By the Committee on Judiciary and Senator Grant

308-1837A-00

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A bill to be entitled An act relating to child protection; creating s. 383.50, F.S.; prescribing duties of hospitals and fire stations with respect to abandoned newborn infants, as defined; providing for anonymity of such infants' parents; amending s. 39.01, F.S.; redefining the term "abandoned"; amending s. 39.201, F.S.; revising duties of the central abuse hotline to accept specified reports of abandoned newborn infants and disclose names of eligible licensed child-placing agencies; amending s. 63.167, F.S.; providing duties of the state adoption information center with respect to maintaining a list of child-placing agencies with which abandoned newborns may be placed; creating s. 63.0423, F.S.; prescribing rights, duties and procedures for licensed child-placing agencies with respect to custody, placement, and adoption of abandoned newborn infants; providing limited relief from judgment of termination of parental rights; amending s. 63.182, F.S.; providing a statute of repose for setting aside adoptions; creating s. 409.163, F.S.; providing duties of the Department of Children and Family Services in conjunction with the Department of Health to produce media campaign with respect to abandoned newborns; creating s. 827.035, F.S.; providing that it is an affirmative defense to certain child-abuse charges that the parent of a newborn infant

1 arranged its placement under this act; 2 providing an effective date. 3 WHEREAS, in this state and in the nation, newborn 4 5 infants have suffered and died as the result of abandonment in 6 life-threatening situations, and 7 WHEREAS, the parents of newborn infants are often under 8 severe emotional stress, and WHEREAS, anonymity, confidentiality, and freedom from 9 10 prosecution for parents may encourage them to leave a newborn 11 infant safely and thus save the newborn infant's life, NOW, 12 THEREFORE, 13 14 Be It Enacted by the Legislature of the State of Florida: 15 16 Section 1. Section 383.50, Florida Statutes, is 17 created to read: 383.50 Treatment of abandoned newborn infant.--18 19 (1) As used in this section, the term "newborn infant" means a child that a licensed physician reasonably believes to 20 be approximately 3 days old or younger at the time the child 21 22 is left at the hospital. (2) Each fire station staffed with full-time 23 24 firefighters or emergency medical technicians shall accept any 25 newborn infant left with a fire fighter or emergency medical technician when the identity of the parents is unknown. Upon 26 acceptance of the newborn infant, the firefighter or emergency 27 28 medical technician shall provide emergency medical service to 29 the extent he or she is trained to provide those services and shall arrange for transport of the newborn infant to the 30 31 nearest hospital with emergency services. Any firefighter or

emergency medical technician accepting or providing emergency medical services to a newborn infant pursuant to this subsection is immune from criminal or civil liability for having performed the act. Nothing in this subsection limits liability for negligence.

- (3) Each hospital of this state subject to s. 395.1041 shall, and any other hospital may, admit and provide all necessary emergency services and care, as defined in s. 395.002(10), to any newborn infant left with the hospital in accordance with this section. The hospital or any of its licensed health care professionals shall consider these actions as implied consent for treatment, and a hospital accepting physical custody of a newborn infant has implied consent to perform all necessary emergency services and care. The hospital or any of its licensed health care professionals is immune from criminal or civil liability for acting in good faith in accordance with this section. Nothing in this subsection limits liability for negligence.
- (4) Except where there is actual or suspected child abuse or neglect, any parent who leaves a newborn infant with a firefighter or emergency medical technician at a fire station or brings a newborn infant to an emergency room of a hospital and expresses an intent to leave the newborn infant and not return has the absolute right to remain anonymous and to leave at any time and may not be pursued or followed unless the parent seeks to reclaim the newborn infant.
- (5) Upon admitting a newborn infant under this section, the hospital shall immediately contact a local licensed child-placing agency or alternatively contact the statewide central abuse hotline for the names of three licensed child-placing agencies for purposes of transferring

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physical custody of the newborn infant. The hospital shall notify a licensed child-placing agency that a newborn infant 2 3 has been left with the hospital and approximately when the licensed child-placing agency can take physical custody of the 4 5 child. If none of the licensed child-placing agencies contacted will take custody of the newborn infant, the 6 7 hospital shall contact the Department of Children and Family 8 Services via the statewide central abuse hotline. The department shall assume physical custody of the newborn infant 9 as if the infant had been voluntarily surrendered. In cases 10 11 where there is actual or suspected child abuse or neglect, the hospital or any of its licensed health care professionals 12 shall report the actual or suspected child abuse or neglect in 13 accordance with ss. 39.1023 and 395.1023 in lieu of contacting 14 15 a licensed child-placing agency.

- (6) Each hospital or fire station taking physical custody of a newborn infant under this section shall make a good-faith effort to obtain the health, medical, and social history concerning the newborn infant and the parents, including a physical description of the parents if reasonably ascertainable. The hospital or fire station may offer materials to the parent leaving the newborn infant, including:
- (a) Information on the importance of the medical, health, and social history regarding the newborn infant and notice that such information may be given anonymously; and
- (b) Written notification that failure to contact the entity having physical or legal custody of the newborn infant, or, alternatively the court if proceedings have already been initiated or are pending and assert a claim of parental rights within 30 days after the newborn infant is left at the hospital or the fire station shall result in the commencement

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of proceedings for termination of parental rights and subsequent adoption of the newborn infant.

- (7) Any newborn infant admitted to a hospital in accordance with s. 383.50 is presumed eligible for coverage under Medicaid, subject to federal rules. Medicaid eligibility remains in effect until a licensed child-placing agency takes physical custody of the newborn infant.
- (8) A newborn infant left at a fire station or a hospital in accordance with this section shall not be deemed abandoned subject to reporting and investigation requirements under s. 39.201 unless there is actual or suspected child abuse or until the department takes physical custody of the child.
- (9) A criminal investigation shall not be initiated solely because a newborn infant is left at a hospital under s. 383.50 unless there is actual or suspected child abuse or neglect.
- Section 2. Subsections (1) and (30) of section 39.01, Florida Statutes, are amended to read:
- 39.01 Definitions.--When used in this chapter, unless the context otherwise requires:
- "Abandoned" means a situation in which the parent (1)or legal custodian of a child or, in the absence of a parent or legal custodian, the caregiver responsible for the child's welfare, while being able, makes no provision for the child's support and makes no effort to communicate with the child, which situation is sufficient to evince a willful rejection of parental obligations. If the efforts of such parent or legal custodian, or caregiver primarily responsible for the child's welfare, to support and communicate with the child are, in the 31 opinion of the court, only marginal efforts that do not evince

a settled purpose to assume all parental duties, the court may declare the child to be abandoned. The term "abandoned" does not include an abandoned newborn infant as described in s. 383.50,a "child in need of services" as defined in chapter 984, or a "family in need of services" as defined in chapter 984. The incarceration of a parent, legal custodian, or caregiver responsible for a child's welfare may support a finding of abandonment.

- (30) "Harm" to a child's health or welfare can occur when any person:
- (a) Inflicts or allows to be inflicted upon the child physical, mental, or emotional injury. In determining whether harm has occurred, the following factors must be considered in evaluating any physical, mental, or emotional injury to a child: the age of the child; any prior history of injuries to the child; the location of the injury on the body of the child; the multiplicity of the injury; and the type of trauma inflicted. Such injury includes, but is not limited to:
- 1. Willful acts that produce the following specific injuries:
 - a. Sprains, dislocations, or cartilage damage.
- b. Bone or skull fractures.
 - c. Brain or spinal cord damage.
- d. Intracranial hemorrhage or injury to other internal organs.
 - e. Asphyxiation, suffocation, or drowning.
 - f. Injury resulting from the use of a deadly weapon.
 - q. Burns or scalding.
 - h. Cuts, lacerations, punctures, or bites.
 - i. Permanent or temporary disfigurement.

j. Permanent or temporary loss or impairment of a body part or function.

As used in this subparagraph, the term "willful" refers to the intent to perform an action, not to the intent to achieve a result or to cause an injury.

- 2. Purposely giving a child poison, alcohol, drugs, or other substances that substantially affect the child's behavior, motor coordination, or judgment or that result in sickness or internal injury. For the purposes of this subparagraph, the term "drugs" means prescription drugs not prescribed for the child or not administered as prescribed, and controlled substances as outlined in Schedule I or Schedule II of s. 893.03.
- 3. Leaving a child without adult supervision or arrangement appropriate for the child's age or mental or physical condition, so that the child is unable to care for the child's own needs or another's basic needs or is unable to exercise good judgment in responding to any kind of physical or emotional crisis.
- 4. Inappropriate or excessively harsh disciplinary action that is likely to result in physical injury, mental injury as defined in this section, or emotional injury. The significance of any injury must be evaluated in light of the following factors: the age of the child; any prior history of injuries to the child; the location of the injury on the body of the child; the multiplicity of the injury; and the type of trauma inflicted. Corporal discipline may be considered excessive or abusive when it results in any of the following or other similar injuries:
 - a. Sprains, dislocations, or cartilage damage.

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- 1 b. Bone or skull fractures.
 - c. Brain or spinal cord damage.
 - Intracranial hemorrhage or injury to other internal d. organs.
 - Asphyxiation, suffocation, or drowning. e.
 - f. Injury resulting from the use of a deadly weapon.
 - Burns or scalding. q.
 - Cuts, lacerations, punctures, or bites. h.
 - Permanent or temporary disfigurement.
 - j. Permanent or temporary loss or impairment of a body part or function.
 - Significant bruises or welts.
 - (b) Commits, or allows to be committed, sexual battery, as defined in chapter 794, or lewd or lascivious acts, as defined in chapter 800, against the child.
 - (c) Allows, encourages, or forces the sexual exploitation of a child, which includes allowing, encouraging, or forcing a child to:
 - Solicit for or engage in prostitution; or
 - Engage in a sexual performance, as defined by chapter 827.
 - (d) Exploits a child, or allows a child to be exploited, as provided in s. 450.151.
- (e) Abandons the child. Within the context of the definition of "harm," the term "abandons the child" means that the parent or legal custodian of a child or, in the absence of a parent or legal custodian, the person responsible for the child's welfare, while being able, makes no provision for the child's support and makes no effort to communicate with the child, which situation is sufficient to evince a willful 31 rejection of parental obligation. If the efforts of such a

parent or legal custodian or person primarily responsible for the child's welfare to support and communicate with the child are only marginal efforts that do not evince a settled purpose to assume all parental duties, the child may be determined to have been abandoned. The term "abandoned" does not include an abandoned newborn infant as described in s. 383.50.

- (f) Neglects the child. Within the context of the definition of "harm," the term "neglects the child" means that the parent or other person responsible for the child's welfare fails to supply the child with adequate food, clothing, shelter, or health care, although financially able to do so or although offered financial or other means to do so. However, a parent or legal custodian who, by reason of the legitimate practice of religious beliefs, does not provide specified medical treatment for a child may not be considered abusive or neglectful for that reason alone, but such an exception does not:
- 1. Eliminate the requirement that such a case be reported to the department;
- 2. Prevent the department from investigating such a case; or
- 3. Preclude a court from ordering, when the health of the child requires it, the provision of medical services by a physician, as defined in this section, or treatment by a duly accredited practitioner who relies solely on spiritual means for healing in accordance with the tenets and practices of a well-recognized church or religious organization.
- (g) Exposes a child to a controlled substance or alcohol. Exposure to a controlled substance or alcohol is established by:

- Use by the mother of a controlled substance or alcohol during pregnancy when the child, at birth, is demonstrably adversely affected by such usage; or
- 2. Continued chronic and severe use of a controlled substance or alcohol by a parent when the child is demonstrably adversely affected by such usage.
- As used in this paragraph, the term "controlled substance" means prescription drugs not prescribed for the parent or not administered as prescribed and controlled substances as outlined in Schedule I or Schedule II of s. 893.03.
- (h) Uses mechanical devices, unreasonable restraints, or extended periods of isolation to control a child.
- (i) Engages in violent behavior that demonstrates a wanton disregard for the presence of a child and could reasonably result in serious injury to the child.
- (j) Negligently fails to protect a child in his or her care from inflicted physical, mental, or sexual injury caused by the acts of another.
- (k) Has allowed a child's sibling to die as a result of abuse, abandonment, or neglect.
- (1) Makes the child unavailable for the purpose of impeding or avoiding a protective investigation unless the court determines that the parent, legal custodian, or caregiver was fleeing from a situation involving domestic violence.
- Section 3. Present paragraphs (f) and (g) of subsection (2) of section 39.201, Florida Statutes, are redesignated as paragraphs (g) and (h), respectively, and a new paragraph (f) is added to that subsection to read:

center shall include:

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1 39.201 Mandatory reports of child abuse, abandonment, 2 or neglect; mandatory reports of death; central abuse 3 hotline.--(2) 4 5 (f) Reports involving abandoned newborn infants as described in s. 383.50 shall be made and received by the 6 7 department. 8 1. If the report is of an abandoned newborn infant as described in s. 383.50 and there is no indication of abuse, 9 10 neglect, or abandonment of the infant other than that 11 necessarily entailed in the infant having been left at a fire station or hospital, the department shall provide to the 12 caller the names of the three licensed child-placing agencies 13 on a rotating basis of agencies eligible and willing to take 14 custody of and place newborn infants left at a hospital or a 15 fire station. The report shall not be considered a report of 16 abuse, neglect, or abandonment solely because the infant has 17 been left at a hospital pursuant to s. 383.50. 18 19 2. If the caller reports indications of abuse or 20 neglect beyond that necessarily entailed in the infant having 21 been left at a fire station or hospital, the report shall be considered as a report of abuse, neglect, or abandonment and 22 shall be subject to the requirements of s. 39.395 and all 23 24 other relevant provisions of this chapter, notwithstanding any 25 provisions of chapter 383. Section 4. Paragraph (f) is added to subsection (2) of 26 27 section 63.167, Florida Statutes, to read: 28 63.167 State adoption information center.--29 (2) The functions of the state adoption information

(f) Maintaining a list of licensed child-placing agencies eligible and willing to take custody of and place newborn infants left at a hospital, pursuant to s. 383.50. The names and contact information for the licensed child-placing agencies on the list shall be provided on a rotating basis to the statewide central abuse hotline.

Section 5. Section 63.0423, Florida Statutes, is created to read:

63.0423 Procedures with respect to abandoned newborns.--

- (1) Upon notice from any hospital or any of its licensed health care professionals that a newborn infant has been left at a fire station or hospital pursuant to s. 383.50, a licensed child-placing agency may accept such infant. The licensed child-placing agency shall immediately seek an order for emergency custody of the newborn infant from the circuit court. A licensed child-placing agency accepting the newborn infant shall assume responsibility for all medical costs and all other costs associated with the emergency services and care of the newborn infant.
- (2) The emergency-custody order shall remain in effect until the court orders preliminary approval of placement of the newborn infant in the prospective home, at which time the prospective adoptive parents become guardians pending finalization of adoption or until the court orders otherwise.
- (3) Upon the newborn infant's transfer from the hospital, the licensed child-placing agency shall, when possible, place the newborn infant temporarily in a prospective adoptive home, at which time the prospective adoptive parents become guardians pending termination of parental rights and finalization of adoption.

- (4) During the initial 30 days of placement, the licensed child-placing agency shall request assistance from law enforcement officials to investigate, through the Missing Children Information Clearinghouse, the National Center for Missing and Exploited Children, and any other national and state resources, to ensure that the newborn infant is not a missing child.
- (5) A petition for termination of parental rights under this section may not be filed until 30 days after the placement of the newborn infant in the prospective adoptive home. A petition for termination of parental rights may not be granted until consent has been executed by the parents of the newborn infant as set forth in s. 63.062, except that a parent who has left a newborn infant in a hospital in accordance with s. 383.50 is presumptively deemed to have consented to termination of parental rights.
- a newborn infant, a licensed child-placing agency must conduct a diligent search to notify and to obtain consent from a parent whose identity or location is unknown, other than a parent who has left a newborn infant at a fire station or a hospital in accordance with s. 383.50. The diligent search must include at a minimum, inquiries of all known relatives of the parent, inquiries of all offices of program areas of the department likely to have information about the parent, inquiries of other state and federal agencies likely to have information about the parent utility and postal providers, and inquiries of appropriate utility and postal providers. Constructive notice must also be provided to that parent whose identity or location is unknown. Constructive notice shall be made as provided in chapter 49 in

where the petition to terminate parental rights is filed or will be filed. The constructive notice must include information in the petition to terminate parental rights and information on whom the parent must contact in order to assert a claim of parental rights of the newborn infant and how to assert that claim. If a parent cannot be identified or located through a diligent search, the licensed child-placing agency shall file an affidavit of diligent search at the same time that the petition to terminate parental rights is filed.

- (7) A claim of parental rights of the newborn infant may not be made after the adjudicatory hearing on the petition to terminate parental rights by a parent other than a parent who is deemed to have consented pursuant to s. 383.50 and who has not executed a consent to adoption or an affidavit of nonpaternity, except as otherwise provided by subsection (10).
- (8) If a claim of parental rights of the newborn infants is made to the entity having physical or legal custody of the newborn infant or to the court, before the adjudicatory hearing on the petition for termination of parental rights, the circuit court may hold the action for termination of parental rights and adoption in abeyance for a period of time not to exceed 60 days.
- (a) During that period the circuit court shall order scientific testing to determine maternity or paternity at the expense of the claimant.
- (b) The court may appoint a guardian ad litem for the newborn infant and order whatever investigation or evaluation is necessary to determine what is in the best interest of the newborn infant.

- (c) The court may not terminate parental rights solely on the basis that the parent left a newborn infant at a hospital or fire station in accordance with s. 383.50.
- (9) The court shall enter a written judgment returning the newborn infant to the parent or terminating parental rights pending adoption to include findings of fact as to the grounds for judgment. Within 24 hours after filing the judgment, the clerk of the court shall mail a copy of the judgment to the department, the petitioner, and the persons whose consent were required, if known. The clerk shall execute a certificate of each mailing.
- (10)(a) A judgment terminating parental rights pending adoption is voidable, and any later judgment of adoption of that minor is voidable, if, upon the motion of a parent, the court finds that a person knowingly gave false information that prevented the parent from timely making known his or her desire to assume parental responsibilities toward the minor or from exercising his or her parental rights. A motion under this subsection must be filed with the court originally entering the judgment. The motion must be filed within a reasonable time, but not later than 2 years after the entry of the judgment terminating parental rights.
- (b) No later than 30 days after the filing of a motion under this subsection, the court must conduct a preliminary hearing to determine what contact, if any, will be permitted between a parent and the child pending resolution of the motion. Such contact may be allowed only if it is requested by a parent who has appeared at the hearing. If the court orders contact between a parent and child, the order must be issued in writing as expeditiously as possible and must state with

specificity any provisions regarding contact with persons other than those with whom the child resides. 2 3 (c) At the preliminary hearing the court, upon the motion of any party or upon its own motion, may order 4 5 scientific testing to determine the paternity or maternity of the minor if the person seeking to set aside the judgment is 6 alleging to be the child's parent and that fact has not 7 8 previously been determined by legal proceedings or scientific testing. The court may order supervised visitation with a 9 10 person for whom scientific testing for paternity or maternity 11 has been ordered. Such visitation shall be conditioned upon the filing of test results with the court and those results 12 establishing that person's paternity or maternity of the 13 14 minor. (d) No later than 45 days after the preliminary 15 hearing, the court must conduct a final hearing on the motion 16 17 to set aside the judgment and enter its written order as expeditiously as possible thereafter. 18 19 (11) To the extent that this section conflicts with chapter 63, proceedings for the termination of parental rights 20 21 and the subsequent adoption of a newborn infant left in a hospital pursuant to s. 383.50 shall be conducted in 22 accordance with chapter 63. 23 24 Section 6. Section 63.182, Florida Statutes, is amended to read: 25 26 (Substantial rewording of section. See 27 s. 63.182, F.S., for present text.) 28 63.182 Statute of repose. -- Notwithstanding s. 95.031 29 or s. 95.11 or any other statute: 30 (1) An action or proceeding of any kind to vacate, set

aside, or otherwise nullify a judgment of adoption or an

underlying judgment terminating parental rights on any ground, including duress but excluding fraud, shall in no event be filed more than 1 year after entry of the judgment terminating parental rights.

(2) An action or proceeding of any kind to vacate, set aside, or otherwise nullify a judgment of adoption or an underlying judgment terminating parental rights on grounds of fraud shall in no event be filed more than 2 years after entry of the judgment terminating parental rights.

Section 7. Section 409.163, Florida Statutes, is created to read:

409.163 Department; duties with respect to abandoned newborns.--

- (1) The department, in conjunction with the Department of Health, shall produce a media campaign to promote safe placement alternatives for newborn infants and inform the public concerning the confidentiality and limited immunity from criminal prosecution offered to birth parents, the rights of a parent who has left a newborn infant in accordance with s. 383.50 to reclaim the infant within 30 days after the newborn infant is left or to assert a claim prior to the adjudicatory hearing on the petition for termination of parental rights, and adoption procedures.
- (2) The department shall provide to all hospitals the number for the statewide central abuse hotline along with the hours that the line will be available to provide information concerning licensed child-placing agencies.

Section 8. Section 827.035, Florida Statutes, is created to read:

827.035 Affirmative defense.--It is an affirmative defense to any prosecution under this chapter that the parent

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of a newborn infant placed or arranged for placement of the
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    infant with any hospital in accordance with s. 383.50.
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           Section 9. This act shall take effect July 1, 2000.
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4	Adds fire stations to the list of locations at which a parent
5	immunity from prosecution under specified circumstances and sets forth the fire station's duty to treat and transfer
7	Requires hospitals and fire stations to make good-faith attempts to collect medical and social information and the
9	Provides presumption of Medicaid eligibility for abandoned newborn infants.
11	Requires the licensed child-placing agency to assume health care and welfare needs and costs of the abandoned newborn
12	Requires the Department of Children and Families to accept
14	newborn infants who can not be placed with a licensed child-placing agency as if the infant had been voluntarily
15	Revises the definition for the term "abandoned" in chapter 39,
17	fire station, with the exception of those who have actual or suspected child abuse or neglect.
19	abandoned newborn infant within specified time frames.
20	diligent search and provide constructive notice for a parent whose identity or location is unknown and who is not otherwise
22	Removes state involvement in the termination of parental rights proceedings in which a claim of parental rights is made
24	unless the court requires such involvement.
25	parentage in order to claim an abandoned newborn and to order whatever investigations or evaluations are necessary to
27	Expands duties of the Department of Children and Families regarding calls to the statewide central abuse hotline.
29	Provides a limited statute of repose for challenges to judgments of adoption and underlying termination of parental
30	Requires the Department of Children and Families to work with
	campaign regarding safe alternatives to placement of newborn 19

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infants.
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      Specifies that criminal investigation for child abuse and neglect may not be initiated on the sole basis that the newborn infant has been abandoned at a fire station or
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       hospital.
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