Florida Senate - 2003

By the Committee on Transportation; and Senators Geller, Klein, Villalobos, Dawson, Margolis, Wasserman Schultz, Campbell and Bullard

	306-2409-03
1	A bill to be entitled
2	An act relating to public transit; amending s.
3	343.51, F.S.; providing a short title; amending
4	s. 343.52, F.S.; revising definitions; amending
5	s. 343.53, F.S.; disbanding the Tri-County
6	Commuter Rail Authority and redesignating it as
7	the South Florida Regional Transportation
8	Authority; providing for a governing board of
9	the authority; amending s. 343.54, F.S.;
10	revising powers and duties of the authority
11	with respect to planning and operating a
12	transit system within a specified area of the
13	state; authorizing the authority to expand its
14	service area into counties contiguous to the
15	service area of the authority under certain
16	circumstances; providing employee rights;
17	amending ss. 343.55, 343.56, 343.57, F.S.;
18	providing for the authority to issue and pay
19	revenue bonds; providing that the bonds are not
20	debts or pledges of credit of the state;
21	creating s. 343.58, F.S.; providing for
22	dedicated funding from the counties served by
23	the South Florida Regional Transportation
24	Authority; providing an effective date.
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26	Be It Enacted by the Legislature of the State of Florida:
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28	Section 1. Section 343.51, Florida Statutes, is
29	amended to read:
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1 343.51 Short title.--This part may be cited as the 2 "South Florida Regional Transportation Tri-County Commuter 3 Rail Authority Act." Section 2. Section 343.52, Florida Statutes, is 4 5 amended to read: б 343.52 Definitions.--As used in this part, unless the 7 context clearly indicates otherwise, the term: 8 (1)"Authority" means the South Florida Regional Transportation Tri-County Commuter Rail Authority. 9 10 (2) "Board" means the governing body of the authority. 11 (3) "Area served" means Miami-Dade, Broward, and Palm Beach Counties. However, this area may be expanded by mutual 12 consent of the authority and the board of county commissioners 13 14 representing the proposed expansion area. (4)(3)"Transit system""Commuter railroad"means a 15 system used for the transportation of people and goods by 16 means of, without limitation, a street railway, an elevated 17 railway having a fixed guideway, a commuter railroad, a 18 19 subway, motor vehicles, or motor buses, and includes a 20 complete system of tracks, guideways, stations, and rolling 21 stock necessary to effectuate medium-distance to long-distance passenger rail service to or from the surrounding regional 22 23 municipalities. 24 (5)(4) "Transit Commuter rail facilities" means 25 property, and avenues of access, equipment, or buildings built and installed in Miami-Dade Dade, Broward, and Palm Beach 26 27 Counties, which are required to support a transit system for 28 commuter rail or fixed guideway systems. 29 (6) "Member" means the individuals constituting the 30 board. 31

(7)(6) "Feeder transit services" means <u>a transit</u> 1 2 system that transports fixed guideway or bus service to 3 transport passengers to or from rail stations within or across 4 counties. 5 Section 3. Section 343.53, Florida Statutes, is б amended to read: 7 343.53 South Florida Regional Transportation 8 Tri-County Commuter Rail Authority.--9 (1) There is created and established a body politic 10 and corporate, an agency of the state, to be known as the 11 "South Florida Regional Transportation Tri-County Commuter Rail Authority," hereinafter referred to as the "authority." 12 (2) Effective July 1, 2003, the Tri-County Commuter 13 Rail Authority shall be discontinued. The governing board of 14 the South Florida Regional Transportation Authority authority 15 shall consist of nine voting members, as follows: 16 17 (a) The county commissions of Miami-Dade Dade, Broward, and Palm Beach Counties shall each elect a 18 19 commissioner as that commission's representative on the board. The commissioner must be a member of the county commission 20 21 when elected and for the full extent of his or her term. (b) The county commissions of Miami-Dade Dade, 22 Broward, and Palm Beach Counties shall each appoint a citizen 23 24 member to the board who is not a member of the county commission but who is a resident of the county from which he 25 or she is appointed and a qualified elector of that county. 26 27 Insofar as practicable, the citizen member shall represent the 28 business and civic interests of the community. 29 (c) The secretary of the Department of Transportation 30 shall appoint one of the district secretaries, or his or her 31 designee, for the districts within which the area served by 3

1 the South Florida Regional Transportation Authority tri-county 2 rail is located. 3 (d) The other eight members of the board shall elect, 4 by a simple majority vote, an at-large member who is a 5 resident and qualified elector in the area served by the б South Florida Regional Transportation Authority tri-county 7 rail. 8 The Governor shall appoint one member to the board (e) 9 who is a resident and qualified elector in the area served by 10 the South Florida Regional Transportation Authority tri-county 11 rail. (f) The board members appointed under paragraphs (c), 12 (d), and (e) may not be residents of the same county. 13 (3) The terms of the county commissioners on the 14 governing board of the authority shall be 2 years. All other 15 members on the governing board of the authority shall be 16 17 appointed to serve staggered 4-year terms. Each member shall 18 hold office until his or her successor has been appointed. 19 (4) A vacancy during a term shall be filled by the 20 respective appointing authority in the same manner as the 21 original appointment and only for the balance of the unexpired 22 term. 23 (5) The members of the authority shall serve without 24 not be entitled to compensation, but are entitled to 25 reimbursement shall be reimbursed for travel expenses actually incurred in their duties as provided by law. 26 27 Section 4. Section 343.54, Florida Statutes, is 28 amended to read: 29 343.54 Powers and duties.--30 (1)(a) The authority created and established by this 31 part shall have the right to own, operate, maintain, and 4

1	manage a transit commuter rail system in the tri-county area
2	of Broward, Miami-Dade Dade , and Palm Beach Counties,
3	hereinafter referred to as the South Florida Regional
4	Transportation Authority Tri-County Rail.
т 5	(b) It is the express intention of this part that the
6	authority be authorized to plan, develop, own, purchase,
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	lease, or otherwise acquire, demolish, construct, improve,
8	relocate, equip, repair, maintain, operate, and manage a
9	transit commuter rail system and transit commuter rail
10	facilities; to establish and determine the such policies $\frac{1}{3}$
11	may be necessary for the best interest of the operation and
12	promotion of a <u>transit</u> commuter rail system; and to adopt such
13	rules as may be necessary to govern the operation of a <u>transit</u>
14	commuter rail system and <u>transit</u> commuter rail facilities.
15	(c) The authority shall inherit all rights, assets,
16	agreements, appropriations, privileges, and obligations of all
17	transit agencies in Miami-Dade, Broward, and Palm Beach
18	Counties upon approval of the respective governing bodies.
19	(d) If the authority acquires, purchases, operates,
20	condemns, or inherits an existing transit system, the
21	authority shall guarantee the rights, privileges, benefits,
22	and other employee protective conditions and remedies as
23	provided in 49 U.S.C. 5333(b), and arrangements made
24	thereunder, shall apply to transit employees affected by
25	action of the authority authorized under this bill.
26	(2) The authority created <u>in this part</u> herein shall be
27	the successor and assignee of the Tri-County <u>Commuter</u> Rail
28	Authority Organization (TCRO) and shall inherit all rights,
29	assets, agreements, appropriations, privileges, and
30	obligations of the Tri-County Commuter Rail Authority TCRO.
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1	(3) The authority may exercise all powers necessary,
2	appurtenant, convenient, or incidental to the carrying out of
3	the aforesaid purposes, including, but not limited to, the
4	following rights and powers:
5	(a) To sue and be sued, implead and be impleaded,
б	complain and defend in all courts in its own name.
7	(b) To adopt and use a corporate seal.
8	(c) To have the power of eminent domain, including the
9	procedural powers granted under chapters 73 and 74.
10	(d) To acquire, purchase, hold, lease as a lessee, and
11	use any franchise or property, real, personal, or mixed,
12	tangible or intangible, or any interest therein, necessary or
13	desirable for carrying out the purposes of the authority.
14	(e) To sell, convey, exchange, lease, or otherwise
15	dispose of any real or personal property acquired by the
16	authority, including air rights.
17	(f) To fix, alter, establish, and collect rates,
18	fares, fees, rentals, and other charges for the use of any
19	transit commuter rail system or transit facilities owned or
20	operated by the authority.
21	(g) To develop and provide feeder transit services to
22	or from rail stations within or across counties.
23	(h) To adopt bylaws for the regulation of the affairs
24	and the conduct of the business of the authority. The bylaws
25	shall provide for quorum and voting requirements, maintenance
26	of minutes and other official records, and preparation and
27	adoption of an annual budget.
28	(i) To lease, rent, or contract for the operation or
29	management of any part of a <u>transit</u> commuter rail system or
30	transit commuter rail facility, including feeder transit
31	services and concessions. In awarding a contract, the
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COD	ING:Words stricken are deletions; words underlined are additions.

1 authority shall consider, but is not limited to, the 2 following: 3 The qualifications of each applicant. 1. The level of service. 4 2. 5 The efficiency, cost, and anticipated revenue. 3. б The construction, operation, and management plan. 4. 7 5. The financial ability to provide reliable service. 8 The impact on other transportation modes, including 6. 9 the ability to interface with other transportation modes and 10 facilities. 11 (j) To enforce collection of rates, fees, and charges, and to establish and enforce fines and penalties for 12 violations of any rules. 13 14 (k) To advertise and promote transit commuter rail 15 systems, transit facilities, and activities of the authority. 16 (1) To employ an executive director, attorney, staff, 17 and consultants. (m) To cooperate with other governmental entities and 18 19 to contract with other governmental agencies, including the 20 Department of Transportation, the Federal Government, regional 21 planning councils, counties, and municipalities. (n) To enter into joint development agreements. 22 To accept funds from other governmental sources, 23 (0) 24 and to accept private donations. (p) To purchase by directly contracting with local, 25 national, or international insurance companies to provide 26 27 liability insurance which the authority is contractually and 28 legally obligated to provide, the requirements of s. 29 287.022(1), notwithstanding. (4) The authority shall develop and adopt a plan for 30 31 the operation, maintenance, and expansion of the transit 7 **CODING:**Words stricken are deletions; words underlined are additions.

1 system tri-county commuter rail service. Such plan shall 2 address the authority's plan for the development of public and 3 private revenue sources, and the service to be provided, 4 including expansions of current service which are consistent, 5 to the maximum extent feasible, with approved local government б comprehensive plans. The plan shall be reviewed and updated 7 annually. 8 (5) The authority, by a resolution of its governing 9 board, may expand its service area and enter into a 10 partnership with any county that is contiguous to the service 11 area of the authority. The board shall determine the conditions and terms of the partnership, including the number 12 of representatives of the partnership. However, the authority 13 14 may not expand its service area without the consent of the 15 board of county commissioners representing the proposed expansion area. A county contiguous to the service area of the 16 17 authority may enter into a partnership with the authority only upon contributing an equal share of funding in time to qualify 18 19 for federal funding through the reauthorization of the federal 20 transportation act. Section 5. Section 343.55, Florida Statutes, is 21 22 amended to read: 343.55 Issuance of revenue bonds.--23 24 (1) The authority is authorized to borrow money as 25 provided by the State Bond Act for the purpose of paying all or any part of the cost of any one or more Tri-County Rail 26 projects of the South Florida Regional Transportation 27 Authority. The principal of, and the interest on, such bonds 28 29 shall be payable solely from revenues pledged for their 30 payment. 31

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1 (2) The proceeds of the bonds of each issue shall be 2 used solely for the payment of the cost of the Tri-County Rail 3 projects for which such bonds shall have been issued, except 4 as provided in the State Bond Act. Such proceeds shall be 5 disbursed and used as provided in this part and in such manner 6 and under such restrictions, if any, as the Division of Bond 7 Finance may provide in the resolution authorizing the issuance of such bonds or in the trust agreement securing the same. 8 (3) The Division of Bond Finance is authorized to 9 10 issue revenue bonds on behalf of the authority to finance or 11 refinance the cost of Tri-County Rail projects. Section 6. Section 343.56, Florida Statutes, is 12 13 amended to read: 343.56 Bonds not debts or pledges of credit of 14 state.--Revenue bonds issued under the provisions of this part 15 are not debts of the state or pledges of the faith and credit 16 17 of the state. Such bonds are payable exclusively from 18 revenues pledged for their payment. All such bonds shall 19 contain a statement on their face that the state is not 20 obligated to pay the same or the interest thereon, except from the revenues pledged for their payment, and that the faith and 21 22 credit of the state is not pledged to the payment of the principal or interest of such bonds. The issuance of revenue 23 24 bonds under the provisions of this part does not directly, 25 indirectly, or contingently obligate the state to levy or to pledge any form of taxation whatsoever, or to make any 26 27 appropriation for their payment. No state funds shall be used 28 to pay the principal or interest of any bonds issued to 29 finance or refinance any portion of the South Florida Regional Transportation Authority transit Tri-County Rail system, and 30 31 all such bonds shall contain a statement on their face to this 9

effect. However, federal funds being passed through the department to the <u>South Florida Regional Transportation</u> <u>Authority Tri-County Rail system</u> and those state matching funds required by the United States Department of Transportation as a condition of federal funding may be used to pay principal and interest of any bonds issued.

7 Section 7. Section 343.57, Florida Statutes, is 8 amended to read:

343.57 Pledge to bondholders not to restrict certain 9 10 rights of authority .-- The state pledges to and agrees with the 11 holders of the bonds issued pursuant to this part that the state will not limit or restrict the rights vested in the 12 13 authority to construct, reconstruct, maintain, and operate any Tri-County Rail project as defined in this part, to establish 14 and collect such fees or other charges as may be convenient or 15 necessary to produce sufficient revenues to meet the expenses 16 17 of maintenance and operation of the Tri-County Rail system, and to fulfill the terms of any agreements made with the 18 19 holders of bonds authorized by this part. The state further 20 pledges that it will not in any way impair the rights or 21 remedies of the holders of such bonds until the bonds, 22 together with interest thereon, are fully paid and discharged. Section 8. Section 343.58, Florida Statutes, is 23 24 created to read: 25 343.58 Dedicated funding.--Each county served by the 26 South Florida Regional Transportation Authority must dedicate \$2.67 million to the authority annually for as long as 27 28 obligated to secure federal funding. The \$2.67 million must be 29 dedicated by the governing bodies by August 1, 2003, unless

- 30 such dedication is voted in the negative by the governing
- 31 bodies before August 1, 2003. If the governing body of one or

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more of the counties votes in the negative for the dedicated 1 2 funds, none of the counties served by the authority will be 3 required to dedicate such funds. Notwithstanding ss. 206.41, 4 and 206.87, such dedicated funding may come from each county's 5 share of the ninth-cent fuel tax, the county local option fuel б tax, or any other source of local gas taxes or other funds 7 available to the counties. Section 9. This act shall take effect July 1, 2003. 8 9 STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR 10 11 Senate Bill 686 12 This CS replaces Tri-Rail with the South Florida Regional Transportation Authority (SFRTA) whose proposed authority would extend to any transit system in the three affected 13 14 counties with approval by the county commission with authority over the transit agency. The CS discontinues the current Tri-Rail governing board and provides for new appointments for the SFRTA governing board. The appointment process remains the same, however, the FDOT secretary's appointee, the at-large member appointed by the board, and the Governor's appointee may not be residents of the same county. 15 16 17 18 The CS provides Palm Beach, Broward and Miami-Dade Counties must each contribute \$2.67 million annually for as long as obligated to secure federal funding through the reauthorization of the federal transportation act. If any one of the three counties does not vote on the contribution by August 1, 2003, they are then obligated to provide the contribution. However, if any one of the three county commissions votes not to contribute the funds, then none of the counties would be required to contribute 19 20 21 22 the counties would be required to contribute. 23 The CS authorizes the authority to expand the service area of the SFRTA beyond Palm Beach, Broward and Miami-Dade Counties and enter into a partnership with contiguous counties with 24 consent from the county commission of that county. However, a county may join the SFRTA only upon contributing an equal share of funding in time to qualify for federal funding through the reauthorization of the federal transportation act. 25 26 27 28 29 30 31 11