HOUSE AMENDMENT

Bill No. HB 1687

Amendment No. 02 (for drafter's use only) CHAMBER ACTION Senate House 1 2 3 4 5 ORIGINAL STAMP BELOW 6 7 8 9 10 11 Representative(s) Crow offered the following: 12 13 Amendment (with title amendment) On page 11, line 27, through page 17, line 30, 14 remove: all of said lines 15 16 17 and insert: Section 6. Paragraph (c) of subsection (14) of section 18 19 120.80, Florida Statutes, is amended to read: 20 120.80 Exceptions and special requirements; 21 agencies.--22 (14) DEPARTMENT OF REVENUE. --23 (c) Proceedings for administrative child support 24 orders. -- Notwithstanding the provisions of s. 120.569 or s. 25 120.57 to the contrary, In proceedings for the establishment 26 of administrative support orders pursuant to s. 409.2563, final orders in cases referred by the Department of Revenue to 27 the Division of Administrative Hearings shall be entered by 28 29 the division's administrative law judge and transmitted to the 30 Department of Revenue for filing and rendering indexing. The 31 Department of Revenue has the right to seek judicial review 1 File original & 9 copies hjo0005 03/13/02 08:50 am 01687-0049-100711

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under s. 120.68 of a final order entered by an administrative 1 2 law judge. Administrative support orders rendered pursuant to 3 s. 409.2563 may be enforced pursuant to s. 120.69 or, 4 alternatively, by any method prescribed by law for the 5 enforcement of judicial support orders, except contempt. Section 7. Subsection (3) of section 409.2557, Florida б 7 Statutes, is amended to read: 8 409.2557 State agency for administering child support 9 enforcement program. --10 (3) SPECIFIC RULEMAKING AUTHORITY.--The department has 11 the authority to adopt rules pursuant to ss. 120.536(1) and 12 120.54 to implement all laws administered by the department in 13 its capacity as the Title IV-D agency for this state including, but not limited to, the following: 14 15 (a) Background screening of department employees and applicants, including criminal records checks; 16 17 (b) Confidentiality and retention of department 18 records; access to records; record requests; 19 (c) Department trust funds; 20 (d) Federal funding procedures; Agreements with law enforcement and other state 21 (e) 22 agencies; National Crime Information Center (NCIC) access; 23 Parent Locator Service access; 24 (f) Written agreements entered into between the 25 department and support obligors in establishment, enforcement, and modification proceedings; 26 27 (g) Procurement of services by the department, pilot programs, and demonstration projects; 28 29 (h) Management of cases by the department involving 30 any documentation or procedures required by federal or state 31 law, including but not limited to, cooperation; review and 2

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adjustment; audits; interstate actions; diligent efforts for 1 2 service of process; 3 (i) Department procedures for orders for genetic 4 testing; subpoenas to establish, enforce, or modify orders; increasing the amount of monthly obligations to secure 5 6 delinquent support; suspending or denying driver's and 7 professional licenses and certificates; fishing and hunting license suspensions; suspending vehicle and vessel 8 registrations; screening applicants for new or renewal 9 10 licenses, registrations, or certificates; income deduction; 11 credit reporting and accessing; tax refund intercepts; 12 passport denials; liens; financial institution data matches; 13 expedited procedures; medical support; and all other 14 responsibilities of the department as required by state or 15 federal law; 16 (j) Collection and disbursement of support and alimony 17 payments by the department as required by federal law; 18 collection of genetic testing costs and other costs awarded by the court; 19 20 (k) Report information to and receive information from other agencies and entities; 21 22 (1) Provide location services, including accessing 23 from and reporting to federal and state agencies; 24 Privatizing location, establishment, enforcement, (m) modification, and other functions; 25 (n) State case registry; 26 27 State disbursement unit; and (0) (p) Administrative proceedings to establish 28 29 child-support obligations; and 30 (q) (p) All other responsibilities of the department as 31 required by state or federal law. 3

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Section 8. Subsections (1), (2), (4), (6), (7), (8), 1 2 (11), paragraph (c) of subsection (5), paragraph (d) of 3 subsection (9), paragraph (b) of subsection (10), and 4 paragraph (a) of subsection (13) of Section 409.2563, Florida 5 Statutes, are amended to read: 409.2563 Pilot program for Administrative б 7 establishment of child support obligations .--8 (1) DEFINITIONS.--As used in this section, the term: "Administrative support order" means a final order 9 (a) 10 rendered by or on behalf of the department pursuant to this 11 section establishing or modifying the obligation of a 12 noncustodial parent to contribute to the support and 13 maintenance of his or her child or children, which may include 14 provisions for monetary support, retroactive support, health 15 care, and other elements of support pursuant to chapter 61. (b) "Caretaker relative" has the same meaning ascribed 16 17 in s. 414.0252(11). (c) "Filed" means a document has been received and 18 accepted for filing at the offices of the department by the 19 20 clerk or any authorized deputy clerk of the department. The date of filing must be indicated on the face of the document 21 22 by the clerk or deputy clerk. "Financial affidavit" means an affidavit or 23 (d) 24 written declaration as provided by s. 92.525(2) which shows an individual's income, allowable deductions, net income, and 25 other information needed to calculate the child support 26 27 guideline amount under s. 61.30 (e)(d) "Rendered" means that a signed written order is 28 29 filed with the clerk or any deputy clerk of the department and 30 served on the respondent. The date of filing must be indicated 31 on the face of the order at the time of rendition. 4

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(f)(e) "Title IV-D case" means a case or proceeding in 1 2 which the department is providing child support services 3 within the scope of Title IV-D of the Social Security Act, 42 4 U.S.C. ss. 651 et seq. 5 (g)(f) "Retroactive support" means a child support 6 obligation established pursuant to s. 61.30(17). 7 8 Other terms used in this section have the meanings ascribed in 9 ss. 61.046 and 409.2554. 10 (2) PURPOSE AND SCOPE.--It is not the Legislature's intent to limit the 11 (a) 12 jurisdiction of the circuit courts to hear and determine 13 issues regarding child support. This section is intended to provide the department with an alternative procedure for 14 15 establishing child support obligations in Title IV-D cases in 16 a fair and expeditious manner when there is no court order of 17 support. The administrative procedure set forth in this 18 (b) section concerns only the establishment of child support 19 20 obligations. This section does not grant jurisdiction to the department or the Division of Administrative Hearings to hear 21 or determine issues of dissolution of marriage, separation, 22 alimony or spousal support, termination of parental rights, 23 24 dependency, disputed paternity, award of or change of custody, 25 or visitation. This paragraph notwithstanding, the department and the Division of Administrative Hearings may make findings 26 27 of fact that which are necessary for a proper determination of a noncustodial parent's support obligation as authorized by 28 29 this section. 30 (c) If there is no support order for a child in a 31 Title IV-D case whose paternity has been established or is 5

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presumed by law, the department may establish the $\frac{1}{2}$ 1 2 noncustodial parent's child support obligation pursuant to 3 this section, s. 61.30, and other relevant provisions of state 4 law. The noncustodial parent's obligation determined by the 5 department may include any obligation to pay retroactive 6 support and any obligation to provide for health care for a 7 child, whether through insurance coverage, reimbursement of expenses, or both. The department may proceed on behalf of: 8 9 An applicant or recipient of public assistance, as 1. 10 provided by ss. 409.2561 and 409.2567; 11 2. A former recipient of public assistance, as 12 provided by s. 409.2569; 13 3. An individual who has applied for services as 14 provided by s. 409.2567; 15 4. Itself or the child, as provided by s. 409.2561; or 16 A state or local government of another state, as 5. 17 provided by chapter 88. Either parent, or a caretaker relative if 18 (d) applicable, may at any time file a civil action in a circuit 19 20 court having jurisdiction and proper venue to determine the 21 noncustodial parent's child support obligations, if any. A 22 support order issued by a circuit court prospectively 23 supersedes an administrative support order rendered by the 24 department. 25 (e) Pursuant to paragraph (b), neither the department nor the Division of Administrative Hearings have jurisdiction 26 27 to award or change child custody or rights of parental contact. Either parent may at any time file a civil action in 28 29 a circuit having jurisdiction and proper venue for a 30 determination of child custody and rights of parental contact. (f) The department shall terminate the administrative 31 6

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proceeding and file an action in circuit court to determine 1 support if within 20 days after receipt of the initial notice 2 3 the noncustodial parent requests in writing that the 4 department proceed in circuit court or states in writing the 5 noncustodial parent's intention to address issues concerning custody or rights to parental contact in court and if within б 7 10 days after receipt of the department's petition and waiver 8 of service the noncustodial parent signs and returns the 9 waiver of service form to the department. 10 (g) The notices and orders issued by the department 11 under this section shall be written clearly and plainly. 12 (4) NOTICE OF PROCEEDING TO ESTABLISH ADMINISTRATIVE 13 SUPPORT ORDER. -- To commence a proceeding under this section, 14 the department shall provide to the custodial parent and serve 15 the noncustodial parent with a notice of proceeding to establish administrative support order and a blank financial 16 17 affidavit form. The notice must state: (a) The names of both parents, the name of the 18 caretaker relative, if any, and the name and date of birth of 19 20 the child or children; (b) That the department intends to establish an 21 22 administrative support order as defined in this section; (c) That both parents must submit a completed 23 24 financial affidavit to the department within 20 days after 25 receiving the notice, as provided by paragraph (13)(a); (d) That both parents, or parent and caretaker 26 27 relative if applicable, are required to furnish to the department information regarding their identities and 28 29 locations, as provided by paragraph (13)(b); 30 (e) That both parents, or parent and caretaker 31 relative if applicable, are required to promptly notify the 7

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1 department of any change in their mailing addresses to ensure 2 receipt of all subsequent pleadings, notices, and orders, as 3 provided by paragraph (13)(c);

4 (f) That the department will calculate support 5 obligations based on the child support guidelines in s. 61.30 6 and using all available information, as provided by paragraph 7 (5)(a), and will incorporate such obligations into a proposed 8 administrative support order;

9 (g) That the department will send by regular mail to 10 both parents, or parent and caretaker relative if applicable, 11 a copy of the proposed administrative support order, the 12 department's child support worksheet, and any financial 13 affidavits submitted by a parent or prepared by the 14 department;

(h) That the noncustodial parent may file a request for a hearing in writing within 20 days after the date of mailing or other service of the proposed administrative support order or will be deemed to have waived the right to request a hearing;

That if the noncustodial parent does not file a 20 (i) 21 timely request for hearing after service of the proposed 22 administrative support order, the department will issue an administrative support order that incorporates the findings of 23 24 the proposed administrative support order, and will send by 25 regular mail a copy of the administrative support order to both parents, or parent and caretaker relative if applicable; 26 27 (j) That after an administrative support order is 28 rendered, the department will file a copy of the order with

29 the clerk of the circuit court;

30 (k) That after an administrative support order is31 rendered, the department may enforce the administrative

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support order by any lawful means; and 1 2 (1) That either parent, or caretaker relative if 3 applicable, may file at any time a civil action in a circuit 4 court having jurisdiction and proper venue to determine the 5 noncustodial parent's child support obligations, if any, and 6 that a support order issued by a circuit court supersedes an 7 administrative support order rendered by the department;-8 (m) That, neither the department nor the Division of Administrative Hearings have jurisdiction to award or change 9 10 child custody or rights of parental contact and these issues 11 may only be addressed in circuit court. That if the 12 noncustodial parent has issues regarding child custody or 13 right of parental contact or requests to proceed in circuit 14 court the noncustodial parent may request in writing that the 15 department proceed in circuit court to determine support. That the noncustodial parent must make such request in writing 16 17 within 20 days after receipt of the initial notice. That 18 upon such request the department shall send the noncustodial parent by regular mail a copy of the department's petition and 19 waiver of service form. That the noncustodial parent must 20 sign and return the waiver of service form, within 10 days of 21 22 receipt of the petition at which time the department shall terminate the administrative proceeding and file an action in 23 24 circuit court to determine support; (n) That if the noncustodial parent files an action in 25 circuit court and serves the department with a copy of the 26 27 petition within 20 days after being served notice under this subsection, the administrative process ends without prejudice 28 and the action must proceed in circuit court; 29 30 (o) Information provided by the Office of State Courts 31 Administrator concerning the availability and location of 9

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self-help programs for those who wish to file an action in 1 2 circuit court but who cannot afford an attorney.

4 The department may serve the notice of proceeding to establish 5 administrative support order by certified mail, restricted delivery, return receipt requested. Alternatively, the б 7 department may serve the notice by any means permitted for 8 service of process in a civil action. For purposes of this section, an authorized employee of the department may serve 9 10 the notice and execute an affidavit of service. Service by certified mail is completed when the certified mail is 11 12 received or refused by the addressee or by an authorized agent 13 as designated by the addressee in writing. If a person other 14 than the addressee signs the return receipt, the department 15 shall attempt to reach the addressee by telephone to confirm whether the notice was received, and the department shall 16 17 document any telephonic communications. If someone other than 18 the addressee signs the return receipt, the addressee does not respond to the notice, and the department is unable to confirm 19 that the addressee has received the notice, service is not 20 completed and the department shall attempt to have the 21 22 addressee served personally. The department shall provide the 23 custodial parent or caretaker relative with a copy of the 24 notice by regular mail to the last known address of the 25 custodial parent or caretaker. (5) PROPOSED ADMINISTRATIVE SUPPORT ORDER.--26 27 The department shall provide a notice of rights (C) with the proposed administrative support order, which notice 28 29 must inform the noncustodial parent that: 30 The noncustodial parent may, within 20 days after 1. 31 the date of mailing or other service of the proposed 10 File original & 9 copies hjo0005 03/13/02

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administrative support order, request a hearing by filing a 1 2 written request for hearing in a form and manner specified by 3 the department; 4 2. If the noncustodial parent files a timely request 5 for a hearing, the case shall be transferred to the Division of Administrative Hearings, which shall conduct further 6 7 proceedings and may enter an administrative support order; 8 3. A noncustodial parent who fails to file a timely 9 request for a hearing shall be deemed to have waived the right 10 to a hearing, and the department may render an administrative 11 support order pursuant to paragraph (7)(b); 12 4. The noncustodial parent may consent in writing to 13 entry of an administrative support order without a hearing; 14 5. The noncustodial parent may, within 10 days after 15 the date of mailing or other service of the proposed 16 administrative support order, contact a department 17 representative, at the address or telephone number specified in the notice, to informally discuss the proposed 18 administrative support order and, if informal discussions are 19 20 requested timely and held within a reasonable time, the time for requesting a hearing will be extended until 10 days after 21 the department notifies the noncustodial parent that the 22 informal discussions have been concluded; and 23 24 6. If an administrative support order that establishes 25 a noncustodial parent's support obligation is rendered, whether after a hearing or without a hearing, the department 26 27 may enforce the administrative support order by any lawful 28 means. HEARING.--If the noncustodial parent files a 29 (6) 30 timely request for hearing, the department shall refer the 31 hearing request to the Division of Administrative Hearings. 11 File original & 9 copies hjo0005 03/13/02

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Unless otherwise provided by this section, chapter 120 and the 1 2 division's Uniform Rules of Procedure shall govern the conduct 3 of the proceedings. The administrative law judge shall 4 consider all available and admissible information and any 5 presumptions that apply as provided by paragraph (5)(a). A designated employee or other representative of the department, б 7 who need not be an attorney, may represent the department as a 8 qualified representative at the hearing.

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(7) ADMINISTRATIVE SUPPORT ORDER.--

10 (a) If a hearing is held, notwithstanding ss. 120.569 and 120.57, the administrative law judge of the Division of 11 12 Administrative Hearings shall issue an administrative support 13 order, or a final order denying an administrative support 14 order, which constitutes final agency action by the 15 department. The Division of Administrative Hearings shall transmit any such order to the department for filing and 16 17 rendering indexing.

(b) If the noncustodial parent does not file a timelyrequest for a hearing, the noncustodial parent will be deemedto have waived the right to request a hearing.

(c) If the noncustodial parent waives the right to a hearing, or consents in writing to the entry of an order without a hearing, the department may render an administrative support order.

(d) The department shall send by regular mail a copy of the administrative support order, or the final order denying an administrative support order, to both parents, or a parent and caretaker relative if applicable. The noncustodial parent shall be notified of the right to seek judicial review of the administrative support order in accordance with s. 120.68.

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(e) An administrative support order must comply with 1 2 s. 61.30. The department, after consultation with the Division 3 of Administrative Hearings and the chief judge of the circuit 4 in which the pilot program is located, shall develop a 5 standard form or forms for administrative support orders. An administrative support order must provide and state findings, б 7 if applicable, concerning: 8 The full name and date of birth of the child or 1. 9 children; 10 2. The name of the noncustodial parent and the 11 custodial parent or caretaker relative; 12 3. The noncustodial parent's duty and ability to 13 provide support; 14 4. The amount of the noncustodial parent's monthly 15 support obligation for each child; Any obligation to pay retroactive support; 16 5. 17 6. The noncustodial parent's obligation to provide for the health care needs of each child, whether through insurance 18 coverage, contribution towards the cost of insurance coverage, 19 20 payment or reimbursement of health care expenses for the child, or any combination thereof; 21 22 7. The beginning date of any required monthly payments 23 and health care coverage; 24 8. That all support payments ordered must be paid to 25 the Florida State Disbursement Unit as provided by s. 61.1824; That the parents, or caretaker relative if 26 9. 27 applicable, must file with the department when the administrative support order is rendered, if they have not 28 29 already done so, and update as appropriate the information 30 required pursuant to paragraph (13)(b); and 31 10. That both parents, or parent and caretaker 13 File original & 9 copies hjo0005 03/13/02 08:50 am

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relative if applicable, are required to promptly notify the 1 2 department of any change in their mailing addresses pursuant 3 to paragraph (13)(c); and. 4 11. That if the noncustodial parent receives 5 unemployment compensation benefits, the payor shall withhold, 6 and transmit to the department, 40 percent of the benefits for 7 payment of support, not to exceed the amount owed. 8 9 An income deduction order as provided by s. 61.1301 must be 10 incorporated into the administrative support order or, if not 11 incorporated into the administrative support order, the 12 department or the Division of Administrative Hearings shall 13 render a separate income deduction order. (8) FILING WITH THE CLERK OF THE CIRCUIT COURT; 14 OFFICIAL PAYMENT RECORD; JUDGMENT BY OPERATION OF LAW.--The 15 department shall file with the clerk of the circuit court a 16 17 certified copy of an administrative support order rendered 18 under this section. The depository operated pursuant to s. 61.181 for the county where the administrative support order 19 has been filed shall: 20 21 (a) Act as the official recordkeeper for payments 22 required under the administrative support order; 23 (b) Establish and maintain the necessary payment 24 accounts; (c) Upon a delinquency, initiate the judgment by 25 operation of law procedure as provided by s. 61.14(6); and 26 27 (d) Perform all other duties required of a depository with respect to a support order entered by a court of this 28 29 state. 30 (9) COLLECTION ACTION; ENFORCEMENT. --An administrative support order rendered under 31 (d) 14 File original & 9 copies hjo0005 03/13/02 08:50 am 01687-0049-100711

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this section has the same force and effect as court order and, 1 2 until modified by the department or superseded by a court 3 order, may be enforced: 4 In any manner permitted for enforcement of a 1. 5 support order issued by a court of this state, except for 6 contempt; or 7 2. Pursuant to s. 120.69. (10) JUDICIAL REVIEW, ENFORCEMENT, OR COURT ORDER 8 9 SUPERSEDING ADMINISTRATIVE SUPPORT ORDER. --10 (b) An administrative support order rendered under 11 this section has the same force and effect as a court order 12 and may be enforced by any circuit court in the same manner as 13 a support order issued by the court, except for contempt. If the circuit court issues its own order enforcing based on the 14 15 administrative support order, the circuit court may enforce 16 its own order by contempt. The presumption of ability to pay 17 and purge contempt established in s. 61.14(5)(a) applies to an 18 administrative support order that includes a finding of present ability to pay. Enforcement by the court, without any 19 change by the court in the support obligations established in 20 21 the administrative support order, does not supersede the administrative support order or affect the department's 22 authority to modify the administrative support order as 23 24 provided by subsection (12). An order by the court that 25 requires the noncustodial parent to make periodic payments on arrearages does not constitute a change in the support 26 27 obligations established in the administrative support order and does not supersede the administrative order. 28 (11) EFFECTIVENESS OF ADMINISTRATIVE SUPPORT 29 30 ORDER.--An administrative support order rendered under this section has the same force and effect as a court order and 31 15 File original & 9 copies hjo0005 03/13/02 08:50 am 01687-0049-100711

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1 remains in effect until modified by the department, vacated on 2 appeal, or superseded by a subsequent court order. If the 3 department closes a Title IV-D case in which an administrative 4 support order has been rendered:

5 (a) The department shall take no further action to6 enforce or modify the administrative support order;

7 (b) The administrative support order remains effective8 until superseded by a subsequent court order; and

9 (c) The administrative support order may be enforced 10 by the obligee by any means provided by law.

(12) MODIFICATION OF ADMINISTRATIVE SUPPORT ORDER.--If 11 12 it has not been superseded by a subsequent court order, the 13 department may modify, suspend, or terminate an administrative 14 support order in a Title IV-D case prospectively, subject to 15 the requirements for modifications of judicial support orders 16 established in chapters 61 and 409, by following the same 17 procedures set forth in this section for establishing an 18 administrative support order, as applicable.

19 (13) REQUIRED DISCLOSURES; PRESUMPTIONS; NOTICE SENT 20 TO ADDRESS OF RECORD.--In all proceedings pursuant to this 21 section:

The noncustodial parent and custodial parent must 22 (a) execute and furnish to the department, no later than 20 days 23 24 after receipt of the notice of proceeding to establish 25 administrative support order, a financial affidavit in the form prescribed by the department in the Florida Family Law 26 27 Rules of Procedure. An updated financial affidavit must be executed and furnished to the department at the inception of 28 each proceeding to modify an administrative support order. 29 30 Caretaker relatives are not required to furnish financial 31 affidavits.

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========= T I T L E A M E N D M E N T ========= 1 2 And the title is amended as follows: On page 1, lines 21-31, 3 4 remove: all of said lines 5 6 and insert: 7 cross reference; amending s. 120.80, F.S.; providing for immediate judicial review of any 8 such order; providing for enforcement; amending 9 10 s. 409.2557, F.S.; authorizing the Department of Revenue to adopt rules for administrative 11 12 proceedings to establish child-support 13 obligations; amending s. 409.2563, F.S.; revising the pilot program for administrative 14 15 establishment of child-support obligations; providing process for optional pursuit of 16 17 judicial process; providing for the withholding of a specified portion of a noncustodial 18 parent's unemployment compensation; authorizing 19 the Division of Administrative Hearings to 20 render an income deduction order; providing for 21 22 the use of a financial affidavit as prescribed 23 by the department; amending s. 24 25 26 27 28 29 30 31 17

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