By the Committee on Banking and Insurance; and Senator Atwater

311-2654-04

1	A bill to be entitled
2	An act relating to public records and meetings
3	exemptions; creating s. 440.3851 F.S.;
4	exempting from public records and public
5	meetings requirements certain records of the
6	Florida Self-Insurers Guaranty Association,
7	Incorporated, and meetings of the board of
8	directors of the association; providing for
9	future legislative review and repeal; providing
10	findings of public necessity; providing an
11	effective date.
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13	Be It Enacted by the Legislature of the State of Florida:
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15	Section 1. Section 440.3851, Florida Statutes, is
16	created to read:
17	440.3851 Public records and meeting exceptions
18	(1) The following records held by the Florida
19	Self-Insurers Guaranty Association authorized and created in
20	s. 440.385, are confidential and exempt from the provisions of
21	s. 119.07(1) and s. 24(a), Art. I of the State Constitution:
22	(a) Claims files, until termination of all litigation
23	and settlement of all claims arising out of the same incident.
24	(b) Medical records that are part of a claims file.
25	(c) Personal identifying information in records that
26	are part of a claims file.
27	(d) Minutes of those portions of meetings at which a
28	record that is made confidential and exempt by this section is
29	discussed as provided in subsection (3), until termination of
30	all litigation and settlement of all claims with regard to
31	that claim.

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CODING: Words stricken are deletions; words underlined are additions.

1	(2) Records or portions of records made confidential
2	and exempt by this section may be released, upon written
3	request, to another agency in the performance of that agency's
4	official duties and responsibilities. The receiving agency
5	shall maintain the confidential and exempt status of such
6	record or portion of record made confidential and exempt by
7	this section.
8	(3) That portion of a meeting of the association board
9	of directors or a subcommittee of the association board of
10	directors at which records made confidential and exempt by
11	this section are discussed are exempt from the provisions of
12	s. 286.011 and s. 24(b), Art. I of the State Constitution. All
13	portions of meetings which are closed to the public shall be
14	recorded and transcribed. The board shall record the times of
15	commencement and termination of the meeting, all discussion
16	and proceedings, the names of all persons present at any time,
17	and the names of all persons speaking. No portion of any
18	closed meeting shall be off the record. Subject to this
19	subsection and s. 119.07(2)(a), the court reporter's notes of
20	any closed meeting shall be retained by the corporation for a
21	minimum of 5 years. A copy of the transcript of any closed
22	meeting wherein claims are discussed shall become public as to
23	individual claims after settlement of the claim with any
24	exempt and confidential information redacted.
25	Section 2. <u>Section 440.3851, Florida Statutes, is</u>
26	subject to the Open Government Sunset Review Act of 1995 in
27	accordance with section 119.15, Florida Statutes, and shall
28	stand repealed on October 2, 2009, unless reviewed and saved
29	from repeal through reenactment by the Legislature.
30	Section 3. <u>(1) The Legislature finds that it is a</u>
31	public necessity that claims files of the Florida

Self-Insurers Guaranty Association, Incorporated, be held 2 confidential and exempt from public disclosure and that portions of meetings of the board of directors of the 3 4 association, or meetings of any subcommittee of the board, wherein these claims files are reviewed and evaluated be 5 6 closed. The Legislature finds that the association was created 7 to stand in the place of private businesses that are self 8 insured for workers' compensation claims if any of such businesses becomes insolvent. The Legislature finds that the 9 10 exemption of the open compensation files of the association is necessary for the effective and efficient administration of a 11 12 government program created to insure workers with claims 13 against insolvent businesses which can otherwise seek compensation from the funds collected by the association from 14 its member businesses. Claims files are created by the 15 association after a claim against one of its insolvent members 16 is made, contain detailed information about the claim, medical 18 information, and other personal identifying information about the claimant, and also contain information detailing the 19 evaluation of the legitimacy of the claim, the extent of 2.0 21 incapacity and a valuation of the award, if any, that should 2.2 be made. Information in a claim file held by the association 23 includes the medical records of a claimant. The Legislature finds that the claimants' medical records are personal and 2.4 sensitive. Therefore, the Legislature finds that an exemption 2.5 for medical records and personal identifying information of a 26 2.7 claimant is a public necessity in order to protect a 2.8 claimant's health-related information. Matters of personal health are traditionally a private and confidential concern. 29 The release of the medical records of a claimant or personal 30 identifying information of a claimant would be defamatory to 31

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the individuals or could cause unwarranted damage to the name 2 or reputation of the individuals. When a claim is contested, the work product of legal counsel may also be included in the 3 4 file in the form of direction to claims professionals or other attorney-client privileged communications. Allowing the 5 6 claimant or their lawyer's access to the files, which could be 7 used for purposes of negotiation, claim evaluation, and 8 settlement considerations, would weaken the legal position of the association and could result in higher awards and 9 10 settlements paid out by the quaranty fund and ultimately the membership of the association. Additionally, information in 11 12 claims files that reasonably encompass privileged 13 attorney-client communications should be held confidential and exempt because the release of such information could 14 jeopardize ongoing or pending litigation. The Legislature 15 further finds that the exempt records contain confidential 16 medical information of a personal, sensitive nature about the 18 claimant. 19 (2) The Legislature further finds that closing access to meetings of the board of directors of the association or 2.0 21 meetings of a subcommittee of the board, wherein claims files are reviewed and evaluated, is necessary for the effective and 2.2 23 efficient administration of the claims evaluation work of the association. The directors of the fund act in a trustee 2.4 capacity and must take care that the assets of the fund are 2.5 managed wisely. Their efforts to meet as a collegial body to 26 2.7 closely review individual files in an open and frank setting 2.8 that includes staff are thwarted by the current requirement that such meetings be noticed and open. Furthermore, 29 30 discussion of individual files in an open and public setting

1	might reveal private, sensitive medical information that is
2	otherwise confidential.
3	Section 4. This act shall take effect upon becoming a
4	law.
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6	STATEMENT OF SUBSTANTIAL CHANGES CONTAINED IN COMMITTEE SUBSTITUTE FOR
7	Senate Bill 2122
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9 Provides that medical records and personal identifying information regarding a claimant would continue to be confidential and exempt from s. 119.07(1), F.S., and s. 2 Art. I of the State Constitution after the litigation of	Provides that medical records and personal identifying
	confidential and exempt from s. 119.07(1), F.S., and s. 24(a),
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12	Creates the public records exemption in ch. 440, F.S., rather than ch. 624, F.S., since the Florida Self-Insurers Guaranty
13	Association is created under ch. 440, F.S.
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