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A bill to be entitled An act relating to rulemaking authority within the State University System; amending s. 240.209, F.S.; revising language; clarifying the authority of the Board of Regents to establish certain fees, delegate authority to the Chancellor or the universities, allow the waiver of certain fees, manage systemwide enrollment, govern the admission of students into the State University System, establish policies relating to credit and noncredit offerings, and establish and regulate faculty practice plans for the academic health science centers; providing and clarifying authority to adopt rules to implement such powers and duties; correcting an obsolete cross reference; deleting unnecessary cross references; amending s. 240.227, F.S.; clarifying the rulemaking authority of university presidents regarding conditions of employment of university personnel and the management of property and financial resources of the university; providing rulemaking authority regarding internal procedures of student governments, the use and protection of data and technology, and compliance with federal laws; amending s. 240.229, F.S., relating to the powers of the university with regard to patents, copyrights, and trademarks; authorizing the adoption of rules; amending s. 240.233, F.S., relating to university admission of students; authorizing

the adoption of rules by the university 1 2 president; revising requirements for minimum 3 standards for undergraduate admission relating 4 to foreign language and requiring submission of 5 a test score; prohibiting university admission standards for limiting the ability of high 6 7 school students to choose electives; amending s. 240.241, F.S., relating to divisions of 8 9 sponsored research at state universities; authorizing the adoption of rules by the 10 university president; amending s. 240.261, 11 12 F.S.; clarifying the rulemaking authority of universities with regard to student and 13 14 employee conduct; amending s. 240.291, F.S.; 15 providing rulemaking authority regarding delinquent accounts; providing an effective 16 17 date.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. Subsection (1) and paragraphs (e), (f), (p), (q), (r), and (t) of subsection (3) of section 240.209, Florida Statutes, are amended, and paragraphs (u) through (y) of subsection (3), and subsection (11) are added to said section, to read:

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240.209 Board of Regents; powers and duties.-(1) The Board of Regents is authorized to adopt

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systemwide rules primarily responsible for adopting systemwide
rules pursuant to ss. 120.536(1) and 120.54 to implement
provisions of law conferring duties upon it; to plan planning

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for the future needs of the State University System; to plan

planning the programmatic, financial, and physical development of the system; to review and evaluate reviewing and evaluating the instructional, research, and service programs at the universities; to coordinate coordinating program development among the universities; and to monitor monitoring the fiscal performance of the universities.

(3) The board shall:

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- (e) Establish student fees.
- 1. By no later than December 1 of each year, the board shall raise the systemwide standard for resident undergraduate matriculation and financial aid fees for the subsequent fall term, up to but no more than 25 percent of the prior year's cost of undergraduate programs. In implementing this paragraph, fees charged for graduate, medical, veterinary, and dental programs may be increased by the Board of Regents in the same percentage as the increase in fees for resident undergraduates. However, in the absence of legislative action to the contrary in an appropriations act, the board may not approve annual fee increases for resident students in excess of 10 percent. The sum of nonresident student matriculation and tuition fees must be sufficient to defray the full cost of undergraduate education. Graduate, medical, veterinary, and dental fees charged to nonresidents may be increased by the board in the same percentage as the increase in fees for nonresident undergraduates. However, in implementing this policy and in the absence of legislative action to the contrary in an appropriations act, annual fee increases for nonresident students may not exceed 25 percent. In the absence of legislative action to the contrary in the General Appropriations Act, the fees shall go into effect for the following fall term.

2. When the appropriations act requires a new fee schedule, the board shall establish a systemwide standard fee schedule required to produce the total fee revenue established in the appropriations act based on the product of the assigned enrollment and the fee schedule. The board may approve the expenditure of any fee revenues resulting from the product of the fee schedule adopted pursuant to this section and the assigned enrollment.

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- 3. Upon provision of authority in a General Appropriations Act to spend revenue raised pursuant to this section, the board shall approve a university request to implement a matriculation and out-of-state tuition fee schedule which is calculated to generate revenue which varies no more than 10 percent from the standard fee revenues authorized through an appropriations act. In implementing an alternative fee schedule, the increase in cost to a student taking 15 hours in one term shall be limited to 5 percent. Matriculation and out-of-state tuition fee revenues generated as a result of this provision are to be expended for implementing a plan for achieving accountability goals adopted pursuant to s. 240.214 and for implementing a Board of Regents-approved plan to contain student costs by reducing the time necessary for graduation without reducing the quality of instruction. The plans shall be recommended by a universitywide committee, at least one-half of whom are students appointed by the student body president. A chairperson, appointed jointly by the university president and the student body president, shall vote only in the case of a tie.
- 4. The board is authorized to collect for financial aid purposes an amount not to exceed 5 percent of the student

tuition and matriculation fee per credit hour. The revenues from fees are to remain at each campus and replace existing financial aid fees. Such funds shall be disbursed to students as quickly as possible. The board shall specify specific limits on the percent of the fees collected in a fiscal year which may be carried forward unexpended to the following fiscal year. A minimum of 50 percent of funds from the student financial aid fee shall be used to provide financial aid based on absolute need. A student who has received an award prior to July 1, 1984, shall have his or her eligibility assessed on the same criteria that was used at the time of his or her original award.

- 5. The board may recommend to the Legislature an appropriate systemwide standard matriculation and tuition fee schedule.
- 6. The Education and General Student and Other Fees
 Trust Fund is hereby created, to be administered by the
 Department of Education. Funds shall be credited to the trust
 fund from student fee collections and other miscellaneous fees
 and receipts. The purpose of the trust fund is to support the
 instruction and research missions of the State University
 System. Notwithstanding the provisions of s. 216.301, and
 pursuant to s. 216.351, any balance in the trust fund at the
 end of any fiscal year shall remain in the trust fund and
 shall be available for carrying out the purposes of the trust
 fund.
 - 7. The board may establish the following fees:
- a. A nonrefundable application fee, which shall not exceed \$30.
- b. An admissions deposit fee for the University of Florida College of Dentistry, which shall not exceed \$200.

- c. An orientation fee, which shall not exceed \$35.
- d. A fee for security, access, or identification cards, the annual fee for which shall not exceed \$10 per card. The amount charged for replacement cards shall not exceed \$15.

- e. Registration fees for audit and zero hours registration; a service charge for the payment of registration fees in installments, which shall not exceed \$15; and a late registration fee for students who fail to initiate registration during the regular registration period, which shall be from \$50 to \$100.
- f. A late payment fee for students who fail to pay, or make appropriate arrangements, such as installment payment, deferment, or third-party billing, for the payment of tuition and course-related fees by the deadline set by each university, which shall be from \$50 to \$100. Universities may adopt specific procedures or policies for waiving the late payment fee for minor underpayment, as specified by the university.
- g. A fee for miscellaneous health-related charges for services provided at cost by a university health center which are not covered by the health fee established pursuant to s. 240.235(1).
- h. Material and supply fees to offset the cost of materials or supply items that are consumed in the course of the student's instructional activities, excluding the cost of equipment replacement, repairs, and maintenance.
- <u>i. Housing rental rates and miscellaneous housing</u>
 <u>charges for services provided by the university at the request</u>
 of the student.
- j. A charge representing the reasonable cost of collection efforts to effect payment for overdue accounts.

k. A service charge on university loans, in lieu of interest and administrative handling.
l. A fee for off-campus offerings when the location results in specific, identifiable increased costs to the

university.

- m. Library fees and fines, including charges for damaged and lost library material, overdue reserve library books, interlibrary loans, and literature searches.
- n. Fees relating to duplicating, photocopying, binding, and microfilming; copyright services; and standardized testing. Such fees shall only be charged to those receiving the service.
- o. Fees and fines relating to facilities and equipment use, late return, loss, and damage.
- \underline{p} . A returned check fee as authorized by s. 832.07(1), for unpaid checks returned to the university.
- q. Traffic and parking fines, parking decal fees, and transportation access fees.
- <u>r. A fee for child care and services provided by an educational research center for child development.</u>
- shall not exceed \$10 per item.
- (f) Establish and maintain systemwide personnel programs for all State University System employees, including a systemwide personnel classification and pay plan, notwithstanding provisions of law that grant authority to the Department of Management Services over such programs for state employees. The board shall consult with the legislative appropriations committees regarding any major policy changes related to classification and pay which are in conflict with those policies in effect for career service employees with

similar job classifications and responsibilities. The board may adopt rules related to the appointment, employment, and removal of personnel, which delegate delegating its authority to the Chancellor or the universities. The board shall submit, in a manner prescribed by law, any reports concerning State University System personnel programs as shall be required of the Department of Management Services for other state employees. The Department of Management Services shall retain authority over State University System employees for programs established in ss. 110.116, 110.123, 110.1232, 110.1234, 110.1235, and 110.1238 and in chapters 121, 122, and 238. board shall adopt only those rules necessary to provide for a coordinated, efficient systemwide program and shall delegate to the universities all authority necessary for implementing implementation of the program consistent with these coordinating rules so adopted and applicable collective bargaining agreements. Notwithstanding the provisions of s. 216.181(7), the salary rate controls for positions in budgets under the Board of Regents shall separately delineate the general faculty and all other categories.

(p) Notwithstanding the provisions of ss. 216.044, 255.248, 255.249, 255.25, 255.28, 255.29, and 287.055, adopt rules to Administer a program for the maintenance and construction of facilities in the State University System and to secure, or otherwise provide as a self-insurer pursuant to s. 440.38(6), workers' compensation coverage for contractors and subcontractors, or each of them, employed by or on behalf of the Board of Regents when performing work on or adjacent to property owned or used by the Board of Regents or the State University System.

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(q) Adopt rules to Ensure compliance with the provisions of s. 287.09451 287.0945, for all State University System procurement, and additionally, ss. 255.101 and 255.102, for construction contracts, and rules adopted pursuant thereto, relating to the utilization of minority business enterprises, except that procurements costing less than the amount provided for in CATEGORY FIVE as provided in s. 287.017 shall not be subject to s. 287.09451 287.0945(7)(a).

- (r) Adopt rules pursuant to ss. 120.536(1) and 120.54 to implement provisions of law conferring duties upon it, including, but not limited to, procedures to Administer an acquisition program for the purchase or lease of real and personal property and contractual services pursuant to s. 240.205(6).
- (t) Require Adopt rules providing that each state university shall advise students who meet the minimum requirements for admission to the upper division of a state university, but are denied admission to limited access programs, of the availability of similar programs at other State University System institutions and the admissions requirements of such programs.
- (u) Allow the waiver of any or all application, course registration, and related fees for persons who supervise student interns of institutions within the State University System.
 - (v) Manage systemwide enrollment.
- $\underline{\text{(w)}} \quad \text{Govern the admission of students into the State} \\ \text{University System.}$
- (x) Establish policies relating to credit and noncredit education offerings by universities in the State University System.

- $\underline{(y)}$ Establish and regulate faculty practice plans for the academic health science centers.
- (11) The board is authorized to adopt rules to implement the provisions of this section.

Section 2. Subsections (1), (5), (11), (13), and (19) of section 240.227, Florida Statutes, are amended, subsection (24) of said section is renumbered and amended, subsections (20) through (23) of said section are renumbered as subsections (19) through (22), respectively, and new subsections (24) through (27) are added to said section, to read:

240.227 University presidents; powers and duties.--The president is the chief administrative officer of the university and is responsible for the operation and administration of the university. Each university president shall:

- (1) Have the authority to adopt rules pursuant to ss. 120.536(1) and 120.54 to implement provisions of law governing the operation and administration of the university, which shall include the specific powers and duties enumerated in this section. Such rules shall be consistent with the mission of the university and statewide rules and policies and shall assist in the development of the university in a manner which will complement the missions and activities of the other universities for the overall purpose of achieving the highest quality of education for the citizens of the state.
- (5) Appoint university personnel and provide for the compensation and other conditions of employment, such as recruitment, nonreappointment, benefits and hours of work, evaluation, recognition, inventions and works, learning opportunities, academic freedom and responsibility, promotion,

assignment, demotion, transfer, tenure and permanent status, ethical obligations and conflicts of interest, restrictive covenants, disciplinary actions, complaints, appeals and grievance procedures, and separation and termination from employment, consistent with applicable law.collective bargaining agreements, and rule for university personnel who are exempt from chapter 110.

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(11) Establish and maintain Make rules necessary for the establishment and maintenance of a personnel exchange program, by which persons employed within the university as instructional and research faculty and comparable administrative and professional staff may be exchanged with persons employed in like capacities by institutions of higher learning which are not under the jurisdiction of the university, by units of government either within or without this state, or by private industry. The salary and benefits of State University System and state personnel participating in the exchange program shall be continued during the period of time they participate in the exchange program, and such personnel shall be deemed to have no break in creditable or continuous state service or employment during the period of time in which they participate in the exchange program. salary and benefits of persons participating in the personnel exchange program who are employed by institutions of higher learning which are not under the jurisdiction of the university, by units of government either within or without this state, or by private industry shall be paid by the originating employers of those participants. The duties and responsibilities of a person participating in the exchange program shall be the same as those of the person he or she replaces.

(13) Use, maintain, protect, and control university-owned or controlled buildings and grounds; property and equipment; name, trademarks, and other proprietary marks; and the financial and other resources of the university. Such authority may include restrictions on commercial activity, access to facilities, firearms, food, tobacco, alcoholic beverages, distribution of printed materials, animals, and sound. The authority vested in the university president in this paragraph includes the prioritization of the use of university space, property, equipment, and resources and the imposition of charges for the same. Further, each university president shall have Manage the property and financial resources of the university, including, but not limited to, having the authority to adjust property records and dispose of state-owned tangible personal property in the university's custody in accordance with procedures established by the Board of Regents. Notwithstanding the provisions of s. 273.055(5), all moneys received from the disposition of state-owned tangible personal property shall be retained by the university and disbursed for the acquisition of tangible personal property and for all necessary operating expenditures. The university shall maintain records of the accounts into which such moneys are deposited.

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(19) Administer personnel programs established by the Board of Regents and any applicable collective bargaining agreements under the supervision of the Board of Regents.

(23)(24) Adopt rules and Enter into agreements for student exchange programs which involve students at the university and students in institutions of higher learning, either within or without the state, which are not in the State University System. Such agreements may provide that the

tuition and fees of a student who is enrolled in a university in the State University System and who is participating in an exchange program shall be paid to the state university during the period of time he or she is participating in the exchange program. Such agreements may also provide that the tuition and fees of a student who is enrolled in an institution which is not in the State University System and who is participating in an exchange program shall be paid to the nonstate institution in which he or she is enrolled.

- (24) Approve the internal procedures and provide purchasing, contracting, and budgetary review processes of student government.
- (25) Provide for the use and protection of data and technology, including information systems, communication systems, computer hardware and software, and networks.
- (26) Ensure compliance with federal laws, regulations, and other requirements applicable to the university.
- (27) Adopt rules to implement the provisions of this section.
- Section 3. Subsection (6) of section 240.229, Florida Statutes, is amended to read:
- 240.229 Universities; powers; patents, copyrights, and trademarks.—Any other law to the contrary notwithstanding, each university is authorized, in its own name, to:
- (6) Do all other acts necessary and proper for the execution of powers and duties herein conferred upon the university, including adopting rules in order to administer this section. Any proceeds therefrom shall be deposited and expended in accordance with s. 240.241. Any action taken by the university in securing or exploiting such trademarks,

copyrights, or patents shall, within 30 days, be reported in writing by the president to the Department of State.

Section 4. Section 240.233, Florida Statutes, is amended to read:

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240.233 Universities; admissions of students.--Each university president is authorized to adopt rules governing the admission shall govern admissions of students, subject to this section and rules of the Board of Regents.

- (1) Minimum academic standards for undergraduate admission to a university must include the requirements that:
- (a) Each student have received a high school diploma pursuant to s. 232.246, or its equivalent, except as provided in s. 240.116(2) and (3).
- (b) Each student have successfully completed a college-preparatory curriculum, as defined in rules of the Board of Regents, including at least earned two credits of sequential foreign language at the secondary level or the equivalent of such instruction at the postsecondary level. A student whose native language is not English is exempt from this admissions requirement, provided that the student demonstrates proficiency in the native language. standardized test is not available in the student's native language for the demonstration of proficiency, the university may provide an alternative method of assessment. Board of Education shall adopt rules for the articulation of foreign language competency and equivalency between secondary and postsecondary institutions. A student who received an associate in arts degree prior to September 1, 1989, or who enrolled in a program of studies leading to an associate degree from a Florida community college prior to August 1, 1989, and maintains continuous enrollment shall be exempt from

this admissions requirement. The minimum admission standards adopted by the Board of Regents or a state university under this paragraph must permit a student to earn at least four of the 19 credits constituting the college-preparatory curriculum required for admission as electives in any one of the following manners:

- 1. Successful completion of any course identified in the Department of Education course code directory as level two or higher in one or more of the following subject areas:

 English, Mathematics, Natural Science, Social Science, and Foreign Language;
- 2. Successful completion of any course identified in the Department of Education course code directory as level three in the same or related disciplines;
- 3. Any combination of the courses identified in subparagraphs 1. and 2.; or
- 4. Successful completion of two credits from the courses identified in subparagraph 1. plus no more than two total credits from any of the following categories of courses:
- a. Courses identified in the Department of Education course code directory as ROTC and Military Training.
- b. Courses identified in the Department of Education course code directory as level two in Art-Visual Arts, Dance, Drama-Theater Arts, Language Arts, or Music.
- c. Any additional courses determined to be equivalent by the Articulation Coordinating Committee.
- (c) Each student have submitted a test score from the Scholastic Assessment Test of the College Entrance Examination Board or the American College Testing Program.
- (2) The Board of Regents shall adopt rules which provide for a limited number of students to be admitted to the

State University System, notwithstanding the admission requirements of paragraph (1)(b) relating to credits in foreign language, if there is evidence that the applicant is expected to do successful academic work at the admitting university. The number of applicants admitted under this subsection may not exceed 5 percent of the total number of freshmen who entered the State University System the prior year. Any lower-division student admitted without meeting the foreign language requirement must earn such credits prior to admission to the upper division of a state university. Any associate in arts degree graduate from a public community college or university in Florida, or other upper-division transfer student, admitted without meeting the foreign language requirement, must earn such credits prior to graduation from a state university. Students shall be exempt from the provisions of this subsection if they can demonstrate proficiency in American sign language equivalent to that of students who have completed two credits of such instruction in high school.

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- (3)(a) Nonresident students may be admitted to the university upon such terms as the university may establish. However, such terms shall include, but shall not be limited to: completion of a secondary school curriculum which includes 4 years of English; 3 years each of mathematics, science, and social sciences; and 2 years of a foreign language.
- (b) Within the admission standards provided for in subsection (1), the Board of Regents shall develop procedures for weighting courses which are necessary to meet the requirements of a college-preparatory curriculum at a higher value than less rigorous courses. Credits received in such

courses shall be given greater value in determining admission by universities than cumulative grade point averages in high school.

- (4) Consideration shall be given to the past actions of any person applying for admission as a student to any state university, either as a new applicant, an applicant for continuation of studies, or a transfer student, when such actions have been found to disrupt or interfere with the orderly conduct, processes, functions, or programs of any other university, college, or community college.
- (5) In any application for admission by a student as a citizen of the state, the applicant, if 18 years of age, or, if a minor, his or her parents or guardian shall make and file with such application a written statement under oath that such applicant is a citizen and resident of the state and entitled, as such, to admission upon the terms and conditions prescribed for citizens and residents of the state.
- (6) Rules of the State Board of Education shall require the use of scores on tests of college-level communication and computation skills provided in s. 229.551 as a condition for admission of students to upper-division instructional programs from community colleges, including those who have been awarded associate in arts degrees. Use of such test scores as an admission requirement shall extend equally and uniformly to students enrolled in lower divisions in the State University System and to transfer students from other colleges and universities. The tests shall be required for community college students seeking associate in arts degrees and students seeking admission to upper-division instructional programs in the State University System. The

use of test scores prior to August 1, 1984, shall be limited to student counseling and curriculum improvement.

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- (7) For the purposes of this section, American sign language constitutes a foreign language. Florida high schools may offer American sign language as a for-credit elective or as a substitute for any already authorized foreign language requirement.
- (8) A Florida resident who is denied admission as an undergraduate to a state university for failure to meet the high school grade point average requirement may appeal the decision to the university and request a recalculation of the grade point average including in the revised calculation the grades earned in up to three credits of advanced fine arts courses. The university shall provide the student with a description of the appeals process at the same time as notification of the admissions decision. The university shall recalculate the student's grade point average using the additional courses and advise the student of any changes in the student's admission status. For purposes of this section, fine arts courses include courses in music, drama, painting, sculpture, speech, debate, or a course in any art form that requires manual dexterity. Advanced level fine arts courses include fine arts courses identified in the course code directory as Advanced Placement, pre-International Baccalaureate, or International Baccalaureate, or fine arts courses taken in the third or fourth year of a fine arts curriculum.

Section 5. Subsection (17) is added to section 240.241, Florida Statutes, to read:

240.241 Divisions of sponsored research at state universities.--

(17) Each university president is authorized to adopt rules to implement the provisions of this section.

Section 6. Section 240.261, Florida Statutes, is amended to read:

240.261 <u>Codes of conduct; disciplinary measures;</u> rulemaking authority Disciplinary rules.--

- uniform code of conduct and appropriate penalties for violations of rules by students and employees, to be administered by the president of each university. Such penalties, unless otherwise provided by law, may include: the issuance of a reprimand; the payment of restitution; the imposition of fines; the withholding of diplomas or transcripts pending compliance with rules, completion of any pending student judicial process or sanction, or payment of fines; restrictions on the use of, or removal from, university facilities; the completion of community service or educational requirements; or, and the imposition of probation, suspension, or dismissal, or expulsion.
- (2) Each university may adopt, by rule, a code of conduct and appropriate penalties for violations of rules by student organizations, to be administered by the university. Such penalties, unless otherwise provided by law, may include: reprimand; restitution; suspension, cancellation, or revocation of the registration or official recognition of a student organization; and restrictions on the use of, or removal from, university facilities.
- (3) Sanction authorized by university codes of conduct may only be imposed for acts or omissions in violation of rules adopted by the university, including rules adopted pursuant to this section; rules of the Board of Regents;

county and municipal ordinances; or federal or state law, including the laws of other states.

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(4) Each university may establish and adopt, by rule, codes of appropriate penalties for violations of rules governing student academic honesty. Such penalties, unless otherwise provided by law, may include: reprimand, reduction of grade, denial of academic credit, invalidation of university credit or the degree that is based upon such credit, probation, suspension, dismissal, or expulsion. In addition to any other penalties imposed, an individual may be denied admission or further registration, and the university may invalidate academic credit for work done by a student, and may invalidate or revoke the degree based upon such credit, if it is determined that the student has made false, fraudulent, or incomplete statements in the application, residence affidavit, or accompanying documents or statements in connection with, or supplemental to, the application for admission to, or graduation from, the university.

(5) (2) The university shall adopt rules for the lawful discipline of any student, faculty member, or member of the administrative staff who intentionally acts to impair, interfere with, or obstruct the orderly conduct, processes, and functions of a state university. Said rules may apply to acts conducted on or off campus when relevant to such orderly conduct, processes, and functions.

Section 7. Subsection (4) is added to section 240.291, Florida Statutes, to read:

240.291 Delinquent accounts.--

(4) Each university is authorized to adopt rules to implement the provisions of this section, including setoff procedures; payroll deductions; and restrictions on the

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release of transcripts, award of diplomas, and access to
    university resources and services.
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           Section 8. This act shall take effect upon becoming a
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    law.
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CODING: Words stricken are deletions; words underlined are additions.