1	A bill to be entitled
2	An act relating to liability under the
3	drycleaning solvent cleanup program; amending
4	s. 376.301, F.S.; defining the term "nearby
5	real property owner" with respect to protection
6	and restoration of lands and surface and ground
7	waters; amending s. 376.3078, F.S.; providing
8	additional legislative findings with respect to
9	drycleaning facility restoration; exempting
10	certain real property owners and nearby real
11	property owners from liability for damages
12	arising from contamination by drycleaning
13	solvents in certain circumstances; providing
14	for retroactive application; amending s.
15	376.30781, F.S.; conforming a cross-reference;
16	amending s. 376.3079, F.S.; redefining the term
17	"third-party liability" with respect to
18	third-party liability insurance; amending s.
19	376.308, F.S.; revising applicability of
20	provisions that set out liabilities and
21	defenses of facilities; amending s. 376.313,
22	F.S.; revising provisions that provide
23	nonexclusiveness of remedies and individual
24	causes of action; providing an effective date.
25	
26	Be It Enacted by the Legislature of the State of Florida:
27	
28	Section 1. Subsection (47) is added to section
29	376.301, Florida Statutes, to read:
30	376.301 Definitions of terms used in ss.
31	376.30-376.319, 376.70, and 376.75When used in ss.

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376.30-376.319, 376.70, and 376.75, unless the context clearly 1 requires otherwise, the term: 2 3 "Nearby real property owner" means the individual (47) 4 or entity that is vested with ownership, dominion, or legal or 5 rightful title to real property, or that has a ground lease in 6 real property, onto which drycleaning solvent has migrated 7 through soil or groundwater from a drycleaning facility or 8 wholesale supply facility eligible for site rehabilitation under s. 376.3078(3) or from a drycleaning facility or 9 wholesale supply facility that is approved by the department 10 for voluntary cleanup under s. 376.3078(11). 11 12 Section 2. Subsections (1), (3), and (11) of section 13 376.3078, Florida Statutes, are amended to read: 14 376.3078 Drycleaning facility restoration; funds; 15 uses; liability; recovery of expenditures.--(1) FINDINGS.--In addition to the legislative findings 16 17 set forth in s. 376.30, the Legislature finds and declares 18 that: 19 (a) Significant quantities of drycleaning solvents have been discharged in the past at drycleaning facilities as 20 21 part of the normal operation of these facilities. 22 (b) Discharges of drycleaning solvents at such 23 drycleaning facilities have occurred and are occurring, and pose a significant threat to the quality of the groundwaters 24 25 and inland surface waters of this state. 26 (c) Where contamination of the groundwater or surface water has occurred, remedial measures have often been delayed 27 for long periods while determinations as to liability and the 28 29 extent of liability are made, and such delays result in the continuation and intensification of the threat to the public 30 health, safety, and welfare; in greater damage to the 31 2

environment; and in significantly higher costs to contain and 1 remove the contamination. 2 3 (d) Adequate financial resources must be readily 4 available to provide for the expeditious supply of safe and 5 reliable alternative sources of potable water to affected persons and to provide a means for investigation and б 7 rehabilitation of contaminated sites without delay. 8 (e) It is the intent of the Legislature to encourage 9 real property owners to undertake the voluntary cleanup of property contaminated with drycleaning solvents and that the 10 immunity provisions of this section and all other available 11 12 defenses be construed in favor of real property owners. 13 (f) Strong public interests are served by subsections 14 (3) and (11). These include improving the marketability and 15 use of, and the ability to borrow funds as to, property contaminated by drycleaning solvents and encouraging the 16 17 voluntary remediation of contaminated sites. The extent to which claims or rights are affected by subsections (3) and 18 19 (11) is offset by the remedies created in this section. The 20 limitations imposed by these subsections on such claims or rights are reasonable when balanced against the public 21 interests served. The claims or rights affected by subsections 22 23 (3) and (11) are speculative, and these subsections are intended to prevent judicial interpretations allowing windfall 24 25 awards that thwart the public-interest provisions of this 26 section. (3) REHABILITATION LIABILITY.--27 (a) In accordance with the eligibility provisions of 28 29 this section, <u>a</u> no real property owner, <u>nearby</u> real property owner,or no person who owns or operates, or who otherwise 30 31 could be liable as a result of the operation of, a drycleaning 3 CODING: Words stricken are deletions; words underlined are additions.

facility or a wholesale supply facility is not liable for or 1 shall be subject to administrative or judicial action brought 2 by or on behalf of any state or local government or agency 3 4 thereof or by or on behalf of any person to compel 5 rehabilitation or pay for the costs of rehabilitation of environmental contamination resulting from the discharge of 6 7 drycleaning solvents. 8 9 Subject to the delays that may occur as a result of the prioritization of sites under this section for any qualified 10 site, costs for activities described in paragraph (2)(b) shall 11 12 be absorbed at the expense of the drycleaning facility restoration funds, without recourse to reimbursement or 13 14 recovery from the real property owner, nearby real property 15 owner, or the owner or operator of the drycleaning facility or 16 the wholesale supply facility. Notwithstanding any other 17 provision of this chapter, this subsection applies to causes of action accruing on or after the effective date of this act 18 19 and applies retroactively to causes of action accruing before 20 the effective date of this act for which a lawsuit has not 21 been filed before the effective date of this act. 22 (b)(a) With regard to drycleaning facilities or 23 wholesale supply facilities that have operated as drycleaning facilities or wholesale supply facilities on or after October 24 1, 1994, any such drycleaning facility or wholesale supply 25 26 facility at which there exists contamination by drycleaning 27 solvents shall be eligible under this subsection regardless of when the drycleaning contamination was discovered, provided 28 29 that the drycleaning facility or the wholesale supply facility: 30 Has been registered with the department; 31 1. 4

1	2. Is determined by the department to be in compliance		
2	with the department's rules regulating drycleaning solvents,		
3	drycleaning facilities, or wholesale supply facilities on or		
4	after November 19, 1980;		
5	3. Has not been operated in a grossly negligent manner		
6	at any time on or after November 19, 1980;		
7	4. Has not been identified to qualify for listing, nor		
8	is listed, on the National Priority List pursuant to the		
9	Comprehensive Environmental Response, Compensation, and		
10	Liability Act of 1980 as amended by the Superfund Amendments		
11	and Reauthorization Act of 1986, and as subsequently amended;		
12	5. Is not under an order from the United States		
13	Environmental Protection Agency pursuant to s. 3008(h) of the		
14	Resource Conservation and Recovery Act as amended (42 U.S.C.A.		
15	s. 6928(h)), or has not obtained and is not required to obtain		
16	a permit for the operation of a hazardous waste treatment,		
17	storage, or disposal facility, a postclosure permit, or a		
18	permit pursuant to the federal Hazardous and Solid Waste		
19	Amendments of 1984;		
20			
21	and provided that the real property owner or the owner or		
22	operator of the drycleaning facility or the wholesale supply		
23	facility has not willfully concealed the discharge of		
24	drycleaning solvents and has remitted all taxes due pursuant		
25	to ss. 376.70 and 376.75, has provided documented evidence of		
26	contamination by drycleaning solvents as required by the rules		
27	developed pursuant to this section, has reported the		
28	contamination prior to December 31, 1998, and has not denied		
29	the department access to the site.		
30	<u>(c)</u> With regard to drycleaning facilities or		
31	wholesale supply facilities that cease to be operated as		
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drycleaning facilities or wholesale supply facilities prior to 1 2 October 1, 1994, such facilities, at which there exists 3 contamination by drycleaning solvents, shall be eligible under 4 this subsection regardless of when the contamination was 5 discovered, provided that the drycleaning facility or 6 wholesale supply facility: 7 Was not determined by the department, within a 1. 8 reasonable time after the department's discovery, to have been 9 out of compliance with the department rules regulating 10 drycleaning solvents, drycleaning facilities, or wholesale supply facilities implemented at any time on or after November 11 12 19, 1980; 13 2. Was not operated in a grossly negligent manner at 14 any time on or after November 19, 1980; 3. Has not been identified to qualify for listing, nor 15 16 is listed, on the National Priority List pursuant to the 17 Comprehensive Environmental Response, Compensation, and Liability Act of 1980, as amended by the Superfund Amendments 18 19 and Reauthorization Act of 1986, and as subsequently amended; 20 and 21 Is not under an order from the United States 4. 22 Environmental Protection Agency pursuant to s. 3008(h) of the 23 Resource Conservation and Recovery Act, as amended, or has not obtained and is not required to obtain a permit for the 24 operation of a hazardous waste treatment, storage, or disposal 25 26 facility, a postclosure permit, or a permit pursuant to the 27 federal Hazardous and Solid Waste Amendments of 1984; 28 29 and provided that the real property owner or the owner or operator of the drycleaning facility or the wholesale supply 30 facility has not willfully concealed the discharge of 31 6 CODING: Words stricken are deletions; words underlined are additions. 1 drycleaning solvents, has provided documented evidence of 2 contamination by drycleaning solvents as required by the rules 3 developed pursuant to this section, has reported the 4 contamination prior to December 31, 1998, and has not denied 5 the department access to the site.

6 (d)(c) For purposes of determining eligibility, a
7 drycleaning facility or wholesale supply facility was operated
8 in a grossly negligent manner if the department determines
9 that the owner or operator of the drycleaning facility or the
10 wholesale supply facility:

11 1. Willfully discharged drycleaning solvents onto the 12 soils or into the waters of the state after November 19, 1980, 13 with the knowledge, intent, and purpose that the discharge 14 would result in harm to the environment or to public health or 15 result in a violation of the law;

16 2. Willfully concealed a discharge of drycleaning 17 solvents with the knowledge, intent, and purpose that the 18 concealment would result in harm to the environment or to 19 public health or result in a violation of the law; or

3. Willfully violated a local, state, or federal law
 or rule regulating the operation of drycleaning facilities or
 wholesale supply facilities with the knowledge, intent, and
 purpose that the act would result in harm to the environment
 or to public health or result in a violation of the law.

25 <u>(e)(d)</u>1. With respect to eligible drycleaning solvent 26 contamination reported to the department as part of a 27 completed application as required by the rules developed 28 pursuant to this section by June 30, 1997, the costs of 29 activities described in paragraph (2)(b) shall be absorbed at 30 the expense of the drycleaning facility restoration funds, 31 less a \$1,000 deductible per incident, which shall be paid by

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1 the applicant or current property owner. The deductible shall
2 be paid within 60 days after receipt of billing by the
3 department.
4 2. For contamination reported to the department as

5 part of a completed application as required by the rules 6 developed under this section, from July 1, 1997, through 7 September 30, 1998, the costs shall be absorbed at the expense 8 of the drycleaning facility restoration funds, less a \$5,000 9 deductible per incident. The deductible shall be paid within 10 60 days after receipt of billing by the department.

For contamination reported to the department as
 part of a completed application as required by the rules
 developed pursuant to this section from October 1, 1998,
 through December 31, 1998, the costs shall be absorbed at the
 expense of the drycleaning facility restoration funds, less a
 \$10,000 deductible per incident. The deductible shall be paid
 within 60 days after receipt of billing by the department.

4. For contamination reported after December 31, 1998,
no costs will be absorbed at the expense of the drycleaning
facility restoration funds.

21 (f)(e) The provisions of this subsection shall not 22 apply to any site where the department has been denied site 23 access to implement the provisions of this section.

(g) (f) In order to identify those drycleaning 24 25 facilities and wholesale supply facilities that have 26 experienced contamination resulting from the discharge of 27 drycleaning solvents and to ensure the most expedient rehabilitation of such sites, the owners and operators of 28 29 drycleaning facilities and wholesale supply facilities are encouraged to detect and report contamination from drycleaning 30 solvents related to the operation of drycleaning facilities 31

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1 and wholesale supply facilities. The department shall 2 establish reasonable guidelines for the written reporting of 3 drycleaning contamination and shall distribute forms to 4 registrants under s. 376.303(1)(d), and to other interested 5 parties upon request, to be used for such purpose.

6 (h)(g) A report of drycleaning solvent contamination
7 at a drycleaning facility or wholesale supply facility made to
8 the department by any person in accordance with this
9 subsection, or any rules promulgated pursuant hereto, may not
10 be used directly as evidence of liability for such discharge
11 in any civil or criminal trial arising out of the discharge.

12 <u>(i)(h)</u> The provisions of this subsection shall not 13 apply to drycleaning facilities owned or operated by the state 14 or Federal Government.

15 (j) Due to the value of Florida's potable water, it is the intent of the Legislature that the department initiate 16 17 and facilitate as many cleanups as possible utilizing the resources of the state, local governments, and the private 18 19 sector. The department is authorized to adopt necessary rules 20 and enter into contracts to carry out the intent of this subsection and to limit or prevent future contamination from 21 22 the operation of drycleaning facilities and wholesale supply 23 facilities.

24 <u>(k)(j)</u> It is not the intent of the Legislature that 25 the state become the owner or operator of a drycleaning 26 facility or wholesale supply facility by engaging in 27 state-conducted cleanup.

28 <u>(1)(k)</u> The owner, operator, and either the real 29 property owner or agent of the real property owner may apply 30 for the Drycleaning Contamination Cleanup Program by jointly 31 submitting a completed application package to the department

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pursuant to the rules that shall be adopted by the department. 1 2 If the application cannot be jointly submitted, then the 3 applicant shall provide notice of the application to other 4 interested parties. After reviewing the completed application 5 package, the department shall notify the applicant in writing 6 as to whether the drycleaning facility or wholesale supply 7 facility is eligible for the program. If the department denies eligibility for a completed application package, the notice of 8 9 denial shall specify the reasons for the denial, including specific and substantive findings of fact, and shall 10 constitute agency action subject to the provisions of chapter 11 12 120. For the purposes of ss. 120.569 and 120.57, the real 13 property owner and the owner and operator of a drycleaning 14 facility or wholesale supply facility which is the subject of 15 a decision by the department with regard to eligibility shall be deemed to be parties whose substantial interests are 16 17 determined by the department's decision to approve or deny 18 eligibility. 19 (m)(1) Eligibility under this subsection applies to 20 the drycleaning facility or wholesale supply facility, and attendant site rehabilitation applies to such facilities and 21 to any place where drycleaning-solvent contamination migrating 22 23 from the eligible facility is found. A determination of eligibility or ineligibility shall not be affected by any 24 conveyance of the ownership of the drycleaning facility, 25 26 wholesale supply facility, or the real property on which such 27 facility is located. Nothing contained in this chapter shall be construed to allow a drycleaning facility or wholesale 28 29 supply facility which would not be eligible under this subsection to become eligible as a result of the conveyance of 30 31

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the ownership of the ineligible drycleaning facility or
 wholesale supply facility to another owner.

3 <u>(n)(m)</u> If funding for the drycleaning contamination
4 rehabilitation program is eliminated, the provisions of this
5 subsection shall not apply.

6 (0)(n)1. The department shall have the authority to 7 cancel the eligibility of any drycleaning facility or wholesale supply facility that submits fraudulent information 8 9 in the application package or that fails to continuously comply with the conditions of eligibility set forth in this 10 subsection, or has not remitted all fees pursuant to s. 11 12 376.303(1)(d), or has not remitted the deductible payments 13 pursuant to paragraph(e)(d).

14 2. If the program eligibility of a drycleaning 15 facility or wholesale supply facility is subject to cancellation pursuant to this section, then the department 16 17 shall notify the applicant in writing of its intent to cancel program eligibility and shall state the reason or reasons for 18 19 cancellation. The applicant shall have 45 days to resolve the reason or reasons for cancellation to the satisfaction of the 20 department. If, after 45 days, the applicant has not resolved 21 the reason or reasons for cancellation to the satisfaction of 22 23 the department, the order of cancellation shall become final and shall be subject to the provisions of chapter 120. 24

25 (p)(o) A real property owner shall not be subject to 26 administrative or judicial action brought by or on behalf of 27 any person or local or state government, or agency thereof, 28 for gross negligence or violations of department rules prior 29 to January 1, 1990, which resulted from the operation of a 30 drycleaning facility, provided that the real property owner 31 demonstrates that:

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The real property owner had ownership in the 1 1. 2 property at the time of the gross negligence or violation of 3 department rules and did not cause or contribute to 4 contamination on the property; 5 2. The real property owner was a distinct and separate 6 entity from the owner and operator of the drycleaning 7 facility, and did not have an ownership interest in or share 8 in the profits of the drycleaning facility; 9 3. The real property owner did not participate in the operation or management of the drycleaning facility; 10 The real property owner complied with all discharge 11 4. 12 reporting requirements, and did not conceal any contamination; 13 and 14 5. The department has not been denied access. 15 16 The defense provided by this paragraph does not apply to any 17 liability under a federally delegated program. 18 (q)(p) A person whose property becomes contaminated 19 due to geophysical or hydrologic reasons from the operation of a nearby drycleaning or wholesale supply facility and whose 20 property has never been occupied by a business that utilized 21 or stored drycleaning solvents or similar constituents is not 22 23 subject to administrative or judicial action brought by or on behalf of another to compel the rehabilitation of or the 24 payment of the costs for the rehabilitation of sites 25 26 contaminated by drycleaning solvents, provided that the 27 person: 28 1. Does not own and has never held an ownership 29 interest in, or shared in the profits of, the drycleaning 30 facility operated at the source location; 31 12 CODING: Words stricken are deletions; words underlined are additions.

2. Did not participate in the operation or management 1 2 of the drycleaning facility at the source location; and 3 3. Did not cause, contribute to, or exacerbate the 4 release or threat of release of any hazardous substance 5 through any act or omission. 6 7 The defense provided by this paragraph does not apply to any 8 liability under a federally delegated program. 9 (r) (q) Nothing in this subsection precludes the department from considering information and documentation 10 provided by private consultants, local government programs, 11 12 federal agencies, or any individual which is relevant to an eligibility determination if the department provides the 13 14 applicant with reasonable access to the information and its 15 origin. 16 (11) VOLUNTARY CLEANUP.--A real property owner is 17 authorized to conduct site rehabilitation activities at any time pursuant to department rules, either through agents of 18 19 the real property owner or through responsible response action contractors or subcontractors, whether or not the facility has 20 been determined by the department to be eligible for the 21 drycleaning solvent cleanup program. A real property owner or 22 23 any other person who that conducts site rehabilitation may not seek cost recovery from the department or the Water Quality 24 25 Assurance Trust Fund for any such rehabilitation activities. A 26 real property owner who that voluntarily initiates conducts such site rehabilitation, whether commenced before or on or 27 after October 1, 1995, shall upon initiation of such site 28 29 rehabilitation be immune from and have no liability for claims of any person, for property damages of any kind, including, 30 but not limited to, diminished value of real property or 31 13

improvements; lost or delayed rent, sale, or use of real 1 2 property or improvements; or stigma to real property or 3 improvements caused by drycleaning-solvent contamination or be 4 subject to any administrative or judicial action brought by or 5 on behalf of to any person, state or local government, or б agency thereof to compel or enjoin site rehabilitation or pay 7 for the cost of rehabilitation of environmental contamination, 8 and or to pay any fines or penalties regarding rehabilitation, 9 as soon as the real property owner: (a) Conducts contamination assessment and site 10 rehabilitation consistent with state and federal laws and 11 12 rules; 13 (b) Conducts such site rehabilitation in a timely 14 manner according to a rehabilitation schedule approved by the 15 department; and (c) Does not deny the department access to the site. 16 17 Upon completion of such site rehabilitation activities in accordance with the requirements of this subsection, the 18 19 department shall render a site rehabilitation completion 20 order. 21 22 The immunity set forth in this subsection also applies to any 23 nearby real property owner. This immunity shall continue to 24 apply to any real property owner who transfers, conveys, leases, or sells property on which a drycleaning facility is 25 26 located so long as the voluntary cleanup activities continue. Notwithstanding any other provision of this chapter, this 27 subsection applies to causes of action accruing on or after 28 29 the effective date of this act and applies retroactively to 30 causes of action accruing before the effective date of this 31 14

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act for which a lawsuit has not been filed before the 1 2 effective date of this act. 3 Section 3. Subsection (4) of section 376.30781, 4 Florida Statutes, is amended to read: 5 376.30781 Partial tax credits for rehabilitation of 6 drycleaning-solvent-contaminated sites and brownfield sites in 7 designated brownfield areas; application process; rulemaking 8 authority; revocation authority.--9 (4) To claim the credit, each applicant must apply to the Department of Environmental Protection for an allocation 10 of the \$2 million annual credit by December 31 on a form 11 12 developed by the Department of Environmental Protection in cooperation with the Department of Revenue. The form shall 13 14 include an affidavit from each applicant certifying that all information contained in the application, including all 15 records of costs incurred and claimed in the tax credit 16 17 application, are true and correct. If the application is submitted pursuant to subparagraph (2)(a)2., the form must 18 19 include an affidavit signed by the real property owner stating that it is not, and has never been, the owner or operator of 20 the drycleaning facility where the contamination exists. 21 22 Approval of partial tax credits must be accomplished on a 23 first-come, first-served basis based upon the date complete applications are received by the Division of Waste Management. 24 25 An applicant shall submit only one application per site per 26 year. To be eligible for a tax credit the applicant must: (a) Have entered into a voluntary cleanup agreement 27 with the Department of Environmental Protection for a 28 29 drycleaning-solvent-contaminated site or a Brownfield Site 30 Rehabilitation Agreement, as applicable; and 31 15

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1 (b) Have paid all deductibles pursuant to s. 2 376.3078(3)(e) s. 376.3078(3)(d) for eligible 3 drycleaning-solvent-cleanup program sites. 4 Section 4. Subsection (3) of section 376.3079, Florida 5 Statutes, is amended to read: 6 376.3079 Third-party liability insurance.--7 (3) For purposes of this section and s. 376.3078, the 8 term: 9 (a) "Third-party liability" means the insured's liability, other than for site rehabilitation costs and 10 11 property damage as applied to sites utilizing the provisions 12 of s. 378.3078(3) and (11), for bodily injury or property 13 damage caused by an incident of contamination related to the 14 operation of a drycleaning facility or wholesale supply 15 facility. "Incident" means any sudden or gradual discharge 16 (b) 17 of drycleaning solvents arising from the operation of a drycleaning facility or wholesale supply facility that results 18 19 in a need for site rehabilitation or results in bodily injury or property damage neither expected nor intended by the 20 drycleaning facility owner or operator or wholesale supply 21 22 facility. 23 Section 5. Subsection (6) of section 376.308, Florida 24 Statutes, is amended to read: 376.308 Liabilities and defenses of facilities.--25 26 (6) This section may not Nothing herein shall be 27 construed to affect cleanup program eligibility under ss. 28 376.305(6), 376.3071, 376.3072, 376.3078, and 376.3079. Except 29 as otherwise expressly provided in this chapter, nothing in 30 this chapter shall affect, void, or defeat any immunity of any 31 16 CODING: Words stricken are deletions; words underlined are additions.

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real property owner or nearby real property owner under s. 1 2 376.3078. 3 Section 6. Subsection (3) and paragraph (a) of 4 subsection (5) of section 376.313, Florida Statutes, are 5 amended to read: 376.313 Nonexclusiveness of remedies and individual 6 cause of action for damages under ss. 376.30-376.319.--7 Except as provided in s. 376.3078(3) and (11) 8 (3) 9 Notwithstanding any other provision of law, nothing contained in ss. 376.30-376.319 prohibits any person from bringing a 10 cause of action in a court of competent jurisdiction for all 11 12 damages resulting from a discharge or other condition of pollution covered by ss. 376.30-376.319. Nothing in this 13 14 chapter shall prohibit or diminish a party's right to 15 contribution from other parties jointly or severally liable for a prohibited discharge of pollutants or hazardous 16 17 substances or other pollution conditions. Except as otherwise provided in subsection (4) or subsection (5), in any such 18 19 suit, it is not necessary for such person to plead or prove negligence in any form or manner. Such person need only plead 20 and prove the fact of the prohibited discharge or other 21 22 pollutive condition and that it has occurred. The only 23 defenses to such cause of action shall be those specified in s. 376.308. 24 (5)(a) In any civil action against the owner or 25 26 operator of a drycleaning facility or a wholesale supply 27 facility, or the owner of the real property on which such facility is located, if such facility is not eligible under s. 28 29 376.3078(3) and is not involved in voluntary cleanup under s. 376.3078(11), for damages arising from the discharge of 30 drycleaning solvents from a drycleaning facility or wholesale 31 17

1	supply facility, the provisions of subsection (3) shall not
2	apply if it can be proven that, at the time of the discharge
3	the alleged damages resulted solely from a discharge from a
4	drycleaning facility or wholesale supply facility that was in
5	compliance with department rules regulating drycleaning
6	facilities or wholesale supply facilities.
7	Section 7. This act shall take effect upon becoming a
8	law.
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