Florida Senate - 2002

CS for SB 1246

 $\mathbf{B}\mathbf{y}$ the Committee on Banking and Insurance; and Senator Saunders

311-1895-02 A bill to be entitled 1 2 An act relating to continuing care retirement 3 communities; amending s. 651.015, F.S.; authorizing the Department of Insurance to 4 5 accept certain documents and information б relating to continuing care contracts 7 electronically or by facsimile; authorizing the 8 department to adopt rules; amending s. 651.035, 9 F.S.; revising minimum liquid reserve requirements for continuing care providers; 10 11 amending s. 651.118, F.S.; authorizing certain sharing of facilities and services between 12 13 sheltered beds used for extended congregate 14 care and nursing home beds in a continuing care 15 facility; providing an effective date. 16 17 Be It Enacted by the Legislature of the State of Florida: 18 Section 1. Subsection (1) of section 651.015, Florida 19 20 Statutes, is amended to read: 651.015 Administration; forms; fees; rules; 21 22 fines.--The administration of this chapter is vested in the 23 department, which shall: 24 (1) Prepare and furnish all forms necessary under the 25 provisions of this chapter in relation to applications for provisional certificates of authority, certificates of 26 27 authority or renewals thereof, statements, examinations, and 28 other required reports. The department is authorized to accept 29 any application statement, report, or information submitted 30 electronically or by facsimile to comply with requirements in this chapter or rules adopted under this section. The 31

1

1 department may adopt rules to implement the provisions of this 2 subsection. 3 Section 2. Paragraph (a) of subsection (1) and 4 subsection (2) of section 651.035, Florida Statutes, are 5 amended to read: б 651.035 Minimum liquid reserve requirements.--(1) A provider shall maintain in escrow a minimum 7 8 liquid reserve consisting of the applicable reserves specified 9 in subsection (2). 10 (2)(1)(a) A provider shall maintain in escrow under a 11 debt service and as a minimum liquid reserve an amount equal to the aggregate amount of all principal and interest payments 12 13 due during the fiscal year on any mortgage loan or other long-term financing of the facility, including taxes and 14 insurance as recorded in the audited financial statements 15 required under s. 651.026. The amount shall include any 16 17 leasehold payments and all costs related to same. Ιf 18 principal payments are not due during the fiscal year, the 19 provider shall maintain in escrow as a minimum liquid reserve 20 an amount equal to interest payments due during the next 12 months on any mortgage loan or other long-term financing of 21 the facility, including taxes and insurance. For the purpose 22 of this paragraph, the amount of property insurance premiums 23 24 used in calculating the debt service reserve shall not exceed 25 the amount paid in calendar year 1999. For providers initially licensed during or after calendar year 1999, the amount of 26 27 property insurance premiums used in calculating the debt 28 service reserve shall not exceed the amount paid during the 29 first 12 months of facility operation. However, beginning 30 January 1, 2006, and each year thereafter, until the amount 31 maintained in escrow attributable to property insurance equals

2

25

26

27 28

29

30

1 100 percent of the premium, the provider shall increase the amount maintained in escrow for property insurance by 10 2 3 percent of the premium paid that year. A provider which has outstanding indebtedness 4 (b) 5 which requires what is normally referred to as a "debt service 6 reserve" to be held in escrow pursuant to a trust indenture or 7 mortgage lien on the facility and for which the debt service 8 reserve may only be used to pay principal and interest 9 payments on the debt which the debtor is obligated to pay, and 10 which may include taxes and insurance, may include such debt 11 service reserve in its computation of its minimum liquid reserve to satisfy this subsection, provided that the provider 12 13 furnishes to the Department of Insurance a copy of the agreement under which such debt service is held, together with 14 a statement of the amount being held in escrow for the debt 15 service reserve, certified by the lender or trustee and the 16 17 provider to be correct. The trustee shall provide the 18 department with any information concerning the debt service 19 reserve account upon request of the provider or the 20 department. (c)(2)(a) Each provider shall maintain in escrow an 21 operating reserve in an amount equal to 30 percent of the 22 total operating expenses projected in the feasibility study 23 24 required by s. 651.023 for the first 12 months of operation.

CODING:Words stricken are deletions; words underlined are additions.

3

Thereafter, each provider shall maintain in escrow an

operating reserve in an amount equal to 15 percent of the

total operating expenses in the annual report filed pursuant

more than 12 months, the total annual operating expenses shall be determined by averaging the total annual operating expenses

to s. 651.026. Where a provider has been in operation for

31 reported to the department by the number of annual reports

Florida Senate - 2002 311-1895-02

1 filed with the department within the immediate preceding 2 3-year period subject to adjustment in the event there is a 3 change in the number of facilities owned. For purposes of this subsection, total annual operating expenses shall include 4 5 all expenses of the facility except: depreciation and 6 amortization; interest, insurance and taxes included in subsection (1); extraordinary expenses which are adequately 7 8 explained and documented in accordance with generally accepted accounting principles; liability insurance premiums in excess 9 10 of those paid in calendar year 1999; and changes in the 11 obligation to provide future services to current residents. For providers initially licensed during or after calendar year 12 1999, liability insurance shall be included in the total 13 14 operating expenses in an amount not to exceed the premium paid 15 during the first 12 months of facility operation. Beginning January 1, 1993, the operating reserves required under this 16 17 subsection shall be in an unencumbered account held in escrow for the benefit of the residents. Such funds may not be 18 19 encumbered or subject to any liens or charges by the escrow 20 agent or judgments, garnishments, or creditors' claims against 21 the provider or facility. However, if a facility had a lien, mortgage, trust indenture, or similar debt instrument in place 22 prior to January 1, 1993, which encumbered all or any part of 23 24 the reserves required by this subsection and such funds were used to meet the requirements of this subsection, then such 25 arrangement may be continued, unless a refinancing or 26 27 acquisition has occurred, and the provider shall be in 28 compliance with this subsection. 29 (d)(b) Each provider shall maintain in escrow a

30 renewal and replacement reserve in an amount equal to 1531 percent of the total accumulated depreciation based on the

4

1 audited financial statement required to be filed pursuant to 2 s. 651.026, not to exceed 15 percent of the facility's average 3 operating expenses for the past 3 fiscal years based on the audited financial statements for each of such years. For a 4 5 provider who is an operator of a facility but is not the owner 6 and depreciation is not included as part of the provider's 7 financial statement, the renewal and replacement reserve 8 required by this paragraph shall equal 15 percent of the total operating expenses of the provider, as described in this 9 10 section. Each provider licensed prior to October 1, 1983, 11 shall be required to fully fund the renewal and replacement reserve by October 1, 2003, by multiplying the difference 12 13 between the former escrow requirement and the present escrow requirement by the number of years the facility has been in 14 operation after October 1, 1983. 15 Section 3. Subsection (8) of section 651.118, Florida 16 17 Statutes, is amended, and subsection (13) is added to that 18 section, to read: 19 651.118 Agency for Health Care Administration; 20 certificates of need; sheltered beds; community beds .--21 (8) A provider may petition the Agency for Health Care Administration to use a designated number of sheltered nursing 22 home beds to provide extended congregate care as defined in s. 23 24 400.402 if the beds are in a distinct area of the nursing home which can be adapted to meet the requirements for extended 25 congregate care. The provider may subsequently use such beds 26 27 as sheltered beds after notifying the agency of the intended 28 change. Any sheltered beds used to provide extended congregate 29 care pursuant to this subsection may not qualify for funding 30 under the Medicaid waiver. Any sheltered beds used to provide 31 extended congregate care pursuant to this subsection may share 5

common areas, services, and staff with beds designated for nursing home care, provided that all of the beds are under common ownership. For the purposes of this subsection, fire and life safety codes applicable to nursing home facilities shall apply. б (13) Residents, as defined in this chapter, are not considered new admissions for the purpose of s. 400.141(15)(d). Section 4. This act shall take effect July 1, 2002. STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR Senate Bill 1246 Specifies that Continuing Care Retirement Communities (CCRCs) utilizing sheltered beds used to provide extended congregate care would not be allowed to qualify for funding under the Medicaid waiver program. Residents of a CCRC would not be considered "new admissions" when they enter the CCRCs nursing facility for purposes of section 400.141(15)(d), F.S., which provides for a self-imposed moratorium for nursing homes that have failed to meet the minimum staffing standards for 2 consecutive days.