Florida Senate - 2002

CS for SB 2414

 ${\bf By}$ the Committee on Commerce and Economic Opportunities; and Senator Diaz de la Portilla

ĺ	310-2229-02
1	A bill to be entitled
2	An act relating to economic stimulus; amending
3	s. 220.191, F.S.; establishing, for a temporary
4	period, eligibility conditions for a new type
5	of qualifying project under the capital
6	investment tax credit program; providing
7	deadlines for certification of businesses and
8	commencement of project construction under such
9	program; revising requirements relating to
10	minimum capital investment; prescribing tax
11	credit limitations; amending s. 288.095, F.S.;
12	revising terminology relating to certain
13	incentive payment schedules; revising the due
14	date and content for an annual report on
15	incentives and reassigning responsibility for
16	such report to Enterprise Florida, Inc.;
17	amending s. 288.1045, F.S.; expanding the tax
18	refund program for qualified defense
19	contractors to include qualified
20	aviation-industry businesses; revising
21	definitions; defining "aviation-industry
22	business"; providing that qualified
23	aviation-industry businesses may seek refunds
24	for aviation fuel taxes paid; revising and
25	conforming procedures for applying for
26	certification under the tax refund program;
27	prescribing information required in
28	applications by aviation-industry businesses;
29	prescribing criteria to be used by the Office
30	of Tourism, Trade, and Economic Development in
31	reviewing applications by aviation-industry
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1	businesses; revising the required elements of a
2	tax refund agreement; providing an exemption
3	from mandatory loss of tax refund eligibility
4	and decertification resulting from agreement
5	breach in cases of uncontrollable economic
6	factors or specific acts of terrorism;
7	prescribing a deadline for applying for tax
8	refunds; revising conditions and procedures
9	governing applications for tax refunds;
10	revising provisions relating to the order
11	authorizing a tax refund; authorizing the
12	office to grant extensions to certain
13	application and notification deadlines;
14	revising conditions under which a prorated tax
15	refund will be approved; providing for
16	calculation of such prorated refund; specifying
17	that the section does not create a presumption
18	a claim will be approved and paid; revising the
19	agencies with which the office may verify
20	information and to which the office may provide
21	information; expanding purposes for which the
22	office may seek assistance from certain
23	entities; specifying that certain
24	appropriations may not be used for any purpose
25	other than the payment of specified tax
26	refunds; amending s. 288.106, F.S., relating to
27	the tax refund program for qualified target
28	industry businesses; consolidating definitions;
29	revising requirements for application for
30	certification as such business with respect to
31	the number of current and new jobs at the
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1	business and projections by the Office of
2	Tourism, Trade, and Economic Development of
3	refunds based thereon; revising requirements
4	relating to the tax refund agreement with
5	respect to job creation and the time for filing
6	of claims for refund; providing for an
7	exemption from mandatory loss of tax refund
8	eligibility and decertification resulting from
9	agreement breach in cases of uncontrollable
10	economic factors or specific acts of terrorism;
11	revising provisions relating to annual claims
12	for refund; authorizing an extension of time
13	for signing the tax refund agreement; providing
14	an application deadline; revising provisions
15	relating to the order authorizing a tax refund;
16	revising conditions under which a prorated tax
17	refund will be approved; providing for
18	calculation of such prorated tax refund;
19	specifying that the section does not create a
20	presumption that a claim will be approved and
21	paid; revising the agencies with which the
22	office may verify information and to which the
23	office may provide information; expanding
24	purposes for which the office may seek
25	assistance from certain entities; specifying
26	that certain appropriations may not be used for
27	any purpose other than the payment of specified
28	tax refunds; amending s. 14.2015, F.S.;
29	revising duties of the Office of Tourism,
30	Trade, and Economic Development with respect to
31	tax-refund programs; conforming provisions to
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1	changes made by the act; amending s. 213.053,
2	F.S.; authorizing the Department of Revenue to
3	share certain information concerning specified
4	tax-refund programs with the Office of Tourism,
5	Trade, and Economic Development; providing
6	legislative findings relating to the impact of
7	economic downturns on small businesses;
8	directing Enterprise Florida, Inc., to provide
9	for the establishment of a Small Business
10	Crisis Management Team; prescribing the
11	membership and purposes of such team; requiring
12	participation of designated agencies or
13	organizations; defining the term "small
14	business"; providing a short title; amending s.
15	443.111, F.S.; defining terms; creating a
16	self-employment-assistance program within the
17	Agency for Workforce Innovation; providing
18	eligibility requirements; authorizing payment
19	of self-employment-assistance allowance in lieu
20	of regular unemployment compensation to
21	eligible individuals; requiring participants to
22	attend certain training and counseling
23	programs; requiring participants to engage in
24	activities related to establishing a business
25	and becoming self-employed; exempting
26	participants from certain requirements
27	applicable for regular benefits; providing
28	disqualification requirements; specifying
29	payment and financing of allowances; requiring
30	establishment of an eligibility-assessment
31	system; providing for training and counseling

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1	programs; providing participation limits;
2	providing for rules; requiring a report;
3	providing for resolution of conflict with
4	federal requirements; providing for expiration;
5	creating s. 445.053, F.S.; defining terms;
6	requiring the Agency for Workforce Innovation
7	to establish a Self-Employment-Assistance Loan
8	Program; providing for business start-up loans
9	to eligible borrowers; providing for contracts
10	with qualified entities to make loans; limiting
11	the use of loan repayments; providing for
12	extension of certain counseling programs;
13	providing for the selection of qualified
14	entities; providing for expiration; amending s.
15	624.5091, F.S.; revising provisions governing
16	determination of retaliatory taxes on certain
17	insurers; amending s. 187.101, F.S.; providing
18	legislative intent relating to the State
19	Comprehensive Plan; amending s. 288.901, F.S.;
20	expanding the membership of the board of
21	directors of Enterprise Florida, Inc., to
22	include certain economic-development or
23	community-development representatives; amending
24	s. 288.9015, F.S.; revising duties of
25	Enterprise Florida, Inc., relating to economic
26	development in certain communities; providing
27	legislative findings and intent regarding
28	economically distressed communities;
29	prescribing duties and activities of Enterprise
30	Florida, Inc., relating to economically
31	distressed communities; requiring information
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1 concerning such duties and activities to be 2 included in the annual report of Enterprise 3 Florida, Inc.; providing an appropriation; 4 providing effective dates. 5 6 Be It Enacted by the Legislature of the State of Florida: 7 8 Section 1. Section 220.191, Florida Statutes, is amended to read: 9 10 220.191 Capital investment tax credit.--11 (1) DEFINITIONS.--For purposes of this section: "Commencement of operations" means the beginning 12 (a) 13 of active operations by a qualifying business or qualifying economic stimulus business of the principal function for which 14 15 a qualifying project was constructed. "Cumulative capital investment" means the total 16 (b) 17 capital investment in land, buildings, and equipment made in 18 connection with a qualifying project or qualifying economic 19 stimulus project during the period from the beginning of 20 construction of the project to the commencement of operations. "Eligible capital costs" means all expenses 21 (C) incurred by a qualifying business or qualifying economic 22 stimulus business in connection with the acquisition, 23 24 construction, installation, and equipping of a qualifying 25 project or qualifying economic stimulus project during the period from the beginning of construction of the project to 26 the commencement of operations, including, but not limited to: 27 28 The costs of acquiring, constructing, installing, 1. 29 equipping, and financing a qualifying project or qualifying 30 economic stimulus project, including all obligations incurred 31

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1 for labor and obligations to contractors, subcontractors, 2 builders, and materialmen. 3 The costs of acquiring land or rights to land and 2. any cost incidental thereto, including recording fees. 4 5 The costs of architectural and engineering 3. 6 services, including test borings, surveys, estimates, plans 7 and specifications, preliminary investigations, environmental 8 mitigation, and supervision of construction, as well as the 9 performance of all duties required by or consequent to the 10 acquisition, construction, installation, and equipping of a 11 qualifying project or qualifying economic stimulus project. The costs associated with the installation of 12 4. fixtures and equipment; surveys, including archaeological and 13 environmental surveys; site tests and inspections; subsurface 14 site work and excavation; removal of structures, roadways, and 15 other surface obstructions; filling, grading, paving, and 16 17 provisions for drainage, storm water retention, and 18 installation of utilities, including water, sewer, sewage 19 treatment, gas, electricity, communications, and similar 20 facilities; and offsite construction of utility extensions to 21 the boundaries of the property. 22 Eligible capital costs shall not include the cost of any 23 24 property previously owned or leased by the qualifying business 25 or qualifying economic stimulus business. "Income generated by or arising out of the 26 (d) qualifying project or qualifying economic stimulus project" 27 means the qualifying project's or qualifying economic stimulus 28 29 project's annual taxable income as determined by generally 30 accepted accounting principles and under s. 220.13. 31 7

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1	(e) "Jobs" means full-time equivalent positions, as
2	such term is consistent with terms used by the Agency for
3	Workforce Innovation Department of Labor and Employment
4	Security and the United States Department of Labor for
5	purposes of unemployment tax administration and employment
6	estimation, resulting directly from a <u>qualifying</u> project <u>or</u>
7	qualifying economic stimulus project in this state. Such term
8	does not include temporary construction jobs involved in the
9	construction of the project facility.
10	(f) "Office" means the Office of Tourism, Trade, and
11	Economic Development.
12	(g) "Qualifying business" means a business which
13	establishes a qualifying project in this state and which is
14	certified by the office to receive tax credits <u>under</u> pursuant
15	to this section.
16	(h) "Qualifying project" means a new or expanding
17	facility in this state which creates at least 100 new jobs in
18	this state and is in one of the high-impact sectors identified
19	by Enterprise Florida, Inc., and certified by the office <u>under</u>
20	pursuant to s. 288.108(6), including, but not limited to,
21	aviation, aerospace, automotive, and silicon technology
22	industries.
23	(i) "Qualifying economic stimulus business" means a
24	business that establishes a qualifying economic stimulus
25	project in this state and that is certified by the office, on
26	or before December 31, 2002, to receive tax credits under this
27	section.
28	(j) "Qualifying economic stimulus project" means a new
29	or expanding facility in this state which creates at least 50
30	new jobs in this state and would be eligible for consideration
31	as a qualified target industry business under s. 288.106.
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1 Construction on a qualifying economic stimulus project must begin after January 1, 2002, but on or before July 31, 2003. 2 3 (2) An annual credit against the tax imposed by this 4 chapter shall be granted to any qualifying business or 5 qualifying economic stimulus business in an amount equal to 5 б percent of the eligible capital costs generated by a 7 qualifying project or qualifying economic stimulus project, 8 for a period not to exceed 20 years beginning with the 9 commencement of operations of the project. The tax credit 10 shall be granted against only the corporate income tax 11 liability or the premium tax liability generated by or arising out of the qualifying project or qualifying economic stimulus 12 project, and the sum of all tax credits provided under 13 14 pursuant to this section shall not exceed 100 percent of the eligible capital costs of the project. In no event may any 15 credit granted under this section be carried forward or 16 17 backward by any qualifying business or qualifying economic stimulus business with respect to a subsequent or prior year. 18 19 (a) The annual tax credit granted under this section 20 shall not exceed the following percentages of the annual 21 corporate income tax liability or the premium tax liability generated by or arising out of a qualifying project: 22 1.(a) One hundred percent for a qualifying project 23 24 which results in a cumulative capital investment of at least 25 \$100 million. 2.(b) Seventy-five percent for a qualifying project 26 27 which results in a cumulative capital investment of at least 28 \$50 million but less than \$100 million. 29 3.(c) Fifty percent for a qualifying project which results in a cumulative capital investment of at least \$25 30 31 million but less than \$50 million. 9

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1	4. Forty percent for a qualifying project on which
2	construction has begun after January 1, 2002, but on or before
3	July 31, 2003, and which results in a cumulative capital
4	investment of at least \$15 million but less than \$25 million.
5	(b) The annual tax credit granted under this section
6	shall not exceed the following percentages of the annual
7	corporate income tax liability or the premium tax liability
8	generated by or arising out of a qualifying economic stimulus
9	project:
10	1. Ninety percent if the qualifying economic stimulus
11	project results in a cumulative capital investment of at least
12	\$100 million.
13	2. Sixty-five percent if the qualifying economic
14	stimulus project results in a cumulative capital investment of
15	at least \$50 million but less than \$100 million.
16	3. Forty percent if the qualifying economic stimulus
17	project results in a cumulative capital investment of at least
18	\$25 million but less than \$50 million.
19	4. Thirty percent if the qualifying economic stimulus
20	project results in a cumulative capital investment of at least
21	\$15 million but less than \$25 million.
22	
23	A qualifying project or qualifying economic stimulus project
24	which results in a cumulative capital investment of less than
25	\$15 \$25 million is not eligible for the capital investment tax
26	credit. An insurance company claiming a credit against premium
27	tax liability under this program shall not be required to pay
28	any additional retaliatory tax levied <u>under</u> pursuant to s.
29	624.5091 as a result of claiming such credit. Because credits
30	under this section are available to an insurance company, s.
31	624.5091 does not limit such credit in any manner.
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1 (3) Before Prior to receiving tax credits under pursuant to this section, a qualifying business or qualifying 2 3 economic stimulus business must achieve and maintain the minimum employment goals beginning with the commencement of 4 5 operations at a qualifying project or qualifying economic б stimulus project and continuing each year thereafter during which tax credits are available under pursuant to this 7 8 section. 9 (4) The office, upon a recommendation by Enterprise 10 Florida, Inc., shall first certify a qualifying business or 11 qualifying economic stimulus business as eligible to receive tax credits under pursuant to this section before prior to the 12 commencement of operations of a qualifying project or 13 qualifying economic stimulus project, and such certification 14 shall be transmitted to the Department of Revenue. Upon 15 receipt of the certification, the Department of Revenue shall 16 17 enter into a written agreement with the qualifying business or 18 qualifying economic stimulus business specifying, at a 19 minimum, the method by which income generated by or arising 20 out of the qualifying project or qualifying economic stimulus 21 project will be determined. (5) The office, in consultation with Enterprise 22 Florida, Inc., is authorized to develop the necessary 23 24 guidelines and application materials for the certification process described in subsection (4). 25 (6) It shall be the responsibility of the qualifying 26 27 business or qualifying economic stimulus business to 28 affirmatively demonstrate to the satisfaction of the 29 Department of Revenue that such business meets the job 30 creation and capital investment requirements of this section. 31

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1 (7) The Department of Revenue may specify by rule the 2 methods by which a qualifying project's or qualifying economic 3 stimulus project's pro forma annual taxable income is determined. 4 5 Section 2. Paragraphs (b) and (c) of subsection (3) of б section 288.095, Florida Statutes, are amended to read: 7 288.095 Economic Development Trust Fund.--8 (3) (b) The total amount of tax refund claims approved for 9 10 payment by the Office of Tourism, Trade, and Economic 11 Development based on actual project performance may not exceed the amount appropriated to the Economic Development Incentives 12 13 Account for such purposes for the fiscal year. In the event the Legislature does not appropriate an amount sufficient to 14 satisfy estimates projections by the office for tax refunds 15 under ss. 288.1045 and 288.106 in a fiscal year, the Office of 16 17 Tourism, Trade, and Economic Development shall, not later than 18 July 15 of such year, determine the proportion of each refund 19 claim which shall be paid by dividing the amount appropriated 20 for tax refunds for the fiscal year by the estimated projected 21 total of refund claims for the fiscal year. The amount of each claim for a tax refund shall be multiplied by the resulting 22 quotient. If, after the payment of all such refund claims, 23 24 funds remain in the Economic Development Incentives Account for tax refunds, the office shall recalculate the proportion 25 for each refund claim and adjust the amount of each claim 26 27 accordingly. 28 (c) By December 31 September 30 of each year, 29 Enterprise Florida, Inc., the Office of Tourism, Trade, and Economic Development shall submit a complete and detailed 30 31 report to the Governor, the President of the Senate, the 12

1 Speaker of the House of Representatives, and the director of the Office of Tourism, Trade, and Economic Development board 2 3 of directors of Enterprise Florida, Inc., created under part VII of this chapter, of all applications received, 4 5 recommendations made to the Office of Tourism, Trade, and б Economic Development, final decisions issued, tax refund 7 agreements executed, and tax refunds paid or other payments 8 made under all programs funded out of the Economic Development Incentives Account, including analyses of benefits and costs, 9 10 types of projects supported, and employment and investment 11 created. Enterprise Florida, Inc., The Office of Tourism, Trade, and Economic Development shall also include a separate 12 13 analysis of the impact of such tax refunds on state enterprise zones designated pursuant to s. 290.0065, rural communities, 14 brownfield areas, and distressed urban communities. By 15 December 1 of each year, the board of directors of Enterprise 16 17 Florida, Inc., shall review and comment on the report, and the board shall submit the report, together with the comments of 18 the board, to the Governor, the President of the Senate, and 19 the Speaker of the House of Representatives. The report must 20 21 discuss whether the authority and moneys appropriated by the Legislature to the Economic Development Incentives Account 22 were managed and expended in a prudent, fiducially sound 23 24 manner. The Office of Tourism, Trade, and Economic Development 25 shall assist Enterprise Florida, Inc., in the collection of data related to business performance and incentive payments. 26 27 Section 3. Section 288.1045, Florida Statutes, is 28 amended to read: 29 288.1045 Qualified defense contractor Tax refund 30 program for qualified defense contractors and 31 aviation-industry businesses. --

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1 (1) DEFINITIONS.--As used in this section: 2 (a) "Consolidation of a Department of Defense 3 contract" means the consolidation of one or more of an 4 applicant's facilities under one or more Department of Defense 5 contracts either from outside this state or from inside and б outside this state, into one or more of the applicant's 7 facilities inside this state. "Average wage in the area" means the average of 8 (b) 9 all wages and salaries in the state, the county, or in the 10 standard metropolitan area in which the business unit is 11 located. "Applicant" means any business entity that holds a 12 (C) 13 valid Department of Defense contract, or any business entity 14 that is a subcontractor under a valid Department of Defense 15 contract, or any business entity that holds a valid contract for the reuse of a defense-related facility, or any 16 17 aviation-industry business as defined in paragraph (r), 18 including all members of an affiliated group of corporations 19 as defined in s. 220.03(1)(b). "Office" means the Office of Tourism, Trade, and 20 (d) 21 Economic Development. "Department of Defense contract" means a 22 (e) competitively bid Department of Defense contract or a 23 24 competitively bid federal agency contract issued on behalf of 25 the Department of Defense for manufacturing, assembling, fabricating, research, development, or design with a duration 26 of 2 or more years, but excluding any contract to provide 27 28 goods, improvements to real or tangible property, or services 29 directly to or for any particular military base or installation in this state. 30 31

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1	(f) "New Department of Defense contract" means a
2	Department of Defense contract entered into after the date
3	application for certification as a qualified applicant is made
4	and after January 1, 1994.
5	(g) "Jobs" means full-time equivalent positions,
6	consistent with the use of such terms by the Agency for
7	<u>Workforce Innovation</u> Department of Labor and Employment
8	Security for the purpose of unemployment compensation tax,
9	resulting directly from a project in this state. This number
10	does not include temporary construction jobs involved with the
11	construction of facilities for the project.
12	(h) "Nondefense production jobs" means employment
13	exclusively for activities that, directly or indirectly, are
14	unrelated to the Department of Defense.
15	(i) "Project" means any business undertaking in this
16	state under a new Department of Defense contract,
17	consolidation of a Department of Defense contract, or
18	conversion of defense production jobs over to nondefense
19	production jobs or reuse of defense-related facilities. <u>The</u>
20	term also means any business undertaking in this state by an
21	aviation-industry business which results in the retention or
22	creation of jobs in this state and which occurs through a new
23	multistate competitive aviation-industry contract;
24	consolidation of multistate operations; conversion of jobs in
25	aviation-industry operations to nonaviation-industry
26	operations; or expansion of aviation-industry operations,
27	which expansion results in an increase of at least 10 percent
28	in the number of jobs in this state at the business unit.
29	(j) "Qualified applicant" means an applicant that has
30	been approved by the director to be eligible for tax refunds
31	pursuant to this section.
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1 (k) "Director" means the director of the Office of 2 Tourism, Trade, and Economic Development. 3 "Taxable year" means the same as in s. (1) 4 220.03(1)(z). 5 "Fiscal year" means the fiscal year of the state. (m) б "Business unit" means an employing unit, as (n) 7 defined in s. 443.036, that is registered with the Agency for 8 Workforce Innovation Department of Labor and Employment 9 Security for unemployment compensation purposes or means a 10 subcategory or division of an employing unit that is accepted 11 by the Agency for Workforce Innovation Department of Labor and Employment Security as a reporting unit. 12 13 "Local financial support" means funding from local (0) sources, public or private, which is paid to the Economic 14 Development Trust Fund and which is equal to 20 percent of the 15 annual tax refund for a qualified applicant. Local financial 16 17 support may include excess payments made to a utility company 18 under a designated program to allow decreases in service by 19 the utility company under conditions, regardless of when 20 application is made. A qualified applicant may not provide, directly or indirectly, more than 5 percent of such funding in 21 any fiscal year. The sources of such funding may not include, 22 directly or indirectly, state funds appropriated from the 23 24 General Revenue Fund or any state trust fund, excluding tax 25 revenues shared with local governments pursuant to law. "Contract for reuse of a defense-related facility" 26 (q) 27 means a contract with a duration of 2 or more years for the 28 use of a facility for manufacturing, assembling, fabricating, 29 research, development, or design of tangible personal property, but excluding any contract to provide goods, 30 31 improvements to real or tangible property, or services 16

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1 directly to or for any particular military base or 2 installation in this state. Such facility must be located 3 within a port, as defined in s. 313.21, and have been occupied by a business entity that held a valid Department of Defense 4 5 contract or occupied by any branch of the Armed Forces of the б United States, within 1 year of any contract being executed 7 for the reuse of such facility. A contract for reuse of a 8 defense-related facility may not include any contract for 9 reuse of such facility for any Department of Defense contract 10 for manufacturing, assembling, fabricating, research, 11 development, or design. "Local financial support exemption option" means 12 (q) 13 the option to exercise an exemption from the local financial support requirement available to any applicant whose project 14 is located in a county designated by the Rural Economic 15 Development Initiative, if the county commissioners of the 16

17 county in which the project will be located adopt a resolution 18 requesting that the applicant's project be exempt from the 19 local financial support requirement. Any applicant that 20 exercises this option is not eligible for more than 80 percent 21 of the total tax refunds allowed such applicant under this 22 section.

"Aviation-industry business" means a business 23 (r) 24 engaged in activities that support general or commercial 25 aviation, including the construction, repair, or maintenance of aircraft, aircraft power plants, aircraft parts, or 26 aircraft accessories. The term does not include a business 27 28 engaged in the provision of instruction in flying and related 29 ground subjects. 30 GRANTING OF A TAX REFUND; ELIGIBLE AMOUNTS.--(2) 31

1 (a) There shall be allowed, from the Economic 2 Development Trust Fund, a refund to a qualified applicant for 3 the amount of eligible taxes certified by the director which were paid by such qualified applicant. The total amount of 4 5 refunds for all fiscal years for each qualified applicant 6 shall be determined pursuant to subsection (3). The annual amount of a refund to a qualified applicant shall be 7 8 determined pursuant to subsection (5). 9 (b) A qualified applicant may not be qualified for any 10 project to receive more than \$5,000 times the number of jobs 11 provided in the tax refund agreement pursuant to subparagraph (4)(a)1. A qualified applicant may not receive refunds of more 12 13 than 25 percent of the total tax refunds provided in the tax 14 refund agreement pursuant to subparagraph (4)(a)1. in any 15 fiscal year, provided that no qualified applicant may receive more than \$2.5 million in tax refunds pursuant to this section 16 17 in any fiscal year. (c) A qualified applicant may not receive more than 18 19 \$7.5 million in tax refunds pursuant to this section in all 20 fiscal years.

(d) Contingent upon an annual appropriation by the Legislature, the director may approve not more in tax refunds than the amount appropriated to the Economic Development Trust Fund for tax refunds, for a fiscal year pursuant to subsection (5) and s. 288.095.

(e) For the first 6 months of each fiscal year, the director shall set aside 30 percent of the amount appropriated for refunds pursuant to this section by the Legislature to provide tax refunds only to qualified applicants who employ 500 or fewer full-time employees in this state. Any

31 unencumbered funds remaining undisbursed from this set-aside

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1 at the end of the 6-month period may be used to provide tax 2 refunds for any qualified applicants pursuant to this section. 3 (f) After entering into a tax refund agreement pursuant to subsection (4), a qualified applicant may receive 4 5 refunds from the Economic Development Trust Fund for the б following taxes due and paid by the qualified applicant 7 beginning with the applicant's first taxable year that begins 8 after entering into the agreement: Taxes on sales, use, and other transactions paid 9 1. 10 pursuant to chapter 212. 11 2. Corporate income taxes paid pursuant to chapter 12 220. 13 3. Intangible personal property taxes paid pursuant to chapter 199. 14 15 4. Emergency excise taxes paid pursuant to chapter 221. 16 17 5. Excise taxes paid on documents pursuant to chapter 18 201. 19 6. Ad valorem taxes paid, as defined in s. 220.03(1)(a) on June 1, 1996. 20 21 7. Aviation fuel taxes paid pursuant to s. 206.9825 by 22 a qualified aviation-industry business. 23 24 However, a qualified applicant may not receive a tax refund 25 pursuant to this section for any amount of credit, refund, or exemption granted such contractor or aviation-industry 26 business for any of such taxes. If a refund for such taxes is 27 28 provided by the office, which taxes are subsequently adjusted 29 by the application of any credit, refund, or exemption granted to the qualified applicant other than that provided in this 30 31 section, the qualified applicant shall reimburse the Economic 19

Development Trust Fund for the amount of such credit, refund, or exemption. A qualified applicant must notify and tender payment to the office within 20 days after receiving a credit, refund, or exemption, other than that provided in this section.

б (q) Any qualified applicant who fraudulently claims 7 this refund is liable for repayment of the refund to the 8 Economic Development Trust Fund plus a mandatory penalty of 9 200 percent of the tax refund which shall be deposited into 10 the General Revenue Fund. Any qualified applicant who 11 fraudulently claims this refund commits a felony of the third degree, punishable as provided in s. 775.082, s. 775.083, or 12 s. 775.084. 13

(h) Funds made available pursuant to this section may 14 15 not be expended in connection with the relocation of a business from one community to another community in this state 16 17 unless the Office of Tourism, Trade, and Economic Development determines that without such relocation the business will move 18 19 outside this state or determines that the business has a 20 compelling economic rationale for the relocation which creates 21 additional jobs.

22 (3) APPLICATION PROCESS; REQUIREMENTS; AGENCY23 DETERMINATION.--

(a) To apply for certification as a qualified
applicant pursuant to this section, an applicant must file an
application with the office which satisfies the requirements
of paragraphs (b) and (e), paragraphs (c) and (e), or
paragraphs (d) and (e), or paragraphs (j) and (k). An
applicant may not apply for certification pursuant to this
section after a proposal has been submitted for a new
Department of Defense contract, after the applicant has made

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1 the decision to consolidate an existing Department of Defense 2 contract in this state for which such applicant is seeking 3 certification, or after the applicant has made the decision to 4 convert defense production jobs to nondefense production jobs 5 for which such applicant is seeking certification. In the case б of an aviation-industry business, an applicant may not apply 7 for certification after the business has submitted a final 8 proposal or bid for a multistate competitive aviation-industry 9 contract, made the decision to consolidate multistate 10 operations in this state, made the decision to convert jobs in 11 aviation-industry operations to nonaviation-industry operations, or made the decision to expand aviation-industry 12 13 operations in this state. (b) Applications for certification based on the 14 15 consolidation of a Department of Defense contract or a new Department of Defense contract must be submitted to the office 16 17 as prescribed by the office and must include, but are not limited to, the following information: 18 19 1. The applicant's federal employer identification 20 number, the applicant's Florida sales tax registration number, 21 and a notarized signature of an officer of the applicant. The permanent location of the manufacturing, 22 2. assembling, fabricating, research, development, or design 23 24 facility in this state at which the project is or is to be 25 located. 3. The Department of Defense contract numbers of the 26 contract to be consolidated, the new Department of Defense 27 28 contract number, or the "RFP" number of a proposed Department 29 of Defense contract. 30 31 21

1	4. The date the contract was executed or is expected
2	to be executed, and the date the contract is due to expire or
3	is expected to expire.
4	5. The commencement date for project operations under
5	the contract in this state.
6	6. The number of <u>net new</u> full-time equivalent <u>Florida</u>
7	jobs <u>included</u> in this state which are or will be dedicated to
8	the project <u>as of December 31 of each</u> during the year and the
9	average wage of such jobs.
10	7. The total number of full-time equivalent employees
11	employed by the applicant in this state.
12	8. The percentage of the applicant's gross receipts
13	derived from Department of Defense contracts during the 5
14	taxable years immediately preceding the date the application
15	is submitted.
16	9. The amount of:
17	a. Taxes on sales, use, and other transactions paid
18	pursuant to chapter 212;
19	b. Corporate income taxes paid pursuant to chapter
20	220;
21	c. Intangible personal property taxes paid pursuant to
22	chapter 199;
23	d. Emergency excise taxes paid pursuant to chapter
24	221;
25	e. Excise taxes paid on documents pursuant to chapter
26	201; and
27	f. Ad valorem taxes paid
28	
29	during the 5 fiscal years immediately preceding the date of
30	the application, and the projected amounts of such taxes to be
31	
	22

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due in the 3 fiscal years immediately following the date of
 the application.

10. The estimated amount of tax refunds to be claimed for in each fiscal year.

5 11. A brief statement concerning the applicant's need
6 for tax refunds, and the proposed uses of such refunds by the
7 applicant.

8 12. A resolution adopted by the county commissioners 9 of the county in which the project will be located, which 10 recommends the applicant be approved as a qualified applicant, 11 and which indicates that the necessary commitments of local financial support for the applicant exist. Prior to the 12 adoption of the resolution, the county commission may review 13 14 the proposed public or private sources of such support and determine whether the proposed sources of local financial 15 support can be provided or, for any applicant whose project is 16 17 located in a county designated by the Rural Economic Development Initiative, a resolution adopted by the county 18 19 commissioners of such county requesting that the applicant's 20 project be exempt from the local financial support requirement. 21

22 13. Any additional information requested by the23 office.

(c) Applications for certification based on the conversion of defense production jobs to nondefense production jobs must be submitted to the office as prescribed by the office and must include, but are not limited to, the following information:

The applicant's federal employer identification
 number, the applicant's Florida sales tax registration number,
 and a notarized signature of an officer of the applicant.

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1 2. The permanent location of the manufacturing, 2 assembling, fabricating, research, development, or design 3 facility in this state at which the project is or is to be located. 4 5 The Department of Defense contract numbers of the 3. б contract under which the defense production jobs will be 7 converted to nondefense production jobs. The date the contract was executed, and the date 8 4. 9 the contract is due to expire or is expected to expire, or was 10 canceled. 11 5. The commencement date for the nondefense production 12 operations in this state. 13 6. The number of net new full-time equivalent Florida 14 jobs included in this state which are or will be dedicated to 15 the nondefense production project as of December 31 of each during the year and the average wage of such jobs. 16 17 7. The total number of full-time equivalent employees 18 employed by the applicant in this state. 19 8. The percentage of the applicant's gross receipts 20 derived from Department of Defense contracts during the 5 21 taxable years immediately preceding the date the application is submitted. 22 The amount of: 23 9. 24 a. Taxes on sales, use, and other transactions paid 25 pursuant to chapter 212; 26 b. Corporate income taxes paid pursuant to chapter 27 220; 28 Intangible personal property taxes paid pursuant to c. 29 chapter 199; 30 Emergency excise taxes paid pursuant to chapter d. 31 221; 24

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1 Excise taxes paid on documents pursuant to chapter e. 201; and 2 3 Ad valorem taxes paid f. 4 5 during the 5 fiscal years immediately preceding the date of б the application, and the projected amounts of such taxes to be 7 due in the 3 fiscal years immediately following the date of 8 the application. 10. The estimated amount of tax refunds to be claimed 9 10 for in each fiscal year. 11 11. A brief statement concerning the applicant's need for tax refunds, and the proposed uses of such refunds by the 12 13 applicant. A resolution adopted by the county commissioners 14 12. 15 of the county in which the project will be located, which recommends the applicant be approved as a qualified applicant, 16 17 and which indicates that the necessary commitments of local 18 financial support for the applicant exist. Prior to the 19 adoption of the resolution, the county commission may review 20 the proposed public or private sources of such support and determine whether the proposed sources of local financial 21 22 support can be provided or, for any applicant whose project is located in a county designated by the Rural Economic 23 24 Development Initiative, a resolution adopted by the county 25 commissioners of such county requesting that the applicant's project be exempt from the local financial support 26 requirement. 27 28 13. Any additional information requested by the 29 office. (d) Applications for certification based on a contract 30 31 for reuse of a defense-related facility must be submitted to 25 **CODING:**Words stricken are deletions; words underlined are additions. **Florida Senate - 2002** 310-2229-02

1 the office as prescribed by the office and must include, but are not limited to, the following information: 2 3 The applicant's Florida sales tax registration 1. number and a notarized signature of an officer of the 4 5 applicant. б 2. The permanent location of the manufacturing, 7 assembling, fabricating, research, development, or design 8 facility in this state at which the project is or is to be 9 located. 10 3. The business entity holding a valid Department of 11 Defense contract or branch of the Armed Forces of the United States that previously occupied the facility, and the date 12 13 such entity last occupied the facility. 4. A copy of the contract to reuse the facility, or 14 such alternative proof as may be prescribed by the office that 15 the applicant is seeking to contract for the reuse of such 16 17 facility. 5. The date the contract to reuse the facility was 18 19 executed or is expected to be executed, and the date the 20 contract is due to expire or is expected to expire. 6. The commencement date for project operations under 21 the contract in this state. 22 The number of net new full-time equivalent Florida 23 7. 24 jobs included in this state which are or will be dedicated to 25 the project as of December 31 of each during the year and the average wage of such jobs. 26 27 The total number of full-time equivalent employees 8. 28 employed by the applicant in this state. 29 9. The amount of: 30 Taxes on sales, use, and other transactions paid a. 31 pursuant to chapter 212. 26

1 b. Corporate income taxes paid pursuant to chapter 2 220. 3 Intangible personal property taxes paid pursuant to с. 4 chapter 199. 5 Emergency excise taxes paid pursuant to chapter d. 6 221. 7 Excise taxes paid on documents pursuant to chapter e. 8 201. 9 f. Ad valorem taxes paid during the 5 fiscal years 10 immediately preceding the date of the application, and the 11 projected amounts of such taxes to be due in the 3 fiscal years immediately following the date of the application. 12 The estimated amount of tax refunds to be claimed 13 10. for in each fiscal year. 14 A brief statement concerning the applicant's need 15 11. 16 for tax refunds, and the proposed uses of such refunds by the 17 applicant. 18 12. A resolution adopted by the county commissioners 19 of the county in which the project will be located, which 20 recommends the applicant be approved as a qualified applicant, 21 and which indicates that the necessary commitments of local financial support for the applicant exist. Prior to the 22 adoption of the resolution, the county commission may review 23 24 the proposed public or private sources of such support and 25 determine whether the proposed sources of local financial support can be provided or, for any applicant whose project is 26 located in a county designated by the Rural Economic 27 28 Development Initiative, a resolution adopted by the county 29 commissioners of such county requesting that the applicant's project be exempt from the local financial support 30 31 requirement.

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Any additional information requested by the 1 13. 2 office. 3 To qualify for review by the office, the (e) 4 application of an applicant under paragraph (b), paragraph 5 (c), or paragraph (d)must, at a minimum, establish the б following to the satisfaction of the office: 7 The jobs proposed to be provided under the 1. 8 application, pursuant to subparagraph (b)6. or subparagraph 9 (c)6., must pay an estimated annual average wage equaling at 10 least 115 percent of the average wage in the area where the 11 project is to be located. The consolidation of a Department of Defense 12 2. 13 contract must result in a net increase of at least 25 percent in the number of jobs at the applicant's facilities in this 14 state or the addition of at least 80 jobs at the applicant's 15 facilities in this state. 16 17 3. The conversion of defense production jobs to nondefense production jobs must result in net increases in 18 19 nondefense employment at the applicant's facilities in this 20 state. 4. The Department of Defense contract cannot allow the 21 business to include the costs of relocation or retooling in 22 its base as allowable costs under a cost-plus, or similar, 23 24 contract. 5. 25 A business unit of the applicant must have derived not less than 70 percent of its gross receipts in this state 26 27 from Department of Defense contracts over the applicant's last 28 fiscal year, and must have derived not less than 80 percent of 29 its gross receipts in this state from Department of Defense contracts over the 5 years preceding the date an application 30 31 is submitted pursuant to this section. This subparagraph does 28 CODING: Words stricken are deletions; words underlined are additions. **Florida Senate - 2002** 310-2229-02

1 not apply to any application for certification based on a 2 contract for reuse of a defense-related facility. 3 The reuse of a defense-related facility must result 6. in the creation of at least 100 jobs at such facility. 4 5 (f) Each application meeting the requirements of б paragraphs (b) and (e), paragraphs (c) and (e), or paragraphs 7 (d) and (e), or paragraphs (j) and (k)must be submitted to the office for a determination of eligibility. The office 8 9 shall review, evaluate, and score each application based on, 10 but not limited to, the following criteria: 11 1. Expected contributions to the state strategic economic development plan adopted by Enterprise Florida, Inc., 12 13 taking into account the extent to which the project 14 contributes to the state's high-technology base, and the long-term impact of the project and the applicant on the 15 16 state's economy. 17 2. The economic benefit of the jobs created or retained by the project in this state, taking into account the 18 19 cost and average wage of each job created or retained, and the 20 potential risk to existing jobs. The amount of capital investment to be made by the 21 3. 22 applicant in this state. 23 4. The local commitment and support for the project 24 and applicant. 25 5. The impact of the project on the local community, taking into account the unemployment rate for the county where 26 the project will be located. 27 28 6. The dependence of the local community on the 29 defense industry. The impact of any tax refunds granted pursuant to 30 7. 31 this section on the viability of the project and the 29 CODING: Words stricken are deletions; words underlined are additions.

probability that the project will occur in this state if such 1 2 tax refunds are granted to the applicant, taking into account 3 the expected long-term commitment of the applicant to economic 4 growth and employment in this state. 5 The length of the project, or the expected 8. 6 long-term commitment to this state resulting from the project. 7 (q) The office shall forward its written findings and 8 evaluation on each application meeting the requirements of 9 paragraphs (b) and (e), paragraphs (c) and (e), or paragraphs 10 (d) and (e), or paragraphs (j) and (k)to the director within 11 60 calendar days after of receipt of a complete application. The office shall notify each applicant when its application is 12 13 complete, and when the 60-day period begins. In its written report to the director, the office shall specifically address 14 15 each of the factors specified in paragraph (f), and shall make a specific assessment with respect to the minimum requirements 16 17 established in paragraph (e) or paragraph (k). The office 18 shall include in its report projections of the tax refunds the 19 business would be eligible to receive refund claims that will 20 be sought by the applicant in each fiscal year based on the creation and maintenance of the net new Florida jobs specified 21 22 in subparagraphs (b)6., (c)6., (d)7., or (j)4. or the retention and maintenance of the net retained Florida jobs 23 24 specified in subparagraph (j)4., as of December 31 of the 25 preceding state fiscal year information submitted in the application. 26 27 (h) Within 30 days after receipt of the office's 28 findings and evaluation, the director shall issue a letter of 29 certification which enter a final order that either approves 30 or disapproves an application. The decision must be in writing 31 and provide the justifications for either approval or

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1 disapproval. If appropriate, the director shall enter into a 2 written agreement with the qualified applicant pursuant to 3 subsection (4). (i) The director may not certify enter any final order 4 5 that certifies any applicant as a qualified applicant when the б value of tax refunds to be included in that letter of 7 certification final order exceeds the available amount of 8 authority to certify new businesses enter final orders as 9 determined in s. 288.095(3). A letter of certification final 10 order that approves an application must specify the maximum 11 amount of a tax refund that is to be available to the contractor or aviation-industry business for in each fiscal 12 year and the total amount of tax refunds for all fiscal years. 13 (j) Applications for certification from 14 aviation-industry businesses must be submitted to the office 15 no later than June 30, 2003, as prescribed by the office and 16 17 under the conditions contained in paragraph (3)(a), and must include, but are not limited to, the following information: 18 19 1. The applicant's federal employer identification 20 number, the applicant's Florida sales tax registration number, 21 the applicant's unemployment compensation account number, and a notarized signature of an officer of the applicant. 22 23 2. The permanent location of the applicant's facility 24 in this state at which the project is or is to be located. 25 3. A description of the type of business activity or product covered by this project. In addition, an 26 27 aviation-industry business must submit, in a manner prescribed 28 by the office, detailed information on the contract, 29 consolidation, conversion, or expansion activity that will provide the basis for tax refunds, as provided in paragraphs 30 31 (1)(i) and (3)(a). The office, using criteria developed by the 31

1 office in conjunction with Enterprise Florida, Inc., must determine whether the activity satisfies the requirements of 2 3 paragraphs (1)(i) and (3)(a). 4 4. The number of net new or net retained full-time 5 equivalent Florida jobs included in the project as of December б 31 of each year and the average wage of such jobs. The total number of full-time equivalent employees 7 5. 8 employed by the applicant in this state as of the date of 9 application. 10 6. The anticipated commencement date of the project. 11 7. A brief statement concerning the applicant's need for tax refunds and concerning the role that the tax refunds 12 will play in the decision of the applicant to secure a new 13 14 contract, consolidate operations, convert to nonaviation-industry operations, or expand aviation-industry 15 operations, as provided in paragraph (3)(a). 16 17 8. An estimate of the proportion of the sales 18 resulting from the project that will be made outside the 19 state. 9. A resolution adopted by the governing body of the 20 21 county or municipality in which the project will be located, which resolution recommends that certain types of businesses 22 be approved as qualified aviation-industry businesses and 23 24 states that the commitments of local financial support 25 necessary for the aviation-industry business exist. Before passage of the resolution, the office may also accept an 26 27 official letter from an authorized local economic development 28 agency that endorses the proposed aviation-industry project 29 and pledges that sources of local financial support for such 30 project exist. For the purposes of making pledges of local financial support under this subsection, the authorized local 31 32

1 economic development agency shall be officially designated by the passage of a one-time resolution by the local governing 2 3 body. 4 10. Any additional information requested by the 5 office. 6 (k) To qualify for review by the office, the 7 application of an aviation-industry business must, at a 8 minimum, establish the following to the satisfaction of the 9 office: 10 1. The jobs proposed to be provided under the 11 application, pursuant to subparagraph (j)4., must pay an estimated annual average wage equaling at least 100 percent of 12 the average private-sector wage in the area where the business 13 is to be located or the statewide private-sector average wage. 14 The office may waive this average wage requirement at the 15 request of the local governing body recommending the project 16 and Enterprise Florida, Inc. The wage requirement may only be 17 waived for a project located in a brownfield area designated 18 19 under s. 376.80, in a rural city or county as defined in s. 288.106(1), or in an enterprise zone as designated under s. 20 21 290.0065 and only when the merits of the individual project or the specific circumstances in the community in relationship to 22 23 the project warrant such action. If the local governing body and Enterprise Florida, Inc., make such a request, they must 24 transmit it in writing and explain the specific justification 25 for the waiver request. If the director elects to waive the 26 27 wage requirements, the director must state the waiver in writing and must explain the reasons for granting the waiver. 28 29 The aviation-industry business's project must 2. 30 result in the retention or creation of at least 5 jobs at such 31 project and, if an expansion of an existing business, must

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result in a net increase in employment of not less than 10 1 percent at such business. At the request of the local 2 3 governing body recommending the project and Enterprise Florida, Inc., the office may define an "expansion of an 4 5 existing business" for purposes of a rural community, as defined in s. 288.106(1), or an enterprise zone as the б 7 expansion of a business resulting in a net increase in 8 employment of less than 10 percent at such business if the merits of the individual project or the specific circumstances 9 10 in the community in relationship to the project warrant such 11 action. If the local governing body and Enterprise Florida, Inc., make such a request, they must transmit it in writing 12 and explain the specific justification for the request. If the 13 14 director elects to grant such request, the director must state 15 such election in writing and must explain the reason for granting the request. 16 17 3. In the case of an application based on the retention of jobs in this state, the aviation-industry 18 19 business must demonstrate, and the office must determine, that 20 the jobs that are to provide a basis for tax refunds are at imminent risk of being lost to the state and that 21 certification as a qualified aviation-industry business under 22 this section is a significant factor in the retention of those 23 24 jobs. 25 (1) (1) (j) This section does not create a presumption that an applicant should receive any tax refunds under this 26 27 section. 28 (4) OUALIFIED DEFENSE CONTRACTOR TAX REFUND 29 AGREEMENT. --30 31 34

1 (a) A qualified applicant shall enter into a written 2 agreement with the office containing, but not limited to, the 3 following: 1. The total number of full-time equivalent jobs in 4 5 this state that are or will be dedicated to the qualified б applicant's project, the average wage of such jobs, the 7 definitions that will apply for measuring the achievement of these terms during the pendency of the agreement, and a time 8 9 schedule or plan for when such jobs will be in place and active in this state. This information must be the same as the 10 11 information contained in the application submitted by the contractor pursuant to subsection (3). 12 13 2. The maximum amount of a refund that the qualified applicant is eligible to receive for in each fiscal year, 14 based on the job creation or retention and maintenance 15 schedule specified in subparagraph 1. 16 17 An agreement with the office allowing the office to 3. 18 review and verify the financial and personnel records of the 19 qualified applicant to ascertain whether the qualified 20 applicant is complying with the requirements of this section. The date by after which, in each fiscal year, the 21 4. 22 qualified applicant may file a an annual claim pursuant to subsection (5) to be considered to receive a tax refund in the 23 24 following fiscal year. 25 That local financial support shall be annually 5. available and will be paid to the Economic Development Trust 26 27 Fund. (b) Compliance with the terms and conditions of the 28 29 agreement is a condition precedent for receipt of tax refunds 30 each year. The failure to comply with the terms and conditions 31 of the agreement shall result in the loss of eligibility for 35 CODING: Words stricken are deletions; words underlined are additions.

1 receipt of all tax refunds previously authorized pursuant to 2 this section, and the revocation of the certification as a 3 qualified applicant by the director, unless the applicant is 4 eligible to receive and elects to accept a prorated refund 5 under paragraph (5)(g) or the office grants the qualified б applicant an economic-stimulus exemption. 1. A qualified applicant may submit, in writing, a 7 8 request to the office for an economic-stimulus exemption. The request must provide quantitative evidence demonstrating how 9 10 negative economic conditions in the qualified applicant's 11 industry, or specific acts of terrorism affecting the qualified applicant, have prevented the business from 12 complying with the terms and conditions of its tax refund 13 14 agreement. 2. Upon receipt of a request under subparagraph 1., 15 the director shall have 45 days to notify the requesting 16 17 qualified applicant, in writing, whether its exemption has been granted or denied. In determining whether an exemption 18 19 should be granted, the director shall consider the extent to which negative economic conditions in the requesting qualified 20 21 applicant's industry, or specific acts of terrorism affecting the qualified applicant, have prevented the business from 22 complying with the terms and conditions of its tax refund 23 24 agreement. 25 3. As a condition for receiving a prorated refund under paragraph (5)(g) or an economic-stimulus exemption under 26 27 this paragraph, a qualified applicant must agree to 28 renegotiate its tax refund agreement with the office to, at a 29 minimum, ensure that the terms of the agreement comply with 30 current law and office procedures governing application for and award of tax refunds. Upon approving the award of a 31 36
1 prorated refund or granting an economic-stimulus exemption, the office shall renegotiate the tax refund agreement with the 2 3 qualified applicant as required by this subparagraph. When amending the agreement of a qualified applicant receiving an 4 5 economic-stimulus exemption, the office may extend the б duration of the agreement for a period not to exceed 1 year. 7 4. A qualified applicant may submit a request for an 8 economic-stimulus exemption to the office in lieu of any tax refund claim scheduled to be submitted after June 30, 2001, 9 10 but before July 1, 2003. 11 5. A qualified applicant that receives an economic-stimulus exemption may not receive a tax refund for 12 13 the period covered by the exemption. (c) The agreement shall be signed by the director and 14 the authorized officer of the qualified applicant. 15 (d) The agreement must contain the following legend, 16 17 clearly printed on its face in bold type of not less than 10 18 points: 19 "This agreement is neither a general obligation 20 of the State of Florida, nor is it backed by 21 the full faith and credit of the State of 22 Florida. Payment of tax refunds are conditioned 23 24 on and subject to specific annual 25 appropriations by the Florida Legislature of funds sufficient to pay amounts authorized in 26 s. 288.1045, Florida Statutes." 27 28 29 (5) ANNUAL CLAIM FOR REFUND FROM A QUALIFIED DEFENSE 30 CONTRACTOR . --31

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1 (a) To be eligible to claim any scheduled tax refund, 2 qualified applicants who have entered into a written agreement 3 with the office pursuant to subsection (4) and who have entered into a valid new Department of Defense contract, 4 5 commenced the consolidation of a Department of Defense 6 contract, commenced the conversion of defense production jobs 7 to nondefense production jobs, or who have entered into a 8 valid contract for reuse of a defense-related facility, or 9 commenced a qualified aviation-industry project must may apply 10 by January 31 of once each fiscal year to the office for tax 11 refunds scheduled to be paid from the appropriation for the fiscal year that begins on July 1 following the January 31 12 13 claims-submission date. The office may, upon written request, grant a 30-day extension of the filing date. The application 14 must be made on or after the date contained in the agreement 15 entered into pursuant to subsection (4) and must include a 16 17 notarized signature of an officer of the applicant. (b) The claim for refund by the qualified applicant 18 19 must include a copy of all receipts pertaining to the payment 20 of taxes for which a refund is sought, and data related to 21 achieving each performance item contained in the tax refund 22 agreement pursuant to subsection (4). The amount requested as a tax refund may not exceed the amount for the relevant fiscal 23 24 year in the written agreement entered pursuant to subsection (4). 25 (c) A tax refund may not be approved for any qualified 26 applicant unless local financial support has been paid to the 27 28 Economic Development Trust Fund for in that refund fiscal 29 year. If the local financial support is less than 20 percent of the approved tax refund, the tax refund shall be reduced. 30 31 The tax refund paid may not exceed 5 times the local financial 38

1 support received. Funding from local sources includes tax abatement under s. 196.1995 provided to a qualified applicant. 2 3 The amount of any tax refund for an applicant approved under this section shall be reduced by the amount of any such tax 4 5 abatement, and the limitations in subsection (2) and paragraph б (3)(h) shall be reduced by the amount of any such tax 7 abatement. A report listing all sources of the local financial 8 support shall be provided to the office when such support is 9 paid to the Economic Development Trust Fund.

10 (d) The director, with assistance from the office, the 11 Department of Revenue, and the Agency for Workforce Innovation Department of Labor and Employment Security, shall, by June 30 12 following the scheduled date for submitting the tax-refund 13 14 claim, specify by written order the approval or disapproval of the tax refund claim and, if approved, determine the amount of 15 the tax refund that is authorized to be paid to for the 16 17 qualified applicant for the fiscal year in a written final 18 order within 30 days after the date the claim for the annual 19 tax refund is received by the office. The office may grant an 20 extension of this date upon the request of the qualified 21 applicant for the purpose of filing additional information in 22 support of the claim.

23 (e) The total amount of tax refunds approved by the 24 director under this section in any fiscal year may not exceed the amount appropriated to the Economic Development Trust Fund 25 for such purposes for the fiscal year. If the Legislature does 26 not appropriate an amount sufficient to satisfy projections by 27 28 the office for tax refunds in a fiscal year, the director 29 shall, not later than July 15 of such year, determine the proportion of each refund claim which shall be paid by 30 31 dividing the amount appropriated for tax refunds for the

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1 fiscal year by the projected total amount of refund claims for 2 the fiscal year. The amount of each claim for a tax refund 3 shall be multiplied by the resulting quotient. If, after the payment of all such refund claims, funds remain in the 4 5 Economic Development Trust Fund for tax refunds, the director 6 shall recalculate the proportion for each refund claim and 7 adjust the amount of each claim accordingly. 8 (f) Upon approval of the tax refund pursuant to 9 paragraphs (c) and (d), the Comptroller shall issue a warrant 10 for the amount included in the written final order. In the 11 event of any appeal of the written final order, the Comptroller may not issue a warrant for a refund to the 12 13 qualified applicant until the conclusion of all appeals of the 14 written final order. (g) A prorated tax refund, less a 5 percent penalty, 15 shall be approved for a qualified applicant provided all other 16 17 applicable requirements have been satisfied and the applicant proves to the satisfaction of the director that it has 18 19 achieved at least 80 percent of its projected employment and 20 that the average wage paid by the business is at least 90 percent of the average wage specified in the tax refund 21 agreement, but in no case less than 115 percent, or 100 22 percent in the case of a qualified aviation-industry business, 23 24 of the average private-sector wage in the area available at 25 the time of the claim. The prorated tax refund shall be calculated by multiplying the tax refund amount for which the 26 27 qualified applicant would have been eligible, if all 28 applicable requirements had been satisfied, by the percentage 29 of the average employment specified in the tax refund 30 agreement which was achieved, and by the percentage of the 31

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1 average wages specified in the tax refund agreement which was 2 achieved. 3 (h) This section does not create a presumption that a 4 tax refund claim will be approved and paid. 5 (6) ADMINISTRATION.-б The office may adopt rules pursuant to chapter 120 (a) 7 for the administration of this section. 8 (b) The office may verify information provided in any 9 claim submitted for tax credits under this section with regard 10 to employment and wage levels or the payment of the taxes with 11 the appropriate agency or authority including the Department of Revenue, the Agency for Workforce Innovation Department of 12 Labor and Employment Security, or any local government or 13 14 authority. (c) To facilitate the process of monitoring and 15 auditing applications made under this program, the office may 16 17 provide a list of qualified applicants to the Department of Revenue, to the Agency for Workforce Innovation Department of 18 19 Labor and Employment Security, or to any local government or 20 authority. The office may request the assistance of said 21 entities with respect to monitoring jobs, wages, and the payment of the taxes listed in subsection (2). 22 23 By December 1 of each year, the office shall (d) 24 submit a complete and detailed report to the Governor, the President of the Senate, and the Speaker of the House of 25 Representatives of all tax refunds paid under this section, 26 27 including analyses of benefits and costs, types of projects 28 supported, employment and investment created, geographic 29 distribution of tax refunds granted, and minority business participation. The report must indicate whether the moneys 30

31 appropriated by the Legislature to the qualified applicant tax

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refund program were expended in a prudent, fiducially sound 1 manner. 2 3 (e) Funds specifically appropriated for the tax refund 4 program under this section may not be used for any purpose 5 other than the payment of tax refunds authorized by this б section. 7 (7) EXPIRATION. -- An applicant may not be certified as 8 qualified under this section after June 30, 2004. 9 Section 4. Paragraphs (a) and (d) of subsection (3), 10 paragraphs (a), (b), and (c) of subsection (4), and 11 subsections (5) and (6) of section 288.106, Florida Statutes, are amended, and subsection (7) of that section is reenacted, 12 13 to read: 14 288.106 Tax refund program for gualified target 15 industry businesses. --(3) APPLICATION AND APPROVAL PROCESS.--16 17 To apply for certification as a qualified target (a) 18 industry business under this section, the business must file 19 an application with the office before the business has made 20 the decision to locate a new business in this state or before the business had made the decision to expand an existing 21 22 business in this state. The application shall include, but is not limited to, the following information: 23 24 1. The applicant's federal employer identification 25 number and the applicant's state sales tax registration number. 26 27 The permanent location of the applicant's facility 2. 28 in this state at which the project is or is to be located. 29 A description of the type of business activity or 3. product covered by the project, including four-digit SIC codes 30 31 for all activities included in the project. 42

1 4. The number of net new full-time equivalent Florida 2 jobs at the qualified target industry business as of December 3 31 of each year included in this state that are or will be dedicated to the project and the average wage of those jobs. 4 5 If more than one type of business activity or product is б included in the project, the number of jobs and average wage 7 for those jobs must be separately stated for each type of 8 business activity or product. 9 5. The total number of full-time equivalent employees 10 employed by the applicant in this state. 11 6. The anticipated commencement date of the project. A brief statement concerning the role that the tax 12 7. 13 refunds requested will play in the decision of the applicant to locate or expand in this state. 14 8. An estimate of the proportion of the sales 15 resulting from the project that will be made outside this 16 17 state. 18 9. A resolution adopted by the governing board of the 19 county or municipality in which the project will be located, 20 which resolution recommends that certain types of businesses 21 be approved as a qualified target industry business and states that the commitments of local financial support necessary for 22 the target industry business exist. In advance of the passage 23 24 of such resolution, the office may also accept an official letter from an authorized local economic development agency 25 that endorses the proposed target industry project and pledges 26 that sources of local financial support for such project 27 28 exist. For the purposes of making pledges of local financial 29 support under this subsection, the authorized local economic 30 development agency shall be officially designated by the 31

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passage of a one-time resolution by the local governing 1 2 authority. 3 10. Any additional information requested by the office. 4 5 The office shall forward its written findings and (d) 6 evaluation concerning each application meeting the 7 requirements of paragraph (b) to the director within 45 8 calendar days after receipt of a complete application. The 9 office shall notify each target industry business when its 10 application is complete, and of the time when the 45-day 11 period begins. In its written report to the director, the office shall specifically address each of the factors 12 13 specified in paragraph (c) and shall make a specific assessment with respect to the minimum requirements 14 established in paragraph (b). The office shall include in its 15 report projections of the tax refunds the business would be 16 17 eligible to receive refund claim that will be sought by the 18 target industry business in each fiscal year based on the 19 creation and maintenance of the net new Florida jobs specified 20 in subparagraph (a)4. as of December 31 of the preceding state 21 fiscal year information submitted in the application. (4) TAX REFUND AGREEMENT. --22 Each qualified target industry business must enter 23 (a) 24 into a written agreement with the office which specifies, at a 25 minimum: The total number of full-time equivalent jobs in 26 1. 27 this state that will be dedicated to the project, the average 28 wage of those jobs, the definitions that will apply for 29 measuring the achievement of these terms during the pendency of the agreement, and a time schedule or plan for when such 30 31 jobs will be in place and active in this state. This 44

1 information must be the same as the information contained in 2 the application submitted by the business under subsection 3 (3).

2. The maximum amount of tax refunds which the
qualified target industry business is eligible to receive on
the project and the maximum amount of a tax refund that the
qualified target industry business is eligible to receive <u>for</u>
in each fiscal year, based on the job creation and maintenance
schedule specified in subparagraph 1.

That the office may review and verify the financial
 and personnel records of the qualified target industry
 business to ascertain whether that business is in compliance
 with this section.

14 4. The date by after which, in each fiscal year, the
15 qualified target industry business may file <u>a</u> an annual claim
16 under subsection (5) to be considered to receive a tax refund
17 in the following fiscal year.

18 5. That local financial support will be annually 19 available and will be paid to the account. The director may 20 not enter into a written agreement with a qualified target 21 industry business if the local financial support resolution is 22 not passed by the local governing authority within 90 days 23 after he or she has issued the letter of certification under 24 subsection (3).

(b) Compliance with the terms and conditions of the agreement is a condition precedent for the receipt of a tax refund each year. The failure to comply with the terms and conditions of the tax refund agreement results in the loss of eligibility for receipt of all tax refunds previously authorized under this section and the revocation by the director of the certification of the business entity as a

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1 qualified target industry business, unless the business is 2 eligible to receive and elects to accept a prorated refund 3 under paragraph (5)(d) or the office grants the business an economic-stimulus exemption. 4 5 1. A qualified target industry business may submit, in б writing, a request to the office for an economic-stimulus 7 exemption. The request must provide quantitative evidence 8 demonstrating how negative economic conditions in the business's industry, or specific acts of terrorism affecting 9 the qualified target industry business, have prevented the 10 11 business from complying with the terms and conditions of its tax refund agreement. 12 2. Upon receipt of a request under subparagraph 1., 13 the director shall have 45 days to notify the requesting 14 business, in writing, if its exemption has been granted or 15 denied. In determining whether an exemption should be granted, 16 17 the director shall consider the extent to which negative economic conditions in the requesting business's industry, or 18 specific acts of terrorism affecting the qualified target 19 industry business, have prevented the business from complying 20 21 with the terms and conditions of its tax refund agreement. 3. As a condition for receiving a prorated refund 22 under paragraph (5)(d) or an economic-stimulus exemption under 23 24 this paragraph, a qualified target industry business must agree to renegotiate its tax refund agreement with the office 25 to, at a minimum, ensure that the terms of the agreement 26 27 comply with current law and office procedures governing application for and award of tax refunds. Upon approving the 28 29 award of a prorated refund or granting an economic-stimulus 30 exemption, the office shall renegotiate the tax refund 31 agreement with the business as required by this subparagraph.

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1 When amending the agreement of a business receiving an economic-stimulus exemption, the office may extend the 2 3 duration of the agreement for a period not to exceed 1 year. 4. A qualified target industry business may submit a 4 5 request for an economic-stimulus exemption to the office in б lieu of any tax refund claim scheduled to be submitted after 7 June 30, 2001, but before July 1, 2003. 8 5. A qualified target industry business that receives 9 an economic-stimulus exemption may not receive a tax refund 10 for the period covered by the exemption. 11 (c) The agreement must be signed by the director and by an authorized officer of the qualified target industry 12 business within 120 days after the issuance of the letter of 13 certification under subsection (3), but not before passage and 14 receipt of the resolution of local financial support. The 15 office may grant an extension of this period at the written 16 17 request of the qualified target industry business. 18 (5) ANNUAL CLAIM FOR REFUND. --19 (a) To be eligible to claim any scheduled tax refund, a qualified target industry business that has entered into a 20 21 tax refund agreement with the office under subsection (4) must may apply by January 31 of once each fiscal year to the office 22 for the $\frac{1}{2}$ tax refund scheduled to be paid from the 23 24 appropriation for the fiscal year that begins on July 1 following the January 31 claims-submission date. The office 25 may, upon written request, grant a 30-day extension of the 26 27 filing date. The application must be made on or after the date 28 specified in that agreement. 29 (b) The claim for refund by the qualified target 30 industry business must include a copy of all receipts 31 pertaining to the payment of taxes for which the refund is 47

sought and data related to achievement of each performance
 item specified in the tax refund agreement. The amount
 requested as a tax refund may not exceed the amount specified
 for the relevant that fiscal year in that agreement.

5 (c) A tax refund may not be approved for a qualified б target industry business unless the required local financial 7 support has been paid into the account for that refund in that 8 fiscal year. If the local financial support provided is less 9 than 20 percent of the approved tax refund, the tax refund 10 must be reduced. In no event may the tax refund exceed an 11 amount that is equal to 5 times the amount of the local financial support received. Further, funding from local 12 13 sources includes any tax abatement granted to that business under s. 196.1995 or the appraised market value of municipal 14 or county land conveyed or provided at a discount to that 15 business. The amount of any tax refund for such business 16 17 approved under this section must be reduced by the amount of any such tax abatement granted or the value of the land 18 19 granted; and the limitations in subsection (2) and paragraph 20 (3)(f) must be reduced by the amount of any such tax abatement or the value of the land granted. A report listing all sources 21 of the local financial support shall be provided to the office 22 when such support is paid to the account. 23

24 (d) A prorated tax refund, less a 5-percent penalty, 25 shall be approved for a qualified target industry business provided all other applicable requirements have been satisfied 26 and the business proves to the satisfaction of the director 27 28 that it has achieved at least 80 percent of its projected 29 employment and that the average wage paid by the business is 30 at least 90 percent of the average wage specified in the tax 31 refund agreement, but in no case less than 115 percent of the

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1 average private-sector wage in the area available at the time of the claim, or 150 percent or 200 percent of the average 2 3 private-sector wage if the business requested the additional 4 per-job tax refund authorized in paragraph (2)(b) for wages 5 above those levels. The prorated tax refund shall be б calculated by multiplying the tax refund amount for which the 7 qualified target industry business would have been eligible, 8 if all applicable requirements had been satisfied, by the 9 percentage of the average employment specified in the tax 10 refund agreement which was achieved, and by the percentage of 11 the average wages specified in the tax refund agreement which 12 was achieved. (e) The director, with such assistance as may be 13 14 required from the office, the Department of Revenue, or the Agency for Workforce Innovation Department of Labor and 15 Employment Security, shall, by June 30 following the scheduled 16 date for submission of the tax-refund claim, specify by 17 written final order the approval or disapproval of the tax 18 19 refund claim and, if approved, the amount of the tax refund 20 that is authorized to be paid to for the qualified target industry business for the fiscal year within 30 days after the 21 date that the claim for the annual tax refund is received by 22 the office. The office may grant an extension of this date on 23 24 the request of the qualified target industry business for the 25 purpose of filing additional information in support of the claim. 26 27 (f) The total amount of tax refund claims approved by 28 the director under this section in any fiscal year must not 29 exceed the amount authorized under s. 288.095(3). 30 (g) This section does not create a presumption that a 31 tax refund claim will be approved and paid. 49

1 (h) (g) Upon approval of the tax refund under 2 paragraphs (c), (d), and (e), the Comptroller shall issue a 3 warrant for the amount specified in the written final order. 4 If the written final order is appealed, the Comptroller may 5 not issue a warrant for a refund to the qualified target б industry business until the conclusion of all appeals of that 7 order. 8 (6) ADMINISTRATION. --9 (a) The office is authorized to verify information

10 provided in any claim submitted for tax credits under this 11 section with regard to employment and wage levels or the payment of the taxes to the appropriate agency or authority, 12 13 including the Department of Revenue, the Agency for Workforce 14 Innovation Department of Labor and Employment Security, or any 15 local government or authority.

(b) To facilitate the process of monitoring and 16 17 auditing applications made under this program, the office may 18 provide a list of qualified target industry businesses to the 19 Department of Revenue, to the Agency for Workforce Innovation 20 Department of Labor and Employment Security, or to any local government or authority. The office may request the assistance 21 of those entities with respect to monitoring jobs, wages, and 22 the payment of the taxes listed in subsection (2). 23 24 (c) Funds specifically appropriated for the tax refund

25 program for qualified target industry businesses may not be used for any purpose other than the payment of tax refunds 26 27 authorized by this section.

28 (7) EXPIRATION.--This section expires June 30, 2004. 29 Section 5. Paragraph (f) of subsection (2) of section 30 14.2015, Florida Statutes, is amended to read: 31

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Florida Senate - 2002 310-2229-02

1 14.2015 Office of Tourism, Trade, and Economic 2 Development; creation; powers and duties .--3 (2) The purpose of the Office of Tourism, Trade, and 4 Economic Development is to assist the Governor in working with 5 the Legislature, state agencies, business leaders, and б economic development professionals to formulate and implement 7 coherent and consistent policies and strategies designed to 8 provide economic opportunities for all Floridians. То accomplish such purposes, the Office of Tourism, Trade, and 9 10 Economic Development shall: 11 (f)1. Administer the Florida Enterprise Zone Act under ss. 290.001-290.016, the community contribution tax credit 12 program under ss. 220.183 and 624.5105, the tax refund program 13 for qualified target industry businesses under s. 288.106, the 14 tax-refund program for qualified defense contractors and 15 qualified aviation-industry businesses under s. 288.1045, 16 17 contracts for transportation projects under s. 288.063, the 18 sports franchise facility program under s. 288.1162, the 19 professional golf hall of fame facility program under s. 20 288.1168, the expedited permitting process under s. 403.973, the Rural Community Development Revolving Loan Fund under s. 21 288.065, the Regional Rural Development Grants Program under 22 s. 288.018, the Certified Capital Company Act under s. 288.99, 23 24 the Florida State Rural Development Council, the Rural 25 Economic Development Initiative, and other programs that are specifically assigned to the office by law, by the 26 appropriations process, or by the Governor. Notwithstanding 27 any other provisions of law, the office may expend interest 28 29 earned from the investment of program funds deposited in the Economic Development Trust Fund, the Grants and Donations 30 31 Trust Fund, the Brownfield Property Ownership Clearance

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1	Assistance Revolving Loan Trust Fund, and the Economic
2	Development Transportation Trust Fund to contract for the
3	administration of the programs, or portions of the programs,
4	enumerated in this paragraph or assigned to the office by law,
5	by the appropriations process, or by the Governor. Such
6	expenditures shall be subject to review under chapter 216.
7	2. The office may enter into contracts in connection
8	with the fulfillment of its duties concerning the Florida
9	First Business Bond Pool under chapter 159, tax incentives
10	under chapters 212 and 220, tax incentives under the Certified
11	Capital Company Act in chapter 288, foreign offices under
12	chapter 288, the Enterprise Zone program under chapter 290,
13	the Seaport Employment Training program under chapter 311, the
14	Florida Professional Sports Team License Plates under chapter
15	320, Spaceport Florida under chapter 331, Expedited Permitting
16	under chapter 403, and in carrying out other functions that
17	are specifically assigned to the office by law, by the
18	appropriations process, or by the Governor.
19	Section 6. Paragraph (k) of subsection (7) of section
20	213.053, Florida Statutes, is amended to read:
21	213.053 Confidentiality and information sharing
22	(7) Notwithstanding any other provision of this
23	section, the department may provide:
24	(k) <u>1.</u> Payment information relative to <u>s. 206.9825 and</u>
25	chapters 199, 201, 212, 220, and 221 <u>, and 624</u> to the Office of
26	Tourism, Trade, and Economic Development, or its employees or
27	agents that are identified in writing by the office to the
28	<u>department,</u> in <u>the</u> its administration of the tax refund
29	program for qualified defense contractors and
30	aviation-industry businesses authorized by s. 288.1045 and the
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1 tax refund program for qualified target industry businesses authorized by s. 288.106. 2 3 2. Information relative to tax credits taken by a business under s. 220.191 and exemptions or tax refunds 4 5 received by a business under s. 212.08(5)(j) to the Office of б Tourism, Trade, and Economic Development, or its employees or 7 agents that are identified in writing by the office to the 8 department, in the administration and evaluation of the capital investment tax credit program authorized in s. 220.191 9 and the semiconductor, defense, and space tax exemption 10 11 program authorized in s. 212.08(5)(j). 12 Disclosure of information under this subsection shall be 13 pursuant to a written agreement between the executive director 14 15 and the agency. Such agencies, governmental or nongovernmental, shall be bound by the same requirements of 16 17 confidentiality as the Department of Revenue. Breach of 18 confidentiality is a misdemeanor of the first degree, 19 punishable as provided by s. 775.082 or s. 775.083. 20 Section 7. Small Business Crisis Management Team .--(1) The Legislature recognizes that periods of 21 sustained economic weakness, whether associated or 22 unassociated with events such as the September 11, 2001, 23 24 terrorist attacks on the United States, are particularly 25 difficult for small businesses. Because its economy is dominated by small businesses, the state is especially 26 27 vulnerable to periods of economic weakness. In addition, the 28 Legislature finds that Enterprise Florida, Inc., as the 29 principal economic development organization for the state, 30 works with a diverse network of organizations and therefore is 31

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1 in a unique position to assist small businesses during times 2 of economic crisis. 3 (2) Enterprise Florida, Inc., is directed to 4 incorporate into its operations a Small Business Crisis Management Team that can be activated quickly and for 5 б temporary periods of time to assist small businesses in the 7 state during periods of economic crisis or sustained economic 8 weakness. The team shall be comprised of senior staff members from Enterprise Florida, Inc., appointed by the president of 9 Enterprise Florida, Inc., as well as representatives of other 10 11 organizations who are recruited to serve on the team by the president of Enterprise Florida, Inc. The purposes of the team 12 shall include, but not be limited to: 13 (a) Serving as an initial, single point of contact for 14 15 small businesses that are attempting to gather information on the variety of state and federal programs and services 16 17 available to them. (b) Publicizing to small businesses information on 18 19 federal assistance programs or initiatives, such as the economic injury loan programs of the U.S. Small Business 20 Administration. 21 Referring small businesses to organizations, such 22 (C) as small business development centers, which can provide 23 24 one-on-one counseling in business operations or best 25 practices. (d) Coordinating with the state and regional partners 26 27 in the workforce development system, including but not limited 28 to the REACT unit of the Agency for Workforce Innovation, to 29 ensure that businesses undergoing layoffs or contemplating 30 layoffs are aware of economic development incentives or other 31

1 programs and services that may help reduce or avoid the need 2 for such layoffs. 3 (e) Utilizing the eflorida.com website as a resource 4 for small businesses to gather current information on 5 available assistance. б (3) The Office of Tourism, Trade, and Economic 7 Development; Workforce Florida, Inc.; the Agency for Workforce 8 Innovation; and the Department of Community Affairs shall assist Enterprise Florida, Inc., with the operation of the 9 10 Small Business Crisis Management Team and shall each appoint 11 at least one staff member to serve as a liaison to the team. (4) In order to provide a focus for the activities of 12 the Small Business Crisis Management Team, the term "small 13 business" as used in this section generally shall mean a 14 business with 25 or fewer employees. Enterprise Florida, Inc., 15 however, may provide services under this section to businesses 16 17 with more employees if, in its judgment, the economic conditions or circumstances of the particular business 18 19 warrant. Section 8. The sections of this act amending section 20 443.111, Florida Statutes, and creating section 445.053, 21 Florida Statutes, may be cited as the "Florida Self-Employment 22 and Enterprise Development Act." 23 Section 9. Effective October 1, 2002, subsection (8) 24 is added to section 443.111, Florida Statutes, to read: 25 443.111 Payment of benefits.--26 27 SELF-EMPLOYMENT-ASSISTANCE PROGRAM.--(8) 28 (a) Definitions.--As used in this subsection, the 29 term: 30 1. "Regular benefits" means benefits payable to an 31 individual under this chapter or under any other state law, 55

1 including benefits payable to federal civilian employees and to ex-service members under 5 U.S.C. chapter 85, other than 2 3 extended benefits. 4 2. "Self-employment-assistance allowance" means an 5 allowance payable in lieu of regular benefits under this б chapter to an individual participating in the 7 self-employment-assistance program. 8 (b) Authorization and purpose.--There is created within the Agency for Workforce Innovation a 9 10 self-employment-assistance program. The purpose of the program 11 is to implement authority granted under the Federal Unemployment Tax Act in 26 U.S.C. s. 3306(t) to provide 12 allowances in lieu of regular benefits to unemployed 13 individuals in order to assist these individuals in 14 establishing new businesses and becoming self-employed. 15 (c) Eligibility.--An unemployed individual is eligible 16 17 to participate in the self-employment-assistance program, and 18 to receive a self-employment-assistance allowance with respect 19 to any week, if each of the following apply: 1. The individual is otherwise eligible to receive 20 21 regular benefits. 22 The individual is determined to be likely to 2. exhaust regular benefits using the eligibility-assessment 23 24 system established under paragraph (f). 25 3. The individual applies to participate in the 26 self-employment-assistance program within 60 days after the 27 individual first filed a valid claim for regular benefits. 28 4. The individual has, on the date of application, a 29 balance of regular benefits which is at least 18 times the 30 individual's weekly benefit amount and has at least 18 weeks 31 remaining in the individual's benefit year.

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1	5. The individual is admitted into the
2	self-employment-assistance program by the Agency for Workforce
3	Innovation.
4	6. The individual is participating in, or has
5	completed, the training and counseling programs provided under
6	paragraph (g).
7	7. The individual is actively engaged full-time in
8	activities approved by the Agency for Workforce Innovation,
9	which may include the training and counseling programs
10	provided under paragraph (g), related to establishing a
11	business and becoming self-employed.
12	8. The individual has made a claim for a
13	self-employment-assistance allowance with respect to such week
14	in accordance with the rules of the Agency for Workforce
15	Innovation.
16	9. The individual provides the information required by
17	the Agency for Workforce Innovation, including a log of the
18	individual's participation in the programs described in
19	subparagraph 6. and the activities described in subparagraph
20	<u>7.</u>
21	10. The individual has not participated in the
22	self-employment-assistance program during a preceding benefit
23	year.
24	(d) Disqualification An individual who fails to
25	participate in the training and counseling programs provided
26	under paragraph (g) or who fails to actively engage full-time
27	in activities related to establishing a business and becoming
28	self-employed is disqualified for the week the failure occurs.
29	If an individual is disqualified under this paragraph for 2
30	consecutive weeks or for any 3 weeks while participating in
31	the self-employment-assistance program, the individual shall
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1 be removed from the program. An individual who is removed or voluntarily withdraws from the program may receive, if 2 3 otherwise eligible, regular benefits with respect to the individual's benefit year if the sum of the 4 5 self-employment-assistance allowances paid to the individual б under this subsection and the regular benefits paid to that 7 individual under this section during the benefit year do not 8 exceed the total amount of benefits allowed in subsection (5). 9 (e) Payment and financing of allowances. --10 1. A self-employment-assistance allowance is payable 11 to an individual at the same intervals, on the same terms, and subject to the same conditions as regular benefits, except 12 13 that: The requirements in s. 443.091(1)(b), relating to 14 a. registering for work, do not apply to the individual. 15 b. The requirements in s. 443.091(1)(c), relating to 16 17 ability to work and availability for work, do not apply to the individual. 18 19 c. The disqualifications in s. 443.101(2), relating to failing to apply for or accept suitable work, do not apply to 20 21 the individual. Remuneration paid to the individual derived from 22 d. self-employment is not earned income under s. 443.036(16), and 23 24 the provisions of this chapter relating to the reduction of 25 the amount of regular benefits due to receipt of disqualifying income do not apply to earned income derived from 26 27 self-employment by an individual participating in the 28 self-employment-assistance program and do not affect the 29 amount of the individual's self-employment-assistance 30 allowance. 31

1	2. An individual participating in the
2	self-employment-assistance program is considered to be totally
3	unemployed under s. 443.036(39).
4	3. An individual's weekly self-employment-assistance
5	allowance payable under this subsection is equal to the weekly
6	benefit amount the individual would have otherwise received
7	for regular benefits under subsection (3) if the individual
8	had not participated in the self-employment-assistance
9	program. The sum of the self-employment-assistance allowances
10	paid to an individual under this subsection and the regular
11	benefits paid to that individual under this section during any
12	benefit year may not exceed the total amount of benefits
13	allowed in subsection (5).
14	4. For an employer from whom the individual received
15	wage credits in the individual's base period, which employer
16	is liable for contributions under the contributory system of
17	financing unemployment compensation benefits, a
18	self-employment-assistance allowance paid under this
19	subsection shall not be charged to the account of the
20	employer. For a reimbursable employer from whom the individual
21	received wage credits in the individual's base period, an
22	allowance paid under this subsection shall be charged to the
23	account of the employer in the same manner provided in s.
24	443.131 for regular benefits.
25	(f) Eligibility-assessment systemThe Agency for
26	Workforce Innovation shall establish an eligibility-assessment
27	system to identify individuals likely to exhaust regular
28	benefits. This eligibility-assessment system may be, but is
29	not required to be, the same as the profiling system used to
30	identify participants in reemployment services under s.
31	443.091(1)(d).

1	(g) Training and counseling programsThe Agency for
2	Workforce Innovation, in conjunction with Workforce Florida,
3	Inc., shall approve programs that provide entrepreneurial
4	training, business counseling, and technical assistance for
5	participants in the self-employment-assistance program.
6	Workforce Florida, Inc., shall adopt minimum standards for the
7	training and counseling programs, including the basic elements
8	of the program curriculum. The Agency for Workforce
9	Innovation, in conjunction with Workforce Florida, Inc., shall
10	define the criteria for an individual's completion of the
11	training and counseling programs. It is the intent of the
12	Legislature that the training and counseling programs be
13	provided through contracts with existing providers, such as
14	Small Business Development Centers, school districts,
15	community colleges, state universities and colleges, or
16	independent college and universities. Workforce Florida, Inc.,
17	shall allocate funds for these training and counseling
18	programs from funds provided to the workforce system,
19	including, but not limited to, the federal Workforce
20	Investment Act block grant and the federal Temporary
21	Assistance for Needy Families block grant.
22	(h) Participation limitThe aggregate number of
23	individuals receiving a self-employment-assistance allowance
24	under this subsection during any week may not exceed 1 percent
25	of the number of individuals receiving regular benefits. To
26	enforce this paragraph, the Agency for Workforce Innovation
27	may limit admission into the self-employment-assistance
28	program. The Agency for Workforce Innovation may further limit
29 20	admission based on the availability of the training and
30	counseling programs provided under paragraph (g) or funding
31	for those programs.

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1	(i) RulesThe Agency for Workforce Innovation shall
2	adopt rules under ss. 120.536(1) and 120.54 for the
3	administration of this subsection.
4	(j) Evaluations and recommendationsThe Agency for
5	Workforce Innovation, in conjunction with Workforce Florida,
6	Inc., and the regional workforce boards shall conduct a
7	comprehensive evaluation of the effectiveness of the
8	self-employment-assistance program operated under this
9	subsection. By January 1, 2007, the Agency for Workforce
10	Innovation shall submit a report on such evaluation to the
11	Governor, the President of the Senate, the Speaker of the
12	House of Representatives, and the majority and minority
13	leaders of the Senate and the House of Representatives. The
14	report must include, at a minimum, the number of individuals
15	participating in the program and the number of businesses
16	developed under the program, business survival data, the cost
17	of operating the program, compliance with program
18	requirements, data related to business income, the number of
19	employees and amount of wages paid in the new businesses, the
20	incidence and duration of unemployment after business startup,
21	and an evaluation of the Self-Employment-Assistance Loan
22	Program created under s. 445.053. The report may also include
23	recommendations as to whether the self-employment-assistance
24	program should be continued or revised to enhance its
25	administration or effectiveness.
26	(k) ConflictsIf there is a conflict between this
27	subsection and federal requirements and regulations, the
28	federal requirements and regulations control.
29	(1) ExpirationThis subsection expires July 1, 2007.
30	Section 10. Effective October 1, 2002, section
31	445.053, Florida Statutes, is created to read:
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29	(1) ExpirationThis subsection expires July 1, 200

1	445.053 Self-Employment-Assistance Loan Program
2	(1) The Legislature finds that small enterprises are
3	vital to the success of the state's economy. The Legislature
4	further finds that a major barrier to the creation of small
5	enterprises is restricted access to capital. It is, therefore,
6	the intent of the Legislature to facilitate access to such
7	capital in order to spur economic development in the state.
8	(2) As used in this section, the term:
9	(a) "Eligible borrower" means:
10	1. A person who applies for a loan under this section
11	within 1 year after completing the required training and
12	counseling programs; or
13	2. A person who applies for a loan under this section
14	within 3 years after completing the required training and
15	counseling programs, who has previously received a loan under
16	this section, and whose loans under this section total less
17	<u>than \$10,000.</u>
18	(b) "Qualified entity" means:
19	1. A financial institution, as defined in s. 655.005;
20	2. A nonprofit organization, including, but not
21	limited to, a microenterprise development organization or a
22	loan fund, which holds a current exemption from taxation under
23	s. 501(c)(3) of the Internal Revenue Code of 1986, as amended,
24	and which has demonstrated fiduciary integrity; or
25	3. A state or local government agency acting in
26	cooperation with an organization described in subparagraph 2.
27	(c) "Required training and counseling programs" means
28	the training and counseling programs provided under the
29	self-employment-assistance program in s. 443.111(8)(g).
30	(3)(a) The agency, in conjunction with Workforce
31	Florida, Inc., shall establish a Self-Employment-Assistance
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1 Loan Program for the purpose of assisting eligible borrowers with the capitalization of their businesses. 2 3 (b) Subject to specific legislative appropriation, the agency shall contract with the qualified entities selected by 4 5 Workforce Florida, Inc., to make loans to eligible borrowers б for costs related to the establishment or operation of their 7 businesses. Repayments of principal and interest may be used 8 by a qualified entity only to make loans to other eligible borrowers or to otherwise implement the 9 10 Self-Employment-Assistance Loan Program as specified under the 11 terms and conditions of the contract between the agency and 12 the qualified entity. (c) Workforce Florida, Inc., shall select one or more 13 14 qualified entities and negotiate the terms and conditions of the contracts with the qualified entities. When selecting a 15 qualified entity, Workforce Florida, Inc., shall optimize the 16 17 use of legislative appropriations by considering the amount of nonstate funds that will be leveraged and by minimizing the 18 19 number of qualified entities selected in order to reduce the administrative costs of making loans through economies of 20 scale. These terms and conditions must require a qualified 21 entity to use loan repayments, upon the expiration or repeal 22 of this section, for similar loans to assist small enterprises 23 24 in this state. (4) For an individual who completes the required 25 training and counseling programs and receives a loan under 26 27 this section, to the maximum extent practicable, the agency, 28 in conjunction with Workforce Florida, Inc., shall extend the 29 business counseling and technical assistance provided under s. 443.111(8)(g) during the first year after the individual 30 31

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1 receives the loan, while the individual establishes a business 2 and becomes self-employed. 3 (5) This section expires 3 years after the expiration 4 or repeal of the self-employment-assistance program in s. 5 443.111(8). б Section 11. Subsection (1) of section 624.5091, 7 Florida Statutes, is amended to read: 624.5091 Retaliatory provision, insurers.--8 9 (1)When by or pursuant to the laws of any other state 10 or foreign country any taxes, licenses, and other fees, in the 11 aggregate, and any fines, penalties, deposit requirements, or other material obligations, prohibitions, or restrictions are 12 13 or would be imposed upon Florida insurers or upon the agents 14 or representatives of such insurers, which are in excess of such taxes, licenses, and other fees, in the aggregate, or 15 which are in excess of the fines, penalties, deposit 16 17 requirements, or other obligations, prohibitions, or restrictions directly imposed upon similar insurers, or upon 18 19 the agents or representatives of such insurers, of such other 20 state or country under the statutes of this state, so long as such laws of such other state or country continue in force or 21 are so applied, the same taxes, licenses, and other fees, in 22 the aggregate, or fines, penalties, deposit requirements, or 23 24 other material obligations, prohibitions, or restrictions of 25 whatever kind shall be imposed by the Department of Revenue upon the insurers, or upon the agents or representatives of 26 27 such insurers, of such other state or country doing business 28 or seeking to do business in this state. In determining the 29 taxes to be imposed under this section, 80 percent of the credit provided by s. 624.509(5), as limited by s. 624.509(6) 30 31 and further determined by s. 624.509(7), shall not be taken

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into consideration, except that effective January 1, 2003, 90 1 percent of such credit shall not be taken into consideration, 2 3 and effective January 1, 2004, 100 percent of such credit shall not be taken into consideration. 4 5 Section 12. Section 187.101, Florida Statutes, is б amended to read: 7 187.101 Description of plan; legislative intent; 8 construction and application of plan.--9 (1) The State Comprehensive Plan shall provide 10 long-range policy guidance for the orderly social, economic, 11 and physical growth of the state. It shall be reviewed biennially by the Legislature, and implementation of its 12 13 policies shall require legislative action unless otherwise specifically authorized by the constitution or law. 14 15 (2) The highest priorities of the state are to achieve a diverse, healthy, vibrant, and sustainable economy while 16 17 enhancing natural resources and protecting private property rights. The Legislature recognizes that it is the strength of 18 19 the state economy which provides stability in the marketplace, maximizes diverse job opportunities, and increases earned 20 income for the workforce. By making strategic 21 22 growth-management decisions that improve incomes for the workforce of the state, there will be greater revenue for 23 24 state and local governments. The state will then be in the 25 best position to invest in the five major expenses of state and local governments, which are education; infrastructure; 26 27 environment; public safety, including international terrorism, 28 war, criminal justice, and emergencies; and social services, 29 including affordable housing. 30 (3) (3) (2) The State Comprehensive Plan is intended to be 31 a visionary and direction-setting document. Its policies may

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1 be implemented only to the extent that financial resources are 2 provided pursuant to legislative appropriation or grants or 3 appropriations of any other public or private entities. The plan does not create regulatory authority or authorize the 4 5 adoption of agency rules, criteria, or standards not otherwise б authorized by law. 7 (4) (4) (3) The goals and policies contained in the State 8 Comprehensive Plan shall be reasonably applied where they are 9 economically and environmentally feasible, not contrary to the 10 public interest, and consistent with the protection of private 11 property rights. The plan shall be construed and applied as a whole, and no specific goal or policy in the plan shall be 12 13 construed or applied in isolation from the other goals and policies in the plan. 14 Section 13. Effective July 1, 2002, paragraphs (i) and 15 (j) are added to subsection (3) of section 288.901, Florida 16 17 Statutes, to read: 18 288.901 Enterprise Florida, Inc.; creation; 19 membership; organization; meetings; disclosure.--20 (3) Enterprise Florida, Inc., shall be governed by a 21 board of directors. The board of directors shall consist of 22 the following members: (i) A representative of a local or regional 23 24 economic-development organization or community-development 25 organization serving a large urban area that contains multiple economically distressed communities or neighborhoods. The 26 27 representative must have experience in working to improve economic conditions in these communities or neighborhoods. The 28 29 representative shall be appointed by the Governor. 30 (j) A representative of a local or regional 31 economic-development organization or community-development

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1 organization serving a rural area that contains multiple economically distressed communities or neighborhoods. The 2 3 representative must have experience in working to improve economic conditions in these communities or neighborhoods. The 4 5 representative shall be appointed by the Governor. б Section 14. Subsection (2) of section 288.9015, 7 Florida Statutes, is amended to read: 8 288.9015 Enterprise Florida, Inc.; purpose; duties.--9 (2) It shall be the responsibility of Enterprise 10 Florida, Inc., to aggressively market Florida's rural 11 communities, economically distressed urban communities, and enterprise zones as locations for potential new investment, to 12 13 aggressively assist in the retention and expansion of existing businesses in these communities, and to aggressively assist 14 these communities in the identification and development of new 15 economic development opportunities for job creation, fully 16 17 marketing and facilitating use of state incentive programs 18 such as the Qualified Target Industry Tax Refund Program under 19 s. 288.106, and the Quick Action Closing Fund under s. 20 288.1088, high-impact performance grants under s. 288.108, and 21 contracts for transportation projects under s. 288.063 in economically distressed areas. 22 Section 15. Duties of Enterprise Florida, Inc.; 23 24 economically distressed communities .--25 (1) The Legislature finds that achieving meaningful 26 economic development in the most economically distressed 27 communities in the state requires a concerted effort by state 28 and local economic-development organizations, including the 29 dedication of substantial human and financial resources by 30 such organizations. The Legislature further finds that, although it is important for Enterprise Florida, Inc., to 31

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1 incorporate the needs of economically distressed communities into all of its programs and activities, it is also critical 2 3 that Enterprise Florida, Inc., focus special attention on such communities. It is, therefore, the intent of the Legislature 4 5 that Enterprise Florida, Inc., develop and implement a б comprehensive program of activities designed specifically to 7 facilitate economic development in economically distressed 8 communities. 9 (2) Enterprise Florida, Inc., shall establish a 10 programmatic unit within the organization which is dedicated 11 specifically to facilitating business formation and business expansion in, as well as business relocation to, economically 12 distressed communities. One of the principal outcomes of the 13 programmatic unit should be improved economic conditions in 14 those communities in the state which have traditionally 15 experienced less economic-development activity than the 16 17 communities in the state which are experiencing the most economic development activity. 18 19 (3) In determining whether a community is appropriate for assistance under this section, Enterprise Florida, Inc., 20 21 shall develop and consider criteria that include, without 22 limitation, whether: 23 The state has made few or no state (a) 24 economic-development incentive awards to businesses or economic-development projects located in the community. 25 The number of new jobs created in the community 26 (b) 27 lags significantly behind the number of new jobs created in communities in the state which are experiencing the most 28 29 growth and economic activity. 30 (c) The community has a large number of abandoned 31 business properties.

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1	(d) The community has a high rate of unemployment or
2	underemployment compared to the state average.
3	(e) The community is not currently part of a specific
4	geographic area targeted for economic revitalization under a
т 5	state or federal program, such as the enterprise zone program,
6	or, if it is part of such an area, whether it has not
7	experienced marked economic revitalization in the time since
8	it was designated under the program.
9	
10	(4) As part of its duties under this section,
11	Enterprise Florida, Inc., shall: (a) Establish at least seven regions around the state,
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13	consistent with the strategic plan developed under section
	288.905, Florida Statutes, and assign one new or existing
14	staff member from the organization per region to serve as a
15	representative to the region for the specific purpose of
16	coordinating activities of Enterprise Florida, Inc., designed
17	to facilitate economic development in economically distressed
18	communities within that region.
19	1. Each regional representative shall coordinate with
20	economic-development organizations and community-development
21	organizations serving the economically distressed communities
22	in the region, as well as with state agencies that have
23	programs of potential benefit to such communities.
24	2. Each regional representative shall regularly
25	coordinate with the business-development representatives of
26	Enterprise Florida, Inc., to ensure that prospective new,
27	expanding, or relocating businesses are provided information
28	concerning potential sites within the economically distressed
29	communities in the region.
30	3. Each regional representative shall serve as a point
31	of contact for existing businesses in the economically
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1 distressed communities in the region which are seeking assistance to sustain or expand business operations. 2 3 4. Enterprise Florida, Inc., shall market the existence and services of the regional representatives to 4 5 local governments, businesses, economic-development б organizations, and community-development organizations within 7 the regions. At a minimum, Enterprise Florida, Inc., shall 8 ensure that contact information for the representatives is available on the website for the organization and in pertinent 9 10 marketing materials for the organization. 11 5. As part of the annual report submitted prior to December 1, 2002, under section 288.906, Florida Statutes, 12 Enterprise Florida, Inc., shall include recommendations 13 concerning whether the organization should expand the use of 14 regional representatives beyond service to economically 15 distressed communities. This report shall consider whether the 16 17 organization should use regional representatives to conduct a wide variety of business-development activities throughout the 18 19 region in order to enhance the organization's service to businesses, economic-development organizations, and other 20 21 customers and to improve the organization's understanding of the needs of the various regions in the state. If Enterprise 22 Florida, Inc., recommends greater use of regional 23 24 representatives, it shall include in the report information 25 concerning budget changes it considers necessary to implement that recommendation. 26 27 Work with economic-development organizations and (b) 28 community-development organizations to identify properties in 29 the economically distressed community which are suitable for 30 use by expanding or relocating businesses. 31

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1	(c) Market properties identified under paragraph (b)
2	to relocating or expanding businesses.
3	(d) Work with Workforce Florida, Inc., and the Agency
4	for Workforce Innovation to assess and enhance the workforce
5	skills of individuals residing in the economically distressed
6	community, in order to make the community more marketable to
7	expanding or relocating businesses.
8	(e) Market and use, as fully as practicable, general
9	economic-development incentives in economically distressed
10	communities, such as the tax refund program for qualified
11	target industry businesses under section 288.106, Florida
12	Statutes; high-impact performance grants under section
13	288.108, Florida Statutes; the Quick Action Closing Fund under
14	section 288.1088, Florida Statutes; and contracts for
15	transportation projects under section 288.063, Florida
16	Statutes. Enterprise Florida, Inc., also shall market and use,
17	as fully as practicable, economic-development incentives that
18	are specifically targeted toward economically distressed
19	communities, such as the Urban High-Crime Area Job Tax Credit
20	Program under section 212.097, Florida Statutes, and the Rural
21	Job Tax Credit Program under section 212.098, Florida
22	Statutes.
23	(f) Recommend to the Legislature revisions to existing
24	economic-development incentives to promote greater use of such
25	incentives in economically distressed communities or the
26	creation of new economic-development incentives tailored to
27	such communities.
28	(g) Develop, in consultation with the Office of
29	Program Policy Analysis and Government Accountability,
30	measures to assess the performance of Enterprise Florida,
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1 Inc., under this section and to assess changes in the level of economic investment in economically distressed communities. 2 3 (h) Include, as part of the annual report submitted under section 288.906, Florida Statutes, a report of the 4 5 organization's activities and performance under this section. б The report must include the most recent performance data 7 available for the measures developed under paragraph (q). 8 In carrying out the provisions of this section, (5) Enterprise Florida, Inc., shall consult and coordinate with 9 10 other agencies and organizations engaged in activities related 11 to economically distressed communities, including, without limitation: 12 13 The Department of Community Affairs; (a) 14 (b) The Office of Tourism, Trade, and Economic 15 Development; The Office of Urban Opportunity; 16 (C) 17 (d) The Black Business Investment Board; Workforce Florida, Inc.; 18 (e) 19 (f) The Rural Economic Development Initiative; and 20 Small Business Development Centers. (g) Working with such organizations, Enterprise 21 (6) Florida, Inc., shall maximize opportunities to combine and 22 leverage economic-development programs, designations, and 23 24 initiatives in order to secure job-creating projects for economically distressed communities. Enterprise Florida, Inc., 25 also shall maximize opportunities to reduce any administrative 26 27 burdens on businesses or communities relating to the services 28 provided under this section. 29 This section does not relieve Enterprise Florida, (7)30 Inc., of its duties under section 288.9015, Florida Statutes, relating to rural communities, economically distressed urban 31

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communities, enterprise zones, or other economically 1 2 distressed communities. 3 Section 16. The sum of \$1 million is appropriated from 4 the General Revenue Fund to the Agency for Workforce 5 Innovation for the purpose of implementing the б Self-Employment-Assistance Loan Program under section 445.053, 7 Florida Statutes, during the 2002-2003 fiscal year. Section 17. Except as otherwise specifically provided 8 9 in this act, this act shall take effect upon becoming a law. 10 STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR Senate Bill 2414 11 12 13 The committee substitute makes the following substantive changes to SB 2414: 14 15 1) Expands information sharing between the Department of Revenue and the Office of Tourism, Trade, and Economic Development with regard to certain economic development 16 17 programs. 18 Creates a self-employment-assistance program and the 2) associated Self-Employment-Assistance Loan Program. 19 3) Reduces the amount of retaliatory insurance taxes levied 20 by the state. 4) Amends legislative intent regarding the State Comprehensive Plan. 21 22 5) Alters the policies and procedures of Enterprise Florida, Inc., with regard to assisting economically distressed 23 communities. 24 25 26 27 28 29 30 31