A bill to be entitled 1 2 An act relating to transportation; amending s. 3 20.23, F.S.; providing reference to seaport 4 programs; providing for an organizational unit 5 to administer said programs; deleting reference to the Office of Construction and including 6 7 reference to the Office of Highway Operations 8 within the Department of Transportation; 9 amending s. 206.46, F.S.; increasing a percentage amount of revenues in the State 10 11 Transportation Trust Fund to be transferred to 12 the Right-of-Way Acquistion and Bridge 13 Construction Trust Fund annually; increasing 14 the dollar amount which may be so transferred; 15 creating s. 215.615, F.S.; providing for state 16 bonds for federal-aid highways construction; creating s. 215.616, F.S.; providing for the 17 issuance of certain revenue bonds for 18 fixed-guideway transportation systems; creating 19 20 s. 316.0815, F.S.; providing for a duty to yield for public transit vehicles; amending s. 21 22 316.302, F.S.; revising obsolete dates and statutory references with respect to commercial 23 24 motor vehicles; amending s. 316.3025, F.S.; correcting a cross reference; amending s. 25 316.555, F.S.; providing for an exemption from 26 27 locally imposed weight limits under certain 28 circumstances; amending s. 320.0715, F.S.; 29 providing an exemption from the International Registration Plan; amending s. 334.035, F.S.; 30 31 revising language with respect to the purpose

1 of the Florida Transportation Code; amending s. 2 334.0445, F.S.; continuing the operation of the model career service classification and 3 4 compensation plan within the Department of 5 Transportation for a certain time period; 6 creating s. 334.071, F.S.; providing for the 7 legislative designation of transportation 8 facilities; amending s. 334.351, F.S.; deleting 9 language with respect to the total amount of youth work experience program contracts; 10 amending s. 335.0415, F.S.; revising a date 11 12 with respect to public road jurisdiction; 13 amending s. 335.093, F.S.; authorizing the 14 department to designate public roads as scenic 15 highways; amending s. 337.11, F.S.; providing 16 for contracts without advertising and competitive bids; amending s. 337.16, F.S.; 17 revising language with respect to contractors 18 who are delinquent with respect to contracts 19 20 with the department; amending s. 337.162, F.S.; 21 revising language with respect to professional services; amending s. 337.18, F.S.; revising 22 language with respect to certain surety bonds; 23 24 providing for bonds payable to the department 25 rather than to the Governor; amending s. 26 337.185, F.S.; increasing claim limits with 27 respect to certain contractual claims governed 28 by the State Arbitration Board; revising 29 language with respect to hearings on certain disputes; increasing certain fees; amending s. 30 31 337.19, F.S.; revising language with respect to

suits at law and in equity brought by or 1 2 against the department with respect to breach 3 of an express provision or an implied covenant 4 of a written agreement or a written directive 5 issued by the department pursuant to the written agreement; providing for rights, 6 7 obligations, remedies, and defenses; 8 prohibiting liability under certain circumstances; providing exceptions with 9 respect to liability; providing for 10 11 applicability; amending s. 337.25, F.S.; 12 authorizing the department to purchase, lease, 13 exchange, or otherwise acquire property 14 interests; amending s. 337.403, F.S.; 15 authorizing the department to participate in 16 the cost of certain clearing and grubbing with respect to utility improvement relocation; 17 amending s. 338.223, F.S.; revising language 18 with respect to proposed turnpike projects to 19 20 provide that certain requirements do not apply to hardship and protective purchases by the 21 22 department of advance right-of-way; providing definitions; amending s. 338.229, F.S.; 23 24 providing additional rights of the department 25 with respect to certain bondholders; amending 26 s. 339.155, F.S.; revising language with 27 respect to transportation planning; amending s. 28 339.175, F.S.; revising language with respect 29 to metropolitan planning organizations; amending s. 341.041, F.S.; directing the 30 31 department to create and maintain a common

self-retention insurance fund to support public transit projects throughout the state; amending s. 341.302, F.S.; revising language with respect to the responsibilities of the department concerning the rail program; amending s. 373.4137, F.S.; revising language with respect to mitigation requirements; amending s. 479.01, F.S.; revising definitions; amending s. 479.07, F.S.; revising language with respect to sign permits; amending s. 479.16, F.S.; revising language with respect to signs for which permits are not required; repealing ss. 341.3201-341.386, F.S.; eliminating the Florida High-Speed Rail Transportation Act; providing an effective date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Paragraph (b) of subsection (2) and paragraphs (a), (d), and (m) of subsection (3) of section 20.23, Florida Statutes, 1998 Supplement, are amended to read:

23 20.23 Department of Transportation.--There is created 24 a Department of Transportation which shall be a decentralized 25 agency.

26 (2)

- The commission shall have the primary functions (b) to:
- Recommend major transportation policies for the Governor's approval, and assure that approved policies and any 31 revisions thereto are properly executed.

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- Periodically review the status of the state transportation system including highway, transit, rail, seaport, intermodal development, and aviation components of the system and recommend improvements therein to the Governor and the Legislature.
- 3. Perform an in-depth evaluation of the annual department budget request, the Florida Transportation Plan, and the tentative work program for compliance with all applicable laws and established departmental policies. Except as specifically provided in s. 339.135(4)(c)2., (d), and (f), the commission may not consider individual construction projects, but shall consider methods of accomplishing the goals of the department in the most effective, efficient, and businesslike manner.
- Monitor the financial status of the department on a regular basis to assure that the department is managing revenue and bond proceeds responsibly and in accordance with law and established policy.
- 5. Monitor on at least a quarterly basis, the efficiency, productivity, and management of the department, using performance and production standards developed by the commission pursuant to s. 334.045.
- 6. Perform an in-depth evaluation of the factors causing disruption of project schedules in the adopted work program and recommend to the Legislature and the Governor methods to eliminate or reduce the disruptive effects of these factors.
- (3)(a) The central office shall establish departmental policies, rules, procedures, and standards and shall monitor the implementation of such policies, rules, procedures, and 31 standards in order to ensure uniform compliance and quality

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performance by the districts and central office units that implement transportation programs. The central office monitoring function shall be based on a plan that clearly specifies what areas will be monitored, activities and criteria used to measure compliance, and a feedback process that assures monitoring findings are reported and deficiencies corrected. The secretary is responsible for ensuring that a the central office monitoring function is implemented by October 1, 1990, and that it functions properly thereafter. In conjunction with its monitoring function, the central office shall provide such training and administrative support to the districts as the department determines to be necessary to ensure that the department's programs are carried out in the most efficient and effective manner.

- (d)1. Policy, program, or operations offices shall be established within the central office for the purposes of:
- a. Developing policy and procedures and monitoring performance to ensure compliance with these policies and procedures;
- b. Performing statewide activities which it is more cost-effective to perform in a central location;
- c. Assessing and ensuring the accuracy of information within the department's financial management information systems; and
 - d. Performing other activities of a statewide nature.
- 2. The following offices are established and shall be headed by a manager, each of whom shall be appointed by and serve at the pleasure of the secretary. The positions shall be classified at a level equal to a division director:
 - a. The Office of Administration;
 - b. The Office of Policy Planning;

c. The Office of Design;

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- The Office of Highway Operations Office of Construction;
 - e. The Office of Right-of-Way;
 - f. The Office of Toll Operations; and
 - q. The Office of Information Systems.
- 3. Other offices may be established in accordance with s. 20.04(7)(6). The heads of such offices are exempt from part II of chapter 110. No office or organization shall be created at a level equal to or higher than a division without specific legislative authority.
- (m) The secretary shall appoint a state public transportation administrator who shall report to the Assistant Secretary for Transportation Policy. The state public transportation administrator's responsibilities shall include, but are not limited to, the administration of statewide transit, rail, seaport, intermodal development, and aviation This position shall be classified at a level equal to a deputy assistant secretary. The department shall also assign to the public transportation administrator an organizational unit the primary function of which is to administer the seaport high-speed rail program.
- Section 2. Subsections (2) and (3) of section 206.46, Florida Statutes, are amended to read:
 - 206.46 State Transportation Trust Fund. --
- (2) Notwithstanding any other provisions of law, from the revenues deposited into the State Transportation Trust Fund a maximum of 7 6 percent in each fiscal year shall be transferred into the Right-of-Way Acquisition and Bridge Construction Trust Fund created in s. 215.605, as needed to 31 | meet the requirements of the documents authorizing the bonds

issued or proposed to be issued under ss. 215.605 and 337.276 or at a minimum amount sufficient to pay for the debt service coverage requirements of outstanding bonds. Notwithstanding the 7 6 percent annual transfer authorized in this subsection, the annual amount transferred under this subsection shall not exceed an amount necessary to provide the required debt service coverage levels for a maximum debt service of not to exceed \$135\$\frac{\$115}{115}\$ million. Such transfer shall be payable primarily from the motor and diesel fuel taxes transferred to the State Transportation Trust Fund from the Fuel Tax Collection Trust Fund.

(3) Through fiscal year 1999-2000, a minimum of 14.3 percent of all state revenues deposited into the State Transportation Trust Fund shall be committed annually by the department for public transportation projects in accordance with chapter 311, ss. 332.003-332.007, and chapter 341, and chapter 343. Beginning in fiscal year 2000-2001, and each year thereafter, a minimum of 15 percent of all state revenues deposited into the State Transportation Trust Fund shall be committed annually by the department for public transportation projects in accordance with chapter 311, ss. 332.002-332.007, and chapter 341, and chapter 343.

Section 3. Section 215.615, Florida Statutes, is created to read:

215.615 State bonds for federal-aid highways construction.--

(1) Upon the request of the Department of
Transportation, the Division of Bond Finance is authorized
pursuant to s. 11, Art. VII of the State Constitution and the
State Bond Act to issue revenue bonds, for and on behalf of
the Department of Transportation, for the purpose of financing

or refinancing the construction, reconstruction, and improvement of projects that are eligible to receive federal-aid highway funds.

- (2) Any bonds issued pursuant to this section shall be payable primarily from a prior and superior claim on all federal highway aid reimbursements received each year with respect to federal-aid projects undertaken in accordance with the provisions of Title 23 of the United States Code.
- (3) The term of the bonds shall not exceed a term of 12 years. Prior to the issuance of bonds, the Department of Transportation shall determine that annual debt service on all bonds issued pursuant to this section does not exceed 10 percent of annual apportionments to the department for federal highway aid in accordance with the provisions of Title 23 of the United States Code.
- (4) The bonds issued under this section shall not constitute a debt or general obligation of the state or a pledge of the full faith and credit or taxing power of the state. The bonds shall be secured by and are payable from the revenues pledged in accordance with this section and the resolution authorizing their issuance.
- (5) The state does hereby covenant with the holders of bonds issued under this section that it will not repeal, impair, or amend this section in any manner which will materially and adversely affect the rights of bondholders so long as the bonds authorized by this section are outstanding unless adequate provision has been made for the payment of such bonds pursuant to the documents authorizing the issuance of such bonds.
- (6) Any complaint for such validation of bonds issued pursuant to this section shall be filed in the circuit court

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2 the notice required to be published by s. 75.06 shall be 3 published only in the county where the complaint is filed, and the complaint and order of the circuit court shall be served 4 5 only on the state attorney of the circuit in which the action 6 is pending. 7 Section 4. Section 215.616, Florida Statutes, is 8 created to read: 9 215.616 Issuance of revenue bonds authorized.--(1) The issuance of revenue bonds by the Division of 10 11 Bond Finance, on behalf of the Department of Transportation, 12 pursuant to s. 11, Art. VII of the State Constitution is 13 hereby authorized, pursuant to the State Bond Act, to finance 14 or refinance fixed capital expenditures for fixed-guideway transportation systems, as defined in s. 341.031, including 15 facilities appurtenant thereto, costs of issuance, and other 16 amounts relating to such financing or refinancing. Such 17 revenue bonds shall be matched on a 50-50 basis with funds 18 19 from sources other than revenues of the Department of 20 Transportation, in a manner acceptable to the Department of 21 Transportation. 22 (a) The Department of Transportation and any participating commuter rail authority or regional 23 24 transportation authority established pursuant to chapter 343, 25 local governments, or local governments collectively by

of the county where the seat of state government is situated,

interlocal agreement having jurisdiction of a fixed-guideway

transportation system may enter into an interlocal agreement

refinancing of fixed-guideway transportation system projects by revenue bonds issued pursuant to this subsection. The terms

to promote the efficient and cost-effective financing or

Department of Transportation to request the issuance of the bonds on behalf of the parties; provide that each party to the agreement shall be contractually liable for an equal share of funding an amount equal to the debt service requirements of such bonds; and include any other terms, provisions, or covenants necessary to the making of and full performance under such interlocal agreement. Repayments made to the Department of Transportation under any interlocal agreement are not pledged to the repayment of bonds issued hereunder and failure of the local governmental authority to make such payment shall not affect the obligation of the Department of Transportation to pay debt service on the bonds.

- (b) Revenue bonds issued pursuant to this subsection shall not constitute a general obligation of the state or a pledge of the full faith and credit of the state. Bonds issued pursuant to this section shall be payable from funds available pursuant to s. 206.46(3), subject to annual appropriation. The amount of revenues available for debt service shall never exceed a maximum of 2 percent of all state revenues deposited into the State Transportation Trust Fund.
- (c) The projects to be financed or refinanced with the proceeds of the revenue bonds issued hereunder are designated as state fixed capital outlay projects for purposes of s.

 11(d), Art. VII of the State Constitution and the specific projects to be financed or refinanced shall be determined by the Department of Transportation in accordance with state law and appropriations from the State Transportation Trust Fund.

 Each project to be financed with the proceeds of the bonds issued pursuant to this subsection shall first be approved by the Legislature by an act of general law.

- (d) Any complaint for validation of bonds issued pursuant to this section shall be filed in the circuit court of the county where the seat of state government is situated, the notice required to be published by s. 75.06 shall be published only in the county where the complaint is filed, and the complaint and order of the circuit court shall be served only on the state attorney of the circuit in which the action is pending.
- (e) The state does hereby covenant with holders of such revenue bonds or other instruments of indebtedness issued hereunder that it will not repeal or impair or amend these provisions in any manner which will materially adversely affect the rights of such holders so long as bonds authorized by this paragraph are outstanding unless adequate provision has been made for the payment of such bonds pursuant to the documents authorizing the issuance of such bonds.
- (f) This subsection supersedes any inconsistent provisions in existing law.

Notwithstanding anything in this subsection, the lien of revenue bonds issued pursuant to this subsection on moneys deposited into the State Transportation Trust Fund shall be junior and subordinate to the lien on such moneys of bonds issued pursuant to ss. 215.605, 215.615, and 320.20, and any pledge of such moneys to pay operating and maintenance expenses pursuant to s. 206.46(5) and chapter 348, all as are in existence or as may be amended.

(2) To be eligible for participation, fixed-guideway transportation system projects must comply with the major capital investment policy guidelines and criteria established by the Department of Transportation pursuant to chapter 341,

must be found to be consistent, to the maximum extent
feasible, with approved local government comprehensive plans
of the local governments in which such projects are located,
and must be included in the work program of the Department of
Transportation pursuant to the provisions of s. 339.135. The
Department of Transportation shall certify that the expected
useful life of the transportation improvements will equal or
exceed the maturity date of the debt to be issued.

Section 5. Section 316.0815, Florida Statutes, is created to read:

316.0815 Duty to yield to public transit vehicles.--

- (1) The driver of a vehicle shall yield the right-of-way to a publicly owned transit bus traveling in the same direction which has signaled and is reentering the traffic flow.
- (2) This section does not relieve the driver of a public transit vehicle from the duty to drive with due regard for the safety of all persons using the roadway.

Section 6. Paragraph (b) of subsection (1) and paragraphs (e) and (f) of subsection (2) of section 316.302, Florida Statutes, 1998 Supplement, are amended to read:

316.302 Commercial motor vehicles; safety regulations; transporters and shippers of hazardous materials; enforcement.--

(1)

 (b) Except as otherwise provided in this section, all owners or drivers of commercial motor vehicles that are engaged in intrastate commerce are subject to the rules and regulations contained in 49 C.F.R. parts 382, 385, and 390-397, with the exception of 49 C.F.R. s. 390.5 as it

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relates to the definition of bus, as such rules and
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   regulations existed on March 1, 1999 1997.
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           (2)
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           (e) A person who operates a commercial motor vehicle
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   solely in intrastate commerce is exempt from subsection (1)
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   while transporting agricultural products, including
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   horticultural or forestry products, from farm or harvest place
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    to the first place of processing or storage, or from farm or
   harvest place directly to market. However, such person must
    comply with 49 C.F.R. part 391, subpart H and parts 382, 392,
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    and 393, and with 49 C.F.R. ss. 396.3(a)(1) and s.396.9.
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           (f) A person who operates a commercial motor vehicle
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   having a declared gross vehicle weight of less than 26,000
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   pounds solely in intrastate commerce and who is not
    transporting hazardous materials, or who is transporting
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   petroleum products as defined in s. 376.301(31)\frac{(29)}{(29)}, is exempt
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   from subsection (1). However, such person must comply with 49
    C.F.R. parts 382, 392, and 393, and with 49 C.F.R. ss.
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    396.3(a)(1) and s.396.9.
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           Section 7. Paragraph (c) of subsection (3) of section
    316.3025, Florida Statutes, is amended to read:
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           316.3025 Penalties.--
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           (3)
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           (c) A civil penalty of $250 may be assessed for:
           1. A violation of the placarding requirements of 49
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   C.F.R. parts 171-179;
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           2. A violation of the shipping paper requirements of
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    49 C.F.R. parts 171-179;
           3. A violation of 49 C.F.R. s. 392.10;
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           4. A violation of 49 C.F.R. s. 397.5 395.5;
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           5. A violation of 49 C.F.R. s. 397.7;
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- 6. A violation of 49 C.F.R. s. 397.13; or
- 7. A violation of 49 C.F.R. s. 397.15.

Section 8. Section 316.555, Florida Statutes, is amended to read:

316.555 Weight, load, speed limits may be lowered; condition precedent. -- Anything in this chapter to the contrary notwithstanding, the Department of Transportation with respect to state roads, and local authorities with respect to highways under their jurisdiction, may prescribe, by notice hereinafter provided for, loads and weights and speed limits lower than the limits prescribed in this chapter and other laws, whenever in its or their judgment any road or part thereof or any bridge or culvert shall, by reason of its design, deterioration, rain, or other climatic or natural causes be liable to be damaged or destroyed by motor vehicles, trailers, or semitrailers, if the gross weight or speed limit thereof shall exceed the limits prescribed in said notice. Department of Transportation or local authority may, by like notice, regulate or prohibit, in whole or in part, the operation of any specified class or size of motor vehicles, trailers, or semitrailers on any highways or specified parts thereof under its or their jurisdiction, whenever in its or their judgment, such regulation or prohibition is necessary to provide for the public safety and convenience on the highways, or parts thereof, by reason of traffic density, intensive use thereof by the traveling public, or other reasons of public safety and convenience. The notice or the substance thereof shall be posted at conspicuous places at terminals of all intermediate crossroads and road junctions with the section of highway to which the notice shall apply. After any such 31 notice has been posted, the operation of any motor vehicle or

combination contrary to its provisions shall constitute a 1 2 violation of this chapter. An exemption from any locally imposed weight limit shall be granted by a local government to 3 vehicles transporting silvicultural and agricultural products 4 5 and to equipment used in connection with silvicultural and 6 agricultural site management when a county road offers the 7 only access into and out of the property. This exemption shall 8 not apply to any bridge or other structure which has weight 9 restrictions established for safety reasons. However, no 10 limitation shall be established by any county, municipal, or 11 other local authorities pursuant to the provisions of this 12 section that would interfere with or interrupt traffic as 13 authorized hereunder over state roads, including officially 14 established detours for such highways, including cases where such traffic passes over roads, streets or thoroughfares 15 16 within the sole jurisdiction of the county, municipal or other local authorities unless such limitations and further 17 restrictions have first been approved by the Department of 18 19 Transportation. With respect to county roads, except such as 20 are in use as state road detours, the respective county road authorities shall have full power and authority to further 21 22 limit the weights of vehicles upon bridges and culverts upon such public notice as they deem sufficient, and existing laws 23 applicable thereto shall not be affected by the terms of this 24 25 chapter. 26 Section 9. Subsection (5) is added to section 27 320.0715, Florida Statutes, to read: 28 320.0715 International Registration Plan; motor 29 carrier services; permits; retention of records.--30 (5) The provisions of this section do not apply to any

commercial motor vehicle domiciled in a foreign state that

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enters this state solely for the purpose of bringing a commercial vehicle in for repairs, or picking up a newly purchased commercial vehicle, so long as the commercial motor vehicle is operated by its owner and is not hauling a load.

Section 10. Section 334.035, Florida Statutes, is amended to read:

334.035 Purpose of transportation code. -- The purpose of the Florida Transportation Code is to establish the responsibilities of the state, the counties, and the municipalities in the planning and development of the transportation systems serving the people of the state and to assure the development of an integrated, balanced statewide transportation system which enhances economic development through promotion of international trade and interstate and intrastate commerce. This code is necessary for the protection of the public safety and general welfare and for the preservation of all transportation facilities in the state. The chapters in the code shall be considered components of the total code, and the provisions therein, unless expressly limited in scope, shall apply to all chapters.

Section 11. Subsection (1) of section 334.0445, Florida Statutes, 1998 Supplement, is amended to read:

334.0445 Model career service classification and compensation plan .--

(1) Effective July 1, 1994, the Legislature grants to the Department of Transportation in consultation with the Department of Management Services, the Executive Office of the Governor, legislative appropriations committees, legislative personnel committees, and the affected certified bargaining 31 unions, the authority on a pilot basis to develop and

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implement a model career service classification and compensation system. Such system shall be developed for use by all state agencies. Authorization for this program will be through June 30, 2002 for 3 fiscal years beginning July 1, 1994, and ending June 30, 1997; however, the department may elect or be directed by the Legislature to return to the current system at anytime during this period if the model system does not meet the stated goals and objectives.

Section 12. Section 334.071, Florida Statutes, is created to read:

334.071 Legislative designation of transportation facilities.--

- (1) Designation of a transportation facility contained in an act of the Legislature is for honorary or memorial purposes or to distinguish a particular facility, and unless specifically provided for, shall not be construed to require any action by a local government or private party regarding the changing of any street signs, mailing address, or 911 emergency telephone number system listing.
- (2) The effect of such designations shall only be construed to require the placement of markers by the department at the termini or intersections specified for each highway segment or bridge designated, and as authority for the department to place other markers as appropriate for the transportation facility being designated.

Section 13. Section 334.351, Florida Statutes, is amended to read:

334.351 Youth work experience program; findings and intent; authority to contract; limitation. -- The Legislature finds and declares that young men and women of the state 31 | should be given an opportunity to obtain public service work

and training experience that protects and conserves the 1 valuable resources of the state and promotes participation in 3 other community enhancement projects. Notwithstanding the requirements of chapters 287 and 337, the Department of 4 5 Transportation is authorized to contract with public agencies 6 and nonprofit organizations for the performance of work 7 related to the construction and maintenance of 8 transportation-related facilities by youths enrolled in youth 9 work experience programs. The total amount of contracts 10 entered into by the department under this section in any 11 fiscal year may not exceed the amount specifically appropriated by the Legislature for this program. 12

Section 14. Subsection (1) of section 335.0415, Florida Statutes, is amended to read:

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335.0415 Public road jurisdiction and transfer process.--

(1) The jurisdiction of public roads and the responsibility for operation and maintenance within the right-of-way of any road within the state, county, and municipal road system shall be that which existed on June 10, 1995 exists on July 1, 1995.

Section 15. Subsection (1) of section 335.093, Florida Statutes, is amended to read:

335.093 Scenic highway designation. --

(1) The Department of Transportation may, after consultation with other state agencies and local governments, designate public roads as scenic highways on the state highway system. Public roads Highways designated as scenic highways are intended to preserve, maintain, and protect a part of Florida's cultural, historical, and scenic routes on the State 31 Highway System for vehicular, bicycle, and pedestrian travel.

2 of section 337.11, Florida Statutes, to read: 3 337.11 Contracting authority of department; bids; 4 emergency repairs, supplemental agreements, and change orders; 5 combined design and construction contracts; progress payments; 6 records; requirements of vehicle registration. --7 (6) 8 (c) When the department determines that it is in the 9 best interest of the public for reasons of public concern, 10 economy, improved operations, or safety, and only when 11 circumstances dictate rapid completion of the work, the 12 department may, up to the threshold amount provided in s. 13 287.017 for CATEGORY FOUR, enter into contracts for 14 construction and maintenance without advertising and receiving 15 competitive bids. The department may enter into such contracts 16 only upon a determination that the work is necessary for one 17 of the following reasons: 1. To ensure timely completion of projects or 18 avoidance of undue delay for other projects; 19

Section 16. Paragraph (c) is added to subsection (6)

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Prior to entering into any contract pursuant to this

paragraph, the department shall make a good faith effort to
obtain two or more quotes from qualified contractors, if
available. The department shall also consider disadvantaged
business enterprise participation in such contracts. When the

2. To accomplish minor repairs or construction and

3. To accomplish nonemergency work necessary to ensure

maintenance activities for which time is of the essence and

avoidance of adverse conditions that affect the safe and

for which significant costs savings would occur; or

efficient flow of traffic.

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work exists within the limits of an existing department contract, the department shall make a good faith effort to negotiate and enter into a contract with the prime contractor on the existing contract.

Section 17. Paragraph (a) of subsection (1) of section 337.16, Florida Statutes, is amended to read:

- 337.16 Disqualification of delinquent contractors from bidding; determination of contractor nonresponsibility; denial, suspension, and revocation of certificates of qualification; grounds; hearing. --
- (1) A contractor shall not be qualified to bid when an investigation by the department discloses that such contractor is delinquent on a previously awarded contract, and in such case the contractor's certificate of qualification shall be suspended or revoked. Any contractor whose certificate of qualification is suspended or revoked for delinquency shall also be disapproved as a subcontractor during the period of suspension or revocation, except when a prime contractor's bid has used prices of a subcontractor who becomes disqualified after the bid and before the request for authorization to sublet is presented.
- (a) A contractor is delinquent when unsatisfactory progress is being made on a construction project or when the allowed contract time has expired and the contract work is not complete. Unsatisfactory progress shall be determined in accordance with the contract provisions.

Section 18. Subsection (2) of section 337.162, Florida Statutes, 1998 Supplement, is amended to read:

337.162 Professional services.--Professional services provided to the department that fall below acceptable 31 professional standards may result in transportation project

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delays, overruns, and reduced facility life. To minimize these effects and ensure that quality services are received, the Legislature hereby declares that licensed professionals shall be held accountable for the quality of the services they provide to the department.

(2) Any person who is employed by the department and who is licensed by the Department of Business and Professional Regulation and who, through the course of his or her employment, has knowledge or reason to believe that any person has violated the provisions of state professional licensing laws or rules shall submit a complaint about the violations to the Department of Business and Professional Regulation. Failure to submit a complaint about the violations may be grounds for disciplinary action pursuant to part I of chapter 455 and the state licensing law applicable to that licensee. However, licensees under part II of chapter 475 are exempt from the provisions of s. 455.227(1)(i). The complaint submitted to the Department of Business and Professional Regulation and maintained by the department is confidential and exempt from s. 119.07(1).

Section 19. Subsections (1) and (2) of section 337.18, Florida Statutes, 1998 Supplement, are amended to read:

337.18 Surety bonds; requirement with respect to contract award; defaults; damage assessments. --

(1) A surety bond shall be required of the successful bidder in an amount equal to the awarded contract price. For a project for which the contract price is \$150,000 or less, the department may waive the requirement for all or a portion of a surety bond if it determines the project is of a noncritical nature and nonperformance will not endanger public health, 31 safety, or property. The department may require alternate

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means of security if a surety bond is waived. The surety on such bond shall be a surety company authorized to do business in the state. All bonds shall be payable to the <u>department</u> Governor and his or her successors in office and conditioned for the prompt, faithful, and efficient performance of the contract according to plans and specifications and within the time period specified, and for the prompt payment of all persons furnishing labor, material, equipment, and supplies therefor; however, whenever an improvement, demolition, or removal contract price is \$25,000 or less, the security may, in the discretion of the bidder, be in the form of a cashier's check, bank money order of any state or national bank, certified check, or postal money order.

(2) The department shall provide in its contracts for the determination of default on the part of any contractor for cause attributable to such contractor. The department shall have no liability for anticipated profits for unfinished work on a contract which has been determined to be in default. Every contract let by the department for the performance of work shall contain a provision for payment to the department by the contractor of liquidated damages due to failure of the contractor to complete the contract work within the time stipulated in the contract or within such additional time as may have been granted by the department. The contractual provision shall include a reasonable estimate of the damages that would be incurred by the department as a result of such failure. The department shall establish a schedule of daily liquidated damage, based on original contract amounts, charges for construction contracts entered into by the department, which schedule shall be incorporated by reference into the contract. The department shall update the schedule of

liquidated damages at least once every 2 years, but no more often than once a year. The schedule shall, at a minimum, be based on the average construction, engineering, and inspection costs experienced by the department on contracts over the 2 preceding fiscal years. The schedule shall also include anticipated costs of project-related delays and inconveniences to the department and traveling public. Anticipated costs may include, but are not limited to, road user costs, a portion of the projected revenues that will be lost due to failure to timely open a project to revenue-producing traffic, costs resulting from retaining detours for an extended time, and other similar costs. The schedule shall be divided into the following categories, based on the original contract amounts: (a) \$50,000 and under; (b) Over \$50,000 but less than \$250,000; (c) \$250,000 or more but less than \$500,000; (d) \$500,000 or more but less than \$2.5 million; (e) \$2.5 million or more but less than \$5 million; (f) \$5 million or more but less than \$10 million; (g) \$10 million or more but less than \$15 million;

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Any such liquidated damages paid to the department shall be deposited to the credit of the fund from which payment for the work contracted was authorized.

(h) \$15 million or more but less than \$20 million; and

Section 20. Subsections (1), (2), (3), (7), and (8) of section 337.185, Florida Statutes, are amended to read:

337.185 State Arbitration Board.--

(i) \$20 million and over.

(1) To facilitate the prompt settlement of claims for additional compensation arising out of construction contracts

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between the department and the various contractors with whom it transacts business, the Legislature does hereby establish the State Arbitration Board, referred to in this section as the "board." For the purpose of this section, "claim" shall mean the aggregate of all outstanding claims by a party arising out of a construction contract. Every contractual claim in an amount up to\$250,000\$100,000 per contract or, at the claimant's option, up to\$500,000\$250,000 per contract or, upon agreement of the parties, up to \$1,000,000 per contract that cannot be resolved by negotiation between the department and the contractor shall be arbitrated by the board after acceptance of the project by the department. As an exception, either party to the dispute may request that the claim be submitted to binding private arbitration. A court of law may not consider the settlement of such a claim until the process established by this section has been exhausted.

- member shall be appointed by the head of the department, and one member shall be elected by those construction companies who are under contract with the department. The third member shall be chosen by agreement of the other two members. Whenever the third member has a conflict of interest regarding affiliation with one of the parties, the other two members shall select an alternate member for that hearing. The head of the department may select an alternative or substitute to serve as the department member for any hearing or term. Each member shall serve a 2-year term. The board shall elect a chair, each term, who shall be the administrator of the board and custodian of its records.
- (3) A hearing may be requested by the department or by a contractor who has a dispute with the department which,

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under the rules of the board, may be the subject of arbitration. The board shall conduct the hearing within 45 days of the request. The party requesting the board's consideration shall give notice of the hearing to each member. If the board finds that a third party is necessary to resolve the dispute, the board may vote to dismiss the claim, which may thereafter be pursued in accordance with the laws of the State of Florida a court of law.

- The members member of the board elected by construction companies and the third member of the board may receive compensation for the performance of their duties hereunder, from administrative fees received by the board, except that no employee of the department may receive compensation from the board. The compensation amount shall be determined by the board, but shall not exceed\$125 per hour, up to a maximum of \$1,000\$750 per day for each member authorized to receive compensation. Nothing in this section shall prevent the member elected by construction companies from being an employee of an association affiliated with the industry, even if the sole responsibility of that member is service on the board. Travel expenses for the industry member may be paid by an industry association, if necessary. The board may allocate funds annually for clerical and other administrative services.
- (8) The party requesting arbitration shall pay a fee to the board in accordance with a schedule established by it, not to exceed \$500 per claim which is \$25,000 or less, not to exceed \$1,000 per claim which is in excess of \$25,000 but not exceeding \$50,000, not to exceed \$1,500 per claim which is in excess of \$50,000 but not exceeding \$100,000, not to exceed 31 | \$2,000 per claim which is in excess of \$100,000 but not

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exceeding \$200,000, and not to exceed\$3,000\$2,500 per claim which is in excess of \$200,000 but not exceeding\$300,000 $3 \stackrel{$250,000}{,}$ not to exceed \$4,000 per claim which is in excess of 4 \$300,000 but not exceeding \$400,000, and not to exceed \$5,000 5 per claim which is in excess of \$400,000, to cover the cost of 6 administration and compensation of the board. 7 Section 21. (1) Subsection (1) of section 337.19, 8 Florida Statutes, is amended to read: 9 337.19 Suits by and against department; limitation of 10 actions; forum. --

- (1) Suits at law and in equity may be brought and maintained by and against the department on any contract claim arising from breach of an express provision or an implied covenant of a written agreement or a written directive issued by the department pursuant to the written agreement. In any such suit, the department and the contractor shall have all of the same rights, obligations, remedies, and defenses as a private person under a like contract, except that no liability may be based on an oral modification of either the written contract or written directive. This section shall not be construed to in any way prohibit the department from limiting its liability or damages through provisions in its contracts. Notwithstanding anything to the contrary contained in this section, no employee or agent of the department may be held personally liable to an extent greater than that pursuant to s. 768.28, under contract for work done; provided, that no suit sounding in tort shall be maintained against the department.
- (2) Suits by and against the department under this section shall be commenced within 820 days of the final

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acceptance of the work. This section shall apply to all contracts entered into after June 30, 1993.

- (3) Any action or suit brought against the department shall be brought in the county or counties where the cause of action accrued, or in the county of the department's district headquarters responsible for the work, or in Leon County.
- (2) The amendment to subsection (1) of section 337.19, Florida Statutes, as set forth in this section shall apply to contracts entered into on or after July 1, 1999.

Section 22. Paragraph (a) of subsection (1) and paragraph (i) of subsection (4) of section 337.25, Florida Statutes, are amended to read:

- 337.25 Acquisition, lease, and disposal of real and personal property .--
- (1)(a) The department may purchase, lease, exchange, or otherwise acquire any land, property interests, or buildings or other improvements, including personal property within such buildings or on such lands, necessary to secure or utilize transportation rights-of-way for existing, proposed, or anticipated transportation facilities on the State Highway System, on the State Park Road System, in a rail corridor, or in a transportation corridor designated by the department. Such property shall be held in the name of the state.
- (4) The department may sell, in the name of the state, any land, building, or other property, real or personal, which was acquired under the provisions of subsection (1) and which the department has determined is not needed for the construction, operation, and maintenance of a transportation facility. With the exception of any parcel governed by paragraph (c), paragraph (d), paragraph (f), paragraph (g), or 31 paragraph (i), the department shall afford first right of

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refusal to the local government in the jurisdiction of which the parcel is situated. When such a determination has been made, property may be disposed of in the following manner:

(i) If property was originally acquired specifically to provide replacement housing for persons displaced by federally assisted transportation projects, the department may negotiate for the sale of such property as replacement housing. As compensation, the state shall receive no less than its investment in such properties or fair market value, whichever is lower. It is expressly intended that this benefit be extended only to those persons actually displaced by such project. Dispositions to any other persons must be for fair market value.

Section 23. Subsection (1) of section 337.403, Florida Statutes, is amended to read:

337.403 Relocation of utility; expenses.--

- (1) Any utility heretofore or hereafter placed upon, under, over, or along any public road or publicly owned rail corridor that is found by the authority to be unreasonably interfering in any way with the convenient, safe, or continuous use, or the maintenance, improvement, extension, or expansion, of such public road or publicly owned rail corridor shall, upon 30 days' written notice to the utility or its agent by the authority, be removed or relocated by such utility at its own expense except as provided in paragraphs (a), and (b), and (c).
- (a) If the relocation of utility facilities, as referred to in s. 111 of the Federal-Aid Highway Act of 1956, Pub. L. No. 627 of the 84th Congress, is necessitated by the construction of a project on the federal-aid interstate 31 system, including extensions thereof within urban areas, and

the cost of such project is eligible and approved for reimbursement by the Federal Government to the extent of 90 percent or more under the Federal Aid Highway Act, or any amendment thereof, then in that event the utility owning or operating such facilities shall relocate such facilities upon order of the department, and the state shall pay the entire expense properly attributable to such relocation after deducting therefrom any increase in the value of the new facility and any salvage value derived from the old facility.

- (b) When a joint agreement between the department and the utility is executed for utility improvement, relocation, or removal work to be accomplished as part of a contract for construction of a transportation facility, the department may participate in those utility improvement, relocation, or removal costs that exceed the department's official estimate of the cost of such work by more than 10 percent. The amount of such participation shall be limited to the difference between the official estimate of all the work in the joint agreement plus 10 percent and the amount awarded for this work in the construction contract for such work. The department may not participate in any utility improvement, relocation, or removal costs that occur as a result of changes or additions during the course of the contract.
- (c) When an agreement between the department and a utility is executed for utility improvement, relocation, or removal work to be accomplished in advance of a contract for construction of a transportation facility, the department may participate in the cost of clearing and grubbing necessary to perform such work.

Section 24. Paragraph (b) of subsection (2) of section 338.223, Florida Statutes, is amended to read:

1 338.223 Proposed turnpike projects.--2 (2) (b) In accordance with the legislative intent 3 4 expressed in s. 337.273, and after the requirement of 5 paragraph (1)(c) have been met, the department may acquire lands and property before making a final determination of the 6 7 economic feasibility of a project. The requirements of 8 paragraph (1)(c) shall not apply to hardship and protective purchases of advance right-of-way by the department. The cost 9 of advance acquisition of right-of-way may be paid from bonds 10 11 issued under s. 337.276 or from turnpike revenues. For purposes of this paragraph, the term "hardship purchase" means 12 13 purchase of a residential dwelling of not more than four units 14 from a property owner who is at a disadvantage due to health 15 impairment, job loss, or significant loss of rental income. For purposes of this paragraph, the term "protective purchase" 16 means a purchase to limit development, building, or other 17 intensification of land uses within the area right-of-way is 18 needed for transportation facilities. The department shall 19 20 give written notice to the Department of Environmental Protection 30 days prior to final agency acceptance as set 21 forth in s. 119.07(3)(n), which notice shall allow the 22 23 Department of Environmental Protection to comment. Hardship 24 and protective purchases of right-of-way shall not influence 25 the environmental feasibility of a project, including the 26 decision relative to the need to construct the project or the 27 selection of a specific location. Costs to acquire and dispose 28 of property acquired as hardship and protective purchases are 29 considered costs of doing business for the department and 30 shall not be considered in the determination of environmental feasibility for the project.

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30 31 Section 25. Section 338.229, Florida Statutes, is amended to read:

338.229 Pledge to bondholders not to restrict certain rights of department. -- The state does pledge to, and agree with, the holders of the bonds issued pursuant to ss. 338.22 - 338.241 338.22 - 338.244 that the state will not limit or restrict the rights vested in the department to construct, reconstruct, maintain, and operate any turnpike project as defined in ss. 338.22-338.241 338.22-338.244 or to establish and collect such tolls or other charges as may be convenient or necessary to produce sufficient revenues to meet the expenses of maintenance and operation of the turnpike system and to fulfill the terms of any agreements made with the holders of bonds authorized by this act and that the state will not in any way impair the rights or remedies of the holders of such bonds until the bonds, together with interest on the bonds, are fully paid and discharged. In implementing this section, the department is specifically authorized to provide for further restrictions on the sale, transfer, lease, or other disposition or operation of any portion of the turnpike system which reduces the revenue available for payment to bondholders.

Section 26. Section 339.155, Florida Statutes, is amended to read:

339.155 Transportation planning.--

(1) FLORIDA TRANSPORTATION PLAN.--The department shall develop and annually update a statewide transportation plan, to be known as the Florida Transportation Plan. The plan shall be designed so as to be easily read and understood by the general public.

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(1) PURPOSE. -- The purpose of the Florida Transportation Plan is to establish and define the state's long-range transportation goals and objectives of the department to be accomplished over a period of at least 20 years within the context of the State Comprehensive Plan and any other statutory mandates and authorizations. The Florida Transportation Plan shall consider the needs of the entire state transportation system and examine the use of all modes of transportation to effectively and efficiently meet such needs given to the department. The plan shall define the relationship between the long-range goals and the short-range objectives, and specify those objectives against which the department's achievement of such goals will be measured. The plan shall provide a policy framework within which the department's legislative budget request, the strategic information resource management plan, and the work program are developed.

- (2) SCOPE OF PLANNING PROCESS. --
- (a) The department shall carry out a transportation planning process that provides for consideration of projects and strategies that will:
- 1. Support the economic vitality of the United States, Florida, and the metropolitan areas, especially by enabling global competitiveness, productivity, and efficiency.
- 2. Increase the safety and security of the transportation system for motorized and nonmotorized users.
- 3. Increase the accessibility and mobility options available to people and for freight.
- 4. Protect and enhance the environment, promote energy conservation, and improve quality of life.

1	5. Enhance the integration and connectivity of the
2	transportation system across and between modes throughout
3	Florida for people and freight.
4	6. Promote efficient system management and operation.
5	7. Emphasize the preservation of the existing
6	transportation system.
7	(b) Additionally, the transportation planning process
8	shall consider:
9	1. With respect to nonmetropolitan areas, the concerns
10	of local elected officials representing units of general
11	purpose local government.
12	2. The concerns of Indian tribal governments and
13	federal land management agencies that have jurisdiction over
14	land within the boundaries of Florida.
15	3. Coordination of transportation plans, programs, and
16	planning activities with related planning activities being
17	carried out outside of metropolitan planning areas.
18	DEVELOPMENT CRITERIA The Florida Transportation Plan shall
19	consider the needs of the entire state transportation system,
20	examine the use of all modes of transportation to effectively
21	and efficiently meet such needs, and provide for the
22	interconnection of all types of modes in a comprehensive
23	intermodal transportation system. In developing the Florida
24	Transportation Plan, the department shall consider the
25	following:
26	(a) The results of the management systems required
27	pursuant to federal laws and regulations.
28	(b) Any federal, state, or local energy use goals,
29	objectives, programs, or requirements.

1 (c) Strategies for incorporating bicycle 2 transportation facilities and pedestrian walkways in projects 3 where appropriate throughout the state. 4 (d) International border crossings and access to 5 ports, airports, intermodal transportation facilities, major freight distribution routes, national parks, recreation and 6 7 scenic areas, monuments and historic sites, and military 8 installations. 9 (e) The transportation needs of nonmetropolitan areas through a process that includes consultation with local 10 elected officials with jurisdiction over transportation. 11 12 (f) Consistency of the plan, to the maximum extent 13 feasible, with strategic regional policy plans, metropolitan 14 planning organization plans, and approved local government comprehensive plans so as to contribute to the management of 15 orderly and coordinated community development. 16 (g) Connectivity between metropolitan areas within the 17 state and with metropolitan areas in other states. 18 19 (h) Recreational travel and tourism. 20 (i) Any state plan developed pursuant to the Federal Water Pollution Control Act. 21 22 (j) Transportation system management and investment strategies designed to make the most efficient use of existing 23 transportation facilities. 24 25 (k) The total social, economic, energy, and 26 environmental effects of transportation decisions on the 27 community and region. 28 (1) Methods to manage traffic congestion and to 29 prevent traffic congestion from developing in areas where it does not yet occur, including methods which reduce motor 30

vehicle travel, particularly single-occupant vehicle travel.

1 (m) Methods to expand and enhance transit services and to increase the use of such services. 2 3 (n) The effect of transportation decisions on land use and land development, including the need for consistency 4 5 between transportation decisionmaking and the provisions of all applicable short-range and long-range land use and 6 7 development plans. 8 (o) Where appropriate, the use of innovative 9 mechanisms for financing projects, including value capture pricing, tolls, and congestion pricing. 10 11 (p) Preservation and management of rights-of-way for 12 construction of future transportation projects, including 13 identification of unused rights-of-way which may be needed for future transportation corridors, and identification of those 14 corridors for which action is most needed to prevent 15 destruction or loss. 16 17 (q) Future, as well as existing, needs of the state 18 transportation system. 19 (r) Methods to enhance the efficient movement of 20 commercial motor vehicles. (s) The use of life-cycle costs in the design and 21 22 engineering of bridges, tunnels, or pavement. (t) Investment strategies to improve adjoining state 23 24 and local roads that support rural economic growth and tourism 25 development, federal agency renewable resources management, 26 and multipurpose land management practices, including 27 recreation development. 28 (u) The concerns of Indian tribal governments having jurisdiction over lands within the boundaries of the state. 29 30 (v) A seaport or airport master plan, which has been incorporated into an approved local government comprehensive

plan, and the linkage of transportation modes described in
such plan which are needed to provide for the movement of
goods and passengers between the seaport or airport and the
other transportation facilities.

(w) The joint use of transportation corridors and

- (w) The joint use of transportation corridors and major transportation facilities for alternate transportation and community uses.
- (x) The integration of any proposed system into all other types of transportation facilities in the community.
- Transportation Plan shall be a unified, concise planning document that clearly defines the state's long-range transportation goals and objectives and documents the department's short-range objectives developed to further such goals and objectives. The plan shall include a glossary that clearly and succinctly defines any and all phrases, words, or terms of art included in the plan, with which the general public may be unfamiliar and shall consist of, at a minimum, the following components:
- (a) A long-range component documenting the goals and long-term objectives necessary to implement the results of the department's findings from its examination of the criteria listed in subsection (2). The long-range component must be developed in cooperation with the metropolitan planning organizations and reconciled, to the maximum extent feasible, with the long-range plans developed by metropolitan planning organizations pursuant to s. 339.175. The plan shall also be developed in consultation with affected local officials in nonmetropolitan areas and with any affected Indian tribal governments. The plan must provide an examination of transportation issues likely to arise during at least a

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20-year period. The long-range component shall be updated at least once every 5 years, or more often as necessary, to reflect substantive changes to federal or state law.

- (b) A short-range component documenting the short-term objectives and strategies necessary to implement the goals and long-term objectives contained in the long-range component. The short-range component shall define the relationship between the long-range goals and the short-range objectives, specify those objectives against which the department's achievement of such goals will be measured, and identify transportation strategies necessary to efficiently achieve the goals and objectives in the plan. It shall provide a policy framework within which the department's legislative budget request, the strategic information resource management plan, and the work program are developed. The short-range component shall serve as the department's annual agency strategic plan pursuant to s. 186.021. The short-range component shall be developed consistent with the requirements of s. 186.022 and consistent with available and forecasted state and federal funds. In addition to those entities listed in s. 186.022, the short-range component shall also be submitted to the Florida Transportation Commission.
- (4) ANNUAL PERFORMANCE REPORT. -- The department shall develop an annual performance report evaluating the operation of the department for the preceding fiscal year. The report, which shall meet the requirements of s. 186.022, shall also include a summary of the financial operations of the department and shall annually evaluate how well the adopted work program meets the short-term objectives contained in the short-range component of the Florida Transportation Plan. 31 | addition to the entities listed in s. 186.022, this

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performance report shall also be submitted to the Florida Transportation Commission and the legislative appropriations and transportation committees.

- (5) ADDITIONAL TRANSPORTATION PLANS. --
- (a) Upon request by local governmental entities, the department may in its discretion develop and design transportation corridors, arterial and collector streets, vehicular parking areas, and other support facilities which are consistent with the plans of the department for major transportation facilities. The department may render to local governmental entities or their planning agencies such technical assistance and services as are necessary so that local plans and facilities are coordinated with the plans and facilities of the department.
- (b) Each regional planning council, as provided for in s. 186.504, or any successor agency thereto, shall develop, as an element of its strategic regional policy plan, transportation goals and policies. The transportation goals and policies shall be consistent, to the maximum extent feasible, with the goals and policies of the metropolitan planning organization and the Florida Transportation Plan. The transportation goals and policies of the regional planning council will be advisory only and shall be submitted to the department and any affected metropolitan planning organization for their consideration and comments. Metropolitan planning organization plans and other local transportation plans shall be developed consistent, to the maximum extent feasible, with the regional transportation goals and policies. The regional planning council shall review urbanized area transportation plans and any other planning products stipulated in s. 339.175 31 and provide the department and respective metropolitan

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planning organizations with written recommendations which the department and the metropolitan planning organizations shall take under advisement. Further, the regional planning councils shall directly assist local governments which are not part of a metropolitan area transportation planning process in the development of the transportation element of their comprehensive plans as required by s. 163.3177.

- (6) PROCEDURES FOR PUBLIC PARTICIPATION IN TRANSPORTATION PLANNING. --
- (a) During the development of the long-range component of the Florida Transportation Plan, and prior to substantive revisions adoption of all subsequent amendments, the department shall provide citizens, affected public agencies, representatives of transportation agency employees, other affected employee representatives, private providers of transportation, and other known interested parties with an opportunity to comment on the proposed plan or revisions amendments. These opportunities This hearing shall include presentation and discussion of the factors listed in subsection (2) and shall include, at a minimum, publishing a notice in the Florida Administrative Weekly and within a newspaper of general circulation within the area of each department district office. These notices shall be published twice prior to the day of the hearing, with the first notice appearing at least 14 days prior to the hearing.
- (b) During development of major transportation improvements, such as those increasing the capacity of a facility through the addition of new lanes or providing new access to a limited or controlled access facility or construction of a facility in a new location, the department 31 shall hold one or more hearings prior to the selection of the

facility to be provided; prior to the selection of the site or corridor of the proposed facility; and prior to the selection of and commitment to a specific design proposal for the proposed facility. Such public hearings shall be conducted so as to provide an opportunity for effective participation by interested persons in the process of transportation planning and site and route selection and in the specific location and design of transportation facilities. The various factors involved in the decision or decisions and any alternative proposals shall be clearly presented so that the persons attending the hearing may present their views relating to the decision or decisions which will be made.

- (c) Opportunity for design hearings:
- 1. The department, prior to holding a design hearing, shall duly notice all affected property owners of record, as recorded in the property appraiser's office, by mail at least 20 days prior to the date set for the hearing. The affected property owners shall be:
- a. Those whose property lies in whole or in part within 300 feet on either side of the centerline of the proposed facility.
- b. Those who the department determines will be substantially affected environmentally, economically, socially, or safetywise.
- 2. For each subsequent hearing, the department shall daily publish notice at least 14 days immediately prior to the hearing date in a newspaper of general circulation for the area affected.
- 3. A copy of the notice of opportunity for the hearing shall be furnished to the United States Department of $\frac{1}{2}$

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Transportation and to the appropriate departments of the state government at the time of publication.

- 4. The opportunity for another hearing shall be afforded in any case when proposed locations or designs are so changed from those presented in the notices specified above or at a hearing as to have a substantially different social, economic, or environmental effect.
- 5. The opportunity for a hearing shall be afforded in each case in which the department is in doubt as to whether a hearing is required.

Section 27. Section 339.175, Florida Statutes, 1998 Supplement, is amended to read:

339.175 Metropolitan planning organization .-- It is the intent of the Legislature to encourage and promote the safe and efficient management, operation, and development of surface transportation systems embracing various modes of transportation in a manner that will serve maximize the mobility needs of people and freight goods within and through urbanized areas of this state while minimizing and minimize, to the maximum extent feasible, and together with applicable regulatory government agencies, transportation-related fuel consumption and air pollution. To accomplish these objectives, metropolitan planning organizations, referred to in this section as M.P.O.'s, shall develop, in cooperation with the state and public transit operators, transportation plans and programs for metropolitan areas. The plans and programs for each metropolitan area shall provide for the development and integrated management and operation of transportation systems and facilities, including pedestrian walkways and bicycle transportation facilities, that will function as an intermodal transportation system for the

metropolitan area. Such plans and programs must provide for the development of transportation facilities that will function as an intermodal transportation system for the metropolitan area. The process for developing such plans and programs shall provide for consideration of all modes of transportation and shall be continuing, cooperative, and comprehensive, to the degree appropriate, based on the complexity of the transportation problems to be addressed.

(1) DESIGNATION. --

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- (a)1. An M.P.O. shall be designated for each urbanized area of the state. Such designation shall be accomplished by agreement between the Governor and units of general-purpose local government representing at least 75 percent of the population of the urbanized area; however, the unit of general-purpose local government that represents the central city or cities within the M.P.O. jurisdiction, as defined by the United States Bureau of the Census, must be a party to such agreement.
- 2. More than one M.P.O. may be designated within an existing metropolitan planning urbanized area only if the Governor and the existing M.P.O. determine determines that the size and complexity of the existing metropolitan planning area make justifies the designation of more than one M.P.O. for the area appropriate multiple M.P.O.'s.
- (b) Each M.P.O. shall be created and operated under the provisions of this section pursuant to an interlocal agreement entered into pursuant to s. 163.01. The signatories to the interlocal agreement shall be the department and the governmental entities designated by the Governor for membership on the M.P.O. If there is a conflict between this 31 section and s. 163.01, this section prevails.

- (c) The jurisdictional boundaries of an M.P.O. is the metropolitan planning area which is shall be determined by agreement between the Governor and the applicable M.P.O. Each metropolitan planning area shall encompass at least the existing urbanized area and the contiguous area expected to become urbanized within a 20-year forecast period The boundaries must include, at a minimum, the metropolitan area and may encompass include the entire metropolitan statistical area or the consolidated metropolitan statistical area as defined by the United States Department of Commerce, Bureau of the Census.
- (d) In the case of an urbanized area designated as a nonattainment area for ozone or carbon monoxide under the Clean Air Act, 42 U.S.C. s. 7401 et seq., the boundaries of the metropolitan planning area in existence as of the date of enactment of this paragraph shall be retained, except that the boundaries may be adjusted by agreement of the Governor and affected metropolitan planning organizations in the manner described in this subsection. If more than one M.P.O. has authority within a metropolitan area or an area that is designated as a nonattainment area, each M.P.O. shall consult with other M.P.O.'s designated for such area and with the state in the coordination of plans and programs required by this section.

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- Each M.P.O. required under this section must be fully operative no later than 6 months following its designation.
 - (2) VOTING MEMBERSHIP. --
- (a) The voting membership of an M.P.O. shall consist of not fewer than 5 or more than 19 apportioned members, the 31 exact number to be determined on an equitable

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geographic-population ratio basis by the Governor, based on an 1 agreement among the affected units of general-purpose local government as required by federal rules and regulations. The Governor, in accordance with 23 U.S.C. s. 134, as amended by the Intermodal Surface Transportation Efficiency Act of 1991, may also provide for M.P.O. members who represent municipalities to alternate with representatives from other municipalities within the metropolitan planning designated urban area that do not have members on the M.P.O. County commission members shall compose not less than one-third of 10 the M.P.O. membership, except for an M.P.O. with more than 15 11 12 members located in a county with a five-member county 13 commission or an M.P.O. with 19 members located in a county 14 with no more than 6 county commissioners, in which case county commission members may compose less than one-third percent of 15 the M.P.O. membership, but all county commissioners must be 16 members. All voting members shall be elected officials of 17 general-purpose governments, except that an M.P.O. may 18 include, as part of its apportioned voting members, a member 19 20 of a statutorily authorized planning board or an official of an agency that operates or administers a major mode of transportation. In metropolitan areas in which authorities or 23 other agencies have been, or may be, created by law to perform transportation functions that are not under the jurisdiction 24 of a general-purpose local government represented on the M.P.O., they shall be provided voting membership on the M.P.O. 26 The county commission shall compose not less than 20 percent 28 of the M.P.O. membership if an official of an agency that 29 operates or administers a major mode of transportation has been appointed to an M.P.O. 30 31

(b) In metropolitan areas in which authorities or other agencies have been, or may be, created by law to perform transportation functions that are not under the jurisdiction of a general-purpose local government represented on the M.P.O., they shall be provided voting membership on the M.P.O. In all other M.P.O.'s, where transportation authorities or agencies are to be represented by elected officials from general purpose local governments, the M.P.O. shall establish a process by which the collective interests of such authorities or other agencies are expressed and conveyed.

(c)(b) Any other provision of this section to the contrary notwithstanding, any county chartered under s. 6(e), Art. VIII of the State Constitution may elect to have its county commission serve as the M.P.O., if the M.P.O. jurisdiction is wholly contained within the county. Any charter county that elects to exercise the provisions of this paragraph shall so notify the Governor in writing. Upon receipt of such notification, the Governor must designate the county commission as the M.P.O. The Governor must appoint four additional voting members to the M.P.O., one of whom must be an elected official representing a municipality within the county, one of whom must be an expressway authority member, one of whom must be a person who does not hold elected public office and who resides in the unincorporated portion of the county, and one of whom must be a school board member.

- (3) APPORTIONMENT. --
- (a) The Governor shall, with the agreement of the affected units of general-purpose local government as required by federal rules and regulations, apportion the membership on the applicable M.P.O. among the various governmental entities within the area and shall prescribe a method for appointing

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30 31 alternate members who may vote at any M.P.O. meeting that an alternate member attends in place of a regular member. An appointed alternate member must be an elected official serving the same governmental entity or a general-purpose local government with jurisdiction within all or part of the area that the regular member serves. The governmental entity so designated shall appoint the appropriate number of members to the M.P.O. from eligible officials. Representatives of the department shall serve as nonvoting members of the M.P.O. Nonvoting advisers may be appointed by the M.P.O. as deemed necessary. The Governor shall review the composition of the M.P.O. membership at least every 5 years and reapportion it as necessary to comply with subsection (2).

(b) Except for members who represent municipalities on the basis of alternating with representatives from other municipalities that do not have members on the M.P.O. as provided in paragraph (2)(a), the members of an M.P.O. shall serve 4-year terms. Members who represent municipalities on the basis of alternating with representatives from other municipalities that do not have members on the M.P.O. as provided in paragraph (2)(a) may serve terms of up to 4 years as further provided in the interlocal agreement described in paragraph (1)(b). The membership of a member who is a public official automatically terminates upon the member's leaving his or her elective or appointive office for any reason, or may be terminated by a majority vote of the total membership of a county or city governing entity represented by the member. A vacancy shall be filled by the original appointing entity. A member may be reappointed for one or more additional 4-year terms.

- (c) If a governmental entity fails to fill an assigned appointment to an M.P.O. within 60 days after notification by the Governor of its duty to appoint, that appointment shall be made by the Governor from the eligible representatives of that governmental entity.
- (4) AUTHORITY AND RESPONSIBILITY.--The authority and responsibility of an M.P.O. is to manage a continuing, cooperative, and comprehensive transportation planning process that results in the development of plans and programs which are consistent, to the maximum extent feasible, with the approved local government comprehensive plans of the units of local government the boundaries of which are within the metropolitan area of the M.P.O. An M.P.O. shall be the forum for cooperative decisionmaking by officials of the affected governmental entities in the development of the plans and programs required by subsections (5), (6), (7), and (8).
- (5) POWERS, DUTIES, AND RESPONSIBILITIES.—The powers, privileges, and authority of an M.P.O. are those specified in this section or incorporated in an interlocal agreement authorized under s. 163.01. Each M.P.O. shall perform all acts required by federal or state laws or rules, now and subsequently applicable, which are necessary to qualify for federal aid. It is the intent of this section that each M.P.O. shall be involved in the planning and programming of transportation facilities, including, but not limited to, airports, intercity and high-speed rail lines, seaports, and intermodal facilities, to the extent permitted by state or federal law.
- (a) Each M.P.O. shall, in cooperation with the department, develop:

	1.	A long-range transportation plan pu	ırsuant to	the
require	men	s of subsection (6);		
	2.	An annually updated transportation	improveme	nt

program pursuant to the requirements of subsection (7); and

- 3. An annual unified planning work program pursuant to the requirements of subsection (8).
- (b) In developing the long-range transportation plan and the transportation improvement program required under paragraph (a), each M.P.O. shall provide for consideration of projects and strategies that will must, at a minimum, consider:
- 1. Support the economic vitality of the metropolitan area, especially by enabling global competitiveness, productivity, and efficiency.
- <u>2. Increase the safety and security of the transportation system for motorized and nonmotorized users.</u>
- 3. Increase the accessibility and mobility options available to people and for freight.
- 4. Protect and enhance the environment, promote energy conservation, and improve quality of life.
- 5. Enhance the integration and connectivity of the transportation system, across and between modes, for people and freight.
 - 6. Promote efficient system management and operation.
- 7. Emphasize the preservation of the existing transportation system.
- 1. The preservation of existing transportation facilities and, where practical, ways to meet transportation needs by using existing facilities more efficiently;

1	2. The consistency of transportation planning with
2	applicable federal, state, and local energy conservation
3	programs, goals, and objectives;
4	3. The need to relieve congestion and prevent
5	congestion from occurring where it does not yet occur;
6	4. The likely effect of transportation policy
7	decisions on land use and development and the consistency of
8	transportation plans and programs with all applicable
9	short-term and long-term land use and development plans;
10	5. The programming of transportation enhancement
11	activities as required by federal law;
12	6. The effect of all transportation projects to be
13	undertaken in the metropolitan area, without regard to whether
14	such projects are publicly funded;
15	7. The provision of access to seaports, airports,
16	intermodal transportation facilities, major freight
17	distribution routes, national and state parks, recreation
18	areas, monuments and historic sites, and military
19	installations;
20	8. The need for roads within the metropolitan area to
21	efficiently connect with roads outside the metropolitan area;
22	9. The transportation needs identified through the use
23	of transportation management systems required by federal or
24	state law;
25	10. The preservation of rights-of-way for construction
26	of future transportation projects, including the
27	identification of unused rights-of-way that may be needed for
28	future transportation corridors and the identification of
29	corridors for which action is most needed to prevent

30 destruction or loss;

1	11. Any available methods to enhance the efficient
2	movement of freight;
3	12. The use of life-cycle costs in the design and
4	engineering of bridges, tunnels, or pavement;
5	13. The overall social, economic, energy, and
6	environmental effects of transportation decisions;
7	14. Any available methods to expand or enhance transit
8	services and increase the use of such services; and
9	15. The possible allocation of capital investments to
10	increase security for transit systems.
11	(c) In order to provide recommendations to the
12	department and local governmental entities regarding
13	transportation plans and programs, each M.P.O. shall:
14	1. Prepare a congestion management system for the
15	metropolitan area and cooperate with the department in the
16	development of all other transportation management systems
17	required by state or federal law;
18	2. Assist the department in mapping transportation
19	planning boundaries required by state or federal law;
20	3. Assist the department in performing its duties
21	relating to access management, functional classification of
22	roads, and data collection;
23	4. Execute all agreements or certifications necessary
24	to comply with applicable state or federal law;
25	5. Represent all the jurisdictional areas within the
26	metropolitan area in the formulation of transportation plans
27	and programs required by this section; and
28	6. Perform all other duties required by state or
29	federal law.

(d) Each M.P.O. shall appoint a technical advisory

31 committee that includes planners; engineers; representatives

of local aviation authorities, port authorities, and public 1 2 transit authorities or representatives of aviation 3 departments, seaport departments, and public transit departments of municipal or county governments, as applicable; 4 5 the school superintendent of each county within the jurisdiction of the M.P.O. or the superintendent's designee; 6 7 and other appropriate representatives of affected local 8 governments. In addition to any other duties assigned to it by 9 the M.P.O. or by state or federal law, the technical advisory committee is responsible for identifying projects contained in 10 11 the long-range plan or transportation improvement program 12 which deserve to be classified as a school safety concern. 13 Upon receipt of the recommendation from the technical advisory 14 committee that a project should be so classified, the M.P.O. must vote on whether to classify a particular project as a 15 16 school safety concern. If the M.P.O. votes that a project should be classified as a school safety concern, the local 17 governmental entity responsible for the project must consider 18 19 at least two alternatives before making a decision about 20 project location or alignment.

- (e)1. Each M.P.O. shall appoint a citizens' advisory committee, the members of which serve at the pleasure of the M.P.O. The membership on the citizens' advisory committee must reflect a broad cross section of local residents with an interest in the development of an efficient, safe, and cost-effective transportation system. Minorities, the elderly, and the handicapped must be adequately represented.
- 2. Notwithstanding the provisions of subparagraph 1., an M.P.O. may, with the approval of the department and the applicable federal governmental agency, adopt an alternative

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program or mechanism to ensure citizen involvement in the transportation planning process.

- (f) The department shall allocate to each M.P.O., for the purpose of accomplishing its transportation planning and programming duties, an appropriate amount of federal transportation planning funds.
- (g) Each M.P.O. may employ personnel or may enter into contracts with local or state agencies, private planning firms, or private engineering firms to accomplish its transportation planning and programming duties required by state or federal law.
- (6) LONG-RANGE TRANSPORTATION PLAN. -- Each M.P.O. must develop a long-range transportation plan that addresses at least a 20-year planning horizon. The plan must include both long-range and short-range strategies and must comply with all other state and federal requirements. The long-range transportation plan must be consistent, to the maximum extent feasible, with future land use elements and the goals, objectives, and policies of the approved local government comprehensive plans of the units of local government located within the jurisdiction of the M.P.O. The approved long-range transportation plan must be considered by local governments in the development of the transportation elements in local government comprehensive plans and any amendments thereto. The long-range transportation plan must, at a minimum:
- Identify transportation facilities, including, but not limited to, major roadways, airports, seaports, commuter rail systems, transit systems, and intermodal or multimodal terminals that will function as an integrated metropolitan transportation system. The long-range transportation plan 31 | must give emphasis to those transportation facilities that

serve national, statewide, or regional functions, and must consider the goals and objectives identified in the Florida Transportation Plan as provided in s. 339.155. If a project is located within the boundaries of more than one M.P.O., the M.P.O.'s shall coordinate plans regarding the project in the long-range transportation plan.

- (b) Include a financial plan that demonstrates how the plan can be implemented, indicating resources from public and private sources which are reasonably expected to be available to carry out the plan, and recommends any additional financing strategies for needed projects and programs. The financial plan may include, for illustrative purposes, additional projects that would be included in the adopted long-range transportation plan if reasonable additional resources beyond those identified in the financial plan were available. For the purpose of developing the long-range transportation plan, the M.P.O. and the department shall cooperatively develop estimates of funds that will be available to support plan implementation. Innovative financing techniques that may be used to fund needed projects and programs. Such techniques may include the assessment of tolls, the use of value capture financing, or the use of value congestion pricing.
- (c) Assess capital investment and other measures
 necessary to:
- 1. Ensure the preservation of the existing metropolitan transportation system including requirements for the operation, resurfacing, restoration, and rehabilitation of major roadways and requirements for the operation, maintenance, modernization, and rehabilitation of public transportation facilities; and

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- Make the most efficient use of existing 2. transportation facilities to relieve vehicular congestion and maximize the mobility of people and goods.
- (d) Indicate, as appropriate, proposed transportation enhancement activities, including, but not limited to, pedestrian and bicycle facilities, scenic easements, landscaping, historic preservation, mitigation of water pollution due to highway runoff, and control of outdoor advertising.
- (e) In addition to the requirements of paragraphs (a)-(d), in metropolitan areas that are classified as nonattainment areas for ozone or carbon monoxide, the M.P.O. must coordinate the development of the long-range transportation plan with the State Implementation Plan developed pursuant to the requirements of the federal Clean Air Act.

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In the development of its long-range transportation plan, each M.P.O. must provide citizens, affected public agencies, representatives of transportation agency employees, freight shippers, providers of freight transportation services, private providers of transportation, representatives of users of public transit, and other interested parties, and members of the general public with a reasonable opportunity to comment on the long-range transportation plan. The long-range transportation plan must be approved by the M.P.O.

(7) TRANSPORTATION IMPROVEMENT PROGRAM. -- Each M.P.O. shall, in cooperation with the state and affected public transportation operators, develop a transportation improvement program for the area within the jurisdiction of the M.P.O. 31 the development of the transportation improvement program,

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each M.P.O. must provide citizens, affected public transit agencies, representatives of transportation agency employees, freight shippers, providers of freight transportation services, private providers of transportation, representatives of users of public transit, and other interested parties, and members of the general public with a reasonable opportunity to comment on the proposed transportation improvement program.

- (a) Each M.P.O. is responsible for developing, annually, a list of project priorities and a transportation improvement program. The transportation improvement program will be used to initiate federally aided transportation facilities and improvements as well as other transportation facilities and improvements including transit, rail, aviation, and port facilities to be funded from the State Transportation Trust Fund within its metropolitan area in accordance with existing and subsequent federal and state laws and rules and regulations related thereto. The transportation improvement program shall be consistent, to the maximum extent feasible, with the approved local government comprehensive plans of the units of local government whose boundaries are within the metropolitan area of the M.P.O.
- (b) Each M.P.O. annually shall prepare a list of project priorities and shall submit the list to the appropriate district of the department by October 1 of each year; however, the department and a metropolitan planning organization may, in writing, agree to vary this submittal date. The list of project priorities must be formally reviewed by the technical and citizens' advisory committees, and approved by the M.P.O., before it is transmitted to the district. The approved list of project priorities must be used 31 by the district in developing the district work program and

must be used by the M.P.O. in developing its transportation improvement program. The annual list of project priorities must be based upon project selection criteria that, at a minimum, consider the following:

- 1. The approved M.P.O. long-range transportation plan;
- 2. The results of the transportation management systems; and
 - 3. The M.P.O.'s public-involvement procedures.
- (c) The transportation improvement program must, at a minimum:
- 1. Include projects and project phases to be funded with state or federal funds within the time period of the transportation improvement program and which are recommended for advancement during the next fiscal year and 4 subsequent fiscal years. Such projects and project phases must be consistent, to the maximum extent feasible, with the approved local government comprehensive plans of the units of local government located within the jurisdiction of the M.P.O. For informational purposes, the transportation improvement program shall also include a list of projects to be funded from local or private revenues.
- 2. Include projects within the metropolitan area which are proposed for funding under 23 U.S.C. s. 134 of the Federal Transit Act and which are consistent with the long-range transportation plan developed under subsection (6).
- 3. Provide a financial plan that demonstrates how the transportation improvement program can be implemented; indicates the resources, both public and private, that are reasonably expected to be available to accomplish the program; identifies and recommends any innovative financing techniques that may be used to fund needed projects and programs; and may

include, for illustrative purposes, additional projects that would be included in the approved transportation improvement program if reasonable additional resources beyond those identified in the financial plan were available. Innovative financing Such techniques may include the assessment of tolls, the use of value capture financing, or the use of value congestion pricing. The transportation improvement program shall may include a project or project phase only if full funding can reasonably be anticipated to be available for the project or project phase within the time period contemplated for completion of the project or project phase.

- 4. Group projects and project phases of similar urgency and anticipated staging into appropriate staging periods.
- 5. Indicate how the transportation improvement program relates to the long-range <u>transportation</u> plan developed under subsection (6), including providing examples of specific projects or project phases that further the goals and policies of the long-range transportation plan.
- 6. Indicate whether any project or project phase is inconsistent with an approved comprehensive plan of a unit of local government located within the jurisdiction of the M.P.O. If a project is inconsistent with an affected comprehensive plan, the M.P.O. must provide justification for including the project in the transportation improvement program.
- 7. Indicate how the improvements are consistent, to the maximum extent feasible, with affected seaport and airport master plans and with public transit development plans of the units of local government located within the jurisdiction of the M.P.O. If a project is located within the boundaries of more than one M.P.O., the M.P.O.'s shall coordinate plans

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regarding the project in the transportation improvement program.

- (d) Projects included in the transportation improvement program and that have advanced to the design stage of preliminary engineering may be removed from or rescheduled in a subsequent transportation improvement program only by the joint action of the M.P.O. and the department. Except when recommended in writing by the district secretary for good cause, any project removed from or rescheduled in a subsequent transportation improvement program shall not be rescheduled by the M.P.O. in that subsequent program earlier than the 5th year of such program.
- (e) During development of the transportation improvement program, the M.P.O. shall, in cooperation with the department and any affected public transit operation, provide citizens, affected public agencies, representatives of transportation agency employees, freight shippers, providers of freight transportation services, private providers of transportation, representatives of users of public transit, and other interested parties with reasonable notice of and an opportunity to comment on the proposed program.
- (f)(e) The adopted annual transportation improvement program for M.P.O.'s in nonattainment or maintenance areas must be submitted to the district secretary and the Department of Community Affairs at least 90 days before the submission of the state transportation improvement program by the department to the appropriate federal agencies. The annual transportation improvement program for M.P.O.'s in attainment areas must be submitted to the district secretary and the Department of Community Affairs at least 45 days before the department 31 submits the state transportation improvement program to the

 appropriate federal agencies; however, the department, the Department of Community Affairs, and a metropolitan planning organization may, in writing, agree to vary this submittal date. The Governor or the Governor's designee shall review and approve each transportation improvement program and any amendments thereto.

(g)(f) The Department of Community Affairs shall review the annual transportation improvement program of each M.P.O. for consistency with the approved local government comprehensive plans of the units of local government whose boundaries are within the metropolitan area of each M.P.O. and shall identify those projects that are inconsistent with such comprehensive plans. The Department of Community Affairs shall notify an M.P.O. of any transportation projects contained in its transportation improvement program which are inconsistent with the approved local government comprehensive plans of the units of local government whose boundaries are within the metropolitan area of the M.P.O.

- (h) The M.P.O. shall annually publish or otherwise make available for public review the annual listing of projects for which federal funds have been obligated in the preceding year. Project monitoring systems shall be maintained by those agencies responsible for obligating federal funds and made accessible to the M.P.O.'s.
- (8) UNIFIED PLANNING WORK PROGRAM.--Each M.P.O. shall develop, in cooperation with the department and public transportation providers, a unified planning work program that lists all planning tasks to be undertaken during the program year. The unified planning work program must provide a complete description of each planning task and an estimated

budget therefor and must comply with applicable state and federal law.

(9) AGREEMENTS.--

- (a) Each M.P.O. shall execute the following written agreements, which shall be reviewed, and updated as necessary, every 5 years:
- 1. An agreement with the department clearly establishing the cooperative relationship essential to accomplish the transportation planning requirements of state and federal law.
- 2. An agreement with the metropolitan and regional intergovernmental coordination and review agencies serving the metropolitan areas, specifying the means by which activities will be coordinated and how transportation planning and programming will be part of the comprehensive planned development of the area.
- 3. An agreement with operators of public transportation systems, including transit systems, commuter rail systems, airports, and seaports, describing the means by which activities will be coordinated and specifying how public transit, commuter rail, aviation, and seaport planning and programming will be part of the comprehensive planned development of the metropolitan area.
- (b) An M.P.O. may execute other agreements required by state or federal law or as necessary to properly accomplish its functions.
- (10) METROPOLITAN PLANNING ORGANIZATION ADVISORY COUNCIL.--
- (a) A Metropolitan Planning Organization Advisory Council is created to augment, and not supplant, the role of

the individual M.P.O.'s in the cooperative transportation planning process described in s. 339.155(5).

- (b) The council shall consist of one representative from each M.P.O. and shall elect a chairperson annually from its number. Each M.P.O. shall also elect an alternate representative from each M.P.O. to vote in the absence of the representative. Members of the council do not receive any compensation for their services, but may be reimbursed from funds made available to council members for travel and per diem expenses incurred in the performance of their council duties as provided in s. 112.061.
- (c) The powers and duties of the Metropolitan Planning Organization Advisory Council are to:
- 1. Enter into contracts with individuals, private corporations, and public agencies.
- 2. Acquire, own, operate, maintain, sell, or lease personal property essential for the conduct of business.
- 3. Accept funds, grants, assistance, gifts, or bequests from private, local, state, or federal sources.
- 4. Establish bylaws and adopt rules pursuant to ss. 120.536(1) and 120.54 to implement provisions of law conferring powers or duties upon it.
- 5. Assist M.P.O.'s in carrying out the urbanized area transportation planning process by serving as the principal forum for collective policy discussion pursuant to law.
- 6. Serve as a clearinghouse for review and comment by M.P.O.'s on the Florida Transportation Plan and on other issues required to comply with federal or state law in carrying out the urbanized area transportation and systematic planning processes instituted pursuant to s. 339.155.

- 7. Employ an executive director and such other staff as necessary to perform adequately the functions of the council, within budgetary limitations. The executive director and staff are exempt from part II of chapter 110 and serve at the direction and control of the council. The council is assigned to the Office of the Secretary of the Department of Transportation or for fiscal and accountability purposes, but it shall otherwise function independently of the control and direction of the department.
- 8. Adopt an agency strategic plan that provides the priority directions the agency will take to carry out its mission within the context of the state comprehensive plan and any other statutory mandates and directions given to the agency.
- (11) APPLICATION OF FEDERAL LAW.--Upon notification by an agency of the Federal Government that any provision of this section conflicts with federal laws or regulations, such federal laws or regulations will take precedence to the extent of the conflict until such conflict is resolved. The department or an M.P.O. may take any necessary action to comply with such federal laws and regulations or to continue to remain eligible to receive federal funds.

Section 28. Subsection (14) is added to section 341.041, Florida Statutes, 1998 Supplement, to read:

- 341.041 Transit responsibilities of the department.--The department shall, within the resources provided pursuant to chapter 216:
- (14) Create and maintain a common self-retention
 insurance fund to support public transit projects throughout
 the state where there is a contractual or legal obligation to
 have such fund in existence in order to provide public transit

services. The maximum limit of such fund shall be as required by any contractual or legal obligation.

Section 29. Subsections (6) and (8) of section 341.302, Florida Statutes, are amended to read:

341.302 Rail program, duties and responsibilities of the department.—The department, in conjunction with other governmental units and the private sector, shall develop and implement a rail program of statewide application designed to ensure the proper maintenance, safety, revitalization, and expansion of the rail system to assure its continued and increased availability to respond to statewide mobility needs. Within the resources provided pursuant to chapter 216, and as authorized under Title 49 C.F.R. part 212, the department shall:

- (6) Secure and administer federal grants, loans, and apportionments for rail projects within this state when necessary to further the statewide program.
- (8) Conduct, at a minimum, inspections of track and rolling stock, train signals and related equipment, hazardous materials transportation, including the loading, unloading, and labeling of hazardous materials at shipper, receiver, and transfer points, and train operating practices to determine adherence to state and federal standards. Department personnel may enforce any safety regulation issued under the Federal Government's preemptive authority over interstate commerce.

Section 30. Section 373.4137, Florida Statutes, is amended to read:

373.4137 Mitigation requirements. --

(1) The Legislature finds that environmentalmitigation for the impact of transportation projects proposed

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by the Department of Transportation can be more effectively achieved by regional, long-range mitigation planning rather than on a project-by-project basis. It is the intent of the Legislature that mitigation to offset the adverse effects of these transportation projects be funded by the Department of Transportation and be carried out by the Department of Environmental Protection and the water management districts, including the use of mitigation banks established pursuant to this part.

- (2) Environmental impact inventories for transportation projects proposed by the Department of Transportation shall be developed as follows:
- (a) By May 1 of each year Beginning July 1996, the Department of Transportation shall submit annually to the Department of Environmental Protection and the water management districts a copy of its adopted work program and an inventory of habitats addressed in the rules adopted pursuant to this part and s. 404 of the Clean Water Act, 33 U.S.C. s. 1344, which may be impacted by its plan of construction for transportation projects in the next first 3 years of the adopted work program. The Department of Transportation may also include in its inventory the habitat impacts of any future transportation project identified in the adopted work program For the July 1996 submittal, the inventory may exclude those projects which have received permits pursuant to this part and s. 404 of the Clean Water Act, 33 U.S.C. s. 1344, projects for which mitigation planning or design has commenced, or projects for which mitigation has been implemented in anticipation of future permitting needs.
- (b) The environmental impact inventory shall include a description of these habitat impacts, including their

location, acreage, and type; state water quality 1 2 classification of impacted wetlands and other surface waters; 3 any other state or regional designations for these habitats; and a survey of threatened species, endangered species, and 4 5 species of special concern affected by the proposed project. 6 (3) To fund the mitigation plan for the projected 7 impacts identified in the inventory described in subsection 8 (2), beginning July 1, 1997, the Department of Transportation shall identify funds quarterly in an escrow account within the 9 State Transportation Trust Fund for the environmental 10 11 mitigation phase of projects budgeted by the Department of 12 Transportation for the current fiscal year. The escrow account 13 will be maintained established by the Department of 14 Transportation for the benefit of the Department of Environmental Protection and the water management districts. 15 16 Any interest earnings from the escrow account shall remain with be returned to the Department of Transportation. 17 Department of Environmental Protection or water management 18 19 districts may shall request a transfer of funds from the 20 escrow account to the Ecosystem Management and Restoration Trust Fund no sooner than 30 days prior to the date the funds 21 22 are needed to pay for activities associated with development or implementation of the approved mitigation plan described in 23 24 subsection (4) for the current fiscal year, including, but not limited to, design, engineering, production, and staff 25 26 support. Actual conceptual plan preparation costs incurred 27 prior to plan approval may be submitted to the Department of 28 Transportation and the Department of Environmental Protection 29 by November 1 of each year with the plan. The conceptual plan preparation costs of each water management district will be 30 paid based on the amount approved on the mitigation plan and

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allocated to the current fiscal year projects identified by the water management district contained in the mitigation The amount transferred to the escrow account each year by the Department of Transportation shall correspond to a cost per acre of \$75,000 multiplied by the projected acres of impact identified in the inventory described in subsection (2) within the water management district for that year. The water management district may draw from the trust fund no sooner than 30 days prior to the date funds are needed to pay for activities associated with development or implementation of the mitigation plan described in subsection (4). July 1, beginning in 1998, the cost per acre shall be adjusted by the percentage change in the average of the Consumer Price Index issued by the United States Department of Labor for the most recent 12-month period ending September 30, compared to the base year average, which is the average for the 12-month period ending September 30, 1996. At the end of each year, the projected acreage of impact shall be reconciled with the acreage of impact of projects as permitted, including permit modification, pursuant to this part and s. 404 of the Clean Water Act, 33 U.S.C. s. 1344., and The subject following year's transfer of funds shall be adjusted accordingly to reflect the over transfer or under transfer of funds from the preceding year. The Department of Transportation Environmental Protection is authorized to transfer such funds from the escrow account Ecosystem Management and Restoration Trust Fund to the Department of Environmental Protection and the water management districts to carry out the mitigation programs. (4) Prior to December 1 of each year 31, 1996, each

water management district, in consultation with the Department

of Environmental Protection, the United States Army Corps of

Engineers, the Department of Transportation, and other 1 2 appropriate federal, state, and local governments, and other interested parties, including entities operating mitigation 3 banks, shall develop a plan for the primary purpose of 4 5 complying with the mitigation requirements adopted pursuant to 6 this part and 33 U.S.C. s. 1344. This plan shall also address 7 significant invasive aquatic and exotic plant problems within 8 wetlands and other surface waters. In developing such plans, 9 the districts shall utilize sound ecosystem management practices to address significant water resource needs and 10 11 shall focus on activities of the Department of Environmental 12 Protection and the water management districts, such as surface 13 water improvement and management (SWIM) waterbodies and lands 14 identified for potential acquisition for preservation, 15 restoration, or enhancement, to the extent that such 16 activities comply with the mitigation requirements adopted under this part and 33 U.S.C. s. 1344. In determining the 17 activities to be included in such plans, the districts shall 18 19 also consider the purchase of credits from public or private 20 mitigation banks permitted pursuant to s. 373.4136 and associated federal authorization under this part and shall 21 22 include such purchase as a part of the mitigation plan when such purchase would offset the impact of the transportation 23 project, provide equal benefits to the water resources than 24 25 other mitigation options being considered, and provide the 26 most cost-effective mitigation option. The mitigation plan 27 shall be preliminarily approved by the water management 28 district governing board and shall be submitted to the 29 secretary of the Department of Environmental Protection for review and final approval. The preliminary approval by the 30 water management district governing board does not constitute

a decision which affects substantial interests as provided by s. 120.569. At least 30 days prior to preliminary approval, the water management district shall provide a copy of the draft mitigation plan to any person who has requested a copy.

- request for the next fiscal year, the mitigation plan shall include a brief explanation of why a mitigation bank was or was not chosen as a mitigation option, including an estimation of identifiable costs of the mitigation bank and nonbank options to the extent practicable. If the Department of Environmental Protection and water management districts are unable to identify mitigation that would offset the impacts of a project included in the inventory, either due to the nature of the impact or the amount of funds available, that project shall not be addressed in the mitigation plan and the project shall not be subject to the provisions of this section.
- (b) Specific projects may be excluded from the mitigation plan and shall not be subject to this section upon the agreement of the Department of Transportation, the Department of Environmental Protection, and the appropriate water management district if:
- $\underline{\text{1.}}$ that The inclusion of such projects would hamper the efficiency or timeliness of the mitigation planning and permitting process; or
- 2. The Department of Environmental Protection and the water management district are unable to identify mitigation that would offset the impacts of the project.
- (c) <u>Surface water improvement and management or</u>

 <u>invasive plant control projects undertaken using the \$12</u>

 <u>million advance transferred from the Department of</u>

 Transportation to the Department of Environmental Protection

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in fiscal year 1996-1997 which meet the requirements for

mitigation under this part and 33 U.S.C. s. 1344 shall remain available for mitigation until the \$12 million is fully credited up to and including fiscal year 2004-2005. When these projects are used as mitigation, the \$12 million advance shall be reduced by \$75,000 per acre of impact mitigated. For any fiscal year through and including fiscal year 2004-2005, to the extent the cost of developing and implementing the mitigation plans is less than the amount transferred pursuant to subsection (3), the difference shall be credited towards the \$12 million advance. Except as noted in this paragraph, any funds not directed to implement the mitigation plan should, to the greatest extent possible, be directed to fund invasive plant control within wetlands and other surface waters. Those transportation projects that are proposed to commence in fiscal year 1996-1997 shall not be addressed in the mitigation plan, and the provisions of subsection (7) shall not apply to these projects. The Department of Transportation may enter into interagency agreements with the Department of Environmental Protection or any water management district to perform mitigation planning and implementation for these projects. (d) On July 1, 1996, the Department of Transportation shall transfer to the Department of Environmental Protection \$12 million from the State Transportation Trust Fund for the purposes of the surface water improvement management program and to address statewide aquatic and exotic plant problems within wetlands and other surface waters. Such funds shall be considered an advance upon funds that the Department of Transportation would provide for statewide mitigation during the 1997-1998, 1998-1999, and 1999-2000 fiscal years. This

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use of mitigation funds for surface water improvement management projects or aquatic and exotic plant control may be utilized as mitigation for transportation projects to the extent that it complies with the mitigation requirements adopted pursuant to this part and 33 U.S.C. s. 1344. To the extent that such activities result in mitigation credit for projects permitted in fiscal year 1996-1997, all or part of the \$12 million funding for surface water improvement management projects or aquatic and exotic plant control in fiscal year 1996-1997 shall be drawn from Department of Transportation mitigation funding for fiscal year 1996-1997 rather than from mitigation funding for fiscal years 1997-1998, 1998-1999, and 1999-2000, in an amount equal to the cost per acre of impact described in subsection (3), times the acreage of impact that is mitigated by such plant control activities. Any part of the \$12 million that does not result in mitigation credit for projects permitted in fiscal year 1996-1997 shall remain available for mitigation credit during fiscal years 1997-1998, 1998-1999, or 1999-2000.

- (5) The water management district shall be responsible for ensuring that mitigation requirements pursuant to 33 U.S.C. s. 1344 are met for the impacts identified in the inventory described in subsection (2), by implementation of the approved plan described in subsection (4) to the extent funding is provided as funded by the Department of Transportation. During the federal permitting process, the water management district may deviate from the approved mitigation plan in order to comply with federal permitting requirements.
- (6) The mitigation plan shall be updated annually to 31 reflect the most current Department of Transportation work

program and may be amended throughout the year to anticipate schedule changes or additional projects which may arise. Each update and amendment of the mitigation plan shall be submitted to the secretary of the Department of Environmental Protection for approval as described in subsection (4). However, such approval shall not be applicable to a deviation as described in subsection (5).

- (7) Upon approval by the secretary of the Department of Environmental Protection, the mitigation plan shall be deemed to satisfy the mitigation requirements under this part and any other mitigation requirements imposed by local, regional, and state agencies for impacts identified in the inventory described in subsection (2). The approval of the secretary shall authorize the activities proposed in the mitigation plan, and no other state, regional, or local permit or approval shall be necessary.
- (8) This section shall not be construed to eliminate the need for the Department of Transportation to comply with the requirement to implement practicable design modifications, including realignment of transportation projects, to reduce or eliminate the impacts of its transportation projects on wetlands and other surface waters as required by rules adopted pursuant to this part, or to diminish the authority under this part to regulate other impacts, including water quantity or water quality impacts, or impacts regulated under this part that are not identified in the inventory described in subsection (2).
- (9) The recommended mitigation plan shall be annually submitted to the Executive Office of the Governor and the Legislature through the legislative budget request of the Department of Environmental Protection in accordance with

chapter 216. Any funds not directed to implement the mitigation plan should, to the greatest extent possible, be directed to fund aquatic and exotic plant problems within the wetlands and other surface waters.

Environmental Protection, in consultation with the water management districts, shall submit a report to the Governor, the President of the Senate, and the Speaker of the House of Representatives describing the implementation of this section, including the use of public and private mitigation banks and other types of mitigation approved in the mitigation plan. The report shall also recommend any amendments to this section necessary to improve the process for developing and implementing mitigation plans for the Department of Transportation. The report shall also include a specific section on how private and public mitigation banks are utilized within the mitigation plans.

Section 31. Subsections (3) and (23) of section 479.01, Florida Statutes, are amended to read:
479.01 Definitions.--As used in this chapter, the term:

(3) "Commercial or industrial zone" means a parcel of land an area within 660 feet of the nearest edge of the right-of-way of the interstate or federal-aid primary system designated predominately for commercial or industrial use under both the future land use map of the comprehensive plan and the land use development regulations adopted under pursuant to chapter 163. If a parcel is located in an area designated for multiple uses on the future land use map of a comprehensive plan and the land development regulations do not clearly designate that parcel for a specific use, the area

will be considered an unzoned commercial or industrial area if it meets the criteria of subsection (23)Where a local governmental entity has not enacted a comprehensive plan by local ordinance but has zoning regulations governing the area, the zoning of an area shall determine whether the area is designated predominately for commercial or industrial uses.

- parcel of land designated by the an area within 660 feet of the nearest edge of the right-of-way of the interstate or federal-aid primary system where the land use is not covered by a future land use map of the comprehensive plan for multiple uses that include commercial or industrial uses but are not specifically designated for commercial or industrial uses under the land development regulations and or zoning regulation pursuant to subsection (2), in which there are located three or more separate and distinct conforming industrial or commercial activities are located.
- (a) These activities must satisfy the following
 criteria:
- 1. At least one of the commercial or industrial activities must be located on the same side of the highway and within 800 feet of the sign location.
- 2. The commercial or industrial activities must be within 660 feet from the nearest edge of the right-of-way.
- 3. The commercial or industrial activities must be within 1,600 feet of each other.

Distances specified in this paragraph must be measured from he nearest outer edge of the primary building, or primary building complex when the individual units of the complex are

31 connected by covered walkways uses located within a 1,600-foot

1 radius of each other and generally recognized as commercial or 2 industrial by zoning authorities in this state. 3 (b) Certain activities, including, but not limited to, the following, may not be so recognized as commercial or 4 5 industrial activities: 6 $1.\frac{(a)}{(a)}$ Signs. 7 2. Communication towers. 3.(b) Agricultural, forestry, ranching, grazing, 8 9 farming, and related activities, including, but not limited 10 to, wayside fresh produce stands. 11 4.(c) Transient or temporary activities. 12 5.(d) Activities not visible from the main-traveled 13 way. 14 6.(e) Activities conducted more than 660 feet from the nearest edge of the right-of-way. 15 16 7.(f) Activities conducted in a building principally 17 used as a residence. $8.\frac{(g)}{g}$ Railroad tracks and minor sidings. 18 Section 32. Paragraph (b) of subsection (8) of section 19 20 479.07, Florida Statutes, is amended to read: 479.07 Sign permits.--21 22 (8) If a permittee has not submitted his or her fee 23 (b) payment by the expiration date of the licenses or permits, the 24 25 department shall send a notice of violation to the permittee 26 within 45 days after the expiration date, requiring the 27 payment of the permit fee within 30 days after the date of the 28 notice and payment of a delinquency fee equal to 10 percent of

the original amount due or, in the alternative to these

payments, requiring the filing of a request for an

31 administrative hearing to show cause why his or her sign

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should not be subject to immediate removal due to expiration of his or her license or permit. If the permittee submits payment as required by the violation notice, his or her license or permit will be automatically reinstated and such reinstatement will be retroactive to the original expiration date. If the permittee does not respond to the notice of violation within the 30-day period, the department shall, within 30 days, issue a final notice of sign removal and may, following 90 days after the date of the department's final notice of sign removal, remove the sign without incurring any liability as a result of such removal. However, if at any time prior to the removal of the sign within 90 days after the date of the department's final notice of sign removal, the permittee demonstrates that a good faith error on the part of the permittee resulted in cancellation or nonrenewal of the permit, the department may reinstate the permit if:

- 1. The sign has not yet been disassembled by the permittee au
- 2. Conflicting applications have not been filed by other persons;
- $\underline{1.3.}$ \underline{A} The permit reinstatement fee of \underline{up} to \$300, based upon the size of the sign, is paid;
- 2.4. All other permit renewal and delinquent permit fees due as of the reinstatement date are paid; and
- 3.5. The permittee reimburses the department for all actual costs resulting from the permit cancellation or nonrenewal and sign removal.

29 Conflicting applications filed by other persons for the same 30 or competing site covered by a permit subject to the

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provisions of this paragraph shall not be approved until after
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    the sign subject to the expired permit has been removed.
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           Section 33. Subsection (15) of section 479.16, Florida
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    Statutes, is amended to read:
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           479.16 Signs for which permits are not required. -- The
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   following signs are exempt from the requirement that a permit
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    for a sign be obtained under the provisions of this chapter
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   but are required to comply with the provisions of s.
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    479.11(4)-(8):
           (15) Signs not in excess of 16 square feet placed at a
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   road junction with the State Highway System denoting only the
   distance or direction of a residence or farm operation, or, in
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   a rural area where a hardship is created because a small
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   business is not visible from the road junction with the State
   Highway System, one sign not in excess of 16 8 square feet,
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    denoting only the name of the business and the distance and
   direction to the business. The small-business-sign provision
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    of this subsection does not apply to charter counties and may
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   not be implemented if the Federal Government notifies the
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    department that implementation will adversely affect the
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    allocation of federal funds to the department.
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           Section 34. Sections 341.3201, 341.321, 341.322,
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    341.325, 341.327, 341.329, 341.331, 341.332, 341.3331,
    341.3332, 341.3333, 341.3334, 341.3335, 341.3336, 341.3337,
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    341.3338, 341.3339, 341.334, 341.335, 341.336, 341.3365,
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    341.342, 341.343, 341.344, 341.345, 341.346, 341.3465,
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    341.347, 341.348, 341.351, 341.352, 341.353, 341.363, 341.364,
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    341.365, 341.366, 341.368, 341.369, 341.371, 341.372, 341.375,
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    341.381, 341.382, 341.383, and 341.386, Florida Statutes, are
   hereby repealed.
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                    Section 35. This act shall take effect upon becoming a
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       law.
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                                                  HOUSE SUMMARY
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          Revises provisions of law relating to the Department of
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          Transportation to:

1. Eliminate the Office of Construction and provide
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           for an Office of Highway Operations.
          2. Increase to 7 percent the percentage amount of revenues in the State Transportation Trust Fund to be transferred to the Right-of-Way Acquisition and Bridge Construction Trust Fund annually and increase the dollar amount which may be so transferred.

3. Provide for state bonds for federal-aid highways
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          construction.
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                    4.
                          Continue the model career service classification
          and compensation plan within the department for a
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          described time period.
                         Authorize the department to designate public
          roads as scenic highways.

6. Revise language with respect to suits at law and equity brought by or against the department.

7. Authorize the department to purchase described
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          services without competitive bids.

8. Revise language with respect to delinquent contractors, professional services, and described surety
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          bonds.
          9. Provide for bonds payable to the department rather than to the Governor.
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                    10.
                          Increase claim limits with respect to described
           contractual claims governed by the State Arbitration
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          Board.
                    11.
                            Authorize the department to purchase, lease,
          exchange, or otherwise acquire property interests.

12. Authorize the department to participate in the
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          costs of certain clearing and grubbing with respect to utility improvement relocation.

13. Revise language with respect to proposed turnpike projects to provide that described requirements do not apply to hardship and protective purchases by the department of advance right-of-way.
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          14. Revise language with respect to transportation planning and metropolitan planning organizations.

15. Direct the department to create and maintain a common self-retention insurance fund to support public
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          transit projects throughout the state.

16. Eliminate the Florida High-Speed Rail
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          Transportation Act.
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          See bill for details.
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