Florida Senate - 1999

By the Committee on Ethics and Elections; and Senators Saunders, Carlton, Sebesta, Rossin, Meek, Kirkpatrick and Hargrett

A bill to be entitled An act relating to ethics; amending s. 112.312, F.S.; redefining the terms "gift" and "liability"; amending s. 112.3144, F.S.; revising the reporting requirements for full	
<pre>3 F.S.; redefining the terms "gift" and 4 "liability"; amending s. 112.3144, F.S.;</pre>	
4 "liability"; amending s. 112.3144, F.S.;	
5 revising the reporting requirements for full	
6 and public disclosure of financial interests;	
7 transferring filing administration from the	
8 Secretary of State to the Commission on Ethics;	
9 modifying the filing location for officers from	
10 the Secretary of State to the commission;	
11 establishing an automatic fine system for	
12 delinquent filers and nonfilers; requiring	
13 former officers and employees to file a final	
14 disclosure of financial interests following	
15 departure; amending s. 112.3145, F.S.;	
16 redefining the terms "local officer" and	
17 "specified state employee"; revising the	
18 reporting requirements for limited statutory	
19 disclosure of financial interests; transferring	
20 filing administration from the Secretary of	
21 State to the Commission on Ethics; modifying	
22 the filing location for state officers and	
23 specified state employees from the Secretary of	
24 State to the commission; modifying	
25 certification requirements of supervisors of	
26 elections with regard to delinquent filers and	
27 nonfilers; establishing an automatic fine	
28 system for delinquent filers and nonfilers;	
29 requiring former officers and employees to file	
30 a final statement of financial interests by	
31 July 1 of the year following departure;	

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1	amending s. 112.3148, F.S.; redefining the
2	terms "reporting individual" and "procurement
3	employee"; establishing a reimbursement
4	deadline with regard to the valuation of gifts
5	received by reporting individuals; clarifying
б	that the gifts law applies to candidates;
7	extending the gifts law to include
8	nonincumbents elected to office for the period
9	immediately following election but before
10	officially taking office; transferring the
11	filing administration for gift disclosure from
12	the Secretary of State to the Commission on
13	Ethics; amending s. 112.3149, F.S.; redefining
14	the term "procurement employee"; transferring
15	filing administration for honoraria disclosure
16	from the Department of State to the Commission
17	on Ethics; amending s. 112.324, F.S.;
18	clarifying that the proper sanction authority
19	in the case of a current state legislator who
20	commits an act in violation of the Ethics Code
21	prior to joining the Legislature is vested in
22	the house in which the legislator serves;
23	amending s. 914.21, F.S.; redefining the terms
24	"official proceeding" and "official
25	investigation"; extending the witness-tampering
26	laws to include Commission on Ethics
27	investigations and proceedings; repealing s.
28	112.3151, F.S., which authorizes the Commission
29	on Ethics to grant extensions of time for
30	filing financial disclosure statements;
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1 appropriating funds to the Commission on 2 Ethics; providing an effective date. 3 4 Be It Enacted by the Legislature of the State of Florida: 5 б Section 1. Subsections (12) and (14) of section 7 112.312, Florida Statutes, are amended to read: 112.312 Definitions.--As used in this part and for 8 purposes of the provisions of s. 8, Art. II of the State 9 10 Constitution, unless the context otherwise requires: 11 (12)(a) "Gift," for purposes of ethics in government and financial disclosure required by law, means that which is 12 13 accepted by a donee or by another on the donee's behalf, or 14 that which is paid or given to another for or on behalf of a 15 donee, directly, indirectly, or in trust for the donee's benefit or by any other means, for which equal or greater 16 17 consideration is not given within 90 days, including: 18 Real property. 1. 19 2. The use of real property. Tangible or intangible personal property. 20 3. The use of tangible or intangible personal 21 4. 22 property. A preferential rate or terms on a debt, loan, 23 5. 24 goods, or services, which rate is below the customary rate and 25 is not either a government rate available to all other similarly situated government employees or officials or a rate 26 which is available to similarly situated members of the public 27 28 by virtue of occupation, affiliation, age, religion, sex, or 29 national origin. 30 6. Forgiveness of an indebtedness. 31

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1 7. Transportation, other than that provided to a 2 public officer or employee by an agency in relation to 3 officially approved governmental business, lodging, or 4 parking. 5 8. Food or beverage. б 9. Membership dues. 7 10. Entrance fees, admission fees, or tickets to 8 events, performances, or facilities. 9 11. Plants, flowers, or floral arrangements. 10 12. Services provided by persons pursuant to a 11 professional license or certificate. 13. Other personal services for which a fee is 12 13 normally charged by the person providing the services. Any other similar service or thing having an 14 14. attributable value not already provided for in this section. 15 (b) "Gift" does not include: 16 17 1. Salary, benefits, services, fees, commissions, 18 gifts, or expenses associated primarily with the donee's 19 employment, business, or service as an officer or director of 20 a corporation or organization. 21 2. Contributions or expenditures reported pursuant to chapter 106, campaign-related personal services provided 22 without compensation by individuals volunteering their time, 23 24 or any other contribution or expenditure by a political party. 25 3. An honorarium or an expense related to an honorarium event paid to a person or the person's spouse. 26 27 An award, plaque, certificate, or similar 4. 28 personalized item given in recognition of the donee's public, 29 civic, charitable, or professional service. 30 31

CODING: Words stricken are deletions; words underlined are additions.

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1 5. An honorary membership in a service or fraternal 2 organization presented merely as a courtesy by such 3 organization. 6. The use of a public facility or public property, 4 5 made available by a governmental agency, for a public purpose. 6 7. Transportation provided to a public officer or 7 employee by an agency in relation to officially approved 8 governmental business. 9 8. Gifts provided directly or indirectly by a state, 10 regional, or national organization which promotes the exchange 11 of ideas between, or the professional development of, governmental officials or employees, and whose membership is 12 primarily composed of elected or appointed public officials or 13 14 staff, to members of that organization or officials or staff 15 of a governmental agency that is a member of that 16 organization. 17 (c) For the purposes of paragraph (a), "intangible 18 personal property" means property as defined in s. 19 192.001(11)(b). 20 (d) For the purposes of paragraph (a), the term 21 consideration" does not include a promise to pay or otherwise provide something of value unless the promise is in writing 22 and enforceable through the courts. 23 24 (14) "Liability" means any monetary debt or obligation 25 owed by the reporting person to another person, except for credit card and retail installment accounts, taxes owed, 26 27 indebtedness on a life insurance policy owed to the company of 28 issuance, contingent liabilities other than those liabilities 29 for which one is a guarantor, or accrued income taxes on net 30 unrealized appreciation. Each liability which is required to 31

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be disclosed by s. 8, Art. II of the State Constitution shall 1 2 identify the name and address of the creditor. 3 Section 2. Section 112.3144, Florida Statutes, is amended to read: 4 5 112.3144 Full and public disclosure of financial б interests.--7 (1) An officer who is required, pursuant to s. 8, Art. 8 II of the State Constitution, to file a full and public disclosure of financial interests for any calendar or fiscal 9 10 year shall file the disclosure with the Florida Commission on 11 Ethics. (2) (1) A No person who is required, pursuant to s. 8, 12 Art. II of the State Constitution, to file a full and public 13 disclosure of financial interests and who has filed a full and 14 15 public disclosure of financial interests for any calendar or fiscal year shall not be required to file a statement of 16 17 financial interests pursuant to s. 112.3145(2) and (3) for the same year or for any part thereof notwithstanding any 18 19 requirement of this part, except that a candidate for office 20 shall file a copy of his or her disclosure with the officer before whom he or she qualifies. 21 (3) (3) (2) For purposes of full and public disclosure 22 under s. 8(a), Art. II of the State Constitution, the 23 24 following items, if not held for investment purposes and if 25 valued at over \$1,000 in the aggregate, may be reported in a lump sum and identified as "household goods and personal 26 27 effects": 28 (a) Jewelry; 29 (b) Collections of stamps, guns, and numismatic 30 properties; (c) Art objects; 31 6

1	(d) Household equipment and furnishings;
2	(e) Clothing;
3	(f) Other household items; and
4	(g) Vehicles for personal use.
5	(4) In addition to the requirements of s. 8, Art. II
б	of the State Constitution, any person required to file a full
7	and public disclosure of financial interests shall identify
8	the name of each business associate, as defined in s. 112.312,
9	and the name and address of the business enterprise associated
10	therewith, along with as clear a description as practicable of
11	the principal type of business conducted by the business
12	enterprise.
13	(5)(a) Full and public disclosure filed pursuant to s.
14	8, Art. II of the State Constitution requires the reporting of
15	net worth in one of the following dollar categories:
16	1. Less than one dollar.
17	<u>2. \$1 to \$100,000.</u>
18	<u>3. \$100,001 to \$250,000.</u>
19	<u>4. \$250,001 to \$500,000.</u>
20	5. \$500,001 to \$1,000,000.
21	6. \$1,000,001 to \$2,000,000.
22	7. Greater than \$2,000,000.
23	(b) Full and public disclosure filed pursuant to s. 8,
24	Art. II of the State Constitution requires the reporting of
25	each asset and liability in excess of \$1,000 in one of the
26	following categories:
27	<u>1. \$1,001 to \$5,000.</u>
28	<u>2. \$5,001 to \$10,000.</u>
29	<u>3. \$10,001 to \$25,000.</u>
30	<u>4. \$25,001 to \$50,000.</u>
31	<u>5. \$50,001 to \$100,000.</u>
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<u>8.</u> \$500,001 to \$1,000,000.

6. \$100,001 to \$250,000.

7. \$250,001 to \$500,000.

9. Greater than \$1,000,000.

5 (6) (3) Forms for compliance with the full and public б disclosure requirements of s. 8, Art. II of the State 7 Constitution, and a current list of persons required to file 8 full and public disclosure by s. 8, Art. II of the State 9 Constitution, or other state law, shall be created provided by the Commission on Ethics. The commission to the Secretary of 10 11 State, who shall give notice of disclosure deadlines and delinquencies and distribute forms in the following manner: 12

(a) Not later than May 1 of each year, the commission 13 on Ethics shall prepare a current list of the names and 14 addresses of and the offices held by every person required to 15 file full and public disclosure annually by s. 8, Art. II of 16 17 the State Constitution, or other state law, and shall provide the Secretary of State with the mailing list. In compiling the 18 19 list, the commission shall be assisted by each unit of government in providing at the request of the commission the 20 21 name, address, and name of the office held by each public official within the respective unit of government. 22

(b) Not later than 30 days before July 1 of each year, the <u>commission</u> Secretary of State shall mail a copy of the form prescribed for compliance with full and public disclosure and a notice of the filing deadline to each person on the mailing list.

(c) Not later than 30 days after July 1 of each year,
the <u>commission</u> Secretary of State shall determine which
persons on the mailing list have failed to file full and
public disclosure and shall send delinquency notices by

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1 certified mail to such persons. Each notice shall state that a 2 grace period is in effect until September 1 of the current 3 year and that, if the statement is not filed by September 1 of 4 the current year, a \$100 fine for each day late will be 5 imposed, up to a maximum penalty of \$2,500 the Secretary of б State is required by law to notify the Commission on Ethics of 7 the delinquency. 8 (d)1. Any person receiving a delinquency notice 9 pursuant to paragraph (c) who fails to file a full and public 10 disclosure of financial interest by 5 p.m. on September 1 of 11 the current year is subject to a fine of \$100 per day for each day late up to a maximum late-filing penalty of \$2,500. 12 However, any disclosure that is postmarked by the United 13 States Postal Service no later than midnight of the due date 14 15 is considered to be filed in a timely manner, and a certificate of mailing obtained from and dated by the United 16 States Postal Service at the time of the mailing, or a receipt 17 from an established courier company which bears a date on or 18 19 before the due date, is proof of mailing in a timely manner. 2. Upon receipt of the full and public disclosure of 20 financial interests or upon accrual of the maximum penalty, 21 whichever occurs first, the commission shall determine the 22 amount of the fine that is due and shall notify the delinquent 23 24 person. The notice must include an explanation of the appeal 25 procedure in subparagraph 3. The commission shall determine the amount of the fine due based upon the earliest of the 26 27 following: 28 a. When the disclosure is actually received by the 29 commission or supervisor. 30 b. When the disclosure is postmarked. 31 When the certificate of mailing is dated. c. 9

1 d. When the receipt from an established courier 2 company is dated. 3 The fine must be paid within 20 days after receipt of the 4 5 notice of payment due, unless appeal is made to the commission б pursuant to subparagraph 3. 7 3. Any person incurring a fine may appeal or dispute 8 the fine, based upon unusual circumstances surrounding the failure to file on the designated due date, and may request 9 and is entitled to a hearing before the commission, which 10 11 shall have the authority to waive the fine in whole or in part. Any request must be made within 20 days after receipt 12 of the notice of payment due. In such case, the person 13 incurring the fine must, within the 20-day period, notify the 14 commission in writing of his or her intention to bring the 15 matter before the commission. 16 17 (d) Not later than 30 days following September 1 of each year, the Secretary of State shall certify to the 18 19 Commission on Ethics a list of the names and addresses of and the offices held by all persons on the mailing list who have 20 21 failed to timely file full and public disclosure. The certification shall be on a form prescribed by the commission 22 23 and shall indicate whether the Secretary of State has provided 24 the disclosure forms and notice as required by this section to all persons named on the delinquency list. 25 26 (e) Any person subject to the annual filing of full 27 and public disclosure under s. 8, Art. II of the State Constitution, or other state law, whose name is not on the 28 29 commission's mailing list of persons required to file full and 30 public disclosure provided to the Secretary of State shall not 31

1	be deemed delinquent for failure to file full and public
2	disclosure in any year in which the omission occurred.
3	(f) The notification requirements and fines of this
4	subsection do not apply to candidates or to the first filing
5	required of any person appointed to elective constitutional
6	office. The appointing official shall notify such newly
7	appointed person of the obligation to file full and public
8	disclosure by July 1.
9	(7) In addition to any other report required by this
10	section, any person who leaves an office subject to full and
11	public disclosure shall, by July 1 of the year after leaving
12	office, file a full and public disclosure of financial
13	interests for the part of the calendar or fiscal year during
14	which the person held the office.
15	(8)(a) The fine prescribed in subsection (6) is the
16	exclusive penalty for the late filing of full and public
17	disclosure of financial interests, notwithstanding s. 112.317.
18	However, the fine may not be construed to limit or conflict
19	with the power of the commission to investigate complaints and
20	recommend penalties for other violations of the Ethics Code,
21	including other violations involving the full and public
22	disclosure of financial interests.
23	(b) If any person fails or refuses to pay any late
24	filing fine authorized in subsection (6), the Department of
25	Revenue is responsible for collecting the fine.
26	(c) All late-filing fines collected by the commission
27	or the Department of Revenue shall be deposited to the General
28	Revenue Fund of the state.
29	Section 3. Section 112.3145, Florida Statutes, is
30	amended to read:
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1 112.3145 Disclosure of financial interests and clients 2 represented before agencies.--3 (1) For purposes of this section, unless the context otherwise requires, the term: 4 5 "Local officer" means: (a) б 1. Every person who is elected to office in any political subdivision of the state, and every person who is 7 8 appointed to fill a vacancy for an unexpired term in such an elective office. 9 10 2. Any appointed member of a board; commission; 11 authority, including any expressway authority or transportation authority established by general law; community 12 13 college district board of trustees; or council of any political subdivision of the state, excluding any member of an 14 15 advisory body. A governmental body with land-planning, zoning, or natural resources responsibilities shall not be considered 16 17 an advisory body. Any person holding one or more of the following 18 3. 19 positions: mayor; county or city manager; chief administrative employee of a county, municipality, or other political 20 21 subdivision; county or municipal attorney; chief county or municipal building inspector; county or municipal water 22 resources coordinator; county or municipal pollution control 23 24 director; county or municipal environmental control director; county or municipal administrator, with power to grant or deny 25 a land development permit; chief of police; fire chief; 26 municipal clerk; district school superintendent; community 27 28 college president; district medical examiner; or purchasing 29 agent having the authority to make any purchase exceeding 30 \$5,000\$1,000 for any political subdivision of the state or 31 any entity thereof.

1 (b) "Specified state employee" means: 1. Public counsel created by chapter 350, an assistant 2 3 state attorney, an assistant public defender, a full-time state employee who serves as counsel or assistant counsel to 4 5 any state agency, a judge of compensation claims, an б administrative law judge, or a hearing officer. 7 Any person employed in the office of the Governor 2. 8 or in the office of any member of the Cabinet if that person 9 is exempt from the Career Service System, except persons 10 employed in clerical, secretarial, or similar positions. 11 3. Each appointed secretary, assistant secretary, deputy secretary, executive director, assistant executive 12 13 director, or deputy executive director of each state department, commission, board, or council; unless otherwise 14 provided, the division director, assistant division director, 15 deputy director, bureau chief, and assistant bureau chief of 16 17 any state department or division; or any person having the 18 power normally conferred upon such persons, by whatever title. 19 4. The superintendent or institute director of a state 20 mental health institute established for training and research 21 in the mental health field or the superintendent or director of any major state institution or facility established for 22 corrections, training, treatment, or rehabilitation. 23 24 5. Business managers, purchasing agents having the 25 power to make any purchase exceeding\$5,000\$1,000, finance and accounting directors, personnel officers, or grants 26 27 coordinators for any state agency. 28 6. Any person, other than a legislative assistant 29 exempted by the presiding officer of the house by which the 30 legislative assistant is employed, who is employed in the 31 13

1 legislative branch of government, except persons employed in 2 maintenance, clerical, secretarial, or similar positions. 3 Each employee of the Commission on Ethics. 7. (c) "State officer" means: 4 5 Any elected public officer, excluding those elected 1. б to the United States Senate and House of Representatives, not 7 covered elsewhere in this part and any person who is appointed 8 to fill a vacancy for an unexpired term in such an elective office. 9 10 2. An appointed member of each board, commission, 11 authority, or council having statewide jurisdiction, excluding a member of an advisory body. 12 3. A member of the Board of Regents, the Chancellor 13 and Vice Chancellors of the State University System, and the 14 president of a state university. 15 (2)(a) A person seeking nomination or election to a 16 17 state or local elective office shall file a statement of financial interests together with, and at the same time he or 18 19 she files, qualifying papers. 20 (b) Each state or local officer and each specified 21 state employee shall file a statement of financial interests 22 no later than July 1 of each year during which the officer or employee holds such office or employment and of the year after 23 leaving such office or employment. The reporting period for 24 25 the post-departure filing is between January 1 of the year in which the officer or employee departs and the last day of 26 27 office or employment. Each state or local officer who is 28 appointed and each specified state employee who is employed 29 shall file a statement of financial interests within 30 days from the date of appointment or, in the case of a specified 30 31 state employee, from the date on which the employment begins, 14

1 except that any person whose appointment is subject to 2 confirmation by the Senate shall file prior to confirmation 3 hearings or within 30 days from the date of appointment, 4 whichever comes first.

5 (c) State officers, persons qualifying for a state б office, and specified state employees shall file their 7 statements of financial interests with the Commission on 8 Ethics Secretary of State. Local officers shall file their statements of financial interests with the supervisor of 9 10 elections of the county in which they permanently reside. 11 Local officers who do not permanently reside in any county in the state shall file their statements of financial interests 12 with the supervisor of elections of the county in which their 13 14 agency maintains its headquarters. Persons seeking to qualify as candidates for local public office shall file their 15 statements of financial interests with the officer before whom 16 17 they qualify.

18 (3) The statement of financial interests for state 19 officers, specified state employees, local officers, and 20 persons seeking to qualify as candidates for state or local 21 office shall be filed even if the reporting person holds no 22 financial interests requiring disclosure, in which case the 23 statement shall be marked "not applicable." Otherwise, the 24 statement of financial interests shall include:

(a) All sources of income in excess of \$2,500 5
percent of the gross income received during the disclosure
period by the person in his or her own name or by any other
person for his or her use or benefit, excluding public salary.
However, this shall not be construed to require disclosure of
a business partner's sources of income. The person reporting

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shall list such sources in descending order of value with the
 largest source first.

3 (b) All sources of income to a business entity in excess of 10 percent of the gross income of a business entity 4 5 in which the reporting person held a material interest and б from which he or she received gross income in excess of \$5,000 7 during the disclosure period an amount which was in excess of 8 10 percent of his or her gross income during the disclosure 9 period and which exceeds \$1,500. The period for computing the 10 gross income of the business entity is the fiscal year of the 11 business entity which ended on, or immediately prior to, the end of the disclosure period of the person reporting. 12

13 (C) The location or description of real property in this state, except for residences and vacation homes, owned 14 directly or indirectly by the person reporting, when such 15 person owns in excess of 5 percent of the value of such real 16 17 property, and a general description of any intangible personal property worth in excess of \$10,000 10 percent of such 18 19 person's total assets. For the purposes of this paragraph, 20 indirect ownership does not include ownership by a spouse or 21 minor child.

22 (d) Every liability in excess of \$10,000 which in sum 23 equals more than the reporting person's net worth. 24 (e) The name of each business associate, as defined in 25 s. 112.312, and the name and address of the business enterprise associated therewith, along with as clear a 26 27 description as practicable of the principal type of business 28 conducted by the business enterprise. 29 (4) Each elected constitutional officer, state 30 officer, local officer, and specified state employee shall 31 file a quarterly report of the names of clients represented

1 for a fee or commission, except for appearances in ministerial 2 matters, before agencies at his or her level of government. 3 For the purposes of this part, agencies of government shall be classified as state-level agencies or agencies below state 4 5 level. Each local officer shall file such report with the б supervisor of elections of the county in which the officer is 7 principally employed or is a resident. Each state officer, 8 elected constitutional officer, and specified state employee 9 shall file such report with the commission Secretary of State. 10 The report shall be filed only when a reportable 11 representation is made during the calendar quarter and shall be filed no later than 15 days after the last day of the 12 13 quarter. Representation before any agency shall be deemed to include representation by such officer or specified state 14 employee or by any partner or associate of the professional 15 firm of which he or she is a member and of which he or she has 16 17 actual knowledge. For the purposes of this subsection, the 18 term "representation before any agency" does not include 19 appearances before any court or Chief Judges of Compensation 20 Claims or judges of compensation claims or representations on 21 behalf of one's agency in one's official capacity. Such term does not include the preparation and filing of forms and 22 applications merely for the purpose of obtaining or 23 24 transferring a license based on a quota or a franchise of such 25 agency or a license or operation permit to engage in a profession, business, or occupation, so long as the issuance 26 or granting of such license, permit, or transfer does not 27 require substantial discretion, a variance, a special 28 29 consideration, or a certificate of public convenience and 30 necessity. 31

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1 (5) Each elected constitutional officer and each candidate for such office, any other public officer required 2 3 pursuant to s. 8, Art. II of the State Constitution to file a full and public disclosure of his or her financial interests, 4 5 and each state officer, local officer, specified state 6 employee, and candidate for elective public office who is or 7 was during the disclosure period an officer, director, 8 partner, proprietor, or agent, other than a resident agent 9 solely for service of process, of, or owns or owned during the 10 disclosure period a material interest in, any business entity 11 which is granted a privilege to operate in this state shall disclose such facts as a part of the disclosure form filed 12 pursuant to s. 8, Art. II of the State Constitution or this 13 14 section, as applicable. The statement shall give the name, 15 address, and principal business activity of the business entity and shall state the position held with such business 16 17 entity or the fact that a material interest is owned and the 18 nature of that interest. 19 (6) Forms for compliance with the disclosure 20 requirements of this section and a current list of persons 21 subject to disclosure shall be created provided by the 22 commission on Ethics to the Secretary of State and provided to each supervisor of elections. The commission and each 23 24 supervisor of elections, who shall give notice of disclosure deadlines and delinquencies and distribute forms in the 25 following manner: 26 27 (a)1. Not later than May 1 of each year, the 28 commission on Ethics shall prepare a current list of the names 29 and addresses of, and the offices or positions held by, every 30 state officer, local officer, and specified employee. In 31 compiling the list, the commission shall be assisted by each

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1 unit of government in providing, at the request of the 2 commission, the name, address, and name of agency of, and the 3 office or position held by, each state officer, local officer, 4 or specified state employee within the respective unit of 5 government.

2. Not later than May 15 of each year, the commission
shall provide the Secretary of State with a current mailing
list of all state officers and specified employees and shall
provide each supervisor of elections with a current mailing
list of all local officers required to file with such
supervisor of elections.

(b) Not later than 30 days before July 1 of each year, the <u>commission</u> Secretary of State and each supervisor of elections, as appropriate, shall mail a copy of the form prescribed for compliance with subsection (3) and a notice of all applicable disclosure forms and filing deadlines to each person required to file a statement of financial interests.

(c) Not later than 30 days after July 1 of each year, 18 19 the commission Secretary of State and each supervisor of 20 elections shall determine which persons required to file a 21 statement of financial interests in their respective offices have failed to do so and shall send delinquency notices by 22 certified mail to such persons. Each notice shall state that 23 24 a grace period is in effect until September 1 of the current 25 year; that no investigative or disciplinary action based upon the delinquency will be taken by the agency head or Commission 26 27 on Ethics if the statement is filed by September 1 of the 28 current year; that, if the statement is not filed by September 29 1 of the current year, a fine of \$50 for each day late will be imposed, up to a maximum penalty of \$1,000 he or she is 30 31 required by law to notify the Commission on Ethics of the

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1 delinquency; and that, if upon the filing of a sworn complaint 2 the commission finds that the person has failed to timely file 3 the statement by September 1 of the current year, such person shall be subject to the penalties provided in s. 112.317. 4 5 (d) No later than September 30 of each year Not later б than 30 days following September 1 of each year, the Secretary 7 of State and the supervisor of elections in each county shall 8 certify to the commission on Ethics a list of the names and 9 addresses of, and the offices or positions held by, all 10 persons who have failed to timely file the required statements 11 of financial interests. The certification must include the earliest of the dates described in subparagraph (e)2. The 12 certification shall be on a form prescribed by the commission 13 and shall indicate whether the supervisor of elections 14 respective certifying official has provided the disclosure 15 forms and notice as required by this subsection to all persons 16 17 named on the delinquency list. (e)1. Any person receiving a delinquency notice 18 19 pursuant to paragraph (c) who fails to file a statement of financial interests by 5 p.m. on September 1 of the current 20 21 year is subject to a fine of \$50 per day for each late day, up to a maximum late-filing penalty of \$1,000. However, any 22 statement that is postmarked by the United States Postal 23 24 Service no later than midnight of the due date is considered 25 to be filed in a timely manner, and a certificate of mailing obtained from and dated by the United States Postal Service at 26 27 the time of the mailing, or a receipt from an established 28 courier company which bears a date on or before the due date, 29 is proof of mailing in a timely manner. 30 2. For a specified state employee and a state officer, 31 upon receipt by the commission of the statement of financial

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1 interests or upon accrual of the maximum penalty, whichever occurs first, and for a local officer upon receipt by the 2 3 commission of the certification from the local officer's supervisor of elections pursuant to paragraph (d), the 4 5 commission shall determine the amount of the fine that is due б and shall notify the delinquent person. The notice must include an explanation of the appeal procedure in subparagraph 7 8 3. The commission shall determine the amount of the fine due 9 based upon the earliest of the following: 10 When the statement is actually received by the a. 11 commission or supervisor, as appropriate. b. When the statement is postmarked. 12 When the certificate of mailing is dated. 13 c. d. 14 When the receipt from an established courier 15 company is dated. 16 The fine must be paid within 20 days after receipt of the 17 notice of payment due, unless appeal is made to the commission 18 19 pursuant to subparagraph 3. 3. Any person incurring a fine may appeal or dispute 20 the fine, based upon unusual circumstances surrounding the 21 failure to file on the designated due date, and may request 22 and is entitled to a hearing before the commission, which 23 24 shall have the authority to waive the fine in whole or in part. Any such request must be made within 20 days after 25 receipt of the notice of payment due. In such case, the 26 27 person incurring the fine must, within the 20-day period, notify the commission in writing of his or her intention to 28 29 bring the matter before the commission. 30 (f)(e) Any state officer, local officer, or specified 31 employee whose name is not on the mailing list used by the 21

1 commission provided to the Secretary of State or the supervisor of elections to provide the disclosure forms and 2 3 notice as required by this subsection is not subject to the penalties provided in s. 112.317 or the late-filing fine 4 5 provided for in this subsection for failure to timely file a 6 statement of financial interests in any year in which the 7 omission occurred. 8 (g) (f) The notification requirements and fines of this 9 subsection do not apply to candidates or to the first filing 10 required of any state officer, specified employee, or local 11 officer. (7)(a) The fine prescribed in subsection (6) is the 12 exclusive penalty for the late filing of financial statements, 13 notwithstanding s. 112.317. However, the fine may not be 14 construed to limit or conflict with the power of the 15 commission to investigate complaints and recommend penalties 16 17 for other violations of the Ethics Code, including other 18 violations involving the statement of financial interests. 19 (b) If any person fails or refuses to pay any late filing fine authorized in subsection (6), the Department of 20 21 Revenue is responsible for collecting the fine. (c) All late filing fines collected by the commission 22 or the Department of Revenue shall be deposited to the General 23 24 Revenue Fund of the state. (8) (7) The appointing official or body shall notify 25 each newly appointed local officer, state officer, or 26 27 specified state employee, not later than the date of 28 appointment, of the officer's or employee's duty to comply 29 with the disclosure requirements of this section. The agency head of each employing agency shall notify each newly employed 30 31 local officer or specified state employee, not later than the 2.2

1 day of employment, of the officer's or employee's duty to 2 comply with the disclosure requirements of this section. The 3 appointing official or body or employing agency head may designate a person to be responsible for the notification 4 5 requirements of this section. б (9) (8) A public officer who has filed a disclosure for 7 any calendar or fiscal year shall not be required to file a 8 second disclosure for the same year or any part thereof, 9 notwithstanding any requirement of this act, except that any 10 public officer who qualifies as a candidate for public office 11 shall file a copy of the disclosure with the officer before whom he or she qualifies as a candidate at the time of 12 13 qualification. 14 Section 4. Section 112.3148, Florida Statutes, is amended to read: 15 112.3148 Reporting and prohibited receipt of gifts by 16 17 individuals filing full or limited public disclosure of financial interests and by procurement employees .--18 19 (1) The provisions of this section do not apply to 20 gifts solicited or accepted by a reporting individual or procurement employee from a relative. 21 (2) As used in this section: 22 "Immediate family" means any parent, spouse, 23 (a) 24 child, or sibling. 25 (b)1. "Lobbyist" means any natural person who, for compensation, seeks, or sought during the preceding 12 months, 26 to influence the governmental decisionmaking of a reporting 27 28 individual or procurement employee or his or her agency or 29 seeks, or sought during the preceding 12 months, to encourage the passage, defeat, or modification of any proposal or 30 31

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recommendation by the reporting individual or procurement
 employee or his or her agency.

3 2. With respect to an agency that has established by 4 rule, ordinance, or law a registration process for persons 5 seeking to influence decisionmaking or to encourage the 6 passage, defeat, or modification of any proposal or 7 recommendation by such agency or an employee or official of 8 the agency, the term "lobbyist" includes only a person who is 9 required to be registered as a lobbyist in accordance with 10 such rule, ordinance, or law or who was during the preceding 11 12 months required to be registered as a lobbyist in accordance with such rule, ordinance, or law. At a minimum, 12 13 such a registration system must require the registration of, or must designate, persons as "lobbyists" who engage in the 14 same activities as require registration to lobby the 15 Legislature pursuant to s. 11.045. 16 17 (c) "Person" includes individuals, firms, 18 associations, joint ventures, partnerships, estates, trusts, 19 business trusts, syndicates, fiduciaries, corporations, and all other groups or combinations. 20 21 "Reporting individual" means any individual, (d)

including a candidate, who is required by law, pursuant to s. 22 8, Art. II of the State Constitution or s. 112.3145, to file 23 24 full or limited public disclosure of his or her financial 25 interests or any individual who has been elected to, but has yet to officially assume the responsibilities of, public 26 office. For purposes of implementing this section, the 27 28 'agency" of a reporting individual who is not an officer or 29 employee in public service is the agency to which the 30 candidate seeks election, or in the case of an individual 31

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1 elected to but yet to formally take office, the agency in 2 which the individual has been elected to serve. 3 "Procurement employee" means any employee of an (e) officer, department, board, commission, or council of the 4 5 executive branch or judicial branch of state government who б participates through decision, approval, disapproval, 7 recommendation, preparation of any part of a purchase request, 8 influencing the content of any specification or procurement standard, rendering of advice, investigation, or auditing or 9 10 in any other advisory capacity in the procurement of 11 contractual services or commodities as defined in s. 287.012, if the cost of such services or commodities exceeds\$5,000 12 13 \$1,000 in any year. 14 (3) A reporting individual or procurement employee is 15 prohibited from soliciting any gift from a political committee or committee of continuous existence, as defined in s. 16 17 106.011, or from a lobbyist who lobbies the reporting 18 individual's or procurement employee's agency, or the partner, 19 firm, employer, or principal of such lobbyist, where such gift 20 is for the personal benefit of the reporting individual or procurement employee, another reporting individual or 21 procurement employee, or any member of the immediate family of 22 a reporting individual or procurement employee. 23 24 (4) A reporting individual or procurement employee or 25 any other person on his or her behalf is prohibited from knowingly accepting, directly or indirectly, a gift from a 26 27 political committee or committee of continuous existence, as defined in s. 106.011, or from a lobbyist who lobbies the 28 29 reporting individual's or procurement employee's agency, or directly or indirectly on behalf of the partner, firm, 30 31 employer, or principal of a lobbyist, if he or she knows or

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1 reasonably believes that the gift has a value in excess of 2 \$100; however, such a gift may be accepted by such person on 3 behalf of a governmental entity or a charitable organization. If the gift is accepted on behalf of a governmental entity or 4 5 charitable organization, the person receiving the gift shall 6 not maintain custody of the gift for any period of time beyond that reasonably necessary to arrange for the transfer of 7 8 custody and ownership of the gift.

(5)(a) A political committee or a committee of 9 10 continuous existence, as defined in s. 106.011; a lobbyist who 11 lobbies a reporting individual's or procurement employee's agency; the partner, firm, employer, or principal of a 12 lobbyist; or another on behalf of the lobbyist or partner, 13 firm, principal, or employer of the lobbyist is prohibited 14 from giving, either directly or indirectly, a gift that has a 15 value in excess of \$100 to the reporting individual or 16 17 procurement employee or any other person on his or her behalf; 18 however, such person may give a gift having a value in excess 19 of \$100 to a reporting individual or procurement employee if 20 the gift is intended to be transferred to a governmental 21 entity or a charitable organization.

22 (b) However, a person who is regulated by this subsection, who is not regulated by subsection (6), and who 23 24 makes, or directs another to make, an individual gift having a 25 value in excess of \$25, but not in excess of \$100, other than a gift which the donor knows will be accepted on behalf of a 26 governmental entity or charitable organization, must file a 27 28 report on the last day of each calendar quarter, for the 29 previous calendar quarter in which a reportable gift is made. The report shall be filed with the Commission on Ethics 30 31 Secretary of State, except with respect to gifts to reporting

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1 individuals of the legislative branch, in which case the 2 report shall be filed with the Division of Legislative 3 Information Services in the Office of Legislative Services. 4 The report must contain a description of each gift, the 5 monetary value thereof, the name and address of the person 6 making such gift, the name and address of the recipient of the 7 gift, and the date such gift is given. In addition, when a 8 gift is made which requires the filing of a report under this 9 subsection, the donor must notify the intended recipient at 10 the time the gift is made that the donor, or another on his or 11 her behalf, will report the gift under this subsection. Under this paragraph, a gift need not be reported by more than one 12 13 person or entity.

(6)(a) Notwithstanding the provisions of subsection 14 15 (5), an entity of the legislative or judicial branch, a department or commission of the executive branch, a water 16 17 management district created pursuant to s. 373.069, Tri-County 18 Commuter Rail Authority, a county, a municipality, an airport 19 authority, or a school board may give, either directly or 20 indirectly, a gift having a value in excess of \$100 to any reporting individual or procurement employee if a public 21 purpose can be shown for the gift; and a direct-support 22 organization specifically authorized by law to support a 23 24 governmental entity may give such a gift to a reporting 25 individual or procurement employee who is an officer or employee of such governmental entity. 26

(b) Notwithstanding the provisions of subsection (4), a reporting individual or procurement employee may accept a gift having a value in excess of \$100 from an entity of the legislative or judicial branch, a department or commission of the executive branch, a water management district created

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1 pursuant to s. 373.069, Tri-County Commuter Rail Authority, a county, a municipality, an airport authority, or a school 2 3 board if a public purpose can be shown for the gift; and a 4 reporting individual or procurement employee who is an officer 5 or employee of a governmental entity supported by a 6 direct-support organization specifically authorized by law to 7 support such governmental entity may accept such a gift from 8 such direct-support organization.

9 (c) No later than March 1 of each year, each 10 governmental entity or direct-support organization 11 specifically authorized by law to support a governmental entity which has given a gift to a reporting individual or 12 13 procurement employee under paragraph (a) shall provide the reporting individual or procurement employee with a statement 14 of each gift having a value in excess of \$100 given to such 15 reporting individual or procurement employee by the 16 17 governmental entity or direct-support organization during the 18 preceding calendar year. Such report shall contain a 19 description of each gift, the date on which the gift was given, and the value of the total gifts given by the 20 21 governmental entity or direct-support organization to the reporting individual or procurement employee during the 22 calendar year for which the report is made. A governmental 23 24 entity may provide a single report to the reporting individual 25 or procurement employee of gifts provided by the governmental entity and any direct-support organization specifically 26 27 authorized by law to support such governmental entity. 28 (d) No later than July 1 of each year, each reporting 29 individual or procurement employee shall file a statement listing each gift having a value in excess of \$100 received by 30

31 the reporting individual or procurement employee, either

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1 directly or indirectly, from a governmental entity or a 2 direct-support organization specifically authorized by law to 3 support a governmental entity. The statement shall list the 4 name of the person providing the gift, a description of the 5 gift, the date or dates on which the gift was given, and the б value of the total gifts given during the calendar year for 7 which the report is made. The reporting individual or 8 procurement employee shall attach to such statement any report 9 received by him or her in accordance with paragraph (c), which 10 report shall become a public record when filed with the 11 statement of the reporting individual or procurement employee. The reporting individual or procurement employee may explain 12 13 any differences between the report of the reporting individual 14 or procurement employee and the attached reports. The annual report filed by a reporting individual shall be filed with the 15 financial disclosure statement required by either s. 8, Art. 16 17 II of the State Constitution or s. 112.3145, as applicable to 18 the reporting individual. The annual report filed by a 19 procurement employee shall be filed with the Commission on 20 Ethics Department of State.

(7)(a) The value of a gift provided to a reporting 21 individual or procurement employee shall be determined using 22 actual cost to the donor, less taxes and gratuities, and, with 23 24 respect to personal services provided by the donor, the 25 reasonable and customary charge regularly charged for such service in the community in which the service is provided 26 27 shall be used. If additional expenses are required as a 28 condition precedent to eligibility of the donor to purchase or 29 provide a gift and such expenses are primarily for the benefit of the donor or are of a charitable nature, such expenses 30 31 shall not be included in determining the value of the gift.

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1 (b) Compensation provided by the donee to the donor, 2 if provided within 90 days of receipt, shall be deducted from 3 the value of the gift in determining the value of the gift. 4 (c) If the actual gift value attributable to 5 individual participants at an event cannot be determined, the 6 total costs shall be prorated among all invited persons, 7 whether or not they are reporting individuals or procurement 8 employees. 9 (d) Transportation shall be valued on a round-trip 10 basis unless only one-way transportation is provided. 11 Round-trip transportation expenses shall be considered a single gift. Transportation provided in a private conveyance 12 13 shall be given the same value as transportation provided in a 14 comparable commercial conveyance. (e) Lodging provided on consecutive days shall be 15 considered a single gift. Lodging in a private residence 16 17 shall be valued at the per diem rate provided in s. 18 112.061(6)(a)1. less the meal allowance rate provided in s. 19 112.061(6)(b). 20 (f) Food and beverages which are not consumed at a single sitting or meal and which are provided on the same 21 calendar day shall be considered a single gift, and the total 22 value of all food and beverages provided on that date shall be 23 24 considered the value of the gift. Food and beverage consumed 25 at a single sitting or meal shall be considered a single gift and the value of the food and beverage provided at that 26 sitting or meal shall be considered the value of the gift. 27 28 (q) Membership dues paid to the same organization 29 during any 12-month period shall be considered a single gift. 30 31

1	(h) Entrance fees, admission fees, or tickets shall be
2	valued on the face value of the ticket or fee, or on a daily
3	or per event basis, whichever is greater.
4	(i) Except as otherwise specified in this section, a
5	gift shall be valued on a per occurrence basis.
6	(j) The value of a gift provided to several
7	individuals may be attributed on a pro rata basis among all of
8	the individuals. If the gift is food, beverage, entertainment,
9	or similar items, provided at a function for more than 10
10	people, the value of the gift to each individual shall be the
11	total value of the items provided divided by the number of
12	persons invited to the function, unless the items are
13	purchased on a per person basis, in which case the value of
14	the gift to each person is the per person cost.
15	(k) The value of a gift of an admission ticket shall
16	not include that portion of the cost which represents a
17	charitable contribution, if the gift is provided by the
18	charitable organization.
19	(8)(a) Each reporting individual or procurement
20	employee shall file a statement with the Commission on Ethics
21	Secretary of State on the last day of each calendar quarter,
22	for the previous calendar quarter, containing a list of gifts
23	which he or she believes to be in excess of \$100 in value, if
24	any, accepted by him or her, for which compensation was not
25	provided by the donee to the donor within 90 days of receipt
26	of the gift to reduce the value to \$100 or less,except the
27	following:
28	1. Gifts from relatives.
29	2. Gifts prohibited by subsection (4) or s.
30	112.313(4).
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1 3. Gifts otherwise required to be disclosed by this 2 section. 3 (b) The statement shall include: 4 1. A description of the gift, the monetary value of 5 the gift, the name and address of the person making the gift, б and the dates thereof. If any of these facts, other than the 7 gift description, are unknown or not applicable, the report 8 shall so state. 9 2. A copy of any receipt for such gift provided to the 10 reporting individual or procurement employee by the donor. 11 (c) The statement may include an explanation of any differences between the reporting individual's or procurement 12 13 employee's statement and the receipt provided by the donor. The reporting individual's or procurement 14 (d) employee's statement shall be sworn to by such person as being 15 a true, accurate, and total listing of all such gifts. 16 17 (e) If a reporting individual or procurement employee 18 has not received any gifts described in paragraph (a) during a 19 calendar quarter, he or she is not required to file a 20 statement under this subsection for that calendar quarter. (9) A person, other than a lobbyist regulated under s. 21 11.045, who violates the provisions of subsection (5) commits 22 a noncriminal infraction, punishable by a fine of not more 23 24 than \$5,000 and by a prohibition on lobbying, or employing a 25 lobbyist to lobby, before the agency of the reporting individual or procurement employee to which the gift was given 26 in violation of subsection (5), for a period of not more than 27 28 24 months. The state attorney, or an agency, if otherwise 29 authorized, may initiate an action to impose or recover a fine authorized under this section or to impose or enforce a 30 31 limitation on lobbying provided in this section.

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1	(10) A member of the Legislature may request an
2	advisory opinion from the general counsel of the house of
3	which he or she is a member as to the application of this
4	section to a specific situation. The general counsel shall
5	issue the opinion within 10 days after receiving the request.
6	The member of the Legislature may reasonably rely on such
7	opinion.
8	Section 5. Paragraph (e) of subsection (1) and
9	Subsection (6) of section 112.3149, Florida Statutes, are
10	amended to read:
11	112.3149 Solicitation and disclosure of honoraria
12	(1) As used in this section:
13	(e) "Procurement employee" means any employee of an
14	officer, department, board, commission, or council of the
15	executive branch or judicial branch of state government who
16	participates through decision, approval, disapproval,
17	recommendation, preparation of any part of a purchase request,
18	influencing the content of any specification or procurement
19	standard, rendering of advice, investigation, or auditing or
20	in any other advisory capacity in the procurement of
21	contractual services or commodities as defined in s. 287.012,
22	if the cost of such services or commodities $exceeds$,000
23	\$1,000 in any year.
24	(6) A reporting individual or procurement employee who
25	receives payment or provision of expenses related to any
26	honorarium event from a person who is prohibited by subsection
27	(4) from paying an honorarium to a reporting individual or
28	procurement employee shall publicly disclose on an annual
29	statement the name, address, and affiliation of the person
30	paying or providing the expenses; the amount of the honorarium
31	expenses; the date of the honorarium event; a description of
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1 the expenses paid or provided on each day of the honorarium 2 event; and the total value of the expenses provided to the 3 reporting individual or procurement employee in connection with the honorarium event. The annual statement of honorarium 4 5 expenses shall be filed by July 1 of each year for such б expenses received during the previous calendar year. The 7 reporting individual or procurement employee shall attach to 8 the annual statement a copy of each statement received by him 9 or her in accordance with subsection (5) regarding honorarium 10 expenses paid or provided during the calendar year for which 11 the annual statement is filed. Such attached statement shall become a public record upon the filing of the annual report. 12 13 The annual statement of a reporting individual shall be filed with the financial disclosure statement required by either s. 14 8, Art. II of the State Constitution or s. 112.3145, as 15 applicable to the reporting individual. The annual statement 16 17 of a procurement employee shall be filed with the Commission on Ethics Department of State. 18 19 Section 6. Subsection (3) of section 112.324, Florida 20 Statutes, is amended to read: 21 112.324 Procedures on complaints of violations .--22 (3) If, in cases pertaining to current members of the Legislature, upon completion of a full and final investigation 23 24 by the commission, the commission finds that there has been a 25 violation of this part or of any provision of s. 8, Art. II of the State Constitution, irrespective of whether the violative 26 27 act or omission occurred before or during the current member's 28 term of office, the commission shall forward a copy of the 29 complaint and its findings by certified mail to the President of the Senate or the Speaker of the House of Representatives, 30 31 whichever is applicable, who shall refer the complaint to the

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1 appropriate committee for investigation and action which shall 2 be governed by the rules of its respective house. It shall be 3 the duty of the committee to report its final action upon the complaint to the commission within 90 days of the date of 4 5 transmittal to the respective house. Upon request of the б committee, the commission shall submit a recommendation as to 7 what penalty, if any, should be imposed. In the case of a member of the Legislature, the house in which the member 8 9 serves shall have the power to invoke the penalty provisions 10 of this part. 11 Section 7. Section 914.21, Florida Statutes, is amended to read: 12 13 914.21 Definitions.--As used in ss. 914.22-914.24, the 14 term: 15 (1)"Bodily injury" means: 16 (a) A cut, abrasion, bruise, burn, or disfigurement; 17 Physical pain; (b) Illness; 18 (C) 19 (d) Impairment of the function of a bodily member, organ, or mental faculty; or 20 Any other injury to the body, no matter how 21 (e) 22 temporary. "Misleading conduct" means: 23 (2) 24 (a) Knowingly making a false statement; 25 Intentionally omitting information from a (b) statement and thereby causing a portion of such statement to 26 be misleading, or intentionally concealing a material fact and 27 28 thereby creating a false impression by such statement; 29 (c) With intent to mislead, knowingly submitting or 30 inviting reliance on a writing or recording that is false, 31 forged, altered, or otherwise lacking in authenticity; 35

1 (d) With intent to mislead, knowingly submitting or 2 inviting reliance on a sample, specimen, map, photograph, 3 boundary mark, or other object that is misleading in a 4 material respect; or 5 (e) Knowingly using a trick, scheme, or device with б intent to mislead. 7 (3) "Official investigation" means any investigation 8 instituted by a law enforcement agency or prosecuting officer 9 of the state or a political subdivision of the state, or any 10 investigation conducted by the Florida Commission on Ethics. 11 (4) "Official proceeding" means: (a) A proceeding before a judge or court or a grand 12 13 jury; (b) A proceeding before the Legislature; or 14 15 A proceeding before a federal agency which is (C) 16 authorized by law. 17 (d) A proceeding before the Florida Commission on 18 Ethics. 19 (5) "Physical force" means physical action against 20 another and includes confinement. 21 Section 112.3151, Florida Statutes, is Section 8. 22 repealed. The sum of \$108,745 is appropriated from 23 Section 9. 24 the General Revenue Fund to the Commission on Ethics to effect 25 the transfer and administration of the financial disclosure filing system from the Secretary of State. 26 27 Section 10. This act shall take effect January 1, 2000. 28 29 30 31

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2	SENATE SUMMARY
3	Revises reporting requirements for disclosure of
4	financial interests under the code of ethics for public officers and employees. Revises some fines and transfers the administration of specific sections of the code of ethics from the Secretary of State to the Commission on Ethics. Provides an appropriation.
5	ethics from the Secretary of State to the Commission on
6	Ethics. Provides an appropriation.
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