By the Committees on Finance and Taxation; Governmental Oversight and Productivity; Transportation; and Senator Sebesta

A bill to be entitled

314-2173-02

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30 31 An act relating to the Department of Transportation; amending s. 20.23, F.S.; transferring the Office of Toll Operations to the turnpike enterprise; redesignating the turnpike district as the turnpike enterprise; amending s. 206.46, F.S.; increasing the rights-of-way bond cap; amending s. 316.302, F.S.; updating federal references; revising out-of-service requirements for commercial motor vehicles; providing a penalty; amending s. 316.535, F.S.; adding weight requirements for certain commercial trucks; amending s. 316.545, F.S.; conforming provisions; amending s. 334.044, F.S.; providing powers and duties for department law enforcement officers; amending s. 337.025, F.S.; eliminating the cap on innovative highway projects for the turnpike enterprise; amending s. 337.107, F.S.; authorizing the department to enter into design-build contracts that include right-of-way acquisition services; amending s. 337.11, F.S., relating to design-build contract; adding, for a specified period, rights-of-way services to activities that may be part of a design-build contract; providing restrictions; amending s. 338.165, F.S.; conforming provisions; amending s. 338.22, F.S.; redesignating the Florida Turnpike Law as the Florida Turnpike Enterprise Law; amending s. 338.221, F.S.; redefining the term

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           "economically feasible" as used with respect to
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           turnpike projects; creating s. 338.2215, F.S.;
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           providing legislative findings, policy,
           purpose, and intent for the turnpike
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           enterprise; creating s. 338.2216, F.S.;
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           prescribing the power and authority of the
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           turnpike enterprise; amending s. 338.223, F.S.;
           increasing the maximum loan amount for the
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           turnpike enterprise; amending ss. 338.165,
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           338.227, F.S.; conforming provisions; amending
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           s. 338.2275, F.S.; authorizing the turnpike
           enterprise to advertise for bids for contracts
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           before obtaining environmental permits;
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           amending s. 338.234, F.S.; authorizing the
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           turnpike enterprise to expand business
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           opportunities; amending s. 338.235, F.S.;
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           authorizing the consideration of goods instead
           of fees; amending s. 338.239, F.S.; providing
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           that approved expenditures to the Florida
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           Highway Patrol be paid by the turnpike
           enterprise; amending s. 338.241, F.S.; lowering
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           the required cash reserve for the turnpike
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           enterprise; amending ss. 338.251, 339.135,
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           F.S.; conforming provisions; amending s.
           339.12, F.S.; raising the amount that local
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           governments may advance to the department;
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           amending s. 553.80, F.S.; providing for
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           self-regulation; providing an effective date.
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   Be It Enacted by the Legislature of the State of Florida:
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Section 1. Paragraphs (c) and (d) of subsection (3), paragraph (a) of subsection (4), and subsection (6) of section 20.23, Florida Statutes, are amended, and paragraph (f) is added to subsection (4) of that section, to read:

20.23 Department of Transportation.—There is created a Department of Transportation which shall be a decentralized agency.

(3)

(c) The secretary shall appoint an Assistant Secretary for Transportation Policy on Assistant Secretary for Transportation Policy on Assistant Secretary for Finance

- for Transportation Policy, an Assistant Secretary for Finance and Administration, and an Assistant Secretary for District Operations, each of whom shall serve at the pleasure of the secretary. The positions are responsible for developing, monitoring, and enforcing policy and managing major technical programs. The responsibilities and duties of these positions
- include, but are not limited to, the following functional areas:
 - 1. Assistant Secretary for Transportation Policy. --
 - a. Development of the Florida Transportation Plan and other policy planning;
 - b. Development of statewide modal systems plans, including public transportation systems;
 - c. Design of transportation facilities;
 - d. Construction of transportation facilities;
 - e. Acquisition and management of transportation rights-of-way; and
 - $\mbox{ f. } \mbox{ Administration of motor carrier compliance and } \\ \mbox{ safety.}$
 - 2. Assistant Secretary for District Operations.--
 - a. Administration of the seven eight districts; and

1	b. Implementation of the decentralization of the		
2	department.		
3	3. Assistant Secretary for Finance and		
4	Administration		
5	a. Financial planning and management;		
6	b. Information systems;		
7	c. Accounting systems; and		
8	d. Administrative functions <u>.; and</u>		
9	e. Administration of toll operations.		
10	(d)1. Policy, program, or operations offices shall be		
11	established within the central office for the purposes of:		
12	a. Developing policy and procedures and monitoring		
13	performance to ensure compliance with these policies and		
14	procedures;		
15	b. Performing statewide activities which it is more		
16	cost-effective to perform in a central location;		
17	c. Assessing and ensuring the accuracy of information		
18	within the department's financial management information		
19	systems; and		
20	d. Performing other activities of a statewide nature.		
21	2. The following offices are established and shall be		
22	headed by a manager, each of whom shall be appointed by and		
23	serve at the pleasure of the secretary. The positions shall be		
24	classified at a level equal to a division director:		
25	a. The Office of Administration;		
26	b. The Office of Policy Planning;		
27	c. The Office of Design;		
28	d. The Office of Highway Operations;		
29	e. The Office of Right-of-Way;		
30	f. The Office of Toll Operations;		
31	f.g. The Office of Information Systems; and		

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 g.h. The Office of Motor Carrier Compliance.

- 3. Other offices may be established in accordance with s. 20.04(7). The heads of such offices are exempt from part II of chapter 110. No office or organization shall be created at a level equal to or higher than a division without specific legislative authority.
- 4. During the construction of a major transportation improvement project or as determined by the district secretary, the department may provide assistance to a business entity significantly impacted by the project if the entity is a for-profit entity that has been in business for 3 years prior to the beginning of construction and has direct or shared access to the transportation project being constructed. The assistance program shall be in the form of additional guarantees to assist the impacted business entity in receiving loans pursuant to Title 13 C.F.R. part 120. However, in no instance shall the combined guarantees be greater than 90 percent of the loan. The department shall adopt rules to implement this subparagraph.
- (4)(a) The operations of the department shall be organized into <u>seven</u> eight districts, including a turnpike district, each headed by a district secretary, and a turnpike enterprise headed by an executive director. The district secretaries shall report to the Assistant Secretary for District Operations. The headquarters of the districts shall be located in Polk, Columbia, Washington, Broward, Volusia, Dade, and Hillsborough, and Leon Counties. The headquarters of the turnpike enterprise shall be located in district must be relocated to Orange County in the year 2000. In order to provide for efficient operations and to expedite the decisionmaking process, the department shall provide for

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maximum decentralization to the districts. However, before making a decision to centralize or decentralize department operations or relocate the turnpike district, the department must first determine if the decision would be cost-effective and in the public's best interest. The department shall periodically evaluate such decisions to ensure that they are appropriate.

- (f)1. The responsibility for the turnpike system shall be delegated by the secretary to the executive director of the turnpike enterprise, who shall serve at the pleasure of the secretary. The executive director shall report directly to the secretary, and the turnpike enterprise shall operate pursuant to ss. 338.22-338.241.
- 2. To facilitate the most efficient and effective management of the turnpike enterprise, including the use of best business practices employed by the private sector, the turnpike enterprise, except as provided in s. 287.055, is exempt from the department's policies, procedures, and standards, subject to the secretary's authority to apply any such policies, procedures, and standards to the turnpike enterprise when he or she considers it appropriate.
- 3. To enhance the ability of the turnpike enterprise to use best business practices employed by the private sector, the secretary shall adopt rules that exempt the turnpike enterprise from the department's rules and authorize the turnpike enterprise to employ procurement methods available to the private sector, provided that those methods are not in conflict with s. 287.055.
- (6) To facilitate the efficient and effective management of the department in a businesslike manner, the department shall develop a system for the submission of

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monthly management reports to the Florida Transportation Commission and secretary from the district secretaries and the executive director of the turnpike enterprise. The commission and the secretary shall determine which reports are required to fulfill their respective responsibilities under this section. A copy of each such report shall be submitted monthly to the appropriations and transportation committees of the Senate and the House of Representatives. Recommendations made by the Auditor General in his or her audits of the department that relate to management practices, systems, or reports shall be implemented in a timely manner. However, if the department determines that one or more of the recommendations should be altered or should not be implemented, it shall provide a written explanation of such determination to the Legislative Auditing Committee within 6 months after the date the recommendations were published.

Section 2. Subsection (2) of section 206.46, Florida Statutes, is amended to read:

206.46 State Transportation Trust Fund. --

(2) Notwithstanding any other provisions of law, from the revenues deposited into the State Transportation Trust Fund a maximum of 7 percent in each fiscal year shall be transferred into the Right-of-Way Acquisition and Bridge Construction Trust Fund created in s. 215.605, as needed to meet the requirements of the documents authorizing the bonds issued or proposed to be issued under ss. 215.605 and 337.276 or at a minimum amount sufficient to pay for the debt service coverage requirements of outstanding bonds. Notwithstanding the 7 percent annual transfer authorized in this subsection, the annual amount transferred under this subsection shall not 31 exceed an amount necessary to provide the required debt

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service coverage levels for a maximum debt service not to exceed\$200\$135 million. Such transfer shall be payable primarily from the motor and diesel fuel taxes transferred to the State Transportation Trust Fund from the Fuel Tax Collection Trust Fund.

Section 3. Paragraph (b) of subsection (1) and subsection (8) of section 316.302, Florida Statutes, are amended to read:

316.302 Commercial motor vehicles; safety regulations; transporters and shippers of hazardous materials; enforcement. --

(1)

- (b) Except as otherwise provided in this section, all owners or drivers of commercial motor vehicles that are engaged in intrastate commerce are subject to the rules and regulations contained in 49 C.F.R. parts 382, 385, and 390-397, with the exception of 49 C.F.R. s. 390.5 as it relates to the definition of bus, as such rules and regulations existed on October 1, 2001 March 1, 1999.
- (8) For the purpose of enforcing this section, any law enforcement officer Any agent of the Department of Transportation or duly appointed agent who holds a current safety-inspector certification from the Commercial Vehicle Safety Alliance, may require the driver of any commercial vehicle operated on the highways of this state to stop and submit to an inspection of the vehicle or the driver's records. described in s. 316.545(9), any member of the Florida Highway Patrol, or any person employed by a sheriff's office or municipal police department who is authorized to enforce the traffic laws of this state pursuant to s. 316.640 may 31 enforce the provisions of this section. Any officer of the

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28 29 Department of Transportation described in s. 316.545(9), any member of the Florida Highway Patrol, or any law enforcement officer employed by a sheriff's office or municipal police department authorized to enforce the traffic laws of this state pursuant to s. 316.640, who has reason to believe that a vehicle or driver is operating in an unsafe condition, may require the driver to stop and submit to an inspection of the vehicle or the driver's records. Any person who fails to comply with an officer's request to submit to an inspection under this subsection is guilty of a violation of s. 843.02 if the driver resists the officer without violence or a violation of s. 843.01 if the driver resists the officer with violence. If the vehicle or driver is found to be operating in an unsafe condition, or if any required part or equipment is not present or is not in proper repair or adjustment, and the continued operation would probably present an unduly hazardous operating condition, the officer may require the vehicle or the driver, or both, to be removed from service under the North American Uniform Out-of-Service Criteria until the condition has been corrected. However, if continuous operation would not present an unduly hazardous operating condition, the officer may give written notice requiring correction to require proper repair and adjustment of the condition vehicle within 14 days. (a) Any member of the Florida Highway Patrol, or any

30 provisions of this section.
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law enforcement officer employed by a sheriff's office or

municipal police department authorized to enforce the traffic

laws of this state pursuant to s. 316.640, who has reason to believe that a vehicle or driver is operating in an unsafe

condition may, as provided in subsection (10), enforce the

 (b) Any person who fails to comply with an officer's request to submit to an inspection under this subsection is guilty of a violation of s. 843.02 if the driver resists the officer without violence or of a violation of s. 843.01 if the driver resists the officer with violence.

Section 4. Present subsections (6) and (7) of section 316.535, Florida Statutes, are redesignated as subsections (7) and (8), respectively, and amended, and a new subsection (6) is added to that section, to read:

316.535 Maximum weights.--

engaged in waste collection and disposal, and fuel oil and gasoline trucks designed and constructed for special-type work or use, when operated as a single unit, are subject to all safety and operational requirements of law, except that any such vehicle need not conform to the axle-spacing requirements of this section if the vehicle's total gross load, including the weight of the vehicle, does not exceed 20,000 pounds per axle plus scale tolerances and does not exceed 550 pounds per inch width tire surface plus scale tolerances. A vehicle operating pursuant to this section must not exceed a gross weight, including the weight of the vehicle and scale tolerances, of 70,000 pounds. Any vehicle that violates the weight provisions of this section shall be penalized as provided in s. 316.545.

(7) (6) The Department of Transportation shall adopt rules to implement this section, shall enforce this section and the rules adopted hereunder, and shall publish and distribute tables and other publications as deemed necessary to inform the public.

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(8) (8) (7) Except as otherwise hereinafter provided, a no vehicle or combination of vehicles which exceeds exceeding the gross weights specified in subsections (3), (4), and (5), and (6) may not shall be permitted to travel on the public highways within the state.

Section 5. Paragraph (a) of subsection (2) and paragraph (a) of subsection (4) of section 316.545, Florida Statutes, are amended to read:

316.545 Weight and load unlawful; special fuel and motor fuel tax enforcement; inspection; penalty; review .--

(2)(a) Whenever an officer, upon weighing a vehicle or combination of vehicles with load, determines that the axle weight or gross weight is unlawful, the officer may require the driver to stop the vehicle in a suitable place and remain standing until a determination can be made as to the amount of weight thereon and, if overloaded, the amount of penalty to be assessed as provided herein. However, any gross weight over and beyond 6,000 pounds beyond the maximum herein set shall be unloaded and all material so unloaded shall be cared for by the owner or operator of the vehicle at the risk of such owner or operator. Except as otherwise provided in this chapter, to facilitate compliance with and enforcement of the weight limits established in s. 316.535, weight tables published pursuant to s. 316.535(7)s. 316.535(6)shall include a 10-percent scale tolerance and shall thereby reflect the maximum scaled weights allowed any vehicle or combination of vehicles. As used in this section, scale tolerance means the allowable deviation from legal weights established in s. 316.535. Notwithstanding any other provision of the weight law, if a vehicle or combination of vehicles does not exceed 31 the gross, external bridge, or internal bridge weight limits

 imposed in s. 316.535 and the driver of such vehicle or combination of vehicles can comply with the requirements of this chapter by shifting or equalizing the load on all wheels or axles and does so when requested by the proper authority, the driver shall not be held to be operating in violation of said weight limits.

(4)(a) <u>A</u> No commercial vehicle, as defined in s. 316.003(66), <u>may not</u> <u>shall</u> be operated over the highways of this state unless it has been properly registered under the <u>provisions of</u> s. 207.004. <u>If</u> Whenever any law enforcement officer identified in s. 207.023(1), upon inspecting the vehicle or combination of vehicles, determines that the vehicle is in violation of s. 207.004, a penalty in the amount of \$50 shall be assessed, and the vehicle <u>may shall</u> be detained until payment is collected by the law enforcement officer.

Section 6. Subsection (31) is added to section 334.044, Florida Statutes, to read:

334.044 Department; powers and duties.--The department shall have the following general powers and duties:

(31) In order to fulfill the department's mission to provide a safe and efficient transportation system, the department's Office of Motor Carrier Compliance may employ sworn law enforcement officers, certified in accordance with chapter 943, to enforce the traffic and criminal laws of this state. Such officers have full law enforcement powers granted to other peace officers of this state, including the power to make arrests, carry firearms, serve court process, and seize vehicles defined as contraband under s. 319.33, illegal drugs, stolen property, and the proceeds of illegal activities.

Officers appointed under this section have the primary

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responsibility for enforcing laws relating to size and weight of commercial motor vehicles; safety; traffic; tax and 2 3 registration of commercial motor vehicles; interdiction of 4 vehicles defined as contraband under s. 319.33, illegal drugs; 5 stolen property; and violations that threaten the overall 6 security and safety of this state's transportation infrastructure and the motoring public. The division may also 7 8 appoint part-time or auxiliary law enforcement officers under chapter 943 and may provide their compensation in accordance 9 10 with law.

Section 7. Section 337.025, Florida Statutes, is amended to read:

337.025 Innovative highway projects; department to establish program. -- The department is authorized to establish a program for highway projects demonstrating innovative techniques of highway construction, maintenance, and finance which have the intended effect of controlling time and cost increases on construction projects. Such techniques may include, but are not limited to, state-of-the-art technology for pavement, safety, and other aspects of highway construction and maintenance; innovative bidding and financing techniques; accelerated construction procedures; and those techniques that have the potential to reduce project life cycle costs. To the maximum extent practical, the department must use the existing process to award and administer construction and maintenance contracts. When specific innovative techniques are to be used, the department is not required to adhere to those provisions of law that would prevent, preclude, or in any way prohibit the department from using the innovative technique. However, prior to using an innovative technique that is inconsistent with another

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provision of law, the department must document in writing the need for the exception and identify what benefits the traveling public and the affected community are anticipated to receive. The department may enter into no more than \$120 million in contracts annually for the purposes authorized by this section. However, the annual limitation on contracts which is provided in this section does not apply to turnpike enterprise projects, nor may turnpike enterprise projects be counted toward the department's annual limitation.

Section 8. Effective July 1, 2003, section 337.107, Florida Statutes, as amended by section 3 of chapter 2001-350, Laws of Florida, is amended to read:

337.107 Contracts for right-of-way services.--The department may enter into contracts pursuant to s. 287.055 for right-of-way services on transportation corridors and transportation facilities or the department may include right-of-way services, as defined in this section, as part of the design-build contracts awarded pursuant to s. 337.11. Right-of-way services include negotiation and acquisition services, appraisal services, demolition and removal of improvements, and asbestos-abatement services.

Section 9. Paragraph (c) of subsection (3) and paragraph (c) of subsection (6) of section 337.11, Florida Statutes, are amended to read:

337.11 Contracting authority of department; bids; emergency repairs, supplemental agreements, and change orders; combined design and construction contracts; progress payments; records; requirements of vehicle registration .--

(3)

(c) No advertisement for bids shall be published and 31 no bid solicitation notice shall be provided until title to

all necessary rights-of-way and easements for the construction of the project covered by such advertisement or notice has vested in the state or a local governmental entity, and all railroad crossing and utility agreements have been executed. The turnpike enterprise is exempt from this paragraph with respect to a turnpike enterprise project. Title to all necessary rights-of-way shall be deemed to have been vested in the State of Florida when such title has been dedicated to the public or acquired by prescription.

(6)

- (c) When the department determines that it is in the best interest of the public for reasons of public concern, economy, improved operations or safety, and only when circumstances dictate rapid completion of the work, the department may, up to the threshold amount of \$120,000 provided in s. 287.017 for CATEGORY FOUR, enter into contracts for construction and maintenance without advertising and receiving competitive bids. However, if legislation is enacted by the Legislature which changes the category thresholds, the threshold amount shall remain at \$60,000. The department may enter into such contracts only upon a determination that the work is necessary for one of the following reasons:
- To ensure timely completion of projects or avoidance of undue delay for other projects;
- 2. To accomplish minor repairs or construction and maintenance activities for which time is of the essence and for which significant cost savings would occur; or
- 3. To accomplish nonemergency work necessary to ensure avoidance of adverse conditions that affect the safe and efficient flow of traffic.

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The department shall make a good faith effort to obtain two or more quotes, if available, from qualified contractors before entering into any contract. The department shall give consideration to disadvantaged business enterprise participation. However, when the work exists within the limits of an existing contract, the department shall make a good faith effort to negotiate and enter into a contract with the prime contractor on the existing contract.

Section 10. Effective July 1, 2003, paragraph (a) of subsection (7) of section 337.11, Florida Statutes, as amended by section 4 of chapter 2001-350, Laws of Florida, is amended to read:

337.11 Contracting authority of department; bids; emergency repairs, supplemental agreements, and change orders; combined design and construction contracts; progress payments; records; requirements of vehicle registration.--

(7)(a) If the head of the department determines that it is in the best interests of the public, the department may combine the right-of-way services and design and construction phases of a building, a major bridge, a limited access facility or a rail corridor project into a single contract. Such contract is referred to as a design-build contract.

Design-build contracts may be advertised and awarded notwithstanding the requirements of paragraph (3)(c). However, construction activities may not begin on any portion of such projects until title to the necessary rights-of-way and easements for the construction of that portion of the project have vested in the state or a local governmental entity and all railroad crossing and utility agreements have been executed. Title to rights-of-way vests in the state when the

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title has been dedicated to the public or acquired by prescription.

Section 11. Effective July 1, 2005, paragraph (a) of subsection (7) of section 337.11, Florida Statutes, as amended by sections 2 and 4 of chapter 2001-350, Laws of Florida, and by this act, is amended to read:

337.11 Contracting authority of department; bids; emergency repairs, supplemental agreements, and change orders; combined design and construction contracts; progress payments; records; requirements of vehicle registration .--

(7)(a) If the head of the department determines that it is in the best interests of the public, the department may combine the rights-of-way services and design and construction phases of a building, a major bridge, a limited access facility or a rail corridor project into a single contract. Such contract is referred to as a design-build contract. Design-build contracts may be advertised and awarded notwithstanding the requirements of paragraph (3)(c). However, construction activities may not begin on any portion of such projects until title to the necessary rights-of-way and easements for the construction of that portion of the project have vested in the state or a local governmental entity and all railroad crossing and utility agreements have been executed. Title to rights-of-way vests in the state when the title has been dedicated to the public or acquired by prescription.

Section 12. Section 338.165, Florida Statutes, is amended to read:

338.165 Continuation of tolls.--

(1) The department, any transportation or expressway 31 authority or, in the absence of an authority, a county or

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counties may continue to collect the toll on a revenue-producing project after the discharge of any bond indebtedness related to such project and may increase such toll. All tolls so collected shall first be used to pay the annual cost of the operation, maintenance, and improvement of the toll project.

- (2) If the revenue-producing project is on the State Highway System, any remaining toll revenue shall be used for the construction, maintenance, or improvement of any road on the State Highway System within the county or counties in which the revenue-producing project is located, except as provided in s. 348.0004.
- (3) Notwithstanding any other law to the contrary, pursuant to s. 11, Art. VII of the State Constitution, and subject to the requirements of subsection (2), the Department of Transportation may request the Division of Bond Finance to issue bonds secured by toll revenues collected on the Alligator Alley, Sunshine Skyway Bridge, Beeline East Expressway, and Pinellas Bayway to fund transportation projects located within the county or counties in which the facility is located and contained in the 1993-1994 Adopted Work Program or in any subsequent adopted work program of the department.
- (4) If the revenue-producing project is on the county road system, any remaining toll revenue shall be used for the construction, maintenance, or improvement of any other state or county road within the county or counties in which the revenue-producing project is located, except as provided in s. 348.0004.
- (5) Selection of projects on the State Highway System 31 | for construction, maintenance, or improvement with toll

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revenues shall be, with the concurrence of the department, consistent with the Florida Transportation Plan.

- (6) Notwithstanding the provisions of subsection (1), and not including high occupancy toll lanes or express lanes, no tolls may be charged for use of an interstate highway where tolls were not charged as of July 1, 1997.
- (7) This section does not apply to the turnpike system as defined under the Florida Turnpike Enterprise Law.

Section 13. Section 338.22, Florida Statutes, is amended to read:

338.22 Florida Turnpike Law; short title.--Sections 338.22-338.241 may be cited as the "Florida Turnpike Enterprise Law."

Section 14. Section 338.221, Florida Statutes, is amended to read:

338.221 Definitions of terms used in ss. 338.22-338.241.--As used in ss. 338.22-338.241, the term following words and terms have the following meanings, unless the context indicates another or different meaning or intent:

- "Bonds" or "revenue bonds" means notes, bonds, (1)refunding bonds or other evidences of indebtedness or obligations, in either temporary or definitive form, issued by the Division of Bond Finance on behalf of the department and authorized under the provisions of ss. 338.22-338.241 and the State Bond Act.
- "Cost," as applied to a turnpike project, includes (2) the cost of acquisition of all land, rights-of-way, property, easements, and interests acquired by the department for turnpike project construction; the cost of such construction; the cost of all machinery and equipment, financing charges, 31 | fees, and expenses related to the financing; establishment of

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reserves to secure bonds; interest prior to and during construction and for such period after completion of construction as shall be determined by the department; the cost of traffic estimates and of engineering and legal expenses, plans, specifications, surveys, estimates of cost and revenues; other expenses necessary or incident to determining the feasibility or practicability of acquiring or constructing any such turnpike project; administrative expenses; and such other expenses as may be necessary or incident to the acquisition or construction of a turnpike project, the financing of such acquisition or construction, and the placing of the turnpike project in operation.

- "Feeder road" means any road no more than 5 miles in length, connecting to the turnpike system which the department determines is necessary to create or facilitate access to a turnpike project.
- "Owner" includes any person or any governmental entity that has title to, or an interest in, any property, right, easement, or interest authorized to be acquired pursuant to ss. 338.22-338.241.
- "Revenues" means all tolls, charges, rentals, gifts, grants, moneys, and other funds coming into the possession, or under the control, of the department by virtue of the provisions hereof, except the proceeds from the sale of bonds issued under ss. 338.22-338.241.
- "Turnpike system" means those limited access toll highways and associated feeder roads and other structures, appurtenances, or rights previously designated, acquired, or constructed pursuant to the Florida Turnpike Enterprise Law and such other additional turnpike projects as may be acquired 31 or constructed as approved by the Legislature.

turnpike bonds. ÷

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revenues.

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the debt service on the bonds by the end of the 5th year of operation and to pay at least 100 percent of the debt service on the bonds by the end of the 15th year of operation. In implementing this paragraph, up to 50 percent of the adopted work program costs of the project may be funded from turnpike

proposed turnpike project, excluding feeder roads and turnpike

improvements, will be sufficient to pay at least 50 percent of

"Turnpike improvement" means any betterment

"Economically feasible", with respect to a

system, including, but not limited to, widenings, the addition of interchanges to the existing turnpike system, resurfacings,

necessary or desirable for the operation of the turnpike

proposed turnpike project, means that the revenues of the

project in combination with those of the existing turnpike system are sufficient to service the debt of the outstanding

(a) For a proposed turnpike project, that, as determined by the department before the issuance of revenue

bonds for the project, the estimated net revenues of the

toll plazas, machinery, and equipment.

(b) For turnpike projects, except for feeder roads and turnpike improvements, financed from revenues of the turnpike system, such project, or such group of projects, originally financed from revenues of the turnpike system, that the project is expected to generate sufficient revenues to

amortize project costs within 15 years of opening to traffic.

This subsection does not prohibit the pledging of revenues from the entire turnpike system to bonds issued to finance or 31 refinance a turnpike project or group of turnpike projects.

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- (9) "Turnpike project" means any extension to or expansion of the existing turnpike system and new limited access toll highways and associated feeder roads and other structures, interchanges, appurtenances, or rights as may be approved in accordance with the Florida Turnpike Enterprise Law.
- (10) "Statement of environmental feasibility" means a statement by the Department of Environmental Protection of the project's significant environmental impacts.

Section 15. Section 338.2215, Florida Statutes, is created to read:

338.2215 Florida Turnpike Enterprise; legislative findings, policy, purpose, and intent. -- It is the intent of the Legislature that the turnpike enterprise be provided additional powers and authority in order to maximize the advantages obtainable through fully leveraging the Florida Turnpike System asset. The additional powers and authority will provide the turnpike enterprise with the autonomy and flexibility necessary to enable it to more easily pursue innovations as well as best practices found in the private sector in management, finance, organization, and operations. The additional powers and authority are intended to improve cost-effectiveness and timeliness of project delivery, increase revenues, expand the turnpike system's capital program capability, and improve the quality of service to its patrons, while continuing to protect the turnpike system's bondholders and further preserve, expand, and improve the Florida Turnpike System.

Section 16. Section 338.2216, Florida Statutes, is created to read:

338.2216 Florida Turnpike Enterprise; powers and authority.--

- (1)(a) In addition to the powers granted to the department, the Florida Turnpike Enterprise has full authority to exercise all powers granted to it under this chapter. These powers include, but are not limited to, the authority to plan, construct, maintain, repair, and operate the Florida Turnpike System.
- (b) It is the express intent of this part that the Florida Turnpike Enterprise be authorized to plan, develop, own, purchase, lease, or otherwise acquire, demolish, construct, improve, relocate, equip, repair, maintain, operate, and manage the Florida Turnpike System; to expend funds to publicize, advertise, and promote the advantages of using the turnpike system and its facilities; and to cooperate, coordinate, partner, and contract with other entities, public and private, to accomplish these purposes.
- shall appoint a staff, which is exempt from part II of chapter 110, among them a chief financial officer who must be a proven effective administrator with demonstrated experience in financial management, including management of a large bonded capital program and must hold an active license to practice public accounting in this state under chapter 473.
- (d) The Office of Toll Operations shall be headed by a manager, who shall be appointed by and serve at the pleasure of the turnpike enterprise executive director. The position shall be classified at a level equal to a division director.
- (2) The department may employ procurement methods available to the Department of Management Services under chapter 255 or chapter 287 and under any rule adopted under

either of those chapters solely for the benefit of the turnpike enterprise. In order to enhance the effective and 2 3 efficient operation of the turnpike enterprise, the department may adopt rules for procurement procedures alternative to 4 5 procedures set forth in chapters 255, 287, and 337. 6 (3)(a) Effective July 1, 2002, the turnpike enterprise shall be a single budget entity and shall develop a budget 7 8 pursuant to chapter 216. The budget for the turnpike 9 enterprise must be submitted to the Legislature with the 10 department's budget. 11 (b) Notwithstanding the provisions of s. 216.301 and in accordance with s. 216.351, the Executive Office of the 12 Governor shall, on July 1 of each year, certify forward all 13 unexpended funds appropriated or provided under this section 14 for the turnpike enterprise. Of the unexpended funds 15 certified forward, any unencumbered amounts shall be carried 16 17 forward. The funds carried forward must not exceed 5 percent of the total operating budget of the turnpike enterprise. 18 19 Funds carried forward under this section may be used for any lawful purpose, including, but not limited to, promotional and 20 market activities, technology, and training. Any 21 certified-forward funds remaining undisbursed on December 31 22 of each year shall be carried forward. 23 24 The powers conferred upon the turnpike enterprise 25 under ss. 338.22-338.241 are in addition and supplemental to the existing powers of the department and the turnpike 26 27 enterprise, and these powers may not be construed as 28 abrogating any provision of any other law, general or local; 29 but ss. 338.22-338.241 supersede such other laws as are 30 inconsistent with the exercise of the powers provided under

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those sections and provide a complete method for the exercise of the powers granted under those sections.

Section 17. Subsection (4) of section 338.223, Florida Statutes, is amended to read:

338.223 Proposed turnpike projects.--

The department is authorized, with the approval of the Legislature, to use federal and state transportation funds to lend or pay a portion of the operating, maintenance, and capital costs of turnpike projects. Federal and state transportation funds included in an adopted work program, or the General Appropriations Act, for a turnpike project do not have to be reimbursed to the State Transportation Trust Fund, or used in determining the economic feasibility of the proposed project. For operating and maintenance loans, the maximum net loan amount in any fiscal year shall not exceed $1.5 \, \frac{0.5}{0.5}$ percent of state transportation tax revenues for that fiscal year.

Section 18. Subsection (2) of section 338.227, Florida Statutes, is amended to read:

338.227 Turnpike revenue bonds.--

(2) The proceeds of the bonds of each issue shall be used solely for the payment of the cost of the turnpike projects for which such bonds shall have been issued, except as provided in the State Bond Act. Such proceeds shall be disbursed and used as provided by ss. 338.22-338.241 and in such manner and under such restrictions, if any, as the Division of Bond Finance may provide in the resolution authorizing the issuance of such bonds or in the trust agreement hereinafter mentioned securing the same. All revenues and bond proceeds from the turnpike system received 31 by the department pursuant to ss. 338.22-338.241, the Florida

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Turnpike Enterprise Law, shall be used only for the cost of turnpike projects and turnpike improvements and for the administration, operation, maintenance, and financing of the turnpike system. No revenues or bond proceeds from the turnpike system shall be spent for the operation, maintenance, construction, or financing of any project which is not part of the turnpike system.

Section 19. Subsection (2) of section 338.2275, Florida Statutes, is amended to read:

338.2275 Approved turnpike projects.--

The department is authorized to use turnpike revenues, the State Transportation Trust Fund moneys allocated for turnpike projects pursuant to s. 338.001, federal funds, and bond proceeds, and shall use the most cost-efficient combination of such funds, in developing a financial plan for funding turnpike projects. The department must submit a report of the estimated cost for each ongoing turnpike project and for each planned project to the Legislature 14 days before the convening of the regular legislative session. Verification of economic feasibility and statements of environmental feasibility for individual turnpike projects must be based on the entire project as approved. Statements of environmental feasibility are not required for those projects listed in s. 12, chapter 90-136, Laws of Florida, for which the Project Development and Environmental Reports were completed by July The All required environmental permits must be obtained before the department may advertise for bids for contracts for the construction of any turnpike project before obtaining the required environmental permits.

Section 20. Section 338.234, Florida Statutes, is 31 amended to read:

1 338.234 Granting concessions or selling along the 2 turnpike system .--3 (1) The department may enter into contracts or licenses with any person for the sale of grant concessions or 4 5 sell services or products or business opportunities on along 6 the turnpike system, or the turnpike enterprise may sell 7 services, products, or business opportunities on the turnpike 8 system, which benefit the traveling public or provide additional revenue to the turnpike system. Services, business 9 10 opportunities, and products authorized to be sold include, but 11 are not limited to, the sale of motor fuel, vehicle towing and maintenance services; the sale of food with attendant 12 nonalcoholic beverages; lodging, meeting rooms, and other 13 business services opportunities; advertising and other 14 promotional opportunities, which advertising and promotions 15 must be consistent with the dignity and integrity of the 16 17 state; the sale of state lottery tickets sold by authorized 18 retailers; games of amusement that the granting of concessions 19 for amusement devices which operate by the application of skill, not including games of chance as defined in s. 849.16 20 21 or other illegal gambling games; the sale of Florida citrus, goods promoting the state or handmade goods produced within 22 23 the state; and the granting of concessions for equipment which 24 provides travel information, or tickets, reservations, or 25 other related services.; and the granting of concessions which provide banking and other business services. The department 26 may also provide information centers on the plazas for the 27 28 benefit of the public. 29 (2) The department may provide an opportunity for 30 governmental agencies to hold public events at turnpike plazas 31

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which educate the traveling public as to safety, travel, and tourism.

Section 21. Subsection (3) of section 338.235, Florida Statutes, is amended to read:

338.235 Contracts with department for provision of services on the turnpike system. --

(3) The department may enter into contracts or agreements, with or without competitive bidding or procurement, to make available, on a fair, reasonable, nonexclusive, and nondiscriminatory basis, turnpike property and other turnpike structures, for the placement of wireless facilities by any wireless provider of mobile services as defined in 47 U.S.C. s. 153(n) or s. 332(d), and any telecommunications company as defined in s. 364.02 when it is determined to be practical and feasible to make such property or structures available. The department may, without adopting a rule, charge a just, reasonable, and nondiscriminatory fee for placement of the facilities, payable annually, based on the fair market value of space used by comparable communications facilities in the state. The department and a wireless provider may negotiate the reduction or elimination of a fee in consideration of goods and services service provided to the department by the wireless provider. All such fees collected by the department shall be deposited directly into the State Agency Law Enforcement Radio System Trust Fund and may be used to construct, maintain, or support the system.

Section 22. Subsection (2) of section 338.239, Florida Statutes, is amended to read:

338.239 Traffic control on the turnpike system.--

Members of the Florida Highway Patrol are vested 31 with the power, and charged with the duty, to enforce the

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rules of the department. Approved expenditures Expenses 2 incurred by the Florida Highway Patrol in carrying out its 3 powers and duties under ss. 338.22-338.241 may be treated as a part of the cost of the operation of the turnpike system, and 4 5 the Department of Highway Safety and Motor Vehicles shall be 6 reimbursed by the turnpike enterprise Department of 7 Transportation for such expenses incurred on the turnpike 8 system mainline, which is that part of the turnpike system 9 extending from the southern terminus in Florida City to the 10 northern terminus in Wildwood including all contiguous 11 sections. Florida Highway Patrol Troop K shall be headquartered with the turnpike enterprise and shall be the 12 official and preferred law enforcement troop for the turnpike 13 14 system. The Department of Highway Safety and Motor Vehicles may, upon request of the executive director of the turnpike 15 enterprise and approval of the Legislature, increase the 16 17 number of authorized positions for Troop K, or the executive 18 director of the turnpike enterprise may contract with the 19 Department of Highway Safety and Motor Vehicles for additional 20 troops to patrol the turnpike system. 21

Section 23. Section 338.241, Florida Statutes, is amended to read:

338.241 Cash reserve requirement.—The budget for the turnpike system shall be so planned as to provide for a cash reserve at the end of each fiscal year of not less than $5 \ 10$ percent of the unpaid balance of all turnpike system contractual obligations, excluding bond obligations, to be paid from revenues.

Section 24. Section 338.251, Florida Statutes, is amended to read:

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- 338.251 Toll Facilities Revolving Trust Fund.--The Toll Facilities Revolving Trust Fund is hereby created for the purpose of encouraging the development and enhancing the financial feasibility of revenue-producing road projects undertaken by local governmental entities in a county or combination of contiguous counties <u>and the turnpike</u> enterprise.
- (1) The department is authorized to advance funds for preliminary engineering, traffic and revenue studies, environmental impact studies, financial advisory services, engineering design, right-of-way map preparation, other appropriate project-related professional services, and advanced right-of-way acquisition to expressway authorities, the turnpike enterprise, counties, or other local governmental entities that desire to undertake revenue-producing road projects.
- (2) No funds shall be advanced pursuant to this section unless the following is documented to the department:
- (a) The proposed facility is consistent with the adopted transportation plan of the appropriate metropolitan planning organization and the Florida Transportation Plan.
- (b) A proposed 2-year budget detailing the use of the cash advance and a project schedule consistent with the budget.
- (3) Prior to receiving any moneys for advance right-of-way acquisition, it shall be shown that such right-of-way will substantially appreciate prior to construction and that savings will result from its advance purchase. Any such request for moneys for advance right-of-way acquisition shall be accompanied by a preliminary engineering study, environmental impact study, traffic and

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revenue study, and right-of-way maps along with either a negotiated contract for purchase of the right-of-way, such contract to include a clause stating that it is subject to funding by the department or the Legislature, or an appraisal of the subject property for purpose of condemnation proceedings.

- (4) Each advance pursuant to this section shall require repayment out of the initial bond issue revenue or, at the discretion of the governmental entity or the turnpike enterprise of the facility, repayment shall begin no later than 7 years after the date of the advance, provided repayment shall be completed no later than 12 years after the date of the advance. However, such election shall be made at the time of the initial bond issue, and, if repayment is to be made during the time period referred to above, a schedule of such repayment shall be submitted to the department.
- (5) No amount in excess of \$1.5 million annually shall be advanced to any one governmental entity pursuant to this section without specific appropriation by the Legislature.
- (6) Funds may not be advanced for funding final design costs beyond 60 percent completion until an acceptable plan to finance all project costs, including the reimbursement of outstanding trust fund advances, is approved by the department.
- (7) The department may advance funds sufficient to defray shortages in toll revenues of facilities receiving funds pursuant to this section for the first 5 years of operation, up to a maximum of \$5 million per year, to be reimbursed to this fund within 5 years of the last advance hereunder. Any advance under this provision shall require 31 specific appropriation by the Legislature.

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- (8) No expressway authority, county, or other local governmental entity or the turnpike enterprise shall be eligible to receive any advance under this section if the expressway authority, county, or other local governmental entity or the turnpike enterprise has failed to repay any previous advances as required by law or by agreement with the department.
- (9) Repayment of funds advanced, including advances made prior to January 1, 1994, shall not include interest. However, interest accruing to local governmental entities and the turnpike enterprise from the investment of advances shall be paid to the department.
- (10) Any repayment of prior or future advances made from the State Transportation Trust Fund which were used to fund any project phase of a toll facility, shall be deposited in the Toll Facilities Revolving Trust Fund. However, when funds advanced to the Seminole County Expressway Authority pursuant to this section are repaid to the Toll Facilities Revolving Trust Fund by or on behalf of the Seminole County Expressway Authority, those funds shall thereupon and forthwith be appropriated for and advanced to the Seminole County Expressway Authority for funding the design of and the advanced right-of-way acquisition for that segment of the Seminole County Expressway extending from U.S. Highway 17/92 to Interstate Highway 4. Notwithstanding subsection (6), when funds previously advanced to the Orlando-Orange County Expressway Authority are repaid to the Toll Facilities Revolving Trust Fund by or on behalf of the Orlando-Orange County Expressway Authority, those funds may thereupon and forthwith be appropriated for and advanced to the Seminole 31 County Expressway Authority for funding that segment of the

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Seminole County Expressway extending from U.S. Highway 17/92 to Interstate Highway 4. Any funds advanced to the Tampa-Hillsborough County Expressway Authority pursuant to this section which have been or will be repaid on or after July 1, 1998, to the Toll Facilities Revolving Trust Fund on behalf of the Tampa-Hillsborough County Expressway Authority shall thereupon and forthwith be appropriated for and advanced to the Tampa-Hillsborough County Expressway Authority for funding the design of and the advanced right-of-way acquisition for the Brandon area feeder roads, capital improvements to increase capacity to the expressway system, and Lee Roy Selmon Crosstown Expressway System Widening as authorized under s. 348.565.

(11) The department shall adopt rules necessary for the implementation of this section, including rules for project selection and funding.

Section 25. Paragraph (a) of subsection (4) of section 339.135, Florida Statutes, is amended to read:

339.135 Work program; legislative budget request; definitions; preparation, adoption, execution, and amendment.--

- (4) FUNDING AND DEVELOPING A TENTATIVE WORK PROGRAM. --
- (a)1. To assure that no district or county is penalized for local efforts to improve the State Highway System, the department shall, for the purpose of developing a tentative work program, allocate funds for new construction to the districts, except for the turnpike enterprise district, based on equal parts of population and motor fuel tax collections. Funds for resurfacing, bridge repair and rehabilitation, bridge fender system construction or repair, 31 | public transit projects except public transit block grants as

 provided in s. 341.052, and other programs with quantitative needs assessments shall be allocated based on the results of these assessments. The department may not transfer any funds allocated to a district under this paragraph to any other district except as provided in subsection (7). Funds for public transit block grants shall be allocated to the districts pursuant to s. 341.052.

2. Notwithstanding the provisions of subparagraph 1., the department shall allocate at least 50 percent of any new discretionary highway capacity funds to the Florida Intrastate Highway System established pursuant to s. 338.001. Any remaining new discretionary highway capacity funds shall be allocated to the districts for new construction as provided in subparagraph 1. For the purposes of this subparagraph, the term "new discretionary highway capacity funds" means any funds available to the department above the prior year funding level for capacity improvements, which the department has the discretion to allocate to highway projects.

Section 26. Paragraph (c) of subsection (4) and subsection (5) of section 339.12, Florida Statutes, are amended to read.

339.12 Aid and contributions by governmental entities for department projects; federal aid.--

(4)

(c) The department may enter into agreements under this subsection for a project or project phase not included in the adopted work program. As used in this paragraph, the term "project phase" means acquisition of rights-of-way, construction, construction inspection, and related support phases. The project or project phase must be a high priority of the governmental entity. Reimbursement for a project or

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project phase must be made from funds appropriated by the Legislature pursuant to s. 339.135(5). All other provisions of this subsection apply to agreements entered into under this paragraph. The total amount of project agreements for projects or project phases not included in the adopted work program may not at any time exceed\$150\$100 million.

(5) The department and the governing body of a governmental entity may enter into an agreement by which the governmental entity agrees to perform a highway project or project phase in the department's adopted work program that is not revenue producing or any public transportation project in the adopted work program. By specific provision in the written agreement between the department and the governing body of the governmental entity, the department may agree to compensate reimburse the governmental entity for the actual cost for the project of the or project phase contained in the adopted work program. Compensation Reimbursement to the governmental entity for such project or project phases must be made from funds appropriated by the Legislature, and compensation reimbursement for the cost of the project or project phase is to begin in the year the project or project phase is scheduled in the work program as of the date of the agreement.

Section 27. Subsection (1) of section 553.80, Florida Statutes, is amended to read:

553.80 Enforcement.--

(1) Except as provided in paragraphs $\underline{(a)-(f)}(a)-(e)$, each local government and each legally constituted enforcement district with statutory authority shall regulate building construction and, where authorized in the state agency's enabling legislation, each state agency shall enforce the

Florida Building Code required by this part on all public or private buildings, structures, and facilities, unless such responsibility has been delegated to another unit of government pursuant to s. 553.79(9).

enforced exclusively by those departments.

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(a) Construction regulations relating to correctional facilities under the jurisdiction of the Department of Corrections and the Department of Juvenile Justice are to be

- (b) Construction regulations relating to elevator equipment under the jurisdiction of the Bureau of Elevators of the Department of Business and Professional Regulation shall be enforced exclusively by that department.
- (c) In addition to the requirements of s. 553.79 and this section, facilities subject to the provisions of chapter 395 and part II of chapter 400 shall have facility plans reviewed and construction surveyed by the state agency authorized to do so under the requirements of chapter 395 and part II of chapter 400 and the certification requirements of the Federal Government.
- (d) Building plans approved pursuant to s. 553.77(6) and state-approved manufactured buildings, including buildings manufactured and assembled offsite and not intended for habitation, such as lawn storage buildings and storage sheds, are exempt from local code enforcing agency plan reviews except for provisions of the code relating to erection, assembly, or construction at the site. Erection, assembly, and construction at the site are subject to local permitting and inspections.
- (e) Construction regulations governing public schools, state universities, and community colleges shall be enforced 31 as provided in subsection (6).

1 (f) The Florida Building Code as it pertains to toll-collection facilities under the jurisdiction of the 2 3 turnpike enterprise of the Department of Transportation shall be enforced exclusively by the turnpike enterprise. 4 5 6 The governing bodies of local governments may provide a 7 schedule of fees, as authorized by s. 125.56(2) or s. 166.222 and this section, for the enforcement of the provisions of this part. Such fees shall be used solely for carrying out 9 10 the local government's responsibilities in enforcing the 11 Florida Building Code. The authority of state enforcing agencies to set fees for enforcement shall be derived from 12 authority existing on July 1, 1998. However, nothing contained 13 in this subsection shall operate to limit such agencies from 14 adjusting their fee schedule in conformance with existing 15 authority. 16 17 Section 28. This act shall take effect upon becoming a 18 law. 19 20 21 22 23 24 25 26 27 28 29 30 31

1		STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR
2		CS/CS/SB 502
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4	1.	To guarantee competitive selection, the Committee Substitute requires the Turnpike Enterprise to follow the procurement methods found in s. 287.055, when
5		acquiring professional services such as engineers,
6		architects, and surveyors.
7	2.	The Committee Substitute increases the right-of-way and bridge bond cap from \$135 million to \$200 million. It
8		also authorizes the DOT to combine right-of-way services with design-build contracts until 2005.
9	3. T m D e i	The Committee Substitute specifies that "contraband"
10		means illegal drugs, to avoid confusion with the Department of Agriculture and Consumer Services law enforcement definition of "contraband" which include
11		enforcement definition of "contraband" which includes illegal fruits and vegetables.
12	4. The CENTER toll	The Committee Substitute specifies that the Turnpike
13		Enterprise will enforce the Florida Building Code for toll collection facilities.
14	5.	The Committee Substitute specifies that the Office of
15		Motor Carrier Compliance or other agents appointed by DOT are responsible for enforcing commercial motor
16		vehicle laws.
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