## Florida Senate - 2003

By Senator Saunders

37-85C-03 A bill to be entitled 1 2 An act relating to economic development; amending s. 288.125, F.S.; expanding 3 4 applicability of the definition of the term "entertainment industry" and redefining the 5 term; creating s. 288.1254, F.S.; creating a 6 7 program under which certain persons producing, or providing services for the production of, 8 9 filmed entertainment are eligible for state financial incentives for activities in or 10 11 relocated to this state; prescribing powers and duties of the Office of Tourism, Trade, and 12 Economic Development and the Office of Film and 13 Entertainment with respect to the program; 14 defining terms; providing an application 15 16 procedure and approval process; prescribing 17 limits on reimbursement; requiring documentation for requested reimbursement; 18 19 providing for policies and procedures; 20 providing penalties for fraudulent claims for 21 reimbursement; providing an appropriation; 22 requiring a report; providing an effective 23 date. 24 25 Be It Enacted by the Legislature of the State of Florida: 26 27 Section 1. Section 288.125, Florida Statutes, is 2.8 amended to read: 29 288.125 Definition of "entertainment industry".--For 30 the purposes of ss. 288.1251-288.1258 <del>ss. 288.1251-288.1253</del>, the term "entertainment industry" means those persons or 31 1

1 entities engaged in the operation of motion picture or television studios or recording studios; those persons or 2 3 entities engaged in the preproduction, production, or postproduction of motion pictures, made-for-TV motion 4 5 pictures, television series, commercial advertising, or music 6 videos, or sound recordings; and those persons or entities 7 providing products or services directly related to the 8 preproduction, production, or postproduction of motion 9 pictures, made-for-TV motion pictures, television series, 10 commercial advertising, or music videos, or sound recordings, 11 including, but not limited to, the broadcast industry. Section 2. Section 288.1254, Florida Statutes, is 12 created to read: 13 288.1254 Entertainment industry financial incentive 14 program; creation; purpose; definitions; application 15 procedure; approval process; reimbursement eligibility; 16 17 submission of required documentation; recommendations for 18 payment; policies and procedures; fraudulent claims.--19 (1) CREATION AND PURPOSE OF PROGRAM. -- Subject to specific appropriation, there is created within the Office of 20 21 Tourism, Trade, and Economic Development an entertainment industry financial incentive program. The purpose of this 22 program is to encourage the use of this state as a site for 23 24 filming, and for providing production services for, motion 25 pictures, made-for-television movies, commercials, music videos, industrial and educational films, and television 26 27 programs by the entertainment industry. 28 (2) DEFINITIONS.--As used in this section, the term: 29 (a) "Filmed entertainment" means a motion picture,

30 teleproduction, commercial, music video, or

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1 digital-media-effects production to be sold or displayed in an 2 electronic medium. 3 (b) "Production costs" means the total cost of 4 producing filmed entertainment. 5 "Qualified expenditures" means goods purchased or (C) б leased or services purchased, leased, or employed from a 7 resident of this state or a vendor or supplier who is located 8 and doing business in this state. "Qualified production" means filmed entertainment 9 (d) 10 that makes expenditures in this state for the total or partial 11 production of a motion picture, made-for-television movie with a running time of 90 minutes or more, commercial, music video, 12 industrial and educational film, television series pilot, or 13 television episode. Productions that are deemed by the Office 14 of Film and Entertainment to contain obscene content, as 15 defined by the United States Supreme Court, shall not be 16 17 considered qualified productions. "Qualified relocation project" means a 18 (e) 19 corporation, limited liability company, partnership, corporate headquarters, or other private entity that is domiciled in 20 21 another state or country and relocates its operations to this state, is organized under the laws of this or any other state 22 or country, and includes as one of its primary purposes 23 24 digital-media-effects or motion picture and television 25 production, or postproduction. 26 APPLICATION PROCEDURE; APPROVAL PROCESS. --(3) 27 (a) Any company engaged in this state in producing filmed entertainment may submit an application to the Office 28 29 of Film and Entertainment for the purpose of determining 30 qualification for receipt of reimbursement provided in this 31 section. The office must be provided information required to

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1 determine if the production is a qualified production and to determine the qualified expenditures, production costs, and 2 3 other information necessary for the office to determine both eligibility for and level of reimbursement. 4 5 (b) A digital-media-effects company in the state which б furnishes digital material to a qualified production that is 7 certified by the Office of Film and Entertainment may submit 8 an application to the Office of Film and Entertainment for the purpose of determining qualification for receipt of 9 10 reimbursement authorized by this section. The office must be 11 provided information required to determine if the company is qualified and to determine the amount of reimbursement. 12 (c) Any corporation, limited liability company, 13 partnership, corporate headquarters, or other private entity 14 domiciled in another state which includes as one of its 15 primary purposes digital-media-effects or motion picture and 16 17 television production and which is considering relocation to this state may submit an application to the Office of Film and 18 19 Entertainment for the purpose of determining qualification for reimbursement under this section. 20 21 (d)1. The Office of Film and Entertainment shall 22 establish a process by which an application is accepted and reviewed and reimbursement eligibility and reimbursement 23 amount are determined. The Office of Film and Entertainment 24 may, when appropriate, delegate to a duly appointed local film 25 26 commission the responsibility for determining qualifications 27 for reimbursement and compliance. 2. Upon determination that all criteria are met for 28 29 qualification for reimbursement, the office shall notify the 30 applicant of such approval. The office shall also notify the Office of Tourism, Trade, and Economic Development of the 31

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1 applicant approval and amount of reimbursement required. The Office of Tourism, Trade, and Economic Development shall make 2 3 final determination for actual reimbursement. 3. The Office of Film and Entertainment shall deny an 4 5 application if it determines that: The application is not complete or does not meet б a. 7 the requirements of this section; or 8 b. The reimbursement sought does not meet the requirements of this section for such reimbursement. 9 10 (e) The Office of Film and Entertainment shall develop 11 a standardized application form for use in approving a qualified production, a qualified relocation project, or a 12 company qualifying under paragraph (b). The application form 13 must include, but is not limited to, production-related 14 information on employment, proposed total production budgets, 15 planned expenditures in this state which are intended for use 16 17 exclusively as an integral part of preproduction, production, or postproduction activities engaged in primarily in this 18 19 state, and a signed affirmation from the Office of Film and Entertainment that the information on the application form has 20 been verified and is correct. The application form shall be 21 distributed to applicants by the Office of Film and 22 Entertainment or local film commissions. 23 24 (f) The Office of Film and Entertainment must complete its review of each application within 5 days after receipt of 25 the completed application, including all required information, 26 27 and it must notify the applicant of its determination within 10 business days after receipt of the completed application 28 29 and required information. 30 (4) REIMBURSEMENT ELIGIBILITY; SUBMISSION OF REQUIRED 31 DOCUMENTATION; RECOMMENDATIONS FOR PAYMENT .--

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1	(a) A qualified production that is certified by the
2	Office of Film and Entertainment is eligible for the following
3	financial incentives from the state:
4	1. A reimbursement of up to 15 percent of its
5	qualifying expenditures within this state on that motion
6	picture, made-for-television movie with a running time of 90
7	minutes or more, commercial, music video, industrial film,
8	educational film, television series pilot, or television
9	episode that demonstrates a minimum of \$850,000 in total
10	qualified expenditures. However, the maximum reimbursement
11	that may be made with respect to a motion picture is \$2
12	million, the maximum reimbursement that may be made with
13	respect to a made-for-television movie or television series
14	pilot with a running time of 90 minutes or more is \$450,000,
15	the maximum reimbursement that may be made with respect to any
16	single television series pilot or television episode is
17	\$150,000, the maximum reimbursement that may be made with
18	respect to a music video or commercial is \$25,000, and the
19	maximum reimbursement that may be made with respect to an
20	industrial film or an educational film is \$15,000. All noted
21	reimbursements are subject to appropriation. Payments under
22	this section in a fiscal year shall be made on a first-come,
23	first-served basis until the appropriation for that fiscal
24	year is exhausted. Subject to subsequent appropriations, the
25	eligibility of qualified productions shall carry over from
26	year to year. The Office of Film and Entertainment shall
27	develop a procedure to ensure that qualified productions
28	continue on a reasonable schedule until completion. If a
29	qualified production is not continued according to a
30	reasonable schedule, the office shall withdraw its eligibility
31	and reallocate the funds to other qualified productions.
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1	2. Qualified expenditures for which reimbursement
2	shall be made include salaries and employment benefits paid
3	for services rendered within this state; rents for real and
4	personal property used in the production; payments for
5	preproduction, production, postproduction, and
6	digital-media-effects services rendered within this state; and
7	cost of set construction. Reimbursement may not be authorized
8	for salaries of the two highest-paid actors. Salaries of other
9	actors are reimbursable.
10	(b) A digital-media-effects company in the state which
11	furnishes digital material to a qualified production that is
12	certified by the Office of Film and Entertainment may be
13	eligible for a payment in an amount not to exceed 5 percent of
14	its annual gross revenues on qualified expenditures listed in
15	subparagraph (a)2. before taxes or \$100,000, whichever is
16	less. A company applying for payment must submit documentation
17	annually as required by the Office of Film and Entertainment
18	for determination of eligibility of claimed billing and
19	determination of the amount of payment for which the company
20	is eligible.
21	(c) A qualified relocation project that is certified
22	by the Office of Film and Entertainment is eligible for a
23	one-time incentive payment in an amount equal to 5 percent of
24	its annual gross revenues before taxes for the first 12 months
25	of conducting business in its Florida domicile or \$200,000,
26	whichever is less. A company applying for payment must submit
27	documentation as required by the Office of Film and
28	Entertainment for determination of eligibility of claimed
29	billing and determination of the amount of payment for which
30	the company is eligible.
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1 (d) A qualified production, a digital-media-effects company, or a qualified relocation project applying for a 2 3 payment under this section must submit documentation for claimed qualified expenditures to the Office of Film and 4 5 Entertainment. б (e) The Office of Film and Entertainment shall notify 7 the Office of Tourism, Trade, and Economic Development whether 8 an applicant meets the criteria for reimbursement and shall recommend the reimbursement amount. The Office of Tourism, 9 10 Trade, and Economic Development shall make the final 11 determination for actual reimbursement. (5) POLICIES AND PROCEDURES.--The Office of Tourism, 12 Trade, and Economic Development shall adopt policies and 13 procedures to implement this section, including, but not 14 limited to, requirements for the application and approval 15 process, records required for submission for substantiation 16 for reimbursement, and determination of and qualification for 17 reimbursement. 18 19 (6) FRAUDULENT CLAIMS. -- An eligible entity or company 20 that obtains a payment under this section through a claim that 21 it knows is fraudulent is liable for reimbursement of the amount paid plus a penalty in an amount double the payment and 22 reimbursement of reasonable costs, which penalty is in 23 24 addition to any criminal penalty to which the entity or company is liable for the same acts. The entity or company is 25 also liable for costs and fees incurred by the state in 26 27 investigating and prosecuting the fraudulent claim. Section 3. The sum of \$20 million is appropriated from 28 29 the General Revenue Fund to the Office of Tourism, Trade, and 30 Economic Development to implement this act in the 2003-2004 fiscal year. The Office of Tourism, Trade, and Economic 31

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Development may use up to \$50,000 for staff and administrative costs to implement this act. The Office of Film and Entertainment shall Section 4. provide an annual report due January 1, to the Governor, the President of the Senate, and the Speaker of the House of б Representatives outlining the return on investment to the state on funds expended. This act shall take effect July 1, 2003. Section 5. SENATE SUMMARY Creates a program under the Office of Tourism, Trade, and Creates a program under the Office of Tourism, Trade, and Economic Development under which certain producers of filmed entertainment, as defined, may be eligible for reimbursement for certain expenditures made in this state with respect to the entertainment produced. Further provides for reimbursement of certain costs incurred by production entities that relocate to this state. Appropriates \$20 million for the first year of the program program.