By the Committee on Banking and Insurance; and Senator Clary

311-1786-01

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A bill to be entitled An act relating to workers' compensation; transferring the Division of Workers' Compensation from the Department of Labor and Employment Security to the Department of Insurance; providing exceptions; transferring various functions, powers, duties, personnel, and assets relating to workers' compensation to the Department of Education, the Agency for Health Care Administration, and the Department of Insurance; amending s. 20.13, F.S.; creating the Division of Workers' Compensation in the Department of Insurance; amending s. 20.171, F.S.; removing the Division of Workers' Compensation from the Department of Labor and Employment Security; amending s. 440.015, F.S.; designating state agencies to administer the workers' compensation law; amending s. 440.02, F.S.; providing definitions; amending ss. 440.021, 440.05, 440.09, 440.10, 440.102, 440.103, 440.105, 440.106, 440.107, 440.108, 440.125, 440.13, 440.134, 440.14, 440.15, 440.17, 440.185, 440.191, 440.192, 440.1925, 440.20, 440.207, 440.211, 440.24, 440.25, 440.271, 440.345, 440.35, 440.38, 440.381, 440.385, 440.40, 440.41, 440.42, 440.44, 440.49, 440.491, 440.50, 440.51, 440.52, 440.525, 440.572, 440.59, 440.591, 440.593, 468.529, 626.88, 626.989, 627.0915, 627.914, F.S., to conform to the transfers made by this act; providing for the continuation of

contracts and agreements; providing for substitution of a successor agency as a party in judicial and administrative proceedings; providing severability; amending s. 624.3161, F.S.; providing for market conduct examinations with respect to workers' compensation; providing legislative intent; providing effective dates.

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Be It Enacted by the Legislature of the State of Florida:

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Section 1. (1) The Division of Workers' Compensation of the Department of Labor and Employment Security is transferred by a type two transfer, as defined in section 20.06(2), Florida Statutes, to the Department of Insurance, except as otherwise provided in this section. The transfers to the Department of Insurance shall include all resources, data, records, property, and unexpended balances of appropriations, allocations, or other funds. No personnel are transferred to the Department of Insurance. The Department of Insurance shall determine the number of positions needed to administer the provisions of chapter 440, Florida Statutes. The number of positions the department determines is needed may not exceed the number of authorized positions and salary and benefits that was authorized for the Division of Workers' Compensation within the Department of Labor and Employment Security prior to the transfer. Upon transfer of the Division of Workers' Compensation, the number of required positions as determined by the department shall be authorized within the agency. The Department of Insurance is further authorized to reassign, reorganize, or otherwise transfer positions to appropriate

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administrative subdivisions within the department and to establish such regional offices as are necessary to properly 2 3 enforce and administer its responsibilities under the Florida Insurance Code and chapter 440, Florida Statutes. The 4 department may also enter contracts with public or private entities to administer its duties and responsibilities associated with the transfer of the Division of Workers' Compensation. All existing contracts related to those functions that are transferred to the Department of Insurance 10 are subject to cancellation or renewal upon review by the 11 Department of Insurance.

- (2) Three senior attorney positions and one administrative assistant III position, and the related property and unexpended balances of appropriations, allocations, and other funds, are transferred from the Office of General Counsel of the Department of Labor and Employment Security to the Department of Insurance by a type two transfer, as defined in section 20.06(2), Florida Statutes.
- The Office of the Judges of Compensation Claims is transferred by a type two transfer, as defined in section 20.06(2), Florida Statutes, from the Department of Labor and Employment Security to the Division of Administrative Hearings of the Department of Management Services.
- (4) Four positions within the Division of Workers' Compensation of the Department of Labor and Employment Security responsible for coding or entering data contained within final orders issued by the judges of compensation claims are transferred by a type two transfer, as defined in section 20.06(2), Florida Statutes, to the Office of the Judges of Compensation Claims within the Division of

Administrative Hearings of the Department of Management Services.

- (5) Ten positions within the Division of Workers'
 Compensation of the Department of Labor and Employment
 Security responsible for receiving and preparing docketing
 orders for the petitions for benefits and for receiving and
 entering data related to the petitions for benefits are
 transferred by a type two transfer, as defined in section
 20.06(2), Florida Statutes, to the Office of the Judges of
 Compensation Claims within the Division of Administrative
 Hearings of the Department of Management Services.
- (6) Four positions within the Division of Workers'
 Compensation of the Department of Labor and Employment
 Security responsible for financial management, accounting, and budgeting for the Office of the Judges of Compensation Claims are transferred by a type two transfer, as defined in section 20.06(2), Florida Statutes, to the Office of the Judges of Compensation Claims within the Division of Administrative
 Hearings of the Department of Management Services.
- (7) Twenty-nine full-time equivalent positions from the Division of Workers' Compensation of the Department of Labor and Employment Security and the records, property, and unexpended balances of appropriations, allocations, and other funds related to oversight of medical services in workers' compensation provider relations, dispute and complaint resolution, program evaluation, and data management are transferred by a type two transfer, as defined in section 20.06(2), Florida Statutes, from the Department of Labor and Employment Security to the Agency for Health Care Administration. However, the claims review functions and

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three-member panel shall not be so transferred and shall be retained by the Department of Insurance.

- (8) All statutory powers, duties, functions, rules, records, personnel, property, and unexpended balances of appropriations, allocations, and other funds of the Division of Workers' Compensation, Office of Medical Services and Rehabilitation, related to reemployment, training and education, obligations to rehire, and preferred worker requirements, consisting of 98 full-time equivalent positions, are transferred by a type two transfer, as defined in section 20.06(2), Florida Statutes, from the Department of Labor and Employment Security to the Department of Education.
- (9) Except as provided in this section, the records, property, and unexpended balances of appropriations, allocations, and other funds and resources of the Office of the Secretary and the Office of Administrative Services of the Department of Labor and Employment Security which support the activities and functions of the Division of Workers' Compensation are transferred by a type two transfer as defined in section 20.06(2), Florida Statutes, to the Department of Insurance. The Department of Insurance, in consultation with the Department of Labor and Employment Security, shall determine the number of positions needed for administrative support of the programs within the Division of Workers' Compensation as transferred to the Department of Insurance. The number of administrative support positions that the Department of Insurance determines is needed may not exceed the number of administrative support positions that was authorized for the Department of Labor and Employment Security for this purpose prior to the transfer. Upon transfer of the

Division of Workers' Compensation, the number of required

administrative support positions as determined by the Department of Insurance shall be authorized within the 2 3 Department of Insurance. 4 (10) All the personnel, records, property, and 5 unexpended balances of appropriations, allocations, and other 6 funds and resources of the Office of the Secretary and the 7 Office of Administrative Services of the Department of Labor 8 and Employment Security which support the activities and 9 functions transferred under subsections (7) and (8) to the 10 Agency for Health Care Administration are transferred by a 11 type two transfer as defined in section 20.06(2), Florida Statutes, to the Agency for Health Care Administration. 12 (11) The records, property, and unexpended balances of 13 appropriations, allocations, and other funds and resources of 14 the Office of the Secretary and the Office of Administrative 15 Services of the Department of Labor and Employment Security 16 which support the activities and functions transferred under 17 subsection (8) to the Department of Education are transferred 18 19 by a type two transfer as defined in section 20.06(2), Florida Statutes, to the Department of Education. 20 Section 2. Paragraph (k) is added to subsection (2) of 21 section 20.13, Florida Statutes, to read: 22 20.13 Department of Insurance. -- There is created a 23 24 Department of Insurance. (2) The following divisions of the Department of 25 26 Insurance are established: 27 (k) Division of Workers' Compensation. 28 Section 3. Subsections (4) and (5) of section 20.171, 29 Florida Statutes, are amended to read: 30 20.171 Department of Labor and Employment 31 | Security. -- There is created a Department of Labor and

Employment Security. The department shall operate its programs in a decentralized fashion.

- (4)(a) The Assistant Secretary for Programs and Operations must possess a broad knowledge of the administrative, financial, and technical aspects of the divisions within the department.
- (b) The assistant secretary is responsible for developing, monitoring, and enforcing policy and managing major technical programs and supervising the Bureau of Appeals of the Division of Unemployment Compensation. The responsibilities and duties of the position include, but are not limited to, the following functional areas:
- 1. Workers' compensation management and policy implementation.
- $\underline{\text{1.2.}}$ Unemployment compensation management and policy implementation.
- $\underline{2.3.}$ Blind services management and policy implementation.
- 3.4. Oversight of the five field offices and any local offices.
- (5) The following divisions are established and shall be headed by division directors who shall be supervised by and shall be responsible to the Assistant Secretary for Programs and Operations:
 - (a) Division of Unemployment Compensation.
 - (b) Division of Workers' Compensation.
 - $\underline{\text{(b)}}$ (c) Division of Blind Services.
 - (c)(d) Division of Vocational Rehabilitation.
- Section 4. Section 440.015, Florida Statutes, is amended to read:

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440.015 Legislative intent.--It is the intent of the Legislature that the Workers' Compensation Law be interpreted so as to assure the quick and efficient delivery of disability and medical benefits to an injured worker and to facilitate the worker's return to gainful reemployment at a reasonable cost to the employer. It is the specific intent of the Legislature that workers' compensation cases shall be decided on their merits. The workers' compensation system in Florida is based on a mutual renunciation of common-law rights and defenses by employers and employees alike. In addition, it is the intent of the Legislature that the facts in a workers' compensation case are not to be interpreted liberally in favor of either the rights of the injured worker or the rights of the employer. Additionally, the Legislature hereby declares that disputes concerning the facts in workers' compensation cases are not to be given a broad liberal construction in favor of the employee on the one hand or of the employer on the other hand, and the laws pertaining to workers' compensation are to be construed in accordance with the basic principles of statutory construction and not liberally in favor of either employee or employer. It is the intent of the Legislature to ensure the prompt delivery of benefits to the injured worker. Therefore, an efficient and self-executing system must be created which is not an economic or administrative burden. The Division of Workers' Compensation of the Department of Insurance, the Department of Education, and the Agency for Health Care Administration shall administer the Workers' Compensation Law in a manner that which facilitates the self-execution of the system and the process of ensuring a prompt and cost-effective delivery of payments.

 Section 5. Subsections (11), (13), and (14) of section 440.02, Florida Statutes, are amended, and subsection (40) is added to that section, to read:

440.02 Definitions.--When used in this chapter, unless the context clearly requires otherwise, the following terms shall have the following meanings:

- (11) "Department" means the Department of <u>Insurance</u> Labor and Employment Security.
- (13) "Division" means the Division of Workers' Compensation of the Department of $\underline{\text{Insurance}}$ $\underline{\text{Labor and}}$ $\underline{\text{Employment Security}}$.
- (14)(a) "Employee" means any person engaged in any employment under any appointment or contract of hire or apprenticeship, express or implied, oral or written, whether lawfully or unlawfully employed, and includes, but is not limited to, aliens and minors.
- (b) "Employee" includes any person who is an officer of a corporation and who performs services for remuneration for such corporation within this state, whether or not such services are continuous.
- 1. Any officer of a corporation may elect to be exempt from this chapter by filing written notice of the election with the department division as provided in s. 440.05.
- 2. As to officers of a corporation who are actively engaged in the construction industry, no more than three officers may elect to be exempt from this chapter by filing written notice of the election with the <u>department</u> division as provided in s. 440.05.
- 3. An officer of a corporation who elects to be exempt from this chapter by filing a written notice of the election $\frac{1}{2}$

with the department division as provided in s. 440.05 is not an employee.

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Services are presumed to have been rendered to the corporation if the officer is compensated by other than dividends upon shares of stock of the corporation which the officer owns.

- "Employee" includes a sole proprietor or a partner who devotes full time to the proprietorship or partnership and, except as provided in this paragraph, elects to be included in the definition of employee by filing notice thereof as provided in s. 440.05. Partners or sole proprietors actively engaged in the construction industry are considered employees unless they elect to be excluded from the definition of employee by filing written notice of the election with the department division as provided in s. 440.05. However, no more than three partners in a partnership that is actively engaged in the construction industry may elect to be excluded. A sole proprietor or partner who is actively engaged in the construction industry and who elects to be exempt from this chapter by filing a written notice of the election with the department division as provided in s. 440.05 is not an employee. For purposes of this chapter, an independent contractor is an employee unless he or she meets all of the conditions set forth in subparagraph (d)1.
 - (d) "Employee" does not include:
 - 1. An independent contractor, if:
- The independent contractor maintains a separate business with his or her own work facility, truck, equipment, materials, or similar accommodations;
- The independent contractor holds or has applied for 31 a federal employer identification number, unless the

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independent contractor is a sole proprietor who is not required to obtain a federal employer identification number under state or federal requirements;

- The independent contractor performs or agrees to perform specific services or work for specific amounts of money and controls the means of performing the services or work;
- The independent contractor incurs the principal expenses related to the service or work that he or she performs or agrees to perform;
- The independent contractor is responsible for the satisfactory completion of work or services that he or she performs or agrees to perform and is or could be held liable for a failure to complete the work or services;
- The independent contractor receives compensation for work or services performed for a commission or on a per-job or competitive-bid basis and not on any other basis;
- The independent contractor may realize a profit or suffer a loss in connection with performing work or services;
- The independent contractor has continuing or recurring business liabilities or obligations; and
- The success or failure of the independent contractor's business depends on the relationship of business receipts to expenditures.

However, the determination as to whether an individual included in the Standard Industrial Classification Manual of 1987, Industry Numbers 0711, 0721, 0722, 0751, 0761, 0762, 0781, 0782, 0783, 0811, 0831, 0851, 2411, 2421, 2435, 2436, 2448, or 2449, or a newspaper delivery person, is an

31 independent contractor is governed not by the criteria in this

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paragraph but by common-law principles, giving due consideration to the business activity of the individual.

- 2. A real estate salesperson or agent, if that person agrees, in writing, to perform for remuneration solely by way of commission.
- Bands, orchestras, and musical and theatrical performers, including disk jockeys, performing in licensed premises as defined in chapter 562, if a written contract evidencing an independent contractor relationship is entered into before the commencement of such entertainment.
- 4. An owner-operator of a motor vehicle who transports property under a written contract with a motor carrier which evidences a relationship by which the owner-operator assumes the responsibility of an employer for the performance of the contract, if the owner-operator is required to furnish the necessary motor vehicle equipment and all costs incidental to the performance of the contract, including, but not limited to, fuel, taxes, licenses, repairs, and hired help; and the owner-operator is paid a commission for transportation service and is not paid by the hour or on some other time-measured basis.
- A person whose employment is both casual and not in the course of the trade, business, profession, or occupation of the employer.
- 6. A volunteer, except a volunteer worker for the state or a county, municipality, or other governmental entity. A person who does not receive monetary remuneration for services is presumed to be a volunteer unless there is substantial evidence that a valuable consideration was intended by both employer and employee. For purposes of this 31 chapter, the term "volunteer" includes, but is not limited to:

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- a. Persons who serve in private nonprofit agencies and who receive no compensation other than expenses in an amount less than or equivalent to the standard mileage and per diem expenses provided to salaried employees in the same agency or, if such agency does not have salaried employees who receive mileage and per diem, then such volunteers who receive no compensation other than expenses in an amount less than or equivalent to the customary mileage and per diem paid to salaried workers in the community as determined by the department division; and
- b. Volunteers participating in federal programs established under Pub. L. No. 93-113.
- 7. Any officer of a corporation who elects to be exempt from this chapter.
- 8. A sole proprietor or officer of a corporation who actively engages in the construction industry, and a partner in a partnership that is actively engaged in the construction industry, who elects to be exempt from the provisions of this chapter. Such sole proprietor, officer, or partner is not an employee for any reason until the notice of revocation of election filed pursuant to s. 440.05 is effective.
- 9. An exercise rider who does not work for a single horse farm or breeder, and who is compensated for riding on a case-by-case basis, provided a written contract is entered into prior to the commencement of such activity which evidences that an employee/employer relationship does not exist.
- 10. A taxicab, limousine, or other passenger vehicle-for-hire driver who operates said vehicles pursuant to a written agreement with a company which provides any dispatch, marketing, insurance, communications, or other

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31 | amended to read:

services under which the driver and any fees or charges paid by the driver to the company for such services are not conditioned upon, or expressed as a proportion of, fare revenues.

(40) "Agency" means the Agency for Health Care Administration.

Section 6. Section 440.021, Florida Statutes, is amended to read:

440.021 Exemption of workers' compensation from chapter 120. -- Workers' compensation adjudications by judges of compensation claims are exempt from chapter 120, and no judge of compensation claims shall be considered an agency or a part thereof. Communications of the result of investigations by the department division pursuant to s. 440.185(4) are exempt from chapter 120. In all instances in which the department division institutes action to collect a penalty or interest which may be due pursuant to this chapter, the penalty or interest shall be assessed without hearing, and the party against which such penalty or interest is assessed shall be given written notice of such assessment and shall have the right to protest within 20 days of such notice. Upon receipt of a timely notice of protest and after such investigation as may be necessary, the department division shall, if it agrees with such protest, notify the protesting party that the assessment has been revoked. If the department division does not agree with the protest, it shall refer the matter to the judge of compensation claims for determination pursuant to s. 440.25(2)-(5). Such action of the department division is exempt from the provisions of chapter 120. Section 7. Section 440.05, Florida Statutes, is

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440.05 Election of exemption; revocation of election; notice; certification.--

- (1) Each corporate officer who elects not to accept the provisions of this chapter or who, after electing such exemption, revokes that exemption shall mail to the <u>department division</u> in Tallahassee notice to such effect in accordance with a form to be prescribed by the department <u>division</u>.
- (2) Each sole proprietor or partner who elects to be included in the definition of "employee" or who, after such election, revokes that election must mail to the <u>department</u> division in Tallahassee notice to such effect, in accordance with a form to be prescribed by the <u>department</u> division.
- (3) Each sole proprietor, partner, or officer of a corporation who is actively engaged in the construction industry and who elects an exemption from this chapter or who, after electing such exemption, revokes that exemption, must mail a written notice to such effect to the department division on a form prescribed by the department division notice of election to be exempt from the provisions of this chapter must be notarized and under oath. The notice of election to be exempt which is submitted to the department division by the sole proprietor, partner, or officer of a corporation must list the name, federal tax identification number, social security number, all certified or registered licenses issued pursuant to chapter 489 held by the person seeking the exemption, a copy of relevant documentation as to employment status filed with the Internal Revenue Service as specified by the department division, a copy of the relevant occupational license in the primary jurisdiction of the business, and, for corporate officers and partners, the registration number of the corporation or partnership filed

with the Division of Corporations of the Department of State. 2 The notice of election to be exempt must identify each sole 3 proprietorship, partnership, or corporation that employs the 4 person electing the exemption and must list the social 5 security number or federal tax identification number of each 6 such employer and the additional documentation required by 7 this section. In addition, the notice of election to be exempt must provide that the sole proprietor, partner, or officer 9 electing an exemption is not entitled to benefits under this 10 chapter, must provide that the election does not exceed 11 exemption limits for officers and partnerships provided in s. 440.02, and must certify that any employees of the sole 12 13 proprietor, partner, or officer electing an exemption are 14 covered by workers' compensation insurance. Upon receipt of the notice of the election to be exempt, receipt of all 15 application fees, and a determination by the department 16 17 division that the notice meets the requirements of this subsection, the department division shall issue a 18 19 certification of the election to the sole proprietor, partner, 20 or officer, unless the department division determines that the information contained in the notice is invalid. The department 21 division shall revoke a certificate of election to be exempt 22 from coverage upon a determination by the <u>department</u> <u>division</u> 23 24 that the person does not meet the requirements for exemption 25 or that the information contained in the notice of election to be exempt is invalid. The certificate of election must list 26 the names of the sole proprietorship, partnership, or 27 28 corporation listed in the request for exemption. A new 29 certificate of election must be obtained each time the person is employed by a new sole proprietorship, partnership, or 30 31 corporation that is not listed on the certificate of election.

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 A copy of the certificate of election must be sent to each workers' compensation carrier identified in the request for exemption. Upon filing a notice of revocation of election, a sole proprietor, partner, or officer who is a subcontractor must notify her or his contractor. Upon revocation of a certificate of election of exemption by the department division, the department division shall notify the workers' compensation carriers identified in the request for exemption.

- (4) The notice of election to be exempt from the provisions of this chapter must contain a notice that clearly states in substance the following: "Any person who, knowingly and with intent to injure, defraud, or deceive the <u>department division</u> or any employer or employee, insurance company, or purposes program, files a notice of election to be exempt containing any false or misleading information is guilty of a felony of the third degree." Each person filing a notice of election to be exempt shall personally sign the notice and attest that he or she has reviewed, understands, and acknowledges the foregoing notice.
- (5) A notice given under subsection (1), subsection (2), or subsection (3) shall become effective when issued by the <u>department</u> division or 30 days after an application for an exemption is received by the <u>department</u> division, whichever occurs first. However, if an accident or occupational disease occurs less than 30 days after the effective date of the insurance policy under which the payment of compensation is secured or the date the employer qualified as a self-insurer, such notice is effective as of 12:01 a.m. of the day following the date it is mailed to the <u>department</u> division in Tallahassee.

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- (6) A construction industry certificate of election to be exempt which is issued in accordance with this section shall be valid for 2 years after the effective date stated thereon. Both the effective date and the expiration date must be listed on the face of the certificate by the department division. The construction industry certificate must expire at midnight, 2 years from its issue date, as noted on the face of the exemption certificate. Any person who has received from the department division a construction industry certificate of election to be exempt which is in effect on December 31, 1998, shall file a new notice of election to be exempt by the last day in his or her birth month following December 1, 1998. A construction industry certificate of election to be exempt may be revoked before its expiration by the sole proprietor, partner, or officer for whom it was issued or by the department division for the reasons stated in this section. At least 60 days prior to the expiration date of a construction industry certificate of exemption issued after December 1, 1998, the department division shall send notice of the expiration date and an application for renewal to the certificateholder at the address on the certificate.
- (7) Any contractor responsible for compensation under s. 440.10 may register in writing with the workers' compensation carrier for any subcontractor and shall thereafter be entitled to receive written notice from the carrier of any cancellation or nonrenewal of the policy.
- (8)(a) The <u>department</u> <u>division</u> must assess a fee of \$50 with each request for a construction industry certificate of election to be exempt or renewal of election to be exempt under this section.

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- The funds collected by the department division shall be used to administer this section, to audit the businesses that pay the fee for compliance with any requirements of this chapter, and to enforce compliance with the provisions of this chapter. The department division may by rule prescribe
- forms and procedures for filing an election of exemption, revocation of election to be exempt, and notice of election of coverage for all employers and require specified forms to be submitted by all employers in filing for the election of exemption. The department division may by rule prescribe forms and procedures for issuing a certificate of the election of exemption.

Section 8. Paragraph (d) of subsection (7) of section 440.09, Florida Statutes, is amended to read:

440.09 Coverage.--

(7)

The department division shall provide by rule for (d) the authorization and regulation of drug-testing policies, procedures, and methods. Testing of injured employees shall not commence until such rules are adopted.

Section 9. Paragraphs (f) and (g) of subsection (1) of section 440.10, Florida Statutes, are amended to read:

440.10 Liability for compensation. --

(1)

If an employer willfully fails to secure compensation as required by this chapter, the department division may assess against the employer a penalty not to exceed \$5,000 for each employee of that employer who is classified by the employer as an independent contractor but 31 who is found by the department division to not meet the

criteria for an independent contractor that are set forth in s. 440.02.

- (g) For purposes of this section, a person is conclusively presumed to be an independent contractor if:
- The independent contractor provides the general contractor with an affidavit stating that he or she meets all the requirements of s. 440.02(14)(d); and
- The independent contractor provides the general contractor with a valid certificate of workers' compensation insurance or a valid certificate of exemption issued by the department division.

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> A sole proprietor, partner, or officer of a corporation who elects exemption from this chapter by filing a certificate of election under s. 440.05 may not recover benefits or compensation under this chapter. An independent contractor who provides the general contractor with both an affidavit stating that he or she meets the requirements of s. 440.02(14)(d) and a certificate of exemption is not an employee under s. 440.02(14)(c) and may not recover benefits under this chapter. For purposes of determining the appropriate premium for workers' compensation coverage, carriers may not consider any person who meets the requirements of this paragraph to be an employee.

Section 10. Subsection (2), paragraph (a) of subsection (3), and paragraph (g) of subsection (7) of section 440.102, Florida Statutes, are amended to read:

440.102 Drug-free workplace program requirements. -- The following provisions apply to a drug-free workplace program implemented pursuant to law or to rules adopted by the Agency 31 for Health Care Administration:

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- 1 (2) DRUG TESTING. -- An employer may test an employee or 2 job applicant for any drug described in paragraph (1)(c). In 3 order to qualify as having established a drug-free workplace program which affords an employer the ability to qualify for 4 5 the discounts provided under s. 627.0915 and deny medical and 6 indemnity benefits, under this chapter all drug testing 7 conducted by employers shall be in conformity with the 8 standards and procedures established in this section and all 9 applicable rules adopted pursuant to this section. However, an 10 employer does not have a legal duty under this section to 11 request an employee or job applicant to undergo drug testing. If an employer fails to maintain a drug-free workplace program 12 13 in accordance with the standards and procedures established in this section and in applicable rules, the employer shall not 14 be eligible for discounts under s. 627.0915. All employers 15 qualifying for and receiving discounts provided under s. 16 17 627.0915 must be reported annually by the insurer to the department division. 18 19
 - (3) NOTICE TO EMPLOYEES AND JOB APPLICANTS. --
 - (a) One time only, prior to testing, an employer shall give all employees and job applicants for employment a written policy statement which contains:
 - A general statement of the employer's policy on employee drug use, which must identify:
 - The types of drug testing an employee or job applicant may be required to submit to, including reasonable-suspicion drug testing or drug testing conducted on any other basis.
 - The actions the employer may take against an employee or job applicant on the basis of a positive confirmed drug test result.

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- 2. A statement advising the employee or job applicant of the existence of this section.
 - A general statement concerning confidentiality.
- Procedures for employees and job applicants to confidentially report to a medical review officer the use of prescription or nonprescription medications to a medical review officer both before and after being tested.
- 5. A list of the most common medications, by brand name or common name, as applicable, as well as by chemical name, which may alter or affect a drug test. A list of such medications as developed by the Agency for Health Care Administration shall be available to employers through the Division of Workers' Compensation of the Department of Labor and Employment Security.
- The consequences of refusing to submit to a drug test.
- A representative sampling of names, addresses, and telephone numbers of employee assistance programs and local drug rehabilitation programs.
- 8. A statement that an employee or job applicant who receives a positive confirmed test result may contest or explain the result to the medical review officer within 5 working days after receiving written notification of the test result; that if an employee's or job applicant's explanation or challenge is unsatisfactory to the medical review officer, the medical review officer shall report a positive test result back to the employer; and that a person may contest the drug test result pursuant to law or to rules adopted by the Agency for Health Care Administration.
- 9. A statement informing the employee or job applicant 31 of his or her responsibility to notify the laboratory of any

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30 31 administrative or civil action brought pursuant to this section.

- 10. A list of all drugs for which the employer will test, described by brand name or common name, as applicable, as well as by chemical name.
- 11. A statement regarding any applicable collective bargaining agreement or contract and the right to appeal to the Public Employees Relations Commission or applicable court.
- 12. A statement notifying employees and job applicants of their right to consult with a medical review officer for technical information regarding prescription or nonprescription medication.
 - (7) EMPLOYER PROTECTION. --
- This section does not prohibit an employer from conducting medical screening or other tests required, permitted, or not disallowed by any statute, rule, or regulation for the purpose of monitoring exposure of employees to toxic or other unhealthy substances in the workplace or in the performance of job responsibilities. Such screening or testing is limited to the specific substances expressly identified in the applicable statute, rule, or regulation, unless prior written consent of the employee is obtained for other tests. Such screening or testing need not be in compliance with the rules adopted by the Agency for Health Care Administration under this chapter or under s. 112.0455. A public employer may, through the use of an unbiased selection procedure, conduct random drug tests of employees occupying safety-sensitive or special-risk positions if the testing is performed in accordance with drug-testing rules adopted by the Agency for Health Care Administration and the Department of Insurance Labor and Employment Security. If applicable, random

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drug testing must be specified in a collective bargaining 2 agreement as negotiated by the appropriate certified 3 bargaining agent before such testing is implemented. Section 11. Section 440.103, Florida Statutes, is 4 5 amended to read: 6 440.103 Building permits; identification of minimum 7 premium policy. -- Except as otherwise provided in this chapter, every employer shall, as a condition to receiving a building 9 permit, show proof that it has secured compensation for its 10 employees under this chapter as provided in ss. 440.10 and 11 440.38. Such proof of compensation must be evidenced by a certificate of coverage issued by the carrier, a valid 12 13 exemption certificate approved by the division or the 14 department, or a copy of the employer's authority to self-insure and shall be presented each time the employer 15 applies for a building permit. As provided in s. 627.413(5), 16 17 each certificate of coverage must show, on its face, whether 18 or not coverage is secured under the minimum premium 19 provisions of rules adopted by rating organizations licensed by the Department of Insurance. The words "minimum premium 20 policy" or equivalent language shall be typed, printed, 21 22 stamped, or legibly handwritten. Section 12. Paragraph (a) of subsection (2) of section 23 24 440.105, Florida Statutes, is amended to read: 440.105 Prohibited activities; reports; penalties; 25 limitations.--26 27 (2) Whoever violates any provision of this subsection 28 commits a misdemeanor of the second degree, punishable as 29 provided in s. 775.082 or s. 775.083. 30 (a) It shall be unlawful for any employer to

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- CODING: Words stricken are deletions; words underlined are additions.

- 1. Coerce or attempt to coerce, as a precondition to employment or otherwise, an employee to obtain a certificate of election of exemption pursuant to s. 440.05.
- 2. Discharge or refuse to hire an employee or job applicant because the employee or applicant has filed a claim for benefits under this chapter.
- 3. Discharge, discipline, or take any other adverse personnel action against any employee for disclosing information to the <u>department</u> <u>division</u> or any law enforcement agency relating to any violation or suspected violation of any of the provisions of this chapter or rules promulgated hereunder.
- 4. Violate a stop-work order issued by the <u>department</u> division pursuant to s. 440.107.
- Section 13. Subsections (3) and (4) of section 440.106, Florida Statutes, are amended to read:
 - 440.106 Civil remedies; administrative penalties.--
- (3) Whenever any group or individual self-insurer, carrier, rating bureau, or agent or other representative of any carrier or rating bureau is determined to have violated s. 440.105, the department of Insurance may revoke or suspend the authority or certification of any group or individual self-insurer, carrier, agent, or broker.
- (4) The <u>department</u> <u>division</u> shall report any contractor determined in violation of requirements of this chapter to the appropriate state licensing board for disciplinary action.
- Section 14. Section 440.107, Florida Statutes, is amended to read:
- 440.107 <u>Department</u> Division powers to enforce employer compliance with coverage requirements.--

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- employer to comply with the workers' compensation coverage requirements under this chapter poses an immediate danger to public health, safety, and welfare. The Legislature authorizes the <u>department</u> <u>division</u> to secure employer compliance with the workers' compensation coverage requirements and authorizes the <u>department</u> <u>division</u> to conduct investigations for the purpose of ensuring employer compliance.
- (2) The department division and its authorized representatives may enter and inspect any place of business at any reasonable time for the limited purpose of investigating compliance with workers' compensation coverage requirements under this chapter. Each employer shall keep true and accurate business records that contain such information as the department division prescribes by rule. The business records must contain information necessary for the department division to determine compliance with workers' compensation coverage requirements and must be maintained within this state by the business, in such a manner as to be accessible within a reasonable time upon request by the department division. The business records must be open to inspection and be available for copying by the department division at any reasonable time and place and as often as necessary. The department division may require from any employer any sworn or unsworn reports, pertaining to persons employed by that employer, deemed necessary for the effective administration of the workers' compensation coverage requirements.
- (3) In discharging its duties, the <u>department</u> <u>division</u> may administer oaths and affirmations, certify to official acts, issue subpoenas to compel the attendance of witnesses and the production of books, papers, correspondence,

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memoranda, and other records deemed necessary by the department division as evidence in order to ensure proper compliance with the coverage provisions of this chapter.

- (4) If a person has refused to obey a subpoena to appear before the department division or its authorized representative and produce evidence requested by the department division or to give testimony about the matter that is under investigation, a court has jurisdiction to issue an order requiring compliance with the subpoena if the court has jurisdiction in the geographical area where the inquiry is being carried on or in the area where the person who has refused the subpoena is found, resides, or transacts business. Failure to obey such a court order may be punished by the court as contempt.
- Whenever the department division determines that an employer who is required to secure the payment to his or her employees of the compensation provided for by this chapter has failed to do so, such failure shall be deemed an immediate serious danger to public health, safety, or welfare sufficient to justify service by the department division of a stop-work order on the employer, requiring the cessation of all business operations at the place of employment or job site. The order shall take effect upon the date of service upon the employer, unless the employer provides evidence satisfactory to the department division of having secured any necessary insurance or self-insurance and pays a civil penalty to the department division, to be deposited by the department division into the Workers' Compensation Administration Trust Fund, in the amount of \$100 per day for each day the employer was not in compliance with this chapter.

- The department division may file a complaint in the circuit court in and for Leon County to enjoin any employer, who has failed to secure compensation as required by this chapter, from employing individuals and from conducting business until the employer presents evidence satisfactory to the department division of having secured payment for compensation and pays a civil penalty to the department division, to be deposited by the department division into the Workers' Compensation Administration Trust Fund, in the amount of \$100 per day for each day the employer was not in compliance with this chapter.
- In addition to any penalty, stop-work order, or (7)injunction, the department division may assess against any employer, who has failed to secure the payment of compensation as required by this chapter, a penalty in the amount of:
- (a) Twice the amount the employer would have paid during periods it illegally failed to secure payment of compensation in the preceding 3-year period based on the employer's payroll during the preceding 3-year period; or
 - (b) One thousand dollars, whichever is greater.

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Any penalty assessed under this subsection is due within 30 days after the date on which the employer is notified, except that, if the department division has posted a stop-work order or obtained injunctive relief against the employer, payment is due, in addition to those conditions set forth in this section, as a condition to relief from a stop-work order or an injunction. Interest shall accrue on amounts not paid when due at the rate of 1 percent per month.

The department division may bring an action in (8) 31 circuit court to recover penalties assessed under this

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section, including any interest owed to the department division pursuant to this section. In any action brought by the department division pursuant to this section in which it prevails, the circuit court shall award costs, including the reasonable costs of investigation and a reasonable attorney's fee.

- (9) Any judgment obtained by the department division and any penalty due pursuant to the service of a stop-work order or otherwise due under this section shall, until collected, constitute a lien upon the entire interest of the employer, legal or equitable, in any property, real or personal, tangible or intangible; however, such lien is subordinate to claims for unpaid wages and any prior recorded liens, and a lien created by this section is not valid against any person who, subsequent to such lien and in good faith and for value, purchases real or personal property from such employer or becomes the mortgagee on real or personal property of such employer, or against a subsequent attaching creditor, unless, with respect to real estate of the employer, a notice of the lien is recorded in the public records of the county where the real estate is located, and with respect to personal property of the employer, the notice is recorded with the Secretary of State.
- (10) Any law enforcement agency in the state may, at the request of the department division, render any assistance necessary to carry out the provisions of this section, including, but not limited to, preventing any employee or other person from remaining at a place of employment or job site after a stop-work order or injunction has taken effect.
- (11) Actions by the department division under this 31 section must be contested as provided in chapter 120. All

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30 31 civil penalties assessed by the <u>department</u> division must be paid into the Workers' Compensation Administration Trust Fund. The <u>department</u> division shall return any sums previously paid, upon conclusion of an action, if the <u>department</u> division fails to prevail and if so directed by an order of court or an administrative hearing officer. The requirements of this subsection may be met by posting a bond in an amount equal to twice the penalty and in a form approved by the <u>department</u> division.

Section 15. Subsection (1) of section 440.108, Florida Statutes, is amended to read:

440.108 Investigatory records relating to workers' compensation employer compliance; confidentiality.--

(1) All investigatory records of the department Division of Workers' Compensation made or received pursuant to s. 440.107 and any records necessary to complete an investigation are confidential and exempt from the provisions of s. 119.07(1) and s. 24(a), Art. I of the State Constitution until the investigation is completed or ceases to be active. For purposes of this section, an investigation is considered "active" while such investigation is being conducted by the department division with a reasonable, good-faith good faith belief that it may lead to the filing of administrative, civil, or criminal proceedings. An investigation does not cease to be active if the agency is proceeding with reasonable dispatch and there is a good faith belief that action may be initiated by the agency or other administrative or law enforcement agency. After an investigation is completed or ceases to be active, records relating to the investigation remain confidential and exempt from the provisions of s.

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119.07(1) and s. 24(a), Art. I of the State Constitution if disclosure would:

- (a) Jeopardize the integrity of another active investigation;
 - (b) Reveal a trade secret, as defined in s. 688.002;
 - (c) Reveal business or personal financial information;
 - (d) Reveal the identity of a confidential source;
- Defame or cause unwarranted damage to the good name or reputation of an individual or jeopardize the safety of an individual; or
- (f) Reveal investigative techniques or procedures. Section 16. Section 440.125, Florida Statutes, is amended to read:
- 440.125 Medical records and reports; identifying information in employee medical bills; confidentiality .--
- (1) Any medical records and medical reports of an injured employee and any information identifying an injured employee in medical bills which are provided to the department, agency, or Department of Education Division of Workers' Compensation of the Department of Labor and Employment Security pursuant to s. 440.13 are confidential and exempt from the provisions of s. 119.07(1) and s. 24(a), Art. I of the State Constitution, except as otherwise provided by this chapter.
- (2) The Legislature finds that it is a public necessity that an injured employee's medical records and medical reports and information identifying the employee in medical bills held by the department, agency, or Department of Education Division of Workers' Compensation pursuant to s. 440.13 be confidential and exempt from the public records law. 31 | Public access to such information is an invasion of the

injured employee's right to privacy in that personal, sensitive information would be revealed, and public knowledge of such information could lead to discrimination against the employee by coworkers and others. Additionally, there is little utility in providing public access to such information in that the effectiveness and efficiency of the workers' compensation program can be otherwise adequately monitored and evaluated.

(3) The department may share any confidential and exempt information received pursuant to s. 440.13 with the Agency for Health Care Administration in furtherance of the agency's official duties under ss. 440.13 and 440.134. The agency shall maintain the confidential and exempt status of the information.

Section 17. Section 440.13, Florida Statutes, is amended to read:

440.13 Medical services and supplies; penalty for violations; limitations.--

- (1) DEFINITIONS.--As used in this section, the term:
- (a) "Alternate medical care" means a change in treatment or health care provider.
- (b) "Attendant care" means care rendered by trained professional attendants which is beyond the scope of household duties. Family members may provide nonprofessional attendant care, but may not be compensated under this chapter for care that falls within the scope of household duties and other services normally and gratuitously provided by family members. "Family member" means a spouse, father, mother, brother, sister, child, grandchild, father-in-law, mother-in-law, aunt, or uncle.

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- "Carrier" means, for purposes of this section, insurance carrier, self-insurance fund or individually self-insured employer, or assessable mutual insurer.
- "Catastrophic injury" means an injury as defined in s. 440.02.
- "Certified health care provider" means a health care provider who has been certified by the agency division or who has entered an agreement with a licensed managed care organization to provide treatment to injured workers under this section. Certification of such health care provider must include documentation that the health care provider has read and is familiar with the portions of the statute, impairment quides, and rules which govern the provision of remedial treatment, care, and attendance.
- "Compensable" means a determination by a carrier or judge of compensation claims that a condition suffered by an employee results from an injury arising out of and in the course of employment.
- "Emergency services and care" means emergency (q) services and care as defined in s. 395.002.
- "Health care facility" means any hospital licensed under chapter 395 and any health care institution licensed under chapter 400.
- (i) "Health care provider" means a physician or any recognized practitioner who provides skilled services pursuant to a prescription or under the supervision or direction of a physician and who has been certified by the agency division as a health care provider. The term "health care provider" includes a health care facility.
- "Independent medical examiner" means a physician (i) 31 selected by either an employee or a carrier to render one or

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more independent medical examinations in connection with a dispute arising under this chapter.

- (k) "Independent medical examination" means an objective evaluation of the injured employee's medical condition, including, but not limited to, impairment or work status, performed by a physician or an expert medical advisor at the request of a party, a judge of compensation claims, or the agency division to assist in the resolution of a dispute arising under this chapter.
- (1) "Instance of overutilization" means a specific inappropriate service or level of service provided to an injured employee.
- (m) "Medically necessary" means any medical service or medical supply which is used to identify or treat an illness or injury, is appropriate to the patient's diagnosis and status of recovery, and is consistent with the location of service, the level of care provided, and applicable practice parameters. The service should be widely accepted among practicing health care providers, based on scientific criteria, and determined to be reasonably safe. The service must not be of an experimental, investigative, or research nature, except in those instances in which prior approval of the Agency for Health Care Administration has been obtained. The Agency for Health Care Administration shall adopt rules providing for such approval on a case-by-case basis when the service or supply is shown to have significant benefits to the recovery and well-being of the patient.
- (n) "Medicine" means a drug prescribed by an authorized health care provider and includes only generic drugs or single-source patented drugs for which there is no generic equivalent, unless the authorized health care provider

 writes or states that the brand-name drug as defined in s. 465.025 is medically necessary, or is a drug appearing on the schedule of drugs created pursuant to s. 465.025(6), or is available at a cost lower than its generic equivalent.

- (o) "Palliative care" means noncurative medical services that mitigate the conditions, effects, or pain of an injury.
- (p) "Pattern or practice of overutilization" means repetition of instances of overutilization within a specific medical case or multiple cases by a single health care provider.
- (q) "Peer review" means an evaluation by two or more physicians licensed under the same authority and with the same or similar specialty as the physician under review, of the appropriateness, quality, and cost of health care and health services provided to a patient, based on medically accepted standards.
- (r) "Physician" or "doctor" means a physician licensed under chapter 458, an osteopathic physician licensed under chapter 459, a chiropractic physician licensed under chapter 460, a podiatric physician licensed under chapter 461, an optometrist licensed under chapter 463, or a dentist licensed under chapter 466, each of whom must be certified by the agency division as a health care provider.
- (s) "Reimbursement dispute" means any disagreement between a health care provider or health care facility and carrier concerning payment for medical treatment.
- (t) "Utilization control" means a systematic process of implementing measures that assure overall management and cost containment of services delivered.

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- (u) "Utilization review" means the evaluation of the appropriateness of both the level and the quality of health care and health services provided to a patient, including, but not limited to, evaluation of the appropriateness of treatment, hospitalization, or office visits based on medically accepted standards. Such evaluation must be accomplished by means of a system that identifies the utilization of medical services based on medically accepted standards as established by medical consultants with qualifications similar to those providing the care under review, and that refers patterns and practices of overutilization to the agency division.
 - (2) MEDICAL TREATMENT; DUTY OF EMPLOYER TO FURNISH. --
- (a) Subject to the limitations specified elsewhere in this chapter, the employer shall furnish to the employee such medically necessary remedial treatment, care, and attendance for such period as the nature of the injury or the process of recovery may require, including medicines, medical supplies, durable medical equipment, orthoses, prostheses, and other medically necessary apparatus. Remedial treatment, care, and attendance, including work-hardening programs or pain-management programs accredited by the Commission on Accreditation of Rehabilitation Facilities or Joint Commission on the Accreditation of Health Organizations or pain-management programs affiliated with medical schools, shall be considered as covered treatment only when such care is given based on a referral by a physician as defined in this chapter. Each facility shall maintain outcome data, including work status at discharges, total program charges, total number of visits, and length of stay. The department shall utilize such data and report to the President of the Senate and the

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 Speaker of the House of Representatives regarding the efficacy and cost-effectiveness of such program, no later than October 1, 1994. Medically necessary treatment, care, and attendance does not include chiropractic services in excess of 18 treatments or rendered 8 weeks beyond the date of the initial chiropractic treatment, whichever comes first, unless the carrier authorizes additional treatment or the employee is catastrophically injured.

- (b) The employer shall provide appropriate professional or nonprofessional attendant care performed only at the direction and control of a physician when such care is medically necessary. The value of nonprofessional attendant care provided by a family member must be determined as follows:
- 1. If the family member is not employed, the per-hour value equals the federal minimum hourly wage.
- 2. If the family member is employed and elects to leave that employment to provide attendant or custodial care, the per-hour value of that care equals the per-hour value of the family member's former employment, not to exceed the per-hour value of such care available in the community at large. A family member or a combination of family members providing nonprofessional attendant care under this paragraph may not be compensated for more than a total of 12 hours per day.
- (c) If the employer fails to provide treatment or care required by this section after request by the injured employee, the employee may obtain such treatment at the expense of the employer, if the treatment is compensable and medically necessary. There must be a specific request for the treatment, and the employer or carrier must be given a

reasonable time period within which to provide the treatment or care. However, the employee is not entitled to recover any amount personally expended for the treatment or service unless he or she has requested the employer to furnish that treatment or service and the employer has failed, refused, or neglected to do so within a reasonable time or unless the nature of the injury requires such treatment, nursing, and services and the employer or his or her superintendent or foreman, having knowledge of the injury, has neglected to provide the treatment or service.

- (d) The carrier has the right to transfer the care of an injured employee from the attending health care provider if an independent medical examination determines that the employee is not making appropriate progress in recuperation.
- (e) Except in emergency situations and for treatment rendered by a managed care arrangement, after any initial examination and diagnosis by a physician providing remedial treatment, care, and attendance, and before a proposed course of medical treatment begins, each insurer shall review, in accordance with the requirements of this chapter, the proposed course of treatment, to determine whether such treatment would be recognized as reasonably prudent. The review must be in accordance with all applicable workers' compensation practice parameters. The insurer must accept any such proposed course of treatment unless the insurer notifies the physician of its specific objections to the proposed course of treatment by the close of the tenth business day after notification by the physician, or a supervised designee of the physician, of the proposed course of treatment.
 - (3) PROVIDER ELIGIBILITY; AUTHORIZATION. --

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(a) As a condition to eligibility for payment under this chapter, a health care provider who renders services must be a certified health care provider and must receive authorization from the carrier before providing treatment. This paragraph does not apply to emergency care. The agency division shall adopt rules to implement the certification of health care providers. As a one-time prerequisite to obtaining certification, the agency division shall require each physician to demonstrate proof of completion of a minimum 5-hour course that covers the subject areas of cost containment, utilization control, ergonomics, and the practice parameters adopted by the agency division governing the physician's field of practice. The agency division shall coordinate with the Agency for Health Care Administration, the Florida Medical Association, the Florida Osteopathic Medical Association, the Florida Chiropractic Association, the Florida Podiatric Medical Association, the Florida Optometric Association, the Florida Dental Association, and other health professional organizations and their respective boards as deemed necessary by the Agency for Health Care Administration in complying with this subsection. No later than October 1, 1994, the division shall adopt rules regarding the criteria and procedures for approval of courses and the filing of proof of completion by the physicians.

(b) A health care provider who renders emergency care must notify the carrier by the close of the third business day after it has rendered such care. If the emergency care results in admission of the employee to a health care facility, the health care provider must notify the carrier by telephone within 24 hours after initial treatment. Emergency care is not compensable under this chapter unless the injury requiring

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emergency care arose as a result of a work-related accident. Pursuant to chapter 395, all licensed physicians and health care providers in this state shall be required to make their services available for emergency treatment of any employee eligible for workers' compensation benefits. To refuse to make such treatment available is cause for revocation of a license.

- (c) A health care provider may not refer the employee to another health care provider, diagnostic facility, therapy center, or other facility without prior authorization from the carrier, except when emergency care is rendered. Any referral must be to a health care provider that has been certified by the agency division, unless the referral is for emergency treatment.
- (d) A carrier must respond, by telephone or in writing, to a request for authorization by the close of the third business day after receipt of the request. A carrier who fails to respond to a written request for authorization for referral for medical treatment by the close of the third business day after receipt of the request consents to the medical necessity for such treatment. All such requests must be made to the carrier. Notice to the carrier does not include notice to the employer.
- (e) Carriers shall adopt procedures for receiving, reviewing, documenting, and responding to requests for authorization. Such procedures shall be for a health care provider certified under this section.
- (f) By accepting payment under this chapter for treatment rendered to an injured employee, a health care provider consents to the jurisdiction of the agency division as set forth in subsection (11) and to the submission of all 31 records and other information concerning such treatment to the

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1 agency division in connection with a reimbursement dispute,
2 audit, or review as provided by this section. The health care
3 provider must further agree to comply with any decision of the
4 agency division rendered under this section.
5 (g) The employee is not liable for payment for medical

- (g) The employee is not liable for payment for medical treatment or services provided pursuant to this section except as otherwise provided in this section.
- (h) The provisions of s. 456.053 are applicable to referrals among health care providers, as defined in subsection (1), treating injured workers.
- (i) Notwithstanding paragraph (d), a claim for specialist consultations, surgical operations, physiotherapeutic or occupational therapy procedures, X-ray examinations, or special diagnostic laboratory tests that cost more than \$1,000 and other specialty services that the agency division identifies by rule is not valid and reimbursable unless the services have been expressly authorized by the carrier, or unless the carrier has failed to respond within 10 days to a written request for authorization, or unless emergency care is required. The insurer shall not refuse to authorize such consultation or procedure unless the health care provider or facility is not authorized or certified or unless an expert medical advisor has determined that the consultation or procedure is not medically necessary or otherwise compensable under this chapter. Authorization of a treatment plan does not constitute express authorization for purposes of this section, except to the extent the carrier provides otherwise in its authorization procedures. This paragraph does not limit the carrier's obligation to identify and disallow overutilization or billing errors.

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- (j) Notwithstanding anything in this chapter to the contrary, a sick or injured employee shall be entitled, at all times, to free, full, and absolute choice in the selection of the pharmacy or pharmacist dispensing and filling prescriptions for medicines required under this chapter. It is expressly forbidden for the agency division, an employer, or a carrier, or any agent or representative of the agency division, an employer, or a carrier to select the pharmacy or pharmacist which the sick or injured employee must use; condition coverage or payment on the basis of the pharmacy or pharmacist utilized; or to otherwise interfere in the selection by the sick or injured employee of a pharmacy or pharmacist.
- (4) NOTICE OF TREATMENT TO CARRIER; FILING WITH DEPARTMENT DIVISION.--
- (a) Any health care provider providing necessary remedial treatment, care, or attendance to any injured worker shall submit treatment reports to the carrier in a format prescribed by the department in consultation with the agency division. A claim for medical or surgical treatment is not valid or enforceable against such employer or employee, unless, by the close of the third business day following the first treatment, the physician providing the treatment furnishes to the employer or carrier a preliminary notice of the injury and treatment on forms prescribed by the department in consultation with the agency division and, within 15 days thereafter, furnishes to the employer or carrier a complete report, and subsequent thereto furnishes progress reports, if requested by the employer or insurance carrier, at intervals of not less than 3 weeks apart or at less frequent intervals if requested on forms prescribed by the department division.

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- (b) Each medical report or bill obtained or received by the employer, the carrier, or the injured employee, or the attorney for the employer, carrier, or injured employee, with respect to the remedial treatment or care of the injured employee, including any report of an examination, diagnosis, or disability evaluation, must be filed with the department Division of Workers' Compensation pursuant to rules adopted by the department in consultation with the agency division. The health care provider shall also furnish to the injured employee or to his or her attorney, on demand, a copy of his or her office chart, records, and reports, and may charge the injured employee an amount authorized by the department division for the copies. Each such health care provider shall provide to the agency or department division any additional information about the remedial treatment, care, and attendance that the agency or department division reasonably requests.
- (c) It is the policy for the administration of the workers' compensation system that there be reasonable access to medical information by all parties to facilitate the self-executing features of the law. Notwithstanding the limitations in s. 456.057 and subject to the limitations in s. 381.004, upon the request of the employer, the carrier, or the attorney for either of them, the medical records of an injured employee must be furnished to those persons and the medical condition of the injured employee must be discussed with those persons, if the records and the discussions are restricted to conditions relating to the workplace injury. Any such discussions may be held before or after the filing of a claim without the knowledge, consent, or presence of any other party or his or her agent or representative. A health care provider who willfully refuses to provide medical records or to discuss

the medical condition of the injured employee, after a reasonable request is made for such information pursuant to this subsection, shall be subject by the agency division to one or more of the penalties set forth in paragraph (8)(b).

- (5) INDEPENDENT MEDICAL EXAMINATIONS. --
- In any dispute concerning overutilization, medical benefits, compensability, or disability under this chapter, the carrier or the employee may select an independent medical examiner. The examiner may be a health care provider treating or providing other care to the employee. An independent medical examiner may not render an opinion outside his or her area of expertise, as demonstrated by licensure and applicable practice parameters.
- (b) Each party is bound by his or her selection of an independent medical examiner and is entitled to an alternate examiner only if:
- The examiner is not qualified to render an opinion upon an aspect of the employee's illness or injury which is material to the claim or petition for benefits;
- The examiner ceases to practice in the specialty relevant to the employee's condition;
- The examiner is unavailable due to injury, death, or relocation outside a reasonably accessible geographic area;
 - 4. The parties agree to an alternate examiner.

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Any party may request, or a judge of compensation claims may require, designation of an agency a division medical advisor as an independent medical examiner. The opinion of the advisors acting as examiners shall not be afforded the 31 presumption set forth in paragraph (9)(c).

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- 1 (c) The carrier may, at its election, contact the 2 claimant directly to schedule a reasonable time for an 3 independent medical examination. The carrier must confirm the scheduling agreement in writing within 5 days and notify 4 5 claimant's counsel, if any, at least 7 days before the date 6 upon which the independent medical examination is scheduled to occur. An attorney representing a claimant is not authorized 7 8 to schedule independent medical evaluations under this subsection.
 - If the employee fails to appear for the independent medical examination without good cause and fails to advise the physician at least 24 hours before the scheduled date for the examination that he or she cannot appear, the employee is barred from recovering compensation for any period during which he or she has refused to submit to such examination. Further, the employee shall reimburse the carrier 50 percent of the physician's cancellation or no-show fee unless the carrier that schedules the examination fails to timely provide to the employee a written confirmation of the date of the examination pursuant to paragraph (c) which includes an explanation of why he or she failed to appear. The employee may appeal to a judge of compensation claims for reimbursement when the carrier withholds payment in excess of the authority granted by this section.
 - (e) No medical opinion other than the opinion of a medical advisor appointed by the judge of compensation claims or agency division, an independent medical examiner, or an authorized treating provider is admissible in proceedings before the judges of compensation claims.
- (f) Attorney's fees incurred by an injured employee in 31 connection with delay of or opposition to an independent

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medical examination, including, but not limited to, motions for protective orders, are not recoverable under this chapter.

- (6) UTILIZATION REVIEW. -- Carriers shall review all bills, invoices, and other claims for payment submitted by health care providers in order to identify overutilization and billing errors, and may hire peer review consultants or conduct independent medical evaluations. Such consultants, including peer review organizations, are immune from liability in the execution of their functions under this subsection to the extent provided in s. 766.101. If a carrier finds that overutilization of medical services or a billing error has occurred, it must disallow or adjust payment for such services or error without order of a judge of compensation claims or the agency division, if the carrier, in making its determination, has complied with this section and rules adopted by the agency division.
 - (7) UTILIZATION AND REIMBURSEMENT DISPUTES. --
- (a) Any health care provider, carrier, or employer who elects to contest the disallowance or adjustment of payment by a carrier under subsection (6) must, within 30 days after receipt of notice of disallowance or adjustment of payment, petition the agency division to resolve the dispute. The petitioner must serve a copy of the petition on the carrier and on all affected parties by certified mail. The petition must be accompanied by all documents and records that support the allegations contained in the petition. Failure of a petitioner to submit such documentation to the agency division results in dismissal of the petition.
- (b) The carrier must submit to the agency division within 10 days after receipt of the petition all documentation 31 substantiating the carrier's disallowance or adjustment.

 Failure of the carrier to submit the requested documentation to the <u>agency division</u> within 10 days constitutes a waiver of all objections to the petition.

- (c) Within 60 days after receipt of all documentation, the <u>agency</u> division must provide to the petitioner, the carrier, and the affected parties a written determination of whether the carrier properly adjusted or disallowed payment. The <u>agency</u> division must be guided by standards and policies set forth in this chapter, including all applicable reimbursement schedules, in rendering its determination.
- (d) If the <u>agency</u> division finds an improper disallowance or improper adjustment of payment by an insurer, the insurer shall reimburse the health care provider, facility, insurer, or employer within 30 days, subject to the penalties provided in this subsection.
- (e) The <u>agency</u> <u>division</u> shall adopt rules to carry out this subsection. The rules may include provisions for consolidating petitions filed by a petitioner and expanding the timetable for rendering a determination upon a consolidated petition.
- (f) Any carrier that engages in a pattern or practice of arbitrarily or unreasonably disallowing or reducing payments to health care providers may be subject to one or more of the following penalties imposed by the <u>agency</u> division:
- 1. Repayment of the appropriate amount to the health care provider.
- 2. An administrative fine assessed by the <u>agency</u> division in an amount not to exceed \$5,000 per instance of improperly disallowing or reducing payments.

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- 3. Award of the health care provider's costs, including a reasonable attorney's fee, for prosecuting the petition.
 - (8) PATTERN OR PRACTICE OF OVERUTILIZATION. --
- (a) Carriers must report to the agency division all instances of overutilization including, but not limited to, all instances in which the carrier disallows or adjusts payment. The agency division shall determine whether a pattern or practice of overutilization exists.
- If the agency division determines that a health care provider has engaged in a pattern or practice of overutilization or a violation of this chapter or rules adopted by the agency division, it may impose one or more of the following penalties:
- An order of the agency division barring the provider from payment under this chapter;
 - 2. Deauthorization of care under review;
 - 3. Denial of payment for care rendered in the future;
- Decertification of a health care provider certified as an expert medical advisor under subsection (9) or of a rehabilitation provider certified under s. 440.49;
- An administrative fine assessed by the agency division in an amount not to exceed \$5,000 per instance of overutilization or violation; and
- 6. Notification of and review by the appropriate licensing authority pursuant to s. 440.106(3).
 - (9) EXPERT MEDICAL ADVISORS. --
- The agency division shall certify expert medical advisors in each specialty to assist the agency division and the judges of compensation claims within the advisor's area of 31 expertise as provided in this section. The agency division

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 shall, in a manner prescribed by rule, in certifying, recertifying, or decertifying an expert medical advisor, consider the qualifications, training, impartiality, and commitment of the health care provider to the provision of quality medical care at a reasonable cost. As a prerequisite for certification or recertification, the agency division shall require, at a minimum, that an expert medical advisor have specialized workers' compensation training or experience under the workers' compensation system of this state and board certification or board eligibility.

- (b) The <u>agency division</u> shall contract with or employ expert medical advisors to provide peer review or medical consultation to the <u>agency division</u> or to a judge of compensation claims in connection with resolving disputes relating to reimbursement, differing opinions of health care providers, and health care and physician services rendered under this chapter. Expert medical advisors contracting with the <u>agency division</u> shall, as a term of such contract, agree to provide consultation or services in accordance with the timetables set forth in this chapter and to abide by rules adopted by the <u>agency division</u>, including, but not limited to, rules pertaining to procedures for review of the services rendered by health care providers and preparation of reports and recommendations for submission to the agency <u>division</u>.
- (c) If there is disagreement in the opinions of the health care providers, if two health care providers disagree on medical evidence supporting the employee's complaints or the need for additional medical treatment, or if two health care providers disagree that the employee is able to return to work, the <u>agency division</u> may, and the judge of compensation claims shall, upon his or her own motion or within 15 days

 after receipt of a written request by either the injured employee, the employer, or the carrier, order the injured employee to be evaluated by an expert medical advisor. The opinion of the expert medical advisor is presumed to be correct unless there is clear and convincing evidence to the contrary as determined by the judge of compensation claims. The expert medical advisor appointed to conduct the evaluation shall have free and complete access to the medical records of the employee. An employee who fails to report to and cooperate with such evaluation forfeits entitlement to compensation during the period of failure to report or cooperate.

- (d) The expert medical advisor must complete his or her evaluation and issue his or her report to the <u>agency</u> division or to the judge of compensation claims within 45 days after receipt of all medical records. The expert medical advisor must furnish a copy of the report to the carrier and to the employee.
- (e) An expert medical advisor is not liable under any theory of recovery for evaluations performed under this section without a showing of fraud or malice. The protections of s. 766.101 apply to any officer, employee, or agent of the agency division and to any officer, employee, or agent of any entity with which the agency division has contracted under this subsection.
- (f) If the <u>agency</u> <u>division</u> or a judge of compensation claims determines that the services of a certified expert medical advisor are required to resolve a dispute under this section, the carrier must compensate the advisor for his or her time in accordance with a schedule adopted by the <u>agency</u> <u>division</u>. The <u>agency</u> <u>division</u> may assess a penalty not to

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30 31 exceed \$500 against any carrier that fails to timely compensate an advisor in accordance with this section.

- (10) WITNESS FEES.--Any health care provider who gives a deposition shall be allowed a witness fee. The amount charged by the witness may not exceed \$200 per hour. An expert witness who has never provided direct professional services to a party but has merely reviewed medical records and provided an expert opinion or has provided only direct professional services that were unrelated to the workers' compensation case may not be allowed a witness fee in excess of \$200 per day.
- (11) AUDITS BY AGENCY FOR HEALTH CARE ADMINISTRATION DIVISION; JURISDICTION.--
- The Agency for Health Care Administration Division (a) of Workers' Compensation of the Department of Labor and Employment Security may investigate health care providers to determine whether providers are complying with this chapter and with rules adopted by the agency division, whether the providers are engaging in overutilization, and whether providers are engaging in improper billing practices. If the agency division finds that a health care provider has improperly billed, overutilized, or failed to comply with agency division rules or the requirements of this chapter it must notify the provider of its findings and may determine that the health care provider may not receive payment from the carrier or may impose penalties as set forth in subsection (8) or other sections of this chapter. If the health care provider has received payment from a carrier for services that were improperly billed or for overutilization, it must return those payments to the carrier. The agency division may assess a penalty not to exceed \$500 for each overpayment that is not

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refunded within 30 days after notification of overpayment by the agency division or carrier.

- (b) The department division shall monitor and audit carriers, as provided in s. 624.3161, to determine if medical bills are paid in accordance with this section and department division rules. Any employer, if self-insured, or carrier found by the division not to be within 90 percent compliance as to the payment of medical bills after July 1, 1994, must be assessed a fine not to exceed 1 percent of the prior year's assessment levied against such entity under s. 440.51 for every quarter in which the entity fails to attain 90-percent compliance. The department division shall fine or otherwise discipline an employer or carrier, pursuant to this chapter, the insurance code, or rules adopted by the department division, for each late payment of compensation that is below the minimum 90-percent performance standard. Any carrier that is found to be not in compliance in subsequent consecutive quarters must implement a medical-bill review program approved by the division, and the carrier is subject to disciplinary action by the Department of Insurance.
- (c) The agency division has exclusive jurisdiction to decide any matters concerning reimbursement, to resolve any overutilization dispute under subsection (7), and to decide any question concerning overutilization under subsection (8), which question or dispute arises after January 1, 1994.
- The following agency division actions do not constitute agency action subject to review under ss. 120.569 and 120.57 and do not constitute actions subject to s. 120.56: referral by the entity responsible for utilization review; a decision by the agency division to refer a matter to a peer 31 review committee; establishment by a health care provider or

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30 31 entity of procedures by which a peer review committee reviews the rendering of health care services; and the review proceedings, report, and recommendation of the peer review committee.

- (12) CREATION OF THREE-MEMBER PANEL; GUIDES OF MAXIMUM REIMBURSEMENT ALLOWANCES.--
- (a) A three-member panel is created, consisting of the Insurance Commissioner, or the Insurance Commissioner's designee, and two members to be appointed by the Governor, subject to confirmation by the Senate, one member who, on account of present or previous vocation, employment, or affiliation, shall be classified as a representative of employers, the other member who, on account of previous vocation, employment, or affiliation, shall be classified as a representative of employees. The panel shall determine statewide schedules of maximum reimbursement allowances for medically necessary treatment, care, and attendance provided by physicians, hospitals, ambulatory surgical centers, work-hardening programs, pain programs, and durable medical equipment. The maximum reimbursement allowances for inpatient hospital care shall be based on a schedule of per diem rates, to be approved by the three-member panel no later than March 1, 1994, to be used in conjunction with a precertification manual as determined by the agency division. All compensable charges for hospital outpatient care shall be reimbursed at 75 percent of usual and customary charges. Until the three-member panel approves a schedule of per diem rates for inpatient hospital care and it becomes effective, all compensable charges for hospital inpatient care must be reimbursed at 75 percent of their usual and customary charges. Annually, the three-member panel shall adopt schedules of maximum

 reimbursement allowances for physicians, hospital inpatient care, hospital outpatient care, ambulatory surgical centers, work-hardening programs, and pain programs. However, the maximum percentage of increase in the individual reimbursement allowance may not exceed the percentage of increase in the Consumer Price Index for the previous year. An individual physician, hospital, ambulatory surgical center, pain program, or work-hardening program shall be reimbursed either the usual and customary charge for treatment, care, and attendance, the agreed-upon contract price, the per diem rate for hospital inpatient stay, or the maximum reimbursement allowance in the appropriate schedule, whichever is less.

- (b) As to reimbursement for a prescription medication, the reimbursement amount for a prescription shall be the average wholesale price times 1.2 plus \$4.18 for the dispensing fee, except where the carrier has contracted for a lower amount. Fees for pharmaceuticals and pharmaceutical services shall be reimbursable at the applicable fee schedule amount. Where the employer or carrier has contracted for such services and the employee elects to obtain them through a provider not a party to the contract, the carrier shall reimburse at the schedule, negotiated, or contract price, whichever is lower.
- (c) Reimbursement for all fees and other charges for such treatment, care, and attendance, including treatment, care, and attendance provided by any hospital or other health care provider, ambulatory surgical center, work-hardening program, or pain program, must not exceed the amounts provided by the uniform schedule of maximum reimbursement allowances as determined by the panel or as otherwise provided in this section. This subsection also applies to independent medical

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examinations performed by health care providers under this 2 chapter. Until the three-member panel approves a uniform 3 schedule of maximum reimbursement allowances and it becomes 4 effective, all compensable charges for treatment, care, and 5 attendance provided by physicians, ambulatory surgical 6 centers, work-hardening programs, or pain programs shall be 7 reimbursed at the lowest maximum reimbursement allowance 8 across all 1992 schedules of maximum reimbursement allowances 9 for the services provided regardless of the place of service. 10 In determining the uniform schedule, the panel shall first 11 approve the data which it finds representative of prevailing charges in the state for similar treatment, care, and 12 13 attendance of injured persons. Each health care provider, health care facility, ambulatory surgical center, 14 15 work-hardening program, or pain program receiving workers' compensation payments shall maintain records verifying their 16 17 usual charges. In establishing the uniform schedule of maximum reimbursement allowances, the panel must consider: 18

- The levels of reimbursement for similar treatment, care, and attendance made by other health care programs or third-party providers;
- 2. The impact upon cost to employers for providing a level of reimbursement for treatment, care, and attendance which will ensure the availability of treatment, care, and attendance required by injured workers;
- 3. The financial impact of the reimbursement allowances upon health care providers and health care facilities, including trauma centers as defined in s. 395.4001, and its effect upon their ability to make available to injured workers such medically necessary remedial treatment, care, and attendance. The uniform schedule of

maximum reimbursement allowances must be reasonable, must promote health care cost containment and efficiency with respect to the workers' compensation health care delivery system, and must be sufficient to ensure availability of such medically necessary remedial treatment, care, and attendance to injured workers; and

- 4. The most recent average maximum allowable rate of increase for hospitals determined by the Health Care Board under chapter 408.
- (13) REMOVAL OF PHYSICIANS FROM LISTS OF THOSE AUTHORIZED TO RENDER MEDICAL CARE.—The <u>agency</u> division shall remove from the list of physicians or facilities authorized to provide remedial treatment, care, and attendance under this chapter the name of any physician or facility found after reasonable investigation to have:
- (a) Engaged in professional or other misconduct or incompetency in connection with medical services rendered under this chapter;
- (b) Exceeded the limits of his or her or its professional competence in rendering medical care under this chapter, or to have made materially false statements regarding his or her or its qualifications in his or her application;
- (c) Failed to transmit copies of medical reports to the employer or carrier, or failed to submit full and truthful medical reports of all his or her or its findings to the employer or carrier as required under this chapter;
- (d) Solicited, or employed another to solicit for himself or herself or itself or for another, professional treatment, examination, or care of an injured employee in connection with any claim under this chapter;

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request of, the agency division or any duly authorized officer of the state, any legal question, or to produce any relevant book or paper concerning his or her conduct under any authorization granted to him or her under this chapter;

(e) Refused to appear before, or to answer upon

- (f) Self-referred in violation of this chapter or other laws of this state; or
- (q) Engaged in a pattern of practice of overutilization or a violation of this chapter or rules adopted by the agency division.
 - (14) PAYMENT OF MEDICAL FEES. --
- (a) Except for emergency care treatment, fees for medical services are payable only to a health care provider certified and authorized to render remedial treatment, care, or attendance under this chapter. A health care provider may not collect or receive a fee from an injured employee within this state, except as otherwise provided by this chapter. Such providers have recourse against the employer or carrier for payment for services rendered in accordance with this chapter.
- (b) Fees charged for remedial treatment, care, and attendance may not exceed the applicable fee schedules adopted under this chapter.
- (c) Notwithstanding any other provision of this chapter, following overall maximum medical improvement from an injury compensable under this chapter, the employee is obligated to pay a copayment of \$10 per visit for medical services. The copayment shall not apply to emergency care provided to the employee.
 - (15) PRACTICE PARAMETERS.--
- (a) The Agency for Health Care Administration, in 31 conjunction with the department division and appropriate

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health professional associations and health-related organizations shall develop and may adopt by rule scientifically sound practice parameters for medical procedures relevant to workers' compensation claimants. Practice parameters developed under this section must focus on identifying effective remedial treatments and promoting the appropriate utilization of health care resources. Priority must be given to those procedures that involve the greatest utilization of resources either because they are the most costly or because they are the most frequently performed. Practice parameters for treatment of the 10 top procedures associated with workers' compensation injuries including the remedial treatment of lower-back injuries must be developed by December 31, 1994.

- (b) The guidelines may be initially based on guidelines prepared by nationally recognized health care institutions and professional organizations but should be tailored to meet the workers' compensation goal of returning employees to full employment as quickly as medically possible, taking into consideration outcomes data collected from managed care providers and any other inpatient and outpatient facilities serving workers' compensation claimants.
- (c) Procedures must be instituted which provide for the periodic review and revision of practice parameters based on the latest outcomes data, research findings, technological advancements, and clinical experiences, at least once every 3 years.
- (d) Practice parameters developed under this section must be used by carriers and the agency division in evaluating the appropriateness and overutilization of medical services 31 provided to injured employees.

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Section 18. Subsection (23) of section 440.134, Florida Statutes, is amended to read:

440.134 Workers' compensation managed care arrangement. --

(23) The agency shall immediately notify the Department of Insurance and the Department of Labor and Employment Security whenever it issues an administrative complaint or an order or otherwise initiates legal proceedings resulting in, or which may result in, suspension or revocation of an insurer's authorization.

Section 19. Subsection (3) of section 440.14, Florida Statutes, is amended to read:

440.14 Determination of pay.--

The department division shall establish by rule a form which shall contain a simplified checklist of those items which may be included as "wage" for determining the average weekly wage.

Section 20. Section 440.15, Florida Statutes, is amended to read:

- 440.15 Compensation for disability. -- Compensation for disability shall be paid to the employee, subject to the limits provided in s. 440.12(2), as follows:
 - (1) PERMANENT TOTAL DISABILITY. --
- (a) In case of total disability adjudged to be permanent, 66 2/3 percent of the average weekly wages shall be paid to the employee during the continuance of such total disability.
- (b) Only a catastrophic injury as defined in s. 440.02 shall, in the absence of conclusive proof of a substantial earning capacity, constitute permanent total disability. Only 31 claimants with catastrophic injuries are eligible for

permanent total benefits. In no other case may permanent total disability be awarded.

- (c) In cases of permanent total disability resulting from injuries that occurred prior to July 1, 1955, such payments shall not be made in excess of 700 weeks.
- (d) If an employee who is being paid compensation for permanent total disability becomes rehabilitated to the extent that she or he establishes an earning capacity, the employee shall be paid, instead of the compensation provided in paragraph (a), benefits pursuant to subsection (3). The department division shall adopt rules to enable a permanently and totally disabled employee who may have reestablished an earning capacity to undertake a trial period of reemployment without prejudicing her or his return to permanent total status in the case that such employee is unable to sustain an earning capacity.
- (e)1. The employer's or carrier's right to conduct vocational evaluations or testing pursuant to s. 440.491 continues even after the employee has been accepted or adjudicated as entitled to compensation under this chapter. This right includes, but is not limited to, instances in which such evaluations or tests are recommended by a treating physician or independent medical-examination physician, instances warranted by a change in the employee's medical condition, or instances in which the employee appears to be making appropriate progress in recuperation. This right may not be exercised more than once every calendar year.
- 2. The carrier must confirm the scheduling of the vocational evaluation or testing in writing, and must notify employee's counsel, if any, at least 7 days before the date on which vocational evaluation or testing is scheduled to occur.

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- Pursuant to an order of the judge of compensation claims, the employer or carrier may withhold payment of benefits for permanent total disability or supplements for any period during which the employee willfully fails or refuses to appear without good cause for the scheduled vocational evaluation or testing.
- (f)1. If permanent total disability results from injuries that occurred subsequent to June 30, 1955, and for which the liability of the employer for compensation has not been discharged under s. 440.20(11), the injured employee shall receive additional weekly compensation benefits equal to 5 percent of her or his weekly compensation rate, as established pursuant to the law in effect on the date of her or his injury, multiplied by the number of calendar years since the date of injury. The weekly compensation payable and the additional benefits payable under this paragraph, when combined, may not exceed the maximum weekly compensation rate in effect at the time of payment as determined pursuant to s. 440.12(2). Entitlement to these supplemental payments shall cease at age 62 if the employee is eligible for social security benefits under 42 U.S.C. ss. 402 and 423, whether or not the employee has applied for such benefits. These supplemental benefits shall be paid by the division out of the Workers' Compensation Administration Trust Fund when the injury occurred subsequent to June 30, 1955, and before July 1, 1984. These supplemental benefits shall be paid by the employer when the injury occurred on or after July 1, 1984. Supplemental benefits are not payable for any period prior to October 1, 1974.
- 2.a. The department division shall provide by rule for 31 the periodic reporting to the department division of all

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earnings of any nature and social security income by the injured employee entitled to or claiming additional compensation under subparagraph 1. Neither the <u>department</u> division nor the employer or carrier shall make any payment of those additional benefits provided by subparagraph 1. for any period during which the employee willfully fails or refuses to report upon request by the <u>department</u> division in the manner prescribed by such rules.

- b. The <u>department</u> <u>division</u> shall provide by rule for the periodic reporting to the employer or carrier of all earnings of any nature and social security income by the injured employee entitled to or claiming benefits for permanent total disability. The employer or carrier is not required to make any payment of benefits for permanent total disability for any period during which the employee willfully fails or refuses to report upon request by the employer or carrier in the manner prescribed by such rules or if any employee who is receiving permanent total disability benefits refuses to apply for or cooperate with the employer or carrier in applying for social security benefits.
- 3. When an injured employee receives a full or partial lump-sum advance of the employee's permanent total disability compensation benefits, the employee's benefits under this paragraph shall be computed on the employee's weekly compensation rate as reduced by the lump-sum advance.
 - (2) TEMPORARY TOTAL DISABILITY. --
- (a) In case of disability total in character but temporary in quality, $66\ 2/3$ percent of the average weekly wages shall be paid to the employee during the continuance thereof, not to exceed 104 weeks except as provided in this subsection, s. 440.12(1), and s. 440.14(3). Once the employee

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30 31 reaches the maximum number of weeks allowed, or the employee reaches the date of maximum medical improvement, whichever occurs earlier, temporary disability benefits shall cease and the injured worker's permanent impairment shall be determined.

- (b) Notwithstanding the provisions of paragraph (a), an employee who has sustained the loss of an arm, leg, hand, or foot, has been rendered a paraplegic, paraparetic, quadriplegic, or quadriparetic, or has lost the sight of both eyes shall be paid temporary total disability of 80 percent of her or his average weekly wage. The increased temporary total disability compensation provided for in this paragraph must not extend beyond 6 months from the date of the accident. The compensation provided by this paragraph is not subject to the limits provided in s. 440.12(2), but instead is subject to a maximum weekly compensation rate of \$700. If, at the conclusion of this period of increased temporary total disability compensation, the employee is still temporarily totally disabled, the employee shall continue to receive temporary total disability compensation as set forth in paragraphs (a) and (c). The period of time the employee has received this increased compensation will be counted as part of, and not in addition to, the maximum periods of time for which the employee is entitled to compensation under paragraph (a) but not paragraph (c).
- (c) Temporary total disability benefits paid pursuant to this subsection shall include such period as may be reasonably necessary for training in the use of artificial members and appliances, and shall include such period as the employee may be receiving training and education under a program pursuant to s. 440.49(1). Notwithstanding s. 440.02(9), the date of maximum medical improvement for

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purposes of paragraph (3)(b) shall be no earlier than the last day for which such temporary disability benefits are paid.

- (d) The department division shall, by rule, provide for the periodic reporting to the department division, employer, or carrier of all earned income, including income from social security, by the injured employee who is entitled to or claiming benefits for temporary total disability. The employer or carrier is not required to make any payment of benefits for temporary total disability for any period during which the employee willfully fails or refuses to report upon request by the employer or carrier in the manner prescribed by the rules. The rule must require the claimant to personally sign the claim form and attest that she or he has reviewed, understands, and acknowledges the foregoing.
 - (3) PERMANENT IMPAIRMENT AND WAGE-LOSS BENEFITS.--
 - (a) Impairment benefits.--
- Once the employee has reached the date of maximum medical improvement, impairment benefits are due and payable within 20 days after the carrier has knowledge of the impairment.
- The three-member panel, in cooperation with the department division, shall establish and use a uniform permanent impairment rating schedule. This schedule must be based on medically or scientifically demonstrable findings as well as the systems and criteria set forth in the American Medical Association's Guides to the Evaluation of Permanent Impairment; the Snellen Charts, published by American Medical Association Committee for Eye Injuries; and the Minnesota Department of Labor and Industry Disability Schedules. The schedule should be based upon objective findings. The schedule 31 shall be more comprehensive than the AMA Guides to the

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Evaluation of Permanent Impairment and shall expand the areas 2 already addressed and address additional areas not currently 3 contained in the guides. On August 1, 1979, and pending the adoption, by rule, of a permanent schedule, Guides to the 4 5 Evaluation of Permanent Impairment, copyright 1977, 1971, 6 1988, by the American Medical Association, shall be the 7 temporary schedule and shall be used for the purposes hereof. 8 For injuries after July 1, 1990, pending the adoption by department division rule of a uniform disability rating 9 10 schedule, the Minnesota Department of Labor and Industry 11 Disability Schedule shall be used unless that schedule does not address an injury. In such case, the Guides to the 12 13 Evaluation of Permanent Impairment by the American Medical Association shall be used. Determination of permanent 14 impairment under this schedule must be made by a physician 15 licensed under chapter 458, a doctor of osteopathic medicine 16 17 licensed under chapters 458 and 459, a chiropractic physician licensed under chapter 460, a podiatric physician licensed 18 19 under chapter 461, an optometrist licensed under chapter 463, 20 or a dentist licensed under chapter 466, as appropriate considering the nature of the injury. No other persons are 21 authorized to render opinions regarding the existence of or 22 the extent of permanent impairment. 23

3. All impairment income benefits shall be based on an impairment rating using the impairment schedule referred to in subparagraph 2. Impairment income benefits are paid weekly at the rate of 50 percent of the employee's average weekly temporary total disability benefit not to exceed the maximum weekly benefit under s. 440.12. An employee's entitlement to impairment income benefits begins the day after the employee reaches maximum medical improvement or the expiration of

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temporary benefits, whichever occurs earlier, and continues until the earlier of:

- a. The expiration of a period computed at the rate of3 weeks for each percentage point of impairment; or
 - b. The death of the employee.
- After the employee has been certified by a doctor as having reached maximum medical improvement or 6 weeks before the expiration of temporary benefits, whichever occurs earlier, the certifying doctor shall evaluate the condition of the employee and assign an impairment rating, using the impairment schedule referred to in subparagraph 2. Compensation is not payable for the mental, psychological, or emotional injury arising out of depression from being out of work. If the certification and evaluation are performed by a doctor other than the employee's treating doctor, the certification and evaluation must be submitted to the treating doctor, and the treating doctor must indicate agreement or disagreement with the certification and evaluation. The certifying doctor shall issue a written report to the department division, the employee, and the carrier certifying that maximum medical improvement has been reached, stating the impairment rating, and providing any other information required by the department by rule division. If the employee has not been certified as having reached maximum medical improvement before the expiration of 102 weeks after the date temporary total disability benefits begin to accrue, the carrier shall notify the treating doctor of the requirements of this section.
- 5. The carrier shall pay the employee impairment income benefits for a period based on the impairment rating.

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- (b) Supplemental benefits. --
- 1. All supplemental benefits must be paid in accordance with this subsection. An employee is entitled to supplemental benefits as provided in this paragraph as of the expiration of the impairment period, if:

and procedures governing the method of payment of wage loss

1, 1994, and for dates of accidents on or after January 1,

and impairment benefits for dates of accidents before January

The department division may by rule specify forms

- The employee has an impairment rating from the compensable injury of 20 percent or more as determined pursuant to this chapter;
- The employee has not returned to work or has returned to work earning less than 80 percent of the employee's average weekly wage as a direct result of the employee's impairment; and
- The employee has in good faith attempted to obtain c. employment commensurate with the employee's ability to work.
- If an employee is not entitled to supplemental benefits at the time of payment of the final weekly impairment income benefit because the employee is earning at least 80 percent of the employee's average weekly wage, the employee may become entitled to supplemental benefits at any time within 1 year after the impairment income benefit period ends if:
- The employee earns wages that are less than 80 percent of the employee's average weekly wage for a period of at least 90 days;
- The employee meets the other requirements of 31 | subparagraph 1.; and

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- 1 c. The employee's decrease in earnings is a direct 2 result of the employee's impairment from the compensable 3 injury.
 - 3. If an employee earns wages that are at least 80 percent of the employee's average weekly wage for a period of at least 90 days during which the employee is receiving supplemental benefits, the employee ceases to be entitled to supplemental benefits for the filing period. Supplemental benefits that have been terminated shall be reinstated when the employee satisfies the conditions enumerated in subparagraph 2. and files the statement required under subparagraph 5. Notwithstanding any other provision, if an employee is not entitled to supplemental benefits for 12 consecutive months, the employee ceases to be entitled to any additional income benefits for the compensable injury. If the employee is discharged within 12 months after losing entitlement under this subsection, benefits may be reinstated if the employee was discharged at that time with the intent to deprive the employee of supplemental benefits.
 - 4. During the period that impairment income benefits or supplemental income benefits are being paid, the carrier has the affirmative duty to determine at least annually whether any extended unemployment or underemployment is a direct result of the employee's impairment. To accomplish this purpose, the division may require periodic reports from the employee and the carrier, and it may, at the carrier's expense, require any physical or other examinations, vocational assessments, or other tests or diagnoses necessary to verify that the carrier is performing its duty. Not more than once in each 12 calendar months, the employee and the carrier may each request that the division review the status

of the employee and determine whether the carrier has performed its duty with respect to whether the employee's unemployment or underemployment is a direct result of impairment from the compensable injury.

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4.5. After the initial determination of supplemental benefits, the employee must file a statement with the carrier stating that the employee has earned less than 80 percent of the employee's average weekly wage as a direct result of the employee's impairment, stating the amount of wages the employee earned in the filing period, and stating that the employee has in good faith sought employment commensurate with the employee's ability to work. The statement must be filed quarterly on a form and in the manner prescribed by the department division. The department division may modify the filing period as appropriate to an individual case. Failure to file a statement relieves the carrier of liability for supplemental benefits for the period during which a statement is not filed.

5.6. The carrier shall begin payment of supplemental benefits not later than the seventh day after the expiration date of the impairment income benefit period and shall continue to timely pay those benefits. The carrier may request a mediation conference for the purpose of contesting the employee's entitlement to or the amount of supplemental income benefits.

6.7. Supplemental benefits are calculated quarterly and paid monthly. For purposes of calculating supplemental benefits, 80 percent of the employee's average weekly wage and the average wages the employee has earned per week are compared quarterly. For purposes of this paragraph, if the employee is offered a bona fide position of employment that

 the employee is capable of performing, given the physical condition of the employee and the geographic accessibility of the position, the employee's weekly wages are considered equivalent to the weekly wages for the position offered to the employee.

7.8. Supplemental benefits are payable at the rate of 80 percent of the difference between 80 percent of the employee's average weekly wage determined pursuant to s. 440.14 and the weekly wages the employee has earned during the reporting period, not to exceed the maximum weekly income benefit under s. 440.12.

- 8.9. The <u>department</u> division may by rule define terms that are necessary for the administration of this section and forms and procedures governing the method of payment of supplemental benefits for dates of accidents before January 1, 1994, and for dates of accidents on or after January 1, 1994.
- (c) Duration of temporary impairment and supplemental income benefits.—The employee's eligibility for temporary benefits, impairment income benefits, and supplemental benefits terminates on the expiration of 401 weeks after the date of injury.
 - (4) TEMPORARY PARTIAL DISABILITY. --
- (a) In case of temporary partial disability, compensation shall be equal to 80 percent of the difference between 80 percent of the employee's average weekly wage and the salary, wages, and other remuneration the employee is able to earn, as compared weekly; however, the weekly benefits may not exceed an amount equal to 66 2/3 percent of the employee's average weekly wage at the time of injury. In order to simplify the comparison of the preinjury average weekly wage with the salary, wages, and other remuneration the

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employee is able to earn, the <u>department</u> <u>division</u> may by rule provide for the modification of the weekly comparison so as to coincide as closely as possible with the injured worker's pay periods. The amount determined to be the salary, wages, and other remuneration the employee is able to earn shall in no case be less than the sum actually being earned by the employee, including earnings from sheltered employment.

- (b) Such benefits shall be paid during the continuance of such disability, not to exceed a period of 104 weeks, as provided by this subsection and subsection (2). Once the injured employee reaches the maximum number of weeks, temporary disability benefits cease and the injured worker's permanent impairment must be determined. The <u>department</u> division may by rule specify forms and procedures governing the method of payment of temporary disability benefits for dates of accidents before January 1, 1994, and for dates of accidents on or after January 1, 1994.
 - (5) SUBSEQUENT INJURY.--
- disability, impairment, anomaly, or disease, or received compensation therefor, shall not preclude her or him from benefits for a subsequent aggravation or acceleration of the preexisting condition nor preclude benefits for death resulting therefrom, except that no benefits shall be payable if the employee, at the time of entering into the employment of the employer by whom the benefits would otherwise be payable, falsely represents herself or himself in writing as not having previously been disabled or compensated because of such previous disability, impairment, anomaly, or disease and the employer detrimentally relies on the misrepresentation.

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Compensation for temporary disability, medical benefits, and wage-loss benefits shall not be subject to apportionment.

- (b) If a compensable permanent impairment, or any portion thereof, is a result of aggravation or acceleration of a preexisting condition, or is the result of merger with a preexisting impairment, an employee eligible to receive impairment benefits under paragraph (3)(a) shall receive such benefits for the total impairment found to result, excluding the degree of impairment existing at the time of the subject accident or injury or which would have existed by the time of the impairment rating without the intervention of the compensable accident or injury. The degree of permanent impairment attributable to the accident or injury shall be compensated in accordance with paragraph (3)(a). As used in this paragraph, "merger" means the combining of a preexisting permanent impairment with a subsequent compensable permanent impairment which, when the effects of both are considered together, result in a permanent impairment rating which is greater than the sum of the two permanent impairment ratings when each impairment is considered individually.
- (6) OBLIGATION TO REHIRE.——If the employer has not in good faith made available to the employee, within a 100-mile radius of the employee's residence, work appropriate to the employee's physical limitations within 30 days after the carrier notifies the employer of maximum medical improvement and the employee's physical limitations, the employer shall pay to the <u>department</u> <u>division</u> for deposit into the Workers' Compensation Administration Trust Fund a fine of \$250 for every \$5,000 of the employer's workers' compensation premium or payroll, not to exceed \$2,000 per violation, as the department <u>division</u> requires by rule. The employer is not

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subject to this subsection if the employee is receiving permanent total disability benefits or if the employer has 50 or fewer employees.

- (7) EMPLOYEE REFUSES EMPLOYMENT.--If an injured employee refuses employment suitable to the capacity thereof, offered to or procured therefor, such employee shall not be entitled to any compensation at any time during the continuance of such refusal unless at any time in the opinion of the judge of compensation claims such refusal is justifiable.
- (8) EMPLOYEE LEAVES EMPLOYMENT. -- If an injured employee, when receiving compensation for temporary partial disability, leaves the employment of the employer by whom she or he was employed at the time of the accident for which such compensation is being paid, the employee shall, upon securing employment elsewhere, give to such former employer an affidavit in writing containing the name of her or his new employer, the place of employment, and the amount of wages being received at such new employment; and, until she or he gives such affidavit, the compensation for temporary partial disability will cease. The employer by whom such employee was employed at the time of the accident for which such compensation is being paid may also at any time demand of such employee an additional affidavit in writing containing the name of her or his employer, the place of her or his employment, and the amount of wages she or he is receiving; and if the employee, upon such demand, fails or refuses to make and furnish such affidavit, her or his right to compensation for temporary partial disability shall cease until such affidavit is made and furnished.

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- an employee becomes an inmate of a public institution, then no compensation shall be payable unless she or he has dependent upon her or him for support a person or persons defined as dependents elsewhere in this chapter, whose dependency shall be determined as if the employee were deceased and to whom compensation would be paid in case of death; and such compensation as is due such employee shall be paid such dependents during the time she or he remains such inmate.
- (10) EMPLOYEE ELIGIBLE FOR BENEFITS UNDER THIS CHAPTER AND FEDERAL OLD-AGE, SURVIVORS, AND DISABILITY INSURANCE ACT.--
- Weekly compensation benefits payable under this chapter for disability resulting from injuries to an employee who becomes eligible for benefits under 42 U.S.C. s. 423 shall be reduced to an amount whereby the sum of such compensation benefits payable under this chapter and such total benefits otherwise payable for such period to the employee and her or his dependents, had such employee not been entitled to benefits under this chapter, under 42 U.S.C. ss. 402 and 423, does not exceed 80 percent of the employee's average weekly wage. However, this provision shall not operate to reduce an injured worker's benefits under this chapter to a greater extent than such benefits would have otherwise been reduced under 42 U.S.C. s. 424(a). This reduction of compensation benefits is not applicable to any compensation benefits payable for any week subsequent to the week in which the injured worker reaches the age of 62 years.
- (b) If the provisions of 42 U.S.C. s. 424(a) are amended to provide for a reduction or increase of the percentage of average current earnings that the sum of

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30 31 compensation benefits payable under this chapter and the benefits payable under 42 U.S.C. ss. 402 and 423 can equal, the amount of the reduction of benefits provided in this subsection shall be reduced or increased accordingly. The department division may by rule specify forms and procedures governing the method for calculating and administering the offset of benefits payable under this chapter and benefits payable under 42 U.S.C. ss. 402 and 423. The department division shall have first priority in taking any available social security offsets on dates of accidents occurring before July 1, 1984.

(c) No disability compensation benefits payable for any week, including those benefits provided by paragraph (1)(f), shall be reduced pursuant to this subsection until the Social Security Administration determines the amount otherwise payable to the employee under 42 U.S.C. ss. 402 and 423 and the employee has begun receiving such social security benefit payments. The employee shall, upon demand by the department division, the employer, or the carrier, authorize the Social Security Administration to release disability information relating to her or him and authorize the Division of Unemployment Compensation to release unemployment compensation information relating to her or him, in accordance with rules to be promulgated by the department division prescribing the procedure and manner for requesting the authorization and for compliance by the employee. Neither the department division nor the employer or carrier shall make any payment of benefits for total disability or those additional benefits provided by paragraph (1)(f) for any period during which the employee willfully fails or refuses to authorize the release of information in the manner and within the time prescribed by

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such rules. The authority for release of disability information granted by an employee under this paragraph shall be effective for a period not to exceed 12 months, such authority to be renewable as the department division may prescribe by rule.

- (d) If compensation benefits are reduced pursuant to this subsection, the minimum compensation provisions of s. 440.12(2) do not apply.
- (11) EMPLOYEE ELIGIBLE FOR BENEFITS UNDER THIS CHAPTER WHO HAS RECEIVED OR IS ENTITLED TO RECEIVE UNEMPLOYMENT COMPENSATION. --
- (a) No compensation benefits shall be payable for temporary total disability or permanent total disability under this chapter for any week in which the injured employee has received, or is receiving, unemployment compensation benefits.
- (b) If an employee is entitled to temporary partial benefits pursuant to subsection (4) and unemployment compensation benefits, such unemployment compensation benefits shall be primary and the temporary partial benefits shall be supplemental only, the sum of the two benefits not to exceed the amount of temporary partial benefits which would otherwise be payable.
- (12) FULL-PAY STATUS FOR CERTAIN LAW ENFORCEMENT OFFICERS. -- Any law enforcement officer as defined in s. 943.10(1), (2), or (3) who, while acting within the course of employment as provided by s. 440.091, is maliciously or intentionally injured and who thereby sustains a job-connected disability compensable under this chapter shall be carried in full-pay status rather than being required to use sick, annual, or other leave. Full-pay status shall be granted only 31 after submission to the employing agency's head of a medical

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report which gives a current diagnosis of the employee's recovery and ability to return to work. In no case shall the employee's salary and workers' compensation benefits exceed the amount of the employee's regular salary requirements.

(13) REPAYMENT. -- If an employee has received a sum as an indemnity benefit under any classification or category of benefit under this chapter to which she or he is not entitled, the employee is liable to repay that sum to the employer or the carrier or to have that sum deducted from future benefits, regardless of the classification of benefits, payable to the employee under this chapter; however, a partial payment of the total repayment may not exceed 20 percent of the amount of the biweekly payment.

Section 21. Section 440.17, Florida Statutes, is amended to read:

440.17 Guardian for minor or incompetent.--Prior to the filing of a claim, the department division, and after the filing of a claim, a judge of compensation claims, may require the appointment by a court of competent jurisdiction, for any person who is mentally incompetent or a minor, of a guardian or other representative to receive compensation payable to such person under this chapter and to exercise the powers granted to or to perform the duties required of such person under this chapter; however, the judge of compensation claims, in the judge of compensation claims' discretion, may designate in the compensation award a person to whom payment of compensation may be paid for a minor or incompetent, in which event payment to such designated person shall discharge all liability for such compensation.

Section 22. Section 440.185, Florida Statutes, is 31 | amended to read:

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1 440.185 Notice of injury or death; reports; penalties 2 for violations. --3

- (1) An employee who suffers an injury arising out of and in the course of employment shall advise his or her employer of the injury within 30 days after the date of or initial manifestation of the injury. Failure to so advise the employer shall bar a petition under this chapter unless:
- (a) The employer or the employer's agent had actual knowledge of the injury;
- (b) The cause of the injury could not be identified without a medical opinion and the employee advised the employer within 30 days after obtaining a medical opinion indicating that the injury arose out of and in the course of employment;
- (c) The employer did not put its employees on notice of the requirements of this section by posting notice pursuant to s. 440.055; or
- (d) Exceptional circumstances, outside the scope of paragraph (a) or paragraph (b) justify such failure.

In the event of death arising out of and in the course of employment, the requirements of this subsection shall be satisfied by the employee's agent or estate. Documents prepared by counsel in connection with litigation, including but not limited to notices of appearance, petitions, motions, or complaints, shall not constitute notice for purposes of this section.

(2) Within 7 days after actual knowledge of injury or death, the employer shall report such injury or death to its carrier, in a format prescribed by the department division, 31 and shall provide a copy of such report to the employee or the employee's estate. The report of injury shall contain the following information:

- The name, address, and business of the employer; (a)
- The name, social security number, street, mailing address, telephone number, and occupation of the employee;
 - The cause and nature of the injury or death;
- The year, month, day, and hour when, and the particular locality where, the injury or death occurred; and
- Such other information as the department division may require.

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> The carrier shall, within 14 days after the employer's receipt of the form reporting the injury, file the information required by this subsection with the department division in Tallahassee. However, the department division may by rule provide for a different reporting system for those types of injuries which it determines should be reported in a different manner and for those cases which involve minor injuries requiring professional medical attention in which the employee does not lose more than 7 days of work as a result of the injury and is able to return to the job immediately after treatment and resume regular work.

- (3) In addition to the requirements of subsection (2), the employer shall notify the department division within 24 hours by telephone or telegraph of any injury resulting in death. However, this special notice shall not be required when death results subsequent to the submission to the department division of a previous report of the injury pursuant to subsection (2).
- (4) Within 3 days after the employer or the employee 31 informs the carrier of an injury the carrier shall mail to the

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injured worker an informational brochure approved by the department division which sets forth in clear and understandable language an explanation of the rights, benefits, procedures for obtaining benefits and assistance, criminal penalties, and obligations of injured workers and their employers under the Florida Workers' Compensation Law. Annually, the carrier or its third-party administrator shall mail to the employer an informational brochure approved by the department division which sets forth in clear and understandable language an explanation of the rights, benefits, procedures for obtaining benefits and assistance, criminal penalties, and obligations of injured workers and their employers under the Florida Workers' Compensation Law. All such informational brochures shall contain a notice that clearly states in substance the following: "Any person who, knowingly and with intent to injure, defraud, or deceive any employer or employee, insurance company, or self-insured program, files a statement of claim containing any false or misleading information commits a felony of the third degree."

- (5) Additional reports with respect to such injury and of the condition of such employee, including copies of medical reports, funeral expenses, and wage statements, shall be filed by the employer or carrier to the department division at such times and in such manner as the department division may prescribe by rule. In carrying out its responsibilities under this chapter, the department and agency division may by rule provide for the obtaining of any medical records relating to medical treatment provided pursuant to this chapter, notwithstanding the provisions of ss. 90.503 and 395.3025(4).
- (6) In the absence of a stipulation by the parties, 31 reports provided for in subsection (2), subsection (4), or

 subsection (5) shall not be evidence of any fact stated in such report in any proceeding relating thereto, except for medical reports which, if otherwise qualified, may be admitted at the discretion of the judge of compensation claims.

- division within 21 days after the issuance of a policy or contract of insurance such policy information as the department division may require, including notice of whether the policy is a minimum premium policy. Notice of cancellation or expiration of a policy as set out in s. 440.42(3) shall be mailed to the department division in accordance with rules adopted promulgated by the department division under chapter 120.
- (8) When a claimant, employer, or carrier has the right, or is required, to mail a report or notice with required copies within the times prescribed in subsection (2), subsection (4), or subsection (5), such mailing will be completed and in compliance with this section if it is postmarked and mailed prepaid to the appropriate recipient prior to the expiration of the time periods prescribed in this section.
- (9) Any employer or carrier who fails or refuses to timely send any form, report, or notice required by this section shall be subject to a civil penalty not to exceed \$500 for each such failure or refusal. However, any employer who fails to notify the carrier of the injury on the prescribed form or by letter within the 7 days required in subsection (2) shall be liable for the civil penalty, which shall be paid by the employer and not the carrier. Failure by the employer to meet its obligations under subsection (2) shall not relieve

 the carrier from liability for the civil penalty if it fails to comply with subsections (4) and (5).

- (10) The <u>department</u> <u>division</u> may by rule prescribe forms and procedures governing the submission of the change in claims administration report and the risk class code and standard industry code report for all lost time and denied lost-time cases. The <u>department</u> <u>division</u> may by rule define terms that are necessary for the effective administration of this section.
- (11) Any information in a report of injury or illness filed pursuant to this section that would identify an ill or injured employee is confidential and exempt from the provisions of s. 119.07(1) and s. 24(a), Art. I of the State Constitution. This subsection is subject to the Open Government Sunset Review Act of 1995 in accordance with s. 119.15, and shall stand repealed on October 2, 2003, unless reviewed and saved from repeal through reenactment by the Legislature.

Section 23. Subsection (1) of section 440.191, Florida Statutes, is amended to read:

440.191 Employee Assistance and Ombudsman Office. --

(1)(a) In order to effect the self-executing features of the Workers' Compensation Law, this chapter shall be construed to permit injured employees and employers or the employer's carrier to resolve disagreements without undue expense, costly litigation, or delay in the provisions of benefits. It is the duty of all who participate in the workers' compensation system, including, but not limited to, carriers, service providers, health care providers, attorneys, employers, and employees, to attempt to resolve disagreements in good faith and to cooperate with the department's

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division's efforts to resolve disagreements between the parties. The department division may by rule prescribe definitions that are necessary for the effective administration of this section.

- (b) An Employee Assistance and Ombudsman Office is created within the department Division of Workers' Compensation to inform and assist injured workers, employers, carriers, and health care providers in fulfilling their responsibilities under this chapter. The department division may by rule specify forms and procedures for administering requests for assistance provided by this section.
- (c) The Employee Assistance and Ombudsman Office, Division of Workers' Compensation, shall be a resource available to all employees who participate in the workers' compensation system and shall take all steps necessary to educate and disseminate information to employees and employers.

Section 24. Subsections (1) and (8) of section 440.192, Florida Statutes, are amended to read:

440.192 Procedure for resolving benefit disputes.--

- (1) Subject to s. 440.191, any employee who has not received a benefit to which the employee believes she or he is entitled under this chapter shall serve by certified mail upon the employer, the employer's carrier, and the department division in Tallahassee a petition for benefits that meets the requirements of this section. The department division shall refer the petition to the Office of the Judges of Compensation Claims.
- (8) Within 14 days after receipt of a petition for benefits by certified mail, the carrier must either pay the 31 requested benefits without prejudice to its right to deny

within 120 days from receipt of the petition or file a notice of denial with the <u>department</u> <u>division</u>. The carrier must list all benefits requested but not paid and explain its justification for nonpayment in the notice of denial. A carrier that does not deny compensability in accordance with s. 440.20(4) is deemed to have accepted the employee's injuries as compensable, unless it can establish material facts relevant to the issue of compensability that could not have been discovered through reasonable investigation within the 120-day period. The carrier shall provide copies of the notice to the filing party, employer, and claimant by certified mail.

Section 25. Subsections (1), (3), and (4) of section 440.1925, Florida Statutes, are amended to read:

440.1925 Procedure for resolving maximum medical improvement or permanent impairment disputes.--

- (1) Notwithstanding the limitations on carrier independent medical examinations in s. 440.13, an employee or carrier who wishes to obtain an opinion other than the opinion of the treating physician or an agency a division advisor on the issue of permanent impairment may obtain one independent medical examination, except that the employee or carrier who selects the treating physician is not entitled to obtain an alternate opinion on the issue of permanent impairment, unless the parties otherwise agree. This section and s. 440.13(2) do not permit an employee or a carrier to obtain an additional medical opinion on the issue of permanent impairment by requesting an alternate treating physician pursuant to s. 440.13.
- 30 (3) Disputes shall be resolved under this section 31 when:

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- (a) A carrier that is entitled to obtain a determination of an employee's date of maximum medical improvement or permanent impairment has done so;
- (b) The independent medical examiner's opinion on the date of the employee's maximum medical improvement and degree or permanent impairment differs from the opinion of the employee's treating physician on either of those issues, or from the opinion of the expert medical advisor appointed by the agency division on the degree of permanent impairment; or
- (c) The carrier denies any portion of an employee's claim petition for benefits due to disputed maximum medical improvement or permanent impairment issues.
- (4) Only opinions of the employee's treating physician, an agency a division medical advisor, or an independent medical examiner are admissible in proceedings before a judge of compensation claims to resolve maximum medical improvement or impairment disputes.
- Section 26. Subsections (3), (6), (8), (9), (10), (11), (12), (15), (16), and (17) of section 440.20, Florida Statutes, are amended to read:
- 440.20 Time for payment of compensation; penalties for late payment. --
- (3) Upon making payment, or upon suspension or cessation of payment for any reason, the carrier shall immediately notify the department division that it has commenced, suspended, or ceased payment of compensation. The department division may require such notification in any format it deems necessary to obtain accurate and timely reporting.
- (6) If any installment of compensation for death or 31 dependency benefits, disability, permanent impairment, or wage

loss payable without an award is not paid within 7 days after 2 it becomes due, as provided in subsection (2), subsection (3), 3 or subsection (4), there shall be added to such unpaid 4 installment a punitive penalty of an amount equal to 20 5 percent of the unpaid installment or \$5, which shall be paid 6 at the same time as, but in addition to, such installment of 7 compensation, unless notice is filed under subsection (4) or 8 unless such nonpayment results from conditions over which the 9 employer or carrier had no control. When any installment of 10 compensation payable without an award has not been paid within 11 7 days after it became due and the claimant concludes the prosecution of the claim before a judge of compensation claims 12 13 without having specifically claimed additional compensation in 14 the nature of a penalty under this section, the claimant will be deemed to have acknowledged that, owing to conditions over 15 which the employer or carrier had no control, such installment 16 17 could not be paid within the period prescribed for payment and 18 to have waived the right to claim such penalty. However, 19 during the course of a hearing, the judge of compensation 20 claims shall on her or his own motion raise the question of whether such penalty should be awarded or excused. The 21 department division may assess without a hearing the punitive 22 penalty against either the employer or the insurance carrier, 23 24 depending upon who was at fault in causing the delay. The 25 insurance policy cannot provide that this sum will be paid by the carrier if the department division or the judge of 26 compensation claims determines that the punitive penalty 27 28 should be made by the employer rather than the carrier. Any 29 additional installment of compensation paid by the carrier pursuant to this section shall be paid directly to the 30 31 employee.

- (8) In addition to any other penalties provided by this chapter for late payment, if any installment of compensation is not paid when it becomes due, the employer, carrier, or servicing agent shall pay interest thereon at the rate of 12 percent per year from the date the installment becomes due until it is paid, whether such installment is payable without an order or under the terms of an order. The interest payment shall be the greater of the amount of interest due or \$5.
- (a) Within 30 days after final payment of compensation has been made, the employer, carrier, or servicing agent shall send to the <u>department</u> <u>division</u> a notice, in accordance with a form prescribed by the <u>department</u> <u>division</u>, stating that such final payment has been made and stating the total amount of compensation paid, the name of the employee and of any other person to whom compensation has been paid, the date of the injury or death, and the date to which compensation has been paid.
- (b) If the employer, carrier, or servicing agent fails to so notify the <u>department</u> <u>division</u> within such time, the <u>department</u> <u>division</u> shall assess against such employer, carrier, or servicing agent a civil penalty in an amount not over \$100.
- (c) In order to ensure carrier compliance under this chapter and provisions of the insurance code, the department division shall monitor the performance of carriers by conducting market conduct examinations, as provided in s. 624.3161, and conducting investigations, as provided in s. 624.317. The department division shall impose penalties on establish by rule minimum performance standards for carriers to ensure that a minimum of 90 percent of all compensation

benefits are timely paid. The division shall fine a carrier as provided in s. 440.13(11)(b) up to \$50 for each late payment of compensation pursuant to s. 624.4211 that is below the minimum 90 percent performance standard. This paragraph does not affect the imposition of any penalties or interest due to the claimant. If a carrier contracts with a servicing agent to fulfill its administrative responsibilities under this chapter, the payment practices of the servicing agent are deemed the payment practices of the carrier for the purpose of assessing penalties against the carrier.

- initiative at any time in a case in which payments are being made without an award investigate same and shall, in any case in which the right to compensation is controverted, or in which payments of compensation have been stopped or suspended, upon receipt of notice from any person entitled to compensation or from the employer that the right to compensation is controverted or that payments of compensation have been stopped or suspended, make such investigations, cause such medical examination to be made, or hold such hearings, and take such further action as it considers will properly protect the rights of all parties.
- (10) Whenever the <u>department</u> division deems it advisable, it may require any employer to make a deposit with the Treasurer to secure the prompt and convenient payments of such compensation; and payments therefrom upon any awards shall be made upon order of the <u>department</u> division or judge of compensation claims.
- (11)(a) Upon joint petition of all interested parties, a lump-sum payment in exchange for the employer's or carrier's release from liability for future medical expenses, as well as

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future payments of compensation expenses and any other benefits provided under this chapter, shall be allowed at any time in any case in which the employer or carrier has filed a written notice of denial within 120 days after the date of the injury, and the judge of compensation claims at a hearing to consider the settlement proposal finds a justiciable controversy as to legal or medical compensability of the claimed injury or the alleged accident. The employer or carrier may not pay any attorney's fees on behalf of the claimant for any settlement under this section unless expressly authorized elsewhere in this chapter. Upon the joint petition of all interested parties and after giving due consideration to the interests of all interested parties, the judge of compensation claims may enter a compensation order approving and authorizing the discharge of the liability of the employer for compensation and remedial treatment, care, and attendance, as well as rehabilitation expenses, by the payment of a lump sum. Such a compensation order so entered upon joint petition of all interested parties is not subject to modification or review under s. 440.28. If the settlement proposal together with supporting evidence is not approved by the judge of compensation claims, it shall be considered void. Upon approval of a lump-sum settlement under this subsection, the judge of compensation claims shall send a report to the Chief Judge of the amount of the settlement and a statement of the nature of the controversy. The Chief Judge shall keep a record of all such reports filed by each judge of compensation claims and shall submit to the Legislature a summary of all such reports filed under this subsection annually by September 15.

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Upon joint petition of all interested parties, a lump-sum payment in exchange for the employer's or carrier's release from liability for future medical expenses, as well as future payments of compensation and rehabilitation expenses, and any other benefits provided under this chapter, may be allowed at any time in any case after the injured employee has attained maximum medical improvement. An employer or carrier may not pay any attorney's fees on behalf of the claimant for any settlement, unless expressly authorized elsewhere in this chapter. A compensation order so entered upon joint petition of all interested parties shall not be subject to modification or review under s. 440.28. However, a judge of compensation claims is not required to approve any award for lump-sum payment when it is determined by the judge of compensation claims that the payment being made is in excess of the value of benefits the claimant would be entitled to under this chapter. The judge of compensation claims shall make or cause to be made such investigations as she or he considers necessary, in each case in which the parties have stipulated that a proposed final settlement of liability of the employer for compensation shall not be subject to modification or review under s. 440.28, to determine whether such final disposition will definitely aid the rehabilitation of the injured worker or otherwise is clearly for the best interests of the person entitled to compensation and, in her or his discretion, may have an investigation made by the Department of Education Rehabilitation Section of the Division of Workers' Compensation. The joint petition and the report of any investigation so made will be deemed a part of the proceeding. An employer shall have the right to appear at any hearing pursuant to this subsection which relates to the

discharge of such employer's liability and to present testimony at such hearing. The carrier shall provide 2 3 reasonable notice to the employer of the time and date of any such hearing and inform the employer of her or his rights to 4 5 appear and testify. When the claimant is represented by 6 counsel or when the claimant and carrier or employer are represented by counsel, final approval of the lump-sum 7 8 settlement agreement, as provided for in a joint petition and 9 stipulation, shall be approved by entry of an order within 7 10 days after the filing of such joint petition and stipulation 11 without a hearing, unless the judge of compensation claims determines, in her or his discretion, that additional 12 13 testimony is needed before such settlement can be approved or disapproved and so notifies the parties. The probability of 14 the death of the injured employee or other person entitled to 15 compensation before the expiration of the period during which 16 17 such person is entitled to compensation shall, in the absence 18 of special circumstances making such course improper, be 19 determined in accordance with the most recent United States 20 Life Tables published by the National Office of Vital 21 Statistics of the United States Department of Health and Human Services. The probability of the happening of any other 22 contingency affecting the amount or duration of the 23 24 compensation, except the possibility of the remarriage of a 25 surviving spouse, shall be disregarded. As a condition of approving a lump-sum payment to a surviving spouse, the judge 26 of compensation claims, in the judge of compensation claims' 27 28 discretion, may require security which will ensure that, in 29 the event of the remarriage of such surviving spouse, any 30 unaccrued future payments so paid may be recovered or recouped 31

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by the employer or carrier. Such applications shall be considered and determined in accordance with s. 440.25.

- (c) This section applies to all claims that the parties have not previously settled, regardless of the date of accident.
- (12)(a) Liability of an employer for future payments of compensation may not be discharged by advance payment unless prior approval of a judge of compensation claims or the department division has been obtained as hereinafter provided. The approval shall not constitute an adjudication of the claimant's percentage of disability.
- (b) When the claimant has reached maximum recovery and returned to her or his former or equivalent employment with no substantial reduction in wages, such approval of a reasonable advance payment of a part of the compensation payable to the claimant may be given informally by letter by a judge of compensation claims or, by the department division director, or by the administrator of claims of the division.
- In the event the claimant has not returned to the same or equivalent employment with no substantial reduction in wages or has suffered a substantial loss of earning capacity or a physical impairment, actual or apparent:
- 1. An advance payment of compensation not in excess of \$2,000 may be approved informally by letter, without hearing, by any judge of compensation claims or the Chief Judge.
- 2. An advance payment of compensation not in excess of \$2,000 may be ordered by any judge of compensation claims after giving the interested parties an opportunity for a hearing thereon pursuant to not less than 10 days' notice by mail, unless such notice is waived, and after giving due 31 consideration to the interests of the person entitled thereto.

 When the parties have stipulated to an advance payment of compensation not in excess of \$2,000, such advance may be approved by an order of a judge of compensation claims, with or without hearing, or informally by letter by any such judge of compensation claims, or by the <u>department</u> <u>division</u> <u>director</u>, if such advance is found to be for the best interests of the person entitled thereto.

- 3. When the parties have stipulated to an advance payment in excess of \$2,000, subject to the approval of the department division, such payment may be approved by a judge of compensation claims by order if the judge finds that such advance payment is for the best interests of the person entitled thereto and is reasonable under the circumstances of the particular case. The judge of compensation claims shall make or cause to be made such investigations as she or he considers necessary concerning the stipulation and, in her or his discretion, may have an investigation of the matter made by the Department of Education Rehabilitation Section of the division. The stipulation and the report of any investigation shall be deemed a part of the record of the proceedings.
- (d) When an application for an advance payment in excess of \$2,000 is opposed by the employer or carrier, it shall be heard by a judge of compensation claims after giving the interested parties not less than 10 days' notice of such hearing by mail, unless such notice is waived. In her or his discretion, the judge of compensation claims may have an investigation of the matter made by the <u>Department of Education Rehabilitation Section of the division</u>, in which event the report and recommendation of that section will be deemed a part of the record of the proceedings. If the judge of compensation claims finds that such advance payment is for

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30 31 the best interests of the person entitled to compensation, will not materially prejudice the rights of the employer and carrier, and is reasonable under the circumstances of the case, she or he may order the same paid. However, in no event may any such advance payment under this paragraph be granted in excess of \$7,500 or 26 weeks of benefits in any 48-month period, whichever is greater, from the date of the last advance payment.

(15)(a) The department division shall examine on an ongoing basis claims files in accordance with ss. 624.3161 and 624.310(5)in order to identify questionable claims-handling techniques, questionable patterns or practices of claims, or a pattern of repeated unreasonably controverted claims by employers, carriers, and self-insurers, health care providers, health care facilities, training and education providers, or any others providing services to employees pursuant to this chapter and may certify its findings to the Department of Insurance. If the department finds such questionable techniques, patterns, or repeated unreasonably controverted claims as constitute a general business practice of a carrier, in the judgment of the division shall be certified in its findings by the division to the Department of Insurance or such other appropriate licensing agency. Such certification by the division is exempt from the provisions of chapter 120. Upon receipt of any such certification, the department of Insurance shall take appropriate action so as to bring such general business practices to a halt pursuant to s. 440.38(3)(a) or may impose penalties pursuant to s. 624.4211. The department division may initiate investigations of questionable techniques, patterns, practices, or repeated unreasonably controverted claims. The department division may

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by rule establish penalties for violations and forms and procedures for corrective action plans and for auditing carriers.

- (b) As to any examination, investigation, or hearing being conducted under this chapter, the Treasurer or his or her designee Secretary of Labor and Employment Security or the secretary's designee:
- May administer oaths, examine and cross-examine witnesses, receive oral and documentary evidence; and
- Shall have the power to subpoena witnesses, compel their attendance and testimony, and require by subpoena the production of books, papers, records, files, correspondence, documents, or other evidence which is relevant to the inquiry.
- (c) If any person refuses to comply with any such subpoena or to testify as to any matter concerning which she or he may be lawfully interrogated, the Circuit Court of Leon County or of the county wherein such examination, investigation, or hearing is being conducted, or of the county wherein such person resides, may, on the application of the department, issue an order requiring such person to comply with the subpoena and to testify.
- Subpoenas shall be served, and proof of such service made, in the same manner as if issued by a circuit court. Witness fees, costs, and reasonable travel expenses, if claimed, shall be allowed the same as for testimony in a circuit court.
- (e) The division shall publish annually a report which indicates the promptness of first payment of compensation records of each carrier or self-insurer so as to focus attention on those carriers or self-insurers with poor payment records for the preceding year. A copy of such report shall be

 certified to The department of Insurance which shall take appropriate steps so as to cause such poor carrier payment practices to halt pursuant to s. 440.38(3)(a). In addition, the department division shall take appropriate action so as to halt such poor payment practices of self-insurers. "Poor payment practice" means a practice of late payment sufficient to constitute a general business practice.

- (f) The <u>department</u> <u>division</u> shall promulgate rules providing guidelines to carriers, self-insurers, and employers to indicate behavior that may be construed as questionable claims-handling techniques, questionable patterns of claims, repeated unreasonably controverted claims, or poor payment practices.
- (16) No penalty assessed under this section may be recouped by any carrier or self-insurer in the rate base, the premium, or any rate filing. In the case of carriers, The Department of Insurance shall enforce this subsection; and in the case of self-insurers, the division shall enforce this subsection.
- (17) The <u>department</u> <u>division</u> may by rule establish audit procedures and set standards for the Automated Carrier Performance System.

Section 27. Subsections (1) and (2) of section 440.207, Florida Statutes, are amended to read:

440.207 Workers' compensation system guide. --

(1) The <u>department</u> <u>Division of Workers' Compensation</u> of the <u>Department of Labor and Employment Security</u> shall educate all persons providing or receiving benefits pursuant to this chapter as to their rights and responsibilities under this chapter.

 (2) The <u>department</u> <u>division</u> shall publish an understandable guide to the workers' compensation system which shall contain an explanation of benefits provided; services provided by the Employee Assistance and Ombudsman Office; procedures regarding mediation, the hearing process, and civil and criminal penalties; relevant rules of the <u>department</u> <u>division</u>; and such other information as the <u>department</u> <u>division</u> believes will inform employees, employers, carriers, and those providing services pursuant to this chapter of their rights and responsibilities under this chapter and the rules of the <u>department</u> <u>division</u>. For the purposes of this subsection, a guide is understandable if the text of the guide is written at a level of readability not exceeding the eighth grade level, as determined by a recognized readability test.

Section 28. Subsections (1), (2), and (3) of section

440.24 Enforcement of compensation orders; penalties.--

440.24, Florida Statutes, are amended to read:

(1) In case of default by the employer or carrier in the payment of compensation due under any compensation order of a judge of compensation claims or other failure by the employer or carrier to comply with such order within 10 days after the order becomes final, any circuit court of this state within the jurisdiction of which the employer or carrier resides or transacts business shall, upon application by the department division or any beneficiary under such order, have jurisdiction to issue a rule nisi directing such employer or carrier to show cause why a writ of execution, or such other process as may be necessary to enforce the terms of such order, shall not be issued, and, unless such cause is shown, the court shall have jurisdiction to issue a writ of execution

 or such other process or final order as may be necessary to enforce the terms of such order of the judge of compensation claims.

- (2) In any case where the employer is insured and the carrier fails to comply with any compensation order of a judge of compensation claims or court within 10 days after such order becomes final, the division shall notify the department of Insurance of such failure, and the Department of Insurance shall thereupon suspend the license of such carrier to do an insurance business in this state, until such carrier has complied with such order.
- (3) In any case where the employer is a self-insurer and fails to comply with any compensation order of a judge of compensation claims or court within 10 days after such order becomes final, the <u>department</u> <u>division</u> may suspend or revoke any authorization previously given to the employer to become a self-insurer, and the <u>department</u> <u>division</u> may sell such of the securities deposited by such self-insurer with the <u>department</u> <u>division</u> as may be necessary to satisfy such order.

Section 29. Subsection (1) of section 440.211, Florida Statutes, is amended to read:

- 440.211 Authorization of collective bargaining agreement.--
- (1) Subject to the limitation stated in subsection (2), a provision that is mutually agreed upon in any collective bargaining agreement filed with the <u>department</u> division between an individually self-insured employer or other employer upon consent of the employer's carrier and a recognized or certified exclusive bargaining representative establishing any of the following shall be valid and binding:

- 1 (a) An alternative dispute resolution system to
 2 supplement, modify, or replace the provisions of this chapter
 3 which may include, but is not limited to, conciliation,
 4 mediation, and arbitration. Arbitration held pursuant to this
 5 section shall be binding on the parties.
 6 (b) The use of an agreed-upon list of certified health
 - (b) The use of an agreed-upon list of certified health care providers of medical treatment which may be the exclusive source of all medical treatment under this chapter.
 - (c) The use of a limited list of physicians to conduct independent medical examinations which the parties may agree shall be the exclusive source of independent medical examiners pursuant to this chapter.
 - (d) A light-duty, modified-job, or return-to-work program.
 - (e) A vocational rehabilitation or retraining program. Section 30. Subsections (4), (5), and (7) of section 440.25, Florida Statutes, are amended to read:
 - 440.25 Procedures for mediation and hearings.--
 - (4)(a) If, on the 10th day following commencement of mediation, the questions in dispute have not been resolved, the judge of compensation claims shall hold a pretrial hearing. The judge of compensation claims shall give the interested parties at least 7 days' advance notice of the pretrial hearing by mail. At the pretrial hearing, the judge of compensation claims shall, subject to paragraph (b), set a date for the final hearing that allows the parties at least 30 days to conduct discovery unless the parties consent to an earlier hearing date.
 - (b) The final hearing must be held and concluded within 45 days after the pretrial hearing. Continuances may be granted only if the requesting party demonstrates to the judge

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30 31 of compensation claims that the reason for requesting the continuance arises from circumstances beyond the party's control.

- (c) The judge of compensation claims shall give the interested parties at least 7 days' advance notice of the final hearing, served upon the interested parties by mail.
- (d) The hearing shall be held in the county where the injury occurred, if the injury occurred in this state, unless otherwise agreed to between the parties and authorized by the judge of compensation claims in the county where the injury occurred. If the injury occurred without the state and is one for which compensation is payable under this chapter, then the hearing above referred to may be held in the county of the employer's residence or place of business, or in any other county of the state which will, in the discretion of the Chief Judge, be the most convenient for a hearing. The hearing shall be conducted by a judge of compensation claims, who shall, within 14 days after final hearing, unless otherwise agreed by the parties, determine the dispute in a summary manner. At such hearing, the claimant and employer may each present evidence in respect of such claim and may be represented by any attorney authorized in writing for such purpose. When there is a conflict in the medical evidence submitted at the hearing, the provisions of s. 440.13 shall apply. The report or testimony of the expert medical advisor shall be made a part of the record of the proceeding and shall be given the same consideration by the judge of compensation claims as is accorded other medical evidence submitted in the proceeding; and all costs incurred in connection with such examination and testimony may be assessed as costs in the proceeding, subject to the provisions of s. 440.13. No judge of compensation

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30 31 claims may make a finding of a degree of permanent impairment that is greater than the greatest permanent impairment rating given the claimant by any examining or treating physician, except upon stipulation of the parties.

- (e) The order making an award or rejecting the claim, referred to in this chapter as a "compensation order," shall set forth the findings of ultimate facts and the mandate; and the order need not include any other reason or justification for such mandate. The compensation order shall be filed in the office of the department division at Tallahassee. A copy of such compensation order shall be sent by mail to the parties and attorneys of record at the last known address of each, with the date of mailing noted thereon.
- (f) Each judge of compensation claims is required to submit a special report to the Chief Judge in each contested workers' compensation case in which the case is not determined within 14 days of final hearing. Said form shall be provided by the Chief Judge and shall contain the names of the judge of compensation claims and of the attorneys involved and a brief explanation by the judge of compensation claims as to the reason for such a delay in issuing a final order. The Chief Judge shall compile these special reports into an annual public report to the Governor, the department Secretary of Labor and Employment Security, the Legislature, The Florida Bar, and the appellate district judicial nominating commissions.
- (q) Judges of compensation claims shall adopt and enforce uniform local rules for workers' compensation.
- (h) Notwithstanding any other provision of this section, the judge of compensation claims may require the appearance of the parties and counsel before her or him

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30 31 without written notice for an emergency conference where there is a bona fide emergency involving the health, safety, or welfare of an employee. An emergency conference under this section may result in the entry of an order or the rendering of an adjudication by the judge of compensation claims.

- (i) To expedite dispute resolution and to enhance the self-executing features of the Workers' Compensation Law, the Chief Judge shall make provision by rule or order for the resolution of appropriate motions by judges of compensation claims without oral hearing upon submission of brief written statements in support and opposition, and for expedited discovery and docketing.
- (j) To further expedite dispute resolution and to enhance the self-executing features of the system, those petitions filed in accordance with s. 440.192 that involve a claim for benefits of \$5,000 or less shall, in the absence of compelling evidence to the contrary, be presumed to be appropriate for expedited resolution under this paragraph; and any other claim filed in accordance with s. 440.192, upon the written agreement of both parties and application by either party, may similarly be resolved under this paragraph. For purposes of expedited resolution pursuant to this paragraph, the Chief Judge shall make provision by rule or order for expedited and limited discovery and expedited docketing in such cases. At least 15 days prior to hearing, the parties shall exchange and file with the judge of compensation claims a pretrial outline of all issues, defenses, and witnesses on a form promulgated by the Chief Judge; provided, in no event shall such hearing be held without 15 days' written notice to all parties. No pretrial hearing shall be held. The judge of compensation claims shall limit all argument and presentation

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30 31 of evidence at the hearing to a maximum of 30 minutes, and such hearings shall not exceed 30 minutes in length. Neither party shall be required to be represented by counsel. The employer or carrier may be represented by an adjuster or other qualified representative. The employer or carrier and any witness may appear at such hearing by telephone. The rules of evidence shall be liberally construed in favor of allowing introduction of evidence.

- (5)(a) Procedures with respect to appeals from orders of judges of compensation claims shall be governed by rules adopted by the Supreme Court. Such an order shall become final 30 days after mailing of copies of such order to the parties, unless appealed pursuant to such rules.
- (b) An appellant may be relieved of any necessary filing fee by filing a verified petition of indigency for approval as provided in s. 57.081(1) and may be relieved in whole or in part from the costs for preparation of the record on appeal if, within 15 days after the date notice of the estimated costs for the preparation is served, the appellant files with the judge of compensation claims a copy of the designation of the record on appeal, and a verified petition to be relieved of costs. A verified petition filed prior to the date of service of the notice of the estimated costs shall be deemed not timely filed. The verified petition relating to record costs shall contain a sworn statement that the appellant is insolvent and a complete, detailed, and sworn financial affidavit showing all the appellant's assets, liabilities, and income. Failure to state in the affidavit all assets and income, including marital assets and income, shall be grounds for denying the petition with prejudice. The department division shall promulgate rules as may be required

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pursuant to this subsection, including forms for use in all petitions brought under this subsection. The appellant's attorney, or the appellant if she or he is not represented by an attorney, shall include as a part of the verified petition relating to record costs an affidavit or affirmation that, in her or his opinion, the notice of appeal was filed in good faith and that there is a probable basis for the District Court of Appeal, First District, to find reversible error, and shall state with particularity the specific legal and factual grounds for the opinion. Failure to so affirm shall be grounds for denying the petition. A copy of the verified petition relating to record costs shall be served upon all interested parties, including the department division and the Office of the General Counsel, Department of Labor and Employment Security, in Tallahassee. The judge of compensation claims shall promptly conduct a hearing on the verified petition relating to record costs, giving at least 15 days' notice to the appellant, the department division, and all other interested parties, all of whom shall be parties to the proceedings. The judge of compensation claims may enter an order without such hearing if no objection is filed by an interested party within 20 days from the service date of the verified petition relating to record costs. Such proceedings shall be conducted in accordance with the provisions of this section and with the workers' compensation rules of procedure, to the extent applicable. In the event an insolvency petition is granted, the judge of compensation claims shall direct the department division to pay record costs and filing fees from the Workers' Compensation Administrative Trust Fund pending final disposition of the costs of appeal. The department 31 division may transcribe or arrange for the transcription of

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the record in any proceeding for which it is ordered to pay the cost of the record. In the event the insolvency petition is denied, the judge of compensation claims may enter an order requiring the petitioner to reimburse the department division for costs incurred in opposing the petition, including investigation and travel expenses.

- (c) As a condition of filing a notice of appeal to the District Court of Appeal, First District, an employer who has not secured the payment of compensation under this chapter in compliance with s. 440.38 shall file with the notice of appeal a good and sufficient bond, as provided in s. 59.13, conditioned to pay the amount of the demand and any interest and costs payable under the terms of the order if the appeal is dismissed, or if the District Court of Appeal, First District, affirms the award in any amount. Upon the failure of such employer to file such bond with the judge of compensation claims or the District Court of Appeal, First District, along with the notice of appeal, the District Court of Appeal, First District, shall dismiss the notice of appeal.
- (7) An injured employee claiming or entitled to compensation shall submit to such physical examination by a certified expert medical advisor approved by the agency division or the judge of compensation claims as the agency division or the judge of compensation claims may require. The place or places shall be reasonably convenient for the employee. Such physician or physicians as the employee, employer, or carrier may select and pay for may participate in an examination if the employee, employer, or carrier so requests. Proceedings shall be suspended and no compensation shall be payable for any period during which the employee may 31 refuse to submit to examination. Any interested party shall

have the right in any case of death to require an autopsy, the cost thereof to be borne by the party requesting it; and the judge of compensation claims shall have authority to order and require an autopsy and may, in her or his discretion, withhold her or his findings and award until an autopsy is held.

Section 31. Section 440.271, Florida Statutes, is amended to read:

440.271 Appeal of order of judge of compensation claims.—Review of any order of a judge of compensation claims entered pursuant to this chapter shall be by appeal to the District Court of Appeal, First District. Appeals shall be filed in accordance with rules of procedure prescribed by the Supreme Court for review of such orders. The department division shall be given notice of any proceedings pertaining to s. 440.25, regarding indigency, or s. 440.49, regarding the Special Disability Trust Fund, and shall have the right to intervene in any proceedings.

Section 32. Section 440.345, Florida Statutes, is amended to read:

440.345 Reporting of attorney's fees.--All fees paid to attorneys for services rendered under this chapter shall be reported to the <u>department</u> <u>division</u> as the <u>department</u> <u>division</u> requires by rule. The <u>department</u> <u>division</u> shall annually summarize such data in a report to the Workers' Compensation Oversight Board.

Section 33. Section 440.35, Florida Statutes, is amended to read:

440.35 Record of injury or death.--Every employer shall keep a record in respect of any injury to an employee. Such record shall contain such information of disability or death in respect of such injury as the department division may

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by regulation require, and shall be available to inspection by the department division or by any state authority at such time and under such conditions as the department division may by regulation prescribe.

Section 34. Subsections (1), (2), and (3) of section 440.38, Florida Statutes, are amended to read:

440.38 Security for compensation; insurance carriers and self-insurers.--

- (1) Every employer shall secure the payment of compensation under this chapter:
- (a) By insuring and keeping insured the payment of such compensation with any stock company or mutual company or association or exchange, authorized to do business in the state;
- By furnishing satisfactory proof to the department division of its financial ability to pay such compensation individually and on behalf of its subsidiary and affiliated companies with employees in this state and receiving an authorization from the department division to pay such compensation directly in accordance with the following provisions:
- The department division may, as a condition to such authorization, require such employer to deposit in a depository designated by the department division either an indemnity bond or securities, at the option of the employer, of a kind and in an amount determined by the department division and subject to such conditions as the department division may prescribe, which shall include authorization to the department division in the case of default to sell any such securities sufficient to pay compensation awards or to 31 bring suit upon such bonds, to procure prompt payment of

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compensation under this chapter. In addition, the department division shall require, as a condition to authorization to self-insure, proof that the employer has provided for competent personnel with whom to deliver benefits and to provide a safe working environment. Further, the department division shall require such employer to carry reinsurance at levels that will ensure the actuarial soundness of such employer in accordance with rules promulgated by the department division. The department division may by rule require that, in the event of an individual self-insurer's insolvency, such indemnity bonds, securities, and reinsurance policies shall be payable to the Florida Self-Insurers Guaranty Association, Incorporated, created pursuant to s. 440.385. Any employer securing compensation in accordance with the provisions of this paragraph shall be known as a self-insurer and shall be classed as a carrier of her or his own insurance.

2. If the employer fails to maintain the foregoing requirements, the <u>department</u> <u>division</u> shall revoke the employer's authority to self-insure, unless the employer provides to the <u>department</u> <u>division</u> the certified opinion of an independent actuary who is a member of the American Society of Actuaries as to the actuarial present value of the employer's determined and estimated future compensation payments based on cash reserves, using a 4-percent discount rate, and a qualifying security deposit equal to 1.5 times the value so certified. The employer shall thereafter annually provide such a certified opinion until such time as the employer meets the requirements of subparagraph 1. The qualifying security deposit shall be adjusted at the time of each such annual report. Upon the failure of the employer to

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30 31 timely provide such opinion or to timely provide a security deposit in an amount equal to 1.5 times the value certified in the latest opinion, the <u>department</u> <u>division</u> shall then revoke such employer's authorization to self-insure, and such failure shall be deemed to constitute an immediate serious danger to the public health, safety, or welfare sufficient to justify the summary suspension of the employer's authorization to self-insure pursuant to s. 120.68.

3. Upon the suspension or revocation of the employer's authorization to self-insure, the employer shall provide to the department division and to the Florida Self-Insurers Guaranty Association, Incorporated, created pursuant to s. 440.385 the certified opinion of an independent actuary who is a member of the American Society of Actuaries of the actuarial present value of the determined and estimated future compensation payments of the employer for claims incurred while the member exercised the privilege of self-insurance, using a discount rate of 4 percent. The employer shall provide such an opinion at 6-month intervals thereafter until such time as the latest opinion shows no remaining value of claims. With each such opinion, the employer shall deposit with the department division a qualifying security deposit in an amount equal to the value certified by the actuary. The association has a cause of action against an employer, and against any successor of the employer, who fails to timely provide such opinion or who fails to timely maintain the required security deposit with the department division. The association shall recover a judgment in the amount of the actuarial present value of the determined and estimated future compensation payments of the employer for claims incurred while the employer exercised the privilege of self-insurance, together

with attorney's fees. For purposes of this section, the successor of an employer means any person, business entity, or group of persons or business entities, which holds or acquires legal or beneficial title to the majority of the assets or the majority of the shares of the employer.

- 4. A qualifying security deposit shall consist, at the option of the employer, of:
- a. Surety bonds, in a form and containing such terms as prescribed by the <u>department</u> <u>division</u>, issued by a corporation surety authorized to transact surety business by the Department of Insurance, and whose policyholders' and financial ratings, as reported in A.M. Best's Insurance Reports, Property-Liability, are not less than "A" and "V", respectively.
- b. Certificates of deposit with financial institutions, the deposits of which are insured through the Federal Deposit Insurance Corporation or the Federal Savings and Loan Insurance Corporation.
- c. Irrevocable letters of credit in favor of the department division issued by financial institutions described in sub-subparagraph b.
- d. Direct obligations of the United States Treasury backed by the full faith and credit of the United States.
- e. Securities issued by this state and backed by the full faith and credit of this state.
- 5. The qualifying security deposit shall be held by the <u>department</u> <u>division</u>, or by a depository authorized by the <u>department</u> <u>division</u>, exclusively for the benefit of workers' compensation claimants. The security shall not be subject to assignment, execution, attachment, or any legal process whatsoever, except as necessary to guarantee the payment of

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compensation under this chapter. No surety bond may be terminated, and no other qualifying security may be allowed to lapse, without 90 days' prior notice to the department division and deposit by the self-insuring employer of other qualifying security of equal value within 10 business days after such notice. Failure to provide such notice or failure to timely provide qualifying replacement security after such notice shall constitute grounds for the department division to call or sue upon the surety bond, or to act with respect to other pledged security in any manner necessary to preserve its value for the purposes intended by this section, including the exercise of rights under a letter of credit, the sale of any security at then prevailing market rates, or the withdrawal of any funds represented by any certificate of deposit forming part of the qualifying security deposit. The department division may specify by rule the amount of the qualifying security deposit required prior to authorizing an employer to self-insure and the amount of net worth required for an employer to qualify for authorization to self-insure;

- (c) By entering into a contract with a public utility under an approved utility-provided self-insurance program as set forth in s. 440.571 in effect as of July 1, 1983. The department division shall adopt rules to implement this paragraph;
- (d) By entering into an interlocal agreement with other local governmental entities to create a local government pool pursuant to s. 624.4622;
- (e) In accordance with s. 440.135, an employer, other than a local government unit, may elect coverage under the Workers' Compensation Law and retain the benefit of the exclusiveness of liability provided in s. 440.11 by obtaining

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a 24-hour health insurance policy from an authorized property and casualty insurance carrier or an authorized life and health insurance carrier, or by participating in a fully or partially self-insured 24-hour health plan that is established or maintained by or for two or more employers, so long as the law of this state is not preempted by the Employee Retirement Income Security Act of 1974, Pub. L. No. 93-406, or any amendment to that law, which policy or plan must provide, for at least occupational injuries and illnesses, medical benefits that are comparable to those required by this chapter. A local government unit, as a single employer, in accordance with s. 440.135, may participate in the 24-hour health insurance coverage plan referenced in this paragraph. Disputes and remedies arising under policies issued under this section are governed by the terms and conditions of the policies and under the applicable provisions of the Florida Insurance Code and rules adopted under the insurance code and other applicable laws of this state. The 24-hour health insurance policy may provide for health care by a health maintenance organization or a preferred provider organization. The premium for such 24-hour health insurance policy shall be paid entirely by the employer. The 24-hour health insurance policy may use deductibles and coinsurance provisions that require the employee to pay a portion of the actual medical care received by the employee. If an employer obtains a 24-hour health insurance policy or self-insured plan to secure payment of compensation as to medical benefits, the employer must also obtain an insurance policy or policies that provide indemnity benefits as follows:

average weekly wages.

2. If indemnity benefits are provided for both occupational-related and nonoccupational-related disability, such benefits must be comparable to those required by this chapter, except that they must be based on 60 percent of the

occupational-related disability, such benefits must be

comparable to those required by this chapter.

If indemnity benefits are provided only for

- 3. The employer shall provide for each of its employees life insurance with a death benefit of \$100,000.
- 4. Policies providing coverage under this subsection must use prescribed and acceptable underwriting standards, forms, and policies approved by the Department of Insurance. If any insurance policy that provides coverage under this section is canceled, terminated, or nonrenewed for any reason, the cancellation, termination, or nonrenewal is ineffective until the self-insured employer or insurance carrier or carriers notify the division and the Department of Insurance of the cancellation, termination, or nonrenewal, and until the department division has actually received the notification. The department division must be notified of replacement coverage under a workers' compensation and employer's liability insurance policy or plan by the employer prior to the effective date of the cancellation, termination, or nonrenewal; or
- (f) By entering into a contract with an individual self-insurer under an approved individual self-insurer-provided self-insurance program as set forth in s. 624.46225. The <u>department</u> <u>division</u> may adopt rules to implement this subsection.

- 31 440.381, Florida Statutes, are amended to read:

- (2)(a) The <u>department</u> <u>division</u> shall adopt rules by which businesses may become qualified to provide underwriting claims-adjusting, loss control, and safety engineering services to self-insurers.
- (b) The <u>department</u> <u>division</u> shall adopt rules requiring self-insurers to file any reports necessary to fulfill the requirements of this chapter. Any self-insurer who fails to file any report as prescribed by the rules adopted by the <u>department</u> <u>division</u> shall be subject to a civil penalty not to exceed \$100 for each such failure.
- (3)(a) The license of any stock company or mutual company or association or exchange authorized to do insurance business in the state shall for good cause, upon recommendation of the division, be suspended or revoked by the Department of Insurance. No suspension or revocation shall affect the liability of any carrier already incurred.
- (b) The <u>department</u> <u>division</u> shall suspend or revoke any authorization to a self-insurer for good cause, as defined by rule of the <u>department</u> <u>division</u>. No suspension or revocation shall affect the liability of any self-insurer already incurred.
- (c) Violation of s. 440.381 by a self-insurance fund shall result in the imposition of a fine not to exceed \$1,000 per audit if the self-insurance fund fails to act on said audits by correcting errors in employee classification or accepted applications for coverage where it knew employee classifications were incorrect. Such fines shall be levied by the <u>department</u> <u>division</u> and deposited into the Workers' Compensation Administration Trust Fund.

Section 35. Subsections (3) and (7) of section

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30 31 440.381 Application for coverage; reporting payroll; payroll audit procedures; penalties.--

- The department of Insurance and the Department of (3) Labor and Employment Security shall establish by rule minimum requirements for audits of payroll and classifications in order to ensure that the appropriate premium is charged for workers' compensation coverage. The rules shall ensure that audits performed by both carriers and employers are adequate to provide that all sources of payments to employees, subcontractors, and independent contractors have been reviewed and that the accuracy of classification of employees has been verified. The rules shall provide that employers in all classes other than the construction class be audited not less frequently than biennially and may provide for more frequent audits of employers in specified classifications based on factors such as amount of premium, type of business, loss ratios, or other relevant factors. In no event shall employers in the construction class, generating more than the amount of premium required to be experience rated, be audited less than annually. The annual audits required for construction classes shall consist of physical onsite audits. Payroll verification audit rules must include, but need not be limited to, the use of state and federal reports of employee income, payroll and other accounting records, certificates of insurance maintained by subcontractors, and duties of employees.
- (7) If an employee suffering a compensable injury was not reported as earning wages on the last quarterly earnings report filed with the Division of Unemployment Compensation before the accident, the employer shall indemnify the carrier for all workers' compensation benefits paid to or on behalf of the employee unless the employer establishes that the employee

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30 31 was hired after the filing of the quarterly report, in which case the employer and employee shall attest to the fact that the employee was employed by the employer at the time of the injury. It shall be the responsibility of the Division of Workers' Compensation to collect all necessary data so as to enable it to notify the carrier of the name of an injured worker who was not reported as earning wages on the last quarterly earnings report. The division is hereby authorized to release such records to the carrier which will enable the carrier to seek reimbursement as provided under this subsection. Failure of the employer to indemnify the insurer within 21 days after demand by the insurer shall constitute grounds for the insurer to immediately cancel coverage. Any action for indemnification brought by the carrier shall be cognizable in the circuit court having jurisdiction where the employer or carrier resides or transacts business. The insurer shall be entitled to a reasonable attorney's fee if it recovers any portion of the benefits paid in such action.

Section 36. Section 440.385, Florida Statutes, is amended to read:

440.385 Florida Self-Insurers Guaranty Association, Incorporated.--

- (1) CREATION OF ASSOCIATION. --
- (a) There is created a nonprofit corporation to be known as the "Florida Self-Insurers Guaranty Association, Incorporated," hereinafter referred to as "the association." Upon incorporation of the association, all individual self-insurers as defined in ss. 440.02(23)(a) and 440.38(1)(b), other than individual self-insurers which are public utilities or governmental entities, shall be members of the association as a condition of their authority to

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30 31 individually self-insure in this state. The association shall perform its functions under a plan of operation as established and approved under subsection (5) and shall exercise its powers and duties through a board of directors as established under subsection (2). The corporation shall have those powers granted or permitted corporations not for profit, as provided in chapter 617.

(b) A member may voluntarily withdraw from the association when the member voluntarily terminates the self-insurance privilege and pays all assessments due to the date of such termination. However, the withdrawing member shall continue to be bound by the provisions of this section relating to the period of his or her membership and any claims charged pursuant thereto. The withdrawing member who is a member on or after January 1, 1991, shall also be required to provide to the department division upon withdrawal, and at 12-month intervals thereafter, satisfactory proof that it continues to meet the standards of s. 440.38(1)(b)1. in relation to claims incurred while the withdrawing member exercised the privilege of self-insurance. Such reporting shall continue until the withdrawing member satisfies the department division that there is no remaining value to claims incurred while the withdrawing member was self-insured. If during this reporting period the withdrawing member fails to meet the standards of s. 440.38(1)(b)1., the withdrawing member who is a member on or after January 1, 1991, shall thereupon, and at 6-month intervals thereafter, provide to the department division and the association the certified opinion of an independent actuary who is a member of the American Society of Actuaries of the actuarial present value of the determined and estimated future compensation payments of the

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member for claims incurred while the member was a self-insurer, using a discount rate of 4 percent. With each such opinion, the withdrawing member shall deposit with the department division security in an amount equal to the value certified by the actuary and of a type that is acceptable for qualifying security deposits under s. 440.38(1)(b). The withdrawing member shall continue to provide such opinions and to provide such security until such time as the latest opinion shows no remaining value of claims. The association has a cause of action against a withdrawing member, and against any successor of a withdrawing member, who fails to timely provide the required opinion or who fails to maintain the required deposit with the department division. The association shall be entitled to recover a judgment in the amount of the actuarial present value of the determined and estimated future compensation payments of the withdrawing member for claims incurred during the time that the withdrawing member exercised the privilege of self-insurance, together with reasonable attorney's fees. For purposes of this section, the successor of a withdrawing member means any person, business entity, or group of persons or business entities, which holds or acquires legal or beneficial title to the majority of the assets or the majority of the shares of the withdrawing member.

(2) BOARD OF DIRECTORS.—The board of directors of the association shall consist of nine persons and shall be organized as established in the plan of operation. With respect to initial appointments, the Treasurer Secretary of Labor and Employment Security shall, by July 15, 1982, approve and appoint to the board persons who are experienced with self-insurance in this state and who are recommended by the individual self-insurers in this state required to become

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members of the association pursuant to the provisions of paragraph (1)(a). In the event the Treasurer secretary finds that any person so recommended does not have the necessary qualifications for service on the board and a majority of the board has been appointed, the Treasurer secretary shall request the directors thus far approved and appointed to recommend another person for appointment to the board. Each director shall serve for a 4-year term and may be reappointed. Appointments other than initial appointments shall be made by the Treasurer Secretary of Labor and Employment Security upon recommendation of members of the association. Any vacancy on the board shall be filled for the remaining period of the term in the same manner as appointments other than initial appointments are made. Each director shall be reimbursed for expenses incurred in carrying out the duties of the board on behalf of the association.

- (3) POWERS AND DUTIES. --
- (a) Upon creation of the Insolvency Fund pursuant to the provisions of subsection (4), the association is obligated for payment of compensation under this chapter to insolvent members' employees resulting from incidents and injuries existing prior to the member becoming an insolvent member and from incidents and injuries occurring within 30 days after the member has become an insolvent member, provided the incidents giving rise to claims for compensation under this chapter occur during the year in which such insolvent member is a member of the quaranty fund and was assessable pursuant to the plan of operation, and provided the employee makes timely claim for such payments according to procedures set forth by a court of competent jurisdiction over the delinquency or 31 | bankruptcy proceedings of the insolvent member. Such

 obligation includes only that amount due the injured worker or workers of the insolvent member under this chapter. In no event is the association obligated to a claimant in an amount in excess of the obligation of the insolvent member. The association shall be deemed the insolvent employer for purposes of this chapter to the extent of its obligation on the covered claims and, to such extent, shall have all rights, duties, and obligations of the insolvent employer as if the employer had not become insolvent. However, in no event shall the association be liable for any penalties or interest.

- (b) The association may:
- 1. Employ or retain such persons as are necessary to handle claims and perform other duties of the association.
- 2. Borrow funds necessary to effect the purposes of this section in accord with the plan of operation.
 - 3. Sue or be sued.
- 4. Negotiate and become a party to such contracts as are necessary to carry out the purposes of this section.
- 5. Purchase such reinsurance as is determined necessary pursuant to the plan of operation.
- 6. Review all applicants for membership in the association. Prior to a final determination by the <u>department</u> Division of Workers' Compensation as to whether or not to approve any applicant for membership in the association, the association may issue opinions to the <u>department</u> division concerning any applicant, which opinions shall be considered by the <u>department</u> division prior to any final determination.
- 7. Charge fees to any member of the association to cover the actual costs of examining the financial and safety conditions of that member.

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self-insured. Every assessment shall be made as a uniform percentage of the figure applicable to all individual

self-insurers, provided that the assessment levied against any

Charge an applicant for membership in the

payment of covered claims and also to pay the reasonable costs

Security, upon certification of the board of directors, shall

to administer them, the department of Labor and Employment

levy assessments based on the annual normal premium each

employer would have paid had the employer not been

(c)1. To the extent necessary to secure funds for the

self-insurer in any one year shall not exceed 1 percent of the annual normal premium during the calendar year preceding the

date of the assessment. Assessments shall be remitted to and

administered by the board of directors in the manner specified by the approved plan. Each employer so assessed shall have at

least 30 days' written notice as to the date the assessment is

due and payable. The association shall levy assessments

against any newly admitted member of the association so that

the basis of contribution of any newly admitted member is the same as previously admitted members, provision for which shall

be contained in the plan of operation.

- If, in any one year, funds available from such assessments, together with funds previously raised, are not sufficient to make all the payments or reimbursements then owing, the funds available shall be prorated, and the unpaid portion shall be paid as soon thereafter as sufficient additional funds become available.
- 3. No state funds of any kind shall be allocated or 31 paid to the association or any of its accounts except those

state funds accruing to the association by and through the assignment of rights of an insolvent employer.

- (4) INSOLVENCY FUND. -- Upon the adoption of a plan of operation or the adoption of rules by the department of Labor and Employment Security pursuant to subsection (5), there shall be created an Insolvency Fund to be managed by the association.
- (a) The Insolvency Fund is created for purposes of meeting the obligations of insolvent members incurred while members of the association and after the exhaustion of any bond, as required under this chapter. However, if such bond, surety, or reinsurance policy is payable to the Florida Self-Insurers Guaranty Association, the association shall commence to provide benefits out of the Insolvency Fund and be reimbursed from the bond, surety, or reinsurance policy. The method of operation of the Insolvency Fund shall be defined in the plan of operation as provided in subsection (5).
- (b) The department shall have the authority to audit the financial soundness of the Insolvency Fund annually.
- (c) The department may offer certain amendments to the plan of operation to the board of directors of the association for purposes of assuring the ongoing financial soundness of the Insolvency Fund and its ability to meet the obligations of this section.
- (d) The department actuary may make certain recommendations to improve the orderly payment of claims.
- (5) PLAN OF OPERATION.--By September 15, 1982, the board of directors shall submit to the Department of Labor and Employment Security a proposed plan of operation for the administration of the association and the Insolvency Fund.

- (a) The purpose of the plan of operation shall be to provide the association and the board of directors with the authority and responsibility to establish the necessary programs and to take the necessary actions to protect against the insolvency of a member of the association. In addition, the plan shall provide that the members of the association shall be responsible for maintaining an adequate Insolvency Fund to meet the obligations of insolvent members provided for under this act and shall authorize the board of directors to contract and employ those persons with the necessary expertise to carry out this stated purpose.
- (b) The plan of operation, and any amendments thereto, shall take effect upon approval in writing by the department. If the board of directors fails to submit a plan by September 15, 1982, or fails to make required amendments to the plan within 30 days thereafter, the department shall promulgate such rules as are necessary to effectuate the provisions of this subsection. Such rules shall continue in force until modified by the department or superseded by a plan submitted by the board of directors and approved by the department.
- (c) All member employers shall comply with the plan of operation.
 - (d) The plan of operation shall:
- 1. Establish the procedures whereby all the powers and duties of the association under subsection (3) will be performed.
- 2. Establish procedures for handling assets of the association.
- 3. Establish the amount and method of reimbursing members of the board of directors under subsection (2).

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- Establish procedures by which claims may be filed with the association and establish acceptable forms of proof of covered claims. Notice of claims to the receiver or liquidator of the insolvent employer shall be deemed notice to the association or its agent, and a list of such claims shall be submitted periodically to the association or similar organization in another state by the receiver or liquidator.
- 5. Establish regular places and times for meetings of the board of directors.
- Establish procedures for records to be kept of all financial transactions of the association and its agents and the board of directors.
- 7. Provide that any member employer aggrieved by any final action or decision of the association may appeal to the department within 30 days after the action or decision.
- Establish the procedures whereby recommendations of candidates for the board of directors shall be submitted to the department.
- 9. Contain additional provisions necessary or proper for the execution of the powers and duties of the association.
- (e) The plan of operation may provide that any or all of the powers and duties of the association, except those specified under subparagraphs (d)1. and 2., be delegated to a corporation, association, or other organization which performs or will perform functions similar to those of this association or its equivalent in two or more states. Such a corporation, association, or organization shall be reimbursed as a servicing facility would be reimbursed and shall be paid for its performance of any other functions of the association. A delegation of powers or duties under this subsection shall 31 take effect only with the approval of both the board of

directors and the department and may be made only to a corporation, association, or organization which extends protection which is not substantially less favorable and effective than the protection provided by this section.

- (6) POWERS AND DUTIES OF DEPARTMENT OF <u>INSURANCE</u> LABOR AND EMPLOYMENT SECURITY.--
 - (a) The department shall:
- 1. Notify the association of the existence of an insolvent employer not later than 3 days after it receives notice of the determination of insolvency.
- 2. Upon request of the board of directors, provide the association with a statement of the annual normal premiums of each member employer.
 - (b) The department may:
- 1. Require that the association notify the member employers and any other interested parties of the determination of insolvency and of their rights under this section. Such notification shall be by mail at the last known address thereof when available; but, if sufficient information for notification by mail is not available, notice by publication in a newspaper of general circulation shall be sufficient.
- 2. Suspend or revoke the authority of any member employer failing to pay an assessment when due or failing to comply with the plan of operation to self-insure in this state. As an alternative, the department may levy a fine on any member employer failing to pay an assessment when due. Such fine shall not exceed 5 percent of the unpaid assessment per month, except that no fine shall be less than \$100 per month.

- 3. Revoke the designation of any servicing facility if the department finds that claims are being handled unsatisfactorily.
 - (7) EFFECT OF PAID CLAIMS.--
- (a) Any person who recovers from the association under this section shall be deemed to have assigned his or her rights to the association to the extent of such recovery. Every claimant seeking the protection of this section shall cooperate with the association to the same extent as such person would have been required to cooperate with the insolvent member. The association shall have no cause of action against the employee of the insolvent member for any sums the association has paid out, except such causes of action as the insolvent member would have had if such sums had been paid by the insolvent member. In the case of an insolvent member operating on a plan with assessment liability, payments of claims by the association shall not operate to reduce the liability of the insolvent member to the receiver, liquidator, or statutory successor for unpaid assessments.
- (b) The receiver, liquidator, or statutory successor of an insolvent member shall be bound by settlements of covered claims by the association or a similar organization in another state. The court having jurisdiction shall grant such claims priority against the assets of the insolvent member equal to that to which the claimant would have been entitled in the absence of this section. The expense of the association or similar organization in handling claims shall be accorded the same priority as the expenses of the liquidator.
- (c) The association shall file periodically with the receiver or liquidator of the insolvent member statements of the covered claims paid by the association and estimates of

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anticipated claims on the association, which shall preserve 2 the rights of the association against the assets of the 3 insolvent member.

- (8) PREVENTION OF INSOLVENCIES. -- To aid in the detection and prevention of employer insolvencies:
- (a) Upon determination by majority vote that any member employer may be insolvent or in a financial condition hazardous to the employees thereof or to the public, it shall be the duty of the board of directors to notify the Department of Insurance Labor and Employment Security of any information indicating such condition.
- (b) The board of directors may, upon majority vote, request that the department determine the condition of any member employer which the board in good faith believes may no longer be qualified to be a member of the association. Within 30 days of the receipt of such request or, for good cause shown, within a reasonable time thereafter, the department shall make such determination and shall forthwith advise the board of its findings. Each request for a determination shall be kept on file by the department, but the request shall not be open to public inspection prior to the release of the determination to the public.
- (c) It shall also be the duty of the department to report to the board of directors when it has reasonable cause to believe that a member employer may be in such a financial condition as to be no longer qualified to be a member of the association.
- (d) The board of directors may, upon majority vote, make reports and recommendations to the department upon any matter which is germane to the solvency, liquidation, 31 rehabilitation, or conservation of any member employer. Such

 reports and recommendations shall not be considered public documents.

- (e) The board of directors may, upon majority vote, make recommendations to the department for the detection and prevention of employer insolvencies.
- (f) The board of directors shall, at the conclusion of any member's insolvency in which the association was obligated to pay covered claims, prepare a report on the history and cause of such insolvency, based on the information available to the association, and shall submit such report to the department.
- (9) EXAMINATION OF THE ASSOCIATION.--The association shall be subject to examination and regulation by the Department of <u>Insurance Labor and Employment Security</u>. No later than March 30 of each year, the board of directors shall submit a financial report for the preceding calendar year in a form approved by the department.
- (10) IMMUNITY.--There shall be no liability on the part of, and no cause of action of any nature shall arise against, any member employer, the association or its agents or employees, the board of directors, or the Department of Insurance Labor and Employment Security or its representatives for any action taken by them in the performance of their powers and duties under this section.
- (11) STAY OF PROCEEDINGS; REOPENING OF DEFAULT
 JUDGMENTS.--All proceedings in which an insolvent employer is
 a party, or is obligated to defend a party, in any court or
 before any quasi-judicial body or administrative board in this
 state shall be stayed for up to 6 months, or for such
 additional period from the date the employer becomes an
 insolvent member, as is deemed necessary by a court of

competent jurisdiction to permit proper defense by the association of all pending causes of action as to any covered claims arising from a judgment under any decision, verdict, or finding based on the default of the insolvent member. The association, either on its own behalf or on behalf of the insolvent member, may apply to have such judgment, order, decision, verdict, or finding set aside by the same court or administrator that made such judgment, order, decision, verdict, or finding and shall be permitted to defend against such claim on the merits. If requested by the association, the stay of proceedings may be shortened or waived.

- (12) LIMITATION ON CERTAIN ACTIONS.--Notwithstanding any other provision of this chapter, a covered claim, as defined herein, with respect to which settlement is not effected and pursuant to which suit is not instituted against the insured of an insolvent member or the association within 1 year after the deadline for filing claims with the receiver of the insolvent member, or any extension of the deadline, shall thenceforth be barred as a claim against the association.
- (13) CORPORATE INCOME TAX CREDIT.—Any sums acquired by a member by refund, dividend, or otherwise from the association shall be payable within 30 days of receipt to the Department of Revenue for deposit with the Treasurer to the credit of the General Revenue Fund. All provisions of chapter 220 relating to penalties and interest on delinquent corporate income tax payments apply to payments due under this subsection.

Section 37. Section 440.40, Florida Statutes, is amended to read:

440.40 Compensation notice.--Every employer who has secured compensation under the provisions of this chapter

shall keep posted in a conspicuous place or places in and about her or his place or places of business typewritten or printed notices, in accordance with a form prescribed by the department division, stating that such employer has secured the payment of compensation in accordance with the provisions of this chapter. Such notices shall contain the name and address of the carrier, if any, with whom the employer has secured payment of compensation and the date of the expiration of the policy. The department division may by rule prescribe the form of the notices and require carriers to provide the notices to policyholders.

Section 38. Section 440.41, Florida Statutes, is amended to read:

440.41 Substitution of carrier for employer.--In any case where the employer is not a self-insurer, in order that the liability for compensation imposed by this chapter may be most effectively discharged by the employer, and in order that the administration of this chapter in respect of such liability may be facilitated, the department division shall by regulation provide for the discharge, by the carrier for such employer, of such obligations and duties of the employer in respect of such liability, imposed by this chapter upon the employer, as it considers proper in order to effectuate the provisions of this chapter. For such purposes:

- (1) Notice to or knowledge of an employer of the occurrence of the injury shall be notice to or knowledge of the carrier.
- (2) Jurisdiction of the employer by the judges of compensation claims, the <u>department</u> <u>division</u>, or any court under this chapter shall be jurisdiction of the carrier.

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(3) Any requirement by the judges of compensation claims, the <u>department</u> <u>division</u>, or any court under any compensation order, finding, or decision shall be binding upon the carrier in the same manner and to the same extent as upon the employer.

Section 39. Subsection (3) of section 440.42, Florida Statutes, is amended to read:

440.42 Insurance policies; liability.--

(3) No contract or policy of insurance issued by a carrier under this chapter shall expire or be canceled until at least 30 days have elapsed after a notice of cancellation has been sent to the department division and to the employer in accordance with the provisions of s. 440.185(7). However, when duplicate or dual coverage exists by reason of two different carriers having issued policies of insurance to the same employer securing the same liability, it shall be presumed that only that policy with the later effective date shall be in force and that the earlier policy terminated upon the effective date of the latter. In the event that both policies carry the same effective date, one of the policies may be canceled instanter upon filing a notice of cancellation with the department division and serving a copy thereof upon the employer in such manner as the department division prescribes by rule. The department division may by rule prescribe the content of the notice of retroactive cancellation and specify the time, place, and manner in which the notice of cancellation is to be served.

Section 40. Section 440.44, Florida Statutes, is amended to read:

440.44 Workers' compensation; staff organization.--

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- (1) INTERPRETATION OF LAW. -- As a guide to the interpretation of this chapter, the Legislature takes due notice of federal social and labor acts and hereby creates an agency to administer such acts passed for the benefit of employees and employers in Florida industry, and desires to meet the requirements of such federal acts wherever not inconsistent with the Constitution and laws of Florida.
- (2) INTENT.--It is the intent of the Legislature that the department, the agency, and the Department of Education division assume an active and forceful role in their its administration of this act, so as to ensure that the system operates efficiently and with maximum benefit to both employers and employees.
- (3) EXPENDITURES. -- The department, the agency, the Department of Education, division and the Chief Judge shall make such expenditures, including expenditures for personal services and rent at the seat of government and elsewhere, for law books; for telephone services and WATS lines; for books of reference, periodicals, equipment, and supplies; and for printing and binding as may be necessary in the administration of this chapter. All expenditures in the administration of this chapter shall be allowed and paid as provided in s. 440.50 upon the presentation of itemized vouchers therefor approved by the department, the agency, the Department of Education, division or the Chief Judge.
- (4) MERIT SYSTEM PRINCIPLE OF PERSONNEL ADMINISTRATION. -- Subject to the other provisions of this chapter, the department, the agency, and the Department of Education are division is authorized to appoint, and prescribe the duties and powers of, bureau chiefs, attorneys, 31 | accountants, medical advisers, technical assistants,

 inspectors, claims examiners, and such other employees as may be necessary in the performance of its duties under this chapter.

- Department of Education, division and the Chief Judge shall maintain and keep open during reasonable business hours an office, which shall be provided in the Capitol or some other suitable building in the City of Tallahassee, for the transaction of business under this chapter, at which office the official records and papers shall be kept. The office shall be furnished and equipped. The department, the agency division, any judge of compensation claims, or the Chief Judge may hold sessions and conduct hearings at any place within the state.
- of Compensation Claims judges of compensation claims, and the Chief Judge shall have seals a seal upon which shall be inscribed the words "State of Florida Department of Insurance ...Seal" and the "Division of Administrative Hearings...

 Seal." respectively.of Labor and Employment Security--Seal."
- (7) DESTRUCTION OF OBSOLETE RECORDS.--The <u>department</u> division is expressly authorized to provide by regulation for and to destroy obsolete records of the <u>department</u> division and commission.
- (8) PROCEDURE. -- In the exercise of their its duties and functions requiring administrative hearings, the department and the agency division shall proceed in accordance with the Administrative Procedure Act. The authority of the department and the agency division to issue orders resulting from administrative hearings as provided for in this chapter

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30 31 shall not infringe upon the jurisdiction of the judges of compensation claims.

Section 41. Subsections (1), (2), (7), (8), (9), (10), and (11) of section 440.49, Florida Statutes, are amended to read:

440.49 Limitation of liability for subsequent injury through Special Disability Trust Fund.--

(1)LEGISLATIVE INTENT. -- Whereas it is often difficult for workers with disabilities to achieve employment or to become reemployed following an injury, and it is the desire of the Legislature to facilitate the return of these workers to the workplace, it is the purpose of this section to encourage the employment, reemployment, and accommodation of the physically disabled by reducing an employer's insurance premium for reemploying an injured worker, to decrease litigation between carriers on apportionment issues, and to protect employers from excess liability for compensation and medical expense when an injury to a physically disabled worker merges with, aggravates, or accelerates her or his preexisting permanent physical impairment to cause either a greater disability or permanent impairment, or an increase in expenditures for temporary compensation or medical benefits than would have resulted from the injury alone. The department division or the administrator shall inform all employers of the existence and function of the fund and shall interpret eligibility requirements liberally. However, this subsection shall not be construed to create or provide any benefits for injured employees or their dependents not otherwise provided by this chapter. The entitlement of an injured employee or her or his dependents to compensation under this chapter shall be determined without regard to this subsection, the provisions

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of which shall be considered only in determining whether an employer or carrier who has paid compensation under this chapter is entitled to reimbursement from the Special Disability Trust Fund.

- (2) DEFINITIONS.--As used in this section, the term:
- "Permanent physical impairment" means and is limited to the conditions listed in paragraph (6)(a).
- "Preferred worker" means a worker who, because of a permanent impairment resulting from a compensable injury or occupational disease, is unable to return to the worker's regular employment.
 - "Merger" describes or means that: (C)
- If the permanent physical impairment had not existed, the subsequent accident or occupational disease would not have occurred;
- The permanent disability or permanent impairment resulting from the subsequent accident or occupational disease is materially and substantially greater than that which would have resulted had the permanent physical impairment not existed, and the employer has been required to pay, and has paid, permanent total disability or permanent impairment benefits for that materially and substantially greater disability;
- The preexisting permanent physical impairment is aggravated or accelerated as a result of the subsequent injury or occupational disease, or the preexisting impairment has contributed, medically and circumstantially, to the need for temporary compensation, medical, or attendant care and the employer has been required to pay, and has paid, temporary compensation, medical, or attendant care benefits for the 31 aggravated preexisting permanent impairment; or

- 1 4. Death would not have been accelerated if the 2 permanent physical impairment had not existed.
 - (d) "Excess permanent compensation" means that compensation for permanent impairment, or permanent total disability or death benefits, for which the employer or carrier is otherwise entitled to reimbursement from the Special Disability Trust Fund.
 - (e) "Administrator" means the entity selected by the commission to review, allow, deny, compromise, controvert, and litigate claims of the Special Disability Trust Fund.
 - (f) "Corporation" means the Special Disability Trust Fund Financing Corporation, as created under subsection (14).
 - (g) "Commission" means the Special Disability Trust Fund Privatization Commission, as created under subsection (13).

In addition to the definitions contained in this subsection, the <u>department</u> <u>division</u> may by rule prescribe definitions that are necessary for the effective administration of this section.

21 (7) REIMBURSEMENT OF EMPLOYER.--

(a) The right to reimbursement as provided in this section is barred unless written notice of claim of the right to such reimbursement is filed by the employer or carrier entitled to such reimbursement with the <u>department division</u> or administrator at Tallahassee within 2 years after the date the employee last reached maximum medical improvement, or within 2 years after the date of the first payment of compensation for permanent total disability, wage loss, or death, whichever is later. The notice of claim must contain such information as the department <u>division</u> by rule requires or as established by

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the administrator; and the employer or carrier claiming reimbursement shall furnish such evidence in support of the claim as the department division or administrator reasonably may require.

- (b) For notice of claims on the Special Disability Trust Fund filed on or after July 1, 1978, the Special Disability Trust Fund shall, within 120 days after receipt of notice that a carrier has paid, been required to pay, or accepted liability for excess compensation, serve notice of the acceptance of the claim for reimbursement.
- (c) A proof of claim must be filed on each notice of claim on file as of June 30, 1997, within 1 year after July 1, 1997, or the right to reimbursement of the claim shall be barred. A notice of claim on file on or before June 30, 1997, may be withdrawn and refiled if, at the time refiled, the notice of claim remains within the limitation period specified in paragraph (a). Such refiling shall not toll, extend, or otherwise alter in any way the limitation period applicable to the withdrawn and subsequently refiled notice of claim. Each proof of claim filed shall be accompanied by a proof-of-claim fee as provided in paragraph (9)(d). The Special Disability Trust Fund shall, within 120 days after receipt of the proof of claim, serve notice of the acceptance of the claim for reimbursement. This paragraph shall apply to all claims notwithstanding the provisions of subsection (12).
- (d) Each notice of claim filed or refiled on or after July 1, 1997, must be accompanied by a notification fee as provided in paragraph (9)(d). A proof of claim must be filed within 1 year after the date the notice of claim is filed or refiled, accompanied by a proof-of-claim fee as provided in 31 paragraph (9)(d), or the claim shall be barred.

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30 31 notification fee shall be waived if both the notice of claim and proof of claim are submitted together as a single filing. The Special Disability Trust Fund shall, within 180 days after receipt of the proof of claim, serve notice of the acceptance of the claim for reimbursement. This paragraph shall apply to all claims notwithstanding the provisions of subsection (12).

(e) For dates of accident on or after January 1, 1994, the Special Disability Trust Fund shall, within 120 days of receipt of notice that a carrier has been required to pay, and has paid over \$10,000 in benefits, serve notice of the acceptance of the claim for reimbursement. Failure of the Special Disability Trust Fund to serve notice of acceptance shall give rise to the right to request a hearing on the claim for reimbursement. If the Special Disability Trust Fund through its representative denies or controverts the claim, the right to such reimbursement shall be barred unless an application for a hearing thereon is filed with the department division or administrator at Tallahassee within 60 days after notice to the employer or carrier of such denial or controversion. When such application for a hearing is timely filed, the claim shall be heard and determined in accordance with the procedure prescribed in s. 440.25, to the extent that such procedure is applicable, and in accordance with the workers' compensation rules of procedure. In such proceeding on a claim for reimbursement, the Special Disability Trust Fund shall be made the party respondent, and no findings of fact made with respect to the claim of the injured employee or the dependents for compensation, including any finding made or order entered pursuant to s. 440.20(11), shall be res judicata. The Special Disability Trust Fund may not be joined or made a party to any controversy or dispute between an

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employee and the dependents and the employer or between two or more employers or carriers without the written consent of the fund.

- (f) When it has been determined that an employer or carrier is entitled to reimbursement in any amount, the employer or carrier shall be reimbursed annually from the Special Disability Trust Fund for the compensation and medical benefits paid by the employer or carrier for which the employer or carrier is entitled to reimbursement, upon filing request therefor and submitting evidence of such payment in accordance with rules prescribed by the department division, which rules may include parameters for annual audits. The Special Disability Trust Fund shall pay the approved reimbursement requests on a first-in, first-out basis reflecting the order in which the reimbursement requests were received.
- The department division may by rule require specific forms and procedures for the administration and processing of claims made through the Special Disability Trust Fund.
- (8) PREFERRED WORKER PROGRAM. -- The department division or administrator shall issue identity cards to preferred workers upon request by qualified employees and shall reimburse an employer, from the Special Disability Trust Fund, for the cost of workers' compensation premium related to the preferred workers payroll for up to 3 years of continuous employment upon satisfactory evidence of placement and issuance of payroll and classification records and upon the employee's certification of employment. The department division may by rule prescribe definitions, forms, and 31 procedures for the administration of the preferred worker

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program. The <u>department</u> <u>division</u> may by rule prescribe the schedule for submission of forms for participation in the program.

- (9) SPECIAL DISABILITY TRUST FUND. --
- There is established in the State Treasury a special fund to be known as the "Special Disability Trust Fund, " which shall be available only for the purposes stated in this section; and the assets thereof may not at any time be appropriated or diverted to any other use or purpose. The Treasurer shall be the custodian of such fund, and all moneys and securities in such fund shall be held in trust by such Treasurer and shall not be the money or property of the state. The Treasurer is authorized to disburse moneys from such fund only when approved by the department division or corporation and upon the order of the Comptroller. The Treasurer shall deposit any moneys paid into such fund into such depository banks as the department division or corporation may designate and is authorized to invest any portion of the fund which, in the opinion of the division, is not needed for current requirements, in the same manner and subject to all the provisions of the law with respect to the deposits of state funds by such Treasurer. All interest earned by such portion of the fund as may be invested by the Treasurer shall be collected by her or him and placed to the credit of such fund.
- (b)1. The Special Disability Trust Fund shall be maintained by annual assessments upon the insurance companies writing compensation insurance in the state, the commercial self-insurers under ss. 624.462 and 624.4621, the assessable mutuals under s. 628.601, and the self-insurers under this chapter, which assessments shall become due and be paid quarterly at the same time and in addition to the assessments

provided in s. 440.51. The <u>department</u> <u>division</u> shall estimate annually in advance the amount necessary for the administration of this subsection and the maintenance of this fund and shall make such assessment in the manner hereinafter provided.

- 2. The annual assessment shall be calculated to produce during the ensuing fiscal year an amount which, when combined with that part of the balance in the fund on June 30 of the current fiscal year which is in excess of \$100,000, is equal to the average of:
- a. The sum of disbursements from the fund during the immediate past 3 calendar years, and
- b. Two times the disbursements of the most recent calendar year.

Such amount shall be prorated among the insurance companies writing compensation insurance in the state and the self-insurers. Provided however, for those carriers that have excluded ceded reinsurance premiums from their assessments on or before January 1, 2000, no assessments on ceded reinsurance premiums shall be paid by those carriers until such time as the Division of Workers' Compensation of the Department of Labor and Employment Security or the department advises each of those carriers of the impact that the inclusion of ceded reinsurance premiums has on their assessment. The department division may not recover any past underpayments of assessments levied against any carrier that on or before January 1, 2000, excluded ceded reinsurance premiums from their assessment prior to the point that the Division of Workers' Compensation of the Department of Labor and Employment Security or the

<u>department</u> advises of the appropriate assessment that should have been paid.

- 3. The net premiums written by the companies for workers' compensation in this state and the net premium written applicable to the self-insurers in this state are the basis for computing the amount to be assessed as a percentage of net premiums. Such payments shall be made by each carrier and self-insurer to the <u>department</u> <u>division</u> for the Special Disability Trust Fund in accordance with such regulations as the department <u>division</u> prescribes.
- 4. The Treasurer is authorized to receive and credit to such Special Disability Trust Fund any sum or sums that may at any time be contributed to the state by the United States under any Act of Congress, or otherwise, to which the state may be or become entitled by reason of any payments made out of such fund.
- (c) Notwithstanding the Special Disability Trust Fund assessment rate calculated pursuant to this section, the rate assessed shall not exceed 4.52 percent.
- (d) The Special Disability Trust Fund shall be supplemented by a \$250 notification fee on each notice of claim filed or refiled after July 1, 1997, and a \$500 fee on each proof of claim filed in accordance with subsection (7). Revenues from the fee shall be deposited into the Special Disability Trust Fund and are exempt from the deduction required by s. 215.20. The fees provided in this paragraph shall not be imposed upon any insurer which is in receivership with the Department of Insurance.
- (e) The Department of <u>Insurance</u> Labor and Employment Security or administrator shall report annually on the status of the Special Disability Trust Fund. The report shall update

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30 31 the estimated undiscounted and discounted fund liability, as determined by an independent actuary, change in the total number of notices of claim on file with the fund in addition to the number of newly filed notices of claim, change in the number of proofs of claim processed by the fund, the fee revenues refunded and revenues applied to pay down the liability of the fund, the average time required to reimburse accepted claims, and the average administrative costs per claim. The department or administrator shall submit its report to the Governor, the President of the Senate, and the Speaker of the House of Representatives by December 1 of each year.

DEPARTMENT DIVISION ADMINISTRATION OF FUND; (10)CLAIMS; ADVISORY COMMITTEE; EXPENSES. -- The department division or administrator shall administer the Special Disability Trust Fund with authority to allow, deny, compromise, controvert, and litigate claims made against it and to designate an attorney to represent it in proceedings involving claims against the fund, including negotiation and consummation of settlements, hearings before judges of compensation claims, and judicial review. The department division or administrator or the attorney designated by it shall be given notice of all hearings and proceedings involving the rights or obligations of such fund and shall have authority to make expenditures for such medical examinations, expert witness fees, depositions, transcripts of testimony, and the like as may be necessary to the proper defense of any claim. The department division shall appoint an advisory committee composed of representatives of management, compensation insurance carriers, and self-insurers to aid it in formulating policies with respect to conservation of the fund, who shall serve without compensation for such

 terms as specified by it, but be reimbursed for travel expenses as provided in s. 112.061. All expenditures made in connection with conservation of the fund, including the salary of the attorney designated to represent it and necessary travel expenses, shall be allowed and paid from the Special Disability Trust Fund as provided in this section upon the presentation of itemized vouchers therefor approved by the department division.

any case in which the accident causing the subsequent injury or death or the disablement or death from a subsequent occupational disease occurred prior to July 1, 1955, or on or after January 1, 1998. In no event shall the Special Disability Trust Fund be liable for, or reimburse employers or carriers for, any case in which the accident causing the subsequent injury or death or the disablement or death from a subsequent occupational disease occurred on or after January 1, 1998. The Special Disability Trust Fund shall continue to reimburse employers or carriers for subsequent injuries occurring prior to January 1, 1998, and the department division shall continue to assess for and the department division or administrator shall fund reimbursements as provided in subsection (9) for this purpose.

Section 42. Section 440.491, Florida Statutes, is amended to read:

440.491 Reemployment of injured workers; rehabilitation.--

- (1) DEFINITIONS.--As used in this section, the term:
- (a) "Carrier" means group self-insurance funds or individual self-insureds authorized under this chapter and

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commercial funds or insurance entities authorized to write workers' compensation insurance under chapter 624.

- (b) "Medical care coordination" includes, but is not limited to, coordinating physical rehabilitation services such as medical, psychiatric, or therapeutic treatment for the injured employee, providing health training to the employee and family, and monitoring the employee's recovery. The purposes of medical care coordination are to minimize the disability and recovery period without jeopardizing medical stability, to assure that proper medical treatment and other restorative services are timely provided in a logical sequence, and to contain medical costs.
- (c) "Qualified rehabilitation provider" means a rehabilitation nurse, rehabilitation counselor, vocational evaluator, rehabilitation facility, or agency approved by the Department of Education division as qualified to provide reemployment assessments, medical care coordination, reemployment services, or vocational evaluations under this chapter.
- (d) "Reemployment assessment" means a written assessment performed by a qualified rehabilitation provider which provides a comprehensive review of the medical diagnosis, treatment, and prognosis; includes conferences with the employer, physician, and claimant; and recommends a cost-effective physical and vocational rehabilitation plan to assist the employee in returning to suitable gainful employment.
- (e) "Reemployment services" means services that include, but are not limited to, vocational counseling, job-seeking skills training, ergonomic job analysis, transferable skills analysis, selective job placement, labor

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market surveys, and arranging other services such as education or training, vocational and on-the-job, which may be needed by the employee to secure suitable gainful employment.

- "Reemployment status review" means a review to determine whether an injured employee is at risk of not returning to work.
- (q) "Suitable gainful employment" means employment or self-employment that is reasonably attainable in light of the employee's age, education, work history, transferable skills, previous occupation, and injury, and which offers an opportunity to restore the individual as soon as practicable and as nearly as possible to his or her average weekly earnings at the time of injury.
- "Vocational evaluation" means a review of the (h) employee's physical and intellectual capabilities, his or her aptitudes and achievements, and his or her work-related behaviors to identify the most cost-effective means toward the employee's return to suitable gainful employment.
- INTENT. -- It is the intent of this section to implement a systematic review by carriers of the factors that are predictive of longer-term disability and to encourage the provision of medical care coordination and reemployment services that are necessary to assist the employee in returning to work as soon as is medically feasible.
 - (3) REEMPLOYMENT STATUS REVIEWS AND REPORTS. --
- When an employee who has suffered an injury compensable under this chapter is unemployed 60 days after the date of injury and is receiving benefits for temporary total disability, temporary partial disability, or wage loss, and has not yet been provided medical care coordination and 31 reemployment services voluntarily by the carrier, the carrier

must determine whether the employee is likely to return to work and must report its determination to the <u>Department of Education division</u>. The carrier must thereafter determine the reemployment status of the employee at 90-day intervals as long as the employee remains unemployed, is not receiving medical care coordination or reemployment services, and is receiving the benefits specified in this subsection.

- (b) If medical care coordination or reemployment services are voluntarily undertaken within 60 days of the date of injury, such services may continue to be provided as agreed by the employee and the carrier.
 - (4) REEMPLOYMENT ASSESSMENTS. --
- (a) The carrier may require the employee to receive a reemployment assessment as it considers appropriate. However, the carrier is encouraged to obtain a reemployment assessment if:
- 1. The carrier determines that the employee is at risk of remaining unemployed.
 - 2. The case involves catastrophic or serious injury.
- (b) The carrier shall authorize only a qualified rehabilitation provider to provide the reemployment assessment. The rehabilitation provider shall conduct its assessment and issue a report to the carrier, the employee, and the <u>Department of Education</u> division within 30 days after the time such assessment is complete.
- (c) If the rehabilitation provider recommends that the employee receive medical care coordination or reemployment services, the carrier shall advise the employee of the recommendation and determine whether the employee wishes to receive such services. The employee shall have 15 days after the date of receipt of the recommendation in which to agree to

 accept such services. If the employee elects to receive services, the carrier may refer the employee to a rehabilitation provider for such coordination or services within 15 days of receipt of the assessment report or notice of the employee's election, whichever is later.

- (5) MEDICAL CARE COORDINATION AND REEMPLOYMENT SERVICES.--
- (a) Once the carrier has assigned a case to a qualified rehabilitation provider for medical care coordination or reemployment services, the provider shall develop a reemployment plan and submit the plan to the carrier and the employee for approval.
- (b) If the rehabilitation provider concludes that training and education are necessary to return the employee to suitable gainful employment, or if the employee has not returned to suitable gainful employment within 180 days after referral for reemployment services or receives \$2,500 in reemployment services, whichever comes first, the carrier must discontinue reemployment services and refer the employee to the <u>Department of Education</u> division for a vocational evaluation. Notwithstanding any provision of chapter 289 or chapter 627, the cost of a reemployment assessment and the first \$2,500 in reemployment services to an injured employee must not be treated as loss adjustment expense for workers' compensation ratemaking purposes.
- (c) A carrier may voluntarily provide medical care coordination or reemployment services to the employee at intervals more frequent than those required in this section. For the purpose of monitoring reemployment, the carrier or the rehabilitation provider shall report to the <u>Department of Education division</u>, in the manner prescribed by the Department

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30 31 of Education division, the date of reemployment and wages of the employee. The carrier shall report its voluntary service activity to the <u>Department of Education division</u> as required by rule. Voluntary services offered by the carrier for any of the following injuries must be considered benefits for purposes of ratemaking: traumatic brain injury; spinal cord injury; amputation, including loss of an eye or eyes; burns of 5 percent or greater of the total body surface.

- (d) If medical care coordination or reemployment services have not been undertaken as prescribed in paragraph (3)(b), a qualified rehabilitation service provider, facility, or agency that performs a reemployment assessment shall not provide medical care coordination or reemployment services for the employees it assesses.
 - (6) TRAINING AND EDUCATION. --
- Upon referral of an injured employee by the carrier, or upon the request of an injured employee, the Department of Education division shall conduct a training and education screening to determine whether it should refer the employee for a vocational evaluation and, if appropriate, approve training and education or other vocational services for the employee. The Department of Education division may not approve formal training and education programs unless it determines, after consideration of the reemployment assessment, pertinent reemployment status reviews or reports, and such other relevant factors as it prescribes by rule, that the reemployment plan is likely to result in return to suitable gainful employment. The Department of Education division is authorized to expend moneys from the Workers' Compensation Administration Trust Fund, established by s. 440.50, to secure appropriate training and education or other

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vocational services when necessary to satisfy the recommendation of a vocational evaluator. The Department of Education division shall establish training and education standards pertaining to employee eligibility, course curricula and duration, and associated costs.

- (b) When it appears that an employee who has attained maximum medical improvement requires training and education to obtain suitable gainful employment, the employer shall pay the employee additional temporary total compensation while the employee receives such training and education for a period not to exceed 26 weeks, which period may be extended for an additional 26 weeks or less, if such extended period is determined to be necessary and proper by a judge of compensation claims. However, a carrier or employer is not precluded from voluntarily paying additional temporary total disability compensation beyond that period. If an employee requires temporary residence at or near a facility or an institution providing training and education which is located more than 50 miles away from the employee's customary residence, the reasonable cost of board, lodging, or travel must be borne by the Department of Insurance division from the Workers' Compensation Administration Trust Fund established by s. 440.50. An employee who refuses to accept training and education that is recommended by the vocational evaluator and considered necessary by the Department of Education division is subject to a 50-percent reduction in weekly compensation benefits, including wage-loss benefits, as determined under s. 440.15(3)(b).
 - (7) PROVIDER QUALIFICATIONS. --
- The Department of Education division shall 31 investigate and maintain a directory of each qualified public

 and private rehabilitation provider, facility, and agency, and shall establish by rule the minimum qualifications, credentials, and requirements that each rehabilitation service provider, facility, and agency must satisfy to be eligible for listing in the directory. These minimum qualifications and credentials must be based on those generally accepted within the service specialty for which the provider, facility, or agency is approved.

- (b) The <u>Department of Education</u> division shall impose a biennial application fee of \$25 for each listing in the directory, and all such fees must be deposited in the Workers' Compensation Administration Trust Fund.
- (c) The <u>Department of Education</u> division shall monitor and evaluate each rehabilitation service provider, facility, and agency qualified under this subsection to ensure its compliance with the minimum qualifications and credentials established by the <u>Department of Education</u> division. The failure of a qualified rehabilitation service provider, facility, or agency to provide the <u>Department of Education</u> division with information requested or access necessary for the <u>Department of Education</u> division to satisfy its responsibilities under this subsection is grounds for disqualifying the provider, facility, or agency from further referrals.
- (d) A qualified rehabilitation service provider, facility, or agency may not be authorized by an employer, a carrier, or the <u>Department of Education division</u> to provide any services, including expert testimony, under this section in this state unless the provider, facility, or agency is listed or has been approved for listing in the directory. This

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restriction does not apply to services provided outside this state under this section.

- (e) The <u>Department of Education</u> division, after consultation with representatives of employees, employers, carriers, rehabilitation providers, and qualified training and education providers, shall adopt rules governing professional practices and standards.
- (8) CARRIER PRACTICES.--The <u>department</u> <u>division</u> shall monitor the selection of providers and the provision of services by carriers under this section for consistency with legislative intent set forth in subsection (2).
- (9) PERMANENT DISABILITY. -- The judge of compensation claims may not adjudicate an injured employee as permanently and totally disabled until or unless the carrier is given the opportunity to provide a reemployment assessment.

Section 43. Section 440.50, Florida Statutes, is amended to read:

440.50 Workers' Compensation Administration Trust Fund.--

(1)(a) There is established in the State Treasury a special fund to be known as the "Workers' Compensation Administration Trust Fund" for the purpose of providing for the payment of all expenses in respect to the administration of this chapter, including the vocational rehabilitation of injured employees as provided in s. 440.49 and the payments due under s. 440.15(1)(f), the funding of the fixed administrative expenses of the plan, and the funding of the Bureau of Workers' Compensation Fraud within the Department of Insurance. Such fund shall be administered by the department division.

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- The department division is authorized to transfer as a loan an amount not in excess of \$250,000 from such special fund to the Special Disability Trust Fund established by s. 440.49(9), which amount shall be repaid to said special fund in annual payments equal to not less than 10 percent of moneys received for such Special Disability Trust Fund.
- (2) The Treasurer is authorized to disburse moneys from such fund only when approved by the department division and upon the order of the Comptroller.
- (3) The Treasurer shall deposit any moneys paid into such fund into such depository banks as the department division may designate and is authorized to invest any portion of the fund which, in the opinion of the department division, is not needed for current requirements, in the same manner and subject to all the provisions of the law with respect to the deposit of state funds by such Treasurer. All interest earned by such portion of the fund as may be invested by the Treasurer shall be collected by him or her and placed to the credit of such fund.
- (4) All civil penalties provided in this chapter, if not voluntarily paid, may be collected by civil suit brought by the department division and shall be paid into such fund.
- Section 44. Section 440.51, Florida Statutes, is amended to read:
 - 440.51 Expenses of administration.--
- (1) The department division shall estimate annually in advance the amounts necessary for the administration of this chapter, in the following manner.
- The department division shall, by July 1 of each (a) year, notify carriers and self-insurers of the assessment rate, which shall be based on the anticipated expenses of the

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30 31 administration of this chapter for the next calendar year. Such assessment rate shall take effect January 1 of the next calendar year and shall be included in workers' compensation rate filings approved by the Department of Insurance which become effective on or after January 1 of the next calendar year. Assessments shall become due and be paid quarterly.

- (b) The total expenses of administration shall be prorated among the carriers writing compensation insurance in the state and self-insurers. The net premiums collected by carriers and the amount of premiums calculated by the department division for self-insured employers are the basis for computing the amount to be assessed. When reporting deductible policy premium for purposes of computing assessments levied after July 1, 2001, full policy premium value must be reported prior to application of deductible discounts or credits. This amount may be assessed as a specific amount or as a percentage of net premiums payable as the department division may direct, provided such amount so assessed shall not exceed 2.75 percent, beginning January 1, 2001, except during the interim period from July 1, 2000, through December 31, 2000, such assessments shall not exceed 4 percent of such net premiums. The carriers may elect to make the payments required under s. 440.15(1)(f) rather than having these payments made by the department division. event, such payments will be credited to the carriers, and the amount due by the carrier under this section will be reduced accordingly.
- (2) The <u>department</u> <u>division</u> shall provide by regulation for the collection of the amounts assessed against each carrier. Such amounts shall be paid within 30 days from the date that notice is served upon such carrier. If such

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amounts are not paid within such period, there may be assessed for each 30 days the amount so assessed remains unpaid, a civil penalty equal to 10 percent of the amount so unpaid, which shall be collected at the same time and a part of the amount assessed. For those carriers who excluded ceded reinsurance premiums from their assessments prior to January 1, 2000, the department division shall not recover any past underpayments of assessments related to ceded reinsurance premiums prior to January 1, 2001, against such carriers.

- (3) If any carrier fails to pay the amounts assessed against him or her under the provisions of this section within 60 days from the time such notice is served upon him or her, the Department of Insurance upon being advised by the division may suspend or revoke the authorization to insure compensation in accordance with the procedure in s. 440.38(3)(a). The department division may permit a carrier to remit any underpayment of assessments for assessments levied after January 1, 2001.
- (4) All amounts collected under the provisions of this section shall be paid into the fund established in s. 440.50.
- (5) Any amount so assessed against and paid by an insurance carrier, self-insurer authorized pursuant to s. 624.4621, or commercial self-insurance fund authorized under ss. 624.460-624.488 shall be allowed as a deduction against the amount of any other tax levied by the state upon the premiums, assessments, or deposits for workers' compensation insurance on contracts or policies of said insurance carrier, self-insurer, or commercial self-insurance fund. Any insurance carrier claiming such a deduction against the amount of any such tax shall not be required to pay any additional 31 retaliatory tax levied pursuant to s. 624.5091 as a result of

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claiming such deduction. Because deductions under this subsection are available to insurance carriers, s. 624.5091 does not limit such deductions in any manner.

- (6)(a) The <u>department</u> <u>division</u> may require from each carrier, at such time and in accordance with such regulations as the <u>department</u> <u>division</u> may prescribe, reports in respect to all gross earned premiums and of all payments of compensation made by such carrier during each prior period, and may determine the amounts paid by each carrier and the amounts paid by all carriers during such period.
- (b) The Department of Insurance may require from each self-insurer, at such time and in accordance with such regulations as the Department of Insurance prescribes, reports in respect to wages paid, the amount of premiums such self-insurer would have to pay if insured, and all payments of compensation made by such self-insurer during each prior period, and may determine the amounts paid by each self-insurer and the amounts paid by all self-insurers during such period. For the purposes of this section, the payroll records of each self-insurer shall be open to annual inspection and audit by the Department of Insurance or its authorized representative, during regular business hours; and if any audit of such records of a self-insurer discloses a deficiency in the amounts reported to the Department of Insurance or in the amounts paid to the Department of Insurance by a self-insurer pursuant to this section, the Department of Insurance may assess the cost of such audit against the self-insurer.
- (7) The <u>department</u> <u>division</u> shall keep accumulated cost records of all injuries occurring within the state coming within the purview of this chapter on a policy and

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calendar-year basis. For the purpose of this chapter, a "calendar year" is defined as the year in which the injury is reported to the department division; "policy year" is defined as that calendar year in which the policy becomes effective, and the losses under such policy shall be chargeable against the policy year so defined.

- (8) The department division shall assign an account number to each employer under this chapter and an account number to each insurance carrier authorized to write workers' compensation insurance in the state; and it shall be the duty of the department division under the account number so assigned to keep the cost experience of each carrier and the cost experience of each employer under the account number so assigned by calendar and policy year, as above defined.
- (9) In addition to the above, it shall be the duty of the department division to keep the accident experience, as classified by the department division, by industry as follows:
 - (a) Cause of the injury;
 - (b) Nature of the injury; and
 - (c) Type of disability.
- (10) In every case where the duration of disability exceeds 30 days, the carrier shall establish a sufficient reserve to pay all benefits to which the injured employee, or in case of death, his or her dependents, may be entitled to under the law. In establishing the reserve, consideration shall be given to the nature of the injury, the probable period of disability, and the estimated cost of medical benefits.
- The department division shall furnish to any employer or carrier, upon request, its individual experience. 31 The division shall furnish to the Department of Insurance,

upon request, the Florida experience as developed under accident year or calendar year.

- (12) In addition to any other penalties provided by this law, the failure to submit any report or other information required by this law shall be just cause to suspend the right of a self-insurer to operate as such, orqupon certification by the division to the Department of Insurance that a carrier has failed or refused to furnish such reports, shall be just cause for the Department of Insurance to suspend or revoke the license of such carrier.
 - (13) As used in s. 440.50 and this section, the term:
- (a) "Plan" means the workers' compensation joint underwriting plan provided for in s. 627.311(4).
- (b) "Fixed administrative expenses" means the expenses of the plan, not to exceed \$750,000, which are directly related to the plan's administration but which do not vary in direct relationship to the amount of premium written by the plan and which do not include loss adjustment premiums.
- (14) Before July 1 in each year, the plan shall notify the <u>department</u> <u>division</u> of the amount of the plan's gross written premiums for the preceding calendar year. Whenever the plan's gross written premiums reported to the <u>department</u> <u>division</u> are less than \$30 million, the <u>department</u> <u>division</u> shall transfer to the plan, subject to appropriation by the Legislature, an amount not to exceed the plan's fixed administrative expenses for the preceding calendar year.

Section 45. Section 440.52, Florida Statutes, is amended to read:

440.52 Registration of insurance carriers; notice of cancellation or expiration of policy; suspension or revocation of authority.--

 (1) Each insurance carrier who desires to write such compensation insurance in compliance with this chapter shall be required, before writing such insurance, to register with the division and pay a registration fee of \$100. This shall be deposited by the division in the fund created by s. 440.50.

 $\underline{(1)(2)}$ A carrier or self-insurance fund that receives notice pursuant to s. 440.05 shall notify the contractor of the cancellation or expiration of the insurance.

(2)(3) If the <u>department</u> division finds, after due notice and a hearing at which the insurance carrier is entitled to be heard in person or by counsel and present evidence, that the insurance carrier has repeatedly failed to comply with its obligations under this chapter, the <u>department division</u> may request the <u>Department of Insurance to</u> suspend or revoke the authorization of such insurance carrier to write workers' compensation insurance under this chapter. Such suspension or revocation shall not affect the liability of any such insurance carrier under policies in force prior to the suspension or revocation.

(3)(4) In addition to the penalties prescribed in subsection (3), violation of s. 440.381 by an insurance carrier shall result in the imposition of a fine not to exceed \$1,000 per audit, if the insurance carrier fails to act on said audits by correcting errors in employee classification or accepted applications for coverage where it knew employee classifications were incorrect. Such fines shall be levied by the Department of Insurance and deposited into the Insurance Commissioner's Regulatory Trust Fund.

Section 46. Section 440.525, Florida Statutes, is amended to read:

1 440.525 Examination of carriers. -- Beginning July 1, 2 1994, The Division of Workers' Compensation of the department 3 of Labor and Employment Security may examine each carrier as often as is warranted to ensure that carriers are fulfilling 4 5 their obligations under the law, and shall examine each 6 carrier not less frequently than once every 3 years. The 7 examination must cover the preceding 3 fiscal years of the carrier's operations and must commence within 12 months after 8 9 the end of the most recent fiscal year being covered by the 10 examination. The examination may cover any period of the 11 carrier's operations since the last previous examination. Section 47. Section 440.572, Florida Statutes, is 12 13 amended to read: 440.572 Authorization for individual self-insurer to 14 15 provide coverage. -- An individual self-insurer having a net worth of not less than \$250 million as authorized by s. 16 17 440.38(1)(f) may assume by contract the liabilities under this chapter of contractors and subcontractors, or each of them, 18 19 employed by or on behalf of such individual self-insurer when performing work on or adjacent to property owned or used by 20 the individual self-insurer by the department division. The 21 net worth of the individual self-insurer shall include the 22 assets of the self-insurer's parent company and its 23 24 subsidiaries, sister companies, affiliated companies, and 25 other related entities, located within the geographic boundaries of the state. 26 27 Section 48. Section 440.59, Florida Statutes, is 28 amended to read:

440.59 Reporting requirements.--

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(1) The department of Labor and Employment Security 31 | shall annually prepare a report of the administration of this

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chapter for the preceding calendar year, including a detailed statement of the receipts of and expenditures from the fund established in s. 440.50 and a statement of the causes of the accidents leading to the injuries for which the awards were made, together with such recommendations as the department considers advisable. On or before September 15 of each year, the department shall submit a copy of the report to the Governor, the President of the Senate, the Speaker of the House of Representatives, the Democratic and Republican Leaders of the Senate and the House of Representatives, and the chairs of the legislative committees having jurisdiction over workers' compensation.

- (2) The Division of Workers' Compensation of the department of Labor and Employment Security shall periodically complete on a quarterly basis an analysis of the previous quarter's injuries which resulted in workers' compensation claims as deemed necessary by the department. The analysis shall include the information, data, and statistics deemed relevant by the department be broken down by risk classification, shall show for each such risk classification the frequency and severity for the various types of injury, and shall include an analysis of the causes of such injuries. The department division shall make available distribute to each employer and self-insurer in the state covered by the Workers' Compensation Law the data relevant to its workforce. The report shall also be distributed to the insurers authorized to write workers' compensation insurance in the state.
- The department division shall annually prepare a (3) closed claim report for all claims for which the employee lost 31 more than 7 days from work and shall submit a copy of the

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report to the Governor, the President of the Senate, the Speaker of the House of Representatives, the Democratic and Republican Leaders of the Senate and the House of Representatives, and the chairs of the legislative committees having jurisdiction over workers' compensation on or before September 15 of each year. The closed claim report shall include information, data, and statistics deemed relevant by the department, but not be limited to, an analysis of all claims closed during the preceding year as to the date of accident, age of the injured employee, occupation of the injured employee, type of injury, body part affected, type and duration of indemnity benefits paid, permanent impairment rating, medical benefits identified by type of health care provider, and type and cost of any rehabilitation benefits provided.

(4) The <u>department</u> division shall prepare an annual report for all claims for which the employee lost more than 7 days from work and shall submit a copy of the report to the Governor, the President of the Senate, the Speaker of the House of Representatives, the Democratic and Republican Leaders of the Senate and the House of Representatives, and the chairs of the legislative committees having jurisdiction over workers' compensation, on or before September 15 of each year. The annual report shall include <u>information</u>, data, and statistics deemed relevant by the department a status report on all cases involving work-related injuries in the previous 10 years. The annual report shall include, but not be limited to, the number of open and closed cases, the number of cases receiving various types of benefits, the cash and medical benefits paid between the date of injury and the evaluation

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date, the number of litigated cases, and the amount of attorney's fees paid in each case. 2 3

(5) The Chief Judge must prepare an annual report summarizing the disposition of mediation conferences and must submit the report to the Governor, the President of the Senate, the Speaker of the House of Representatives, the Democratic and Republican Leaders of the Senate and the House of Representatives, and the chairs of the legislative committees having jurisdiction over workers' compensation, on or before September 15 of each year.

Section 49. Section 440.591, Florida Statutes, is amended to read:

440.591 Administrative procedure; rulemaking authority. -- The department, the agency, and the Department of Education have division has authority to adopt rules pursuant to ss. 120.536(1) and 120.54 to implement the provisions of this chapter conferring duties upon it.

Section 50. Section 440.593, Florida Statutes, is amended to read:

440.593 Electronic reporting. -- The department division may establish by rule an electronic reporting system whereby an employer or carrier is required to submit information electronically rather than by filing otherwise required forms or reports. The department division may by rule establish different deadlines for reporting information to the department division via the electronic reporting system than are otherwise required.

Section 51. Subsection (3) of section 468.529, Florida Statutes, is amended to read:

468.529 Licensee's insurance; employment tax; benefit 31 plans.--

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1 (3) A licensed employee leasing company shall within 2 30 days of initiation or termination notify its workers' 3 compensation insurance carrier, the Department of Insurance Division of Workers' Compensation, and the Division of 4 Unemployment Compensation of the Department of Revenue Labor and Employment Security of both the initiation or the termination of the company's relationship with any client company.

Section 52. Paragraph (m) of subsection (1) of section 626.88, Florida Statutes, is amended to read:

626.88 Definitions of "administrator" and "insurer".--

- (1) For the purposes of this part, an "administrator" is any person who directly or indirectly solicits or effects coverage of, collects charges or premiums from, or adjusts or settles claims on residents of this state in connection with authorized commercial self-insurance funds or with insured or self-insured programs which provide life or health insurance coverage or coverage of any other expenses described in s. 624.33(1), other than any of the following persons:
- A person approved by the Department of Insurance Division of Workers' Compensation of the Department of Labor and Employment Security who administers only self-insured workers' compensation plans.

Section 53. Subsection (9) of section 626.989, Florida Statutes, is amended to read:

- 626.989 Investigation by department or Division of Insurance Fraud; compliance; immunity; confidential information; reports to division; division investigator's power of arrest. --
- (9) In recognition of the complementary roles of 31 investigating instances of workers' compensation fraud and

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enforcing compliance with the workers' compensation coverage requirements under chapter 440, the Division of Insurance Fraud of the Department of Insurance is and the Division of Workers' Compensation of the Department of Labor and Employment Security are directed to prepare and submit a joint performance report to the President of the Senate and the Speaker of the House of Representatives by November 1 of each year for each of the next 2 years, and then every 3 years thereafter, describing the results obtained in achieving compliance with the workers' compensation coverage requirements and reducing the incidence of workers' compensation fraud.

Section 54. Section 627.0915, Florida Statutes, is amended to read:

627.0915 Rate filings; workers' compensation, drug-free workplace, and safe employers. -- The Department of Insurance shall approve rating plans for workers' compensation insurance that give specific identifiable consideration in the setting of rates to employers that either implement a drug-free workplace program pursuant to rules adopted by the department Division of Workers' Compensation of the Department of Labor and Employment Security or implement a safety program approved by the Division of Safety pursuant to rules adopted by the Division of Safety of the Department of Labor and Employment Security or implement both a drug-free workplace program and a safety program. The Division of Safety may by rule require that the client of a help supply services company comply with the essential requirements of a workplace safety program as a condition for receiving a premium credit. The plans must take effect January 1, 1994, must be actuarially

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sound, and must state the savings anticipated to result from such drug-testing program and safety programs.

Section 55. Subsection (5) of section 627.914, Florida Statutes, is amended to read:

627.914 Reports of information by workers' compensation insurers required.--

- (5) Self-insurers authorized to transact workers' compensation insurance as provided in s. 440.02 shall report only Florida data as prescribed in paragraphs (a)-(e) of subsection (4) to the <u>department Division of Workers' Compensation of the Department of Labor and Employment Security</u>.
- (a) The <u>department</u> Division of Workers' Compensation shall publish the dates and forms necessary to enable self-insurers to comply with this section.
- (b) The Division of Workers' Compensation shall report the information collected under this section to the Department of Insurance in a manner prescribed by the department.
- (b)(c) A statistical or rating organization may be used by self-insurers for the purposes of reporting the data required by this section and calculating experience ratings.

Section 56. This act does not affect the validity of any judicial or administrative proceeding involving the Department of Labor and Employment Security which is pending as of the effective date of any transfer under this act. The successor department, agency, or entity responsible for the program, activity, or function relative to the proceeding shall be substituted, as of the effective date of the applicable transfer under this act, for the Department of Labor and Employment Security as a party in interest in any such proceedings.

 Section 57. If any provision of this act or its application to any person or circumstance is held invalid, the invalidity does not affect other provisions or applications of the act which can be given effect without the invalid provision or application, and to this end the provisions of this act are severable.

Section 58. Subsections (1) and (5) of section 624.3161, Florida Statutes, are amended to read:

624.3161 Market conduct examinations.--

- (1) As often as it deems necessary, the department shall examine each licensed rating organization, each advisory organization, each group, association, or other organization of insurers which engages in joint underwriting or joint reinsurance, and each authorized insurer transacting in this state any class of insurance to which the provisions of chapter 627 are applicable. The examination shall be for the purpose of ascertaining compliance by the person examined with the applicable provisions of chapters 440,624, 626, 627, and 635.
- $\,$ (5) Such examinations shall also be subject to the applicable provisions of ss. 624.318, 624.319, 624.321, and 624.322 and chapter 440.

Section 59. (1) To the extent that any conflict exists between the provisions of this act and the provisions of SB 1140, or similar legislation which authorizes the Florida Self-Insurers Guaranty Association, Incorporated, to perform certain functions, the provisions of SB 1140 or the similar legislation shall control.

(2) To the extent that any conflict exists between this act and the provisions of SB 1926, or similar legislation, which transfers the Office of Judges of

Compensation Claims to the Division of Administration

Hearings, the provisions of SB 1926 or the similar legislation shall control.

Section 60. This act shall take effect October 1, 2001. However, the provisions of this act shall take effect July 1, 2001, if a memorandum of understanding regarding the responsibilities of the Division of Workers' Compensation has been executed between the Executive Office of the Governor and the Department of Insurance on or before May 1, 2001.

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1	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR
2	<u>SB 2224</u>
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4	Revises the number of positions transferred from the General Counsel's Office at the Department of Labor and Employment Security from four senior attorneys to three senior attorneys and one administrative assistant.
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6	Revises the language that transfers the Judges of Compensation
7	Claims to the Division of Administrative Hearings to conform to CS/SB 1926.
8	Changes the number of positions transferred from the Division of Workers' Compensation to the Department of Education from 95 to 98 positions.
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10	The Department of Insurance is authorized to share confidential medical records with the agency for Health Care Administration to assist the agency in fulfilling its responsibilities under ss. 440.13 and 440.134, F.S., and the agency would be required to maintain the confidentiality of such information.
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14	Requires the Department of Insurance to develop reporting requirements relating to medical treatment in consultation with the Agency for Health Care Administration.
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16	Authorizes the Department of Insurance to monitor and audit workers' compensation carriers in accordance with the provisions of s. 3624.161, F.S., which relate to market conduct examinations of insurers.
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19	Authorizes the reimbursement for hospital treatment at the per diem rate for hospital inpatient stay.
20	Authorizes the Department of Insurance to specify by rule the reporting requirements for certain medical information relating to maximum medical improvement.
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22	Eliminates the requirements that the Department review and determine, at the carrier's or employer's request, whether the carrier has performed its duty with respect to wether any extended unemployment of an employee is a direct result of an employee's impairment.
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25	Eliminates an annual report by the Department of Insurance regarding the promptness of first payment of compensation of each carrier or self-insurer.
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27	Eliminates the requirement that the Department of Insurance notify a carrier of the name of any injured worker who is not
28	notify a carrier of the name of any injured worker who is not reported as earning wages on the last quarterly earnings
29	report.
30	Authorizes the Department of Insurance to suspend or revoke the authorization of a workers' compensation carrier to write workers' compensation insurance under the provisions of the
31	
JΤ	Insurance Code, for repeatedly failing to comply with the provisions of chapter 440.
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CODING: Words stricken are deletions; words underlined are additions.

Includes the Department of Education, together with the Department of Insurance and the Agency for Health Care Administration as governmental entities authorized to adopt rules to implement the provisions of chapter 440, F.S. Provides that to the extent there is any conflict between provisions of this bill and the provisions of SB 1140, which authorizes the Florida Self-Insurers Guaranty Association to perform certain duties, the provisions of SB 1140 or similar legislation would control. Provides that to the extent there is any conflict between provisions of this bill and the provisions of SB 1926, which transfers the Office of the Judges of Compensation Claims to the Division of Administrative Hearings, the provisions of SB 1926 or similar legislation would control. Provides that the provisions of this act would take effect July 1, 2001, rather than October 1, 2001, if a memorandum of understanding regarding the responsibilities of the Division Workers' Compensation has been executed between the Executive Office of the Governor and the Department of Insurance on or before May 1, 2001.