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CHAMBER ACTION

	<u>Senate</u> <u>House</u>
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1	WD/2R . 05/01/2003 01:56 PM .
2	03/01/2003 01·30 PM .
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11	Senator Peaden moved the following amendment:
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13	Senate Amendment (with title amendment)
14	On page 74, before line 1,
15	
16	insert:
17	Section 34. Paragraph (h) is added to subsection (1)
18	of section 765.401, Florida Statutes, to read:
19	765.401 The proxy
20	(1) If an incapacitated or developmentally disabled
21	patient has not executed an advance directive, or designated a
22	surrogate to execute an advance directive, or the designated
23	or alternate surrogate is no longer available to make health
24	care decisions, health care decisions may be made for the
25	patient by any of the following individuals, in the following
26	order of priority, if no individual in a prior class is
27	reasonably available, willing, or competent to act:
28	(h) A clinical social worker licensed pursuant to
29	chapter 491, or a graduate of a court-approved quardianship
30	program. Such a proxy must be selected by the provider's
31	bioethics committee and must not be employed by the provider.

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If the provider does not have a bioethics committee, then such a proxy may be chosen through an arrangement with the 3 bioethics committee of another provider. The proxy must be notified that upon request the provider shall make available a 4 second physician, not involved in the patient's care, to assist the proxy in evaluating treatment. Decisions to 6 withhold or withdraw life-prolonging procedures must be 8 reviewed by the facility's bioethics committee. Documentation of efforts to locate proxies from prior classes must be recorded in the patient record. 10 Section 35. Subsection (15) of section 744.102, 11 Florida Statutes, is amended to read: 12 13 744.102 Definitions.--As used in this chapter, the 14 term: 15 (15) "Professional quardian" means any quardian who 16 receives or has at any time received compensation for services 17 rendered to more than two wards as their quardian. A person 18 serving as a quardian for two or more relatives as defined in 19 s. 744.309(2) is not considered a professional guardian. A 20 public quardian shall be considered a professional quardian for purposes of regulation, education, and registration. 21 2.2 Section 36. Subsection (8) is added to section 23 744.108, Florida Statutes, to read: 744.108 Guardian's and attorney's fees and expenses. --24 25 (8) When court proceedings are instituted to review or determine a quardian's or an attorney's fees under subsection 26 27 (2), such proceedings are part of the quardianship 28 administration process and the costs, including fees for the 29 quardian's attorney, shall be determined by the court and paid from the assets of the quardianship estate unless the court 30

31 | finds the requested compensation under subsection (2) to be

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substantially unreasonable.

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Section 37. Section 744.1083, Florida Statutes, is amended to read:

744.1083 Professional guardian registration. --

- (1) Effective January 1, 2003, A professional guardian must register with the Statewide Public Guardianship Office established in part IX of this chapter. The Statewide Public Guardianship Office may contract with the clerk of the court in each county to perform the administrative functions associated with registering professional guardians.
- (2) Annual registration shall be made on forms furnished by the Statewide Public Guardianship Office and accompanied by the applicable registration fee as determined by rule. Such fee shall not exceed \$100 \$25.
 - (3) Registration must include the following:
- (a) If the professional guardian is a natural person, the name, address, date of birth, and employer identification or social security number of the professional quardian.
- (b) If the professional guardian is a partnership or association, the name, address, and date of birth of every member, and the employer identification number of the partnership or association.
- (c) If the professional guardian is a corporation, the name, address, and employer identification number of the corporation; the name, address, and date of birth of each of its directors and officers; the name of its resident agent; and the name, address, and date of birth of each person having at least a 10-percent interest in the corporation.
- (d) The name, address, date of birth, and employer identification number, if applicable, of each person providing 31 | guardian-delegated financial or personal guardianship services

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- (e) Documentation that the bonding and educational requirements of s. 744.1085 have been met, and that background screening has been conducted pursuant to s. 744.3135.
- Compliance with this section shall constitute compliance with the attestation requirement of s. 435.04(5).
- (f) Sufficient information to distinguish a quardian providing quardianship services as a public quardian, individually, through partnership, corporation, or any other business organization.
- (4) The <u>Department of Elderly Affairs</u> Statewide Public Guardianship Office may adopt rules necessary to administer this section.
- (5) A trust company, a state banking corporation or state savings association authorized and qualified to exercise fiduciary powers in this state, or a national banking association or federal savings and loan association authorized and qualified to exercise fiduciary powers in this state, may, but shall not be required to, register as a professional guardian under this section. If a trust company, state banking corporation, state savings association, national banking association, or federal savings and loan association described in this subsection elects to register as a professional quardian under this subsection, the requirements of subsection (3) shall not apply and the registration shall include only the name, address, and employer identification number of the registrant, the name and address of its registered agent, if any, and the documentation described in paragraph (3)(e).
- (6) The Department of Elderly Affairs may contract with the Florida Guardianship Foundation or other 31 | not-for-profit entity to register professional guardians.

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(7) The department or its contractor shall ensure that 1 the clerks of the court and the Chief Judge of each judicial circuit receive information about each registered professional 3 quardian. 4 5 (8) A state college or university or an independent college or university as described pursuant to s. 6 1009.98(3)(a), may, but shall not be required to, register as 7 8 a professional quardian under this section. If a state college 9 or university or independent college or university elects to register as a professional quardian under this subsection, the 10 requirements of subsection (3) shall not apply and the 11 12 registration shall include only the name, address, and employer identification number of the registrant. 13 14 Section 38. Subsection (3) of section 744.1085, 15 Florida Statutes, is amended and subsections (4) through (10) 16 are added to that section to read: 17 744.1085 Regulation of professional guardians; application; bond required; educational requirements.--18 19 (3) Each professional guardian defined in s. 20 744.102(15) and public quardian, on October 1, 1997, must receive a minimum of 40 hours of instruction and training by 21 2.2 October 1, 1998, or within 1 year after becoming a 23 professional guardian, whichever occurs later. Each 24 professional quardian must receive a minimum of 16 hours of 25 continuing education every 2 calendar years after the year in which the initial 40-hour educational requirement is met. The 26 27 instruction and education must be completed through a course 28 approved or offered by the Statewide Public Guardianship 29 Office. The expenses incurred to satisfy the educational requirements prescribed in this section may not be paid with 30 31 the assets of any ward. This subsection does not apply to any

- 1 | attorney who is licensed to practice law in this state.
- 2 (4) Each professional quardian must allow, at the
- 3 quardian's expense, an investigation of the guardian's credit
- 4 history, and the credit history of employees of the guardian,
- 5 in a manner prescribed by the Department of Elderly Affairs.
- 6 (5) As required in s. 744.3135, each professional
- 7 guardian shall allow a level 2 background screening of the
- 8 <u>quardian and employees of the quardian in accordance with the</u>
- 9 provisions of s. 435.04.
- 10 (6) After July 1, 2005, each professional quardian
- 11 shall be required to demonstrate competency to act as a
- 12 professional guardian by taking an examination approved by the
- 13 Department of Elderly Affairs.
- 14 (a) The Department of Elderly Affairs shall determine
- 15 the minimum examination score necessary for passage of
- 16 quardianship examinations.
- 17 (b) The Department of Elderly Affairs shall determine
- 18 the procedure for administration of the examination.
- 19 (c) The Department of Elderly Affairs or its
- 20 contractor shall charge an examination fee for the actual
- 21 costs of the development and the administration of the
- 22 examination, not to exceed \$500.
- 23 (d) The Department of Elderly Affairs may recognize
- 24 passage of a national quardianship examination in lieu of all
- 25 or part of the examination approved by the Department of
- 26 | Elderly Affairs, except that all professional quardians must
- 27 take and pass an approved examination section related to
- 28 Florida law and procedure.
- 29 (7) The Department of Elderly Affairs shall set the
- 30 minimum score necessary to demonstrate professional
- 31 quardianship competency.

1	(8) The Department of Elderly Affairs shall waive the
2	examination requirement in paragraph (6) if a professional
3	guardian can provide:
4	(a) Proof that the guardian has actively acted as a
5	professional quardian for 5 years or more; and
6	(b) A letter from a circuit judge before whom the
7	professional quardian practiced at least 1 year which states
8	that the professional guardian had demonstrated to the court
9	competency as a professional guardian.
10	(9) After July 1, 2004, the court shall not appoint
11	any professional quardian who has not met the requirements of
12	this section and s. 744.1083.
13	(10) This section does not apply to a professional
14	guardian or the employees of the professional guardian when
15	that quardian is a trust company, a state banking corporation,
16	state savings association authorized and qualified to exercise
17	fiduciary powers in this state, or a national banking
18	association or federal savings and loan association authorized
19	and qualified to exercise fiduciary powers in this state.
20	Section 39. Section 744.3135, Florida Statutes, is
21	amended to read:
22	744.3135 Credit and criminal investigationThe court
23	may require a nonprofessional guardian and shall require a
24	professional or public guardian, and all employees of a
25	professional guardian who have a fiduciary responsibility to a
26	ward, to submit, at their own expense, to an investigation of
27	the guardian's credit history and to undergo level 2
28	background screening as required under s. 435.04. The clerk of
29	the court shall obtain fingerprint cards from the Federal
30	Bureau of Investigation and make them available to guardians.
31	Any guardian who is so required shall have his or her

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1 | fingerprints taken and forward the proper fingerprint card along with the necessary fee to the Florida Department of Law 3 Enforcement for processing. The professional guardian shall pay to the clerk of the court a fee of \$5 for handling and 4 5 processing professional guardian files. The results of the fingerprint checks shall be forwarded to the clerk of court 6 who shall maintain the results in a quardian file and shall make the results available to the court. If credit or criminal 8 investigations are required, the court must consider the 9 results of the investigations in appointing a guardian. 10 11 Professional guardians and all employees of a professional guardian who have a fiduciary responsibility to a ward, so 12 13 appointed, must resubmit, at their own expense, to an investigation of credit history, and undergo level 1 14 15 background screening as required under s. 435.03, at least 16 every 2 years after the date of their appointment. At any time, the court may require quardians or their employees to 17 submit to an investigation of credit history and undergo level 18 1 background screening as required under s. 435.03. The court 19 20 must consider the results of these investigations in 21 reappointing a guardian. This section shall not apply to a professional quardian, or to the employees of a professional 22 23 guardian, that is a trust company, a state banking corporation 24 or state savings association authorized and qualified to 25 exercise fiduciary powers in this state, or a national banking 26 association or federal savings and loan association authorized 27 and qualified to exercise fiduciary powers in this state. 28 Section 40. Section 744.3145, Florida Statutes, is 29 amended to read: 30 744.3145 Guardian education requirements.--31 (1) Each ward is entitled to a guardian competent to

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perform the duties of a quardian necessary to protect the interests of the ward.

- (2) Each person appointed by the court to be a guardian, other than a parent who is the quardian of the property of a minor child, must receive a minimum of 8 hours of instruction and training which covers:
- (a) The legal duties and responsibilities of the quardian;
 - (b) The rights of the ward;
- (c) The availability of local resources to aid the ward; and
- (d) The preparation of habilitation plans and annual quardianship reports, including financial accounting for the ward's property.
- (3) Each person appointed by the court to be the quardian of the property of his or her minor child must receive a minimum of 4 hours of instruction and training that covers:
- (a) The legal duties and responsibilities of the quardian of the property;
- (b) The preparation of the initial inventory and annual quardianship accountings for the ward's property; and
 - (c) Use of quardianship assets.
- (4) (3) Each person appointed by the court to be a guardian must complete the required number of 8 hours of instruction and education within 1 year after his or her appointment as guardian. The instruction and education must be completed through a course approved by the chief judge of the circuit court and taught by a court-approved organization. Court-approved organizations may include, but are not limited 31 to, community or junior colleges, guardianship organizations,

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| and the local bar association or The Florida Bar.

- (5)(4) Expenses incurred by the guardian to satisfy the education requirement may be paid from the ward's estate, unless the court directs that such expenses be paid by the guardian individually.
- (6)(5) The court may, in its discretion, waive some or all of the requirements of this section or impose additional requirements. The court shall make its decision on a case-by-case basis and, in making its decision, shall consider the experience and education of the guardian, the duties assigned to the guardian, and the needs of the ward.
- (7)(6) The provisions of this section do not apply to professional guardians.
- Section 41. Subsection (13) of section 744.444,

 Florida Statutes, is amended, and subsections (16) and (17)

 are added to that section to read:
 - 744.444 Power of guardian without court approval.—Without obtaining court approval, a plenary guardian of the property, or a limited guardian of the property within the powers granted by the order appointing the guardian or an approved annual or amended guardianship report, may:
 - (13) When reasonably necessary, employ persons, including attorneys, auditors, investment advisers, <u>care</u> <u>managers</u>, or agents, even if they are associated with the guardian, to advise or assist the guardian in the performance of his or her duties.
- 28 (16) Pay or reimburse costs incurred and reasonable
 29 fees or compensation to persons, including attorneys, employed
 30 by the quardian pursuant to subsection (13) from the assets of
 31 the quardianship estate, subject to obtaining court approval

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- (17) Provide confidential information about a ward 3 that is related to an investigation arising under part I of chapter 400 to a local or state ombudsman council member conducting such an investigation. Any such ombudsman shall have a duty to maintain the confidentiality of such information.
- 8 Section 42. Paragraph (c) of subsection (z) of section 744.534, Florida Statutes, is amended to read: 9
- 10 744.534 Disposition of unclaimed funds held by 11 quardian. --

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- 13 (c) Within 5 years from the date of deposit with the State Treasurer, on written petition to the court that 14 15 directed the deposit of the funds and informal notice to the 16 Department of Legal Affairs, and after proof of his or her right to them, any person entitled to the funds, before or 17 18 after payment to the State Treasurer and deposit as provided 19 for in paragraph (a), may obtain a court order directing the payment of the funds to him or her. All funds deposited with the State Treasurer and not claimed within 5 years from the 21 date of deposit shall escheat to the state to be deposited in 22 23 the Department of Elderly Affairs Administrative Trust Fund to
- 24 be used solely for the benefit of public quardianship as
- determined by the <u>Secretary of Elderly Affairs</u> Statewide 25
- 26 Public Guardianship Office established in part IX of this
- 27 chapter.
- 28 Section 43. Section 744.7021, Florida Statutes, is 29 amended to read:
- 30 744.7021 Statewide Public Guardianship Office.--There 31 | is hereby created the Statewide Public Guardianship Office

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within the Department of Elderly Affairs. The Department of Elderly Affairs shall provide administrative support and service to the office to the extent requested by the executive director within the available resources of the department. The Statewide Public Guardianship Office may request the assistance of the Inspector General of the Department of Elderly Affairs in providing auditing services, and the Office of General Counsel of the department may provide assistance in rulemaking and other matters as needed to assist the Statewide Public Guardianship Office. The Statewide Public Guardianship Office shall not be subject to control, supervision, or direction by the Department of Elderly Affairs in the performance of its duties.

- (1) The Secretary of Elderly Affairs shall appoint the executive director, who shall be the head of the Statewide Public Guardianship Office is the executive director, who shall be appointed by the Governor. The executive director must be a member of The Florida Bar, knowledgeable of licensed attorney with a background in guardianship law and knowledge of the social services available to meet the needs of incapacitated persons, shall serve on a full-time basis, and shall personally, or through representatives of the office, carry out the purposes and functions of the Statewide Public Guardianship Office in accordance with state and federal law. The executive director shall serve at the pleasure of and report to the secretary Governor.
- (2) The executive director Statewide Public Guardianship Office shall, within available resources, have oversight responsibilities for all public guardians.
- (a) The <u>executive director</u> office shall review the 31 current public quardian programs in Florida and other states.

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- (b) The <u>executive director</u> office, in consultation with local guardianship offices, shall develop statewide performance measures and standards.
- (c) The <u>executive director</u> office shall review the various methods of funding guardianship programs, the kinds of services being provided by such programs, and the demographics of the wards. In addition, the <u>executive director</u> office shall review and make recommendations regarding the feasibility of recovering a portion or all of the costs of providing public guardianship services from the assets or income of the wards.
- (d) No later than October 1, 2000, the office shall submit to the Governor, the President of the Senate, the Speaker of the House of Representatives, and the Chief Justice of the Supreme Court an interim report describing the progress of the office in meeting the goals as described in this section. No later than October 1, 2001, the office shall submit to the Governor, the President of the Senate, the Speaker of the House of Representatives, and the Chief Justice of the Supreme Court a proposed public guardianship plan including alternatives for meeting the state's guardianship needs. This plan may include recommendations for less than the entire state, may include a phase-in system, and shall include estimates of the cost of each of the alternatives. By January 1, 2004, and by January 1 of each year thereafter, the executive director office shall provide a status report and provide further recommendations to the secretary that address the need for public guardianship services and related issues.
- (e) The <u>executive director</u> office may provide assistance to local governments or entities in pursuing grant opportunities. The <u>executive director</u> office shall review and make recommendations in the annual report on the availability

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and efficacy of seeking Medicaid matching funds. The executive director office shall diligently seek ways to use existing programs and services to meet the needs of public wards.

- (f) The executive director, in consultation with the Florida Guardianship Foundation, office shall develop a quardianship training program curriculum that. The training program may be offered to all guardians whether public or private. The office shall establish a curriculum committee to develop the training program specified in this part. The curriculum committee shall include, but not be limited to, probate judges. A fee may be charged to private guardians in order to defray the cost of providing the training. In addition, a fee may be charged to any training provider for up to the actual cost of the review and approval of their curriculum. Any fees collected pursuant to this paragraph shall be deposited in the Department of Elderly Affairs Administrative Trust Fund to be used for the quardianship training program.
- (3) The <u>executive director</u> office may conduct or contract for demonstration projects authorized by the Department of Elderly Affairs, within funds appropriated or through gifts, grants, or contributions for such purposes, to determine the feasibility or desirability of new concepts of organization, administration, financing, or service delivery designed to preserve the civil and constitutional rights of persons of marginal or diminished capacity. Any gifts, grants, or contributions for such purposes shall be deposited in the Department of Elderly Affairs Administrative Trust Fund.
- (4) The <u>Department of Elderly Affairs</u> office has authority to adopt rules pursuant to ss. 120.536(1) and 120.54 31 | to carry out the provisions of this section.

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Section 44. Subsections (1) and (3) of section 744.704, Florida Statutes, are amended to read; 744.704 Powers and duties.--

- (1) A public guardian may serve as a guardian of a person adjudicated incapacitated under this chapter:
- (a) If there is no family member or friend, other person, bank, or corporation willing and qualified to serve as quardian; and
- (b) If the assets of the ward do not exceed the asset level for Medicaid eligibility, exclusive of homestead and exempt property as defined in s. 4, Art. X of the State Constitution, and the ward's income, from all sources, is less than \$4,000 per year. Income from public welfare programs, supplemental security income, optional state supplement, a disability pension, or a social security pension shall be excluded in such computation. However, a ward whose total income, counting excludable income, exceeds \$30,000 a year may not be served.
- (3) The public quardian shall primarily serve incapacitated persons who are of limited financial means, as defined by contract or rule of the Department of Elderly Affairs. The public quardian may serve incapacitated persons of greater financial means to the extent the Department of Elderly Affairs determines to be appropriate. If the public quardian finds that the assets or the income of the ward exceeds the amounts set forth in paragraph (1)(b), the public guardian shall submit a resignation and petition the court for appointment of a successor guardian. The public guardian shall not be dismissed until such time that a private guardian is appointed. If a qualified successor quardian is not 31 available, the public guardian may remain as guardian,

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1	provided the guardian makes reasonable efforts to find a
2	successor and reports to the court every 6 months on efforts
3	to obtain a successor.
4	Section 45. (1) There is created within the
5	Department of Elderly Affairs a Guardianship Task Force for
6	the purpose of examining quardianship and incapacity and
7	making recommendations to the Governor and the Legislature for
8	the improvement of processes and procedures related to
9	guardianship and incapacity. The department shall staff the
10	task force, and the Secretary of Elderly Affairs shall appoint
11	the chair from among the task force membership. The members of
12	the task force shall serve without compensation. Unless
13	specified otherwise, task force members shall be appointed by
14	the organizations they represent, and the cost of members'
15	participation shall be borne by their appointing organization.
16	Any member who is a public employee is entitled to
17	reimbursement for per diem and travel expenses by the
18	appointing department.
19	(2) The Guardianship Task Force shall identify the
20	characteristics of Florida quardianship practice. It shall
21	also identify best practices and recommend specific statutory
22	and other changes for achieving such best practices and for
23	achieving citizen access to quality quardianship services. The
24	task force shall make a preliminary report to the Secretary of
25	Elderly Affairs no later than January 1, 2004, and its final
26	report to the secretary shall be made no later than January 1,
27	<u>2005.</u>
28	(3) The Guardianship Task Force shall consist of 10
29	members, including a judge with experience in guardianship
30	proceedings who is appointed by the Florida Conference of

31 <u>Circuit Judges</u>, a representative of the Association of Clerks

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of Court, a professor of law with experience in elder issues appointed by the Secretary of Elderly Affairs, a 3 representative of the Florida State Guardianship Association, a representative of the Florida Guardianship Foundation, a 4 representative of the Real Property and Probate Section of The Florida Bar, a representative of the Elder Law Section of The 6 Florida Bar, a professional as provided in section 744.331(3), Florida Statutes, with experience performing examinations and 8 determining incapacity, a representative of the Florida Banker's Association, and a citizen or consumer appointed by 10 11 the Executive Director of the Florida office of the American Association of Retired Persons. 12 13 (4) The Guardianship Task Force may appoint ex officio members who possess needed expertise to assist the task force 14 15 in its work. The task force will cease to exist May 6, 2005. 16 17 (Redesignate subsequent sections.) 18 19 20 ======= T I T L E A M E N D M E N T ========= 21 And the title is amended as follows: 2.2 On page 4, line 2, after the semicolon, 23 24 insert: amending s. 765.401, F.S.; providing additional 25 26 persons which may be given a proxy for the 27 making of health care decisions; amending s. 28 744.102, F.S.; providing that a public guardian 29 shall be considered a professional quardian for 30 certain purposes; amending s. 744.108, F.S.; providing that certain costs relating to

1	determination of certain fees shall be payable
2	from the guardianship estate; amending s.
3	744.1083, F.S.; deleting obsolete language;
4	increasing the maximum annual fee for
5	registration as a professional guardian;
6	requiring additional information for
7	registration; transferring certain rule
8	adoption authority and registration
9	responsibilities from the Statewide Public
10	Guardianship Office to the Department of
11	Elderly Affairs; authorizing the Department of
12	Elderly Affairs to contract with a
13	not-for-profit entity to register professional
14	guardians; providing that certain educational
15	institutions may act as professional guardians
16	without registering; amending s. 744.1085,
17	F.S.; providing for additional regulation of
18	professional guardians; providing for a
19	professional examination as a condition of
20	registration; providing additional requirements
21	for registration as a professional guardian;
22	providing that certain financial institutions
23	are exempt from the regulations governing
24	professional guardians; amending s. 744.3135,
25	F.S.; limiting certain requirements to
26	professional guardians; authorizing the court
27	to require guardians to submit to credit
28	history investigations and background
29	screening; amending s. 744.3145, F.S.;
30	providing training requirements for parents
31	appointed as quardians of the property of their

1	minor children; amending s. 744.444, F.S.;
2	allowing guardians to employ care managers and
3	disclose confidential information to an
4	ombudsman without court approval; providing
5	that such information shall remain
6	confidential; authorizing the payment of
7	certain costs; amending ss. 744.534 and
8	744.7021, F.S.; providing that the executive
9	director of the Statewide Public Guardianship
10	Office shall be appointed by the Secretary of
11	Elderly Affairs, rather than by the Governor;
12	transferring certain responsibilities from the
13	Statewide Public Guardianship Office to the
14	Department of Elderly Affairs; amending s.
15	744.704, F.S.; removing a limitation on what
16	wards a public guardian may serve; creating the
17	Guardianship Task Force to examine and make
18	recommendations regarding guardianship in this
19	state; providing for membership; providing for
20	appointment; providing for term of existence;
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