By the Committee on Health, Aging and Long-Term Care; and Senator Dawson

317-1809-01 A bill to be entitled 1 2 An act relating to the Florida Kidcare Act; 3 amending ss. 409.811, 409.8132, 409.814, 409.818, 409.904, 624.91, F.S.; defining the 4 5 term "Florida Kidcare program"; deleting 6 certain limitations on enrolling in the 7 Medikids program; revising criteria for Kidcare 8 program components; extending the period that a 9 child is eligible for coverage without a redetermination of eligibility; deleting 10 11 obsolete provisions; providing for state 12 funding of the Kidcare program; requiring 13 uniform and joint administration of Kidcare 14 program implementation; requiring joint 15 development of a plan for Kidcare eligibility 16 determinations and plan implementation by a date certain; creating s. 409.81753, F.S.; 17 18 providing for Kidcare program providers; 19 requiring the Department of Health to develop 20 and implement uniform provider standards for Kidcare components; providing an effective 21 22 date. 23 24 Be It Enacted by the Legislature of the State of Florida: 25 26 Section 1. Present subsections (14) through (27) of 27 section 409.811, Florida Statutes, are redesignated as 28 subsections (15) through (28), respectively, and a new 29 subsection (14) is added to that section, to read: 409.811 Definitions relating to Florida Kidcare 30

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CODING: Words stricken are deletions; words underlined are additions.

Act.--As used in ss. 409.810-409.820, the term:

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insurance program that includes children's Medicaid coverage, Medikids, the Florida Healthy Kids Corporation, Children's Medical Services, and any employer-sponsored health insurance programs approved under ss. 409.810-409.820. Any child enrolled in the Medicaid program is a participant in the Florida Kidcare program, regardless of whether the child was enrolled using the simplified application process or whether the child receives other public benefits.

Section 2. Subsection (7) of section 409.8132, Florida Statutes, is amended to read:

409.8132 Medikids program component. --

(7) ENROLLMENT. -- Enrollment in the Medikids program component may only occur during periodic open enrollment periods as specified by the agency. An applicant may apply for enrollment in the Medikids program component and proceed through the eligibility determination process at any time throughout the year. However, enrollment in Medikids shall not begin until the next open enrollment period; and a child may not receive services under the Medikids program until the child is enrolled in a managed care plan or MediPass. In addition, once determined eligible, an applicant may receive choice counseling and select a managed care plan or MediPass. The agency may initiate mandatory assignment for a Medikids applicant who has not chosen a managed care plan or MediPass provider after the applicant's voluntary choice period ends. An applicant may select MediPass under the Medikids program component only in counties that have fewer than two managed care plans available to serve Medicaid recipients and only if the federal Health Care Financing Administration determines

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that MediPass constitutes "health insurance coverage" as defined in Title XXI of the Social Security Act.

Section 3. Section 409.814, Florida Statutes, is amended to read:

409.814 Eligibility. -- A child whose family income is equal to or below 200 percent of the federal poverty level is eligible for the Florida Kidcare program as provided in this section. In determining the eligibility of such a child, an assets test is not required. An applicant under 19 years of age who, based on a complete application, appears to be eligible for the Medicaid component of the Florida Kidcare program is presumed eligible for coverage under Medicaid, subject to federal rules. A child who has been deemed presumptively eligible for Medicaid shall not be enrolled in a managed care plan until the child's full eligibility determination for Medicaid has been completed. The Florida Healthy Kids Corporation and other federally approved entities may, subject to compliance with applicable requirements of the Agency for Health Care Administration and the Department of Children and Family Services, be designated as an entity to conduct presumptive eligibility determinations. An applicant under 19 years of age who, based on a complete application, appears to be eligible for the Medikids, Florida Healthy Kids, or Children's Medical Services network program component, who is screened as ineligible for Medicaid and prior to the monthly verification of the applicant's enrollment in Medicaid or of eligibility for coverage under the state employee health benefit plan, may be enrolled in and begin receiving coverage from the appropriate program component on the first day of the month following the receipt of a completed application. For 31 enrollment in the Children's Medical Services network, a

complete application includes the medical or behavioral health screening. If, after verification, an individual is determined to be ineligible for coverage, he or she must be disenrolled from the respective Title XXI-funded Kidcare program component.

- (1) A child who is eligible for Medicaid coverage under s. 409.903 or s. 409.904 must be enrolled in Medicaid and is not eligible to receive health benefits under any other health benefits coverage authorized under ss. 409.810-409.820.
- (2) A child who is not eligible for Medicaid, but who is eligible for the Florida Kidcare program, may obtain coverage under any of the other types of health benefits coverage authorized in ss. 409.810-409.820 if such coverage is approved and available in the county in which the child resides. However, a child who is eligible for Medikids may participate in the Florida Healthy Kids program only if the child has a sibling participating in the Florida Healthy Kids program and the child's county of residence permits such enrollment.
- (3) A child who is eligible for the Florida Kidcare program who is a child with special health care needs, as determined through a medical or behavioral screening instrument, is eligible for health benefits coverage from and shall be referred to the Children's Medical Services network.
- (4) The following children are not eligible to receive premium assistance for health benefits coverage under ss. 409.810-409.820, except under Medicaid if the child would have been eligible for Medicaid under s. 409.903 or s. 409.904 as of June 1, 1997:

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(a) A child who is eligible for coverage under a state health benefit plan on the basis of a family member's employment with a public agency in the state.

(a) (b) A child who is covered under a group health benefit plan or under other health insurance coverage, excluding coverage provided under the Florida Healthy Kids Corporation as established under s. 624.91.

(c) A child who is seeking premium assistance for employer-sponsored group coverage, if the child has been covered by the same employer's group coverage during the 6 months prior to the family's submitting an application for determination of eligibility under the Florida Kidcare program.

(d) A child who is an alien, but who does not meet the definition of qualified alien, in the United States.

(b)<del>(e)</del> A child who is an inmate of a public institution or a patient in an institution for mental diseases.

Children who are ineligible for federal funding under Title XIX and Title XXI of the Social Security Act may be enrolled in the Kidcare program based upon family income, and their coverage shall be provided by state funds. Other funds may be contributed toward the cost of the program on a voluntary basis.

(5) A child whose family income is above 200 percent of the federal poverty level or a child who is excluded under the provisions of subsection (4) may participate in the Florida Kidcare program, excluding the Medicaid program, but is subject to the following provisions:

payments and must pay the full cost of the premium, including any administrative costs.

(b) The agency is authorized to place limits on

The family is not eligible for premium assistance

- (b) The agency is authorized to place limits on enrollment in Medikids by these children in order to avoid adverse selection. The number of children participating in Medikids whose family income exceeds 200 percent of the federal poverty level must not exceed 10 percent of total enrollees in the Medikids program.
- (c) The board of directors of the Florida Healthy Kids Corporation is authorized to place limits on enrollment of these children in order to avoid adverse selection. In addition, the board is authorized to offer a reduced benefit package to these children in order to limit program costs for such families. The number of children participating in the Florida Healthy Kids program whose family income exceeds 200 percent of the federal poverty level must not exceed 10 percent of total enrollees in the Florida Healthy Kids program.
- (d) Children described in this subsection are not counted in the annual enrollment ceiling for the Florida Kidcare program.
- (6) Once a child is enrolled in the Florida Kidcare program, the child is eligible for coverage under the program for 12 6 months without a redetermination or reverification of eligibility, if the family continues to pay the applicable premium. Effective January 1, 1999, a child who has not attained the age of 5 and who has been determined eligible for the Medicaid program is eligible for coverage for 12 months without a redetermination or reverification of eligibility.

eligibility under the program, the applicant shall be provided with reasonable notice of changes in eligibility which may affect enrollment in one or more of the program components.

In order to promote continuity of health care coverage when a transition from one program component to another is appropriate, the transition shall occur without any gaps in coverage, provided that all required premiums are paid there shall be cooperation between the program components and the affected family which promotes continuity of health care coverage.

Section 4. Section 409.81753, Florida Statutes, is created to read:

409.81753 Kidcare providers.--All children in the

Kidcare program shall be provided with a medical home. The

Department of Health, in consultation with the Florida Healthy

Kids Corporation, shall develop and implement uniform provider

standards to be applied to all Kidcare components.

Section 5. Section 409.818, Florida Statutes, is amended to read:

409.818 Administration.--All agencies implementing the Kidcare program shall administer the program to provide a seamless system and continuity of care. All children eligible for Kidcare shall be issued a uniform Kidcare Card to document their eligibility. Children who become ineligible for one program component shall be reviewed for eligibility for coverage in another program component and, if eligible, shall automatically be transferred to such program component. There shall be a single eligibility determination process, and a single contractor shall be selected to determine eligibility for the KidCare program. The KidCare program is defined as

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including Medicaid, Medikids, the Children's Medical Services Network, and the Florida Healthy Kids Corporation. The single 2 3 eligibility determination process shall facilitate the timely 4 enrollment of eligible children and transitions between 5 program components, and allow for preenrollment of an unborn 6 child into the Medicaid program. The Department of Health, in 7 conjunction with the Department of Children and Family 8 Services, the Agency for Health Care Administration, and the Healthy Kids Corporation, shall coordinate the development of 9 10 the single eligibility process and request for proposal or 11 invitation to negotiate for the selection of a contracted third-party administrator with whom the program components 12 shall contract to perform eligibility determination functions. 13 14 An interim progress report to the Governor, the President of 15 the Senate, and the Speaker of the House is due no later than February 1, 2002, with implementation to occur no later than 16 17 June 30, 2002. In order to implement ss. 409.810-409.820, the following agencies shall have the following duties: 18 19

- The Department of Children and Family Services shall:
- (a) Develop a simplified eligibility application mail-in form to be used for determining the eligibility of children for coverage under the Florida Kidcare program, in consultation with the agency, the Department of Health, and the Florida Healthy Kids Corporation. The simplified eligibility application form must include an item that provides an opportunity for the applicant to indicate whether coverage is being sought for a child with special health care needs. Families applying for children's Medicaid coverage must also be able to use the simplified application form without 31 having to pay a premium.

(b) Establish and maintain the eligibility
determination process under the program except as specified in
subsection (5). The department shall directly, or through the
services of a contracted third-party administrator, establish
and maintain a process for determining eligibility of children
for coverage under the program. The eligibility determination
process must be used solely for determining eligibility of
applicants for health benefits coverage under the program. The
eligibility determination process must include an initial
determination of eligibility for any coverage offered under
the Florida Kidcare program, as well as a redetermination or
reverification of eligibility each subsequent $\underline{12}$ $\overline{6}$ months.
Effective January 1, 1999, a child who has not attained the
age of 5 and who has been determined eligible for the Medicaid
program is eligible for coverage for 12 months without a
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redetermination or reverification of eligibility. In conducting an eligibility determination, the department shall determine if the child has special health care needs. The department, in consultation with the Agency for Health Care Administration and the Florida Healthy Kids Corporation, shall develop procedures for redetermining eligibility which enable a family to easily update any change in circumstances which
redetermination or reverification of eligibility. In conducting an eligibility determination, the department shall determine if the child has special health care needs. The department, in consultation with the Agency for Health Care Administration and the Florida Healthy Kids Corporation, shall develop procedures for redetermining eligibility which enable a family to easily update any change in circumstances which could affect eligibility. The department may accept changes in
redetermination or reverification of eligibility. In conducting an eligibility determination, the department shall determine if the child has special health care needs. The department, in consultation with the Agency for Health Care Administration and the Florida Healthy Kids Corporation, shall develop procedures for redetermining eligibility which enable a family to easily update any change in circumstances which could affect eligibility. The department may accept changes in a family's status as reported to the department by the Florida
redetermination or reverification of eligibility. In conducting an eligibility determination, the department shall determine if the child has special health care needs. The department, in consultation with the Agency for Health Care Administration and the Florida Healthy Kids Corporation, shall develop procedures for redetermining eligibility which enable a family to easily update any change in circumstances which could affect eligibility. The department may accept changes in a family's status as reported to the department by the Florida Healthy Kids Corporation without requiring a new application
redetermination or reverification of eligibility. In conducting an eligibility determination, the department shall determine if the child has special health care needs. The department, in consultation with the Agency for Health Care Administration and the Florida Healthy Kids Corporation, shall develop procedures for redetermining eligibility which enable a family to easily update any change in circumstances which could affect eligibility. The department may accept changes in a family's status as reported to the department by the Florida Healthy Kids Corporation without requiring a new application from the family. Redetermination of a child's eligibility for
redetermination or reverification of eligibility. In conducting an eligibility determination, the department shall determine if the child has special health care needs. The department, in consultation with the Agency for Health Care Administration and the Florida Healthy Kids Corporation, shall develop procedures for redetermining eligibility which enable a family to easily update any change in circumstances which could affect eligibility. The department may accept changes in a family's status as reported to the department by the Florida Healthy Kids Corporation without requiring a new application from the family. Redetermination of a child's eligibility for Medicaid may not be linked to a child's eligibility

31 applicants to Medicaid, Medikids, the Children's Medical

Services network, and the Florida Healthy Kids Corporation, and to insurers and their agents, through a centralized coordinating office.

- (d) Adopt rules necessary for conducting program eligibility functions.
  - (2) The Department of Health shall:
- (a) Design an eligibility intake process for the program, in coordination with the Department of Children and Family Services, the agency, and the Florida Healthy Kids Corporation. The eligibility intake process may include local intake points that are determined by the Department of Health in coordination with the Department of Children and Family Services.
- (b) Design and implement program outreach activities under s. 409.819.
- (c) Chair a state-level coordinating council to review and make recommendations concerning the implementation and operation of the program. The coordinating council shall include representatives from the department, the Department of Children and Family Services, the agency, the Florida Healthy Kids Corporation, the Department of Insurance, local government, health insurers, health maintenance organizations, health care providers, families participating in the program, and organizations representing low-income families.
- (d) In consultation with the Florida Healthy Kids Corporation and the Department of Children and Family Services, establishing a toll-free telephone line to assist families with questions about the program.
- (e) Adopt rules necessary to implement outreach activities.

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- The Agency for Health Care Administration, under the authority granted in s. 409.914(1), shall:
- (a) Calculate the premium assistance payment necessary to comply with the premium and cost-sharing limitations specified in s. 409.816. The premium assistance payment for each enrollee in a health insurance plan participating in the Florida Healthy Kids Corporation shall equal the premium approved by the Florida Healthy Kids Corporation and the Department of Insurance pursuant to ss. 627.410 and 641.31, less any enrollee's share of the premium established within the limitations specified in s. 409.816. The premium assistance payment for each enrollee in an employer-sponsored health insurance plan approved under ss. 409.810-409.820 shall equal the premium for the plan adjusted for any benchmark benefit plan actuarial equivalent benefit rider approved by the Department of Insurance pursuant to ss. 627.410 and 641.31, less any enrollee's share of the premium established within the limitations specified in s. 409.816. In calculating the premium assistance payment levels for children with family coverage, the agency shall set the premium assistance payment levels for each child proportionately to the total cost of family coverage.
- (b) Annually calculate the program enrollment ceiling based on estimated per child premium assistance payments and the estimated appropriation available for the program.
- (c) Make premium assistance payments to health insurance plans on a periodic basis. The agency may use its Medicaid fiscal agent or a contracted third-party administrator in making these payments. The agency may require health insurance plans that participate in the 31 | Medikids program or employer-sponsored group health insurance

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to collect premium payments from an enrollee's family. 2 Participating health insurance plans shall report premium 3 payments collected on behalf of enrollees in the program to 4 the agency in accordance with a schedule established by the 5 agency.

- (d) Monitor compliance with quality assurance and access standards developed under s. 409.820.
- Establish a mechanism for investigating and resolving complaints and grievances from program applicants, enrollees, and health benefits coverage providers, and maintain a record of complaints and confirmed problems. In the case of a child who is enrolled in a health maintenance organization, the agency must use the provisions of s. 641.511 to address grievance reporting and resolution requirements.
- (f) Approve health benefits coverage for participation in the program, following certification by the Department of Insurance under subsection (4).
- (g) Adopt rules that comply with Title XXI of the Social Security Act necessary for calculating premium assistance payment levels, calculating the program enrollment ceiling, making premium assistance payments, monitoring access and quality assurance standards, investigating and resolving complaints and grievances, administering the Medikids program, and approving health benefits coverage.

The agency is designated the lead state agency for Title XXI of the Social Security Act for purposes of receipt of federal funds, for reporting purposes, and for ensuring compliance with federal and state regulations and rules.

(4) The Department of Insurance shall certify that 31 health benefits coverage plans that seek to provide services

under the Florida Kidcare program, except those offered through the Florida Healthy Kids Corporation or the Children's Medical Services network, meet, exceed, or are actuarially equivalent to the benchmark benefit plan and that health insurance plans will be offered at an approved rate. In determining actuarial equivalence of benefits coverage, the Department of Insurance and health insurance plans must comply with the requirements of s. 2103 of Title XXI of the Social Security Act. The department shall adopt rules necessary for certifying health benefits coverage plans.

- (5) The Florida Healthy Kids Corporation shall retain its functions as authorized in s. 624.91, including eligibility determination for participation in the Healthy Kids program.
- (6) The agency, the Department of Health, the Department of Children and Family Services, the Florida Healthy Kids Corporation, and the Department of Insurance, after consultation with and approval of the Speaker of the House of Representatives and the President of the Senate, are authorized to make program modifications that are necessary to overcome any objections of the United States Department of Health and Human Services to obtain approval of the state's child health insurance plan under Title XXI of the Social Security Act.

Section 6. Subsections (6), (7), and (8) of section 409.904, Florida Statutes, are amended to read:

409.904 Optional payments for eligible persons.--The agency may make payments for medical assistance and related services on behalf of the following persons who are determined to be eligible subject to the income, assets, and categorical eligibility tests set forth in federal and state law. Payment

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on behalf of these Medicaid eligible persons is subject to the availability of moneys and any limitations established by the General Appropriations Act or chapter 216.

- (6) A child born before October 1, 1983, living in a family that has an income which is at or below 133 100 percent of the current federal poverty level, who has attained the age of 6, but has not attained the age of 19, and who would be eliqible in s. 409.903(6), if the child had been born on or after such date. In determining the eligibility of such a child, an assets test is not required. A child who is eligible for Medicaid under this subsection must be offered the opportunity, subject to federal rules, to be made presumptively eligible in accordance with federal law by any entity authorized under federal law. A child who has been deemed presumptively eligible for Medicaid shall not be enrolled in a managed care plan until the child's full eligibility determination for Medicaid has been completed.
- (7) A child who has not attained the age of 19 who has been determined eligible for the Medicaid program is deemed to be eligible for a total of 12 6 months, regardless of changes in circumstances other than attainment of the maximum age. Effective January 1, 1999, a child who has not attained the age of 5 and who has been determined eligible for the Medicaid program is deemed to be eligible for a total of 12 months regardless of changes in circumstances other than attainment of the maximum age.
- (8) A pregnant woman for the duration of her pregnancy and for the postpartum period, as defined in federal law and rule, and a child under 1 year of age, who lives in a family that has an income above 185 percent of the current most 31 recently published federal poverty level, but which is at or

below 200 percent of such poverty level. A pregnant woman who applies for eligibility for the Medicaid program through a qualified Medicaid provider shall be offered the opportunity to be made presumptively eligible in accordance with federal law by any entity authorized under federal law. In determining the eligibility of such child, an assets test is not required. A child who is eligible for Medicaid under this subsection must be offered the opportunity, subject to federal rules, to be made presumptively eligible.

Section 7. Paragraph (b) of subsection (2) and paragraph (b) of subsection (4) of section 624.91, Florida Statutes, are amended to read:

624.91 The Florida Healthy Kids Corporation Act.--

- (2) LEGISLATIVE INTENT.--
- (b) It is the intent of the Legislature that the Florida Healthy Kids Corporation serve as one of several providers of services to children eligible for medical assistance under Title XXI of the Social Security Act. Although the corporation may serve other children, the Legislature intends the primary recipients of services provided through the corporation be school-age children with a family income at or below 200 percent of the federal poverty level, who do not qualify for Medicaid. It is also the intent of the Legislature that state and local government Florida Healthy Kids funds, to the extent permissible under federal law, be used to obtain matching federal dollars.
  - (4) CORPORATION AUTHORIZATION, DUTIES, POWERS.--
- (b) The Florida Healthy Kids Corporation shall phase in a program to:

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- 1. Organize school children groups to facilitate the provision of comprehensive health insurance coverage to children;
- 2. Arrange for the collection of any family, <u>voluntary</u> local contributions, or employer payment or premium, in an amount to be determined by the board of directors, to provide for payment of premiums for comprehensive insurance coverage and for the actual or estimated administrative expenses;
- 3. Establish the administrative and accounting procedures for the operation of the corporation;
- 4. Establish, with consultation from appropriate professional organizations, standards for preventive health services and providers and comprehensive insurance benefits appropriate to children; provided that such standards for rural areas shall not limit primary care providers to board-certified pediatricians;
- 5. Establish eligibility criteria which children must meet in order to participate in the program;
- $\underline{5.6.}$  Establish procedures under which applicants to and participants in the program may have grievances reviewed by an impartial body and reported to the board of directors of the corporation;
- $\underline{6.7.}$  Establish participation criteria and, if appropriate, contract with an authorized insurer, health maintenance organization, or insurance administrator to provide administrative services to the corporation;
- 7.8. Establish enrollment criteria which shall include year-round enrollment penalties or waiting periods of not fewer than 60 days for reinstatement of coverage upon voluntary cancellation for nonpayment of family premiums;

chool boards or other <u>fede</u>

enrollment period of 30 days' duration for any child who is
enrolled in Medicaid or Medikids if such child loses Medicaid
or Medikids eligibility and becomes eligible for the Florida
Healthy Kids program;

8 10 Contract with authorized insurers or any

9. If a space is available, establish a special open

8.10. Contract with authorized insurers or any provider of health care services, meeting standards established by the corporation, for the provision of comprehensive insurance coverage to participants. Such standards shall include criteria under which the corporation may contract with more than one provider of health care services in program sites. Health plans shall be selected through a competitive bid process. The selection of health plans shall be based primarily on quality criteria established by the board. The health plan selection criteria and scoring system, and the scoring results, shall be available upon request for inspection after the bids have been awarded;

<u>9.11.</u> Participate in the development and implementation of Develop and implement a plan to publicize the <u>Kidcare program</u> Florida Healthy Kids Corporation, the eligibility requirements of the program, and the procedures for enrollment in the program and to maintain public awareness of the corporation and the program;

10.12. Secure staff necessary to properly administer the corporation. Staff costs shall be funded from state and local matching funds and such other private or public funds as become available. The board of directors shall determine the number of staff members necessary to administer the corporation;

11.13. As appropriate, enter into contracts with local school boards or other federally approved entities agencies to

provide onsite information, enrollment, and other services 2 necessary to the operation of the corporation; 3 12.<del>14.</del> Provide a report on an annual basis to the Governor, Insurance Commissioner, Commissioner of Education, 4 5 Senate President, Speaker of the House of Representatives, and 6 Minority Leaders of the Senate and the House of 7 Representatives. + 8 15. Each fiscal year, establish a maximum number of 9 participants by county, on a statewide basis, who may enroll 10 in the program without the benefit of local matching funds. 11 Thereafter, the corporation may establish local matching requirements for supplemental participation in the program. 12 The corporation may vary local matching requirements and 13 enrollment by county depending on factors which may influence 14 the generation of local match, including, but not limited to, 15 16 population density, per capita income, existing local tax 17 effort, and other factors. The corporation also may accept in-kind match in lieu of cash for the local match requirement 18 19 to the extent allowed by Title XXI of the Social Security Act; and 20 21 13.16. Establish eligibility criteria, premium and cost-sharing requirements, and benefit packages which conform 22 to the provisions of the Florida Kidcare program, as created 23 24 in ss. 409.810-409.820. Section 8. This act shall take effect October 1, 2001. 25 26 27 28 29 30 31

STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR Senate Bill 1476 The Committee Substitute for Senate Bill 1476 restores current statutory provisions for the Medikids program; reduces eligibility under Kidcare to 200 percent of the Federal Poverty Level; requires a single eligibility process, including facilitation of the timely pre-enrollment of unborn children into Medicaid, coordination by the Department of Health of development of the single eligibility process, and procurement of a single third-party administrator with whom all program components are required to contract to perform eligibility determination functions, with implementation by June 30, 2002; clarifies that local governments may make voluntary contributions; restores the authority of the Healthy Kids Corporation to establish eligibility criteria which conform to the provisions of the Florida Kidcare Program, and corrects inconsistencies regarding continuous eligibility for corrects inconsistencies regarding continuous eligibility for Medicaid.