Bill No. <u>CS for SB 2448</u>

Amendment No. ____ Barcode 114110

CHAMBER ACTION

ĺ	CHAMBER ACTION Senate House
1	WD/2R .
2	04/27/2004 11:38 AM
3	
4	·
5	
6	
7	
8	
9	
10	
11	Senator Saunders moved the following amendment:
12	
13	Senate Amendment (with title amendment)
14	On page 9, line 11, through
15	page 13, line 7, delete those lines
16	
17	and insert:
18	Section 6. Subsection (1) of section 381.0061, Florida
19	Statutes, is amended to read:
20	381.0061 Administrative fines
21	(1) In addition to any administrative action
22	authorized by chapter 120 or by other law, the department may
23	impose a fine, which shall not exceed \$500 for each violation,
24	for a violation of s. 381.006(16), s. 381.0065, s. 381.0066,
25	<u>s. 381.0069,</u> s. 381.0072, or part III of chapter 489, for a
26	violation of any rule adopted under this chapter, or for a
27	violation of any of the provisions of chapter 386. Notice of
28	intent to impose such fine shall be given by the department to
29	the alleged violator. Each day that a violation continues may
30	constitute a separate violation.
31	Section 7. Paragraph (k) of subsection (2), paragraph
	3:51 PM 04/23/04 s2448c1c-37c9i

Amendment No. ___ Barcode 114110

- 1 (m) of subsection (3), paragraphs (d) and (e) of subsection 2 (4), and paragraphs (a) and (b) of subsection (5) of section 3 381.0065, Florida Statutes, are amended, and paragraph (v) is 4 added to subsection (4) of that section, to read:
- 5 381.0065 Onsite sewage treatment and disposal systems; 6 regulation.--
- 7 (2) DEFINITIONS.--As used in ss. 381.0065-381.0067, 8 the term:
- 9 (k) "Permanent nontidal surface water body" means a
 10 perennial stream, a perennial river, an intermittent stream, a
 11 perennial lake, a submerged marsh or swamp, a submerged wooded
 12 marsh or swamp, a spring, or a seep, as identified on the most
 13 recent quadrangle map, 7.5 minute series (topographic),
 14 produced by the United States Coolegical Survey, or products
- produced by the United States Geological Survey, or products
- 15 derived from that series. "Permanent nontidal surface water
- does not have an impermeable bottom and side and that is
- 18 designed to hold, or does hold, visible standing water for at

body" shall also mean an artificial surface water body that

- 19 least 180 days of the year. However, a nontidal surface water
- 20 body that is drained, either naturally or artificially, where
- 21 the intent or the result is that such drainage be temporary,
- 22 shall be considered a permanent nontidal surface water body. A
- 23 nontidal surface water body that is drained of all visible
- 24 surface water, where the lawful intent or the result of such
- 25 drainage is that such drainage will be permanent, shall not be
- 26 considered a permanent nontidal surface water body. The
- boundary of a permanent nontidal surface water body shall be
- 29 (3) DUTIES AND POWERS OF THE DEPARTMENT OF 30 HEALTH.--The department shall:
- 31 (m) Regulate the use of portable restrooms, mobile 2

the mean annual flood line.

16

28

Amendment No. ____ Barcode 114110

restrooms, mobile shower trailers, and Permit and inspect portable or stationary temporary toilet services and holding 3 tanks; regulate, permit, and inspect the companies that provide and service such facilities: The department shall 4 5 review applications, perform site evaluations; and issue permits for the temporary use of stationary holding tanks, 6 7 privies, portable toilet services, or any other toilet 8 facility that is intended for use on a permanent or 9 nonpermanent basis, including facilities placed on 10 construction sites when workers are present. The department 11 may specify standards for the construction, maintenance, use, 12 and operation of any such facility for temporary use. 13 (4) PERMITS; INSTALLATION; AND CONDITIONS. -- A person may not construct, repair, modify, abandon, or operate an 14 15 onsite sewage treatment and disposal system without first 16 obtaining a permit approved by the department. The department 17 may issue permits to carry out this section, but shall not 18 make the issuance of such permits contingent upon prior 19 approval by the Department of Environmental Protection. A construction permit is valid for 18 months from the issuance 20 21 date and may be extended by the department for one 90-day period under rules adopted by the department. A repair permit 22 23 is valid for 90 days from the date of issuance. An operating 24 permit must be obtained prior to the use of any aerobic 25 treatment unit or if the establishment generates commercial 26 waste. Buildings or establishments that use an aerobic 27 treatment unit or generate commercial waste shall be inspected by the department at least annually to assure compliance with 28 the terms of the operating permit. The operating permit for a 29 commercial wastewater system is valid for 1 year from the date 30 31 of issuance and must be renewed annually. The operating permit

Amendment No. Barcode 114110

1 | for an aerobic treatment unit is valid for 2 years from the date of issuance and must be renewed every 2 years. If all information pertaining to the siting, location, and installation conditions or repair of an onsite sewage 5 treatment and disposal system remains the same, a construction or repair permit for the onsite sewage treatment and disposal 6 7 system may be transferred to another person, if the transferee 8 files, within 60 days after the transfer of ownership, an amended application providing all corrected information and 9 proof of ownership of the property. There is no fee 10 11 associated with the processing of this supplemental 12 information. A person may not contract to construct, modify, 13 alter, repair, service, abandon, or maintain any portion of an 14 onsite sewage treatment and disposal system without being 15 registered under part III of chapter 489. A property owner 16 who personally performs construction, maintenance, or repairs 17 to a system serving his or her own owner-occupied 18 single-family residence is exempt from registration 19 requirements for performing such construction, maintenance, or repairs on that residence, but is subject to all permitting 20 21 requirements. A municipality or political subdivision of the state may not issue a building or plumbing permit for any 22 23 building that requires the use of an onsite sewage treatment 24 and disposal system unless the owner or builder has received a 25 construction permit for such system from the department. A 26 building or structure may not be occupied and a municipality, 27 political subdivision, or any state or federal agency may not authorize occupancy until the department approves the final 28 installation of the onsite sewage treatment and disposal 29 system. A municipality or political subdivision of the state 30 31 | may not approve any change in occupancy or tenancy of a

4 5

6 7

8

9

10 11

12

13

14

17 18

19

21

2223

24

25

26

27

Amendment No. ____ Barcode 114110

building that uses an onsite sewage treatment and disposal
system until the department has reviewed the use of the system
with the proposed change, approved the change, and amended the
operating permit.

- (d) Paragraphs (a) and (b) do not apply to any proposed residential subdivision with more than 50 lots or to any proposed commercial subdivision with more than 5 lots where a publicly owned or investor-owned sewerage system is available. It is the intent of this paragraph not to allow development of additional proposed subdivisions in order to evade the requirements of this paragraph. The department shall report to the Legislature by February 1 of each odd-numbered year concerning the success in meeting this intent.
- 15 (e) Onsite sewage treatment and disposal systems must 16 not be placed closer than:
 - 1. Seventy-five feet from a private potable well.
 - 2. Two hundred feet from a public potable well serving a residential or nonresidential establishment having a total sewage flow of greater than 2,000 gallons per day.
 - 3. One hundred feet from a public potable well serving a residential or nonresidential establishment having a total sewage flow of less than or equal to 2,000 gallons per day.
 - 4. Fifty feet from any nonpotable well.
 - 5. Ten feet from any storm sewer pipe, to the maximum extent possible, but in no instance shall the setback be less than 5 feet.
- 28 6. Seventy-five feet from the mean high-water line of a tidally influenced surface water body.
- 7. Seventy-five feet from the mean normal annual flood
 line of a permanent nontidal surface water body.

1

3

5

6

8

9

10 11

12 13

14

15

16

17

18 19

20

21

2223

2425

26

27

28

29

30

31

Amendment No. Barcode 114110

- 8. Fifteen feet from the design high-water line of retention areas, detention areas, or swales designed to contain standing or flowing water for less than 72 hours after a rainfall or the design high-water level of normally dry drainage ditches or normally dry individual lot stormwater retention areas.
- (v) The department may require the submission of detailed system construction plans that are prepared by a professional engineer registered in this state. The department shall establish by rule criteria for determining when such a submission is required.
 - (5) ENFORCEMENT; RIGHT OF ENTRY; CITATIONS.--
- (a) Department personnel who have reason to believe noncompliance exists, may, at any reasonable time, enter the premises permitted under ss. 381.0065-381.0066, or the business premises of any septic tank contractor or master septic tank contractor registered under part III of chapter 489, the business premises of any portable restroom contractor registered under s. 381.0069, or any premises that the department has reason to believe is being operated or maintained not in compliance, to determine compliance with the provisions of this section, part I of chapter 386, or part III of chapter 489 or rules or standards adopted under ss. 381.0065-381.0067, <u>s. 381.0069</u>, part I of chapter 386, or part III of chapter 489. As used in this paragraph, the term "premises" does not include a residence or private building. To gain entry to a residence or private building, the department must obtain permission from the owner or occupant or secure an inspection warrant from a court of competent jurisdiction.
- (b)1. The department may issue citations that may 6

11

12 13

14 15

16

17 18

19

20

21

22 23

24

25

26

27

28

29

- contain an order of correction or an order to pay a fine, or both, for violations of ss. 381.0065-381.0067, s. 381.0069, 3 part I of chapter 386, or part III of chapter 489 or the rules adopted by the department, when a violation of these sections 5 or rules is enforceable by an administrative or civil remedy, or when a violation of these sections or rules is a 6 misdemeanor of the second degree. A citation issued under ss. 381.0065-381.0067, <u>s. 381.0069</u>, part I of chapter 386, or part 8 9 III of chapter 489 constitutes a notice of proposed agency 10 action.
 - 2. A citation must be in writing and must describe the particular nature of the violation, including specific reference to the provisions of law or rule allegedly violated.
 - 3. The fines imposed by a citation issued by the department may not exceed \$500 for each violation. Each day the violation exists constitutes a separate violation for which a citation may be issued.
 - 4. The department shall inform the recipient, by written notice pursuant to ss. 120.569 and 120.57, of the right to an administrative hearing to contest the citation within 21 days after the date the citation is received. The citation must contain a conspicuous statement that if the recipient fails to pay the fine within the time allowed, or fails to appear to contest the citation after having requested a hearing, the recipient has waived the recipient's right to contest the citation and must pay an amount up to the maximum fine.
- 5. The department may reduce or waive the fine imposed by the citation. In determining whether to reduce or waive the fine, the department must consider the gravity of the 31 | violation, the person's attempts at correcting the violation,

Amendment No. ____ Barcode 114110

- 1 | and the person's history of previous violations including
- 2 violations for which enforcement actions were taken under ss.
- 3 | 381.0065-381.0067, <u>s. 381.0069</u>, part I of chapter 386, part
- 4 III of chapter 489, or other provisions of law or rule.
- 5 6. Any person who willfully refuses to sign and accept
- 6 a citation issued by the department commits a misdemeanor of
- 7 | the second degree, punishable as provided in s. 775.082 or s.
- 8 775.083.
- 9 7. The department, pursuant to ss. 381.0065-381.0067,
- 10 s. 381.0069, part I of chapter 386, or part III of chapter
- 11 489, shall deposit any fines it collects in the county health
- 12 department trust fund for use in providing services specified
- 13 | in those sections.
- 8. This section provides an alternative means of
- 15 enforcing ss. 381.0065-381.0067, s. 381.0069, part I of
- 16 chapter 386, and part III of chapter 489. This section does
- 17 | not prohibit the department from enforcing ss.
- 18 | 381.0065-381.0067, s. 381.0069, part I of chapter 386, or part
- 19 III of chapter 489, or its rules, by any other means. However,
- 20 the department must elect to use only a single method of
- 21 enforcement for each violation.
- Section 8. Section 381.0069, Florida Statutes, is
- 23 created to read:
- 24 381.0069 Portable restroom contracting.--
- 25 (1) DEFINITIONS.--As used in this section, the term:
- 26 (a) "Department" means the Department of Health.
- 27 (b) "Portable restroom" means any holding tank,
- 28 portable toilet, mobile restroom trailer, mobile shower
- 29 trailer, or portable restroom facility intended for use on a
- 30 permanent or nonpermanent basis, including any such facility
- 31 placed at a construction site when workers are present.

3:51 PM 04/23/04

Bill No. <u>CS for SB 2448</u>

1	(c) "Portable restroom contractor" means a portable
2	restroom contractor who has knowledge of state health code law
3	and rules and has the experience, knowledge, and skills to
4	handle, deliver, and pick up sanitary portable restrooms, to
5	install, safely handle, and maintain portable holding tanks,
6	and to handle, transport, and dispose of domestic portable
7	restroom and portable holding tank wastewater.
8	(2) REGISTRATION REQUIRED A person may not hold
9	himself or herself out as a portable restroom contractor in
10	this state unless he or she is registered by the department in
11	accordance with this section. However, this section does not
12	prohibit any person licensed pursuant to s. 489.105(3)(m) or
13	part III of chapter 489 from engaging in the profession for
14	which he or she is licensed. This section does not apply to an
15	entity defined in s. 403.70605(4)(b).
16	(3) ADMINISTRATION OF SECTION; REGISTRATION
17	QUALIFICATIONS; EXAMINATION
18	(a) Each person desiring to be registered pursuant to
19	this section shall apply to the department in writing upon
20	forms prepared and furnished by the department.
21	(b) The department shall administer, coordinate, and
22	enforce the provisions of this section, administer the
23	examination for applicants, and be responsible for the
24	granting of certificates of registration to qualified persons.
25	(c) The department shall adopt rules pursuant to ss.
26	120.536(1) and 120.54 to administer this section that
27	establish ethical standards of practice, requirements for
28	registering as a contractor, requirements for obtaining an
29	initial or renewal certificate of registration, disciplinary
30	quidelines, and requirements for the certification of
31	partnerships and corporations. The department may amend or

Amendment No. ____ Barcode 114110

l | repeal the rules in accordance with chapter 120.

- 2 (d) To be eligible for registration by the department
 3 as a portable restroom contractor, the applicant shall:
- 1. Be of good moral character. In considering good 4 5 moral character, the department may consider any matter that has a substantial connection between the good moral character 6 7 of the applicant and the professional responsibilities of a registered contractor, including, but not limited to, the 8 applicant's being convicted or found quilty of, or entering a 9 plea of nolo contendere to, regardless of adjudication, a 10 11 crime in any jurisdiction that directly relates to the 12 practice of contracting or the ability to practice contracting and previous disciplinary action involving portable restroom
- completed.
 2. Pass an examination approved by the department
 which demonstrates that the applicant has a fundamental
 knowledge of the state laws relating to the installation,

contracting for which all judicial reviews have been

- maintenance, and wastewater disposal of portable restrooms,
 portable sinks, and portable holding tanks.
- 21 <u>3. Be at least 18 years of age.</u>
- 23 experience serving an apprenticeship as a skilled worker under

4. Have a total of at least 3 years of active

- 24 the supervision and control of a registered portable restroom
- 25 contractor. Related work experience or educational experience
- 26 may be substituted for no more than 2 years of active
- 27 contracting experience. Each 30 hours of coursework approved
- 28 by the department shall be substituted for 6 months of work
- 29 experience. Out-of-state work experience shall be accepted on
- 30 a year-for-year basis for any applicant who demonstrates that
- 31 he or she holds a current license issued by another state for

14

2.2

Bill No. <u>CS for SB 2448</u>

1	portable restroom contracting which was issued upon
2	satisfactory completion of an examination and continuing
3	education courses that are equivalent to the requirements in
4	this state. Individuals from a state with no state
5	certification who have successfully completed a written
6	examination provided by the Portable Sanitation Association
7	International shall only be required to take the written
8	portion of the examination that includes state health code law
9	and rules. For purposes of this section, an equivalent
10	examination must include the topics of state health code law
11	and rules applicable to portable restrooms and the knowledge
12	required to handle, deliver, and pick up sanitary portable
13	restrooms; to install, handle, and maintain portable holding
14	tanks; and to handle, transport, and dispose of domestic
15	portable restroom and portable holding tank wastewater. A
16	person employed by and under the supervision of such an
17	out-of-state licensed contractor shall be granted up to 2
18	years of related work experience.
19	5. Have not had a registration revoked the effective
20	date of which was less than 5 years before the application.
21	(e) The department shall provide each applicant for
22	registration pursuant to this section with a copy of this
23	section and any rules adopted under this section. The
24	department may also prepare and disseminate such other
25	material and questionnaires as it deems necessary to
26	effectuate the registration provisions of this section.
27	(f) Any person who was employed 1 or more years in
28	this state by a portable restroom service holding a permit
29	issued by the department on or before October 1, 2004, has
30	until October 1, 2005, to be registered by the department in
31	accordance with this section and may continue to perform 11

3

4 5

6 7

8

9

10 11

12

13

14 15

16

17

18 19

2.0

Amendment No. Barcode 114110

portable restroom contracting services until that time. Such persons are exempt until October 1, 2005, from the 3 years' active work experience requirement of subparagraph (d)4.

(4) REGISTRATION RENEWAL.--

- (a) The department shall prescribe by rule the method for approval of continuing education courses and for renewal of annual registration, for reverting to inactive status for late filing of renewal applications, for allowing contractors to hold their registration in inactive status for a specified period, and for reactivating registrations. At a minimum, annual renewal shall include continuing education requirements of not less than 6 classroom hours annually for portable restroom contractors.
- (b) Certificates of registration shall become inactive when a renewal application is not filed in a timely manner. A certificate that has become inactive may be reactivated under this section by application to the department. A registered contractor may apply to the department for voluntary inactive status at any time during the period of registration.
 - (5) CERTIFICATION OF PARTNERSHIPS AND CORPORATIONS.--
- (a) The practice of or the offer to practice portable 2.1 restroom contracting services by registrants through a parent 23 corporation, corporation, subsidiary of a corporation, or 24 partnership offering portable restroom contracting services to 25 the public through registrants under this section as agents, 26 employers, officers, or partners is permitted if one or more 27 of the principal officers of the corporation or one or more partners of the partnership and all personnel of the 2.8 corporation or partnership who act on its behalf as portable 29 restroom contractors in this state are registered as provided 30

3:51 PM 04/23/04 s2448c1c-37c9i

31 by this section and if the corporation or partnership has been

1	issued a certificate of authorization by the department as
2	provided in this subsection. An agent of the corporation may
3	be a manager of the corporation only when no officers of the
4	corporation reside in the State of Florida. In this case, the
5	corporation must provide a notarized letter of authorization
6	for one or more managers to act as the agent and registered
7	contractor on behalf of all matters of the corporation. This
8	authorization must provide the list of names and addresses of
9	all officers and include a statement that it in no way removes
10	any responsibility from the officers of the corporation. A
11	registered contractor may not be the sole qualifying
12	contractor for more than one business that requests a
13	certificate of authorization. A business organization that
14	loses its qualifying contractor has 60 days following the date
15	the qualifier terminates his or her affiliation within which
16	to obtain another qualifying contractor. During this period,
17	the business organization may complete any existing contract
18	or continuing contract but may not undertake any new contract.
19	This period may be extended once by the department for an
20	additional 60 days upon a showing of good cause. This
21	subsection may not be construed to mean that a certificate of
22	registration to practice portable restroom contracting must be
23	held by a corporation. A corporation or partnership is not
24	relieved of responsibility for the conduct or acts of its
25	agents, employees, or officers by reason of its compliance
26	with this subsection, and an individual practicing portable
27	restroom contracting is not relieved of responsibility for
28	professional services performed by reason of his or her
29	employment or relationship with a corporation or partnership.
30	(b) For the purposes of this subsection, a certificate
31	of authorization shall be required for a corporation, a

subsection.

6 7

8

9

10 11

12

13

14

15

16

17

18

19

20

21

2.2

23

2425

26

Amendment No. Barcode 114110

- partnership, an association, or a person practicing under a fictitious name when offering portable restroom contracting services to the public, except that when an individual is practicing portable restroom contracting in his or her own given name, he or she is not required to register under this
 - (c) Each certification of authorization shall be renewed every 2 years. Each partnership and corporation certified under this subsection shall notify the department within 1 month after any change in the information contained in the application upon which the certification is based.
 - (d) Disciplinary action against a corporation or partnership shall be administered in the same manner and on the same grounds as disciplinary action against a registered portable restroom contractor.
 - (e) When a certificate of authorization has been revoked, any person authorized by law to provide portable restroom contracting services may not use the name or fictitious name of the entity whose certificate was revoked or any other identifiers for the entity, including telephone numbers, advertisements, or logos.
 - (6) SUSPENSION OR REVOCATION OF REGISTRATION.--A certificate of registration may be suspended or revoked upon a showing that the registrant has committed any of the following:
 - (a) Violated any provision of this section.
- 27 (b) Violated any lawful order or rule rendered or 28 adopted by the department.
- (c) Obtained his or her registration or any other
 order, ruling, or authorization by means of fraud,
 misrepresentation, or concealment of material facts.

Amendment No. Barcode 114110

(d) Been found guilty of one or more violations of 1 this section, s. 381.0065, s. 386.041, or any rule adopted 3 pursuant to those sections. (7) FEES; ESTABLISHMENT.--4 5 (a) The department shall, by rule, establish fees as follows: 6 7 1. For registration as a portable restroom contractor: a. Application and examination fee: not less than \$25 8 nor more than \$75. 9 b. Initial registration fee: not less than \$50 nor 10 11 more than \$100. 12 c. Renewal of registration fee: not less than \$50 nor 13 more than \$100. 2. For certification of a partnership or corporation: 14 15 not less than \$100 nor more than \$250. 16 (b) Fees established pursuant to paragraph (a) shall be based on the actual costs incurred by the department in 17 carrying out its registration and other related 18 19 responsibilities under this section. (8) PENALTIES AND PROHIBITIONS. --(a) A person who violates any provision of this 2.1 section commits a misdemeanor of the first degree, punishable as provided in s. 775.082 or s. 775.083. 23 (b) The department may deny a registration, 24 25 authorization, or registration renewal if it determines that an applicant does not meet all requirements of this section or 26 has violated any provision of this section or if there is any 27 28 outstanding administrative penalty with the department in which the penalty is final agency action and all judicial 29 reviews are exhausted. Any applicant aggrieved by such denial 30 31 is entitled to a hearing, after reasonable notice thereof,

3:51 PM 04/23/04 15 s2448c1c-37c9i

```
upon filing a written request for such hearing in accordance
   with chapter 120.
 3
 4
 5
   ======= T I T L E A M E N D M E N T =========
   And the title is amended as follows:
 6
 7
           On page 1, line 26, through
             page 2, line 2, delete those lines
 8
9
   and insert:
10
11
           lead in blood; amending s. 381.0061, F.S.;
           authorizing imposition of an administrative
12
13
           fine for violation of portable restroom
           contracting requirements; amending s. 381.0065,
14
15
           F.S.; relating to onsite sewage treatment and
16
          disposal systems; revising a definition;
           specifying the department's powers and duties
17
18
           with respect to the regulation of portable
19
           restroom facilities and the companies that
20
           provide and service them; deleting a
21
           requirement that the department make certain
2.2
           biennial reports to the Legislature;
23
           authorizing the department to require the
24
           submission of certain construction plans
25
           pursuant to adopted rule; authorizing the
26
           department to enter the business premises of
27
           any portable restroom contractor for compliance
28
           determination and enforcement; authorizing
29
           issuance of a citation for violation of
           portable restroom contracting requirements
30
           which may contain an order of correction or a
31
```

Amendment No. ____ Barcode 114110

1	fine; creating s. 381.0069, F.S.; providing for
2	the regulation of portable restroom
3	contracting; providing definitions; requiring a
4	portable restroom contractor to apply for
5	registration with the Department of Health;
6	providing requirements for registration,
7	including an examination; providing exemptions;
8	providing for administration; providing
9	rulemaking authority; providing for renewal of
10	registration, including continuing education;
11	providing for certification of partnerships and
12	corporations; providing grounds for suspension
13	or revocation of registration; providing fees;
14	providing penalties and prohibitions;
15	
16	
17	
18	
19	
20	
21	
22	
23	
24	
25	
26	
27	
28	
29	
30	
31	

17 3:51 PM 04/23/04 s2448c1c-37c9i