## SENATE STAFF ANALYSIS AND ECONOMIC IMPACT STATEMENT

(This document is based on the provisions contained in the legislation as of the latest date listed below.)

BILL:	CS/SB 1398					
SPONSOR:	Transportation Committee and Senator Crist					
SUBJECT:	Highway designations					
DATE:	March 17, 2004 REVISED:					
ANALYST		STAFF DIRECTOR	REFERENCE		ACTION	
1. Eichin		Meyer	TR	Fav/CS		
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# I. Summary:

This CS designates the following facilities:

- U.S. Highway 192 from I-95 in Broward County to St. Cloud in Osceola County is designated as the "Howard E. Futch Memorial Highway."
- That portion of State Road 121 in Baker County is designated as "Ed Fraser Memorial Highway."
- That portion of Interstate 95 in Nassau County is designated as "Trooper Charles W. Parks Memorial Highway."
- That portion of State Road 121 between the border at Baker County and the city limits of the City of Lake Butler is designated as "Deputy Renee Danell Azure Memorial Highway."
- That portion of the Old Gandy Access Road between Gandy Boulevard and the Friendship Trail Bridge is designated as "Andrew J. Aviles Trail."
- That portion of State Road 19 in Lake County from the north end of Lake County to its intersection with U.S. Highway 441 in Eustis is designated as "Private Robert M. McTureous, Jr., U.S.M.C., Medal of Honor Memorial Highway."
- The St. Johns River Bridge on Interstate 4 connecting Seminole and Volusia Counties is designated as the "St. Johns River Veterans Memorial Bridge."
- The Lake Panasoffkee Bridge on Interstate 75 in Sumter County is designated as the "Florida Veterans Memorial Bridge."
- The interchange of Interstate 95 and State Road 100 at exit number 284 in Flagler County is designated as "Deputy Charles 'Chuck' Sease Memorial Interchange."
- That portion of State Road 44 between DeLand and State Road 415 in Volusia County is designated as "Clyde Hart Highway."

• U.S. Highway 331, in Walton County, from U.S. Highway 90 to the southern boundary of DeFuniak Springs, is designated as "Veterans Memorial Boulevard."

- Interstate 275 from the Howard Frankland Bridge to the Sunshine Skyway Bridge is contingently designated as the "William C. Cramer Interstate Highway."
- U.S. Highway 98, in the City of Destin, from the East end of Marler Bridge to Gulf Shore Drive, is named "Harbor Boulevard" with suitable markers being provided by the City of Destin.
- U.S. Highway 98, from Gulf Shore Drive to 2378 Scenic Highway is named "Emerald Coast Parkway" with suitable markers being provided by the City of Destin.
- The Buckhorn Creek Bridge on State Road 375 in Wakulla County is designated as the "Arthor L. Andrews Bridge."
- That portion of U.S. Highway 17 in Putnam County from Crescent City to the border at Volusia County is designated as "Jerome A. Williams Memorial Highway."
- That portion of Interstate 4 from State Road 45 to U.S. Highway 27 is designated as "Larry E. Smedley Medal of Honor Highway."
- The bridge over Sebastian Inlet on State Road A1A between Brevard and Indian River Counties is designated as the "James H. Pruitt Memorial Bridge."
- That portion of State Road 207 between Interstate 95 in St. Johns County and U.S. Highway 17 in Putnam County is designated as "Browning-Pearce Memorial Highway."
- That portion of State Road 16 in Clay County within the town limits of the Town of Penney Farms is designated as "James. C. Penney Memorial Boulevard."
- The C. Fred Arrington Bridge spanning the Ochlockonee River on U.S. Highway 27 between Tallahassee and Havana is designated as the "C. Fred and Marvin Arrington Bridge."

Also, this CS directs the Florida Department of Transportation (FDOT) to erect suitable markers.

#### II. Present Situation:

Section 334.071, F.S., provides: (1) For legislative designations of transportation facilities for honorary or memorial purposes, or to distinguish a particular facility, and may not be construed to require any action by local governments or private parties regarding the changing of any street signs, mailing addresses, or 911 emergency telephone number system listings, unless the legislation specifically provides for such changes; (2) When the Legislature establishes road or bridge designations, FDOT is required to place markers only at the termini specified for each highway segment or bridge designated by the law creating the designation, and to erect any other markers it deems appropriate for the transportation facility; and (3) The FDOT may not erect the markers for honorary road or bridge designations unless the affected city or county commission enacts a resolution supporting the designation. When the designated road or bridge segment is located in more than one city or county, resolutions supporting the designations must be passed by each affected local government prior to the erection of the markers.

## III. Effect of Proposed Changes:

**Section 1** – The CS creates the "Howard E. Futch Memorial Highway" at U.S. Highway 192 from I-95 in Broward County to St. Cloud in Osceola County. Also, the FDOT is directed to erect suitable markers.

**Section 2** – That portion of State Road 121 in Baker County is designated as "Ed Fraser Memorial Highway." Also, the FDOT is directed to erect suitable markers.

Ed Fraser is the former Sheriff of Baker County.

**Section 3** – That portion of Interstate 95 in Nassau County is designated as "Trooper Charles W. Parks Memorial Highway." Also, the FDOT is directed to erect suitable markers.

Florida Highway Patrol Trooper Charles W. Parks died in the line of duty.

**Section 4** – That portion of State Road 121 between the border at Baker County and the city limits of the City of Lake Butler is designated as "Deputy Renee Danell Azure Memorial Highway." Also, the FDOT is directed to erect suitable markers.

Union County Deputy, Renee Danell Azure, died in the line of duty.

**Section 5** – That portion of the Old Gandy Access Road between Gandy Boulevard and the Friendship Trail Bridge is designated as "Andrew J. Aviles Trail." Also, the FDOT is directed to erect suitable markers.

Andrew J. Aviles was a popular and talented 2002 graduate of T.R. Robinson High School in Tampa, Florida, who delayed his college education to serve as a Lance Corporal in the United States Marine Corps Reserve as a member of the 4<sup>th</sup> Assault Amphibian Battalion based in Tampa. Lance Corporal Aviles was killed in the line of duty on April 7, 2003, while securing a bridge during Operation Iraqi Freedom, and was posthumously decorated with a Purple Heart and the Navy and Marine Corps Achievement Medal for Superior Performance in the line of duty.

**Section 6** – That portion of State Road 19 in Lake County from the north end of Lake County to its intersection with U.S. Highway 441 in Eustis is designated as "Private Robert M. McTureous, Jr., U.S.M.C., Medal of Honor Memorial Highway." Also, the FDOT is directed to erect suitable markers.

Robert Miller McTureous, Jr. was born in Altoona, Florida on March 26, 1924. After graduating high school and completing one year of college, he attempted to enlist, but was rejected twice due to a medical condition. Mr. McTureous got a job in order to raise enough money to have an operation to correct his disability. Two operations were necessary and he underwent them always with the view of getting into the service when he was able. After being examined again in 1944, he was found fit and his induction into the Marine Corps followed on August 31. Private McTureous served in the United States Marine Corps as a member of the "H" Company, Third Battalion, 29<sup>th</sup> Marines of the Sixth Marine Division. Private McTureous died on June 11, 1945, four days after his heroic actions saved the lives of wounded men in his company pinned down by enemy machine-gun fire during a battle in Okinawa, two months before World War II ended in the Pacific. He charged a Japanese machine gun nest with a shirt full of hand grenades to divert enemy fire from American medics trying to pull wounded marines to safety and was fatally wounded. He was posthumously awarded the Congressional Medal of Honor for his

heroic action in the line of duty and was the first and only Lake County Veteran to be awarded the medal during World War II.

**Section 7** – The St. Johns River Bridge on Interstate 4 connecting Seminole and Volusia Counties is designated as the "St. Johns River Veterans Memorial Bridge." Also, the FDOT is directed to erect suitable markers.

**Section 8** – The Lake Panasoffkee Bridge on Interstate 75 in Sumter County is designated as the "Florida Veterans Memorial Bridge." Also, the FDOT is directed to erect suitable markers.

**Section 9** – The interchange of Interstate 95 and State Road 100 at exit number 284 in Flagler County is designated as "Deputy Charles 'Chuck' Sease Memorial Interchange." Also, the FDOT is directed to erect suitable markers.

On July 5, 2003, Flagler County Sheriff's Deputy Charles 'Chuck' Sease was killed in the line of duty when he was struck by a vehicle being pursued by law enforcement officers in the vicinity of mile marker 284 on Interstate 95. Deputy Sease bravely served his duty in extreme danger by attempting to deploy stop sticks on the Interstate 95 southbound ramp at State Road 100 where he was killed by the fleeing felon who was arrested at the scene and was incarcerated.

**Section 10** – That portion of State Road 44 between DeLand and State Road 415 in Volusia County is designated as "Clyde Hart Highway." Also, the FDOT is directed to erect suitable markers.

Clyde Hart was the owner of the Orlando Speedworld racetrack in Orange County and the New Smyrna Speedway in Volusia County. He also owned the Hart Land and Cattle Company. Mr. Hart was born in Melbourne, Florida in 1920 and moved to Volusia County in 1939. He married his wife Dolly in 1941 and the two of them built a good life together in Samsula, Florida. Clyde was a cattleman at heart, but his love for racing brought him to purchase both racetracks. Clyde Hart unexpectedly passed away June 25th, 1998.

**Section 11** – U.S. Highway 331, in Walton County, from U.S. Highway 90 to the southern boundary of DeFuniak Springs, is designated as "Veterans Memorial Boulevard." Also, the FDOT is directed to erect suitable markers.

**Section 12** – Interstate 275 from the Howard Frankland Bridge to the Sunshine Skyway Bridge is contingently designated as the "William C. Cramer Interstate Highway." Also, the FDOT is directed to erect suitable markers.

Congressman William C. Cramer, who represented the Tampa/St. Petersburg area in the U.S. Congress for many years, co-authored the 1956 41,000 mile Interstate and Defense Highway Act. Later, he was instrumental in expanding the original system to include the 32 mile bypass for the Tampa area which became I-275.

**Section 13** – The CS names U.S. Highway 98, in the City of Destin, from the East end of Marler Bridge to Gulf Shore Drive, as "Harbor Boulevard" with suitable markers being provided by the City of Destin.

**Section 14** – U.S. Highway 98, from Gulf Shore Drive to 2378 Scenic Highway is named "Emerald Coast Parkway" with suitable markers being provided by the City of Destin.

**Section 15** – The Buckhorn Creek Bridge on State Road 375 in Wakulla County is designated as the "Arthor L. Andrews Bridge." The FDOT is directed to erect suitable markers with the words "In Honor of Wakulla County Veterans" inscribed below the name.

Arthor L. Andrews was the only Wakulla County Veteran killed in the line of duty in Vietnam.

**Section 16** – That portion of U.S. Highway 17 in Putnam County from Crescent City to the border at Volusia County is designated as "Jerome A. Williams Memorial Highway." Also, the FDOT is directed to erect suitable markers.

One week after his 21st birthday, Jerome Williams was attending training at the Correctional Institute in Starke. Mr. Williams and other correctional officers went to a local restaurant to celebrate the conclusion of a long day of test-taking. A man came inside the restaurant and said a female corrections officer was being assaulted in the parking lot. Mr. Williams and several other men went outside to help. Mr. Williams ordered the man to stop and ordered everyone to take cover. In the process of protecting the safety of the other officers, he was shot and killed. He was awarded the Medal of Honor (posthumously) by the American Police Hall of Fame.

**Section 17** – That portion of Interstate 4 from State Road 45 to U.S. Highway 27 is designated as "Larry E. Smedley Medal of Honor Highway." Also, the FDOT is directed to erect suitable markers.

Corporal Smedley received the United States' highest combat award, the Congressional Medal of Honor for his heroic actions in 1967. Corporal Smedley was killed while leading six other marines on an attack of a much larger enemy force in Vietnam.

**Section 18** – The bridge over Sebastian Inlet on State Road A1A between Brevard and Indian River Counties is designated as the "James H. Pruitt Memorial Bridge." Also, the FDOT is directed to erect suitable markers.

Mr. Pruitt Served in the U.S. Army from 1943-1945 in the South Pacific. He also served as City Council member, Mayor of Eau Gallie, Florida, and as a member of the State Legislature from 1958 to 1968.

**Section 19** – That portion of State Road 207 between Interstate 95 in St. Johns County and U.S. Highway 17 in Putnam County is designated as "Browning-Pearce Memorial Highway." Also, the FDOT is directed to erect suitable markers.

**Section 20** – That portion of State Road 16 in Clay County within the town limits of the Town of Penney Farms is designated as "James. C. Penney Memorial Boulevard." Also, the FDOT is directed to erect suitable markers.

J.C. (James Cash) Penny, founder of the J.C. Penny department stores, purchased 120,000

acres of land in Clay County in the early 1900's and invited farmers to claim 40-acre tracts by clearing the land, building houses, growing crops, and raising livestock. At that time, the town was known as Long Branch City. The Florida State Legislature chartered 1500 acres of the community in 1927 as the Town of Penny Farms. The Town has been on the National Register of Historic Places since 1999 and is a Florida State Landmark.

**Section 21** – The C. Fred Arrington Bridge spanning the Ochlockonee River on U.S. Highway 27 between Tallahassee and Havana is designated as the "C. Fred and Marvin Arrington Bridge." Also, the FDOT is directed to erect suitable markers.

Marvin Arrington was the son of former House member C. Fred Arrington who represented Gadsden County, and whose name currently identifies this bridge. Marvin Arrington's first job was in the House mail room when he was 16. He went on during his career to represent such important groups as the Florida Association of Architects and the Florida Realtors Association. On March 19, 2002, Marvin Arrington died of a heart attack at the age of 42.

**Section 22** – The act takes effect upon becoming law.

## IV. Constitutional Issues:

A. Municipality/County Mandates Restrictions:

None.

B. Public Records/Open Meetings Issues:

None.

C. Trust Funds Restrictions:

None.

## V. Economic Impact and Fiscal Note:

A. Tax/Fee Issues:

None

B. Private Sector Impact:

None.

C. Government Sector Impact:

The FDOT will incur costs of approximately \$15,200 (from the State Transportation Trust Fund) for erecting markers for the designation. This is based on the assumption that 38 markers will be erected at a cost of \$400 per marker. The department will also have to pay the recurring cost of maintaining these signs over time, and for future replacement of the signs as necessary. The cost to the City of Destin is indeterminate.

## VI. Technical Deficiencies:

Section 17 designates the Larry E. Smedley Medal of Honor Highway on Interstate 4 from State Road 45 to U.S. Highway 27. The title of the bill identifies Orange County as the location of the designation. However, the portion of Interstate 4 identified in Section 17 is in Hillsborough and Polk Counties.

## VII. Related Issues:

None.

## VIII. Amendments:

None.

This Senate staff analysis does not reflect the intent or official position of the bill's sponsor or the Florida Senate.