HB 1881, Engrossed 1

## A bill to be entitled

2003

1 An act relating to state employee health insurance; 2 providing a popular name; amending s. 110.123, F.S.; 3 4 revising the terms of coverage and payment for officers and employees participating in state employee group health 5 insurance; amending s. 110.161, F.S., specifying that б employees of state universities are state employees 7 eligible participating in the state pretax benefits 8 programs; amending s. 1001.74, F.S., adding a cross 9 reference to specify that state university system 10 employees are eligible to participate in the state pretax 11 benefits program; providing an effective date. 12 13 Be It Enacted by the Legislature of the State of Florida: 14 15 Paragraphs (e), (i), and (k) of subsection (2), Section 1. 16 paragraphs (b), (c), (f), (g), and (h) of subsection (3), 17 paragraphs (c), (d), and (e) of subsection (4), paragraph (d) of 18 subsection (5), and paragraph (b) of subsection (8) of section 19 110.123, Florida Statutes, are amended to read: 20 110.123 State group insurance program.--21 (2) DEFINITIONS. -- As used in this section, the term: 22 "Health plan member" means any person participating in 23 (e) a the state group health insurance plan or in a health 24 maintenance organization plan under the state group insurance 25 program, including enrollees and covered dependents thereof. 26 "State group health insurance plan" or "state plan" (i) 27 means any the state self-insured health insurance plan offered 28 to state officers and employees, retired state officers and 29

HB 1881, Engrossed 1 2003 employees, and surviving spouses of deceased state officers and employees <u>as provided by law pursuant to this section</u>.

(k) "State group insurance program" or "programs" means the package of insurance plans offered to state officers and employees, retired state officers and employees, and surviving spouses of deceased state officers and employees pursuant to this section, including the state group health insurance plan, health maintenance organization plans, and other plans required or authorized by law this section.

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(3) STATE GROUP INSURANCE PROGRAM. --

40 (b) It is the intent of the Legislature to offer a comprehensive package of health insurance and retirement 41 42 benefits and a personnel system for state employees which are provided in a cost-efficient and prudent manner, and to allow 43 state employees the option to choose benefit plans which best 44 suit their individual needs. Therefore, the state group 45 insurance program is established which may include any the state 46 group health insurance plan, health maintenance organization 47 plans, group life insurance plans, group accidental death and 48 dismemberment plans, and group disability insurance plans. 49 Furthermore, the department is additionally authorized to 50 establish and provide as part of the state group insurance 51 program any other group insurance plans or coverage choices 52 which are consistent with benefit plans offered in the open 53 market the provisions of this section. 54

(c) Notwithstanding any provision in this section to the
contrary, it is the intent of the Legislature that the
department shall be responsible for all aspects of the purchase
of health care for state employees under the state group health
insurance plan and the health maintenance organization plans.

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HB 1881, Engrossed 1 2003 Responsibilities shall include, but not be limited to, the 60 development of requests for proposals or invitations to 61 negotiate for state employee health services, the determination 62 of health care benefits to be provided, and the negotiation of 63 contracts for health care and health care administrative 64 services. Prior to the negotiation of contracts for health care 65 services, the Legislature intends that the department shall 66 develop, with respect to state collective bargaining issues, the 67 health benefits and terms to be included in the state group 68 health insurance program. The department shall adopt rules 69 70 necessary to perform its responsibilities pursuant to this section. It is the intent of the Legislature that the department 71 shall be responsible for the contract management and day-to-day 72 management of the state employee health insurance program, 73 including, but not limited to, employee enrollment, premium 74 collection, payment to health care providers, and other 75 administrative functions related to the program. 76

Except as provided for in subparagraph (h)2., the 77 (f) percentage of state contribution toward the cost of any plan in 78 the state group insurance program shall be uniform with respect 79 to all state employees in a state collective bargaining unit 80 units participating in the same coverage tier in the same plan 81 or any similar plan. Nothing contained within this section 82 prohibits the development of separate benefit plans for officers 83 and employees exempt from the career service collective 84 85 bargaining or the development of separate benefit plans for each collective bargaining unit. 86

(g) Participation by individuals in the program shall be
 available to all state officers, full-time state employees, and
 part-time state employees; and such participation in the program
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HB 1881, Engrossed 1 2003 or any plan thereof shall be voluntary. Participation in the 90 program shall also be available to retired state officers and 91 employees, as defined in paragraph (2)(g), who elect at the time 92 93 of retirement to continue coverage under the program, but they may elect to continue all or only part of the coverage they had 94 at the time of retirement. A surviving spouse may elect to 95 continue coverage only under a the state group health insurance 96 plan or a health maintenance organization plan. 97

A person eligible to participate in the state group 98 (h)1. insurance program may be authorized by rules adopted by the 99 department, in lieu of participating in a the state group health 100 insurance plan, to exercise an option to elect membership in a 101 health maintenance organization plan which is under contract 102 with the state in accordance with criteria established by this 103 section and by said rules. The offer of optional membership in a 104 health maintenance organization plan permitted by this paragraph 105 may be limited or conditioned by rule as may be necessary to 106 meet the requirements of state and federal laws. 107

The department shall contract with health maintenance
 organizations seeking to participate in the state group
 insurance program through a request for proposal or other
 procurement process, as developed by the Department of
 Management Services and determined to be appropriate.

a. The department shall establish a schedule of minimum
benefits for health maintenance organization coverage, and that
schedule shall include: physician services; inpatient and
outpatient hospital services; emergency medical services,
including out-of-area emergency coverage; diagnostic laboratory
and diagnostic and therapeutic radiologic services; mental
health, alcohol, and chemical dependency treatment services

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meeting the minimum requirements of state and federal law; skilled nursing facilities and services; prescription drugs; <u>age-based and gender-based wellness benefits</u> and other benefits as may be required by the department. Additional services may be provided subject to the contract between the department and the HMO.

b. The department may establish uniform deductibles,
copayments, <u>coverage tiers</u>, or coinsurance schedules for all
participating HMO plans.

The department may require detailed information from 129 c. 130 each health maintenance organization participating in the procurement process, including information pertaining to 131 organizational status, experience in providing prepaid health 132 benefits, accessibility of services, financial stability of the 133 plan, quality of management services, accreditation status, 134 quality of medical services, network access and adequacy, 135 136 performance measurement, ability to meet the department's reporting requirements, and the actuarial basis of the proposed 137 rates and other data determined by the director to be necessary 138 for the evaluation and selection of health maintenance 139 organization plans and negotiation of appropriate rates for 140 these plans. Upon receipt of proposals by health maintenance 141 organization plans and the evaluation of those proposals, the 142 department may enter into negotiations with all of the plans or 143 a subset of the plans, as the department determines appropriate. 144 Nothing shall preclude the department from negotiating regional 145 or statewide contracts with health maintenance organization 146 plans when this is cost-effective and when the department 147 determines that the plan offers high value to enrollees. 148

d. The department may limit the number of HMOs that it

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CODING: Words stricken are deletions; words underlined are additions.

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contracts with in each service area based on the nature of the bids the department receives, the number of state employees in the service area, or any unique geographical characteristics of the service area. The department shall establish by rule service areas throughout the state.

All persons participating in the state group insurance 155 e. program may be who are required to contribute towards a total 156 state group health premium that may vary depending upon the plan 157 and coverage tier selected by the enrollee and the level of 158 state contribution authorized by the Legislature shall be 159 160 subject to the same dollar contribution regardless of whether the enrollee enrolls in the state group health insurance plan or 161 in an HMO plan. 162

3. The department is authorized to negotiate and to 163 contract with specialty psychiatric hospitals for mental health 164 benefits, on a regional basis, for alcohol, drug abuse, and 165 mental and nervous disorders. The department may establish, 166 subject to the approval of the Legislature pursuant to 167 subsection (5), any such regional plan upon completion of an 168 actuarial study to determine any impact on plan benefits and 169 premiums. 170

4. In addition to contracting pursuant to subparagraph 2.,
the department <u>may shall</u> enter into contract with any HMO to
participate in the state group insurance program which:

a. Serves greater than 5,000 recipients on a prepaid basisunder the Medicaid program;

b. Does not currently meet the 25-percent nonMedicare/non-Medicaid enrollment composition requirement
established by the Department of Health excluding participants
enrolled in the state group insurance program;

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HB 1881, Engrossed 1 2003 Meets the minimum benefit package and copayments and 180 c. deductibles contained in sub-subparagraphs 2.a. and b.; 181 Is willing to participate in the state group insurance 182 d. 183 program at a cost of premiums that is not greater than 95 percent of the cost of HMO premiums accepted by the department 184 in each service area; and 185 Meets the minimum surplus requirements of s. 641.225. 186 e. 187 The department is authorized to contract with HMOs that meet the 188 requirements of sub-subparagraphs a.-d. prior to the open 189 190 enrollment period for state employees. The department is not required to renew the contract with the HMOs as set forth in 191 this paragraph more than twice. Thereafter, the HMOs shall be 192 eligible to participate in the state group insurance program 193 only through the request for proposal or invitation to negotiate 194 process described in subparagraph 2. 195 5. All enrollees in any the state group health insurance 196 plan or any health maintenance organization plan shall have the 197

option of changing to any other health plan which is offered by the state within any open enrollment period designated by the department. Open enrollment shall be held at least once each calendar year.

When a contract between a treating provider and the 6. 202 state-contracted health maintenance organization is terminated 203 for any reason other than for cause, each party shall allow any 204 enrollee for whom treatment was active to continue coverage and 205 care when medically necessary, through completion of treatment 206 of a condition for which the enrollee was receiving care at the 207 time of the termination, until the enrollee selects another 208 treating provider, or until the next open enrollment period 209

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HB 1881, Engrossed 1 2003 210 offered, whichever is longer, but no longer than 6 months after termination of the contract. Each party to the terminated 211 contract shall allow an enrollee who has initiated a course of 212 prenatal care, regardless of the trimester in which care was 213 initiated, to continue care and coverage until completion of 214 postpartum care. This does not prevent a provider from refusing 215 to continue to provide care to an enrollee who is abusive, 216 noncompliant, or in arrears in payments for services provided. 217 For care continued under this subparagraph, the program and the 218 provider shall continue to be bound by the terms of the 219 220 terminated contract. Changes made within 30 days before termination of a contract are effective only if agreed to by 221 222 both parties.

7. Any HMO participating in the state group insurance 223 program shall submit health care utilization and cost data to 224 the department, in such form and in such manner as the 225 department shall require, as a condition of participating in the 226 program. The department shall enter into negotiations with its 227 contracting HMOs to determine the nature and scope of the data 228 submission and the final requirements, format, penalties 229 associated with noncompliance, and timetables for submission. 230 These determinations shall be adopted by rule. 231

8. The department may establish and direct, with respect to collective bargaining issues, a comprehensive package of insurance benefits that may include supplemental health and life coverage, dental care, long-term care, vision care, and other benefits it determines necessary to enable state employees to select from among benefit options that best suit their individual and family needs.

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a. Based upon a desired benefit package, the department Page 8 of 13

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HB 1881, Engrossed 1 2003 shall issue a request for proposal or invitation to negotiate 240 for health insurance providers interested in participating in 241 the state group insurance program, and the department shall 242 issue a request for proposal or invitation to negotiate for 243 insurance providers interested in participating in the non-244 health-related components of the state group insurance program. 245 Upon receipt of all proposals, the department may enter into 246 contract negotiations with insurance providers submitting bids 247 or negotiate a specially designed benefit package. Insurance 248 providers offering or providing supplemental coverage as of May 249 250 30, 1991, which qualify for pretax benefit treatment pursuant to s. 125 of the Internal Revenue Code of 1986, with 5,500 or more 251 252 state employees currently enrolled may be included by the department in the supplemental insurance benefit plan 253 established by the department without participating in a request 254 for proposal, submitting bids, negotiating contracts, or 255 negotiating a specially designed benefit package. These 256 contracts shall provide state employees with the most cost-257 effective and comprehensive coverage available; however, no 258 state or agency funds shall be contributed toward the cost of 259 any part of the premium of such supplemental benefit plans. With 260 respect to dental coverage, the division shall include in any 261 solicitation or contract for any state group dental program made 262 after July 1, 2001, a comprehensive indemnity dental plan option 263 which offers enrollees a completely unrestricted choice of 264 dentists. If a dental plan is endorsed, or in some manner 265 recognized as the preferred product, such plan shall include a 266 comprehensive indemnity dental plan option which provides 267 enrollees with a completely unrestricted choice of dentists. 268 Pursuant to the applicable provisions of s. 110.161, 269 b.

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HB 1881, Engrossed 12003270and s. 125 of the Internal Revenue Code of 1986, the department271shall enroll in the pretax benefit program those state employees272who voluntarily elect coverage in any of the supplemental273insurance benefit plans as provided by sub-subparagraph a.

c. Nothing herein contained shall be construed to prohibit insurance providers from continuing to provide or offer supplemental benefit coverage to state employees as provided under existing agency plans.

(4) PAYMENT OF PREMIUMS; CONTRIBUTION BY STATE; LIMITATION
ON ACTIONS TO PAY AND COLLECT PREMIUMS.--

280 (C) During each policy or budget year, no state agency shall contribute a greater dollar amount percentage of the 281 premium cost for its officers or employees for any plan option 282 type of coverage under the state group insurance program than 283 any other agency for similar officers and employees, nor shall 284 any greater dollar amount percentage contribution of premium 285 cost be made for employees in one state collective bargaining 286 unit than for those in any other state collective bargaining 287 unit. Nothing in this section prohibits the use of different 288 levels of state contributions for positions exempt from career 289 290 service.

(d) The state contribution for a part-time permanent state employee who elects to participate in the program shall be prorated so that the <u>amount</u> percentage of the cost contributed for the part-time permanent employee bears that relation to the <u>amount</u> percentage of cost contributed for a similar full-time employee that the part-time employee's normal workday bears to a full-time employee's normal workday.

(e) No state contribution for the cost of any part of the premium shall be made for retirees or surviving spouses for any

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HB 1881, Engrossed 1 2003 300 type of coverage under the state group insurance program. However, any state agency that employs a full-time law 301 enforcement officer, correctional officer, or correctional 302 303 probation officer who is killed or suffers catastrophic injury in the line of duty as provided in s. 112.19, or a full-time 304 firefighter who is killed or suffers catastrophic injury in the 305 line of duty as provided in s. 112.191, shall pay the entire 306 premium of the state group health insurance plan selected for 307 the employee's surviving spouse until remarried, and for each 308 dependent child of the employee, subject to the conditions and 309 limitations set forth in s. 112.19 or s. 112.191, as applicable. 310 DEPARTMENT POWERS AND DUTIES .-- The department is (5) 311 responsible for the administration of the state group insurance 312 program. The department shall initiate and supervise the program 313 as established by this section and shall adopt such rules as are 314 necessary to perform its responsibilities. To implement this 315 program, the department shall, with prior approval by the 316 Legislature: 317 With respect to any the state group health insurance 318 (d) plan, be authorized to require copayments with respect to all 319 providers under the plan. 320 321 Final decisions concerning enrollment, the existence of 322 coverage, or covered benefits under the state group insurance 323 program shall not be delegated or deemed to have been delegated 324 by the department. 325 COVERAGE FOR LEGISLATIVE MEMBERS AND EMPLOYEES .--

(8) COVERAGE FOR LEGISLATIVE MEMBERS AND EMPLOYEES.- (b) Effective July 1, 1999, any legislative member who
 terminates his or her elected service after July 1, 1999, after
 having vested in the state retirement system, may purchase

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HB 1881, Engrossed 1 2003 330 coverage in a the state group health insurance plan at the same premium cost as that for retirees and surviving spouses. Such 331 legislators may also elect to continue coverage under the group 332 333 term life insurance program prevailing for current members at the premium cost in effect for that plan. 334 Section 2. Subsection (2) of section 110.161, Florida 335 Statutes, is amended to read: 336 110.161 State employees; pretax benefits program. --337 As used in this section, "employee" means any 338 (2) individual filling an authorized and established position in the 339 340 executive, legislative, or judicial branch of the state, including the employees of the State Board of Administration and 341 the state universities. 342 Section 3. Subsection (19) of section 1001.74, Florida 343 Statutes, is amended to read: 344 1001.74 Powers and duties of university boards of 345 trustees. --346 (19)Each board of trustees shall establish the personnel 347 program for all employees of the university, including the 348 president, pursuant to the provisions of chapter 1012 and, in 349 accordance with rules and guidelines of the State Board of 350 Education, including: compensation and other conditions of 351 employment, recruitment and selection, nonreappointment, 352 standards for performance and conduct, evaluation, benefits and 353 hours of work, leave policies, recognition and awards, 354 inventions and works, travel, learning opportunities, exchange 355 programs, academic freedom and responsibility, promotion, 356 assignment, demotion, transfer, tenure and permanent status, 357 ethical obligations and conflicts of interest, restrictive 358 covenants, disciplinary actions, complaints, appeals and 359 Page 12 of 13

FLORIDA HOUSE OF REPRESENTA	ATIVES
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SC .

	HB 1881, Engrossed 1	2003
360	grievance procedures, and separation and termination from	
361	employment. The Department of Management Services shall retain	ı
362	authority over state university employees for programs	
363	established in ss. 110.123, 110.1232, 110.1234, <del>and</del> 110.1238 <u>,</u>	
364	and 110.161 and in chapters 121, 122, and 238.	
365	Section 4. This act shall take effect July 1, 2003.	