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1	A bill to be entitled
2	An act relating to child protection; creating
3	s. 383.50, F.S.; prescribing duties of
4	hospitals and fire stations with respect to
5	abandoned newborn infants, as defined;
6	providing for anonymity of such infants'
7	parents; amending s. 39.01, F.S.; redefining
8	the term "abandoned"; amending s. 39.201, F.S.;
9	revising duties of the central abuse hotline to
10	accept specified reports of abandoned newborn
11	infants and disclose names of eligible licensed
12	child-placing agencies; amending s. 63.167,
13	F.S.; providing duties of the state adoption
14	information center with respect to maintaining
15	a list of child-placing agencies with which
16	abandoned newborns may be placed; creating s.
17	63.0423, F.S.; prescribing rights, duties and
18	procedures for licensed child-placing agencies
19	with respect to custody, placement, and
20	adoption of abandoned newborn infants;
21	providing limited relief from judgment of
22	termination of parental rights; amending s.
23	63.182, F.S.; providing a statute of repose for
24	setting aside adoptions; providing duties of
25	the Department of Children and Family Services
26	in conjunction with the Department of Health to
27	produce media campaign with respect to
28	abandoned newborns; creating s. 827.035, F.S.;
29	providing that it is an affirmative defense to
30	certain child-abuse charges that the parent of
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a newborn infant arranged its placement under 1 this act; providing an effective date. 2 3 4 WHEREAS, in this state and in the nation, newborn 5 infants have suffered and died as the result of abandonment in 6 life-threatening situations, and 7 WHEREAS, the parents of newborn infants are often under 8 severe emotional stress, and 9 WHEREAS, anonymity, confidentiality, and freedom from 10 prosecution for parents may encourage them to leave a newborn 11 infant safely and thus save the newborn infant's life, NOW, 12 THEREFORE, 13 14 Be It Enacted by the Legislature of the State of Florida: 15 16 Section 1. Section 383.50, Florida Statutes, is 17 created to read: 18 383.50 Treatment of abandoned newborn infant.--19 (1) As used in this section, the term "newborn infant" means a child that a licensed physician reasonably believes to 20 be approximately 3 days old or younger at the time the child 21 22 is left at a hospital or a fire station. 23 (2) There is a presumption that the parent who leaves the newborn infant in accordance with this section intended to 24 leave the newborn infant and consented to termination of 25 26 parental rights. 27 (3) Each fire station staffed with full-time firefighters or emergency medical technicians shall accept any 28 29 newborn infant left with a firefighter or emergency medical technician. The fire station shall consider these actions as 30 implied consent to and shall: 31 2

1	(a) Provide emergency medical services to the newborn
2	infant to the extent he or she is trained to provide those
3	services, and
4	(b) Arrange for the immediate transportation of the
5	newborn infant to the nearest hospital with emergency
6	services. Any firefighter or emergency medical technician
7	accepting or providing emergency medical services to a newborn
8	infant pursuant to this subsection is immune from criminal or
9	civil liability for having performed the act. Nothing in this
10	subsection limits liability for negligence.
11	(4) Each hospital of this state subject to s. 395.1041
12	shall, and any other hospital may, admit and provide all
13	necessary emergency services and care, as defined in s.
14	395.002(10), to any newborn infant left with the hospital in
15	accordance with this section. The hospital or any of its
16	licensed health care professionals shall consider these
17	actions as implied consent for treatment, and a hospital
18	accepting physical custody of a newborn infant has implied
19	consent to perform all necessary emergency services and care.
20	The hospital or any of its licensed health care professionals
21	is immune from criminal or civil liability for acting in good
22	faith in accordance with this section. Nothing in this
23	subsection limits liability for negligence.
24	(5) Except where there is actual or suspected child
25	abuse or neglect, any parent who leaves a newborn infant with
26	a firefighter or emergency medical technician at a fire
27	station or brings a newborn infant to an emergency room of a
28	hospital and expresses an intent to leave the newborn infant
29	and not return has the absolute right to remain anonymous and
30	to leave at any time and may not be pursued or followed unless
31	the parent seeks to reclaim the newborn infant.
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1	(6) A parent of a newborn infant left at a hospital or
2	a fire station under this section may claim his or her newborn
3	infant up until the court enters a judgment terminating his or
4	her parental rights. A claim of parental rights of the newborn
5	infant must be made to the entity having physical or legal
6	custody of the newborn infant or to the circuit court before
7	whom proceedings involving the newborn infant are pending.
8	(7) Upon admitting a newborn infant under this
9	section, the hospital shall immediately contact a local
10	licensed child-placing agency or alternatively contact the
11	statewide central abuse hotline for the name of a licensed
12	child-placing agency for purposes of transferring physical
13	custody of the newborn infant. The hospital shall notify the
14	licensed child-placing agency that a newborn infant has been
15	left with the hospital and approximately when the licensed
16	child-placing agency can take physical custody of the child.
17	In cases where there is actual or suspected child abuse or
18	neglect, the hospital or any of its licensed health care
19	professionals shall report the actual or suspected child abuse
20	or neglect in accordance with ss. 39.1023 and 395.1023 in lieu
21	of contacting a licensed child-placing agency.
22	(8) Each hospital or fire station taking physical
23	custody of a newborn infant under this section shall make a
24	good-faith effort to obtain the health, medical, and social
25	history concerning the newborn infant and the parents,
26	including a physical description of the parents if reasonably
27	ascertainable. The hospital or fire station may offer
28	materials to the parent leaving the newborn infant, including:
29	(a) Information on the importance of the medical,
30	health, and social history regarding the newborn infant and
31	notice that such information may be given anonymously; and
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1	(b) Written notification that failure to contact the
2	entity having physical or legal custody of the newborn infant,
3	or, alternatively the court if proceedings have already been
4	initiated or are pending and assert a claim of parental rights
5	within 30 days after the newborn infant is left at the
6	hospital or the fire station shall result in the commencement
7	of proceedings for termination of parental rights and
8	subsequent adoption of the newborn infant.
9	(9) Any newborn infant admitted to a hospital in
10	accordance with s. 383.50 is presumed eligible for coverage
11	under Medicaid, subject to federal rules. Medicaid eligibility
12	remains in effect until a licensed child-placing agency takes
13	physical custody of the newborn infant.
14	(10) A newborn infant left at a fire station or a
15	hospital in accordance with this section shall not be deemed
16	abandoned subject to reporting and investigation requirements
17	under s. 39.201 unless there is actual or suspected child
18	abuse or until the department takes physical custody of the
19	child.
20	(11) A criminal investigation shall not be initiated
21	solely because a newborn infant is left at a hospital under s.
22	383.50 unless there is actual or suspected child abuse or
23	neglect.
24	Section 2. Subsections (1) and (30) of section 39.01,
25	Florida Statutes, are amended to read:
26	39.01 DefinitionsWhen used in this chapter, unless
27	the context otherwise requires:
28	(1) "Abandoned" means a situation in which the parent
29	or legal custodian of a child or, in the absence of a parent
30	or legal custodian, the caregiver responsible for the child's
31	welfare, while being able, makes no provision for the child's
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1	support and makes no effort to communicate with the child,
2	which situation is sufficient to evince a willful rejection of
3	parental obligations. If the efforts of such parent or legal
4	custodian, or caregiver primarily responsible for the child's
5	welfare, to support and communicate with the child are, in the
6	opinion of the court, only marginal efforts that do not evince
7	a settled purpose to assume all parental duties, the court may
8	declare the child to be abandoned. The term "abandoned" does
9	not include an abandoned newborn infant as described in s.
10	383.50, a "child in need of services" as defined in chapter
11	984 <u>,</u> or a "family in need of services" as defined in chapter
12	984. The incarceration of a parent, legal custodian, or
13	caregiver responsible for a child's welfare may support a
14	finding of abandonment.
15	(30) "Harm" to a child's health or welfare can occur
16	when any person:
17	(a) Inflicts or allows to be inflicted upon the child
18	physical, mental, or emotional injury. In determining whether
19	harm has occurred, the following factors must be considered in
20	evaluating any physical, mental, or emotional injury to a
21	child: the age of the child; any prior history of injuries to
22	the child; the location of the injury on the body of the
23	child; the multiplicity of the injury; and the type of trauma
24	inflicted. Such injury includes, but is not limited to:
25	1. Willful acts that produce the following specific
26	injuries:
27	a. Sprains, dislocations, or cartilage damage.
28	b. Bone or skull fractures.
29	c. Brain or spinal cord damage.
30	d. Intracranial hemorrhage or injury to other internal
31	organs.
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Asphyxiation, suffocation, or drowning. 1 e. 2 f. Injury resulting from the use of a deadly weapon. g. Burns or scalding. 3 4 h. Cuts, lacerations, punctures, or bites. 5 i. Permanent or temporary disfigurement. 6 Permanent or temporary loss or impairment of a body i. 7 part or function. 8 9 As used in this subparagraph, the term "willful" refers to the intent to perform an action, not to the intent to achieve a 10 result or to cause an injury. 11 12 2. Purposely giving a child poison, alcohol, drugs, or other substances that substantially affect the child's 13 14 behavior, motor coordination, or judgment or that result in 15 sickness or internal injury. For the purposes of this subparagraph, the term "drugs" means prescription drugs not 16 17 prescribed for the child or not administered as prescribed, and controlled substances as outlined in Schedule I or 18 19 Schedule II of s. 893.03. 20 3. Leaving a child without adult supervision or arrangement appropriate for the child's age or mental or 21 physical condition, so that the child is unable to care for 22 23 the child's own needs or another's basic needs or is unable to exercise good judgment in responding to any kind of physical 24 25 or emotional crisis. 26 4. Inappropriate or excessively harsh disciplinary 27 action that is likely to result in physical injury, mental injury as defined in this section, or emotional injury. The 28 29 significance of any injury must be evaluated in light of the following factors: the age of the child; any prior history of 30 injuries to the child; the location of the injury on the body 31 7

of the child; the multiplicity of the injury; and the type of 1 2 trauma inflicted. Corporal discipline may be considered 3 excessive or abusive when it results in any of the following or other similar injuries: 4 Sprains, dislocations, or cartilage damage. 5 a. 6 b. Bone or skull fractures. 7 c. Brain or spinal cord damage. Intracranial hemorrhage or injury to other internal 8 d. 9 organs. e. Asphyxiation, suffocation, or drowning. 10 f. Injury resulting from the use of a deadly weapon. 11 12 g. Burns or scalding. h. Cuts, lacerations, punctures, or bites. 13 14 i. Permanent or temporary disfigurement. 15 Permanent or temporary loss or impairment of a body j. 16 part or function. 17 k. Significant bruises or welts. 18 (b) Commits, or allows to be committed, sexual 19 battery, as defined in chapter 794, or lewd or lascivious acts, as defined in chapter 800, against the child. 20 21 (c) Allows, encourages, or forces the sexual 22 exploitation of a child, which includes allowing, encouraging, 23 or forcing a child to: 24 1. Solicit for or engage in prostitution; or 25 2. Engage in a sexual performance, as defined by 26 chapter 827. (d) Exploits a child, or allows a child to be 27 28 exploited, as provided in s. 450.151. 29 (e) Abandons the child. Within the context of the 30 definition of "harm," the term "abandons the child" means that the parent or legal custodian of a child or, in the absence of 31 8 CODING: Words stricken are deletions; words underlined are additions.

a parent or legal custodian, the person responsible for the 1 child's welfare, while being able, makes no provision for the 2 3 child's support and makes no effort to communicate with the 4 child, which situation is sufficient to evince a willful 5 rejection of parental obligation. If the efforts of such a 6 parent or legal custodian or person primarily responsible for 7 the child's welfare to support and communicate with the child 8 are only marginal efforts that do not evince a settled purpose 9 to assume all parental duties, the child may be determined to have been abandoned. The term "abandoned" does not include an 10 abandoned newborn infant as described in s. 383.50. 11 12 (f) Neglects the child. Within the context of the 13 definition of "harm," the term "neglects the child" means that 14 the parent or other person responsible for the child's welfare 15 fails to supply the child with adequate food, clothing, shelter, or health care, although financially able to do so or 16 17 although offered financial or other means to do so. However, a parent or legal custodian who, by reason of the legitimate 18 19 practice of religious beliefs, does not provide specified 20 medical treatment for a child may not be considered abusive or neglectful for that reason alone, but such an exception does 21 22 not: 23 Eliminate the requirement that such a case be 1. 24 reported to the department; 25 2. Prevent the department from investigating such a 26 case; or Preclude a court from ordering, when the health of 27 3. the child requires it, the provision of medical services by a 28 29 physician, as defined in this section, or treatment by a duly 30 accredited practitioner who relies solely on spiritual means 31 9 CODING: Words stricken are deletions; words underlined are additions.

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for healing in accordance with the tenets and practices of a 1 well-recognized church or religious organization. 2 3 (g) Exposes a child to a controlled substance or 4 alcohol. Exposure to a controlled substance or alcohol is 5 established by: 6 1. Use by the mother of a controlled substance or 7 alcohol during pregnancy when the child, at birth, is 8 demonstrably adversely affected by such usage; or 9 2. Continued chronic and severe use of a controlled substance or alcohol by a parent when the child is 10 demonstrably adversely affected by such usage. 11 12 As used in this paragraph, the term "controlled substance" 13 14 means prescription drugs not prescribed for the parent or not 15 administered as prescribed and controlled substances as outlined in Schedule I or Schedule II of s. 893.03. 16 (h) Uses mechanical devices, unreasonable restraints, 17 or extended periods of isolation to control a child. 18 19 (i) Engages in violent behavior that demonstrates a 20 wanton disregard for the presence of a child and could 21 reasonably result in serious injury to the child. 22 (j) Negligently fails to protect a child in his or her 23 care from inflicted physical, mental, or sexual injury caused by the acts of another. 24 (k) Has allowed a child's sibling to die as a result 25 26 of abuse, abandonment, or neglect. (1) Makes the child unavailable for the purpose of 27 impeding or avoiding a protective investigation unless the 28 29 court determines that the parent, legal custodian, or caregiver was fleeing from a situation involving domestic 30 violence. 31 10

1	Section 3. Present paragraphs (f) and (g) of
2	subsection (2) of section 39.201, Florida Statutes, are
3	redesignated as paragraphs (g) and (h), respectively, and a
4	new paragraph (f) is added to that subsection to read:
5	39.201 Mandatory reports of child abuse, abandonment,
6	or neglect; mandatory reports of death; central abuse
7	hotline
8	(2)
9	(f) Reports involving abandoned newborn infants as
10	described in s. 383.50 shall be made and received by the
11	department.
12	1. If the report is of an abandoned newborn infant as
13	described in s. 383.50 and there is no indication of abuse,
14	neglect, or abandonment of the infant other than that
15	necessarily entailed in the infant having been left at a fire
16	station or hospital, the department shall provide to the
17	caller the name of a licensed child-placing agency on a
18	rotating basis from a list of licensed child-placing agencies
19	eligible and required to accept physical custody of and to
20	place newborn infants left at a hospital or a fire station.
21	The report shall not be considered a report of abuse, neglect,
22	or abandonment solely because the infant has been left at a
23	hospital pursuant to s. 383.50.
24	2. If the caller reports indications of abuse or
25	neglect beyond that necessarily entailed in the infant having
26	been left at a fire station or hospital, the report shall be
27	considered as a report of abuse, neglect, or abandonment and
28	shall be subject to the requirements of s. 39.395 and all
29	other relevant provisions of this chapter, notwithstanding any
30	provisions of chapter 383.
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Section 4. Paragraph (f) is added to subsection (2) of 1 2 section 63.167, Florida Statutes, to read: 3 63.167 State adoption information center.--4 (2) The functions of the state adoption information 5 center shall include: 6 (f) Maintaining a list of licensed child-placing 7 agencies eligible and willing to take custody of and place 8 newborn infants left at a hospital, pursuant to s. 383.50. The 9 names and contact information for the licensed child-placing agencies on the list shall be provided on a rotating basis to 10 the statewide central abuse hotline. 11 12 Section 5. Section 63.0423, Florida Statutes, is 13 created to read: 14 63.0423 Procedures with respect to abandoned 15 newborns.--16 (1) A licensed child-placing agency that takes 17 physical custody of a newborn infant left at a hospital or a fire station pursuant to s. 383.50, shall assume 18 19 responsibility for all medical costs and all other costs 20 associated with the emergency services and care of the newborn 21 infant from the time the licensed child-placing agency takes physical custody of the newborn infant. 22 23 (2) The licensed child-placing agency shall immediately seek an order from the circuit court for emergency 24 25 custody of the newborn infant. The emergency custody order 26 shall remain in effect until the court orders preliminary approval of placement of the newborn infant in the prospective 27 28 home, at which time the prospective adoptive parents become 29 guardians pending termination of parental rights and 30 finalization of adoption or until the court orders otherwise. The licensed child-placing agency may seek to temporarily 31 12

place the newborn infant in a prospective adoptive home as 1 2 soon as possible. 3 (3) The licensed child-placing agency that takes 4 physical custody of the newborn infant shall immediately 5 request assistance from law enforcement officials to 6 investigate and determine, through the Missing Children 7 Information Clearinghouse, the National Center for Missing and 8 Exploited Children, and any other national and state 9 resources, whether or not the newborn infant is a missing child. 10 (4) Within 7 days after accepting physical custody of 11 12 the newborn infant, the licensed child-placing agency shall 13 initiate a diligent search to notify and to obtain consent 14 from a parent whose identity or location is unknown, other 15 than the parent who has left a newborn infant at a fire station or a hospital in accordance with s. 383.50. The 16 17 diligent search must include, at a minimum, inquiries of all known relatives of the parent, inquiries of all offices or 18 19 program areas of the department likely to have information 20 about the parent, inquiries of other state and federal 21 agencies likely to have information about the parent, inquiries of appropriate utility and postal providers and 22 23 inquiries of appropriate law enforcement agencies. Constructive notice must also be provided pursuant to chapter 24 49 in the county where the newborn infant was left and in the 25 26 county where the petition to terminate parental rights will be 27 filed. The constructive notice must include at a minimum, 28 available identifying information, and information on whom a 29 parent must contact in order to assert a claim of parental 30 rights of the newborn infant and how to assert that claim. If a parent is identified and located, notice of the adjudicatory 31 13

1	hearing shall be provided. If a parent can not be identified
2	or located subsequent to the diligent search and constructive
3	notice, the licensed child-placing agency shall file an
4	affidavit of diligent search at the same time that the
5	petition to terminate parental rights is filed.
6	(5) A petition for termination of parental rights
7	under this section may not be filed until 30 days after the
8	date the newborn infant was left in accordance with s. 383.50.
9	A petition for termination of parental rights may not be
10	granted until consent to adoption or an affidavit of
11	nonpaternity has been executed by a parent of the newborn
12	infant as set forth in s. 63.062, a parent has failed to
13	reclaim or claim the newborn infant within the specified time
14	period, or the consent of a parent is otherwise waived by the
15	court.
16	(6) A claim of parental rights of the newborn infant
17	must be made to the entity having physical or legal custody of
18	the newborn infant or to the circuit court before whom
19	proceedings involving the newborn infant are pending. A claim
20	of parental rights of the newborn infant may not be made after
21	the judgment to terminate parental rights is entered, except
22	as otherwise provided by subsection (10).
23	(7) If a claim of parental rights of a newborn infant
24	is made before the judgement to terminate parental rights is
25	entered, the circuit court shall hold the action for
26	termination of parental rights pending subsequent adoption in
27	abeyance for a period of time not to exceed 60 days.
28	(a) The court shall order scientific testing to
29	determine maternity or paternity at the expense of the parent
30	claiming parental rights unless maternity or paternity has
31	been previously established legally or by scientific testing.
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1	(b) The court may appoint a guardian ad litem for the
2	newborn infant and order whatever investigation, home
3	evaluation and psychological evaluation are necessary to
4	determine what is in the best interest of the newborn infant.
5	(c) The court may not terminate parental rights solely
6	on the basis that the parent left a newborn infant at a
7	hospital or fire station in accordance with s. 383.50.
8	(d) The court shall enter a judgment with written
9	findings of fact and conclusions of law.
10	(8) Within 24 hours after filing the judgment, the
11	clerk of the court shall mail a copy of the judgment to the
12	department, the petitioner, and the persons whose consent were
13	required, if known. The clerk shall execute a certificate of
14	each mailing.
15	(9)(a) A judgment terminating parental rights pending
16	adoption is voidable, and any later judgment of adoption of
17	that minor is voidable, if, upon the motion of a parent, the
18	court finds that a person knowingly gave false information
19	that prevented the parent from timely making known his or her
20	desire to assume parental responsibilities toward the minor or
21	from exercising his or her parental rights. A motion under
22	this subsection must be filed with the court originally
23	entering the judgment. The motion must be filed within a
24	reasonable time, but not later than 2 years after the entry of
25	the judgment terminating parental rights.
26	(b) No later than 30 days after the filing of a motion
27	under this subsection, the court must conduct a preliminary
28	hearing to determine what contact, if any, will be permitted
29	between a parent and the child pending resolution of the
30	motion. Such contact may be allowed only if it is requested by
31	a parent who has appeared at the hearing. If the court orders
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contact between a parent and child, the order must be issued 1 2 in writing as expeditiously as possible and must state with 3 specificity any provisions regarding contact with persons 4 other than those with whom the child resides. 5 (c) At the preliminary hearing the court, upon the 6 motion of any party or upon its own motion, may order 7 scientific testing to determine the paternity or maternity of 8 the minor if the person seeking to set aside the judgment is 9 alleging to be the child's parent and that fact has not previously been determined by legal proceedings or scientific 10 testing. The court may order supervised visitation with a 11 12 person for whom scientific testing for paternity or maternity 13 has been ordered. Such visitation shall be conditioned upon 14 the filing of test results with the court and those results 15 establishing that person's paternity or maternity of the 16 minor. 17 (d) No later than 45 days after the preliminary hearing, the court must conduct a final hearing on the motion 18 19 to set aside the judgment and enter its written order as 20 expeditiously as possible thereafter. 21 (10) Except to the extent expressly provided in this section, proceedings initiated by a licensed child-placing 22 23 agency for the termination of parental rights and subsequent 24 adoption of a newborn left at a hospital or a fire station in accordance with s. 383.50 shall be conducted pursuant to 25 26 chapter 63. 27 Section 6. Section 63.182, Florida Statutes, is 28 amended to read: 29 (Substantial rewording of section. See s. 63.182, F.S., for present text.) 30 31 16 CODING: Words stricken are deletions; words underlined are additions.

1	63.182 Statute of reposeNotwithstanding s. 95.031
2	or s. 95.11 or any other statute:
3	(1) An action or proceeding of any kind to vacate, set
4	aside, or otherwise nullify a judgment of adoption or an
5	underlying judgment terminating parental rights on any ground,
б	including duress but excluding fraud, shall in no event be
7	filed more than 1 year after entry of the judgment terminating
8	parental rights.
9	(2) An action or proceeding of any kind to vacate, set
10	aside, or otherwise nullify a judgment of adoption or an
11	underlying judgment terminating parental rights on grounds of
12	fraud shall in no event be filed more than 2 years after entry
13	of the judgment terminating parental rights.
14	Section 7. Department; duties with respect to
15	abandoned newbornsThe Department of Health in conjunction
16	with the Department of Children and Families shall produce a
17	media campaign to promote safe placement alternatives for
18	newborn infants, to inform the public concerning the
19	confidentiality and limited immunity from criminal prosecution
20	offered to a parent who leaves a newborn infant at a hospital
21	or a fire station under section 383.50, Florida Statutes, and
22	the rights of parents to reclaim or claim their newborn infant
23	within specified time periods, and to publicize adoption
24	procedures.
25	Section 8. Section 827.035, Florida Statutes, is
26	created to read:
27	827.035 Affirmative defenseIt is an affirmative
28	defense to any prosecution under this chapter that the parent
29	of a newborn infant placed or arranged for placement of the
30	infant with any hospital or fire station in accordance with s.
31	383.50. A criminal investigation shall not be initiated solely
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1	because a newborn infant is left at a hospital or at a fire
2	station under s. 383.50 unless there is actual or suspected
3	child abuse.
4	Section 9. This act shall take effect July 1, 2000.
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