## Florida Senate - 2002

By Senator Mitchell

4-1487A-02 A bill to be entitled 1 2 An act relating to local infrastructure 3 funding; amending s. 218.25, F.S.; authorizing 4 the use of revenue-sharing moneys received in 5 excess of the guaranteed entitlement for б municipalities and the second guaranteed 7 entitlement for counties as a pledge for local indebtedness related to infrastructure; 8 amending s. 403.1838, F.S.; permitting small 9 disadvantaged counties to participate in the 10 11 small communities sewer construction grants program, contingent upon identification of an 12 13 additional funding source; directing development of additional criteria for 14 15 prioritizing grant applicants; directing the 16 Department of Environmental Protection and the Department of Transportation, in conjunction 17

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           with the Department of Community Affairs and
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           local government representatives, to recommend
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           guidelines for prioritizing the distribution of
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           state revenues for local water and
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           transportation infrastructure projects;
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           providing an effective date.
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   Be It Enacted by the Legislature of the State of Florida:
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           Section 1. Subsection (1) of section 218.25, Florida
    Statutes, is amended, and subsection (4) is added to that
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    section, to read:
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2 protected; limitation on use of second guaranteed entitlement 3 for counties. --4 (1) Except as provided in subsections subsection (2) 5 and (4) with respect to the second guaranteed entitlement for б counties, local governments may shall not use any portion of 7 the moneys received in excess of the quaranteed entitlement 8 from the revenue sharing trust funds created by this part to 9 assign, pledge, or set aside as a trust for the payment of 10 principal or interest on bonds, tax anticipation certificates, 11 or any other form of indebtedness, and, except as provided in this section, there shall be no other use restriction on 12 13 revenues shared pursuant to this part. The state does hereby covenant with holders of bonds or other instruments of 14 indebtedness issued by local governments prior to July 1, 15 1972, that it is not the intent of this part to affect 16 17 adversely the rights of said holders or to relieve local governments of the duty to meet their obligations as a result 18 19 of previous pledges or assignments or trusts entered into 20 which obligated funds received from revenue sources which by 21 terms of this part shall henceforth be distributed out of the revenue sharing trust funds. 22 (4) Municipalities may use up to 50 percent of the 23 24 moneys received in excess of the guaranteed entitlement, and 25 counties may use up to 50 percent of the moneys received in excess of the second guaranteed entitlement, from the revenue 26 27 sharing trust funds created by this part to assign, pledge, or 28 set aside as a trust for the payment of principal or interest 29 on bonds, tax anticipation certificates, or any other form of 30 indebtedness for infrastructure.

218.25 Limitation of shared funds; holders of bonds

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1	(a) As used this subsection, the term "infrastructure"
2	means any fixed-capital-outlay expenditure or fixed capital
3	cost associated with the construction, reconstruction, or
4	improvement of public facilities that have a life expectancy
5	of 5 or more years and with any land acquisition, improvement,
6	design, or engineering costs related thereto.
7	(b) As an additional assurance to holders of bonds
8	issued after July 1, 2002, which are secured by moneys
9	received in excess of the guaranteed entitlement or second
10	guaranteed entitlement for counties, or refunding bonds that
11	mature no later than the bonds refunded and that result in a
12	reduction of debt service payable in each fiscal year, it is
13	the intent of the Legislature that, to the extent that the
14	elimination of tax sources dedicated to funding the moneys
15	received in excess of the guaranteed entitlement or the second
16	guaranteed entitlement for counties or a reduction in the rate
17	of assessment of such taxes results in an inability of a local
18	government to pay debt service on such bonds, the Legislature
19	will provide alternative funding sources in an amount
20	sufficient to pay any deficit in the amount required for such
21	debt service. This commitment of the Legislature is contingent
22	upon the local government first using any funds available
23	under this part for the payment of such debt service.
24	Section 2. Section 403.1838, Florida Statutes, is
25	amended to read:
26	403.1838 Small Community Sewer Construction Assistance
27	Act
28	(1) This section may be cited as the "Small Community
29	Sewer Construction Assistance Act."
30	(2) The department shall use funds specifically
31	appropriated to award grants under this section to assist
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1 financially disadvantaged small communities with their needs for adequate sewer facilities. For purposes of this section, 2 3 the term "financially disadvantaged small community" means a municipality having with a population of 7,500 or less or a 4 5 county having a population of 75,000 or less, according to the б latest decennial census and a per capita annual income less 7 than the state per capita annual income as determined by the 8 United States Department of Commerce.

9 (3) The department shall prepare additional criteria 10 for the relative prioritization of grant applications which 11 considers factors, including the level of self-taxation and existing revenue-generating capacity of applicant local 12 governments and other factors, to better direct limited state 13 14 funds among grant applications. Such additional criteria shall 15 be presented to the Governor and the Legislature by January 16 31, 2003.

17 <u>(4) The award of a county grant application is</u> 18 <u>contingent upon the creation or designation of a revenue</u> 19 <u>stream to augment the revenues made available under s.</u> 20 403.1835(4).

(5)(3)(a) In accordance with rules adopted by the 21 Environmental Regulation Commission under this section, the 22 department may provide grants, from funds specifically 23 24 appropriated for this purpose, to financially disadvantaged 25 small communities for up to 100 percent of the costs of planning, designing, constructing, upgrading, or replacing 26 27 wastewater collection, transmission, treatment, disposal, and 28 reuse facilities, including necessary legal and administrative 29 expenses.

## 30 (b) The rules of the Environmental Regulation 31 Commission must:

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1. Require that projects to plan, design, construct, upgrade, or replace wastewater collection, transmission, treatment, disposal, and reuse facilities be cost-effective, environmentally sound, permittable, and implementable. Require appropriate user charges, connection fees, 2. and other charges sufficient to ensure the long-term operation, maintenance, and replacement of the facilities constructed under each grant. 3. Require grant applications to be submitted on appropriate forms with appropriate supporting documentation, and require records to be maintained. 4. Establish a system to determine eligibility of grant applications. Establish a system to determine the relative 5. priority of grant applications. The system must consider public health protection and water pollution abatement. 6. Establish requirements for competitive procurement of engineering and construction services, materials, and equipment. 7. Provide for termination of grants when program requirements are not met. (c) The department must perform adequate overview of each grant, including technical review, regular inspections, disbursement approvals, and auditing, to successfully implement this section. (d) The department may use up to 2 percent of the grant funds made available each year for the costs of program administration.

(e) Any grant awarded before July 1, 1994, under this section, remains subject to the applicable department rules in 31

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1 existence on June 30, 1993, until all rule requirements have 2 been met. 3 Section 3. The Department of Environmental Protection and the Department of Transportation, in conjunction with the 4 5 Department of Community Affairs and local government б representatives, shall recommend to the Governor and the 7 Legislature guidelines for prioritizing the distribution of state revenues for local water and transportation 8 9 infrastructure projects. The departments' recommendations 10 shall include the identification of which revenue sources are appropriate to pay for local water and transportation 11 12 infrastructure and circumstances and conditions under which various forms of state funding assistance should be made 13 14 available. The departments shall submit their recommendations 15 to the Legislature and the Governor by January 31,2003. 16 Section 4. This act shall take effect July 1, 2002. 17 18 19 SENATE SUMMARY 20 Authorizes the use of the revenue-sharing moneys received Authorizes the use of the revenue-sharing moneys received in excess of the guaranteed entitlement for municipalities and the second guaranteed entitlement for counties as a pledge for local indebtedness related to infrastructure. Provides that certain small disadvantaged counties are eligible to participate in the small communities sewer construction grants program, contingent upon identification of an additional funding source. 21 22 23 Directs certain departments to recommend guidelines for the prioritizing of state revenues for local water and transportation infrastructure projects by January 31, 24 25 2003. 26 27 28 29 30 31 6

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