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HB 2283

By the Committee on Community Colleges & Career Prep and Representative Harrington

1	A bill to be entitled
2	An act relating to postsecondary education
3	institutions; amending s. 239.115, F.S.;
4	providing performance exemptions for new
5	workforce development education programs;
6	amending s. 239.117, F.S., relating to
7	workforce development postsecondary student
8	fees; revising a limitation on the total value
9	of fee waivers; revising the date by which the
10	Commissioner of Education must provide a fee
11	schedule; deleting obsolete language; requiring
12	each school board or community college district
13	board of trustees to determine the method for
14	distributing certain awards; deleting a
15	provision that limits technology fees to
16	associate degree programs and courses;
17	authorizing the establishment of an activity
18	and service fee; providing requirements for the
19	activity and service fee; amending s. 239.213,
20	F.S., relating to vocational preparatory
21	instruction; requiring students who enroll in
22	certificate career education programs of 450
23	hours or more to complete an entry-level
24	examination within a certain period of time;
25	revising provisions relating to exceptional
26	students to conform with federal requirements;
27	amending s. 239.514, F.S., relating to the
28	workforce development capitalization incentive
29	grant program; authorizing the use of such
30	funds to upgrade workforce development
31	programs; amending s. 240.1201, F.S.;
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1	authorizing the State Board of Education to
2	classify students as residents or nonresidents
3	for tuition purposes; amending ss. 240.152 and
4	240.153, F.S.; conforming provisions relating
5	to students with disabilities with federal
6	requirements; requiring the State Board of
7	Education to define "physical or mental
8	impairment" by rule; amending s. 240.311, F.S.;
9	revising the role of the State Board of
10	Community Colleges in rulemaking; providing
11	specific rulemaking authority; amending s.
12	240.321, F.S.; clarifying requirements
13	regarding the provision of adequate information
14	on remediation courses; amending s. 240.325,
15	F.S.; requiring the State Board of Community
16	Colleges, rather than the State Board of
17	Education, to adopt rules; requiring the
18	adoption of rules to address accreditation,
19	student withdrawal, and grade forgiveness;
20	amending s. 240.3341, F.S.; authorizing
21	community colleges to lease incubator
22	facilities; deleting obsolete language;
23	amending s. 240.35, F.S., relating to student
24	fees; deleting obsolete and redundant language;
25	amending s. 240.359, F.S.; prohibiting the
26	inclusion of certain hours in calculations of
27	full-time equivalent enrollments; eliminating
28	provisions relating to funding for the category
29	of lifelong learning; providing an effective
30	date.
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Be It Enacted by the Legislature of the State of Florida: 1 2 3 Section 1. Subsection (9) of section 239.115, Florida 4 Statutes, is amended to read: 5 239.115 Funds for operation of adult general education б and vocational education programs. --7 (9) The Department of Education, the State Board of 8 Community Colleges, and the Jobs and Education Partnership shall provide the Legislature with recommended formulas, 9 criteria, timeframes, and mechanisms for distributing 10 11 performance funds. Such recommendations may provide 12 performance exemptions for new or significantly expanded 13 workforce development education programs for a period not to 14 exceed 2 years from the implementation of the new or significantly expanded program. The commissioner shall 15 16 consolidate the recommendations and develop a consensus proposal for funding. The Legislature shall adopt a formula 17 and distribute the performance funds to the Division of 18 19 Community Colleges and the Division of Workforce Development 20 through the General Appropriations Act. These recommendations shall be based on formulas that would discourage 21 22 low-performing or low-demand programs and encourage through performance-funding awards: 23 24 (a) Programs that prepare people to enter high-wage 25 occupations identified by the Occupational Forecasting 26 Conference created by s. 216.136 and other programs as 27 approved by the Jobs and Education Partnership. At a minimum, 28 performance incentives shall be calculated for adults who 29 reach completion points or complete programs that lead to 30 specified high-wage employment and to their placement in that 31 employment.

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1 (b) Programs that successfully prepare adults who are 2 eligible for public assistance, economically disadvantaged, 3 disabled, not proficient in English, or dislocated workers for high-wage occupations. At a minimum, performance incentives 4 5 shall be calculated at an enhanced value for the completion of 6 adults identified in this paragraph and job placement of such 7 adults upon completion. In addition, adjustments may be made 8 in payments for job placements for areas of high unemployment. 9 (c) Programs identified by the Jobs and Education 10 Partnership as increasing the effectiveness and cost 11 efficiency of education. 12 Section 2. Subsections (5), (8), and (18) and 13 paragraph (a) of subsection (6) of section 239.117, Florida 14 Statutes, are amended, and subsection (19) is added to said section, to read: 15 16 239.117 Workforce development postsecondary student 17 fees.--School districts and community colleges may waive 18 (5) 19 fees for any fee-nonexempt student. The total value of fee 20 waivers granted by the school district or community college may not exceed 8 percent of the district's or community 21 22 college's postsecondary vocational certificate program enrollment hours or an the amount established annually in the 23 General Appropriations Act. Any student whose fees are waived 24 25 in excess of the authorized amount may not be reported for 26 state funding purposes. Any school district or community 27 college that waives fees and requests state funding for a 28 student in violation of the provisions of this section shall 29 be penalized at a rate equal to 2 times the value of the full-time student enrollment reported. 30 31

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(6)(a) The Commissioner of Education shall provide to the State Board of Education no later than January December 31 of each year a schedule of fees for workforce development education, excluding continuing workforce education, for school districts and community colleges. The fee schedule shall be based on the amount of student fees necessary to produce 25 percent of the prior year's average cost of a course of study leading to a certificate or diploma. At the discretion of a school board or a community college, this fee schedule may be implemented over a 3-year period, with full implementation in the 1999-2000 school year. In years preceding that year, if fee increases are necessary for some programs or courses, the fees shall be raised in increments designed to lessen their impact upon students already enrolled. Fees for students who are not residents for tuition purposes must offset the full cost of instruction. Fee-nonexempt students enrolled in vocational-preparatory instruction shall be charged fees equal to the fees charged for certificate career education instruction. Each community college that conducts college-preparatory and vocational-preparatory instruction in the same class section may charge a single fee for both types of instruction. (8) Each school board and community college board of trustees may establish a separate fee for financial aid purposes in an additional amount of up to 5 10 percent of the

student fees collected for workforce development programs funded through the Workforce Development Education Fund. All fees collected shall be deposited into a separate workforce development student financial aid fee trust fund of the district or community college to support students enrolled in

31 workforce development programs. Any undisbursed balance

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remaining in the trust fund and interest income accruing to 1 2 investments from the trust fund shall increase the total funds 3 available for distribution to workforce development education students. Awards shall be based on student financial need and 4 5 distributed in accordance with a nationally recognized system б of need analysis, as established by each school board or 7 community college district board of trustees approved by the 8 State Board for Career Education. Fees collected pursuant to 9 this subsection shall be allocated in an expeditious manner. (18) Each district school board and community college 10 11 district board of trustees is authorized to establish a separate fee for technology, not to exceed \$1.80 per credit 12 13 hour or credit-hour equivalent for resident students and not 14 more than \$5.40 per credit hour or credit-hour equivalent for nonresident students, or the equivalent, to be expended in 15 16 accordance with technology improvement plans. The technology fee may apply only to associate degree programs and courses. 17 Fifty percent of technology fee revenues may be pledged by a 18 community college board of trustees as a dedicated revenue 19 20 source for the repayment of debt, including lease-purchase 21 agreements, not to exceed the useful life of the asset being 22 financed. Revenues generated from the technology fee may not be bonded. 23 24 (19) Each district school board and community college district board of trustees may establish a separate activity 25 26 and service fee not to exceed 10 percent of the matriculation 27 fee, according to rules of the State Board of Education. The 28 student activity and service fee shall be collected as a 29 component part of the registration and tuition fees. The student activity and service fees shall be paid into a student 30 activity and service fund at the school district or community 31

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college and shall be expended for lawful purposes to directly 1 2 benefit the student body of the institution in general. These 3 purposes include, but are not limited to, student publications and grants to duly recognized student organizations, the 4 5 membership of which is open to all students at the school or б community college without regard to race, gender, or religious 7 affiliation. 8 Section 3. Subsections (2) and (3) of section 239.213, 9 Florida Statutes, are amended to read: 10 239.213 Vocational-preparatory instruction.--(2) Students who enroll in a certificate career 11 12 education program of 450 hours or more shall complete an 13 entry-level examination within the first 6 weeks of admission 14 into the program. The state board shall designate examinations that are currently in existence, the results of 15 16 which are comparable across institutions, to assess student mastery of basic skills. Any student deemed to lack a minimal 17 level of basic skills for such program shall be referred to 18 19 vocational-preparatory instruction or adult basic education 20 for a structured program of basic skills instruction. Such 21 instruction may include English for speakers of other 22 languages. A student may not receive a certificate of vocational program completion prior to demonstrating the basic 23 skills required in the state curriculum frameworks for the 24 25 vocational program. 26 (3) Any student with disabilities who meets the 27 criteria established in s. 240.152 or s. 240.153 Exceptional 28 students, as defined in s. 228.041, may be exempted from the provisions of this section. A student who possesses an 29 associate in arts, baccalaureate, or graduate-level degree, 30 31 who has completed the college-level communication and 7

computation skills examination pursuant to s. 240.107, or who 1 2 is exempt from the college entry-level examination pursuant to 3 s. 240.107 may be exempted from the provisions of this section. Pursuant to 29 C.F.R. part 30, students in registered 4 5 apprenticeship programs may also be exempted from the 6 provisions of this section. 7 Section 4. Section 239.514, Florida Statutes, is 8 amended to read: 9 239.514 Workforce Development Capitalization Incentive Grant Program. -- The Legislature recognizes that the need for 10 11 school districts and community colleges to be able to respond to emerging local or statewide economic development needs is 12 13 critical to the workforce development system. The Workforce 14 Development Capitalization Incentive Grant Program is created to provide grants to school districts and community colleges 15 16 on a competitive basis to fund some or all of the costs associated with the creation or expansion of workforce 17 development programs that serve specific employment workforce 18 19 needs. Funds may also be used to upgrade workforce development 20 programs to established industry standards in accordance with 21 program updates conducted by the Division of Community 22 Colleges and the Division of Workforce Development. 23 (1) Funds awarded for a workforce development 24 capitalization incentive grant may be used for instructional 25 equipment, laboratory equipment, supplies, personnel, student 26 services, or other expenses associated with the creation, 27 upgrade, or expansion of a workforce development program. 28 Expansion of a program may include either the expansion of 29 enrollments in a program or expansion into new areas of 30 specialization within a program. No grant funds may be used 31

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1 for recurring instructional costs or for institutions'
2 indirect costs.

3 (2) The Postsecondary Education Planning Commission 4 shall accept applications from school districts or community 5 colleges for workforce development capitalization incentive 6 grants. Applications from school districts or community 7 colleges shall contain projected enrollments and projected 8 costs for the new or expanded workforce development program. 9 The Postsecondary Education Planning Commission, in consultation with the Jobs and Education Partnership, the 10 Department of Education, and the State Board of Community 11 Colleges, shall review and rank each application for a grant 12 13 according to subsection (3) and shall submit to the 14 Legislature a list in priority order of applications recommended for a grant award. 15

16 (3) The commission shall give highest priority to programs that train people to enter high-skill, high-wage 17 occupations identified by the occupational forecasting 18 19 conference and other programs approved by the Jobs and 20 Education Partnership; programs that train people to enter 21 occupations on the WAGES list; or programs that train for the 22 workforce adults who are eligible for public assistance, economically disadvantaged, disabled, not proficient in 23 English, or dislocated workers. The commission shall consider 24 the statewide geographic dispersion of grant funds in ranking 25 26 the applications and shall give priority to applications from 27 education agencies that are making maximum use of their 28 workforce development funding by offering high-performing, 29 high-demand programs. Section 5. Subsection (11) is added to section 30

31 240.1201, Florida Statutes, to read:

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1 240.1201 Determination of resident status for tuition purposes.--Students shall be classified as residents or 2 3 nonresidents for the purpose of assessing tuition fees in public community colleges and universities. 4 5 (11) The State Board of Education is authorized to 6 adopt rules regarding the classification of students as 7 residents or nonresidents for tuition purposes to implement 8 the provisions of this section. Section 6. Section 240.152, Florida Statutes, is 9 10 amended to read: 11 240.152 Individuals who have disabilities Impaired and 12 learning disabled persons; admission to postsecondary 13 institutions; substitute requirements; rules.--Any person who 14 is hearing impaired, visually impaired, speech impaired, or otherwise physically impaired, or dyslexic, or who has a 15 specific learning disability, or who has a physical or mental 16 impairment as defined in State Board of Education rule, shall 17 be eligible for reasonable substitution for any requirement 18 19 for admission to a state university, community college, or other postsecondary degree career education institution where 20 documentation can be provided that the person's failure to 21 22 meet the admission requirement is related to the disability. The State Board of Education, the Board of Regents, and the 23 24 State Board of Community Colleges shall adopt rules to 25 implement this section and shall develop substitute admission 26 requirements where appropriate. 27 Section 7. Section 240.153, Florida Statutes, is 28 amended to read: 29 240.153 Individuals who have disabilities Impaired and learning disabled persons; graduation, study program 30 31 admission, and upper-division entry; substitute requirements; 10

rules.--Any student in a state university, community college, 1 2 or other postsecondary degree career education institution who 3 is hearing impaired, visually impaired, speech impaired, or otherwise physically impaired, or dyslexic, or who has a 4 5 specific learning disability, or who has a physical or mental б impairment as defined in State Board of Education rule, shall 7 be eligible for reasonable substitution for any requirement 8 for graduation, for admission into a program of study, or for 9 entry into upper division where documentation can be provided 10 that the person's failure to meet the requirement is related 11 to the disability and where the failure to meet the graduation 12 requirement or program admission requirement does not 13 constitute a fundamental alteration in the nature of the 14 program. The State Board of Education, the Board of Regents, and the State Board of Community Colleges shall adopt rules to 15 16 implement this section and shall develop substitute 17 requirements where appropriate. 18 Section 8. Paragraphs (g) and (j) of subsection (3), paragraph (c) of subsection (5), and paragraph (d) of 19 20 subsection (8) of section 240.311, Florida Statutes, are 21 amended to read: 22 240.311 State Board of Community Colleges; powers and 23 duties.--24 The State Board of Community Colleges shall: (3) 25 Specify, by rule, Recommend to the State Board of (g) Education minimum standards for the operation of each 26 27 community college as required in s. 240.325, which standards 28 may include, but are not limited to, general qualifications of 29 personnel, budgeting, accounting and financial procedures, educational programs, student admissions and services, and 30 31 community services.

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1 Establish, by rule, criteria for making (j) 2 recommendations relative to modifying district boundary lines 3 and for making recommendations upon all proposals for the 4 establishment of additional centers, instructional sites, 5 special purpose centers, or campuses for community colleges. 6 (5) The State Board of Community Colleges is 7 responsible for reviewing and administering the state program 8 of support for the Florida Community College System and, 9 subject to existing law, shall: 10 (c) Provide for and coordinate implementation of the 11 community college program fund in accordance with provisions of ss. 240.359 and 240.323 and in accordance with rules of the 12 13 State Board of Community Colleges Education. 14 (8) 15 (d) By December 31, 1999, and annually thereafter, the 16 State Board of Community Colleges shall report on the 17 implementation of this section to the Speaker of the House of 18 Representatives and the President of the Senate. 19 Section 9. Section 240.321, Florida Statutes, is 20 amended to read: 21 240.321 Community college district board of trustees; rules for admissions of students .-- The board of trustees shall 22 make rules governing admissions of students. These rules 23 24 shall include the following: 25 (1) Admissions counseling shall be provided to all 26 students entering college credit programs, which counseling 27 shall utilize tests to measure achievement of college-level 28 communication and computation competencies by all students 29 entering college credit programs. 30 31

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1 (2) Admission to associate degree programs is subject 2 to minimum standards adopted by the State Board of Education 3 and shall require: 4 (a) A standard high school diploma, a high school 5 equivalency diploma as prescribed in s. 229.814, previously б demonstrated competency in college credit postsecondary 7 coursework, or, in the case of a student who is home educated, 8 a signed affidavit submitted by the student's parent or legal 9 quardian attesting that the student has completed a home education program pursuant to the requirements of s. 232.0201. 10 11 Students who are enrolled in a dual enrollment or early 12 admission program pursuant to s. 240.116 and secondary 13 students enrolled in college-level instruction creditable 14 toward the associate degree, but not toward the high school diploma, shall be exempt from this requirement. 15 (b) A demonstrated level of achievement of 16 college-level communication and computation skills. Students 17 entering a postsecondary education program within 2 years of 18 19 graduation from high school with an earned college-ready 20 diploma issued pursuant to s. 232.2466 shall be exempt from 21 this testing requirement. 22 (c) Any other requirements established by the board of 23 trustees. 24 (3) Admission to other programs within the community 25 college shall include education requirements as established by 26 the board of trustees. 27 28 Each board of trustees shall include in the college catalog notification that private providers for remediation may be 29 available to the student. Each board of trustees shall 30 establish policies that notify students about, and place 31 13

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students into, adult basic education, adult secondary 1 2 education, or other instructional programs that provide students with alternatives to traditional college-preparatory 3 instruction, including private provider instruction. Such 4 notification shall include a written listing or a prominent 5 display of information on alternative remedial options that 6 7 must be available to each student who scores below college 8 level in any area on the common placement test. The list or display shall include, but is not limited to, options provided 9 by the community college, adult education programs, and 10 11 programs provided by private sector providers. The college 12 shall not endorse, recommend, evaluate, or rank any of the 13 providers. The list of providers or the display materials shall include all those providers that request to be included. 14 The written list must provide students with specific contact 15 information and disclose the full costs of the course tuition, 16 laboratory fees, and instructional materials of each option 17 listed. A student who elects a private provider for remedial 18 19 instruction is entitled to enroll in up to 12 credits of 20 college-level courses in skill areas other than those for which the student is being remediated. A student is prohibited 21 from enrolling in additional college-level courses until the 22 student scores above the cut-score on all sections of the 23 common placement test. 24 25 Section 10. Section 240.325, Florida Statutes, is 26 amended to read: 27 240.325 Minimum standards, definitions, and guidelines 28 for community colleges. -- Subject to the provisions of s. 29 240.311(2), the State Board of Community Colleges Education shall prescribe, by rule, minimum standards, definitions, and 30 guidelines for community colleges and the Division of 31 14

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Community Colleges which will assure the quality of education, 1 2 systemwide coordination, and efficient progress toward 3 attainment of the community college mission. The State Board 4 of Community Colleges shall adopt rules addressing At a 5 minimum, these rules must address: б (1) Personnel. 7 (2) Contracting. 8 (3) Program offerings and classification including college-level communication and computation skills associated 9 10 with successful performance in college, with tests and other 11 assessment procedures which measure student achievement of 12 those skills. The performance measures shall provide that 13 students moving from one level of education to the next 14 acquire the necessary competencies for that level. 15 (4) Provisions for curriculum development, graduation 16 requirements, accreditation, college calendars, and program service areas. These provisions shall include rules that: 17 (a) Provide for the award of an associate in arts 18 19 degree to a student who successfully completes 60 semester 20 credit hours at the community college. 21 (b) Require all of the credits accepted for the 22 associate in arts degree to be in the common course numbering and designation system as credits toward a baccalaureate 23 24 degree offered by a university in the State University System. 25 (c) Require no more than 36 semester credit hours in 26 general education courses in the subject areas of 27 communication, mathematics, social sciences, humanities, and 28 natural sciences. 29 (d) Provide for procedures for student withdrawal and 30 grade forgiveness. 31

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The rules should encourage community colleges to enter into 1 2 agreements with universities which allow community college 3 students to complete upper-division-level courses at a 4 community college. An agreement may provide for concurrent 5 enrollment at the community college and the university, б authority for the community college to offer an 7 upper-division-level course, or distance learning. 8 (5) Student admissions, conduct and discipline, 9 nonclassroom activities, and fees. 10 (6) Budgeting. (7) Business and financial matters. 11 12 (8) Student services. 13 (9) Reports, surveys, and information systems, 14 including forms and dates of submission. 15 Section 11. Subsection (3) of section 240.3341, Florida Statutes, is amended to read: 16 240.3341 Incubator facilities for small business 17 18 concerns.--(3)(a) The incubator facility and any improvements to 19 20 the facility shall be owned or leased by the community college. The community college may charge residents of the 21 22 facility all or part of the cost for facilities, utilities, and support personnel and equipment. No small business 23 concern shall reside in the incubator facility for more than 5 24 calendar years. The state shall not be liable for any act or 25 26 failure to act of any small business concern residing in an 27 incubator facility pursuant to this section or of any such 28 concern benefiting from the incubator facilities program. 29 (b) Notwithstanding any provision of paragraph (a) to 30 the contrary, and for the 1999-2000 fiscal year only, the 31

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1 incubator facility may be leased by the community college. 2 This paragraph is repealed on July 1, 2000. 3 Section 12. Subsections (7) and (10) of section 4 240.35, Florida Statutes, are amended to read: 5 240.35 Student fees. -- Unless otherwise provided, the б provisions of this section apply only to fees charged for 7 college credit instruction leading to an associate in arts 8 degree, an associate in applied science degree, or an associate in science degree and noncollege credit 9 college-preparatory courses defined in s. 239.105. 10 11 (7) Each community college board of trustees shall 12 establish matriculation and tuition fees, which may vary no 13 more than 10 percent below and 15 percent above the fee 14 schedule adopted by the State Board of Community Colleges.7 provided that Any amount from 10 to 15 percent above the fee 15 16 schedule must be expended solely is used only to support additional safety and security purposes and shall not supplant 17 funding expended in the prior year's budget for safety and 18 19 security purposes. In order to assess an additional amount for 20 safety and security purposes, a community college board of trustees must provide written justification to the State Board 21 22 of Community Colleges based on criteria approved by the local board of trustees, including but not limited to criteria such 23 24 as local crime data and information, and strategies for the 25 implementation of local safety plans. For 1999-2000, each 26 community college is authorized to increase the sum of the 27 matriculation fee and technology fee by not more than 5 28 percent of the sum of the matriculation and local safety and 29 security fees in 1998-1999. However, no fee in 1999-2000 shall exceed the prescribed statutory limit. Should a college decide 30 to increase the matriculation fee, the funds raised by 31 17

1 increasing the matriculation fee must be expended solely for 2 additional safety and security purposes and shall not supplant 3 funding expended in the 1998-1999 budget for safety and 4 security purposes. 5 (10) Each community college district board of trustees б may establish a separate activity and service fee not to 7 exceed 10 percent of the matriculation fee, according to rules 8 of the State Board of Education. The student activity and 9 service fee shall be collected as a component part of the registration and tuition fees. The student activity and 10 11 service fees shall be paid into a student activity and service fund at the community college and shall be expended for lawful 12 13 purposes to directly benefit the student body in general. 14 These purposes include, but are not limited to, student publications and grants to duly recognized student 15 16 organizations, the membership of which is open to all students at the community college without regard to race, sex, or 17 18 religion. 19 Section 13. Paragraph (c) of subsection (1) of section 20 240.359, Florida Statutes, is amended to read: 240.359 Procedure for determining state financial 21 22 support and annual apportionment of state funds to each community college district. -- The procedure for determining 23 state financial support and the annual apportionment to each 24 community college district authorized to operate a community 25 26 college under the provisions of s. 240.313 shall be as 27 follows: 28 (1) DETERMINING THE AMOUNT TO BE INCLUDED IN THE STATE 29 COMMUNITY COLLEGE PROGRAM FUND FOR THE CURRENT OPERATING 30 PROGRAM. --31

(c) If a student enrolls in any course that he or she has previously taken, unless it is a credit course in which the student earned a grade of D or F, the hours shall not be used in the calculation of full-time equivalent enrollments for state funding purposes. The category of lifelong learning is for students enrolled pursuant to s. 239.301. A student shall also be reported as a lifelong learning student for his or her enrollment in any course that he or she has previously taken, unless it is a credit course in which the student earned a grade of D or F. Section 14. This act shall take effect July 1, 2000.