

HB 1363 2003 **CS**

CHAMBER ACTION

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The Committee on Natural Resources recommends the following:

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Committee Substitute

Remove the entire bill and insert:

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A bill to be entitled

An act relating to phosphate mining; amending s. 211.31, F.S.; providing for the expenses of the administration of the tax on severance of solid minerals, the Land Use Advisory Committee, the reclamation or acquisition of nonmandatory lands, and the Florida Institute of Phosphate Research; amending s. 211.3103, F.S.; revising the distribution of the excise tax on the severance of phosphate rock; setting the tax rate for specified periods; revising provisions with respect to application of the tax to the total production of the producer; revising dates with respect to calculation of the base rate adjustment for phosphate rock; setting a minimum base-rate limit; providing for review of the distribution of the tax by a specified date; amending s. 215.20, F.S.; eliminating the Phosphate Research Trust Fund and the Nonmandatory Land Reclamation Trust Fund from among the enumerated trust funds that contribute to the General Revenue Fund; amending s. 215.22, F.S.; exempting the Phosphate Research Trust Fund, the

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CODING: Words stricken are deletions; words underlined are additions.



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Conservation and Recreation Lands Trust Fund, the Minerals Trust Fund, and the Nonmandatory Land Reclamation Trust Fund from contribution to the General Revenue Fund required under s. 215.20, F.S.; amending s. 373.414, F.S.; revising conditions under which wetlands reclamation activities for phosphate and heavy minerals mining are considered appropriate mitigation under pt. IV of ch. 373, F.S.; providing additional conditions under which the governing board of a water management district or the Department of Environmental Protection shall consider phosphate mining activities to meet specified cumulative impact requirements; amending s. 378.021, F.S.; requiring the Department of Environmental Protection to amend the master reclamation plan that provides guidelines for the reclamation of specified lands mined or disturbed by the severance of phosphate rock and not subject to mandatory reclamation; providing additional criteria to be included in the amended master reclamation plan; amending s. 378.031, F.S.; clarifying provisions with respect to legislative intent to provide economic incentives for reclamation or acquisition of nonmandatory lands; amending s. 378.035, F.S.; revising provisions relating to the use of funds in the Nonmandatory Land Reclamation Trust Fund; deleting obsolete provisions; deleting provisions relating to the deposit and use of funds derived from registration fees under the phosphogypsum management program; revising the date after which the Department of Environmental Protection may not accept applications for nonmandatory land reclamation programs; eliminating requirements with respect to a specified report of the Bureau of Mine Reclamation; authorizing



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the department to petition the State Board of Administration for the issuance of bonds; setting a limit on the total amount of such bonds; providing for use of revenues derived from such bonds; amending s. 378.036, F.S.; authorizing specified entities to form a nonprofit corporation the purpose of which includes creating plans for and assisting in the development of recreational opportunities on lands mined for phosphate; providing composition, organization, and responsibilities of the corporation; requiring a report; providing for dissolution of the corporation; providing for reversion of funds and tangible assets of the corporation; amending s. 378.101, F.S.; requiring the Florida Institute of Phosphate Research to conduct a specified bench and pilot scale study; providing an appropriation to fund the study; amending s. 378.212, F.S.; providing an additional reason for the granting of a variance from pt. III of ch. 378, F.S., relating to phosphate land reclamation; creating s. 403.0613, F.S., the "Environmental Good Samaritan Act"; providing immunity from civil liability for specified persons and entities in the event of a declared actual or impending environmental emergency; providing applicability; creating s. 403.162, F.S.; providing civil remedy to the Department of Environmental Protection in the event that an owner or operator fails to abate a release or threatened release of any hazardous substance, pollutant, or contaminant, or abate an imminent danger to the environment or to public health, and the department expends a specified amount on such abatement; providing procedure and requirements with respect thereto; amending s. 403.4154, F.S.; providing a third degree felony



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penalty for willfully, knowingly, or with reckless indifference or gross carelessness issuing dividends or making other distributions prior to correction of noncompliance with departmental rules requiring demonstration of financial responsibility with respect to closure of a phosphogypsum stack or stack system; providing a specified fine and term of imprisonment; providing that the failure of an owner or operator of a phosphogypsum stack system to comply with department rules requiring demonstration of financial responsibility with respect to closure may be considered by the department as evidence that a phosphogypsum stack poses an imminent hazard for purposes of initiating actions to abate or reduce the hazard; deleting provisions that provide for the refund of specified fee payments to the owner of a closed phosphogypsum stack; requiring the Department of Environmental Protection, by a specified date, to initiate rulemaking to require that phosphogypsum stack system operation plans be amended to add an interim stack system management plan; providing plan requirements; requiring the department, by a specified date, to initiate rulemaking to require that general plans and schedules for the closure of phosphogypsum stack systems include specified components; requiring the department to revise specified administrative rules to require the owner or operator of a phosphogypsum stack system to demonstrate financial responsibility for the costs of terminal closure in a manner that protects the environment and the public health and safety; amending s. 403.4155, F.S.; requiring the Department of Environmental Protection to revise specified administrative rules to require the owner or operator

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of a phosphogypsum stack system to demonstrate financial responsibility for the costs of terminal closure of the phosphogypsum stack system in a manner that protects the environment and the public health and safety; providing minimum requirements for such rules; providing severability; providing effective dates.

Be It Enacted by the Legislature of the State of Florida:

- Section 1. Subsection (4) of section 211.31, Florida Statutes, is amended to read:
- 124 211.31 Levy of tax on severance of certain solid minerals; 125 rate, basis, and distribution of tax.--
 - (4) The expenses of administering this part and ss. 378.011, 378.021, 378.031, and 378.101 shall be borne by all recipients of distributions from the phosphate severance tax. The first 1 percent shall be paid to the department prior to the distribution of funds as provided in s. 211.3103 the Land Reclamation Trust Fund, the Nonmandatory Land Reclamation Trust Fund, and the Phosphate Research Trust Fund.
 - Section 2. Section 211.3103, Florida Statutes, is amended to read:
 - 211.3103 Levy of tax on severance of phosphate rock; rate, basis, and distribution of tax.--
 - (1) There is hereby levied an excise tax upon every person engaging in the business of severing phosphate rock from the soils or waters of this state for commercial use. The tax shall be collected, administered, and enforced by the department.

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(2) Beginning July 1, 2003, the proceeds of all taxes, interest, and penalties imposed under this section shall be paid into the State Treasury as follows:

- (a) The first \$10 million of the revenue collected from the tax during each fiscal year shall be paid to the credit of the Conservation and Recreation Lands Trust Fund.
- (b) Five million dollars of the revenue collected from the tax during each fiscal year shall be applied to the purchase of a surety bond or a policy of insurance, the proceeds of which would pay the cost of restoration, reclamation, and cleanup of any phosphogypsum stack system and phosphate mining activities in the event that an operator or permittee thereof has been subject to a final order of bankruptcy and all funds available therefrom are determined to be inadequate to accomplish such restoration, reclamation, and cleanup. Nothing in this section shall be construed to imply that such operator or permittee is thereby relieved of its obligations or relieved of any liabilities pursuant to any other remedies at law, administrative remedies, statutory remedies, or remedies pursuant to bankruptcy law. The department shall adopt rules to implement the provisions of this paragraph, including the purchase and oversight of the bond or policy.
- (c) The remaining revenue collected from the tax during the fiscal year, after the required payment under paragraphs (a) and (b), shall be paid into the State Treasury as follows:
- 1. To the credit of the Nonmandatory Land Reclamation Trust Fund, 51 percent.



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2. For payment to counties in proportion to the number of tons of phosphate rock produced from a phosphate rock matrix located within such political boundary, 25 percent. The department shall distribute this portion of the proceeds annually based on production information reported by the producers on the annual returns for the taxable year.

- 3. To the credit of the General Revenue Fund of the state,
 10 percent or \$12 million, whichever is less.
- 4. To the credit of the Phosphate Research Trust Fund in the Department of Education, Division of Universities, 9 percent or \$2.75 million, whichever is less.
- 5. To the credit of the Minerals Trust Fund, 5 percent or \$3 million, whichever is less.
- (d) Funds distributed pursuant to subparagraph (c)2. shall be used for the following purposes:
- 1. Planning, preparing, and financing of infrastructure projects for job creation and capital investment, especially those infrastructure projects related to industrial and commercial sites. Infrastructure investments may include the following public or public-private partnership facilities:
 - a. Stormwater systems;
 - b. Telecommunications facilities;
 - c. Roads or other remedies to transportation impediments;
 - d. Nature-based tourism facilities; or
- <u>e. Other physical requirements necessary to facilitate</u> trade and economic development activities.

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2. Maximizing the use of federal, local, and private resources, including, but not limited to, those available under the Small Cities Community Development Block Grant Program.

- 3. Projects that improve inadequate infrastructure that has resulted in regulatory action that prohibits economic or community growth, provided such projects are related to specific job creation or job retention opportunities.
- (2) The proceeds of all taxes, interest, and penalties imposed under this section shall be paid into the State Treasury through June 30, 1995, as follows:
- (a) The first \$10 million in revenue collected from the tax during each fiscal year shall be paid to the credit of the Conservation and Recreation Lands Trust Fund.
- (b) The remaining revenues collected from the tax during that fiscal year, after the required payment under paragraph (a), shall be paid into the State Treasury as follows:
- 1. To the credit of the General Revenue Fund of the state, 60 percent. However, from this amount the amounts of \$7.4 million, \$8.2 million, and \$8.1 million, respectively, shall be transferred to the Nonmandatory Land Reclamation Trust Fund on January 1, 1993, January 1, 1994, and January 1, 1995.
- 2. To the credit of the Nonmandatory Land Reclamation
 Trust Fund which is established for reclamation and acquisition
 of unreclaimed lands disturbed by phosphate mining and not
 subject to mandatory reclamation, 20 percent.
- 3. To the credit of the Phosphate Research Trust Fund in the Department of Education, Division of Universities, to carry out the purposes set forth in s. 378.101, 10 percent.

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4. For payment to counties in proportion to the number of tons of phosphate rock produced from a phosphate rock matrix located within such political boundary, 10 percent. The department shall distribute this portion of the proceeds annually based on production information reported by producers on the annual returns for the taxable year. Any such proceeds received by a county shall be used only for phosphate-related expenses.

- (3) Beginning July 1, 1995, the proceeds of all taxes, interest, and penalties imposed under this section shall be paid into the State Treasury as follows:
- (a) The first \$10 million in revenue collected from the tax during each fiscal year shall be paid to the credit of the Conservation and Recreation Lands Trust Fund.
- (b) The remaining revenues collected from the tax during that fiscal year, after the required payment under paragraph (a), shall be paid into the State Treasury as follows:
- 1. To the credit of the General Revenue Fund of the state, 58 percent.
- 2. To the credit of the Nonmandatory Land Reclamation
 Trust Fund for reclamation and acquisition of unreclaimed lands
 disturbed by phosphate mining and not subject to mandatory
 reclamation, 14.5 percent.
- 3. To the credit of the Phosphate Research Trust Fund in the Department of Education, Division of Universities, to carry out the purposes set forth in s. 378.101, 10 percent.
- 4. For payment to counties in proportion to the number of tons of phosphate rock produced from a phosphate rock matrix

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located within such political boundary, 10 percent. The department shall distribute this portion of the proceeds annually based on production information reported by producers on the annual returns for the taxable year. Any such proceeds received by a county shall be used only for phosphate-related expenses.

- 5. To the credit of the Minerals Trust Fund, 7.5 percent.
- (4) If the base rate is reduced pursuant to paragraph (5)(c), then the proceeds of the tax shall be paid into the State Treasury as follows:
- (a) The first \$10 million in revenue collected from the tax during each fiscal year shall be paid to the credit of the Conservation and Recreation Lands Trust Fund.
- (b) The remaining revenues collected from the tax during that fiscal year, after the required payment under paragraph (a), shall be paid into the State Treasury as follows:
- 1. To the credit of the General Revenue Fund of the state, 55.15 percent.
- 2. To the credit of the Phosphate Research Trust Fund in the Department of Education, Division of Universities, 12.5 percent.
- 3. For payment to counties in proportion to the number of tons of phosphate rock produced from a phosphate rock matrix located within such political boundary, 18 percent. The department shall distribute this portion of the proceeds annually based on production information reported by producers on the annual returns for the taxable year. Any such proceeds

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received by a county shall be used only for phosphate-related expenses.

- 4. To the credit of the Minerals Trust Fund, 14.35 percent.
- (3) Beginning July 1, 2003, the tax rate shall be the base rate of \$1.62 per ton severed.
- (4) Beginning July 1, 2004, and annually thereafter, the tax rate shall be the base rate times the base rate adjustment of the tax years as calculated by the department in accordance with subsection (6).
- (5) The excise tax levied by this section shall apply to the total production of the producer during the taxable year, measured on the basis of bone-dry tons produced at the point of severance, subject to the following rates:
- (a) Beginning July 1, 1987, to December 31, 1987, the tax rate shall be \$1.79 per ton severed.
- (b) For 1988, the tax rate shall be the base rate of \$1.35 per ton severed.
- (c) For 1989 and subsequent years, the tax rate shall be the base rate times the base rate adjustment for the tax year as calculated by the department in accordance with subsection (6). However, for 2000 and subsequent taxable years, the base rate shall be reduced by 20 percent, unless additional funding of the Nonmandatory Land Reclamation Trust Fund is approved by law.
- (6)(a) On or before March 30, 2004 1989, and annually thereafter, the department shall calculate the base rate adjustment, if any, for phosphate rock based on the change in the unadjusted annual producer price index for the prior

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calendar year in relation to the unadjusted annual producer price index for calendar year 1999 1987.

- (b) For the purposes of determining the base rate adjustment for any year, the base rate adjustment shall be a fraction, the numerator of which is the unadjusted annual producer price index for the prior calendar year and the denominator of which is the unadjusted annual producer price index for calendar year 1999 1987.
- (c) The department shall provide the base rate, the base rate adjustment, and the resulting tax rate to affected producers by written notice on or before April 15 of the current year.
- (d) If the producer price index for phosphate rock primary products is substantially revised, the department shall make appropriate adjustment in the method used to compute the base rate adjustment under this subsection which will produce results reasonably consistent with the result which would have been obtained if the producer price index for phosphate rock primary products had not been revised. However, the base rate shall not be less than \$1.56 per ton severed.
- (e) In the event the producer price index for phosphate rock primary products is discontinued, then a comparable index shall be selected by the department and adopted by rule.
- (7) The excise tax levied on the severance of phosphate rock shall be in addition to any ad valorem taxes levied upon the separately assessed mineral interest in the real property upon which the site of severance is located, or any other tax,

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permit, or license fee imposed by the state or its political subdivisions.

- (8) The tax levied by this section shall be collected in the manner prescribed in s. 211.33.
- (9) The provisions of subsection (2) shall be reviewed by the legislature prior to July 1, 2006. Should no change to the provisions in subsection (2) be made prior to July 1, 2006, the provisions in subsection (2) shall remain in effect.
- Section 3. Paragraphs (i) and (k) of subsection (4) of section 215.20, Florida Statutes, are amended to read:
- 215.20 Certain income and certain trust funds to contribute to the General Revenue Fund.--
- (4) The income of a revenue nature deposited in the following described trust funds, by whatever name designated, is that from which the appropriations authorized by subsection (3) shall be made:
 - (i) Within the Department of Education, ÷
 - 1. the Educational Certification and Service Trust Fund.
 - 2. The Phosphate Research Trust Fund.
 - (k) Within the Department of Environmental Protection:
 - 1. The Administrative Trust Fund.
 - 2. The Air Pollution Control Trust Fund.
 - 3. The Conservation and Recreation Lands Trust Fund.
 - 4. The Ecosystem Management and Restoration Trust Fund.
 - 5. The Environmental Laboratory Trust Fund.
- 6. The Florida Coastal Protection Trust Fund.
- 358 7. The Florida Permit Fee Trust Fund.
 - 8. The Forfeited Property Trust Fund.

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- 9. The Grants and Donations Trust Fund.
 - 10. The Inland Protection Trust Fund.
 - 11. The Internal Improvement Trust Fund.
 - 12. The Land Acquisition Trust Fund.
 - 13. The Minerals Trust Fund.
- 365 14. The Nonmandatory Land Reclamation Trust Fund.
- 366 14.15. The State Park Trust Fund.
- 367 15.16. The Water Quality Assurance Trust Fund.
- 368 16.17. The Working Capital Trust Fund.

The enumeration of the foregoing moneys or trust funds shall not prohibit the applicability thereto of s. 215.24 should the Governor determine that for the reasons mentioned in s. 215.24 the money or trust funds should be exempt herefrom, as it is the purpose of this law to exempt income from its force and effect when, by the operation of this law, federal matching funds or contributions or private grants to any trust fund would be lost to the state.

Section 4. Effective July 1, 2003, paragraphs (h) and (i) of subsection (4) of section 215.20, Florida Statutes, are amended, and paragraphs (j) through (ii) of said subsection are redesignated as paragraphs (h) through (gg), respectively, to read:

- 215.20 Certain income and certain trust funds to contribute to the General Revenue Fund.--
- (4) The income of a revenue nature deposited in the following described trust funds, by whatever name designated, is

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that from which the deductions authorized by subsection (3) shall be made:

- (h) The Phosphate Research Trust Fund established pursuant to s. 211.3103.
- (i) The Land Reclamation Trust Fund established pursuant to s. 211.32(1)(f).

The enumeration of the foregoing moneys or trust funds shall not prohibit the applicability thereto of s. 215.24 should the Governor determine that for the reasons mentioned in s. 215.24 the money or trust funds should be exempt herefrom, as it is the purpose of this law to exempt income from its force and effect when, by the operation of this law, federal matching funds or contributions or private grants to any trust fund would be lost to the state.

Section 5. Section 215.22, Florida Statutes, is amended to read:

- 215.22 Certain income and certain trust funds exempt.--
- (1) The following income of a revenue nature or the following trust funds shall be exempt from the appropriation required by s. 215.20(1):
 - (a) Student financial aid or prepaid tuition receipts.
- (b) Trust funds administered by the Department of the Lottery.
- (c) Departmental administrative assessments for administrative divisions.
- (d) Funds charged by a state agency for services provided to another state agency, by a state agency for services provided

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to the judicial branch, or by the judicial branch for services provided to a state agency.

- (e) State, agency, or political subdivision investments by the Treasurer.
 - (f) Retirement or employee benefit funds.
 - (g) Self-insurance programs administered by the Treasurer.
- (h) Funds held for the payment of citrus canker eradication and compensation.
- (i) Medicaid, Medicare, or third-party receipts for client custodial care.
- (j) Bond proceeds or revenues dedicated for bond repayment, except for the Documentary Stamp Clearing Trust Fund administered by the Department of Revenue.
- (k) Trust funds administered by the Department of Education, including the Phosphate Research Trust Fund.
- (1) Trust funds administered by the Department of Transportation.
- (m) The following trust funds administered by the Department of Agriculture and Consumer Services:
 - 1. The Citrus Inspection Trust Fund.
 - 2. The Florida Forever Program Trust Fund.
 - 3. The Florida Preservation 2000 Trust Fund.
 - 4. The Market Improvements Working Capital Trust Fund.
 - 5. The Pest Control Trust Fund.
 - 6. The Plant Industry Trust Fund.
 - (n) The Motor Vehicle License Clearing Trust Fund.
- (o) The Solid Waste Management Trust Fund.
- (p) The Coconut Grove Playhouse Trust Fund.

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(q) The Communications Working Capital Trust Fund of the Department of Management Services.

- (r) The Camp Blanding Management Trust Fund.
- (s) That portion of the Highway Safety Operating Trust Fund funded by the motorcycle safety education fee collected pursuant to s. 320.08(1)(c).
- (t) Tobacco Settlement Trust Funds administered by any agency.
 - (u) The Save Our Everglades Trust Fund.
 - (v) The Florida Center for Nursing Trust Fund.
 - (w) The Conservation and Recreation Lands Trust Fund.
 - (x) The Minerals Trust Fund.
 - (y) The Nonmandatory Land Reclamation Trust Fund.
- (2) Moneys and income of a revenue nature shared with political subdivisions or received from taxes or fees authorized to be levied by any political subdivision shall be exempt from the deduction required by s. 215.20(1).
- (3) In addition to the exemptions enumerated in subsections (1) and (2), the Executive Office of the Governor is authorized to exempt any income when, by the operation of this law and pursuant to s. 215.24, federal matching funds or contributions or private grants to any trust fund would be lost to the state.
- (4) Notwithstanding the exemptions granted in subsections (1), (2), and (3), this section shall not exempt income of a revenue nature or any trust fund which was subject to the service charge pursuant to s. 215.20 on January 1, 1990. This subsection shall not apply to the Phosphate Research Trust Fund,

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the Conservation and Recreation Lands Trust Fund, the Minerals
Trust Fund, or the Nonmandatory Land Reclamation Trust Fund.

Section 6. Effective July 1, 2003, subsection (1) of section 215.22, Florida Statutes, is amended to read:

- 215.22 Certain income and certain trust funds exempt.--
- (1) The following income of a revenue nature or the following trust funds shall be exempt from the deduction required by s. 215.20(1):
 - (a) Student financial aid or prepaid tuition receipts.
- (b) Trust funds administered by the Department of the Lottery.
- (c) Departmental administrative assessments for administrative divisions.
- (d) Funds charged by a state agency for services provided to another state agency, by a state agency for services provided to the judicial branch, or by the judicial branch for services provided to a state agency.
- (e) State, agency, or political subdivision investments by the Treasurer.
 - (f) Retirement or employee benefit funds.
 - (q) Self-insurance programs administered by the Treasurer.
- (h) Funds held for the payment of citrus canker eradication and compensation.
- (i) Medicaid, Medicare, or third-party receipts for client custodial care.
- (j) Bond proceeds or revenues dedicated for bond repayment, except for the Documentary Stamp Clearing Trust Fund administered by the Department of Revenue.

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499 Trust funds administered by the Department of 500 Education, including the Phosphate Research Trust Fund. 501 Trust funds administered by the Department of 502 Transportation. Trust funds administered by the Department of 503 (m) 504 Agriculture and Consumer Services. 505 The Motor Vehicle License Clearing Trust Fund. (n) 506 (0) The Solid Waste Management Trust Fund. 507 (p) The Coconut Grove Playhouse Trust Fund. 508 The Communications Working Capital Trust Fund of the (q) 509 Department of Management Services. 510 (r)The Camp Blanding Management Trust Fund. 511 The Indigent Criminal Defense Trust Fund. (s) 512 That portion of the Highway Safety Operating Trust (t) 513 Fund funded by the motorcycle safety education fee collected pursuant to s. 320.08(1)(c). 514 515 The Save the Manatee Trust Fund. 516 (v)Tobacco Settlement Trust Funds administered by any 517 agency. 518 The Save Our Everglades Trust Fund. (w) The Florida Center for Nursing Trust Fund. 519 (x)520 (y) The Conservation and Recreation Lands Trust Fund. 521 (z) The Minerals Trust Fund. 522 (aa) The Nonmandatory Land Reclamation Trust Fund. 523 Section 7. Subsections (6) and (8) of section 373.414,

Florida Statutes, are amended to read:

373.414 Additional criteria for activities in surface waters and wetlands.--



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(6)(a) The Legislature recognizes that some mining activities that may occur in waters of the state must leave a deep pit as part of the reclamation. Such deep pits may not meet the established water quality standard for dissolved oxygen below the surficial layers. Where such mining activities otherwise meet the permitting criteria contained in this section, such activities may be eligible for a variance from the established water quality standard for dissolved oxygen within the lower layers of the reclaimed pit.

- (b) Wetlands reclamation activities for phosphate and heavy minerals mining undertaken pursuant to chapter 378 shall be considered appropriate mitigation for this part if they maintain or improve the water quality and the function of the biological systems present at the site prior to the commencement of mining activities and the requirements of subsection (8) are met.
- (c) Wetlands reclamation activities for fuller's earth mining undertaken pursuant to chapter 378 shall be considered appropriate mitigation for this part if they maintain or improve the water quality and the function of the biological systems present at the site prior to the commencement of mining activities, unless the site features make such reclamation impracticable, in which case the reclamation must offset the regulated activities' adverse impacts on surface waters and wetlands.
- (d) Onsite reclamation of the mine pit for limerock and sand mining shall be conducted in accordance with the requirements of chapter 378.

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1. Mitigation activities for limerock and sand mining must offset the regulated activities' adverse impacts on surface waters and wetlands. Mitigation activities shall be located on site, unless onsite mitigation activities are not feasible, in which case, offsite mitigation as close to the activities as possible shall be required. However, mitigation banking may be an acceptable form of mitigation, whether on or off site, as judged on a case-by-case basis.

- 2. The ratio of mitigation-to-wetlands loss shall be determined on a case-by-case basis and shall be based on the quality of the wetland to be impacted and the type of mitigation proposed.
- (8)(a) The governing board or the department, in deciding whether to grant or deny a permit for an activity regulated under this part shall consider the cumulative impacts upon surface water and wetlands, as delineated in s. 373.421(1), within the same drainage basin as defined in s. 373.403(9), of:
 - 1. The activity for which the permit is sought.
- 2. Projects which are existing or activities regulated under this part which are under construction or projects for which permits or determinations pursuant to s. 373.421 or s. 403.914 have been sought.
- 3. Activities which are under review, approved, or vested pursuant to s. 380.06, or other activities regulated under this part which may reasonably be expected to be located within surface waters or wetlands, as delineated in s. 373.421(1), in the same drainage basin as defined in s. 373.403(9), based upon the comprehensive plans, adopted pursuant to chapter 163, of the



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local governments having jurisdiction over the activities, or applicable land use restrictions and regulations.

If an applicant proposes mitigation within the same drainage basin as the adverse impacts to be mitigated, and if the mitigation offsets these adverse impacts, the governing board and department shall consider the regulated activity to meet the cumulative impact requirements of paragraph (a). However, for phosphate mining activities, an applicant must also demonstrate that the direct and indirect cumulative impact of changes in water flows and levels from mining activities, including clay settling areas, and associated reclamation activities will not adversely affect surface water and groundwater levels so as to adversely affect the functions of surface waters and wetlands, including wetland, aquatic, and estuarine habitats, including listed species, both within the watershed and drainage basin of the proposed activity. This paragraph may not be construed to prohibit mitigation outside the drainage basin which offsets the adverse impacts within the drainage basin.

Section 8. Section 378.021, Florida Statutes, is amended to read:

378.021 Master reclamation plan. --

(1) The Department of Environmental Protection Natural Resources shall amend the adopt by rule, as expeditiously as possible upon receipt of the report of the Land Use Advisory Committee, a master reclamation plan that provides to provide guidelines for the reclamation of lands mined or disturbed by the severance of phosphate rock prior to July 1, 1975, which



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lands are not subject to mandatory reclamation under part II of chapter 211. In amending the developing said master reclamation plan, the Department of Environmental Protection Natural Resources shall continue to conduct an onsite evaluation of all lands mined or disturbed by the severance of phosphate rock prior to July 1, 1975, which lands are not subject to mandatory reclamation under part II of chapter 211, and shall consider the report and plan prepared by the Land Use Advisory Committee under s. 378.011 and submitted to the former Department of Natural Resources for adoption by rule on or before July 1, 1979. The master reclamation plan, when amended adopted by the Department of Environmental Protection, Natural Resources shall be consistent with local government plans prepared pursuant to the Local Government Comprehensive Planning and Land Development Regulation Act.

- (2) The <u>amended</u> master reclamation plan shall identify which of the lands mined or disturbed by the severance of phosphate rock prior to July 1, 1975, meet the following criteria:
- (a) The quality of surface waters leaving the land does not meet applicable water quality standards, if any; or, health and safety hazards exist on the land; or, the soil has not stabilized and revegetated; or, the remaining natural resources associated with the land are not being conserved;
- (b) The environmental or economic utility or aesthetic value of the land would not naturally return within a reasonable time, and reclamation would substantially promote the



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environmental or economic utility or the aesthetic value of the land; and

- (c) The reclamation of the land is in the public interest because the reclamation, when combined with other reclamation under the master plan, would provide a substantial regional benefit; and
- (d) The reclamation of the land is in the public interest because the reclamation, when combined with other reclamation under the master plan, will provide significant benefits to surface water bodies supplying water for environmental and public purposes in those areas of the state where phosphate mining has been permitted.
- (3) Lands evaluated by the department under subsection (1) which meet the criteria set forth in subsection (2) shall be identified with specificity in the master reclamation plan. Lands evaluated by the department under subsection (1) which do not meet the criteria set forth in subsection (2) shall also be identified with specificity in the master reclamation plan as lands which are acceptable in their present form.
- (4) Upon adoption of the <u>amendments to the</u> master reclamation plan as a rule, such plan shall provide the guidelines for approval of reclamation programs for lands covered in the plan, recognizing that reclamation of such lands is not mandatory, but that any payment of costs expended for reclamation paid under s. 378.031 shall be contingent upon conformity with the guidelines set forth in the master reclamation plan.

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Section 9. Section 378.031, Florida Statutes, is amended to read:

378.031 Reclamation or acquisition of nonmandatory lands; legislative intent.—It is the intent of the Legislature to provide an economic incentive to encourage the reclamation of the maximum number of acres of eligible nonmandatory lands in the most timely and efficient manner or the donation or purchase of nonmandatory lands, especially those lands for which reclamation activities will result in significant improvements to surface water bodies of regional importance in those areas of the state where phosphate mining has been permitted. The Legislature recognizes that certain lands mined or disturbed prior to July 1, 1975, have been naturally reclaimed.

Section 10. Subsections (5), (8), and (9) of section 378.035, Florida Statutes, are amended, and subsection (10) is added to said section, to read:

378.035 Department responsibilities and duties with respect to Nonmandatory Land Reclamation Trust Fund.--

- (5) On July 1, 2001, \$50 million of the unencumbered Funds within the Nonmandatory Land Reclamation Trust Fund are also authorized reserved for use by the department for the following purposes:
- (a) These reserved moneys are to be used To reclaim lands disturbed by the severance of phosphate rock on or after July 1, 1975, in the event that a mining company ceases mining and the associated reclamation prior to all lands disturbed by the operation being reclaimed. Moneys expended by the department to accomplish reclamation pursuant to this subsection shall become



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a lien upon the property enforceable pursuant to chapter 85. The moneys received as a result of a lien foreclosure or as repayment shall be deposited into the trust fund. In the event the money received as a result of lien foreclosure or repayment is less than the amount expended for reclamation, the department shall use all means available to recover, for the use of the fund, the difference from the affected parties. Paragraph (3)(b) shall apply to lands acquired as a result of a lien foreclosure.

- million reserve fund For the abatement of an imminent hazard as provided by s. 403.4154(3) and for the purpose of closing an abandoned phosphogypsum stack system and carrying out postclosure care as provided by s. 403.4154(5). Fees deposited in the Nonmandatory Land Reclamation Trust Fund pursuant to s. 403.4154(4) may be used for the purposes authorized in this paragraph. However, such fees may only be used at a stack system if closure or imminent-hazard-abatement activities initially commence on or after July 1, 2002.
- (8) The department may not accept any applications for nonmandatory land reclamation programs after $\underline{\text{July 1, 2004}}$ November 1, 2008.
- (9) The Bureau of Mine Reclamation shall review the sufficiency of the Nonmandatory Land Reclamation Trust Fund to support the stated objectives and report to the secretary annually with recommendations as appropriate. The report submittal for calendar year 2008 shall specifically address the effect of providing a future refund of fees paid pursuant to s. 403.4154(4) following certification of stack closure pursuant to

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department rules, and the report shall be submitted to the Governor, the President of the Senate, and the Speaker of the House of Representatives on or before March 1, 2009.

- (10) The department may, upon its determination, petition the State Board of Administration for the issuance of bonds to carry out its responsibilities pursuant to paragraph (5)(b). The total amount of bonds issued pursuant to this subsection may not exceed \$25 million. Revenues credited to the Nonmandatory Land Reclamation Trust Fund shall be used to fund any issuance or debt obligations.
- Section 11. Subsection (6) is added to section 378.036, Florida Statutes, to read:
- 378.036 Land acquisitions financed by Nonmandatory Land Reclamation Trust Fund moneys.--
- (6)(a) By January 1, 2004, or within 6 months after the date on which funds become available from the Legislature, whichever is later, the Florida Wildlife Federation, Audubon Florida, and Rails-to-Trails Conservancy, in partnership with the Florida Phosphate Council, are authorized to form a nonprofit corporation pursuant to chapter 617 for the purpose of implementing the provisions of this section by creating plans and assisting in the development of recreational opportunities on lands mined for phosphate in the state. The first plans created by the corporation shall concentrate on recreational activities in Hardee and Hamilton Counties that will assist those counties in rural economic development.
- (b) The board of directors of the corporation shall be composed of three members. One member shall be designated by the



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Florida Phosphate Council, one member shall be designated jointly by the Florida Wildlife Federation, Audubon Florida, and Rails-to-Trails Conservancy, and one member shall be chosen by the other two designees.

- (c) The business of the corporation shall be conducted by the board of directors or a chief executive officer as the board sees fit in accordance with the provisions of its articles of incorporation and applicable law. The activities of the corporation shall be coordinated with all landowners who have voluntarily agreed to participate in the process as well as any local government where relevant lands are recorded.
- (d) An annual report of the activities of the corporation, including a certified audit, shall be presented to the secretary of the Department of Environmental Protection or the secretary's designee by October 31 of each year following its incorporation.
- (e) The corporation shall dissolve on January 1, 2009, unless dissolved previously by action of its board of directors or extended by the Legislature. Upon dissolution, any moneys remaining in the accounts of the corporation that are unobligated shall be returned to the funds from which they were appropriated in proportion to the amount contributed. All tangible assets of the corporation at dissolution that were acquired using state funding shall become the property of the Department of Environmental Protection.

Section 12. Subsection (5) is added to section 378.101, Florida Statutes, to read:

378.101 Florida Institute of Phosphate Research.--

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(5) The Florida Institute of Phosphate Research shall conduct a bench and pilot scale study of the institute's dewatering instantaneously with pulp recycle process for the purpose of determining its technical and economic feasibility. The study shall evaluate the availability, technical feasibility, and cost of using various types of fiber, including, but not limited to, paper and sewage sludge. The study shall evaluate the technical feasibility and practicality of various methods of using and disposing of the clay/fiber product produced, including admixing the product with soil.

Section 13. For fiscal year 2003-2004, the sum of \$800,000 is appropriated to the Phosphate Research Trust Fund from the proceeds of the phosphate severance tax prior to distribution of funds as specified by s. 211.3103, Florida Statutes, to fund the study required under s. 378.101(5), Florida Statutes.

Section 14. Paragraph (g) is added to subsection (1) of section 378.212, Florida Statutes, to read:

378.212 Variances.--

- (1) Upon application, the secretary may grant a variance from the provisions of this part or the rules adopted pursuant thereto. Variances and renewals thereof may be granted for any one of the following reasons:
- (g) To accommodate reclamation that provides for water supply development or water resource development, consistent with the applicable regional water supply plan approved pursuant to s. 373.0361, appropriate stormwater management, wildlife habitat, or recreation, provided regional water resources are not adversely affected.



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Section 15. Section 403.0613, Florida Statutes, is created to read:

- 403.0613 Environmental Good Samaritan Act.--
- (1) Upon declaration by the Governor and the Cabinet of an actual or impending environmental emergency, any person or entity acting under the direction of the Department of

 Environmental Protection shall be immune from civil liability for any act or omission not constituting gross negligence in the course of rendering such assistance.
- (2) Persons or entities under contract with the Department of Environmental Protection who provide expeditious professional assistance to prevent, take action regarding, or clean up a declared environmental emergency shall also be immune from civil liability.
- (3) The immunity provided by this section does not apply to damages as a result of any act or omission unrelated to the original emergency.
- Section 16. Section 403.162, Florida Statutes, is created to read:
- 403.162 Civil remedy of department; abatement of imminent danger; lien; notice; procedure. -- In the event that an owner or operator fails to abate a release or threatened release of any hazardous substance, pollutant, or other contaminant, or abate an imminent danger to the environment or to public health, and the department expends in excess of \$1 million on such abatement, the following remedy is provided to the department:
- (1) All expenditures made by the department to abate such release, threatened release, or imminent danger shall



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constitute, in each instance, a debt of the responsible party or parties to the department.

(2) The debt shall constitute a lien on all property of the responsible party or parties, including real, personal, tangible, and intangible property interests. The department may file a notice of lien incorporating a description of the property of the responsible party or parties subject to the abatement action and an identification of the amount of costs expended by the department in performing the abatement action in the public records of the county where the abatement action occurred. To the extent the department intends to create a lien on other assets of the responsible party or parties, such notice may be filed in the same manner and place that is required of federal liens pursuant to s. 713.901. The department may amend and supplement the notice of lien to include amounts comprising the debt expended by the department subsequent to the initial filing of the notice of lien. Upon filing of the notice, the lien, in the amount expended by the department for abatement of the release, threatened release, or other imminent danger, shall attach to all of the revenues and real and personal property of the responsible party or parties, regardless of whether the responsible party or parties are insolvent or are rendered insolvent thereby. A notice of lien filed pursuant to this section that affects the property of a responsible party or parties subject to the abatement action shall create a lien with priority over all other claims or liens that are or have been filed against the property. A notice of lien filed pursuant to this section that affects any property of a responsible party or

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parties other than the property subject to the abatement action shall have priority from the day of the filing of the notice of the lien over all other claims and liens filed against the property but shall not affect any valid lien, right, or interest in the property filed in accordance with established procedure prior to the filing of a notice of lien pursuant to this subsection.

Section 17. Subsections (2), (3), and (4) of section 403.4154, Florida Statutes, are amended, and subsections (6) and (7) are added to said section, to read:

403.4154 Phosphogypsum management program.--

- (2) REGULATORY PROGRAM. --
- (a) It is the intent of the Legislature that the department develop a program for the sound and effective regulation of phosphogypsum stack systems in the state.
- (b) The department shall adopt rules that prescribe acceptable construction designs for new or expanded phosphogypsum stack systems and that prescribe permitting criteria for operation, closure criteria, long-term-care requirements, and closure financial responsibility requirements for phosphogypsum stack systems.
- (c) In the event that an owner or operator of a phosphogypsum stack or stack system fails to comply with department rules requiring demonstration of closure financial responsibility, no dividends or other distributions may be made until the noncompliance is corrected and the department has issued notification of compliance. Whoever willfully, knowingly, or with reckless indifference or gross carelessness



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violates this prohibition commits a felony of the third degree, punishable as provided in s. 775.082 by a fine of not more than \$50,000 or by imprisonment for 5 years for each offense.

- (3) ABATEMENT OF IMMINENT HAZARD.--
- (a) The department may take action to abate or substantially reduce any imminent hazard caused by the physical condition, maintenance, operation, or closure of a phosphogypsum stack system.
- (b) An imminent hazard exists if the physical condition, maintenance, operation, or closure of a phosphogypsum stack system creates an immediate and substantial danger to human health, safety, or welfare or to the environment. A phosphogypsum stack system is presumed not to cause an imminent hazard if the physical condition and operation of the system are in compliance with all applicable department rules.
- (c) The failure of an owner or operator of a phosphogypsum stack system to comply with department rules requiring demonstration of financial responsibility with respect to closure may be considered by the department as evidence that a phosphogypsum stack poses an imminent hazard for purposes of initiating actions authorized by paragraph (d).
- (d)(e) If the department determines that the failure of an owner or operator to comply with department rules requiring demonstration of financial responsibility or the physical condition, maintenance, operation, or closure of a phosphogypsum stack system poses an imminent hazard, the department shall request access to the property on which such stack system is located from the owner or operator of the stack system for the

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purposes of taking action to abate or substantially reduce the imminent hazard. If the department, after reasonable effort, is unable to timely obtain the necessary access to abate or substantially reduce the imminent hazard, the department may institute action in its own name, using the procedures and remedies of s. 403.121 or s. 403.131, to abate or substantially reduce an imminent hazard. Whenever serious harm to human health, safety, or welfare, to the environment, or to private or public property may occur prior to completion of an administrative hearing or other formal proceeding that might be initiated to abate the risk of serious harm, the department may obtain from the court, ex parte, an injunction without paying filing and service fees prior to the filing and service of process.

(e)(d) To abate or substantially reduce an imminent hazard, the department may take any appropriate action, including, but not limited to, using employees of the department or contracting with other state or federal agencies, with private third-party contractors, or with the owner or operator of the stack system, or financing, compensating, or funding a receiver, trustee, or owner of the stack system, to perform all or part of the work.

(f)(e) The department shall recover from the owner or operator of the phosphogypsum stack system to the use of the Nonmandatory Land Reclamation Trust Fund all moneys expended from the fund, including funds expended prior to the effective date of this section, to abate an imminent hazard posed by the phosphogypsum stack system plus a penalty equal to an amount



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calculated at 30 percent of such funds expended. This penalty shall be imposed annually, and prorated from the date of payment from the fund until the expended funds and the penalty are repaid. If the department prevails in any action to recover funds pursuant to this subsection, it may recover reasonable attorney's fees and costs incurred. Phosphogypsum may not be deposited on a stack until all moneys expended from the fund in connection with the stack have been repaid, unless the department determines that such placement is necessary to abate or avoid an imminent hazard or unless otherwise authorized by the department.

(g)(f) The department may impose a lien on the real property on which the phosphogypsum stack system that poses an imminent hazard is located and on the real property underlying and other assets located at associated phosphate fertilizer production facilities equal in amount to the moneys expended from the Nonmandatory Land Reclamation Trust Fund pursuant to paragraph (e) (d), including attorney's fees and court costs. The owner of any property on which such a lien is imposed is entitled to a release of the lien upon payment to the department of the lien amount. The lien imposed by this section does not take priority over any other prior perfected lien on the real property, personal property, or other assets referenced in this paragraph, including, but not limited to, the associated phosphate rock mine and reserves.

- (4) REGISTRATION FEES.--
- (a)1. The owner or operator of each existing phosphogypsum stack who has not provided a performance bond, letter of credit,



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trust fund agreement, or closure insurance to demonstrate financial responsibility for closure and long-term care shall pay to the department a fee as set forth in this paragraph. All fees shall be deposited in the Nonmandatory Land Reclamation Trust Fund.

- 2. The amount of the fee for each existing stack shall be \$75,000 for each of the five 12-month periods following July 1, 2001.
- 3. The amount of the fee for any new stack for which the owner or operator has not provided a performance bond, letter of credit, trust fund agreement, or closure insurance to demonstrate financial responsibility for closure and long-term care shall be \$75,000 for each of the five 12-month periods following the issuance by the department of a construction permit for that stack.
- 4. Within 30 days after a phosphogypsum stack has been certified as closed pursuant to rule 62-673.620(2) and (3), Florida Administrative Code, the department shall refund to the owner of the closed phosphogypsum stack an amount from the Nonmandatory Land Reclamation Trust Fund equal to the total amount of fee payments made by the owner or operator to the fund in connection with the closed phosphogypsum stack, except that any refund becoming payable prior to July 1, 2009, shall be paid to the owner on or after that date.
- (b) On or before August 1 of each year, the department shall provide written notice to each owner of an existing stack of any fee payable for the 12-month period commencing on the



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immediately preceding July 1. Each owner shall remit the fee to the department on or before August 31 of each year.

- (6) INTERIM STACK SYSTEM MANAGEMENT PLAN. --
- (a) By October 1, 2003, the department shall initiate rulemaking to require that phosphogypsum stack system operation plans required by department rule be amended by adding an interim stack system management (ISSM) plan that provides written instructions for the operation of the system assuming that no phosphoric acid would be produced at the facility for a 2-year period. The initial ISSM plan shall be completed as of the first July 1 following the adoption of the rule required by this section. The ISSM plan shall include:
- 1. A detailed description of process water management procedures that will be implemented to ensure that the stack system operates in accordance with all applicable department permit conditions and rules. The procedures shall address the actual process water levels present at the facility 30 days prior to the completion of the plan and shall assume that the facility will receive annual average rainfall during the 2-year planning period.
- 2. A detailed description of the procedures to be followed for the daily operation and routine maintenance of the stack system, including required environmental sampling and analyses, as well as for any maintenance or repairs recommended following annual inspections of the system.
- 3. Identification of all machinery, equipment, and materials necessary to implement the plan.

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4. Identification of the sources of power or fuel necessary to implement the plan.

- 5. Identification of the personnel necessary to implement the plan.
- (b) The ISSM plan shall be updated annually, taking into account process water levels as of June 1 of each year and the existing stack system configuration.
- (c) The requirements listed in paragraphs (a) and (b) are applicable to all phosphogypsum stack systems except those which have been closed, which are undergoing closure, or for which an application for a closure permit has been submitted pursuant to department rule.
 - (7) PHOSPHOGYPSUM STACK SYSTEM GENERAL CLOSURE PLAN. --
- (a) By October 1, 2003, the department shall initiate rulemaking to require that general plans and schedules for the closure of phosphogypsum stack systems include:
- 1. A description of the physical configuration of the phosphogypsum stack system anticipated at the time of closure at the end of useful life of the system.
- 2. A site-specific water management plan describing the procedures to be employed at the end of the useful life of the system to manage the anticipated volume of process water in an environmentally sound manner.
- 3. An estimate of the cost of management of the anticipated volume of process water in accordance with the site-specific water management plan.
- 4. A description of all construction work necessary to properly close the system in accordance with department rules.

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5. An estimate of all costs associated with long-term care of the closed system, including maintenance and monitoring, in accordance with department rules.

- (b) The department shall revise chapter 62-673, Florida

 Administrative Code, to require the owner or operator of a

 phosphogypsum stack management system to demonstrate financial
 responsibility for the costs of terminal closure of the
 phosphogypsum stack system in a manner that protects the public health and safety.
- 1. The costs of terminal closure shall be estimated based on the stack system configuration as of the end of its useful life as determined by the owner or operator.
- 2. The owner or operator may demonstrate financial responsibility by use of one or more of the following methods:
 - a. Bond.
 - b. Letter of credit.
 - c. Cash deposit arrangement.
 - d. Closure insurance.
 - e. Financial tests.
- f. Corporate guarantee.

For the purposes of this section, a "cash deposit arrangement" refers to a trust fund, business or statutory trust, escrow account, or similar cash deposit entity whereby a fiduciary holds and invests funds deposited by the owner or operator, which funds shall be expended only for the purpose of directly implementing all or some portion of phosphogypsum stack system closure requirements of that particular owner or operator.



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3. A trustee, escrow agent, or other fiduciary of a cash deposit arrangement authorized by this section shall have no liability for any damage or loss of any kind arising out of or caused by performance of duties imposed by the terms of the applicable agreement except where such damage or loss is directly caused by the gross negligence or criminal act of the trustee, escrow agent, or other fiduciary. In performing its duties pursuant to the applicable agreement, a trustee, escrow agent, or other fiduciary shall be entitled to rely upon information and direction received from the grantor or the department without independent verification unless such information and direction are manifestly in error:

- 4. To the extent that a cash deposit arrangement is used to provide proof of financial responsibility for all or a portion of closure costs, the trust, escrow, or cash arrangement deposit entity shall be deemed to have assumed all liability for such closure costs up to the amount of the cash deposit, less any fees or costs of the trustee, escrow agent, or other fiduciary.
- 5. Any funds maintained in a cash deposit arrangement authorized by this section shall not be subject to claims of creditors of the owner or operator and shall otherwise be exempt from setoff, execution, levy, garnishment, and similar writs and proceedings.
- 6. Any funds remaining in a trust, escrow account, or other cash deposit arrangement after the purpose of such cash deposit arrangement under this section has been accomplished shall be returned to the grantor.

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Section 18. Subsection (2) of section 403.4155, Florida Statutes, is amended to read:

- 403.4155 Phosphogypsum management; rulemaking authority.--
- The department shall revise chapter 62-673, Florida Administrative Code, to require the owner or operator of a phosphogypsum stack system to demonstrate financial responsibility for the costs of terminal closure of the phosphogypsum stack system in a manner that protects the environment and the public health and safety. At a minimum, such rules shall include or address the following requirements:
- That the cost of closure and long-term care be reestimated by a professional engineer and adjusted for inflation on an annual basis. At a minimum, such cost data shall include:
- The cost of treatment and appropriate disposal of all process wastewater, both ponded and pore, in the system.
- 2. All construction work necessary to properly close the system in accordance with department rules.
- 3. All costs associated with long-term care of the closed system, including maintenance and monitoring, in accordance with department rules.
- That financial statements and financial data be (b) prepared according to generally accepted accounting principles within the United States and submitted quarterly.
- (c) That audited financial statements be provided annually along with the statement of financial assurance.
- That any owner or operator in default on any of its 1136 obligations report such default immediately.



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(e) That an owner or operator shall have the option to satisfy the financial tests with a corporate guarantee for an amount that would ensure adequate coverage of closure and postclosure costs.

management plan that provides details on the operation of the specific phosphogypsum stack system, including water management, should a temporary deactivation of the system occur. By January 31, 2002, the department shall review chapter 62-673, Florida Administrative Code, to determine the adequacy of the financial responsibility provisions contained in the rules and shall take any measures necessary to ensure that the rules provide sound and effective provisions to minimize risk to the environment and to public health and safety from the business failure of a phosphogypsum stack system.

Section 19. If any provision of this act or the application thereof to any person or circumstance is held invalid, the invalidity shall not affect other provisions or applications of the act which can be given effect without the invalid provision or application, and to this end the provisions of this act are declared severable.

Section 20. Except as otherwise provided herein, this act shall take effect upon becoming a law.