1	A bill to be entitled
2	An act relating to long-term care; amending s.
3	20.41, F.S.; providing for administration of
4	the State Long-Term Care Ombudsman Council by
5	the Department of Elderly Affairs; amending s.
6	400.0063, F.S.; locating the Office of the
7	State Long-Term Care Ombudsman in the
8	department; providing for appointment of the
9	ombudsman by the Secretary of Elderly Affairs;
10	amending s. 400.0065, F.S.; requiring the
11	secretary's approval of staff for the local
12	ombudsman councils; deleting requirement that
13	the ombudsman prepare an annual legislative
14	budget request; revising rulemaking authority;
15	amending s. 400.0067, F.S.; revising duties of
16	the State Long-Term Care Ombudsman Council;
17	providing duties of the department and
18	secretary; amending s. 400.0071, F.S.; revising
19	procedures relating to complaints; amending s.
20	400.0087, F.S.; revising provisions relating to
21	agency oversight; amending s. 400.0089, F.S.;
22	revising reporting responsibilities; repealing
23	s. 400.0066(2) and (3), F.S., relating to
24	administrative support for the ombudsman
25	program and interference with ombudsman staff
26	or volunteers; creating s. 409.221, F.S.;
27	creating the "Florida Consumer-Directed Care
28	Act"; providing legislative findings; providing
29	legislative intent; establishing the
30	consumer-directed care program; providing for
31	consumer selection of certain long-term care

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1	services and providers; providing for
2	interagency agreements between the Agency for
3	Health Care Administration and the Department
4	of Elderly Affairs, the Department of Health,
5	and the Department of Children and Family
б	Services; providing for program eligibility and
7	enrollment; providing definitions; providing
8	for consumer budget allowances and purchasing
9	guidelines; specifying authorized services;
10	providing roles and responsibilities of
11	consumers, the agency and departments, and
12	fiduciary intermediaries; providing background
13	screening requirements for persons who render
14	care under the program; providing rulemaking
15	authority of the agency and departments;
16	requiring the agency to apply for federal
17	waivers as necessary; requiring ongoing program
18	reviews and annual reports; requiring the
19	Agency for Health Care Administration and the
20	Department of Elderly Affairs to submit a plan
21	to the Governor and Legislature for reducing
22	nursing home bed days funded under the Medicaid
23	program; amending s. 400.179, F.S.; providing
24	an exception from a bond requirement for
25	certain mortgage arrangements; amending s.
26	408.034, F.S.; providing additional
27	requirements for the Agency for Health Care
28	Administration in determining the need for
29	additional nursing facility beds; amending s.
30	409.912, F.S.; requiring the Agency for Health
31	Care Administration to establish a nursing

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1	facility preadmission screening program;
2	authorizing the agency to operate the program
3	
	by contract; requiring an annual report to the
4	Legislature and the Office of Long-Term Care
5	Policy; amending s. 430.03, F.S.; revising the
6	purposes of the Department of Elderly Affairs
7	with respect to developing policy, making
8	recommendations, coordinating activities, and
9	overseeing research; amending s. 430.04, F.S.;
10	revising the duties of the Department of
11	Elderly Affairs with respect to developing
12	programs and policies related to aging;
13	creating s. 430.041, F.S.; establishing the
14	Office of Long-Term Care Policy within the
15	Department of Elderly Affairs; requiring the
16	office to develop a State Long-Term Care Plan;
17	requiring the office to make recommendations
18	for coordinating the services provided by state
19	agencies; providing for appointment of the
20	director of the Office of Long-Term Care
21	Policy; providing for the appointment of an
22	advisory board to the Office of Long-Term Care
23	Policy; specifying membership in the advisory
24	board; providing for reimbursement of per diem
25	and travel expenses for members of the advisory
26	board; requiring that the office submit an
27	annual report to the Governor and Legislature;
28	
20 29	requiring the Agency for Health Care
	Administration and the Department of Elderly
30	Affairs to provide staff and support services
31	for the Office of Long-Term Care Policy;

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1	creating s. 430.7031, F.S.; requiring the
2	Department of Elderly Affairs and the Agency
3	for Health Care Administration to implement a
4	nursing home transition program; providing
5	requirements for the program; amending ss.
6	409.908, 430.708, and 641.386, F.S., relating
7	to reimbursement of Medicaid providers,
8	certificates of need, and agent licensing and
9	appointment; conforming cross references to
10	changes made by the act; amending s. 627.9408,
11	F.S.; authorizing the department to adopt by
12	rule certain provisions of the Long-Term Care
13	Insurance Model Regulation, as adopted by the
14	National Association of Insurance
15	Commissioners; providing an effective date.
16	
17	Be It Enacted by the Legislature of the State of Florida:
18	
19	Section 1. Subsection (4) of section 20.41, Florida
20	Statutes, is amended to read:
21	20.41 Department of Elderly AffairsThere is created
22	a Department of Elderly Affairs.
23	(4) The department shall <u>administer</u> administratively
24	house the State Long-Term Care Ombudsman Council, created by
25	s. 400.0067, and the local long-term care ombudsman councils,
26	created by s. 400.0069 and shall, as required by s. 712 of the
27	federal Older Americans Act of 1965, ensure that both the
28	state and local long-term care ombudsman councils operate in
29	compliance with the Older Americans Act. The councils in
30	performance of their duties shall not be subject to control,
31	supervision, or direction by the department.
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1 Section 2. Subsection (1) and paragraph (b) of 2 subsection (2) of section 400.0063, Florida Statutes, are 3 amended to read: 4 400.0063 Establishment of Office of State Long-Term 5 Care Ombudsman; designation of ombudsman and legal advocate .--6 (1) There is created an Office of State Long-Term Care 7 Ombudsman, which shall be located for administrative purposes 8 in the Department of Elderly Affairs. 9 (2) (b) The State Long-Term Care Ombudsman shall be 10 11 appointed by and shall serve at the pleasure of the Secretary 12 of Elderly Affairs State Long-Term Care Ombudsman Council. No person who has a conflict of interest, or has an immediate 13 14 family member who has a conflict of interest, may be involved in the designation of the ombudsman. 15 16 Section 3. Paragraphs (c) and (f) of subsection (2) and subsection (3) of section 400.0065, Florida Statutes, are 17 18 amended to read: 19 400.0065 State Long-Term Care Ombudsman; duties and 20 responsibilities; conflict of interest.--21 (2) The State Long-Term Care Ombudsman shall have the 22 duty and authority to: (c) Within the limits of federal and state funding 23 authorized and appropriated, employ such personnel, including 24 25 staff for local ombudsman councils, as are necessary to 26 perform adequately the functions of the office and provide or contract for legal services to assist the state and local 27 28 ombudsman councils in the performance of their duties. Staff 29 positions for each local ombudsman council may be established 30 as career service positions, and shall be filled by the 31 5

ombudsman after approval by the secretary consultation with 1 the respective local ombudsman council. 2 3 (f) Annually prepare a budget request that shall be 4 submitted to the Governor by the department for transmittal to 5 the Legislature. 6 (3) The State Long-Term Care Ombudsman shall not: 7 (a) Have a direct involvement in the licensing or 8 certification of, or an ownership or investment interest in, a 9 long-term care facility or a provider of a long-term care service. 10 Be employed by, or participate in the management 11 (b) 12 of, a long-term care facility. (c) Receive, or have a right to receive, directly or 13 14 indirectly, remuneration, in cash or in kind, under a 15 compensation agreement with the owner or operator of a 16 long-term care facility. 17 The Department of Elderly Affairs, in consultation with the 18 19 ombudsman, shall adopt rules to establish procedures to 20 identify and eliminate conflicts of interest as described in 21 this subsection. 22 Section 4. Paragraphs (c), (d), (f), and (g) of 23 subsection (2) and paragraph (b) of subsection (3) of section 400.0067, Florida Statutes, are amended to read: 24 25 400.0067 Establishment of State Long-Term Care 26 Ombudsman Council; duties; membership. --(2) The State Long-Term Care Ombudsman Council shall: 27 28 (c) Assist the ombudsman to discover, investigate, and 29 determine the existence of abuse or neglect in any long-term care facility.and to develop procedures, in consultation with 30 The Department of Elderly Affairs shall develop procedures, 31 6

relating to such investigations. Investigations may consist, 1 in part, of one or more onsite administrative inspections. 2 (d) Assist the ombudsman in eliciting, receiving, 3 4 responding to, and resolving complaints made by or on behalf 5 of long-term care facility residents and in developing 6 procedures, in consultation with the Department of Elderly 7 Affairs, relating to the receipt and resolution of such 8 complaints. The secretary shall approve all such procedures. 9 (f) Be authorized to call upon appropriate agencies of 10 state government for such professional assistance as may be needed in the discharge of its duties, including assistance 11 12 from the adult protective services program of the Department of Children and Family Services. 13 14 (f)(g) Prepare an annual report describing the 15 activities carried out by the ombudsman and the State Long-Term Care Ombudsman Council in the year for which the 16 17 report is prepared. The State Long-Term Care Ombudsman 18 Council shall submit the report to the Secretary of Elderly 19 Affairs. The secretary shall in turn submit the report to the Commissioner of the United States Administration on Aging, the 20 Governor, the President of the Senate, the Speaker of the 21 House of Representatives, the minority leaders of the House 22 23 and Senate, the chairpersons of appropriate House and Senate committees, the <u>Secretary</u> of Secretaries of Elderly Affairs 24 and Children and Family Services, and the Secretary of Health 25 26 Care Administration. The report shall be submitted by the Secretary of Elderly Affairs at least 30 days before the 27 convening of the regular session of the Legislature and shall, 28 29 at a minimum: 1. Contain and analyze data collected concerning 30 complaints about and conditions in long-term care facilities. 31 7

2. Evaluate the problems experienced by residents of
 2 long-term care facilities.

3 3. Contain recommendations for improving the quality
4 of life of the residents and for protecting the health,
5 safety, welfare, and rights of the residents.

6 4. Analyze the success of the ombudsman program during 7 the preceding year and identify the barriers that prevent the 8 optimal operation of the program. The report of the program's 9 successes shall also address the relationship between the state long-term care ombudsman program, the Department of 10 Elderly Affairs, the Agency for Health Care Administration, 11 12 and the Department of Children and Family Services, and an 13 assessment of how successfully the state long-term care 14 ombudsman program has carried out its responsibilities under the Older Americans Act. 15

16 5. Provide policy and regulatory and legislative 17 recommendations to solve identified problems; resolve 18 residents' complaints; improve the quality of care and life of 19 the residents; protect the health, safety, welfare, and rights 20 of the residents; and remove the barriers to the optimal 21 operation of the state long-term care ombudsman program.

22 6. Contain recommendations from the local ombudsman23 councils regarding program functions and activities.

7. Include a report on the activities of the legal
advocate and other legal advocates acting on behalf of the
local and state councils.

27 (3)

(b)1. The ombudsman, in consultation with the secretary and the state ombudsman council, shall submit to the Governor a list of at least eight names of persons who are not serving on a local council.

The Governor shall appoint three members chosen 1 2. 2 from the list, at least one of whom must be over 60 years of 3 age. 4 3. If the Governor's appointments are not made within 60 days after the ombudsman submits the list, the ombudsman, 5 6 in consultation with the secretary State Long-Term Care 7 Ombudsman Council, shall appoint three members, one of whom 8 must be over 60 years of age. 9 Section 5. Subsection (1) of section 400.0071, Florida Statutes, is amended to read: 10 400.0071 Complaint procedures.--11 12 (1) The state ombudsman council shall recommend to the ombudsman and the secretary establish state and local 13 14 procedures for receiving complaints against a nursing home or 15 long-term care facility or its employee. The procedures shall be implemented after the approval of the ombudsman and the 16 17 secretary. 18 Section 6. Subsections (1) and (2) of section 19 400.0087, Florida Statutes, are amended to read: 400.0087 Agency oversight .--20 21 (1) The Department of Elderly Affairs shall monitor 22 the local ombudsman councils responsible for carrying out the 23 duties delegated by s. 400.0069 and federal law. The department, in consultation with the ombudsman and the State 24 Long-Term Care Ombudsman Council, shall adopt rules to 25 26 establish the policies and procedures for the monitoring of local ombudsman councils. 27 28 (2) The department is responsible for ensuring that 29 the Office of State Long-Term Care Ombudsman prepares its annual report; provides information to public and private 30 agencies, legislators, and others; provides appropriate 31 9 CODING: Words stricken are deletions; words underlined are additions.

training to representatives of the office or of the state or 1 2 local long-term care ombudsman councils; and coordinates 3 ombudsman services with the Advocacy Center for Persons with 4 Disabilities and with providers of legal services to residents 5 of long-term care facilities in compliance with state and 6 federal laws. 7 Section 7. Section 400.0089, Florida Statutes, is 8 amended to read: 9 400.0089 Agency reports. -- The State Long-Term Care 10 Ombudsman Council, shall, in cooperation with the Department of Elderly Affairs shall, maintain a statewide uniform 11 12 reporting system to collect and analyze data relating to complaints and conditions in long-term care facilities and to 13 14 residents, for the purpose of identifying and resolving significant problems. The State Long-Term Care Ombudsman 15 Council shall submit such data as part of its annual report 16 17 required pursuant to s. 400.0067(2)(g) to the Agency for Health Care Administration, the Department of Children and 18 19 Family Services, the Florida Statewide Advocacy Council, the Advocacy Center for Persons with Disabilities, the 20 21 Commissioner for the United States Administration on Aging, the National Ombudsman Resource Center, and any other state or 22 23 federal entities that the ombudsman determines appropriate. Section 8. Subsections (2) and (3) of section 24 25 400.0066, Florida Statutes, are repealed. 26 Section 9. Section 409.221, Florida Statutes, is created to read: 27 28 409.221 Consumer-directed care program.--29 (1) SHORT TITLE.--This section may be cited as the 30 "Florida Consumer-Directed Care Act." 31 10

1	(2) LEGISLATIVE FINDINGSThe Legislature finds that
2	alternatives to institutional care, such as in-home and
3	community-based care, should be encouraged. The Legislature
4	finds that giving recipients of in-home and community-based
5	services the opportunity to select the services they need and
6	the providers they want, including family and friends,
7	enhances their sense of dignity and autonomy. The Legislature
8	also finds that providing consumers choice and control, as
9	tested in current research and demonstration projects, has
10	been beneficial and should be developed further and
11	implemented statewide.
12	(3) LEGISLATIVE INTENTIt is the intent of the
13	Legislature to nurture the autonomy of those citizens of the
14	state, of all ages, who have disabilities by providing the
15	long-term care services they need in the least restrictive,
16	appropriate setting. It is the intent of the Legislature to
17	give such individuals more choices in and greater control over
18	the purchased long-term care services they receive.
19	(4) CONSUMER-DIRECTED CARE
20	(a) Program establishedThe Agency for Health Care
21	Administration shall establish the consumer-directed care
22	program which shall be based on the principles of consumer
23	choice and control. The agency shall implement the program
24	upon federal approval. The agency shall establish interagency
25	cooperative agreements with and shall work with the
26	Departments of Elderly Affairs, Health, and Children and
27	Family Services to implement and administer the program. The
28	program shall allow enrolled persons to choose the providers
29	of services and to direct the delivery of services, to best
30	meet their long-term care needs. The program must operate
31	within the funds appropriated by the Legislature.
	11

1 (b) Eligibility and enrollment.--Persons who are 2 enrolled in one of the Medicaid home and community-based 3 waiver programs and are able to direct their own care, or to designate an eligible representative, may choose to 4 5 participate in the consumer-directed care program. 6 (c) Definitions.--For purposes of this section, the 7 term: 8 1. "Budget allowance" means the amount of money made 9 available each month to a consumer to purchase needed long-term care services, based on the results of a functional 10 needs assessment. 11 12 2. "Consultant" means an individual who provides technical assistance to consumers in meeting their 13 14 responsibilities under this section. 15 3. "Consumer" means a person who has chosen to participate in the program, has met the enrollment 16 17 requirements, and has received an approved budget allowance. 18 4. "Fiscal intermediary" means an entity approved by 19 the agency that helps the consumer manage the consumer's 20 budget allowance, retains the funds, processes employment 21 information, if any, and tax information, reviews records to ensure correctness, writes paychecks to providers, and 22 delivers paychecks to the consumer for distribution to 23 providers and caregivers. 24 25 "Provider" means: 5. 26 a. A person licensed or otherwise permitted to render 27 services eligible for reimbursement under this program for 28 whom the consumer is not the employer of record; or 29 b. A consumer-employed caregiver for whom the consumer 30 is the employer of record. 31 12

1	6. "Representative" means an uncompensated individual
2	designated by the consumer to assist in managing the
3	consumer's budget allowance and needed services.
4	(d) Budget allowancesConsumers enrolled in the
5	program shall be given a monthly budget allowance based on the
6	results of their assessed functional needs and the financial
7	resources of the program. Consumers shall receive the budget
8	allowance directly from an agency-approved fiscal
9	intermediary. Each department shall develop purchasing
10	guidelines, approved by the agency, to assist consumers in
11	using the budget allowance to purchase needed, cost-effective
12	services.
13	(e) ServicesConsumers shall use the budget
14	allowance only to pay for home and community-based services
15	that meet the consumer's long-term care needs and are a
16	cost-efficient use of funds. Such services may include, but
17	are not limited to, the following:
18	<u>1. Personal care.</u>
19	2. Homemaking and chores, including housework, meals,
20	shopping, and transportation.
21	3. Home modifications and assistive devices which may
22	increase the consumer's independence or make it possible to
23	avoid institutional placement.
24	4. Assistance in taking self-administered medication.
25	5. Day care and respite care services, including those
26	provided by nursing home facilities pursuant to s. 400.141(6)
27	or by adult day care facilities licensed pursuant to s.
28	<u>400.554.</u>
29	6. Personal care and support services provided in an
30	assisted living facility.
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COD	ING:Words stricken are deletions; words <u>underlined</u> are additions.

(f) Consumer roles and responsibilities.--Consumers 1 shall be allowed to choose the providers of services, as well 2 3 as when and how the services are provided. Providers may include a consumer's neighbor, friend, spouse, or relative. 4 5 1. In cases where a consumer is the employer of 6 record, the consumer's roles and responsibilities include, but 7 are not limited to, the following: 8 a. Developing a job description. 9 b. Selecting caregivers and submitting information for the background screening as required in s. 435.05. 10 c. Communicating needs, preferences, and expectations 11 12 about services being purchased. d. Providing the fiscal intermediary with all 13 14 information necessary for provider payments and tax 15 requirements. Ending the employment of an unsatisfactory 16 e. 17 caregiver. 2. In cases where a consumer is not the employer of 18 19 record, the consumer's roles and responsibilities include, but 20 are not limited to, the following: 21 a. Communicating needs, preferences, and expectations 22 about services being purchased. b. Ending the services of an unsatisfactory provider. 23 c. Providing the fiscal agent with all information 24 25 necessary for provider payments and tax requirements. 26 (g) Agency and departments roles and 27 responsibilities .-- The agency's and the departments' roles and 28 responsibilities include, but are not limited to, the 29 following: 30 31 14

1	1. Assessing each consumer's functional needs, helping
2	with the service plan, and providing ongoing assistance with
3	the service plan.
4	2. Offering the services of consultants who shall
5	provide training, technical assistance, and support to the
6	consumer.
7	3. Completing the background screening for providers.
8	4. Approving fiscal intermediaries.
9	5. Establishing the minimum qualifications for all
10	caregivers and providers and being the final arbiter of the
11	fitness of any individual to be a caregiver or provider.
12	(h) Fiscal intermediary roles and
13	responsibilitiesThe fiscal intermediary's roles and
14	responsibilities include, but are not limited to, the
15	following:
16	1. Providing recordkeeping services.
17	2. Retaining the consumer-directed care funds,
18	processing employment and tax information, reviewing records
19	to ensure correctness, writing paychecks to providers, and
20	delivering paychecks to the consumer for distribution.
21	(i) Background screening requirementsAll persons
22	who render care under this section shall comply with the
23	requirements of s. 435.05. Persons shall be excluded from
24	employment pursuant to s. 435.06.
25	1. Persons excluded from employment may request an
26	exemption from disqualification, as provided in s. 435.07.
27	Persons not subject to certification or professional licensure
28	may request an exemption from the agency. In considering a
29	request for an exemption, the agency shall comply with the
30	provisions of s. 435.07.
31	
	15

1 2. The agency shall, as allowable, reimburse 2 consumer-employed caregivers for the cost of conducting 3 background screening as required by this section. 4 (j) Rules; federal waivers.--In order to implement 5 this section: 6 The agency and the Departments of Elderly Affairs, 1. 7 Health, and Children and Family Services are authorized to 8 adopt and enforce rules. 9 2. The agency shall take all necessary action to ensure state compliance with federal regulations. The agency 10 shall apply for any necessary federal waivers or waiver 11 12 amendments needed to implement the program. (k) Reviews and reports. -- The agency and the 13 14 Departments of Elderly Affairs, Health, and Children and Family Services shall each, on an ongoing basis, review and 15 16 assess the implementation of the consumer-directed care 17 program. By January 15 of each year, the agency shall submit a written report to the Legislature that includes each 18 19 department's review of the program and contains 20 recommendations for improvements to the program. 21 Section 10. (1) Prior to December 1, 2002, the Agency 22 for Health Care Administration in consultation with the Department of Elderly Affairs shall submit to the Governor, 23 the President of the Senate, and the Speaker of the House of 24 25 Representatives a plan to reduce the number of nursing home 26 bed days purchased by the state Medicaid program and to 27 replace such nursing home care with care provided in less 28 costly alternative settings. 29 (2) The plan must include specific goals for reducing 30 Medicaid-funded bed days and recommend specific statutory and operational changes necessary to achieve such reduction. 31 16

1 (3) The plan must include an evaluation of the 2 cost-effectiveness and the relative strengths and weaknesses 3 of programs that serve as alternatives to nursing homes. 4 Section 11. Paragraph (d) of subsection (5) of section 5 400.179, Florida Statutes, is amended to read: 6 400.179 Sale or transfer of ownership of a nursing 7 facility; liability for Medicaid underpayments and 8 overpayments. --9 (5) Because any transfer of a nursing facility may expose the fact that Medicaid may have underpaid or overpaid 10 the transferor, and because in most instances, any such 11 12 underpayment or overpayment can only be determined following a formal field audit, the liabilities for any such underpayments 13 14 or overpayments shall be as follows: (d) Where the transfer involves a facility that has 15 16 been leased by the transferor: The transferee shall, as a condition to being 17 1. issued a license by the agency, acquire, maintain, and provide 18 19 proof to the agency of a bond with a term of 30 months, 20 renewable annually, in an amount not less than the total of 3 months Medicaid payments to the facility computed on the basis 21 22 of the preceding 12-month average Medicaid payments to the 23 facility. The leasehold operator may meet the bond 24 2. 25 requirement through other arrangements acceptable to the 26 department. 27 3. All existing nursing facility licensees, operating the facility as a leasehold, shall acquire, maintain, and 28 29 provide proof to the agency of the 30-month bond required in subparagraph 1., above, on and after July 1, 1993, for each 30 license renewal. 31 17

It shall be the responsibility of all nursing 1 4. 2 facility operators, operating the facility as a leasehold, to 3 renew the 30-month bond and to provide proof of such renewal 4 to the agency annually at the time of application for license renewal. 5 5. Any failure of the nursing facility operator to 6 7 acquire, maintain, renew annually, or provide proof to the agency shall be grounds for the agency to deny, cancel, 8 9 revoke, or suspend the facility license to operate such 10 facility and to take any further action, including, but not limited to, enjoining the facility, asserting a moratorium, or 11 12 applying for a receiver, deemed necessary to ensure compliance 13 with this section and to safeguard and protect the health, 14 safety, and welfare of the facility's residents. 15 16 However, notwithstanding any provision of this section to the 17 contrary, a lease agreement required as a condition of bond financing or refinancing under s. 154.213 by a health 18 19 facilities authority or under s. 159.30 by a county or 20 municipality is not considered to be a leasehold and, 21 therefore, is not subject to the bond requirements of this 22 paragraph. 23 Section 12. Section 408.034, Florida Statutes, is 24 amended to read: 25 408.034 Duties and responsibilities of agency; 26 rules.--27 (1) The agency is designated as the single state agency to issue, revoke, or deny certificates of need and to 28 29 issue, revoke, or deny exemptions from certificate-of-need review in accordance with the district plans and present and 30 future federal and state statutes. The agency is designated 31 18

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as the state health planning agency for purposes of federal
 law.

3 (2) In the exercise of its authority to issue licenses 4 to health care facilities and health service providers, as 5 provided under chapters 393, 395, and parts II and VI of 6 chapter 400, the agency may not issue a license to any health 7 care facility, health service provider, hospice, or part of a 8 health care facility which fails to receive a certificate of 9 need or an exemption for the licensed facility or service.

10 (3) The agency shall establish, by rule, uniform need 11 methodologies for health services and health facilities. In 12 developing uniform need methodologies, the agency shall, at a 13 minimum, consider the demographic characteristics of the 14 population, the health status of the population, service use 15 patterns, standards and trends, geographic accessibility, and 16 market economics.

17 (4) Prior to determining that there is a need for additional community nursing facility beds in any area of the 18 19 state, the agency shall determine that the need cannot be met 20 through the provision, enhancement, or expansion of home and 21 community-based services. In determining such need, the agency 22 shall examine nursing home placement patterns and demographic 23 patterns of persons entering nursing homes and the availability of and effectiveness of existing home-based and 24 25 community-based service delivery systems at meeting the 26 long-term care needs of the population. The agency shall recommend to the Office of Long-Term Care Policy changes that 27 28 could be made to existing home-based and community-based 29 delivery systems to lessen the need for additional nursing 30 facility beds. 31

(5) (4) The agency shall establish by rule a 1 2 nursing-home-bed-need methodology that reduces the community 3 nursing home bed need for the areas of the state where the 4 agency establishes pilot community diversion programs through 5 the Title XIX aging waiver program. 6 (6) (6) (5) The agency may adopt rules necessary to 7 implement ss. 408.031-408.045. 8 Section 13. Present subsections (13) through (39) of 9 section 409.912, Florida Statutes, are renumbered as subsections (14) through (40), respectively, and subsection 10 (13) is added to said section, to read: 11 409.912 Cost-effective purchasing of health care.--The 12 agency shall purchase goods and services for Medicaid 13 14 recipients in the most cost-effective manner consistent with 15 the delivery of quality medical care. The agency shall maximize the use of prepaid per capita and prepaid aggregate 16 17 fixed-sum basis services when appropriate and other 18 alternative service delivery and reimbursement methodologies, 19 including competitive bidding pursuant to s. 287.057, designed to facilitate the cost-effective purchase of a case-managed 20 continuum of care. The agency shall also require providers to 21 minimize the exposure of recipients to the need for acute 22 inpatient, custodial, and other institutional care and the 23 inappropriate or unnecessary use of high-cost services. The 24 agency may establish prior authorization requirements for 25 26 certain populations of Medicaid beneficiaries, certain drug 27 classes, or particular drugs to prevent fraud, abuse, overuse, and possible dangerous drug interactions. The Pharmaceutical 28 29 and Therapeutics Committee shall make recommendations to the agency on drugs for which prior authorization is required. The 30 agency shall inform the Pharmaceutical and Therapeutics 31

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Committee of its decisions regarding drugs subject to prior 1 2 authorization. 3 (13)(a) The agency shall operate the Comprehensive 4 Assessment and Review (CARES) nursing facility preadmission 5 screening program to ensure that Medicaid payment for nursing 6 facility care is made only for individuals whose conditions 7 require such care and to ensure that long-term care services 8 are provided in the setting most appropriate to the needs of 9 the person and in the most economical manner possible. The CARES program shall also ensure that individuals participating 10 in Medicaid home and community-based waiver programs meet 11 12 criteria for those programs, consistent with approved federal 13 waivers. 14 (b) The agency may operate the CARES program using its 15 own staff or may contract with another state agency or other provider. If the agency contracts for the operation of the 16 17 program, the agency must maintain policy control of all operations of the program, including the criteria applied and 18 19 forms used, and perform regular monitoring to ensure effective 20 and efficient operation of the program and ensure that the 21 operation of the program is consistent with state and federal 22 law and rules. 23 (c) The agency shall develop performance standards for 24 the CARES program. 25 (d) Prior to making payment for nursing facility 26 services for a Medicaid recipient, the agency must verify that 27 the nursing facility preadmission screening program has 28 determined that the individual requires nursing facility care 29 and that the individual cannot be safely served in 30 community-based programs. The nursing facility preadmission screening program shall refer a Medicaid recipient to a 31 21

community-based program if the individual could be safely 1 2 served at a lower cost and the recipient chooses to 3 participate in such program. 4 (e) By January 1 of each year, the agency shall submit 5 a report to the Legislature and the Office of Long-Term Care 6 Policy describing the operations of the CARES program. The 7 report must describe: 8 1. Rate of diversion to community alternative 9 programs. 10 2. CARES program staffing needs to achieve additional 11 diversions. 12 3. Reasons the program is unable to place individuals in less restrictive settings when such individuals desired 13 14 such services and could have been served in such settings. 15 4. Barriers to appropriate placement, including barriers due to policies or operations of other agencies or 16 17 state-funded programs. 18 5. Statutory changes necessary to ensure that 19 individuals in need of long-term care services receive care in 20 the least restrictive environment. 21 Section 14. Section 430.03, Florida Statutes, is 22 amended to read: 23 430.03 Purposes.--The purposes of the Department of Elderly Affairs are to: 24 25 (1) Serve as the primary state agency responsible for 26 administering human services programs for the elderly and for 27 developing policy recommendations for long-term care. 28 (2) Combat ageism and create public awareness and 29 understanding of the potentials and needs of elderly persons. 30 (3) Study and plan for programs and services to meet identified and projected needs and to provide opportunities 31 2.2

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for personal development and achievement of persons aged 60 1 years and older. 2 3 (4) Advocate quality programs and services for the 4 state's elderly population and on behalf of the individual 5 citizen's needs. (5) Coordinate interdepartmental policy development 6 7 and program planning for all state agencies that provide services for the elderly population in order to prevent 8 9 duplicative efforts, to maximize utilization of resources, and 10 to ensure cooperation, communication, and departmental linkages. 11 12 (6) Recommend state and local level organizational models for the planning, coordination, implementation, and 13 14 evaluation of programs serving the elderly population. 15 (5) (7) Oversee implementation of federally funded and state-funded programs and services for the state's elderly 16 17 population. 18 (6)(8) Recommend legislative budget requests for 19 programs and services for the state's elderly population. 20 (7) (9) Serve as a state-level information clearinghouse and encourage the development of local-level 21 22 identifiable points of information and referral regarding all 23 federal, state, and local resources of assistance to elderly 24 citizens. 25 (8)(10) Assist elderly persons to secure needed 26 services in accordance with personal choice and in a manner 27 that achieves or maintains autonomy and prevents, reduces, or eliminates dependency. 28 29 (9) (11) Promote the maintenance and improvement of the physical well-being and mental health of elderly persons. 30 31 23

(10)(12) Promote opportunities for volunteerism among 1 2 the elderly population. 3 (11)(13) Promote the prevention of neglect, abuse, or 4 exploitation of elderly persons unable to protect their own 5 interests. (12)(14) Eliminate and prevent inappropriate 6 7 institutionalization of elderly persons by promoting 8 community-based care, home-based care, or other forms of less 9 intensive care. 10 (13)(15) Aid in the support of families and other caregivers of elderly persons. 11 12 (14)(16) Promote intergenerational relationships. 13 (17) Oversee aging research conducted or funded by any 14 state agency to ensure that such activities are coordinated 15 and directed to fulfill the intent and purposes of this act. Section 15. Section 430.04, Florida Statutes, is 16 17 amended to read: 18 430.04 Duties and responsibilities of the Department 19 of Elderly Affairs. -- The Department of Elderly Affairs shall: 20 (1) Administer human services and long-term care programs, including programs funded under the federal Older 21 Americans Act of 1965, as amended, and other programs that are 22 23 assigned to it by law. (2) Be responsible for ensuring that each area agency 24 on aging operates in a manner to ensure that the elderly of 25 26 this state receive the best services possible. The department 27 shall rescind designation of an area agency on aging or take intermediate measures against the agency, including corrective 28 29 action, unannounced special monitoring, temporary assumption of operation of one or more programs by the department, 30 placement on probationary status, imposing a moratorium on 31 24

agency action, imposing financial penalties for 1 nonperformance, or other administrative action pursuant to 2 3 chapter 120, if the department finds that: 4 (a) An intentional or negligent act of the agency has 5 materially affected the health, welfare, or safety of clients, or substantially and negatively affected the operation of an б 7 aging services program. 8 (b) The agency lacks financial stability sufficient to 9 meet contractual obligations or that contractual funds have 10 been misappropriated. (c) The agency has committed multiple or repeated 11 12 violations of legal and regulatory requirements or department 13 standards. 14 (d) The agency has failed to continue the provision or 15 expansion of services after the declaration of a state of 16 emergency. 17 (e) The agency has failed to adhere to the terms of its contract with the department. 18 19 (f) The agency has failed to implement and maintain a department-approved client grievance resolution procedure. 20 21 Prepare and submit the state plan as required by (3) the United States Administration on Aging.to the Governor, 22 23 each Cabinet member, the President of the Senate, the Speaker 24 of the House of Representatives, the minority leaders of the House and Senate, and chairpersons of appropriate House and 25 26 Senate committees a master plan for policies and programs in 27 the state related to aging. The plan must identify and assess the needs of the elderly population in the areas of housing, 28 29 employment, education and training, medical care, long-term care, preventive care, protective services, social services, 30 mental health, transportation, and long-term care insurance, 31 25

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and other areas considered appropriate by the department. The 1 plan must assess the needs of particular subgroups of the 2 3 population and evaluate the capacity of existing programs, 4 both public and private and in state and local agencies, to 5 respond effectively to identified needs. If the plan recommends the transfer of any program or service from the б 7 Department of Children and Family Services to another state department, the plan must also include recommendations that 8 9 provide for an independent third-party mechanism, as currently exists in the Florida advocacy councils established in ss. 10 402.165 and 402.166, for protecting the constitutional and 11 human rights of recipients of departmental services. The plan 12 must include policy goals and program strategies designed to 13 14 respond efficiently to current and projected needs. The plan must also include policy goals and program strategies to 15 promote intergenerational relationships and activities. 16 Public hearings and other appropriate processes shall be 17 utilized by the department to solicit input for the 18 19 development and updating of the master plan from parties 20 including, but not limited to, the following: 21 (a) Elderly citizens and their families and 22 caregivers. 23 (b) Local-level public and private service providers, advocacy organizations, and other organizations relating to 24 25 the elderly. 26 (c) Local governments. 27 (d) All state agencies that provide services to the 28 elderly. 29 (e) University centers on aging. 30 (f) Area agency on aging and community care for the elderly lead agencies. 31 26 CODING: Words stricken are deletions; words underlined are additions.

(4) Serve as an information clearinghouse at the state 1 2 level, and assist local-level information and referral 3 resources as a repository and means for dissemination of 4 information regarding all federal, state, and local resources 5 for assistance to the elderly in the areas of, but not limited to, health, social welfare, long-term care, protective 6 7 services, consumer protection, education and training, 8 housing, employment, recreation, transportation, insurance, 9 and retirement. (5) Recommend guidelines for the development of roles 10 for state agencies that provide services for the aging, review 11 12 plans of agencies that provide such services, and relay these plans to the Governor, each Cabinet member, the President of 13 14 the Senate, the Speaker of the House of Representatives, the 15 minority leaders of the House and Senate, and chairpersons of appropriate House and Senate committees. 16 17 (6) Recommend to the Governor, each Cabinet member, the President of the Senate, the Speaker of the House of 18 19 Representatives, the minority leaders of the House and Senate, and chairpersons of appropriate House and Senate committees an 20 organizational framework for the planning, coordination, 21 implementation, and evaluation of programs related to aging, 22 23 with the purpose of expanding and improving programs and opportunities available to the state's elderly population and 24 25 enhancing a continuum of long-term care. This framework must 26 assure that: 27 (a) Performance objectives are established. 28 (b) Program reviews are conducted statewide. 29 (c) Each major program related to aging is reviewed every 3 years. 30 31 27

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(d) Agency budget requests reflect the results and 1 2 recommendations of such program reviews. 3 (e) Program decisions lead to the distinctive roles 4 established for state agencies that provide aging services. 5 (7) Advise the Governor, each Cabinet member, the б President of the Senate, the Speaker of the House of 7 Representatives, the minority leaders of the House and Senate, and the chairpersons of appropriate House and Senate 8 9 committees regarding the need for and location of programs related to aging. 10 11 (8) Review and coordinate aging research plans of all 12 state agencies to ensure the conformance of research objectives to issues and needs addressed in the master plan 13 for policies and programs related to aging. The research 14 activities that must be reviewed and coordinated by the 15 16 department include, but are not limited to, contracts with academic institutions, development of educational and training 17 curriculums, Alzheimer's disease and other medical research, 18 19 studies of long-term care and other personal assistance needs, 20 and design of adaptive or modified living environments. 21 (9) Review budget requests for programs related to 22 aging for compliance with the master plan for policies and programs related to aging before submission to the Governor 23 and the Legislature. 24 25 (10) Update the master plan for policies and programs 26 related to aging every 3 years. 27 (11) Review implementation of the master plan for 28 programs and policies related to aging and annually report to 29 the Governor, each Cabinet member, the President of the Senate, the Speaker of the House of Representatives, the 30 minority leaders of the House and Senate, and the chairpersons 31 2.8 CODING: Words stricken are deletions; words underlined are additions.

of appropriate House and Senate committees the progress 1 towards implementation of the plan. 2 3 (12) Request other departments that administer 4 programs affecting the state's elderly population to amend 5 their plans, rules, policies, and research objectives as 6 necessary to conform with the master plan for policies and 7 programs related to aging. 8 (5)(13) Hold public meetings regularly throughout the 9 state for purposes of receiving information and maximizing the visibility of important issues. 10 (6)(14) Conduct policy analysis and program evaluation 11 12 studies assigned by the Legislature. (7)(15) Assist the Governor, each Cabinet member, the 13 14 President of the Senate, the Speaker of the House of Representatives, the minority leaders of the House and Senate, 15 and the chairpersons of appropriate House and Senate 16 committees in the conduct of their responsibilities in such 17 18 capacities as they consider appropriate. 19 (8)(16) Call upon appropriate agencies of state 20 government for such assistance as is needed in the discharge of its duties. All agencies shall cooperate in assisting the 21 22 department in carrying out its responsibilities as prescribed 23 by this section. However, no provision of law with respect to confidentiality of information may be violated. 24 25 Section 16. Section 430.041, Florida Statutes, is 26 created to read: 430.041 Office of Long-Term Care Policy .--27 28 There is established within the Department of (1)Elderly Affairs the Office of Long-Term Care Policy to analyze 29 30 the state's long-term care system and increase the availability and the use of noninstitutional settings to 31 29

provide care to the elderly and to ensure coordination among 1 2 the agencies responsible for the long-term care continuum. The 3 Department of Elderly Affairs shall provide administrative 4 support and service to the Office of Long-Term Care Policy. 5 The office is not subject to control, supervision, or 6 direction by the Department of Elderly Affairs in the 7 performance of its duties. 8 (2) The Office of Long-Term Care Policy shall: 9 (a) Ensure close communication and coordination among state agencies involved in developing and administering a more 10 efficient and coordinated long-term care service delivery 11 12 system in this state. (b) Ensure that state agencies involved in developing 13 14 long-term care policy have considered the preferences of 15 consumers, providers, and local elected officials. (c) Study and plan for programs to meet identified and 16 17 projected needs of people who need long-term care. 18 (d) Develop a State Long-Term Care Plan and policy 19 recommendations to ensure that appropriate long-term care is 20 available in institutional and community-based settings. 21 (e) Update the State Long-Term Care Plan every 3 22 years. (f) Recommend state and local organizational models 23 for the planning, coordination, implementation, and evaluation 24 25 of programs serving people with long-term care needs. (g) Make recommendations to agencies for budget 26 27 requests for long-term care programs to ensure consistency 28 with the State Long-Term Care Plan. 29 (h) Develop and recommend strategies for ensuring 30 compliance with all federal requirements regarding access to and choice of services and providers. 31 30

1	(i) Identify duplication and unnecessary service
2	provision in the long-term care system and make
3	recommendations to decrease inappropriate service provision.
4	(j) Make recommendations to increase consistency in
5	administering the state's long-term care programs.
6	(k) Ensure regular periodic evaluations of all
7	programs providing long-term care services to determine
8	whether the programs are cost-effective, of high quality,
9	operating efficiently, and consistent with state policy.
10	(1) Monitor characteristics of people applying for and
11	entering institutional and community-based long-term care, and
12	changes to these characteristics over time, to determine the
13	reasons and causes for changing levels of state expenditures
14	and to determine services that the state's system of
15	community-based care could provide to lessen the need for
16	facility-based care.
17	(m) Recommend changes to the preadmission screening
18	system of state nursing homes to ensure that individuals in
19	need of long-term care are served in settings most appropriate
20	to their needs.
21	(n) Recommend mechanisms to encourage families and
22	other caregivers to assist people in need of long-term care
23	services to remain as independent as possible.
24	(o) Analyze waiting lists for long-term care services
25	and recommend strategies to reduce the time applicants wait
26	for services.
27	(p) Oversee research on aging conducted or funded by
28	any state agency to ensure that such research is coordinated
29	and directed to fulfill the intent and purposes of this act.
30	(3) The director of the Office of Long-Term Care
31	Policy shall be appointed by and serve at the pleasure of the
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Governor. The director of the Office of Long-Term Care Policy 1 2 shall report to the Governor. 3 (4) The Office of Long-Term Care Policy shall have an 4 advisory board, whose chair is to be selected by the board. 5 The board shall consist of: 6 (a) A member of the Senate, appointed by the President 7 of the Senate. 8 (b) A member of the House of Representatives, 9 appointed by the Speaker of the House of Representatives. (c) The Secretary of Health Care Administration. 10 (d) The Secretary of Elderly Affairs. 11 12 (e) The state Medicaid Director. 13 (f) Two representatives of providers of long-term care 14 services for elderly persons, appointed by the Governor. 15 (g) Two representatives of people receiving long-term care services, appointed by the Governor from groups 16 17 representing elderly persons. (5) Members of the advisory board shall serve without 18 19 compensation, but are entitled to receive reimbursement for 20 travel and per diem as provided in s. 112.061. 21 (6) The advisory board shall meet at least monthly or more often at the call of its chair or at the request of a 22 23 majority of its members. (7) The office shall submit a report of its policy, 24 25 legislative, and funding recommendations to the Governor and 26 the Legislature by January 1 of each year. (8) Personnel who are solely under the direction of 27 28 the Office of Long-Term Care Policy shall be provided by the 29 Agency for Health Care Administration and the Department of 30 Elderly Affairs. The office shall call upon appropriate agencies of state government, including the centers on aging 31 32

in the State University System, for assistance needed in 1 discharging its duties. All agencies shall assist the office 2 3 in carrying out its responsibilities prescribed by this 4 section. 5 Section 17. Section 430.7031, Florida Statutes, is 6 created to read: 7 430.7031 Nursing home transition program.--The 8 department and the Agency for Health Care Administration: 9 (1) Shall implement a system of care designed to assist individuals residing in nursing homes to regain 10 independence and to move to less costly settings. 11 12 (2) Shall collaboratively work to identify long-stay 13 nursing home residents who are able to move to community 14 placements, and to provide case management and supportive 15 services to such individuals while they are in nursing homes to assist such individuals in moving to less expensive and 16 17 less restrictive settings. (3) Shall modify existing service delivery systems or 18 19 develop new service delivery systems to economically and 20 efficiently meet such individuals' care needs. 21 (4) Shall offer such individuals priority placement and services in all home-based and community-based care 22 23 programs, and shall ensure that funds are available to provide services to individuals to whom services are offered. 24 (5) May seek federal waivers necessary to administer 25 26 this section. Section 18. Subsection (4) of section 409.908, Florida 27 Statutes, is amended to read: 28 29 409.908 Reimbursement of Medicaid providers.--Subject to specific appropriations, the agency shall reimburse 30 Medicaid providers, in accordance with state and federal law, 31 33

according to methodologies set forth in the rules of the 1 agency and in policy manuals and handbooks incorporated by 2 3 reference therein. These methodologies may include fee 4 schedules, reimbursement methods based on cost reporting, 5 negotiated fees, competitive bidding pursuant to s. 287.057, 6 and other mechanisms the agency considers efficient and 7 effective for purchasing services or goods on behalf of 8 recipients. Payment for Medicaid compensable services made on 9 behalf of Medicaid eligible persons is subject to the availability of moneys and any limitations or directions 10 provided for in the General Appropriations Act or chapter 216. 11 12 Further, nothing in this section shall be construed to prevent or limit the agency from adjusting fees, reimbursement rates, 13 14 lengths of stay, number of visits, or number of services, or 15 making any other adjustments necessary to comply with the availability of moneys and any limitations or directions 16 17 provided for in the General Appropriations Act, provided the 18 adjustment is consistent with legislative intent. 19 (4) Subject to any limitations or directions provided 20 for in the General Appropriations Act, alternative health plans, health maintenance organizations, and prepaid health 21 plans shall be reimbursed a fixed, prepaid amount negotiated, 22 23 or competitively bid pursuant to s. 287.057, by the agency and prospectively paid to the provider monthly for each Medicaid 24 recipient enrolled. The amount may not exceed the average 25 26 amount the agency determines it would have paid, based on 27 claims experience, for recipients in the same or similar category of eligibility. The agency shall calculate 28 29 capitation rates on a regional basis and, beginning September 1, 1995, shall include age-band differentials in such 30 calculations. Effective July 1, 2001, the cost of exempting 31

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statutory teaching hospitals, specialty hospitals, and 1 community hospital education program hospitals from 2 3 reimbursement ceilings and the cost of special Medicaid 4 payments shall not be included in premiums paid to health 5 maintenance organizations or prepaid health care plans. Each rate semester, the agency shall calculate and publish a б 7 Medicaid hospital rate schedule that does not reflect either 8 special Medicaid payments or the elimination of rate 9 reimbursement ceilings, to be used by hospitals and Medicaid health maintenance organizations, in order to determine the 10 Medicaid rate referred to in ss. 409.912(17) 409.912(16), 11 12 409.9128(5), and 641.513(6). Section 19. 13 Section 430.708, Florida Statutes, is 14 amended to read: 430.708 Certificate of need.--To ensure that Medicaid 15 16 community diversion pilot projects result in a reduction in 17 the projected average monthly nursing home caseload, the 18 agency shall, in accordance with the provisions of s. 19 408.034(5)s. 408.034(4): (1) Reduce the projected nursing home bed need in each 20 certificate-of-need batching cycle in the community diversion 21 22 pilot project areas. 23 (2) Reduce the conditions imposed on existing nursing homes or those to be constructed, in accordance with the 24 number of projected community diversion slots. 25 26 (3) Adopt rules to reduce the number of beds in 27 Medicaid-participating nursing homes eligible for Medicaid, through a Medicaid-selective contracting process or some other 28 29 appropriate method. 30 31 35 CODING: Words stricken are deletions; words underlined are additions.

1 (4) Determine the feasibility of increasing the 2 nursing home occupancy threshold used in determining nursing 3 home bed needs under the certificate-of-need process. 4 Section 20. Section 627.9408, Florida Statutes, is 5 amended to read: 6 627.9408 Rules.--7 (1) The department has authority to adopt rules 8 pursuant to ss. 120.536(1) and 120.54 to implement the 9 provisions of this part. 10 (2) The department may adopt by rule the provisions of the Long-Term Care Insurance Model Regulation adopted by the 11 12 National Association of Insurance Commissioners in the second quarter of the year 2000 which are not in conflict with the 13 14 Florida Insurance Code. 15 Section 21. Subsection (4) of section 641.386, Florida 16 Statutes, is amended to read: 17 641.386 Agent licensing and appointment required; 18 exceptions.--19 (4) All agents and health maintenance organizations 20 shall comply with and be subject to the applicable provisions 21 of ss. 641.309 and 409.912(19)409.912(18), and all companies and entities appointing agents shall comply with s. 626.451, 22 23 when marketing for any health maintenance organization licensed pursuant to this part, including those organizations 24 under contract with the Agency for Health Care Administration 25 26 to provide health care services to Medicaid recipients or any 27 private entity providing health care services to Medicaid recipients pursuant to a prepaid health plan contract with the 28 29 Agency for Health Care Administration. Section 22. This act shall take effect July 1, 2002. 30 31 36