By the Committee on Criminal Justice and Senator Casas

307-1757-99

1

2

3

4

5

6

7

8 9

10

11 12

13

14 15

A bill to be entitled An act relating to driving under the influence; amending ss. 316.192, 316.193, 322.271, 322.291, F.S.; providing that any person convicted of driving under the influence must, in addition to any other penalties provided by law, complete a substance abuse education course conducted by a licensed DUI program, including a psychosocial evaluation, and, if referred, substance abuse treatment; providing criteria for temporary reinstatement of driving privileges by the Department of Highway Safety and Motor Vehicles; amending s. 322.292, F.S.; providing criteria for the granting of DUI program licenses and deleting obsolete provisions; providing an effective date.

16 17 18

Be It Enacted by the Legislature of the State of Florida:

19 20

21

23

24 25

26 27

28

29

30

Section 1. Subsection (4) of section 316.192, Florida Statutes, is amended to read:

22 316.192 Reckless driving.--

(4) In addition to any other penalty provided under this section, if the court has reasonable cause to believe that the use of alcohol, chemical substances set forth in s. 877.111, or substances controlled under chapter 893 contributed to a violation of this section, the court shall direct the person so convicted to complete a DUI program the substance abuse education course and evaluation as provided in s. 316.193(5) within a reasonable period of time specified by 31 the court. If the DUI program agency conducting such course

and evaluation refers may refer the person to an authorized 2 substance abuse treatment provider agency for substance abuse 3 evaluation and treatment, the directive of the court 4 requiring completion of such course, evaluation, and treatment 5 shall be enforced as provided in s. 322.245. The referral to 6 treatment resulting from the DUI program evaluation may not be 7 waived without a supporting independent psychosocial 8 evaluation conducted by an authorized substance abuse treatment provider, appointed by the court, which shall have 9 10 access to the DUI program psychosocial evaluation before the 11 independent psychosocial evaluation is conducted. The court shall review the results and recommendations of both 12 evaluations before determining the request for waiver. The 13 offender shall bear the full cost of this procedure. If a 14 person directed referred to a DUI program substance abuse 15 education course and evaluation or referred to treatment under 16 17 this subsection fails to report for or complete such course, evaluation, or treatment or education, the agency conducting 18 19 the DUI program shall notify the court and the department of the failure. Upon receipt of such notice, the department 20 21 shall cancel the person's driving privilege, notwithstanding the terms of the court order or any suspension or revocation 22 of the driving privilege. The department may shall reinstate 23 24 the driving privilege upon verification from the DUI program 25 that the education, evaluation, and treatment are completed. The department may temporarily reinstate the driving privilege 26 27 on a restricted basis upon verification that the offender is 28 currently participating in treatment and has completed the DUI 29 education course and evaluation requirement. If the DUI program notifies the department of the second failure to 30 complete treatment, the department shall reinstate the driving 31

privilege only after notice of successful completion of treatment from the DUI program. when the person completes the 2 3 substance abuse education course or reenters treatment required under this subsection. 4 Section 2. Subsection (5) of section 316.193, Florida 5 6 Statutes, 1998 Supplement, is amended to read: 7 316.193 Driving under the influence; penalties.--8 (5) The court shall place all offenders any offender 9 convicted of violating this section on monthly reporting 10 probation and shall require completion of attendance at a 11 substance abuse course conducted by a DUI program licensed by the department under s. 322.292, which must include a 12 psychosocial evaluation of the offender. If the DUI program 13 14 refers licensed by the department; and the agency conducting the course may refer the offender to an authorized substance 15 abuse treatment service provider for substance abuse 16 17 evaluation and treatment, in addition to any sentence or fine imposed under this section, completion of all such education, 18 19 evaluation, and treatment is a condition of reporting The offender shall assume reasonable costs for 20 probation. 21 such education, evaluation, and treatment, with completion of all such education, evaluation, and treatment being a 22 condition of reporting probation. The referral to treatment 23 24 resulting from a psychosocial evaluation shall may not be 25 waived without a supporting independent psychosocial evaluation conducted by an authorized substance abuse 26 27 treatment provider agency appointed by the court, which shall 28 have and with access to the DUI program's psychosocial 29 original evaluation before the independent psychosocial 30 evaluation is conducted. The court shall review the results 31 and recommendations of both evaluations before determining the

request for waiver. The offender shall bear the full cost of 2 this procedure. The term "substance abuse" means the abuse of 3 alcohol or any substance named or described in Schedules I through V of s. 893.03. If an offender referred to treatment 4 5 under this subsection fails to report for or complete such 6 treatment or fails to complete the DUI program substance abuse education course and evaluation, the DUI program shall notify 7 the court and the department of the failure. Upon receipt of 8 9 the notice, the department shall cancel the offender's driving 10 privilege, notwithstanding the terms of the court order or any 11 suspension or revocation of the driving privilege. department may temporarily shall reinstate the driving 12 13 privilege on a restricted basis upon verification from the DUI 14 program that the offender is currently participating in treatment and the DUI education course and evaluation 15 requirement has been completed. If the DUI program notifies 16 17 the department of the second failure to complete treatment, the department shall reinstate the driving privilege only 18 19 after notice of completion of treatment from the DUI program 20 when the offender completes the substance abuse education course or enters treatment required under this subsection. 21 The organization that conducts the substance abuse education 22 and evaluation may not provide required substance abuse 23 24 treatment unless a waiver has been granted to that organization by the department. A waiver may be granted only 25 if the department determines, in accordance with its rules, 26 that the service provider that conducts the substance abuse 27 28 education and evaluation is the most appropriate service 29 provider and is licensed under chapter 397 or is exempt from such licensure. All DUI treatment programs providing treatment 30 31 services on January 1, 1994, shall be allowed to continue to

4 5

6

7

8

9

10

11

12

13

14

15

16 17

18

19

20

21 22

23 24

25

26 27

28

29

30

provide such services until the department determines whether a waiver should be granted. A statistical referral report shall be submitted quarterly to the department by each organization authorized to provide services under this section.

Section 3. Paragraph (a) of subsection (2) of section 322.271, Florida Statutes, 1998 Supplement, is amended to read:

322.271 Authority to modify revocation, cancellation, or suspension order.--

(2)(a) Upon such hearing, the person whose license has been suspended, canceled, or revoked may show that such suspension, cancellation, or revocation of his or her license causes a serious hardship and precludes the person's carrying out his or her normal business occupation, trade, or employment and that the use of the person's license in the normal course of his or her business is necessary to the proper support of the person or his or her family. Except as otherwise provided in this subsection, the department shall require proof of the successful completion of the applicable department an approved driver training course or DUI program substance abuse education course and evaluation as provided in s. 316.193(5). and may require Letters of recommendation from respected business persons in the community, law enforcement officers, or judicial officers may also be required to determine in determining whether such person should be permitted to operate a motor vehicle on a restricted basis for business or employment use only and in determining whether such person can be trusted to so operate a motor vehicle. If a driver's license has been suspended under the point system or 31 pursuant to s. 322.2615, the department shall require proof of

enrollment in the applicable department an approved driver 2 training course or licensed DUI program substance abuse 3 education course, including evaluation and treatment, if referred, and may require the letters of recommendation 4 5 described in this subsection to determine if the driver should be reinstated on a restricted basis. +If such person fails to 6 7 complete the approved course within 90 days after 8 reinstatement or subsequently fails to complete treatment, if 9 applicable, the department shall cancel his or her driver's 10 license until the course and treatment, if applicable, is 11 successfully completed, notwithstanding the terms of the court order or any suspension or revocation of the driving 12 privilege. The department may temporarily reinstate the 13 14 driving privilege on a restricted basis upon verification from the DUI program that the offender has reentered and is 15 currently participating in treatment and has completed the DUI 16 education course and evaluation requirement. If the DUI 17 program notifies the department of the second failure to 18 19 complete treatment, the department shall reinstate the driving privilege only after notice of completion of treatment from 20 the DUI program. The privilege of driving on a limited or 21 restricted basis for business or employment use shall not be 22 granted to a person who has been convicted of a violation of 23 24 s. 316.193 until completion of the DUI program substance abuse 25 such education or training course and evaluations as provided in s. 316.193(5). Except as provided in paragraph (b), the 26 27 privilege of driving on a limited or restricted basis for 28 business or employment use shall not be granted to a person 29 whose license is revoked pursuant to s. 322.28 or suspended pursuant to s. 322.2615 and who has been convicted of a 30 31 | violation of s. 316.193 two or more times or whose license has

4 5

6

7 8

9 10

11

12 13

14

15

16 17

18

19

20

21

22

23 24

25 26

27 28

29

30

been suspended two or more times for refusal to submit to a test pursuant to s. 322.2615 or former s. 322.261.

Section 4. Section 322.291, Florida Statutes, is amended to read:

322.291 Driver improvement schools or DUI programs; required in certain suspension and revocation cases .-- Except as provided in s. 322.03(2), any person:

- Whose driving privilege has been revoked:
- (a) Upon conviction for:
- Driving, or being in actual physical control of, any vehicle while under the influence of alcoholic beverages, any chemical substance set forth in s. 877.111, or any substance controlled under chapter 893, in violation of s. 316.193;
- 2. Driving with an unlawful blood- or breath-alcohol level;
- Manslaughter resulting from the operation of a motor vehicle;
- 4. Failure to stop and render aid as required under the laws of this state in the event of a motor vehicle accident resulting in the death or personal injury of another;
 - 5. Reckless driving; or
 - (b) As an habitual offender;
- (c) Upon direction of the court, if the court feels that the seriousness of the offense and the circumstances surrounding the conviction warrant the revocation of the licensee's driving privilege; or
- (2) Whose license was suspended under the point system, was suspended for driving with an unlawful blood-alcohol level of 0.10 percent or higher before January 31 | 1, 1994, was suspended for driving with an unlawful

blood-alcohol level of 0.08 percent or higher after December 31, 1993, was suspended for a violation of s. 316.193(1),or 2 3 was suspended for refusing to submit to a lawful breath, 4 blood, or urine test as provided in s. 322.2615 5 6 shall, before the driving privilege may be reinstated, present 7 to the department proof of enrollment in a department-approved 8 advanced driver improvement course or a substance abuse 9 education course conducted by a DUI program licensed pursuant 10 to s. 322.292, which shall include a psychosocial evaluation 11 and treatment, if referred. If the person fails to complete such course or evaluation within 90 days after reinstatement, 12 or subsequently fails to complete treatment, if referred, the 13 14 DUI program shall notify the department of the failure. Upon receipt of the notice, the department shall cancel the 15 offender's driving privilege, notwithstanding the expiration 16 of the suspension or revocation of the driving privilege. The 17 department may temporarily reinstate the driving privilege 18 19 upon verification from the DUI program that the offender has completed the education course and evaluation requirement and 20 has reentered and is currently participating in treatment. If 21 the DUI program notifies the department of the second failure 22 to complete treatment, the department shall reinstate the 23 24 driving privilege only after notice of completion of treatment 25 from the DUI program. the driver's license shall be canceled by the department until such course is successfully completed. 26 27 Section 5. Section 322.292, Florida Statutes, is 28 amended to read: 29 322.292 DUI programs supervision; powers and duties of 30 the department.--31

2

3

4

5

6

7

9 10

11

12 13

14

15

16 17

18 19

20

21

22

23 24

25

26 27

28

29

- The Department of Highway Safety and Motor Vehicles shall license and regulate all DUI programs, which regulation shall include the certification of instructors, evaluators, clinical supervisors, and special supervision services evaluators evaluator supervisors. The department shall, after consultation with the chief judge of the affected judicial circuit, establish requirements regarding the number of programs to be offered within a judicial circuit. requirements shall address the number of clients currently served in the circuit as well as improvements in service that may be derived from operation of an additional DUI program. DUI program education and evaluation services are exempt from licensure under chapter chapters 396 and 397. However, treatment programs must continue to be licensed under chapter chapters 396 and 397.
- (2) The department shall adopt rules to implement its supervisory authority over DUI programs in accordance with the procedures of chapter 120, including the establishment of uniform standards of operation for DUI programs and the method for setting and approving fees, as follows:
- Adopt rules Establish minimum standards for statutorily required education, evaluation, and supervision of DUI offenders. Such minimum standards previously adopted by the Traffic Court Review Committee of the Supreme Court of Florida shall remain in effect unless modified by the department.
- Adopt rules Establish minimum standards for the administration and financial management of DUI programs, including, but not limited to:

- 1. Rules Standards governing the types of expenditures that may be made by DUI programs from funds paid by persons attending such programs.
- 2. Rules Standards for financial reporting that require data on DUI programs expenditures in sufficient detail to support reasonable and informed decisions concerning the fees that are to be assessed those attending DUI programs. The department shall perform financial audits of DUI programs required under this section or require that financial audits of the programs be performed by certified public accountants at program expense and submitted directly from the auditor to the department.
- 3. <u>Rules for</u> Standards of reciprocity in relation to DUI programs in other states or countries that have programs similar to the DUI programs licensed by the department.
- 4. Such other $\underline{\text{rules}}$ standards as the department deems appropriate and necessary for the effective oversight of the DUI programs.
- (c) Implement procedures for the granting and revoking of licenses for DUI programs, including:
- 1. A uniform application fee in an amount sufficient to cover the department's administrative costs in processing and evaluating DUI program license applications. The application fee shall not apply to programs that apply for licensure to serve a county that does not have a currently licensed DUI program or where the currently licensed program has relinquished its license.
- 2. Criteria for evaluating the need for additional licensed DUI programs serving the same geographic area, including:

4 5

- a. The availability, quality of services, accessibility, and adequacy of currently licensed providers.
- b. The ability of the applicant to provide quality DUI program services and the applicant's record of providing DUI services in other areas of the state.
- c. The availability of resources, including appropriately trained and certified personnel employed by or under contract with the applicant, and adequate applicant funds for capital and operating expenses.
- d. The applicant's ability to offer higher quality, more frequent or more accessible DUI program services, and the applicant's ability to offer improved services to persons with special needs.
- $\underline{\text{e. The immediate and long-term financial feasibility}}$ of the applicant.
- f. The probable impact of an additional licensed DUI program on existing DUI services in the same geographic area in terms of the availability, quality, accessibility, and adequacy of existing DUI services. To assist the department in evaluating an application, the department shall request that licensees furnish information concerning the impact of an additional program on existing DUI services.
- 3. Competing applicants and currently licensed DUI programs serving the same geographic area may request an administrative hearing under chapter 120 to contest the department's determination of need for an additional licensed DUI program in that area.
- 4. The department shall revoke the license of any DUI program that does not provide the services specified in its application within 45 days after licensure, and notify the chief judge of that circuit of such revocation.

- (d) Establish a fee structure for the various programs offered by the DUI programs, based only on the reasonable and necessary costs for operating the programs throughout the state. The department shall approve, modify, or reduce fees as necessary. The DUI programs fees that are in effect on January 1, 1994, shall remain in effect until the department adopts a fee schedule for the DUI programs system. After the adoption of the schedule, the programs shall adjust their fees to conform with the established amounts.
- (e) Establish policies and procedures for monitoring DUI programs compliance with all $\frac{\text{rules adopted}}{\text{standards established}}$ by the department.
- (f) The department shall oversee an ongoing evaluation to assess the effectiveness of the DUI programs. This evaluation shall be performed by an independent group and shall evaluate the curriculum, client treatment referrals, recidivism rates, and any other relevant matters. The department shall report to the Legislature by January 1, 1995, on the status of the evaluation, including its design and schedule for completion. The department may use funds received under s. 322.293 to retain the services and reimburse expenses of such private persons or professional consultants as are required for monitoring and evaluating DUI programs.
- (g) Investigate complaints about the DUI programs and resolve problems in the provision of services to DUI offenders, as needed.
- (3) All DUI programs and certified program personnel providing DUI programs services that meet the department's standards and that are operating on January 1, 1994, may remain in operation until the department's license procedures

1 are in place. At that time the DUI programs and certified 2 program personnel may apply for relicensure. 3 (3)(4) DUI programs shall be either governmental 4 programs or not-for-profit corporations. 5 (5) The department shall report to the Supreme Court 6 by December 1, 1994, and by December 31 of each succeeding 7 year through 1996, on the general status of the statewide program. This report must include programmatic and statistical 8 9 information regarding the number of licensed programs, 10 enrollment and referral figures, program monitoring and evaluation activities, and findings, and the general steps 11 12 taken by the department to implement the provisions of this 13 section. 14 Section 6. This act shall take effect upon becoming a 15 law. 16 17 STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR 18 Senate Bill 1056 19 20 Removes a provision in two sections of the bill that 1. would allow the department, rather than the court, to waive an offender's treatment after reviewing the 21 evaluations. 22 Makes technical and "clean-up" changes throughout the 2. bill. 23 Changes the effective date from October 1, 1999 to "upon becoming a law." $\,$ 24 25 26 27 28 29 30 31