Florida Senate - 2000

 ${\bf By}$ the Committee on Banking and Insurance; and Senators Latvala, Geller and Horne

	311-1652-00
1	A bill to be entitled
2	An act relating to health care; creating the
3	Florida Health Endowment Association; providing
4	for appointment of a board of directors;
5	providing a limitation on the liability of
6	members, employees of the association, and
7	representatives of the Agency for Health Care
8	Administration when performing responsibilities
9	of the association; providing for open
10	meetings; prescribing duties of the board;
11	authorizing the board to administer the Florida
12	Health Endowment Trust Fund; providing for the
13	adoption of comprehensive health insurance
14	coverage for state residents; providing for the
15	establishment of a plan of operation by the
16	board that includes the assumption of all
17	assets and liabilities of the Florida
18	Comprehensive Health Association and for the
19	transfer of its remaining policyholders into
20	the association; providing rulemaking
21	authority; specifying mandatory and
22	discretionary powers of the board; requiring an
23	audit and report; providing definitions;
24	providing eligibility requirements for persons
25	who seek to join the new health endowment
26	insurance plan; specifying coverages and
27	limitations on coverages as a condition of a
28	person's eligibility; providing for the
29	selection of, term of service of, and duties of
30	the administrator for the association;
31	providing coverages, benefits, expenses,

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1	premiums, and deductibles; authorizing the
2	association to contract with insurers to
3	provide disease-management services; providing
4	conditions; repealing s. 627.648, F.S., which
5	provides for the Florida Comprehensive Health
6	Association Act; repealing s. 627.6482, F.S.,
7	relating to definitions; repealing s. 627.6484,
8	F.S., relating to termination of enrollment;
9	repealing s. 627.6486, F.S., relating to
10	eligibility; repealing s. 627.6487, F.S.,
11	relating to availability of individual health
12	insurance coverage; repealing s. 627.64871,
13	F.S., relating to certification of coverage;
14	repealing s. 627.6488, F.S., relating to the
15	creation of the Florida Comprehensive Health
16	Association; repealing s. 627.6489, F.S.,
17	relating to the disease-management program;
18	repealing s. 627.649, F.S., relating to the
19	administrator of the program; repealing s.
20	627.6496, F.S., relating to issuance of
21	policies; repealing s. 627.6498, F.S., relating
22	to minimum benefits; repealing s. 627.6492,
23	F.S., relating to participation of insurers;
24	repealing s. 627.6494, F.S., relating to
25	assessments; providing that individuals having
26	coverage issued by the Florida Comprehensive
27	Health Association will be issued coverage by
28	the Florida Health Endowment Association;
29	requiring the Florida Health Endowment
30	Association to assume the assets and
31	liabilities of the Florida Comprehensive Health
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1 Association; providing an appropriation to the 2 Florida Health Endowment Association Trust 3 Fund; providing an effective date. 4 5 Be It Enacted by the Legislature of the State of Florida: б 7 Section 1. Florida Health Endowment Association .--8 There is created a nonprofit legal corporation to (1)9 be known as the "Florida Health Endowment Association." The 10 association shall be considered a health insurer for purposes 11 of the Florida Insurance Code. The association is exempt from the certificate-of-authority and financial requirements of the 12 13 Insurance Code. (2)(a) The association shall operate subject to the 14 supervision and approval of a five-member board of directors. 15 The board of directors shall consist of: 16 17 The Director of the Agency for Health Care 1. Administration, or his or her designee, who shall serve as 18 19 chairperson of the board. 2. The Insurance Commissioner, or his or her designee 20 21 from the Department of Insurance. Three members appointed by the Governor as follows: 22 3. One representative of policyholders who is not 23 a. 24 associated with the medical profession or a hospital. 25 b. One representative of the health insurance industry. 26 27 c. One member of the public. 28 The administrator for the association, or his or (b) 29 her affiliate, may not be a member of the board. Any appointed 30 board member may be removed and replaced by his or her 31 appointor at any time without cause. 3

1	(c) All appointed board members, including the
2	chairperson, shall be appointed to staggered 3-year terms
3	beginning on a date established in the plan of operation.
4	(d) The board of directors may employ persons to
5	perform the administrative and financial transactions and
6	responsibilities of the association and to perform other
7	necessary functions not prohibited by law.
8	(e) The members of the board shall serve without
9	compensation for such service, but are entitled to be
10	reimbursed for expenses incurred in carrying out their
11	responsibilities under this act, as provided in section
12	112.061, Florida Statutes.
13	(f) There is no liability on the part of, and no cause
14	of action of any nature shall arise against, any employee of
15	the association, member of the board of directors of the
16	association, or representative of the Agency for Health Care
17	Administration for any act or omission taken by them in the
18	performance of their powers and duties under this act, unless
19	that act or omission is in intentional disregard of the rights
20	of the claimant.
21	(g) Meetings of the board are subject to section
22	286.011, Florida Statutes.
23	(3) The board of directors of the association shall:
24	(a) Adopt a plan of operation pursuant to this act and
25	submit the plan of operation to the Agency for Health Care
26	Administration for approval. The plan of operation of the
27	Florida Comprehensive Health Association, and any amendments
28	thereto, shall remain in effect until the Agency for Health
29	Care Administration has approved the Florida Health Endowment
30	Association's plan of operation.
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1	(b) Administer the association in a manner that
2	ensures that the financial resources of the association are
∠ 3	adequate to meet the obligations of the program.
4 5	(c) Establish administrative and accounting procedures
5	for the operation of the association and provide for an annual
6	audit of the financial statements by an independent certified
7	public accountant.
8	(d) Annually evaluate or cause to be evaluated the
9	actuarial soundness of the association. The association shall
10	contract with an actuary to evaluate the pool of insureds in
11	the association and monitor the financial condition of the
12	Florida Health Endowment Trust Fund. The actuary shall
13	determine the feasibility of enrolling new members in the
14	association, which must be based on the projected revenues and
15	expenses of the association.
16	(e) Establish eligibility requirements for individuals
17	participating in the association to ensure that the financial
18	resources of the association are adequate to meet the
19	obligations and are consistent with the actuarial
20	determination pursuant to paragraph (d) and with the
21	eligibility requirements of section 3.
22	(f) Establish procedures under which members in the
23	association may have grievances reviewed internally by an
24	impartial body and reported to the association. Individuals
25	receiving care through the association under contract from a
26	health maintenance organization must follow the grievance
27	procedures established in sections 408.7056 and 641.31(5),
28	Florida Statutes.
29	(g) Select an administrator.
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1	(h) Develop and implement a program to publicize the
2	existence of the association, the eligibility requirements,
3	and the procedures for enrollment.
4	(i) Design and employ cost-containment measures and
5	requirements that shall include preadmission certification,
6	any out-of-state health care, home health care, hospice care,
7	negotiated purchase of medical and pharmaceutical supplies,
8	and individual case management.
9	(j) Contract with authorized insurers, health
10	maintenance organizations, or health care providers.
11	(k) Use a case manager or managers to supervise and
12	manage the medical care or coordinate the supervision and
13	management of the medical care of specified individuals. The
14	case manager, with the approval of the association, has final
15	approval over the case management for any specific individual.
16	If cost-effective and available in the county where the
17	policyholder resides, the association, upon application or
18	renewal of a policy, may place an individual, as established
19	under section 5, with the case manager, who shall determine
20	the most cost-effective quality care system or health care
21	provider and shall place the individual in such system or with
22	such health care provider. Prior to and during the
23	implementation of case management, the case manager shall
24	obtain input from the policyholder, parent, guardian, and
25	health care providers.
26	(1) Appoint an executive director to serve as the
27	chief administrative and operational officer of the
28	association and perform other duties assigned to him or her by
29	the board.
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1	(m) Establish in the plan of operation procedures for
2	the transition of policyholders from the Florida Comprehensive
3	Health Association to the association.
4	1. The plan of operation must include procedures for
5	calculating, issuing, and collecting the final assessment for
6	operating losses of the Florida Comprehensive Health
7	Association as specified in section 627.6488(4)(d), Florida
8	Statutes.
9	2. The plan of operation must ensure that remaining
10	Florida Comprehensive Health Association policyholders,
11	including those currently enrolled in Medicare, will not be
12	subjected to a new preexisting condition waiting period and
13	that any previous claims paid by the Florida Comprehensive
14	Health Care Association will apply towards the lifetime
15	maximum benefit available in the Florida Health Endowment
16	Association.
17	(n) Contract with the State Board of Administration
18	for the investment of the funds held in the Florida Health
19	Endowment Trust Fund in accordance with a trust agreement
20	entered into by the association and the State Board of
21	Administration in accordance with sections 215.44-215.53,
22	Florida Statutes.
23	(o) Submit a report to the Governor, the President
24	of the Senate, the Speaker of the House of Representatives,
25	and the Minority Leaders of the Senate and the House of
26	Representatives not later than October 1 of each year. The
27	report shall summarize the activities of the association for
28	the 12-month period ending December 31 of the previous year,
29	including then-current data and estimates as to premiums, the
30	expense of administration, the paid and incurred losses for
31	the year, and the financial status of the Florida Health
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1 Endowment Trust Fund, and any recommendations by the actuary and actions by the association for the opening or closing of 2 3 the association. The report shall also include analysis and recommendations for legislative changes regarding utilization 4 5 review, quality assurance, an evaluation of the administrator б of the association, access to cost-effective health care, and 7 cost containment/case management policy and recommendations 8 concerning new enrollment. 9 (5) The association may: 10 (a) Sue or be sued. 11 (b) Prepare or contract for an independent performance audit of the administrator of the association. 12 (c) Invest funds not required for immediate 13 14 disbursement. 15 Appear in its own behalf before boards, (d) commissions, or other governmental agencies. 16 (e) Execute, hold, buy, and sell any instruments, 17 18 obligations, securities, and property determined appropriate 19 by the board. (f) Restrict the number of participants in the 20 association based on actuarial estimates. However, any person 21 denied participation solely on the basis of such restriction 22 must be granted priority on a first-come, first-served basis 23 24 for participation in the succeeding years in which the 25 association is reopened for participants. (g) Contract for necessary goods and services; employ 26 27 necessary personnel; and engage the services of private consultants, actuaries, managers, legal counsel, and 28 29 independent certified public accountants for administrative or 30 technical assistance. 31

1	(h) Solicit and accept gifts, grants, loans, and other
2	aid from any source or participate in any other way in any
3	government program to carry out the purposes of this act.
4	(i) Require and collect administrative fees and
5	charges in connection with any transaction and impose
6	reasonable penalties, including default, for delinquent
7	payments or for entering into the association on a fraudulent
8	basis.
9	(j) Procure insurance against any loss in connection
10	with the property, assets, and activities of the association
11	or the board.
12	(k) Establish other policies, procedures, and criteria
13	to implement and administer this section.
14	(1) Adopt procedures to govern contract dispute
15	proceedings between the association and its vendors.
16	(6) The Auditor General shall conduct an operational
17	audit and an actuarial study of the Florida Health Endowment
18	Association. The actuarial study shall determine the projected
19	revenues and expenses associated with providing continuing
20	coverage to the current members of the Florida Comprehensive
21	Health Association and the feasibility of enrolling new
22	members. The reports shall be submitted to the President of
23	the Senate and Speaker of the House of Representatives on or
24	before January 1, 2002.
25	Section 2. DefinitionsAs used in sections 1-8 of
26	this act, the term:
27	(1) "Administrator" means an authorized insurer or a
28	licensed third-party administrator licensed under chapter 626,
29	Florida Statutes.
30	(2) "Association" means the Florida Health Endowment
31	Association.

1	(3) "Board" means the board of directors of the
2	association.
3	(4) "Case management" means the specific supervision
4	and management of the medical care provided or prescribed for
5	a specific individual or a specific episode of care, which may
6	include the use of health care providers designated by the
7	case manager.
8	(5) "Agency" means the Agency for Health Care
9	Administration.
10	(6) "Medicaid" means the medical assistance program
11	authorized by Title XIX of the Social Security Act, 42 U.S.C.
12	s. 1396 et seq., and regulations thereunder, as administered
13	in this state by the agency.
14	(7) "Medicare" means coverage under both parts A and B
15	of Title XVII of the Social Security Act, 42 U.S.C. s. 1395 et
16	seq., as amended.
17	(8) "Case manager" means the person or persons used by
18	the association to supervise and manage or coordinate with the
19	administrator the supervision and management of the medical
20	care provided or prescribed for a specific individual.
21	(9) "Plan of operation" means the articles, bylaws,
22	and operating rules and procedures adopted by the association.
23	(10) "Resident" means a person who is legally
24	domiciled in this state.
25	Section 3. Eligibility
26	(1) Except as provided in subsection (2), any person
27	who has been a resident for the previous year and continues to
28	be a resident of the state is eligible for coverage if such
29	person provides evidence of a notice of rejection or refusal
30	to issue substantially similar insurance for health reasons by
31	an insurer licensed to do business in this state.
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1	(2) The association or administrator shall require
2	verification of residency for the preceding 12 months and
3	shall require any additional information or documentation or
4	statements under oath when necessary to determine residency
5	upon initial application and for the entire term of the
6	policy. A person may demonstrate his or her residency by
7	maintaining his or her residence in this state for the
8	preceding year, purchasing a home which is occupied by him or
9	her as his or her primary residence for the past 12 months, or
10	establishing a domicile in this state pursuant to section
11	222.17, Florida Statutes, for the previous 12 months.
12	(3) A person is ineligible for coverage under the
13	association if:
14	(a) The person has or obtains health insurance
15	coverage substantially similar to or more comprehensive than
16	the association's policy, or would be eligible to have
17	coverage if the person elected to obtain it.
18	(b) The person is an inmate or resident of a public
19	institution or correction facility.
20	(c) The person's premiums are paid for or reimbursed
21	under any government-sponsored program or by any government
22	agency or health care provider, except as an agency or health
23	care provider.
24	(d) The person has received the lifetime maximum
25	benefit under coverage issued by the association.
26	(e) The person is eligible, on the date of issue of
27	coverage under the association, for substantially similar
28	coverage under another contract or policy.
29	(f) The person is currently enrolled for health care
30	benefits under the Medicare programs, except for those persons
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1 currently insured by the Florida Comprehensive Health 2 Association and currently enrolled under Medicare. 3 (4) Coverage ceases: 4 (a) On the date a person is no longer a resident of 5 this state; 6 (b) On the date a person requests coverage to end; 7 Upon the date of death of the covered person; (C) 8 (d) On the date state law requires cancellation of the 9 policy; or 10 (e) Sixty days after the person receives notice from 11 the association making any inquiry concerning the person's eligibility or place of residence to which the person does not 12 13 reply. (5) All eligible persons must, upon application or 14 15 renewal, agree to be placed in a case-management system when it is determined by the association and the case manager that 16 17 such system will be cost-effective and provide quality care to 18 the individual. 19 (6) The coverage of any person who ceases to meet the eligibility requirements shall be terminated immediately. If 20 21 such person again becomes eligible for subsequent coverage, any previous claims payments must be applied towards the 22 lifetime maximum benefit, and any limitation relating to 23 24 preexisting conditions in effect at the time such person again 25 becomes eligible applies to such person. Section 4. Administrator.--26 27 The association shall select an administrator, (1) through a competitive bidding process, to administer the 28 29 coverage offered through the association. The association 30 shall evaluate bids based on criteria established by the board, which must include: 31

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1	(a) The administrator's proven ability to handle
2	individual accident and health insurance.
3	(b) The extent to which the administrator has
4	developed a network of health care providers for providing
5	managed health care on a statewide basis.
6	(c) The efficiency of the administrator's
7	claims-paying procedures.
8	(d) An estimate of total charges for administering the
9	coverage for the association.
10	(2) The administrator serves for a period of 3 years
11	unless otherwise determined by the board. At least one year
12	prior to the expiration of each 3-year period of service by an
13	administrator, the association shall invite all insurers or
14	third party administrators, including the current
15	administering insurer, to submit bids to serve as the
16	administrator for the succeeding 3-year period. The selection
17	of the administrator for the succeeding period must be made at
18	least 6 months prior to the end of the current 3-year period.
19	(3) The administration may:
20	(a) Perform all eligibility and administrative
21	claims-payment functions relating to the association, as
22	prescribed by the association.
23	(b) Pay an agent's referral fee as established by the
24	association to each insurance agent who refers an applicant to
25	the association, if the applicant's application is accepted.
26	The selling or marketing of coverage is not limited to the
27	administrator or its agents. However, any agent must be
28	licensed by the Department of Insurance to sell health
29	insurance in this state. The referral fees must be paid by the
30	administrator from moneys received as premiums for the
31	coverage.

1 (c) Establish a premium-billing procedure for 2 collecting premiums from insured persons. Billings must be 3 made periodically as determined by the association. 4 Perform all necessary functions to assure timely (d) 5 payment of benefits, including: 1. Making available information relating to the proper 6 7 manner of submitting a claim for benefits and distributing 8 forms upon which submissions are made. 9 2. Evaluating the eligibility of each claim for 10 payment. 11 3. Notifying each claimant, within the time limits prescribed by law as to insurers and third-party 12 administrators, after receiving a properly completed and 13 executed proof of loss whether the claim is accepted, 14 rejected, or compromised. 15 (e) Submit regular reports to the association. The 16 17 frequency, content, and form of the reports must be determined 18 by the association. 19 (f) Following the close of each calendar year, determine net premiums, reinsurance premiums less 20 21 administrative expense allowance, and the expense of 22 administration pertaining to the reinsurance operations of the 23 association. 24 (g) Pay claims expenses from the premium payments 25 received from or on behalf of covered persons. 26 Section 5. Minimum benefits coverage; exclusions; 27 premiums; deductibles.--28 (1) COVERAGE OFFERED.--29 (a) The association must offer in an annually 30 renewable policy the coverage specified in this section for each eligible individual. 31

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1	(b) Coverage provided to a person who is eligible for
2	Medicare benefits may not be issued as a Medicare supplement
3	policy as defined in section 627.672, Florida Statutes.
4	(2) BENEFITS The association must offer coverage to
5	every eligible person, subject to limitations set by the
6	association. The coverage offered must pay an eligible
7	person's covered expenses, subject to limits on the deductible
8	and coinsurance payments authorized under subsection (4), up
9	to a lifetime limit of \$1 million per covered individual. The
10	maximum limit under this subsection may not be altered by the
11	association, and no actuarially equivalent benefit may be
12	substituted by the association.
13	(3) COVERED EXPENSES The coverage issued by the
14	association must, at a minimum, be patterned after the
15	standard health benefit as defined in section 627.6699,
16	Florida Statutes.
17	(4) PREMIUMS, DEDUCTIBLES, AND COINSURANCE
18	(a) The association may provide for annual deductibles
19	for coverage in the amount of \$1,000 or any higher amounts
20	proposed by the board and approved by the Department of
21	Insurance. The schedules of premiums and deductibles must be
22	established by the association.
23	1. Separate schedules of premium rates based on age,
24	gender, and geography may apply for individual risks.
25	2. Rates are subject to approval by the Department of
26	Insurance.
27	3. Standard risk rates for coverage issued by the
28	association must be established by the Department of
29	Insurance, pursuant to section 627.6675(3), Florida Statutes.
30	4. An association policy may contain provisions under
31	which coverage is excluded during a period of 12 months
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1 following the effective date of coverage with respect to a 2 given covered individual for any preexisting condition, as 3 long as: 4 (a) The condition manifested itself within a period of 5 6 months before the effective date of coverage; or 6 (b) Medical advice or treatment was recommended or 7 received within a period of 6 months before the effective date 8 of coverage. 9 5. The board shall establish premium schedules and 10 shall revise premium schedules pursuant to this section each 11 12-month policy period, and the rate will be 200 percent of the standard risk rate as established by the Department of 12 13 Insurance. (a) If the covered costs incurred by the eligible 14 15 person exceed the deductible for coverage selected by the person in a policy year, the association shall pay in the 16 17 following manner: 1. For individuals placed under case management, the 18 19 association shall pay 90 percent of the additional covered costs incurred by the person during the policy year for the 20 21 first \$10,000, after which the association shall pay 100 percent of the covered cost incurred by the person during the 22 23 policy year. 24 2. For individuals using the preferred provider network, the association shall pay 80 percent of the 25 26 additional covered costs incurred by the person during the 27 policy year for the first \$10,000, after which the association shall pay 90 percent of covered costs incurred by the person 28 29 during the policy year. 30 3. If the person does not use either the case 31 management system or the preferred provider network, the 16

1 association shall pay 60 percent of the additional covered costs incurred by the person for the first \$10,000, after 2 3 which the association shall pay 70 percent of the additional covered costs incurred by the person during the policy year. 4 5 All premiums paid to the association must be (b) б deposited with the Florida Health Endowment Association. Notwithstanding the provisions of section 624.509, 7 (C) 8 Florida Statutes, premiums for coverage are, as to the association and participating insurers, exempt from premium 9 10 taxation. 11 (6) OTHER SOURCES PRIMARY.--(a) Any amounts paid or payable by Medicare or any 12 other governmental program or any other insurance, or 13 self-insurance maintained in lieu of otherwise statutorily 14 required insurance, may not be made or recognized as claims 15 under such policy or be recognized as or towards satisfaction 16 17 of applicable deductibles or out-of-pocket maximums or to reduce the limits of benefits available. 18 19 (b) The association has a cause of action against a participant for any benefits paid to the participant which 20 21 should not have been claimed or recognized as claims because of the provisions of this subsection or because the condition 22 23 is not covered. 24 (7) NONENTITLEMENT. -- This section does not provide an 25 individual with an entitlement to health care services or health insurance. A cause of action does not arise against the 26 27 state or the board for failure to make health services for 28 health insurance available under this section. 29 Section 6. Disease management services .--30 31

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1	(1) The association may contract with insurers to
2	provide disease management services for insurers that elect to
3	participate in the association's disease management program.
4	(2) An insurer that elects to contract for such
5	services must provide the association with all medical records
6	and claims information necessary for the association to
7	effectively manage the services.
8	(3) Moneys collected by the association for providing
9	disease management services must be used by the association to
10	pay administrative expenses associated with the disease
11	management program, and any remaining moneys must be deposited
12	in the Florida Health Endowment Trust Fund.
13	Section 7. <u>Sections 627.648, 627.6482, 627.6484,</u>
14	627.6486, 627.6488, 627.6489, 627.649, 627.6496 and 627.6498,
15	Florida Statutes, are repealed effective upon the opening of
16	the association. Sections 627.6492 and 627.6494, Florida
17	Statutes, are repealed January 1, 2001.
18	Section 8. Effective upon the date of the opening of
19	the association, all individuals who have insurance coverage
20	issued by the Florida Comprehensive Health Association on that
21	date must be issued insurance coverage under the Florida
22	Health Endowment Association. The Florida Health Endowment
23	Association shall assume all assets and liabilities of the
24	Florida Comprehensive Health Association. The articles,
25	bylaws, and operational rules of the Florida Comprehensive
26	Health Association, and any amendments thereto, shall remain
27	in effect until the Agency for Health Care Administration has
28	approved the Florida Health Endowment Association plan of
29	operation, articles, bylaws, and operating rules.
30	Section 9. The sum of \$50 million is appropriated from
31	the General Revenue Fund to the Florida Health Endowment Trust
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1	Fund	d to carry out the provisions of this act during fiscal
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2	year	<u>r 2000-2001.</u>
3		Section 10. This act shall take effect July 1, 2000.
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5		STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR
б		Senate Bill 402
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8	The	committee substitute provides the following changes:
9	1.	Moves oversight responsibility of the Florida Health Endowment Association from the Department of Health to
10		the Agency for Health Care Administration. The director
11		of the agency shall serve as the chairperson of the board of directors. The Department is no longer
12	-	represented on the board.
13	2.	Eliminates the requirement that the premiums be based upon participants' income and requires that the
14		association establish premium schedules at the rate of 200 percent of the standard risk rate, as developed by
15		the Department of Insurance.
15 16	3.	Specifies that the association shall be considered a health insurer for purposes of the Florida Insurance
17		Code. The association is exempt from the
		certificate-of-authority and financial requirements of the Insurance Code.
18	4.	Tightens the eligibility requirements for the
19		association by no longer allowing individuals to be eligible if coverage in the private sector was more
20		expensive than coverage offered through the association, and requiring an individual to provide evidence of a
21		notice of rejection or refusal to issue substantially similar coverage for health reasons only.
22	5.	Eliminates the vested tax credit against insurance
23	5.	premium tax liability to insurers who contribute to the Florida Health Endowment Association.
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25	6.	Eliminates the provision that the effective date of the bill is contingent upon \$50 million being appropriated
26		to the Florida Health Endowment Association and, instead, the bill provides for a July 1, 2000, effective
27		date.
28	7.	Provides other changes related to the powers and responsibilities of the board of directors.
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