providing that other costs for psychological evaluations, expert witnesses, and court-appointed counsel are paid from state funds; authorizing the Department of Children and Family Services to contract for the use of facilities; providing an appropriation; providing an effective date. Be It Enacted by the Legislature of the State of Florida: Section 1. The Division of Statutory Revision of the Joint Legislative Management Committee shall change the name of chapter 916, Florida Statutes, from "Mentally Deficient and Mentally Ill Defendants" to "Mentally Deficient and Mentally Ill Defendants; Civil Commitment of Sexually Violent Predators." Section 2. Section 916.10, Florida Statutes, is amended to read: 916.10 Short title.--Sections 916.10-916.20 This chapter may be cited as the "Forensic Client Services Act."

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Section 3. Section 916.30, Florida Statutes, is
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    created to read:
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           916.30 Sections 916.30-916.49 may be cited as the "The
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    Jimmy Ryce Act of 1998."
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           Section 4. Section 916.31, Florida Statutes, is
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    created to read:
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           916.31 Legislative findings and intent.--The
    Legislature finds that a mentally abnormal and extremely
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    dangerous group of sexually violent predators exists and
    requires involuntary civil commitment for long-term control,
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    care, and treatment. The Legislature further finds that the
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    likelihood that sexually violent predators will engage in
    repeat acts of sexual violence, if not treated for their
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    mental conditions, is significant. Because the existing civil
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    commitment process under the Baker Act is inadequate to
    address the special needs of sexually violent predators and
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    the risks that they present to society, the Legislature
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    determines that a separate involuntary civil commitment
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    process for the long-term control, care, and treatment of
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    sexually violent predators is necessary. The Legislature also
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    determines that, because of the nature of the mental
    conditions from which sexually violent predators suffer and
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    the dangers they present, it is necessary to house
    involuntarily committed sexually violent predators in an
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    environment separate from persons involuntarily committed
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    under traditional civil commitment statutes.
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           Section 5. Section 916.32, Florida Statutes, is
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    created to read:
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           916.32 Definitions.--As used in ss. 916.30-916.49, the
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    term:
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"Agency with jurisdiction" means the agency that 1 releases, upon lawful order or authority, a person serving a 2 3 sentence in the custody of the Department of Corrections, a 4 person adjudicated delinquent and committed to the custody of 5 the Department of Juvenile Justice or a person who was 6 involuntarily committed to the custody of the Department of 7 Children and Family Services upon an adjudication of not 8 guilty by reason of insanity. 9 (2) "Convicted of a sexually violent offense" means a 10 person who has been: (a) Adjudicated guilty of a sexually violent offense 11 12 after a trial, guilty plea, or plea of nolo contendere; 13 (b) Adjudicated not guilty by reason of insanity of a 14 sexually violent offense; or 15 (c) Adjudicated delinquent of a sexually violent offense after a trial, guilty plea, or plea of nolo 16 17 contendere. 18 (3) "Department" means the Department of Children and 19 Family Services. 20 (4) "Likely to engage in acts of sexual violence" 21 means the person's propensity to commit acts of sexual 22 violence is of such a degree as to pose a menace to the health 23 and safety of others. "Mental abnormality" means a mental condition 24 25 affecting a person's emotional or volitional capacity which 26 predisposes the person to commit sexually violent offenses. 27 (6) "Person" means an individual 18 years of age or 28 older who is a potential or actual subject of proceedings under ss. <u>916.30-916.49</u>. 29 30 31

| 1  | (7) "Sexually motivated" means that one of the                 |
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| 2  | purposes for which the defendant committed the crime was for   |
| 3  | sexual gratification.  |
| 4  | (8) "Sexually violent offense" means:                          |
| 5  | (a) Murder of a human being while engaged in sexual            |
| 6  | battery in violation of s. 782.04(1)(a)2.;                     |
| 7  | (b) Kidnapping of a child under the age of 16 and, in          |
| 8  | the course of that offense, committing:                        |
| 9  | 1. Sexual battery; or  |
| 10 | 2. A lewd, lascivious, or indecent assault or act upon         |
| 11 | or in the presence of the child;                               |
| 12 | (c) Committing the offense of false imprisonment upon          |
| 13 | a child under the age of 16 and, in the course of that         |
| 14 | offense, committing:   |
| 15 | 1. Sexual battery; or  |
| 16 | 2. A lewd, lascivious or indecent assault or act upon          |
| 17 | or in the presence of the child;                               |
| 18 | (d) Sexual battery in violation of s. 794.011;                 |
| 19 | (e) Lewd, lascivious, or indecent assault or act upon          |
| 20 | or in presence of the child in violation of s. 800.04;         |
| 21 | (f) An attempt, criminal solicitation, or conspiracy,          |
| 22 | in violation of s. 777.04, of a sexually violent offense;      |
| 23 | (g) Any conviction for a felony offense in effect at           |
| 24 | any time before July 1, 1998, which is comparable to a         |
| 25 | sexually violent offense under paragraphs (a)-(f) or any       |
| 26 | federal conviction or conviction in another state for a felony |
| 27 | offense that in this state would be a sexually violent         |
| 28 | offense; or  |
| 29 | (h) Any criminal act that, either at the time of               |
| 30 | sentencing for the offense or subsequently during civil        |
| 31 | commitment proceedings under ss. 916.30-916.49, has been       |
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determined beyond a reasonable doubt to have been sexually motivated.

- (9) "Sexually violent predator" means any person who:
- (a) Has been convicted of a sexually violent offense; and
- (b) Suffers from a mental abnormality or personality disorder that makes the person likely to engage in acts of sexual violence if not confined in a secure facility for long-term control, care, and treatment.
- (10) "Total confinement" means that the person is currently being held in any physically secure facility being operated or contractually operated for the Department of Corrections, the Department of Juvenile Justice, or the Department of Children and Family Services.
- Section 6. Section 916.33, Florida Statutes, is created to read:
- 916.33 Notice to state attorney and multidisciplinary team of release of sexually violent predator; establishing multidisciplinary team.--
- (1) The agency having jurisdiction over a person who has been convicted of a sexually violent offense shall give written notice to the multidisciplinary team, and a copy to the state attorney of the circuit where that person was last convicted of a sexually violent offense, 180 days or, in the case of an adjudicated committed delinquent, 90 days before:
- (a) The anticipated release from total confinement of a person who has been convicted of a sexually violent offense, except that in the case of persons who have been returned to confinement for no more than 90 days, written notice must be given as soon as practicable following the person's return to confinement; or

- (b) The anticipated hearing regarding possible release of a person who has been found not guilty by reason of insanity or mental incapacity of a sexually violent offense.
- (2) The agency having jurisdiction shall provide the multidisciplinary team with the following information:
- (a) The person's name; identifying characteristics; anticipated future residence; the type of supervision the person will receive in the community, if any; and the person's offense history; and
- (b) Documentation of institutional adjustment and any treatment received and, in the case of an adjudicated delinquent committed to the Department of Juvenile Justice, copies of the most recent performance plan and performance summary.

The provisions of this section are not jurisdictional, and failure to comply with them in no way prevents the state attorney from proceeding against a person otherwise subject to the provisions of ss. 916.30-916.49. However, the state attorney has no lawful authority to file a petition with the circuit court alleging that a person is a sexually violent predator without a written assessment and recommendation from the multidisciplinary team.

(3) The Secretary of Children and Family Services shall establish a multidisciplinary team, which shall include a person knowledgeable in the field of law enforcement designated by the Attorney General, a licensed psychologist, a licensed psychiatrist, a person designated by the Department of Corrections who is knowledgeable in the treatment of sexual offenders, and a mental health counselor licensed under chapter 491, to review available records of each person

referred to such team under subsection (1). The team, within 45 days after receiving notice, shall assess whether the person meets the definition of a sexually violent predator and provide the state attorney with its written assessment and recommendation.

Section 7. Section 916.34, Florida Statutes, is created to read:

916.34 Petition; time; contents.--When a multidisciplinary team determines that a person meets the definition of a sexually violent predator as provided in s. 916.32, the state attorney in the judicial circuit where the person committed the sexually violent offense may file a petition with the circuit court alleging that the person is a sexually violent predator and stating facts sufficient to support such allegation.

Section 8. Section 916.35, Florida Statutes, is created to read:

916.35 Determination of probable cause; hearing; evaluation; respondent taken into custody; bail.--

(1) When the state attorney files a petition seeking to have a person declared a sexually violent predator, the judge shall determine whether probable cause exists to believe that the person named in the petition is a sexually violent predator. If the judge determines that there is probable cause to believe that the person is a sexually violent predator, the judge shall direct that the person be taken into custody and held in an appropriate secure facility or, in the case of an adjudicated committed delinquent, the closest regional juvenile secure detention facility to the county where the petition was filed.

- (2) Before the release from custody of a person whom the multidisciplinary team recommends for civil confinement, but after the state attorney files a petition under s. 916.33, the state attorney may further petition the court for an adversarial probable cause hearing. The person shall be provided with notice of, and an opportunity to appear in person at, an adversary hearing. At this hearing, the judge shall:
- (a) Receive evidence and hear argument from the person and the state attorney; and
- (b) Determine whether probable cause exists to believe that the person is a sexually violent predator.
- (3) At the probable cause hearing, the person has the right to:
  - (a) Be represented by counsel;
  - (b) Present evidence;
- (d) View and copy all petitions and reports in the court file.
- (4) If the court again concludes that there is probable cause to believe that the person is a sexually violent predator, the court shall direct that the person be held in a county jail or a detention facility in the county where the petition was filed for an evaluation by a mental health professional.
- (5) After a court finds probable cause to believe that the person is a sexually violent predator, the person must be held in custody in a secure facility without opportunity for pretrial release or release during the trial proceedings.

Section 9. Section 916.36, Florida Statutes, is created to read:

916.36 Trial; counsel and experts; indigent persons; jury.--

- (1) Within 30 days after the determination of probable cause, the court shall conduct a trial to determine whether the person is a sexually violent predator.
- (2) The trial may be continued upon the request of either party and a showing of good cause, or by the court on its own motion in the interests of justice, when the person will not be substantially prejudiced.
- (3) The person is entitled to the assistance of counsel and, if the person is indigent, the court shall appoint counsel to assist the person.
- (4) If the person is subjected to a mental health examination under this chapter, the person also may retain experts or mental health professionals to perform an examination. If the person wishes to be examined by a professional of the person's own choice, the examiner must be provided reasonable access to the person, as well as to all relevant medical and mental health records and reports. In the case of a person who is indigent, the court, upon the person's request, shall determine whether such an examination is necessary. If the court determines that an examination is necessary, the court shall appoint a mental health professional and determine the reasonable compensation for the professional's services.
- (5) The person or the state attorney has the right to demand that the trial be before a jury. A demand for a jury trial must be filed, in writing, at least 5 days before the trial. If no demand is made, the trial shall be to the court.

Section 10. Section 916.37, Florida Statutes, is 1 created to read: 2 3 916.37 Determination; commitment procedure; mistrials; 4 housing. --5 (1) The court or jury shall determine by clear and 6 convincing evidence whether the person is a sexually violent 7 predator. If the determination is made by a jury, the decision 8 must be unanimous. If a majority of the jury finds that the 9 person is a sexually violent predator, but the decision is not unanimous, the state attorney may refile the petition and 10 proceed according to the provisions of ss. 916.30-916.49. Any 11 12 retrial must occur within 90 days after the previous trial, unless the subsequent proceeding is continued in accordance 13 14 with s. 916.36(2). The determination that a person is a 15 sexually violent predator may be appealed. 16 (2) If the court or jury determines that the person is 17 a sexually violent predator, the person shall be committed to the custody of the Department of Children and Family Services 18 19 for control, care, and treatment until such time as the 20 person's mental abnormality or personality disorder has so 21 changed that it is safe for the person to be at large. Such control, care, and treatment shall be provided at a facility 22 23 operated by the Department of Children and Family Services. At all times, sexually violent predators who are committed for 24 control, care, and treatment by the Department of Children and 25 26 Family Services under this section shall be kept in a secure 27 facility segregated from patients who are not committed under this section. 28 29 Section 11. Section 916.38, Florida Statutes, is 30 created to read: 31 916.38 Examinations.--11

- (1) A person committed under ss. 916.30-916.49 shall have an examination of his or her mental condition once every 3 years or more frequently at the court's discretion. The person may retain or, if the person is indigent and so requests, the court may appoint, a qualified professional to examine the person. Such a professional shall have access to all records concerning the person. The results of the examination shall be provided to the court that committed the person under ss. 916.30-916.49. Upon receipt of the report, the court shall conduct a review of the person's status.
- (2) The department shall provide the person with annual written notice of the person's right to petition the court for release over the objection of the director of the facility where the person is housed. The notice must contain a waiver of rights. The director of the facility shall forward the notice and waiver form to the court.
- determine whether there is probable cause to believe that the person's condition has so changed that it is safe for the person to be at large and that the person will not engage in acts of sexual violence if discharged. The person has the right to be represented by counsel at the probable cause hearing, but the person is not entitled to be present. If the court determines that there is probable cause to believe it is safe to release the person, the court shall set a trial before the court on the issue.
- (4) At the trial before the court, the person is entitled to be present and is entitled to the benefit of all constitutional protections afforded the person at the initial trial, except for the right to a jury. The state attorney shall represent the state and has the right to have the person

examined by professionals chosen by the state. At the hearing the state bears the burden of proving, by clear and convincing evidence, that the person's mental condition remains such that it is not safe for the person to be at large and that, if released, the person is likely to engage in acts of sexual violence.

Section 12. Section 916.39, Florida Statutes, is created to read:

916.39 Authorized petition for release; procedure.--

- (1) If the Secretary of Children and Family Services or the secretary's designee at any time determines that the person is not likely to commit acts of sexual violence if conditionally discharged, the secretary or the secretary's designee shall authorize the person to petition the court for release. The petition shall be served upon the court and the state attorney. The court, upon receipt of such a petition, shall order a trial before the court within 30 days, unless continued for good cause.
- (2) The state attorney shall represent the state, and has the right to have the person examined by professionals of the state attorney's choice. The state bears the burden of proving, by clear and convincing evidence, that the person's mental condition remains such that it is not safe for the person to be at large and that, if released, the person is likely to engage in acts of sexual violence.

Section 13. Section 916.40, Florida Statutes, is created to read:

916.40 Petition for release.--Sections 916.30-916.49
do not prohibit a person from filing a petition for discharge
at any time. However, if the person has previously filed such
a petition without the approval of the Secretary of Children

and Family Services or the secretary's designee and the court determined that the petition was without merit, a subsequent petition shall be denied unless the petition contains facts upon which a court could find that the person's condition has so changed that a probable-cause hearing is warranted.

Section 14. Section 916.41, Florida Statutes, is created to read:

916.41 Release of records to state attorney.--

- information and records that are otherwise confidential or privileged shall be released to the agency having jurisdiction or to the state attorney for the purpose of meeting the notice requirements of ss. 916.30-916.49 and determining whether a person is or continues to be a sexually violent predator.
- (2) Psychological or psychiatric reports, drug and alcohol reports, treatment records, medical records, or victim impact statements that have been submitted to the court or admitted into evidence under ss. 916.30-916.49 shall be part of the record, but shall be sealed and may be opened only pursuant to a court order.

Section 15. Section 916.42, Florida Statutes, is created to read:

916.42 Constitutional requirements.--The long-term control, care, and treatment of a person committed under ss. 916.30-916.49 must conform to constitutional requirements.

Section 16. Section 916.43, Florida Statutes, is created to read:

916.43 Immunity from civil liability.--The agency with jurisdiction and its officers and employees; the department and its officers and employees; the state attorney and the state attorney's employees; and those involved in the

evaluation, care, and treatment of sexually violent persons committed under ss. 916.30-916.49, are immune from any civil liability for good-faith conduct under ss. 916.30-916.49.

Section 17. Section 916.44, Florida Statutes, is created to read:

916.44 Severability.--If any section, subsection, or provision of ss. 916.30-916.49 is held to be unconstitutional or invalid by a court of competent jurisdiction, the remaining portions of ss. 916.30-916.49 shall be unaffected because the Legislature declares that the provisions of ss. 916.30-916.49 are severable from each other.

Section 18. Section 916.45, Florida Statutes, is created to read:

916.45 Applicability of act.--Sections 916.30-916.49 apply to all persons currently in custody who have been convicted of a sexually violent offense, as that term is defined in s. 916.32(8), as well as to all persons convicted of a sexually violent offense in the future.

Section 19. Section 916.46, Florida Statutes, is created to read:

916.46 Notice to victims of release of persons committed as sexually violent predators.--As soon as is practicable, the department shall give written notice of the release of a person committed as a sexually violent predator to any victim of the committed person who is alive and whose address is known to the department or, if the victim is deceased, to the victim's family, if the family's address is known to the department. Failure to notify is not a reason for postponement of release. This section does not create a cause of action against the state or an employee of the state acting

within the scope of the employee's employment as a result of the failure to notify pursuant to ss. 916.30-916.49.

Section 20. Section 916.47, Florida Statutes, is created to read:

916.47 Escape while in lawful custody.--A person who is held in lawful custody pursuant to a judicial finding of probably cause under s. 916.35 or pursuant to a commitment as a sexually violent predator under s. 916.36 and who escapes or attempts to escape while in such custody commits a felony of the second degree, punishable as provided in s. 775.082, s. 775.083, or s. 775.084.

Section 21. Section 916.48, Florida Statutes, is created to read:

916.48 Subsistence fees and costs of treatment.--

- (1) In recognition of the fact that persons committed under ss. 916.30-916.49 may have sources of income and assets, which may include bank accounts, inheritances, real estate, social security payments, veteran's payments, and other types of financial resources, and in recognition of the fact that the daily subsistence cost and costs of treatment of persons committed under ss. 916.30-916.49 are a burden on the taxpayers of the state, each person so committed shall:
- (a) Upon order of the court committing the person, disclose all revenue or assets to the department.
- (b) Pay from such income and assets, except where such income is exempt by state or federal law, all or a fair portion of the person's daily subsistence and treatment costs, based upon the person's ability to pay, the liability or potential liability of the person to the victim or the guardian or the estate of the victim, and the needs of his or her dependents.

(2)(a) Any person who is directed to pay all or a fair 1 2 portion of daily subsistence and treatment costs is entitled 3 to reasonable advance notice of the assessment and shall be 4 afforded an opportunity to present reasons for opposition to 5 the assessment. 6 (b) An order directing payment of all or a fair 7 portion of a person's daily subsistence costs may survive 8 against the estate of the person. Section 22. Section 916.49, Florida Statutes, is 9 created to read: 10 916.49 Department of Children and Family Services 11 12 responsible for costs. -- The Department of Children and Family Services is responsible for all costs relating to the 13 14 evaluation and treatment of persons committed to the 15 department's custody as sexually violent predators. Other costs for psychological evaluations, expert witnesses, and 16 17 court-appointed counsel required by ss. 916.30-916.49 shall be paid from state funds appropriated by general law. 18 19 Section 23. The Department of Children and Family 20 Services may contract with a private entity or state agency 21 for use of facilities to comply with the requirements of this 22 act. 23 Section 24. There is hereby appropriated from the General Revenue Fund in a lump sum to the Department of 24 25 Children and Family Services the sum of \$3,400,000 and 50 26 full-time equivalent positions, and from the Grants and Donations Trust Fund, \$1,500,000 to the Department of 27 Corrections for the purpose of carrying out the provisions of 28 29 this act. From the funds appropriated to the Department of 30 Children and Family Services, the department may, at the

counties' request, reimburse counties for the cost of no more

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    than one examination of each person subject to this act,
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    provided that the department's reimbursement for each
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    examination shall not exceed the cost to the department for
    examinations that it conducts of such persons.
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           Section 25. This act shall take effect January 1,
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CODING: Words stricken are deletions; words underlined are additions.