1 A bill to be entitled 2 An act relating to community revitalization; 3 creating ss. 163.2511, 163.2514, 163.2517, 4 163.2520, 163.2523, and 163.2526, F.S., the 5 Growth Policy Act; providing legislative 6 findings; providing definitions; authorizing 7 counties and municipalities to designate urban infill and redevelopment areas based on 8 9 specified criteria; providing for community and neighborhood participation; requiring 10 preparation of a plan or designation of an 11 12 existing plan and providing requirements with respect thereto; providing for amendment of the 13 14 local comprehensive plan to delineate area boundaries; providing for adoption of the plan 15 by ordinance; providing requirements for 16 continued eligibility for economic and 17 18 regulatory incentives and providing that such 19 incentives may be rescinded if the plan is not 20 implemented; providing that counties and 21 municipalities that have adopted such plan may issue revenue bonds and employ tax increment 22 23 financing under the Community Redevelopment Act and exercise powers granted to community 24 redevelopment neighborhood improvement 25 26 districts; requiring a report by certain state agencies; providing that such areas shall have 27 28 priority in the allocation of private activity 29 bonds; providing a program for grants to counties and municipalities with urban infill 30 31 and redevelopment areas; providing for review

CODING: Words stricken are deletions; words underlined are additions.

and evaluation of the act and requiring a report; amending s. 163.3164, F.S.; revising the definition of "projects that promote public transportation" under the Local Government Comprehensive Planning and Land Development Regulation Act; amending s. 163.3177, F.S.; modifying the date by which local government comprehensive plans must comply with school siting requirements, and the consequences of failure to comply; amending s. 163.3180, F.S.; specifying that the concurrency requirement applies to transportation facilities; providing requirements with respect to measuring level of service for specified transportation modes and multimodal analysis; providing that the concurrency requirement does not apply to public transit facilities; authorizing exemptions from the transportation facilities concurrency requirement for developments located in an urban infill and redevelopment area; specifying the parties that may request certain exemptions from the transportation facilities concurrency requirement; revising requirements for establishment of level-of-service standards for certain facilities on the Florida Intrastate Highway System; providing that a multiuse development of regional impact may satisfy certain transportation concurrency requirements by payment of a proportionate-share contribution for traffic impacts under certain conditions;

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authorizing establishment of multimodal transportation districts in certain areas under a local comprehensive plan, providing for certain multimodal level-of-service standards, and providing requirements with respect thereto; providing for issuance of development permits; authorizing reduction of certain fees for development in such districts; amending s. 163.3187, F.S.; providing that comprehensive plan amendments to designate urban infill and redevelopment areas are not subject to statutory limits on the frequency of plan amendments; including such areas within certain limitations relating to small scale development amendments; amending s. 187.201, F.S.; including policies relating to urban policy in the State Comprehensive Plan; amending s. 380.06, F.S., relating to developments of regional impact; increasing certain numerical standards for determining a substantial deviation for projects located in certain urban infill and redevelopment areas; amending ss. 163.3220 and 163.3221, F.S.; revising legislative intent with respect to the Florida Local Government Development Agreement Act to include intent with respect to certain assurance to a developer upon receipt of a brownfield designation; amending s. 163.375, F.S.; authorizing acquisition by eminent domain of property in unincorporated enclaves surrounded by a community redevelopment area

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when necessary to accomplish a community development plan; amending s. 165.041, F.S.; specifying the date for submission to the Legislature of a feasibility study in connection with a proposed municipal incorporation and revising requirements for such study; amending s. 171.0413, F.S., relating to municipal annexation procedures; requiring public hearings; deleting a requirement that a separate referendum be held in the annexing municipality when the annexation exceeds a certain size and providing that the governing body may choose to hold such a referendum; providing procedures by which a county or combination of counties and the municipalities therein may develop and adopt a plan to improve the efficiency, accountability, and coordination of the delivery of local government services; providing for initiation of the process by resolution; providing requirements for the plan; requiring approval by the local governments' governing bodies and by referendum; authorizing municipal annexation through such plan; amending s. 170.201, F.S.; revising provisions which authorize a municipality to exempt property owned or occupied by certain religious or educational institutions or housing facilities from special assessments for emergency medical services; extending application of such provisions to any service; creating s. 196.1978, F.S.; providing

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1 that property used to provide housing for 2 certain persons under ch. 420, F.S., and owned 3 by certain nonprofit corporations is exempt 4 from ad valorem taxation; creating ss. 220.185 5 and 420.5093, F.S.; creating the State Housing 6 Tax Credit Program; providing legislative 7 findings and policy; providing definitions; providing for a credit against the corporate 8 9 income tax in an amount equal to a percentage of the eliqible basis of certain housing 10 projects; providing a limitation; providing for 11 12 allocation of credits and administration by the Florida Housing Finance Corporation; providing 13 14 for an annual plan; providing application procedures; providing that neither tax credits 15 nor financing generated thereby shall be 16 17 considered income for ad valorem tax purposes; 18 providing for recognition of certain income by 19 the property appraiser; amending s. 420.503, F.S.; providing that certain projects shall 20 21 qualify as housing for the elderly for purposes of certain loans under the State Apartment 22 23 Incentive Loan Program, and shall qualify as a project targeted for the elderly in connection 24 with allocation of low-income housing tax 25 26 credits and with the HOME program under certain conditions; amending s. 420.5087, F.S.; 27 28 directing the Florida Housing Finance 29 Corporation to adopt rules for the equitable distribution of certain unallocated funds under 30 the State Apartment Incentive Loan Program; 31

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           authorizing the corporation to waive a mortgage
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           limitation under said program for projects in
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           certain areas; creating ss. 420.630, 420.631,
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           420.632, 420.633, 420.634, and 420.635, F.S.,
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           the Urban Homesteading Act; providing
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           definitions; authorizing a local government or
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           its designee to operate a program to make
           foreclosed single-family housing available for
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           purchase by qualified buyers; providing
           eligibility requirements; providing application
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           procedures; providing conditions under which
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           such property may be deeded to a qualified
           buyer; requiring payment of a pro rata share of
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           certain bonded debt under certain conditions
           and providing for loans to buyers who are
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           required to make such payment; amending s.
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           235.193, F.S.; providing that certain proposed
           educational facilities or the expansion of
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           certain existing facilities shall not be deemed
           inconsistent with local government
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           comprehensive plans under certain
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           circumstances; providing an effective date.
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    Be It Enacted by the Legislature of the State of Florida:
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           Section 1. Sections 163.2511, 163.2514, 163.2517,
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    163.2520, 163.2523, and 163.2526, Florida Statutes, are
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    created to read:
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           163.2511 Urban infill and redevelopment.--
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          (1) Sections 163.2511-163.2526 may be cited as the
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   "Growth Policy Act."
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CODING: Words stricken are deletions; words underlined are additions.

(2) It is declared that:

- (a) Fiscally strong urban centers are beneficial to regional and state economies and resources, are a method for reduction of future urban sprawl, and should be promoted by state, regional, and local governments.
- (b) The health and vibrancy of the urban cores benefit their respective regions and the state; conversely, the deterioration of those urban cores negatively impacts the surrounding area and the state.
- (c) In recognition of the interwoven destiny between the urban center, the suburbs, the region, and the state, the respective governments need to establish a framework and work in partnership with communities and the private sector to revitalize urban centers.
- (d) State urban policies should guide the state, regional agencies, local governments, and the private sector in preserving and redeveloping existing urban cores and promoting the adequate provision of infrastructure, human services, safe neighborhoods, educational facilities, and economic development to sustain these cores into the future.
- (e) Successfully revitalizing and sustaining the urban cores is dependent on addressing, through an integrated and coordinated community effort, a range of varied components essential to a healthy urban environment, including cultural, educational, recreational, economic, transportation, and social service components.
- (f) Infill development and redevelopment are recognized to be important components and useful mechanisms for promoting and sustaining urban cores. State and regional entities and local governments should provide incentives to promote urban infill and redevelopment. Existing programs and

incentives should be integrated to the extent possible to
promote urban infill and redevelopment and to achieve the
goals of the state urban policy.

163.2514 Definitions.--As used in ss.

- (1) "Local government" means any county or municipality.
- (2) "Urban infill and redevelopment area" means an area or areas designated by a local government where:
- (a) Public services such as water and wastewater, transportation, schools, and recreation are already available or are scheduled to be provided in an adopted 5-year schedule of capital improvements;
- (b) The area, or one or more neighborhoods within the area, suffers from pervasive poverty, unemployment, and general distress as defined by s. 290.0058;
- (c) The area exhibits a proportion of properties that are substandard, overcrowded, dilapidated, vacant or abandoned, or functionally obsolete which is higher than the average for the local government;
- (e) The area includes or is adjacent to community redevelopment areas, brownfields, enterprise zones, or Main Street programs, or has been designated by the state or Federal Government as an urban redevelopment, revitalization, or infill area under empowerment zone, enterprise community, or brownfield showcase community programs or similar programs.

163.2511-163.2526:

 $\underline{\text{163.2517}} \quad \text{Designation of urban infill and redevelopment} \\ \text{area.--}$ 

- (1) A local government may designate a geographic area or areas within its jurisdiction as an urban infill and redevelopment area for the purpose of targeting economic development, job creation, housing, transportation, crime prevention, neighborhood revitalization and preservation, and land use incentives to encourage urban infill and redevelopment within the urban core.
- (2)(a) As part of the preparation and implementation of an urban infill and redevelopment plan, a collaborative and holistic community participation process must be implemented to include each neighborhood within the area targeted for designation as an urban infill and redevelopment area. The objective of the community participation process is to encourage communities within the proposed urban infill and redevelopment area to participate in the design and implementation of the plan, including a "visioning" of the urban core, before redevelopment.
- (b)1. A neighborhood participation process must be developed to provide for the ongoing involvement of stakeholder groups including, but not limited to, community-based organizations, neighborhood associations, financial institutions, faith organizations, housing authorities, financial institutions, existing businesses, businesses interested in operating in the community, schools, and neighborhood residents, in preparing and implementing the urban infill and redevelopment plan.
- 2. The neighborhood participation process must include a governance structure whereby the local government shares decisionmaking authority for developing and implementing the

urban infill and redevelopment plan with communitywide 1 representatives. For example, the local government and 2 3 community representatives could organize a corporation under 4 s. 501(c)(3) of the Internal Revenue Code to implement 5 specific redevelopment projects. 6 (3) A local government seeking to designate a 7 geographic area within its jurisdiction as an urban infill and 8 redevelopment area shall prepare a plan that describes the 9 infill and redevelopment objectives of the local government within the proposed area. In lieu of preparing a new plan, the 10 local government may demonstrate that an existing plan or 11 12 combination of plans associated with a community redevelopment area, Florida Main Street program, Front Porch Florida 13 14 Community, sustainable community, enterprise zone, or 15 neighborhood improvement district includes the factors listed in paragraphs (a)-(n), including a collaborative and holistic 16 17 community participation process, or amend such existing plans to include these factors. The plan shall demonstrate the local 18 19 government and community's commitment to comprehensively 20 address the urban problems within the urban infill and 21 redevelopment area and identify activities and programs to accomplish locally identified goals such as code enforcement; 22 improved educational opportunities; reduction in crime; 23 neighborhood revitalization and preservation; provision of 24 infrastructure needs, including mass transit and multimodal 25 26 linkages; and mixed-use planning to promote multifunctional 27 redevelopment to improve both the residential and commercial quality of life in the area. The plan shall also: 28 29 (a) Contain a map depicting the geographic area or 30 areas to be included within the designation. 31

(b) Confirm that the infill and redevelopment area is within an area designated for urban uses in the local government's comprehensive plan.

- (c) Identify and map existing enterprise zones, community redevelopment areas, community development corporations, brownfield areas, downtown redevelopment districts, safe neighborhood improvement districts, historic preservation districts, and empowerment zones or enterprise communities located within the area proposed for designation as an urban infill and redevelopment area and provide a framework for coordinating infill and redevelopment programs within the urban core.
- (d) Identify a memorandum of understanding between the district school board and the local government jurisdiction regarding public school facilities located within the urban infill and redevelopment area to identify how the school board will provide priority to enhancing public school facilities and programs in the designated area, including the reuse of existing buildings for schools within the area.
- (e) Identify each neighborhood within the proposed area and state community preservation and revitalization goals and projects identified through a collaborative and holistic community participation process and how such projects will be implemented.
- (f) Identify how the local government and community-based organizations intend to implement affordable housing programs, including, but not limited to, economic and community development programs administered by federal and state agencies, within the urban infill and redevelopment area.
  - (g) Identify strategies for reducing crime.

- (h) If applicable, provide guidelines for the adoption of land development regulations specific to the urban infill and redevelopment area which include, for example, setbacks and parking requirements appropriate to urban development.
   (i) Identify and map any existing transportation
- concurrency exception areas and any relevant public transportation corridors designated by a metropolitan planning organization in its long-range transportation plans or by the local government in its comprehensive plan for which the local government seeks designation as a transportation concurrency exception area. For those areas, describe how public transportation, pedestrian ways, and bikeways will be implemented as an alternative to increased automobile use.
- (j) Identify and adopt a package of financial and local government incentives which the local government will offer for new development, expansion of existing development, and redevelopment within the urban infill and redevelopment area. Examples of such incentives include:
  - 1. Waiver of license and permit fees.
  - 2. Waiver of local option sales taxes.
- 3. Waiver of delinquent taxes or fees to promote the return of property to productive use.
  - 4. Expedited permitting.
- 5. Lower transportation impact fees for development which encourages more use of public transit, pedestrian, and bicycle modes of transportation.
- $\underline{6}$ . Prioritization of infrastructure spending within the urban infill and redevelopment area.
- 7. Local government absorption of developers' concurrency costs.

(k) Identify how activities and incentives within the urban infill and redevelopment area will be coordinated and what administrative mechanism the local government will use for the coordination.

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- (1) Identify how partnerships with the financial and business community will be developed.
- (m) Identify the governance structure that the local government will use to involve community representatives in the implementation of the plan.
- (n) Identify performance measures to evaluate the success of the local government in implementing the urban infill and redevelopment plan.
- (4) In order for a local government to designate an urban infill and redevelopment area, it must amend its comprehensive land use plan under s. 163.3187 to delineate the boundaries of the urban infill and redevelopment area within the future land use element of its comprehensive plan pursuant to its adopted urban infill and redevelopment plan. The state land planning agency shall review the boundary delineation of the urban infill and redevelopment area in the future land use element under s. 163.3184. However, an urban infill and redevelopment plan adopted by a local government is not subject to review for compliance as defined by s. 163.3184(1)(b), and the local government is not required to adopt the plan as a comprehensive plan amendment. An amendment to the local comprehensive plan to designate an urban infill and redevelopment area is exempt from the twice-a-year amendment limitation of s. 163.3187.
- (5) After the preparation of an urban infill and redevelopment plan or designation of an existing plan, the local government shall adopt the plan by ordinance. Notice for

the public hearing on the ordinance must be in the form established in s. 166.041(3)(c)2. for municipalities, and s. 125.66(4)(b)2. for counties.

- (6)(a) In order to continue to be eligible for the economic and regulatory incentives granted with respect to an urban infill and redevelopment area, the local government must demonstrate during the evaluation, assessment, and review of its comprehensive plan required pursuant to s. 163.3191, that within designated urban infill and redevelopment areas, the amount of combined annual residential, commercial, and institutional development has increased by at least 10 percent.
- (b) If the local government fails to implement the urban infill and redevelopment plan in accordance with the deadlines set forth in the plan, the Department of Community Affairs may seek to rescind the economic and regulatory incentives granted to the urban infill and redevelopment area, subject to the provisions of chapter 120. The action to rescind may be initiated 90 days after issuing a written letter of warning to the local government.

163.2520 Economic incentives; report.--

- (1) A local government with an adopted urban infill and redevelopment plan or plan employed in lieu thereof may issue revenue bonds under s. 163.385 and employ tax increment financing under s. 163.387 for the purpose of financing the implementation of the plan, except that in a charter county such incentives shall be employed consistent with the provisions of s. 163.410.
- (2) A local government with an adopted urban infill and redevelopment plan or plan employed in lieu thereof may exercise the powers granted under s. 163.514 for community

redevelopment neighborhood improvement districts, including the authority to levy special assessments.

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- (3) State agencies that provide infrastructure funding, cost reimbursement, grants, or loans to local governments, including, but not limited to, the Department of Environmental Protection (Clean Water State Revolving Fund, Drinking Water Revolving Loan Trust Fund, and the state pollution control bond program); the Department of Community Affairs (economic development and housing programs, Florida Communities Trust); the Florida Housing Finance Corporation; and the Department of Transportation (Intermodal Surface Transportation Efficiency Act funds), are directed to report to the President of the Senate and the Speaker of the House of Representatives by January 1, 2000, regarding statutory and rule changes necessary to give urban infill and redevelopment areas identified by local governments under this act an elevated priority in infrastructure funding, loan, and grant programs.
- (4) Prior to June 1 each year, areas designated by a local government as urban infill and redevelopment areas shall be given a priority in the allocation of private activity bonds from the state pool pursuant to s. 159.807.

163.2523 Grant program.--An Urban Infill and
Redevelopment Assistance Grant Program is created for local
governments. A local government may allocate grant money to
special districts, including community redevelopment agencies,
and nonprofit community development organizations to implement
projects consistent with an adopted urban infill and
redevelopment plan or plan employed in lieu thereof. Thirty
percent of the general revenue appropriated for this program
shall be available for planning grants to be used by local

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governments for the development of an urban infill and
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    redevelopment plan, including community participation
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    processes for the plan. Sixty percent of the general revenue
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    appropriated for this program shall be available for
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    fifty/fifty matching grants for implementing urban infill and
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    redevelopment projects that further the objectives set forth
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    in the local government's adopted urban infill and
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    redevelopment plan or plan employed in lieu thereof. The
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    remaining 10 percent of the revenue must be used for outright
    grants for implementing projects requiring an expenditure of
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    under $50,000. Projects that provide employment opportunities
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    to clients of the WAGES program and projects within urban
    infill and redevelopment areas that include a community
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    redevelopment area, Florida Main Street program, Front Porch
    Florida Community, sustainable community, enterprise zone,
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    federal enterprise zone, enterprise community, or neighborhood
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    improvement district must be given an elevated priority in the
    scoring of competing grant applications. The Division of
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    Housing and Community Development of the Department of
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    Community Affairs shall administer the grant program. The
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   Department of Community Affairs shall adopt rules establishing
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    grant review criteria consistent with this section.
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           163.2526 Review and evaluation.--Before the 2004
    Regular Session of the Legislature, the Office of Program
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    Policy Analysis and Government Accountability shall perform a
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    review and evaluation of ss. 163.2511-163.2526, including the
    financial incentives listed in s. 163.2520. The report must
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    evaluate the effectiveness of the designation of urban infill
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    and redevelopment areas in stimulating urban infill and
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    redevelopment and strengthening the urban core. A report of
    the findings and recommendations of the Office of Program
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Policy Analysis and Government Accountability shall be submitted to the President of the Senate and the Speaker of the House of Representatives before the 2004 Regular Session of the Legislature.

Section 2. Subsection (28) of section 163.3164, Florida Statutes, 1998 Supplement, is amended to read:

163.3164 Definitions.--As used in this act:

means projects that directly affect the provisions of public transit, including transit terminals, transit lines and routes, separate lanes for the exclusive use of public transit services, transit stops (shelters and stations), and office buildings or projects that include fixed-rail or transit terminals as part of the building, and projects which are transit-oriented and designed to complement reasonably proximate planned or existing public facilities.

Section 3. Paragraph (a) of subsection (6) of section 163.3177, Florida Statutes, 1998 Supplement, is amended to read:

163.3177 Required and optional elements of comprehensive plan; studies and surveys.--

- (6) In addition to the requirements of subsections
  (1)-(5), the comprehensive plan shall include the following elements:
- (a) A future land use plan element designating proposed future general distribution, location, and extent of the uses of land for residential uses, commercial uses, industry, agriculture, recreation, conservation, education, public buildings and grounds, other public facilities, and other categories of the public and private uses of land. The future land use plan shall include standards to be followed in

the control and distribution of population densities and building and structure intensities. The proposed 2 3 distribution, location, and extent of the various categories 4 of land use shall be shown on a land use map or map series 5 which shall be supplemented by goals, policies, and measurable 6 objectives. Each land use category shall be defined in terms 7 of the types of uses included and specific standards for the 8 density or intensity of use. The future land use plan shall 9 be based upon surveys, studies, and data regarding the area, including the amount of land required to accommodate 10 anticipated growth; the projected population of the area; the 11 12 character of undeveloped land; the availability of public services; and the need for redevelopment, including the 13 14 renewal of blighted areas and the elimination of nonconforming 15 uses which are inconsistent with the character of the 16 community. The future land use plan may designate areas for 17 future planned development use involving combinations of types of uses for which special regulations may be necessary to 18 19 ensure development in accord with the principles and standards of the comprehensive plan and this act. The future land use 20 plan of a county may also designate areas for possible future 21 municipal incorporation. The land use maps or map series 22 23 shall generally identify and depict historic district boundaries and shall designate historically significant 24 properties meriting protection. The future land use element 25 26 must clearly identify the land use categories in which public 27 schools are an allowable use. When delineating the land use categories in which public schools are an allowable use, a 28 29 local government shall include in the categories sufficient land proximate to residential development to meet the 30 projected needs for schools in coordination with public school 31

boards and may establish differing criteria for schools of different type or size. Each local government shall include 2 3 lands contiguous to existing school sites, to the maximum 4 extent possible, within the land use categories in which 5 public schools are an allowable use. All comprehensive plans 6 must comply with the school siting requirements of this 7 paragraph no later than October 1, 1999, or the deadline for 8 the local government evaluation and appraisal report, 9 whichever occurs first. The failure by a local government to 10 comply with these school siting requirements by October 1, 1999, this requirement will result in the prohibition of the 11 12 local government's ability to amend the local comprehensive 13 plan, except for plan amendments described in s. 14 163.3187(1)(b), until the school siting requirements are met 15 as provided by s. 163.3187(6). An amendment proposed by a 16 local government for purposes of identifying the land use 17 categories in which public schools are an allowable use is 18 exempt from the limitation on the frequency of plan amendments 19 contained in s. 163.3187. The future land use element shall include criteria which encourage the location of schools 20 proximate to urban residential areas to the extent possible 21 and shall require that the local government seek to collocate 22 23 public facilities, such as parks, libraries, and community centers, with schools to the extent possible. 24 Section 4. Subsections (1), (4), (5), and (10) of 25 26 section 163.3180, Florida Statutes, 1998 Supplement, are amended, subsections (12) and (13) are renumbered as 27 subsections (13) and (14), respectively, and new subsections 28 29 (12) and (15) are added to said section, to read: 163.3180 Concurrency.--30

(1)(a) Roads, Sanitary sewer, solid waste, drainage, potable water, parks and recreation, and transportation facilities, including mass transit, where applicable, are the only public facilities and services subject to the concurrency requirement on a statewide basis. Additional public facilities and services may not be made subject to concurrency on a statewide basis without appropriate study and approval by the Legislature; however, any local government may extend the concurrency requirement so that it applies to additional public facilities within its jurisdiction.

- (b) Local governments shall use professionally accepted techniques for measuring level of service for automobiles, bicycles, pedestrians, transit, and trucks.

  These techniques may be used to evaluate increased accessibility by multiple modes and reductions in vehicle miles of travel in an area or zone. The Department of Transportation shall develop methodologies to assist local governments in implementing this multimodal level-of-service analysis. The Department of Community Affairs and the Department of Transportation shall provide technical assistance to local governments in applying these methodologies.
- (4)(a) The concurrency requirement as implemented in local comprehensive plans applies to state and other public facilities and development to the same extent that it applies to all other facilities and development, as provided by law.
- (b) The concurrency requirement as implemented in local comprehensive plans does not apply to public transit facilities. For the purposes of this paragraph, public transit facilities include transit stations and terminals, transit station parking, park-and-ride lots, intermodal public

transit connection or transfer facilities, and fixed bus, guideway, and rail stations. As used in this paragraph, the terms "terminals" and "transit facilities" do not include airports or seaports or commercial or residential development constructed in conjunction with a public transit facility.

- (5)(a) The Legislature finds that under limited circumstances dealing with transportation facilities, countervailing planning and public policy goals may come into conflict with the requirement that adequate public facilities and services be available concurrent with the impacts of such development. The Legislature further finds that often the unintended result of the concurrency requirement for transportation facilities is the discouragement of urban infill development and redevelopment. Such unintended results directly conflict with the goals and policies of the state comprehensive plan and the intent of this part. Therefore, exceptions from the concurrency requirement for transportation facilities may be granted as provided by this subsection.
- (b) A local government may grant an exception from the concurrency requirement for transportation facilities if the proposed development is otherwise consistent with the adopted local government comprehensive plan and is a project that promotes public transportation or is located within an area designated in the comprehensive plan for:
  - 1. Urban infill development,
  - 2. Urban redevelopment, or
  - 3. Downtown revitalization, or-
  - 4. Urban infill and redevelopment under s. 163.2517.

Exceptions under this paragraph may be requested by an affected property owner, an affected local government, or, in

those counties which have countywide concurrency requirements for transportation facilities, by the county.

- (c) The Legislature also finds that developments located within urban infill, urban redevelopment, existing urban service, or downtown revitalization areas or areas designated as urban infill and redevelopment areas under s.

  163.2517 which pose only special part-time demands on the transportation system should be excepted from the concurrency requirement for transportation facilities. A special part-time demand is one that does not have more than 200 scheduled events during any calendar year and does not affect the 100 highest traffic volume hours.
- (d) A local government shall establish guidelines for granting the exceptions authorized in paragraphs (b) and (c) in the comprehensive plan. These guidelines must include consideration of the impacts on the Florida Intrastate Highway System, as defined in s. 338.001. The exceptions may be available only within the specific geographic area of the jurisdiction designated in the plan. Pursuant to s. 163.3184, any affected person may challenge a plan amendment establishing these guidelines and the areas within which an exception could be granted.
- (10) With regard to facilities on the Florida
  Intrastate Highway System as defined in s. 338.001, with
  concurrence from the Department of Transportation, the
  level-of-service standard for general-lanes in urbanized
  areas, as defined in s. 334.03(36), may be established by the
  local government in the comprehensive plan. For all other
  facilities on the Florida Intrastate Highway System, local
  governments shall adopt the level-of-service standard
  established by the Department of Transportation by rule. For

all other roads on the State Highway System, local governments shall establish an adequate level-of-service standard that need not be consistent with any level-of-service standard established by the Department of Transportation.

- (12) When authorized by a local comprehensive plan, a multiuse development of regional impact may satisfy the transportation concurrency requirements of the local comprehensive plan, the local government's concurrency management system, and s. 380.06 by payment of a proportionate-share contribution for local and regionally significant traffic impacts, if:
- (a) The development of regional impact meets or exceeds the guidelines and standards of s. 380.0651(3)(i) and rule 28-24.032(2), Florida Administrative Code, and includes a residential component that contains at least 100 residential dwelling units or 15 percent of the applicable residential guideline and standard, whichever is greater;
- (b) The development of regional impact contains an integrated mix of land uses and is designed to encourage pedestrian or other nonautomotive modes of transportation;
- (c) The proportionate-share contribution for local and regionally significant traffic impacts is sufficient to pay for one or more required improvements that will benefit a regionally significant transportation facility;
- (d) The owner and developer of the development of regional impact pays or assures payment of the proportionate-share contribution; and
- (e) If the regionally significant transportation facility to be constructed or improved is under the maintenance authority of a governmental entity, as defined by s. 334.03(12), other than the local government with

jurisdiction over the development of regional impact, the 2 developer is required to enter into a binding and legally 3 enforceable commitment to transfer funds to the governmental 4 entity having maintenance authority or to otherwise assure 5 construction or improvement of the facility. 6 7 The proportionate-share contribution may be applied to any 8 transportation facility to satisfy the provisions of this 9 subsection and the local comprehensive plan, but, for the purposes of this subsection, the amount of the 10 proportionate-share contribution shall be calculated based 11 12 upon the cumulative number of trips from the proposed development expected to reach roadways during the peak hour 13 14 from the complete buildout of a stage or phase being approved, 15 divided by the change in the peak hour maximum service volume of roadways resulting from construction of an improvement 16 17 necessary to maintain the adopted level of service, multiplied by the construction cost, at the time of developer payment, of 18 19 the improvement necessary to maintain the adopted level of 20 service. For purposes of this subsection, "construction cost" 21 includes all associated costs of the improvement. 22 (15)(a) Multimodal transportation districts may be established under a local government comprehensive plan in 23 areas delineated on the future land use map for which the 24 25 local comprehensive plan assigns secondary priority to vehicle 26 mobility and primary priority to assuring a safe, comfortable, and attractive pedestrian environment, with convenient 27 28 interconnection to transit. Such districts must incorporate 29 community design features that will reduce the number of 30 automobile trips or vehicle miles of travel and will support an integrated, multimodal transportation system. 31 2.4

(b) Community design elements of such a district include: a complementary mix and range of land uses, including educational, recreational, and cultural uses; interconnected networks of streets designed to encourage walking and bicycling, with traffic-calming where desirable; appropriate densities and intensities of use within walking distance of transit stops; daily activities within walking distance of residences, allowing independence to persons who do not drive; public uses, streets, and squares that are safe, comfortable, and attractive for the pedestrian, with adjoining buildings open to the street and with parking not interfering with pedestrian, transit, automobile, and truck travel modes.

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(c) Local governments may establish multimodal level-of-service standards that rely primarily on nonvehicular modes of transportation within the district, when justified by an analysis demonstrating that the existing and planned community design will provide an adequate level of mobility within the district based upon professionally accepted multimodal level-of-service methodologies. The analysis must take into consideration the impact on the Florida Intrastate Highway System. The analysis must also demonstrate that the capital improvements required to promote community design are financially feasible over the development or redevelopment timeframe for the district and that community design features within the district provide convenient interconnection for a multimodal transportation system. Local governments may issue development permits in reliance upon all planned community design capital improvements that are financially feasible over the development or redevelopment timeframe for the district, without regard to the period of time between development or redevelopment and the scheduled construction of the capital

improvements. A determination of financial feasibility shall be based upon currently available funding or funding sources that could reasonably be expected to become available over the planning period.

(d) Local governments may reduce impact fees or local access fees for development within multimodal transportation districts based on the reduction of vehicle trips per household or vehicle miles of travel expected from the development pattern planned for the district.

Section 5. Subsection (1) of section 163.3187, Florida Statutes, 1998 Supplement, is amended to read:

163.3187 Amendment of adopted comprehensive plan. --

- (1) Amendments to comprehensive plans adopted pursuant to this part may be made not more than two times during any calendar year, except:
- (a) In the case of an emergency, comprehensive plan amendments may be made more often than twice during the calendar year if the additional plan amendment receives the approval of all of the members of the governing body.

  "Emergency" means any occurrence or threat thereof whether accidental or natural, caused by humankind, in war or peace, which results or may result in substantial injury or harm to the population or substantial damage to or loss of property or public funds.
- (b) Any local government comprehensive plan amendments directly related to a proposed development of regional impact, including changes which have been determined to be substantial deviations and including Florida Quality Developments pursuant to s. 380.061, may be initiated by a local planning agency and considered by the local governing body at the same time as the application for development approval using the procedures

provided for local plan amendment in this section and applicable local ordinances, without regard to statutory or local ordinance limits on the frequency of consideration of amendments to the local comprehensive plan. Nothing in this subsection shall be deemed to require favorable consideration of a plan amendment solely because it is related to a development of regional impact.

- (c) Any local government comprehensive plan amendments directly related to proposed small scale development activities may be approved without regard to statutory limits on the frequency of consideration of amendments to the local comprehensive plan. A small scale development amendment may be adopted only under the following conditions:
- 1. The proposed amendment involves a use of 10 acres or fewer and:
- a. The cumulative annual effect of the acreage for all small scale development amendments adopted by the local government shall not exceed:
- (I) A maximum of 120 acres in a local government that contains areas specifically designated in the local comprehensive plan for urban infill, urban redevelopment, or downtown revitalization as defined in s. 163.3164, urban infill and redevelopment areas designated under s. 163.2517, transportation concurrency exception areas approved pursuant to s. 163.3180(5), or regional activity centers and urban central business districts approved pursuant to s. 380.06(2)(e); however, amendments under this paragraph may be applied to no more than 60 acres annually of property outside the designated areas listed in this sub-sub-subparagraph.

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- (II) A maximum of 80 acres in a local government that does not contain any of the designated areas set forth in sub-sub-subparagraph (I).
- (III) A maximum of 120 acres in a county established pursuant to s. 9, Art. VIII of the State Constitution.
- b. The proposed amendment does not involve the same property granted a change within the prior 12 months.
- c. The proposed amendment does not involve the same owner's property within 200 feet of property granted a change within the prior 12 months.
- d. The proposed amendment does not involve a text change to the goals, policies, and objectives of the local government's comprehensive plan, but only proposes a land use change to the future land use map for a site-specific small scale development activity.
- e. The property that is the subject of the proposed amendment is not located within an area of critical state concern.
- f. If the proposed amendment involves a residential land use, the residential land use has a density of 10 units or less per acre, except that this limitation does not apply to small scale amendments described in sub-sub-subparagraph a.(I) that are designated in the local comprehensive plan for urban infill, urban redevelopment, or downtown revitalization as defined in s. 163.3164, urban infill and redevelopment areas designated under s. 163.2517, transportation concurrency exception areas approved pursuant to s. 163.3180(5), or regional activity centers and urban central business districts approved pursuant to s. 380.06(2)(e).
- 2.a. A local government that proposes to consider a plan amendment pursuant to this paragraph is not required to

comply with the procedures and public notice requirements of s. 163.3184(15)(c) for such plan amendments if the local government complies with the provisions in s. 125.66(4)(a) for a county or in s. 166.041(3)(c) for a municipality. If a request for a plan amendment under this paragraph is initiated by other than the local government, public notice is required.

- b. The local government shall send copies of the notice and amendment to the state land planning agency, the regional planning council, and any other person or entity requesting a copy. This information shall also include a statement identifying any property subject to the amendment that is located within a coastal high hazard area as identified in the local comprehensive plan.
- 3. Small scale development amendments adopted pursuant to this paragraph require only one public hearing before the governing board, which shall be an adoption hearing as described in s. 163.3184(7), and are not subject to the requirements of s. 163.3184(3)-(6) unless the local government elects to have them subject to those requirements.
- (d) Any comprehensive plan amendment required by a compliance agreement pursuant to s. 163.3184(16) may be approved without regard to statutory limits on the frequency of adoption of amendments to the comprehensive plan.
- (e) A comprehensive plan amendment for location of a state correctional facility. Such an amendment may be made at any time and does not count toward the limitation on the frequency of plan amendments.
- (f) Any comprehensive plan amendment that changes the schedule in the capital improvements element, and any amendments directly related to the schedule, may be made once in a calendar year on a date different from the two times

provided in this subsection when necessary to coincide with the adoption of the local government's budget and capital improvements program.

- (g) Any local government comprehensive plan amendments directly related to proposed redevelopment of brownfield areas designated under s. 376.80 may be approved without regard to statutory limits on the frequency of consideration of amendments to the local comprehensive plan.
- (h) A comprehensive plan amendment for the purpose of designating an urban infill and redevelopment area under s.

  163.2517 may be approved without regard to the statutory

  limits on the frequency of amendments to the comprehensive plan.

Section 6. Subsection (17) of section 187.201, Florida Statutes, is amended to read:

187.201 State Comprehensive Plan adopted.--The Legislature hereby adopts as the State Comprehensive Plan the following specific goals and policies:

- (17) URBAN AND DOWNTOWN REVITALIZATION. --
- (a) Goal.--In recognition of the importance of Florida's <u>vital urban centers and of the need to develop and redevelop developing and redeveloping</u> downtowns to the state's ability to use existing infrastructure and to accommodate growth in an orderly, efficient, and environmentally acceptable manner, Florida shall encourage the centralization of commercial, governmental, retail, residential, and cultural activities within downtown areas.
  - (b) Policies.--

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1. Provide incentives to encourage private sector investment in the preservation and enhancement of downtown areas.

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- 2. Assist local governments in the planning, financing, and implementation of development efforts aimed at revitalizing distressed downtown areas.
- 3. Promote state programs and investments which encourage redevelopment of downtown areas.
- 4. Promote and encourage communities to engage in a redesign step to include public participation of members of the community in envisioning redevelopment goals and design of the community core before redevelopment.
- 5. Ensure that local governments have adequate flexibility to determine and address their urban priorities within the state urban policy.
- 6. Enhance the linkages between land use, water use, and transportation planning in state, regional, and local plans for current and future designated urban areas.
- 7. Develop concurrency requirements that do not compromise public health and safety for urban areas that promote redevelopment efforts.
- 8. Promote processes for the state, general purpose local governments, school boards, and local community colleges to coordinate and cooperate regarding educational facilities in urban areas, including planning functions, the development of joint facilities, and the reuse of existing buildings.
- 9. Encourage the development of mass transit systems for urban centers, including multimodal transportation feeder systems, as a priority of local, metropolitan, regional, and state transportation planning.
- 10. Locate appropriate public facilities within urban centers to demonstrate public commitment to the centers and to encourage private sector development.

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- 11. Integrate state programs that have been developed to promote economic development and neighborhood revitalization through incentives to promote the development of designated urban infill areas.
- 12. Promote infill development and redevelopment as an important mechanism to revitalize and sustain urban centers.

Section 7. Paragraph (b) of subsection (19) of section 380.06, Florida Statutes, 1998 Supplement, is amended to read:

- 380.06 Developments of regional impact.--
- (19) SUBSTANTIAL DEVIATIONS.--
- (b) Any proposed change to a previously approved development of regional impact or development order condition which, either individually or cumulatively with other changes, exceeds any of the following criteria shall constitute a substantial deviation and shall cause the development to be subject to further development-of-regional-impact review without the necessity for a finding of same by the local government:
- 1. An increase in the number of parking spaces at an attraction or recreational facility by 5 percent or 300 spaces, whichever is greater, or an increase in the number of spectators that may be accommodated at such a facility by 5 percent or 1,000 spectators, whichever is greater.
- 2. A new runway, a new terminal facility, a 25-percent lengthening of an existing runway, or a 25-percent increase in the number of gates of an existing terminal, but only if the increase adds at least three additional gates. However, if an airport is located in two counties, a 10-percent lengthening of an existing runway or a 20-percent increase in the number of gates of an existing terminal is the applicable criteria.

3. An increase in the number of hospital beds by 5 percent or 60 beds, whichever is greater.

- 4. An increase in industrial development area by 5 percent or 32 acres, whichever is greater.
- 5. An increase in the average annual acreage mined by 5 percent or 10 acres, whichever is greater, or an increase in the average daily water consumption by a mining operation by 5 percent or 300,000 gallons, whichever is greater. An increase in the size of the mine by 5 percent or 750 acres, whichever is less.
- 6. An increase in land area for office development by 5 percent or 6 acres, whichever is greater, or an increase of gross floor area of office development by 5 percent or 60,000 gross square feet, whichever is greater.
- 7. An increase in the storage capacity for chemical or petroleum storage facilities by 5 percent, 20,000 barrels, or 7 million pounds, whichever is greater.
- 8. An increase of development at a waterport of wet storage for 20 watercraft, dry storage for 30 watercraft, or wet/dry storage for 60 watercraft in an area identified in the state marina siting plan as an appropriate site for additional waterport development or a 5-percent increase in watercraft storage capacity, whichever is greater.
- 9. An increase in the number of dwelling units by 5 percent or 50 dwelling units, whichever is greater.
- 10. An increase in commercial development by 6 acres of land area or by 50,000 square feet of gross floor area, or of parking spaces provided for customers for 300 cars or a 5-percent increase of any of these, whichever is greater.
- 11. An increase in hotel or motel facility units by 5 percent or 75 units, whichever is greater.

12. An increase in a recreational vehicle park area by 5 percent or 100 vehicle spaces, whichever is less.

- 13. A decrease in the area set aside for open space of 5 percent or 20 acres, whichever is less.
- 14. A proposed increase to an approved multiuse development of regional impact where the sum of the increases of each land use as a percentage of the applicable substantial deviation criteria is equal to or exceeds 100 percent. The percentage of any decrease in the amount of open space shall be treated as an increase for purposes of determining when 100 percent has been reached or exceeded.
- 15. A 15-percent increase in the number of external vehicle trips generated by the development above that which was projected during the original development-of-regional-impact review.
- 16. Any change which would result in development of any area which was specifically set aside in the application for development approval or in the development order for preservation or special protection of endangered or threatened plants or animals designated as endangered, threatened, or species of special concern and their habitat, primary dunes, or archaeological and historical sites designated as significant by the Division of Historical Resources of the Department of State. The further refinement of such areas by survey shall be considered under sub-subparagraph (e)5.b.

The substantial deviation numerical standards in subparagraphs 4., 6., 10., 14., excluding residential uses, and 15., are increased by 100 percent for a project certified under s. 403.973 which creates jobs and meets criteria established by the Office of Tourism, Trade, and Economic Development as to

its impact on an area's economy, employment, and prevailing 1 2 wage and skill levels. The substantial deviation numerical 3 standards in subparagraphs 4., 6., 9., 10., 11., and 14. are 4 increased by 50 percent for a project located wholly within an 5 urban infill and redevelopment area designated on the 6 applicable adopted local comprehensive plan future land use 7 map and not located within the coastal high hazard area. 8 Section 8. Paragraph (b) of subsection (2) of section 9 163.3220, Florida Statutes, is amended to read: 163.3220 Short title; legislative intent.--10 (2) The Legislature finds and declares that: 11 12 (b) Assurance to a developer that upon receipt of his 13 or her development permit or brownfield designation he or she 14 may proceed in accordance with existing laws and policies, 15 subject to the conditions of a development agreement, strengthens the public planning process, encourages sound 16 17 capital improvement planning and financing, assists in 18 assuring there are adequate capital facilities for the 19 development, encourages private participation in comprehensive planning, and reduces the economic costs of development. 20 21 Section 9. Subsections (1) through (13) of section 163.3221, Florida Statutes, are renumbered as subsections (2) 22 23 through (14), respectively, and a new subsection (1) is added to said section to read: 24 25 163.3221 Definitions.--As used in ss. 26 163.3220-163.3243: 27 (1) "Brownfield designation" means a resolution 28 adopted by a local government pursuant to the Brownfields 29 Redevelopment Act, ss. 376.77-376.85. 30 Section 10. Subsection (1) of section 163.375, Florida 31 Statutes, is amended to read:

163.375 Eminent domain.--

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(1) Any county or municipality, or any community redevelopment agency pursuant to specific approval of the governing body of the county or municipality which established the agency, as provided by any county or municipal ordinance has the right to acquire by condemnation any interest in real property, including a fee simple title thereto, which it deems necessary for, or in connection with, community redevelopment and related activities under this part. Any county or municipality, or any community redevelopment agency pursuant to specific approval by the governing body of the county or municipality which established the agency, as provided by any county or municipal ordinance may exercise the power of eminent domain in the manner provided in chapters 73 and 74 and acts amendatory thereof or supplementary thereto, or it may exercise the power of eminent domain in the manner now or which may be hereafter provided by any other statutory provision for the exercise of the power of eminent domain. Property in unincorporated enclaves surrounded by the boundaries of a community redevelopment area may be acquired when it is determined necessary by the agency to accomplish the community redevelopment plan. Property already devoted to a public use may be acquired in like manner. However, no real property belonging to the United States, the state, or any political subdivision of the state may be acquired without its consent.

Section 11. Subsection (1) of section 165.041, Florida Statutes, is amended to read:

165.041 Incorporation; merger.--

(1)(a) A charter for incorporation of a municipality, except in case of a merger which is adopted as otherwise

provided in subsections (2) and (3), shall be adopted only by a special act of the Legislature upon determination that the standards herein provided have been met.

- (b) To inform the Legislature on the feasibility of a proposed incorporation of a municipality, a feasibility study shall be completed and submitted to the Legislature 90 days before the first day of the regular session of the Legislature during which in conjunction with a proposed special act for the enactment of the municipal charter would be enacted. The Such feasibility study shall contain the following:
- 1. The general location of territory subject to boundary change and a map of the area which identifies the proposed change.
- 2. The major reasons for proposing the boundary change.
  - 3. The following characteristics of the area:
- <u>a.</u> A list of the current land use designations applied to the subject area in the county comprehensive plan.
- <u>b. A list of the current county zoning designations</u> applied to the subject area.
- c. A general statement of present land use characteristics of the area.
- <u>d.</u> A description of development being proposed for the territory, if any, and a statement of when actual development is expected to begin, if known.
- 4. A list of all public agencies, such as local governments, school districts, and special districts, whose current boundary falls within the boundary of the territory proposed for the change or reorganization.
- 5. A list of current services being provided within the proposed incorporation area, including, but not limited

to, water, sewer, solid waste, transportation, public works, law enforcement, fire and rescue, zoning, street lighting, parks and recreation, and library and cultural facilities, and the estimated costs for each current service.

- 6. A list of proposed services to be provided within the proposed incorporation area, and the estimated cost of such proposed services.
- 7. The names and addresses of three officers or persons submitting the proposal.

- 8. Evidence of fiscal capacity and an organizational plan as it relates to the area seeking incorporation that, at a minimum, includes:
- a. Existing tax bases, including ad valorem taxable value, utility taxes, sales and use taxes, franchise taxes, license and permit fees, charges for services, fines and forfeitures, and other revenue sources, as appropriate.
- b. A 5-year operational plan that, at a minimum, includes proposed staffing, building acquisition and construction, debt issuance, and budgets.
- 9.1. Data and analysis to support the conclusions that incorporation is necessary and financially feasible, including population projections and population density calculations, and an explanation concerning methodologies used for such analysis.
- 10.2. Evaluation of the alternatives available to the area to address its policy concerns.
- $\underline{11.3.}$  Evidence that the proposed municipality meets the requirements for incorporation pursuant to s. 165.061.
- (c) In counties that have adopted a municipal overlay for municipal incorporation pursuant to s. 163.3217, such information shall be submitted to the Legislature in

conjunction with any proposed municipal incorporation in the county. This information should be used to evaluate the feasibility of a proposed municipal incorporation in the geographic area.

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Section 12. Section 171.0413, Florida Statutes, is amended to read:

171.0413 Annexation procedures.--Any municipality may annex contiguous, compact, unincorporated territory in the following manner:

- (1) An ordinance proposing to annex an area of contiguous, compact, unincorporated territory shall be adopted by the governing body of the annexing municipality pursuant to the procedure for the adoption of a nonemergency ordinance established by s. 166.041. Prior to the adoption of the ordinance of annexation, the local governing body shall hold at least two advertised public hearings. The first public hearing shall be on a weekday at least 7 days after the day that the first advertisement is published. The second public hearing shall be held on a weekday at least 5 days after the day that the second advertisement is published. Each such ordinance shall propose only one reasonably compact area to be annexed. However, prior to the ordinance of annexation becoming effective, a referendum on annexation shall be held as set out below, and, if approved by the referendum, the ordinance shall become effective 10 days after the referendum or as otherwise provided in the ordinance, but not more than 1 year following the date of the referendum.
- (2) Following the final adoption of the ordinance of annexation by the governing body of the annexing municipality, the ordinance shall be submitted to a vote of the registered electors of the area proposed to be annexed. The governing

body of the annexing municipality may also choose to submit the ordinance of annexation to a separate vote of the registered electors of the annexing municipality. If the proposed ordinance would cause the total area annexed by a municipality pursuant to this section during any one calendar year period cumulatively to exceed more than 5 percent of the total land area of the municipality or cumulatively to exceed more than 5 percent of the more than 5 percent of the municipal population, the ordinance shall be submitted to a separate vote of the registered electors of the annexing municipality and of the area proposed to be annexed. The referendum on annexation shall be called and conducted and the expense thereof paid by the governing body of the annexing municipality.

- (a) The referendum on annexation shall be held at the next regularly scheduled election following the final adoption of the ordinance of annexation by the governing body of the annexing municipality or at a special election called for the purpose of holding the referendum. However, the referendum, whether held at a regularly scheduled election or at a special election, shall not be held sooner than 30 days following the final adoption of the ordinance by the governing body of the annexing municipality.
- (b) The governing body of the annexing municipality shall publish notice of the referendum on annexation at least once each week for 2 consecutive weeks immediately preceding the date of the referendum in a newspaper of general circulation in the area in which the referendum is to be held. The notice shall give the ordinance number, the time and places for the referendum, and a brief, general description of the area proposed to be annexed. The description shall include a map clearly showing the area and a statement that

the complete legal description by metes and bounds and the ordinance can be obtained from the office of the city clerk.

- (c) On the day of the referendum on annexation there shall be prominently displayed at each polling place a copy of the ordinance of annexation and a description of the property proposed to be annexed. The description shall be by metes and bounds and shall include a map clearly showing such area.
- (d) Ballots or mechanical voting devices used in the referendum on annexation shall offer the choice "For annexation of property described in ordinance number .... of the City of ...." and "Against annexation of property described in ordinance number .... of the City of ...." in that order.
- (e) If the referendum is held only in the area proposed to be annexed and receives a majority vote, or if the ordinance is submitted to a separate vote of the registered electors of the annexing municipality and the area proposed to be annexed and there is a separate majority vote for annexation in the annexing municipality and in the area proposed to be annexed, the ordinance of annexation shall become effective on the effective date specified therein. If there is any majority vote against annexation, the ordinance shall not become effective, and the area proposed to be annexed shall not be the subject of an annexation ordinance by the annexing municipality for a period of 2 years from the date of the referendum on annexation.
- (3) Any parcel of land which is owned by one individual, corporation, or legal entity, or owned collectively by one or more individuals, corporations, or legal entities, proposed to be annexed under the provisions of this act shall not be severed, separated, divided, or

partitioned by the provisions of said ordinance, but shall, if intended to be annexed, or if annexed, under the provisions of this act, be annexed in its entirety and as a whole. However, nothing herein contained shall be construed as affecting the validity or enforceability of any ordinance declaring an intention to annex land under the existing law that has been enacted by a municipality prior to July 1, 1975. The owner of such property may waive the requirements of this subsection if such owner does not desire all of the tract or parcel included in said annexation.

- (4) Except as otherwise provided in this law, the annexation procedure as set forth in this section shall constitute a uniform method for the adoption of an ordinance of annexation by the governing body of any municipality in this state, and all existing provisions of special laws which establish municipal annexation procedures are repealed hereby; except that any provision or provisions of special law or laws which prohibit annexation of territory that is separated from the annexing municipality by a body of water or watercourse shall not be repealed.
- (5) If more than 70 percent of the land in an area proposed to be annexed is owned by individuals, corporations, or legal entities which are not registered electors of such area, such area shall not be annexed unless the owners of more than 50 percent of the land in such area consent to such annexation. Such consent shall be obtained by the parties proposing the annexation prior to the referendum to be held on the annexation.
- (6) Notwithstanding subsections (1) and (2), if the area proposed to be annexed does not have any registered electors on the date the ordinance is finally adopted, a vote

of electors of the area proposed to be annexed is not required. In addition to the requirements of subsection (5), the area may not be annexed unless the owners of more than 50 percent of the parcels of land in the area proposed to be annexed consent to the annexation. If the governing body does not choose to hold a referendum of the annexing municipality is not required as well pursuant to subsection (2), then the property owner consents required pursuant to subsection (5) shall be obtained by the parties proposing the annexation prior to the final adoption of the ordinance, and the annexation ordinance shall be effective upon becoming a law or as otherwise provided in the ordinance.

Section 13. <u>Efficiency and accountability in local</u> government services.--

- (1) The intent of this section is to provide and encourage a process that will:
- (a) Allow municipalities and counties to resolve conflicts among local jurisdictions regarding the delivery and financing of local services.
- (b) Increase local government efficiency and accountability.
- (c) Provide greater flexibility in the use of local revenue sources for local governments involved in the process.
- (2) Any county or combination of counties, and the municipalities therein, may use the procedures provided by this section to develop and adopt a plan to improve the efficiency, accountability, and coordination of the delivery of local government services. The development of such a plan may be initiated by a resolution adopted by a majority vote of the governing body of each of the counties involved, by resolutions adopted by a majority vote of the governing bodies

of a majority of the municipalities within each county, or by resolutions adopted by a majority vote of the governing bodies of the municipality or combination of municipalities representing a majority of the municipal population of each county. The resolution shall create a commission which will be responsible for developing the plan. The resolution shall specify the composition of the commission, which shall include representatives of county and municipal governments, of any affected special districts, and of any other relevant local government entities or agencies. The resolution must include a proposed timetable for development of the plan and must specify the local government support and personnel services that will be made available to the representatives developing the plan.

- (3) Upon adoption of a resolution or resolutions as provided in subsection (2), the designated representatives shall develop a plan for delivery of local government services. The plan must:
- (a) Designate the areawide and local government services that are the subject of the plan.
- (b) Describe the existing organization of such services and the means of financing the services, and create a reorganization of such services and the financing thereof that will meet the goals of this section.
- (c) Designate the local agency that should be responsible for the delivery of each service.
- (d) Designate those services that should be delivered regionally or countywide. No provision of the plan shall operate to restrict the power of a municipality to finance and deliver services in addition to, or at a higher level than,

the services designated for regional or countywide delivery under this paragraph.

- (e) Provide means to reduce the cost of providing local services and enhance the accountability of service providers.
- $\underline{\mbox{(f)}} \quad \mbox{Include a multiyear capital outlay plan for} \\ \mbox{infrastructure.}$
- (g) Specifically describe any expansion of municipal boundaries that would further the goals of this section. Any area proposed to be annexed must meet the standards for annexation provided in chapter 171, Florida Statutes. The plan shall not contain any provision for contraction of municipal boundaries or elimination of any municipality.
- (h) Provide specific procedures for modification or termination of the plan.
- (i) Specify any special act modifications which must be made to effectuate the plan.
  - (j) Specify the effective date of the plan.
- (4)(a) A plan developed pursuant to this section must conform to all comprehensive plans that have been found to be in compliance under part II of chapter 163, Florida Statutes, for the local governments participating in the plan.
- (b) No provision of a plan developed pursuant to this section shall restrict the authority of any state or regional governmental agency to perform any duty required to be performed by that agency by law.
- (5)(a) A plan developed pursuant to this section must be approved by a majority vote of the governing body of each county involved in the plan, and by a majority vote of the governing bodies of a majority of municipalities in each county, and by a majority vote of the governing bodies of the

municipality or municipalities that represent a majority of the municipal population of each county.

- (b) After approval by the county and municipal governing bodies as required by paragraph (a), the plan shall be submitted for referendum approval in a countywide election in each county involved. The plan shall not take effect unless approved by a majority of the electors of each county who vote in the referendum, and also by a majority of the electors of the municipalities that represent a majority of the municipal population of each county who vote in the referendum. If approved by the electors as required by this paragraph, the plan shall take effect on the date specified in the plan.
- (6) If the plan calls for merger or dissolution of special districts, such merger or dissolution shall comply with the provisions of chapter 189, Florida Statutes.
- includes areas proposed for municipal annexation which meet the standards for annexation provided in chapter 171, Florida Statutes, such annexation shall take effect upon approval of the plan as provided in this section, notwithstanding the procedures for approval of municipal annexation specified in chapter 171, Florida Statutes.

Section 14. Subsection (2) of section 170.201, Florida Statutes, 1998 Supplement, is amended to read:

170.201 Special assessments.--

(2) Property owned or occupied by a religious institution and used as a place of worship or education; by a public or private elementary, middle, or high school; or by a governmentally financed, insured, or subsidized housing facility that is used primarily for persons who are elderly or disabled shall be exempt from any special assessment levied by

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a municipality to fund any service emergency medical services
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    if the municipality so desires. As used in this subsection,
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   the term "religious institution" means any church, synagogue,
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    or other established physical place for worship at which
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   nonprofit religious services and activities are regularly
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    conducted and carried on and the term "governmentally
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    financed, insured, or subsidized housing facility" means a
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    facility that is financed by a mortgage loan made or insured
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   by the United States Department of Housing and Urban
   Development under s. 8, s. 202, s. 221(d)(3) or (4), s. 232,
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    or s. 236 of the National Housing Act and is owned or operated
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   by an entity that qualifies as an exempt charitable
    organization under s. 501(c)(3) of the Internal Revenue Code.
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           Section 15. Section 196.1978, Florida Statutes, is
    created to read:
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           196.1978 Low-income housing property
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   exemption. -- Property used to provide housing pursuant to any
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    state housing program authorized under chapter 420 to
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    low-income or very-low-income persons as defined by s.
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    420.0004, which property is owned entirely by a nonprofit
    corporation which is qualified as charitable under s.
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    501(c)(3) of the Internal Revenue Code and which complies with
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    Rev. Proc. 96-32, 1996-1 C.B. 717, shall be considered
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   property owned by an exempt entity and used for a charitable
   purpose, and such property shall be exempt from ad valorem
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    taxation. All property identified in this section shall comply
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    with the criteria for determination of exempt status to be
    applied by property appraisers on an annual basis as defined
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    in s. 196.195.
           Section 16. Section 220.185, Florida Statutes, is
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    created to read:
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220.185 State housing tax credit.--

- (1) LEGISLATIVE FINDINGS. -- The Legislature finds that:
- (a) There exist within the urban areas of the state conditions of blight evidenced by extensive deterioration of public and private facilities, abandonment of sound structures, and high unemployment, and these conditions impede the conservation and development of healthy, safe, and economically viable communities.
- (b) Deterioration of housing and industrial, commercial, and public facilities contributes to the decline of neighborhoods and communities and leads to the loss of their historic character and the sense of community which this inspires; reduces the value of property comprising the tax base of local communities; discourages private investment; and requires a disproportionate expenditure of public funds for the social services, unemployment benefits, and police protection required to combat the social and economic problems found in urban communities.
- (c) In order to ultimately restore social and economic viability to urban areas, it is necessary to renovate or construct new infrastructure and housing, including housing specifically targeted for the elderly, and to specifically provide mechanisms to attract and encourage private economic activity.
- (d) The various local governments and other redevelopment organizations now undertaking physical revitalization projects and new housing developments in urban areas are limited by tightly constrained budgets and inadequate resources.
- (e) In order to significantly improve revitalization efforts by local governments and community development

organizations and to retain as much of the historic character of our communities as possible, it is necessary to provide additional resources, and the participation of private enterprise in revitalization efforts is an effective means for accomplishing that goal.

- (2) POLICY AND PURPOSE.--It is the policy of this state to encourage the participation of private corporations in revitalization projects within urban areas. The purpose of this section is to provide an incentive for such participation by granting state corporate income tax credits to qualified low-income housing projects, including housing specifically designed for the elderly, and associated mixed-use projects. The Legislature thus declares this a public purpose for which public money may be borrowed, expended, loaned, and granted.
  - (3) DEFINITIONS.--As used in this section:
- (a) "Credit period" means the period of 5 years beginning with the year the project is completed.
- (b) "Eligible basis" means the adjusted basis of the housing portion of a qualified project as of the close of the first taxable year of the credit period.
- (c) "Adjusted basis" means the owner's adjusted basis in the project, calculated in a manner consistent with the calculation of basis under the Internal Revenue Code, taking into account the adjusted basis of property of a character subject to the allowance for depreciation used in common areas or provided as comparable amenities to the entire project.
- (d) "Designated project" means a qualified project designated pursuant to s. 420.5093 to receive the tax credit under this section.
- (e) "Qualified project" means a project located in an urban infill area, at least 50 percent of which, on a cost

basis, consists of a qualified low-income housing project within the meaning of s. 42(g) of the Internal Revenue Code, 2 3 including such projects designed specifically for the elderly 4 but excluding any income restrictions imposed pursuant to s. 5 42(g) of the Internal Revenue Code upon residents of the 6 project unless such restrictions are otherwise established by 7 the Florida Housing Finance Corporation pursuant to s. 8 420.5093, and the remainder of which constitutes commercial or 9 single-family residential development consistent with and serving to complement the qualified low-income project. 10

(f) "Urban infill area" means an area designated for urban infill as defined by s. 163.3164.

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- (4) AUTHORIZATION TO GRANT STATE HOUSING TAX CREDITS; LIMITATION.--
- (a) There shall be allowed a credit of 9 percent of the eligible basis of any designated project for each year of the credit period against any tax due for a taxable year under this chapter.
- (b) The total amount of tax credits allocated for all projects shall not exceed the amount appropriated for the State Housing Tax Credit Program in the General Appropriations Act. The total tax credits allocated is defined as the total credits pledged over a 5-year period for all projects.
- (c) The tax credit shall be allocated among designated projects by the Florida Housing Finance Corporation as provided in s. 420.5093.
- (d) Each designated project must comply with the applicable provisions of s. 42 of the Internal Revenue Code with respect to the multifamily residential rental housing element of the project, including specifically the provisions of s. 42(h)(6).

(e) A tax credit shall be allocated to a designated project and shall not be subject to transfer by the recipient unless the transferee is also an owner of the designated project.

Section 17. Section 420.5093, Florida Statutes, is created to read:

420.5093 State Housing Tax Credit Program.--

- (1) There is created the State Housing Tax Credit

  Program for the purposes of stimulating creative private
  sector initiatives to increase the supply of affordable
  housing in urban areas, including specifically housing for the
  elderly, and to provide associated commercial facilities
  associated with such housing facilities.
- determine those qualified projects which shall be considered designated projects under s. 220.185 and eligible for the corporate tax credit under that section. The corporation shall establish procedures necessary for proper allocation and distribution of state housing tax credits, including the establishment of criteria for any single-family or commercial component of a project, and may exercise all powers necessary to administer the allocation of such credits. The board of directors of the corporation shall administer the allocation procedures and determine allocations on behalf of the corporation. The corporation shall prepare an annual plan, which must be approved by the Governor, containing general guidelines for the allocation and distribution of credits to designated projects.
- (3) The corporation shall adopt allocation procedures that will ensure the maximum use of available tax credits in order to encourage development of low-income housing and

associated mixed-use projects in urban areas, taking into consideration the timeliness of the application, the location of the proposed project, the relative need in the area of revitalization and low-income housing and the availability of such housing, the economic feasibility of the project, and the ability of the applicant to proceed to completion of the project in the calendar year for which the credit is sought.

- (4)(a) A taxpayer who wishes to participate in the State Housing Tax Credit Program must submit an application for tax credit to the corporation. The application shall identify the project and its location and include evidence that the project is a qualified project as defined in s.

  220.185. The corporation may request any information from an applicant necessary to enable the corporation to make tax credit allocations according to the guidelines set forth in subsection (3).
- (b) The corporation's approval of an applicant as a designated project shall be in writing and shall include a statement of the maximum credit allowable to the applicant. A copy of this approval shall be transmitted to the executive director of the Department of Revenue, who shall apply the tax credit to the tax liability of the applicant.
- (5) For purposes of implementing this program and assessing the property for ad valorem taxation under s.

  193.011, neither the tax credits nor financing generated by tax credits shall be considered as income to the property, and the rental income from rent-restricted units in a state housing tax credit development shall be recognized by the property appraiser.
- (6) The corporation is authorized to expend fees received in conjunction with the allocation of state housing

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tax credits only for the purpose of administration of the
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   program, including private legal services which relate to
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    interpretation of s. 42 of the Internal Revenue Code.
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           Section 18. Subsection (19) of section 420.503,
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    Florida Statutes, 1998 Supplement, is amended to read:
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           420.503 Definitions.--As used in this part, the term:
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           (19) "Housing for the elderly" means, for purposes of
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    s. 420.5087(3)(c)2., any nonprofit housing community that is
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    financed by a mortgage loan made or insured by the United
    States Department of Housing and Urban Development under s.
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    202, s. 202 with a s. 8 subsidy, s. 221(d)(3) or (4), or s.
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    236 of the National Housing Act, as amended, and that is
    subject to income limitations established by the United States
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   Department of Housing and Urban Development, or any program
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    funded by the Rural Development Agency of the United States
    Department of Agriculture and subject to income limitations
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    established by the United States Department of Agriculture. A
    project which qualifies for an exemption under the Fair
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   Housing Act as housing for older persons as defined by s.
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    760.29(4) shall qualify as housing for the elderly for
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    purposes of s. 420.5087(3)(c)2. In addition, if the
    corporation adopts a qualified allocation plan pursuant to s.
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    42(m)(1)(B) of the Internal Revenue Code or any other rules
    that prioritize projects targeting the elderly for purposes of
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    allocating tax credits pursuant to s. 420.5099 or for purposes
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    of the HOME program under s. 420.5089, a project which
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    qualifies for an exemption under the Fair Housing Act as
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    housing for older persons as defined by s. 760.29(4) shall
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    qualify as a project targeted for the elderly, if the project
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    satisfies the other requirements set forth in this part.
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Section 19. Subsections (1) and (5) of section 420.5087, Florida Statutes, 1998 Supplement, are amended to read:

420.5087 State Apartment Incentive Loan
Program.--There is hereby created the State Apartment
Incentive Loan Program for the purpose of providing first,
second, or other subordinated mortgage loans or loan
guarantees to sponsors, including for-profit, nonprofit, and
public entities, to provide housing affordable to
very-low-income persons.

- (1) Program funds shall be distributed over successive 3-year periods in a manner that meets the need and demand for very-low-income housing throughout the state. That need and demand must be determined by using the most recent statewide low-income rental housing market studies available at the beginning of each 3-year period. However, at least 10 percent of the program funds distributed during a 3-year period must be allocated to each of the following categories of counties, as determined by using the population statistics published in the most recent edition of the Florida Statistical Abstract:
- (a) Counties that have a population of more than
  500,000 people;
- (b) Counties that have a population between 100,000 and 500,000 people; and
- (c) Counties that have a population of 100,000 or less.

Any increase in funding required to reach the 10-percent minimum shall be taken from the county category that has the largest allocation. The corporation shall adopt rules which establish an equitable process for distributing any portion of

the 10 percent of program funds allocated to the county categories specified in this subsection which remains unallocated at the end of a 3-year period. Counties that have a population of 100,000 or less shall be given preference under these rules.

(5) The amount of the mortgage provided under this program combined with any other mortgage in a superior position shall be less than the value of the project without the housing set-aside required by subsection (2). However, the corporation may waive this requirement for projects in rural areas or urban infill areas which have market rate rents that are less than the allowable rents pursuant to applicable state and federal guidelines. In no event shall the mortgage provided under this program combined with any other mortgage in a superior position exceed total project cost.

Section 20. Sections 420.630, 420.631, 420.632, 420.633, 420.634, and 420.635, Florida Statutes, are created to read:

420.630 Short title.--Sections 420.630-420.635 may be cited as the "Urban Homesteading Act."

420.631 Definitions.--As used in ss. 420.630-420.635:

- (1) "Authority" or "housing authority" means any of the public corporations created under s. 421.04.
- (2) "Department" means the Department of Community Affairs.
- (3) "Homestead agreement" means a written contract
  between a local government or its designee and a qualified
  buyer which contains the terms under which the qualified buyer
  may acquire a single-family housing property.
- (4) "Local government" means any county or incorporated municipality within this state.

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(5) "Designee" means a housing authority appointed by
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    a local government, or a nonprofit community organization
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    appointed by a local government, to administer the urban
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    homesteading program for single-family housing under ss.
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    420.630-420.635.
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               "Nonprofit community organization" means an
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    organization that is exempt from taxation under s. 501(c)(3)
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    of the Internal Revenue Code.
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          (7) "Office" means the Office of Urban Opportunity
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    within the Office of Tourism, Trade, and Economic Development.
          (8) "Qualified buyer" means a person who meets the
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    criteria under s. 420.633.
          (9) "Qualified loan rate" means an interest rate that
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    does not exceed the interest rate charged for home improvement
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    loans by the Federal Housing Administration under Title I of
    the National Housing Act, ch. 847, 48 Stat. 1246, or 12 U.S.C.
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    ss. 1702, 1703, 1705, and 1706b et seq.
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           420.632 Authority to operate. -- By resolution, subject
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    to federal and state law, and in consultation with the Office
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    of Urban Opportunity, a local government or its designee may
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    operate a program that makes foreclosed single-family housing
    properties available to qualified buyers to purchase. This
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    urban homesteading program is intended to be one component of
    a comprehensive urban-core redevelopment initiative known as
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    Front Porch Florida, implemented by the Office of Urban
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    Opportunity.
           420.633 Eligibility. -- An applicant is eligible to
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    enter into a homestead agreement to acquire single-family
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    housing property as a qualified buyer under ss.
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    420.630-420.635 if:
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- (1) The applicant or his or her spouse is employed and has been employed for the immediately preceding 12 months;
- (2) The applicant or his or her spouse has not been convicted of a drug-related felony within the immediately preceding 3 years;

- (3) All school-age children of the applicant or his or her spouse who will reside in the single-family housing property attend school regularly; and
- (4) The applicant and his or her spouse have incomes below the median for the state, as determined by the United States Department of Housing and Urban Development, for families with the same number of family members as the applicant and his or her spouse.

420.634 Application process; deed to qualified buyer.--

- (1) A qualified buyer may apply to a local government or its designee to acquire single-family housing property. The application must be in a form and in a manner provided by the local government or its designee. If the application is approved, the qualified buyer and the local government or its designee shall enter into a homestead agreement for the single-family housing property. The local government or its designee may add additional terms and conditions to the homestead agreement.
- (2) The local government or its designee shall deed or cause to be deeded the single-family housing property to the qualified buyer for \$1 if the qualified buyer:
- (a) Is in compliance with the terms of the homestead agreement for at least 5 years or has resided in the single-family housing property before the local government or its designee adopts the urban homesteading program;

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(b) Resides in that property for at least 5 years;
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              Meets the criteria in the homestead agreement; and
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          (d) Has otherwise promptly met his or her financial
    obligations with the local government or its designee.
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   However, if the local government or its designee has received
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    federal funds for which bonds or notes were issued and those
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    bonds or notes are outstanding for the housing project where
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    the single-family housing property is located, the local
    government or its designee shall deed the property to the
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    qualified buyer only upon payment of the pro rata share of the
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   bonded debt on that specific property by the qualified buyer.
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    The local government or its designee shall obtain the
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    appropriate releases from the holders of the bonds or notes.
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           420.635 Loans to qualified buyers.--Contingent upon an
    appropriation, the department, in consultation with the Office
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    of Urban Opportunity, shall provide loans to qualified buyers
    who are required to pay the pro rata portion of the bonded
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    debt on single-family housing pursuant to s. 420.634. Loans
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   provided under this section shall be made at a rate of
    interest which does not exceed the qualified loan rate. A
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    buyer must maintain the qualifications specified in s. 420.633
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    for the full term of the loan. The loan agreement may contain
    additional terms and conditions as determined by the
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    department.
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           Section 21. Subsection(s) (3) and (8) of Section
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    235.193, Florida Statutes, 1998 Supplement, are amended as
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    follows:
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           235.193 Coordination of planning with local governing
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   bodies.--
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(3) The location of public educational facilities shall be consistent with the comprehensive plan of the appropriate local governing body developed under part II of chapter 163 and the plan's implementing land development regulations, to the extent that the regulations are not in conflict with or the subject regulated is not specifically addressed by this chapter or the State Uniform Building Code, unless mutually agreed by the local government and the board. If a local government comprehensive plan restricts the construction of new public educational facilities to locations within the existing primary urban service district, a proposed new public educational facility located outside the primary urban services district is not inconsistent with the comprehensive plan of the appropriate local governing body if that facility is designed to serve students residing in, or projected to be residing in, residential development located outside the primary urban services district which has been previously approved or allowed by the local government.

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(8) Existing schools shall be considered consistent with the applicable local government comprehensive plan adopted under part II of chapter 163. The collocation of a new proposed public educational facility with an existing public educational facility, or the expansion of an existing public educational facility is not inconsistent with the local comprehensive plan, if the site is consistent with the comprehensive plan's future land use policies and categories in which public schools are identified as allowable uses, and levels of service adopted by the local government for any facilities affected by the proposed location for the new facility are maintained. If a board submits an application to expand an existing school site, the local governing body may

impose reasonable development standard and conditions on the expansion only, and in a manner consistent with s.235.34(1). Standards and conditions may not be imposed which conflict with those established in this chapter or the State Uniform Building Code, unless mutually agreed. Local government review or approval is not required for:

- (a) The placement of temporary or portable classroom facilities; or
- (b) Proposed renovation or construction on existing school sites, with the exception of construction that changes the primary use of a facility, includes stadiums, or results in a greater than 5 percent increase in student capacity, or as mutually agreed.

Section 22. This act shall take effect July 1, 1999.