I	
1 A bill to be en	titled
2 An act relating to the Depar	tment of
3 Transportation; amending s.	20.23, F.S.;
4 revising language with respe	ct to the
5 organization of the department	nt; changing the
6 turnpike district into a tur	npike enterprise;
7 exempting the turnpike enter	prise from
8 department policies, procedu	res, and standards,
9 subject to the Secretary of	Transportation's
10 decision to apply such requi	rements; providing
11 exceptions to said exemption	s; giving the
12 secretary authority to promu	lgate rules under
13 certain conditions that will	assist the
14 turnpike enterprise in using	best business
15 practices; amending s. 206.4	6, F.S.; increasing
16 the debt service cap with re	spect to the State
17 Transportation Trust Fund; a	mending s. 316.302,
18 F.S.; revising a date concer	ning commercial
19 motor vehicles to conform to	federal
20 regulations; authorizing the	department's Motor
21 Carrier Compliance officers,	and duly appointed
22 agents holding a safety insp	ector certification
23 from the Commercial Vehicle	Safety Alliance, to
24 stop commercial motor vehicl	es for inspection
25 of the vehicle and driver's	records; providing
26 that other law enforcement o	fficers may enforce
27 commercial motor vehicle reg	ulations under
28 certain conditions; requirin	g that unsafe
	und from dorution
29 vehicles and drivers be remo	ved from service
29 vehicles and drivers be remo30 under certain conditions; am	
	ending s. 316.3025,

1	trucking regulations; amending s. 316.515,
2	F.S.; deleting a requirement for a department
3	permit with respect to the height of automobile
4	transporters; amending s. 316.535, F.S.; adding
5	weight requirements for certain commercial
6	trucks; amending s. 316.545, F.S.; correcting a
7	cross reference; providing for the discretion
8	of the department to detain commercial vehicles
9	until certain penalties are paid; amending s.
10	334.044, F.S.; providing for officers employed
11	by the department's Office of Motor Carrier
12	Compliance and specifying duties and
13	responsibilities of said officers; authorizing
14	appointment of part-time and auxiliary
15	officers; amending s. 337.025, F.S.;
16	eliminating cap on innovative highway projects
17	for the turnpike enterprise; amending s.
18	337.11, F.S.; raising the cap on certain
19	contracts into which the department can enter
20	without first obtaining bids; providing an
21	exemption for a turnpike enterprise project;
22	revising provisions for design-build contracts;
23	amending s. 337.185, F.S.; clarifying
24	application of limitation on certain claims
25	brought before the State Arbitration Board;
26	amending s. 338.22, F.S.; redesignating the
27	Florida Turnpike Law as the Florida Turnpike
28	Enterprise Law; amending s. 338.221, F.S.;
29	redefining the term "economically feasible" as
30	used with respect to turnpike projects;
31	creating s. 338.2215, F.S.; providing

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1	legislative findings, policy, purpose, and		
2	intent for the Florida Turnpike Enterprise;		
3	creating s. 338.2216, F.S.; prescribing the		
4	power and authority of the turnpike enterprise;		
5	amending s. 338.223, F.S.; increasing the		
6	maximum loan amount for the turnpike		
7	enterprise; amending ss. 338.165 and 338.227,		
8	F.S.; conforming provisions; amending s.		
9	338.234, F.S.; authorizing the turnpike		
10	enterprise to expand business opportunities;		
11	prohibiting the department from exercising its		
12	powers of eminent domain solely to acquire		
13	property for business opportunities on the		
14	Florida Turnpike; deleting obsolete language;		
15	amending s. 338.235, F.S.; authorizing the		
16	consideration of goods instead of fees;		
17	amending s. 338.239, F.S.; providing that		
18	approved expenditure to the Florida Highway		
19	Patrol be paid by the turnpike enterprise;		
20	amending s. 338.241, F.S.; lowering the		
21	required cash reserve for the turnpike		
22	enterprise; amending s. 338.251, F.S.;		
23	conforming provisions; amending s. 339.135,		
24	F.S.; including reference to turnpike		
25	enterprise with respect to the tentative work		
26	program; revising language with respect to the		
27	tentative work program; amending s. 553.80,		
28	F.S.; providing for self-regulation of certain		
29	construction; providing effective dates.		
30			
31	Be It Enacted by the Legislature of the State of Florida:		
	3		
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Section 1. Subsection (4) of section 20.23, Florida 1 2 Statutes, is amended to read: 3 20.23 Department of Transportation.--There is created 4 a Department of Transportation which shall be a decentralized 5 agency. 6 (4)(a) The operations of the department shall be 7 organized into seven eight districts, including a turnpike district, each headed by a district secretary and a turnpike 8 9 enterprise, headed by an executive director. The district secretaries shall report to the Assistant Secretary for 10 District Operations. The headquarters of the districts shall 11 12 be located in Polk, Columbia, Washington, Broward, Volusia, Dade, and Hillsborough, and Leon Counties. The headquarters of 13 14 the turnpike enterprise shall be located in Orange County. The 15 turnpike district must be relocated to Orange County in the year 2000. In order to provide for efficient operations and to 16 17 expedite the decisionmaking process, the department shall provide for maximum decentralization to the districts. 18 19 However, before making a decision to centralize or decentralize department operations or relocate the turnpike 20 district, the department must first determine if the decision 21 would be cost-effective and in the public's best interest. The 22 23 department shall periodically evaluate such decisions to ensure that they are appropriate. 24 (b) The primary responsibility for the implementation 25 26 of the department's transportation programs shall be delegated by the secretary to the district secretaries, and sufficient 27 28 authority shall be vested in each district to ensure adequate 29 control of the resources commensurate with the delegated responsibility. Each district secretary shall also be 30 accountable for ensuring their district's quality of 31

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performance and compliance with all laws, rules, policies, and 1 procedures related to the operation of the department. 2 3 (c) Each district secretary may appoint a district 4 director for planning and programming, a district director for 5 production, and a district director for operations. These 6 positions are exempt from part II of chapter 110. 7 (d) Within each district, offices shall be established 8 for managing major functional responsibilities of the 9 department. The offices may include planning, design, construction, right-of-way, maintenance, and public 10 transportation. The heads of these offices shall be exempt 11 12 from part II of chapter 110. (e) The district director for the Fort Myers Urban 13 14 Office of the Department of Transportation is responsible for 15 developing the 5-year Transportation Plan for Charlotte, Collier, DeSoto, Glades, Hendry, and Lee Counties. The Fort 16 17 Myers Urban Office also is responsible for providing policy, 18 direction, local government coordination, and planning for 19 those counties. 20 (f)1. The responsibility for the turnpike system shall be delegated by the secretary to the executive director of the 21 turnpike enterprise, who shall serve at the pleasure of the 22 23 secretary. The executive director shall report directly to the secretary, and the turnpike enterprise shall operate pursuant 24 25 to ss. 338.22-338.241. 26 2. To facilitate the most efficient and effective management of the turnpike enterprise, including the use of 27 28 best business practices employed by the private sector, the 29 turnpike enterprise, except as provided in s. 287.055, shall be exempt from departmental policies, procedures, and 30 31 standards, subject to the secretary having the authority to 5

apply any such policies, procedures, and standards to the 1 2 turnpike enterprise from time to time as deemed appropriate. 3 3. To enhance the ability of the turnpike enterprise 4 to use best business practices employed by the private sector, 5 the secretary shall promulgate rules which exempt the turnpike 6 enterprise from department rules and authorize the turnpike 7 enterprise to employ procurement methods available to the 8 private sector, provided those methods are not in conflict 9 with s. 287.055. Section 2. Subsection (2) of section 206.46, Florida 10 Statutes, is amended to read: 11 12 206.46 State Transportation Trust Fund.--(2) Notwithstanding any other provisions of law, from 13 14 the revenues deposited into the State Transportation Trust 15 Fund a maximum of 7 percent in each fiscal year shall be transferred into the Right-of-Way Acquisition and Bridge 16 Construction Trust Fund created in s. 215.605, as needed to 17 meet the requirements of the documents authorizing the bonds 18 19 issued or proposed to be issued under ss. 215.605 and 337.276 or at a minimum amount sufficient to pay for the debt service 20 coverage requirements of outstanding bonds. Notwithstanding 21 the 7 percent annual transfer authorized in this subsection, 22 the annual amount transferred under this subsection shall not 23 exceed an amount necessary to provide the required debt 24 service coverage levels for a maximum debt service not to 25 26 exceed\$200\$135 million. Such transfer shall be payable primarily from the motor and diesel fuel taxes transferred to 27 28 the State Transportation Trust Fund from the Fuel Tax 29 Collection Trust Fund. 30 31 6

1 Section 3. Paragraph (b) of subsection (1) and 2 subsection (8) of section 316.302, Florida Statutes, are 3 amended to read: 4 316.302 Commercial motor vehicles; safety regulations; 5 transporters and shippers of hazardous materials; 6 enforcement. --7 (1)8 (b) Except as otherwise provided in this section, all 9 owners or drivers of commercial motor vehicles that are engaged in intrastate commerce are subject to the rules and 10 regulations contained in 49 C.F.R. parts 382, 385, and 11 12 390-397, with the exception of 49 C.F.R. s. 390.5 as it relates to the definition of bus, as such rules and 13 14 regulations existed on October 1, 2001 March 1, 1999. 15 (8) For the purpose of enforcing this section, any law enforcement officer agent of the Department of Transportation 16 17 or duly appointed agent who holds a current safety inspector certification from the Commercial Vehicle Safety Alliance may 18 19 require the driver of any commercial vehicle operated on the 20 highways of this state to stop and submit to an inspection of 21 the vehicle or the driver's records described in s. 22 316.545(9), any member of the Florida Highway Patrol, or any 23 person employed by a sheriff's office or municipal police department who is authorized to enforce the traffic laws of 24 25 this state pursuant to s. 316.640 may enforce the provisions 26 of this section. Any officer of the Department of Transportation described in s. 316.545(9), any member of the 27 28 Florida Highway Patrol, or any law enforcement officer 29 employed by a sheriff's office or municipal police department 30 authorized to enforce the traffic laws of this state pursuant to s. 316.640, who has reason to believe that a vehicle or 31 7

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driver is operating in an unsafe condition, may require the 1 driver to stop and submit to an inspection of the vehicle or 2 3 the driver's records. Any person who fails to comply with an 4 officer's request to submit to an inspection under this 5 subsection is guilty of a violation of s. 843.02 if the driver 6 resists the officer without violence or a violation of s. 7 843.01 if the driver resists the officer with violence. If the vehicle or driver is found to be operating in an unsafe 8 9 condition, or if any required part or equipment is not present or is not in proper repair or adjustment, and the continued 10 operation would probably present an unduly hazardous operating 11 condition, the officer may require the vehicle or the driver 12 to be removed from service pursuant to the North American 13 14 Uniform Out-of-Service Criteria, until corrected. However, if continuous operation would not present an unduly hazardous 15 operating condition, the officer may give written notice 16 17 requiring correction of the condition to require proper repair 18 and adjustment of the vehicle within 14 days. 19 (a) Any member of the Florida Highway Patrol or any 20 law enforcement officer employed by a sheriff's office or 21 municipal police department authorized to enforce the traffic laws of this state pursuant to s. 316.640 who has reason to 22 23 believe that a vehicle or driver is operating in an unsafe condition may, as provided in subsection (10), enforce the 24 25 provisions of this section. 26 (b) Any person who fails to comply with an officer's 27 request to submit to an inspection under this subsection 28 commits a violation of s. 843.02 if the person resists the 29 officer without violence or a violation of s. 843.01 if the 30 person resists the officer with violence. 31 8

Section 4. Paragraph (a) of subsection (3) of section 1 2 316.3025, Florida Statutes, is amended to read: 3 316.3025 Penalties.--4 (3)(a) A civil penalty of \$50 may be assessed for a 5 violation of 49 C.F.R. s. 390.21 s. 316.3027. 6 Section 5. Subsection (2) of section 316.515, Florida 7 Statutes, is amended to read: 8 316.515 Maximum width, height, length.--9 (2) HEIGHT LIMITATION. -- No vehicle may exceed a height of 13 feet 6 inches, inclusive of load carried thereon. 10 However, an automobile transporter may, with a permit from the 11 12 Department of Transportation, measure a height not to exceed 14 feet, inclusive of the load carried thereon. 13 14 Section 6. Subsection (6) of section 316.535, Florida 15 Statutes, is renumbered as subsection (7), present subsection (7) is renumbered as subsection (8) and amended, and a new 16 17 subsection (6) is added to said section, to read: 316.535 Maximum weights.--18 19 (6) Dump trucks, concrete mixing trucks, trucks 20 engaged in waste collection and disposal, and fuel oil and 21 gasoline trucks designed and constructed for special type work or use, when operated as a single unit, shall be subject to 22 23 all safety and operational requirements of law, except that any such vehicle need not conform to the axle spacing 24 25 requirements of this section provided that such vehicle shall 26 be limited to a total gross load, including the weight of the 27 vehicle, of 20,000 pounds per axle plus scale tolerances and shall not exceed 550 pounds per inch width tire surface plus 28 29 scale tolerances. No vehicle operating pursuant to this section shall exceed a gross weight, including the weight of 30 the vehicle and scale tolerances, of 70,000 pounds. Any 31 9

vehicle violating the weight provisions of this section shall 1 be penalized as provided in s. 316.545. 2 3 (7) (7) (6) The Department of Transportation shall adopt 4 rules to implement this section, shall enforce this section and the rules adopted hereunder, and shall publish and 5 6 distribute tables and other publications as deemed necessary 7 to inform the public. 8 (8) (7) Except as hereinafter provided, no vehicle or 9 combination of vehicles exceeding the gross weights specified in subsections (3), (4), and (5), and (6) shall be permitted 10 to travel on the public highways within the state. 11 12 Section 7. Paragraph (a) of subsection (2) and paragraph (a) of subsection (4) of section 316.545, Florida 13 14 Statutes, are amended to read: 15 316.545 Weight and load unlawful; special fuel and motor fuel tax enforcement; inspection; penalty; review .--16 17 (2)(a) Whenever an officer, upon weighing a vehicle or combination of vehicles with load, determines that the axle 18 19 weight or gross weight is unlawful, the officer may require the driver to stop the vehicle in a suitable place and remain 20 standing until a determination can be made as to the amount of 21 weight thereon and, if overloaded, the amount of penalty to be 22 23 assessed as provided herein. However, any gross weight over and beyond 6,000 pounds beyond the maximum herein set shall be 24 unloaded and all material so unloaded shall be cared for by 25 26 the owner or operator of the vehicle at the risk of such owner 27 or operator. Except as otherwise provided in this chapter, to facilitate compliance with and enforcement of the weight 28 29 limits established in s. 316.535, weight tables published pursuant to s. 316.535(7) (6) shall include a 10-percent scale 30 tolerance and shall thereby reflect the maximum scaled weights 31

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allowed any vehicle or combination of vehicles. As used in 1 2 this section, scale tolerance means the allowable deviation from legal weights established in s. 316.535. Notwithstanding 3 4 any other provision of the weight law, if a vehicle or 5 combination of vehicles does not exceed the gross, external 6 bridge, or internal bridge weight limits imposed in s. 316.535 7 and the driver of such vehicle or combination of vehicles can 8 comply with the requirements of this chapter by shifting or 9 equalizing the load on all wheels or axles and does so when requested by the proper authority, the driver shall not be 10 held to be operating in violation of said weight limits. 11 12 (4)(a) No commercial vehicle, as defined in s. 316.003(66), shall be operated over the highways of this state 13 14 unless it has been properly registered under the provisions of 15 s. 207.004. Whenever any law enforcement officer identified in s. 207.023(1), upon inspecting the vehicle or combination of 16 17 vehicles, determines that the vehicle is in violation of s. 207.004, a penalty in the amount of \$50 shall be assessed, and 18 19 the vehicle may shall be detained until payment is collected by the law enforcement officer. 20 21 Section 8. Subsection (31) is added to section 334.044, Florida Statutes, to read: 22 23 334.044 Department; powers and duties.--The department shall have the following general powers and duties: 24 (31) In order to fulfill the department's mission to 25 26 provide a safe and efficient transportation system, the department's Office of Motor Carrier Compliance may employ 27 28 sworn law enforcement officers, certified in accordance with 29 chapter 943, to enforce the traffic and criminal laws of this state. Such officers shall have full law enforcement powers 30 granted to other peace officers of this state, including 31 11

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making arrests, carrying firearms, serving court process, and 1 seizing vehicles defined as contraband under s. 319.33, 2 3 illegal drugs, stolen property, and the proceeds of illegal 4 activities. Officers appointed under this section have the 5 primary responsibility for enforcing laws relating to size and 6 weight of commercial motor vehicles; safety, traffic, tax, and 7 registration of commercial motor vehicles; interdiction of 8 vehicles defined as contraband under s. 319.33, illegal drugs, and stolen property; and violations that threaten the overall 9 security and safety of Florida's transportation infrastructure 10 and the motoring public. The office is also authorized to 11 12 appoint part-time or auxiliary law enforcement officers 13 pursuant to chapter 943 and to provide compensation in 14 accordance with law. Section 9. Section 337.025, Florida Statutes, is 15 16 amended to read: 17 337.025 Innovative highway projects; department to establish program. -- The department is authorized to establish 18 19 a program for highway projects demonstrating innovative techniques of highway construction, maintenance, and finance 20 which have the intended effect of controlling time and cost 21 increases on construction projects. Such techniques may 22 23 include, but are not limited to, state-of-the-art technology for pavement, safety, and other aspects of highway 24 construction and maintenance; innovative bidding and financing 25 26 techniques; accelerated construction procedures; and those 27 techniques that have the potential to reduce project life cycle costs. To the maximum extent practical, the department 28 29 must use the existing process to award and administer construction and maintenance contracts. When specific 30 innovative techniques are to be used, the department is not 31 12

required to adhere to those provisions of law that would 1 prevent, preclude, or in any way prohibit the department from 2 3 using the innovative technique. However, prior to using an 4 innovative technique that is inconsistent with another provision of law, the department must document in writing the 5 б need for the exception and identify what benefits the 7 traveling public and the affected community are anticipated to 8 receive. The department may enter into no more than \$120 9 million in contracts annually for the purposes authorized by this section. However, the annual cap on contracts provided in 10 this section shall not apply to turnpike enterprise projects 11 12 nor shall turnpike enterprise projects be counted toward the 13 department's annual cap. 14 Section 10. Paragraph (c) of subsection (3) and 15 paragraph (c) of subsection (6) of section 337.11, Florida 16 Statutes, are amended to read: 17 337.11 Contracting authority of department; bids; emergency repairs, supplemental agreements, and change orders; 18 19 combined design and construction contracts; progress payments; 20 records; requirements of vehicle registration .--21 (3) (c) No advertisement for bids shall be published and 22 23 no bid solicitation notice shall be provided until title to all necessary rights-of-way and easements for the construction 24 of the project covered by such advertisement or notice has 25 vested in the state or a local governmental entity, and all 26 27 railroad crossing and utility agreements have been executed. The turnpike enterprise is exempt from this paragraph for a 28 29 turnpike enterprise project. Title to all necessary 30 rights-of-way shall be deemed to have been vested in the State 31 13

of Florida when such title has been dedicated to the public or
 acquired by prescription.

3 (6) 4 (c) When the department determines that it is in the 5 best interest of the public for reasons of public concern, 6 economy, improved operations or safety, and only when 7 circumstances dictate rapid completion of the work, the 8 department may, up to the threshold amount of \$120,000 9 provided in s. 287.017 for CATEGORY FOUR, enter into contracts for construction and maintenance without advertising and 10 receiving competitive bids. However, if legislation is enacted 11 12 by the Legislature which changes the category thresholds, the threshold amount shall remain at \$60,000. The department may 13 14 enter into such contracts only upon a determination that the 15 work is necessary for one of the following reasons: To ensure timely completion of projects or 16 1.

10 ensure timery completion of projects of
 avoidance of undue delay for other projects;

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18 2. To accomplish minor repairs or construction and
19 maintenance activities for which time is of the essence and
20 for which significant cost savings would occur; or

3. To accomplish nonemergency work necessary to ensure
 avoidance of adverse conditions that affect the safe and
 efficient flow of traffic.

The department shall make a good faith effort to obtain two or more quotes, if available, from qualified contractors before entering into any contract. The department shall give consideration to disadvantaged business enterprise participation. However, when the work exists within the limits of an existing contract, the department shall make a good

faith effort to negotiate and enter into a contract with the 1 2 prime contractor on the existing contract. 3 Section 11. Effective July 1, 2003, paragraph (a) of 4 subsection (7) of section 337.11, Florida Statutes, as amended 5 by section 4 of chapter 2001-350, Laws of Florida, is amended 6 to read: 7 337.11 Contracting authority of department; bids; 8 emergency repairs, supplemental agreements, and change orders; 9 combined design and construction contracts; progress payments; records; requirements of vehicle registration .--10 (7)(a) If the head of the department determines that 11 12 it is in the best interests of the public, the department may combine the right-of-way services and design and construction 13 14 phases of a building, a major bridge, a limited access 15 facility, or a rail corridor project into a single contract. Such contract is referred to as a design-build contract. 16 17 Design-build contracts may be advertised and awarded notwithstanding the requirements of paragraph (3)(c). However, 18 19 construction activities may not begin on any portion of such 20 projects until title to the necessary rights-of-way and easements for the construction of that portion of the project 21 has vested in the state or a local governmental entity and all 22 23 railroad crossing and utility agreements have been executed. Title to rights-of-way vests in the state when the title has 24 been dedicated to the public or acquired by prescription. 25 26 Section 12. Effective July 1, 2005, paragraph (a) of 27 subsection (7) of section 337.11, Florida Statutes, as amended by this act, is amended to read: 28 29 337.11 Contracting authority of department; bids; 30 emergency repairs, supplemental agreements, and change orders; 31 15

combined design and construction contracts; progress payments; 1 records; requirements of vehicle registration .--2 3 (7)(a) If the head of the department determines that 4 it is in the best interests of the public, the department may 5 combine the right-of-way services and design and construction phases of a building, a major bridge, a limited access 6 7 facility, or a rail corridor project into a single contract. 8 Such contract is referred to as a design-build contract. 9 Design-build contracts may be advertised and awarded notwithstanding the requirements of paragraph (3)(c). However, 10 construction activities may not begin on any portion of such 11 12 projects until title to the necessary rights-of-way and easements for the construction of that portion of the project 13 14 has vested in the state or a local governmental entity and all 15 railroad crossing and utility agreements have been executed. Title to rights-of-way vests in the state when the title has 16 17 been dedicated to the public or acquired by prescription. 18 Section 13. Subsection (3) of section 337.185, Florida 19 Statutes, is amended to read: 337.185 State Arbitration Board.--20 (3) A hearing may be requested by the department or by 21 a contractor who has a dispute with the department which, 22 23 under the rules of the board, may be the subject of arbitration. The request is to be made to the board within 24 820 days after the final acceptance of the work for all 25 26 contracts entered into after June 30, 1993. The board shall 27 conduct the hearing within 45 days of the request. The party requesting the board's consideration shall give notice of the 28 29 hearing to each member. If the board finds that a third party is necessary to resolve the dispute, the board may vote to 30 31 16

dismiss the claim, which may thereafter be pursued in 1 accordance with the laws of the State of Florida. 2 3 Section 14. Subsection (7) of section 338.165, Florida 4 Statutes, is amended to read: 5 338.165 Continuation of tolls.--(7) This section does not apply to the turnpike system б 7 as defined under the Florida Turnpike Enterprise Law. 8 Section 15. Section 338.22, Florida Statutes, is 9 amended to read: 338.22 Florida Turnpike Enterprise Law; short 10 title.--Sections 338.22-338.241 may be cited as the "Florida 11 12 Turnpike Enterprise Law." 13 Section 16. Section 338.221, Florida Statutes, is 14 amended to read: 338.221 Definitions of terms used in ss. 15 338.22-338.241.--As used in ss. 338.22-338.241, the following 16 17 words and terms have the following meanings, unless the 18 context indicates another or different meaning or intent: 19 (1) "Bonds" or "revenue bonds" means notes, bonds, 20 refunding bonds or other evidences of indebtedness or obligations, in either temporary or definitive form, issued by 21 the Division of Bond Finance on behalf of the department and 22 23 authorized under the provisions of ss. 338.22-338.241 and the State Bond Act. 24 (2) "Cost," as applied to a turnpike project, includes 25 26 the cost of acquisition of all land, rights-of-way, property, 27 easements, and interests acquired by the department for turnpike project construction; the cost of such construction; 28 29 the cost of all machinery and equipment, financing charges, fees, and expenses related to the financing; establishment of 30 reserves to secure bonds; interest prior to and during 31

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construction and for such period after completion of 1 construction as shall be determined by the department; the 2 3 cost of traffic estimates and of engineering and legal 4 expenses, plans, specifications, surveys, estimates of cost 5 and revenues; other expenses necessary or incident to 6 determining the feasibility or practicability of acquiring or 7 constructing any such turnpike project; administrative 8 expenses; and such other expenses as may be necessary or 9 incident to the acquisition or construction of a turnpike project, the financing of such acquisition or construction, 10 and the placing of the turnpike project in operation. 11 12 (3) "Feeder road" means any road no more than 5 miles in length, connecting to the turnpike system which the 13 14 department determines is necessary to create or facilitate 15 access to a turnpike project. "Owner" includes any person or any governmental 16 (4) 17 entity that has title to, or an interest in, any property, right, easement, or interest authorized to be acquired 18 19 pursuant to ss. 338.22-338.241. 20 "Revenues" means all tolls, charges, rentals, (5) gifts, grants, moneys, and other funds coming into the 21 possession, or under the control, of the department by virtue 22 23 of the provisions hereof, except the proceeds from the sale of bonds issued under ss. 338.22-338.241. 24 "Turnpike system" means those limited access toll 25 (6) 26 highways and associated feeder roads and other structures, 27 appurtenances, or rights previously designated, acquired, or constructed pursuant to the Florida Turnpike Enterprise Law 28 29 and such other additional turnpike projects as may be acquired or constructed as approved by the Legislature. 30 31 18

"Turnpike improvement" means any betterment 1 (7) 2 necessary or desirable for the operation of the turnpike 3 system, including, but not limited to, widenings, the addition 4 of interchanges to the existing turnpike system, resurfacings, 5 toll plazas, machinery, and equipment. (8) "Economically feasible" for a proposed turnpike б 7 project means that the revenues of the project in combination 8 with those of the existing turnpike system are sufficient to 9 service the debt of the outstanding turnpike bonds.+ 10 (a) For a proposed turnpike project, that, as determined by the department before the issuance of revenue 11 12 bonds for the project, the estimated net revenues of the 13 proposed turnpike project, excluding feeder roads and turnpike 14 improvements, will be sufficient to pay at least 50 percent of 15 the debt service on the bonds by the end of the 5th year of 16 operation and to pay at least 100 percent of the debt service 17 on the bonds by the end of the 15th year of operation. In 18 implementing this paragraph, up to 50 percent of the adopted 19 work program costs of the project may be funded from turnpike 20 revenues. 21 For turnpike projects, except for feeder roads and (b) 22 turnpike improvements, financed from revenues of the turnpike 23 system, such project, or such group of projects, originally 24 financed from revenues of the turnpike system, that the 25 project is expected to generate sufficient revenues to 26 amortize project costs within 15 years of opening to traffic. 27 28 This subsection does not prohibit the pledging of revenues 29 from the entire turnpike system to bonds issued to finance or refinance a turnpike project or group of turnpike projects. 30 31 19

1 (9) "Turnpike project" means any extension to or 2 expansion of the existing turnpike system and new limited 3 access toll highways and associated feeder roads and other 4 structures, interchanges, appurtenances, or rights as may be 5 approved in accordance with the Florida Turnpike Enterprise 6 Law. 7 "Statement of environmental feasibility" means a (10) 8 statement by the Department of Environmental Protection of the 9 project's significant environmental impacts. Section 17. Section 338.2215, Florida Statutes, is 10 created to read: 11 12 338.2215 Florida Turnpike Enterprise; legislative findings, policy, purpose, and intent.--It is the intent of 13 14 the Legislature that the turnpike enterprise be provided 15 additional powers and authority in order to maximize the advantages obtainable through fully leveraging the Florida 16 17 Turnpike System asset. The additional powers and authority will provide the turnpike enterprise with the autonomy and 18 19 flexibility to enable it to more easily pursue innovations as 20 well as best practices found in the private sector in 21 management, finance, organization, and operations. The 22 additional powers and authority are intended to improve 23 cost-effectiveness and timeliness of project delivery, increase revenues, expand the turnpike system's capital 24 program capability, and improve the quality of service to its 25 26 patrons, while continuing to protect the turnpike system's bondholders and further preserve, expand, and improve the 27 28 Florida Turnpike System. 29 Section 18. Section 338.2216, Florida Statutes, is 30 created to read: 31 20

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338.2216 Florida Turnpike Enterprise; powers and 1 2 authority.--3 (1)(a) In addition to the powers granted to the 4 department, the Florida Turnpike Enterprise has full authority 5 to exercise all powers granted to it under this chapter. 6 Powers shall include, but are not limited to, the ability to 7 plan, construct, maintain, repair, and operate the Florida 8 Turnpike System. 9 (b) It is the express intention of this part that the Florida Turnpike Enterprise be authorized to plan, develop, 10 own, purchase, lease, or otherwise acquire, demolish, 11 12 construct, improve, relocate, equip, repair, maintain, 13 operate, and manage the Florida Turnpike System; to expend 14 funds to publicize, advertise, and promote the advantages of 15 using the turnpike system and its facilities; and to cooperate, coordinate, partner, and contract with other 16 17 entities, public and private, to accomplish these purposes. 18 (c) The executive director of the turnpike enterprise 19 shall appoint a staff, which shall be exempt from part II of 20 chapter 110. Among the staff shall be chief financial officer, 21 who must be a proven, effective administrator with demonstrated experience in financial management of a large 22 23 bonded capital program and must hold an active license to practice public accounting in Florida pursuant to chapter 24 473. The turnpike enterprise staff shall also include the 25 26 Office of Toll Operations. The department shall have the authority to employ 27 (2) procurement methods available to the Department of Management 28 29 Services under chapters 255 and 287 and under any rule adopted 30 under such chapters solely for the benefit of the turnpike 31 enterprise. In order to enhance the effective and efficient 21

operation of the turnpike enterprise, the department may adopt 1 2 rules for procurement procedures alternative to chapters 255, 3 287, and 337. 4 (3)(a) The turnpike enterprise shall be a single budget entity and shall develop a budget pursuant to chapter 5 6 216. The turnpike enterprise's budget shall be submitted to 7 the Legislature along with the department's budget. 8 (b) Notwithstanding the provisions of s. 216.301 to 9 the contrary and in accordance with s. 216.351, the Executive Office of the Governor shall, on July 1 of each year, certify 10 forward all unexpended funds appropriated or provided pursuant 11 12 to this section for the turnpike enterprise. Of the unexpended funds certified forward, any unencumbered amounts 13 14 shall be carried forward. Such funds carried forward shall 15 not exceed 5 percent of the total operating budget of the turnpike enterprise. Funds carried forward pursuant to this 16 17 section may be used for any lawful purpose, including, but not limited to, promotional and market activities, technology, and 18 19 training. Any certified forward funds remaining undisbursed 20 on December 31 of each year shall be carried forward. 21 (4) The powers conferred upon the turnpike enterprise under ss. 338.22-338.241 shall be in addition and supplemental 22 to the existing powers of the department and the turnpike 23 enterprise, and these powers shall not be construed as 24 repealing any provision of any other law, general or local, 25 26 but shall supersede such other laws that are inconsistent with the exercise of the powers provided under ss. 338.22-338.241 27 and provide a complete method for the exercise of such powers 28 29 granted. Section 19. Subsection (4) of section 338.223, Florida 30 Statutes, is amended to read: 31 2.2 CODING: Words stricken are deletions; words underlined are additions.

1 338.223 Proposed turnpike projects.--2 (4) The department is authorized, with the approval of 3 the Legislature, to use federal and state transportation funds 4 to lend or pay a portion of the operating, maintenance, and 5 capital costs of turnpike projects. Federal and state transportation funds included in an adopted work program, or 6 7 the General Appropriations Act, for a turnpike project do not 8 have to be reimbursed to the State Transportation Trust Fund, 9 or used in determining the economic feasibility of the proposed project. For operating and maintenance loans, the 10 maximum net loan amount in any fiscal year shall not exceed 11 12 1.5 θ -5 percent of state transportation tax revenues for that 13 fiscal year. 14 Section 20. Subsection (2) of section 338.227, Florida Statutes, is amended to read: 15 338.227 Turnpike revenue bonds.--16 17 (2) The proceeds of the bonds of each issue shall be 18 used solely for the payment of the cost of the turnpike 19 projects for which such bonds shall have been issued, except 20 as provided in the State Bond Act. Such proceeds shall be disbursed and used as provided by ss. 338.22-338.241 and in 21 such manner and under such restrictions, if any, as the 22 23 Division of Bond Finance may provide in the resolution authorizing the issuance of such bonds or in the trust 24 agreement hereinafter mentioned securing the same. All 25 26 revenues and bond proceeds from the turnpike system received 27 by the department pursuant to ss. 338.22-338.241, the Florida Turnpike Enterprise Law, shall be used only for the cost of 28 29 turnpike projects and turnpike improvements and for the administration, operation, maintenance, and financing of the 30 turnpike system. No revenues or bond proceeds from the 31

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turnpike system shall be spent for the operation, maintenance, 1 2 construction, or financing of any project which is not part of 3 the turnpike system. Section 21. Section 338.234, Florida Statutes, is 4 5 amended to read: 338.234 Granting concessions or selling along the 6 7 turnpike system .--8 (1) The department may enter into contracts or 9 licenses with any person for the sale of grant concessions or sell services or products or business opportunities on along 10 the turnpike system, or the turnpike enterprise may sell 11 12 services, products, or business opportunities on the turnpike system, which benefit the traveling public or provide 13 14 additional revenue to the turnpike system. Services, business 15 opportunities, and products authorized to be sold include, but are not limited to, the sale of motor fuel, vehicle towing, 16 17 and vehicle maintenance services; the sale of food with 18 attendant nonalcoholic beverages; lodging, meeting rooms, and 19 other business services opportunities; advertising and other 20 promotional opportunities, which advertising and promotions 21 must be consistent with the dignity and integrity of the 22 state; the sale of state lottery tickets sold by authorized 23 retailers; games and amusements that the granting of concessions for amusement devices which operate by the 24 application of skill, not including games of chance as defined 25 26 in s. 849.16 or other illegal gambling games; the sale of Florida citrus, goods promoting the state, or handmade goods 27 28 produced within the state; and the granting of concessions for 29 equipment which provides travel information, or tickets, reservations, or other related services; and the granting of 30 concessions which provide banking and other business services. 31 24

However, the department, pursuant to the grants of authority 1 2 to the Turnpike Enterprise under this section, shall not 3 exercise the power of eminent domain solely for the purpose of 4 acquiring real property in order to provide business services 5 or opportunities, such as lodging and meeting-room space on 6 the turnpike system. The department may also provide 7 information centers on the plazas for the benefit of the 8 public. 9 (2) The department may provide an opportunity for 10 governmental agencies to hold public events at turnpike plazas 11 which educate the traveling public as to safety, travel, and 12 tourism. 13 Section 22. Subsection (3) of section 338.235, Florida 14 Statutes, is amended to read: 15 338.235 Contracts with department for provision of 16 services on the turnpike system .--17 (3) The department may enter into contracts or agreements, with or without competitive bidding or 18 19 procurement, to make available, on a fair, reasonable, nonexclusive, and nondiscriminatory basis, turnpike property 20 and other turnpike structures, for the placement of wireless 21 facilities by any wireless provider of mobile services as 22 defined in 47 U.S.C. s. 153(n) or s. 332(d), and any 23 telecommunications company as defined in s. 364.02 when it is 24 determined to be practical and feasible to make such property 25 26 or structures available. The department may, without adopting 27 a rule, charge a just, reasonable, and nondiscriminatory fee for placement of the facilities, payable annually, based on 28 29 the fair market value of space used by comparable communications facilities in the state. The department and a 30 wireless provider may negotiate the reduction or elimination 31 25

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of a fee in consideration of goods or services service 1 provided to the department by the wireless provider. All such 2 3 fees collected by the department shall be deposited directly into the State Agency Law Enforcement Radio System Trust Fund 4 5 and may be used to construct, maintain, or support the system. 6 Section 23. Subsection (2) of section 338.239, Florida 7 Statutes, is amended to read: 8 338.239 Traffic control on the turnpike system. --9 (2) Members of the Florida Highway Patrol are vested with the power, and charged with the duty, to enforce the 10 rules of the department. Approved expenditures Expenses 11 12 incurred by the Florida Highway Patrol in carrying out its powers and duties under ss. 338.22-338.241 may be treated as a 13 14 part of the cost of the operation of the turnpike system, and the Department of Highway Safety and Motor Vehicles shall be 15 reimbursed by the turnpike enterprise Department of 16 17 Transportation for such expenses incurred on the turnpike 18 system mainline, which is that part of the turnpike system 19 extending from the southern terminus in Florida City to the 20 northern terminus in Wildwood including all contiguous sections. Florida Highway Patrol Troop K shall be 21 headquartered with the turnpike enterprise and shall be the 22 23 official and preferred law enforcement troop for the turnpike system. The Department of Highway Safety and Motor Vehicles 24 25 may, upon request of the executive director of the turnpike 26 enterprise and approval of the Legislature, increase the number of authorized positions for Troop K, or the executive 27 28 director of the turnpike enterprise may contract with the Department of Highway Safety and Motor Vehicles for additional 29 30 troops to patrol the turnpike system. 31 26

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1 Section 24. Section 338.241, Florida Statutes, is 2 amended to read: 3 338.241 Cash reserve requirement. -- The budget for the 4 turnpike system shall be so planned as to provide for a cash 5 reserve at the end of each fiscal year of not less than 5 $\frac{10}{10}$ 6 percent of the unpaid balance of all turnpike system 7 contractual obligations, excluding bond obligations, to be 8 paid from revenues. 9 Section 25. Section 338.251, Florida Statutes, is amended to read: 10 338.251 Toll Facilities Revolving Trust Fund.--The 11 12 Toll Facilities Revolving Trust Fund is hereby created for the purpose of encouraging the development and enhancing the 13 14 financial feasibility of revenue-producing road projects 15 undertaken by local governmental entities in a county or combination of contiguous counties and the turnpike 16 17 enterprise. (1) The department is authorized to advance funds for 18 19 preliminary engineering, traffic and revenue studies, 20 environmental impact studies, financial advisory services, 21 engineering design, right-of-way map preparation, other appropriate project-related professional services, and 22 23 advanced right-of-way acquisition to expressway authorities, the turnpike enterprise, counties, or other local governmental 24 25 entities that desire to undertake revenue-producing road 26 projects. (2) No funds shall be advanced pursuant to this 27 section unless the following is documented to the department: 28 29 The proposed facility is consistent with the (a) 30 adopted transportation plan of the appropriate metropolitan planning organization and the Florida Transportation Plan. 31 27

(b) A proposed 2-year budget detailing the use of the
 cash advance and a project schedule consistent with the
 budget.

4 (3) Prior to receiving any moneys for advance 5 right-of-way acquisition, it shall be shown that such 6 right-of-way will substantially appreciate prior to 7 construction and that savings will result from its advance 8 purchase. Any such request for moneys for advance 9 right-of-way acquisition shall be accompanied by a preliminary engineering study, environmental impact study, traffic and 10 revenue study, and right-of-way maps along with either a 11 12 negotiated contract for purchase of the right-of-way, such contract to include a clause stating that it is subject to 13 14 funding by the department or the Legislature, or an appraisal 15 of the subject property for purpose of condemnation 16 proceedings.

17 (4) Each advance pursuant to this section shall 18 require repayment out of the initial bond issue revenue or, at 19 the discretion of the governmental entity or the turnpike 20 enterprise of the facility, repayment shall begin no later 21 than 7 years after the date of the advance, provided repayment 22 shall be completed no later than 12 years after the date of the advance. However, such election shall be made at the time 23 of the initial bond issue, and, if repayment is to be made 24 25 during the time period referred to above, a schedule of such 26 repayment shall be submitted to the department.

(5) No amount in excess of \$1.5 million annually shall
be advanced to any one governmental entity or the turnpike
<u>enterprise</u> pursuant to this section without specific
appropriation by the Legislature.

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1 (6) Funds may not be advanced for funding final design 2 costs beyond 60 percent completion until an acceptable plan to 3 finance all project costs, including the reimbursement of 4 outstanding trust fund advances, is approved by the 5 department.

6 (7) The department may advance funds sufficient to 7 defray shortages in toll revenues of facilities receiving 8 funds pursuant to this section for the first 5 years of 9 operation, up to a maximum of \$5 million per year, to be 10 reimbursed to this fund within 5 years of the last advance 11 hereunder. Any advance under this provision shall require 12 specific appropriation by the Legislature.

13 (8) No expressway authority, county, or other local 14 governmental entity, or the turnpike enterprise, shall be 15 eligible to receive any advance under this section if the 16 expressway authority, county, or other local governmental 17 entity or the turnpike enterprise has failed to repay any 18 previous advances as required by law or by agreement with the 19 department.

(9) Repayment of funds advanced, including advances made prior to January 1, 1994, shall not include interest. However, interest accruing to local governmental entities <u>and</u> <u>the turnpike enterprise</u> from the investment of advances shall be paid to the department.

(10) Any repayment of prior or future advances made from the State Transportation Trust Fund which were used to fund any project phase of a toll facility, shall be deposited in the Toll Facilities Revolving Trust Fund. However, when funds advanced to the Seminole County Expressway Authority pursuant to this section are repaid to the Toll Facilities Revolving Trust Fund by or on behalf of the Seminole County

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Expressway Authority, those funds shall thereupon and 1 2 forthwith be appropriated for and advanced to the Seminole County Expressway Authority for funding the design of and the 3 advanced right-of-way acquisition for that segment of the 4 Seminole County Expressway extending from U.S. Highway 17/92 5 6 to Interstate Highway 4. Notwithstanding subsection (6), when 7 funds previously advanced to the Orlando-Orange County 8 Expressway Authority are repaid to the Toll Facilities 9 Revolving Trust Fund by or on behalf of the Orlando-Orange County Expressway Authority, those funds may thereupon and 10 forthwith be appropriated for and advanced to the Seminole 11 12 County Expressway Authority for funding that segment of the Seminole County Expressway extending from U.S. Highway 17/92 13 14 to Interstate Highway 4. Any funds advanced to the 15 Tampa-Hillsborough County Expressway Authority pursuant to this section which have been or will be repaid on or after 16 17 July 1, 1998, to the Toll Facilities Revolving Trust Fund on 18 behalf of the Tampa-Hillsborough County Expressway Authority 19 shall thereupon and forthwith be appropriated for and advanced to the Tampa-Hillsborough County Expressway Authority for 20 funding the design of and the advanced right-of-way 21 acquisition for the Brandon area feeder roads, capital 22 23 improvements to increase capacity to the expressway system, 24 and Lee Roy Selmon Crosstown Expressway System Widening as 25 authorized under s. 348.565. 26 (11) The department shall adopt rules necessary for the implementation of this section, including rules for 27 28 project selection and funding. 29 Section 26. Paragraphs (a), (f), and (g) of subsection 30 (4) of section 339.135, Florida Statutes, are amended to read: 31 30

339.135 Work program; legislative budget request; 1 2 definitions; preparation, adoption, execution, and 3 amendment. --4 (4) FUNDING AND DEVELOPING A TENTATIVE WORK PROGRAM.--5 (a)1. To assure that no district or county is 6 penalized for local efforts to improve the State Highway 7 System, the department shall, for the purpose of developing a 8 tentative work program, allocate funds for new construction to 9 the districts, except for the turnpike enterprise district, based on equal parts of population and motor fuel tax 10 collections. Funds for resurfacing, bridge repair and 11 12 rehabilitation, bridge fender system construction or repair, public transit projects except public transit block grants as 13 14 provided in s. 341.052, and other programs with quantitative 15 needs assessments shall be allocated based on the results of 16 these assessments. The department may not transfer any funds 17 allocated to a district under this paragraph to any other 18 district except as provided in subsection (7). Funds for 19 public transit block grants shall be allocated to the districts pursuant to s. 341.052. 20 21 2. Notwithstanding the provisions of subparagraph 1., the department shall allocate at least 50 percent of any new 22 23 discretionary highway capacity funds to the Florida Intrastate Highway System established pursuant to s. 338.001. 24 Any remaining new discretionary highway capacity funds shall be 25 26 allocated to the districts for new construction as provided in 27 subparagraph 1. For the purposes of this subparagraph, the term "new discretionary highway capacity funds" means any 28 29 funds available to the department above the prior year funding level for capacity improvements, which the department has the 30 discretion to allocate to highway projects. 31

(f) The central office shall submit a preliminary copy 1 2 of the tentative work program to the Executive Office of the 3 Governor, the legislative appropriations committees, the 4 Florida Transportation Commission, and the Department of 5 Community Affairs at least 14 days prior to the convening of 6 the regular legislative session. Prior to the statewide 7 public hearing required by paragraph (g), the Department of 8 Community Affairs shall transmit to the Florida Transportation 9 Commission a list of those projects and project phases contained in the tentative work program which are identified 10 as being inconsistent with approved local government 11 12 comprehensive plans. For urbanized areas of metropolitan 13 planning organizations, the list may not contain any project 14 or project phase that is scheduled in a transportation 15 improvement program unless such inconsistency has been 16 previously reported to the affected metropolitan planning 17 organization. The commission shall consider the list as part 18 of its evaluation of the tentative work program conducted 19 pursuant to s. 20.23. 20 (g)1. The Florida Transportation Commission shall 21 conduct a statewide public hearing on the tentative work program and shall advertise the time, place, and purpose of 22 23 the hearing in the Florida Administrative Weekly at least 7 days prior to the hearing. As part of the statewide public 24 hearing, the commission shall, at a minimum: 25 26 a.1. Conduct an in-depth evaluation of the tentative 27 work program as required in s. 20.23 for compliance with applicable laws and departmental policies; and 28 29 b.2. Hear all questions, suggestions, or other 30 comments offered by the public. 31 32

1 2. By no later than 14 days after the regular 2 legislative session begins, the commission shall submit to the 3 Executive Office of the Governor and the legislative 4 appropriations committees a report that evaluates the 5 tentative work program for: 6 a. Financial soundness; 7 b. Stability; c. Production capacity; 8 9 d. Accomplishments, including compliance with program objectives in s. 334.046; 10 Compliance with approved local government 11 e. 12 comprehensive plans; 13 f. Objections and requests by metropolitan planning 14 organizations; 15 q. Policy changes and effects thereof; Identification of statewide or regional projects; 16 h. 17 and 18 Compliance with all other applicable laws. i. 19 Section 27. Subsection (1) of section 553.80, Florida 20 Statutes, is amended to read: 21 553.80 Enforcement.--22 Except as provided in paragraphs(a)-(f)(a)-(e), 23 each local government and each legally constituted enforcement district with statutory authority shall regulate building 24 25 construction and, where authorized in the state agency's 26 enabling legislation, each state agency shall enforce the 27 Florida Building Code required by this part on all public or private buildings, structures, and facilities, unless such 28 29 responsibility has been delegated to another unit of 30 government pursuant to s. 553.79(9). 31 33

(a) Construction regulations relating to correctional 1 2 facilities under the jurisdiction of the Department of 3 Corrections and the Department of Juvenile Justice are to be 4 enforced exclusively by those departments. 5 (b) Construction regulations relating to elevator 6 equipment under the jurisdiction of the Bureau of Elevators of 7 the Department of Business and Professional Regulation shall 8 be enforced exclusively by that department. 9 (c) In addition to the requirements of s. 553.79 and this section, facilities subject to the provisions of chapter 10 395 and part II of chapter 400 shall have facility plans 11 12 reviewed and construction surveyed by the state agency authorized to do so under the requirements of chapter 395 and 13 14 part II of chapter 400 and the certification requirements of the Federal Government. 15 16 (d) Building plans approved pursuant to s. 553.77(6) 17 and state-approved manufactured buildings, including buildings manufactured and assembled offsite and not intended for 18 19 habitation, such as lawn storage buildings and storage sheds, are exempt from local code enforcing agency plan reviews 20 except for provisions of the code relating to erection, 21 22 assembly, or construction at the site. Erection, assembly, and 23 construction at the site are subject to local permitting and 24 inspections. (e) Construction regulations governing public schools, 25 state universities, and community colleges shall be enforced 26 as provided in subsection (6). 27 28 The Florida Building Code as it pertains to toll (f) 29 collection facilities under the jurisdiction of the turnpike enterprise of the Department of Transportation shall be 30 enforced exclusively by the turnpike enterprise. 31 34

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2	The governing bodies of local governments may provide a		
3	schedule of fees, as authorized by s. 125.56(2) or s. 166.222		
4	and this section, for the enforcement of the provisions of		
5	this part. Such fees shall be used solely for carrying out		
6	the local government's responsibilities in enforcing the		
7	Florida Building Code. The authority of state enforcing		
8	agencies to set fees for enforcement shall be derived from		
9	authority existing on July 1, 1998. However, nothing contained		
10	in this subsection shall operate to limit such agencies from		
11	adjusting their fee schedule in conformance with existing		
12	authority.		
13	Section 28. Except as otherwise provided herein, this		
14	act shall take effect July 1, 2002.		
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